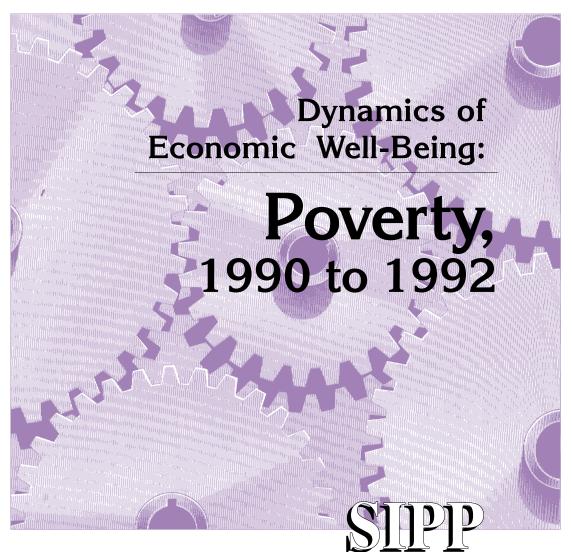
# CURRENT POPULATION REPORTS Household Economic Studies

P70-42



Survey of Income and Program Participation

by Martina Shea

U.S. Department of Commerce Economics and Statistics Administration BUREAU OF THE CENSUS

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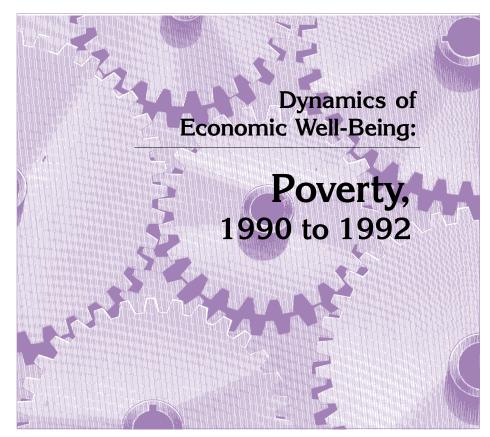
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# Dynamics of Economic Well-Being: Poverty, 1990 to 1992

#### INTRODUCTION

This report uses data from the Survey of Income and Program Participation (SIPP) to examine the incidence of poverty at a point in time and over a 32-month period. It presents data from the complete panel file of the 1990 SIPP which covers the time period from October 1989 through August of 1992. Descriptions of the SIPP program and the 1990 panel file are contained in appendixes A and D, respectively.

SIPP enables comparisons of poverty rates among groups of persons of different demographic and socioeconomic characteristics. It also can be used to study the distribution of poverty spell durations. The panel file contains monthly information on income as well as on many other characteristics which can vary over the panel, such as residence and labor force status. Efforts were made during the life of the panel to follow persons who moved to ensure that the sample remained representative of the noninstitutional population of the United States. Persons are characterized by the income and poverty status of their respective family unit based on living arrangements each month during the period of study.

It should be noted that some longitudinal estimates presented here are based on responses of persons who were interviewed in all eight waves of the 1990 panel. Other longitudinal estimates are based on respondents interviewed in all waves of a particular calendar year. Insofar as persons who left the panel differed in their experience of poverty from those who did not, these longitudinal estimates may be biased.

All demographic surveys, including CPS and SIPP, are affected by undercoverage of the population. This undercoverage results from missed housing units and missed persons within sample households. Compared to the level of the 1980 Decennial Census, overall undercoverage in SIPP is about 7 percent. Undercoverage varies with age, sex, and race. For some groups, such as 20 to 24 year old Black males, the undercoverage is as high as 27 percent compared to the census. It is important to note that the survey undercoverage is an addition to the decennial census undercoverage, which in 1980 was estimated to be about 1 percent overall and about 8.5 percent for Black males. The weighting procedures used by the Census Bureau partially correct for the bias due to undercoverage. However, its final impact on estimates is unknown.

The detailed tables cover the years 1990 and 1991 from the 1990 SIPP panel, as well as the years 1987 and 1988 from the 1987 panel of SIPP for some of the

measures (appendix E). The later panel coincided with the latest recessionary period from July 1990 to March 1991, while no recession took place during the 1987 panel. This could explain some of the data described below.

**Technical note.** Some of the estimates presented below are distributions of spell duration for individuals with different characteristics. We use a survival analysis technique to derive these distributions and the resulting estimates of median spell duration for persons observed entering a spell of poverty during the 32 months of the panel. We consider only individuals who were present in the survey all 32 months. One alternative would have been to include all persons up until the time of attrition. It is, however, extremely difficult to come up with appropriate weights for such an analysis and it was therefore not attempted here.

Spells of poverty must have an observed beginning, i.e. have to be preceded by one or more months of "nonpoverty" during the panel. In addition, periods of poverty must last at least 2 months in order to be counted as spells. Furthermore, poverty spells must be more than 1 month apart in order to be counted as separate spells. If two potential spells are separated by only 1 month, they count as one spell. The connecting month is counted as part of the resulting spell. A spell is observed either until it ends or until it is right-censored.<sup>1</sup>

was experiencing a spell in the beginning of that month, is defined as

 $h(t) = \frac{\text{exits } (t)}{\text{prog } (t) - (\text{rcens } (t)/2)}$ 

The survival rate in month t, which is the probability that a spell lasts longer than t months, can then be written as

$$S(t) = \pi^{t} (1-h(k))$$

The survival function evaluated at t gives the probability that an *entrant* into poverty is still poor t time periods later.

The median survival time or spell duration M can be estimated by linear interpolation. Let [t, t+1) be the interval such that S(t)>=.5 and S(t+1)<.5. Then

$$\hat{M} = t + \frac{S(t) - 1/2}{S(t) - S(t+1)}$$

<sup>&</sup>lt;sup>1</sup>Since an individual must have completed interviews for all months of the panel in order to be included in the sample, rightcensoring occurs only if an individual is still poor in the last month of the panel. <sup>2</sup> The probability of exiting a spell in month t, given that the person

where exits(t) denotes the number of spell exits in month t, prog(t) is the number of spells that were in progress in the beginning of month t, and rcens(t) is the number of spells which were right-censored in month t.

Since a poverty spell must be preceded by a period of nonpoverty, left-censored spells are not included in our analysis. Observations are left-censored when the beginning of a spell of interest is not observed, that is, a spell began at some time before the reference period.

While dynamic estimates may be unbiased for spells with observed beginnings in the reference period, there remains concern about the deletion of left-censored spells from such analyses. There may be particular characteristics of persons, associated with the experience of very long spells, that precludes their inclusion in our sample. For example, in our analysis, which is restricted to persons in sample the entire period, selecting spells with observed beginnings leads to a sample without those persons who were poor from the first month of life onward. Even if one defines the spells of those "born into poverty" as spells with observed beginnings, the problem of unavailable appropriate weights make their inclusion all but impossible. Studies of spells with observed beginnings might result in reasonable estimates of spell distribution and median duration for such spells with observed beginnings, but it might result in downward biased estimates of the median duration of all spells.

#### **HIGHLIGHTS**

(The numbers in parentheses denote the 90-percent confidence intervals)

- In an average month of 1990, 31.8 (±1.1) million persons were poor, representing 12.9 (±0.4) percent of the population. About 45.6 (±1.4) million persons were poor at least 2 months in 1990.
- In an average month of 1991, 33.9 (±1.1) million persons were poor, representing 13.6 (±0.5) percent of the population, and an increase of 2.1 million over 1990. About 48.5 (±1.5) million persons were poor at least 2 months in 1991.
- A substantial proportion of the population was poor on a long-term basis: 4.5 (±0.3) percent or 10.6 (±0.8) million were poor all 24 months of 1990 and 1991.
- Half of all poverty spells lasted longer than 4.0 (±0.4) months. While half of all spells experienced by Whites lasted longer than 3.9 (±0.1) months, half of all spells experienced by Blacks and persons of Hispanic origin lasted longer than 5.8 (±1.0) and 4.9 (±0.5) months, respectively.
- Seven  $(\pm 0.4)$  percent of persons in married-couple families were poor in an average month of 1990, but 35  $(\pm 1.7)$  percent of persons in female householder families. Likewise, persons in married-couple families were much less likely to be poor continuously for all 24 months of 1990 and 1991 than persons in female-householder families, 1  $(\pm 0.2)$  versus 18  $(\pm 1.7)$  percent.

- Blacks were almost three times as likely as Whites to be poor in an average month, and persons of Hispanic origin had a poverty rate intermediate between Whites and Blacks.
- Every fifth (±1.0) child was poor in an average month of 1990, compared to 11 (±0.5) percent of non-elderly adults and 9 (±1.0) percent of the elderly.
- Forty  $(\pm 3.9)$  percent of the unemployed were poor in an average month of 1990, followed by 12  $(\pm 1.3)$ percent of part-time workers, and 4  $(\pm 0.4)$  percent of full-time workers. The proportion of those not in the labor force who were poor was intermediate between part-time workers and the unemployed, 18 (+0.9)percent.
- Twenty-one (±2.1) percent of persons who were poor in 1990 were not poor in 1991. Children and the elderly, although not significantly different from one another, were less likely to exit poverty than nonelderly adults.
- There was a greater probability of becoming poor in the recessionary period of 1990-91 and a lower probability of leaving poverty compared with the 1987-88 period during which only 2.2 (±0.3) percent became poor while one-fourth (±2.8) of the poverty population became nonpoor.

#### POVERTY: 1990 TO 1992

SIPP allows us to deal with the static as well as the dynamic aspects of poverty. It is the latter aspect that provides additional insight into the nature of poverty. Unlike the poverty and income data collected in the Current Population Survey (CPS), which does not allow analysis of change in income and poverty status for particular individuals, longitudinal data make it possible to measure movement along the income distribution and into and out of poverty for the same persons over the life of the panel.

The SIPP collects income information and family composition on a monthly basis. Thus, poverty status can be determined on a monthly basis, by comparing monthly family income to monthly thresholds. Monthly thresholds rise from month to month by the same percentage as the Consumer Price Index (CPI). In addition, annual poverty estimates can be obtained by summing monthly family income over the year and comparing it to the sum of the 12 corresponding monthly thresholds, based on family size and composition in each month.

These annual poverty estimates based on the SIPP differ from the official poverty estimates that are based on the March Supplement to the CPS. In the CPS, poverty status is based on responses to income questions which refer to income received in the previous calendar year. Annual poverty thresholds are based on family composition fixed as of the survey date and assumed to be constant over the previous year (in the case of 1990 poverty status, the data were collected in the March 1991 CPS).<sup>3</sup>

Most of the estimates in this report are based on a monthly determination of poverty status. It is useful to obtain poverty estimates based not only on yearly income but also on monthly income, in order to capture short-term economic hardship. In addition, eligibility for means-tested assistance programs is based on monthly rather than annual income.

Our analysis focuses on four *monthly* measures of poverty as derived from the SIPP:

- a) the number and percent of persons who were poor in an average month of 1990 (1991).
- b) the number and percent of persons who were poor 2 months or more during 1990 (1991).
- c) the number and percent of persons who were poor each month of 1990 and 1991.
   Phrases like long-term and chronic poverty are used interchangeably to denote this type of poverty.
- d) the length and distribution of poverty spells.

In addition, this report will examine transitions into and out of poverty during 1990 and 1991 based on an *annual* measure of poverty:

- e) the number and percent of persons who were poor in one year but not the other, i.e. exits from and entries into poverty.
- f) the number and percent of persons who were poor in both 1990 and 1991.

Examining poverty with longitudinal data allows one to distinguish between short and long term poverty. There are reasons to be concerned about persons who are poor for very long periods in contrast to persons who remain poor for only short periods. Much public policy debate is concerned with persons and families who remain poor for long periods of time. The official measure of poverty does not allow us to distinguish between short and long spells of poverty. SIPP, however, allows longitudinal analysis of poverty.

#### Monthly Measures of Poverty

About 31.8 million persons were poor in an average month of 1990, and 33.9 million were poor in 1991, representing 12.9 and 13.6 percent of the population,

respectively (table A). Substantially more persons were poor for 2 or more months than in an average month, showing considerable movement in and out of poverty. About 45.6 million persons were poor at least 2 months in 1990, representing 18.9 percent of all persons, significantly smaller than the 48.5 million (19.8 percent) in 1991. A substantial proportion of the population was poor on a long-term basis: 4.5 percent (10.6 million) were poor all 24 months of 1990 and 1991 (see table B and figures 1 and 2).

The median duration of poverty spells that began after October 1989 was 4.0 months for all persons, the same as during the 1987 panel.<sup>4</sup> This means that half of all poverty spells lasted longer than 4 months. Figure 3 shows the percent distribution of poverty spells by spell lengths. While 50 percent of spells lasted 2 to 4 months, smaller proportions of spells fell into subsequent length categories: for instance, while 19.0 percent of spells lasted between 5 and 8 months, only 8.0 percent lasted between 9 and 12 months.

**Family and Marital Status.** Single-parent families generally have female householders, and persons in female householder families are much more likely to be poor than persons in married-couple families. As can be seen in tables A and B, 35.2 percent of persons in female householder families were poor in an average month of 1990, 43.1 percent were poor at least 2 months, and 17.6 percent were poor continuously for 24 months. The corresponding proportions of persons in married-couple families who were poor were significantly smaller, 7.0, 12.7, and 1.4 percent respectively. Unrelated individuals had poverty rates that were between those in femalehouseholder and married-couple families.

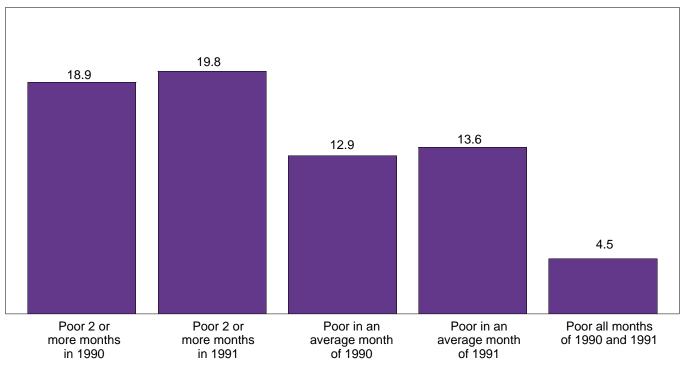
Comparisons over time show few differences. However, persons in married-couple families, in contrast to persons in other types of families, were less likely to be poor in an average month of 1990 (7.0 percent) than of 1987 (7.9 percent).

The length of time spent in poverty differed by family type. Persons in female householder families had significantly longer poverty spells than persons in marriedcouple families. The median poverty spell experienced by persons in female householder families lasted 6.5 months, compared to 3.8 months for persons in marriedcouple families (see table B).

Marital status of persons 18 years and older is correlated with poverty. Married persons were less likely to be poor than never married persons, and the latterwere less likely to be poor than separated, divorced, or widowed persons. Table A shows that the average monthly poverty rate for married persons was 5.8 percent in 1990, significantly lower than the 15.1 percent for

<sup>&</sup>lt;sup>3</sup> Comparisons of CPS and SIPP annual poverty estimates can be made by fixing household composition in the SIPP as of March of the following year. Significant differences in poverty rates still remain. Appendix D describes possible sources of differences in estimates from the two surveys. See also Coder and Scoon-Rogers' forthcoming working paper "Evaluating the Quality of Income Data Collected in the Annual Supplement to the March Current Population Survey and the Survey of Income and Program Participation."

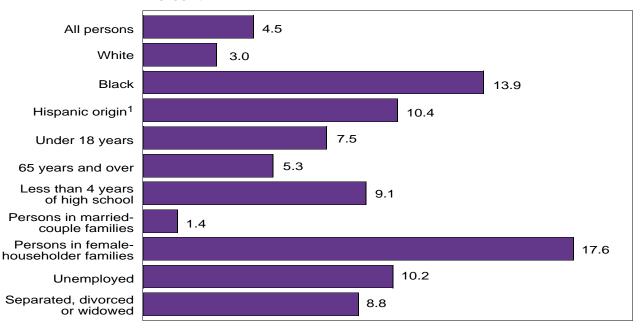
<sup>&</sup>lt;sup>4</sup>Restricting the observation period of the 1990 panel to 28 months, i.e. the length of the 1987 panel, did not significantly change the estimated median spell duration.



## Figure 1. Poverty Rates: 1990 and 1991 Percent

Figure 2.

Percent of Persons Who Were Chronically Poor, by Various Characteristics: 1990 to 1991



Percent

<sup>1</sup> Persons of Hispanic origin may be of any race.

#### Table A. Poverty Status, by Family and Marital Status: 1991, 1990, and 1987

	Persons poor in an average month							Persons poor 2 or more months					
Family and marital status	19	1991		1990		1987		1991		1990		1987	
	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent	Number	Percent	
Total	33,866	13.6	31,818	12.9	31,980	13.3	48,477	19.8	45,638	18.9	44,811	19.1	
Family Status													
In families In married-couple	26,488	12.4	24,494	11.6	25,350	12.2	39,343	18.7	36,507	17.5	36,831	17.9	
families In families with a female house- holder, no spouse	12,624	7.4	11,852	7.0	13,211	7.9	22,682	13.3	21,509	12.7	21,666	13.0	
present	12,989 7,378	36.7 20.4	11,960 7,324	35.2 20.4	11,495 6,630	35.0 20.5	15,410 9,134	45.4 26.9	14,044 9,131	43.1 27.6	14,014 7,980	43.4 27.0	
Marital Status (persons 18 years and over)													
Married Separated, divorced, or	6,595	6.1	6,298	5.8	7,171	6.8	11,993	11.1	11,563	10.7	12,003	11.3	
widowed	6,665 6,645	19.4 16.1	6,404 6,090	18.8 15.1	6,508 5,347	20.1 14.1	8,476 9,134	26.3 23.1	8,067 8,336	25.3 21.9	8,523 6,858	28.0 19.4	

[In thousands. Bases for percentages can be found in the detailed tables]

# Table B. The Chronically Poor and Median Spell Durations, by Family and Marital Status: 1990 to 1991 and 1987 to 1988

[In thousands. Bases for percentages can be found in the detailed tables]

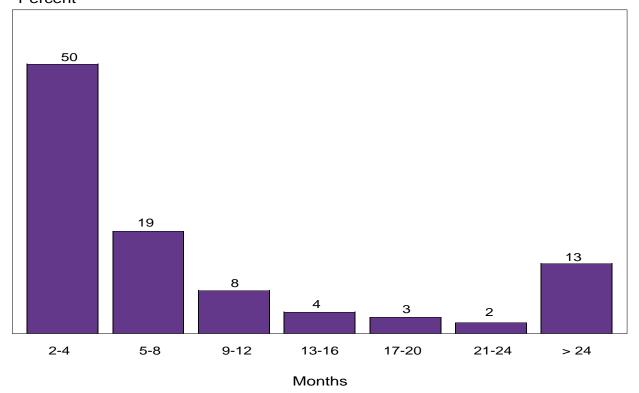
	Pers	Median duration			
Family and marital status	1990	)-91	1987	of poverty spells in the	
	Number	Percent	Number	Percent	1990 panel (in months)
Total	10,619	4.5	10,162	4.4	4.0
Family Status					
In families In married-couple families In families with a female householder,	8,031 2,299	3.9 1.4	7,975 2,976	3.9 1.8	4.0 3.8
no spouse present	5,571 2,589	17.6 8.1	4,872 2,187	15.6 7.7	6.5 4.1
Marital Status (persons 18 years and over)					
Married Separated, divorced, or widowed Never married	1,290 2,675 1,835	1.2 8.8 4.9	1,598 2,311 1,455	1.5 8.0 4.2	3.8 4.9 4.4

never married persons and the 18.8 percent for separated, divorced, or widowed persons. The same pattern held also for persons who were poor for at least 2 months (table A) and for the chronically poor (table B). Married persons who became poor during the 1990 panel also had significantly shorter median poverty spells than persons who were separated, divorced, or widowed, 3.8 versus 4.9 months (see table B).

As was the case with persons in married-couple families, married persons were less likely to be poor in an average month of 1990 than of 1987. At the same time, there was a significant increase in never married persons' likelihood of being poor for at least 2 months during the year. While 19.4 percent were poor 2 or more months in 1987, 21.9 percent were so in 1990.

**Race and Hispanic Origin**<sup>5</sup>. There was a strong correlation between race and Hispanic origin and poverty. Whites were significantly less likely to be poor than persons who were Black or of Hispanic origin. Blacks were almost three times as likely as Whites to be poor in an average month, and persons of Hispanic origin had a

<sup>&</sup>lt;sup>5</sup>Persons of Hispanic origin may be of any race.



#### Figure 3. Distribution of Poverty Spells, by Spell Length: 1990 to 1992 Percent

poverty rate intermediate between Whites and Blacks (table C). The long-term poverty rate was 3.0 percent for Whites, 10.4 percent for persons of Hispanic origin, and 13.9 percent for Blacks. While Whites were less likely than others to be poor for 2 or more months during 1990, there was no significant difference between Blacks and persons of Hispanic origin.

Despite much higher poverty rates for Blacks and persons of Hispanic origin, the majority of poor persons were White, regardless of the measure used. Whites constituted 66.7 percent of the poverty population in an average month of 1990, 70.2 percent of those who were poor 2 or more months during the year, and 56.2 percent of the long-term poor.

Blacks and persons of Hispanic origin had significantly longer poverty spells than Whites, as can be seen in table C and figure 4. While White persons experienced a median spell duration of 3.9 months, Blacks had a median duration of 5.8 months and persons of Hispanic origin of 4.9 months (The Hispanic/Black difference was not statistically significant).

**Age.** Children were much more likely to be poor than persons in other age groups. One in five children (20.1 percent) were poor in an average month of 1990, compared to 10.5 percent of non-elderly adults and 9.4

percent of the elderly (see table D). Even more pronounced is the difference in long-term poverty between children and non-elderly adults, 7.5 versus 3.0 percent.

Reflecting a tendency toward longer spells of poverty, the elderly and children made up a larger fraction of the long-term poor than of the average monthly poverty population and of those who were poor 2 or more months during the year. The elderly accounted for 13.2 percent of the long-term poor, but only 8.7 percent of those who were poor in an average month. For children, the corresponding fractions were 45.4 and 40.9 percent. In contrast, non-elderly adults accounted for 41.4 percent of the long-term poor, but 50.3 percent of those who were poor in an average month. As can be seen in table D, of the 3.5 million elderly who were poor 2 or more months during 1990, 1.4 million or 39.8 percent were poor during the entire 2-year period. The respective rates for children and non-elderly adults were 27.3 and 18.0 percent.

Median poverty spell durations during the 1990 panel were 3.9 months for non-elderly adults, 4.4 months for children, and 6.2 months for the elderly. However, these duration differences were not statistically significant (figure 4).

