Suspend the Rules and Pass the Bill, H. R. 2576, With An Amendment

(The amendment strikes all after the enacting clause and inserts a new text)

114TH CONGRESS 1ST SESSION H. R. 2576

To modernize the Toxic Substances Control Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 26, 2015

Mr. Shimkus (for himself, Mr. Upton, Mr. Pallone, and Mr. Tonko) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To modernize the Toxic Substances Control Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "TSCA Modernization Act of 2015".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:

Sec. 1. Short title; table of contents.

- Sec. 2. Definitions.
- Sec. 3. Testing of chemical substances and mixtures.
- Sec. 4. Regulation of hazardous chemical substances and mixtures.
- Sec. 5. Relationship to other Federal laws.
- Sec. 6. Disclosure of data.
- Sec. 7. Effect on State law.
- Sec. 8. Administration of the Act.
- Sec. 9. Conforming amendments.

1 SEC. 2. DEFINITIONS.

- 2 Section 3 of the Toxic Substances Control Act (15
- 3 U.S.C. 2602) is amended—
- 4 (1) by redesignating paragraphs (7) through
- 5 (14) as paragraphs (8) through (10) and (12)
- 6 through (16), respectively;
- 7 (2) by inserting after paragraph (6) the fol-
- 8 lowing:
- 9 "(7) The term 'intended conditions of use' means the
- 10 circumstances under which a chemical substance is in-
- 11 tended, known, or reasonably foreseeable to be manufac-
- 12 tured, processed, distributed in commerce, used, and dis-
- 13 posed of."; and
- 14 (3) by inserting after paragraph (10), as so re-
- designated, the following:
- 16 "(11) The term 'potentially exposed subpopulation'
- 17 means a group of individuals within the general population
- 18 who, due to either greater susceptibility or greater poten-
- 19 tial exposure, are likely to be at greater risk than the gen-
- 20 eral population of adverse health effects from exposure to
- 21 a chemical substance.".

1	SEC. 3. TESTING OF CHEMICAL SUBSTANCES AND MIX-
2	TURES.
3	Section 4 of the Toxic Substances Control Act (15
4	U.S.C. 2603) is amended—
5	(1) in subsection $(a)(1)$ —
6	(A) in subparagraph (A)(iii), by striking ";
7	or" and inserting a semicolon;
8	(B) in subparagraph (B)(iii), by striking ";
9	and" and inserting "; or"; and
10	(C) by adding at the end the following:
11	"(C) testing of a chemical substance is nec-
12	essary to conduct a risk evaluation under section
13	6(b); and";
14	(2) in the matter following subsection (a)(2), by
15	inserting ", order, or consent agreement" after "by
16	rule"; and
17	(3) in subsection (b)(5), by striking "paragraph
18	(1)(A) or $(1)(B)$ " and inserting "paragraph $(1)(A)$,
19	(1)(B), or $(1)(C)$ ".
20	SEC. 4. REGULATION OF HAZARDOUS CHEMICAL SUB-
21	STANCES AND MIXTURES.
22	(a) Scope of Regulation.—Section 6(a) of the
23	Toxic Substances Control Act (15 U.S.C. 2605(a)) is
24	amended—

1	(1) by striking "finds that there is a reasonable
2	basis to conclude" and inserting "determines under
3	subsection (b)";
4	(2) by inserting "or designates a chemical sub-
5	stance under subsection (i)(2)," before "the Admin-
6	istrator shall by rule"; and
7	(3) by striking "to protect adequately against
8	such risk using the least burdensome requirements"
9	and inserting "so that the chemical substance or
10	mixture no longer presents or will present an unrea-
11	sonable risk, including an identified unreasonable
12	risk to a potentially exposed subpopulation".
13	(b) RISK EVALUATIONS.—Section 6(b) of the Toxic
14	Substances Control Act (15 U.S.C. 2605(b)) is amended
15	to read as follows:
16	"(b) RISK EVALUATIONS.—
17	"(1) In general.—The Administrator shall
18	conduct risk evaluations pursuant to this subsection
19	to determine whether or not a chemical substance
20	presents or will present, in the absence of require-
21	ments under subsection (a), an unreasonable risk of
22	injury to health or the environment.
23	"(2) Applying requirements.—The Adminis-
24	trator shall apply requirements with respect to a
25	chemical substance through a rule under subsection

1	(a) only if the Administrator determines through a
2	risk evaluation under this subsection, without con-
3	sideration of costs or other non-risk factors, that the
4	chemical substance presents or will present, in the
5	absence of such requirements, an unreasonable risk
6	of injury to health or the environment.
7	"(3) Conducting risk evaluation.—
8	"(A) REQUIRED RISK EVALUATIONS.—The
9	Administrator shall conduct and publish the re-
10	sults of a risk evaluation under this subsection
11	for a chemical substance if—
12	"(i) the Administrator determines
13	that the chemical substance may present
14	an unreasonable risk of injury to health or
15	the environment because of potential haz-
16	ard and a potential route of exposure
17	under the intended conditions of use; or
18	"(ii) a manufacturer of the chemical
19	substance requests such a risk evaluation
20	in a form and manner prescribed by the
21	Administrator.
22	"(B) TSCA WORK PLAN CHEMICALS.—The
23	Administrator may, without making a deter-
24	mination under subparagraph (A)(i), conduct
25	and publish the results of a risk evaluation

1	under this subsection for a chemical substance
2	that, on the date of enactment of the TSCA
3	Modernization Act of 2015, is listed in the
4	TSCA Work Plan for Chemical Assessments
5	published by the Administrator.
6	"(4) Requirements.—In conducting a risk
7	evaluation under this subsection, the Administrator
8	shall—
9	"(A) integrate and assess information on
10	hazards and exposures for all of the intended
11	conditions of use of the chemical substance, in-
12	cluding information that is relevant to specific
13	risks of injury to health or the environment and
14	information on potentially exposed subpopula-
15	tions;
16	"(B) not consider information on cost and
17	other factors not directly related to health or
18	the environment;
19	"(C) take into account, where relevant, the
20	likely duration, intensity, frequency, and num-
21	ber of exposures under the intended conditions
22	of use of the chemical substance;
23	"(D) describe the weight of the scientific
24	evidence for identified hazard and exposure;

