Union Calendar No. 127

108TH CONGRESS 1ST SESSION

H. R. 2443

[Report No. 108-233]

To authorize appropriations for the Coast Guard for fiscal year 2004, to amend various laws administered by the Coast Guard, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 12, 2003

Mr. Young of Alaska (for himself, Mr. LoBiondo, Mr. Oberstar, and Mr. Filner) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

July 24, 2003

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on June 12, 2003]

A BILL

To authorize appropriations for the Coast Guard for fiscal year 2004, to amend various laws administered by the Coast Guard, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 This Act may be referred to as the "Coast Guard and
- 3 Maritime Transportation Act of 2003".
- 4 SEC. 2. TABLE OF CONTENTS.
- 5 The table of contents for this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.

TITLE I—AUTHORIZATION

- Sec. 101. Authorization of appropriations.
- Sec. 102. Authorized levels of military strength and training.

TITLE II—COAST GUARD MANAGEMENT

- Sec. 201. Long-term leases.
- Sec. 202. Nonappropriated fund instrumentalities.
- Sec. 203. Term of enlistments.
- Sec. 204. Enlisted member critical skill training bonus.
- Sec. 205. Enhancement of Coast Guard authority to stop vessels liable to seizure or examination.
- Sec. 206. Administrative, collection, and enforcement costs for certain fees and charges.
- Sec. 207. Expansion of Coast Guard housing authorities.
- Sec. 208. Requirement for constructive credit.
- Sec. 209. Maximum age for retention in an active status.
- Sec. 210. Payments.
- Sec. 211. Coast Guard fellowship program.
- Sec. 212. Air search and rescue facility in Muskegon County, Michigan.
- Sec. 213. National Coast Guard Museum.
- Sec. 214. Limitation on number of commissioned officers.
- Sec. 215. Redistricting notification requirement.

TITLE III—NAVIGATION

- Sec. 301. Marking of underwater wrecks.
- Sec. 302. Use of electronic devices; cooperative agreements.
- Sec. 303. Inland navigation rules promulgation authority.

TITLE IV—SHIPPING

- Sec. 401. Reports from charterers.
- Sec. 402. Suspension of documents in lieu of mandatory revocation for proved drug convictions.
- Sec. 403. Inspection of records of merchant mariners' documents.
- Sec. 404. Exemption of unmanned barges from citizenship requirements regarding command of vessel.
- Sec. 405. Administrative, collection, and enforcement costs for certain fees and charges.
- Sec. 406. Compliance with International Safety Management Code.

- Sec. 407. Civil penalties for failure to comply with recreational vessel and associated equipment safety standards.
- Sec. 408. Revision of temporary suspension criteria in document suspension and revocation cases.
- Sec. 409. Revision of bases for document suspension and revocation cases.
- Sec. 410. Hours of service on towing vessels.
- Sec. 411. Automatic identification system electronic charts.
- Sec. 412. Prevention of departure.

TITLE V—FEDERAL MARITIME COMMISSION

Sec. 501. Authorization of appropriations for Federal Maritime Commission.

TITLE VI—MISCELLANEOUS

- Sec. 601. Increase in civil penalties for violations of certain bridge statutes.
- Sec. 602. Conveyance of decommissioned Coast Guard Cutter SUNDEW.
- Sec. 603. Tonnage measurement.
- Sec. 604. Operation of vessel STAD AMSTERDAM.
- Sec. 605. Great Lakes National Maritime Enhancement Institute.
- Sec. 606. Agile Port and Intelligent Border Security National Demonstration Project.
- Sec. 607. Koss Cove.
- Sec. 608. Miscellaneous certificates of documentation.
- Sec. 609. Dredging study.
- Sec. 610. Report regarding security inspection of vessels and vessel-borne cargo containers entering the United States.

TITLE VII—AMENDMENTS RELATING TO OIL POLLUTION ACT OF 1990

- Sec. 701. Vessel response plans for nontank vessels over 400 gross tons.
- Sec. 702. Requirements for tank level and pressure monitoring devices.
- Sec. 703. Liability and cost recovery.

1 TITLE I—AUTHORIZATION

2 SEC. 101. AUTHORIZATION OF APPROPRIATIONS.

- 3 (a) Operations and Capital Acquisitions.—
- 4 (1) In General.—Funds are authorized to be
- 5 appropriated for fiscal year 2004 for necessary ex-
- 6 penses of the Coast Guard as follows:
- 7 (A) Operating expenses.—For the oper-
- 8 ating expenses of the Coast Guard,
- 9 \$4,996,000,000, of which—

1	(i) \$4,979,000,000 is for operation and
2	maintenance of the Coast Guard; and
3	(ii) \$17,000,000 is for environmental
4	compliance and restoration at Coast Guard
5	facilities (other than parts and equipment
6	associated with operations and mainte-
7	nance).
8	(B) Capital acquisitions.—For the cap-
9	ital acquisitions of the Coast Guard,
10	\$1,097,000,000, of which—
11	(i) \$355,000,000 is for acquisition,
12	construction, rebuilding, and improvement
13	of aids to navigation, shore and offshore fa-
14	cilities, vessels, and aircraft, including
15	equipment related thereto;
16	(ii) \$702,000,000 is for acquisition
17	and construction of shore and offshore fa-
18	cilities, vessels, and aircraft, including
19	equipment related thereto, and other activi-
20	ties that constitute the Integrated Deep-
21	water Systems program;
22	(iii) \$22,000,000 is for research, devel-
23	opment, test, and evaluation of technologies,
24	materials, and human factors directly relat-
25	ing to improving the performance of the

1	Coast Guard's mission in support of search
2	and rescue, aids to navigation, marine safe-
3	ty, marine environmental protection, en-
4	forcement of laws and treaties, ice oper-
5	ations, oceanographic research, and defense
6	readiness; and
7	(iv) \$18,000,000 is for the alteration or
8	removal of bridges over navigable waters of
9	the United States constituting obstructions
10	to navigation, and for personnel and ad-
11	ministrative costs associated with the
12	$Bridge\ Alteration\ Program.$
13	(2) Source of funds.—
14	(A) Operating expenses.—Of the amount
15	authorized in paragraph (1)(A), \$25,000,000 is
16	authorized to be derived from the Oil Spill Li-
17	ability Trust Fund to carry out the purposes of
18	section 1012(a)(5) of the Oil Pollution Act of
19	1990.
20	(B) Capital acquisitions.—Of the
21	amounts authorized by paragraph $(1)(B)$ —
22	(i) \$20,000,000 is authorized to be de-
23	rived from the Oil Spill Liability Trust
24	Fund to carry out the purposes of section

1	1012(a)(5) of the Oil Pollution Act of 1990;
2	and
3	(ii) \$3,500,000 is authorized to be de-
4	rived each fiscal year from the Oil Spill Li-
5	ability Trust Fund to carry out the pur-
6	poses of section 1012(a)(5) of the Oil Pollu-
7	tion Act of 1990.
8	(b) Retired Pay.—There is authorized to be appro-
9	priated for Coast Guard retired pay (including the pay-
10	ment of obligations otherwise chargeable to lapsed appro-
11	priations for this purpose), payments with respect to the
12	Coast Guard under the Retired Serviceman's Family Pro-
13	tection and Survivor Benefit Plans, and payments for med-
14	ical care of retired Coast Guard personnel and their de-
15	pendents under chapter 55 of title 10, United States Code,
16	\$1,020,000,000.
17	SEC. 102. AUTHORIZED LEVELS OF MILITARY STRENGTH
18	AND TRAINING.
19	(a) Active Duty Strength.—The Coast Guard is
20	authorized an end-of-year strength for active duty personnel
21	of 45,500 as of September 30, 2004.
22	(b) Military Training Student Loads.—The Coast
23	Guard is authorized average military training student
24	loads as follows:

1	(1) For recruit and special training for fiscal
2	year 2004, 2,500 student years.
3	(2) For flight training for fiscal year 2004, 125
4	student years.
5	(3) For professional training in military and ci-
6	vilian institutions for fiscal year 2004, 350 student
7	years.
8	(4) For officer acquisition for fiscal year 2004,
9	1,200 student years.
10	TITLE II—COAST GUARD
11	MANAGEMENT
12	SEC. 201. LONG-TERM LEASES.
13	Section 93 of title 14, United States Code, is amend-
14	ed—
15	(1) by redesignating paragraphs (a) through (x)
16	in order as paragraphs (1) through (23);
17	(2) in paragraph (18) (as so redesignated) by
18	striking the comma at the end and inserting a semi-
19	colon;
20	(3) by inserting "(a)" before "For the purpose";
21	and
22	(4) by adding at the end the following:
23	"(b)(1) Notwithstanding subsection (a)(14), a lease de-
24	scribed in paragraph (2) of this subsection may be for a
25	term of up to 20 years.

