

114TH CONGRESS
1ST SESSION

H. R. 1155

To provide for the establishment of a process for the review of rules and sets of rules, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 27, 2015

Mr. SMITH of Missouri (for himself, Mr. COLLINS of Georgia, Mr. HULTGREN, Mr. POE of Texas, Mr. MARINO, Mr. FRANKS of Arizona, Mr. GOODLATTE, and Mr. LUETKEMEYER) introduced the following bill; which was referred to the Committee on Oversight and Government Reform, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for the establishment of a process for the review of rules and sets of rules, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Searching for and Cut-
5 ting Regulations that are Unnecessarily Burdensome Act
6 of 2015” or as the “SCRUB Act of 2015”.

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1 **TITLE I—RETROSPECTIVE REGU-**
2 **LATORY REVIEW COMMIS-**
3 **SION**

4 **SEC. 101. IN GENERAL.**

5 (a) ESTABLISHMENT.—There is established a com-
6 mission, to be known as the “Retrospective Regulatory Re-
7 view Commission”, that shall review rules and sets of rules
8 in accordance with specified criteria to determine if a rule
9 or set of rules should be repealed to eliminate or reduce
10 the costs of regulation to the economy. The Commission
11 shall terminate on the date that is 5 years and 180 days
12 after the date of enactment of this Act or 5 years after
13 the date by which all Commission members’ terms have
14 commenced, whichever is later.

15 (b) MEMBERSHIP.—

1 (1) NUMBER.—The Commission shall be com-
2 posed of 9 members who shall be appointed by the
3 President and confirmed by the Senate. Each mem-
4 ber shall be appointed not later than 180 days after
5 the date of enactment of this Act.

6 (2) TERM.—The term of each member shall
7 commence upon the member's confirmation by the
8 Senate and shall extend to the date that is 5 years
9 and 180 days after the date of enactment of this Act
10 or that is 5 years after the date by which all mem-
11 bers have been confirmed by the Senate, whichever
12 is later.

13 (3) APPOINTMENT.—The members of the Com-
14 mission shall be appointed as follows:

15 (A) CHAIR.—The President shall appoint
16 as the Chair of the Commission an individual
17 with expertise and experience in rulemaking,
18 such as past Administrators of the Office of In-
19 formation and Regulatory Affairs, past chair-
20 men of the Administrative Conference of the
21 United States, and other individuals with simi-
22 lar expertise and experience in rulemaking af-
23 fairs and the administration of regulatory re-
24 views.

1 (B) CANDIDATE LIST OF MEMBERS.—The
2 Speaker of the House of Representatives, the
3 Minority Leader of the House of Representa-
4 tives, the Majority Leader of the Senate, and
5 the Minority Leader of the Senate shall each
6 present to the President a list of candidates to
7 be members of the Commission. Such can-
8 didates shall be individuals learned in rule-
9 making affairs and, preferably, administration
10 of regulatory reviews. The President shall ap-
11 point 2 members of the Commission from each
12 list provided under this subparagraph, subject
13 to the provisions of subparagraph (C).

14 (C) RESUBMISSION OF CANDIDATE.—The
15 President may request from the presenter of
16 the list under subparagraph (B) a new list of
17 one or more candidates if the President—

18 (i) determines that any candidate on
19 the list presented pursuant to subpara-
20 graph (B) does not meet the qualifications
21 specified in such subparagraph to be a
22 member of the Commission; and

23 (ii) certifies that determination to the
24 congressional officials specified in subpara-
25 graph (B).

1 (c) POWERS AND AUTHORITIES OF THE COMMIS-
2 SION.—

3 (1) MEETINGS.—The Commission may meet
4 when, where, and as often as the Commission deter-
5 mines appropriate, except that the Commission shall
6 hold public meetings not less than twice each year.
7 All meetings of the Commission shall be open to the
8 public.

