

## U.S. DEPARTMENT OF STATE U.S. AGENCY FOR INTERNATIONAL DEVELOPMENT



# Iraq – Humanitarian and Reconstruction Assistance

Fact Sheet #4, Fiscal Year (FY) 2003

April 3, 2003

## **Background**

- Humanitarian conditions have deteriorated in Iraq since the 1990 invasion of Kuwait and the subsequent Government of Iraq (GOI) manipulation of international sanctions. In 1996, the GOI accepted the U.N. Oil-for-Food Program (OFF), after which humanitarian conditions improved.
- Between 1991 and 1996, the U.S. Government provided nearly \$794 million in humanitarian assistance to internally displaced persons (IDPs) in northern Iraq.
- Since 1996, revenues from OFF have provided food, medicine, and other civilian goods to assist vulnerable Iraqis. U.N. Secretary General Kofi Annan noted in a letter to the U.N. Security Council, that the GOI has ordered and paid for food, medicine, and other humanitarian supplies under OFF that have not yet been delivered.
- The World Food Program (WFP) estimates that 16 million Iraqis—approximately 60 percent of the total population—rely solely on food rations distributed through OFF in order to meet household needs.
- On March 19, 2003, coalition forces began military operations in Iraq. As a result of the conflict, the U.N. Secretary General suspended the OFF food distribution system. On March 28, the U.N. Security Council unanimously passed a resolution that allows the U.N. to administer Iraq's OFF program for 45 days. As the U.N. takes over the OFF program, WFP's first priority is to contact recently active suppliers able to rapidly provide food, medicine, and other humanitarian supplies.

NUMBERS AT A GLAN	NCE	SOURCE
Internally Displaced in	• 250,000-300,000 in Kurdish-controlled northern Iraq	UNICEF (March 26, 2003)
Iraq	• 22,000 concentrated near Panjwin	UNOHCI (March 26, 2003)
Refugees from Iraq	Old caseload refugees:	U.S. Committee for Refugees (2001)
	• 203,000 – Iran	
	• 5,100 – Saudi Arabia	
	• 250,000-300,000 – Jordan	
	• 40,000 – Syria	

#### **Umm Qasr**

- On April 1, nongovernmental organization (NGO) International Medical Corps (IMC) was the first NGO to enter the southern port of Umm Qasr. IMC visited the hospital and plans another visit on April 3, to include a conflict specialist, a physician, and a plastic surgeon who will assess some of the hospital's patients. IMC plans to bring antibiotics, basic drugs, and high-protein biscuits from the United Nations Children's Fund (UNICEF) to assist malnourished children. IMC will bring more supplies and carry out another assessment of the hospital on April 4 or 5, and may stay for several days. Save the Children (SCF/US) is also poised to enter Iraq from Kuwait in the near future, and plans a security assessment in the coming days.
- British forces on April 3 indicated that the port of Umm Qasr is now permissive for U.N. operations. According to the U.N. Office for the Coordination of Humanitarian Affairs (UN OCHA), "permissive" indicates that Coalition forces are in control of the area, armed opposition is sporadic and directed largely at military or political targets, and the routes have been cleared of mines and unexploded ordnance.
- British military forces cleared a 200-meter path in the channel of mines and plan to clear a 1,000-meter path to allow large ships to enter the port.
- According to the U.N. Office for the Humanitarian Coordinator in Iraq (UNOHCI), the Kuwaiti Coordination Committee delivered 174,000 litres of water and 17,000 meals to Umm Qasr on April 2. The commodities have not been distributed.

#### Al Basrah

• On April 2, five UNICEF-contracted trucks departed from Kuwait for Safwan with potable water and emergency health kits. Safwan is located south of Al Basrah. Each of the trucks carries 35,000 litres of water. A UNICEF-sponsored water convoy will also transport potable water to Umm Kail and Az Zubayr.

#### Northern Iraq

• On April 2, UNOHCI reported that UNICEF sent 3,112 kilograms of high protein biscuits to growth monitoring units in Arbil. UNICEF distributed 23 recreation kits to schools where internally displaced persons (IDPs) have settled in the area in northern Iraq. In addition, UNICEF completed construction of 48 latrines, 32 baths, and one bladder tank in the IDP camp in Soran/Arbil. In Soran, the United Nations Office for Project Services (UN OPS) provided 323 tents for two camps to assist IDPs. At the Ashkawtawan camp, UNICEF and the United Nations Development Program (UNDP) are installing water and sanitation facilities and electricity.

## **Current Humanitarian Situation by Sector**

#### Coordination

• New border crossing procedures put into place by the Humanitarian Operations Center (HOC) in Kuwait City and the Kuwaiti Government on April 2 minimized delays at Coalition and Kuwaiti checkpoints for the NGO Doctors without Borders (MSF) and U.S. Government Disaster Assistance Response Team (DART) assessment personnel. NGOs are required to have two forms in order to cross into Iraq from Kuwait. One form must be on the NGO's letterhead and submitted to the HOC Movements cell and contain the NGO's purpose for travel, proposed vehicles, personnel information, and the routes to be traveled in Iraq. The second form is a Kuwaiti Government memorandum, which gives the NGO permission to cross the border and must be carried with the team while traveling. The entire process should not exceed 96 hours for requesting and obtaining approval.

#### Food Security

• The current fighting has raised U.N. Food and Agriculture Organization (FAO) concerns with the approaching harvest of the winter wheat and barley crop in Iraq, expected to begin in late April. The harvest is estimated to be between 1.5 and 1.7 million metric tons (MT) of grain. FAO reports that the winter harvest, particularly in the northern "bread basket" governorates, accounts for more than half of the country's entire cereal production. FAO reported that farmers need access to fuel, spare parts, and storage, and support to ensure that combine harvesters are working. Planting for the irrigated spring crop of vegetables, maize, and rice is also important, as the vegetable crop is a necessary source of cash and an essential source of vitamins, proteins, and micronutrients missing from the food-aid baskets.

#### Health

• UNOHCI reported that the World Health Organization (WHO) in Amman, Turkey has been preparing a list of needed medical supplies for the next three months in Iraq.

## Internally Displaced

- The International Federation of Red Cross and Red Crescent Societies (IFRC) reported on April 2 that 128 foreign workers and their families fleeing the war in Iraq are located in a 100-tent camp established by the Syrian Arab Red Crescent (SARC) near the border town of Al-Bukamal. The group of mainly Sudanese nationals includes three people from Chad, one from Egypt, and one Somali and were the first displaced people to arrive in the Red Crescent camp since the current conflict began. An additional group of 40 Sudanese without valid travel papers remain at the Iraq-Syria border, but should arrive at the camp soon.
- The HOC reported that there are no permanently displaced civilians in southern Iraq. However, daily population movements continue to be reported by the media.

#### Logistics

• UNOHCI reported on April 2 that humanitarian flights into Kuwait are now exempt of all landing and parking fees. However, fuel and handling fees are to be paid following normal tariffs.

## Refugees

• In Jordan, the International Organization for Migration (IOM) has referred 70 Somali third country nationals (TCNs) to the U.N. Office of the High Commissioner for Refugees (UNHCR) for refugee status determination. According to IOM, the TCNs have expressed fear of returning to Somalia.

#### Water

- The International Committee of the Red Cross (ICRC) received verified reports of serious water shortages in at least four populated areas of Anbar governorate: Heet, Ramadi, Hay Al-Bakr and Fallujah. ICRC has reported severe water shortages in Ninewa, Kerbala, Thi-Quar, and Wassit governorates in the south.
- On April 2, UNICEF's tankering contractor resumed water deliveries without informing UNICEF or the HOC. UNICEF contacted the HOC after British military police delayed 10 tankers from crossing the border. Five tankers later crossed into Iraq to deliver water to Az Zubayr.
- ICRC conducted assessments in Ramadi and Fallujah (Anbar governorate) and has reported that all of western Iraq from Heet to Fallujah has been without electricity since March 29. Two major electricity substations were damaged during fighting. However, back-up generators operate most of the water treatment facilities in the governorate, which function between six and nine hours a day at 40 percent capacity.

• British troops in the southern town of Az Zabayr distributed potable water to residents on April 1 and 2. Approximately 50,000 people live in Az Zabyr. On April 2, British official reported that 112,000 liters (29,590 gallons) of water were distributed from the pipeline near Umm Qasr, 15 miles to the south.

#### **U.S. Government Response**

## Pre-Positioning

- Prior to Coalition military activity in Iraq, USAID's Office of U.S. Foreign Disaster Assistance (USAID/OFDA) provided funding to assist U.N. and NGO preparedness activities. In addition, USAID/OFDA has pre-positioned relief commodities in three warehouses in Jordan, Kuwait, and UAE.
- USAID/FFP has supported WFP's planning and preparation efforts to meet the emergency food needs of vulnerable populations in Iraq.
- The State Department's Bureau of Population, Refugees, and Migration (State/PRM) provided assistance to UNHCR and IOM to pre-position supplies for 600,000 potential Iraqi refugees and IDPs located at Iraq's borders, to establish transit camps for TCNs fleeing Iraq, and to pre-position supplies for the transportation of refugees and other migrants.

### **Emergency Relief**

- The United States Government deployed a DART to the region to assess humanitarian needs and coordinate the
  emergency relief effort. Sixty DART members are located in Kuwait, Turkey, Jordan, Cyprus, and Qatar and are
  working closely with U.N. agencies, NGOs, and in coordination with U.S. military Civil Affairs personnel at the
  HOC.
- USAID/OFDA is supporting NGO emergency assistance activities with quick-impact projects and IDP support.
- USAID/FFP has provided emergency food commodities through the Emerson Trust to WFP to meet the food needs of vulnerable Iraqis. USAID/FFP has also provided P.L. 480 Title II emergency food assistance to be distributed to food insecure Iraqis and cash to purchase commodities in the region.
- USAID/OTI has supported IOM and Development Alternatives, Incorporated (DAI) to prepare for the implementation of the Iraq Transition Initiative (ITI), which supports political stabilization and community recovery activities in post-conflict Iraq. On April 3, USAID/OTI signed a one-year cooperative agreement with IOM to continue support for ITI, bringing total assistance to IOM to \$1.7 million.
- State/PRM has contributed assistance for the pre-positioning and emergency response activities of UNHCR, ICRC, IFRC, and IOM.

#### Reconstruction

• To date, USAID's Bureau for Asia and the Near East (USAID/ANE) has provided assistance for reconstruction activities in Iraq. USAID/ANE has supported UNICEF and WHO for health, education, and water and sanitation needs, and Stevedoring Services of America (SSA) to assess and manage the Umm Qasr port.

## Other Donor and International Organization Assistance\*

Donor	US \$ (MILLIONS)	<b>DATE</b> (2003)	ASSISTANCE SNAPSHOT		
China		March 27	Tents		
Spain	\$20.0	March 27	Refugee assistance in Iran, Jordan, Syria, and Turkey		
CIDA	\$100.0	March 26	U.N. agencies, international organizations (IOs), NGOs, CARE Canada for water and sanitation, food, shelter, and health		
Canada	\$5.6		Response to U.N. Preparedness Measures Appeal		
Taiwan	\$4.3	March 27	Refugee assistance – food, medicine, NFIs		
Japan	\$112.5	March 25	Humanitarian Assistance and Reconstruction		
United	\$330	March 24	U.N. agencies, IOs, and NGOs food, health kits, water units,		
Kingdom			winter supply kits, primary health, IDP assistance		
Kuwait		March 24	45,000 meals/day and an emergency medical center		
Australia	\$29.6	March 21	100,000 MT of wheat and distribution costs		
	\$4.4	March 20	U.N. Agencies and ICRC		
	\$5.9 <sup>1</sup>		Planning and preparation funding		
European Union	\$3.2	March 21	ICRC		
Ireland	\$0.8	March 20	UN OCHA		
	\$15.9		U.N. Agencies for planning and preparation		
New Zealand	\$3.3	March 20	U.N. Agencies, IOs, and NGOs for humanitarian relief		
Netherlands	\$19.6	April 2	U.N. Consolidated Appeal and ICRC		
Norway	\$21.6	March 20	NGOs for humanitarian assistance		
France	\$10.7		Humanitarian Assistance		
Germany	\$10.7		U.N. Agencies and ICRC		
Russia		March 22-23	150 MT humanitarian supplies for refugee preparation in Iran		
TOTAL DONOR CONTRIBUTIONS TO DATE**\$725.2 MILLION					

<sup>\*</sup>This compilation was drawn from ReliefWeb and may not be comprehensive.

#### **Public Donation Information**

- The most effective way people can assist relief efforts is by making cash donations to humanitarian organizations that are conducting relief operations. A list of humanitarian organizations that are accepting cash donations for their activities in the Gulf can be found in the "How Can I Help" section at [www.usaid.gov/iraq].
- USAID encourages cash donations because they: allow aid professionals to procure the exact items needed (often in the affected region); reduce the burden on scarce resources (such as transportation routes, staff time, warehouse space, etc); can be transferred very quickly and without transportation costs; support the economy of the disaster-stricken region; ensure culturally, dietary, and environmentally appropriate assistance.
- General information on making donations and volunteering can be found at:
  - USAID: www.usaid.gov/iraq -> "How Can I Help?"
  - o The Center for International Disaster Information: www.cidi.org or 703-276-1914
  - o InterAction: www.interaction.org -> "Guide to Appropriate Giving"
  - o Information on relief activities of the humanitarian community can be found at www.reliefweb.org.

<sup>1</sup> In the previous Fact Sheets, dollar figures were reported in Australian rather than U.S. dollars.

<sup>\*\*</sup> This total is approximate as the value of donated commodities is not available in some cases.

## U.S. GOVERNMENT HUMANITARIAN AND RECONSTRUCTION ASSISTANCE TO IRAQ

Agency	Implementing Partner	Sector	Regions	Amount
		FY 2003		
		EMERGENCY RELIEF		
USAID/OF	DA			\$40,574,976
	AirServ	Logistics	Country-wide	\$2,151,585
	The Cuny Center	Research studies	Country-wide	\$40,260
	IMC	Quick-impact projects	Country-wide	\$4,000,000
	IOM	IDP programs	Country-wide	\$5,000,000
	IRC	Quick-impact projects	Country-wide	\$3,000,000
	Logistics	Commodity prepositioning and DART support		\$6,300,000
	Mercy Corps	Quick-impact projects	Country-wide	\$3,000,000
	NGOs	Cooperative agreements	Country-wide	\$4,000,000
	SCF/US	Quick-impact projects	Country-wide	\$4,000,000
	SCF/US	NGO Consortium	Country-wide	\$883,131
	UNICEF	Health, nutrition, water/sanitation	Country-wide	\$2,000,000
	UN OCHA	Coordination and Information	Country-wide	\$200,000
	UN OCHA	Coordination and Information	Country-wide	\$1,000,000
	WFP	Logistics and preposition of food	Country-wide	\$5,000,000
USAID/FFI	· · · · · · · · · · · · · · · · · · ·	<u>'</u>		\$430,000,000
	WFP	Prepositioning funding		\$55,000,000
	WFP	Emerson Trust – 161,000 MT		\$84,000,000
		P.L. 480 Title II emergency food commodities –105,000 MT		\$91,000,000
	WFP	Regional Purchase		\$200,000,000
USAID/OT	I		•••••	\$2,333,612
	IOM	ITI	Country-wide	\$1,700,000
	DAI	ITI	Country-wide	\$473,253
	Internews	Media	Country-wide	\$160,359
STATE/PR	M			\$36,630,000
	UNHCR	Emergency refugee assistance		\$21,000,000
	ICRC	Emergency assistance		\$10,000,000
	IFRC	Emergency assistance		\$3,000,000
	IOM	TCN – transportation assistance		\$2,630,000
,	•	RECONSTRUCTION	-	
USAID/AN	Е			\$23,800,000
	UNICEF	Health, Education		\$9,000,000
	WHO	Health		\$10,000,000
	SSA	Port Management		\$4,800,000
TOTAL US	SAID ASSISTANCE	TO IRAQ IN FY 2003	•••••	\$496,708,588
		TO IRAQ IN FY 2003		
		TANCE TO IRAQ IN FY 2003		

<sup>\*</sup>Factsheets can be obtained from the USAID web site at <a href="http://www.usaid.gov/iraq">http://www.usaid.gov/iraq</a>