1	"(2) A lease referred to in paragraph (1) is a lease—
2	"(A) to the United States Coast Guard Academy
3	Alumni Association for the construction of an Alumni
4	Center on the grounds of the United States Coast
5	Guard Academy; or
6	"(B) to an entity with which the Commandant
7	has a cooperative agreement under section 4(e) of the
8	Ports and Waterways Safety Act, and for which a
9	term longer than 5 years is necessary to carry out the
10	agreement.".
11	SEC. 202. NONAPPROPRIATED FUND INSTRUMENTALITIES.
12	(a) In General.—Chapter 7 of title 14, United States
13	Code, is amended by adding at the end the following:
14	"§ 152. Nonappropriated fund instrumentalities: con-
15	tracts with other agencies and instrumen-
16	talities to provide or obtain goods and
17	services
18	"The Coast Guard Exchange System, or a morale, wel-
19	fare, and recreation system of the Coast Guard, may enter
20	into a contract or other agreement with any element or in-
21	strumentality of the Coast Guard or with another Federal
22	department, agency, or instrumentality to provide or obtain
23	goods and services beneficial to the efficient management
24	and operation of the Coast Guard Exchange System or that
25	morale, welfare, and recreation system.".

- 1 (b) Clerical Amendment.—The table of sections at
- 2 the beginning of chapter 7 of title 14, United States Code,
- 3 is amended by adding at the end the following:
 - "152. Nonappropriated fund instrumentalities: contracts with other agencies and instrumentalities to provide or obtain goods and services.".

4 SEC. 203. TERM OF ENLISTMENTS.

- 5 Section 351(a) of title 14, United States Code, is
- 6 amended by striking "terms of full years not exceeding six
- 7 years." and inserting "a period of at least two years but
- 8 not more than six years.".
- 9 SEC. 204. ENLISTED MEMBER CRITICAL SKILL TRAINING
- 10 **BONUS**.
- 11 (a) In General.—Chapter 11 of title 14, United
- 12 States Code, is amended by inserting after section 373 the
- 13 following:

14 "§ 374. Critical skill training bonus

- 15 "(a) The Secretary may provide a bonus, not to exceed
- 16 \$20,000, to an enlisted member who completes training in
- 17 a skill designated as critical, if at least four years of obli-
- 18 gated active service remain on the member's enlistment at
- 19 the time the training is completed. A bonus under this sec-
- 20 tion may be paid in a single lump sum or in periodic in-
- 21 stallments.
- 22 "(b) If an enlisted member voluntarily or because of
- 23 misconduct does not complete the member's term of obli-
- 24 gated active service, the Secretary may require the member

- 1 to repay the United States, on a pro rata basis, all sums
- 2 paid under this section. The Secretary may charge interest
- 3 on the amount repaid at a rate, to be determined quarterly,
- 4 equal to 150 percent of the average of the yields on the 91-
- 5 day Treasury bills auctioned during the calendar quarter
- 6 preceding the date on which the amount to be repaid is de-
- 7 termined.".
- 8 (b) Clerical Amendment.—The table of sections at
- 9 the beginning of chapter 11 of title 14, United States Code,
- 10 is amended by inserting the following after the item relating
- 11 to section 373:

"374. Critical skill training bonus.".

- 12 SEC. 205. ENHANCEMENT OF COAST GUARD AUTHORITY TO
- 13 STOP VESSELS LIABLE TO SEIZURE OR EXAM-
- 14 *INATION*.
- 15 (a) Repeal of Requirement To Fire Warning
- 16 Shot.—Subsection (a) of section 637 of title 14, United
- 17 States Code, is amended—
- 18 (1) by inserting "(1)" after "(a)";
- 19 (2) by striking "after a" and all that follows
- 20 through "signal," and inserting "subject to paragraph
- 21 (2),"; and
- 22 (3) by adding at the end the following:
- 23 "(2) Before firing at or into a vessel as authorized in
- 24 paragraph (1), the person in command or in charge of the
- 25 authorized vessel or authorized aircraft shall fire a gun as

- 1 a warning signal, except that the prior firing of a gun as
- 2 a warning signal is not required if that person determines
- 3 that the firing of a warning signal would unreasonably en-
- 4 danger persons or property in the vicinity of the vessel to
- 5 be stopped.".
- 6 (b) Extension to Military Aircraft of Coast
- 7 Guard Interdiction Authority.—Subsection (c) of such
- 8 section is amended—
- 9 (1) in paragraph (1) by inserting "or" after the
- 10 semicolon; and
- 11 (2) in paragraph (2) by striking "; or" and all
- 12 that follows through paragraph (3) and inserting a
- 13 period.
- 14 (c) Repeal of Termination of Applicability to
- 15 Naval Aircraft.—Subsection (d) of such section is re-
- 16 pealed.
- 17 SEC. 206. ADMINISTRATIVE, COLLECTION, AND ENFORCE-
- 18 **MENT COSTS FOR CERTAIN FEES AND**
- 19 CHARGES.
- 20 Section 664 of title 14, United States Code, is amend-
- 21 ed—
- 22 (1) by redesignating subsection (c) as subsection
- 23 *(f)*;
- 24 (2) by inserting after subsection (b) the fol-
- 25 lowing:

- "(c) In addition to the collection of fees and charges 1 established under this section, the Secretary may recover from the person liable for the fee or charge the costs of collecting delinquent payments of the fee or charge, and enforcement costs associated with delinquent payments of the fees and charges. 7 "(d)(1) The Secretary may employ any Federal, State, or local agency or instrumentality, or any private enterprise or business, to collect a fee or charge established under 10 this section. 11 "(2) A private enterprise or business employed by the 12 Secretary to collect fees or charges— 13 "(A) shall be subject to reasonable terms and conditions agreed to by the Secretary and the enter-14 15 prise or business; 16 "(B) shall provide appropriate accounting to the 17 Secretary; and 18 "(C) may not institute litigation as part of that 19 collection. 20 "(e) The Secretary shall account for the agency's costs 21 of collecting a fee or charge as a reimbursable expense, and the costs shall be credited to the account from which ex-23 pended."; and
- 24 (3) by adding at the end the following:

1	"(g) In this section the term costs of collecting a fee
2	or charge' includes the reasonable administrative, account-
3	ing, personnel, contract, equipment, supply, training, and
4	travel expenses of calculating, assessing, collecting, enforc-
5	ing, reviewing, adjusting, and reporting on a fee or
6	charge.".
7	SEC. 207. EXPANSION OF COAST GUARD HOUSING AU-
8	THORITIES.
9	(a) Eligible Entity Defined.—Section 680 of title
10	14, United States Code, is amended—
11	(1) by redesignating paragraphs (3) and (4) in
12	order as paragraphs (4) and (5); and
13	(2) by inserting after paragraph (2) the fol-
14	lowing:
15	"(3) The term 'eligible entity' means any private
16	person, corporation, firm, partnership, or company
17	and any State or local government or housing author-
18	ity of a State or local government.".
19	(b) Direct Loans for Providing Housing.—Sec-
20	tion 682 of title 14, United States Code, is amended—
21	(1) in the section heading by striking "LOAN
22	GUARANTEES" and inserting "DIRECT LOANS AND
23	LOAN GUARANTEES";
24	(2) by redesignating subsections (a) and (b) as
25	(b) and (c) respectively;

1	(3) by inserting before subsection (b) (as so re-
2	designated) the following:
3	"(a) DIRECT LOANS.—(1) Subject to subsection (c), the
4	Secretary may make direct loans to an eligible entity in
5	order to provide funds to the eligible entity for the acquisi-
6	tion or construction of housing units that the Secretary de-
7	termines are suitable for use as military family housing
8	or as military unaccompanied housing.
9	"(2) The Secretary shall establish such terms and con-
10	ditions with respect to loans made under this subsection as
11	the Secretary considers appropriate to protect the interests
12	of the United States, including the period and frequency
13	for repayment of such loans and the obligations of the obli-
14	gors on such loans upon default.";
15	(4) in subsection (b) (as so redesignated) by
16	striking "subsection (b)," and inserting "subsection
17	(c),"; and
18	(5) in subsection (c) (as so redesignated)—
19	(A) in the heading by striking "GUAR-
20	ANTEE"; and
21	(B) by striking "Loan guarantees" and in-
22	serting "Direct loans and loan guarantees".
23	(c) Limited Partnerships With Eligible Enti-
24	TIES.—Section 684 of title 14, United States Code, is
25	amended_

1	(1) in the section heading by striking "NON-
2	GOVERNMENTAL" and inserting "ELIGIBLE";
3	(2) in subsection (a) by striking "nongovern-
4	mental" and inserting "eligible";
5	(3) in subsection $(b)(1)$ by striking "a non-
6	governmental" and inserting "an eligible";
7	(4) in subsection (b)(2) by striking "a non-
8	governmental" and inserting "an eligible"; and
9	(5) in subsection (c) by striking "nongovern-
10	mental" and inserting "eligible".
11	(d) Housing Demonstration Projects in Alas-
12	KA.—Section 687(g) of title 14, United Sates Code, is
13	amended—
14	(1) in the heading by striking "Project" and
15	inserting "Projects";
16	(2) in paragraph (1) by striking "a demonstra-
17	tion project" and inserting "demonstration projects";
18	(3) in paragraph (1) by striking "Kodiak, Alas-
19	ka;" and inserting "Kodiak, Alaska, or any other
20	Coast Guard installation in Alaska;";
21	(4) in paragraph (2) by striking "the demonstra-
22	tion project" and inserting "such a demonstration
23	project": and

