## In the Senate of the United States,

October 17, 2003.

*Resolved*, That the bill from the House of Representatives (H.R. 3289) entitled "An Act making emergency supplemental appropriations for defense and for the reconstruction of Iraq and Afghanistan for the fiscal year ending September 30, 2004, and for other purposes.", do pass with the following

### **AMENDMENT:**

Strike out all after the enacting clause and insert: 1 That the following sums are appropriated, out of any 2 money in the Treasury not otherwise appropriated, for the 3 fiscal year ending September 30, 2004, and for other pur-4 poses, namely:

	2
1	TITLE I—NATIONAL SECURITY
2	CHAPTER 1
3	DEPARTMENT OF DEFENSE
4	MILITARY PERSONNEL
5	Military Personnel, Army
6	For an additional amount for "Military Personnel,
7	Army", \$12,858,870,000.
8	Military Personnel, Navy
9	For an additional amount for "Military Personnel,
10	Navy", \$816,100,000.
11	Military Personnel, Marine Corps
12	For an additional amount for "Military Personnel,
13	Marine Corps", \$753,190,000.
14	Military Personnel, Air Force
15	For an additional amount for "Military Personnel,
16	Air Force", \$3,384,700,000.
17	<b>OPERATION AND MAINTENANCE</b>
18	OPERATION AND MAINTENANCE, ARMY
19	For an additional amount for "Operation and Mainte-
20	nance, Army", \$24,946,464,000: Provided, That the entire
21	amount is designated by the Congress as an emergency re-
22	quirement pursuant to section 502 of House Concurrent
23	Resolution 95, the concurrent resolution on the budget for
24	fiscal year 2004: Provided further, That the entire amount
25	shall be available only to the extent that an official budget

request for a specific dollar amount, that includes designa-1 tion of the entire amount of the request as an emergency 2 3 requirement as defined in House Concurrent Resolution 95, 4 the concurrent resolution on the budget for fiscal year 2004, 5 is transmitted by the President to the Congress. 6 **OPERATION AND MAINTENANCE, NAVY** 7 (INCLUDING TRANSFER OF FUNDS) 8 For an additional amount for "Operation and Maintenance, Navy", \$1,976,258,000, of which up to \$80,000,000 9 10 may be transferred to the Department of Homeland Secu-11 rity for Coast Guard Operations. 12 **OPERATION AND MAINTENANCE, MARINE CORPS** For an additional amount for "Operation and Mainte-13 nance, Marine Corps", \$1,198,981,000. 14 15 **OPERATION AND MAINTENANCE, AIR FORCE** 16 For an additional amount for "Operation and Maintenance, Air Force", \$5,516,368,000. 17 18 **OPERATION AND MAINTENANCE, DEFENSE-WIDE** 19 For an additional amount for "Operation and Maintenance, Defense-Wide", \$4,218,452,000, of which-20 21 (1) not to exceed \$15,000,000 may be used for the 22 CINC Initiative Fund account, to be used primarily 23 in Iraq and Afghanistan; and 24 (2) \$1,000,000,000, to remain available until ex-25 pended, may be used, notwithstanding any other pro-

1	vision of law, for payments to reimburse Pakistan,
2	Jordan, and other key cooperating nations, for
3	logistical, military, and other support provided, or to
4	be provided, to United States military operations:
5	Provided, That such payments may be made in such
6	amounts as the Secretary of Defense, with the concur-
7	rence of the Secretary of State, and in consultation
8	with the Director of the Office of Management and
9	Budget, may determine, in his discretion, based on
10	documentation determined by the Secretary of Defense
11	to adequately account for the support provided, and
12	such determination is final and conclusive upon the
13	accounting officers of the United States, and 15 days
14	following notification to the appropriate congressional
15	committees: Provided further, That the Secretary of
16	Defense shall provide quarterly reports to the Com-
17	mittees on Appropriations on the use of these funds.
18	OPERATION AND MAINTENANCE, MARINE CORPS RESERVE
19	For an additional amount for "Operation and Mainte-
20	nance, Marine Corps Reserve", \$16,000,000.
21	OPERATION AND MAINTENANCE, AIR FORCE RESERVE
22	For an additional amount for "Operation and Mainte-
23	nance, Air Force Reserve", \$53,000,000.

1	OPERATION AND MAINTENANCE, AIR NATIONAL GUARD
2	For an additional amount for "Operation and Mainte-
3	nance, Air National Guard", \$214,000,000.
4	Overseas Humanitarian, Disaster, and Civic Aid
5	For an additional amount for "Overseas Humani-
6	tarian, Disaster, and Civic Aid", \$35,500,000.
7	IRAQ FREEDOM FUND
8	(TRANSFER OF FUNDS)
0	

9 For "Iraq Freedom Fund", \$1,988,600,000, to remain 10 available for transfer until September 30, 2005, for the purposes authorized under this heading in Public Law 108– 11 12 11: Provided, That the Secretary of Defense may transfer the funds provided herein to appropriations for military 13 personnel; operation and maintenance; Overseas Humani-14 15 tarian, Disaster Assistance, and Civic Aid; procurement; military construction; the Defense Health Program; and 16 working capital funds: Provided further, That funds trans-17 ferred shall be merged with and be available for the same 18 purposes and for the same time period as the appropriation 19 or fund to which transferred: Provided further, That this 20 21 transfer authority is in addition to any other transfer au-22 thority available to the Department of Defense: Provided 23 further, That upon a determination that all or part of the 24 funds transferred from this appropriation are not necessary 25 for the purposes provided herein, such amounts may be

transferred back to this appropriation: Provided further, 1 2 That the Secretary of Defense shall, not fewer than 5 days 3 prior to making transfers from this appropriation, notify 4 the congressional defense committees in writing of the de-5 tails of any such transfer: Provided further, That the Secretary shall submit a report no later than 30 days after 6 7 the end of each fiscal quarter to the congressional defense 8 committees summarizing the details of the transfer of funds 9 from this appropriation: Provided further, That not less than \$4,000,000 shall be transferred to "Office of the Inspec-10 tor General" for financial and performance audits of funds 11 apportioned to the Department of Defense from the Iraq Re-12 lief and Reconstruction Fund. 13

14 PROCUREMENT

15 MISSILE PROCUREMENT, ARMY

16 For an additional amount for "Missile Procurement,
17 Army", \$6,200,000, to remain available until September
18 30, 2006.

19 PROCUREMENT OF WEAPONS AND TRACKED COMBAT
20 VEHICLES, ARMY

For an additional amount for "Procurement of Weapons and Tracked Combat Vehicles, Army", \$104,000,000, to remain available until September 30, 2006: Provided, That the entire amount is designated by the Congress as an emergency requirement pursuant to section 502 of House Con-

current Resolution 95, the concurrent resolution on the 1 budget for fiscal year 2004: Provided further, That the en-2 3 tire amount shall be available only to the extent that an 4 official budget request for a specific dollar amount, that in-5 cludes designation of the entire amount of the request as an emergency requirement as defined in House Concurrent 6 7 Resolution 95, the concurrent resolution on the budget for 8 fiscal year 2004, is transmitted by the President to the Con-9 gress.

10 OTHER PROCUREMENT, ARMY

11 For an additional amount for "Other Procurement, Army", \$1,078,687,000, to remain available until Sep-12 tember 30, 2006: Provided, That the entire amount is des-13 ignated by the Congress as an emergency requirement pur-14 15 suant to section 502 of House Concurrent Resolution 95, the concurrent resolution on the budget for fiscal year 2004: 16 Provided further, That the entire amount shall be available 17 only to the extent that an official budget request for a spe-18 cific dollar amount, that includes designation of the entire 19 amount of the request as an emergency requirement as de-20 21 fined in House Concurrent Resolution 95, the concurrent 22 resolution on the budget for fiscal year 2004, is transmitted by the President to the Congress. 23

AIRCRAFT PROCUREMENT, NAVY 2 For an additional amount for "Aircraft Procurement, Navy", \$128,600,000, to remain available until September 3 4 30, 2006. **OTHER PROCUREMENT, NAVY** 5

For an additional amount for "Other Procurement, 6 7 Navy", \$76,357,000, to remain available until September 8 30, 2006.

9 **PROCUREMENT, MARINE CORPS** 

1

10 For an additional amount for "Procurement, Marine Corps", \$123,397,000, to remain available until September 11 30, 2006. 12

13 AIRCRAFT PROCUREMENT, AIR FORCE

14 For an additional amount for "Aircraft Procurement, 15 Air Force", \$40,972,000, to remain available until Sep-16 tember 30, 2006.

17 Missile Procurement, Air Force

18 For an additional amount for "Missile Procurement, Air Force", \$20,450,000, to remain available until Sep-19 tember 30, 2006. 20

21 OTHER PROCUREMENT, AIR FORCE 22 For an additional amount for "Other Procurement, 23 Air Force", \$3,441,006,000, to remain available until Sep-24 tember 30, 2006.

1	Procurement, Defense-Wide
2	For an additional amount for "Procurement, Defense-
3	Wide", \$435,635,000, to remain available until September
4	30, 2006.
5	RESEARCH, DEVELOPMENT, TEST AND
6	EVALUATION
7	Research, Development, Test and Evaluation, Navy
8	For an additional amount for "Research, Develop-
9	ment, Test and Evaluation, Navy", \$34,000,000, to remain
10	available until September 30, 2005.
11	Research, Development, Test and Evaluation, Air
12	Force
13	For an additional amount for "Research, Develop-
14	ment, Test and Evaluation, Air Force", \$39,070,000, to re-
15	main available until September 30, 2005.
16	Research, Development, Test and Evaluation,
17	Defense-Wide
18	For an additional amount for "Research, Develop-
19	ment, Test and Evaluation, Defense-Wide", \$265,817,000,
20	to remain available until September 30, 2005.
21	REVOLVING AND MANAGEMENT FUNDS
22	Working Capital Fund, Defense-Wide
23	For an additional amount for "Working Capital
24	Fund, Defense-Wide", \$600,000,000.

NATIONAL DEFENSE SEALIFT FUND 1 2 For an additional amount for "National Defense Sea-3 lift Fund", \$24,000,000, to remain available until ex-4 pended. 5 OTHER DEPARTMENT OF DEFENSE PROGRAMS 6 Defense Health Program 7 For an additional amount for "Defense Health Pro-8 gram", \$658,380,000 for Operation and maintenance. 9 Drug Interdiction and Counter-Drug Activities, 10 Defense 11 For an additional amount for "Drug Interdiction and 12 Counter-Drug Activities, Defense", \$73,000,000: Provided, That these funds may be used only for such activities related 13 to Afghanistan: Provided further, That the Secretary of De-14 15 fense may transfer the funds provided herein only to appropriations for military personnel; operation and mainte-16 nance; procurement; and research, development, test, and 17 evaluation: Provided further, That the funds transferred 18 shall be merged with and be available for the same purposes 19 and for the same time period, as the appropriation to which 20 21 transferred: Provided further, That the transfer authority 22 provided in this paragraph is in addition to any other 23 transfer authority available to the Department of Defense: 24 Provided further, That upon a determination that all or 25 part of the funds transferred from this appropriation are

1	not necessary for the purposes provided herein, such
2	amounts may be transferred back to this appropriation.
3	RELATED AGENCIES
4	INTELLIGENCE COMMUNITY MANAGEMENT ACCOUNT
5	(INCLUDING TRANSFER OF FUNDS)
6	For an additional amount for "Intelligence Commu-
7	nity Management Account", \$21,500,000, to remain avail-
8	able until September 30, 2005; of which \$3,000,000 may
9	be transferred to and merged with the Department of En-
10	ergy, "Other Defense Activities", and \$15,500,000 may be
11	transferred to and merged with the Federal Bureau of In-
12	vestigation, "Salaries and Expenses".
10	
13	CHAPTER 2
13 14	CHAPTER 2 MILITARY CONSTRUCTION
14	MILITARY CONSTRUCTION
14 15 16	MILITARY CONSTRUCTION Military Construction, Army
14 15 16 17	MILITARY CONSTRUCTION MILITARY CONSTRUCTION, ARMY For an additional amount for '''Military Construction,
14 15 16 17	MILITARY CONSTRUCTION MILITARY CONSTRUCTION, ARMY For an additional amount for "Military Construction, Army", \$119,900,000, to remain available until September
14 15 16 17 18	MILITARY CONSTRUCTION MILITARY CONSTRUCTION, ARMY For an additional amount for "Military Construction, Army", \$119,900,000, to remain available until September 30, 2008: Provided, That such funds may be obligated and
14 15 16 17 18 19	MILITARY CONSTRUCTION MILITARY CONSTRUCTION, ARMY For an additional amount for "Military Construction, Army", \$119,900,000, to remain available until September 30, 2008: Provided, That such funds may be obligated and expended to carry out military construction projects not
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	MILITARY CONSTRUCTION MILITARY CONSTRUCTION, ARMY For an additional amount for "Military Construction, Army", \$119,900,000, to remain available until September 30, 2008: Provided, That such funds may be obligated and expended to carry out military construction projects not otherwise authorized by law.
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	MILITARY CONSTRUCTION MILITARY CONSTRUCTION, ARMY For an additional amount for "Military Construction, Army", \$119,900,000, to remain available until September 30, 2008: Provided, That such funds may be obligated and expended to carry out military construction projects not otherwise authorized by law. MILITARY CONSTRUCTION, AIR FORCE
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>22</li> </ol>	MILITARY CONSTRUCTION MILITARY CONSTRUCTION, ARMY For an additional amount for "Military Construction, Army", \$119,900,000, to remain available until September 30, 2008: Provided, That such funds may be obligated and expended to carry out military construction projects not otherwise authorized by law. MILITARY CONSTRUCTION, AIR FORCE For an additional amount for "Military Construction,

gated and expended to carry out military construction
 projects not otherwise authorized by law.

#### CHAPTER 3

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#### GENERAL PROVISIONS, THIS TITLE

5 SEC. 301. Section 202(b) of the Afghanistan Freedom
6 Support Act of 2002 (Public Law 107–327) is amended by
7 striking "\$300,000,000" and inserting "\$450,000,000".

SEC. 302. Upon his determination that such action is 8 9 necessary in the national interest, the Secretary of Defense 10 may transfer between appropriations up to \$2,500,000,000 of the funds made available in this title, and in addition 11 such funds as necessary, not to exceed \$5,000,000,000, as 12 13 approved by the House and Senate Appropriations Committees, Subcommittees on Defense: Provided, That the Sec-14 15 retary shall notify the Congress promptly of each transfer made pursuant to this authority: Provided further, That the 16 transfer authority provided in this section is in addition 17 to any other transfer authority available to the Department 18 of Defense: Provided further, That the authority in this sec-19 tion is subject to the same terms and conditions as the au-20 21 thority provided in section 8005 of the Department of Defense Appropriations Act, 2004. 22

SEC. 303. Funds appropriated in this title, or made
available by transfer of funds in or pursuant to this title,
for intelligence activities are deemed to be specifically au-

thorized by the Congress for purposes of section 504 of the
 National Security Act of 1947 (50 U.S.C. 414).

SEC. 304. None of the funds available to the Department of Defense may be obligated to implement any action
which alters the command responsibility or permanent assignment of forces until 90 days after such plan has been
provided to the congressional defense committees.

8 SEC. 305. Sections 1318 and 1319 of Public Law 108–
9 11 shall remain in effect during fiscal year 2004.

10 SEC. 306. From October 1, 2003 through September 30, 2004, (a) the rates of pay authorized by section 310(a)11 12 of title 37, United States Code, shall be increased to \$225; and (b) the rates of pay authorized by section 427(a)(1)13 of title 37, United States Code, shall be increased to \$250. 14 15 SEC. 307. (a) Section 1313 of Public Law 108–11 is amended by adding the word, "unobligated", before "bal-16 17 ances".

(b) After October 31, 2003, adjustments to obligations
that would have been properly chargeable to the Defense
Emergency Response Fund shall be charged to any current
appropriation account of the Department of Defense available for the same purpose.

SEC. 308. Within 30 days after the enactment of this
Act, the Secretary of Defense shall report to the Committees
on Appropriations on progress to implement the terms of

section 8082 of the Department of Defense Appropriations
 Act, 2004.