**Education.** There is a strong association between poverty and education of persons 18 years and older. Table E shows that 20.8 percent of persons without a

#### Table C. Poverty Status, by Race and Hispanic Origin: 1990

[In thousands. Bases for percentages can be found in the detailed tables]

Race and Hispanic origin	Persons poor in an average month		Persons or more			ooor all 24 f 1990-91	Median duration of poverty spells in the	
	Number	Percent	Number	Percent	Number	Percent	1990 panel (in months)	
Total	31,818	12.9	45,638	18.9	10,619	4.5	4.0	
White Black Hispanic origin <sup>1</sup>	21,233 9,152 5,465	10.2 30.1 26.1	32,042 11,621 7,345	15.7 39.2 37.5	5,969 4,060 1,949	3.0 13.9 10.4	3.9 5.8 4.9	

<sup>1</sup>Persons of Hispanic origin may be of any race.

high school diploma were poor in an average month of 1990, but only 9.3 percent of those with a high school diploma, and 5.5 percent of those with 1 or more years of college. This relationship also held for long-term poverty and for poverty that lasted at least 2 months.

Persons without a high school diploma had significantly longer poverty spells than persons with a high school diploma and persons with 1 or more years of college, 5.3 versus 3.9 and 3.7 months respectively. Median durations did not differ significantly between those with a high school degree and those with 1 or more years of college (table E and figure 4).

**Employment Status.** Unemployed persons were more likely than other labor force groups to be poor. About 39.8 percent of the unemployed were poor in an average month of 1990, followed by 11.6 percent of part-time workers, and 3.7 percent of full-time workers. The proportion of those not in the labor force who were poor was intermediate between part-time workers and the unemployed, 18.2 percent. Long-term poverty rates and the percent of persons who were poor 2 months or more varied likewise with employment status, as can be seen in table E.<sup>6</sup>

There were significant differences in poverty spell lengths between full-time workers and persons out of the labor force. Full-time workers had a median spell duration of 3.6 months, compared to 5.0 months for persons out of the labor force, as can be seen in table E and figure 4.

**Disability Status.** As shown in table E, persons with a work disability were much more likely to be poor than others. While 9.0 percent of persons without a disability were poor in an average month of 1990, 17.8 percent of persons with a disability were poor. About 25.8 percent of persons with a disability were poor at least 2 months in 1990 and 7.3 percent were poor in all months of 1990 and 1991. The respective poverty rates for persons without a disability were 14.4 and 2.3 percent.

Disability status did not significantly affect the length of poverty spells. Half of the spells experienced by the disabled lasted longer than 4.9 months, compared to 3.9 months for persons who were not disabled.

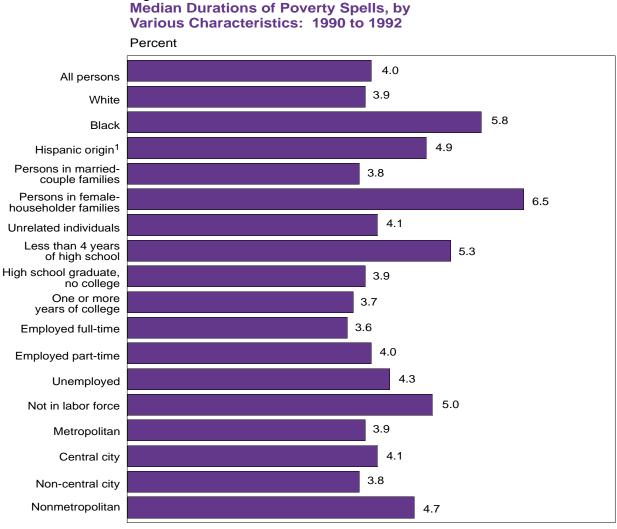
**Residence.** Residents of non-metropolitan areas were more likely to be poor than metropolitan residents. However, central city residents did not differ from non-metropolitan residents in their likelihood of being poor in an average month or at least 2 months (see table F). Central city residents were, however, more likely than non-metropolitan residents to be permanently poor, 7.2 versus 5.3 percent. Persons who live in the suburbs had the lowest poverty rates of any group. For instance,the average monthly poverty rate of suburban residents was 8.0 percent, followed by 11.8 percent of metropolitan residents as a whole, 16.4 percent of persons in non-metropolitan areas, and 17.6 percent of central city residents.

Metropolitan residents in general and suburban residents specifically had much shorter median spell durations than their counterparts outside metropolitan areas, 3.9, 3.8, and 4.7 months, respectively as can be seen in figure 4.

**Region.** Southern residents had a higher likelihood of living in poverty than persons in other regions. Table F shows that their average monthly poverty rate was 15.9 percent in 1990, compared to 11.9 percent for the Midwest, 11.6 percent for the West, and 10.2 percent for the Northeast. Average monthly poverty rates of Midwestern and Western residents were not significantly different. The Northeast had the lowest average monthly poverty rates and the smallest percentage of persons who were poor for at least 2 months. The West, however, had the smallest long-term poverty rate, 2.9 percent, compared to 4.2 percent for the Northeast, 4.3 percent for the Midwest, and 5.7 percent for the South. The long-term poverty rates for the Northeast and Midwest were not statistically different.

There were no significant differences in poverty spell lengths by region. Point estimates of median durations ranged between 3.8 months for Northeastern residents and 4.4 months for Southern residents.

<sup>&</sup>lt;sup>6</sup>The unemployed were not significantly more likely than persons out of the labor force to be poor all 24 months.



<sup>1</sup> Persons of Hispanic origin may be of any race.

#### Table D. Poverty Status, by Age: 1990

[In thousands. Bases for percentages can be found in the detailed tables]

Figure 4.

Age	Persons p average		Persons or more	s poor 2 months	Persons poor all 24 months of 1990-91		
-	Number	Percent	Number	Percent	Number	Percent	
Total	31,818	12.9	45,638	18.9	10,619	4.5	
Under 18 years 18 to 64 years 65 years and over	13,027 16,009 2,783	20.1 10.5 9.4	17,672 24,454 3,512	16.4	4,820 4,401 1,399	7.5 3.0 5.3	

#### Table E. Poverty Status, by Education, Employment, and Disability Status: 1990

[In thousands. Bases for percentages can be found in the detailed tables]

Characteristic	Persons poor in an average month		Persons or more		Persons p months o		Median duration of poverty spells in the
	Number	Percent	Number	Percent	Number	Percent	1990 panel (in months)
Total	31,818	12.9	45,638	18.9	10,619	4.5	4.0
Educational Attainment (persons 18 years and over)							
Less than 4 years of high school High school graduate, no college 1 or more years of college	8,392 6,350 4,050	20.8 9.3 5.5	11,229 9,927 6,809	29.2 14.6 9.6	3,366 1,776 658	9.1 2.7 0.9	5.3 3.9 3.7
Employment and Labor Force Status (persons 18 years and over)							
Employed full-time Employed part-time Unemployed Not in labor force	3,544 2,407 2,048 10,793	3.7 11.6 39.8 18.2	8,712 4,098 2,494 12,662	9.2 19.5 46.9 22.5	392 465 502 4,441	0.4 2.2 10.2 8.3	3.6 4.0 4.3 5.0
<b>Disability Status</b> (persons 15 to 69 years)							
With a work disability	5,304 12,944	17.8 9.0	7,149 20,378	25.8 14.4	1,899 3,239	7.3 2.3	4.9 3.9

#### Table F. Poverty Status, by Residence and Region: 1990

[In thousands. Bases for percentages can be found in the detailed tables]

Residence and region	Persons poor in an average month		Persons or more		Persons p months of		Median duration of poverty spells in the
	Number	Percent	Number	Percent	Number	Percent	1990 panel (in months)
Total	31,818	12.9	45,638	18.9	10,619	4.5	4.0
Residence							
Metropolitan Central city Non-central city Nonmetropolitan	22,444 13,309 9,135 9,374	11.8 17.6 8.0 16.4	32,036 17,194 14,841 13,602	17.4 24.2 13.1 23.9	7,593 4,947 2,645 3,027	4.2 7.2 2.4 5.3	3.9 4.1 3.8 4.7
Region							
Northeast Midwest South West	5,139 7,345 13,458 5,876	10.2 11.9 15.9 11.6	6,980 10,472 19,606 8,579	14.4 16.9 23.8 17.7	2,007 2,689 4,570 1,354	4.2 4.3 5.7 2.9	3.8 3.9 4.4 4.2

#### **Annual Measures of Poverty**

While year-to-year changes in the total number and percent of persons in poverty are, in general, relatively small, the poverty population is actually much more dynamic than is commonly thought. In fact, many more people change poverty status from one year to the next than are indicated by simply looking at the net change in the poverty rate.

SIPP annual poverty estimates can be obtained by summing monthly family income over the year and comparing it to the sum of the 12 corresponding monthly thresholds, based on family size and composition in each month. Based on persons interviewed over the 2-year period, 18.8 million persons who were poor in 1990 remained poor in 1991. In addition, there was a 1.1 million increase in the number of persons in poverty between 1990 and 1991.<sup>7</sup> This increase, however, may more accurately be viewed as the net result of the poverty transitions experienced by 11.3 million persons,

<sup>&</sup>lt;sup>7</sup>The number of poor persons as measured by the CPS was 33.5 million in 1990 and 35.7 million in 1991. This increase was much larger than the one measured by the SIPP over the same time period.

as 5.1 million moved out of poverty and 6.2 million persons moved into poverty, representing 21.2 and 2.9 percent of the respective populations.

Exit rates in table G reveal much the same picture as the previous section. Characteristics associated with shorter median spell durations are also associated with higher exit rates. For instance, persons in marriedcouple families were much more likely to exit poverty than persons in other type families, 28.6 versus 12.2 percent, consistent with their significantly shorter poverty duration. Likewise, Blacks were less likely than Whites to exit poverty, and children and the elderly, although comparable to one another, were less likely than non-elderly adults to exit poverty.

The years 1987 and 1988 were a period of economic upswing, while 1990 and 1991 were recession years. Thus, one would expect a higher probability of becoming poor and a lower probability of leaving poverty behind in the 1990-91 period than in 1987-88. Table G shows a greater probability of becoming poor in the recessionary period of 1990-1991 and a lower probability of leaving poverty compared with the 1987-88 period during which only 2.2 percent became poor while one-fourth of the poverty population became nonpoor.

In addition to examining changes in poverty, SIPP also allows us to characterize long-term poverty. Comparing an annual measure to a monthly measure, two types of long-term poverty can be described. Using an annual measure of poverty, about 19 million persons who were poor in 1990 were also poor in 1991, as can be seen in table H. Using a monthly measure of poverty, in the previous section, resulted in a smaller estimate of the long-term poor, 10.6 million. In order to be counted as "chronically" poor in the previous section, a person had to be poor in each of the 24 months of 1990 and 1991. To be counted as long-term poor on an annual basis, persons had to meet a less stringent requirement: the average income had to fall below the average monthly threshold for 2 years in a row. As a result, long-term poverty rates were higher based on the annual measure than based on the monthly measure.

The profile of the long-term poor differed in some instances, depending on which measure was used. This difference reflects the more chronic nature of poverty experienced by some groups. As can be seen in table H, while Blacks made up 34.4 percent of the long-term poor based on an annual measure, they made up a higher 38.2 percent of the chronically poor. Likewise, the elderly, who generally experience only minor fluctuations in income, represented a significantly larger portion of the chronically poor than of those poor 2 years in a row, 13.2 versus 10.2 percent. Persons in

#### Table G. Percent of Persons Entering and Exiting Poverty: 1990 to 1991 and 1987 to 1988

[In thousands. Bases for percentages can be found in the detailed tables]

Characteristic	Above poverty in 1990	Entered poverty in 1991	Above poverty in 1987	Entered poverty in 1988	Below poverty in 1990	Exited poverty in 1991	Below poverty in 1987	Exited poverty in 1988
Total	211,962	2.9	206,068	2.2	23,849	21.2	24,922	25.7
Race and Hispanic Origin								
White Black Hispanic origin <sup>1</sup>	183,754 21,152 14,627	2.5 6.5 8.3	180,270 19,405 13,461	1.9 5.3 4.1	14,826 7,829 3,938	23.3 17.4 14.3	15,363 8,402 3,982	30.0 17.0 18.1
Age								
Under 18 years 18 to 64 years 65 years and over	50,549 136,229 25,185	4.3 2.6 1.7	49,028 132,784 24,256	3.3 2.0 1.3	10,183 11,440 2,226	19.0 24.5 14.2	10,544 12,007 2,371	22.9 30.0 16.2
Family Status								
In married-couple families both years In other family types both years	154,532 23,222	1.9 5.9	151,562 22,986	1.3 5.8	8,007 9,886	28.6 12.2	9,586 9,391	31.0 18.6

<sup>1</sup>Persons of Hispanic origin may be of any race.

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#### Table H. Profile of the Long-Term Poor: 1990 to 1991

[In thousands]

	Annual r	neasure <sup>1</sup>	Monthly measure <sup>2</sup>		
Characteristic	Number	Percent distributiion	Number	Percent distribution	
Total	18,797	100.0	10,619	100.0	
Race and Hispanic Origin					
White	11,368 6,471 3,374	60.5 34.4 17.9	5,969 4,060 1,949	56.2 38.2 18.4	
Age					
Under 18 years	8,248 8,641 1,909	43.9 46.0 10.2	4,820 4,401 1,399	45.4 41.4 13.2	
Family Status					
In married-couple families both years	5,715 8,679	30.4 46.2	2,299 5,732	21.7 54.0	

<sup>1</sup>Requires persons' average income to fall below the average monthly threshold in 1990 and in 1991.

<sup>2</sup>Requires persons to be poor in each of the 24 months of 1990 and 1991.

<sup>3</sup>Persons of Hispanic origin may be of any race.

family types other than married-couple made up a significantly larger portion of the chronically poor than of those poor 2 years, 54.0 versus 46.2 percent, respectively. On the other hand, persons in married-couple families accounted for 30.4 percent of those poor for 2

years, but only 21.7 percent of those who were chronically poor. These differences in distribution in the different poverty populations attest to differences in intensity and permanency of poverty of some groups relative to others.

## Table 1. Average Monthly Poverty, by Selected Characteristics: 1990 and 1991

[Numbers in thousands]

		1990		1991			
Characteristic		Poor			Poor		
	Total	Number	Percent	Total	Number	Percent	
All persons	247,175	31,818	12.9	249,775	33,866	13.6	
Race and Hispanic Origin							
White       Not of Hispanic origin <sup>1</sup> Black       Hispanic origin         Not of Hispanic origin       Hispanic origin	208,336 190,472 30,401 20,964 226,211	21,233 16,672 9,152 5,465 26,353	10.2 8.8 30.1 26.1 11.6	210,266 191,574 30,813 21,787 227,988	22,864 17,677 9,472 6,161 27,705	10.9 9.2 30.7 28.3 12.2	
Age							
Under 18 years 18 to 64 years 65 years and over	64,866 152,633 29,676	13,027 16,009 2,783	20.1 10.5 9.4	65,712 153,924 30,139	13,961 17,121 2,783	21.2 11.1 9.2	
Sex							
Male Female	120,334 126,841	13,343 18,476	11.1 14.6	121,696 128,079	14,587 19,279	12.0 15.1	
Educational Attainment (persons 18 years and over)							
Less than 4 years of high school         High school graduate, no college         1 or more years of college	40,444 68,575 73,290	8,392 6,350 4,050	20.8 9.3 5.5	40,426 68,867 74,770	8,618 6,923 4,364	21.3 10.1 5.8	
Disability Status (persons 15 to 69 years)							
With a work disability	29,766 143,067	5,304 12,944	17.8 9.0	29,316 144,681	5,407 14,144	18.4 9.8	
Residence							
Metropolitan Central city Non-central city Nonmetropolitan	190,166 75,586 114,580 57,009	22,444 13,309 9,135 9,374	11.8 17.6 8.0 16.4	191,052 78,651 112,401 58,723	24,039 14,503 9,537 9,826	12.6 18.4 8.5 16.7	
Region							
Northeast Midwest South West	50,271 61,772 84,387 50,745	5,139 7,345 13,458 5,876	10.2 11.9 15.9 11.6	50,210 63,262 84,554 51,748	5,675 8,084 13,687 6,420	11.3 12.8 16.2 12.4	
Family Status							
In families In families with related children under	211,306	24,494	11.6	213,689	26,488	12.4	
18 years In married-couple families In married-couple families with related	135,778 170,324	21,747 11,852	16.0 7.0	137,277 171,218	23,545 12,624	17.2 7.4	
children under 18 years In families with a female householder,	106,788	9,959	9.3	107,053	10,708	10.0	
no spouse present In families with a female householder no spouse present, with related children	33,959	11,960	35.2	35,415	12,989	36.7	
under 18 years Unrelated individuals In non-family households	25,354 35,869 33,065	11,277 7,324 6,317	44.5 20.4 19.1	26,623 36,085 33,420	12,229 7,378 6,347	45.9 20.4 19.0	

See footnotes at end of table.

## Table 1. Average Monthly Poverty, by Selected Characteristics: 1990 and 1991-Continued

[Numbers in thousands]

		1990			1991	
Characteristic		Po	or		Po	or
	Total	Number	Percent	Total	Number	Percent
Employment and Labor Force Status (persons 18 years and over)						
Employed full-time Employed part-time Unemployed Not in labor force	97,094 20,731 5,148 59,333	3,544 2,407 2,048 10,793	3.7 11.6 39.8 18.2	95,567 21,709 6,344 60,442	3,532 2,520 2,483 11,370	3.7 11.6 39.1 18.8
Marital Status (persons 18 years and over)						
Married Separated, divorced, or widowed Never married	107,843 34,092 40,374	6,298 6,404 6,090	5.8 18.8 15.1	108,371 34,361 41,331	6,595 6,665 6,645	6.1 19.4 16.1
Family Size						
1 person (unrelated individual) 2 persons 3 persons 4 persons 5 persons 6 or more persons	35,863 57,023 47,172 55,865 30,164 21,089	7,319 4,703 4,804 5,779 4,226 4,986	20.4 8.2 10.2 10.3 14.0 23.6	36,077 57,165 48,160 56,761 30,363 21,248	7,376 4,857 5,445 6,002 4,632 5,553	20.4 8.5 11.3 10.6 15.3 26.1
Access to Health Insurance						
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance	215,277 191,564 32,127 19,110 31,898	21,695 8,892 3,261 12,364 10,123	10.1 4.6 10.2 64.7 31.7	217,614 192,021 32,576 21,379 32,161	23,625 9,227 3,288 13,971 10,241	10.9 4.8 10.1 65.4 31.8
Receipt of Public Assistance						
Received public assistance <sup>2</sup> Did not receive public assistance	28,461 218,713	16,805 15,013	59.0 6.9	30,859 218,916	18,463 15,403	59.8 7.0

<sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

## Table 2. Persons Poor 2 or More Months, by Selected Characteristics: 1990 and 1991

[Numbers in thousands]

		1990 panel			1990			1991	
Characteristic		Persons e over the			Persons e during t			Persons during t	ever poor he year
	Total	Number	Percent	Total	Number	Percent	Total	Number	Percent
All persons	235,811	62,414	26.5	241,534	45,638	18.9	244,658	48,477	19.8
Race and Hispanic Origin									
White.       Not of Hispanic origin <sup>1</sup> Black.       Hispanic origin         Hispanic origin       Not of Hispanic origin	198,579 182,646 28,982 18,565 217,246	45,854 38,160 13,983 9,088 53,325	23.1 20.9 48.2 49.0 24.5	203,507 186,770 29,672 19,565 221,969	32,042 25,780 11,621 7,345 38,293	15.7 13.8 39.2 37.5 17.3	205,468 187,679 30,342 20,756 223,901	34,359 27,175 11,947 8,431 40,046	16.7 14.5 39.4 40.6 17.9
Age									
Under 18 years 18 to 64 years 65 years and over	63,995 146,555 25,261	23,471 34,904 4,038	36.7 23.8 16.0	63,902 149,553 28,078	17,672 24,454 3,512	27.7 16.4 12.5	64,765 151,137 28,755	18,874 26,014 3,589	29.1 17.2 12.5
Sex									
Male Female	113,681 122,131	27,848 34,566	24.5 28.3	117,064 124,470	19,714 25,924	16.8 20.8	118,795 125,862	21,514 26,963	18.1 21.4
Educational Attainment (persons 18 years and over)									
Less than 4 years of high school High school graduate, no college 1 or more years of college	35,816 66,284 69,716	13,400 14,704 10,838	37.4 22.2 15.5	38,443 67,986 71,203	11,229 9,927 6,809	29.2 14.6 9.6	39,065 67,285 73,542	11,454 10,773 7,376	29.3 16.0 10.0
Disability Status (persons 15 to 69 years)									
With a work disability           With no work disability	25,567 140,149	8,698 30,392	34.0 21.7	27,688 141,611	7,149 20,378	25.8 14.4	26,471 144,425	7,094 22,302	26.8 15.4
Residence									
Metropolitan Central city Non-central city Nonmetropolitan	179,368 68,170 111,198 56,444	43,837 21,815 22,022 18,577	24.4 32.0 19.8 32.9	184,601 71,093 113,508 56,933	32,036 17,194 14,841 13,602	17.4 24.2 13.1 23.9	186,601 74,670 111,931 58,057	33,943 18,902 15,041 14,534	18.2 25.3 13.4 25.0
Region									
Northeast Midwest South West	47,959 62,050 79,006 46,795	10,328 15,253 25,459 11,373	21.5 24.6 32.2 24.3	48,416 62,106 82,439 48,573	6,980 10,472 19,606 8,579	14.4 16.9 23.8 17.7	49,466 63,105 82,151 49,937	8,131 11,611 19,484 9,250	16.4 18.4 23.7 18.5
Family Status									
In families In families with related children under	204,127	51,522	25.2	208,505	36,507	17.5	210,751	39,343	18.7
18 years In married-couple families In married-couple families with	134,944 167,119	42,933 33,665	31.8 20.1	135,441 169,821	31,453 21,509	23.2 12.7	136,496 170,924	33,619 22,682	24.6 13.3
related children under 18 years	107,945	27,328	25.3	107,680	17,775	16.5	107,809	18,684	17.3
In families with a female householder, no spouse present In families with a female householder, no spouse present, with related	31,436	16,285	51.8	32,546	14,044	43.1	33,926	15,410	45.4
children under 18 years Unrelated individuals In non-family households	24,026 31,684 29,691	14,530 10,892 9,793	60.5 34.4 33.0	24,486 33,029 30,699	12,981 9,131 8,099	53.0 27.6 26.4	25,591 33,906 31,490	14,113 9,134 8,033	55.1 26.9 25.5

See footnotes at end of table.

