

MEMORANDUM June 25, 2010

To: The Honorable Carolyn Maloney

Attention: Anna Cielinski

From: Sarah A. Lister, Specialist in Public Health and Epidemiology, 7-7320

Domestic Social Policy Division

Subject: Funding History for the World Trade Center Medical Monitoring and Treatment

Program

Per your request, this memorandum provides a funding history for the World Trade Center (WTC) Medical Monitoring and Treatment Program (MMTP), which is administered by the Centers for Disease Control and Prevention (CDC), National Institute for Occupational Safety and Health (NIOSH). Additional information about this program is available in CRS Report R41292, Comparison of the Current World Trade Center Medical Monitoring and Treatment Program and the World Trade Center Health Program Proposed by Title I of H.R. 847, and CRS Report RL33927, Selected Federal Compensation Programs for Physical Injury or Death. Please contact me if I may be of further assistance.

Funding History for the WTC Medical Monitoring and Treatment Program

Following the September 11, 2001, terrorist attack on New York City, Congress provided appropriations to provide health care services for rescue, recovery, and cleanup workers and others, in what is now called the World Trade Center (WTC) Medical Monitoring and Treatment Program (MMTP). The MMTP is not explicitly authorized, but has received discretionary appropriations to pay for medical monitoring and health care services for eligible individuals. The MMTP funds medical screening, monitoring, and treatment services for eligible paid workers and volunteers who were involved in the rescue, recovery, and cleanup activities following the attack (referred to as "responders"), and more limited services for some residents and others in the vicinity of the WTC during and after the attack (referred to as "community members"). Services are provided through a limited network of providers.

For FY2002, Congress directed \$12 million in supplemental appropriations to the CDC to develop a baseline medical screening program for WTC responders. For FY2003, Congress provided \$90 million to continue baseline screenings and to provide long-term medical monitoring of program participants. For FY2006, Congress provided \$75 million for ongoing registry, screening, and monitoring activities, and stipulated for the first time that funds could also be used for treatment. In May 2007, Congress provided an additional \$50 million in supplemental funding for FY2007, to remain available until expended. For FY2008, Congress provided a total appropriation of approximately \$108.1 million, providing in the law that funds shall be used "... to provide screening and treatment for first response emergency services personnel, residents, students, and others...." For FY2009, Congress provided \$70 million, noting that an additional \$112 million was available in carryover balances from prior year appropriated funds. For FY2010, Congress provided \$71 million, to remain available until expended. For FY2011, the Obama Administration requests \$150 million for the program. In total, the program has received approximately \$475 million since its inception. These amounts are displayed in Table 1.

Table 1. Funding for the WTC Medical Monitoring and Treatment Program (MMTP)

Actual appropriations, dollars in millions

| Fiscal Year | FY2002 | FY2003 ^a | FY2006 ^a | FY2007 | FY2008 | FY2009 | FY2010 | FY2011 request |
|----------------|--------|---------------------|---------------------|--------|--------|--------|--------|-------------------|
| Amount | 12.0 | 90.0 | 75.0 | 50.0 | 108.1 | 70.0 | 70.3 | 150.1 |

Source: Compiled by the Congressional Research Service (CRS) from sources noted in text above.

a. Funding for the WTC MMTP was not provided in FY2004 or FY2005. During these fiscal years, the program was financed with appropriations from previous fiscal years.

⁷ P.L. 111-117, H.Rept. 111-366, p. 1024, December 8, 2009.

¹ P.L. 107-117, 115 Stat. 2313. The amount was to be obligated from funds already appropriated in P.L. 107-38, the original \$40 billion appropriation to support the nation's response to the September 11, 2001, terrorist attacks.

² P.L. 108-7, 117 Stat. 517. At least \$25 million of this amount was to be used to provide screening and monitoring services to current and retired firefighters.

³ P.L. 109-148, § 5011(b), 119 Stat. 2815.

⁴ P.L. 110-28, 121 Stat. 166, referring to activities carried out under section 5011(b) of P.L. 109-148.

⁵ P.L. 110-161. Of the \$109 million provided in the law, \$56.5 million was designated as emergency spending, and the balance, \$52.5 million, was subject to a 1.747% across-the-board rescission.

⁶ P.L. 111-8.

⁸ CDC, FY2011 Justification of Estimates for Appropriations Committees, p. 232, http://www.cdc.gov/fmo.