

of America

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No. 117

## House of Representatives

The House met at noon and was called to order by the Speaker pro tempore (Mr. Poe of Texas).

#### DESIGNATION OF THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore laid before the House the following communication from the Speaker:

July 30, 2011.

I hereby appoint the Honorable TED POE to act as Speaker pro tempore on this day. JOHN BOEHNER,

Speaker of the House of Representatives.

#### PRAYER

The Chaplain, the Reverend Patrick J. Conroy, offered the following prayer:

Dear God, we give You thanks for giving us another day. We ask Your special blessing upon the Members of this people's House. As so many Americans have communicated to them this past week, there is great concern for our future.

Give all Members wisdom, patience, discernment, and courage to use the information they have, the broader understanding of the national concerns, and the responsibility they have been given to lead this Nation into a balanced and secure future.

Grant a double portion of a great profit's spirit. Bless them, O God, and be with them and with us all this day and every day to come. May all that is done be for Your greater honor and glory.

Amen.

#### THE JOURNAL

The SPEAKER pro tempore. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

Mr. CONNOLLY of Virginia. Mr. Speaker, pursuant to clause 1, rule I, I demand a vote on agreeing to the Speaker's approval of the Journal.

The SPEAKER pro tempore. The question is on the Speaker's approval of the Journal.

The question was taken; and the Speaker pro tempore announced that the ayes appeared to have it.

Mr. CONNOLLY. Mr. Speaker, on that I demand the year and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8, rule XX, further proceedings on this question will be postponed.

#### PLEDGE OF ALLEGIANCE

The SPEAKER pro tempore. Will the gentleman from Minnesota (Mr. PAUL-SEN) come forward and lead the House in the Pledge of Allegiance.

Mr. PAULSEN led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The Chair will entertain up to 15 requests for 1-minute speeches on each side.

#### RANDY'S RUN 5K-REMEMBERING MAJOR VOAS

(Mr. PAULSEN asked and was given permission to address the House for 1 minute and to revise and extend his re-

Mr. PAULSEN. Mr. Speaker, last weekend in Eden Prairie, Minnesota, I had the privilege of attending the second annual Randy's Run, which is a 5K race that is run in Eden Prairie in remembrance of U.S. Air Force Major Randy Voas, who lost his life while serving our country a year and a half ago when his CV-22 Osprey helicopter tragically went down in Afghanistan.

Now his family and friends have found a way to honor his life and sacrifice through an annual event that is now used to raise funds for a college scholarship awarded to students at Eden Prairie High School, where Randy graduated from in 1985.

In addition to this scholarship, Randy's Run seeks to increase awareness of the contributions our men and women in uniform make every day to keep America free.

Major Voas may not be with us, but his spirit does live on in the memories of his friends and family and community and through the scholarships for local high school students who share his values.

#### STANDARD & POOR'S OWN RATING

(Mr. KUCINICH asked and was given permission to address the House for 1 minute.)

Mr. KUCINICH. As Congress struggles to come up with this deal over government debt, we all know that all we have to do is raise the debt ceiling and that the chaos the country is being thrown into is not necessary. Simple: raise the debt ceiling, protect the credit of the U.S., and then debate how to cut our debt afterwards.

We're trapped in a debate where there's another game going on over our heads, and that game involves the rating services, in particular, Standard & Poor's.

Rating agencies help put the U.S. economy in the dumper in 2008. Dodd-Frank was the first effort to hold rating agencies accountable when, in fact, they should have been subject to civil fraud charges as well as revocation of their license at the SEC.

Just a few months after Dodd-Frank passed, Standard & Poor's strikes back

☐ This symbol represents the time of day during the House proceedings, e.g., ☐ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.



with a threat to downgrade U.S. debt, which would cost U.S. taxpayers billions of dollars a year in extra interest payments.

The U.S. is sovereign. Standard & Poor's is not.

When we work to raise the debt ceiling, we should also raise questions about Standard & Poor's. Maybe it's time to downgrade Standard & Poor's to junk status.

## HAILING THE HEROISM OF DEAN AND DIANE PETITPREN

(Mrs. MILLER of Michigan asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Mrs. MILLER of Michigan. Mr. Speaker, I'm going to tell a story that just happened this past week, which I think is just a vivid display of the human spirit and heroism as well.

There is a fellow named Michael Trapp who had a very lucky week. He was flying his Cessna airplane from his home in New York over to Wisconsin and unfortunately had engine problems. The air traffic control tower lost contact with him, and he crashed his airplane in Lake Huron.

I represent a district in Michigan. If you think of a mitten, this fellow fortunately crashed his airplane right off the tip of the thumb here. The Coast Guard was having a full search and rescue. The Marine Division was out looking for him. A day went by. A night went by. They couldn't find this fellow. Some very good friends of mine, Dean and Diane Petitpren, were out boating in their boat, and Diane Petitpren sees a fellow waving his sock in the middle of Lake Huron, and they saved that man's life.

I just think with everything happening in Washington here this week, it's good for us to take a moment and think about the human spirit and the people that have charitable and caring hearts.

## REBUILDING THE AMERICAN DREAM

(Mr. CICILLINE asked and was given permission to address the House for 1 minute.)

Mr. CICILLINE. A lot of commentators have been talking about the debt ceiling, the market, the jobs numbers. What we should be talking about is people, families facing tough decisions looking for help from a Congress that doesn't seem interested.

Americans are tired of watching Wall Street speculators, CEOs, and big corporations call all the shots. Working people need a Congress that understands today's tough economic reality and focuses on making their lives better. Unfortunately, because of politics in Washington and extreme ideology, that's not happening.

My Republican colleagues have been very public about their intention to take apart Medicare and Medicaid to pay for yet another tax cut for the millionaires and billionaires and to preserve subsidies for Big Oil companies. They've decided our current economy is the fault of the American people, and now they're going to empty middle class pockets to pay for it.

The talk in Washington right now is driven by ideology that really has nothing to do with cost savings or preserving the American Dream. What it's really about is who suffers and wins when Congress decides that ideology is more important than job creation and that Social Security and Medicare aren't worth paying for any more.

It's time we reward people for what they contribute, not for what they can get away with taking.

It's time we expand opportunity and protect the middle class.

It's time to focus on the real crisis in America—the jobs crisis.

## CUT, CAP, AND BALANCE IS THE BEST FOR THE NATION

(Mr. WILSON of South Carolina asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. WILSON of South Carolina. Mr. Speaker, led by the positive leadership of Speaker John Boehner, House Republicans passed the best bipartisan solution to the debt ceiling last week, the Cut, Cap, and Balance Act of 2011.

Liberals in the Senate chose to hide and had a tabling vote to cowardly avoid a recorded vote on the issue. I urge liberals to join conservatives and vote for a solution which creates jobs and stop the President who is stuck on tax increases destroying jobs.

The President does not have a plan. He even admits he's bluffing. Sadly, this was further revealed yesterday when the gross domestic product was reported to be stagnant.

Additionally, the front page headline today of The Washington Post proclaims, "Economic growth at near standstill."

The President should change course and work for bipartisan proposals to create jobs and preserve the Nation's credit rating.

In conclusion, God bless our troops, and we will never forget September the 11th in the global war on terrorism.

#### □ 1210

## ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Members are advised to refrain from making derogatory comments about the Senate.

## STOP FRAGGING THE AMERICAN ECONOMY

(Ms. SCHAKOWSKY asked and was given permission to address the House for 1 minute.)

Ms. SCHAKOWSKY. There is absolutely no excuse for this reckless, un-

patriotic behavior on the part of the Republicans. The looming default crisis could be resolved in 5 minutes by simply raising the debt ceiling, as was done 7 times under Bush and 18 times under Ronald Reagan. This is the exact opposite of fiscal responsibility. The Republicans, led by their Tea Party radicals, are determined to cripple government and destroy Medicare, Medicaid, and Social Security while leaving untouched a hair on the head of millionaires and billionaires or corporations that pay zero in taxes.

I say to the Republicans, stop it. Seniors call sobbing about their Social Security checks. Our soldiers in Afghanistan repeatedly asked Admiral Mullen yesterday, Will we get paid? Will our families get our checks? Shame on the Republicans for making that happen. In battle, when you accidentally shoot your own, it's called "friendly fire." When you deliberately shoot your own, it's called "fragging." Republicans, stop fragging the American economy and the American people.

## LET AMERICANS OWN SOME OF

(Mr. POE of Texas asked and was given permission to address the House for 1 minute.)

Mr. POE of Texas. In this time of money crisis, we talk about the fact that we need revenue. Congress seems to be addicted to taxation as a form of revenue. But there's another way to raise revenue. Did you know, Mr. Speaker, that 27 percent of the land owned in the United States is owned by Uncle Sam? Fifty-two percent of it in the West is owned by Uncle Sam. How much is that? That's the size of all of Western Europe. So maybe we ought to think about Uncle Sam selling some of that land to Americans, not the National Parks, not the wetlands, these sensitive areas, but that land owned by the Bureau of Land Management that is not in use now. And then we sell that land, some of it, and then it will be revenue-producing because the people who buy it will pay taxes. Local taxes go to schools and help those schools. Something to think about. In this time of raising revenue, maybe Uncle Sam could do without 27 percent of all of the land in America. Let Americans own part of America, not just the Federal Government.

And that's just the way it is.

## LISTEN TO THE AMERICAN PEOPLE

(Mr. CONNOLLY of Virginia asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. CONNOLLY of Virginia. Mr. Speaker, as the debate on avoiding a devastating default has progressed over the last several months, we've heard from many House Republicans that "compromise" is a dirty word. But the voices we should be listening to are

those of the American people. What they've said has been loud and clear. According to the NBC/Wall Street Journal poll, 53 percent of Independents and Republicans want Republican leaders to compromise. According to the ABC/Washington Post poll, 77 percent of all Americans think the Republican leadership has not been willing to compromise. According to the Quinnipiac University poll, 67 percent of Americans believe the debt ceiling compromise should be a balance between spending cuts and revenue—ves. revenue. According to the Gallup Poll, 57 percent of Republicans want a compromise plan—that's Republicans. And according to the CBS News poll, 78 percent of Republicans would rather have an agreement that they don't fully support than allow the country to default.

Mr. Speaker, it's long past time we started listening to the American people and reach a compromise to avoid a national default.

#### COME TOGETHER

(Mr. McCOTTER asked and was given permission to address the House for 1 minute and to revise and extend his remarks)

Mr. McCOTTER. Mr. Speaker, the administration and the Democratic Senate, in their posturing, show what America knows: We are being neither led nor governed. Yet in their policy irresponsibility, they remain united in their party unity.

On the right, take note: It is as unwarranted and injurious for a Republican to call a Tea Partier a hobbit as it is for a Tea Partier to call a Republican a RINO. We cannot unite America if we divide the movement. Consequently, the time has come for the Tea Party to grow up and the Republican Party to wake up and come together to serve and save this great Nation.

#### ROB PAUL TO PAY PETER

(Mr. DEFAZIO asked and was given permission to address the House for 1 minute.)

Mr. DEFAZIO. The Washington Post: The United States is a lot like a rich businessman who owns two homes, a yacht, millions of dollars in stock, but is in debt because he took out a big loan to buy a private plane.

So here we are. To protect tax cuts for millionaires and billionaires, "the job creators," \$4 trillion over the last 10 years, loopholes for corporate jets, for private jets, for the oil companies, hedge fund billionaires, to continue tax cuts that haven't created a single job, we're going to cut real investment that would create jobs. We're going to reduce investment in transportation infrastructure 35 percent. That's a million jobs. Gone. Last week, you cut off the FAA, 90,000 private-sector jobs and 4,000 government employees. You don't care about the government employees, but what about those private-sector

jobs? A lot of them are small businesses. Small businesses—I thought you liked small businesses?

So we're not only going to cut there, but we're going to cut student loans, we're going to cut school nutrition, unemployment insurance, Social Security, and Medicare all so the billionaires can keep cruising at 40,000 feet in their private tax-subsidized jets, above the turbulence. The view looks good from up there, and maybe you'll get a ride

#### THE WORLD WAITS

(Mr. SHIMKUS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SHIMKUS. Mr. Speaker, I taught high school government and history for 4 years. For a bill to become a law, it must pass both Chambers, and then it must be signed by the President. The House has now passed two bills which raise the debt ceiling, cut spending, and address a balanced budget amendment to the Constitution. This historical reform for the first time ties a debt increase to a cut in spending.

It is long past time for the Senate to pass something. Their negligence threatens the fiscal health of this Nation. Once they do, we can conference the bills, which is where compromises are then resolved. Or we can pick up their bill. But until then, the world waits.

#### COMPROMISE FOR A SOLUTION

(Mr. BLUMENAUER asked and was given permission to address the House for 1 minute.)

Mr. BLUMENAUER. Mr. Speaker, last night we heard the Speaker of the House. JOHN BOEHNER, talk about how he stuck his neck out and offered new revenues. Well, if so, then instead of chasing the most extreme few Tea Party members of his caucus to craft an even more unrealistic proposal, why doesn't he work with 193 Democrats to lead Congress to the balanced approach that Americans want? New revenue would allow for basic tax reforms, closing expensive unjustified loopholes and making the tax code more fair and simple. We could then cooperate on sensible reductions in long-term spending where there is already bipartisan agreement for agricultural reform, defense, and health care. If JOHN BOEHNER was Speaker of the House instead of speaker of the Tea Party, we could start down the path of fiscal stability and end this artificial crisis.

#### HELP RESOLVE THE DEBT CRISIS

(Mr. JOHNSON of Ohio asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. JOHNSON of Ohio. Mr. Speaker, for far too long now, previous Con-

gresses have treated increases to America's debt ceiling as temporary problems to be dealt with later on. Well, it's now later on, and we have to deal with this very serious challenge to America's fiscal health. House Republicans have now passed two bills that would end the debt limit crisis while cutting trillions from the deficit.

Today the House will vote down the Reid proposal. The Reid proposal is full of budget gimmicks that the American people are, quite frankly, fed up with. Not only is the Reid plan dead on arrival in the House, but it appears to be dead on departure from the Senate. I urge all of my colleagues to vote against the Reid plan today because it's time for every Member of Congress to join House Republicans in producing not a deal but a solution to this debt crisis, one that makes real spending cuts, one that establishes real spending controls, one that forces the Federal Government to live within its means. and one that doesn't raise taxes on American families and job creators.

#### □ 1220

#### DEFAULT CRISIS

(Mr. TONKO asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. TONKO. Mr. Speaker, I rise today to talk about the default crisis, and unfortunately we are still talking about giving America the green light to pay her bills, because the plan this body passed just last night has since failed in the Senate.

Here we are again, my friends. Here we are again wasting another day as the deadline looms even closer. And while the plan passed in this body last night might have been good politics, it's not good government. My constituents are tired of it, I'm tired of it, and, actually, anyone who watched the nightly news for the last 6 months is tired of it.

Washington loves to kick the can down the road. That's how we got here in the first place. This is our moment, but will we seize it? We need a plan, not another Republican manifesto. And there are better plans out there, plans that would create jobs, because the biggest crisis America faces right now is a jobs crisis, plans that will protect Medicare and Social Security and Medicaid, and plans that rely on a fair approach between spending cuts and asking the most fortunate Americans to pay their fair share.

Mr. Speaker, we must compromise and pass that plan. The American people and their economy are counting on

#### REAL SOLUTIONS TO THIS DEBT AND SPENDING CRISIS

(Mr. SCALISE asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. SCALISE. Mr. Speaker, after yesterday's action here on the House floor, we have sent not one, but two real solutions to this debt and spending crisis over to the Senate.

The Senate has yet to take action on anything. The President refuses to even submit a plan to solve this problem. All we hear from the President are these divisive class warfare speeches. A speech is not a solution to the problem, especially when you hear of all this foolishness about corporate jet owners and millionaires and billionaires. If the President got his way, if the President confiscated every dollar from corporate jet owners and millionaires and billionaires, he himself knows that wouldn't solve the problem.

And yet what you have is a spending problem in Washington. You don't solve a spending problem by sending even more spending to Washington so that they can blow even more money. What we actually need to do is not a balanced approach, we need a balanced budget amendment to our Constitution, so that you can finally invoke accountability in Washington to solve the spending problem.

Job-killing taxes, more tax increases that only gives Washington more money to spend. Instead of facing the problem, we have got to stop ignoring the problem. The President needs to get his head out of the sand and address the real spending crisis in Washington.

#### DEBT LIMIT

(Mr. HIMES asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. HIMES. Mr. Speaker, last night the Republican majority in this House, without the support of a single Democrat, did something very dangerous—and I am not talking about the pernicious cuts that would damage the least fortunate in our society. I am not talking about an ill-conceived balanced budget amendment that would surely result in our default. We should debate those things, and people of good will disagree how we do them.

I am talking about the provision of that bill that will bring us back in 6 months to have this discussion again while Americans lose billions of dollars in their retirement accounts, while businesses and our markets face uncertainty. We will do this in 6 more months because of the Republicans.

Now I am a House Democrat. Don't listen to me on this. Listen to the Wall Street Journal editorial page. That Murdochian mouthpiece of malicious malarkey wrote, "Republicans are not looking like adults to whom voters can entrust the government."

Mr. Speaker, according to the Wall Street Journal editorial page, that's just the way it is.

#### AVOID GOVERNMENT DEFAULT

(Mr. CLARKE of Michigan asked and was given permission to address the

House for 1 minute and to revise and extend his remarks.)

Mr. CLARKE of Michigan. Mr. Speaker, I am here today to offer this House a plan on how Republicans and Democrats can come together, avoid a government default, and do it in a way that really helps the American people. Let's cut the true debt that's crushing Americans today—and it's not the Federal debt.

Americans are underwater on their mortgages, burdened by student loans, maxed out on credit cards. If we help Americans cut their own personal debt, this will free up money where people can responsibly buy things. Businesses will have to hire more people. That's how you create more jobs—by helping Americans become debt-free.

#### LIFT THE DEBT CEILING

(Ms. JACKSON LEE of Texas asked and was given permission to address the House for 1 minute.)

Ms. JACKSON LEE of Texas. Mr. Speaker, this morning we join together to express our commitment to one Nation. Unfortunately, we are in a collapse and a crisis because we are, as my good friend from Michigan said, drawn and strangled by those in the Tea Party who believe that America belongs to only one group.

Well, I stand here today to say that we must not take the Tea Party's words that say "do not surrender." That is a selfish position. You do not play surrender games when you work on behalf of the American people. You wonder why the economy is slow? Because it is strangled by inertia and lack of action in raising the debt ceiling. Let's join together in a bipartisan way to lift the debt ceiling. If not, the President has constitutional authority to lift the debt ceiling and get Members to move forward and on helping this country protect the 401(k)s. Social Security, Medicare, and Medicaid of the American people.

Mr. Speaker, we are one Nation, not the Tea Party nation. We should represent the people of the United States in creating jobs, we can move the economy, and we can show the world that America is run by adults and we stand for the American people.

I believe I stand for one Nation and to represent all of the people.

#### LIFE IMITATES ART

(Mr. COHEN asked and was given permission to address the House for 1 minute.)

Mr. COHEN. Mr. Speaker, sometimes art imitates life. Sometimes life imitates art. I think today life is imitating art.

I often reflect on motion pictures and learn from them. When I came up here, it was "Mr. Smith Goes to Washington."

But currently, watching this, I have been thinking about "Blazing Saddles." Remember Mel Brooks and Richard Pryor, they did a movie. They had a city called Rock Ridge, an all-white city, lawless, problems. The governor appointed a handsome, sharp, young, black man to be the sheriff, the first black sheriff ever in Rock Ridge.

He went there and he wanted the townsfolk to help him prepare to beat off the thugs and have a better city. They didn't want to join him. He said, "You'd do it for Randolph Scott." They would have done it for Randolph Scott, and realizing that, they helped Cleavon Little, the sheriff.

The Republicans, well, they'd do it for George Bush, and they did it for George Bush a lot. Mr. Speaker, life imitates art.

#### LET'S GET BACK TO WORK

(Mr. HIGGINS asked and was given permission to address the House for 1 minute.)

Mr. HIGGINS. Mr. Speaker, on August 3 the United States will have \$306 billion in obligations and \$173 billion to address those obligations. At that moment, if the debt ceiling is not raised, our Nation for the first time in its history will default on its obligations.

The cost of borrowing for small business, home mortgages, student and auto loans will all increase. This will hit hard every American and could push this economy into another recession. The American people want a serious and balanced approach to avoid disaster and deal with our Nation's debt problem. They want Congress to work in a bipartisan way to create jobs and new business investment.

The House Republicans' short-term bill does nothing to create economic certainty necessary for sustained economic growth. Instead, it will keep the threat of default alive for months as a continuing drag on this economy. We need a real long-term bill to provide economic stability and certainty. We need a balanced bill that protects Social Security and Medicare, and we need a bipartisan bill we can pass quickly to prevent default.

#### □ 1230

## THE BALL IS IN THE SENATE'S COURT

(Mr. WOODALL asked and was given permission to address the House for 1 minute.)

Mr. WOODALL. Mr. Speaker, I'm grateful. I hustled over here this morning because I heard there was a question about what kind of options have we provided for the United States Senate and what can we do to get America out of this crisis, and I know the answer.

We've got lots of choices on their desk, Mr. Speaker, and if you talk to them, I hope you'll recommend these. Just look on the desk in front of them; they've got three good choices. You want a long-term solution to this challenge? Ten years. Look at the House

budget plan we sent to the Senate in April—10 years we can solve this crisis, 10 years out into the future, cut \$6 trillion out of the budget, put America on a track towards fiscal responsibility.

Is 10 years too long? Mr. Speaker, last week we passed Cut, Cap, and Balance, an 18-month solution to this problem, 18-month solution, cuts spending, caps spending, balances the budget.

Is 2 years too long? Look at what we sent over last night, Mr. Speaker, 6 months. Six months. It also cuts; it also caps; it also balances. A 6-month extension on the debt ceiling.

Mr. Speaker, when you talk to the Senate, please tell them: 6 months, 2 years, 10 years. The House has acted on all of those. They sit in the Senate awaiting on action.

#### BALANCED BUDGET AMENDMENT

(Ms. HANABUSA asked and was given permission to address the House for 1 minute.)

Ms. HANABUSA. Mr. Speaker, at what price your vote last night? People have the right to know.

I can tell you what it wasn't for. It wasn't for our seniors. It wasn't to protect their Medicare. And it wasn't to protect those who need help the most, those on Medicaid.

So I ask you again, at what price?

You've heard speeches today about cut, cap, and balance, and we all know that amendment that came in at the 11th hour was on the balanced budget amendment.

So what is this balanced budget amendment that you have put so much faith in? It is not what the people think it is. Mr. Speaker, I believe you have an obligation to tell people that budget amendment balanced doesn't mean you simply can spend only what you take in. It means you might be able to spend what you take in unless three-fifths of us say you can spend more. That's not what the people think it is.

You've got to stop this facade. As we say in Hawaii: Stop the "shibai," Mr. Speaker. Tell people what they want to know. Tell them at what price you are holding this all up.

#### PROTECT SENIORS

(Mr. TOWNS asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. TOWNS. Mr. Speaker, I received a call yesterday from a senior citizen in my district that disturbed me greatly. It tore at my heart to hear the fear in her voice as she begged me to do all that I can to protect senior citizens. and I assured her that I would. She went on to say how hard she worked during her life. She kept her part of the bargain, and now she expects her government to do the same.

It really bothers me to hear some people suggest that poor Americans and senior citizens who get checks from the government are freeloaders. Everybody in Congress gets a check from the government. How can they consider themselves as being different?

We need to stop, regroup, and think about what we are doing. We need to think about all those people who have played by the rules, and now we want to change the rules in the middle of the game. Mr. Speaker, that is wrong.

#### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess subject to the call of the Chair.

Accordingly (at 12 o'clock and 33 minutes p.m.), the House stood in recess subject to the call of the Chair.

#### □ 1300

#### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. Poe of Texas) at 1 p.m.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will resume on questions previously postponed.

Votes will be taken in the following

Motions to suspend the rules and pass H.R. 1975 and H.R. 1843, if ordered; and approval of the Journal.

The first electronic vote will be conducted as a 15-minute vote. Remaining electronic votes will be conducted as 5minute votes.

#### FIRST LIEUTENANT OLIVER GOODALL POST OFFICE BUILDING

The SPEAKER pro tempore. The unfinished business is the question on suspending the rules and passing the bill (H.R. 1975) to designate the facility of the United States Postal Service located at 281 East Colorado Boulevard in Pasadena, California, as the "First Lieutenant Oliver Goodall Post Office Building"

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Oklahoma (Mr. LANKFORD) that the House suspend the rules and pass the bill.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. HARPER. Mr. Speaker, on that I demand the yeas and navs.

The yeas and nays were ordered.

The vote was taken by electronic device, and there were—yeas 416, nays 0, not voting 16, as follows:

#### [Roll No. 679]

YEAS-416Adams Dent DesJarlais Aderholt Akin Deutch Diaz-Balart Alexander Altmire Dicks Dingell Amash Andrews Doggett Austria Dold Donnelly (IN) Bachmann Doyle Baldwin Dreier Barletta Duffy Barrow Duncan (SC) Bartlett Duncan (TN) Barton (TX) Edwards Bass (CA) Ellison Bass (NH) Ellmers Becerra. Emerson Benishek Engel Berg Eshoo Farenthold Berkley Berman Farr Biggert Fattah Bilbray Filner Bilirakis Fincher Bishop (GA) Fitzpatrick Bishop (NY) Flake Bishop (UT) Fleischmann Fleming Black Blackburn Flores Blumenauer Forbes Bonner Fortenberry Bono Mack Foxx Frank (MA) Boren Boswell Franks (AZ) Boustany Frelinghuysen Brady (PA) Fudge Garamendi Brady (TX) Braley (IA) Gardner Broun (GA) Garrett Brown (FL) Gerlach Gibbs Buchanan Bucshon Gibson Gingrey (GA) Buerkle E. Burgess Gohmert Burton (IN) Gonzalez Goodlatte Butterfield Calvert Gosar Camp Gowdy Campbell Granger Graves (GA) Canseco Cantor Graves (MO) Capito Green, Al Capps Green, Gene Capuano Griffin (AR) Cardoza Griffith (VA) Carnahan Grimm Carnev Guinta. Carson (IN) Guthrie Gutierrez Carter Cassidy Hahn Castor (FL) Hall Chabot Hanabusa Chaffetz Hanna Chandler Harper Cicilline Harris Clarke (MI) Hartzler Clarke (NY) Hastings (FL) Cleaver Hastings (WA) Clyburn Havworth Coble Heck Coffman (CO) Heinrich Cohen Hensarling Herger Conaway Higgins Connolly (VA) Himes Convers Hinojosa Cooper Hirono Hochul Costa Costello Holden Courtney Holt Honda Cravaack Crawford Hoyer Huelskamp Crenshaw Huizenga (MI) Critz Crowley Hultgren Cuellar Hunter Culberson Inslee Cummings Davis (CA) Israel Davis (IL) Issa Olson Davis (KY) Jackson (IL) Owens DeFazio Jackson Lee Palazzo (TX) DeGette Pallone DeLauro Jenkins Pascrell

Johnson (GA)

Denham

Pastor (AZ)

Johnson (IL) Johnson (OH) Johnson, E. B. Johnson, Sam Jones Jordan Kaptur Keating Kellv Kildee Kind King (IA) King (NY) Kingston Kinzinger (IL) Kissell Kline Kucinich Labrador Lamborn Lance Landry Langevin Lankford Larsen (WA) Larson (CT) Latham LaTourette Latta Lee (CA) Levin Lewis (CA) Lewis (GA) Lipinski LoBiondo Loebsack Long Lowey Lucas Luetkemever Luián Lummis Lungren, Daniel Lynch Mack Manzullo Marchant Marino Markey Matheson Matsui McCarthy (CA) McCarthy (NY) McCaul McClintock McCollum McCotter McDermott McGovern McHenry McIntyre McKeon McKinley McMorris Rodgers McNernev Meehan Meeks Mica Michaud Miller (FL) Miller (MI) Miller (NC) Miller, Gary Miller, George Moore Moran Mulvaney Murphy (CT) Murphy (PA) Myrick Nadler Napolitano Neal Neugebauer Noem Nugent Nunes Nunnelee

Paul Royce Terry Paulsen Runyan Thompson (CA) Payne Ruppersberger Thompson (MS) Pearce Rush Thompson (PA) Ryan (OH) Pelosi Thornberry Ryan (WI) Pence Tiberi Perlmutter Sánchez, Linda Tierney Peters Tipton Peterson Sanchez, Loretta Tonko Petri Sarbanes Towns Pingree (ME) Scalise Tsongas Pitts Schakowsky Turner Platts Schiff Upton Schilling Poe (TX) Van Hollen Polis Schmidt Velázquez Pompeo Schock Posey Price (GA) Schrader Visclosky Schwartz Walberg Walden Price (NC) Schweikert Scott (SC) Walsh (IL) Quigley Scott (VA) Walz (MN) Rahall Scott, Austin Wasserman Scott, David Rangel Schultz Rehberg Sensenbrenner Waters Reichert Serrano Watt Sessions Renacci Waxman Reves Sewell Webster Ribble Sherman Welch Richardson Shimkus West Richmond Shuler Westmoreland Rigell Shuster Whitfield Rivera Simpson Wilson (FL) Roby Sires Wilson (SC) Roe (TN) Slaughter Wittman Rogers (KY) Smith (NE) Wolf Smith (NJ) Rogers (MI) Womack Rohrabacher Smith (TX) Woodall Rokita Smith (WA) Southerland Woolsey Roonev Ros-Lehtinen Stark Wu Yarmuth Roskam Stearns Ross (AR) Stivers Yoder Young (AK) Stutzman Rothman (NJ) Sullivan Young (FL) Young (IN) Roybal-Allard Sutton

#### NOT VOTING-16

Ackerman Giffords Olver Baca Grijalva Reed Brooks Herrera Beutler Rogers (AL) Hinchey Chu Speier Lofgren, Zoe Gallegly Maloney

#### $\Box$ 1327

Messrs. HURT, WALSH of Illinois, and WOODALL changed their vote from "nay" to "yea."

So (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

Stated for:

Ms. HERRERA BEUTLER. Mr. Speaker, on rollcall No. 679, I was unavoidably detained. Had I been present, I would have voted "yea."

#### JOHN PANGELINAN GERBER POST OFFICE BUILDING

The SPEAKER pro tempore. The unfinished business is the question on suspending the rules and passing the bill (H.R. 1843) to designate the facility of the United States Postal Service located at 489 Army Drive in Barrigada, Guam, as the "John Pangelinan Gerber Post Office Building'

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Oklahoma (Mr. LANKFORD) that the House suspend the rules and pass the bill.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. CONAWAY. Mr. Speaker, on that I demand the year and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—yeas 414, nays 3, not voting 15, as follows:

#### [Roll No. 680]

#### YEAS-414

Culberson Adams Hochul Aderholt Cummings Holden Akin Davis (CA) Holt Alexander Honda Davis (IL) Altmire Davis (KY) Hover Andrews DeFazio Huelskamp Austria DeGette Huizenga (MI) Bachmann DeLauro Hultgren Bachus Denham Hunter Baldwin Dent Hurt Deutch Barletta Inslee Diaz-Balart Barrow Israel Dicks Dingell Bartlett Issa Barton (TX) Jackson (IL) Bass (CA) Doggett Jackson Lee Bass (NH) Dold (TX)Donnelly (IN) Jenkins Becerra Benishek Johnson (GA) Dovle Berg Berkley Dreier Johnson (IL) Johnson (OH) Duffy Duncan (SC) Johnson, E. B. Berman Biggert Duncan (TN) Johnson, Sam Bilbray Edwards Jones Ellison Bilirakis Jordan Bishop (GA) Ellmers Kaptur Bishop (NY) Emerson Keating Bishop (UT) Engel Kelly Black Eshoo Kildee Farenthold Blackburn Kind King (IA) Blumenauer Farr Bonner Fattah King (NY) Bono Mack Kingston Filner Kinzinger (IL) Boren Fincher Boswell 8 | Fitzpatrick Kissell Boustany Flake Kline Brady (PA) Fleischmann Kucinich Brady (TX) Flores Labrador Lamborn Braley (IA) Forbes Broun (GA) Fortenberry Lance Brown (FL) Foxx Landry Frank (MA) Langevin Buchanan Bucshon Franks (AZ) Lankford Frelinghuysen Larsen (WA) Buerkle Burgess Fudge Larson (CT) Burton (IN) Garamendi Latham Butterfield LaTourette Gardner Latta Lee (CA) Calvert Garrett Camp Gerlach Campbell Gibbs Levin Lewis (CA) Canseco Gibson Gingrev (GA) Cantor Lewis (GA) Capito Gohmert Lipinski Capps Gonzalez LoBiondo Capuano Goodlatte Loebsack Cardoza GosarLong Carnahan Gowdy Lowey Carnev Granger Lucas Carson (IN) Luetkemeyer Graves (GA) Carter Graves (MO) Luján Cassidy Green, Al Lummis Castor (FL) Green, Gene Lungren, Daniel Chabot Griffin (AR) E. Chaffetz Griffith (VA) Lvnch Chandler Grimm Mack Manzullo Cicilline Guinta Clarke (MI) Guthrie Marchant Clarke (NY) Gutierrez Marino Cleaver Hahn Markey Matheson Clyburn Hall Hanabusa Coble Matsui McCarthy (CA) Coffman (CO) Hanna Cohen McCarthy (NY) Harper Cole Harris McCaul Conaway McClintock Hartzler Hastings (FL) Connolly (VA) McCollum Conyers Hastings (WA) McCotter McDermott Cooper Hayworth Costa Heck McGovern McHenry Costello Heinrich Courtney Hensarling McIntyre Cravaack Herger McKeon Crawford Herrera Beutler McKinley McMorris Crenshaw Higgins Rodgers Critz Himes McNerney Crowlev Hinojosa. Cuellar Hirono Meehan

Smith (NJ) Renacci Smith (TX) Mica Reves Michaud Richardson Smith (WA) Miller (FL) Richmond Southerland Miller (MI) Rigell Stark Miller (NC) Rivera. Stearns Miller, Gary Roby Stivers Roe (TN) Miller, George Stutzman Moore Rogers (AL) Sullivan Rogers (KY) Moran Sutton Mulvaney Rogers (MI) Terry Murphy (CT) Rohrabacher Thompson (CA) Murphy (PA) Rokita Thompson (MS) Rooney Thompson (PA) Nadler Ros-Lehtinen Thornberry Napolitano Ross (AR) Tiberi Neal Ross (FL) Tierney Neugebauer Rothman (NJ) Tipton Roybal-Allard Noem Tonko Nugent Rovce Towns Nunes Runvan Tsongas Nunnelee Ruppersberger Turner Olson Upton Rvan (OH) Olver Van Hollen Owens Ryan (WI) Velázquez Palazzo Sánchez, Linda Visclosky Pallone T. Walberg Sanchez, Loretta Pascrell Walden Pastor (AZ) Sarbanes Walsh (II.) Paul Scalise Walz (MN) Paulsen Schakowsky Wasserman Payne Schiff Schultz Schilling Pearce Waters Pelosi Schmidt Watt Pence Schock Schrader Waxman Perlmutter Webster Peters Schwartz Welch Peterson Schweikert Petri Scott (SC) West Westmoreland Pingree (ME) Scott (VA) Whitfield Pitts Scott Austin Platts Wilson (FL) Scott, David Sensenbrenner Wilson (SC) Poe (TX) Wittman Polis Serrano Wolf Sessions Pompeo Posey Price (GA) Sewell Womack Woodall Sherman Price (NC) Shimkus Woolsey Quayle Shuler Wu Yarmuth Quigley Shuster Yoder Rahall Simpson Young (AK) Rangel Sires Slaughter Young (FL) Rehberg Reichert Young (IN) NAYS-3

Des Jarlais Ribble

#### NOT VOTING-

Amash

Ackerman Fleming Lofgren, Zoe Baca Gallegly Malonev Brooks Giffords Reed Chu Grijalya Roskam Clay Hinchev Speier

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE The SPEAKER pro tempore (during the vote). Two minutes remain in this vote.

#### $\sqcap 1333$

So (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

#### THE JOURNAL

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the unfinished business is the question on agreeing to the Speaker's approval of the Journal, on which the yeas and nays were ordered.

The question is on the Speaker's approval of the Journal.

This is a 5-minute vote.

The vote was taken by electronic device, and there were-yeas 298, nays 113, answered "present" 2, not voting 19, as follows:

#### [Roll No. 6811

YEAS-298 Aderholt Miller (MI) Franks (AZ) Miller (NC) Akin Frelinghuysen Alexander Garamendi Miller, Gary Andrews Gingrev (GA) Moran Bachmann Gonzalez Mulvaney Murphy (CT) Bachus Goodlatte Murphy (PA) Barletta Gosar Gowdy Barrow Myrick Bartlett Granger Nadler Neugebauer Barton (TX) Graves (GA) Bass (NH) Green, Al Noem Griffin (AR) Becerra. Nunes Benishek Griffith (VA) Nunnelee Berg Berkley Grimm Olson Guinta Owens Berman Guthrie Palazzo Biggert Hahn Pastor (AZ) Bilbray Hall Paul Hanabusa Bilirakis Paulser Harper Hartzler Bishop (GA) Pelosi Black Pence Blackburn Hastings (WA) Perlmutter Blumenauer Hayworth Petri Pingree (ME) Bonner Heinrich Bono Mack Hensarling Boren Boustany Herger Higgins Polis Posey Brady (TX) Price (GA) Himes Braley (IA) Hinojosa. Price (NC) Broun (GA) Hirono Quayle Brown (FL) Hochul Quigley Buchanan Holden Rangel Rehberg Bucshon Holt Burton (IN) Huizenga (MI) Reichert Butterfield Hultgren Ribble Calvert Hunter Richmond Camp Hurt Rigell Campbell Inslee Rivera Roby Roe (TN) Canseco Israel Cantor Issa Rogers (AL) Jenkins Capito Johnson (GA) Rogers (KY) Capps Carnahan Johnson, Sam Rogers (MI) Rohrabacher Carney Jones Jordan Carter Rokita Ros-Lehtinen Cassidy Kaptur Roskam Castor (FL) Kelly Kildee Ross (AR) Chabot Chaffetz King (IA) Ross (FL) Rothman (NJ) Chandler King (NY) Cicilline Kingston Royce Clarke (MI) Kissell Runvan Clarke (NY) Ruppersberger Kline Ryan (WI) Clyburn Labrador Coble Lamborn Sanchez, Loretta Cohen Scalise Landry Cole Langevin Schiff Connolly (VA) Schmidt Lankford Convers Larsen (WA) Schock Cooper Larson (CT) Schrader Crawford LaTourette Schwartz Schweikert Crenshaw Latta Critz Levin Scott (SC) Lewis (CA) Cuellar Scott (VA) Scott, Austin Culberson Lewis (GA) Cummings Lipinski Scott, David Davis (CA) Loebsack Sensenbrenner Davis (IL) Serrano Long DeGette Lucas Sessions DeLauro Luetkemever Sewell Luján Sherman Denham DesJarlais Lummis Shimkus Deutch Shuler Lvnch Diaz-Balart Mack Shuster Dicks Manzullo Simpson Dingell Marchant Sires Smith (NE) Marino McCarthy (CA) Doggett Smith (NJ) Dovle McCarthy (NY) Smith (TX) Dreier Duncan (SC) McCaul Smith (WA) McClintock Southerland Duncan (TN) McCollum Ellison Stark Stutzman Ellmers McHenry Sullivan Emerson McIntyre Thompson (PA) Engel McKeon McMorris Thornberry Farr Fattah Rodgers Tonko Fincher McNerney Towns Flake Fleischmann Meehan Meeks Tsongas Upton Mica Visclosky Fleming Fortenberry Michand Walberg Frank (MA) Miller (FL) Walden

Walsh (IL) Welch Wolf Walz (MN) West Womack Woolsey Wasserman Westmoreland Schultz Whitfield Yarmuth Wilson (FL) Waters Yoder Young (FL) Waxman Wilson (SC) Wittman Webster Young (IN)

#### NAYS-113

Adams GibsonNeal Graves (MO) Altmire Nugent Baldwin Green, Gene Olver Bass (CA) Gutierrez Pallone Bishop (NY) Hanna Pascrell Bishop (UT) Harris Payne Boswell Hastings (FL) Pearce Brady (PA) Heck Peters Herrera Beutler Buerkle Peterson Burgess Honda Platts Capuano Hover Poe (TX) Huelskamp Cardoza Rahall Carson (IN) Jackson (IL) Renacci Cleaver Jackson Lee Reyes Coffman (CO) (TX) Richardson Johnson (IL) Conaway Rooney Costa Johnson (OH) Roybal-Allard Costello Johnson, E. B. Ryan (OH) Courtney Keating Sánchez, Linda Cravaack Kind т Crowley Davis (KY) Kinzinger (IL) Sarbanes Kucinich Schakowsky DeFazio Lance Schilling Dent Latham Slaughter Dold Lee (CA) Stearns Donnelly (IN) LoBiondo Stivers Duffy Lowey Lungren, Daniel Sutton Edwards Thompson (CA) Eshoo Thompson (MS) Farenthold Markey Tiberi Filner Matheson Fitzpatrick Matsui Tierney Tipton Forbes McCotter McDermott Turner Foxx Fudge McGovern Velázquez Gardner McKinley Watt Miller, George Woodall Garrett Wu Gerlach Moore Young (AK) Gibbs Napolitano

#### ANSWERED "PRESENT"-2

Amash Gohmert

#### NOT VOTING-19

Ackerman Austria Baca Brooks Chu Clay Flores	Gallegly Giffords Grijalva Hinchey Lofgren, Zoe Maloney Pompeo	Reed Rush Speier Terry Van Hollen
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ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE The SPEAKER pro tempore (during

the vote). There are 2 minutes remaining in this vote.

#### □ 1340

So the Journal was approved.

The result of the vote was announced as above recorded.

#### BUDGET CONTROL ACT OF 2011

Mr. DREIER. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 2693) to cut spending, maintain existing commitments, and for other purposes, as amended.

The Clerk read the title of the bill. The text of the bill is as follows:

#### H.R. 2693

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

## SECTION 1. SHORT TITLE AND TABLE OF CON-

- (a) SHORT TITLE.—This Act may be cited as the "Budget Control Act of 2011"
- (b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:
- Sec. 1. Short title and table of contents.

#### TITLE I—DISCRETIONARY SPENDING CAPS AND ENFORCEMENT

Sec. 101. Discretionary spending limits. Sec. 102. Senate budget enforcement.

TITLE II—OTHER SPENDING CUTS

Subtitle A—Federal Pell Grant and Student Loan Program Changes

Sec. 211. Federal Pell Grant and student loan program changes.

Subtitle B-Farm Programs

Sec. 221. Definition of payment acres.

TITLE III—JOINT SELECT COMMITTEE ON DEFICIT REDUCTION

Sec. 301. Establishment of Joint Select Committee.

Sec. 302. Expedited consideration of joint committee recommendations.

Sec. 303. Funding.

Sec. 304. Rulemaking.

TITLE IV—DEBT CEILING DISAPPROVAL PROCESS

Sec. 401. Debt ceiling disapproval process.

#### TITLE I—DISCRETIONARY SPENDING CAPS AND ENFORCEMENT

#### SEC. 101. DISCRETIONARY SPENDING LIMITS.

- (a) POINT OF ORDER.—It shall not be in order in the House of Representatives or the Senate to consider any bill, resolution, amendment, motion or conference report that includes any provision that would cause the discretionary spending limits as set forth in this section to be exceeded.
  - (b) LIMITS.
- (1) IN GENERAL.—In this section, the term "discretionary spending limits" has the following meaning subject to adjustments in paragraph (2) and subsection (c):
  - (A) For fiscal year 2012-
- (i) for the security category \$606,000,000,000 in budget authority; and
- (ii) for the nonsecurity \$439,000,000,000 in budget authority.
  - (B) For fiscal year 2013-
- (i) for the security category \$607,000,000,000 in budget authority; and
- for the nonsecurity \$440,000,000,000 in budget authority.
- (C) For fiscal year 2014, for the discretionary category, \$1,068,000,000,000 in budget authority.
- (D) For fiscal year 2015, for the discretionary category, \$1,089,000,000,000 in budget authority.
- (E) For fiscal year 2016, for the discretionary category, \$1,111,000,000,000 in budget authority.
- (F) For fiscal year 2017, for the discretionary category, \$1,134,000,000,000 in budget authority.
- (G) For fiscal year 2018, for the discretionary category, \$1,156,000,000,000 in budget authority.
- (H) For fiscal year 2019, for the discretionary category, \$1,180,000,000,000 in budget authority.
- (I) For fiscal year 2020, for the discretionary category, \$1,203,000,000,000 in budget authority.
- (J) For fiscal year 2021, for the discretionary category, \$1,227,000,000,000 in budget authority.
  - (2) AUTHORIZED ADJUSTMENT TO LIMITS.—
- (A) Adjustments for budget submis-SION.—When the President submits a budget under section 1105 of title 31, United States Code, OMB shall calculate and the budget shall include adjustments to discretionary spending limits (and those limits as cumulatively adjusted) for the budget year and each out year equal to the baseline levels of new budget authority using up-to-date concepts and definitions minus those levels using the concepts and definitions in effect before such changes. Such changes may only be made after consultation with the committees on

Appropriations and the Budget of the House of Representatives and the Senate and that consultation shall include written communication to such committees that affords such committees the opportunity to comment before official action is taken with respect to such changes.

- (B) ADJUSTMENTS FOR CONGRESSIONAL ENFORCEMENT.—For the purposes of Congressional enforcement of the limits in this section, the Chairmen of the Committees on the Budget of the Senate and House of Representatives may adjust the discretionary spending limits in amounts equal to the adjustments made pursuant to subparagraph (A) as contained in the President's budget. Any adjustment made pursuant to this subparagraph shall not constitute a repeal or change to the limits contained in this section.
  - (c) ESTIMATES AND OTHER ADJUSTMENTS.—
  - (1) In general.—
- (A) LIMITS AND SUBALLOCATIONS FOR CONGRESSIONAL ENFORCEMENT.—After the reporting of a bill or joint resolution relating to any matter described in paragraph (2), (3), or (4), or the offering of an amendment thereto or the submission of a conference report thereon—
- (i) for the purposes of enforcement of the discretionary spending limits in the Senate and the House of Representatives, the Chairman of the Committee on the Budget of that House may adjust the discretionary spending limits in this section, the budgetary aggregates in the concurrent resolution on the budget most recently adopted by the Senate and the House of Representatives, and allocations pursuant to section 302(a) of the Congressional Budget Act of 1974, by the amount of new budget authority in that measure for that purpose; and
- (ii) following any adjustment under clause (i), the Committee on Appropriations of that House may report appropriately revised suballocations pursuant to section 302(b) of the Congressional Budget Act of 1974 to carry out this subsection.
- (B) OTHER ADJUSTMENTS.—For the purposes of determining an end of the year sequester pursuant to subsection (f), when OMB submits a sequestration report under subsection (f)(7) for a fiscal year, OMB shall calculate, and the sequestration report and subsequent budgets submitted by the President under section 1105(a) of title 31, United States Code, shall include, adjustments to discretionary spending limits (and those limits as adjusted) for the fiscal year and each succeeding year through 2021 upon the enactment of a bill or resolution relating to any matter described in paragraphs (2), (3), or (4).
  - (C) ESTIMATES.-
- (i) CBO ESTIMATES.—As soon as practicable after Congress completes action on any discretionary appropriation, CBO, after consultation with the Committees on the Budget of the House of Representatives and the Senate, shall provide OMB with an estimate of the amount of discretionary new budget authority for the current year (if any) and the budget year provided by that legislation.
- (ii) OMB ESTIMATES AND EXPLANATION OF DIFFERENCES.—
- (I) IN GENERAL.—Not later than 7 calendar days (excluding Saturdays, Sundays, and legal holidays) after the date of enactment of any discretionary appropriation, OMB shall make publicly available on the day it is issued and, on the following day, shall be printed in the Federal Register a report containing the CBO estimate of that legislation, an OMB estimate of the amount of discretionary new budget authority for the current year (if any) and the budget year provided by that legislation, and an explanation of any difference between the 2 estimates.

- (II) DIFFERENCES.—If during the preparation of the report OMB determines that there is a significant difference between OMB and CBO, OMB shall consult with the Committees on the Budget of the House of Representatives and the Senate regarding that difference and that consultation shall include, to the extent practicable, written communication to those committees that affords such committees the opportunity to comment before the issuance of the report.
- (D) ASSUMPTIONS AND GUIDELINES.—OMB estimates under subparagraph (C) shall be made using current economic and technical assumptions. In its final sequestration report, OMB shall use the OMB estimates transmitted to the Congress under this paragraph. OMB and CBO shall prepare estimates under this paragraph in conformance with scorekeeping guidelines determined after consultation among the House and Senate Committees on the Budget, CBO, and OMB.
- (E) ANNUAL APPROPRIATIONS.—For purposes of this paragraph, amounts provided by annual appropriations shall include any new budget authority for the current year (if any) and the advance appropriations that become available in the budget year from previously enacted legislation.
- (2) OTHER ADJUSTMENTS.—Other adjustments referred to in paragraph (1)(B) are as follows:
- (A) CONTINUING DISABILITY REVIEWS AND SSI REDETERMINATIONS.—
- (i) IN GENERAL.—If a bill or joint resolution is reported making appropriations in a fiscal year of the first amount specified in subclauses (I) through (X) of clause (ii) for that fiscal year for continuing disability reviews and Supplemental Security Income redeterminations under the heading "Limitation on Administrative Expenses" for the Social Security Administration, and provides an additional appropriation for continuing disability reviews and Supplemental Security Income redeterminations for the Social Security Administration, or one or more initiatives that the Office of the Chief Actuary determines would be at least as cost effective as a redetermination of eligibility under the heading "Limitation on Administrative Expenses" for the Social Security Administration of up to an amount further specified in that subclause, then the discretionary spending limits, allocation to the Committees on Appropriations of each House, and aggregates for that fiscal year may be adjusted by the amount in budget authority not to exceed the additional appropriation provided in such legislation for that purpose for that fiscal year.
- (ii) Amounts specified.—The amounts specified are—
- (I) for fiscal year 2012, an appropriation of \$758,000,000, and an additional appropriation of \$237.000.000:
- (II) for fiscal year 2013, an appropriation of \$758,000,000, and an additional appropriation of \$390.000.000:
- (III) for fiscal year 2014, an appropriation of \$778,000,000, and an additional appropriation of \$559,000,000;
- (IV) for fiscal year 2015, an appropriation of \$799,000,000, and an additional appropriation of \$774,000,000:
- (V) for fiscal year 2016, an appropriation of \$822,000,000, and an additional appropriation of \$778,000,000;
- (VI) for fiscal year 2017, an appropriation of \$849,000,000, and an additional appropriation of \$804,000,000;
- (VII) for fiscal year 2018, an appropriation of \$877,000,000, and an additional appropriation of \$831,000,000;
- (VIII) for fiscal year 2019, an appropriation of \$906,000,000, and an additional appropriation of \$860,000,000;

- (IX) for fiscal year 2020, an appropriation of \$935,000,000, and an additional appropriation of \$890,000,000; and
- (X) for fiscal year 2021, an appropriation of \$963,000,000, and an additional appropriation of \$924,000,000.
- (iii) DEFINITIONS.—As used in this subparagraph, the terms "continuing disability reviews" and "Supplemental Security Income redeterminations" mean continuing disability reviews under titles II and XVI of the Social Security Act and redeterminations of eligibility under title XVI of the Social Security Act.
- (iv) REPORT.—The Commissioner of Social Security shall provide annually to the Congress a report on continuing disability reviews and Supplemental Security Income redeterminations which includes—
- (I) the amount spent on continuing disability reviews and Supplemental Security Income redeterminations in the fiscal year covered by the report, and the number of reviews and redeterminations conducted, by category of review or redetermination;
- (II) the results of the continuing disability reviews and Supplemental Security Income redeterminations in terms of cessations of benefits or determinations of continuing eligibility, by program; and
- (III) the estimated savings over they short-, medium-, and long-term to the Oldage, Survivors, and Disability Insurance, Supplemental Security Income, Medicare, and Medicaid programs from continuing disability reviews and Supplemental Security Income redeterminations which result in cessations of benefits and the estimated present value of such savings.
- (B) INTERNAL REVENUE SERVICE TAX ENFORCEMENT.—
- (i) IN GENERAL.—If a bill or joint resolution is reported making appropriations in a fiscal year to the Internal Revenue Service of not less than the first amount specified in subclauses (I) through (X) of clause (ii) for tax activities for that fiscal year, including tax compliance to address the Federal tax gap (taxes owed but not paid), and provides an additional appropriation for tax activities, including tax compliance activities to address the Federal tax gap, of up to an amount further specified in that subclause, then the discretionary spending limits, allocation to the Committees on Appropriations of each House, and aggregates for that fiscal year may be adjusted by the amount in budget authority not to exceed the amount of additional appropriations for tax activities, including tax compliance to address the Federal tax gap provided in such legislation for that fiscal year.
- (ii) AMOUNTS SPECIFIED.—The amounts specified are—
- (I) for fiscal year 2012, an appropriation of \$7,979,000,000, and an additional appropriation of \$2,519,000,000 for tax activities, including tax compliance to address the Federal tax gap;
- (II) for fiscal year 2013, an appropriation of \$7,979,000,000, and an additional appropriation of \$3,132,000,000 for tax activities, including tax compliance to address the Federal tax gap:
- (III) for fiscal year 2014, an appropriation of \$8,204,000,000, and an additional appropriation of \$3,542,000,000 for tax activities, including tax compliance to address the Federal tax gap;
- (IV) for fiscal year 2015, an appropriation of \$8,444,000,000, and an additional appropriation of \$3,975,000,000 for tax activities, including tax compliance to address the Federal tax gap:

(V) for fiscal year 2016, an appropriation of \$8,710,000,000, and an additional appropriation of \$4,486,000,000 for tax activities, including tax compliance to address the Federal tax gap;

(VI) for fiscal year 2017, an appropriation of \$9,012,000,000, and an additional appropriation of \$4,538,000,000 for tax activities, including tax compliance to address the Federal tax gap:

(VII) for fiscal year 2018, an appropriation of \$9,330,000,000, and an additional appropriation of \$4,585,000,000 for tax activities, including tax compliance to address the Federal tax gap:

(VIII) for fiscal year 2019, an appropriation of \$9,667,000,000, and an additional appropriation of \$4,626,000,000 for tax activities, including tax compliance to address the Federal tax gap;

(IX) for fiscal year 2020, an appropriation of \$9,989,000,000, and an additional appropriation of \$4,688,000,000 for tax activities, including tax compliance to address the Federal tax gap; and

(X) for fiscal year 2021, an appropriation of \$10,315,000,000, and an additional appropriation of \$4,754,000,000 for tax activities, including tax compliance to address the Federal tax gap.

(iii) DEFINITION.—As used in this subparagraph, the term "additional appropriation for tax activities, including tax compliance to address the Federal tax gap" means new and continuing investments in expanding and improving the effectiveness and efficiency of the overall tax enforcement and compliance program of the Internal Revenue Service and fully funding operational support activities at the Internal Revenue Service. New and continuing investments include additional resources for implementing new authorities and for conducting additional examinations, audits, and enhanced third party data matching

(iv) APPROPRIATION.—The first amount specified in subclauses (I) through (X) of clause (ii) is the amount under one or more headings in an appropriations Act for the Internal Revenue Service that is specified to pay for the costs of tax activities, including tax compliance to address the Federal tax gap.

(v) ADDITIONAL AMOUNT.—The amounts further specified in subclauses (I) through (X) of clause (ii) are the amounts under one or more headings in an appropriations Act for the Internal Revenue Service for the amount of the additional appropriation for tax activities, including tax compliance to address the Federal tax gap, but such adjustment shall be 0 (zero) unless the appropriations Act under the heading "Operations Support" for the Internal Revenue Service provides that such sums as are necessary shall be available, under the "Operations Support" heading, to fully support tax enforcement and compliance activities.

(C) HEALTH CARE FRAUD AND ABUSE CONTROL —

(i) IN GENERAL.—If a bill or joint resolution is reported making appropriations in a fiscal year of the first amount specified in subclauses (I) through (X) of clause (ii) for program integrity or fraud and abuse activities under the heading "Health Care Fraud and Abuse Control Account" program for the Department of Health and Human Services for that fiscal year, and provides an additional appropriation for program integrity or fraud abuse activities under the heading "Health Care Fraud and Abuse Control Account" program for the Department of Health and Human Services of up to an amount further specified that subclause, then the discretionary spending limits, allocation to the Committees on Appropriations of each House, and aggregates for that year may be adjusted in an amount not to exceed the amount in budget authority provided in such legislation for that purpose for that fiscal year.

- (ii) Amounts specified.—The amounts specified are—  $\,$
- (I) for fiscal year 2012, an appropriation of \$311,000,000, and an additional appropriation of \$270,000,000:
- (II) for fiscal year 2013, an appropriation of \$311,000,000, and an additional appropriation of \$299,000,000;
- (III) for fiscal year 2014, an appropriation of \$326,000,000, and an additional appropriation of \$314,000,000:
- (IV) for fiscal year 2015, an appropriation of \$340,000,000, and an additional appropriation of \$332,000,000:
- (V) for fiscal year 2016, an appropriation of \$356,000,000, and an additional appropriation of \$350,000,000;
- (VI) for fiscal year 2017, an appropriation of \$373,000,000, and an additional appropriation of \$352,000,000:

(VII) for fiscal year 2018, an appropriation of \$391,000,000, and an additional appropriation of \$354,000,000;

(VIII) for fiscal year 2019, an appropriation of \$411,000,000, and an additional appropriation of \$354,000,000;

(IX) for fiscal year 2020, an appropriation of \$430,000,000, and an additional appropriation of \$356,000,000; and

(X) for fiscal year 2021, an appropriation of \$451,000,000, and an additional appropriation of \$356,000,000.

(iii) Definition.—As used in this subparagraph, the term "program integrity or fraud and abuse activities" means those activities authorized by section 1817(k)(3) of the Social Security Act and other related program integrity activities, including administrative costs, in the Medicare Advantage and the Medicare Prescription Drug Programs authorized in title XVIII of the Social Security Act, in section 1893 of the Social Security Act, in Medicaid authorized in title XIX of the Social Security Act, and in the Children's Health Insurance Program ("CHIP") authorized in title XXI of the Social Security Act.

(iv) REPORT.—The report required by section 1817(k)(5) of the Social Security Act for each fiscal year shall include measures of the operational efficiency and impact on fraud, waste, and abuse in the Medicare, Medicaid, and CHIP programs for the funds provided by an adjustment under this subparagraph.

(D) UNEMPLOYMENT INSURANCE IMPROPER PAYMENT REVIEWS.—

(i) IN GENERAL.—If a bill or joint resolution is reported making appropriations in a fiscal year of the first amount specified in subclauses (I) through (X) of clause (ii) for inperson reemployment and eligibility assessments and unemployment insurance improper payment reviews under the heading "State Unemployment Insurance and Employment Service Operations" for the Department of Labor for that fiscal year, and provides an additional appropriation for inperson reemployment and eligibility assessments and unemployment insurance improper payment reviews under the heading "State Unemployment Insurance and Employment Service Operations" for the Department of Labor of up to an amount further specified in that subclause, then the discretionary spending limits, allocation to the Committees on Appropriations of each House, and aggregates for that year may be adjusted by an amount in budget authority not to exceed the additional appropriation provided in such legislation for that purpose for that fiscal year.

(ii) Amounts specified.—The amounts specified are—  $\,$ 

- (I) for fiscal year 2012, an appropriation of \$60,000,000, and an additional appropriation of \$10,000,000:
- (II) for fiscal year 2013, an appropriation of \$60,000,000, and an additional appropriation of \$15,000,000;
- (III) for fiscal year 2014, an appropriation of \$61,000,000, and an additional appropriation of \$19.000,000:
- (IV) for fiscal year 2015, an appropriation of \$61,000,000, and an additional appropriation of \$24,000,000:
- (V) for fiscal year 2016, an appropriation of \$62,000,000, and an additional appropriation of \$28.000.000:
- (VI) for fiscal year 2017, an appropriation of \$63,000,000, and an additional appropriation of \$28,000,000:
- (VII) for fiscal year 2018, an appropriation of \$64,000,000, and an additional appropriation of \$29,000,000;
- (VIII) for fiscal year 2019, an appropriation of \$64,000,000, and an additional appropriation of \$30,000,000:
- (IX) for fiscal year 2020, an appropriation of \$65,000,000, and an additional appropriation of \$31,000,000; and
- (X) for fiscal year 2021, an appropriation of \$66,000,000, and an additional appropriation of \$31,000,000.

(iii) DEFINITIONS.—As used in this subparagraph, the terms "in-person reemployment and eligibility assessments" and "unemployment improper payment reviews" mean reviews or assessments conducted in local workforce offices to determine the continued eligibility of an unemployment insurance claimant under the Federal Unemployment Tax Act, title III of the Social Security Act, and applicable State laws, to ensure they are meeting their obligation to search for work as a condition of eligibility, and to speed their return to work.

APPROPRIATION.—The (iv) ADDITIONAL amounts further specified in subclauses (I) through (X) of clause (ii) are the amounts under the heading "State Unemployment Insurance and Employment Service Operations" for the Department of Labor for the amount of the additional appropriation for in-person reemployment and eligibility assessments and unemployment insurance improper payment reviews, but such adjustment shall be 0 (zero) unless the appropriations Act providing such additional appropriation also provides the full amount requested under the heading "State Unemployment Insurance and Employment Service Operations" for the Department of Labor for grants to States for the administration of State unemployment insurance laws in the budget submitted for that fiscal year under section 1105 of title 31. United States Code.

(3) OVERSEAS DEPLOYMENTS AND RELATED ACTIVITIES.—

(A) CAP ADJUSTMENT.—The discretionary spending limits, allocation to the Committees on Appropriations of each House, and aggregates for that year may be adjusted by an amount in budget authority not to exceed the amount provided in such legislation for that purpose for that fiscal year, but not to exceed in aggregate the amounts specified in subparagraph (B) for any—

(i) bills reported by the Committees on Appropriations of either House or in the Senate, passed by the House of Representatives;

(ii) joint resolutions or amendments reported by the Committees on Appropriations of either House;

(iii) amendments between the Houses, Senate amendments to such amendments offered by the authority of the Committee on Appropriations of the Senate, or House amendments to such amendments offered by the authority of the Committee on Appropriations in the House of Representatives; or

(iv) conference reports;

making appropriations for overseas deployments and related activities.

- (B) Levels.—
- (i) LEVELS.—The initial levels for overseas deployments and related activities specified in this subparagraph are as follows:
- (I) For fiscal year 2012, \$126,544,000,000 in budget authority.
- (II) For the total of fiscal years 2013 through 2021, \$450,000,000,000 in budget authority.
- (ii) LEVELS FOR CONGRESSIONAL ENFORCE-MENT.—For each fiscal year after fiscal year 2012, Congress shall adopt in the concurrent resolution on the budget for that fiscal year an adjustment for overseas deployments and related activities, provided that Congress may not adopt an adjustment for any fiscal year that would cause the total adjustments for fiscal years 2013 through 2021 to exceed the amount authorized in clause (i)(II).
- (iii) ACCOUNTING FOR OVERSEAS DEPLOY-MENT AND RELATED ACTIVITIES.—In any report issued under subsection (f)(7), OMB shall state the total amount of spending on overseas deployments and related activities for fiscal years 2013 through 2021 and the estimated amount of budget authority adjustment remaining for that period.
- (C) ADJUSTMENT FOR OFFSET OVERSEAS DE-PLOYMENT COSTS.—The levels set in subparagraph (B) may be further adjusted by the amount of budget authority provided in legislation for additional costs associated with overseas deployments and related activities if the amount of budget authority above those levels is offset.
  - (4) Adjustments for disaster funding.-
- (A) IN GENERAL.—If, for fiscal years 2011 through 2021, appropriations for discretionary accounts are enacted that Congress designates as being for disaster relief in statute, the adjustment shall be the total of such appropriations in discretionary accounts designated as being for disaster relief, but not to exceed the total of—
- (i) the average funding provided for disasters over the previous 10 years, excluding the highest and lowest years; and
- (ii) for years when the enacted new discretionary budget authority designated as being for disaster relief for the preceding fiscal year was less than the average as calculated in clause (i) for that fiscal year, the difference between the enacted amount and the allowable adjustment as calculated in clause (i) for that fiscal year.
- (B) OMB REPORT.—OMB shall report to the Committees on Appropriations in each House the adjustment for disaster funding for fiscal year 2011, and a preview report of the estimated level for fiscal year 2012, not later than 30 days after enactment of this Act.
- (d) LIMITATIONS ON CHANGES TO THIS SECTION.—Unless otherwise specifically provided in this section, it shall not be in order in the Senate or the House of Representatives to consider any bill, resolution (including a concurrent resolution on the budget), amendment, motion, or conference report that would repeal or otherwise change this section.
  - (e) WAIVER AND APPEAL.—
- (1) WAIVER.—In the Senate, subsections (a) through (d) shall be waived or suspended only—
- (A) by the affirmative vote of three-fifths of the Members, duly chosen and sworn; or
- (B) if the provisions of section (f)(8) are in effect.
- (2) APPEAL.—Appeals in the Senate from the decisions of the Chair relating to any provision of this section shall be limited to 1 hour, to be equally divided between, and controlled by, the appellant and the manager of the measure. An affirmative vote of three-fifths of the Members of the Senate, duly chosen and sworn, shall be required to sus-

- tain an appeal of the ruling of the Chair on a point of order raised under this section.
- (f) END-OF-YEAR SEQUESTER FOR EXCEEDING DISCRETIONARY CAPS.—
- (1) SEQUESTRATION.—
- (A) IN GENERAL.—Not later than 14 calendar days after the end of a session of Congress (excluding weekends and holidays) and on the same day as a sequestration (if any) under section 5 of the Statutory Pay-As-You-Go Act of 2010, there shall be a sequestration to eliminate a budget-year breach, if any, within the discretionary categories as set by subsection (b).
- (B) OVERSEAS DEPLOYMENTS.—Any amount of budget authority for overseas deployments and related activities for fiscal year 2012 in excess of the levels set in subsection (c)(3)(B)(i), or for fiscal years 2013 through 2021 that would cause the total adjustment for fiscal years 2013 through 2021 to exceed authorized section the amount in (c)(3)(B)(II), that is not otherwise offset pursuant subsection (c)(3)(C)(i), shall be counted in determining whether a breach has occurred-
- (i) for fiscal years 2012 and 2013, in the security and non-security categories by amounts in the same proportion as the total amount designated in that fiscal year for overseas deployments and related activities in security and non-security accounts, respectively; and
- (ii) for fiscal years 2014 through 2021, in the discretionary category.
  - (C) EMERGENCY SPENDING.—
- (i) EFFECT OF DESIGNATION IN STATUTE.—If, for any fiscal year, appropriations for discretionary accounts are enacted that Congress designates as emergency requirements in statute pursuant to this subparagraph, the total of such budget authority in discretionary accounts designated as emergency requirements in all fiscal years from such appropriations shall not be counted in determining whether a breach has occurred, and shall not count for the purposes of Congressional enforcement.
- (ii) DESIGNATION IN THE HOUSE OF REPRESENTATIVES.—If an appropriations Act includes a provision expressly designated as an emergency for the purposes of this section, the Chair shall put the question of consideration with respect thereto.
- (iii) Point of order in the senate.—
- (I) IN GENERAL.—When the Senate is considering an appropriations Act, if a point of order is made by a Senator against an emergency designation in that measure, the provision making such a designation shall be stricken from the measure and may not be offered as an amendment from the floor.
- (II) SUPERMAJORITY WAIVER AND APPEALS.-
- (aa) WAIVER.—Subclause (I) may be waived or suspended in the Senate only by an affirmative vote of three-fifths of the Members, duly chosen and sworn.
- (bb) APPEALS.—Appeals in the Senate from the decisions of the Chair relating to any provision of this subparagraph shall be limited to 1 hour, to be equally divided between, and controlled by, the appellant and the manager of the bill or joint resolution, as the case may be. An affirmative vote of three-fifths of the Members of the Senate, duly chosen and sworn, shall be required to sustain an appeal of the ruling of the Chair on a point of order raised under this subparagraph
- (III) DEFINITION OF AN EMERGENCY DESIGNATION.—For purposes of subclause (I), a provision shall be considered an emergency designation if it designates any item as an emergency requirement pursuant to this subparagraph.
- (IV) FORM OF THE POINT OF ORDER.—A point of order under subclause (I) may be raised by

- a Senator as provided in section 313(e) of the Congressional Budget Act of 1974.
- (V) Conference reports.—When the Senate is considering a conference report on, or an amendment between the Houses in relation to, an appropriations Act, upon a point of order being made by any Senator pursuant to this subparagraph, and such point of order being sustained, such material contained in such conference report shall be deemed stricken, and the Senate shall proceed to consider the question of whether the Senate shall recede from its amendment and concur with a further amendment, or concur in the House amendment with a further amendment, as the case may be, which further amendment shall consist of only that portion of the conference report or House amendment, as the case may be, not so stricken. Any such motion in the Senate shall be debatable under the same conditions as was the conference report. In any case in which such point of order is sustained against a conference report (or Senate amendment derived from such conference report by operation of this subsection), no further amendment shall be in order.
- (2) ELIMINATING A BREACH.—Each non-exempt account within a category shall be reduced by a dollar amount calculated by multiplying the baseline level of sequesterable budgetary resources in that account at that time by the uniform percentage necessary to eliminate a breach within that category.
  - (3) MILITARY PERSONNEL.-
- (A) IN GENERAL.—The President may, with respect to any military personnel account, exempt that account from sequestration or provide for a lower uniform percentage reduction than would otherwise apply, provided that the President has notified Congress of the manner in which such authority will be exercised pursuant to paragraph (7)(A)(ii).
- (B) REDUCTIONS —If the President uses the authority to exempt any military personnel from sequestration under paragraph (7)(A)(ii), each account within subfunctional category 051 (other than those military personnel accounts for which the authority provided under subparagraph (A) has been exercised) shall be further reduced by a dollar amount calculated by multiplying the enacted level of non-exempt budgetary resources in that account at that time by the uniform percentage necessary to offset the total dollar amount by which budget authority is not reduced in military personnel accounts by reason of the use of such authoritv.
- (4) PART-YEAR APPROPRIATIONS.—If, on the date specified in paragraph (1), there is in effect an Act making or continuing appropriations for part of a fiscal year for any budget account, then the dollar sequestration calculated for that account under paragraphs (2) and (3) shall be subtracted from—
- (A) the annualized amount otherwise available by law in that account under that or a subsequent part-year appropriation; and
- (B) when a full-year appropriation for that account is enacted, from the amount otherwise provided by the full-year appropriation.
- (5) LOOK-BACK.—If, after June 30, an appropriation for the fiscal year in progress is enacted that causes a breach within a category for that year (after taking into account any sequestration of amounts within that category), the discretionary spending limits for that category for the next fiscal year shall be reduced by the amount or amounts of that breach.
- (6) WITHIN-SESSION SEQUESTRATION.—If an appropriation for a fiscal year in progress is enacted (after Congress adjourns to end the session for that budget year and before July 1 of that fiscal year) that causes a breach within a category for that year (after taking

into account any prior sequestration of amounts within that category), 15 days after such enactment there shall be a sequestration to eliminate that breach within that category following the procedures set forth in paragraphs (2) through (4).

