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PUBLIC MEETING SESSION  
U.S. ARMY CORPS OF ENGINEERS  
DRAFT LOWER SNAKE RIVER JUVENILE SALMON MIGRATION  
FEASIBILITY REPORT/ENVIRONMENTAL IMPACT STATEMENT  
WITH FEDERAL CAUCUS CONSERVATION OF COLUMBIA BASIN FISH  
"ALL-H PAPER"

OUTLAW INN  
1701 HIGHWAY 93 SOUTH  
KALISPELL, MONTANA  
WINCHESTER ROOM & COLT 44 ROOM

PUBLIC COMMENT SESSION  
WEDNESDAY, MARCH 1, 2000  
7:30 P.M.

COURT RPORTER: BAMBI A. GOODMAN, RPR, CRR, CSR

GOODMAN REPORTING  
P.O. Box 1182  
Whitefish, Montana 59937

GOODMAN REPORTING (406) 863-4828  
P.O. BOX 1182 Whitefish, MT 59937

1                   THE MODERATOR: At this point we're going to  
2 start the public comment off with elected officials. And  
3 our first one is -- excuse me for names, I'm undoubtedly  
4 going to mispronounce tonight. But our first one is Aubyn  
5 Curtiss. And then after that, another elected official  
6 who's asked to speak is Rita Windom.

7                   MS. CURTISS: Madam mediator and members of  
8 the caucus, since all the legislators here are not going to  
9 be speaking, I wonder if one of those would kindly  
10 relinquish me a minute of their time. And I was wondering  
11 about Representative Jackson.

12                  MR. JACKSON: Yes. Verdell Jackson.

13                  THE MODERATOR: Is the panel comfortable with  
14 allowing a four-minute comment time?

15                  MS. CURTISS: For the record, I'm  
16 representative Aubyn Curtiss of House District 81. Libby  
17 Dam and Lake Koocanusa lie within my district. I'm also one  
18 of the Montana's representatives on the Four-State  
19 Legislative Council. While only 12 Montana counties lie  
20 within the Columbia River Basin, Libby and Hungry Horse  
21 reservoirs store a vast amount of the water coveted for  
22 downstream purposes. Council members take seriously their  
23 responsibility to uphold the constitutions of their  
24 individual states and to protect their individual state's  
25 resources.

1           The most critical concern to Montana council  
2 members relates to Montana's constitutional ownership of all  
3 Montana's waters and apprehension that our water rights  
4 could be literally sold down the river to provide a  
5 nonscience-base solution to problems caused by failed  
6 policies. HJR 11, which I sponsored in the '99 legislative  
7 session, which passed overwhelmingly, recognized the problem  
8 and urged our congressional delegation to advocate that any  
9 new or revised policy should recognize Montana's  
10 responsibility to manage its own resources. Other states  
11 are taking similar actions.

12           States want and are entitled to a place at the  
13 table when federal decision making involves state issues.  
14 So far, the principal of dual sovereignty has been totally  
15 overlooked. We have yet to see any role the state  
16 legislatures might have in policy making for the Basin, even  
17 though any new policies will have the potential of robbing  
18 Montanans of our resources, customs and culture to benefit  
19 downstream interests.

20           We have struggled with the Three Sovereigns, the  
21 Columbia River Forum, the Multi-Species Framework, and now  
22 we are here commenting before the Federal Caucus. The names  
23 have changed, but the players remain pretty much the same;  
24 four governors and their eight representatives, about 13  
25 sovereign Indian tribes, and approximately nine federal

1 regulatory agencies. Will the product of any of those  
2 parallel processes be considered by the legislative bodies  
3 of the four states, or has the intent always been to bypass  
4 states' rights? Is there significance in the fact that this  
5 hearing is being conducted only by the Federal Caucus?

6           We do not need a new federal entity dictating  
7 river governance policies. The Northwest Public Power  
8 Council has been mandated by federal and state laws to fill  
9 that role. And a good working relationship exists between  
10 it and the Bonneville Power Administration, the functions of  
11 which are necessary not only to provide energy but are  
12 necessary to provide a stable, sustainable economy in the  
13 Basin.

14           What we do need is a clear-cut, common-sense  
15 policy to be adopted by the agencies to avoid gridlock among  
16 themselves and duplication of regulatory authority. Already  
17 billions of dollars have been spent to remedy conditions  
18 brought about by failed policies, policies which encourage  
19 salmon predators to thrive under federal protection and  
20 exempt tribal fishing activities, including gill netting,  
21 from compliance with the Endangered Species Act. It is  
22 reprehensible that an 80-percent overlap exists between  
23 enforcement of the Clean Water Act and the Endangered  
24 Species Act. That is only the tip of the iceberg. Existing  
25 policies, together with ongoing offshore salmon fishing,

1 inhibit the ability of fish to return upriver to spawn. No  
2 amount of additional expenditure for dam breaching or draw  
3 downs from other dams like Koocanusa and Hungry Horse can  
4 possibly restore the salmon population, if the above  
5 negative factors are not first addressed.

6 At issue here, tonight, is the economy of the  
7 states in the Basin as well as protection of our resources.  
8 It is irresponsible to consider breaching of dams, adding  
9 millions of dollars more cost to taxpayers to achieve a goal  
10 which has more to do with political pressure from the Sierra  
11 Club and the National Wildlife Federation, Trout Unlimited,  
12 Patagonia, and others than it has to do with resource  
13 protection. It is even more irresponsible to put at risk  
14 thousands of water users and energy consumers who depend  
15 upon the present system for sustainability.

16 Finally --

17 THE MODERATOR: You'll really need to finish  
18 up.

19 MS. CURTISS: Thank you. I really take  
20 exceptions to the ads that are being used in the New York  
21 Times and all over to influence people to testify on behalf  
22 of dam breaching.

23 THE MODERATOR: Next speaker is Rita Windom.

24 MS. WINDOM: Thank you for coming and hearing  
25 our comments. I represent the Lincoln County Board of

1 Commissioners.

2           The Kootenai River, on which I live, has two fish  
3 species that are currently listed under the Endangered  
4 Species Act: the endangered Kootenai white sturgeon, as you  
5 mentioned, and the threatened bull trout. We also, though,  
6 have the west slope cutthroat and burbot, which may very  
7 soon be listed. Libby Dam is the only federal project that  
8 can be operated to benefit these species in the Kootenai.  
9 Yet, unfortunately, these fish have been effectively  
10 relegated to a lower status than those listed anadromous  
11 species. This is now the time to fully consider the needs  
12 of the species in the Kootenai River Watershed. We in  
13 Lincoln County have specifically requested, we have  
14 testified in favor of a balanced operation that benefits all  
15 Columbia River fish while maintaining local recreation,  
16 flood control and power production and, more specifically,  
17 the congressionally authorized project purposes. To this  
18 end, we want you, the federal agencies, to implement the  
19 Integrated Rule Curves, or IRCs, and sturgeon tiered flow  
20 approach developed by Montana and the variable flow or VARQ  
21 strategy for system flood control that has been developed by  
22 the Army Corps of Engineers.

23           We firmly believe that this combination of dam  
24 operating strategies provides the flexibility to keep Libby  
25 Dam elevations higher than the IRCs when it is safe, in

1 terms of flood control, and it affords a more natural annual  
2 flow pattern in the Kootenai River. Specifically, VARQ will  
3 enable our dam operators to hold more reservoir water during  
4 average and dryer years so that spring flows can be  
5 augmented for sturgeon and salmon without impacting  
6 reservoir refill. Also, the reservoir will refill in more  
7 years due to the IRC/VARQ operation, benefiting the  
8 reservoir and increasing the number of years in which water  
9 is available for summer flow augmentation. We can be good  
10 neighbors by releasing the reservoir storage from the top  
11 ten feet from full pool to enhance the river downstream and  
12 salmon rediscovery. Drafting more than ten feet in the  
13 reservoir is harmful to the reservoir and the river. We ask  
14 that you be sure that the release of reservoir storage is  
15 gradual during late summer and fall so that the river  
16 remains at a constant, albeit higher, flow. Unnatural river  
17 fluctuations are especially harmful to the fish and  
18 recreation in the Kootenai River during summer and fall.  
19 This operating strategy we know to be sustainable from year  
20 to year, and it places the listed Kootenai River fish on an  
21 equal footing with the listed species in the lower reaches  
22 of the Columbia River. And we ask that you take our request  
23 under utmost consideration; thank you.

24 THE MODERATOR: At this point, then, I'm  
25 going to move to the sign-up sheets for people that have

1 asked to make public comments tonight. I'm going to call  
2 the first three people. They are Rich Day, John Alton and  
3 Bruce Tutvedt, I believe, the last one.

4 MR. DAY: Good evening. My name is Rich Day.  
5 I work for the National Wildlife Federation in Missoula,  
6 Montana. And I'm here tonight representing the National  
7 Wildlife Federation and its 4 million-plus members and  
8 supporters. I ask that you submit my comments to both the  
9 Corps draft EIS and the Federal Caucus for All-H Paper.

10 The National Wildlife Federation fully supports  
11 the breaching of four lower Snake River dams. We call on  
12 this administration and your agencies to pick an alternative  
13 that has this removal option and the restoration of wild  
14 salmon and steelhead runs as its centerpiece.

15 We need wild salmon and steelhead for our  
16 children, for our economies and for our way of life. No  
17 other alternative has been put forward that is as certain  
18 that we have salmon in our futures. We no longer have time  
19 to wait. The wild salmon and steelhead don't have time.  
20 We're looking at the extinction of the Snake River stocks in  
21 our lifetime, if we don't act now. That's just incredible.

22 But what is just as incredible is that we can  
23 still have time to change this tide to right the wrongs of  
24 the past and to save these fish for our futures. Make no  
25 mistake about it. If we delay this decision and if we wait



1 and spend another 3 billion dollars on studies, these  
2 magnificent fish will go extinct. We will have studied them  
3 to death.

4           And, realistically, what are the other options?  
5 The governor of Oregon has said it best, and I quote, "If  
6 not the dams, then what?" end of quote. Will we stop all  
7 fishing? Will we continue to rely on grossly expensive  
8 technical fixes that don't work? Will we ask irrigators in  
9 Idaho and Montana to give up thousands of acre feet of water  
10 to provide for additional water flows? Will we draw down  
11 Libby and Hungry Horse reservoirs to increase flows and cool  
12 water?

13           These are the draconian measures, not dam removal.  
14 These measures will have drastic effects on a much larger  
15 scale than will removal of the four lower Snake River dams.  
16 And yet the many scientists that have been looking at this  
17 issue over the last several years don't believe that any of  
18 these options will have the success that dam removal would  
19 have on bringing back our wild salmon and steelhead. So why  
20 would we put so many in harm's way, when there is an option  
21 that will have lesser effects than our higher certainty of  
22 success?

23           It's simply common sense. The four lower Snake  
24 River dams should be removed to protect and restore our wild  
25 salmon and steelhead populations.

1           This is not to say that this option will not have  
2 consequences for some communities. It will. We all know  
3 that. And that is why the National Wildlife Federation and  
4 other organizations support the construction of a transition  
5 package that will invest in the effective communities to  
6 help make these communities whole.

7           Instead of debating whether we should follow the  
8 science and what is necessary for the salmon to survive, we  
9 should be spending time thinking about those communities and  
10 what they will need to continue to thrive. Let's begin to  
11 put our efforts there. The clock of extinction is ticking  
12 for the future of our wild salmon and steelhead.

13           Let's breach these dams. Lets bring back our wild  
14 salmon and steelhead and save our communities. Thank you.

15                           THE MODERATOR: John Alton.

16                           MR. ALTON: Thank the panel for the  
17 opportunity to speak tonight. My name is John Alton. I'm a  
18 native Montanan; born and raised here in the Flathead  
19 Valley. I currently serve on the board of directors of the  
20 Flathead Electric Cooperative. We serve approximately  
21 47,000 customer accounts in Flathead, Lincoln, Lake, and  
22 Sanders counties.

23           My comments tonight reflect my personal concerns  
24 as well as the concerns I have as a board member of the  
25 cooperative. Our board has pledged a commitment to our rate

1 payers to maintain the most reliable service at the lowest  
2 possible cost.

