POPULATION PLANNING¹

International Standards and China's Coercive Population Policies

Chinese officials continue to actively promote and implement coercive population planning policies which, as they are written and implemented, violate international standards. The PRC Population and Family Planning Law and provincial implementing guidelines limit couples' freedom to build their families as they see fit by stipulating if, when, and how often they may bear children.² Local implementing regulations across China still require that couples be married and obtain a birth permit to lawfully bear a child.³ The population planning policies of all of China's 31 provincial-level jurisdictions limit couples to bearing one child.⁴ Exceptions for couples who meet certain criteria vary by province,⁵ and include some exceptions for ethnic minorities.⁶ Officials continue to coerce compliance with population planning targets using methods including heavy fines,⁷ forced abortions,⁸ and forced sterilizations.⁹

Controls imposed on Chinese women and their families, and additional abuses engendered by China's stringent population and family planning system, violate standards set forth in the 1995 Beijing Declaration and Platform for Action¹⁰ and the 1994 Programme of Action of the Cairo International Conference on Population and Development.¹¹ China was a state participant in the negotiations and adoption of both.¹² Acts of official violence committed in the implementation of coercive population planning policies ¹³ contravene provisions of the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment,¹⁴ which China has ratified.¹⁵ Furthermore, discriminatory policies ¹⁶ against "out-of-plan" children (i.e., children born in violation of population planning policies) contravene the Convention on the Rights of the Child ¹⁷ and the International Covenant on Economic, Social and Cultural Rights.¹⁸ China is a State Party to these treaties and has committed to uphold their terms.¹⁹

Policy Revision

At the Third Plenum of the 18th Party Congress in November 2013,²⁰ central Party authorities issued the Decision on Certain Major Issues Regarding Comprehensively Deepening Reforms, which called for a broad range of reforms,²¹ including the provision of a new exception to China's population planning policy.²² The exception represents only a slight modification of the previous policy, adding couples in which just one parent is an only child to the category of families permitted to bear a second child.²³ Rural couples, ethnic minority couples, and couples in which both parents are only children were among those already permitted under previous exceptions to bear a second child.²⁴ As of August 2014, at least 15 provinces and municipalities had amended population and family planning regulations in accordance with the new policy.²⁵ Experts predict that the impact of this most recent policy revision will be more noticeable in urban areas,²⁶ and that the change may affect 15 to 20 million people across China.²⁷ Estimates for the additional number of births that could result from this change range from 1 to 3 million per year.²⁸ Reports have also noted, however, that

many couples would not want to expand their families even if given the option,²⁹ and thus far China has seen a smaller increase in births than predicted.³⁰ As for the demographic challenges that precipitated the population policy change, a top family planning official pointed in particular to China's decreasing working-age population, rapidly aging population, and persistent sex ratio imbalance.³¹ Chinese officials have emphasized the limited scope of the recent population planning policy revision, while Chinese and international critics continued to call for cancellation of the entire policy on family planning.³²

Coercive Implementation

Chinese law contains provisions that prohibit officials from infringing upon the "legitimate" rights and interests of citizens while implementing population planning policies but does not define what constitutes a citizen's "legitimate" right or interest.³³ Despite these provisions, however, abuses continued during the Commission's 2014 reporting year. Provincial-level population planning regulations in at least 22 of China's 31 provincial-level jurisdictions explicitly instruct officials to implement abortions, often referred to as "remedial measures" (*bujiu cuoshi*), for "out-of-plan" pregnancies, with no apparent requirement for parents' consent.³⁴ Officials also reportedly continued to use other coercive methods—including forced abortion under arbitrary detention,³⁵ forced implantation of long-term birth control devices,³⁶ and forced sterilization.³⁷—to implement population planning policies.