#### Table 2. Persons Poor 2 or More Months, by Selected Characteristics: 1990 and 1991-Continued

[Numbers in thousands]

		1990 panel			1990			1991	
Characteristic		Persons over the			Persons e during t	ever poor he year			ever poor he year
	Total	Number	Percent	Total	Number	Percent	Total	Number	Percent
Employment and Labor Force Status (persons 18 years and over)									
Employed full-time Employed part-time Unemployed Not in labor force	94,159 20,055 4,874 52,727	15,197 5,500 2,925 15,319	16.1 27.4 60.0 29.1	95,043 20,967 5,314 56,309	8,712 4,098 2,494 12,662	9.2 19.5 46.9 22.5	94,596 22,743 5,385 57,168	8,831 4,430 2,737 13,605	9.3 19.5 50.8 23.8
Marital Status (persons 18 years and over)									
Married	105,375 29,999 36,441	17,954 9,640 11,348	17.0 32.1 31.1	107,732 31,865 38,035	11,563 8,067 8,336	10.7 25.3 21.9	108,031 32,242 39,620	11,993 8,476 9,134	11.1 26.3 23.1
Family Size									
1 person (unrelated individual) 2 persons 3 persons 4 persons	31,684 53,640 44,879 56,052 29,634 19,922	10,892 9,575 10,427 12,689 9,506 9,325	34.4 17.9 23.2 22.6 32.1 46.8	33,024 56,119 46,104 56,055 29,747 20,487	9,125 6,986 7,260 8,622 6,293 7,352	27.6 12.4 15.7 15.4 21.2 35.9	33,906 56,179 47,197 56,500 30,284 20,590	9,134 7,080 8,144 9,244 6,877 7,999	26.9 12.6 17.3 16.4 22.7 38.8
Access to Health Insurance									
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance	206,997 186,507 27,696 16,456 28,815	44,530 30,293 4,686 13,425 17,884	21.5 16.2 16.9 81.6 62.1	210,838 188,731 30,278 17,252 30,696	31,333 17,671 4,081 12,948 14,305	14.9 9.4 13.5 75.0 46.6	214,314 190,018 31,247 19,794 30,344	34,042 18,274 4,193 15,026 14,435	15.9 9.6 13.4 75.9 47.6
Receipt of Public Assistance									
Received public assistance <sup>2</sup>	25,933 209,878	20,308 42,106	78.3 20.1	27,149 214,386	19,015 26,623	70.0 12.4	28,889 215,769	20,826 27,651	72.1 12.8

<sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

## Table 3. Persons Poor Each Month of 1990 and 1991, by Selected Characteristics

[Numbers in thousands]

Characteristic		Persons poor entire 24 months			
Characteristic	Total	Number	Percent		
All persons	237,417	10,619	4.5		
Race and Hispanic Origin					
White         Not of Hispanic origin <sup>1</sup> Black         Hispanic origin         Not of Hispanic origin	199,844 183,702 29,147 18,791 218,625	5,969 4,343 4,060 1,949 8,671	3.0 2.4 13.9 10.4 4.0		
Age					
Under 18 years 18 to 64 years 65 years and over	63,838 147,355 26,224	4,820 4,401 1,399	7.5 3.0 5.3		
Sex					
Male Female	114,607 122,809	3,771 6,848	3.3 5.6		
Educational Attainment (persons 18 years and over)					
Less than 4 years of high school High school graduate, no college 1 or more years of college	36,792 66,802 69,985	3,366 1,776 658	9.1 2.7 0.9		
Disability Status (persons 15 to 69 years)					
With a work disability         With no work disability	25,940 140,774	1,899 3,239	7.3 2.3		
Residence					
Metropolitan Central city Non-central city Nonmetropolitan	180,493 68,676 111,818 56,923	7,593 4,947 2,645 3,027	4.2 7.2 2.4 5.3		
Region					
Northeast	48,202 62,423 79,624 47,167	2,007 2,689 4,570 1,354	4.2 4.3 5.7 2.9		
Family Status					
In families In families with related children under 18 years In married-couple families In married-couple families with related children under 18 years In families with a female householder, no spouse present In families with a female householder, no spouse present,	205,379 135,060 168,147 108,115 31,589	8,031 7,450 2,299 1,905 5,571	3.9 5.5 1.4 1.8 17.6		
with related children under 18 years Unrelated individuals In non-family households	23,972 32,037 30,033	5,427 2,589 2,341	22.6 8.1 7.8		
Employment and Labor Force Status (persons 18 years and over)					
Employed full-time Employed part-time Unemployed Not in labor force	94,597 20,725 4,920 53,337	392 465 502 4,441	0.4 2.2 10.2 8.3		

See footnotes at end of table.

#### Table 3. Persons Poor Each Month of 1990 and 1991, by Selected Characteristics-Continued

[Numbers in thousands]

		Persons poor entire 24 months			
Characteristic	Total	Number	Percent		
Marital Status (person 18 years and over)					
Married	106,079 30,428 37,072	1,290 2,675 1,835	1.2 8.8 4.9		
Family Size         1 person (unrelated individual)         2 persons         3 persons         4 persons         5 persons         6 or more persons	32,037 54,131 45,131 56,209 29,882 20,026	2,589 1,542 1,625 1,799 1,411 1,654	8.1 2.8 3.6 3.2 4.7 8.3		
Access to Health Insurance					
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance	208,669 187,583 28,467 16,789 28,747	8,248 1,267 1,626 6,622 2,372	4.0 0.7 5.7 39.4 8.2		
Receipt of Public Assistance					
Received public assistance <sup>2</sup> Did not receive public assistance	26,539 210,878	8,380 2,239	31.6 1.1		

<sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

# Table 4. Spells of Poverty for Persons Who Became Poor During the 1990 SIPP Panel, by Selected Characteristics

[Numbers in thousands]

		Per- centage			Survival ı	rates of po	overty spe	ells after			
Characteristic	Total spells	of spells right- censored	1 month	4 months	8 months	12 months	16 months	20 months	24 months	28 months	Median spell duration
All persons	62,574	26.9	1.0000	0.5023	0.3091	0.2263	0.1828	0.1543	0.1299	0.1208	4.0
Race and Hispanic Origin											
White          Not of Hispanic origin <sup>1</sup> Black          Hispanic origin          Not of Hispanic origin	48,763 40,440 11,715 9,557 53,017	25.3 24.7 33.3 28.2 26.7	1.0000 1.0000 1.0000 1.0000 1.0000	0.4885 0.4737 0.5532 0.5662 0.4904	0.2851 0.2680 0.3975 0.3596 0.2995	0.2054 0.1908 0.2990 0.2658 0.2188	0.1623 0.1509 0.2594 0.2120 0.1773	0.1387 0.1281 0.2043 0.1836 0.1489	0.1201 0.1113 0.1756 (B) 0.1243	(B) (B) (B) (B) 0.1144	3.9 3.9 5.8 4.9 4.0
Age											
Under 18 years 18 to 64 years 65 years and over	21,148 38,134 3,292	27.5 25.9 34.9	1.0000 1.0000 1.0000	0.5223 0.4844 0.5790	0.3217 0.2948 0.3913	0.2448 0.2104 0.2852	0.2075 0.1636 0.2367	0.1746 0.1365 0.2224	0.1456 0.1137 (B)	(B) (B) (B)	4.4 3.9 6.2
Sex											
Male Female	29,655 32,919	25.5 28.2	1.0000 1.0000	0.4864 0.5167	0.2907 0.3257	0.2112 0.2399	0.1677 0.1965	0.1409 0.1664	0.1200 0.1389	(B) (B)	3.9 4.3
Educational Attainment (persons 18 years and over)											
Less than 4 years of high school High school graduate, no college 1 or more years of college	12,816 16,089 12,522	32.2 26.0 21.7	1.0000 1.0000 1.0000	0.5625 0.4797 0.4347	0.3768 0.2891 0.2420	0.2904 0.2120 0.1447	0.2318 0.1649 0.1103	0.1968 0.1332 0.1012	0.1729 0.1199 (B)	(B) (B) (B)	5.3 3.9 3.7
Disability Status (persons 15 to 69 years)											
With a work disability With no work disability	8,162 34,110	30.4 25.0	1.0000 1.0000	0.5382 0.4779	0.3734 0.2822	0.2893 0.1955	0.2327 0.1495	0.1905 0.1246	0.1632 0.1025	(B) (B)	4.9 3.9
Residence											
Metropolitan Central city Non-central city Nonmetropolitan.	43,135 21,825 21,310 19,439	26.5 29.4 23.6 27.8	1.0000 1.0000 1.0000 1.0000	0.4868 0.5029 0.4706 0.5365	0.3034 0.3335 0.2731 0.3218	0.2197 0.2514 0.1875 0.2406	0.1751 0.2022 0.1472 0.1997	0.1499 0.1716 0.1281 0.1639	0.1226 0.1585 0.0805 0.1460	(B) (B) (B) (B)	3.9 4.1 3.8 4.7
Region											
Northeast. Midwest. South West.	9,738 15,376 24,963 12,496	25.7 27.0 28.3 25.0	1.0000 1.0000 1.0000 1.0000	0.4552 0.4886 0.5233 0.5136	0.2612 0.3064 0.3321 0.3047	0.2119 0.2184 0.2365 0.2268	0.1759 0.1771 0.1916 0.1772	0.1534 0.1390 0.1565 0.1674	(B) 0.1192 0.1284 0.1304	(B) (B) (B) (B)	3.8 3.9 4.4 4.2
Family Status											
In families In families with related children	50,714	26.5	1.0000	0.5011	0.3039	0.2237	0.1813	0.1518	0.1264	0.1209	4.0
under 18 years In married-couple families In married-couple families with related children under	42,231 35,600	27.1 22.8	1.0000 1.0000	0.5090 0.4605	0.3111 0.2592	0.2353 0.1859	0.1943 0.1433	0.1612 0.1140	0.1331 0.0876	0.1283 (B)	4.2 3.8
18 years In families with a female house-	29,247	23.3	1.0000	0.4658	0.2616	0.1954	0.1549	0.1210	0.0918	(B)	3.8
holder, no spouse present In families with a female householder, no spouse	13,627	36.3	1.0000	0.6042	0.4219	0.3265	0.2858	0.2533	0.2318	(B)	6.5
present, with related children under 18 years Unrelated individuals In non-family households	11,892 11,860 10,737	36.8 28.8 29.0	1.0000 1.0000 1.0000	0.6145 0.5073 0.5088	0.4371 0.3316 0.3364		0.2977 0.1886 0.1869	0.2630 0.1657 0.1696	0.2388 (B) (B)	(B) (B) (B)	6.8 4.1 4.2

See footnotes at end of table.

# Table 4. Spells of Poverty for Persons Who Became Poor During the 1990 SIPP Panel, by Selected Characteristics—Continued

[Numbers in thousands]

		Per- centage			Survival ı	ates of po	overty spe	ells after		-	
Characteristic	Total spells	of spells right- censored	1 month	4 months	8 months	12 months	16 months	20 months	24 months	28 months	Median spell duration
Employment and Labor Force Status (persons 18 years and over)											
Employed full-time Employed part-time Unemployed Not in labor force	14,022 6,829 5,548 15,027	23.8 22.4 26.9 31.1	1.0000 1.0000 1.0000 1.0000	0.4194 0.5016 0.5209 0.5447	0.2518 0.2728 0.3114 0.3597	0.1822 0.1759 0.2115 0.2686	0.1452 0.1262 0.1727 0.2107	0.1207 0.1027 0.1379 0.1849	0.0930 (B) (B) 0.1692	(B) (B) (B) (B)	3.6 4.0 4.3 5.0
Marital Status (persons 18 years and over)											
Married Separated, divorced, or widowed Never married	20,096 9,597 11,734	22.9 33.6 27.3	1.0000 1.0000 1.0000	0.4490 0.5439 0.5231	0.2533 0.3750 0.3278	0.1783 0.2831 0.2276	0.1326 0.2346 0.1795	0.1055 0.2101 0.1539	0.0814 0.1897 0.1374	(B) (B) (B)	3.8 4.9 4.4
Family Size											
1 person (unrelated individual) 2 persons 3 persons 4 persons 5 persons 6 or more persons	11,860 9,389 9,698 13,035 9,522 9,070	28.8 27.7 25.6 23.9 27.6 28.8	1.0000 1.0000 1.0000 1.0000 1.0000 1.0000	0.5073 0.5035 0.5032 0.4569 0.4938 0.5680	0.3316 0.3160 0.2998 0.2679 0.3109 0.3413	0.2377 0.2238 0.2111 0.1979 0.2518 0.2465	0.1886 0.1785 0.1622 0.1548 0.1856 0.2377	0.1657 0.1577 0.1319 0.1250 0.1561 0.2020	(B) 0.1441 (B) 0.1085 (B) 0.1572	(B) (B) (B) (B) (B) (B)	4.1 4.1 3.7 4.0 4.9
Access to Health Insurance											
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance	40,201 30,544 3,811 9,307 22,373	26.4 20.6 37.3 46.0 27.8	1.0000 1.0000 1.0000 1.0000 1.0000	0.4868 0.4228 0.5868 0.6960 0.5302	0.2957 0.2284 0.4223 0.5220 0.3331	0.2155 0.1514 0.3168 0.4337 0.2459	0.1818 0.1175 0.2688 0.4003 0.1838	0.1548 0.0918 0.2541 0.3635 0.1524	0.1340 0.0713 (B) 0.3463 0.1221	(B) (B) (B) (B) (B)	3.9 3.6 6.9 8.7 4.6
Receipt of Public Assistance											
Received public assistance <sup>2</sup> Did not receive public assistance	15,674 46,900	40.2 22.5	1.0000 1.0000	0.6536 0.4513	0.4646 0.2560	0.3781 0.1742	0.3332 0.1317	0.2924 0.1076	0.2734 0.0835	(B) (B)	7.1 3.8

B Base less than 200,000.

<sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

## Table 5. Transitions Into and Out of Poverty, by Selected Characteristics: 1990 to 1991

[Numbers in thousands]

Devertuetete in 1000		Poverty status in	1991
Poverty status in 1990	Total	Poor	Nonpoor
All persons           Total            Poor            Nonpoor	235,811 23,849 211,962	24,998 18,797 6,201	210,814 5,052 205,761
Race and Hispanic Origin	211,002	0,201	200,701
White Total Poor Nonpoor	198,579 14,826 183,754	15,996 11,368 4,628	182,583 3,458 179,125
Black Total Poor Nonpoor	28,982 7,829 21,152	7,854 6,471 1,383	21,128 1,359 19,769
Hispanic origin <sup>1</sup> Total Poor Nonpoor	18,565 3,938 14,627	4,584 3,374 1,210	13,980 564 13,417
Age			
Under 18 Total Poor Nonpoor	67,032 10,183 50,549	10,446 8,248 2,198	50,286 1,936 48,350
18 to 64 Total Poor Nonpoor	147,668 11,440 136,229	12,225 8,641 3,585	135,444 2,800 132,644
65 and over Total	27,411 2,226 25,185	2,326 1,909 417	25,084 316 24,768
Sex			
Male Total Poor Nonpoor	113,681 9,286 104,395	10,079 7,191 2,888	103,602 2,095 101,507
Female Total Poor Nonpoor	122,131 14,564 107,567	14,919 11,606 3,313	107,212 2,957 104,254
Educational Attainment (persons 18 years and over)			
Less than 4 years of high school Total Poor Nonpoor	36,701 6,717 29,984	7,111 5,575 1,535	29,590 1,141 28,449
High school graduate, no college Total Poor Nonpoor	66,051 4,596 61,455	5,008 3,489 1,519	61,043 1,107 59,936
1 or more years of college Total Poor Nonpoor See footnotes at end of table	72,328 2,354 69,974	2,433 1,485 948	69,895 868 69,026

See footnotes at end of table.

## Table 5. Transitions Into and Out of Poverty, by Selected Characteristics: 1990 to 1991-Continued

[Numbers in thousands]

Deverty status in 1000		Poverty status in 1991			
Poverty status in 1990	Total	Poor	Nonpoor		
Region					
Northeast Total Poor Nonpoor	47,722 3,768 43,954	3,881 2,936 946	43,841 832 43,008		
Midwest Total Poor Nonpoor	62,034 5,664 56,371	6,168 4,692 1,476	55,866 972 54,894		
South Total Poor Nonpoor	79,138 10,809 68,329	10,897 8,426 2,470	68,242 2,383 65,859		
West Total Poor Nonpoor	46,916 3,608 43,308	4,052 2,744 1,308	42,865 865 42,000		
Family Status					
In married-couple families both years Total Poor Nonpoor	162,539 8,007 154,532	8,700 5,715 2,985	153,840 2,292 151,547		
In other family types both years Total Poor Nonpoor	33,108 9,886 23,222	10,043 8,679 1,364	23,065 1,207 21,858		
Unrelated individual both years Total Poor Nonpoor	28,132 4,390 23,742	4,480 3,593 887	23,652 797 22,855		
Work Experience (persons 18 years and over)					
Worked year-round, full-time both years Total Poor Nonpoor	68,330 813 67,517	824 473 351	67,506 340 67,167		
Worked, not year-round, full-time both years Total Poor Nonpoor	32,448 3,141 29,307	3,521 2,202 1,318	28,928 939 27,989		
Did not work either year Total Poor Nonpoor	43,563 7,125 36,438	7,137 6,125 1,013	36,426 1,000 35,425		
Receipt of Public Assistance					
Received public assistance both years <sup>2</sup> Total Poor Nonpoor	36,867 16,883 19,985	17,310 14,497 2,813	19,558 2,386 17,172		
Did not receive public assistance either year Total Poor Nonpoor	181,680 5,096 176,584	5,460 3,147 2,313	176,220 1,949 174,272		

<sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

## Appendix A. Overview of the SIPP Program

#### BACKGROUND

The Survey of Income and Program Participation (SIPP) provides a major expansion in the kind and amount of information available to analyze the economic situation of households and persons in the United States. The information supplied by this survey is expected to provide a better understanding of changes in the well-being of the population and the relationship to the demographic and social characteristics of individuals. The data collected in SIPP will be especially useful in studying Federal transfer programs, estimating program cost and effectiveness, and assessing the effect of proposed changes in program regulations and benefit levels. Analysis of other important national issues such as tax reform, Social Security program costs, and national health insurance can be expanded and refined, based on the information from this new survey.

The first interviews in the SIPP took place in October 1983, nearly 8 years after the research and developmental phase, the Income Survey Development Program (ISDP), was initiated by the Department of Health, Education, and Welfare, in 1975. Between 1975 and 1980 extensive research was undertaken to design and test new procedures for collecting income and related socioeconomic data on a subannual basis and in a longitudinal framework. Much of the work centered around four experimental field tests that were conducted in collaboration with the Bureau of the Census to examine different concepts, procedures, questionnaires, and recall periods. Two of the tests were restricted to a small number of geographic sites; the other two were nationwide. In the first nationwide test, the 1978 Research Panel, approximately 2,000 households were interviewed. Because of the relatively small number of interviews, controlled experimental comparisons of alternatives were not possible; however, the panel did demonstrate that many new ideas and methods were feasible. It also laid a foundation for the largest and most complex test: the 1979 Research Panel. This panel consisted of a nationally representative sample of 8,200 households and provided a vehicle for feasibility tests and controlled experiments of alternative design features.

In the fall of 1981, virtually all funding for ISDP research and planning of the continuing SIPP program was deleted from the budget of the Social Security Administration. The loss of funding for fiscal year 1982 brought all work on the new survey to a halt. In fiscal

year 1983, however, money for initiation of the new survey was allotted in the budget of the Bureau of the Census. Work began almost immediately in preparation for the survey start in October 1983. The design of the questionnaire for the first interview was similar in structure to that used in the 1979 ISDP panel study with two important exceptions. First, the reference period for the questions was extended from 3 months to 4 months in order to reduce the number of interviews and, therefore, lower costs. Second, the questions covering labor force activity were expanded in order to provide estimates that were closer, on a conceptual basis, to those derived from the Current Population Survey (CPS). The design also incorporated a number of other modifications resulting from experience with the 1979 pilot study.

#### SURVEY CONTENT

There are three basic elements contained in the overall design of the survey content. The first is a control card used to record basic social and demographic characteristics for each person in the household at the time of the initial interview. Because households are interviewed a total of eight or nine times, the card is also used to record changes in characteristics and to record the dates when persons enter or leave the household. Finally, during each interview, information on each source of income reviewed and the name of each job or business is transcribed to the card so that this information can be used in the updating process in subsequent interviews.

The second major element of the survey content is the core portion of the questionnaire. The core questions are repeated at each interview and cover labor force activity, the types and amounts of income received during the 4-month period, and participation status in various programs. Some of the important elements of labor force activity are recorded separately for each week of the period. Income recipiency and amounts are recorded on a monthly basis with the exception of amounts of property income (interest, dividends, rent, etc.). Data for these types are recorded as totals for the 4-month period. The core also contains questions covering attendance in postsecondary schools, private health insurance coverage, public or subsidized rental housing, low-income energy assistance, and school breakfast and lunch participation.

The third major element is the various supplements or topical modules that will be included during selected household visits. The topical modules cover areas that need not be examined every 4 months. Certain of these topical modules are considered to be so important that they are viewed as an integral part of the overall survey. Other topical modules have more specific and more limited purposes. Topical modules which were covered in the various waves of the 1990 SIPP panel are shown in table A-1. (For a definition of the term "wave," see table A-2 and the following section.)

## SAMPLE DESIGN

The sample design for the first SIPP panel in 1984 consisted of about 20,000 households selected to represent the noninstitutionalized population of the United States. The subsequent 1990 panel used in this report had a sample size of approximately 21,900 households. Table A-2 shows the sample design for the 1990 panel of SIPP. Each household in the sample was scheduled to be interviewed at 4-month intervals over a period of 2-1/2 years beginning in February 1990. The reference

Table A-1. Topical Modules for the 1990 SIPP Panel

Wave	Modules	Rotatio
1 2	None Recipiency history Employment history Work disability history	2 3 4 1
	Education and training history Marital history Migration history Fertility history Household relationships	2 3 4 1 2
3	Work schedule Childcare arrangements and child support agreements Support for nonhousehold members Functional limitations and disability Utilization of health care services	3 4 1 2 3
4	Assets and liabilities Retirement expectations and pension plan coverage Real estate property and vehicles	4 1 2
5	Annual income and retirement Accounts Taxes School enrollment and financing	- 3 4 1
6	Childcare arrangements and child support agreements Support for nonhousehold members Functional limitations and disability Utilization of health care services Spells outside of the work force	2 3 4 1 2
7	Selected financial assets Medical expenses and work disability Real estate, shelter costs, dependent care, and vehicles	2 3 4 1 2
8	Annual income and retirement accounts Taxes School enrollment and financing	2 3 4 1

period for the questions is the 4-month period preceding the interview. For example, households interviewed in February 1990 were asked questions for the months October, November, and December 1989 and January 1990. This household was interviewed again in June 1990 for the February through May period. The sample households within a given panel are divided into four subsamples of nearly equal size. These subsamples are called rotation groups and one rotation group is interviewed each month. In general, one cycle of four interviews covering the entire sample, using the same questionnaire, is called a wave. This design was chosen because it provides a smooth and steady work load for data collection and processing.

SIPP panels have been introduced in February of each succeeding year. This overlapping design provides a larger sample size from which cross-sectional estimates can be made. The overlap also enhances the survey's ability to measure change by lowering the standard errors on differences between estimates for two points in time.