3           These concerns are directly related to some of the  
4 proposals being suggested as possible solutions to the  
5 recovery of the steelhead and salmon runs in the Snake  
6 River. The one alternative that heads up my concerns is the  
7 so-called breaching of four dams on the lower Snake.  
8 There's no question in my mind that the impact on the rate  
9 payers in the Pacific Northwest would be devastating.

10           The impact would be a double whammy to agriculture  
11 and all related industries -- business and industries that  
12 use the river transportation system out of Lewiston, Idaho.  
13 In the northwest, particularly in Montana, our economy  
14 hasn't reflected the boom that other parts of the nation are  
15 enjoying.

16           Along with the negative effect on our economy, the  
17 blowing out of these dams couldn't help but do irreparable  
18 damage to the environment. Engineering studies have  
19 indicated that blowing out of the earthen ends of these dams  
20 will take about eight years, including draining the  
21 reservoirs. Millions of cubic yards of accumulated  
22 sediment, clay, rocks, dirt, and other debris will be washed  
23 downstream destroying any existing fish habitat, possibly  
24 never recovering.

25           Fish passages that are already in place work

1     satisfactorily, but there are so few fish returning due to  
2     other sources. These include uncontrolled ocean harvest,  
3     predator kill by seals and terns which, incidentally, are  
4     protected, all of which increases the problem. Gill netting  
5     in the river system and even sport fishing also take their  
6     toll. Due to the above reasons, the National Marine Fishery  
7     Services predict that dam removal will have little effect on  
8     upstream migration.

9             Scientific studies are now in progress and address  
10     the All-H solution: harvest, habitat, hatcheries and hydro.  
11     Until a comprehensive plan is adopted, with science as the  
12     determining factor, the dam removal option, with relatively  
13     no value to fish recovery, would seem entirely  
14     inappropriate. I would urge everyone to contact our  
15     northwestern congressional delegation and make them aware of  
16     the futility and the economic downturn that would result  
17     from blowing out the Snake River dams. Thank you.

18             THE MODERATOR: Sir, if you want to leave  
19     your written comments to court reporter.

20             Next will be Bruce Tutvedt, I believe it is, then  
21     Bruce Farling and then Wilbur Anderson.

22             MR. TUTVEDT: I'm Bruce Tutvedt. And members  
23     of the Corps, I'm a lifelong resident of Flathead County  
24     also. I'm a farmer from Kalispell representing the Montana  
25     Grain Growers and the Montana Wheat and Barley Committee.

1 These groups encompass over 3,500 farming families across  
2 Montana. We would like to address the economic and  
3 environmental impacts of Alternative 4 for breaching of the  
4 dams, as they would affect Montana.

5 Breaching the dams will cost Montana producers 50  
6 million dollars in increased freight rates. The DREW  
7 Transportation Work Group's work analysis is deeply flawed.  
8 Railroads always charge what the market will bear. One only  
9 has to look at Montana's history to see this. Probable  
10 market rates must be used in the absence of competition, not  
11 opportunity costs. The maximum freight rate charged by  
12 railroads is the total of truck and barges to Portland.  
13 When either truck rates or barge rates increase, the  
14 railroad will move to capture increased profits in this new  
15 less-competitive market. There are 220 million bushels of  
16 wheat and barley shipped out of Montana yearly at a cost of  
17 well over 200 million dollars. A 25-percent increase in  
18 freight cost in Montana is a probable outcome of the  
19 breaching of the dams.

20 Montana agriculture is in a world market that will  
21 not allow price increases because of a change in  
22 infrastructure in the Columbia Basin. The producer, not the  
23 market, will incur all negative price changes from a change  
24 in infrastructure.

25 Montana is 50th in the nation in earned income and

1 highly dependent on large-tract agriculture. Farm families  
2 in Montana are in a financial crisis, some making decisions  
3 to forego health insurance for their families because of  
4 income. There is no extra money. A mid-size farm in  
5 Montana could see a \$12,000 drop in income with  
6 Alternative 4.

7           Large-tract farms in Montana are at financial  
8 crossroads. Either we continue, or we succumb to small-acre  
9 subdivisions and put subdivisions on every river, if we  
10 want. I guess if that's what we want to argue. On our  
11 farm, we recently observed 13 bald eagles feeding on wild  
12 ducks and geese. Coyotes and pheasants abound. If you  
13 choose the breaching alternative, you raise agriculture's  
14 freight rates and electric rates. Many farms will lose the  
15 fight to stay in business and subdivide. With the loss of  
16 agriculture, so goes our great heritage of habitat for all  
17 wild animals. The northwest is heavily dependent on our  
18 economical hydroelectricity. With our expanding population  
19 and economies, we are on the verge of needing more  
20 electricity. Hydropower is clean, renewable and affordable.

21           Small changes in dam operation will have  
22 devastating effects for quality of life on people and  
23 animals of the northwest. The power to ruin forever, large  
24 portions of Montana rests in your hands. Please go slow and  
25 make sure whatever choices look at the total human and

1 environmental costs of whatever alternative you chose.

2 The Montana Grain Growers and Wheat and Barley  
3 Committee are seeking balanced solutions. We are willing to  
4 take an honest look at improving habitat, harvest,  
5 hydropower and hatchery operations, but we are opposed to  
6 any options that include dam breaching. Thank you.

7 THE MODERATOR: Thank you.

8 Next is Bruce Farling, then Wilbur Anderson,  
9 followed by Francis Rosse.

10 MR. FARLING: Good evening. I'm Bruce  
11 Farling, executive director of Montana Trout Unlimited,  
12 which represents nearly 2,100 conservation anglers in the  
13 Big Sky state. I'll only take a few minutes here. I'm just  
14 going to comment tonight on the Army Corps draft EIS. And  
15 also, because I have a personal interest, in my lifetime --  
16 a small portion of my lifetime, I have actually seen several  
17 different small populations of Snake River spring/summer  
18 chinook disappear in places that I once fished for them.  
19 Between 1974 and 1985 they disappeared.

20 Our review of the scientific and economic  
21 documentation related to recovery of Snake River stocks of  
22 chinook salmon, sockeye salmon and steelhead, including  
23 technical reviews prepared for our organization on the  
24 long-term viability of spring/summer chinook, the Cumulative  
25 Risk Initiative and the inadequate Corps's DREW economic

1 studies, leads us to conclude that by far the best approach  
2 to salmon/steelhead recovery in the Snake is one that  
3 requires partial removal of the four lower Snake River dams.  
4 For the record, I'll be leaving those analyses that we did,  
5 which I believe you guys have probably already gotten.

6           Because this alternative has the highest  
7 probability for success, a conclusion also reached by  
8 hundreds of respected scientists and fishery managers, it is  
9 also the best path for Montanans. It means BPA customers  
10 here, residential and industrial, will finally see money  
11 from their power bills dedicated to anadromous fish recovery  
12 that has a realistic chance of success, instead of  
13 continuing to see it go to the same technological fixes,  
14 such as barging smolts, augmenting flows, eliminating sport  
15 and commercial harvest, and increasing hatchery product  
16 introduction that have failed for the past 30 years. It  
17 means that the National Marine Fishery Service's demands  
18 that Montana reservoirs augment Columbia River flows for  
19 flushing smolts will be less compelling. And it would also  
20 mean we might be able to manage for our IRCs here. And I  
21 recognize the augmented flows from Montana are meant to  
22 mainly benefit Columbia River stocks. We believe if you  
23 pretty much take care of the salmon and steelhead for the  
24 Snake River stocks, which is a large portion of the  
25 production of the Columbia Basin, I think we've got a pretty



1 good political argument to keep our water in Montana. We  
2 think the water should stay in our state. And that can be  
3 better achieved politically if we use dam breaching to  
4 recover a major component of the Columbia Basin's overall  
5 anadromous fishery. We encourage you and Governor Racicot  
6 to acknowledge this.

7           Finally, it's clear we should no longer be  
8 discussing whether or not to breach. We should be  
9 concentrating, instead, on how best to move the money  
10 currently being wasted on futile recovery Band-aids into  
11 programs that soften the short-term economic disruption  
12 incurred through partial dam removal. Unlike the thousands  
13 of commercial and Native American fishermen who have lost  
14 their livelihoods and traditions to salmon-killing dams, we  
15 have a golden parachute we can use in this case. We care  
16 about people and salmon, and we believe they're intricately  
17 connected. The only interests who seem to be endorsing job  
18 losses today are those who want to keep the dams and do it  
19 by further curtailing commercial and recreational fishing.  
20 This issue is not about jobs versus salmon. It's about jobs  
21 and salmon versus dams we can live without. Thank you.

22           THE MODERATOR: Next we'll hear from Wilbur  
23 Anderson, then Francis Rosse, then I believe it's Caryn  
24 Mishe.

25           MR. ANDERSON: My name is Wilbur Anderson.

1 I'm a native Montanan. I'm retired manager of Vigilante  
2 Electric Cooperative of Dillon, Montana. I currently serve  
3 on the Glacier Energy, Incorporated board of directors at  
4 Cut Bank, Montana. I live south of Kalispell here about 12  
5 miles. I'm past president of the Northwest Public Power  
6 Association and served on the Public Power Council Executive  
7 Committee. I'm also on the board -- served on the board of  
8 trustees for the Council of Cooperatives in Montana for 10  
9 years. I spent over 31 years in the public power field.

10 Glacier Electric serves 5,160 members, and  
11 Vigilante serves 4,061 members. Vigilante purchases its  
12 power from Bonneville Power, and Glacier Electric purchases  
13 power from Bonneville and from the Montana Power Company.

14 The ratepayers of both systems have helped pay  
15 over 3 billion dollars spent in the region on salmon  
16 recovery in the past 15 years. The people of Montana do not  
17 benefit from salmon recovery dollars spent in Washington,  
18 Oregon and Idaho. Where are the goals and objectives that  
19 justify these expenditures in the northwest?

20 The real issue here is salmon recovery, not dam  
21 removal. There is absolutely no justifiable science for dam  
22 removal or breaching on the lower Snake River in Idaho.  
23 Breaching dams in Idaho would provide no benefits to Montana  
24 ratepayers, only higher costs for about 1,000 megawatts of  
25 replacement power needed in the northwest. Current studies

1 show that the northwest may have a power shortage within the  
2 next three to four years.

3 Montana ratepayers would also pay additional costs  
4 for shipping grain crops that are not profitable at current  
5 prices. The lower Snake River provides shipping by barge,  
6 and it is essential that this continue to be available.

7 The success for the salmon recovery plan must be  
8 comprehensive and include effective protection for listed  
9 stocks. The killing of listed stocks and the use of gill  
10 nets, offshore and in the rivers, must be stopped. The  
11 survival rates for juvenile spring and summer chinook  
12 passing the eight dams is as high as it was before the lower  
13 four Snake dams were built. The public needs to know that  
14 there are other approaches to salmon recovery that provide  
15 equal or more biological benefit for less cost.

16 This idea of breaching dams is crazy and has no  
17 merit or public benefit. Thank you for your attention.

18 THE MODERATOR: Thank you.

19 Francis Rosse, then Caryn Mishe, then Karl  
20 Shrader.

21 MS. ROSSE: My name is Francis Rosse. I live  
22 in Columbia Falls. I'm, by trade, a professional engineer.  
23 I happen to be on the board of Flathead Electric, which is  
24 what makes me aware of the situation. I am here more as an  
25 ordinary citizen, though, than for Flathead Electric,

1 because this causes me a great deal of concern when I hear  
2 things like we're going to breach the dams.

3           Those dams were built with perhaps not as much in  
4 flood control, but when we start talking about breaching  
5 those dams, the next step is further dams down the river.  
6 Those dams produce power for all of Montana -- or equivalent  
7 power for Montana and Idaho combined. If we take that power  
8 generation away, what are we going to replace it with; coal  
9 fire plants; gas plants; oil? What's that going to do to  
10 our environment? That's not an option that I want to see.

11           Also, I think that it's very certain that we are  
12 going to have in the next few years power shortages, with us  
13 flushing more water down the rivers during times when we  
14 cannot generate. We have no need for that power; we've got  
15 to make that power up somewhere else.

16           One of the other things that is of concern to  
17 me -- I love to fish for salmon, so I go to Canada  
18 frequently to fish for salmon. Salmon are on the decline  
19 all along the British Columbia coast. Most of those salmon  
20 are not obstructed by dams. I have to ask the question,  
21 will the dam removal correct the salmon problem? Because  
22 the problem exists elsewhere where there are no dams. I  
23 think the problem is greater than the dams.