OFFICIAL CAMPAIGNS

Language used in official speeches and government reports from jurisdictions across China continued to reflect an emphasis on harsh enforcement measures with an apparent disregard for restraint. The Commission noted that during this reporting year, as in previous years,³⁸ official reports from several provinces and mu-nicipalities across China (e.g., Anhui,³⁹ Beijing,⁴⁰ Fujian,⁴¹ Guizhou,⁴² Hebei,⁴³ Henan,⁴⁴ Hunan,⁴⁵ Jiangxi,⁴⁶ Shandong,⁴⁷ and Zhejiang⁴⁸) continued to promote "family planning implementation work" using phrases such as "spare no efforts" (quanli yifu or fenli) and "use all means necessary" (qian fang bai ji) to urge officials to implement harsh and invasive family planning measures. Implementation targets promoted in these reports were unrelenting, including some reports calling for a 100-percent implementation rate in compelling policy offenders to undergo "remedial measures" or the "four procedures" (i.e., intrauterine device (IUD) implants, first-trimester abortions, mid- to late-term abortions, and sterilization).⁴⁹ For example, one government report from Guzhang county, Xiangxi Shijia and Miao Autonomous Prefecture, Hunan province, called upon local officials to implement "remedial measures" on 100 percent of women with "out-of-plan" pregnancies during an upcoming county-wide population planning "service" campaign.⁵⁰ The same report promised to give town governments specific monetary rewards and public praise or to circulate a notice of criticism based on their achievement rate in implementing surgical procedures.⁵¹

Representative Cases of Coercion

• Guizhou. In January 2014, more than 20 government personnel in Yuqing county reportedly took Tan Kaimei, who suffered from uterine fibroids, to the local family planning office where they signed her agreement on an operation consent form and pinned her down while performing a sterilization procedure on her.⁵² Tan and her husband reported to the U.S.-based human rights organization ChinaAid that officials refused to give them a legal explanation for the forced procedure.⁵³ • Guangdong. According to a January 2014 Xinkuai Net report, family planning officials in Baiyun district, Guangzhou municipality, were withholding hukous-household registration permits-for children or welfare disbursements from families if the mother refused to have an intrauterine device (IUD) inserted.⁵⁴ While one district-level family planning official claimed that the registration of hukous and disbursement of welfare had been linked to IUD insertion for all 11 years of her involvement in family planning implementation, a higher level official interviewed for the report claimed such linking was not permitted.55

• Xinjiang. In December 2013, local family planning officials in Hotan prefecture, Xinjiang Uyghur Autonomous Region, reportedly forced four Uyghur women to undergo abortions.⁵⁶ According to Radio Free Asia, one of the women was in her ninth month of pregnancy.⁵⁷ Local officials acknowledged the four abortions had taken place, stating that they were only following orders from higher authorities and that they planned to conduct two more.⁵⁸ Officials at the hospital where authorities reportedly took the women denied having carried out any forced abortions.⁵⁹

• **Shandong.** In late September 2013, 20 officials in Weifang city broke into the home of Liu Xinwen, six months pregnant with her second child, and took her to a local hospital for a forced abortion.⁶⁰ Officials prevented her husband from accompanying her and did not tell him where they had taken her.⁶¹ At the hospital, the officials reportedly forced her consent, and administered the abortion before her husband could find her.⁶²

Punishments for Noncompliance

Chinese authorities continued to use various methods of punishment to manage citizens' compliance with population planning policies. In accordance with national measures,⁶³ local governments have directed officials to punish noncompliance with heavy fines, termed "social maintenance fees" (*shehui fuyang fei*), which compel many couples to choose between undergoing an unwanted abortion or incurring a fine much greater than the average annual income of their locality.⁶⁴ State-run media reported on one case in December 2013 in which a villager committed suicide after local officials convinced him to sell all his crops to pay "social maintenance fees."⁶⁵ The officials reportedly were not authorized to collect the fees and were later investigated and punished.⁶⁶

A court in Guangzhou municipality, Guangdong province, ruled in March 2014 that the provincial family planning authority's decision not to disclose "social maintenance fee" data in response to a citizen's Open Government Information request was an incorrect use of the law and that the family planning office must re-address his request.⁶⁷ On July 29, the Guangdong province audit department released the results of an audit of "social maintenance fee" collection across the province, finding that some local governments' fee collection did not comply with regulations.⁶⁸ During this reporting year, other reports emerged highlighting local governments' misuse or incomplete disclosure of "social maintenance fees," noting that in some localities officials were permitted to retain a percentage of the fees, and that in some cases officials had spent collected monies on personal expenditures.⁶⁹ The PRC Population and Family Planning Law (PFPL) prohibits and provides punishment for the misuse of population planning-related funds.⁷⁰