1	(5) in paragraph (4) by striking "the demonstra-
2	tion project" and inserting "such demonstration
3	projects".
4	(e) Differential Lease Payments.—Chapter 18 of
5	title 14, United States Code, is amended by inserting after
6	section 687 the following:
7	"§ 687a. Differential lease payments
8	"Pursuant to an agreement entered into by the Sec-
9	retary and a lessor of military family housing or military
10	unaccompanied housing to members of the armed forces, the
11	Secretary may pay the lessor an amount, in addition to
12	the rental payments for the housing made by the members,
13	as the Secretary determines appropriate to encourage the
14	lessor to make the housing available to members of the
15	armed forces as military family housing or as military un-
16	accompanied housing.".
17	(f) Clerical Amendment.—The table of sections at
18	the beginning of chapter 18 of title 14, United States Code,
19	is amended—
20	(1) by striking the item related to section 682
21	and inserting the following:
	"682. Direct loans and loan guarantees.";
22	(2) in the item related to section 684 by striking
23	"nongovernmental" and inserting "eligible": and

1

(3) by inserting after the item related to section

2	687 the following:
	"687a. Differential lease payments.".
3	SEC. 208. REQUIREMENT FOR CONSTRUCTIVE CREDIT.
4	Section 727 of title 14, United States Code, is amended
5	in the second sentence by striking "three years" and insert-
6	ing "one year".
7	SEC. 209. MAXIMUM AGE FOR RETENTION IN AN ACTIVE
8	STATUS.
9	Section 742 of title 14, United States Code, is amend-
10	ed—
11	(1) in subsection (a), by striking "sixty-two"
12	and inserting "60"; and
13	(2) in subsection (c), by striking "sixty-two" and
14	inserting "60".
15	SEC. 210. PAYMENTS.
16	(a) In General.—Chapter 13 of title 14, United
17	States Code, is amended by adding at the end the following:
18	"§ 517. Payments
19	"(a) The Secretary may require that travel or trans-
20	portation allowances due a civilian employee or military
21	member of the Coast Guard be disbursed directly to the
22	issuer of a Federal contractor-issued travel charge card, but
23	only in an amount not to exceed the authorized travel ex-
24	penses charged by that Coast Guard member to that travel
25	charge card issued to that employee or member.

- 1 "(b) The Secretary may also establish requirements
- 2 similar to those established by the Secretary of Defense pur-
- 3 suant to section 2784a of title 10 for deduction or with-
- 4 holding of pay or retired pay from a Coast Guard employee,
- 5 member, or retired member who is delinquent in payment
- 6 under the terms of the contract under which the card was
- 7 issued and does not dispute the amount of the delin-
- 8 quency.".
- 9 (b) Clerical Amendment.—The table of sections at
- 10 the beginning of chapter 13 of title 14, United States Code,
- 11 is amended by adding at the end the following: "517. Payments.".
- 12 SEC. 211. COAST GUARD FELLOWSHIP PROGRAM.
- 13 (a) Establishment.—Title 14, United States Code,
- 14 is amended by adding at the end of chapter 11 the following:
- 15 "§ 337. Coast Guard Congressional Fellowship Pro-
- 16 gram
- 17 "(a) There is established in the Coast Guard a Coast
- 18 Guard Congressional Fellowship Program to broaden Coast
- 19 Guard officers' knowledge of the Congress.
- 20 "(b) The Commandant may appoint 4 mid-grade offi-
- 21 cers as fellows under the program, subject to the following
- 22 *limitations*:
- 23 "(1) The maximum length of a fellowship is one
- 24 year.

- 1 "(2) A fellow may be assigned to an office of the 2 House of Representatives or the Senate, including a 3 committee, during the period of the fellowship, or may 4 rotate between such offices. 5 "(3) To protect against abuses of separation of
- "(3) To protect against abuses of separation of powers principles and conflicts of interest, a fellow may not engage in duties that will result in any direct or indirect benefit to the Coast Guard, other than broadening the fellow's knowledge.
- 10 "(c) An individual violating this section is subject to 11 appropriate discipline by the Commandant.".
- 12 (b) Limitation on Application.—Section 337(b)(1)
- 13 of title 14, United States Code, as amended by this section,
- 14 does not apply to an individual serving on June 10, 2003,
- 15 as a Coast Guard congressional fellow.
- 16 (c) Clerical Amendment.—The table of sections at
- 17 the beginning of chapter 11 of title 14, United States Code,
- 18 is amended by inserting after the item relating to section
- 19 336 the following:

"337. Coast Guard Congressional Fellowship Program.".

- 20 SEC. 212. AIR SEARCH AND RESCUE FACILITY IN MUS-
- 21 **KEGON COUNTY. MICHIGAN.**
- 22 (a) Lease Authority.—The Commandant may enter
- 23 into a long-term lease for a period of up to 20 years with
- 24 Muskegon County, Michigan, for use of a facility con-
- 25 structed by the County at Muskegon County Airport as an

- 1 air search and rescue station, if such a facility that meets
- 2 criteria established under subsection (b) is available.
- 3 (b) Criteria.—Any facility leased under subsection
- 4 (a) must meet criteria established by the Commandant.
- 5 SEC. 213. NATIONAL COAST GUARD MUSEUM.
- 6 (a) In General.—Chapter 5 of title 14, United States
- 7 Code, is amended by adding at the end the following:
- 8 "§ 98. National Coast Guard Museum
- 9 "(a) Establishment.—The Commandant of the
- 10 Coast Guard may, subject to subsections (b) and (c), estab-
- 11 lish a National Coast Guard Museum on Federal lands that
- 12 are administered by the Coast Guard and specified by the
- 13 Commandant.
- 14 "(b) Location.—The National Coast Guard Museum
- 15 may be located at, or in close proximity to, the Coast Guard
- 16 Academy in New London, Connecticut.
- 17 "(c) Limitation on Expenditures.—The Secretary
- 18 of the Department in which the Coast Guard is operating
- 19 shall not expend any Federal funds for the planning, engi-
- 20 neering, design, construction, operation, or maintenance of
- 21 any museum established under subsection (a).
- 22 "(d) Operation and Maintenance Plan.—Before
- 23 the date on which the Commandant establishes a museum
- 24 under subsection (a), the Commandant shall provide to the
- 25 Committee on Transportation and Infrastructure of the

1	House of Representatives a plan for operating and main-
2	taining such a museum, including—
3	"(1) estimated operation and maintenance costs;
4	"(2) proposed sources of operation and mainte-
5	nance funds; and
6	"(3) a certification by the Inspector General of
7	the Department in which the Coast Guard is oper-
8	ating that items included in the plan pursuant to
9	paragraph (1) and (2) are reasonable and realistic.".
10	(b) Clerical Amendment.—The table of sections at
11	the beginning of chapter 5 of title 14, United States Code,
12	is amended by adding at the end the following:
	"98. National Coast Guard Museum.".
13	SEC. 214. LIMITATION ON NUMBER OF COMMISSIONED OF-
14	FICERS.
15	Notwithstanding section 42(a) of title 14, United
16	States Code, the total number of commissioned officers, ex-
17	
	cluding commissioned warrant officers, on active duty in
18	cluding commissioned warrant officers, on active duty in the Coast Guard shall not exceed 6,700 in fiscal year 2004.
18 19	
	the Coast Guard shall not exceed 6,700 in fiscal year 2004.
19	the Coast Guard shall not exceed 6,700 in fiscal year 2004. SEC. 215. REDISTRICTING NOTIFICATION REQUIREMENT. The Commandant shall notify the Committee on
19 20	the Coast Guard shall not exceed 6,700 in fiscal year 2004. SEC. 215. REDISTRICTING NOTIFICATION REQUIREMENT. The Commandant shall notify the Committee on
19 20 21	the Coast Guard shall not exceed 6,700 in fiscal year 2004. SEC. 215. REDISTRICTING NOTIFICATION REQUIREMENT. The Commandant shall notify the Committee on Transportation and Infrastructure of the House of Rep-

1	area covered by any existing Coast Guard Districts;
2	or
3	(2) shifting of more than 10 per cent of the per-
4	sonnel or equipment from the station where such per-
5	sonnel or equipment is based.
6	TITLE III—NAVIGATION
7	SEC. 301. MARKING OF UNDERWATER WRECKS.
8	Section 15 of the Act of March 3, 1899 (33 U.S.C. 409),
9	is amended—
10	(1) by striking "day and" and inserting "day
11	and, unless otherwise authorized by the Commandant
12	of the Coast Guard,"; and
13	(2) by striking 'lighted lantern" and inserting
14	"light".
15	SEC. 302. USE OF ELECTRONIC DEVICES; COOPERATIVE
16	AGREEMENTS.
17	Section 4(a) of the Ports and Waterways Safety Act
18	of 1972 (33 U.S.C. 1223(a)) is amended by—
19	(1)(A) striking "and" after the semicolon at the
20	end of paragraph (4);
21	(B) striking the period at the end of paragraph
22	(5) and inserting "; and"; and
23	(C) adding at the end the following:

1	"(6) may prohibit the use on the bridge of a ves-
2	sel of electronic or other devices that interfere with
3	communications and navigation equipment."; and
4	(2) adding at the end the following:
5	"(e) Cooperative Agreements.—(1) The Secretary
6	may enter into cooperative agreements with public or pri-
7	vate agencies, authorities, associations, institutions, cor-
8	porations, organizations, or other persons to carry out the
9	$functions\ under\ subsection\ (a)(1).$
10	"(2) A nongovernmental entity may not under this
11	subsection carry out an inherently governmental function.
12	"(3) As used in this paragraph, the term 'inherently
13	governmental function' means any activity that is so inti-
14	mately related to the public interest as to mandate perform-
15	ance by an officer or employee of the Federal Government,
16	including an activity that requires either the exercise of dis-
17	cretion in applying the authority of the Government or the
18	use of judgment in making a decision for the Government.".
19	SEC. 303. INLAND NAVIGATION RULES PROMULGATION AU-
20	THORITY.
21	(a) Repeal of Inland Rules.—Section 2 of the In-
22	land Navigational Rules Act of 1980 (33 U.S.C. 2001–38)
23	is repealed.

1	(b) Authority To Issue Regulations.—Section 3
2	of the Inland Navigational Rules Act of 1980 (33 U.S.C.
3	2001) is amended to read as follows:
4	"SEC. 3. INLAND NAVIGATION RULES.
5	"The Secretary of the Department in which the Coast
6	Guard is operating may issue inland navigation regula-
7	tions applicable to all vessels upon the inland waters of the
8	United States and technical annexes that are as consistent
9	as possible with the respective annexes to the International
10	Regulations.".
11	(c) Effective Date.—Subsection (a) is effective on
12	the effective date of final regulations prescribed by the Sec-
13	retary of the Department in which the Coast Guard is oper-
14	ating under section 3 of the Inland Navigation Rules Act
15	of 1980 (33 U.S.C. 2001), as amended by this Act.
16	TITLE IV—SHIPPING
17	SEC. 401. REPORTS FROM CHARTERERS.
18	Section 12120 of title 46, United States Code, is
19	amended by striking "owners and masters" and inserting
20	"owners, masters, and charterers".
21	SEC. 402. SUSPENSION OF DOCUMENTS IN LIEU OF MANDA-
22	TORY REVOCATION FOR PROVED DRUG CON-
23	VICTIONS.
24	Section 7704(b) of title 46, United States Code, is

25 amended by inserting "suspended or" after "shall be".

1	SEC. 403. INSPECTION OF RECORDS OF MERCHANT MARI-
2	NERS' DOCUMENTS.
3	Section 7319 of title 46, United States Code, is amend-
4	ed by striking "The records are not open to general or pub-
5	lic inspection.".
6	SEC. 404. EXEMPTION OF UNMANNED BARGES FROM CITI-
7	ZENSHIP REQUIREMENTS REGARDING COM-
8	MAND OF VESSEL.
9	(a) Exemption From Limitation on Command.—
10	Section 12110(d) of title 46, United States Code, is amend-
11	ed by inserting "or an unmanned barge not engaged on a
12	coastwise voyage" after "recreational endorsement".
13	(b) Exemption From Seizure and Forfeiture.—
14	Section 12122(b)(6) of title 46, United States Code, is
15	amended by inserting "or an unmanned barge not engaged
16	on a coastwise voyage" after "recreational endorsement".
17	SEC. 405. ADMINISTRATIVE, COLLECTION, AND ENFORCE-
18	MENT COSTS FOR CERTAIN FEES AND
19	CHARGES.
20	Section 2110(d) of title 46, United States Code, is
21	amended—
22	(1) by inserting "(A)" after "(2)"; and
23	(2) by adding at the end the following:
24	"(B) For purposes of subparagraph (A), costs of col-
25	lecting the fee or charge include the reasonable administra-
26	tive, accounting, personnel, contract, equipment, supply,

1	training, and travel expenses of calculating, assessing, col-
2	lecting, enforcing, reviewing, adjusting, and reporting on
3	the fees and charges.".
4	SEC. 406. COMPLIANCE WITH INTERNATIONAL SAFETY MAN
5	AGEMENT CODE.
6	(a) Application of Existing Law.—Section 3202(a)
7	of title 46, United States Code, is amended to read as fol-
8	lows:
9	"(a) Mandatory Application.—This chapter applies
10	to a vessel that—
11	"(1)(A) is transporting more than 12 passengers
12	described in section 2101(21)(A) of this title; or
13	"(B) is of at least 500 gross tons as measured
14	under section 14502 of this title, or an alternate ton-
15	nage measured under section 14302 of this title as
16	prescribed by the Secretary under section 14104 of
17	this title, that is a tanker, freight vessel, bulk freight
18	vessel, high speed freight vessel, or self-propelled mo-
19	bile offshore drilling unit; and
20	" $(2)(A)$ is engaged on a foreign voyage; or
21	"(B) is a foreign vessel departing from a place
22	under the jurisdiction of the United States on a voy-
23	age, any part of which is on the high seas.".
24	(b) Compliance of Regulations With Inter-
25	NATIONAL SARETTY MANAGEMENT CODE Section 29026

1	of title 46, United States Code, is amended by striking "ves-
2	sels engaged on a foreign voyage." and inserting "vessels
3	to which this chapter applies under section 3202(a) of this
4	title.".
5	SEC. 407. CIVIL PENALTIES FOR FAILURE TO COMPLY WITH
6	RECREATIONAL VESSEL AND ASSOCIATED
7	EQUIPMENT SAFETY STANDARDS.
8	Section 4311(b) of title 46, United States Code, is
9	amended—
10	(1) by striking the first sentence and inserting
11	"A person violating section 4307(a) of this title is lia-
12	ble to the United States Government for a civil pen-
13	alty of not more than \$5,000, except that the max-
14	imum civil penalty may be not more than \$250,000
15	for a related series of violations."; and
16	(2) in the second sentence, by striking
17	"4307(a)(1)" and inserting "4307(a)".
18	SEC. 408. REVISION OF TEMPORARY SUSPENSION CRITERIA
19	IN DOCUMENT SUSPENSION AND REVOCA-
20	TION CASES.
21	Section 7702(d) of title 46, United States Code, is
22	amended—
23	(1) in paragraph (1) by striking "if, when act-
24	ing under the authority of that license, certificate, or
25	document—" and inserting "if—";

1	(2) in paragraph $(1)(B)(i)$, by inserting ", while
2	acting under the authority of that license, certificate,
3	or document," after "has";
4	(3) by striking "or" after the semicolon at the
5	end of paragraph $(1)(B)(ii)$;
6	(4) by striking the period at the end of para-
7	graph (1)(B)(iii) and inserting "; or"; and
8	(5) by adding at the end of paragraph (1)(B) the
9	following:
10	"(iv) is a threat to the safety or security of
11	a vessel or a public or commercial structure lo-
12	cated within or adjacent to the marine environ-
13	ment.".
14	SEC. 409. REVISION OF BASES FOR DOCUMENT SUSPEN-
15	SION AND REVOCATION CASES.
16	Section 7703 of title 46, United States Code, is amend-
17	ed—
18	(1) in paragraph (1)(B)—
19	(A) by striking "incompetence,"; and
20	(B) by striking the comma after "mis-
21	conduct";
22	(2) by striking "or" after the semicolon at the
23	end of paragraph (2);
24	(3) by striking the period at the end of para-
25	graph (3) and inserting a semicolon; and

1 (4) by adding at the end the following: 2 "(4) has committed an act of incompetence; or 3 "(5) is a threat to the safety or security of a ves-4 sel or a structure located within or adjacent to the 5 marine environment.". 6 SEC. 410. HOURS OF SERVICE ON TOWING VESSELS. 7 (a) REGULATIONS.—Section 8904 of title 46, United States Code, is amended by adding at the end of the fol-8 9 lowing: 10 "(c) The Secretary may prescribe by regulation requirements for maximum hours of service (including recording and record-keeping of that service) of individuals engaged on a towing vessel that is at least 26 feet in length measured from end to end over the deck (excluding the 14 15 sheer).". 16 (b) Demonstration Project.—Prior to prescribing 17 regulations under this section the Secretary shall conduct 18 and report to the Congress on the results of a demonstration project involving the implementation of Crew Endurance 19 Management Systems on towing vessels. The report shall in-21 clude a description of the public and private sector resources needed to enable implementation of Crew Endurance Man-

agement Systems on all United States-flag towing vessels.

1 SEC. 411. AUTOMATIC IDENTIFICATION SYSTEM ELEC-

- 2 TRONIC CHARTS.
- 3 Section 70114(a)(1) of title 46, United States Code,
- 4 is amended by inserting ", including an electronic chart
- 5 and related display," after "automatic identification sys-
- 6 tem" the first place it appears.
- 7 SEC. 412. PREVENTION OF DEPARTURE.
- 8 (a) In General.—Section 3505 of title 46, United
- 9 States Code, is amended to read as follows:
- 10 "§ 3505. Prevention of departure
- 11 "Notwithstanding section 3303 of this title, a foreign
- 12 vessel carrying a citizen of the United States as a passenger
- 13 or that embarks passengers from a United States port may
- 14 not depart from a United States port if the Secretary finds
- 15 that the vessel does not comply with the standards stated
- 16 in the International Convention for the Safety of Life at
- 17 Sea to which the United States Government is currently
- 18 *a party.*".
- 19 (b) Conforming Amendment.—Section 3303 of title
- 20 46, United States Code, is amended by inserting "and sec-
- 21 tion 3505" after "chapter 37".

TITLE V—FEDERAL MARITIME 1 **COMMISSION** 2 3 SEC. 501. AUTHORIZATION OF APPROPRIATIONS FOR FED-4 ERAL MARITIME COMMISSION. 5 There is authorized to be appropriated to the Federal Maritime Commission \$18,471,000 for Fiscal Year 2004. *TITLE VI—MISCELLANEOUS* 7 SEC. 601. INCREASE IN CIVIL PENALTIES FOR VIOLATIONS 9 OF CERTAIN BRIDGE STATUTES. 10 (a) General Bridge Act of 1906.—Section 5(b) of 11 Act of March 23, 1906 (chapter 1130; 33 U.S.C. 495), popularly known as the General Bridge Act, is amended by strik-13 ing "\$1,000" and inserting "\$5,000 for a violation occurring in 2004; \$10,000 for a violation occurring in 2005; \$15,000 for a violation occurring in 2006; \$20,000 for a 15 violation occurring in 2007; and \$25,000 for a violation occurring in 2008 and any year thereafter". 17 18 (b) Drawbridges.—Section 5(c) of the Act entitled "An Act making appropriations for the construction, repair, and preservation of certain public works on rivers and 20 harbors, and for other purposes", approved August 18, 1894 22 (33 U.S.C. 499(c)), is amended by striking "\$1,000" and inserting "\$5,000 for a violation occurring in 2004; 24 \$10,000 for a violation occurring in 2005; \$15,000 for a violation occurring in 2006; \$20,000 for a violation occur-

- 1 ring in 2007; and \$25,000 for a violation occurring in 2008
- 2 and any year thereafter".
- 3 (c) Alteration, Removal, or Repair of
- 4 Bridges.—Section 18(c) of the Act entitled "An Act mak-
- 5 ing appropriations for the construction, repair, and preser-
- 6 vation of certain public works on rivers and harbors, and
- 7 for other purposes", approved March 3, 1899 (33 U.S.C.
- 8 502(c)) is amended by striking "\$1,000" and inserting
- 9 "\$5,000 for a violation occurring in 2004; \$10,000 for a
- 10 violation occurring in 2005; \$15,000 for a violation occur-
- 11 ring in 2006; \$20,000 for a violation occurring in 2007;
- 12 and \$25,000 for a violation occurring in 2008 and any year
- 13 thereafter".
- 14 (d) General Bridge Act of 1946.—Section 510(b)
- 15 of the General Bridge Act of 1946 (33 U.S.C. 533(b)) is
- 16 amended by striking "\$1,000" and inserting "\$5,000 for
- 17 a violation occurring in 2004; \$10,000 for a violation oc-
- 18 curring in 2005; \$15,000 for a violation occurring in 2006;
- 19 \$20,000 for a violation occurring in 2007; and \$25,000 for
- 20 a violation occurring in 2008 and any year thereafter".
- 21 SEC. 602. CONVEYANCE OF DECOMMISSIONED COAST
- 22 GUARD CUTTER SUNDEW.
- 23 (a) In General.—Upon the scheduled decommis-
- 24 sioning of the Coast Guard Cutter SUNDEW, the Com-
- 25 mandant of the Coast Guard shall convey all right, title,

1	and interest of the United States in and to that vessel to
2	Duluth Entertainment and Convention Center Authority (a
3	nonprofit corporation under the laws of the State of Min-
4	nesota; in this section referred to as the "recipient"), located
5	in Duluth, Minnesota, without consideration, if—
6	(1) the recipient agrees—
7	(A) to use the vessel for purposes of edu-
8	cation and historical display;
9	(B) not to use the vessel for commercial
10	$transportation\ purposes;$
11	(C) to make the vessel available to the
12	United States Government if needed for use by
13	the Commandant in time of war or a national
14	emergency; and
15	(D) to hold the Government harmless for
16	any claims arising from exposure to hazardous
17	materials, including asbestos and poly-
18	chlorinated biphenyls (PCBs), after conveyance
19	of the vessel, except for claims arising from the
20	use by the Government under subparagraph (C);
21	(2) the recipient has funds available that will be
22	committed to operate and maintain the vessel con-
23	veyed in good working condition, in the form of cash,
24	liquid assets, or a written loan commitment, and in
25	an amount of at least \$700,000; and

- 1 (3) the recipient agrees to any other conditions
- 2 the Commandant considers appropriate.
- 3 (b) Maintenance and Delivery of Vessel.—Prior
- 4 to conveyance of the vessel under this section, the Com-
- 5 mandant shall, to the extent practical, and subject to other
- 6 Coast Guard mission requirements, make every effort to
- 7 maintain the integrity of the vessel and its equipment until
- 8 the time of delivery. If a conveyance is made under this
- 9 section, the Commandant shall deliver the vessel at the place
- 10 where the vessel is located, in its present condition, and
- 11 without cost to the Government. The conveyance of the vessel
- 12 under this section shall not be considered a distribution in
- 13 commerce for purposes of section 6(e) of Public Law 94-
- 14 469 (15 U.S.C. 2605(e)).
- 15 (c) Other Excess Equipment.—The Commandant
- 16 may convey to the recipient any excess equipment or parts
- 17 from other decommissioned Coast Guard vessels for use to
- 18 enhance the vessel's operability and function as an histor-
- 19 ical display.
- 20 SEC. 603. TONNAGE MEASUREMENT.
- 21 (a) M/V BLUEFIN.—The gross tonnage of the M/V
- 22 BLUEFIN (United States official number 620431) as
- 23 measured under regulations prescribed under section 14502
- 24 of title 46, United States Code, is deemed to be 488 tons.

- 1 (b) M/V COASTAL MERCHANT.—The gross tonnage
- 2 of the M/V COASTAL MERCHANT (United States official
- 3 number 1038382) as measured under regulations prescribed
- 4 under section 14502 of title 46, United States Code, is
- 5 deemed to be 493 tons.
- 6 (c) Termination of Application.—Subsection (a) or
- 7 (b) shall not apply on and after any date on which the
- 8 Secretary of the Department in which the Coast Guard is
- 9 operating determines, respectively, that the vessel M/V
- 10 BLUEFIN or the vessel M/V COASTAL MERCHANT has
- 11 undergone any major modification.
- 12 SEC. 604. OPERATION OF VESSEL STAD AMSTERDAM.
- 13 (a) In General.—Notwithstanding section 8 of the
- 14 Act of June 19, 1886 (46 App. U.S.C. 289), and the ruling
- 15 by the Acting Director of the International Trade Compli-
- 16 ance Division of the Customs Service on May 17, 2002
- 17 (Customs Bulletins and Decisions, Vol. 36, No. 23, June
- 18 5, 2002), the vessel STAD AMSTERDAM (International
- 19 Maritime Organization number 9185554) shall be author-
- 20 ized to carry within United States waters and between
- 21 ports or places in the United States individuals who are
- 22 not directly and substantially connected with the operation,
- 23 navigation, ownership, or business of the vessel, who are
- 24 friends, guests, or employees of the owner of the vessel, and

1	who are not actual or prospective customers for hire of the
2	vessel.
3	(b) Limitation.—This section does not authorize the
4	vessel STAD AMSTERDAM to be used to carry individuals
5	for a fare or to be chartered on a for-hire basis in the coast-
6	wise trade.
7	SEC. 605. GREAT LAKES NATIONAL MARITIME ENHANCE
8	MENT INSTITUTE.
9	(a) Designation.—The Secretary of Transportation
10	may designate a National Maritime Enhancement Institute
11	for the Great Lakes Region.
12	(b) Authorized Activities.—In addition to the ac-
13	tivities that may be undertaken by that Institute under sec-
14	tion 8(b) of Public Law 101-115 (46 App. U.S.C. 1121-
15	2), the Great Lakes National Maritime Enhancement Insti-
16	tute may—
17	(1) conduct research and evaluate short sea ship-
18	ping market opportunities on the Great Lakes, in-
19	cluding the expanded use of freight ferries, improved
20	mobility, and regional supply chain efficiency;
21	(2) evaluate markets for foreign trade between
22	ports on the Great Lakes and draft-limited ports in
23	Europe and Africa;
24	(3) evaluate the environmental benefits of water-
25	borne transportation in the Great Lakes region:

1	(4) analyze the effect of the Harbor Maintenance
2	Tax on Great Lakes shipping;
3	(5) study the state of shipbuilding and ship re-
4	pair base on the Great Lakes;
5	(6) evaluate opportunities for passenger vessel
6	services on the Great Lakes;
7	(7) analyze the origin to destination flow of
8	freight cargo in the Great Lakes region that may be
9	transported on vessels to relieve congestion in other
10	$modes\ of\ transportation;$
11	(8) evaluate the economic viability establishing
12	transshipment facilities for oceangoing cargoes;
13	(9) evaluate the adequacy of the infrastructure in
14	ports to meet the needs of marine commerce; and
15	(10) study and develop new vessel designs for do-
16	mestic and international shipping on the Great
17	Lakes.
18	(c) Authorization of Appropriations.—There is
19	authorized to be appropriated to the Secretary \$5,000,000
20	for each of fiscal years 2004 through 2008 for the activities
21	described in subsection (b).
22	SEC. 606. AGILE PORT AND INTELLIGENT BORDER SECU-
23	RITY NATIONAL DEMONSTRATION PROJECT.
24	(a) In General.—The Secretary of Transportation
25	may carry out an Agile Port and Intelligent Border Secu-

- 1 rity National Demonstration Project under the Center for
- 2 the Commercial Deployment of Transportation Technologies
- 3 to develop and deploy dual use transportation technologies
- 4 for commercial applications, including the following:
- 5 (1) Agile port facilities, including inland multi-
- 6 modal transportation facilities.
- 7 (2) Advanced cargo and passenger vessel hull de-
- 8 sign, propulsion systems, and construction.
- 9 (3) Regional supply chain efficiency, improved
- 10 mobility, and air quality.
- 11 (4) Maritime, port, cargo, and supply chain se-
- 12 curity, and total asset visibility.
- 13 (b) Authorization of Appropriations.—To carry
- 14 out the demonstration project under subsection (a) there is
- 15 authorized to be appropriated to the Secretary of Transpor-
- 16 tation \$5,000,000 for fiscal year 2004.
- 17 SEC. 607. KOSS COVE.
- 18 (a) In General.—Notwithstanding any other provi-
- 19 sion of law or existing policy, the cove described in sub-
- 20 section (b) shall be known and designated as "Koss Cove",
- 21 in honor of the late Able Bodied Seaman Eric Steiner Koss
- 22 of the National Oceanic and Atmospheric Administration
- 23 vessel RAINER who died in the performance of a nautical
- 24 charting mission off the coast of Alaska.

1	(b) Cove Described.—The cove referred to in sub-
2	section (a) is—
3	(1) adjacent to and southeast of Point Elrington,
4	Alaska, and forms a portion of the southern coast of
5	Elrington Island;
6	(2) 3/4 mile across the mouth;
7	(3) centered at 59 degrees 56.1 minutes North,
8	148 degrees 14 minutes West; and
9	(4) 45 miles from Seaward, Alaska.
10	(c) References.—Any reference in any law, regula-
11	tion, document, record, map, or other paper of the United
12	States to the cove described in subsection (b) is deemed to
13	be a reference to Koss Cove.
14	SEC. 608. MISCELLANEOUS CERTIFICATES OF DOCUMENTA-
15	TION.
16	Notwithstanding section 27 of the Merchant Marine
17	Act, 1920 (46 App. U.S.C. 883), section 8 of the Act of June
18	19, 1886 (24 Stat. 81, chapter 421; 46 App. U.S.C. 289),
19	and section 12106 of title 46, United States Code, the Sec-
20	retary of the department in which the Coast Guard is oper-
21	ating may issue a certificate of documentation with appro-
22	priate endorsement for employment in the coastwise trade
23	for the following vessels:
24	(1) OCEAN LEADER (United States official
25	number 679511)

1	(2) REVELATION (United States official num-
2	ber 1137565).
3	SEC. 609. DREDGING STUDY.
4	(a) Study.—The Director of the Congressional Budget
5	Office shall study and report to the Committee on Transpor-
6	tation and Infrastructure of the House of Representatives
7	on the impacts of chartering by foreign citizens of dredges
8	documented under the laws of the United States, on—
9	(1) the structure, conduct, and performance, of
10	the United States dredging market; and
11	(2) costs paid by Federal agencies for dredging
12	projects.
13	(b) Foreign Citizen Defined.—In subsection (a),
14	the term "foreign citizen" means any corporation, partner-
15	ship, or association that does not qualify as a citizen of
16	the United States under section 2 of the Shipping Act of
17	1916 (46 APP. U.S.C. 802).
18	SEC. 610. REPORT REGARDING SECURITY INSPECTION OF
19	VESSELS AND VESSEL-BORNE CARGO CON-
20	TAINERS ENTERING THE UNITED STATES.
21	(a) In General.—Not later than 90 days after the
22	date of the enactment of this Act, the Secretary of the De-
23	partment in which the Coast Guard is operating shall re-
24	port to the Congress regarding the numbers and types of

1	vessels and vessel-borne cargo containers that enter the
2	United States in a year.
3	(b) Contents.—The report under this section shall in-
4	clude the following:
5	(1) A section regarding security inspection of
6	vessels that includes the following:
7	(A) A complete breakdown of the numbers
8	and types of vessels that entered the United
9	States in the most recent 1-year period for which
10	information is available.
11	(B) The cost incurred by the Federal Gov-
12	ernment in inspecting such vessels in such 1-year
13	period, including specification and comparison
14	of such cost for each type of vessel.
15	(C) An estimate of the per-vessel cost that
16	would be incurred by the Federal Government in
17	inspecting in a foreign port each type of vessel
18	that enters the United States each year, includ-
19	ing costs for personnel, vessels, equipment, and
20	funds.
21	(D) An estimate of the annual total cost
22	that would be incurred by the Federal Govern-
23	ment in inspecting in foreign ports all vessels
24	that enter the United States each year, including

1	costs for personnel, vessels, equipment, and
2	funds.
3	(2) A section regarding security inspection of
4	containers that includes the following:
5	(A) A complete breakdown of the numbers
6	and types of vessel-borne cargo containers that
7	entered the United States in the most recent 1-
8	year period for which information is available,
9	including specification of the number of 1 TEU
10	containers and the number of 2 TEU containers.
11	(B) The cost incurred by the Federal Gov-
12	ernment in inspecting such containers in such 1-
13	year period, including specification and com-
14	parison of such cost for a 1 TEU container and
15	for a 2 TEU container.
16	(C) An estimate of the per-container cost
17	that would be incurred by the Federal Govern-
18	ment in inspecting in a foreign port each type
19	of vessel-borne container that enters the United
20	States each year, including costs for personnel,
21	vessels, equipment, and funds.
22	(D) An estimate of the annual total cost
23	that would be incurred by the Federal Govern-
24	ment in inspecting in foreign ports all vessel-

borne containers that enter the United States

25

1	each year, including costs for personnel, vessels,	
2	equipment, and funds.	
3	TITLE VII—AMENDMENTS RE-	
4	LATING TO OIL POLLUTION	
5	ACT OF 1990	
6	SEC. 701. VESSEL RESPONSE PLANS FOR NONTANK VES-	
7	SELS OVER 400 GROSS TONS.	
8	(a) Nontank Vessel Defined.—Section 311(j) of the	
9	Federal Water Pollution Control Act (33 U.S.C. 1321(j))	
10	is amended by adding at the end the following:	
11	"(9) Nontank vessel defined.—In this sub-	
12	section, the term 'nontank vessel' means a self-pro-	
13	pelled vessel of 400 gross tons (as measured under sec-	
14	tion 14502 of title 46, United States Code, or an al-	
15	ternate tonnage measured under section 14302 of such	
16	title as prescribed by the Secretary under section	
17	14104 of such title) or greater, other than a tank ves-	
18	sel, that carries oil of any kind as fuel for main pro-	
19	pulsion and that—	
20	"(A) is a vessel of the United States; or	
21	"(B) operates on the navigable waters of the	
22	United States.".	
23	(b) Amendments To Require Response Plans.—	
24	Section 311(j) of the Federal Water Pollution Control Act	
25	(33 U.S.C. 1321(j)) is amended—	

1	(1) in paragraph (5) in the heading by inserting
2	", NONTANK VESSEL," after "VESSEL";
3	(2) in paragraph 5(A) by inserting ", nontank
4	vessel," after "vessel";
5	(3) in paragraph (5)(B), in the matter preceding
6	clause (i), by inserting ", nontank vessels," after "ves-
7	sels";
8	(4) in paragraph (5)(B), by redesignating
9	clauses (ii) and (iii) as clauses (iii) and (iv), respec-
10	tively, and by inserting after clause (i) the following:
11	"(ii) A nontank vessel.";
12	(5) in paragraph (5)(D)—
13	(A) by inserting ", nontank vessel," after
14	"vessel";
15	(B) by striking "and" after the semicolon at
16	the end of clause (iii);
17	(C) by striking the period at the end of
18	clause (iv) and inserting "; and"; and
19	(D) by adding after clause (iv) the fol-
20	lowing:
21	"(v) for nontank vessels, consider any appli-
22	cable State-mandated response plan and ensure
23	consistency to the extent practicable.";

1	(6) in paragraph (5)(E), in the matter preceding
2	clause (i), by inserting "nontank vessel," after "ves-
3	sel,";
4	(7) in paragraph $(5)(E)(i)$ by inserting
5	"nontank vessel,", after "vessel,";
6	(8) in paragraph $(5)(F)$ by striking "tank vessel
7	or" and inserting "vessel or";
8	(9) in paragraph (5)(G) by inserting "nontank
9	vessel," after "vessel,";
10	(10) in paragraph (5)(H) by inserting "and
11	nontank vessel" after "each tank vessel";
12	(11) in paragraph (6) in the matter preceding
13	subparagraph (A) by striking "Not later than 2 years
14	after the date of enactment of this section, the Presi-
15	dent shall require—" and inserting "The President
16	may require—";
17	(12) in paragraph (6)(B) by inserting ", and
18	nontank vessels carrying oil of any kind as fuel for
19	main propulsion," after "cargo"; and
20	(13) in paragraph (7) by inserting ", nontank
21	vessel," after "vessel".
22	(c) Implementation Date.—The President shall not
23	require the owner or operator of a nontank vessel (as defined
24	section 311(j)(9) of the Federal Water Pollution Control Act
25	(33 U.S.C. 1321(j)(9), as amended by this section) to pre-

1	pare and submit a vessel response plan for such vessel before
2	the end of the one-year period beginning on the date of the
3	enactment of this Act.
4	SEC. 702. REQUIREMENTS FOR TANK LEVEL AND PRESSURE
5	MONITORING DEVICES.
6	Section 4110 of the Oil Pollution Act of 1990 (46
7	U.S.C. 3703 note) is amended—
8	(1) in subsection (a), by striking "Not later than
9	1 year after the date of the enactment of this Act, the
10	Secretary shall" and inserting "The Secretary may";
11	(2) in subsection (b)—
12	(A) by striking "Not later than 1 year after
13	the date of the enactment of this Act, the Sec-
14	retary shall" and inserting "No sooner than 1
15	year after the Secretary prescribes regulations
16	under subsection (a), the Secretary may"; and
17	(B) by striking "the standards" and insert-
18	ing "any standards".
19	SEC. 703. LIABILITY AND COST RECOVERY.
20	(a) Definition of Owner or Operator.—Section
21	1001(26) of the Oil Pollution Act of 1990 (33 U.S.C.
22	2701(26)) is amended to read as follows:
23	"(26) 'owner or operator'—
24	"(A) means—

1	"(i) in the case of a vessel, any person
2	owning, operating, or chartering by demise,
3	$the \ vessel;$
4	"(ii) in the case of an onshore or off-
5	shore facility, any person owning or oper-
6	ating such facility;
7	"(iii) in the case of any abandoned off-
8	shore facility, the person who owned or op-
9	erated such facility immediately prior to
10	$such\ abandon ment;$
11	"(iv) in the case of any facility, title or
12	control of which was conveyed due to bank-
13	ruptcy, foreclosure, tax delinquency, aban-
14	donment, or similar means to a unit of
15	State or local government, any person who
16	owned, operated, or otherwise controlled ac-
17	tivities at such facility immediately before-
18	hand;
19	``(v) not with standing subparagraph
20	(B)(i), any State or local government that
21	has caused or contributed to a discharge or
22	substantial threat of a discharge of oil from
23	a vessel or facility ownership or control of
24	which was acquired involuntarily through
25	bankruptcy, tax delinquency, abandonment,

1	or other circumstances in which the govern-
2	ment involuntarily acquires title by virtue
3	of its function as sovereign; and
4	``(vi) not with standing subparagraph
5	(B)(ii), a person that is a lender and that
6	holds indicia of ownership primarily to
7	protect a security interest in a vessel or fa-
8	cility if, while the borrower is still in pos-
9	session of the vessel or facility encumbered
10	by the security interest, the person—
11	"(I) exercises decisionmaking con-
12	trol over the environmental compliance
13	related to the vessel or facility, such
14	that the person has undertaken respon-
15	sibility for oil handling or disposal
16	practices related to the vessel or facil-
17	$ity;\ or$
18	"(II) exercises control at a level
19	comparable to that of a manager of the
20	vessel or facility, such that the person
21	has assumed or manifested responsi-
22	bility—
23	"(aa) for the overall manage-
24	ment of the vessel or facility en-
25	compassing day-to-day decision-

1	making with respect to environ-
2	mental compliance; or
3	"(bb) over all or substan-
4	tially all of the operational func-
5	tions (as distinguished from fi-
6	nancial or administrative func-
7	tions) of the vessel or facility other
8	than the function of environ-
9	mental compliance; and
10	"(B) does not include—
11	"(i) a unit of State or local govern-
12	ment that acquired ownership or control of
13	a vessel or facility involuntarily through
14	bankruptcy, tax delinquency, abandonment,
15	or other circumstances in which the govern-
16	ment involuntarily acquires title by virtue
17	of its function as sovereign;
18	"(ii) a person that is a lender that
19	does not participate in management of a
20	vessel or facility, but holds indicia of owner-
21	ship primarily to protect the security inter-
22	est of the person in the vessel or facility;
23	"(iii) a person that is a lender that
24	did not participate in management of a ves-

1	sel or facility prior to foreclosure, notwith-
2	standing that the person—
3	"(I) forecloses on the vessel or fa-
4	$cility;\ and$
5	"(II) after foreclosure, sells, re-
6	leases (in the case of a lease finance
7	transaction), or liquidates the vessel or
8	facility, maintains business activities,
9	winds up operations, undertakes a re-
10	moval action under 311(c) of the Fed-
11	eral Water Pollution Control Act (33
12	U.S.C. 311(c)) or under the direction
13	of an on-scene coordinator appointed
14	under the National Contingency Plan,
15	with respect to the vessel or facility, or
16	takes any other measure to preserve,
17	protect, or prepare the vessel or facility
18	prior to sale or disposition,
19	if the person seeks to sell, re-lease (in the
20	case of a lease finance transaction), or oth-
21	erwise divest the person of the vessel or fa-
22	cility at the earliest practicable, commer-
23	cially reasonable time, on commercially rea-
24	sonable terms, taking into account market

1	conditions and legal and regulatory require-
2	ments;".
3	(b) Other Definitions.—Section 1001 of the Oil
4	Pollution Act of 1990 (33 U.S.C. 2701) is amended by strik-
5	ing "and" after the semicolon at the end of paragraph (36),
6	by striking the period at the end of paragraph (37) and
7	inserting a semicolon, and by adding at the end the fol-
8	lowing:
9	"(38) 'participate in management'—
10	"(A)(i) means actually participating in the
11	management or operational affairs of a vessel or
12	facility; and
13	"(ii) does not include merely having the ca-
14	pacity to influence, or the unexercised right to
15	control, vessel or facility operations; and
16	"(B) does not include—
17	"(i) performing an act or failing to act
18	prior to the time at which a security inter-
19	est is created in a vessel or facility;
20	"(ii) holding a security interest or
21	abandoning or releasing a security interest;
22	"(iii) including in the terms of an ex-
23	tension of credit, or in a contract or secu-
24	rity agreement relating to the extension, a
25	covenant, warranty, or other term or condi-

1	tion that relates to environmental compli-
2	ance;
3	"(iv) monitoring or enforcing the terms
4	and conditions of the extension of credit or
5	security interest;
6	"(v) monitoring or undertaking one or
7	more inspections of the vessel or facility;
8	"(vi) requiring a removal action or
9	other lawful means of addressing a dis-
10	charge or substantial threat of a discharge
11	of oil in connection with the vessel or facil-
12	ity prior to, during, or on the expiration of
13	the term of the extension of credit;
14	"(vii) providing financial or other ad-
15	vice or counseling in an effort to mitigate,
16	prevent, or cure default or diminution in
17	the value of the vessel or facility;
18	"(viii) restructuring, renegotiating, or
19	otherwise agreeing to alter the terms and
20	conditions of the extension of credit or secu-
21	rity interest, exercising forbearance;
22	"(ix) exercising other remedies that
23	may be available under applicable law for
24	the breach of a term or condition of the ex-
25	tension of credit or security agreement; or

1	``(x) conducting a removal action
2	under 311(c) of the Federal Water Pollution
3	Control Act (33 U.S.C. 1321(c)) or under
4	the direction of an on-scene coordinator ap-
5	pointed under the National Contingency
6	Plan,
7	if such actions do not rise to the level of partici-
8	pating in management under subparagraph (A)
9	of this paragraph and paragraph (26)(A)(vi);
10	"(39) 'extension of credit' has the meaning pro-
11	vided in section $101(20)(G)(i)$ of the Comprehensive
12	Environmental Response, Compensation and Liabil-
13	$ity\ Act\ of\ 1980\ (42\ U.S.C.\ 9601(20)(G)(i));$
14	"(40) 'financial or administrative function' has
15	the meaning provided in section 101(20)(G)(ii) of the
16	Comprehensive Environmental Response, Compensa-
17	tion and Liability Act of 1980 (42 U.S.C.
18	9601(20)(G)(ii));
19	"(41) 'foreclosure' and 'foreclose' each has the
20	meaning provided in section 101(20)(G)(iii) of the
21	Comprehensive Environmental Response, Compensa-
22	tion and Liability Act of 1980 (42 U.S.C.
23	9601(20)(G)(iii));
24	"(42) 'lender' has the meaning provided in sec-
25	tion $101(20)(G)(iv)$ of the Comprehensive Environ-