9 (2) HEARINGS.—In addition to meetings held
10 under paragraph (1), the Commission may hold
11 hearings to consider issues of fact or law relevant to
12 the Commission's work. Any hearing held by the
13 Commission shall be open to the public.

14 (3) ACCESS TO INFORMATION.—The Commis-
15 sion may secure directly from any agency informa-
16 tion and documents necessary to enable the Commis-
17 sion to carry out this Act. Upon request of the Chair
18 of the Commission, the head of that agency shall
19 furnish that information or document to the Com-
20 mission as soon as possible, but not later than two
21 weeks after the date on which the request was made.

22 (4) SUBPOENAS.—

23 (A) IN GENERAL.—The Commission may
24 issue subpoenas requiring the attendance and
25 testimony of witnesses and the production of

1 any evidence relating to the duties of the Com-
2 mission. The attendance of witnesses and the
3 production of evidence may be required from
4 any place within the United States at any des-
5 ignated place of hearing within the United
6 States.

7 (B) FAILURE TO OBEY A SUBPOENA.—If a
8 person refuses to obey a subpoena issued under
9 subparagraph (A), the Commission may apply
10 to a United States district court for an order
11 requiring that person to appear before the Com-
12 mission to give testimony, produce evidence, or
13 both, relating to the matter under investigation.
14 The application may be made within the judicial
15 district where the hearing is conducted or where
16 that person is found, resides, or transacts busi-
17 ness. Any failure to obey the order of the court
18 may be punished by the court as civil contempt.

19 (C) SERVICE OF SUBPOENAS.—The sub-
20 poenas of the Commission shall be served in the
21 manner provided for subpoenas issued by a
22 United States district court under the Federal
23 Rules of Civil Procedure for the United States
24 district courts.

1 (D) SERVICE OF PROCESS.—All process of
2 any court to which application is made under
3 subparagraph (B) may be served in the judicial
4 district in which the person required to be
5 served resides or may be found.

6 (d) PAY AND TRAVEL EXPENSES.—

7 (1) PAY.—

8 (A) MEMBERS.—Each member, other than
9 the Chair of the Commission, shall be paid at
10 a rate equal to the daily equivalent of the min-
11 imum annual rate of basic pay payable for level
12 IV of the Executive Schedule under section
13 5315 of title 5, United States Code, for each
14 day (including travel time) during which the
15 member is engaged in the actual performance of
16 duties vested in the Commission.

17 (B) CHAIR.—The Chair shall be paid for
18 each day referred to in subparagraph (A) at a
19 rate equal to the daily equivalent of the min-
20 imum annual rate of basic pay payable for level
21 III of the Executive Schedule under section
22 5314 of title 5, United States Code.

23 (2) TRAVEL EXPENSES.—Members shall receive
24 travel expenses, including per diem in lieu of subsist-

1 ence, in accordance with sections 5702 and 5703 of
2 title 5, United States Code.

3 (e) DIRECTOR OF STAFF.—

4 (1) IN GENERAL.—The Commission shall ap-
5 point a Director.

6 (2) PAY.—The Director shall be paid at the
7 rate of basic pay payable for level V of the Executive
8 Schedule under section 5316 of title 5, United
9 States Code.

10 (f) STAFF.—

11 (1) IN GENERAL.—Subject to paragraph (2),
12 the Director, with the approval of the Commission,
13 may appoint, fix the pay of, and terminate addi-
14 tional personnel.

15 (2) LIMITATIONS ON APPOINTMENT.—The Di-
16 rector may make such appointments without regard
17 to the provisions of title 5, United States Code, gov-
18 erning appointments in the competitive service, and
19 any personnel so appointed may be paid without re-
20 gard to the provisions of chapter 51 and subchapter
21 III of chapter 53 of that title relating to classifica-
22 tion and General Schedule pay rates, except that an
23 individual so appointed may not receive pay in ex-
24 cess of the annual rate of basic pay payable for GS-
25 15 of the General Schedule.