In addition to fines, officials imposed or threatened other punishments for family planning offenses. These punishments included job termination,⁷¹ expulsion from the Communist Party,⁷² destruction of personal property,⁷³ arbitrary detention,⁷⁴ forced abortion, and at least one reported forced sterilization.⁷⁵ The PFPL prohibits and provides punishments for officials' infringement on citizens' personal, property, and other rights while implementing population planning policies.⁷⁶

During this reporting year, authorities in some localities denied birth permits and hukous for children whose parents disobeyed local family planning requirements. In one such example, an April 2014 Shanghai Daily article reported that officials in Guangzhou municipality withheld birth permits for families who were eligible to have a second child, requiring that mothers agree to be sterilized after the birth before they would issue the permit.⁷⁷ Higher level officials later reported that this requirement was not in accordance with the law and that family planning staff needed additional training.⁷⁸ Authorities in some areas also withheld *hukous* from children born in excess of birth quotas until their parents paid the necessary "social maintenance fees" associated with their birth.79 In some localities, authorities would not issue hukous to children born to single parents, as they required the information of both parents to complete the necessary paperwork.⁸⁰ People who lack hukous in China are commonly referred to as "illegal residents" $(heihu)^{81}$ and face considerable difficulty accessing social benefits typically afforded to registered citizens, including health insurance, public education, and pensions.⁸² The UN Committee on the Rights of the Child conducted a periodic review of China's compliance with the Convention on the Rights of the Child in September 2013. In its concluding observations, the Committee stated its concern about low rates of birth registration in China—in part due to China's family planning policies—and recommended that China "reform family planning policies in order to remove all forms of penalties and practices that deter parents or guardians from registering their children" and "abandon the *hukou* system in order to ensure birth registration for all children." 83 [For additional discussion of China's hukou system, see Section II-Freedom of Residence and Movement.]

Demographic Consequences

The Chinese government's population planning policies continue to exacerbate the country's demographic challenges, which include an aging population, diminishing workforce, and skewed sex ratio. Affected in recent decades by government restrictions on the num-

ber of births per couple, China's total fertility rate has dropped from 6.14 births per woman in 1949⁸⁴ to an estimated 1.55 births per woman in 2014,85 contributing in part to a serious demographic imbalance with regard to China's increasing elderly population and shrinking working-age population.⁸⁶ Although Chinese authorities continue to implement a ban⁸⁷ on "non-medically necessary sex determination and sex-selective abortion,"88 some people reportedly continue the practice in response to government-imposed birth limits and in keeping with a traditional cultural bias for sons.⁸⁹ According to state-run media, China's male-female ratio at birth is se-verely skewed and has "hovered at a high level since fetal ultrasound exams became common in China"—an apparent ref-erence to sex-selective abortion.⁹⁰ Chinese and international experts note that while the recent new exception to the one-child rule may improve China's sex ratio at birth, it will not resolve the problem of China's current sex ratio imbalance.⁹¹ The UN Committee on the Rights of the Child recommended in its October 2013 concluding observations that China "take immediate legal, policy and awareness-raising measures to prevent sex-selective abortions, female infanticide and abandonment of girls, including by addressing factors that reinforce cultural norms and practices that discrimi-nate against girls."⁹² While Chinese media reported that China's sex ratio at birth has decreased in the past few years,93 according to the UN Population Division, as of 2012 it remained the highest in the world.⁹⁴ Reports have also suggested a link between China's large number of "surplus males" and an increase in the trafficking of women and children for forced marriage or commercial sexual exploitation.95

Reports indicate that China's population planning policies have contributed in part to what the state-controlled Global Times has called China's "massive and lucrative baby market,"⁹⁶ as a traditional preference for sons combined with birth limits is thought to encourage a black market for adoptions.⁹⁷ In January 2014, a court in Shaanxi province handed down a suspended death sentence to an obstetrician involved in the illegal acquisition and sale of seven babies under her care.⁹⁸ The doctor allegedly convinced parents to relinquish their newborn children, claiming they were seriously ill, and then sold them to brokers.⁹⁹

Further contributing to illicit adoptions, parents who are unable to afford "social maintenance fees" for "out-of-plan" pregnancies, in some cases, give away their children.¹⁰⁰ In one such case, in Jiangxi province, a couple pregnant with their third child attempted to give away their baby through an online adoption forum after determining they could not afford to pay the necessary family planning fines to secure the child's *hukou*.¹⁰¹ The adoption forum was later shut down, and its founder arrested, during a February 2014 crackdown on fraudulent adoptions.¹⁰²

Notes to Section II—Population Planning

¹To avoid confusion, the Commission uses the official Chinese term "population planning" when referring to the Chinese government's official policy of limiting the number of children a woman or couple may have and the methods employed by Chinese officials to coerce compliance with this policy. Some Commissioners also use the term "population control" to describe these policies.