#### Table A-2. Design of the 1990 SIPP Panel

Rotation	Wave	Interview month	Reference months
2	1	Feb. 90	
3	1	March 90	
4	1	April 90	
1	1	May 90	
2	2	June 90	Feb., Mar., Apr., May (90)
3	2	July 90	Mar., Apr. May, Jun.(90)
4	2	Aug. 90	Apr., May Jun., Jul.(90)
1	2	Sept. 90	May, Jun., Jul., Aug. (90)
2	3	Oct. 90	Jul., Aug., Sept., Oct. (90)
3	3	Nov. 90	
4	3	Dec. 90	
1	3	Jan. 91	
2	4	Feb. 91	Oct., Nov., Dec. (90), Jan (91)
3	4	March 91	Nov., Dec. (90), Jan., Feb. (91)
4	4	April 91	Dec. (90), Jan., Feb., Mar. (91)
1	4	May 91	Jan., Feb., Mar., Apr. (91)
2	5	June 91	Feb., Mar., Apr., May (91)
3	5	July 91	Mar., Apr., May, Jun. (91)
4	5	Aug. 91	Apr., May, Jun., Jul. (91)
1	5	Sept. 91	May, Jun., Jul., Aug. (91)
2 3 4 1	6 6 6	Oct. 91 Nov. 91 Dec. 91 Jan. 92	Jun., Jul., Aug., Sept. (91) Jul., Aug., Sept., Oct. (91) Aug., Sept., Oct., Nov. (91) Sept., Oct., Nov., Dec. (91)
2	7	Feb. 92	Oct., Nov., Dec. (88), Jan. (92)
3	7	March 92	Nov., Dec. (91), Jan., Feb. (92)
4	7	April 92	Dec. (91), Jan., Feb., Mar. (92)
1	7	May 92	Jan., Feb., March, April (92)
2	8	June 92	Feb., Mar., Apr., May (92)
3	8	July 92	Mar., Apr., May, Jun. (92)
4	8	Aug. 92	Apr., May, Jun., Jul. (92)
1	8	Sept. 92	May, Jun., Jul., Aug. (92)

#### SURVEY OPERATIONS

Data collection operations are managed through the Census Bureau's 12 permanent regional offices. A staff of interviewers assigned to SIPP conduct interviews by personal visit each month with most interviewing completed during the first 2 weeks of that month. Completed questionnaires are transmitted to the regional offices where they undergo an extensive clerical edit before being entered into the Bureau's SIPP data processing system. Upon entering this processing system the data are subjected to a detailed computer edit. Errors identified in this phase are corrected and computer processing continues.

Two of the major steps of computer processing are the assignment of weights to each sample person and imputation for missing survey responses. The weighting procedures assure that SIPP estimates of the number of persons agree with independent estimates of the population within specified age, race, and sex categories. The procedures also assure close correspondence with monthly CPS estimates of households. In almost all cases, a survey nonresponse is assigned a value in the imputation phase of processing. The imputation for missing responses is based on procedures generally referred to as the "hot deck" approach. This approach assigns values for nonresponses from sample persons who did provide responses and who have characteristics similar to those of the nonrespondents.

The longitudinal design of SIPP dictates that all persons 15 years old and over present as household members at the time of the first interview be part of the survey throughout the entire 2 1/2 year period. To meet this goal, the survey collects information useful in locating persons who move. In addition, field procedures were established that allow for the transfer of sample cases between regional offices. Persons moving within a 100-mile radius of an original sampling area (a county or group of counties) are followed and continue with the normal personal interviews at 4-month intervals. Those moving to a new residence that falls outside the 100mile radius of any SIPP sampling area are interviewed by telephone. The geographic areas defined by these rules contain more than 95 percent of the U.S. population.

Because most types of analysis using SIPP data will be dependent not on data for individuals but on groups of individuals (households, families, etc.), provisions were made to interview all "new" persons living with original sample persons (those interviewed in the first wave). These new sample persons entering the survey through contact with original sample persons are considered as part of the sample only while residing with the original sample person.

# Appendix B. Definitions and Explanations

**Population coverage.** The estimates in this report are restricted to the civilian noninstitutional resident population of the United States and members of the Armed Forces living off post or with their families on post.

**Weights.** Five sets of weights were used in this report. Monthly weights for calendar years 1990 and 1991 were used in deriving average monthly poverty figures for each year. Estimates of the number of persons who ever were poor during the panel, who were poor all of 1990 and 1991, and who experienced a change in poverty status from 1990 to 1991 were based on the 1990 panel weight. Calendar year weights for 1990 and 1991 were used to obtain estimates of the number of persons who were ever participated during a given year.

**Race and Hispanic origin.** The population is divided into two groups on the basis of race: White and Black. Persons of Hispanic origin were determined on the basis of a question that asked for self-identification of the person's origin (or the origin of some other household member) from a "flashcard" listing ethnic origins. Hispanics were those who indicated that their origin was Mexican, Puerto Rican, Cuban, Central or South American, or some other Hispanic origin. Persons of Hispanic origin may be of any race.

**Householder.** The instructions call for listing first the person (or one of the persons) in whose name the home is owned or rented. If the house is owned jointly by a married couple, either the husband or the wife may be listed first, thereby becoming the reference person, or householder, to whom the relationship of the other household members is recorded. One person in each household is designated as the "householder." The number of householders, therefore, is equal to the number of households.

**Family.** The term "family" refers to a group of two or more persons related by birth, marriage, or adoption who reside together; all such persons are considered as members of one family. For example, if the son of the person who maintains the household and the son's wife are members of the household, they are treated as members of the parent's family. Every family must include a householder; two or more people living in the same household who are related to one another, but are not related to the householder, form an "unrelated subfamily." **Subfamily.** A subfamily is a married couple with or without children, or one parent with one or more own single children under 18 years old living in a household but not including among its members the person or couple maintaining the household. Because a subfamily does not include a householder, it is by definition excluded from the count of families. There are two kinds of subfamilies, related and unrelated.

**Related subfamily.** A related subfamily is a subfamily whose members are related to the person or couple maintaining the household. The most common example of a related subfamily is a young married couple sharing the home of the husband's or wife's parents. Members of a related subfamily are also members of the householder's family.

**Unrelated subfamily.** An unrelated subfamily is a subfamily whose members are not related to the person or couple maintaining the household. Persons in unrelated subfamilies are not part of the householder's family, but are classified by family status as if they were separate families. They are included in the overall count of family members.

Married-couple family. A married couple, as defined for census purposes, is a husband and wife enumerated as members of the same household. The married couple may or may not have children living with them. The expression "husband-wife" or "married-couple" before the term "household," or "family" indicates that the household, or family, is maintained by a husband and wife.

**Unrelated individuals.** The term "unrelated individuals" refers to persons 15 years old and over (other than inmates of institutions) who are not living with any relatives. An unrelated individual may (1) constitute a one-person household, (2) be part of a household including one or more other families or unrelated individuals, or (3) reside in group quarters such as a rooming house. Thus, a widow living by herself or with one or more other persons not related to her, a lodger not related to the householder or to anyone else in the household, and a servant living in an employer's household with no relatives are examples of unrelated individuals. The poverty status of unrelated individuals is determined independently of other household members' incomes. Educational attainment. The definitions of educational attainment relate to persons 18 years old and older. Data on years of school completed were derived from the combination of answers to questions concerning the highest grade of school attended by the person and whether or not that grade was finished. The questions of educational attainment apply only to progress in "regular" schools. Such schools included public, private, and parochial elementary and high schools (both junior and senior), colleges, universities, and professional schools (whether day schools or night schools). Thus, regular schooling is that which may advance a person toward an elementary school certificate, a high school diploma, or a college, university, or professional school degree.

**Metropolitan areas.** The population residing in metropolitan statistical areas (MSAs) as defined in June 1984 constitutes the metropolitan population. MSAs are defined by the Office of Management and Budget for use in the presentation of statistics by agencies of the Federal Government. An MSA is a geographic area consisting of a large population nucleus, together with adjacent communities which have a high degree of economic and social integration with that nucleus. The definitions specify a boundary around each large city so as to include most or all its suburbs. Entire counties form the MSA building blocks, except in New England where cities and towns are used. The former term SMSA was changed to MSA in 1983.

An area qualifies for recognition as an MSA if (1) it includes a city of at least 50,000 population, or (2) it includes a Census Bureau-defined urbanized area of at least 50,000 with a total metropolitan population of at least 100,000 (75,000 in New England). In addition to the county containing the main city or urbanized area, an MSA may include other counties having strong commuting ties to the central county. If specified conditions are met, certain large MSAs are designated as consolidated MSAs (CMSAs) and divided into component primary MSAs (PMSAs).

**Non-metropolitan areas.** The territory outside metropolitan statistical areas is referred to here as non-metropolitan.

**Central cities.** The largest city in each MSA is always designated a central city. There may be additional central cities if specified requirements, designed to identify places of central character within the MSA, are met. Although the largest central cities are generally included in the title of the MSA, there may be central cities that are not part of the title. The balance of the MSA outside the central city or cities often is regarded as equivalent to "suburban areas."

**Non-central cities.** The territory outside central cities of metropolitan statistical areas but within MSAs is referred to here as outside central cities or "suburban areas."

Labor force and employment status. The definitions of labor force and employment status relate to persons 18 years old and older.

**Full-time employed.** A person was employed full-time in a given month if he or she worked at least one week during that month and at least 35 hours during a usual week of employment.

**Part-time employed.** A person was employed parttime in a given month if he or she worked at least one week during that month and less than 35 hours during a usual week of employment.

**Unemployed.** A person was unemployed in a given month if he or she had no job during the month and spent one or more weeks looking for employment or on layoff.

Not in the labor force. A person was not in the labor force in a given month if he or she held no job during the month and spent no time looking or on layoff.

**Disability.** Respondents were asked every wave whether they have a physical, mental, or other health condition which limits the kind or amount of work they can perform. On the longitudinal file (which was used for this analysis) a person is recorded as disabled if he/she answered yes to this question at least once during the panel.

Reference periods for the characteristics age, education, employment status, family status, marital status, family size, residence, region, receipt of assistance, and health insurance coverage. While residence, region, and employment status are observed each wave, the other characteristics are observed each month. In order to calculate average monthly statistics, the characteristics are used as they prevail in the particular month. In order to determine the number of persons who ever or always were poor during a given time period, the characteristics are used as of the first month (wave) of the time period in question. When looking at spells of poverty, the characteristics of persons experiencing the spells are as of the month (wave) during which the spell began.

**Income.** The cash income concept used in this report includes the sum of all income received from any of the sources listed in table B-1. Rebates, refunds, loans and capital gain or loss amounts from the sale of assets, and interhousehold transfers of cash such as allowances are not included.

Earnings from employment Wages and salary Nonfarm self-employment income Farm self-employment income Income from assets (property income) Regular/passbook savings accounts in a bank, savings and loan or credit union Money market deposit accounts Certificate of deposit NOW, Super NOW, or other interest-earning checking accounts Money market funds U.S. Government securities Municipal or corporate bonds Other interest-earning assets Stocks or mutual fund shares Rental property Mortgages Rovalties Other financial investments Other income sources Social Security U.S. Government Railroad Retirement Federal Supplemental Security Income State administered Supplemental Security Income State unemployment compensation Supplemental unemployment benefits Black lung payments Worker's compensation State temporary sickness or disability benefits Employer or union temporary sickness policy Payments from a sickness, accident, or disability insurance policy purchased on your own Aid to Families with Dependent Children (AFDC), (ADC) General Assistance or General Relief Indian, Cuban, or refugee assistance Foster child care payments Other welfare Child support payments Alimony payments Pensions from a company or union Federal civil service or other Federal civilian employee pensions U.S. military retirement National Guard or Reserve Forces retirement State government pensions Local government pensions Income from paid-up life insurance policies or annuities Estates and trusts Other payments for retirement, disability or survivors, G.I. **Bill/VEAP** education benefits Income assistance from a charitable group Other unemployment compensation (Trade Adjustment Act benefits, strike pay, other) Veterans' compensation or pensions Money from relatives or friends Lump sum payments Income from roomers or boarders National Guard or Reserve pay Incidental or casual earnings Other cash income not included elsewhere

Accrued interest on Individual Retirement Accounts, KEOGH retirement plans, and U.S. Savings bonds are also excluded. This definition differs somewhat from that used in the annual income reports based on the March CPS income supplement questionnaire. The data in those reports, published in the Current Population Reports, Series P-60, are based only on income received in a regular or periodic manner and, therefore, exclude lumpsum or one-time payments, such as inheritances, or insurance settlements which are included as income in SIPP. Educational assistance, which is included in the March CPS income concept, is not included in the SIPP income concept.

The income amounts represent amounts actually received during the month, before deductions for income and payroll taxes, union dues, Part B Medicare premiums, etc.

The SIPP income definition includes three types of earnings: wages and salary, nonfarm self-employment, and farm selfemployment. The definition of nonfarm self-employment and farm self-employment is not based on the net difference between gross receipts or sales on the one hand and operating expenses, depreciation, etc. on the other. Rather, the monthly amounts for these income types are based on the salary or other income received from the business by the owner of the business or farm during the 4-month period.

While the income amounts from most sources are recorded monthly for the 4-month reference period, property income amounts such as interest, dividends, and rental income were recorded as totals for the 4-month period. These totals were distributed equally between months of the reference period for purposes of calculating poverty status in this report.

**Poverty definition.** The poverty definitions used in this report are based on the government's official definition but were calculated on a monthly basis using the family composition at that time rather than fixing it throughout the year as is done in the Current Population Survey. These data differ from the official figures and are not part of the standard data series on poverty established by Directive 14 from the Office of Management and Budget. Official figures are published annually from the March Current Population Survey in the P-60 Series of Current Population Reports.

The poverty definition is based on an index developed at the Social Security Administration in 1964 and revised by Federal interagency committees in 1969 and 1981. The poverty concept is a statistical measure based on the Department of Agriculture's 1961 Economy Food Plan. It reflects the different consumption requirements of families in relation to their size and composition, and the age of the family householder. A ratio of food expenditures to income of one-third, based on the Department of Agriculture's 1955 Survey of Food Consumption, was used to derive the original poverty thresholds from the economy food plan. The poverty thresholds have been updated annually based on changes in the Consumer Price Index.

Weighted average poverty thresholds for 1990 and 1991 are shown below in table B-2.

Characteristic	Thresholds	
Characteristic	1990	1991
One person (unrelated individual)         15 to 64 years         65 years and over	\$6,652 6,800 6,268	\$6,932 7,086 6,532
Two persons Householder 15 to 64 years Householder 65 years and over	8,509 8,794 7,905	8,865 9,165 8,241
Three persons . Four persons . Five persons . Six persons . Seven persons . Eight persons . Nine persons or more.	10,419 13,359 15,792 17,839 20,241 22,582 26,848	10,860 13,924 16,456 18,587 21,093 23,532 27,978

Table B-2. Weighted Average Poverty Thresholds in 1990 and 1991

For further discussion of the poverty definition, see Current Population Reports, Series P-60, No. 188, Income, Poverty, and Valuation of Noncash Benefits: 1993.

**Income-to-poverty ratio.** The income-to-poverty ratios used in this report incorporates an adjustment in every month for family size and composition. The poverty threshold for each family is calculated based on the size and composition of that family in each month. For unrelated individuals, individual income is divided by the appropriate one-person-family poverty threshold. Monthly estimates of poverty are obtained by comparing monthly family income to monthly thresholds. In order to obtain the income-to-poverty ratio during a certain period, the family income of a person is summed over each month of that period and divided by the sum of the respective monthly poverty thresholds.

Thus, a person's annual poverty status in this report was determined by comparing the sum of the person's family income each month against the sum of the appropriate monthly poverty thresholds. If the person's family income (personal income if an unrelated individual) was below the sum of the monthly poverty thresholds, the person was classified as below the poverty level for the year shown.

**Public Assistance.** Persons are considered recipients of public assistance if they receive assistance from one or more of the following programs: Aid to Families with Dependent Children (AFDC), General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

**AFDC.** Title VII of the Social Security Act permits States to give cash assistance to needy children who lack financial support of one parent because a parent is continuously absent from home, incapacitated, dead, or

unemployed.<sup>1</sup> The Federal and State government share in the cost of benefit payments and administrative outlays and some States require local governments to share costs. Able-bodied AFDC recipients are required by federal law to register for training and employment services. Mothers receiving AFDC payments are required to assign their child support rights to the State and to cooperate in establishing paternity of a child born out of wedlock.

Persons are considered participants in AFDC if they are identified as primary recipients or if they are covered under other persons' allotment.

**General Assistance.** General Assistance consists of a host of state and local programs to provide cash assistance to needy persons not qualifying for AFDC or SSI. Eligibility rules vary from State to State, and often from county to county within a State, ranging from aid to mostly unemployable single adults (District of Columbia), to workfare programs, where recipients work in exchange for the assistance (New York).

Persons are considered participants in General Assistance if they are identified as primary recipients or if they are covered under other persons' allotment.

Federal and State rent assistance. There are several programs designed to "remedy the unsafe and unsanitary housing conditions and the acute shortage of decent, safe, and sanitary dwellings for families of low income."2 Among these, the most important are Low Rent Public Housing and Sections 8, 236, and 101 of the U.S. Housing Act, all of which are funded in full by the Federal Government. Under sections 8 and 101, Federal funds are used to subsidize private sector housing. The difference between the "fair market" rent and the rent charged to the tenant is paid to the owner by the government. Under an interest reduction program (e.g. section 236), the amount of interest paid on the mortgage by the owner is reduced and the subsequent savings are passed on to low-income tenants in the form of lower rent charges.

Participation in public housing is determined by two factors: program eligibility and the availability of housing. Income standards for initial and continuing occupancy vary by local housing authority, although the limits are constrained by Federal guidelines. Rental charges, which, in turn, define net benefits, are set by a Federal statute not to exceed 25 percent of net monthly money income.

<sup>&</sup>lt;sup>1</sup>The Family Support Act of 1988 requires all jurisdictions with AFDC programs to extend benefits to children in two-parent families in which the principal earner is unemployed (AFDC-UP). Jurisdictions with such a program already in place must continue year round support for such families. Other jurisdictions have to cover such families for 6 out of 12 months. The law took effect October 1, 1990 for the States and the District and two years later for the outlying areas.

<sup>&</sup>lt;sup>2</sup>From P.L. 75-412, "The United States Housing Act of 1937," declaration of policy.

A recipient unit can either be a family of two or more related persons or an individual who is handicapped, elderly, or displaced by urban renewal or natural disaster.

Federal law mandates that, as a total among all assisted housing programs, at most 25 percent of units being re-rented and 5 percent of units that become available can be rented to households with incomes between 50 and 80 percent of the area median.<sup>3</sup> All other units are to be reserved for families at or below 50 percent of the area median.

SIPP survey respondents were asked whether their residence is owned by a local housing authority or whether the Federal, State or local government is paying part of the rent. A "yes" to either question identified the respondent and others living at the same residence as participants in a Public or subsidized rental housing program.

Food stamps. The Food Stamp Act of 1977 defines this Federally funded program as one intended to "permit low-income households to obtain a more nutritious diet."<sup>4</sup> Food purchasing power is increased by providing eligible households with coupons which can be used to purchase food. The Food and Nutrition Service of the U.S. Department of Agriculture (USDA) administers the Food Stamp Program through State and local welfare offices. The Food Stamp Program is the major national income support program which provides benefits to all low-income and low-resource households regardless of household characteristics (e.g., sex, age, and disability). The questions on participation in the Food Stamp Program in SIPP were designed to identify households in which one or more of the current members received food stamps. Once a food stamp household was identified, a question was asked to determine the number of current household members covered by food stamps. Questions also were asked about the number of months food stamps were received and the total face value of all food stamps received during the period.

**Medicaid.** The Medicaid Program is designed "to furnish medical assistance on behalf of needy families with dependent children, and of aged, blind, or permanently and totally disabled individuals whose incomes and resources are insufficient to meet the costs of necessary medical services."<sup>5</sup> The program is administered by State agencies through grants from the Health Care Financing Administration of the Department of Health and Human Services. Funding for medical assistance payments consists of a combination of Federal, State, and in some cases, local resources.

Medicaid is for the most part a categorical program with complex eligibility rules which vary from State to State. There are two basic groups of eligible individuals: the categorically eligible and the medically needy. The major categorically eligible groups are all Aid to Families with Dependent Children (AFDC) recipients and most Supplemental Security Income (SSI) recipients. Other categorically eligible groups are those who meet basic State cash assistance eligibility rules (the aged, blind, or disabled; needy single parents with children; and, in some States, needy unemployed parents with children who are not currently receiving money payments), and needy persons who meet categorical eligibility standards but are institutionalized for medical reasons (e.g., low-income elderly persons in nursing homes). However, such institutionalized persons are not included in the SIPP universe and, therefore, are not reflected in these statistics.

In roughly one-half of the States, coverage is extended to the medically needy: persons meeting categorical age, sex, or disability criteria whose money incomes and assets exceed eligibility levels for cash assistance but are not sufficient to meet the cost of medical care. In such States, qualifying income and asset levels are usually above those set for cash assistance. Families with large medical expenses relative to their incomes and assets may also meet medically needy eligibility standards in these States.

The Medicaid question in SIPP attempted to identify all adults who were covered by Medicaid. The term "covered" means enrolled in the Medicaid program, e.g. had a Medicaid medical assistance card or incurred medical bills which were paid for by Medicaid. In order to be counted, the person did not have to receive medical care paid for by Medicaid. Coverage was assigned in situations where it was not reported but should have been, i.e. where persons were categorically eligible through their reported participation in other cash transfer programs.

**Supplemental Security Income.** Authorized as Title XVI of the Social Security Act by the Social Security Amendments of 1972 and implemented in 1974, the SSI program provides cash benefits, paid monthly, to aged, blind, and disabled persons who are financially needy according to criteria governing both income and assets. The program is allied with optional State Supplementation Programs (SSPs), which raise the levels of payments to amounts desired by individual states. SSI/SSP, which covers people of all ages, replaced federal grants

<sup>&</sup>lt;sup>3</sup>See P.L. 100-242 of the "Housing and Community Development Act of 1987".

<sup>&</sup>lt;sup>4</sup>From Ttitle XIII of P.L. 95-113, "The Food Stamp Act of 1977," declaration of policy.

<sup>&</sup>lt;sup>5</sup>From Title XIX of the 1965 Amendments to P.L. 89-97, The Social Security Act, "Grants to States for Medical Assistance Programs," declaration of policy.

to the states for old-age assistance and aid to blind and permanently and totally disabled adults. A person is considered a participant in the SSI program during a given month, if he/she received payments from the U.S. Government or from a State or local welfare office during that month.

**Symbols.** A dash (—) represents zero or rounds to zero, "B" means that the base for the derived figure is less than 200,000, and "X" means not applicable.

**Rounding.** Percentages are rounded to the nearest tenth of a percent; therefore, the percentages in a distribution do not always add to exactly 100.0 percent. The totals, however, are always shown as 100.0. Moreover, individual figures are rounded to the nearest thousand without being adjusted to group totals, which are independently rounded; percentages are based on the unrounded numbers.