1 (3) AGENCY ASSISTANCE.—Following consulta-
2 tion with and upon request of the Chair of the Com-
3 mission, the head of any agency may detail any of
4 the personnel of that agency to the Commission to
5 assist the Commission in carrying out the duties of
6 the Commission under this Act.

7 (4) GAO AND OIRA ASSISTANCE.—The Comp-
8 troller General of the United States and the Admin-
9 istrator of the Office of Information and Regulatory
10 Affairs shall provide assistance, including the detail-
11 ing of employees, to the Commission in accordance
12 with an agreement entered into with the Commis-
13 sion.

14 (5) ASSISTANCE FROM OTHER PARTIES.—Con-
15 gress, the States, municipalities, federally recognized
16 Indian tribes, and local governments may provide as-
17 sistance, including the detailing of employees, to the
18 Commission in accordance with an agreement en-
19 tered into with the Commission.

20 (g) OTHER AUTHORITY.—

21 (1) EXPERTS AND CONSULTANTS.—The Com-
22 mission may procure by contract, to the extent funds
23 are available, the temporary or intermittent services
24 of experts or consultants pursuant to section 3109
25 of title 5, United States Code.

1 (2) PROPERTY.—The Commission may lease
2 space and acquire personal property to the extent
3 funds are available.

4 (h) DUTIES OF THE COMMISSION.—

5 (1) IN GENERAL.—The Commission shall con-
6 duct a review of the Code of Federal Regulations to
7 identify rules and sets of rules that collectively im-
8 plement a regulatory program that should be re-
9 pealed to lower the cost of regulation to the econ-
10 omy. The Commission shall give priority in the re-
11 view to rules or sets of rules that are major rules
12 or include major rules, have been in effect more than
13 15 years, impose paperwork burdens that could be
14 reduced substantially without significantly dimin-
15 ishing regulatory effectiveness, impose disproportion-
16 ately high costs on entities that qualify as small en-
17 tities within the meaning of section 601(6) of title
18 5, United States Code, or could be strengthened in
19 their effectiveness while reducing regulatory costs.
20 The Commission shall have as a goal of the Commis-
21 sion to achieve a reduction of at least 15 percent in
22 the cumulative costs of Federal regulation with a
23 minimal reduction in the overall effectiveness of such
24 regulation.

1 (2) NATURE OF REVIEW.—To identify which
2 rules and sets of rules should be repealed to lower
3 the cost of regulation to the economy, the Commis-
4 sion shall apply the following criteria:

5 (A) Whether the original purpose of the
6 rule or set of rules was achieved, and the rule
7 or set of rules could be repealed without signifi-
8 cant recurrence of adverse effects or conduct
9 that the rule or set of rules was intended to
10 prevent or reduce.

11 (B) Whether the implementation, compli-
12 ance, administration, enforcement or other costs
13 of the rule or set of rules to the economy are
14 not justified by the benefits to society within
15 the United States produced by the expenditure
16 of those costs.

17 (C) Whether the rule or set of rules has
18 been rendered unnecessary or obsolete, taking
19 into consideration the length of time since the
20 rule was made and the degree to which tech-
21 nology, economic conditions, market practices,
22 or other relevant factors have changed in the
23 subject area affected by the rule or set of rules.

1 (D) Whether the rule or set of rules is in-
2 effective at achieving the purposes of the rule or
3 set of rules.

4 (E) Whether the rule or set of rules over-
5 laps, duplicates, or conflicts with other Federal
6 rules, and to the extent feasible, with State and
7 local governmental rules.