3 SEC. 309. None of the funds provided in this title may 4 be used to finance programs or activities denied by Congress 5 in fiscal year 2003 or 2004 appropriations to the Depart-6 ment of Defense or to initiate a procurement or research, 7 development, test and evaluation new start program with-8 out prior notification to the congressional defense commit-9 tees.

10 SEC. 310. During the current fiscal year, funds avail-11 able to the Department of Defense for operation and mainte-12 nance may be used, notwithstanding any other provision 13 of law, to provide supplies, services, transportation, including airlift and sealift, and other logistical support to coali-14 15 tion forces supporting military and stability operations in Iraq: Provided, That the Secretary of Defense shall provide 16 quarterly reports to the Committees on Appropriations re-17 garding support provided under this section. 18

19 SEC. 311. Notwithstanding any other provision of law,
20 from funds available to the Department of Defense for oper21 ation and maintenance in fiscal year 2004, not to exceed
22 \$200,000,000 may be used by the Secretary of Defense, with
23 the concurrence of the Secretary of State, to provide assist24 ance only to the New Iraqi Army and the Afghan National
25 Army to enhance their capability to combat terrorism and

to support U.S. military operations in Iraq and Afghani-1 2 stan: Provided, That such assistance may include the provi-3 sion of equipment, supplies, services, training and funding: 4 Provided further, That the authority to provide assistance 5 under this section is in addition to any other authority to provide assistance to foreign nations: Provided further, 6 7 That the Secretary of Defense shall notify Congress not less 8 than 15 days before providing assistance under the author-9 ity of this section.

10 SEC. 312. (a) REPORT ON MILITARY READINESS IM11 PLICATIONS OF OPERATION IRAQI FREEDOM.—

(1) The Secretary of Defense shall submit to the
congressional defense committees a report assessing
the implications for United States military readiness
of the participation of United States ground combat
forces in Operation Iraqi Freedom.

17 (2) The report shall be submitted not later than
18 30 days after the date of the enactment of this Act.
19 (b) MATTERS TO BE INCLUDED.—The report under
20 subsection (a) shall include the following:

21 (1) An estimate of the total number of forces re22 quired to carry out Operation Iraqi Freedom, includ23 ing forces required for a rotation base.

24 (2) An estimate of the expected duration of the25 operation.

1	(3) An estimate of the cost of the operation to-
2	gether with an explanation of how the Secretary will
3	use the funds provided for the operation, and an as-
4	sessment of how such proposed funding plan would af-
5	fect overall military readiness.
6	(4) An assessment of how readily forces partici-
7	pating in the operation could be redeployed to addi-
8	tional overlapping major conflicts while providing for
9	the President the option to call for victory in one of
10	those conflicts, as well as to conduct a limited number
11	of smaller-scale contingency operations, including an
12	analysis of the availability of strategic lift, the likely
13	condition of equipment, and the extent of retraining
14	necessary to facilitate such a redeployment.
15	(5) An assessment of the effect of the operation
16	on the general combat readiness and deployability of
17	combat units to defend the homeland and for the
18	Global War on Terrorism.
19	(6) An assessment of the effect of the operation
20	on the four 2001 Quadrennial Defense Review defense
21	policy goals, namely assuring allies and friends, dis-
22	suading future military competitors, deterring threats
23	and coercion against United States interests and, if
24	deterrence fails, decisively defeating any adversary.

1	(7) An assessment of the effect the operation
2	would have on the general combat readiness and
3	deployability of combat units not designated to be
4	part of the operation including active forces, reserve,
5	and National Guard.
6	(8) For current deployment and subsequent rota-
7	tions, an assessment of the number and type of com-
8	bat support and combat service support units re-
9	quired from active forces, reserve, and National
10	Guard, and the expected duration of each rotation.
11	(9) An assessment of the degree to which the op-
12	eration will require the use of reserve component
13	units and personnel and the use and timing of invol-
14	untary Selected Reserve callup authority as provided
15	by section 12304 of title 10, United States Code.
16	(10) An assessment of the anticipated annual
17	cost of equipment refurbishment and replacement re-
18	sulting from the operation.
19	(11) An assessment of how the increased oper-
20	ational tempo associated with the operation would af-
21	fect the mission capable readiness rates and overall
22	health of both strategic and theater airlift assets.
23	(12) An assessment of the effect the operation
24	will have on the ability of the United States Armed

1	Forces, including the active forces, reserve, and Na-
2	tional Guard, to meet recruiting goals.
3	(13) An assessment of the effect of the operation
4	on training infrastructure and instrumentation of
5	United States training ranges, including the active
6	forces, reserve, and National Guard.
7	(14) An assessment of the effect the operation
8	will have on retention among active forces, reserve,
9	and National Guard.
10	(15) An assessment of the effect of the operation
11	on quality of life issues for active forces, reserve, and
12	National Guard.
13	(c) FORM OF REPORT.—The report required by sub-
14	section (a) shall be submitted in unclassified form, but may
15	include a classified annex.
16	(d) Congressional Defense Committees De-
17	FINED.—In this section, the term "congressional defense
18	committees" means—
19	(1) the Committees on Armed Services and Ap-
20	propriations of the Senate; and
21	(2) the Committees on Armed Services and Ap-
22	propriations of the House of Representatives.
23	SEC. 313. (a) Section 1075 of title 10, United States
24	Code, is amended—

1	(1) by inserting "(a) IN GENERAL.—" before
2	"When"; and
3	(2) by striking the second sentence and inserting
4	the following:
5	"(b) EXCEPTIONS.—Subsection (a) shall not apply to
6	any of the following:
7	"(1) An enlisted member, or former enlisted
8	member, of a uniformed service who is entitled to re-
9	tired or retainer pay or equivalent pay.
10	"(2) An officer or former officer of a uniformed
11	service, or an enlisted member or former enlisted
12	member of a uniformed service not described in para-
13	graph (1), who is hospitalized under section 1074 of
14	this title because of an injury or disease incurred (as
15	determined under criteria prescribed by the Secretary
16	of Defense)—
17	"(A) as a direct result of armed conflict;
18	"(B) while engaged in hazardous service;
19	``(C) in the performance of duty under con-
20	ditions simulating war; or
21	"(D) through an instrumentality of war.".
22	(b) Section 1075(b) of title 10, United States Code, as
23	added by subsection (a), shall take effect as of September
24	11, 2001, and shall apply with respect to injuries or dis-
25	eases incurred on or after that date.

1 SEC. 314. (a) TRANSFER AUTHORITY.—Subject to sub-2 section (b), the Secretary of Defense may transfer not more 3 than \$150,000,000 of the funds appropriated in this title 4 to the contingency construction account, authorized under section 2804 of title 10, United States Code, to carry out 5 military construction projects not otherwise authorized by 6 7 law. Funds so transferred shall be merged with and be 8 available for the same purposes and the same time period 9 as the appropriation to which transferred. The transfer au-10 thority under this section is in addition to any other transfer authority available to the Department of Defense. 11

12 (b) CONDITIONS ON TRANSFER.—A transfer of funds 13 under subsection (a) may not be made until the end of the 14 7-day period beginning on the date the Secretary of Defense 15 submits written notice to the appropriate committees of Congress certifying that the transfer is necessary to respond 16 to, or protect against, acts or threatened acts of terrorism 17 or to support Department of Defense operations in Iraq, 18 19 and specifying the amounts and purposes of the transfer, including a list of proposed projects and their estimated 20 21 costs.

(c) NOTICE OF OBLIGATIONS.—Notwithstanding section 2804(b) of title 10, United States Code, when a decision
is made to carry out a military construction project using
funds transferred to the contingency construction account

under subsection (a), the Secretary of Defense shall submit
 written notice to the appropriate committees of Congress
 no later than 15 days after the obligation of the funds for
 the project, specifying the source of the transferred funds
 and the estimated cost of the project, including form 1391.

6 (d) DEFINITIONS.—For purposes of this section, the 7 terms "appropriate committees of Congress". "military con-8 struction", and "military installation" have the meanings 9 given such terms in section 2801 of title 10, United States 10 Code, except that, with respect to military construction in a foreign country, the term "military installation" includes 11 not only buildings, structures, and other improvements to 12 13 real property under the operational control of the Secretary of a military department or the Secretary of Defense, but 14 15 also any building, structure, or other improvement to real property to be used by the Armed Forces, regardless of 16 whether such use is anticipated to be temporary or of longer 17 duration; and further excepting that "appropriate commit-18 tees of Congress" shall include the Subcommittees on Mili-19 tary Construction of the Committees on Appropriations of 20 21 the Senate and House of Representatives.

22 SEC. 315. COMMENDING THE ARMED FORCES FOR EF-23 FORTS IN OPERATION ENDURING FREEDOM AND OPER-24 ATION IRAQI FREEDOM. (a) PURPOSE.—Recognizing and 25 commending the members of the United States Armed 1 Forces and their leaders, and the allies of the United States 2 and their armed forces, who participated in Operation En-3 during Freedom in Afghanistan and Operation Iraqi Free-4 dom in Iraq and recognizing the continuing dedication of 5 military families and employers and defense civilians and contractors and the countless communities and patriotic or-6 7 ganizations that lent their support to the Armed Forces dur-8 ing those operations.

9 (b) FINDINGS.—The Senate finds that—

(1) the September 11, 2001, terrorist attacks on
the United States, which killed thousands of people
from the United States and other countries in New
York, Virginia, and Pennsylvania, inaugurated the
Global War on Terrorism;

(2) the intelligence community quickly identified
Al Qaeda as a terrorist organization with global
reach and the President determined that United
States national security required the elimination of
the Al Qaeda terrorist organization;

(3) the Taliban regime of Afghanistan had long
harbored Al Qaeda, providing members of that organization a safe haven from which to attack the United
States and its friends and allies, and the refusal of
that regime to discontinue its support for international terrorism and surrender Al Qaeda's leaders

to the United States made it a threat to international
 peace and security;

(4) Saddam Hussein and his regime's long-3 4 standing sponsorship of international terrorism, ac-5 tive pursuit of weapons of mass destruction, use of 6 such weapons against Iraq's own citizens and neigh-7 boring countries, aggression against Irag's neighbors, 8 and brutal repression of Iraq's population made Sad-9 dam Hussein and his regime a threat to international 10 peace and security;

(5) the United States pursued sustained diplomatic, political, and economic efforts to remove those
threats peacefully;

14 (6) on October 7, 2001, the Armed Forces of the
15 United States and its coalition allies launched mili16 tary operations in Afghanistan, designated as Oper17 ation Enduring Freedom, that quickly caused the col18 lapse of the Taliban regime, the elimination of Af19 ghanistan's terrorist infrastructure, and the capture
20 of significant and numerous members of Al Qaeda;

(7) on March 19, 2003, the Armed Forces of the
United States and its coalition allies launched military operations, designated as Operation Iraqi Freedom, that quickly caused the collapse of Saddam Hussein's regime, the elimination of Iraq's terrorist infra-

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structure, the end of Iraq's illicit and illegal pro-

2	grams to acquire weapons of mass destruction, and
3	the capture of significant international terrorists;
4	(8) in those two campaigns in the Global War on
5	Terrorism, as of September 27, 2003, nearly 165,000
6	members of the United States Armed Forces, com-
7	prised of active, reserve, and National Guard mem-
8	bers and units, had mobilized for Operation Endur-
9	ing Freedom and Operation Iraqi Freedom;
10	(9) success in those two campaigns in the Global
11	War on Terrorism would not have been possible with-
12	out the dedication, courage, and service of the mem-
13	bers of the United States Armed Forces and the mili-
14	tary and irregular forces of the friends and allies of
15	the United States;
16	(10) the support, love, and commitment from the
17	families of United States service personnel partici-
18	pating in those two operations, as well as that of the
19	communities and patriotic organizations which pro-
20	vided support through the United Services Organiza-
21	tion (USO), Operation Dear Abby, and Operation
22	UpLink, helped to sustain those service personnel and
23	enabled them to eliminate significant threats to
24	United States national security while liberating op-
25	pressed peoples from dictatorial regimes;

1	(11) the civilian employees of the Department of
2	Defense, through their hard work and dedication, en-
3	abled United States military forces to quickly and ef-
4	fectively achieve the United States military missions
5	in Afghanistan and Iraq;
6	(12) the commitment of companies making their
7	employees available for military service, the creativity
8	and initiative of contractors equipping the Nation's
9	Armed Forces with the best and most modern equip-
10	ment, and the ingenuity of service companies assist-
11	ing with the global overseas deployment of the Armed
12	Forces demonstrates that the entrepreneurial spirit of
13	the United States is an extraordinarily valuable de-
14	fense asset; and
15	(13) the Nation should pause to recognize with
16	appropriate tributes and days of remembrance the
17	sacrifice of those members of the Armed Forces who
18	died or were wounded in Operation Enduring Free-
19	dom and Operation Iraqi Freedom, as well as all who
20	served in or supported either of those operations.
21	(c) Sense of the Senate.—It is the sense of the Sen-
22	ate that the Senate—
23	(1) conveys its deepest sympathy and condolences
24	to the families and friends of the members of United
25	States and coalition forces who have been injured,

1	wounded, or killed during Operation Enduring Free-
2	dom and Operation Iraqi Freedom;
3	(2) commends President George W. Bush, Sec-
4	retary of Defense Donald H. Rumsfeld, and United
5	States Central Command commander General
6	Tommy Franks, United States Army, for their plan-
7	ning and execution of enormously successful military
8	campaigns in Operation Enduring Freedom and Op-
9	eration Iraqi Freedom;
10	(3) expresses its highest commendation and most
11	sincere appreciation to the members of the United
12	States Armed Forces who participated in Operation
13	Enduring Freedom and Operation Iraqi Freedom;
14	(4) commends the Department of Defense civilian
15	employees and the defense contractor personnel whose
16	skills made possible the equipping of the greatest
17	armed force in the annals of modern military endeav-
18	or;
19	(5) supports the efforts of communities across the
20	Nation—
21	(A) to prepare appropriate homecoming
22	ceremonies to honor and welcome home the mem-
23	bers of the Armed Forces participating in Oper-
24	ation Enduring Freedom and Operation Iraqi
25	Freedom and to recognize their contributions to

1	United States homeland security and to the
2	Global War on Terrorism; and
3	(B) to prepare appropriate ceremonies to
4	commemorate with tributes and days of remem-
5	brance the service and sacrifice of those service
6	members killed or wounded during those oper-
7	ations;
8	(6) expresses the deep gratitude of the Nation to
9	the 21 steadfast allies in Operation Enduring Free-
10	dom and to the 49 coalition members in Operation
11	Iraqi Freedom, especially the United Kingdom, Aus-
12	tralia, and Poland, whose forces, support, and con-
13	tributions were invaluable and unforgettable; and
14	(7) recommits the United States to ensuring the
15	safety of the United States homeland, to preventing
16	weapons of mass destruction from reaching the hands
17	of terrorists, and to helping the people of Iraq and Af-
18	ghanistan build free and vibrant democratic societies.
19	SEC. 316. (a) In addition to other purposes for which
20	funds in the Iraq Freedom Fund are available, such funds
21	shall also be available for reimbursing a member of the
22	Armed Forces for the cost of air fare incurred by the mem-
23	ber for any travel by the member within the United States
24	that is commenced during fiscal year 2003 or fiscal year
25	2004 and is completed during either such fiscal year while

the member is on rest and recuperation leave from deploy ment overseas in support of Operation Iraqi Freedom and
 Operation Enduring Freedom, but only for one round trip
 by air between two locations within the United States.

5 (b) It is the sense of Congress that the commercial airline industry should, to the maximum extent practicable, 6 7 charge members of the Armed Forces on rest and recuper-8 ation leave as described in subsection (a) and their families 9 specially discounted, lowest available fares for air travel in 10 connection with such leave and that any restrictions and limitations imposed by the airlines in connection with the 11 air fares charged for such travel should be minimal. 12

SEC. 317. (a) Section 1074a of title 10, United States
Code, is amended by adding at the end the following new
subsection:

16 "(f)(1) At any time after the Secretary concerned noti-17 fies members of the Ready Reserve that the members are 18 to be called or ordered to active duty, the administering 19 Secretaries may provide to each such member any medical 20 and dental screening and care that is necessary to ensure 21 that the member meets the applicable medical and dental 22 standards for deployment.