- (7) Reports.—
- (A) SEQUESTRATION PREVIEW REPORT.—
- (i) In GENERAL.—Not later than 5 days before the date of the President's budget submission for CBO, and the date of the President's budget submissions for OMB, OMB and CBO shall issue a preview report regarding discretionary spending based on laws enacted through those dates. The preview report shall set forth estimates for the current year and each subsequent year through 2021 of the applicable discretionary spending limits for each category and an explanation of any adjustments in such limits under this section.
- (ii) NOTIFICATION REGARDING MILITARY PERSONNEL.—On or before the date of the sequestration preview report, the President shall notify Congress of the manner in which the President intends to exercise flexibility with respect to military personnel accounts under paragraph (3).
- (B) SEQUESTRATION UPDATE REPORT.—Not later than August 15 for CBO, and August 20 for OMB, OMB and CBO shall issue a sequestration update report, reflecting laws enacted through those dates, containing all of the information required in the sequestration preview reports. This report shall also contain a preview estimate of the adjustment for disaster funding for the upcoming fiscal year.
- (C) FINAL SEQUESTRATION REPORT.—Not later than 10 days after the end of session for CBO, and 14 days after the end of session for OMB (excluding weekends and holidays), OMB and CBO shall issue a final sequestration report, updated to reflect laws enacted through those dates, with estimates for each of the following:
- (i) For the current year and each subsequent year through 2021 the applicable discretionary spending limits for each category and an explanation of any adjustments in such limits under this section, including a final estimate of the disaster funding adjustment.
- (ii) For the current year and the budget year the estimated new budget authority for each category and the breach, if any, in each category.
- (iii) For each category for which a sequestration is required, the sequestration percentages necessary to achieve the required reduction.
- (iv) For the budget year, for each account to be sequestered, estimates of the baseline level of sequesterable budgetary resources and the amount of budgetary resources to be sequestered.
- (D) EXPLANATION OF DIFFERENCES.—The OMB reports shall explain the differences between OMB and CBO estimates for each report required by this paragraph.
- (8) SUSPENSION IN THE EVENT OF LOW GROWTH.—Section 254(1) and subsections (a), (b)(1), and (c) of section 258 of the Balanced Budget and Emergency Deficit Control Act of 1985 with respect to suspension of this section for low growth only shall apply to this section, provided that those sections are deemed not to apply to titles III and IV of the Congressional Budget Act of 1974 and section 1103 of title 31, United States Code.
  - (g) Definitions.—In this section:
- (1) Nonsecurity category.—The term "nonsecurity category" means all discretionary appropriations, as that term is defined in section 250(c)(7) of the Balanced Budget and Emergency Deficit Control Act of 1985, not included in the security category defined in this Act, but does not include any appropriation designated for overseas de-

ployments and related activities pursuant to section (c)(3) or appropriation designated as an emergency pursuant to this Act.

- (2) SECURITY CATEGORY.—The term "security category" includes discretionary appropriations, as that term is defined in section 250(c)(7) of the Balanced Budget and Emergency Deficit Control Act of 1985, in budget functions 050 and 700, but does not include any appropriation designated for overseas deployments and related activities pursuant to section (c)(3) or appropriation designated as an emergency pursuant to this Act.
- (3) DISCRETIONARY CATEGORY.—The term "discretionary category" includes all discretionary appropriations, as that term is defined in section 250(c)(7) of the Balanced Budget and Emergency Deficit Control Act of 1985, but does not include any appropriation designated for overseas deployments and related activities pursuant to section (c)(3) or appropriation designated as an emergency pursuant to this Act.
- (4) ADVANCE APPROPRIATION.—The term "advance appropriation" means appropriations of new budget authority that become available one or more fiscal years beyond the fiscal year for which the appropriation act was passed.
- (5) DISCRETIONARY SPENDING LIMITS.—The term "discretionary spending limits" means the amounts specified in this section.
- (6) DEFINITIONS.—To the extent they are not defined in this section, the terms used in this section shall have the same meaning as the terms defined in section 250(c) of the Balanced Budget and Emergency Deficit Control Act of 1985.
  - (h) SEQUESTRATION RULES.-
- (1) IN GENERAL.—Subsections (g) and (k) of section 256 of the Balanced Budget and Emergency Deficit Control Act of 1985 shall apply to sequestration under this Act.
- (2) Intergovernmental funds.—For purposes of sequestration under this section, budgetary resources shall not include activities financed by voluntary payments to the Government for goods and services to be provided for such payments, intragovernmental funds paid in from other Government accounts, and unobligated balances of prior year appropriations.

#### SEC. 102. SENATE BUDGET ENFORCEMENT.

- (a) IN GENERAL.—
- (1) For the purpose of enforcing the Congressional Budget Act of 1974 through April 15, 2012, including section 300 of that Act, and enforcing budgetary points of order in prior concurrent resolutions on the budget, the allocations, aggregates, and levels set in subsection (b)(1) shall apply in the Senate in the same manner as for a concurrent resolution on the budget for fiscal year 2012 with appropriate budgetary levels for fiscal years 2011 and 2013 through 2021.
- (2) For the purpose of enforcing the Congressional Budget Act of 1974 after April 15, 2012, including section 300 of that Act, and enforcing budgetary points of order in prior concurrent resolutions on the budget, the allocations, aggregates, and levels set in subsection (b)(2) shall apply in the Senate in the same manner as for a concurrent resolution on the budget for fiscal year 2013 with appropriate budgetary levels for fiscal years 2012 and 2014 through 2022.
- (b) Committee Allocations, Aggregates and Levels.—
- (1) As soon as practicable after the date of enactment of this section, the Chairman of the Committee on the Budget shall file—
- (A) for the Committee on Appropriations, committee allocations for fiscal years 2011 and 2012 consistent with the discretionary spending limits set forth in this Act for the purpose of enforcing section 302 of the Congressional Budget Act of 1974;

- (B) for all committees other than the Committee on Appropriations, committee allocations for fiscal years 2011, 2012, 2012 through 2016, and 2012 through 2021 consistent with the Congressional Budget Office's March 2011 baseline adjusted to account for the budgetary effects of this Act and legislation enacted prior to this Act but not included in the Congressional Budget Office's March 2011 baseline, for the purpose of enforcing section 302 of the Congressional Budget Act of 1974;
- (C) aggregate spending levels for fiscal years 2011 and 2012 and aggregate revenue levels fiscal years 2011, 2012, 2012 through 2016, 2012 through 2021 consistent with the Congressional Budget Office's March 2011 baseline adjusted to account for the budgetary effects of this Act and legislation enacted prior to this Act but not included in the Congressional Budget Office's March 2011 baseline, and the discretionary spending limits set forth in this Act for the purpose of enforcing section 311 of the Congressional Budget Act of 1974; and
- (D) levels of Social Security revenues and outlays for fiscal years 2011, 2012, 2012 through 2016, and 2012 through 2021 consistent with the Congressional Budget Office's March 2011 baseline adjusted to account for the budgetary effects of this Act and legislation enacted prior to this Act but not included in the Congressional Budget Office's March 2011 baseline, for the purpose of enforcing sections 302 and 311 of the Congressional Budget Act of 1974.
- (2) Not later than April 15, 2012, the Chairman of the Committee on the Budget shall file—
- (A) for the Committee on Appropriations, committee allocations for fiscal years 2012 and 2013 consistent with the discretionary spending limits set forth in this Act for the purpose of enforcing section 302 of the Congressional Budget Act of 1974;
- (B) for all committees other than the Committee on Appropriations, committee allocations for fiscal years 2012, 2013, 2013 through 2017, and 2013 through 2022 consistent with the Congressional Budget Office's March 2012 baseline for the purpose of enforcing section 302 of the Congressional Budget Act of 1974;
- (C) aggregate spending levels for fiscal years 2012 and 2013 and aggregate revenue levels fiscal years 2012, 2013, 2013–2017, and 2013–2022 consistent with the Congressional Budget Office's March 2012 baseline and the discretionary spending limits set forth in this Act for the purpose of enforcing section 311 of the Congressional Budget Act of 1974; and
- (D) levels of Social Security revenues and outlays for fiscal years 2012 and 2013, 2013–2017, and 2013–2022 consistent with the Congressional Budget Office's March 2012 baseline budget for the purpose of enforcing sections 302 and 311 of the Congressional Budget Act of 1974.
  - (c) SENATE PAY-AS-YOU-GO SCORECARD.—
- (1) Effective on the date of enactment of this section, for the purpose of enforcing section 201 of S. Con. Res. 21 (110th Congress), the Chairman of the Senate Committee on the Budget shall reduce any balances of direct spending and revenues for any fiscal year to 0 (zero).
- (2) Not later than April 15, 2012, for the purpose of enforcing section 201 of S. Con. Res. 21 (110th Congress), the Chairman of the Senate Committee on the Budget shall reduce any balances of direct spending and revenues for any fiscal year to 0 (zero).
- (3) Upon resetting the Senate paygo scorecard pursuant to paragraph (2), the Chairman shall publish a notification of such action in the Congressional Record.
- (d) FURTHER ADJUSTMENTS.-

- (1) The Chairman of the Committee on the Budget of the Senate may revise any allocations, aggregates, or levels set pursuant to this section to account for any subsequent adjustments to discretionary spending limits made pursuant to this Act.
- (2) With respect to any allocations, aggregates, or levels set or adjustments made pursuant to this section, sections 412 through 414 of S. Con. Res. 13 (111th Congress) shall remain in effect.
  - (e) EXPIRATION.—
- (1) Subections (a)(1), (b)(1), and (c)(1) shall expire if a concurrent resolution on the budget for fiscal year 2012 is agreed to by the Senate and House of Representatives pursuant to section 301 of the Congressional Budget Act of 1974.
- (2) Subections (a)(2), (b)(2), and (c)(2) shall expire if a concurrent resolution on the budget for fiscal year 2013 is agreed to by the Senate and House of Representatives pursuant to section 301 of the Congressional Budget Act of 1974.

#### TITLE J-OTHER SPENDING CUTS

#### Subtitle A—Federal Pell Grant and Student Loan Program Changes

## SEC. 211. FEDERAL PELL GRANT AND STUDENT LOAN PROGRAM CHANGES.

- (a) FEDERAL PELL GRANTS.—Section 401(b)(7)(A)(iv) of the Higher Education Act of 1965 (20 U.S.C. 1070a(b)(7)(A)(iv)) is amended—
- (1) in subclause (II), by striking "\$3,183,000,000" and inserting "\$13,683,000,000"; and
- (2) in subclause (III), by striking "\$0" and inserting "\$7,500,000,000".
- (b) TERMINATION OF AUTHORITY TO MAKE INTEREST SUBSIDIZED LOANS TO GRADUATE AND PROFESSIONAL STUDENTS.—Section 455(a) of the Higher Education Act of 1965 (20 U.S.C. 1087e(a)) is amended by adding at the end the following:
- "(3) Termination of authority to make interest subsidized loans to graduate and professional students.—
- "(A) IN GENERAL.—Notwithstanding any provision of this part or part B, for any period of instruction beginning on or after July 1, 2012—
- "(i) a graduate or professional student shall not be eligible to receive a subsidized Federal Direct Stafford Loan under this part:
- "(ii) the maximum annual amount of Federal Direct Unsubsidized Stafford Loans such a student may borrow in any academic year (as defined in section 481(a)(2)) or its equivalent shall be the maximum annual amount for such student determined under section 428H, plus an amount equal to the amount of Federal Direct Subsidized Loans the student would have received in the absence of this subparagraph; and
- "(iii) the maximum aggregate amount of Federal Direct Unsubsidized Stafford Loans such a student may borrow shall be the maximum aggregate amount for such student determined under section 428H, adjusted to reflect the increased annual limits described in clause (ii), as prescribed by the Secretary by regulation.
- "(B) EXCEPTION.—Subparagraph (A) shall not apply to an individual enrolled in coursework specified in paragraph (3)(B) or (4)(B) of section 484(b)."
- (c) INAPPLICABILITY OF TITLE IV NEGOTIATED RULEMAKING AND MASTER CALENDAR EXCEPTION.—Sections 482(c) and 492 of the Higher Education Act of 1965 (20 U.S.C. 1089(c), 1098a) shall not apply to the amendments made by this section, or to any regulations promulgated under those amendments.

#### Subtitle B—Farm Programs

#### SEC. 221. DEFINITION OF PAYMENT ACRES.

- (a) IN GENERAL.—Section 1001(11) of the Food, Conservation, and Energy Act of 2008 (7 U.S.C. 8702(11)) is amended—
- (1) in subparagraph (A)-
- (A) by striking "subparagraph (B)" and inserting "subparagraphs (B) and (C)"; and
  - (B) by striking "and" at the end;
- (2) in subparagraph (B), by striking the period at the end and inserting "; and"; and (3) by adding at the end the following:
- "(C) in the case of direct payments for the 2012 crop year, 59 percent of the base acres for the covered commodity on a farm on which direct payments are made.".
- (b) PAYMENT ACRES FOR PEANUTS.—Section 1301(5) of the Food, Conservation, and Energy Act of 2008 (7 U.S.C. 8751(5)) is amended—
  - (1) in subparagraph (A)—
- (A) by striking "subparagraph (B)" and inserting "subparagraphs (B) and (C)"; and (B) by striking "and" at the end;
- (2) in subparagraph (B), by striking the period at the end and inserting "; and"; and
- (3) by adding at the end the following:
- "(C) in the case of direct payments for the 2012 crop year, 59 percent of the base acres for peanuts on a farm on which direct payments are made."

## TITLE K—JOINT SELECT COMMITTEE ON DEFICIT REDUCTION

## SEC. 301. ESTABLISHMENT OF JOINT SELECT COMMITTEE.

- (a) Definitions.—In this title:
- (1) JOINT SELECT COMMITTEE.—The term "joint committee" means the Joint Select Committee on Deficit Reduction established under subsection (b)(1).
- (2) JOINT SELECT COMMITTEE BILL.—The term "joint committee bill" means a bill consisting of the proposed legislative language of the joint committee recommended under subsection (b)(3)(B) and introduced under section 302(a).
- (b) ESTABLISHMENT OF JOINT SELECT COMMITTEE.—
- (1) ESTABLISHMENT.—There is established a joint select committee of Congress to be known as the "Joint Select Committee on Deficit Reduction".
- (2) GOAL.—The goal of the joint committee shall be to reduce the deficit to 3 percent or less of GDP.
  - (3) Duties.—
  - (A) IN GENERAL.—
- (i) IMPROVING THE SHORT-TERM AND LONG-TERM FISCAL IMBALANCE.—The joint committee shall provide recommendations and legislative language that will significantly improve the short-term and long-term fiscal imbalance of the Federal Government and may include recommendations and legislative language on tax reform.
- (ii) Consideration of other bipartisan Plans.—As a part of developing the joint committee's recommendations and legislation, the joint committee shall consider existing bipartisan plans to reduce the deficit, including plans developed jointly by Senators or Members of the House of Representatives.
- (iii) RECOMMENDATIONS OF HOUSE OF REPRESENTATIVES AND SENATE COMMITTEES.—Not later than October 14, 2011, each committee of the House of Representatives and Senate may transmit to the joint committee its recommendations for changes in law to reduce the deficit consistent with the goals described in paragraph (2) for the joint committee's consideration.
- (B) REPORT, RECOMMENDATIONS, AND LEGISLATIVE LANGUAGE.—
- (i) IN GENERAL.—Not later than November 23, 2011, the joint committee shall vote on—
- (I) a report that contains a detailed statement of the findings, conclusions, and rec-

- ommendations of the joint committee and the CBO estimate required by paragraph (5)(D)(ii); and
- (II) proposed legislative language to carry out such recommendations as described in subclause (I).
- No amendment to the Rules of the House of Representatives or the Standing Rules of the Senate shall be in order in the legislative language required in subclause (II).
- (ii) APPROVAL OF REPORT AND LEGISLATIVE LANGUAGE.—The report of the joint committee and the proposed legislative language described in clause (i) shall require the approval of not fewer than 7 of the 12 members of the joint committee.
- (iii) Additional views.—A member of the joint committee who gives notice of an intention to file supplemental, minority, or additional views at the time of final joint committee vote on the approval of the report and legislative language under clause (ii), shall be entitled to 3 calendar days in which to file such views in writing with the staff director of the joint committee. Such views shall then be included in the joint committee report and printed in the same volume, or part thereof, and their inclusion shall be noted on the cover of the report. In the absence of timely notice, the joint committee report may be printed and transmitted immediately without such views.
- (iv) Transmission of Report and Legislat-Tive Language.—If the report and legislative language are approved by the joint committee pursuant to clause (ii), then not later than December 2, 2011, the joint committee shall submit the joint committee report and legislative language described in clause (i) to the President, the Vice President, the Speaker of the House of Representatives, and the Majority and Minority Leaders of both Houses.
- (v) REPORT AND LEGISLATIVE LANGUAGE TO BE MADE PUBLIC.—Upon the approval or disapproval of the joint committee report and legislative language pursuant to clause (ii), the joint committee shall promptly make the full report and legislative language, and a record of the vote, available to the public.
- (4) Membership.—

  (A) In General.—The joint committee shall be composed of 12 members appointed pursuant to subparagraph (B).
- (B) APPOINTMENT.—Members of the joint committee shall be appointed as follows:
- (i) The majority leader of the Senate shall appoint 3 members from among Members of the Senate.
- (ii) The minority leader of the Senate shall appoint 3 members from among Members of the Senate.
- (iii) The Speaker of the House of Representatives shall appoint 3 members from among Members of the House of Representatives.
- (iv) The minority leader of the House of Representatives shall appoint 3 members from among Members of the House of Representatives.
  - (C) CO-CHAIRS.—
- (i) In General.—There shall be 2 Co-Chairs of the joint committee. The majority leader of the Senate shall appoint one Co-Chair from among the members of the joint committee. The Speaker of the House of Representatives shall appoint the second Co-Chair from among the members of the joint committee. The Co-Chairs shall be appointed not later than 14 calendar days after the date of enactment of this section.
- (ii) STAFF DIRECTOR.—The Co-Chairs, acting jointly, shall hire the staff director of the joint committee.
- (D) DATE.—Members of the joint committee shall be appointed not later than 14 calendar days after the date of enactment of this section.

- (E) PERIOD OF APPOINTMENT.—Members shall be appointed for the life of the joint committee. Any vacancy in the joint committee shall not affect its powers, but shall be filled not later than 14 calendar days after the date on which the vacancy occurs in the same manner as the original appointment. If a member of the committee leaves Congress, the member is no longer a member of the joint committee and a vacancy shall exist.
- (5) Administration.—
- (A) IN GENERAL.—To enable the joint committee to exercise its powers, functions, and duties, there are authorized to be disbursed by the Senate the actual and necessary expenses of the joint committee approved by the Co-Chairs, subject to Senate rules and regulations.
- (B) EXPENSES.—In carrying out its functions, the joint committee is authorized to incur expenses in the same manner and under the same conditions as the Joint Economic Committee as authorized by section 11 of Public Law 79-304 (15 U.S.C. 1024(d)).
- (C) QUORUM.—Seven members of the joint committee shall constitute a quorum for purposes of voting, meeting, and holding hearings.
  - (D) VOTING.—
- (i) PROXY VOTING.—No proxy voting shall be allowed on behalf of the members of the joint committee.
- (ii) Congressional budget office esti-MATES.—The Congressional Budget Office shall provide estimates of the legislation (as described in paragraph (3)(B)) in accordance with sections 308(a) and 201(f) of the Congressional Budget Act of 1974 (2 U.S.C. 639(a) and 601(f)) (including estimates of the effect of interest payment on the debt). In addition, the Congressional Budget Office shall provide information on the budgetary effect of the legislation beyond the year 2021 and the Congressional Budget Office and Joint Committee on Taxation may provide information on the budgetary effect of the legislation relative to alternative fiscal scenarios. The joint committee may not vote on any version of the report, recommendations, or legislative language unless such estimates are available for consideration by all members of the joint committee at least 48 hours prior to the vote as certified by the Co-Chairs
  - (E) MEETINGS.-
- (i) INITIAL MEETING.—Not later than 45 calendar days after the date of enactment of this section, the joint committee shall hold its first meeting.
- (ii) AGENDA.—The Co-Chairs shall provide an agenda to the joint committee members not less than 48 hours in advance of any meeting.
  - (F) HEARINGS.—
- (i) IN GENERAL.—The joint committee may, for the purpose of carrying out this section, hold such hearings, sit and act at such times and places, require attendance of witnesses and production of books, papers, and documents, take such testimony, receive such evidence, and administer such oaths the joint committee considers advisable.
- (ii) HEARING PROCEDURES AND RESPONSIBILITIES OF CO-CHAIRS.—
- (I) ANNOUNCEMENT.—The Co-Chairs shall make a public announcement of the date, place, time, and subject matter of any hearing to be conducted not less than 7 days in advance of such hearing, unless the Co-Chairs determine that there is good cause to begin such hearing at an earlier date.
- (II) WRITTEN STATEMENT.—A witness appearing before the joint committee shall file a written statement of proposed testimony at least 2 calendar days prior to appearance unless the requirement is waived by the Co-Chairs, following their determination that there is good cause for failure of compliance.

- (G) TECHNICAL ASSISTANCE.—Upon written request of the Co-Chairs, a Federal agency shall provide technical assistance to the joint committee in order for the joint committee to carry out its duties.
- (c) Staff of Joint Committee.—
- (1) IN GENERAL.—The Co-Chairs may jointly appoint and fix the compensation of staff as they deem necessary, within the guidelines for Senate employees and following all applicable Senate rules and employment requirements
- (2) ETHICAL STANDARDS.—Members on the joint committee who serve in the House of Representatives shall be governed by the House ethics rules and requirements. Members of the Senate who serve on the joint committee and staff of the joint committee shall comply with Senate ethics rules.
- (d) TERMINATION.—The joint committee shall terminate on January 13, 2012.

### SEC. 302. EXPEDITED CONSIDERATION OF JOINT COMMITTEE RECOMMENDATIONS.

- (a) INTRODUCTION.—If approved by the majority required by section 301(b)(3)(B)(ii), the proposed legislative language submitted pursuant to section 301(b)(3)(B)(iv) shall be introduced in the Senate (by request) on the next day on which the Senate is in session by the majority leader of the Senate or by a Member of the Senate designated by the majority leader of the Senate and shall be introduced in the House of Representatives (by request) on the next legislative day by the majority leader of the House of Representatives or by a Member of the House of Representatives designated by the majority leader of the House of Representatives designated by the majority leader of the House of Representatives.
- (b) Consideration in the House of Representatives.—
- (1) Referral and reporting.—Any committee of the House of Representatives to which the joint committee bill is referred shall report it to the House of Representatives without amendment not later than December 9, 2011. If a committee fails to report the joint committee bill within that period, it shall be in order to move that the House of Representatives discharge the committee from further consideration of the bill. Such a motion shall not be in order after the last committee authorized to consider the bill reports it to the House of Representatives or after the House of Representatives has disposed of a motion to discharge the bill. The previous question shall be considered as ordered on the motion to its adoption without intervening motion except 20 minutes of debate equally divided and controlled by the proponent and an opponent. If such a motion is adopted, the House of Representatives shall proceed immediately to consider the joint committee bill in accordance with paragraphs (2) and (3). A motion to reconsider the vote by which the motion is disposed of shall not be in order.
- (2) Proceeding to consideration.—After the last committee authorized to consider a joint committee bill reports it to the House of Representatives or has been discharged (other than by motion) from its consideration, it shall be in order to move to proceed to consider the joint committee bill in the House of Representatives. Such a motion shall not be in order after the House of Representatives has disposed of a motion to proceed with respect to the joint committee bill. The previous question shall be considered as ordered on the motion to its adoption without intervening motion. A motion to reconsider the vote by which the motion is disposed of shall not be in order.
- (3) CONSIDERATION.—The joint committee bill shall be considered as read. All points of order against the joint committee bill and against its consideration are waived. The previous question shall be considered as ordered on the joint committee bill to its pas-

- sage without intervening motion except 2 hours of debate equally divided and controlled by the proponent and an opponent and one motion to limit debate on the joint committee bill. A motion to reconsider the vote on passage of the joint committee bill shall not be in order.
- (4) VOTE ON PASSAGE.—The vote on passage of the joint committee bill shall occur not later than December 23, 2011.
  - (c) EXPEDITED PROCEDURE IN THE SENATE.—
- (1) COMMITTEE CONSIDERATION.—A joint committee bill introduced in the Senate under subsection (a) shall be jointly referred to the committee or committees of jurisdiction, which committees shall report the bill without any revision and with a favorable recommendation, an unfavorable recommendation, or without recommendation, not later than December 9, 2011. If any committee fails to report the bill within that period, that committee shall be automatically discharged from consideration of the bill, and the bill shall be placed on the appropriate calendar.
- (2) MOTION TO PROCEED.—Notwithstanding rule XXII of the Standing Rules of the Senate, it is in order, not later than 2 days of session after the date on which a joint committee bill is reported or discharged from all committees to which it was referred, for the majority leader of the Senate or the majority leader's designee to move to proceed to the consideration of the joint committee bill. It shall also be in order for any Member of the Senate to move to proceed to the consideration of the joint committee bill at any time after the conclusion of such 2-day period. A motion to proceed is in order even though a previous motion to the same effect has been disagreed to. All points of order against the motion to proceed to the joint committee bill are waived. The motion to proceed is not debatable. The motion is not subject to a motion to postpone. A motion to reconsider the vote by which the motion is agreed to or disagreed to shall not be in order. If a motion to proceed to the consideration of the joint committee bill is agreed to, the joint committee bill shall remain the unfinished business until disposed of.
- (3) Consideration.—All points of order against the joint committee bill and against consideration of the joint committee bill are waived. Consideration of the joint committee bill and of all debatable motions and appeals in connection therewith shall not exceed a total of 30 hours which shall be divided equally between the Majority and Minority Leaders or their designees. A motion further to limit debate on the joint committee bill is in order, shall require an affirmative vote of three-fifths of the Members duly chosen and sworn, and is not debatable. Any debatable motion or appeal is debatable for not to exceed 1 hour, to be divided equally between those favoring and those opposing the motion or appeal. All time used for consideration of the joint committee bill, including time used for quorum calls and voting, shall be counted against the total 30 hours of consideration.
- (4) NO AMENDMENTS.—An amendment to the joint committee bill, or a motion to postpone, or a motion to proceed to the consideration of other business, or a motion to recommit the joint committee bill, is not in order.
- (5) VOTE ON PASSAGE.—If the Senate has voted to proceed to the joint committee bill, the vote on passage of the joint committee bill shall occur immediately following the conclusion of the debate on a joint committee bill, and a single quorum call at the conclusion of the debate if requested. The vote on passage of the joint committee bill shall occur not later than December 23, 2011.

- (6) RULINGS OF THE CHAIR ON PROCEDURE.— Appeals from the decisions of the Chair relating to the application of the rules of the Senate, as the case may be, to the procedure relating to a joint committee bill shall be decided without debate.
- (d) AMENDMENT.—The joint committee bill shall not be subject to amendment in either the House of Representatives or the Senate.
- (e) CONSIDERATION BY THE OTHER HOUSE.—
  (1) IN GENERAL.—If, before passing the joint committee bill, one House receives from the
- other a joint committee bill—

  (A) the joint committee bill of the other
- House shall not be referred to a committee; and

  (B) the procedure in the receiving House shall be the same as if no joint committee.
- shall be the same as if no joint committee bill had been received from the other House until the vote on passage, when the joint committee bill received from the other House shall supplant the joint committee bill of the receiving House.
- (2) REVENUE MEASURE.—This subsection shall not apply to the House of Representatives if the joint committee bill received from the Senate is a revenue measure.
- (f) RULES TO COORDINATE ACTION WITH OTHER HOUSE.—
- (1) TREATMENT OF JOINT COMMITTEE BILL OF OTHER HOUSE.—If the Senate fails to introduce or consider a joint committee bill under this section, the joint committee bill of the House of Representatives shall be entitled to expedited floor procedures under this section.
- (2) TREATMENT OF COMPANION MEASURES IN THE SENATE.—If following passage of the joint committee bill in the Senate, the Senate then receives the joint committee bill from the House of Representatives, the House-passed joint committee bill shall not be debatable. The vote on passage of the joint committee bill in the Senate shall be considered to be the vote on passage of the joint committee bill received from the House of Representatives.
- (3) VETOES.—If the President vetoes the joint committee bill, debate on a veto message in the Senate under this section shall be 1 hour equally divided between the majority and minority leaders or their designees.
- (g) Loss of Privilege.—The provisions of this section shall cease to apply to the joint committee bill if—
- (1) the joint committee fails to vote on the report or proposed legislative language required under section 301(b)(3)(B)(i) by November 23, 2011; or
- (2) the joint committee bill does not pass both Houses by December 23, 2011.

#### SEC. 303. FUNDING.

Funding for the joint committee shall be derived in equal portions from—

- (1) the applicable accounts of the House of Representatives; and (2) the contingent fund of the Senate from
- (2) the contingent fund of the Senate from the appropriations account "Miscellaneous Items", subject to Senate rules and regulations.

#### SEC. 304. RULEMAKING.

The provisions of this title are enacted by Congress—

- (1) as an exercise of the rulemaking power of the House of Representatives and the Senate, respectively, and as such they shall be considered as part of the rules of each House, respectively, or of that House to which they specifically apply, and such rules shall supersede other rules only to the extent that they are inconsistent therewith; and
- (2) with full recognition of the constitutional right of either House to change such rules (so far as relating to such House) at any time, in the same manner, and to the same extent as in the case of any other rule of such House.

## TITLE L—DEBT CEILING DISAPPROVAL PROCESS

### SEC. 401. DEBT CEILING DISAPPROVAL PROCESS. Subchanter I of chanter 31 of subtitle III of

Subchapter I of chapter 31 of subtitle III of title 31, United States Code, is amended—

- (1) in section 3101(b), by striking "or otherwise" and inserting "or as provided by section 3101A or otherwise"; and
- (2) by inserting after section 3101, the following:

## "§ 3101A. Presidential modification of the debt ceiling

- "(a) IN GENERAL.—
- "(1) \$1.2 TRILLION.—
- "(A) CERTIFICATION.—If, not later than December 31, 2011, the President submits a written certification to Congress that the President has determined that the debt subject to limit is within \$100,000,000,000 of the limit in section 3101(b) and that further borrowing is required to meet existing commitments, the Secretary of the Treasury may exercise authority to borrow an additional \$1,200,000,000,000 subject to the enactment of a joint resolution of disapproval enacted pursuant to this section. Upon submission of such certification, the limit on debt provided in section 3101(b) (referred to in this section the 'debt limit') is increased \$416,000,000,000.
- "(B) RESOLUTION OF DISAPPROVAL.—Congress may consider a joint resolution of disapproval of the authority under subparagraph (A) as provided in subsections (b) through (f). The joint resolution of disapproval considered under this section shall contain only the language provided in subsection (b)(2). If the time for disapproval has lapsed without enactment of a joint resolution of disapproval under this section, the debt limit is increased by an additional \$784,000,000,000.
  - "(2) Additional amount.—
- "(A) CERTIFICATION.—If, after the debt limit is increased by \$1,200,000,000,000 under paragraph (1), the President submits a written certification to Congress that the President has determined that the debt subject to limit is within \$150,000,000,000 of the limit in section 3101(b) and that further borrowing is required to meet existing commitments, the Secretary of the Treasury may exercise authority to borrow an additional amount equal to \$1,200,000,000,000 subject to the enactment of a joint resolution of disapproval enacted pursuant to this section.
- "(B) RESOLUTION OF DISAPPROVAL.—Congress may consider a joint resolution of disapproval of the authority under subparagraph (A) as provided in subsections (b) through (f). The joint resolution of disapproval considered under this section shall contain only the language provided in subsection (b)(2). After the time for disapproval has lapsed without enactment of a joint resolution of disapproval under this section, the debt limit is increased by the amount authorized under subparagraph (A).
- "(b) Joint Resolution of Disapproval.—
- "(1) IN GENERAL.—Except for the \$416,000,000,000 increase in the debt limit provided by subsection (a)(1)(A), the debt limit may not be raised under this section if, within 55 calendar days after the date on which Congress receives a certification described in subsection (a)(1) or within 15 calendar days after the Congress receives the certification described in subsection (a)(2) (regardless of whether Congress is in session), there is enacted into law a joint resolution disapproving the President's exercise of authority with respect to such additional amount.
- "(2) CONTENTS OF JOINT RESOLUTION.—For the purpose of this section, the term 'joint resolution' means only a joint resolution—
- "(A)(i) for the certification described in subsection (a)(1), that is introduced on Sep-

- tember 6, 7, 8 or 9, 2011 (or, if the Senate was not in session, the next calendar day on which the Senate is in session); and
- "(ii) for the certification described in subsection (a)(2), that is introduced between the date the certification is received and 3 calendar days after that date:
  - "(B) which does not have a preamble;
- "(C) the title of which is only as follows: 'Joint resolution relating to the disapproval of the President's exercise of authority to increase the debt limit, as submitted under section 3101A of title 31, United States Code on '(with the blank containing the date of submission); and
- "(D) the matter after the resolving clause of which is only as follows: 'That Congress disapproves of the President's exercise of authority to increase the debt limit, as exercised pursuant to the certification under section 3101A(a) of title 31, United States Code.'
- ''(c) EXPEDITED CONSIDERATION IN HOUSE OF REPRESENTATIVES.—
- "(1) RECONVENING.—Upon receipt of a certification described in subsection (a)(2), the Speaker, if the House would otherwise be adjourned, shall notify the Members of the House that, pursuant to this section, the House shall convene not later than the second calendar day after receipt of such certification.
- "(2) REPORTING AND DISCHARGE.—Any committee of the House of Representatives to which a joint resolution is referred shall report it to the House without amendment not later than 5 calendar days after the date of introduction of the joint resolution described in subsection (a). If a committee fails to report a joint resolution within that period, the committee shall be discharged from further consideration of the joint resolution and the joint resolution shall be referred to the appropriate calendar.
- "(3) Proceeding to consideration.—After each committee authorized to consider a joint resolution reports it to the House or has been discharged from its consideration. it shall be in order, not later than the sixth day after introduction of a joint resolution under subsection (a), to move to proceed to consider the joint resolution in the House. All points of order against the motion are waived. Such a motion shall not be in order after the House has disposed of a motion to proceed on a joint resolution addressing a particular submission. The previous question shall be considered as ordered on the motion to its adoption without intervening motion. The motion shall not be debatable. A motion to reconsider the vote by which the motion is disposed of shall not be in order.
- "(4) Consideration.—The joint resolution shall be considered as read. All points of order against the joint resolution and against its consideration are waived. The previous question shall be considered as ordered on the joint resolution to its passage without intervening motion except two hours of debate equally divided and controlled by the proponent and an opponent. A motion to reconsider the vote on passage of the joint resolution shall not be in order.
  - "(d) EXPEDITED PROCEDURE IN SENATE.—
- "(1) RECONVENING.—Upon receipt of a certification under subsection (a)(2), if the Senate has adjourned or recessed for more than 2 days, the majority leader of the Senate, after consultation with the minority leader of the Senate, shall notify the Members of the Senate that, pursuant to this section, the Senate shall convene not later than the second calendar day after receipt of such message.
- "(2) PLACEMENT ON CALENDAR.—Upon introduction in the Senate, the joint resolution shall be immediately placed on the calendar.
  - "(3) FLOOR CONSIDERATION.—

"(A) IN GENERAL.—Notwithstanding Rule XXII of the Standing Rules of the Senate, it is in order at any time during the period beginning on the day after the date on which Congress receives a certification under subsection (a) and for the certification described in subsection (a)(1), ending on September 14, 2011 and for the certification described in subsection (a)(2) on the 6th day after the date on which Congress receives a certification under subsection (a) (even though a previous motion to the same effect has been disagreed to) to move to proceed to the consideration of the joint resolution, and all points of order against the joint resolution (and against consideration of the joint resolution) are waived. The motion to proceed is not debatable. The motion is not subject to a motion to postpone. A motion to reconsider the vote by which the motion is agreed to or disagreed to shall not be in order. If a motion to proceed to the consideration of the resolution is agreed to, the joint resolution shall remain the unfinished business until disposed of.

"(B) CONSIDERATION.—Consideration of the joint resolution, and on all debatable motions and appeals in connection therewith, shall be limited to not more than 10 hours, which shall be divided equally between the majority and minority leaders or their designees. A motion further to limit debate is in order and not debatable. An amendment to, or a motion to postpone, or a motion to proceed to the consideration of other business, or a motion to recommit the joint resolution is not in order.

is not in order.

"(C) VOTE ON PASSAGE.—If the Senate has voted to proceed to a joint resolution, the vote on passage of the joint resolution shall occur immediately following the conclusion of consideration of the joint resolution, and a single quorum call at the conclusion of the debate if requested in accordance with the rules of the Senate.

"(D) RULINGS OF THE CHAIR ON PROCE-DURE.—Appeals from the decisions of the Chair relating to the application of the rules of the Senate, as the case may be, to the procedure relating to a joint resolution shall be decided without debate

decided without debate.

"(e) AMENDMENT NOT IN ORDER.—A joint resolution of disapproval considered pursuant to this section shall not be subject to amendment in either the House of Representatives or the Senate.

"(f) COORDINATION WITH ACTION BY OTHER HOUSE.—

"(1) IN GENERAL.—If, before passing the joint resolution, one House receives from the other a joint resolution—

"(A) the joint resolution of the other House shall not be referred to a committee; and

"(B) the procedure in the receiving House shall be the same as if no joint resolution had been received from the other House until the vote on passage, when the joint resolution received from the other House shall supplant the joint resolution of the receiving House.

"(2) TREATMENT OF JOINT RESOLUTION OF OTHER HOUSE.—If the Senate fails to introduce or consider a joint resolution under this section, the joint resolution of the House shall be entitled to expedited floor procedures under this section.

"(3) TREATMENT OF COMPANION MEASURES.—
If, following passage of the joint resolution in the Senate, the Senate then receives the companion measure from the House of Representatives, the companion measure shall not be debatable.

"(4) CONSIDERATION AFTER PASSAGE.-

"(A) IN GENERAL.—If Congress passes a joint resolution, the period beginning on the date the President is presented with the joint resolution and ending on the date the

President takes action with respect to the joint resolution (but excluding days when either House is not in session) shall be disregarded in computing the appropriate calendar day period described in subsection (b)(1).

"(B) VETOES.—If the President vetoes the joint resolution—

"(i) the period beginning on the date the President vetoes the joint resolution and ending on the day on which the Congress receives the veto message with respect to the joint resolution (regardless of whether Congress is in session) shall be disregarded in computing the appropriate calendar day period described in subsection (b)(1); and

"(ii) debate on a veto message in the Senate under this section shall be 1 hour equally divided between the majority and minority leaders or their designees.

"(5) VETO OVERRIDE.—If within the appropriate calendar day period described in subsection (b)(1), Congress overrides a veto of the joint resolution with respect to authority exercised pursuant to paragraph (1) or (2) of subsection (a), the limit on debt provided in section 3101(b) shall not be raised, except for the \$416,000,000 increase in the limit provided by subsection (a)(1)(A)(i).

"(6) SEQUESTER.—

"(A) IN GENERAL.—If within the 55 calendar days of receiving the certification described in subsection (a)(1), Congress overrides a veto of the joint resolution with respect to authority exercised pursuant to paragraph (1) of subsection (a), OMB shall, immediately, sequester pro rata amounts from all discretionary and direct spending accounts as defined in section 250(c) of the Balanced Budget and Emergency Deficit Control Act of 1985 (2 U.S.C. 900(c)) (as in effect September 30, 2006) equal to \$416,000,000,000. No reduction of payments for net interest (all of major functional category 900) shall be made under any order issued under this paragraph.

"(B) APPLICATION.—Section 255 of the Balanced Budget and Emergency Deficit Control Act of 1985 shall not apply to this section, except that payments for military personnel accounts (within subfunctional category 051), TRICARE for Life, Medicare (functional category 570), military retirement, Social Security (functional category 650), veterans (functional category 700), and net interest (functional category 900) shall be exempt.

"(g) RULES OF HOUSE OF REPRESENTATIVES AND SENATE.—This subsection and subsections (b), (c), (d), (e) and (f) are enacted by Congress—

"(1) as an exercise of the rulemaking power of the Senate and House of Representatives, respectively, and as such it is deemed a part of the rules of each House, respectively, but applicable only with respect to the procedure to be followed in that House in the case of a joint resolution, and it supersedes other rules only to the extent that it is inconsistent with such rules; and

"(2) with full recognition of the constitutional right of either House to change the rules (so far as relating to the procedure of that House) at any time, in the same manner, and to the same extent as in the case of any other rule of that House.".

#### PARLIAMENTARY INQUIRIES

Mr. McGOVERN. Parliamentary inquiry, Mr. Speaker.

The SPEAKER pro tempore. The gentleman from Massachusetts will state his inquiry.

Mr. McGOVERN. Mr. Speaker, is it true that a bill considered under suspension of the rules denies the minority party the right to offer any amendments or even a motion to recommit? The SPEAKER pro tempore. A motion to suspend is not liable to amendment from the floor.

Mr. McGOVERN. Further parliamentary inquiry, Mr. Speaker.

The SPEAKER pro tempore. The gentleman will state his inquiry.

Mr. McGOVERN. Is it true that a bill considered under suspension of the rules requires a two-thirds supermajority vote in order for a bill to pass?

The SPEAKER pro tempore. Under rule XV, a motion to suspend the rules may be adopted by two-thirds of the Members voting, a quorum being present.

Mr. McGOVERN. Further parliamentary inquiry, Mr. Speaker.

The SPEAKER pro tempore. The gentleman will state his inquiry.

Mr. McGOVERN. Is it also true, Mr. Speaker, that a bill considered under suspension of the rules does not pass if it receives a simple majority vote but not two-thirds of the vote?

The SPEAKER pro tempore. The gentleman is correct.

Mr. McGOVERN. Further parliamentary inquiry, Mr. Speaker.

The SPEAKER pro tempore. The gentleman will state his inquiry.

Mr. McGOVERN. Does this mean that Speaker BOEHNER's bill to raise the debt limit and destroy Medicare would have failed if it were considered under suspension of the rules yesterday?

The SPEAKER pro tempore. The gentleman has not stated a parliamentary inquiry.

Pursuant to the rule, the gentleman from California (Mr. DREIER) and the gentleman from Massachusetts (Mr. McGovern) each will control 20 minutes.

The Chair recognizes the gentleman from California.

#### GENERAL LEAVE

Mr. DREIER. I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks on this measure.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. DREIER. Mr. Speaker, I yield myself such time as I may consume.

(Mr. DREIER asked and was given permission to revise and extend his remarks.)

Mr. DREIER. I think this is the first time that I have offered a Reid proposal in the House of Representatives.

One might ask why it is we are here doing this. It's very apparent to me why it is that we are here doing this, and that is we want to ensure that next Tuesday we see an increase in the debt ceiling so the Social Security checks go out, we bring about spending reductions, and we maintain the credit rating of the United States of America and do all the other things that I believe both Democrats and Republicans, alike, want to have take place.

As you know, Mr. Speaker, we have passed from this House two measures

within the last 2 weeks, the Cut, Cap, and Balance measure, and just last night, the Boehner proposal, which, as we all know, stemmed from a bipartisan meeting that he had exactly 1 week ago this afternoon in his meeting with Senator Reid right down along the hall. Unfortunately, Mr. Reid no longer supports the proposal that we passed last night, and Senator Reid has said on several occasions that his plan is the only plan that can pass both Houses of Congress.

Now, 5 minutes ago, Senator McCon-NELL once again asked Senator REID to bring up this plan that Senator REID said was the only one that could pass both Houses of Congress, and Senator REID said no.

Thursday night, I introduced this measure of Senator Reid's and was asked, in the Rules Committee yesterday, by Mr. McGovern, whether or not we would bring it up and I said we didn't plan to. But the fact is Senator McConnell, having made the request now at least twice in the other body to have it brought up, asked us to raise this measure here, and that's exactly what we are doing.

Now, if we look at where it is that we are headed, we all want to have a bipartisan compromise that will ensure that on Tuesday we see that increase in the debt ceiling take place and do these other things. That's what the Speaker of the House and the Democratic leader of the United States Senate, along with Leader McConnell and Leader Pelosi, discussed a week ago today.

And as Speaker BOEHNER said from the well last night, this was an agreement which was supported by Senator REID, but things have changed. Things have changed; we know that. But there is one thing that has not changed, and that is we have to act as quickly as possible. We need to come up with a compromise.

And you know what? Since Senator REID happens to believe that his measure is the only one that can pass both Houses of Congress, we are going to let him know, when we defeat it here in the House of Representatives, that it is not the plan that can gain broad support in the House and the Senate. And so for that reason, Mr. Speaker, we are bringing this up.

We, I believe, should have an opportunity for every Member of this House to go on record on this issue, and I am going to urge my colleagues to vote "no" on this proposal so that we can come together with an important, bipartisan compromise to achieve the goal that we all say that we share.

Mr. Speaker, I reserve the balance of my time.

Mr. McGOVERN. I yield myself 3

Mr. Speaker, this process has become a joke. It is a disgrace. It's an insult to the American people.

I would say to my friends on the other side of the aisle, now is the time to act like grown-ups. This is the time

to put our country before your political party. This is time to put our country before the Tea Party. This is the time to do what's right.

Today, you are bringing up the latest version of the Reid plan under not only a closed rule, but under the most restrictive process we have in the House, usually reserved for noncontroversial bills. There is a \$2.5 trillion bill being brought up under the same process that you bring up bills naming post offices— 20 minutes of debate, no amendments allowed. We are not even allowed to offer a motion to recommit. To win, you need a two-thirds supermajority. Under this process, your own bill would have failed. That's right, if your bill were brought up under this procedure, your bill would have lost last night.

Mr. Speaker, the only bill we should consider on the House floor is one that has been agreed to by the House and Senate leaders and the President of the United States.

So why are we doing this today? Let's be honest. You are doing it to score some cheap political points.

I would like to remind the Speaker of the House that he is the Speaker of not just the Republican Party, but that he is the Speaker of the whole House. Now is the time to bring us together, not tear us apart.

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Maybe the Reid bill is the one that can unite us because it achieves tremendous savings without decimating Medicare, Medicaid, or Social Security. But Mr. Speaker, to bring it up under this process is cynical, and it demeans the House of Representatives.

I would say to the Republican leadership: Enough political stunts. Our country is facing a terrible economic crisis, a crisis that you created and one that you can avoid, but we've run out of time. Now is the time for leadership, not bad political theater. Now is the time to behave like legislators. Please rise to the occasion.

The Reid bill is not the bill I would have written. It's not the truly balanced approach that I would have hope for. There are no revenues in this bill. But I think it's the best approach that is on the table right now, and I'm willing to compromise. So I will vote "yes" on this bill. I'm willing to put my country first.

I reserve the balance of my time.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. The Chair will remind the Members that remarks in debate must be addressed to the Chair and not to other Members in the second person.

Mr. DREIER. Mr. Speaker, I am happy to yield such time as he may consume to the distinguished former chairman of the Committee on Appropriations, my friend from Redlands, California (Mr. Lewis).

Mr. LEWIS of California. Mr. Speaker, if it were not for the remarks of my colleague from California as well as his colleague from the Rules Committee, I

wouldn't be making these remarks. I will begin with a quote:

"The fact that we are here today to debate raising America's debt limit is a sign of leadership failure. Increasing America's debt weakens us domestically and internationally. Leadership means that 'the buck stops here.' Instead, Washington is shifting the burden of bad choices today onto the backs of our children and grandchildren. America has a debt problem and a failure of leadership. Americans deserve better.'"—Senator Barack H. Obama, March, 2006.

By 2009, Senator Obama had become President Obama. In the 2 years since he became President, Federal spending has increased by over \$500 billion a year. In the past 2 years, he has added nearly \$4 trillion to our national debt. Now President Obama is in favor of increasing the national debt limit. When, oh when, will the real Barack Obama stand up?

Mr. McGOVERN. Mr. Speaker, I yield 3 minutes to the distinguished gentleman from Maryland (Mr. HOYER), the Democratic whip.

(Mr. HOYER asked and was given permission to revise and extend his remarks.)

Mr. HOYER. Mr. Speaker, my colleagues, our neighbors, our friends sent us here to be responsible and to come to the aid of our country at a time of crisis. Our country is at such a time now.

Our people confront uncertainty and fear, and they're looking to us for the courage to compromise and act to prevent default and to prevent gridlock and irresponsibility.

Yesterday, we learned that investors in American stocks lost more than \$400 billion when just a few days ago Speaker Boehner said he could not compromise with President Obama. Not withstanding the remarks of my friend from California, the chairman of the Rules Committee, who talks about a bipartisan compromise, I tell my friend, you have not moved a single centimeter towards compromise with our side of the aisle, not a single centimeter.

And what do we see in the United States Senate, my friends? We see a majority leader of the United States Senate who has a President with him. So, yes, you control one-third, and you control over 40 percent so you can stop things from happening in the Senate, but the people aren't looking to us for what we can stop; they're looking to us for what we can do, for what we can do to make our country healed at this point in time.

So what has Senator REID done with this bill that you introduced—guaranteed to fail. This is the second time you have put a bill on the floor to extend the debt limit guaranteed to fail. It is a pattern, frankly, I say to you, my friends, and it's a pattern that the American public ought not to countenance.

What Senator REID has done is he has taken the view of Speaker BOEHNER

and Leader CANTOR and said we need a long-term solution. And then he has compromised, not notwithstanding the fact that all of us on this side believe that the wealthiest among us should help take us out of this crisis and not rely on the most vulnerable among us. And so there is no revenue in Senator REID's bill, notwithstanding that an overwhelming number of us on this side of the aisle believe that's good policy, and I know that some of you on your side of the aisle believe that as well.

Senator REID has set up a process so that we can continue to look at what we know we need to look at, bringing our deficit and debt down, for which we are all responsible, my friends.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. McGOVERN. I yield the gentleman an additional minute.

Mr. HOYER. And so we confront this moment of responsibility. I believe my side of the aisle will overwhelmingly say yes, not because they like this bill, but because they believe it is a compromise that can work because it takes so much of the demands that you have made on your side of the aisle. But if you came to Congress expecting perfection, if you came to Congress expecting only that you do it your way and no other way, you will be disappointed, as all of us are disappointed, because it cannot happen that way. Our Founding Fathers brought us from many places with many perspectives to try to heal our country and provide for the general welfare.

Let us avoid default. Let us set ourselves on a path of compromise. My friends on the Republican side of the aisle, we are going to vote, for the most part, for this bill. We do not believe it's perfect, but we believe it's possible. America expects us to do that.

The summer soldiers and the sunshine patriots will retreat at this time of crisis. Do not do that.

I yield back the balance of my time. Mr. DREIER. I would like to yield my friend an additional 15 seconds.

Mr. McGOVERN. I reserve the balance of my time.

Mr. DRÉIER. Mr. Speaker, I will say that I was prepared to engage in a colloquy with my good friend from Maryland and explain to him that if Senator Reid believes that this is a great compromise, why will he not respond to Senator McConnell's repeated requests to bring it up in the United States Senate?

With that, Mr. Speaker, I am happy to yield 1 minute to our Presidential candidate, our good friend from Stillwater, Minnesota (Mrs. BACHMANN).

Mrs. BACHMANN. Mr. Speaker, throughout this debate over guaranteeing insane, never before seen in the history of this country levels of spending, President Obama has coolly stood on the sidelines, his armed crossed, very simply castigating Republicans for not giving him a \$2.4 trillion blank

check. Meanwhile, the only plan that the President has put forward is his February budget, which in itself contained yet one more \$1.5 trillion deficit.

The President has no plan. Only the Republicans have offered plans. Now is the time for the President to show leadership, and the only leadership that he is showing is one that's saying tsk, tsk, tsk, trying to bring us to the brink when in fact we're trying to be responsible and bring this to a successful conclusion.

We call on the President of the United States to finally engage in the process.

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Mr. McGOVERN. Mr. Speaker, let me just remind the gentlelady that no one on the Democratic side ever walked out of a meeting.

At this point, I would like to yield 1 minute to the gentleman from Michigan (Mr. LEVIN), the ranking member of the Ways and Means Committee.

(Mr. LEVIN asked and was given permission to revise and extend his remarks.)

Mr. LEVIN. I have been here almost 29 years. This is a disgraceful moment. This country wants compromise. What you're doing with this bill is to undermine the chances of compromise. That's what you're doing. You're trying to throw a monkey wrench in the Reid bill before it can even leave the station. That's what you're doing. You're trying to make sure that the Senate cannot work its will.

Why isn't this bill being brought up? Because Senator REID wants to sit down with Senate Republicans and work out a compromise, and you're bringing up this bill to make sure that this will never happen. This is a disgraceful moment, Mr. DREIER. It is a disgraceful moment.

Mr. DREIER. Will the gentleman yield?

Mr. LEVIN. No.

The SPEAKER pro tempore (Mrs. BIGGERT). The time of the gentleman has expired.

Mr. DREIER. Madam Speaker, may I yield time to my friend from Michigan? Am I allowed to yield time to my friend from Michigan?

Mr. LEVIN. Mr. DREIER, you have already spoken. What you are doing here is—

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. McGOVERN. I yield the gentleman 15 seconds.

Mr. LEVIN. Look, Mr. Dreier, it is very clear what you are doing here. Mr. Reid wants to sit down and work with Mr. McConnell. What you are trying to do is to make sure that a signal is sent to the Senate, don't bother.

Mr. DREIER. Will the gentleman yield?

Mr. LEVIN. I yield to the gentleman from California.

Mr. DREIER. I thank my friend for yielding.

Let me say that the action that we are about to take here today is going to help with the process of seeing Senator McConnell and Senator Reid work together.

Mr. LEVIN. Reclaiming my time, Mr. DREIER, that is pernicious nonsense.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mrs. BIGGERT). The Chair will remind the Members that remarks in debate must be addressed to the Chair and not to other Members in the second person.

Mr. DREIER. Madam Speaker, I will not only address you, I won't point my finger at you as I address you.

Let me say, Madam Speaker, that Senator McConnell has just minutes ago asked Senator Reid to bring the Reid proposal to the floor of the United States Senate. And a decision has been made by Senator Reid not to bring the measure up.

On at least two occasions, Senator McConnell has asked, since Senator Reid has said that his proposal is the only one that can pass both Houses of Congress, Senator McConnell has asked us to show what we all know, and that is that there is not going to be a majority of support in the House of Representatives for his proposal.

And then when that happens, we look forward to the discussions that will take place with Speaker BOEHNER, Senator REID, Leader McConnell, and Leader Pelosi.

With that, Madam Speaker, I yield 30 seconds to the gentleman from Indiana (Mr. Young), a hardworking new Member of Congress.

Mr. YOUNG of Indiana. Madam Speaker, we need to cut spending now. We need to control spending in the future. But the American people understand that our foremost constitutional duty here in Congress is to make sure that America is safe.

Former Secretary Gates said that further cuts to our military will mean that there are certain things our military won't be able to do and places they won't be able to go.

This proposal, the Reid-Obama plan, proposes cutting defense spending by \$859 billion over 10 years compared to the President's fiscal year 2011 budget. Yet the President and Senator Reid have not told us what places we won't be going and what missions we won't be doing. This is irresponsible. I can't support this proposal.

Mr. McGOVERN. Madam Speaker, I yield 1 minute to the gentleman from Texas (Mr. Doggett), a member of the Committee on Ways and Means.

Mr. DOGGETT. This Republican ploy is too clever by half. At the very same time Republican Senators are filibustering against bringing up this proposal in the Senate, the House Republicans are insisting on bringing it up here so they can vote it down. While it is imperfect and imbalanced, this Reid proposal protects educational opportunities for college students, it protects retirement security through Medicare and Social Security, and it provides

more important resources for public services than the reactionary House Republican budget.

With House Republicans still at fault for refusing to seek any type of middle ground, the Reid bill is the least worst alternative to avoid default.

As desperate as they were last night to cobble together a handful of votes to pass a partisan Boehner bill, they are even more desperate to defeat this reasonable middle ground because they insist it must have two-thirds of the votes of this body.

Let us join Democrats in unity to approve this proposal.

Mr. DREIER. Madam Speaker, I yield myself 10 seconds to remind my friend from Texas that the measure that we voted on last night stemmed from the bipartisan agreement that was put together one week ago this afternoon right down the hall.

With that, I am happy to yield 1 minute to my good friend, the gentleman from Jefferson, Louisiana (Mr. SCALISE).

Mr. SCALISE. I thank the gentleman for yielding.

If you look at the Reid bill, it doesn't even start to address the problem. With all of its budget gimmicks and shell games, I think most people recognize that if you had an honest conversation, you would know it doesn't even start to tackle the spending problem.

Now, hardworking American families back home know the problem in America is not that we have corporate jet owners and millionaires and billionaires; the problem is that Washington spends too much money. You don't solve that problem by sending more money up to Washington to spend even more. And so when the President talks about a balanced approach, what he really means is more job-killing tax hikes.

Families back home know what we really need is a balanced budget amendment to put accountability back in place in Washington to control this rampant, out-of-control spending in Washington and to finally attack the real problem, and that's Washington spending. I oppose the bill.

Mr. McGOVERN. Madam Speaker, I yield 1 minute to the gentleman from New Jersey (Mr. Andrews).

(Mr. ANDREWS asked and was given permission to revise and extend his remarks.)

Mr. ANDREWS. Madam Speaker, this agreement offers the calm, reasonable compromise the country wants. Most Americans don't want to let the debt ceiling expire. This bill solves that problem.

Most Americans say, You know what? You probably can cut about 5 percent in most government programs. Not everybody believes that, but that's what this bill does.

Most Americans say that there ought to be some other way to look at difficult entitlement programs and other issues. The bill sets up a process to do that. What the bill does is recognize the difference between the two parties and puts that difference aside. The majority party wants to make radical changes in Medicare and Social Security; we do not.

We believe that the wealthiest Americans should pay their fair share to solve this problem. The majority party does not. The bill leaves that disagreement aside and focuses on the areas of agreement.

You know, American troops on patrol are not asking under what conditions they should do their duty this afternoon. They're understanding their duty, and they're doing it—and so should we. Pass this bill.

Mr. DREIER. Madam Speaker, at this time I am happy to yield 30 seconds to my good friend, the gentleman from Colorado (Mr. Tipton), a hardworking new Member of the class of 87 people who came in here to change this place.

Mr. TIPTON. Thank you, Mr. DREIER. When we hear our colleague from Texas say "this is the least worst alternative," and that's our best choice? I think the American people demand and deserve better. It is time that we put people before politics and partisanship aside so that we can have progress for the American people.

Mr. McGOVERN. Madam Speaker, I yield to the gentlewoman from Texas (Ms. JACKSON LEE) for a unanimous consent request.

(Ms. JACKSON LEE of Texas asked and was given permission to revise and extend her remarks.)

Ms. JACKSON LEE of Texas. As an American, I stand here united with America voting "yes" on this bill to save Medicare, Medicaid, and Social Security.

Madam Speaker, I rise today in support of the Bipartisan Budget Control Act of 2011," the Reid Bill, which is a legitimate attempt to resolve our debt-ceiling crisis unlike the previous debt-ceiling bills introduced by my colleagues on the other side of the aisle, which has attempted to resolve our budget ceiling crisis by demanding sharp cuts to domestic programs that ask average Americans to make life-changing sacrifices while not asking America's wealthiest individuals and most profitable corporations to contribute their fair share.

We must work together to save the American people and do what's right. We are working under one flag and one nation; there are times in which we are 50 states, and times when we exist as a single, united, nation. One single state did not defend the nation after the attacks on Pearl Harbor. One state, on its own, did not end segregation and establish Civil Rights. There are times when the stakes are too high, when we simply must unite as states and act as one. We must today work under one flag and one nation to protect our economy and our people.

We need to change the tone here in Congress. Federal Reserve Chairman Ben Bernanke said it best when he stated recently before the House Committee on Financial Services, "We really don't want to just cut, cut, cut." Chairman Bernanke further stated "You

need to be a little bit cautious about sharp cuts in the very near term because of the potential impact on the recovery. That doesn't at all preclude—in fact, I believe it's entirely consistent with—a longer-term program that will bring our budget into a sustainable position." The Reid plan offers the compromise that the American people want, demand and need. I stand here with so many of my colleagues calling for the protection of Medicare, Medicaid, Social Security, and other programs that protect the interests of the American people.

In my lifetime, I have never seen such a concerted effort to ransom the American economy in order to extort the American public. I support this bill and efforts to increase the debt limit and to resolve our differences over budgetary revenue and spending issues. I will not support any bill that unduly robs average Americans of their economic security and ability to provide for their families while constraining the ability of Congress to deal effectively with America's economic, fiscal, and job creation troubles.

This plan will result in a \$1.2 trillion increase in the debt limit, \$416 billion of which would automatically occur when the President submits a written certification to Congress that the debt ceiling needs to be increased. The remaining \$784 billion in borrowing authority would be subject to a congressional resolution of disapproval, and Congress would have 55 days to act to reject the increase. Under this bill, after that initial increase, the President would be authorized to seek another \$1.2 trillion increase once the debt limit is within \$150 billion of the debt ceiling, with the entire \$1.2 trillion subject to a congressional resolution of disapproval within 15 calendar days.

The plan I support today establishes statutory caps on discretionary spending that would apply for ten years. These caps would operate similarly to caps established with bipartisan support in the 1990s. If Congress exceeds the caps, across-the-board cuts would enforce the limits. Further additional savings in FY 2012 by security spending would be capped at \$606 billion, or \$3 billion below this year's level. Security spending would be \$19 billion below the Republican budget. This plan finds even more savings by limiting funding for ongoing wars (the so-called "Overseas Contingent Operations") that could be provided outside the discretionary spending caps.

Some of my Republican colleagues have been critical of the Reid bill's proposed savings on war funding. However, winding down the wars, which this year will cost about \$160 billion, will produce very real savings, as both the Office of Management and Budget and the Congressional Budget Office acknowledge. In fact, the Republicans endorsed this approach when they voted for the House GOP budget earlier this year.

My home state of Texas ranks 43rd in education, and last (50th) in the nation in people over 25 who only have a high school education. This bill will protect the hopes and dreams of people who are striving to improve those numbers. It safeguards Pell Grants and maintains the current maximum grant at \$5,550. Our country has such a firm belief in education, so much so that we as a people have provided free education to all students until the 12th grade, but after that moment with high school diploma in hand a higher education should not become a battle between the haves and the have nots in our society.

This plan would end graduate and professional students' eligibility for subsidized Stafford loans, as proposed in the President's FY 2012 budget.

Graduate and professional students would be able to receive unsubsidized federal student loans, and would continue to be eligible to apply for deferment, forbearance, or other loan repayment assistance. The \$18 billion in savings are used to address projected shortfalls in the Pell Grant through FY 2013.

Madam Speaker, the bill will reduce waste, fraud and abuse by promoting efforts to improve enforcement in several areas. The antifraud efforts promoted by the Reid bill include: continuing Disability Reviews and SSI redeterminations; Internal Revenue Service tax enforcement; health care fraud and abuse control; and Unemployment Insurance improper payment reviews. According to CBO, these steps would save \$11 billion over 10 years.

The Boehner proposal plan and all the plans proposed by my Republican colleagues they have all just cut, cut, cut without taking into full consideration the serious cuts to Social Security. Medicare, and Medicaid. Their bills have essentially been a rehashed version of the same bills that President Obama promised to veto and the Senate vowed to reject. It asks cuts from domestic spending while demanding nothing in revenue from the nation's wealthiest. The proposals offered by my Republican colleagues has been nothing more than a ransom note, irresponsibly raising the debt ceiling for only a few months so that in just a short period of time, the American public will be hit again for \$1.6 trillion in cuts from Social Security. Medicare. Medicaid, and veterans benefits. Anyone who believes that those plans will not result in a serious cut to Social Security should consider this . . . Social Security represents 20 percent of all federal spending, making it unrealistic to think such large cuts in mandatory spending will not affect Social Security benefits. The Reid plan, before us today protects Social Security.

I believe that the plan before us is an example of shared sacrifice. It removes the entire burden off the backs of seniors, the middle class and our nation's most vulnerable citizens. The Reid plan will not result in dramatic reductions in safety net programs for vulnerable Americans, such as food stamps and unemployment and disability insurance. This would be and should be unacceptable, and each is avoidable if corporations and the wealthy are required to shoulder a fair share of this burden.

There has been a theme this Congress of focusing on cutting programs that benefit the public good and for the most at need, while ignoring the need to focus on job creation and economic recovery. This bill places us back on the right track. We should be focused on paying our nation's bills and resolving our differences.

In my district, the Texas 18th, more than 190,000 people live below the poverty line. We must not, we cannot, at a time when the Census Bureau places the number of Americans living in poverty at the highest rate in over 50 years, cut vital social services. Not in the wake of the 2008 financial crisis and persistent unemployment, when so many rely on federal benefits to survive, like the Supplemental Nutrition Access Program (SNAP) that fed 3.9 million residents of Texas in April 2011, or the Women, Infant, and Children

(WIC) Program that provides nutritious food to more than 990,000 mothers and children in my home state.

In 2009, there were 43.6 million Americans living in poverty nationwide. According to the 2010 Federal poverty threshold, determined by the U.S. Census, a family of four is considered impoverished if they are living on less than \$22,314 per year.

Children represent a disproportionate amount of the United States poor population. In 2008, there were 15.45 million impoverished children in the nation, 20.7% of America's youth. The Kaiser Family Foundation estimates that there are currently 5.6 million Testimates that there are currently 5.6 million of them children, and that 17.4% of households in the state struggle with food insecurity.

Protecting Medicare represents the basic values of fairness and respect for our seniors, including the 2.9 million Texans who received Medicare in 2010.

Any cuts to Medicaid would be just as damaging. Harris County has one of the highest Medicaid enrollment records in Texas. Limits and cuts to Medicaid funds would significantly hurt the citizens of Texas's 18th District. Harris County averages between 500,000 and 600,000 Medicaid recipients monthly, thousands of people who may not have access to healthcare should Congress sacrifice Medicaid to cut spending.

Childhood hunger continues to be a real and persistent problem in the Houston/Harris County area. The number of people participating in the Food Stamp Program in Texas has increased by 82 percent since 2000. However, only 60 percent of those eligible for food stamps in Texas participate in the program.

In Harris County, only 75 percent of children approved to receive free lunch participated, and only 39 percent of children approved to receive free breakfast took advantage of the benefit. Participation numbers are similarly low for those students approved to receive reduced-price lunch and breakfast. During summer months, participation in these federal nutrition programs drops significantly. In Texas the summer participation rate was only 8.1 percent of low income children.

In 2008, when the recession first hit, 22.9 percent of Texas children were living in poverty, the fifth worst rate in the nation. As a result of the economic downturn that began in late 2008 in Texas, and parents losing their jobs, the child poverty rate increased to 24.4 percent in 2009. That is 163,000 more children falling into poverty, or 1.6 million Texas children overall.

Many people assume that Texas was not hit as hard by the recession as other states because our unemployment rate is still below the national average. While our unemployment rate is low compared to the U.S. (8.2 versus 9.8 percent, respectively, in November 2010), it is still nearly double where it stood in November 2007 (4.4 percent). In fact, Texas' unemployment rate has been around 8 percent for the last 16 months, which is extremely high given Texas' recent history.

Nearly one in three Texas children has no parent with a full-time, year-round job, making them particularly vulnerable.

When a household falls into poverty, children are exposed to increased parental distress, inadequate childcare arrangements, and poor nutrition. In past recessions, it took many years for employment and incomes to re-

bound, and low-income families rebound more slowly than others.

72 percent of Texas' working families in poverty have at least one parent without health insurance.

Public benefits such as health care or nutrition assistance help families bridge the gaps in difficult economic times and are critical in reducing the effects of a recession. Cutting these supports will hurt child and family well-being and damage the Texas economy by taking money out of the private economy for critical local businesses such as grocery stores and medical providers.

The supplemental nutrition program, WIC, helps low-income pregnant women, new mothers, infants, and young children eat well and stay healthy. WIC provides nutrition education, nutritious foods, referrals to health and human services, breastfeeding support, and immunizations (at some clinics).

More than 802,000 Texas children ages 0–4 (40 percent) received support through WIC. When you look at infants alone, 67 percent received WIC supplements, compared to only 35 percent of children aged 1–4.

The program has grown by more than 176,000 kids between 2000 and 2009, with an increase of 66,000 children from 2007 to 2009 alone.

During the recession, more families needed greater assistance with basic expenses. SNAP (formerly Food Stamps) provided benefits to over 3 million Texans, more than half of which are children (ages 0–17).

In January 2011, more than 2 million Texas children received assistance from SNAP, an increase of nearly 700,000 kids since January 2008. Furthermore, because of added funds from the ARRA, monthly benefits rose 13.6 percent, giving added assistance to families at a time when they needed it most.

The dramatic rise in applications for SNAP initially overwhelmed the already beleaguered state workers who enroll families in these federal benefits. In November of 2009, 43 percent of SNAP applications were not being processed within the federally mandated 30–day time period, leaving hundreds of thousands of families each month waiting for food assistance.

More than 2.8 million Texas children participate in the school lunch program, and close to half of them also receive breakfast. More than \$1.3 billion of federal funding is used to support these programs during the school year. Many counties in Texas also run summer nurition programs so that kids who depend on school lunches have access to good nutrition when school is closed for the summer.

Perhaps my friends on the other side of the aisle are content to conclude that life simply is not fair, equality is not accessible to everyone, and the less advantaged among us are condemned to remain as they are, but I do not accept that. That kind of complacency is not fitting for America.

Yes, we must take steps to balance the budget and reduce the national debt, but not at the expense of vital social programs. It is unconscionable that in our nation of vast resources, my Republican colleagues even consider fighting to pass a budget that cuts funding for essential social programs. Poverty impacts far too many Americans and social safety nets provide these individuals with vital assistance

As we continue to discuss the necessity of increasing our debt ceiling, I have heard the

concerns of many of my constituents and the American people regarding the size of our national debt and the care with which taxpayer money is spent. I, too, am concerned about these issues, for to burden future generations of Americans with tremendous amounts of debt should not be a way to avoid our fiscal responsibilities to the American people. However, the task of resolving our debt ceiling crisis must take precedence over other concerns, including political ideology. The game is up, and the American people understand that increasing the debt ceiling has nothing to do with any new spending and everything to do with paying off the obligations that we have already agreed to and promised to pay.

Prior to the existence of the debt ceiling, Congress had to approve borrowing each time the federal government wished to borrow money in order to carry out its functions. With the onset of World War I, more flexibility was needed to expand the government's capability to borrow money expeditiously in order to meet the rapidly changing requirements of funding a major war in the modern era.

To address this need, the first debt ceiling was established in 1917, allowing the federal government to borrow money to meet its obligations without prior congressional approval, so long as in the aggregate, the amount borrowed did not eclipse a specified limit.

Since the debt limit was first put in place, Congress has increased it over I00 times; in fact, it was raised 10 times within the past decade. Congress last came together and raised the debt ceiling in February 2010. Today, the debt ceiling currently stands at \$14.3 trillion. In reality, that limit has already been eclipsed, but due to accounting procedures by Treasury Secretary Geithner, the debt limit can be artificially avoided until August 2.

Congress must act now in order to avert a crisis. Never in the history of America has the United States defaulted on its debt obligations.

We must be clear on what this issue means for our country. America has earned a reputation as the world's most trusted borrower. United States Treasury bonds have traditionally been one of the safest investments another country or investor could make. For investors around the world, purchasing a U.S. Treasury bond meant that they held something virtually as safe as cash, backed by the full faith and credit of the United States government

In turn, with the proceeds from the bonds, the federal government of the world's largest economy is able to finance its operations. If the United States defaults on its debt obligations, the financial crisis that began in 2008 would pale in comparison, according to economic experts. The ensuing economic catastrophe would not only place the U.S. economy in a tailspin, but the world economy as well.

