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[Report No. 115-86]

To modernize the regulation of nuclear energy.

IN THE SENATE OF THE UNITED STATES

March 2, 2017

Mr. Barrasso (for himself, Mr. Whitehouse, Mr. Inhofe, Mr. Booker, Mr. Crapo, Mrs. Fischer, Mrs. Capito, Mr. Manchin, Mr. Casey, Ms. Duckworth, Mr. Flake, Mr. Carper, Mr. Rounds, Mr. Coons, Mr. Cornyn, Mr. Hatch, and Mr. Peters) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

May 25, 2017

Reported by Mr. Barrasso, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To modernize the regulation of nuclear energy.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Nuclear Energy Innovation and Modernization Act".

1 (b) Table of Contents for

2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Purpose.
- Sec. 4. Definitions.

TITLE I—ADVANCED NUCLEAR REACTORS AND USER FEES

- Sec. 101. Nuclear Regulatory Commission user fees and annual charges through fiscal year 2019.
- Sec. 102. Nuclear Regulatory Commission user fees and annual charges for fiscal year 2020 and each fiscal year thereafter.
- Sec. 103. Advanced nuclear reactor program.
- Sec. 104. Advanced nuclear energy licensing cost-share grant program.
- Sec. 105. Baffle-former bolt guidance.
- Sec. 106. Evacuation report.

TITLE H-URANIUM

- Sec. 201. Uranium recovery report.
- Sec. 202. Pilot program for uranium recovery fees.
- Sec. 203. Uranium transfers and sales.

3 SEC. 2. FINDINGS.

- 4 Congress finds that—
- 5 (1) the safe and secure operation of nuclear re-
- 6 actors in the United States must remain the para-
- 7 mount focus of the Nuclear Regulatory Commission;
- 8 (2) the existing fleet of nuclear reactors in the
- 9 United States is operating safely and securely;
- 10 (3) nuclear energy is the largest source of af-
- 11 fordable, reliable, emissions-free energy in the
- 12 United States, providing approximately 20 percent
- of the electricity consumed in the United States and
- 14 60 percent of emissions-free electricity generation in
- 15 the United States;
- 16 (4) a 1,000-megawatt nuclear plant—

1	(A) provides approximately 500 permanent
2	jobs;
3	(B) pays approximately \$40,000,000 annu-
4	ally in wages;
5	(C) generates approximately \$470,000,000
6	annually in goods and services in the local com-
7	munity; and
8	(D) pays approximately \$83,000,000 annu-
9	ally in Federal, State, and local taxes;
10	(5) nuclear energy is of critical importance to
11	United States energy security and worldwide influ-
12	ence on nonproliferation;
13	(6) nuclear energy uses widely available fuel re-
14	sources to enable scientific progress, emissions-free
15	and reliable electricity generation, heat generation
16	for industrial applications, and power for deep space
17	exploration;
18	(7) the private sector, the National Labora-
19	tories (as defined in section 2 of the Energy Policy
20	Act of 2005 (42 U.S.C. 15801)), and institutions of
21	higher education are pursuing innovations in nuclear
22	energy technology that will play a crucial role in—
23	(A) the future global and United States
24	energy supply; and

1	(B) the exports, manufacturing, and econ-
2	omy of the United States;
3	(8) eventual deployment of commercial ad-
4	vanced nuclear reactors will require—
5	(A) modernizing the regulatory framework;
6	and
7	(B) making other necessary changes to fa-
8	cilitate the efficient, predictable, and affordable
9	deployment of advanced nuclear reactor tech-
10	nologies;
11	(9) 2 impediments to the commercialization of
12	advanced nuclear reactors are the high costs and
13	long durations associated with applying the existing
14	nuclear regulatory framework to advanced nuclear
15	reactors;
16	(10) license application reviews should be as
17	predictable and efficient as practicable without com-
18	promising safety or security;
19	(11) the development of advanced nuclear reac-
20	tors would benefit from the early identification of
21	policy issues for timely consideration and resolution
22	by the Commission to improve the efficient develop-
23	ment of designs as well as preparing for design re-
24	view and licensing:

1	(12) the existing nuclear regulatory framework
2	and the requirements of that framework have not
3	adapted to advances in scientific understanding or
4	the features and performance characteristics of ad-
5	vanced nuclear reactor designs;
6	(13) the existing nuclear reactor licensing proc-
7	ess does not provide iterative feedback to manage
8	risk as needed for typical technology development
9	and investment eyeles;
10	(14) a staged licensing structure that provides
11	elear and periodic feedback to applicants on an
12	agreed schedule will help to enable the commer-
13	cialization of safer and innovative technologies that
14	will benefit the economy, national security, and envi-
15	ronment of the United States;
16	(15) a technology-inclusive Commission regu-
17	latory framework will—
18	(A) allow greater technological innovation;
19	and
20	(B) enable inventors, scientists, engineers,
21	and students to pursue licensing advanced reac-
22	tor concepts;
23	(16) further preparation by the Commission of
24	the research and test reactor licensing process will
25	enable the Commission to more efficiently process

1	applications for research and test reactors when the
2	applications are received;
3	(17) it is incumbent on the Commission—
4	(A) to budget appropriate resources to un-
5	dertake an active role in design familiarization
6	activities with potential applicants with ad-
7	vanced reactor designs;
8	(B) to budget for adequate resources to
9	conduct licensing reviews and other work re-
10	quested by licensees and applicants; and
11	(C) to preserve those budgeted funds to
12	ensure responsiveness to licensees and appli-
13	cants in recognition of the dependence of the li-
14	censees and applicants on Commission approval
15	before the benefits of the technology of the li-
16	censees and applicants can be realized; and
17	(18) both prospective advanced nuclear reactor
18	applicants and the existing fleet of nuclear reactors
19	in the United States would benefit from modernizing
20	the outdated fee recovery structure of the Commis-
21	sion to better manage fluctuations in workload and
22	the number of licensees in a fair and equitable man-
23	ner.
24	SEC. 3. PURPOSE.
25	The purpose of this Act is to provide—

1	(1) a program to develop the expertise and reg-
2	ulatory processes necessary to allow innovation and
3	the commercialization of advanced nuclear reactors;
4	(2) a revised fee recovery structure to ensure
5	the availability of resources to meet industry needs
6	without burdening existing licensees unfairly for in-
7	accurate workload projections or premature existing
8	reactor closures; and
9	(3) more efficient regulation of uranium recov-
10	ery.
11	SEC. 4. DEFINITIONS.
12	In this Act:
13	(1) ADVANCED NUCLEAR REACTOR.—The term
14	"advanced nuclear reactor" means a nuclear fission
15	or fusion reactor, including a prototype plant (as de-
16	fined in sections 50.2 and 52.1 of title 10, Code of
17	Federal Regulations (as in effect on the date of en-
18	actment of this Act)), with significant improvements
19	compared to commercial nuclear reactors under con-
20	struction as of the date of enactment of this Act, in-
21	eluding improvements such as—
22	(A) additional inherent safety features;
23	(B) significantly lower levelized cost of
24	electricity;
25	(C) lower waste yields;

1	(D) greater fuel utilization;
2	(E) enhanced reliability;
3	(F) increased proliferation resistance;
4	(G) increased thermal efficiency; or
5	(H) ability to integrate into electric and
6	nonelectric applications.
7	(2) ADVANCED NUCLEAR REACTOR FUEL.—The
8	term "advanced nuclear reactor fuel" means fuel for
9	use in an advanced nuclear reactor or a research
10	and test reactor, including fuel with a low uranium
11	enrichment level of not greater than 20 percent.
12	(3) AGREEMENT STATE.—The term "Agree-
13	ment State" means any State with which the Com-
14	mission has entered into an effective agreement
15	under section 274 b. of the Atomic Energy Act of
16	1954 (42 U.S.C. 2021(b)).
17	(4) APPLICANT.—The term "applicant" means
18	an applicant for a license, certification, permit, or
19	other form of approval from the Commission for a
20	commercial advanced nuclear reactor or a research
21	and test reactor.
22	(5) Appropriate congressional commit-
23	TEES.—The term "appropriate congressional com-
24	mittees" means the Committee on Environment and
25	Public Works of the Senate and the Committee on

1	Energy and Commerce of the House of Representa-
2	tives.
3	(6) Commission.—The term "Commission"
4	means the Nuclear Regulatory Commission.
5	(7) Conceptual Design Assessment.—The
6	term "conceptual design assessment" means an
7	early-stage review by the Commission that—
8	(A) assesses preliminary design informa-
9	tion for consistency with applicable regulatory
10	requirements of the Commission;
11	(B) is performed on a set of topic areas
12	agreed to in the licensing project plan; and
13	(C) is performed at a cost and schedule
14	agreed to in the licensing project plan.
15	(8) Corporate support costs.—The term
16	"corporate support costs" means expenditures for
17	acquisitions, administrative services, financial man-
18	agement, human resource management, information
19	management, information technology, policy support,
20	outreach, and training, as those categories are de-
21	seribed and calculated in Appendix A of the Con-
22	gressional Budget Justification for Fiscal Year 2017
23	of the Commission.
24	(9) LICENSING PROJECT PLAN.—The term "li-
25	censing project plan" means a plan that describes—

1	(A) the interactions between an applicant
2	and the Commission; and
3	(B) project schedules and deliverables in
4	specific detail to support long-range resource
5	planning undertaken by the Commission and an
6	applicant.
7	(10) REGULATORY FRAMEWORK.—The term
8	"regulatory framework" means the framework for
9	reviewing requests for certifications, permits, ap-
10	provals, and licenses for nuclear power plants.
11	(11) REQUESTED ACTIVITY OF THE COMMIS-
12	SION.—The term "requested activity of the Commis-
13	sion" means—
14	(A) the processing of applications for—
15	(i) design certifications or approvals;
16	(ii) licenses;
17	(iii) permits;
18	(iv) license amendments;
19	(v) license renewals;
20	(vi) certificates of compliance; and
21	(vii) power uprates; and
22	(B) any other activity requested by a li-
23	eensee or applicant.
24	(12) Research and test reactor.

1	(A) IN GENERAL.—The term "research
2	and test reactor' means a reactor that—
3	(i) falls within the licensing and re-
4	lated regulatory authority of the Commis-
5	sion under section 202 of the Energy Reor-
6	ganization Act of 1974 (42 U.S.C. 5842);
7	and
8	(ii) is useful in the conduct of re-
9	search and development activities as li-
10	censed under section 104 e. of the Atomic
11	Energy Act (42 U.S.C. 2134(e)).
12	(B) Exclusion.—The term "research and
13	test reactor" does not include a commercial ad-
14	vanced nuclear reactor.
15	(13) Secretary.—The term "Secretary"
16	means the Secretary of Energy.
17	(14) STANDARD DESIGN APPROVAL.—The term
18	"standard design approval" means the approval of a
19	final standard design or a major portion of a final
20	design standard as described in subpart E of part
21	52 of title 10, Code of Federal Regulations (as in ef-
22	feet on the date of enactment of this Act).
23	(15) Technology-inclusive regulatory
24	FRAMEWORK.—The term "technology-inclusive regu-
25	latory framework" means a regulatory framework

