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ENERGY AND COMMERCE

SUBCOMMITTEE ON COMMUNICATIONS AND TECHNOLOGY

SUBCOMMITTEE ON HEALTH

SUBCOMMITTEE ON ENERGY AND POWER

Congress of the United States House of Representatives

Washington, **BC** 20515-3302

September 28, 2015

The Honorable Shaun Donovan Director Office of Management and Budget 725 17th Street, N.W. Washington, DC 20503 The Honorable Sylvia Mathews Burwell Secretary Department of Health and Human Services 200 Independence Avenue, S.W. Washington, DC 20201

Re: Medicare and Medicaid Electronic Health Record Incentive Program

Dear Director Donovan and Secretary Burwell,

We are writing to ask that you refrain from finalizing Meaningful Use Stage 3 at this time and work to refocus the program to better serve patients and the providers who care for them. We have an interest in being active partners in successfully enabling health information technology to serve as the digital infrastructure necessary to achieve delivery system reform and meet the needs of a modern healthcare system. To that end, we urge you to refrain from finalizing Meaningful Use Stage 3 and 2015 Edition Certification at this time.

Six years after passage of Health Information Technology for Economic and Clinical Health Act (HITECH), there exists an opportunity to make policy decisions apart from the arbitrary deadlines of the EHR Incentives Program. We believe that additional time is necessary for the proper evaluation and optimization of implemented technology to ensure the technology can ensure better quality care for all patients.

We believe that the Stage 3 rule should be paused as it should rely on proven technology – designed outside the limitations of current federal requirements – that can support a shift to outcomes and interoperability rather than measures and objectives. Unfortunately, the proposed Stage 3 rule, currently under review at the Office of Management and Budget (OMB), exacerbates current problematic policies of Stage 2. We should incentivize technology that enables interoperability and improved health outcomes rather than incentivizing technology that counts how many times a provider performs an activity. The additional time would also give policymakers a chance to understand how the private sector performs relative to modifications proposed for program years 2015 through 2017. Taking the time to get it right now will surely pay dividends in the future.

Further, pausing Stage 3 at this time will provide the opportunity to evaluate the environment after these regulatory changes and consider the implementation issues surrounding the Merit-Based Payment System (MIPS) and Alternative Payment Models (APMs). Since the Stage 3

regulation was developed in a world prior to the Medicare Access and CHIP Reauthorization Act (MACRA), CMS should take the opportunity to reevaluate Stage 3 in light of MIPS and APMs.

While healthcare providers are committed to implementing EHRs, many are becoming disenchanted by the seemingly unrealistic expectations dictated by the Meaningful Use Program. Unfortunately, the frustrations voiced by providers and policymakers regarding the systems deployed in over 80 percent of hospitals and physician offices are real. According to the Centers for Medicare & Medicaid Services (CMS), an estimated 257,000 providers are currently subject to payment adjustments in the 2015 program year for failing to meet the Meaningful Use Program's requirements. We believe this signals a failure that is indicative of issues outside the hands of health care providers. We believe the solutions to address the provider community's concerns are well within the Department's reach and action must be taken now, as we have arrived at a pivotal time in the Program.

We appreciate the opportunity to share our constituents' perspectives on the need to reevaluate how we can foster an interoperable health information infrastructure that does not disrupt patient care. We reiterate the importance of refraining from issuing the Meaningful Use Stage 3 and the accompanying certification rule until a rigorous evaluation of provider participation in Stage 2 has been completed. Frankly, we were surprised and disappointed to see that the Stage 2 modifications rule was transmitted to OMB simultaneous to the transmission of the Stage 3 final rule and the new EHR certification rule. A learning health system should incorporate the lessons learned from Stage 2 into Stage 3. This is not possible at present because a minority of providers have achieved Stage 2 and because the Stage 2 modifications rule has yet to be implemented.

In order to ultimately reach our shared goals of better health care, smarter health care spending and healthier patients, the administration needs to take time to reevaluate the program. We ask that you refrain from finalizing Meaningful Use Stage 3 at this time and work to refocus the program to better serve patients and the providers who care for them. We respectfully ask for a response no later than 30 days from the receipt of this letter.

Yours truly,

Renee Edmers (NC-02)

Member of Congress

Tom Price (GA-06)

Member of Congress

David Scott (GA-13)

Member of Congress

Brad Ashford (NE-02)

Member of Congress

Brian Babin (TX-36)

Member of Congress

Andy Barr (KY-06)

Member of Congress

| Austin Scott (GA-08) Member of Congress | Gregg Harper (MS-03) Member of Congress | Pete Olson (TX-22) Member of Congress |
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| André Carson (IN-07) Member of Congress | Jason Smith (MO-09) Member of Congress | Pete Sessions (32-TX) Member of Congress |
| Brendan Boyle (PA-18) Member of Congress | Chris Collins (NY-27) Member of Congress | Palmer (AL-06) Member of Congress |
| Lynn Jenkins (KS-02) Member of Congress | David Rouzer (Ne-07) Member of Congress | Jody Hice (GA-10) Member of Congress |
| Kenny Marchant (TX-24) Member of Congress | David McKinley (WV-01) Member of Congress | Bill Huisenga (MJ-02) Member of Congress |
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Donald M. Payne Jr. (NJ-10) Member of Congress yan Costello (PA-06) Member of Congress

Patrick Meehan (PA-07) Member of Congress Dan Benishek (MI-01)

Member of Congress

mi Bera (CA-07) Member of Congress

Rob Bishop (UT-01) Member of Congress

Sanford Bishop (G. Member of Congress

Marsha Blackburn (TN-07) Member of Congress

Member of Congress

Bradley Byrhe (AL-01) Member of Congress

Buddy Carter (GA-01) Member of Congress

John Culberson (TX-07) Member of Congress

ohn Ducan (TN-02) Member of Congress

Mike Fitzpatrick (PA-08) Member of Congress

Bill Flores (TX-17) Member of Congress

Andy Harris (MD-01) Member of Congress

Evan Jenkins (WV-03) Member of Congress

Ann Kirkpatrick (AZ-01) Member of Congress

James Langevin (RV02) Member of Congress

Leonard Lance (NJ-07) Member of Congress

Billy Long (MO-Member of Congress

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Member of Congress

Morgan Griffim (VA Member of Congress Rob Woodall (GA-07) Member of Congress

Michael C. Burgess, M.D (TX-26)

Member of Congress

Paul Gosar (AZ-04) Member of Congress Rick Allen (GA-12) Member of Congress

Brad Wenstrup (OH-02)

Member of Congress

Glenn Grothman (WI-06) Member of Congress

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Todd Young (IN-09) Member of Congress

Doug Calins (GA-09) Member of Congress

Steve Israel (NY-03) Member of Congress

Alex Mooney (WV-02)

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Joe Wilson (SC-02) Member of Congress Norma Torres (CA-35) Member of Congress

Bill Johnson (OH-06)
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Lou Barletta (PA-11)

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Ryan Zinke (MT)
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Member of Congress

Steve King (IA-04)
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Diane Black (TN-06) Member of Congress Doug LaMalfa (CA-01) Member of Congress



Man Lowenthal (CA-47)

Alan Lowenthal (CA-47)

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Rick Crawford (AR-01)

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Kristi Noem (SD) Member of Congress

Bill Posey (FL-08)

Member of Congress

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Patrick Tiberi (OH-12) Member of Congress Ted Yoho (FV-03) Member of Congress Charles W. Dent (PA-15)
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