23 "(2) The Secretary concerned shall promptly transmit
24 to each member of the Ready Reserve eligible for screening

and care under this subsection a notification of eligibility
 for such screening and care.

3 "(3) A member provided medical or dental screening
4 or care under paragraph (1) may not be charged for the
5 screening or care.

6 "(4) Screening and care may not be provided under
7 this section after September 30, 2004.".

8 (b) The benefits provided under the amendment made
9 by subsection (a) shall be provided only within funds avail10 able under this Act.

SEC. 318. (a) Chapter 55 of title 10, United States
Code, is amended by inserting after section 1076a the following new section:

# 14 "\$1076b. TRICARE program: coverage for members of 15 the Ready Reserve

"(a) ELIGIBILITY.—Each member of the Selected Reserve of the Ready Reserve and each member of the Individual Ready Reserve described in section 10144(b) of this
title is eligible, subject to subsection (h), to enroll in
TRICARE and receive benefits under such enrollment for
any period that the member—

22 "(1) is an eligible unemployment compensation
23 recipient; or

24 "(2) is not eligible for health care benefits under
25 an employer-sponsored health benefits plan.

"(b) TYPES OF COVERAGE.—(1) A member eligible
 under subsection (a) may enroll for either of the following
 types of coverage:

4 "(A) Self alone coverage.

5 "(B) Self and family coverage.

6 "(2) An enrollment by a member for self and family
7 covers the member and the dependents of the member who
8 are described in subparagraph (A), (D), or (I) of section
9 1072(2) of this title.

10 "(c) OPEN ENROLLMENT PERIODS.—The Secretary of
11 Defense shall provide for at least one open enrollment period
12 each year. During an open enrollment period, a member
13 eligible under subsection (a) may enroll in the TRICARE
14 program or change or terminate an enrollment in the
15 TRICARE program.

16 "(d) SCOPE OF CARE.—(1) A member and the depend17 ents of a member enrolled in the TRICARE program under
18 this section shall be entitled to the same benefits under this
19 chapter as a member of the uniformed services on active
20 duty or a dependent of such a member, respectively.

21 "(2) Section 1074(c) of this title shall apply with re22 spect to a member enrolled in the TRICARE program under
23 this section.

24 "(e) PREMIUMS.—(1) The Secretary of Defense shall
25 charge premiums for coverage pursuant to enrollments

under this section. The Secretary shall prescribe for each
 of the TRICARE program options a premium for self alone
 coverage and a premium for self and family coverage.

4 "(2) The monthly amount of the premium in effect for
5 a month for a type of coverage under this section shall be
6 the amount equal to 28 percent of the total amount deter7 mined by the Secretary on an appropriate actuarial basis
8 as being reasonable for the coverage.

9 "(3) The premiums payable by a member under this 10 subsection may be deducted and withheld from basic pay payable to the member under section 204 of title 37 or from 11 compensation payable to the member under section 206 of 12 13 such title. The Secretary shall prescribe the requirements and procedures applicable to the payment of premiums by 14 15 members not entitled to such basic pay or compensation. 16 "(4) Amounts collected as premiums under this subsection shall be credited to the appropriation available for 17 18 the Defense Health Program Account under section 1100 of this title, shall be merged with sums in such Account 19 20 that are available for the fiscal year in which collected, and

21 shall be available under subparagraph (B) of such section22 for such fiscal year.

23 "(f) OTHER CHARGES.—A person who receives health
24 care pursuant to an enrollment in a TRICARE program
25 option under this section, including a member who receives

such health care, shall be subject to the same deductibles,
 copayments, and other nonpremium charges for health care
 as apply under this chapter for health care provided under
 the same TRICARE program option to dependents de scribed in subparagraph (A), (D), or (I) of section 1072(2)
 of this title.

7 "(g) TERMINATION OF ENROLLMENT.—(1) A member
8 enrolled in the TRICARE program under this section may
9 terminate the enrollment only during an open enrollment
10 period provided under subsection (c), except as provided in
11 subsection (h).

12 "(2) An enrollment of a member for self alone or for
13 self and family under this section shall terminate on the
14 first day of the first month beginning after the date on
15 which the member ceases to be eligible under subsection (a).
16 "(3) The enrollment of a member under this section
17 may be terminated on the basis of failure to pay the pre-

18 mium charged the member under this section.

19 "(h) RELATIONSHIP TO TRANSITION TRICARE COV20 ERAGE UPON SEPARATION FROM ACTIVE DUTY.—(1) A
21 member may not enroll in the TRICARE program under
22 this section while entitled to transitional health care under
23 subsection (a) of section 1145 of this title or while author24 ized to receive health care under subsection (c) of such sec25 tion.

"(2) A member who enrolls in the TRICARE program
 under this section within 90 days after the date of the ter mination of the member's entitlement or eligibility to re ceive health care under subsection (a) or (c) of section 1145
 of this title may terminate the enrollment at any time with in one year after the date of the enrollment.

7 "(i) CERTIFICATION OF NONCOVERAGE BY OTHER
8 HEALTH BENEFITS PLAN.—The Secretary of Defense may
9 require a member to submit any certification that the Sec10 retary considers appropriate to substantiate the member's
11 assertion that the member is not covered for health care ben12 efits under any other health benefits plan.

13 "(j) ELIGIBLE UNEMPLOYMENT COMPENSATION RE-CIPIENT DEFINED.—In this section, the term 'eligible unem-14 15 ployment compensation recipient' means, with respect to any month, any individual who is determined eligible for 16 any day of such month for unemployment compensation 17 under State law (as defined in section 205(9) of the Fed-18 eral-State Extended Unemployment Compensation Act of 19 1970), including Federal unemployment compensation laws 20 21 administered through the State.

(k) REGULATIONS.—The Secretary of Defense, in consultation with the other administering Secretaries, shall
prescribe regulations for the administration of this section.

"(l) TERMINATION OF AUTHORITY.—An enrollment in
 TRICARE under this section may not continue after Sep tember 30, 2004.".

4 (b) The table of sections at the beginning of such chap5 ter is amended by inserting after the item relating to section
6 1076a the following new item:

"1076b. TRICARE program: coverage for members of the Ready Reserve.".

7 (c) The benefits provided under section 1076b of title
8 10, United States Code (as added by subsection (a)), shall
9 be provided only within funds available under this Act.

SEC. 319. (a)(1) Chapter 55 of title 10, United States
Code, is amended by inserting after section 1078a the following new section:

13 "\$1078b. Continuation of non-TRICARE health bene-14fits plan coverage for certain Reserves15called or ordered to active duty and their

16 *dependents* 

17 "(a) PAYMENT OF PREMIUMS.—The Secretary concerned shall pay the applicable premium to continue in 18 force any qualified health benefits plan coverage for an eli-19 gible reserve component member for the benefits coverage 20 21 continuation period if timely elected by the member in ac-22 cordance with regulations prescribed under subsection (j). 23 "(b) ELIGIBLE MEMBER.—A member of a reserve component is eligible for payment of the applicable premium 24 for continuation of qualified health benefits plan coverage 25 **† HR 3289 EAS** 

under subsection (a) while serving on active duty pursuant 1 to a call or order issued under a provision of law referred 2 to in section 101(a)(13)(B) of this title during a war or 3 4 national emergency declared by the President or Congress. "(c) Qualified Health Benefits Plan Cov-5 ERAGE.—For the purposes of this section, health benefits 6 7 plan coverage for a member called or ordered to active duty 8 is qualified health benefits plan coverage if—

9 "(1) the coverage was in force on the date on 10 which the Secretary notified the member that issuance 11 of the call or order was pending or, if no such notifi-12 cation was provided, the date of the call or order;

"(2) on such date, the coverage applied to the
member and dependents of the member described in
subparagraph (A), (D), or (I) of section 1072(2) of
this title; and

"(3) the coverage has not lapsed.

18 "(d) APPLICABLE PREMIUM.—The applicable pre19 mium payable under this section for continuation of health
20 benefits plan coverage in the case of a member is the amount
21 of the premium payable by the member for the coverage of
22 the member and dependents.

23 "(e) MAXIMUM AMOUNT.—The total amount that the
24 Department of Defense may pay for the applicable premium
25 of a health benefits plan for a member under this section

17

3	"(1) the sum of one plus the number of the mem-
4	ber's dependents covered by the health benefits plan,
5	by
6	"(2) the per capita cost of providing TRICARE
7	coverage and benefits for dependents under this chap-
8	ter for such fiscal year, as determined by the Sec-
9	retary of Defense.
10	"(f) Benefits Coverage Continuation Period.—
11	The benefits coverage continuation period under this section
12	for qualified health benefits plan coverage in the case of a
13	member called or ordered to active duty is the period that—
14	"(1) begins on the date of the call or order; and
15	"(2) ends on the earlier of—
16	"(A) the date on which the member's eligi-
17	bility for transitional health care under section
18	1145(a) of this title terminates under paragraph
19	(3) of such section;
20	((B) the date on which the member elects to
21	terminate the continued qualified health benefits
22	plan coverage of the dependents of the member;
23	or
24	"(C) September 30, 2004.

3 "(1) any period of coverage under a COBRA
4 continuation provision (as defined in section
5 9832(d)(1) of the Internal Revenue Code of 1986) for
6 a member under this section shall be deemed to be
7 equal to the benefits coverage continuation period for
8 such member under this section; and

9 "(2) with respect to the election of any period of
10 coverage under a COBRA continuation provision (as
11 so defined), rules similar to the rules under section
12 4980B(f)(5)(C) of such Code shall apply.

"(h) NONDUPLICATION OF BENEFITS.—A dependent of
a member who is eligible for benefits under qualified health
benefits plan coverage paid on behalf of a member by the
Secretary concerned under this section is not eligible for
benefits under the TRICARE program during a period of
the coverage for which so paid.

19 "(i) REVOCABILITY OF ELECTION.—A member who
20 makes an election under subsection (a) may revoke the elec21 tion. Upon such a revocation, the member's dependents shall
22 become eligible for benefits under the TRICARE program
23 as provided for under this chapter.

24 "(j) REGULATIONS.—The Secretary of Defense shall
25 prescribe regulations for carrying out this section. The regu-

lations shall include such requirements for making an elec tion of payment of applicable premiums as the Secretary
 considers appropriate.".

4 (2) The table of sections at the beginning of such chap5 ter is amended by inserting after the item relating to section
6 1078a the following new item:

"1078b. Continuation of non-TRICARE health benefits plan coverage for certain Reserves called or ordered to active duty and their dependents.".

7 (b) Section 1078b of title 10. United States Code (as 8 added by subsection (a)), shall apply with respect to calls 9 or orders of members of reserve components of the Armed 10 Forces to active duty as described in subsection (b) of such section, that are issued by the Secretary of a military de-11 12 partment before, on, or after the date of the enactment of this Act, but only with respect to qualified health benefits 13 plan coverage (as described in subsection (c) of such section) 14 that is in effect on or after the date of the enactment of 15 this Act. 16

(c) The benefits provided under section 1078b of title
10, United States Code (as added by subsection (a)), shall
19 be provided only within funds available under this Act.

20 SEC. 320. (a) Section 1074 of title 10, United States
21 Code, is amended by adding at the end the following new
22 subsection:

23 "(d)(1) For the purposes of this chapter, a member of
24 a reserve component of the armed forces who is issued a

1 delayed-effective-date active-duty order, or is covered by
 2 such an order, shall be treated as being on active duty for
 3 a period of more than 30 days beginning on the later of
 4 the date that is—

5 "(A) the date of the issuance of such order; or
6 "(B) 90 days before date on which the period of
7 active duty is to commence under such order for that
8 member.

9 "(2) In this subsection, the term 'delayed-effective-date 10 active-duty order' means an order to active duty for a pe-11 riod of more than 30 days in support of a contingency oper-12 ation under a provision of law referred to in section 13 101(a)(13)(B) of this title that provides for active-duty serv-14 ice to begin under such order on a date after the date of 15 the issuance of the order.

16 "(3) This section shall cease to be effective on Sep17 tember 30, 2004.".

(b) The benefits provided under the amendment made
by subsection (a) shall be provided only within funds available under this Act.

SEC. 321. (a) Subject to subsection (b), during the period beginning on the date of the enactment of this Act and
ending on September 30, 2004, section 1145(a) of title 10,
United States Code, shall be administered by substituting
for paragraph (3) the following:

"(3) Transitional health care for a member under sub section (a) shall be available for 180 days beginning on the
 date on which the member is separated from active duty.".

4 (b)(1) Subsection (a) shall apply with respect to sepa5 rations from active duty that take effect on or after the date
6 of the enactment of this Act.

7 (2) Beginning on October 1, 2004, the period for which
8 a member is provided transitional health care benefits
9 under section 1145(a) of title 10, United States Code, shall
10 be adjusted as necessary to comply with the limits provided
11 under paragraph (3) of such section.

(c) The benefits provided under the amendment made
by subsection (a) shall be provided only within funds available under this Act.

SEC. 322. (a) Of the funds provided in this title under
the heading "IRAQ FREEDOM FUND" up to \$191,100,000
be available for the procurement of Up-Armored High Mobility Multipurpose Wheeled Vehicles in addition to the
number of such vehicles for which funds are provided within
the amount specified under such heading.

(b) The Secretary of the Army shall reevaluate the requirements of the Army for armored security vehicles and
the options available to the Army for procuring armored
security vehicles to meet the validated requirements.

SEC. 323. (a) Of the amounts appropriated by chapter
 1 of this title under the heading "OPERATION AND MAINTE NANCE, ARMY" and available for the operating expenses of
 the Coalition Provisional Authority (CPA), \$10,000,000
 shall be available for the establishment of the Office of the
 Inspector General of the Coalition Provisional Authority
 and for related operating expenses of the Office.

8 (b) The Office of the Inspector General of the Coalition
9 Provisional Authority shall be established not later than 30
10 days after the date of the enactment of this Act.

(c)(1) The head of the Office of the Inspector General
of the Coalition Provisional Authority shall be the Inspector
General of the Coalition Provisional Authority.

(2) The Inspector General shall be appointed by the
President in accordance with, and shall otherwise be subject
to the provisions of, section 3 of the Inspector General Act
of 1978 (5 U.S.C. App.), except that the person nominated
for appointment as Inspector General may assume the duties of the office on an acting basis pending the advice and
consent of the Senate.

(3) The Inspector General shall have the duties, responsibilities, and authorities of inspectors general under the Inspector General Act of 1978. In carrying out such duties,
responsibilities, and authorities, the Inspector General shall

coordinate with, and receive the cooperation of, the Inspec tor General of the Department of Defense.

3 (d)(1) Except as provided in paragraph (2), not later 4 than 75 days after the date of the enactment of this Act, and every 10 days thereafter, the Inspector General of the 5 6 Coalition Provisional Authority shall submit to the Com-7 mittees on Appropriations and Foreign Relations of the 8 Senate and the Committees on Appropriations and International Relations of the House of Representatives a report 9 10 that sets forth—

(A) an assessment of the financial controls of the
 Coalition Provisional Authority;

13 (B) a description of any financial irregularities
14 that may have occurred in the activities of the Au15 thority;

16 (C) a description of—

(i) any irregularities relating to the administration of laws providing for full and open
competition in contracting (as defined in section
4(6) of the Office of Federal Procurement Policy
Act (41 U.S.C. 403(6))); and
(ii) any other irregularities related to pro-

23 *curement;* 

1	(D) a description of any actions taken by the In-
2	spector General to improve such financial controls or
3	address such financial irregularities;
4	(E) a description of the programmatic goals of
5	the Coalition Provisional Authority; and
6	(F) an assessment of the performance of the Coa-
7	lition Provisional Authority, including progress made
8	by the Coalition Provisional Authority in facilitating
9	a transition to levels of security, stability, and self-
10	government in Iraq sufficient to make the presence of
11	the Coalition Provisional Authority no longer nec-
12	essary.
13	(2) The Inspector General of the Department of Defense
14	shall prepare and submit the reports otherwise required to
15	be submitted by the Inspector General of the Coalition Pro-
16	visional Authority under paragraph (1) until the earlier
17	of—
18	(A) the date that is 150 days after the date of
19	the enactment of this Act; or
20	(B) the date on which a determination is made
21	by the Inspector General of the Coalition Provisional
22	Authority that the Office of the Inspector General of

23 the Coalition Provisional Authority is capable of pre-

- 24 paring timely, accurate, and complete reports in com-
- 25 pliance with the requirements under paragraph (1).