24           THE MODERATOR: Thank you.

25           Next is, I believe, Caryn Mishe, then Karl

1 Schrader and then Amie Wexler.

2 MS. MISKE: My name is Caryn Miske, and I'm  
3 here representing the Environmental Law Group of the  
4 University of Montana as well as Save Our Salmon and Idaho  
5 Rivers United.

6 For 12,000 years salmon successfully migrated up  
7 the Snake River. These fish prevailed through all types of  
8 hardship, including an ice age. But in less than 40 years,  
9 four dams have significantly contributed to the decline of  
10 the species. The salmon population has declined by 90  
11 percent since these four dams went in in the early '60s.

12 The Independent Scientific Advisory Board for the  
13 Columbia Basin salmon stated in February of 1988 -- this is  
14 a direct quote, "It is impossible to reconcile a maximum  
15 transport approach to salmon recovery with protection of the  
16 remaining diversity of salmon and steelhead population in  
17 the Snake River Basin." In other words, trucking salmon has  
18 failed. The other approach is what have been identified are  
19 not likely, according to this scientific advisory group, to  
20 work.

21 There's been a lot of comment in the room this  
22 evening regarding the fact that there has been no scientific  
23 evidence. My understanding is there is scientific evidence  
24 and there have been scientific studies by unbiased  
25 scientists that show that dam breaching is the best chance

1 that salmon have to prevent extinction.

2 Breaching the four dams is the only way to save  
3 the salmon. Without this, the spring and summer chinook,  
4 fall chinook, sockeye and steelhead will all be extinct by  
5 2017. However, salmon is not the only species that will  
6 benefit by dam breaching. If these dams are breached, less  
7 Montana water will be required to feed the dams. This will  
8 mean that more water will stay in Montana for our fisheries.  
9 And more water means better fish habitat for bull trout. If  
10 we want to see salmon and bull trout in our lifetime and in  
11 our future, dam breaching does make sense. Thank you.

12 THE MODERATOR: If people have written  
13 statements, would you bring them and drop them off with the  
14 court reporter when you're done?

15 Karl Schrader, then Amie Wexler and then Joseph  
16 Brady.

17 MR. SHRADE: Honorable panel, my name is Karl  
18 Shrade. I operate a small family farm north of Kalispell  
19 here. I also serve as a trustee of Flathead Electric.

20 After reviewing the year of decision and the  
21 Federal Caucus, I have concluded on my directive the primary  
22 goal in habitat recovery is that there must be a way to find  
23 a win-win solution. And breaching dams is not one of those  
24 solutions.

25 When the Drawdown Regional Economic Workgroup

1 composed of economic advisors tells me that increasing my  
2 electric rates and increasing my cost to ship my ag products  
3 to market, and I want to quote, "...this increase would be  
4 expected to have little social or economic affect..." this  
5 is a blatant disregard of reality for those who are on the  
6 bottom or lower end of the income scale. This is not a  
7 win-win situation; this is one culture against another.

8           After reviewing further documents, there were a  
9 number of questions that came up that I think need to be  
10 addressed and revised in the EIS. Does continued harvest by  
11 use of gill nets improve listed salmon recovery? Do seals  
12 on the west coastline have the same priority as listed  
13 salmon? How much does ocean habitat affect salmon recovery?  
14 Does impacting the power system, by breaching, decrease the  
15 amount of dollars spent on recovery? Will we continue to  
16 make debt payments on a system that is breached? Is  
17 sediment erosion -- if sediment erosion from logging is  
18 considered detrimental, what will 150 million cubic yards of  
19 sediment behind the breached dams do for recovery?

20           I personally cannot comprehend why anyone would go  
21 to the extreme measure of breaching. Let us use an  
22 alternative that continues to provide traditional economic  
23 benefits while reducing the impact to fish, wildlife and its  
24 habitats. Alternative number 6 seems to be -- seems to  
25 accomplish this goal. Thank you. I didn't hear a mention

1 of Alternative 6. Where did it go? Thank you.

2 THE MODERATOR: Thank you.

3 Amie Wexler, followed by Joseph Brady, followed by  
4 Mike Workman.

5 MS. WEXLER: My name is Amie Wexler, and I'm  
6 representing the National Wildlife Federation. And I am  
7 here to support the removal the four dams on the lower Snake  
8 River and bring back wild salmon and steelhead. My comment  
9 addresses both the Corps EIS and the All-H Paper.

10 Let's be clear about what we're discussing here  
11 tonight.

12 The question about whether we should remove the  
13 four dams in the lower Snake River is no longer a question  
14 of science. The federal agencies' own science shows that  
15 breaching these dams is the best way to ensure the  
16 restoration of wild salmon and steelhead. And it is a shame  
17 that the U.S. Fish and Wildlife Service is the only federal  
18 agency that has the courage and integrity to acknowledge  
19 this science.

20 It is not a question of law. The only option  
21 presented thus far that clearly meets all federal laws,  
22 including both the Endanger Species Act and the Clean Water  
23 Act, is partial removal of these four dams.

24 It's not a question of keeping our promises and  
25 meeting our treaty obligations. Again, the only option



1 presented that clearly meets these moral and legal duties is  
2 partial removal of these four dams.

3 And, finally, it is not a question of economics.  
4 Studies show that removing these dams will be good for this  
5 region. It will bring thousands of new jobs and restore an  
6 industry that has been devastated by declines in wild salmon  
7 and steelhead populations.

8 The only question that is here is whether we have  
9 the political will to do what is right and take out these  
10 dams. The people of this region, and of this nation, want  
11 these dams removed, and they want their salmon back.

12 We've heard that sometimes the people must lead  
13 for our leaders to follow. Well, let me submit to you that  
14 the people are leading. And these banners show where the  
15 people are going. The organizations and individuals on  
16 these banners have all endorsed dam removal as the best  
17 option for recovering wild salmon and steelhead. Some of  
18 these national groups I mention have members in Montana:  
19 Trout Unlimited, U.S. Public Interest and Research Group  
20 through the Montana Public Interest and Research Group,  
21 Sierra Club, and National Wildlife Federation. Montana  
22 organizations that have endorsed dam removal are: Alliance  
23 for the Wild Rockies, American Whitewater Montana, American  
24 Wildlands, Cold Mountain - Cold River, Flathead Resource  
25 Organization, Medicine River Canoe Club, Missoula Urban

1 Demonstration Project, Montana Environmental Information  
2 Center, Montana River Action Network, Native Forest Network,  
3 Predator Conservation Alliance, Montana Wildlife Federation.  
4 All these organizations and many more, the millions  
5 represented on these banners, have supported dam removal as  
6 the best and only way to recover these salmon. Thank you  
7 for coming here tonight.

8 THE MODERATOR: Joseph Brady, then Mike  
9 Workman and Ross Titus.

10 MR. BRADY: My name is Joseph Brady, and I'm  
11 here representing the salmon.

12 The fish numbers have declined by 90 percent. Are  
13 we going to wait until it's a hundred percent? This is a  
14 chance to right some of the mistakes our forefathers made in  
15 the past. We have to take the responsibility for these  
16 actions. I listen to both sides of the story, and one  
17 argument that seems to come up is that we'll hurt the  
18 economy. If the wild salmon come back, it would boost the  
19 economy all along the Columbia River and all of its  
20 tributaries. It's time for humans to quit being so selfish  
21 and start thinking about other living things and share our  
22 planet. So, therefore, I am for breaching the dams or  
23 anything else that will fix this problem for the salmon.  
24 Remember, extinction is forever.

25 THE MODERATOR: Thank you.

1                   Next is Mike Workman and Ross Titus, then Russ  
2 Crowder.

3                   MR. WORKMAN: I'm Mike Workman. I'm  
4 vice-president of the board of trustees of Lincoln Electric  
5 Cooperative.

6                   Our cooperative serves over 2,800 members in  
7 northwest Montana from our headquarters in Eureka. We  
8 currently purchase the majority of our power from Bonneville  
9 Power. And our members have already contributed  
10 significantly to the over 3 billion the region has spent on  
11 salmon recovery in the last 15 years. In addition, our  
12 members have contributed, through lost businesses and  
13 recreational opportunities and quality of life, because of  
14 the increased drawdowns of Lake Koocanusa.

15                   We believe that if the region is going to recover  
16 salmon, they must have an effective plan, and that plan will  
17 establish and follow clear and achievable goals. It will  
18 recognize the complexities of the salmon and the river  
19 system and set priorities to maximize the chances of  
20 recovery.

21                   In addition, any plan should take into account the  
22 impacts that it will have on the humans living within the  
23 region. We do not believe that breaching the four lower  
24 Snake River dams has been shown to have a reasonable chance  
25 of recovering the salmon runs, and we are opposed to

1 including it in any recovery plan. Thank you.

2 THE MODERATOR: Thank you.

3 Next is Ross Titus, then Russ Crowder, then James  
4 Conner.

5 MR. TITUS: Ross Titus. I haven't seen the  
6 draft Environmental Impact Statement yet, so I won't start  
7 giving advice at this point, but I will a little later in a  
8 written form.

9 But the one thing that I've been concerned about  
10 is the evidence that the debate so far has been mostly on  
11 the cost of the removal of the dams or parts of the dams.  
12 And I hope that if I'm not wrong, that the final EIS will at  
13 least cover the benefits to be derived not only to the  
14 salmon but to the economy from the breaching of the dams,  
15 namely the restoration of a sustainable commercial fishery  
16 on a local basis and also the improved recreational  
17 fisheries that would be allowed by return to a real river,  
18 and also other benefits derived from perhaps reducing or  
19 eliminating some of the subsidies that are associated with  
20 the present dams. I won't make any other comments now until  
21 after I've read that EIS.

22 THE MODERATOR: Thank you.

23 Russ Crowder, then James Conner, then Brian  
24 Marotz.

25 MR. CROWDER: My name is Russ Crowder. I'm

1 here today representing the organization Montanans for  
2 Property Rights, and I'm going to comment specifically on  
3 one aspect of what I'm reading in the alternatives.

4           And I'd like to start with Alternative 1 under  
5 habitat -- the habitat measures contemplated by biological  
6 objectives and managing human activities between regional,  
7 federal Rare and water quality standards. As I thumb  
8 through, this alternative would place priority of the  
9 significant intent habitat improvement on both public and  
10 private land. All the alternatives have something like this  
11 in that. What does that mean? That's our question as a  
12 property rights organization. Does it mean what's happening  
13 right now with National Marine Fisheries and U.S. Fish and  
14 Wildlife Service in the northern rivers of the Klamath,  
15 Trinity system, I assume that doesn't have any dams, but  
16 also doesn't have any salmon because the Indians are netting  
17 all the salmon before they get up into the Klamath. Right  
18 now, the federal government is in the process of attempting  
19 to take control of all property, both public -- state lands  
20 and private lands, 500 feet on each side of both those  
21 rivers, Klamath and Trinity Rivers, and every stream and  
22 tributary that flows into those rivers. Is that what this  
23 means? We don't know.

24           But I'll tell you something. Anybody that's not  
25 promoting this new-age environmentalist nature-worshipping

1 agenda that our bosses are promoting in Washington will tell  
2 you that the problem with the salmon isn't the dams. The  
3 problem is you're putting too many of them in cans.

4 Now, I would like to state for the record that our  
5 organization totally agrees with Representative Aubyn  
6 Curtiss on this. And I would also like to say, specifically  
7 to Ms. Darm and Mr. Olney, if this means what I think it  
8 means and you come to Montana expecting to take control of  
9 all private property within 500 feet on each side of our  
10 rivers and streams, be ready to fight for it.

11 (Applause.)

12 THE MODERATOR: Next is James Conner and then  
13 Brian Marotz, and then I believe we're going take a short  
14 break because we're about two hours into the meeting. So  
15 let's hear from James Connor. James Connor? Then let's  
16 move on to Brian Marotz.

17 MR. MAROTZ: Good evening. I'm Brian Marotz.  
18 I'm not going to make your job any easier, because I'm going  
19 to go off of this script a little bit; sorry.

