

Oregon Water Resources Congress

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September 25, 2018

The Honorable Paul A. Gosar, DDS Chairman Congressional Western Caucus United States House of Representatives Washington, DC 20515

Re: Support for ESA Package

Dear Chairman Gosar:

The Oregon Water Resources Congress (OWRC) is writing in support of the proposed package of nine bills that will be addressed by the House Committee on Natural Resources on September 26, 2018. We appreciate the leadership of Chairman Gosar and strongly support the Committee's efforts to achieve commonsense reforms to the Endangered Species Act (ESA) through a bipartisan modernization package.

OWRC is a nonprofit association representing irrigation districts, water control districts, improvement districts, drainage districts and other local government entities delivering agricultural water supplies. These water stewards operate complex water management systems, including water supply reservoirs, canals, pipelines, and hydropower production, and deliver water to roughly 1/3 of all irrigated land in Oregon. The water supplied by our members helps support family owned farms and ranches that provide over 225 diverse agricultural products; an integral part of Oregon's economy and our global food network.

In Oregon there are numerous endangered, threatened, and sensitive species of concern and we feel strongly that the State is best positioned to develop and implement conservation efforts. Efforts by the State of Oregon and other western states to incentivize and support on-the-ground projects that directly benefit species is far more effective than litigation driven action and settlements. In fact, the Oregon Chub became the first fish species to be de-listed for recovery in 2015; an accomplishment that would have not been possible without a cooperative and incentivized approach with landowners.

The original intent of the ESA - stated in the Act itself - was to encourage "the States and other interested parties, through Federal financial assistance and a system of incentives, to develop and maintain conservation programs which meet national and international standards". The authors of the ESA clearly believed in applying it in a way that would foster collaboration and efficiency of program delivery, in an incentive-driven manner. Unfortunately, implementation of the ESA has "progressed" in recent years towards an approach that is now driven by litigation and sometimes inappropriate interpretation by federal agencies. Rural communities in areas in Oregon have suffered as a result and the cost of litigation has stymied genuine species recovery efforts.

We are highly supportive of efforts to modernize ESA so that it can meet the original intent of the law, which emphasized a paradigm where species conservation could be achieved in cooperation with state and local interests, including farmers and ranchers, instead of at the expense of agriculture, which is happening in several Western states under current interpretation of the Act. Whether it is the Oregon Spotted Frog in the Deschutes Basin, or competing biological flow needs for freshwater and anadromous fish in the complex Klamath Basin, every watershed basin in Oregon has suffered from so-called environmentalists who have used provisions of the ESA to destroy livelihoods and cripple agency budgets rather than support actions that improve species health.

OWRC has been supportive of the efforts of the Western Governors' Association (WGA) in modernizing the ESA process through the Species Conservation and Endangered Species Act Initiative (Initiative) and we are encouraged to see this discussion continuing at the national level. WGA led a robust process for engaging stakeholders in a transparent and constructive manner. A series of Initiative workshops and webinars, along with a series of questionnaires, have enabled states, including Oregon, to share best practices in species management, promote the role of states in species conservation, and explore options for improving the efficacy of the ESA. Workshops and webinars were designed to foster an inclusive and bipartisan dialogue on how to improve implementation of the ESA and better incentivize species conservation efforts to avoid the need to list a species in the first place.

These ideas and others are reflected in a proposed discussion draft Senate bill introduced by Chairman Barrasso earlier this year before his Senate Environment and Public Works Committee. We are also on record in support of that proposal and remain hopeful that common ground can be reached so that components of the House and Senate efforts can move forward, with the bipartisan support required to make meaningful change to the ESA.

The nine bills that will be heard at your September 26 hearing would make significant progress regarding meaningful ESA reform and addressing many concerns regarding the way the law is implemented today. They would make substantive improvements to the law that are critical to the success of the ESA's intent - to protect and recover imperiled species and the ecosystems upon which they depend. Given that it has been thirty years since the last ESA amendment (1988), it is well overdue to have commonsense and bipartisan supported changes to ESA. We are not seeking to repeal the Act, but simply wish to make it current with the modern age and allow it to function in manner that supports cooperative species protection.

For all of these reasons, OWRC strongly supports the bipartisan Endangered Species Act modernization package and looks forward to working with you further to advance this important legislation. We would be happy to provide you with more specific examples of how this package of bills could improve collaborative species conservation throughout Oregon. Please do not hesitate to contact me at 503-363-0121 or aprils@owrc.org if you have further questions or for any additional information.

Sincerely, April Snell Executive Director