8 (F) Whether the rule or set of rules has
9 excessive compliance costs or is otherwise exces-
10 sively burdensome, as compared to alternatives
11 that—

12 (i) specify performance objectives
13 rather than conduct or manners of compli-
14 ance;

15 (ii) establish economic incentives to
16 encourage desired behavior;

17 (iii) provide information upon which
18 choices can be made by the public;

19 (iv) incorporate other innovative alter-
20 natives rather than agency actions that
21 specify conduct or manners of compliance;

22 or

23 (v) could in other ways substantially
24 lower costs without significantly under-
25 mining effectiveness.

1 (G) Whether the rule or set of rules inhib-
2 its innovation in or growth of the United States
3 economy, such as by impeding the introduction
4 or use of safer or equally safe technology that
5 is newer or more efficient than technology re-
6 quired by or permissible under the rule or set
7 of rules.

8 (H) Whether or not the rule or set of rules
9 harms competition within the United States
10 economy or the international economic competi-
11 tiveness of enterprises or entities based in the
12 United States.

13 (I) Such other criteria as the Commission
14 devises to identify rules and sets of rules that
15 can be repealed to eliminate or reduce unneces-
16 sarily burdensome costs to the United States
17 economy.

18 (3) METHODOLOGY FOR REVIEW.—The Com-
19 mission shall establish a methodology for conducting
20 the review (including an overall review and discrete
21 reviews of portions of the Code of Federal Regula-
22 tions), identifying rules and sets of rules, and
23 classifying rules under this subsection and publish
24 the terms of the methodology in the Federal Reg-
25 ister and on the website of the Commission. The

1 Commission may propose and seek public comment
2 on the methodology before the methodology is estab-
3 lished.

4 (4) CLASSIFICATION OF RULES AND SETS OF
5 RULES.—

6 (A) IN GENERAL.—After completion of any
7 review of rules or sets of rules under paragraph
8 (2), the Commission shall classify each rule or
9 set of rules identified in the review to qualify
10 for recommended repeal as either a rule or set
11 of rules—

12 (i) on which immediate action to re-
13 peal is recommended; or

14 (ii) that should be eligible for repeal
15 under regulatory cut-go procedures under
16 title II.

17 (B) DECISIONS BY MAJORITY.—Each deci-
18 sion by the Commission to identify a rule or set
19 of rules for classification under this paragraph,
20 and each decision whether to classify the rule or
21 set of rules under clause (i) or (ii) of subpara-
22 graph (A), shall be made by a simple majority
23 vote of the Commission. No such vote shall take
24 place until after all members of the Commission
25 have been confirmed by the Senate.

1 (5) INITIATION OF REVIEW BY OTHER PER-
2 SONS.—

3 (A) IN GENERAL.—The Commission may
4 also conduct a review under paragraph (2) of,
5 and, if appropriate, classify under paragraph
6 (4), any rule or set of rules that is submitted
7 for review to the Commission by—

8 (i) the President;

9 (ii) a Member of Congress;

10 (iii) any officer or employee of a Fed-
11 eral, State, local or tribal government, or
12 regional governmental body; or

13 (iv) any member of the public.

14 (B) FORM OF SUBMISSION.—A submission
15 to the Commission under this paragraph
16 shall—

17 (i) identify the specific rule or set of
18 rules submitted for review;

19 (ii) provide a statement of evidence to
20 demonstrate that the rule or set of rules
21 qualifies to be identified for repeal under
22 the criteria listed in paragraph (2); and

23 (iii) such other information as the
24 submitter believes may be helpful to the
25 Commission’s review, including a state-

1 ment of the submitter's interest in the
2 matter.

3 (C) PUBLIC AVAILABILITY.—The Commis-
4 sion shall make each submission received under
5 this paragraph available on the website of the
6 Commission as soon as possible, but not later
7 than 1 week after the date on which the sub-
8 mission was received.

