## [DISCUSSION DRAFT]

111TH CONGRESS 1ST SESSION	<b>H. R.</b> _	
To enact the Ove	r-the-Counter Derivatives	s Markets Act of 2009.

#### IN THE HOUSE OF REPRESENTATIVES

М	introduced	the following b	oill; which v	vas referred to	the
	Committee on				

## A BILL

To enact the Over-the-Counter Derivatives Markets Act of 2009.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 TITLE I—IMPROVEMENTS TO
- 4 **REGULATION OF OVER-THE-**
- 5 **COUNTER DERIVATIVES MAR-**
- 6 KETS
- 7 **SECTION 101. SHORT TITLE.**
- 8 This title may be cited as the "Over-the-Counter De-
- 9 rivatives Markets Act of 2009".

# Subtitle A—Regulation of Swap

2	Markets
3	SEC. 111. DEFINITIONS.
4	(a) Amendments to Definitions in the Com-
5	MODITY EXCHANGE ACT.—Section 1a of the Commodity
6	Exchange Act (7 U.S.C. 1a) is amended—
7	(1) by redesignating paragraphs (9) through
8	(34) as paragraphs (10) through (35), respectively;
9	(2) by adding after paragraph (8) the following:
10	"(9) Derivative.—The term 'derivative
11	means—
12	"(A) a contract of sale of a commodity for
13	future delivery; or
14	"(B) a swap.";
15	(3) by redesignating paragraph (35) (as redes-
16	ignated by subsection (a)) as paragraph (36);
17	(4) by adding after paragraph (34) (as redesig-
18	nated by subsection (a)) the following:
19	"(35) SWAP.—
20	"(A) In general.—Except as provided in
21	subparagraph (B), the term 'swap' means any
22	agreement, contract, or transaction that—
23	"(i) is a put, call, cap, floor, collar, or
24	similar option of any kind for the purchase
25	or sale of, or based on the value of, one or

1	more interest or other rates, currencies,
2	commodities, securities, instruments of in-
3	debtedness, indices, quantitative measures,
4	or other financial or economic interests or
5	property of any kind;
6	"(ii) provides for any purchase, sale,
7	payment, or delivery (other than a dividend
8	on an equity security) that is dependent on
9	the occurrence, non-occurrence, or the ex-
10	tent of the occurrence of an event or con-
11	tingency associated with a potential finan-
12	cial, economic, or commercial consequence;
13	"(iii) provides on an executory basis
14	for the exchange, on a fixed or contingent
15	basis, of one or more payments based on
16	the value or level of one or more interest
17	or other rates, currencies, commodities, se-
18	curities, instruments of indebtedness, indi-
19	ces, quantitative measures, or other finan-
20	cial or economic interests or property of
21	any kind, or any interest therein or based
22	on the value thereof, and that transfers, as
23	between the parties to the transaction, in
24	whole or in part, the financial risk associ-
25	ated with a future change in any such

1	value or level without also conveying a cur-
2	rent or future direct or indirect ownership
3	interest in an asset (including any enter-
4	prise or investment pool) or liability that
5	incorporates the financial risk so trans-
6	ferred, including any agreement, contract,
7	or transaction commonly known as an in-
8	terest rate swap, a rate floor, rate cap,
9	rate collar, cross-currency rate swap, basis
10	swap, currency swap, total return swap,
11	equity index swap, equity swap, debt index
12	swap, debt swap, credit spread, credit de-
13	fault swap, credit swap, weather swap, en-
14	ergy swap, metal swap, agricultural swap,
15	emissions swap, or commodity swap;
16	"(iv) is an agreement, contract, or
17	transaction that is, or in the future be-
18	comes, commonly known to the trade as a
19	swap; or
20	"(v) is any combination or permuta-
21	tion of, or option on, any agreement, con-
22	tract, or transaction described in any of
23	clauses (i) through (iv).
24	"(B) Exclusions.—The term 'swap' does
25	not include:

1	"(i) any contract of sale of a com-
2	modity for future delivery or security fu-
3	tures product traded on or subject to the
4	rules of any board of trade designated as
5	a contract market under section 5 or 5f;
6	"(ii) any sale of a nonfinancial com-
7	modity for deferred shipment or delivery,
8	so long as such transaction is physically
9	settled;
10	"(iii) any put, call, straddle, option, or
11	privilege on any security, certificate of de-
12	posit, or group or index of securities, in-
13	cluding any interest therein or based on
14	the value thereof, that is subject to the Se-
15	curities Act of 1933 (15 U.S.C. 77a et
16	seq.) and the Securities Exchange Act of
17	1934 (15 U.S.C. 78a et seq.);
18	"(iv) any put, call, straddle, option, or
19	privilege relating to foreign currency en-
20	tered into on a national securities exchange
21	registered pursuant to section 6(a) of the
22	Securities Exchange Act of 1934 (15
23	U.S.C. 78f(a));
24	"(v) any agreement, contract, or
25	transaction providing for the purchase or

1	sale of one or more securities on a fixed
2	basis that is subject to the Securities Act
3	of 1933 (15 U.S.C. 77a et seq.) and the
4	Securities Exchange Act of 1934 (15
5	U.S.C. 78a et seq.);
6	"(vi) any agreement, contract, or
7	transaction providing for the purchase or
8	sale of one or more securities on a contin-
9	gent basis that is subject to the Securities
10	Act of 1933 (15 U.S.C. 77a et seq.) and
11	the Securities Exchange Act of 1934 (15
12	U.S.C. 78a et seq.), unless such agree-
13	ment, contract, or transaction predicates
14	such purchase or sale on the occurrence of
15	a bona fide contingency that might reason-
16	ably be expected to affect or be affected by
17	the creditworthiness of a party other than
18	a party to the agreement, contract, or
19	transaction;
20	"(vii) any note, bond, or evidence of
21	indebtedness that is a security as defined
22	in section 2(a)(1) of the Securities Act of
23	1933 (15 U.S.C. 77b(a)(1));
24	"(viii) any agreement, contract, or
25	transaction that is—

1	"(I) based on a security; and
2	"(II) entered into directly or
3	through an underwriter (as defined in
4	section 2(a)(11) of the Securities Act
5	of 1933) (15 U.S.C. 77b(a)(11)) by
6	the issuer of such security for the
7	purposes of raising capital, unless
8	such agreement, contract, or trans-
9	action is entered into to manage a
10	risk associated with capital raising;
11	"(ix) any foreign exchange swap;
12	"(x) any foreign exchange forward;
13	"(xi) any agreement, contract, or
14	transaction a counterparty of which is a
15	Federal Reserve bank or the United States
16	Government, or an agency of the United
17	States Government that is expressly
18	backed by the full faith and credit of the
19	United States; and
20	"(xii) any security-based swap, other
21	than a security-based swap as described in
22	paragraph (38)(C).
23	"(C) Rule of construction regarding
24	MASTER AGREEMENTS.—The term 'swap' shall
25	be construed to include a master agreement

1	that provides for an agreement, contract, or
2	transaction that is a swap pursuant to subpara-
3	graph (A), together with all supplements to any
4	such master agreement, without regard to
5	whether the master agreement contains an
6	agreement, contract, or transaction that is not
7	a swap pursuant to subparagraph (A), except
8	that the master agreement shall be considered
9	to be a swap only with respect to each agree-
10	ment, contract, or transaction under the master
11	agreement that is a swap pursuant to subpara-
12	graph (A).";
13	(5) in paragraph (13) (as redesignated by sub-
14	section (a))—
15	(A) in subparagraph (A)—
16	(i) in clause (vii), by striking
17	"\$25,000,000" and inserting
18	"\$50,000,000"; and
19	(ii) in clause (xi), by striking "total
20	assets in an amount" and inserting
21	"amounts invested on a discretionary
22	basis''; and
23	(B) in paragraph (C), by striking "deter-
24	mines" and inserting "and the Securities and
25	Exchange Commission may jointly determine";

1	(6) in paragraph (30) (as redesignated by sub-
2	section (a)), by—
3	(A) redesignating subparagraph (E) as
4	subparagraph (G);
5	(B) in subparagraph (D), by striking
6	"and"; and
7	(C) inserting after subparagraph (D) the
8	following:
9	"(E) a swap execution facility registered
10	under section 5h;
11	"(F) a swap repository; and";
12	(7) by adding after paragraph (36) (as redesig-
13	nated by subsection (c)) the following:
14	"(37) Board.—The term 'Board' means the
15	Board of Governors of the Federal Reserve Sys-
16	tem.";
17	(8) by adding after paragraph (37) the fol-
18	lowing:
19	"(38) Security-based swap.—
20	"(A) In general.—Except as provided in
21	subparagraph (B), the term 'security-based
22	swap' means any agreement, contract, or trans-
23	action that would be a swap under paragraph
24	(35) (without regard to paragraph
25	(35)(B)(xii)), and that—

1	"(i) is based on an index that is a
2	narrow-based security index, including any
3	interest therein or based on the value
4	thereof;
5	"(ii) is based on a single security or
6	loan, including any interest therein or
7	based on the value thereof; or
8	"(iii) is based on the occurrence, non-
9	occurrence, or extent of the occurrence of
10	an event relating to a single issuer of a se-
11	curity or the issuers of securities in a nar-
12	row-based security index, provided that
13	such event must directly affect the finan-
14	cial statements, financial condition, or fi-
15	nancial obligations of the issuer.
16	"(B) Exclusion.—The term 'security-
17	based swap' does not include any agreement,
18	contract, or transaction that meets the defini-
19	tion of security-based swap only because it ref-
20	erences or is based upon a government security.
21	"(C) MIXED SWAP.—The term 'security-
22	based swap' includes any agreement, contract,
23	or transaction that is as described in subpara-
24	graph (A) and also is based on the value of one
25	or more interest or other rates, currencies, com-

1	modities, instruments of indebtedness, indices,
2	quantitative measures, other financial or eco-
3	nomic interest or property of any kind (other
4	than a single security or a narrow-based secu-
5	rity index), or the occurrence, non-occurrence,
6	or the extent of the occurrence of an event or
7	contingency associated with a potential finan-
8	cial, economic, or commercial consequence
9	(other than an event described in subparagraph
10	(A)(iii)).
11	"(D) Rule of construction regarding
12	MASTER AGREEMENTS.—The term 'security-
13	based swap' shall be construed to include a
14	master agreement that provides for an agree-
15	ment, contract, or transaction that is a secu-
16	rity-based swap pursuant to subparagraph (A),
17	together with all supplements to any such mas-
18	ter agreement, without regard to whether the
19	master agreement contains an agreement, con-
20	tract, or transaction that is not a security-based
21	swap pursuant to subparagraph (A), except
22	that the master agreement shall be considered
23	to be a security-based swap only with respect to
24	each agreement, contract, or transaction under

1	the master agreement that is a security-based
2	swap pursuant to subparagraph (A).";
3	(9) by adding after paragraph (38) the fol-
4	lowing:
5	"(39) Swap dealer.—
6	"(A) IN GENERAL.—The term 'swap deal-
7	er' means any person engaged in the business
8	of buying and selling swaps for such person's
9	own account, through a broker or otherwise.
10	"(B) Exception.—The term 'swap dealer'
11	does not include a person that buys or sells
12	swaps for such person's own account, either in-
13	dividually or in a fiduciary capacity, but not as
14	a part of a regular business.";
15	(10) by adding after paragraph (39) the fol-
16	lowing:
17	"(40) Major swap participant.—
18	"(A) IN GENERAL.—The term 'major swap
19	participant' means any person who is not a
20	swap dealer and who maintains a substantial
21	net position in outstanding swaps, excluding po-
22	sitions held primarily for hedging (including
23	balance sheet hedging) or risk management
24	purposes. A person may be designated as a

1	major swap participant for 1 or more individual
2	types of swaps.
3	"(B) Definition of 'Substantial Net
4	Position'.— The Commission and the Securi-
5	ties and Exchange Commission shall jointly de-
6	fine by rule or regulation the term 'substantial
7	net position' at a threshold that the regulators
8	determine prudent for the effective monitoring,
9	management and oversight of the financial sys-
10	tem. In the event that the regulators are unable
11	to agree upon a level within 60 days of the
12	commencement of such consultations, the Sec-
13	retary of the Treasury shall make such deter-
14	mination, which shall be binding on and adopt-
15	ed by such regulators.";
16	(11) by adding after paragraph (40) the fol-
17	lowing:
18	"(41) Major security-based swap partici-
19	PANT.—
20	"(A) IN GENERAL.—The term 'major secu-
21	rity-based swap participant' means any person
22	who is not a security-based swap dealer and
23	who maintains a substantial net position in out-
24	standing security-based swaps, excluding posi-
25	tions held primarily for hedging (including bal-

1	ance sheet hedging) or risk management pur-
2	poses. A person may be designated as a major
3	security-based swap participant for 1 or more
4	individual types of security-based swaps.
5	"(B) Definition of 'Substantial Net
6	Position'.—The Commission and the Securi-
7	ties and Exchange Commission shall jointly de-
8	fine by rule or regulation the term 'substantial
9	net position' at a threshold that the regulators
10	determine prudent for the effective monitoring,
11	management and oversight of the financial sys-
12	tem. In the event that the regulators are unable
13	to agree upon a level within 60 days of the
14	commencement of such consultations, the Sec-
15	retary of the Treasury shall make such deter-
16	mination, which shall be binding on and adopt-
17	ed by such regulators.";
18	(12) by adding after paragraph (41) the fol-
19	lowing:
20	"(42) Appropriate federal banking agen-
21	CY.—The term 'appropriate Federal banking agency'
22	has the same meaning as in section 3(q) of the Fed-
23	eral Deposit Insurance Act (12 U.S.C. 1813(q)).";
24	(13) by adding after paragraph (42) the fol-
25	lowing:

1	"(43) Prudential regulator.—The term
2	'Prudential Regulator' means—
3	"(A) the Board in the case of a swap deal-
4	er, major swap participant, security-based swap
5	dealer or major security-based swap participant
6	that is—
7	"(i) a State-chartered bank that is a
8	member of the Federal Reserve System; or
9	"(ii) a State-chartered branch or
10	agency of a foreign bank;
11	"(B) the Office of the Comptroller of the
12	Currency in the case of a swap dealer, major
13	swap participant, security-based swap dealer or
14	major security-based swap participant that is—
15	"(i) a national bank; or
16	"(ii) a federally chartered branch or
17	agency of a foreign bank; and
18	"(C) the Federal Deposit Insurance Cor-
19	poration in the case of a swap dealer, major
20	swap participant, security-based swap dealer or
21	major security-based swap participant that is a
22	State-chartered bank that is not a member of
23	the Federal Reserve System.";
24	(14) by adding after paragraph (43) the fol-
25	lowing:

1	"(44) Security-based swap dealer.—
2	"(A) IN GENERAL.—The term 'security-
3	based swap dealer' means any person engaged
4	in the business of buying and selling security-
5	based swaps for such person's own account,
6	through a broker or otherwise.
7	"(B) Exception.—The term 'security-
8	based swap dealer' does not include a person
9	that buys or sells security-based swaps for such
10	person's own account, either individually or in
11	a fiduciary capacity, but not as a part of a reg-
12	ular business.";
13	(15) by adding after paragraph (44) the fol-
14	lowing:
15	"(45) GOVERNMENT SECURITY.—The term
16	'government security' has the same meaning as in
17	section 3(a)(42) of the Securities Exchange Act of
18	1934 (15 U.S.C. 78c(a)(42)).";
19	(16) by adding after paragraph (45) the fol-
20	lowing:
21	"(46) Foreign exchange forward.—The
22	term 'foreign exchange forward' means a transaction
23	that solely involves the exchange of 2 different cur-
24	rencies on a specific future date at a fixed rate
25	agreed at the inception of the contract.";

1	(17) by adding after paragraph (46) the fol-
2	lowing:
3	"(47) FOREIGN EXCHANGE SWAP.—The term
4	'foreign exchange swap' means a transaction that
5	solely involves the exchange of 2 different currencies
6	on a specific date at a fixed rate agreed at the incep-
7	tion of the contract, and a reverse exchange of the
8	same 2 currencies at a date further in the future
9	and at a fixed rate agreed at the inception of the
10	contract.";
11	(18) by adding after paragraph (47) the fol-
12	lowing:
13	"(48) Person associated with a security-
14	BASED SWAP DEALER OR MAJOR SECURITY-BASED
15	SWAP PARTICIPANT.—The term 'person associated
16	with a security-based swap dealer or major security-
17	based swap participant' or 'associated person of a
18	security-based swap dealer or major security-based
19	swap participant' means any partner, officer, direc-
20	tor, or branch manager of such security-based swap
21	dealer or major security-based swap participant (or
22	any person occupying a similar status or performing
23	similar functions), any person directly or indirectly
24	controlling, controlled by, or under common control
25	with such security-based swap dealer or major secu-

1	rity-based swap participant, or any employee of such
2	security-based swap dealer or major security-based
3	swap participant, except that any person associated
4	with a security-based swap dealer or major security-
5	based swap participant whose functions are solely
6	clerical or ministerial shall not be included in the
7	meaning of such term other than for purposes of
8	section 15F(e)(2) of the Securities Exchange Act of
9	1934 (15 U.S.C. 780–10).";
10	(19) by adding after paragraph (48) the fol-
11	lowing:
12	"(49) Person associated with a swap
13	DEALER OR MAJOR SWAP PARTICIPANT.—The term
14	'person associated with a swap dealer or major swap
15	participant' or 'associated person of a swap dealer or
16	major swap participant' means any partner, officer,
17	director, or branch manager of such swap dealer or
18	major swap participant (or any person occupying a
19	similar status or performing similar functions), any
20	person directly or indirectly controlling, controlled
21	by, or under common control with such swap dealer
22	or major swap participant, or any employee of such
23	swap dealer or major swap participant, except that
24	any person associated with a swap dealer or major
25	swap participant whose functions are solely clerical

1	or ministerial shall not be included in the meaning
2	of such term other than for purposes of section
3	4s(b)(6)."; and
4	(20) by adding after paragraph (49) the fol-
5	lowing:
6	"(50) SWAP REPOSITORY.—The term 'swap re-
7	pository' means an entity that collects and maintains
8	the records of the terms and conditions of swaps or
9	security-based swaps entered into by third parties.".
10	(b) Joint Rulemaking on Further Definition
11	of Terms.—
12	(1) In General.—The Commodity Futures
13	Trading Commission and the Securities and Ex-
14	change Commission shall jointly adopt a rule further
15	defining the terms "swap", "security-based swap",
16	"swap dealer", "security-based swap dealer", "major
17	swap participant", "major security-based swap par-
18	ticipant", and "eligible contract participant" no
19	later than 180 days after the effective date of this
20	Act.
21	(2) Prevention of Evasions.—The Com-
22	modity Futures Trading Commission and the Securi-
23	ties and Exchange Commission may prescribe rules
24	defining the term "swap" or "security-based swap"

1	to include transactions that have been structured to
2	evade this Act.
3	(c) Joint Rulemaking Under This Act.—
4	(1) Uniform rules.—Rules and regulations
5	prescribed jointly under this Act by the Commodity
6	Futures Trading Commission and the Securities and
7	Exchange Commission shall be uniform.
8	(2) Treasury Department.—In the event
9	that the Commodity Futures Trading Commission
10	and the Securities and Exchange Commission fail to
11	jointly prescribe uniform rules and regulations under
12	any provision of this Act in a timely manner, the
13	Secretary of the Treasury, in consultation with the
14	Commodity Futures Trading Commission and the
15	Securities and Exchange Commission, shall prescribe
16	rules and regulations under such provision. A rule
17	prescribed by the Secretary of the Treasury shall be
18	enforced as if prescribed jointly by the Commodity
19	Futures Trading Commission and the Securities and
20	Exchange Commission and shall remain in effect
21	until the Secretary rescinds the rule or until the ef-
22	fective date of a corresponding rule prescribed joint-
23	ly by the Commodity Futures Trading Commission
24	and the Securities and Exchange Commission in ac-
25	cordance with this section, whichever is later.

1	(3) Deadline.—The Secretary of the Treasury
2	shall adopt rules and regulations under paragraph
3	(2) within 180 days of the time that the Commodity
4	Futures Trading Commission and the Securities and
5	Exchange Commission failed to adopt uniform rules
6	and regulations.
7	(4) Treatment of similar products.—In
8	adopting joint rules and regulations under this Act,
9	the Commodity Futures Trading Commission and
10	the Securities and Exchange Commission shall pre-
11	scribe requirements to treat functionally or economi-
12	cally similar products similarly.
13	(5) Treatment of dissimilar products.—
14	Nothing in this Act shall be construed to require the
15	Commodity Futures Trading Commission and the
16	Securities and Exchange Commission to adopt joint
17	rules that treat functionally or economically different
18	products identically.
19	(6) Joint interpretation.—Any interpreta-
20	tion of, or guidance regarding, a provision of this
21	Act, shall be effective only if issued jointly by the
22	Commodity Futures Trading Commission and the
23	Securities and Exchange Commission if this Act re-
24	quires the Commodity Futures Trading Commission

1	and the Securities and Exchange Commission to
2	issue joint regulations to implement the provision.
3	(d) Exemptions.—Section 4(e) of the Commodity
4	Exchange Act (7 U.S.C. 4(c)) is amended by adding at
5	the end the following: "The Commission shall not have
6	the authority to grant exemptions from the swap-related
7	provisions of the Over-the-Counter Derivatives Markets
8	Act of 2009, except as expressly authorized under the pro-
9	visions of that Act.".
10	SEC. 112. JURISDICTION.
11	(a) Exclusive Jurisdiction.—The first sentence
12	of section 2(a)(1)(A) of the Commodity Exchange Act (7
13	U.S.C. 2(a)(1)(A)) is amended—
14	(1) by striking "(C) and (D)" and inserting
15	"(C), (D), and (G)";
16	(2) by striking "subsections (c) through (i)"
17	and inserting "subsections (c) and (f)"; and
18	(3) by striking "involving contracts of sale" and
19	inserting "involving swaps or contracts of sale".
20	(b) No Limitation.—Section 2(a)(1) of the Com-
21	modity Exchange Act (7 U.S.C. 2(a)(1)) is amended by
22	inserting after subparagraph (F) the following:
23	"(G) Nothing contained in this paragraph
24	shall supersede or limit the jurisdiction con-
25	ferred on the Securities and Exchange Commis-

1	sion or other regulatory authority by, or other-
2	wise restrict the authority of the Securities and
3	Exchange Commission or other regulatory au-
4	thority under, the Over-the-Counter Derivatives
5	Markets Act of 2009, including with respect to
6	a security-based swap as described in section
7	1a(38)(C) of this Act.".
8	(c) Additions.—Section 2(c)(2)(A) of the Com-
9	modity Exchange Act (7 U.S.C. 2(c)(2)(A)) is amended—
10	(1) in clause (i), by striking "or" at the end;
11	(2) by redesignating clause (ii) as clause (iii);
12	and
13	(3) by inserting after clause (i) the following:
14	"(ii) a swap; or".
15	SEC. 113. CLEARING.
16	(a) Clearing Requirement.—
17	(1) Sections 2(d), 2(e), 2(g), and 2(h) of the
18	Commodity Exchange Act (7 U.S.C. 2(d), 2(e), 2(g),
19	and 2(h)) are repealed.
20	(2) Section 2 of the Commodity Exchange Act
21	(7 U.S.C. 2) is further amended by inserting after
22	subsection (c) the following:
23	"(d) SWAPS.—Nothing in this Act (other than sub-
24	sections (a)(1)(A), (a)(1)(B), (f), and (j), sections 4a, 4b,
25	4b-1, 4c(a), 4c(b), 4o, 4r, 4s, 4t, 4u, 5b, 5c, 5h, 6(c), 6(d),

1	6c, 6d, 8, 8a, 9, $12(e)(2)$ , $12(f)$ , $13(a)$ , $13(b)$ , 21, and
2	22(a)(4) and such other provisions of this Act as are appli-
3	cable by their terms to registered entities and Commission
4	registrants) governs or applies to a swap.
5	"(e) Limitation on Participation.—It shall be
6	unlawful for any person, other than an eligible contract
7	participant, to enter into a swap unless the swap is en-
8	tered into on or subject to the rules of a board of trade
9	designated as a contract market under section 5.".
10	(3) Section 2 of the Commodity Exchange Act
11	(7 U.S.C. 2) is further amended by inserting after
12	subsection (i) the following:
13	"(j) Clearing of Swaps.—
14	"(1) CLEARING REQUIREMENT.—The Commis-
15	sion shall monitor swap activity and transaction data
16	and by rule or regulation identify specific swap con-
17	tracts that it determines are required to be cleared
18	consistent with the public interest, after taking into
19	account the following factors:
20	"(A) the existence of significant out-
21	standing notional exposures, trading liquidity
22	and adequate pricing data;
23	"(B) the availability of one or more swap
24	clearinghouses with the rule framework, capac-
25	ity, operational expertise and resources, and