 2 PRC Population and Family Planning Law [Zhonghua renmin gongheguo renkou yu jihua shengyu fa], passed 29 December 01, effective 1 September 02, art. 18. Article 18 stipulates, "The State maintains its current policy for reproduction, encouraging late marriage and child-

bearing and advocating one child per couple. Where the requirements specified by laws and reg-ulations are met, plans for a second child, if requested, may be made." For information on dif-fering provincial implementing regulations that permit couples to have more than one child, see Chinese Human Rights Defenders, "I Don't Have a Choice Over My Own Body," 21 December 10, 6-7. Implementing regulations in different provinces vary with respect to the ages at which couples may give birth or the spacing permitted between children; most provinces have canceled limitations on birth spacing altogether. See, e.g., "Nine Provinces Formally Launch "Two Chil-dren for Single Only-Child Couples,' 20 Provinces Put Forth Implementing Timetables" [9 shengfen zhengshi qidong "dandu lianghai" 20 shengfen tui shishi shijianbiao], China News Net, 26 March 14; "19 Provinces in Our Country Cancel [Mandatory] Birth Spacing, Central [Au-thorities] Call for Strict Control of the Births of Multiple Children" [Wo guo 19 sheng quxiao shengyu jian'ge zhongyang yaoqiu yankong duohai shengyu], Xinhua, reprinted in People's Daily, 31 December 13. "See, e.g., Beijing Municipal Population and Family Planning Commission, Beijing Municipal

shengyu jian'ge zhongyang yaoqiu yankong duohai shengyul, Xinhua, reprinted in People's Daily, 31 December 13. ³See, e.g., Beijing Municipal Population and Family Planning Commission, Beijing Municipal Birth Services Certificate Management Measures [Beijing shi shengyu fuwu zheng guanli banfa], issued 30 May 91, amended 31 December 97, effective 1 April 00, art. 4; Beijing Munic-ipal Population and Family Planning Commission, Beijing Municipal Implementing Details on Birth Services Certificate Management Measures [Beijing shi shengyu fuwu zheng guanli banfa shishi xizel, issued 23 March 12, effective 1 May 12, art. 5; Fujian Provincial Population and Family Planning Committee, Fujian Province Birth Services Certificate Management Measures [Fujian sheng shengyu fuwu zheng guanli banfa], issued 27 February 13, effective 1 March 13, sec. 1(1); Guizhou Province Ninth People's Congress Standing Committee, Guizhou Provincial Population and Family Planning Regulations [Guizhou sheng renkou yu jihua shengyu tiaoli], issued 24 July 98, amended 29 September 02, art. 29; Yecheng County People's Government, Xinjiang Uyghur Autonomous Region "Birth Services Certificate" Dispensation and Management Measures (Trial) Summary [Xinjiang weiwuer zizhiqu "shengyu fuwu zheng" fafang yu guanli banfa (shixing) zhaiyao], issued 27 March 13, arts. 4, 14. ⁴ PRC Population and Family Planning Law [Zhonghua renmin gongheguo renkou yu jihua shengyu fa], passed 29 December 01, effective 1 September 02, art. 18. Article 18 stipulates, "[tlhe State maintains its current policy for reproduction, encouraging late marriage and child-bearing and advocating one child per couple. Where the requirements specified by laws and reg-ulations are met, plans for a second child, if requested, may be made." For information on dif-fering provincial implementing regulations that permit exceptions to the one child policy, see Gu Baochang et al., "China's Local and National Fertility Policies at the End of the Twen-tieth Century," Population and Devel

are rural residents and their first child was a girl, or the couple are remarried. ⁶ Ibid., Table 1. Ethnic minority couples (couples in which at least one parent belongs to an officially recognized ethnic minority group) are permitted to bear a second child in all provincial-level jurisdictions except Jiangsu province, and Shanghai, Tianjin, and Beijing municipalities. Ethnic minority couples are permitted to bear a third child if they meet certain criteria in the Inner Mongolia, Tibet, Xinjiang Uyghur, and Ningxia Hui Autonomous Regions, and Heilongjiang, Fujian, Hainan, Sichuan, Guizhou, Yunnan, and Qinghai provinces. Population and Family Planning Commission of Hubei Province, "Hubei Provincial Population and Family Planning Regulations" [Hubei sheng renkou yu jihua shengyu tiaoli], 2 February 09, art. 17(5). In Hubei province, both members of the couple must belong to an ethnic minority to be able In Hubei province, both members of the couple must belong to an ethnic minority to be able to bear a second child.

