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AMENDMENT TO H.R.

OFFERED BY Ms. HERSETH SANDLIN OF SOUTH DAKOTA

In title IX, after subtitle F, insert the following and make the necessary conforming changes in the table of contents:

1 Subtitle A—BIOFUELS FOR EN-

2 ERGY SECURITY AND TRANS-

3 **PORTATION**

- 4 SEC. 9601. SHORT TITLE.
- 5 This subtitle may be cited as the "Bioenergy Innova-
- 6 tion, Optimal Fuel Utilization, and Energy Legacy
- 7 (BIOFUEL) Act of 2007".
- 8 SEC. 9602. RENEWABLE BIOFUEL PROGRAM.
- 9 (a) Definitions.—
- 10 (1) Additional definitions.—Section 211
- 11 (o) of the Clean Air Act (42 U.S.C. 7545(o)) is
- amended by adding the following at the end of para-
- 13 graph (1):
- 14 "(E) FUEL EMISSION BASELINE.—The
- term 'fuel emission baseline' means the average
- lifecycle greenhouse gas emissions of the aver-
- age of gasoline in commerce in the United

1	States during the period of calendar years 2005
2	through 2007. This includes emissions attrib-
3	utable to the extraction, refining, distribution,
4	marketing and use of those fuels.
5	"(i) GREENHOUSE GAS.—The term
6	'greenhouse gas' means any of the fol-
7	lowing—
8	"(I) carbon dioxide;
9	$``(\Pi) ext{ methane};$
10	"(Ⅲ) nitrous oxide;
11	"(IV) hydrofluorocarbons;
12	"(V) perfluorocarbons; and
13	"(VI) sulfur hexafluoride.
14	"(ii) LIFECYCLE GREENHOUSE GAS
15	EMISSIONS.—The term 'lifecycle green-
16	house gas emissions' means the aggregate
17	quantity of greenhouse gases attributable
18	to the manufacture, transportation, and
19	use of transportation fuel, as modified by
20	deducting, as determined by the Adminis-
21	trator, in consultation with the Secretary
22	of Agriculture, both of the following:
23	"(I) Any greenhouse gases cap-
24	tured at the facility and sequestered.

1	$``(\Pi)$ The carbon content, ex-
2	pressed in units of carbon dioxide
3	equivalent, of any feedstock that is re-
4	newable biomass.
5	"(iii) ADVANCED BIOFUEL.—The
6	term 'advanced biofuel' means a renewable
7	fuel—
8	"(I) that meets the requirements
9	of an appropriate American Society
10	for Testing and Materials standard;
11	and
12	"(II) the lifecycle greenhouse gas
13	emissions of which are at least 50 per-
14	cent lower than the fuel emissions
15	baseline, as determined by the Admin-
16	istrator.
17	"(iv) Renewable biomass.—
18	"(I) IN GENERAL.—Except as
19	provided in subclause (II), the term
20	'renewable biomass' means each of the
21	following:
22	"(aa) Planted crops and
23	crop residue produced in compli-
24	ance with—

1 "(AA) an approved con
2 servation plan as defined i
3 section 1201 of the Foo
4 Security Act of 1985 (1
5 U.S.C. 3801); or
6 "(BB) Swampbuste
7 provisions for wetlands con
8 servation prescribed in sec
9 tion 1221 of the Food Secu
10 rity Act of 1985 (16 U.S.C
11 3821);
12 "(bb) Planted trees and tre
residue from actively manage
14 tree plantations.
15 "(cc) Animal waste material
and animal byproducts.
17 "(dd) Harvest residue and
pre-commercial thinnings from
non-Federal forestlands othe
than old growth forest or lat
successional forest.
22 "(ee) Harvest residue and
pre-commercial thinnings from
National Forest System land of
25 public lands as defined by section

1	103 of the Federal Land Policy
2	and Management Act of 1976
3	(43 U.S.C. 1702) that are per-
4	mitted by law, and in accordance
5	with applicable land management
6	plan and the requirements for
7	old-growth maintenance, restora-
8	tion, and management direction
9	of paragraphs (2), (3), and (4) of
10	subsection (e) and the require-
11	ments for large-tree retention in
12	subsection (f) of section 102 of
13	the Healthy Forests Restoration
14	Act.
15	"(ff) Biomass obtained for
16	the purposes of protecting non-
17	abandoned structures at risk
18	from wildfire.
19	"(gg) Algae.
20	"(hh) Municipal solid waste.
21	$``(\Pi)$ Exclusion.—The term 're-
22	newable biomass' does not include—
23	"(aa) cultivated invasive or
24	noxious plants, as determined by
25	the Secretary of Interior (acting