## Appendix C. Source and Accuracy of the Estimates

#### SOURCE OF DATA

The SIPP universe is the noninstitutionalized resident population living in the United States. This population includes persons living in group quarters, such as dormitories, rooming houses, and religious group dwellings. Not eligible to be in the survey are crew members of merchant vessels, Armed Forces personnel living in military barracks, and institutionalized persons, such as correctional facility inmates and nursing home residents. Also not eligible are United States citizens residing abroad. Foreign visitors who work or attend school in this country and their families are eligible; all others are not eligible. With the exceptions noted above, field representatives interview eligible persons who are at least 15 years of age at the time of the interview.

The SIPP sample for the 1987 and 1990 panels is located in 230 Primary Sampling Units (PSUs) each consisting of a county or a group of contiguous counties. Within these PSUs, we systematically selected expected clusters of two living quarters from lists of addresses prepared for the 1980 decennial census to form the bulk of the sample. To account for living quarters built within each of the sample areas after the 1980 census, we selected a sample containing clusters of four living quarters from permits issued for construction of residential living quarters up until shortly before the beginning of the panel.

In jurisdictions that have incomplete addresses or do not issue building permits, we sampled small land areas, listed expected clusters of four living quarters, and then subsampled. In addition, we selected a sample of living quarters from a supplemental frame that included living quarters identified as missed in the 1980 census.

The 1990 panel differs from other panels as a result of oversampling for low income households. The panel contains an oversample of Black-headed households, Hispanic-headed households, and female-headed family households with no spouse present and living with relatives.

For the 1987 and 1990 panels, the first interviews occurred during February, March, April, or May of 1987 and 1990, respectively. Interviews for approximately one-fourth of the sample took place in each of these months creating four subsamples. The four subsamples distribute interviewing workloads and are called rotation groups. One round of interviewing for the sample covering all four rotations is called a wave. For the remainder of the panel, interviews for each person occurred every 4 months. At each interview, the reference period was the 4 months preceding the interview month.

Occupants of about 93 percent of all eligible living quarters participated in the first interview of the panel. For later interviews, field representatives interviewed only original sample persons (those in Wave 1 sample households and interviewed in Wave 1) and persons living with them. The Census Bureau automatically designated all first-wave noninterviewed households as noninterviews for all subsequent interviews.

For the 1987 panel, field representatives conducted personal interviews for all waves. For the 1990 panel, field representatives conducted personal interviews in the first through sixth waves only. The remaining interviews for the 1990 panel were designated telephone interviews. Even though headquarters designated an interview as personal or telephone, the field representatives may have conducted either type of interview depending on the circumstances of a case.

For personal interviews, we followed original sample persons if they moved to a new address, unless the new address was more than 100 miles from a SIPP sample area. If the original sample persons moved farther than 100 miles from a SIPP sample area, we attempted telephone interviews. When original sample persons moved to remote parts of the country and were unreachable by telephone, moved without leaving a forwarding address, or refused the interview, additional noninterviews resulted.

We classified a person as interviewed or noninterviewed for the entire panel and both calendar years based on the following definitions. Interviewed sample persons are—

- (1) those for whom self or proxy responses were obtained for each reference month of all seven interviews for the 1987 panel or eight interviews for the 1990 panel, and all three interviews for each calendar year; or
- (2) those for whom self or proxy responses were obtained for the first reference month of the interview period and for each later reference month until they were known to have died or moved to an ineligible address (foreign living quarters, institutions, or military barracks).

Details on interview-status classification are in "Weighting of Persons for SIPP Longitudinal Tabulations" (paper by Judkins, Hubble, Dorsch, McMillen, and Ernst in the 1984 Proceedings of the Survey Research Methods Section, American Statistical Association). Details on patterns of nonresponse are in "Weighting Adjustment for Partial Nonresponse in the 1984 SIPP Panel" (paper by Lepkowski, Kalton, and Kasprzyk in the 1989 Proceedings of the Survey Research Methods Section, American Statistical Association).

#### Table C-1. Statistics of Person 0+ for Longitudinal Panels and Calendar Years: 1987 and 1990

Panel	Initially eligible	Classified as inter- viewed	Person nonre- sponse rate (percent)
87P	33,100	24,400	26
	33,100	26,400	20
	34,800	25,800	26
	61,700	43,700	29
90CY	61,700	49,600	20
91CY	67,400	47,500	30

Some estimates are based on monthly averages from cross-sectional files. Nonresponse rates for the months on the files vary from 7 percent to 20.5 percent for the 1987 panel and from 7 percent to 21 percent for the 1990 panel. (See "SIPP 86 and 87: Source and Accuracy Statement for 1986 and 1987 Panel Public Use files - Revision," dated January 17, 1990, and "SIPP 90: Source and Accuracy Statement for 1990 Panel Public Use Files - Revision 2," dated May 13, 1992.)

Some respondents did not respond to some of the questions. Therefore, the overall nonresponse rate for some items, especially sensitive income and money related items, is higher than the person nonresponse rate. For more discussion of nonresponse, see the *Quality Profile for the Survey of Income and Program Participation*, May 1990, by T. Jabine, K. King, and R. Petroni, available from Customer Services, Data Users Services Division (301-763-4100).

#### ESTIMATION

We used several stages of weight adjustments in the estimation procedure to derive the SIPP longitudinal person weights. We gave each person a base weight equal to the inverse of his/her probability of selection. We applied two noninterview adjustment factors. One adjusted the weights of interviewed persons in interviewed households to account for households that were eligible for the sample but which field representatives could not interview at the first interview. The second compensated for person noninterviews occurring in subsequent interviews. The Bureau used complex techniques to adjust the weights for nonresponse, but the success of these techniques in avoiding bias is unknown. For more detail on noninterview adjustment for longitudinal estimates, see *Nonresponse Adjustment Methods for Demographic Surveys at the U.S. Bureau of the Census*, November 1988, Working paper 8823, by R. Singh and R. Petroni.

We applied another factor to each interviewed person's weight to account for the SIPP sample areas not having the same population distribution as the strata they are from.

We performed an additional stage of adjustment to longitudinal person weights to reduce the mean square error of the survey estimates. We accomplished this by ratio adjusting the sample estimates to agree with monthly Current Population Survey (CPS) type estimates of the civilian (and some military) noninstitutional population of the United States at the national level by demographic characteristics including age, sex, and race, as of the specified control date. For the 1987 panel, the control date is March 1, 1987. For the 1990 panel, the control date is March 1, 1990. The 1987 calendar year and 1988 calendar-year control dates are January 1, 1987, and January 1, 1988, respectively. The 1990 calendar year and 1991 calendar-year control dates are January 1, 1990, and January 1, 1991, respectively. The Bureau brought CPS estimates by age, sex, and race into agreement with adjusted estimates from the 1980 decennial census. Adjustments to the 1980 decennial census estimates reflect births, deaths, immigration, emigration, and changes in the Armed Forces since 1980. Also, we controlled SIPP estimates to independent Hispanic controls.

#### ACCURACY OF ESTIMATES

We base SIPP estimates on a sample. The sample estimates may differ somewhat from the values obtained from administering a complete census using the same questionnaire, instructions, and enumerators. The difference occurs because a sample survey estimate is subject to two types of errors: nonsampling and sampling. We can provide estimates of the magnitude of the SIPP sampling error, but this is not true of nonsampling error. The next few sections describe SIPP nonsampling error, its estimation, and its use in data analysis.

**Nonsampling Variability.** We attribute nonsampling errors to many sources; they include the following:

Inability to obtain information about all cases in the sample.

- Definitional difficulties.
- Differences in the interpretation of questions.
- Inability or unwillingness on the part of the respondents to provide correct information.
- Inability to recall information.
- Errors made in collection (e.g. recording or coding the data).
- Errors made in processing the data.
- Errors made in estimating values for missing data.
- Biases resulting from the differing recall periods caused by the interviewing pattern used.
- Undercoverage.

We used quality control and edit procedures to reduce errors made by respondents, coders, and interviewers. More detailed discussions of the existence and control of nonsampling errors in the SIPP are in the SIPP *Quality Profile*.

Undercoverage in SIPP resulted from missed living quarters and missed persons within sample households. It is known that undercoverage varies with age, race, and sex. Generally, undercoverage is larger for males than for females and larger for Blacks than for non-Blacks. Ratio estimation to independent age-race-sex population controls partially corrects for the bias resulting from survey undercoverage. However, biases exist in the estimates when persons in missed households or missed persons in interviewed households have characteristics different from those of interviewed persons in the same age-race-sex group. Further, we did not adjust the independent population controls for undercoverage in the census.

A common measure of survey coverage is the coverage ratio, the estimated population before ratio adjustment divided by the independent population control. Table C-2 shows CPS coverage ratios for age-sex-race groups for 1992. The CPS coverage ratios can exhibit some variability from month to month, but these are a typical set of coverage ratios. Other Census Bureau household surveys like the SIPP experience similar coverage.

**Comparability with Other Estimates.** Exercise caution when comparing data from this report with data from other SIPP publications or with data from other surveys. Comparability problems are from varying seasonal patterns for many characteristics, different nonsampling errors, and different concepts and procedures. Refer to the *SIPP Quality Profile* for known differences with data from other sources and further discussion.

Table C-2. 1992 CPS Coverage Ratios	
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	Non-l	Black	Bla	ack	A	II persor	าร
Age	Males	Fe- males	Males	Fe- males	Males	Fe- males	Total
$\begin{array}{c} 0 - 14 \\ 15 \\ 16 \\ 17 \\ 18 \\ 20 - 24 \\ 25 - 26 \\ 27 - 29 \\ 30 - 34 \\ 35 - 39 \\ 40 - 44 \\ 45 - 49 \\ 50 - 54 \\ 55 - 59 \\ 50 - 54 \\ 55 - 59 \\ 60 - 62 \\ 63 - 64 \\ 65 - 67 \\ 68 - 69 \\ \ldots \end{array}$	0.963 0.962 0.969 0.981 0.939 0.860 0.913 0.927 0.910 0.893 0.910 0.893 0.910 0.929 0.956 0.940 0.944 0.965 0.935 0.935 0.925	0.965 0.949 0.936 0.975 0.926 0.975 0.926 0.927 0.940 0.954 0.948 0.948 0.949 0.951 0.966 0.961 0.961 0.961 0.941 0.956 0.9079 0.979 0.942	0.927 0.899 0.923 0.945 0.883 0.754 0.734 0.688 0.707 0.691 0.763 0.824 0.903 0.807 0.826 0.792 0.669 0.783 0.789	0.926 0.919 0.907 0.862 0.846 0.801 0.832 0.877 0.864 0.883 0.899 0.906 0.956 0.877 0.825 0.850 0.872 0.872 0.831	0.957 0.952 0.962 0.975 0.930 0.844 0.889 0.895 0.885 0.870 0.885 0.870 0.927 0.932 0.948 0.927 0.932 0.948 0.884 0.921	0.959 0.944 0.932 0.957 0.913 0.861 0.913 0.941 0.939 0.942 0.946 0.965 0.951 0.928 0.944 0.903 0.969 0.931	0.958 0.948 0.947 0.966 0.922 0.853 0.901 0.914 0.914 0.905 0.919 0.933 0.958 0.940 0.930 0.946 0.940 0.946
70-74	0.925 0.926 0.977	0.942 0.993 0.989	0.763	1.014 0.912	0.920	0.995 0.983	0.923
75-99 15+ 0+	0.977 0.928 0.936	0.989 0.953 0.955	0.782 0.827	0.912 0.883 0.895	0.981 0.912 0.923	0.983 0.944 0.947	0.975 0.929 0.935

**Sampling Variability.** Standard errors indicate the magnitude of the sampling error. They also partially measure the effect of some nonsampling errors in response and enumeration, but do not measure any systematic biases in the data. The standard errors mostly measure the variations that occurred by chance because we surveyed a sample rather than the entire population.

# USES AND COMPUTATION OF STANDARD ERRORS

**Confidence Intervals.** The sample estimate and its standard error enable one to construct confidence intervals, ranges that would include the average result of all possible samples with a known probability. For example, if we selected all possible samples and surveyed each of these under essentially the same conditions and with the same sample design, and if we calculated an estimate and its standard error from each sample, then—

Approximately 90 percent of the intervals from 1.645 standard errors below the estimate to 1.645 standard errors above the estimate would include the average result of all possible samples.

Approximately 95 percent of the intervals from 1.960 standard errors below the estimate to 1.960 standard errors above the estimate would include the average result of all possible samples.

The average estimate derived from all possible samples is or is not contained in any particular computed interval. However, for a particular sample, one can say with a specified confidence that the confidence interval includes the average estimate derived from all possible samples.

**Hypothesis Testing.** One may also use standard errors for hypothesis testing. Hypothesis testing is a procedure for distinguishing between population characteristics using sample estimates. The most common type of hypothesis tested is (1) the population characteristics are identical versus (2) they are different. One can perform tests at various levels of significance, where a level of significance is the probability of concluding that the characteristics are different when, in fact, they are identical.

Unless noted otherwise, all statements of comparison in the report passed a hypothesis test at the 0.10 level of significance or better. This means that, for differences cited in the report, the estimated absolute difference between parameters is greater than 1.645 times the standard error of the difference.

To perform the most common test, compute the difference  $X_A$  -  $X_B$ , where  $X_A$  and  $X_B$  are sample estimates of the characteristics of interest. A later section explains how to derive an estimate of the standard error of the difference X<sub>A</sub> - X<sub>B</sub>. Let that standard error be  $s_{DIFF}$ . If  $X_A$  -  $X_B$  is between -1.645 times  $s_{DIFF}$  and +1.645 times s<sub>DIFF</sub>, no conclusion about the characteristics is justified at the 10 percent significance level. If, on the other hand,  $X_A - X_B$  is smaller than -1.645 times s<sub>DIFE</sub> or larger than +1.645 times s<sub>DIFE</sub>, the observed difference is significant at the 10-percent level. In this event, it is commonly accepted practice to say that the characteristics are different. Of course, sometimes this conclusion will be wrong. When the characteristics are, in fact, the same, there is a 10-percent chance of concluding that they are different.

Note that as we perform more tests, more erroneous significant differences will occur. For example, at the 10-percent significance level, if we perform 100 independent hypothesis tests in which there are no real differences, it is likely that about 10 erroneous differences will occur. Therefore, interpret the significance of any single test cautiously.

Note Concerning Small Estimates and Small Differ-

ences. We show summary measures in the report only when the base is 200,000 or greater. Because of the large standard errors involved, there is little chance that estimates will reveal useful information when computed on a base smaller than 200,000. Also, nonsampling error in one or more of the small number of cases providing the estimate can cause large relative error in that particular estimate. We show estimated numbers, however, even though the relative standard errors of these numbers are larger than those for the corresponding percentages. We provide smaller estimates primarily to permit such combinations of the categories as serve each user's needs. Therefore, be careful in the interpretation of small differences since even a small amount of nonsampling error can cause a borderline difference to appear significant or not, thus distorting a seemingly valid hypothesis test.

Standard Error Parameters and Tables and Their **Use.** Most SIPP estimates have greater standard errors than those obtained through a simple random sample because we sampled clusters of living quarters for the SIPP. To derive standard errors at a moderate cost and applicable to a wide variety of estimates, we made a number of approximations. We grouped estimates with similar standard error behavior and developed two parameters (denoted "a" and "b") to approximate the standard error behavior of each group of estimates. Because the actual standard error behavior was not identical for all estimates within a group, the standard errors we computed from these parameters provide an indication of the order of magnitude of the standard error for any specific estimate. These "a" and "b" parameters vary by characteristic and by demographic subgroup to which the estimate applies. Use base "a" and "b" parameters found in tables C-3 and C-4 for panel and calendar-year estimates from the 1987 panel and the 1990 panel. Use the parameters in tables C-5 and C-6 for annual estimates based on monthly averages from the 1987 and 1990 panels.

For users who wish further simplification, we also provide general standard errors in tables C-7 and C-8. Note that you need to adjust these standard errors by a factor from tables C-3 through C-6. The standard errors resulting from this simplified approach are less accurate. Methods for using these parameters and tables for computation of standard errors are given in the following sections.

Methodology for Choosing the Correct Table for Computation of Standard Errors. As mentioned earlier, this report uses both longitudinal and cross-sectional estimates. It is important in calculating standard errors to use the appropriate "a" and "b" parameters for the estimate of interest.

The following information is for users who wish to calculate standard errors for estimates given in the report:

Estimate	Use table(s):
Persons ever poor or persons poor all of 2 years selected.	C-3,C-4
Average monthly poverty rate	C-5,C-6

Median spell duration

\* The standard errors for these estimates have already been calculated and are given in tables C-9 and C-10. Standard Errors of Estimated Numbers. There are two ways to compute the approximate standard error,  $s_x$ , of an estimated number shown in this report. The first uses the formula

$$s_x = fs$$
 (1)

where f is a factor from tables C-3 through C-6, and s is the standard error of the estimate obtained by interpolation from table C-7. Alternatively, approximate  $s_x$  using the formula,

$$s_{x} = \sqrt{ax^{2} + bx}$$
 (2)

from which we calculated the standard errors in table C-7. Here x is the size of the estimate and a and b are the parameters in tables C-3 through C-6 associated with the particular type of characteristic. Use of formula 2 will provide more accurate results than the use of formula 1. When calculating standard errors for numbers from crosstabulations involving different characteristics, use the factor or set of parameters for the characteristic that will give the largest standard error.

*Illustration.* Suppose the 1990 SIPP estimates that 31.8 million persons were poor in the average month of 1990. The appropriate "a" and "b" parameters and the f factor from table C-6, and the general standard error from table C-7 are

a = -0.0000663 b = 15,294 f = 0.63 s = 1,018,000

Using formula (1), the approximate standard error is

$$sx = 0.63x 1,018,000 = 641,340$$

The 90-percent confidence interval is from 30,745,000 to 32,855,000. Using formula (2), the approximate standard error is

 $s_x = \sqrt{(-0.0000663)(31,800,000)^2 + (15,294)(31,800,000)} = 648,000$ 

The 90-percent confidence interval is from 30,734,000 to 32,866,000. Therefore, a conclusion that the average estimate derived from all possible samples lies within a range computed in this way would be correct for roughly 90 percent of all samples.

**Standard Errors of Estimated Percentages.** The reliability of an estimated percentage, computed using sample data for both numerator and denominator, depends on the size of the percentage and its base. When the numerator and denominator of the percentage have different parameters, use the parameter (or appropriate factor) from tables C-3 through C-6 indicated by the numerator.

Calculate the approximate standard error,  $\boldsymbol{s}_{(\boldsymbol{x},\boldsymbol{p})}$ , of an estimated percentage  $\boldsymbol{p}$  using the formula

$$\mathbf{s}_{(\mathbf{x},\mathbf{p})} = \mathbf{f}\mathbf{s} \tag{3}$$

where p is the percentage of persons with a particular characteristic such as the percent of persons receiving housing assistance.

In this formula, f is the appropriate "f" factor from tables C-3 through C-6, and s is the standard error of the estimate obtained by interpolation from table C-8.

Alternatively, approximate it by the formula:

$$s_{(x,p)} = \sqrt{\frac{b}{x}(p)(100-p)}$$
 (4)

from which we calculated the standard errors in table C-8. Here x is the total number of persons in the base of the percentage, p is the percentage ( $0 \le p \le 100$ ), and b is the "b" parameter in tables C-3 through C-6 associated with the characteristic in the numerator of the percentage. Use of this formula will give more accurate results than use of formula (3) above.

*Illustration.* Suppose the 1990 SIPP estimates that 4.5 percent of the population was poor each month of 1990 and 1991. The base for the percentage is 237,417,000. The appropriate "b" parameter and "f" factor from table C-4 and the appropriate general standard error from table C-8 are

Using formula (3), the appropriate standard error is

$$s_x = 0.77 \times 0.3 = 0.2$$
 percent

Using formula (4), the approximate standard error is

$$s_x = \sqrt{\frac{22,724}{237,417,000}(4.5)(100-4.5)} = 0.2 \text{ percent}$$

The 90-percent confidence interval is from 4.2 to 4.8 percent. Therefore, a conclusion that the average percentage derived from all possible samples lies within a range computed in this way would be correct for roughly 90 percent of all samples.

**Standard Error of a Difference.** The standard error of a difference between two sample estimates, x and y, is approximately equal to

$$s_{(x-y)} = \sqrt{s_x^2 + s_y^2 - 2rs_x s_y}$$
(9)

where  $s_x$  and  $s_y$  are the standard errors of the estimates x and y and r is the correlation coefficient between the characteristics estimated by x and y. The estimates can

be numbers, averages, percents, ratios, etc. Underestimates or overestimates of standard error of differences result if the estimated correlation coefficient is overestimated or underestimated, respectively. In this report, variances provided for differences in spell length contain a nonzero correlation coefficient. For all other estimates, we assume r is zero.

*Illustration.* Suppose the SIPP estimates that 9.1 percent of all persons who had not completed high school were poor each month of 1990 and 1991 compared with 2.7 percent of high school graduates. The bases for these percentages are 36,792,000 and 66,802,000, respectively. The standard errors for these percentages are computed using formula 4 to be 0.6 percent and 0.3 percent. Assuming that these two estimates are not

correlated, the standard error of the estimated difference of 6.4 percentage points is

$$s_{(x-y)} = \sqrt{(0.6)^2 + (0.3)^2} = 0.7$$
 percent

Suppose that it is desired to test at the 10-percent significance level whether persons not completing high school had higher poverty rates than high school graduates. To perform the test, compare the difference of 6.4 percent to the product  $1.645 \times 0.7=1.2$  percent. Since the difference is greater than 1.645 times the standard error of the difference, the data show that the proportion of high school graduates poor each month of 1990 and 1991 is less than that of persons not completing high school.

#### Table C-3. SIPP Generalized Variance Parameters for Estimates from the 1987 Longitudinal Panel File

					Weights				
Characteristics of persons 1987 panel			1987 calendar year			198	1988 calendar year		
	а	b	f	а	b	f	а	b	f
Total or White*									
18+ povertyAll others				- 0.0001685 - 0.0001543	· ·		- 0.0001719 - 0.0001574	· · ·	0.88 0.98
Black	- 0.0005115	14,113	0.61	- 0.0004770	13,162	0.59	- 0.0004866	13,426	0.59

#### Table C-4. SIPP Generalized Variance Parameters for Estimates From the 1990 Longitudinal File

[Table revised since release of printed report]

		Weights							
Characteristics of persons	1990 panel		1990 (	alendar ye	ar	1991 calendar year			
	а	b	f	а	b	f	а	b	f
Total*									
18+ poverty	- 0.0001077 - 0.0000985	18,329 22,724	0.69 0.77	- 0.0000965 - 0.0000882	16,418 20,356	0.66 0.73	- 0.0001002 - 0.0000916	17,051 21,140	0.67 0.74
White Black Hispanic	- 0.0001093 - 0.0004066 - 0.0000778	25,185 11,300 13,256	0.81 0.54 0.58	- 0.0000979 - 0.0003642 - 0.0000697	22,560 10,122 11,874	0.77 0.52 0.56	- 0.0001016 - 0.0003782 - 0.0000724	23,429 10,512 12,332	0.78 0.52 0.57

\* Use the "All others" parameter for 0+ poverty and any other type of tabulation not covered by the characteristic "18+ poverty."