(3) The reports under this subsection are in addition
 to the semiannual reports required of the Inspector General
 by section 5 of the Inspector General Act of 1978 and any
 other reports required of the Inspector General by law.

5 (4) The Inspector General of the Coalition Provisional
6 Authority (or the Inspector General of the Department of
7 Defense, as applicable) shall publish each report under this
8 subsection on the Internet website of the Coalition Provi9 sional Authority.

(e) The Office of the Inspector General of the Coalition
Provisional Authority shall terminate on the first day that
both of the following conditions have been met:

(1) the Coalition Provisional Authority has
transferred responsibility for governing Iraq to an indigenous Iraqi government; and

(2) a United States mission to Iraq, under the
direction and guidance of the Secretary of State, has
undertaken to perform the responsibility for administering United States assistance efforts in Iraq.

20 SEC. 324. REPORT ON REPLACEMENT OF U.S.
21 TROOPS. (a) FINDINGS.—The Senate finds that:

(1) The Coalition Provisional Authority states
that 80 percent of Iraq is a permissive environment
with people returning to a normal pace of life, while
20 percent is less permissive with entrenched Saddam

loyalists, international terrorists and general lawless ness hindering recovery efforts.

3 (2) On September 9, Deputy Secretary of Defense John Wolfowitz testified, ". . . the predominantly 4 5 Shia south [of Iraq] has been stable and I would say 6 far more stable than most pre-war predications would 7 have given you. And the mixed Arab. Turkish. Kurd-8 ish north has also been remarkably stable, again, con-9 trary to fears that many of us had that we might face large-scale ethnic conflict.". 10

(3) On September 14, Secretary of State Colin
Powell stated, "We see attacks against our coalition
on a daily basis . . . but in many parts of the country things are quite secure and stable.".

(4) The Coalition Provisional Authority states
that a major focus of its security efforts has been to
increase Iraqi participation in and responsibility for
a safe and secure Iraq.

19 (5) On September 14, Secretary of Defense Don20 ald Rumsfeld stated, "90 percent of the people in Iraq
21 are now living in an area that's governed by a city
22 council, or a village council.".

23 (6) The Coalition Provisional Authority reports
24 that 60,000 Iraqis are now assisting in security, in25 cluding 46,000 Iraqi police nationwide.

1	(7) Of the 160,000 coalition military personnel
2	serving in Iraq, 20,000 are comprised of non-United
3	States forces.
4	(b) REPORT.—Beginning 30 days after the enactment
5	of this Act, the President or his designee shall submit a
6	monthly report to Congress detailing—
7	(1) the areas of Iraq determined to be largely se-
8	cure and stable; and
9	(2) the extent to which United States troops have
10	been replaced by non-United States coalition forces,
11	United Nation forces, or Iraqi forces in the areas de-
12	termined to be largely secure and stable under this
13	subsection.
14	SEC. 325. (a) Congress makes the following findings:
15	(1) During Operation Desert Shield and Oper-
16	ation Desert Storm (in this section, collectively re-
17	ferred to as the "First Gulf War"), the regime of Sad-
18	dam Hussein committed grave human rights abuses
19	and acts of terrorism against the people of Iraq and
20	citizens of the United States.
21	(2) United States citizens who were taken pris-
22	oner by the regime of Saddam Hussein during the
23	First Gulf War were brutally tortured and forced to
24	endure severe physical trauma and emotional abuse.

1	(3) The regime of Saddam Hussein used civilian
2	citizens of the United States who were working in the
3	Persian Gulf region before and during the First Gulf
4	War as so-called human shields, threatening the per-
5	sonal safety and emotional well-being of such civil-
6	ians.
7	(4) Congress has recognized and authorized the
8	right of United States citizens, including prisoners of
9	war, to hold terrorist states, such as Iraq during the
10	regime of Saddam Hussein, liable for injuries caused
11	by such states.
12	(5) The United States district courts are author-
13	ized to adjudicate cases brought by individuals in-
14	jured by terrorist states.
15	(b) It is the sense of Congress that—
16	(1) notwithstanding section 1503 of the Emer-
17	gency Wartime Supplemental Appropriations Act,
18	2003 (Public Law 108–11; 117 Stat. 579) and any
19	other provision of law, a citizen of the United States
20	who was a prisoner of war or who was used by the
21	regime of Saddam Hussein and by Iraq as a so-called
22	human shield during the First Gulf War should have
23	the opportunity to have any claim for damages
24	caused by the regime of Saddam Hussein and by Iraq

1	incurred by such citizen fully adjudicated in the ap-
2	propriate United States district court;
3	(2) any judgment for such damages awarded to
4	such citizen, or the family of such citizen, should be
5	fully enforced; and
6	(3) the Attorney General should enter into nego-
7	tiations with each such citizen, or the family of each
8	such citizen, to develop a fair and reasonable method
9	of providing compensation for the damages each such
10	citizen incurred, including using assets of the regime
11	of Saddam Hussein held by the Government of the
12	United States or any other appropriate sources to
13	provide such compensation.
14	SEC. 326. (a) FINDINGS.—Congress makes the fol-
15	lowing findings:
16	(1) The National Guard and Reserves have
17	served the Nation in times of national crises for more
18	than 200 years. The National Guard and Reserves are
19	a critical component of homeland security and na-
20	tional defense.
21	(2) The current deployments of many members of
22	the National Guard and Reserve have made them ab-
23	sent from their communities for an abnormally long
24	time. This has diminished the ability of the National
25	Guard to conduct its State missions.

(3) Many members of the National Guard and Reserves have been on active duty for more than a year, and many more have had their tours of active duty involuntarily extended while overseas.

5 (b) REPORT ON UTILIZATION OF NATIONAL GUARD 6 AND RESERVES.—(1) Not later than 60 days after the date 7 of the enactment of this Act, the Secretary of Defense shall 8 submit to the Committees on Armed Services of the Senate 9 and House of Representatives a report on the utilization 10 of the National Guard and Reserves in support of contin-11 gency operations during fiscal year 2004.

12 (2) The report under this subsection shall include the13 following:

14	(A) Information on each National Guard and
15	Reserve unit currently deployed, including—
16	(i) the unit name or designation;
17	(ii) the number of personnel deployed;
18	(iii) the projected return date to home sta-
19	tion; and
20	(iv) the schedule, if any, for the replacement
21	of the unit with a Regular or multinational
22	unit.
23	(B) Information on current operations tempo,
24	including—

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1	(i) the length of deployment of each Na-
2	tional Guard and Reserve unit currently de-
3	ployed, organized by unit and by State;
4	(ii) in the case of each National Guard and
5	Reserve unit on active duty during the two-year
6	period ending on the date of the report, the ag-
7	gregate amount of time on active duty during
8	such two-year period; and
9	(iii) the percentage of National Guard and
10	Reserve forces in the total deployed force in each
11	current domestic and overseas contingency oper-
12	ation.
13	(C) Information on current recruitment and re-
14	tention of National Guard and Reserve personnel,
15	including—
16	(i) any shortfalls in recruitment and reten-
17	tion;
18	(ii) any plans to address such shortfalls or
19	otherwise to improve recruitment or retention;
20	and
21	(iii) the effects on recruitment and retention
22	over the long term of extended periods of activa-

24 (3) The report under this subsection shall be organized25 in a format that permits a ready assessment of the deploy-

tion of National Guard or Reserve personnel.

ment of the National Guard and Reserves by State, by var ious geographic regions of the United States, and by Armed
 Force.

4 (c) REPORT ON EFFECTS OF UTILIZATION OF NA-TIONAL GUARD AND RESERVES ON LAW ENFORCEMENT 5 AND HOMELAND SECURITY.—(1) Not later than 60 days 6 7 after the date of the enactment of this Act, the Secretary 8 of Homeland Security shall, in consultation with the chief 9 executive officers of the States, submit to Congress a report 10 on the effects of the deployment of the National Guard and Reserves on law enforcement and homeland security in the 11 United States. 12

13 (2) The report under this subsection shall include the14 following:

(A) The number of civilian first responders on
active duty with the National Guard or Reserves who
are currently deployed overseas.

18 (B) The number of first responder personnel of
19 the National Guard or Reserves who are currently de20 ployed overseas.

(C) An assessment by State of the ability of the
States to respond to emergencies without currently deployed National Guard personnel.

24 SEC. 327. (a) FINDINGS.—Congress makes the fol25 lowing findings:

(1) The Iraq Survey Group is charged with in vestigating the weapons of mass destruction programs
 of Iraq.

4 (2) The Special Advisor to the Director of Cen5 tral Intelligence for Strategy and Iraq heads the ef6 forts of the Iraq Survey Group.

7 (b) QUARTERLY REPORTS ON STATUS OF EFFORTS OF 8 IRAQ SURVEY GROUP.—Not later than January 1, 2004, 9 and every three months thereafter through September 30, 2004, the Special Advisor to the Director of Central Intel-10 ligence for Strategy and Iraq shall submit to the appro-11 priate committees of Congress a comprehensive written re-12 port on the status of the efforts of the Iraq Survey Group 13 to account for the programs of Iraq on weapons of mass 14 15 destruction and related delivery systems.

16 (c) FORM OF REPORT.—Each report required by sub17 section (b) shall be submitted in both classified and unclas18 sified form.

19 (d) APPROPRIATE COMMITTEES OF CONGRESS DE20 FINED.—In this section, the term "appropriate committees
21 of Congress" means—

(1) the Select Committee on Intelligence and the
Subcommittee on Defense of the Committee on Appropriations of the Senate; and

(2) the Permanent Select Committee on Intel ligence and the Subcommittee on Defense of the Com mittee on Appropriations of the House of Representa tives.

SEC. 328. (a) In the administration of laws and poli-5 cies on the period for which members of reserve components 6 7 of the Armed Forces called or ordered to active duty under 8 a provision of law referred to in section 101(a)(13)(B) of 9 title 10, United States Code, are deployed outside the 10 United States, the deployment shall be considered to have begun on the first day of the active-duty service to which 11 called or ordered and shall be considered to have ended on 12 the last day of the active-duty service to which called or 13 14 ordered.

(b) The Secretary of Defense may waive the requirements of subsection (a) in any case in which the Secretary
determines that it is necessary to do so to respond to a national security emergency or to meet dire operational requirements of the Armed Forces.

20 SEC. 329. Of the amounts appropriated by this title,
21 \$10,000,000 shall be available only for the Family Readi22 ness Program of the National Guard.

23 SEC. 330. (a) FINDINGS.—Congress makes the fol24 lowing findings:

1	(1) The Committee on Armed Services of the
2	Senate specified in Senate Report 107–151 to accom-
3	pany S. 2514 (107th Congress) that the Chief of
4	Naval Operations submit to the congressional defense
5	committees a report, not later than June 2, 2003, on
6	the plans of the Navy for basing aircraft carriers
7	through 2015.
8	(2) As of October 16, 2003, the report has not

9 been submitted.

10 (b) REPORT ON AIRCRAFT CARRIER BASING PLANS 11 THROUGH 2020.—Not later than 120 days after the date 12 of the enactment of this Act, the Secretary of Defense shall 13 submit to the congressional defense committees a report on 14 the plans of the Navy for basing aircraft carriers through 15 2020.

16 SEC. 331. (a) In addition to the strengths authorized by law for personnel of the Army as of September 30, 2004, 17 pursuant to paragraphs (1) and (2) of section 115(a) of 18 19 title 10, United States Code, the Army is hereby authorized an additional strength of 10,000 personnel as of such date, 20 21 which the Secretary of the Army may allocate as the Sec-22 retary determines appropriate among the personnel 23 strengths required by such section to be authorized annually under subparagraphs (A) and (B) of paragraph (1) of such 24 section and paragraph (2) of such section. 25

(b) The additional personnel authorized under sub section (a) shall be trained, incorporated into an appro priate force structure, and used to perform constabulary
 duty in such specialties as military police, light infantry,
 civil affairs, and special forces, and in any other military
 occupational specialty that is appropriate for constabulary
 duty.

8 (c) Of the amount appropriated under chapter 1 of this 9 title for the Iraq Freedom Fund, \$409,000,000 shall be 10 available for necessary expenses for the additional personnel 11 authorized under subsection (a).

SEC. 332. (a) SHORT TITLE.—This section may be
cited as the "Reservists Pay Security Act of 2003".

14 (b) NONREDUCTION IN PAY WHILE FEDERAL EM15 PLOYEE IS PERFORMING ACTIVE SERVICE IN THE UNI16 FORMED SERVICES OR NATIONAL GUARD.—

17 (1) IN GENERAL.—Subchapter IV of chapter 55
18 of title 5, United States Code, is amended by adding
19 at the end the following:

20 "§5538. Nonreduction in pay while serving in the uni21 formed services or National Guard

"(a) An employee who is absent from a position of employment with the Federal Government in order to perform active duty in the uniformed services pursuant to a call or order to active duty under a provision of law referred 1 to in section 101(a)(13)(B) of title 10 shall be entitled, while

2 serving on active duty, to receive, for each pay period de-

3	scribed in subsection (b), an amount equal to the amount
4	by which—
5	"(1) the amount of basic pay which would other-
6	wise have been payable to such employee for such pay
7	period if such employee's civilian employment with
8	the Government had not been interrupted by that
9	service, exceeds (if at all)
10	"(2) the amount of pay and allowances which
11	(as determined under subsection (d))—
12	"(A) is payable to such employee for that
13	service; and
14	((B) is allocable to such pay period.
15	"(b)(1) Amounts under this section shall be payable
16	with respect to each pay period (which would otherwise
17	apply if the employee's civilian employment had not been
18	interrupted)—
19	"(A) during which such employee is entitled to
20	reemployment rights under chapter 43 of title 38 with
21	respect to the position from which such employee is
22	absent (as referred to in subsection (a)); and
23	(B) for which such employee does not otherwise
24	receive basic pay (including by taking any annual,
25	military, or other paid leave) to which such employee

1	is entitled by virtue of such employee's civilian em-
2	ployment with the Government.
3	"(2) For purposes of this section, the period during
4	which an employee is entitled to reemployment rights under
5	chapter 43 of title 38—
6	(A) shall be determined disregarding the provi-
7	sions of section 4312(d) of title 38; and
8	``(B) shall include any period of time specified
9	in section 4312(e) of title 38 within which an em-
10	ployee may report or apply for employment or reem-
11	ployment following completion of the service on active
12	duty to which called or ordered as described in sub-
13	section (a).
14	"(c) Any amount payable under this section to an em-
15	ployee shall be paid—
16	"(1) by such employee's employing agency;
17	"(2) from the appropriation or fund which
18	would be used to pay the employee if such employee
19	were in a pay status; and
20	"(3) to the extent practicable, at the same time
21	and in the same manner as would basic pay if such
22	employee's civilian employment had not been inter-
23	rupted.
24	"(d) The Office of Personnel Management shall, in con-
25	sultation with Secretary of Defense, prescribe any regula-

tions necessary to carry out the preceding provisions of this
 section.

3 "(e)(1) The head of each agency referred to in section
4 2302(a)(2)(C)(ii) shall, in consultation with the Office, pre5 scribe procedures to ensure that the rights under this section
6 apply to the employees of such agency.

7 "(2) The Administrator of the Federal Aviation Ad8 ministration shall, in consultation with the Office, prescribe
9 procedures to ensure that the rights under this section apply
10 to the employees of that agency.

11 "(f) In this section—

12 "(1) the terms 'employee', 'Federal Government', 13 and 'uniformed services' have the same respective 14 meanings as given them in section 4303 of title 38: 15 "(2) the term 'employing agency', as used with 16 respect to an employee entitled to any payments 17 under this section, means the agency or other entity 18 of the Government (including an agency referred to in 19 section 2302(a)(2)(C)(ii) with respect to which such 20 employee has reemployment rights under chapter 43 21 of title 38: and

22 "(3) the term 'basic pay' includes any amount
23 payable under section 5304.".