The fact that Congress, a body that typically has its fair share of political battles, has never played political chicken when it came to raising the debt ceiling should give us all pause, and is a testament to the seriousness with which we must approach this issue. However, this time around, my Republican colleagues have created an impasse based upon an ideological commitment to spending cuts. While I understand and share the concern of my Republican colleagues with respect to deficit spending, and will continue to work with them in order to find reductions, now is not the time to put ideology over pragmatism. The reality is that, on August 3, the United States will begin

to default on its debt obligations if the debt ceiling is not raised.

This unnecessarily places the American public and the economy between a rock and a hard place. Either Congress sides completely with the radical agenda of the Tea Party, which irresponsibly pulls the chair out from under the average American while polishing the throne of the wealthiest.

This detour into a spending debate is as unnecessary as it is perilous, as increasing the debt ceiling does not obligate the undertaking of any new spending by the federal government. Rather, raising the debt limit simply allows the government to pay existing legal obligations promised to debt holders that were already agreed to by Presidents and Congresses, both past and present.

Moreover, the impending crisis would have already occurred were it not for the extraordinary measures taken by Treasury Secretary Timothy Geithner, including the suspension of the investment in securities to finance the Civil Service retirement and Disability Fund, as well as the redemption of a portion of those securities already held by that fund.

If the United States defaults on its obligations on August 3, the stock market will react violently to the news that for the first time in history, America is unable to keep its promises to pay. Not once in American history has the country's full faith and credit been called into question.

Once America defaults, investors who purchase U.S. bonds and finance our government will be less likely to lend to America in the future. Just as a person who defaults on a loan will find it harder to convince banks to lend them money in the future, a country that defaults on its debt obligations will find it harder to convince investors to lend money to a government that did not pay.

Showing the world that the United States does not pay its debts makes the purchasing of that debt less desirable because it requires the assumption of more risk on the part of the investors. The opponents of this bill are puting the country at serious risk of losing its status as the world's economic superpower. Our allies will lose faith in our ability to manage global economic affairs. Our status in the world will be diminished, which will undermine our leverage on the world stage that allows us to command the respect and compliance of other nations when it comes to decision-making. This bill will allow America to compete with a surging China.

with a surging China.
Furthermore, any investors that do continue to purchase U.S. Treasury bonds will demand much higher interest rates in order to cover the increased risk. Once a default occurs, investors figure that the chance of the United States defaulting again is much greater, and will require the government to pay higher rates of interest in order to make the loan worth the risk for investors to take on.

Imagine the impact on our stock market if we do not pay our debts. As we have seen throughout the recent financial crisis, a bad stock market hurts not only big businesses and large investors on Wall Street, but small businesses and small investors as well. Families with investments tied to the stock market, such as 401(k)s, pension plans, and savings, will once again see the value of their investments drop. The American people are tired of the uncertainty of the value of their retirement accounts. We must not allow another wild fluctuation to occur due to default and add to the uncertainty still lingering in the minds of citizens.

The markets have made it clear that a short-term extension and REID's plan is a long term solution which averts serious consequences.

As if another stock market crisis were not enough, the housing market would take another hit if America defaulted. Higher mortgage rates in a housing market already weakened by default and foreclosures would cause a further depression of home values, destroying whatever equity families might have left in their homes after the housing crisis. Moreover, the long-term effects would reduce spending and investment in the housing market.

Increasing the debt ceiling is the responsible thing to do. Congress has already debated and approved the debt that an increased ceiling makes room for. However, my Republican colleagues have chosen to use this as an opportunity to hold the American people hostage to their extreme agenda.

Even prominent Republicans like Senator JOHN MCCAIN and Christine Todd Whitman have criticized the radical elements of their party who insist upon holding up the entire political process in order to flaunt their extreme, irrational, and unrealistic ideology. Senator McCAIN has called the Tea Party's stance and the way they have conducted themselves during this manufactured crisis "bizarre," and is country is even too radical for Speaker BOEHNER, with the Tea Party vowing to reject their leader's own bill.

Texas has the unfortunate distinction of leading the nation as the highest percentage of residents uninsured. More than 5.8 million Texans—including 1.5 million children—lack health insurance. Texas' uninsured rates, 1.5 to 2 times the national average, create significant problems in the financing and delivery of health care to all Texans. One in every four Texans lacks health insurance coverage, and that number is one in every three in large cities like Houston and Dallas. According to the Gallup poll, an average of 26.8 percent of Texas residents was uninsured.

With only 75% of the residents being insured, this means that one in four residents within the state is unprotected and could be in financial stress in case of a medical emergency. This extremely high percentage of residents lacking health insurance coverage is one of the biggest challenges the Texas Department of Insurance and Department of Health face.

Here's an idea that wouldn't cost Texas a dime but would save millions of dollars every year: Remove all barriers restraining nurses from practicing to the full extent of their education and training. No state needs primary care providers more than Texas, which has a severe shortage. Texas ranks last in access to health care and in the percentage of residents without health insurance. Of Texas' 254 counties, 188 are designated by the federal government as having acute shortages of primary care physicians. Of that number, 16 counties have one and 23 have zero. If every nurse practitioner and family doctor were deployed, we still couldn't meet the need. Texans are desperate for health care.

I have worked effortlessly with my colleagues on both sides of the aisle to gain bipartisan support for successful passage of an

amendment to the landmark healthcare reform bill that made sure no hospital is forced to shut its doors or turn away Medicare or Medicaid patients. Existing physician-owned hospitals employ approximately 51,700 individuals, have over 27,000 physicians on staff, pay approximately \$2,421,579,312 in payroll taxes and \$512,889,516 in other federal taxes, and have approximately \$1.9 billion in trade payables. With approximately 50 physician-owned hospitals, Texas leads the nation in the number of physician-owned hospitals. The Texas economy could lose more than \$2.3 billion and more than 22,000 jobs without these important hospitals.

American families spend almost twice as much on health care—through premiums, paycheck deductions and out-of-pocket expenses—as families in any other country. In exchange, we receive quality specialty care in many areas. Yet on the whole, Americans do not get much better care than countries that spend far less. Americans do not live as long as people in Canada, Japan, and most of Western Europe. This should clearly indicate that health care reform was needed. The landmark bill signed by President Obama will provide coverage to millions of people who currently lack it.

They live in a world that is not the world that the American people live in. In their world, they believe that taxes are always too high, even on people making over a billion a year in a struggling economy; that any increase in revenue is fundamentally wrong, even if it comes from large corporations who use tax loopholes at the expense of our job-creating small businesses; that investing anything in our economic future above tax revenues is impermissible, even in the midst of an economic downturn; and that tax cuts for the wealthy are always the nation's top priority, even at the expense of people that depend on Social Security, Medicare, Medicaid, and veterans benefits to survive.

These beliefs place them on the fringe of American society, and yet due to the nature our political process, they have held up the entire government and placed our economy on the precipice of a turbulent second recession.

If Congress cannot find a resolution then Congress will open the possibility that the President may invoke the Fourteenth Amendment to the United States Constitution, Section four, which states "the validity of the public debt of the United States . . . shall not be questioned." The argument can be made that if Congress will not resolve our nation's pending default then the President to protect the interest of our nation must act. The President would then have to consider his powers under the Fourteenth Amendment which may grant him the authority to raise the debt ceiling, on his own, through executive order and if Congress fails to raise the debt limit by the August 2, 2011 deadline. As a body we should not place the President or our country in this posi-

For those reasons, I urge my colleagues to consider the constituents in their home districts who would be helped by this bill. I urge my colleagues to return to the world in which the vast majority of Americans live in; a world in which our shared destiny is determined by reasonable minds and good faith efforts to compromise. Federal Reserve Chairman Ben Bernanke warned that defaulting could "throw the financial system into chaos," and "destroy

the trust and confidence that global investors have in Treasury securities as being the safest liquid assets in the world."

Instead of injecting ideological spending cuts into the traditionally non-political business of raising the debt ceiling, we must work quickly to pass a this bill that makes good on our debt obligations and restores confidence in American credit.

There is in these difficult times no tea party, no Democratic Party, no Republican Party. There is only one party—there is only one party—the party that is the embodiment of one nation—America and we should stand for Americans and one America—I vote "yes" to save America from default and to honor the full, faith and credit.

Mr. McGOVERN. I yield 1 minute to the gentleman from Georgia (Mr. Scorr)

Mr. DAVID SCOTT of Georgia. Ladies and gentlemen of the House of Representatives, this is not a Nation of Tea Party people. It is not a Nation of Democrats or Republicans. It is a Nation of all of us.

And what the Reid plan presents, it represents the Tea Party, the Republicans and the Democrats and the President of the United States. This is what the American people expect us to do. That is what has made this country great. At critical times, we've come together and we have compromised. We're protecting Medicare. We're protecting Social Security. We're protecting Medicaid, as the people of this country want.

And yet, as the Republicans and the Tea Party want, there are no tax increases in this. And as the President of the United States has asked us, there will be a second task in the year 2013.

□ 1410

Ladies and gentlemen of this House, the time is present. It is time for us to do the American thing: Stand up for the American people and let us compromise in the best interests of all of us so this Nation will not go into default.

Mr. DREIER. I yield myself 15 seconds.

Madam Speaker, I think it's very important to note that yesterday and today we are continuing to hear that under the Boehner proposal cuts in Medicare and Social Security would take place, when in fact both the Boehner and Reid proposals have virtually identical plans to put into place a joint select committee that would in fact report back to this institution.

With that, I am happy to yield 1 minute to my very good friend, a member of the Appropriations Committee, the gentleman from Houston, Texas (Mr. Culberson).

Mr. CULBERSON. Madam Speaker, I think it's important for everyone to know the reason the House is considering this bill today is to put up another guardrail to show what the House cannot do. It's important in any compromise to understand what can and cannot be done.

The new constitutional conservative majority in the House will not pass the

Reid bill because of its devastating cuts to our U.S. military. The House is going to find a way to compromise with the Senate, but it is not going to include massive cuts to the military. As we've established, it's not going to include tax increases. It looks like it's going to include some select committee that's going to make recommendations to the Congress.

We're going to find a way to make sure that American companies do not hit the brick wall of running out of the ability to borrow. But this is one of the most important debates, one of the most important votes we'll have in our brief time here in Congress is to make sure that we're protecting our kids and grandchildren from a crushing unaffordable level of debt. So we're working hard to find what the limits are of what the House and the Senate will do.

We've got to have this vote today to show what the House will not do. And we're not going to cut the military, as the Reid bill would.

 $\mbox{Mr.}$  McGOVERN. I yield myself 15 seconds.

Madam Speaker, make no mistake about it. From day one, this Republican majority has put Medicare on the chopping block. And the Boehner proposal would decimate Medicare and Medicaid and Social Security as we know it.

At this point, I yield 2 minutes to the gentlewoman from Florida (Ms. WASSERMAN SCHULTZ).

Ms. WASSERMAN SCHULTZ. I would point out to my good friend from Texas, Madam Speaker, as a constitutional conservative, he should recognize that the Constitution, itself, was a series of compromises.

Our Nation and economy is being pushed closer and closer to default. Hardliners on the right—extremists by any other name—have refused to compromise. We are putting in jeopardy the payment of the Social Security obligations and paying the members of our military. The Chairman of the Joint Chiefs of Staff yesterday couldn't even answer in the affirmative that he was confident that those payments could be made if we default. We're putting in jeopardy the full faith and credit of our Nation.

Yesterday, seniors in my district called my office in tears, wondering whether we would default and what those consequences would mean for them. These are real people who live on Social Security to survive.

We have many strongly held views on both sides of the aisle. I don't like everything in the Reid proposal before us, but compromise is critical. I recognize that I can't have everything 100 percent my way. Democrats have been at the compromise table for months with an empty chair on the other side of the table. It is time for Republicans to warm that seat across from us.

Mr. Dreier claims that Republicans have brought the Reid proposal to the floor to show that it doesn't represent

a bill that can pass the House, yet the process is a sham. The bill has been brought up under a rule that requires a two-thirds vote of this House for passage, which they know cannot happen.

What are Republicans afraid of? They're afraid that a fair process might show just how much support there is for this proposal.

Where are the cooler heads in the Republican Caucus? Where are they? They appear not to exist. Your caucus seems to be held hostage by extremists and have driven the moderates from the room and from the discussion. Allowing extremists to take over is doing harm to our country.

The SPEAKER pro tempore. The time of the gentlewoman has expired.

Mr. McGOVERN. I yield the gentlewoman an additional 15 seconds.

Ms. WASSERMAN SCHULTZ. Thank

President Obama and House and Senate Democrats have said we are willing to support cuts even to programs we would normally fight to preserve. Republicans in response have doubled down in a Groundhog Day move that has pushed dead-on-arrival proposals that jeopardize our economy by bringing us closer to the brink of chaos.

At the end of the day, the stewardship of our economy is our responsibility.

Mr. DREIER. Madam Speaker, I am happy to yield 1 minute to our good friend, a hardworking new Member of this institution, the gentlewoman from Camas, Washington (Ms. HERRERA BEUTLER).

Ms. HERRERA BEUTLER. Madam Speaker, the reason we came here, this caucus is here, the new freshmen are here, is because the American people said. Enough. They said. You're spending too much of our money. And that's what this conversation is about today.

The President stood on the floor across the Rotunda a couple of years ago and said, It's a failure of leadership to raise the debt ceiling. Well, guess what? I came here never expecting to raise the debt ceiling, but I've now compromised. I've twice voted to raise the debt ceiling to cover spending from a failed stimulus, from a health care bill that ends Medicare as we know it. I voted twice for solutions. And that's compromise for me.

When I ran for this seat, I told the people that I serve, I'm not extreme; I am mad. I'm mad that Washington, D.C., thinks you are their piggy bank. That's what this debate is about. We

end it today.

Mr. McGOVERN. I yield myself 10 seconds, Madam Speaker, just to remind the gentlelady that she has voted time and time and time again to decimate Medicare, Medicaid, and Social Security, and we're not going to stand by and let them do that.

At this point I yield 2 minutes to the gentleman from Maryland, the ranking member of the Budget Committee, Mr. VAN HOLLEN

Mr. VAN HOLLEN. I think the American people just heard a new definition

of compromise: Paying your bills is a compromise. The American family can't wake up one morning and say, Boy, it's a compromise to pay for what I've already incurred. It's a compromise to pay my mortgage. That's a new one for the American people. And it's part of a reckless pattern that we've seen emerging here.

First our Republican colleagues walked out of the Biden talks. Twice they walked out of talks with the President of the United States. Then, when the Republican leader in the Senate put forward a proposal, they ridiculed it. Then, Thursday night, in this very House, they said "no" to the proposal by the Republican Speaker of this House until he amended—the same Speaker who said we need to have an adult moment.

Here's the concluding paragraph of today's Wall Street Journal: Republicans are not looking like adults to whom we can entrust the government.

The American people are looking for that adult moment. If you're not willing to compromise on critical things for the country, you are not fit to govern. And that is why Senator Reid put forward a compromise proposal. He doesn't like his own proposal. He would be the first to tell you that. But you know what it did? It met the criteria our Republican colleagues put forward-\$2.4 trillion in cuts. And even if you take out the war savings, more guaranteed cuts, according to CBO, than the Boehner proposal the other night. It also incorporates McConnell's proposal.

Here's what it doesn't do. It doesn't end the Medicare guarantee. It doesn't cut Social Security. And it doesn't protect tax breaks for special interest corporations.

What we're seeing here is people are holding the American economy hostage. You have to stop playing kamikaze pilot with the future of the American people in order to extract a hundred percent of demands for budgets your way. Compromise is necessary. And that is what Senator Reid put forward, a compromise proposal.

Let's show we can govern together.

#### □ 1420

Mr. DREIER. I vield myself 5 seconds to again say to my colleagues that the measure we voted on last night stemmed from a bipartisan compromise that was put together in this very Capitol one week ago today.

With that, Madam Speaker, I am happy to yield 1 minute to my good friend from Urbana, Ohio (Mr. JORDAN).

Mr. JORDAN. I thank the gentleman for vielding.

Let's just cut to the numbers and what this bill does. We've got a \$14 trillion debt. This is going to raise the debt ceiling \$2.4 trillion. It's going to achieve a savings of \$18 billion in the

So just think of it the way the American people would see things. You've got a kid who has maxed out the credit

card at \$14,000. The kid goes to the bank, and the bank says, Okay. Here's what we're going to do. We're going to give you 2.400 more dollars on the credit card, but you have to promise us, over the next year, you're going to spend \$18 less than you planned on spending.

That's what this bill does. This bill doesn't even come close to starting to solve the problem. That's why we're against it, and that's why it should be defeated.

Mr. McGOVERN. I yield myself 5 seconds.

My colleague from California keeps on saying that the Boehner bill was bipartisan. I'll remind him that not one single Democrat voted for that bill because Democrats do not want to decimate Social Security, Medicare and Medicaid.

At this time, I would like to yield 30 seconds to the gentleman from Pennsylvania (Mr. FATTAH).

Mr. FATTAH. I assume that some think that the American people are gullible, but this is not a coincidence or happenstance. We've got a Republican majority that took us from trillions in surplus to trillions in deficit, added a \$7 trillion prescription drug plan, unfunded wars, and then refused any additional revenue. In choking off our country's ability to pay its debt, now they want to walk us towards default. This is a special place in the shadows of the history books for a group of people who in order to gain power are willing to sacrifice America's leadership in this world.

Mr. DREIER. Madam Speaker, I would like to yield to any of my colleagues on the other side of the aisle who will tell me where in the Boehner bill it says that we want to cut Medicare, Social Security or any of the other items that they continue to attack. I would be happy to yield to anyone who can point me to where in the Boehner bill it says that. I am happy to yield to anyone.

Mr. McGOVERN. Will the gentleman yield?

Mr. DREIER. I yield to my friend from Massachusetts.
Mr. McGOVERN. In the balanced

budget amendment that you have and in the Ryan proposal, you have all of it going after Medicare and Social Security.

Mr. DREIER. With that, I am happy to yield 30 seconds to my good friend from Aurora, Colorado (Mr. COFFMAN).

Mr. COFFMAN of Colorado. Madam Speaker, the President of the United States, Barack Obama, has said to the Congress that we need to put America first and get this debt limit done. I agree with that. I agree that we need to put America first and put politics aside.

Last weekend, a bipartisan proposal emerged with Speaker BOEHNER and Majority Leader Reid, Senator Reid, coming to an agreement, but the President of the United States got ahold of Senator REID and said, Absolutely not.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. DREIER. I yield the gentleman an additional 15 seconds, Madam Speaker.

Mr. COFFMAN of Colorado. The reason he rejected the agreement was because it didn't have enough money to get him through the election of November 2012. The President's campaign consideration is not putting America first. We need to put America first and vote down the Reid proposal.

Mr. McGOVERN. May I inquire of the time remaining on both sides?

The SPEAKER pro tempore. The gentleman from Massachusetts has 4 minutes remaining. The gentleman from California has  $6\frac{1}{4}$  minutes remaining.

Mr. McGOVERN. Maybe the gentleman from California might want to yield to Mr. VAN HOLLEN; but at this point, I reserve the balance of my time.

Mr. DREIER. Madam Speaker, I did ask a few minutes ago and expended time by asking anyone to yield. We have a lot of Members here who want to be heard. Mr. McGovern has time if he would like to yield it.

I yield 15 seconds to my friend from Maryland, and maybe Mr. McGovern will yield him 15 seconds. Then we can hear what Mr. VAN HOLLEN has to say.

Mr. VAN HOLLEN. I thank the chairman for yielding.

If you look at the Boehner proposal, it says we've got to cut \$1.8 trillion. The Speaker of the House has already said that you can't have any revenue as part of that, that you can't close one corporate loophole. In fact, he said that the majority would override any proposal, so the only other way to get it mathematically is to start slashing Medicare and to start going after Social Security.

Mr. DREIER. In reclaiming my time, my point has been made very eloquently by the gentleman, and I very much appreciate it. I thank my friend for his contribution.

Madam Speaker, at this point, I am happy to yield 1 minute to my good friend from Drexel Hill, Pennsylvania (Mr. MEEHAN).

Mr. MEEHAN. I thank the chairman for yielding.

As we used to say in the courtroom, the facts are that there are no facts. The truth of the matter is that the only people who are cutting \$500 billion from Medicare are the Democrats in their proposal, but that's not my point.

Mr. VAN HOLLEN. Will the gentleman yield?

Mr. MEEHAN. No, the gentleman will not yield. Let me make my point, and then I'll be off.

The issue here is really one of compromise. I come here as a freshman, as somebody who is looking at this for the first time. When we came in and worked on the bill, the Boehner proposal, the frustration for me was knowing going in that evening that I'd already been made aware that this leadership, the leadership of the party on the other side, had whipped their mem-

bers so not a single member was ready on the other side to sit and talk to anyone on this aisle. The whip was there: You will not vote. You will not talk.

We were not able.

Mr. McGOVERN. Madam Speaker, I yield 10 seconds to the gentleman from Maryland (Mr. VAN HOLLEN).

Mr. VAN HOLLEN. Just to be very clear, what we did was eliminate the overpayments to some of the Medicare Advantage plans. Listen, we used much of those savings to close the prescription drug doughnut hole. In your budget, you took the whole \$500 billion, but you reopened the prescription drug doughnut hole at the same time you were eliminating the Medicare guarantee. That's the difference.

Mr. DREIER. I yield myself 5 seconds to say that I thank the gentleman for, once again, pointing out the fact that there is nothing in the Boehner proposal that does anything to cut Social Security or Medicare.

Madam Speaker, with that, I am happy to yield 15 seconds to a new Member from Zeeland, Michigan (Mr. HUIZENGA).

Mr. HUIZENGA of Michigan. I appreciate my colleague from California for yielding.

Earlier, we heard from a colleague from Florida, on the other side of the aisle, who was talking about the Constitution and about the intent of it. Ladies and gentlemen, this is about controlling our spending and accountability with the American people. It might not be in this bill, and it might not be in other bills, but eventually, we have to realize we need to put institutional brakes on our spending because we cannot control our spending in this institution.

Mr. McGOVERN. This is about protecting Social Security and Medicare and Medicaid.

I would like to yield 2 minutes to the gentleman from South Carolina, our assistant leader, Mr. CLYBURN.

#### □ 1430

Mr. CLYBURN. I thank the gentleman for yielding.

Madam Speaker, the clock is ticking, the American people are anxiously waiting for responsible leadership, and the Republicans here in Congress are continuing to play political games.

Last night the United States Senate rightly defeated the Boehner bill on a bipartisan vote. That partisan bill was the product of the Republicans' "my way or the highway" approach that held all Americans hostage to exact a ransom payment for Medicare, Medicaid, and Social Security beneficiaries

Now we must find a commonsense compromise. That's why I will vote for the Reid bill today. The Reid bill saves America's economy from the devastation that would result from defaulting on our fiduciary obligations.

Throughout the deliberations on this self-inflicted debt crisis, my bottom line has been to protect Social Secu-

rity, Medicare, and Medicaid. This plan contains real spending cuts and deficit reduction to begin putting our Nation's fiscal house in order. It meets the Speaker's requirement that spending be cut by an amount at least as large as the debt ceiling increase. And it does so while protecting Social Security, Medicare, and Medicaid beneficiaries. It also safeguards Pell Grants that provide low-income young people the opportunity to go to college and to work to achieve the American Dream.

We must take responsible action now to avert this crisis and move to significant measures to create jobs and generate economic growth.

Mr. DREIER. Madam Speaker, I am happy to yield 30 seconds to the gentleman from Tupelo, Mississippi (Mr. NUNNELEE).

Mr. NUNNELEE. Thank you, Mr. Dreier.

We've heard from our friends on the other side "we want compromise." The American people expect solutions.

This Harry Reid plan offers no real solutions to the out-of-control spending problem. This Harry Reid plan offers no solutions to the broken Washington mess that got us here. So I will vote "no."

Mr. McGOVERN. Madam Speaker, may I inquire about the time on both sides, please.

The SPEAKER pro tempore. The gentleman from Massachusetts has 1¾ minutes remaining, and the gentleman from California has 4½ minutes remaining.

Mr. McGOVERN. I reserve the balance of my time.

Mr. DREIER. Madam Speaker, at this time I am happy to yield 1 minute to my good friend from Wantage, New Jersey (Mr. GARRETT).

Mr. GARRETT. Madam Speaker, I come to the floor, as the previous speaker has said, to say this side of the aisle is committed to reaching a solution and not just a deal to this problem. We are committed to reaching out across the aisle and across the other side of this House to reach a compromise.

We have already compromised on the level of cuts going even further. We have already compromised on the level of the caps, raising the caps to make it even easier in that regard as well. We have also already compromised from where we started with regard to a balanced budget amendment, holding true to the idea that we should, as all Americans also agree, eventually pass a change to the Constitution and require a balanced budget amendment.

But at the end of the day, although we will compromise on cuts and we will compromise on moving forward on a balanced budget amendment, let it be clear, as God is my witness, we will not compromise on our principles; our principles of defending the Constitution and defending Americans and making sure that our posterity does not have this excessive debt on it.

Mr. McGOVERN. I yield 30 seconds to the gentleman from New York (Mr. ENGEL).

Mr. ENGEL. Here we're on the brink of economic disaster and we're wasting time with symbolic political theater at its worst.

We want compromise and solutions and to protect Medicare on the Democratic side. Why don't you try working with Democrats? The American people want us to meet in the middle. They don't want this nonsense.

The debate now focuses only on spending cuts, without closing tax loopholes, and that still isn't enough for some. No wonder The Wall Street Journal said the Republicans don't look like adults to whom voters can entrust the government.

The Democrats want to compromise in the middle, and if the President needs to pull the 14th Amendment, I think he should do that because the Republicans have shown they don't want compromise at all.

Mr. DREIER. Madam Speaker, I am happy to yield 30 seconds to the gentleman from Newburgh, Indiana (Mr. BUCSHON).

Mr. BUCSHON. Madam Speaker, here we are on the verge of a financial meltdown, and my friends on the other side of the aisle are worried about politics. They are here today worried about protecting the President from having to do his job: lead.

The Republicans in the House are leading. We have passed two bills that would end this crisis, and the Senate hasn't voted on them; they've tabled them.

We're here to lead. We need leadership and we are providing it.

Mr. McGOVERN. Madam Speaker, I reserve the balance of my time.

Mr. DREIER. At this time I'm happy to yield 30 seconds to the gentleman from Ashland, Wisconsin (Mr. DUFFY).

Mr. DUFFY. Madam Speaker, the American people are sick of these kinds of conversations.

My friends across the aisle voted to rob \$500 billion out of Medicare for ObamaCare. They instituted the IPAB Board that's going to ration care for our seniors.

We brought a proposal to this House that was going to root out all loopholes in nooks and crannies where businesses hide their money, and they all voted "no."

The American people are looking for real solutions. And you know what? This Harry Reid bill is full of budget gimmicks that don't get the job done.

Mr. McGOVERN. I continue to reserve the balance of my time.

Mr. DREIER. Madam Speaker, at this time I am happy to yield 30 seconds to the gentleman from Biloxi, Mississippi (Mr. PALAZZO).

Mr. PALAZZO. Madam Speaker, the American people entrusted each Member of Congress with extraordinary power. That's the power to cast votes as their voice in Congress and provide solutions to America's problems. Most

of all, they expect us to lead during times of crisis.

House Republicans have led. House Republicans have provided plans and solutions to America's debt crisis. House Republicans have used their voice as Representatives of their district to end the debt limit crisis and begin balancing the budget. We've done our job; it's time the Senate does theirs.

Leader REID and President Obama are all that stand between the American people and a responsible resolution to this debt crisis. I say to our colleagues in the Senate, we were sent here not to punt on difficult decisions.

Vote "no" on the Reid plan.

Mr. McGOVERN. Madam Speaker, I would like to insert in the RECORD an article that appeared in The Wall Street Journal today entitled "The Debt-Limit Hobbits."

[From the Wall Street Journal, July 30, 2011]  $\begin{tabular}{l} The Debt-Limit Hobbits \\ \end{tabular}$ 

Political logic and perhaps even common sense seem to be prevailing within the House GOP after Thursday's debt-ceiling vote was postponed—at least among most of the caucus. The shame is that the debt-limit absolutists have weakened Speaker John Boehner's hand in negotiating a final bill with Senate Democrats.

At the most practical level, Mr. Boehner's plan is better than the one Harry Reid supports in the Senate. This remains true of the revisions Mr. Boehner released yesterday, though the irony is that it is less credible and weaker politically than the previous version. The concession the holdouts demanded, and got—a balanced budget amendment—ensures that it cannot pass the Senate. The best but unlikely scenario is that the bill otherwise remains intact.

In the years for which claims of spending restraint are most credible—fiscal 2012 and 2013—the Boehner bill would cut \$25 billion and \$47 billion from the outlays that the Congressional Budget Office projected in March. Off the same baseline, the plan would cut \$756 billion through 2021 in return for an initial \$900 billion in new borrowing. The topline figure of \$1.2 trillion in cuts that everyone cites comes by comparing the Boehner plan to CBO's "budgetary authority" estimate from January, which is far less realistic but is also the platform used in the negotiations led by Joe Biden.

Some will deride \$72 billion in cuts over the next two years as nickels and dimes, and it's true it is nowhere near commensurate to the scale of the spending problem. But it's also incremental progress, which is how the American political system usually changes, and a larger real reduction in government than any time since 1995.

For comparison's sake, Paul Ryan's budget blueprint that the House passed in April would cut \$74 billion in outlays over 2012–2013 and \$746 billion in total over the next 10 years. Accomplishing roughly the same thing via the Boehner plan, with no new tax increases, while controlling only one-half of one branch of government, would be a major GOP achievement.

The plan also includes domestic spending caps, enforced with an automatic sequester for 10 years. Such caps could be overridden by a future Congress, but they make it harder and help to create a culture of fiscal discipline.

Another benefit is that the Boehner bill would require a second debt-limit increase of \$1.6 trillion next year, with conditions. Curb-

ing the size and growth of government is a constant struggle, and the Boehner plan creates another opening for further progress.

By contrast, the Reid plan raises the debt ceiling by \$2.7 trillion now, which effectively closes off debate until after the 2012 election. All told, it cuts spending by \$2.2 trillion compared to the March CBO budgetary authority baseline—though with multiple gimmicks that include \$1.044 trillion in "savings" from winding down the wars in Iraq and Afghanistan that will happen anyway.

Amid this "baseline" confusion, we wish House Republicans had used this debate to reform Washington's fiscal hall of mirrors. Baseline budgeting is a rigged game, with spending increasing automatically each year above the rate of inflation. Anything below that inflated baseline is then called a "cut." Even Democratic Governor Andrew Cuomo took on these automatic spending formulas when he set out to tame the New York budget

Instead of such a useful reform, a GOP faction is fixated on a balanced budget amendment. After Thursday's stall, the new Boehner plan will only authorize the second tranche of debt if two-thirds of both chambers pass such an amendment and send it to the states for ratification. This will not happen.

These columns drew much notice after John McCain quoted our July 27 "tea party hobbits" line on the Senate floor. Senator (sic) Sharron Angle responded that "it is the hobbits who are the heroes and save the land." Well, okay, but our point was that there's no such thing as a hobbit. Passing a balanced budget amendment this year is a similar fantasy. Yet outfits like the Club for Growth used the amendment as an excuse to flip from opposing the Boehner plan to supporting it. Maybe it should be the Club for Futile Fiscal Gestures.

The main result of this pointless crusade has been to damage Mr. Boehner's leverage and push the final debt-limit increase in Mr. Reid's direction. The Speaker may now have to seek the tender mercies of Nancy Pelosi to get a final bill through the House, and who knows what her price will be.

The debt-limit hobbits should also realize that at this point the Washington fracas they are prolonging isn't helping their cause. Republicans are not looking like adults to whom voters can entrust the government.

I would advise the gentleman from California that our leader is prepared to close for us. I will take 15 seconds and then introduce our leader.

Mr. DREIER. Then I will reserve the balance of my time.

#### □ 1440

Mr. McGOVERN. Madam Speaker, I implore rational Republicans to join Democrats in passing the Reid bill. I appeal to your sense of responsibility, to your sense of duty, to your country. Have the courage of your convictions to do what's right. Don't be paralyzed by the threats and intimidating tactics of the Tea Party or other extreme groups. Stand up to protect Medicare, Medicaid, and Social Security.

I yield the balance of my time to the gentlewoman from California, the Democratic leader, and a defender of Medicare, Medicaid, and Social Security, NANCY PELOSI.

Ms. PELOSI. I thank the gentleman for yielding. I applaud him for his superb leadership of this bill today. I recognize the great leadership of Mr. VAN HOLLEN as the ranking member on the Budget Committee and he and Mr. CLYBURN representing the values of the American people at the negotiating table for this.

I rise in support of the Reid legislation and urge my colleagues to support it because it protects Social Security, Medicaid, and Medicare, because it is fair.

But I want to use my time in the following way.

I listened very carefully and very attentively to our Speaker yesterday when he spoke, and he used the term the bill is not perfect, but we did "our level best." "Our level best." One might infer from that that this process is on the level.

How can it be on the level if we're bringing a  $$2\frac{1}{2}$  trillion bill to the floor under suspension the same way we might bring the naming of a post office? It's  $$2\frac{1}{2}$  trillion, 20 minutes on each side.

Members have said, on both sides of the aisle, this is a very important debate. Well, if it is, why is it brought under suspension, which requires a two-thirds vote, guaranteeing that it will not prevail? Not on the level.

The word "level," of course, enters into is this a level playing field? Is it on the level for America's seniors to pay more for Medicare for fewer benefits while we give tax subsidies to Big Oil? Is it on the level for us to throw people out of nursing homes by reducing Medicaid so we can give tax breaks to corporations sending jobs overseas? Is it on the level for us to make young people and their families pay more for their college education so we can give tax breaks to the high end? Is it on the level to bring a Boehner bill to the floor that makes all of those cuts, undermines Social Security, eliminates Medicare, and that does not charge one red cent to people who have benefited so much from the greatness of our country?

Is it our best? Is it our best to drag this out for all this time to keep in suspense as to whether we would honor our constitutional responsibility to pay our debts? The Constitution says the national debt has to be recognized.

And recognize we did, President after President, 32 times in recent memory including when President Bush was President; at that time, even though many of us did not agree with the war in Iraq, did not agree to the tax cuts for the wealthiest people in our country to the tune of hundreds of billions of dollars, did not agree to the giveaway to the pharmaceutical industry. We didn't agree with that policy. That's how we got into debt, turning around from the surplus direction we were going in with President Clinton whose last four budgets were in balance or in surplus. We didn't agree how President Bush took us into debt, but we never, never stood in the way of honoring the full faith and credit of the United States.

Why, then, would we, this one time with this President, decide that we

would put up barriers so extreme like changing the Constitution in order to lift the debt limit as a mathematical requirement?

Of course, we must all reduce the deficit. But is it our best to say we're going to use the debate to reduce the deficit to destroy to the public space?

Look at the appropriations bills they're bringing before us. Destroying the public space of clean air, clean water, food safety, the education of our children, the financial security of our seniors through Medicare and Medicaid. That's what they are doing.

If we are just reducing the deficit here, we have come to those conclusions. We have to do it. We know how to do it.

But if they want to take it to the next step of destroying the public sector, we cannot go to that place when it affects the air our children breathe, the water they drink, the food they eat, the education they receive, the safety of the neighborhoods in which they live

The Speaker also said that the bill was not perfect. Well, no bill is perfect. But I think I disagree in one respect. I think this bill is perfect in its absurdity. His bill was perfectly absurd. It's perfectly absurd, again, to say to our President, after 32 times lifting the debt ceiling: We're going to change the game for you, Mr. President.

It's perfectly absurd for them to say that the bill they brought to the floor, the Boehner bill that they brought to the floor, was in agreement of the four leaders of the House and Senate, Democrats and Republicans. Either you don't know what you're talking about or it's a perfect absurdity.

Mr. DREIER. Will the gentlelady vield?

Ms. PELOSI. I will not yield to you. It is very, very important that we all take a deep breath. We have important work to do, an important decision to make. Senator REID has given us a direction to go. No cuts in benefits for Medicare, Medicaid, and Social Security beneficiaries.

I wish that we had revenues in there so that those who had benefited from the greatness of the last 50 years of bipartisan progress for the American people would be able to make their contribution, but there is not one red cent of revenue while we're saying kids should pay more for their student loans.

So it's time to end this theater of the absurd. It's time for us to get real. It's time for us to get real and listen to the wisdom of the American people. They have said to us that they support, in overwhelming numbers, a bipartisan, balanced approach, in overwhelming numbers that we should all pay our fair share. And they all agree that we should get this over with so we can get back to work putting the American people back to work by creating jobs.

The Speaker chose, when he didn't have the votes, instead of reaching out in a bipartisan way to see how we could

work together, he chose to go to the dark side. I repeat, he chose to go to the dark side by putting forth a bill that he, himself, told his members would sink in the Senate, and I add, lead to default.

We cannot default. We're the greatest country that ever existed in the history of the world. We're the United States of America.

So let's go from the dark side to the bright side of the American people. Vote "yes" on the Reid bill.

 $\Box$  1450

Mr. DREIER. I yield myself the balance of the time.

Madam Speaker, I believe in civil discourse, and I want to say that on several occasions in the past 45 minutes, members of my staff have urged me to have the words taken down that have been offered by Members on the other side of the aisle, and I chose not to. In the name of civility, I chose not to because we have a very serious issue that needs to be addressed, and it's before us, and we need to make sure that in the next several hours, we effectively address it.

Since 1962, on 75 different occasions, we have seen the United States Congress increase the debt ceiling. We keep hearing about the urgency that exists today. Well, I'll tell you what's urgent: If we don't change the course that we've been on the last 4 years, with an 82 percent increase in non-defense discretionary spending, we are not going to have resources for any of the things that my colleagues have talked about. What we need to do and the message that has been sent is that for the first time ever, we are going to change business as usual.

Now I'm going to say something that I probably shouldn't at the very end here. There are some good things in Senator Reid's proposal. I believe that the idea of establishing a joint select committee of our colleagues who will come together and make recommendations and force an up-or-down vote in both Houses of Congress is a positive thing. But I will say this: I don't believe that continuing down the road towards increasing the debt ceiling without the kinds of checks that are necessarv is the right thing for us to do. Last night's agreement that we voted on here was, in fact. It stemmed from the bipartisan talks that took place right down this hall.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. DREIER. Vote "no" on the Reid proposal.

Mr. STARK. Madam Speaker, I rise in support of the Bipartisan Budget Control Act, H.R. 2693. Unlike Speaker BOEHNER's bill, which has already been defeated in the Senate, this is the compromise bill that is needed to avert a default and protect our fragile economy.

Congress needs to step up and start governing. Yet, the Republican majority appears uninterested in anything that has not been vetted by the radical wing of their party or designed to embarrass the President. Today is

Rigell

no exception. Rather than holding a real vote on this bill, it is being brought up under suspension of the rules in order to guarantee failure. This is a procedure we use to name post offices and congratulate sports teams. It is not how we handle serious issues and it is shameful that Republicans are holding a nonserious vote when our nation is three days away from a default.

Make no mistake, this is not the legislation I would have written. It relies on cuts to domestic spending that will hurt the poor and the middle class. It includes no revenues, not even ending the egregious tax subsidies for big oil companies and corporate jet owners. However, the legislation does not cut Medicare and Social Security and protects both from automatic cuts in the future. It also saves \$1 trillion by winding down the Iraq and Afghanistan wars, which have been major drivers of our debt. Finally, unlike the failed Boehner bill, this legislation provides certainty and stability by extending the debt ceiling through next year and ensuring that we will not be on the brink of default once again in a few

The long-term fiscal health of our country can only be improved if we make the investments necessary to create jobs and if we put revenues on the table. Unfortunately, House Republicans refused to consider the balanced approach that the American people wanted. Instead, they have driven us to the edge of default and the economic calamity that would result. Now is the time to act to end this crisis. This is not a perfect bill, but it is a responsible solution to the current crisis urge my colleagues to vote "yes."

Mr. BLUMENAUER. Madam Speaker. today, the House of Representatives considered and rejected the proposal placed by Senate Majority Leader REID before the Senate. While this is not remotely the solution we need, I voted in favor because this is the best the Republicans in the Senate will allow. It is imperative that Congress keep the hope alive that we will avert default on our nation's obligations. This bill is likely the last and best proposal we will see.

Speaker BOEHNER stated on the House Floor that he was "sticking his neck out a mile," as he negotiated with the President on this issue. If he truly was sincere about this, Congress easily could have found a bipartisan solution to avoid the debt-ceiling crisis and start down a path of fiscal sustainability. I must point out that this crisis is wholly artificial and manufactured, and that the Speaker easily could have avoided it, had he chose to.

While I voted yes today, at some point there are worse outcomes. This action, and Congress's failure to find a longer-term compromise, is a looming cloud over our finances. Repeatedly facing similar self-manufactured crises will further damage the economy and family savings. The sad fact is we did not have to take this path in the first place.

The SPEAKER pro tempore. question is on the motion offered by the gentleman from California (Mr. DREIER) that the House suspend the rules and pass the bill, H.R. 2693, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

#### RECORDED VOTE

Mr. McGOVERN. Madam Speaker, I demand a recorded vote.

A recorded vote was ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, this 15minute vote on suspending the rules and passing H.R. 2693 will be followed by a 5-minute vote on suspending the rules and passing H.R. 2062, if ordered.

The vote was taken by electronic device, and there were—ayes 173, noes 246, not voting 13, as follows:

#### [Roll No. 682]

#### AYES-173

Altmire Gonzalez Owens Andrews Green Al Pallone Baldwin Green, Gene Pascrell Bass (CA) Grijalva Pastor (AZ) Becerra Gutierrez Payne Hahn Berkley Pelosi Berman Hanabusa Perlmutter Hastings (FL) Bishop (GA) Peters Bishop (NY) Heinrich Pingree (ME) Blumenauer Higgins Polis Price (NC) Boswell Himes Brady (PA) Hinojosa Quigley Brown (FL) Hirono Rahall Butterfield Hochul Rangel Holden Capps Reyes Capuano Holt Richardson Honda Cardoza Richmond Carnahan Hoyer Rothman (NJ) Carney Inslee Roybal-Allard Carson (IN) Israel Ruppersberger Jackson (IL) Castor (FL) Rush Chandler Jackson Lee Ryan (OH) (TX) Cicilline Sánchez, Linda Johnson (GA) Clarke (MI) Т. Clarke (NY) Johnson, E. B. Sanchez, Loretta Cleaver Kaptur Sarbanes Clyburn Keating Schakowsky Cohen Kildee Schiff Connolly (VA) Kind Schwartz Kissell Convers Scott (VA) Kucinich Cooper Scott, David Costa Langevin Serrano Costello Larsen (WA) Sewell. Courtney Larson (CT) Sherman Lee (CA) Shuler Crowley Levin Sires Lewis (GA) Cuellar Slaughter Cummings Lipinski Smith (WA) Davis (CA) Lowey Stark Davis (IL) Luján Sutton DeFazio Lynch Thompson (CA) DeGette Markey Thompson (MS) DeLauro Matsui Tiernev McCarthy (NY) Deutch Tonko Dicks McCollum McDermott Dingell Towns McGovern Tsongas Doggett Van Hollen Donnelly (IN) McNerney Dovle Meeks Velázquez Edwards Michaud Walz (MN) Wasserman Ellison Miller (NC) Schultz Miller, George Engel Moore Waters Eshoo Watt Farr Moran Waxman Murphy (CT) Filner Nadler Welch Wilson (FL) Frank (MA) Napolitano Fudge Woolsey Garamendi Olver Yarmuth

#### NOES-246

Adams

Akin

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Austria

Bachus

Barrow

Berg

Biggert

Bilbray

Barletta

Bartlett

Black Cantor Blackburn Aderholt Capito Bonner Carter Bono Mack Cassidy Alexander Boren Chabot Boustany Chaffetz Bachmann Brady (TX) Coble Coffman (CO) Braley (IA) Broun (GA) Cole Buchanan Conaway Bucshon Cravaack Barton (TX) Buerkle Crawford Bass (NH) Burgess Crenshaw Benishek Burton (IN) Culberson Davis (KY) Calvert Camp Denham Campbell Dent DesJarlais Bilirakis Canseco

Diaz-Balart Kinzinger (IL) Dold Kline Dreier Labrador Duffv Lamborn Duncan (SC) Lance Duncan (TN) Landry Ellmers Lankford Emerson Latham Farenthold LaTourette Fincher Latta. Lewis (CA) Fitzpatrick Flake LoBiondo Fleischmann Loebsack Fleming Long Flores Lucas Forbes Luetkemeyer Fortenberry Lummis Lungren, Daniel Foxx Franks (AZ) Ε. Frelinghuysen Mack Manzullo Gardner Garrett Marchant Gerlach Marino Matheson Gibbs Gibson McCarthy (CA) Gingrey (GA) McCaul Gohmert McClintock Goodlatte McCotter Gosar McHenry Gowdy McIntvre Granger McKeon Graves (GA) McKinley Graves (MO) McMorris Griffin (AR) Rodgers Griffith (VA) Meehan Mica Grimm Miller (FL) Guinta Guthrie Miller (MI) Hall Miller, Garv Hanna Mulvaney Murphy (PA) Harper Harris Myrick Hartzler Neugebauer Hastings (WA) Noem Nugent Hayworth Heck Nunes Hensarling Nunnelee Herger Olson Herrera Beutler Palazzo Huelskamp Paul Huizenga (MI) Paulsen Hultgren Pearce Hunter Pence Hurt Peterson Petri Issa Jenkins Pitts Johnson (IL) Platts Johnson (OH) Poe (TX) Johnson, Sam Pompeo Jones Posey

Rivera Roby Roe (TN) Rogers (AL) Rogers (KY) Rogers (MI) Rohrabacher Rokita Rooney Ros-Lehtinen Roskam Ross (AR) Ross (FL) Royce Runyan Rvan (WI) Scalise Schilling Schmidt Schock Schrader Schweikert Scott (SC) Scott, Austin Sensenbrenner Sessions Shimkus Shuster Simpson Smith (NE) Smith (NJ) Smith (TX) Southerland Stearns Stivers Stutzman Sullivan Terry Thompson (PA) Thornberry Tiberi Tipton Turner Upton Visclosky Walberg Walden Walsh (II.) Webster West Westmoreland Whitfield Wilson (SC) Wittman Wolf Womack Woodall Price (GA) Wıı Yoder Young (AK) Young (FL) Young (IN)

#### NOT VOTING-13

Maloney Ackerman Clay Gallegly Baca Reed Bishop (UT) Giffords Speier Brooks Hinchey Lofgren, Zoe

Quayle

Rehberg

Reichert

Renacci

Jordan

King (IA)

King (NY)

Kingston

Kelly

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE The SPEAKER pro tempore (during the vote). There are 2 minutes remaining in this vote.

#### □ 1513

Messrs. NUNES, McKINLEY, TIPand GRIFFITH of Virginia changed their vote from "aye" to "no."

Messrs. DAVIS of Illinois, JACKSON of Illinois, FILNER, and MURPHY of Connecticut changed their vote from "no" to "aye.

So (two-thirds not being in the affirmative) the motion was rejected.

The result of the vote was announced as above recorded.

Stated against:

Mr. BISHOP of Utah. Madam Speaker, on rollcall No. 682, I was unavoidably detained. Had I been present, I would have voted "no."

#### LEGISLATIVE PROGRAM

(Mr. HOYER asked and was given permission to address the House for 1 minute.)

Mr. HOYER. Madam Speaker, I yield to my friend, the majority leader, for the purpose of asking about the schedule for the rest of the weekend and the upcoming week.

Mr. CANTOR. I thank the gentleman from Marvland.

Madam Speaker, the House will now meet in pro forma session only tomorrow. Therefore, no votes are expected in the House on Sunday. Given the critical fiscal and economic situation, however, Members should be prepared to return to Washington quickly if needed. We may only be able to assure a few hours' notice, at most.

Lastly, I would say to the gentleman that the House will be in legislative session on Monday, and first votes are expected as early as noon.

Mr. HOYER. I thank the gentleman for his information, and I yield back the balance of my time.

#### MATTHEW A. PUCINO POST OFFICE

The SPEAKER pro tempore. The unfinished business is the question on suspending the rules and passing the bill (H.R. 2062) to designate the facility of the United States Postal Service located at 45 Meetinghouse Lane in Sagamore Beach, Massachusetts, as the "Matthew A. Pucino Post Office".

The Clerk read the title of the bill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Oklahoma (Mr. Lankford) that the House suspend the rules and pass the bill.

The question was taken; and (twothirds being in the affirmative) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

#### ADJOURNMENT

Mr. WOODALL. Madam Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 3 o'clock and 16 minutes p.m.), under its previous order, the House adjourned until tomorrow, Sunday, July 31, 2011, at 1 p.m.

## EXECUTIVE COMMUNICATIONS, ETC.

Under clause 2 of rule XIV, executive communications were taken from the Speaker's table and referred as follows:

2665. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Irish Potatoes Grown in Washington; Decreased Assessment Rate [Doc. No.: AMS-FV-11-0012; FV11-946-2 FIR] received July 25, 2011, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

2666. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Watermelon Re-

search and Promotion Plan; Redistricting and Importer Representation [Document Number: AMS-FV-10-0093] received July 25, 2011, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

2667. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Beef Promotion and Research; Reapportionment [No.: AMS-LS-10-0086] received July 25, 2011, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

2668. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Raisins Produced From Grapes Grown In California; Increase in Desirable Carryout Used To Compute Trade Demand [Docket No.: AMS-FV-11-0013; FV11-989-1 FR] received July 25, 2011, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

2669. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Mango Promotion, Research, and Information Order; Reapportionment [Doc. No.: AMS-FV-10-0092] received July 25, 2011, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

2670. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Vidalia Onions Grown in Georgia; Change in Late Payment and Interest Requirements on Past Due Assessments [Doc. No.: AMS-FV-11-0016; FV11-955-1 FR] received July 25, 2011, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

2671. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Marketing Order Regulating the Handling of Spearmint Oil Produced in the Far West; Revision of the Salable Quantity and Allotment Percentage for Class 3 (Native) Spearment Oil for the 2010-2011 Marketing Year [Docket Nos.: AMS-FV-09-0082; FV10-985-1A FIR] received July 25, 2011, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

2672. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Olives Grown in California; Decreased Assessment Rate [Doc. No.: AMS-FV-10-0115; FV11-932-1 FIR] received July 25, 2011, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

2673. A letter from the Administrator, Department of Agriculture, transmitting the Department's final rule — Nectarines and Peaches Grown in California; Suspension of Handling Requirements [Doc. No.: AMS-FV-11-0019; FV11-916/917-5 FIR] received July 25, 2011, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

#### PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions of the following titles were introduced and severally referred, as follows:

By Mrs. ADAMS:

H.R. 2712. A bill to ensure that all of Brevard County, Florida, is treated as a HUBZone, and for other purposes; to the Committee on Small Business.

By Mr. COHEN (for himself and Mr. McDermott):

H.R. 2713. A bill to limit investor and homeowner losses in foreclosures, and for other purposes; to the Committee on the Judiciary.

By Mr. YOUNG of Alaska:

H.R. 2714. A bill to amend the Marine Mammal Protection Act of 1972 to allow the

transport, purchase, and sale of pelts of, and handicrafts, garments, and art produced from, Southcentral and Southeast Alaska northern sea otters that are taken for subsistence purposes; to the Committee on Natural Resources.

By Mr. NADLER (for himself, Mr. JOHNSON of Georgia, Mr. ENGEL, Mr. ELLISON, Mr. GRIJALVA, and Mr. GARAMENDI):

H. Con. Res. 68. Concurrent resolution expressing the sense of Congress that the President should ensure that the United States does not default on its debt by making every effort to negotiate passage of an increase in the statutory debt ceiling or, all such efforts failing, should use his authority under section 4 of the 14th Amendment to the United States Constitution to pay all debts of the United States as they come due; to the Committee on Ways and Means.

#### **MEMORIALS**

Under clause 4 of rule XXII, memorials were presented and referred as follows:

99. The SPEAKER presented a memorial of the Senate of the State of Colorado, relative to Senate Joint Resolution 11-040 supporting the concept of the "Wild Free-Roaming Horses and Burros Act" and expressing opposition to any proposed expansion of wild horse HMAs within Colorado and to the creation of any wild horse preserves on public lands in Colorado; to the Committee on Natural Resources.

#### CONSTITUTIONAL AUTHORITY STATEMENT

Pursuant to clause 7 of rule XII of the Rules of the House of Representatives, the following statements are submitted regarding the specific powers granted to Congress in the Constitution to enact the accompanying bill or joint resolution.

By Mrs. ADAMS:

H.R. 2712.

Congress has the power to enact this legislation pursuant to the following:

Article 1, Section 8, Clause 1 of the Constitution of the United States;

The Congress shall have the power . . . . To regulate Commerce with foreign nations, and among the several states.

By Mr. COHEN:

H.R. 2713.

Congress has the power to enact this legislation pursuant to the following:

Article I, Section 8, Clause 4 of the Constitution, giving Congress the authority to establish uniform bankruptcy laws.

By Mr. YOUNG of Alaska:

H.R. 2714.

Congress has the power to enact this legislation pursuant to the following:

Article 1, Section 8, Clause 3.

#### ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

 $\rm H.R.~436:~Mr.~PALAZZO,~Mr.~TIPTON,~and~Mr.~WOODALL.$ 

H.R. 721: Mr. HUNTER.

 $\rm H.R.~1848;~Mr.~Farenthold,~Mr.~Neugebauer,~Mr.~Gowdy,~and~Mr.~Wilson~of~South~Carolina.$ 

H.R. 2030: Mrs. CAPPS and Ms. DEGETTE.

H.R. 2359: Mr. MICHAUD.

H.R. 2447: Mr. Schiff. H.R. 2538: Mr. Carney. H.R. 2705: Mr. Smith of Washington.

H. Res. 137: Ms. HAHN. H. Res. 364: Mr. DENT, Mr. SCHILLING, Mrs. MILLER of Michigan, Mr. McCotter, Mr. FITZPATRICK, Mr. CHABOT, Mr. AKIN, Mr.

KING of New York, Mr. TIBERI, Mr. BROOKS, Mr. Huizenga of Michigan, Ms. Jenkins, Mrs. SCHMIDT, Mr. TERRY, Mr. CHANDLER, Mr. Young of Indiana, Mr. Griffin of Arkansas, Mrs. Black, Mr. Honda, Mr. Lynch, Mr. KISSELL, Mr. SCHRADER, Mr. CONYERS, Mr.

ENGEL, Mr. LARSEN of Washington, Mr. Kuci-NICH, Mr. QUIGLEY, Mr. SERRANO, Mr. RUSH, Ms. HIRONO, Mrs. ADAMS, Mr. HULTGREN, and Mr. Frelinghuysen.

H. Res. 379: Mr. GRIJALVA.

H. Res. 380: Ms. JENKINS.



of America

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WASHINGTON, SATURDAY, JULY 30, 2011

No. 117

## Senate

The Senate met at 1 p.m. and was called to order by the Honorable PAT-RICK J. LEAHY, a Senator from the State of Vermont.

#### PRAYER

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

Eternal God, great is Your power, and Your understanding is infinite. We need You on Capitol Hill. As we gather this Saturday, a nation looks to our government's legislative branch for responsible action. Deliver our lawmakers from the paralysis of analysis when constructive and prompt action is desperately needed. Faced with potentially disastrous consequences, give the Members of this body the wisdom to work while it is day, for the night comes, when no one can work.

We pray in Your great Name. Amen.

#### PLEDGE OF ALLEGIANCE

The Honorable Patrick J. Leahy led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

#### APPOINTMENT OF ACTING PRESIDENT PRO TEMPORE

The PRESIDING OFFICER. The clerk will please read a communication to the Senate from the President pro tempore (Mr. INOUYE).

The assistant legislative clerk read the following letter:

> U.S. SENATE. PRESIDENT PRO TEMPORE. Washington, DC, July 30, 2011.

To the Senate:

Under the provisions of rule I, paragraph 3, of the Standing Rules of the Senate, I hereby appoint the Honorable PATRICK J. LEAHY, a Senator from the State of Vermont, to perform the duties of the Chair.

> DANIEL K. INOUYE, President pro tempore.

Mr. LEAHY thereupon assumed the chair as Acting President pro tempore.

#### RECOGNITION OF THE MAJORITY LEADER

The ACTING PRESIDENT pro tempore. The majority leader is recognized.

Mr. REID. Mr. President, just as a side note, I am happy to see the second ranking Member of the Senate presiding. The people of Vermont are so fortunate to have the Senator and his wisdom.

Mr. McCONNELL. If the Senator would yield, I expect he has not done that in 30 years.

Mr. REID. Well, I thought it would be nice to comment on the fact that is reserved for more junior Members. It is nice that my friend from Vermont would be here.

#### SCHEDULE

Mr. REID. Mr. President, following any leader remarks, the Senate will resume consideration of the motion to concur in the House message to accompany S. 626, the legislative vehicle for the debt limit increase. The time from 1:30 to 8 p.m. will be equally divided and controlled between the two leaders or their designees.

#### DEBT CEILING NEGOTIATIONS

Mr. REID. Mr. President. Republican leaders in the House of Representatives wasted this week pursuing a rightwing proposal they knew from the start could not pass the Senate. From the very beginning, Speaker BOEHNER's Band-Aid approach was fatally flawed. It would have put us back in this incredible position we are in today—debating whether the debt limit should be increased, something that was increased I don't know really how many times but about 19 or 20 times during the Presidency of Ronald Reagan.

I had a little whisper to my left that said 18 times, so 19 or 20 was not too bad. The Band-Aid approach the Speaker came up with was totally flawed. It would have put us back in this incredible position of fighting to increase the debt limit—something we did 18 times during Ronald Reagan's administration. We would be fighting the clock to prevent financial collapse. We would start that again in just a few weeks.

The Speaker's legislation was a concession to tea party extremists. Yet it barely passed the House yesterday with only Republican votes. It failed on a bipartisan basis last night in the Senate.

There was an excellent article in the New York Times yesterday. The headline was "The Centrist Cop-Out."

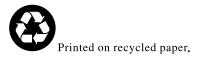
The facts of the crisis over the debt aren't complicated. Republicans have, in effect, taken America hostage, threatening to undermine the economy and disrupt the essential business of government unless they get policy concessions they would never have been able to enact through legislation.

That is the way it is. It could not be said more clearly. But knowing all along that this radical legislation, which was neither balanced nor bipartisan, would not and could not pass in our Chamber, Democrats have been working on a true compromise in the Senate. We have solicited ideas from our Republican friends and colleagues.

Let it never be said that Democrats in the Senate were afraid to compromise. We would welcome compromise. As recently as yesterday, I asked my friend the Senate minority leader to help make this Senate compromise more palatable. But we have heard very little from the Republicans.

I am satisfied that in the conversations I have had with a couple of Republicans this morning—I hope it bears fruit. I spoke to the chairman of the Budget Committee a short time ago. One of the proposals propounded by a Republican—my friend Senator CONRAD is working on it to see if he can work it out so it is language we can all live with. Senator CONRAD is an expert with

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.



budget matters. I thought it was important that he take a look at that.

I would have hoped, though, that someone would come to us, come to the bargaining table on behalf of the Republican caucus with ideas to improve a proposal already cut from the Republican cloth. Democrats are still willing to sit down and negotiate. My door is still open. I say again that I appreciate that several of my Republican colleagues have reached out to me in the last few hours hoping to reach a compromise. Senate Democrats welcome their input and look forward to working with them on a path forward.

My friend the Republican leader must generate some more action on behalf of his Republicans. The two parties must work together to forge an agreement that preserves this Nation's economy. We will need input from reasonable Republicans, including my friend the Republican leader, to get this done. But, unbelievably, another filibuster stands in our path. Republican filibusters have become routine. From the smallest measure to the greatest measure of national importance, they stall and delay and use every procedural trick in the book to keep this body from doing its job. But a filibuster at this late hour and when so much is at risk is irresponsible; it puts our economy at risk.

A majority vote was good enough for the Speaker's proposal in the House yesterday, but Republicans believe it is not good enough for the Senate today. And I have heard from my friends on the House side, to show how they are gaming the system over there, that they are going to have a vote on my proposal on suspensions. For those of us who served in the House, this is for naming courthouses and little measures that are of little importance. But this important matter, this matter dealing with the debt limit of this country, will take a two-thirds vote to pass. So they have gamed this system from the very beginning.

As I said earlier from the New York Times article:

The facts of the crisis over the debt ceiling aren't complicated. Republicans have, in effect, taken America hostage, threatening to undermine the economy and disrupt the essential business of government unless they get policy concessions they would never have been able to enact through legislation.

So they are going through, as I understand, on the House side, an effort to vote on our legislation, setting up a two-thirds standard to get this done, recognizing, of course, as I will outline here in a minute that a filibuster at this late hour here in the Senate and when so much is at risk is really irresponsible, and to say it puts our economy at risk is an understatement, and that is for sure. A majority vote was good enough for the Speaker's proposal in the House, but Republicans believe it is not good enough for the Senate today.

Rather than filibuster, I ask my Republican colleagues to work with

Democrats to make our proposal better. We have offered a reasonable, rational way for Republicans to help us avert default.

But let me tell you about the legislation at issue, how we believe how reasonable our legislation is.

This legislation was written by Democrats with both parties' principles in mind. It would avert default while cutting \$2.5 trillion from the deficit over a decade. It includes no revenues—a concession to House Republicans and Senate Republicans. It establishes a joint congressional committee to find additional savings this year and guarantees that the committee's recommendations will see an upor-down vote on the Senate floor. It takes into consideration that—that committee must take into consideration proposals like the Gang of 6. Literally every single spending cut has been voted on or endorsed by Republicans in both Houses. That is the gist of the legislation: \$2.5 trillion and extending the debt ceiling until March of 2013—a pretty fair deal.

We have made some changes to this proposition. We hope it becomes more amenable to Republicans. We have improved the program integrity language to allow for more savings by combatting government waste and fraud.

We have removed a measure that would have raised revenue by selling the spectrum—some \$15 billion—which will be done, and we should do it now, but it caused what is called a blue slip problem, which says if you have any revenue measures, according to our Constitution, they have to originate in the House. So it presents a so-called blue slip problem. I just eliminated it from this bill. It was \$15 billion out of \$2.5 trillion.

We also added a process conceived by my friend Senator McConnell to allow two additional votes over the next year and a half, two motions of disapproval before the President can raise the debt ceiling.

This proposal also protects Social Security, Medicare, and Medicaid benefits.

As you can see, this legislation was designed to appeal to our Republican colleagues as well as to our Democratic colleagues. We are willing to listen to ideas-I have said this several timesfrom Republican Senators to make this proposal better. But to say the time is short is an understatement. We can amend the underlying legislation that is here before us in the so-called message to the House. We still have time to do that. We could do it tonight and we could still meet the deadline on Tuesday. But we need to do it soon. That is why, at 1:10 in the afternoon this Saturday, I hope I have more Republicans contact me to see if they can work out something to work with us.

Already the economy has gone from bad to worse. Stocks continued a weeklong slide yesterday. I know my Republican colleagues love this country, every single one of them. I believe they want to do what is best for our economy, every single one of them. But I have to say—and I say this for the third time:

The facts of the crisis over the debt ceiling aren't complicated at all. Republicans have, in effect, taken America hostage, threatening to undermine the economy and disrupt the essential business of government unless they get policy concessions they would never have been able to enact through legislation.

That is why together we must avert a default that would jeopardize veterans' benefits, senior citizens' benefits, Social Security payments, and checks for troops, even troops on the front line. It would also effectively raise taxes on every American family: Vermont, Illinois, Kentucky, Idaho, Nevada, all over this country. Oregon. All of the Senators on the floor. Even Wyoming, which does not pay much in the way of taxes. We could do that. It would effectively raise taxes on every American family. And businesses would also suffer by the increase in the cost of everything from groceries to their mortgages.

So I urge my Republican friends to join me and move forward with the only compromise plan that is left—in fact, the only option left at all—to save this country from default.

## RECOGNITION OF THE MINORITY LEADER

The ACTING PRESIDENT pro tempore. The minority leader is recognized.

#### DEBT CEILING NEGOTIATIONS

Mr. McCONNELL. Mr. President, there is nobody in the Senate I respect and admire more than my counterpart, the Democratic leader. But we have been subjected, last night and again just a few moments ago, I would say to my colleagues from Wyoming and Idaho, to some Orwellian discussion about what is a filibuster. Most Americans, when asked the question "What is a filibuster?" would believe it was delaying something—delaying something.

So we have the astonishing development here that my good friend the majority leader is delaying a vote on something he wants to pass. We were prepared to have this vote last night. We are prepared to have this vote momentarily. We are prepared to have this vote at any point.

I want to disabuse my good friend of the notion that somehow it is going to pass. We just—he has not seen it yet, but we just delivered a letter to his office with 43 of my colleagues on it saying they are not going to vote for it. The House of Representatives is going to speak at 2:30 on this issue. They are not going to vote for it.

With regard to the 60-vote threshold, let me quote my good friend the majority leader:

March 5, 2007: "In the Senate, it has always been the case, you need 60 votes"

January 30, the same year: "60 votes are required for just about everything."

Now, look, we know that on controversial matters in the Senate, it has for quite some time required 60 votes. So I would say again to my friend, it is pretty hard to make a credible case that denying a vote on your own proposal is anything other than a filibuster.

We know that August 2 is Tuesday. The American people are frustrated with us. They want us to come together and reach an agreement. The measure my good friend is offering is not acceptable to the Senate, is not acceptable to the House, will not pass. I think the American people would appreciate it if we go on and get that out of the way and get serious about talking.

With regard to talking, let me say who ought to be in the talks. The majority leader, myself, the Speaker, and the minority leader of the House spent most of last weekend talking to each other. In fact, we were called down to the White House for a meeting around 11 o'clock on that Saturday, and I suggested the President give us a chance to go up to the Hill and see what we could work out together. We came close enough together to where my good friend, the majority leader—while I understand he believes he didn't fully endorse it but at least went down there to advocate what we thought we could agree to on that Sunday afternoon. The President said no.

I became convinced that even though my friend, the majority leader, and I would love to work this out, we can't do it by ourselves. It has to have the only person who can sign something into law. There are 307 million Americans, but only 1 can sign something into law.

My suggestion to my good friend, the majority leader, is let's vote on his proposal. It is not going to pass. Let's get to talking to the administration again in the hopes that we can come together behind something that can pass both the Senate and the House and be signed into law before Tuesday.

I don't blame anybody for being confused about what has been going on in Congress this week. I will take a moment to explain what is going on right now.

Last night, the Democrats, who control the Senate, proposed a bill that would lead to the largest debt ceiling increase in the history of the United States and which completely ignores the roots of this crisis. This bill has one goal: to get the President through his next election without having to have another national debate about the consequences of his policies. The President wants to make sure this kind of debate doesn't happen again, even as he gets Democrats in Congress to give him permission to add trillions more to the debt. That is what the Reid bill does. It is not going anywhere, as I described. It will not pass the Senate. It will not pass the House. It is simply a non-starter.

Senate Republicans refuse to go along with this transparently political and deeply irresponsible ploy to give the President cover to make our debt crisis even worse than it already is. Forty-three of us, as I indicated, have now signed a letter to the majority leader pledging that we will not vote for his \$2.4 trillion debt limit amendment, which, if enacted, would result in the single largest debt ceiling increase in the history of the United States.

Moreover, as I indicated earlier, we will soon know with certainty that this bill can't pass the House of Representatives, as they will be voting on it shortly.

Since there is no possibility this bill will be enacted into law, I say again to my friend that he can hold the vote on his proposal here and now. We are ready at any point to go on and have that vote and not waste another minute of the Nation's time on this reckless piece of legislation we know will not pass.

Earlier this week, the majority leader told the Speaker of the House he was wasting the Nation's time by proceeding with a bill Senate Democrats pledged to block, which the majority leader himself helped put together but which he decided to oppose, as I indicated, after the President said he didn't like it.

The question now is this: Why would my friend, the majority leader, waste the Nation's time by refusing to vote on his own bill—his own bill—which we also know will fail? Why would he not take his own advice and get it over with? The answer seems to be obvious. The Democrats are running out the clock. They want to delay the hard work of negotiation until the August 2 deadline they have been warning us about all summer.

The Democrats' entire strategy this particular week, since last Sunday, has been to run out the clock so the Nation focuses more on the August 2 deadline than their own failure to do something about the underlying problem.

Republicans have now passed two pieces of legislation that would put us on a path to fiscal sanity—not one but two have passed the House of Representatives. Democrats spent the last few weeks figuring out how to avoid that particular bill.

Democrats have spent their time talking about the tea party instead of talking about a solution. They have done absolutely nothing but stand in the way of a meaningful solution to this crisis and criticize Republicans for having the audacity to suggest we might try to balance the books.

Now we are reduced to this. They would not even allow a vote on their own bill. They are delaying the inevitable so they can avoid doing anything responsible. It is simply indefensible.

Once again, I ask my good friend the majority leader to let us vote on his

legislation. Let's get this irresponsible bill that we know will fail up for a vote so we can get down to the real work of negotiating a solution to the crisis with, as I indicated, the only person in America who can sign something into law, the President of the United States.

The lesson from last weekend is, anything two parties agree to here doesn't mean a thing if the President decides he doesn't like it and that the Democrats will abandon their own agreements if the President doesn't support them. Look, I don't blame them. I have been leader in the party when we had a Republican President. It is a tough spot. One is not a free agent. But we don't have time to go through that again. We have a couple days to work this out, and we cannot do it without the President.

Republicans have proposed solution after solution to this crisis. It is time for our friends on the other side, including the President of the United States, to figure out how we are going to come together and solve this problem

I yield the floor.

The ACTING PRESIDENT pro tempore. The majority leader.

Mr. REID. Mr. President, I believe my distinguished Republican friend must be a little bit confused because he is usually totally logical. He tells the American people this morning he was called to the White House last week and said: Mr. President, let us do the deal, and now he is telling the President he wants the President to do the deal. That is somewhat illogical.

I wish to make sure everybody in the Senate understands clearly that when negotiations took place last Sunday, in a meeting between Leader Pelosi, me, the Speaker, and Senator McConnell, we tried very hard to work something out. But everyone should understand, when we left that meeting, we did not have anything worked out. We had nothing worked out. They were focusing on a 6-month extension, trying to come up with a trigger for the joint committee, which we have never been able to accomplish.

It is OK they keep talking about an agreement the President overruled, but the President cannot overrule an agreement we don't have.

Mr. McCONNELL. Will my friend yield on that?

Mr. REID. Yes, I am happy to.

Mr. McConnell. Then it proves my case, if that is the case. We cannot reach an agreement without the President. We tried to. I will concede the point. My friend says he didn't actually agree to that. I take his word for it. But it makes my point that there simply is no way, under our constitutional system, for my friend and I to work this out. We have to have the President at the table. I think the approach we tried last weekend—we both agree it did not lead to an agreement.

Mr. REID. Mr. President, the President of the United States, in the presence of Senator McConnell, Senator

DURBIN, Senator KYL, and the House leaders, said to all of us: No President in history has spent as much time as I have on a compliant basis—meaning with leaders—trying to come up with some effort on this budget problem we are having today. The President has spent hours, days, and weeks of his time working on this. As we know, he believed he had-as I understand ittwo tentative agreements with the Speaker. The Speaker backed out of both of those.

The President—and I have not spoken to him this morning, but I did several times yesterday—is willing to work with anybody who can give him a proposal. That is my point today. As I said earlier—a letter is coming, terrific-I have not received it yet, but I am sure it is coming. The Republicans say they will not vote for my legislation. What will they vote for? Do they have any ideas? Let me know. I will be happy to work it in. We have gone so far as to even accept the Republican bill we got from the House as a shell. Nobody has to worry about it being my bill. If we work something out, it will be the Boehner bill, if that makes evervone happy.