#### Table C-5. SIPP Indirect Generalized Variance Parameters for Annual Estimates Based on Monthly Averages from the 1987 Cross-Sectional Files

Characteristics of persons	1	987 calendar ye	ar	1988 calendar year			
	а	b	f	а	b	f	
Total or White							
18+ poverty All others	- 0.0001286 - 0.0001177	,		- 0.0001401 - 0.0001283	23,857 29,579	0.79 0.88	
Black	- 0.0003639	10,040	0.51	- 0.0003967	10,944	0.54	

# Table C-6. SIPP Indirect Generalized Variance Parameters for Annual Estimates Based on Averages From the 1990 Cross-Sectional Files

[Table revised since release of printed report]

Characteristics of paragan	1	990 calendar ye	ar	1991 calendar year			
Characteristics of persons	а	b	f	а	b	f	
Total							
18+ poverty All others	- 0.0000725 - 0.0000663	12,336 15,294		- 0.0000790 - 0.0000723	-, -	0.59 0.66	
White	- 0.0000735 - 0.0002737 - 0.0000524	16,951 7,605 8,922	0.67 0.45 0.48	- 0.0000801 - 0.0002983 - 0.0000571	18,476 8,289 9,725	0.70 0.47 0.50	

#### Table C-7. Standard Errors of Estimated Numbers of Persons

[Numbers in thousands]

Size of estimate	Standard error	Size of estimate	Standard error
200	87	50,000	1.222
300		80,000	1,412
600		100,000	1.470
1,000		130,000	1,471
2,000		140,000	1,449
3,000		150,000	1,414
5,000		200,000	1,007
8,000		220,000	622
11,000		230,000	155
13,000	684		
15,000	731		
17,000	775		
22,000	871		
26,000	938		
30,000	998		

### Table C-8. Standard Errors of Estimated Percentages of Persons

Base of estimated percentage (thousands)	$\leq$ 1 or $\leq$ 99	2 or 98	5 or 95	10 or 90	25 or 75	50
200	4.3	6.1	9.5	13.1	18.9	21.8
300	3.5	5.0	7.8	10.7	15.4	17.6
600	2.5	3.5	5.5	7.6	10.9	12.6
1,000	1.9	2.7	4.3	5.9	8.5	9.8
2,000	1.4	1.9	3.0	4.1	6.0	6.9
3,000	1.1	1.6	2.5	3.4	4.9	5.6
5,000	0.9	1.2	1.9	2.6	3.8	4.4
8,000	0.7	1.0	1.5	2.1	3.0	3.5
11,000	0.6	0.8	1.3	1.8	2.5	2.9
13,000	0.5	0.8	1.2	1.6	2.3	2.7
15,000	0.5	0.7	1.1	1.5	2.2	2.5
17,000	0.5	0.7	1.0	1.4	2.1	2.4
22,000	0.4	0.6	0.9	1.2	1.8	2.1
26,000	0.4	0.5	0.8	1.1	1.7	1.9
30,000	0.4	0.5	0.8	1.1	1.5	1.8
50,000	0.3	0.4	0.6	0.8	1.2	1.4
80,000	0.2	0.3	0.5	0.7	0.9	1.1
100,000	0.2	0.3	0.4	0.6	0.8	1.0
130,000	0.2	0.2	0.4	0.5	0.7	0.9
140,000	0.2	0.2	0.4	0.5	0.7	0.8
150,000	0.2	0.2	0.3	0.5	0.7	0.8
200,000	0.1	0.2	0.3	0.4	0.6	0.7
220,000	0.1	0.2	0.3	0.4	0.6	0.7
230,000	0.1	0.2	0.3	0.4	0.6	0.6
235,000	0.1	0.2	0.3	0.4	0.6	0.6
240,000	0.1	0.2	0.3	0.4	0.5	0.6

#### Table C-9. Standard Errors of Survival Rates and Median Spell Durations for Persons Who Became Poor During the 1990 SIPP Panel, by Selected Characteristics

		Stand	dard errors o	of survival ra	tes for prog	ram spells a	fter-		Standard error of
Characteristic	1 month	4 months	8 months	12 months	16 months	20 months	24 months	28 months	median spell duration
All spells	0.00000	0.01258	0.01220	0.01162	0.01142	0.01142	0.01181	0.01258	0.22459
Race and Hispanic Origin									
White          Not of Hispanic origin <sup>1</sup> Black          Hispanic origin          Not of Hispanic origin	$\begin{array}{c} 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\end{array}$	0.01511 0.01637 0.02034 0.02462 0.01366	0.01429 0.01536 0.02088 0.02477 0.01308	0.01348 0.01434 0.02061 0.02401 0.01251	0.01307 0.01374 0.02048 0.02370 0.01212	0.01307 0.01374 0.02048 0.02416 0.01212	0.01368 0.01414 0.02170 (B) 0.01251	(B) (B) (B) (B) 0.01328	0.07963 0.08486 0.58446 0.32364 0.06735
Age									
Under 18 years           18 to 64 years           65 years and over	$\begin{array}{c} 0.00000\\ 0.00000\\ 0.00000\end{array}$	0.02157 0.01440 0.04663	0.02099 0.01388 0.04812	0.02021 0.01318 0.04762	0.02001 0.01266 0.04829	0.02001 0.01266 0.04862	0.02079 0.01318 (B)	(B) (B) (B)	0.34977 0.07458 1.65936
Sex									
Male Female	0.00000 0.00000	0.01825 0.01738	0.01748 0.01700	0.01651 0.01622	0.01592 0.01603	0.01592 0.01603	0.01670 0.01680	(B) (B)	0.09321 0.30515
Educational Attainment (per- sons 18 years and over)									
Less than 4 years of high school High school graduate, no college 1 or more years of college	0.00000 0.00000 0.00000	0.02487 0.02202 0.02443	0.02540 0.02099 0.02241	0.02505 0.02013 0.01972	0.02505 0.01961 0.01837	0.02540 0.01927 0.01837	0.02645 0.01961 (B)	(B) (B) (B)	0.60601 0.10666 0.12133
Disability Status (persons 15 to 69 years)									
With a work disability	0.00000 0.00000	0.03429 0.01695	0.03467 0.01618	0.03390 0.01502	0.03371 0.01444	0.03429 0.01425	0.03602 0.01502	(B) (B)	0.76085 0.08666
Residence									
Metropolitan Central city Non-central city Nonmetropolitan	0.00000 0.00000 0.00000 0.00000	0.01488 0.02129 0.02066 0.02300	0.01450 0.02091 0.01936 0.02260	0.01373 0.02014 0.01806 0.02161	0.01335 0.01976 0.01750 0.02121	0.01335 0.01957 0.01769 0.02121	0.01411 0.02014 0.01899 0.02181	(B) (B) (B) (B)	0.07630 0.38939 0.10239 0.41435
Region									
Northeast	0.00000 0.00000 0.00000 0.00000	0.03070 0.02555 0.01994 0.02827	0.02828 0.02458 0.01974 0.02709	0.02717 0.02342 0.01897 0.02572	0.02661 0.02284 0.01839 0.02532	0.02624 0.02284 0.01839 0.02532	(B) 0.02381 0.01916 0.02709	(B) (B) (B) (B)	0.12840 0.12388 0.36002 0.42991
Family Status									
In families In families with related	0.00000	0.01391	0.01353	0.01275	0.01256	0.01237	0.01295	0.01333	0.24348
children under 18 years In married-couple families In married-couple families with related children under 18	0.00000 0.00000	0.01532 0.01664	0.01493 0.01528	0.01416 0.01432	0.01396 0.01374	0.01396 0.01354	0.01435 0.01335	0.01493 (B)	0.25405 0.08319
In families with a female householder, no spouse	0.00000	0.01843	0.01707	0.01610	0.01571	0.01533	0.01513	(B)	0.09700
present In families with a female householder, no spouse present, with related-	0.00000	0.02534	0.02665	0.02646	0.02646	0.02702	0.02926	(B)	0.68953
children under 18 years Unrelated individuals In non-family households	0.00000 0.00000 0.00000	0.02704 0.02784 0.02924	0.02853 0.02746 0.02887	0.02835 0.02634 0.02775	0.02853 0.02616 0.02738	0.02909 0.02653 0.02775	0.03170 (B) (B)	(B) (B) (B)	0.85595 0.53060 0.57367

# Table C-9. Standard Errors of Survival Rates and Median Spell Durations for Persons Who Became Poor During the 1990 SIPP Panel, by Selected Characteristics—Continued

		Stand	dard errors c	of survival ra	ites for prog	ram spells a	fter-		Standard error of
Characteristic	1 month	4 months	8 months	12 months	16 months	20 months	24 months	28 months	median spell duration
Employment and Labor Force Status (persons 18 years and over)									
Employed full-time Employed part-time Unemployed Not in labor force	0.00000 0.00000 0.00000 0.00000	0.02215 0.03066 0.03233 0.02123	0.02069 0.02879 0.03174 0.02139	0.01955 0.02597 0.02938 0.02091	0.01906 0.02441 0.02819 0.02075	0.01873 0.02409 0.02819 0.02075	0.01938 (B) (B) 0.02171	(B) (B) (B) (B)	0.10914 0.50219 0.51222 0.45032
Marital Status (persons 18 years and over)									
Married Separated, divorced, or widowed Never married	0.00000 0.00000 0.00000	0.01975 0.02830 0.02554	0.01819 0.02864 0.02520	0.01698 0.02830 0.02367	0.01628 0.02813 0.02316	0.01594 0.02847 0.02316	0.01611 0.03000 0.02435	(B) (B) (B)	0.09355 0.56432 0.47506
Family Size									
1 person (unrelated individual) 2 persons 3 persons 4 persons 5 persons 6 or more persons	$\begin{array}{c} 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\end{array}$	0.02784 0.03049 0.02969 0.02664 0.03068 0.03263	0.02746 0.02940 0.02861 0.02495 0.02958 0.03244	0.02634 0.02796 0.02699 0.02327 0.02903 0.03089	0.02616 0.02706 0.02573 0.02252 0.02866 0.03089	0.02653 0.02724 0.02519 0.02195 0.02848 0.03108	(B) 0.02796 (B) 0.02289 (B) 0.03128	(B) (B) (B) (B) (B) (B)	0.53060 0.71074 0.46604 0.15948 0.14146 0.40545
Access to Health Insurance									
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance	$\begin{array}{c} 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\end{array}$	0.01489 0.01664 0.04766 0.02795 0.02026	0.01434 0.01484 0.04986 0.03139 0.02007	0.01342 0.01339 0.04986 0.03248 0.01932	0.01324 0.01266 0.05060 0.03339 0.01894	0.01324 0.01230 0.05133 0.03484 0.01894	0.01379 0.01230 (B) 0.03629 0.01969	(B) (B) (B) (B) (B)	0.07355 0.07418 2.14489 0.90005 0.36759
Receipt of Public Assistance									
Received public assistance <sup>2</sup> Did not receive public assistance	0.00000 0.00000	0.02268 0.01413	0.02471 0.01300	0.02489 0.01206	0.02563 0.01131	0.02655 0.01112	0.02766 0.01131	(B) (B)	0.61954 0.06596

B Base less than 200,000. <sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

#### Table C-10. Standard Errors of Survival Rates and Median Spell Durations for Persons Who Became Poor During the 1987 SIPP Panel, by Selected Characteristics

		Standard e	rrors of surv	ival rates for	r program sp	ells after-		Standard error of
Characteristic	1 month	4 months	8 months	12 months	16 months	20 months	24 months	median spell duration
All spells	0.00000	0.01757	0.01732	0.01635	0.01586	0.01635	0.01854	0.09027
Race and Hispanic Origin								
White          Not of Hispanic origin <sup>1</sup> Black          Hispanic origin          Not of Hispanic origin	$\begin{array}{c} 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\end{array}$	0.02001 0.02142 0.02490 0.05143 0.01880	0.01929 0.02046 0.02552 0.05167 0.01831	0.01808 0.01902 0.02521 0.04997 0.01709	0.01712 0.01805 0.02536 0.04803 0.01684	0.01712 0.01805 0.02583 (B) 0.01709	(B) (B) (B) (X) 0.01929	0.10127 0.11313 0.39679 0.83206 0.10009
Age								
Under 18 years 18 to 64 years 65 years and over	0.00000 0.00000 0.00000	0.03107 0.02004 0.06047	0.03107 0.01916 0.06335	0.03008 0.01764 0.06438	0.02959 0.01699 0.06561	0.03107 0.01720 0.06561	(B) (B) (B)	0.63375 0.10236 2.67385
Sex								
Male Female	0.00000 0.00000	0.02580 0.02401	0.02457 0.02401	0.02309 0.02304	0.02236 0.02255	0.02309 0.02304	(B) (B)	0.12775 0.46074
Educational Attainment (persons 18 years and over)								
Less than 4 years of high school High school graduate, no college 1 or more years of college	0.00000 0.00000 0.00000	0.03359 0.03047 0.03472	0.03446 0.02918 0.03043	0.03381 0.02637 0.02764	0.03359 0.02486 0.02679	0.03467 0.02486 (B)	(B) (B) (B)	0.56778 0.14481 0.16715
Disability Status (persons 15 to 69 years)								
With a work disability         With no work disability	0.00000 0.00000	0.04901 0.02358	0.04926 0.02212	0.04780 0.02042	0.04756 0.01944	0.04926 0.01969	(B) (B)	1.31030 0.12153
Residence								
Metropolitan Central city Non-central city Nonmetropolitan.	0.00000 0.00000 0.00000 0.00000	0.02070 0.02910 0.02921 0.03283	0.01974 0.02766 0.02801 0.03357	0.01854 0.02646 0.02538 0.03259	0.01805 0.02622 0.02394 0.03209	0.01854 0.02694 0.02490 0.03234	(B) (B) (B) (B)	0.10110 0.13230 0.15324 0.72577
Region								
Northeast Midwest South West	0.00000 0.00000 0.00000 0.00000	0.04385 0.03612 0.02837 0.03694	0.04337 0.03512 0.02884 0.03327	0.04217 0.03362 0.02717 0.03107	0.04144 0.03263 0.02670 0.02960	0.04193 0.03338 0.02694 0.03131	(B) (B) (B) (B)	0.19758 0.18929 0.48627 0.16880
Family Status								
In families In families with related	0.00000	0.01957	0.01908	0.01786	0.01737	0.01786	(B)	0.10031
children under 18 years In married-couple families In married-couple families with	0.00000 0.00000	0.02164 0.02322	0.02140 0.02175	0.02017 0.01980	0.01968 0.01906	0.02041 0.01906	(B) (B)	0.11560 0.10999
related children under 18 years In families with a female householder,	0.00000	0.02640	0.02467	0.02221	0.02147	0.02147	(B)	0.12830
In families with a female householder, In families with a female householder, no spouse present, with related	0.00000	0.03433	0.03786	0.03810	0.03880	0.03998	(B)	0.71487
Unrelated individuals	0.00000 0.00000 0.00000	0.03671 0.04072 0.04190	0.04092 0.04025 0.04167	0.04185 0.03885 0.04026	0.04255 0.03814 0.03980	0.04466 0.03838 0.04050	(B) (B) (B)	0.84874 0.63887 0.70228

# Table C-10. Standard Errors of Survival Rates and Median Spell Durations for Persons Who Became Poor During the 1987 SIPP Panel, by Selected Characteristics—Continued

		Standard e	errors of surv	vival rates fo	r program s	cells after-		Standard error of
Characteristic	1 month	4 months	8 months	12 months	16 months	20 months	24 months	median spell duration
Employment and Labor Force Status (persons 18 years and over)								
Employed full-time Employed part-time Unemployed Not in labor force	0.00000 0.00000 0.00000 0.00000	0.03175 0.04479 0.04917 0.02883	0.02903 0.04316 0.04878 0.02863	0.02527 0.03970 0.04545 0.02802	0.02402 0.03746 0.04074 0.02802	(B) (B) 0.04055 0.02904	(B) (B) (B) (B)	0.16919 0.19950 0.90892 0.66054
Marital Status (persons 18 years and over)								
Married Separated, divorced, or widowed Never married	0.00000 0.00000 0.00000	0.02706 0.03712 0.03749	0.02488 0.03859 0.03620	0.02248 0.03775 0.03469	0.02160 0.03712 0.03404	0.02138 0.03754 0.03447	(B) (B) (B)	0.13311 0.76541 0.18961
Family Size								
1 person (unrelated individual)2 persons3 persons4 persons5 persons6 or more persons	0.00000 0.00000 0.00000 0.00000 0.00000 0.00000	0.04072 0.03993 0.04057 0.03680 0.04541 0.04857	0.04025 0.04039 0.04011 0.03395 0.04278 0.04955	0.03885 0.03788 0.03596 0.03181 0.04039 0.04955	0.03814 0.03674 0.03411 0.03158 0.03991 0.04906	0.03838 0.03697 0.03411 (B) 0.04087 (B)	(B) (B) (X) (X) (B) (X)	0.63887 0.63435 0.82747 0.18281 0.20554 0.77758
Access to Health Insurance								
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance	$\begin{array}{c} 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\\ 0.00000\end{array}$	0.02153 0.02407 0.06317 0.03987 0.02724	0.02084 0.02175 0.06547 0.04685 0.02700	0.01991 0.01967 0.06570 0.05023 0.02487	0.01968 0.01898 0.06684 0.05383 0.02416	0.02060 0.01921 0.06776 0.06352 0.02345	(B) (B) (B) (B) (B)	0.10418 0.10877 1.74347 4.32466 0.37661
Receipt of Public Assistance								
Received public assistance <sup>2</sup> Did not receive public assistance	0.00000 0.00000	0.03231 0.01973	0.03623 0.01804	0.03785 0.01588	0.03900 0.01515	0.04246 0.01515	(B) (B)	1.22085 0.09382

B Base less than 200,000. X Not applicable. <sup>1</sup>Persons of Hispanic origin may be of any race <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

## Appendix D. Description of SIPP 1990 Panel File and Data Quality

#### **DESCRIPTION OF SIPP 1990 PANEL FILE**

The estimates presented in this report are based on the SIPP 1990 panel file. This file contains monthly data for persons over a 32-month period. The staggered SIPP design (described in appendix A) means that the actual reference periods are October 1989 to May 1992, November 1989 to June 1992, December 1989 to July 1992, and January 1990 to August 1992. The period covered by the 1990 longitudinal panel file consists of 32 interview months (eight interviews) for rotations 1, 2, 3, and 4. Data from all four rotation groups are available only for the reference period January 1990 through May 1992.

#### **ATTRITION BIAS**

Each person in the panel file has been assigned three weights: a weight for calendar year 1990, a weight for calendar year 1991, and a weight for the 32-month reference period.<sup>1</sup> In order to receive a non-zero weight, a person must have an observation for each month of the relevant reference period or have a complete set of observations up until the time he or she died, became institutionalized, or moved to Armed Forces barracks or out of the country. The data shown in this report are affected if characteristics of persons with an incomplete set of observations differed from those with a complete set.

Table D-1 shows three categories of sample persons by sex, age, and program participation status. The numbers in the table are unit counts; they are not weighted. The category "complete set of interviews obtained" includes 43,799 persons. The next category, "Interviewed in first wave, left sample for reasons other than death, institutionalization, or a move to Armed Forces barracks or out of the country" includes 14,489 persons. The final category includes 10,827 persons who were not members of a SIPP household during the first wave of interviews, but who subsequently became members of a sample household.

A comparison of the first two columns shows that the characteristics of those who completed the full set of interviews are reasonably close to the characteristics of those who dropped out of the sample. The major differences in the age distribution are for young adults and for the elderly. Young adults are underrepresented and the elderly are overrepresented in the group of persons who completed the full set of interviews. The data in table D-1 are, as noted, unweighted, and any potential problem caused by unrepresentative age distributions are minimized when the file is weighted to independent controls.

#### TIME-IN-SAMPLE BIAS

The use of the panel file to obtain estimates for 1990 and 1991 raises the issue of time-in-sample bias. There is ample evidence that certain measures vary according to the number of times the respondent has been visited. In the CPS, for example, the measured unemployment rate is always higher for the group of households being interviewed for the first time than for the groups being interviewed for the second or later times.

Time-in-sample bias arises when a person's response to a survey question (or the interviewer's method of asking a question) is influenced by what occurred in a previous visit. The overlapping SIPP sample design provides the data that allows for an examination of the presence of time-in-sample bias in SIPP estimates. That is, it is possible in SIPP to obtain estimates for a given time period from two or more separate panels and the amount of time respondents will have spent in the SIPP panel will differ for each of the panels. For example, estimates for each of the four quarters of 1991 can be obtained from both the 1990 and 1991 panels (respondents in the 1990 panel will have had more visits).

Quarterly estimates for the years 1984 to 1992 are shown in table D-2. Estimates from each panel file are shown separately for comparison. The estimates shown are the number of poor nonfarm households as well as the number of households receiving various government benefits.

The figures in table D-2 provide very little evidence regarding the existence of time-in-sample bias for several reasons. First, most of the observed differences are smaller than the differences that could be explained by sampling error. Second, a single observation is not sufficient to identify a pattern of bias. Third, differences may be attributable to attrition bias rather than time-insample bias. In spite of these qualifications, however,

<sup>&</sup>lt;sup>1</sup>The panel file does not contain month weights. Month weights necessary for cross-sectional estimates were extracted from the wave files.

the observed relationships offer some reason to be cautious in interpreting the differences between the 1990 and 1991 estimates that have been presented earlier in this report.

#### **OTHER ISSUES OF DATA QUALITY**

Two major determinants of the quality of income data collected in household surveys are the magnitude of missing responses and the accuracy of the responses that are provided. This appendix has been included to supply information concerning nonresponse rates for selected income questions, the average amounts of income reported in the survey or assigned in the imputation of missing responses, and the extent to which the survey figures underestimate numbers of income recipients and amounts of income received.

Nonresponse in this discussion refers to missing responses to specific questions or "items" on the questionnaire. Noninterviews or complete failure to obtain cooperation from any household member have not been considered in this examination of nonresponse rates. Adjustments to account for noninterviews are made by proportionally increasing the survey weights of interviewed households. Missing responses to specific questions are assigned a value in the imputation phase of the data processing operation.

Nonresponse is a very important factor in assessing the quality of survey data. Nonresponses to income questions cannot be considered random since experience has shown that persons with the highest nonresponse rates have reported characteristics such as education levels and occupations that, in general, differ from population averages. The most frequent causes of nonresponse are the inability of the respondent to answer the question because of either a 1) lack of knowledge or 2) refusal to answer. The first reason is especially important in situations of proxy response when one household member answers questions for another household member not present at the time of the interview. The practice of accepting proxy interviews from household members deemed "qualified" to answer is a standard procedure in the CPS and most other surveys conducted by the Bureau. During the eight interviews of the 1990 panel, an average of 36 percent of the interviews were taken from proxy respondents.