⁷See, e.g., Shaanxi Provincial People's Government, Shaanxi Provincial Implementing Meas-ures for Collection and Management of Social Maintenance Fees [Shaanxi sheng shehui fuyang fei zhengshou guanli shishi banfa], issued 8 June 04, effective 1 August 04, art. 5(1). In Shaanxi ter zhengshou guanii shishi bania, issued o oune of recurve i nigues of, the off in comparison of local population planning regulations can each be fined three to six times the amount of the average annual income of a resident in their locality, some-times more, based on statistics from the previous year. See also Brittany Hite et al., "China three to six times the amount of the average annual income of a resident in their locality, some-times more, based on statistics from the previous year. See also Brittany Hite et al., "China Fines Zhang Yimou \$1.2 Million," Wall Street Journal, China Real Time Report (blog), 9 Janu-ary 14; "Cost of a Second Child: Pair Fined 1.3m Yuan," Shanghai Daily, reprinted in China Internet Information Center, 31 May 12; Chinese Human Rights Defenders, "I Don't Have a Choice Over My Own Body," 21 December 10, 19–20. *See, e.g., Mark Stone, "China Couple Speak of Forced Abortion," Sky News, 4 October 13; "Four Uyghur Women Forced To Abort Their Babies in Xinjiang," Radio Free Asia, 30 December 12

13.

⁹See, e.g., ChinaAid, "Guizhou Family Planning Official Says Woman Should Have Forced Sterilization Because He Told Her To," 27 January 14. See also Steven W. Mosher, Population Research Institute, "Better To Be a Criminal in China Than a Pregnant Mother," Weekly Brief-

ing, Vol. 16 (2014). ¹⁰ Beijing Declaration and Platform for Action (1995), adopted at the Fourth World Conference on Women on 15 September 95, and endorsed by UN General Assembly resolution 50/203 on 22 December 95, paras. 9, 17. The Beijing Declaration states that governments that participated in the Fourth World Conference on Women reaffirmed their commitment to "[e]nsure the full implementation of the human rights of women and of the girl child as an inalienable, integral and indivisible part of all human rights and fundamental freedoms . . . "(para. 9) and "are con-vinced that . . . [t]he explicit recognition and reaffirmation of the right of all women to control all aspects of their health, in particular their own fertility, is basic to their empowerment . . ."

(para. 17). ¹¹Programme of Action of the Cairo International Conference on Population and Development, 18 October 94, paras. 7.2, 8.25. Paragraph 7.2 states that, "[r]eproductive health therefore implies that people . . . have the capability to reproduce and the freedom to decide if, when and how often to do so. Implicit in this last condition are the right of men and women to be informed and to have access to safe, effective, affordable and acceptable methods of family planning of their choice. . . ." Paragraph 8.25 states, "[i]n no case should abortion be promoted as a method of the planning " of family planning."

of family planning." ¹²United Nations, "Report of the Fourth World Conference on Women," A/CONF.177/20/Rev.1, 1996. chap. II, para. 3; chap. VI, para. 12. China was one of the participating States at the Fourth World Conference on Women, which adopted the Beijing Declaration and Platform for Action. United Nations Population Information Network, A/CONF.171/13: Report of the Inter-national Conference on Population and Development (ICPD), 18 October 94, chaps. ILC; VI.1. China was one of the participating States at the ICPD, which reached general agreement on the Programme of Action. The Programme of Action is provided as an annex to the above ICPD report