1	developed using methods of evaluation that are flexi-
2	ble and practicable for application to a variety of re-
3	actor technologies, including, where appropriate, the
4	use of risk-informed and performance-based tech-
5	niques and other tools and methods.
6	(16) TOPICAL REPORT.—The term "topical re-
7	port" means a document submitted to the Commis-
8	sion that addresses a technical topic related to nu-
9	elear power plant safety or design.
10	TITLE I—ADVANCED NUCLEAR
11	REACTORS AND USER FEES
12	SEC. 101. NUCLEAR REGULATORY COMMISSION USER FEES
L Z	
13	AND ANNUAL CHARGES THROUGH FISCAL
	AND ANNUAL CHARGES THROUGH FISCAL YEAR 2019.
13	
13 14	YEAR 2019.
13 14 15 16	YEAR 2019. (a) In General.—Section 6101(e)(2)(A) of the Om-
13 14 15 16	YEAR 2019. (a) IN GENERAL.—Section 6101(c)(2)(A) of the Omnibus Budget Reconciliation Act of 1990 (42 U.S.C.
13 14 15 16	YEAR 2019. (a) IN GENERAL.—Section $6101(c)(2)(A)$ of the Omnibus Budget Reconciliation Act of 1990 (42 U.S.C. $2214(c)(2)(A)$) is amended—
13 14 15 16 17	YEAR 2019. (a) IN GENERAL.—Section 6101(c)(2)(A) of the Omnibus Budget Reconciliation Act of 1990 (42 U.S.C. 2214(c)(2)(A)) is amended— (1) in clause (iii), by striking "and" at the end;
13 14 15 16 17 18	YEAR 2019. (a) IN GENERAL.—Section 6101(c)(2)(A) of the Omnibus Budget Reconciliation Act of 1990 (42 U.S.C. 2214(c)(2)(A)) is amended— (1) in clause (iii), by striking "and" at the end; (2) in clause (iv), by striking the period at the
13 14 15 16 17 18 19	YEAR 2019. (a) IN GENERAL.—Section 6101(c)(2)(A) of the Omnibus Budget Reconciliation Act of 1990 (42 U.S.C. 2214(c)(2)(A)) is amended— (1) in clause (iii), by striking "and" at the end; (2) in clause (iv), by striking the period at the end and inserting "; and"; and
13 14 15 16 17 18 19 20	YEAR 2019. (a) IN GENERAL.—Section 6101(e)(2)(A) of the Omnibus Budget Reconciliation Act of 1990 (42 U.S.C. 2214(e)(2)(A)) is amended— (1) in clause (iii), by striking "and" at the end; (2) in clause (iv), by striking the period at the end and inserting "; and"; and (3) by adding at the end the following:
13 14 15 16 17 18 19 20 21	YEAR 2019. (a) IN GENERAL.—Section 6101(c)(2)(A) of the Omnibus Budget Reconciliation Act of 1990 (42 U.S.C. 2214(c)(2)(A)) is amended— (1) in clause (iii), by striking "and" at the end; (2) in clause (iv), by striking the period at the end and inserting "; and"; and (3) by adding at the end the following: "(v) amounts appropriated to the

1	actor technologies, including activities re-
2	quired under section 103 of the Nuclean
3	Energy Innovation and Modernization
4	Act.''.
5	(b) Repeal.—Effective October 1, 2019, section
6	6101 of the Omnibus Budget Reconciliation Act of 1990
7	(42 U.S.C. 2214) is repealed.
8	SEC. 102. NUCLEAR REGULATORY COMMISSION USER FEES
9	AND ANNUAL CHARGES FOR FISCAL YEAR
10	2020 AND EACH FISCAL YEAR THEREAFTER.
11	(a) Annual Budget Justification.—
12	(1) In GENERAL.—In the annual budget jus-
13	tification submitted by the Commission to Congress
14	the Commission shall expressly identify anticipated
15	expenditures necessary for completion of the re-
16	quested activities of the Commission anticipated to
17	occur during the applicable fiscal year.
18	(2) Restriction.—Budget authority granted
19	to the Commission for purposes of the requested ac-
20	tivities of the Commission shall be used, to the max-
21	imum extent practicable, solely for conducting re-
22	quested activities of the Commission.
23	(3) Limitation on corporate support
24	COSTS.—With respect to the annual budget justifica-
25	tion submitted to Congress, corporate support costs

1	to the maximum extent practicable, shall not exceed
2	the following percentages of the total budget author-
3	ity of the Commission requested in the annual budg-
4	et justification:
5	(A) 30 percent for each of fiscal years
6	2020 and 2021.
7	(B) 29 percent for each of fiscal years
8	2022 and 2023.
9	(C) 28 percent for fiscal year 2024 and
10	each fiscal year thereafter.
11	(b) FEES AND CHARGES.—
12	(1) Annual assessment.—
13	(A) IN GENERAL.—Each fiscal year, the
14	Commission shall assess and collect fees and
15	charges in accordance with paragraphs (2) and
16	(3) in a manner that ensures that, to the max-
17	imum extent practicable, the amount collected
18	is equal to an amount that approximates—
19	(i) the total budget authority of the
20	Commission for that fiscal year; less
21	(ii) the budget authority of the Com-
22	mission for the activities described in sub-
23	paragraph (B).

1	(B) Excluded activities described.—
2	The activities referred to in subparagraph
3	(A)(ii) are the following:
4	(i) An activity not attributable to an
5	existing NRC licensee or class of licensee
6	as identified by the Commission in Table
7	III of the final rule of the Commission en-
8	titled "Revision of Fee Schedules; Fee Re-
9	covery for Fiscal Year 2015" (80 Fed.
10	Reg. 37432 (June 30, 2015)).
11	(ii) Amounts appropriated for a fiscal
12	year to the Commission—
13	(I) from the Nuclear Waste Fund
14	established under section 302(e) of
15	the Nuclear Waste Policy Act of 1982
16	(42 U.S.C. 10222(e));
17	(H) for implementation of section
18	3116 of the Ronald W. Reagan Na-
19	tional Defense Authorization Act for
20	Fiscal Year 2005 (50 U.S.C. 2601
21	note; Public Law 108-375);
22	(III) for the homeland security
23	activities of the Commission (other
24	than for the costs of fingerprinting
25	and background checks required

1	under section 149 of the Atomic En-
2	ergy Act of 1954 (42 U.S.C. 2169)
3	and the costs of conducting security
4	inspections);
5	(IV) for the Inspector General
6	services of the Commission provided
7	to the Defense Nuclear Facilities
8	Safety Board;
9	(V) for research and development
10	at universities in areas relevant to the
11	mission of the applicable university;
12	(VI) for a nuclear science and en-
13	gineering grant program that will sup-
14	port multiyear projects that do not
15	align with programmatic missions but
16	are critical to maintaining the dis-
17	cipline of nuclear science and engi-
18	neering; and
19	(VII) for any other fee-relief ac-
20	tivity described in the final rule of the
21	Commission entitled "Revision of Fee
22	Schedules; Fee Recovery for Fiscal
23	Year 2015" (80 Fed. Reg. 37432
24	(June 30, 2015)).

1	(iii) Costs for activities related to the
2	development of regulatory infrastructure
3	for advanced nuclear reactor technologies,
4	including activities required under section
5	103.
6	(C) Exception.—The exclusion described
7	in subparagraph (B)(iii) shall cease to be effec-
8	tive on January 1, 2031.
9	(D) REPORT.—Not later than December
10	31, 2029, the Commission shall submit to the
11	Committee on Appropriations and the Com-
12	mittee on Environment and Public Works of the
13	Senate and the Committee on Appropriations
14	and the Committee on Energy and Commerce
15	of the House of Representatives a report de-
16	scribing the views of the Commission on the
17	continued appropriateness and necessity of the
18	funding described in subparagraph (B)(iii).
19	(2) Fees for service or thing of value.—
20	In accordance with section 9701 of title 31, United
21	States Code, the Commission shall charge fees to
22	any person who receives a service or thing of value
23	from the Commission to cover the costs to the Com-
24	mission of providing the service or thing of value.

1	(A) In General.—Subject to subpara-
2	graph (B) and except as provided in subpara-
3	graph (D), the Commission may charge to any
4	licensee or certificate holder of the Commission
5	an annual fee.
6	(B) CAP ON ANNUAL FEES OF CERTAIN LI-
7	CENSEES.—
8	(i) In General.—The annual fee
9	under subparagraph (A) charged to an op-
10	erating reactor licensee, to the maximum
11	extent practicable, shall not exceed the an-
12	nual fee amount per operating reactor li-
13	censee established in the final rule of the
14	Commission entitled "Revision of Fee
15	Schedules; Fee Recovery for Fiscal Year
16	2015" (80 Fed. Reg. 37432 (June 30,
17	2015)), as may be adjusted annually by
18	the Commission to reflect changes in the
19	Consumer Price Index published by the
20	Bureau of Labor Statistics of the Depart-
21	ment of Labor.
22	(ii) Waiver.—The Commission may
23	waive, for a period of 1 year, the cap on
24	annual fees described in clause (i) if the

Commission submits to the Committee on

1	Appropriations and the Committee on En-
2	vironment and Public Works of the Senate
3	and the Committee on Appropriations and
4	the Committee on Energy and Commerce
5	of the House of Representatives a written
6	determination that the cap on annual fees
7	may compromise the safety and security
8	mission of the Commission.
9	(C) Amount per licensee.—
10	(i) In General.—The Commission
11	shall establish by rule a schedule of fees
12	fairly and equitably allocating the aggre-
13	gate amount of charges described in sub-
14	paragraph (A) among licensees and certifi-
15	eate holders.
16	(ii) REQUIREMENT.—The schedule of
17	fees under clause (i)—
18	(I) to the maximum extent prac-
19	ticable, shall be based on the cost of
20	providing regulatory services; and
21	(II) may be based on the alloca-
22	tion of the resources of the Commis-
23	sion among licensees or certificate
24	holders or classes of licensees or cer-
25	tificate holders.

1	(D) EXEMPTION.—
2	(i) DEFINITION OF RESEARCH REAC-
3	TOR.—In this subparagraph, the term "re-
4	search reactor" means a nuclear reactor
5	that—
6	(I) is licensed by the Commission
7	under section 104 c. of the Atomic
8	Energy Act of 1954 (42 U.S.C.
9	2134(e)) for operation at a thermal
10	power level of not more than 10
11	megawatts; and
12	(II) if licensed under subclause
13	(I) for operation at a thermal power
14	level of more than 1 megawatt, does
15	not contain—
16	(aa) a circulating loop
17	through the core in which the li-
18	eensee conducts fuel experiments;
19	(bb) a liquid fuel loading; or
20	(ce) an experimental facility
21	in the core in excess of 16 square
22	inches in cross-section.
23	(ii) Exemption.—Subparagraph (A)
24	shall not apply to the holder of any license
25	for a federally owned research reactor used

	- *
1	primarily for educational training and aca-
2	demic research purposes.
3	(e) PERFORMANCE AND REPORTING.—
4	(1) In General.—Not later than 180 days
5	after the date of enactment of this Act, the Commis-
6	sion shall develop for the requested activities of the
7	Commission—
8	(A) performance metrics; and
9	(B) on each request, milestone schedules.
10	(2) Delays in issuance of final safety
11	EVALUATION.—The Executive Director for Oper-
12	ations of the Commission shall inform the Commis-
13	sion of a delay in issuance of the final safety evalua-
14	tion for a requested activity of the Commission by
15	the completion date required by the performance
16	metries or milestone schedule under paragraph (1)
17	by not later than 30 days after the completion date.
18	(3) Delays in issuance of final safety
19	EVALUATION EXCEEDING 180 DAYS.—If the final
20	safety evaluation for the requested activity of the
21	Commission described in paragraph (2) is not com-
22	pleted by the date that is 180 days after the comple-
23	tion date required by the performance metrics or
24	milestone schedule under paragraph (1), the Com-

mission shall submit to the appropriate congres-

1	sional committees a timely report describing the
2	delay, including a detailed explanation accounting
3	for the delay and a plan for timely completion of the
4	final safety evaluation.
5	(d) ACCURATE INVOICING.—With respect to invoices
6	for fees and charges described in subsection (b)(2), the
7	Commission shall—
8	(1) ensure appropriate management review and
9	concurrence prior to the issuance of invoices;
10	(2) develop and implement processes to audit
11	invoices to ensure accuracy, transparency, and fair-
12	ness; and
13	(3) modify regulations to ensure fair and appro-
14	priate processes to provide licensees and applicants
15	an opportunity to efficiently dispute or otherwise
16	seek review and correction of errors in invoices for
17	fees and charges.
18	(e) REPORT. Not later than September 30, 2021,
19	the Commission shall submit to the Committee on Appro-
20	priations and the Committee on Environment and Public
21	Works of the Senate and the Committee on Appropria-
22	tions and the Committee on Energy and Commerce of the
23	House of Representatives a report describing the imple-

24 mentation of this section, including any impacts and rec-

25 ommendations for improvement.