1	credit support infrastructure to clear the con-
2	tract on terms that are consistent with the ma-
3	terial terms and trading conventions on which
4	the contract is then traded;
5	"(C) the impact on the mitigation of sys-
6	temic risk, taking into account the size of the
7	market for such contract and the resources of
8	the swap clearinghouses available to clear the
9	contract;
10	"(D) the impact on competition; and
11	"(E) the existence of reasonable legal cer-
12	tainty in the event of the insolvency of the rel-
13	evant swap clearinghouse or one or more of its
14	clearing members with regard to the treatment
15	of customer and swap counterparty positions,
16	funds, and property.
17	"(2) Scope of clearing functions.—The
18	Commission shall by rule or regulation define the
19	scope of the clearing functions that are necessary to
20	satisfy the requirements of paragraph (1).
21	"(3) Prevention of Evasion.—The Commis-
22	sion and the Securities and Exchange Commission
23	shall have authority to prescribe rules under this
24	subsection, or issue interpretations of such rules, as
25	necessary to prevent evasions of this Act provided

1	that any such rules or interpretations must be issued
2	jointly to be effective.
3	"(4) Required reporting.—
4	"(A) In general.—All swap transactions
5	that are not accepted for clearing by any de-
6	rivatives clearing organization shall be reported
7	to either a swap repository described in section
8	21 or, if there is no repository that would ac-
9	cept the swap, to the Commission pursuant to
10	section 4r within such time period as the Com-
11	mission may by rule or regulation prescribe.
12	"(B) AUTHORITY OF SWAP DEALER TO RE-
13	PORT.—Counterparties may agree which
14	counterparty will report the swap transaction.
15	In transactions where only 1 counterparty is a
16	swap dealer, the swap dealer will report the
17	transaction.
18	"(5) Transition rules.—Rules adopted by
19	the Commission under this section shall provide for
20	the reporting of data, as follows:
21	"(A) Swaps that were entered into before
22	the date of enactment of the Over-the-Counter
23	Derivatives Markets Act of 2009 shall be re-
24	ported to a registered swap repository or the
25	Commission no later than 180 days after the

1	effective date of the Over-the-Counter Deriva-
2	tives Markets Act of 2009.
3	"(B) Swaps that were entered into on or
4	after the date of enactment of the Over-the-
5	Counter Derivatives Markets Act of 2009 shall
6	be reported to a registered swap repository or
7	the Commission no later than the later of—
8	"(i) 90 days after the effective date of
9	the Over-the-Counter Derivatives Markets
10	Act of 2009; or
11	"(ii) such other time after entering
12	into the swap as the Commission may pre-
13	scribe by rule or regulation.
14	"(6) Trade execution.—With respect to
15	transactions involving swaps subject to the require-
16	ment of paragraph (1) and where both counterpar-
17	ties are either swap dealers or major swap partici-
18	pants, such counterparties must either:
19	"(A) Execute the transaction on a board of
20	trade designated as a contract market under
21	section 5 (in which event, such transaction shall
22	be subject to regulation under this Act as a
23	transaction in a contract of sale of a commodity
24	for future delivery or commodity option, as ap-
25	plicable);

1	"(B) Execute the transaction on a swap
2	execution facility registered with the Commis-
3	sion;
4	"(C) Execute the transaction on a foreign
5	swap execution facility that is subject to regula-
6	tion as such under the laws of a foreign juris-
7	diction; or
8	"(D) If the transaction is not executed on
9	an entity listed in subparagraph (A), (B), or
10	(C), comply with any recordkeeping and end-of-
11	day transaction reporting requirements—
12	"(i) as may be prescribed by the Com-
13	mission with respect to commodity swaps
14	subject to the requirements of paragraph
15	(3); or
16	"(ii) as may be prescribed by the rel-
17	evant foreign regulator in the case of com-
18	modity swaps subject to the requirements
19	of paragraph (3) entered into by—
20	"(I) a foreign swap dealer or a
21	foreign swap market participant; or
22	"(II) a U.S. swap dealer or U.S.
23	major swap participant that is enter-
24	ing into the commodity swap either
25	outside of the United States, its terri-

1	tories and possessions or with a for-
2	eign counterparty.
3	"(7) Exchange trading.—In adopting rules
4	and regulations, the Commission shall endeavor to
5	eliminate unnecessary impediments to the trading on
6	boards of trade designated as contract markets
7	under section 5 of contracts, agreements or trans-
8	actions that would be security-based swaps but for
9	the trading of such contracts, agreements or trans-
10	actions on such a designated contract market.
11	"(8) Exceptions.—The requirements of para-
12	graph (1) shall not apply to a swap if—
13	"(A) no derivatives clearing organization
14	registered under this Act will accept the swap
15	for clearing; or
16	"(B) one of the counterparties to the swap
17	is not a swap dealer or major swap partici-
18	pant.".
19	(b) Derivatives Clearing Organizations.—
20	(1) Subsections (a) and (b) of section 5b of the
21	Commodity Exchange Act (7 U.S.C. 7a-1) are
22	amended to read as follows:
23	"(a) REGISTRATION REQUIREMENT.—It shall be un-
24	lawful for a derivatives clearing organization, unless reg-
25	istered with the Commission, directly or indirectly to make

1	use of the mails or any means or instrumentality of inter-
2	state commerce to perform the functions of a derivatives
3	clearing organization described in section 1a(10) of this
4	Act with respect to—
5	"(1) a contract of sale of a commodity for fu-
6	ture delivery (or option on such a contract) or option
7	on a commodity, in each case unless the contract or
8	option is—
9	"(A) excluded from this Act by section
10	2(a)(1)(C)(i), 2(e), or 2(f); or
11	"(B) a security futures product cleared by
12	a clearing agency registered with the Securities
13	and Exchange Commission under the Securities
14	Exchange Act of 1934 (15 U.S.C. 78a et seq.)
15	; or
16	"(2) a swap.
17	"(b) Voluntary Registration.—
18	"(1) Derivatives clearing organiza-
19	TIONS.—A person that clears agreements, contracts,
20	or transactions that are not required to be cleared
21	under this Act may register with the Commission as
22	a derivatives clearing organization.
23	"(2) Clearing agencies.—A derivatives clear-
24	ing organization may clear security-based swaps that
25	are required to be cleared by a person who is reg-

1	istered as a clearing agency under the Securities Ex-
2	change Act of 1934 (15 U.S.C. 78a et seq.).".
3	(2) Section 5b of the Commodity Exchange Act
4	(7 U.S.C. 7a-1) is amended by adding at the end
5	the following:
6	"(g) Required Registration for Banks and
7	CLEARING AGENCIES.—A person that is required to be
8	registered as a derivatives clearing organization under this
9	section shall register with the Commission regardless of
10	whether the person is also a bank or a clearing agency
11	registered with the Securities and Exchange Commission
12	under the Securities Exchange Act of 1934 (15 U.S.C.
13	78a et seq.).
14	"(h) Harmonization of Rules.—Not later than
15	180 days after the effective date of the Over-the-Counter
16	Derivatives Markets Act of 2009, the Commission and the
17	Securities and Exchange Commission shall jointly adopt
18	uniform rules governing persons that are registered as de-
19	rivatives clearing organizations for swaps under this sub-
20	section and persons that are registered as clearing agen-
21	cies for security-based swaps under the Securities Ex-
22	change Act of 1934 (15 U.S.C. 78a et seq.).
23	"(i) Consultation.—The Commission and the Se-
	(1) Consultation. The Commission and the Se

1	appropriate Federal banking agencies prior to adopting
2	rules under this section with respect to swaps.
3	"(j) Exemptions.—The Commission may exempt,
4	conditionally or unconditionally, a derivatives clearing or-
5	ganization from registration under this section for the
6	clearing of swaps if the Commission finds that such de-
7	rivatives clearing organization is subject to comparable,
8	comprehensive supervision and regulation on a consoli-
9	dated basis by the Securities and Exchange Commission,
10	a Prudential Regulator or the appropriate governmental
11	authorities in the organization's home country.
12	"(k) Designation of Compliance Officer.—
13	"(1) In general.—Each derivatives clearing
14	organization shall designate an individual to serve as
15	a compliance officer.
16	"(2) Duties.—The compliance officer—
17	"(A) shall report directly to the board or
18	to the senior officer of the derivatives clearing
19	organization; and
20	"(B) shall—
21	"(i) review compliance with the core
22	principles in section 5b(e)(2);
23	"(ii) in consultation with the board of
24	the derivatives clearing organization, a
25	body performing a function similar to that

1	of a board, or the senior officer of the de-
2	rivatives clearing organization, resolve any
3	conflicts of interest that may arise;
4	"(iii) be responsible for administering
5	the policies and procedures required to be
6	established pursuant to this section; and
7	"(iv) ensure compliance with com-
8	modity laws and the rules and regulations
9	issued thereunder, including rules pre-
10	scribed by the Commission pursuant to
11	this section; and
12	"(C) shall establish procedures for remedi-
13	ation of noncompliance issues found during
14	compliance office reviews, lookbacks, internal or
15	external audit findings, self-reported errors, or
16	through validated complaints. Procedures will
17	establish the handling, management response,
18	remediation, retesting, and closing of non-
19	compliant issues.
20	"(3) Annual reports required.—The com-
21	pliance officer shall annually prepare and sign a re-
22	port on the compliance of the derivatives clearing or-
23	ganization with the commodity laws and its policies
24	and procedures, including its code of ethics and con-
25	flict of interest policies, in accordance with rules pre-

1	scribed by the Commission. Such compliance report
2	shall accompany the financial reports of the deriva-
3	tives clearing organization that are required to be
4	furnished to the Commission pursuant to this sec-
5	tion and shall include a certification that, under pen-
6	alty of law, the report is accurate and complete.".
7	(3) Section $5b(c)(2)$ of the Commodity Ex-
8	change Act (7 U.S.C. 7a-1(c)(2)) is amended to
9	read as follows:
10	"(2) Core principles for derivatives
11	CLEARING ORGANIZATIONS.—
12	"(A) IN GENERAL.—To be registered and
13	to maintain registration as a derivatives clear-
14	ing organization, a derivatives clearing organi-
15	zation shall comply with the core principles
16	specified in this paragraph, and any require-
17	ment that the Commission may impose by rule
18	or regulation pursuant to section 8a(5). The
19	Commission may conform the core principles to
20	reflect evolving United States and international
21	standards. Except where the Commission deter-
22	mines otherwise by rule or regulation, a deriva-
23	tives clearing organization shall have reasonable
24	discretion in establishing the manner in which
25	it complies with the core principles.

1	"(B) Financial resources.—
2	"(i) The derivatives clearing organiza-
3	tion shall have adequate financial, oper-
4	ational, and managerial resources to dis-
5	charge its responsibilities.
6	"(ii) Financial resources shall at a
7	minimum exceed the total amount that
8	would—
9	"(I) enable the derivatives clear-
10	ing organization to meet its financial
11	obligations to its members and par-
12	ticipants notwithstanding a default by
13	the member or participant creating
14	the largest financial exposure for that
15	derivatives clearing organization in ex-
16	treme but plausible market conditions;
17	and
18	"(II) enable the derivatives clear-
19	ing organization to cover its operating
20	costs for a period of one year, cal-
21	culated on a rolling basis.
22	"(C) Participant and product eligi-
23	BILITY.—
24	"(i) The derivatives clearing organiza-
25	tion shall establish—

1	"(I) appropriate admission and
2	continuing eligibility standards (in-
3	cluding sufficient financial resources
4	and operational capacity to meet obli-
5	gations arising from participation in
6	the derivatives clearing organization)
7	for members of and participants in
8	the organization; and
9	"(II) appropriate standards for
10	determining eligibility of agreements,
11	contracts, or transactions submitted
12	to the derivatives clearing organiza-
13	tion for clearing.
14	"(ii) The derivatives clearing organi-
15	zation shall have procedures in place to
16	verify that participation and membership
17	requirements are met on an ongoing basis.
18	"(iii) The derivatives clearing organi-
19	zation's participation and membership re-
20	quirements shall be objective, publicly dis-
21	closed, and permit fair and open access.
22	"(iv) The rules of the derivatives
23	clearing organization shall provide for ac-
24	ceptance of a standardized swap regardless

1	of the system on which the transaction was
2	executed.
3	"(D) RISK MANAGEMENT.—
4	"(i) The derivatives clearing organiza-
5	tion shall have the ability to manage the
6	risks associated with discharging the re-
7	sponsibilities of a derivatives clearing orga-
8	nization through the use of appropriate
9	tools and procedures.
10	"(ii) The derivatives clearing organi-
11	zation shall measure its credit exposures to
12	its members and participants at least once
13	each business day and shall monitor such
14	exposures throughout the business day.
15	"(iii) Through margin requirements
16	and other risk control mechanisms, a de-
17	rivatives clearing organization shall limit
18	its exposures to potential losses from de-
19	faults by its members and participants so
20	that the operations of the derivatives clear-
21	ing organization would not be disrupted
22	and nondefaulting members or participants
23	would not be exposed to losses that they
24	cannot anticipate or control.

1	"(iv) Margin required from all mem-
2	bers and participants shall be sufficient to
3	cover potential exposures in normal market
4	conditions.
5	"(v) The models and parameters used
6	in setting margin requirements shall be
7	risk-based and reviewed regularly.
8	"(E) SETTLEMENT PROCEDURES.—The
9	derivatives clearing organization shall—
10	"(i) complete money settlements on a
11	timely basis, and not less than once each
12	business day;
13	"(ii) employ money settlement ar-
14	rangements that eliminate or strictly limit
15	the derivatives clearing organization's ex-
16	posure to settlement bank risks, such as
17	credit and liquidity risks from the use of
18	banks to effect money settlements;
19	"(iii) ensure money settlements are
20	final when effected;
21	"(iv) maintain an accurate record of
22	the flow of funds associated with each
23	money settlement;
24	"(v) have the ability to comply with
25	the terms and conditions of any permitted

1	netting or offset arrangements with other
2	clearing organizations; and
3	"(vi) for physical settlements, estab-
4	lish rules that clearly state the derivatives
5	clearing organization's obligations with re-
6	spect to physical deliveries. The risks from
7	these obligations shall be identified and
8	managed.
9	"(F) Treatment of funds.—
10	"(i) The derivatives clearing organiza-
11	tion shall have standards and procedures
12	designed to protect and ensure the safety
13	of member and participant funds and as-
14	sets.
15	"(ii) The derivatives clearing organi-
16	zation shall hold member and participant
17	funds and assets in a manner whereby risk
18	of loss or of delay in the derivatives clear-
19	ing organization's access to the assets and
20	funds is minimized.
21	"(iii) Assets and funds invested by the
22	derivatives clearing organization shall be
23	held in instruments with minimal credit,
24	market, and liquidity risks.

1	"(G) Default Rules and Proce-
2	DURES.—
3	"(i) The derivatives clearing organiza-
4	tion shall have rules and procedures de-
5	signed to allow for the efficient, fair, and
6	safe management of events when members
7	or participants become insolvent or other-
8	wise default on their obligations to the de-
9	rivatives clearing organization.
10	"(ii) The derivatives clearing organi-
11	zation's default procedures shall be clearly
12	stated, and they shall ensure that the de-
13	rivatives clearing organization can take
14	timely action to contain losses and liquidity
15	pressures and to continue meeting its obli-
16	gations.
17	"(iii) The default procedures shall be
18	publicly available.
19	"(H) Rule enforcement.—The deriva-
20	tives clearing organization shall—
21	"(i) maintain adequate arrangements
22	and resources for the effective monitoring
23	and enforcement of compliance with rules
24	of the derivatives clearing organization and
25	for resolution of disputes; and

1	"(ii) have the authority and ability to
2	discipline, limit, suspend, or terminate a
3	member's or participant's activities for vio-
4	lations of rules of the derivatives clearing
5	organization.
6	"(I) System safeguards.—The deriva-
7	tives clearing organization shall—
8	"(i) establish and maintain a program
9	of risk analysis and oversight to identify
10	and minimize sources of operational risk
11	through the development of appropriate
12	controls and procedures, and the develop-
13	ment of automated systems, that are reli-
14	able, secure, and have adequate scalable
15	capacity;
16	"(ii) establish and maintain emer-
17	gency procedures, backup facilities, and a
18	plan for disaster recovery that allows for
19	the timely recovery and resumption of op-
20	erations and the fulfillment of the deriva-
21	tives clearing organization's responsibilities
22	and obligations; and
23	"(iii) periodically conduct tests to
24	verify that backup resources are sufficient
25	to ensure continued order processing and

1	trade matching, price reporting, market
2	surveillance, and maintenance of a com-
3	prehensive and accurate audit trail.
4	"(J) Reporting.—The derivatives clear-
5	ing organization shall provide to the Commis-
6	sion all information necessary for the Commis-
7	sion to conduct oversight of the derivatives
8	clearing organization.
9	"(K) Record Keeping.—The derivatives
10	clearing organization shall maintain records of
11	all activities related to the business of the de-
12	rivatives clearing organization as a derivatives
13	clearing organization in a form and manner ac-
14	ceptable to the Commission for a period of 5
15	years.
16	"(L) Public information.—
17	"(i) The derivatives clearing organiza-
18	tion shall provide market participants with
19	sufficient information to identify and
20	evaluate accurately the risks and costs as-
21	sociated with using the derivatives clearing
22	organization's services.
23	"(ii) The derivatives clearing organi-
24	zation shall make information concerning
25	the rules and operating procedures gov-

1	erning its clearing and settlement systems
2	(including default procedures) available to
3	market participants.
4	"(iii) The derivatives clearing organi-
5	zation shall disclose publicly and to the
6	Commission information concerning—
7	"(I) the terms and conditions of
8	contracts, agreements, and trans-
9	actions cleared and settled by the de-
10	rivatives clearing organization;
11	"(II) clearing and other fees that
12	the derivatives clearing organization
13	charges its members and participants;
14	"(III) the margin-setting method-
15	ology and the size and composition of
16	the financial resource package of the
17	derivatives clearing organization;
18	"(IV) other information relevant
19	to participation in the settlement and
20	clearing activities of the derivatives
21	clearing organization; and
22	"(V) daily settlement prices, vol-
23	ume, and open interest for all con-
24	tracts settled or cleared by it.

1	"(M) Information-sharing.—The de-
2	rivatives clearing organization shall—
3	"(i) enter into and abide by the terms
4	of all appropriate and applicable domestic
5	and international information-sharing
6	agreements; and
7	"(ii) use relevant information obtained
8	from the agreements in carrying out the
9	clearing organization's risk management
10	program.
11	"(N) Antitrust considerations.—Un-
12	less appropriate to achieve the purposes of this
13	chapter, the derivatives clearing organization
14	shall avoid—
15	"(i) adopting any rule or taking any
16	action that results in any unreasonable re-
17	straint of trade; or
18	"(ii) imposing any material anti-
19	competitive burden.
20	"(O) Governance fitness stand-
21	ARDS.—
22	"(i) The derivatives clearing organiza-
23	tion shall establish governance arrange-
24	ments that are transparent in order to ful-
25	fill public interest requirements and to

1	support the objectives of owners and par-
2	ticipants.
3	"(ii) The derivatives clearing organi-
4	zation shall establish and enforce appro-
5	priate fitness standards for directors,
6	members of any disciplinary committee,
7	and members of the derivatives clearing or-
8	ganization, and any other persons with di-
9	rect access to the settlement or clearing ac-
10	tivities of the derivatives clearing organiza-
11	tion, including any parties affiliated with
12	any of the persons described in this sub-
13	paragraph.
14	"(P) Conflicts of interest.—The de-
15	rivatives clearing organization shall establish
16	and enforce rules to minimize conflicts of inter-
17	est in the decisionmaking process of the deriva-
18	tives clearing organization and establish a proc-
19	ess for resolving such conflicts of interest.
20	"(Q) Composition of the boards.—The
21	derivatives clearing organization shall ensure
22	that the composition of the governing board or
23	committee includes market participants.
24	"(R) Legal risk.—The derivatives clear-
25	ing organization shall have a well-founded,

1	transparent, and enforceable legal framework
2	for each aspect of its activities.".
3	(4) Section 5b of the Commodity Exchange Act
4	(7 U.S.C. 7a–1) is further amended by adding after
5	subsection (k), as added by paragraph (2), the fol-
6	lowing:
7	"(l) Reporting.—
8	"(1) In general.—A derivatives clearing orga-
9	nization that clears swaps shall provide to the Com-
10	mission all information determined by the Commis-
11	sion to be necessary to perform its responsibilities
12	under this Act. The Commission shall adopt data
13	collection and maintenance requirements for swaps
14	cleared by derivatives clearing organizations that are
15	comparable to the corresponding requirements for
16	swaps accepted by swap repositories and swaps trad-
17	ed on swap execution facilities. Subject to section 8,
18	the Commission shall share such information, upon
19	request, with the Board, the Securities and Ex-
20	change Commission, the appropriate Federal bank-
21	ing agencies, the Financial Services Oversight Coun-
22	cil, and the Department of Justice or to other per-
23	sons the Commission deems appropriate, including
24	foreign financial supervisors (including foreign fu-

1	tures authorities), foreign central banks, and foreign
2	ministries.
3	"(2) Public information.—A derivatives
4	clearing organization that clears swaps shall provide
5	to the Commission, or its designee, such information
6	as is required by, and in a form and at a frequency
7	to be determined by, the Commission, in order to
8	comply with the public reporting requirements con-
9	tained in section 8(j).".
10	(5) Section 8(e) of the Commodity Exchange
11	Act (7 U.S.C. 12(e)) is amended in the last sentence
12	by adding "central bank and ministries" after "de-
13	partment" each place it appears.
14	(e) Legal Certainty for Identified Banking
15	Products.—
16	(1) Repeal.—Sections 402(d), 404, 407,
17	408(b), and $408(c)(2)$ of the Legal Certainty for
18	Bank Products Act of 2000 (7 U.S.C. 27(d), 27b,
19	27e, $27f(b)$ , and $27f(c)(2)$ are repealed.
20	(2) Legal certainty.—Section 403 of the
21	Legal Certainty for Bank Products Act of 2000 (7
22	U.S.C. 27a) is amended to read as follows:
23	"SEC. 403. EXCLUSION OF IDENTIFIED BANKING PRODUCT.
24	"(a) Exclusion.—Except as provided in subsection
25	(b), no provisions of the Commodity Exchange Act (7

1	U.S.C. 1 et seq.) shall apply to, and the Commodity Fu-
2	tures Trading Commission and the Securities and Ex-
3	change Commission shall not exercise regulatory authority
4	under the Commodity Exchange Act with respect to, an
5	identified banking product.
6	"(b) Exception.—An appropriate Federal banking
7	agency may except an identified banking product from the
8	exclusion in subsection (a) if the agency determines, in
9	consultation with the Commodity Futures Trading Com-
10	mission and the Securities and Exchange Commission,
11	that the product—
12	"(1) would meet the definition of swap in sec-
13	tion 1a(35) of the Commodity Exchange Act (7
14	U.S.C. 1a(35)) or security-based swap in section
15	1a(38) of the Commodity Exchange Act (7 U.S.C.
16	1a(38); and
17	"(2) has become known to the trade as a swap
18	or security-based swap, or otherwise has been struc-
19	tured as an identified banking product for the pur-
20	pose of evading the provisions of the Commodity Ex-
21	change Act (7 U.S.C. 1 et seq.), the Securities Act
22	of 1933 (15 U.S.C. 77a et seq.), or the Securities
23	Exchange Act of 1934 (15 U.S.C. 78a et seq.).".

1	SEC. 114. PUBLIC REPORTING OF AGGREGATE SWAP DATA.
2	Section 8 of the Commodity Exchange Act (7 U.S.C.
3	12) is amended by adding after subsection (i) the fol-
4	lowing:
5	"(j) Public Reporting of Aggregate Swap
6	Data.—
7	"(1) In General.—The Commission, or a per-
8	son designated by the Commission pursuant to para-
9	graph (2), shall make available to the public, in a
10	manner that does not disclose the business trans-
11	actions and market positions of any person, aggre-
12	gate data on swap trading volumes and positions
13	from the sources set forth in paragraph (3).
14	"(2) Designee of the commission.—The
15	Commission may designate a derivatives clearing or-
16	ganization or a swap repository to carry out the
17	public reporting described in paragraph (1).
18	"(3) Sources of information.—The sources
19	of the information to be publicly reported as de-
20	scribed in paragraph (1) are—
21	"(A) derivatives clearing organizations
22	pursuant to section $5b(k)(2)$ ;
23	"(B) swap repositories pursuant to section
24	21(c)(3); and
25	"(C) reports received by the Commission
26	pursuant to section 4r.".