1	"(E) consider whether the weight of the
2	scientific evidence supports the identification of
3	doses of the chemical substance below which no
4	adverse effects can be expected to occur; and
5	"(F) in the case of a risk evaluation re-
6	quested by a manufacturer under paragraph
7	(3)(A)(ii), ensure that the costs to the Environ-
8	mental Protection Agency, including contractor
9	costs, of conducting the risk evaluation are paid
10	for by the manufacturer.
11	"(5) Deadlines.—
12	"(A) RISK EVALUATIONS.—The Adminis-
13	trator shall conduct and publish a risk evalua-
14	tion under this subsection for a chemical sub-
15	stance as soon as reasonably possible, subject to
16	the availability of resources, but not later
17	than—
18	"(i) 3 years after the date on which
19	the Administrator—
20	"(I) makes a determination
21	under paragraph (3)(A)(i); or
22	(Π) begins the risk evaluation
23	under paragraph (3)(B); or
24	"(ii) in the case of a risk evaluation
25	requested by a manufacturer under para-

1	graph (3)(A)(ii), 2 years after the later of
2	the date on which—
3	"(I) the manufacturer requests
4	the risk evaluation; or
5	"(II) if applicable, the risk eval-
6	uation is initiated pursuant to sub-
7	paragraph (B).
8	"(B) DEADLINE ADJUSTMENT.—If the Ad-
9	ministrator receives more requests for risk eval-
10	uations under paragraph (3)(A)(ii) than the
11	Administrator has resources to conduct by the
12	deadline under subparagraph (A)(ii)(I) (taking
13	into account the requirement in paragraph
14	(4)(F)), the Administrator shall—
15	"(i) initiate risk evaluations that ex-
16	ceed the Administrator's allotted resources
17	as soon as resources for such risk evalua-
18	tions are available; and
19	"(ii) not collect a fee under section 26
20	from the manufacturer for a risk evalua-
21	tion until the Administrator initiates the
22	risk evaluation.
23	"(C) Subsection (a) Rules.—If, based
24	on a risk evaluation conducted under this sub-
25	section, the Administrator determines, without

1	consideration of costs or other non-risk factors,
2	that a chemical substance presents or will
3	present, in the absence of a rule under sub-
4	section (a), an unreasonable risk of injury to
5	health or the environment, the Administrator
6	shall—
7	"(i) propose a rule under subsection
8	(a) for the chemical substance not later
9	than 1 year after the date on which the
10	risk evaluation regarding such chemical
11	substance is published under subparagraph
12	(A); and
13	"(ii) publish in the Federal Register a
14	final rule not later than 2 years after the
15	date on which the risk evaluation regard-
16	ing such chemical substance is published
17	under subparagraph (A).
18	"(D) Extension.—If the Administrator
19	determines that additional information is nec-
20	essary to make a risk evaluation determination
21	under this subsection, the Administrator may
22	extend the deadline under subparagraph (A) ac-
23	cordingly, except that the deadline may not be
24	extended to a date that is later than—

1	"(i) 90 days after receipt of such ad-
2	ditional information; or
3	"(ii) 2 years after the deadline being
4	extended under this subparagraph.
5	"(6) Determinations of no unreasonable
6	RISK.—
7	"(A) NOTICE AND COMMENT.—Not later
8	than 30 days before publishing a final deter-
9	mination under this subsection that a chemical
10	substance does not and will not present an un-
11	reasonable risk of injury to health or the envi-
12	ronment, the Administrator shall make a pre-
13	liminary determination to such effect and pro-
14	vide public notice of, and an opportunity for
15	comment regarding, such preliminary deter-
16	mination.
17	"(B) POTENTIALLY EXPOSED SUBPOPULA-
18	TIONS.—The Administrator shall not make a
19	determination under this subsection that a
20	chemical substance will not present an unrea-
21	sonable risk of injury to health or the environ-
22	ment if the Administrator determines that the
23	chemical substance, under the intended condi-
24	tions of use, presents or will present an unrea-

1	sonable risk of injury to 1 or more potentially
2	exposed subpopulations.
3	"(C) Final action.—A final determina-
4	tion under this subsection that a chemical sub-
5	stance will not present an unreasonable risk of
6	injury to health or the environment shall be
7	considered a final agency action.
8	"(7) MINIMUM NUMBER.—Subject to the avail-
9	ability of appropriations, the Administrator shall ini-
10	tiate 10 or more risk evaluations under paragraphs
11	(3)(A)(i) or (3)(B) in each fiscal year beginning in
12	the fiscal year of the date of enactment of the TSCA
13	Modernization Act of 2015.".
14	(c) Promulgation of Subsection (a) Rules.—
15	Section 6(c) of the Toxic Substances Control Act (15
16	U.S.C. 2605(c)) is amended—
17	(1) by amending paragraph (1) to read as fol-
18	lows:
19	"(1) Requirements for rule.—In promul-
20	gating any rule under subsection (a) with respect to
21	a chemical substance or mixture, the Administrator
22	shall—
23	"(A) consider and publish a statement with
24	respect to—

1	"(i) the effects of the chemical sub-
2	stance or mixture on health and the mag-
3	nitude of the exposure of human beings to
4	the chemical substance or mixture;
5	"(ii) the effects of the chemical sub-
6	stance or mixture on the environment and
7	the magnitude of the exposure of the envi-
8	ronment to the chemical substance or mix-
9	ture;
10	"(iii) the benefits of the chemical sub-
11	stance or mixture for various uses; and
12	"(iv) the reasonably ascertainable eco-
13	nomic consequences of the rule, including
14	consideration of the likely effect of the rule
15	on the national economy, small business,
16	technological innovation, the environment,
17	and public health;
18	"(B) impose requirements under the rule
19	that the Administrator determines, consistent
20	with the information published under subpara-
21	graph (A), are cost-effective, except where the
22	Administrator determines that additional or dif-
23	ferent requirements described in subsection (a)
24	are necessary to protect against the identified
25	risk;