1	(f) EFFECTIVE DATE.—Except as provided in sub-
2	section (c), this section takes effect on October 1, 2019.
3	SEC. 103. ADVANCED NUCLEAR REACTOR PROGRAM.
4	(a) Licensing of Commercial Advanced Nu-
5	CLEAR REACTORS.—
6	(1) STAGED LICENSING.—For the purpose of
7	predictable, efficient, and timely reviews, not later
8	than 270 days after the date of enactment of this
9	Act, the Commission shall develop and implement,
10	within the existing regulatory framework, strategies
11	for —
12	(A) establishing stages in the licensing
13	process for commercial advanced nuclear reac-
14	tors; and
15	(B) developing procedures and processes
16	for —
17	(i) using a licensing project plan; and
18	(ii) optional use of a conceptual de-
19	sign assessment.
20	(2) Risk-informed licensing.—Not later
21	than 2 years after the date of enactment of this Act,
22	the Commission shall develop and implement, where
23	appropriate, strategies for the increased use of risk-
24	informed, performance-based licensing evaluation
25	techniques and guidance for commercial advanced

1	nuclear reactors within existing regulatory frame-
2	works, including evaluation techniques and guidance
3	for the resolution of the following:
4	(A) Applicable policy issues identified dur-
5	ing the course of review by the Commission of
6	a commercial advanced nuclear reactor licensing
7	application.
8	(B) The issues described in SECY-93-092
9	and SECY-15-077, including—
10	(i) licensing basis event selection and
11	evaluation;
12	(ii) source terms;
13	(iii) containment performance; and
14	(iv) emergency preparedness.
15	(3) RESEARCH AND TEST REACTOR LICENS-
16	ING.—For the purpose of predictable, efficient, and
17	timely reviews, not later than 2 years after the date
18	of enactment of this Act, the Commission shall de-
19	velop and implement strategies within the existing
20	regulatory framework for licensing research and test
21	reactors, including the issuance of guidance.
22	(4) Technology-inclusive regulatory
23	FRAMEWORK.—Not later than December 31, 2024,
24	the Commission shall complete a rulemaking to es-
25	tablish a technology-inclusive, regulatory framework

1	for optional use by commercial advanced nuclear re-
2	actor applicants for new reactor license applications.
3	(5) Training and expertise.—As soon as
4	practicable after the date of enactment of this Act,
5	the Commission shall provide for staff training or
6	the hiring of experts, as necessary—
7	(A) to support the activities described in
8	paragraphs (1) through (4); and
9	(B) to support preparations—
10	(i) to conduct pre-application inter-
11	actions; and
12	(ii) to review commercial advanced nu-
13	elear reactor license applications.
14	(6) Authorization of appropriations.
15	There are authorized to be appropriated to the Com-
16	mission to carry out this subsection such sums as
17	are necessary.
18	(b) REPORT TO ESTABLISH STAGES IN THE COM-
19	MERCIAL ADVANCED NUCLEAR REACTOR LICENSING
20	Process.—
21	(1) REPORT REQUIRED.—Not later than 180
22	days after the date of enactment of this Act, the
23	Commission shall submit to the appropriate congres-
24	sional committees a report for expediting and estab-
25	lishing stages in the licensing process for commercial

1	advanced nuclear reactors that will allow implemen-
2	tation of the licensing process by not later than 2
3	years after the date of enactment of this Act (re-
4	ferred to in this subsection as the "report").
5	(2) Coordination and stakeholder
6	INPUT.—In developing the report, the Commission
7	shall seek input from the Secretary, the nuclear en-
8	ergy industry, a diverse set of technology developers,
9	and other public stakeholders.
10	(3) Cost and schedule estimates.—The re-
11	port shall include proposed cost estimates, budgets,
12	and timeframes for implementing strategies to estab-
13	lish stages in the licensing process for commercial
14	advanced nuclear reactor technologies.
15	(4) REQUIRED EVALUATIONS.—Consistent with
16	the role of the Commission in protecting public
17	health and safety and common defense and security,
18	the report shall evaluate—
19	(A)(i) the unique aspects of commercial
20	advanced nuclear reactor licensing, including
21	the use of alternative coolants, operation at or
22	near atmospheric pressure, and the use of pas-
23	sive safety strategies;
24	(ii) strategies for the qualification of ad-

vanced nuclear reactor fuel, including the use of

1	computer modeling and simulation and experi-
2	mental validation; and
3	(iii) for the purposes of predictable, effi-
4	cient, and timely reviews, any associated legal,
5	regulatory, and policy issues the Commission
6	should address with regard to the licensing of
7	commercial advanced nuclear reactor tech-
8	nologies;
9	(B) options for licensing commercial ad-
10	vanced nuclear reactors under the regulations
11	of the Commission contained in title 10, Code
12	of Federal Regulations (as in effect on the date
13	of enactment of this Act), including—
14	(i) the development and use under the
15	regulatory framework of the Commission
16	in effect on the date of enactment of this
17	Act of a licensing project plan that could
18	establish—
19	(I) milestones that—
20	(aa) correspond to stages of
21	a licensing process for the spe-
22	cific situation of a commercial
23	advanced nuclear reactor project;
24	and

1 (bb) use knowledge of the
2 ability of the Commission to re-
3 view certain design aspects; and
4 (II) guidelines defining the roles
5 and responsibilities between the Com-
6 mission and the applicant at the onset
7 of the interaction—
8 (aa) to provide the founda-
9 tion for effective communication
and effective project manage-
1 ment; and
(bb) to ensure efficient
progress;
(ii) the use of topical reports, stand-
ard design approval, and other appropriate
mechanisms as tools to introduce stages
into the commercial advanced nuclear reac-
tor licensing process, including how the li-
9 censing project plan might structure the
20 use of those mechanisms;
(iii) collaboration with standards-set-
ting organizations to identify specific tech-
23 <u>nical areas for which new or updated</u>
standards are needed and providing assist-
25 ance if appropriate to ensure the new or

1	updated standards are developed and final-
2	ized in a timely fashion;
3	(iv) the incorporation of consensus-
4	based codes and standards developed under
5	elause (iii) into the regulatory frame-
6	work
7	(I) to provide predictability for
8	the regulatory processes of the Com-
9	mission; and
10	(II) to ensure timely completion
11	of specific licensing actions;
12	(v) the development of a process for,
13	and the use of, conceptual design assess-
14	ments; and
15	(vi) identification of any policies and
16	guidance for staff that will be needed to
17	implement clauses (i) and (ii);
18	(C) options for improving the efficiency,
19	timeliness, and cost-effectiveness of licensing re-
20	views of commercial advanced nuclear reactors,
21	including opportunities to minimize the delays
22	that may result from any necessary amendment
23	or supplement to an application;
24	(D) options for improving the predictability
25	of the commercial advanced nuclear reactor li-

1	censing process, including the evaluation of op-
2	portunities to improve the process by which ap-
3	plication review milestones are established and
4	met; and
5	(E) the extent to which Commission action
_	

- or modification of policy is needed to implement
 any part of the report.

 REPORT TO INCREASE THE USE OF RISK-IN-
- 9 FORMED AND PERFORMANCE-BASED EVALUATION TECH10 NIQUES AND REGULATORY GUIDANCE.—
 - (1) REPORT REQUIRED.—Not later than 180 days after the date of enactment of this Act, the Commission shall submit to the appropriate congressional committees a report for increasing, where appropriate, the use of risk-informed and performance-based evaluation techniques and regulatory guidance in licensing commercial advanced nuclear reactors within the existing regulatory framework (referred to in this subsection as the "report").
 - (2) COORDINATION AND STAKEHOLDER
 INPUT. In developing the report, the Commission
 shall seek input from the Secretary, the nuclear energy industry, technology developers, and other public stakeholders.

1	(3) Cost and schedule estimate.—The re-
2	port shall include proposed cost estimates, budgets
3	and timeframes for implementing a strategy to in-
4	crease the use of risk-informed and performance
5	based evaluation techniques and regulatory guidance
6	in licensing commercial advanced nuclear reactors.
7	(4) REQUIRED EVALUATIONS.—Consistent with
8	the role of the Commission in protecting public
9	health and safety and common defense and security
10	the report shall evaluate—
11	(A) the ability of the Commission to de-
12	velop and implement, where appropriate, risk-
13	informed and performance-based licensing eval-
14	uation techniques and guidance for commercial
15	advanced nuclear reactors within existing regu-
16	latory frameworks not later than 2 years after
17	the date of enactment of this Act, including
18	policies and guidance for the resolution of—
19	(i) issues relating to—
20	(I) licensing basis event selection
21	and evaluation;
22	(H) use of mechanistic source
23	terms;
24	(III) containment performance;

1	(IV) emergency preparedness;
2	and
3	(V) the qualification of advanced
4	nuclear reactor fuel; and
5	(ii) other policy issues previously iden-
6	tified; and
7	(B) the extent to which Commission action
8	is needed to implement any part of the report.
9	(d) Report To Prepare the Research and Test
10	Reactor Licensing Process.—
11	(1) REPORT REQUIRED.—Not later than 1 year
12	after the date of enactment of this Act, the Commis-
13	sion shall submit to the appropriate congressional
14	committees a report for preparing the licensing proc-
15	ess for research and test reactors within the existing
16	regulatory framework (referred to in this subsection
17	as the "report").
18	(2) Coordination and stakeholder
19	INPUT.—In developing the report, the Commission
20	shall seek input from the Secretary, the nuclear en-
21	ergy industry, a diverse set of technology developers,
22	and other public stakeholders.
23	(3) Cost and schedule estimates.—The re-
24	port shall include proposed cost estimates, budgets.

1	and timeframes for preparing the licensing process
2	for research and test reactors.
3	(4) REQUIRED EVALUATIONS.—Consistent with
4	the role of the Commission in protecting public
5	health and safety and common defense and security,
6	the report shall evaluate—
7	(A) the unique aspects of research and test
8	reactor licensing and any associated legal, regu-
9	latory, and policy issues the Commission should
10	address to prepare the licensing process for re-
11	search and test reactors;
12	(B) the feasibility of developing guidelines
13	for advanced reactor demonstrations to support
14	the review process for advanced reactors de-
15	signs, including designs that use alternative
16	coolants or alternative fuels, operate at or near
17	atmospheric pressure, and use passive safety
18	strategies; and
19	(C) the extent to which Commission action
20	or modification of policy is needed to implement
21	any part of the report.
22	(e) REPORT TO COMPLETE A RULEMAKING TO ES-
23	TABLISH A TECHNOLOGY-INCLUSIVE REGULATORY
24	Framework for Optional Use by Commercial Ad-
25	VANCED NUCLEAR REACTOR TECHNOLOGIES IN NEW RE-

1	ACTOR LICENSE APPLICATIONS AND TO ENHANCE COM-
2	MISSION EXPERTISE RELATING TO ADVANCED NUCLEAR
3	REACTOR TECHNOLOGIES.—
4	(1) REPORT REQUIRED.—Not later than 30
5	months after the date of enactment of this Act, the
6	Commission shall submit to the appropriate congres-
7	sional committees a report (referred to in this sub-
8	section as the "report") for—
9	(A) completing a rulemaking to establish a
10	technology-inclusive regulatory framework for
11	optional use by applicants in licensing commer-
12	cial advanced nuclear reactor technologies in
13	new reactor license applications; and
14	(B) ensuring that the Commission has ade-
15	quate expertise, modeling, and simulation capa-
16	bilities, or access to those capabilities, to sup-
17	port the evaluation of advanced reactor license
18	applications, including the qualification of ad-
19	vanced nuclear reactor fuel.
20	(2) Coordination and stakeholder
21	INPUT.—In developing the report, the Commission
22	shall seek input from the Secretary, the nuclear en-
23	ergy industry, a diverse set of technology developers,
24	and other public stakeholders.