24 (2) TECHNICAL AND CONFORMING AMEND25 MENT.—The table of sections for chapter 55 of title 5,

1	United States Code, is amended by inserting after the
2	item relating to section 5537 the following:
	"5538. Nonreduction in pay while serving in the uniformed services or National Guard.".
3	(3) EFFECTIVE PERIOD.—The amendments made
4	by this section shall apply with respect to pay periods
5	(as described in section 5538(b) of title 5, United
6	States Code, as amended by this section) beginning on
7	or after the date of enactment of this section and end-
8	ing September 30, 2004.
9	SEC. 333. (a) FINDINGS.—Congress makes the fol-
10	lowing findings:
11	(1) That on October 7, 2001, the Armed Forces
12	of the United States and its coalition allies launched
13	military operations in Afghanistan, designated as
14	Operation Enduring Freedom, that quickly caused the
15	collapse of the Taliban regime, the elimination of Af-
16	ghanistan's terrorist infrastructure and the capture of
17	significant and numerous members of Al Qaeda.
18	(2) That on March 19, 2003, the Armed Forces

18 (2) That on March 19, 2005, the Armed Forces
19 of the United States and its coalition allies launched
20 military operations, designated as Operation Iraqi
21 Freedom, that quickly caused the collapse of Saddam
22 Hussein's regime, the elimination of Iraq's terrorist
23 infrastructure, the end of Iraq's illicit and illegal pro-

1	grams to acquire weapons of mass destruction, and
2	the capture of significant international terrorists.
3	(3) That success in those two campaigns in the
4	Global War on Terrorism would not have been pos-
5	sible without the dedication, courage, and service of
6	the members of the United States Armed Forces and
7	their coalition partners.
8	(4) That throughout the proud military history
9	of our Nation, we have recognized our brave men and
10	women of the Armed Forces by awarding them service
11	medals for personal bravery and other leadership ac-
12	tions and for their service in military operations
13	abroad and for support operations at home and
14	abroad.
15	(5) That historically the President has relied on
16	senior military officers to recommend the personal
17	and theater campaign medals and that, in keeping
18	with these longstanding traditions, the Joint Chiefs of
19	Staff and the combatant commanders, including Gen-
20	eral Tommy Franks, United States Army, former
21	Commander of the United States Central Command,
22	recommended the awards described below in recogni-
23	tion of the worldwide nature of the current conflict.
24	(6) That following the advice of his senior mili-
25	tary and civilian defense leaders, President Bush, by

1	Executive Order 13289 on March 12, 2003, estab-
2	lished the Global War on Terrorism Expeditionary
3	Medal to be awarded to service members who serve in
4	military operations to combat terrorism on or after
5	September 11, 2001, including, but not limited to ac-
6	tions in Operation Enduring Freedom and Operation
7	Iraqi Freedom, in such locations as Afghanistan,
8	Iraq, the Republic of the Philippines, and elsewhere
9	in Southwest Asia, in recognition of the sacrifice and
10	contributions military members make in the global
11	war on terrorism.
12	(7) That eligibility for the Global War on Ter-
13	rorism Expeditionary Medal is predicated on deploy-
14	ment abroad for 30 days or more in support of Global
15	War on Terrorism operations on or after September
16	11, 2001.

17 (8) That by the same Executive Order, the Presi-18 dent established the Global War on Terrorism Service 19 Medical recognizing duty in Operation Noble Eagle 20 and the homeland defense mission against further ter-21 rorist attacks, and which recognizes duty in support 22 of military operations performed in areas that do not 23 qualify for the Global War on Terrorism Expeditionary Medal. 24

1 (9) That implementing regulations for eligibility 2 have not been issued by the Secretary of Defense. 3 (b) Sense of the Senate on the Award of Cam-PAIGN MEDAL.—It is the sense of the Senate that the Sec-4 retary of Defense should, on an expedited basis, issue the 5 necessary regulations to implement these awards and ensure 6 7 that any person who renders qualifying service with the 8 Armed Forces in those phases of the Global War on Ter-9 rorism including Operation Iraqi Freedom, Operation En-10 during Freedom and Operation Noble Eagle should promptly receive these awards. 11

SEC. 334. Notwithstanding any other provision of law,
the Federal share of the cost of any disaster relief payment
made under the Robert T. Stafford Disaster Relief and
Emergency Assistance Act (42 U.S.C. 5121 et seq.) for damage caused by Hurricane Isabel shall be 90 percent.

17 SEC. 335. Of the funds appropriated by this Act, \$500,000,000 shall be available for repair or replacement 18 19 of Department of Defense and National Aeronautics and Space Administration infrastructure damaged or destroyed 20 21 by Hurricane Isabel, related flooding, or other related nat-22 ural forces: Provided, That the entire amount is designated 23 by the Congress as an emergency requirement pursuant to 24 section 502 of House Concurrent Resolution 95 (108th Congress): Provided further, That the entire amount shall be 25

1	available only to the extent that an official budget request
2	for a specific dollar amount, that includes the designation
3	of the entire amount of the request as an emergency require-
4	ment as defined in House Concurrent Resolution 95, the
5	concurrent resolution on the budget for fiscal year 2004, is
6	transmitted by the President to the Congress.
7	TITLE II—INTERNATIONAL AFFAIRS
8	CHAPTER 1
9	DEPARTMENT OF STATE
10	Administration of Foreign Affairs
11	DIPLOMATIC AND CONSULAR PROGRAMS
12	(INCLUDING RESCISSION)
13	Of the funds provided under this heading in Public
14	Law 108–11 (117 Stat. 561), \$35,800,000 are rescinded.
15	For an additional amount for "Diplomatic and Con-
16	sular Programs", \$35,800,000, to remain available until
17	September 30, 2005.
18	EMERGENCIES IN THE DIPLOMATIC AND CONSULAR
19	SERVICE
20	For an additional amount for "Emergencies in the
21	Diplomatic and Consular Service", \$90,500,000, to remain
22	available until expended: Provided, That of the funds made
23	available under this heading, \$50,000,000 shall only be
24	available for rewards: Provided further, That of the funds
25	made available under this heading, \$32,000,000 is for the
26	reimbursement of the City of New York for costs associated
	† HR 3289 EAS

with the protection of foreign missions and officials during 1 2 the heightened state of alert following the September 11, 2001, terrorist attacks on the United States: Provided fur-3 4 ther, That of the funds made available under this heading, 5 \$8,500,000 is for costs associated with the 2003 Free Trade Area of the Americas Ministerial meeting: Provided further, 6 7 That of the funds previously appropriated under this head-8 ing, \$2,000,000 is for rewards for an indictee of the Special 9 Court for Sierra Leone: Provided further, That of prior year 10 unobligated balances available under this heading. 11 \$8,451,000 shall be transferred to and merged with the appropriation for "Diplomatic and Consular Programs" and 12 13 shall be available only for the Border Security Program: Provided further, That the entire amount shall be available 14 15 only to the extent that an official budget request for \$90,500,000, that includes designation of the entire amount 16 17 of the request as an emergency requirement as defined in 18 House Concurrent Resolution 95, the concurrent resolution on the budget for fiscal year 2004, is transmitted by the 19 President to the Congress. 20

1	CHAPTER 2
2	BILATERAL ECONOMIC ASSISTANCE
3	FUNDS APPROPRIATED TO THE PRESIDENT
4	United States Agency for International
5	Development
6	OPERATING EXPENSES OF THE UNITED STATES AGENCY
7	FOR INTERNATIONAL DEVELOPMENT
8	For an additional amount for "Operating Expenses of
9	the United States Agency for International Development",
10	\$40,000,000, of which not less than \$4,000,000 shall be
11	transferred to and merged with "Operating Expenses of the
12	United States Agency for International Development Office
13	of Inspector General" for financial and performance audits
14	of the Iraq Relief and Reconstruction Fund and other as-
15	sistance to Iraq, to remain available until September 30,
16	2005.
17	CAPITAL INVESTMENT FUND
18	For an additional amount for "Capital Investment

additional amount for Capital Investment 10 Fund", \$60,500,000, to remain available until expended: 19 Provided, That the entire amount shall be available only 20 to the extent that an official budget request for \$60,500,000, 21 that includes designation of the entire amount of the request 22 as an emergency requirement as defined in House Concur-23 rent Resolution 98 (108th Congress), the concurrent resolu-24 tion on the budget for fiscal year 2004, is transmitted by 25 26 the President to the Congress.

† HR 3289 EAS

## OTHER BILATERAL ECONOMIC ASSISTANCE FUNDS APPROPRIATED TO THE PRESIDENT IRAQ RELIEF AND RECONSTRUCTION FUND (INCLUDING TRANSFERS OF FUNDS)

5 For necessary expenses for security, rehabilitation and reconstruction in Iraq, \$18,449,000,000, to remain avail-6 7 able until expended. tobeallocated as follows: 8 \$3,243,000,000 for security and law enforcement; 9 \$1,318,000,000 for justice, public safety infrastructure, and \$5,560,000,000 for the electric sector; 10 civil society: 11 \$1,900,000,000 for oil infrastructure; \$4,332,000,000 for 12 water resources and sanitation; \$500,000,000 for transportation and telecommunications; \$370,000,000 for roads, 13 bridges, and construction; \$793,000,000 for health care; 14 15 \$153,000,000 for private sectordevelopment; and \$280,000,000 for education, refugees, human rights, democ-16 17 racy, and governance: Provided, That of the funds made 18 available pursuant to the previous proviso, not less than 19 \$100,000,000 shall be made available for democracy building activities in Iraq: Provided further, That none of the 20 21 funds appropriated under this heading may be allocated for 22 any capital project, including construction of a prison, hos-23 pital, housing community, railroad, or government build-24 ing, until the Coalition Provisional Authority submits a report to the Committees on Appropriations describing in de-25

tail the estimated costs (including the costs of consultants, 1 2 design, materials, shipping, and labor) on which the request 3 for funds for such project is based: Provided further, That 4 in order to control costs, to the maximum extent practicable 5 Iragis with the necessary qualifications should be consulted and utilized in the design and implementation of programs, 6 7 projects, and activities funded under this heading: Provided 8 further, That the Administrator of the United States Agency 9 for International Development (USAID) shall seek to ensure that programs, projects, and activities administered by 10 11 USAID in Iraq and Afghanistan comply fully with 12 USAID's "Policy Paper: Disability" issued on September 12, 1997: Provided further, That the Administrator shall 13 submit a report to the Committees on Appropriations not 14 15 later than December 31, 2004, describing the manner in which the needs of people with disabilities were met in the 16 development and implementation of USAID programs, 17 18 projects, and activities in Iraq and Afghanistan in fiscal 19 year 2004: Provided further, That the Administrator, not later than 180 days after enactment of this Act and in con-20 21 sultation, as appropriate, with other appropriate depart-22 ments and agencies, the Architectural and Transportation 23 Barriers Compliance Board, and nongovernmental organi-24 zations with expertise in the needs of people with disabil-25 ities, shall develop and implement appropriate standards

1 for access for people with disabilities for construction projects funded by USAID: Provided further, That of the 2 funds appropriated under this heading, assistance shall be 3 4 made available for Iraqi civilians who have suffered losses as a result of military operations: Provided further, That 5 not later than 90 days after enactment of this Act the Sec-6 7 retary of State, in consultation with the Secretary of De-8 fense, shall submit a report to the Committees on Appro-9 priations describing the progress made toward indicting and trying leaders of the former Iraqi regime for war 10 crimes, genocide, or crimes against humanity: Provided fur-11 12 ther, That notwithstanding any provision of this chapter, 13 none of the funds appropriated under this heading may be 14 made available to enter into any contract or follow-on con-15 tract that uses other than full and open competitive contracting procedures as defined in 41 U.S.C. 403(6): Pro-16 17 vided further, That the President may waive the require-18 ments of the previous proviso if he determines that it is necessary to do so as a result of unforeseen or emergency 19 20 circumstances: Provided further, That the President may 21 reallocate funds provided under this heading: Provided fur-22 ther, That these funds may be transferred to any Federal 23 account for any Federal Government activity to accomplish 24 the purposes provided herein: Provided further, That upon 25 a determination that all or part of the funds so transferred

1 from this appropriation are not necessary for the purposes provided herein, such amounts may be transferred back to 2 3 this appropriation: Provided further, That contributions of 4 funds for the purposes provided herein from any person, 5 foreign government, or international organization, may be credited to this Fund and used for such purposes: Provided 6 7 further, That funds appropriated under this heading or 8 transferred or reallocated under provisions of this chapter 9 or section 632 of the Foreign Assistance Act of 1961 that 10 are made available for assistance for Iraq shall be subject 11 to notifications of the Committees on Appropriations, except that the notifications shall be transmitted at least 5 days 12 13 in advance of the obligation of funds: Provided further, 14 That the Coalition Provisional Authority shall work, in 15 conjunction with relevant Iraqi officials, to ensure that a new Iraqi constitution preserves full rights to religious free-16 dom for all individuals, including a prohibition on laws 17 18 that would criminalize blasphemy and apostasy: Provided further, That not later than 90 days after enactment of this 19 Act and every 90 days thereafter until the ratification of 20 21 a new Iraqi constitution, the President shall report to the 22 appropriate Committees of the Congress, on efforts by the 23 Coalition Provisional Authority and relevant Iraqi officials 24 to ensure that the Iraqi constitution preserves religious freedom: Provided further, That funds appropriated under this 25

heading shall be made available to the General Accounting 1 2 Office for an audit of all funds appropriated under this Act, including tracking the expenditure of appropriated 3 4 funds, a comparison of the amounts appropriated under this Act to the amount actually expended, and a determina-5 tion of whether the funds appropriated in this Act are ex-6 7 pended as intended by Congress: Provided further, That of 8 the funds appropriated under this heading, up to 9 \$13,000,000 may be made available to facilitate inter-ethnic and inter-religious dialogue, conflict resolution activi-10 11 ties, support rule of law programs, and train Iraqi leaders 12 in democratic principles.

13

## Economic Support Fund

14 For an additional amount for "Economic Support 15 Fund", \$422,000,000, to remain available until September 30, 2005, for accelerated assistance for Afghanistan: Pro-16 17 vided, That these funds are available notwithstanding sec-18 tion 660 of the Foreign Assistance Act of 1961, and section 19 620(q) of that Act or any comparable provision of law: Pro-20 vided further, That these funds may be used for activities 21 related to disarmament, demobilization, and reintegration 22 of militia combatants, including registration of such com-23 batants, notwithstanding section 531(e) of the Foreign As-24 sistance Act of 1961: Provided further, That not to exceed \$200,000,000 appropriated under this heading in the For-25

eign Operations, Export Financing, and Related Programs 1 Appropriations Act, 2004, may be used for the costs, as de-2 fined in section 502 of the Congressional Budget Act of 3 4 1974, of modifying direct loans and guarantees for Paki-5 stan: Provided further, That amounts that are made available under the previous proviso for the cost of modifying 6 7 direct loans and guarantees shall not be considered "assist-8 ance" for the purposes of provisions of law limiting assistance to a country. 9

## 10 United States Emergency Fund for Complex 11 Foreign Crises

12 For necessary expenses to enable the President to re-13 spond to or prevent unforeseen complex foreign crises, \$200,000,000, which shall be made available for assistance 14 15 for Liberia, of which \$100,000,000 shall be derived by transfer from funds appropriated under any other heading 16 of this Chapter: Provided, That funds appropriated under 17 18 this heading, shall remain available until expended, and may be made available only pursuant to a determination, 19 20 after consultation with the Committees on Appropriations, 21 by the President that it is in the national interest to furnish 22 assistance on such terms and conditions as he may deter-23 mine for such purposes, including support for peace and 24 humanitarian intervention operations: Provided further, 25 That none of these funds shall be available to respond to

natural disasters: Provided further, That from these funds 1 2 the President may make allocations to Federal agencies to 3 carry out the authorities provided under this heading: Pro-4 vided further, That funds appropriated under this heading 5 shall be subject to the same conditions as those contained under the same heading in chapter 5 of title I of S. 762, 6 7 as reported by the Committee on Appropriations on April 8 1, 2003: Provided further, That the President may furnish 9 assistance under this heading notwithstanding any other 10 provision of law: Provided further, That the provisions of section 553 of Division E of Public Law 108–7, or any com-11 12 parable provision of law enacted subsequent to the enact-13 ment of that Act, shall be applicable to funds appropriated 14 under this heading: Provided further, That funds appro-15 priated under this heading shall be subject to the regular notification procedures of the Committees on Appropria-16 17 tions, except that notifications shall be transmitted at least 18 5 days in advance of the obligations of funds: Provided further, That the requirements of the previous proviso may be 19 waived if failure to do so would pose a substantial risk to 20 21 human health and welfare: Provided further, That in case 22 of any such waiver, notification to the Committees on Ap-23 propriations shall be provided as early as practicable, but 24 in no event later than 3 days after taking the action to 25 which such notification requirement was applicable, in the

1	context of such circumstances necessitating such waiver:
2	Provided further, That any notification provided pursuant
3	to such waiver shall contain an explanation of the emer-
4	gency circumstances.
5	DEPARTMENT OF STATE
6	International Narcotics Control and Law
7	Enforcement
8	For an additional amount for "International Nar-
9	cotics Control and Law Enforcement", \$120,000,000, to re-
10	main available until September 30, 2004, for accelerated
11	assistance for Afghanistan.
12	Nonproliferation, Anti-Terrorism, Demining and
13	Related Programs
14	For an additional amount for "Nonproliferation,
15	Anti-Terrorism, Demining and Related Programs",
16	\$35,000,000, for accelerated assistance for Afghanistan.
17	MILITARY ASSISTANCE
18	FUNDS APPROPRIATED TO THE PRESIDENT
19	Foreign Military Financing Program
20	For an additional amount for the "Foreign Military
21	Financing Program", \$222,000,000, for accelerated assist-
22	ance for Afghanistan.

2 For an additional amount for "Peacekeeping Oper3 ations", \$50,000,000, to support the global war on ter4 rorism.

**PEACEKEEPING OPERATIONS** 

5

1

## CHAPTER 3

## 6 *GENERAL PROVISIONS, THIS TITLE*

SEC. 2301. In addition to transfer authority otherwise 7 8 provided in chapter 2 of this title, any appropriation made 9 available in chapter 2 of this title may be transferred be-10 tween such appropriations, to be available for the same purposes and the same time as the appropriation to which 11 12 transferred: Provided, That the total amount transferred pursuant to this section shall not exceed \$200,000,000: Pro-13 vided further, That the Secretary of State shall consult with 14 15 the Committees on Appropriations prior to exercising the authority contained in this section: Provided further, That 16 funds made available pursuant to the authority of this sec-17 tion shall be subject to the regular notification procedures 18 of the Committees on Appropriations, except that notifica-19 tion shall be transmitted at least 5 days in advance of the 20 21 obligation of funds.

SEC. 2302. Assistance or other financing under chapter
2 of this title may be provided for Iraq, notwithstanding
any other provision of law: Provided, That funds made
available for Iraq pursuant to this authority shall be subject

to the regular reprogramming notification procedures of the 1 2 Committees on Appropriations and section 634A of the For-3 eign Assistance Act of 1961, except that notification shall 4 be transmitted at least 5 days in advance of obligation: Provided further, That the notification requirements of this sec-5 tion may be waived if failure to do so would pose a substan-6 7 tial risk to human health or welfare: Provided further. That 8 in case of any such waiver, notification to the appropriate 9 congressional committees shall be provided as early as prac-10 ticable, but in no event later than 3 days after taking the action to which such notification requirement was applica-11 ble, in the context of circumstances necessitating such waiv-12 er: Provided further, That any notification provided pursu-13 ant to such a waiver shall contain an explanation of the 14 15 emergency circumstances.

SEC. 2303. Funds made available in chapter 2 of this
title are made available notwithstanding section 10 of Public Law 91–672 and section 15 of the State Department
Basic Authorities Act of 1956, as amended.

20 SEC. 2304. Section 1503 of Public Law 108–11 is
21 amended by, in the last proviso, striking "2004" and insert22 ing in lieu thereof "2005".

23 SEC. 2305. Section 1504 of Public Law 108–11 is
24 amended by—

1	(1) in the first proviso, striking the first proviso,
2	and inserting in lieu thereof: "Provided, That subject
3	to the determination and notification requirements of
4	this section, exports are authorized to Iraq of lethal
5	military equipment designated by the Secretary of
6	State for use by a reconstituted (or interim) Iraqi
7	military, private security force, other official Iraqi se-
8	curity forces or police forces, or forces from other
9	countries in Iraq that support United States efforts
10	in Iraq:"; and
11	(2) in the last proviso, striking "2004" and in-
12	serting in lieu thereof "2005".
13	SEC. 2306. Public Law 107–57 is amended—
14	(1) in section 1(b), by striking "2003" wherever
15	appearing (including in the caption), and inserting
16	in lieu thereof "2004";
17	(2) in section 3(2), by striking "Foreign Oper-
18	ations, Export Financing, and Related Programs Ap-
19	propriations Act, 2002, as is" and inserting in lieu
20	thereof "annual foreign operations, export financing,
21	and related programs appropriations Acts for fiscal
22	years 2002, 2003, and 2004, as are"; and
23	(3) in section 6, by striking "2003" and insert-
24	ing in lieu thereof "2004".

SEC. 2307. Notwithstanding any other provision of
 law, the Overseas Private Investment Corporation is au thorized to undertake any program authorized by title IV
 of the Foreign Assistance Act of 1961 in Iraq.

5 SEC. 2308. Funds appropriated by chapter 2 of this 6 title under the headings "Economic Support Fund", "Inter-7 national Narcotics Control and Law Enforcement", Peace-8 keeping Operations", and "Foreign Military Financing 9 Program" shall be subject to the regular notification proce-10 dures of the Committees on Appropriations.

11 SEC. 2309. (a) The Coalition Provisional Authority 12 (CPA) shall, on a monthly basis, submit a report to the 13 Committees on Appropriations which details, for the pre-14 ceding month, Iraqi oil production and oil revenues, and 15 uses of such revenues.

(b) The first report required by subsection (a) shall be
submitted not later than 30 days after enactment of this
Act.

(c) The reports required by this section shall also be
made publicly available in both English and Arabic, including through the CPA's Internet website.

SEC. 2310. (a) REPORTS OF COALITION PROVISIONAL
AUTHORITY.—Not later than January 1, 2004, and every
90 days thereafter, the Administrator of the Coalition Provisional Authority (CPA) shall submit to the Committees

on Appropriations and Armed Services of the Senate and
 the House of Representatives a report on all obligations,
 expenditures, and revenues associated with reconstruction,
 rehabilitation, and security activities in Iraq during the
 preceding 90 days, including the following:

6 (1) Obligations and expenditures of appropriated
7 funds.

8 (2) A project-by-project and program-by-pro-9 gram accounting of the costs incurred to date for the 10 reconstruction of Iraq, together with the estimate of 11 the Authority of the costs to complete each project and 12 each program.

13 (3) Revenues attributable to or consisting of
14 funds provided by foreign nations or international or15 ganizations, and any obligations or expenditures of
16 such revenues.

17 (4) Revenues attributable to or consisting of for18 eign assets seized or frozen, and any obligations or ex19 penditures of such revenues.

20 (5) Operating expenses of the Authority and of
21 any other agencies or entities receiving funds appro22 priated by title.

(b) COMPTROLLER GENERAL AUDIT, INVESTIGATIONS,
AND REPORTS.—(1) The Comptroller General of the United
States shall conduct an on-going audit of the Coalition Pro-

visional Authority, and may conduct such additional inves tigations as the Comptroller General, in consultation with
 the Committees on Appropriations, considers appropriate,
 to evaluate the reconstruction, rehabilitation, and security
 activities in Iraq.

6 (2) In conducting the audit and any investigations 7 under paragraph (1), the Comptroller General shall have 8 access to any information and records created or main-9 tained by the Authority, or by any other entity receiving 10 appropriated funds for reconstruction, rehabilitation, or se-11 curity activities in Iraq, that the Comptroller General considers appropriate to conduct the audit or investigations. 12 13 (3) Not later than 120 days after the date of the enact-

14 ment of this Act, the Comptroller General shall submit to
15 the Committees on Appropriations and Armed Services of
16 the Senate and the House of Representatives a report on
17 the audit and any investigations conducted under para18 graph (1). The report shall include information as follows:

19 (A) A detailed description of the organization
20 and authorities of the Authority.

(B) A detailed description of the relationship between the Authority and other Federal agencies, including the Department of Defense, the Department of
State, the Executive Office of the President, and the
National Security Council.

1	(C) A detailed description of the extent of the use
2	of private contractors to assist in Authority oper-
3	ations and to carry out reconstruction, rehabilitation,
4	or security activities in Iraq, including an assessment
5	of—
6	(i) the nature of the contract vehicles used
7	to perform the work, including the extent of com-
8	petition used in entering into the contracts and
9	the amount of profit provided in the contracts;
10	(ii) the nature of the task orders or other
11	work orders used to perform the work, including
12	the extent to which performance-based, cost-
13	based, and fixed-price task orders were used;
14	(iii) the reasonableness of the rates charged
15	by such contractors, including an assessment of
16	the impact on rates of a greater reliance on Iraqi
17	labor or other possible sources of supply;
18	(iv) the extent to which such contractors
19	performed work themselves and, to the extent that
20	subcontractors were utilized, how such sub-
21	contractors were selected; and
22	(v) the extent to which the Authority or
23	such contractors relied upon consultants to assist
24	in projects or programs, the amount paid for
25	such consulting services, and whether such con-

1	sulting services were obtained pursuant to full
2	and open competition.
3	(D) A detailed description of the measures adopt-
4	ed by the Authority and other Federal agencies to
5	monitor and prevent waste, fraud, and abuse in the
б	expenditure of appropriated funds in the carrying out
7	of reconstruction, rehabilitation, and security activi-
8	ties in Iraq.
9	(E) A certification by the Comptroller General
10	as to whether or not the Comptroller General had ade-
11	quate access to relevant information to make informed
12	judgments on the matters covered by the report.
13	(4) The Comptroller General shall from time to time
14	submit to the Committees on Appropriations and Armed
15	Services of the Senate and the House of Representatives a
16	supplemental report on the audit, and any further inves-
17	tigations, conducted under paragraph (1). Each such report
18	shall include such updates of the previous reports under this
19	subsection as the Comptroller General considers appropriate
20	to keep Congress fully and currently apprised on the recon-
21	struction, rehabilitation, and security activities in Iraq.
22	SEC. 2311. None of the funds made available by this
23	Act or any unexpended funds provided in Public Law 108–

24 11 may be made available to pay any costs associated with

1 debts incurred by the former government of Saddam Hus 2 sein.

3 SEC. 2312. Title III of Public Law 107–327 is amend4 ed as follows by inserting the following new section:

5 "SEC. 304. REPORTS.

6 "The Secretary of State shall submit reports to the Committees on Foreign Relations and Appropriations of the 7 8 Senate, and the Committees on International Relations and 9 Appropriations of the House of Representatives on progress 10 made in accomplishing the 'Purposes of Assistance' set forth in section 102 of this Act utilizing assistance provided by 11 the United States for Afghanistan. The first report shall be 12 submitted no later than December 31, 2003, and subsequent 13 reports shall be submitted in conjunction with reports re-14 15 quired under section 303 of this title and thereafter through December 31, 2004.". 16

17 SEC. 2313. (a) NEW OFFENSE.—

18 (1) IN GENERAL.—Chapter 47 of title 18, 5
19 United States Code, is amended by adding at the end
20 the following:

21 "SEC. 1037. WAR PROFITEERING AND FRAUD RELATING TO
22 MILITARY ACTION, RELIEF, AND RECON23 STRUCTION EFFORTS IN IRAQ.

24 "(a) Whoever, in any matter involving a contract or
25 the provision of goods or services, directly or indirectly, in

1	connection with the war, military action, or relief or recon-
2	struction activities in Iraq, knowingly and willfully—
3	"(1) executes or attempts to execute a scheme or
4	artifice to defraud the United States or Iraq;
5	"(2) falsifies, conceals, or covers up by any trick,
6	scheme or device a material fact;
7	"(3) makes any materially false, fictitious, or
8	fraudulent statements or representations, or makes or
9	uses any materially false writing or document know-
10	ing the same to contain any materially false, ficti-
11	tious, or fraudulent statement or entry; or
12	"(4) materially overvalues any good or service
13	with the specific intent to excessively profit from the
14	war, military action, or relief or reconstruction ac-
15	tivities in Iraq;
16	shall be fined not more than \$1,000,000 or imprisoned not
17	more than 20 years, or both. In lieu of a fine otherwise
18	authorized by this section, a defendant who derives profits
19	or other proceeds from an offense under this section may
20	be fined not more than twice the gross profits or other pro-

21 ceeds.

22 "(b) EXTRATERRITORIAL JURISDICTION.—There is
23 extraterritorial Federal jurisdiction over an offense under
24 this section.

"(c) VENUE.—A prosecution for an offense under this
 section may be brought—
 "(1) as authorized by Chapter 211 of Title 18;

- 4 "(2) in any district where any act in further5 ance of the offense took place; or
- 6 "(3) in any district where any party to the con7 tract or provider of goods or services is located.".

8 (2) CHAPTER ANALYSIS.—The chapter analysis

- 9 for chapter 47 of title 18, United States Code, is
- 10 amended by inserting at the end the following:

"1037. War profiteering and fraud relating to military action, relief, and reconstruction efforts in Iraq."

(b) FORFEITURE.—Section 981(a)(1)(C) of title 18,
United States Code, is amended by inserting after "1032,"
the following: "1037,".

(c) MONEY LAUNDERING.—Section 1956(c)(7)(D) of
title 18, United States Code, is amended by inserting before
", section 1111" the following: ", section 1037 War Profiteering and Fraud Relating to Military Action, Relief, and
Reconstruction Efforts in Iraq)".

(d) EXPIRATION OF AUTHORITIES.—The authorities
contained in this amendment shall expire upon the date
that major combat operations in Iraq cease and desist, the
Coalition Provisional Authority transfers responsibility for
governing Iraq to an indigenous Iraqi government, and a
U.S. mission to Iraq, under the direction and guidance of

the Secretary of State, is responsible for U.S. assistance ef forts in Iraq.

3 SEC. 2314. Not later than 120 days after the date of 4 the enactment of this Act, the President shall submit to Congress a report on the efforts of the Government of the United 5 States to increase the resources contributed by foreign coun-6 7 tries and international organizations to the reconstruction 8 of Iraq and the feasibility of repayment of funds contributed for infrastructure projects in Iraq. The report shall 9 10 include—

(1) a description of efforts by the Government of
the United States to increase the resources contributed
by foreign countries and international organizations
to the reconstruction of Iraq;

15 (2) an accounting of the funds contributed to as16 sist in the reconstruction of Iraq, disaggregated by
17 donor;

18 (3) an assessment of the effect that—

(A) the bilateral debts incurred during the
regime of Saddam Hussein have on Iraq's ability to finance essential programs to rebuild infrastructure and restore critical public services,
including health care and education, in Iraq;
and

1	(B) forgiveness of such debts would have on
2	the reconstruction and long-term prosperity in
3	Iraq;
4	(4) a description of any commitment by a for-
5	eign country or international organization to forgive
6	any part of a debt owed by Iraq if such debt was in-
7	curred during the regime of Saddam Hussein; and
8	(5) an assessment of the feasibility of repayment
9	by Iraq—
10	(A) of bilateral debts incurred during the
11	regime of Saddam Hussein; and
12	(B) of the funds contributed by the United
13	States to finance infrastructure projects in Iraq.
14	SEC. 2315. (a) Not later than April 30, 2004, the Sec-
15	retary of Defense shall submit a certification to Congress
16	of the amount that Iraq will pay, or that will be paid on
17	behalf of Iraq, during fiscal year 2004 to a foreign country
18	to service a debt incurred by Iraq during the regime of Sad-
19	dam Hussein, including any amount used for the payment
20	of principal, interest, or fees associated with such debt. Such
21	certification shall include—
22	(1) the actual amount spent for such purpose
23	during the period from October 1, 2003 through
24	March 31, 2004; and

(2) the estimated amount that the Secretary rea sonably believes will be used for such purpose during
 the period from April 1, 2004 through September 30,
 2004.

