

# U.S. DEPARTMENT OF STATE U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT



# Iraq – Humanitarian and Reconstruction Assistance

Fact Sheet #11, Fiscal Year (FY) 2003

April 14, 2003

# **Background**

- Humanitarian conditions have deteriorated in Iraq since the 1990 invasion of Kuwait and the subsequent Government of Iraq (GOI) manipulation of international sanctions. In 1996, the GOI accepted the U.N. Oil-for-Food Program (OFF), after which humanitarian conditions improved.
- Between 1991 and 1996, the U.S. Government provided nearly \$794 million in humanitarian assistance to internally displaced persons (IDPs) in northern Iraq.
- Since 1996, revenues from OFF have provided food, medicine, and other civilian goods to assist vulnerable Iraqis. U.N. Secretary General Kofi Annan noted in a letter to the U.N. Security Council (UNSC), that the GOI has ordered and paid for food, medicine, and other humanitarian supplies under OFF that have not yet been delivered.
- The World Food Program (WFP) estimates that 16 million Iraqis—approximately 60 percent of the total population—rely solely on food rations distributed through OFF in order to meet household needs.
- On March 20, 2003, coalition forces began military operations in Iraq. As a result of the conflict, the U.N. Secretary General suspended the OFF food distribution system. On March 28, the UNSC unanimously passed resolution 1472 that allows the U.N. to administer Iraq's OFF program for 45 days (until May 12). As the U.N. takes over the OFF program, WFP's first priority is to contact recently active suppliers able to rapidly provide food, medicine, and other humanitarian supplies.

NUMBERS AT A GLAN	NCE	SOURCE	
Internally Displaced in	• 187,719 in Arbil*	UNOHCI (April 13, 2003)	
Iraq	• 48,665 in Dahuk*	UNOHCI (April 13, 2003)	
	• 29,439 in As Sulaymaniyah*	UNOHCI (April 13, 2003)	
	• 30,000 in Badrah	UNHCR (April 12, 2003)	
Refugees from Iraq	Old caseload refugees:	U.S. Committee for Refugees (2001)	
	• 203,000 – Iran		
	• 5,100 – Saudi Arabia		
	• 250,000-300,000 – Jordan		
	• 40,000 – Syria		

<sup>\*</sup>Estimates from April 6 U.N Office for Project Services (UN OPS) survey of internally displaced persons (IDPs) in public buildings, with host families, and in open air.

# **Baghdad and Baghdad Governorate**

- Medecins Sans Frontieres (MSF) reported on April 11 that the two members of their six-person international person
  team in Baghdad who had been missing since April 2 have been found. They remain in Baghdad where they will
  reunite with their four other MSF colleagues. The MSF representative in Kuwait City reported to the DART that
  MSF restarted its Baghdad operations on April 11, which had been suspended after the two members were
  discovered missing.
- During the overnight hours of April 11-12, two Kuwait Air Force C-130s flew to Baghdad International Airport from Kuwait City to deliver 24 metric tons (MT) of medical supplies for hospitals and health clinics in the Baghdad area. The medical supplies have been secured in an airport hanger until needs assessments can be conducted at local medical centers and security conditions in Baghdad improve. The U.S. military's 1st Medical Corps will assume responsibility for the distribution of the medical supplies.
- According to an April 12 report from the International Committee for the Red Cross (ICRC), the Medical City hospital complex and Al Kindi hospital in Baghdad have been looted, leaving completely disorganized triage and emergency room care. At Medical City, ICRC staff observed only a few surgeons and nurses for more than 300 patients. ICRC reports that increased security in Baghdad hospitals is most important need at this time.
- According to ICRC, looting throughout the city has negatively impacted the city's water supply system. In the ICRC report, the Baghdad Water Authorities (BWA) reported the total loss of all their warehouse materials, including spare parts for maintaining the water supply system. According to ICRC, water treatment plants are operational at only 40 to 50 percent of their capacity, but due to low industrial demand this may be enough to meet the basic needs of the population.