SEC. 115. SWAP REPOSITORIES.
The Commodity Exchange Act (7 U.S.C. 1 et seq.)
is amended by inserting after section 20 the following:
"SEC. 21. SWAP REPOSITORIES.
"(a) Registration Requirement.—
"(1) IN GENERAL.—It shall be unlawful for any
person, unless registered with the Commission, di-
rectly or indirectly to make use of the mails or any
means or instrumentality of interstate commerce to
perform the functions of a swap repository.
"(2) Inspection and examination.—Reg-
istered swap repositories shall be subject to inspec-
tion and examination by any representative of the
Commission.
"(b) STANDARD SETTING.—
"(1) Data identification.—The Commission
shall prescribe standards that specify the data ele-
ments for each swap that shall be collected and
maintained by each registered swap repository.
"(2) Data collection and maintenance.—
The Commission shall prescribe data collection and
data maintenance standards for swap repositories.
"(3) Comparability.—The standards pre-

scribed by the Commission under this subsection

shall be comparable to the data standards imposed

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1	by the Commission on derivatives clearing organiza-
2	tions that clear swaps.
3	"(c) Duties.—A swap repository shall—
4	"(1) accept data prescribed by the Commission
5	for each swap under subsection (b);
6	"(2) maintain such data in such form and man-
7	ner and for such period as may be required by the
8	Commission;
9	"(3) provide to the Commission, or its designee,
10	such information as is required by, and in a form
11	and at a frequency to be determined by, the Com-
12	mission, in order to comply with the public reporting
13	requirements contained in section 8(j); and
14	"(4) make available, on a confidential basis
15	pursuant to section 8, all data obtained by the swap
16	repository, including individual counterparty trade
17	and position data, to the Commission, the appro-
18	priate Federal banking agencies, the Financial Serv-
19	ices Oversight Council, the Securities and Exchange
20	Commission, and the Department of Justice or to
21	other persons the Commission deems appropriate,
22	including foreign financial supervisors (including for-
23	eign futures authorities), foreign central banks, and
24	foreign ministries.

- 1 "(d) REQUIRED REGISTRATION FOR SECURITY-
- 2 Based Swap Repositories.—Any person that is re-
- 3 quired to be registered as a swap repository under this
- 4 section shall register with the Commission regardless of
- 5 whether that person also is registered with the Securities
- 6 and Exchange Commission as a security-based swap re-
- 7 pository.
- 8 "(e) Harmonization of Rules.—Not later than
- 9 180 days after the effective date of the Over-the-Counter
- 10 Derivatives Markets Act of 2009, the Commission and the
- 11 Securities and Exchange Commission shall jointly adopt
- 12 uniform rules governing persons that are registered under
- 13 this section and persons that are registered as security-
- 14 based swap repositories under the Securities Exchange
- 15 Act of 1934 (15 U.S.C. 78a et seq.), including uniform
- 16 rules that specify the data elements that shall be collected
- 17 and maintained by each repository.
- 18 "(f) Exemptions.—The Commission may exempt,
- 19 conditionally or unconditionally, a swap repository from
- 20 the requirements of this section if the Commission finds
- 21 that such swap repository is subject to comparable, com-
- 22 prehensive supervision and regulation on a consolidated
- 23 basis by the Securities and Exchange Commission, a Pru-
- 24 dential Regulator or the appropriate governmental au-
- 25 thorities in the organization's home country.".

1	SEC. 116. REPORTING AND RECORDKEEPING.
2	The Commodity Exchange Act (7 U.S.C. 1 et seq.)
3	is amended by inserting after section 4q the following:
4	"SEC. 4r. REPORTING AND RECORDKEEPING FOR CERTAIN
5	SWAPS.
6	"(a) In General.—Any person who enters into a
7	swap and—
8	"(1) did not clear the swap in accordance with
9	section $2(j)(1)$ ; and
10	"(2) did not have data regarding the swap ac-
11	cepted by a swap repository in accordance with rules
12	(including time frames) adopted by the Commission
13	under section 21,
14	shall meet the requirements in subsection (b).
15	"(b) Reports.—Any person described in subsection
16	(a) shall—
17	"(1) make such reports in such form and man-
18	ner and for such period as the Commission shall pre-
19	scribe by rule or regulation regarding the swaps held
20	by the person; and
21	"(2) keep books and records pertaining to the
22	swaps held by the person in such form and manner
23	and for such period as may be required by the Com-
24	mission, which books and records shall be open to
25	inspection by any representative of the Commission,
26	an appropriate Federal banking agency, the Securi-

1	ties and Exchange Commission, the Financial Serv-
2	ices Oversight Council, and the Department of Jus-
3	tice.
4	"(c) IDENTICAL DATA.—In adopting rules under this
5	section, the Commission shall require persons described in
6	subsection (a) to report the same or a more comprehensive
7	set of data than the Commission requires swap reposi-
8	tories to collect under section 21.".
9	SEC. 117. REGISTRATION AND REGULATION OF SWAP DEAL-
10	ERS AND MAJOR SWAP PARTICIPANTS.
11	The Commodity Exchange Act (7 U.S.C. 1 et seq.)
12	is amended by inserting after section 4r (as added by sec-
13	tion 116) the following:
14	"SEC. 4s. REGISTRATION AND REGULATION OF SWAP DEAL-
15	ERS AND MAJOR SWAP PARTICIPANTS.
16	"(a) Registration.—
17	"(1) It shall be unlawful for any person to act
18	as a swap dealer unless such person is registered as
19	a swap dealer with the Commission.
20	"(2) It shall be unlawful for any person to act
21	as a major swap participant unless such person shall
22	have registered as a major swap participant with the
23	Commission.

1	"(1) IN GENERAL.—A person shall register as
2	a swap dealer or major swap participant by filing a
3	registration application with the Commission.
4	"(2) Contents.—The application shall be
5	made in such form and manner as prescribed by the
6	Commission, giving any information and facts as the
7	Commission may deem necessary concerning the
8	business in which the applicant is or will be engaged.
9	Such person, when registered as a swap dealer or
10	major swap participant, shall continue to report and
11	furnish to the Commission such information per-
12	taining to such person's business as the Commission
13	may require.
14	"(3) Expiration.—Each registration shall ex-
15	pire at such time as the Commission may by rule or
16	regulation prescribe.
17	"(4) Rules.—Except as provided in sub-
18	sections (c), (d) and (e), the Commission may pre-
19	scribe rules applicable to swap dealers and major
20	swap participants, including rules that limit the ac-
21	tivities of swap dealers and major swap participants.
22	"(5) Transition.—Rules adopted under this
23	section shall provide for the registration of swap
24	dealers and major swap participants no later than

1	one year after the effective date of the Over-the-
2	Counter Derivatives Markets Act of 2009.
3	"(6) STATUTORY DISQUALIFICATION.—Except
4	to the extent otherwise specifically provided by rule,
5	regulation, or order, it shall be unlawful for a swap
6	dealer or a major swap participant to permit any
7	person associated with a swap dealer or a major
8	swap participant who is subject to a statutory dis-
9	qualification to effect or be involved in effecting
10	swaps on behalf of such swap dealer or major swap
11	participant, if such swap dealer or major swap par-
12	ticipant knew, or in the exercise of reasonable care
13	should have known, of such statutory disqualifica-
14	tion.
15	"(c) Dual Registration.—
16	"(1) SWAP DEALER.—Any person that is re-
17	quired to be registered as a swap dealer under this
18	section shall register with the Commission regardless
19	of whether that person also is a bank or is registered
20	with the Securities and Exchange Commission as a
21	security-based swap dealer.
22	"(2) Major swap participant.—Any person
23	that is required to be registered as a major swap
24	participant under this section shall register with the
25	Commission regardless of whether that person also

1	is a bank or is registered with the Securities and
2	Exchange Commission as a major security-based
3	swap participant.
4	"(d) Joint Rules.—
5	"(1) In general.—Not later than 180 days
6	after the effective date of the Over-the-Counter De-
7	rivatives Markets Act of 2009, the Commission and
8	the Securities and Exchange Commission shall joint-
9	ly adopt uniform rules for persons that are reg-
10	istered as swap dealers or major swap participants
11	under this section and persons that are registered as
12	security-based swap dealers or major security-based
13	swap participants under the Securities Exchange Act
14	of 1934 (15 U.S.C. 78a et seq.).
15	"(2) Exception for prudential require-
16	MENTS.—The Commission and the Securities and
17	Exchange Commission shall not prescribe rules im-
18	posing prudential requirements (including activity
19	restrictions) on swap dealers, major swap partici-
20	pants, security-based swap dealers, or major secu-
21	rity-based swap participants for which there is a
22	Prudential Regulator. This provision shall not be
23	construed as limiting the authority of the Commis-
24	sion and the Securities and Exchange Commission to

1	prescribe appropriate business conduct, reporting,
2	and recordkeeping requirements to protect investors.
3	"(e) Capital and Margin Requirements.—
4	"(1) In general.—
5	"(A) BANK SWAP DEALERS AND MAJOR
6	SWAP PARTICIPANTS.—Each registered swap
7	dealer and major swap participant for which
8	there is a Prudential Regulator shall meet such
9	minimum capital requirements and minimum
10	initial and variation margin requirements as the
11	Prudential Regulators shall by rule or regula-
12	tion jointly prescribe to help ensure the safety
13	and soundness of the swap dealer or major
14	swap participant.
15	"(B) Nonbank swap dealers and
16	MAJOR SWAP PARTICIPANTS.—Each registered
17	swap dealer and major swap participant for
18	which there is not a Prudential Regulator shall
19	meet such minimum capital requirements and
20	minimum initial and variation margin require-
21	ments as the Commission and the Securities
22	and Exchange Commission shall by rule or reg-
23	ulation jointly prescribe to help ensure the safe-
24	ty and soundness of the swap dealer or major
25	swap participant.

1	"(2) Joint Rules.—
2	"(A) BANK SWAP DEALERS AND MAJOR
3	SWAP PARTICIPANTS.—Within 180 days of the
4	enactment of the Over-the-Counter Derivatives
5	Markets Act of 2009, the Prudential Regu-
6	lators, in consultation with the Commission and
7	the Securities and Exchange Commission, shall
8	jointly adopt rules imposing capital and margin
9	requirements under this subsection for swap
10	dealers and major swap participants.
11	"(B) Nonbank swap dealers and
12	MAJOR SWAP PARTICIPANTS.—Within 180 days
13	of the enactment of the Over-the-Counter De-
14	rivatives Markets Act of 2009, the Commission
15	and the Securities and Exchange Commission,
16	in consultation with the Prudential Regulators,
17	shall jointly adopt rules imposing capital and
18	margin requirements under this subsection for
19	swap dealers and major swap participants for
20	which there is no Prudential Regulator.
21	"(3) Capital.—
22	"(A) Bank swap dealers and major
23	SWAP PARTICIPANTS.—In setting capital re-
24	quirements under this subsection, the Pruden-
25	tial Regulators shall impose:

1	"(i) a capital requirement that is
2	greater than zero for swaps that are
3	cleared by a derivatives clearing organiza-
4	tion; and
5	"(ii) to offset the greater risk to the
6	swap dealer or major swap participant and
7	to the financial system arising from the
8	use of swaps that are not centrally cleared,
9	higher capital requirements for swaps that
10	are not cleared by a registered derivatives
11	clearing organization than for swaps that
12	are centrally cleared.
13	"(B) Nonbank swap dealers and
14	MAJOR SWAP PARTICIPANTS.—Capital require-
15	ments set by the Commission and the Securities
16	and Exchange Commission under this sub-
17	section shall be as strict as or stricter than the
18	capital requirements set by the Prudential Reg-
19	ulators under this subsection.
20	"(C) Bank holding companies.—Capital
21	requirements set by the Board for swaps of
22	bank holding companies and Tier 1 financial
23	holding companies on a consolidated basis shall
24	be as strict as or stricter than the capital re-

1	quirements set by the Prudential Regulators
2	under this subsection.
3	"(D) A futures commission merchant, in-
4	troducing broker, broker or dealer shall main-
5	tain sufficient capital to comply with the strict-
6	er of any applicable capital requirements to
7	which it is subject.
8	"(4) Margin.—
9	"(A) Bank swap dealers and major
10	SWAP PARTICIPANTS.—The Prudential Regu-
11	lators shall impose both initial and variation
12	margin requirements under this subsection on
13	all swaps that are not cleared by a registered
14	derivatives clearing organization.
15	"(B) Non-swap dealers or major swap
16	Participants.—The Prudential Regulators
17	may, but are not required to, impose margin re-
18	quirements with respect to swaps in which one
19	of the counterparties is neither a swap dealer,
20	major swap participant, security-based swap
21	dealer nor a major security-based swap partici-
22	pant. Margin requirements for swaps set by the
23	Commission and the Securities and Exchange
24	Commission shall provide for the use of non-
25	cash assets as collateral.

1	"(C) Nonbank swap dealers and
2	MAJOR SWAP PARTICIPANTS.—Margin require-
3	ments for swaps set by the Commission and the
4	Securities and Exchange Commission under this
5	subsection shall be as strict as or stricter than
6	margin requirements for swaps set by the Pru-
7	dential Regulators.
8	"(f) Reporting and Recordkeeping.—
9	"(1) IN GENERAL.—Each registered swap deal-
10	er and major swap participant—
11	"(A) shall make such reports as are pre-
12	scribed by the Commission by rule or regulation
13	regarding the transactions and positions and fi-
14	nancial condition of such person;
15	"(B) for which—
16	"(i) there is a Prudential Regulator
17	shall keep books and records of all activi-
18	ties related to its business as a swap dealer
19	or major swap participant in such form
20	and manner and for such period as may be
21	prescribed by the Commission by rule or
22	regulation;
23	"(ii) there is no Prudential Regulator
24	shall keep books and records in such form
25	and manner and for such period as may be

1	prescribed by the Commission by rule or
2	regulation;
3	"(C) shall keep such books and records
4	open to inspection and examination by any rep-
5	resentative of the Commission; and
6	"(D) shall keep any such books and
7	records relating to transactions in swaps based
8	on one or more securities open to inspection
9	and examination by the Securities and Ex-
10	change Commission.
11	"(2) Rules.—Within 365 days of the enact-
12	ment of the Over-the-Counter Derivatives Markets
13	Act of 2009, the Commission and the Securities and
14	Exchange Commission, in consultation with the ap-
15	propriate Federal banking agencies, shall jointly
16	adopt rules governing reporting and recordkeeping
17	for swap dealers, major swap participants, security-
18	based swap dealers, and major security-based swap
19	participants.
20	"(g) Daily Trading Records.—
21	"(1) In general.—Each registered swap deal-
22	er and major swap participant shall maintain daily
23	trading records of its swaps and all related records
24	(including related cash or forward transactions) and
25	recorded communications including but not limited

1	to electronic mail, instant messages, and recordings
2	of telephone calls, for such period as may be pre-
3	scribed by the Commission by rule or regulation.
4	"(2) Information requirements.—The daily
5	trading records shall include such information as the
6	Commission shall prescribe by rule or regulation.
7	"(3) Customer records.—Each registered
8	swap dealer and major swap participant shall main-
9	tain daily trading records for each customer or
10	counterparty in such manner and form as to be
11	identifiable with each swap transaction.
12	"(4) Audit trail.—Each registered swap deal-
13	er and major swap participant shall maintain a com-
14	plete audit trail for conducting comprehensive and
15	accurate trade reconstructions.
16	"(5) Rules.—Within 365 days of the enact-
17	ment of the Over-the-Counter Derivatives Markets
18	Act of 2009, the Commission and the Securities and
19	Exchange Commission, in consultation with the ap-
20	propriate Federal banking agencies, shall jointly
21	adopt rules governing daily trading records for swap
22	dealers, major swap participants, security-based
23	swap dealers, and major security-based swap partici-
24	pants.
25	"(h) Business Conduct Standards.—

1	"(1) IN GENERAL.—Each registered swap deal-
2	er and major swap participant shall conform with
3	business conduct standards as may be prescribed by
4	the Commission by rule or regulation addressing—
5	"(A) fraud, manipulation, and other abu-
6	sive practices involving swaps (including swaps
7	that are offered but not entered into);
8	"(B) diligent supervision of its business as
9	a swap dealer;
10	"(C) adherence to all applicable position
11	limits; and
12	"(D) such other matters as the Commis-
13	sion shall determine to be necessary or appro-
14	priate.
15	"(2) Business conduct requirements.—
16	Business conduct requirements adopted by the Com-
17	mission shall—
18	"(A) establish the standard of care for a
19	swap dealer or major swap participant to verify
20	that any counterparty meets the eligibility
21	standards for an eligible contract participant;
22	"(B) require disclosure by the swap dealer
23	or major swap participant to any counterparty
24	to the transaction (other than a swap dealer,
25	major swap participant, security-based swap

dealer or major security-based swap partici-
pant) of—
3 "(i) information about the materia
4 risks and characteristics of the swap;
5 "(ii) the source and amount of any
6 fees or other material remuneration that
7 the swap dealer or major swap participant
8 would directly or indirectly expect to re-
9 ceive in connection with the swap; and
"(iii) any other material incentives on
11 conflicts of interest that the swap dealer or
major swap participant may have in con-
nection with the swap; and
"(C) establish such other standards and
requirements as the Commission may determine
are necessary or appropriate in the public inter-
est, for the protection of investors, or otherwise
in furtherance of the purposes of this Act.
19 "(3) Rules.—The Commission and the Securi-
ties and Exchange Commission, in consultation with
the appropriate Federal banking agencies, shall
jointly prescribe rules under this subsection govern
erning business conduct standards for swap dealers
24 major swap participants, security-based swap deal-
ers, and major security-based swap participants

1	within 365 days of the enactment of the Over-the-
2	Counter Derivatives Markets Act of 2009.
3	"(i) Documentation and Back Office Stand-
4	ARDS.—
5	"(1) IN GENERAL.—Each registered swap deal-
6	er and major swap participant shall conform with
7	standards, as may be prescribed by the Commission
8	by rule or regulation, addressing timely and accurate
9	confirmation, processing, netting, documentation,
10	and valuation of all swaps.
11	"(2) Rules.—Within 365 days of the enact-
12	ment of the Over-the-Counter Derivatives Markets
13	Act of 2009, the Commission and the Securities and
14	Exchange Commission, in consultation with the ap-
15	propriate Federal banking agencies, shall adopt rules
16	governing documentation and back office standards
17	for swap dealers, major swap participants, security-
18	based swap dealers, and major security-based swap
19	participants.
20	"(j) Dealer Responsibilities.—Each registered
21	swap dealer and major swap participant at all times shall
22	comply with the following requirements:
23	"(1) Monitoring of trading.—The swap
24	dealer or major swap participant shall monitor its

1	trading in swaps to prevent violations of applicable
2	position limits.
3	"(2) Disclosure of General Informa-
4	TION.—The swap dealer or major swap participant
5	shall disclose to the Commission and to the Pruden-
6	tial Regulator for such swap dealer or major swap
7	participant, as applicable, information concerning—
8	"(A) terms and conditions of its swaps;
9	"(B) swap trading operations, mechanisms,
10	and practices;
11	"(C) financial integrity protections relating
12	to swaps; and
13	"(D) other information relevant to its trad-
14	ing in swaps.
15	"(3) ABILITY TO OBTAIN INFORMATION.—The
16	swap dealer or major swap participant shall—
17	"(A) establish and enforce internal systems
18	and procedures to obtain any necessary infor-
19	mation to perform any of the functions de-
20	scribed in this section; and
21	"(B) provide the information to the Com-
22	mission and to the Prudential Regulator for
23	such swap dealer or major swap participant, as
24	applicable, upon request.

1	"(4) Conflicts of interest.—The swap
2	dealer and major swap participant shall implement
3	conflict-of-interest systems and procedures that—
4	"(A) establish structural and institutional
5	safeguards to assure that the activities of any
6	person within the firm relating to research or
7	analysis of the price or market for any com-
8	modity are separated by appropriate informa-
9	tional partitions within the firm from the re-
10	view, pressure, or oversight of those whose in-
11	volvement in trading or clearing activities might
12	potentially bias their judgment or supervision;
13	and
14	"(B) address such other issues as the
15	Commission determines appropriate.
16	"(5) Antitrust considerations.—Unless
17	necessary or appropriate to achieve the purposes of
18	this Act, the swap dealer or major swap participant
19	shall avoid—
20	"(A) adopting any processes or taking any
21	actions that result in any unreasonable re-
22	straints of trade; or
23	"(B) imposing any material anticompeti-
24	tive burden on trading.

1	"(k) Rules.—The Commission, the Securities and
2	Exchange Commission, and the Prudential Regulators
3	shall consult with each other prior to adopting any rules
4	under the Over-the-Counter Derivatives Markets Act of
5	2009.
6	"(l) Recognition of Comparable Non-U.S. Regu-
7	LATION.—The Commission, in consultation with the Sec-
8	retary of the Treasury, the Securities and Exchange Com-
9	mission and the Prudential Regulators, shall adopt rules
10	exempting from registration and the other requirements
11	of the Over-the-Counter Derivatives Market Act of 2009
12	foreign financial institutions that the Commission finds
13	are subject to comparable regulation in the financial insti-
14	tution's home country.".
	SEC. 118. SEGREGATION OF ASSETS HELD AS COLLATERAL
15	SEC. 118. SEGREGATION OF ASSETS HELD AS COLLATERAL IN SWAP TRANSACTIONS.
15 16	
15 16 17	IN SWAP TRANSACTIONS.
15 16 17	IN SWAP TRANSACTIONS.  The Commodity Exchange Act (7 U.S.C. 1 et seq.)
15 16 17 18	IN SWAP TRANSACTIONS.  The Commodity Exchange Act (7 U.S.C. 1 et seq.) is further amended by inserting after section 4s the following:
15 16 17 18 19	IN SWAP TRANSACTIONS.  The Commodity Exchange Act (7 U.S.C. 1 et seq.) is further amended by inserting after section 4s the following:
15 16 17 18	IN SWAP TRANSACTIONS.  The Commodity Exchange Act (7 U.S.C. 1 et seq.) is further amended by inserting after section 4s the following:  "SEC. 4t. SEGREGATION OF ASSETS HELD AS COLLATERAL
15 16 17 18 19 20 21	IN SWAP TRANSACTIONS.  The Commodity Exchange Act (7 U.S.C. 1 et seq.) is further amended by inserting after section 4s the following:  "SEC. 4t. SEGREGATION OF ASSETS HELD AS COLLATERAL IN SWAP TRANSACTIONS.
15 16 17 18 19 20 21	IN SWAP TRANSACTIONS.  The Commodity Exchange Act (7 U.S.C. 1 et seq.) is further amended by inserting after section 4s the following:  "SEC. 4t. SEGREGATION OF ASSETS HELD AS COLLATERAL IN SWAP TRANSACTIONS.  "(a) CLEARED SWAPS.—A swap dealer, futures com-

- 1 under a swap to be cleared by or through a derivatives
- 2 clearing organization shall segregate, maintain, and use
- 3 the funds or other property for the benefit of the
- 4 counterparty, in accordance with such rules and relations
- 5 as the Commission or Prudential Regulator shall pre-
- 6 scribe. Any such funds or other property shall be treated
- 7 as customer property under this Act.
- 8 "(b) Over-the-Counter Swaps.—At the request of
- 9 a swap counterparty who provides funds or other property
- 10 to a swap dealer as margin or collateral to secure the obli-
- 11 gations of the counterparty under a swap between the
- 12 counterparty and the swap dealer that is not submitted
- 13 for clearing to a derivatives clearing organization, the
- 14 swap dealer shall segregate the funds or other property
- 15 for the benefit of the counterparty, and maintain the funds
- 16 or other property in an account which is carried by a
- 17 third-party custodian and designated as a segregated ac-
- 18 count for the counterparty, in accordance with such rules
- 19 and regulations as the Commission or Prudential Regu-
- 20 lator may prescribe. This subsection shall not be inter-
- 21 preted to preclude commercial arrangements regarding the
- 22 investment of the segregated funds or other property and
- 23 the related allocation of gains and losses resulting from
- 24 any such investment.".

1	SEC. 119. CONFLICTS OF INTEREST.
2	Section 4d of the Commodity Exchange Act (7 U.S.C.
3	6d) is amended by—
4	(1) redesignating subsection (c) as subsection
5	(d); and
6	(2) inserting after subsection (b) the following:
7	"(c) Conflicts of Interest.—The Commission
8	shall require that futures commission merchants and in-
9	troducing brokers implement conflict-of-interest systems
10	and procedures that—
11	"(1) establish structural and institutional safe-
12	guards to assure that the activities of any person
13	within the firm relating to research or analysis of
14	the price or market for any commodity are separated
15	by appropriate informational partitions within the
16	firm from the review, pressure, or oversight of those
17	whose involvement in trading or clearing activities
18	might potentially bias their judgment or supervision;
19	and
20	"(2) address such other issues as the Commis-
21	sion determines appropriate.".
22	SEC. 120. SWAP EXECUTION FACILITIES.
23	The Commodity Exchange Act (7 U.S.C. 1 et seq.)
24	is amended by inserting after section 5g the following:
25	"SEC. 5h. SWAP EXECUTION FACILITIES.

26

"(a) Registration.—

1	"(1) In general.—No person may operate a
2	facility for the trading of swaps unless the facility is
3	registered as a swap execution facility under this
4	section.
5	"(2) DUAL REGISTRATION.—Any person that is
6	required to be registered as a swap execution facility
7	under this section shall register with the Commis-
8	sion regardless of whether that person also is reg-
9	istered with the Securities and Exchange Commis-
10	sion as a swap execution facility.
11	"(b) Requirements for Trading.—A swap execu-
12	tion facility that is registered under subsection (a) may
13	trade any swap.
14	"(c) Trading by Contract Markets.—A board of
15	trade that operates a contract market shall, to the extent
16	that the board of trade also operates a swap execution fa-
17	cility and uses the same electronic trade execution system
18	for trading on the contract market and the swap execution
19	facility, identify whether the electronic trading is taking
20	place on the contract market or the swap execution facil-
21	ity.
22	"(d) Criteria for Registration.—
23	"(1) In general.—To be registered as a swap
24	execution facility, the facility shall be required to

1	demonstrate to the Commission that it meets the
2	criteria specified herein.
3	"(2) Deterrence of abuses.—The swap exe-
4	cution facility shall establish and enforce trading
5	and participation rules that will deter abuses and
6	have the capacity to detect, investigate, and enforce
7	those rules, including means to—
8	"(A) obtain information necessary to per-
9	form the functions required under this section;
10	or
11	"(B) use means to—
12	"(i) provide market participants with
13	impartial access to the market; and
14	"(ii) capture information that may be
15	used in establishing whether rule violations
16	have occurred.
17	"(3) Trading procedures.—The swap execu-
18	tion facility shall establish and enforce rules or
19	terms and conditions defining, or specifications de-
20	tailing, trading procedures to be used in entering
21	and executing orders traded on or through its facili-
22	ties.
23	"(4) Financial integrity of trans-
24	ACTIONS.—The swap execution facility shall estab-
25	lish and enforce rules and procedures for ensuring

1	the financial integrity of swaps entered on or
2	through its facilities, including the clearance and
3	settlement of the swaps pursuant to section 2(j)(1).
4	"(e) Core Principles for Swap Execution Fa-
5	CILITIES.—
6	"(1) In general.—To maintain its registra-
7	tion as a swap execution facility, the facility shall
8	comply with the core principles specified in this sub-
9	section and any requirement that the Commission
10	may impose by rule or regulation pursuant to section
11	8a(5). Except where the Commission determines
12	otherwise by rule or regulation, the facility shall
13	have reasonable discretion in establishing the man-
14	ner in which it complies with these core principles.
15	"(2) Compliance with rules.—The swap
16	execution facility shall monitor and enforce compli-
17	ance with any of the rules of the facility, including
18	the terms and conditions of the swaps traded on or
19	through the facility and any limitations on access to
20	the facility.
21	"(3) Swaps not readily susceptible to ma-
22	NIPULATION.—The swap execution facility shall per-
23	mit trading only in swaps that are not readily sus-
24	ceptible to manipulation.

1	"(4) Monitoring of trading.—The swap
2	execution facility shall monitor trading in swaps to
3	prevent manipulation, price distortion, and disrup-
4	tions of the delivery or cash settlement process
5	through surveillance, compliance, and disciplinary
6	practices and procedures, including methods for con-
7	ducting real-time monitoring of trading and com-
8	prehensive and accurate trade reconstructions.
9	"(5) Ability to obtain information.—The
10	swap execution facility shall—
11	"(A) establish and enforce rules that will
12	allow the facility to obtain any necessary infor-
13	mation to perform any of the functions de-
14	scribed in this subsection;
15	"(B) provide the information to the Com-
16	mission upon request; and
17	"(C) have the capacity to carry out such
18	international information-sharing agreements as
19	the Commission may require.
20	"(6) Emergency authority.—The swap exe-
21	cution facility shall adopt rules to provide for the ex-
22	ercise of emergency authority, in consultation or co-
23	operation with the Commission, where necessary and
24	appropriate, including the authority to liquidate or

1	transfer open positions in any swap or to suspend or
2	curtail trading in a swap.
3	"(7) Timely publication of trading infor-
4	MATION.—The swap execution facility shall make
5	public timely information on price, trading volume,
6	and other trading data on swaps to the extent pre-
7	scribed by the Commission.
8	"(8) RECORDKEEPING AND REPORTING.—The
9	swap execution facility shall maintain records of all
10	activities related to the business of the facility, in-
11	cluding a complete audit trail, in a form and manner
12	acceptable to the Commission for a period of 5
13	years, and report to the Commission all information
14	determined by the Commission to be necessary or
15	appropriate for the Commission to perform its re-
16	sponsibilities under this Act in a form and manner
17	acceptable to the Commission. The Commission shall
18	adopt data collection and reporting requirements for
19	swap execution facilities that are comparable to cor-
20	responding requirements for derivatives clearing or-
21	ganizations and swap repositories.
22	"(9) Antitrust considerations.—Unless
23	necessary or appropriate to achieve the purposes of
24	this Act, the swap execution facility shall avoid—

1	"(A) adopting any rules or taking any ac-
2	tions that result in any unreasonable restraints
3	of trade; or
4	"(B) imposing any material anticompeti-
5	tive burden on trading on the swap execution
6	facility.
7	"(10) Conflicts of interest.—The swap
8	execution facility shall—
9	"(A) establish and enforce rules to mini-
10	mize conflicts of interest in its decisionmaking
11	process; and
12	"(B) establish a process for resolving the
13	conflicts of interest.
14	"(11) Designation of compliance offi-
15	CER.—
16	"(A) In general.—Each swap execution
17	facility shall designate an individual to serve as
18	a compliance officer.
19	"(B) Duties.—The compliance officer
20	shall—
21	"(i) report directly to the board or to
22	the senior officer of the facility; and
23	"(ii) shall—
24	"(I) review compliance with the
25	core principles in this subsection;

1	$(\Pi)$ in consultation with the
2	board of the facility, a body per-
3	forming a function similar to that of
4	a board, or the senior officer of the
5	facility, resolve any conflicts of inter-
6	est that may arise;
7	"(III) be responsible for admin-
8	istering the policies and procedures
9	required to be established pursuant to
10	this section; and
11	"(IV) ensure compliance with
12	commodity laws and the rules and
13	regulations issued thereunder, includ-
14	ing rules prescribed by the Commis-
15	sion pursuant to this section; and
16	"(iii) establish procedures for remedi-
17	ation of non-compliance issues found dur-
18	ing compliance office reviews, lookbacks,
19	internal or external audit findings, self-re-
20	ported errors, or through validated com-
21	plaints. Procedures will establish the han-
22	dling, management response, remediation,
23	re-testing, and closing of non-compliant
24	issues.

1	"(C) Annual reports required.—The
2	compliance officer shall annually prepare and
3	sign a report on the compliance of the facility
4	with the commodity laws and its policies and
5	procedures, including its code of ethics and con-
6	flict of interest policies, in accordance with
7	rules prescribed by the Commission. Such com-
8	pliance report shall accompany the financial re-
9	ports of the facility that are required to be fur-
10	nished to the Commission pursuant to this sec-
11	tion and shall include a certification that, under
12	penalty of law, the report is accurate and com-
13	plete.
14	"(f) Exemptions.—The Commission may exempt,
15	conditionally or unconditionally, a swap execution facility
16	from registration under this section if the Commission
17	finds that such facility is subject to comparable, com-
18	prehensive supervision and regulation on a consolidated
19	basis by the Securities and Exchange Commission, a Pru-
20	dential Regulator or the appropriate governmental au-
21	thorities in the organization's home country.
22	"(g) Harmonization of Rules.—Within 180 days
23	of the enactment of the Over-the-Counter Derivatives
24	Markets Act of 2009, the Commission and the Securities
25	and Exchange Commission shall jointly prescribe rules

1	governing the regulation of swap execution facilities under
2	this section and section 3B of the Securities Exchange Act
3	of 1934 (15 U.S.C. 78c-2).".
4	SEC. 121. DERIVATIVES TRANSACTION EXECUTION FACILI-
5	TIES AND EXEMPT BOARDS OF TRADE.
6	Sections 5a and 5d of the Commodity Exchange Act
7	(7 U.S.C. 7 and 7a-3) are repealed.
8	SEC. 122. DESIGNATED CONTRACT MARKETS.
9	(a) Section 5(d) of the Commodity Exchange Act (7
10	U.S.C. 7(d)) is amended by striking paragraph (9) and
11	inserting the following:
12	"(9) Execution of transactions.—
13	"(A) The board of trade shall provide a
14	competitive, open, and efficient market and
15	mechanism for executing transactions that pro-
16	tects the price discovery process of trading in
17	the board of trade's centralized market.
18	"(B) The rules may authorize, for bona
19	fide business purposes—
20	"(i) transfer trades or office trades;
21	"(ii) an exchange of—
22	"(I) futures in connection with a
23	cash commodity transaction;
24	"(II) futures for cash commod-
25	ities; or

1	"(III) futures for swaps; or
2	"(iii) a futures commission merchant,
3	acting as principal or agent, to enter into
4	or confirm the execution of a contract for
5	the purchase or sale of a commodity for fu-
6	ture delivery if the contract is reported, re-
7	corded, or cleared in accordance with the
8	rules of the contract market or a deriva-
9	tives clearing organization.".
10	(b) Section 5(d) of the Commodity Exchange Act (7
11	U.S.C. 7(d)) is amended by adding after paragraph (18)
12	the following:
13	"(19) Financial resources.—The board of
14	trade shall demonstrate that it has adequate finan-
15	cial, operational, and managerial resources to dis-
16	charge the responsibilities of a contract market. For
17	the board of trade's financial resources to be consid-
18	ered adequate, their value shall exceed the total
19	amount that would enable the contract market to
20	cover its operating costs for a period of one year,
21	calculated on a rolling basis.
22	"(20) System safeguards.—The board of
23	trade shall—
24	"(A) establish and maintain a program of
25	risk analysis and oversight to identify and mini-

1	mize sources of operational risk through the de-
2	velopment of appropriate controls and proce-
3	dures, and the development of automated sys-
4	tems, that are reliable, secure, and give ade-
5	quate scalable capacity;
6	"(B) establish and maintain emergency
7	procedures, backup facilities, and a plan for dis-
8	aster recovery that allow for the timely recovery
9	and resumption of operations and the fulfill-
10	ment of the board of trade's responsibilities and
11	obligations; and
12	"(C) periodically conduct tests to verify
13	that back-up resources are sufficient to ensure
14	continued order processing and trade matching,
15	price reporting, market surveillance, and main-
16	tenance of a comprehensive and accurate audit
17	trail.".
18	SEC. 123. MARGIN.
19	Section 8a of the Commodity Exchange Act (7 U.S.C.
20	12a) is amended in paragraph (7)(C), by striking ", ex-
21	cepting the setting of levels of margin".
22	SEC. 124. POSITION LIMITS.
23	(a) Section 4a(a) of the Commodity Exchange Act (7
24	U.S.C. 6a(a)) is amended by—
25	(1) inserting "(1)" after "(a)";

1	(2) striking "on electronic trading facilities with
2	respect to a significant price discovery contract" in
3	the first sentence and inserting "swaps that perform
4	or affect a significant price discovery function with
5	respect to regulated markets";
6	(3) inserting ", including any group or class of
7	traders," in the second sentence after "held by any
8	person'';
9	(4) striking "on an electronic trading facility
10	with respect to a significant price discovery con-
11	tract," in the second sentence and inserting "swaps
12	that perform or affect a significant price discovery
13	function with respect to regulated markets,"; and
14	(5) inserting at the end the following:
15	"(2) AGGREGATE POSITION LIMITS.—The Com-
16	mission may, by rule or regulation, establish limits
17	(including related hedge exemption provisions) on
18	the aggregate number or amount of positions in con-
19	tracts based upon the same underlying commodity
20	(as defined by the Commission) that may be held by
21	any person, including any group or class of traders,
22	for each month across—
23	"(A) contracts listed by designated con-
24	tract markets;

1	"(B) contracts traded on a foreign board
2	of trade that provides members or other partici-
3	pants located in the United States with direct
4	access to its electronic trading and order
5	matching system; and
6	"(C) swap contracts that perform or affect
7	a significant price discovery function with re-
8	spect to regulated markets.
9	"(3) Significant price discovery func-
10	TION.—In making a determination whether a swap
11	performs or affects a significant price discovery
12	function with respect to regulated markets, the Com-
13	mission shall consider, as appropriate:
14	"(A) PRICE LINKAGE.—The extent to
15	which the swap uses or otherwise relies on a
16	daily or final settlement price, or other major
17	price parameter, of another contract traded on
18	a regulated market based upon the same under-
19	lying commodity, to value a position, transfer or
20	convert a position, financially settle a position,
21	or close out a position.
22	"(B) Arbitrage.—The extent to which
23	the price for the swap is sufficiently related to
24	the price of another contract traded on a regu-
25	lated market based upon the same underlying

1	commodity so as to permit market participants
2	to effectively arbitrage between the markets by
3	simultaneously maintaining positions or exe-
4	cuting trades in the swaps on a frequent and
5	recurring basis.
6	"(C) MATERIAL PRICE REFERENCE.—The
7	extent to which, on a frequent and recurring
8	basis, bids, offers, or transactions in a contract
9	traded on a regulated market are directly based
10	on, or are determined by referencing, the price
11	generated by the swap.
12	"(D) Material Liquidity.—The extent
13	to which the volume of swaps being traded in
14	the commodity is sufficient to have a material
15	effect on another contract traded on a regulated
16	market.
17	"(E) OTHER MATERIAL FACTORS.—Such
18	other material factors as the Commission speci-
19	fies by rule or regulation as relevant to deter-
20	mine whether a swap serves a significant price
21	discovery function with respect to a regulated
22	market.
23	"(4) Exemptions.—The Commission, by rule,
24	regulation, or order, may exempt, conditionally or
25	unconditionally, any person or class of persons, any

1	swap or class of swaps, or any transaction or class
2	of transactions from any requirement it may estab-
3	lish under this section with respect to position lim-
4	its.".
5	(b) Section 4a(b) of the Commodity Exchange Act
6	(7 U.S.C. 6a(b)) is amended—
7	(1) in paragraph (1), by striking "or derivatives
8	transaction execution facility or facilities or elec-
9	tronic trading facility" and inserting "or swap exe-
10	cution facility or facilities"; and
11	(2) in paragraph (2), by striking "or derivatives
12	transaction execution facility or facilities or elec-
13	tronic trading facility" and inserting "or swap exe-
13 14	tronic trading facility" and inserting "or swap execution facility".
14	cution facility".
14 15	cution facility".  SEC. 125. ENHANCED AUTHORITY OVER REGISTERED ENTI-
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	cution facility".  SEC. 125. ENHANCED AUTHORITY OVER REGISTERED ENTITIES.
<ul><li>14</li><li>15</li><li>16</li><li>17</li></ul>	cution facility".  SEC. 125. ENHANCED AUTHORITY OVER REGISTERED ENTI-  TIES.  (a) Section 5(d)(1) of the Commodity Exchange Act
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li></ul>	cution facility".  SEC. 125. ENHANCED AUTHORITY OVER REGISTERED ENTITIES.  (a) Section 5(d)(1) of the Commodity Exchange Act  (7 U.S.C. 7(d)(1)) is amended by striking "The board of
<ul><li>14</li><li>15</li><li>16</li><li>17</li><li>18</li><li>19</li></ul>	cution facility".  SEC. 125. ENHANCED AUTHORITY OVER REGISTERED ENTITIES.  (a) Section 5(d)(1) of the Commodity Exchange Act  (7 U.S.C. 7(d)(1)) is amended by striking "The board of trade shall have" and inserting "Except where the Com-
14 15 16 17 18 19 20	cution facility".  SEC. 125. ENHANCED AUTHORITY OVER REGISTERED ENTITIES.  (a) Section 5(d)(1) of the Commodity Exchange Act (7 U.S.C. 7(d)(1)) is amended by striking "The board of trade shall have" and inserting "Except where the Commission otherwise determines by rule or regulation pursu-
14 15 16 17 18 19 20 21	cution facility".  SEC. 125. ENHANCED AUTHORITY OVER REGISTERED ENTITIES.  (a) Section 5(d)(1) of the Commodity Exchange Act (7 U.S.C. 7(d)(1)) is amended by striking "The board of trade shall have" and inserting "Except where the Commission otherwise determines by rule or regulation pursuant to section 8a(5), the board of trade shall have".

1	Commission otherwise determines by rule or regulation
2	pursuant to section 8a(5), the applicant shall have".
3	(c) Section 5c(a) of the Commodity Exchange Act (7
4	U.S.C. 7a–2(a)) is amended—
5	(1) in paragraph (1), by striking "5a(d) and
6	5b(c)(2)" and inserting " $5b(c)(2)$ and $5h(e)$ "; and
7	(2) in paragraph (2), by striking "shall not"
8	and inserting "may".
9	(d) Section 5c(c)(1) of the Commodity Exchange Act
10	(7 U.S.C. 7a–2(c)(1)) is amended by inserting "(A)" after
11	"IN GENERAL.—" and adding at the end the following:
12	"(B) Unless section 805(e) of the Pay-
13	ment, Clearing, and Settlement Supervision Act
14	of 2009 applies, the new contract or instrument
15	or clearing of the new contract or instrument,
16	new rule, or rule amendment shall become ef-
17	fective, pursuant to the registered entity's cer-
18	tification, 10 business days after the Commis-
19	sion's receipt of the certification (or such short-
20	er period determined by the Commission by rule
21	or regulation) unless the Commission notifies
22	the registered entity within such time that it is
23	staying the certification because there exist
24	novel or complex issues that require additional
25	time to analyze, an inadequate explanation by

1	the submitting registered entity, or a potential
2	inconsistency with this Act (including regula-
3	tions under this Act).
4	"(C) A notification by the Commission
5	pursuant to subparagraph (B) shall stay the
6	certification of the new contract or instrument
7	or clearing of the new contract or instrument,
8	new rule or new amendment for up to an addi-
9	tional 90 days from the date of such notifica-
10	tion.".
11	(e) Section 5c(d) of the Commodity Exchange Act (7
12	U.S.C. 7a-2(d)) is repealed.
13	SEC. 126. FOREIGN BOARDS OF TRADE.
14	(a)—Section 4(b) of the Commodity Ex-
15	change Act (7 U.S.C. 6(b)) is amended by striking "No
16	rule or regulation" and inserting "Except as provided in
17	paragraphs (1) and (2), no rule or regulation".
18	(b)—Section 4(b) of the Commodity Ex-
19	change Act (7 U.S.C. 6(b)) is further amended by insert-
20	ing before "The Commission" the following:
21	"(1) Registration.—The Commission may
22	adopt rules and regulations requiring registration
23	with the Commission for a foreign board of trade
24	that provides the members of the foreign board of
25	trade or other participants located in the United

1	States direct access to the electronic trading and
2	order matching system of the foreign board of trade,
3	including rules and regulations prescribing proce-
4	dures and requirements applicable to the registration
5	of such foreign boards of trade. For purposes of this
6	paragraph, 'direct access' refers to an explicit grant
7	of authority by a foreign board of trade to an identi-
8	fied member or other participant located in the
9	United States to enter trades directly into the trade
10	matching system of the foreign board of trade.
11	"(2) LINKED CONTRACTS.—It shall be unlawful
12	for a foreign board of trade to provide to the mem-
13	bers of the foreign board of trade or other partici-
14	pants located in the United States direct access to
15	the electronic trading and order-matching system of
16	the foreign board of trade with respect to an agree-
17	ment, contract, or transaction that settles against
18	any price (including the daily or final settlement
19	price) of 1 or more contracts listed for trading on
20	a registered entity, unless the Commission deter-
21	mines that—
22	"(A) the foreign board of trade makes pub-
23	lic daily trading information regarding the
24	agreement, contract, or transaction that is com-
25	parable to the daily trading information pub-

1	lished by the registered entity for the 1 or more
2	contracts against which the agreement, con-
3	tract, or transaction traded on the foreign
4	board of trade settles; and
5	"(B) the foreign board of trade (or the for-
6	eign futures authority that oversees the foreign
7	board of trade)—
8	"(i) adopts position limits (including
9	related hedge exemption provisions) for the
10	agreement, contract, or transaction that
11	are comparable to the position limits (in-
12	cluding related hedge exemption provi-
13	sions) adopted by the registered entity for
14	the 1 or more contracts against which the
15	agreement, contract, or transaction traded
16	on the foreign board of trade settles;
17	"(ii) has the authority to require or
18	direct market participants to limit, reduce,
19	or liquidate any position the foreign board
20	of trade (or the foreign futures authority
21	that oversees the foreign board of trade)
22	determines to be necessary to prevent or
23	reduce the threat of price manipulation,
24	excessive speculation as described in sec-

1	tion 4a, price distortion, or disruption of
2	delivery or the cash settlement process;
3	"(iii) agrees to promptly notify the
4	Commission, with regard to the agreement,
5	contract, or transaction that settles against
6	any price (including the daily or final set-
7	tlement price) of 1 or more contracts listed
8	for trading on a registered entity, of any
9	change regarding—
10	"(I) the information that the for-
11	eign board of trade will make publicly
12	available;
13	"(II) the position limits that the
14	foreign board of trade or foreign fu-
15	tures authority will adopt and enforce;
16	"(III) the position reductions re-
17	quired to prevent manipulation, exces-
18	sive speculation as described in sec-
19	tion 4a, price distortion, or disruption
20	of delivery or the cash settlement
21	process; and
22	"(IV) any other area of interest
23	expressed by the Commission to the
24	foreign board of trade or foreign fu-
25	tures authority;

1	"(iv) provides information to the
2	Commission regarding large trader posi-
3	tions in the agreement, contract, or trans-
4	action that is comparable to the large trad-
5	er position information collected by the
6	Commission for the 1 or more contracts
7	against which the agreement, contract, or
8	transaction traded on the foreign board of
9	trade settles; and
10	"(v) provides the Commission with in-
11	formation necessary to publish reports on
12	aggregate trader positions for the agree-
13	ment, contract, or transaction traded on
14	the foreign board of trade that are com-
15	parable to such reports on aggregate trad-
16	er positions for the 1 or more contracts
17	against which the agreement, contract, or
18	transaction traded on the foreign board of
19	trade settles.
20	"(3) Existing foreign boards of trade.—
21	Paragraphs (1) and (2) shall not be effective with
22	respect to any foreign board of trade to which the
23	Commission has granted direct access permission be-
24	fore the date of the enactment of this subsection

1	until the date that is 180 days after such date of en-
2	actment.
3	"(4) Persons located in the united
4	STATES.—''.
5	(c) Liability of Registered Persons Trading
6	ON A FOREIGN BOARD OF TRADE.—
7	(1) Section 4(a) of the Commodity Exchange
8	Act (7. U.S.C. 6(a)) is amended by inserting "or by
9	subsection (f)" after "Unless exempted by the Com-
10	mission pursuant to subsection (c)"; and
11	(2) Section 4 of the Commodity Exchange Act
12	(7 U.S.C. 6) is further amended by adding at the
13	end the following:
14	"(f) A person registered with the Commission, or ex-
15	empt from registration by the Commission, under this Act
16	may not be found to have violated subsection (a) with re-
17	spect to a transaction in, or in connection with, a contract
18	of sale of a commodity for future delivery if the person
19	has reason to believe that the transaction and the contract
20	is made on or subject to the rules of a foreign board of
21	trade that has complied with subsections (b)(1) and
22	(b)(2).".
23	(d) Contract Enforcement for Foreign Fu-
24	TURES CONTRACTS.—Section 22(a) of the Commodity Ex-

1	change Act (7 U.S.C. 25(a)) is amended by adding at the
2	end the following:
3	"(5) Contract enforcement for foreign
4	FUTURES CONTRACTS.—A contract of sale of a com-
5	modity for future delivery traded or executed on or
6	through the facilities of a board of trade, exchange,
7	or market located outside the United States for pur-
8	poses of section 4(a) shall not be void, voidable, or
9	unenforceable, and a party to such a contract shall
10	not be entitled to rescind or recover any payment
11	made with respect to the contract, based on the fail-
12	ure of the foreign board of trade to comply with any
13	provision of this Act.".
14	SEC. 127. LEGAL CERTAINTY FOR SWAPS.
15	Section 22(a)(4) of the Commodity Exchange Act (7
15 16	Section 22(a)(4) of the Commodity Exchange Act (7 U.S.C. 25(a)(4)) is amended to read as follows:
	•
16	U.S.C. 25(a)(4)) is amended to read as follows:
16 17	U.S.C. 25(a)(4)) is amended to read as follows:  "(4) Contract enforcement between eli-
16 17 18	U.S.C. 25(a)(4)) is amended to read as follows:  "(4) Contract enforcement between eli- Gible counterparties.—
16 17 18 19	U.S.C. 25(a)(4)) is amended to read as follows:  "(4) Contract enforcement between eli-  GIBLE COUNTERPARTIES.—  "(A) No hybrid instrument sold to any in-
16 17 18 19 20	U.S.C. 25(a)(4)) is amended to read as follows:  "(4) Contract enforcement between eli-  Gible counterparties.—  "(A) No hybrid instrument sold to any investor shall be void, voidable, or unenforceable,
16 17 18 19 20 21	U.S.C. 25(a)(4)) is amended to read as follows:  "(4) Contract enforcement between eligible counterparties.—  "(A) No hybrid instrument sold to any investor shall be void, voidable, or unenforceable, and no party to such hybrid instrument shall be
<ul><li>16</li><li>17</li><li>18</li><li>19</li><li>20</li><li>21</li><li>22</li></ul>	U.S.C. 25(a)(4)) is amended to read as follows:  "(4) Contract enforcement between eli- gible counterparties.—  "(A) No hybrid instrument sold to any investor shall be void, voidable, or unenforceable, and no party to such hybrid instrument shall be entitled to rescind, or recover any payment

1	of the hybrid instrument to comply with the
2	terms or conditions of section 2(f) or regula-
3	tions of the Commission.
4	"(B) No agreement, contract, or trans-
5	action between eligible contract participants or
6	persons reasonably believed to be eligible con-
7	tract participants shall be void, voidable, or un-
8	enforceable, and no party thereto shall be enti-
9	tled to rescind, or recover any payment made
10	with respect to, such agreement, contract, or
11	transaction under this section or any other pro-
12	vision of Federal or State law, based solely on
13	the failure of the agreement, contract, or trans-
14	action to meet the definition of a swap set forth
15	in section 1a or to be cleared pursuant to sec-
16	tion $2(j)(1)$ .".
17	SEC. 128. MULTILATERAL CLEARING ORGANIZATIONS.
18	(a) Section 408(2)(C) of the Federal Deposit Insur-
19	ance Corporation Improvement Act of 1991 (12 U.S.C.
20	4421(2)(C)) is amended by striking "section 2(c), 2(d),
21	2(f), or 2(g) of such Act, or exempted under section 2(h)
22	or 4(c) of such Act" and inserting "section 2(c) or 2(f)
23	of such Act".

- 1 (b) Section 408 of the Federal Deposit Insurance
- 2 Corporation Improvement Act of 1991 (12 U.S.C. 4421)
- 3 is further amended by inserting at the end the following:
- 4 "(4) The term 'over-the-counter derivative in-
- 5 strument' does not include a swap or a security-
- 6 based swap as defined in sections 1a(35) and 1a(38)
- 7 of the Commodity Exchange Act (7 U.S.C. 1a(35)
- 8 and 1a(38)).".

#### 9 SEC. 129. PRIMARY ENFORCEMENT AUTHORITY.

- The Commodity Exchange Act (7 U.S.C. 1 et seq.)
- 11 is amended by adding the following new section after sec-
- 12 tion 4b:

### 13 "SEC. 4b-1. PRIMARY ENFORCEMENT AUTHORITY.

- "(a) CFTC.—Except as provided in subsections (b),
- 15 (c), and (d), the Commission shall have primary authority
- 16 to enforce the provisions of Subtitle A of the Over-the-
- 17 Counter Derivatives Markets Act of 2009 with respect to
- 18 any person.
- 19 "(b) PRUDENTIAL REGULATORS.—The Prudential
- 20 Regulators shall have exclusive authority to enforce the
- 21 provisions of section 4s(e) and other prudential require-
- 22 ments of this Act with respect to banks, and branches or
- 23 agencies of foreign banks that are swap dealers or major
- 24 swap participants.

- 1 "(c) Referral.—If the Prudential Regulator for a
- 2 swap dealer or major swap participant has cause to believe
- 3 that such swap dealer or major swap participant may have
- 4 engaged in conduct that constitutes a violation of the non-
- 5 prudential requirements of section 4s or rules adopted by
- 6 the Commission thereunder, that Prudential Regulator
- 7 may recommend in writing to the Commission that the
- 8 Commission initiate an enforcement proceeding as author-
- 9 ized under this Act. The recommendation shall be accom-
- 10 panied by a written explanation of the concerns giving rise
- 11 to the recommendation.
- 12 "(d) Backstop Enforcement Authority.—If the
- 13 Commission does not initiate an enforcement proceeding
- 14 before the end of the 90-day period beginning on the date
- 15 on which the Commission receives a recommendation
- 16 under subsection (c), the Prudential Regulator may ini-
- 17 tiate an enforcement proceeding as permitted under Fed-
- 18 eral law.".

#### 19 SEC. 130. ENFORCEMENT.

- 20 (a) Section 4b(a)(2) of the Commodity Exchange Act
- 21 (7 U.S.C. 6b(a)(2)) is amended by striking "or other
- 22 agreement, contract, or transaction subject to paragraphs
- 23 (1) and (2) of section 5a(g)," and inserting "or swap,".
- 24 (b) Section 4b(b) of the Commodity Exchange Act
- 25 (7 U.S.C. 6b(b)) is amended by striking "or other agree-

- 1 ment, contract or transaction subject to paragraphs (1)
- 2 and (2) of section 5a(g)," and inserting "or swap,".
- 3 (c) Section 4c(a) of the Commodity Exchange Act (7
- 4 U.S.C. 6c(a)) is amended by inserting "or swap" before
- 5 "if the transaction is used or may be used".
- 6 (d) Section 9(a)(2) of the Commodity Exchange Act
- 7 (7 U.S.C. 13(a)(2)) is amended by inserting "or of any
- 8 swap," before "or to corner".
- 9 (e) Section 9(a)(4) of the Commodity Exchange Act
- 10 (7 U.S.C. 13(a)(4)) is amended by inserting "swap reposi-
- 11 tory," before "or futures association".
- 12 (f) Section 9(e)(1) of the Commodity Exchange Act
- 13 (7 U.S.C. 13(e)(1)) is amended by inserting "swap reposi-
- 14 tory," before "or registered futures association" and by
- 15 inserting ", or swaps," before "on the basis".
- 16 (g) Section 8(b) of the Federal Deposit Insurance Act
- 17 (12 U.S.C. 1818(b)) is amended by adding the following
- 18 new paragraph (6) and renumber existing paragraphs (6)
- 19 through (10) as (7) through (11):
- 20 "(6) This section shall apply to any swap deal-
- 21 er, major swap participant, security-based swap
- dealer, major security-based swap participant, de-
- 23 rivatives clearing organization, swap repository or
- swap execution facility, whether or not it is an in-
- 25 sured depository institution, for which the Board,

1	the Corporation, or the Office of the Comptroller of
2	the Currency is the appropriate Federal banking
3	agency or Prudential Regulator for purposes of the
4	Over-the-Counter Derivatives Markets Act of
5	2009.".
6	SEC. 131. RETAIL COMMODITY TRANSACTIONS.
7	Section 2(c) of the Commodity Exchange Act (7
8	U.S.C. 2(c)) is amended—
9	(1) in paragraph (1), by striking "(to the extent
10	provided in section $5a(g)$ , $5b$ , $5d$ , or $12(e)(2)(B)$ )"
11	and inserting "5b, or 12(e)(2)(B))";
12	(2) in paragraph (2), by inserting after sub-
13	paragraph (C) the following:
14	"(D) RETAIL COMMODITY TRANS-
15	ACTIONS.—
16	"(i) This subparagraph shall apply to
17	any agreement, contract, or transaction in
18	any commodity that is—
19	"(I) entered into with, or offered
20	to (even if not entered into with), a
21	person that is not an eligible contract
22	participant or eligible commercial en-
23	tity; and
24	"(II) entered into, or offered
25	(even if not entered into), on a lever-

1	aged or margined basis, or financed
2	by the offeror, the counterparty, or a
3	person acting in concert with the of-
4	feror or counterparty on a similar
5	basis.
6	"(ii) Clause (i) shall not apply to—
7	"(I) an agreement, contract, or
8	transaction described in paragraph (1)
9	or subparagraphs (A), (B), or (C), in-
10	cluding any agreement, contract, or
11	transaction specifically excluded from
12	subparagraph (A), (B), or (C);
13	"(II) any security;
14	"(III) a contract of sale that—
15	"(aa) results in actual deliv-
16	ery within 28 days or such other
17	period as the Commission may
18	determine by rule or regulation
19	based upon the typical commer-
20	cial practice in cash or spot mar-
21	kets for the commodity involved;
22	or
23	"(bb) creates an enforceable
24	obligation to deliver between a
25	seller and a buyer that have the

1	contract of sale of a commodity for future	
2	delivery.	
3	"(v) This subparagraph shall not be	
4	construed to limit any jurisdiction that the	
5	Commission or the Securities and Ex-	
6	change Commission may otherwise have	
7	under any other provisions of this Act with	
8	respect to security futures products and	
9	persons effecting transactions in security	
10	futures products.	
11	"(vi) For the purposes of this sub-	
12	paragraph, an agricultural producer, pack-	
13	er, or handler shall be considered an eligi-	
14	ble commercial entity for any agreement,	
15	contract, or transaction for a commodity in	
16	connection with its line of business.".	
17	SEC. 132. LARGE SWAP TRADER REPORTING.	
18	The Commodity Exchange Act (7 U.S.C. 1 et seq.)	
19	is amended by adding after section 4t (as added by section	
20	118) the following:	
21	"SEC. 4u. LARGE SWAP TRADER REPORTING.	
22	"(a) It shall be unlawful for any person to enter into	
23	any swap that performs or affects a significant price dis-	
24	covery function with respect to regulated markets if—	

1	"(1) such person shall directly or indirectly
2	enter into such swaps during any one day in an
3	amount equal to or in excess of such amount as
4	shall be fixed from time to time by the Commission;
5	and
6	"(2) such person shall directly or indirectly
7	have or obtain a position in such swaps equal to or
8	in excess of such amount as shall be fixed from time
9	to time by the Commission,
10	unless such person files or causes to be filed with the prop-
11	erly designated officer of the Commission such reports re-
12	garding any transactions or positions described in para-
13	graphs (1) and (2) as the Commission may by rule or reg-
14	ulation require and unless, in accordance with the rules
15	and regulations of the Commission, such person shall keep
16	books and records of all such swaps and any transactions
17	and positions in any related commodity traded on or sub-
18	ject to the rules of any board of trade, and of cash or
19	spot transactions in, inventories of, and purchase and sale
20	commitments of, such a commodity.
21	"(b) Such books and records shall show complete de-
22	tails concerning all transactions and positions as the Com-
23	mission may by rule or regulation prescribe.

- 1 "(c) Such books and records shall be open at all times
- 2 to inspection and examination by any representative of the
- 3 Commission.
- 4 "(d) For the purpose of this subsection, the swaps,
- 5 futures and cash or spot transactions and positions of any
- 6 person shall include such transactions and positions of any
- 7 persons directly or indirectly controlled by such person.
- 8 "(e) In making a determination whether a swap per-
- 9 forms or affects a significant price discovery function with
- 10 respect to regulated markets, the Commission shall con-
- 11 sider the factors set forth in section 4a(a)(3).".

### 12 SEC. 133. AUTHORITY TO BAN ABUSIVE SWAPS.

- 13 The Commodity Futures Trading Commission and
- 14 the Securities and Exchange Commission may jointly, by
- 15 rule or order, prohibit transactions in any swap (as de-
- 16 fined in section 1a(35) of the Commodity Exchange Act)
- 17 or security-based swap (as defined in section 1a(38) of
- 18 such Act) which the Commodity Futures Trading Com-
- 19 mission and the Securities Exchange Commission find
- 20 would be detrimental to the stability of a financial market
- 21 or of participants in a financial market.

### 22 SEC. 134. INTERNATIONAL HARMONIZATION.

- In order to promote effective and consistent global
- 24 regulation of swaps, the Securities and Exchange Commis-
- 25 sion, the Commodity Futures Trading Commission, the

- 1 Prudential Regulators (as defined in section 1a(43) of the
- 2 Commodity Exchange Act), the financial stability regu-
- 3 lator, and the Office of Derivatives Supervision shall con-
- 4 sult and coordinate with foreign regulatory authorities on
- 5 the establishment of consistent international standards
- 6 with respect to the regulation of swaps, and may agree
- 7 to such information-sharing arrangements as may be
- 8 deemed to be necessary or appropriate in the public inter-
- 9 est or for the protection of investors and swap counterpar-
- 10 ties.

### 11 SEC. 135. AUTHORITY TO BAN ACCESS TO THE UNITED

- 12 STATES FINANCIAL SYSTEM.
- 13 The Secretary of the Treasury may prohibit any enti-
- 14 ty domiciled in a foreign country that regulates swaps (as
- 15 defined in section 1a(35) of the Commodity Exchange Act)
- 16 or security-based swaps (as defined in section 1a(38) of
- 17 such Act) in a manner which the Secretary of the Treas-
- 18 ury finds undermines the stability of a financial market,
- 19 from participating in such financial activities in the
- 20 United States as the Secretary deems appropriate.
- 21 SEC. 136. OTHER AUTHORITY.
- 22 Unless otherwise provided by its terms, this title does
- 23 not divest any appropriate Federal banking agency, the
- 24 Commission, the Securities and Exchange Commission, or

1	other Federal or State agency, of any authority derived
2	from any other applicable law.
3	SEC. 137. ANTITRUST.
4	Nothing in the amendments made by this title shall
5	be construed to modify, impair, or supersede the operation
6	of any of the antitrust laws. For purposes of this subtitle,
7	the term "antitrust laws" has the same meaning given
8	such term in subsection (a) of the first section of the Clay-
9	ton Act, except that such term includes section 5 of the
10	Federal Trade Commission Act to the extent that such
11	section 5 applies to unfair methods of competition.
12	SEC. 138. EFFECTIVE DATE.
13	This subtitle is effective 180 days after the date of
14	enactment.
15	<b>Subtitle B—Regulation of Security-</b>
16	<b>Based Swap Markets</b>
17	SEC. 151. DEFINITIONS UNDER THE SECURITIES EX-
18	CHANGE ACT OF 1934.
19	Section 3(a) of the Securities Exchange Act of 1934
20	(15 U.S.C. 78c(a)) is amended—
21	(1) in paragraph (5)(A) and (B), by inserting
22	"(but not security-based swaps, other than security-
23	based swaps with or for persons that are not eligible
24	contract participants)" after the word "securities"
25	in each place it appears;
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(2) in paragraph (13), by adding at the end the
following: "For security-based swaps, such terms in-
clude the execution, termination (prior to its sched-
uled maturity date), assignment, exchange, or simi-
lar transfer or conveyance of, or extinguishing of
rights or obligations under, a security-based swap,
as the context may require.";
(3) in paragraph (14), by adding at the end the
following: "For security-based swaps, such terms in-
clude the execution, termination (prior to its sched-
uled maturity date), assignment, exchange, or simi-
lar transfer or conveyance of, or extinguishing of
rights or obligations under, a security-based swap,
as the context may require.";
(4) in paragraph (39)—
(A) by striking "or government securities
dealer" and adding "government securities
dealer, security-based swap dealer or major se-
curity-based swap participant" in its place in
subparagraph (B)(i)(I);
(B) by adding "security-based swap dealer,
major security-based swap participant," after
"government securities dealer," in subpara-
graph $(B)(i)(II);$

1	(C) by striking "or government securities
2	dealer" and adding "government securities
3	dealer, security-based swap dealer or major se-
4	curity-based swap participant" in its place in
5	subparagraph (C); and
6	(D) by adding "security-based swap dealer,
7	major security-based swap participant," after
8	"government securities dealer," in subpara-
9	graph (D); and
10	(5) by adding at the end the following:
11	"(65) Eligible contract participant.—The
12	term 'eligible contract participant' has the same
13	meaning as in section 1a(13) of the Commodity Ex-
14	change Act (7 U.S.C. 1a(13)).
15	"(66) Major swap participant.—The term
16	'major swap participant' has the same meaning as in
17	section 1a(40) of the Commodity Exchange Act (7
18	U.S.C. 1a(40)).
19	"(67) Major security-based swap partici-
20	PANT.—The term 'major security-based swap partic-
21	ipant' has the same meaning as in section 1a(41) of
22	the Commodity Exchange Act (7 U.S.C. 1a(41)).
23	"(68) Security-based swap.—The term 'se-
24	curity-based swap' has the same meaning as in sec-

1	tion 1a(38) of the Commodity Exchange Act (7
2	U.S.C. 1a(38)).
3	"(69) SWAP.—The term 'swap' has the same
4	meaning as in section 1a(35) of the Commodity Ex-
5	change Act (7 U.S.C. 1a(35)).
6	"(70) Person associated with a security-
7	BASED SWAP DEALER OR MAJOR SECURITY-BASED
8	SWAP PARTICIPANT.—The term 'person associated
9	with a security-based swap dealer or major security-
10	based swap participant' or 'associated person of a
11	security-based swap dealer or major security-based
12	swap participant' has the same meaning as in sec-
13	tion 1a(48) of the Commodity Exchange Act (7
14	U.S.C. 1a(48)).
15	"(71) Security-Based swap dealer.—The
16	term 'security-based swap dealer' has the same
17	meaning as in section 1a(44) of the Commodity Ex-
18	change Act (7 U.S.C. 1a(44)).
19	"(72) Appropriate federal banking agen-
20	CY.—The term 'appropriate Federal banking agency'
21	has the same meaning as in section 3(q) of the Fed-
22	eral Deposit Insurance Act (12 U.S.C. 1813(q)).
23	"(73) BOARD.—The term 'Board' means the
24	Board of Governors of the Federal Reserve System.

1	"(74) PRUDENTIAL REGULATOR.—The term
2	'Prudential Regulator' has the same meaning as in
3	section 1a(43) of the Commodity Exchange Act (7
4	U.S.C. 1a(43)).
5	"(75) SWAP DEALER.—The term 'swap dealer'
6	has the same meaning as in section 1a(39) of the
7	Commodity Exchange Act (7 U.S.C. 1a(39)).
8	"(76) Security-based swap agreement.—
9	"(A) In general.—For purposes of sec-
10	tions 10, 16, 20, and 21A of this Act, and sec-
11	tion 17 of the Securities Act of 1933 (15
12	U.S.C. 77q), the term 'security-based swap
13	agreement' means a swap agreement as defined
14	in section 206A of the Gramm-Leach-Bliley Act
15	(15 U.S.C. 78c note) of which a material term
16	is based on the price, yield, value, or volatility
17	of any security or any group or index of securi-
18	ties, or any interest therein.
19	"(B) Exclusions.—The term 'security-
20	based swap agreement' does not include any se-
21	curity-based swap.".
22	SEC. 152. REPEAL OF PROHIBITION ON REGULATION OF SE-
23	CURITY-BASED SWAPS.
24	(a) Repeal of Law.—Section 206B of the Gramm-
25	Leach-Bliley Act (15 U.S.C. 78c note) is repealed.

1	(b) Conforming Amendments to the Securities
2	ACT OF 1933.—
3	(1) Section 2A(b) is amended by striking "(as
4	defined in section 206B of the Gramm-Leach-Bliley
5	Act)" each place that such term appears.
6	(2) Section 17 of the Securities Act of 1933 (15
7	U.S.C. 77q) is amended—
8	(A) in subsection (a)—
9	(i) by inserting "(including security-
10	based swaps)" after "securities"; and
11	(ii) by striking "206B of the Gramm-
12	Leach-Bliley Act" and inserting "3(a)(76)
13	of the Securities Exchange Act of 1934";
14	and
15	(B) in subsection (d), by striking "206B of
16	the Gramm-Leach-Bliley Act" and inserting
17	"3(a)(76) of the Securities Exchange Act of
18	1934".
19	(c) Conforming Amendments to the Securities
20	EXCHANGE ACT OF 1934.—The Securities Exchange Act
21	of 1934 (15 U.S.C. 78a, et seq.) is amended as follows:
22	(1) Section 3A (15 U.S.C. 78c-1) is amended
23	by striking "(as defined in section 206B of the
24	Gramm-Leach-Bliley Act)" each place that the term
25	appears.

1	(2) Section 9(a) (15 U.S.C. 78i(a)) is amended
2	by striking paragraphs (2) through (5) and insert-
3	ing:
4	"(2) To effect, alone or with one or more other
5	persons, a series of transactions in any security reg-
6	istered on a national securities exchange or in con-
7	nection with any security-based swap with respect to
8	such security creating actual or apparent active
9	trading in such security, or raising or depressing the
10	price of such security, for the purpose of inducing
11	the purchase or sale of such security by others.
12	"(3) If a dealer, broker, security-based swap
13	dealer, major security-based swap participant or
14	other person selling or offering for sale or pur-
15	chasing or offering to purchase the security to in-
16	duce the purchase or sale of any security registered
17	on a national securities exchange or any security-
18	based swap with respect to such security by the cir-
19	culation or dissemination in the ordinary course of
20	business of information to the effect that the price
21	of any such security will or is likely to rise or fall
22	because of market operations of any one or more
23	persons conducted for the purpose of raising or de-
24	pressing the price of such security.

#### [Discussion Draft]

"(4) If a dealer, broker, security-based swap
dealer, major security-based swap participant or
other person selling or offering for sale or pur-
chasing or offering to purchase the security, to
make, regarding any security registered on a na-
tional securities exchange or any security-based swap
with respect to such security, for the purpose of in-
ducing the purchase or sale of such security or such
security-based swap, any statement which was at the
time and in the light of the circumstances under
which it was made, false or misleading with respect
to any material fact, and which he knew or had rea-
sonable ground to believe was so false or misleading.
"(5) For a consideration, received directly or
indirectly from a dealer, broker, security-based swap
dealer, major security-based swap participant or
other person selling or offering for sale or pur-
chasing or offering to purchase the security, to in-
duce the purchase of any security registered on a
national securities exchange or any security-based
swap with respect to such security by the circulation
or dissemination of information to the effect that the
price of any such security will or is likely to rise or
fall because of the market operations of any one or

1	more persons conducted for the purpose of raising or
2	depressing the price of such security.".
3	(3) Section 10 (15 U.S.C. 78j) is amended by
4	striking "(as defined in section 206B of the Gramm-
5	Leach-Bliley Act)" each place that the term appears.
6	(4) Section 15(c)(1) is amended—
7	(A) in subparagraph (A, by striking ", or
8	any security-based swap agreement (as defined
9	in section 206B of the Gramm-Leach-Bliley
10	Act),"; and
11	(B) in subparagraphs (B) and (C), by
12	striking "agreement (as defined in section 206B
13	of the Gramm-Leach-Bliley Act)" in each place
14	that the term appears.
15	(5) Section 15(i) (15 U.S.C. 78o(i), as added
16	by section 303(f) of the Commodity Futures Mod-
17	ernization Act of 2000 (Public Law $106-554$ ; $114$
18	Stat. 2763A-455) is amended by striking "(as de-
19	fined in section 206B of the Gramm-Leach-Bliley
20	Act)".
21	(6) Section 16 (15 U.S.C. 78p) is amended—
22	(A) in subsection $(a)(2)(C)$ , by striking
23	"(as defined in section 206(b) of the Gramm-
24	Leach-Bliley Act)";

1	(B) in subsection (b), by striking "(as de-
2	fined in section 206B of the Gramm-Leach-Bli-
3	ley Act)" in each place that the term appears;
4	and
5	(C) in subsection (g), by striking "(as de-
6	fined in section 206B of the Gramm-Leach-Bli-
7	ley Act)";
8	(7) Section 20 (15 U.S.C. 78t) is amended—
9	(A) in subsection (d), by striking "(as de-
10	fined in section 206B of the Gramm-Leach-Bli-
11	ley Act)"; and
12	(B) in subsection (f), by striking "(as de-
13	fined in section 206B of the Gramm-Leach-Bli-
14	ley Act)"; and
15	(8) Section 21A (15 U.S.C. 78u-1) is amend-
16	$\operatorname{ed}$ —
17	(A) in subsection (a)(1), by striking "(as
18	defined in section 206B of the Gramm-Leach-
19	Bliley Act)"; and
20	(B) in subsection (g), by striking "(as de-
21	fined in section 206B of the Gramm-Leach-Bli-
22	ley Act)".

1	SEC. 153. AMENDMENTS TO THE SECURITIES EXCHANGE
2	ACT OF 1934.
3	(a) Clearing for Security-Based Swaps.—The
4	Securities Exchange Act of 1934 (15 U.S.C. 78a, et seq.)
5	is amended by adding the following section after section
6	3A:
7	"SEC. 3B. CLEARING OF SECURITY-BASED SWAPS.
8	"(a) Clearing Requirement.—
9	"(1) CLEARING OF SECURITY-BASED SWAPS.—
10	"(A) CLEARING REQUIREMENT.—The
11	Commission shall monitor security-based swap
12	activity and transaction data and by rule or
13	regulation identify specific security-based swap
14	contracts that it determines are required to be
15	cleared consistent with the public interest, after
16	taking into account—
17	"(i) the existence of significant out-
18	standing notional exposures, trading liquid-
19	ity and adequate pricing data;
20	"(ii) the availability of one or more
21	swap clearinghouses with the rule frame-
22	work, capacity, operational expertise and
23	resources, and credit support infrastruc-
24	ture to clear the contract on terms that are
25	consistent with the material terms and

1	trading conventions on which the contract
2	is then traded;
3	"(iii) the impact on the mitigation of
4	systemic risk, taking into account the size
5	of the market for such contract and the re-
6	sources of the swap clearinghouses avail-
7	able to clear the contract;
8	"(iv) the impact on competition; and
9	"(v) the existence of reasonable legal
10	certainty in the event of the insolvency of
11	the relevant swap clearinghouse or one or
12	more of its clearing members with regard
13	to the treatment of customer and swap
14	counterparty positions, funds, and prop-
15	erty.
16	"(B) Scope of clearing functions.—
17	The Commission shall by rule or regulation de-
18	fine the scope of the clearing functions that are
19	necessary to satisfy the requirements of sub-
20	paragraph (A).
21	"(2) Prevention of Evasion.—The Commis-
22	sion and the Commodities Futures Trading Commis-
23	sion shall have authority to prescribe rules under
24	this section, or issue interpretations of such rules, as
25	necessary to prevent evasions of this Act. Any such

1	rules or interpretations of rules shall be prescribed
2	and issued jointly by both Commissions.
3	"(3) Required reporting.—
4	"(A) In General.—Any security-based
5	swap that is not accepted for clearing by any
6	clearing agency shall be reported to either a se-
7	curity-based swap repository described in sec-
8	tion 13(n) or, if there is no repository that
9	would accept the security-based swap, to the
10	Commission pursuant to section 13A within
11	such time period as the Commission may by
12	rule prescribe.
13	"(B) Authority of swap dealer to re-
14	PORT.—Counterparties to a security-based swap
15	may agree as to which counterparty will report
16	such swap as required by subparagraph (A). In
17	any security-based swap where only one
18	counterparty is a swap dealer, the swap dealer
19	shall report the swap.
20	"(4) Transition rules.—Rules adopted by
21	the Commission under this section shall provide for
22	the reporting of data, as follows:
23	"(A) Security-based swaps that were en-
24	tered into before the date of enactment of the
25	Over-the-Counter Derivatives Markets Act of

1	2009 shall be reported to a registered security-
2	based swap repository or the Commission no
3	later than 180 days after the effective date of
4	such Act.
5	"(B) Security-based swaps that were en-
6	tered into on or after the date of enactment of
7	the Over-the-Counter Derivatives Markets Act
8	of 2009 shall be reported to a registered secu-
9	rity-based swap repository or the Commission
10	no later than the later of—
11	"(i) 90 days after the effective date of
12	such Act; or
13	"(ii) such other time after entering
14	into the swap as the Commission may pre-
15	scribe by rule or regulation.
16	"(b) Consultation.—The Commission and the
17	Commodity Futures Trading Commission shall consult
18	with the appropriate Federal banking agencies and each
19	other prior to adopting rules under this section.".
20	(b) Clearing Agency Requirements.—Section
21	17A of the Securities Exchange Act of 1934 (15 U.S.C.
22	78q) is amended by adding at the end the following new
23	subsections:
24	"(g) REGISTRATION REQUIREMENT.—It shall be un-
25	lawful for a clearing agency, unless registered with the

1	Commission, directly or indirectly to make use of the mails
2	or any means or instrumentality of interstate commerce
3	to perform the functions of a clearing agency with respect
4	to a swap.
5	"(h) Voluntary Registration.—
6	"(1) Clearing agencies.—A person that
7	clears agreements, contracts, or transactions that
8	are not required to be cleared under this Act may
9	register with the Commission as a clearing agency.
10	"(2) Derivatives clearing organiza-
11	TIONS.—A clearing agency may clear swaps that are
12	required to be cleared by a person who is registered
13	as a derivatives clearing organization under the
14	Commodity Exchange Act (7 U.S.C. 1, et seq.).
15	"(i) Required Registration for Banks and
16	CLEARING AGENCIES.—A person that is required to be
17	registered as a clearing agency under this section shall
18	register with the Commission regardless of whether the
19	person is also a bank or a derivatives clearing organization
20	registered with the Commodity Futures Trading Commis-
21	sion under the Commodity Exchange Act (7 U.S.C. 1, et
22	seq.).
23	"(j) Reporting.—
24	"(1) In General.—A clearing agency that
25	clears security-based swaps shall provide to the

1	Commission all information determined by the Com-
2	mission to be necessary to perform its responsibil-
3	ities under this Act. The Commission shall adopt
4	data collection and maintenance requirements for se-
5	curity-based swaps cleared by clearing agencies that
6	are comparable to the corresponding requirements
7	for security-based swaps accepted by security-based
8	swap repositories and security-based swaps traded
9	on alternative swap execution facilities. The Com-
10	mission shall share such information, upon request,
11	with the Board, the Commodity Futures Trading
12	Commission, the appropriate Federal banking agen-
13	cies, the Financial Services Oversight Council, and
14	the Department of Justice or to other persons the
15	Commission deems appropriate, including foreign fi-
16	nancial supervisors (including foreign futures au-
17	thorities), foreign central banks, and foreign min-
18	istries.
19	"(2) Public information.—A clearing agency
20	that clears security-based swaps shall provide to the
21	Commission, or its designee, such information as is
22	required by, and in a form and at a frequency to be
23	determined by, the Commission, in order to comply
24	with the public reporting requirements contained in
25	section 13.

1	"(k) Designation of Compliance Officer.—
2	"(1) In general.—Each clearing agency that
3	clears security-based swaps shall designate an indi-
4	vidual to serve as a compliance officer.
5	"(2) Duties.—The compliance officer shall—
6	"(A) report directly to the board or to the
7	senior officer of the clearing agency;
8	"(B) in consultation with the board of the
9	clearing agency, a body performing a function
10	similar to that of a board, or the senior officer
11	of the clearing agency, resolve any conflicts of
12	interest that may arise;
13	"(C) be responsible for administering the
14	policies and procedures required to be estab-
15	lished pursuant to this section;
16	"(D) ensure compliance with securities
17	laws and the rules and regulations issued there-
18	under, including rules prescribed by the Com-
19	mission pursuant to this section; and
20	"(E) establish procedures for remediation
21	of noncompliance issues found during compli-
22	ance office reviews, lookbacks, internal or exter-
23	nal audit findings, self-reported errors, or
24	through validated complaints which will estab-
25	lish the handling, management response, reme-

1	diation, retesting, and closing of noncompliance
2	issues.
3	"(3) Annual reports required.—The com-
4	pliance officer shall annually prepare and sign a re-
5	port on the compliance of the clearing agency with
6	the securities laws and its policies and procedures,
7	including its code of ethics and conflict of interest
8	policies, in accordance with rules prescribed by the
9	Commission. Such compliance report shall accom-
10	pany the financial reports of the clearing agency
11	that are required to be furnished to the Commission
12	pursuant to this section and shall include a certifi-
13	cation that, under penalty of law, the report is accu-
14	rate and complete.
15	"(l) Core Principles for Clearing Agencies.—
16	"(1) In General.—To be registered and to
17	maintain registration as a clearing agency, a clear-
18	ing agency shall comply with the core principles
19	specified in this subsection. The Commission may
20	conform the core principles to reflect evolving United
21	States and international standards. Except where
22	the Commission determines otherwise by rule or reg-
23	ulation, a clearing agency shall have reasonable dis-
24	cretion in establishing the manner in which it com-
25	plies with the core principles.

1	"(2) Financial resources.—
2	"(A) The clearing agency shall have ade-
3	quate financial, operational, and managerial re-
4	sources to discharge its responsibilities.
5	"(B) Financial resources shall at a min-
6	imum exceed the total amount that would—
7	"(i) enable the clearing agency to
8	meet its financial obligations to its mem-
9	bers and participants notwithstanding a
10	default by the member or participant cre-
11	ating the largest financial exposure for
12	that clearing agency in extreme but plau-
13	sible market conditions; and
14	"(ii) enable the clearing agency to
15	cover its operating costs for a period of
16	one year, calculated on a rolling basis.
17	"(3) Participant and product eligi-
18	BILITY.—
19	"(A) The clearing agency shall establish—
20	"(i) appropriate admission and con-
21	tinuing eligibility standards (including suf-
22	ficient financial resources and operational
23	capacity to meet obligations arising from
24	participation in the clearing agency) for

1	members of and participants in the organi-
2	zation; and
3	"(ii) appropriate standards for deter-
4	mining eligibility of agreements, contracts,
5	or transactions submitted to the clearing
6	agency for clearing.
7	"(B) The clearing agency shall have proce-
8	dures in place to verify that participation and
9	membership requirements are met on an ongo-
10	ing basis.
11	"(C) The clearing agency's participation
12	and membership requirements shall be objec-
13	tive, publicly disclosed, and permit fair and
14	open access.
15	"(D) The rules of the clearing agency shall
16	provide for acceptance of a standardized secu-
17	rity-based swap regardless of the system on
18	which the transaction was executed.
19	"(4) RISK MANAGEMENT.—
20	"(A) The clearing agency shall have the
21	ability to manage the risks associated with dis-
22	charging the responsibilities of a clearing agen-
23	cy through the use of appropriate tools and pro-
24	cedures.

1	"(B) The clearing agency shall measure its
2	credit exposures to its members and partici-
3	pants at least once each business day and shall
4	monitor such exposures throughout the business
5	day.
6	"(C) Through margin requirements and
7	other risk control mechanisms, a clearing agen-
8	cy shall limit its exposures to potential losses
9	from defaults by its members and participants
10	so that the operations of the clearing agency
11	would not be disrupted and nondefaulting mem-
12	bers or participants would not be exposed to
13	losses that they cannot anticipate or control.
14	"(D) Margin required from all members
15	and participants shall be sufficient to cover po-
16	tential exposures in normal market conditions
17	"(E) The models and parameters used in
18	setting margin requirements shall be risk-based
19	and reviewed regularly.
20	"(5) Settlement procedures.—The clearing
21	agency shall—
22	"(A) complete money settlements on a
23	timely basis, and not less than once each busi-
24	ness day;

1	"(B) employ money settlement arrange-
2	ments that eliminate or strictly limit the clear-
3	ing agency's exposure to settlement bank risks,
4	such as credit and liquidity risks from the use
5	of banks to effect money settlements;
6	"(C) ensure money settlements are final
7	when effected;
8	"(D) maintain an accurate record of the
9	flow of funds associated with each money settle-
10	ment;
11	"(E) have the ability to comply with the
12	terms and conditions of any permitted netting
13	or offset arrangements with other clearing orga-
14	nizations; and
15	"(F) for physical settlements, establish
16	rules that clearly state the clearing agency's ob-
17	ligations with respect to physical deliveries. The
18	risks from these obligations shall be identified
19	and managed.
20	"(6) Treatment of funds.—
21	"(A) The clearing agency shall have stand-
22	ards and procedures designed to protect and en-
23	sure the safety of member and participant
24	funds and assets.

1	"(B) The clearing agency shall hold mem-
2	ber and participant funds and assets in a man-
3	ner whereby risk of loss or of delay in the clear-
4	ing agency's access to the assets and funds is
5	minimized.
6	"(C) Assets and funds invested by the
7	clearing agency shall be held in instruments
8	with minimal credit, market, and liquidity risks.
9	"(7) Default rules and procedures.—
10	"(A) The clearing agency shall have rules
11	and procedures designed to allow for the effi-
12	cient, fair, and safe management of events
13	when members or participants become insolvent
14	or otherwise default on their obligations to the
15	clearing agency.
16	"(B) The clearing agency's default proce-
17	dures shall be clearly stated, and they shall en-
18	sure that the clearing agency can take timely
19	action to contain losses and liquidity pressures
20	and to continue meeting its obligations.
21	"(C) The default procedures shall be pub-
22	licly available.
23	"(8) Rule enforcement.—The clearing agen-
24	cy shall—

1	"(A) maintain adequate arrangements and
2	resources for the effective monitoring and en-
3	forcement of compliance with rules of the clear-
4	ing agency and for resolution of disputes; and
5	"(B) have the authority and ability to dis-
6	cipline, limit, suspend, or terminate a member's
7	or participant's activities for violations of rules
8	of the clearing agency.
9	"(9) System safeguards.—The clearing
10	agency shall—
11	"(A) establish and maintain a program of
12	risk analysis and oversight to identify and mini-
13	mize sources of operational risk through the de-
14	velopment of appropriate controls and proce-
15	dures, and the development of automated sys-
16	tems, that are reliable, secure, and have ade-
17	quate scalable capacity;
18	"(B) establish and maintain emergency
19	procedures, backup facilities, and a plan for dis-
20	aster recovery that allows for the timely recov-
21	ery and resumption of operations and the ful-
22	fillment of the clearing agency's responsibilities
23	and obligations; and
24	"(C) periodically conduct tests to verify
25	that backup resources are sufficient to ensure

1	continued order processing and trade matching,
2	price reporting, market surveillance, and main-
3	tenance of a comprehensive and accurate audit
4	trail.
5	"(10) Reporting.—The clearing agency shall
6	provide to the Commission all information necessary
7	for the Commission to conduct oversight of the
8	clearing agency.
9	"(11) Recordkeeping.—The clearing agency
10	shall maintain records of all activities related to the
11	business of the clearing agency as a clearing agency
12	in a form and manner acceptable to the Commission
13	for a period of 5 years.
14	"(12) Public information.—
15	"(A) The clearing agency shall provide
16	market participants with sufficient information
17	to identify and evaluate accurately the risks and
18	costs associated with using the clearing agen-
19	cy's services.
20	"(B) The clearing agency shall make infor-
21	mation concerning the rules and operating pro-
22	cedures governing its clearing and settlement
23	systems (including default procedures) available
24	to market participants.

1	"(C) The clearing agency shall disclose
2	publicly and to the Commission information
3	concerning—
4	"(i) the terms and conditions of con-
5	tracts, agreements, and transactions
6	cleared and settled by the clearing agency;
7	"(ii) clearing and other fees that the
8	clearing agency charges its members and
9	participants;
10	"(iii) the margin-setting methodology
11	and the size and composition of the finan-
12	cial resource package of the clearing agen-
13	cy;
14	"(iv) other information relevant to
15	participation in the settlement and clearing
16	activities of the clearing agency; and
17	"(v) daily settlement prices, volume,
18	and open interest for all contracts settled
19	or cleared by it.
20	"(13) Information-sharing.—The clearing
21	agency shall—
22	"(A) enter into and abide by the terms of
23	all appropriate and applicable domestic and
24	international information-sharing agreements;
25	and

1	"(B) use relevant information obtained
2	from the agreements in carrying out the clear-
3	ing organization's risk management program.
4	"(14) Antitrust considerations.—Unless
5	appropriate to achieve the purposes of this chapter,
6	the clearing agency shall avoid—
7	"(A) adopting any rule or taking any ac-
8	tion that results in any unreasonable restraint
9	of trade; or
10	"(B) imposing any material anticompeti-
l 1	tive burden.
12	"(15) Governance fitness standards.—
13	"(A) The clearing agency shall establish
14	governance arrangements that are transparent
15	in order to fulfill public interest requirements
16	and to support the objectives of owners and
17	participants.
18	"(B) The clearing agency shall establish
19	and enforce appropriate fitness standards for
20	directors, members of any disciplinary com-
21	mittee, and members of the clearing agency,
22	and any other persons with direct access to the
23	settlement or clearing activities of the clearing
24	agency, including any parties affiliated with any
25	of the persons described in this subparagraph.

1	"(16) Conflicts of interest.—The clearing
2	agency shall establish and enforce rules to minimize
3	conflicts of interest in the decisionmaking process of
4	the clearing agency and establish a process for re-
5	solving such conflicts of interest.
6	"(17) Composition of the boards.—The
7	clearing agency shall ensure that the composition of
8	the governing board or committee includes market
9	participants.
10	"(18) Legal risk.—The clearing agency shall
11	have a well-founded, transparent, and enforceable
12	legal framework for each aspect of its activities.
13	"(m) Consultation.—The Commission and the
14	Commodity Futures Trading Commission shall consult
15	with the appropriate Federal banking agencies and each
16	other prior to adopting rules under this section.
17	"(n) Harmonization of Rules.—Not later than
18	180 days after the effective date of the Over-the-Counter
19	Derivatives Markets Act of 2009, the Commission and the
20	Commodity Futures Trading Commission shall jointly
21	adopt uniform rules governing persons that are registered
22	as derivatives clearing organizations for swaps under the
23	Commodity Exchange Act (7 U.S.C. 1, et seq.) and per-
24	sons that are registered as clearing agencies for security-

1	based swaps under the Securities Exchange Act of 1934
2	(15 U.S.C. 78a, et seq.).".
3	(c) Execution of Security-Based Swaps.—The
4	Securities Exchange Act of 1934 (15 U.S.C. 78a, et seq.)
5	is amended by inserting after section 5 the following:
6	"SEC. 5A. EXECUTION OF SECURITY-BASED SWAPS.
7	"(a) Trade Execution.—With respect to trans-
8	actions involving security-based swaps subject to the re-
9	quirement of section 3B and where both counterparties
10	are either security-based swap dealers or major security-
11	based swap participants, such counterparties must either:
12	"(1) execute the transaction on a national secu-
13	rities exchange registered pursuant to section 6(a)
14	(in which event such transaction shall be subject to
15	regulation under this title as a transaction in a secu-
16	rity);
17	"(2) execute the transaction on a swap execu-
18	tion facility registered with the Commission;
19	"(3) execute the transaction on a foreign swap
20	execution facility that is subject to regulation as
21	such under the laws of a foreign jurisdiction; or
22	"(4) if the transaction is not executed on an en-
23	tity listed in paragraph (1), (2), or (3), comply with
24	any recordkeeping and end-of-day transaction re-
25	porting requirements—

1	"(A) as may be prescribed by the Commis-
2	sion with respect to security-based swaps sub-
3	ject to the requirements of section 3B and
4	where both counterparties are either security-
5	based swap dealers or major security-based
6	swap participants; or
7	"(B) as may be prescribed by the relevant
8	foreign regulator in the case of security-based
9	swaps subject to the requirements of section 3B
10	and where both counterparties are either secu-
11	rity-based swap dealers or major security-based
12	swap participants entered into by—
13	"(i) a foreign swap dealer or a foreign
14	swap market participant; or
15	"(ii) a non-foreign swap dealer or
16	major swap participant that is entering
17	into the security-based swap either outside
18	of the United States, its territories and
19	possessions or with a foreign counterparty.
20	"(b) Exchange Trading.—In adopting rules and
21	regulations, the Commission shall endeavor to eliminate
22	unnecessary impediments to the trading on national secu-
23	rities exchanges or swap execution facilities, agreements
24	or transactions that would be commodity swaps but for

1	the trading of such contracts, agreements or transactions
2	on such a designated contract market.'".
3	(d) ALTERNATIVE SWAP EXECUTION FACILITIES.—
4	The Securities Exchange Act of 1934 (15 U.S.C. 78a, et
5	seq.) is amended by adding after section 3B the following:
6	"SEC. 3C. ALTERNATIVE SWAP EXECUTION FACILITIES.
7	"(a) Registration.—
8	"(1) In general.—No person may operate a
9	facility for the trading of security-based swaps un-
10	less the facility is registered as an alternative swap
11	execution facility under this section.
12	"(2) Dual registration.—Any person that is
13	required to be registered as an alternative swap exe-
14	cution facility under this section shall register with
15	the Commission regardless of whether that person
16	also is registered with the Commodity Futures Trad-
17	ing Commission as an alternative swap execution fa-
18	cility.
19	"(b) Requirements for Trading.—An alternative
20	swap execution facility that is registered under subsection
21	(a) may trade any security-based swap.
22	"(c) Trading by Exchanges.—An exchange shall,
23	to the extent that the exchange also operates an alter-
24	native swap execution facility and uses the same electronic
25	trade execution system for trading on the exchange and

1	the alternative swap execution facility, identify whether
2	the electronic trading is taking place on the exchange or
3	the alternative swap execution facility.
4	"(d) Criteria for Registration.—
5	"(1) In general.—To be registered as an al-
6	ternative swap execution facility, the facility shall be
7	required to demonstrate to the Commission that it
8	meets the criteria specified herein.
9	"(2) Deterrence of abuses.—The swap exe-
10	cution facility shall establish and enforce trading
11	and participation rules that will deter abuses and
12	have the capacity to detect, investigate, and enforce
13	those rules, including means to—
14	"(A) obtain information necessary to per-
15	form the functions required under this section;
16	or
17	"(B) use means to—
18	"(i) provide market participants with
19	impartial access to the market; and
20	"(ii) capture information that may be
21	used in establishing whether rule violations
22	have occurred.
23	"(3) Trading procedures.—The swap execu-
24	tion facility shall establish and enforce rules or
25	terms and conditions defining, or specifications de-

1	tailing, trading procedures to be used in entering
2	and executing orders traded on or through its facili-
3	ties.
4	"(4) Financial integrity of trans-
5	ACTIONS.—The swap execution facility shall estab-
6	lish and enforce rules and procedures for ensuring
7	the financial integrity of security-based swaps en-
8	tered on or through its facilities, including the clear-
9	ance and settlement of the security-based swaps.
10	"(e) Core Principles for Alternative Swap
11	EXECUTION FACILITIES.—
12	"(1) In General.—To maintain its registra-
13	tion as an alternative swap execution facility, the fa-
14	cility shall comply with the core principles specified
15	in this subsection and any requirement that the
16	Commission may impose by rule or regulation. Ex-
17	cept where the Commission determines otherwise by
18	rule or regulation, the facility shall have reasonable
19	discretion in establishing the manner in which it
20	complies with these core principles.
21	"(2) Compliance with rules.—The swap
22	execution facility shall monitor and enforce compli-
23	ance with any of the rules of the facility, including
24	the terms and conditions of the security-based swaps

1	traded on or through the facility and any limitations
2	on access to the facility.
3	"(3) Security-based swaps not readily
4	SUSCEPTIBLE TO MANIPULATION.—The swap execu-
5	tion facility shall permit trading only in security-
6	based swaps that are not readily susceptible to ma-
7	nipulation.
8	"(4) Monitoring of trading.—The swap
9	execution facility shall monitor trading in security-
10	based swaps to prevent manipulation and price dis-
11	tortion through surveillance, compliance, and dis-
12	ciplinary practices and procedures, including meth-
13	ods for conducting real-time monitoring of trading
14	and comprehensive and accurate trade reconstruc-
15	tions.
16	"(5) Ability to obtain information.—The
17	swap execution facility shall—
18	"(A) establish and enforce rules that will
19	allow the facility to obtain any necessary infor-
20	mation to perform any of the functions de-
21	scribed in this subsection;
22	"(B) provide the information to the Com-
23	mission upon request; and

1	"(C) have the capacity to carry out such
2	international information-sharing agreements as
3	the Commission may require.
4	"(6) Emergency authority.—The swap exe-
5	cution facility shall adopt rules to provide for the ex-
6	ercise of emergency authority, in consultation or co-
7	operation with the Commission, where necessary and
8	appropriate, including the authority to suspend or
9	curtail trading in a security-based swap.
10	"(7) Timely publication of trading infor-
11	MATION.—The swap execution facility shall make
12	public timely information on price, trading volume,
13	and other trading data to the extent prescribed by
14	the Commission.
15	"(8) RECORDKEEPING AND REPORTING.—The
16	swap execution facility shall maintain records of all
17	activities related to the business of the facility, in-
18	cluding a complete audit trail, in a form and manner
19	acceptable to the Commission for a period of 5
20	years, and report to the Commission all information
21	determined by the Commission to be necessary or
22	appropriate for the Commission to perform its re-
23	sponsibilities under this Act in a form and manner
24	acceptable to the Commission. The Commission shall
25	adopt data collection and reporting requirements for

1	alternative swap execution facilities that are com-
2	parable to corresponding requirements for clearing
3	agencies and security-based swap repositories.
4	"(9) Antitrust considerations.—Unless
5	necessary or appropriate to achieve the purposes of
6	this Act, the swap execution facility shall avoid—
7	"(A) adopting any rules or taking any ac-
8	tions that result in any unreasonable restraints
9	of trade; or
10	"(B) imposing any material anticompeti-
11	tive burden on trading on the swap execution
12	facility.
13	"(10) Conflicts of interest.—The swap
14	execution facility shall—
15	"(A) establish and enforce rules to mini-
16	mize conflicts of interest in its decision-making
17	process; and
18	"(B) establish a process for resolving the
19	conflicts of interest.
20	"(11) Designation of compliance offi-
21	CER.—
22	"(A) In general.—Each alternative swap
23	execution facility shall designate an individual
24	to serve as a compliance officer.
25	"(B) Duties.—The compliance officer—

1	"(i) shall report directly to the board
2	or to the senior officer of the facility;
3	"(ii) shall—
4	"(I) review compliance with the
5	core principles in section 3B(e).
6	"(II) in consultation with the
7	board of the facility, a body per-
8	forming a function similar to that of
9	a board, or the senior officer of the
10	facility, resolve any conflicts of inter-
11	est that may arise;
12	"(III) be responsible for admin-
13	istering the policies and procedures
14	required to be established pursuant to
15	this section; and
16	"(IV) ensure compliance with se-
17	curities laws and the rules and regula-
18	tions issued thereunder, including
19	rules prescribed by the Commission
20	pursuant to this section; and
21	"(iii) shall establish procedures for re-
22	mediation of non-compliance issues found
23	during compliance office reviews,
24	lookbacks, internal or external audit find-
25	ings, self-reported errors, or through vali-

1	dated complaints. Procedures will establish
2	the handling, management response, reme-
3	diation, retesting, and closing of non-
4	compliant issues.
5	"(C) ANNUAL REPORTS REQUIRED.—The
6	compliance officer shall annually prepare and
7	sign a report on the compliance of the facility
8	with the securities laws and its policies and pro-
9	cedures, including its code of ethics and conflict
10	of interest policies, in accordance with rules
11	prescribed by the Commission. Such compliance
12	report shall accompany the financial reports of
13	the facility that are required to be furnished to
14	the Commission pursuant to this section and
15	shall include a certification that, under penalty
16	of law, the report is accurate and complete.
17	"(f) Exemptions.—The Commission may exempt,
18	conditionally or unconditionally, an alternative swap exe-
19	cution facility from registration under this section if the
20	Commission finds that such organization is subject to
21	comparable, comprehensive supervision and regulation on
22	a consolidated basis by the Commodity Futures Trading
23	Commission, a Prudential Regulator or the appropriate
24	governmental authorities in the organization's home coun-
25	try.

1	"(g) Harmonization of Rules.—Not later than
2	180 days after the date of enactment of the Over-the-
3	Counter Derivatives Markets Act of 2009, the Commission
4	and the Commodity Futures Trading Commission shall
5	jointly prescribe rules governing the regulation of alter-
6	native swap execution facilities under this section and sec-
7	tion 5h of the Commodity Exchange Act (7 U.S.C. 7b-
8	3).".
9	(e) SEGREGATION OF ASSETS HELD AS COLLATERAL
10	IN SWAP TRANSACTIONS.—The Securities Exchange Act
11	of 1934 (15 U.S.C. 78a, et seq.) is further amended by
12	adding after section 3C (as added by subsection (b) the
13	following:
14	"SEC. 3D. SEGREGATION OF ASSETS HELD AS COLLATERAL
15	IN SWAP TRANSACTIONS.

- "(a) CLEARED SWAPS.—A security-based swap dealer or clearing agency by or through which funds or other property are held as margin or collateral to secure the obligations of a counterparty under a security-based swap to be cleared by or through a derivatives clearing agency shall segregate, maintain, and use the funds or other property for the benefit of the counterparty, in accordance with
- 23 such rules and regulations as the Commission or Pruden-
- 24 tial Regulator shall prescribe. Any such funds or other

- 1 property shall be treated as customer property under this
- 2 Act.
- 3 "(b) Over-the-Counter Swaps.—At the request of
- 4 a counterparty to a security-based swap who provides
- 5 funds or other property to a swap dealer as margin or
- 6 collateral to secure the obligations of the counterparty
- 7 under a security-based swap between the counterparty and
- 8 the swap dealer that is not submitted for clearing to a
- 9 derivatives clearing agency, the swap dealer shall seg-
- 10 regate the funds or other property for the benefit of the
- 11 counterparty, and maintain the funds or other property
- 12 in an account which is carried by a third-party custodian
- 13 and designated as a segregated account for the
- 14 counterparty, in accordance with such rules and regula-
- 15 tions as the Commission or Prudential Regulator may pre-
- 16 scribe. This subsection shall not be interpreted to preclude
- 17 commercial arrangements regarding the investment of the
- 18 segregated funds or other property and the related alloca-
- 19 tion of gains and losses resulting from any such invest-
- 20 ment.".
- 21 (f) Trading in Security-Based Swap Agree-
- 22 Ments.—Section 6 of the Securities Exchange Act of
- 23 1934 (15 U.S.C. 78f) is amended by adding at the end
- 24 the following:

1	"(l) It shall be unlawful for any person to effect a
2	transaction in a security-based swap with or for a person
3	that is not an eligible contract participant unless such
4	transaction is effected on a national securities exchange
5	registered pursuant to subsection (b).".
6	(g) Additions of Security-Based Swaps to Cer-
7	TAIN ENFORCEMENT PROVISIONS.—Paragraphs (1)
8	through (3) of section 9(b) of the Securities Exchange Act
9	of 1934 (15 U.S.C. 78i(b)(1)–(3)) are amended to read
10	as follows:
11	"(1) any transaction in connection with any se-
12	curity whereby any party to such transaction ac-
13	quires (A) any put, call, straddle, or other option or
14	privilege of buying the security from or selling the
15	security to another without being bound to do so;
16	(B) any security futures product on the security; or
17	(C) any security-based swap involving the security or
18	the issuer of the security;
19	"(2) any transaction in connection with any se-
20	curity with relation to which he has, directly or indi-
21	rectly, any interest in any (A) such put, call, strad-
22	dle, option, or privilege; (B) such security futures
23	product; or (C) such security-based swap; or
24	"(3) any transaction in any security for the ac-
25	count of any person who he has reason to believe

1	has, and who actually has, directly or indirectly, any
2	interest in any (A) such put, call, straddle, option,
3	or privilege; (B) such security futures product with
4	relation to such security; or (C) any security-based
5	swap involving such security or the issuer of such se-
6	curity.".
7	(h) Rulemaking Authority To Prevent Fraud,
8	MANIPULATION, AND DECEPTIVE CONDUCT IN SECURITY-
9	Based Swaps.—Section 9 of the Securities Exchange Act
10	of 1934 (15 U.S.C. 78i) is amended by adding at the end
11	the following:
12	"(i) It shall be unlawful for any person, directly or
13	indirectly, by the use of any means or instrumentality of
14	interstate commerce or of the mails, or of any facility of
15	any national securities exchange, to effect any transaction
16	in, or to induce or attempt to induce the purchase or sale
17	of, any security-based swap, in connection with which such
18	person engages in any fraudulent, deceptive, or manipula-
19	tive act or practice, makes any fictitious quotation, or en-
20	gages in any transaction, practice, or course of business
21	which operates as a fraud or deceit upon any person. The
22	Commission shall, for the purposes of this paragraph, by
23	rules and regulations define, and prescribe means reason-
24	ably designed to prevent, such transactions, acts, prac-

1	tices, and courses of business as are fraudulent, deceptive,
2	or manipulative, and such quotations as are fictitious.".
3	(i) Position Limits and Position Account-
4	ABILITY FOR SECURITY-BASED SWAPS.—The Securities
5	Exchange Act of 1934 is amended by inserting after sec-
6	tion 10A (15 U.S.C. 78j-1) the following new section:
7	"SEC. 10B. POSITION LIMITS AND POSITION ACCOUNT-
8	ABILITY FOR SECURITY-BASED SWAPS AND
9	LARGE TRADER REPORTING.
10	"(a) Position Limits.—As a means reasonably de-
11	signed to prevent fraud and manipulation, the Commission
12	may, by rule or regulation, as necessary or appropriate
13	in the public interest or for the protection of investors,
14	establish limits (including related hedge exemption provi-
15	sions) on the size of positions in any security-based swap
16	or security-based swap agreement that may be held by any
17	person. In establishing such limits, the Commission may
18	require any person to aggregate positions in—
19	"(1) any security-based swap and any security
20	or loan or group or index of securities or loans on
21	which such security-based swap is based, which such
22	security-based swap references, or to which such se-
23	curity-based swap is related as described in section
24	(a)(3) of the Over-the-Counter Derivatives Markets
25	Act of 2009, and any security-based swap agreement

1	and any other instrument relating to such security
2	or loan or group or index of securities or loans; or
3	"(2) any security-based swap and (A) any secu-
4	rity or group or index of securities, the price, yield,
5	value, or volatility of which, or of which any interest
6	therein, is the basis for a material term of such se-
7	curity-based swap as described in section 3(a)(76) of
8	the Securities Exchange Act of 1934 and (B) any
9	security-based swap and any other instrument relat-
10	ing to the same security or group or index of securi-
11	ties.
12	"(b) Exemptions.—The Commission, by rule, regu-
13	lation, or order, may conditionally or unconditionally ex-
14	empt any person or class of persons, any security-based
15	swap or class of security-based swaps, or any transaction
16	or class of transactions from any requirement it may es-
17	tablish under this section with respect to position limits.
18	"(c) SRO Rules.—
19	"(1) In general.—As a means reasonably de-
20	signed to prevent fraud or manipulation, the Com-
21	mission, by rule, regulation, or order, as necessary
22	or appropriate in the public interest, for the protec-
23	tion of investors, or otherwise in furtherance of the
24	purposes of this title, may direct a self-regulatory
25	organization—

1	"(A) to adopt rules regarding the size of
2	positions in any security-based swap that may
3	be held by—
4	"(i) any member of such self-regu-
5	latory organization; or
6	"(ii) any person for whom a member
7	of such self-regulatory organization effects
8	transactions in such security-based swap or
9	other security-based swap agreement; and
10	"(B) to adopt rules reasonably designed to
11	ensure compliance with requirements prescribed
12	by the Commission under paragraph $(c)(1)(A)$ .
13	"(2) Requirement to aggregate posi-
14	TIONS.—In establishing such limits, the self-regu-
15	latory organization may require such member or per-
16	son to aggregate positions in—
17	"(A) any security-based swap and any se-
18	curity or loan or group or index of securities or
19	loans on which such security-based swap is
20	based, which such security-based swap ref-
21	erences, or to which such security-based swap is
22	related as described in section 3(a) of the Over-
23	the-Counter Derivatives Markets Act of 2009,
24	and any security-based swap agreement and
25	any other instrument relating to such security

1	or loan or group or index of securities or loans;
2	or
3	"(B)(i) any security-based swap;
4	"(ii) any security or group or index of se-
5	curities, the price, yield, value, or volatility of
6	which, or of which any interest therein, is the
7	basis for a material term of such security-based
8	swap as described in section 3(a)(76) of the Se-
9	curities Exchange Act of 1934; and
10	"(iii) any security-based swap and any
11	other instrument relating to the same security
12	or group or index of securities.
13	"(d) Large Trader Reporting.—The Commis-
14	sion, by rule or regulation, may require any person that
15	effects transactions for such person's own account or the
16	account of others in any securities-based swap or security-
17	based swap agreement and any security or loan or group
18	or index of securities or loans as set forth in paragraphs
19	(a)(1) and (2) under this section to report such informa-
20	tion as the Commission may prescribe regarding any posi-
21	tion or positions in any security-based swap or security-
22	based swap agreement and any security or loan or group
23	or index of securities or loans and any other instrument
24	relating to such security or loan or group or index of secu-

1	rities or loans as set forth in paragraphs $(a)(1)$ and $(2)$
2	under this section.".
3	(j) Public Reporting and Repositories for Se-
4	CURITY-BASED SWAP AGREEMENTS.—Section 13 of the
5	Securities Exchange Act of 1934 (15 U.S.C. 78m) is
6	amended by adding at the end the following:
7	"(m) Public Reporting of Aggregate Security-
8	Based Swap Data.—
9	"(1) In general.—The Commission, or a per-
10	son designated by the Commission pursuant to para-
11	graph (2), shall make available to the public, in a
12	manner that does not disclose the business trans-
13	actions and market positions of any person, aggre-
14	gate data on security-based swap trading volumes
15	and positions from the sources set forth in para-
16	graph (3).
17	"(2) Designee of the commission.—The
18	Commission may designate a clearing agency or a
19	security-based swap repository to carry out the pub-
20	lic reporting described in paragraph (1).
21	"(3) Sources of information.—The sources
22	of the information to be publicly reported as de-
23	scribed in paragraph (1) are—
24	"(A) clearing agencies pursuant to section
25	3A;

1	"(B) security-based swap repositories pur-
2	suant to subsection (n); and
3	"(C) reports received by the Commission
4	pursuant to section 13A.
5	"(n) Security-Based Swap Repositories.—
6	"(1) Registration requirement.—
7	"(A) In general.—It shall be unlawful
8	for a security-based swap repository, unless reg-
9	istered with the Commission, directly or indi-
10	rectly to make use of the mails or any means
11	or instrumentality of interstate commerce to
12	perform the functions of a security-based swap
13	repository.
14	"(B) Inspection and examination.—
15	Registered security-based swap repositories
16	shall be subject to inspection and examination
17	by any representatives of the Commission.
18	"(2) Standard setting.—
19	"(A) DATA IDENTIFICATION.—The Com-
20	mission shall prescribe standards that specify
21	the data elements for each security-based swap
22	that shall be collected and maintained by each
23	security-based swap repository.
24	"(B) DATA COLLECTION AND MAINTE-

1	collection and data maintenance standards for
2	security-based swap repositories.
3	"(C) COMPARABILITY.—The standards
4	prescribed by the Commission under this sub-
5	section shall be comparable to the data stand-
6	ards imposed by the Commission on clearing
7	agencies that clear security-based swaps.
8	"(3) Duties.—A security-based swap reposi-
9	tory shall—
10	"(A) accept data prescribed by the Com-
11	mission for each security-based swap under this
12	paragraph (2);
13	"(B) maintain such data in such form and
14	manner and for such period as may be required
15	by the Commission;
16	"(C) provide to the Commission, or its des-
17	ignee, such information as is required by, and
18	in a form and at a frequency to be determined
19	by, the Commission, in order to comply with the
20	public reporting requirements contained in sub-
21	section (m); and
22	"(D) make available, on a confidential
23	basis, all data obtained by the security-based
24	swap repository, including individual
25	counterparty trade and position data, to the

1	Commission, the appropriate Federal banking
2	agencies, the Commodity Futures Trading
3	Commission, the Financial Services Oversight
4	Council, and the Department of Justice or to
5	other persons the Commission deems appro-
6	priate, including foreign financial supervisors
7	(including foreign futures authorities), foreign
8	central banks, and foreign ministries.
9	"(4) Required registration for security-
10	BASED SWAP REPOSITORIES.—Any person that is re-
11	quired to be registered as a securities-based swap re-
12	pository under this subsection shall register with the
13	Commission, regardless of whether that person also
14	is registered with the Commodity Futures Trading
15	Commission as a swap repository.
16	"(5) Harmonization of Rules.—Not later
17	than 180 days after the date of enactment of the
18	Over-the-Counter Derivatives Markets Act of 2009,
19	the Commission and the Commodity Futures Trad-
20	ing Commission shall jointly adopt uniform rules
21	governing persons that are registered under this sec-
22	tion and persons that are registered as swap reposi-
23	tories under the Commodity Exchange Act (7 U.S.C.
24	1, et seq.), including uniform rules that specify the

1	data elements that shall be collected and maintained
2	by each repository.
3	"(6) Exemptions.—The Commission may ex-
4	empt, conditionally or unconditionally, a security-
5	based swap repository from the requirements of this
6	section if the Commission finds that such security-
7	based swap repository is subject to comparable, com-
8	prehensive supervision or regulation on a consoli-
9	dated basis by the Commodity Futures Trading
10	Commission, a Prudential Regulator or the appro-
11	priate governmental authorities in the organization's
12	home country.".
13	SEC. 154. REGISTRATION AND REGULATION OF SWAP DEAL-
14	ERS AND MAJOR SWAP PARTICIPANTS.
15	The Securities Exchange Act of 1934 (15 U.S.C. 78a,
16	et seq.) is amended by inserting after section 15E (15
17	U.S.C. 780-7) the following:
18	"SEC. 15F. REGISTRATION AND REGULATION OF SECURITY-
19	BASED SWAP DEALERS AND MAJOR SECU-
20	
20	RITY-BASED SWAP PARTICIPANTS.
21	
	RITY-BASED SWAP PARTICIPANTS.
21	RITY-BASED SWAP PARTICIPANTS.  "(a) REGISTRATION.—
21 22	RITY-BASED SWAP PARTICIPANTS.  "(a) REGISTRATION.—  "(1) It shall be unlawful for any person to act

1	"(2) It shall be unlawful for any person to act
2	as a major security-based swap participant unless
3	such person is registered as a major security-based
4	swap participant with the Commission.
5	"(b) Requirements.—
6	"(1) In general.—A person shall register as
7	a security-based swap dealer or major security-based
8	swap participant by filing a registration application
9	with the Commission.
10	"(2) Contents.—The application shall be
11	made in such form and manner as prescribed by the
12	Commission, giving any information and facts as the
13	Commission may deem necessary concerning the
14	business in which the applicant is or will be engaged.
15	Such person, when registered as a security-based
16	swap dealer or major security-based swap partici-
17	pant, shall continue to report and furnish to the
18	Commission such information pertaining to such
19	person's business as the Commission may require.
20	"(3) Expiration.—Each registration shall ex-
21	pire at such time as the Commission may by rule or
22	regulation prescribe.
23	"(4) Rules.—Except as provided in sub-
24	sections (c), (d) and (e), the Commission may pre-
25	scribe rules applicable to security-based swap dealers

1	and major security-based swap participants, includ-
2	ing rules that limit the activities of security-based
3	swap dealers and major security-based swap partici-
4	pants. Except as provided in subsections (c) and (e),
5	the Commission may provide conditional or uncondi-
6	tional exemptions from rules prescribed under this
7	section for security-based swap dealers and major
8	security-based swap participants that are subject to
9	substantially similar requirements as brokers or
10	dealers.
11	"(5) Transition.—Rules adopted under this
12	section shall provide for the registration of security-
13	based swap dealers and major security-based swap
14	participants no later than 1 year after the effective
15	date of the Over-the-Counter Derivatives Markets
16	Act of 2009.
17	"(c) Dual Registration.—
18	"(1) Security-based swap dealers.—Any
19	person that is required to be registered as a secu-
20	rity-based swap dealer under this section shall reg-
21	ister with the Commission regardless of whether that
22	person also is a bank or is registered with the Com-
23	modity Futures Trading Commission as a swap deal-
24	er.

1	"(2) Major security-based swap partici-
2	PANTS.—Any person that is required to be reg-
3	istered as a major security-based swap participant
4	under this section shall register with the Commis-
5	sion regardless of whether that person also is a bank
6	or is registered with the Commodity Futures Trad-
7	ing Commission as a major swap participant.
8	"(d) Joint Rules.—
9	"(1) In general.—Not later than 180 days
10	after the effective date of the Over-the-Counter De-
11	rivatives Markets Act of 2009, the Commission and
12	the Commodity Futures Trading Commission shall
13	jointly adopt uniform rules for persons that are reg-
14	istered as security-based swap dealers or major secu-
15	rity-based swap participants under this Act and per-
16	sons that are registered as swap dealers or major
17	swap participants under the Commodity Exchange
18	Act (7 U.S.C. 1, et seq.).
19	"(2) Exception for prudential require-
20	MENTS.—The Commission and the Commodity Fu-
21	tures Trading Commission shall not prescribe rules
22	imposing prudential requirements (including activity
23	restrictions) on security-based swap dealers or major
24	security-based swap participants for which there is a
25	Prudential Regulator. This provision shall not be

1	construed as limiting the authority of the Commis-
2	sion and the Commodity Futures Trading Commis-
3	sion to prescribe appropriate business conduct, re-
4	porting, and recordkeeping requirements to protect
5	investors.
6	"(e) Capital and Margin Requirements.—
7	"(1) In general.—
8	"(A) BANK SECURITY-BASED SWAP DEAL-
9	ERS AND MAJOR SECURITY-BASED SWAP PAR-
10	TICIPANTS.—Each registered security-based
11	swap dealer and major security-based swap par-
12	ticipant for which there is a Prudential Regu-
13	lator shall meet such minimum capital require-
14	ments and minimum initial and variation mar-
15	gin requirements as the Prudential Regulators
16	shall by rule or regulation jointly prescribe to
17	help ensure the safety and soundness of the se-
18	curity-based swap dealer or major security-
19	based swap participant.
20	"(B) Nonbank security-based swap
21	DEALERS AND MAJOR SECURITY-BASED SWAP
22	PARTICIPANTS.—Each registered security-based
23	swap dealer and major security-based swap par-
24	ticipant for which there is not a Prudential
25	Regulator shall meet such minimum capital re-

1	quirements and minimum initial and variation
2	margin requirements as the Commission and
3	the Commodity Futures Trading Commission
4	shall by rule or regulation jointly prescribe to
5	help ensure the safety and soundness of the se-
6	curity-based swap dealer or major security-
7	based swap participant.
8	"(2) Joint Rules.—
9	"(A) BANK SECURITY-BASED SWAP DEAL-
10	ERS AND MAJOR SECURITY-BASED SWAP PAR-
11	TICIPANTS.—Within 180 days of the enactment
12	of the Over-the-Counter Derivatives Markets
13	Act of 2009, the Prudential Regulators, in con-
14	sultation with the Commission and the Com-
15	modity Futures Trading Commission, shall
16	jointly adopt rules imposing capital and margin
17	requirements under this subsection for security-
18	based swap dealers and major security-based
19	swap participants.
20	"(B) Nonbank security-based swap
21	DEALERS AND MAJOR SECURITY-BASED SWAP
22	PARTICIPANTS.—Within 180 days of the enact-
23	ment of the Over-the-Counter Derivatives Mar-
24	kets Act of 2009, the Commission and the
25	Commodity Futures Trading Commission, in

1	consultation with the Prudential Regulators,
2	shall jointly adopt rules imposing capital and
3	margin requirements under this subsection for
4	security-based swap dealers and major security-
5	based swap participants for which there is no
6	Prudential Regulator.
7	"(3) Capital.—
8	"(A) BANK SECURITY-BASED SWAP DEAL-
9	ERS AND MAJOR SECURITY-BASED SWAP PAR-
10	TICIPANTS.—In setting capital requirements
11	under this subsection, the Prudential Regu-
12	lators shall impose—
13	"(i) a capital requirement that is
14	greater than zero for security-based swaps
15	that are cleared by a clearing agency; and
16	"(ii) to offset the greater risk to the
17	security-based swap dealer or major secu-
18	rity-based swap participant and to the fi-
19	nancial system arising from the use of se-
20	curity-based swaps that are not centrally
21	cleared, higher capital requirements for se-
22	curity-based swaps that are not cleared by
23	a clearing agency than for security-based
24	swaps that are centrally cleared.

1	"(B) Nonbank security-based swap
2	DEALERS AND MAJOR SECURITY-BASED SWAP
3	Participants.—Capital requirements set by
4	the Commission and the Commodity Futures
5	Trading Commission under this subsection shall
6	be as strict as or stricter than the capital re-
7	quirements set by the Prudential Regulators
8	under this subsection.
9	"(C) Bank holding companies.—Capital
10	requirements set by the Board for security-
11	based swaps of bank holding companies on a
12	consolidated basis shall be as strict as or strict-
13	er than the capital requirements set by the Pru-
14	dential Regulators under this subsection.
15	"(4) Margin.—
16	"(A) Bank security-based swap deal-
17	ERS AND MAJOR SECURITY-BASED SWAP PAR-
18	TICIPANTS.—The Prudential Regulators shall
19	impose both initial and variation margin re-
20	quirements under this subsection on all secu-
21	rity-based swaps that are not cleared by a reg-
22	istered clearing agency.
23	"(B) Non-swap dealers and major
24	MARKET PARTICIPANTS.—The Prudential Regu-
25	lators may, but are not required to, impose

1	margin requirements with respect to security-
2	based swaps in which one of the counterparties
3	is not a swap dealer, major swap participant,
4	security-based swap dealer or major security-
5	based swap participant. Margin requirements
6	for swaps set by the Commission and the Com-
7	modity Futures Trading Commission shall pro-
8	vide for the use of non-cash assets as collateral.
9	"(C) Nonbank security-based swap
10	DEALERS AND MAJOR SECURITY-BASED SWAP
11	PARTICIPANTS.—Margin requirements for secu-
12	rity-based swaps set by the Commission and the
13	Commodity Futures Trading Commission under
14	this subsection shall be as strict as or stricter
15	than margin requirements for security-based
16	swaps set by the Prudential Regulators.
17	"(f) Reporting and Recordkeeping.—
18	"(1) In general.—Each registered security-
19	based swap dealer and major security-based swap
20	participant—
21	"(A) shall make such reports as are pre-
22	scribed by the Commission by rule or regulation
23	regarding the transactions and positions and fi-
24	nancial condition of such person;
25	"(B) for which—

1	"(i) there is a Prudential Regulator,
2	shall keep books and records of all activi-
3	ties related to its business as a security-
4	based swap dealer or major security-based
5	swap participant in such form and manner
6	and for such period as may be prescribed
7	by the Commission by rule or regulation;
8	or
9	"(ii) there is no Prudential Regulator,
10	shall keep books and records in such form
11	and manner and for such period as may be
12	prescribed by the Commission by rule or
13	regulation;
14	"(C) shall keep such books and records
15	open to inspection and examination by any rep-
16	resentative of the Commission; and
17	"(D) shall keep any such books and
18	records relating to transactions in swaps based
19	on 1 or more securities open to inspection and
20	examination by the Commission.
21	"(2) Rules.—Not later than 1 year after the
22	date of enactment of the Over-the-Counter Deriva-
23	tives Markets Act of 2009, the Commission and the
24	Commodity Futures Trading Commission, in con-
25	sultation with the appropriate Federal banking agen-

1	cies, shall jointly adopt rules governing reporting
2	and recordkeeping for swap dealers, major swap par-
3	ticipants, security-based swap dealers and major se-
4	curity-based swap participants.
5	"(g) Daily Trading Records.—
6	"(1) In general.—Each registered security-
7	based swap dealer and major security-based swap
8	participant shall maintain daily trading records of
9	its security-based swaps and all related records (in-
10	cluding related transactions) and recorded commu-
11	nications including but not limited to electronic mail,
12	instant messages, and recordings of telephone calls,
13	for such period as may be prescribed by the Com-
14	mission by rule or regulation.
15	"(2) Information requirements.—The daily
16	trading records shall include such information as the
17	Commission shall prescribe by rule or regulation.
18	"(3) Customer records.—Each registered se-
19	curity-based swap dealer or major security-based
20	swap participant shall maintain daily trading records
21	for each customer or counterparty in such manner
22	and form as to be identifiable with each security-
23	based swap transaction.
24	"(4) Audit trail.—Each registered security-
25	based swap dealer or major security-based swap par-

1	ticipant shall maintain a complete audit trail for
2	conducting comprehensive and accurate trade recon-
3	structions.
4	"(5) Rules.—Not later than 1 year after the
5	date of enactment of the Over-the-Counter Deriva-
6	tives Markets Act of 2009, the Commission and the
7	Commodity Futures Trading Commission, in con-
8	sultation with the appropriate Federal banking agen-
9	cies, shall jointly adopt rules governing daily trading
10	records for swap dealers, major swap participants,
11	security-based swap dealers, and major security-
12	based swap participants.
13	"(h) Business Conduct Standards.—
14	"(1) In general.—Each registered security-
15	based swap dealer and major security-based swap
16	participant shall conform with business conduct
17	standards as may be prescribed by the Commission
18	by rule or regulation addressing—
19	"(A) fraud, manipulation, and other abu-
20	sive practices involving security-based swaps
21	(including security-based swaps that are offered
22	but not entered into);
23	"(B) diligent supervision of its business as
24	a security-based swap dealer;

1	"(C) adherence to all applicable position
2	limits; and
3	"(D) such other matters as the Commis-
4	sion shall determine to be necessary or appro-
5	priate.
6	"(2) Business conduct requirements.—
7	Business conduct requirements adopted by the Com-
8	mission shall—
9	"(A) establish the standard of care for a
10	security-based swap dealer or major security-
11	based swap participant to verify that any secu-
12	rity-based swap counterparty meets the eligi-
13	bility standards for an eligible contract partici-
14	pant;
15	"(B) require disclosure by the security-
16	based swap dealer or major security-based swap
17	participant to any counterparty to the security-
18	based swap (other than a swap dealer, major
19	swap participant, security-based swap dealer or
20	major security-based swap participant) of—
21	"(i) information about the material
22	risks and characteristics of the security-
23	based swap;
24	"(ii) the source and amount of any
25	fees or other material remuneration that

1	the security-based swap dealer or major se-
2	curity-based swap participant would di-
3	rectly or indirectly expect to receive in con-
4	nection with the security-based swap; and
5	"(iii) any other material incentives or
6	conflicts of interest that the security-based
7	swap dealer or major security-based swap
8	participant may have in connection with
9	the security-based swap; and
10	"(C) establish such other standards and
11	requirements as the Commission may determine
12	are necessary or appropriate in the public inter-
13	est, for the protection of investors, or otherwise
14	in furtherance of the purposes of this title.
15	"(3) Rules.—Not later than 1 year after the
16	date of enactment of the Over-the-Counter Deriva-
17	tives Markets Act of 2009, the Commission and the
18	Commodity Futures Trading Commission, in con-
19	sultation with the appropriate Federal banking agen-
20	cies, shall jointly prescribe rules under this sub-
21	section governing business conduct standards for
22	swap dealers, major swap participants, security-
23	based swap dealers, and major security-based swap
24	participants.

1	"(i) Documentation and Back Office Stand-
2	ARDS.—
3	"(1) In general.—Each registered security-
4	based swap dealer and major security-based swap
5	participant shall conform with standards, as may be
6	prescribed by the Commission by rule or regulation,
7	addressing timely and accurate confirmation, proc-
8	essing, netting, documentation, and valuation of all
9	security-based swaps.
10	"(2) Rules.—Not later than 1 year after the
11	date of enactment of the Over-the-Counter Deriva-
12	tives Markets Act of 2009, the Commission and the
13	Commodity Futures Trading Commission, in con-
14	sultation with the appropriate Federal banking agen-
15	cies, shall jointly adopt rules governing documenta-
16	tion and back office standards for swap dealers,
17	major swap participants, security-based swap deal-
18	ers, and major security-based swap participants.
19	"(j) Dealer Responsibilities.—Each registered
20	security-based swap dealer and major security-based swap
21	participant at all times shall comply with the following re-
22	quirements:
23	"(1) Monitoring of trading.—The security-
24	based swap dealer or major security-based swap par-
25	ticipant shall monitor its trading in security-based

1	swaps to prevent violations of applicable position
2	limits.
3	"(2) Disclosure of General Informa-
4	TION.—The security-based swap dealer or major se-
5	curity-based swap participant shall disclose to the
6	Commission and to the Prudential Regulator for
7	such security-based swap dealer or major security-
8	based swap participant, as applicable, information
9	concerning—
10	"(A) terms and conditions of its security-
11	based swaps;
12	"(B) security-based swap trading oper-
13	ations, mechanisms, and practices;
14	"(C) financial integrity protections relating
15	to security-based swaps; and
16	"(D) other information relevant to its trad-
17	ing in security-based swaps.
18	"(3) Ability to obtain information.—The
19	security-based swap dealer or major swap security-
20	based participant shall—
21	"(A) establish and enforce internal systems
22	and procedures to obtain any necessary infor-
23	mation to perform any of the functions de-
24	scribed in this section; and

1	"(B) provide the information to the Com-
2	mission and to the Prudential Regulator for
3	such security-based swap dealer or major secu-
4	rity-based swap participant, as applicable, upon
5	request.
6	"(4) Conflicts of interest.—The security-
7	based swap dealer and major security-based swap
8	participant shall implement conflict-of-interest sys-
9	tems and procedures that—
10	"(A) establish structural and institutional
11	safeguards to assure that the activities of any
12	person within the firm relating to research or
13	analysis of the price or market for any security
14	are separated by appropriate informational par-
15	titions within the firm from the review, pres-
16	sure, or oversight of those whose involvement in
17	trading or clearing activities might potentially
18	bias their judgment or supervision; and
19	"(B) address such other issues as the
20	Commission determines appropriate.
21	"(5) Antitrust considerations.—Unless
22	necessary or appropriate to achieve the purposes of
23	this Act, the security-based swap dealer or major se-
24	curity-based swap participant shall avoid—

1	"(A) adopting any processes or taking any
2	actions that result in any unreasonable re-
3	straints of trade; or
4	"(B) imposing any material anticompeti-
5	tive burden on trading.
6	"(k) Rules.—The Commission, the Commodity Fu-
7	tures Trading Commission, and the Prudential Regulators
8	shall consult with each other prior to adopting any rules
9	under the Over-the-Counter Derivatives Markets Act of
10	2009.
11	"(l) STATUTORY DISQUALIFICATION.—Except to the
12	extent otherwise specifically provided by rule, regulation,
13	or order of the Commission, it shall be unlawful for a secu-
14	rity-based swap dealer or a major security-based swap par-
15	ticipant to permit any person associated with a security-
16	based swap dealer or a major security-based swap partici-
17	pant who is subject to a statutory disqualification to effect
18	or be involved in effecting security-based swaps on behalf
19	of such security-based swap dealer or major security-based
20	swap participant, if such security-based swap dealer or
21	major security-based swap participant knew, or in the ex-
22	ercise of reasonable care should have known, of such stat-
23	utory disqualification.
24	"(m) Enforcement and Administrative Pro-
25	CEEDING AUTHORITY.—

1	"(1) Primary enforcement authority.—
2	"(A) SEC.—Except as provided in sub-
3	section (b), the Commission shall have primary
4	authority to enforce the provisions of the
5	amendments made by subtitle B of the Over-
6	the-Counter Derivatives Markets Act of 2009
7	with respect to any person.
8	"(B) PRUDENTIAL REGULATORS.—The
9	Prudential Regulators shall have exclusive au-
10	thority to enforce the provisions of subsection
11	(e) and other prudential requirements of this
12	Act with respect to banks, and branches or
13	agencies of foreign banks that are security-
14	based swap dealers or major security-based
15	swap participants.
16	"(C) Referral.—If the Prudential Regu-
17	lator for a security-based swap dealer or major
18	security-based swap participant has cause to be-
19	lieve that such security-based swap dealer or
20	major security-based swap participant may have
21	engaged in conduct that constitutes a violation
22	of the nonprudential requirements of section
23	15F or rules adopted by the Commission there-
24	under, that Prudential Regulator may rec-
25	ommend in writing to the Commission that the

1	Commission initiate an enforcement proceeding
2	as authorized under this Act. The recommenda-
3	tion shall be accompanied by a written expla-
4	nation of the concerns giving rise to the rec-
5	ommendation.
6	"(D) Backstop enforcement author-
7	ITY.—If the Commission does not initiate an
8	enforcement proceeding before the end of the
9	90 day period beginning on the date on which
10	the Commission receives a recommendation
11	under subparagraph (C), the Prudential Regu-
12	lator may initiate an enforcement proceeding as
13	permitted under Federal law.
14	"(2) Censure, denial, suspension; notice
15	AND HEARING.—The Commission, by order, shall
16	censure, place limitations on the activities, functions,
17	or operations of, or revoke the registration of any se-
18	curity-based swap dealer or major security-based
19	swap participant that has registered with the Com-
20	mission pursuant to subsection (b) if it finds, on the
21	record after notice and opportunity for hearing, that
22	such censure, placing of limitations, or revocation is
23	in the public interest and that such security-based
24	swap dealer or major security-based swap partici-
25	pant, or any person associated with such security-

1	based swap dealer or major security-based swap par-
2	ticipant effecting or involved in effecting trans-
3	actions in security-based swaps on behalf of such se-
4	curity-based swap dealer or major security-based
5	swap participant, whether prior or subsequent to be-
6	coming so associated—
7	"(A) has committed or omitted any act, or
8	is subject to an order or finding, enumerated in
9	subparagraph (A), (D), or (E) of paragraph (4)
10	of section 15(b);
11	"(B) has been convicted of any offense
12	specified in subparagraph (B) of such para-
13	graph (4) within 10 years of the commencement
14	of the proceedings under this subsection;
15	"(C) is enjoined from any action, conduct,
16	or practice specified in subparagraph (C) of
17	such paragraph (4);
18	"(D) is subject to an order or a final order
19	specified in subparagraph (F) or (H), respec-
20	tively, of such paragraph (4); or
21	"(E) has been found by a foreign financial
22	regulatory authority to have committed or omit-
23	ted any act, or violated any foreign statute or
24	regulation, enumerated in subparagraph (G) of
25	such paragraph (4).

#### [Discussion Draft]

"(3) With respect to any person who is associ-
ated, who is seeking to become associated, or, at the
time of the alleged misconduct, who was associated
or was seeking to become associated with a security-
based swap dealer or major security-based swap par-
ticipant for the purpose of effecting or being in-
volved in effecting security-based swaps on behalf of
such security-based swap dealer or major security-
based swap participant, the Commission, by order,
shall censure, place limitations on the activities or
functions of such person, or suspend for a period not
exceeding 12 months, or bar such person from being
associated with a security-based swap dealer or
major security-based swap participant, if the Com-
mission finds, on the record after notice and oppor-
tunity for a hearing, that such censure, placing of
limitations, suspension, or bar is in the public inter-
est and that such person—
"(A) has committed or omitted any act, or
is subject to an order or finding, enumerated in
subparagraph (A), (D), or (E) of paragraph (4)
of section 15(b);
"(B) has been convicted of any offense
specified in subparagraph (B) of such para-

1	graph (4) within 10 years of the commencement
2	of the proceedings under this subsection;
3	"(C) is enjoined from any action, conduct,
4	or practice specified in subparagraph (C) of
5	such paragraph (4);
6	"(D) is subject to an order or a final order
7	specified in subparagraph (F) or (H), respec-
8	tively, of such paragraph (4); or
9	"(E) has been found by a foreign financial
10	regulatory authority to have committed or omit-
11	ted any act, or violated any foreign statute or
12	regulation, enumerated in subparagraph (G) of
13	such paragraph (4).
14	"(4) It shall be unlawful—
15	"(A) for any person as to whom an order
16	under paragraph (3) is in effect, without the
17	consent of the Commission, willfully to become,
18	or to be, associated with a security-based swap
19	dealer or major security-based swap participant
20	in contravention of such order; or
21	"(B) for any security-based swap dealer or
22	major security-based swap participant to permit
23	such a person, without the consent of the Com-
24	mission, to become or remain a person associ-
25	ated with the security-based swap dealer or

1	major security-based swap participant in con-
2	travention of such order, if such security-based
3	swap dealer or major security-based swap par-
4	ticipant knew, or in the exercise of reasonable
5	care should have known, of such order.
6	"(5) Recognition of comparable non-u.s.
7	REGULATION.—The Commission, in consultation
8	with the Secretary of the Treasury, the Commodity
9	Futures Trading Commission and the Prudential
10	Regulators, shall adopt rules exempting from reg-
11	istration and the other requirements of title I of the
12	Over-the-Counter Derivatives Market Act of 2009
13	foreign financial institutions that the Commission
14	finds are subject to comparable regulation in the fi-
15	nancial institution's home country.".
16	SEC. 155. REPORTING AND RECORDKEEPING.
17	(a) In General.—The Securities Exchange Act of
18	1934 (15 U.S.C. 78a, et seq.) is amended by inserting
19	after section 13 the following section:
20	"SEC. 13A. REPORTING AND RECORDKEEPING FOR CER-
21	TAIN SECURITY-BASED SWAPS.
22	"(a) In General.—Any person who enters into a se-
23	curity-based swap and—
24	"(1) did not clear the security-based swap in
25	accordance with section 3A; and

1	"(2) did not have data regarding the security-
2	based swap accepted by a security-based swap repos-
3	itory in accordance with rules adopted by the Com-
4	mission under section 13(n),
5	shall meet the requirements in subsection (b).
6	"(b) Reports.—Any person described in subsection
7	(a) shall—
8	"(1) make such reports in such form and man-
9	ner and for such period as the Commission shall pre-
10	scribe by rule or regulation regarding the security-
11	based swaps held by the person; and
12	"(2) keep books and records pertaining to the
13	security-based swaps held by the person in such
14	form and manner and for such period as may be re-
15	quired by the Commission, which books and records
16	shall be open to inspection by any representative of
17	the Commission, an appropriate Federal banking
18	agency, the Commodity Futures Trading Commis-
19	sion, the Financial Services Oversight Council, and
20	the Department of Justice.
21	"(c) IDENTICAL DATA.—In adopting rules under this
22	section, the Commission shall require persons described in
23	subsection (a) to report the same or more comprehensive
24	data than the Commission requires security-based swap
25	repositories to collect under subsection (n).".

1	(b) Beneficial Ownership Reporting.—
2	(1) Section 13(d)(1) of the Securities Exchange
3	Act of 1934 (15 U.S.C. 78m(d)(1)) is amended by
4	inserting "or otherwise becomes or is deemed to be-
5	come a beneficial owner of any of the foregoing upon
6	the purchase or sale of a security-based swap or
7	other derivative instrument as the Commission may
8	define by rule, and" after "Alaska Native Claims
9	Settlement Act,".
10	(2) Section 13(g)(1) of the Securities Exchange
11	Act of 1934 (15 U.S.C. $78m(g)(1)$ ) is amended by
12	inserting "or otherwise becomes or is deemed to be-
13	come a beneficial owner of any security of a class de-
14	scribed in subsection $(d)(1)$ upon the purchase or
15	sale of a security-based swap or other derivative in-
16	strument, as the Commission may define by rule"
17	after "subsection $(d)(1)$ of this section".
18	(c) Reports by Institutional Investment Man-
19	AGERS.—Section 13(f)(1) of the Securities Exchange Act
20	of 1934 (15 U.S.C. $78m(f)(1)$ ) is amended by inserting
21	"or otherwise becomes or is deemed to become a beneficial
22	owner of any security of a class described in subsection
23	(d)(1) upon the purchase or sale of a security-based swap
24	or other derivative instrument, as the Commission may de-
25	fine by rule," after "subsection (d)(1) of this section".

1	(d) Administrative Proceeding Authority.—
2	Section 15(b)(4) of the Securities Exchange Act of 1934
3	(15 U.S.C. 78o(b)(4)) is amended—
4	(1) in subparagraph (C), by inserting "security-
5	based swap dealer, major security-based swap partic-
6	ipant," after "government securities dealer,"; and
7	(2) in subparagraph (F), by inserting ", or se-
8	curity-based swap dealer, or a major security-based
9	swap participant" after "or dealer".
10	(e) Transactions by Corporate Insiders.—Sec-
11	tion 16(f) of the Securities Exchange Act of 1934 (15
12	U.S.C.78p) is amended by inserting "or security-based
13	swaps" after "security futures products".
14	SEC. 156. STATE GAMING AND BUCKET SHOP LAWS.
15	Section 28(a) of the Securities Exchange Act of 1934
16	(15 U.S.C. 78bb(a)) is amended to read as follows:
17	"(a) Except as provided in subsection (f), the rights
18	and remedies provided by this title shall be in addition
19	to any and all other rights and remedies that may exist
20	at law or in equity; but no person permitted to maintain
21	a suit for damages under the provisions of this title shall
22	recover, through satisfaction of judgment in one or more
23	actions, a total amount in excess of his actual damages
24	on account of the act complained of. Except as otherwise
25	specifically provided in this title, nothing in this title shall

1	affect the jurisdiction of the securities commission (or any
2	agency or officer performing like functions) of any State
3	over any security or any person insofar as it does not con-
4	flict with the provisions of this title or the rules and regu-
5	lations thereunder. No State law which prohibits or regu-
6	lates the making or promoting of wagering or gaming con-
7	tracts, or the operation of 'bucket shops' or other similar
8	or related activities, shall invalidate (1) any put, call,
9	straddle, option, privilege, or other security subject to this
10	title (except a security-based swap agreement and any se-
11	curity that has a pari-mutuel payout or otherwise is deter-
12	mined by the Commission, acting by rule, regulation, or
13	order, to be appropriately subject to such laws), or apply
14	to any activity which is incidental or related to the offer,
15	purchase, sale, exercise, settlement, or closeout of any
16	such security, (2) any security-based swap between eligible
17	contract participants, or (3) any security-based swap ef-
18	fected on a national securities exchange registered pursu-
19	ant to section 6(b). No provision of State law regarding
20	the offer, sale, or distribution of securities shall apply to
21	any transaction in a security-based swap or a security fu-
22	tures product, except that this sentence shall not be con-
23	strued as limiting any State antifraud law of general ap-
24	plicability.".

1	SEC. 157. AMENDMENTS TO THE SECURITIES ACT OF 1933;
2	TREATMENT OF SECURITY-BASED SWAPS.
3	(a) Definitions.—Section 2(a) of the Securities Act
4	of 1933 (15 U.S.C. 77b(a)) is amended—
5	(1) in paragraph (1), by inserting "security-
6	based swap," after "security future,";
7	(2) in paragraph (3) by adding at the end the
8	following: "Any offer or sale of a security-based
9	swap by or on behalf of the issuer of the securities
10	upon which such security-based swap is based or is
11	referenced, an affiliate of the issuer, or an under-
12	writer, shall constitute a contract for sale of, sale of,
13	offer for sale, or offer to sell such securities,"; and
14	(3) by adding at the end the following:
15	"(17) The terms 'swap' and 'security-based
16	swap' have the same meanings as provided in sec-
17	tions 1a(35) and (38) of the Commodity Exchange
18	Act (7 U.S.C. 1a(35) and (38)).
19	"(18) The terms 'purchase' or 'sale' of a secu-
20	rity-based swap shall be deemed to mean the execu-
21	tion, termination (prior to its scheduled maturity
22	date), assignment, exchange, or similar transfer or
23	conveyance of, or extinguishing of rights or obliga-
24	tions under, a security-based swap, as the context
25	may require.".

- 1 (b) REGISTRATION OF SECURITY-BASED SWAPS.—
- 2 Section 5 of the Securities Act of 1933 (15 U.S.C. 77e)
- 3 is amended by adding at the end the following:
- 4 "(d) Notwithstanding the provisions of section 3 or
- 5 section 4, unless a registration statement meeting the re-
- 6 quirements of subsection (a) of section 10 is in effect as
- 7 to a security-based swap, it shall be unlawful for any per-
- 8 son, directly or indirectly, to make use of any means or
- 9 instruments of transportation or communication in inter-
- 10 state commerce or of the mails to offer to sell, offer to
- 11 buy or purchase or sell a security-based swap to any per-
- 12 son who is not an eligible contract participant as defined
- 13 in section 1a(13) of the Commodity Exchange Act (7
- 14 U.S.C. 1a(13)).".

#### 15 SEC. 158. OTHER AUTHORITY.

- 16 Unless otherwise provided by its terms, this subtitle
- 17 does not divest any appropriate Federal banking agency,
- 18 the Commission, the Commodity Futures Trading Com-
- 19 mission, or other Federal or State agency, of any authority
- 20 derived from any other applicable law.

#### 21 SEC. 159. JURISDICTION.

- Section 36 of the Securities Exchange Act of 1934
- 23 (15 U.S.C. 78mm) is amended by adding at the end the
- 24 following new subsection:

- 1 "(c) Derivatives.—The Commission shall not have
- 2 the authority to grant exemptions from the security-based
- 3 swap provisions of the Over-the-Counter Derivatives Mar-
- 4 kets Act of 2009, except as expressly authorized under the
- 5 provisions of that Act.".
- 6 SEC. 160. EFFECTIVE DATE.
- 7 This subtitle is effective 180 days after the date of
- 8 enactment.