1	(3) Cost and schedule estimate.—The re-
2	port shall include proposed cost estimates, budgets,
3	and timeframes for developing and implementing a
4	technology-inclusive regulatory framework for licens-
5	ing commercial advanced nuclear reactor tech-
6	nologies, including completion of a rulemaking.
7	(4) REQUIRED EVALUATIONS.—Consistent with
8	the role of the Commission in protecting public
9	health and safety and common defense and security,
10	the report shall evaluate—
11	(A) the ability of the Commission to com-
12	plete a rulemaking to establish a technology-in-
13	clusive regulatory framework for licensing com-
14	mercial advanced nuclear reactor technologies
15	by December 31, 2024;
16	(B) the extent to which additional legisla-
17	tion, or Commission action or modification of
18	policy, is needed to implement any part of the
19	new regulatory framework;
20	(C) the need for additional Commission ex-
21	pertise, modeling, and simulation capabilities,
22	or access to those capabilities, to support the
23	evaluation of licensing applications for commer-
24	cial advanced nuclear reactors and research and

test reactors, including applications that use al-

1	ternative coolants or alternative fuels, operate
2	at or near atmospheric pressure, and use pas-
3	sive safety strategies; and
4	(D) the budgets and timeframes for ac-
5	quiring or accessing the necessary expertise to
6	support the evaluation of license applications
7	for commercial advanced nuclear reactors and
8	research and test reactors.
9	SEC. 104. ADVANCED NUCLEAR ENERGY LICENSING COST-
10	SHARE GRANT PROGRAM.
11	(a) Establishment.—The Secretary shall establish
12	a grant program to be known as the "Advanced Nuclear
13	Energy Cost-Share Grant Program" (referred to in this
14	section as the "program"), under which the Secretary
15	shall make cost-share grants to applicants for the purpose
16	of funding a portion of the Commission fees of the appli-
17	cant for pre-application and application review activities.
18	(b) REQUIREMENT.—The Secretary shall seek out
19	technology diversity in making grants under the program.
20	(e) Cost-Share Amount.—The Secretary shall de-
21	termine the cost-share amount for each grant.
22	(d) USE OF FUNDS.—Recipients of grants under the
23	program may use the grant funds to cover Commission
24	fees, including those fees associated with—
25	(1) developing a licensing project plan;

1	(2) obtaining a conceptual design assessment;
2	(3) reviewing topical reports; and
3	(4) other pre-application and application review
4	activities and interactions with the Commission.
5	(e) Authorization of Appropriations.—There
6	are authorized to be appropriated to the Secretary to earry
7	out this section such sums as are necessary.
8	SEC. 105. BAFFLE-FORMER BOLT GUIDANCE.
9	(a) REVISIONS TO GUIDANCE.—Not later than Sep-
10	tember 30, 2017, the Commission shall publish any nec-
11	essary revisions to the guidance on the baseline examina-
12	tion schedule and subsequent examination frequency for
13	baffle-former bolts in pressurized water reactors with
14	down-flow configurations.
15	(b) REPORT.—Not later than September 30, 2017
16	the Commission shall submit to the appropriate congres-
17	sional committees—
18	(1) a report explaining any revisions made to
19	the guidance described in subsection (a); or
20	(2) if no revisions were made, a report explain-
21	ing why the guidance, as in effect on the date of
22	submission of the report, is sufficient.
23	SEC. 106. EVACUATION REPORT.
24	(a) In General.—Not later than 90 days after the
25	date of enactment of this Act, the Commission shall sub-

1	mit to the appropriate congressional committees a report
2	describing the actions the Commission has taken, or plans
3	to take, to consider lessons learned since September 11,
4	2001, Superstorm Sandy, Fukushima, and other recent
5	natural disasters regarding directed or spontaneous evacu-
6	ations in densely populated urban and suburban areas.
7	(b) Inclusions.—The report under subsection (a)
8	shall—
9	(1) describe the actions of the Commission—
10	(A) to consider the results from—
11	(i) the State-of-the-Art Reactor Con-
12	sequence Analyses project; and
13	(ii) the current examination by the
14	Commission of emergency planning zones
15	for small modular reactors and advanced
16	nuclear reactors; and
17	(B) to monitor international reviews, in-
18	eluding reviews conducted by—
19	(i) the United Nations Scientific Com-
20	mittee on the Effects of Atomic Radiation;
21	(ii) the World Health Organization;
22	and
23	(iii) the Fukushima Health Manage-
24	ment Survey: and

1	(2) with respect to a disaster similar to a dis-
2	aster described in subsection (a), include information
3	about
4	(A) potential shadow evacuations in re-
5	sponse to the disaster; and
6	(B) what levels of self-evacuation should be
7	expected during the disaster, including outside
8	the 10-mile evacuation zone.
9	(e) Consultation Required.—The report under
10	subsection (a) shall be prepared after consultation with—
11	(1) the Federal Radiological Preparedness Co-
12	ordinating Committee;
13	(2) State emergency planning officials from
14	States that the Commission determines to be rel-
15	evant to the report; and
16	(3) experts in analyzing human behavior and
17	probable responses to a radiological emission event.
18	TITLE H—URANIUM
19	SEC. 201. URANIUM RECOVERY REPORT.
20	Not later than December 31, 2017, the Commission
21	shall submit to the appropriate congressional committees
22	a report describing—
23	(1) the safety and feasibility of extending the
24	duration of uranium recovery licenses from 10 to 20

1	years, including any potential benefits of the exten-
2	sion;
3	(2) the duration of uranium recovery license
4	issuance and amendment reviews; and
5	(3) recommendations to improve efficiency and
6	transparency of uranium recovery license issuance
7	and amendment reviews.
8	SEC. 202. PILOT PROGRAM FOR URANIUM RECOVERY FEES.
9	Not later than July 31, 2018, the Commission
10	shall—
11	(1) complete a voluntary pilot initiative to de-
12	termine the feasibility of the establishment of a flat
13	fee structure for routine licensing matters relating to
14	uranium recovery; and
15	(2) provide to the appropriate congressional
16	committees a report describing the results of the
17	pilot initiative under paragraph (1).
18	SEC. 203. URANIUM TRANSFERS AND SALES.
19	Section 3112 of the USEC Privatization Act (42
20	U.S.C. 2297h–10) is amended—
21	(1) by redesignating subsections (b) through (f)
22	as subsections (d) through (h), respectively;
23	(2) by striking subsection (a) and inserting the
24	following:
25	"(a) DEFINITIONS—In this section.

1	"(1) DEPLETED URANIUM.—The term 'depleted
2	uranium' means uranium having an assay less than
3	the assay for—
4	"(A) natural uranium; or
5	"(B) 0.711 percent of the uranium-235
6	isotope.
7	"(2) HIGHLY ENRICHED URANIUM.—The term
8	'highly enriched uranium' means uranium having an
9	assay of 20 percent or greater of the uranium-235
10	isotope.
11	"(3) Low-enriched uranium.—The term
12	'low-enriched uranium' means uranium having an
13	assay greater than 0.711 percent but less than 20
14	percent of the uranium-235 isotope.
15	"(4) METRIC TON OF URANIUM.—The term
16	'metric ton of uranium' means 1,000 kilograms of
17	uranium.
18	"(5) Natural Uranium.—The term 'natural
19	uranium' means uranium having an assay of 0.711
20	percent of the uranium-235 isotope.
21	"(6) Off-spec uranium.—The term 'off-spec
22	uranium' means uranium in any form, including de-
23	pleted uranium, highly enriched uranium, low-en-
24	riched uranium, natural uranium, UF6, and any by-
25	product of uranium processing, that does not meet

- the specification for commercial material (as defined by the standards of the American Society for Testing and Materials).
- 4 "(7) URANIUM.—Other than in subsection (e),
 5 the term 'uranium' includes natural uranium, ura6 nium hexafluoride, highly enriched uranium, low-en7 riched uranium, depleted uranium, and any byprod8 uet of uranium processing.
- 9 "(8) URANIUM HEXAFLUORIDE; UF6.—The
 10 terms 'uranium hexafluoride' and 'UF6' mean ura11 nium that has been combined with fluorine, to form
 12 a compound that, dependent on temperature and
 13 pressure, can be a solid, liquid, or gas.
- 14 "(b) Transfers and Sales by the Secretary.—
 15 The Secretary shall not provide enrichment services, or
 16 transfer, sell or otherwise provide any uranium to any per17 son except in accordance with this section.
- 18 "(c) DEVELOPMENT OF FEDERAL EXCESS URANIUM
 19 Management Plan.—
- 20 <u>"(1) In General.—Beginning on January 1,</u>
 21 <u>2018, and not less frequently than once every 10</u>
 22 <u>years thereafter, the Secretary shall issue a long-</u>
 23 <u>term Federal excess uranium inventory management</u>
 24 <u>plan (referred to in this section as the 'plan') that</u>
 25 <u>details the management of the excess uranium inven-</u>

1 tories of the Department of Energy and covers a pe-2 riod of not fewer than 10 years. "(2) CONTENT.— 3 4 "(A) In GENERAL.—The plan shall cover 5 all forms of uranium within the excess uranium 6 inventory of the Department of Energy, includ-7 ing depleted uranium, highly enriched uranium, 8 low-enriched uranium, natural uranium, off-9 spec uranium, and UF6. 10 "(B) REDUCING IMPACT ON DOMESTIC IN-11 DUSTRY.—The plan shall outline steps the Sec-12 retary will take to minimize the impact of 13 transferring, selling, or otherwise providing ura-14 nium on the domestic uranium mining, conver-15 sion, and enrichment industries, including any 16 actions for which the Secretary would require 17 new authority. 18 "(C) MAXIMIZING BENEFITS TO THE FED-19

"(C) MAXIMIZING BENEFITS TO THE FEDERAL GOVERNMENT.—The plan shall outline steps the Secretary shall take to ensure that the Federal Government maximizes the potential value of uranium for the Federal Government.

"(3) PROPOSED PLAN.—Before issuing the final plan, the Secretary shall publish a proposed plan in

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1	the Federal Register pursuant to a rulemaking
2	under section 553 of title 5, United States Code.
3	"(4) DEADLINES FOR SUBMISSION.—The Sec-
4	retary shall issue—
5	"(A) a proposed plan for public comment
6	under paragraph (3) not later than 180 days
7	after the date of enactment of this paragraph;
8	and
9	"(B) a final plan not later than 1 year
10	after the date of enactment of this paragraph.";
11	(3) in subsection (d) (as redesignated by para-
12	graph (1))—
13	(A) in the sixth sentence of paragraph (3),
14	by striking "subsections $(b)(5)$, $(b)(6)$ and
15	(b)(7) of this section" and inserting "para-
16	graphs (5), (6), and (7)"; and
17	(B) in paragraph (8), by striking "(b)";
18	(4) in subsection (e)(1) (as redesignated by
19	paragraph (1)), by striking "subsection (e)(2)" and
20	inserting "paragraph (2)";
21	(5) in subsection (f) (as redesignated by para-
22	graph (1))—
23	(A) by striking paragraph (1) and insert-
24	ing the following:

1	"(1) In General.—Notwithstanding the trans-
2	fers authorized under subsections (e) and (g), the
3	Secretary may transfer, sell, or otherwise provide
4	any uranium from the stockpile of the Department
5	of Energy, subject to the following limitations:
6	"(A) Effective for the period of calendar
7	years 2017 through 2025, and notwithstanding
8	any other provision of law, the Secretary shall
9	not transfer, sell, or otherwise provide more
10	than 2,100 metric tons of natural uranium
11	equivalent annually in any form, including de-
12	pleted uranium, highly enriched uranium, low-
13	enriched uranium, natural uranium, off-spec
14	uranium, and UF6.
15	"(B) Effective beginning on January 1,
16	2026, and notwithstanding any other provision
17	of law, the Secretary shall not transfer, sell, or
18	otherwise provide more than 2,700 metric tons
19	of natural uranium equivalent annually in any

(B) in paragraph (2), in the matter preceding subparagraph (A), by striking "(2) Ex-

form, including depleted uranium, highly en-

riched uranium, low-enriched uranium, natural

uranium, off-spec uranium, and UF6.";

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1	cept as provided in subsections (b), (c), and
2	(e)" and inserting the following:
3	"(2) Determinations.—Except as provided in
4	subsections (d), (e), and (g), and subject to para-
5	graph (3)"; and
6	(C) by adding at the end the following:
7	"(3) REQUIREMENTS FOR DETERMINATIONS.—
8	"(A) Proposed Determination.—Before
9	making a determination under paragraph
10	(2)(B), the Secretary shall publish a proposed
11	determination in the Federal Register pursuant
12	to a rulemaking under section 553 of title 5,
13	United States Code.
14	"(B) QUALITY OF MARKET ANALYSIS.—
15	Any market analysis that is prepared by the
16	Department of Energy, or that the Department
17	of Energy commissions for the Secretary as
18	part of the determination process under para-
19	graph (2)(B), shall be subject to a peer review
20	process consistent with the guidelines of the Of-
21	fice of Management and Budget published at
22	67 Fed. Reg. 8452–8460 (February 22, 2002)
23	(or successor guidelines), to ensure and maxi-
24	mize the quality, objectivity, utility, and integ-

1	rity of information disseminated by Federal
2	agencies.
3	"(C) WAIVER OF SECRETARIAL DETER-
4	MINATION.—Beginning on January 1, 2023, the

MINATION.—Beginning on January 1, 2023, the requirement for a determination by the Secretary under paragraph (2)(B) shall be waived for transferring, selling, or otherwise providing uranium by the Secretary if the uranium has been identified in the updated long-term Federal excess uranium inventory management plan under subsection (e)(1)."; and

12 (6) in subsection (g) (as redesignated by para-13 graph (1)), in the matter preceding paragraph (1), 14 by striking "(d)(2)" and inserting "(f)(2)".