Nonresponses are assigned values prior to producing estimates from the survey data. The procedure used to assign or impute responses for missing data for SIPP are of a type commonly referred to as a "hot deck" imputation method. This process assigns values reported in the survey by respondents to nonrespondents. The respondent from whom the value is taken is termed the "donor." Values from donors are stored in a matrix defined by demographic and economic data available for both donors and nonrespondents. Each cell of the matrix defines a unique combination of demographic and economic characteristics. For example, the imputation of an amount for monthly wage and salary income is based on eight different variables. These were 1)occupation, 2)sex, 3)age, 4)race, 5)educational attainment, 6)weeks worked, 7)usual hours worked per week, and 8)place of residence.

The second important determinant of data quality and probably the one examined most closely by users of the income data collected in household surveys is the accuracy of reported (and imputed) amounts. In general, household surveys have a tendency to underestimate the number of persons receiving income and the average amount received. These problems result for a variety of reasons including random response error, misreporting of sources of income, failure to report the receipt of income from a specified source, and failure to report the full amount received. The net effect of these kinds of problems is, for most income types, underestimation or underreporting of income amounts. The extent of underreporting is measured by comparing survey estimates with independently derived estimates, usually based on administrative data that are, generally, more reliable than the estimates derived from the survey. It should be noted that the independent estimates are subject to errors themselves. In addition, independent estimates do not reflect income attributable to the "underground" economy, some of which may be reported in the survey.<sup>2</sup> AFDC and food stamp participation for January 1992 were 25.3 and 23.4 percent lower in the 1990 SIPP panel than the numbers from administrative records of the Departments of Health and Human Services and Agriculture.

#### COMPUTATION OF POVERTY STATUS IN SIPP AND COMPARISON WITH CPS ESTIMATES

Official poverty data in the CPS are based on questions on income received in the preceding calendar year which are asked in the March supplement. Family composition is fixed as of the survey date and assumed to be constant over the previous year (in the case of 1990 poverty status, the data were collected in March 1991). In this report using the 1990 SIPP panel, income information was collected for each month. Family composition data was updated on a monthly basis also. A

<sup>&</sup>lt;sup>2</sup>For a general discussion of these problems, see Thomas B. Jabine, Karen F. King, and Rita J. Petroni, SIPP Quality Profile, Bureau of the Census, May 1990, pp.145-146. For a more specific discussion of the quality of the income data from the SIPP, see Denton R. Vaughn, "Reflections on the Income Estimates from the Initial Panel of the Survey of Income and Program Participation," in Individuals and Families in Transition: Understanding Change Through Longitudinal Data, U.S. Department of Commerce, Bureau of the Census, March 1988, pp. 333-413. The Census Bureau is currently updating this evaluation with an analysis of the income data from the SIPP 1990 panel.

person's annual poverty status was determined by comparing the sum of the person's monthly income (family income or unrelated individual income as appropriate) against the sum of the appropriate monthly poverty thresholds. If the sum of the monthly incomes was below the sum of the monthly poverty thresholds, the person was classified as below the poverty level for the year.

Poverty estimates vary considerably between the CPS and SIPP. In 1990, the CPS based poverty rate was 13.5 percent, compared to 10.3 percent based on SIPP. When household composition was fixed as of March of 1991, in order to make the SIPP estimate more comparable to the CPS estimate, the poverty rate rose to 10.8 percent, still significantly less than the CPS rate.

Other than treatment of changes in household composition, there are several other differences between CPS and SIPP that should be noted in comparing results from the two surveys. First, the shorter recall period in SIPP results in more accurate data on the receipt of transfer income. This difference would tend to result in SIPP poverty estimates that are lower than CPS poverty estimates. A second difference concerns the way in which self-employment income is recorded. It is possible to record negative amounts in CPS, but not in SIPP. This difference would also tend to result in SIPP estimates of poverty that are lower than CPS estimates. It is also possible because of its more frequent interviews that SIPP has better reporting of intermittent income than does the CPS. If such income tends to cluster at the lower end of the earnings distribution, this would tend to lower the number of poor.

Paradoxically, wage and salary income estimates tend to be lower in SIPP than in the CPS. It is possible that persons tend to report net rather than gross wage and salary income in the SIPP. This would tend to result in SIPP estimates of poverty that are higher than the CPS estimates for those persons/families with wage and salary income.

Tables D-3 and D-4 compare selected poverty rates and year-to-year changes in these rates from the March 1991 and 1992 CPS (in which 1990 and 1991 poverty statistics were collected) with the 1990 SIPP panel file figures. In general, SIPP estimates are considerably lower, with the CPS poverty rate for 1990 being over three percentage points greater than the comparable SIPP estimate.

The total weighted number of persons in 1990 will fall short of the independent estimates of the total population because some persons with positive weights are excluded from the analysis, namely, those who died, were institutionalized, or moved to Armed Forces barracks or out of the country. The total estimate for 1991 will fall short of independent estimates for the same reasons and because of natural increase and net migration between 1990 and 1991.

Characteristic	Complete set of inter- views obtained <sup>1</sup>	Interviewed in first wave, left sample for reasons other than death, institutionaliza- tion, or move to Armed Forces bar- racks or out of the country	Not a member of sample household dur- ing first wave, inter- view obtained in sec- ond or later waves
Total	43,799	14,489	10,827
	(100.0)	(100.0)	(100.0)
Sex			
Male	47.0	50.4	51.0
Female	53.0	49.6	49.0
Age at First Interview			
Under 18 years		27.4	38.0
Under 6 years		9.4	25.1
18 to 24 years		15.6	20.8
25 to 44 years		33.3	27.5
45 to 64 years		16.5	10.4
65 years and over		7.3	3.2
75 years and over		2.6	1.1
Program participation, first month in sample:	31,267	10,523	6,711
Persons 18 years and over	(100.0)	(100.0)	(100.0)
Participated in major assistance program	9.1	10.5	11.4
AFDC or general assistance	2.0	2.9	2.7
Food stamps	4.4	5.1	5.8
Medicaid	5.5	5.9	7.1
Public/subsidized housing	3.9	4.8	2.8
SSI	2.3	1.8	2.2
Did not participate	90.9	89.5	88.6
Covered by private health insurance	44.2	70.2	67.9
Provided through employer		39.2	39.5
Not covered by private health insurance		29.8	32.1

### Table D-1. Percent Distribution: Three Categories of Sample Persons: 1990 SIPP Panel

<sup>1</sup>Includes 10,832 persons who died, were institutionalized, or moved to Armed Forces barracks or out of the country during the 32-month period.

#### Table D-2. Average Monthly Nonfarm Poverty and Household Participation in Means-Tested and Nonmeans-Tested Government Programs—SIPP Panels: First Quarter 1984 to Fourth Quarter 1993

[In thousands]

		[		ĺ	r 1				1			
Panel, year, and quarter	All house- holds	Non- farm poor house- holds	Re- ceived Gov- ern- ment benefits	Re- ceived means- tested benefits	Re- ceived AFDC or other non- SSI public assis- tance	Re- ceived SSI	Re- ceived food stamps	Cov- ered by Med- icaid	Lived in public or sub- sidized housing	Re- ceived non- means- tested benefits	Re- ceived Social Secu- rity or RR	Re- ceived unem- ploy- ment compen- sation
1984 Panel         1984: 1st quarter         2nd quarter         3rd quarter         4th quarter         1985: 1st quarter         2nd quarter         3rd quarter         4th quarter         1985: 1st quarter         2nd quarter         4th quarter         4th quarter         2nd quarter         4th quarter         4th quarter	83,643 84,002 84,609 84,945 84,948 85,614 86,249 86,585	11,722 11,124 11,050 11,160 10,922 10,783 10,872 10,688	39,050 37,712 36,674 38,347 39,158 37,725 37,143 38,547	16,052 14,460 13,188 15,276 15,403 13,921 13,013 15,274	3,870 3,832 3,565 3,585 3,763 3,651 3,598 3,622	2,880 2,975 3,002 3,008 3,020 3,085 3,036 3,064	6,462 6,303 5,989 6,107 6,230 5,955 5,886 5,839	7,593 7,559 7,242 7,211 7,458 7,264 7,370 7,461	3,615 3,669 3,670 3,584 3,546 3,486 3,502 3,583	30,578 29,973 29,747 30,308 31,238 30,485 30,339 30,379	23,479 23,525 23,475 23,559 23,821 23,955 23,938 23,864	2,659 2,047 1,784 2,240 2,944 2,062 1,757 1,824
1985 Panel         1985: 1st quarter         2nd quarter         3rd quarter         4th quarter         1986: 1st quarter         2nd quarter         3rd quarter         4th quarter         1986: 1st quarter         2nd quarter         3rd quarter         4th quarter         2nd quarter         4th quarter	85,228 85,875 86,561 86,832 86,911 86,940 87,180 87,607	11,585 10,929 11,088 10,978 10,890 10,463 10,873 10,872	(NA) (NA) (NA) (NA) (NA) (NA) (NA)	(NA) (NA) (NA) (NA) (NA) (NA) (NA)	3,536 3,554 3,526 3,499 3,591 3,502 3,462 3,516	2,990 3,116 3,211 3,200 3,114 3,168 3,201 3,181	5,999 5,808 5,624 5,676 5,800 5,617 5,573 5,641	7,277 7,460 7,501 7,517 7,589 7,456 7,499 7,575	3,751 3,778 3,844 3,889 3,868 3,847 3,813 3,710	(NA) (NA) (NA) (NA) (NA) (NA) (NA)	23,559 23,781 23,838 23,929 24,145 24,130 24,150 24,264	2,872 2,232 1,883 2,075 2,617 2,112 2,037 2,206
1986 Panel         1986: 1st quarter         2nd quarter         3rd quarter         4th quarter         1987: 1st quarter         2nd quarter         3rd quarter         4th quarter         1987: 1st quarter         2nd quarter         4th quarter	87,134 87,192 87,313 87,721 88,118 88,367 88,645 89,058	11,711 11,185 11,144 11,081 11,471 11,022 10,839 10,634	40,711 40,125 39,427 40,620 41,243 39,781 39,358 40,846	16,422 16,034 14,999 16,418 16,654 15,123 14,975 16,431	3,753 3,858 3,680 3,780 3,885 3,848 3,794 3,718	3,107 3,270 3,290 3,270 3,347 3,395 3,482 3,399	6,588 6,524 6,180 6,212 6,340 6,218 5,900 5,789	7,593 7,901 7,879 8,041 8,265 8,278 8,288 8,288 8,189	4,172 4,347 4,239 4,199 4,172 4,179 4,204 4,160	31,702 31,272 31,448 31,697 32,268 31,619 31,067 31,532	24,013 24,102 24,310 24,523 24,567 24,612 24,572 24,747	2,443 2,001 2,062 1,985 2,356 1,720 1,442 1,579
1987 Panel1987: 1st quarter2nd quarter3rd quarter4th quarter1988: 1st quarter2nd quarter3rd quarter4th quarter4th quarter	88,131 88,237 88,601 89,067 89,719 89,963 90,401 90,481	11,291 10,691 10,648 10,558 10,630 10,212 10,354 10,461	40,543 39,345 38,681 40,395 40,853 39,418 38,201 40,102	15,793 14,857 13,605 15,748 15,921 14,527 13,285 15,314	3,717 3,597 3,485 3,425 3,607 3,534 3,382 3,329	3,075 3,222 3,208 3,194 3,172 3,159 3,150 3,186	6,230 6,142 5,881 5,833 5,916 5,824 5,706 5,813	7,707 7,795 7,759 7,818 7,919 7,986 7,909 7,876	3,883 3,979 3,861 3,941 4,053 4,006 4,001 4,012	32,216 31,470 31,670 32,073 32,282 31,615 31,279 31,952	24,529 24,702 25,198 25,150 25,410 25,403 24,947 25,228	2,616 1,869 1,624 2,179 1,996 1,448 1,296 1,495
1988 Panel 1988: 1st quarter 2nd quarter 3rd quarter 4th quarter 1989: 1st quarter 2nd quarter 3rd quarter 4th quarter	89,858 90,066 90,488 90,517 91,144 91,614 91,841 92,103	11,547 11,020 11,154 10,855 10,677 10,548 10,858 11,144	41,438 40,078 39,634 41,316 41,775 40,740 39,866 42,048	16,741 15,160 14,320 16,860 16,829 15,272 14,142 16,380	3,318 3,356 3,375 3,417 3,477 3,362 3,275 3,265	3,496 3,747 3,793 3,790 3,682 3,624 3,645 3,721	5,996 5,948 5,851 6,038 6,133 5,892 5,856 6,108	7,882 8,265 8,530 8,556 8,405 8,274 8,455 8,730	4,488 4,557 4,515 4,563 4,746 4,716 4,556 4,252	32,334 32,012 32,262 32,297 32,796 32,753 32,549 32,579	25,399 25,456 25,641 25,573 25,762 25,959 25,975 26,369	2,164 1,655 1,593 1,540 2,087 1,565 1,380 1,382
1989 Panel 1989: 1st quarter 2nd quarter 3rd quarter	91,394 91,819 92,083	10,949 10,256 10,538	41,101 40,160 39,496	16,408 15,078 13,878	3,744 3,604 3,597	3,388 3,522 3,620	5,787 5,725 5,640	8,104 8,190 8,299	4,575 4,563 4,441	32,470 32,510 32,505	25,621 25,890 26,154	1,907 1,631 1,473

#### Table D-2. Average Monthly Nonfarm Poverty and Household Participation in Means-Tested and Nonmeans-Tested Government Programs—SIPP Panels: First Quarter 1984 to Fourth Quarter 1993—Continued

[In thousands]

Panel, year, and quarter	All house- holds	Non- farm poor house- holds	Re- ceived Gov- ern- ment benefits	Re- ceived means- tested benefits	Re- ceived AFDC or other non- SSI public assis- tance	Re- ceived SSI	Re- ceived food stamps	Cov- ered by Med- icaid	Lived in public or sub- sidized housing	Re- ceived non- means- tested benefits	Re- ceived Social Secu- rity or RR	Re- ceived unem- ploy- ment compen- sation
1990 Panel 1990: 1st quarter 2nd quarter 3rd quarter 4th quarter	91,776 92,308 92,722 92,421	10,864 10,462 11,055 11,381	42,687 41,827 41,419 43,554	16,690 15,303 14,397 17,130	3,523 3,696 3,711 3,722	3,239 3,315 3,354 3,369	5,939 6,184 6,254 6,334	8,348 8,607 8,871 9,014	4,576 4,470 4,452 4,431	33,472 33,397 33,686 33,939	26,257 26,412 26,745 26,529	2,407 2,011 1,921 2,288
1991: 1st quarter.2nd quarter3rd quarter4th quarter.1992: 1st quarter.	93,058	11,548	44,708	17,776	3,879	3,482	6,631	9,326	4,502	34,922	26,702	3,354
	93,278	11,367	43,316	16,230	4,004	3,418	6,664	9,462	4,490	34,434	26,732	2,818
	93,443	11,555	42,568	15,212	4,150	3,475	6,750	9,853	4,513	34,364	26,705	2,681
	93,289	11,545	44,975	17,921	4,045	3,516	6,857	10,015	4,452	34,944	26,642	3,183
	93,879	11,679	46,292	18,448	4,089	3,744	7,152	10,339	4,504	36,286	26,943	4,244
1991 Panel 1991: 1st quarter 2nd quarter 3rd quarter 4th quarter	93,313 93,545 93,774 93,649	12,453 11,876 12,162 12,294	44,115 43,439 42,903 45,301	18,203 17,131 16,149 18,677	4,051 4,152 4,003 3,927	3,593 3,799 3,936 3,902	6,814 6,945 6,975 7,055	9,652 9,996 10,313 10,281	4,836 4,845 4,830 4,706	34,047 34,103 34,214 34,846	26,189 26,299 26,369 26,456	3,120 2,861 2,714 3,236
1992: 1st quarter      2nd quarter      3rd quarter      4th quarter      1992 Panel	94,157	12,422	46,455	18,962	4,057	3,957	7,358	10,533	4,871	36,180	26,685	4,502
	94,588	12,240	44,958	17,557	4,062	4,173	7,248	10,678	4,772	35,509	26,591	4,076
	94,095	12,291	43,665	16,556	3,987	4,152	7,199	10,813	4,621	34,902	26,533	3,550
	94,546	12,339	45,629	19,175	4,099	4,128	7,251	10,981	4,558	34,864	26,339	3,378
1992 Partiel         1991: 4th quarter         1992: 1st quarter         2nd quarter         3rd quarter         4th quarter	92,932	11,917	44,691	18,746	3,958	3,597	7,060	9,818	4,294	33,884	26,099	3,164
	93,473	11,939	45,925	19,063	4,171	3,723	7,573	10,224	4,446	35,291	26,195	4,630
	94,432	11,876	45,012	18,030	4,298	3,961	7,693	10,865	4,560	35,231	26,265	4,289
	94,260	11,964	43,952	16,721	4,117	3,978	7,634	11,048	4,493	35,001	26,362	3,696
	94,410	12,266	46,047	19,499	4,137	4,124	7,634	11,232	4,397	35,089	26,481	3,535
1993: 1st quarter      2nd quarter      3rd quarter      4th quarter	94,805	12,713	46,661	19,790	4,339	4,083	7,895	11,387	4,409	35,760	26,583	4,075
	94,905	12,553	45,093	18,370	4,442	4,154	7,876	11,639	4,426	35,056	26,623	3,416
	95,796	12,296	44,776	17,422	4,372	4,322	7,808	11,939	4,364	35,332	26,619	3,396
	96,109	12,288	46,689	19,920	4,250	4,276	7,592	11,787	4,466	35,260	26,636	3,158
1993 Panel         1992: 4th quarter         1993: 1st quarter         2nd quarter         3rd quarter         4th quarter	94,633	12,594	46,234	19,858	4,512	3,625	7,848	11,219	4,827	34,495	26,232	3,166
	94,924	13,011	47,265	20,215	4,831	3,861	8,594	11,636	5,137	35,299	26,657	3,712
	94,981	13,009	46,261	18,833	4,904	4,113	8,645	11,839	5,098	35,220	26,826	3,461
	95,982	13,213	45,540	17,737	4,870	4,198	8,727	12,127	5,025	35,334	27,027	3,178
	96,327	12,954	47,670	20,357	4,865	4,254	8,623	12,123	5,075	35,494	27,042	3,228

NA Not available.

#### Table D-3. Comparison of CPS and SIPP Poverty Rates, by Selected Characteristics: 1990 and 1991

[Estimates from SIPP based on 1990 panel file]

Characteristic	Percent below t	he poverty level	Percentage point	
	CPS <sup>1</sup>	SIPP	difference CPS-SIPP	CPS/SIPP
1990				
Age				
Total Under 18 years 18 to 64 years 65 years and over	13.5 20.6 10.7 12.2	10.1 16.8 7.7 8.1	3.4 3.8 3.0 4.1	1.34 1.23 1.39 1.51
Sex				
Male Female	11.7 15.2	8.2 11.9	3.5 3.3	1.43 1.28
Race and Hispanic Origin				
White Black Hispanic origin <sup>2</sup>	10.7 31.9 28.1	7.5 27.0 21.2	3.2 4.9 6.9	1.43 1.18 1.33
1991				
Age				
Total          Under 18 years          18 to 64 years          65 years and over	14.2 21.8 11.4 12.4	10.6 17.2 8.3 8.5	3.6 4.6 3.1 3.9	1.34 1.27 1.37 1.46
Sex				
Male Female	12.3 16.0	8.9 12.2	3.4 3.8	1.38 1.31
Race and Hispanic Origin				
WhiteBlack	11.3 32.7 28.7	8.1 27.1 24.7	3.2 5.6 4.0	1.40 1.21 1.16

<sup>1</sup>Standard errors for the 1990 and 1991 Current Population Survey poverty rates can be derived from appendices B of Current Population Reports, Series P-60; Number 175 (181), "Poverty in the United States: 1990 (1991)." <sup>2</sup>Persons of Hispanic origin may be of any race.

Characteristic	CPS	SIPP
Age		
Total Under 18 years	0.7 1.2 0.7 0.2	0.5 0.4 0.6 0.4
Sex		
Male Female	0.6 0.8	0.7 0.3
Race and Hispanic Origin		
White Black Hispanic origin <sup>1</sup>	0.6 0.8 0.6	0.6 0.1 3.5

# Table D-4. Comparison of 1990 to 1991 Year-to-Year Percentage Point Changes in Poverty Rates Between CPS and SIPP

<sup>1</sup>Persons of Hispanic origin may be of any race.

