[DISCUSSION DRAFT]

111TH CONGRESS 1ST SESSION

H.R.

To amend the Investment Advisers Act of 1940 to require advisers of certain unregistered investment companies to register with and provide information to the Securities and Exchange Commission, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr.	Kanjorski	introduced	the	following	bill;	which	was	referred	to	the
	Comm	nittee on								

A BILL

- To amend the Investment Advisers Act of 1940 to require advisers of certain unregistered investment companies to register with and provide information to the Securities and Exchange Commission, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "Private Fund Invest-
 - 5 ment Advisers Registration Act of 2009".

	DEFINITIONS.

2	Section 202(a) of the Investment Advisers Act of
3	1934 (15 U.S.C. 80b-2(a)) is amended by adding at the
4	end the following new paragraphs:
5	"(29) Private fund.—The term 'private fund
6	means an investment fund that—
7	"(A) would be an investment company
8	under section 3(a) of the Investment Company
9	Act of 1940 (15 U.S.C. 80a-3(a)) but for the
10	exception provided from that definition by ei-
11	ther section $3(e)(1)$ or section $3(e)(7)$ of such
12	Act; and
13	"(B) either—
14	"(i) is organized or otherwise created
15	under the laws of the United States or of
16	a State; or
17	"(ii) has 10 percent or more of its
18	outstanding securities by value owned by
19	United States persons.
20	"(30) Foreign private fund adviser.—The
21	term 'foreign private fund adviser' means an invest-
22	ment adviser who—
23	"(A) has no place of business in the
24	United States;
25	"(B) during the preceding 12 months has
26	had—

1	"(i) fewer than 15 clients in the
2	United States; and
3	"(ii) assets under management attrib-
4	utable to clients in the United States of
5	less than \$25,000,000, or such higher
6	amount as the Commission may, by rule,
7	deem appropriate in the public interest or
8	for the protection of investors; and
9	"(C) neither holds itself out generally to
10	the public in the United States as an invest-
11	ment adviser, nor acts as an investment adviser
12	to any investment company registered under the
13	Investment Company Act of 1940, or a com-
14	pany which has elected to be a business devel-
15	opment company pursuant to section 54 of the
16	Investment Company Act of 1940 (15 U.S.C.
17	80a-53) and has not withdrawn such election.".
18	SEC. 3. ELIMINATION OF PRIVATE ADVISER EXEMPTION;
19	LIMITED EXEMPTION FOR FOREIGN PRIVATE
20	FUND ADVISERS; LIMITED INTRASTATE EX-
21	EMPTION.
22	Section 203(b) of the Investment Advisers Act of
23	1940 (15 U.S.C. 80b-3(b)) is amended—
24	(1) in paragraph (1), by inserting ", except an
25	investment adviser who acts as an investment ad-

[Discussion Draft]

1	viser to any private fund," after "any investment ad-
2	viser'';
3	(2) by amending paragraph (3) to read as fol-
4	lows:
5	"(3) any investment adviser that is a foreign
6	private fund adviser;"; and
7	(3) in paragraph (5), by striking "or" at the
8	end;
9	(4) in paragraph (6)—
10	(A) in subparagraph (A), by striking "or";
11	(B) in subparagraph (B), by striking the
12	period at the end and adding "; or"; and
13	(C) by adding at the end the following new
14	subparagraph:
15	"(C) a private fund.".
16	SEC. 4. COLLECTION OF SYSTEMIC RISK DATA.
17	Section 204 of the Investment Advisers Act of 1940
18	(15 U.S.C. 80b-4) is amended—
19	(1) by redesignating subsections (b) and (c) as
20	subsections (c) and (d), respectively; and
21	(2) by inserting after subsection (a) the fol-
22	lowing new subsection:
23	"(b) Records and Reports of Private Funds.—
24	"(1) In General.—The Commission is author-
25	ized to require any investment adviser registered

under this Act to maintain such records of and file
with the Commission such reports regarding private
funds advised by the investment adviser as are nec-
essary or appropriate in the public interest and for
the protection of investors or for the assessment of
systemic risk as the Commission determines in con-
sultation with the Board of Governors of the Federal
Reserve System. The Commission is authorized to
provide or make available to the Board of Governors
of the Federal Reserve System, and to any other en-
tity that the Commission identifies as having sys-
temic risk responsibility, those reports or records or
the information contained therein. The records and
reports of any private fund, to which any such in-
vestment adviser provides investment advice, main-
tained or filed by an investment adviser registered
under this Act, shall be deemed to be the records
and reports of the investment adviser.
"(2) REQUIRED INFORMATION.—The records
and reports required to be maintained or filed with
the Commission under this subsection shall include,
for each private fund advised by the investment ad-
viser—
"(A) the amount of assets under manage-
ment;

[Discussion Draft]

1	"(B) the use of leverage (including off-bal-
2	ance sheet leverage);
3	"(C) counterparty credit risk exposures;
4	"(D) trading and investment positions;
5	"(E) trading practices; and
6	"(F) such other information as the Com-
7	mission, in consultation with the Board of Gov-
8	ernors of the Federal Reserve System, deter-
9	mines necessary or appropriate in the public in-
10	terest and for the protection of investors or for
11	the assessment of systemic risk.
12	"(3) Optional information.—The Commis-
13	sion may require the reporting of such additional in-
14	formation from private fund advisers as the Com-
15	mission determines necessary. In making such deter-
16	mination, the Commission may set different report-
17	ing requirements for different classes of private fund
18	advisers, based on the particular types or sizes of
19	private funds advised by such advisers.
20	"(4) Maintenance of Records.—An invest-
21	ment adviser registered under this Act is required to
22	maintain and keep such records of private funds ad-
23	vised by the investment adviser for such period or
24	periods as the Commission, by rule or regulation,
25	may prescribe as necessary or appropriate in the

1	public interest and for the protection of investors or
2	for the assessment of systemic risk.
3	"(5) Examination of Records.—
4	"(A) Periodic and special examina-
5	TIONS.—All records of a private fund main-
6	tained by an investment adviser registered
7	under this Act shall be subject at any time and
8	from time to time to such periodic, special, and
9	other examinations by the Commission, or any
10	member or representative thereof, as the Com-
11	mission may prescribe.
12	"(B) AVAILABILITY OF RECORDS.—An in-
13	vestment adviser registered under this Act shall
14	make available to the Commission or its rep-
15	resentatives any copies or extracts from such
16	records as may be prepared without undue ef-
17	fort, expense, or delay as the Commission or its
18	representatives may reasonably request.
19	"(6) Information sharing.—The Commission
20	shall make available to the Board of Governors of
21	the Federal Reserve System, and to any other entity
22	that the Commission identifies as having systemic
23	risk responsibility, copies of all reports, documents,
24	records, and information filed with or provided to
25	the Commission by an investment adviser under this

1	subsection as the Board, or such other entity, may
2	consider necessary for the purpose of assessing the
3	systemic risk of a private fund. All such reports,
4	documents, records, and information obtained by the
5	Board, or such other entity, from the Commission
6	under this subsection shall be kept confidential.
7	"(7) Disclosures of Certain Private fund
8	INFORMATION.—An investment adviser registered
9	under this Act shall provide such reports, records,
10	and other documents to investors, prospective inves-
11	tors, counterparties, and creditors, of any private
12	fund advised by the investment adviser as the Com-
13	mission, by rule or regulation, may prescribe as nec-
14	essary or appropriate in the public interest and for
15	the protection of investors or for the assessment of
16	systemic risk.
17	"(8) Confidentiality of Reports.—Not-
18	withstanding any other provision of law, the Com-
19	mission shall not be compelled to disclose any report
20	or information contained therein required to be filed
21	with the Commission under this subsection. Nothing
22	in this paragraph shall authorize the Commission to
23	withhold information from the Congress or prevent
24	the Commission from complying with a request for

information from any other Federal department or

1	agency or any self-regulatory organization requesting
2	the report or information for purposes within the
3	scope of its jurisdiction, or complying with an order
4	of a court of the United States in an action brought
5	by the United States or the Commission. For pur-
6	poses of section 552 of title 5, United States Code,
7	this paragraph shall be considered a statute de-
8	scribed in subsection (b)(3)(B) of such section.".
9	SEC. 5. ELIMINATION OF DISCLOSURE PROVISION.
10	Section 210 of the Investment Advisers Act of 1940
11	(15 U.S.C. 80b-10) is amended by striking subsection (c).
12	SEC. 6. EXEMPTION OF AND REPORTING BY VENTURE CAP-
13	ITAL FUND ADVISERS.
13 14	ITAL FUND ADVISERS. Section 203 of the Investment Advisers Act of 1940
14	Section 203 of the Investment Advisers Act of 1940
14 15	Section 203 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3) is amended by adding at the end the
14151617	Section 203 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3) is amended by adding at the end the following new subsection:
14151617	Section 203 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3) is amended by adding at the end the following new subsection: "(1) Exemption of and Reporting by Venture
14 15 16 17 18	Section 203 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3) is amended by adding at the end the following new subsection: "(1) Exemption of and Reporting by Venture Capital Fund Advisers.—The Commission shall iden-
141516171819	Section 203 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3) is amended by adding at the end the following new subsection: "(l) Exemption of and Reporting by Venture Capital Fund Advisers.—The Commission shall identify and define the term 'venture capital fund' and shall
14 15 16 17 18 19 20	Section 203 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3) is amended by adding at the end the following new subsection: "(1) Exemption of and Reporting by Venture Capital Fund Advisers.—The Commission shall identify and define the term 'venture capital fund' and shall provide an adviser to such a fund an exemption from the
14 15 16 17 18 19 20 21	Section 203 of the Investment Advisers Act of 1940 (15 U.S.C. 80b-3) is amended by adding at the end the following new subsection: "(I) EXEMPTION OF AND REPORTING BY VENTURE CAPITAL FUND ADVISERS.—The Commission shall identify and define the term 'venture capital fund' and shall provide an adviser to such a fund an exemption from the registration requirements under this section. The Commission requirements under this section.

1	priate in the public interest or for the protection of inves-
2	tors.".
3	SEC. 7. CLARIFICATION OF RULEMAKING AUTHORITY.
4	Section 211 of the Investment Advisers Act of 1940
5	(15 U.S.C. 80b-11) is amended—
6	(1) by amending subsection (a) to read as fol-
7	lows:
8	"(a) The Commission shall have authority from time
9	to time to make, issue, amend, and rescind such rules and
10	regulations and such orders as are necessary or appro-
11	priate to the exercise of the functions and powers con-
12	ferred upon the Commission elsewhere in this title, includ-
13	ing rules and regulations defining technical, trade, and
14	other terms used in this title. For the purposes of its rules
15	and regulations, the Commission may—
16	"(1) classify persons and matters within its ju-
17	risdiction based upon, but not limited to—
18	"(A) size;
19	"(B) scope;
20	"(C) business model;
21	"(D) compensation scheme; or
22	"(E) potential to create or increase sys-
23	temic risk;
24	"(2) prescribe different requirements for dif-
25	ferent classes of persons or matters: and

[Discussion Draft]

1	"(3) ascribe different meanings to terms (in-
2	cluding the term 'client') used in different sections
3	of this title as the Commission determines necessary
4	to effect the purposes of this title."; and
5	(2) by adding at the end the following new sub-
6	section:
7	"(e) The Commission and the Commodity Futures
8	Trading Commission shall, after consultation with the
9	Board of Governors of the Federal Reserve System, within
10	6 months after the date of enactment of the Private Fund
11	Investment Advisers Registration Act of 2009, jointly pro-
12	mulgate rules to establish the form and content of the re-
13	ports required to be filed with the Commission under sec-
14	tions 203(i) and 204(b) and with the Commodity Futures
15	Trading Commission by investment advisers that are reg-
16	istered both under the Investment Advisers Act of 1940
17	(15 U.S.C. 80b-1 et seq.) and the Commodity Exchange
18	Act (7 U.S.C. 1 et seq.).".