15 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 16 (a) Short Title.—This Act may be cited as the "Nu-
- 17 clear Energy Innovation and Modernization Act".
- 18 (b) Table of Contents.—The table of contents for
- 19 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.

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- Sec. 3. Purpose.
- Sec. 4. Definitions.

TITLE I—ADVANCED NUCLEAR REACTORS AND USER FEES

- Sec. 101. Nuclear Regulatory Commission user fees and annual charges through fiscal year 2019.
- Sec. 102. Nuclear Regulatory Commission user fees and annual charges for fiscal year 2020 and each fiscal year thereafter.
- Sec. 103. Advanced nuclear reactor program.
- Sec. 104. Advanced nuclear energy licensing cost-share grant program.
- Sec. 105. Baffle-former bolt guidance.

Sec. 106. Evacuation report.

Sec. 107. Encouraging private investment in research and test reactors.

Sec. 108. Commission report on accident tolerant fuel.

TITLE II—URANIUM

Sec. 201. Uranium recovery report.

Sec. 202. Pilot program for uranium recovery fees.

Sec. 203. Uranium transfers and sales.

1 SEC. 2. FINDINGS.

2	Congress finds that—
3	(1) the safe and secure operation of nuclear reac-
4	tors in the United States must remain the paramount
5	focus of the Nuclear Regulatory Commission;
6	(2) the existing fleet of nuclear reactors in the
7	United States is operating safely and securely;
8	(3) nuclear energy is the largest source of afford-
9	able, reliable, emissions-free energy in the United
10	States, providing approximately 20 percent of the
11	electricity consumed in the United States and 60 per-
12	cent of emissions-free electricity generation in the
13	United States;
14	(4) a 1,000-megawatt nuclear plant—
15	(A) provides approximately 500 permanent
16	jobs;
17	(B) pays approximately \$40,000,000 annu-
18	ally in wages;
19	(C) generates approximately \$470,000,000
20	annually in goods and services in the local com-
21	munity; and

1	(D) pays approximately \$83,000,000 annu-
2	ally in Federal, State, and local taxes;
3	(5) nuclear energy is of critical importance to
4	United States energy security and worldwide influ-
5	ence on nonproliferation;
6	(6) nuclear energy uses widely available fuel re-
7	sources to enable scientific progress, emissions-free
8	and reliable electricity generation, heat generation for
9	industrial applications, and power for deep space ex-
10	ploration;
11	(7) the private sector, the National Laboratories
12	(as defined in section 2 of the Energy Policy Act of
13	2005 (42 U.S.C. 15801)), and institutions of higher
14	education are pursuing innovations in nuclear energy
15	technology that will play a crucial role in—
16	(A) the future global and United States en-
17	ergy supply; and
18	(B) the exports, manufacturing, and econ-
19	omy of the United States;
20	(8) eventual deployment of commercial advanced
21	nuclear reactors will require—
22	(A) modernizing the regulatory framework;
23	and
24	(B) making other necessary changes to fa-
25	cilitate the efficient, predictable, and affordable

- deployment of advanced nuclear reactor tech nologies;
 - (9) 2 impediments to the commercialization of advanced nuclear reactors are the high costs and long durations associated with applying the existing nuclear regulatory framework to advanced nuclear reactors;
 - (10) license application reviews should be as predictable, efficient, and timely as practicable without compromising safety or security;
 - (11) the development of advanced nuclear reactors would benefit from the early identification of policy issues for timely consideration and resolution by the Commission to improve the efficient development of designs as well as preparing for design review and licensing;
 - (12) the existing nuclear regulatory framework and the requirements of that framework have not adapted to advances in scientific understanding or the features and performance characteristics of advanced nuclear reactor designs;
 - (13) the existing nuclear reactor licensing process does not provide iterative feedback to manage risk as needed for typical technology development and investment cycles:

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1	(14) a staged licensing structure that provides
2	clear and periodic feedback to applicants on an
3	agreed schedule will help to enable the commercializa-
4	tion of safer and innovative technologies that will
5	benefit the economy, national security, and environ-
6	ment of the United States;
7	(15) a technology-inclusive Commission regu-
8	latory framework will—
9	(A) allow greater technological innovation;
10	and
11	(B) enable inventors, scientists, engineers,
12	and students to pursue licensing advanced reac-
13	$tor\ concepts;$
14	(16) further preparation by the Commission of
15	the research and test reactor licensing process will en-
16	able the Commission to more efficiently process appli-
17	cations for research and test reactors when the appli-
18	cations are received;
19	(17) it is incumbent on the Commission—
20	(A) to budget appropriate resources to un-
21	dertake an active role in design familiarization
22	activities with potential applicants with ad-
23	vanced reactor designs:

1	(B) to budget for adequate resources to con-
2	duct licensing reviews and other work requested
3	by licensees and applicants; and
4	(C) to use those budgeted funds to ensure re-
5	sponsiveness to licensees and applicants in rec-
6	ognition of the dependence of the licensees and
7	applicants on Commission approval before the
8	benefits of the technology of the licensees and ap-
9	plicants can be realized; and
10	(18) both prospective advanced nuclear reactor
11	applicants and the existing fleet of nuclear reactors in
12	the United States would benefit from modernizing the
13	outdated fee recovery structure of the Commission to
14	better manage fluctuations in workload and the num-
15	ber of licensees in a fair and equitable manner.
16	SEC. 3. PURPOSE.
17	The purpose of this Act is to provide—
18	(1) a program to develop the expertise and regu-
19	latory processes necessary to allow innovation and the
20	commercialization of advanced nuclear reactors;
21	(2) a revised fee recovery structure to ensure the
22	availability of resources to meet industry needs with-
23	out burdening existing licensees unfairly for inac-
24	curate workload projections or premature existing re-
25	actor closures; and

1	(3) more efficient regulation of uranium recov-
2	ery.
3	SEC. 4. DEFINITIONS.
4	In this Act:
5	(1) Advanced nuclear reactor.—The term
6	"advanced nuclear reactor" means a nuclear fission
7	or fusion reactor, including a prototype plant (as de-
8	fined in sections 50.2 and 52.1 of title 10, Code of
9	Federal Regulations (as in effect on the date of enact-
10	ment of this Act)), with significant improvements
11	compared to commercial nuclear reactors under con-
12	struction as of the date of enactment of this Act, in-
13	cluding improvements such as—
14	(A) additional inherent safety features;
15	(B) significantly lower levelized cost of elec-
16	tricity;
17	(C) lower waste yields;
18	(D) greater fuel utilization;
19	$(E)\ enhanced\ reliability;$
20	$(F)\ increased\ proliferation\ resistance;$
21	(G) increased thermal efficiency; or
22	(H) ability to integrate into electric and
23	$nonelectric\ applications.$
24	(2) Advanced nuclear reactor fuel.—The
25	term "advanced nuclear reactor fuel" means fuel for

1	use in an advanced nuclear reactor or a research and
2	test reactor, including fuel with a low uranium en-
3	richment level of not greater than 20 percent.
4	(3) AGREEMENT STATE.—The term "Agreement
5	State" means any State with which the Commission
6	has entered into an effective agreement under section
7	274 b. of the Atomic Energy Act of 1954 (42 U.S.C.
8	2021(b)).
9	(4) Appropriate congressional commit-
10	TEES.—The term "appropriate congressional commit-
11	tees" means the Committee on Environment and Pub-
12	lic Works of the Senate and the Committee on Energy
13	and Commerce of the House of Representatives.
14	(5) Commission.—The term "Commission"
15	means the Nuclear Regulatory Commission.
16	(6) Conceptual design assessment.—The
17	term "conceptual design assessment" means an early-
18	stage review by the Commission that—
19	(A) assesses preliminary design information
20	for consistency with applicable regulatory re-
21	quirements of the Commission;
22	(B) is performed on a set of topic areas
23	agreed to in the licensing project plan; and
24	(C) is performed at a cost and schedule
25	agreed to in the licensing project plan.

1	(7) Corporate support costs.—The term
2	"corporate support costs" means expenditures for ac-
3	quisitions, administrative services, financial manage-
4	ment, human resource management, information
5	management, information technology, policy support,
6	outreach, and training, as those categories are de-
7	scribed and calculated in Appendix A of the Congres-
8	sional Budget Justification for Fiscal Year 2017 of
9	the Commission.
10	(8) Licensing project plan.—The term "li-
11	censing project plan" means a plan that describes—
12	(A) the interactions between an applicant
13	and the Commission; and
14	(B) project schedules and deliverables in
15	specific detail to support long-range resource
16	planning undertaken by the Commission and an
17	applicant.
18	(9) Regulatory framework.—The term "reg-
19	ulatory framework" means the framework for review-
20	ing requests for certifications, permits, approvals, and
21	licenses for nuclear reactors.
22	(10) Requested activity of the commis-
23	SION.—The term "requested activity of the Commis-
24	sion" means—
25	(A) the processing of applications for—

1	(i) design certifications or approvals;
2	(ii) licenses;
3	(iii) permits;
4	(iv) license amendments;
5	(v) license renewals;
6	(vi) certificates of compliance; and
7	(vii) power uprates; and
8	(B) any other activity requested by a li-
9	censee or applicant.
10	(11) Research and test reactor.—
11	(A) In General.—The term "research and
12	test reactor" means a reactor that—
13	(i) falls within the licensing and re-
14	lated regulatory authority of the Commis-
15	sion under section 202 of the Energy Reor-
16	ganization Act of 1974 (42 U.S.C. 5842);
17	and
18	(ii) is useful in the conduct of research
19	and development activities as licensed under
20	section 104 c. of the Atomic Energy Act (42
21	$U.S.C.\ 2134(c)$).
22	(B) Exclusion.—The term "research and
23	test reactor" does not include a commercial nu-
24	$clear\ reactor.$

- (12) Secretary.—The term "Secretary" means
 the Secretary of Energy.
- 3 (13) STANDARD DESIGN APPROVAL.—The term 4 "standard design approval" means the approval of a 5 final standard design or a major portion of a final 6 design standard as described in subpart E of part 52 7 of title 10, Code of Federal Regulations (as in effect 8 on the date of enactment of this Act).
 - (14) Technology-inclusive regulatory framework.—The term "technology-inclusive regulatory framework" means a regulatory framework developed using methods of evaluation that are flexible and practicable for application to a variety of reactor technologies, including, where appropriate, the use of risk-informed and performance-based techniques and other tools and methods.
 - (15) TOPICAL REPORT.—The term "topical report" means a document submitted to the Commission that addresses a technical topic related to nuclear reactor safety or design.

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TITLE I—ADVANCED NUCLEAR

2	REACTORS AND USER FEES
3	SEC. 101. NUCLEAR REGULATORY COMMISSION USER FEES
4	AND ANNUAL CHARGES THROUGH FISCAL
5	YEAR 2019.
6	(a) In General.—Section 6101(c)(2)(A) of the Omni-
7	bus Budget Reconciliation Act of 1990 (42 U.S.C.
8	2214(c)(2)(A)) is amended—
9	(1) in clause (iii), by striking "and" at the end;
10	(2) in clause (iv), by striking the period at the
11	end and inserting "; and"; and
12	(3) by adding at the end the following:
13	"(v) amounts appropriated to the
14	Commission for the fiscal year for activities
15	related to the development of regulatory in-
16	frastructure for advanced nuclear reactor
17	technologies, including activities required
18	under section 103 of the Nuclear Energy In-
19	novation and Modernization Act.".
20	(b) Repeal.—Effective October 1, 2019, section 6101
21	of the Omnibus Budget Reconciliation Act of 1990 (42

22 U.S.C. 2214) is repealed.

1	SEC. 102. NUCLEAR REGULATORY COMMISSION USER FEES
2	AND ANNUAL CHARGES FOR FISCAL YEAR
3	2020 AND EACH FISCAL YEAR THEREAFTER.
4	(a) Annual Budget Justification.—
5	(1) In general.—In the annual budget jus-
6	tification submitted by the Commission to Congress,
7	the Commission shall expressly identify anticipated
8	expenditures necessary for completion of the requested
9	activities of the Commission anticipated to occur dur-
10	ing the applicable fiscal year.
11	(2) Restriction.—Budget authority granted to
12	the Commission for purposes of the requested activi-
13	ties of the Commission shall be used, to the maximum
14	extent practicable, solely for conducting requested ac-
15	tivities of the Commission.
16	(3) Limitation on corporate support
17	costs.—With respect to the annual budget justifica-
18	tion submitted to Congress, corporate support costs, to
19	the maximum extent practicable, shall not exceed the
20	following percentages of the total budget authority of
21	the Commission requested in the annual budget jus-
22	tification:
23	(A) 30 percent for each of fiscal years 2020
24	and 2021.
25	(B) 29 percent for each of fiscal years 2022
26	and 2023.

1	(C) 28 percent for fiscal year 2024 and each
2	fiscal year thereafter.
3	(b) Fees and Charges.—
4	(1) Annual assessment.—
5	(A) In general.—Each fiscal year, the
6	Commission shall assess and collect fees and
7	charges in accordance with paragraphs (2) and
8	(3) in a manner that ensures that, to the max-
9	imum extent practicable, the amount collected is
10	equal to an amount that approximates—
11	(i) the total budget authority of the
12	Commission for that fiscal year; less
13	(ii) the budget authority of the Com-
14	mission for the activities described in sub-
15	paragraph (B).
16	(B) Excluded activities described.—
17	The activities referred to in subparagraph (A)(ii)
18	are the following:
19	(i) Any fee relief activity identified by
20	the Commission in the final rule of the
21	Commission entitled "Revision of Fee
22	Schedules; Fee Recovery for Fiscal Year
23	2015" (80 Fed. Reg. 37432 (June 30,
24	2015)).

1	(ii) Amounts appropriated for a fiscal
2	year to the Commission—
3	(I) from the Nuclear Waste Fund
4	established under section $302(c)$ of the
5	Nuclear Waste Policy Act of 1982 (42
6	$U.S.C.\ 10222(c));$
7	(II) for implementation of section
8	3116 of the Ronald W. Reagan Na-
9	tional Defense Authorization Act for
10	Fiscal Year 2005 (50 U.S.C. 2601 note;
11	Public Law 108–375);
12	(III) for the homeland security ac-
13	tivities of the Commission (other than
14	for the costs of fingerprinting and
15	background checks required under sec-
16	tion 149 of the Atomic Energy Act of
17	1954 (42 U.S.C. 2169) and the costs of
18	$conducting\ security\ inspections);$
19	(IV) for the Inspector General
20	services of the Commission provided to
21	the Defense Nuclear Facilities Safety
22	Board;
23	(V) for research and development
24	at universities in areas relevant to the
25	mission of the Commission; and

1	(VI) for a nuclear science and en-
2	gineering grant program that will sup-
3	port multiyear projects that do not
4	align with programmatic missions but
5	are critical to maintaining the dis-
6	cipline of nuclear science and engineer-
7	ing.
8	(iii) Costs for activities related to the
9	development of regulatory infrastructure for
10	advanced nuclear reactor technologies, in-
11	cluding activities required under section
12	103.
13	(C) Exception.—The exclusion described
14	in subparagraph (B)(iii) shall cease to be effec-
15	tive on January 1, 2031.
16	(D) Report.—Not later than December 31,
17	2029, the Commission shall submit to the Com-
18	mittee on Appropriations and the Committee on
19	Environment and Public Works of the Senate
20	and the Committee on Appropriations and the
21	Committee on Energy and Commerce of the
22	House of Representatives a report describing the
23	views of the Commission on the continued appro-
24	priateness and necessity of the funding described

in subparagraph (B)(iii).

1 (2) FEES FOR SERVICE OR THING OF VALUE.—
2 In accordance with section 9701 of title 31, United
3 States Code, the Commission shall charge fees to any
4 person who receives a service or thing of value from
5 the Commission to cover the costs to the Commission
6 of providing the service or thing of value.

(3) Annual fees.—

- (A) In General.—Subject to subparagraph
 (B) and except as provided in subparagraph (D),
 the Commission may charge to any licensee or
 certificate holder of the Commission an annual
 fee.
- (B) CAP ON ANNUAL FEES OF CERTAIN LI-CENSEES.—
 - (i) IN GENERAL.—The annual fee under subparagraph (A) charged to an operating reactor licensee, to the maximum extent practicable, shall not exceed the annual fee amount per operating reactor licensee established in the final rule of the Commission entitled "Revision of Fee Schedules; Fee Recovery for Fiscal Year 2015" (80 Fed. Reg. 37432 (June 30, 2015)), as may be adjusted annually by the Commission to reflect changes in the Consumer Price Index

published by the Bureau of Labor Statistics
of the Department of Labor.
(ii) Waiver.—The Commission may
waive, for a period of 1 year, the cap on
annual fees described in clause (i) if the
Commission submits to the Committee on
Appropriations and the Committee on En-
vironment and Public Works of the Senate
and the Committee on Appropriations and
the Committee on Energy and Commerce of
the House of Representatives a written de-
termination that the cap on annual fees
may compromise the safety and security
mission of the Commission.
(C) Amount per licensee.—
(i) In General.—The Commission
shall establish by rule a schedule of fees fair-
ly and equitably allocating the aggregate
amount of charges described in subpara-
graph (A) among licensees and certificate
holders.
(ii) Requirement.—The schedule of
fees under clause (i)—

1	(I) to the maximum extent prac-
2	ticable, shall be based on the cost of
3	providing regulatory services; and
4	(II) may be based on the alloca-
5	tion of the resources of the Commission
6	among licensees or certificate holders
7	or classes of licensees or certificate
8	holders.
9	(D) Exemption.—
10	(i) Definition of Research Reac-
11	TOR.—In this subparagraph, the term "re-
12	search reactor" means a nuclear reactor
13	that—
14	(I) is licensed by the Commission
15	under section 104 c. of the Atomic En-
16	ergy Act of 1954 (42 U.S.C. 2134(c))
17	for operation at a thermal power level
18	of not more than 10 megawatts; and
19	(II) if licensed under subclause (I)
20	for operation at a thermal power level
21	of more than 1 megawatt, does not con-
22	tain—
23	(aa) a circulating loop
24	through the core in which the li-
25	censee conducts fuel experiments;

1	(bb) a liquid fuel loading; or
2	(cc) an experimental facility
3	in the core in excess of 16 square
4	inches in cross-section.
5	(ii) Exemption.—Subparagraph (A)
6	shall not apply to the holder of any license
7	for a federally owned research reactor used
8	primarily for educational training and aca-
9	demic research purposes.
10	(c) Performance and Reporting.—
11	(1) In general.—Not later than 180 days after
12	the date of enactment of this Act, the Commission
13	shall develop for the requested activities of the Com-
14	mission—
15	(A) performance metrics; and
16	(B) on each request, milestone schedules.
17	(2) Delays in issuance of final safety
18	EVALUATION.—The Executive Director for Operations
19	of the Commission shall inform the Commission of a
20	delay in issuance of the final safety evaluation for a
21	requested activity of the Commission by the comple-
22	tion date required by the performance metrics or
23	milestone schedule under paragraph (1) by not later
24	than 30 days after the completion date.

- 1 (3) Delays in issuance of final safety 2 EVALUATION EXCEEDING 180 DAYS.—If the final safety 3 evaluation for the requested activity of the Commis-4 sion described in paragraph (2) is not completed by 5 the date that is 180 days after the completion date re-6 quired by the performance metrics or milestone schedule under paragraph (1), the Commission shall sub-7 8 mit to the appropriate congressional committees a 9 timely report describing the delay, including a de-10 tailed explanation accounting for the delay and a 11 plan for timely completion of the final safety evalua-12 tion.
- (d) Accurate Invoicing.—With respect to invoices 13 for fees and charges described in subsection (b)(2), the Com-14 mission shall— 15
 - (1) ensure appropriate management review and concurrence prior to the issuance of invoices;
 - (2) develop and implement processes to audit invoices to ensure accuracy, transparency, and fairness; and
- (3) modify regulations to ensure fair and appro-22 priate processes to provide licensees and applicants 23 an opportunity to efficiently dispute or otherwise seek 24 review and correction of errors in invoices for fees 25 and charges.

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1	(e) Report.—Not later than September 30, 2021, the
2	Commission shall submit to the Committee on Appropria-
3	tions and the Committee on Environment and Public Works
4	of the Senate and the Committee on Appropriations and
5	the Committee on Energy and Commerce of the House of
6	Representatives a report describing the implementation of
7	this section, including any impacts and recommendations
8	for improvement.
9	(f) Effective Date.—Except as provided in sub-
10	section (c), this section takes effect on October 1, 2019.
11	SEC. 103. ADVANCED NUCLEAR REACTOR PROGRAM.
12	(a) Licensing.—
13	(1) Staged licensing.—For the purpose of pre-
14	dictable, efficient, and timely reviews, not later than
15	270 days after the date of enactment of this Act, the
16	Commission shall develop and implement, within the
17	existing regulatory framework, strategies for—
18	(A) establishing stages in the licensing proc-
19	ess for commercial advanced nuclear reactors;
20	and
21	(B) developing procedures and processes
22	for—
23	(i) using a licensing project plan; and
24	(ii) optional use of a conceptual design
25	assessment.

1	(2) Risk-informed licensing.—Not later than
2	2 years after the date of enactment of this Act, the
3	Commission shall develop and implement, where ap-
4	propriate, strategies for the increased use of risk-in-
5	formed, performance-based licensing evaluation tech-
6	niques and guidance for commercial advanced nuclear
7	reactors within the existing regulatory framework, in-
8	cluding evaluation techniques and guidance for the
9	resolution of the following:
10	(A) Applicable policy issues identified dur-
11	ing the course of review by the Commission of a
12	commercial advanced nuclear reactor licensing
13	application.
14	(B) The issues described in SECY-93-092
15	and SECY-15-077, including—
16	(i) licensing basis event selection and
17	evaluation;
18	(ii) source terms;
19	(iii) containment performance; and
20	(iv) emergency preparedness.
21	(3) Research and test reactor licensing.—
22	For the purpose of predictable, efficient, and timely
23	reviews, not later than 2 years after the date of enact-
24	ment of this Act, the Commission shall develop and
25	implement strategies within the existing regulatory

1	framework for licensing research and test reactors, in-
2	cluding the issuance of guidance.
3	(4) Technology-inclusive regulatory
4	FRAMEWORK.—Not later than December 31, 2024, the
5	Commission shall complete a rulemaking to establish
6	a technology-inclusive, regulatory framework for op-
7	tional use by commercial advanced nuclear reactor
8	applicants for new reactor license applications.
9	(5) Training and expertise.—As soon as
10	practicable after the date of enactment of this Act, the
11	Commission shall provide for staff training or the
12	hiring of experts, as necessary—
13	(A) to support the activities described in
14	paragraphs (1) through (4); and
15	(B) to support preparations—
16	(i) to conduct pre-application inter-
17	actions; and
18	(ii) to review commercial advanced nu-
19	clear reactor license applications.
20	(6) Authorization of Appropriations.—
21	There are authorized to be appropriated to the Com-
22	mission to carry out this subsection such sums as are
23	necessary.

- 1 (b) Report To Establish Stages in the Commer-2 cial Advanced Nuclear Reactor Licensing Proc-3 ess.—
- 4 (1) Report required.—Not later than 180 5 days after the date of enactment of this Act, the Com-6 mission shall submit to the appropriate congressional 7 committees a report for expediting and establishing 8 stages in the licensing process for commercial ad-9 vanced nuclear reactors that will allow implementa-10 tion of the licensing process by not later than 2 years 11 after the date of enactment of this Act (referred to in this subsection as the "report"). 12
 - (2) Coordination and stakeholder input.—
 In developing the report, the Commission shall seek input from the Secretary, the nuclear energy industry, a diverse set of technology developers, and other public stakeholders.
 - (3) Cost and schedule estimates.—The report shall include proposed cost estimates, budgets, and timeframes for implementing strategies to establish stages in the licensing process for commercial advanced nuclear reactor technologies.
 - (4) REQUIRED EVALUATIONS.—Consistent with the role of the Commission in protecting public health

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1	and safety and common defense and security, the re-
2	port shall evaluate—
3	(A)(i) the unique aspects of commercial ad-
4	vanced nuclear reactor licensing, including the
5	use of alternative coolants, operation at or near
6	atmospheric pressure, and the use of passive safe-
7	ty strategies;
8	(ii) strategies for the qualification of ad-
9	vanced nuclear reactor fuel, including the use of
10	computer modeling and simulation and experi-
11	mental validation; and
12	(iii) for the purposes of predictable, effi-
13	cient, and timely reviews, any associated legal,
14	regulatory, and policy issues the Commission
15	should address with regard to the licensing of
16	commercial advanced nuclear reactor tech-
17	nologies;
18	(B) options for licensing commercial ad-
19	vanced nuclear reactors under the regulations of
20	the Commission contained in title 10, Code of
21	Federal Regulations (as in effect on the date of
22	enactment of this Act), including—
23	(i) the development and use under the
24	regulatory framework of the Commission in
25	effect on the date of enactment of this Act

1	of a licensing project plan that could estab-
2	lish—
3	(I) milestones that—
4	(aa) correspond to stages of a
5	licensing process for the specific
6	situation of a commercial ad-
7	vanced nuclear reactor project;
8	and
9	(bb) use knowledge of the
10	ability of the Commission to re-
11	view certain design aspects; and
12	(II) guidelines defining the roles
13	and responsibilities between the Com-
14	mission and the applicant at the onset
15	of the interaction—
16	(aa) to provide the founda-
17	tion for effective communication
18	and effective project management;
19	and
20	(bb) to ensure efficient
21	progress;
22	(ii) the use of topical reports, standard
23	design approval, and other appropriate
24	mechanisms as tools to introduce stages into
25	the commercial advanced nuclear reactor li-

1	censing process, including how the licensing
2	project plan might structure the use of those
3	mechanisms;
4	(iii) collaboration with standards-set-
5	ting organizations to identify specific tech-
6	nical areas for which new or updated stand-
7	ards are needed and providing assistance if
8	appropriate to ensure the new or updated
9	standards are developed and finalized in a
10	timely fashion;
11	(iv) the incorporation of consensus-
12	based codes and standards developed under
13	clause (iii) into the regulatory framework—
14	(I) to provide predictability for
15	the regulatory processes of the Commis-
16	sion; and
17	(II) to ensure timely completion
18	of specific licensing actions;
19	(v) the development of a process for,
20	and the use of, conceptual design assess-
21	ments; and
22	(vi) identification of any policies and
23	guidance for staff that will be needed to im-
24	plement clauses (i) and (ii);

	• •
1	(C) options for improving the efficiency,
2	timeliness, and cost-effectiveness of licensing re-
3	views of commercial advanced nuclear reactors,
4	including opportunities to minimize the delays
5	that may result from any necessary amendment
6	or supplement to an application;
7	(D) options for improving the predictability
8	of the commercial advanced nuclear reactor li-

- censing process, including the evaluation of opportunities to improve the process by which application review milestones are established and met; and
- 13 (E) the extent to which Commission action 14 or modification of policy is needed to implement 15 any part of the report.
- 16 (c) Report To Increase the Use of Risk-In-17 formed and Performance-Based Evaluation Tech-18 niques and Regulatory Guidance.—
- 19 (1) REPORT REQUIRED.—Not later than 180
 20 days after the date of enactment of this Act, the Com21 mission shall submit to the appropriate congressional
 22 committees a report for increasing, where appro23 priate, the use of risk-informed and performance24 based evaluation techniques and regulatory guidance
 25 in licensing commercial advanced nuclear reactors

- within the existing regulatory framework (referred to
 in this subsection as the "report").
 - (2) Coordination and stakeholder input.—
 In developing the report, the Commission shall seek input from the Secretary, the nuclear energy industry, technology developers, and other public stakeholders.
 - (3) Cost and schedule estimate.—The report shall include proposed cost estimates, budgets, and timeframes for implementing a strategy to increase the use of risk-informed and performance-based evaluation techniques and regulatory guidance in licensing commercial advanced nuclear reactors.
 - (4) REQUIRED EVALUATIONS.—Consistent with the role of the Commission in protecting public health and safety and common defense and security, the report shall evaluate—
 - (A) the ability of the Commission to develop and implement, where appropriate, risk-informed and performance-based licensing evaluation techniques and guidance for commercial advanced nuclear reactors within existing regulatory frameworks not later than 2 years after the date of enactment of this Act, including policies and guidance for the resolution of—

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1	(i) issues relating to—
2	(I) licensing basis event selection
3	$and\ evaluation;$
4	(II) use of mechanistic source
5	terms;
6	$(III)\ containment\ performance;$
7	(IV) emergency preparedness; and
8	(V) the qualification of advanced
9	nuclear reactor fuel; and
10	(ii) other policy issues previously iden-
11	tified; and
12	(B) the extent to which Commission action
13	is needed to implement any part of the report.
14	(d) Report To Prepare the Research and Test
15	Reactor Licensing Process.—
16	(1) Report required.—Not later than 1 year
17	after the date of enactment of this Act, the Commis-
18	sion shall submit to the appropriate congressional
19	committees a report for preparing the licensing proc-
20	ess for research and test reactors within the existing
21	regulatory framework (referred to in this subsection
22	as the "report").
23	(2) Coordination and stakeholder input.—
24	In developing the report, the Commission shall seek
25	input from the Secretary, the nuclear energy indus-

1	try, a diverse set of technology developers, and other
2	public stakeholders.
3	(3) Cost and schedule estimates.—The re-
4	port shall include proposed cost estimates, budgets,
5	and timeframes for preparing the licensing process for
6	research and test reactors.
7	(4) Required evaluations.—Consistent with
8	the role of the Commission in protecting public health
9	and safety and common defense and security, the re-
10	port shall evaluate—
11	(A) the unique aspects of research and test
12	reactor licensing and any associated legal, regu-
13	latory, and policy issues the Commission should
14	address to prepare the licensing process for re-
15	search and test reactors;
16	(B) the feasibility of developing guidelines
17	for advanced reactor demonstrations and proto-
18	types to support the review process for advanced
19	reactors designs, including designs that use alter-
20	native coolants or alternative fuels, operate at or
21	near atmospheric pressure, and use passive safe-
22	ty strategies; and
23	(C) the extent to which Commission action
24	or modification of policy is needed to implement
25	any part of the report.

any part of the report.

1	(e) Report To Complete a Rulemaking To Estab-
2	LISH A TECHNOLOGY-INCLUSIVE REGULATORY FRAME-
3	WORK FOR OPTIONAL USE BY COMMERCIAL ADVANCED NU-
4	CLEAR REACTOR TECHNOLOGIES IN NEW REACTOR LI-
5	CENSE APPLICATIONS AND TO ENHANCE COMMISSION EX-
6	PERTISE RELATING TO ADVANCED NUCLEAR REACTOR
7	Technologies.—
8	(1) Report required.—Not later than 30
9	months after the date of enactment of this Act, the
10	Commission shall submit to the appropriate congres-
11	sional committees a report (referred to in this sub-
12	section as the "report") for—
13	(A) completing a rulemaking to establish a
14	technology-inclusive regulatory framework for
15	optional use by applicants in licensing commer-
16	cial advanced nuclear reactor technologies in
17	new reactor license applications; and
18	(B) ensuring that the Commission has ade-
19	quate expertise, modeling, and simulation capa-
20	bilities, or access to those capabilities, to support
21	the evaluation of commercial advanced reactor
22	license applications, including the qualification
23	of advanced nuclear reactor fuel.
24	(2) Coordination and stakeholder input.—
25	In developing the report, the Commission shall seek

- input from the Secretary, the nuclear energy indus try, a diverse set of technology developers, and other
 public stakeholders.
 (3) Cost and schedule estimate.—The re-
 - (3) COST AND SCHEDULE ESTIMATE.—The report shall include proposed cost estimates, budgets, and timeframes for developing and implementing a technology-inclusive regulatory framework for licensing commercial advanced nuclear reactor technologies, including completion of a rulemaking.
 - (4) Required evaluations.—Consistent with the role of the Commission in protecting public health and safety and common defense and security, the report shall evaluate—
 - (A) the ability of the Commission to complete a rulemaking to establish a technology-inclusive regulatory framework for licensing commercial advanced nuclear reactor technologies by December 31, 2024;
 - (B) the extent to which additional legislation, or Commission action or modification of policy, is needed to implement any part of the new regulatory framework;
 - (C) the need for additional Commission expertise, modeling, and simulation capabilities, or access to those capabilities, to support the eval-

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1	uation of licensing applications for commercial
2	advanced nuclear reactors and research and test
3	reactors, including applications that use alter-
4	native coolants or alternative fuels, operate at or
5	near atmospheric pressure, and use passive safe-
6	ty strategies; and
7	(D) the budgets and timeframes for acquir-
8	ing or accessing the necessary expertise to sup-
9	port the evaluation of license applications for
10	commercial advanced nuclear reactors and re-
11	search and test reactors.
12	SEC. 104. ADVANCED NUCLEAR ENERGY LICENSING COST-
13	SHARE GRANT PROGRAM.
14	(a) Definitions.—In this section:
15	(1) Eligible Applicant.—The term "eligible
16	applicant" means an applicant for a grant under the
17	program that is seeking a license for an advanced nu-
18	clear reactor or a research and test reactor.
19	(2) Program.—The term "program" means the
20	Advanced Nuclear Energy Cost-Share Grant Program
21	established under subsection (b).
22	(b) Establishment.—The Secretary shall establish a
23	grant program to be known as the "Advanced Nuclear En-
24	ergy Cost-Share Grant Program", under which the Sec-
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- 1 for the purpose of funding a portion of the Commission fees
- 2 and other costs of the eligible applicant for pre-application
- 3 and application review activities.
- 4 (c) Requirement.—The Secretary shall seek out tech-
- 5 nology diversity in making grants under the program.
- 6 (d) Cost-Share Amount.—The Secretary shall deter-
- 7 mine the cost-share amount for each grant.
- 8 (e) Use of Funds.—Recipients of grants under the
- 9 program may use the grant funds to cover Commission fees
- 10 and other costs, including those fees or other costs associated
- 11 with—
- 12 (1) developing a licensing project plan;
- 13 (2) preparing an application for and obtaining
- 14 a conceptual design assessment;
- 15 (3) preparing and reviewing topical reports; and
- 16 (4) other pre-application and application review
- 17 activities and interactions with the Commission.
- 18 (f) Authorization of Appropriations.—There are
- 19 authorized to be appropriated to the Secretary to carry out
- 20 this section such sums as are necessary.
- 21 SEC. 105. BAFFLE-FORMER BOLT GUIDANCE.
- 22 (a) Revisions to Guidance.—Not later than Sep-
- 23 tember 30, 2017, the Commission shall publish any nec-
- 24 essary revisions to the guidance on the baseline examination
- 25 schedule and subsequent examination frequency for baffle-

1	former bolts in pressurized water reactors with down-flow
2	configurations.
3	(b) Report.—Not later than September 30, 2017, the
4	Commission shall submit to the appropriate congressional
5	committees—
6	(1) a report explaining any revisions made to
7	the guidance described in subsection (a); or
8	(2) if no revisions were made, a report explain-
9	ing why the guidance, as in effect on the date of sub-
10	mission of the report, is sufficient.
11	SEC. 106. EVACUATION REPORT.
12	(a) In General.—Not later than 90 days after the
13	date of enactment of this Act, the Commission shall submit
14	to the appropriate congressional committees a report de-
15	scribing the actions the Commission has taken, or plans to
16	take, to consider lessons learned since September 11, 2001,
17	Superstorm Sandy, Fukushima, and other recent natural
18	disasters regarding directed or spontaneous evacuations in
19	densely populated urban and suburban areas.
20	(b) Inclusions.—The report under subsection (a)
21	shall—
22	(1) describe the actions of the Commission—
23	(A) to consider the results from—
24	(i) the State-of-the-Art Reactor Con-
25	sequence Analyses project; and

1	(ii) the current examination by the
2	Commission of emergency planning zones
3	for small modular reactors and advanced
4	nuclear reactors; and
5	(B) to monitor international reviews, in-
6	cluding reviews conducted by—
7	(i) the United Nations Scientific Com-
8	mittee on the Effects of Atomic Radiation;
9	(ii) the World Health Organization;
10	and
11	(iii) the Fukushima Health Manage-
12	ment Survey; and
13	(2) with respect to a disaster similar to a dis-
14	aster described in subsection (a), include information
15	about—
16	(A) potential shadow evacuations in re-
17	sponse to the disaster; and
18	(B) what levels of self-evacuation should be
19	expected during the disaster, including outside
20	the 10-mile evacuation zone.
21	(c) Consultation Required.—The report under sub-
22	section (a) shall be prepared after consultation with—
23	(1) the Federal Radiological Preparedness Co-
24	$ordinating\ Committee;$

1	(2) State emergency planning officials from
2	States that the Commission determines to be relevant
3	to the report; and
4	(3) experts in analyzing human behavior and
5	probable responses to a radiological emission event.
6	SEC. 107. ENCOURAGING PRIVATE INVESTMENT IN RE-
7	SEARCH AND TEST REACTORS.
8	(a) Purpose.—The purpose of this section is to en-
9	courage private investment in research and test reactors.
10	(b) Research and Development Activities.—Sec-
11	tion 104 c. of the Atomic Energy Act of 1954 (42 U.S.C.
12	2134(c)) is amended—
13	(1) in the first sentence, by striking "and which
14	are not facilities of the type specified in subsection
15	104 b." and inserting a period; and
16	(2) by adding at the end the following: "The
17	Commission is authorized to issue licenses under this
18	section for utilization facilities useful in the conduct
19	of research and development activities of the types
20	specified in section 31 in which the licensee sells re-
21	search and testing services and energy to others, sub-
22	ject to the condition that the licensee shall recover not
23	more than 75 percent of the annual costs to the li-
24	censee of owning and operating the facility through
25	sales of nonenergy services, energy, or both, other than

1	research and development or education and training,
2	of which not more than 50 percent may be through
3	sales of energy.".
4	SEC. 108. COMMISSION REPORT ON ACCIDENT TOLERANT
5	FUEL.
6	(a) Definition of Accident Tolerant Fuel.—In
7	this section, the term "accident tolerant fuel" means a new
8	technology that—
9	(1) makes an existing commercial nuclear reac-
10	tor more resistant to a nuclear incident (as defined
11	in section 11 of the Atomic Energy Act of 1954 (42
12	U.S.C. 2014)); and
13	(2) lowers the cost of electricity over the licensed
14	lifetime of an existing commercial nuclear reactor.
15	(b) Report to Congress.—Not later than 1 year
16	after the date of enactment of this Act, the Commission shall
17	submit to Congress a report describing the status of the li-
18	censing process of the Commission for accident tolerant fuel.
19	TITLE II—URANIUM
20	SEC. 201. URANIUM RECOVERY REPORT.
21	Not later than December 31, 2017, the Commission
22	shall submit to the appropriate congressional committees a
23	report describing—
24	(1) the safety and feasibility of extending the du-
25	ration of uranium recovery licenses from 10 to 20

1	years, including any potential benefits of the exten-
2	sion;
3	(2) the duration of uranium recovery license
4	issuance and amendment reviews; and
5	(3) recommendations to improve efficiency and
6	transparency of uranium recovery license issuance
7	and amendment reviews.
8	SEC. 202. PILOT PROGRAM FOR URANIUM RECOVERY FEES.
9	Not later than July 31, 2018, the Commission shall—
10	(1) complete a voluntary pilot initiative to deter-
11	mine the feasibility of the establishment of a flat fee
12	structure for routine licensing matters relating to
13	uranium recovery; and
14	(2) provide to the appropriate congressional
15	committees a report describing the results of the pilot
16	initiative under paragraph (1).
17	SEC. 203. URANIUM TRANSFERS AND SALES.
18	Section 3112 of the USEC Privatization Act (42
19	U.S.C. 2297h–10) is amended—
20	(1) by redesignating subsections (b) through (f)
21	as subsections (d) through (h), respectively;
22	(2) by striking subsection (a) and inserting the
23	following:
24	"(a) DEFINITIONS —In this section:

1	"(1) Depleted uranium.—The term 'depleted					
2	uranium' means uranium having an assay less than					
3	the assay for—					
4	"(A) natural uranium; or					
5	"(B) 0.711 percent of the uranium-235 iso-					
6	tope.					
7	"(2) Highly enriched uranium.—The term					
8	highly enriched uranium' means uranium having an					
9	assay of 20 percent or greater of the uranium-235 iso-					
10	tope.					
11	"(3) Low-enriched uranium.—The term low-					
12	enriched uranium' means uranium having an assay					
13	greater than 0.711 percent but less than 20 percent of					
14	the uranium-235 isotope.					
15	"(4) Metric ton of uranium.—The term 'met-					
16	ric ton of uranium' means 1,000 kilograms of ura-					
17	nium.					
18	"(5) Natural uranium.—The term 'natural					
19	uranium' means uranium having an assay of 0.711					
20	percent of the uranium-235 isotope.					
21	"(6) Off-spec uranium.—The term off-spec					
22	uranium' means uranium in any form, including de-					
23	pleted uranium, highly enriched uranium, low-en-					
24	riched uranium, natural uranium, UF6, and any by-					
25	product of uranium processing, that does not meet the					

- specification for commercial material (as defined by
 the standards of the American Society for Testing and
 Materials).
- "(7) URANIUM.—Other than in subsection (c),
 the term 'uranium' includes natural uranium, uranium hexafluoride, highly enriched uranium, low-enriched uranium, depleted uranium, and any byproduct of uranium processing.
- 9 "(8) URANIUM HEXAFLUORIDE; UF6.—The terms
 10 'uranium hexafluoride' and 'UF6' mean uranium
 11 that has been combined with fluorine, to form a com12 pound that, dependent on temperature and pressure,
 13 can be a solid, liquid, or gas.
- 14 "(b) Transfers and Sales by the Secretary.—
 15 The Secretary is not authorized to provide enrichment serv16 ices or transfer or sell any uranium except in accordance
 17 with this section.
- 18 "(c) Development of Federal Excess Uranium 19 Management Plan.—
- "(1) In GENERAL.—Beginning on January 1, 21 2018, and not less frequently than once every 10 years 22 thereafter, the Secretary shall issue a long-term Fed-23 eral excess uranium inventory management plan (re-24 ferred to in this section as the 'plan') that details the 25 management of the excess uranium inventories of the

1	Department of Energy and covers a period of not
2	fewer than 10 years.
3	"(2) Content.—
4	"(A) In general.—The plan shall cover all
5	forms of uranium within the excess uranium in-
6	ventory of the Department of Energy, including
7	depleted uranium, highly enriched uranium,
8	low-enriched uranium, natural uranium, off-spec
9	uranium, and UF6.
10	"(B) REDUCING IMPACT ON DOMESTIC IN-
11	DUSTRY.—The plan shall outline steps the Sec-
12	retary will take to minimize the impact of trans-
13	ferring or selling uranium on the domestic ura-
14	nium mining, conversion, and enrichment indus-
15	tries, including any actions for which the Sec-
16	retary would require new authority.
17	"(C) Maximizing benefits to the fed-
18	ERAL GOVERNMENT.—The plan shall outline
19	steps the Secretary shall take to ensure that the
20	Federal Government maximizes the potential
21	value of uranium for the Federal Government.
22	"(3) Proposed plan.—Before issuing the final
23	plan, the Secretary shall publish a proposed plan in
24	the Federal Register pursuant to a rulemaking under

section 553 of title 5, United States Code.

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1	"(4) Deadlines for submission.—The Sec-						
2	retary shall issue—						
3	"(A) a proposed plan for public commen						
4	under paragraph (3) not later than 180 day						
5	after the date of enactment of this paragraph						
6	and						
7	"(B) a final plan not later than 1 yea						
8	after the date of enactment of this paragraph.						
9	(3) in subsection (d) (as redesignated by para						
10	graph (1))—						
11	(A) in the sixth sentence of paragraph (3),						
12	by striking "subsections (b)(5), (b)(6) and (b)(7)						
13	of this section" and inserting "paragraphs (5),						
14	(6), and (7)"; and						
15	(B) in paragraph (8), by striking "(b)";						
16	(4) in subsection (e)(1) (as redesignated by para-						
17	graph (1)), by striking "subsection (c)(2)" and insert-						
18	ing "paragraph (2)";						
19	(5) in subsection (f) (as redesignated by para-						
20	graph (1))—						
21	(A) in paragraph (1), by striking "(c) and						
22	(e)" and all that follows through "uranium"						
23	and inserting "(e) and (g), the Secretary may,						
24	from time to time, sell uranium";						

1	(B) by redesignating paragraph (2) as						
2	paragraph (3);						
3	(C) by inserting after paragraph (1) the following						
4	lowing:						
5	"(2) Limitations.—The transfers authorized						
6	under subsections (e) and (g), and the sales author-						
7	ized under paragraph (1), shall be subject to the fe						
8	lowing limitations:						
9	"(A) Effective for the period of calendar						
10	years 2017 through 2025, the Secretary shall not						
11	transfer or sell more than 2,100 metric tons of						
12	natural uranium equivalent annually in any						
13	form, including depleted uranium, highly er						
14	riched uranium, low-enriched uranium, natural						
15	uranium, off-spec uranium, and UF6.						
16	"(B) Effective beginning on January 1,						
17	2026, the Secretary shall not transfer or sell						
18	more than 2,700 metric tons of natural uranium						
19	equivalent annually in any form, including de-						
20	pleted uranium, highly enriched uranium, low-						
21	enriched uranium, natural uranium, off-spec						
22	uranium, and UF6.";						
23	(D) in paragraph (3) (as redesignated by						
24	subparagraph (B))—						

1	(i) in the matter preceding subpara-
2	graph (A), by striking the paragraph des-
3	ignation and all that follows through "un-
4	less—" and inserting the following:
5	"(3) Determinations.—Except as provided in
6	subsections (d), (e), and (g), and subject to paragraph
7	(4), no sale or transfer of uranium shall be made un-
8	less—"; and
9	(ii) in subparagraph (B), by striking
10	"the sale" and inserting "the sale or trans-
11	fer"; and
12	(E) by adding at the end the following:
13	"(4) Requirements for determinations.—
14	"(A) Proposed Determination.—Before
15	making a determination under paragraph
16	(3)(B), the Secretary shall publish a proposed
17	determination in the Federal Register pursuant
18	to a rulemaking under section 553 of title 5,
19	United States Code.
20	"(B) Quality of market analysis.—Any
21	market analysis that is prepared by the Depart-
22	ment of Energy, or that the Department of En-
23	ergy commissions for the Secretary as part of the
24	$determination\ process\ under\ paragraph\ (3)(B),$
25	shall be subject to a peer review process con-

sistent with the guidelines of the Office of Management and Budget published at 67 Fed. Reg. 8452–8460 (February 22, 2002) (or successor guidelines), to ensure and maximize the quality, objectivity, utility, and integrity of information disseminated by Federal agencies.

"(C) WAIVER OF SECRETARIAL DETERMINA-TION.—Beginning on January 1, 2023, the requirement for a determination by the Secretary under paragraph (3)(B) shall be waived for transferring or selling uranium by the Secretary if the uranium has been identified in the updated long-term Federal excess uranium inventory management plan under subsection (c)(1)."; and

(6) in subsection (g) (as redesignated by paragraph (1)), in the matter preceding paragraph (1), by striking "(d)(2)" and inserting "(f)(3), but subject to subsection (f)(2)".

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A BILL

To modernize the regulation of nuclear energy.

Reported with an amendment May 25, 2017