20 After hearing some of the things I heard tonight,  
21 I'm going to leave this with you. But hear this. What  
22 we're talking about tonight -- and most of my comments will  
23 address the All-H Paper. We're talking about things that go  
24 a lot further than just Snake River dams, as the colonel so  
25 eloquently stated at the beginning. We're talking about

1 hydropower, habitat, hatcheries, and -- what's the fourth  
2 one? Harvest.

3           Well, in Montana, of course, the local concerns  
4 are two very inextricable things. We've got hydropower,  
5 which means a lot of habitat in our rivers, and so we've  
6 repeatedly testified in favor of the Integrated Rule Curves,  
7 and you're expecting to hear that. And one of the comments  
8 tonight was that the Integrated Rule Curves are perhaps not  
9 consistent with what's being done or suggested by biological  
10 opinion mainly during summer, and that's correct.

11           I think what it's really boiled down to is summer  
12 and then the actual April drawdown and refill. And I think  
13 we can have all of these if we implement the VARQ flood  
14 control, which does this, for those who don't know. If you  
15 have less drawdown in average and less-water years, you will  
16 have a smaller hole that you need to fill when the runoff  
17 hits. You don't need to have as large of a hole because of  
18 a less-than-average water year. So you don't need that for  
19 flood control. When the runoff hits, that means you put  
20 less of it into the reservoir's storage and you pass the  
21 rest through, and that creates a more natural spring  
22 hydrograph within flood constraints. That also allows us to  
23 make a more natural flow in the river downstream. And if  
24 the flows are flat during the summer than elevated, what it  
25 ends up with is a benefit to salmon downstream and bull

1 trout and white sturgeon in Montana.

2           So we're advocating the IRC/VARQ. VARQ allows us  
3 to allow work when you can safely and when it's economically  
4 feasible and flatten those flows out downstream. Our  
5 recommendations are based on a lot of years of science, and  
6 I've got a lot of detail. If anyone cares to hear it, I'll  
7 fill you in. And it's sustainable from year to year. So  
8 it's something that works across the board from the Columbia  
9 Basin water perspective, and it helps salmon and resident  
10 fish. Thank you.

11           THE MODERATOR: Thank you.

12           We're going to take about a ten-minute break. The  
13 first three people are, when we come back so you'll know and  
14 be sure you're in the room, Larry Hanson and Tom Negal, I  
15 believe, and Carol Miller. So we'll start again at 20 to  
16 9:00.

17           (Proceedings in recess from 8:25 p.m. to  
18 8:40 p.m.)

19           THE MODERATOR: Are we ready for getting  
20 through the rest of the comments? I think we're about a  
21 third of the way through now.

22           And Donna Darm has indicated she'd like to make a  
23 comment to the group before we start.

24           MS. DARM: Thank you, Jacqueline.

25           I just wanted to say Jacqueline mentioned that



1 we've had a number of these public hearings throughout the  
2 region, and the issue of dam breaching is something that's  
3 very emotional and tends to be contentious. And I've been  
4 really impressed with this group here tonight. You've been  
5 tremendously respectful of one another, listening to one  
6 another's points of views, and I want to let you know how  
7 much the panelists appreciate the fact that you really are  
8 listening to each other and respecting one another's views.  
9 And it speaks well of the community. So thank you.

10 THE MODERATOR: With that said, we'll go to  
11 our next comment from Larry Hanson.

12 MR. HANSON: They're all gone. Thirty years  
13 ago, approximately, to the best of my recollection, this  
14 same discussion was held; same issues, same concerns and the  
15 same sets of dams. Thirty years ago. We had the nitrogen  
16 problem on the big dams in the Columbia with the downstream  
17 juveniles. It's been there 30 years.

18 I'm glad to see there's some progress made. I  
19 hope it can be throughout all the dams. The proof in the  
20 pudding, we as a society haven't done a damn thing about  
21 that, until we get to a crisis that everybody here in this  
22 room doesn't want to see happen. I don't want to see dams  
23 breached, but I don't know if there's another alternative.  
24 I don't think there is.

25 Let's look at some of the proof. The return rate

1 in the fish going to Idaho is one-third of one percent.  
2 That's basically one fish per every 300 released. And that  
3 return rate is the same, whether they're barged or just let  
4 flow through the dams.

5           It's my opinion, based on an early study of about  
6 30, 35 years ago, that wild chinook salmon could not be  
7 reared in holding pens. They all of a sudden reach a  
8 certain size and just die. I think the Santiam\* had a good  
9 hatchery program where they hatched -- raised the fish,  
10 fingerlings, released them into the upper Santiam River.  
11 And I think that's a major part of the problem. So the  
12 proof of the pudding is barging doesn't seem to work. There  
13 has to be a very high mortality shortly after they're  
14 released. They're alive when they leave the barge and the  
15 truck. But that traumatic experience probably doesn't let  
16 them last very long.

17           The other fact that's true is that the Yakima run  
18 is pretty healthy. And they're passing four dams. The  
19 Yakima is not as good a habitat as the upper Salmon River  
20 and the upper Snake River. So I think, basically -- the  
21 other point that I wanted to make that I asked the question  
22 next door is, the dams can be restored at a later date when  
23 we're a lot smarter. I don't think we have a choice. And I  
24 don't think we can afford to wait five, six years. Thank  
25 you very much.

1 THE MODERATOR: Thank you.

2 Next we're going to hear from Tom Nesvacil, then  
3 from Carol Miller and, after that, Jack Stanford.

4 MR. NESVACIL: I'm Tom Nesvacil. I work at  
5 the aluminum plant, CFAC. I also am a board member of  
6 Montanans For Multiple Use.

7 I'm against the dam removals. One of the reasons  
8 is that about ten years ago, our plant had to cut back  
9 about, oh, 30 percent of our operation because of the power  
10 loss due to the cold temperatures in California and on the  
11 coast. These dams helped supply some of the power at that  
12 time that we needed. We tried to get power from Canada and  
13 places like that. We had trouble getting access to the  
14 transfer lines to bring power into our plant. Most people  
15 don't realize that there's about 15 aluminum plants along  
16 the Columbia River that operate in the Pacific Northwest  
17 that generate a lot of income, use of quality metal that  
18 just about everybody seems to like to use. So I'm against  
19 the dam removals. Thank you.

20 THE MODERATOR: Thank you.

21 Carol Miller, then Jack Stanford, then Sherman  
22 Lee.

23 MS. MILLER: My name is Carol Miller, and I'm  
24 representing the Lake Kooacanusa Coalition. We're 400  
25 members of local citizens and concerned citizens. We live

1 in Rexford, Montana.

2 I'd like to comment on the All-H Paper. And I'd  
3 like to read an excerpt from the biological assessment  
4 regarding recreation considerations. And I'll quote. This  
5 is from the biological assessment. "To support high levels  
6 of recreational use that occurs at the John Day project,  
7 about 17 recreational areas/facilities (federal and local)  
8 are located along Lake Umatilla. Presently there are 13  
9 boat ramps with 26 launch lanes, 160 picnic sites, and 242  
10 individual camp sites. For the period 1987 to 1991, the  
11 average number of visitors per year to the recreational  
12 sites along the John Day pool was 2,272,000. August is the  
13 peak months for visitation to the project, with about  
14 350,000 visitors. The plan of operation at John Day does  
15 not specifically provide for special regulation of the  
16 reservoir in the interest of recreation, but the stable pool  
17 levels enhance the popularity of these recreational sites.  
18 The Corps of Engineers cooperates with Oregon and Washington  
19 state park departments and a variety of local entities such  
20 as counties, cities and port districts to build and manage a  
21 system of water related recreational facilities," unquote.

22 The above text illustrates the disproportionate  
23 level of concern that the biological assessment provides to  
24 the authorized purpose of recreation. A commensurate level  
25 of consideration was not provided for the recreational

1 interests at Libby and Hungry Horse or for the unimpounded  
2 river reaches below them. The federal government should be  
3 held accountable for this inequitable treatment. Like Lake  
4 Umatilla, August is a peak month for visitors to Lake  
5 Kooconusa. However, unlike Lake Umatilla, which enjoys a  
6 stable lake level, Lake Kooconusa is drawn down 20 feet  
7 making much of the recreational facilities unusable.

8 We should be provided with the same level of  
9 assistance in developing recreational use of both Libby and  
10 Hungry Horse dam as well as the river reaches below them  
11 that is provided by Lake Umatilla behind John Day Dam.  
12 Thank you.

13 THE MODERATOR: Thank you.

14 Jack Stanford, then Sherman Lee and then, after  
15 that, will be Bob Elias.

16 MR. STANFORD: Hi, I'm Jack Stanford. I'm  
17 the director of the Flathead Lake Biological Station that's  
18 right down here just a little ways. Tomorrow or sometime,  
19 you're going to drive right by that lake, and I want you to  
20 look out across it. It's a very important lake to those of  
21 us up here. And I've been working on that lake, now, for  
22 almost 30 years. And the very best science that exists in  
23 the entire Columbia Basin is in relation to the  
24 eutrophication problems in that lake. It's still one of the  
25 cleanest lakes in the world and one that we value very, very

1 highly around here.

2           The problem is gradual nutrient loading in the  
3 lake. And as materials come into the lake, it causes the  
4 lake to grow algae in the summertime. And the worst time of  
5 the year is in August. That's when we have big blooms of  
6 algae in the lake, or when we've had them in the past. It's  
7 only occurred twice, two years in the period of record that  
8 we have, but they've been significant blooms.

9           Now there's been a strategy for many years to  
10 reduce the loading of nutrients into Flathead Lake to  
11 maintain that clear, clean water that you're going to see  
12 when you go by there tomorrow. And the problem with your  
13 flow augmentation plan or procedure, aside from discussions  
14 about whether it works or not, is a piece of science that I  
15 would like to put on the table tonight. And that is, if you  
16 pull Hungry Horse in the summer and move large volumes of  
17 water into Flathead Lake in August and September, you're  
18 putting it in right at the time when the lake has the least  
19 amount of nutrients in the upper water column. That's  
20 because the algae have picked it up through summer growth,  
21 and either at that point they're going to move into a  
22 pollution bloom or they're not. So the last thing we want  
23 in that lake in the summertime is a nutrient load. And  
24 that's exactly what you give us when you pull Hungry Horse  
25 in August.

1           Now, if you can shape the curve along the lines of  
2 what Brian Marotz has talked to you about, that impact is  
3 reduced but not entirely. So you're going to have to go  
4 home and put this on the radar screen. Because the  
5 drawdowns at Hungry Horse in the summertime are going to  
6 violate the TMDL actions for Flathead Lake, and that's  
7 something we worked a very long time on. And I assure you  
8 the science is one hundred percent on that issue. Thanks.

9           THE MODERATOR: Thank you.

10           Next, Sherman Lee, then Bob Elias, then Richard  
11 Griffin.

12           MR. LEE: Good evening. My name is Sherman  
13 Lee. I'm co-chair of the Kooacanusa International coalition.

14           The U.S. Fish and Wildlife Service convened an  
15 international blue ribbon recovery team for the Kootenai  
16 River white sturgeon in 1994. They made specific  
17 recommendations for flow provisions out of Libby Dam. The  
18 primary harm to the white sturgeon is the modification of  
19 the hydrograph, especially in spring and summer, by Libby  
20 Dam. Since no other federal project can provide the  
21 requested sturgeon flows, the priority at Libby Dam must be  
22 to meet the sturgeon flow objectives first and then the  
23 salmon flow objectives; not the other way around.

24           This blue ribbon sturgeon recovery team  
25 unanimously supported and recommended the IRC concept for

1 sturgeon recovery. Reservoir drawdowns in Libby of 115 feet  
2 are typical in all years. Even the summer drafts for salmon  
3 augmentation of 20 feet are very significant in terms of the  
4 areas dewatered. The U.S. Fish and Wildlife Service should  
5 accept the recommendations of this blue ribbon international  
6 panel in entering their biop call for the implementation of  
7 IRC.

8           The harmful effects against both the Kootenai  
9 whiteriver sturgeon and the bull trout are backed by sound  
10 biological science, as listed in the biological assessment,  
11 and should tell you not to continue with a 20-foot summer  
12 draw down.

13           The federal courts require the feds to consider  
14 the IRCs at every relevant stage of the decision making  
15 process, but they've also been ignored. The question is  
16 why. I was told by Cynthia Hendrickson that the August  
17 drawdown was required by National Marine Fishery Service for  
18 the purpose of improving river flow to John Day dam.

19           As you've heard here this evening, the Corps of  
20 Engineers, with the National Marine Fishery Service  
21 blessing, recommended not proceeding with John Day drawdown  
22 to increase stream flow because they provide only minor  
23 change in fish travel of a day or two. Simple hydrologic  
24 calculations show that the maximum expected benefit from  
25 Montana flow augmentation is in the range of one day or



1 lower. This benchmark of one or two days is justification  
2 for not drawing down -- if this benchmark of one or two days  
3 is justification for not drawing down John Day, it certainly  
4 should provide the U.S. Fish and Wildlife Service a standard  
5 for modifying, suspending or delaying Libby and Hungry Horse  
6 drawdowns.

7 Montana's offered a compromise IRC with a 10-foot  
8 draft, thus providing some flow aumentation still providing  
9 the entire range of IRC related benefits. The U.S. Fish and  
10 Wildlife Service should acknowledge the marginal change in  
11 fish travel time, the independent science of harm to bull  
12 trout and sturgeon, the intent of the court mandate and,  
13 thus, recommend and adopt the IRCs.

14 Finally, the Northwest Power Planning Council has  
15 included there's a 24-percent chance the northwest won't  
16 have enough electricity to meet demands during the next four  
17 winters. They're short by -- just four sentences to go.  
18 They're short by 3,000 megawatts, enough power to fuel three  
19 Seattle's. That's without removing these four dams that are  
20 in question tonight. It only makes sense to adopt a 10-foot  
21 drawdown, leave the extra water in our region to be released  
22 according to IRCs and VARQ, thereby providing more water to  
23 bring the October through January period to meet this short  
24 electric -- this electrical shortfall. Thank you.

25 THE MODERATOR: Thank you.

1           Bob Elias, followed by Richard Griffin, followed  
2 by John Winnie.

3           MR. ELIAS: My name is Bob Elias, and I am a  
4 fishing guide. And I have the privilege of guiding on the  
5 Kootenai and the Flathead. I also was raised in a place  
6 called Carmel by the sea, California. And we had a real  
7 vital run of steelhead there when I was a small boy. And  
8 it's gone through some trying times. I've had the privilege  
9 of fishing for salmon steelhead all the way up to Alaska.

10           And I'm concerned, because our resident fish have  
11 been relegated to a lower status than the anadromous fish.  
12 It appears to me that there is a lot of attention given to  
13 the glamorous species of the salmon and steelhead. I'm  
14 concerned about the west slope cutthroat, I'm concerned  
15 about our bull trout, I'm concerned about the sturgeon.

16           And when I'm sitting on that river in the middle  
17 of the summer and something happens. The bite goes off, I  
18 see logs floating down the river, I'm below Pressentine Bar  
19 on the main stem of the Flathead, and I watch the banks just  
20 dropping in on me and cottonwoods coming off the banks.  
21 That doesn't seem to be a real natural thing to occur during  
22 the middle of the summer.

23           Montanan's have repeatedly testified in favor of a  
24 balanced operation that benefits all Columbia River fish  
25 while maintaining local, recreation, flood control and power

1 production. To this end, we want the federal agencies to  
2 implement the Integrated Rule Curves, or IRCs, and sturgeon  
3 tiered flow approach in the Kootenai only developed by  
4 Montana and the variable flow, or VARQ, strategy for system  
5 flood control developed by the Army Corps of Engineers.  
6 This combination of dam operating strategies provides the  
7 flexibility to keep reservoir elevations higher than the  
8 IRCs when it's safe, in terms of flowed control, and affords  
9 a more natural annual flow pattern in the rivers downstream.

10 I've witnessed this. Unnatural river fluctuations  
11 are especially harmful to the fish and recreation in the  
12 Kootenai and Flathead rivers during the summer and fall.

13 I'm grateful to be able to have my livelihood on  
14 the river, but I'm going to suggest a couple of things for  
15 our children so they don't have to have the same hearing in  
16 30 years. If you've ever been on the Columbia River, around  
17 Hood River or you've ever been around Browning or you've  
18 ever been on the highline, it's real windy. There are  
19 alternative sources of energy. There are alternative  
20 sources of electricity. And I'm going to suggest that we  
21 consider some of those in the future. Because I don't want  
22 to pass these problems onto our kids.

23 THE MODERATOR: Thank you.

24 Richard Griffin, John Winnie, and then, I believe,  
25 it's Warren McConkey.

1                   MR. GRIFFIN: Hi, I'm Richard Griffin. I  
2 want to thank you all for being here tonight. I was sitting  
3 back there feeling pretty guilty about you, then I flashed  
4 back on my discussion with my tax accountant this week, and  
5 I felt my guilt all away. Thanks for being here.

6                   First of all, I want to tell you that I've lived,  
7 fished and worked in Astoria, Oregon; lived, fished and  
8 worked in Portland, Oregon; lived, fished and worked in  
9 Columbia River Basin; lived, fished and worked in Spokane;  
10 lived, fished and worked in Thompson Falls and Noxon,  
11 Montana; lived, fished and worked now here in Kalispell.  
12 There are several conclusions you can draw from that. One  
13 might be this old dog salmon is about all spawned out and  
14 ready to die, which is probably true because I'm at the  
15 headwaters now. The other one might be that I can't hold a  
16 job, and that's probably true as well.

17                   But in the interim I also spent about almost 20  
18 years in Alaska, and I learned a heck of a lot about salmon,  
19 a lot about salmon. And one thing I learned is that salmon  
20 need good, clean, fast-moving water. You don't get that  
21 with dams in the river. Now, you'd think from that  
22 statement that I'm in favor of breaching the dams in the  
23 Snake River. I am certainly not. Because I'll tell you  
24 why. That's not going to do the job.

25                   I would also like to crawl back into history and

1 live with someone like David Tompson who worked the entire  
2 tributaries of the Columbia River. And I'd like to run  
3 shoulder to shoulder with him, but I'd have to give up a few  
4 things. The first thing I'd give up is my Tahoe. Second  
5 thing is my house, which has electrical and gas heat. And  
6 then I'd probably have to give up some of the food that  
7 Tutvedt and other people raise. And, certainly, I'd lose my  
8 wonderful wife. And that's most important to me. Because  
9 she wouldn't tolerate any of that kind of stuff.

10 But the point I'm trying to make is, if we believe  
11 that we breach the dams on the Salmon River that we're going  
12 to possibly save the water in the Flathead and other  
13 tributaries up here in the north, that's not true. These  
14 salmon need more than that. Because you have Portland  
15 and -- Portland, Oregon and Vancouver, Washington pumping  
16 heat and all their effluents into that river system where  
17 those salmon have to pass by, and you're not going to do  
18 away what that. You're got going to get enough water to  
19 flush that stuff down the river and solve the problems that  
20 we're discussing this evening. So I'm opposed to breaching  
21 the dams.

22 I also want to speak out in favor of some other  
23 species. If you start taking the water away from the people  
24 in Columbia River Basin, you're going to dry up the potholes  
25 which kills a lot of fish, you're going to drive the

1 pheasants out of there, that everybody loves. If you start  
2 fooling around with the Snake River, you're going to do way  
3 with the chuckers, which I love to kill, and you're also  
4 going to be doing a lot of things to damaging species that  
5 have taken up residence over the years, and they're very  
6 important to not only the people but also, I think, to the  
7 environment in that area. So you're going to mess with a  
8 lot of things. We mess with the dams building. When you  
9 take the dams out, you're going to mess with some species  
10 that I don't want you to mess with. So please leave them  
11 alone, do your best to do the best for the salmon, which I  
12 believe, personally, are going to be gone some day anyway.

13 Spend my tax money on that, that's fine, Colonel,  
14 I appreciate that, you're doing a good job. And I thank you  
15 for your EIS mentioning the fact that we've got not  
16 indigenous species living down there that are just as  
17 important to me, personally, as salmon. Thank you.

18 THE MODERATOR: Thank you.

19 Next is John Winnie, then Warren McConkey, then  
20 Sheila Keller.

21 MR. WINNIE: I'm John Winnie. I'm president  
22 of the Flathead Valley Chapter of Trout Unlimited.

23 I had a talk this morning with a reporter who  
24 came, hearing that our chapter was in favor of breaching the  
25 dams. And he asked me, Well, what's in that for Montana?

1 And, of course, I fell right into the pattern; right? New  
2 recreational opportunities, we'll be able to go fishing  
3 again. And what else? Well, we'll get a fair return on our  
4 dollar. We'll be, at least, paying these increased money  
5 for electrical power and light, but the portion that goes  
6 for salmon recovery will be used in a way which will  
7 effectively give us salmon recovery. And we might not have  
8 to give as much water away downstream if those dams are  
9 breached. Perhaps that's true, maybe it's not.

10           When I got thinking about that answer afterward,  
11 as you always do, that wasn't the thing I really wanted to  
12 say. I realized that really what I thought was that the  
13 question really assumes that you can't give Montanans too  
14 much credit. You can't give them credit, for example, for  
15 going down over the Lolo Pass and going down the Lochsa  
16 River, and looking into that river and saying, You know,  
17 these fish, right, aren't there the way they used to be.  
18 And that's important to us. The assumption seems to be that  
19 because that river is in Idaho, that Montanans just don't  
20 give a damn about those fish. I think -- I think it's true,  
21 that that's selling Montanans short.

22           The problem here is, really, native fish and how  
23 to recover them. And if Montana's native fish are  
24 important, our bull trout, our west slope cutthroat, our red  
25 band rainbow, but salmon are also part of our northwest

1 heritage, and they're important too. Our position is we  
2 ought to do our best to recover them both.

3           Now, what have we tried? Well, first of all, I  
4 believe, and we believe, that this is going to have costs.  
5 Salmon recovery is going to get costs. You can't get it for  
6 free; there's no free lunch. But to avoid these costs in  
7 the past, what have we done? We've barged them, we've  
8 trucked them, we've hatched them, we've even tried to teach  
9 them to climb ladders, and it hasn't worked. And the result  
10 has been that now we have a prediction of extinction, at  
11 least on some of these chinook populations, within 20 years.  
12 The best science that we have, two separate panels, is  
13 telling us that the best alternative now is to breach these  
14 dams.

15           So our position is basically, maybe this is the  
16 time to take, for a change, the option that the best science  
17 recommends. Maybe it's time to just let these fish do what  
18 they do best, just go home under their own power. We  
19 believe it's time to breach these dams and let the recovery  
20 begin. Thank you.

21           THE MODERATOR: Thank you.

22           Warren McConkey, and then Sheila Keller, followed  
23 by Jane Fritz.

24           MR. MCCONKEY: I'm Warren McConkey. I'm the  
25 general manager of Flathead Electric Cooperative here in



1 Kalispell. We serve electricity to 50,000 customers,  
2 including this building.

3           And I think that a lot of people would be really  
4 shocked if we would just look at some surveys of a lot of  
5 those people, a lot of them that are not in this room here  
6 tonight. A lot of young mothers at home trying to take care  
7 of their kids and just barely getting by. And any economic  
8 downturn in those folks is a serious impact. And they're  
9 concerned about the economics of living in the northwest.

10           I want to start by thanking you for coming to  
11 Kalispell to hear our concerns. I hope you, somehow, find  
12 some realty in setting goals and a strategy to solve the  
13 salmon issues in the northwest. I do challenge you to get  
14 beyond the emotional crusading that's going on about this  
15 issue, get the facts, get the science. But even more  
16 importantly than that, accept the realty that we need to  
17 adapt best management practices to what we have to work  
18 with. Accept that we have a society inhabiting the  
19 northwest ecosystem. Use some common sense to manage what  
20 we have in the year 2000, and forget about re-creating a  
21 false hope that a 1900 river system can still be re-created.  
22 It can't. There are way too many people living here. And  
23 like you say, dumping effluent, driving up and down the  
24 roads and worn out rubber getting in the rivers, whatever it  
25 is, there are a lot of people living here and you can't get

1 rid of all of them.

2           Tearing down dams is ludicrous. We have to move  
3 forward. We have a developed society that lives here in the  
4 northwest and, yes, we are all part of the northwest  
5 society. So here in Montana we are a part of the Columbia  
6 River, as well.

7           The first step in a constructive habitat  
8 management plan is to set a priority of what goals you're  
9 seeking to achieve. Decide which they are and which goals  
10 are at cross-purposes with each other. And a lot of the  
11 goals out there are at cross-purposes. Face the fact that  
12 they are.

13           Yes, we've wasted three billion dollars, and I can  
14 say that I think it's been wasted by fisheries and habitat  
15 managers that are not focused on a single goal. And I don't  
16 know for sure what that goal is, but if it's hatcheries,  
17 then we need to focus on hatcheries. If it's natural fish,  
18 focus on natural fish. But pick a goal, not two or three.  
19 You can't please every fishery's desire out there.

20           The other main area that I'm obviously concerned  
21 about is energy. The loss of 3,000 megawatts of energy in  
22 the Columbia River system is an enormous amount of  
23 emergency. It's even more than that because it's peaking  
24 energy. And if you take away the peaking capacity of those  
25 four dams down there, it's a serious matter to the Hungry

1 Horse and to the rest of the hydrosystem where we get our  
2 peaking generation from. And see I'm out of time, so I need  
3 to quit. But I do encourage you to use some common sense,  
4 move forward with a set of goals instead of trying to shoot  
5 at everything.

6 THE MODERATOR: Thank you.

7 Sheila Keller, then Jane Fritz and, after that,  
8 Brian Peck.

9 MS. KELLER: I'm Sheila Keller from  
10 Kalispell. I am with Montana Women in Timber, but I'm not  
11 testifying specifically on their behalf tonight.

12 Breaching of these dams is the most drastic,  
13 irrational and irreversible option for salmon recovery than  
14 packing the entire economy of the region and beyond. There  
15 is already a prediction of a power shortage, and breaching  
16 may eventually prove unnecessary, with developing  
17 technology.

18 I would like to address habitat tonight. The U.S.  
19 Forest Service has documented, and foresters from Steve  
20 Mealy in Idaho to regional forester Dale Bosworth, have said  
21 we have a forest health problem. Our forests are  
22 overstocked with shade tolerant species, especially Douglas  
23 fir that intercept and consume tremendous amounts of water.  
24 When there are 600 mature trees per acre, instead of the  
25 hundred ponderosa pine that might have existed historically,

1 and with the scenario repeated across the entire region, the  
2 impact on instream flows is very significant. Yet we are  
3 prevented at every turn from restoring our forests with  
4 common sense, science-based, silvicultural methods that  
5 would help augment and create more natural stream flows.

6 The Swan River is a stronghold for bull trout, and  
7 yet it is one of the most heavily managed and roaded  
8 drainages in this area by Plum Creek, the state and the  
9 Forest Service.

10 Is fire the answer? Dr. Victor Kaczinski, a  
11 fishery specialist who has worked on salmon recovery, has  
12 said there is no activity more detrimental to salmon  
13 recovery than the catastrophic wildfires that have burned  
14 and will burn in the future. For instance, rains following  
15 the 1989 Tanner Gulch fire in the upper regions of the  
16 Grande Ronde River in the Blue Mountains of Oregon, resulted  
17 in 100 percent fish kill for more than 36 miles downstream.  
18 This was in prime salmon spawning habitat and impacted at  
19 least five generations. We know that the 1910 fire  
20 literally boiled the water in streams, killed fish and  
21 sickened people who drank from it after running through  
22 miles of ash. We can take steps towards salmon recovery if  
23 we take steps towards recovering our forests and forest  
24 health. Thank you.

25 THE MODERATOR: Thank you.

1                   Jane Fritz, then Brian Peck, then I believe it's  
2 Eugene Graf.

3                   MS. FRITZ: Good evening. I want to thank  
4 the panel for being here tonight. I'm from Clark Fork,  
5 Idaho. I just drove 125 miles to come over here to say a  
6 few words. And it's an unusual thing for me to get up and  
7 give testimony, because I'm a journalist. And over the  
8 course of the last five, six years, I've done many stories  
9 on environmental issues. It's sort of my beat. I produce  
10 for public radio, for national public radio.

11                   And why am I here tonight? And I guess it's  
12 because I'm one of those emotional crusaders that was spoken  
13 about earlier. And it's for two reasons. And I'd like to  
14 just share a very brief excerpt of a story that I wrote as  
15 sort of a personal reporter's notebook for MPR three years  
16 ago. I have not done a salmon story in the last three  
17 years. Let me put my reading glasses on, because I'm at  
18 that age where I need them.

19                   This is 32 years ago that we're talking about.  
20 And we're talking about the Salmon River. I'm from Idaho.  
21 And it's the only river, that I know of, that doesn't have a  
22 dam on it. And I'm very grateful for that.

23                   "I first saw this wild river as an 18 year old  
24 fresh out of high school. My best friend, her sister and I  
25 drove cross country looking for adventure. The sign in our

1 car window read, 'Idaho or bust,' puzzling most folks along  
2 the way. But I knew better. I grew up with my father's  
3 amazing stories about fishing Idaho's spectacular Salmon  
4 River; it's known as the River of No Return."

5           It's interesting, because I'm here for my father,  
6 I guess, who's been dead now for ten years. But I grew up  
7 in Ohio, not in the Pacific Northwest. I've lived here in  
8 for 20 years in the Pacific Northwest. But he fished for  
9 steelhead, of all things, in the Salmon River of Idaho. And  
10 I suppose that's one reason I fell in love with his stories  
11 that I came out west. And for that reason, I guess, it's an  
12 emotional thing for me to be here. There's lots of reasons.  
13 Being a journalist, I've heard them all.

14           I have the distinction of saying two summers ago I  
15 got to see the last wild Redfish Lake Sockeye, personally,  
16 in a story that I was doing. And all I can say is when I  
17 saw the fish, I wept. And I don't know why.

18           I would just like to complete my statement by  
19 reading the last paragraph of my story, if I can. I was  
20 listening to the story driving, and I'm going to give you  
21 the script as part of my comments; okay? But I wept coming  
22 here and it's just -- I don't know. But it's for that fish,  
23 that last fish that I saw and those few chinook that I saw.

24           "I still come to that place to connect with the  
25 memory of my father who first told me about it. It's still

1 the most beautiful and peaceful place I know. But every  
2 visit is a bittersweet one. The river's name has become  
3 almost a mockery of what it once was.

4 "Years ago my father told me that the Salmon got  
5 its nickname - 'The River of No Return' - because it one,  
6 incredibly wild river. I only hope that some day I don't  
7 have to tell my daughter that it was because the fish for  
8 which it was named never made it back." Thank you.

9 THE MODERATOR: Next is Brian Peck, then  
10 Eugene Graf, then Dave Skinner.

11 MR. PECK: Hello, I'm Brian Peck from  
12 Columbia Falls. Thank you for the opportunity to testify  
13 tonight on this very important topic. I don't know how to  
14 follow that last one. That was pretty amazing.

15 I'd like to advocate, unequivocally, for breaching  
16 or bypassing the four Snake River dams. We've seen 30 years  
17 of politically correct but ecologically unsuccessful efforts  
18 relating to salmon and steelhead recovery, including smolt  
19 barging, significant restrictions on commercial and sport  
20 fishery harvest, huge hatchery operations, and upper  
21 reservoir drawdowns. It should be abundantly clear that  
22 none of these Band-Aid approaches has worked. And fish  
23 stocks continue to decline. It's time to belatedly do the  
24 biologically and the legally correct thing and breach these  
25 dams.

1           Over 200 scientists, organizations and fish and  
2 wildlife departments have told you that while all four Hs  
3 play some role, it's clear that the big limiting factor is  
4 these dams. Some have estimated it will cost one billion,  
5 over ten years, or a hundred million per year, to accomplish  
6 just the breaching. While this seems like a lot, certainly  
7 to all of us in this room, we need to remember that we're  
8 currently putting 400-plus million per year into programs  
9 that don't seem to be working and haven't for years. Let's  
10 put that towards what scientists say is the best available  
11 chance for successfully recovering these species by  
12 bypassing the dams. And I suggest we use some of that 400  
13 million a year for towns like Lewiston and some of the  
14 farmers and irrigators to mitigate any potential fallout  
15 from this.

16           Partially breaching can be reversed. Extinction  
17 of these species cannot. Five percent of power generation  
18 would be lost, and northwest ratepayers would still pay  
19 substantially less than the rest of all Americans. It may  
20 allow you, may allow you, to forego some of the drawdowns at  
21 Hungry Horse and Libby and avoid pitting salmon against bull  
22 trout and sturgeon, which I would suggest we should never be  
23 doing. It's supported by 200 scientists that addresses your  
24 federal court mandates to overhaul the entire recovery plan.  
25 May best serve your treaty obligations to the Columbia River



1 Basin tribes, and avoid what I have heard are potential  
2 multi-billion-dollar lawsuits in that regard.

3 So I would hope that you would give all Americans  
4 back another stretch of free-flowing river with free-ranging  
5 salmon, and give them a shot at it. We know they did it  
6 before we intervened, and I suspect they can do it again.

7 THE MODERATOR: Thank you.

8 Next is Eugene Graf, then Dave Skinner and, after,  
9 that Gene Atherton.

10 MR. GRAF: Good evening. I don't have a  
11 written report, nor do I represent a commercial or a  
12 political entity. I'm speaking for myself, from my own  
13 experience.

14 About 20 years ago a nephew of mine, who happens  
15 to have a master's degree in fishery biology and is a  
16 conservation officer in Idaho, invited me to go over there  
17 to do some steelhead fishing. I had never seen a steelhead,  
18 nor had I seen a salmon in the water. I went with him, and  
19 I tell you, I had a great time. We got about -- there were  
20 three of us in the boat. We got about 10, 15 or 20 hits.  
21 Not that we caught them, but we had that many strikes. Then  
22 I fished the following year and we did a similar situation.

23 Then about -- then I moved away from the area, and  
24 about five years ago moved back, and I went out there and  
25 fished again. And it was two years ago was the last time.

1 We got about five strikes, three of us. And I said to  
2 Steve, I said, you're in the same waters and you know where  
3 the fish are, being a conservation officer. He said, Well,  
4 it's the dams. I said, Those dams have been there for  
5 years. He said, Not those Snake River dams.

6 So the point is, it wasn't the whole total of  
7 dams, this is just, as he put it, those four dams were the  
8 straw that broke the camel's back. So, obviously, I promote  
9 the idea of eliminating the dams. And I hope that it will  
10 solve the problem. Thank you.

11 THE MODERATOR: Thank you.

12 Next is Dave Skinner, then Gene Atherton, then, I  
13 believe, it's Verdell Jackson.

14 MR. SKINNER: My name's Dave Skinner. I'm  
15 with Montanans for Multiple Use. I just happened to prepare  
16 this little sheet of notes on my hydroelectrically powered  
17 computer.

18 I just went to this here decision document, and  
19 basically looking at 1, 2, and 3, I think they're all  
20 unacceptable. Like Alternative 1, they talk about no  
21 hatcheries, no mitigation aside from aggressive restoration  
22 on public and private lands. And I can see the implications  
23 for timber harvest for agriculture basically gutting the  
24 entire economy. And this assumes that natural rivers are  
25 the best way. And, again, you know, the guy from Flathead

1 Electric said we got a society here.

2           Then we got wood mitigation for significant  
3 economic costs. Well, I'd like to know who's going to  
4 mitigate and who's going to pay those costs. And it's going  
5 to be -- it's certainly not going to be the high-dollar  
6 environmental groups that have banners and salmon suits and  
7 things like that.

8           Ecosystem and steward primarily for native fish  
9 and wildlife. Well, I tell you something. I kind of like  
10 fishing for regular rainbows and brown trouts and brookies  
11 and that sort of thing. In fact, I caught a 24-inch one up  
12 on the Middle Fork of Dolly Varden Creek. That has been a  
13 while back, but I like fishing for those sort of things.

14           I think what we need to do is look at  
15 Alternative 4, start looking at what's going to work before  
16 we start throwing billions of dollars. At John Day Dam,  
17 three billion dollars. In general, I find the claim that  
18 half a billion dollars a year in increased tourism will  
19 result from the dam breaching, that's kind of fallacious  
20 that would mean that you got 500,000 fish a year, spending a  
21 thousand bucks a day just to stand someplace along the river  
22 with a fishing pole.

23           Now, I think the added expense of northwest power  
24 users is going to be considerably more than the quarter  
25 billion dollar figure that's been bandied out about by the

1 Idaho statist -- statesman. In the best case, what you got  
2 is 250 million dollars of perpetual economic loss spent just  
3 on fish and fishing. Never mind the private properties  
4 instructions and all that.

5 Now, you look at the fish habitat, you look at the  
6 fish population, we're talking 16 million fish a year, under  
7 ideal circumstances. Divide that 250 million dollars in net  
8 economic losses, that's \$15 per fish, if we catch them all  
9 and if they all come back.

10 To me, I mean, the numbers aren't making sense  
11 here, if we're going to foot the bill. I don't know. I  
12 just would say we need look to Alternative 4 to see what  
13 works, and then blend Alternative 4 with Alternative 6 with  
14 active management, with Alternative 7, and come up with  
15 something that makes some common sense. Thanks.

16 THE MODERATOR: Thank you.

17 Gene Atherton, then Verdell Jackson, then Jim  
18 Cross.

19 MR. ATHERTON: Good evening. I'm Gene  
20 Atherton. I'd like to thank you for your allowing me to  
21 speak to you. And like one of these last gentlemen that  
22 just spoke, I also do not represent a special interest  
23 group. I'm just a northwestern Montana guy that is here to  
24 speak what, I think, are my feelings on the subject.

25 Of most import to me is the economy of the area.

1 And I have been looking at and reading the news media is,  
2 frankly, about all the information I've had relative to the  
3 salmon recovery and what we are and aren't doing. I learned  
4 this evening, from listening to the colonel, that,  
5 surprisingly, it sounds like we are making some headway  
6 without breaching dams on the recovery of the salmon. But  
7 not to get into that subject for a moment.

8           While I have been a resident here in northwestern  
9 Montana, or in the northwest five states, I have seen within  
10 the last 20 or 25 years, an attempt to preserve other  
11 species. At least one of those species, actually a number  
12 of species, drastic acts were taken, what acts that I  
13 considered to be drastic, which may or may not have  
14 preserved the species. I have not really heard any data on  
15 it, subsequent to the acts being taken. But what I have  
16 realized is that the acts had tremendous, and I mean  
17 tremendous, adverse economic impacts on my family, my  
18 friends and my neighbors here in northwestern Montana. And  
19 I'm, obviously, referring, in great deal, to the timber  
20 industry in this area. And I don't mean to isolate simply  
21 that industry. But in an effort to take drastic acts to  
22 find a solution for the preservation of species, we greatly  
23 harmed human beings that live in this area.

24           I am concerned, and therefore opposed to,  
25 breaching the dams. I am concerned that breaching the dams,

1 only being one of a number of alternatives, is about the  
2 most drastic. And I am concerned, like the drastic acts of  
3 specie preservation that I've seen in the past, that it is  
4 going to have severe and adverse economic impacts on my  
5 family, my loved ones and my neighbors in this area. And I  
6 think it will be horribly shameful if that is allowed to  
7 happen.

8           Salmon preservation deserves top priority, and it  
9 has been top priority in your studies ever since you  
10 started. Please keep it there. But while you keep salmon  
11 preservation at the top priority level, please consider  
12 those of us that reside, work and live in the five  
13 northwestern states and the economic impact that it's going  
14 to have on us. Thank you very much.

15           THE MODERATOR: Thank you.

16           Next is Verdell Jackson then Jim Cross.

17           MR. JACKSON: I'm Verdell Jackson. I'm a  
18 state representative, and I think I gave up my time. But I  
19 would just like to make a request.

20           I found out about this today. I have never  
21 received information. And being a state legislature. And I  
22 would think that something this important, that some  
23 information could have gotten to us. And I would hope that  
24 you would involve us in this decision, that you wouldn't  
25 just bypass us, that you would give us the courtesy of

1 getting the material and the report. We would like to study  
2 it. Thank you.

3 THE MODERATOR: I think, also, people  
4 should -- there's some info in your packets that you can  
5 order any of the documents that you heard about tonight.  
6 Which, of course, isn't to your issue of not getting enough  
7 notice about this tonight. Thanks for your comment.

8 Jim Cross. After that I'm going to make a wild  
9 guess and, I think, it's Kurt Krueger maybe. And then  
10 Clarice Ryan. Jim cross.

11 FROM THE FLOOR: I think Jim stepped out. He  
12 might be back.

13 THE MODERATOR: We'll try to come back to  
14 him. Let's go on to Kurt Krueger.

15 MR. KRUEGER: My name is Ken Krueger. I'm a  
16 director with Flathead Electric, currently, and I'm past  
17 Flathead County Commissioner and involved with the State  
18 Rural Electric Program as well.

19 Over 3 billion dollars have been invested in the  
20 region for salmon recovery since the '80s. You heard that  
21 many times. Still the region's rivers remain a focus of  
22 debate. What vision does this region have for its rivers?  
23 What do we want for our salmon population? How many do we  
24 want to harvest? Put forth a logical set of goals and  
25 follow that.

1           I will tell you we need our dams for navigation,  
2 we need our dams for low-cost hydroelectric electricity, and  
3 we need our dams for flood control. We in the Pacific  
4 Northwest need these benefits so we can enjoy a way of life  
5 available to the rest of America. Yes, we have low-cost  
6 energy. We have high-cost transportation, freight into the  
7 area. One, perhaps, offsetting the other. We want our  
8 salmon, and just throwing money at them, as in the past,  
9 will not produce a workable recovery plan. By insisting on  
10 a plan that addresses all elements, the region can restore  
11 salmon runs and at the same time maintain the environmental  
12 and economic benefits of the Columbia River system. It does  
13 not have to be either or. Thank you.

14                         THE MODERATOR: Thank you.

15           Is Jim Cross back in the room now? Let's go then  
16 to Clarice Ryan. And after that Bill Myers, and then  
17 Richard Kuhl.

18                         MS. RYAN: I'm Clarice Ryan, and I'm with the  
19 Montanans for Multiple Use. I have been 16 years in the  
20 energy business, eight of it with Southern California Gas  
21 Company, eight of it with Northern Illinois Gas Company. So  
22 I'm very interested in that aspect of what we're facing with  
23 this dam removal. I'm also very interested in  
24 sustainability, preserving our natural resources and the  
25 future generations which we've been hearing so much about.



1           And it seems to me that the future generations  
2 depend not only on salmon but also on other natural  
3 resources that are necessary for our existence. We've seen  
4 mining curtailed, we've seen our forestry being curtailed,  
5 we've seen our government coming in and making all kinds of  
6 intrusions, and now they want to take away the most -- the  
7 cleanest renewable source of energy that is available. And  
8 that is hydro. You aren't burning anything. It's just  
9 coming as rainfall and falling down and generating  
10 electricity. If -- we are already talking about a shortage  
11 of energy. What other alternatives do we have? Fossil  
12 fuels is the first thing you think of; natural gas, coal and  
13 oil. And here we have Al Gore talking about carbon dioxide  
14 and the global warming. And we start hearing, seeing the  
15 salmon butting their heads against global warming. And when  
16 you start using natural gas to generate electricity, you do  
17 that at 30 percent or less efficiency. That's not even  
18 counting the transmission lines. So we're using up our  
19 natural resources to generate electricity which we could  
20 have basically almost for free from the earth.

21           And then the other alternative is nuclear energy.  
22 And I have not found a single person yet in the nuclear  
23 energy field that has solved the problem of nuclear waste.  
24 Are we going to dump it in the ocean to kill the rest of the  
25 fish in the ocean? It just doesn't make sense. You can't

1 look at one species at a time. I'm also a dietician. And  
2 low cholesterol is in its heyday. Eat more fish. It's  
3 wonderful for you, it's healthy. And 15 to 20 years ago I  
4 went into the fish markets, there were 15 to 20 species of  
5 fish that I could pick from. Now we have ranch-raised  
6 salmon, ranch-raised cat, we have cod, and we have the New  
7 Zealand fish where it hasn't been depleted yet. We have all  
8 these nets out in the ocean soaking up all these fish. If  
9 you're concerned about fish, you might take a look at what's  
10 going on in our oceans before you dump the nuclear waste.

11 So, anyway, there's a lot of aspects that we need  
12 to look at, rather than targeting just one thing. And I get  
13 the feeling that it's the people of Montana that are being  
14 targeted. I've gone through comment period after comment  
15 period, since the middle of December, dealing with all kinds  
16 of things; off-road vehicle things, forestry things, and now  
17 it's salmon. So I'll make one more comment, and I don't  
18 think you want this one. I'll send you another one. Thank  
19 you.

20 THE MODERATOR: Thank you.

21 Bill Myers, then Richard Kuhl, then Kerrie Byrne.

22 MR. MYERS: Bill Myers from Bigfork,  
23 Montana. I'm against breaching the dams. I testified ten  
24 years ago regarding the IRCs, Integrated Rule Curves, and  
25 submitted extensive comments at that time. I have not had a

1 chance -- because I just found out about this hearing  
2 recently myself -- I haven't had a chance to really study  
3 what's going on regarding this matter, but I do have some  
4 definite comments regarding this.

5           First of all, regarding the power supply. We here  
6 are blessed with a very abundant, clean and renewable energy  
7 supply. That is the water source that you're using from  
8 these dams. We are faced with a choice, if we have to  
9 replace that energy supply, of coal, nuclear oil, natural  
10 gas. Those aren't good alternatives. We have a very clean  
11 source here that we're talking about eliminating when we  
12 eliminate these dams. It will affect us here in the  
13 Flathead Valley, even though it's hundreds of miles away.  
14 When people talk about a minuscule number like five percent  
15 of the power of the northwest power supply grid, that may  
16 seem minuscule but it still will affect us. And especially  
17 when we all know the population increases in demands in the  
18 coming years will require more energy sources, not less.

19           Here in Montana we are often considered a natural  
20 sacrifice zone. Our water, our natural resources are taken  
21 elsewhere, and this is a good example of it. And we are  
22 concerned. Even though I know these dams are being talked  
23 about as run of river dams, here in Montana our dams are  
24 often used to provide downstream river flows. Some may  
25 dispute this, but as a person who owns three businesses in

1 Bigfork that are all water related, dependent upon the water  
2 levels in Flathead Lake and the Swan River, I'm acutely  
3 aware of when the level of that lake changes even six inches  
4 to supply water downstream. Some of you may say Well, we're  
5 not talking about Kerr Dam. But I can also assure you that  
6 when water is moved from Hungry Horse upstream through  
7 Flathead Lake that you'll be going around tomorrow and  
8 eventually down through Kerr Dam and downstream through the  
9 Columbia, which I happen to have gone over to Vancouver,  
10 Washington last week and seen the entire series of dams,  
11 it's an impressive amount of water that flows through this  
12 entire system. And a lot of it comes from the headwaters  
13 here. When Flathead Lake levels are affected, it affects  
14 our businesses here.

15           It seems like you're pitting the bull trout  
16 against the salmon. It's not a win-win. Unfortunately,  
17 we're faced with some tough choices right now. I proposed  
18 combining some of the alternatives to aid in salmon  
19 recovery. I'm not opposed to salmon recovery. I'd urge you  
20 to choose alternatives that will work and keep our clean  
21 energy supply.

22           Folks, these dams do exist. We're not talking  
23 about new dams here. If we were talking about new dams, I'd  
24 have an entirely different view on it. But we're talking  
25 about existing resources. They're concrete, and all the

1 turbines and energy to build those dams are already in  
2 place. I would urge you to keep them, because we're talking  
3 about an energy supply which is clean, renewable and  
4 abundant in the northwest. Thank you.

5 THE MODERATOR: Thank you.

6 Richard Kuhl, Kerrie Byrne and then Loren Kreck.

7 MR. KUHL: My name is Richard Kuhl. I live  
8 at 867 Main Street, here in Kalispell. I guess it's with  
9 some humility that I approach this microphone, because we've  
10 been arguing about dams and salmon for 150 years. Folks in  
11 Oregon were arguing about them in the 1840s, not just a few  
12 years after they arrived in covered wagons. So it seems to  
13 me that we've got a major problem here.

14 The current ratepayers -- and I'm also, by the  
15 way, I'm a consumer of Flathead Electric electricity. We  
16 have a major problem here in the sense that I'm paying for,  
17 through my current rates, et cetera, salmon recovery now,  
18 and I'm getting a damaged product. We're not getting salmon  
19 recovery, even though we seem to be paying more and more  
20 each year.