(b) On May 1, 2004, the Director of the Office of Man-5 agement and Budget shall administratively reserve, out of 6 7 the unobligated balance of the funds appropriated in this 8 title under the subheading "IRAQ RELIEF AND RECON-STRUCTION FUND" under the heading "OTHER BILAT-9 ERAL ECONOMIC ASSISTANCE FUNDS APPRO-10 PRIATED TO THE PRESIDENT", the amount that is 11 equal to the sum of the amount certified under paragraph 12 (1) of subsection (a) and the estimated amount certified 13 under paragraph (2) of such subsection. The amount so re-14 15 served may not be obligated or expended on or after such 16 *date*.

(c) The Director of the Office of Management and
Budget shall impose such restrictions and conditions as the
Director determines necessary to ensure that, in the apportionment of amounts appropriated as described in subsection (b), the balance of the total amount so appropriated
that remains unobligated on May 1, 2004, exceeds the
amount that is to be reserved under subsection (b).

24 (d) It is the sense of Congress that each country that
25 is owed a debt by Iraq that was incurred during the regime

1	of Saddam Hussein should forgive such debt, including any
2	amount owed by Iraq for the principal, interest, and fees
3	associated with such debt.
4	SEC. 2316. (a) Congress finds that—
5	(1) in a speech delivered to the United Nations
6	on September 23, 2003, President George W. Bush ap-
7	pealed to the international community to take action
8	to make the world a safer and better place;
9	(2) in that speech, President Bush emphasized
10	the responsibility of the international community to
11	help the people of Iraq rebuild their country into a
12	free and democratic state;
13	(3) for a plan for Iraq's future to be appropriate,
14	the provisions of that plan must be consistent with
15	the best interests of the Iraqi people;
16	(4) premature self-government could make the
17	Iraqi state inherently weak and could serve as an in-
18	vitation for terrorists to sabotage the development of
19	a democratic, economically prosperous Iraq.
20	(b) It is the sense of Congress that—
21	(1) arbitrary deadlines should not be set for the
22	dissolution of the Coalition Provisional Authority or
23	the transfer of its authority to an Iraqi governing au-

24 thority; and

1	(2) no such dissolution or transfer of authority
2	should occur until the ratification of an Iraqi con-
3	stitution and the establishment of an elected govern-
4	ment in Iraq.
5	Sec. 2317. General Accounting Office Review.
6	(a) The Comptroller General of the United States shall—
7	(1) review the effectiveness of relief and recon-
8	struction activities conducted by the Coalition Provi-
9	sional Authority (hereafter in this section "CPA")
10	from funds made available under the "Iraq Relief and
11	Reconstruction Fund" in this title, including by pro-
12	viding analyses of—
13	(A) the degree to which the CPA is meeting
14	the relief and reconstruction goals and objectives
15	in the major sectors funded under this title, and
16	is enhancing indigenous capabilities;
17	(B) compliance by the CPA and the Govern-
18	ment departments with Federal laws governing
19	competition in contracting; and
20	(C) the degree to which the CPA is expend-
21	ing funds economically and efficiently, including
22	through use of local contractors;
23	(2) report quarterly to the appropriate congres-
24	sional committees on the results of the review con-
25	ducted under paragraph (1).

(b) In this section, the term "appropriate congressional
 committees" means—

3 (1) the Committees on Appropriations, Armed
4 Services, and Foreign Relations of the Senate; and

5 (2) the Committees on Appropriations, Armed
6 Services, and International Relations of the House of
7 Representatives.

8 SEC. 2318. None of the funds appropriated or otherwise made available by this Act under the heading "IRAQ 9 RELIEF AND RECONSTRUCTION FUND", or under any other 10 heading, may be obligated or expended for the purpose of 11 arming, training, or employing individuals under the age 12 13 of 18 years for the Facilities Protection Service, to carry out any function similar to the functions performed by the 14 15 Service, or for any other security force.

SEC. 2319. (a) Of the amounts appropriated under the
subheading "IRAQ RELIEF AND RECONSTRUCTION FUND"—

(1) the \$5,136,000,000 allocated for security, including public safety requirements, national security,
and justice shall be used to rebuild Iraq's security
services;

(2) \$5,168,000,000 shall be available for the purposes, other than security, set out under such subheading; and

(3) \$10,000,000 shall be available to the
 President to use as loans to Iraq for the purposes,
 other than security, set out under such subheading
 until the date on which the President submits the cer tification described in subsection (c).

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6 (b) The President shall submit a notification to Con7 gress if, of the amounts referred to in paragraphs (1) and
8 (2) of subsection (a), an amount in excess of \$250,000,000
9 is used for any single purpose in Iraq.

(c)(1) The certification referred to in subsection (a)(3)
is a certification submitted to Congress by the President
stating that not less than 90 percent of the total amount
of the bilateral debt incurred by the regime of Saddam Hussein has been forgiven by the countries owed such debt.

(2) On the date that the President submits the certification described in paragraph (1)—

17 (A) the unobligated balance of the
18 \$10,000,000,000 referred to in subsection (a)(3) may
19 be obligated and expended with no requirement that
20 such amount be provided as loans to Iraq; and

(B) the President may waive repayment of any
amount made as a loan under subsection (a)(3) prior
to such date.

24 (d) The head of the Coalition Provisional Authority25 shall ensure that the amounts appropriated under the sub-

1 heading "IRAQ RELIEF AND RECONSTRUCTION FUND", are expended, whether by the United States or by the Governing Counsel in Iraq, for the purposes set out under such subheading and in a manner that the head of the Coalition

5 Provisional Authority does not find objectionable.

6 (e) It is the sense of Congress that each country that 7 is owed bilateral debt by Iraq that was incurred by the re-8 gime of Saddam Hussein should—

9 (1) forgive such debt; and

10 (2) provide robust amounts of reconstruction aid 11 to Iraq during the conference of donors scheduled to 12 begin on October 23, 2003, in Madrid, Spain and 13 during other conferences of donors of foreign aid.

14 (f) In this section:

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(1) The term "amounts appropriated under the 15 16 subheading 'Iraq Relief and Reconstruction 17 FUND'" means the amounts appropriated by chapter 18 2 of this title under the subheading "IRAQ RELIEF 19 AND RECONSTRUCTION FUND" under the heading 20 "OTHER BILATERAL ECONOMIC ASSISTANCE 21 FUNDS APPROPRIATED TO THE PRESIDENT".

22 (2) The term "Coalition Provisional Authority" 23 means the entity charged by the President with di-24 recting reconstruction efforts in Iraq.

25 SEC. 2320. (a) Congress makes the following findings:

1	(1) A coalition of allied countries led by the
2	United States entered Iraq on March 19, 2003, to lib-
3	erate the people of Iraq from the tyrannical rule of
4	Saddam Hussein and the Baathist party and to re-
5	move a threat to global security and stability.
6	(2) Achieving stability in Iraq will require sub-
7	stantial monetary investments to develop a secure en-
8	vironment and improve the physical infrastructure.
9	(3) A stable and prosperous Iraq is important to
10	peace and economic development in the Middle East
11	and elsewhere.
12	(4) As of October 2003, the United States has
13	provided the majority of the personnel and financial
14	contributions to the effort to rebuild Iraq.
15	(5) Congress fully supports efforts to establish a
16	stable economic, social, and political environment in
17	Iraq.
18	(6) The President is currently seeking to increase
19	global participation in the effort to stabilize and re-
20	construct Iraq.
21	(7) While the United States should aid the people
22	of Iraq, the participation of the people of Iraq in the
23	reconstruction effort is essential for the success of such
24	effort.

1 (b) It is the sense of Congress that the President 2 should—

3 (1) make every effort to increase the level of fi-4 nancial commitment from other nations to improve the physical, political, economic, and social infra-5 6 structure of Iraq; and 7 (2) seek to provide aid from the United States to 8 Iraq in a manner that promotes economic growth in 9 Iraq and limits the long-term cost to taxpayers in the 10 United States. 11 SEC. 2321. (a) INITIAL REPORT ON RELIEF AND RE-12 CONSTRUCTION.—Not later than 60 days after the date of enactment of this Act, the President shall submit to Con-13 gress a report on the United States strategy for activities 14 15 related to post-conflict security, humanitarian assistance, governance, and reconstruction to be undertaken as a result 16 17 of Operation Iraqi Freedom. The report shall include infor-

19 (1) The distribution of duties and responsibilities
20 regarding such activities among the agencies of the
21 United States Government, including the Department
22 of State, the United States Agency for International
23 Development, and the Department of Defense.

24 (2) A plan describing the roles and responsibil25 ities of foreign governments and international organi-

mation on the following:

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1	zations, including the United Nations, in carrying
2	out such activities.
3	(3) A strategy for coordinating such activities
4	among the United States Government, foreign govern-
5	ments, and international organizations, including the
6	United Nations.
7	(4) A strategy for distributing the responsibility
8	for paying costs associated with reconstruction activi-
9	ties in Iraq among the United States Government,
10	foreign governments, and international organizations,
11	including the United Nations, and for actions to be
12	taken by the President to secure increased inter-
13	national participation in peacekeeping and security
14	efforts in Iraq.
15	(5) A comprehensive strategy for completing the
16	reconstruction of Iraq, estimated timelines for the
17	completion of significant reconstruction milestones,
18	and estimates for Iraqi oil production.
19	(b) Subsequent Reports on Relief and Recon-
20	STRUCTION.—(1) Not later than 60 days after the submittal
21	of the report required by subsection (a), and every 60 days
22	thereafter until all funds provided by this title are ex-
23	pended, the President shall submit to Congress a report that
24	includes information as follows:

1	(A) A list of all activities undertaken related to
2	reconstruction in Iraq, and a corresponding list of the
3	funds obligated in connection with such activities,
4	during the preceding 60 days.
5	(B) A list of the significant activities related to
6	reconstruction in Iraq that the President anticipates
7	initiating during the ensuing 60-day period,
8	including—
9	(i) the estimated cost of carrying out the
10	proposed activities; and
11	(ii) the source of the funds that will be used
12	to pay such costs.
13	(C) Updated strategies, objectives, and timelines
14	if significant changes are proposed regarding matters
15	included in the report required under subsection (a),
16	or in any previous report under this subsection.
17	(2) Each report under this subsection shall include in-
18	formation on the following:
19	(A) The expenditures for, and progress made to-
20	ward, the restoration of basic services in Iraq such as
21	water, electricity, sewer, oil infrastructure, a national
22	police force, an Iraqi army, and judicial systems.
23	(B) The significant goals intended to be achieved
24	by such expenditures.

1	(C) The progress made toward securing increased
2	international participation in peacekeeping efforts
3	and in the economic and political reconstruction of
4	Iraq.
5	(D) The progress made toward securing Iraqi
6	borders.
7	(E) The progress made toward securing self-gov-
8	ernment for the Iraqi people and the establishment of
9	a democratically elected government.
10	(F) The progress made in securing and elimi-
11	nating munitions caches, unexploded ordinance, and
12	excess military equipment in Iraq.
13	(G) The measures taken to protect United States
14	troops serving in Iraq.
15	SEC. 2322. REQUIREMENTS RELATING TO UNITED
16	States Activities in Afghanistan and Iraq. (a) Gov-
17	ERNANCE.—Activities carried out by the United States with
18	respect to the civilian governance of Afghanistan and Iraq
19	shall, to the maximum extent practicable—
20	(1) include the perspectives and advice of wom-
21	en's organizations in Afghanistan and Iraq, respec-
22	tively;
23	(2) promote the inclusion of a representative
24	number of women in future legislative bodies to en-
25	sure that the full range of human rights for women

1	are included and upheld in any constitution or legal
2	institution of Afghanistan and Iraq, respectively; and
3	(3) encourage the appointment of women to high
4	level positions within ministries in Afghanistan and
5	Iraq, respectively.
6	(b) Post-Conflict Reconstruction and Develop-
7	MENT.—Activities carried out by the United States with re-
8	spect to post-conflict stability in Afghanistan and Iraq
9	shall, to the maximum extent practicable—
10	(1) encourage the United States organizations
11	that receive funds made available by this Act to—
12	(A) partner with or create counterpart or-
13	ganizations led by Afghans and Iraqis, respec-
14	tively; and
15	(B) to provide such counterpart organiza-
16	tions with significant financial resources, tech-
17	nical assistance, and capacity building;
18	(2) increase the access of women to, or ownership
19	by women of, productive assets such as land, water,
20	agricultural inputs, credit, and property in Afghani-
21	stan and Iraq, respectively;
22	(3) provide long-term financial assistance for
23	education for girls and women in Afghanistan and
24	Iraq, respectively; and

1	(4) integrate education and training programs
2	for former combatants in Afghanistan and Iraq, re-
3	spectively, with economic development programs to—
4	(A) encourage the reintegration of such
5	former combatants into society; and
6	(B) promote post-conflict stability in Af-
7	ghanistan and Iraq, respectively.
8	(c) MILITARY AND POLICE.—Activities carried out by
9	the United States with respect to training for military and
10	police forces in Afghanistan and Iraq shall—
11	(1) include training on the protection, rights,
12	and particular needs of women and emphasize that
13	violations of women's rights are intolerable and
14	should be prosecuted; and
15	(2) encourage the personnel providing the train-
16	ing described in paragraph (1) to consult with wom-
17	en's organizations in Afghanistan and Iraq, respec-
18	tively, to ensure that training content and materials
19	are adequate, appropriate, and comprehensive.
20	TITLE III—LEAVE FOR MILITARY FAMILIES
21	SEC. 3001. SHORT TITLE. This title may be cited as
22	the "Military Families Leave Act of 2003".
23	Sec. 3002. General Requirements for Leave. (a)
24	ENTITLEMENT TO LEAVE.—Section 102(a) of the Family

1	and Medical Leave Act of 1993 (29 U.S.C. 2612(a)) is
2	amended by adding at the end the following:
3	"(3) ENTITLEMENT TO LEAVE DUE TO FAMILY
4	MEMBER'S ACTIVE DUTY.—
5	"(A) IN GENERAL.—Subject to section
6	103(f), an eligible employee shall be entitled to a
7	total of 12 workweeks of leave during any 12-
8	month period because a spouse, son, daughter, or
9	parent of the employee is a member of the Armed
10	Forces—
11	((i) on active duty in support of a
12	contingency operation; or
13	"(ii) notified of an impending call or
14	order to active duty in support of a contin-
15	gency operation.
16	"(B) Conditions and time for taking
17	LEAVE.—An eligible employee shall be entitled to
18	take leave under subparagraph (A)—
19	"(i) while the employee's spouse, son,
20	daughter, or parent (referred to in the sub-
21	paragraph as the 'family member') is on ac-
22	tive duty in support of a contingency oper-
23	ation, and, if the family member is a mem-
24	ber of a reserve component of the Armed
25	Forces, beginning when such family member

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1	receives notification of an impending call or
2	order to active duty in support of a contin-
3	gency operation; and
4	"(ii) only for issues relating to or re-
5	sulting from such family member's—
6	((I) service on active duty in sup-
7	port of a contingency operation; and
8	"(II) if a member of a reserve
9	component of the Armed Forces—
10	"(aa) receipt of notification
11	of an impending call or order to
12	active duty in support of a con-
13	tingency operation; and
14	"(bb) service on active duty
15	in support of such operation.
16	"(4) LIMITATION.—No employee may take more
17	than a total of 12 workweeks of leave under para-
18	graphs (1) and (3) during any 12-month period.".
19	(b) Schedule.—Section 102(b)(1) of such Act (29
20	$U.S.C. \ 2612(b)(1))$ is amended by inserting after the second
21	sentence the following: "Leave under subsection $(a)(3)$ may
22	be taken intermittently or on a reduced leave schedule.".
23	(c) SUBSTITUTION OF PAID LEAVE.—Section
24	102(d)(2)(A) of such Act (29 U.S.C. $2612(d)(2)(A)$ ) is

amended by inserting "or subsection (a)(3)" after "sub section (a)(1)".

3 (d) NOTICE.—Section 102(e) of such Act (29 U.S.C.
4 2612(e)) is amended by adding at the end the following:
5 "(3) NOTICE FOR LEAVE DUE TO FAMILY MEM6 BER'S ACTIVE DUTY.—An employee who intends to
7 take leave under subsection (a)(3) shall provide such
8 notice to the employer as is practicable.".

9 (e) CERTIFICATION.—Section 103 of such Act (29
10 U.S.C. 2613) is amended by adding at the end the following:
11 "(f) CERTIFICATION FOR LEAVE DUE TO FAMILY
12 MEMBER'S ACTIVE DUTY.—An employer may require that
13 a request for leave under section 102(a)(3) be supported by
14 a certification issued at such time and in such manner as
15 the Secretary may by regulation prescribe.".

16 SEC. 3003. LEAVE FOR CIVIL SERVICE EMPLOYEES.
17 (a) ENTITLEMENT TO LEAVE.—Section 6382(a) of title 5,
18 United States Code, is amended by adding at the end the
19 following:

20 "(3)(A) Subject to section 6383(f), an eligible
21 employee shall be entitled to a total of 12 workweeks
22 of leave during any 12-month period because a
23 spouse, son, daughter, or parent of the employee is a
24 member of the Armed Forces—

1	"(i) on active duty in support of a contin-
2	gency operation; or
3	"(ii) notified of an impending call or order
4	to active duty in support of a contingency oper-
5	ation.
6	"(B) An eligible employee shall be entitled to
7	take leave under subparagraph (A)—
8	"(i) while the employee's spouse, son,
9	daughter, or parent (referred to in the subpara-
10	graph as the 'family member') is on active duty
11	in support of a contingency operation, and, if
12	the family member is a member of a reserve com-
13	ponent of the Armed Forces, beginning when
14	such family member receives notification of an
15	impending call or order to active duty in sup-
16	port of a contingency operation; and
17	"(ii) only for issues relating to or resulting
18	from such family member's—
19	``(I) service on active duty in support
20	of a contingency operation; and
21	"(II) if a member of a reserve compo-
22	nent of the Armed Forces—
23	"(aa) receipt of notification of an
24	impending call or order to active duty

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1	in support of a contingency operation;
2	and
3	"(bb) service on active duty in
4	support of such operation.
5	"(4) No employee may take more than a total of
6	12 workweeks of leave under paragraphs $(1)$ and $(3)$
7	during any 12-month period.".
8	(b) Schedule.—Section 6382(b)(1) of such title is
9	amended by inserting after the second sentence the fol-
10	lowing: "Leave under subsection (a)(3) may be taken inter-
11	mittently or on a reduced leave schedule.".
12	(c) Substitution of PAID Leave.—Section 6382(d)
13	of such title is amended by inserting "or subsection $(a)(3)$ "
14	after "subsection $(a)(1)$ ".
15	(d) NOTICE.—Section 6382(e) of such title is amended
16	by adding at the end the following:
17	"(3) An employee who intends to take leave
18	under subsection $(a)(3)$ shall provide such notice to
19	the employing agency as is practicable.".
20	(e) Certification.—Section 6383 of such title is
21	amended by adding at the end the following:
22	"(f) An employing agency may require that a request
23	for leave under section $6382(a)(3)$ be supported by a certifi-
24	cation issued at such time and in such manner as the Office
25	of Personnel Management may by regulation prescribe.".

## TITLE IV—DEPARTMENT OF VETERANS AFFAIRS VETERANS HEALTH ADMINISTRATION MEDICAL CARE For an additional amount for medical care and related

5 activities under this heading for fiscal year 2004,
6 \$1,300,000,000, to remain available until September 30,
7 2005.

8 TITLE V—GENERAL PROVISION, THIS ACT

9 SEC. 5001. Not later than 30 days after the date of 10 the enactment of this Act, and every 90 days thereafter until December 31, 2007, the President shall submit to each Mem-11 ber of Congress a report on the projected total costs of 12 13 United States operations in Iraq, including military operations and reconstruction efforts, through fiscal year 2008. 14 15 The President shall include in each report after the initial report an explanation of any change in the total projected 16 costs since the previous report. 17

18 SEC. 5002. The amounts provided in this Act are des19 ignated by the Congress as an emergency requirement pur20 suant to section 502 of H. Con. Res. 95 (108th Congress).

SEC. 5003. (a) None of the funds appropriated by this
Act may be obligated or expended by the head of an executive agency for payments under any contract or other agreement described in subsection (b) that is not entered into
with full and open competition unless, not later than 30

days after the date on which the contract or other agreement
 is entered into, such official—

3	(1) submits a report on the contract or other
4	agreement to the Committees on Armed Services, on
5	Governmental Affairs, and on Appropriations of the
6	Senate, and the Committees on Armed Services, on
7	Government Reform, and on Appropriations of the
8	House of Representatives; and
9	(2) publishes such report in the Federal Register
10	and the Commerce Business Daily.
11	(b) This section applies to any contract or other agree-
12	ment in excess of \$1,000,000 that is entered into with any
13	public or private sector entity for any of the following pur-
14	poses:
14 15	poses: (1) To build or rebuild physical infrastructure of
15	(1) To build or rebuild physical infrastructure of
15 16	(1) To build or rebuild physical infrastructure of Iraq.
15 16 17	<ul> <li>(1) To build or rebuild physical infrastructure of Iraq.</li> <li>(2) To establish or reestablish a political or soci-</li> </ul>
15 16 17 18	<ul> <li>(1) To build or rebuild physical infrastructure of Iraq.</li> <li>(2) To establish or reestablish a political or soci- etal institution of Iraq.</li> </ul>
15 16 17 18 19	<ul> <li>(1) To build or rebuild physical infrastructure of Iraq.</li> <li>(2) To establish or reestablish a political or soci- etal institution of Iraq.</li> <li>(3) To provide products or services to the people</li> </ul>
15 16 17 18 19 20	<ul> <li>(1) To build or rebuild physical infrastructure of Iraq.</li> <li>(2) To establish or reestablish a political or soci- etal institution of Iraq.</li> <li>(3) To provide products or services to the people of Iraq.</li> </ul>
<ol> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>(1) To build or rebuild physical infrastructure of Iraq.</li> <li>(2) To establish or reestablish a political or soci- etal institution of Iraq.</li> <li>(3) To provide products or services to the people of Iraq.</li> <li>(4) To perform personnel support services in</li> </ul>

1	(c) The report on a contract or other agreement of an
2	executive agency under subsection (a) shall include the fol-
3	lowing information:
4	(1) The amount of the contract or other agree-
5	ment.
6	(2) A brief discussion of the scope of the contract
7	or other agreement.
8	(3) A discussion of how the executive agency
9	identified, and solicited offers from, potential contrac-
10	tors to perform the contract, together with a list of the
11	potential contractors that were issued solicitations for
12	the offers.
13	(4) The justification and approval documents on
14	which was based the determination to use procedures
15	other than procedures that provide for full and open
16	competition.
17	(d) The limitation on use of funds in subsection (a)
18	shall not apply in the case of any contract or other agree-
19	ment entered into by the head of an executive agency for
20	which such official—
21	(1) <i>either</i> —
22	(A) withholds from publication and disclo-
23	sure as described in such subsection any docu-
24	ment or other collection of information that is
25	classified for restricted access in accordance with

1	an Executive order in the interest of national de-
2	fense or foreign policy; or
3	(B) redacts any part so classified that is in
4	a document or other collection of information not
5	so classified before publication and disclosure of
6	the document or other information as described
7	in such subsection; and
8	(2) transmits an unredacted version of the docu-
9	ment or other collection of information, respectively,
10	to the chairman and ranking member of each of the
11	Committees on Governmental Affairs and on Appro-
12	priations of the Senate, the Committees on Govern-
13	ment Reform and on Appropriations of the House of
14	Representatives, and the committees that the head of
15	such executive agency determines has legislative juris-
16	diction for the operations of such executive agency to
17	which the document or other collection of information
18	relates.
19	(e)(1)(A) In the case of any contract or other agree-

20 ment for which the Secretary of Defense determines that it
21 is necessary to do so in the national security interests of
22 the United States, the Secretary may waive the limitation
23 in subsection (a), but only on a case-by-case basis.

24 (B) For each contract or other agreement for which25 the Secretary of Defense grants a waiver under this para-

graph, the Secretary shall submit a notification of the con-1 tract or other agreement and the grant of the waiver, to-2 3 gether with a discussion of the justification for the waiver, 4 to the committees of Congress named in subsection (a)(1). 5 (2)(A) In the case of any contract or other agreement 6 for which the Director of Central Intelligence determines that it is necessary to do so in the national security inter-7 8 ests of the United States related to intelligence, the Director 9 may waive the limitation in subsection (a), but only on 10 a case-by-case basis.

11 (B) For each contract or other agreement for which 12 the Director of Central Intelligence grants a waiver under 13 this paragraph, the Director shall submit a notification of the contract or other agreement and of the grant of the waiv-14 15 er, together with a discussion of the justification for the waiver, to the Select Committee on Intelligence, the Com-16 mittee on Appropriations, and the Committee on Govern-17 mental Affairs of the Senate and to the Permanent Select 18 Committee on Intelligence, the Committee on Appropria-19 tions, and the Committee on Governmental Reform of the 20 21 House of Representatives.

(f) Nothing in this section shall be construed as affecting obligations to disclose United States Government information under any other provision of law.

25 (g) In this section—

1	(1) the term "full and open competition" has the
2	meaning given such term in section 4 of the Office of
3	Federal Procurement Policy Act (41 U.S.C. 403);
4	(2) the term "executive agency" has the meaning
5	given such term in section 105 of title 5, United
6	States Code, and includes the Coalition Provisional
7	Authority for Iraq; and
8	(3) the term "Coalition Provisional Authority
9	for Iraq" means the entity charged by the President
10	with directing reconstruction efforts in Iraq.
11	SEC. 5004. (a) Congress finds that—
12	(1) Israel is a strategic ally of the United States
13	in the Middle East;
14	(2) Israel recognizes the benefits of a democratic
15	form of government;
16	(3) the policies and activities of the Government
17	of Iraq under the Saddam Hussein regime contrib-
18	uted to security concerns in the Middle East, espe-
19	cially for Israel;
20	(4) the Arab Liberation Front was established by
21	Iraqi Baathists, and supported by Saddam Hussein;
22	(5) the Government of Iraq under the Saddam
23	Hussein regime assisted the Arab Liberation Front in
24	distributing grants to the families of suicide bombers;

1	(6) the Government of Iraq under the Saddam
2	Hussein regime aided Abu Abass, leader of the Pales-
3	tinian Liberation Front, who was a mastermind of
4	the hijacking of the Achille Lauro, an Italian cruise
5	ship, and is responsible for the death of an American
6	tourist aboard that ship; and
7	(7) Saddam Hussein attacked Israel during the
8	1990-1991 Persian Gulf War by launching 39 Scud
9	missiles into that country and thereby causing mul-
10	tiple casualties.
11	(b) It is the sense of Congress that the removal of the
12	Government of Iraq under Saddam Hussein enhanced the
13	security of Israel and other United States allies.
14	SEC. 5005. (a) The Comptroller General shall conduct
15	studies on the effectiveness and efficiency of the administra-
16	tion and performance of contracts in excess of \$40,000,000
17	that are performed or are to be performed in, or relating
18	to, Iraq and are paid out of funds made available under
19	this Act or the Emergency Wartime Supplemental Appro-
20	priations Act, 2003 (Public Law 108–11). The studies shall
21	specifically examine the profits, administrative overhead,
22	management fees, and related expenditures for the manage-
23	$ment \ of \ subcontracts \ (and \ further \ subcontracting) \ under$
24	any such contract. In conducting studies under this section,
25	the Comptroller General shall have access to any informa-

tion and records created or maintained by the United
 States, or by any entity receiving funds for contracts stud ied under this section that the Comptroller General con siders appropriate.

5 (b) Not later than 6 months after the date of enactment
6 of this Act and again 4 months thereafter, the Comptroller
7 Government shall submit to the Committees on Appropria8 tions of the Senate and the House of Representatives a re9 port that includes—

10 (1) an evaluation of the studies conducted under
11 this section; and

12 (2) any recommendations for the improvement of 13 the contracting process for contracts performed or to 14 be performed in Iraq and for contracts generally, in-15 cluding the selection process, contract content, and 16 oversight of the administration and performance of 17 contracts.

18 SEC. 5006. Section 1605 of title 28, United States 19 Code, is amended by adding a new subsection (h) as follows: 20 "(h) Notwithstanding any provision of the Algiers Ac-21 cords, or any other international agreement, any United 22 States citizen held hostage during the period between 1979 23 and 1981, and their spouses and children at the time, shall 24 have a claim for money damages against a foreign state 25 for personal injury that was caused by the foreign state's

act of torture or hostage taking. Any provision in an inter-1 national agreement, including the Algiers Accords that pur-2 ports to bar such suit is abrogated. This subsection shall 3 4 apply retroactively to any cause of action cited in section 5 1605(a)(7)(A) of title 28, United States Code.". 6 SEC. 5007. (a) The Senate finds the following: 7 (1) When Saddam Hussein came to power in the 8 1970's Iraq was a prosperous county with no foreign 9 debt and significant foreign cash reserves. 10 (2) Iraq's reserves were exhausted during the 11 Iran-Iraq War in the 1980's and Iraq became a debt-12 or nation. 13 (3) Today, the debts incurred by Saddam Hus-14 sein's regime are estimated to be as much as 15 \$150,000,000,000. 16 (4) A process has been put in place that will es-17 tablish a new representative Iraqi government based 18 on a democratic political system with a free market 19 economy. The goal is a prosperous Iraq that is not a 20 threat to its neighbors. 21 (5) For Iraq to be prosperous it must rebuild. In 22 the near term the United States and other donor 23 countries will provide grants to begin the process. In 24 the longer term Iraq must be able to fully participate 25 in the international financial system.

1	(6) It is impossible for Iraq to borrow funds in
2	international financial markets based on its existing
3	debt. Eliminating that debt will make possible Iraq's
4	continued rebuilding toward a prosperous and stable
5	nation. A prosperous nation is less likely to be a
6	threat to its neighbors and to be a breeding ground
7	for terrorists. A prosperous Iraq is more likely to be
8	a positive force in the region and participant in the
9	world economy.
10	(b) It is the sense of the Senate that all countries that
11	hold debt from loans to the former Iraqi regime of Saddam
12	Hussein should be urged to forgive their debt.
13	SEC. 5008. (a) FINDINGS.—The Senate finds that—
14	(1) in May 2002, the Federal Bureau of Inves-
15	tigation (FBI) issued a warning to law enforcement
16	personnel to be alert to the potential use of shoulder-
17	fired missiles against United States aircraft;
18	(2) in May 2002, Al Qaeda was suspected of fir-
19	ing a shoulder-fired missile at United States military
20	aircraft near Prince Sultan Air Base in Saudi Ara-
21	bia;
22	(3) in November 2002, an Israeli commercial jet-
23	liner was fired upon by a shoulder-fired missile short-
24	ly after take-off in Mombasa, Kenya;

† HR 3289 EAS

1 (4) in August 2003, a weapons smuggler was ar-2 rested after agreeing to sell a Russian SA-18 to an 3 undercover FBI agent posing as a Muslim extremist; 4 (5) during recent operations in Iraq, United States commercial airlines—as part of the Civil Re-5 6 serve Air Fleet (CRAF)—flew nearly 2,000 flights 7 carrying United States troops and supplies into Ku-8 wait, Saudi Arabia, the United Arab Emirates, 9 Qatar, and Bahrain; 10 (6) no United States commercial airliners are 11 currently equipped with defenses against shoulder-12 fired missiles. 13 (b) PRIORITIZATION.—When counter measures against the threat of shoulder-fired missiles are deployed, the Sec-14 15 retary of Homeland Security, in conjunction with the Secretary of Defense and the Secretary of Transportation, shall 16 17 make it a priority to equip the aircraft enrolled in the Civil Reserve Air Fleet.

19 SEC. 5009. Paragraph (1) of section 1314 of Public Law 108–11 is amended by inserting "without fiscal year 20 21 *limitation*" after "available" the first place it appears.

18

This Act may be cited as the "Emergency Supple mental Appropriations for Iraq and Afghanistan Security
 and Reconstruction Act, 2004".

Attest:

Secretary.



## AMENDMENT