

On the Beat

Community Oriented Policing Services

Spring 2000, No. 15

PRESIDENT CLINTON REQUESTS \$1.3 BILLION FOR COPS PROGRAM

n February 7, 2000, President Clinton unveiled the Administration's request for the FY 2001 budget. The budget includes a request of \$1.3 billion for the COPS program to add officers to the beat, enhance crime – fighting technology and support crime prevention initiatives. This represents the first step in the Administration's 21st Century Policing Initiative.

"We have made great inroads in the fight against crime, bringing our nation's crime rate to the lowest point in more than a generation," said President Clinton, "but we must not relent until we are the safest large country in the world. We must continue to invest in our local law enforcement and fund the vital COPS program." The 21st Century Policing Initiative was first introduced by President Clinton and Vice President Gore on January 14, 1999, as a continuing effort to promote public safety in America. The President's FY 2001 budget requests funding for up to an additional 7,000 officers, the latest crime fighting technologies and innovative crime prevention initiatives.

The request includes:

- \$420 million to add law enforcement officers to our streets and schools;
- \$350 million for crime fighting technology;
- \$200 million to hire community prosecutors;



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- \$135 million for crime prevention initiatives;
- \$55 million to address school safety; and
- \$45 million to enhance law enforcement in Indian Country.

Congress is reviewing and holding hearings on the President's request. A final budget for FY 2001 is expected to be approved and signed by the President in September 2000.

THOMAS FRAZIER LEADS COPS INTO THE 21st CENTURY COPS Program Welcomes the Former Baltimore City Police Commissioner



Thomas C. Frazier was appointed Director of the Office of Community Oriented Policing Services (COPS) on September 24, 1999 by President Clinton. Director Frazier had served as the Commissioner of the Baltimore Police Depart-

ment from 1994 to 1999. Prior to coming to Baltimore, he was a member of the San Jose, California Police Department from 1967 to 1994. Frazier rose through the ranks, commanding every Bureau of Field Operations. He was instrumental in the design and implementation of community oriented policing in the City of San Jose and understands broad-based community needs in developing police-community partnerships. "As the COPS program Director, I intend to build on the tremendous success achieved by both Mary Lou Leary and Joseph Brann," said Director Frazier. "The COPS program is continuing to provide much-needed assistance to local law enforcement agencies in their fight against crime by utilizing innovative strategies, 21st century technology, and building important partnerships with the community."

Director Frazier holds a Master of Science degree in Administration of Criminal Justice and a Bachelor of Arts degree in Social Sciences, both from the California State University, San Jose.

He has served in U.S. Army Intelligence and during the Vietnam War was awarded the Bronze Star, Air Medal, and the Combat Infantryman's Badge. He has also served as a member of the Board of Directors for the following organizations:

- Police Executive Research Forum
- Milton S. Eisenhower Foundation (Trustee)
- Baltimore Area Council of the Boy Scouts of America (Vice President of Exploring)
- Maryland Special Olympics
- Co-Chairman for the Maryland Council on Criminal and Juvenile Crime
- The Baltimore Advisory Council on Tourism, Entertainment, and Culture

Director Frazier has written numerous articles on leadership for the International Association of Chiefs of Police monthly publication, Police Chief Magazine.

Director's Column

fter 33 years of service in American law enforcement (the past six as the Commissioner of the Baltimore Police Department), I have seen first hand the tremendous impact that the COPS program is having on policing in America. The

program has been a significant benefit to both the communities I have personally served, as well as those of my closest colleagues: police chiefs from around the country.



I have spent my career working shoulder to shoulder with chiefs from our nation's biggest cities and smallest towns, addressing their most pressing public safety needs. Being a part of the COPS Office has only confirmed what I already know: community policing and the COPS program are making a very real difference in the neighborhoods we call home.

I've learned about officers like Holly Johnson of El Paso, Texas. Johnson walks a beat in a low income community whose residents must contend with decaying apartment complexes that are home to drugs and violence. The residents of those complexes know that Officer Johnson is there to help, and together they are ridding that community of the crime that plagues it. Officer Johnson's story is not uncommon; thousands of COPS funded officers just like her are on the streets of our hometowns each day.