Mr. McCONNELL. If my friend will yield, I think the answer is a bill the President agrees to sign. That is what we were trying to achieve last weekend. We don't have time to ping-pong stuff across the Hill anymore.

I think the majority leader and I are probably in basic agreement that, with 2 days left, the only legislation Congress has time to deal with, and should deal with, is something the President says he is willing to sign. I am certainly not critical of the President for not spending time on this. He has spent enormous time on it. But we have not gotten a result yet.

Mr. REID. Mr. President, we are here dealing with reality, not a world of fantasy. We are dealing with reality. The reality is, the debt ceiling is fast approaching, and we have to raise it or default on our debt. We have a matter before this body that would increase the debt ceiling until March of 2013. It would reduce the debt by \$2.4 trillion on basically issues that the Republicans voted on. They talk about, I don't think we need to do the overseas contingency fund because the wars that were started—and still going on by President Bush cost a lot of money, trillions of dollars. The Congressional Budget Office and the Office of Management and Budget have said those wars are winding down. As a result of that, we will save \$1 trillion. They have scored it. That is a reduction in our debt.

I also think that if the Republicans have some way they want to improve my legislation, please let somebody know. If they don't want to call me, call the President of the United States. But we have to work forward. Mine is the only proposal we have. If mine passes, we will continue to push this because it should pass because it is the only proposal we have left.

My friend says let us vote. We say the same thing. Let us vote. We want to vote. Why in the world, on something as important as this, can't we have an up-or-down vote as they had in the House? To underline my point, my friend, the assistant Democratic leader, the whip, served in the House longer than I did. They are taking up over there today, as I understand it, what we call a consent calendar, which are issues that are of minor importance, no controversy whatsoever. They are taking up extending the debt ceiling on that calendar. I think that is unheard

We are willing to vote right now, but 60 votes we are not willing to take because this should not be filibustered. We are not going to agree to the 6month proposal because, as I indicated in my prepared remarks, that would mean we would be back in this mess in a matter of weeks. We want to be fully engaged.

I repeat to the people who are supposedly sending me this letter, what do you want? What do I say to my caucus because my Republican colleagues haven't come up with any alternative. It is easy to do. We can amend my legislation. In the meantime, that will not happen, and we are going to proceed forward and do the best we can to overcome this filibuster.

The ACTING PRESIDENT pro tempore. The Republican leader.

Mr. McCONNELL. Mr. President, I will wrap up my comments by pointing out again the comments from my good friend, the majority leader, about the nature of the Senate. He said it has always been the case that we need 60 votes. We all know that. It is widely known in the country as well. Most people believe a filibuster means we are trying to delay something.

I wish to make clear to the American people Senate Republicans are ready to vote on cloture on the Reid proposal in 30 minutes, in an hour, as soon as we can get our colleagues over to the floor. We are ready to vote. By requiring 60 votes, particularly on a matter of this enormous importance, is not at all unusual. It is the way the Senate operates.

I will not belabor it any further. We are happy to vote at any time the majority leader thinks it would be appropriate to vote on his proposal.

I yield the floor.

Mr. REID. Mr. President, a filibuster is known all over America as a way to stall, prevent votes. That is all this is about. If my Republican colleagues are so anxious to vote, let us have a vote. We would move this matter down the field very quickly.

Finally, the matter that is now known as the Reid amendment, is that the President's first choice? No. He wanted to do what he called the grand deal. He thought he had that worked out with the Speaker. But the President knows what I have put forward is good for the country. It extends the debt ceiling and reduces the debt.

I say to my friend the Republican leader the President will sign my legislation. My friend says he wants something the President will sign. He will sign this. We can pass it tonight and get it through the House and he would sign it tomorrow.

So, Mr. President, I would hope the world understands, our country understands-because all Senators understand—this is another filibuster being conducted in an effort to prevent our moving forward to handle the debt situation we have in our country.

#### RESERVATION OF LEADER TIME

The ACTING PRESIDENT pro tempore. Under the previous order, the leadership time is reserved.

ESTABLISHING THE COMMISSION ON FREEDOM OF INFORMATION ACT PROCESSING DELAYS

The ACTING PRESIDENT pro tempore. Under the previous order, the Senate will resume consideration of the motion to refer the House message to accompany S. 627, which the clerk will report.

The assistant legislative clerk read as follows:

Motion to concur in the House amendment to S. 627, an act to establish the Commission on Freedom of Information Act Processing Delays with an amendment.

Pending:

Reid motion to concur in the amendment of the House of Representatives to the bill, with Reid amendment No. 589, to cut spending, maintain existing commitments, and for other purposes.

Reid amendment No. 590 (to amendment No. 589), to change the enactment date.

Reid motion to refer the message of the House on the bill to the Committee on the Budget, with instructions, Reid amendment No. 591, to change the enactment date.

Reid amendment No. 592 (to the instructions (amendment No. 591) on the motion to refer), of a perfecting nature. Reid amendment No. 593 (to amendment

No. 592), of a perfecting nature.

The ACTING PRESIDENT pro tempore. Under the previous order, the time from 1:30 to 7:30 is equally divided and controlled between the two leaders or their designees in alternating 30minute blocks, with the majority controlling the first block of time.

The Senator from Illinois.

Mr. DURBIN. Mr. President, those who are following this debate—and I think many across America areshould understand what just happened. There was a discussion about the filibuster. A filibuster is a Senate rule that does two things: It says you cannot move an item to a vote, and you have to wait a period of time to have what is called a cloture vote. In order to pass a cloture vote, you need 60 votes, not a majority. So I would just correct, if I can, the record. A filibuster does more than delay the vote; it establishes a higher vote requirement-60 votes, not a majority.

Yesterday, the Speaker of the House brought before his body of 435 Members

the proposal to end this deadline. He received 218 votes—one more than half of the membership. He had a majority vote—not one more but a majority vote. We are asking for the same opportunity. Let us bring our proposal forward for a majority vote. The Republicans have refused. They have put us into a filibuster. They have said: No. we will require 60 votes, and we will delay the vote until possibly 1 a.m. Sunday morning. That is where we are.

Let me say a word about the underlying issue. This morning, as many Members of the Senate, I wanted to get away from this place and spend a few minutes reflecting on something other than the give-and-take of the political debate. I got up early, walked over to Eastern Market, bought a cup of coffee, and sat on a bench for about 3 hours just watching people walk by and trying to clear my mind. While sitting there, I got an e-mail from a buddy of mine from high school. Now, that goes back a few years. His name is Eddie Renollet, and he lives in Florida. I would like to read into the RECORD what my buddy from high school wrote to me this morning. He said:

I sent this e-mail to our Republican Senator from Florida, too, I have rode out the storms of many high seas in the last 20 or so years, but this one has me worried. Let's get the ship on the right course and get this fixed. You all need to get past being Democrats and Republicans. Many mistakes have been made over the past years. Compromise and get this squared away. I am in the later years of my life, and I will be damned, if I want to see it go down the drain because you all can't agree on the debt issue. I am neither a Democrat, Republican, or Tea Party person. I'm an American. And I believe that you both have my best interest at heart.

Eddie Renollet from Florida. I would just say, under these circumstances, he expresses the views of many people across America. This is not a crisis which we couldn't control. This isn't an earthquake or a tornado or a hurricane. It isn't a war. It is a created political crisis.

The extension of the debt ceiling has been done routinely 89 times since 1939—55 times by Republican Presidents, 34 times by Democratic Presidents, and President Ronald Reagan holds the record having extended the debt ceiling 18 times in 8 years, without confrontation, without the American economy threatening a collapse. This is a manufactured political crisis, and it is time for both parties to rise and come up with a solution.

What the majority leader has put on the table—half of it—was a proposal by Senator McConnell, the Republican leader. Some people didn't like it. Majority Leader REID said it will be bipartisan; I am putting McConnell's proposal on the table. I will put a proposal, as well, on the table from our side, make it bipartisan, and move it forward. Now 43 Republican Senators have said they are not voting for it, so we are at a standoff.

A word about the President's role in this: President Obama-and I know

this because I attended the meetings as a member of the leadership—spent more time on this issue than any President I can recall. He met at least six or seven times for 2 and 3 hours at a time with the leadership of the House and Senate—Democrats and Republicans and tried to work out differences. He proposed the creation, under Vice President BIDEN's leadership, of the group that would negotiate. It sat and met for months, and then, finally, the Republican leader in the House, ERIC CANTOR, walked out. He made quite a noise as he left the room, and said: I don't want to be part of this anymore.

Then the President started working with Speaker Boehner directly to get something worked out, and twice Speaker Boehner walked away from that.

So to fault the President in this is not fair. He has engaged all the leaders time and time again. Last Saturday, Senator McConnell said: We no longer need the President in this picture. We are going to do it ourselves.

Well, we spent a week at it, and we have not achieved that. I am sure the President is ready and willing to do everything in his power to get this back on track.

What is at stake in this debate is the fate of the American economy at a point when we are recovering from a recession with millions of Americans out of work. Those who are showing great bravado and giving great political speeches are calling bluffs with other people's chips. What will happen at the end of the day, regardless of what the politicians say back and forth, is that ordinary people are going to be affected—their lives, their businesses, their savings are going to be affected by what we decide to do in the next few days.

I think what we need to do is clear, and Senator Reid's proposal addresses it: No. 1, reduce spending. Let's get this deficit under control. Senator Reid's proposal does just that—\$2.4 trillion in spending reductions—all of which have been voted for by Republicans already. So there is no controversy there. It is bipartisan.

Secondly, we cannot lurch into another round of this debate every few months. The President is right, and this bill reflects it, that we need to move this debate until after next year so our economy is strong again, and the next debt ceiling vote will be in 2013. Let's not face this again and again. America doesn't want to see this movie over and over.

I would also say the provision in Senator Reid's bill, proposed by Senator McConnell, that would, in fact, say the President has to personally ask to extend the debt ceiling, is a responsibility the President will accept, and he should accept it.

I think what Senator REID last offered is a balanced approach, a bipartisan approach, and it should be the basis for a compromise. But I certainly hope one thing comes out of this ex-

change on the floor this morning. I hope Senator McConnell will finally agree to sit down with Senator REID, on a bipartisan basis, work with the House leaders and the President, and get this done. The American people are running out of patience, if they haven't already run out of it, and we are running out of excuses.

We have a limited amount of time left to avert a crisis that will affect a lot of innocent people across America. It is time for us to roll up our sleeves, on a bipartisan basis, and get this job

Mr. LEVIN. Will the Senator yield for a question?

Mr. DURBIN. I will be happy to yield for a question.

Mr. LEVIN. The Republican leader, a few moments ago, said this happens around here from time to time—that 60 votes are required. Is it not true the reason 60 votes are required from time to time is because there is the threat of a filibuster unless the opponents succeed in getting an agreement that there be 60 votes?

It is the short way to find out whether the debate will be had. Is it not true, though, that it is the threat of a filibuster the opponents make which produces an agreement to get 60 votes?

Mr. DURBIN. The Senator from Michigan has been here longer than I have. He knows this better than I do. But he is right. This threat of a filibuster has raised the vote requirement from a majority to 60, and that is the issue that was being discussed on the Senate floor.

Mr. LEVIN. Is it not true—if I may ask my friend-whether the threat is carried out, we will know tonight at 1 a.m.? Because at 1 a.m. tomorrow morning, we will vote not on the Reid measure but on a motion which 18 Senators signed which reads as follows: That we, the undersigned Senators, in accordance with rule XXII, hereby move to bring to a close the debate on the Reid motion. Is that not true?

Mr. DURBIN. That is what the vote

will be at 1 in the morning.

Mr. LEVIN. So what we will be voting on is not, as the Republican leader characterized it-which he says he is willing to vote on right away—the Reid motion but a vote on whether we will end debate on the Reid motion?

And is it not further true that people who vote no tonight are voting to filibuster the Reid motion?

Mr. DURBIN. The Senator from Michigan is correct. Those who say they want to bring this to a vote will have an opportunity to join us in doing so by producing at least 60 votes when we vote at 1 in the morning.

Mr. LEVIN. Finally, would the Senator from Illinois agree, if tonight Republicans refuse to bring this debate to a halt and to allow a vote on the Reid motion, would the Senator from Illinois not agree there will be a strong negative public reaction to a filibuster on a measure in the face of an economic calamity which would avoid that calamity?

Mr. DURBIN. I would agree with the Senator from Michigan. Time is of the essence. Any delay at this point jeopardizes any possibility of a compromise to avert this economic crisis.

Mr. LEVIN. I thank my friend. Mr. DURBIN. I yield the floor.

The PRESIDING OFFICER (Mr. Ben-NETT). The Senator from Vermont.

Mr. LEAHY. Mr. President, I would just add to what Senator REID, Senator DURBIN, and Senator LEVIN have said: that a 60-vote requirement is a filibuster. It is to block this.

Now, speaking of how long people have been here, I came here when President Ford was President. I have served under President Ford, President Carter, President Reagan, President George H.W. Bush, President William Jefferson Clinton, President George W. Bush, and now President Obama. I cannot remember, with any of those Presidents prior to President Obama, of this insistence for a 60-Member vote to raise the debt limit ceiling.

Certainly, with the number of times we raised the debt limit under President Ronald Reagan, I do not remember one single Republican suggesting that we needed 60 votes. The same was true I believe under President George H.W. Bush, and under President George W. Bush. The numerous times the debt ceiling was raised, not a single Republican said it is so important we must have a 60-vote margin.

Yet all of a sudden, with President Obama, the whole criteria changes. Suddenly the rules that were good enough for Republicans with a Republican President are something to be changed with this President.

The American public, Republican or Democratic, can see through that. This is a different standard. We are saying this President must follow different rules from every President before him—Republican or Democrat. There is no way that can be considered fair; no way that can be considered anything but a gimmick.

It is unfortunate that a partisan faction first manufactured this debt limit crisis and now continues to prevent a bipartisan solution. An unwillingness to compromise and find a bipartisan solution has led us to the brink. The United States of America is now just 3 days away from defaulting on its obligations for the first time in the history of this country. And Senators are demanding we have to have a supermajority vote to stop this from happening.

That is not responsible. We are needlessly risking financial turmoil throughout this great country, and it will send ripple effects worldwide. A temporary solution is no solution at all. It would undermine the stability that our economy needs to grow.

Now is the time to set aside partisan bickering, pass a bill. It is the time for the grownups in the room to take over and reach a bipartisan solution on the debt ceiling, as has been done every time in the 37 years I have been here.

A my-way-or-no-way faction in the other body has had no qualms about playing Russian roulette with our entire economy and with every American family in it. Regrettably, as we all saw so clearly again yesterday, the House leadership's response to win this faction's votes has simply been to shift their bill even further away from helpfulness or reality. Everybody knows the House debt bill, written under this duress, was a sham, with no chance of passing and with no chance of averting a debt catastrophe.

On Friday, at the finish line, shortly prior to a vote on their debt bill, House leaders added to their package the idea of amending the U.S. Constitution with a balanced budget amendment. This was done as a desperate attempt to win a few more votes. This is not the time for bumper sticker politics. It is a time for real leadership and real bipartisanship.

Many in this body recall, as I do, the period just two short decades ago when we were able to not only balance the Federal budget but to create budget surpluses that were on their way to paying off the national debt. On the one hand, we had people who said let's pass a constitutional amendment for some time a decade or two decades in the future. We actually voted to balance a budget. Not a single Republican voted to balance the budget. They talked about it, but not a single Republican voted to balance the budget. We had to actually have Vice President Gore vote to break a tie vote. But we balanced the budget. It created enormous surpluses, it started paying down the national debt, over 20 million new jobs were created, and President Clinton was able to give a huge surplus to President George W. Bush. Unfortunately, decisions made by that administration and ratified by the new Congress squandered the surplus and started, once again, piling up debt.

So this good and great Nation does not need the straitjacket of one-size-fits-all change to our Constitution to do what needs to be done. We have done it. What the American people want and need and deserve is a return to wise and disciplined leadership. We need the return of willingness by those of us chosen to serve within the Halls of government, to cooperate and to forge bipartisan solutions.

At this point, Majority Leader Reid's debt reduction package of \$2.2 trillion in spending cuts is Congress's best chance to avoid default and prevent a disastrous credit-rating downgrade. Unlike the House plan, the Reid solution is an invitation to consensus. The Senate solution incorporates spending reductions reached in bipartisan negotiations, yielding greater overall budget savings sooner than the House proposal. But it would also save the country the ordeal of going through this torment again just a few months from now. We have seen how this current debate has taken much longer to do what we need to do.

As this calamity has unfolded in slow motion, it has been smothering the chance for action on nearly all other national priorities, from jobs to national security, to air traffic control. The congressional deadlock has prevented passage of a routine renewal of the Federal Aviation Administration's charter to operate. Today, the Senate could be considering the America Invents Act that is a bipartisan, bicameral bill ready to move across the finish line that creates hundreds of thousands of jobs and unleashes American innovation and does not add a penny to the deficit. But instead of acting on constructive and necessary priorities such as these, we are stuck playing a dangerous game with our economy. The deadline for default would not change. I commend Leader REID for his willingness and desire to work in the spirit of compromise with the Republican leader and others to find a bipartisan solution to halt this perilous march to the edge of the financial cliff.

All American people want this solved now, with a fair solution and through the give-and-take of our representative government, not by some extra special vote but just vote it up or vote it down. I am confident that if we can work together, Congress will avert this looming, man-made economic calamity. It is late but it is not yet too late for Republicans and Democrats to come together, for the sake of our country, in fashioning a bipartisan solution to raise the debt limit, reduce our longterm debt, and give our economy the long-term foundation to prosper.

I have had the privilege to represent Vermont in the Senate for 37 years. I have been blessed enough to witness many times when the Senate has shown its remarkable ability to rise to reflect the conscience of the Nation. I believe now is such a time for Democrats and Republicans in the Senate, for the good of the country, to once again rise to the occasion and to have us be the conscience of the Nation.

I yield the floor.

The PRESIDING OFFICER. The Senator from Florida.

Mr. NELSON of Florida. Mr. President, while the distinguished Senator from Michigan is on the floor, who is one of the best legal minds in the Senate, I wanted to engage him to further to take us through the delay tactics that are presently now underway.

Given the fact that we have a solution right underneath our noses, a solution that is so close between the two opposite sides that all we would have to do is to have a majority vote or all we would have to do is to have a few Republican Senators but we are engaged in this stalling tactic that is literally going to take us all night, I would like to ask the distinguished Senator from Michigan, given the rules, given the fact that a filibuster is now underway, what can the minority in the Senate hope to achieve, since we are so close to agreement?

Mr. LEVIN. The reason people filibuster is to try to defeat a measure and stalling and delaying a vote is much worse than just defeating a measure. It is defeating the American economy. It will be putting the economy in a ditch if we do not resolve this issue.

So we have to be very clear on what the vote is tonight. It is not a vote on the Reid measure. It is a vote on this motion to bring the debate—and these are the words of the motion: We, 18 Senators, move to bring to a close the debate on the Reid motion.

That is what we are voting on and the Republican leader tries to coat that or characterize that as a vote on the Reid motion. It is not. We want to vote on the Reid motion. We want to vote. But we will not be allowed to vote on the Reid motion, on the proposal which the majority leader has offered which has a majority support in this Senate; we will not be allowed to vote on that if debate is not ended, if the filibuster continues because 60 Senators are not willing to end it. We will have at least 50-plus to end debate.

But let it be clear, let the public understand that if we are not allowed to vote on the Reid measure tonight, the Republicans presumably will continue their filibuster, and we are not going to just simply allow them to defeat it. We are not going to just simply sit down and say: Well, we couldn't end the debate and the filibuster; we didn't get 60 votes—if we don't—tonight. We are not going to do that. That is not going to happen tonight. This is too important to simply let a minority defeat the will of the majority by a filibuster.

The Republican leader wants to characterize this again. mischaracterize this, saying he is willing to have a vote right now on the Reid motion. No, he is not. If we were allowed a vote on the Reid motion, that would be fine. That is a regular majority vote. But what the Republican leader wants is to require 60 votes on the Reid motion in order for it to pass. That is not the way things happen under our rules. Under our rules, 60 votes are required to end a debate if the minority threatens a filibuster and insists it will filibuster unless a measure gets 60 votes.

So we know what is happening. We saw it last night. We saw it here today. It is clearly the threat of a filibuster, in the hope we will say that Reid will be pulled down and defeated if we don't get 60 votes. That is what this is all about. This time, we simply cannot allow this measure to be talked to death and a vote denied. We cannot be thwarted because the American economy is at stake.

So tonight, if we don't get 60 votes—and let me repeat this so everyone understands it. Tonight, if 60 votes are not there to end debate, if the Republicans intend to filibuster, then tonight that is what is going to happen. The public will see very clearly it is a filibuster, if they haven't seen it already.

Mr. NELSON of Florida. I will make comments later. I see the Senator from New Hampshire is here.

The ACTING PRESIDENT pro tempore. The Senator from New Hampshire is recognized.

Mrs. SHAHEEN. Mr. President, I ask unanimous consent to speak for up to 10 minutes.

The ACTING PRESIDENT pro tempore. Is there objection?

The Senator from Georgia.

Mr. ISAKSON. Mr. President, as I understand it, we are allocated 30 minutes each. But I have no objection to the Senator having 5 additional minutes as long as 5 additional minutes are added to the Republican side.

The ACTING PRESIDENT pro tempore. Without objection, the Senator from New Hampshire will have 10 minutes and the Republican side will have an extra 5 minutes.

Mrs. SHAHEEN. I appreciate the consideration of my colleague from Georgia

Mr. President, I come to the floor because I wish to share with people what I am hearing from my constituents in New Hampshire about the situation we are in in Washington.

I have heard from small business owners, from retirees, from working people all across the State, and one of the things that struck me about the majority of people whom I have heard from is they are willing to make sacrifices to help this country address our debt and our deficits. But they want to see us in Congress act and they want to see us compromise. Let me just take a few minutes and share some of the comments I have received from the people of New Hampshire.

First is from Diane, who is from Manchester, our largest city. Diane says:

Please get off the party line and work together. My welfare and the welfare of my small business is at risk. I only employ 5 people, but it's 5 people that don't need to collect unemployment or take another job. Don't take away what's left of my retirement by crashing the market. Work as a "we," not as an "I," and get it done. This is not the first time the debt cap needs to be raised and it won't be the last. Please do what will have to be done anyway so we can continue to bring this country back. I don't want to lose my business. Who is going to win the next election is not what any of you should be thinking about. I believe if you don't act, all of you will lose.

#### David from Meredith says:

At the age of 25, I am already the owner of a small software company in the lakes region. We currently have five employees with plans to grow. We are expecting our profits for next year to exceed \$1 million. As an employer, small business owner, and at my age, I feel as though I will be greatly affected by budget decisions we make during the next week and into the future. I want to make sure that America stays as one of the best Nations in the world. I have never written a letter to any Member of Congress before tonight.

Then we have Janine from Auburn who says:

Settle the budget now. The dysfunction in Congress is embarrassing this country. As a

small business owner, I can't afford the uncertainty of a political flasco. If interest rates rise, I can't keep my business afloat. I would rather pay increased taxes.

#### Eric from Hollis says:

As a small business owner, I am unable to plan and hire employees due to the uncertainty the current standstill in Washington has created. Please get the USA back to work and making progress and stop the bickering.

#### Then Brenda from Enfield says:

My 77-year-old husband retired last year. I am planning on retiring this year collecting Social Security at full retirement age of 65. We have been good citizens, running our own small business for 40-plus years, and we have been diligent in taking responsibility for our own retirement savings. As you know, over the past 2 years, due to economic pressures, we have faced substantial reductions of our retirement portfolio and, again, now face irreparable damage just as we retire. My husband and I urge you to do whatever it takes to build a cooperative bridge in Congress to protect the economy from further trauma.

#### Cynthia from Exeter says:

I am receiving Social Security due to a disability, but I would gladly give up \$5 a month if everyone shared in the idea of balancing our Nation's budget issues and deficit. I would like to see revenue raised at the same time I would be willing to sacrifice some of my Social Security.

#### Finally, Sue from Campton says:

My husband and I would be willing to pay higher income taxes—and we would be in that higher tax bracket—to come up with a compromise to save this great Nation. I hope that when you read this message you will understand that there is a majority of Americans who are willing to sacrifice for our country. Please find compromise. Our great State of New Hampshire and our country depends on it.

I want to tell Diane and David and Sue and all the others who have called and e-mailed and written to me that I agree with them. We must act and we must compromise. That is what I am trying to do. That is why I have supported a comprehensive approach to dealing with this country's debt and deficits. It is an approach that has been bipartisan, offered by the so-called Gang of 6. It addresses all aspects of our budget: domestic discretionary spending, defense spending, mandatory programs, and revenues. But I understand we are not going to be able to get that done between now and Tuesday, so that is why I am willing to support an approach that only makes cuts to the budget, because I know we have to compromise. But compromise means that everyone, all sides—the House and the Senate, Republicans and Democrats-all sides have to give up something. I believe we have good people in the Senate on both sides of the aisle, the majority of whom want to see a resolution to this impasse. The time is now for all of us to compromise and to do what is in the best interests of this country.

I yield the floor.

The PRESIDING OFFICER (Mr. PRYOR). The Senator from Georgia.

Mr. ISAKSON. Mr. President, today when the Chaplain opened the Senate, he prayed for divine guidance to end

the paralysis of analysis in Congress. I thought it was an excellent point. When I heard the two leaders speak today I realized where that paralysis was. We were paralyzed by analyzing our differences and failing to look at what we have reached common ground on already.

I have been worried about a default on our debt for some time, but right now I am worried about Congress defaulting on our country. Failure should not be an option for us in this case and it is time we started finding common ground. So for the purpose of discussion, I want to put forward some thoughts about where we agree, some identification of where we do not but where we could be.

We have already agreed, in one form or another—whether it was the Vice President's group or the Speaker's group or whoever—that we ought to have a \$1 trillion downpayment in initial cuts to bring about deficit reduction

There is common agreement between both sides in the Senate and I think in the House as well that we need a short-term committee, equally divided in a partisan way, to come up with at least another \$1.8 trillion that results in reductions in debt and in deficit. We have agreed on those two things.

Third, we have agreed we do not want to default on our debt. There may be a handful of people around here who think that is a good idea, but with all due respect it is not a good idea and the ramifications of default are already showing themselves in small measures in the market but will show themselves a lot greater next Wednesday if we fail.

Where do we differ? We do not differ on raising the debt ceiling, we just differ on when we raise it, how we raise it, and how long we raise it. The President favors raising it past the election in November 2012. There are others who want to have votes every 6 months or 10 months. Frankly, there is something to be said for waiting until after the November election of 2012 so we have 18 months of stability and predictability in the United States of America; there is not the uncertainty of us coming back

There are a lot of differences on the other side about whether we have a constitutional amendment on the balanced budget vote. Frankly, I cannot understand why in the end anybody would reject both bodies being able to have a vote in regular order on a constitutional amendment to balance the budget. We are supposed to vote. We are supposed to confront those decisions. I think an agreement could be reached between those two differences that would ensure us moving closer to an agreement on the entire package.

Third, and probably toughest, we do not disagree on the committee that is appointed to find the \$1.8 trillion or better in savings or cuts, but we disagree on the mechanism with which that is enforced. I want to talk about that for a minute. There is a fear—and

a lot of it is justified because of the way we are acting right now—that if you had a committee of 12, 6 Democrats and 6 Republicans, charged with finding \$1.8 trillion or more in reductions, they would never agree; therefore, they would be gridlocked; therefore, those reductions would not take place. I understand that fear and agree with the concern for that fear. So we need a mechanism where there is a risk for them to do that.

One of the discussions that has been floating around—last night it was in a discussion I had with the officer presiding right now—is you should allow the Congress itself to create a committee with an equal number of Democrats and Republicans of some accountable number, such as 10 or 20, to come together. If the committee fails to make its recommendations and make alternative recommendations, that must by requirement of the law be voted on on the floor of the House and Senate. If for some unbelievable circumstance that did not happen, there has to be an absolute fail-safe to ensure that failure is not an option. I have suggested automatic sequestration. I know that causes heartburn with some. But somewhere there is a silver bullet. The Lone Ranger had it. Tonto had it. Wyatt Earp had it. Why can't the Congress find it? Why can't we find the majority bullet that is the enforcement mechanism that ensures we come together on the \$1.8 trillion or more? If we do those things, we have an agreement. We have already agreed in principle on most of them and we understand our differences on the ones we have not agreed on. We ought to be spending the next 24 hours finding out where our differences are and coming to find common ground because we are not that far apart.

I want to go back to the prayer of Barry C. Black this morning. I listen to his prayer just about every morning because it is very insightful. In fact, there is a clear message in it and he is usually talking to all of us because he watches all of us and he is concerned and I am concerned.

I have three children and nine grandchildren. I said in my campaigns the rest of my life is about leaving them a country as prosperous, free, and great as the country my parents left me. If we blink on this issue before us, that is not going to be the case. There is irreparable harm that can come from a failure to act. It doesn't harm me as a politician, it harms my kids and my grandkids. It harms those people I know on Social Security and Medicare and Medicaid, and it harms those standing right now on a firing line somewhere in Afghanistan, realizing today could be their last day on this Earth so America could live to see another day. That is how serious the consequences are.

I suggest instead of being paralyzed by our analysis of where we differ, let's come to an analysis of where we find common ground. We do on raising the debt ceiling; we know we should raise it. We know we could find \$2.8 trillion and hopefully more in cuts in the deficit and spending over time. We know we have to extend the debt ceiling to some point in time, and if it is past the Presidential election of 2012, let's ensure that each body in regular order can vote on a constitutional amendment to balance the budget, which leaves us with one difference, and that difference is what is the enforcement mechanism on the \$1.8 trillion cut that the joint committee, equally divided, is supposed to come up with.

I submit we can find the common ground to find the silver bullet that causes that to happen and I encourage all of us to forget now where we differ and recognize where we agree and then work on building a bridge on those differences so the United States of America does not default on its debt and the Congress of the United States does not default on its obligation to the people of the greatest country on the face of this Earth, the United States of America.

I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. SESSIONS. I would ask unanimous consent that the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SESSIONS. Mr. President, the discussion has boiled down to a desire by the President to have the largest debt increase in the history of America at a time when our spending is out of control, and this debt ceiling limit that we have now reached is at a point where it does need to be raised.

I thought we had a national consensus that as part of raising the debt ceiling we would begin to change our habits around here; we would do things better; we would not be running up so much debt because every witness who has testified before our Budget Committee has said we are on an unsustainable path. They mean that. We cannot sustain the debt path we are on. We have never been in a deeper fix.

The President wants this huge debt increase, but he only wants to have a very modest decrease in spending. The bill that is before us would decrease spending about \$927 billion. It might sound like a lot, but over the next 10 years, according to the Congressional Budget Office, we will increase the debt of America by \$10 trillion—\$10,000 billion, not \$927 billion. That will not change the debt trajectory. We have to have more than \$927 billion in spending reductions.

It appears we are not going to be able to get that. The Democratic majority in the Senate will not allow it and say they are prepared to let the country default if we try to cut any more. So we have to continue the dialogue and the debate about the course we are on.

Why is it so important to get a bigger debt ceiling increase? I thought and believed we had an agreement that the debt ceiling should not be increased more than spending is decreased, that spending is decreased over 10 years. We cut it \$1 trillion, we raise the debt ceiling \$1 trillion. We give 10 years of spending cuts, but immediately we get a \$1 trillion increase in the debt ceiling.

Why are we in this fix? I hate to say it, but this is why, there is no doubt about it: The President said last week:

The only bottom line that I have is that we extend this debt ceiling through the next election, until 2013.

Through the next election. It is all about him. It is about politics. It is about his desires, what he wants. That is not correct. This is about America, what is good for our country.

The House of Representatives submitted a fabulous budget earlier this year. It reduced spending by as much as \$6 trillion over 10 years. This bill would only reduce it \$1 trillion. Why would the House of Representatives, after much debate, pleading, hard work, why would they agree to send a bill over here that only does \$1 trillion in spending cuts over 10 years? The reason is they love our country. They know at this point in history we don't need to create more uncertainty on top of the tremendously dangerous debt path we are on.

By not raising the debt limit we don't know for sure what will happen. Bad things could happen, so they have made a tremendous compromise in what they proposed and sent it over here. It seems the only thing the President cares about is not having to talk about this again until after he gets reelected.

I think we need to understand something. This is not enough reduction in spending. It will not change the debt trajectory we are on now, which is on a path to do \$9 trillion to \$13 trillion more in debt added to our Nation's books in 10 years. It is just not enough.

We raise the debt ceiling, and we get out of this immediate crisis, and in doing so we send a message to the world, the American people and the financial markets that we are still working on it. We are still going to bring down the numbers. We know we cannot continue on this rate of spending. We know that so we are going to work to get the numbers down, and we are not going to wait 2 years after some convenient or inconvenient election. We are going to start early next year or late this year, and we will stay on it until we make the kind of changes that put us on a path to growth and prosperity. I feel strongly about that.

I know people don't want to hear us talking about this bill or that bill or who is for this and how many votes it has. They are tired of hearing that. They want us to make changes. I do not think the American people just want a deal. That is how the media

spins it and politicians spin it: Is there a deal? Is there not a deal? The American people want us to change our debt course. They want us to get off the path that is taking us to financial destruction. It really is. I don't know when it will happen, but everybody says we cannot continue, and in a period of years we will be in a situation like Greece, and the numbers are pretty clear in that regard. There is no doubt about it. It doesn't have to happen, so we can do something about it.

Republicans have passed a good budget that would reduce the debt and put us on a path to prosperity. That was rejected by our Democratic leaders. Indeed, they brought it up and mocked it. President Obama called for a conference at the White House. He put Congressman RYAN, the brilliant young budget chairman in the House right in front of him, and then he mocked and attacked the budget that the House did that would actually do something for America and make us better. I don't appreciate that. We have to do something. I am prepared to compromise. I feel deeply that we need to cut more spending than this, but we are at a point in history where we need to pass a debt ceiling increase. We just have to. We don't need to quit talking about the problem. We need to continue the dialogue, continue the debate, and continue to look for and find ways to reduce spending.

The House passed a cap-and-balance bill that would have capped spending and created a permanent constitutional amendment to balance the budget, and then they passed the Boehner legislation that was voted down last night. That legislation would have cut all spending at just about the amount that Senator Reid wants, the \$900-or-so billion. Speaker BOEHNER didn't exaggerate how much it was. He agreed to that amount and agreed to raise the debt ceiling immediately by an amount equal to the amount of spending we reduced over 10 years. It was a very generous, significant compromise from the position they believed was correct and that they took openly and publicly through the normal legislative process when they passed their budget.

Now our Democrats in the Senate have not passed anything. They didn't even bring up a budget. Now it has been 822 days since Congress has passed a budget. A budget was not passed here when my Democratic colleagues had 60 Democratic Senators.

Senator REID said it would be foolish to pass a budget. Why is that? Well, he meant it would be foolish to have his Members actually have to vote.

When you move a budget, it has priority. It cannot be filibustered. It can be passed with a 50-vote margin, but people get to offer amendments and people would have to vote on amendments. The people who produced the budget would have to say how much taxes they were increasing, how much spending they were cutting, and how much debt was still going to be out

there, and they did not want to expose themselves. They did not want to come before the American people and show where they stood. They preferred to bring up the House budget and vote it down and mock it while the leadership didn't have the courage or the responsibility to pass a budget themselves. They would show where they wanted to go with the future of America. It is just that simple.

We need to go back to the regular order in the Senate, and that means presenting a budget, bringing up bills, having votes, having amendments, having people be accountable to their constituents. If you were sitting back home, you would want to see government reduce some of this reckless spending. Wouldn't you want to know how your elected officials, the people representing you, voted? Well, we have had no votes, and that has been the plan—to shield the Members from votes so their constituents could not hold them accountable.

For heaven's sake, we don't want to have a vote in January or February when we have an election in November. Why, that is too close. People would see what we did. They might remember it when election day came up. They might not like it that they don't have a plan to do a better job of changing the unconscionable debt course this country is on.

That is the way they think in Washington, and it is not acceptable. We are borrowing 40 cents of everything we spend.

Mr. President, do we have a time agreement at this point?

The PRESIDING OFFICER. The Senator has 5 minutes 20 seconds remaining.

Mr. SESSIONS. I thank the Chair.
Well, it is a big deal, and we need to get this done. There are just not enough votes to pass the Reid bill, and there are not enough votes to pass the Boehner bill. That is just obvious, even though Speaker Boehner drew down dramatically the amount of spending cuts the House believes should be achieved.

We have to get our folks busy while we are continuing to debate into the night instead of actually recognizing that the Reid bill doesn't have the votes to pass the Senate, and it absolutely doesn't have the votes to pass the House. It just doesn't. At this last desperate moment, hopefully, our leaders will get busy, quit worrying about those things, and actually begin to suggest something we can work on. We really should not be in this position.

As I have explained at some length—and I will not repeat it—but I don't like it. I don't think it is right that we have a couple of Senators and a couple of House Members, our leaders, go off and somehow plop down on the Senate their solution to our problem, and if we don't pass it, the government is damaged and the economy is damaged because they have waited until the absolute eleventh hour-plus to produce it.

It should have never happened that way. It is irresponsible, and it undermines the integrity of the entire congressional process. We have seen this coming all year long. We should not have allowed it to happen in this way.

Well, let me talk a bit more technically about the Reid bill. It purports to reduce spending and savings by \$2.4 trillion. That is not correct. Actually, it reduces the debt that would be increasing by only \$927 billion, and we have done our best with the Budget Committee staff to be honest and fair about it.

That is about the same number Speaker BOEHNER has in his, but Majority Leader REID insists his saves \$2.4 trillion. Why? Because if it is \$2.4 trillion, he can justify that the next time we address this, which will be after the next election, will be 2 years away.

He doesn't cut that much. What he claims is not accurate. Why? Well, they are working into the night to see how they can make the accounting look better. They didn't like the 927 figure, so what do they do? They look at the budget projections where it was projected war costs would be coming down. Actually, we will have a \$40 billion reduction this year in the cost of Iraq and Afghanistan. Those costs are coming down. The President had projected they would come down to \$50 billion soon and would stay at that for the rest of the year, which would mean \$1 trillion less spending. Remember, we are going to increase the debt by \$9 to \$13 trillion, but \$1 trillion would have been—by reducing the war cost, we save \$1 trillion. But that was already in the books. That is already accounted

So how did they do it? Well, they came in and they put in a bill that mandated the come-down because, oddly enough, the Congressional Budget Office doesn't assume war costs will come down. The Congressional Budget Office assumes that it will stay up and we will spend this \$1 trillion more on the war when there is no intent to do that. Therefore, they put it in the legislation and require it to come down, these numbers, and all of a sudden CBO scores \$1 trillion in extra savings without any change in spending projections or reality at all.

Speaker BOEHNER didn't count his bill as reducing spending by that \$1 trillion when he took the same numbers, same assumptions that spending on the war would come down. But they did that to try to make it look as though they were reducing spending more; therefore, they could extend the debt limit more, they would make it past the election, and they could get the political result they want. That is really what it is.

Another way they get another \$300 billion gimmick is that if we assume a \$1 trillion reduction in the war, then we are not paying interest on that money because we would have to borrow it because we are already in debt, and every amount we can reduce means we borrow less money. Every lessspending provision saves money, and it also saves interest on that money. Well, it would be \$300 billion in interest saved under the theory—the gimmickthat is being used here. So that really amounts to \$1.3 trillion in overestimating right there on the amount of savings in the Reid plan.

I thank the Chair. I hope we will reject the Reid proposal, and I hope our leaders can achieve in short order a change in our plans for managing our money, raise the debt ceiling, and begin to put this country on a sound path.

I thank the Chair and yield the floor.
The PRESIDING OFFICER. The Senator from Louisiana

ator from Louisiana.

Ms. LANDRIEU. Thank you, Mr. President. I am happy to come to the floor with two of my colleagues—my colleague from Minnesota and my colleague from Alaska—to speak about the damage created by the Republicans' insistence on looking at just one side of the equation and failing to understand what businesses need to move forward during the next 28 minutes or so.

As my good friend from Alabama leaves the floor, I wish to say that I have enjoyed working with him on many issues. We have been shoulder to shoulder advocating for gulf coast restoration and many other issues. However, I have to strongly disagree with some of the points he has just made, and I will go into those in just a moment.

Part of the problem with the Senator from Alabama and other Senators on that side is that when they speak to the American people on this issue, they only talk about one side of the equation; that is, spending. They never,

ever talk about revenues. Anybody—any family, any individual, any business, any high school student, any college student—understands—like the commercial running on television now that talks about equations—equations have two sides, not one. There is a spending side and there is a revenue side.

If a family's budget is out of whack—they are spending too much, and they are not taking in enough money—they could get a third job and fix that problem by bringing in more money to the budget or a second job or a part-time job and bring in more revenue, and that problem is solved or they could choose to not get another job and cut back spending all the way down to their income and solve the problem.

The problem with the other side is they are disingenuous. They do not want to be truthful with the American people and say that not only do we have a spending problem, which all Democrats agree with, but we also have a revenue problem, and that is why we are on this floor fighting today.

I wish to show beyond a shadow of a doubt the truth about what I am speaking. This is data from the Senate Appropriations Committee. This shows discretionary defense spending, all other spending, and mandatory programs for 10 years.

In 10 years, from 2001 until today, 10 years later, defense spending has increased \$364 billion—73 percent—and that is because we have had two wars and any number of defense and security issues. We can debate whether that is right, but we have spent 73 percent more money, adjusted for inflation.

For mandatory programs, the increase has gone up 310 percent in 10 years. That is Social Security, Medicare, and Medicaid. This is the driver. This is the budget-buster. There are all sorts of solutions to that problem. Unfortunately, we are not talking about any of them today. But the push on the spending is coming from mandatory programs.

Mr. President, I ask unanimous consent to have printed in the RECORD the charts I have been referring to.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

TABLE 1.2—SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS ( ) AS PERCENTAGES OF GDP: 1930-2016

Year	GDP (in billions of dollars)	Total			On-Budget			Off-Budget		
		Receipts	Outlays	Surplus or Deficit ( )	Receipts	Outlays	Surplus or Deficit ( )	Receipts	Outlays	Surplus or Deficit ( )
1930	97.4	4.2	3.4	0.8	4.2	3.4	0.8			
1931	83.9	3.7	4.3	-0.6	3.7	4.3	-0.6			
1932	67.6	2.8	6.9	-4.0	2.8	6.9	-4.0			
1933	57.6	3.5	8.0	-4.5	3.5	8.0	-4.5			
1934	61.2	4.8	10.7	-5.9	4.8	10.7	-5.9			
1935	69.6	5.2	9.2	-4.0	5.2	9.2	-4.0			
1936	78.5	5.0	10.5	-5.5	5.0	10.5	-5.5			
1937	87.8	6.1	8.6	-2.5	5.8	8.6	-2.8	0.3	-*	0.3
1938	89.0	7.6	7.7	-0.1	7.2	7.7	-0.5	0.4	-*	0.4
1939	89.1	7.1	10.3	-3.2	6.5	10.3	-3.8	0.6	-*	0.6
1940	96.8	6.8	9.8	-3.0	6.2	9.8	-3.6	0.6	-*	0.6
1941	114.1	7.6	12.0	-4.3	7.0	11.9	-4.9	0.6	*	0.6
1942	144.3	10.1	24.3	-14.2	9.5	24.3	-14.8	0.6	*	0.6

TABLE 1.2—SUMMARY OF RECEIPTS, OUTLAYS, AND SURPLUSES OR DEFICITS ( ) AS PERCENTAGES OF GDP: 1930-2016—Continued

Year	GDP Total					On-Budget			Off-Budget		
	(in billions of dollars)	Receipts	Outlays	Surplus or Deficit ( )	Receipts	Outlays	Surplus or Deficit ( )	Receipts	Outlays	Surplus or Deficit ( )	
3		13.3	43.6	- 30.3	12.7	43.5	- 30.8	0.6	*	0.6	
4		20.9 20.4	43.6 41.9	- 22.7 - 21.5	20.3 19.8	43.6 41.8	- 23.3 - 22.0	0.6 0.6	0.1 0.1	0.6 0.5	
6		17.7	24.8	- 7.2	17.1	24.7	- 7.6	0.6	0.1	0.5	
7		16.5	14.8	1.7	15.9	14.7	1.2	0.6	0.1	0.5	
8		16.2 14.5	11.6 14.3	4.6 0.2	15.6 13.9	11.5 14.2	4.1 - 0.3	0.6 0.6	0.1 0.2	0.5 0.5	
0	. 273.1	14.4	15.6	-1.1	13.7	15.4	-1.7	0.8	0.2	0.6	
1		16.1	14.2	1.9	15.1	13.8	1.3	1.0	0.4	0.6	
2		19.0 18.7	19.4 20.4	- 0.4 - 1.7	17.9 17.6	18.9 19.8	- 1.0 - 2.2	1.0 1.1	0.5 0.6	0.5 0.5	
4	. 377.0	18.5	18.8	-0.3	17.3	18.0	-0.8	1.2	0.8	0.4	
5		16.5 17.5	17.3 16.5	- 0.8 0.9	15.2 16.0	16.3 15.4	-1.0 0.6	1.3 1.5	1.0 1.2	0.3 0.3	
7		17.7	17.0	0.3	16.2	15.4	0.6	1.5	1.3	0.3	
8	. 460.0	17.3	17.9	-0.6	15.6	16.3	-0.7	1.7	1.6	0.1	
9n		16.2 17.8	18.8 17.8	- 2.6 0.1	14.5 15.8	17.0 15.7	- 2.5 0.1	1.7 2.1	1.8 2.1	-0.1 -*	
0 1		17.8	18.4	- 0.6	15.5	16.2	- 0.1 - 0.7	2.1	2.1	0.1	
2	. 567.8	17.6	18.8	-1.3	15.4	16.4	-1.0	2.2	2.4	-0.2	
3		17.8 17.6	18.6 18.5	- 0.8	15.4 15.0	16.1	-0.7	2.4 2.6	2.5 2.5	-0.1	
4		17.0	17.2	- 0.9 - 0.2	14.6	16.0 14.8	- 1.0 - 0.2	2.0	2.5	0.1	
6	. 755.8	17.3	17.8	-0.5	14.8	15.2	-0.4	2.5	2.6	-0.1	
7		18.4 17.6	19.4	-1.1	15.4 14.7	16.9	-1.6	3.0 2.9	2.5 2.6	0.5 0.3	
8		19.7	20.5 19.4	- 2.9 0.3	16.7	17.9 16.7	- 3.2 - 0.1	3.1	2.0	0.3	
0	. 1,012.7	19.0	19.3	-0.3	15.7	16.6	-0.9	3.3	2.7	0.6	
1		17.3	19.5	-2.1	14.0	16.4	- 2.4	3.3	3.0	0.3	
2		17.6 17.6	19.6 18.7	- 2.0 - 1.1	14.2 14.1	16.4 15.3	- 2.2 - 1.2	3.4 3.5	3.2 3.5	0.2	
4		18.3	18.7	-0.4	14.5	15.1	- 0.5	3.7	3.7	0.1	
5		17.9	21.3	- 3.4	13.9	17.4	- 3.5	4.0	3.9	0.1	
6		17.1 17.7	21.4 20.9	- 4.2 - 3.2	13.3 13.8	17.3 16.8	- 4.0 - 3.1	3.8 3.9	4.1 4.1	- 0.2 - 0.1	
7	. 1,973.5	18.0	20.7	-2.7	14.1	16.7	-2.5	3.9	4.1	- 0.2	
8		18.0	20.7	- 2.7	14.2	16.7	- 2.5	3.9	4.0	-0.2 -*	
9 0		18.5 19.0	20.1 21.7	- 1.6 - 2.7	14.6 14.8	16.2 17.5	- 1.6 - 2.7	3.9 4.2	4.0 4.2	_*	
1		19.6	22.2	- 2.6	15.3	17.8	- 2.4	4.3	4.4	-0.2	
2		19.2	23.1	- 4.0	14.7	18.5	-3.7	4.5	4.7	- 0.2 - *	
34		17.5 17.3	23.5 22.2	- 6.0 - 4.8	13.2 13.0	19.2 17.8	- 6.0 - 4.8	4.3 4.3	4.3 4.3	_ ·	
5		17.7	22.8	- 5.1	13.2	18.6	- 5.3	4.5	4.3	0.2	
6		17.5	22.5	- 5.0	12.9	18.3	- 5.4	4.5	4.2	0.4	
7 8		18.4 18.2	21.6 21.3	- 3.2 - 3.1	13.8 13.3	17.4 17.2	- 3.6 - 3.8	4.6 4.8	4.2 4.1	0.4 0.7	
9		18.4	21.2	-2.8	13.5	17.3	-3.8	4.9	3.9	1.0	
0		18.0	21.9	- 3.9	13.1	17.9	- 4.8	4.9	3.9	1.0	
1	,	17.8 17.5	22.3 22.1	- 4.5 - 4.7	12.8 12.6	18.3 18.1	- 5.4 - 5.5	5.0 4.8	4.1 4.0	0.9 0.8	
3		17.5	21.4	-3.9	12.8	17.3	- 4.6	4.7	4.0	0.7	
4		18.0	21.0	- 2.9	13.2	16.9	- 3.7	4.8	4.0	8.0	
5		18.4 18.8	20.6 20.2	- 2.2 - 1.4	13.6 14.1	16.7 16.3	- 3.1 - 2.3	4.8 4.8	3.9 3.9	0.9 0.9	
7	. 8,211.7	19.2	19.5	-0.3	14.5	15.7	-1.3	4.8	3.8	1.0	
8		19.9	19.1	0.8	15.1	15.4	-0.3	4.8	3.7	1.1	
9 0	. 9,208.4 . 9,821.0	19.8 20.6	18.5 18.2	1.4 2.4	15.0 15.7	15.0 14.8	0.9	4.8 4.9	3.5 3.4	1.3 1.5	
1		19.5	18.2	1.3	14.5	14.8	- 0.3	5.0	3.4	1.6	
2		17.6	19.1	-1.5	12.7	15.7	-3.0	4.9	3.4	1.5	
34		16.2 16.1	19.7 19.6	- 3.4 - 3.5	11.5 11.5	16.4 16.4	- 4.9 - 4.9	4.8 4.6	3.3 3.2	1.5 1.3	
5	. 12,445.7	17.3	19.9	-2.6	12.7	16.6	-4.0	4.6	3.2	1.4	
6		18.2	20.1	-1.9	13.6	16.9	- 3.3	4.6	3.2	1.4	
7 8		18.5 17.5	19.6 20.7	- 1.2 - 3.2	13.9 13.0	16.4 17.4	- 2.5 - 4.5	4.6 4.6	3.3 3.3	1.3 1.3	
9		14.9	25.0	-10.0	10.3	21.3	-11.0	4.6	3.7	1.0	
0		14.9	23.8	- 8.9	10.6	20.0	- 9.4	4.4	3.8	0.5	
1 estimate 2 estimate		14.4 16.6	25.3 23.6	- 10.9 - 7.0	10.7 12.5	22.0 19.9	- 11.3 - 7.4	3.7 4.2	3.3 3.7	0.4 0.5	
3 estimate		17.9	22.5	- 4.6	13.6	18.6	- 5.1	4.4	3.9	0.5	
4 estimate	. 17,782.2	18.7	22.4	-3.6	14.4	18.5	-4.1	4.3	3.9	0.5	
5 estimate	. 18,804.1	19.1	22.3 22.6	- 3.2 - 3.3	14.7 14.9	18.4 18.7	- 3.7 - 3.8	4.3 4.4	3.9 3.9	0.5 0.5	

\*0.05 percent or less.

Note: Budget figures prior to 1933 are based on the "Administrative Budget" concepts rather than the "Unified Budget" concepts.

Ms. LANDRIEU. Mr. President, what the Republicans fail to tell people, which makes me so angry and should make everyone angry, is that all other spending in the Federal Government has remained flat. There has been a zero-percent increase in 10 years, if we adjust for inflation—zero, not a 2-percent increase, not a 3-percent increase. These are the facts.

It is also true that we are spending more money—25 percent of GDP—than at any time since World War II, but that spending is being driven by defense and mandatory. But what do they want to cut? What are they demanding to be cut today? They are demanding cuts from this line item, including agriculture, health, education, and respite care for the elderly. This is what

they want to cut. This is why Democrats are saying: Wait a minute, take a couple of steps back. That is what this fight is really about.

In addition to waging this fight—and one would think this is a big fight to have—we would have it in the safest place possible. Some would think we would be having it in the safest place possible. My colleagues know that in the old western movies, when two guys

want to shoot it out, they say: Meet me on the edge of town. Do these guys meet you on the edge of town? No. Do you know where they meet us? Right on Main Street, where small business and big business and self-employed have been struggling for years, coming out of the greatest recession that in large measure they helped to create. Where do they want to stage this fight? On Main Street. That is what this fight is about. They could have chosen anyplace for this battle, but where do they choose it? They choose it over raising the debt ceiling, which, if we don't fix it in the next 72 hours, it is going to raise interest on every business.

I am already getting piles of letters from Louisiana that I will include in the RECORD from small business owners pleading with us to come to a deal because they are holding the economy hostage.

Mr. President, I ask unanimous consent that the letters I just referred to be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

JULY 27, 2011.

Mrs. Monique Jones, Raceland. LA.

SENATOR LANDRIEU, I am writing with my concern regarding the debt ceiling issue. I am appalled at the current GOP tactics, their inability to compromise and their absolute refusal to put the good of the nation, the economy and the average middle class American before some rigid political ideology. Louisiana may be a red state, but the Tea party does not speak for all of us! Increasingly, I am frustrated and dismayed that there is no ability to grasp even common sense ideas-debt reduction works by increasing revenue and cutting spending, for example—or their apparent amnesia and the fact that it was previous administrations that put wars on the credit card! Why weren't they shouting over fiscal responsibility back then?

I have contacted my Congressman expressing my lack of support for Cap, Cut and Balance. I am equally not impressed with the Reid plan. I SUPPORT tax increases, closing corporate tax loopholes and . . . please . . . please . . . can Hedge Fund Managers pay their fair share? I'll be frank, my husband and I are small business owners, registered Independents and completely middle class. Our income was decimated by the oil spill, and last year we paid a lot more taxes than GE did. Not fair!

Please Senator, do what is right for the middle class. Get some revenues. Protect Medicare. I understand that we need to cut spending, but not on the backs of the middle class. How about letting the Bush tax cuts expire for starters? The President and the democrats have compromised, but the GOP reminds me of playground bully. Shaking down the other kids for their lunch money. I am appalled that they would rather run the country into the ground than compromise! This moderate Independent is angry.

The President asked that we give you guys a shout out to let you know what we think. I support the Democrats. I will do so in upcoming elections as well. The GOP has proved themselves incapable of actual governance.

Sincerely,

MONIQUE M. JONES.

JULY 27, 2011.

Mr. MATTHEW COPE, Baton Rouge, LA.

DEAR SENATOR LANDRIEU, What is wrong with revenues?? Or why not close a few tax loopholes (or does that constitute tax increases—bilge water!!).

Look at what people were paying in taxes under Eisenhower—we are supremely undertaxed. Why do people think we can fund multiple wars with tax cuts and no revenues??? No one has an inkling of what sacrifice is. Go see Captain America: it's all about the war effort and doing your part. No one does that (or even thinks about it) anymore. Stop enriching those who need it the least. I am a 40-year-old small business owner—all this default talk is doing nothing but making it harder for me to grow my business. And I yote!!!

Sincerely.

MATTHEW COPE.

JULY 27, 2011.

DAVID BERISS, New Orleans, LA.

DEAR SENATOR LANDRIEU, please stop the idiotic debt ceiling debate. It is time to raise the debt ceiling and move on to legislation that creates jobs.

Cutting government spending and reducing government jobs is a ridiculous and irresponsible policy when we are trying to recover from a recession. Please stop letting the Republican ideologues drive the political debate in Washington. There is only one issue that matters: jobs. The debt ceiling debate is an artificial crisis and a distraction from what matters.

Get this done and move on!

It is all about jobs, not about stupid ideological smokescreens like "big government," or a "balanced budget amendment" (which is a truly stupid idea, by the way).

Can we count on you to work forcefully to get the Senate (and all of Congress) to focus on issues that really matter, like creating jobs?

Sincerely,

DAVID BERISS.

JULY 27, 2011.

 $\begin{array}{ll} \operatorname{Mr.\ DANIEL\ THRELKELD},\\ Fort\ Polk,\ LA. \end{array}$ 

SENATOR LANDRIEU, first of all, I want to thank you for your support of our military. I am a Captain in the Army and have humbly served our great country for nearly 13 years. I am writing to you today to let you know how disheartened and down-right disgusted I am with how our government is dealing with today's economic problems—in particular the debt ceiling issue. I have dealt firsthand with the enormous emotional trauma caused by the last budget problem which almost caused our young fighting men and women to temporarily stop getting paid. At the time, I was a Battery Commander stationed at Fort Lewis. I had combat veterans who served multiple tours in Iraq and Afghanistan wearing the weight of this country on their shoulders only to have that same country almost turn its back on their pay and benefits. I had numerous Soldiers who lived paycheck to paycheck, and even a temporary stop in pay would have been devastating to that Soldier and his family. Fortunately, you all reached an agreement several months ago at the last minute in which you passed the 2011 Budget so we could get paid.

Now we are at another impasse, and now the military once again faces the possibility of not getting paid. Not only that, but all of the arguing and bickering amongst our Congressmen & Women are bringing our entire economy down. Bottom line: You (all of Congress and the President) need to reach a deal. Throw out all of the politics, Democrat

versus Republican tricks, and unite as Americans and make a deal that will bring our country out of this mess. Don't turn your backs on the very people who elected you. Please, from one humble American to another, make a deal and secure our future. I have faith that you will help make this happen.

Respectfully,

CPT(P) DANIEL S. THRELKELD.

Ms. LANDRIEU. Has anybody read the newspapers this morning? It is full of cartoons: Republicans holding the economy hostage. They are not holding Barack Obama hostage. They are not holding Democrats hostage. They are not holding the Federal Government hostage. They have decided to fight the battle on Main Street, holding economic growth hostage, and they think that is a compromise or a fair fight. This hostage isn't strong enough to survive this siege.

Do we ever hear any one of them say that perhaps we need to raise a penny or two or three? Absolutely not. Now, there are Senators who have agreed to do so, but they haven't been as vocal as they possibly could be. I am honored to serve with many good Republicans who understand this equation has two sides: both taking spending down in the right ways and raising revenue.

Let me get one more fact out there, and I will turn it over to my colleague.

I understand corporate tax rates are higher than some other countries in the world, and our corporations are having some tough times, as well as some businesses. But I am going to submit data for the RECORD which shows that the top 400 companies in this country are not paying a 35-percent rate, they are not paying a 34-percent rate, their practical rate is 17 percent. Why would that be the case? Because this Tax Code is full of loopholes for special interests that many of them on the other side think are justified.

So we are not going to be able to solve all of these problems today, but I wanted to come to the floor on behalf of businesses—small businesses and large—and say that when the Republicans start talking about both sides of the equation, these Democrats, including myself, will walk up and negotiate. In the meantime, we are going to work hard to find a deal that works for the American people, and one solution that will work for the American people is not to have to repeat this 4 months from now.

I am going to conclude with this. Just a few months ago, we were getting letters from the other side saying business needs certainty, business needs to know what taxes they are going to pay. They need to have certainty. And then, all of a sudden, today this side is arguing that we have to go through this debate 4 months from now.

I am telling my colleagues that this hostage will not survive their siege. We have to fix this for the long term now.

I am going to turn it over to my colleague from Minnesota, who is going to talk about the businesses in her State and what she is hearing from businesses in her State and why this is so

grossly unfair from Republicans who want to bring this economy to its knees, and they are doing a really good job of it.

I yield to the Senator from Minnesota

The PRESIDING OFFICER. The Senator from Minnesota.

Ms. KLOBUCHAR. Mr. President, I thank very much the Senator from Louisiana for her passionate remarks. There is a reason she has that passion, and it is because we are in the ninth inning. This is it. The time for political posturing is over. There is no more time to say we are not going to talk to each other. There is no more time to pretend we can have one plan and then another plan. It is time to get an agreement.

Look at what has happened in just the past week. The markets have gone down more than they have in over a year. We have seen realtors—and this is a study that just came out a few days ago—people backed away from one out of six deals this past month. If you look at the month before, it was only 1 out of 25. People are feeling the uncertainty in this economy, and it is time to come to a bipartisan agreement.

Last week, I held a call with business leaders from across my State to update them on the status of negotiations, to hear their thoughts and their concerns. and to answer their questions. Their message back to me was clear and unified: If we fail to act, the consequences for our economy are real and serious. I will be honest. They don't care what combination of votes—Democratic, Republican—it takes to get us across the finish line. Many of them may prefer Republican plans, and some would prefer a Democratic plan. What they want is consistency. They want us to get this done. They want us to not default on our debt. They want a deal to be passed by August 2 that prevents the United States from defaulting on its financial obligations and provides some long-term certainty.

Now, make no mistake, they see our debt crisis as real and serious and something that must be addressed. But while failure to bring the national debt under control is threatening America's future, the danger of default is already harming our economy. We must address both. The U.S. Chamber of Commerce has called the possibility of default unthinkable and unacceptable, arguing it will have real, immediate, and potentially catastrophic consequences.

As economists and experts from across the ideological spectrum have said, if this continues, interest rates will rise for everyone. That is what they say. This will mean higher rates for American consumers and the small businesses that drive our economies. Car loans, mortgages, businesses, and student loans will all be more expensive. Higher borrowing costs and a falling dollar means slower economic growth and slower job creation. That is the last thing we need right now.

Just an hour ago I received in my office an e-mail from a major employer in my State saying the commercial paper market nearly seized up yesterday, and by the afternoon only overnight rollovers were possible. That is what they were seeing, and that is identical to what happened to capital markets in September of 2008, according to this major company. They said this in the e-mail:

The sooner the debt limit issue can be resolved, the sooner this market can begin functioning as it should and the sooner lenders will begin lending for longer than overnight.

Here are some things I heard from business leaders in my State. This is from Hubert Joly, the president and CEO of Carlson Companies, headquartered in Minneapolis. It owns and manages over 2,000 hotels and restaurants across this country and across the globe. He writes this:

As one of the largest private family owned companies in the United States, Carlson would like to highlight how critical it is for Congress to reach a constructive compromise before August 2 to ensure that the U.S. does not default on its debt obligations. The ongoing uncertainty—

#### Note that word-

and lack of resolution of the debt ceiling debate is not healthy for the global financial markets or for consumer confidence. It is highly detrimental to the overall economy and to the travel and hospitality industry which millions of families in the U.S. depend upon for their livelihood. We therefore urge congressional leadership to act in the best interests of the nation and deliver a compromise agreement that avoids default and demonstrates the nation has a credible plan to reduce the federal deficit. A short-term fix is not sufficient, as we must not allow or accept prolonged uncertainty, which will only create volatility and instability for the globe and the U.S. economy.

I have multiple other letters—from snow mobile manufacturers, etc., which I will later put in the RECORD. Since we are having dozens come in every hour, I want to get them all gathered for tomorrow. But one gentleman said this:

In regard to the current debt ceiling situation, default is not an option and reasonable compromise is what we need to add certainty that will lead to growth for American manufacturers.

Certainty and growth. Another one:

The current debate over the debt ceiling has serious implications for American business. For example, the impact to my company will be felt not only by 3,300 U.S. employees, but by suppliers, customers, and, consequently, shareholders.

Just in case you do not draw the connection, these are major businesses that are in small towns throughout my State—sometimes the only major employer in those towns. That is what they are saying. Let me tell you, these are not Democrats who are writing those letters. They are not siding on one particular plan or the other. They are just saying: We need a compromise, and we need it by August 2.

Ken Powell, chairman and CEO of General Mills, a major Fortune 500 company, writes: We think it is critically important for the entire country—both at the business and individual level—that Congress come to an agreement on this issue and move forward.

An individual from a major financial institution that manages the savings and retirements of over 2 million individual business and institutional clients writes this:

I urge the U.S. Congress to reach a bipartisan agreement to raise the debt ceiling and return the country's focus to economic growth and job creation.

None of us in this Chamber wants to see our economy damaged. Democrats do not want it. Republicans do not want it. As these letters show, the business community in this country knows we cannot have this happen. What they want is for us to work together to show the American people and the world that Washington is not broken; that instead we are willing to put aside our politics to do what we have been elected to do and get this done. That is what is right for America.

The PRESIDING OFFICER. The Senator from Louisiana.

Ms. LANDRIEU. Mr. President, the Senator from Alaska is here to finish out this segment, which is focusing on the difficulties that businesses are going to have. I thank the Senator from Minnesota for joining us for this segment.

I just want to get something in the RECORD before yielding to the Senator from Alaska.

I said the spending is high, 25 percent of GDP. Everyone acknowledges that. We are working hard to get it down. But I want to put in the RECORD that revenues coming into the Treasury are the lowest since World War II, at 14 percent. We do not have revenues in this solution because Democrats have compromised and conceded on this point, which is a very difficult compromise for us to make when faced with the truth of the situation. But in trying to compromise, we have done that. We have not been met halfway. I hope the minority leader will reengage with the majority leader—having said last night he did not believe he wanted to engage with the majority leader to try to come to a compromise—because businesses are depending on it.

Finally, I ask unanimous consent to have printed in the RECORD an excellent column in the Washington Post today to capstone my remarks.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Washington Post]
(By Colbert I. King)
LIMBAUGH'S SINGULAR FOCUS

Rush Limbaugh was responding to my observation during Gordon Peterson's "Inside Washington" show on ABC-7 last weekend that an anti-Obama mood was fueling some of the opposition to getting anything done in Washington. Referring to Limbaugh's commentary earlier in the week, I said that he made 'no reference to saving the country, no such reference to averting disaster with the debt ceiling. It was a question of helping or hurting Obama."

I wasn't wrong. Limbaugh continued his anti-Obama rant during last Monday's show: "Mr. King is, in a way, exactly right. . . . The point is you can't save the country if you don't defeat Obama."

Which helps explain the virtual knee-jerk opposition of right-wing Republicans to anything that comes out of the Obama administration. It also explains their willingness to put the country on the path to economic suicide if the downgrading of U.S. debt will help bring down President Obama. For wingers, there is no price too high to pay to break Obama. Sabotaging the president of the United States is, in their view, good for the country.

It seems to have been ever thus. Limbaugh was pulling for the Obama administration's downfall even before the president took the oath of office. Four days prior to Obama's inauguration as the nation's 44th chief executive, Limbaugh famously declared, "I hope he fails."

Barack Obama, contends Limbaugh, is the danger from which America must be saved.

As the Limbaugh camp sees it, Obama is a threat to the American way of life. They hold that he is the cause of 9 percent unemployment and the reason homeowners are underwater. Three years of Barack Obama—not eight years of George W. Bush—are why prosperity is beyond the reach of many Americans. And it is the prospect of, in Limbaugh's words, "Obama having control over all the money and choosing to whom to send it, to distribute it, or redistribute it," that threatens America.

That Obama hasn't collapsed keeps conservatives like Limbaugh up nights. They won't acknowledge it, but under Obama's leadership—and within three years after inheriting one of America's worst enemies—a bleeding al-Qaeda is on the run, and Osama bin Laden is swimming with the fishes.

Troops are finally coming home from a costly, Bush-inspired Iraq war that is leaving our arch regional foe, Iran, strategically better off than it was before the U.S. invasion.

The automobile and financial services industries—on the ropes when Bush left office—are back on their feet. For the first time, 30 million uninsured Americans will face the future with health insurance.

Not to mention the mess Bush left behind: a projected \$1.2 trillion deficit, two wars and huge tax cuts for the wealthy—all financed by borrowing.

Obama, to be sure, has spent trillions, in part because he was trying to extend health-care coverage and stave off another depression. But prior presidents incurred most of the nation's \$14.3 trillion debt.

The country is going downhill, Limbaugh asserts, "because of policies implemented by [Obama] who, I don't care, is either clueless or is himself a saboteur." Note the allusions to stupidity and subversion—staple slurs in the conservative book of slime.

Make no mistake that is the mindset that stands in the way of saving the country.

Produce a package that staves off default, lifts the debt ceiling high enough to cover federal obligations into 2013, reins in the budget by cutting \$4.5 trillion over the next decade through spending reductions and the elimination of tax loopholes and tax breaks benefiting the rich, and guess what? A solid phalanx of congressional right-wingers, egged on by Limbaugh, says no. And, hell no, if it means Barack Obama might share the credit.

Getting Obama isn't just an important conservative Republican goal; it seems to be their only goal.

And Limbaugh has the unmitigated gall to go on and on about how much he cares about saving the country, telling his listeners: "Every waking moment . . . even when I am on the golf course, I care."

Now that's what you call sacrifice.

Ms. LANDRIEU. I thank the Senator from Alaska, who has been an absolutely outstanding champion for small business not only in Alaska but around the Nation, who will talk with us about this short-term, repeat, 6-month uncertainty and how damaging that would be to businesses in Alaska. I thank the Senator for joining us.

The PRESIDING OFFICER. The Senator from Alaska.

Mr. BEGICH. Mr. President, I thank the Senator from Louisiana very much. I am happy to join my friend from Louisiana and my friend from Minnesota. I am a small business owner. I have been from my teenage years. My wife is a small business owner. I understand the plight they go through—how to raise capital, how to start a small business, how to take a dream to reality. Sometimes those dreams do not work out so well, and what happens next?

As we sit here and talk about the short term versus the long term, in business you lay out a business plan. It is a long-term plan. Businesses that set a short-term plan are the ones that have those big banners that say: "Going out of business." Those are the short-term planners in the business world.

We debate today—and I think we are a lot closer than maybe the media likes to portray—but it is a difference between in the next 6 months do we deal with this issue and have another debt limit vote in 6 months from now, and another 6 months later, and 6 months, or do we plan for the long term, get our economy more stable, more certain, so businesses can invest and do the right thing?

As I said at the beginning, any business that you see that has a short-term plan usually has a sign that says: "Going out of business" or "Quitting."

We are not going to quit. We are going to have a long-term plan.

I heard earlier today my colleague and friend from Georgia, from the other side, who practiced in real estate, Senator ISAKSON. Both of us have been in the real estate business for many years. As he said, also, we are closer than people think we are. But we have some slight differences, ones we need to make sure we resolve and move to a long-term plan.

Earlier this week, I challenged businesses that want to have a short-term plan to call my office; I would be happy to mention them on the floor of the Senate. I waited and I waited and I waited. No one—not one business—called my office and said: Give me a short-term plan. But I will tell you, several Alaskan businesses did call my office and say: Compromise. Get a long-term plan.

Let me read to you from just a cou-

JoeMarie Thomson from Anchorage owns Crucible Designs, a Web site design firm. She writes:

I'm very concerned about the posturing surrounding the debt ceiling negotiations. As

a small business owner I'm already seeing the effects of this uncertainty. My clients are also small business owners and so I am right in the line of fire on this one.

I've heard from more than a few clients that if the U.S. defaults on the debt that the resulting interest rates will put them out of business. With this fear increasing the closer we get to August 2, it's really hurting my bottom line.

Another one, Rita Fleckenstein from Anchorage, owns Rita's Family Daycare, a small daycare center for children. Her husband is retired Air Force.

It is my sincere hope that you will try to influence your other Alaskan partners to take a balanced approach to solve the current budget crisis. I am a small business owner and loyal Alaskan voter and I am tired of all this posturing among the House members.

She is referring to the debate that occurred last night.

A man from Anchorage:

I am a long time Alaskan, father of two, Iraq war veteran, small business owner, and my small business provides engineers and managers to the oil and gas industry in Alaska. I am a registered independent but am conservative in regards to budgetary issues.

... As a small business owner, I would never jeopardize the well being of my family, my employees, or my clients in regards to a business agreement or transaction. There is always room to compromise and allow all parties engaged in the deal to walk away with the feeling they got a fair deal. ... I fully expect increases in my taxes and am ok with that in order to continue to support our country.

Another one, actually from someone I know well, who owns Arctic Wire and Rope, Eric McCallum. He won Alaskan manufacturer of the year in 1986 and employs 14 people. He is important to our oil and gas industry. Fortunately, Eric has no debt, but he is terribly concerned about the debt crisis. He says small businesses like his are the "canary in the mineshaft" and will be negatively impacted more than big businesses. Eric states:

There will be far more impact on Main Street than Wall Street from this debt crisis.

Eric adds that he is more than willing to pay his fair share to help balance the Federal budget.

These have come in and in and in, and it is amazing to see what people are talking about in my State. There are 68,000 small businesses in Alaska. My wife is one of those. Almost 16,000 employ many employees. The fastest growing segment of our business community in Alaska is small business, growing by almost 31 percent over the last 6 years.

Mr. President, I say to my colleagues, to the Senator from Louisiana, as a small businessperson, all they want to see is certainty. They want the bickering, the partisan bickering to end. They want certainty so they can continue to invest and see their future.

There are just some simple differences that I think the folks from both sides can sit down and work through. One is, clearly, how long

should this debt limit increase go for? As I said earlier, if you do a short term, that is the business that is saying: I quit. I am out of business. If you do a long term, it gives certainty and opportunity to plan and build for the future.

Should we have a vote up or down separate from the debt limit issue on a balanced budget amendment? It is a great debate. More than likely, we will probably have that debate. I have supported a balanced budget amendment before. But it is time we raise the debt limit to create the long-term certainty we need for our small business community not only in Alaska but throughout this country, where they are the backbone that will drive this economy in the right direction.

It is an honor, again, to be down here with the chairwoman of the Small Business Committee. She has worked tirelessly on bill after bill. We were unsuccessful this year on a couple that were critical to small businesses because we could not get past the logiam. Maybe this will break the pathway, if we can get past this debt limit in a bipartisan way, where we can then bring many more other small business bills back to the floor because what I hear most often from Alaskans, beside the frustration of what is going on here, is they want us to focus on building this economy, to get regulation out of the way, to help invest in the needed things to ensure that businesses can create the jobs we desperately need not only for the people who are unemployed today, but for future generations. That is what we need.

So, again, Mr. President, I thank you for the opportunity to speak. Again, I thank my friend from Louisiana for the opportunity to say a few words but also for her leadership and her continued tenacity to fight for the small businessperson every single day.

I yield the floor.

hurting business.

The PRESIDING OFFICER (Mr. TESTER). The Senator from Louisiana.

Ms. LANDRIEU. Mr. President, I thank the Senator from Alaska.

Mr. President, how much time do we have in this segment?

The PRESIDING OFFICER. Three minutes.

Ms. LANDRIEU. Mr. President, I thank the Senators, again, from Minnesota and Alaska for coming and making the point and underlying and scoring the point that this filibuster the Republican caucus is holding today—not allowing us to have a simple majority vote on the Reid plan—is

As the Senator said, this is a pattern, unfortunately, it seems like coming from the other side. We had to overcome their filibuster just last year to pass the small business bill that is now having a terrific effect throughout the country in some pockets. We still are not where we would like to be, of course, in job creation, and the recovery is slow. I am starting to think that maybe that is what they want—for the recovery to be slow.

Then they filibustered the SBIR bill, which is the largest single research investment program for small businesses in America. We still cannot get that passed. They are filibustered.

Then they filibustered the EDA bill, which is one of the most important programs to Chambers of Commerce, which is not a liberal stronghold in America. Now they are filibustering this bill and demanding a two-step solution, and no businessperson has written to Congress saying they think that is a good way to go.

The opposite. They are saying: Get this over with now. The uncertainty is killing us.

I will yield to the Senator from Alaska

Mr. BEGICH. Just for a question. The way I understand this is, for people who may be watching or listening, a filibuster requires 60 votes. All we are asking for is the same thing the House of Representatives did last night on their bill.

Ms. LANDRIEU. A simple majority.

Mr. BEGICH. A simple majority, allow an up-or-down vote so we can determine what plan or what action we take. That is all we are asking for.

Ms. LANDRIEU. It would be clear if we could get 51 votes that the Reid plan would pass, just like the Boehner plan passed. Neither one can get the other side to agree. But at least then we would have the basis for a compromise.

But, no, the Republicans have decided we cannot have that vote. So this is getting strung out, and with every hour, with every day, businesses are hurting. Maybe that is what they want because, then, the President can be blamed for businesses not doing well, when they are the ones who are stepping in the way.

The details from the budget summary that I stated: 14 percent of the revenues coming in—this is on the Web site for anybody who wants to know. I have letters from Louisiana that I printed in the RECORD from businesses that have written to me saying: Not a two-step process, a one-step process. Get a good solution and move on.

I yield the floor and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll

Mr. KYL. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. KYL. Mr. President, I would like to begin by speaking for just a moment about some comments the distinguished majority leader gave this afternoon in his opening comments and then talk a little bit about the general issue we are faced with—frankly, in an effort to see if we can come to common ground.

Let me start with a couple comments the majority leader made this afternoon. He has talked more than once about the fact that in his view, the Republican leaders have wasted time by pursuing a proposal they knew the Senate would not pass. I think there are two things to say about that.

One could say the same about the majority leader's proposal. He hopes the Senate will not pass that either. So we have two proposals, one by Speaker BOEHNER that passed the House of Representatives but Senator REID declared dead on arrival, and indeed it was tabled last night; the other, the Reid proposal, which is also dead on arrival in the Senate. As Leader McConnell noted this morning, there is a letter that has sufficient signatures on it to defeat it, and, in addition to that, I can tell you I have talked to my colleagues—all my Republican colleagues-and it will be defeated. I think the majority leader knows that.

So the only question with regard to the Senate majority leader's proposal is, Why would we waste additional time debating a proposal we know is going to fail? Why have that vote at 1 a.m. tomorrow morning? Let's get it done, get it over with, and move forward. I think that is the best way to try to reach a conclusion.

I would also note the reason the majority leader declared the Boehner proposal dead was for two reasons; one, because it had a balanced budgeted amendment attached to it. I just wish to make the point that I know most of my Democratic colleagues do not support a balanced budget amendment. But I do think it is worth noting that depending upon which poll, 70, 80, more than 80 percent of the American people support a balanced budget amendment.

I do not think we can blame Speaker BOEHNER for including a balanced budget amendment in the Boehner legislation that was sent over here. It is pretty logical that if the American people say they support something with that degree of support, that we would include it in legislation to try to balance the budget.

But the majority leader here said no. That means it is dead on arrival in the Senate. That should tell us something about the Senate Democrats. President Obama talks about the need for a balanced approach. Speaker Boehner says: How about a balanced budget? Leader REID says no. That is the first point.

It seems to me the second point is there is a difference of opinion about how long this debt ceiling extension should last. Speaker BOEHNER has always said there should be at least a dollar-for-dollar reduction in spending for every \$1 the debt ceiling is increased. I think that makes sense. If we are going to increase the debt ceiling \$2.4 trillion, then we ought to have \$2.4 trillion in savings; otherwise, we are going to have to keep on raising the debt ceiling over and over. I would note the savings are savings that occur over a 10-year period of time. So it is not as though we are cutting that immediately, although the debt ceiling

extension would be \$2.4 trillion for just the next 16 months. That is how much debt we are going to accumulate, just to the end of President Obama's term in office.

There is not enough savings to do that, that has been agreed to. Republicans have all kinds of ideas about savings that could get to \$2.5 trillion. Democrats have said no. The only thing we can agree on is about \$1.2 trillion. So the Republican leader said: Fine, let's do a debt extension equal to \$1.2 trillion. That takes us at least through the end of the year, and then we will have a committee—both sides agree we need to have a select committee that will make recommendations for how to get the remainder of the savings and potentially more. That is a good idea.

But the President has said he does not want to rely on that process because maybe it will not result in actual savings he can count on. He might have to veto it. For whatever reason, he is not confident it would occur, and he does not want to have to face this issue again at the time he is campaigning for election. I do not blame him for that. He might well view it as a distraction. It certainly is unsettling to the markets.

But I would argue that as much it is a result that we would like to avoid, by the same token, it does focus the public's attention on what we need to do around here, which is reduce spending. We did not get into this mess for any other reason other than the fact that we have spent too much money.

We have had annual spending of about \$1.2 trillion since President Obama became President. We have had annual deficits of about \$1.4 trillion. Do we see any connection there? Obviously, our problem is spending. So we need to get a handle on that. That is why I think the Boehner proposal made sense, but the leader says it was dead on arrival. He was right. The Reid proposal is also dead on arrival. Let's get it over with and move on to a solution we can agree with.

The second thing I wanted to mention, the majority leader has been very critical of what he calls tea party extremists, people who do not want to vote to increase the debt ceiling under any circumstances. It kind of reminds me of Senator Barack Obama, who voted against extending the debt ceiling, and the language is eerily similar. It is "failed leadership" he pronounced. Tea party folks say this represents failed leadership, so we are not going to vote for a debt extension.

The President did not vote for the debt ceiling extension when he was a Member of this body. I do not say that to criticize the President but rather just to suggest to my colleagues that we ought to have the same standard applied to all. If they think it is wrong for the tea party people to stand on principle and say we are not going to raise the debt ceiling, then they can say the same about President Obama

when he was a Senator. But if they are going to criticize the tea party folks for standing on principle, criticizing leadership, saying they do not want to raise the debt ceiling, they might want to think about what their colleague, then-Senator Obama. did.

The fact is, name calling does not help. Let's stop talking about extremist tea party folks. I would not call the President an extremist when he voted against the debt ceiling extension. He has already admitted he made a mistake. Republicans in the leadership in both the House and Senate have made it clear we believe the debt ceiling should be extended. We want to be able to do that, for a variety of reasons we have discussed.

We do not want to put the American economy in jeopardy. We do not want to jeopardize the savings of people who could see those savings dissipate if the stock market continues to go down, and so we do need to get this issue behind us.

The majority leader complained this morning that Republicans need to come talk to him. The minority leader needs to come and talk to him. He said I would have hoped someone would come to us, come to the table, and he specifically referred to Senator McConnell.

My response is, Why do the Republicans always have to come up with the ideas? Three times the House of Representatives has passed a proposal only to be criticized each time by the Democrats who invite them to come up with proposals. Remember, the first was the Ryan budget—savaged by my Democratic colleagues and by the President.

House Republicans said yes; Senate Democrats said no. Then, they came up with cut, cap, and balance, something that is pretty popular around the country. It would cut spending, would cap it, and would ultimately have a balanced budget amendment that would keep it capped. Democrats roundly criticized that. In the Senate, they voted it down.

Finally, John Boehner came up with his last proposal, and it also included a balanced budget amendment—declared dead on arrival. The third time Democrats said no. I think Republican leaders are getting a little tired of being invited by our Democratic friends to come up with ideas, only to have them voted down and criticized. Where is the Democratic proposal? Where is the proposal by the President? I think it is time for Democrats to come up with an idea and maybe Republicans can take a look at it to see whether we like it.

Finally, the majority leader said we have another filibuster in our path. "They," meaning Republicans stall and delay. Last night, Leader McConnell said: Let's have the vote tonight, right now. We do not need to stall or delay another minute.

The majority leader said: No, I do not want to vote on my proposal yet. I want to vote on it at 1 a.m. on Sunday morning. Leader McConnell said

today: We are ready to vote on it today without delay—now, at 3 o'clock, at 6 o'clock, whatever. Let's vote on it. We do not need to continue to waste time. The majority leader said: No, we will vote on it at 1 a.m, Sunday morning. OK. I will be here. But I wonder what the American people think of such a dysfunctional body that we cannot even, by unanimous consent, bring a matter to the Senate floor, vote on this motion to invoke cloture to proceed to the leader's bill.

Those are some things I just wanted to comment on that the leader had to say. Finally, what I would like to do is ask unanimous consent to have printed in the RECORD, at the close of my remarks, a Wall Street Journal editorial entitled "The Road to a Downgrade," dated July 28.

The PRESIDING OFFICER. Without objection, it is so ordered.

(See exhibit 1.)

Mr. KYL. Mr. President, let me quote from a piece of this. The editorial starts by noting that the President:

... inherited a recession and responded by blowing up the U.S. balance sheet. Spending as a share of GDP in the last three years is higher than at any time since 1946. In three years the debt has increased by more than \$4 trillion thanks to stimulus, cash for clunkers, mortgage modification programs, 99 weeks of jobless benefits, record expansions in Medicaid, and more.

The forecast is for \$8 trillion to \$10 trillion more in red ink through 2021. Mr. Obama hinted in the press conference earlier this month that if it weren't for Republicans, he'd want another stimulus.

Wall Street Journal says:

Scary thought: None of this includes the ObamaCare entitlement that will place 30 million more Americans on government health rolls.

Then they conclude:

This is the road to fiscal perdition. The looming debt downgrade only confirms what everyone knows: Congress has made so many promises to so many Americans that there is no conceivable way those promises can be kept. Tax rates might have to rise to 60 percent, 70 percent, even 80 percent to raise the revenues to finance these promises, but that would be economically ruinous.

## It concludes:

This insistence on no reform reinforces the notion that our entitlement state is too big to afford but also too big to change politically. This is how a AAA country becomes AA, the first step on the march to Greece.

Charles Krauthammer, a terrific observer of the political scene, in his column Friday in the Washington Post, concluded with the following words:

Obama faces two massive problems—jobs and debt. They're both the result of his spectacularly failed Keynesian gamble: massive spending that left us a stagnant economy with high and chronic unemployment—and a staggering debt burden.

That is the problem, a staggering debt burden that requires us to increase our debt ceiling, and Republicans are saying: In order to stop this cycle of more promises and more spending, we have to apply some accountability, some common sense, some good judgment. And that means,

first and foremost, stop the spending. I note, as I said before, that under President Obama annual spending has gone up \$1.2 trillion in each of the years and the deficit by \$1.4 trillion. I ask again, do you notice any correlation there? That is the problem.

I know my Democratic colleagues love to complain about President Bush. I note that in the year 2007—a year before the recession—the deficit under President Bush was just \$161 billion—a 10th of what the deficit is today.

Mr. President, my colleagues and I all need to focus on the issue before us, which is to begin to reduce spending, to insert some accountability into the process, and to include some system changes so that we can't continue this unwieldy government spending never seem to be able to stop. The evidence of how difficult it is is the fact that for the last 4 weeks now we have been arguing with each other about how we are going to effect \$2.4 trillion in savings in order to extend the debt ceiling by \$2.4 trillion. We can't figure out a way to do it. That should show you what is wrong with our system and why we need to put in some account-

I am confident that over the next 48 hours or so, the White House and legislative leaders are going to find a way to both extend the debt ceiling and come up with savings that begin to create a downpayment on this incredible debt as well as system reforms that will give not just the markets but American businesses and families some sense of assurance that we will be able, in the future, to avoid the problem some European countries are going through right now. But that will mean we have to forget about this business of tax increases—which is the worst medicine possible in a time of recession, as the President himself noted—find ways to reduce spending we can agree upon, provide accountability in our government in the future, and in that way assure everyone that we can continue to grow, that growth will produce prosperity and, ironically, more revenues to the Federal Treasury but, more importantly, the standard of living Americans have become accustomed to and have every right to expect.

I yield the floor.

## EXHIBIT 1

[From the Wall Street Journal, July 28, 2011]
THE ROAD TO A DOWNGRADE

Even without a debt default, it looks increasingly possible that the world's credit rating agencies will soon downgrade U.S. debt from the AAA standing it has enjoyed for decades.

A downgrade isn't catastrophic because global financial markets decide the creditworthiness of U.S. securities, not Moody's and Standard & Poor's. The good news is that investors still regard Treasury bonds, which carry the full faith and credit of the U.S. government, as a near zero-risk investment. But a downgrade will raise the cost of credit, especially for states and institutions whose debt is pegged to Treasurys. Above all a downgrade is a symbol of fiscal mismanagement and an omen of worse to come if we continue the same habits.

President Obama will deserve much of the blame for the spending blowout of his first two years (see the nearby chart). But the origins of this downgrade go back decades, and so this is a good time to review the policies that brought us to this sad chapter and \$14.3 trillion of debt.

FDR began the entitlement era with the New Deal and Social Security, but for decades it remained relatively limited. Spending fell dramatically after the end of World War II and the U.S. debt burden fell rapidly from 100% of GDP. That changed in the mid-1960s with LBJ's Great Society and the dawn of the health-care state. Medicare and Medicaid were launched in 1965 with fairy tale estimates of future costs.

Medicare, the program for the elderly, was supposed to cost \$12 billion by 1990 but instead spent \$110 billion. The costs of Medicaid, the program for the poor, have exploded as politicians like California Democrat Henry Waxman expanded eligibility and coverage. In inflation-adjusted dollars, Medicaid cost \$4 billion in 1966, \$41 billion in 1986 and \$243 billion last year.

Rather than bending the cost curve down, the government as third-party payer led to a medical price spiral.

LBJ launched other welfare programs—public housing, food stamps and many more—that have also grown over time. Last year, the panoply of welfare programs spent about \$20,000 for every man, woman and child in poverty, according to Robert Rector of the Heritage Foundation.

Social Security's fiscal trouble began in earnest in 1972 with bills that increased benefits immediately by 20%, added an annual cost of living adjustment, and created a benefit escalator requiring payments to rise with wages, not inflation. This and other tweaks by Democrat Wilbur Mills added trillions of dollars to the program's unfunded liabilities. Believe it or not, these 1972 amendments were added to a debt-ceiling bill.

None of these benefit expansions were subject to annual budget review and thus they grew by automatic pilot. They are sometimes called "mandatory spending" because Congress is required by law to make payments to those who meet eligibility standards, regardless of other spending needs or tax revenues.

According to the most recent government data, today some 50.5 million Americans are on Medicaid, 46.5 million are on Medicare, 52 million on Social Security, five million on SSI, 7.5 million on unemployment insurance, and 44.6 million on food stamps and other nutrition programs. Some 24 million get the earned-income tax credit, a cash income supplement.

By 2010 such payments to individuals were 66% of the federal budget, up from 28% in 1965. (See the second chart.) We now spend \$2.1 trillion a year on these redistribution programs, and the 75 million baby boomers are only starting to retire.

We suspect that in the 1960s as now—with ObamaCare—liberals knew they had created fiscal time-bombs. They simply assumed that taxes would keep rising to pay for it all, as they have in Europe.

On Monday night Mr. Obama blamed President George W. Bush's "two wars" for the debt buildup. But national defense spending was 7.4% of GDP and 42.8% of outlays in 1965, and only 4.8% of GDP and 20.1% of federal outlays in 2010. Defense has not caused the debt crisis.

Many on the left still blame Ronald Reagan, but the debt increase in the 1980s financed a robust economic expansion and victory in the Cold War. Debt held by the public at the end of the Reagan years was much lower as a share of GDP (41% in 1988 and still only 40.3% in 2008) compared to the esti-

mated 72% in fiscal 2011. That Cold War victory made possible the peace dividend that allowed Bill Clinton to balance the budget in the 1990s by cutting defense spending to 3% of GDP from nearly 6% in 1988.

Mr. Bush and Republicans did prove after 9/11 that the Washington urge to spend and borrow is bipartisan. Republicans launched a Medicare drug benefit, record outlays on education, the most expensive transportation bill in history, and home ownership aid that contributed to the housing bubble. The GOP's blunder was refusing to cut domestic spending to finance the war on terrorism. Guns and butter blowouts never last.

Then came Mr. Obama, arguably the most spendthrift president in history. He inherited a recession and responded by blowing up the U.S. balance sheet. Spending as a share of GDP in the last three years is higher than at any time since 1946. In three years the debt has increased by more than \$4 trillion thanks to stimulus, cash for clunkers, mortgage modification programs, 99 weeks of jobless benefits, record expansions in Medicaid, and more.

The forecast is for \$8 trillion to \$10 trillion more in red ink through 2021. Mr. Obama hinted in a press conference earlier this month that if it weren't for Republicans, he'd want another stimulus. Scary thought: None of this includes the ObamaCare entitlement that will place 30 million more Americans on government health rolls.

This is the road to fiscal perdition. The looming debt downgrade only confirms what everyone knows: Congress has made so many promises to so many Americans that there is no conceivable way those promises can be kept. Tax rates might have to rise to 60%, 70%, even 80% to raise the revenues to finance these promises, but that would be economically ruinous.

Yet Mr. Obama and most Democrats still oppose any serious reform of Medicare, Medicaid and Social Security. This insistence on no reform reinforces the notion that our entitlement state is too big to afford but also too big to change politically. This is how a AAA country becomes AA, the first step on the march to Greece.

The PRESIDING OFFICER. The Senator from Florida.

Mr. RUBIO. Mr. President, I ask unanimous consent to speak for up to 15 minutes.

The PRESIDING OFFICER. There is  $12\frac{1}{2}$  minutes remaining.

Mr. RUBIO. Then 12½ minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. RUBIO. Mr. President, I rise on the floor today to speak on the tremendous issue that has captivated the attention of our country.

I do not enjoy or relish the partisan role of attack dog. I never found any fun in that. I don't think it is constructive, and I don't intend to become that in the Senate.

I have only been here for 7 months, which means I haven't been here long enough to think any of the stuff that is going on is normal. I certainly don't think anything that goes on around here too often is normal. So I think the fact that I have only been here for 7 months has served me well in that regard.

One of the things I have noticed this week is that Washington is full of—and rightfully so—people from all over the world and our country who have traveled here this week to come and watch

their government at work and to see the monuments of the city, and they have found themselves in the middle of this debate.

I think it is important to remind people about what we are debating. It is not a complicated issue. It is straightforward, and here is the way I describe it. The United States—and these are rough numbers but accurate—spends about \$300 billion a month. It has \$180 billion a month that comes to the Federal Government through taxes and other sources of revenue. That means that in order to meet its bills at the end of every month, it needs to borrow \$120 billion.

For much of the history of this country, there have been increases in the debt limit and the ability to borrow money. But what has happened over the last few years is that it is no longer a routine vote because the people who give us our credit rating are saying: Too much of the money you spend every month is borrowed, and we want you to show us how over the next 10 years you are going to borrow less as a percentage of what you spend. So that is why, for years, where the debt limit was routine, it can no longer be routine.

This wasn't just made up in a conservative think tank. The reality is that we cannot continue to borrow 40 to 41 percent of every dollar the government spends, which is what brought us to this point. You would think that, seeing that, our government and leaders in both parties would react to that immediately and work on it.

I have heard a lot of talk today about delaying tactics and delaying votes. I argue to you that this issue has been delayed at least for the last  $2\frac{1}{2}$  years. In the 2 years before I even came here, neither this Chamber nor the other proposed or passed a budget. It is a startling figure that for the last 2 years this government has operated without a budget. Think about that. Two years have gone by without a budget.

The first 2 years President Obama was in office, no budget. Some people would stay: Well, that is because of the partisanship in Washington. That is not true. In the 2 years before I got here, the House and Senate were controlled by members of the Democratic Party, the President's party. In this Chamber, in at least 1 of those 2 years, they had 60 votes; 60 out of the 100 Members here caucused with the Democrats. On Christmas Eve of 2009, they were able to pass a health care bill that was very controversial because they had the 60 votes in the President's party.

Do you know how long it has been since this Chamber proposed a budget? It has been 822 days. That is a long time. A lot of things have happened in the last 822 days, but proposing a budget is not one of them. We got here in January. Seven months have passed, and there is still no budget. Again, there has not been a budget passed,

proposed, or offered, and there is still no budget—822 days and every single day I have been here.

In the last 7 days on this debt debate, we have finally seen a proposal from the Senator from Nevada, the majority leader. You would think he would have brought it to the floor. Not until last night. Again, he offered a proposal over the weekend, and still for 6 days we sat around and we did nothing around here. It was never brought to a vote.

You would think these issues would have been worked on in January, February, and March—nothing. This Chamber has done nothing. Talk about delay tactics—they have been delaying for  $2\frac{1}{2}$  years.

The President doesn't have the luxury of some of these things. By law, he has to propose a budget. And he did. I will tell you how ridiculous that budget was. Not a single Member of the Senate voted for it, including Democrats. It increased the debt. That is how absurd the budget was.

Where is the President's plan? We have not seen it. Here is the President's plan: a blank sheet of paper. He hasn't offered a plan. Again, if this were a Republican President, I would say the same thing. I do not understand how, on an issue of this magnitude, of this generational importance, the President of the United States has not offered a plan. If somebody has seen the President's plan, please send it to me because nobody else has seen it. It doesn't exist.

This has been their plan all along, by the way. The plan all along was not to take a position, let the days count down until we got to this point, with 72 hours to go, and force a vote on something they wanted. I believe that has been the plan the entire time. You can see it carrying itself out.

Do you want to know why people across America get grossed out by politics? It is by watching this kind of stuff happening. First of all, today and for much of this time, I have heard attacks and name-calling. If we had \$1 billion for every time I hear the words "tea party extremists," we could solve the debt problem.

Let me read some quotes about the debt limit. I found some pretty extreme quotes, and here is one:

The fact that we are here today to debate raising America's debt limit is a sign of leadership failure. America has a debt problem and a failure of leadership. Americans deserve better. I therefore intend to oppose the effort to increase America's debt limit.

That is from a tea party extremist, right? No. This is a quote from March 16, 2006, from then-Senator Barack Obama of Illinois.

I found another extremist quote:

Because this massive accumulation of debt was predicted, because it was foreseeable, because it was unnecessary, because it was the result of willful and reckless disregard for the warnings that were given and for the fundamentals of economic management, I am voting against the debt limit increase.

That must be a tea party extremist Member of the House, right? No. This

is from March 16, 2006, from Senator Joe Biden of Delaware.

Last but not least is a quote from September 27, 2007:

I find it distasteful and disturbing to increase the debt limit yet again. Clearly, we need to change course. And this debt limit bill is just another reminder of that.

That is Majority Leader REID from Nevada on that date in 2007.

Yet now these same quotes in this context, where we are talking about raising the debt limit more than it has ever been raised in one vote, is extremism? This name-calling is absurd, and it sets this process back.

The other thing I hear: Oh, it is not reasonable. It is a waste of time. This bill cannot pass the Senate—talking about the House bill. Does that disqualify a bill? Well, the Senate bill cannot even pass in the Senate.

Mr. KERRY. Will the Senator yield for a question?

Mr. RUBIO. Yes.

Mr. KERRY. I thank the Senator, and I appreciate it.

I ask the Senator this: As ironic as it may be that on occasion people in the past have indeed voted against the debt limit—both Republicans and Democrats alike—is it not true that in those situations, those votes did not hold the Nation hostage, did not come at a moment of enormous economic fragility, as we are in today, and did not run the risk of default because it was going to pass overwhelmingly every time? Is that not true?

Mr. RUBIO. I will say two things. First, if the Senator from Illinois, Barack Obama, had gotten his way, we would have been in the same position we are in right now. He voted against it. The President has now said he made a mistake and would not have said that were he here today. My point is that the rhetoric 2 years ago was not considered extremist language.

Now, I think it is a myth. There may be a handful of people in the House and Senate, perhaps, who believe the Nation doesn't have to raise the debt limit, but by and large everybody recognizes that something must be done about it. I speak for myself, not for any other Member of the Chamber.

What I have also said is that it would be a terrible mistake to lose this opportunity to do something meaningful about the debt and that the debt limit gives us an opportunity to do something meaningful about the debt because the crisis America faces is not one I have defined but one defined by the ratings houses and agencies that have said: If you do not get spending in order, we don't care whether you raise the debt limit or not, we will downgrade you. What that means is an increase in interest payments for every American.

Mr. KERRY. If the Senator will yield, I appreciate what the Senator is saying. First of all, everybody understands the danger of the rating agencies right now. The problem is, we have to reach across the aisle and negotiate.

We have to come to an agreement. Right now, there is not a lot of negotiating going on.

I ask the Senator if he doesn't agree that there is an enormous difference between the—a moment ago, the Senator said "if he had gotten his way." The whole point is that everybody knew he wasn't about to get his way. That was a truly symbolic vote. Today, however, is it not true that we are on the brink of a default, and the absence of negotiation or of a settlement presents us with a far more serious consequence to the unwillingness to raise the debt ceiling today?

Mr. RUBIO. I just ask, is it possible to negotiate with someone who does not have a plan or will not offer a plan or put a plan on the table? The fingerpointing is relevant, but it is not an essential issue here.

Also, in March of this year—March 30, to be exact—I wrote an op-ed piece that ran in the Wall Street Journal which outlined the things I was looking for to be a part of this debate. I was told in March of this year that we didn't have enough time to do all those things, although later we found that perhaps we did—this grand bargain.

I am prepared, as I stand here today, if there is a meeting going on after this. I am prepared to discuss the things I believe we need to do, not just to raise the debt limit-raising the debt limit is the easiest thing this country has to do right now. That is one vote away. It is hard to show the world we are serious about putting our spending in order so that we can pay our bills down the road.

That is a combination of things I have outlined very clearly not just in March of this year in the Wall Street Journal but in repeated speeches on this floor.

We need to do two things. We need to grow our economy. While the debt is the biggest issue in Washington, jobs are the biggest issue facing America. If we can get more people back to work, we will have more people paying taxes. If we had more people paying taxes, we would have more revenue for our government. So that is the first thing we need to do, figure out how we can create jobs in America, and I think there is bipartisan agreement on what we can do to do that.

The President himself mentioned regulatory reform as a necessity in his State of the Union. Let's do it. We have all talked about tax reform—flattening and simplifying our Tax Code. If there are things in that Tax Code that do not belong there because they are the process of good lobbying instead of good policy, then let's go after those things. Let's talk about that.

I think we all agree there have to be some changes in discretionary spending. But we also agree that doesn't solve the problem. That is a small piece of our overall budget. We have to save Medicare, because it goes bankrupt if we leave it the way it is. We have to save Medicaid, because it goes bankrupt if we leave it the way it is.

I can tell that you history will back me up on what I am about to sav. There is no government—run by conservatives. Republicans. Democrats. put whoever you want there—if given the opportunity, that will not spend more money than it has. It will do it. It will do it every time. That is why I believe there are at least 20 Members of the Senate in the other party who have voted for some version of the balanced budget amendment. Yet it is something we cannot get a vote on, much less discuss here in the Senate.

I believe there can be compromise on those outlines. But since I believe my time is about to expire, let me close with this. Compromise is fantastic. I would love nothing more than to leave this building tomorrow night having said the Republic still works; I was able to stand shoulder to shoulder with people from States far from mine, with views different from mine, but who love their country so much we were able to come together and save it when it faced this catastrophe. I would love nothing more than compromise. But I would say to you that compromise that is not a solution is a waste of time. If my house is on fire, I can't compromise about which part of the house I am going to save. You save the whole house or it will all burn down. We either save this country or we do not. To save it, we must seek solutions.

I vield the floor.

The PRESIDING OFFICER. The Senator from New Jersey.

Mr. LAUTENBERG. Mr. President, I ask unanimous consent to speak for up to 15 minutes in morning business.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LAUTENBERG. Mr. President, we have arrived at a moment of truth: The American economy and our standing in the world hang in the balance as a result of the Republican plan to derail the functioning of our country and bring about the precarious prospect of a major default in our financial condition.

Democrats have bent over backward to compromise. Yet the Republicans continue to put our country in jeopardy. The American people and the American economy are determined for a reprieve from this disaster. We just heard comments by our colleague from across the aisle about getting our tax structure in order. It reminds me of a condition where there is a fire in a house and people start arguing about the color of the fire engine.

What we have in front of us is an imminent disaster that could upset the balance of our functioning as a society and put America, for the first time, in a position of having less support from around the world; preventing people who are hard at work from being able to make ends meet. So we ask: Isn't this a time for our Republican friends to stop playing "gotcha," stop putting politics ahead of the needs of our middle-class families and, instead, start putting the people before politics?

Make no mistake, the people we serve are nervous and concerned. Purchasing power has declined while wage increases have been insufficient for family needs. Many in America are working their fingers to the bone to get out of this economic squeeze and keep their families intact, while all this time the richest among us see monumental gains in their incomes and their wealth.

The people who have the burdens of maintaining our infrastructure, running our military, and defending the very foundation of our democratic country are struggling daily to stay in their homes, hold on to their health care, and get their kids to college. The American people are the ones—the ordinary people, the middle-income people—who will suffer the most if the Republicans force the U.S. Government to default next week. Fourteen million Americans are already out of work, but more than half a million may join the unemployment line if we don't raise the debt limit.

That is only the beginning. The default crisis will send interest rates skyrocketing, which will be adding even more expense on the American middle class, making it harder for them to meet basic family needs. They will be forced to pay higher interest rates for mortgages, student loans, car loans. and credit cards. That money won't help create jobs or rebuild our economy. It will be going to the banks and to China and to investors who are going to demand higher yields for U.S. bond purchases because they will be seen as less reliable in their likelihood of being paid back.

We are also likely to see another calamity on Wall Street if the United States doesn't pay its bills. The stock markets have already been seeing daily declines in anticipation of a reckless attempt to put politics in the middle of a financial Armageddon. One analysis found that shareholders in U.S. stocks lost more than \$400 billion during the past week, while House Republicans were fiddling with a scheme they knew would never become law. But they do not want to write law, they want to destroy the Obama Presidency. That is what the mission is.

The Dow has just had its worst week in a year, and consumers do not have spare dollars for investments because their incomes are consumed by spending money on basic necessities, and because they are aware of losses that will occur from the prospect of default.

Imagine what it will mean to the 401(k) savings of middle-class Americans-much of it accumulated over years—if faith in our country and its value decline sharply as default looms ahead. Their values can go down precipitously.

Other retirement savings can also be wiped out-all because of these punitive actions by Republican representatives. The pain will be excruciating for the neediest Americans. Seniors living on a fixed income can be forced to go

without their Social Security checks and the critical health care they receive through Medicare. We might not be able to deliver promised benefits to veterans or paychecks for the men and women wearing our country's uniform in Afghanistan and Iraq.

I want to be clear: A default will injure America's reputation throughout the world. It will weaken faith in the world's most respected financial power, leaving our country's credibility, stability, and financial leadership in doubt. Simply put, defaulting on the debt could trigger an economic collapse of historic proportion.

That is why I plead with our Republican colleagues to join us without delay in adopting Majority Leader REID's plan. Senator REID's plan will provide certainty for middle-class Americans and to the markets because it will provide stability through 2013, and stability is what we need right now

This plan isn't perfect. Many of us, including me, believe it should include revenues. It doesn't. But that is why it is called a compromise. After we adopt this plan and step back from the brink, we need to work on a balanced approach to get our country back on sound economic footing. That means asking the wealthiest among us to pay their fair share.

I am one of those who was very fortunate in my business experience. I started a company with two other fellows and we have 45,000 employees today. Why? Because our country was there for me after I served in uniform in World War II. I was able to get an education at Columbia University, and we started a company called ADP. Now 45,000 people have their jobs because of ADP.

Our Republican colleagues have to abandon their obsession to protect the wealthiest among us at an unaffordable cost to the poor and the middle class, and recognize the value of our country's human infrastructure. No economy can grow if it doesn't invest in physical infrastructure, such as roads, bridges, railways, and no society can prosper if it doesn't invest in education. We need to prop up our human infrastructure to fill the future jobs in technology and science and research.

Let's face it, building houses and other physical facilities are never built from the top down. The work requires a strong foundation to guarantee reliability, endurance, and safety, now and for the future. Middle-class families form America's foundation—the pillars of strength, faith in the future, a belief that Americans can survive challenges and catastrophes, and the further belief that no place on Earth exists with more freedom and liberty than our blessed country. But all that could evaporate if default is permitted to occur.

Over the past half century, the debt ceiling has been raised 75 times—almost two-thirds of them under Republican Presidents. In fact, the debt ceil-

ing was increased 18 times under President Reagan and 7 times under President George W. Bush. Our country has never defaulted on its obligations, and default must be prevented if we love our country.

It is time for the Republicans to abandon their "my way or the highway" approach. It is time for the Republicans to stop playing politics with our country's economy. The time for politics is election day 2012—not now.

Let's do our work, keep our precious ship steady and afloat. Majority Leader REID's plan is our last best hope to avoid a disaster, and we need to act on it without further delay.

With that, Mr. President, I yield the floor, and the remainder of any time I may have.

The PRESIDING OFFICER. The Senator from Washington.

Mrs. MURRAY. Mr. President, if there is one thing in this long, difficult debate there is no question about, one thing all of us have long known, one simple truth we must get past if we are going to avoid default, it is that any bill to get us out of this crisis will need Democratic and Republican votes. There is no partisan solution—no other path, no magic trick at the eleventh hour. There is just compromise. After all the bluster, all the back and forth, and all the posturing, there is just the bill we have before us today. It is a bill that doesn't have everything that all of us want. It is not the bill that any one of us would have crafted, if we had our way. But it is a bill that can and should be passed to avoid an economic catastrophe that would leave families in every single one of our States reel-

I understand that compromise has been hard to come by in these negotiations, no matter how hard we try. But with Senator Reid's bill, we have taken the Republicans at their word. We have come to the negotiating table and have put forward a plan that goes to great pains to meet every one of the criteria they have called for.

They said they wanted cuts that exceed the debt limit raise. This bill delivers that. They said they wanted no new tax revenues. This bill delivers that. They said they wanted to put in place a process to make even more cuts later. This bill delivers that. They have said they too want to avoid default. This bill is our way out.

I know my Republican colleagues don't want to see us default. I know while we don't see eye to eye on all issues, we all fight for the people of our States. So I know my Republican friends are hearing the same things from families in their home States that I am hearing from mine. I know their offices have been flooded with calls and e-mails from families trying to figure out what they would do if the support they depend on to stay in their homes or put food on their table is suddenly cut off. I know they are hearing from the same seniors and veterans and college students with the same message: Put America first. Get it done. Compromise.

I got a letter just like that from Anne Phillips, from Tacoma, WA, who, after 18 years working, was laid off during the recession. Anne told me about how she felt she was doing the responsible thing by getting up and dusting herself off and going back to college. But now, she said, she is worried sick because of the fact that the interest rates on her student loans, which she relies on to pay for her school, would shoot up if we defaulted. In her letter, Anne made clear who the real victims of this default would be. She said:

Ultimately people like me, my husband, my family, and all the people I know, who are doing their best every day to make a contribution to society will pay the expense.

I also heard from a woman named Brenda Starkey and her husband, retired Navy veterans from Republic, WA. They told me if we don't meet this challenge, they may not be able to afford Medicare payments or VA medical copayments, not to mention basic necessities such as food or electricity or water. Brenda wrote:

I was taught in school about Henry Clay and his great compromise. I still believe this is the way our government is supposed to work, with both sides giving some ground until a common position is met. We deserve more from our government.

I also heard from Social Security recipients such as Alisa Terry from Bellingham, WA, who told me how important that monthly check is to her and just what it would mean if it didn't go out next month. She said, simply:

Social Security is my lifeline. It stands between me and homelessness.

This isn't just about politics; it is about these people and millions more who may not even realize their wellbeing is on the line today. It is about average American families whose credit card interest rates would skyrocket. It is about homeowners whose mortgage payments will increase by over \$1,000 a year. It is about rising food and utility and gas prices and what that would mean for our already cashstrapped families, and it is about retirement plans that would plummet.

These Americans are looking for real leadership and a real solution to this problem. They don't want more games or gimmicks or short-term patches. For anyone who believes a short-term extension is a good idea, I want everyone to envision what that would mean.

Imagine we are right back here on the brink doing the same thing in 5 short months, only now we are 5 or 6 months closer to an election and the battle lines are drawn deeper than they are today, and we are also smack in the middle of one of the most important economic times of the whole year for retailers and consumers, the holiday season. Imagine what the effect of this crisis and this standstill would feel like then. Imagine holiday shoppers worried that their credit card interest rates are going to shoot up or that next month's mortgage payment is going to

break the bank or retailers reluctant to stock their shelves or hire because they are worried about a major disruption in the economy or seniors on Social Security worried their check will not be mailed and their heating bill will go up, not to mention veterans or college students or our troops who would, once again, be put in the spiral of anxiety and insecurity at the holiday times.

They don't want to relive this. America doesn't want to go through this again, and they shouldn't have to—nobody should. That is exactly why we need to come together now.

As I said before, the bill in front of us this evening is not ideal. But it gets us to where we need to get to today to protect our families and small businesses across America from market uncertainty and the threat of default. This legislation does make deep and serious cuts to government spending. It does protect Medicare and Social Security benefits that we promised to our seniors and it puts the country on a more sustainable fiscal track and allows us to continue working to reduce the debt and deficit without the threat of economic calamity hanging over our heads again.

Democrats have compromised and compromised again and again, and this bill that is before us now is the fruit of those compromises. It is also the last and best hope of preventing us from defaulting in a few short days on the full faith and credit of our Nation for the first time in our history. There is no other choice. The markets are waiting and watching. Credit rating agencies are waiting and watching. Countries around the world are waiting and watching. But, most important, the American people are waiting and watching. I hope we pass this bill.

I yield the floor.

The PRESIDING OFFICER. The Senator from Oregon.

Mr. MERKLEY. Mr. President, I rise to address this issue of the debt limit and how we are going to go forward. I think it is important, given the conversation I have been hearing this morning, to understand some of the key features that are under discussion.

The first is that the plan that came from the House last night, the Boehner plan, requires the second half of the debt ceiling to be lifted only if a balanced budget amendment is passed and sent out to the States. In other words, it puts a two-thirds vote of each Chamber basically on the process 6 months from now.

What that does is it says to our Nation that we are going to be in continuous debate over this issue the next 6 months, facing a two-thirds vote that is very unlikely to happen. So this crisis is not going to end, not on August 2, not on August 3, not on August 4 but not for 6 months into the future. Then it is not going to end because we are not going to have a two-thirds vote.

It sends exactly the wrong message to our business community which is waiting for a sense of stability that we are through this moment. It sends the wrong message to the international world that is looking at the question of whether they are going to buy Treasury bills. It sends the wrong message in regard to our reputation in the world.

This plan of continuing the crisis for 6 months in order to bring this Nation to its knees just so folks campaign on the fact that they will do better, if you will, does not represent the best of the American spirit. We should be coming together to solve problems, not to extend problems, not to amplify problems, not to hurt families across the United States of America and hurt small businesses across this land.

The second thing the proposal did that we faced last night is it took defense spending off the table for 2 years. Why is this important? It is important because defense spending has grown by over 300 percent in the last decade. It is important because the recent Secretary of Defense, Robert Gates, said there are over \$100 billion of defense programs that do not contribute to our national security. We must be looking at programs that do not contribute for their intended purpose if we are going to take and address our fiscal situation with the best possible path for America.

Then the Speaker said: Do you know what. There is going to be a supercommittee, but I, the Speaker, am only going to allow it to consider cuts to direct spending, and I will not appoint anyone who would look at the full range of options that is to include programs tucked into the Tax Code.

Just a few minutes ago, my colleague from Florida said if there are tax programs which are there not because of good policy but because of good lobbying, those need to be on the table. He is absolutely right. It is a situation where every citizen understands that whether we spend \$10,000 on a grant or spend \$10,000 on a tax credit, it is the same \$10,000.

There is a reason the Boehner plan has put tax loopholes and tax earmarks and tax programs off the table; that is because inserted into the Tax Code are programs for the wealthy and the wellconnected. Why do they want their programs in the Tax Code? Very simply. they avoid the annual authorization process. They avoid the annual appropriations process. In a way, we can think of them as superprograms because they don't get reviewed regularly. That is where the well-connected and the wealthy want to have their programs placed, and they have been very successful. It has been over a quarter century since we have had a systematic review of these programs. But here we are in a fiscal crisis. It makes sense to examine the tax loopholes, many of which have outlived their use, and many others which may still be very valid—and those are the ones we should keep—but we need to examine all of them.

I had a colleague come to the floor the other day, a colleague across the aisle, and he made this argument. He said: There are some tax programs that benefit the middle class, and he proceeded to put up all these charts and all these numbers about programs that benefit the middle class. He concluded that because some of the tax programs benefit the middle class, no tax programs should be discussed as part of this issue.

Well, let's apply the same logic to our appropriations programs. Can't anyone say there are some direct spending programs that benefit the middle class? But then do we turn around and say all these programs should be left unexamined as a result? Of course not. Nor was my colleague across the aisle willing to make that argument. But why did he make such an absurd argument that because some programs are useful, we shouldn't look at any of the programs in the Tax Code? Because he wanted to protect the programs for the wealthy and well-connected. I will tell you, today, there is something terribly wrong with coming to this floor to protect the programs for the best off in our society and doing so under the false claim that they are here to fight for working families. That is wrong, and that is why we must look at every single program.

There is another problem in the bill that we have; that is, if you take Boehner at his word and he is going to take the \$1.5 trillion in the Tax Code under tax expenditures and not allow them to be examined, then the only place we end up going to reach the numbers involved is Medicaid and Medicare: Medicaid, health care for the poor; Medicare, health care for our seniors.

It seems there are Members of this Chamber who want to think of health care as a special privilege for only those who are wealthy in our society. Maybe they should come and live in my community, where we understand that the quality of life is deeply dependent upon one's health.

There was indeed a very interesting experiment in Oregon over the last few years. We did not have enough funds for everyone to participate in Medicaid, called the Oregon Health Plan, and so there was a lottery. So for the first time anywhere in the Nation, there was the ability to study those who got to sign up against a control group of those who didn't. We found out Medicaid made a profound difference in people's lives. It shouldn't come as any surprise that health care makes a profound difference, but many people on this floor have questioned whether health care matters. It is always interesting to hear people who have access to health care, who have it because they are wealthy, who have it because they have a job right here that gives them health care, wondering why we should bother to care about health care for others. These issues are issues we must address as we go forward.

Let me note then that if we proceed with a plan that is guaranteed to paralyze this Chamber over the next 6 months, with an impossible hurdle at the end of that period, we will destroy this economy. We are flat right now. We are not gaining ground. We had a bill, small business innovation bill, research bill on the floor, debated it for 6 weeks, a routine bill. My colleagues across the aisle voted not to end debate so there couldn't be a vote on taking this bill forward.

They were deeply determined to prevent bills creating jobs from getting to the President's desk. Indeed, because we have not been able to take those key pieces of legislation and go forward, here we are with a flat economy.

Now they want to take it to its knees. If we create this uncertainty over the next 6 months, the interest rate goes up on the Treasury bills, the interest rate goes up on home mortgages, the interest rate goes up on car loans, the interest rate goes up on small businesses, and we get greater unemployment. Is that the outcome we want? Interest is an empty tax, a tax on every family. The estimate is it would be about \$2,000 a year and it buys us nothing, nothing but destruction of the economy. That must not happen.

The PRESIDING OFFICER (Mr. WARNER). The Senator from Wyoming.

Mr. ENZI. Mr. President, I appreciate the comments of the Senator who preceded me. We are heading into a territory where we have never been before.

In Washington you get to get your Sunday funnies on Saturday, so I took a little peek at "Dilbert" today. I hope everybody will look at that because it emphasizes the problem.

"Dilbert" says:

I am preparing for the complete meltdown of our financial system. I've got six months of food and water. I have batteries and flashlights and gold coins.

The lady with the triangular hair says:

I'm prepared too. I have your home address and I noticed that your preparations are light on defensive weaponry.

And she says:

Could you add some protein bars to the shopping list?

I want to share with you a letter from a 10-year-old in Wyoming that made our statewide newspaper. He wrote:

What does the Government think of me?

... They think I'm not so smart because I'm too young to know what they're doing, like raising the national debt. Don't they know that I owe the country about \$45,000. I'm only 10 years old. I could buy a lot with \$45,000.

. . . That's more than my dad earns. But it wouldn't buy everything

wouldn't buy everything.

Government shouldn't try to buy everything.

It is my job, and the people's job to buy things we need. I don't want the Government to think for me. They don't know I'm a little brother who doesn't like it when my big brothers tell me what to do, because they aren't always responsible for their own things. I don't tell my brothers what to do with their money.

I'm smarter than they think I am. They should follow the rules.

I thank Eric Mitchell, Crowheart, WY, for his sage advice.

Mr. President, it is disappointing to be here today addressing the U.S. Senate on a topic that we should have dealt with months ago. Our country is in a financial crisis. Erskine Bowles, the cochairman of the Deficit Commission, coined the situation we face as, "the most predictable economic crisis in history," and yet there is no clear path forward to deal with both the short-term need to raise the debt limit and the long-term need to get spending under control. I am disappointed we have made this discussion about the debt ceiling instead of our ever increasing spending. When you spend beyond your means, you have to cut back.

The plans we are considering at this stage in the debate are plans for the next year to 2 years. While there is merit in making the spending cuts these bills make, they are not the ultimate solution.

We need more significant action. We need to move forward with something bold. My Republican colleagues and I have proposed such plans. I have proposed a solution that would cut just 1 penny from every dollar we spend for 6 years and then cap spending at the historical amount of revenue we take in during the 7th year. In the 8th year, we would have a balanced budget.

Unfortunately, my colleagues on the other side of the aisle refuse to even debate measures like my penny plan or the Cut, Cap, and Balance Act or even the plan put forward by Speaker BOEHNER. At the same time they refuse to debate these measures, they refuse to put forward their own plan for long-term structural changes. They are only willing to debate plans that make changes in the short term, and so we are stuck here debating a plan that is deeply flawed.

I think it is important to look at where the debate is today versus where it was when President Obama was sworn in. It is clear that we have come a long way from where we were when President Obama took office.

In 2009, Democrats in Congress passed a so-called economic stimulus bill that cost \$1 trillion. To pay for it, we borrowed that money, and as the unemployment numbers prove, all that borrowing didn't solve our economic problems. Apparently, we spend over \$275,000 per job-and none of those employees got paid that well. In 2010, President Obama's second year in office, Democrats in Congress forced through an unpopular health care bill which was wrought with budget gimmicks and will ultimately cost our country trillions of dollars. The President's attempt at health care reform was so unsuccessful that the largest problem facing our debt and deficit situation is what we will do to contain health care costs. Another trillion dollars borrowed. Another trillion dollars wasted.

The American people were fed up with congressional Democrats' reckless spending spree and, in November 2010, they voted for real change. Those votes

ushered in a new attitude, and 7 months into a Republican-controlled House of Representatives, the debate is entirely different. Instead of looking at where we can spend more money, we are looking at what we can cut. Instead of looking at how to borrow more money, we are looking at how to borrow more money, we are looking at how we can change our spending habits so that we have a spending plan that will work in the future. Republicans have heard the people's call for smaller government and less spending, and are committed to taking action.

Earlier this year, Republicans led efforts to cut spending in appropriations bills for the first time in years. Now, we need to find a solution to cut trillions of dollars of spending at the same time we allow the President to have some additional borrowing authority to pay for the purchases we have already made. The cuts Republicans have proposed are the largest cuts ever seen, but it still isn't enough to fix the problem long term.

Why aren't we looking at a long-term solution to this problem? Why are we forced to look at short-term, piddly spending cuts at the same time we give the President the ability to borrow lots more money? This isn't one person or one party's fault.

The President does have us in a box. During his State of the Union Message, the President could have explained to the American people the dire situation we are facing. The Deficit Commission had already painted the picture. The President needed to premiere that picture. He could have explained that we are borrowing more than 40 cents of every dollar we spend—much of it from China. He could have explained that we are on a spending spree that must be stopped. That was and is the true state of the Union.

After the State of the Union, he could have sent us a serious budget proposal modeled after his own Deficit Commission. Instead, he used the State of the Union to talk about more spending and his budget was such a ridiculous proposal it didn't receive a single vote—Republican or Democratic—when it was put before the Senate.

While the President has failed to lead and deserves a substantial portion of the blame, we in Congress have also put ourselves in this box. During the last administration, we should have worked to contain spending. While we missed that opportunity, when it was clear that we needed to make a major change this year, Democrats in the Senate should have ignored the President's lack of leadership and put forward a budget proposal in the Senate. The House passed a budget, but rather than taking their proposal seriously, mv Democratic colleagues demonized the plan as the end of Medicare. They preferred finding a campaign issue as opposed to actually solving the financial problems we face.

Unfortunately, we are quickly running out of options. We are at a catch 22. The country can't afford more debt,

but has to have it. If we don't raise the debt ceiling, we won't be able to pay all of our bills and interest rates will go up. On the other hand, if we pass a plan that doesn't fundamentally change the way we do business in Washington, we increase the debt limit with no end in sight and interest rates go up.

The majority in the Senate that brought you banking reform has run up a huge debt and we have all maxed out the Nation's credit cards. Now they want to increase the amount of the mortgage. Imagine trying to get a loan when nothing has been paid on the principle of the previous loan. Now imagine the lender's reaction when he is told that the mortgagee will be back shortly for another loan.

Let me put this in concrete terms because it might be easier to understand. I am trying to keep these numbers proportional to the \$14 trillion debt. Imagine that you have a loan on a very large house with a mortgage of \$1.4 million. Since buying the house, you have made interest payments, but not a single payment on the principal. You determine you need more money to spend, so you go to the lender and request an additional loan of \$230,000. At the same time you do that, you are honest and you warn the lender that you will be back each year for the next 9 years asking for \$100,000 more each year. You also let the lender know that you don't want to have to pay off any of the principal on the loan, just make interest payments each year.

I don't think any lender would take you seriously, but if he or she did, they would explain that you would have to obtain a variable rate loan. A variable rate loan means that changes in the risk or the economy could drive interest rates much higher and there would be no protection from those higher interest rates. In other words, your loan with an excellent interest rate of 2.5 percent could go to an interest rate of 5 percent or 10 percent, or like under President Carter, over 18 percent a year. A 1 percent increase in interest rates for the U.S. debt would cost another \$1.3 trillion over 10 years. That is just a 1 percent raise.

The lender would point out that the raise in debt plus the rise in interest rates could result in your entire paycheck going to interest—and the interest payments would have to come ahead of food, clothing, and any social needs—for you, or for your children or your parents or your grandparents. That is what we are talking about here as the future for the United States—interest payments on the debt being the only thing we could pay for.

If the banker were foolish enough to consider such a loan, he would want to know what spending changes you were going to make. He would expect changes immediately, not piddly changes this year for a promise of a big change in the 9th year. He would want some proof that you are serious.

If we act now and agree to cut 1 percent—the 1 percent solution, just 1

penny of each dollar—from all our spending and reduce the cap to the new spending by that level for each of the next 7 years, the lender "might" consider your loan. There is a good chance he would expect 2 percent or 3 percent in cuts for the first year to demonstrate that you are serious about kicking your spending habit.

We are in that situation today in Congress. The President is asking for a \$2.4 trillion loan increase—the largest loan increase in our Nation's history. Our lenders will explain to us, if we are worried about the low income, the downtrodden, and the less fortunate today, we should see what will happen to those individuals if we don't cut spending. If we reach a situation where all of our revenues are going to interest payments on the debt, the future prioritization to pay for our debt will be unbearable. We can't go out 18 months. The American people don't trust us. We need to be accountable to the people. We need an enforceable, accountable plan with quicker results.

Some might argue that the lender would just expect you to bring in more money. My Democratic colleagues suggest just that when they say we must raise taxes. But everyone knows that if you ask your boss for a raise because you can't control your spending, you could be fired or demoted and, as a result, you would be bringing in less revenue. I don't need to tell you that our bosses—the American people—don't think much of how we have been working for them, and they don't expect a tax increase each time Washington gets addicted to giving away money.

The plan the majority leader has offered uses budget gimmicks to avoid real spending cuts and gives the President a debt limit increase that, while politically expedient, fails to put our country on a workable path. It doesn't provide a way to assure any substantial cuts will be made. While it maybe makes some necessary spending cuts today, it does not provide us with relief from our long term challenges and does not put us in a situation where we would be forced to make the tough choices.

We know that the majority leader's proposal won't pass. Every Republican has made clear that they will oppose the proposal and so it doesn't have the chance to move forward. We have made clear that we will not give the President the single largest debt ceiling increase in history for double the average time generally allowed since 1940 through the proposal the majority leader has offered. We have offered to vote on his proposal time and time again, and for reasons beyond comprehension, he refuses to allow a vote. He did a vote within 30 minutes of the time that the House bill came over here, but he wants to drag out the vote on his bill. I know delay will bring the pressure until the last minute, but that is not how a reasonable government works. I wish we had taken action earlier to avoid the situation we find our-

selves in today. I wish the proposal before us was a serious effort to make structural change to how we spend money.

Instead we all know the plan put forward by the majority leader will be voted down later tonight or tomorrow, and we will be in the same place we are right now—in the box where we need to raise the debt limit, but we also need to make structural changes to get our fiscal house in order to keep the markets from melting down.

We do recognize that we are about to enter territory where our country has never been. The stock markets are already reacting. Because we are debating short-term solutions, this debate will continue on even after we act on the debt ceiling.

I hope we can come together on a debt ceiling increase and a plan for real spending cuts. That is where the emphasis needs to be, and it has to have enforcement. I hope the debt ceiling is limited to the amount of guaranteed cuts. I hope we can put our country on a sustainable, fiscal path.

I yield the floor.

Mr. PAUL. I ask unanimous consent to engage in a colloquy with my Republican colleague.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. PAUL. Mr. President, we are in the midst of a debt crisis, I think some of it created by the President because he has refused to take off the table the fact we would default on our debt. I think that is irresponsible, and without a doubt the President should come forward and say he will pay the interest on the debt.

On our side we have been willing to compromise all along. We have been offering plans. We passed two plans in the House. Now we have a plan before us, a Democratic plan, to raise the debt ceiling, and there are some of us who would vote for this Democratic plan who might require some amendments or some compromise. There would have to be some input from our side. Yet even though this bill was introduced yesterday and Republicans said they would vote for it, the Democrats are now filibustering their own bill. What is funny is, they filibuster their own bill and then point fingers and say we are trying to stop things. We are here today to try to move things forward.

In the spirit of trying to reach a compromise before the deadline comes, I would ask unanimous consent that the vote on the pending cloture motion occur immediately or as soon as possible, 5 p.m. today.

The PRESIDING OFFICER. The Senator from Illinois.

Mr. DURBIN. Mr. President, reserving the right to object, under the filibuster rules of the Senate, there is a requirement of 60 votes for cloture. We have said we are prepared to move to a timely vote on this pending amendment, a majority vote, the same as Speaker BOEHNER had in the House. I would object unless the Senator from

Kentucky wants to amend his unanimous consent request to make it clear that this will be a unanimous consent which I have spelled out in detail, if he would like me to present it.

Mr. PAUL. Mr. President, reserving the right to object, I would remind the Senator that there is a difference between the Senate and the House. Our Founding Fathers gave great power and leeway to the Senate. We were meant to be a check and a balance against unbridled enthusiasm sometimes from one party or another. So I would object to that motion.

The PRESIDING OFFICER. Is there objection to the original request?

Mr. DURBIN. I object.

The PRESIDING OFFICER. Objection is heard.

Mr. PAUL. Mr. President, I would ask unanimous consent that I be allowed to present an amendment. This amendment would be an amendment to the Reid bill. Under this amendment what would happen is, I have at least 10 Republicans who will vote for the Harry Reid bill which would allow a compromise, which allows the debt ceiling to rise.

I know the President is worried about having campaign time. He is worried about getting back out and doing some fundraisers. He does not want to consider the debt ceiling again before his reelection campaign. So this amendment I would offer would allow us to move forward in a bipartisan way.

All Republicans are asking for is that we balance our budget gradually over a 7- to 8-year period. What this amendment would do that I am asking unanimous consent to present is an amendment that says we will raise the debt ceiling contingent upon passing a balanced budget amendment.

I would ask unanimous consent I be allowed to present this amendment to the Reid bill.

The PRESIDING OFFICER. Is there objection?

Mr. DURBIN. Mr. President, I object. The PRESIDING OFFICER. Objection is heard.

Mr. PAUL. What I think this illustrates is compromise—the pundits say compromise is the mark of an enlightened person. We are trying to compromise. I just offered to pass the leader's bill. I have offered to work with them. I am from the tea party. They say we will not compromise. I am willing to raise the debt ceiling. In fact, we worked on a motion that has gotten more votes than any other motion that has been set forward, and that was cut. cap, and balance that would have required a balanced budget amendment to be passed but would have raised the debt ceiling.

What do we hear from the other side? Intransigence. Who is refusing compromise? It sounds to me like the other side is refusing compromise.

I have with me my distinguished colleague from Utah and would like to hear his thoughts on where the fault lies and where we could come to if we were to compromise to try to find an agreement.

Mr. LEE. Mr. President, a number of us, myself included, have been arguing since January—ever since we arrived here and were sworn in this very room—that the national debt is a permanent problem. The almost \$15 trillion that we now owe as a nation is permanent. It is going to take a long time to pay off. There are people who are not yet old enough to vote. There are people who will be born in a few years who are not even here who will one day have to assist in paying off that debt.

The fact that this is a long-term problem means it requires a long-term solution. That is why we have been saying all along that we ought not raise the debt limit yet again—extending our national debt by another \$2.5 trillion, more or less, without a permanent solution in place.

Herein lies the problem. It is difficult or impossible for one Congress to come up with a set of budget numbers that would necessarily bind future Congresses. We can come up with a plan to cut \$2 trillion or \$3 trillion over a 10year or 15-year period, but if future Congresses don't want to go along with that, they can find their way out of it. This has happened again and again as we have seen with Gramm-Rudman-Hollings, as we have seen with the paygo rules. Congress becomes a walking, breathing waiver unto itself. We need a permanent solution. This is why we have settled on the need for a balanced budget amendment.

As my distinguished colleague—the junior Senator from Kentucky—has just pointed out, there is no intransigence in our position. Those of us who identify with the Republican Party, those of us who identify with the tea party are people who want a solution. We were sent here with a mandate by voters, a mandate that says the Federal Government is too big and too expensive.

Now, resistance to this message from the other side of the aisle, as vehement as that resistance may be, is not genuine if what it says is, in this instance the insistence for a balanced budget amendment is itself reflective of an unwillingness to compromise. There are myriad opportunities to compromise within that general framework. We have offered that. We have extended that.

Republicans have now submitted no fewer than two bills that have passed the House of Representatives to address the debt limit issue, both of which have been stopped dead in their tracks over here without further opportunity, most importantly, without a response by the Democratic Party in the Senate or otherwise.

If there is either party in this discussion that is refusing to compromise, it is not ours. If there is any group that has failed to offer solutions, it cannot be described as the tea party movement.

I ask my colleague—the junior Senator from Kentucky—do you see any element within the tea party movement, any element within the Republican Party that is unwilling to compromise or that is wanting to block just for the sake of blocking?

Mr. PAUL. No. From going to hundreds of tea party rallies and grassroots rallies with voters across America, what I see is they want what is best for America. I don't think they particularly care whether it is a Republican plan or Democratic plan. They want what is best for America. They want a solution.

The problem with the debate in Washington is all of the proposals seem to want to add more debt. We have \$14 trillion worth of debt, and both the Republican and the Democratic proposal will add \$7 trillion to \$8 trillion more in debt.

What I think the folks in the tea party want—and those who are concerned about passing on the debt to their kids and grandkids want—is to spend less. I think a great contrast and what illustrates the problem is spending is going up 7 percent a year. Nobody is talking about cutting that spending. They are talking about cutting the rate of growth of that spending.

There is a new plan out called the one penny plan. It would have real cuts of one penny on every dollar spent. The other side pulls their hair and says: Oh, you are so radical.

We say: We want to cut one penny out of every dollar of government spending. Is that radical?

The President has said it is a dysfunctional place. He is right in that sense. I think some of the dysfunction comes from the hypocrisy or from the other side not really listening.

For example, the balanced budget amendment. They say polls show routinely 75 percent of Americans are for it. Routinely, about 14 percent of Americans seem to be approving of this body. The question I would have is—maybe it is we are not listening well enough. Maybe we are not doing what the people want.

Mr. LEE. That certainly appears to be the case. It is a reminder to us of the fact that no matter how much we might be tempted at times to demagogue this issue, no matter how tempting it might be for certain Members of this body to cast blame elsewhere, they cannot escape one simple fact, which is the American people are demanding more. They are demanding that we spend less. They are demanding that we stop this barbaric practice of perpetual massive-scale deficit spending. Why? Because it erodes individual liberty. It takes money people have not yet made and spends it and obligates them to repay it—in some cases before they are old enough to vote, in other cases before they are even born. We need a permanent solution.

When we put something in the Constitution, it serves as a permanent reminder of the fact that we, as a people,

have made a decision, and we are going to move forward. Not everybody will necessarily agree as to how best we should move forward having made that decision. The American people overwhelmingly, to the tune of 75 percent, support the idea that we should amend the Constitution to restrict Congress's deficit spending power.

Mr. PAUL. When people talk about Washington being dysfunctional, and they are upset with what is going on in Washington, I think one of the things that upsets people is hypocrisy—people who say one thing and do another. That is a sad state of affairs. People run on one idea and then they completely change their ideas.

The President was a Senator, and he spoke on the Senate floor. Here are his words in 2006.

The fact that we are here today debating raising America's debt limit is a sign of leadership failure.

He was sort of pointing fingers. Everybody's pointing fingers. It is someone else's fault. I call that sort of the empty partisanship. His conclusion, then, is voting to raise the debt limit would send a bad signal. It would send a signal to our leaders that they are doing the right thing.

I have often said there is no objective evidence that Washington or Congress is spending our money wisely.

The Pentagon says they are too big to be audited. They cannot balance their books. There was \$100 billion unaccounted for in the budget last year. There are \$5 billion worth of duplicate programs the GAO found. There are, I believe, 82 different programs to train workers. Could we not deal with one Federal program training workers instead of 82 different ones doing the same thing? But this is it. The President said raising the debt ceiling would be a mistake. Now that he is President, he has changed his mind. I think the hypocrisy of that is what makes Americans unhappy.

The President said the same thing on war. He said no President should unilaterally go to war without congressional authority, and here we are at war in Libya with no vote in Congress. He said he has a piece of paper from the United Nations. We didn't elect the United Nations. We have a Constitution, and it requires those issues be debated in Congress.

People are unhappy because we are not doing the people's business. We haven't had a budget in 800 days. Do you know what. It is against the law. It is against the law not to have a budget. We haven't had a budget in 800 days, but the budget law says we should have a budget every year. We are supposed to match our appropriations bills with the budget. We are not doing it.

The American people are unhappy we are dysfunctional and that we are not doing the people's business. We have also become profligate spenders—spending money we don't have. I think we risk great dangers.

I ask the question to this Senator from Utah: What is the answer? How do

we get out of this when we seem to be so far apart, and even on both sides we don't seem to be tackling the issues in a way that would allow for significant cuts in spending?

Mr. LEE. Mr. President, I have a friend by the name of Ron McMillan, who lives in my hometown of Alpine, UT. He is the author of a number of books dealing with business negotiations, dealing with trying to figure out how compromise can be reached.

The PRESIDING OFFICER. The time of the Senators has expired.

Mr. PAUL. Mr. President, I ask unanimous consent for an extension of 2 minutes to finish our thoughts.

The PRESIDING OFFICER. Is there objection?

Mr. DURBIN. I don't object, as long as this side is given an additional 2 minutes

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEE. In that series of books, the crucial conversation line of the books, one of the things he encourages people to do is to find whatever common ground they can reach.

I think there is common ground among the American people generally that we should balance our budget. Not everyone agrees about how we balance the budget, what should be cut, but they do agree we should balance it. That being the case, that is where we ought to focus our efforts. We should focus our efforts on amending that law of laws, that 224-year-old document that fostered the development of the greatest civilization the world has ever known. We should change it, again, to improve it, to restrict Congress's borrowing power.

The plan proposed by the Democrats that is now about to come before us puts our budgeting process on autopilot. It doesn't require another budget for 2 years, preserving the ability of ObamaCare to fund itself without a single additional debate in Congress. This is wrong. This is not the right approach. I object to it. For that reason, I, along with some of my other Republican colleagues, am prepared to vote on this and vote no on it right now. We are not the ones delaying this vote.

Mr. PAUL. Mr. President, I would say that what Americans don't like is empty partisanship. That is what is going on today. Democrats are standing and beating their chests saying: Republicans will not let us have a vote. It is untrue. I have offered to have the vote. We have seen the objection before our own eyes. They would not vote on this.

Let's dispense with the empty partisanship. Let's move forward and have a vote. If they would let us have one amendment—an amendment that would gradually balance the budget over 7 to 8 years—I will vote for their proposal and I will ensure enough votes that it will pass.

Thank you.

The PRESIDING OFFICER. The Senator from Illinois.

Mr. DURBIN. Mr. President, before I yield to the Senator from North Carolina, I wish to note that last night, the two Senators who just finished their colloquy had an opportunity to vote for the Boehner plan which required a constitutional balanced budget amendment. Both Senators Lee and Paul are registered as having voted to table the Boehner approach, which includes that requirement for a balanced budget amendment.

I yield to the Senator from North Carolina.

The PRESIDING OFFICER. The Senator from North Carolina.

Mrs. HAGAN. Mr. President, we are here debating the government's fiscal deficit. It is an important topic, one worthy of serious debate. Of course, I wish I could characterize the mindless partisanship of the last several months as serious debate, but I fear this donothing debate is distracting us from another deficit that is front and center in the hearts and minds of the American people; that is, the jobs deficit.

Just yesterday, the Department of Commerce reported that the economic recovery has been far slower than previously thought. Our economy grew at a rate of less than 1 percent in the first half of 2011. That is not news to the hard-working families of North Carolina where unemployment statewide is almost 10 percent and nearly one-half million people are looking for work. They have been struggling since the housing boom went bust 4 years ago. Those people with jobs haven't seen the size of their paycheck increase, but their monthly bills have certainly been increased, along with the cost of gasoline. Just getting to your job in the morning, if you are fortunate to still have one, is more expensive. Yet we spend all our time in Washington bickering, posturing, and name-calling. Our constituents must be watching from home scratching their heads and wondering why Washington is debating whether we should avoid a default that would make this economy even worse.

Let me tell my colleagues what is happening in North Carolina. Since the start of the recession in 2007, we have lost over 300,000 jobs in my State. More than two-thirds of the counties-68 out of 100—have unemployment rates above 10 percent. In my hometown of Greensboro, the unemployment rate is stuck at 10.8 percent—the same level as last year. That is right, no change in 12 months. People are working harder without getting ahead or looking for work longer without being able to find a job. Yet we continue to spend all our time in Washington bickering and posturing and name-calling.

The people of North Carolina and the people of this great country are fed up with political games. They are telling me enough is enough. What they want is for Members of Congress to come to the table—Democrats, Republicans, and Independents—and find bipartisan solutions that can get our economy growing and put people back to work;

for example, commonsense legislation such as the America Works Act that I introduced to create a nationwide and industry-recognized portable credential system so employers with job openings can find those workers with the right skills, and workers with the right skills can find the jobs they are qualified for.

There is also the bipartisan Hire a Hero Act that my colleague from Massachusetts and I introduced to combat the unacceptable trend of higher unemployment among our veterans.

Let us not forget we have a program that has been expired since February that helps workers who have had their jobs shipped overseas find new work. There is action we could take, but these commonsense ideas aren't getting their due time because of the partisan shenanigans going on now.

This past month, I went on a budgetlistening tour across North Carolina, and the messages I kept hearing were that we need to address our mounting debt and get our long-term fiscal house in order. We borrow 40 cents of every \$1 we spend, and it is hurting our ability to invest wisely in the things we need to, such as education, infrastructure and research and development that will ensure a prosperous American future.

Yesterday, with my office receiving a barrage of calls from concerned constituents, I answered the phones all afternoon. The message I heard was loud and clear: Please stop the partisan posturing and get something done.