1	"(C) based on the information published
2	under subparagraph (A), in deciding whether to
3	prohibit or restrict in a manner that substan-
4	tially prevents a specific use of a chemical sub-
5	stance or mixture and in setting an appropriate
6	transition period for such action, determine
7	whether technically and economically feasible al-
8	ternatives that benefit health or the environ-
9	ment, compared to the use so proposed to be
10	prohibited or restricted, will be reasonably
11	available as a substitute when the proposed pro-
12	hibition or other restriction takes effect;
13	"(D) exempt replacement parts designed
14	prior to the date of publication in the Federal
15	Register of the rule unless the Administrator
16	finds such replacement parts contribute signifi-
17	cantly to the identified risk, including identified
18	risk to identified potentially exposed subpopula-
19	tions; and
20	"(E) in selecting among prohibitions and
21	other restrictions to address an identified risk,
22	apply prohibitions or other restrictions to arti-
23	cles on the basis of a chemical substance or
24	mixture contained in the article only to the ex-

1	tent necessary to protect against the identified
2	risk.'';
3	(2) in paragraph (2)—
4	(A) by inserting "Procedures.—" before
5	"When prescribing a rule";
6	(B) by striking "provide an opportunity for
7	an informal hearing in accordance with para-
8	graph (3); (D)";
9	(C) by striking ", and (E)" and inserting
10	"; and (D)"; and
11	(D) by moving such paragraph 2 ems to
12	the right;
13	(3) by striking paragraphs (3) and (4) and re-
14	designating paragraph (5) as paragraph (3); and
15	(4) in paragraph (3) (as so redesignated)—
16	(A) by striking "Paragraphs (1), (2), (3),
17	and (4)" and inserting "APPLICATION.—Para-
18	graphs (1) and (2)"; and
19	(B) by moving such paragraph 2 ems to
20	the right.
21	(d) Effective Date.—Section 6(d)(2)(B) of the
22	Toxic Substances Control Act (15 U.S.C. 2605(d)(2)(B))
23	is amended by adding at the end the following: "Any rule
24	promulgated under subsection (a) shall provide for a rea-
25	sonable transition period.".

1	(e) Non-risk Factors; Critical Use Exemp-
2	TIONS; PBT CHEMICALS.—Section 6 of the Toxic Sub-
3	stances Control Act (15 U.S.C. 2605) is amended by add-
4	ing at the end the following:
5	"(g) Non-risk Factors.—The Administrator shall
6	not consider costs or other non-risk factors when deciding
7	whether to initiate a rulemaking under subsection (a).
8	"(h) Critical Use Exemptions.—
9	"(1) Criteria for exemption.—The Admin-
10	istrator may grant an exemption from a requirement
11	of a subsection (a) rule for a specific use of a chem-
12	ical substance or mixture, if—
13	"(A) the requirement is not cost-effective
14	with respect to the specific use, as determined
15	by the Administrator pursuant to subsection
16	(c)(1)(B); and
17	"(B) the Administrator finds that—
18	"(i) the specific use is a critical or es-
19	sential use; or
20	"(ii) the requirement, as applied with
21	respect to the specific use, would signifi-
22	cantly disrupt the national economy, na-
23	tional security, or critical infrastructure.
24	"(2) Procedure.—An exemption granted
25	under paragraph (1) shall be—

1	"(A) supported by clear and convincing
2	evidence;
3	"(B) preceded by public notice of the pro-
4	posed exemption and an opportunity for com-
5	ment; and
6	"(C) followed by notice of the granted ex-
7	emption—
8	"(i) to the public, by the Adminis-
9	trator; and
10	"(ii) to known commercial purchasers
11	of the chemical substance or mixture with
12	respect to which the exemption applies, by
13	the manufacturers and processors of such
14	chemical substance or mixture.
15	"(3) Period of Exemption.—An exemption
16	granted under paragraph (1) shall expire after a pe-
17	riod not to exceed 5 years, but may be renewed for
18	one or more additional 5-year periods if the Admin-
19	istrator finds that the requirements of paragraph (1)
20	continue to be met.
21	"(4) Conditions.—The Administrator shall
22	impose conditions on any use for which an exemp-
23	tion is granted under paragraph (1) to reduce risk
24	from the chemical substance or mixture to the great-
25	est extent feasible.

1	"(i) Chemicals That Are Persistent, Bio-
2	ACCUMULATIVE, AND TOXIC.—
3	"(1) Identification.—Not later than 9
4	months after the date of enactment of the TSCA
5	Modernization Act of 2015, the Administrator shall
6	publish a list of those chemical substances that the
7	Administrator has a reasonable basis to conclude are
8	persistent, bioaccumulative, and toxic, not including
9	any chemical substance that is a metal, a metal com-
10	pound, or subject to subsection (e).
11	"(2) Confirmation of Concern.—Not later
12	than 2 years after the date of enactment of the
13	TSCA Modernization Act of 2015, the Administrator
14	shall designate as a PBT chemical of concern each
15	chemical substance on the list published under para-
16	graph (1)—
17	"(A) that, with respect to persistence and
18	bioaccumulation, scores high for one and either
19	high or moderate for the other, pursuant to the
20	TSCA Work Plan Chemicals Methods Docu-
21	ment published by the Administrator in Feb-
22	ruary 2012; and
23	"(B) exposure to which is likely to the gen-
24	eral population or to a potentially exposed sub-
25	population identified by the Administrator.

1	"(3) Expedited action.—Notwithstanding
2	subsection (b)(2), subject to the availability of ap-
3	propriations, not later than 2 years after designating
4	a chemical substance under paragraph (2), the Ad-
5	ministrator shall promulgate a rule under subsection
6	(a) with respect to the chemical substance to reduce
7	likely exposure to the extent practicable.
8	"(4) Relationship to subsection (b).—If,
9	at any time prior to the date that is 90 days after
10	the date on which the Administrator publishes the
11	list under paragraph (1), the Administrator makes a
12	finding under subsection (b)(3)(A)(i), or a manufac-
13	turer requests a risk evaluation under subsection
14	(b)(3)(A)(ii), with respect to a chemical substance,
15	such chemical substance shall not be subject to this
16	subsection.".
17	SEC. 5. RELATIONSHIP TO OTHER FEDERAL LAWS.
18	Section 9(b) of the Toxic Substances Control Act (15
19	U.S.C. 2608(b)) is amended—
20	(1) by striking "The Administrator shall coordi-
21	nate" and inserting "(1) The Administrator shall co-
22	ordinate"; and
23	(2) by adding at the end the following:
24	"(2) In making a determination under paragraph (1)
25	that it is in the public interest for the Administrator to

1	take an action under this title with respect to a chemical
2	substance or mixture rather than under another law ad-
3	ministered in whole or in part by the Administrator, the
4	Administrator shall consider the relevant risks, and com-
5	pare the estimated costs and efficiencies, of the action to
6	be taken under this title and an action to be taken under
7	such other law to protect against such risk.".
8	SEC. 6. DISCLOSURE OF DATA.
9	Section 14 of the Toxic Substances Control Act (15
10	U.S.C. 2613) is amended—
11	(1) in subsection (a)—
12	(A) by striking "or" at the end of para-
13	graph (3);
14	(B) by striking the period at the end of
15	paragraph (4) and inserting a semicolon; and
16	(C) by adding after paragraph (4) the fol-
17	lowing new paragraphs:
18	"(5) may be disclosed to a State, local, or tribal
19	government official upon request of the official for
20	the purpose of administration or enforcement of a
21	law; and
22	"(6) shall be disclosed upon request—
23	"(A) to a health or environmental profes-
24	sional employed by a Federal or State agency in
25	response to an environmental release: or

1	"(B) to a treating physician or other
2	health care professional to assist in the diag-
3	nosis or treatment of 1 or more individuals.";
4	(2) in subsection (b)(1), in the matter following
5	subparagraph (B)—
6	(A) by striking "data which discloses" and
7	inserting "data that disclose formulas (includ-
8	ing molecular structures) of a chemical sub-
9	stance or mixture,";
10	(B) by striking "mixture or," and inserting
11	"mixture, or,"; and
12	(C) by striking "the release of data dis-
13	closing";
14	(3) in subsection (c)—
15	(A) by striking the subsection heading and
16	inserting "Designating and Substantiating
17	CONFIDENTIALITY.—";
18	(B) by amending paragraph (1) to read as
19	follows: "(1)(A) In submitting information
20	under this Act after date of enactment of the
21	TSCA Modernization Act of 2015, a manufac-
22	turer, processor, or distributor in commerce
23	shall designate the information which such per-
24	son believes is entitled to protection under this
25	section, and submit such designated informa-

1	tion separately from other information sub-
2	mitted under this Act. A designation under this
3	subparagraph shall be made in writing and in
4	such manner as the Administrator may pre-
5	scribe, and shall include—
6	"(i) justification for each designation of
7	confidentiality;
8	"(ii) a certification that the information is
9	not otherwise publicly available; and
10	"(iii) separate copies of all submitted infor-
11	mation, with 1 copy containing and 1 copy ex-
12	cluding the information to which the request
13	applies.
14	"(B) Designations made under subparagraph
15	(A) after the date of enactment of the TSCA Mod-
16	ernization Act of 2015 shall expire after 10 years,
17	at which time the information shall be made public
18	unless the manufacturer, processor, or distributor in
19	commerce has reasserted the claim for protection, in
20	writing and in such manner as the Administrator
21	may prescribe, including all of the elements required
22	for the initial submission.
23	"(C) Not later than 60 days prior to making in-
24	formation public under subparagraph (B), the Ad-
25	ministrator shall notify, as appropriate and prac-

1	ticable, the manufacturer, processor, or distributor
2	in commerce who designated the information under
3	subparagraph (A) of the date on which such infor-
4	mation will be made public unless a request for re-
5	newal is granted under subparagraph (B)."; and
6	(C) in paragraph (2)—
7	(i) in subparagraph (A), by inserting
8	", for a reason other than the expiration of
9	such designation pursuant to paragraph
10	(1)(B)," before "proposes to release"; and
11	(ii) in subparagraph (B)(i), by strik-
12	ing "or (4) " and inserting " (4) , or (6) ";
13	and
14	(4) by adding at the end the following new sub-
15	sections:
16	"(f) Prohibition.—No person who receives informa-
17	tion as permitted under subsection (a) may use such infor-
18	mation for any purpose not specified in such subsection,
19	nor disclose such information to any person not authorized
20	to receive such information.
21	"(g) Savings.—Nothing in this section shall be con-
22	strued to affect the applicability of State or Federal rules
23	of evidence or procedure in any judicial proceeding.".

1 SEC. 7. EFFECT ON STATE LAW.

2	(a) In General.—Section 18(a) of the Toxic Sub-
3	stances Control Act (15 U.S.C. 2617(a)) is amended—
4	(1) in paragraph (2)(A), by striking "; and"
5	and inserting a semicolon;
6	(2) by striking paragraph (2)(B) and inserting
7	the following:
8	"(B) if the Administrator makes a final deter-
9	mination under section 6(b) that a chemical sub-
10	stance will not present an unreasonable risk of in-
11	jury to health or the environment under the intended
12	condition of use, no State or political subdivision
13	may, after the date of publication of such determina-
14	tion, establish or continue in effect any requirement
15	that applies to such chemical substance under the
16	intended conditions of use considered by the Admin-
17	istrator in the risk evaluation under section 6(b),
18	and is designed to protect against exposure to such
19	chemical substance under the intended conditions of
20	use, unless the requirement of the State or political
21	subdivision—
22	"(i) is adopted under the authority of a
23	Federal law; or
24	"(ii) is adopted to protect air or water
25	quality or is related to waste treatment or
26	waste disposal, except that this clause does not

1	apply to such a requirement if a provision of
2	this title, or an action or determination made
3	by the Administrator under this title, actually
4	conflicts with the requirement; and
5	"(C) if the Administrator imposes a require-
6	ment, through a rule or order under section 5 or 6,
7	that applies to a chemical substance or mixture
8	(other than a requirement described in section
9	6(a)(6)) and is designed to protect against a risk of
10	injury to health or the environment associated with
11	such chemical substance or mixture, no State or po-
12	litical subdivision may, after the effective date of
13	such requirement, establish or continue in effect any
14	requirement that applies to such chemical substance
15	or mixture (including a requirement that applies to
16	an article because the article contains the chemical
17	substance or mixture) and is designed to protect
18	against exposure to the chemical substance or mix-
19	ture either under the intended conditions of use con-
20	sidered by the Administrator in the risk evaluation
21	under section 6(b) or from a use identified in a no-
22	tice received by the Administrator under section
23	5(a), or, in the case of a requirement imposed pur-
24	suant to section 6(i), is designed to protect against
25	a risk of injury considered by the Administrator in

1	imposing such requirement, unless the requirement
2	of the State or political subdivision—
3	"(i) is identical to the requirement imposed
4	by the Administrator;
5	"(ii) is adopted under the authority of a
6	Federal law; or
7	"(iii) is adopted to protect air or water
8	quality or is related to waste treatment or
9	waste disposal, except that this clause does not
10	apply to such a requirement if a provision of
11	this title, or an action or determination made
12	by the Administrator under this title, actually
13	conflicts with the requirement."; and
14	(3) by adding at the end the following:
15	"(3) In the case of an identical requirement described
16	in paragraph (2)(C)(i)—
17	"(A) a State may not assess a penalty for a
18	specific violation for which the Administrator has as-
19	sessed a penalty under section 16; and
20	"(B) if a State has assessed a penalty for a
21	specific violation, the Administrator may not assess
22	a penalty for that violation in an amount that would
23	cause the total of the penalties assessed for the vio-
24	lation by the State and the Administrator combined
25	to exceed the maximum amount that may be as-

1	sessed for that violation by the Administrator under
2	section 16.".
3	(b) Savings.—Section 18 of the Toxic Substances
4	Control Act (15 U.S.C. 2617) is amended by adding at
5	the end the following:
6	"(c) Savings.—
7	"(1) Prior state actions.—Nothing in this
8	title, nor any risk evaluation, rule, order, standard,
9	or requirement completed or implemented under this
10	title, shall be construed to preempt or otherwise af-
11	fect the authority of a State or political subdivision
12	of a State to continue to enforce any action taken
13	or requirement that has taken effect—
14	"(A) before August 1, 2015, under the au-
15	thority of a State law that prohibits or other-
16	wise restricts the manufacturing, processing,
17	distribution in commerce, use, or disposal of a
18	chemical substance; or
19	"(B) pursuant to a State law that was in
20	effect on August 31, 2003,
21	unless an action or determination made by the Ad-
22	ministrator under this title actually conflicts with
23	the action taken or requirement that has taken ef-
24	fect pursuant to such a State law.

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"(2) Tort and contract law.—Nothing in
this title, nor any risk evaluation, rule, order, stand-
ard, or requirement completed or implemented under
this title, shall be construed to preempt or otherwise
affect either Federal or State tort law or the law
governing the interpretation of contracts of any
State, including any remedy for civil relief, whether
under statutory or common law, including a remedy
for civil damages, and any cause of action for per-
sonal injury, wrongful death, property damage, or
other injury based on negligence, strict liability,
products liability, failure to warn, or any other legal
theory relating to tort law.
"(3) Intent of congress.—It is not the in-
tent of Congress that this title, or rules, regulations,
or orders issued pursuant to this title, be interpreted
as influencing, in either a plaintiff's or defendant's

as influencing, in either a plaintiff's or defendant's favor, the disposition of any civil action for damages in a State court, or the authority of any court to make a determination in an adjudicatory proceeding under applicable State law with respect to the admissibility of evidence, unless a provision of this title

actually conflicts with the State court action.

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1	"(4) Application.—For purposes of this title,
2	the term 'requirements' does not include civil tort
3	actions for damages under State law.".
4	(c) Effect of Actions by Administrator.—
5	Nothing in this Act, or the amendments made by this Act,
6	shall be construed as changing the preemptive effect of
7	an action taken by the Administrator prior to the date
8	of enactment of this Act or under section 6(e).
9	SEC. 8. ADMINISTRATION OF THE ACT.
10	Section 26 of the Toxic Substances Control Act (15
11	U.S.C. 2625) is amended—
12	(1) in subsection $(b)(1)$ —
13	(A) by striking "of a reasonable fee";
14	(B) by inserting "of a fee that is sufficient
15	and not more than reasonably necessary" after
16	"section 4 or 5";
17	(C) by inserting ", or who requests a risk
18	evaluation under section 6(b)(3)(A)(ii)," before
19	"to defray the cost";
20	(D) by striking "this Act" and inserting
21	"the provision of this title for which such fee is
22	collected"; and
23	(E) by striking "Such rules shall not pro-
24	vide for any fee in excess of \$2,500 or, in the
25	case of a small business concern, any fee in ex-

1	cess of \$100." and inserting "Such rules shall
2	provide for lower fees for small business con-
3	cerns.";
4	(2) by adding at the end of subsection (b) the
5	following:
6	"(3) Fund.—
7	"(A) Establishment.—There is established in
8	the Treasury of the United States a revolving fund,
9	to be known as the TSCA Service Fee Fund (in this
10	paragraph referred to as the 'Fund'), consisting of
11	such amounts as are deposited in the Fund under
12	this paragraph.
13	"(B) Collection and deposit of fees.—
14	The Administrator shall collect the fees described in
15	paragraph (1) and deposit those fees in the Fund.
16	"(C) Crediting and availability of
17	FEES.—On request by the Administrator, the Sec-
18	retary of the Treasury shall transfer from the Fund
19	to the Administrator amounts appropriated to pay
20	or recover the full costs incurred by the Environ-
21	mental Protection Agency, including contractor
22	costs, in carrying out the provisions of this title for
23	which the fees are collected under paragraph (1).
24	"(D) USE OF FUNDS BY ADMINISTRATOR.—
25	Fees authorized under this section shall be collected

1	and available for obligation only to the extent and in
2	the amount provided in advance in appropriations
3	Acts, and shall be available without fiscal year limi-
4	tation for use only in administering the provisions of
5	this title for which the fees are collected.
6	"(E) ACCOUNTING AND AUDITING.—
7	"(i) Accounting.—The Administrator
8	shall biennially prepare and submit to the Com-
9	mittee on Environment and Public Works of the
10	Senate and the Committee on Energy and Com-
11	merce of the House of Representatives a report
12	that includes an accounting of the fees paid to
13	the Administrator under this paragraph and
14	amounts disbursed from the Fund for the pe-
15	riod covered by the report, as reflected by fi-
16	nancial statements provided in accordance with
17	sections 3515 and 3521 of title 31, United
18	States Code.
19	"(ii) Auditing.—
20	"(I) IN GENERAL.—For the purpose
21	of section 3515(c) of title 31, United
22	States Code, the Fund shall be considered
23	a component of a covered executive agency.
24	"(II) COMPONENTS OF AUDIT.—The
25	annual audit required in accordance with

1	sections 3515 and 3521 of title 31, United
2	States Code, of the financial statements of
3	activities carried out using amounts from
4	the Fund shall include an analysis of—
5	"(aa) the fees collected and
6	amounts disbursed under this sub-
7	section;
8	"(bb) the reasonableness of the
9	fees in place as of the date of the
10	audit to meet current and projected
11	costs of administering the provisions
12	of the title for which the fees are col-
13	lected; and
14	"(cc) the number of requests for
15	a risk evaluation made by manufac-
16	turers under section $6(b)(3)(A)(ii)$.
17	"(III) FEDERAL RESPONSIBILITY.—
18	The Inspector General of the Environ-
19	mental Protection Agency shall conduct
20	the annual audit described in subclause
21	(II) and submit to the Administrator a re-
22	port that describes the findings and any
23	recommendations of the Inspector General
24	resulting from the audit."; and
25	(3) by adding at the end the following:

1	"(h) Scientific Standards.—In carrying out sec-
2	tions 4, 5, and 6, to the extent that the Administrator
3	makes a decision based on science, the Administrator shall
4	consider, as applicable—
5	"(1) the extent to which the scientific and tech-
6	nical procedures, measures, methods, or models em-
7	ployed to generate the information are reasonable
8	for and consistent with the use of the information;
9	"(2) the extent to which the information is rel-
10	evant for the Administrator's use in making a deci-
11	sion about a chemical substance or mixture;
12	"(3) the degree of clarity and completeness with
13	which the data, assumptions, methods, quality assur-
14	ance, and analyses employed to generate the infor-
15	mation are documented;
16	"(4) the extent to which the variability and un-
17	certainty in the information, or in the procedures,
18	measures, methods, or models, are evaluated and
19	characterized; and
20	"(5) the extent of independent verification or
21	peer review of the information or of the procedures,
22	measures, methods, or models.
23	"(i) Weight of Scientific Evidence.—The Ad-
24	ministrator shall make decisions under sections 4, 5, and
25	6 based on the weight of the scientific evidence.

1	"(j) Availability of Information.—Subject to
2	section 14, the Administrator shall make available to the
3	public all notices, determinations, findings, rules, and or-
4	ders of the Administrator under this title.
5	"(k) Policies, Procedures, and Guidance.—
6	"(1) Development.—Not later than 2 years
7	after the date of enactment of the TSCA Moderniza-
8	tion Act of 2015, the Administrator shall develop
9	any policies, procedures, and guidance the Adminis-
10	trator determines are necessary to carry out the
11	amendments to this Act made by the TSCA Mod-
12	ernization Act of 2015.
13	"(2) Review.—Not later than 5 years after the
14	date of enactment of the TSCA Modernization Act
15	of 2015, and not less frequently than once every 5
16	years thereafter, the Administrator shall—
17	"(A) review the adequacy of the policies,
18	procedures, and guidance developed under para-
19	graph (1), including with respect to animal,
20	nonanimal, and epidemiological test methods
21	and procedures for assessing and determining
22	risk under this title; and
23	"(B) revise such policies, procedures, and
24	guidance as the Administrator determines nec-

1	essary to reflect new scientific developments or
2	understandings.
3	"(l) Report to Congress.—
4	"(1) Initial report.—Not later than 6
5	months after the date of enactment of the TSCA
6	Modernization Act of 2015, the Administrator shall
7	submit to the Committees on Energy and Commerce
8	and Appropriations of the House of Representatives
9	and the Committees on Environment and Public
10	Works and Appropriations of the Senate a report
11	containing an estimation of—
12	"(A) the capacity of the Environmental
13	Protection Agency to conduct and publish risk
14	evaluations under subparagraphs (A)(i) and (B)
15	of section 6(b)(3), and the resources necessary
16	to initiate the minimum number of risk evalua-
17	tions required under section 6(b)(7);
18	"(B) the capacity of the Environmental
19	Protection Agency to conduct and publish risk
20	evaluations under section 6(b)(3)(A)(ii), the
21	likely demand for such risk evaluations, and the
22	anticipated schedule for accommodating that
23	demand;
24	"(C) the capacity of the Environmental
25	Protection Agency to promulgate rules under

1	section 6(a) as required based on risk evalua-
2	tions conducted and published under section
3	6(b); and
4	"(D) the actual and anticipated efforts of
5	the Environmental Protection Agency to in-
6	crease the Agency's capacity to conduct and
7	publish risk evaluations under section 6(b).
8	"(2) Subsequent reports.—The Adminis-
9	trator shall update and resubmit the report de-
10	scribed in paragraph (1) not less frequently than
11	once every 5 years.".
12	SEC. 9. CONFORMING AMENDMENTS.
13	(a) Section 4.—Section 4 of the Toxic Substances
14	Control Act (15 U.S.C. 2603) is amended—
15	(1) in subsection (b)—
16	(A) in paragraph (1), by striking "rule"
17	each place it appears and inserting "rule, order,
18	or consent agreement";
19	(B) in paragraph (2)(B), by striking
20	"rules" and inserting "rules, orders, and con-
21	sent agreements";
22	(C) in paragraph (3), by striking "rule"
23	each place it appears and inserting "rule, order,
24	or consent agreement"; and
25	(D) in paragraph (4)—

1	(i) by striking "rule under subsection
2	(a)" each place it appears and inserting
3	"rule, order, or consent agreement under
4	subsection (a)";
5	(ii) by striking "repeals the rule" each
6	place it appears and inserting "repeals the
7	rule or order or modifies the consent
8	agreement to terminate the requirement";
9	and
10	(iii) by striking "repeals the applica-
11	tion of the rule" and inserting "repeals or
12	modifies the application of the rule, order,
13	or consent agreement";
14	(2) in subsection (c)—
15	(A) in paragraph (1), by striking "rule"
16	and inserting "rule or order";
17	(B) in paragraph (2)—
18	(i) in subparagraph (A), by striking
19	"a rule under subsection (a) or for which
20	data is being developed pursuant to such a
21	rule" and inserting "a rule, order, or con-
22	sent agreement under subsection (a) or for
23	which data are being developed pursuant
24	to such a rule, order, or consent agree-
25	ment'';

1	(ii) in subparagraph (B), by striking
2	"such rule or which is being developed pur-
3	suant to such rule" and inserting "such
4	rule, order, or consent agreement or which
5	is being developed pursuant to such rule,
6	order, or consent agreement"; and
7	(iii) in the matter following subpara-
8	graph (B), by striking "the rule" and in-
9	serting "the rule or order";
10	(C) in paragraph (3)(B)(i), by striking
11	"rule promulgated" and inserting "rule, order,
12	or consent agreement"; and
13	(D) in paragraph (4)—
14	(i) by striking "rule promulgated"
15	each place it appears and inserting "rule,
16	order, or consent agreement";
17	(ii) by striking "such rule" each place
18	it appears and inserting "such rule, order,
19	or consent agreement"; and
20	(iii) in subparagraph (B), by striking
21	"the rule" and inserting "the rule, order,
22	or consent agreement";
23	(3) in subsection (d), by striking "rule" and in-
24	serting "rule, order, or consent agreement"; and

1	(4) in subsection (g), by striking "rule" and in-
2	serting "rule, order, or consent agreement".
3	(b) Section 5.—Section 5 of the Toxic Substances
4	Control Act (15 U.S.C. 2604) is amended—
5	(1) in subsection (b)—
6	(A) in paragraph (1)(A)—
7	(i) by striking "rule promulgated"
8	and inserting "rule, order, or consent
9	agreement"; and
10	(ii) by striking "such rule" and insert-
11	ing "such rule, order, or consent agree-
12	ment";
13	(B) in paragraph (1)(B)—
14	(i) by striking "rule promulgated"
15	and inserting "rule or order"; and
16	(ii) by striking "the date of the sub-
17	mission in accordance with such rule" and
18	inserting "the required date of submis-
19	sion"; and
20	(C) in paragraph (2)(A)(ii), by striking
21	"rule promulgated" and inserting "rule, order,
22	or consent agreement";
23	(2) in subsection (d)(2)(C), by striking "rule"
24	and inserting "rule, order, or consent agreement";
25	and

1	(3) in subsection $(h)(4)$, by striking "para-
2	graphs (2) and (3) of section 6(c)" and inserting
3	"paragraph (2) of section 6(c)".
4	(c) Section 6.—Section 6 of the Toxic Substances
5	Control Act (15 U.S.C. 2605) is amended—
6	(1) in subsection $(d)(2)(B)$ —
7	(A) by striking ", provide reasonable op-
8	portunity, in accordance with paragraphs (2)
9	and (3) of subsection (c), for a hearing on such
10	rule," and inserting "in accordance with para-
11	graph (2) of subsection (c),"; and
12	(B) by striking "; and if such a hearing is
13	requested" and all that follows through "or re-
14	voke it." and inserting a period; and
15	(2) in subsection (e)(4), by striking "para-
16	graphs (2), (3), and (4) of subsection (c)" and in-
17	serting "paragraph (2) of subsection (c)".
18	(d) Section 7.—Section 7(a)(1) of the Toxic Sub-
19	stances Control Act (15 U.S.C. 2606(a)(1)) is amended,
20	in the matter following subparagraph (C), by striking "a
21	rule under section 4, 5, 6, or title IV or an order under
22	section 5 or title IV" and inserting "a rule under section
23	4, 5, or 6 or title IV, an order under section 4 or 5 or
24	title IV. or a consent agreement under section 4".

- 1 (e) Section 8.—Section 8(a)(3)(A)(ii)(I) of the
- 2 Toxic Substances Control Act (15 U.S.C.
- 3 2607(a)(3)(A)(ii)(I)) is amended by striking "or an order
- 4 in effect under section 5(e)" and inserting ", an order in
- 5 effect under section 4 or 5(e), or a consent agreement
- 6 under section 4".
- 7 (f) Section 9.—Section 9(a) of the Toxic Substances
- 8 Control Act (15 U.S.C. 2608(a)) is amended by striking
- 9 "section 6" each place it appears and inserting "section
- 10 6(a)".
- 11 (g) Section 11.—Section 11(b)(2)(E) of the Toxic
- 12 Substances Control Act (15 U.S.C. 2610(b)(2)(E)) is
- 13 amended by striking "rule promulgated" and inserting
- 14 "rule promulgated, order issued, or consent agreement en-
- 15 tered into".
- 16 (h) Section 15.—Section 15(1) of the Toxic Sub-
- 17 stances Control Act (15 U.S.C. 2614(1)) is amended by
- 18 striking "(A) any rule" and all that follows through "or
- 19 (D)" and inserting "any requirement of this title or any
- 20 rule promulgated, order issued, or consent agreement en-
- 21 tered into under this title, or".
- 22 (i) Section 18.—Section 18(a)(2)(A) of the Toxic
- 23 Substances Control Act (15 U.S.C. 2617(a)(2)(A)) is
- 24 amended—

1	(1) by striking "rule promulgated" and insert-
2	ing "rule, order, or consent agreement"; and
3	(2) by striking "such rule" each place it ap-
4	pears and inserting "such rule, order, or consent
5	agreement".
6	(j) Section 19.—Section 19 of the Toxic Substances
7	Control Act (15 U.S.C. 2618) is amended—
8	(1) in subsection (a)—
9	(A) in paragraph (1)(A)—
10	(i) by striking "(A) Not later than 60
11	days after the date of the promulgation of
12	a rule" and inserting "Not later than 60
13	days after the date on which a rule is pro-
14	mulgated";
15	(ii) by inserting "or the date on which
16	an order is issued under section 4," before
17	"any person";
18	(iii) by striking "such rule" and in-
19	serting "such rule or order"; and
20	(iv) by striking "such a rule" and in-
21	serting "such a rule or order";
22	(B) by striking paragraph (1)(B);
23	(C) in paragraph (2), by striking "the
24	rule" and inserting "the rule or order"; and
25	(D) in paragraph (3)—

1	(i) in subparagraph (A), by striking
2	"the rule" and inserting "the rule or
3	order";
4	(ii) in subparagraph (B), by striking
5	"a rule under section 4(a)" and inserting
6	"a rule or order under section 4(a)";
7	(iii) in subparagraph (C), by striking
8	"such rule" and inserting "such rule or
9	order";
10	(iv) in subparagraph (D), by striking
11	"such rule" and inserting "such rule or
12	order"; and
13	(v) in subparagraph (E)—
14	(I) by striking "to such rule" and
15	inserting "to such rule or order"; and
16	(II) by striking "the date of the
17	promulgation of such rule" and in-
18	serting "the date on which such rule
19	is promulgated or such order is
20	issued";
_0	
21	(2) in subsection (b)—
	(2) in subsection (b)—(A) by striking "review a rule" and insert-
21	

1	(B) by striking "such rule" and inserting
2	"such rule or order";
3	(C) by striking "the rule" and inserting
4	"the rule or order";
5	(D) by striking "new rule" each place it
6	appears and inserting "new rule or order"; and
7	(E) by striking "modified rule" and insert-
8	ing "modified rule or order"; and
9	(3) in subsection (c)—
10	(A) in paragraph (1)—
11	(i) in subparagraph (A)—
12	(I) by striking "a rule" and in-
13	serting "a rule, or an order under sec-
14	tion 4"; and
15	(II) by striking "such rule" and
16	inserting "such rule or order"; and
17	(ii) in subparagraph (B)—
18	(I) in the matter preceding clause
19	(i), by striking "a rule" and inserting
20	"a rule or order";
21	(II) in clause (i)—
22	(aa) by inserting "or an
23	order under section 4," before
24	"the standard for review";

1	(bb) by striking "such rule"
2	and inserting "such rule or
3	order";
4	(cc) by striking "the rule"
5	and inserting "the rule or order";
6	and
7	(dd) by striking the semi-
8	colon and inserting "; and; and
9	(III) by striking clause (ii) and
10	redesignating clause (iii) as clause
11	(ii); and
12	(B) in paragraph (2), by striking "any
13	rule" and inserting "any rule or order".
14	(k) Section 20.—Section 20(a)(1) of the Toxic Sub-
15	stances Control Act (15 U.S.C. 2619(a)(1)) is amended
16	by striking "order issued under section 5" and inserting
17	"order issued under section 4 or 5".
18	(l) Section 21.—Section 21 of the Toxic Substances
19	Control Act (15 U.S.C. 2620) is amended—
20	(1) in subsection (a), by striking "order under
21	section 5(e) or (6)(b)(2)" and inserting "order
22	under section 4 or 5(e)"; and
23	(2) in subsection (b)—
24	(A) in paragraph (1), by striking "order
25	under section $5(e)$, $6(b)(1)(A)$, or $6(b)(1)(B)$ "

1	and inserting "order under section 4 or 5(e)";
2	and
3	(B) in paragraph (4)(B)—
4	(i) in the matter preceding clause (i),
5	by striking "order under section 5(e) or
6	6(b)(2)" and inserting "order under sec-
7	tion 4 or 5(e)";
8	(ii) in clause (i), by striking "order
9	under section 5(e)" and inserting "order
10	under section 4 or 5(e)"; and
11	(iii) in clause (ii), by striking "or an
12	order under section $6(b)(2)$ ".
13	(m) Section 24.—Section 24(b)(2)(B) of the Toxic
14	Substances Control Act (15 U.S.C. 2623(b)(2)(B)) is
15	amended—
16	(1) by inserting "and" at the end of clause (i):
17	(2) by striking clause (ii); and
18	(3) by redesignating clause (iii) as clause (ii).
19	(n) Section 27.—Section 27(a) of the Toxic Sub-
20	stances Control Act (15 U.S.C. 2626(a)) is amended by
21	striking "rules promulgated" and inserting "rules, orders,
22	or consent agreements".
23	(o) Section 30.—Section 30(2) of the Toxic Sub-
24	stances Control Act (15 U.S.C. 2629(2)) is amended by

- 1 striking "rule" and inserting "rule, order, or consent
- 2 agreement".