As Director of the COPS program, I intend to build and expand our initiatives. Our FY 2001 budget request asks for \$422 million to add up to 7,000 officers to the beat and purchase much needed technology and an additional \$200 million to hire community prosecutors. These much needed prosecutors will compliment law enforcement's capabilities to fight and prevent crime.

Our budget includes \$350 million toward innovative technologies. Police departments will be able to enhance interagency information networks, technology centers, ballistics testing, DNA research and backlog reduction, crime lab enhancement, as well as crime mapping and analysis.

Our COPS in Schools grants have been instrumental in allowing officers to mentor our children and provide a safe learning environment in our schools. To build on this success, we are asking for \$135 million for crime prevention and programs to enhance safety in our nation's schools.

Officers face tough, life threatening decisions every day. The COPS program and police departments understand this better than anyone else. The COPS program is committed to developing training to help officers perform their duties in this difficult environment.

We are committed to enhancing our efforts in integrity and diversity training with the help and advice of law enforcement practitioners. Our budget request includes \$20 million to develop and deliver additional curriculum and training.

There is much to look forward to in our future, as we build on a successful past. I would like to take this opportunity to thank Mary Lou Leary for her role in our success, serving as Acting Director of the COPS Office during our transition. I wish her much success in her new appointment as the Acting Assistant Attorney General for the Office of Justice Programs.

Community policing works. I know it, you know it, and communities throughout this country know it. We can continue to fight and help reduce crime by renewing our commitment to public safety. I look forward to serving you in the coming years and continuing the legacy of this very important initiative.

– Thomas C. Frazier, Director



cops Appropriations

Policing Initiative, which is designed to continue the COPS program and to help meet the most pressing needs of local law enforcement.

Under the 21st Century Policing Initiative, COPS would be extended an additional five years to fund up to 50,000 additional officers. The Initiative provides \$422 million for hiring officers, increases the funds available for training and technical assistance, provides \$200 million for community prosecutors and invests \$350 million toward technology for America's law enforcement. This initiative quickly gained the support of every major law enforcement organization and the U.S. Conference of Mayors.

Two bills were introduced in Congress to reauthorize the COPS program: HR 3144 (Weiner - NY) and S 1760 (Biden - DE). Both bills are currently pending before their respective Judiciary Committee's.

The House and Senate Appropriation Committees are currently considering COPS funding for fiscal year 2001. President Clinton requested \$1.3 billion for COPS, which includes funding for new officers, technology, training, prevention programs, and community prosecutors. Congress is expected to vote on this funding request this summer.

"There has not been a **Single law passed** or **organization established** that has helped law enforcement **as much as the COPS program.**"

- Police Chief Stanley L. Knee, Austin, Texas

RCPI Success Stories - Strengthening Partnerships to Combat and Prevent Crime

The Regional Community Policing Institutes were created from grants awarded by the COPS Program. The mission of the institutes is to facilitate understanding of and commitment to the community policing philosophy, community members, and local government officials through training and seminars.

Every institute has accounts of how their constituents are utilizing the community policing strategy to fight crime and prevent violence in their neighborhoods. From Maine to California, the institutes are committed to assisting cities and towns to meet their goal of a crime free and safe environment. The Florida and Missouri RCPI's told the COPS Office about two such success stories. The first story is about using technology to teach violence prevention to school age children and the second about a community's strug-

gle to fight crime as a result of increased methamphetamine use.



Florida Regional Community Policing Institute (RCPI)

With the outbreak of school violence throughout the country, attention has been focused on the prevention of youth violence. In Florida schools alone, there were 13,513 violent acts committed against others, 3,672 weapons related incidents, and 61,801 cases

of fighting during the 1998-99 school year. These statistics highlighted the need for the state of Florida to work at improving relationships between law enforcement and students to prevent school violence.

The Florida RCPI recognized the need to develop preventative measures to address this important issue. They created a CD-ROM entitled "Aftermath: Lessons in School Safety." The interactive program simulates situations such as dealing with alcohol, drugs, suicide and fighting at school. Students are presented with these scenarios and then asked how they would react in each situ-



ation. The CD-ROM will be distributed to every middle school within the state of Florida this year with the accompanying curriculum. School Resource Officers will use these tools in tandem to address the very serious problem of school violence.



Regional Community Policing Institute at Missouri Western State College (RCPI)

Thayer, Missouri is a small town that has been overwhelmed by the explosion of methamphetamine. The problem had reached epidemic proportions resulting in property crimes, increased drug use and violence.

Becky Covington, a trainer at the Missouri RCPI, read a newspaper article about Thayer's troubles and called to offer the

Institute's services. The RPCI provided training to the affected stakeholders, and taught them the skills necessary to tackle the community's problems. Training was conducted on community policing, problem solving techniques, and teambuilding.

The community now feels empowered as they undertake their methamphetamine problem. They have applied the SARA model to address the drug problem and hold regular community meetings with local government, law enforcement, and the

highway patrol to strategize and assess the progress of their problem solving efforts. The relationship between community members and local law enforcement has markedly improved. The results have been so positive that the highway patrol now wants to set up similar programs with the aid of the RCPI in neighboring towns and cities.

For more information on these and other Regional Community Policing Institutes, please call the Training and Technical Assistance Division at the COPS program at (202) 633-1495 or visit the COPS web site at

http://www.usdoj.gov/cops.



The COPS program wants to hear from you. If your agency has innovative practices or success stories as a result of employing the community policing philosophy, please let us know. Forward any news article, academic study, or department promotional materials to COPS Program, 11th Floor, 1100 Vermont Ave, NW, Washington, DC, 20530. Your agency could be featured in an upcoming issue of "On the Beat" or other COPS program publications.

QUESTIONS & ANSWERS - MODIFICATIONS, RENEWALS AND EXTENSIONS

What if I need to modify my MORE grant award?

All changes to COPS MORE grants must be pre-approved in writting by the COPS program prior to their implementation. A non-budget modification request is one that does not require a change in budget categories or a reduction in funding. Budgetary or Full Time Equivalent (FTE) modification requests will require a change in budget categories, a possible reduction in funding, a change in the overall scope of the project, or a change to the required level of redeployment. Any modification, whether its budget or non-budget, must be submitted in writing to your grant advisor and includes the following information:

- The department's ORI number, grant award number, and the award to be modified
- A short description of the originally awarded items, total project costs, and required level
 of redeployment
- · A description of the proposed change to the awarded items;
- A statement explaining how the change will affect the agency's ability to achieve the required level of redeployment; and
- · Signed by both the law enforcement and government executive.

In the case of a request including a budget or FTE modification, the grantee must additionally submit:

- Detailed budget sheets reflecting the new total project costs resulting from the modification request; and
- A new demonstration of time savings if proposed changes affect the award amount or project objective.

All requests to make changes under your COPS MORE grant must be submitted in writing on official department letterhead. The COPS program will review your request to determine if the proposed change is consistent with the original application submitted and if redeployment will remain the same. Any increases in salary and/or equipment costs must be added to the department's local match.

No. If funding is available, the COPS program may renew MORE Civilian grant awards for up to two additional years. If applied for, funds are disbursed to previously awarded grantees contingent on that the grantee can demonstrate how the COPS MORE funds have resulted in the increase in number of officers re-deployed into community policing. Equipment and technology awards under the COPS MORE program are not eligible for renewal.

Do we automatically receive a grant renewal for our award under the COPS MORE Program?

What if we have not completed the procurement or implementation of our COPS MORE Grant by the expiration date?

A no cost grant extension provides additional time, but no additional

funding, to complete the original one year (12 month) grant period. Grantees should request an extension if more time is needed to fully implement their project for one full year. For example, if the equipment and or technology has not been purchased by the end of the one-year grant period and additional time is needed to draw down funds and fully implement the award-ed equipment.

For civilian employee awards, an extension will allow the grantee to draw down funds for a full 12 month period. Under any circumstances, the total amount of grant reimbursement can not exceed a 12 month period, even though grantees may require extensions to complete the 12 month funding period because of implementation delays. If any additional funds remain after the 12 month funding period as a result of a decrease in equipment costs or a reduction in salary or fringe benefits, a grant modification must be requested to reallocate or de-obligate the excess funds. Grantees may not expend excess grant funds beyond the 12 month funding period.

What if I need an extension on my AHEAD, FAST or UHP grant?

Agencies may request a no-cost grant extension no sooner than two years after the official start date of the award. You may apply for an extension by submitting a letter to your grant advisor outlining the necessity for the extension and how much time is needed to complete the three year cycle. Agencies whose grant is due to expire in the future will receive an Extension Request Worksheet 2-3 months prior to their grant expiration date. A letter will be mailed to your agency with the new award end date once the request is reviewed and approved. Grantees who wish to request a no cost grant extension after the end date of a grant award will be reviewed on a case by case basis. (cont. on page6)

COPS Announces Grant Opportunities for FY 2000

The COPS program will award approximately \$250 million in grants for both the COPS in Schools (CIS) and Universal Hiring Program (UHP) grants and \$37 million in grants for the MORE 2000 grant program this fiscal year. These programs are designed to put more officers on the beat and in our nation's schools. We have already received over 5,000 application requests for the UHP and CIS program with this limited amount of funding.

As a reminder, UHP grants provide funding for departments to hire community policing officers. These officers are assigned to communities and neighborhoods to form community partnerships and foster problem solving activities. UHP grants pay for 75 percent of the total salary and benefits of each entry level officer hired over a three year period, up to a maximum of \$75,000 per officer.

CIS grants support law enforcement's commitment to violence prevention and school safety. CIS funded officers serve as mentors and educators as well as provide a security presence in schools. These grants provide up to \$125,000 to pay for the salary and benefits of each new school resource officer over three years.

COPS MORE 2000 grants will help departments become more efficient by providing funding to hire civilian support staff that will allow officers to spend more time to engage in community policing activities. To be eligible, applications must be postmarked on or before July 14, 2000. Applications that are postmarked prior to June 30, 2000 will be given priority consideration.

CIS and MORE 2000 applications may be obtained and downloaded at www.usdoj.gov/cops or by contacting the U.S. Department of Justice Response Center at 1-800-421-6770. The deadline for CIS grant applications is June 16, 2000. The UHP application deadline has passed and announcements will begin in the coming months.

"The COPS program is committed to safety in our schools and on our streets through our grant opportunities. More officers will add to our goal in helping further reduce our nation's crime rate and to support community efforts to provide a safe learning environment for America's children."

- Thomas C. Frazier, Director COPS Program

COPS CELEBRATES ITS FIFTH ANNIVERSARY, TOP COPS HONORED

n October 21, 1999, President Clinton honored recipients of the National Association of Police Organizations' (NAPO) Top Cops award in a Rose Garden ceremony at the White House. The Top Cops awards pay tribute to law

enforcement officers from around the country for their exceptional service during the previous year. The honorees are nominated by their fellow law enforcement officers and are chosen from hundreds of entries.

"I look forward to this day every year, to honor the people who are standing behind me," said President Clinton. "They honor us every day just by going to work. And they, I am sure, would be the first to tell you that even though they have done really magnificent things deserving of the honor of America's Top Cops, that they really stand in the shoes of thousands, indeed, tens of thousands of others who do the right thing day in and day out to make America a safer place."

The President also took the opportunity to commemorate the fifth anniversary of the COPS program and urged Congress to continue this successful initiative. With the assistance of the COPS program, law enforcement agencies have driven the crime rate down for a record eighth consecutive year. "They (law enforcement) said, if you will give us the tools, the American people will make our streets safer and we will do our part," commented President Clinton. "Well, five years later, we have already funded over 100,000 police officers, more than we

promised, ahead of time and under budget."

Five of the 32 officers honored by NAPO during the 1999 ceremony were funded and hired as a direct result of the COPS program. They were Officer Andy Azodi, Officer Chris Dunn, and Officer Craig Schofield Hewitt of the Los Angeles Police Department, California; Officer Roy Wedlow, Jr., of the St. Joseph Police Department, Missouri; and Officer Thomas Dolan of the Johnston Police Department, Rhode Island. Each officer displayed service and bravery well beyond the call of duty. Each officer risked their lives to ensure that others would survive.