# Appendix E. Supplementary Tables: 1987 and 1988

## Table E-1. Average Monthly Poverty, by Selected Characteristics: 1987 and 1988

[Numbers in thousands]

		1987		1988				
Characteristic		Poor			Poor			
	Total	Number	Percent	Total	Number	Percent		
All persons	239,784	31,980	13.3	242,187	30,524	12.6		
Race and Hispanic Origin								
White         Not of Hispanic origin <sup>1</sup> Black         Hispanic origin         Not of Hispanic origin	202,888 186,249 29,009 19,025 220,759	21,327 16,806 9,226 5,066 26,914	10.5 9.0 31.8 26.6 12.2	204,970 187,798 29,263 19,629 222,559	20,478 16,119 8,818 4,910 25,614	10.0 8.6 30.1 25.0 11.5		
Age								
Under 18 years 18 to 64 years 65 years and over	63,505 148,099 28,181	12,954 16,239 2,787	20.4 11.0 9.9	63,711 149,906 28,571	12,493 15,293 2,738	19.6 10.2 9.6		
Sex								
Male Female	116,569 123,215	14,076 17,904	12.1 14.5	117,840 124,347	13,429 17,095	11.4 13.7		
Educational Attainment (persons 18 years and over)								
Less than 4 years of high school High school graduate, no college 1 or more years of college	42,884 67,043 66,353	9,223 6,207 3,595	21.5 9.3 5.4	42,771 67,358 68,348	8,697 5,858 3,476	20.3 8.7 5.1		
Disability Status (persons 15 to 69 years)								
With a work disability With no work disability	27,096 142,007	5,268 13,631	19.4 9.6	26,262 144,200	4,704 13,115	17.9 9.1		
Residence								
Metropolitan Central city Non-central city Nonmetropolitan	184,173 76,125 108,048 55,611	22,088 13,829 8,259 9,892	12.0 18.2 7.6 17.8	185,663 78,991 106,672 56,524	21,071 12,981 8,090 9,453	11.3 16.4 7.6 16.7		
Region								
Northeast Midwest South West	48,261 60,010 81,186 50,327	5,568 7,252 12,579 6,580	11.5 12.1 15.5 13.1	48,215 61,407 81,314 51,252	5,482 6,943 12,056 6,043	11.4 11.3 14.8 11.8		

### Table E-1. Average Monthly Poverty, by Selected Characteristics: 1987 and 1988-Continued

[Numbers in thousands]

		1987			1988	
Characteristic		Poor			Poor	
	Total	Number	Percent	Total	Number	Percent
Family Status						
In families In families with related children under	207,433	25,350	12.2	209,208	24,004	11.5
18 years In married-couple families In married-couple families with related	135,105 167,944	21,940 13,211	16.2 7.9	135,546 169,147	20,999 11,708	15.5 6.9
children under 18 years	107,111	10,803	10.1	107,502	9,654	9.0
no spouse present In families with a female householder, no spouse present, with related	32,805	11,495	35.0	33,562	11,607	34.6
children under 18 years Unrelated individuals In non-family households	24,624 32,352 30,209	10,670 6,630 5,821	43.3 20.5 19.3	24,731 32,979 31,000	10,829 6,520 5,825	43.8 19.8 18.8
Employment and Labor Force Status (persons 18 years and over)						
Employed full-time Employed part-time Unemployed Not in labor force	92,066 20,196 5,750 58,267	3,390 2,228 2,538 10,870	3.7 11.0 44.1 18.7	94,612 20,687 4,850 58,327	3,189 2,284 2,008 10,550	3.4 11.0 41.4 18.1
Marital Status (persons 18 years and over)						
Married Separated, divorced, or widowed Never married	105,957 32,376 37,947	7,171 6,508 5,347	6.8 20.1 14.1	106,404 32,779 39,294	6,317 6,287 5,427	5.9 19.2 13.8
Family Size						
1 person (unrelated individual)2 persons3 persons4 persons5 persons6 or more persons	32,350 53,399 47,005 56,808 30,142 20,080	6,629 4,796 5,205 5,783 4,087 5,480	20.5 9.0 11.1 10.2 13.6 27.3	32,979 52,980 48,712 56,379 30,186 20,950	6,520 4,367 4,866 5,401 3,755 5,614	19.8 8.2 10.0 9.6 12.4 26.8
Access to Health Insurance						
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance	207,409 182,892 30,207 17,474 32,375	21,256 8,468 3,198 12,071 10,724	10.2 4.6 10.6 69.1 33.1	211,496 188,116 30,711 17,502 30,691	20,594 8,168 3,201 11,875 9,930	9.7 4.3 10.4 67.8 32.4
Receipt of Public Assistance						
Received public assistance <sup>2</sup> Did not receive public assistance	27,412 212,372	17,354 14,625	63.3 6.9	27,027 215,161	16,979 13,545	62.8 6.3

<sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

### Table E-2. Persons Poor 2 or More Months, by Selected Characteristics: 1987 and 1988

[Numbers in thousands]

		1987 panel			1987			1988	
Characteristic		Persons e over the			Persons e during th			Persons e during th	•
	Total	Number	Percent	Total	Number	Percent	Total	Number	Percent
All persons	230,989	56,868	24.6	234,841	44,811	19.1	237,817	42,936	18.1
Race and Hispanic Origin									
White          Not of Hispanic origin <sup>1</sup> Black          Hispanic origin          Not of Hispanic origin	195,633 180,177 27,807 17,443 213,546	41,079 34,425 13,361 7,434 49,434	21.0 19.1 48.0 42.6 23.1	198,719 182,985 28,413 17,871 216,970	31,298 25,543 11,479 6,442 38,370	15.8 14.0 40.4 36.0 17.7	200,936 184,260 28,952 18,842 218,975	29,553 23,860 11,485 6,354 36,582	14.7 12.9 39.7 33.7 16.7
Age									
Under 18 years 18 to 64 years 65 years and over	63,349 142,966 24,675	21,518 31,308 4,041	34.0 21.9 16.4	63,097 145,063 26,682	17,427 23,952 3,432	27.6 16.5 12.9	63,318 147,192 27,307	16,755 22,646 3,536	26.5 15.4 12.9
Sex									
Male Female	111,506 119,484	25,721 31,147	23.1 26.1	113,523 121,318	19,992 24,820	17.6 20.5	115,536 122,281	19,164 23,772	16.6 19.4
Educational Attainment (persons 18 years and over)									
Less than 4 years of high school High school graduate, no college 1 or more years of college	38,834 64,861 63,945	13,582 13,115 8,653	35.0 20.2 13.5	40,936 66,243 64,566	11,938 9,580 5,866	29.2 14.5 9.1	41,047 66,083 67,369	11,067 9,101 6,014	27.0 13.8 8.9
Disability Status (persons 15 to 69 years)									
With a work disability With no work disability	24,149 139,091	7,915 28,201	32.8 20.3	25,419 140,522	7,047 20,775	27.7 14.8	24,501 143,480	6,253 20,101	25.5 14.0
Residence									
Metropolitan Central city Non-central city Nonmetropolitan	175,188 68,772 106,416 55,801	39,078 20,360 18,718 17,790	22.3 29.6 17.6 31.9	179,100 71,459 107,640 55,742	30,409 17,385 13,024 14,402	17.0 24.3 12.1 25.8	181,276 75,238 106,039 56,540	29,938 17,316 12,622 12,998	16.5 23.0 11.9 23.0
Region									
Northeast Midwest South West	45,181 60,717 77,407 47,684	9,248 13,464 22,061 12,095	20.5 22.2 28.5 25.4	46,833 60,365 79,147 48,497	7,562 10,498 17,402 9,349	16.1 17.4 22.0 19.3	46,501 61,444 80,010 49,862	7,424 9,913 16,860 8,740	16.0 16.1 21.1 17.5
Family Status									
In families In families with related children	202,704	47,703	23.5	205,281	36,831	17.9	206,852	35,006	16.9
under 18 years In married-couple families In married-couple families with	135,081 166,004	39,377 30,241	29.2 18.2	135,189 167,281	30,877 21,666	22.8 13.0	135,619 168,633	29,692 20,089	21.9 11.9
related children under 18 years In families with a female house- holder, no spouse present In families with a female	108,689 31,224	24,002 15,934	22.1 51.0	107,988 32,303	17,226 14,014	16.0 43.4	108,639 32,555	16,379 13,986	15.1 43.0
householder, no spouse present, with related children under 18 years Unrelated individuals In non-family households	23,635 28,285 26,760	14,270 9,164 8,445	60.4 32.4 31.6	24,396 29,560 27,851	12,789 7,980 7,278	52.4 27.0 26.1	24,036 30,965 29,249	12,559 7,930 7,242	52.3 25.6 24.8

#### Table E-2. Persons Poor 2 or More Months, by Selected Characteristics: 1987 and 1988-Continued [Numbers in thousands]

		1987 panel		1987				1988	
Characteristic		Persons e over the			Persons e during th			Persons e during t	
	Total	Number	Percent	Total	Number	Percent	Total	Number	Percent
Employment and Labor Force Status (persons 18 years and over)									
Employed full-time Employed part-time Unemployed Not in labor force	88,470 19,896 6,732 52,543	11,926 4,952 3,953 14,519	13.5 24.9 58.7 27.6	88,671 20,465 7,107 55,501	7,488 3,687 3,633 12,577	8.4 18.0 51.1 22.7	91,937 20,901 5,321 56,340	7,176 3,559 2,556 12,890	7.8 17.0 48.0 22.9
Marital Status (persons 18 years and over)									
Married Separated, divorced, or widowed Never married	104,695 28,890 34,056	16,664 9,819 8,866	15.9 34.0 26.0	105,935 30,441 35,369	12,003 8,523 6,858	11.3 28.0 19.4	106,054 30,933 37,511	10,674 8,004 7,504	10.1 25.9 20.0
Family Size									
1 person (unrelated individual)2 persons3 persons4 persons5 persons6 or more persons	28,285 51,329 46,445 55,646 29,320 19,964	9,164 9,209 10,551 11,284 7,620 9,038	32.4 17.9 22.7 20.3 26.0 45.3	29,560 52,640 46,967 56,199 29,602 19,873	7,980 7,100 8,193 8,140 6,063 7,335	27.0 13.5 17.4 14.5 20.5 36.9	30,965 52,324 48,443 55,850 30,407 19,827	7,930 6,686 7,086 7,911 6,068 7,254	25.6 12.8 14.6 14.2 20.0 36.6
Access to Health Insurance									
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance	201,175 177,841 26,269 16,644 29,814	40,154 25,147 4,478 13,597 16,714	20.0 14.1 17.0 81.7 56.1	204,064 179,801 28,298 17,297 30,778	30,977 16,424 3,855 13,469 13,834	15.2 9.1 13.6 77.9 44.9	208,391 185,503 29,313 17,126 29,426	29,110 15,515 4,015 13,003 13,826	14.0 8.4 13.7 75.9 47.0
Receipt of Public Assistance									
Received public assistance <sup>2</sup> Did not receive public assistance	27,140 203,850	21,130 35,738	77.9 17.5	27,803 207,038	20,365 24,446	73.2 11.8	26,565 211,252	19,333 23,603	72.8 11.2

<sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

### Table E-3. Persons Poor Each Month of 1987 and 1988, by Selected Characteristics

[Numbers in thousands]

Ohan da isti		Persons poor entire 24 months			
Characteristic	Total	Number	Percent		
All persons	231,363	10,162	4.4		
Race and Hispanic Origin					
White         Not of Hispanic origin <sup>1</sup> Black         Hispanic origin         Not of Hispanic origin	195,936 180,480 27,862 17,443 213,920	5,544 3,848 4,175 1,854 8,308	2.8 2.1 15.0 10.6 3.9		
Age					
Under 18 years	62,899 143,377 25,086	4,799 3,989 1,374	7.6 2.8 5.5		
Sex					
Male	111,742 119,621	4,076 6,087	3.6 5.1		
Educational Attainment (persons 18 years and over)					
Less than 4 years of high school High school graduate, no college 1 or more years of college	39,309 65,101 64,055	3,504 1,399 460	8.9 2.1 0.7		
Disability Status (persons 15 to 69 years)					
With a work disability.         With no work disability.	24,294 139,510	1,768 3,159	7.3 2.3		
Residence					
Metropolitan	175,508 68,923 106,585 55,855	6,936 4,767 2,169 3,226	4.0 6.9 2.0 5.8		
Region					
Northeast Midwest South West	45,242 60,793 77,573 47,756	1,792 2,205 4,668 1,496	4.0 3.6 6.0 3.1		
Family Status					
In families In families with related children under 18 years In married-couple families In married-couple families with related children under 18 years In families with a female householder, no spouse present In families with a female householder, no spouse present, with related children under 18 years	202,930 134,746 166,214 108,360 31,240 23,629	7,975 7,403 2,976 2,472 4,872 4,837	3.9 5.5 1.8 2.3 15.6 20.5		
Unrelated individuals In non-family households	28,433 26,908	2,187 1,985	7.7 7.4		
Employment and Labor Force Status (persons 18 years and over)					
Employed full-time Employed part-time Unemployed Not in labor force	88,175 20,231 6,944 53,114	302 380 666 4,015	0.3 1.9 9.6 7.6		

#### Table E-3. Persons Poor Each Month of 1987 and 1988, by Selected Characteristics-Continued

[Numbers in thousands]

Characteristic		Persons poor entire 24 m		
Characteristic	Total	Number	Percent	
Marital Status (person 18 years and over) Married Separated, divorced, or widowed Never married	104,910 28,982 34,571	1,598 2,311 1,455	1.5 8.0 4.2	
Family Size				
1 person (unrelated individual) 2 persons 3 persons 4 persons 5 persons 6 or more persons	51,464 46,495 55,666	2,187 1,414 1,423 1,152 1,354 2,631	7.7 2.7 3.1 2.1 4.6 13.2	
Access to Health Insurance				
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance.	178,355 26,514 16,739	8,083 1,319 1,524 6,382 2,079	4.0 0.7 5.7 38.1 7.0	
Receipt of Public Assistance				
Received public assistance <sup>2</sup> Did not receive public assistance	27,344 204,019	8,225 1,938	30.1 0.9	

<sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

# Table E-4. Spells of Poverty for Persons Who Became Poor During the 1987 SIPP Panel, by Selected Characteristics

[Numbers in thousands]

		Per- centage of spells	entage Sur			rvival rates of poverty spells after-				
Characteristic	Total spells	of spells right- cen- sored	1 month	4 months	8 months	12 months	16 months	20 months	24 months	Median spell duration
All persons	51,071	27.8	1.0000	0.4969	0.2980	0.2080	0.1658	0.1368	0.0920	4.0
Race and Hispanic Origin										
White          Not of Hispanic origin <sup>1</sup> Black          Hispanic origin          Not of Hispanic origin	38,836 33,747 10,209 5,831 45,239	26.4 26.0 33.4 29.4 27.6	1.0000 1.0000 1.0000 1.0000 1.0000	0.4844 0.4692 0.5522 0.5527 0.4897	0.2798 0.2711 0.3774 0.3370 0.2929	0.1913 0.1806 0.2706 0.2696 0.1995	0.1454 0.1382 0.2413 0.2104 0.1599	0.1112 0.1097 0.2352 (B) 0.1358	(B) (B) (B) (X) 0.0923	3.9 3.8 5.3 5.4 3.9
Age										
Under 18 years 18 to 64 years 65 years and over	16,728 31,336 3,007	29.7 25.6 39.6	1.0000 1.0000 1.0000	0.5279 0.4725 0.5780	0.3304 0.2688 0.4155	0.2388 0.1802 0.3209	0.1907 0.1408 0.2854	0.1482 0.1155 0.2854	(B) (B) (B)	4.6 3.9 6.6
Sex										
Male Female	24,222 26,848	26.1 29.3	1.0000 1.0000	0.4672 0.5236	0.2708 0.3223	0.1912 0.2230	0.1559 0.1746	0.1264 0.1460	(B) (B)	3.8 4.5
Educational Attainment (persons 18 years and over)										
Less than 4 years of high school High school graduate, no college 1 or more years of college	10,919 13,558 9,865	32.3 26.1 21.9	1.0000 1.0000 1.0000	0.5533 0.4683 0.4206	0.3747 0.2657 0.1988	0.2817 0.1629 0.1311	0.2380 0.1117 0.1104	0.2023 0.0984 (B)	(B) (B) (B)	5.4 3.8 3.6
Disability Status (persons 15 to 69 years)										
With a work disability	6,464 28,598	31.7 25.1	1.0000 1.0000	0.5354 0.4652	0.3488 0.2564	0.2498 0.1728	0.2221 0.1315	0.1853 0.1112	(B) (B)	5.0 3.8
Residence										
Metropolitan Central city Non-central city Nonmetropolitan	35,898 18,048 17,851 15,172	25.9 27.2 24.6 32.3	1.0000 1.0000 1.0000 1.0000	0.4803 0.4745 0.4864 0.5371	0.2770 0.2797 0.2743 0.3492	0.1871 0.2058 0.1678 0.2587	0.1490 0.1757 0.1213 0.2067	0.1257 0.1563 0.0933 0.1643	(B) (B) (B) (B)	3.9 3.9 3.9 4.9
Region										
Northeast Midwest South West	8,051 12,863 18,501 11,656	28.7 28.1 29.9 23.4	1.0000 1.0000 1.0000 1.0000	0.4826 0.4684 0.5542 0.4471	0.3381 0.2960 0.3205 0.2366	0.2324 0.2128 0.2179 0.1697	0.1764 0.1667 0.1839 0.1282	0.1534 0.1305 0.1611 0.0910	(B) (B) (B) (B)	3.9 3.8 5.1 3.7
Family Status										
In families In families with related children	42,215	27.2	1.0000	0.4920	0.2962	0.2040	0.1622	0.1313	(B)	4.0
under 18 years In married-couple families In married-couple families with	34,157 29,125	27.8 23.1	1.0000 1.0000	0.4998 0.4347	0.3027 0.2509	0.2116 0.1654	0.1716 0.1330	0.1376 0.0987	(B) (B)	4.0 3.7
related children under 18 years In families with a female house-	23,265	23.2	1.0000	0.4354	0.2472	0.1627	0.1330	0.0969	(B)	3.7
holder, no spouse present In families with a female house- holder, no spouse present, with	11,370	38.3	1.0000	0.6504	0.4257	0.3163	0.2437	0.2246	(B)	6.6
related children under 18 years Unrelated individuals	9,594 8,856 8,315	39.6 30.5 31.4	1.0000 1.0000 1.0000	0.6627 0.5204 0.5272	0.4486 0.3065 0.3104	0.3401 0.2275 0.2278	0.2696 0.1833 0.1931	0.2456 0.1622 0.1701	(B) (B) (B)	6.9 4.3 4.5

# Table E-4. Spells of Poverty for Persons Who Became Poor During the 1987 SIPP Panel, by Selected Characteristics—Continued

[Numbers in thousands]

		Per- centage of spells	Survival rates of poverty spells after-							
Characteristic	Total spells	right- cen- sored	1 month	4 months	8 months	12 months	16 months	20 months	24 months	Median spell duration
Employment and Labor Force Status (persons 18 years and over)										
Employed full-time Employed part-time Unemployed Not in labor force	11,348 5,513 4,144 13,337	22.2 25.9 25.5 31.6	1.0000 1.0000 1.0000 1.0000	0.4254 0.4743 0.5423 0.5137	0.2195 0.2736 0.3139 0.3267	0.1280 0.1715 0.2209 0.2450	0.1004 0.1149 0.1496 0.2155	(B) (B) 0.1452 0.1916	(B) (B) (B) (B)	3.6 3.9 4.8 4.3
Marital Status (persons 18 years and over)										
Married Separated, divorced, or widowed Never married	17,203 8,251 8,889	22.8 33.1 28.8	1.0000 1.0000 1.0000	0.4316 0.5798 0.4872	0.2416 0.3711 0.2770	0.1570 0.2635 0.1965	0.1269 0.2009 0.1613	0.0967 0.1839 0.1497	(B) (B) (B)	3.7 5.3 3.9
Family Size										
1 person (unrelated individual)2 persons3 persons4 persons5 persons6 or more persons	8,856 8,539 8,430 11,024 7,379 6,842	30.5 29.1 25.5 25.8 26.3 30.3	1.0000 1.0000 1.0000 1.0000 1.0000 1.0000	0.5204 0.5454 0.5210 0.4296 0.4549 0.5281	0.3065 0.3350 0.3229 0.2367 0.2566 0.3509	0.2275 0.2206 0.1767 0.1684 0.1976 0.2863	0.1833 0.1680 0.1373 0.1435 0.1858 0.1901	0.1622 0.1445 0.1303 (B) 0.1258 (B)	(B) (B) (X) (X) (B) (X)	4.3 5.1 4.4 3.6 3.8 5.3
Access to Health Insurance										
Covered by health insurance Private insurance Medicare Medicaid Not covered by health insurance	30,968 23,993 3,449 6,247 20,103	27.9 22.6 38.0 50.7 27.5	1.0000 1.0000 1.0000 1.0000 1.0000	0.4722 0.4016 0.5743 0.7499 0.5355	0.2949 0.2147 0.3993 0.5978 0.3027	0.2189 0.1402 0.3077 0.5246 0.1910	0.1757 0.1140 0.2715 0.4214 0.1507	0.1527 0.1021 0.2606 0.3458 0.1141	(B) (B) (B) (B)	3.9 3.5 6.1 13.5 4.5
Receipt of Public Assistance										
Received public assistance <sup>2</sup>	11,406 39,664	43.1 23.4	1.0000 1.0000	0.6923 0.4397	0.5273 0.2273	0.4363 0.1365	0.3613 0.1044	0.3038 0.0850	(B) (B)	9.0 3.7

B Base less than 200,000. X Not applicable. <sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.

### Table E-5. Transitions Into and Out of Poverty, by Selected Characteristics: 1987 to 1988

[Numbers in thousands]

Deverte status in 1007		Poverty status in 1988		
Poverty status in 1987	Total	Poor	Nonpoor	
All persons				
Total Poor Nonpoor	230,989 24,922 206,068	23,144 18,520 4,624	207,846 6,402 201,444	
Race and Hispanic Origin				
White Total Poor Nonpoor	195,633 15,363 180,270	14,194 10,747 3,447	181,439 4,616 176,823	
Black Total Poor Nonpoor	27,807 8,402 19,405	8,009 6,973 1,036	19,798 1,429 18,369	
Hispanic origin <sup>1</sup> Total Poor Nonpoor	17,443 3,982 13,461	3,812 3,260 551	13,632 722 12,910	
Age				
Under 18 Total Poor Nonpoor	59,571 10,544 49,028	9,763 8,133 1,630	49,808 2,411 47,398	
18 to 64 Total	144,791 12,007 132,784	11,073 8,398 2,675	133,717 3,608 130,109	
65 and over Total Poor Nonpoor	26,627 2,371 24,256	2,307 1,988 319	24,320 383 23,937	
Sex				
Male Total Poor Nonpoor	111,506 10,645 100,860	9,779 7,791 1,989	101,726 2,855 98,872	
Female Total	119,484 14,276 105,207	13,364 10,729 2,635	106,119 3,547 102,572	
Educational Attainment (persons 18 years and over)				
Less than 4 years of high school Total Poor Nonpoor	39,542 7,740 31,803	7,332 6,262 1,070	32,210 1,477 30,733	
High school graduate, no college Total Poor Nonpoor	58,008 3,914 54,095	3,762 2,609 1,153	54,246 1,305 52,942	
1 or more years of college Total Poor Nonpoor	73,868 2,725 71,143	2,287 1,515 771	71,581 1,210 70,372	

### Table E-5. Transitions Into and Out of Poverty, by Selected Characteristics: 1987 to 1988-Continued

[Numbers in thousands]

Deverte status in 1007		Poverty status in 1988			
Poverty status in 1987	Total	Poor	Nonpoor		
Region					
Northeast Total Poor Nonpoor	45,181 3,825 41,356	4,051 3,134 917	41,130 690 40,439		
Midwest Total	60,717 5,765 54,953	5,160 4,004 1,156	55,557 1,761 53,796		
South Total Poor Nonpoor	77,407 10,562 66,845	9,828 8,177 1,650	67,579 2,384 65,195		
West Total Poor Nonpoor	47,684 4,770 42,914	4,105 3,204 901	43,580 1,566 42,013		
Family Status					
In married-couple families both years Total Poor Nonpoor	161,148 9,586 151,562	8,605 6,613 1,992	152,543 2,973 149,570		
In other family types both years Total Poor Nonpoor	32,377 9,391 22,986	8,985 7,642 1,343	23,392 1,749 21,643		
Unrelated individual both years Total Poor Nonpoor	25,738 4,392 21,346	4,148 3,496 652	21,590 896 20,694		
Work Experience (persons 18 years and over)					
Worked year-round, full-time both years Total Poor Nonpoor	66,178 881 65,298	753 459 294	65,425 422 65,004		
Worked, not year-round, full-time both years Total Poor Nonpoor	32,940 3,208 29,733	3,122 2,028 1,093	29,818 1,179 28,639		
Did not work either year Total Poor Nonpoor	42,409 7,227 35,182	6,967 6,096 870	35,443 1,131 34,311		
Receipt of Public Assistance					
Received public assistance both years <sup>2</sup> Total Poor Nonpoor	24,897 16,387 8,509	15,513 14,040 1,473	9,383 2,347 7,037		
Did not receive public assistance either year Total Poor Nonpoor	194,934 6,209 188,725	5,620 3,321 2,299	189,314 2,888 186,426		

<sup>1</sup>Persons of Hispanic origin may be of any race. <sup>2</sup>Public assistance programs include AFDC, General Assistance, Supplemental Security Income, food stamps, Medicaid, and housing assistance.