21 Also, every few years, and you can trace the  
22 history of this back up to about 1870, that government  
23 agencies just like yourself have said Well, we're producing  
24 more fish in our hatchery. We're trucking more fish by the  
25 dams. But despite all those optimistic pronouncements, we

1 seem to be getting less and less fish back to the  
2 headwaters.

3           In the 1970s I worked out of White Bird, Idaho,  
4 and, frankly, I opposed the Lower Granite Creek Dam at that  
5 time. So I don't have any compulsion about urging its  
6 removal now. I worked in the headwaters of the Solway River  
7 where I saw in a place called the salmon hole where the  
8 Indians used to gather to smoke the salmon that returned.  
9 All through the 1970s we got less and less fish back in the  
10 salmon hole, and now it's empty of salmon. I even worked a  
11 few days in -- actually a week or so in a little hatching  
12 channel in Indian Creek on the upper Salmon. Another failed  
13 attempt. No matter how many eggs we hatched and how many  
14 fry went down, very few made it back.

15           So I'm not a great believer. I guess I support  
16 the breaching of the dams, but I also know that it's  
17 not -- that's not the only thing that's going to bring the  
18 salmon back. This is a very, very complicated issue. I  
19 think we've got to quit blaming each other and all take some  
20 responsibility. We all consume things in this world, so  
21 we're going to have to accept responsibility for our own  
22 actions. And it seems to me that just breaching the dams  
23 alone is not going to do the job. I agree with some of the  
24 earlier speakers, we need a coordinated plan that's going to  
25 have some reasonable chances for its success. Given that

1 plan, I'm more than willing to spend some extra dollars to  
2 bring the salmon back. Right now I'm paying a lot of  
3 dollars and not getting salmon back. That doesn't make  
4 sense to me. So I would urge you to take a more holistic  
5 approach. Breach the dams, but also back that up with a  
6 plan that will at least give a better chance of bringing  
7 back the salmon than is occurring now. Thank you.

8 THE MODERATOR: Kerrie Byrne, then Loren  
9 Kreck, and then we'll go back to Jim Cross.

10 FROM THE FLOOR: Kerrie had to leave. She  
11 teaches.

12 THE MODERATOR: Thank you for letting us know  
13 that.

14 Loren Kreck? How about Jim Cross, then.

15 MR. CROSS: My name is Jim Cross. I am a  
16 resident of the Flathead Valley. I'm also an associate  
17 director for the Montana Wildlife Federation, and I wish to  
18 present the following testimony on the conservation of the  
19 Columbia Basin fish.

20 The fishery of the Columbia Basin system is truly  
21 a part of our nation's cultural, historical and natural  
22 heritage. Salmon are at the heart of the northwest Indian  
23 culture, and were a life saver to the Lewis and Clark  
24 expedition of nearly 200 years ago. We are talking about a  
25 national treasure, and I believe we have a responsibility to

1 protect, preserve and even restore that treasure, when we  
2 have reason to believe our efforts to create an abundant and  
3 economical source of hydropower have seriously impacted that  
4 treasurer. And it seems rather clear that the Snake River  
5 salmon population has declined drastically since the four  
6 lower Snake River dams were built.

7           Since the lower Snake River dams were constructed  
8 some 25 years ago and longer, the understanding of  
9 cumulative effects has vastly improved. Since barging,  
10 trucking and fish ladders experiments that have cost at  
11 least 3 billion in the last 20 years have not stemmed the  
12 steady decline in returning Snake river salmon, I strongly  
13 encourage you to accept the conclusions of the scientists  
14 who believe that to save the fish, the four dams on the  
15 lower Snake must be removed. This conclusion also is  
16 supported by the Idaho Wildlife Federation, the Oregon  
17 Chapter of the American Fishery Society and the governor of  
18 Oregon.

19           Not only does the removal of the dams have a  
20 greater potential than any of the alternative experiments  
21 conducted in the last 25 years to restore and maintain the  
22 Snake River salmon run, it could reduce the demand for  
23 Montana water in the Columbia River system. This action  
24 would benefit our native trout species, some of which are in  
25 a threatened status and would truly be an act of conserving



1 fish in all waters of the Columbia Basin.

2           Sacrificing our fishery resource through extreme  
3 reservoir drawdowns at particularly productive time periods  
4 to meet flow targets on dams in the lower Columbia River is  
5 hardly a desirable measure of success in conserving fish in  
6 the entire Columbia Basin. We must remember that the  
7 Columbia Basin is a water system composed of interrelated  
8 drainages all of which have their respective importances,  
9 and these importances should be recognized and preserved in  
10 the management of the total system. If the waters of  
11 Montana are needed downstream, such flow augmentation  
12 measures must meet a test of accurate providing benefit. If  
13 you clearly plan to conserve fish in the Columbia Basin, you  
14 must select a balanced operation that benefits all Columbia  
15 River fish. Thank you.

16           THE MODERATOR: Next, let's here from Steve  
17 Thompson, then Ward McCartney, then Cesar Hernandez.

18           MR. MCCARTNEY: Steve also had to leave.

19           I am Ward McCartney. I'm in from Whitefish. I  
20 guess one of the things that has been neglected this evening  
21 are the salmon fishermen. They're one of the true small  
22 business people in our country and they've been eliminated  
23 because there aren't any salmon left for men to make a  
24 livelihood from. So I think that needs to be brought up.

25           The other thing is that I'm a rate payer for

1 Lincoln Electric. And I had one of the board members up  
2 here -- we've had several from Flathead Electric speak  
3 tonight. And I guess my concern is, we spent 3 billion  
4 dollars without success, without recovering the salmon. Why  
5 do they want to continue on that route? Why don't we breach  
6 the dams, take an alternative route, and that will probably  
7 save us rate payers -- and the study have shown it will save  
8 us electrical rates. And I guess the concern is that they  
9 won't have enough electricity in the future. And I think  
10 that's true. The population in this country is going to  
11 double in 50 years, unfortunately. But if they're truly  
12 concerned about it, then they would force the rate payers,  
13 the new ones, to build some super good sense standards. I'm  
14 a contractor, I've been through the course with them. It  
15 saves -- it's a good deal and saves power for the whole  
16 region. But they haven't taken that bold step yet. So when  
17 they do -- and the other concern we've heard is from the  
18 grain growers in the local region.

19           Unfortunately, Montana's only served by Burlington  
20 Northern Santa Fe. The Lewiston area is also served by BNSF  
21 and Northern Pacific as some competition. It's actually  
22 cheaper to ship grain from Nebraska to the west coast than  
23 Montana, even though the mileage is less. Plus, there's two  
24 competing railroads. So even though the barges will be  
25 gone, the railroads will be there. And they should be very

1 competitive. And I might point out to the grain growers  
2 that they're barging that grain from Lewiston area at  
3 taxpayers' subsidized rates. The barge guys don't pay  
4 anything to use the dams. And so they're unfairly trying to  
5 compete with growers in the Lewiston area. By forcing the  
6 Lewiston grain growers to use what we have to in Montana, it  
7 actually levels the playing field for the growers here.  
8 Because their transportation costs probably will come up and  
9 there won't be that unlevel playing field between the grain  
10 growers. And it will actually be better for the growers  
11 here in the state. So I'm for breaching the four dams and  
12 hope you make that decision. Thank you.

13 THE MODERATOR: Cesar Hernandez and then J.B.  
14 Stone.

15 MR. HERNANDEZ: Thank you for being here and  
16 waiting us out.

17 I'd like to plagiarize a couple gentlemen and  
18 spruce up their words. The first one is Adlai Stevenson.  
19 He said, "We travel together," fish, birds, quadrupeds and  
20 people, embellishment there, "passengers on a little  
21 spacecraft, dependent on its vulnerable resources of air,  
22 soil," and water, "all committed for our safety to its  
23 security and peace, preserve from annihilation only by the  
24 work, care, and I will say the love we give our fragile  
25 craft" and each other.

1                    "We cannot maintain it half comfortable," man,  
2                    "half miserable," fish, "half confident," fish, "half  
3                    despairing," fish, "half slave," fish, "to the ancient  
4                    enemies of mankind, half free in a liberation of resources,"  
5                    man, "undreamed of until this day. No craft, no crew can  
6                    travel safely with such contradictions. On their" or our  
7                    "resolution depends survival of us all," fish, birds,  
8                    quadrupeds and humans.

9                    The other person I'd like to plagiarize, again, or  
10                    maybe just quote, is Chief Sealath of the Duwamish tribe. He  
11                    said, "If all the beasts were gone, men would die from the  
12                    great loneliness of spirit. For whatever happens to the  
13                    beasts happens to man."

14                    The last part I'd like to say is, I've got two  
15                    alternatives of my own. We all know that big cities like  
16                    Seattle have huge buildings with lots of lights on them.  
17                    Turn off the lights. How many lights are we going to see  
18                    tonight when we drive home that are not doing really  
19                    anything? Turn off the lights. Breach the dams. Thank  
20                    you.

21                    THE MODERATOR: J.B. Stone.

22                    MR. STONE: My name's J.B. Stone, as the lady  
23                    stated.

24                    You know, I was sort of feeling sorry for myself  
25                    having, to work all day. Didn't get off until 8:00 -- all

1 except for this poor lady that has to pound this keyboard up  
2 here. She's probably the toughest one of the bunch.

3 I'd like to see the hands of the people sitting at  
4 the table here who collect a government check, work for the  
5 United States of America. Is there anybody at that table?  
6 The guy in the green suit there, I got to think he's taking  
7 a check. I was in the Navy, Colonel. Don't feel too bad  
8 about working for the government, even though it's the  
9 poorest government we've ever had. I think we can do a lot  
10 better.

11 What I hear -- I hear some rather specious  
12 arguments tonight on the part of people who claim to be  
13 environmentalists. What's amazing is you don't have the  
14 benefit of living here. And I see the same people at many  
15 of these meetings -- last time I saw them they were timber  
16 experts. And before that they were grizzly bear experts.  
17 And I kind of wonder, you know, how they can know so much  
18 and I know so little, except that I'd like to see my way of  
19 life continue, as would many of the residents of the Pacific  
20 Northwest. I don't think we have to tear anything down,  
21 including those dams. I think it took 150 years to get our  
22 customs and culture to where they are today. And I don't  
23 hear anybody saying what the cost to this society is going  
24 to be, in real dollars, if all of these save-the-fish  
25 concepts are taken to their fullest extent. I'd really like

1 to see what the impact, the dollar-and-cent impact on the  
2 people of the Pacific Northwest is going to be. Because  
3 we're living in a very fragile society here. Montana's one  
4 of the lowest, if not the lowest, per capita income states  
5 in the country. And that being so fragile, you can't just  
6 make sweeping changes and expect it not to have an effect on  
7 people.

8 I'm one of those people -- the species I'm most in  
9 favor of is homo sapiens. Because without homo sapiens, I  
10 don't have a whole lot of fun. My life isn't worth  
11 anything. And I like all those other homo sapiens that I  
12 helped defend when I was in the United States Navy. I  
13 worked very hard to get where I am here tonight. And I  
14 don't see that some sort of agency cat fight, like who's  
15 going to get to take the most away from the American public,  
16 is going to serve any purpose that's going to improve  
17 anything. So I heard something called common sense being  
18 brought to your attention earlier. And I'd like to second  
19 that. And say that I really, really do like salmon. On  
20 thinly sliced onions on bagels and cream cheese. And  
21 without a society that's able to produce and ship those  
22 products, I'm not even interested in seeing you people have  
23 a job. Because I have to earn the money that gets you here  
24 tonight.

25 And, finally, the public in this area was not made

1 aware -- fully aware that you were going to be here. And I  
2 think that's a great disservice. The small ad that was in  
3 yesterday's paper did not indicate the severity or the scope  
4 of what you might achieve. We had a state representative  
5 here asking you to do a better job of telling us the truth.  
6 That's what I'd like to hear. Thank you.

7 THE MODERATOR: Thank you.

8 That's the last name that I have on the sign-up  
9 list that were brought to me. So if no one else has  
10 anything else for the public comment, that will be the end  
11 of the public comment for tonight. I want to thank you for  
12 your participation and your patience with me as I  
13 mispronounced your names. And I want to turn it back to the  
14 panel for any final comments.

15 (Proceedings concluded at 9:50 p.m.)

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