The COPS program salutes not only these five, but the 32 law enforcement officers who were

recipients of the 1999 Top Cops award and every man and woman who protects our nation's communities each and every day. The officers exemplify the hard work and dedication essential to protecting our nation's streets and neighborhoods. For more information on the Top Cops Awards, visit NAPO's web page at

http://www.napo.org.

MORE TRAINING FOR 2000

COPS Program Offers Training on Tracking Time Savings and Redeployment

The COPS program has developed a curriculum to assist departments in calculation and tracking of time savings and redeployment as required for all COPS MORE grants. The training will be provided by COPS staff at MORE Technical Assistance Mini-Conferences and at Regional Community Policing Institutes (RCPI) around the country.

To date, the COPS program has held miniconferences in Boston, MA, San Diego, CA and Austin, TX with two more scheduled for later this year. The two remaining seminars will be held in Chicago, IL on June 19 - 20 and Washington, DC on July 31 - August 1. Please contact Kathleen Keough of the Institute for Law and Justice, the designated COPS MORE Technical Assistance Mini-Conference provider, for further information about registration at

(703) 684-5300.

In addition to the COPS sponsored training, RCPI's across the country will conduct Redeployment Workshops at various sites. The training is free of charge and interested agencies should contact their respective RCPI for information on registration. The following is a list of planned workshops for this year. Additional workshops will be added and you can obtain the most current list by visiting the COPS MORE web page at www.cops.usdoj.gov or by contacting your grant advisor at



UPCOMING RCPI TRAINING

July

July 10, 2000 Columbia, Missouri

July 12, 2000 Golden, Colorado

> July 18, 2000 Wichita, Kansas

July 20, 2000 Fort Wayne, Indiana

July 25, 2000 Charleston, West Virginia

August

August 8, 2000 Boston, Massachusetts

August 10, 2000 Charlotte, North Carolina

August 15, 2000 Spokane, Washington

> August 17, 2000 Salem, Oregon



"We want to go out to the citizens in town, talk with them and find out what their concerns are," explained Sergeant Steve Ang of the

Ocean City Police Community Department's Oriented Policing (COPS) unit. "We want to know what kinds of problems people are having in their neighborhoods." It is with this philosophy that the COPS unit "set up shop" at a recent opening of a supermarket. Customers were provided with information and pamphlets from safety information about bicycle helmets for children and adults to child safety seats to home burglary and fire protection. "We knew



The Ocean City COPS unit in action.

there would be a lot of curious citizens checking out the new store", said Sergeant Ang. "Our basic concept is to go out to the people."

As a result of Sergeant Ang and the COPS Unit's tireless efforts, the citizens of Ocean City have reveled in the positive impact on their community. Whether it's the COPS unit attending an opening of a new local business or patrolling neighborhoods on their bikes,

the officers are providing a more visible and approachable police presence. "We find that people are much more comfortable approaching an officer on a bicycle than they are when an officer is in a car. There are no physical barriers."

The officers of the COPS unit have also discovered that patrolling city streets and parks on their bikes is an effective crime fighting tool during the busy tourist months of this

ocean side community. "We can patrol the Boardwalk in the summer, and move around on the bikes. We often stop unruly behavior that a patrolman walking or in a car would not see," said Sergeant Ang. "Our presence alone reminds people to be careful, and kids not to get out of control."

"We want to resolve problems and find answers. The problem could be a SMAIL ONE, like trash removal. If we can't solve it, we'll find out who can and help them. It might be a **big one, like crime prevention**. We want to keep the **Community Safe**." — Sergeant Steve Ang, Ocean City Police Department (609) 525-9108

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What if I need to modify my AHEAD, FAST or UHP award?