9 (i) NOTICES AND REPORTS OF THE COMMISSION.—

10 (1) NOTICES OF AND REPORTS ON ACTIVI-
11 TIES.—The Commission shall publish, in the Federal
12 Register and on the website of the Commission—

13 (A) notices in advance of all public meet-
14 ings, hearings, and classifications under sub-
15 section (h) informing the public of the basis,
16 purpose, and procedures for the meeting, hear-
17 ing, or classification; and

18 (B) reports after the conclusion of any
19 public meeting, hearing, or classification under
20 subsection (h) summarizing in detail the basis,
21 purpose, and substance of the meeting, hearing,
22 or classification.

23 (2) ANNUAL REPORTS TO CONGRESS.—Each
24 year, beginning on the date that is one year after
25 the date on which all Commission members have

1 been confirmed by the Senate, the Commission shall
2 submit a report simultaneously to each House of
3 Congress detailing the activities of the Commission
4 for the previous year, and listing all rules and sets
5 of rules classified under subsection (h) during that
6 year. For each rule or set of rules so listed, the
7 Commission shall—

8 (A) identify the agency that made the rule
9 or set of rules;

10 (B) identify the annual cost of the rule or
11 set of rules to the United States economy and
12 the basis upon which the Commission identified
13 that cost;

14 (C) identify whether the rule or set of rules
15 was classified under clause (i) or clause (ii) of
16 subsection (h)(4)(A);

17 (D) identify the criteria under subsection
18 (h)(2) that caused the classification of the rule
19 or set of rules and the basis upon which the
20 Commission determined that those criteria were
21 met;

22 (E) for each rule or set of rules listed
23 under the criteria set forth in subparagraphs
24 (B), (D), (F), (G), or (H) of subsection (h)(2),
25 or other criteria established by the Commission

1 under subparagraph (I) of such subsection
2 under which the Commission evaluated alter-
3 natives to the rule or set of rules that could
4 lead to lower regulatory costs, identify alter-
5 natives to the rule or set of rules that the Com-
6 mission recommends the agency consider as re-
7 placements for the rule or set of rules and the
8 basis on which the Commission rests the rec-
9 ommendations, and, in identifying such alter-
10 natives, emphasize alternatives that will achieve
11 regulatory effectiveness at the lowest cost and
12 with the lowest adverse impacts on jobs;

13 (F) for each rule or set of rules listed
14 under the criteria set forth in subsection
15 (h)(2)(E), the other Federal, State, or local
16 governmental rules that the Commission found
17 the rule or set of rules to overlap, duplicate, or
18 conflict with, and the basis for the findings of
19 the Commission; and

20 (G) in the case of each set of rules so list-
21 ed, analyze whether Congress should also con-
22 sider repeal of the statutory authority imple-
23 mented by the set of rules.

24 (3) FINAL REPORT.—Not later than the date
25 on which the Commission members' appointments

1 expire, the Commission shall submit a final report
2 simultaneously to each House of Congress summa-
3 rizing all activities and recommendations of the
4 Commission, including a list of all rules or sets of
5 rules the Commission classified under clause (i) of
6 subsection (h)(4)(A) for immediate action to repeal,
7 a separate list of all rules or sets of rules the Com-
8 mission classified under clause (ii) of subsection
9 (h)(4)(A) for repeal, and with regard to each rule or
10 set of rules listed on either list, the information de-
11 scribed in subparagraphs (A) through (F) of sub-
12 section (h)(2). This report may be included in the
13 final annual report of the Commission under para-
14 graph (2) and may include the Commission's rec-
15 ommendation whether the Commission should be re-
16 authorized by Congress.

17 (j) REPEAL OF REGULATIONS; CONGRESSIONAL
18 CONSIDERATION OF COMMISSION REPORTS.—

19 (1) IN GENERAL.—Subject to paragraph (2)—

20 (A) the head of each agency with authority
21 to repeal a rule or set of rules classified by the
22 Commission under subsection (h)(4)(A)(i) for
23 immediate action to repeal and newly listed as
24 such in an annual or final report of the Com-
25 mission under paragraph (2) or (3) of sub-

1 section (i) shall repeal the rule or set of rules
2 as recommended by the Commission within 60
3 days after the enactment of a joint resolution
4 under paragraph (2) for approval of the rec-
5 ommendations of the Commission in the report;
6 and

7 (B) the head of each agency with authority
8 to repeal a rule or set of rules classified by the
9 Commission under subsection (h)(4)(A)(ii) for
10 repeal and newly listed as such in an annual or
11 final report of the Commission under paragraph
12 (2) or (3) of subsection (i) shall repeal the rule
13 or set of rules as recommended by the Commis-
14 sion pursuant to section 201, following the en-
15 actment of a joint resolution under paragraph
16 (2) for approval of the recommendations of the
17 Commission in the report.

18 (2) CONGRESSIONAL APPROVAL.—

19 (A) IN GENERAL.—No head of an agency
20 described in paragraph (1) shall be required by
21 this Act to carry out a repeal listed by the
22 Commission in a report transmitted to Congress
23 under paragraph (2) or (3) of subsection (i)
24 until a joint resolution is enacted, in accordance
25 with the provisions of subparagraph (B), ap-

1 proving such recommendations of the Commis-
2 sion for repeal.

3 (B) TERMS OF THE RESOLUTION.—For
4 purposes of paragraph (A), the term “joint res-
5 olution” means only a joint resolution which is
6 introduced after the date on which the Commis-
7 sion transmits to the Congress under paragraph
8 (2) or (3) of subsection (i) the report con-
9 taining the recommendations to which the reso-
10 lution pertains, and—

11 (i) which does not have a preamble;

12 (ii) the matter after the resolving
13 clause of which is only as follows: “That
14 Congress approves the recommendations
15 for repeal of the Retrospective Regulatory
16 Review Commission as submitted by the
17 Commission on _____”, the blank
18 space being filled in with the appropriate
19 date; and

20 (iii) the title of which is as follows:
21 “Approving recommendations for repeal of
22 the Retrospective Regulatory Review Com-
23 mission.”.

24 (3) REISSUANCE OF RULES.—

1 (A) NO SUBSTANTIALLY SIMILAR RULE TO
2 BE REISSUED.—A rule that is repealed under
3 paragraph (1) or section 201 may not be re-
4 issued in substantially the same form, and a
5 new rule that is substantially the same as such
6 a rule may not be issued, unless the reissued or
7 new rule is specifically authorized by a law en-
8 acted after the date of the joint resolution ap-
9 proving the Commission’s recommendation to
10 repeal the original rule.

11 (B) AGENCY TO ENSURE AVOIDANCE OF
12 SIMILAR DEFECTS.—An agency, in making any
13 new rule to implement statutory authority pre-
14 viously implemented by a rule repealed under
15 paragraph (1) or section 201, shall ensure that
16 the new rule does not result in the same ad-
17 verse effects of the repealed rule that caused
18 the Commission to recommend to Congress the
19 latter’s repeal and will not result in new adverse
20 effects of the kind described in the criteria
21 specified in or under subsection (h).

22 (k) AUTHORIZATION OF APPROPRIATIONS.—

23 (1) IN GENERAL.—There are authorized to be
24 appropriated such sums as may be necessary to the

1 Commission to carry out this Act, not to exceed
2 \$30,000,000.

3 (2) AVAILABILITY.—Any sums appropriated
4 under the authorization contained in this section
5 shall remain available, without fiscal year limitation,
6 until the earlier of the date that such sums are ex-
7 pended or the date of the termination of the Com-
8 mission.

9 (1) WEBSITE.—

10 (1) IN GENERAL.—The Commission shall estab-
11 lish a public website that—

12 (A) uses current information technology to
13 make records available on the website;

14 (B) provides information in a standard
15 data format; and

16 (C) receives and publishes public com-
17 ments.

18 (2) PUBLISHING OF INFORMATION.—Any infor-
19 mation required to be made available on the website
20 established pursuant to this Act shall be published
21 in a timely manner and shall be accessible by the
22 public on the website at no cost.

23 (3) RECORD OF PUBLIC MEETINGS AND HEAR-
24 INGS.—All records of public meetings and hearings
25 shall be published on the website as soon as possible,

1 but not later than 1 week after the date on which
2 such public meeting or hearing occurred.

3 (4) PUBLIC COMMENTS.—The Commission shall
4 publish on the website all public comments and sub-
5 missions.

6 (5) NOTICES.—The Commission shall publish
7 on the website notices of all public meetings and
8 hearings at least one week before the date on which
9 such public meeting or hearing occurs.

10 (m) APPLICABILITY OF THE FEDERAL ADVISORY
11 COMMITTEE ACT.—

12 (1) IN GENERAL.—Except as otherwise pro-
13 vided in this Act, the Commission shall be subject to
14 the provisions of the Federal Advisory Committee
15 Act (5 U.S.C. App.).

16 (2) ADVISORY COMMITTEE MANAGEMENT OFFI-
17 CER.—The Commission shall not be subject to the
18 control of any Advisory Committee Management Of-
19 ficer designated under section 8(b)(1) of the Federal
20 Advisory Committee Act (5 U.S.C. App.).

21 (3) SUBCOMMITTEE.—Any subcommittee of the
22 Commission shall be treated as the Commission for
23 purposes of the Federal Advisory Committee Act (5
24 U.S.C. App.).

1 (4) CHARTER.—The enactment of the SCRUB
2 Act of 2015 shall be considered to meet the require-
3 ments of the Commission under section 9(c) of the
4 Federal Advisory Committee Act (5 U.S.C. App.).

5 **TITLE II—REGULATORY CUT-GO**

6 **SEC. 201. CUT-GO PROCEDURES.**

7 (a) IN GENERAL.—Except as provided in section
8 101(j)(2)(A) or section 202, an agency, when the agency
9 makes a new rule, shall repeal rules or sets of rules of
10 that agency classified by the Commission under section
11 101(h)(4)(A)(ii), such that the annual costs of the new
12 rule to the United States economy is offset by such re-
13 peals, in an amount equal to or greater than the cost of
14 the new rule, based on the regulatory cost reductions of
15 repeal identified by the Commission.

16 (b) ALTERNATIVE PROCEDURE.—An agency may, al-
17 ternatively, repeal rules or sets of rules of that agency
18 classified by the Commission under section
19 101(h)(4)(A)(ii) prior to the time specified in subsection
20 (a). If the agency so repeals such a rule or set of rules
21 and thereby reduces the annual, inflation-adjusted cost of
22 the rule or set of rules to the United States economy, the
23 agency may thereafter apply the reduction in regulatory
24 costs, based on the regulatory cost reductions of repeal
25 identified by the Commission, to meet, in whole or in part,

1 the regulatory cost reduction required under subsection
2 (a) of this section to be made at the time the agency pro-
3 mulgates a new rule.

4 (c) ACHIEVEMENT OF FULL NET COST REDUC-
5 TIONS.—

6 (1) IN GENERAL.—Subject to the provisions of
7 paragraph (2), an agency may offset the costs of a
8 new rule or set of rules by repealing a rule or set
9 of rules listed by the Commission under section
10 101(h)(4)(A)(ii) that implement the same statutory
11 authority as the new rule or set of rules.

12 (2) LIMITATION.—When using the authority
13 provided in paragraph (1), the agency must achieve
14 a net reduction in costs imposed by the agency's
15 body of rules (including the new rule or set of rules)
16 that is equal to or greater than the cost of the new
17 rule or set of rules to be promulgated, including,
18 whenever necessary, by repealing additional rules of
19 the agency listed by the Commission under section
20 101(h)(4)(A)(ii).

21 **SEC. 202. APPLICABILITY.**

22 An agency shall no longer be subject to the require-
23 ments of sections 201 and 203 beginning on the date that
24 there is no rule or set of rules of the agency classified
25 by the Commission under section 101(h)(4)(A)(ii) that has

1 not been repealed such that all regulatory cost reductions
2 identified by the Commission to be achievable through re-
3 peal have been achieved.

4 **SEC. 203. OIRA CERTIFICATION OF COST CALCULATIONS.**

5 The Administrator of the Office of Information and
6 Regulatory Affairs of the Office of Management and
7 Budget shall review and certify the accuracy of agency de-
8 terminations of the costs of new rules under section 201.
9 The certification shall be included in the administrative
10 record of the relevant rulemaking by the agency promul-
11 gating the rule, and the Administrator shall transmit a
12 copy of the certification to Congress when it transmits the
13 certification to the agency.

14 **TITLE III—RETROSPECTIVE**
15 **REVIEW OF NEW RULES**

16 **SEC. 301. PLAN FOR FUTURE REVIEW.**

17 When an agency makes a rule, the agency shall in-
18 clude in the final issuance of such rule a plan for the re-
19 view of such rule by not later than 10 years after the date
20 such rule is made. Such a review, in the case of a major
21 rule, shall be substantially similar to the review by the
22 Commission under section 101(h). In the case of a rule
23 other than a major rule, the agency's plan for review shall
24 include other procedures and standards to enable the
25 agency to determine whether to repeal or amend the rule

1 to eliminate unnecessary regulatory costs to the economy.
2 Whenever feasible, the agency shall include a proposed
3 plan for review of a proposed rule in its notice of proposed
4 rulemaking and shall receive public comment on the plan.

5 **TITLE IV—JUDICIAL REVIEW**

6 **SEC. 401. JUDICIAL REVIEW.**

7 (a) IMMEDIATE REPEALS.—Agency compliance with
8 section 101(j) of this Act shall be subject to judicial review
9 under chapter 7 of title 5, United States Code.

10 (b) CUT-GO PROCEDURES.—Agency compliance with
11 title II of this Act shall be subject to judicial review under
12 chapter 7 of title 5, United States Code.

13 (c) PLANS FOR FUTURE REVIEW.—Agency compli-
14 ance with section 301 shall be subject to judicial review
15 under chapter 7 of title 5, United States Code.

16 **TITLE V—MISCELLANEOUS** 17 **PROVISIONS**

18 **SEC. 501. DEFINITIONS.**

19 In this Act:

20 (1) AGENCY.—The term “agency” has the
21 meaning given such term in section 551 of title 5,
22 United States Code.

23 (2) COMMISSION.—The term “Commission”
24 means the Retrospective Regulatory Review Commis-
25 sion established under section 101.

1 (3) MAJOR RULE.—The term “major rule”
2 means any rule that the Administrator of the Office
3 of Information and Regulatory Affairs determines is
4 likely to impose—

5 (A) an annual cost on the economy of
6 \$100,000,000 or more, adjusted annually for
7 inflation;

8 (B) a major increase in costs or prices for
9 consumers, individual industries, Federal,
10 State, local, or tribal government agencies, or
11 geographic regions;

12 (C) significant adverse effects on competi-
13 tion, employment, investment, productivity, in-
14 novation, or on the ability of United States-
15 based enterprises to compete with foreign-based
16 enterprises in domestic and export markets; or

17 (D) significant impacts on multiple sectors
18 of the economy.

19 (4) RULE.—The term “rule” has the meaning
20 given that term in section 551 of title 5, United
21 States Code.

22 (5) SET OF RULES.—The term “set of rules”
23 means a set of rules that collectively implements a
24 regulatory authority of an agency.

1 **SEC. 502. EFFECTIVE DATE.**

2 This Act and the amendments made by this Act shall
3 take effect beginning on the date of the enactment of this
4 Act.

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