1	through the United States Fish
2	and Wildlife Service), the Sec-
3	retary of Agriculture, or the head
4	of an applicable State depart-
5	ment or agriculture or applicable
6	State conservation agency; or
7	"(bb) crops grown on land
8	converted from native grassland
9	after the enactment of this Act,
10	as determined by the Secretary of
11	Agriculture.".
12	(2) Modification of existing defini-
13	TIONS.—
14	(A) Clause (ii) of subparagraph (C) of sec-
15	tion 211 (o)(1) of the Clean Air Act (42 U.S.C.
16	7545(0)(1)) is amended to read as follows:
17	"(ii) Inclusion.—The term 'renew-
18	able fuel' includes cellulosic biomass eth-
19	anol, advanced biofuel, and waste derived
20	ethanol.".
21	(B) Subparagraph (C) of section 211
22	(o)(1) of the Clean Air Act (42 U.S.C.
23	7545(o)(1)) is amended by adding the following
24	at the end thereof:

1	"(iii) Exclusion.—The term 'renew
2	able fuel' does not include biodiesel.".
3	(b) STANDARD.—Paragraph (2) of section 211 (o) or
4	the Clean Air Act (42 U.S.C. 7545(o)(2)) is amended to
5	read as follows:
6	"(2) Renewable biofuel standard.—
7	"(A) REGULATIONS—
8	"(i) IN GENERAL.—Not later than 1
9	year after the date of enactment of the
10	'Bioenergy Innovation, Optimal Fuel Utili-
11	zation, and Energy Legacy (BIOFUEL)
12	Act of 2007', the Administrator shall
13	amend the regulations under this section
14	to reflect the amendments made by that
15	Act and to ensure that gasoline sold or in-
16	troduced into commerce in the United
17	States, on an annual average basis, con-
18	tains the applicable volume of renewable
19	fuel and advanced biofuels as determined
20	in accordance with subparagraph (B).
21	"(ii) Provisions of regulations.—
22	Regardless of the date of promulgation,
23	the regulations promulgated under clause
24	(i)—

1	"(I) shall contain compliance pro-
2	visions applicable to refineries, blend-
3	ers, distributors, and importers, as
4	appropriate, to ensure that the re-
5	quirements of this paragraph are met;
6	" (Π) shall ensure that renewable
7	fuels produced from facilities that
8	commence operation after calendar
9	year 2007 achieve at least a 20 per-
10	cent reduction in life cycle greenhouse
11	gas emissions compared to gasoline;
12	but
13	"(III) shall not restrict geo-
14	graphic areas in which renewable fuel
15	may be used or impose any per-gallon
16	obligation for the use of renewable
17	fuel.
18	"(B) APPLICABLE VOLUME.—
19	"(i) Calendar years 2007 through
20	2022.—
21	"(I) RENEWABLE FUEL.—For
22	the purpose of subparagraph (A), the
23	applicable volume for any of calendar
24	years 2007 through 2022 shall be de-

1 termined in accordance with the fol-2 lowing table:

"Calendar year:	Applicable volume of renew- able fuel (in billions of gal- lons):
2007	4.7
2008	8.5
2009	10.5
2010	12.0
2011	12.6
2012	13.4
2013	14.3
2014	15.2
2015	16.5
2016	18.0
2017	21.0
2018	24.0
2019	27.0
2020	30.0
2021	33.0
2022	36.0

"(II) 3 ADVANCED BIOFUELS.— For the purpose of subparagraph (A), 5 of the volume of renewable fuel re-6 quired under this clause, the applica-7 ble volume of advanced biofuels for 8 any of calendar years 2012 through 9 2022 shall be determined in accord-10 ance with the following table:

"Calendar year:

Applicable volume of advanced biofuels fuel (in billions of gallons):

2012	0.25
2013	0.5
2014	0.75
2015	1.5
2016	3.0
2017	5.0
2018	9.0
2019	12.0
2020	15.0

"Calenda	ar year : Applicable volume of advanced biofuels fuel (in billions of gallons):
	18.0 21.0
1	"(ii) Calendar year 2023 and
2	THEREAFTER.—Subject to clause (iii), for
3	the purposes of subparagraph (A), the ap-
4	plicable volume of renewable fuels and ad-
5	vanced biofuels for calendar year 2023 and
6	each calendar year thereafter shall be de-
7	termined by the Administrator, in con-
8	sultation with the Secretary of agriculture,
9	based on a review of the implementation of
10	the program during calendar years 2008
11	through 2022, including a review of—
12	"(I) the impact of renewable
13	fuels on the environment, air quality,
14	job creation, rural economic develop-
15	ment, and energy security of the
16	United States;
17	"(II) the expected annual rate of
18	future production of renewable fuels,
19	including advanced biofuels; and
20	"(III) the impact of renewable
21	fuels on the infrastructure of the
22	United States, including deliverability
23	of materials goods and products

1	other than renewable fuel, and the
2	sufficiency of infrastructure to deliver
3	renewable fuel.
4	"(iii) MINIMUM APPLICABLE VOL-
5	UME.—For the purpose of subparagraph
6	(A), the applicable volume of renewable
7	fuel for calendar year 2023 and each cal-
8	endar year thereafter shall be equal to the
9	product obtained by multiplying—
10	"(I) the number of gallons of
11	gasoline that the Administrator esti-
12	mates will be sold or introduced into
13	commerce in the calendar year; and
14	$"(\Pi)$ the ratio that—
15	"(aa) 36,000,000,000 gal-
16	lons of renewable fuel; bears to
17	"(bb) the number of gallons
18	of gasoline sold or introduced
19	into commerce in calendar year
20	2022.
21	"(iv) MINIMUM PERCENTAGE OF AD-
22	VANCED BIOFUEL.—At least 60 percent of
23	the minimum applicable volume of renew-
24	able fuel for calendar year 2023 and each

1	calendar year thereafter shall be advanced
2	biofuel.".
3	(c) CREDIT PROGRAM.—Paragraph (5) of section
4	211(o) of the Clean Air Act is amended by adding the
5	following at the end thereof:
6	"(E) PRODUCTION OF RENEWABLE FUEL
7	USING RENEWABLE ENERGY.—
8	"(i) In this subparagraph:
9	"(I) The term 'facility' m eans a
10	facility used for the production of re-
11	newable fuel.
12	$``(\Pi)$ The term 'renewable en-
13	ergy' has the meaning given the term
14	in section 203(b) of the Energy Policy
15	Act of 2005 (42 U.S.C. 15852(b)) but
16	the term includes biogas produced
17	through the conversion of organic
18	matter from renewable biomass.
19	"(ii) The Administrator shall provide
20	a credit under the program established
21	under this paragraph to the owner of a fa-
22	cility that uses renewable energy to dis-
23	place more than 90 percent of the fossil
24	fuel normally used in the production of re-
25	newable fuel.

1	"(iii) The Administrator may provide
2	the credit in a quantity that is not more
3	than the equivalent of 1.5 gallons of re-
4	newable fuel for each gallon of renewable
5	fuel produced in a facility described in sub-
6	clause (I).".
7	(d) Waivers.—Paragraph (7) of section 211(o) of
8	the Clean Air Act (42 U.S.C. 7546(o)) is amended to read
9	as follows:
10	"(7) Waivers.—
11	"(A) In general.—The Administrator, in
12	consultation with the Secretary of Energy and
13	the Secretary of Agriculture, may waive the re-
14	quirements of paragraph (2)(B) in whole or in
15	part on petition by 1 or more States by taking
16	any action described in clauses (i) through (iii)
17	of subparagraph (B), based on a determination,
18	after notice and opportunity for comment,
19	that——
20	"(i) implementation of the require-
21	ment would severely harm the economy or
22	environment of a State, a region, or the
23	United States; or
24	"(ii) extreme and unusual cir-
25	cumstances exist that prevent distribution

1	of an adequate supply of domestically-pro-
2	duced renewable fuel to consumers in the
3	United States.
4	"(B) AUTHORIZED ACTIONS.—In waiving
5	the requirements of paragraph (2)(B) pursuant
6	to subparagraph (A), the Administrator, in con-
7	sultation with the Secretary of Energy and the
8	Secretary of Agriculture, may——
9	"(i) reduce the applicable volume of
10	renewable fuel required under paragraph
11	(2)(B)(i)(I) or (2)(B)(ii);
12	"(ii) reduce the applicable volume of
13	advanced biofuels required under para-
14	graph $(2)(B)(i)(II)$ or $(2)(B)(iv)$ to a vol-
15	ume equal to not less than the volume of
16	advanced biofuels production certified by
17	the Secretary of Energy; and
18	"(iii) make advanced biofuels credits
19	available to refiners, blenders, and import-
20	ers of advanced biofuels at a cost equal to
21	the difference between—
22	"(I) $\$3.00$ per gallon of advanced
23	biofuel (as adjusted for inflation); and
24	"(II) on the date on which the
25	advanced biofuel credit is made avail-

1	able, the spot price per gallon of gaso-
2	line on the New York Mercantile Ex-
3	change, or any other comparable mar-
4	ket, as determined by the Secretary of
5	Energy.".
6	(e) VOLUNTARY LABELING PROGRAM.—Section
7	211(o) of the Clean Air Act (42 U.S.C. 7546(o)) is amend-
8	ed by adding the following at the end thereof:
9	"(11) VOLUNTARY LABELING PROGRAM.—
10	"(A) IN GENERAL.—The Administrator
11	shall establish criteria for a system of voluntary
12	labeling of renewable fuels based on life cycle
13	greenhouse gas emissions.
14	"(B) CONSUMER EDUCATION.—The Ad-
15	ministrator shall ensure that the labeling sys-
16	tem under this subsection provides useful infor-
17	mation to consumers making fuel purchases.
18	"(C) FLEXIBILITY.—In carrying out this
19	subsection, the Administrator may establish
20	more than 1 label, as appropriate.".
21	SEC. 9603. BIODIESEL FUELS PROGRAM.
22	(a) .—Section 211 of the Clean Air Act (42 U.S.C.
23	7545) is amended by inserting after subsection (o) the fol-
24	lowing:
25	"(p) BIODIESEL FUEL.—

1	"(1) DEFINITIONS.—In this subsection:
2	"(A) ASTM.—The term 'ASTM' means the
3	American Society of Testing and Materials.
4	"(B) BIO-BASED DIESEL REPLACEMENT.—
5	The term 'bio-based diesel replacement' means
6	any type of bio-based renewable fuel derived
7	from plant or animal matter that—
8	"(i) may be used as a substitute for
9	standard diesel fuel; and
10	"(ii) meets—
11	"(I) the registration require-
12	ments for fuels and fuel additives
13	under this section; and
14	"(II) the requirements of applica-
15	ble ASTM standards.
16	"(C) BIODIESEL.—
17	"(i) IN GENERAL.—The term bio-
18	diesel' means the monoalkyl esters of long
19	chain fatty acids derived from plant or ani-
20	mal matter that meet—
21	"(I) the registration require-
22	ments for fuels and fuel additives
23	under this section; and
24	"(II) the requirements of ASTM
25	standard D6751.

1	"(ii) Inclusion.—For the purpose of
2	measuring the applicable volume of the
3	biodiesel fuel standard under paragraph
4	(2) the term 'biodiesel' includes any bio-
5	based diesel replacement that meets—
6	"(I) applicable registration re-
7	quirements for fuels and fuel additives
8	under this section; or
9	$``(\Pi)$ applicable ASTM stand-
10	ards.
11	"(D) BIODIESEL BLEND.—The term 'bio-
12	diesel blend' means a blend of biodiesel fuel
13	that meets the requirements of ASTM standard
14	D6751 with petroleum-based diesel fuel.
15	"(2) BIODIESEL FUEL STANDARD.—
16	"(A) IN GENERAL.—Not later than 1 year
17	after the date of enactment of this subsection,
18	the Administrator shall promulgate regulations
19	to ensure that diesel fuel sold or introduced into
20	commerce in the United States, on an annual
21	average basis, contains the applicable volume of
22	biodiesel determined in accordance with sub-
23	paragraphs (B) and (C).
24	"(B) CALENDAR YEARS 2008 THROUGH
25	2012.—For the purpose of subparagraph (A)

the applicable volume for any of calendar years	1
2008 through 2012 shall be determined in ac-	2
cordance with the following table: "Calendar year: Applicable volume of biodiesel (in millions of gallons) 2008 450 2009 625	3
2010 800 2011 1,000 2012 1,250	
"(C) CALENDAR YEAR 2013 AND THERE-	4
AFTER.—For the purpose of subparagraph (A),	5
the applicable volume for calendar year 2013	6
and each calendar year thereafter shall be de-	7
termined by the Administrator, in consultation	8
with the Secretary and the Secretary of Agri-	9
culture, based on a review of the implementa-	10
tion of the program during calendar years 2008	11
through 2012, including a review of—	12
"(i) the impact of the use of renew-	13
able fuels on the environment, air quality,	14
energy security, job creation, and rural	15
economic development; and	16
"(ii) the expected annual rate of fu-	17
ture production of biodiesel.	18
"(D) MINIMUM PERCENTAGE OF BIO-	19
DIESEL.—For the purpose of subparagraph	20
(B), not more than 20 percent of the minimum	21
applicable volume for each of calendar years	22

bio-based diesel

1	2008 through 2012 shall be bio-diesel replace-
2	ment.
3	"(E) COMPLIANCE.—The regulations pro-
4	mulgated under subparagraph (A) shall contain
5	compliance provisions applicable to refineries,
6	blenders, distributors, and importers, as appro-
7	priate, to ensure that the requirements of this
8	paragraph are met, but shall not—
9	"(i) restrict geographic areas in which
10	biodiesel may be used; or
11	"(ii) impose any per-gallon obligation
12	for the use of biodiesel.
13	"(F) PREEMPTION OF STATE BIODIESEL
14	MANDATES.—Notwithstanding any provision of
15	law to the contrary, no State shall enact a re-
16	quirement mandating the use of biodiesel and
17	any such requirements are hereby preempted,
18	except —
19	"(i) it shall not apply to any State
20	biodiesel mandate that has been enacted as
21	of January 1, 2008; and
22	"(ii) States may continue to mandate
23	the use of biodiesel in State and munici-
24	pally-owned vehicles.

1	"(G) STATE INCENTIVES.—Nothing in
2	subparagraph (F) shall be construed to pre-
3	clude States from enacting financial incentives
4	to promote the voluntary use of biodiesel.
5	"(3) BIODIESEL QUALITY.—
6	"(A) QUALITY REGULATIONS.—Not later
7	than 180 days after the date of enactment of
8	this subsection, the Administrator, in consulta-
9	tion with the Secretary of Energy and the Sec-
10	retary of Agriculture, shall promulgate regula-
11	tions to ensure that only high-quality biodiesel
12	that is consistent with appropriate ASTM
13	International standards for biodiesel and bio-
14	diesel blends is introduced into commerce.
15	"(B) Enforcement.—The Administrator
16	shall establish an inspection program to ensure
17	that biodiesel and biodiesel blends entering
18	commerce meets the standards established
19	under subparagraph (A).
20	"(C) VIOLATIONS.—Regardless of whether
21	the Administrator promulgates regulations
22	under subparagraph (A), it shall be a violation
23	of this Act to produce or distribute—

1	"(i) biodiesel or any bio-based diesel
2	replacement that does not meet the re-
3	quirements of ASTM standard D6751; or
4	"(ii) a biodiesel blend that does not
5	meet the equivalent ASTM standard, as
6	determined by the Administrator.
7	"(D) Funding.—There are authorized to
8	be appropriated to carry out this paragraph
9	\$3,000,000 for each of fiscal years 2008
10	through 2010.
11	"(4) BIODIESEL LABELING.—
12	"(A) IN GENERAL.—Each retail diesel fuel
13	pump shall be labeled in a manner that informs
14	consumers of the percent of biodiesel that is
15	contained in the biodiesel blend that is offered
16	for sale, as determined by the Administrator.
17	"(B) LABELING REQUIREMENTS.—Not
18	later than 180 days after the date of enactment
19	of this subsection, the Administrator shall pro-
20	mulgate biodiesel labeling requirements as fol-
21	lows:
22	"(i) Biodiesel blends that contain less
23	than or equal to 5 percent biodiesel by vol-
24	ume and that meet ASTM D975 diesel

1	specifications shall not require any addi-
2	tional labels.
3	"(ii) Biodiesel blends that contain
4	more than 5 percent biodiesel by volume
5	but not more than 20 percent by volume
6	shall be labeled contains biodiesel in quan-
7	tities between 5 percent and 20 percent.
8	"(iii) Biodiesel blends that contain
9	more than 20 percent biodiesel by volume
10	shall be labeled contains more than 20 per-
11	cent biodiesel.".
12	(b) Penalties and Enforcement.—Section
13	$211(\mathrm{d})$ of the Clean Air Act (42 U.S.C.7545(d)) is amend-
14	ed as follows:
15	(1) In paragraph (1)
16	(A) in the first sentence, by striking "or
17	(o)" each place it appears and inserting "(o), or
18	(p)"; and
19	(B) in the second sentence, by striking "or
20	(o)" and inserting "(o), or (p)"; and
21	(2) in the first sentence of paragraph (2), by
22	striking "and (o)" each place it appears and insert-
23	ing "(o), and (p)".