1	
2	
3	
4	PUBLIC MEETING SESSION
5	
6	U.S. ARMY CORPS OF ENGINEERS
7	DRAFT LOWER SNAKE RIVER JUVENILE SALMON MIGRATION
8	FEASIBILITY REPORT/ENVIRONMENTAL IMPACT STATEMENT
9	WITH
10	FEDERAL CAUCUS CONSERVATION OF COLUMBIA BASIN FISH
11	"ALL-H PAPER"
12	
13	WESTMARK SHEE ATIKA 330 SEWARD STREET
14	SITKA, ALASKA
15	
16	PUBLIC COMMENT SESSION
17	MARCH 7, 2000
18	5:30 P.M.
19	
20	
21	COURT REPORTER: WILLIAM J. BRIDGES, CM, RMR, CSR
22	
23	BRIDGES & ASSOCIATES CERTIFIED SHORTHAND REPORTERS
24	P. O. BOX 223 PENDLETON, OREGON 97801
25	(541) 276-9491 - (800) 358-2345

Τ	MS. DONNA SILVERBERG: Let me turn to
2	Stan Filler. Everybody with me here? Is this all
3	right? Just take about nine minutes here for these
4	guys and get back to questions and answers then. Get
5	to all your questions and testimony. Thanks.
6	MR. STAN FILLER: Good evening.
7	Members of the Federal Caucus, my name is Stan Filler
8	and I am the Mayor of Sitka.
9	I would like to welcome you to our
10	beautiful community and thank you for the opportunity
11	to offer a few comments about the importance of king
12	salmon fishery.
13	I am aware that you are considering actions
14	to assist the Snake River fall Chinook which have been
15	listed for protection under the Endangered Species
16	Act.
17	I want to give you some sense of how
18	further restricting Alaska fisheries will affect
19	Sitka.
20	When you landed at the airport I hope what
21	you first impression was, besides the beautiful area,

22 is that this is an island. And job opportunities are

- 23 extremely limited when jobs are lost in Sitka.
- 24 Displaced workers just can't go to the classified
- section and go to work.

- In the past the timber industry played a
- 2 much larger role in Sitka, and since the downturn in
- 3 the sector our community has been challenged to
- 4 diversify to continue a strong economic base.
- 5 Tonight we are in a meeting right now doing
- 6 just that.
- 7 I'm very concerned that you are considering
- 8 action which will further limit fishing opportunities
- 9 to Sitka. The community is more dependent than ever
- 10 on taxes, revenue and income that the fishery bring to
- 11 it. Last year 576 Sitkans fished limited entry
- 12 permits, 565 Sitkans bought crew member licenses.
- 13 Commission fisheries as a whole returned \$449,545 in
- 14 total raw fish taxes to Sitka, and an equal amount
- went to the state general fund.
- 16 188 of the limited entry permits were for
- 17 salmon power troll and those trollers grossed over
- 18 three million dollars for their catch. Those earnings
- 19 are distributed throughout the community of Sitka.

20	In addition the power trollers, 120 charter
21	licenses were issued and close to \$400,000 of city
22	sales taxes were paid by the guided anglers.
23	Their charter vessels and clients support
24	the restaurants, fuel docks, merchants. The increased

number of planes allows for more fresh fish harvested

3

1 by the commercial guys to be shipped out so that

2 people like you in the Pacific Northwest can enjoy

3 them and your restaurants.

4 Fishing for king salmon is a major part of

5 Sitka's economy.

25

I would also like to point out that our

economy is your economy as well.

8 Many of the anglers who visit Sitka are

9 residents of Washington and Oregon. About 15 percent

of the power troll permits are held by Pacific

11 Northwest residents. Preserving recreation and

12 commercial king salmon fishing opportunities in Sitka

doesn't just benefit this town. It benefits the

14 entire Pacific Northwest.

The city of Sitka has made substantial

16 investments to foster health of the fishing community. Or harbors are the largest in the state. The harbor 17 staff operates at city expense. There are two major 18 19 and several smaller salmon processing businesses 20 operating here as well as a public cold storage on city property. 21 Recently the city of Sitka contributed 22 23 \$400,000 to the Medue jie Chinook Project in order to 24 increase the number of king salmon return to the Sitka

25

area.

1	Could I get a minute of my friend's time?
2	I know that it is your job to apply
3	protection to the listed stock, but I feel that
4	current restriction on the Chinook catch as agreed to
5	under the Pacific Salmon Treaty will provide increased
6	return to your rivers in future years.
7	This spring 134,000 king salmon returned
8	above the Bonneville Dam. That's the best return you
9	have had since 1977. And a direct result of the new
10	treaty fishing patterns.
11	While your returns are already increasing,
12	we are struggling with the tightest restrictions we

- have ever had on our fisheries.
- 14 Under this new treaty agreement at the last
- 15 year's abundance levels all sports anglers are limited
- 16 to one fish bag limit, and the trollers are fishing at
- 17 extremely reduced levels.
- The Board of Fisheries also adopted a new
- 19 provision which would allow area closure in order to
- 20 keep the guided anglers harvest within limits
- 21 specified by the new treaty and the state allocation
- 22 policy.

- 23 Such a closure would affect Sitka or any
- other community where it was applied, greatly. We are
- 25 facing real hardships and uncertainty in the conduct

2 regulations as they are currently being applied. Any

of our king salmon fisheries under the existing

- 3 more reduction will be very deeply felt.
- 4 In the last ten years southeast trollers
- 5 incomes for Chinooks have dropped 70 percent, from
- 6 12.5 million to 3.7 million.
- 7 When you understand that 400 power troll
- 8 permit holders, over half the trollers that fished in

- 9 the entire southeast region last year deliver here in
 10 Sitka, you can quickly appreciate how the health of
 11 the fishery affects this community.
- I've got a lot more to say, but, if you 12 13 could just imagine southeastern Alaska as part of your 14 own community, because you come from large towns, and 15 I talked to you earlier tonight, and it's no different 16 than being in the University District or something, 17 trying to protect your neighborhood. Because I view southeastern Alaska as a whole region, as just a big 18 19 neighborhood.
- You know, when I try to explain it to my
 friends down south, I say southeastern Alaska is not a
 place, it's a state of mind, because we all protect
 one another up here. And it's very important, and the
 fisheries are very important to everybody in this
 area.

- And I thank you for your time and I hope
 you make the right decision.
- 3 Thank you.
- 4 MS. DONNA SILVERBERG: Thank you very
- 5 much.

- 6 Denton Pierson, if you would like to come
- 7 up, and Ray Nielson, Jr., are you here? Okay.
- 8 You will be up next, Ray.
- 9 MR. DENTON PIERSON: Thank you. My
- 10 name is Denton Pierson. I am a member of the city of
- 11 bureau assembly. However, I am not here as a
- 12 representative of the city or the assembly, because we
- have not voted on this issue.
- 14 But what I can tell you from personal
- 15 experience is that I went to college in Oregon in
- 16 1975.
- 17 We knew about the problem of nitrogen
- 18 super-saturation on the Columbia River stocks 25 years
- 19 ago. And yet here we are, year 2000, and we still
- don't have a solution for it.
- 21 The problem with those fish is essentially
- an Oregon, Washington, and California problem.
- 23 It didn't escape my attention that when the
- tower went down on New Year's Eve out in Eastern
- Oregon, Burbank went dark. This is an Oregon,

- an Oregon, Washington, and California solution. You
- 3 don't need to take it out of the hides of commercial
- fishermen, sports fishermen, and subsistence users
- 5 that have made use of these stocks up here long before
- 6 these damages were ever built.
- 7 So, you should be looking at solutions down
- 8 south, not up here. Don't take it out of the hides of
- 9 our users here.
- Thank you.
- MS. DONNA SILVERBERG: Thank you,
- 12 Denton.
- 13 Ray Nielson. Are there any other elected
- officials in the room that I should know about? Okay.
- 15 MR. RAY NIELSON: Thank you. Welcome
- to Sitka. My name is Ray Nielson, Jr. I am the
- secretary for Alaska Native Brotherhood Camp Number 1.
- 18 I also sit on the A and B Subsistence Committee, Sitka
- 19 tribal of Alaska, customary traditional committee, and
- I hold a subsistence seat on the advisory committee.
- I am a member of the Sitka tribe.
- 22 And to all citizens of Sitka, we are
- 23 designated subsistence users under the federal
- 24 scenario. Native and nonnative alike.
- 25 So I speak for both sides. Because Sitka

is designated rural community. And it is in our best

- 2 interests to support the dam removal.
- 3 Subsistence is putting food on the table.
- 4 Customary, traditional encompasses food, plus our
- 5 practices and our uses. Regardless of which user
- 6 group we are a part of, we want to see that the wild
- 7 stocks of the Snake River continue to thrive.
- 8 When we go fishing, you know, we cannot
- 9 target any particular species. We are out there to
- 10 catch fish, put food on our table.
- 11 The endangered and threatened species both
- 12 are a significant danger to awful us.
- Sooner or later it is going to impact us.
- We are not the problem, whether we are sportsman or
- 15 commercial fishermen.
- 16 Now, this is important to us. We have been
- harvesting, harvesting the fish, taking it home to
- 18 eat.
- 19 Many of our people became commercial
- 20 fishermen.
- 21 Now we urge you to listen to our testimony
- and put it in the books, that we are here, we are not
- the problem, but we would like to be part of the
- 24 solution.
- 25 Thank you.

1	MS. DONNA SILVERBERG: Okay. Thank
2	you, Ray.
3	And thank you to our elected officials for
4	running out on the City Council and coming to join us
5	here tonight.
6	At this point what I'd like to do, I've got
7	a couple of questions here for the Panel.
8	(Questions were asked and answered).
9	MR. PETER ESQUIRE: My name is Pete
10	Esquire, which culture association, General Manager,
11	located here in Sitka.
12	We are a nonprofit salmon enhancement
13	organization that was created about 20 years ago by
14	the commercial salmon fishermen, fishing in northern
15	and southeastern Alaska.
16	For those of you who don't know, every
17	fisherman in this room has supported this organization
18	with 3 percent of their total gross value of your
19	catch for the last 20 years.
20	About 10 to 12 years ago when we, whenever,

you know, the treaty talks began and Alaska fisherman

22	started being called upon to have their catches
23	reduced for various reasons, we thought, up in our
24	Board of Directors, decided that we had better start
25	getting into the act of producing more king salmon as

well as other species of salmon for our fishermen to
continue to catch.

The fishermen in southeast Alaska here

cannot afford for you to even be thinking about the

option of reducing the Chinook catch in southeast

Alaska anymore.

We have virtually invested millions of dollars of every fisherman's money here, building hatcheries, building projects and programs that produce Chinook salmon for us to catch in near terminal zones.

Obviously we can't catch all of the fish that we produce right at the -- right in front of the hatchery doors, but we need to be looking for these routes that these salmon are taking on the way back to the hatchery so that the fishermen can have the opportunity to catch them.

18 If the fishermen of Alaska here in

- 19 southeast are to take another cut in their quota, it
- 20 would virtually leave us no fish available to catch
- 21 while trying to access even the fish that we have
- 22 produced at our expense.
- So I would hope that, now, this is really
- 24 not an option that you take seriously. I may be
- 25 missing something, but it seems to me that there's a

- 1 very common sense way of approaching this. If 80
- 2 percent of the problem of fish survival is, you know,
- down there with the dams, then they should be
- 4 responsible for 80 percent of the solution. Not us up
- 5 here that is, what is that percentage, .02 percent?
- 6 That's our responsibility. And I think we have more
- 7 than fulfilled that here in Alaska.
- 8 Thank you.
- 9 MS. DONNA SILVERBERG: Thank you,
- 10 Pete.
- 11 Steve, is it Refenstuhl?
- 12 MR. STEVE REFENSTUHL: Refenstuhl.
- 13 You wouldn't have done any better if I would have
- 14 printed.

15	MS. DONNA SILVERBERG: Okay. Great.
16	So Steve, you are going to be followed by Steve
17	Ramp, and then followed by Eric Jordan, I believe it
18	is.
19	MR. STEVE REFENSTUHL: My name is
20	Steve Refenstuhl and I am representing an organization
21	out of Astoria, Oregon.
22	We are an organization consisting of
23	Columbia River public fishermen from all five zones.
24	Fish processors and market consumers and the general
25	public.

constant for decades, and all issues surrounding 2 salmon including recovery and stewardship. We take 3 active advocacy roles in legislative and agency 5 fishery deliberations. We are pledged to ensure the continued 6 livelihood of the Columbia River and its responsible 8 use between treaty native nations, recreational 9 fishermen and commercial interests. 10 The current debate regarding how best to recover endangered runs of Snake River salmon stocks 11

Our three fold purpose has remained

12	has galvanized opinions along the entire length of the
13	majestic Columbia. Certainly future impacts to
14	stakeholders in the eastern basin wishes to support
15	fair minded and equitable resolution in the spirit of
16	cooperation and compassion.
17	Our members know all too well the
18	devastating impacts brought about to families and

devastating impacts brought about to families and communities when short-sighted political decisions and broken promises are imposed upon any segment of the river's people.

As we reflect upon the debates that occurred during the public and political process prior to the construction of the four Snake River dams, it is clear that salmon for all remain largely silent.

1	We had accumulated wisdom of the
2	controlling fishery agencies would somehow be able to
3	protect upriver salmon during in-stream migration
4	despite the devastating effect of the dams. We relied
5	upon the opinions that failed to take into account the
6	issues such as thermal degradation, in spite of our
7	knowledge that these animals depend upon very specific

- 8 temperature range to prosper.
- 9 Upon release of the all H documents,
- 10 harvest feature with the equal weight as hydro,
- 11 habitat, and hatchery practices.
- 12 After all, the fishery community, tribal,
- 13 public and private has been so heavily restricted and
- 14 controlled that it should be obvious to the least the
- informed observer that the harvest approach without
- 16 further action in other areas is simply inadequate to
- 17 base the dam induced fish mortality.
- 18 In practical terms, focused on harvest is
- 19 the only H that has been implemented and tested.
- The Tribes know this. The fishery industry
- 21 knows this. The Corps of Engineers and the NMFS would
- 22 be disingenuous to deny the obvious. Salmon for all
- offers its sport to this community will be asked to
- 24 make sacrifice to save salmon through the best option
- 25 that currently exists. That is, breaching the four

1 specified Snake River dams.

- 2 And the common purpose of the healthy
- 3 harvest of all, it is unconscionable to do nothing, or

14

4 to delay implementation of the best available strategy

- 5 to return upriver salmon to sustainable levels.
- 6 We will support programs at public expense
- 7 to mitigate impact on the people of the eastern basin
- 8 caused by the dam breaching.
- 9 Thank you very much.
- 10 MS. DONNA SILVERBERG: Thank you
- 11 very much, Steve.
- 12 Steve Ramp, followed by Eric Jordan,
- followed by Bill Paden.
- MR. STEVE Ramp: Good evening. My
- name is Steve Ramp and I'm here to talk about the
- 16 federal Caucus All-H paper.
- 17 I'm not here representing commercial
- 18 trollers and I don't represent a charter organization.
- 19 I'm just a Sitka resident who enjoys going out and
- 20 sport fishing for kings with my friends and family.
- I counted six times this evening that the
- 22 panel stated there were no proposals on the table for
- 23 harvest reductions in southeast Alaska.
- 24 I counted another six times that the panel
- 25 stated that harvest reductions in southeast Alaska are

- one of the options that you are considering in your
- 2 study.
- 3 Let's not mince our words, whether it's an
- 4 official proposal or an item under consideration.
- If you weren't considering harvest
- 6 reductions here, you wouldn't be here getting our
- 7 comment.
- 8 It's the dams on the river that are killing
- 9 the salmon.
- 10 Alaskans have paid more than their share of
- 11 dues over the years for these fish.
- 12 And I'd like to share an analogy for you to
- 13 ponder. Let's imagine if you had a blocked artery in
- 14 your heart that was making it difficult for blood to
- 15 travel upstream to your brain. You go to two
- 16 different doctors for opinions on how to fix your
- 17 medical problem.
- 18 The first says to fix the problem, you must
- 19 operate on your heart and remove the blockage in the
- artery.
- 21 The second one says that since your blood
- 22 travels all over your body and a few of your blood
- 23 cells do get stuck in your little toe, he wants to fix
- your problem by cutting off that toe.
- 25 Which doctor do you want operating on you?

1	Thank you.
2	MS. DONNA SILVERBERG: Thank you,
3	Steve.
4	Eric Jordan, followed by Bill Patton,
5	followed by Deborah Lyons. Eric? Oh. I'm sorry.
6	MR. ERIC JORDAN: My name is Eric
7	Jordan. And I really want to thank you for coming,
8	and I really appreciate the exceptional ties that you
9	have there.
10	First I'm a life-long Alaska resident. I
11	have a resolution from a group I work for I'd like to
12	read real quick and then make a couple personal
13	comments.
14	A resolution supporting partial removal of
15	the four Lower Snake River dams.
16	Whereas the mission of the Alaska Marine
17	Conservation Council is to protect the health and
18	diversity of our marine ecosystem;
19	and whereas habitat is a primary objective
20	of the Alaska Marine Conservation Council,
21	and whereas the Snake River salmon habitat
22	is a crucial part of the Chinook salmon,

and whereas since 1981 Chinook salmon

harvest in southeast Alaska has been reduced to

1	by dams on the Columbia and Snake Rivers,
2	and whereas scientific data indicates
3	southeast Alaska fisheries are responsible for only
4	one quarter of 1 percent of the total mortality of the
5	Snake River fall Chinook,
6	and whereas scientists estimate up to 95
7	percent of the mortality of the threatened Snake River
8	fall Chinook occurs at dams on the Snake and Columbia
9	River,
10	and whereas the diverse membership of the
11	Alaska Marine Conservation Council, many of whom are
12	right here in this room, all share a common interest
13	in assuring a long-term abundance of wild salmon,
14	and whereas the Alaska Marine Conservation
15	Council joined with the Alaska Governor Tony Knowles
16	in calling for commitment to save passage of salmon to
17	and from their spawning habitat in the rivers of the
18	Pacific Northwest, Canada and Alaska,
19	now therefore it be resolved that the
20	Alaska Marine Conservation Council in order to protect

- 21 wild salmon and support Alaskan fishermen, supports
- the partial removal of the Ice Harbor, Lower
- 23 Monumental, Little Goose, and Lower Granite dams on
- the Snake River. The fish is our chairman.
- 25 Speaking personally, I want you to look at

- 1 those pictures that I gave to you. And the reason I
- 2 brought those is to convey the joy that pursuing king
- 3 salmon and these magnificent wonderful creatures bring
- 4 to us, and also to communicate that what you're doing
- 5 here with all your economics and a lot, even though
- 6 you're trying to be sincere, our obvicating the issue
- 7 here.
- 8 This is not an economic issue. This is
- 9 largely a spiritual issue. Whether we as humans are
- going to make the tough decisions, now that we have
- learned that we have made mistakes with our
- 12 technology, and have destroyed the habitat of those,
- that great species, are we going to make the tough
- 14 decisions, the spiritual decisions to share the earth
- 15 with them?
- Take out the dams. Change your habits.
- 17 Reduce your power consumption in the Northwest.

- Thank you.
- MS. DONNA SILVERBERG: Thank you,
- 20 Eric.
- 21 Bill Paden, followed by Deborah Lyons,
- followed by Bert Bergman.
- MR. BILL PADEN: Good evening. For
- 24 the record I'm Bill Paden, and I have lived in Sitka
- for 35 years. I'm a salmon troller and a board member

- of the Northern Southeast Regional Aquaculture
- 2 Association, and I'm also chairman of the Sitka Fish
- 3 and Game Advisory Committee.
- 4 Tonight however I'm testifying for myself
- 5 and for my family.
- I am married to an Alaskan native and we
- 7 have two children and four grandchildren living here
- 8 in Sitka.
- 9 We have fished for salmon most of those 35
- 10 years, both commercial and sport, and also
- 11 subsistence.
- 12 I'm amazed that additional cuts could be
- 13 considered for the southeast Alaskan trollers. We

- 14 have already lost months of our general salmon season.
- 15 We have lost large areas of our coast due to perceived
- 16 high Chinook abundance. And have had severe cuts in
- 17 the number of Chinook retention days so that now we
- 18 count our summer Chinook season in days as opposed to
- 19 weeks, whereas in the past months.
- The southeast troller catches a very small
- 21 number of Snake River Chinooks. Any more cuts to our
- 22 harvest of Chinooks will make it difficult, if not
- 23 impossible, to continue trolling as a family business
- 24 and as a way of life.
- I see this as a Northwest regional problem,

where we as southeast trollers have little more to

- offer to solve the habitat and dam problems of the
- 3 Columbia and the Snake require drainages.
- 4 Thank you.
- 5 MS. DONNA SILVERBERG: Thank you
- 6 very much, Bill, and sorry for mispronouncing your
- 7 name.
- 8 Deborah Lyons, followed by Bert Bergman,
- 9 followed by Rich Davis.
- 10 MS. DEBORAH LYONS: I have some

- 11 overheads. Do you want me to go later, at a break?
- MS. DONNA SILVERBERG: Yes. Bert
- Bergman, followed by Rich Davis, followed by Amy
- 14 Skilbred.
- MR. BERT BERGMAN: Hello. My name is
- 16 Bert Bergman.
- 17 I would first like to thank you guys for
- 18 coming to Sitka, and I was wondering, you guys must be
- 19 the guys that drew the small straws to come to Alaska.
- 20 I'm a commercial troller in southeast
- 21 Alaska. I'm also a member of a seafood producers
- 22 cooperative, one of the largest fishing co-ops in
- 23 operation on the West Coast. We have a plant here in
- 24 Sitka. We have about 350 individual fishermen that
- are trollers that are members of our plant. And we

1 have a big impact on the local economy in the region.

- 2 I'm also a family fishermen. I have had
- four generations of Bergmans that have been trolling.
- 4 And our roots actually are out of Ilwaco, Washington,
- 5 which for those of you who know, it is at the mouth of
- 6 the Columbia River.

- 7 So this issue is not an entirely new one to me. It's actually been in our household for all four 8 generations, since they started building dams on the 9 Columbia River. And I would try to imagine the amount 10 11 of times that our family has been in these particular 12 hearings about will the dams jeopardize fishing. 13 And there was the question back in the '40s 14 when they first started building them. And at the 15 time everybody's impression was, and what the 16 biologist came down and told everybody, these dams are 17 going to be no problem. The fish are going to come 18 back every year and it's just going to be like you wouldn't believe it, we are going to have hatcheries 19 20 and the fish are going to go on for ever.
- Now here we are in the year 2000, we have suddenly discovered like, whoops, they might go extinct, and it's kind of like wake up, it's been going on for a long time.
- 25 And I think you've got a little bit of

- 1 regional flavor here already, about what this fishery
- 2 means to our economy.
- 3 And Pete Esquire made some good points

- about how we use our king salmon in the summer to
- 5 harvest our legitimate Alaska king salmon and/or
- 6 regional coho fishery, which is primarily local
- 7 stocks.
- 8 And this is an important part of our
- 9 fishery because, now, it helps deal with the mortality
- 10 problem.
- 11 You kind of asked us to speak to the
- 12 regional aspect of the problem. I think that's kind
- of what is really at the heart of the matter here,
- 14 because when you add up the effects of the jetties and
- 15 the sand bars with birds on them that come from out of
- 16 state and by diking up the sides of the river that you
- 17 can make farm fields out of them and then reducing the
- genetic diversity and then how is that going to, how
- 19 are you going to have a base that's going to last
- through poor ocean cycles, which has happened down in
- Oregon and Washington for the last 20 years.
- We have seen marlin off the coast. I
- 23 really don't think it's going to happen myself
- 24 personally. I think it's kind of like pie in the sky.
- 25 But if you were going to try to do

- 1 something for the Snake River fish, you are going to
- 2 have to take out those dams, because no other solution
- 3 is going to come close to it. And it is going to be
- 4 hard for the region to face up with, because for the
- 5 most part they are all hydro junkies and dependent
- 6 upon where the money comes from, you know, and
- 7 obviously we are going to speak with the same bang up
- 8 here.
- 9 Thank you.
- MS. DONNA SILVERBERG: Thanks, Bert.
- 11 Rich Davis, followed by Amy Skilbred,
- 12 followed by Ralph Guthrie.
- MR. RICH DAVIS: Members of the
- 14 Federal Caucus, welcome. I am Rich Davis. I am a 35
- 15 year resident of Juneau, Alaska.
- 16 I have been a salmon fisherman for the past
- 17 32 years. Depending on which of these 32 years you
- 18 look at, one-third to one-half of my annual income was
- 19 coming from the king salmon.
- 20 My wife, three children and I depend
- 21 completely on fishing income. My wife and oldest son
- 22 are licensed to work in Alaska's commercial fishermen.
- One in 20 Alaskans is licensed for hands on commercial
- 24 fishing industry involvement.
- 25 Numbers approach one in ten for coastal

1

2.

15

16

17

18

19

20

21

22

23

kings.

Juneau.

```
It is my sincere hope that your caucus will
 3
        not initiate efforts to reduce Alaska's king salmon
 5
        harvest. Snake River fall king salmon are only
        one-half of one-tenth of 1 percent of this region's
 6
        king salmon harvest.
                   The alteration of any of this region's
 9
        fisheries will result in social and economic turmoil
        for us. And next to no net savings of Snake River
10
11
        fall kings.
12
                   Solution to preservation of Snake River
13
        fall run king salmon lies solely in the restoration of
14
        spawning and referring habitat, ensuring passage for
```

migration to sea and removal of nonindigenous

as the incubator and nursery for the endangered

communities of Alaska, like Sitka, Ketchikan and

The salmon producing capacity of the

Columbia River waters were forsaken years ago in favor

of industrial development. Unless the effects of the

drastic waterway alterations and chronic habitat

degradation are reversed, there is no way in our mind

predatory fish species from the river that must serve

- 24 that Snake River fall king numbers can ever be
- 25 sustained.

- 1 Please do not presume that changes to
- 2 Alaska's king salmon fisheries will yield you any
- 3 component necessary for recovery of endangered Snake
- 4 River kings.
- I recommend you preserve their DNA and
- 6 store it.
- 7 Sadly, the continuing lack of efforts
- 8 toward river restoration may have already doomed these
- 9 salmon.
- 10 Please hurry back to Washington, Idaho, and
- 11 Oregon, and get busy.
- 12 Thank you.
- MS. DONNA SILVERBERG: Thank you,
- 14 Rich.
- 15 Amy Skilbred, followed by Ralph Guthrie,
- 16 followed by Bill Foster.
- MR. AMY SKILBRED: Hi. Good evening.
- 18 My name is Amy Skilbred and I am representing the
- 19 Alaska Department of Fish and Game.

- 20 Welcome to Alaska and thank you for the
 21 opportunity to comment here and in the other three
 22 towns that you are visiting.
 23 Fish and Game fully supports the fishermen
- 23 Fish and Game fully supports the fishermer
 24 and fishing communities of southeast Alaska and
 25 believes that they make significant sacrifices for

- Snake River fall Chinook recovery.
- We have reviewed the federal documents and
- 3 have the following comments.
- 4 On the John Day drawdown, Fish and Game
- 5 reviewed the summary and arrived at a very different
- 6 conclusion than the Corps.
- 7 We believe Phase II should be undertaken,
- 8 that the Corps has greatly underestimated the possible
- 9 benefits of a drawdown. Fish and Game biologists
- 10 believe benefits could be significant enough to delist
- 11 the Snake River fall Chinook.
- 12 We also further request an extension of the
- 13 comment deadline because the study is not yet
- 14 available.
- 15 Second, as to the Corps' DEIS on the Lower
- 16 Snake River. Fish and Game, based on its review of

17 the documents, the Corps' own assessment, and the U.S. 18 Fish and Wildlife Service recommendations, believes that the alternative that will provide the most 19 20 benefits for endangered salmon and offer the best 21 chance to restore fish populations is the natural 22 river drawdown, establishing a river ecosystem. As for the technical fix alternatives, the 23

24 study shows that after 20 years of transport, the transportation has not worked sufficiently and also I 25

- 1 think the Corps itself said that adding more
- transportation is not likely to do a lot because we
- are already transporting a lot of the fish.
- For the 4-H paper, Fish and Game agrees
- 5 with the concept that harvest, hydropower facilities,
- habitat restoration, and hatcheries, all have a role 6
- 7 to play in recovery of the Columbia and Snake River
- salmon. 8
- Alternative B, the harvest reductions 9
- alternative, however, will not recover Snake River 10
- 11 salmon, but would greatly affect all southeast Alaska
- fishermen, commercial, charter and sport. 12

13	Under the alternatives, the harvest could
14	be cut from 50 to 75 percent, but fall Chinook will
15	not recover and this will do nothing for spring,
16	summer Chinook, steelhead or Sockeye, where harvest
17	rates are already negligible.
18	Fish and Game manages fisheries in Alaska
1 9	as to assure the long term health of the fish

Fish and Game manages fisheries in Alaska

19 as to assure the long term health of the fish

20 populations, the people of Alaska expect us, in fact

21 we depend on it.

We take this responsibility seriously. If
we believe that any reasonable additional conservation
measures by the Department of Fish and Game were
wanted to ensure the recovery of Snake River fall

28

- 1 Chinook, we would step forward to help.
- 2 Fish and Game's position regarding the
- 3 recovery of Snake River salmon is clear. Alaska's
- 4 fishermen are already doing their part. NMFS agrees
- 5 that the scientifically harvest reductions put in
- 6 place with the 1999 Pacific salmon treaty agreements
- 7 are sufficient.

22

23

24

- 8 Furthermore Fish and Game back scientific
- 9 findings demonstrating that the best option for

- 10 recovery of Snake River salmon includes removing the
- 11 earthen portions of the four lower Snake dams and
- 12 restoring habitat and increasing water flow.
- 13 We do stand by our statement in the mailer
- saying that 50 to 75 percent is being looked at,
- whether you call it an opening, a proposal, an
- 16 alternative, it's being analyzed and looked at.
- 17 So thank you.
- 18 MS. DONNA SILVERBERG: Thank you very
- 19 much, Amy.
- 20 Ralph Guthrie, followed by Bill Foster,
- 21 followed by R. W., I believe it is Cranston or
- 22 Cransten.
- 23 And just a reminder, if you've got written
- 24 comments that we can include with the oral testimony,
- we'd really like to do that.

- 1 MR. RALPH GUTHRIE: Good evening. My
- 2 name is Ralph Guthrie. I have been fishing since
- 3 1941. When I was six years old, I went out with my
- 4 grandfather, and I have been on boats ever since, been
- 5 trolling since 1961 right after I got out of service.

- 6 I did this, there are some poems, a prayer, 7 and each of you guys should read that prayer, because 8 it has to do with how people should be looking at the spiritual aspect of the salmon that has been so 9 10 important on the West Coast of the United States for 11 as many thousands of years as people have been on the 12 coast and clear to the Midland, Montana, the Sioux 13 would come on their horses to do salmon on that river. 14 One problem I really have is the dams 15 because the man that founded the Sierra Club and the 16 man that founded the Water Conservation Act debated 17 what would happen to the salmon, and the man in the Sierra Club said, what are you going to do with these 18 19 fish? You guys all know what happened to the 20 21 fish. But that water became so precious for dust 22 farms to raise potatoes on, that there was no 23 consideration for the longevity of a very beautiful
- 25 So I'm in favor of taking those dams out.

- 1 But without the rearing areas, that water is going to
- 2 be pretty hard for survival.

miracle on your river.

- 3 Five years down the line you're going to
- get some rearing area, how are you going to get the
- 5 fish there?
- The other part, I was down at East Bay
- 7 hatchery and they were releasing fish, they call them
- 8 zeros. That they were dumping them in the bay before
- 9 they were ready to go into the bay.
- 10 And that's what your transporting system
- 11 looks to me that is happening, where the survival rate
- 12 is down. Those fish need to swim down that river and
- 13 be ready for each phase of the river, and you're not
- 14 giving it to them.
- I would like to see you remove all the
- dams, but that's not going to happen. But that's
- 17 where I'm at.
- 18 Thank you, and I hope that your decision
- 19 remembers the salmon.
- 20 MS. DONNA SILVERBERG: Thank you
- 21 very much, Ralph.
- 22 Bill Foster, followed by R. W. Cranston, I
- think it is, followed by Keith Nyitray.
- 24 MR. BILL FOSTER: Thank you very much
- for coming to Sitka. If you are a first time visitor,

```
1 I hope you come back and see it on a really nice day
```

- 2 sometime.
- 3 Anyway, 23 year Sitka resident, now retired
- 4 after 10 years in the guided sport fishery. I would
- 5 rather use restoring those four dams than breaching
- 6 them. For some reason that sounds better.
- 7 Anyway, I'm in favor of retiring the four
- 8 dams.
- 9 But what I really want to talk to you about
- 10 tonight is Pacific Salmon Treaty.
- 11 Since 1991 I have been involved in the
- 12 treaty, representing recreational fishing on the
- 13 Alaska northern panel.
- I don't know where you were on January the
- 15 20th, 1994, but I know where I was. I was in a dingy
- 16 conference room at the Sea-Tac airport Hilton, and at
- 17 that time there was a small group of Canadians and
- 18 U.S. representatives talking about Chinook salmon.
- 19 At about one o'clock in the afternoon the
- 20 Canadians got a call from the home office in Vancouver
- 21 and walked out. They also stood us up the next week
- 22 in Portland.
- 23 The reason I mention that is since that
- time, for the last six years, and Larry's very
- familiar with this, we have met for hundreds and

1 hundreds of hours, and just last year recently we

- finally came up with an agreement.
- And I guess the way I feel is, for working

- 4 for six years to come up with an agreement, finally
- based on abundance, that tinkering with the U.S.
- 6 harvest at this time is just unacceptable.
- 7 Thank you.
- 8 MS. DONNA SILVERBERG: Thank you,
- 9 Bill.
- 10 R. W. Cranston, followed by Keith Nyitray,
- followed by Elden Saultman, I think it is. Cranston?
- 12 All right. Keith, are you here?
- 13 MR. KEITH NYITRAY: No need for the
- 14 bell. I've got it right at three minutes.
- 15 Good evening. My name is Keith Nyitray and
- 16 I am here to speak in favor of habitat restoration and
- dam removal in the Pacific Northwest to rebuild
- 18 endangered salmon and steelhead stocks.
- I have a degree in environmental resources
- 20 management, and over the years none of the past issues
- 21 have ever threatened so many Alaskan residents to such
- 22 a direct degree as the possible proposals to cut

- 23 southeast Chinook harvests by 50 to 70 percent for a
- 24 period of up to ten years.
- The listing of the Pacific Northwest salmon

- 1 and steelhead stocks under the ESA was an action I
- 2 loudly applauded. However overdue that action may be,
- 3 it is still better late than never.
- 4 Fortunately, scientific study, one agency
- 5 finding after another, has determined the
- 6 overwhelmingly main cause for the drastic decline in
- 7 the region's salmon stocks have been damaged,
- 8 reservoirs and habitat loss.
- 9 Scientifically the solution to the problem
- 10 is easy. Tear down the dams and take better care of
- 11 the region's habitat. It's the political solution
- 12 that scares the urine out of me.
- 13 I stress that over the past several decades
- 14 the people and industries of the Columbia, Snake River
- 15 Basin have enjoyed the economic benefits of massive
- 16 timber harvesting, federal dam construction projects,
- 17 cheaper electricity and cheaper transportation costs.
- 18 As the economy boomed and the salmon stocks

- declined, it was easier for the regional managers to
 finger the blame elsewhere, to the commercial salmon
 fishery.

 Since the 1970s Alaska has continually
- 22 Since the 1970s Alaska has continually
 23 shouldered the economic burden, a loss of hundreds of
 24 millions of dollars, to an ever increasingly
 25 restricted fishery.

- 1 It's time for the people in the region who 2 caused the problem to shoulder the burden for fishing 3 it.
- 4 Tear down the dams.
- 5 Various studies indicate that the
- 6 hydropower dams are responsible for 80 or more
- 7 percentage of the downstream and upstream salmon
- 8 mortality, whereas the same studies indicate that less
- 9 than one-quarter of 1 percent of migrating Snake River
- 10 fall run Chinook salmon are caught in southeast Alaska
- 11 waters.
- 12 Restoring the salmon runs is a scientific
- 13 no brainer.
- 14 Tear down the dams.
- 15 The economic cost of removing those dams is

16 a cost that would be borne by millions of the region's 17 residents, residents who have been enjoying the benefits of those dams for decades. To a few tens of 18 19 dollars per person. Whereas the cost of putting 20 southeast Chinook harvest would be borne by relatively few Alaskans living and fishing in southeast and who 21 have never benefited from those dams. 2.2 23 Such a cost would result in numerous fishermen, tourism operators and businesses being 24

forced into economic hardship or out of business

35

1 entirely.

- Where is the fairness there? It's all too
- 3 easy to make a decision which would adversely impact
- 4 Alaskans as opposed to the powerful voting
- 5 constituents of the Northwest.
- I am afraid that the Bonneville Power
- 7 Administration will be against dam removals as an act
- 8 of self-justification, an inability to share the
- 9 burden.
- 10 Even though Alaska's fisherman have
- 11 continually borne the burden of trade-offs under the

- past and present salmon treaties, we will once again
- 13 be put out for dry for the mismanagement of another
- 14 region.
- 15 I ask you to fix the problem where it lies.
- 16 Tear down those dams.
- 17 Thank you.
- 18 MS. DONNA SILVERBERG: Thank you very
- 19 much, Pete.
- 20 Elden Saultman, followed by Paula Terrel,
- 21 followed by Robert Schell.
- 22 Elden, are you here?
- 23 All right. Paula Terrel, followed by
- 24 Robert Schell, followed by Kris, I think it is
- 25 Balliet.

MS. PAUL TERREL: You caught me a

36

- 2 little bit off guard. I didn't expect my name to be
- 3 called this soon.
- 4 My name is Paula Terrel. I am a troller.
- 5 I have been a troller for 22 years in southeast
- 6 Alaska.

- 7 I am addressing, I guess just start from
- 8 the top, I am supporting the breaching of the four

- 9 Snake River dams, and I am also asking that there be
- 10 no further reductions in our salmon fishery up here.
- 11 And as somebody also said, there is no, I
- don't care whether you call it a proposal or an
- option, on page 50 of the harvest of this
- conservation, it deals with possibly a 50 to 75
- 15 percent cut in our fisheries.
- 16 So I don't care what you call it, we are
- going to be impacted in that happens.
- 18 Something that hasn't really be addressed
- is we have taken cuts, trollers, we have taken cuts,
- we have taken a lot of cuts over the last 20 years
- 21 actually. But especially since the salmon treaty has
- 22 come into effect.
- We are not taking the cuts because, you
- know, there's a problem here. We are taking the cuts
- 25 because of what is happening with the Snake River fall

1 Chinook run.

2 We are supportive of conservation efforts.

- 3 We are not greedy. We are here to try and help as
- 4 much as we can, and so we have taken cuts, we have

- 5 limited entry, we took a full cap of I think 300,000
- fish in 1980, we have got the salmon treaty, and in
- 7 1999 with the new treaty agreement, we have now taken
- 8 some more cuts.
- 9 We have been told that the intent was that
- 10 under the ESA, if there were more cuts required, they
- 11 would not penalize Alaska. So we can't take any more.
- 12 I recognize that there are a lot of people
- in the lower 48 who are very concerned about what dam
- breaching would do. And I understand that.
- Whether it's real or perceived, I'm not
- 16 concerned with that. It is a problem.
- But the dams are a problem. And I guess
- 18 what I'm saying to you is, the federal government
- created them, breach the dams, and if it requires
- 20 mitigating, either with money or with other ways of
- 21 helping people in the lower 48 that might be hurt,
- then do it.
- 23 But don't come to us for it. But do help
- them, because if they need it, they should have it.
- 25 We're not out to put the burden on anybody

- That's all I have to stay. Thank you.
- 3 MS. DONNA SILVERBERG: Thank you very
- 4 much, Paula.
- 5 Robert Schell, followed by Kris Balliet,
- followed by David Turcott.
- 7 MR. ROBERT SCHELL: My name is Bob
- 8 Schell. I have been a commercial troller since 1967,
- 9 and member of seafood producers cooperative since
- 10 1972.
- 11 I am here to testify as both an individual
- 12 and as board chairman of SPC. Our cooperative has 372
- members holding Alaska power troll permits.
- 14 In 1980 Alaska trollers received their
- 15 first federally imposed quota from NMFS of a little
- over 300,000 king salmon.
- We were told at that time that if we
- 18 sacrifice now, that in three cycles we would be
- 19 fishing an additional 100,000 king salmon. We should
- 20 have been at a 400,000-plus level in 1992.
- 21 What we have today is a quota of
- approximately 100,000 fish less than the original
- 23 quota.
- 24 Our conservation over the past 20 years has
- resulted in no stock rebuilding the lower 48 king

1 salmon runs that we were told would benefit from our

- 2 reduction in harvest.
- 3 Further reductions in Alaska will produce
- 4 the same results.
- 5 In 1980 the members of Seafood Producers
- 6 Cooperative saw the completion of a cooperative cold
- 7 storage plant in Sitka. This undertaking resulted in
- 8 personal financial sacrifice for each member. This
- 9 investment was based on the production of troll king
- 10 and Coho salmon.
- 11 The production of king salmon into our
- 12 cooperative has declined significantly since this
- 13 plant was built, despite the fact that our membership
- 14 has tripled.
- 15 The federal promise of increased king
- 16 salmon catch opportunities has not materialized. And
- 17 the viability of many members small business
- opportunities has been placed in jeopardy.
- 19 The statistics speak for themselves. The
- 20 billions of dollars spent on the Columbia River salmon
- 21 have produced no results.
- The reason for the failure of past
- 23 practices is well documented. The only way the
- 24 upriver stocks are going to increase and not continue

1 Partial dam breaching with increased water 2 flow and restoration of habitat are the only solutions. Any action less than this is merely repeat 3 of past failures and the visiting of hardship upon 5 those who have had minimal effect on the stock decimation. Alaska's sport and commercial fishermen 8 have done their part. Go back home and implement 9 those measures that have been documented as having 10 positive outcomes for these upriver fish. Thanks for your time, and for coming to 11 12 Alaska so we can be heard. MS. DONNA SILVERBERG: Thank you 13 very much, Bob. 14 Kris Balliet, followed by David Turcott, 15 16 followed by Mark Moats, followed by a break. 17 MS. KRIS BALLIET: Hello. My name is 18 Kris Balliet. I am the Alaska regional director for the Center for Marine Conservation. Center for Marine 19 20 Conservation has regional offices throughout the

coastal United States, and Alaska is our newest

- office, being 18 months old.
- We have 120,000 members throughout the
- U.S., almost 1,000 of those members here in Alaska.
- 25 Center for Marine Conservation joins 700 other

- 1 national and regional organizations in endorsing and
- 2 encouraging you to remove those dams. Those dams
- 3 don't make sense.
- The Center for Marine Conservation's
- 5 mission is healthy wild oceans filled be abundant
- 6 life. That includes adult salmon.
- 7 Here in Alaska the science backs us up when
- 8 we say our fishermen are not overfishing those salmon.
- 9 It's those dams and your science says so.
- 10 The problem is the dams, and only through
- 11 removing those four lower Snake dams will these salmon
- 12 recover the health harvestable levels and historic
- abundance.
- 14 The 700 other regional and Alaska and
- 15 national organizations include Alaska Marine
- 16 Conservation Council, the Center for Marine
- 17 Conservation, Alaska Trollers, National Wildlife

- 18 Federation, Trout Unlimited, American Rivers,
- 19 Southeast Alaska Conservation Council, Columbia River
- 20 Intertribal Fish Commission, Alaska Center for the
- 21 Environment, Alaska Long Line Fishermen Association,
- 22 linn canal conservation, Midnight Sun Chapter of Trout
- Unlimited, Tongass Sport Fishing Association, Earth
- 24 Justice Legal Defense, Federation of Fly Fishers, The
- 25 Mountaineers, Natural Resource Defense Council,

- 1 Northwest Ecosystem Alliance, Northwest Sport Fishing
- 2 Industry Association, Pacific Coast Federation of
- 3 Fishermens Association, Pacific Rivers Council, Save
- 4 Our Wild Salmon, Taxpayers for Common Sense,
- 5 Washington Trollers.
- 6 The list goes on and on. Thousands of
- 7 people are saying, those dams don't make sense. We
- 8 need you to take them out.
- 9 Thank you.
- 10 MS. DONNA SILVERBERG: Thank you
- 11 very much, Kris.
- 12 David Turcott, followed by Mark Moats.
- 13 MR. DAVID TURCOTT: My name is Dave
- 14 Turcott, and I apologize, I only represent myself at

- 15 this moment.
- 16 I want to thank you for including southeast
- 17 Alaska in the public process of taking testimony
- 18 concerning the removal of these dams on the Snake
- 19 River system.
- I'm a 37 year resident of the state of
- 21 Alaska. 30 of those years have been spent in
- 22 southeast Alaska, mostly in Sitka.
- I have trolled for salmon commercially from
- Washington to southeast Alaska since 1958.
- I have been teaching in Sitka since 1970,

1 most of that time has been spent teaching marine

biology and ocean science at Sheldon Jackson College.

- I was the organizing president of the
- 4 Northern Southeast Aquaculture Association and
- 5 coorganizer of the Alaska Trollers Association.
- 6 This forum is encouraging because it
- 7 addresses the issue of habitat restoration as a step
- 8 toward rebuilding the depressed Chinook salmon
- 9 population on the Snake River system.
- 10 The solution to this problem is not backed

- by any statistical validity. Southeast Alaska
 trollers have the data to show that a tiny percentage
- of their catch is comprised of Snake River kings.
- 14 One calculation even indicates that it
- takes a troller in southeast Alaska over 40 years to
- 16 catch one Snake River king salmon.
- 17 Our troll fishery has taken progressive
- cutbacks in the king salmon catch over the past 20
- 19 years to the point where the summer season is limited
- to only a few days.
- 21 We in Alaska feel that we have done more
- than our share to pay for the habitat destruction in
- 23 the lower 48.
- 24 Habitat is the key to any organization to
- 25 succeed. With salmon, the only way their fresh water

- 1 habitat can be effectively restored is on a watershed
- 2 basis. Dropping the dams on the Snake is a logical
- 3 first step in this process but the entire Snake
- 4 watershed will have to be studied if restoration of
- 5 the area is going to be fully effective.
- 6 You are on the right track but have a long
- 7 way to go.

- 8 Congratulations.
- 9 MS. DONNA SILVERBERG: Thank you
- 10 very much, Dave.
- 11 Mark Moats.
- 12 MR. MARK MOATS: Howdy. Thanks for
- bringing the nice weather. And I see you guys have
- 14 got a Sitka suntan from all of this roasting going
- 15 on.
- 16 I am Mark Moats, a power troller here for
- 17 27 years, and I have got my own axe to grind tonight,
- 18 not for anybody else.
- 19 And I guess as a concerned citizen and as a
- 20 fisherman, it's discouraging to see a real lack of
- 21 cohesion and unity among all the federal agencies and
- 22 state agencies in the Columbia River Basin on a
- 23 concerted king salmon management plan.
- It's like everybody's going in a different
- 25 direction and scrapping over little crumbs of the pie.

1 Nobody's sitting down and making the pie bigger for

45

2 everybody. At least that's the way I'm seeing it

3 here.

- 4 I'd like to see a little more common sense,
- 5 a little more unity, a little more common ground
- 6 amongst you guys, all of you guys in the lower 48,
- 7 Columbia Basin, like let's see if we can cooperate and
- 8 make a bigger pie to start with, and one of those I
- 9 would say is getting rid of some of these dams, too.
- 10 And another one, too, is maybe some sort of
- 11 practical triage, like let's have a common sense
- 12 approach, let's save the runs we can save and give up
- on the stuff we can't, from an economic standpoint.
- 14 I mean, nobody wants to bring red salmon up
- to Ketchum Lake in Northern Idaho. But let's
- 16 concentrate on the lower stuff on the Lower Columbia,
- lower Snake, where we can.
- That's all I've got. Thanks, guys.
- MS. DONNA SILVERBERG: Okay, Mark.
- Thank you very much.
- 21 All right. At this point let's take a ten
- 22 minute break, get some fresh air.
- 23 After the break we will start with Debra
- 24 Lyons. Debra will be followed by Carl Dominicks, and
- 25 Carl will be followed by Marty Remund.

- 1 So ten minutes, and we will start right up.
- 2 If you have got questions for these guys, you can ask
- 3 them, but please remember, they are human and they
- 4 might need to go to the room next door.
- 5 (Short recess).
- 6 MS. DONNA SILVERBERG: We are going to
- 7 begin with Debra Lyons, go to Carl Dominicks, followed
- 8 by Marty Remund, followed by Sherry Tuttle.
- 9 MS. DEBRA LYONS: My name is Debra
- 10 Lyons, and I am on the board of directors of ATA now,
- and I was at the treaty with Bill Foster, I
- 12 represented trollers down there, and I guess the worst
- thing of being a troller at the Pacific salmon
- 14 commission meetings is finding out you have cancer at
- the salmon commission meetings.
- But that's all come along real well. We
- 17 survived the treaty and we are going to survive this
- 18 process as well.
- 19 I want to focus specifically on the harvest
- 20 rate changes we made in our fisheries under the treaty
- 21 agreements. They should not only satisfy ESA
- 22 considerations, but they should also satisfy any
- future recovery plans that may be drafted.
- 24 Historically there was a base period of the
- 25 treaty, 1979 through '82. The catch in the Alaska

```
1 fishery is 332,665. The negotiated ceiling was
```

- 2 263,000.
- 3 That's how we started the treaty that
- 4 Alaska would keep their catches down to that lower
- 5 level and help rebuild the stocks.
- 6 The troll portion of the harvest during
- 7 that base period, that's our historical average catch.
- 8 When abundance was at 1, Alaska trollers were
- 9 harvesting 283,535 fish. And we're going fast.
- Now, what's happened under the performance
- 11 of the treaty and under the new letter of agreement
- management that started in 1997, and under the, that
- is probably not large enough for you guys in the back
- 14 to see, under the new '99 agreement, that green bar is
- the troll portion of the Alaska harvest. The blue bar
- is the total Alaska harvest.
- 17 And you can see that in no year other than,
- 18 say, 1991 and '90 does it get back up to our historic
- 19 average catch.
- 20 And I guess I'll jump all the way to the
- 21 punch line. Three minutes is not very long.
- 22 What I want you to understand is when we
- 23 negotiated this agreement, we made real reductions

- from the letter of agreement. And what we have ended
- up, are our harvest rate reductions.

- 48
- 1 What I want you to look at is when
- 2 abundance is 1.1, Alaska's fishing at a 52 percent
- 3 harvest rate reduction. That's under the current
- 4 treaty management.
- 5 So your wish for 50 percent reduction,
- 6 whether it is an option or not, has been satisfied
- 7 under this treaty agreement.
- 8 When stocks rebuild, we go up to less of a
- 9 harvest rate reduction.
- 10 What I'd like you to notice here, we can
- increase abundance by 90 percent under this agreement,
- and we are still reducing our harvest rates by 35
- 13 percent from our historic averages.
- 14 So there's more detail on this in my
- 15 written comments.
- But that's why we have the attitude, we
- have given enough, we've given a lot, and we'd like to
- have our contributions to the health of all of the
- 19 stocks that swim down the coast recognized.
- 20 MS. DONNA SILVERBERG: Thanks very

- 21 much, Debra.
- 22 Carl Dominicks, followed by Marty Remund,
- followed by Sherry Tuttle.
- 24 MR. CARL DOMINICKS: Hi. My name is
- 25 Carl Dominicks. I am a fishermen here in Alaska.

- 1 I caught my first king salmon in the
- 2 Columbia bar in 1963 and I have been chasing them ever
- 3 since.
- 4 The thing I found bizarre about this is
- 5 this fish is found endangered because of the genetics,
- and the genetics are caused from where it is now or
- 7 where it's been or how it got there over the years.
- At one time we were, we were covered with
- 9 ice here. So all king salmon up and down the coast
- 10 evidently came from one place.
- 11 So the king salmon we are catching in
- 12 Alaska all the way up to Bristow Bay evidently come
- from the same stock that these valuable genetic fish
- 14 up in the Snake River came from.
- 15 The thing that I have never been able to
- 16 find out is if all the salmon stocks were checked to

- see if this genetic marker was in any other stock. I
 mean, they have got stocks clear over to Siberia.
- It could be, if you checked stocks up in

 Alaska here, or even over in Siberia, there might be

 all kinds of fish with this particular marker in it,

 and it's not endangered at all.
- 23 If you haven't checked it, how would you 24 know?
- 25 The other point I'd like to make is that

1 you guys that built the dams knew you were going to

50

2 kill the fish off, so I don't know why you are coming

3 to us about it.

4 The fish, especially king salmon, are

5 voltage sensitive. We are not talking about a whole

6 lot of voltage. Everybody in here knows it. If you

7 have minus voltages on your boats, say, even a minus

8 .5 volts D/C, the fish will just stay away from you.

9 And I have often wondered why they couldn't

10 funnel the fish away from the turbines with some kind

of electric grid. You just need it in the water. You

12 could put it in there with buoys and anchors.

13 And the voltage is so low that you probably

- 14 couldn't even feel it with your tongue anyway, because
- 15 I am handling the lines all the time with the voltages
- 16 on.
- 17 There is always voltage on the lines. If
- 18 it's positive, the fish come to it. If it's negative,
- 19 they stay away from it.
- 20 So maybe this would be a way of funneling
- 21 the fish rather than putting them in these barges and
- 22 barging them down, you could funnel them to an area
- that they would just swim down the river, away from
- the turbines.
- 25 Because all you're doing by barging them

- 1 down there, when they got down there, they haven't had
- 2 a chance to fight off predators, and there's just
- 3 something down there with their mouth open down there
- 4 waiting for them when you dump them in the water.
- 5 That's all I have. Thanks.
- 6 MS. DONNA SILVERBERG: Thank you,
- 7 Carl.
- 8 Marty Remund, followed by Sherry, I think
- 9 it's Tuttle. I think I was saying it wrong earlier.

- 10 Followed by Foy Nevers.
- 11 Marty? Marty, are you here?
- 12 All right. Sherry Tuttle, are you still
- 13 here. Great. So Sherry is followed by Noy Nevers,
- 14 followed by Ginny Olney.
- Ms. SHERRY TUTTLE: Hi. My name is
- 16 Sherry Tuttle. I live in Sitka and I own and operate
- 17 a 53 foot freezer troller. I direct market my frozen
- 18 at sea product.
- 19 I have been involved in commercial fishing
- 20 since the mid 1960s and have evolved into my present
- 21 business in order to make my return of my fishing
- 22 efforts and in turn return my contribution to the
- 23 community.
- 24 My business is now thriving and growing and
- 25 has a promising future. The only thing that stands in

1 my way is politics.

- 2 Sales of king salmon have comprised
- 3 approximately 50 percent of my income for the last few

- 4 years. Any reduction in king salmon harvest will
- 5 directly affect my going business.
- 6 Please also remember that limiting our

- access to king salmon will ultimately limit our access
- 8 to coho as well.
- 9 If the dams continue to kill 95 percent of
- 10 the Snake River fall Chinook and the finger of guilt
- 11 continues to been pointed at the commercial fishers
- who impact these fish less than 5 percent, the salmon
- 13 will become extinct and so will the Alaska troller.
- In addition the seafood consumer will be
- 15 denied what has been becoming recognized as the health
- 16 food of the millennium.
- 17 I am here to ask you about the future of my
- 18 business. I have a capital investment of well over
- 19 \$350,000. My business supports a family of three and
- 20 employs crew members on a seasonal basis.
- 21 If the dams remain in place and our fishery
- dies, is the federal government going to pay my bills?
- 23 Am I going to be compensated for the sacrifices I have
- 24 made for the conservation of the Snake River salmon in
- 25 the past ten years? Is the federal government ever

1 going to make good on the promises they made to

53

2 Alaskans in 1985?

- When we signed the treaty in 1985 we were

 assured that our sacrifices would produce an abundance
- of harvestable salmon by 1998.
- 6 Over the last 30 years Alaskan trollers
- 7 have reduced catch and income to conserve Snake and
- 8 Columbia River stocks.
- 9 Fish seasons have been reduced from 160 to
- 10 11 days.
- It is time to stop the calculated erosion
- of our fishery and our livelihoods when there is
- overwhelming evidence that we are not the problem.
- I believe we need to be biologically
- 15 responsible for the salmon. The ESA is a good law and
- 16 should be used to prevent the extinction of the salmon
- 17 stock.
- The salmon have moved closer to extinction
- 19 as have salmon fishers who have been made seen as
- 20 scapegoats. By beaching these dams you will take a
- 21 great step towards saving the salmon resource and
- these fishery dependent southeast Alaskan communities.
- The federal government needs to save the
- 24 wild salmon and compensate communities adversely
- 25 affected in the process.

```
1
                   Thank you.
 2
                        MS. DONNA SILVERBERG: Thank you very
 3
        much, Sherry.
 4
                   Noy Nevers, followed by Ginny Olney,
 5
        followed by Gerry Hope.
                        MR. NOY NEVERS:
                                         Good evening and
 6
        welcome to Sitka by the sea.
                   My comments are for the Federal Register.
 8
        I live at 2618 Halboth Point Road in Sitka. My name
 9
10
        is Noy Nevers. 41 years have been in Sitka.
11
                   I am an avid king salmon fisherman.
12
                   Tonight I represent the Sitka Sportsman
13
        Association which has a membership of approximately
14
        350 avid king salmon fishing members. I serve the
15
        association as the director on the Board of Directors.
16
                   At our February meeting the Sitka sportsman
17
        board passed by unanimous vote to help protect wild
18
        king salmon runs, the partial removal of the Ice
        Harbor, Lower Monumental, Little Goose and Lower
19
        Granite dams on the Snake River.
20
21
                   I have a side comment. On the subject of
22
        bull trout that nobody has talked about yet. Up here
23
        we call them dollys. We have lakes that have in
24
        excess of a hundred thousand dollys in these lakes,
```

that when the ice goes off, come out to the ocean, and

- 1 I think that we would be willing to trade you some of
- those dollys if you would be willing to not take any
- 3 more of the salmon.
- 4 Thank you.
- 5 MS. DONNA SILVERBERG: Thank you very
- 6 much, Noy.
- 7 All right. Ginny Olney, followed by Gerry
- 8 Hope, followed by Mike Blewett.
- 9 MS. GINNY OLNEY: My name is Ginny
- 10 Olney, and I have been a salmon troller.
- 11 Are you hearing a certain unanimity of
- 12 opinion here?
- 13 I am feeling a little superfluous. Quoting
- 14 from the Endangered Species Act, they themselves cite
- land use and water development issues the primary
- 16 causes of the demise of salmon.
- 17 We in Alaska have taken cuts for the last
- 18 20 years, as you are well aware, and certainly we are.
- 19 And we haven't managed to save the salmon in the
- 20 Pacific Northwest.
- 21 We have, however, up to this date managed
- 22 to save our own.

23 And so I'm saying that more harvest
24 restrictions in Alaska would be ridiculous. And that
25 we definitely need to concentrate on habitat

- 1 restoration.
- 2 And it's interesting, the Internet has
- 3 really changed the way we're doing business, and I
- 4 think it will continue to do that in the future, and
- 5 perhaps that means that our need for electrical power
- 6 will be decreasing over time, and for that reason,
- 7 along with many others, I really think it's time to
- 8 breach the dams.
- 9 Thank you.
- 10 MS. DONNA SILVERBERG: Thank you,
- 11 Ginny.
- 12 Gerry Hope, followed by Mike Blewett,
- 13 followed by Howard Pendell.
- 14 MR. GERRY HOPE: Good evening. My
- 15 name is Gerry Hope and I am President of the Alaska
- 16 Native Brotherhood Camp Number 1, an organization that
- was established in 1912 and has been in continuous
- 18 existence through today, and has been successful in
- 19 endeavors such as the developing an equal rights

- 20 amendment to the Alaska Constitution.
- 21 Normally I would try and race through three
- 22 minutes and crush and cram as many words as I possibly
- could, but I'm not going to try and do that, although
- I have testified many times before in different
- venues.

- I would like to just say, in your own
- 2 publication, I really appreciate the information of
- 3 the dwindling stocks. It shows ten to 16 million, and
- 4 then down to, what, five million, and then one million
- 5 around now.
- I can only imagine what the Alaska -- or
- 7 excuse me, the Tribes in the Columbia River Basin area
- 8 feel in that dwindling resource of precious food. And
- 9 their spiritual connection, as we have witnessed the
- 10 same thing here in Alaska.
- 11 And you have heard testimony about how
- 12 different measures were taken to conserve the catches
- of salmon.
- None of those have worked.
- 15 A and B has submitted a resolution by

- 16 previous person who testified for A and B, Ray
- 17 Nielson, Jr., regarding resolution we passed, and that
- is to urge President Clinton to remove the lower four
- 19 Snake River dams.
- 20 We believe that this would have a
- 21 significant positive impact and we really appreciate
- you taking our testimony here in southeast Alaska.
- 23 And we would submit more documentation in the required
- time as identified in your publications.
- Thank you very much.

- 1 MS. DONNA SILVERBERG: Thank you
- very much, Gerry.
- Okay. Mike Blewett, followed by Howard
- 4 Pendell, followed by Paul Olson.
- 5 Mike? Howard? Okay. Howard Pendell,
- followed by Paul Olson, followed by Pat Kehoe.
- 7 MR. HOWARD PENDELL: My name is
- 8 Howard Pendell. I have been a commercial fisherman in
- 9 Alaska for 15 years.
- 10 I have personal experience in many of the
- 11 cuts in our catch over the years in a vein effort to
- save these fish, and now I would like to see you

- tackle the real problem, the dams.
- 14 Thank you all for coming to Sitka and
- 15 listening to us. And thank you for bringing this
- 16 beautiful weather .

- 17 As it would happen, the Army Corps of
- 18 Engineers has recently conducted a study and released
- 19 the results in what is called the summary of the John
- 20 Day drawdown phase I study.
- 21 The John Day reservoir stretches for 80
- 22 miles. It is considered the most lethal for
- juveniles. Elevated temperatures, delayed migration
- time and increased predation all help turn the John
- Day reservoir into a lake of death.

The Walleye alone are estimated to consume

- 2 400,000 juveniles annually in the John Day Reach.
- 3 Drawdown to natural river condition would
- 4 turn this death trap into 80 miles of excellent
- 5 spawning habitat, similar to the Hanford Reach.
- It seems a reasonable assumption that all
- 7 salmon stocks on the Columbia and Snake would benefit
- 8 substantially from this change in configuration.

- 9 It goes without question that the dams can
- 10 and do decimate salmon runs.
- In the case of John Day, the Army Corps of
- 12 Engineers has decided to defend the position that
- drawdown does not substantially benefit the listed
- 14 stocks.
- 15 The Army Corps goes even further into the
- 16 realm of unbelievability by stating with the John Day
- drawdown the Hanford Reach stock would likely decrease
- in berms.
- 19 Yes, that's right. Not only did these fish
- 20 take a major hit when the John Day was built but
- 21 according to the Corps, will take another when it is
- 22 removed. Or if it were removed.
- I would support a Phase II study of the
- John Day drawdown so the analysis by the Corps could
- 25 be improved upon.

- I also support the breach of the lower four
- 2 Snake River dams.
- 3 Thank you.
- 4 MS. DONNA SILVERBERG: Thank you very
- 5 much, Harold.

- 6 Paul Olson, followed by Pat Kehoe, followed
- 7 by Stephen Shapp.
- 8 MR. PAUL OLSON: My name is Paul
- 9 Olson. I have been a commercial fisherman for 20
- 10 years. I grew up fishing in Washington, ended up
- 11 moving up here. Of course there is no fish left to
- work on in Washington.
- I came in from fishing today. I would like
- 14 to say that I am kind of shocked that I would have to
- 15 come in and testify for an environmentally sustainable
- 16 fishery against a practice such as the damnation of
- one's wild rivers.
- 18 But I am not shocked. The salmon have,
- 19 culture depended on them 100, 200 years ago or those
- of you who fished them now.
- 21 I just quit smoking this winter, and I
- 22 thought of an interesting analogy, because of the
- 23 cigarette companies have always said, smoking does not
- 24 cause lung cancer. And I was reading a book called
- 25 Mountain in the Clouds by Brown, which anybody should

- and it's about what happened to the salmon.
- 3 He studied it for 50 years. And back in
- 4 the 1930's everybody knew the dams were going to
- 5 destroy salmon. I mean, people hired scientists who
- 6 would apologize and say this is not going to happen.
- 7 There is plenty of evidence. Fisheries
- 8 resources, he knew it was going on. But it's been
- 9 denied and it's continued to be denied.
- 10 And what happened basically was that people
- 11 made a choice. People made a choice to develop
- industry, people made a choice to rob water out of the
- 13 Columbia River in order to stimulate agribusiness.
- 14 So they made a choice to kill forever Snake
- 15 River Chinook, and now they expect to put those of us
- 16 who live in southeast communities out of business
- 17 apparently to save one or two fish from being
- incidentally murdered by the dams.
- 19 That choice has been made. Unless people
- 20 want to breach the dams, which I do support. But I
- 21 think you need to take all the dams out actually.
- 22 Personally, if you really want to save the
- 23 salmon, and whatever costs are involved with trying to
- do that safely, I don't even want to think about. But
- I think that's really what needs to be done.

```
1 These rivers free throwing move sediment
```

- around, that's what creates the salmon and rearing
- 3 habitat. They need that. They just cannot function
- 4 without that. They need free-flowing rivers.
- 5 And like salmon and free-flowing rivers,
- 6 the economy here is kind of interdependent in ways
- 7 like that, too. And if you take away our right to
- 8 fish on our abundant fish, you're going to kill, you
- 9 know, the processors depend on it, and the restaurants
- 10 depend on it, you are going to turn southeast Alaska
- into a ghost town area.
- 12 Thank you.
- MS. DONNA SILVERBERG: Thank you
- 14 very much, Paul.
- Pat Kehoe, followed by Stephen Snapp,
- 16 followed by Ron Rau.
- 17 MS. PAT KEHOE: Hi. I am Pat Kehoe.
- 18 I have been commercial fishing in southeast Alaska for
- 19 19 years with my husband and two daughters.
- 20 Trolling is our lifestyle as well as our
- 21 means of making a living. We, like other people in
- 22 the commercial fishing business, charter fishing
- 23 industry, sport fishing, native community and local
- 24 businesses, all depend on salmon as the backbone of
- 25 the coastal communities of southeast Alaska.

1	We have been willing to sacrifice through
2	the years to help prevent damage to the salmon run,
3	but all our sacrifices are meaningless unless the fish
4	habitat fish have habitat once again.
5	Everything I've read shows that breaching
6	the Snake River dams and possibly the John Day Dam can
7	provide the habitat that these fish need to have
8	healthy stocks again.
9	It has been shown other places and most
10	recently I believe on a tributary of the Sacramento
11	River that the salmon stocks are able to recuperate
12	well if the dams are breached before the stocks are
13	extincted.
14	It is your responsibility to see that
15	that's done now. You have the opportunity to do
16	something really worthwhile for the salmon and for the
17	Pacific Northwest.
18	Breach the dams. And if you shuffle papers
19	too long the fate of the salmon will be your fault.

MS. DONNA SILVERBERG: Thanks a lot,

Thanks.

20

- 22 Pat. Stephen Snapp, followed by Ron Rau, followed by
- 23 Robert Ellis.
- MR. STEPHEN SNAPP: Good evening. I
- 25 would like to welcome the caucus, and thank you for

- 1 taking our testimony.
- 2 My name is Stephen Snapp. I am a troller
- and a member of Seafood Producers Co-op, who has
- 4 already been introduced to you earlier this evening.
- I have been a commercial fisherman for 25
- 6 years and put myself through college by working at a
- 7 cannery in Friday Harbor. Of course the cannery is no
- 8 longer operating.
- 9 I fished salmon from a troller from
- 10 Monterey, California, to Icy Bay in the northern gulf
- of Alaska.
- 12 Mixed stock salmon fishery is managed, that
- is, restricted, in order to minimize its impact on the
- weakest salmon stock to be encountered.
- I have seen failed management practices in
- 16 the form of zealous harvest restrictions force the
- 17 financial and culture bankruptcies of communities
- 18 throughout the coasts of Washington, California,

- 19 British Columbia. It is sad indeed to see once busy
 20 vessels, boat yards, fish process plants and harbors
 21 sit idle, falling into disrepair.
 22 What has happened to these people and their
- families? If harvest reduction -- pardon me. If

 harvest was the problem, certainly these sacrifices

 would have formed the solution, would not the weak

- 1 stocks in the Columbia have rebounded by now?
- 2 Ladies and gentlemen, we must address the
- 3 habitat question in a serious and expedient manner
- 4 before our options run out. Bold actions are
- 5 mandatory or failure is certain. Set a new precedent
- 6 and breach the dams on the Snake River and show what
- 7 habitat restoration can do.
- 8 I suspect that more than salmon will
- 9 rebound, as birds, mammals and invertebrates thrive
- 10 along this major river.
- Breach those dams.
- 12 Thank you.
- 13 MS. DONNA SILVERBERG: Thank you
- 14 very much, Stephen.

- Ron Rau, followed by Robert Ellis, followed
- 16 by Carter Hughes.
- MR. RON RAU: Hi. My name is Ron
- 18 Rau.
- 19 I have been a troller for 25 years, like
- 20 many of us, and I would like to take this chance to
- 21 welcome you to Alaska, hope you enjoy your stay
- 22 here.
- I have nothing new to say. You have heard
- 24 it before. Except to reiterate that we trollers have
- done our share of sacrificing. And I have no guilt

- 1 feelings at all that we haven't done our part for the
- 2 conservation of the king salmon.
- Now if I may, I would like to turn around
- 4 and address my fellow Alaskans, and you can take a
- 5 break or listen. But I want to read to you today from
- 6 the Sitka Sentinel here what the three stooges we send
- 7 to Washington, D.C., have to say about this.
- 8 It was on the front page of the Sitka
- 9 Sentinel. Here comes Braberkowsky. Well, while I
- 10 share their concerns about the loss of fish runs,
- 11 we've reached a point where biologists tell you we are

- 12 beyond the point of being able to renew the runs.
- 13 Now, the biologist that Braberkowsky has listened to
- are from BP and ARCO, so maybe he is using the same
- ones.
- 16 Here is Ted Stephens. It is also a
- 17 question of where the power will come from to replace
- 18 the dams, electronic generation. Where the money will
- 19 come from to destroy them. Can you imagine Ted
- 20 Stephens worried about money? Where the money will
- 21 come from to destroy them and whether the destruction
- of the dams is the only method of protecting the fish
- 23 run.
- 24 Here is Don Young. Well, he doesn't say
- 25 much at all. He says, he isn't convinced that the

dams are the problem. Young says he is a flat out no

- 2 vote on the question of dam removal.
- 3 So, you know, the thing that concerns me
- 4 here is a lack of concern on their part. There is not
- 5 even lip service here for our situation. And it might
- 6 be, as the great philosopher Pogo said, we have met
- 7 the enemy and he is us.

- 8 Thank you.
- 9 MS. DONNA SILVERBERG: Thank you very
- 10 much, Ron.
- 11 Robert Ellis, followed by Carter Hughes,
- 12 followed by Linda Behnken, I think it is.
- 13 MR. ROBERT ELLIS: Robert Ellis. I
- 14 don't really know what to add. I think you have
- 15 received a tremendous amount of information from the
- 16 people here. They really have a good grasp of what's
- going on.
- 18 I started out working in Michigan on a
- 19 stream that was being rehabilitated. And this was
- 20 several years ago now. But one of the things I'm
- 21 really pleased with from all the people that have been
- 22 speaking here tonight is the emphasis on restoring
- 23 habitat.
- 24 To my mind if we preserved -- restore the
- 25 habitat and preserve it, that the fish will just about

- take care of themselves. It would be pretty hard for
- 2 overfishing to take place.
- 3 I lived in Astoria back in the late '50s,
- 4 and I went to a meeting, and I was working for the

- 5 Oregon Fish Commission then, where the managers had to
- 6 tell the fishermen, sorry, no opening this period, the
- 7 runs are going down.
- 8 And this was at a time when most of the
- 9 biologists were convinced that we had the technology
- 10 to get the fish up and down over the damages.
- 11 And I think that what we've learned in the
- 12 last 40 years is we did not have the technology to get
- the fish up and over the dams.
- 14 And I think that the people are correct
- 15 here who are saying, take the dams out, restore the
- habitat, get back into the watersheds and do the
- 17 restoration in the tributaries that is needed. That's
- where we should be putting our bucks.
- 19 Thank you.
- MS. DONNA SILVERBERG: Thank you,
- 21 Robert.
- 22 Carter Hughes, followed by Linda Behnken,
- followed by Rick McLean.
- 24 MR. CARTER HUGHES: Good evening. My
- 25 name is Carter Hughes. I'm a troller from the fishing

- village of Pelican, a town that was built on salmon
- 2 harvest.
- I have made my living in the Alaskan
- 4 seafood industry for the past 16 years and as a
- 5 troller for 12.
- I come before you to testify about the
- 7 removal of four dams on the Snake River.
- 8 Okay. I support the removal of these dams,
- 9 and restoring the habitat that was knowingly and
- 10 willingly destroyed when they were installed.
- 11 And I will read a little paragraph from
- 12 this, as a case in point. The Pacific Coast states,
- in the Pacific Coast states the encroachment of
- 14 civilization seriously interferes with salmon
- 15 resources. Among the many unfavorable conditions
- brought on by population, industrial growth, the most
- 17 harmful to salmon are pollution, deforestation,
- irrigation diversions and dams.
- 19 Consequence. The outlook for enlarging
- 20 salmon resources in the Pacific states is not
- 21 promising. Indeed they can be maintained at their
- 22 present subnatural level only by constant vigilance
- and the utmost care.
- 24 This is a report from the Secretary of
- 25 Interior dated March 1, 1945, Fishery Resources in the

```
1 United States.
```

- 2 So as everyone has been saying, this has
- 3 been known about for a long time. Yet in the '60s
- 4 these four dams, '60s and '70s these four dams were
- 5 put in place.
- The fact of the matter is that if we didn't
- 7 exist, you would still have a problem. Our harvest
- 8 has been cut back periodically over the years, all to
- 9 no avail. And last year we took a cut of over 40
- 10 percent, or around 40 percent with the signing of the
- 11 new treaty.
- 12 Part of this new agreement involves the no
- jeopardy finding by NMFS.
- 14 Here in southeast Alaska we do not have a
- lot of work alternatives. The 50 to 75 percent
- 16 reduction would put me out of business, as it would
- have a massive ripple into the Coho fishery as well.
- 18 We don't get cheap power. We don't get
- 19 cheap oil even. You know, if this is shut down with
- 20 these types of reductions, we are basically out of
- work here.
- 22 So anyway, I hope you go back to your
- 23 region and deal with the main cause of the problem,
- 24 and remove the dams, but if not, I wish you would just

get off our baoins and fee as get on when our fives

- 1 Thank you very much for the opportunity to
- 2 testify, and that's all I have to stay.
- MS. DONNA SILVERBERG: Thanks a lot,
- 4 Carter.
- 5 Linda Behnken, followed by Rick McLean,
- followed by David Stark.
- 7 MS. LINDA BEHNKEN: Well, my name is
- 8 Linda Behnken. I have been a commercial fisherman for
- 9 16 years. I am also director of the Alaska Long Line
- 10 Fishermens Association and I am speaking today on
- 11 their behalf. ALLF is a nonprofit fishing association
- of approximately 100 members who reside in Sitka,
- Pelican, Petersberg, Ketchikan, Upsnow, Port
- 14 Alexander, and cities and towns in the lower 48.
- 15 Our association has a long history of
- 16 supporting conservation measures, including reductions
- in harvest, when indicated to preserve the health of a
- 18 particular stock or the health of an ecosystem in
- 19 general.
- 20 We have supported cuts in the fishery,

which is one of the primary targets of our association
of up to 50 percent off the coast here in the last
five years, because we recognized that as necessary to
rebuild those populations due to current low spawning

72

- 1 However, in this case there is no information to convince fishermen that any reductions 3 in our harvest would contribute to the rebuilding of Snake River Chinook. 5 I think from the information you have 6 presented it is very clear that the dams are the 7 problem, that your focus needs to be on habitat and 8 safe passage. 9 As a member of this panel said, extinction is permanent. Certainly aggressive action is 10 necessary at this time. 11 12 On behalf of our association, I ask that
- you address the problem. You breach the dams, move
 ahead with Phase II of the John Day drawdown study,
 and leave Alaska fishermen alone.
- Thank you.

25

stocks.

17 MS. DONNA SILVERBERG: Thanks for

- 18 testifying, Linda.
- 19 Rick McLean, followed by David Stark,
- 20 followed by I think it is Volney Smith. Okay. Thank
- 21 you. I will get it right next time.
- 22 Rick McLean, are you here?
- 23 How about David Stark? Great. Followed by
- Volney Smith, followed by Charles Wilber.
- 25 MR. DAVID STARK: I would like this

- 1 to be relatively brief, since most of the things that
- I had to say have been said before.
- I would like to qualify myself by saying
- 4 I'm not a fisherman, commercial fisherman, although I
- 5 have had considerable involvement in subsistence
- fishing throughout the state.
- 7 I would like to follow the rest of the
- 8 people who have noted that the problems with the dams
- 9 have been well known, documented, for the past 33
- 10 years that I have been in Alaska and before I came to
- 11 Alaska, and that as the dams were being made, and put
- 12 together, everybody knew and has known that there were
- problems in terms of the salmon.

- 14 And it seems to me that in correcting the
- problem, any panel is going to have to come back to
- 16 habitat and to getting rid of the main problems of the
- 17 habitat reduction which in my opinion is the dams.
- Thank you.
- 19 MS. DONNA SILVERBERG: Okay. Thank
- 20 you very much, David.
- 21 Volney Smith, followed by Charles Wilbur,
- 22 followed by Paul Yanak.
- MR. VOLNEY SMITH: Thank you, panel,
- for you coming here this evening.
- I will keep this relatively short. I think

- 1 everything has been hit on pretty much.
- I have been fishing since 1970, raised a
- family. I have always wanted to have fish around, all
- 4 Alaskans have been that way since I started fishing,
- 5 they have always thought of what's going to happen if,
- 6 and we have gone long line, limited fisheries, had
- 7 hatcheries.
- 8 Our stocks are in fine shape. The ones
- 9 that we are fishing on are mostly in fine shape. Even
- last year there was a lot of fish above Bonneville

- Dam, which I guess a first for some time. I don't
- 12 know why they were back, but we must have had
- something to do with it somewheres along the line.
- 14 Maybe the Canadians were fishing on them to speak of.
- 15 Prior to the salmon treaty we had a
- ten-year average of 325,000 fish. We have since given
- 17 up over 50 percent of those fish, for the sake of a
- 18 future. There is no more warm and fuzzy feeling with
- 19 what we are trying to do here.
- I think you probably get that feeling, and
- it is nothing personal. But I just cannot see this
- getting any better, the folk in salmon, until they
- 23 really address their problem.
- 24 We have given, and here in Sitka there is
- nothing else to do. We can't all work at the Forest

- 1 Service and we can't all work for the government, and
- 2 we can't all be school teachers.
- 3 When the fishing shuts down now, and as you
- 4 heard Pete Esquire say earlier, we have a lot at stake
- 5 with our own hatcheries, and if we can't even harvest
- 6 those due to mortalities on these extinct few, we have

- 7 really got no reason to go on at all.
- 8 And it's been said many times tonight that
- 9 we know where the problem is, and I think you people
- 10 all know where the problem is, and there's not one of
- 11 us up here that hasn't given and hopes to straighten
- 12 it out.
- But the truth is, it's not going to be
- 14 straightened out up here, it has to be straightened
- 15 out down there.
- 16 Fish are very resilient and with very
- 17 little effort they will survive. And only man can
- 18 stop them. Dams are not enough good habitat.
- 19 I like to thank you for letting me speak
- 20 this evening, and if you are in town and have got a
- few minutes, want to see a state-of-the-art cold
- 22 storage, you might go down and take a look at SPC down
- 23 there. You might be very impressed with what we have
- done.
- 25 MS. DONNA SILVERBERG: Thank you

- very much.
- 2 Charles Wilber, followed by Paul Yanak,
- 3 followed by J. Erie.

- 4 Charles? Paul? J. Erie. Followed by Seth
- 5 Bone, followed by John Slang.
- 6 MR. J. ERIE: I didn't expect to be
- 7 able to do anything, so I just brought at least one.
- 8 I am J. Erie.
- 9 I currently commercially fish for salmon
- 10 here in southeast Alaska.
- I have another option, and it goes with
- 12 ocean survival. And if the outgoing salmon make it to
- 13 the ocean, they still have to eat and have shelter
- 14 from the larger critters.
- 15 The severe loss of ocean habitat further
- 16 complicates all the other fisheries management
- 17 programs that are currently in place along the United
- 18 States and Canada. But it's the cumulative
- 19 destruction of habitat and the major reduction in
- 20 hearing population over the last hundred years that
- 21 has also contributed to the current crisis we are at
- 22 right now.
- This huge loss of food and shelter for
- 24 growing salmon, I guess you know, the fact that they
- 25 need to eat when they get there.

- 1 Sure, you can take dams out or not have the
- dams out. But they still have to eat and have this
- 3 shelter. And the document, this here, I have tried to
- 4 look up old photos, but most of the old photos are so
- 5 poor they don't show where old kelp beds used to be.
- 6 But with the huge herring reduction plans
- 7 that we had here from the '40s to the '60s, we took
- 8 away their foods, we built dams, we built hatcheries,
- 9 we shipped the food change, and then we expected to
- 10 solve the problem by blowing up dams, not having up
- 11 buffer zone in Washington.
- 12 What probably needs to be done is to set up
- 13 biological refuses to allow redevelopment of the kelp
- 14 beds along the coast and to also allow the herring
- 15 stocks to rebuild.
- 16 And I also would consider breaching the
- 17 four dams to be considered acceptable. And to
- 18 establish larger tree and buffer zones in Washington
- 19 and Oregon.
- Thank you.
- 21 MS. DONNA SILVERBERG: Great. Thank
- 22 you very much for the suggestions.
- Seth Bone, followed by John Slang, followed
- 24 by Robert, you are the last one on the sheet, Edered?
- 25 MS. SETH BONE: Thank you. Thank you

- 1 for coming here.
- I would just like to say, I am a charter
- 3 fisherman, and I own a business that books up 15 other
- 4 local charter fishermen. I am not an expert on a lot
- 5 of the issues here, but I know from our industry's
- 6 perspective, that if we were to face a 50 to 75
- 7 percent harvest reduction in Chinook, it wouldn't just
- 8 mean that we would make less money, it means that we
- 9 would go under, we just wouldn't be able to do it any
- 10 more.
- 11 And I suspect it's a lot the same with the
- trollers. We are not making a killing to begin with,
- and it is a relatively short season, we have already
- 14 faced a lot of cutbacks, we are sort of up against it
- in terms of harvest levels, and another drastic
- 16 reduction would just do it, it would be the end for
- 17 us.
- 18 And I guess if that was, if you could say,
- well, we are the main problem, you know, and so you
- 20 guys are just going to have to suck it up and take it,
- 21 because you guys are the main problem, well, maybe you
- 22 will just have to do it.
- 23 If we were the ones that were responsible

- for the poor shape these salmon runs are in, I guess
- 25 that would be what would have to happen.

- 1 But, from everything I have read, it just
- 2 doesn't sound like that's the case. It sounds more
- 3 like the dams are really the main cause of the poor
- 4 shape of the stocks at this point, and even if you
- 5 just took us away completely, it wouldn't really fix
- 6 that, you know, it may just prolong the time to
- 7 extinction.
- 8 So I guess I would just like to say, favor
- 9 the breaching of the dams, and I guess if that is the
- 10 main problem, then take it on head on, and spread the
- 11 costs out over as broad a population as possible in
- terms of helping the people that are hurt by that
- 13 action.
- 14 Thank you.
- 15 MS. DONNA SILVERBERG: Thank you,
- 16 Seth.
- John Slang, followed by Robert Edered,
- 18 followed by Anton, and your pen ran out.
- MR. ANTON BOWERS: Bowers.

- 20 MS. DONNA SILVERBERG: Thank you,
- 21 Anton.
- John Slang, are you here? Robert Edered,
- are you here? Anton Bowers, you are up.
- 24 MR. ANTON BOWERS: Okay. My name is
- 25 Anton Bowers. I am a fisherman, albeit not a salmon

- fisherman. But I was trained as a civil engineer, and
- I hate seeing anything that was once built, destroyed.
- 3 It seems to me that there might be other
- 4 solutions other than actually tearing down dams. But
- if that's the only solution, I would say the salmon is
- 6 more important than the dams.
- 7 However, as far as I can tell, the only
- 8 real data you have is that dams were built over the
- 9 lower Snake in '75, or the late '70s anyway, and fish
- 10 out of the Columbia started disappearing in the late
- 11 '70s.
- 12 Other things started happening in the late
- 13 '70s as well, however, that you may not be considering
- or might be politically incorrect to consider. But
- 15 the Columbia wasn't the only stream that fish started
- 16 disappearing from. All the Northern California,

- Oregon, Washington, even up to the Frazier River now,
- 18 fish are disappearing, salmon. And they're not
- 19 building dams.
- 20 Some people blame overfishing. Some
- 21 pollution. Others el nino' or la nino', or both. The
- 22 reduction of the Cedar River is blamed by the King
- 23 County surface water management team on
- 24 overdevelopment of therefore too much running down the
- 25 Ceder River, whereas the city of Seattle, which owns

two-thirds of the Cedar watershed, uses that as their

81

- source of water for the city of Seattle, says they are
- 3 not getting enough water in the Cedar River, and they
- 4 plan to dump more.
- 5 Actually, nobody really knows what's
- 6 happened to the fish. And it most probably is a
- 7 combination of most of these things I have just
- 8 mentioned.

- 9 However, there is one thing that some have
- 10 the timidity to suggest, highly political, incorrect,
- and therefore since that seems to be my forte', I will
- 12 discuss that one. And this is the expodential

- 13 increase in California sea lions and harbor seals
- 14 which also originate in California.
- 15 This graph I have just passed around shows
- 16 that the California sea lion has increased from, to
- 17 count California sea lions, since they are in the
- 18 water more than they are out, they count the pups when
- 19 they are born, since they are born in a short period
- of time and they are usually on the beach for a
- 21 certain period of time, they count them, and in '75
- they counted 11,500 pups. And in '95 they counted
- 37,000. Increase of over three times.
- 24 And since these counts are being done from
- 25 aerial surveys, they find that they usually get more

1 if they count them on the ground than the aerial

surveys. So it is more like four times, in 20 years,

82

3 the same 20 years that you are talking about with your

4 dams.

2

5 MS. DONNA SILVERBERG: Anton, I need

6 to you ask you to wrap up there.

7 MR. ANTON BOWERS: All right. The

8 harbor seals have increased in the same dimension.

9 From 5,000 in '75 to 23,000 in '95.

- 10 Okay. You asked me to wrap it up. NMFS, 11 who I get this data from, the marine mammal lab of 12 Northwest Fisheries Research Center, is hamstrung in 13 getting this information. The Marine Mammal Act of 14 '75 will not allow them to take sea lions to determine 15 what is in their stomach to see if they are the 16 problem, or how much they are eating. They don't know. They are going through a 17 rather roundabout way which is not very accurate. 18 The same thing is true with the --19 20 MS. DONNA SILVERBERG: 21 MR. ANTON BOWERS: Just one minute. 22 They suspect that maybe the orcas are wiping them out, but the Marine Mammal Act won't let anyone to take 23
- One more thing. Dr. Marlin Faultlin, which

orcas to determine.

24

- 1 is the orca research scientist, the Northwest Science
- 2 Center, is trying to catalog all the orca. All of
- 3 them. And she needs pictures from anybody, from any
- 4 source, of orcas with where approximately, as close as
- 5 you can get, where and when the pictures are taken.

- 6 I've got to get out of here. Her address is the
- 7 Northwest Fishery Science Center at NOAH, Sandpoint,
- 8 Seattle.
- 9 MS. DONNA SILVERBERG: Thanks a lot,
- 10 Anton.
- 11 All right. We've got Marty Remund. Is
- 12 anybody else who was out of the room when I called
- 13 your name?
- 14 If you have already signed up, let me know,
- or if you wanted to sign up or wanted to speak, come
- 16 up and let me know.
- MR. MARTY REMUND: Okay. This is a
- 18 resolution from the city of Port Alexander supporting
- 19 partial removal of the four Lower Snake River dams.
- The history and culture of the community of
- 21 Port Alexander is commercial fishing. During the
- 22 1930s it has written that the Port Alexander harbor is
- 23 the largest fishing fleet in Alaska.
- 24 Since the early 1900's Port Alexander and
- 25 waters surrounding it have been the homegrounds for

commercial fishing. Trolling in particular.

2 Due to the development of our community

- around the troll fishery and remote setting, other
- 4 employment opportunities virtually did not exist that
- 5 could sustain our family.
- 6 The community of Port Alexander as a whole
- 7 will be directly impacted by any loss of Chinook
- 8 salmon outside the Pacific Salmon Treaty.
- 9 Any further reductions on Chinook harvest
- 10 would create an intolerable hardship on our community.
- 11 Lifestyles and livelihoods could be seriously impaired
- or lost. At risk is Port Alexander's culture
- 13 identification with its past as well as the stability
- 14 and preservation of Port Alexander as a community
- 15 looking for a secure and stable future.
- 16 Commercial salmon touring is a part of our
- 17 Port Alexander's economy. The commercial salmon
- 18 fishery provides sustainable jobs in our community and
- 19 benefits our community and the state of Alaska.
- 20 There are 27 troll permits in Port
- 21 Alexander an approximately 34 year around households.
- 22 The commercial salmon fishery significantly
- 23 contributing to the city of Port Alexander through its
- 24 contribution of raw fish tax as well as moneys
- 25 received from sales tax from the fish buying in our

```
1
        harbor in the summer.
 2
                   Three new lodges also rely on Chinook
 3
        salmon as part of their businesses and also contribute
        to our local economy through their contribution of bed
        and sales tax. As well as their contribution to the
 6
        state of Alaska.
                   In 1999 Pacific Salmon Treaty Chinook
 8
        management was determined by the National Marine
9
        Fisheries Service to meet Endangered Species Act
        requirements for fall Chinook.
10
                   Since 1993 the Chinook salmon harvest in
11
12
        southeast Alaska has been further reduced,
        specifically to protect the ESA with the Snake River
13
14
        fall Chinook.
15
                   Governor Tony Knowles, southeast Alaska
16
        fishing community, and statewide fishing and
17
        conservation organizations, have called for
        implementation of the 1999 Pacific salmon treaty
18
19
        agreement. And a commitment to save passage of salmon
20
        to and from their spawning habitat on the rivers of
        the Pacific Northwest, Canada and Alaska.
21
                   Therefore, be it resolved that the city of
2.2
```

23 Port Alexander in order to protect wild salmon and the 24 thousands of southeast Alaska families that depend on 25 wild fish supports the partial removal of the Ice

1 Harbor, Lower Monumental, Little Goose and Lower

- 2 Granite dams on the Snake River.
- 3 That's it.
- 4 MS. DONNA SILVERBERG: Okay. Thank
- 5 you very much, Marty.
- 6 Was there anybody else left who wanted to
- 7 testify?
- 8 All right. Would you like to testify?
- 9 Okay. Come on up. You can say your name so we can
- 10 get it down on the record.
- MR. RALPH JOHNSON: My name is Ralph
- 12 Johnson. I have lived here in Sitka since 1960. I do
- 13 both subsistence, sport fishing and commercial and
- 14 full commercial fishing.
- I believe that, I totally support the
- 16 fishermen from southeast Alaska, that there are people
- 17 out there fishing, whenever there is opening, because
- 18 that is their livelihood. It is their job, of income.
- 19 And I do hand trolling to supplement my
- income, where I work. And I believe that what I have
- 21 heard here, I totally support that, we are not to
- 22 blame. We are not taking anybody's fish. Because we

- 23 have a very well controlled fishery here in southeast,
- we told when to fish, when not to fish.
- 25 Any escapement from the hatcheries, we

- 1 fish, and follow the regulations as we are told. And
- I want you to hear this from the people, not politics,
- 3 that we are the people here that are speaking to be
- 4 heard, and I want you to take that from us.
- It comes from us that we fish for a living,
- 6 we fish for the table. I want you to hear it from us,
- 7 that it is `coming from us, and I want you to take
- 8 that back with you.
- 9 Thank you for letting me speak.
- 10 MS. DONNA SILVERBERG: Thank you
- 11 very much, Ralph.
- I saw one last hand there, one last three
- minute testimony here. Another hand there. Okay.
- 14 All right. I think you just joined us, so --
- MR. BOB CRANSTON: I signed in.
- MS. DONNA SILVERBERG: So she will
- 17 ring the bell when you have a minute left.
- 18 MR. BOB CRANSTON: I am Bob Cranston.

I am 73 years old. The first time I heard about dams
and the protection of fish with dams was when I was
about ten or eleven, probably about 1936 or '37. I've
seen many programs on it ever since then. Probably 25
times. And it's just proved to be a fraud, a fraud on
Mother Nature, a fraud on the fishermen, a fraud on

88

- I think we are facing now a revolution in
- 2 the production of electrical energy. The fuel cell,
- 3 and other things like this, revolution in the storage
- 4 of electrical energy.

the fish.

- 5 And I think that it's time for a lot of
- dams to come down and face this revolution.
- 7 MS. DONNA SILVERBERG: Okay. Thanks
- 8 very much.

- 9 MR. JACK PHILLIPS: My name is Jack
- 10 Phillips. I was born and raised here. I have spent
- 11 my entire life commercial fishing, mostly for salmon.
- 12 In 1970 or '76 I was appointed a member of the Pacific
- 13 Main Fisheries Commission. And then I was also later
- on, I was appointed as an advisory member to the North
- 15 Pacific Fisheries.

16 What I am trying to say is that dams and 17 the habitat was an issue 30 years ago, as people were 18 saying, and I met with representatives of Washington, 19 Oregon, Idaho on these issues. We had very important 20 things. Magnusen Act, a lot of things, run the 21 foreigners out of our back yard. But all in these various meetings we had, 2.2 23 there was always this issue, salmon rehabilitation.

And the main thing was dam, breach -- not breach the

dams at that time, but of course how do you get around

89

- this, how do you get around these dams. Because that
- 2 was the problem.
- And it was the best scientists 30 years
- 4 ago, and it seems to be the best scientists now.
- 5 Breach the dams. You have got to get that
- 6 habitat back or your fish are lost.
- 7 Thank you.
- 8 MS. DONNA SILVERBERG: Thank you,
- 9 Jack.

24

- 10 Anybody else at this point? One more.
- 11 Okay. Come on down.

MR. JAMES PHILLIPS: I am sorry. My

name is James Phillips. I live in Pelican. And I am

here representing myself. I thank you members for

15

23

coming up.

river.

- I can understand those folks down there,

 because we have a dam in our little city, a little

 hydroelectric power plan. It's not very big. It was

 built on a side tributary. And they built it in '44

 as a temporary dam, and it's still there. Its wooden

 flumes are still, rotten, but it's really not rotting,

 because it's preserved. But luckily it's not a fish
- But I do, myself and my four boys and my
 wife, we would like you to breach the four dams. It

- obvious leads to fish habitat. The Lord knows, we all
- 2 know it, look how much concrete they put in our fine
- 3 Floreses and millions and millions of acres.
- I've never seen it. I went down and went
- on some of them dams on the Columbia River, took my
- 6 family there, so we could see it first hand. Because,
- 7 you know, I don't like to kick the guy over there just
- because, you know, it is bothering me up here.

- 9 So you folks have your work cut out for 10 you, and I applaud you for being there, and you said you came here, you didn't draw the short straw, we do 11 12 have a wonderful state, but so do you folks, Oregon, Idaho. I have been through all of them, Montana. And 13 so I could see first hand what -- because I have been 14 a fisherman my whole life, born and raised. Born here 15 and raised in Pelican. But commercial fished, 16 subsistence, you name it. And I'm a sport fisherman. 17 So I like it all. Let's keep it. Thank you. 18 19 MS. DONNA SILVERBERG: Thank you very
- 20 much, James.

 21 And with that, let me see if anyone on the
 22 panel wants to say anything. But I would just like to
 23 thank you all for being just a remarkably insightful
 24 crowd, insightful crowd, and it has been a pleasure to
 25 be here.

I want to reiterate, we didn't draw the

short straws. We volunteered to come up here and do

this. We wanted to come to Alaska. The weather today

4 was, you know, a welcomed thing.

5	So, Jim, is there anything you want to say
6	to close out the hearing?
7	MR. JAMES WADDELL: I think you said a
8	lot of it, Donna. We really appreciate the comments
9	from everybody here.
10	I want to reiterate that this is all great
11	material. We have heard some good ideas. We have
12	heard some things that we need to fix, look at harder
13	in the studies, and we also, you know, understand the
14	sentiment, and that's all part of the public record,
15	and I think as this process rolls on, that that volume
16	of sentiment reflects somebody said it earlier here,
17	it is a valued decision that has to be made ultimately
18	by society across all the 50 states of this country,
19	and what you say here is a part of that documented
20	process, and ultimately will be reflected in those
21	decisions.
22	So anyway, thanks again for your comments.
23	
24	(10:45 p.m.)
25	

2	County of Umatilla)
3	
4	I, William J. Bridges, do hereby certify
5	that at the time and place heretofore mentioned in the
6	caption of the foregoing matter, I was a Certified
7	Shorthand Reporter for the State of Oregon; that at
8	said time and place I reported in stenotype all
9	testimony adduced and proceedings had in the foregoing
10	matter; that thereafter my notes were reduced to
11	typewriting and that the foregoing transcript
12	consisting, of 92 typewritten pages is a true and
13	correct transcript of all such testimony adduced and
14	proceedings had and of the whole thereof.
15	Witness my hand at Pendleton, Oregon, on
16	this day of April, 2000.
17	
18	
19	
20	
21	William J. Bridges
22	Certified Shorthand Reporter Certificate No. 91-0244
23	My certificate expires: 10-31-02
24	
25	