Unfortunately, the plan from the House falls far short of those goals of bipartisanship and consensus. Instead of aiming for compromise and certainty, it represents just another partisan, short-term patch that ensures the debate will drag on for another 6 months. After what Washington has put our country and the market through, I don't know anybody who thinks it is a good idea to do this for the next 6 months.

We all need to remember what we were put in office to do. We were not sent to fight for the sake of fighting. We were not sent to see who could win the most political points, and we certainly were not sent to throw this country into a default crisis because of our own inability to compromise.

But we were sent to get the work done. We were sent to work together on solutions to the most pressing challenges of our time. Most important, we were sent to rev up the great American economic engine to allow businesses to hire and to get the American people back to work.

The clock is ticking. The challenges of reducing our debt and our deficit are undoubtedly difficult, but they are not impossible—not if Washington takes to heart the message of principled compromise and leadership I receive every day from North Carolinians. We must commit to a balanced, bipartisan plan that reduces our debt while protecting our seniors, students and veterans and makes the critical investments in edu-

cation, infrastructure, and research and development we need for a prosperous American future. We need to focus on the most important goal of all; that is, jobs, jobs, jobs.

I urge all my colleagues to support the Reid amendment and to put this crisis behind us.

I yield the floor.

The PRESIDING OFFICER. The Senator from Pennsylvania.

Mr. CASEY. Mr. President, we are faced with a difficult challenge, and we know the American people watching us over so many days now understand the basic challenge we face. It is a challenge of reducing deficit and debt and cutting spending but also making sure we have a bipartisan agreement to pay our bills and to meet our obligations.

I think if I had to boil it down to four words, it is these, in terms of what people in Pennsylvania have told me we must do. It is very simple, but I think it encapsulates everything we have to do in the next couple hours—the next couple days—and that is compromise for our country. That is what people are looking for, people all across the country.

I hear from families in Pennsylvania all the time. These are families who have led lives of struggle and sacrifice, families who have lived through so much already. Many remember and have lived through the Great Depression and World War II and wars after that, economic downturns, personal tragedies, job loss—all kinds of misery and all kinds of difficulty. But throughout our State, and I think throughout the country, people have figured out a way to work together, to compromise in their own lives, even when they don't want to make a compromise, and they have figured out a way to work together, whether it is at a work site or at home.

I hear these same messages from people all the time. Let me give a sample of some of the feedback I have gotten from Pennsylvanians just in the last couple days. We purposefully chose three excerpts from three letters from three parts of our State: southwestern Pennsylvania, the middle of the State, and the eastern side of our State.

From Fayette County, way out in western Pennsylvania, here is an excerpt from a letter I just received:

In order that we do not dip back into recession, it is imperative that responsible people start acting in a responsible manner. Get this issue resolved in a manner that is best for the American people and not what is best for "political parties."

That is part of one letter from southwestern Pennsylvania.

Then, I move to the middle of our State, literally called Centre County:

Please stop the bickering and work together to get the job done. . . . Do your jobs. Come to a compromise.

That is what people in the middle of Pennsylvania wrote to me just recently.

Then, thirdly, an excerpt from a letter in the eastern part of our State,

Bucks County, a suburban Philadelphia community. I will read two sentences from this letter:

We must immediately raise the debt ceiling so that we do not default on our debt payments that would negatively impact our Nation. Next we must tighten our belts and develop plans to reduce expenditures and raise revenue which would pay off all debt just like my family's household did.

There we have it, three parts of the Commonwealth of Pennsylvania, three different letters from three different constituents, all expressing some fundamental, basic sentiments they have and I think some very fundamental messages.

What are they? I think I can boil them down to four. The first is work together and compromise. That is in almost every letter we see: work together and compromise.

The second is they want us to cut spending. They know that in their own lives they have had to cut spending. They have had to change their spending habits to deal with this economic trauma they have been living through. Even if they haven't lost a job, even if they haven't lost their house or their hopes or their dreams, they have had to cut spending.

The third is to focus on jobs. One of the casualties of week after week of focusing on this question of raising the debt ceiling meant we weren't taking action to incentivize the creation of jobs by use of the Tax Code or other strategies.

Fourthly, I think the message they are telling us, obviously, is to reduce deficit and debt. They know we may not be able to put in place a plan right now to be able to do that, but they expect us to put in place the foundation for that or strategy or a pathway to get to substantial deficit and debt reduction. So whether it is cutting spending or reducing deficit and debt or whether it is telling us to compromise and work together or focus on jobs, I think the message the people of Pennsylvania are giving me—and by extension all of us—is very clear.

That is why, when I look at what is in front of us tonight when we are debating—we are going to be debating the proposal set forth by the majority leader—some basic elements in here that aren't just sound policy, but they are, in fact, incorporating compromise, already significant compromise; for example, making sure that if one side said we have to have a dollar-for-dollar reduction in spending to meet the challenge of raising the debt ceiling, the majority leader's plan does that.

One side says we should not have any revenue, we should not have any additional revenue as part of this agreement. The majority leader said: OK. I will accept that. I will compromise. So there are two significant and substantial compromises he has already made in this proposal, and he is open to more, as he has said all day long, and for many days now, he has been open to more compromise.

The legislation cuts spending significantly. There is almost \$2 trillion alone in spending reductions for so-called discretionary spending. There are lots of savings in other ways throughout the legislation. It creates a bipartisan committee that will recommend additional deficit reduction to be voted on by the end of this year. Then, an important part of what the majority leader has put forward today—or yesterday, I guess—in his proposal was part of what Senator McConnell put forth, the Republican leader

So by my count, there are three or four major compromises already in what the majority leader put forth. And he is open to more compromise. I think that is what the people of Pennsylvania expect me to do, and I think that is what the people of the United States expect all of us to do.

Finally, one of the best parts of this proposal is that it gives us certainty. I hear from businesspeople all the timebig firms, medium-sized firms, and small businesses. They tell us over and over that in addition to the pressure they feel—the difficulty they have in keeping their employment levels up, the difficulty they have in making ends meet in the aftermath of a recession they tell us over and over: We are business leaders, and we need certainty or I am running a small business in Pennsylvania, and I need certainty. I need to know what my tax rates will be. I need to know what the business climate will be like. Please give me certainty.

One of the best features of what the majority leader put forth is there is certainty. We are not going to have to debate this and fight about it every 6 months. It provides some certainty into calendar year 2013. That is why I think a 6-month extension makes no sense at all. But you do not have to take our word for it. The rating agencies have made it very clear—if you do a 6-month extension, you are taking a very dangerous step that could lead to a downgrade in our credit rating.

So I think the Reid plan already has substantial compromise, and, of course, we can compromise more. So I think it is very clear what the people of the Commonwealth of Pennsylvania are telling me. In the midst of all the suffering—in our case, 479,000 people still out of work. We have an unemployment rate of 7.6, which some States wish they had. But it does not really matter what a percentage is; when you have 479,000 people out of work, even though the number has been going down for the last year, people are hurting. They are still struggling. They are still worried. They are anxious. They are worried about their children's future. The least they ask of us in this debate, the least we must do for them, is to come together, work together, surrender some political points of view, surrender some personal disagreements we have, come together, and reach a compromise. I believe what they are telling us over and over is that we need a compromise for our country.

Mr. President, I yield the floor.

The PRESIDING OFFICER. The Senator from Minnesota.

Mr. FRANKEN. Mr. President, I rise today to give a voice to Minnesotans to relay their thoughts on how Congress should resolve this impasse and raise the debt ceiling to avoid a default.

On Wednesday, I received an e-mail from a constituent in St. Louis Park, my hometown. His e-mail reads:

Dear Senator. I am a Republican. I am a Minnesotan. I am a small business owner. I am considered to have a high income relative to the average American. . . . Here's my request: Please work together to get this debt limit impasse settled.

On Thursday, I received this e-mail from a man in Bloomington. He writes:

I'm a small businessman in the middle of a fund raising effort. The concern over the debt ceiling has caused all the angel investors to put off any discussion of investment until they know what is going to happen. This has stopped my ability to raise funds which will lead to new high quality jobs in Minnesota. I support a simple bill that increases the debt limit to get us through the 2012 elections as has been done hundreds of times before.

Yesterday, I received an e-mail from a couple in Bemidji:

We are retired small business owners who are watching our very very conservative retirement account drop and plunge due to the inability of Congress to come up with a plan for the debt ceiling. We trust your judgment as a Senator, but plead with the Congress and the Senate to come up with a solution. We absolutely cannot afford to see our retirement savings sink again like it did in 2008

And it is not just individual citizens. I received a letter from Dakota County's administrator. The letter reads, in part:

If the federal government does not resolve its fiscal issues in a timely and responsible manner, it will drive up costs to taxpayers here in Dakota County. . . Being able to borrow at the lowest possible rates has meant that our County's taxpayers have gotten more and better public facilities—from libraries to senior housing to highway interchanges—and saved hundreds of thousands of dollars for both property taxpayers and senior housing residents in the past several years alone.

The city of Chaska reached out to my office, explaining that they are planning to sell debt in August to fund a street reconstruction program and refund their water treatment plant. If Congress fails to act, these projects will come at a much higher cost to residents of Chaska.

I received a particularly compelling e-mail yesterday from a woman from Falcon Heights. She wrote:

I am writing again to say I support the President and realize a need to compromise. It is scary for a 66 year [old] retired school-teacher who has Medicare and social security. Scarier is a default and what it would do to the economy.

That is advice from Sue. Sue gets it. She gets that Congress's failure to act may have a direct impact on her but the impact is really for the whole economy. And Sue is asking for us to compromise.

And compromise we have. Let me make one thing clear: Leader REID's plan is a compromise. Let me make another thing clear: House Speaker BOEHNER's plan is a tea party plan.

HARRY REID'S plan is a true compromise. It contains all spending cuts and zero revenues. During these debates, there have been lots of ratios floating around. Senator CONRAD, the budget chairman, proposed a balanced and sensible plan that had a 1-to-1 spending cut to revenue ratio. Personally, I liked that approach. President Obama was negotiating a 4-to-1 or even 5-to-1 spending cut to revenue ratio. In the Reid plan, there is no ratio. It is 100 percent cuts and zero revenue.

Secondly, it contains dollar-for-dollar spending cuts to match the debt ceiling increase. This is exactly what the Republicans had been asking for. Yet, this morning, I learned that 43 of my Republican colleagues have signed a letter to Leader REID signaling their opposition to his proposal. Why? Well, they say the savings from winding down the wars in Iraq and Afghanistan do not count. Specifically, they say these savings are "a widely ridiculed accounting gimmick that breeds cynicism." Yet all but 3 of the 43 Senators who signed this letter voted for the Ryan budget on May 25 of this year. That budget counted the drawdowns as almost identical in savings. So those savings were legitimate enough to secure their support for the Ryan budget but not legitimate enough to secure their support for Leader Reid's debt ceiling compromise. Here we are on the precipice, and suddenly they have done a 180-degree turn. Either these savings count or they do not. You cannot have it both ways.

So we are proposing exactly what Republicans have been saying they want. Yet, instead of accepting this deal, they are using what precious time we have to push forward with their agenda. And it is not even their agenda, it is the tea party agenda. Their radical agenda is a wolf in sheep's clothing.

Last night, we voted down Speaker BOEHNER's plan, which requires the passage of a balanced budget constitutional amendment. A balanced budget amendment sounds, on its face, sensible, but in reality, all of the current House proposals for a balanced budget amendment would have disastrous consequences for our Nation.

A balanced budget constitutional amendment would do permanent damage to our social safety net by slashing spending to 18 percent of GDP. That is what they all propose. We have not had a spending ratio that low since 1966, and today's America is very different than in 1966. We have a much older population. Today, we have a higher percentage of people drawing on Social Security and Medicare benefits—more than ever before. Health care costs are 50 percent higher. Even during President Reagan's tenure, spending averaged 21 percent of GDP.

What would an 18-percent cap really mean? Well, let's use the Republican Study Committee's budget, proposed in April, as an example. A budget such as theirs is roughly what we would expect if we capped spending at 18 percent of GDP. Their budget cut nondefense discretionary funding by 70 percent by 2021. Like the Ryan plan, the Republican Study Committee's budget ended Medicare as we know it, changed it into a voucher program, and raised eligibility to 67, but it did it more quickly. Their budget raised the Social Security retirement age to 70. It resulted in important programs such as food stamps and Medicaid getting cut by 50 percent.

The Republican Study Committee's budget was the Ryan budget on steroids. I would like to remind you of what happened to it on the House floor—this is an interesting story—because this story shows you just how extreme this budget was.

Most House Republicans did not actually want such a harmful, Draconian budget to be the official House budget, but many of them wanted to go on record to brag to their tea party supporters that they voted to slash \$9 trillion in Federal spending. So they scheduled a vote and just assumed Democrats would vote it down for them. Then they could just blame the Democrats.

Well, the minority whip, STENY HOYER, caught wind of their plan and had an idea. Moments before the vote, he asked Democrats to vote "present." This would leave the onus squarely on the Republicans to vote it up or down. Chaos erupted in the House, as Republican leadership realized what was happening. Too many votes had been cast in favor of the radical budget, and it was on the verge of actually passing. Frantically, Republican leadership got a number of their Members to switch from "yes" to "no." In the end, 119 Republicans voted in favor and 120 against. Crisis averted. That is how bad this plan was. And a balanced budget amendment that caps spending at 18 percent would essentially do exactly the same thing. This is a perfect example of political posturing.

We voted down Speaker BOEHNER's plan last night for that very reason. His plan was not about finding a real solution; it was all about political posturing. If it became law, it would subject Americans to a very scary Republican Study Committee reality. House Republicans have shown they do not really want that. The American people definitely do not want that. The American people have clearly said they want compromise, they want an honest effort to meet in the middle. Sue from Falcon Heights is one of them.

Leader REID has responded to the pleas of the American people by offering us a sensible compromise. I urge my colleagues to be statesmen for the sake of the country. Please come to the table. We are trying to work with you for the sake of the country. The clock is ticking.

Mr. President, I yield the floor. The PRESIDING OFFICER. The Sen-

The PRESIDING OFFICER. The Senator from Illinois.

Mr. DURBIN. Mr. President, how much time is remaining in the period allotted to Democrats?

The PRESIDING OFFICER. There is 4 minutes 20 seconds remaining.

Mr. DURBIN. Thank you. I see Senator Coburn is on the floor. I assume he is the first speaker on the Republican side.

I wish to thank the Senator from Minnesota for his comments on our budget situation. For the many who have gathered here and are watching this at home and listening to this debate, this is a historic weekend where we have an opportunity—in fact, a challenge—to come forward and craft a challenge—to come forward and craft a challenge—to and avoids—avoids—the disaster that would happen Tuesday night if we fail to extend our debt ceiling.

The United States of America has never failed to extend its debt, not once. In the last 72 years, since we enacted this law, we have had requests from Presidents on both sides of the aisle to extend the debt ceiling 89 times—55 times by Republicans, 34 times by Democrats. The President who holds the record for extending a debt ceiling—is President Ronald Reagan, 18 times in 8 years, tripling the national debt.

Not once, not one time, did he face what we are facing here, a threat from the other side of the aisle that if we do not give in to their requests, we will default on our national debt. That would be a catastrophe. It is one thing to call a bluff. It is another to call a bluff with someone else's chips, because the victims—if we default on this debt—will not be Members of Congress. The victims will be families and businesses all across the United States.

If we watch interest rates go up as we are in the midst of an economic recovery, people will be laid off. More people will be unemployed. That is exactly the wrong thing to do. We need to come to an agreement. We need to come to our senses. What the American people have told us across the board is we need to reduce spending, we need to reduce our deficit, we need to do it in a sensible way, as the Senator from Minnesota said, to carefully choose these areas of waste and inefficiency and unnecessary spending but not to cut the essential benefits that people need.

You will hear those come to the floor and say, oh, we are just spending more money. Well, the obvious answer is, in some respects we are. But keep in mind this one statistic. On January 1 of this year, 10,000 Americans reached the age of 65. On January 2, another 10,000. On January 3, again. Every day since January 1 and every day for the next 19½ years, the baby boomers are now reaching retirement age. Having paid into Social Security and Medicare for a lifetime, they fully expect and deserve the legal benefits they have been promised.

That is a new obligation of government, but one that we accepted when we enrolled them in the system. Now we can find ways to make sure those benefits are going to be guaranteed into the future with sensible changes in entitlement programs and with sensible changes in our spending.

I find it hard to believe that many on the other side are arguing they cannot find 1 penny—1 penny—that can be saved in the Pentagon. I think we can save money there without endangering our security.

I find it also difficult to understand the argument that we cannot raise 1 penny in taxes on the wealthiest people in America if we are asking everyone else across the board to sacrifice. We have got to have a balanced approach. The Presiding Officer from Virginia was part of a group of six Senators, three Democrats and three Republicans—we have been joined in our effort by the Senator from Colorado, Mr. BENNET—trying to find a bipartisan way to deal with this deficit situation.

I am heartened to say that some 36 Senators have come forward, on both sides of the aisle, saying we can deal with this as adults. We can deal with it in a comprehensive and balanced way. We can keep our promise to people when it comes to the basic programs such as Social Security and Medicare, and we can do it in a fashion that reduces our deficit and avoids the crisis which we are facing.

So I hope that—I see the Senator from Oklahoma here. He was part of that gang. It seems as though we have all gathered here on the floor at this moment—many of us have. I would hope in that spirit we can come to a bipartisan agreement to resolve the current crisis.

The PRESIDING OFFICER. The Senator from Oklahoma.

Mr. COBURN. Mr. President, I have been listening in my office for the last several hours to the debate. I think there is one thing that has not been brought out in the debate. When Washington says it is going to cut spending, it is untruthful with the American public, because both the Boehner bill and the Reid bill increase discretionary spending over the next 10 years by—one of them \$830 billion, and the other \$832 billion.

How is it that we can, with a straight face in this body, talk about a cut when, in fact, CBO says we are going to actually increase the spending in the discretionary accounts over the next 10 years nearly \$1 trillion.

You have heard the debate in the House, in the Senate, of a spending cut. And, of course, that goes to what the heart of the problem is in our country; words get twisted around to the advantage of the politicians but to the disadvantage of the American citizens. We are in trouble financially. Most people will agree with that. We have programs that are in difficult straits.

As a matter of fact, they are broke, they are not just in difficult straits.

Here are the ones that are broke. Medicare Part A trust fund. Worst-case scenario this year to 2016. That is the fund that solves and pays for hospitalizations for our seniors.

We have heard a lot of statements said about Medicare. The average Medicare recipient paid \$130,000 into Medicare. The average Medicare recipient takes \$350,000 out. How long do we think that can continue? How long can we continue to tell seniors that we can continue a program based on its utilization rates, based on its reimbursement rates, based on the tax rates, that has a \$220,000 difference between what goes out in benefits versus what comes in? It is broke.

Medicaid is broke. The reason it is broke is because the States are broke trying to take care of it. We mandate what they must do, and yet the States are choking on Medicaid, and we are choking on matching the amount of dollars. Under the Affordable Care Act, it is now estimated 25 million more people will go into Medicaid. So it is broke.

The Census. It was broke before it started. It cost twice what it did 10 years ago, \$8 billion more than what was estimated.

Fannie and Freddie. We know they are broke. They are \$190 billion—that you have now committed for, to pay to get them out of hock—Congress created that \$190 billion. That is where we are today. It is going to be \$300 or \$400 billion that we have to pay—we will be required to pay, citizens of this country.

Social Security. People say it is not broke. We have \$2.5 trillion worth of IOUs. Well, the fact is, that money is gone. Congress stole it, spent it on other things. Now we lack the ability to go into international financial markets to borrow that money to put that trust fund whole.

So why do we need to reform Social Security? So we can make sure it is there in the future. What we do know is in 2032 now, according to the trustees, everybody on Social Security will only get 77 percent of what they are promised, and every year after that it will decline, so that when my kids are on Social Security, they will get about 40 percent of what the average Social Security recipient gets now. We know we can fix it. We know we can fix it and make it sustainable forever. But we will not do that because that is politically difficult.

The U.S. Post Office is bleeding every day. Yet we have not fixed it. We are going to do a gimmick to buy some time. But the fact is, we have set it up under a system when they negotiate labor contracts under the arbitration system. They cannot consider the financial health of the Post Office. That would be like paying somebody to mow your grass and saying, they will set the price on it and you cannot negotiate what the price is. Yet they are going to lose \$8 to \$10 billion this year and more every year going forward, and we have not fixed it, not done anything.

Cash for Clunkers. Absolute—when you look at the dollars—and the home buyer program, the new home buyer program—they actually had a negative effect on the economy. That is what the studies show now. So we blew through all of that money.

The highway trust fund—what is used to build highways and roads and bridges in our country—is broke. We are looking for \$13 billion to try to make it whole, and all we did was transfer the last 3 years to that. Rather than reform it, we did not do anything about it.

The new government-run health care program. Here is what we know. The new studies show that over half of the employers in this country will drop their insurance for the people who presently have insurance at work. Hundreds of billions of dollars of additional taxpayer money is going to be required to subsidize the exchanges those people are going to go into, because the penalty for dropping somebody's insurance is economically too low to keep employers from doing that.

We have all of these programs that are broke, and we have a discussion about the debt ceiling, but we are not talking about what is the real problem. This government is twice the size it was 10 years ago. Twice as big. It would be great if all of it were constitutional, it would be great if it were all effective, it would be great if it were all efficient, and it would be great if we could afford it. But the fact is, we are where we are today, with a \$1.6 trillion deficit, because we cannot afford the government we have.

So we have not concentrated on the very areas where we can find mutual agreement. We have had three bipartisan bills in here where we have cut money, significant money, billion here, \$5 billion here, \$7 billion here, \$3 billion here, go through the Senate with vast majority votes, only to go nowhere, because the allowance for the debate on the underlying bills was stopped. The bills were pulled.

So what do we do? Well, the first thing we do is we look at what the problems are. What are the problems? We have 100 different programs with 100 sets of bureaucracies for surface transportation alone. Why do we do that? Why have we not fixed it? That is a question the American people ought to be asking.

We have 82 programs to improve the quality of our teachers, run by the Federal Government across 7 different agencies. Only one of them is at the Department of Education. Why are we doing that? Where is the assessment of how well they work? Where are the metrics to say we should be spending this money in this way because we are getting a return? Not one of them has a metric on it. Not one of them has ever been measured on whether it is effective.

We have 88 economic development programs in 4 agencies, for which we spend \$6.8 billion, and we have another

100 economic development programs in 6 other agencies, for which we spend another \$4 billion, and not one of them has ever been measured to see if it improves economic activity. And if, in fact, it does, why do we have 188 separate agencies to stimulate economic development? I mean, this is not complicated stuff. It is common sense. Every American, other than the Congress, would fix that.

We have 56 programs to teach financial literacy to the American people. First of all, I question whether we ought to be teaching anybody financial literacy as a government when we run it so poorly. But if, in fact, we do, why do we have 56? And, oh, by the way, not one of them has ever been measured to see if it effectively teaches somebody financial literacy.

We have 47 job training programs which cost \$18 billion a year, 9 different agencies, 9 different sets of bureaucracies, and all of them but three overlap with the other. That is according to the Government Accountability Office. Why? Why would we do that?

We have 18 programs for food for the hungry. That is something we all want to be involved in. Eighteen? Why 18 sets of bureaucracies? How well are they working? Are they effective? Could we do them better? The question has not even been asked by Congress.

We have homeless programs for both prevention and assistance—20, 6 different agencies. So you have 20 different sets of bureaucracies that are designed to do the same thing.

Disaster response and preparedness, inside FEMA alone. Inside FEMA alone, we have 17 different programs, inside that one agency, which is part of the Department of Homeland Security.

I ask the question: Why? Why hasn't it been a priority for us to work on this?

Mr. KERRY. Will the Senator yield for a question?

Mr. COBURN. Yes.

Mr. KERRY. Mr. President, it may surprise the Senator—I hope not, and I don't think so—but it might surprise people listening to us to hear from this side of the aisle that a lot of us have enormous respect for what the Senator has been talking about and fighting for and what he has achieved. I might add he is one of those courageous Senators who has come together in the last months working as part of the so-called Gang of 6 to try to bridge the gap and see if we cannot find a way forward.

As I listen to him, there is an enormous amount of common sense in the questions he is asking. These are questions all of us need to join in. We need to join into them in a process that allows us to be able to work in a balanced way on the grand bargain, as you call it, the big fix. I ask the Senator, because I think a lot of Americans listening to the debate—and I have been listening on the floor and listening some back in the office—people have to be saying these guys have been talking

past each other because we hear things over there that sound reasonable and we hear things on this side that sound reasonable. But people are asking: What is hanging up this process? Why is the entire country being held hostage?

I ask my colleague if he would help us kind of bear down on what we need to do. I ask him if it is not fair and accurate to say that the so-called Gang of 6—a terrible name—maybe we can call them G6 or something—but they came together with an understanding that we needed balance in the approach to satisfy both sides and build a critical mass. That balance requires cuts. We have to put the big items—big ticket items on the table, and that means fixing Social Security, reforming it for the long-term; Medicare and Medicaid, which are unsustainable on their current paths; defense, where we have to find a handle on some of the procurement and expenditures. The Senator has joined in this. We have to close some tax loopholes and have tax reform and find some level of revenue at an appropriate ratio that allows us to fix this. That is where the problem has been. There is a group of folks in the House who have insisted no revenue at

I ask the Senator, isn't it fair to say the Gang of 6 came up with a more balanced approach in which, I believe, the Senate could find a ground of compromise—what Senator REID has proposed, I believe, has cuts that the Republicans have supported—maybe not quite enough yet and maybe we can negotiate that.

(Mr. DURBIN assumed the Chair.)

Mr. COBURN. Mr. President, Let me reclaim my time. There are absolutely no cuts in what either Senator REID or Speaker BOEHNER proposed in discretionary spending. The spending will rise \$832 billion over the next 10 years in the discretionary accounts.

Only in Washington is that a cut. Quite frankly, I am willing to work with my colleagues. I have been out there. I said we have to move and eliminate some of these loopholes; we have to reform the Tax Code. I am willing to take heat from my side on that.

What I am not willing to take anymore is a Senate that will not work on the details of the specific problems. What I am trying to do is outline where the problems are. Where is the leadership? We didn't do it when we were in charge either, I say to Senator KERRY. There has been a failure of leadership in this country, in this body, to attack these very problems. When we have 47 job training programs and none of them are working well-because that is what we do know, because the very few times they have been looked at, they don't work—and we are spending \$18 billion a year and we are not fixing them, the American people have to say: What is wrong with you

What we have to do is evaluate the effectiveness of every program in the

Federal Government. We have to limit the overhead cost to Federal programs. We have put ideas out there—and this is \$9 trillion worth of cuts—not Washington cuts but American cuts—money we are not going to spend that is less than what we are spending today, not money we are not going to spend that we would have spent more the next year. These are real cuts. Each one of these is in here, backed by the facts, not biased. We could disagree with where we make cuts but not with the facts in here.

All the facts come from the Congressional Research Service, the General Accounting Office, the OMB, the President's budget, in terms of his recommendations and why, and the CBO. We will not go there.

My problem with the Senate is that we will not do our work. We are as guilty—and this is not partisan to me. Our country's future is at stake. When we have two bills—one last night and one today—that are literally lying to the American people when they say cuts, I think it is unconscionable.

Mr. KERRY. Will the Senator further vield?

Mr. COBURN. Let me finish, if I may. I will yield to the Senator in a moment. The fact is, we will not tell the truth to the American people.

The first truth is, if we will be honest with them, they will understand the necessities that will have to be brought forward to be able to solve the problem. But denying what the problem is, we will never get consensus in this country and the embrace of the American people to do what everybody in this body knows is eventually going to have to be done.

In 5 years, we will not have a Medicare system that is similar to the Medicare system we have today. It is absolutely unsustainable. We will never be able to borrow the money to do it. We are going to get a debt downgrade no matter what we do. So rather than continue to be dishonest with the American people about the status of where we are, we ought to embrace them and call for the very things that made this country great—the sacrifice of the citizens to rebuild the potential for our future, recreate a renewal in our country that embraces the things that made us great—a true free enterprise system, with a limited government that will actually allow people to be rewarded for their hard work and their blood, sweat, and toil—get that back and have the government take a fair share of that. On the upside, it should be more; on the downside, it should be less. I agree.

The question is, Will we do it or will we continue a charade to the American people, continuing to tell them we are going to cut \$900 billion out of the discretionary budget when, in fact, we are going to increase it 832?

There is only a \$2 billion difference between Senator Reid's plan and Speaker BOEHNER's plan on discretionary spending. Both are untruthful to the American people. Both of them take the American people as a lap and say we can wink and nod at them and tell them something that is not true and walk out of here saying we spent less money. We are only going to spend less than we planned to spend, which was too much in the first place, which was unsustainable.

Our deal is that we don't have the courage to actually make the cuts listed in here. We don't have the courage to eliminate the waste, and we don't have the courage to eliminate the duplication. Why? Because every one of these programs has a political backing. We are politicians. Unfortunately, too often, we are that instead of statesmen. It is time for us—both sides—to lead this country, to lead the country in a vision of here is the real truth of our problem.

Now let's have a debate about what should be the No. 1 priority. How much should we spend on defense? Should we continue to allow contracts to go way overrun? Should we continue to allow requirement creep in contracts—not just in defense but in homeland security. HHS. The same problems we have in defense we have in all the other big agencies. We buy \$64 billion worth of IT every year in this country, and \$37 billion of it is wasted, totally blown. Why? What have we done about it? Not one thing. We don't look at the high risk for the GAO on IT. Every year that happens. The Census Bureau spent \$600 million on a device that never worked. There was no penalty for the company that did it. We paid it anyway. It was a cost-plus contract, and the reason it never worked is because we had requirement creep all the way through.

We don't have any grownups making the purchases for this country—nobody with experience. So we are doing the wrong thing at the wrong time. We need to be doing the right things at the right time for the right reasons, considering that we make sure we take care of those who need it and demand participation from everybody else.

We need to cap the total number of Federal employees—not because we want to but because we don't have any other choice. We don't have to let anybody go; just through attrition we can downsize the Federal Government.

We waste \$15 billion every 5 years on managing properties in this country that we own that are vacant. Yet we are spending that money on them. We cannot get a real property bill through. How valuable to us is \$15 billion? We have to start paying attention to the pennies, nickels, and dimes. We will not do it.

Unnecessary government printing—including us. I have been trying to get the elimination of this for 3 years. There are millions of dollars we can save by not printing the copies of this every day, which nobody looks at—except I did see my good friend from Illinois looking at a vote last night. But he could have gotten it online out of

his BlackBerry. We are tearing down trees to print paper we don't need.

Mr. President, how much time do I have?

The PRESIDING OFFICER. The Senator has 8½ minutes remaining on the Republican side.

Mr. KERRY. Will the Senator yield for a moment?

Mr. COBURN. Yes.

Mr. KERRY. Mr. President, I ask the Senator, again—I am trying to help us get out of this predicament where we have a couple days before the United States defaults. Everything the Senator has said is worthy of inquiry. Isn't it true that if we could get-part of the Reid proposal and the Boehner proposal proposes a joint committee that will be structured somewhat like a Base Closing Commission, which will require the Senate and the House to vote in an expeditious fashion on these kinds of proposals, whatever the joint committee proposes, and if the joint committee doesn't succeed in proposing something, hopefully, either the Gang of 6 or the Simpson-Bowles commission

Isn't the key to resolving this crisis and not defaulting our ability to be able to come together on a sufficient trigger or some sufficient mechanism that guarantees we are actually going to deal with this in a similar fashion to what the Senator is raising?

Mr. COBURN. I don't disagree that those negotiations are going on as we speak. I am not a party to them. I don't know if the Senator from Massachusetts is. I suspect the Presiding Officer is. We are not going to decide that. That will come to us for a decision. Look, I worked for a long number of months with my colleagues from the other side of the aisle. I put my name on a bill that doesn't fix it, but it was something to get us moving. It is better than where we are today. I agree with the Senator. But that is not good enough. We are not good enough yet to be where we need to be if we are actually going to solve the problem.

Let me finish going through this. We need to end no-bid contracts in this country. To give a specific example, before he left, Senator LeMieux got through on the business prescreening of payments on Medicare payments, so we don't just pay them and then go chase the fraud. We got through a bill that required the Centers for Medicaid Services to put in a program to look to see if they ought to pay the bill.

What they did is signed a cost-plus contract for \$77 million with a firm that has never done that before and didn't take a fixed-price contract from firms that have already done it before. Tell me how we let that happen. Yet it happened. When we had testimony in the committee, they said it was a fixed-price contract, only to write back and say it was not a fixed-price contract. We need some common sense in our government

We need to disclose the text and cost of legislation prior to passage. We need

to identify duplicative government programs. We have done that in here. There are hundreds of thousands of them throughout the Federal Government. We need to eliminate them. We need to mandate congressional oversight. That is where our leaders have failed on both sides. They have not mandated the committee chairmen to do the oversight required to solve this problem. We need to freeze the size of this government. We cannot afford the government we have. The debate is about what will happen in the future. What will be the revenue increases and the spending increases?

Nobody is talking about decreasing the size of the Federal Government. We can't afford this government. We can't afford to continue to spend the money we are spending.

I will close with this. If we continue to be less than straightforward with the American people about what we are doing, about the Reid bill-and the reason I wanted to debate the Boehner bill is I wanted to make this point on the Boehner bill—when we call something a cut of \$900 billion, just because the CBO says we are going to spend \$900 billion less than what we were planning to spend, but it's still \$832 billion more than what we are spending now, that is not a cut anywhere except in Washington. We ought to admit it. If that is the best we can do, the American people need to know that is the best we can do. But we can't play the games anymore.

I have another colleague, I think, who would like to speak, and with the remaining time. I would vield to her.

Is the Senator from Alaska interested in speaking?

Ms. MURKOWSKI. I thank the Senator from Oklahoma. It is my understanding we were bumping up against the vote at 5:30. Is that correct. Mr. President?

The PRESIDING OFFICER. The Republicans have 3 minutes 15 seconds re-

Ms. MURKOWSKI. Mr. President, I had hoped to be able to speak at greater length than 3 minutes this afternoon, but the message that Senator COBURN has been delivering is so incredibly important. I want to join Senator Kerry's remarks in thanking him for being one who has been working to find not a deal but to find a solution to the issues we face today.

As we have deliberated all day long, there has been a lot of finger-pointing. a lot of blame. As the Senator from Massachusetts has noted, a lot of times it seems as if the comments are just going past one another rather than directed in a purposeful way that would actually make a difference to this dehate.

We started out this morning with messages from the leader arguing over who was filibustering. We have all talked about the need to see compromise, and then we go on to say why we can't compromise. What we need to be working toward is a solution to the

problem as opposed to attempting to cobble together a deal at the last moment that will gain those necessary votes.

The one thing I would hope we are all working toward is to avoid the default we all fear. We have all been listening to our constituents calling us this weekend. As we read our e-mails, as we talk to friends and neighbors, the concern is very real. One thing we have managed to do on a bipartisan basis in this Congress over the past few days is to incite fear in the American public, to make our constituents angry, frustrated, and mad. Well, misery loves company. We are angry, frustrated, and mad here. But I would like to suggest, as the hours wind down, we come together as a body in the Senate and the House to find that compromise.

Senator Isakson stood on the floor earlier this afternoon and spoke of the contours of a proposal that worked to integrate the good ideas of several different Members-of Senator Reid, of Speaker BOEHNER, and of the minority leader, Senator McConnell. We should be working to find those areas where we agree because those areas are, in fact, in place.

I am hopeful, Mr. President, as the majority leader comes back in from his meetings he will have some encouraging news for us as we work through these last hours.

I would like to gain some additional time later on this evening to speak more in detail, but I see the majority leader before us waiting to speak.

The PRESIDING OFFICER PRYOR). The Senator's time has expired.

Mr. REID. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. clerk will call the roll.

The assistant legislative clerk proceeded to call the roll and the following Senators entered the Chamber and answered to their names.

## [Quorum No. 5]

Johanns Brown (MA) Murray Cantwell Kerrv Prvor Reid (NV) Landrieu Carper Coburn McCain Schumer Durbin Merklev Feinstein Murkowski

PRESIDING OFFICER. quorum is not present.

The majority leader.

Mr. REID. Mr. President, I move to instruct the Sergeant at Arms to request the presence of absent Senators, and I ask for the yeas and navs.

The PRESIDING OFFICER. Is there a sufficient second? There appears to be a sufficient second.

The question is on agreeing to the

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Connecticut (Mr. LIEBER-MAN) and the Senator from Hawaii (Mr. INOUYE) are necessarily absent.

Mr. KYL. The following Senators are necessarily absent: the Senator from nays 20, as follows:

South Carolina (Mr. DEMINT), the Senator from Texas (Mrs. HUTCHISON), and the Senator from Oklahoma (Mr. INHOFE).

The PRESIDING OFFICER (Mr. Schumer). Are there any other Senators in the Chamber desiring to vote? The result was announced—yeas 75,

[Rollcall Vote No. 121 Leg.]

### YEAS—75

Akaka Gillibrand Murray Nelson (NE) Baucus Graham Begich Hagan Nelson (FL) Bennet Harkin Portman Bingaman Hatch Prvor Blumenthal Heller Blunt Johanns Reid Johnson (SD) Rockefeller Boozman Boxer Kerry Rubio Brown (MA) Kirk Sanders Klobuchar Brown (OH) Schumer Kohl Burr Shaheen Cantwell Kyl Shelby Landrieu Cardin Snowe Carper Lautenberg Stabenow Casev Leahy Tester Chambliss Levin Thune Lugar Coats Toomey Udall (CO) Manchin Collins McCaskill Udall (NM) Conrad Coons Menendez Warner Corker Merkley Webb Durbin Mikulski Whitehouse Feinstein Moran Wicker Murkowski Franken Wyden

#### NAYS-20

Alexander Enzi McConnell Grasslev Avotte Paul Barrasso Hoeven Risch Coburn Isakson Roberts Johnson (WI) Cochran Sessions Cornyn Lee Vitter McCain Crapo

#### NOT VOTING-5

DeMint Inhofe Lieberman Hutchison Inouve

The motion was agreed to.

The PRESIDING OFFICER. quorum is present.

The majority leader.

Mr. REID. Mr. President, today the Speaker and Republican leader held a press conference to announce they are in talks with the President and that a bargain to raise the debt ceiling is in the works and is close.

Mr. President, Members of the Senate, that is not true. I just spent 2 hours with the President and Vice President and Leader Pelosi. It is fair for me to say that the engagement there is not in any meaningful way. The Republican leader still refused to negotiate in good faith. Revenue is off the calendar—no way we can talk about revenues. Entitlements—oh, they are after entitlements: Medicare, Social Security.

The Speaker and Republican leader should know that merely saying we have an agreement in front of television cameras doesn't make it so. The Republican leader at the press event says he is engaged. Fortunately, Members of his caucus, at least as far as I am concerned, and my Members, are more engaged than he is. There are meaningful talks going on with some of his Members with some of my Senators. While the Republican leader is holding meaningless press conferences, his Members are reaching out to me,

and other Members, as I have just indicated. They are coming forward with thoughtful ideas to try to move the process forward. I welcome their ideas and ask all Members to continue these discussions. America is watching us, and they are demanding a result that is balanced.

I say to my friend—and he is my friend—the Republican leader, I will come to his office, I will go to the White House with him, I will do anything I can do to try to move this process forward, but I say as respectfully as I can to my friend the senior Senator from Kentucky that the process has not been moved forward during this day.

The PRESIDING OFFICER. The minority leader—the Republican leader.

Mr. McConnell. Mr. President, the fact is that the only way we are going to get an agreement before Tuesday is to have an agreement with the President of the United States—the only person in America of the 307 million of us who can sign something into law. I am more optimistic than my friend the majority leader. We have both talked to the President today, talked to the Vice President several times. I think we have a chance of getting there.

What I think is not helpful is the process we are going through here on the Senate floor: having show votes over live quorums, having reluctance on the part of the majority to have a vote on a measure they favor, which we have been prepared to vote on since last night.

Look, we need to be in a position where all of us in the leadership can come back here and say that we think we have reached a framework of an agreement we can recommend to our Members and be briefing our Members. The sooner we can do that, the sooner we can reassure the American people we are going to get a result on a bipartisan basis. So that is what I am working on, and I am not interested in scoring any political points. I am interested in getting an outcome for the American people, and the only way that can be done is with the President of the United States, and we are going to continue to work on that, get this problem solved, and let everybody in the country know we are not going to default for the first time in our history. That is how I am going to spend my time until we get that outcome and I can come up here and recommend it to my colleagues.

The PRESIDING OFFICER. The majority leader.

Mr. REID. Mr. President, we are here today right now for this reason. It is spelled f-i-l-i-b-u-s-t-e-r—filibuster. There are delaying tactics proceeding right now. They will not allow us to have a vote, an up-or-down vote on our amendment, and this is a filibuster. By any other term, it is a filibuster. That is why we are here. I hope the negotiations go on. We are willing to be as fair as we can, but there has to be something that the President and Vice

President BIDEN and the rest of us think is a step in the right direction. I guess talking is a step in the right direction, but that is about it.

Mr. President, I ask unanimous consent that the matter we have before us, which is amendment No. 589—that we have an up-or-down vote on that, as we have all the time, of course. There would be no points of order, as we do it here all the time. Have a vote on it right now.

Mr. McConnell. Mr. President, reserving the right to object, these are direct quotes from my friend the majority leader. He says: "In the Senate it has always been the case you need 60 votes." "Always been the case you need 60 votes." This is the majority leader of the Senate. For him to suggest that a matter of this magnitude, in a body that requires 60 votes for almost everything, is going to be done with 51 votes makes no sense at all. I object.

The PRESIDING OFFICER. Objection is heard.

The majority leader.

Mr. REID. Mr. President, first of all, it is unconscionable that the Republicans would filibuster legislation to prevent a default on national obligations. Frankly, it is unprecedented. Since 1962, Congress has raised the debt limit 74 times, including 18 times under President Reagan, and there was never a threat of a filibuster, and it was always by majority vote.

The PRESIDING OFFICER. The Republican leader.

Mr. McCONNELL. Mr. President, I might say I actually cut short a conversation with the Vice President to come out here for this important vote on a live quorum. I would like to get back to work so we can hopefully solve this problem.

It seems to me it would be a good idea for the majority to decide to allow the vote on the proposal they say they are in favor of; therefore, I ask unanimous consent that the vote on the pending cloture motion occur at 6:30.

Mr. REID. I object.

The PRESIDING OFFICER. Objection is heard.

Mr. REID. A filibuster in any other words—

The PRESIDING OFFICER. The majority leader.

Mr. REID. Mr. President, you can put lipstick on it, a nice suit, even a skirt sometimes, it is still a filibuster.

I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. HATCH. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Is there objection? Without objection, it is so ordered.

The Senator from Utah.

Mr. HATCH. Mr. President, I ask for order in the Chamber.

The PRESIDING OFFICER. Will the Senator withhold for a moment?

The Senator from Utah.

Mr. HATCH. I ask unanimous consent that I may be able to complete my remarks

The PRESIDING OFFICER. Is there objection? Without objection, it is so ordered.

Mr. HATCH. Mr. President, later tonight we will vote on the majority leader's bill to reduce the deficit and increase the Nation's statutory debt limit. Earlier today the House of Representatives decisively rejected the majority leader's proposal. If I got it right, the vote was 246 to 173. Thirteen did not vote, but there were 11 Democrats who voted against the proposal as well. It will be defeated here in the Senate later this evening or whenever the majority leader allows it to be voted on. It is fine with me, whatever he decides to do.

As a substantive matter, I deeply oppose the efforts of the majority leader. His plan does not tackle the task at hand. The President would get a \$2.7 trillion debt limit increase but less than \$1 trillion in cuts, and most of those cuts are gimmicks, budgetary gimmicks. They assume savings from more spending that the President has not requested and that will be unlikely to materialize. It does not include a balanced budget amendment. Most important from my perspective, it assumes a massive tax increase in 2013 by allowing the 2001 and 2003 tax relief to expire, allowing the AMT to hit the middle-class taxpayers, and allowing for increases in estate taxes.

Most important, from my perspective, the majority leader's approach assumes a massive tax increase in 2013 by allowing the 2001 and 2003 tax relief to expire, allowing the alternative minimum tax to hit middle-class tax-payers, something we have not allowed, and allowing for increases in estate taxes that are a business and job killer.

We are scheduled to vote on this bill late this evening, actually early on Sunday morning. Americans might ask why in the world are we doing this? Republicans were ready to take this vote yesterday evening. This delay in voting does not match with the asserted urgency of raising the debt ceiling. Yesterday, the Senate majority leader stated on the floor that the country defaults on its debt at 12 midnight on Tuesday.

Tuesday is August 2; is this true? What are these claims based on that the majority leader is making? Amazingly, we do not know for a fact whether the United States does run short of cash to pay all its obligations on August 2. We were told by the Treasury Secretary way back in May that August 2 might be a date when Treasury runs out of money to pay our bills. We have seen estimates of the Treasury's cash position on the floor that came either from a local think tank or from Wall Street financial firms.

The Treasury will not give us updated information. It is outrageous. The last time Treasury informed Con-

gress of its estimates of its cash position was in May when it backed off of a prior guess and extended their estimate of running dry of cash by 3 weeks. Since that last update, I made a simple request of members of the Financial Stability Oversight Council, commonly called FSOC, which is chaired by the Treasury Secretary. I asked for an update on Treasury's cash and liquid assets to be delivered by close of business on Thursday, and I asked for that as ranking on the Senate Finance Committee.

I also asked for contingency plans of Treasury and our financial regulators outlining what they will do if the debt limit is not raised or if we face a ratings downgrade on our U.S. debt. Treasury has not responded to this request. It is outrageous. They know what they are going to do.

We were told the Nation will fall off a financial cliff on August 2 at midnight. That is a lot of precision, down to the hour. Is it true? I don't know. The American people don't know. Social Security recipients in Utah don't know and Treasury won't tell us. I might add the rating agencies don't know either. We are being asked to give the President the largest increase in debt limit in our Nation's history. Get that. We are being asked to give the President the largest increase in our debt limit in our Nation's history. His last one was the largest at that time. We were asked to consider policies that involved trillions of dollars. with no effects that will occur over decades, with no current information about how much money the government has and expects to have over the next few days and weeks.

Treasury told me yesterday that they are working on getting me some information. Yet I still don't know how much money Treasury now has to pay its bills and neither does anybody else on the floor. We don't know how much it expects to have over the next few days and weeks or whether Treasury still believes that midnight August 2 has any particular significance. The politicians all insist August 2 is the date. I am beginning to have my doubts. If that was the case, wouldn't it make sense for the majority leader to schedule votes commensurate with this urgency? Why waste more than 24 hours, which is what the majority leader did by refusing our offer to vote last night on his bill. It is not going to change the vote.

It is not unreasonable to conclude that maybe that August 2 date is not all it is cracked up to be. We can't say for sure because the administration, despite my request more than 48 hours ago, has refused to provide Congress with information regarding its cash position. But others seem to think so.

Yesterday, Moody's Investors Service stated, clearly:

It remains our expectation that the government will continue with timely debt service. . . . If the debt limit is not raised before August 2, we believe that the Treasury would

give priority to debt service payments and could thus postpone a potential debt default for a number of days.

Does Moody's know more than our Treasury Secretary and FSOC that has been set up to help us to understand these things? They have been working on it for months. Why can't they give us the information?

This analysis is consistent with everything my colleague and friend from Pennsylvania, Senator Toomey, has been saying for months.

He understood early on that regardless of the rhetoric there would be no default on August 2. The administration is fully capable of prioritizing payments. There is a much more pressing issue than imminent default—a credit downgrade due to the failure of Congress to use this opportunity to take significant deficit reduction measures. That is the real takeaway from Moody's report:

Reductions of the magnitude now being proposed, if adopted, would likely lead Moody's to adopt a negative outlook on the AAA rating.... The chances of a significant improvement in the long-term credit profile of the government coming from deficit reductions of the magnitude proposed in either plan are not high.

That is Moody's. Our debt has become so unmanageable that we face a credit downgrade with consequent higher interest rates if we do not enact a big-time deficit reduction package.

This year is our third straight trillion-dollar deficit. Our national debt is \$14.5 trillion. The President's budget would add \$13 trillion in additional debt if he gets his way. I don't know about you, but I cannot tolerate that. That is added to already almost a \$15 trillion debt today.

I have spoken previously about the debt bubble the Nation finds itself in, but I wish to reemphasize that point in light of the warnings from ratings agencies that our credit faces a downgrade absent real deficit reduction. Currently, Federal debt held by the public equals a modern record of about 69 percent of GDP and it is headed to 100 percent and we all know it.

The Congressional Budget Office reports that current tax and spending law takes that figure to 76 percent of GDP over the next 10 years, and we all know it is going to hit 100 percent if we keep going with what the President is doing and, unfortunately, with what my friends on the other side are doing.

To put that number in perspective, at the end of fiscal year 2008, the debt held by the public reached about 41 percent. That is less than 2½ years ago. That was under the Bush administration. That is 41 percent compared to 70 percent today. As bad as the 76-percent figure is that we will reach—according to the Budget Office—President Obama's budget would raise debt held by the public to 87 percent of GDP by his own actuaries. I have to tell you they very seldom have been accurate or right. They are always low.

According to the Congressional Budget Office, if we continue current tax policy and don't raise rates, fix the alternative minimum tax, provide estate tax relief, provide for a fix to the physician payment system—that is the SGR-policies supported by clear majorities of Americans by 2021, debt held by the public will reach no less than 97 percent, which is precisely what I have been talking about.

Here is the sticky wicket. CBO projects the cost of simply paying the interest on all this debt will rise to \$792 billion—that is if CBO is right and generally they are on the low side—in other words, 3.3 percent of GDP in 2021. What happens if interest rates go up? They are likely to up. Currently, interest rates are very low. The 10-year Treasury rates are currently around 3.5 percent.

During the past 2 years, this administration has spent recklessly, raising the total debt from \$10.6 trillion to almost \$14.5 trillion today. Because debt was cheap, the President was able to take on a lot of it. The true cost of this debt was hidden by low interest rates.

What will happen when interest rates rise? What happens if interest rates rise to levels seen during the 1980s or 1990s? Think of my suggestion that these rating agencies of government are always low. Interest rates are going to rise and the costs are going to rise too.

During the 1980s, rates on 3-month Treasury bills and 10-year notes rose to over 8 percent and 10 percent, respectively. During the 1990s, rates on 3month and 10-year notes rose to 5 percent and 6.6 percent, respectively. That cost as laid out by CBO could be astronomical. Under President Obama's 2012 current budget, the CBO projects deficit rates over the next 10 years resulting in an estimated \$10 trillion being added to this \$14.5 trillion public debta 100-percent increase.

Under the scenario where interest rates rise to the historical average of the 1990s, the public debt is projected to grow an additional \$8 trillion or a 77-percent increase. Under the scenario where interest rates rise to the historical average of the 1980s, the public debt would grow \$14.5 trillion, doubling in size. This is the real impact of Moody's warning.

It is bad enough that President Obama has taken on so much debt that it may result in a downgrade of our credit, but it is even worse that faced with that downgrade he and his Democratic allies refused to deleverage. Should we get downgraded for failure to enact a serious deficit reduction package, our debt will only grow larger because increased interest rates will increase the cost of borrowing. We all know about budgetary gimmickry around here, and this place is filled with it. This economic debt is filled with it. The arguments about the future are filled with it.

Americans should be less concerned about the August 2 deadline than the fact that over the long term our debt bubble runs the risk of becoming a debt

spiral that turns into a death spiral for our economy.

Let me close by making two points. First, given the treacherous fiscal waters we are in, Congress and the American people need to know where the U.S. Treasury stands. It is unacceptable that they are being asked to make decisions based on a proclaimed August 2 deadline with no facts to back it up.

I urge all Americans, all Utahans, and all Social Security recipients to get in touch with the Treasury right now and ask them to show us the money. Call Treasury, send them an email, send out a tweet. Show us the money. We have a right to know cash in the Treasury comes from the taxes that hard-working Americans pay. Government is charged with stewardship over use of that cash. Withholding information is a shirking of that responsibility, and I do not think anybody on this floor believes that Treasury does not know what they are going to do. I don't believe any Senator believes they should be stopping the information from coming to us, especially at this time.

We should not run Treasury and manage taxpaver resources the way Bernie Madoff ran his hedge funds, by taking cash and when asked for information refusing to give it and just saying: Trust me.

I have a simple question: Does Treasury expect to run out of cash on Tuesday, August 2? The President and his Treasury Department must answer this question—which brings me to my second point. It is much more critical that we get a deficit reduction package right than that we adhere to this arbitrary August 2 deadline. There is one bill that gets that right from my perspective, and that, of course, is cut, cap, and balance. So far, the only bipartisan votes taken by the Congress in this debt ceiling debate are the vote for cut, cap, and balance in the House and the House vote to defeat the majority leader's bill. Those are the only two that are bipartisan.

This debate is not over yet. I expect Senator REID's bill to fail tonight, but then it is back to the drawing board. My hope is that the President will then do what he has so far refused to do; that is, to take a leadership role in this debate, to stand up to his base and encourage his party to take real steps to reduce the deficit. I am not going to hold my breath.

Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. clerk will call the roll.

The legislative clerk proceeded to call the roll.

The PRESIDING OFFICER. The Senator from Wyoming.

Mr. BARRASSO. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BARRASSO. Mr. President, might I inquire how much time is left on the Republican side?

The PRESIDING OFFICER. There is 13 minutes remaining.
Mr. BARRASSO. Thank you, Mr.

President.

Following my colleague from Utah who talked about getting the President engaged in these discussions, I noticed a large story in Thursday's New York Times: "President on Sidelines in Critical Battle over Debt Ceiling." President on the sidelines.

We are at a time where we are facing the largest threat to our national security, and we cannot have the President on the sidelines.

When I talk about the single largest threat to our national security, I am not talking about a terrorist organization. I am not talking about wars in Iraq and Afghanistan. I am not talking disease, about natural disasters, epidemics, and not famine. I am talking about our national debt. Our national debt is the threat. It is the greatest threat to our national secu-

I will tell my colleagues this isn't a problem for one party, the other party; it is a problem for all of us as Americans. I am not the only one who is saying that. Actually, the Chairman of the Joint Chiefs of Staff, ADM Mike Mullen, has said the most significant threat to our Nation's security is our debt. Let me repeat: The most significant threat to our national security is our debt. My colleagues may notice that Admiral Mullen makes no mention at all of the debt ceiling. He is speaking specifically about the debt. He is doing that because the debt ceiling isn't the problem; our national debt is the threat.

We have \$14 trillion of debt, and it continues to grow. We are borrowing every day over \$4 billion. That is over \$2 million every minute.

We say: Where does the money come from? Well, of the money we spent last year in this country, over 41 cents of every dollar we spent—over 41 cents of every dollar—is borrowed money, a lot of it from foreign countries, and specifically from China. How do we stay a strong and independent leader of the world if we owe that kind of debt to anyone, especially to another country who may not have our best interests at heart?

The Chairman of the Joint Chiefs of Staff clearly understands this. But it is not just our military leaders who understand this, families and business owners all across Wyoming understand it, and the American people understand it. We all know what the American people want. They want cuts to spending now, they want to control spending in the future, and they want accountability. They sure don't believe they are getting it out of Washington.

I received an e-mail this week from a gentleman from my hometown of Casper. He looked at this whole thing and he said:

The fact that the debt ceiling needs to be raised is where the problem lies. This is a systemic problem that will either be fixed or it will eventually destroy this Nation. I urge you to stand strong and oppose any spending that exceeds revenue. Using the debt ceiling, we understand, this could be a painful path. It could lead to economic problems. My forefathers put their lives at risk to prevent this kind of idiocy that the Federal Government has become.

He is talking about a debt of \$14 trillion.

He said:

Every one of my family members and neighbors is prepared to weather the storm now to prevent future catastrophe.

My friends on the other side of the aisle are focused on the debt ceiling. It seems to me they have lost sight of the real problem, and that problem is the debt. Instead of working toward a higher debt ceiling, we need to be discussing ways to get our fiscal feet back on the floor, to get our fiscal house in order, and to provide the accountability the American people want.

I listened to the President's address to the Nation last Monday night. It seemed to be more of a campaign speech than an address about the issues facing this country. There was blaming going on, it seemed to me. Scare tactics, class warfare. He used the word "balanced" about seven times. He kept talking about a balanced approach.

Americans don't want a balanced approach; they want a balanced budget. They want a balanced budget amendment to the Constitution. That is the way we do it in Wyoming. That is the way many States do it. They want us to live within our means and balance the budget year after year after year.

There is a lesson we could learn from so many States around the country: Live within your means every year.

The American people want us to seek a real solution. They want a real solution that provides them with the peace of mind to know they will not be subjected to this sort of activity on a repeated basis. They want the peace of mind as well as the economic security that they believe as Americans—they believe as Americans—is a basis for this great country. They are looking for a solution that recognizes the current system in Washington is broken, and they are looking for a solution that says we realize we need to take immediate action to fix it.

Why is it broken? Why do we need immediate action? It is broken because we have failed to live within our means for so very long. It is also broken because this body, the Senate, has not had a budget for over 800 days. For over 800 days there has not been a budget in the Senate. One brought forth by the President failed; it got no votes. Nine-ty-seven people voted against it. Not one Democrat voted for the President's budget—not one.

It seems to be broken because Washington is more focused on short-term political gain instead of the long-term consequences of our actions. We saw that a little earlier with the discus-

sions on the Senate floor. I am ready to vote on the proposal on the Senate floor. The minority leader recommended a vote immediately. Yet it was objected to by the majority leader.

Since the beginning of this entire debate, I have had a very clear bottom line. We need to avoid defaulting and implement the spending controls to get our finances back in order. What is the President's bottom line? The President said it:

The only bottom line I have is that we have to extend this debt ceiling through the next election into 2013.

The President's only bottom line: Ignore and avoid the biggest threat to our national security until after the next election.

Contrary to what the President wants, we cannot ignore, we cannot avoid this issue until after the next election. People all across the country are worried about their jobs. They are worried about the economy. They are worried about the debt, and they are worried about the spending. The American people want us to take action. They want us to cut costs. They want us to control spending. They want us to enforce accountability across every branch of the Federal Government. They would like us to put progress ahead of partisanship. They want us to put people before politics. The decisions that must be made aren't easy for either party. This isn't about Democrats, Republicans, Independents; it is about America. It is about this coun-

People all across the country—and I have been in my office since early this morning, and we have been answering the phones. What I am hearing is what all of my colleagues should be hearing if they are answering their phones: Enough is enough. That is what the American people are saying.

We are now at the eleventh hour, and we must not lose sight of our goal. It is more important to find a real solution than it is to settle for a quick compromise.

So I look at some of these letters and calls and e-mails that have been coming in, and one is from Pinedale, WY. It says:

It is better to bite a small bullet now than a cannon shell later on.

That is a Wyoming way of talking. That was from Pinedale, WY.

A couple from Casper, a different e-mail:

This country is in dire financial straits. Since I work for the Federal Government, I have more to lose than most Americans, but I don't want to give this administration a blank check.

This is someone who works for the Federal Government: I don't want to give the administration a blank check.

We have to get this country back on track to fiscal responsibility and this is the open debate. I realize my job could be cut just to get there, but the national debt is too large to ignore

This is a Wyoming person talking, putting the country in front of politics

and putting the country in front of himself.

He goes on to say:

We must get it under control or there is more to lose than just our jobs. The economic consequences of not getting this under control will devastate this country years down the road. We have to start now before it is too late.

Then another from a woman in Casper who said:

It is time to cut up the Federal Government's credit card. The current debt situation is an insult to all of us who live within our means. People in the country live within their means; States that balance their budget every year live within their means. It is time for Washington to live within its means.

People are tired of the budget tricks. They are tired of the accounting gimmicks. They are tired of the empty promises. That is what is affecting the people of this country. They want accountability, and it is our responsibility to provide it to them.

People are looking for peace of mind, for good judgment, and they want people to listen to them. Yet what I see are people focused on politics on the other side of the aisle at a time when the greatest threat to our Nation—to this great country, to America—is a national debt that is out of control and that is increasing at the rate of over \$4 billion every year.

I vield the floor.

The PRESIDING OFFICER. The Senator from Massachusetts.

Mr. KERRY. Mr. President, I ask unanimous consent to be recognized to complete my comments.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. KERRY. Is there a time limit?

The PRESIDING OFFICER. Ten minutes. The Democrats have the next 30 minutes.

Mr. KERRY. I ask to be informed when I have 5 minutes remaining.

Mr. President, when Harry Truman served in the seat Senator McCaskill of Missouri holds today, he used to sit back over there, in back of the row where a lot of the newer Senators sit. He, from that vantage point, would often watch the great debates on the New Deal. He listened long into the night. He used to frequently write home to his wife Bess.

One late night after a long debate, he wrote about his experience of sitting in the Senate—this was early on—and of the awe he felt sitting in this institution and looking across at his colleagues, I assume imagining the ghosts of Calhoun and Clay and other great Senators.

He wrote to his wife, and he said: I sit here in the Senate looking at this institution and at my colleagues and I pinch myself and I say, "How the hell did I get here?"

A number of months later, it was very late at night, and he was again sitting there, and he wrote to his wife, again watching the debate and looking across at his colleagues, and he wrote to her and said, "I ask myself, how the hell did they get here?"

Anyway, I suspect at this moment in America a lot of Americans are looking at the Senate, at the Congress, and they are asking a similar question, wondering whether we get it.

I have enormous respect for this institution. I still believe in the phrase "the world's greatest deliberative body," which has, unfortunately, become a punch line in these days, but when we are bipartisan and serious is still a true description, still possible when we rise to the moment. I have seen the Senate over the course of 26 years in those moments, as have other colleagues here. I have seen it with Ted Kennedy and Bob Dole and so many others. I have seen what can be accomplished here.

Regrettably, today, our allies and our enemies abroad and our friends here at home—the American citizen—are watching with either alarm or, in the case of our enemies, delight as they question America's leadership. Some abroad have even suggested this is a sign, a moment of American decline. So even without default, believe me, just the absence of decision and the presence of partisan chaos—they are running up a huge cost for this country.

The other day, I received a letter from 20 mayors from Massachusetts. The letter states:

The time to compromise and resolve this issue is now.

They complained that their communities were under the microscope from Moody's because we had not gotten our acts together here in Washington. Their letter was honest and eloquent. And, frankly, it should not be so difficult for their warnings and their example to be heeded in the Congress.

The mayors' call for compromise, frankly, should not be so difficult. The call for compromise by the American people ought to be listened to and acted on and in very short order.

I have served in the majority and I have served in the minority since I have been here. I have served with Republican Presidents, Democratic Presidents, in both situations, when we are in the minority and in the majority. I have cast tough votes in times of divided government, under Republican and Democratic Presidents, from Reagan to Obama, and I have never seen the governing process so broken because one faction of one side has made compromise—the essence of democracy and the bedrock of our governing system—not just a dirty word but, in their view, a form of treason.

The warnings of mayors were echoed yesterday by the leaders of our financial industry. Yesterday, CEOs of major financial institutions wrote:

Our economic recovery remains very fragile. A default on our Nation's obligations, or a downgrade—

## Just a downgrade-

of America's credit rating, would have an enormous impact on Americans and on investor confidence—raising interest rates for everyone who borrows, undermining the

value of the Dollar, and affecting stock and bond markets—and, therefore, dramatically worsening our Nation's already difficult economic circumstances.

Those are their words. Notwithstanding that, we continue to see our own well-being at risk.

This is one of those times where it is not cliche and it is not hyperbole to say that the whole world is watching, because the whole world has something at stake in what we do or do not do. For the world, there are serious consequences in that. As chairman of the Senate Foreign Relations Committee, I have heard from officials all over the world and global business leaders, and the message is always the same. They are watching in amazement, in puzzlement, and horror at what is going on in Washington. Our friends and allies, whose economic fortunes and economies are linked to our own, doubt us, and they are worrying about the impact of our dysfunction on their economies. Our economic rivals—believe me, our economic rivals—are laughing all the way to the bank. At a time of global economic uncertainty, we should absolutely not be adding to that uncertainty by failing to resolve our debt crisis. The International Monetary Fund is warning that actions still need to be taken to stave off contagion from Europe's sovereign debt crisis.

It is not insignificant that while HARRY REID has been busy trying to find Republicans to join Democrats in a bipartisan solution, Speaker BOEHNER was exclusively negotiating to end the civil war between the responsible and the unreasonable within the Republican Party. The Speaker negotiated with Republicans to make a bad bill worse.

I think the distinction between what has happened in the House and the Senate is a very important one in terms of where Americans are going to find a resolution to this challenge. Here in the Senate, we have been working day and night, talking with Democratic and Republican colleagues across the aisle in order to find a way forward. And for most of us—or at least many of us; certainly, a sufficient number to be able to pass a solution—for them, there are not any preconditions. Everything is on the table. But we are still facing the obstinate, ideological rigidity from Republicans—House Repub-House licans—who have threatened to take our Nation into default and downgrade the Nation's credit rating and do even more harm to a fragile economy simply to get their way.

So what is it that divides us right now? I think a lot of Americans listening to the debate probably have a serious question about: What is the difference between these folks? What is it that divides them?

Well, the Boehner plan, which was sent over here, had three fundamental problems in it that Democrats were unwilling to support.

First, it would force huge cuts in Social Security, Medicare, and Medicaid

because of the structure and manner of the cuts they were demanding.

Second, it included a constitutional amendment provision which required that the constitutional amendment actually be passed within 6 months before the next debt limit could be raised. Because there is no certainty that would happen or could happen, it set up an automatic default. So the Boehner plan was setting up the U.S. Government to go right through this exercise again and have an automatic default.

Third, there was a timeframe in the Boehner amendment that required us to go back and visit this in February of next year, which would have meant the minute we come back in September, the entire Congress would have been consumed with the very same thing we have been doing now, which would not give certainty to the marketplace.

So it was not politics that prevented us from proceeding forward on the Boehner plan. It was the substance of that plan.

The Reid plan, which we are debating right now, which is on the floor, is a plan that because of the Republican insistence on no revenues has no revenues. Many people on our side of the aisle object to that. But we have accepted that is the price we need to pay as a matter of our compromise in order to get out of this crisis. So we have compromised on revenues.

It has cuts. All the cuts are cuts the Republicans have already voted for that, again, many of our folks do not like. But they have compromised, our folks, and they have provided the cuts that the Republicans asked for. Because it has a timeframe that goes until after next year, that means we will provide certainty to the market-place and avoid a downgrade of our credit. The Boehner plan would guarantee a downgrade of our credit. So these are enormous differences.

Finally, the Reid plan provides a tight process, a plan that we know is familiar around here. Like the way we deal with military bases, we require votes. The votes have to take place, and we would be required within a very short number of months to deal with America's long-term debt and budget crisis, and people would have an ability to put their cuts on the table.

But we would also, we hope, have an opportunity to have revenues. That is the big sticking point here in the Senate. We need to know that if there is a trigger that is used in an automatic way in which money is going to be held back, that money has to be held back in a fair and balanced way. You do not just cut, you also have to have the possibility of revenue. Because if you do not have the possibility of revenue, then the side that only wants to cut can wait for nothing to happen and the cuts take place automatically. There is no threat to them. There is no leverage for them to come to agreement on the other things.

That is reasonableness, I believe. I think what we are looking for here is

reasonable. It is fair, and it is balanced. The House strategy has been essentially not to negotiate, not to negotiate.

We also know there are a lot of misstatements out here. Senator REID corrected one a moment ago about a deal. In addition to that, we keep hearing people say that there is no plan, that the President does not have a plan, that nothing has been reduced to writing.

Well, as Senator Moynihan used to say here: Anybody is entitled to their own opinion, but they are not entitled to their own facts. The fact is, the President put a detailed plan for \$4.7 trillion of cuts over 10 years with reductions in defense, and Medicare, Medicaid, Social Security, all on the table to find savings in those programs.

It is incredible to me to keep hearing people say there is no plan when there has been plan after plan. Chairman of the Budget Committee CONRAD has been warning us for years about this. He sought to get a bipartisan deficit commission created by the Senate. It could not happen because the Republicans blocked it. So what happened? President Obama appointed one of his own. It reported back. We still have not dealt with that.

Because the votes aren't there to support a simple increase in the debt limit, we've bent over backwards to find a compromise that links the debt limit to commitments on significant deficit reductions.

Back in February, the President offered a budget that included more than \$1 trillion in deficit reduction. When Republicans said his budget didn't contain enough cuts, he came out with a new proposal two months later which provided a comprehensive, balanced deficit reduction framework to cut spending, bring down our debt and increase confidence in our nation's fiscal strength. This framework would have reduced the deficit by \$4 trillion in 12 years or less and reductions would have been phased in over time to protect and strengthen our economic recovery and the recovering labor market. It contained a balanced approach to bringing down our deficit, with three dollars of spending cuts and interest savings for every one dollar from tax reform that contributes to deficit reduction. It called for \$770 billion in non-security discretionary spending cuts, \$400 billion security spending cuts, \$489 billion in Medicare and Medicaid savings, \$360 billion in other mandatory savings, and \$1 trillion from tax reform. How could I repeat this proposal if it hadn't been written down?

After that was rejected, in his negotiations with the Speaker, the President put an unprecedented \$ 4.7 trillion dollars of deficit reduction on the table, including painful cuts to programs millions of working Americans depend on, even cuts we Democrats hate as a matter of principle—and the President offered them along with closing wasteful corporate tax loopholes in

order to achieve "shared sacrifice." I believe it would have had significant support in the Senate—instead, House Republicans rejected it and walked away from the process.

The so-called "Gang of Six" in the Senate worked for months to strike a compromise that was balanced as well—it too could have won significant backing here in the Senate and was applauded by Senators as ideologically and philosophically different as me and the conservative senator from Oklahoma, Tom Coburn. For House Republicans, this too was unacceptable, because they believe there is not a single new revenue or tax savings that can be supported in the entire 72,000 page U.S. Tax Code.

Recognizing both the stakes for our country, the danger to the economy, and House Republican intransigence, Majority Leader HARRY REID has now offered approximately \$2.2 trillion in deficit reduction without additional revenue, composed of cuts Republicans had previously supported. That too was rejected. The leader's proposal would give our economy the certainty it needs to create jobs today, not 6 months from now and it provides a certain process for Congress to do its work for the next 4 months.

Time and time again, I hear those absolutists criticizing the President and majority leader's handling of the situation. They ask what our plan is? Well, take your pick—we have offered compromise after compromise and every time they have said no.

No, the House Republicans would rather spend their time negotiating with themselves and criticizing other proposals than negotiating with Democrats or trying to show that they are willing to compromise.

Here in the Senate, Senator McCon-NELL offered a reasonable compromise that would get us past this hurdle. He proposed a path forward in good faith as way to provide stability for our economy and not have this saga continue. What did House Republicans do? They walked away from even a Republican proposal to ensure our nation didn't default and our economy wasn't hurt.

So what do House Republicans want? They want legislation called the Cut, Cap and Balance Act. It is so extreme that even PAUL RYAN's draconian budget wouldn't fit into its limits.

A week ago today, the Senate defeated the bad version—cut, cap and balance. This vote made it extremely clear that cut, cap and balance did not have a path forward, but repeatedly House Republicans push for it even though it has already failed in the Senate and the President threatened to veto it.

So when the talk of the "grand bargain" failed, what did the House Republicans do? They further entrench themselves in an extremist position and turn to a new way of passing cut, cap and balance. Have they tried to find a way forward to reaching a real

compromise? No, they continue to negotiate among themselves.

And their current refusal to negotiate across party lines flies in the face of the very Republican principles they have espoused.

