### 111TH CONGRESS 1ST SESSION H.R.665

To restore the Federal electoral rights of the residents of the District of Columbia, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

#### JANUARY 23, 2009

Mr. ROHRABACHER introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committees on Oversight and Government Reform and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To restore the Federal electoral rights of the residents of the District of Columbia, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "District of Columbia
- 5 Voting Rights Restoration Act of 2009".
- 6 SEC. 2. FINDINGS.
- 7 The Congress finds the following:

(1) There is no reason, either historically or by
 virtue of law, why the people of the District of Co lumbia, the capital of the United States of America,
 should not have full voting representation in the
 Congress of the United States.

6 (2) Article I, section 8, clause 17 of the Con-7 stitution of the United States, which authorized the 8 creation of the District of Columbia, provides only 9 that the Congress shall have "exclusive legislation in 10 all cases whatsoever" over that District.

11 (3) The same clause of the Constitution provides that Congress "shall exercise like authority 12 13 over" other Federal territories that have been pur-14 chased from the States for Federal purposes. Resi-15 dents of other Federal enclaves, though also denied 16 voting rights after becoming subject to exclusive 17 Federal jurisdiction, have had restored their right to 18 vote for and serve as elected Federal officials from 19 their respective States which ceded the Federal en-20 claves to the United States.

(4) Congress has exercised its authority to regulate Federal elections under article I, section 4 of
the Constitution to set the legal requirements that
States must follow in establishing Congressional districts. Congress has also exercised this authority to

1 require States to allow United States citizens who 2 are former residents, and their children who are 3 United States citizens, who are living overseas to 4 vote in Federal elections in the previous State of res-5 idence, notwithstanding the fact that such former 6 residents and their children may have no intention 7 of returning or establishing residence in that State, 8 and notwithstanding the fact that such citizens are 9 not subject to the laws of that State, including tax 10 laws.

11 (5) The entire territory of the current District 12 of Columbia was ceded to the United States by the 13 State of Maryland, one of the original 13 States of 14 the United States. The portion of the original Dis-15 trict of Columbia ceded to the United States by the 16 Commonwealth of Virginia was returned to the au-17 thority of that state in 1846, and the people who 18 now reside in that area vote as citizens of the Com-19 monwealth of Virginia.

(6) The Supreme Court of the United States
has found that the cession of legislative authority
over the territory that became the District of Columbia by the States of Maryland and Virginia did not
remove that territory from the United States, and
that the people who live in that territory are entitled

to all the rights, guarantees, and immunities of the Constitution that they formerly enjoyed as citizens

of those States. O'Donoghue v. United States, 289
U.S. 516 (1933); Downes v. Bidwell, 182 U.S. 244
(1901). Among those guarantees are the right to
equal protection of the laws and the right to participate, equally with other Americans, in a Republican
form of government.

9 (7) Since the people who lived in the territory 10 that now makes up the District of Columbia once 11 voted in Maryland as citizens of Maryland, and Con-12 gress by adoption of the Organic Act of 1801 sev-13 ered the political connection between Maryland and 14 the District of Columbia by statute, Congress has 15 the power by statute to restore Maryland state citi-16 zenship rights, including Federal electoral rights, 17 that it took away by enacting the Organic Act of 18 1801.

19SEC. 3. RESTORATION OF RIGHT OF DISTRICT OF COLUM-20BIA RESIDENTS TO PARTICIPATE AS MARY-21LAND RESIDENTS IN CONGRESSIONAL ELEC-

TIONS.

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(a) IN GENERAL.—Notwithstanding any other provision of law, for purposes of representation in the House
of Representatives and Senate, the right of the people of

the District of Columbia to be eligible to participate in
 elections for the House of Representatives and Senate as
 Maryland residents in accordance with the laws of the
 State of Maryland, is hereby restored.

5 (b) ELIGIBILITY TO HOLD CONGRESSIONAL OF-6 FICE.—Notwithstanding any other provision of law, for 7 purposes of determining eligibility to serve as a Member 8 of the House of Representatives or Senate, the right of 9 the residents of the District of Columbia to be considered 10 inhabitants of the State of Maryland is hereby restored.

(c) EFFECTIVE DATE.—This section shall apply with
respect to elections for Federal office occurring during
2010 and any succeeding year.

14 SEC. 4. RESTORATION OF RIGHT OF DISTRICT OF COLUM-

15 BIA RESIDENTS TO PARTICIPATE AS MARY16 LAND RESIDENTS IN PRESIDENTIAL ELEC17 TIONS.

(a) IN GENERAL.—Notwithstanding any other provision of law, the right of the people of the District of Columbia to be eligible to participate in elections for electors
of President and Vice President, and to serve as such electors as Maryland residents in accordance with the laws
of the State of Maryland, is hereby restored.

(b) ELIGIBILITY TO SERVE AS ELECTORS.—Notwith-standing any other provision of law, for purposes of deter-

mining eligibility to serve as electors of President and Vice
 President, the right of the residents of the District of Co lumbia to be considered inhabitants of the State of Mary land is hereby restored.

5 (c) TERMINATION OF APPOINTMENT OF SEPARATE 6 ELECTORS BY DISTRICT OF COLUMBIA.—In accordance 7 with the authority under sections 1 and 2 of the 23rd 8 amendment to the Constitution and the authority under 9 article I, section 8, to legislate for the District of Colum-10 bia, and notwithstanding any other provision of law, Congress directs that no electors of President and Vice Presi-11 12 dent shall be appointed by the District of Columbia and 13 that no votes from such electors shall be cast or counted in the electoral vote for President and Vice President. 14

15 (d) Conforming Amendment.—

- 16 (1) IN GENERAL.—Chapter 1 of title 3, United
  17 States Code, is amended by striking section 21.
- 18 (2) CLERICAL AMENDMENT.—The table of sec19 tions for chapter 1 of title 3, United States Code,
  20 is amended by striking the item relating to section
  21 21.

#### 22 SEC. 5. COMPOSITION OF HOUSE OF REPRESENTATIVES.

(a) NUMBER AND APPORTIONMENT OF MARYLAND
MEMBERS.—For purposes of determining the number and
apportionment of the members of the House of Represent-

atives from the State of Maryland for the One Hundred
 Twelfth Congress and each succeeding Congress, the pop ulation of the District of Columbia shall be added to the
 population of Maryland under the decennial census.

5 (b) INCREASE IN MEMBERSHIP OF HOUSE OF REP-6 RESENTATIVES.—

7 (1) PERMANENT INCREASE IN NUMBER OF
8 MEMBERS.—Effective with respect to the One Hun9 dred Twelfth Congress and each succeeding Con10 gress, the House of Representatives shall be com11 posed of 437 Members.

12 (2) REAPPORTIONMENT OF MEMBERS RESULT13 ING FROM INCREASE.—

14 (A) IN GENERAL.—Section 22(a) of the 15 Act entitled "An Act to provide for the fifteenth 16 and subsequent decennial censuses and to pro-17 vide for apportionment of Representatives in 18 Congress", approved June 28, 1929 (2 U.S.C. 19 2a(a)), is amended by striking "the then exist-20 ing number of Representatives" and inserting 21 "the number of Representatives established 22 with respect to the One Hundred Twelfth Congress". 23

24 (B) EFFECTIVE DATE.—The amendment
25 made by subparagraph (A) shall apply with re-

1	spect to the regular decennial census conducted
2	for 2010 and each subsequent regular decennial
3	census.
4	(c) Revision of Apportionment Prior to Next
5	Census.—
6	(1) TRANSMITTAL OF REVISED APPORTION-
7	MENT INFORMATION BY PRESIDENT AND CLERK.—
8	(A) STATEMENT OF APPORTIONMENT BY
9	PRESIDENT.—Not later than 30 days after the
10	date of the enactment of this Act, the President
11	shall transmit to Congress a revised version of
12	the most recent statement of apportionment
13	submitted under section 22(a) of the Act enti-
14	tled "An Act to provide for the fifteenth and
15	subsequent decennial censuses and to provide
16	for apportionment of Representatives in Con-
17	gress", approved June 28, 1929 (2 U.S.C.
18	2a(a)), to take into account this section and the
19	amendments made by this section.
20	(B) REPORT BY CLERK.— Not later than
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(B) REPORT BY CLERK.— Not later than
15 calendar days after receiving the revised
version of the statement of apportionment
under subparagraph (A), the Clerk of the
House of Representatives, in accordance with
section 22(b) of such Act (2 U.S.C. 2a(b)),

shall send to the executive of the State (other than the State of Maryland) entitled to one additional Representative pursuant to this section a certificate of the number of Representatives to which such State is entitled under section 22 of such Act, and shall submit a report identifying that State to the Speaker of the House of Representatives.

9 (2) Composition of congressional dis-10 TRICTS FOR AFFECTED STATE.—Until the taking ef-11 fect of the first reapportionment occurring after the 12 regular decennial census conducted for 2010, the 13 Congressional districts of the State identified by the 14 Clerk of the House of Representatives in the report 15 submitted under paragraph (1) shall be those dis-16 tricts established under a law enacted by the State 17 during 2006 (without regard to any amendments 18 made to such law after 2006) which established Con-19 gressional districts for the State but which did not 20 take effect because the number of districts provided 21 under the law was greater than the number of dis-22 tricts to which the State was finally entitled after 23 the regular decennial census for 2000.

24 (d) PROHIBITING DIVISION OF DISTRICT OF COLUM-25 BIA INTO SEPARATE CONGRESSIONAL DISTRICTS.—

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1	(1) IN GENERAL.—Notwithstanding subsection
2	(a), in establishing Congressional districts after the
3	effective date of this section, the State of Maryland
4	shall ensure that the entire area of the District of
5	Columbia is included in the same Congressional dis-
6	trict (except as provided in paragraph (2)).
7	(2) Special rule if population of district
8	EQUALS OR EXCEEDS AVERAGE POPULATION OF
9	MARYLAND CONGRESSIONAL DISTRICTS.—If the pop-
10	ulation of the District of Columbia equals or exceeds
11	the average population of a Congressional district in
12	the State of Maryland under the decennial census
13	used for the apportionment of the Members of the
14	House of Representatives from the State of Mary-
15	land, the State of Maryland shall ensure that at
16	least one Congressional district in the State consists
17	exclusively of territory within the District of Colum-
18	bia.
19	(3) Special rule for initial district.—
20	Until the State of Maryland establishes Congres-
21	sional districts to take into account the enactment of
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this section, the Congressional district of the addi-

tional Representative to which the State is entitled

under this section shall consist exclusively of the

area of the District of Columbia.

•HR 665 IH

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1	SEC. 6. COORDINATION OF ELECTION ADMINISTRATION.
2	(a) Application of Maryland Election Laws.—
3	(1) IN GENERAL.—Federal elections in the Dis-
4	trict of Columbia shall be administered and carried
5	out by the State of Maryland, in accordance with the
6	applicable laws of the State of Maryland.
7	(2) TREATMENT OF DISTRICT AS UNIT OF
8	LOCAL GOVERNMENT.—For purposes of the laws of
9	the State of Maryland which apply to Federal elec-
10	tions in the District of Columbia pursuant to para-
11	graph (1), the District of Columbia shall be consid-
12	ered to be a unit of local government within the
13	State of Maryland with responsibility for the admin-
14	istration of Federal elections.
15	(b) Conforming Amendments to Help America
16	Vote Act of 2002.—
17	(1) TREATMENT OF DISTRICT OF COLUMBIA AS
18	PART OF MARYLAND.—Section 901 of the Help
19	America Vote Act of $2002$ (42 U.S.C. 15541) is
20	amended—
21	(A) by striking "the District of Columbia";
22	(B) by striking "In this Act" and inserting
23	"(a) IN GENERAL.—In this Act"; and
24	(C) by adding at the end the following new
25	subsection:

1 "(b) Special Rule for State of Maryland and 2 DISTRICT OF COLUMBIA.—For purposes of this Act, the following shall apply: 3 4 "(1) The voting age population of the State of 5 Maryland shall be considered to include the voting 6 age population of the District of Columbia for pur-7 poses of sections 101(d)(4) and 252(b). 8 "(2) The District of Columbia shall be consid-9 ered a unit of local government or jurisdiction lo-10 cated within the State of Maryland. 11 "(3) An election for Federal office taking place 12 in the District of Columbia shall be considered to 13 take place in the State of Maryland.". 14 (c) Conforming Amendments to Other Federal 15 ELECTION LAWS.— 16 (1) UNIFORMED AND OVERSEAS CITIZENS AB-17 SENTEE VOTING ACT. 18 (A) IN GENERAL.—Title I of the Uni-19 formed and Overseas Citizens Absentee Voting 20 Act (42 U.S.C. 1973ff et seq.) is amended by 21 adding at the end the following new section: 22 "SEC. 108. SPECIAL RULE FOR STATE OF MARYLAND AND 23 DISTRICT OF COLUMBIA.

24 "For purposes of this title, the following shall apply:

1	"(1) An absent uniformed services voter or
2	overseas voter who is a resident of the District of
3	Columbia shall be considered to be a resident of the
4	State of Maryland.
5	"(2) An election for Federal office taking place
6	in the District of Columbia shall be considered to
7	take place in the State of Maryland.
8	"(3) The State of Maryland, and the election
9	officials of the State of Maryland, shall be respon-
10	sible for carrying out the provisions of this title with
11	respect to voters who are residents of the District of
12	Columbia.".
13	(B) Conforming Amendment.—Section
14	107(6) of the Uniformed and Overseas Citizens
15	Absentee Voting Act (42 U.S.C. 1973ff-6) is
16	amended by striking "the District of Colum-
17	bia,".
18	(2) NATIONAL VOTER REGISTRATION ACT OF
19	1973.—
20	(A) IN GENERAL.—The National Voter
21	Registration Act of 1973 (42 U.S.C. 1973gg et
22	seq.) is amended—
23	(i) by redesignating section 13 as sec-
24	tion 14; and

(ii) by adding at the end the following
new section:
"SEC. 12. SPECIAL RULE FOR STATE OF MARYLAND AND
DISTRICT OF COLUMBIA.
"For purposes of this Act, the following shall apply:
"(1) The District of Columbia shall be consid-
ered a registrar's jurisdiction within the State of
Maryland.
"(2) An election for Federal office taking place
in the District of Columbia shall be considered to
take place in the State of Maryland.
"(3) The State of Maryland, and the election
officials of the State of Maryland, shall be respon-
sible for carrying out this Act with respect to the
District of Columbia, except that—
"(A) section 5 shall apply to motor vehicle
driver's license applications and the motor vehi-
cle authority of the District of Columbia in the
same manner as that section applies to a State,
and the State of Maryland shall provide the
District of Columbia with such forms and other
materials as the District of Columbia may re-
quire to carry out that section; and
"(B) the District of Columbia shall des-
ignate voter registration agencies under section

1	7 in the same manner as a State, and the State
2	of Maryland shall provide the District of Co-
3	lumbia with such forms and other materials as
4	the District of Columbia may require to carry
5	out that section.".
6	(B) Conforming Amendment.—Section
7	3(4) of such Act (42 U.S.C. gg-1(4)) is amend-
8	ed by striking "and the District of Columbia".
9	(3) Voting accessibility for the elderly
10	AND HANDICAPPED ACT.—
11	(A) IN GENERAL.—The Voting Accessi-
12	bility for the Elderly and Handicapped Act $(42)$
13	U.S.C. 1973ee et seq.) is amended—
14	(i) by redesignating section 8 as sec-
15	tion 9; and
16	(ii) by inserting after section 7 the
17	following new section:
18	"SPECIAL RULE FOR STATE OF MARYLAND AND DISTRICT
19	OF COLUMBIA
20	"SEC. 8. For purposes of this Act, the following shall
21	apply:
22	"(1) The District of Columbia shall be consid-
23	ered a political subdivision of the State of Maryland.
24	((2) An election for Federal office taking place
25	in the District of Columbia shall be considered to
26	take place in the State of Maryland.
	•HR 665 IH

"(3) The State of Maryland shall be responsible
 for carrying out this Act with respect to the District
 of Columbia.".

4 (B) CONFORMING AMENDMENT.—Section
5 8(5) of such Act (42 U.S.C. 1973ee-6(5)) is
6 amended by striking "the District of Colum7 bia,".

8 (d) CONFORMING AMENDMENT TO HOME RULE 9 ACT.—Section 752 of the District of Columbia Home Rule 10 Act (sec. 1–207.52, D.C. Official Code) is amended by 11 striking the period at the end and inserting the following: 12 ", except to the extent required under section 5 of the 13 District of Columbia Voting Rights Restoration Act of 14 2009.".

(e) OTHER CONFORMING AMENDMENT TO DISTRICT
(e) OTHER CONFORMING AMENDMENT TO DISTRICT
(f) OF COLUMBIA ELECTION LAW.—The District of Columbia
17 Elections Code of 1955 is amended by adding at the end
18 the following new section:

19 "SEC. 18. APPLICABILITY OF MARYLAND ELECTION LAW20FOR ADMINISTRATION OF FEDERAL ELEC-21TIONS.

22 "Notwithstanding any other provision of this Code or23 other law or regulation of the District of Columbia—

24 "(1) any election for Federal office in the Dis25 trict of Columbia shall be administered and carried

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1	out by the State of Maryland, in accordance with the
2	applicable law of the State of Maryland; and
3	"(2) no provision of this Code shall apply with
4	respect to any election for Federal office to the ex-
5	tent that the provision is inconsistent with the appli-
6	cable law of the State of Maryland.".
7	(f) EFFECTIVE DATE.—This section and the amend-
8	ments made by this section shall apply with respect to
9	elections for Federal office occurring during 2010 and any
10	succeeding year.
10 11	succeeding year. SEC. 7. REPEAL OF OFFICE OF DISTRICT OF COLUMBIA
11	SEC. 7. REPEAL OF OFFICE OF DISTRICT OF COLUMBIA
11 12	SEC. 7. REPEAL OF OFFICE OF DISTRICT OF COLUMBIA DELEGATE.
11 12 13	SEC. 7. REPEAL OF OFFICE OF DISTRICT OF COLUMBIA DELEGATE. (a) IN GENERAL.—Sections 202 and 204 of the Dis-
11 12 13 14	<ul> <li>SEC. 7. REPEAL OF OFFICE OF DISTRICT OF COLUMBIA DELEGATE.</li> <li>(a) IN GENERAL.—Sections 202 and 204 of the District of Columbia Delegate Act (Public Law 91–405; sec-</li> </ul>
<ol> <li>11</li> <li>12</li> <li>13</li> <li>14</li> <li>15</li> </ol>	<ul> <li>SEC. 7. REPEAL OF OFFICE OF DISTRICT OF COLUMBIA DELEGATE.</li> <li>(a) IN GENERAL.—Sections 202 and 204 of the Dis- trict of Columbia Delegate Act (Public Law 91–405; sec- tions 1–401 and 1–402, D.C. Official Code) are repealed,</li> </ul>

18 not been enacted.

19 (b) CONFORMING AMENDMENTS TO DISTRICT OF CO20 LUMBIA ELECTIONS CODE OF 1955.—The District of Co21 lumbia Elections Code of 1955 is amended—

(1) in section 1 (sec. 1–1001.01, D.C. Official
Code), by striking "the Delegate to the House of
Representatives";

1	(2) in section 2 (sec. 1–1001.02, D.C. Official
2	Code)—
3	(A) by striking paragraph (6), and
4	(B) in paragraph (13), by striking "the
5	Delegate to Congress for the District of Colum-
6	bia'';
7	(3) in section 8 (sec. 1–1001.08, D.C. Official
8	Code)—
9	(A) by striking "Delegate" in the heading,
10	and
11	(B) by striking "Delegate," each place it
12	appears in subsections $(h)(1)(A)$ , $(i)(1)$ , and
13	(j)(1);
14	(4) in section 10 (sec. 1–1001.10, D.C. Official
15	Code)—
16	(A) by striking subparagraph (A) of sub-
17	section $(a)(3)$ , and
18	(B) in subsection (d)—
19	(i) by striking "Delegate," each place
20	it appears in paragraph (1), and
21	(ii) by striking paragraph (2) and re-
22	designating paragraph $(3)$ as paragraph
23	(2);
24	(5) in section $15(b)$ (sec. $1-1001.15(b)$ , D.C.
25	Official Code), by striking "Delegate,"; and

(6) in section 17(a) (sec. 1-1001.17(a), D.C.
 Official Code), by striking "except the Delegate to
 the Congress from the District of Columbia".
 (c) EFFECTIVE DATE.—The amendments made by

5 this section shall apply with respect to elections occurring
6 during 2010 and any succeeding year.

# 7 SEC. 8. REPEAL OF OFFICES OF STATEHOOD REPRESENTA8 TIVE AND SENATOR.

9 (a) IN GENERAL.—Section 4 of the District of Co10 lumbia Statehood Constitutional Convention Initiative of
11 1979 (sec. 1–123, D.C. Official Code) is amended by strik12 ing subsections (d) through (h).

13 (b) Conforming Amendments.—

14 (1) STATEHOOD COMMISSION.—Section 6 of
15 such Initiative (sec. 1–125, D.C. Official Code) is
16 amended—

- 17 (A) in subsection (a)—
- 18 (i) by striking "27 voting members"19 and inserting "24 voting members",

20 (ii) by adding "and" at the end of21 paragraph (4); and

(iii) by striking paragraphs (5) and
(6) and redesignating paragraph (7) as
paragraph (5); and

1	(B) in subsection $(a-1)(1)$ , by striking sub-
2	paragraphs (F), (G), and (H).
3	(2) Authorization of appropriations.—
4	Section 8 of such Initiative (sec. 1–127, D.C. Offi-
5	cial Code) is hereby repealed.
6	(3) Application of honoraria limita-
7	TIONS.—Section 4 of D.C. Law 8–135 (sec. 1–131,
8	D.C. Official Code) is hereby repealed.
9	(4) Application of campaign finance
10	LAWS.—Section 3 of the Statehood Convention Pro-
11	cedural Amendments Act of 1982 (sec. 1–135, D.C.
12	Official Code) is hereby repealed.
13	(5) LIST OF ELECTED OFFICIALS.—Section
14	2(13) of the District of Columbia Elections Code of
15	1955 (sec. 1–1001.02(13), D.C. Official Code) is
16	amended by striking "United States Senator and
17	Representative,".
18	SEC. 9. NONSEVERABILITY OF CERTAIN PROVISIONS.

19 If any provision of sections 3, 5(a), or 5(b) of this
20 Act, or the application thereof to any person or cir21 cumstance, is held invalid, the remaining provisions of this
22 Act or any amendment made by this Act shall be treated
23 as invalid.

#### 24 SEC. 10. RULES OF CONSTRUCTION.

25 Nothing in this Act may be construed—

1 (1) to permit residents of the District of Colum-2 bia to vote in elections for State or local office in the 3 State of Maryland or to permit nonresidents of the 4 District of Columbia to vote in elections for local of-5 fice in the District of Columbia; (2) to affect the power of Congress under arti-6 cle I, section 8, clause 17 of the Constitution to ex-7 ercise exclusive legislative authority over the District 8 of Columbia; or 9 (3) to affect the powers of the Government of 10 the District of Columbia under the District of Co-11 12 lumbia Home Rule Act (except as specifically pro-13 vided in this Act).

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