

111TH CONGRESS  
1ST SESSION

# H. R. 2751

To accelerate motor fuel savings nationwide and provide incentives to registered owners of high polluting automobiles to replace such automobiles with new fuel efficient and less polluting automobiles.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 8, 2009

Ms. SUTTON (for herself, Mr. ISRAEL, Mr. DINGELL, Mr. INSLEE, Mr. STUPAK, Mr. WAXMAN, Mr. BARTON of Texas, Mr. MARKEY of Massachusetts, Mr. UPTON, Mrs. MILLER of Michigan, Mr. BRALEY of Iowa, Mr. ROGERS of Michigan, Ms. DEGETTE, Mr. DOYLE, Ms. BALDWIN, Mr. BOCCIERI, Ms. FUDGE, Mr. CARNAHAN, Mr. COURTNEY, Mr. SCHAUER, Mr. ARCURI, Mr. McCOTTER, Mr. RYAN of Ohio, Ms. KAPTUR, Mr. CAMP, Mr. HARE, Mr. KILDEE, Mr. BLUMENAUER, Mr. LOEBSACK, Mr. HALL of New York, Mr. PETERS, Mr. MICHAUD, Mr. MCNERNEY, Ms. KILROY, Mr. SARBANES, Ms. TITUS, Ms. KILPATRICK of Michigan, Mr. HILL, Mr. CONNOLLY of Virginia, Mr. HASTINGS of Florida, Mr. SCOTT of Virginia, Ms. SHEA-PORTER, Mr. DRIEHAUS, Mr. LATOURETTE, Mr. COHEN, Mr. BISHOP of New York, Mr. WATT, Mr. YARMUTH, Mr. KAGEN, Mr. PERLMUTTER, Mr. LEVIN, and Ms. SCHAKOWSKY) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To accelerate motor fuel savings nationwide and provide incentives to registered owners of high polluting automobiles to replace such automobiles with new fuel efficient and less polluting automobiles.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Consumer Assistance  
5 to Recycle and Save Act”.

6 **SEC. 2. TEMPORARY VEHICLE TRADE-IN PROGRAM.**

7 (a) ESTABLISHMENT.—There is established in the  
8 National Highway Traffic Safety Administration a vol-  
9 untary program to be known as the “Consumer Assistance  
10 to Recycle and Save Program” through which the Sec-  
11 retary of Transportation (hereinafter in this section re-  
12 ferred to as the “Secretary”), in accordance with this Act  
13 and the regulations promulgated under subsection (d),  
14 shall—

15 (1) authorize the issuance of an electronic  
16 voucher, subject to the specifications set forth in  
17 subsection (e), to offset the purchase price or lease  
18 price for a qualifying lease of a new fuel efficient  
19 automobile upon the surrender of an eligible trade-  
20 in vehicle to a dealer participating in the Program;

21 (2) register dealers for participation in the Pro-  
22 gram and require all registered dealers—

23 (A) to accept vouchers as provided in this  
24 section as partial payment or down payment for  
25 the purchase or qualifying lease of any new fuel

1 efficient automobile offered for sale or lease by  
2 that dealer; and

3 (B) in accordance with subsection (c)(2),  
4 to transfer each eligible trade-in vehicle surren-  
5 dered to the dealer under the Program to an  
6 entity for disposal;

7 (3) in consultation with the Secretary of the  
8 Treasury, make electronic payments to dealers for  
9 eligible transactions accepted by such dealers, in ac-  
10 cordance with the regulations issued under sub-  
11 section (d); and

12 (4) in consultation with the Secretary of Treas-  
13 ury and the Inspector General of the Department of  
14 Transportation, establish and provide for the en-  
15 forcement of measures to prevent and penalize fraud  
16 under the Program.

17 (b) QUALIFICATIONS FOR AND VALUE OF VOUCH-  
18 ERS.—A voucher issued under the Program shall have a  
19 value that may be applied to offset the purchase price or  
20 lease price for a qualifying lease of a new fuel efficient  
21 automobile as follows:

22 (1) \$3,500 VALUE.—The voucher may be used  
23 to offset the purchase price or lease price of the new  
24 fuel efficient automobile by \$3,500 if—

1 (A) the new fuel efficient automobile is a  
2 passenger automobile and the combined fuel  
3 economy value of such automobile is at least 4  
4 miles per gallon higher than the combined fuel  
5 economy value of the eligible trade-in vehicle;

6 (B) the new fuel efficient automobile is a  
7 category 1 truck and the combined fuel econ-  
8 omy value of such truck is at least 2 miles per  
9 gallon higher than the combined fuel economy  
10 value of the eligible trade-in vehicle;

11 (C) the new fuel efficient automobile is a  
12 category 2 truck that has a combined fuel econ-  
13 omy value of at least 15 miles per gallon and—

14 (i) the eligible trade-in vehicle is a  
15 category 2 truck and the combined fuel  
16 economy value of the new fuel efficient  
17 automobile is at least 1 mile per gallon  
18 higher than the combined fuel economy  
19 value of the eligible trade-in vehicle; or

20 (ii) the eligible trade-in vehicle is a  
21 category 3 truck of model year 2001 or  
22 earlier; or

23 (D) the new fuel efficient automobile is a  
24 category 3 truck and the eligible trade-in vehi-  
25 cle is a category 3 truck of model year of 2001

1 or earlier and is of similar size or larger than  
2 the new fuel efficient automobile as determined  
3 in a manner prescribed by the Secretary.

4 (2) \$4,500 VALUE.—The voucher may be used  
5 to offset the purchase price or lease price of the new  
6 fuel efficient automobile by \$4,500 if—

7 (A) the new fuel efficient automobile is a  
8 passenger automobile and the combined fuel  
9 economy value of such automobile is at least 10  
10 miles per gallon higher than the combined fuel  
11 economy value of the eligible trade-in vehicle;

12 (B) the new fuel efficient automobile is a  
13 category 1 truck and the combined fuel econ-  
14 omy value of such truck is at least 5 miles per  
15 gallon higher than the combined fuel economy  
16 value of the eligible trade-in vehicle; or

17 (C) the new fuel efficient automobile is a  
18 category 2 truck that has a combined fuel econ-  
19 omy value of at least 15 miles per gallon and  
20 the combined fuel economy value of such truck  
21 is at least 2 miles per gallon higher than the  
22 combined fuel economy value of the eligible  
23 trade-in vehicle and the eligible trade-in vehicle  
24 is a category 2 truck.

25 (c) PROGRAM SPECIFICATIONS.—

1 (1) LIMITATIONS.—

2 (A) GENERAL PERIOD OF ELIGIBILITY.—A  
3 voucher issued under the Program shall be used  
4 only in connection with the purchase or quali-  
5 fying lease of new fuel efficient automobiles  
6 that occur between—

7 (i) the date of enactment of this Act;

8 and

9 (ii) the date that is 1 year after the  
10 date on which the regulations promulgated  
11 under subsection (d) are implemented.

12 (B) NUMBER OF VOUCHERS PER PERSON  
13 AND PER TRADE-IN VEHICLE.—Not more than  
14 1 voucher may be issued for a single person and  
15 not more than 1 voucher may be issued for the  
16 joint registered owners of a single eligible trade-  
17 in vehicle.

18 (C) NO COMBINATION OF VOUCHERS.—  
19 Only 1 voucher issued under the Program may  
20 be applied toward the purchase or qualifying  
21 lease of a single new fuel efficient automobile.

22 (D) CAP ON FUNDS FOR CATEGORY 3  
23 TRUCKS.—Not more than 7.5 percent of the  
24 total funds made available for the Program

1 shall be used for vouchers for the purchase or  
2 qualifying lease of category 3 trucks.

3 (E) COMBINATION WITH OTHER INCEN-  
4 TIVES PERMITTED.—The availability or use of a  
5 Federal, State, or local incentive or a State-  
6 issued voucher for the purchase or lease of a  
7 new fuel efficient automobile shall not limit the  
8 value or issuance of a voucher under the Pro-  
9 gram to any person otherwise eligible to receive  
10 such a voucher.

11 (F) NO ADDITIONAL FEES.—A dealer par-  
12 ticipating in the program may not charge a per-  
13 son purchasing or leasing a new fuel efficient  
14 automobile any additional fees associated with  
15 the use of a voucher under the Program.

16 (G) NUMBER AND AMOUNT.—The total  
17 number and value of vouchers issued under the  
18 Program may not exceed the amounts appro-  
19 priated for such purpose.

20 (2) DISPOSITION OF ELIGIBLE TRADE-IN VEHI-  
21 CLES.—

22 (A) IN GENERAL.—For each eligible trade-  
23 in vehicle surrendered to a dealer under the  
24 Program, the dealer shall certify to the Sec-

1           retary, in such manner as the Secretary shall  
2           prescribe by rule, that the dealer—

3                   (i) will arrange for the vehicle's title  
4                   to be transferred to the United States and  
5                   will accept possession of the vehicle on be-  
6                   half of the United States;

7                   (ii) has not and will not sell, lease, ex-  
8                   change, or otherwise dispose of the vehicle  
9                   for use as an automobile in the United  
10                  States or in any other country; and

11                  (iii) will transfer, on behalf of the  
12                  United States, the vehicle (including the  
13                  engine block) and the vehicle's title, in  
14                  such manner as the Secretary prescribes,  
15                  to an entity that will ensure that the vehi-  
16                  cle—

17                           (I) will be crushed or shredded  
18                           within such period and in such man-  
19                           ner as the Secretary prescribes; and

20                           (II) has not been, and will not  
21                           be, sold, leased, exchanged, or other-  
22                           wise disposed of for use as an auto-  
23                           mobile in the United States or in any  
24                           other country.



1 (B) SAVINGS PROVISION.—Nothing in sub-  
2 paragraph (A) may be construed to preclude a  
3 person who is responsible for ensuring that the  
4 vehicle is crushed or shredded from—

5 (i) selling any parts of the disposed  
6 vehicle other than the engine block and  
7 drive train (unless the transmission, drive  
8 shaft, or rear end are sold as separate  
9 parts); or

10 (ii) retaining the proceeds from such  
11 sale.

12 (C) COORDINATION.—The Secretary shall  
13 coordinate with the Attorney General to ensure  
14 that the National Motor Vehicle Title Informa-  
15 tion System and other publicly accessible sys-  
16 tems are appropriately updated on a timely  
17 basis to reflect the crushing or shredding of ve-  
18 hicles under this Act and appropriate re-classi-  
19 fication of the vehicles' titles. The commercial  
20 market shall also have electronic and commer-  
21 cial access to the vehicle identification numbers  
22 of vehicles that have been disposed of on a  
23 timely basis.

24 (d) REGULATIONS.—Notwithstanding the require-  
25 ments of section 553 of title 5, United States Code, the

1 Secretary shall promulgate final regulations to implement  
2 the Program not later than 30 days after the date of the  
3 enactment of this Act. Such regulations shall—

4 (1) provide for a means of registering dealers  
5 for participation in the program;

6 (2) establish procedures for the reimbursement  
7 of dealers participating in the Program to be made  
8 through electronic transfer of funds for the amount  
9 of the vouchers as soon as practicable but no longer  
10 than 10 days after the submission of information  
11 supporting the eligible transaction, as determined  
12 appropriate by the Secretary;

13 (3) require the dealer to use the voucher in ad-  
14 dition to any other rebate or discount advertised by  
15 the dealer or offered by the manufacturer for the  
16 new fuel efficient automobile and prohibit the dealer  
17 from using the voucher to offset any such other re-  
18 bate or discount;

19 (4) require dealers to disclose to the person  
20 trading in an eligible trade in vehicle the best esti-  
21 mate of the scrappage value of such vehicle;

22 (5) require dealers to accept on behalf of the  
23 United States, and Transfer to the Secretary of the  
24 Treasury, the amount paid for scrappage of the ve-  
25 hicle up to \$60;

1           (6) permit the dealer to retain any amounts  
2           paid to the dealer for scrappage of the automobile  
3           in excess of the \$60 amount referred to in para-  
4           graph (5) and designate \$50 of such excess as pay-  
5           ment for any administrative costs to the dealer asso-  
6           ciated with participation in the Program;

7           (7) clarify that dealers will not be reimbursed  
8           for any storage fees or other costs associated with  
9           their custodial handling of the eligible trade-in vehi-  
10          cle;

11          (8) consistent with subsection (c)(2), establish  
12          requirements and procedures for the disposal of eli-  
13          gible trade-in vehicles and provide such information  
14          as may be necessary to entities engaged in such dis-  
15          posal to ensure that such vehicles are disposed of in  
16          accordance with such requirements and procedures,  
17          including—

18                 (A) requirements for the removal and ap-  
19                 propriate disposition of refrigerants, antifreeze,  
20                 lead products, mercury switches, and such other  
21                 toxic or hazardous vehicle components prior to  
22                 the crushing or shredding of an eligible trade-  
23                 in vehicle, in accordance with rules established  
24                 by the Secretary in consultation with the Ad-  
25                 ministrator of the Environmental Protection

1 Agency, and in accordance with other applicable  
2 Federal or State requirements;

3 (B) a mechanism for dealers to certify to  
4 the Secretary that each eligible trade-in vehicle  
5 will be transferred by the dealer on behalf of  
6 the United States to an entity that will ensure  
7 that the vehicle is disposed of, in accordance  
8 with such requirements and procedures, and to  
9 submit the vehicle identification numbers of the  
10 vehicles disposed of and the new fuel efficient  
11 automobile purchased with each voucher;

12 (C) a mechanism for obtaining such other  
13 certifications as determined necessary by the  
14 Secretary from entities engaged in vehicle dis-  
15 posal; and

16 (D) a list of entities to which dealers may  
17 transfer eligible trade-in vehicles for disposal;  
18 and

19 (9) provide for the enforcement of the penalties  
20 described in subsection (e).

21 (e) ANTI-FRAUD PROVISIONS.—

22 (1) VIOLATION.—It shall be unlawful for any  
23 person to violate any provision under this Act or any  
24 regulations issued pursuant to subsection (d) (other  
25 than by making a clerical error).

1           (2) PENALTIES.—Any person who commits a  
2 violation described in paragraph (1) shall be liable to  
3 the United States Government for a civil penalty of  
4 not more than \$15,000 for each violation. The Sec-  
5 retary shall have the authority to assess and com-  
6 promise such penalties, and shall have the authority  
7 to require from any entity the records and inspec-  
8 tions necessary to enforce this program. In deter-  
9 mining the amount of the civil penalty, the severity  
10 of the violation and the intent of the person commit-  
11 ting the violation shall be taken into account.

12       (f) INFORMATION TO CONSUMERS AND DEALERS.—  
13 Not later than 30 days after the date of enactment of this  
14 Act, and promptly upon the update of any relevant infor-  
15 mation, the Secretary, in consultation with the Adminis-  
16 trator of the Environmental Protection Agency, shall  
17 make available on an Internet website and through other  
18 means determined by the Secretary information about the  
19 Program, including—

20           (1) how to determine if a vehicle is an eligible  
21 trade-in vehicle;

22           (2) how to participate in the Program, includ-  
23 ing how to determine participating dealers; and

1           (3) a comprehensive list, by make and model, of  
2           new fuel efficient automobiles meeting the require-  
3           ments of the Program.

4           Once such information is available, the Secretary shall  
5           conduct a public awareness campaign to inform consumers  
6           about the Program and where to obtain additional infor-  
7           mation.

8           (g) RECORD KEEPING AND REPORT.—

9           (1) DATABASE.—The Secretary shall maintain  
10          a database of the vehicle identification numbers of  
11          all new fuel efficient vehicles purchased or leased  
12          and all eligible trade-in vehicles disposed of under  
13          the Program.

14          (2) REPORT ON THE EFFICACY OF THE PRO-  
15          GRAM.—Not later than 60 days after the termi-  
16          nation date described in subsection (c)(1)(A)(ii), the  
17          Secretary shall submit a report to the Committee on  
18          Energy and Commerce of the House of Representa-  
19          tives and the Committee on Commerce, Science, and  
20          Transportation of the Senate describing the efficacy  
21          of the Program, including—

22                  (A) a description of program results, in-  
23                  cluding—

24                          (i) the total number and amount of  
25                          vouchers issued for purchase or lease of

1 new fuel efficient automobiles by manufac-  
2 turer (including aggregate information  
3 concerning the make, model, model year)  
4 and category of automobile;

5 (ii) aggregate information regarding  
6 the make, model, model year, and manu-  
7 facturing location of vehicles traded in  
8 under the Program; and

9 (iii) the location of sale or lease;

10 (B) an estimate of the overall increase in  
11 fuel efficiency in terms of miles per gallon, total  
12 annual oil savings, and total annual greenhouse  
13 gas reductions, as a result of the Program; and

14 (C) an estimate of the overall economic  
15 and employment effects of the Program.

16 (h) TREATMENT OF PAYMENT.—

17 (1) FOR FEDERAL AND STATE PROGRAMS.—A  
18 voucher under this Act or any payment made for  
19 such a voucher pursuant to subsection (a)(3) shall  
20 not be considered income and shall not be considered  
21 as a resource for the month of receipt and the fol-  
22 lowing 12 months, for purposes of determining the  
23 eligibility of the recipient (or the recipient's spouse  
24 or other family or household members) for benefits

1 or assistance, or the amount or extent of benefits or  
2 assistance, under any Federal or State program.

3 (2) FOR PURPOSES OF TAXATION.—A voucher  
4 under this Act, or any payment made for such a  
5 voucher pursuant to subsection (a)(3), shall not be  
6 considered as gross income of the purchaser of a ve-  
7 hicle under this Act for purposes of the Internal  
8 Revenue Code of 1986.

9 (i) DEFINITIONS.—As used in this Act—

10 (1) the term “passenger automobile” means a  
11 passenger automobile, as defined in section  
12 32901(a)(18) of title 49, United States Code, that  
13 has a combined fuel economy value of at least 22  
14 miles per gallon;

15 (2) the term “category 1 truck” means a non-  
16 passenger automobile, as defined in section  
17 32901(a)(17) of title 49, United States Code, that  
18 has a combined fuel economy value of at least 18  
19 miles per gallon, except that such term does not in-  
20 clude a category 2 truck;

21 (3) the term “category 2 truck” means a large  
22 van or a large pickup, as categorized by the Sec-  
23 retary using the method used by the Environmental  
24 Protection Agency and described in the report enti-



1 tled “Light-Duty Automotive Technology and Fuel  
2 Economy Trends: 1975 through 2008”;

3 (4) the term “category 3 truck” means a work  
4 truck, as defined in section 32901(a)(19) of title 49,  
5 United States Code;

6 (5) the term “combined fuel economy value”  
7 means—

8 (A) with respect to a new fuel efficient  
9 automobile, the number, expressed in miles per  
10 gallon, centered below the words “Combined  
11 Fuel Economy” on the label required to be af-  
12 fixed or caused to be affixed on a new auto-  
13 mobile pursuant to subpart D of part 600 of  
14 title 40 Code of Federal Regulations;

15 (B) with respect to an eligible trade-in ve-  
16 hicle, the equivalent of the number described in  
17 subparagraph (A), and posted under the words  
18 “Estimated New EPA MPG” and above the  
19 word “Combined” for vehicles of model year  
20 1985 through 2007, or posted under the words  
21 “New EPA MPG” and above the word “Com-  
22 bined” for vehicles of model year 2008 or later  
23 on the fueleconomy.gov website of the Environ-  
24 mental Protection Agency for the make, model,  
25 and year of such vehicle; or

1           (C) with respect to an eligible trade-in ve-  
2           hicle manufactured between model years 1978  
3           through 1984, the equivalent of the number de-  
4           scribed in subparagraph (A) as determined by  
5           the Secretary (and posted on the website of the  
6           National Highway Traffic Safety Administra-  
7           tion) using data maintained by the Environ-  
8           mental Protection Agency for the make, model,  
9           and year of such vehicle;

10           (6) the term “dealer” means a person licensed  
11           by a State who engages in the sale of new auto-  
12           mobiles to ultimate purchasers;

13           (7) the term “eligible trade-in vehicle” means  
14           an automobile or a work truck (as such terms are  
15           defined in section 32901(a) of title 49, United  
16           States Code) that, at the time it is presented for  
17           trade-in under this Act—

18                   (A) is in drivable condition;

19                   (B) has been continuously insured con-  
20                   sistent with the applicable State law and reg-  
21                   istered to the same owner for a period of not  
22                   less than 1 year immediately prior to such  
23                   trade-in;

24                   (C) was manufactured in model year 1984  
25                   or later; and

1 (D) in the case of an automobile, has a  
2 combined fuel economy value of 18 miles per  
3 gallon or less;

4 (8) the term “new fuel efficient automobile”  
5 means an automobile described in paragraph (1),  
6 (2), (3), or (4)—

7 (A) the equitable or legal title of which has  
8 not been transferred to any person other than  
9 the ultimate purchaser;

10 (B) that carries a manufacturer’s sug-  
11 gested retail price of \$45,000 or less;

12 (C) that—

13 (i) in the case of passenger auto-  
14 mobiles, category 1 trucks, or category 2  
15 trucks, is certified to applicable standards  
16 under section 86.1811–04 of title 40, Code  
17 of Federal Regulations; or

18 (ii) in the case of category 3 trucks,  
19 is certified to the applicable vehicle or en-  
20 gine standards under section 86.1816–08,  
21 86–007–11, or 86.008–10 of title 40, Code  
22 of Federal Regulations; and

23 (D) that has the combined fuel economy  
24 value of at least—

1 (i) 22 miles per gallon for a passenger  
2 automobile;

3 (ii) 18 miles per gallon for a category  
4 1 truck; or

5 (iii) 15 miles per gallon for a category  
6 2 truck;

7 (9) the term “Program” means the Consumer  
8 Assistance to Recycle and Save Program established  
9 by this Act;

10 (10) the term “qualifying lease” means a lease  
11 of an automobile for a period of not less than 5  
12 years;

13 (11) the term “scrappage value” means the  
14 amount received by the dealer for a vehicle upon  
15 transferring title of such vehicle to the person re-  
16 sponsible for ensuring the dismantling and destroy-  
17 ing the vehicle;

18 (12) the term “Secretary” means the Secretary  
19 of Transportation acting through the National High-  
20 way Traffic Safety Administration;

21 (13) the term “ultimate purchaser” means,  
22 with respect to any new automobile, the first person  
23 who in good faith purchases such automobile for  
24 purposes other than resale;

1           (14) the term “voucher” means an electronic  
2 transfer of funds to a dealer based on an eligible  
3 transaction under this program; and

4           (15) the term “vehicle identification number”  
5 means the 17-character number used by the auto-  
6 mobile industry to identify individual automobiles.

7           (j) AUTHORIZATION OF APPROPRIATIONS.—There is  
8 authorized to be appropriated to the Secretary of Trans-  
9 portation \$4,000,000,000 to carry out this Act.

○