Why do we oppose the Boehner plan? Because the experts have said that Boehner's plan could trigger many of the consequences as default itself—including a surge in interest rates that will hurt every American with a mortgage, a student loan, a car loan, or a credit card—because it would make passage of a balanced budget amendment a condition for increasing the debt ceiling in 6 months. In other words—automatic default if they don't get their way. Since there is not twothirds support in the House and Senate for this amendment, it guarantees default.

Bruce Bartlett, a former economic adviser to President Reagan said:

This is quite possibly the stupidest Constitutional amendment that I think I have ever seen. It looks like it was drafted by a couple of interns on the back of a napkin.

Mr. President, that is President Reagan's adviser.

Just the other day, my friend and colleague Senator McCAIN stated that thinking a balanced budget amendment can pass—"is worse than foolish." He went to say:

That is not fair to the American people to hold out and say we will not agree to raising the debt limit until we pass a balanced budget amendment to the Constitution. It is unfair. It is bizarrro.

We can't do this. We can't keep going down this road. This stalemate cannot stand. It is time to for us reach across the aisle. Senator REID's plan tries to do that. It doesn't touch the Republican holy grail of revenues. Not a dime. And 100 percent of the spending cuts in Senator Reid's deficit reduction plan were supported by Republicans. They were included in proposals from Speaker BOEHNER's plan, House Majority Leader CANTOR, and House Budget Committee Chairman RYAN. Just last night, Senator REID amended his plan to include Senator McConnell's provision to give the President the authority to increase the debt limit in steps. This gives Members of Congress the chance to register disapproval for increases in the debt limit. This is yet another compromise by the Democrats.

So I think there has been a great effort by Democrats to make changes to deal with the Republican objections. I would ask, what is the single Republican concession? What is it they have given as a matter of compromise? Nobody can tell you that because there has not been one. In fairness, in the Gang of 6, a great group of Republicans joined with Democrats, and they did make a concession, and they took political risks. They went out and said: Yes, there have to be cuts, but there also have to be revenues. I applaud those Republicans who joined in that effort. That is what we need to find here now. That is the way we are going to make the difference here.

It is the place to start a compromise but it takes two sides to compromise. And it takes both Houses of Congress to pass a bill. It shouldn't be this difficult for Congress to do its most fundamental job under the Constitution and preserve the credit rating and reputation of the most powerful nation on Earth.

And it doesn't take an amendment to the Constitution for us to balance the budget either. It takes the courage of our convictions. We have been here before. In the 1990s, our economy was faltering because deficits and debt were freezing capital. We had to send a signal to the market that we were capable of being fiscally responsible. We did just that and as result we saw the longest economic expansion in history, created over 22 million jobs, and generated unprecedented wealth in America, with every income bracket rising. But we did it by making tough choices. We cast tough votes and some Senators even lost their seats but they committed the country to a path of discipline that helped unleash the productive potential of the American people. Working with Republicans, we came up with a budget framework that put our Nation on track to be debt free by 2012 for the first time since Andrew Jackson's administration. It didn't take a constitutional amendment—it took courage.

Mr. President, we can do that again—if we get real. If we get serious. There is a bipartisan consensus just waiting to lift our country and our future if Senators are willing to sit down and forge it and make it real. If we are willing to stop talking past each other, to stop substituting sound bites for substance. If we are willing finally to pull ourselves out of ideological cement that has been mixed over in the House.

I believe we can compromise. I think the only place to resolve this crisis is in compromise.

I believe I have additional time, but I wanted to know where I am with time. I will wrap up very shortly.

As we know, it takes both Houses to pass a bill. It should not be this difficult for Congress to do its most fundamental job under the Constitution. It does not take an amendment to the Constitution to balance the budget. How could I say that? Because in the 1990s, we balanced the budget. We created 23 million new jobs. We raised the income of everybody in America. And the fact is we did what was necessary to put us on a track to pay down the debt of our country by 2012. We sent a signal to the marketplace.

We can do this again if we get real, if we get serious. I believe there is a bipartisan consensus here in the Senate waiting to lift our country and our future, if Senators are willing to sit down and forge it and make it real, if we stop talking past each other. The world's most deliberative body could become that again. But the reason it is not viewed as that today is not that the institution itself has failed; it is not that

it cannot be deliberative. It is because the people in it have not yet decided to live in the tradition of those predecessors who earned the reputation for this institution. It is because, unlike the years when I first came here in the 1980s, some have decided to use this institution for a 24/7 365-days-a-year campaign, to make everything that happens here the prisoner of ideology and politics rather than the instrument of debate and decision.

I think it would do us good to remember that until recent history, this institution has been the birthplace of compromise and delivered some of the great legislative achievements that have reshaped our Nation out of compromise, bipartisan compromises here in the Senate—the passage of the Social Security Act of 1935, the Civil Rights Act of 1964, the Voting Rights Act of 1969, the creation of Medicare in 1965, Social Security reforms of 1983.

We all know that during the Constitutional Convention, Roger Sherman and Oliver Ellsworth of Connecticut developed a bicameral legislative structure that broke a deadlock, and it created—it is in the Constitution. It is why we have a Senate and a House today: compromise.

Everyone who remembers the history books remembers the Compromise of 1850 drafted by Henry Clay that diffused a 4-year confrontation between the slave States of the South and the free States of the North. Even in our most difficult moments, we have been able to find a way to compromise.

In the end, it is people who define this place. It is we Senators. And in my conversations with colleagues on the other side of the aisle, I am convinced there are plenty of people here who are prepared to reach across the aisle and prove that the United States and the U.S. Senate can live up to this moment. I believe that in the next 48 hours the Senate will prove our ability to live up to our constitutional and our personal responsibility.

The PRESIDING OFFICER (Mrs. HAGAN.) The Senator from Iowa.

Mr. HARKIN. Madam President, how much time is remaining?

The PRESIDING OFFICER. There is 11 minutes remaining.

Mr. HARKIN. Madam President, I will take 11 minutes. I ask unanimous consent that when the time comes back on the Democratic side, I be granted an additional 5 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. HARKIN. Madam President, I would like to remind the American people why we are in the midst of the present crisis, days away from when the United States of America, the wealthiest Nation in the world, will not be able to pay its bills. Let me be clear. The Senator from Oklahoma earlier had a chart up saying we are broke, broke, broke. We are the wealthiest Nation in the history of the world. We have the highest per capita income of any major nation in the

world. If we are so rich, why are we so broke?

The issue here, despite what some may suggest, is not about new borrowing or new spending; it is about paying the bills for what we have already incurred. Yet the Republicans, after running up a huge credit card bill under George Bush, do not want to pay the bills. As every American knows, if you use your credit card, you run up debt, and you have to pay the bills. And throughout American history, whether a Democratic or Republican President, that is what we as a nation have done.

On this point, it could not be more clear than this letter to Senator Howard Baker from President Ronald Reagan:

The full consequences of a default or even the serious prospect of default by the United States are impossible and awesome to contemplate. Denigration of the full faith and credit of the United States would have substantial effects on the domestic financial markets and on the value of the dollar in exchange markets. The Nation can ill afford to allow such a result.

President Ronald Reagan, 1983. It can't get much clearer than that. However, today Ronald Reagan would find himself losing in a Republican Party primary because he would not be pure enough for the tea party.

Because Republicans in the House are unwilling to do what even Ronald Reagan said needs to be done, we find ourselves in the midst of a manufactured crisis—a manufactured crisis—one without precedent: one House of Congress willing to jeopardize the economy of the United States unless the country capitulates and accepts policies that otherwise do not enjoy majority support, policies that could not pass the Congress, policies that would be vetoed by the President. This is simply unprecedented.

I believe this unprecedented action requires an unprecedented response. As at other critical junctures in our history, the President must act boldly to protect our Constitution and, more important, our country. The Constitution never envisioned that one House of Congress would willingly destroy the economy of the United States in order to obtain policy objectives it could not achieve through the normal legislative process. Yet that is the situation in which our Nation finds itself.

The legislative process is hard. It is frustrating. Trust me, there are many ideas and proposals I have fought my entire career on to become law, and they are never the way I envisioned starting out because you make compromises along the way. Yet rather than engaging in the hard work of persuading the American people, persuading a majority of the House, persuading a majority of the Senate, persuading the President—a task which often takes years and multiple elections—the House Republicans want to short-circuit the legislative process by holding the economy hostage.

For example, if the Republicans in the House put forward a bill to eliminate Medicare, it would not get anywhere. Yet, with their cut, cap, and balance budget amendment, it would shrink the government to the size it was prior to Medicare even taking hold, and that would mean we would have to do away with Medicare. However, that could never pass here on its own

Likewise, I read that Speaker BOEH-NER recently suggested to the President that the House would vote to allow the United States to pay its bills if the President would agree to repeal health care reform—in other words, take health insurance away from 30 million Americans and allow health insurance companies to deny coverage based on preexisting conditions.

The House could never achieve these policy objectives through the normal process, so they hold the economy hostage. Think about that. This is not just the attitude of the Republican Party with respect to the debt limit. The Republican Party has adopted an entirely new approach to democracy that is wholly undemocratic. If they cannot win elections or win the court of public opinion, they insist on holding the country hostage.

The minority leader has been frank about this approach to governing. In a recent speech about a balanced budget amendment, the minority leader of the Senate, the Republican leader, said the following:

The time has come for a balanced budget amendment that forces Washington to balance its books... The Constitution must be amended to keep the government in check. We've tried persuasion. We've tried negotiations. We've tried elections. Nothing has worked.

Say again? Say again? We have tried elections, and nothing has worked? What is he implying?

Furthermore, I would say to the Republican leader, we had surpluses in 1998 and 1999 and 2000 and 2001. We had 4 years of surpluses. Yet, somehow, "We've tried elections. Nothing has worked." Is he implying that somehow we need to have another course of action outside of elections, outside of persuasion, outside of negotiation?

President Bush's former speech writer, David Frum, recently commented on increasingly absurd and unrealistic demands put forth by House Republicans before they will agree not to destroy the American economy. He noted:

Why doesn't the new Boehner bill just require Obama to resign in favor of a Republican before the second debt ceiling increase? Tidier

Sadly, that is not too far from the truth. In the face of this radical—radical and cynical—approach to governing, we are faced with a manufactured crisis. Indeed, the ramifications for our economy, for our middle class, indeed for America's ability to trust and believe in their government—the stakes could not be higher.

In response, in the absence of a balanced approach that could be agreed upon broadly in the Senate and the House, I believe the President must act boldly. He must carry out his constitutional duty to honor the commitments the U.S. Government has made. I believe the President, under the 14th amendment of the Constitution, must honor the obligations of the U.S. Government.

As the Supreme Court noted in Perry v. United States, Chief Justice Hughes' opinion:

The fourteenth amendment, in its fourth section, explicitly declares: The validity of the public debt of the United States, authorized by law, . . . shall not be questioned. While this provision was undoubtedly inspired by the desire to put beyond question the obligations of the government issued during the Civil War, this language indicates a broader connotation.

Chief Justice Hughes goes on to say:
The Constitution gives to the Congress the power to borrow money on the credit of the United States, an unqualified power, a power vital to the government, upon which in an extremity its very life may depend. The binding quality of the promise of the United States is of the essence of the credit which is so pledged. Having this power to authorize the issue of definite obligations for the payment of money borrowed—

Listen to this-

the Congress has not been vested with authority to alter or destroy those obligations.

One more time. Congress has unlimited power to borrow, but "the Congress has not been vested with authority to alter or destroy those obligations." I do not think it could be more clear. It could not be more clear. Congress has not been vested with the authority to alter or destroy the Nation's credit obligations. Of course, that means the Congress cannot through its actions repudiate the Nation's debt, but it also means, through its inaction—failing to raise the debt ceiling it cannot repudiate our country's obligations. Thus, rather than somehow prohibiting the President from taking action to protect the full faith and credit of the United States, as some have suggested, I believe the clear reading of the 14th amendment, as supported by Perry v. United States, I believe the President is obligated—obligated-to ensure that, in the words of the 14th amendment, the public debt not be questioned.

I know legal scholars have spent some time in recent weeks debating the meaning of the 14th amendment with respect to the debt ceiling. But where there is debate on the meaning of the Constitution, where there is no precedent, where the courts have not weighed in, where under our system of government we cannot just walk across the street to the Supreme Court and ask them for an advisory opinion, I want to remind the President that the Constitution does not belong to law professors, it does not belong to political pundits, it does not belong to columnists; rather, it belongs to the American people. And you, Mr. President—you, Mr. President—have been entrusted by the American people, in a very clear election, as it says right here in the Constitution, "to faithfully execute the office of the President of the United States and to the best of your ability, preserve, protect and defend the Constitution of the United States."

So the 14th amendment makes clear the full faith and credit of the United States cannot be destroyed. The only case on point ever decided by the Supreme Court said the Congress cannot alter or destroy those obligations—cannot. So if the Congress, through inaction—through inaction or action tries to destroy or alter those obligations, I believe it is incumbent upon the Chief Executive to exercise his authority—to exercise his authority—to make sure the full faith and credit of the United States is not jeopardized—is not jeopardized.

The President should use his authority to do so.

I will give you three examples where there is no precedent, where there is no clear authority in the Constitution, but where the President exercised that kind of authority.

Thomas Jefferson purchasing the Louisiana Purchase.

In Thomas Jefferson's letter to Senator Breckenridge, he agonized over whether he, as President, had the authority under the Constitution to consummate the treaty for the purchase of the Louisiana Territory. But in the end—he even said in his letter that perhaps we need a constitutional amendment to go to the Congress and the States and be ratified before I can do this. But in the end, he realized that would take a long time, it might fall through, and all kinds of bad things would happen. So even one of the Framers of our Constitution, Thomas Jefferson, took action even though there was no clear authority in the Constitution for him to do so. In fact, Members of the House went after him for it. But he decided it was better, as he said, to ensure the future benefits of the United States rather than some minor violation of the Constitution.

A second example: President Lincoln signed the Emancipation Proclamation. There was no authority whatsoever for him to do that, but he did it, even though some people, at that time, went after him because he didn't have the clear authority in the Constitution to do so.

A third example: Franklin Roosevelt and the lend-lease program in Great Britain to make sure they could fight off the Nazi invasion of Great Britain, a clear success. Franklin Roosevelt wrote that he didn't think that was probably constitutional, but he instructed his Attorney General—he gave his own Attorney General a legal opinion, from the President, saying that the country needed to have this done. He went ahead and did it. Again, some people took after him on it, but we all realized it was the right thing to do for the survival of our own country.

Those were just three instances—three big ones—where, again, there was no clear authority by the Constitution but no prohibition in the Constitution for the President to do so, and where the vital security of the United States was at stake.

I will close on this: I believe this is just like those times. The security and the future improvement of the United States and future generations depends upon the President taking this action boldly and forthrightly to preserve the integrity and to make sure the obligations and the full faith and credit of the United States is not questioned.

I vield the floor.

The PRESIDING OFFICER. The Senator from Indiana.

Mr. COATS. Madam President, I wonder if I may ask how much time is allocated. We are a little out of kilter with the allocation of time. How much time do I have to speak? I want to make sure my colleagues have sufficient time to speak also.

The PRESIDING OFFICER. Under the previous order, the Republicans control the next 24 minutes.

Mr. COATS. I will not begin to use that amount of time. I think I can use 10 minutes or less, and I will leave some time for my colleagues.

I can't count how many times I have been here speaking about the same subject, but this subject occupies all of us and it has done so for this entire session of the Congress.

Three days are left until we reach that date on which the White House and the Treasury has said we will default. Right now, we are debating on a Saturday night over a bill that has already been defeated in the House of Representatives by a substantial vote, including with Democratic support. We are debating a bill tonight that we know will not pass here. The irony of being charged with filibustering the majority leader's bill, the Reid bill, is somewhat bizarre given the fact that Republicans are willing to give Senator REID and the Democrats a vote on this bill as soon as they want it. It has been going on now for many hours. I think everything that can be said for or against this bill has probably been said. Nevertheless, the majority leader himself objected to our offer to stop talking on both sides and get to the vote. That is where we are.

I have been talking for some time now about the fact that the current fiscal crisis the United States faces demands Congress to recognize seriously the enormity of the problem and come forward with a bold plan. We need a bold plan to begin to address, over a period of time, what is necessary to assure the financial markets and the American people that we understand the plight we are in; that we have taken not only rational steps but significant steps to address the problem we are in; and that we are willing to put comprehensive plans in place to get us on the path to fiscal health.

Yet here we are, and after months of debate, we are now debating over just a small step forward, which, in my opinion, will not begin to satisfy the serious problems we have. A small step will not begin to satisfy all of those who are concerned about whether we truly grasp what is necessary to be done; whether we truly understand that we need to send a signal to the financial world, to the world itself, and to the American people, that we have taken the necessary steps to put our country on the right fiscal path.

Now, it is clear, and it has been said so many times, that our spending addiction has become much worse in the last 21/2 years. We have seen a 24-percent increase in non-defense discretionary spending under the Obama administration. We have seen a staggering increase in the debt from \$10.6 trillion on Inauguration Day to \$14.3 trillion today—a \$3.7 trillion increase in just a 2½-year period of time. Clearly, these attempts by the President to address our economy have not succeeded. The President's stimulus plan cost an additional \$862 billion, and we haven't seen an economic stimulus. The latest reports are staggering to all of us as we find out that our growth in the first quarter of this year was far under what had been projected and had been calculated initially, and unemployment is not going down. People are out of work.

Clearly, we need to make significant strides forward. I will not go into all of the details of the flaws of the Reid plan. It has been talked about, and it was soundly rejected by the House. We know it will not achieve the necessary number of votes to go forward, but we are debating it.

I want to talk about the larger question, which is, are we going to take significant steps to put us on the right track, or are we going to compromise to the point where the rating agencies, the financial world, and even the American people look at it and say: Is that it? Is that all you can do?

What is interesting is that my colleagues on the other side have talked about a compromise. They say we should move to the middle. But it is like taking a scale of 10 and reducing it down to 4, and instead of a compromise being 5, they have lowered the top line to 4 and said we need to get down to 2 or 1½. And if we are not willing to go that far, then they say we are not willing to compromise. That is distorted logic.

More important, it is logic, or illogic, that is driving us to an incomplete solution to a very real problem. It doesn't take much to understand how this is being viewed. Just in the last couple of days, the New York Times ran a headline basically saying "Recovery Still Slow and New Data Show Little Growth Ahead."

The Washington Post has a headline, "A Stranglehold on our Domestic Policy," by Michael Gerson, who used to be one of my staff members.

There is another one by Robert Samuelson, "Why Are We in the Debt Fix?

We Have to Address Healthcare Spending." The Wall Street Journal reports, "U.S. GDP Grows just 1.3 percent." On and on it goes.

My own view of this—which is not because I am a brilliant economist, I am not: and not because I am a financial analyst. I am not—but I have talked to dozens of people who don't have political skin in the game but simply have analyzed this in an objective way and indicated that, unless we come forward with something close to—actually something above a \$4 trillion limit in spending reductions over a decade. combined with a path to entitlement programs restructuring and curbing excessive mandatory spending, combined with an overhaul of our complicated Tax Code to make American businesses more competitive and spur economic growth, we will not be addressing the problem.

So the problem is that too many people are thinking that if we just end up with this compromise, if one side or the other will move just a little, we will be able to increase or avoid default on the debt limit, and we will have addressed the problem.

For those who say this is just step 1, and we can address it in step 2—the balance we weren't able to do here—I don't think the American people have much confidence in that. I don't think the American people have much confidence when we say we will have a group of Senators and Congressmen, on a divided basis of Republicans and Democrats, sit down and then report something to us and that will solve the problem.

The difficulty there is that those are the same people here who have not been able to solve it in 7 months of debate—sometimes with Democrats and Republicans engaging in those debates. I don't think it is going to be solved because we may arrive very much at the same stalemate that has arisen after these 7 months of debate, partly because there are two visions in place here. I think what this debate is all about is this: what is the proper role of the Federal Government, and what can the Federal Government afford to do and not afford to do?

On the one hand, we have people who say government has grown too big. Republicans are saying we cannot afford big government anymore, and it is hurting the economy. That is a vision for the future that is very different from our colleagues across the aisle, who basically see government as much more engaged in the process and don't want to cut back on a number of programs and a number of initiatives and policies that have been put into place over the years.

It is not quite that clearly divided by this aisle. There are people on both sides who have shades of one way or shades of the other way. But the reality is, if we look around the world and look at models as to what makes economies flourish and what makes governments financially stable, we see that an overgrowth of promises—overpromising Parliaments and Congresses—finally bridges us to the point where we no longer can afford what we have promised people. That is where we are now.

Without putting those practices into place, I fear that whatever we do will not be sufficient. We will get the downgrade anyway, and we may get a precipitous action that puts us in a far more difficult situation than it would have been had we come forward with something significant now, at a level in which those who are analyzing this say we have it, the U.S. government is serious about it, they have locked it in and made sure it can't be overturned, and injected certainty into the future. Even though some of that certainty is painful, it will be rewarded, I believe, with support because it is sufficient to take the necessary first steps.

Knowing we are 3 days away from default, I propose that if we can't come to agreement on something sufficient, we should provide an extension, shortterm, whether it is 4 weeks, 6 weeks, or 8 weeks, guarantee that we will not default with the amount of money on the increase in the debt ceiling, in return for an equivalent amount of spending cuts. This would give us some time to come together and do what I have outlined—or something close to it—so that in the end we do not have an immediate default, and we do have a commitment to go forward and put something of substance in place and give it one last shot.

Maybe I am a starry-eyed optimist. Maybe I am just hoping that whatever we do can be built upon and brought to the point where it will become effective, rather than fearing that what we do will be relegated as a step far too short to address the problem of our time.

Madam President, I wish we had done more. I think we still can do more. But decisions have to be made in a very quick matter of time, whatever we do. Even if we end up passing something that is insufficient, I hope we will start work the very next day on addressing the real problems that we face and putting something into place that will restore confidence and ensure that America is not going to become a secondrate nation: that we are not going to see a devaluation of our dollar and a loss of confidence in the American people, investors, and the world. I hope we put something in place that ensures America will still be the place to do business, to live, to prosper, and to have a safe haven for funds.

With that, I vield the floor.

The PRESIDING OFFICER. The Senator from Ohio.

Mr. PORTMAN. Madam President, I appreciate the comments of my colleague from Indiana whom I heard a moment ago. I think he is absolutely right. We have deeper and more important problems we need to address, along with the important decisions we make over the next 24 hours on the

debt limit. It is necessary to extend the debt limit, but it is not sufficient. We also have to deal with these underlying fiscal problems, and I think my colleague from Indiana stated that well.

I rise to talk about the debt limit proposal and how we can provide a pathway forward on a bipartisan basis—again, not just to solve this immediate problem that confronts us but also to deal with these deeper and very serious problems we have with our fiscal deficits and a weak economy. It may be good to start by asking why we are here. We are here because we have a law that says the U.S. Government can borrow only so much. The law says the U.S. Government can borrow only up to \$14.3 trillion.

That is a lot of money—\$14.3 trillion. It is approximately 95 percent of our economy. This is unprecedented, of course. We have never had debts at this level before. Many economists look at this and believe it is already having a very negative impact on our economy to have this huge debt out there because it affects the private sector. But we have come to this \$14.3 trillion limit, and now, in order for government to continue to provide everyday government services, benefits to our troops, veterans, Social Security, and so on, the limit needs to be raised.

The Federal Government now borrows more than 40 cents of every \$1 that is spent. It seems to me only common sense that when we have maxed our credit card, which is what the Federal Government has done, and when we have this deep underlying problem of these huge deficits—\$1.4 trillion this year, a record level also—and mounting debt, we should deal with the underlying problem before we extend the credit card limit. So that is why we are here.

I think it is an appropriate debate. I wish it could have been resolved sooner. I think it can be resolved over the next day or so, but I think it is an important discussion we have to have. The President has made it clear he would like the debt limit increased, and he would like it increased high enough to last through the 2012 election. Interesting, because election day is not part of the economic calendar. It is not the end of a fiscal year. It is not the end of a calendar year. It is the political calendar. It is unfortunate during this time of such budgetary uncertainty, we seem focused on political deadlines.

Meeting this request the President has made—that it be extended until beyond the election—would be the largest debt increase that has ever been approved by the Congress. It would be over \$2 trillion. So, again, I think it is appropriate we have this discussion before we agree to the largest debt limit increase in the history of our country. We have never raised the debt limit that much at one time before.

The President also says we need to do this because the markets want the certainty that a long-term debt limit increase will provide. I think there is something to that, in the sense of market certainty. If there could be a longer debt limit increase, I suppose it would add to market certainty. But markets don't just want a solution to this debt limit issue. In fact, I would argue what they want even more is a solution to the soaring debt itself, and this is not based on conjecture, it is based on looking at what those who are analyzing our economy say.

We have all heard about Fitch, Moody's, and Standard & Poor's. These are the credit agencies a lot of people have been talking about. They are the ones threatening to downgrade our debt. They say we should extend the debt limit, but they also say that is just the first step; that we also have to deal with the underlying fiscal problems in our country or the downgrade will occur. They want a serious commitment to reining in the spending spree that has buried us in debt in the first place. So this has to be dealt with.

A friend of mine, Keith Hennessey, sent me an e-mail tonight, and he had an interesting way to put it, for people who follow the financial markets. He said: We face both a liquidity crisis right now—which is that the Federal Government can't borrow to meet its needs—but we also face a solvency crisis—which is that the accumulation of the Federal Government deficits into the debt are at historic levels, and already harming the economy in very significant ways. So we need to deal with both.

One way to show this commitment to the solvency problem—to the debt problem—is to be sure we guarantee \$1 in spending cuts for every \$1 we raise the debt limit. There is a formula that was laid out several months ago by Speaker BOEHNER, and I think it has been widely agreed to. We will see it in what Majority Leader REID has proposed. As we will talk about in a minute, unfortunately, some of the budget savings he thought were there, based upon the Congressional Budget Office analysis, are not real cuts, but that was the formula he used. The President has also talked about this formula, and I think it is widely agreed we need to be sure we are only extending the debt limit to the extent that we are reducing spending. So if it is going to be over \$2 trillion of debt limit extension, we need to find \$2 trillion in spending reductions over time.

It is interesting. As I have analyzed how this formula would work over time, it actually makes sense for our economy. If we raise the debt limit \$1 but also cut \$1 in spending, it not only helps us in the short term but over a 10-year period, what the CBO tells us in terms of what the debt is likely to be, iust about at the 10th year we would actually balance the Federal budget. We will not get rid of the debt-the debt will continue to grow all during that time period, unfortunately—but there would actually be, at the end of that process, an annual balanced budget by repeatedly applying that formula

every time we need to raise the debt limit.

I don't think that necessarily was the intent when the formula was derived, but it is interesting that it is a formula that makes sense to get us to, at least over 10 years, the point where we are not spending more than we are taking in. Given that the President and the majority leader would like to see a debt increase of over \$2 trillion, and Republicans—and even many Democrats—want to be sure there is an equal size spending cut, it seems to me there is an obvious way forward.

We can raise the debt limit for this extended period of time, but we have to require equal spending cuts, and they have to be real. If they are not meaningful and credible spending cuts, then we will have the same negative economic consequences we have been talking about tonight: The credit agencies will downgrade our debt and we will have higher interest rates, which will affect every American family—student loans, credit card loans, certainly our mortgages. It will affect small businesses trying to get credit and that are trying to hire people. If you have a car loan, it will affect you. It affects the entire economy. So we have to deal with this issue in a real way, in a way that is credible and meaningful.

Unfortunately, the proposal that Majority Leader REID put forward, which was intended to meet this formula we have talked about—\$1 spending cuts for every \$1 in increases—has some spending cuts that do not meet that standard of being credible and meaningful. The biggest one is about \$1 trillion in what is called the global war on terrorism spending reduction.

A little background on this. When we are writing the budget baseline, the Congressional Budget Office says we have to assume all the discretionary spending that is happening now will continue into the future. So they assume, for the next 10 years, we will spend about \$150 billion a year on the wars in Iraq and Afghanistan. But nobody believes or hopes that will happen. It has not been requested by the President. No one intends to spend that money. In fact, the President's own budget assumes that instead of the \$1.7 trillion that would be spent over the next decade, we will spend about \$600 billion. That is what the President's budget says. That is what people assume. This means Senator REID's proposal to take credit for cutting an additional \$1.1 trillion that is not going to be spent anyway is not going to be viewed as a credible proposal. Why? Because it is money that is not planning to be spent.

It is a little akin to a family saying: Let's assume we are going to take a vacation we are never going to take, and it is going to cost us \$10,000 and then saying: We saved \$10,000 on our budget.

I wish it weren't so. I wish the \$1.1 trillion was a credible spending reduction we could rely on. But the Washington Post, the Wall Street Journal,

and many other observers have looked at this and said: Frankly, it is not a meaningful reduction in spending. So there are some meaningful reductions in spending in the proposal of the majority leader, but this particular one, unfortunately, is a big part of what he has proposed. Out of his \$2.7 trillion in cuts, about \$1.1 trillion is this proposal on the wars in Afghanistan and Iraq. We might hear it referred to on the floor as the OCO spending—overseas contingency operations.

I think one thing we should do as a Congress is make sure these cuts are meaningful and credible, and we can do that

Second, let's expand this initial round of spending cuts. Right now, if we take out the war spending we just talked about and then look at the Congressional Budget Office's score of the majority leader's proposal, the cuts are just under \$1 trillion. It is still a substantial, and I think a credible. proposal of just under \$1 trillion, but that is all that is guaranteed. However, Washington is scheduled to spend about \$46 trillion over that same period—the next decade. Think about that: \$46 trillion and increase spending. by the way, by about 57 percent during that time period.

I think we can do a lot better than just cutting \$1 trillion over the next 10 years, and I think we can do it in a bipartisan fashion. I say that because I have identified \$2.8 trillion in spending reductions that have been agreed to by some bipartisan process.

The Biden talks, the Gang of 6, the President's fiscal commission, and some of the President's own discussions specifically came up with some spending reductions in addition to this \$1 trillion. So my hope is, we can take some of these spending cuts that have been agreed to through some bipartisan process and apply them to this initial package.

Finally, Majority Leader REID and Speaker BOEHNER's proposals both have this deficit reduction committee. It is an approach which makes sense, to be sure we get at the longer range problem, which is our unsustainable—very important but unsustainable—entitlement programs; tax reform, which will help stimulate more economic growth; and budget reform, which is clearly needed.

I have been here 6 months. We have done nothing on a budget. In fact, the Senate hasn't done a budget in 2 years. It sounds like we are in need of some reforms to make this place work. So this committee makes sense.

The majority leader calls for the committee to reduce the budget deficit to 3 percent of GDP. I think that is an interesting proposal. I think we need to be sure we know how long it would take to reach that level and how long we should maintain it, because there is no timeframe in his proposal.

So 3 percent of GDP, does that mean we would wait until a certain time period and, say, if it is a 10-year proposal, the ninth year or tenth year and suddenly make those reductions? If so, the reductions would not be nearly as significant.

Instead, we should put a timeframe in place, 5 years or 10 years—I would prefer 5—and say that there will be reductions starting in the first fiscal year to meet the 3-percent target. If you don't do that, then over that period of time, 5 years or 10 years, we will not see the kinds of reductions in spending that I think Majority Leader REID wishes to see and I know that many of us here on this side of the aisle believe are necessary.

Eventually, we have got to balance the budget, as we talked about earlier, and it needs to be something within the 3-percent committee that leads us to that.

Also, under the majority leader's bill, there is no requirement to actually enact any of the deficit reduction committee's reforms. I think he has a very interesting proposal in terms of having an expedited process on the floor, an up-or-down vote, no amendments. I think that is smart. But if the deficit reduction committee deadlocks or if the deficit reduction committee fails to get the votes here on the floor of the Senate, there needs to be some mechanism, a fail-safe mechanism or so-called trigger for accomplishing dollar-for-dollar cuts.

The House plan responsibly makes much of this debt limit increase contingent on the cuts being actually approved and signed into law. If the President and Majority Leader REID want the entire debt limit increase now, we would need some guarantee that this deficit reduction would actually take place. A commonsense compromise would be to add sequestration language, meaning you sequester across the board all spending, if the deficit reduction doesn't work, deadlocks, or doesn't pass on the floor even under these procedures. I would say you could limit that sequestration to the size of the debt limit increase, not even the size that Speaker BOEHNER has, which was \$1.8 trillion, or Leader REID I think assumes, which is even higher than that for his debt reduction committee, but just be sure it meets this formula of \$1 spending cuts for every \$1 of extension for the debt limit. That seems to be the kind of proposal that, at this late hour, could be agreed to and certainly should be.

Sequestration, by the way, is not a new concept. It has enforced nearly every budget reform law of the past 20 years in the Congress. It can guarantee that, one way or another, we will receive the deficit reduction equal to the debt limit increase, which is, again, the intent by Majority Leader Reid, Speaker Boehner, and others.

Finally, I think we need to allow the Senate to vote on a balanced budget amendment. Let's have a vote. Leader REID has talked about that, Speaker BOEHNER has talked about that. I think it is important to provide the representatives of the American people

the opportunity to have an up-or-down vote on a balanced budget, or in many forms of a balanced budget, because there are different iterations of a balanced budget.

It seems this path forward should be able to satisfy both sides. The President and the majority leader would get the larger debt increase limit they want; there would be guaranteed deficit reduction necessary to begin fixing the budget and assuring financial markets that we are up to the task.

I think when you look at the various options we have before us, there is a way forward here. There is a way forward that says, Let's ensure that we have this upfront spending; let's remove the global war on savings gimmick; let's strengthen the initial savings, provide guarantees that this deficit reduction committee will actually work; and then let's have a vote on the balanced budget amendment.

Finally, I have heard the President talk about the importance of having a debt limit increase because of the market uncertainty in the economy. I agree that we need to do everything we can to stimulate this economy right now. We had bad news this week.

The PRESIDING OFFICER. The Senator's time has expired.

Mr. PORTMAN. I ask unanimous consent for 30 additional seconds.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. PORTMAN. However, again getting back to our earlier discussion, if we simply extend the debt limit and don't deal with the underlying issue of our fiscal problems, what we called earlier the solvency crisis, we will have these same negative economic consequences.

With low growth in this quarter and, unfortunately, high unemployment over 9 percent, we need to do everything we can to encourage pro-growth economic policies, including tax reform, as we talked about, as well as using the energy resources we have in this country, regulatory relief, and, yes, dealing with our debt and deficit. I vield the floor.

The PRESIDING OFFICER. The Senator from Maryland.

Ms. MIKULŠKI. Madam President, I rise to speak on the Reid amendment.

First of all, I am sorry we are engaged in a filibuster. We are using parliamentary procedure in a way that only delays us taking votes. We are days away from default. We are days away from our bond rating being downgraded. If we fail to raise the debt limit, the United States of America will be irrevocably fractured. We cannot fail and we cannot falter. We must act, and we must act tonight.

Last night, the Senate rejected the Boehner plan because it wasn't a solution. It would lead us over the cliff because it did not meet certain tests. If the Republicans force us into default or downgrade, it will be the biggest tax increase on Americans. When interest rates go sky high, it will be a tax on Americans.

We know that we have to agree to additional spending cuts, but it has got to be long term. We have to have a path forward for eliminating tax earmarks and entitlement reform that does not lead to a stampede to shrink Social Security benefits or to raise the Medicare age.

Mr. Boehner took it upon himself last week to come up with a solution. He told the President he—Mr. Boehner—was the guy to do it. Well, he didn't succeed. His proposal was failed leadership and failed economics because it did not meet the threat to our economy from default and downgrade. Mr. Boehner insisted that there be a vote in December to raise the debt ceiling; that the House and Senate must pass a balanced constitutional amendment. That is false. In America we can guarantee a vote, but we can't guarantee an outcome.

Here are the facts: We will be downgraded if we don't take action or if action is not taken seriously. So we must have serious policy, we must have a pragmatic process to reform taxes, and also the way to deal with entitlements. Those who rate our credit, such as Moody's, said a short-term extension would lead to downgrade in credit. Under the Boehner proposal we would be downgraded immediately because of his criteria.

The Republicans' refusal to say yes to the \$2 trillion spending cut that is proposed in the Reid resolution is mind boggling. We are agreeing to \$2 trillion worth of cuts.

As a Democrat, as a New Deal Democrat, as a Fair Deal Democrat, I have now agreed to more cuts than I would ever do under any other circumstances. I have compromised. Other Democrats of my political persuasion have compromised. Where is the compromise on the other side? We need compromise, first of all, to get a vote, and then to get it done. I am scared that if we go into a default, interest rates will skyrocket. But the President is going to have to set priorities. Benefits will be affected.

Today I have a Marine Corps pin on. Why did I wear a Marine Corps pin? First of all, because of their words "Semper Fi," always faithful. How about us? Why can't we be as good as the military we send into war? Those men and women are willing to put their lives on the line to fight and defend for democracy. Why can't we be willing to put our political careers on the line to fight and defend for democracy? I am willing to make the tough choices. I have already made a tough choice to support the significant and Draconian cuts in domestic spending with very little coming out of defense, but more should come. I wanted to get rid of sacred cows such as the ethanol subsidy, such as the oil and gas subsidy, those sacred cows that slurp it up and milk the public trough. But, oh, no. We couldn't go to revenues, we just had to go to cuts.

So guess what. Democrats have compromised. We have gone 80 percent of

the way. Why can't they come the other 20 percent and say yes to REID? REID gives us a deadline through 2013, which provides the certainty that the credit ratings would like. We make a significant downpayment on reducing the debt, and we have a political process—and I am willing to put more teeth in it—a political process to get rid of tax earmarks. And that is what they are; make no mistake, they are tax earmarks for the pampered and the prosperous. I am ready to reform that and then take a look at entitlement reform.

I think the Reid proposal is the path forward. But I say, as we wrap up, could we put politics aside? Could we put partisan sniping aside? Could we not come together? We on this side of the aisle have made 80 percent of a compromise. We look to the other side to give us the other 20 percent. It will not be giving the Democrats that; it will be ensuring the solvency and security of the United States of America.

Madam President, I yield the floor. The PRESIDING OFFICER. The Senator from Vermont.

Mr. SANDERS. Madam President, I ask unanimous consent the alternating blocks continue until 9 p.m. in the following manner: the majority controlling the time until 8:20 p.m.; Republicans controlling the next 30 minutes; and the majority controlling the remaining time.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. SANDERS. Madam President, the tea party Members in the House have achieved a remarkable feat. As the New York Times put today:

The scope of their victory in reshaping the debt ceiling bill to reflect the fiscal hawkishness of the most conservative House Members cannot be overstated.

In other words, despite Democratic control over the White House, despite Democratic control over the Senate, despite overwhelming opposition from the American people, a small minority of the Members of the Republican-controlled House have successfully pushed an extreme rightwing agenda onto the American political landscape. This rightwing ideology is a set of beliefs which represents the interests of the wealthiest people in this country and the largest corporations. It is an ideology which ultimately wants to destroy Social Security, Medicare, and Medicaid, and make devastating cuts in education. Head Start, environmental protection, nutrition, infrastructure, and every other program which protects the interests of working families and the middle class.

It is an ideology which believes that despite the fact that the rich are getting richer, the middle class is shrinking, and poverty is increasing, all of the burden for deficit reduction should rest on working people, despite the fact that in the last 25 years the top 1 percent has achieved 80 percent of all new income. But this rightwing ideology says we have got to cut back on education, we have got to cut back on

health care, we have got to cut back on Social Security, Medicare, Medicaid, and every other program a middle class and a working class, hurting desperately in the midst of this recession, depend upon.

In my view, this is an ideology which is grotesquely immoral and it is also bad economic policy. It has failed time after time, most recently during the Bush administration when, during his 8 years in office, we lost 500,000 private sector jobs, the worst job performance record in modern American history. It is an ideology which, in poll after poll, has been rejected by the American people.

For example, a few days ago a Washington Post poll came out, and 72 percent of the American people—and this is similar to every other poll I have seen—said that if we are going to be effective in dealing with deficit reduction, the most preferred way is to ask those people making more than \$250,000 a year to pay more in taxes—72 percent of the American people.

The Republicans, on the other hand, have fought time and time again to say that the wealthy and the largest corporations, some of which make billions in profit, pay nothing in taxes. They are not to be asked for 1 cent of sacrifice in deficit reduction; just working families, just children, just the elderly, just the sick.

It seems to me in this very late date of this debate we face four options, none of which is particularly good.

The first option is what some of the rightwing extremists have wanted all along: Let us default. It is not a problem. So what if millions of Social Security recipients don't get their check. So what if veterans don't get the check they were promised. So what, if sick people who were dependent upon Medicare and Medicaid cannot get the medical help they need? No problem, let's default. Clearly, most of us understand that scenario would be a disaster for this country, for our economy, and, in fact, for the entire global economy.

The second option we are looking at is a bill that was passed Friday in the Republican House, the so-called Boehner bill. This bill would require massive cuts right now to a wide variety of programs and, most importantly, it would bring this congressional circus back into action immediately because within 6 months we would have to go over this debate once again. That is an absurd proposal. And included in that proposal, because they want huge amounts of cuts 6 months from now, no question, massive cuts to Social Security, Medicare, Medicaid—that is what the Boehner proposal is about.

The third option is the Reid bill. This bill, while by no means as destructive as the Boehner bill, is also bad news for working families. Because of the Republican commitment to the wealthiest people in this country and the largest corporations, it also would make heavy cuts on working families and not one penny of revenue coming from the rich and large corporations.

Let me discuss the one remaining option that seems to me to make at least some sense. It is not a great option but the best available. That has already been spoken about by my good friend TOM HARKIN. It seems to me that the least onerous option available to us today is for the President of the United States to exercise his authority under the 14th amendment to the Constitution to pay the debts incurred by the United States. The Constitution is very clear in saying that the debts of the United States "shall not be questioned."

The President swears an oath to protect and defend the Constitution, and many constitutional scholars believe the 14th amendment gives the President the authority and responsibility to pay our debts regardless of the dysfunctionality of the U.S. Congress. I think that is just what he should do if he is left with no other way to protect the full faith and credit of the United

I believe former President Bill Clinton is absolutely right in saying that if he were still in the White House, that is what he would do. Clinton said, and I agree with him:

I think the Constitution is clear and I think this idea that the Congress gets to vote twice on whether to pay for expenditures it has appropriated is crazy.

Let me be clear about what exactly this means and why it is so important that the President use this amendment now, at this particular moment in history. Let's remember that the debt ceiling was raised 18 times under Ronald Reagan and 7 times under George W. Bush, when the national debt increased by some \$5 trillion. If we concede to the rightwing Republicans and if we make all of these cuts right now because they refuse to raise the debt ceiling, this sets a horrendous precedent for the future of congressional action. What this would mean is that no matter what legislation and appropriations were passed by the future Congress, the new Congress could simply say: We refuse to pay those bills. This would cause massive uncertainty in the financial market, drive interest rates up, and cloud the entire legislative process of the U.S. Congress. That is wrong and must not happen.

I understand there are those who disagree with this option, and I respect that. But I think we have an obligation to our senior citizens and our veterans to say: Yes, you are going to get the Social Security checks and the other benefits you have been promised. We have an obligation to our children and to the sick that, yes, you are going to get the Medicare and Medicaid benefits you have been promised. Incredibly, we have an obligation to the men and women in our Armed Forces who are putting their lives on the line. We have an obligation to them to make sure they get paid.

If Republican recalcitrance prevents us from reaching an agreement, then the President of the United States must do what is best for our people and for the future of this country. He must use his constitutional authority under the 14th amendment to pay our debts.

I yield the floor.

The PRESIDING OFFICER (Ms. MI-KULSKI). The Senator from California.

Mrs. BOXER. Madam President, how much time do I have under the order? The PRESIDING OFFICER. There is 13½ minutes remaining on the Democratic side.

# NATIONAL VETERANS WHEELCHAIR GAMES

Mrs. BOXER. Madam President, I ask unanimous consent that the Senate proceed to consideration of S. Res. 246, which was submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The legislative clerk read as follows: A resolution (S. Res. 246) recognizing and commending the 2011 National Veterans Wheelchair Games, to be held in Pittsburgh, Pennsylvania, August 1 through August 6, 2011.

There being no objection, the Senate proceeded to consider the resolution.

Mr. CASEY. Madam President, I rise today in favor of this resolution to recognize the importance of the National Veterans Wheelchair games which will be held in Pittsburgh, PA, starting August 1. This resolution recognizes the great contributions that this event makes towards improving the lives of disabled veterans and commends the organizers of this event.

I am proud to welcome veterans from across the country to Pittsburgh, PA, this year as they participate in the 31st annual National Veterans Wheelchair Games. The games offer veterans with disabilities an opportunity to foster improved health through competition. Veterans can participate in 17 different events which include swimming, rugby, bowling, soccer and track and field events. These games have allowed for veterans, including those who have served in Operation Enduring Freedom and Operation Iraqi Freedom a chance to meet with other wheelchair athletes and to continue to use their athletic skills in competition.

Participants come from almost every State in the United States, from Puerto Rico and from the United Kingdom. They range from world class athletes to first time competitors. A quarter of the athletes will be participating for the first time.

As a Senator representing the Commonwealth of Pennsylvania, home to over 1 million veterans, the care and treatment of veterans is one of my highest priorities. I firmly believe that this country must be grateful for the safe homecoming of every single man and woman who has served in harm's way. Our joy at their return must be reflected in our commitment to helping all those who have served, especially those who are coping with devastating physical injuries and illnesses.

During my time in the U.S. Senate, I have sponsored and supported legislation to help our Nation's veterans. I strongly believe that treatment and rehabilitation of our Nation's veterans should be among our highest priorities. These games offer our Nation's veterans an opportunity to overcome adversity and work towards rehabilitation. As such the games deserve our support and attention.

It is with great pride that I offer this resolution to recognize the contribution that this event makes towards improving the lives of disabled veterans and commend the organizers and volunteers of this event. I thank Senator TOOMEY for joining me in sponsoring this and I urge all of my colleagues to join me in support of this resolution.

Mrs. BOXER. Madam President, I further ask that the resolution be agreed to, the preamble be agreed to, the motions to reconsider be laid upon the table, with no intervening action or debate, and that any statements be printed in the RECORD.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 246) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

#### S. RES. 246

Whereas the National Veterans Wheelchair Games are a multi-event sports and rehabilitation program for veterans who use wheelchairs for sports competition due to spinal cord injuries, amputations, or neurological problems;

Whereas the National Veterans Wheelchair Games is the largest annual wheelchair sporting event in the world, attracting roughly 600 athletes annually;

Whereas in 2011, the National Veterans Wheelchair Games will be held August 1 through August 6, in Pittsburgh, Pennsylvania:

Whereas competitive events at the National Veterans Wheelchair Games include table tennis, archery, swimming, quad rugby, weightlifting, air guns, nine-ball, basketball, softball, bowling, handcycling, power soccer, trapshooting, Super "6" slalom, a motorized wheelchair rally, and track and field events;

Whereas the National Veterans Wheelchair Games provide veterans with disabilities the opportunity to enhance their quality of life and promote better health through sports competition; and

Whereas past National Veterans Wheel-chair Games have produced national and world-class champions and given newly disabled veterans, including veterans who have served in Operation Enduring Freedom and Operation Iraqi Freedom, a chance to participate in events with other wheelchair athletes and to continue to use their athletic skills in competition: Now, therefore, be it

Resolved, That the Senate-

- (1) recognizes the significant contribution that the National Veterans Wheelchair Games make to the lives of disabled veterans who have selflessly served the United States; and
- (2) commends the organizers and volunteers of and the participants in the 2011 National Veterans Wheelchair Games for their efforts in service of the United States.

ESTABLISHING THE COMMISSION ON FREEDOM OF INFORMATION ACT PROCESSING DELAYS—Continued

Mrs. BOXER. Madam President, I want to say that I listened very carefully to the remarks of the senior Senator from Maryland about where we find ourselves. I want to associate myself with her remarks on what a diresituation we are in at this moment. We really stand tonight on the edge of an economic calamity. Why is that? America is at the brink of being unable to pay our bills, bills we already voted to pay way in the past. When you raise the debt ceiling, it is not about future spending, it is about meeting your obligations.

How did we get to this debt? How did we get to this debt? For many years, we ran deficits, and they added up.

But I remember that when Bill Clinton was President—Madam President, I know you remember this—we balanced the budget. We didn't have a balanced budget amendment to the Constitution; we balanced the budget by sitting down and figuring out what was wasteful spending, what were important investments. We had economic growth, 23 million new jobs, and all the revenues that came with them. We had surpluses.

When George W. Bush became President, he said about this surplus: I have to give this back to the people. And he gave it back to the millionaires and the billionaires. He put two wars on the credit card. Poof—there went the surplus. Then he had a prescription drug benefit, but he didn't pay for it, and there went the surplus. Two wars on the credit card, prescription drug benefit on the credit card, and tax breaks for millionaires and billionaires on the credit card, and all of a sudden, we started to see the debt rise.

My Republican friends who have suddenly discovered this debt never said a word when George Bush was President and we raised the debt ceiling nine times. Did you see the Democrats out here on the floor threatening to hold up the whole country? Did you see the Democrats saying: We won't give George Bush an increase in the debt ceiling unless he does whatever we want. We didn't do that. We should not ever do that. That is what is going on here. Republicans, led by the far extreme of their party, are holding this country hostage, and they are saying that unless they get their way, they will not relent.

I pray and I hope—and I am talking to my Republican friends in these hours—we will be able to come to some agreement. But I will say this: We are now facing a filibuster by my Republican friends. They will not allow us to vote on the Reid amendment with just a majority vote. They are demanding a supermajority. What I find interesting is they did not demand a supermajority vote over in the House on the Boehner proposal. That was done by a simple majority. Now they say we need a

supermajority to vote on the Reid proposal.

HARRY REID has his door wide open; you know that as well as I. He has invited MITCH MCCONNELL—all the Republicans: Come on in. I am here. I am ready to negotiate. What is it that you need?

So far, we know there are conversations going on among Members. We do not see that leadership coming from Leader McConnell. I hope he is rethinking this because the whole world is watching. They see a filibuster tonight. They understand which side is trying to resolve it.

How did we really get here? I explained how we got to the debt. How did we get to this moment? The debt ceiling needed to be raised, and our Republican friends said to our President: We are not going to give you a clean debt ceiling increase. We want to sit down and work on some cuts to the budget.

Guess what. The President said: I don't know, but we will do it. Come on in, we will do it.

Then the President said: You know what. Let's get a really big deal. Let's get a \$4 trillion deal. Let's get out of this budgetary crisis.

The President gave and gave, and what was the reward? First ERIC CANTOR stalked out of the talks. He stalked out. "I don't want to be part of this." He took his little blanky and went home.

Then JOHN BOEHNER—he is in the talks, and he walks out of the talks not once but twice. He said: Well, I am done with this. I am going to work with the people on Capitol Hill. I am going to go talk to the bipartisan leadership here.

We said: Fine. We will try to work with you.

But they want everything their way: My way or the highway. If you ever looked up what "compromise" means, it means everybody gives a little.

We didn't want to attach this to the debt ceiling increase, but we said: OK, we will do it. You feel strongly about it. We will do it.

They said: OK. We don't want any new revenues.

They don't want to touch millionaires and billionaires. God forbid they should pay \$5 more a year to help us.

We said: You know what, we think it is wrong, but if that is what you are saying, we will just do cuts.

That was not happy. HARRY REID did more cuts than the Republicans—twice as many. That still was not good enough for them. It is always more of what they want.

I raised a family, and I know sometimes it is tough. This is the American family. If you have an argument between two kids in your family—I had two children. Now I have four grandchildren. They argue, and you have to say: Let's listen to each other first. I will give up something, and you give up something. Let's meet in the middle.

Oh, no. Then you think: Wait a minute, why do they think they deserve every single thing they want?

What are they thinking? Do they run the Senate? No. The Democrats do.

Madam President, you and I just won reelection. You are the longest serving woman ever in this Senate. I am so proud to know you. You have had some hard races in your life. I had the toughest race in my life coming back here, but I came back here. Leader REID came back here. PATTY MURRAY came back here. MICHAEL BENNET came back here. And we run the Senate. President Obama is the President. He happens to be a Democrat. And in the House, the Republicans won a huge victory—a huge victory. The Republicans run the House, the Democrats run the Senate, and the President is a Democrat. Let's see, that is three branches, two-thirds run by the Democrats. The Republicans want it all. If one of my kids did that, if they were arguing with the other one, I would say that is not right. I am not even asking for two-thirds. As Senator Mikulski said, we have come a long way from where we want to come. Where have they come? They have not come toward us. Now the plan the Republicans want is to revisit this debt crisis in 3 months, 4 months, 5 months from now. Imagine roiling the markets.

I used to be a stockbroker a very long time ago. In those years when the President got a cold, the market went down, everyone was worried. We never had a crisis like this. Do you know we have raised the debt limit 89 times in our history? No political party—no Republican Party, no Democratic Party—has ever held the debt ceiling increase hostage to their desires, hopes, and dreams.

What does the other side want? They will be honest—not all of them. They want cuts in Social Security, Medicare. They even had a proposal over in the House to end Medicare as we know it. We are not going there. We will not go there. We will not be revisiting this every 3 or 4 months. It is a recipe for a downgrade in our bonds. It is a recipe for turmoil in the marketplace. It is a recipe for higher mortgage rates. It is a recipe for more unemployment. It is a recipe for chaos.

Mr. BROWN of Ohio. Will the Senator yield?

Mrs. BOXER. I would be happy to.

Mr. BROWN of Ohio. I was on the phone today listening to people call in from Ohio, taking calls. I heard so many people very afraid of the Boehner legislation and what might come out of a further compromise. Senator REID, as the Senator said, has offered a good many cuts and doing this in a way that is bipartisan.

Is the Senator hearing that in her State there is a real fear that the Republicans in the House are insisting on Social Security and Medicare cuts and what that would mean to people in her State?

Mrs. BOXER. Absolutely. We are the largest State in the Union with 38 million people. We have more people on Social Security and Medicare than any other State. They know what the

stakes are. They are smart. If we look at the polls, 70 percent of the people say: Tax millionaires and billionaires; they should pay their fair share. Spare Social Security, Medicare, education and the things that we need.

We are here in a manmade crisis. This is unnecessary. This has never been done before, and I think the people have to understand that. Never ever has this been done before. We raised the debt ceiling 18 times when Ronald Reagan was President. I happened to be in the House of Representatives. Yes, a few people here and there voted no once in a while, but no one ever thought of bringing down that vote. We cannot have the greatest country in the world defaulting on our bonds. We cannot have us defaulting on our contracts.

Small businesses are calling me—I say to my friend from Ohio and my friend from Maryland and my friend from Alaska—and they are saying they cannot get credit now. The banks are fearful. They are only getting overnight credit. What are we doing in this manmade crisis? We have a long history of working together at times such as this.

Leader REID's office is open. The door is open. This is the time to work together. We have until 1 in the morning when we hope we can get an up-ordown vote on Leader REID's proposal. I know there are talks going on. I have been talking to my Republican friends. They want to find a way out of this. But you know what. We have to pledge allegiance to the flag, not to Grover Norquist. We have to do what is right for the country. I pray and I hope that we do.

I will say this: If we fail, I hope the President will invoke the 14th amendment. Everyone should read it. It says the debt of the United States shall not be questioned. If we cannot get together, the President will have to take responsibility. I hope we can and show the world that we can still work together.

I yield the floor.

The PRESIDING OFFICER. The gentlelady from Alaska.

Ms. MURKOWSKI. Madam President, I follow my friend from California, and I agree wholeheartedly with her that the United States of America cannot default on its debts and obligations. I would like to think that all 100 of us in this body would concur and agree that we must, using every tool that we have at our disposal, using all of our relationships and what we have built as Members in this body and in the House of Representatives, that we use our best efforts to ensure we do not default as a nation but that we go further, that we go further and we offer the people of this country a solution to the problems that have led us to the point that we are today.

We have heard a great deal over the course of these past few days about the Boehner plan and whether it is good, bad, or indifferent, and now the Reid

plan and whether it is good, bad, or indifferent. We assumably know what the Republicans want and what the Democrats want.

What about what the people of this country want right now? I don't know what all of the people of America want. but I can give you some ideas about what I am hearing from the people of Alaska and what they are concerned about and what they want from the Senate, from the U.S. House of Representatives, and from the President of this country. They want us to fix it. Odd that it should be so easy. Just fix it. They expect us to do just that. They expect us to fix this problem. That is why they have entrusted us with their confidence by allowing us the privilege to come and represent them in this body to help resolve these issues.

They don't expect that I, as a Republican, am going to resolve it with just the Republicans. They expect that we, as Members of the Senate, will resolve this—Republicans and Democrats alike. They believe we will achieve a compromise built on the good ideas that come from the Republicans and the good ideas that come from the Democrats; that we will come together to solve the problems that affect the people in the great State of Maryland and the people in the great State of Alaska, and all the places in between.

In our effort to fix this, they expect us to compromise. Compromise should not be a negative or a nasty term. It should be what we all work to achieve jointly.

I would suggest that the other thing the people are looking for is honesty. They are listening to this debate. We have received phone calls in my office all day. We have been receiving them all week. I think so many of us have picked up the phones ourselves to hear what people are saying when they are calling. They are saying: Wait a minute. You guys are throwing numbers around. First of all, Speaker BOEH-NER puts out a plan, and, well, it doesn't achieve the 1-to-1 ratio that he thought, so he pulls it back and so we have another set. Now Senator REID has his proposal on the floor, but people are talking about this \$1 trillion that is going for the war effort in Afghanistan and Iraq that we know is not really real and these are phantom numbers.

They are saying: Who are we to believe? Why are you not honest with us about the proposals that are out there? Does it cut? Would you expect that it will cut if, in fact, we are going to be focused on entitlements, Social Security? If we are going to be talking about tax revenues and how we might deal with tax reform? Can you not be honest with us, the American people, your constituents, the people you represent? They want a level of honesty in this discourse. We owe that to them.

People are also looking for certainty. There were some of my colleagues who spoke earlier in the day, and they were speaking from the perspective of small businesses and how—as a small businessman or large businessperson for that matter—it is imperative that in order for a person to make those business judgment decisions in terms of whether they are going to expand, whether they are going to bring on additional employees, they need to have a level of certainty in terms of what is going to go on.

What is going to happen with tax policy? What is the future of the economy going to be? What is the jobs picture like? It is not like we all have a crystal shiny ball out there that we can predict with great precision. We don't. What we ought not be doing is injecting greater uncertainty, and that is what is happening right now.

All throughout this summer we have kind of strung people along. We all knew that August 2 was coming. We all knew the revenue was coming in and the outlays going out were not going to be measuring up, and we were going to be dealing with the potential for a default; we were going to be dealing with the potential for a downgrade in our credit rating. This is no surprise to anybody. That is where our crystal ball actually was pretty transparent. Yet we are not able to pull it together.

We managed to take a recess last week even though we were all promised we were going to be here working around the clock because we had important business to do. I was here with a colleague on Friday morning after the vote, looked around and realized I was perhaps the last Senator left here in Washington, DC. I got on a plane at 2:30 that afternoon to go to Alaska for crying out loud. We should have been here last weekend doing this instead of mere hours before we are up against our default deadline.

What does this do to the certainty or uncertainty in the economic climate, to the investment climate? I hesitate to be one that would suggest that we need to be making market decisions because we can't figure out what is going on here. I can tell you because I am hearing it in the halls. People are saying: I don't know about you, but I am looking at my investment fund or my retirement fund, and I am moving things. That is the kind of confidence they have in our ability to figure it out.

We are seeing it translate in the numbers. We saw that at the end of the week with the markets. We know tomorrow evening when the Asian markets open, everybody in the world from the financial community—this is not just the people in Washington, DC—will be looking to see whether we, as a Congress, have figured it out and if we have fixed it. If we don't, that continued uncertainty just continues this spiral

We can do a lot in the Senate. We can do a lot in the Congress. We can pass bills and the President can sign them into law. One of the things we cannot legislate is we cannot tell the markets to shape up. We cannot tell the mar-

kets to pull it back in, everything is going to be OK. They are picking up on signals, and the signals right now are a level of uncertainty that is rattling.

The other thing that I think the people of this country are hoping for, are asking for, is a level of civility and respect within this body to our President, to those in the other body. We all come from different persuasions. Alaska is different from Maryland. My politics are different from your politics, Madam President, but I have great respect for you. We can argue and we can disagree, but we don't need to poke fingers in one another's eyes to get our point across.

I think what the people have seen, as we have engaged in this debate, is something that does not do justice to the integrity of this institution. We need to get back to that point where we can engage in good debate and disagree heartily and make our arguments without being disrespectful of one another and the perspectives we, as individuals representing our constituencies and our States, bring to the table

The hour is late. We will have a vote at 1 o'clock in the morning. How dignified. What body comes together at the darkest hour to cast a vote?

Last evening, my brother and sisterin-law were in town. They were passing through very quickly. They were actually able to be here and watch for about an hour and a half while we were engaged in the vote on the floor. My brother and sister-in-law are pretty educated people. They follow the news. They follow the politicians. They were fascinated by what was going on in this body and trying to understand what it was that was going on. I was trying to convey it to them, and I realized, if it is this difficult for me as a Member of this body to explain to somebody who is pretty plugged into what is going on, what is happening here, imagine the confusion of the person who just occasionally tunes in to C-SPAN, who reads the news or watches the evening news but isn't following the day-to-day. What we have managed to do is, on a bipartisan basis, confuse the American public, anger them, frustrate them, and cause them to be fearful about the future of our country. That is not leadership.

We have an opportunity in these next very short days ahead to regain some of this. We have some ideas that are out there. As the Senator from California has mentioned, and many others have mentioned, there are a great number of talks that are going on. There are talks at the leadership level. There are talks going on with those of us who are not part of leadership. That is important. But we need to recognize it is absolutely critical for the future of our country-not the future of our political well-being but the future of our country—that we be coming together to resolve the issues, not necessarily just to broker a deal but to find a solution that puts the interests of our country above our own political interests. That is where we need to be.

I am an optimist. I am a person who has the glass always half full. I remain committed to working with all Members of good will who will stand together to work through these difficult details. It is not easy, but they never promised us it was going to be.

With that, I yield the floor.

The PRESIDING OFFICER. The Senator from Texas. Before she begins, I would advise her, her side has 16 minutes 50 seconds.

Mrs. HUTCHISON. Thank you Madam President.

I rise to speak about the August 2 debt ceiling deadline and the proposal that will be before us very soon, developed by Majority Leader REID.

Here we are again debating legislation that demonstrates our fundamental differences in how we should run our government. I wish to quote from a recent article by Charles Krauthammer that appeared in the National Review. I think it says something I have been saying several times in the last week, which is that this is more than a debt ceiling debate; it is a debate about our views of government that are so different between the parties in our country. Here is what Charles Krauthammer said:

We're in the midst of a great four-year national debate on the size and reach of government, the future of the welfare state, indeed, the nature of the social contract between citizen and state. The distinctive visions of the two parties—social-Democratic versus limited-government—have underlain every debate on every issue since Barack Obama's inauguration: the stimulus, the auto bailouts, health-care reform, financial regulation, deficit spending. Everything. The debt ceiling is but the latest focus of this fundamental divide.

The sausage-making may be unsightly-

No argument there—

but the problem is not that Washington is broken—  $\,$ 

As he describes it-

that ridiculous, ubiquitous cliche. The problem is that these two visions are in competition, and the definitive popular verdict has not yet been rendered.

He goes on to say:

We're only at the midpoint. Obama won a great victory in 2008 that he took as a mandate to transform America toward Europeanstyle social democracy. The subsequent counterrevolution delivered to that project a staggering rebuke in November of 2010.

I think that puts a perspective on the debates we have been having during the last 2 years and the debate we are seeing now in the last few weeks.

I do know that none of us wants our country to go into default. Both sides can agree on that. All of us are troubled with the delay in resolving this issue. Uncertainty is not good for our economy, but a bad agreement is worse because it will have lasting impacts. It is my opinion it will also affect our debtors with a message that we are not serious about a \$14 trillion debt and we are not going to do anything that would try to bring it down or bring

down the deficits or change the entitlement programs that are a major part—more than half—of our budget.

I support Speaker BOEHNER's bill, and I support the Cut, Cap, and Balance Act. Both of these plans, in my opinion, contain the right approach to our budget challenges. I believe the Reid plan is the wrong approach. The Reid plan contains what they say is a \$2.4 trillion debt limit increase which, if enacted, would result in the single largest increase in the debt ceiling in the history of America.

In addition to this unprecedented increase, the Reid plan fails to address our current fiscal imbalance. It doesn't do anything to address the fundamental problems. It lacks any adequate enforcement, and it doesn't ensure that long-term spending cuts are carried out. There is no guarantee at all. So we raise the debt limit and we don't have anything but a promise, and that is not good enough. It is not good enough for the elected leaders of our country, and it is certainly not good enough for the American public.

The debt ceiling increase in the Reid plan is not paid for. Many of the cuts outlined in his plan are illusory or hopeful. Hope is not a strategy. We can hope to do away with waste, fraud, and abuse, but we can't promise right now because we don't have it before us. If we had a bill that cuts certain amounts from certain agencies because of waste, fraud, and abuse, that would be a commitment we could uphold. But what we have is a promise that we will look at it. How many times have we looked at waste, fraud, and abuse in our government programs? Yes, we ought to do it. but we should not make it the basis of lifting a debt ceiling that is crushing the economy in our country.

To label \$1 trillion of cuts as savings from leaving Afghanistan and Iraq, which Senator Reid's proposal does, is not credible. For one thing, we don't know what the future obstacles in Afghanistan and Iraq are. We have to retain a certain level of stability on the ground in Afghanistan. I have met with Afghan leaders and women just in the last couple weeks, and they also agree that if America leaves precipitously without knowing what the stability on the ground is-and we certainly haven't seen stability lately with the assassinations of mayors and leaders, including the half brother of the leader of Afghanistan—that is not stability. It doesn't say they are ready yet. So having \$1 trillion of cuts could undermine our national security. I hope we can leave with the right circumstances on the ground, but that is the only criteria we should use and not cutting a budget that we know is a promise and not a commitment we are assured we can keep.

Most disturbing of all in the Reid plan: The only possible justification for a \$2.4 trillion increase in borrowing authority is to avoid doing this again before the 2012 election. That is not a reason to make public policy. Yes, none of

us would want to go through this again in the next year. It has been painful—painful for all sides—but just saying: We are going to do it with promises and hope for the future is certainly not a way to address a major policy issue, and it is not going to have the credibility with the American people.

I believe it would be irresponsible to give the President this unprecedented additional borrowing authority without requiring the enactment of significant spending reductions and reforms. To do so would send a worse signal to the markets across the world that are shaky right now, looking at this debate. But they are also looking at what the result is going to be and who is going to win the battle about how we run our government. Can we imagine a \$16 trillion debt ceiling with no commitment to actually make the cuts that would start getting us on the right path? That is not enough. That is why we are here at a quarter of 9 on Saturday night debating this issue, because we are not going to give up on our principles of making sure the fiscal responsibility of our country will be worthy of a AAA rating, will be worthy of the assuredness that if you buy a bond or a Treasury note or invest in the United States of America, that it is a golden commitment, that you can count on it, that you can take it to the bank. That is what we are fighting for right now.

I hope so much we can come to an agreement because we all agree that defaulting on our debt would not be a good signal to the markets, but raising the debt ceiling without the assured cuts, without caps on future years' spending is unconscionable.

I hope going forward we would have a balanced budget amendment that would go to the States because most States have a balanced budget amendment in their constitutions and they have mostly sound fiscal policies. If we had to live with those same constraints, I believe we would not get into this kind of a situation again. Eventually, I hope we will have a balanced budget amendment that we could get a two-thirds vote for and send to the States and see if that isn't a worthy amendment to our great Constitution. But in the meantime, cut and cap is what we can do, and I hope we will.

Madam President, I yield the floor. The PRESIDING OFFICER. The Senator from Utah.

Mr. LEE. Madam President, I feel compelled to come to the floor this evening to refute some of the arguments that have been made by some of my colleagues, points that are important for the American people to understand, points that, if not clarified, could lead to a misunderstanding, lead to resentment which is misplaced.

One of the points I have heard made this evening by one of my colleagues is that the debt limit issue has never been held hostage quite like it has now. I am not quite sure what was meant by this, but I do want to clarify this point. If someone had held this hostage before on any of the dozens and dozens of times the debt limit has been raised over the course of many years, maybe it would have been a good thing. Maybe it would be a good thing for us not to be dealing with right now a national debt that has almost reached \$15 trillion

Maybe we should consider the fact that those who are being held hostage are those who will one day have to repay this debt, considering that some of those people are not yet here because they have yet to be born, and in some instances, their parents have yet to meet. We have to ask the question whether they are being held hostage themselves—held hostage to a government that always demands more money so it can exercise more power over us. And as it acquires more power, exercises more of that over us-thus restricting our liberty—it demands more money. As it acquires more money, it exercises more power, and the process perpetuates itself. This is how we get to the point where we are almost \$15 trillion in debt. This is how we get to the point where the American people are being held hostage. So if this process has not been held up in the past, then shame on those who could have held it up but did not.

It is incumbent upon us who serve here and now to represent those who are sometimes underrepresented to represent those most vulnerable members of society who are not yet old enough to vote or not yet born. This is a multigenerational problem. It is a multigenerational obligation we are taking upon our entire country in connection with this debate.

So if my colleague who made this point just about half an hour ago meant that we should never have vigorous, aggressive debate and discussion over whether it is a good idea to take on \$2.5 trillion in new debt in one fell swoop, perhaps we should revisit that assumption; perhaps we ought to second-guess ourselves just a little bit more than we have in recent decades lest we hold hostage an entire generation.

Another point that was made by that same colleague is that Republicans have put forward plans to challenge, to undermine, to bring about immediate cuts to Social Security and Medicare. This simply is not true. Quite to the contrary. The Cut, Cap, and Balance Act—of which I was the lead sponsor in the Senate before it was introduced in the House by my friend JASON CHAFFETZ, where it was later passed— Cut, Cap, and Balance Act actually protected Social Security and Medicare. It bolstered, it strengthened those programs. So it is utterly false and, I believe, disingenuous for anyone to argue that proposal—or any other that I am aware of, for that matterwould bring about cuts to Social Security and Medicare. This is not the point of this legislation. Quite to the contrary. The point of this legislation is to

protect what we need to do through the U.S. Government.

Whether you are someone who would describe himself as a conservative and perhaps most concerned about national defense or whether you are perhaps more liberal and you are most concerned about protecting our entitlement programs, you ought to agree with the principles underlying the cut, cap, and balance approach, with the fact that we need a balanced budget amendment, because if we do not put these measures in place now, if we do not agree now that we need to restrict our borrowing authority, every one of those programs will be jeopardized as we reach the mathematical, the economic borrowing capacity of the U.S. Government.

The more we borrow, the more we run into the risk that those who lend us money, those who buy our U.S. Treasurys, will one day be unwilling to lend us more money, at least not without additional interest payments. We could very quickly go from spending about \$250 billion a year in interest, as we now are, to spending something much closer to \$1 trillion a year in interest based on just a few interest rate points. As that goes up, our ability to fund everything goes down.

In closing, it is important to point out that what is being requested here is the largest debt limit increase in American history—about \$2.5 trillion. Unprecedented. The idea here is to give the U.S. Congress enough borrowing power to take us almost 2 years down the road. Two years, by the way, is roughly the amount of time that has elapsed since the Democrats in the Senate even introduced a budget.

One has to ask, why extend the debt limit for such a long period of time? The President gave us the answer the other day. He wants to insulate himself from the political process. He wants to make it not a political issue. Political issues are themselves things the voters are concerned about—as well they should be—because voters pay taxes, voters are affected by decisions we make. We need to have voters connected, not disconnected from this process.

We need to act now, but we need to act responsibly. The only way to do that is to raise the debt limit only after we pass the balanced budget amendment.

Thank you, Madam President.

The PRESIDING OFFICER. The Senator from Colorado.

Mr. UDALL of Colorado. Madam President, I ask unanimous consent that the alternating blocks of time continue until 9:50 p.m., with the majority controlling the time until 9:20 p.m., the Republican side controlling the time until 9:50 p.m., and then the majority leader or designee be recognized.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. UDALL of Colorado. Madam President, I rise tonight, as I have for many weeks now, to call for a bipartisan solution to our deficits and debt, for us to bridge—to use a term we utilize in Colorado—the mountainous divide in order to avoid defaulting on our obligations.

Bipartisanship is a familiar theme in my home State of Colorado, and I know Coloradans agree with me that is the only way forward. My constituents have been flooding my office with calls of frustration urging me to keep fighting for a solution to this impending debt limit crisis we face. They know the stakes are high, and they know we have to compromise to get something done.

As I have traveled my State over these summer months, I have not found one single person in Colorado who has demanded more partisanship and more dysfunction. But here we are, seemingly, on a Saturday night with just that. My constituents—Coloradans—are searching for answers and solutions. Yet all we seem to have here are more questions.

For the life of me, I just do not understand why, when our economy is still fragile, we are so close, it seems, to sentencing it to additional turmoil.

Those who know me know I am not quick to anger or to express frustration, but I just cannot help but join Coloradans in looking at the situation we are in with disbelief. We have hardworking and well-intentioned Members from both parties who are willing to do the right thing for our country, but partisan bickering is seemingly continuing to artificially push our economy closer and closer, literally, to the brink.

It is easy to chalk this up to a broken Washington, to say Congress simply is unable to agree, but that ignores the truth. That truth is that a small minority of folks is bent on throwing sand in the gears of our legislative machinery. We extend a hand in the hopes of reaching an agreement, and then over and over this group rejects the idea of governing together and instead reaches for another handful of sand. The majority of us here do not agree with that. The majority of us in both parties do not want to default on our debt obligations.

It seems to me our country's economic situation is like a patient who is just literally coming off life support: We are nursing our economy back to health, and the last thing we need is a self-induced heart attack. But that will happen in 3 days. In 3 days, our Nation is set to default on its debt. That is like an American family who would decide not to pay their bills or to quit making mortgage payments. I know it is a natural inclination, perhaps, to not want to pay those bills, but Americans know there are consequences to default and that it is irresponsible to turn a blind eye on bills that come due.

It is important to note that these are bills we already have incurred, that previous Congresses—in fact, this Congress, you could argue, has already voted for and therefore has incurred.

We have been here before. President Reagan raised the debt limit 18 times in order to enable the Treasury to pay our debts as they came due. They were routine. They were often voice votes, and when they were recorded votes, they were overwhelmingly in support of raising the debt limit so we could meet previous obligations. President George W. Bush raised it seven times. There were no conditions put on the raising of our debt ceiling.

Let me take a second and be clear. Raising the debt ceiling is not something I want to do and I am sure anybody in the Senate is not all that keen to do it, but we do have those obligations

A year ago—a year and a half ago, I should say, more accurately—I agreed with Republicans and fellow Democrats that we should take advantage of a discussion we had at the end of 2009 about raising the debt ceiling, and we should take advantage of that by putting in place real measures to reduce our debt. I held out my vote at that time to raise the debt limit as a way to compel the White House to create a fiscal commission to address our long-term deficits and debt.

I was really pleased when President Obama created such a commission. He nominated two great Americans—Al Simpson, who was a Senator in this very body, and former White House Chief of Staff Erskine Bowles—to head up the effort. I think, as we knew at the time—and we know even more now—these two men are patriots. They brought people together from both parties, and they came up with a \$4 trillion plan—it was commonsensical—to bring in and rein in our debt problems. We applauded their efforts. Coloradans did; Americans all over the country did. They brought a commonsense approach, just as we would in our own personal finances.

So when we approached our current debt limit this year and faced the possibility of defaulting on our debt, I joined Members of both parties in urging us here in the Congress to do two things: first, to address our debt limit problem to prevent a first-ever and completely avoidable default so America could and would pay its bills and secondly, enact a comprehensive and bipartisan \$4 trillion plan based on the Simpson-Bowles deficit reduction recommendations so we would get our fiscal house in order. I should say for generations of Americans to come but for those of us here today as well.

Now, if you look back on this, this in some ways was unpopular. Folks on the far right and the far left began to sow seeds of division in order to prevent compromise. People in our party objected to spending cuts and entitlement reforms, while Republican purists, such as Grover Norquist, complained about increased revenues.

That brings us to the events of the last several weeks. Those of us who support a commonsense middle ground and who believe our country's biggest

national security threat is our growing national debt know that both sides need to compromise and that we need a long-term, comprehensive bipartisan—bipartisan—plan to truly heal the fiscal illnesses that have beset us.

This is obvious just looking at the numbers, but it became even clearer when our creditors and U.S. rating agencies began to question whether America was a creditworthy nation. Can you imagine that? They began to ask: Will America pay its bills? Will we be able to pay our bills or will we go the way of an Ireland or a Greece and other financially destabilized nations?

To me, the answer is clear: A broke nation is a weak nation. If America is not only going to lead the global economic race but win that race, as we know we can, as we have done throughout history, we need to implement the Bowles-Simpson recommendations.

With that knowledge, a smart group of people from both parties began working out a way to do so. But there was one huge impediment: Hundreds, literally hundreds of Members of Congress signed a pledge promising not to touch the Tax Code, putting tax purity ahead of fiscal responsibility and deficit reduction. Even though the United States brought in a record-low amount of revenue last year, what they insist we do would—whether intentionally or unintentionally—balance the budget on the backs of the middle class, the elderly, and the disenfranchised alone.

Even though the Bowles-Simpson commission recommended a blending of 75-percent spending cuts and 25-percent revenue increases, they seemingly, this small minority here in the Capitol, cannot embrace any plan that includes additional revenue. Even though our Tax Code is littered with literally thousands of special interest tax breaks and corporate giveaways that do nothing to create jobs, they cannot embrace, it seems, tax reform. Even though a bipartisan plan would send a message to the markets that America is ready to lead, and that Congress is capable of independent thinking and problem solving, they have rejected a bipartisan way forward, a way in which we govern together. So that plan sits idly. It sits to the side. All sides have tried other efforts, but they faced the same problems. Speaker BOEHNER and President Obama sought to strike an alternative grand bargain as a way to address our structural deficits and debt to avoid default. That looked pretty promising. But it appears to me that when the going got tough, the Speaker did not stay at the table. And when it became apparent that the corporations and the wealthy would have to bear the responsibility for balancing the books, the House Speaker walked away. Another chapter unfolded.

Things looked promising when the Vice President and the House majority leader tried to reach an agreement on a deficit reduction plan. But then, when it became clear again that revenues

had to be a part of the picture if we truly wanted to do something big and good for our country, they walked away from the table. Tax purity was more important than deficit reduction. Knowing that economists, market analysts, business leaders, credit rating agencies, world leaders, and the American people were imploring us, imploring us, to find an agreement to avoid default on our debt obligations, Democrats relented.

We are now debating what the Republicans said they wanted, a spendingcut-only plan. I cannot tell you the depth of my disappointment that we could not pursue a truly comprehensive approach to reducing our deficits and debt, one that would set the stage to continue growing our economy and creating jobs. But in the name of compromise, I agreed that something versus nothing is better than default and further economic turmoil. But now it appears, on a Saturday night, a few hours from midnight, that even that is not enough. After putting together a plan that includes 100 percent of the Republican-endorsed spending cuts to avoid default, we are at an impasse again. We have got a plan here on the floor of the Senate that cuts \$2.47 trillion from the Federal budget, without any revenue, not a single tax loophole is closed, and yet we still cannot get our House colleagues to help us prevent a first-ever default of the Federal Government.

I have learned to not question the motivations of my colleagues. But I have to ask myself what is it they want now in the House of Representatives? And they want exactly, it seems to me, what the Bank of America, Standard & Poors, JPMorgan Chase, Moody's, and other economic experts have warned us we can least afford: that is, constant turmoil and dysfunction. They literally—whether they understand this or not—want us to walk our economy, America's economy, the biggest economy in the world, right up to the cliff edge of default over and over again. The markets and business leaders have told us they want to increase investment, they want to create more jobs, they want to get our economy back on track, but what they need is certainty. But it seems as though there are those in the Capitol, in our Congress, who have decided it is in their interest—political interest—to create uncertainty, exactly the opposite of what our markets and our business communities are telling us-the same Members of Congress, the same individuals who ironically complained that our President has not done enough to create jobs or spur economic growth. Yet we are perilously close, and they are perilously close, to cutting off the economic growth we need to create jobs. In the interests of being direct, if we default, this would be an economic catastrophe of our own making. It is not something beyond our control such as a hurricane, an earthquake, a tornado, a drought. We can avoid the impending chaos and the job loss and the downgrading of our retirement savings that is coming our way. If we do not, it will be because some Members of Congress were unwilling to take yes for an answer. Some Members of Congress right now are unwilling to take yes for an answer.

But let me begin to close my remarks on a little more optimistic note. I want to be very clear. There are Members in both parties who are willing to be responsible. I was pleased to hear that Senator Alexander, the third ranking Republican in the Senate, say what would be best, instead of having a Republican plan competing with a Democratic plan, would be to have Speaker Boehner, Senator Reid, and Senator McConnell recommend to us a single plan.

Senator Thune said yesterday: I think if you look at the basic framework, it wouldn't be that hard to figure out something we could perhaps agree upon.

I listened to Senator ISAKSON and Senator MURKOWSKI express similar thoughts earlier today. So I think there is a real kernel here of optimism and a way forward. But for the life of me, I cannot understand why we cannot keep our focus on job creation and the global economic race. The rest of the world is not waiting for us. They are on the march.

I am an old mountain climber, in more ways than one, and I can tell you, I have learned that there are some similarities between attempting some of the world's highest peaks and working here in Washington, DC. But the difference, I found, is that when the going gets tough here on Capitol Hill, it always seems as though not only do we face the challenges the mountain presents, but there is a team of saboteurs who are trying to push and pull you off the mountain.

I have to say that I believe if all of us would turn away and frankly ignore the partisan campaign machines that are out there always churning, we could get something meaningful done here. The people of Colorado, from whom I take my instructions, and to whom I listen, have let it be known to me these last few days—and I think the rest of the Nation-they do not care who wins politically. Frankly, I do not care who wins politically either. What I care about is passing legislation meaningful legislation, long-term legislation—that will stave off a government default and a downgrade in our Nation's credit rating. Neither of those outcomes is not acceptable. At this point, the only plan, the only comprehensive plan, the only long-term plan that gets that done is the Reid plan. So let's focus on the Reid plan. I urge my colleagues to support the vote we are going to have—the historic vote we will have later this evening. Let's get it done. Let's get our country back on track. Let's win the global economic race.

Mr. BLUMENTHAL. Madam President, I would first like to commend and

thank Senator REID for his tireless and relentless hard work, and my Democratic colleagues, but also some of my Republican colleagues—Senator JOHNNY ISAKSON, for example—who have demonstrated their determination to work together to reach an agreement.

You know I am new to Washington. I haven't been here for long, but I understand more than ever why Americans are so frustrated and often appalled about what goes on here.

This situation is outrageous. We have an impending crisis—self-created—and devastating possible wounds—self-inflicted—and Washington is deadlocked. Washington is gridlocked and straightjacketed by self-imposed dysfunction, unable to take action to protect its citizens from a financial catastrophe.

Our Nation is at a crossroads, and we need to rein in spending, cut the debt and the deficit, and make the tough choices necessary to get our fiscal house in order. And we need to do it now

The latest economic news provides all the more reason for the tough choices and solutions we need now. It shows our economic recovery is anemic and fragile.

Uncertainty is the enemy. It is the enemy for businesses that are deciding whether to hire; for banks wanting to loan money to those businesses; for larger corporations sitting on mountains of cash waiting to invest and create jobs.

Jobs and our economy are the main reasons to make tough choices now.

We cannot keep kicking cans down the road: the time has come to act.

Families in Connecticut and across the country make tough choices every day—and they rightfully expect nothing less from us. Tough choices are necessary to help us get our debt and deficit under control.

I have heard from hundreds of Connecticut residents in the last few days who are frustrated—appalled—at what is going on in Washington, DC.

Like Bernice from Tolland, CT. She can't believe that we don't have an agreement yet because she is worried that she won't receive her Social Security check next month.

And Jane from West Hartford. She is wondering why we are protecting sweetheart deals instead of ensuring Social Security is protected and strengthened.

And Rod from New Milford. He just wants us to compromise and to get something done and end this night-mare.

I agree with them—and hundreds more—and I thank them for calling or writing.

I agree that the immediate solution is not only to raise the debt ceiling but also to cut spending dollar for dollar to match that increase, without tax increases, and without any cuts—none—to Social Security and Medicare.

The markets need a real solution not a short-term fix—to demonstrate that we are committed to achieving real results in cutting spending.

Anne from Hamden, CT makes this point powerfully. She just called today to say a short-term plan would not provide the certainty the markets are desperately seeking. I agree. It risks a credit-rating downgrade and ensures that we would be right back here in another 6 months.

Credit ratings and downgrades seem abstract, intangible, but they are hugely consequential.

A downgrade in our credit rating would likely cause an automatic tax increase in the form of higher interests for every American with a mortgage, car loan, student loan or credit card. The American people deserve better.

Coming together to compromise is essential now. Majority Leader REID has proposed a solution that meets all of the criteria that House Republicans have demanded for weeks: It does not raise taxes or other revenues. It includes enough spending cuts to meet the amount of debt-ceiling increase, dollar for dollar.

These spending cuts are the same as our Republican colleagues have previously voted for and supported.

Most importantly, Senator REID's plan makes tough spending cuts, but doesn't balance our budget on the backs of seniors—it protects vital programs and does not make cuts in benefits to Medicare or Social Security.

Time and time again, Democrats have shown that we are willing to compromise to avert a catastrophic default. Unfortunately, at every turn, Republicans in the House—and now in the Senate—have blocked any chance for progress, and continue to put us on an increasingly dangerous path as the deadline for raising the debt limit approaches

And now, Senate Republicans are willing to filibuster our Nation into default

Today's filibuster of our efforts to prevent a default is unprecedented.

Since March 1962, Congress has raised the debt limit 74 times—18 times under President Reagan alone.

During George W. Bush's administration, Congress passed five stand-alone debt limit increases, without filibuster or delay.

Until today, debt limit increases were routine, usually passed by a simple 51-vote majority, without the procedural hurdles my Republican colleagues are using today.

They need to come to the table and work with us to find a compromise that works—for the good of the country and for the good of our economic recovery.

So I hope that my Republican colleagues will join us in ensuring stability for our markets and for our fragile economic recovery in order to avoid harm for millions of Connecticut families—and keep our economy moving in the right direction.

I yield the floor and suggest the absence of a quorum.

The PRESIDING OFFICER (MIREED.) The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. MENENDEZ. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. MENENDEZ. Mr. President, there are no easy answers to our current dilemma. The majority leader's proposal is the best option we have to overcome the bipartisan impasse. Failure to increase the debt limit is not an option. Working families cannot afford the increased costs associated with default, and seniors cannot afford not to have their Social Security payments.

In my time as a mayor, as a State legislator, as a Member of the House of Representatives, and now as a Senator, I have learned there are times when one needs to stand and fight, and there are other times when one needs to reach a compromise. I am not excited about the decisions we are being forced to make, but I think the majority leader has crafted a proposal that can bring the two parties together and avoid economic disaster without destroying Medicare, Social Security, and other priorities of working families.

If you compare that to Speaker BOEHNER's proposal, that is just more of the partisan gamesmanship, and the path we have to take becomes clear. So I rise today in favor of the majority leader's plan in the hope that reason will prevail on the other side, and that our Republican colleagues will finally agree to help govern and not make irrational demands that drive us down the road to default.

Having said that, these debt negotiations have left America longing for a better time and a better government, a time when public service was, as Robert Kennedy said, a noble profession, when public servants served the public's interests, when they came together and found common ground and respected the opinions of those on the other side.

My generation has always viewed public service as a noble profession and the fight for what we believe is right as a noble cause. But none of us should expect to win every battle. None of us should dismiss the valid beliefs of those whose politics we oppose but who have been duly elected and sworn in to represent their State or their district.

The tea party Republicans in the House seem to have forgotten that we live in a democracy, and in a democracy people hold different views, contrary but equally valid opinions. They approach problems differently, from a different perspective, a different background, a different political view, and have differing views on the best solution.

The art of governing is bridging those differences. Governing is finding common ground. Governing is what Ronald Reagan talked about in his autobiography, "An American Life,"

when he spoke about the importance of political compromise. He understood that in a representative democracy each of us has a right to our opinion but not a right to our own way.

President Reagan said:

When I began entering into the give and take of the legislative bargaining—

This is in Sacramento. This is when he was Governor—

a lot of the most radical conservatives who had supported me during the election did not like it.

Compromise was a dirty word to them, and they wouldn't face the fact that we couldn't get all of what we wanted today. They wanted all or nothing, and they wanted it all at once. If you don't get it all, some said don't take anything.

Sound familiar? It should. It is the view of today's radical tea party—the same view Ronald Reagan confronted.

Reagan went on to say:

I learned while negotiating union contracts that you seldom get everything you asked for. And I agreed with FDR, who said, in 1933, "I have no expectations of making a hit every time I come to bat. What I seek is the highest possible batting average."

If you got seventy-five or eighty percent of what you were asking for, I say, you take it and fight for the rest later, and that's what I told these radical conservatives who never got used to it.

Ronald Reagan in his own words—a lesson from a conservative hero for those modern-day radical conservatives who have watched us walk 90 yards down the field, but would rather move the goal posts than meet us at the 10-yard line. Ronald Reagan would tell them to grow up, step up and govern. But they have reiterated the mantra of the radical conservatives Reagan faced: "If you don't get it all, don't take anything."

Edmund Burke, another conservative icon, once said something today's House Republicans today would label as "weakness" or "too liberal." He said:

Nobody made a greater mistake than he who did nothing because he could only do a

House Republicans have chosen to do nothing. Edmund Burke understood the art of governing and the art of compromise. Ronald Reagan knew how radical conservatives think, how they negotiate, and now we are seeing how they stand in the way of governance and governing to maintain the purity of their ideology.

Clearly, Democrats have offered much. We have offered the other side an opportunity to govern, and they have rejected it on ideological grounds. We have lived up to our duty to govern. They have lived up to Ronald Reagan's own view of radical conservative tactics and philosophy.

I say to my friends, it is time to compromise and time to govern.

I was shocked to witness the audacity of the House Republicans who stepped to the microphone this week, one by one, each claiming that, if this Nation defaults on its obligations, it will be the President's fault. It will be

the Democrats who caused us to default.

Democrats have come a long way and the Republicans know it—they just won't accept it, and they can't sell it to the American people because the American people know the truth.

Everyone knows the House tea party Republicans have rejected every proposal. They have even rejected the Republican Speaker's original proposal. They claim to love democracy and freedom of speech only when it is their speech, only when it expresses their ideas and their beliefs.

They claim to love our system of government, but clearly are at war with the idea of governing, and with all those on this side who—I would respectfully remind them—have also been elected to serve, just as they have.

They claim to embrace constitutional notions of tolerance and majority rule, but clearly see such notions as an inconvenient obstacle to getting their own way. They have the audacity to blame us for offering them what they want, and then to claim we haven't offered enough—that we are the problem.

The fact is, with the plan the majority leader has put forth, Democrats are now offering exactly what the Republicans have asked for, and yet they still will not take yes for an answer.

They even claim that they are willing to compromise as long as it is within their framework—the framework of their original demands—that they will compromise on the kind of a balanced budget amendment we pass. They will only compromise on how deep the cuts to entitlements are, but they will not compromise on subsidies to big oil companies or billionaire tax cuts that wealthy Americans have, themselves, told us they don't need.

In effect their only compromise is getting their own way and calling it compromise. Well there is a difference between compromise and total capitulation. There must be a common ground that simply doesn't call for surrender. There's an Old Scottish proverb that says: "Better bend than break."

I say to my colleagues: We have done all the bending. Now it is time to govern

I say to my colleagues: "Better bend than break," because in this case it is our economic integrity that stands to break.

It is time for the truth.

It is time we look at the real impact on real people's lives if Republicans continue to stand firm—unwilling to bend, unwilling to compromise, unwilling to govern—but clearly willing to take America down the road to default.

According to Secretary Geithner, the consequences for the Nation—and for millions in my State of New Jersey—would be deep and far-reaching.

Failure to raise the debt limit—failure to allow Treasury to meet the obligations of the United States that we have already incurred—would be the

ultimate tax increase on every American.

As such, surely it would violate the radical right's pledge to Grover Norquist. And, make no mistake, it would be a tax increase.

The no-compromise-Republican taxincrease would come in the form of increased interest rates—driving up the costs for every American family: the cost of mortgage payments would increase over \$1,000 annually; equity prices and home values would decline which, in turn, would reduce retirement savings and affect the long-term and short-term economic security of every American.

There would be reductions in spending and investments, jobs would be lost, businesses would fail, credit card interest would increase by about \$250 annually, families would be paying \$100 more for gas, \$182 for utilities, and \$318 more for groceries.

Based on J.P. Morgan's financial analysis during the debt ceiling and government shutdown debate in 1995 and the crisis in 2008, interest rates on Treasury bonds could conceivably rise 75 or even 100 basis points.

Between mortgages and credit cards alone, an increase of 75 basis points would translate into an additional \$10 billion in consumer borrowing costs every year at a time when middle class families can ill afford any increase at all in expenditures.

From an international perspective, default would have prolonged and disastrous negative consequences on the safe-haven status of Treasuries and the dollar's dominant role in the international financial system.

It would reduce the willingness of investors here and abroad to invest in the United States.

In my State of New Jersey, the impact of default would be immediate and all too real. Payments on a broad range of benefits—on other obligations—would be either postponed, limited, or discontinued.

That includes military salaries and retirement benefits for 1,219 troops currently deployed from New Jersey, both active and reservists and almost 500,000 veterans; benefits for almost 1.5 milion Social Security beneficiaries and 1.3 million Medicare enrollees would be interrupted; student loan payments; Medicaid payments to States for seniors and the disabled in nursing homes, and payments needed to keep government facilities operating and providing the services people need. The total for all these expenditures for New Jersey alone is \$80 billion.

That averages out to be about \$26,000 per household in my State, putting a significant portion of the Federal Government's investment in New Jersey and its people at risk.

And yet the Republicans in the House and many in this Chamber will not bend, will not compromise, refuse to step up and govern. Their ideology demands that they protect entitlements for the most entitled Americans—big

oil, corporate jet owners, and those who hold a majority of the wealth in this Nation.

In my view, in my life, in my work, I have come to understand how wrong they are.

When the 400 richest Americans at the top hold more wealth than the 150 million Americans at the bottom, we cannot simply put the burden on those who can afford it the least and need our help the most.

Let's be clear. The Republican protection of the entitled class has nothing to do with balancing the budget or reducing the deficit, nothing to do with values, nothing to do with faith or cultural conservatism, nothing to do with community responsibility, and everything to do with an extreme antigovernment political agenda that is, in fact, anticommunity.

I believe we can do better for families, better for every American if we live and govern by the values we preach.

During this process, those of us on this side of the aisle have held to what the sociologist Max Weber once called the "ethic of responsibility."

House Republicans are pursuing what he called the "ethic of ultimate ends."

George Packer in a recent New Yorker article said:

These ethics are tragically opposed, but the true calling of politics requires a union of the two.

We, on this side, believe in ethical responsibility, in doing what is right for the Nation

Republicans have shown that they believe in one thing and one thing only—achieving their ultimate political end and, in this case, achieving that end means standing in the way of any compromise—even if it threatens to paralyze this Nation's economy, even if it means rejecting the wisdom of their own hero who understood the importance of compromise in the art of governance.

I repeat what Reagan said:

Compromise was a dirty word to them, and they wouldn't face the fact that we couldn't get all of what we wanted today. They wanted all or nothing and they wanted it all at once. If you don't get it all, some said don't take anything.

Well, it is time to realize that governing is not about getting it all, it's about getting it right for the American people.

Let America understand that Reagan himself stood against those radical conservatives whose rigid adherence to ideology at the expense of reason is now taking us down the road to default.

It is on them, and it is up to them to grow up, step up, and compromise.

As the American people have said in every poll, they want a balanced approach. That means a combination of significant spending cuts but also revenues. If they accepted that, we could govern.

I yield the floor.

The PRESIDING OFFICER. The Senator from Michigan is recognized.

Mr. LEVIN. Mr. President, I ask to be yielded 10 minutes. I understand there is no objection on the Republican side.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LEVIN. Mr. President, whatever one's position is on the best way to cut the deficit, we all should be able to agree on this: We must raise the debt ceiling. We must pay our bills. Failing to do so is to invite economic catastrophe. The American people have had their fill of catastrophe and near-catastrophe.

Recently in Afghanistan, Admiral Mullen, Chairman of our Joint Chiefs, was asked by troops if they will be paid next month. His answer was:

I honestly can't answer that question.

He added:

I'd like to give you a better answer than that right now; I just honestly don't know.

It is inconceivable to me that we will leave our troops in limbo by driving our country over the cliff of default. Our Nation's economic life is in peril. I don't remember ever in the 32 years I have been here when the Nation has been more in need of deliberation, statesmanship, and compromise.

New York Times columnist David Brooks, who is a conservative columnist, recently wrote that too many Republicans seem to have joined a "movement"—his word—in which "the members do not accept the logic of compromise, no matter what the terms." I hope that some of our Republican colleagues will prove Mr. Brooks wrong on this matter because of its huge significance.

The time for ignoring hard truths is over. Blind resistance to compromise may play well with some, but it is no way to solve hard problems or to govern. Drawing lines in the sand and issuing ultimatums may make for ringing sound bites, but no press release ever sent a child to college or gave a working family hope for a good job.

If our Republican colleagues cannot bring themselves to support the majority leader's proposal or at least to propose modifications to it, they can vote "no." But it is unthinkable to filibuster against allowing the Senate an opportunity to vote on the Reid measure itself, as this clock approaches midnight. It is one thing to vote against the Reid measure, it is quite another to deny the Senate by filibustering the opportunity to vote on the Reid measure when the issue is of such enormous importance.

Last evening, and again today, the Republican leader said they would insist on 60 votes to pass the Reid amendment. That is the definition of a filibuster threat. It is the very definition. You must have 60 votes. That is based on a threat to filibuster. Hopefully, some of our Republican colleagues will support Senator REID's proposal. It has no new revenue. Its spending cuts match the size of the debt limit increase. Its cuts have been approved by

leaders of both parties. But if our Republican colleagues don't seek to modify the Reid plan and won't vote for the plan, they at least should allow the Senate to vote on it and not filibuster. Whether Senators vote for or against the Reid legislation, the American people will not forgive a filibuster that prevents us from even voting on vital legislation as we rapidly approach a cliff. In the critically important matter now before us, there is going to be a very strong public reaction against those who, with economic calamity looming before us, deny the Senate, through a threat of a filibuster and the filibuster itself, an opportunity to vote on the Reid motion to concur.

Compromise does not come easy with an issue such as this, but the people of this country did not elect us to do easy things. They elected us to seek practical solutions. They elected us to lead. The test of leadership in the Senate on the matter before us is allowing us to vote not just on cloture, which is what the Republican leader suggests is a vote on the Reid motion—it is not—but on the Reid motion itself. The test of leadership in this Senate is not to filibuster the Senate so we can't vote on the important Reid motion but to allow us to proceed when that cloture motion is voted on.

So I call on Senate Republicans to offer changes to the Reid proposal or vote against it, if they will, but not thwart the Senate majority from voting to adopt it, should they choose. When the cloture motion is voted on, if cloture is not invoked, and the Senate is prevented from voting up or down on the Reid proposal, under our rules, debate on the Reid proposal will continue.

I want to read from the petition we are going to vote on so everybody understands what we are voting on. We are not voting on the Reid motion to concur. We are voting on whether—and these are the words of the motion—we will bring to a close the debate on that motion; will we bring to a close the debate so we can vote on the Reid motion to concur in the House amendment.

So voting against bringing debate to a close, thereby denying the majority the opportunity to act, does not defeat the majority leader's motion. It stalls it. It stymies the Senate from acting. If an end is not brought to debate when this cloture motion is voted on, the Reid motion is still the pending matter

If the Republicans, then, are determined to filibuster against it and not allow us to vote on it, they, I believe, will see the wrath of this country brought down upon them.

Mrs. BOXER. Would the Senator yield for a question?

Mr. LEVIN. I would be happy to.

Mrs. BOXER. I want to make sure the people listening to the Senator—because he is such an expert on what goes on around here—understand this and make sure I understand it too.

The Senator is saying that when 1 a.m. this morning comes, we will have

a vote to determine whether we can stop debating the Reid amendment and actually vote on it. But if we don't get the 60 votes to do that, what will have happened is they will have stalled us, but the Reid amendment is still pending. We can't get a vote on that if the Republicans filibuster it and keep talking and talking and don't let us get to a vote; is that correct?

Mr. LEVIN. The Senator from California is exactly correct.

Mrs. BOXER. I thank my colleague because I think it is important for the people to understand. I would hope Senator REID will keep his amendment on the floor. It is the last vehicle standing to avert a default, and I thank my colleague for yielding.

Mr. LEVIN. I thank the Senator from California for reinforcing that point.

I heard one of our colleagues tonight say the Republicans are willing to give us a vote on this bill. No, they are not. The Republicans are willing to have a cloture vote brought up earlier. They then will vote against cloture. But that will do nothing in terms of bringing us closer to a vote on the Reid amendment because if they will not end debate by voting yes for cloture, if they are going to filibuster-which, apparently, they are going to do because they are determined to filibuster this bill—all that happens, if we don't get the 60 votes the first time that cloture is voted on, is it will be voted on again and again because they are filibustering. The Republicans would then be filibustering against our being able to vote on this bill.

Everyone should be very clear. I hope the public will understand what is happening. The Republicans are not willing to give us a vote on the Reid motion. They are not willing to do that. We would be happy to have a vote on the Reid motion immediately, but they insist that we get a supermajority to vote. They want to succeed in a filibuster without even filibustering. That is something which is not only not in the Senate rules, it is also inconsistent with making progress on resolving this problem.

The American people want us to compromise, and the refusal to compromise by a few Members of this body and by a number of Members of the other body is what is stymying this resolution. We cannot tolerate that. I think what we must do is continue to offer to compromise.

The majority leader is in his office, as he has been all day, waiting to hear from the Republican leader with any suggestions he wishes to make and amendments to the majority leader's motion. It has been a long wait. It has been a fruitless wait—waiting for the Republican leader to suggest modifications.

It is not enough that the Reid motion already accepts the Republican arguments of no revenue and that cuts have to equal the amount of the increase in the debt limit. Those are key demands of the Republicans.

I have a great deal of trouble not including revenues. I think it is an outrage there is not shared sacrifice in this bill; that the wealthiest among us are still paying the reduced tax rate, for instance, that President Bush proposed; that we have loopholes in the law which give incentives to businesses to move jobs overseas; that we have hedge fund managers actually paying a lower tax rate on their very large incomes than their own employees pay on lesser incomes because of a loophole in the law.

The American people want us to close these loopholes. So I have great trouble there is no shared sacrifice in the proposal before us, but that is the way it is. It only has spending cuts. So the Republicans have gotten that—only spending cuts. They have gotten their argument also that the amount of any increase in the debt limit be matched by spending cuts. It is now time to say yes or to propose an alternative

I yield the floor.

The PRESIDING OFFICER. The Senator from Alabama.

Mr. SESSIONS. Mr. President, I think it has become very clear that our Democratic colleagues want to raise taxes. They use the phrase revenues—revenues—and we need a shared sacrifice. That means people need to pay more taxes, as if that doesn't have an impact on the economy.

We have had a recent study by one of the international groups which found the United States has the most progressive tax system in the world—among the developed nations. This is all the European nations. The wealthy pay more in the United States than in those countries, according to an independent, international study. We have heard the numbers. A substantial percentage of the income taxes are paid by the top 10 percent in America. How much more do you do this?

I thought we had an agreement last December with the President in which we agreed that raising taxes at a time of economic danger is not the right thing to do. Not doing something to fix this debt limit now is not a good thing. We need to raise the debt limit. I don't know what would happen if we don't. I don't think it would be good. I think we run a risk. But the real danger we have is not the debt limit; the real danger we have is the extraordinary surging debt this Nation has, which is unlike anything we have ever had before.

It is systemic. It is part of the structure of the American economy right now that we are spending 42 percent more than we take in. We cannot keep doing that. The projections for the future are not better. So it is a very dangerous trend, and we have to get off of it.

We had a talk about that in the last election. The American people were engaged in that. They weren't happy with their Congress. They didn't think Congress was managing their affairs very well. They believed they weren't listen-

ing to them when they were asking questions such as: How can you keep doing this? You are putting our grand-children in the poorhouse. You are risking the economy of the United States. All you want to do is spend money, buy votes, and say you are spreading the wealth around and that is going to make things better.

So we had an election, and it was a shellacking for the big spenders. Wasn't that what it was all about? Was there a single candidate I know of who won last time—at least a new candidate who was elected for the first time—who didn't talk about the need to constrain spending in Washington? That was the theme throughout the election. That was the meaning of the election.

So now my colleagues are saying: Oh, we can't. Oh, you want to cut spending? Oh, they say, they have these extremists in the House. Oh, they do not want to play ball. They haven't served in the Congress long enough. They do not know better. They think we can actually cut spending. Of course, we can't cut spending. Oh, that is not the way you do it. No. you just reduce growth a little bit and spending and say you are cutting spending, even though it is still going up. That is what has been going on here. That is why we are increasing the debt at the most extraordinary rate and over a systemic period of time to the degree that every economist who has appeared before the Budget Committee-and I am the ranking Republican on that committee—has testified that we have to stop; that this is unsustainable—unsustainable. have said: You cannot keep doing this.

Do you know, colleagues, that in the last 2 years, when the Democratic majority in this Senate had 60 votes, that spending for nondefense discretionary spending, not counting the stimulus, just the basic budgetary spending on all our accounts—nonwar, nondefense, nonSocial Security—went up 24 percent? This at a time when we are running the biggest deficits in history; 24 percent increases? We can't cut spending?

There was an article in the Washington Times yesterday or the day before where my colleague, Senator Shelby from Alabama, asked the Secretary of Education how he could explain that the Secretary of Education and the President were proposing the Department of Education get a 13½-percent increase for the next fiscal year, beginning October 1—13½ percent. But he defended that. He said it was justified; that it was an investment.

But when you don't have money, you have to change business. You can't continue to be in denial and pretend this is normal; that we can just continue to increase the Education Department by 13.5 percent.

By the way, the Department of Energy, the President, and their Secretary of Defense proposes a 9.5-percent increase for the Department of Energy,

which does more to restrict the production of energy than produce the source of energy in America; the Department of State, 10.5 percent. I am talking about their proposal for next year, beginning October 1 of this year, the fiscal year. Sixty percent they propose a tax for that but will not say what it is. When I asked, they will not say it is a gas tax because that is not popular.

So I asked Secretary LaHood. So it is a not-gas-tax tax. Is that right, Mr. Secretary? Well, we will talk with Congress about what that tax is. But I can just tell you, Mr. LaHood, Congress is not going to pass a big fat tax so you can increase spending on your budget 60 percent because we don't have that kind of money. We don't need to be hammering this fragile economy with another big tax increase. Besides, what we need to do first and foremost is rein in this surging spending spree we have been on. That is what we need to do. That is just a fact. That is what the American people understand.

I am offended, frankly, by the suggestion that the people in the House, who swept out a lot of the buddies of the big spenders in the Senate—a lot of the big spenders in the House are back home figuratively pushing up daisies because they were held to account, finally, many of them, after many years in the Congress. They were voted out of office. So the people who beat them are extremists, you see. That is what they like to say: They will not negotiate. They will not deal. They are irresponsible. They actually think they can come up here and change the trajectory of debt in this country.

So they passed a budget in the House of Representatives. A brilliant, fine, young Congressman, PAUL RYAN, chairman of the Budget Committee in the House, the Republican majority in the House passed a budget that cut spending \$5 trillion, and it would change the debt trajectory of America. It didn't quite pass, even at 10 years that I would like to have seen, but we are in such a hole it is hard to get out, and it would have made a big change in the way we are going and put us on the right path.

Senator REID called it up, mocked it, had his members all vote against it.

So we said: What about your budget, Mr. Reid?

Well, we don't have one.

Well, what about your budget? You have the majority in the Senate. You can pass a budget with just 50 votes. Why don't you pass a budget?

It is foolish to pass a budget, he said. Foolish to pass a budget.

At a time when this country has never, ever, ever been in a more serious financial condition than we are today, we are borrowing 42 cents out of every dollar we spend. That is a deep hole, and it is not the war. We spent \$150 billion-plus on the war this year. Next year it will be \$118 billion. The deficit this year will be \$1,500 billion. It is about 10 percent.

If we put every bit of the war costs as part of our debt, it is only 10 percent. It is other spending that is putting us in this hole.

We do have long-term problems with our entitlement programs. Shouldn't we talk about them or should we do as the President did: bring Congressman RYAN over to the White House for a speech, sit him right down there in front of him and then launch into an attack on what he and his Members of the House have tried to do to make America a better place.

So they say: Those new guys and women over there who were elected, they are not reasonable enough. They will not work with us. Well, let me tell you. They proposed a \$6 trillion reduction. Even that didn't balance it in 10 years, but it sure was a big step forward

Do you know what they have done now. The House passed a bill at the insistence of the Senate and the President to try to pass a bill—and they passed it—that would raise the debt ceiling and cut spending only \$1 trillion. Is that an extremist thing to do? They sent it over here, much of it very similar to what Senator REID has proposed, and they called it up within minutes and tabled it—without debate, without discussion.

Then they continued to say, as if nothing happened: These are extremists over there. They won't listen to reason. These tea party people are not good for America.

Well, I am going to tell you one thing. The tea party people understand an important fact. This Congress is spending too much money. They are exactly correct in that regard.

No Member of the United States Congress can, with a clear conscience, look their constituents in the eye and say we have managed their money wisely. We are in such a shape we can't even see when we will balance the budget because we have mismanaged their economy so badly. The only idea that anybody seems to have around here is, spend more money and stimulate the economy. If we spend more money, where does it come from? It is borrowed. We are already in debt, and every new dime we spend is borrowed.

There is only one way to move out of this; that is, to reduce spending. It just is. The American people understand that.

I recently had the honor to be in Estonia near Russia, one of the Baltic nations that is so proud to be free and independent. When the recession hit, they suffered more than we. They had a 15-percent reduction in their economy. Do you know what they did. The Cabinet members took a 40-percent pay cut. Every employee in Estonia took a 10- to 20-percent pay cut.

One of the members told me: I will tell you who is really mad is my wife. She is a doctor, and the medical system got cut.

Do you know what. They had 5 percent growth the first quarter, and their

debt-to-GDP is 7 percent. Our debt-to-GDP is 95 percent. They are going to come out of this, and they are not going to have a debt so heavy that it pulls down the economy.

Mr. President, I don't know what the agreement timewise is at this point. Can the Chair advise me?

The PRESIDING OFFICER. The Republican time has expired.

Mr. SESSIONS. I see my colleague from California, and I will yield. I would just note that the idea that the Republicans don't want to vote is not correct. We are prepared to vote. We are prepared to vote on the standard procedural manner in the Senate of 60 votes that is done on every significant matter around here, and that is perfectly normal. I am rather amazed, surprised, and almost amused that my colleagues would feign such great pain and anguish that this would occur. They would do exactly the same. That is the way the Senate operates. That is the way they have operated when they were in the minority, and that is the way we operate today. On matters of significance it takes 60 votes.

Mr. President, I thank the Chair for the opportunity to speak and raise some political points. We have been jousting politically, some of which is good and some of which is not. I do say we need to reach an agreement soon and pass legislation that will raise the debt limit and will reduce our spending trajectory so we can get this country on a sound path.

I thank the Chair, and I yield the floor.

The PRESIDING OFFICER. The Senator from California.

Mrs. BOXER. Mr. President, my friend, Senator SESSIONS, has said Republicans are prepared to vote on the Reid proposal. Actually, they are not. They want to vote on whether to allow a vote on the Reid proposal. That is what a cloture vote is, and they don't want to vote on the Reid proposal.

We have offered that and said that a majority should rule. Just as the Boehner proposal passed in the House with a simple majority, we want a chance to pass the Reid proposal with a simple majority.

My friend says that is laughable. Why is it laughable? We went back and looked at the RECORD, and every vote we could find on increasing the debt was always done by a simple majority—always.

So if we want to follow tradition, cut out the filibuster. Let's vote, and we will pass the Reid proposal tonight and we can find a way to resolve these problems.

My colleague also said Democrats want to raise taxes. Let me just say something. Democrats want to reduce taxes on the middle class. But we do believe multinational corporations, people who earn over \$1 billion a year and \$1 million a year should pay their fair share. We do believe that.

Senator SANDERS researched and found out that the richest 400 families

in America make more than one-half of America. Can you imagine? The richest 400 families make more than half of America. So those at the top are doing just fine.

So let's be clear. We want an up-ordown vote on the Reid amendment. We think it is fair. We think it is just. We march toward the Republicans. We didn't want to give up on revenues, but we did. We wanted a clean debt ceiling, not holding it hostage to any machinations. We gave that up. We are willing to talk. We are willing to work. Senator Reid's office—I was just in there. The door is wide open waiting for Republicans to come in and work with us.

So we hoped at this point we would have an agreement and we could climb down off this manmade crisis. There is no crisis. Eighty-nine times we have raised the debt; no crisis whatsoever. I think it is important that we recognize this is no crisis. We have a challenge to reduce deficits and debt. We did it with Bill Clinton, we balanced the budget, we created surpluses. We know how to do it. We will work with you and do it. But we don't need a manmade crisis to pull this entire economy down, to lower the full faith and credit of the United States.

Imagine holding the full faith and credit of the United States hostage until you get every single thing you want. That is not compromise. That is absolutely irresponsible.

Mr. President, I want to thank you for your leadership in pointing out what is happening on the Senate floor; that there is a filibuster to stop us from voting on the Reid amendment and that we are not going to give up. If, in fact, they decide they want to continue to debate the Reid amendment and they don't give us 60 votes to go to a vote on the Reid amendment, we are going to keep going because the Reid amendment is a fair amendment. It was pulled from both sides of the aisle. It will get us out of this mess that we are in and get us concentrating on the long-term challenges we face: job creation, deficits, and debt reduction.

I yield the floor, and I note the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll.

Mr. REID. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. LEVIN). Without objection, it is so ordered.

Mr. REID. Mr. President, first of all, I appreciate everyone's patience. It is one of the most difficult times we find in the history of our country. There are negotiations going on at the White House now on a solution that will avert the catastrophic default on the Nation's debt. There are many elements to be finalized, and there is still a distance to go before any arrangement can be completed, but I believe we should give everyone as much room as

possible to do their work. I have spoken to the White House quite a few times this evening, and they have asked me to give everyone as much time as possible to reach an agreement if one can be reached. For that reason, we will hold over the vote until tomorrow to give them more time to talk. In fact, we will come in at noon and have the vote at 1 o'clock.

I am glad to see this move toward cooperation and compromise. I hope it bears fruit. I am confident that a final agreement that will adopt the Senate's long-term approach, rather than the short-term bandaid proposed by the House of Representatives, will move forward. There can be no short-term agreement, and I am optimistic there will be no short-term arrangement whatsoever.

I am also confident that reasonable people from both parties should be able to reach an agreement, and I believe we should give them time to do so.

Mr. President, I ask unanimous consent that the cloture vote on the Reid motion to concur in the House amendment to S. 627, with amendment No. 589, occur tomorrow, Sunday, July 31, at 1 p.m.; further, that the mandatory quorum call under rule XXII be waived.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. REID. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The bill clerk proceeded to call the roll

Mr. REID. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### THANKING SENATOR LEVIN

Mr. REID. Mr. President, first of all—it will just take a moment, I say to the Presiding Officer—it is not often that we see the distinguished chairman of the Armed Services Committee presiding. I am glad to see you here. You still know how to do it. I would also say just in passing that the State of Michigan is so fortunate to have you, and, frankly, your brother, serving in Congress.

I know there are lots of things people want to talk about tonight, but I think it is worth saying—my friend has heard me say it before—I was making a decision whether I would run for the Senate. I visited the Senator from Michigan in his office. I said: "You know, I came to Washington and served with your brother, SANDER LEVIN." And you said—I will never forget, I have reminded you of it a few times—"Yes, he's my brother but also my best friend." Mr. President, I appreciate who you are and all you have done for our country.

## MESSAGE FROM THE HOUSE

At 2:24 p.m., a message from the House of Representatives, delivered by

Mr. Novotny, one of its reading clerks, announced that the House has passed the following bills, in which it requests the concurrence of the Senate:

H.R. 1843. An act to designate the facility of the United States Postal Service located at 489 Army Drive in Barrigada, Guam, as the "John Pangelinan Gerber Post Office Building".

H.R. 1975. An act to designate the facility of the United States Postal Service located at 281 East Colorado Boulevard in Pasadena, California, as the "First Lieutenant Oliver Goodall Post Office Building".

#### MEASURES REFERRED

The following bills were read the first and the second times by unanimous consent, and referred as indicated:

H.R. 1843. An act to designate the facility of the United States Postal Service located at 489 Army Drive in Barrigada, Guam, as the "John Pangelinan Gerber Post Office Building"; to the Committee on Homeland Security and Governmental Affairs.

H.R. 1975. An act to designate the facility of the United States Postal Service located at 281 East Colorado Boulevard in Pasadena, California, as the "First Lieutenant Oliver Goodall Post Office Building"; to the Committee on Homeland Security and Governmental Affairs.

## EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-2765. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Fokker Services B.V. Model F.28 Mark 0070 and 0100 Airplanes" ((RIN2120-AA64) (Docket No. FAA-2010-0220)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2766. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; B/E Aerospace, Continuous Flow Passenger Oxygen Mask Assembly, Part Numbers 174006-0, 174080-0, 174085-0, 174095-0, 174097-0, and 174098-0" ((RIN2120-AA64) (Docket No. FAA-2011-0139)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2767. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Bombardier, Inc. Model CL-600-2A12 (CL-601) and CL-600-2B16 (CL-601-3A, CL-601-3R, and CL-604 Variants) Airplanes" ((RIN2120-AA64) (Docket No. FAA-2010-1307)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2768. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; MD Helicopters, Inc. Model MD900 Helicopters" ((RIN2120-AA64) (Docket No. FAA-

2011-0695)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science,

Transportation.

EC-2769 A communication from the Senior Program Analyst, Federal Aviation Adminis-Department of Transportation. tration. transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; General Electric Company GE90–76B; GE90– 77B; GE90-85B; GE90-90B; and GE90-94B Turbofan Engines" ((RIN2120-AA64) (Docket No. FAA-2010-1024)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2770. A communication from the Senior Program Analyst, Federal Aviation Administration. Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Airbus Model A300 B4-600, B4-600R, and F4-600R Series Airplanes, and Model A300 C4-605R Variant F Airplanes (Collectively Called A300-600 Series Airplanes); and Model A310 Series Airplanes" ((RIN2120-AA64) (Docket No. FAA-2011-0309)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce,

Science, and Transportation.

EC-2771. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; 328 Support Services GmbH (Type Certificate Previously Held by AvCraft Aerospace GmbH; Fairchild Dornier GmbH; Dornier Luftfahrt GmbH) Model 328-100 and -300 Airplanes" ((RIN2120-AA64) (Docket No. FAA-2011-0308)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, Transportation.

EC-2772. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Airbus Model A330-342 Airplanes" ((RIN2120-AA64) (Docket No. FAA-2011-0653)) received in the Office of the President of the Senate on July 27, 2011: to the Committee on Commerce, Science, and Transportation.

EC-2773. A communication from the Senior Program Analyst, Federal Aviation Adminis-Department of Transportation, tration, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; The Boeing Company Model 747-400 and -400D Series Airplanes" ((RIN2120-AA64) (Docket No. FAA-2010-1159)) received in the Office of the President of the Senate on July 27, 2011: to the Committee on Commerce, Science,

and Transportation.

EC-2774. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Lockheed Martin Corporation/Lockheed Martin Aeronautics Company Model 382, 382B, 382E, 382F, and 382G Airplanes' ((RIN2120-AA64) (Docket No. FAA-2010-1305)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2775. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Saab AB, Saab Aerosystems Model SAAB 2000 Airplanes" ((RIN2120-AA64) (Docket No. FAA-2011-0307)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2776. A communication from the Senior Program Analyst, Federal Aviation Adminis-Department of Transportation, tration. transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; The Boeing Company Model 747 Airplanes" ((RIN2120-AA64) (Docket No. FAA-2010-1158))received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2777. A communication from the Senior Program Analyst, Federal Aviation Adminis-Department of Transportation, tration. transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Hawker Beechcraft Corporation Models B300 and B300C (C-12W) Airplanes" ((RIN2120-AA64) (Docket No. FAA-2011-0436)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2778. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Rolls-Royce plc (RR) RB211-524 Series Turbofan Engines" ((RIN2120-AA64) (Docket No. FAA-2011-0624)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and

Transportation.

EC-2779. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Various Aircraft Equipped with Rotax Air-912 A Series craft Engines Engine" ((RIN2120-AA64) (Docket No. FAA-2011-0714)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2780. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Turbomeca S.A. ARRIEL 2B and 2B1 Turboshaft Engines" ((RIN2120-AA64) (Docket No. FAA-2011-0115)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2781. A communication from the Senior Program Analyst, Federal Aviation Adminis-Department of Transportation, tration, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Lycoming Engines (Type certificate previously held by Textron Lycoming) and Teledyne Continental Motors Engines' Turbocharged Reciprocating ((RIN2120-AA64) (Docket No. FAA-2011-0126)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2782. A communication from the Senior Program Analyst, Federal Aviation Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; Rolls-Royce plc RB211-Trent 500 Series Turbofan Engines" ((RIN2120-AA64) (Docket No. FAA-2011-0445)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2783. A communication from the Senior Program Analyst, Federal Aviation Adminis-Department of Transportation. transmitting, pursuant to law, the report of a rule entitled "Airworthiness Directives; The Boeing Company Model DC-9-81 (MD-81), DC-9-82 (MD-82), DC-9-83 (MD-83), DC-9-87 (MD-87), and MD-88 Airplanes" ((RIN2120-AA64) (Docket No. FAA-0217)) received in the Office of the President of the Senate on July 27, 2011; to the Committee on Commerce, Science, and Transportation.

EC-2784. A communication from the Director of Defense Procurement and Acquisition Policy, Department of Defense, transmitting, pursuant to law, the report of a rule entitled "Defense Federal Acquisition Regulation Supplement: Government Property' ((RIN0750-AG38) (DFARS Case 2009-D008)) received in the Office of the President of the Senate on July 29, 2011; to the Committee on Armed Services.

EC-2785. A communication from the Secretary, Division of Trading and Markets, Securities and Exchange Commission, transmitting, pursuant to law, the report of a rule "Amendment to Rule Filing Reentitled quirements for Dually-Registered Clearing Agencies" (RIN3235-AL18) received in the Office of the President of the Senate on July 29, 2011; to the Committee on Banking, Housing, and Urban Affairs.

EC-2786. A communication from the Assistant to the Board of Governors of the Federal Reserve System, transmitting, pursuant to law, the report of a rule entitled "Debit Card Interchange Fees and Routing—Interim Final Rule" (Docket No. R-1424) received in the Office of the President of the Senate on July 29, 2011; to the Committee on Banking, Housing, and Urban Affairs.

EC-2787. A communication from the Assistant to the Board of Governors of the Federal Reserve System, transmitting, pursuant to law, the report of a rule entitled "Debit Card Interchange Fees and Routing" (RIN7100-AD63) received in the Office of the President of the Senate on July 29, 2011; to the Committee on Banking, Housing, and Urban Affairs

EC-2788. A communication from the Attorney, Consumer Financial Protection Bureau, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled 'Disclosure of Records and Information' (RIN3170-AA01) received in the Office of the President of the Senate on July 29, 2011; to the Committee on Banking, Housing, and Urban Affairs.

EC-2789. A communication from the Attorney, Consumer Financial Protection Bureau, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "State Official Notification Rules" (RIN3170-AA02) received in the Office of the President of the Senate on July 29, 2011; to the Committee on Banking, Housing, and Urban Af-

fairs. EC-2790. A communication from the Attorney, Consumer Financial Protection Bureau. Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Rules Relating to Investigations" (RIN3170-AA03) received in the Office of the President of the Senate on July 29. 2011: to the Committee on Banking, Housing, and Urban Affairs.

EC-2791. A communication from the Attorney, Consumer Financial Protection Bureau, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled 'Rules of Practice for Adjudication Proceedings" (RIN3170-AA05) received in the Office of the President of the Senate on July 29, 2011: to the Committee on Banking, Housing, and Urban Affairs.

EC-2792. A communication from the Director, Financial Crimes Enforcement Network, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled 'Amendment to the Bank Secrecy Act Regulations-Definitions and Other Regulations Relating to Money Services Businesses' (RIN1506-AA97) received in the Office of the President of the Senate on July 28, 2011; to the Committee on Banking, Housing, and Urban Affairs.

EC-2793. A communication from the Director, Financial Crimes Enforcement Network, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Financial Crimes Enforcement Network; Repeal of the Final Rule and Withdrawal of the Finding of Primary Money Laundering Concern Against VEF Banka" (RIN1506–AA82) received in the Office of the President of the Senate on July 28, 2011; to the Committee on Banking, Housing, and Urban Affairs.

EC-2794. A communication from the Direc-

EC-2794. A communication from the Director, Financial Crimes Enforcement Network, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Bank Secrecy Act Regulations—Definitions and Other Regulations Relating to Prepaid Access" (RIN1506-AB07) received in the Office of the President of the Senate on July 28, 2011; to the Committee on Banking, Housing and Urban Affairs

EC-2795. A communication from the Chairman and President of the Export-Import Bank, transmitting, pursuant to law, a report relative to transactions involving U.S. exports to Canada; to the Committee on Banking, Housing, and Urban Affairs.

EC-2796. A communication from the Chairman and President of the Export-Import Bank, transmitting, pursuant to law, a report relative to transactions involving U.S. exports to Canada; to the Committee on Banking, Housing, and Urban Affairs.

EC-2797. A communication from the Chairman of the United States International Trade Commission, transmitting, pursuant to law, a report entitled "The Year in Trade 2010": to the Committee on Finance.

EC-2798. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, a report entitled "Engagement in Additional Work Activities and Expenditures for Other Benefits and Services, March 2011: A Temporary Assistance for Needy Families (TANF) Report to Congress"; to the Committee on Finance.

EC-2799. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Election of Reduced Credit Under Section 280C(c)(3)" (RIN1545-BI09) received in the Office of the President of the Senate on July 29, 2011; to the Committee on Finance.

EC-2800. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Methods of Accounting Used by Corporations That Acquire the Assets of Other Corporations" (RIN1545-BD81) received in the Office of the President of the Senate on July 29, 2011; to the Committee on Finance.

## SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. CASEY (for himself and Mr. TOOMEY):

S. Res. 246. A resolution recognizing and commending the 2011 National Veterans Wheelchair Games, to be held in Pittsburgh, Pennsylvania August 1 through August 6, 2011; considered and agreed to.

## ADDITIONAL COSPONSORS

S. 1382

At the request of Mr. Rockefeller, the name of the Senator from Virginia (Mr. Webb) was added as a cosponsor of S. 1382, a bill to complete construction of the 13-State Appalachian development highway system, and for other purposes.

#### SUBMITTED RESOLUTIONS

SENATE RESOLUTION 246—RECOGNIZING AND COMMENDING THE 2011 NATIONAL VETERANS WHEELCHAIR GAMES, TO BE HELD IN PITTSBURGH, PENNSYLVANIA AUGUST 1 THROUGH AUGUST 6, 2011

Mr. CASEY (for himself and Mr. Toomey) submitted the following resolution; which was considered and agreed to:

#### S. RES. 246

Whereas the National Veterans Wheelchair Games are a multi-event sports and rehabilitation program for veterans who use wheelchairs for sports competition due to spinal cord injuries, amputations, or neurological problems;

Whereas the National Veterans Wheelchair Games is the largest annual wheelchair sporting event in the world, attracting roughly 600 athletes annually:

Whereas in 2011, the National Veterans Wheelchair Games will be held August 1 through August 6, in Pittsburgh, Pennsylvania:

Whereas competitive events at the National Veterans Wheelchair Games include table tennis, archery, swimming, quad rugby, weightlifting, air guns, nine-ball, basketball, softball, bowling, handcycling, power soccer, trapshooting, Super "6" slalom, a motorized wheelchair rally, and track and field events;

Whereas the National Veterans Wheelchair Games provide veterans with disabilities the opportunity to enhance their quality of life and promote better health through sports competition; and

Whereas past National Veterans Wheelchair Games have produced national and world-class champions and given newly disabled veterans, including veterans who have served in Operation Enduring Freedom and

Operation Iraqi Freedom, a chance to participate in events with other wheelchair athletes and to continue to use their athletic skills in competition: Now, therefore, be it

Resolved, That the Senate-

(1) recognizes the significant contribution that the National Veterans Wheelchair Games make to the lives of disabled veterans who have selflessly served the United States; and

(2) commends the organizers and volunteers of and the participants in the 2011 National Veterans Wheelchair Games for their efforts in service of the United States.

## ORDERS FOR SUNDAY, JULY 31, 2011

Mr. REID. Mr. President, I now ask unanimous consent that when the Senate completes its business today, it adjourn until 12 p.m. on Sunday, July 31; that following the prayer and pledge, the Journal of proceedings be approved to date, the morning hour be deemed expired, and the time for the two leaders be reserved for their use later in the day; that following any leader remarks, the Senate resume consideration of the motion to concur in the House message accompanying S. 627, the legislative vehicle for the debt limit increase, with the time until 1 p.m. equally divided and controlled between the two leaders or their des-

The PRESIDING OFFICER. Without objection, it is so ordered.

## PROGRAM

Mr. REID. The rollcall vote on the motion to invoke cloture on the motion to concur in the House message to accompany S. 627 with the Reid amendment will occur at approximately 1 p.m. tomorrow.

I note, Mr. President, if cloture is not invoked, the debate will continue on the Reid amendment.

#### ADJOURNMENT UNTIL NOON TOMORROW

Mr. REID. If there is no further business to come before the Senate, I ask unanimous consent that it adjourn under the previous order.

There being no objection, the Senate, at 10:14 p.m., adjourned until Sunday, July 31, 2011, at 12 noon.

## EXTENSIONS OF REMARKS

PERSONAL EXPLANATION

## HON. ADAM SMITH

OF WASHINGTON

IN THE HOUSE OF REPRESENTATIVES

Saturday, July 30, 2011

Mr. SMITH of Washington. Mr. Speaker, on Wednesday, July 27, 2011, I inadvertently did not record a vote during a series of recorded votes on amendments. Had I been present, I would have voted "yes" on rollcall vote No. 653 (on agreeing to the Tonko amendment to H.R. 2584).

IN RECOGNITION OF CHARLES IDOL AND THE NEED FOR IM-PROVED PARATRANSIT POLICIES

## HON. JANICE D. SCHAKOWSKY

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Saturday, July 30, 2011

Ms. SCHAKOWSKY. Mr. Speaker, many of our constituents come to Washington, D.C. to meet with their elected officials, to gather for conferences and to attend events. It's not always easy to do—they have to find the funds, take time off from work and often arrange alternative care-giving arrangements for family members. For people with disabilities, there is another obstacle—a transportation system that is often inaccessible because of inadequate infrastructure, poor design or breakdowns.

Today, I want to describe to my colleagues the experience of some Chicagoans who worked hard to surmount those barriers and to recognize Mr. Charles Idol, manager of Clyde's restaurant in Chinatown, who came to their rescue.

This spring, six Chicago residents traveled to Washington, D.C. to attend the National Paratransit Memorial Rally. It wasn't easy for them to get from Chicago to Washington but they were determined to be here to speak out for improved paratransit policies. Of the six persons, one is a volunteer from IMPRUVE (the Independent Movement of Paratransit Riders for Unity, Vehicles, Equality) and five are disabled. IMPRUVE is a national organization based in Chicago committed to meeting the transportation needs of people with disabilities. Dr. Ayo Maat, my constituent and President of IMPRUVE, organized the trip and arranged meetings with members of the Illinois delegation, including my office, to discuss paratransit solutions.

Once in Washington, those six Chicagoans were confronted by a situation that underscores the need for improved paratransit policies. The group decided to have dinner in Chinatown and wound up stranded after their meal because there was no accessible transportation back to their hotel. For over two and a half hours, the group tried to find accessible transportation. They called taxi services, Metro Access, the police department and 911 and no one could help them. Despite the fact that the

three in wheelchairs could not ride in a regular taxi, their situation was not considered an emergency. One person needed insulin, another needed her epilepsy medicine, yet they were unable to get back to their hotel room because there was no available accessible transportation in our Nation's Capital.

Fortunately, they found Mr. Idol. Dr. Maat wrote to tell me of his generosity, "Angels do exist and they walk among us as ordinary people with extremely big hearts and compassion and love." Mr. Idol worked to find a solution for these six stranded strangers in Chinatown, keeping his restaurant open to them while trying to find accessible transportation. When that attempt failed, he paid for a nearby hotel room for the three persons in wheelchairs who could not ride a regular taxi and sent those who could back to their original hotel so that they could retrieve needed wheelchair batteries and medicine. Meeting Mr. Idol helped avert a possible catastrophe.

But it is unacceptable that people with disabilities have to rely on the kindness of strangers instead of being able to depend on a safe, available and accessible transportation system. The D.C. metropolitan area has experienced paratransit ridership growth of more than 10 percent per year from 2006 through 2009, a trend that is expected to continue. Here in our Nation's Capital and throughout the country, we still have a long way to go to make sure that growing needs are met. We have to make improvements in the infrastructure and availability of paratransit so that people with disabilities are able to travel freelyto go to work and school, visit their friends, and come to Congress to make their voices

Again, I want to thank Mr. Idol and I want to thank Dr. Maat and IMPRUVE for their leadership and commitment to paratransit.

### PERSONAL EXPLANATION

## HON. RICK BERG

OF NORTH DAKOTA

IN THE HOUSE OF REPRESENTATIVES

Saturday, July 30, 2011

Mr. BERG. Mr. Speaker, on July 25th, 2011, I was unable to be in attendance for rollcall votes #630–636 due to the funeral of my long-time friend, North Dakota Senate Majority Leader Bob Stenehjem. Had I been present, I would have voted as follows.

RCV #630-Yes

RCV #631—Yes

RCV #632-No

RCV #633—Yes

RCV #634-No

RCV #635-No

RCV #636-No

DEPARTMENT OF THE INTERIOR, ENVIRONMENT, AND RELATED AGENCIES APPROPRIATIONS ACT, 2012

SPEECH OF

## HON. BILL POSEY

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

Monday, July 25, 2011

The House in Committee of the Whole House on the state of the Union had under consideration the bill (H.R. 2584) making appropriations for the Department of the Interior, environment, and related agencies for the fiscal year ending September 30, 2012, and for other purposes:

Mr. POSEY. Mr. Chair, I filed an amendment to the 2012 Department of the Interior appropriations bill that would provide a 25-mile buffer along Florida's coast to ensure that new oil and gas drilling would not take place above the Outer Continental Shelf within 25 miles of Florida's coast line.

After reviewing the Interior bill and current drilling policies in the Atlantic and the Gulf, I have decided to hold off offering the amendment on the floor for this particular bill, which covers only the next fiscal year. There is not an imminent threat of drilling near Florida's coast due to current restrictions on leasing and drilling.

That said, going forward, I look forward to working with my colleagues in the future to tap more of our own domestic energy resources while taking common sense steps to preserve Florida's tourism economy.

It is important to note, as the amendment is

It is important to note, as the amendment is drafted, that directional drilling within 25 miles would still be allowed.

The amendment make no changes—zero, nada, zilch—to the Gulf moratorium that is in place, or the Department of the Interior's current lease plans in the Atlantic.

Tourism is Florida's number one industry. My amendment would ensure that beach tourism is not harmed. Obviously, neither you nor your constituents would prefer seeing a drilling platform in lieu of a sunrise.

Just as fuel is important to our economy, so. are our beaches. The amendment encourages the best possible stewardship of both, while protecting beach goers' line of sight, and preserving the scenic vistas that tourists come to Florida to enjoy.

Getting Florida's economy turned around is important. Our economy has already been harmed by the end of the Space Shuttle program. Agriculture, construction, and housing sectors continue to struggle.

Preserving a 25-mile buffer would send a message to visitors, nationwide and world-wide, that we are protecting the pristine nature of our shores that have traditionally drawn hundreds of thousands of visitors each year. It says to millions of tourists that we remain open for their tourism business now and into the future.

Preserving a 25-mile buffer would be an important step toward ensuring that tourism, a

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor. Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor. bright and recovering sector of our economy, which brings an enormous amount of foreign dollars and tax revenue into the United States, continues to recover.

Again, this amendment would pertain only to drilling above the Outer Continental Shelf. Di-

rectional drilling within 25 miles would still be allowed.

I hope all of my colleagues would support this or a similar amendment in future legislation. This issue is ultimately important to every member of this House.

I look forward to you, and your constituents, visiting our wonderful beaches. They are some of the best in the world, and—with your help—they will remain that way.

# Daily Digest

## Senate

## Chamber Action

Routine Proceedings, pages \$5089-\$5146

Measures Introduced: One resolution was introduced, as follows: S. Res. 246. Page S5146

## Measures Passed:

National Veterans Wheelchair Games: Senate agreed to S. Res. 246, recognizing and commending the 2011 National Veterans Wheelchair Games, to be held in Pittsburgh, Pennsylvania August 1 through August 6, 2011.

Pages S5132–33

## House Messages:

**Debt Limit Increase Bill—Agreement:** Senate continued consideration of the amendment of the House of Representatives to S. 627, to establish the Commission on Freedom of Information Act Processing Delays, taking action on the following motions and amendments proposed thereto:

Pages S5092-S5132, S5133-44

## Pending:

Reid motion to concur in the amendment of the House of Representatives to the bill, with Reid Amendment No. 589, to cut spending, maintain existing commitments, and for other purposes.

Page S5092

Reid Amendment No. 590 (to Amendment No. 589), to change the enactment date. Page \$5092

Reid motion to refer the message of the House on the bill to the Committee on the Budget, with instructions, Reid Amendment No. 591, to change the enactment date. Page \$5092

Reid Amendment No. 592 (to the instructions (Amendment No. 591) on the motion to refer), of a perfecting nature.

Page \$5092

Reid Amendment No. 593 (to Amendment No. 592), of a perfecting nature. Page \$5092

During consideration of this measure today, Senate also took the following action:

By 75 yeas to 20 nays (Vote No. 121), Senate agreed to the motion to instruct the Sergeant at Arms to request the attendance of absent Senators.

Page S5120

A unanimous-consent agreement was reached providing that the cloture vote on Reid motion to concur in the amendment of the House of Representatives to the bill, with Reid Amendment No. 589, occur at 1 p.m., Sunday, July 31, 2011. Page S5146

A unanimous-consent-time agreement was reached providing for further consideration of the motion to concur in the amendment of the House of Representatives to the bill, with Reid Amendment No. 589, at approximately 12 p.m., on Sunday, July 31, 2011, with the time until 1 p.m., equally divided and controlled between the two Leaders, or their designees.

Page S5146

Messages from the House: Page S5144

Measures Referred: Page S5144

Executive Communications: Pages S5144-46

Additional Cosponsors: Page \$5146

Statements on Introduced Bills/Resolutions:

Page S5146

Quorum Calls: One quorum call was taken today. (Total—5)

Page S5119

Record Votes: One record vote was taken today. (Total—121)

Page S5120

Adjournment: Senate convened at 1 p.m. and adjourned at 10:14 p.m., until 12 p.m. on Sunday, July 31, 2011. (For Senate's program, see the remarks of the Majority Leader in today's Record on page \$5146.)

## Committee Meetings

(Committees not listed did not meet)

No committee meetings were held.

## House of Representatives

## Chamber Action

Public Bills and Resolutions Introduced: 3 public bills, H.R. 2712–2714; and 1 resolution, H. Con. Res. 68 were introduced.

Page H5811

Additional Cosponsors:

Pages H5811-12

Reports Filed: There were no reports filed today.

Speaker: Read a letter from the Speaker wherein he appointed Representative Poe (TX) to act as Speaker pro tempore for today.

Page H5785

Journal: The House agreed to the Speaker's approval of the Journal by a yea-and-nay vote of 298 yeas to 113 nays with 2 voting "present", Roll No. 681.

Pages H5790-91

**Recess:** The House recessed at 12:33 p.m. and reconvened at 1 p.m. Page H5789

Suspensions—Proceedings Resumed: The House agreed to suspend the rules and pass the following measures which were debated on July 28th:

First Lieutenant Oliver Goodall Post Office Building Designation Act: H.R. 1975, to designate the facility of the United States Postal Service located at 281 East Colorado Boulevard in Pasadena, California, as the "First Lieutenant Oliver Goodall Post Office Building", by a <sup>2</sup>/<sub>3</sub> yea-and-nay vote of 416 yeas with none voting "nay", Roll No. 679;

Pages H5789-90

John Pangelinan Gerber Post Office Building Designation Act: H.R. 1843, to designate the facility of the United States Postal Service located at 489 Army Drive in Barrigada, Guam, as the "John Pangelinan Gerber Post Office Building", by a 2/3 yea-and-nay vote of 414 yeas to 3 nays, Roll No. 680; and

Matthew A. Pucino Post Office Designation Act: H.R. 2062, to designate the facility of the United States Postal Service located at 45 Meetinghouse Lane in Sagamore Beach, Massachusetts, as the "Matthew A. Pucino Post Office".

Page H5811

Suspension—Failed: The House failed to agree to suspend the rules and pass the following measure:

Budget Control Act of 2011: H.R. 2693, amended, to cut spending and maintain existing commitments, by a <sup>2</sup>/<sub>3</sub> yea-and-nay vote of 173 ayes to 246 noes, Roll No. 682. Pages H5791–H5810

Quorum Calls—Votes: Three yea-and-nay votes and one recorded vote developed during the proceedings of today and appear on pages H5789–90, H5790, H5791 and H5810. There were no quorum calls.

Adjournment: The House met at 12 noon and adjourned at 3:16 p.m.

## Committee Meetings

No hearings were held.

## Joint Meetings

No joint committee meetings were held.

## COMMITTEE MEETINGS FOR SUNDAY, JULY 31, 2011

(Committee meetings are open unless otherwise indicated)

## Senate

No meetings/hearings scheduled.

#### House

No committee hearings are scheduled.

Next Meeting of the SENATE 12:00 p.m., Sunday, July 31

## Next Meeting of the HOUSE OF REPRESENTATIVES 1 p.m., Sunday, July 31

#### Senate Chamber

Program for Sunday: Senate will continue consideration of the motion to concur in the amendment of the House of Representatives to S. 627, Debt Limit Increase, with Reid Amendment No. 589, with a vote on the motion to invoke cloture on the motion to concur in amendment of the House of Representatives to S. 627, Debt Limit Increase, with Reid Amendment No. 589, at approximately 1 p.m.

### House Chamber

Program for Sunday: The House will meet in pro forma session at 1 p.m.

## Extensions of Remarks, as inserted in this issue

HOUSE

Berg, Rick, N.D., E1457 Posey, Bill, Fla., E1457 Schakowsky, Janice D., Ill., E1457 Smith, Adam, Wash., E1457



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