the Programme of Action. The Programme of action of the Programme of Action. The Programme of Action of Properties ¹³For recent examples of acts of official violence in the implementation of population planning policies, see ChinaAid, "Guizhou Family Planning Official Says Woman Should Have Forced Sterilization "Because He Told Her To;" 27 January 14; "Four Uyghur Women Forced To Abort Their Babies in Xinjiang," Radio Free Asia, 30 December 13; Mark Stone, "China Couple Speak of Forced Abortion," Sky News, 4 October 13. ¹⁴ UN Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, adopted by UN General Assembly resolution 39/46 of 10 December 84, art. 1; UN Committee against Torture, 41st Session, Consideration of Reports Submittee by State Parties

ishment, adopted by UN General Assembly resolution 35/40 of 10 December 05, atc. 1, ON Com-mittee against Torture, 41st Session, Consideration of Reports Submitted by State Parties Under Article 19 of the Convention: Concluding Observations of the Committee against Tor-ture—China, CAT/C/CHN/CO/4, 12 December 08, para. 29. In 2008, the Committee against Tor-ture noted again with concern China's "lack of investigation into the alleged use of coercive and the convention of the convention of the Convention of the Committee against Tor-ture noted again with concern China's "lack of investigation into the alleged use of coercive and the convention of the convention of the Convention of the Committee against Tor-

¹⁵ See United Nations Treaty Collection, Chapter IV, Human Rights, Convention against Tor-ture and Other Cruel, Inhuman or Degrading Treatment or Punishment, last visited 11 July ¹⁶ See, e.g., Chinese Human Rights Defenders, "I Don't Have a Choice Over My Own Body," ²¹ December 10, 26. Children born "out-of-plan" in China may be denied household registration (*hubay*) and thus face harries to agressing duration serial serial series and in some cases complex.

(hukou) and thus face barriers to accessing education, social services, and in some cases employ-

(*Nukou*) and thus rate barriers to accessing excising excising end of the signature, ratification, ment. ¹⁷UN Convention on the Rights of the Child, adopted and opened for signature, ratification, and accession by UN General Assembly resolution 44/25 of 20 November 89, entry into force 2 September 90, arts. 2–4, 6, 24, 26, 28. China signed the convention on August 29, 1990, and ratified it on March 2, 1992. Article 2 of the CRC calls upon States Parties to "respect and en-sure the rights set forth . . . to each child within their jurisdiction without discrimination of any kind, irrespective of the child's or his or her parent's or legal guardian's . . . national, eth-nic or social origin . . . birth or other status." Article 24 sets forth the right of the child to ac-cess healthcare, Article 26 sets forth the right of the child to social security, and Article 28 sets forth the right of the child to free primary education and accessible secondary education and forth the right of the child to free primary education and accessible secondary education and

forth the right of the child to nee primary education and decisible sectadary education. ¹⁸International Covenant on Economic, Social and Cultural Rights, adopted by UN General Assembly resolution 2200A (XXI) of 16 December 66, entry into force 3 January 76, art. 10(3). China signed the covenant on October 27, 1997, and ratified it on March 27, 2001. Article 10(3) calls upon States Parties to recognize that "[s]pecial measures of protection and assistance should be taken on behalf of all children and young persons without any discrimination for rea-

⁵¹Should be taken on behalf of all children and young persons without any discrimination for reasons of parentage or other conditions." ¹⁹UN Convention on the Rights of the Child, adopted and opened for signature, ratification, and accession by UN General Assembly resolution 44/25 of 20 November 89, entry into force 2 September 90. China signed the convention on August 29, 1990, and ratified it on March 2, 1992. See also United Nations Treaty Collection, Chapter IV, Human Rights, Convention on the Rights of the Child, last visited 8 July 14; International Covenant on Economic, Social and Cultural Rights, last visited 8 July 14; International Covenant on Cotober 27, 1997, and ratified it on March 27, 2001. UN Treaty Collection, Chapter IV, Human Rights, International Covenant on Economic, Social and Cultural Rights, last visited 8 July 14. ²⁰ "China To Ease One-Child Policy," Xinhua, 15 November 13. See also "Chinese Communist Party Announces Revision to Population Planning Policy," CECC China Human Rights and Rule of Law Update, No. 2, 23 December 13.

²¹Chinese Communist Party Central Committee, Decision on Certain Major Issues Regarding Comprehensively Deepening Reforms [Zhonggong zhongyang guanyu quanmian shenhua gaige ruogan zhongda wenti de jueding], reprinted in Xinhua, 15 November 13. See also David Shambaugh, "Breaking Down China's Reform Plan," National Interest, 2 December 13; Chris-topher K. Johnson, Center for Strategic and International Studies, "China Announces Sweeping Reform Agenda at Plenum," 15 November 13. "20 China Grammunit Entry Control Committee Decision on Certain Major Lange Regarding

Retorm Agenda at Flenum," 15 November 13. ²² Chinese Communist Party Central Committee, Decision on Certain Major Issues Regarding Comprehensively Deepening Reforms [Zhonggong zhongyang guanyu quanmian shenhua gaige ruogan zhongda wenti de jueding], reprinted in Xinhua, 15 November 13, para. 46. See also "Chinese Communist Party Announces Revision to Population Planning Policy," CECC China Human Rights and Rule of Law Update, No. 2, 23 December 13. ²³ Ibid.

²⁴Gu Baochang et al., "China's Local and National Fertility Policies at the End of the Twen-tieth Century," Population and Development Review, Vol. 33, No. 1 (2007), 134–135, Table 1; Tian Yuan and Zheng Songbo, "All 31 Provinces in China Have Launched Two-Child Policy for Families in Which Both Parents Are Only Children' [Quanguo 31 shengfen jun yi fangkai shuangdu jiating sheng ertai zhengce], International Online, reprinted in NetEase, 26 November 11; "From One-Child to Two-Child Policy," CNC World, 25 January 12. See also "Chinese Communist Party Announces Revision to Population Planning Policy," CECC China Human Rights and Rule of Law Update, No. 2, 23 December 13; CECC, 2012 Annual Report, 10 October 12, 93–94.

and Kule of Law Update, No. 2, 23 December 13; CECC, 2012 Annual Report, 10 October 12, 93–94. ²⁵Laney Zhang, "China: Provincial Family Planning Regulations Amended Allowing More Couples To Have a Second Child," Global Legal Monitor, Library of Congress, 6 August 14. See, e.g., Heilongjiang Province Population and Family Planning Regulations [Heilongjiang sheng renkou yu jihua shengyu tiaoli], effective 1 January 03, amended 22 April 14, chap. 2, art. 13(2); Jiangsu Province Population and Family Planning Regulations [Jiangsu sheng renkou yu jihua shengyu tiaoli], effective 1 December 02, amended 17 June 04, 28 March 14, issued and effective 28 March 14, chap. 3, art. 22(1); Shanghai Municipal Population and Family Planning Regula-tions [Shanghai shi renkou yu jihua shengyu tiaoli], effective 15 April 04, amended 25 February 14, issued 25 February 14, effective 1 March 14, chap. 3, art. 25(1). ²⁶ Wei Gu, "China's Coming Baby Boomlet Will Deliver a Boost," Wall Street Journal, 22 No-vember 13; Shan Juan, "Wait a Minute, Baby," China Daily, 17 November 13. See also "Chinese Communist Party Announces Revision to Population Planning Policy," CECC China Human Rights and Rule of Law Update, No. 2, 23 December 13. ²⁷ Dai Lili, "Single Only-Child' Households Can Have Second Child" ["Dandu" jiating fangkai sheng ertai], Beijing Evening News, reprinted in Beijing Daily, 16 November 13; Will a New Baby Wave' Come With the Launch of the Two Children for Single Only-Child Couples' Policy?" ["Dandu lianghai" zhengce qidong xin yi lun "yinger chao" hui lai ma?], People's Daily, reprinted in China News Net, 13 December 13. See also "Chinese Communist Party Announces Revision to Population Planning Policy," CECC China Human Rights and Rule of Law Update, No. 2, 29 December 13. ²⁰ December 13. ²⁰ December 13. ²⁰ Particion Planning Policy," CECC China Human Rights and Rule of Law Update, No. 2, ²⁰ December 13. ²⁰ Particion Planning Policy," CECC China Human Rights and Rule of Law Update,

to Population Planning Policy," CECC China Human Rights and Kule of Law Update, No. 2, 23 December 13. ²⁸ Wei Gu, "China's Coming Baby Boomlet Will Deliver a Boost," Wall Street Journal, 22 November 13. See also "Chinese Communist Party Announces Revision to Population Planning Pol-icy," CECC China Human Rights and Rule of Law Update, No. 2, 23 December 13. ²⁹ Liz Carter, "For Cash-Strapped Chinese Parents, Two Babies Are Too Many," Foreign Pol-icy, Passport (blog), 20 November 13; Daniel Ren, "Shanghai Parents React Coolly to Relaxation of One-Child Policy," South China Morning Post, 23 November 13; Dai Lili, "Single Only-Child' Households Can Have Second Child" ["Dandu" jiating fangkai sheng ertail, Beijing Evening News, reprinted in Beijing Daily, 16 November 13. See also "Chinese Communist Party An-nounces Revision to Population Planning Policy," CECC China Human Rights and Rule of Law Uddate. No. 2, 23 December 13.

³⁰Zhuang Pinghui, "Birth Rate Holds Steady After One-Child Policy Eased, but There Won't Be Further Easing," South China Morning Post, 11 July 14; "One-Child Proclivity," Economist,

¹⁰Zhuang Pinghui, "Birth Rate Holds Steady After One-Child Policy Eased, but There Won't Be Further Easing," South China Morning Post, 11 July 14; "One-Child Proclivity," Economist, 19 July 14.
 ³¹National Health and Family Planning Commission, "National Health and Family Planning Commission Deputy Director Wang Pel'an Answers Reporters' Questions About Maintaining the Basic National Family Planning Policy and Launching the Implementation of the Two Children for Single Only-Child Couples Policy" [Guojia weisheng jisheng wei fu zhuren wang peian jiu jianchi jihua shengyu jiben guoce qidong shishi dandu lianghai zhengee da jizhe wen, 16 November 13. See also "Chinese Communist Party Announces Revision to Population Planning Policy," CECC China Human Rights and Rule of Law Update, No. 2, 23 December 13.
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 ⁷⁰ PRC Population and Family Planning Law [Zhonghua rennmin gongheguo renkou yu jihua shengyu fa], passed 29 December 01, effective 1 September 02, art. 39(4). According to Article 39, officials are to be punished either criminally or administratively for "withholding, reducing, misappropriating or embezzling funds for family planning or social maintenance fees."
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kaichu yin guanzhu, huagong renshichu huying diako sheng shushi, bu tu ikobichi yin diako tuku ying guanzhu, huagong renshichu huying—chaosheng shushi, bu tu "buyu chuli"
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⁷⁹ See, e.g., Huang Xiuli, "Black Residents' Born in Excess [of Family Planning Policies]: Living Like Shadows" [Chaosheng "heihu" de rensheng: xiang yingzi yiyang huozhe], Southern Weekend, reprinted in Phoenix Net, 4 June 13; Mu Guangzong, "The Travails of Having a Second Child," China Daily, 28 May 13. See also Chinese Human Rights Defenders (CHRD), "I Don't Have a Choice Over My Own Body," 21 December 10, 13, 26. According to the CHRD report, "The management of the *hukou* system is the domain of the Ministry of Public Security and it refuses to issue *hukous* to children without birth permits, children of unmarried parents, and children whose parents for some reasons have not completed the required procedures. Without a hukou, a child cannot apply for an ID card and thus does not have a legal identity, is

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"grossly overestimated." These academics estimated in 2011 that China's total fertility rate more accurately stood anywhere from 1.63 to below 1.5. ⁸⁶ (China's Working-Age Population Drops for a Second Year," Xinhua, 20 January 14; Yanzhong Huang, "Population Aging in China: A Mixed Blessing," Diplomat, 10 November 13. ⁸⁷ For regulations prohibiting the practices of non-medically necessary gender determination tests and sex-selective abortion, see National Population and Family Planning Commission, Ministry of Health, State Food and Drug Administration, "Regulations Regarding the Prohibi-tion of Non-Medically Necessary Gender Determination Examinations and Sex-Selective Termi-nation of Pregnancy" [Guanyu jinzhi fei yixue xuyao de taier xingbie jianding he xuanze xingbie de rengong zhongzhi renshen de guiding], issued 29 November 02, effective 1 January 03. For discussion of these regulations, see "China Bans Sex-Selection Abortion," Xinhua, reprinted in China Net, 22 March 03. See also PRC Population and Family Planning Law [Zhonghua renmin gongheguo renkou yu jihua shengyu fa], passed 29 December 01, effective 1 September 02, art. 22. According to Article 22, "Discrimination against, maltreatment, and abandonment of baby girls are prohibited."

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