Agencies who wish to modify their AHEAD, FAST or UHP award must receive written approval by the COPS program prior to implementing the proposed change. Modifications may not be used to increase the award amount, but may be requested for:

- Decreases in the number of officers that will be hired under a COPS AHEAD, FAST or UHP grant
- · Changing full-time awarded positions to part-time positions or vice versa.
- Salary and benefits modifications; or
- Major programmatic changes

All modification requests should be submitted on department letterhead and include the following:

- · The department's ORI, Grant Award Number and the amount to be modified
- A short description of the original award and total project costs
- A description of the proposed changes including new budget worksheets reflecting salary and fringe benefits changes; and
- · Signatures by both the law enforcement and government executives

A modified award will be mailed to your agency with any changes that you have requested once the modification is reviewed and approved by the COPS program.

Please contact your grant advisor if you have any further questions about modifications, renewals or extensions at 1-800-421-6770.

COPS PROGRAM AWARDS OVER \$80 MILLION IN GRANTS *ADDING MORE THAN 700 OFFICERS TO AMERICA'S STREETS*

he COPS program announced funding in March to departments for both the COPS in Schools (CIS) and Universal Hiring Program (UHP) grants. Combined, these two awards amount to over \$80 million to hire 738 community policing and school resource officers nationwide.

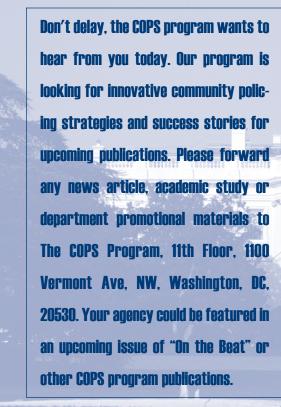
The COPS program has awarded more than 104,000 officers since 1994. But cities and towns across the country are demanding even more. Our office has received over 5,000 application requests this fiscal year alone. The message departments are sending is ringing loud and clear: the communities they serve still need more officers patrolling their streets and schools.

On March 2, 2000, the COPS program announced over \$20 million in UHP grants to add 285 community policing officers to the beat. All said, 101 communities in 34 states and two territories received grants. These new officers will build on the success achieved by their predecessors in fighting crime through community based problem solving partnerships. The latest round of CIS grants were announced by President Clinton during his April 15, 2000 radio address. Over \$61 million was awarded to more than 200 communities. This equates to over 400 new school resources officers to mentor and protect our nation's students. To date, the CIS initiative has funded over 2,600 officers.

"The vast majority of our schools are safe places for our kids to learn. But any violent incident is one too many," said President Clinton during his radio address. "These initiatives help to hire and train school resource officers to be a real part of kids' daily lives – using the community policing strategies that have made neighborhoods safer all over America."

As a reminder, the COPS program has limited funding for both UHP and CIS grant programs and the June deadlines are fast approaching. For more information or application requests, please visit the COPS Internet site at www.usdoj.gov/cops or call the U.S. Department of Justice Response center at

(800) 421-6770.





<u>cops Calendar</u>

June 17-21, 2000	National Sheriffs' Association (NSA) 2000 Annual Conference and Exhibition Kansas City, Missouri Contact: (800) 424-7827 or www.sheriffs.org	July 11-13, 2000	Pennsylvania Chiefs of Police Association 2000 Annual Conference Lancaster, Pennsylvania Contact: (717) 236-1059				
June 20-22, 2000	New England Community Police Partnership (NECP2) 8th Annual Community Policing Symposium Manchester, New Hampshire Contact: (603) 641-7070	July 14-18, 2000	National Association of Counties (NACO) 65th Annual Conference and Exhibition Charlotte, North Carolina Contact: (202) 393-6226				
July 9-13, 2000	National Organization of Black Law Enforcement Executives (NOBLE) 24th Annual Training Conference and Exhibition Biloxi, Mississippi Contact: (703) 658-1529	August 22-25, 2000	Hispanic American Police Command Officers Association (HAPCOA) 27th Annual National Training Conference Washington, D.C. Contact: (202) 484-8261				
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COMMUNITY ORIENTED POLICING SERVICES							

U.S. DEPARTMENT OF JUSTICE



For more information or to receive a free copy of this newsletter, write to the COPS Office, Attn: On the Beat, 1100 Vermont Avenue, NW, Washington, DC 20530, or visit our Website at www.usdoj.gov/cops

You can also call the US Department of Justice Response Center at 1.800.421.6770 Within the Washington area, call 202.307.1480

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