#### Al Basrah Governorate

• According to the U.N. Office of the Humanitarian Coordinator for Iraq (UNOHCI) and the ICRC, as of April 13, the overall security situation is improving. The power and water supplies to the city are partly operational, but intensive looting has seriously affected water provision to the hospitals.

#### **Northern Iraq**

- On April 12, the U.N. Office for Project Services (UNOPS) reported the security situation in Erbil and Sulaymaniyah governorates is calm and stable, and the situation in Dahuk is greatly improved after Coalition and Kurdish forces took control of the city of Mosul. UNOPS reports hundreds of IDP families have begun returning to their homes in Erbil and Sulaymaniyah cities, and Kirkuk. The roads to Kirkuk are open and people were able to move between Kirkuk and Erbil and Sulaymaniyah.
- UNOPS reports that the current looting and insecurity in Kirkuk and Mosul could hamper the movement of U.N. agencies and NGOs. Looting of vehicles and shooting incidents along the roads continue to be reported. U.N. security personnel continue to place restrictions on U.N. vehicles and personnel in the areas that were previously controlled by GOI.

# **Current Humanitarian Situation by Sector**

#### Displaced Populations

• On April 12, UNHCR reported there are an estimated 30,000 displaced persons in the area of Badrah along the border with Iran. However, Iranian authorities estimate that the total number of IDPs is 50,000 - 60,000 people. A joint U.N. agency team is scheduled to visit the Badrah area on April 14 to conduct an assessment and distribute some relief supplies. UNHCR/Iran reports that most of the IDPs have no plans to cross the border. Medecins du Monde (MDM/Canada) reported on April 11 that the IDPs seemed in reasonable condition but need medical supplies and water.

#### Food

- WFP reports that, as of April 12, nearly two-thirds of the 6,000 MT of wheat flour sent from Turkey into northern Iraq since the opening of the corridor on April 5 has now reached their destinations in northern Iraq.
- Along with WFP, DART members met with Public Distribution System (PDS) food agents in Umm Qasr on April
   13. DART indicated that the PDS system in Umm Qasr could be used to gather humanitarian information, as well as a model to meet with PDS groups in other locations in the country.

# **U.S. Government Response**

# **Deployment**

- The United States Government deployed a DART to the region to assess humanitarian needs and coordinate the emergency relief effort. DART members are located in Kuwait, Turkey, Jordan, Cyprus, and Qatar and are working closely with U.N. agencies, NGOs, and in coordination with U.S. military Civil Affairs personnel at the Humanitarian Operations Center (HOC).
- On April 13, the DART deployed a two-person team to Baghdad to assess the health and pharmaceutical situation in hospitals and health clinics throughout the city.

### **Pre-Positioning**

- Prior to Coalition military activity in Iraq, USAID's Office of U.S. Foreign Disaster Assistance (USAID/OFDA) provided funding to assist U.N. and NGO preparedness activities. In addition, USAID/OFDA has pre-positioned relief commodities in three warehouses in Jordan, Kuwait, and UAE.
- USAID's Office of Food for Peace (USAID/FFP) has supported WFP's planning and preparation efforts to meet the emergency food needs of vulnerable populations in Iraq.
- The State Department's Bureau of Population, Refugees, and Migration (State/PRM) provided assistance to UNHCR and IOM to pre-position supplies for 600,000 potential Iraqi refugees and IDPs located at Iraq's borders, to establish transit camps for TCNs fleeing Iraq, and to pre-position supplies for the transportation of refugees and other migrants.

#### Emergency Relief

- USAID/OFDA is supporting NGO emergency assistance activities with quick-impact projects and IDP support.
- USAID/OFDA obligated more than \$2.5 million for administrative and travel costs on April 10 that have been in progress for during the past few months.
- USAID/FFP has provided emergency food commodities through the Emerson Trust to WFP to meet the food needs of vulnerable Iraqis. USAID/FFP has also provided P.L. 480 Title II emergency food assistance to be distributed to food insecure Iraqis and cash to WFP for the purchase commodities in the region.
- USAID's Office of Transition Initiatives (USAID/OTI) has supported IOM and Development Alternatives, Incorporated (DAI) to prepare for the implementation of the Iraq Transition Initiative (ITI), which supports political stabilization and community recovery activities in post-conflict Iraq.

• State/PRM has contributed assistance for the pre-positioning and emergency response activities of UNHCR, ICRC, the International Federation of Red Cross and Red Crescent Societies (IFRC), and IOM.

#### Reconstruction

- To date, USAID's Bureau for Asia and the Near East (USAID/ANE) has provided assistance for reconstruction
  activities in Iraq. USAID/ANE has supported the U.N. Children's Fund (UNICEF) and WHO for health, education,
  and water and sanitation needs, and Stevedoring Services of America (SSA) to assess and manage the Umm Qasr
  port.
- In mid-March, USAID/ANE awarded a contract to International Resources Group (IRG) to provide planning, monitoring, coordination, management, and reporting on USAID's reconstruction and rehabilitation activities in Iraq. IRG's services include support in a variety of sectors, including education, health, agriculture, civil society strengthening, and infrastructure.

### Other Donor and International Organization Assistance\*

- On April 12, the Government of Australia announced the provision of three planeloads of medical supplies to Baghdad hospitals as part of a new military operation dubbed Operation Baghdad Assist. The supplies will be distributed to Baghdad hospitals with the assistance of Coalition medical personnel. Australia has so far earmarked \$60 million in humanitarian aid for Iraq.
- On April 4, the Government of India announced the commitment of \$20 million in response to the U.N. emergency appeal for immediate humanitarian assistance to the people of Iraq, which would include 50,000 MT of wheat to WFP.

DONOR	US \$ (MILLIONS)	DATE (2003)	ASSISTANCE SNAPSHOT			
Australia	\$60	April 12	100,000 MT of wheat and distribution costs, U.N. Agencies and			
		_	ICRC, planning and preparation funding, reconstruction			
CIDA	\$67.5	March 26	U.N. agencies, international organizations (IOs), NGOs, CARE			
			Canada for water and sanitation, food, shelter, and health			
Canada	\$3.8		Response to U.N. Preparedness Measures Appeal			
China		March 27	Tents			
Republic of	\$2.75	April 3	Blankets, sleeping bags, flour, sugar, water purification			
Croatia			disinfectants			
European	\$22.5	April 9	ICRC, UNICEF, CARE, Première Urgence, and OCHA for			
Commission			medical, water and sanitation, health, and coordination.			
France	\$10.7		Humanitarian Assistance			
Germany	\$11.77	April 8	UNHCR and ICRC			
India	\$20	April 4	WFP and U.N. Consolidated Appeal			
Ireland	\$0.8	March 20	U.N. Agencies for planning and preparation			
	\$15.9					
Japan	\$100	April 9	Humanitarian Assistance			
Korea	\$10	April 3	U.N. Agencies and Korean NGOs			
Kuwait		March 24	45,000 meals/day and an emergency medical center			
Netherlands	\$19.6	April 2	U.N. Consolidated Appeal and ICRC			
New Zealand	\$3.3	March 20	U.N. Agencies, IOs, and NGOs for humanitarian relief			
Norway	\$21.6	March 20	NGOs for humanitarian assistance			
Russia		March 22-23	150 MT humanitarian supplies for refugee preparation in Iran			
Spain	\$20.0	March 27	Refugee assis tance in Iran, Jordan, Syria, and Turkey			
Taiwan	\$4.3	March 27	Refugee assistance – food, medicine, NFIs			
United	\$330	March 24	U.N. agencies, IOs, and NGOs – food, health kits, water units,			
Kingdom			winter supply kits, primary health, IDP assistance			
OTHER DONOR CONTRIBUTIONS TO DATE**\$724.52 MILLION						

<sup>\*</sup>This compilation was drawn from ReliefWeb and may not be comprehensive.

#### **Public Donation Information**

• The most effective way people can assist relief efforts is by making cash donations to humanitarian organizations that are conducting relief operations. A list of humanitarian organizations that are accepting cash donations for their activities in the Gulf can be found in the "How Can I Help" section at [www.usaid.gov/iraq].

<sup>\*\*</sup> This total is approximate as the value of donated commodities is not available in some cases.

- USAID encourages cash donations because they: allow aid professionals to procure the exact items needed (often in the affected region); reduce the burden on scarce resources (such staff time, wa rehouse space, etc); can be transferred very quickly and without transportation costs; support the economy of the disaster-stricken region; ensure culturally, dietary, and environmentally appropriate assistance.
- General information on making donations and volunteering can be found at:
  - USAID: www.usaid.gov/iraq -> "How Can I Help?"
  - o The Center for International Disaster Information: www.cidi.org or 703-276-1914
  - o InterAction: www.interaction.org -> "Guide to Appropriate Giving"
  - o Information on relief activities of the humanitarian community can be found at www.reliefweb.org.

# U.S. GOVERNMENT HUMANITARIAN AND RECONSTRUCTION ASSISTANCE TO IRAQ

Agency	Implementing Partner	Sector	Regions	Amount
Agency	1 uriner	FY 2003	Regions	Amount
		EMERGENCY RELIEF		
SAID/OFI	OA			\$43,742,995
	Administrative Cos	tsAdministrative		\$2,912,51
	AirServ	Logistics	Country-wide	\$2,151,58
	The Cuny Center	Research studies	Country-wide	\$40,26
	IDA	Health	Country-wide	\$711,85
	IMC	Quick-impact projects	Country-wide	\$4,000,00
	IMC	Capacity building	Country-wide	\$202,90
	InterAction	Coordination	Country-wide	\$92,860
	IOM	IDP programs	Country-wide	\$5,000,00
	IRC	Quick-impact projects	Country-wide	\$3,000,00
	Logistics	Commodity prepositioning and DART support	,	\$6,300,00
	Mercy Corps	Quick-impact projects	Country-wide	\$3,000,00
	NGOs	Cooperative agreements	Country-wide	\$4,000,00
	SCF/US	Quick-impact projects	Country-wide	\$4,000,00
	SCF/US	NGO Consortium	Country-wide	\$883,13
	UNICEF	Health, nutrition, water/sanitation	Country-wide	\$2,000,00
	UN OCHA	Coordination and Information	Country-wide	\$200,00
	UN OCHA	Coordination and Information	Country-wide	\$1,000,00
	WFP	Logistics and preposition of food	Country-wide	\$5,000,00
SAID/FFP	)		•••••	\$430,000,000
	WFP	Prepositioning funding		\$55,000,00
	WFP	Emerson Trust – 161,000 MT		\$84,000,00
		P.L. 480 Title II emergency food		
		commodities –105,000 MT		\$91,000,00
	WFP	Regional Purchase		\$200,000,00
SAID/OTI				\$2,333,612
	IOM	ITI	Country-wide	\$1,700,00
	DAI	ITI	Country-wide	\$473,25
	Internews	Media	Country-wide	\$160,35
ΓATE/PR				
	UNHCR	Emergency refugee assistance		\$21,000,00
	ICRC	Emergency assistance		\$10,000,00
	IFRC	Emergency assistance		\$3,000,00
	IOM	TCN – transportation assistance		\$2,630,00
	-	RECONSTRUCTION		<b>Aa</b> a aaa s
SAID/ANI				\$30,900,000
	IRG	Reconstruction Support		\$7,100,00
	UNICEF	Health, Education		\$9,000,00
	WHO	Health		\$10,000,00
0.5.4.7.7.2	SSA	Port Management		\$4,800,00
ATAT TIC	AID ASSISTANCE	TO IRAQ IN FY 2003		\$506,976,607

<sup>\*</sup>Factsheets can be obtained from the USAID web site at <a href="http://www.usaid.gov/iraq">http://www.usaid.gov/iraq</a>