1	mental Response, Compensation and Liability Act of
2	1980 (42 U.S.C. $9601(20)(G)(iv)$);
3	"(43) 'operational function' has the meaning
4	provided in section $101(20)(G)(v)$ of the Comprehen-
5	sive Environmental Response, Compensation and Li-
6	ability Act of 1980 (42 U.S.C. 9601(20)(G)(v)); and
7	"(44) 'security interest' has the meaning pro-
8	$vided\ in\ section\ 101(20)(G)(vi)\ of\ the\ Comprehensive$
9	Environmental Response, Compensation and Liabil-
10	ity Act of 1980 (42 U.S.C. 9601(20)(G)(vi)).".
11	(c) Definition of Contractual Relationship.—
12	Section 1003 of the Oil Pollution Act of 1990 (33 U.S.C.
13	2703) is amended by adding at the end the following:
14	"(d) Definition of Contractual Relationship.—
15	"(1) In general.—For purposes of subsection
16	(a)(3) the term 'contractual relationship' includes, but
17	is not limited to, land contracts, deeds, easements,
18	leases, or other instruments transferring title or pos-
19	session, unless—
20	"(A) the real property on which the facility
21	concerned is located was acquired by the respon-
22	sible party after the discharge of the oil on, in,
23	or at the facility;
24	"(B) one or more of the circumstances de-
25	scribed in subparagraph (A), (B), or (C) of

1	paragraph (2) is established by the responsible
2	party by a preponderance of the evidence; and
3	"(C) the responsible party complies with
4	paragraph (3).
5	"(2) REQUIRED CIRCUMSTANCE.—The cir-
6	cumstances referred to in paragraph (1)(B) are the
7	following:
8	"(A) At the time the responsible party ac-
9	quired the real property on which the facility is
10	located the responsible party did not know and
11	had no reason to know that oil that is the subject
12	of the discharge or substantial threat of discharge
13	was placed on, in, or at the facility.
14	"(B) The responsible party is a government
15	entity that acquired the facility—
16	"(i) by escheat;
17	"(ii) through any other involuntary
18	transfer or acquisition; or
19	"(iii) through the exercise of eminent
20	domain authority by purchase or con-
21	demnation.
22	"(C) The responsible party acquired the fa-
23	cility by inheritance or bequest.
24	"(3) Additional requirements.—For pur-
25	poses of paragraph $(1)(C)$, the responsible party must

1	establish by a preponderance of the evidence that the
2	responsible party—
3	"(A) has satisfied the requirements of sec-
4	tion $1003(a)(3)(A)$ and (B) ;
5	"(B) has provided full cooperation, assist-
6	ance, and facility access to the persons that are
7	authorized to conduct removal actions, including
8	the cooperation and access necessary for the in-
9	stallation, integrity, operation, and maintenance
10	of any complete or partial removal action;
11	"(C) is in compliance with any land use re-
12	strictions established or relied on in connection
13	with the removal action; and
14	"(D) has not impeded the effectiveness or
15	integrity of any institutional control employed
16	in connection with the removal action.
17	"(4) Reason to know.—
18	"(A) Appropriate inquiries.—To estab-
19	lish that the responsible party had no reason to
20	know of the matter described in paragraph
21	(2)(A), the responsible party must demonstrate
22	that—
23	"(i) on or before the date on which the
24	responsible party acquired the real property
25	on which the facility is located, the respon-

1	sible party carried out all appropriate in-
2	quiries, as provided in subparagraphs (B)
3	and (D), into the previous ownership and
4	uses of the real property on which the facil-
5	ity is located in accordance with generally
6	accepted good commercial and customary
7	standards and practices; and
8	"(ii) the responsible party took reason-
9	able steps to—
10	"(I) stop any continuing dis-
11	charge;
12	"(II) prevent, minimize or miti-
13	gate any substantial threat of dis-
14	charge; and
15	"(III) prevent or limit any
16	human, environmental, or natural re-
17	source exposure to any discharged oil.
18	"(B) Regulations establishing stand-
19	ARDS AND PRACTICES.—Not later than 2 years
20	after the date of the enactment of this paragraph,
21	the Secretary shall by regulation establish stand-
22	ards and practices for the purpose of satisfying
23	the requirement to carry out all appropriate in-
24	quiries under subparagraph (A) .

1	"(C) Criteria.—In promulgating regula-
2	tions that establish the standards and practices
3	referred to in subparagraph (B), the Secretary
4	shall include in such standards provisions re-
5	garding each of the following:
6	"(i) The results of an inquiry by an
7	environmental professional.
8	"(ii) Interviews with past and present
9	owners, operators, and occupants of the fa-
10	cility and the real property on which the fa-
11	cility is located for the purpose of gathering
12	information regarding the potential for oil
13	at the facility and on the real property on
14	which the facility is located.
15	"(iii) Reviews of historical sources, in-
16	cluding, to the extent available, chain of
17	title documents, aerial photographs, build-
18	ing department records, and land use
19	records, to determine previous uses and oc-
20	cupancies of the real property on which the
21	facility is located since the property was
22	first developed.
23	"(iv) Searches for recorded environ-
24	mental cleanup liens against the facility
25	and the real property on which the facility

1	is located that are filed under Federal,
2	State, or local law.
3	"(v) Reviews of Federal, State, and
4	local government records, waste disposal
5	records, underground storage tank records,
6	and waste handling, generation, treatment,
7	disposal, and spill records, concerning oil at
8	the facility and on the real property on
9	which the facility is located.
10	"(vi) Visual inspections of the facility,
11	the real property on which the facility is lo-
12	cated, and adjoining properties.
13	"(vii) Specialized knowledge or experi-
14	ence on the part of the responsible party.
15	"(viii) The relationship of the purchase
16	price to the value of the facility and the real
17	property on which the facility is located, if
18	oil was not at the facility or on the real
19	property.
20	"(ix) Commonly known or reasonably
21	ascertainable information about the facility
22	and the real property on which the facility
23	$is\ located.$
24	"(x) The degree of obviousness of the
25	presence or likely presence of oil at the facil-

1	ity and on the real property on which the
2	facility is located, and the ability to detect
3	the oil by appropriate investigation.
4	"(D) Interim standards and prac-
5	TICES.—
6	"(i) Real property purchased be-
7	FORE MAY 31, 1997.—With respect to real
8	property purchased before May 31, 1997, in
9	making a determination with respect to a
10	responsible party described in subparagraph
11	(A), a court or appropriate official shall
12	take into account—
13	"(I) any specialized knowledge or
14	experience on the part of the respon-
15	$sible\ party;$
16	"(II) the relationship of the pur-
17	chase price to the value of the facility
18	and the real property on which the fa-
19	cility is located, if oil was not at the
20	facility or on the real property;
21	"(III) commonly known or rea-
22	sonably ascertainable information
23	about the facility and the real property
24	on which the facility is located;

1	"(IV) the obviousness of the pres-
2	ence or likely presence of oil at the fa-
3	cility and on the real property on
4	which the facility is located; and
5	"(V) the ability of the responsible
6	party to detect the oil by appropriate
7	inspection.
8	"(ii) Real property purchased on
9	OR AFTER MAY 31, 1997.—With respect to
10	real property purchased on or after May 31,
11	1997, until the Secretary promulgates the
12	regulations described in clause (ii), the pro-
13	cedures of the American Society for Testing
14	and Materials, including the document
15	known as 'Standard E1527-97', entitled
16	'Standard Practice for Environmental Site
17	Assessment: Phase I Environmental Site As-
18	sessment Process', shall satisfy the require-
19	ments in subparagraph (A).
20	"(E) SITE INSPECTION AND TITLE
21	SEARCH.—In the case of real property for resi-
22	dential use or other similar use purchased by a
23	nongovernmental or noncommercial entity, in-
24	spection and title search of the facility and the
25	real property on which the facility is located

that reveal no basis for further investigation
shall be considered to satisfy the requirements of
this paragraph.

"(5) Previous owner or operator.—Nothing in this paragraph or in section 1003(a)(3) shall diminish the liability of any previous owner or operator of such facility who would otherwise be liable under this Act. Notwithstanding this paragraph, if a responsible party obtained actual knowledge of the discharge or substantial threat of discharge of oil at such facility when the responsible party owned the facility and then subsequently transferred ownership of the facility or the real property on which the facility is located to another person without disclosing such knowledge, the responsible party shall be treated as liable under 1002(a) and no defense under section 1003(a) shall be available to such responsible party.

"(6) Limitation on defense.—Nothing in this paragraph shall affect the liability under this Act of a responsible party who, by any act or omission, caused or contributed to the discharge or substantial threat of discharge of oil which is the subject of the action relating to the facility."

Union Calendar No. 127

108TH CONGRESS 1ST SESSION

H.R. 2443

[Report No. 108-233]

A BILL

To authorize appropriations for the Coast Guard for fiscal year 2004, to amend various laws administered by the Coast Guard, and for other purposes.

July 24, 2003

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed