Union Calendar No. 84

108TH CONGRESS 1ST SESSION

H. R. 2555

[Report No. 108-169]

Making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2004, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 23, 2003

Mr. Rogers of Kentucky, from the Committee on Appropriations, reported the following bill; which was committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

Making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2004, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That the following sums are appropriated, out of any
- 4 money in the Treasury not otherwise appropriated, for the
- 5 Department of Homeland Security for the fiscal year end-
- 6 ing September 30, 2004, and for other purposes, namely:

| 1 | TITLE I—DEPARTMENTAL MANAGEMENT AND |
|----|---|
| 2 | OPERATIONS |
| 3 | DEPARTMENTAL ADMINISTRATION |
| 4 | SALARIES AND EXPENSES |
| 5 | For necessary expenses for management and oper- |
| 6 | ations of the Department of Homeland Security |
| 7 | \$221,493,000; of which not to exceed \$78,975,000 shall |
| 8 | be for the Office of the Secretary and Executive Manage- |
| 9 | ment; of which not to exceed \$116,139,000 shall be for |
| 10 | the Office of the Under Secretary for Management; of |
| 11 | which not to exceed \$8,106,000 shall be for the Immediate |
| 12 | Office of the Under Secretary for Border and Transpor- |
| 13 | tation Security; of which not to exceed \$10,044,000 shall |
| 14 | be for the Immediate Office of the Under Secretary for |
| 15 | Information Analysis and Infrastructure Protection and |
| 16 | the Command Center; of which not to exceed \$3,293,000 |
| 17 | shall be for the Immediate Office of the Under Secretary |
| 18 | for Emergency Preparedness and Response; and of which |
| 19 | not to exceed \$4,936,000 shall be for the Immediate Office |
| 20 | of the Under Secretary for Science and Technology: Pro- |
| 21 | vided, That not to exceed \$2,000,000 may be used for un- |
| 22 | foreseen emergencies of a confidential nature, to be allo- |
| 23 | cated and expended under the direction of the Secretary |
| 24 | of Homeland Security: Provided further, That not to ex- |
| 25 | ceed \$40,000 shall be for allocation within the Department |

- 1 for official reception and representation expenses as the
- 2 Secretary may determine.
- 3 Counterterrorism Fund
- 4 For necessary expenses, as determined by the Sec-
- 5 retary of Homeland Security, \$20,000,000, to remain
- 6 available until expended, to reimburse any Federal agency
- 7 for the costs of providing support to counter, investigate,
- 8 or prosecute unexpected threats or acts of terrorism, in-
- 9 cluding payment of rewards in connection with these ac-
- 10 tivities: *Provided*, That the Secretary shall notify the Com-
- 11 mittees on Appropriations 15 days prior to the obligation
- 12 of any amount of these funds in accordance with section
- 13 503 of this Act.
- 14 Department-Wide Technology Investments
- 15 For development and acquisition of information tech-
- 16 nology equipment, software, services, and related activities
- 17 for the Department of Homeland Security, and for the
- 18 costs of conversion to narrowband communications, in-
- 19 cluding the cost for operation of the Land Mobile Radio
- 20 legacy systems, \$206,000,000, to remain available until
- 21 expended: Provided, That none of the funds appropriated
- 22 shall be used to support or supplement the appropriations
- 23 provided for the United States Visitor and Immigrant Sta-
- 24 tus Indicator Technology system and the Automated Com-
- 25 mercial Environment.

| 1 | Office of the Inspector General |
|---|--|
| 2 | SALARIES AND EXPENSES |
| 3 | (INCLUDING TRANSFER OF FUNDS) |
| 4 | For necessary expenses for the Office of the Inspector |
| 5 | General in carrying out the provisions of the Inspector |
| 6 | General Act of 1978 (5 U.S.C. App.), \$58,118,000; of |
| 7 | which not to exceed \$1,000,000 may be used for unfore- |
| 8 | seen emergencies of a confidential nature, to be allocated |
| 9 | under the direction of the Inspector General of the De- |
| 10 | partment of Homeland Security: Provided, That in addi- |
| 11 | tion, \$22,000,000 shall be derived by transfer from the |
| 12 | Emergency Preparedness and Response Disaster Relief |
| 13 | Fund. |
| 14 | TITLE II—BORDER AND TRANSPORTATION |
| 15 | SECURITY |
| 16 | CUSTOMS AND BORDER PROTECTION |
| 17 | BUREAU OF CUSTOMS AND BORDER PROTECTION |
| 18 | SALARIES AND EXPENSES |
| 19 | (INCLUDING TRANSFER OF FUNDS) |
| | |
| 20 | For necessary expenses of the Bureau of Customs |
| 2021 | For necessary expenses of the Bureau of Customs and Border Protection for enforcement of laws relating to |
| | |
| 21 | and Border Protection for enforcement of laws relating to |
| 21 22 | and Border Protection for enforcement of laws relating to border security, immigration, customs, and agricultural |
| 21222324 | and Border Protection for enforcement of laws relating to border security, immigration, customs, and agricultural inspections and regulatory activities related to plant and |

for official reception and representation expenses; of which not to exceed \$129,000,000 to remain available until Sep-3 tember 30, 2005, shall be for inspection technology; of which such sums as become available in the Customs User Fee Account, except sums subject to section 13021(f)(3) of the Consolidated Omnibus Budget Reconciliation Act of 1985 (19 U.S.C. 58c(f)(3)), shall be derived from that 8 account; and of which not to exceed \$5,000,000 shall be for payments or advances arising out of contractual or re-10 imbursable agreements with State and local law enforcement agencies while engaged in cooperative activities related to immigration: *Provided*, That none of the funds 12 available to the Directorate of Border and Transportation Security may be used to pay any employee overtime pay 14 15 in an amount in excess of \$30,000 during the calendar year beginning January 1, 2004, except that the Commissioner of Customs and Border Protection may exceed such limitation as necessary for national security purposes and in cases of immigration emergencies: Provided further, 19 20 That uniforms may be purchased without regard to the 21 general purchase price limitation for the current fiscal year: Provided further, That no funds shall be available for the site acquisition, design, or construction of any Border Patrol checkpoint in the Tucson sector: Provided further, That the Border Patrol shall relocate its checkpoints

- 1 in the Tucson sector at least once every 7 days in a man-
- 2 ner designed to prevent persons subject to inspection from
- 3 predicting the location of any such checkpoint.
- 4 In addition, for administrative expenses related to the
- 5 collection of the Harbor Maintenance Fee, pursuant to
- 6 Public Law 103–182, and notwithstanding section
- 7 1511(e)(1) of Public Law 107–296, \$3,000,000 to be de-
- 8 rived from the Harbor Maintenance Trust Fund and to
- 9 be transferred to and merged with this account.
- 10 Automation Modernization
- 11 For expenses not otherwise provided for Bureau of
- 12 Customs and Border Protection automated systems,
- 13 \$493,727,000, to remain available until expended, of
- 14 which not less than \$318,690,000 shall be for the develop-
- 15 ment of the Automated Commercial Environment: Pro-
- 16 vided, That none of the funds appropriated under this
- 17 heading may be obligated for the Automated Commercial
- 18 Environment until the Bureau of Customs and Border
- 19 Protection prepares and submits to the Committees on
- 20 Appropriations a plan for expenditure that (1) meets the
- 21 capital planning and investment control review require-
- 22 ments established by the Office of Management and Budg-
- 23 et, including OMB Circular A-11, part 3; (2) complies
- 24 with the Bureau of Customs and Border Protection's En-
- 25 terprise Information Systems Architecture; (3) complies

- 1 with the acquisition rules, requirements, guidelines, and
- 2 systems acquisition management practices of the Federal
- 3 Government; (4) is reviewed and approved by the Bureau
- 4 of Customs and Border Protection Investment Review
- 5 Board, the Department of Homeland Security, and the Of-
- 6 fice of Management and Budget; and (5) is reviewed by
- 7 the General Accounting Office: Provided further, That
- 8 none of the funds appropriated under this heading may
- 9 be obligated for the Automated Commercial Environment
- 10 until such expenditure plan has been approved by the
- 11 Committees on Appropriations.
- 12 IMMIGRATION AND CUSTOMS ENFORCEMENT
- 13 Bureau of Immigration and Customs Enforcement
- 14 SALARIES AND EXPENSES
- 15 For necessary expenses of the Bureau of Immigration
- 16 and Customs Enforcement for enforcement of immigration
- 17 and customs laws, detention and removals, investigations,
- 18 including planning, construction, and necessary related ac-
- 19 tivities of buildings and facilities, \$2,030,000,000; of
- 20 which not to exceed \$5,000,000, to remain available until
- 21 expended, shall be for conducting special operations pursu-
- 22 ant to Public Law 99–570 (19 U.S.C. 2081); of which
- 23 not to exceed \$15,000 shall be for official reception and
- 24 representation expenses; of which not less than \$100,000
- 25 shall be for promotion of public awareness of the child por-

- 1 nography tipline; and of which not less than \$200,000
- 2 shall be for Project Alert: *Provided*, That none of the
- 3 funds available to the Bureau of Immigration and Cus-
- 4 toms Enforcement may be used to pay any employee over-
- 5 time pay in an amount in excess of \$30,000 during the
- 6 calendar year beginning January 1, 2004, except that the
- 7 Assistant Secretary of the Bureau of Immigration and
- 8 Customs Enforcement may exceed such limitation as nec-
- 9 essary for national security purposes and in cases of immi-
- 10 gration emergencies: Provided further, That of the total
- 11 amount of funds made available for activities to enforce
- 12 laws against forced child labor in fiscal year 2004, not
- 13 to exceed \$5,000,000 shall remain available until expended
- 14 for support of such activities: Provided further, That uni-
- 15 forms may be purchased without regard to the general
- 16 purchase price limitation for the current fiscal year.
- 17 Federal Protective Service
- 18 (INCLUDING TRANSFER OF FUNDS)
- 19 For expenses, not otherwise provided for, necessary
- 20 for the operations of the Federal Protective Service,
- 21 \$424,211,000 shall be transferred from the revenues and
- 22 collections in the General Services Administration, Federal
- 23 Buildings Fund.

- 1 Automation and Infrastructure Modernization
- 2 For expenses not otherwise provided for Bureau of
- 3 Immigration and Customs Enforcement automated sys-
- 4 tems, \$367,605,000, to remain available until expended,
- 5 of which not less than \$350,000,000 shall be for the devel-
- 6 opment of the United States Visitor and Immigrant Sta-
- 7 tus Indicator Technology system (US VISIT): Provided,
- 8 That none of the funds appropriated under this heading
- 9 may be obligated for US VISIT until the Bureau of Immi-
- 10 gration and Customs Enforcement prepares and submits
- 11 to the Committees on Appropriations a plan for expendi-
- 12 ture that (1) meets the capital planning and investment
- 13 control review requirements established by the Office of
- 14 Management and Budget, including OMB Circular A-11,
- 15 part 3; (2) complies with the Bureau of Immigration and
- 16 Customs Enforcement Enterprise Information Systems
- 17 Architecture; (3) complies with the acquisition rules, re-
- 18 quirements, guidelines, and systems acquisition manage-
- 19 ment practices of the Federal Government; (4) is reviewed
- 20 and approved by the Bureau of Immigration and Customs
- 21 Enforcement Investment Review Board, the Department
- 22 of Homeland Security, and the Office of Management and
- 23 Budget; and (5) is reviewed by the General Accounting
- 24 Office: Provided further, That none of the funds appro-
- 25 priated under this heading may be obligated for US VISIT

- 1 until such expenditure plan has been approved by the
- 2 Committees on Appropriations.
- 3 AIR AND MARINE INTERDICTION
- 4 For expenses, not otherwise provided for, necessary
- 5 for the operation, maintenance and procurement of marine
- 6 vessels, aircraft, and other related equipment of the Office
- 7 of Air and Marine Interdiction of the Bureau of Immigra-
- 8 tion and Customs Enforcement, including operational
- 9 training and mission-related travel, and rental payments
- 10 for facilities occupied by the air or marine interdiction and
- 11 demand reduction programs, the operations of which in-
- 12 clude the following: conducting homeland security oper-
- 13 ations; interdiction of narcotics and other illegal sub-
- 14 stances or items; the provision of support to Department
- 15 of Homeland Security and other Federal, State, and local
- 16 agencies in the enforcement or administration of laws en-
- 17 forced by the Bureau of Immigration and Customs En-
- 18 forcement; and, at the discretion of the Under Secretary
- 19 for Border and Transportation Security, the provision of
- 20 assistance to Federal, State, and local agencies in other
- 21 law enforcement and emergency humanitarian efforts,
- 22 \$175,000,000, which shall remain available until ex-
- 23 pended: Provided, That no aircraft or other related equip-
- 24 ment, with the exception of aircraft that are one of a kind
- 25 and have been identified as excess to Bureau of Immigra-

- 1 tion and Customs Enforcement requirements and aircraft
- 2 that have been damaged beyond repair, shall be trans-
- 3 ferred to any other Federal agency, department, or office
- 4 outside of the Department of Homeland Security, during
- 5 fiscal year 2004 without the prior approval of the Commit-
- 6 tees on Appropriations.

7 TRANSPORTATION SECURITY ADMINISTRATION

- 8 AVIATION SECURITY
- 9 For necessary expenses of the Transportation Secu-
- 10 rity Administration related to providing civil aviation secu-
- 11 rity services pursuant to Public Law 107–71,
- 12 \$3,679,200,000, to remain available until expended, of
- 13 which not to exceed \$3,000 shall be for official reception
- 14 and representation expenses: Provided, That of such total
- 15 amount, not to exceed \$1,672,700,000 shall be for pas-
- 16 senger screening activities; not to exceed \$1,284,800,000
- 17 shall be for baggage screening activities; and not to exceed
- 18 \$721,700,000 shall be for airport support and enforce-
- 19 ment presence: Provided further, That security service fees
- 20 authorized under section 44940 of title 49, United States
- 21 Code, shall be credited to this appropriation as offsetting
- 22 collections and used for providing civil aviation security
- 23 services authorized by that section: Provided further, That
- 24 the sum herein appropriated from the General Fund shall
- 25 be reduced on a dollar-for-dollar basis as such offsetting

- 1 collections are received during fiscal year 2004, so as to
- 2 result in a final fiscal year appropriation from the General
- 3 Fund estimated at not more than \$1,609,200,000: Pro-
- 4 vided further, That any security service fees collected in
- 5 excess of the amount appropriated under this heading
- 6 shall be treated as offsetting collections in fiscal year
- 7 2005: Provided further, That none of the funds in this Act
- 8 shall be used to recruit or hire personnel into the Trans-
- 9 portation Security Administration which would cause the
- 10 agency to exceed a staffing level of 45,000 full-time equiv-
- 11 alent screeners: Provided further, That of the total amount
- 12 provided herein, \$235,000,000 shall be available only for
- 13 physical modification of commercial service airports for
- 14 the purpose of installing checked baggage explosive detec-
- 15 tion systems and \$100,000,000 shall be available only for
- 16 procurement of checked baggage explosive detection sys-
- 17 tems.
- 18 Federal Air Marshals
- 19 For necessary expenses of the Federal air marshals,
- 20 \$634,600,000, to remain available until expended.
- 21 Maritime and Land Security
- For necessary expenses of the Transportation Secu-
- 23 rity Administration related to maritime and land transpor-
- 24 tation security grants and services pursuant to Public Law
- 25 107–71, \$231,700,000, to remain available until ex-

| 1 | pended: Provided, That of such amount, \$100,000,000 |
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| 2 | shall be available only to make port security grants, which |
| 3 | shall be distributed under the same terms and conditions |
| 4 | as provided for under Public Law 107–117. |
| 5 | Intelligence |
| 6 | For necessary expenses of the Transportation Secu- |
| 7 | rity Administration related to transportation security in- |
| 8 | telligence activities, \$13,700,000, to remain available until |
| 9 | expended. |
| 10 | RESEARCH AND DEVELOPMENT |
| 11 | For necessary expenses of the Transportation Secu- |
| 12 | rity Administration for research and development related |
| 13 | to transportation security, \$125,700,000, to remain avail- |
| 14 | able until expended. |
| 15 | Administration |
| 16 | For necessary expenses of the Transportation Secu- |
| 17 | rity Administration for administrative activities, including |
| 18 | headquarters and field support, training, and information |
| 19 | technology, \$487,100,000, to remain available until Sep- |
| 20 | tember 30, 2005. |
| 21 | FEDERAL LAW ENFORCEMENT TRAINING |
| 22 | CENTER |
| 23 | Salaries and Expenses |
| 24 | For the necessary expenses of the Federal Law En- |
| 25 | forcement Training Center, \$136,629,000, of which |

\$26,635,000 shall be for material and support costs of 1 Federal law enforcement basic training and shall remain 3 available until September 30, 2006, and of which not to 4 exceed \$12,000 shall be for official reception and represen-5 tation expenses: *Provided*, That notwithstanding any other provision of law, the Center is authorized to expend appropriations for the purchase of police-type pursuit vehicles 8 without regard to the general purchase price limitation; student athletic and related recreational activities; con-10 ducting and participating in firearms matches and the presentation of awards for such matches; public awareness 12 and enhancing community support of law enforcement training, including the advertisement and marketing of 14 available law enforcement training programs; room and 15 board for student interns; short-term medical services for students undergoing training at Center training facilities; 16 travel expenses of non-Federal personnel attending course 18 development meetings; services authorized by section 3109 of title 5, United States Code; support of Federal law en-19 20 forcement accreditation; and a flat monthly reimburse-21 ment to employees authorized to use personal cell phones for official duties: Provided further, That (1) funds appropriated to this account may be used at the discretion of the Center's Director to train United States Postal Service law enforcement personnel, State and local law enforce-

- 1 ment personnel, foreign law enforcement personnel, and
- 2 private security personnel; (2) with the exception of pri-
- 3 vate security personnel, the Center's Director is author-
- 4 ized to fully fund the cost of this training, including the
- 5 cost of non-Federal travel, or to seek full or partial reim-
- 6 bursement for this training; and (3) such reimbursements
- 7 shall be deposited in this appropriation: Provided further,
- 8 That the Center is authorized to obligate funds in antici-
- 9 pation of reimbursements from agencies receiving training
- 10 at the Center, except that total obligations at the end of
- 11 the fiscal year shall not exceed total budgetary resources
- 12 available at the end of the fiscal year: Provided further,
- 13 That the Center is authorized to accept and use gifts of
- 14 property, real and personnel, and to accept services, for
- 15 authorized purposes: Provided further, That the Center is
- 16 authorized to harvest timber and use the proceeds from
- 17 timber sales to supplement the Center's forest manage-
- 18 ment and environmental programs: Provided further, That
- 19 notwithstanding any other provision of law, students at-
- 20 tending training at any Center site shall reside in on-cen-
- 21 ter or center-provided housing, to the extent available and
- 22 in accordance with Center policy.

| 1 | Acquisition, Construction, Improvements, and |
|----|--|
| 2 | Related Expenses |
| 3 | For expansion of the Federal Law Enforcement |
| 4 | Training Center, for acquisition of necessary additional |
| 5 | real property and facilities, and for ongoing maintenance, |
| 6 | facility improvements, and related expenses, \$32,323,000, |
| 7 | to remain available until expended: Provided, That the |
| 8 | Federal Law Enforcement Training Center is authorized |
| 9 | to accept reimbursement to this appropriation from gov- |
| 10 | ernment agencies requesting the construction of special |
| 11 | use facilities on training centers operated by the Federal |
| 12 | Law Enforcement Training Center: Provided further, That |
| 13 | notwithstanding any other provision of law, all facilities |
| 14 | shall remain under the control of the Federal Law En- |
| 15 | forcement Training Center, which shall be responsible for |
| 16 | scheduling, use, maintenance, and support. |
| 17 | OFFICE FOR DOMESTIC PREPAREDNESS |
| 18 | Domestic Preparedness |
| 19 | For grants, contracts, cooperative agreements, and |
| 20 | other activities of the Office for Domestic Preparedness, |
| 21 | as authorized by the Homeland Security Act of 2002 |
| 22 | (Public Law 107–296) and the USA PATRIOT Act of |
| 23 | 2001 (Public Law 107–56), \$3,503,000,000, to remain |
| 24 | available until expended: Provided, That of the amount |
| 25 | provided under this heading— |

| 1 | (1) \$1,900,000,000 shall be for basic formula |
|----|--|
| 2 | grants; |
| 3 | (2) \$500,000,000 shall be for grants to State |
| 4 | and local law enforcement for terrorism prevention |
| 5 | activities; |
| 6 | (3) \$200,000,000 shall be for critical infra- |
| 7 | structure grants; |
| 8 | (4) \$500,000,000 shall be for discretionary |
| 9 | grants for use in high-density urban areas and high- |
| 10 | threat areas; and |
| 11 | (5) \$35,000,000 shall be for grants for Centers |
| 12 | for Emergency Preparedness: |
| 13 | Provided further, That the application for grants appro- |
| 14 | priated in subsections (1), (2), and (3) under this heading |
| 15 | shall be made available to States within 30 days of enact- |
| 16 | ment of this Act; States shall submit applications within |
| 17 | 30 days of the grant announcement; and the Office for |
| 18 | Domestic Preparedness shall act on each application with- |
| 19 | in 15 days of receipt: Provided further, That 80 percent |
| 20 | of the funds appropriated in subsections (1), (2), (3), and |
| 21 | (4) under this heading to any State shall be allocated by |
| 22 | the State to units of local governments and shall be dis- |
| 23 | tributed by the State within 60 days of the receipt of |
| 24 | funds: Provided further, That section $1014(c)(3)$ of Public |

Law 107-56 shall not apply to funds appropriated in sub-

- 1 sections (4) and (5) under this heading: Provided further,
- 2 That none of the funds appropriated under this heading
- 3 shall be used for construction or renovation of facilities:
- 4 Provided further, That funds appropriated in subsections
- 5 (3) and (4) under this heading shall be available for oper-
- 6 ational costs, including personnel overtime as needed.
- 7 TITLE III—EMERGENCY PREPAREDNESS AND
- 8 RESPONSE
- 9 Administrative and Regional Operations
- 10 For necessary expenses for administrative and re-
- 11 gional operations of the Emergency Preparedness and Re-
- 12 sponse Directorate, \$168,589,000, including activities au-
- 13 thorized by the National Flood Insurance Act of 1968 (42)
- 14 U.S.C. 4001 et seq.), the Flood Disaster Protection Act
- 15 of 1973 (42 U.S.C. 4001 et seq.), the Robert T. Stafford
- 16 Disaster Relief and Emergency Assistance Act (42 U.S.C.
- 17 5121 et seq.), the Earthquake Hazards Reduction Act of
- 18 1977 (42 U.S.C. 7701 et seq.), the Federal Fire Preven-
- 19 tion and Control Act of 1974 (15 U.S.C. 2201 et seq.),
- 20 the Defense Production Act of 1950 (50 U.S.C. App. 2061
- 21 et seq.), sections 107 and 303 of the National Security
- 22 Act of 1947 (50 U.S.C. 404–405), Reorganization Plan
- 23 No. 3 of 1978, and the Homeland Security Act of 2002;
- 24 of which not to exceed \$3,000 shall be for official reception
- 25 and representation expenses.

| 1 | PREPAREDNESS, MITIGATION, RESPONSE, AND |
|----|---|
| 2 | RECOVERY |
| 3 | For necessary expenses for preparedness, mitigation, |
| 4 | response, and recovery activities of the Emergency Pre- |
| 5 | paredness and Response Directorate, \$363,339,000, in- |
| 6 | cluding activities authorized by the National Flood Insur- |
| 7 | ance Act of 1968 (42 U.S.C. 4001 et seq.), the Flood Dis- |
| 8 | aster Protection Act of 1973 (42 U.S.C. 4001 et seq.), |
| 9 | the Robert T. Stafford Disaster Relief and Emergency As- |
| 10 | sistance Act (42 U.S.C. 5121 et seq.), the Earthquake |
| 11 | Hazards Reduction Act of 1977 (42 U.S.C. 7701 et seq.), |
| 12 | the Federal Fire Prevention and Control Act of 1974 (15 |
| 13 | U.S.C. 2201 et seq.), the Defense Production Act of 1950 |
| 14 | (50 U.S.C. App. 2061 et seq.), sections 107 and 303 of |
| 15 | the National Security Act of 1947 (50 U.S.C. 404–405), |
| 16 | Reorganization Plan No. 3 of 1978, and the Homeland |
| 17 | Security Act of 2002; of which \$25,000,000 shall be for |
| 18 | emergency operations centers grants: Provided, That the |
| 19 | aggregate charges assessed during fiscal year 2004, as au- |
| 20 | thorized by Public Law 106–377, shall not be less than |
| 21 | 100 percent of the amounts anticipated by the Depart- |
| 22 | ment of Homeland Security necessary for its radiological |
| 23 | emergency preparedness program for the next fiscal year: |
| 24 | Provided further, That the methodology for assessment |
| 25 | and collection of fees shall be fair and equitable, and shall |

- 1 reflect costs of providing such services, including adminis-
- 2 trative costs of collecting such fees: Provided further, That
- 3 fees received pursuant to this section shall be deposited
- 4 in this account as offsetting collections, shall become avail-
- 5 able for authorized purposes on October 1, 2004, and shall
- 6 remain available until expended.
- 7 Public Health Programs
- 8 For necessary expenses for countering potential bio-
- 9 logical, disease, and chemical threats to civilian popu-
- 10 lations, \$484,000,000, including \$400,000,000, to remain
- 11 available until expended, for the Strategic National Stock-
- 12 pile.
- 13 BIODEFENSE COUNTERMEASURES
- 14 For necessary expenses for securing medical counter-
- 15 measures against biological terror attacks,
- 16 \$5,593,000,000, to remain available until September 30,
- 17 2013: *Provided*, That not to exceed \$3,418,000,000 may
- 18 be obligated during fiscal years 2004 through 2008, of
- 19 which not to exceed \$890,000,000 may be obligated dur-
- 20 ing fiscal year 2004.
- 21 Grant Programs
- For activities designed to reduce the risk of flood
- 23 damage to structures pursuant to the National Flood In-
- 24 surance Act of 1968 (42 U.S.C. 4001 et seq.), notwith-
- 25 standing sections 1366(b)(3) (B)–(C) and 1366(f) of such

- 1 Act, and for a pre-disaster mitigation grant program pur-
- 2 suant to title II of the Robert T. Stafford Disaster Relief
- 3 and Emergency Assistance Act (42 U.S.C. 5131 et seq.),
- 4 \$200,000,000, to remain available until expended, of
- 5 which \$20,000,000 shall be derived from the National
- 6 Flood Insurance Fund, and shall remain available until
- 7 September 30, 2005: Provided, That grants made for pre-
- 8 disaster mitigation shall be awarded on a competitive basis
- 9 subject to the criteria in section 203(g) of such title II
- 10 (42 U.S.C. 5133(g)): Provided further, That notwith-
- 11 standing section 203(f) of such title II (42 U.S.C.
- 12 5133(f)), grant awards shall be made without reference
- 13 to State allocations, quotas, or other formula-based alloca-
- 14 tion of funds.
- 15 EMERGENCY FOOD AND SHELTER
- To carry out an emergency food and shelter program
- 17 pursuant to title III of Public Law 100–77 (42 U.S.C.
- 18 11331 et seq.), \$153,000,000, to remain available until
- 19 expended: *Provided*, That total administrative costs shall
- 20 not exceed $3\frac{1}{2}$ percent of the total appropriation.
- 21 Firefighter Assistance Grants
- 22 (INCLUDING TRANSFER OF FUNDS)
- For necessary expenses, not otherwise provided for,
- 24 for programs as authorized by section 33 of the Federal
- 25 Fire Prevention and Control Act of 1974 (15 U.S.C. 2201

- 1 et seq.), \$750,000,000 to remain available through Sep-
- 2 tember 30, 2005: Provided, That up to 5 percent of this
- 3 amount shall be transferred to "Preparedness, Mitigation,
- 4 Response, and Recovery" for program administration.
- 5 Disaster Relief
- 6 (INCLUDING TRANSFER OF FUNDS)
- 7 For necessary expenses in carrying out the Robert
- 8 T. Stafford Disaster Relief and Emergency Assistance Act
- 9 (42 U.S.C. 5121 et seq.), \$1,800,000,000 and, notwith-
- 10 standing 42 U.S.C. 5203, to remain available until ex-
- 11 pended, of which not to exceed \$22,000,000 may be trans-
- 12 ferred to the Office of Inspector General for audits and
- 13 investigations.
- 14 FLOOD MAP MODERNIZATION FUND
- For necessary expenses pursuant to section 1360 of
- 16 the National Flood Insurance Act of 1968, \$200,000,000,
- 17 and such additional sums as may be provided by State
- 18 and local governments or other political subdivisions for
- 19 cost-shared mapping activities under section 1360(f)(2) of
- 20 such Act; to remain available until expended.
- 21 National Flood Insurance Fund
- 22 (INCLUDING TRANSFER OF FUNDS)
- For activities under the National Flood Insurance
- 24 Act of 1968, and the Flood Disaster Protection Act of
- 25 1973, not to exceed \$32,761,000 for salaries and expenses

- 1 associated with flood mitigation and flood insurance oper-
- 2 ations, and not to exceed \$77,809,000 for flood mitigation,
- 3 to remain available until September 30, 2005, including
- 4 up to \$20,000,000 for expenses under section 1366 of
- 5 such Act of 1968, which amount shall be available for
- 6 transfer to Grant Programs until September 30, 2005,
- 7 and which amounts shall be derived from offsetting collec-
- 8 tions assessed and collected pursuant to 42 U.S.C. 4014,
- 9 and shall be retained and used for necessary expenses
- 10 under this heading: *Provided*, That no funds, in excess of
- 11 \$55,000,000 for operating expenses; \$565,897,000 for
- 12 agents' commissions and taxes; and \$40,000,000 for inter-
- 13 est on Treasury borrowings, shall be available from the
- 14 National Flood Insurance Fund without prior notice to the
- 15 Committees on Appropriations.
- 16 DISASTER ASSISTANCE DIRECT LOAN PROGRAM
- 17 ACCOUNT
- 18 For direct loans, as authorized by section 319 of the
- 19 Robert T. Stafford Disaster Relief and Emergency Assist-
- 20 ance Act: Provided, That these funds are available to sub-
- 21 sidize gross obligations for the principal amount of direct
- 22 loans not to exceed \$25,000,000: Provided further, That
- 23 the cost of modifying such loans shall be as defined in
- 24 section 502 of the Congressional Budget Act of 1974. In

- 1 addition, for administrative expenses to carry out the di-
- 2 rect loan program, \$558,000.
- 3 TITLE IV—OTHER DEPARTMENTAL ACTIVITIES
- 4 CITIZENSHIP AND IMMIGRATION SERVICES
- 5 OPERATING EXPENSES
- 6 For necessary expenses for citizenship and immigra-
- 7 tion services, including international services,
- 8 \$248,500,000.
- 9 UNITED STATES COAST GUARD
- 10 OPERATING EXPENSES
- 11 For necessary expenses for the operation and mainte-
- 12 nance of the Coast Guard, not otherwise provided for; pay-
- 13 ments pursuant to section 156 of Public Law 97–377 (42
- 14 U.S.C. 402 note); and recreation and welfare;
- 15 \$4,703,530,000, of which \$1,300,000,000 shall be for de-
- 16 fense-related activities; of which \$25,000,000 shall be de-
- 17 rived from the Oil Spill Liability Trust Fund; and of which
- 18 not to exceed \$3,000 shall be for official reception and
- 19 representation expenses: *Provided*, That none of the funds
- 20 appropriated in this or any other Act shall be available
- 21 for pay of administrative expenses in connection with ship-
- 22 ping commissioners in the United States: Provided further,
- 23 That none of the funds provided in this Act shall be avail-
- 24 able for expenses incurred for yacht documentation under
- 25 section 12109 of title 46, United States Code, except to

- 1 the extent fees are collected from yacht owners and cred-
- 2 ited to this appropriation.
- 3 Environmental Compliance and Restoration
- 4 For necessary expenses to carry out the Coast
- 5 Guard's environmental compliance and restoration func-
- 6 tions under chapter 19 of title 14, United States Code,
- 7 \$17,000,000, to remain available until expended.
- 8 Reserve Training
- 9 For all necessary expenses of the Coast Guard Re-
- 10 serve, as authorized by law; maintenance and operation
- 11 of facilities; and supplies, equipment, and services;
- 12 \$94,051,000.
- 13 Acquisitions, Construction, and Improvements
- 14 For necessary expenses of acquisition, construction,
- 15 renovation, and improvement of aids to navigation, shore
- 16 facilities, vessels, and aircraft, including equipment related
- 17 thereto, \$805,000,000, of which \$23,500,000 shall be de-
- 18 rived from the Oil Spill Liability Trust Fund; of which
- 19 \$66,500,000 shall be available until September 30, 2008
- 20 to acquire, repair, renovate, or improve vessels, small
- 21 boats, and related equipment; \$138,500,000 shall be avail-
- 22 able until September 30, 2006 for other equipment;
- 23 \$70,000,000 shall be available until September 30, 2005
- 24 for personnel compensation and benefits and related costs;
- 25 and \$530,000,000 shall be available until September 30,

- 1 2008 for the Integrated Deepwater Systems program: Pro-
- 2 vided, That the Commandant of the Coast Guard is au-
- 3 thorized to dispose of surplus real property, by sale or
- 4 lease, and the proceeds shall be credited to this appropria-
- 5 tion as offsetting collections and shall be available until
- 6 September 30, 2006 only for Rescue 21 (the National Dis-
- 7 tress and Response System Modernization program): Pro-
- 8 vided further, That upon initial submission to the Con-
- 9 gress of the fiscal year 2005 President's budget, the Sec-
- 10 retary of Homeland Security shall transmit to the Con-
- 11 gress a comprehensive capital investment plan for the
- 12 United States Coast Guard that includes funding for each
- 13 budget line item for fiscal years 2005 through 2009, with
- 14 total funding for each year of the plan constrained to the
- 15 funding targets for those years as estimated and approved
- 16 by the Office of Management and Budget.
- 17 Alteration of Bridges
- 18 For necessary expenses for alteration or removal of
- 19 obstructive bridges, \$19,500,000, to remain available until
- 20 expended.
- 21 Research, Development, Test, and Evaluation
- 22 For necessary expenses, not otherwise provided for,
- 23 for applied scientific research, development, test, and eval-
- 24 uation; and maintenance, rehabilitation, lease and oper-
- 25 ation of facilities and equipment, as authorized by law;

| 1 | \$22,000,000, to remain available until expended, of which | |
|----|--|--|
| 2 | \$3,500,000 shall be derived from the Oil Spill Liability | |
| 3 | Trust Fund: Provided, That there may be credited to and | |
| 4 | used for the purposes of this appropriation funds received | |
| 5 | from State and local governments, other public authori- | |
| 6 | ties, private sources, and foreign countries, for expenses | |
| 7 | incurred for research, development, testing, and evalua- | |
| 8 | tion. | |
| 9 | Retired Pay | |
| 10 | For retired pay, including the payment of obligations | |
| 11 | therefor otherwise chargeable to lapsed appropriations for | |
| 12 | this purpose, payments under the Retired Serviceman's | |
| 13 | Family Protection and Survivor Benefits Plans, payment | |
| 14 | for career status bonuses under the National Defense Au- | |
| 15 | thorization Act, and for payments for medical care of re- | |
| 16 | tired personnel and their dependents under the Depend- | |
| 17 | ents Medical Care Act (10 U.S.C. ch. 55), | |
| 18 | \$1,020,000,000. | |
| 19 | INFORMATION ANALYSIS AND | |
| 20 | INFRASTRUCTURE PROTECTION | |
| 21 | OPERATING EXPENSES | |
| 22 | For necessary expenses of the Directorate of Infor- | |
| 23 | mation Analysis and Infrastructure Protection of the De- | |
| 24 | partment of Homeland Security as authorized by law, | |

| 1 | \$776,000,000, to remain available until September 30 |
|----|--|
| 2 | 2005. |
| 3 | SCIENCE AND TECHNOLOGY |
| 4 | RESEARCH, DEVELOPMENT, ACQUISITION, AND |
| 5 | OPERATIONS |
| 6 | For necessary expenses of activities of the Depart- |
| 7 | ment of Homeland Security in carrying out the purposes |
| 8 | of title III of the Homeland Security Act of 2002 (Public |
| 9 | Law 107–296), for basic and applied research, develop- |
| 10 | ment, test and evaluation, construction, procurement, pro- |
| 11 | duction, modification and modernization of systems, sub- |
| 12 | systems, spare parts, accessories, training devices, oper- |
| 13 | ation of the Science and Technology Directorate and its |
| 14 | organizations and activities, including the Homeland Se- |
| 15 | curity Advanced Research Projects Agency, for coopera- |
| 16 | tive programs with States and local governments to enable |
| 17 | the detection, destruction, disposal, or mitigation of the |
| 18 | effects of weapons of mass destruction and other terrorist |
| 19 | weapons, and for the construction, maintenance, rehabili- |
| 20 | tation, lease, and operation of buildings and other facili- |
| 21 | ties, and equipment, necessary for the activities of the Di- |
| 22 | rectorate, \$900,360,000, to remain available until Sep- |
| 23 | tember 30, 2006. |

UNITED STATES SECRET SERVICE

| 2. | SALABIES | AND | EXPENSES |
|----|----------|-----|-----------------|
| | | | |

| 3 | For necessary expenses of the United States Secret |
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| 4 | Service, \$1,148,700,000, including purchase of American- |
| 5 | made side-car compatible motorcycles; hire of aircraft; |
| 6 | services of expert witnesses at such rates as may be deter- |
| 7 | mined by the Director; rental of buildings in the District |
| 8 | of Columbia, and fencing, lighting, guard booths, and |
| 9 | other facilities on private or other property not in Govern- |
| 10 | ment ownership or control, as may be necessary to per- |
| 11 | form protective functions; for payment of per diem and |
| 12 | subsistence allowances to employees where a protective as- |
| 13 | signment during the actual day or days of the visit of a |
| 14 | protectee require an employee to work 16 hours per day |
| 15 | or to remain overnight at his or her post of duty; the con- |
| 16 | ducting of and participating in firearms matches; presen- |
| 17 | tation of awards; for travel of Secret Service employees |
| 18 | on protective missions without regard to the limitation on |
| 19 | such expenditures in this or any other Act; for research |
| 20 | and development; for making grants to conduct behavioral |
| 21 | research in support of protective research and operations; |
| 22 | not to exceed \$25,000 for official reception and represen- |
| 23 | tation expenses; not to exceed \$100,000 to provide tech- |
| 24 | nical assistance and equipment to foreign law enforcement |
| 25 | organizations in counterfeit investigations; for payment in |

advance for commercial accommodations as may be nec-2 essary to perform protective functions; and for uniforms 3 without regard to the general purchase limitation for the 4 current fiscal year: *Provided*, That \$1,633,000 shall be 5 available for forensic and related support of investigations of missing and exploited children: Provided further, That 6 \$4,783,000 shall be available as a grant for activities re-8 lated to the investigations of exploited children and shall remain available until expended: Provided further, That up 10 to \$18,000,000 for protective travel shall remain available until September 30, 2005: Provided further, That subject to the reimbursement of actual costs to this account, funds 12 13 appropriated in this account shall be available, at the dis-14 cretion of the Director, for the following: training United 15 States Postal Service law enforcement personnel and Postal police officers, training Federal law enforcement offi-16 17 cers, training State and local government law enforcement 18 officers on a space-available basis, and training private 19 sector security officials on a space-available basis: Pro-20 vided further, That the United States Secret Service is au-21 thorized to obligate funds in anticipation of reimbursements from agencies and entities, as defined in section 23 105 of title 5, United States Code, receiving training sponsored by the James J. Rowley Training Center, except that total obligations at the end of the fiscal year shall

- 1 not exceed total budgetary resources available under this
- 2 heading at the end of the fiscal year: Provided further,
- 3 That the James J. Rowley Training Center is authorized
- 4 to provide short-term medical services for students under-
- 5 going training at the Center.
- 6 ACQUISITION, CONSTRUCTION, IMPROVEMENTS, AND
- 7 Related Expenses
- 8 For necessary expenses of construction, repair, alter-
- 9 ation, and improvement of facilities, \$3,579,000, to re-
- 10 main available until expended.
- 11 TITLE V—GENERAL PROVISIONS
- 12 Sec. 501. No part of any appropriation contained in
- 13 this Act shall remain available for obligation beyond the
- 14 current fiscal year unless expressly so provided herein.
- 15 (TRANSFERS OF UNEXPENDED BALANCES)
- 16 Sec. 502. Subject to the requirements of section 503
- 17 of this Act, the unexpended balances of prior appropria-
- 18 tions provided for activities in this Act may be transferred
- 19 to appropriation accounts for such activities established
- 20 pursuant to this Act. Balances so transferred may be
- 21 merged with funds in the applicable established accounts
- 22 and thereafter may be accounted for as one fund for the
- 23 same time period as originally enacted.
- 24 (INCLUDING TRANSFER OF FUNDS)
- SEC. 503. (a) None of the funds provided by this Act,
- 26 provided by previous appropriation Acts to the agencies

- 1 in or transferred to the Department of Homeland Security
- 2 that remain available for obligation or expenditure in fiscal
- 3 year 2004, or provided from any accounts in the Treasury
- 4 of the United States derived by the collection of fees avail-
- 5 able to the agencies funded by this Act, shall be available
- 6 for obligation or expenditure through a reprogramming of
- 7 funds that: (1) creates a new program; (2) eliminates a
- 8 program, project, or activity; (3) increases funds for any
- 9 program, project, or activity for which funds have been
- 10 denied or restricted by the Congress; or (4) proposes to
- 11 use funds directed for a specific activity by either the
- 12 House or Senate Committees on Appropriations for a dif-
- 13 ferent purpose, unless both Committees on Appropriations
- 14 are notified 15 days in advance of such reprogramming
- 15 of funds.
- 16 (b) None of the funds provided by this Act, provided
- 17 by previous appropriation Acts to the agencies in or trans-
- 18 ferred to the Department of Homeland Security that re-
- 19 main available for obligation or expenditure in fiscal year
- 20 2004, or provided from any accounts in the Treasury of
- 21 the United States derived by the collection of fees available
- 22 to the agencies funded by this Act, shall be available for
- 23 obligation or expenditure for programs, projects, or activi-
- 24 ties through a reprogramming of funds in excess of
- 25 \$5,000,000 or 10 percent, whichever is less, that (1) aug-

- 1 ments existing programs, projects, or activities; (2) re-
- 2 duces by 10 percent funding for any existing program,
- 3 project, or activity, or numbers of personnel by 10 percent
- 4 as approved by the Congress; or (3) results from any gen-
- 5 eral savings from a reduction in personnel that would re-
- 6 sult in a change in existing programs, projects, or activi-
- 7 ties, as approved by the Congress; unless the Committees
- 8 on Appropriations are notified 15 days in advance of such
- 9 reprogramming of funds.
- 10 (c) Not to exceed 5 percent of any appropriation
- 11 made available for the current fiscal year for the Depart-
- 12 ment of Homeland Security in this Act or provided in pre-
- 13 vious appropriation Acts may be transferred between such
- 14 appropriations, but no such appropriation, except as oth-
- 15 erwise specifically provided, shall be increased by more
- 16 than 10 percent by such transfers: Provided, That any
- 17 transfer pursuant to this section shall be treated as a re-
- 18 programming of funds and shall not be available for obli-
- 19 gation unless the Committees on Appropriations are noti-
- 20 fied 15 days in advance of such transfer.
- 21 Sec. 504. Except as otherwise specifically provided
- 22 by law, not to exceed 50 percent of unobligated balances
- 23 remaining available at the end of fiscal year 2004 from
- 24 appropriations made available for salaries and expenses
- 25 for fiscal year 2004 in this Act, shall remain available

- 1 through September 30, 2005, for each such account for
- 2 the purposes authorized: *Provided*, That a request shall
- 3 be submitted to the Committees on Appropriations for ap-
- 4 proval prior to the expenditure of such funds: Provided
- 5 further, That these requests shall be made in compliance
- 6 with reprogramming guidelines.
- 7 Sec. 505. Except as otherwise provided in this Act,
- 8 funds may be used for hire and purchase of motor vehicles
- 9 as authorized by section 1343 of title 31, United States
- 10 Code: *Provided*, That purchase for police-type use of pas-
- 11 senger vehicles may be made without regard to the general
- 12 purchase price limitation for the current fiscal year.
- 13 Sec. 506. The Federal Emergency Management
- 14 Agency "Working Capital Fund" shall be available to the
- 15 Department of Homeland Security, as authorized by sec-
- 16 tions 503 and 1517 of the Homeland Security Act of
- 17 2002, for expenses and equipment necessary for mainte-
- 18 nance and operations of such administrative services as
- 19 the Secretary of Homeland Security determines may be
- 20 performed more advantageously as central services. Such
- 21 fund shall hereafter be known as the "Department of
- 22 Homeland Security Working Capital Fund".
- Sec. 507. The Federal Emergency Management
- 24 Agency "Bequests and Gifts" account shall be available
- 25 to the Department of Homeland Security, as authorized

- 1 by sections 503 and 1517 of the Homeland Security Act
- 2 of 2002, for the Secretary of Homeland Security to accept,
- 3 hold, administer, and utilize gifts and bequests, including
- 4 property, to facilitate the work of the Department of
- 5 Homeland Security: Provided, That such fund shall here-
- 6 after be known as "Department of Homeland Security,
- 7 Gifts and Donations": Provided further, That any gift or
- 8 bequest shall be used in accordance with the terms of that
- 9 gift or bequest to the greatest extent practicable.
- 10 Sec. 508. Funds made available by this Act for intel-
- 11 ligence activities are deemed to be specifically authorized
- 12 by the Congress for purposes of section 504 of the Na-
- 13 tional Security Act of 1947 (50 U.S.C. 414) during fiscal
- 14 year 2004 until the enactment of the Intelligence Author-
- 15 ization Act for fiscal year 2004.
- 16 Sec. 509. The Federal Law Enforcement Training
- 17 Center is directed to establish an accrediting body that
- 18 will include representatives from the Federal law enforce-
- 19 ment community, as well as non-Federal accreditation ex-
- 20 perts involved in law enforcement training. The purpose
- 21 of this body will be to establish standards for measuring
- 22 and assessing the quality and effectiveness of Federal law
- 23 enforcement training programs, facilities, and instructors.
- SEC. 510. None of the funds in this Act shall be avail-
- 25 able to plan, finalize, or implement regulations that would

- 1 establish a vessel traffic safety fairway less than 5 miles
- 2 wide between the Santa Barbara Traffic Separation
- 3 Scheme and the San Francisco Traffic Separation
- 4 Scheme.
- 5 Sec. 511. None of the funds in this Act may be used
- 6 to make a grant unless the Secretary of Homeland Secu-
- 7 rity notifies the Committees on Appropriations not less
- 8 than 3 full business days before any grant allocation, dis-
- 9 cretionary grant award, or letter of intent totaling
- 10 \$1,000,000 or more is announced by the department or
- 11 its directorates from (1) any discretionary or formula-
- 12 based grant program of the Office of Domestic Prepared-
- 13 ness; (2) any letter of intent from the Transportation Se-
- 14 curity Administration; or (3) any port security grant: Pro-
- 15 vided, That no notification shall involve funds that are not
- 16 available for obligation.
- 17 Sec. 512. Notwithstanding any other provision of
- 18 law, no agency shall purchase, construct, and/or lease any
- 19 additional facilities, except within or contiguous to existing
- 20 locations, to be used for the purpose of conducting Federal
- 21 law enforcement training without the advance approval of
- 22 the Committees on Appropriations, except that the Fed-
- 23 eral Law Enforcement Training Center is authorized to
- 24 obtain the temporary use of additional facilities by lease,

- 1 contract, or other agreement for training which cannot be
- 2 accommodated in existing Center facilities.
- 3 Sec. 513. The Federal Law Enforcement Training
- 4 Center is directed to ensure that all of the training centers
- 5 under its control are operated at their highest potential
- 6 capacity efficiency throughout the fiscal year. In order to
- 7 facilitate this direction, the Director is authorized to
- 8 schedule basic and advanced law enforcement training at
- 9 any site the Federal Law Enforcement Training Center
- 10 determines is warranted in the interests of the Govern-
- 11 ment to ensure the best utilization of the Center's total
- 12 capacity for training, notwithstanding legislative prohibi-
- 13 tions.
- 14 Sec. 514. Section 114 of title 49, United States
- 15 Code, is amended by adding at the end the following:
- 16 "(t) Fee Authority for Transportation Cre-
- 17 DENTIALS.—
- 18 "(1) Subject to the provisions of this sub-
- section, the Secretary of Homeland Security may im-
- 20 pose reasonable fees and charges on an individual or
- an individual's employer, where such an individual
- requires a credential or background records check
- under Federal law for an activity in the field of
- transportation, to cover the costs of providing the

| 1 | credential or performing the backgrounds records |
|----|---|
| 2 | check, including— |
| 3 | "(A) conducting or obtaining a criminal |
| 4 | history records check and a review of available |
| 5 | law enforcement databases and records of other |
| 6 | governmental and international agencies; |
| 7 | "(B) review and adjudication of requests |
| 8 | for waiver and appeals of agency decisions with |
| 9 | respect to providing the credential, performing |
| 10 | the background records check, and denials of |
| 11 | requests for waiver and appeals; and |
| 12 | "(C) any other costs of the Transportation |
| 13 | Security Administration related to providing the |
| 14 | credential or performing the backgrounds |
| 15 | records check. |
| 16 | "(2) The Secretary shall ensure that the fees |
| 17 | are reasonably related to the costs of the Transpor- |
| 18 | tation Security Administration for providing services |
| 19 | rendered. The amount of costs imposed under this |
| 20 | subsection shall be determined by the Secretary and |
| 21 | shall not be subject to judicial review. |
| 22 | "(3) Notwithstanding section 9701 of title 31 |
| 23 | and the procedural requirements of section 553 of |
| 24 | title 5, the Secretary may impose a fee under this |

| 1 | subsection through the publication of notice in the | |
|----|---|--|
| 2 | Federal Register. | |
| 3 | "(4) Notwithstanding section 3302 of title 31, | |
| 4 | any fee collected under this section— | |
| 5 | "(A) shall be credited as an offsetting col- | |
| 6 | lection to the account in the Treasury from | |
| 7 | 7 which the expenses were incurred and are available. | |
| 8 | able to the Secretary for these expenses; and | |
| 9 | "(B) shall remain available until ex- | |
| 10 | pended.". | |
| 11 | SEC. 515. None of the funds made available by this | |
| 12 | Act may be used for the production of customs declara- | |
| 13 | tions that do not inquire whether the passenger has been | |
| 14 | in the proximity of livestock. | |
| 15 | SEC. 516. None of the funds made available by this | |
| 16 | Act shall be available for any activity or for paying the | |
| 17 | salary of any Government employee where funding an ac- | |
| 18 | tivity or paying a salary to a Government employee would | |
| 19 | result in a determination, regulation, or policy that would | |
| 20 | prohibit the enforcement of section 307 of the Tariff Act | |
| 21 | of 1930. | |
| 22 | SEC. 517. None of the funds made available in this | |
| 23 | Act may be used to allow— | |
| 24 | (1) the importation into the United States of | |

any good, ware, article, or merchandise mined, pro-

- 1 duced, or manufactured by forced or indentured
- 2 child labor, as determined pursuant to section 307
- 3 of the Tariff Act of 1930 (19 U.S.C. 1307); or
- 4 (2) the release into the United States of any
- 5 good, ware, article, or merchandise on which there is
- 6 in effect a detention order, pursuant to such section
- 7 307, on the basis that the good, ware, article, or
- 8 merchandise may have been mined, produced, or
- 9 manufactured by forced or indentured child labor.
- 10 Sec. 518. Appropriations to the Department of
- 11 Homeland Security in this Act shall be available for pur-
- 12 chase of insurance for official motor vehicles operated in
- 13 foreign countries; purchase of motor vehicles without re-
- 14 gard to the general purchase price limitations for vehicles
- 15 purchased and used overseas for the current fiscal year;
- 16 entering into contracts with the Department of State for
- 17 the furnishing of health and medical services to employees
- 18 and their dependents serving in foreign countries; and
- 19 services authorized by section 3109 of title 5, United
- 20 States Code.
- SEC. 519. None of the funds appropriated in this Act
- 22 may be used for expenses of any construction, repair, al-
- 23 teration, and acquisition project for which a prospectus,
- 24 if required by the Public Buildings Act of 1959, has not
- 25 been approved, except that necessary funds may be ex-

pended for each project for required expenses for the development of a proposed prospectus. 3 SEC. 520. None of the funds in this Act shall be used to pursue or adopt guidelines or regulations requiring airport sponsors to provide to the Transportation Security Administration without cost building construction, maintenance, utilities and expenses, or space in airport sponsor-8 owned buildings for services relating to aviation security: *Provided*, That the prohibition of funds in this section does 10 not apply to— 11 (1) negotiations between the agency and airport 12 sponsors to achieve agreement on "below-market" 13 rates for these items, or 14 (2) space for necessary security checkpoints. 15 SEC. 521. Section 835 of the Homeland Security Act of 2002 (Public Law 107–296; 6 U.S.C. 395) is amended— 17 18 (1) in subsection (a), by inserting before the pe-19 riod ", or any subsidiary of such an entity"; 20 (2) in subsection (b)(1), by inserting "before, 21 on, or" after the "completes"; 22 (3) in subsection (e)(1)(B), by striking "which 23 is after the date of enactment of this Act and"; and 24 (4) in subsection (d) by striking all after "in

the interest of" and inserting "national security.".

- 1 Sec. 522. (a) None of the funds provided in this or
- 2 previous appropriation Acts may be obligated for testing
- 3 (other than simulations), deployment, or implementation
- 4 of CAPPS2, the Computer Assisted Passenger Pre-screen-
- 5 ing System that the Transportation Security Administra-
- 6 tion ("TSA") plans to utilize to screen aviation pas-
- 7 sengers, until the General Accounting Office has reported
- 8 to the Committees on Appropriations that—
- 9 (1) a system of due process exists whereby avia-
- tion passengers determined to pose a threat and ei-
- ther delayed or prohibited from boarding their
- scheduled flights by the TSA may appeal such deci-
- sion and correct incorrect information contained in
- 14 CAPPS2;
- 15 (2) the underlying error rate of the government
- and private data bases that will be used both to es-
- tablish identity and assign a risk level to a pas-
- senger will not produce a large number of false
- positives that will result in a significant number of
- 20 passengers being treated mistakenly or security re-
- 21 sources being diverted;
- 22 (3) the TSA has stress-tested and demonstrated
- 23 the efficacy and accuracy of all search tools in
- 24 CAPPS2 and has demonstrated that CAPPS2 can
- 25 make an accurate predictive assessment of those

- passengers who would constitute a threat to aviation;
- (4) the Secretary of Homeland Security has established an internal oversight board to oversee and
 monitor the manner in which CAPPS2 is being developed and prepared;
 - (5) the TSA has built in sufficient operational safeguards to reduce the opportunities for abuse;
 - (6) substantial security measures are in place to protect CAPPS2 from unauthorized access by hackers or other intruders;
- 12 (7) the TSA has adopted policies establishing 13 effective oversight of the use and operation of the 14 system; and
- 15 (8) there are no specific privacy concerns with 16 the technological architecture of the system.
- 17 (b) Not later than December 31, 2003, the National
- 18 Academy of Sciences shall submit a report to the Commit-
- 19 tees on Appropriations that assesses the likely impact of
- 20 the CAPPS2 system on privacy and civil liberties and in-
- 21 cludes recommendations for practices, procedures, regula-
- 22 tions, or legislation to eliminate or minimize adverse effect
- 23 of such system on privacy, discrimination, and other civil
- 24 liberties.

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- 1 This Act may be cited as the "Department of Home-
- 2 land Security Appropriations Act, 2004".

Union Calendar No. 84

108TH CONGRESS 1ST SESSION

H. R. 2555

[Report No. 108-169]

A BILL

Making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2004, and for other purposes.

June 23, 2003

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed