111TH CONGRESS 1ST SESSION

H. R. 847

[Report No. 111-]

To amend the Public Health Service Act to extend and improve protections and services to individuals directly impacted by the terrorist attack in New York City on September 11, 2001, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 4, 2009

Mrs. Maloney (for herself, Mr. Nadler of New York, Mr. King of New York, Mr. McMahon, Mr. Rangel, Mr. Ackerman, Mr. Arcuri, Mr. Bishop of New York, Mr. Burgess, Mr. Crowley, Mr. Engel, Mr. Hall of New York, Mr. Higgins, Mr. Himes, Mr. Hinchey, Mr. Israel, Mr. Lee of New York, Mrs. Lowey, Mr. Maffel, Mr. Massa, Mrs. McCarthy of New York, Mr. McGovern, Mr. McHugh, Mr. Meeks of New York, Mr. Pascrell, Mr. Serrano, Ms. Sutton, Mr. Tonko, Mr. Towns, Mr. Weiner, Ms. Woolsey, and Ms. Clarke) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

SEPTEMBER --, 2009

Reported from the Committee on Judiciary with an amendment [Strike out all after the enacting clause and insert the part printed in italic] [For text of introduced bill, see copy of bill as introduced on February 4, 2009]

A BILL

To amend the Public Health Service Act to extend and improve protections and services to individuals directly impacted by the terrorist attack in New York City on September 11, 2001, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "James Zadroga 9/11 Health and Compensation Act of
- 6 2009".
- 7 (b) Table of Contents of this
- 8 Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.

TITLE I—WORLD TRADE CENTER HEALTH PROGRAM

Sec. 101. World Trade Center Health Program.

"TITLE XXX—WORLD TRADE CENTER HEALTH PROGRAM

- "Subtitle A—Establishment of Program; Advisory and Steering Committees
 - "Sec. 3001. Establishment of World Trade Center Health Program within NIOSH.
 - "Sec. 3002. WTC Health Program Scientific/Technical Advisory Committee.
 - "Sec. 3003. WTC Health Program Steering Committees.
 - "Sec. 3004. Community education and outreach.
 - "Sec. 3005. Uniform data collection.
 - "Sec. 3006. Centers of excellence.
 - "Sec. 3007. Entitlement authorities.
 - "Sec. 3008. Definitions.
 - "Subtitle B—Program of Monitoring, Initial Health Evaluations, and Treatment

"Part 1—For WTC Responders

- "Sec. 3011. Identification of eligible WTC responders and provision of WTC-related monitoring services.
- "Sec. 3012. Treatment of certified eligible WTC responders for WTC-related health conditions.

"Part 2—Community Program

- "Sec. 3021. Identification and initial health evaluation of eligible WTC community members.
- "Sec. 3022. Followup monitoring and treatment of certified eligible WTC community members for WTC-related health conditions.
- "Sec. 3023. Followup monitoring and treatment of other individuals with WTC-related health conditions.

"Part 3—National Arrangement for Benefits for Eligible Individuals Outside New York

"Sec. 3031. National arrangement for benefits for eligible individuals outside New York.

"Subtitle C—Research Into Conditions

"Sec. 3041. Research regarding certain health conditions related to September 11 terrorist attacks in New York City.

"Subtitle D—Programs of the New York City Department of Health and Mental Hygiene

"Sec. 3051. World Trade Center Health Registry.

"Sec. 3052. Mental health services.

TITLE II—SEPTEMBER 11TH VICTIM COMPENSATION FUND OF 2001

Sec. 201. Definitions.

Sec. 202. Extended and expanded eligibility for compensation.

Sec. 203. Requirement to update regulations.

Sec. 204. Limited liability for certain claims.

Sec. 205. Funding; attorney fees.

1 SEC. 2. FINDINGS.

2 Congress finds the following:

(1) Thousands of rescue workers who responded to the areas devastated by the terrorist attacks of September 11, local residents, office and area workers, and school children continue to suffer significant medical problems as a result of compromised air quality and the release of other toxins from the attack sites.

(2) In a September 2006 peer-reviewed study conducted by the World Trade Center Medical Monitoring Program, of 9,500 World Trade Center responders, almost 70 percent of World Trade Center responders had a new or worsened respiratory symptom that developed during or after their time working at

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1	the World Trade Center; among the responders who
2	were asymptomatic before 9/11, 61 percent developed
3	respiratory symptoms while working at the World
4	Trade Center; close to 60 percent still had a new or
5	worsened respiratory symptom at the time of their ex-
6	amination; one-third had abnormal pulmonary func-
7	tion tests; and severe respiratory conditions including
8	pneumonia were significantly more common in the 6
9	months after 9/11 than in the prior 6 months.
10	(3) An April 2006 study documented that, on av-
11	erage, a New York City firefighter who responded to
12	the World Trade Center has experienced a loss of 12
13	years of lung capacity.
14	(4) A peer-reviewed study of residents who lived
15	near the World Trade Center titled "The World Trade
16	Center Residents' Respiratory Health Study: New
17	Onset Respiratory Symptoms and Pulmonary Func-
18	tion", found that data demonstrated a three-fold in-
19	crease in new-onset, persistent lower respiratory
20	symptoms in residents near the former World Trade
21	Center as compared to a control population.
22	(5) Previous research on the health impacts of

(5) Previous research on the health impacts of the devastation caused by the September 11 terrorist attacks has shown relationships between the air quality from Ground Zero and a host of health impacts,

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1	including lower pregnancy rates, higher rates of res-
2	piratory and lung disorders, and a variety of post-
3	disaster mental health conditions (including
4	posttraumatic stress disorder) in workers and resi-
5	dents near Ground Zero.

- (6) A variety of tests conducted by independent scientists have concluded that significant WTC contamination settled in indoor environments surrounding the disaster site. The Environmental Protection Agency's (EPA) cleanup programs for indoor residential spaces, in 2003 and 2005, though limited, are an acknowledgment that indoor contamination continued after the WTC attacks.
- (7) At the request of the Department of Energy, the Davis DELTA Group at the University of California conducted outdoor dust sampling in October 2001 at Varick and Houston Streets (approximately 1.2 miles north of Ground Zero) and found that the contamination from the World Trade Center "outdid even the worst pollution from the Kuwait oil fields fires". Further, the United States Geological Survey (USGS) reported on November 27, 2001, that dust samples collected from indoor surfaces registered at levels that were "as caustic as liquid drain cleaners".

1	(8) According to both the EPA's own Inspector
2	General's (EPA IG) report of August 21, 2003 and
3	General Accountability Offices's (GAO) report of Sep-
4	tember 2007, no comprehensive program has ever been
5	conducted in order to characterize the full extent of
6	WTC contamination, and therefore the full impact of
7	that contamination geographic or otherwise re-
8	mains unknown.
9	(9) Such reports found that there has never been
10	a comprehensive program to remediate WTC toxins
11	from indoor spaces. Thus, area residents, workers and
12	students may continue to be exposed to WTC contami-
13	nation in their homes, workplaces and schools.
14	(10) Because of the failure to release federally
15	appropriated funds for community care, a lack of suf-
16	ficient outreach, the fact that many community mem-
17	bers are receiving care from physicians outside the
18	current City-funded World Trade Center Environ-
19	mental Health Center program and thus fall outside
20	data collection efforts, and other factors, the number
21	of community members being treated at the World
22	Trade Center Environmental Health Center underrep-
23	resents the total number in the community that have
24	been affected by exposure to Ground Zero toxins.

1	(11) Research by Columbia University's Center
2	for Children's Environmental Health has shown nega-
3	tive health effects on babies born to women living
4	within 2 miles of the World Trade Center in the
5	month following 9/11.
6	(12) Federal funding allocated for the moni-
7	toring of rescue workers' health is not sufficient to en-
8	sure the long-term study of health impacts of Sep-
9	tember 11.
10	(13) A significant portion of those who have de-
11	veloped health problems as result of exposures to air-
12	borne toxins or other hazards resulting from the Sep-
13	tember 11, 2001, attacks on the World Trade Center
14	have no health insurance, have lost their health insur-
15	ance as a result of the attacks, or have inadequate
16	health insurance.
17	(14) The Federal program to provide medical
18	treatments to those who responded to the September
19	11 aftermath, and who continue to experience health
20	problems as a result, was finally established more
21	than five years after the attacks, but has no certain
22	long-term funding.
23	(15) Rescue workers and volunteers seeking work-
24	ers' compensation have reported that their applica-
25	tions have been denied, delayed for months, or redi-

1	rected, instead of receiving assistance in a timely and
2	supportive manner.
3	(16) A February 2007 report released by the City
4	of New York estimated that approximately 410,000
5	people were the most heavily exposed to the environ-
6	mental hazards and trauma of the September 11 ter-
7	rorist attacks. More than 30 percent of the Fire De-
8	partment of the City of New York first responders
9	were still experiencing some respiratory symptoms
10	more than five years after the attacks and according
11	to the report, 59 percent of those seen by the WTC
12	Environmental Health Center at Bellevue Hospital
13	(which serves community members) are without in-
14	surance and 65 percent have incomes less than
15	\$15,000 per year. The report also found a need to
16	continue and expand mental health services.
17	(17) Since the 5th anniversary of the attack
18	(September 11, 2006), hundreds of workers a month
19	have been signing up with the monitoring and treat-
20	ment programs.
21	(18) In April 2008, the Department of Health
22	and Human Services reported to Congress that in fis-
23	cal year 2007 11,359 patients received medical treat-
24	ment in the existing WTC Responder Medical and
25	Treatment program for WTC-related health problems.

1	and that number of responders who need treatment
2	and the severity of health problems is expected to in-
3	crease.
4	(19) The September 11 Victim Compensation
5	Fund of 2001 was established to provide compensa-
6	tion to individuals who were physically injured or
7	killed as a result of the terrorist-related aircraft
8	crashes of September 11, 2001.
9	(20) The deadline for filing claims for compensa-
10	tion under the Victim Compensation Fund was De-
11	cember 22, 2003.
12	(21) Some individuals did not know they were
13	eligible to file claims for compensation for injuries or
14	did not know they had suffered physical harm as a
15	result of the terrorist-related aircraft crashes until
16	after the December 22, 2003, deadline.
17	(22) Further research is needed to evaluate more
18	comprehensively the extent of the health impacts of
19	September 11, including research for emerging health
20	problems such as cancer, which have been predicted.
21	(23) Research is needed regarding possible treat-
22	ment for the illnesses and injuries of September 11.
23	(24) The Federal response to medical and finan-
24	cial issues arising from the September 11 response ef-
25	forts needs a comprehensive, coordinated long-term re-

1	sponse in order to meet the needs of all the individ-
2	uals who were exposed to the toxins of Ground Zero
3	and are suffering health problems from the disaster.
4	(25) The failure to extend the appointment of
5	Dr. John Howard as Director of the National Insti-
6	tute for Occupational Safety and Health in July
7	2008 is not in the interests of the administration of
8	such Institute nor the continued operation of the
9	World Trade Center Medical Monitoring and Treat-
10	ment Program which he has headed, and the Sec-
11	retary of Health and Human Services should recon-
12	sider extending such appointment.
13	TITLE I—WORLD TRADE CENTER
14	HEALTH PROGRAM
15	SEC. 101. WORLD TRADE CENTER HEALTH PROGRAM.
16	The Public Health Service Act is amended by adding
17	at the end the following new title:

1	"TITLE XXX—WORLD TRADE
2	CENTER HEALTH PROGRAM
3	"Subtitle A-Establishment of Pro-
4	gram; Advisory and Steering
5	Committees
6	"SEC. 3001. ESTABLISHMENT OF WORLD TRADE CENTER
7	HEALTH PROGRAM WITHIN NIOSH.
8	"(a) In General.—There is hereby established within
9	the National Institute for Occupational Safety and Health
10	a program to be known as the World Trade Center Health
11	Program' (in this title referred to as the WTC program')
12	to provide—
13	"(1) medical monitoring and treatment benefits
14	to eligible emergency responders and recovery and
15	clean-up workers (including those who are Federal
16	employees) who responded to the September 11, 2001,
17	terrorist attacks on the World Trade Center; and
18	"(2) initial health evaluation, monitoring, and
19	treatment benefits to residents and other building oc-
20	cupants and area workers in New York City who were
21	directly impacted and adversely affected by such at-
22	tacks.
23	"(b) Components of Program.—The WTC program
24	includes the following components:

1	"(1) Medical monitoring for responders.—
2	Medical monitoring under section 3011, including
3	clinical examinations and long-term health moni-
4	toring and analysis for individuals who were likely to
5	have been exposed to airborne toxins that were re-
6	leased, or to other hazards, as a result of the Sep-
7	tember 11, 2001, terrorist attacks on the World Trade
8	Center.
9	"(2) Initial health evaluation for commu-
10	NITY MEMBERS.—An initial health evaluation under
11	section 3021, including an evaluation to determine
12	eligibility for followup monitoring and treatment.
13	"(3) Follow-up monitoring and treatment
14	FOR WTC-RELATED CONDITIONS FOR RESPONDERS
15	AND COMMUNITY MEMBERS.—Provision under sections
16	3012, 3022, and 3023 of follow-up monitoring and
17	treatment and payment, subject to the provisions of
18	subsection (d), for all medically necessary health and
19	mental health care expenses (including necessary pre-
20	scription drugs) of individuals with a WTC-related
21	health condition.
22	"(4) Outreach.—Establishment under section
23	3004 of an outreach program to potentially eligible
24	individuals concerning the benefits under this title.

1	"(5) Uniform data collection.—Collection
2	under section 3005 of health and mental health data
3	on individuals receiving monitoring or treatment ben-
4	efits, using a uniform system of data collection.
5	"(6) Research on wtc conditions.—Estab-
6	lishment under subtitle C of a research program on
7	health conditions resulting from the September 11,
8	2001, terrorist attacks on the World Trade Center.
9	"(c) No Cost-sharing.—Monitoring and treatment
10	benefits and initial health evaluation benefits are provided
11	under subtitle B without any deductibles, copayments, or
12	other cost-sharing to an eligible WTC responder or any eli-
13	gible WTC community member.
14	"(d) Payor.—
15	"(1) In general.—Except as provided in para-
16	graphs (2) and (3), the cost of monitoring and treat-
17	ment benefits and initial health evaluation benefits
18	provided under subtitle B shall be paid for by the
19	WTC program.
20	"(2) Workers' compensation payment.—
21	"(A) In General.—Except as provided in
22	subparagraph (B), payment for treatment under
23	subtitle B of a WTC-related condition in an in-
24	dividual that is work-related shall be reduced or
25	recouped to the extent that the Secretary deter-

1	mines that payment has been made, or can rea-
2	sonably be expected to be made, under a workers'
3	compensation law or plan of the United States
4	or a State, or other work-related injury or illness
5	benefit plan of the employer of such individual,
6	for such treatment. The provisions of clauses
7	(iii), (iv), (v), and (vi) of paragraph (2)(B) of
8	section 1862(b) of the Social Security Act (42
9	$U.S.C.\ 1395y(b)(2))$ and paragraph (3) of such
10	section shall apply to the recoupment under this
11	paragraph of a payment to the WTC program
12	with respect to a workers' compensation law or
13	plan, or other work-related injury or illness plan
14	of the employer involved, and such individual in
15	the same manner as such provisions apply to the
16	reimbursement of a payment under section
17	1862(b)(2) of such Act to the Secretary, with re-
18	spect to such a law or plan and an individual
19	entitled to benefits under title XVIII of such Act.
20	"(B) Exception.—If the WTC Program
21	Administrator certifies that the City of New York
22	has contributed the matching contribution re-
23	quired under section 3006(a)(3) for a 12-month
24	period (specified by the WTC Program Adminis-
25	trator), subparagraph (A) shall not apply for

1	that 12-month period with respect to a workers'
2	compensation law or plan, including line of duty
3	compensation, to which the City is obligated to
4	make payments.
5	"(3) Health insurance coverage.—
6	"(A) In general.—In the case of an indi-
7	vidual who has a WTC-related condition that is
8	not work-related and has health coverage for such
9	condition through any public or private health
10	plan, the provisions of section 1862(b) of the So-
11	cial Security Act (42 U.S.C. 1395y(b)) shall
12	apply to such a health plan and such individual
13	in the same manner as they apply to a group
14	health plan and an individual entitled to bene-
15	fits under title XVIII of such Act pursuant to
16	section 226(a). Any costs for items and services
17	covered under such plan that are not reimbursed
18	by such health plan, due to the application of
19	deductibles, copayments, coinsurance, other cost-
20	sharing, or otherwise, are reimbursable under
21	this title to the extent that they are covered
22	under the WTC program.
23	"(B) Recovery by individual pro-
24	VIDERS.—Nothing in subparagraph (A) shall be
25	construed as requiring an entity providing mon-

1	itoring and treatment under this title to seek re-
2	imbursement under a health plan with which the
3	entity has no contract for reimbursement.
4	"(4) Work-related described.—For the pur-
5	poses of this subsection, a WTC-related condition shall
6	be treated as a condition that is work-related if—
7	"(A) the condition is diagnosed in an eligi-
8	ble WTC responder, or in an individual who
9	qualifies as an eligible WTC community member
10	on the basis of being a rescue, recovery, or clean-
11	up worker; or
12	"(B) with respect to the condition the indi-
13	vidual has filed and had established a claim
14	under a workers' compensation law or plan of
15	the United States or a State, or other work-re-
16	lated injury or illness benefit plan of the em-
17	ployer of such individual.
18	"(e) Quality Assurance and Monitoring of Clin-
19	ICAL EXPENDITURES.—
20	"(1) Quality assurance.—The WTC Program
21	Administrator working with the Clinical Centers of
22	Excellence shall develop and implement a quality as-
23	surance program for the medical monitoring and
24	treatment delivered by such Centers of Excellence and

1	any other participating health care providers. Such
2	program shall include—
3	"(A) adherence to medical monitoring and
4	$treatment\ protocols;$
5	"(B) appropriate diagnostic and treatment
6	referrals for participants;
7	"(C) prompt communication of test results
8	to participants; and
9	"(D) such other elements as the Adminis-
10	trator specifies in consultation with the Clinical
11	Centers of Excellence.
12	"(2) Fraud prevention.—The WTC Program
13	Administrator shall develop and implement a pro-
14	gram to review the program's health care expendi-
15	tures to detect fraudulent or duplicate billing and
16	payment for inappropriate services. Such program
17	shall be similar to current methods used in connection
18	with the Medicare program under title XVIII of the
19	Social Security Act. This title is a Federal health
20	care program (as defined in section 1128 $B(f)$ of such
21	Act) and is a health plan (as defined in section
22	1128C(c) of such Act) for purposes of applying sec-
23	tions 1128 through 1128E of such Act.
24	"(f) WTC Program Administration.—The WTC
25	program shall be administered by the Director of the Na-

1	tional Institute for Occupational Safety and Health, or a
2	designee of such Director.
3	"(g) Annual Program Report.—
4	"(1) In General.—Not later than 6 months
5	after the end of each fiscal year in which the WTC
6	program is in operation, the WTC Program Adminis-
7	trator shall submit an annual report to the Congress
8	on the operations of this title for such fiscal year and
9	for the entire period of operation of the program.
10	"(2) Contents of Report.—Each annual re-
11	port under paragraph (1) shall include the following:
12	"(A) Eligible individuals.—Information
13	for each clinical program described in paragraph
14	(3)—
15	"(i) on the number of individuals who
16	applied for certification under subtitle B
17	and the number of such individuals who
18	$were\ so\ certified;$
19	"(ii) of the individuals who were cer-
20	tified, on the number who received medical
21	monitoring under the program and the
22	number of such individuals who received
23	medical treatment under the program;
24	"(iii) with respect to individuals so
25	certified who received such treatment, on the

1	WTC-related health conditions for which
2	they were treated; and
3	"(iv) on the projected number of indi-
4	viduals who will be certified under subtitle
5	B in the succeeding fiscal year.
6	"(B) Monitoring, initial health eval-
7	Uation, and treatment costs.—For each clin-
8	ical program so described—
9	"(i) information on the costs of moni-
10	toring and initial health evaluation and the
11	costs of treatment and on the estimated
12	costs of such monitoring, evaluation, and
13	treatment in the succeeding fiscal year; and
14	"(ii) an estimate of the cost of medical
15	treatment for WTC-related conditions that
16	have been paid for or reimbursed by work-
17	ers' compensation, by public or private
18	health plans, or by the City of New York
19	under section $3012(c)(4)$.
20	"(C) Administrative costs.—Information
21	on the cost of administering the program, includ-
22	ing costs of program support, data collection and
23	analysis, and research conducted under the pro-
24	gram.

1	"(D) Administrative experience.—In-
2	formation on the administrative performance of
3	the program, including—
4	"(i) the performance of the program in
5	providing timely evaluation of and treat-
6	ment to eligible individuals; and
7	"(ii) a list of the Clinical Centers of
8	Excellence and other providers that are par-
9	ticipating in the program.
10	"(E) Scientific reports.—A summary of
11	the findings of any new scientific reports or
12	studies on the health effects associated with WTC
13	center exposures, including the findings of re-
14	search conducted under section 3041(a).
15	"(F) Advisory committee recommenda-
16	TIONS.—A list of recommendations by the WTC
17	Scientific/Technical Advisory Committee on ad-
18	ditional WTC program eligibility criteria and
19	on additional WTC-related health conditions and
20	the action of the WTC Program Administrator
21	concerning each such recommendation.
22	"(3) Separate clinical programs de-
23	SCRIBED.—In paragraph (2), each of the following
24	shall be treated as a separate clinical program of the
25	WTC program:

1	"(A) FDNY RESPONDERS.—The benefits
2	provided for eligible WTC responders described
3	in section $3006(b)(1)(A)$.
4	"(B) Other eligible wto responders.—
5	The benefits provided for eligible WTC respond-
6	ers not described in subparagraph (A).
7	"(C) Eligible wto community mem-
8	BERS.—The benefits provided for eligible WTC
9	community members in section $3006(b)(1)(C)$.
10	"(h) Notification to Congress When Reach 80
11	PERCENT OF ELIGIBILITY NUMERICAL LIMITS.—The WTC
12	Program Administrator shall promptly notify the Con-
13	gress—
14	"(1) when the number of certifications for eligi-
15	ble WTC responders subject to the limit established
16	under section 3011(a)(5) has reached 80 percent of
17	such limit; and
18	"(2) when the number of certifications for eligi-
19	ble WTC community members subject to the limit es-
20	tablished under section 3021(a)(5) has reached 80
21	percent of such limit.
22	"(i) GAO REPORT.—Not later than 3 years after the
23	date of the enactment of this Act, the Comptroller General
24	of the United States shall submit to the Congress a report

1	on the costs of the monitoring and treatment programs pro-	
2	vided under this title.	
3	"(j) NYC RECOMMENDATIONS.—The City of New York	
4	may make recommendations to the WTC Program Adminis-	
5	trator on ways to improve the monitoring and treatment	
6	programs under this title for both eligible WTC responders	
7	and eligible WTC community members.	
8	"SEC. 3002. WTC HEALTH PROGRAM SCIENTIFIC/TECHNICAL	
9	ADVISORY COMMITTEE.	
10	"(a) Establishment.—The WTC Program Adminis-	
11	trator shall establish an advisory committee to be known	
12	as the WTC Health Program Scientific/Technical Advisory	
13	Committee (in this section referred to as the 'Advisory Com-	
14	mittee') to review scientific and medical evidence and to	
15	make recommendations to the Administrator on additional	
16	WTC program eligibility criteria and on additional WTC-	
17	related health conditions.	
18	"(b) Composition.—The WTC Program Adminis-	
19	trator shall appoint the members of the Advisory Committee	
20	and shall include at least—	
21	"(1) 4 occupational physicians, at least two of	
22	whom have experience treating WTC rescue and re-	
23	covery workers;	
24	"(2) 1 physician with expertise in pulmonary	
25	medicine;	

1	"(3) 2 environmental medicine or environmental	
2	health specialists;	
3	"(4) 2 representatives of eligible WTC respond-	
4	ers;	
5	"(5) 2 representatives of WTC community mem-	
6	bers;	
7	"(6) an industrial hygienist;	
8	"(7) a toxicologist;	
9	"(8) an epidemiologist; and	
10	"(9) a mental health professional.	
11	"(c) Meetings.—The Advisory Committee shall meet	
12	at such frequency as may be required to carry out its duties.	
13	$\hbox{\it ``(d)} \ \ Reports. \hbox{\it —The WTC Program Administrator}$	
14	shall provide for publication of recommendations of the Ad-	
15	visory Committee on the public website established for the	
16	$WTC\ program.$	
17	"(e) Authorization of Appropriations.—For the	
18	purpose of carrying out this section, there are authorized	
19	to be appropriated such sums as may be necessary, not to	
20	exceed \$100,000, for each fiscal year beginning with fiscal	
21	year 2009.	
22	"(f) Duration.—Notwithstanding any other provision	
23	of law, the Advisory Committee shall continue in operation	
24	during the period in which the WTC program is in oper-	
25	ation.	

1	"(g) Application of FACA.—Except as otherwise
2	specifically provided, the Advisory Committee shall be sub-
3	ject to the Federal Advisory Committee Act.
4	"SEC. 3003. WTC HEALTH PROGRAM STEERING COMMIT-
5	TEES.
6	"(a) Establishment.—The WTC Program Adminis-
7	trator shall establish two steering committees (each in this
8	section referred to as a 'Steering Committee') as follows:
9	"(1) WTC responders steering com-
10	MITTEE.—One steering committee, to be known as the
11	WTC Responders Steering Committee, for the purpose
12	of facilitating the coordination of medical monitoring
13	and treatment programs for the eligible WTC re-
14	sponders under part 1 of subtitle B.
15	"(2) WTC COMMUNITY PROGRAM STEERING COM-
16	MITTEE.—One steering committee, to be known as the
17	WTC Community Program Steering Committee, for
18	the purpose of facilitating the coordination of initial
19	health evaluations, monitoring, and treatment pro-
20	grams for eligible WTC community members under
21	$part\ 2\ of\ subtitle\ B.$
22	"(b) Membership.—
23	"(1) Initial membership of wtc responders
24	Steering committee.—The WTC Responders Steer-
25	ing Committee shall initially be composed of members

1	of the WTC Monitoring and Treatment Program
2	Steering Committee (as in existence on the day before
3	the date of the enactment of this title). In addition,
4	the committee membership shall include—
5	"(A) a representative of the Police Commis-
6	sioner of the City of New York;
7	"(B) a representative of the Department of
8	Health of the City of New York;
9	"(C) a representative of another agency of
10	the City of New York, selected by the Mayor of
11	New York City, which had a large number of
12	non-uniformed City workers who responded to
13	the WTC disaster; and
14	"(D) three representatives of eligible WTC
15	responders;
16	in order that eligible WTC responders constitute half
17	the members of the Steering Committee.
18	"(2) Initial membership of wtc community
19	PROGRAM STEERING COMMITTEE.—
20	"(A) In General.—The WTC Community
21	Program Steering Committee shall initially be
22	composed of members of the WTC Environmental
23	Health Center Community Advisory Committee
24	(as in existence on the day before the date of the

1	enactment of this title) and shall initially have,
2	as voting members, the following:
3	"(i) 11 representatives of the affected
4	populations of residents, students, area
5	workers, and other community members.
6	"(ii) The Medical Director of the WTC
7	Environmental Health Center.
8	"(iii) The Executive Director of the
9	WTC Environmental Health Center.
10	"(iv) Three physicians, one each rep-
11	resenting the three WTC Environmental
12	Health Center treatment sites of Bellevue
13	Hospital Center, Gouverneur Healthcare
14	Services, and Elmhurst Hospital Center.
15	"(v) Five specialists with WTC related
16	expertise or experience in treating non-re-
17	sponder WTC diseases, such as a pediatri-
18	cian, an epidemiologist, a psychiatrist or
19	$psychologist,\ an\ environmental/occupational$
20	specialists or a social worker from a WTC
21	Environmental Health Center treatment
22	site, or other relevant specialists.
23	"(vi) A representative of the Depart-
24	ment of Health and Mental Hygiene of the
25	City of New York.

1	"(B) Appointments.—
2	"(i) WTC EHC COMMUNITY ADVISORY
3	COMMITTEE.—The WTC Environmental
4	Health Center Community Advisory Com-
5	mittee as in existence on the date of the en-
6	actment of this title shall nominate mem-
7	bers for positions described in subparagraph
8	(A)(i).
9	"(ii) NYC health and hospitals
10	Corporation.—The New York City Health
11	and Hospitals Corporation shall nominate
12	members for positions described in clauses
13	(iv) and (v) of subparagraph (A).
14	"(iii) Timing.—Nominations under
15	clauses (i) and (ii) shall be recommended to
16	the WTC Program Administrator not later
17	than 60 days after the date of the enactment
18	of this title.
19	"(iv) Appointment.—The WTC Pro-
20	gram Administrator shall appoint members
21	of the WTC Community Program Steering
22	Committee not later than 90 days after the
23	date of the enactment of this title.

1	"(v) General representatives.—Of
2	the members appointed under subparagraph
3	(A)(i)—
4	"(I) the representation shall re-
5	flect the broad and diverse WTC-af-
6	fected populations and constituencies
7	and the diversity of impacted neighbor-
8	hoods, including residents, hard-to-
9	reach populations, students, area work-
10	ers, school parents, community-based
11	organizations, Community Boards,
12	WTC Environmental Health Center
13	patients, labor unions, and labor advo-
14	cacy organizations; and
15	"(II) no one individual organiza-
16	tion can have more than one represent-
17	ative.
18	"(3) Additional appointments.—Each Steer-
19	ing Committee may appoint, if approved by a major-
20	ity of voting members of the Committee, additional
21	members to the Committee.
22	"(4) VACANCIES.—A vacancy in a Steering Com-
23	mittee shall be filled by the Steering Committee, sub-
24	ject to the approval of the WTC Program Adminis-
25	trator, so long as—

1	"(A) in the case of the WTC Responders
2	Steering Committee, the composition of the Com-
3	mittee includes representatives of eligible WTC
4	responders and representatives of each Clinical
5	Center of Excellence and each Coordinating Cen-
6	ter of Excellence that serves eligible WTC re-
7	sponders and such composition has eligible WTC
8	responders constituting half of the membership of
9	the Steering Committee; or
10	"(B) in the case of the WTC Community
11	Program Steering Committee, the composition of
12	the Committee includes representatives of eligible
13	WTC community members and representatives of
14	each Clinical Center of Excellence and each Co-
15	ordinating Center of Excellence that serves eligi-
16	ble WTC community members and the nomi-
17	nating process is consistent with paragraph
18	(2)(B).
19	"(5) Co-chairs of wtc community program
20	STEERING COMMITTEE.—The WTC Community Pro-
21	gram Steering Committee shall have two Co-Chairs as
22	follows:
23	"(A) Community/Labor co-chair.—A
24	Community/Labor Co-Chair who shall be chosen

1	by the community and labor-based members of
2	the Steering Committee.
3	"(B) Environmental health clinic co-
4	CHAIR.—A WTC Environmental Health Clinic
5	Co-Chair who shall be chosen by the WTC Envi-
6	ronmental Health Center members on the Steer-
7	$ing\ Committee.$
8	"(c) Relation to FACA.—Each Steering Committee
9	shall not be subject to the Federal Advisory Committee Act.
10	"(d) Meetings.—Each Steering Committee shall meet
11	at such frequency necessary to carry out its duties, but not
12	less than 4 times each calendar year and at least two such
13	meetings each year shall be a joint meeting with the voting
14	membership of the other Steering Committee for the purpose
15	of exchanging information regarding the WTC program.
16	"(e) Duration.—Notwithstanding any other provi-
17	sion of law, each Steering Committee shall continue in oper-
18	ation during the period in which the WTC program is in
19	operation.
20	"SEC. 3004. COMMUNITY EDUCATION AND OUTREACH.
21	"(a) In General.—The WTC Program Administrator
22	shall institute a program that provides education and out-
23	reach on the existence and availability of services under the
24	WTC program. The outreach and education program—
25	"(1) shall include—

1	"(A) the establishment of a public website
2	with information about the WTC program;
3	"(B) meetings with potentially eligible pop-
4	ulations;
5	"(C) development and dissemination of out-
6	reach materials informing people about the pro-
7	gram; and
8	"(D) the establishment of phone information
9	services; and
10	"(2) shall be conducted in a manner intended—
11	"(A) to reach all affected populations; and
12	"(B) to include materials for culturally and
13	linguistically diverse populations.
14	"(b) Partnerships.—To the greatest extent possible,
15	in carrying out this section, the WTC Program Adminis-
16	$trator\ shall\ enter\ into\ partnerships\ with\ local\ governments$
17	and organizations with experience performing outreach to
18	the affected populations, including community and labor-
19	based organizations.
20	"SEC. 3005. UNIFORM DATA COLLECTION.
21	$\hbox{\it ``(a) In General.} \hbox{\itThe WTC Program Administrator'}$
22	shall provide for the uniform collection of data (and anal-
23	ysis of data and regular reports to the Administrator) on
24	the utilization of monitoring and treatment benefits pro-
25	vided to eligible WTC responders and eligible WTC commu-

1	nity members, the prevalence of WTC-related health condi-
2	tions, and the identification of new WTC-related medical
3	conditions. Such data shall be collected for all individuals
4	provided monitoring or treatment benefits under subtitle B
5	and regardless of their place of residence or Clinical Center
6	of Excellence through which the benefits are provided.
7	"(b) Coordinating Through Centers of Excel-
8	LENCE.—Each Clinical Center of Excellence shall collect
9	data described in subsection (a) and report such data to
10	the corresponding Coordinating Center of Excellence for
11	analysis by such Coordinating Center of Excellence.
12	"(c) Privacy.—The data collection and analysis under
13	this section shall be conducted in a manner that protects
14	the confidentiality of individually identifiable health infor-
15	mation consistent with applicable legal requirements.
16	"SEC. 3006. CENTERS OF EXCELLENCE.
17	"(a) In General.—
18	"(1) Contracts with clinical centers of
19	Excellence.—The WTC Program Administrator
20	shall enter into contracts with Clinical Centers of Ex-
21	cellence specified in subsection (b)(1)—
22	"(A) for the provision of monitoring and
23	treatment benefits and initial health evaluation
24	benefits under subtitle B;

1	"(B) for the provision of outreach activities
2	to individuals eligible for such monitoring and
3	treatment benefits, for initial health evaluation
4	benefits, and for follow-up to individuals who
5	are enrolled in the monitoring program;
6	"(C) for the provision of counseling for ben-
7	efits under subtitle B, with respect to WTC-re-
8	lated health conditions, for individuals eligible
9	for such benefits;
10	"(D) for the provision of counseling for ben-
11	efits for WTC-related health conditions that may
12	be available under Workers' Compensation or
13	other benefit programs for work-related injuries
14	or illnesses, health insurance, disability insur-
15	ance, or other insurance plans or through public
16	or private social service agencies and assisting
17	eligible individuals in applying for such benefits;
18	"(E) for the provision of translational and
19	interpretive services as for program participants
20	who are not English language proficient; and
21	"(F) for the collection and reporting of data
22	in accordance with section 3005.
23	"(2) Contracts with coordinating centers
24	of excellence.—The WTC Program Administrator

1	shall enter into contracts with Coordinating Centers
2	of Excellence specified in subsection (b)(2)—
3	"(A) for receiving, analyzing, and reporting
4	to the WTC Program Administrator on data, in
5	accordance with section 3005, that has been col-
6	lected and reported to such Coordinating Centers
7	by the corresponding Clinical Centers of Excel-
8	lence under subsection $(d)(3)$;
9	"(B) for the development of medical moni-
10	toring, initial health evaluation, and treatment
11	protocols, with respect to WTC-related health
12	conditions;
13	"(C) for coordinating the outreach activities
14	conducted under paragraph (1)(B) by each cor-
15	$responding \ Clinical \ Center \ of \ Excellence;$
16	"(D) for establishing criteria for the
17	credentialing of medical providers participating
18	in the nationwide network under section 3031;
19	"(E) for coordinating and administrating
20	the activities of the WTC Health Program Steer-
21	ing Committees established under section
22	3003(a); and
23	"(F) for meeting periodically with the cor-
24	responding Clinical Centers of Excellence to ob-
25	tain input on the analysis and reporting of data

1	collected under subparagraph (A) and on the de-
2	velopment of medical monitoring, initial health
3	evaluation, and treatment protocols under sub-
4	paragraph (B).
5	The medical providers under subparagraph (D) shall
6	be selected by the WTC Program Administrator on the
7	basis of their experience treating or diagnosing the
8	medical conditions included in the list of identified
9	WTC-related conditions for responders and of identi-
10	fied WTC-related conditions for community members.
11	"(3) Required participation by New York
12	CITY IN MONITORING AND TREATMENT PROGRAM AND
13	COSTS.—
14	"(A) In general.—In order for New York
15	City, any agency or Department thereof, or the
16	New York City Health and Hospitals Corpora-
17	tion to qualify for a contract for the provision of
18	monitoring and treatment benefits and other
19	services under section 3006, New York City is re-
20	quired to contribute a matching amount of 10
21	percent of the amount of the covered monitoring
22	and treatment payment (as defined in subpara-
23	graph(B)).
24	"(B) Covered monitoring and treat-
25	MENT PAYMENT DEFINED.—For the purposes of

1	this paragraph, the term 'covered monitoring
2	and treatment payment' means payment under
3	paragraphs (1) and (2), including under such
4	paragraph as applied under section 3021(b),
5	3022(a), and 3023, and reimbursement under
6	3006(c) for items and services furnished by a
7	Clinical Center of Excellence or Coordinating
8	Center of Excellence, and providers designated by
9	the WTC Program under section 3031, after the
10	application of paragraphs (2) and (3) of section
11	3001 (d).
12	"(C) Payment of New York City Share
13	OF MONITORING AND TREATMENT COSTS.—The
14	$WTC\ Program\ Administrator\ shall-\!\!\!\!-$
15	"(i) bill the amount specified in sub-
16	paragraph (A) directly to New York City;
17	and
18	"(ii) certify periodically, for purposes
19	of section $3001(d)(2)$, whether or not New
20	York City has paid the amount so billed.
21	"(D) Limitation on required amount.—
22	In no case is New York City required under this
23	paragraph to contribute more than a total of
24	\$500,000,000 over any 10-year period.
25	"(b) Centers of Excellence Defined.—

1	"(1) CLINICAL CENTER OF EXCELLENCE.—In
2	this title, the term 'Clinical Center of Excellence'
3	means the following:
4	"(A) For fdny responders.—With re-
5	spect to an eligible WTC responder who re-
6	sponded to the 9/11 attacks as an employee of the
7	Fire Department of the City of New York and
8	who—
9	"(i) is an active employee of such De-
10	partment—
11	"(I) with respect to monitoring,
12	such Fire Department; and
13	"(II) with respect to treatment,
14	such Fire Department (or such entity
15	as has entered into a contract with the
16	Fire Department for treatment of such
17	responders) or any other Clinical Cen-
18	ter of Excellence described in subpara-
19	graph(B), (C), or(D); or
20	"(ii) is not an active employee of such
21	Department, such Fire Department (or such
22	entity as has entered into a contract with
23	the Fire Department for monitoring or
24	treatment of such responders) or any other

1	or any other Clinical Center of Excellence
2	described in subparagraph (B), (C), or (D).
3	"(B) Other eligible wtc responders.—
4	With respect to other eligible WTC responders,
5	whether or not they reside in the New York Met-
6	ropolitan area, the Mt. Sinai coordinated consor-
7	tium, Queens College, State University of New
8	York at Stony Brook, University of Medicine
9	and Dentistry of New Jersey, and Bellevue Hos-
10	pital.
11	"(C) WTC COMMUNITY MEMBERS.—With
12	respect to eligible WTC community members,
13	whether or not they reside in the New York Met-
14	ropolitan area, the World Trade Center Environ-
15	mental Health Center at Bellevue Hospital and
16	such hospitals or other facilities, including but
17	not limited to those within the New York City
18	Health and Hospitals Corporation, as are identi-
19	fied by the WTC Program Administrator.
20	"(D) All eligible wto responders and
21	ELIGIBLE WTC COMMUNITY MEMBERS.—With re-
22	spect to all eligible WTC responders and eligible
23	WTC community members, such other hospitals
24	or other facilities as are identified by the WTC
25	$Program\ Administrator.$

1	The WTC Program Administrator shall limit the
2	number of additional Centers of Excellence identified
3	under subparagraph (D) to ensure that the partici-
4	pating centers have adequate experience in the treat-
5	ment and diagnosis of identified WTC-related medical
6	conditions.
7	"(2) Coordinating center of excellence.—
8	In this title, the term 'Coordinating Center of Excel-
9	lence' means the following:
10	"(A) For fdny responders.—With re-
11	spect to an eligible WTC responder who re-
12	sponded to the 9/11 attacks as an employee of the
13	Fire Department of the City of New York, such
14	Fire Department.
15	"(B) Other wic responders.—With re-
16	spect to other eligible WTC responders, the Mt.
17	Sinai coordinated consortium.
18	"(C) WTC COMMUNITY MEMBERS.—With re-
19	spect to eligible WTC community members, the
20	World Trade Center Environmental Health Cen-
21	ter at Bellevue Hospital.
22	"(3) Corresponding centers.—In this title, a
23	Clinical Center of Excellence and a Coordinating
24	Center of Excellence shall be treated as 'cor-
25	responding' to the extent that such Clinical Center

1	and Coordinating Center serve the same population
2	group.
3	"(c) Reimbursement for Non-treatment, Non-
4	Monitoring Program Costs.—A Clinical or Coordi-
5	nating Center of Excellence with a contract under this sec-
6	tion shall be reimbursed for the costs of such Center in car-
7	rying out the activities described in subsection (a), other
8	than those described in subsection (a)(1)(A), subject to the
9	$provisions\ of\ section\ 3001(d),\ as\ follows:$
10	"(1) Clinical centers of excellence.—For
11	carrying out subparagraphs (B) through (F) of sub-
12	section (a)(1)—
13	"(A) CLINICAL CENTER FOR FDNY RE-
14	SPONDERS IN NEW YORK.—The Clinical Center
15	of Excellence for FDNY Responders in New York
16	specified in subsection (b)(1)(A) shall be reim-
17	bursed—
18	"(i) in the first year of the contract
19	under this section, \$600 per certified eligible
20	WTC responder in the medical treatment
21	program, and \$300 per certified eligible
22	WTC responder in the monitoring program;
23	and
24	"(ii) in each subsequent contract year,
25	subject to paragraph (3), at the rates speci-

1	fied in this subparagraph for the previous
2	contract year adjusted by the WTC Pro-
3	gram Administrator to reflect the rate of
4	medical care inflation during the previous
5	contract year.
6	"(B) CLINICAL CENTERS SERVING OTHER
7	ELIGIBLE WTC RESPONDERS IN NEW YORK.—A
8	Clinical Center of Excellence for other WTC re-
9	sponders in New York specified in subsection
10	(b)(1)(B) shall be reimbursed the amounts speci-
11	fied in subparagraph (A).
12	"(C) CLINICAL CENTERS SERVING WTC COM-
13	MUNITY MEMBERS.—A Clinical Center of Excel-
14	lence for eligible WTC community members in
15	New York specified in subsection $(b)(1)(C)$ shall
16	be reimbursed—
17	"(i) in the first year of the contract
18	under this section, for each certified eligible
19	WTC community member in a medical
20	treatment program enrolled at a non-hos-
21	pital-based facility, \$600, and for each cer-
22	tified eligible WTC community member in a
23	medical treatment program enrolled at a
24	hospital-based facility, \$300; and

1	"(ii) in each subsequent contract year,
2	subject to paragraph (3), at the rates speci-
3	fied in this subparagraph for the previous
4	contract year adjusted by the WTC Pro-
5	gram Administrator to reflect the rate of
6	medical care inflation during the previous
7	contract year.
8	"(D) Other clinical centers.—A Clin-
9	ical Center of Excellence or other providers not
10	described in a previous subparagraph shall be re-
11	imbursed at a rate set by the WTC Program Ad-
12	ministrator.
13	"(E) Reimbursement Rules.—The reim-
14	bursement provided under subparagraphs (A),
15	(B) and (C) shall be made for each certified eli-
16	gible WTC responder and for each WTC commu-
17	nity member in the WTC program per year that
18	the member receives such services, regardless of
19	the volume or cost of services required.
20	"(2) Coordinating centers of excel-
21	LENCE.—A Coordinating Centers of Excellence speci-
22	fied in section (a)(2) shall be reimbursed for the pro-
23	vision of services set forth in this section at such levels
24	as are established by the WTC Program Adminis-
25	trator.

1	"(3) Review of rates.—
2	"(A) Initial review.—Before the end of
3	the third contract year of the WTC program, the
4	WTC Program Administrator shall conduct a re-
5	view to determine whether the reimbursement
6	rates set forth in this subsection provide fair and
7	appropriate reimbursement for such program
8	services. Based on such review, the Adminis-
9	trator may, by rule beginning with the fourth
10	contract year, may modify such rates, taking
11	into account a reasonable and fair rate for the
12	services being provided.
13	"(B) Subsequent reviews.—After the
14	fourth contract year, the WTC Program Admin-
15	istrator shall conduct periodic reviews to deter-
16	mine whether the reimbursement rates in effect
17	under this subsection provide fair and appro-
18	priate reimbursement for such program services.
19	Based upon such a review, the Administrator
20	may by rule modify such rates, taking into ac-
21	count a reasonable and fair rate for the services
22	being provided.
23	"(C) GAO REVIEW.—The Comptroller Gen-
24	eral of the United States shall review the WTC
25	Program Administrator's determinations regard-

1	ing fair and appropriate reimbursement for pro-
2	gram services under this paragraph.
3	"(d) Requirements.—The WTC Program Adminis-
4	trator shall not enter into a contract with a Clinical Center
5	of Excellence under subsection (a)(1) unless—
6	"(1) the Center establishes a formal mechanism
7	for consulting with and receiving input from rep-
8	resentatives of eligible populations receiving moni-
9	toring and treatment benefits under subtitle B from
10	such Center;
11	"(2) the Center provides for the coordination of
12	monitoring and treatment benefits under subtitle B
13	with routine medical care provided for the treatment
14	of conditions other than WTC-related health condi-
15	tions;
16	"(3) the Center collects and reports to the cor-
17	responding Coordinating Center of Excellence data in
18	accordance with section 3005;
19	"(4) the Center has in place safeguards against
20	fraud that are satisfactory to the Administrator;
21	"(5) the Center agrees to treat or refer for treat-
22	ment all individuals who are eligible WTC responders
23	or eligible WTC community members with respect to
24	such Center who present themselves for treatment of
25	a WTC-related health condition;

1	"(6) the Center has in place safeguards to ensure
2	the confidentiality of an individual's individually
3	identifiable health information, including requiring
4	that such information not be disclosed to the individ-
5	ual's employer without the authorization of the indi-
6	vidual;
7	"(7) the Center provides assurances that the
8	amounts paid under subsection (c)(1) are used only
9	for costs incurred in carrying out the activities de-
10	scribed in subsection (a), other than those described in
11	subsection $(a)(1)(A)$; and
12	"(8) the Center agrees to meet all the other ap-
13	plicable requirements of this title, including regula-
14	tions implementing such requirements.
15	"SEC. 3007. ENTITLEMENT AUTHORITIES.
16	"Subject to subsections $(b)(4)(C)$ and $(c)(5)$ of section
17	3012, subtitle B constitutes budget authority in advance of
18	appropriations Acts and represents the obligation of the
19	Federal Government to provide for the payment for moni-
20	toring, initial health evaluations, and treatment in accord-
21	ance with such subtitle and section 3006(c) constitutes such
22	budget authority and represents the obligation of the Fed-
23	eral Government to provide for the payment described in
24	such section.

1 "SEC. 3008. DEFINITIONS.

2	"In this title:
3	"(1) The term 'aggravating' means, with respect
4	to a health condition, a health condition that existed
5	on September 11, 2001, and that, as a result of expo-
6	sure to airborne toxins, any other hazard, or any
7	other adverse condition resulting from the September
8	11, 2001, terrorist attacks on the World Trade Center
9	requires medical treatment that is (or will be) in ad-
10	dition to, more frequent than, or of longer duration
11	than the medical treatment that would have been re-
12	quired for such condition in the absence of such expo-
13	sure.
14	"(2) The terms 'certified eligible WTC responder'
15	and 'certified eligible WTC community member' mean
16	an individual who has been certified as an eligible
17	WTC responder under section 3011(a)(4) or an eligi-
18	ble WTC community member under section
19	3021(a)(4), respectively.
20	"(3) The terms 'Clinical Center of Excellence'
21	and 'Coordinating Center of Excellence' have the
22	meanings given such terms in section 3006(b).
23	"(4) The term 'current consortium arrangements'
24	means the arrangements as in effect on the date of the
25	enactment of this title between the National Institute

for Occupational Safety and Health and the Mt.

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1	Sinai-coordinated consortium and the Fire Depart-
2	ment of the City of New York.
3	"(5) The terms 'eligible WTC responder' and 'eli-
4	gible WTC community member' are defined in sec-
5	tions 3011(a) and 3021(a), respectively.
6	"(6) The term 'initial health evaluation' in-
7	cludes, with respect to an individual, a medical and
8	exposure history, a physical examination, and addi-
9	tional medical testing as needed to evaluate whether
10	the individual has a WTC-related health condition
11	and is eligible for treatment under the WTC program.
12	"(7) The term list of identified WTC-related
13	health conditions' means—
14	"(A) for eligible WTC responders, the iden-
15	tified WTC-related health condition for eligible
16	WTC responders under section $3012(a)(3)$ or
17	3012(a)(4); or
18	"(B) for eligible WTC community members,
19	the identified WTC-related health condition for
20	WTC community members under section
21	3022(b)(1) or $3022(b)(2)$.
22	"(8) The term 'MtSinai-coordinated consor-
23	tium' means the consortium coordinated by Mt. Sinai
24	hospital in New York City that coordinates the moni-
25	toring and treatment under the current consortium

1	arrangements for eligible WTC responders other than
2	with respect to those covered under the arrangement
3	with the Fire Department of the City of New York.
4	"(9) The term 'New York City disaster area'
5	means the area within New York City that is—
6	"(A) the area of Manhattan that is south of
7	Houston Street; and
8	"(B) any block in Brooklyn that is wholly
9	or partially contained within a 1.5-mile radius
10	of the former World Trade Center site.
11	"(10) The term 'New York metropolitan area'
12	means an area, specified by the WTC Program Ad-
13	ministrator, within which eligible WTC responders
14	and eligible WTC community members who reside in
15	such area are reasonably able to access monitoring
16	and treatment benefits and initial health evaluation
17	benefits under this title through a Clinical Centers of
18	Excellence described in subparagraphs (A), (B), or
19	(C) of section $3006(b)(1)$.
20	"(11) Any reference to 'September 11, 2001' shall
21	be deemed a reference to the period on such date sub-
22	sequent to the terrorist attacks on the World Trade
23	Center on such date.
24	"(12) The term 'September 11, 2001, terrorist at-
25	tacks on the World Trade Center' means the terrorist

1	attacks that occurred on September 11, 2001, in New
2	York City and includes the aftermath of such attacks.
3	"(13) The term WTC Health Program Steering
4	Committee' means such a Steering Committee estab-
5	lished under section 3003.
6	"(14) The term 'WTC Program Administrator'
7	means the individual responsible under section
8	3001(f) for the administration of the WTC program.
9	"(15) The term 'WTC-related health condition' is
10	defined in section $3012(a)$.
11	"(16) The term WTC Scientific/Technical Advi-
12	sory Committee' means such Committee established
13	under section 3002.
14	"Subtitle B—Program of Moni-
15	toring, Initial Health Evalua-
16	tions, and Treatment
17	"PART 1—FOR WTC RESPONDERS
18	"SEC. 3011. IDENTIFICATION OF ELIGIBLE WTC RESPOND-
19	ERS AND PROVISION OF WTC-RELATED MONI-
20	TORING SERVICES.
21	"(a) Eligible WTC Responder Defined.—
22	"(1) In general.—For purposes of this title, the
23	term 'eligible WTC responder' means any of the fol-
24	lowing individuals, subject to paragraph (5):

NTIFIED RE-	"(A) CURRENT	1
has been identi-	SPONDER.—An individ	2
toring under the	fied as eligible for medi	3
s (as defined in	current consortium arr	4
	section $3008(4)$).	5
EETS CURRENT	"(B) Responder	6
ndividual who	ELIGIBILITY CRITERIA	7
ria described in	meets the current eligib	8
	paragraph (2).	9
EETS MODIFIED	"(C) Responder	10
vidual who—	ELIGIBILITY CRITERIA.—	11
recovery, demoli-	"(i) performed	12
er related serv-	tion, debris cleans	13
disaster area in	ices in the New Y	14
11, 2001, ter-	response to the S	15
l Trade Center,	rorist attacks on	16
rvices were per-	regardless of wheth	17
ral employee or	formed by a State	18
ard or otherwise;	member of the Nat	19
	and	20
lity criteria re-	"(ii) meets si	21
ne toxins, other	lating to exposure	22
itions resulting	hazards, or adve	23
01, terrorist at-	from the September	24
Center as the	tacks on the Wor	25

1	WTC Program Administrator, after con-
2	sultation with the WTC Responders Steer-
3	ing Committee and the WTC Scientific/
4	Technical Advisory Committee, determines
5	appropriate.
6	The WTC Program Administrator shall not mod-
7	ify such eligibility criteria on or after the date
8	that the number of certifications for eligible re-
9	sponders has reached 80 percent of the limit de-
10	scribed in paragraph (5) or on or after the date
11	that the number of certifications for eligible com-
12	munity members has reached 80 percent of the
13	limit described in section $3021(a)(5)$.
14	"(2) Current eligibility criteria.—The eli-
15	gibility criteria described in this paragraph for an
16	individual is that the individual is described in either
17	of the following categories:
18	"(A) Fire fighters and related per-
19	SONNEL.—The individual—
20	"(i) was a member of the Fire Depart-
21	ment of the City of New York (whether fire
22	or emergency personnel, active or retired)
23	who participated at least one day in the
24	rescue and recovery effort at any of the
25	former World Trade sites (including

1	Ground Zero, Staten Island land fill, and
2	the NYC Chief Medical Examiner's office)
3	for any time during the period beginning
4	on September 11, 2001, and ending on July
5	31, 2002; or
6	"(ii)(I) is a surviving immediate fam-
7	ily member of an individual who was a
8	member of the Fire Department of the City
9	of New York (whether fire or emergency per-
10	sonnel, active or retired) and was killed at
11	the World Trade site on September 11,
12	2001; and
13	"(II) received any treatment for a
14	WTC-related mental health condition de-
15	scribed in section 3012(a)(1)(B) on or before
16	September 1, 2008.
17	"(B) Law enforcement officers and
18	WTC RESCUE, RECOVERY, AND CLEAN-UP WORK-
19	ERS.—The individual—
20	"(i) worked or volunteered on-site in
21	rescue, recovery, debris-cleanup or related
22	support services in lower Manhattan (south
23	of Canal St.), the Staten Island Landfill, or
24	the barge loading piers, for at least 4 hours
25	during the period beginning on September

1	11, 2001, and ending on September 14,
2	2001, for at least 24 hours during the pe-
3	riod beginning on September 11, 2001, and
4	ending on September 30, 2001, or for at
5	least 80 hours during the period beginning
6	on September 11, 2001, and ending on July
7	31, 2002;
8	" $(ii)(I)$ was a member of the Police De-
9	partment of the City of New York (whether
10	active or retired) or a member of the Port
11	Authority Police of the Port Authority of
12	New York and New Jersey (whether active
13	or retired) who participated on-site in res-
14	cue, recovery, debris clean-up, or related
15	services in lower Manhattan (south of Canal
16	St.), including Ground Zero, the Staten Is-
17	land Landfill or the barge loading piers, for
18	at least 4 hours during the period beginning
19	September 11, 2001, and ending on Sep-
20	tember 14, 2001;
21	"(II) participated on-site in rescue, re-
22	covery, debris clean-up, or related services
23	in at Ground Zero, the Staten Island Land-
24	fill or the barge loading piers, for at least
25	one day during the period beginning on

1	September 11, 2001, and ending on July
2	31, 2002;
3	"(III) participated on-site in rescue,
4	recovery, debris clean-up, or related services
5	in lower Manhattan (south of Canal St.) for
6	at least 24 hours during the period begin-
7	ning on September 11, 2001, and ending on
8	September 30, 2001; or
9	"(IV) participated on-site in rescue, re-
10	covery, debris clean-up, or related services
11	in lower Manhattan (south of Canal St.) for
12	at least 80 hours during the period begin-
13	ning on September 11, 2001, and ending on
14	July 31, 2002;
15	"(iii) was an employee of the Office of
16	the Chief Medical Examiner of the City of
17	New York involved in the examination and
18	handling of human remains from the World
19	Trade Center attacks, or other morgue work-
20	er who performed similar post-September 11
21	functions for such Office staff, during the
22	period beginning on September 11, 2001
23	and ending on July 31, 2002;
24	"(iv) was a worker in the Port Author-
25	ity Trans-Hudson Corporation tunnel for at

1	least 24 hours during the period beginning
2	on February 1, 2002, and ending on July
3	1, 2002; or
4	"(v) was a vehicle-maintenance worker
5	who was exposed to debris from the former
6	World Trade Center while retrieving, driv-
7	ing, cleaning, repairing, and maintaining
8	vehicles contaminated by airborne toxins
9	from the September 11, 2001, terrorist at-
10	tacks on the World Trade Center during a
11	duration and period described in subpara-
12	graph(A).
13	"(3) Application process.—The WTC Pro-
14	gram Administrator in consultation with the Coordi-
15	nating Centers of Excellence shall establish a process
16	for individuals, other than eligible WTC responders
17	described in paragraph (1)(A), to apply to be deter-
18	mined to be eligible WTC responders. Under such
19	process—
20	"(A) there shall be no fee charged to the ap-
21	plicant for making an application for such de-
22	termination;
23	"(B) the Administrator shall make a deter-
24	mination on such an application not later than

1	60 days after the date of filing the application;
2	and
3	"(C) an individual who is determined not
4	to be an eligible WTC responder shall have an
5	opportunity to appeal such determination before
6	an administrative law judge in a manner estab-
7	lished under such process.
8	"(4) Certification.—
9	"(A) In general.—In the case of an indi-
10	vidual who is described in paragraph (1)(A) or
11	who is determined under paragraph (3) (con-
12	sistent with paragraph (5)) to be an eligible
13	WTC responder, the WTC Program Adminis-
14	trator shall provide an appropriate certification
15	of such fact and of eligibility for monitoring and
16	treatment benefits under this part. The Adminis-
17	trator shall make determinations of eligibility re-
18	lating to an applicant's compliance with this
19	title, including the verification of information
20	submitted in support of the application, and
21	shall not deny such a certification to an indi-
22	vidual unless the Administrator determines

23

 that —

1	"(i) based on the application sub-
2	mitted, the individual does not meet the eli-
3	gibility criteria; or
4	"(ii) the numerical limitation on eligi-
5	ble WTC responders set forth in paragraph
6	(5) has been met.
7	"(B) Timing.—
8	"(i) Currently identified re-
9	SPONDERS.—In the case of an individual
10	who is described in paragraph (1)(A), the
11	WTC Program Administrator shall provide
12	the certification under subparagraph (A)
13	not later than 60 days after the date of the
14	enactment of this title.
15	"(ii) Other responders.—In the
16	case of another individual who is deter-
17	mined under paragraph (3) and consistent
18	with paragraph (5) to be an eligible WTC
19	responder, the WTC Program Administrator
20	shall provide the certification under sub-
21	paragraph (A) at the time of the determina-
22	tion.
23	"(5) Numerical limitation on eligible wto
24	RESPONDERS.—

1	"(A) In general.—The total number of in-
2	dividuals not described in subparagraph (C) who
3	may qualify as eligible WTC responders for pur-
4	poses of this title, and be certified as eligible
5	WTC responders under paragraph (4), shall not
6	exceed 15,000, subject to adjustment under para-
7	graph (6), of which no more than 2,500 may be
8	individuals certified based on modified eligibility
9	criteria established under paragraph (1)(C). In
10	applying the previous sentence, any individual
11	who at any time so qualifies as an eligible WTC
12	responder shall be counted against such numer-
13	$ical\ limitation.$
14	"(B) Process.—In implementing subpara-
15	graph (A), the WTC Program Administrator
16	shall—
17	"(i) limit the number of certifications
18	provided under paragraph (4) in accord-
19	ance with such subparagraph; and
20	"(ii) provide priority in such certifi-
21	cations in the order in which individuals
22	apply for a determination under paragraph
23	(3).
24	"(C) Currently identified responders
25	NOT COUNTED.—Individuals described in this

1	subparagraph are individuals who are described
2	in paragraph $(1)(A)$.
3	"(6) Potential adjustment in numerical
4	LIMITATIONS DEPENDENT UPON ACTUAL SPENDING
5	RELATIVE TO ESTIMATED SPENDING.—
6	"(A) Initial calculation for fiscal
7	YEARS 2009 THROUGH 2011.—If the WTC Pro-
8	gram Administrator determines as of December
9	1, 2011, that the WTC expenditure-to-CBO-esti-
10	mate percentage (as defined in subparagraph
11	(D)(iii)) for fiscal years 2009 through 2011 does
12	not exceed 90 percent, then, effective January 1,
13	2012, the WTC Program Administrator may in-
14	crease the numerical limitation under paragraph
15	(5)(A), the numerical limitation under section
16	3021(a)(5), or both, by a number of percentage
17	points not to exceed the number of percentage
18	points specified in subparagraph (C) for such pe-
19	riod of fiscal years.
20	"(B) Subsequent calculation for fis-
21	CAL YEARS 2009 THROUGH 2015.—If the Secretary
22	determines as of December 1, 2015, that the
23	$WTC expenditure \hbox{-} to \hbox{-} CBO \hbox{-} estimate percentages$
24	for fiscal years 2009 through 2015 and for fiscal
25	years 2012 through 2015 do not exceed 90 per-

1	cent, then, effective January 1, 2015, the WTC
2	Program Administrator may increase the nu-
3	merical limitation under paragraph (5)(A), the
4	$numerical\ limitation\ under\ section\ 3021(a)(5),$
5	or both, as in effect after the application of sub-
6	paragraph (A), by a number of percentage points
7	not to exceed twice the lesser of—
8	"(i) the number of percentage points
9	specified in subparagraph (C) for fiscal
10	years 2009 through 2012, or
11	"(ii) the number of percentage points
12	specified in subparagraph (C) for fiscal
13	years 2012 through 2015.
14	"(C) Maximum percentage increase in
15	NUMERICAL LIMITATIONS FOR PERIOD OF FISCAL
16	YEARS.—The number of percentage points speci-
17	fied in this clause for a period of fiscal years
18	is—
19	"(i) 100 percentage points, multiplied
20	by
21	"(ii) one minus a fraction the numer-
22	ator of which is the net Federal WTC
23	spending for such period, and the denomi-
24	nator of which is the CBO WTC spending
25	estimate under this title for such period.

1	"(D) Definitions.—For purposes of this
2	paragraph:
3	"(i) Net federal spending.—The
4	term 'net Federal WTC spending' means,
5	with respect to a period of fiscal years, the
6	net Federal spending under this title for
7	such fiscal years.
8	"(ii) CBO WTC SPENDING ESTIMATE
9	UNDER THIS TITLE.—The term 'CBO WTC
10	medical spending estimate under this title'
11	means, with respect to—
12	"(I) fiscal years 2009 through
13	2011, \$900,000,000;
14	"(II) fiscal years 2012 through
15	2015, \$1,890,000,000; and
16	"(III) fiscal years 2009 through
17	2015, the sum of the amounts specified
18	in subclauses (I) and (II).
19	"(iii) WTC expenditure-to-cbo-es-
20	TIMATE PERCENTAGE.—The term 'WTC ex-
21	penditure-to-estimate percentage' means,
22	with respect to a period of fiscal years, the
23	ratio (expressed as a percentage) of—
24	"(I) the net Federal WTC spend-
25	ing for such period, to

1	"(II) the CBO WTC spending es-
2	timate under this title for such period.
3	"(b) Monitoring Benefits.—
4	"(1) In general.—In the case of an eligible
5	WTC responder under section 3011(a)(4) (other than
6	one described in subsection $(a)(2)(A)(ii)$, the WTC
7	program shall provide for monitoring benefits that in-
8	clude medical monitoring consistent with protocols
9	approved by the WTC Program Administrator and
10	including clinical examinations and long-term health
11	monitoring and analysis. In the case of an eligible
12	WTC responder who is an active member of the Fire
13	Department of the City of New York, the responder
14	shall receive such benefits as part of the individual's
15	periodic company medical exams.
16	"(2) Provision of monitoring benefits.—The
17	monitoring benefits under paragraph (1) shall be pro-
18	vided through the Clinical Center of Excellence for the
19	type of individual involved or, in the case of an indi-
20	vidual residing outside the New York metropolitan
21	area, under an arrangement under section 3031.
22	"SEC. 3012. TREATMENT OF CERTIFIED ELIGIBLE WTC RE-
23	SPONDERS FOR WTC-RELATED HEALTH CON-
24	DITIONS.
25	"(a) WTC-Related Health Condition Defined.—

1	"(1) In general.—For purposes of this title, the
2	term 'WTC-related health condition' means—
3	"(A) an illness or health condition for
4	which exposure to airborne toxins, any other
5	hazard, or any other adverse condition resulting
6	from the September 11, 2001, terrorist attacks on
7	the World Trade Center, based on an examina-
8	tion by a medical professional with experience in
9	treating or diagnosing the medical conditions in-
10	cluded in the applicable list of identified WTC-
11	related conditions, is substantially likely to be a
12	significant factor in aggravating, contributing
13	to, or causing the illness or health condition, as
14	determined under paragraph (2); or
15	"(B) a mental health condition for which
16	such attacks, based on an examination by a med-
17	ical professional with experience in treating or
18	diagnosing the medical conditions included in
19	the applicable list of identified WTC-related con-
20	ditions, is substantially likely be a significant
21	factor in aggravating, contributing to, or caus-
22	ing the condition, as determined under para-
23	graph (2).
24	In the case of an eligible WTC responder described in
25	section 3011(a)(2)(A)(ii), such term only includes the

1	mental health condition described in subparagraph
2	(B).
3	"(2) Determination.—The determination of
4	whether the September 11, 2001, terrorist attacks on
5	the World Trade Center were substantially likely to be
6	a significant factor in aggravating, contributing to,
7	or causing an individual's illness or health condition
8	shall be made based on an assessment of the following:
9	"(A) The individual's exposure to airborne
10	toxins, any other hazard, or any other adverse
11	condition resulting from the terrorist attacks.
12	Such exposure shall be—
13	"(i) evaluated and characterized
14	through the use of a standardized, popu-
15	lation appropriate questionnaire approved
16	by the Director of the National Institute for
17	Occupational Safety and Health; and
18	"(ii) assessed and documented by a
19	medical professional with experience in
20	treating or diagnosing medical conditions
21	included on the list of identified WTC-re-
22	$lated\ conditions.$
23	"(B) The type of symptoms and temporal
24	sequence of symptoms. Such symptoms shall be—

1	"(i) assessed through the use of a
2	standardized, population appropriate med-
3	ical questionnaire approved by Director of
4	the National Institute for Occupational
5	Safety and Health and a medical examina-
6	tion; and
7	"(ii) diagnosed and documented by a
8	medical professional described in subpara-
9	$graph\ (A)(ii).$
10	"(3) List of identified wtc-related health
11	CONDITIONS FOR CERTIFIED ELIGIBLE WTC RESPOND-
12	ERS.—For purposes of this title, the term 'identified
13	WTC-related health condition for eligible WTC re-
14	sponders' means any of the following health condi-
15	tions:
16	"(A) Aerodigestive disorders.—
17	"(i) Interstitial lung diseases.
18	"(ii) Chronic respiratory disorder-
19	fumes/vapors.
20	$``(iii)\ Asthma.$
21	"(iv) Reactive airways dysfunction
22	$syndrome\ (RADS).$
23	"(v) WTC-exacerbated chronic obstruc-
24	tive pulmonary disease (COPD).
25	"(vi) Chronic cough syndrome.

1	"(vii) Upper airway hyperreactivity.
2	"(viii) Chronic rhinosinusitis.
3	"(ix) Chronic nasopharyngitis.
4	"(x) Chronic laryngitis.
5	"(xi) Gastro-esophageal reflux disorder
6	(GERD).
7	"(xii) Sleep apnea exacerbated by or
8	related to a condition described in a pre-
9	vious clause.
10	"(B) Mental Health conditions.—
11	"(i) Post traumatic stress disorder
12	(PTSD).
13	"(ii) Major depressive disorder.
14	"(iii) Panic disorder.
15	"(iv) Generalized anxiety disorder.
16	"(v) Anxiety disorder (not otherwise
17	specified).
18	"(vi) Depression (not otherwise speci-
19	fied).
20	"(vii) Acute stress disorder.
21	"(viii) Dysthymic disorder.
22	"(ix) Adjustment disorder.
23	"(x) Substance abuse.
24	"(xi) V codes (treatments not specifi-
25	cally related to psychiatric disorders, such

1	as marital problems, parenting problems
2	etc.), secondary to another identified WTC-
3	related health condition for WTC eligible re-
4	sponders.
5	"(C) Musculoskeletal disorders.—
6	"(i) Low back pain.
7	"(ii) Carpal tunnel syndrome (CTS).
8	"(iii) Other musculoskeletal disorders.
9	"(4) Addition of identified wtc-related
10	HEALTH CONDITIONS FOR ELIGIBLE WTC RESPOND-
11	ERS.—
12	"(A) In General.—The WTC Program Ad-
13	ministrator may promulgate regulations to add
14	an illness or health condition not described in
15	paragraph (3) to be added to the list of identified
16	WTC-related conditions for eligible WTC re-
17	sponders. In promulgating such regulations, the
18	Secretary shall provide for notice and oppor-
19	tunity for a public hearing and at least 90 days
20	of public comment. In promulgating such regula-
21	tions, the WTC Program Administrator shall
22	take into account the findings and recommenda-
23	tions of Clinical Centers of Excellence published
24	in peer reviewed journals in the determination of
25	whether an additional illness or health condition,

1	such as cancer, should be added to the list of
2	identified WTC-related health conditions for eli-
3	gible WTC responders.
4	"(B) Petitions.—Any person (including
5	the WTC Health Program Scientific/Technical
6	Advisory Committee) may petition the WTC
7	Program Administrator to propose regulations
8	described in subparagraph (A). Unless clearly
9	frivolous, or initiated by such Committee, any
10	such petition shall be referred to such Committee
11	for its recommendations. Following—
12	"(i) receipt of any recommendation of
13	$the\ Committee;\ or$
14	"(ii) 180 days after the date of the re-
15	ferral to the Committee,
16	whichever occurs first, the WTC Program Ad-
17	ministrator shall conduct a rulemaking pro-
18	ceeding on the matters proposed in the petition
19	or publish in the Federal Register a statement of
20	reasons for not conducting such proceeding.
21	"(C) Effectiveness.—Any addition under
22	subparagraph (A) of an illness or health condi-
23	tion shall apply only with respect to applica-
24	tions for benefits under this title which are filed
25	after the effective date of such regulation.

1	"(D) Role of Advisory committee.—Ex-
2	cept with respect to a regulation recommended
3	by the WTC Health Program Scientific/Tech-
4	nical Advisory Committee), the WTC Program
5	Administrator may not propose a regulation
6	under this paragraph, unless the Administrator
7	has first provided to the Committee a copy of the
8	proposed regulation, requested recommendations
9	and comments by the Committee, and afforded
10	the Committee at least 90 days to make such rec-
11	ommendations.
12	"(b) Coverage of Treatment for WTC-Related
13	Health Conditions.—
14	"(1) Determination based on an identified
15	WTC-RELATED HEALTH CONDITION FOR CERTIFIED
16	ELIGIBLE WTC RESPONDERS.—
17	"(A) In general.—If a physician at a
18	Clinical Center of Excellence that is providing
19	monitoring benefits under section 3011 for a cer-
20	tified eligible WTC responder determines that the
21	responder has an identified WTC-related health
22	condition, and the physician makes a clinical
23	determination that exposure to airborne toxins,
24	other hazards, or adverse conditions resulting
25	from the 9/11 terrorist attacks is substantially

1	likely to be a significant factor in aggravating,
2	contributing to, or causing the condition—
3	"(i) the physician shall promptly
4	transmit such determination to the WTC
5	Program Administrator and provide the
6	Administrator with the medical facts sup-
7	porting such determination; and
8	"(ii) on and after the date of such
9	transmittal and subject to subparagraph
10	(B), the WTC program shall provide for
11	payment under subsection (c) for medically
12	necessary treatment for such condition.
13	"(B) Review; certification; appeals.—
14	"(i) Review.—A Federal employee
15	designated by the WTC Program Adminis-
16	trator shall review determinations made
17	under subparagraph (A) of a WTC-related
18	health condition.
19	"(ii) Certification.—The Adminis-
20	trator shall provide a certification of such
21	condition based upon reviews conducted
22	under clause (i). Such a certification shall
23	be provided unless the Administrator deter-
24	mines that the responder's condition is not
25	an identified WTC-related health condition

1	or that exposure to airborne toxins, other
2	hazards, or adverse conditions resulting
3	from the 9/11 terrorist attacks is not sub-
4	stantially likely to be a significant factor in
5	significantly aggravating, contributing to,
6	or causing the condition.
7	"(iii) APPEAL PROCESS.—The Admin-
8	istrator shall provide a process for the ap-
9	peal of determinations under clause (ii) be-
10	fore an administrative law judge.
11	"(2) Determination based on other wtc-re-
12	LATED HEALTH CONDITION.—
13	"(A) In general.—If a physician at a
14	Clinical Center of Excellence determines pursu-
15	ant to subsection (a) that the certified eligible
16	WTC responder has a WTC-related health condi-
17	tion that is not an identified WTC-related health
18	$condition\ for\ eligible\ WTC\ responders —$
19	"(i) the physician shall promptly
20	transmit such determination to the WTC
21	Program Administrator and provide the
22	Administrator with the facts supporting
23	such determination; and
24	"(ii) the Administrator shall make a
25	determination under subparagraph (B)

1	with respect to such physician's determina-
2	tion.
3	"(B) Review; certification.—
4	"(i) Use of physician panel.—With
5	respect to each determination relating to a
6	WTC-related health condition transmitted
7	under subparagraph (A)(i), the WTC Pro-
8	gram Administrator shall provide for the
9	review of the condition to be made by a
10	physician panel with appropriate expertise
11	appointed by the WTC Program Adminis-
12	trator. Such a panel shall make rec-
13	ommendations to the Administrator on the
14	evidence supporting such determination.
15	"(ii) Review of recommendations
16	OF PANEL; CERTIFICATION.—The Adminis-
17	trator, based on such recommendations shall
18	determine, within 60 days after the date of
19	the transmittal under subparagraph $(A)(i)$,
20	whether or not the condition is a WTC-re-
21	lated health condition and, if it is, provide
22	for a certification under paragraph
23	(1)(B)(ii) of coverage of such condition. The
24	Administrator shall provide a process for
25	the appeal of determinations that the re-

1	sponder's condition is not a WTC-related
2	health condition before an administrative
3	law judge.
4	"(3) Requirement of medical necessity.—
5	"(A) In general.—In providing treatment
6	for a WTC-health condition, a physician shall
7	provide treatment that is medically necessary
8	and in accordance with medical protocols estab-
9	lished under subsection (d).
10	"(B) Medically necessary standard.—
11	For the purpose of this title, health care services
12	shall be treated as medically necessary for an in-
13	dividual if a physician, exercising prudent clin-
14	ical judgment, would consider the services to be
15	medically necessary for the individual for the
16	purpose of evaluating, diagnosing, or treating an
17	illness, injury, disease or its symptoms, and that
18	are—
19	"(i) in accordance with the generally
20	accepted standards of medical practice;
21	"(ii) clinically appropriate, in terms
22	of type, frequency, extent, site, and dura-
23	tion, and considered effective for the indi-
24	vidual's illness, injury, or disease; and

1	"(iii) not primarily for the conven-
2	ience of the patient or physician, or another
3	physician, and not more costly than an al-
4	ternative service or sequence of services at
5	least as likely to produce equivalent thera-
6	peutic or diagnostic results as to the diag-
7	nosis or treatment of the individual's ill-
8	ness, injury, or disease.
9	"(C) Determination of medical neces-
10	SITY.—
11	"(i) Review of medical neces-
12	SITY.—As part of the reimbursement pay-
13	ment process under subsection (c), the WTC
14	Program Administrator shall review claims
15	for reimbursement for the provision of med-
16	ical treatment to determine if such treat-
17	ment is medically necessary.
18	"(ii) Withholding of payment for
19	MEDICALLY UNNECESSARY TREATMENT.—
20	The Administrator may withhold such pay-
21	ment for treatment that the Administrator
22	determines is not medically necessary.
23	"(iii) Review of determinations of
24	MEDICAL NECESSITY.—The Administrator
25	shall provide a process for providers to ap-

1	peal a determination under clause (ii) that
2	medical treatment is not medically nec-
3	essary. Such appeals shall be reviewed
4	through the use of a physician panel with
5	appropriate expertise.
6	"(4) Scope of treatment covered.—
7	"(A) In general.—The scope of treatment
8	covered under such paragraphs includes services
9	of physicians and other health care providers, di-
10	agnostic and laboratory tests, prescription drugs,
11	inpatient and outpatient hospital services, and
12	other medically necessary treatment.
13	"(B) Pharmaceutical coverage.—With
14	respect to ensuring coverage of medically nec-
15	essary outpatient prescription drugs, such drugs
16	shall be provided, under arrangements made by
17	the WTC Program Administrator, directly
18	through participating Clinical Centers of Excel-
19	lence or through one or more outside vendors.
20	"(C) Transportation expenses.—To the
21	extent provided in advance in appropriations
22	Acts, the WTC Program Administrator may pro-
23	vide for necessary and reasonable transportation
24	and expenses incident to the securing of medi-
25	cally necessary treatment involving travel of

1	more than 250 miles and for which payment is
2	made under this section in the same manner in
3	which individuals may be furnished necessary
4	and reasonable transportation and expenses inci-
5	dent to services involving travel of more than
6	250 miles under regulations implementing sec-
7	tion 3629(c) of the Energy Employees Occupa-
8	tional Illness Compensation Program Act of
9	2000 (title XXXVI of Public Law 106–398; 42
10	U.S.C. 7384t(c)).
11	"(5) Provision of treatment pending cer-
12	TIFICATION.—In the case of a certified eligible WTC
13	responder who has been determined by an examining
14	physician under subsection (b)(1) to have an identi-
15	fied WTC-related health condition, but for whom a
16	certification of the determination has not yet been
17	made by the WTC Program Administrator, medical
18	treatment may be provided under this subsection, sub-
19	ject to paragraph (6), until the Administrator makes
20	a decision on such certification. Medical treatment
21	provided under this paragraph shall be considered to
22	be medical treatment for which payment may be
23	made under subsection (c).
24	"(6) Prior approval process for non-cer-
25	TIFIED NON-EMERGENCY INPATIENT HOSPITAL SERV-

1	ices.—Non-emergency inpatient hospital services for
2	a WTC-related health condition identified by an ex-
3	amining physician under paragraph (b)(1) that is
4	$not\ certified\ under\ paragraph\ (1)(B)(ii)\ is\ not\ cov-$
5	ered unless the services have been determined to be
6	medically necessary and approved through a process
7	established by the WTC Program Administrator. Such
8	process shall provide for a decision on a request for
9	such services within 15 days of the date of receipt of
10	the request. The WTC Administrator shall provide a
11	process for the appeal of a decision that the services
12	are not medically necessary.
13	"(c) Payment for Initial Health Evaluation,
14	MEDICAL MONITORING, AND TREATMENT OF WTC-RE-
15	LATED HEALTH CONDITIONS.—
16	"(1) Medical treatment.—
17	"(A) Use of feca payment rates.—Sub-
18	ject to subparagraph (B), the WTC Program Ad-
19	ministrator shall reimburse costs for medically
20	necessary treatment under this title for WTC-re-
21	lated health conditions according to the payment
22	rates that would apply to the provision of such
23	treatment and services by the facility under the
24	Federal Employees Compensation Act.
25	"(B) Pharmaceuticals.—

1	"(i) In general.—The WTC Program
2	Administrator shall establish a program for
3	paying for the medically necessary out-
4	patient prescription pharmaceuticals pre-
5	scribed under this title for WTC-related con-
6	ditions through one or more contracts with
7	outside vendors.
8	"(ii) Competitive bidding.—Under
9	such program the Administrator shall—
10	"(I) select one or more appro-
11	priate vendors through a Federal com-
12	petitive bid process; and
13	"(II) select the lowest bidder (or
14	bidders) meeting the requirements for
15	providing pharmaceutical benefits for
16	participants in the WTC program.
17	"(iii) Treatment of fdny partici-
18	PANTS.—Under such program the Adminis-
19	trator may enter select a separate vendor to
20	provide pharmaceutical benefits to certified
21	eligible WTC responders for whom the Clin-
22	ical Center of Excellence is described in sec-
23	tion 3006(b)(1)(A) if such an arrangement
24	is deemed necessary and beneficial to the

1	program by the WTC Program Adminis-
2	trator.
3	"(C) Other treatment.—For treatment
4	not covered under a preceding subparagraph, the
5	WTC Program Administrator shall designate a
6	reimbursement rate for each such service.
7	"(2) Medical monitoring and initial health
8	EVALUATION.—The WTC Program Administrator
9	shall reimburse the costs of medical monitoring and
10	the costs of an initial health evaluation provided
11	under this title at a rate set by the Administrator.
12	"(3) Administrative arrangement author-
13	ITY.—The WTC Program Administrator may enter
14	into arrangements with other government agencies,
15	insurance companies, or other third-party adminis-
16	trators to provide for timely and accurate processing
17	of claims under this section.
18	"(4) Claims processing subject to appro-
19	PRIATIONS.—The payment by the WTC Program Ad-
20	ministrator for the processing of claims under this
21	title is limited to the amounts provided in advance in
22	$appropriations \ Acts.$
23	"(d) Medical Treatment Protocols.—
24	"(1) Development.—The Coordinating Centers
25	of Excellence shall develop medical treatment proto-

1	cols for the treatment of certified eligible WTC re-
2	sponders and certified eligible WTC community mem-
3	$bers\ for\ identified\ WTC\text{-}related\ health\ conditions.$
4	"(2) APPROVAL.—The WTC Program Adminis-
5	trator shall approve the medical treatment protocols,
6	in consultation with the WTC Health Program Steer-
7	$ing\ Committees.$
8	"PART 2—COMMUNITY PROGRAM
9	"SEC. 3021. IDENTIFICATION AND INITIAL HEALTH EVALUA-
10	TION OF ELIGIBLE WTC COMMUNITY MEM-
11	BERS.
12	"(a) Eligible WTC Community Member De-
13	FINED.—
14	"(1) In general.—In this title, the term 'eligi-
15	ble WTC community member' means, subject to para-
16	graphs (3) and (5), an individual who claims symp-
17	toms of a WTC-related health condition and is de-
18	scribed in any of the following subparagraphs:
19	"(A) Currently identified community
20	MEMBER.—An individual, including an eligible
21	WTC responder, who has been identified as eligi-
22	ble for medical treatment or monitoring by the
23	WTC Environmental Health Center as of the
24	date of enactment of this title.

1 "(B) Community member who meets
2 CURRENT ELIGIBILITY CRITERIA.—An individual
3 who is not an eligible WTC responder and meets
4 any of the current eligibility criteria described
5 in a subparagraph of paragraph (2).
6 "(C) COMMUNITY MEMBER WHO MEETS
7 MODIFIED ELIGIBILITY CRITERIA.—An indi-
8 vidual who is not an eligible WTC responder and
9 meets such eligibility criteria relating to expo-
sure to airborne toxins, other hazards, or adverse
11 conditions resulting from the September 11,
12 2001, terrorist attacks on the World Trade Cen-
ter as the WTC Administrator determines eligi-
ble, after consultation with the WTC Community
15 Program Steering Committee, Coordinating Cen-
16 ters of Excellence described in section
17 3006(b)(1)(C), and the WTC Scientific/Technical
18 Advisory Committee.
The Administrator shall not modify such criteria
20 under subparagraph (C) on or after the date that the
number of certifications for eligible community mem-
bers has reached 80 percent of the limit described in
paragraph (5) or on or after the date that the number
of certifications for eligible responders has reached 80
25 percent of the limit described in section 3021(a)(5).

1	"(2) Current eligibility criteria.—The eli-
2	gibility criteria described in this paragraph for an
3	individual are that the individual is described in any
4	of the following subparagraphs:
5	"(A) A person who was present in the New
6	York City disaster area in the dust or dust cloud
7	on September 11, 2001.
8	"(B) A person who worked, resided or at-
9	tended school, child care or adult day care in the
10	New York City disaster area for—
11	"(i) at least four days during the 4-
12	month period beginning on September 11,
13	2001, and ending on January 10, 2002; or
14	"(ii) at least 30 days during the period
15	beginning on September 11, 2001, and end-
16	ing on July 31, 2002.
17	"(C) Any person who worked as a clean-up
18	worker or performed maintenance work in the
19	New York City disaster area during the 4-month
20	period described in subparagraph (B)(i) and had
21	extensive exposure to WTC dust as a result of
22	such work.
23	"(D) A person who was deemed eligible to
24	receive a grant from the Lower Manhattan De-
25	velopment Corporation Residential Grant Pro-

1	gram, who possessed a lease for a residence or
2	purchased a residence in the New York City dis-
3	aster area, and who resided in such residence
4	during the period beginning on September 11,
5	2001, and ending on May 31, 2003.
6	"(E) A person whose place of employment—
7	"(i) at any time during the period be-
8	ginning on September 11, 2001, and ending
9	on May 31, 2003, was in the New York City
10	disaster area; and
11	"(ii) was deemed eligible to receive a
12	grant from the Lower Manhattan Develop-
13	ment Corporation WTC Small Firms At-
14	traction and Retention Act program or
15	other government incentive program de-
16	signed to revitalize the Lower Manhattan
17	economy after the September 11, 2001, ter-
18	rorist attacks on the World Trade Center.
19	"(3) Application process.—The WTC Pro-
20	gram Administrator in consultation with the Coordi-
21	nating Centers of Excellence shall establish a process
22	for individuals, other than individuals described in
23	paragraph (1)(A), to be determined eligible WTC
24	community member. Under such process—

1	"(A) there shall be no fee charged to the ap-
2	plicant for making an application for such de-
3	termination;
4	"(B) the Administrator shall make a deter-
5	mination on such an application not later than
6	60 days after the date of filing the application;
7	and
8	"(C) an individual who is determined not
9	to be an eligible WTC community member shall
10	have an opportunity to appeal such determina-
11	tion before an administrative law judge in a
12	manner established under such process.
13	"(4) Certification.—
14	"(A) In general.—In the case of an indi-
15	vidual who is described in paragraph (1)(A) or
16	who is determined under paragraph (3) (con-
17	sistent with paragraph (5)) to be an eligible
18	WTC community member, the WTC Program
19	Administrator shall provide an appropriate cer-
20	tification of such fact and of eligibility for fol-
21	lowup monitoring and treatment benefits under
22	this part. The Administrator shall make deter-
23	minations of eligibility relating to an appli-
24	cant's compliance with this title, including the
25	verification of information submitted in support

1	of the application and shall not deny such a cer-
2	tification to an individual unless the Adminis-
3	trator determines that—
4	"(i) based on the application sub-
5	mitted, the individual does not meet the eli-
6	gibility criteria; or
7	"(ii) the numerical limitation on cer-
8	tification of eligible WTC community mem-
9	bers set forth in paragraph (5) has been
10	met.
11	"(B) TIMING.—
12	"(i) Currently identified commu-
13	NITY MEMBERS.—In the case of an indi-
14	vidual who is described in paragraph
15	(1)(A), the WTC Program Administrator
16	shall provide the certification under sub-
17	paragraph (A) not later than 60 days after
18	the date of the enactment of this title.
19	"(ii) Other members.—In the case of
20	another individual who is determined under
21	paragraph (3) and consistent with para-
22	graph (5) to be an eligible WTC community
23	member, the WTC Program Administrator
24	shall provide the certification under sub-

1	paragraph (A) at the time of such deter-
2	mination.
3	"(5) Numerical limitation on certification
4	OF ELIGIBLE WTC COMMUNITY MEMBERS.—
5	"(A) In general.—The total number of in-
6	dividuals not described in subparagraph (C) who
7	may be certified as eligible WTC community
8	members under paragraph (4) shall not exceed
9	15,000. In applying the previous sentence, any
10	individual who at any time so qualifies as an el-
11	igible WTC community member shall be counted
12	against such numerical limitation.
13	"(B) Process.—In implementing subpara-
14	graph (A), the WTC Program Administrator
15	shall—
16	"(i) limit the number of certifications
17	provided under paragraph (4) in accord-
18	ance with such subparagraph; and
19	"(ii) provide priority in such certifi-
20	cations in the order in which individuals
21	apply for a determination under paragraph
22	(4).
23	"(C) Individuals currently receiving
24	TREATMENT NOT COUNTED.—Individuals de-

1	scribed in this subparagraph are individuals
2	who—
3	"(i) are described in paragraph (1)(A);
4	or
5	"(ii) before the date of the enactment of
6	this title, have received monitoring or treat-
7	ment at the World Trade Center Environ-
8	mental Health Center at Bellevue Hospital
9	Center, Gouverneur Health Care Services,
10	or Elmhurst Hospital Center.
11	The New York City Health and Hospitals Cor-
12	poration shall, not later than 6 months after the
13	date of enactment of this title, enter into ar-
14	rangements with the Mt. Sinai Data and Clin-
15	ical Coordination Center for the reporting of
16	medical data concerning eligible WTC responders
17	described in paragraph (1)(A), as determined by
18	the WTC Program Administrator and consistent
19	with applicable Federal and State laws and reg-
20	ulations relating to confidentiality of individ-
21	ually identifiable health information.
22	"(D) Report to congress if numerical
23	LIMITATION TO BE REACHED.—If the WTC Pro-
24	gram Administrator determines that the number
25	of individuals subject to the numerical limitation

1	of subparagraph (A) is likely to exceed such nu-
2	merical limitation, the Administrator shall sub-
3	mit to Congress a report on such determination.
4	Such report shall include an estimate of the
5	number of such individuals in excess of such nu-
6	merical limitation and of the additional expend-
7	itures that would result under this title if such
8	numerical limitation were removed.
9	"(b) Initial Health Evaluation To Determine
10	Eligibility for Followup Monitoring or Treat-
11	MENT.—
12	"(1) In general.—In the case of a certified eli-
13	gible WTC community member, the WTC program
14	shall provide for an initial health evaluation to deter-
15	mine if the member has a WTC-related health condi-
16	tion and is eligible for followup monitoring and treat-
17	ment benefits under the WTC program. Initial health
18	evaluation protocols shall be approved by the WTC
19	Program Administrator, in consultation with the
20	World Trade Center Environmental Health Center at
21	Bellevue Hospital and the WTC Community Program
22	Steering Committee.
23	"(2) Initial health evaluation pro-
24	VIDERS.—The initial health evaluation described in
25	paragraph (1) shall be provided through a Clinical

1	Center of Excellence with respect to the individual in-
2	volved.
3	"(3) Limitation on initial health evalua-
4	tion benefits.—Benefits for initial health evalua-
5	tion under this part for an eligible WTC community
6	member shall consist only of a single medical initial
7	health evaluation consistent with initial health eval-
8	uation protocols described in paragraph (1). Nothing
9	in this paragraph shall be construed as preventing
10	such an individual from seeking additional medical
11	initial health evaluations at the expense of the indi-
12	vidual.
13	"SEC. 3022. FOLLOWUP MONITORING AND TREATMENT OF
14	CERTIFIED ELIGIBLE WTC COMMUNITY MEM-
15	BERS FOR WTC-RELATED HEALTH CONDI-
16	TIONS.
17	"(a) In General.—Subject to subsection (b), the pro-
18	visions of sections 3011 and 3012 shall apply to followup
19	monitoring and treatment of WTC-related health conditions
20	for certified eligible WTC community members in the same
21	manner as such provisions apply to the monitoring and
22	treatment of identified WTC-related health conditions for
23	certified eligible WTC responders, except that such moni-
24	toring shall only be available to those certified as eligible
25	for treatment under this title. Under section 3006(a)(3), the

1	City of New York is required to contribute a share of the
2	costs of such treatment.
3	"(b) List of Identified WTC-related Health
4	Conditions for WTC Community Members.—
5	"(1) Identified wtc-related health condi-
6	Tions for with community members.—For purposes
7	of this title, the term 'identified WTC-related health
8	conditions for WTC community members' means any
9	of the following health conditions:
10	"(A) Aerodigestive disorders.—
11	"(i) Interstitial lung diseases.
12	"(ii) Chronic respiratory disorder—
13	fumes/vapors.
14	$``(iii)\ Asthma.$
15	"(iv) Reactive airways dysfunction
16	$syndrome\ (RADS).$
17	"(v) WTC-exacerbated chronic obstruc-
18	tive pulmonary disease (COPD).
19	"(vi) Chronic cough syndrome.
20	"(vii) Upper airway hyperreactivity.
21	"(viii) Chronic rhinosinusitis.
22	"(ix) Chronic nasopharyngitis.
23	"(x) Chronic laryngitis.
24	"(xi) Gastro-esophageal reflux disorder
25	(GERD).

1	"(xii) Sleep apnea exacerbated by or
2	related to a condition described in a pre-
3	vious clause.
4	"(B) Mental Health conditions.—
5	"(i) Post traumatic stress disorder
6	(PTSD).
7	"(ii) Major depressive disorder.
8	"(iii) Panic disorder.
9	"(iv) Generalized anxiety disorder.
10	"(v) Anxiety disorder (not otherwise
11	specified).
12	"(vi) Depression (not otherwise speci-
13	fied).
14	"(vii) Acute stress disorder.
15	"(viii) Dysthymic disorder.
16	"(ix) Adjustment disorder.
17	"(x) Substance abuse.
18	"(xi) V codes (treatments not specifi-
19	cally related to psychiatric disorders, such
20	as marital problems, parenting problems
21	etc.), secondary to another identified WTC-
22	related health condition for WTC commu-
23	nity members.
24	"(2) Additions to identified wtc-related
25	HEALTH CONDITIONS FOR WTC COMMUNITY MEM-

1	BERS.—The provisions of paragraph (4) of section
2	3012(a) shall apply with respect to an addition to the
3	list of identified WTC-related conditions for eligible
4	WTC community members under paragraph (1) in
5	the same manner as such provisions apply to an ad-
6	dition to the list of identified WTC-related conditions
7	for eligible WTC responders under section $3012(a)(3)$.
8	"SEC. 3023. FOLLOWUP MONITORING AND TREATMENT OF
9	OTHER INDIVIDUALS WITH WTC-RELATED
10	HEALTH CONDITIONS.
11	"(a) In General.—Subject to subsection (c), the pro-
12	visions of section 3022 shall apply to the followup moni-
13	toring and treatment of WTC-related health conditions for
14	$eligible\ WTC\ community\ members\ in\ the\ case\ of\ individuals$
15	described in subsection (b) in the same manner as such pro-
16	visions apply to the followup monitoring and treatment of
17	WTC-related health conditions for WTC community mem-
18	bers. Under section 3006(a)(3), the City of New York is re-
19	quired to contribute a share of the costs of such monitoring
20	and treatment.
21	"(b) Individuals Described.—An individual de-
22	scribed in this subsection is an individual who, regardless
23	of location of residence—
24	"(1) is not a eligible WTC responder or an eligi-
25	ble WTC community member; and

1	"(2) is diagnosed at a Clinical Center of Excel-
2	lence (with respect to an eligible WTC community
3	member) with an identified WTC-related health con-
4	dition for WTC community members.
5	"(c) Limitation.—
6	"(1) In General.—The WTC Program Adminis-
7	trator shall limit benefits for any fiscal year under
8	subsection (a) in a manner so that payments under
9	this section for such fiscal year do not exceed the
10	amount specified in paragraph (2) for such fiscal
11	year.
12	"(2) Limitation.—The amount specified in this
13	paragraph for—
14	"(A) fiscal year 2009 is \$20,000,000; or
15	"(B) a succeeding fiscal year is the amount
16	specified in this paragraph for the previous fis-
17	cal year increased by the annual percentage in-
18	crease in the medical care component of the con-
19	sumer price index for all urban consumers.

1	"PART 3—NATIONAL ARRANGEMENT FOR BENE-
2	FITS FOR ELIGIBLE INDIVIDUALS OUTSIDE
3	NEW YORK
4	"SEC. 3031. NATIONAL ARRANGEMENT FOR BENEFITS FOR
5	ELIGIBLE INDIVIDUALS OUTSIDE NEW YORK.
6	"(a) In General.—In order to ensure reasonable ac-
7	cess to benefits under this subtitle for individuals who are
8	eligible WTC responders or eligible WTC community mem-
9	bers and who reside in any State, as defined in section 2(f),
10	$outside\ the\ New\ York\ metropolitan\ area,\ the\ WTC\ Program$
11	Administrator shall establish a nationwide network of
12	health care providers to provide monitoring and treatment
13	benefits and initial health evaluations near such individ-
14	uals' areas of residence in such States. Nothing in this sub-
15	section shall be construed as preventing such individuals
16	$from\ being\ provided\ such\ monitoring\ and\ treatment\ benefits$
17	or initial health evaluation through any Clinical Center of
18	Excellence.
19	"(b) Network Requirements.—Any health care
20	provider participating in the network under subsection (a)
21	shall—
22	"(1) meet criteria for credentialing established
23	by the Coordinating Centers of Excellence;
24	"(2) follow the monitoring, initial health evalua-
25	tion, and treatment protocols developed under section
26	3006(a)(2)(B);

1	"(3) collect and report data in accordance with
2	section 3005; and
3	"(4) meet such fraud, quality assurance, and
4	other requirements as the WTC Program Adminis-
5	$trator\ establishes.$
6	"Subtitle C—Research Into
7	Conditions
8	"SEC. 3041. RESEARCH REGARDING CERTAIN HEALTH CON-
9	DITIONS RELATED TO SEPTEMBER 11 TER-
10	RORIST ATTACKS IN NEW YORK CITY.
11	"(a) In General.—With respect to individuals, in-
12	cluding eligible WTC responders and eligible WTC commu-
13	nity members, receiving monitoring or treatment under
14	subtitle B, the WTC Program Administrator shall conduct
15	or support—
16	"(1) research on physical and mental health con-
17	ditions that may be related to the September 11,
18	2001, terrorist attacks;
19	"(2) research on diagnosing WTC-related health
20	conditions of such individuals, in the case of condi-
21	tions for which there has been diagnostic uncertainty;
22	and
23	"(3) research on treating WTC-related health
24	conditions of such individuals, in the case of condi-
25	tions for which there has been treatment uncertaintu.

- 1 The Administrator may provide such support through con-
- 2 tinuation and expansion of research that was initiated be-
- 3 fore the date of the enactment of this title and through the
- 4 World Trade Center Health Registry (referred to in section
- 5 3051), through a Clinical Center of Excellence, or through
- 6 a Coordinating Center of Excellence.
- 7 "(b) Types of Research.—The research under sub-
- 8 section (a)(1) shall include epidemiologic and other research
- 9 studies on WTC-related conditions or emerging condi-
- 10 tions—
- 11 "(1) among WTC responders and community
- 12 members under treatment; and
- 13 "(2) in sampled populations outside the New
- 14 York City disaster area in Manhattan as far north as
- 15 14th Street and in Brooklyn, along with control pop-
- 16 ulations, to identify potential for long-term adverse
- 17 health effects in less exposed populations.
- 18 "(c) Consultation.—The WTC Program Adminis-
- 19 trator shall carry out this section in consultation with the
- 20 WTC Health Program Steering Committees and the WTC
- 21 Scientific/Technical Advisory Committee.
- 22 "(d) Application of Privacy and Human Subject
- 23 Protections.—The privacy and human subject protec-
- 24 tions applicable to research conducted under this section

9

- 1 shall not be less than such protections applicable to research
- 2 otherwise conducted by the National Institutes of Health.
- 3 "(e) Authorization of Appropriations.—For the
- 4 purpose of carrying out this section, there are authorized
- 5 to be appropriated \$15,000,000 for each fiscal year, in ad-
- 6 dition to any other authorizations of appropriations that
- 7 are available for such purpose.

8 "Subtitle D—Programs of the New

York City Department of Health

10 and Mental Hygiene

- 11 "SEC. 3051. WORLD TRADE CENTER HEALTH REGISTRY.
- 12 "(a) Program Extension.—For the purpose of en-
- 13 suring on-going data collection for victims of the September
- 14 11, 2001, terrorist attacks on the World Trade Center, the
- 15 WTC Program Administrator, shall extend and expand the
- 16 arrangements in effect as of January 1, 2008, with the New
- 17 York City Department of Health and Mental Hygiene that
- 18 provide for the World Trade Center Health Registry.
- 19 "(b) AUTHORIZATION OF APPROPRIATIONS.—There
- 20 are authorized to be appropriated \$7,000,000 for each fiscal
- 21 year to carry out this section.
- 22 "SEC. 3052. MENTAL HEALTH SERVICES.
- 23 "(a) In General.—The WTC Program Administrator
- 24 may make grants to the New York City Department of
- 25 Health and Mental Hygiene to provide mental health serv-

1	ices to address mental health needs relating to the Sep-
2	tember 11, 2001, terrorist attacks on the World Trade Cen-
3	ter.
4	"(b) Authorization of Appropriations.—There
5	are authorized to be appropriated \$8,500,000 for each fiscal
6	year to carry out this section.".
7	TITLE II—SEPTEMBER 11TH VIC-
8	TIM COMPENSATION FUND OF
9	2001
10	SEC. 201. DEFINITIONS.
11	Section 402 of the Air Transportation Safety and Sys-
12	tem Stabilization Act (49 U.S.C. 40101 note) is amended—
13	(1) in paragraph (6) by inserting ", or debris re-
14	moval, including under the World Trade Center
15	Health Program established under section 3001 of the
16	Public Health Service Act" after "September 11,
17	2001";
18	(2) by inserting after paragraph (6) the fol-
19	lowing new paragraphs and redesignating subsequent
20	paragraphs accordingly:
21	"(7) Contractor and subcontractor.—The
22	term 'contractor and subcontractor' means any con-
23	tractor or subcontractor (at any tier of a subcon-
24	tracting relationship), including any general con-
25	tractor, construction manager, prime contractor, con-

1	sultant, or any parent, subsidiary, associated or al-
2	lied company, affiliated company, corporation, firm,
3	organization, or joint venture thereof that partici-
4	pated in debris removal at any 9/11 crash site. Such
5	term shall not include any entity, including the Port
6	Authority of New York and New Jersey, with a prop-
7	erty interest in the World Trade Center, on September
8	11, 2001, whether fee simple, leasehold or easement,
9	direct or indirect.
10	"(8) Debris removal.—The term 'debris re-
11	moval' means rescue and recovery efforts, removal of
12	debris, cleanup, remediation, and response during the
13	immediate aftermath of the terrorist-related aircraft
14	crashes of September 11, 2001, with respect to a 9/11
15	crash site.";
16	(3) by inserting after paragraph (10), as so re-
17	designated, the following new paragraph and redesig-
18	nating the subsequent paragraphs accordingly:
19	"(11) Immediate aftermath.—The term 'im-
20	mediate aftermath' means any period beginning with
21	the terrorist-related aircraft crashes of September 11,
22	2001, and ending on August 30, 2002."; and
23	(4) by adding at the end the following new para-
24	graph:

1	"(14) 9/11 CRASH SITE.—The term '9/11 crash
2	site' means—
3	"(A) the World Trade Center site, Pentagon
4	site, and Shanksville, Pennsylvania site;
5	"(B) the buildings or portions of buildings
6	that were destroyed as a result of the terrorist-
7	related aircraft crashes of September 11, 2001;
8	"(C) any area contiguous to a site of such
9	crashes that the Special Master determines was
10	sufficiently close to the site that there was a de-
11	monstrable risk of physical harm resulting from
12	the impact of the aircraft or any subsequent fire,
13	explosions, or building collapses (including the
14	immediate area in which the impact occurred,
15	fire occurred, portions of buildings fell, or debris
16	fell upon and injured individuals); and
17	"(D) any area related to, or along, routes of
18	debris removal, such as barges and Fresh Kills.".
19	SEC. 202. EXTENDED AND EXPANDED ELIGIBILITY FOR
20	COMPENSATION.
21	(a) Information on Losses Resulting From De-
22	BRIS REMOVAL INCLUDED IN CONTENTS OF CLAIM
23	FORM.—Section 405(a)(2)(B) of the Air Transportation
24	Safety and System Stabilization Act (49 U.S.C. 40101
25	note) is amended—

1	(1) in clause (i), by inserting ", or debris re-
2	moval during the immediate aftermath" after "Sep-
3	tember 11, 2001";
4	(2) in clause (ii), by inserting "or debris re-
5	moval during the immediate aftermath" after "crash-
6	es"; and
7	(3) in clause (iii), by inserting "or debris re-
8	moval during the immediate aftermath" after "crash-
9	es".
10	(b) Extension of Deadline for Claims Under
11	SEPTEMBER 11TH VICTIM COMPENSATION FUND OF
12	2001.—Section 405(a)(3) of such Act is amended to read
13	as follows:
14	"(3) Limitation.—
15	"(A) In general.—Except as provided by
16	subparagraph (B), no claim may be filed under
17	paragraph (1) after the date that is 2 years after
18	the date on which regulations are promulgated
19	$under\ section\ 407(a).$
20	"(B) Exception.—A claim may be filed
21	under paragraph (1), in accordance with sub-
22	section $(c)(3)(A)(i)$, by an individual (or by a
23	personal representative on behalf of a deceased
24	individual) during the period beginning on the
25	date on which the regulations are updated under

1	section 407(b) and ending on December 22,
2	2031.".
3	(c) Requirements for Filing Claims During Ex-
4	TENDED FILING PERIOD.—Section 405(c)(3) of such Act is
5	amended—
6	(1) by redesignating subparagraphs (A) and (B)
7	as subparagraphs (B) and (C), respectively; and
8	(2) by inserting before subparagraph (B), as so
9	redesignated, the following new subparagraph:
10	"(A) REQUIREMENTS FOR FILING CLAIMS
11	DURING EXTENDED FILING PERIOD.—
12	"(i) Timing requirements for fil-
13	ING CLAIMS.—An individual (or a personal
14	representative on behalf of a deceased indi-
15	vidual) may file a claim during the period
16	described in subsection $(a)(3)(B)$ as follows:
17	"(I) In the case that the Special
18	Master determines the individual knew
19	(or reasonably should have known) be-
20	fore the date specified in clause (iii)
21	that the individual suffered a physical
22	harm at a 9/11 crash site as a result
23	of the terrorist-related aircraft crashes
24	of September 11, 2001, or as a result
25	of debris removal, and that the indi-

1	vidual knew (or should have known)
2	before such specified date that the indi-
3	vidual was eligible to file a claim
4	under this title, the individual may
5	file a claim not later than the date
6	that is 2 years after such specified
7	date.
8	"(II) In the case that the Special
9	Master determines the individual first
10	knew (or reasonably should have
11	known) on or after the date specified
12	in clause (iii) that the individual suf-
13	fered such a physical harm or that the
14	individual first knew (or should have
15	known) on or after such specified date
16	that the individual was eligible to file
17	a claim under this title, the individual
18	may file a claim not later than the last
19	day of the 2-year period beginning on
20	the date the Special Master determines
21	the individual first knew (or should
22	have known) that the individual both
23	suffered from such harm and was eligi-
24	ble to file a claim under this title.

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1	"(ii) Other eligibility require-
2	MENTS FOR FILING CLAIMS.—An individual
3	may file a claim during the period de-
4	scribed in subsection $(a)(3)(B)$ only if—
5	"(I) the individual was treated by
6	a medical professional for suffering
7	from a physical harm described in
8	clause $(i)(I)$ within a reasonable time
9	from the date of discovering such harm;
10	and
11	"(II) the individual's physical
12	harm is verified by contemporaneous
13	medical records created by or at the di-
14	rection of the medical professional who
15	provided the medical care.
16	"(iii) Date specified.—The date
17	specified in this clause is the date on which
18	the regulations are updated under section
19	407(a).".
20	(d) Clarifying Applicability to All 9/11 Crash
21	SITES.—Section 405(c)(2)(A)(i) of such Act is amended by
22	striking "or the site of the aircraft crash at Shanksville,
23	Pennsylvania" and inserting "the site of the aircraft crash
24	at Shanksville, Pennsylvania, or any other 9/11 crash site".

1	(e) Inclusion of Physical Harm Resulting From
2	Debris Removal.—Section 405(c) of such Act is amended
3	in paragraph (2)(A)(ii), by inserting "or debris removal"
4	after "air crash".
5	(f) Limitations on Civil Actions.—
6	(1) Application to damages related to de-
7	BRIS REMOVAL.—Clause (i) of section 405(c)(3)(C) of
8	such Act, as redesignated by subsection (c), is amend-
9	ed by inserting ", or for damages arising from or re-
10	lated to debris removal" after "September 11, 2001".
11	(2) Pending actions.—Clause (ii) of such sec-
12	tion, as so redesignated, is amended to read as fol-
13	lows:
14	"(ii) Pending actions.—In the case
15	of an individual who is a party to a civil
16	action described in clause (i), such indi-
17	vidual may not submit a claim under this
18	title—
19	"(I) during the period described
20	in subsection $(a)(3)(A)$ unless such in-
21	dividual withdraws from such action
22	by the date that is 90 days after the
23	date on which regulations are promul-
24	gated under section 407(a); and

1	"(II) during the period described
2	in subsection $(a)(3)(B)$ unless such in-
3	dividual withdraws from such action
4	by the date that is 90 days after the
5	date on which the regulations are up-
6	dated under section 407(b).".
7	(3) Authority to reinstitute certain law-
8	SUITS.—Such section, as so redesignated, is further
9	amended by adding at the end the following new
10	clause:
11	"(iii) Authority to reinstitute
12	CERTAIN LAWSUITS.—In the case of a
13	claimant who was a party to a civil action
14	described in clause (i), who withdrew from
15	such action pursuant to clause (ii), and
16	who is subsequently determined to not be an
17	eligible individual for purposes of this sub-
18	section, such claimant may reinstitute such
19	action without prejudice during the 90-day
20	period beginning after the date of such in-
21	eligibility determination.".
22	SEC. 203. REQUIREMENT TO UPDATE REGULATIONS.
23	Section 407 of the Air Transportation Safety and Sys-
24	tem Stabilization Act (49 U.S.C. 40101 note) is amended—

1	(1) by striking "Not later than" and inserting
2	"(a) In General.—Not later than"; and
3	(2) by adding at the end the following new sub-
4	section:
5	"(b) UPDATED REGULATIONS.—Not later than 90 days
6	after the date of the enactment of the James Zadroga 9/
7	11 Health and Compensation Act of 2008, the Special Mas-
8	ter shall update the regulations promulgated under sub-
9	section (a) to the extent necessary to comply with the provi-
10	sions of title II of such Act.".
11	SEC. 204. LIMITED LIABILITY FOR CERTAIN CLAIMS.
12	Section 408(a) of the Air Transportation Safety and
13	System Stabilization Act (49 U.S.C. 40101 note) is amend-
14	ed by adding at the end the following new paragraphs:
15	"(4) Liability for certain claims.—Notwith-
16	standing any other provision of law, liability for all
17	claims and actions (including claims or actions that
18	have been previously resolved, that are currently
19	pending, and that may be filed through December 22,
20	2031) for compensatory damages, contribution or in-
21	demnity, or any other form or type of relief, arising
22	from or related to debris removal, against the City of
23	New York, any entity (including the Port Authority
24	of New York and New Jersey) with a property inter-
25	est in the World Trade Center on September 11, 2001

1	(whether fee simple, leasehold or easement, or direct
2	or indirect) and any contractors and subcontractors,
3	shall not be in an amount that exceeds the sum of the
4	following, as may be applicable:
5	"(A) The amount of funds of the WTC Cap-
6	tive Insurance Company, including the cumu-
7	lative interest.
8	"(B) The amount of all available insurance
9	identified in schedule 2 of the WTC Captive In-
10	surance Company insurance policy.
11	"(C) As it relates to the limitation of liabil-
12	ity of the City of New York, the amount that is
13	the greater of the City of New York's insurance
14	coverage or \$350,000,000. In determining the
15	amount of the City's insurance coverage for pur-
16	poses of the previous sentence, any amount de-
17	scribed in clauses (i) and (ii) shall not be in-
18	cluded.
19	"(D) As it relates to the limitation of liabil-
20	ity of any entity, including the Port Authority
21	of New York and New Jersey, with a property
22	interest in the World Trade Center on September
23	11, 2001 (whether fee simple, leasehold or ease-
24	ment, or direct or indirect), the amount of all

1	available liability insurance coverage main-
2	tained by any such entity.
3	"(E) As it relates to the limitation of liabil-
4	ity of any individual contractor or subcon-
5	tractor, the amount of all available liability in-
6	surance coverage maintained by such contractor
7	or subcontractor on September 11, 2001.
8	"(5) Priority of claims payments.—Pay-
9	ments to plaintiffs who obtain a settlement or judg-
10	ment with respect to a claim or action to which para-
11	graph (4)(A) applies, shall be paid solely from the fol-
12	lowing funds in the following order, as may be appli-
13	cable:
14	"(A) The funds described in clause (i) or
15	(ii) of paragraph $(4)(A)$.
16	"(B) If there are no funds available as de-
17	scribed in clause (i) or (ii) of paragraph (4)(A),
18	the funds described in clause (iii) of such para-
19	graph.
20	"(C) If there are no funds available as de-
21	scribed in clause (i), (ii), or (iii) of paragraph
22	(4)(A), the funds described in clause (iv) of such
23	paragraph.
24	"(D) If there are no funds available as de-
25	scribed in clause (i), (ii), (iii), or (iv) of para-

1	graph $(4)(A)$, the funds described in clause (v) of
2	such paragraph.
3	"(6) Declaratory Judgment Actions and Di-
4	RECT ACTION.—Any party to a claim or action to
5	which paragraph (4)(A) applies may, with respect to
6	such claim or action, either file an action for a de-
7	claratory judgment for insurance coverage or bring a
8	direct action against the insurance company in-
9	volved.".
10	SEC. 205. FUNDING; ATTORNEY FEES.
11	Section 406 of the Air Transportation Safety and Sys-
12	tem Stabilization Act (49 U.S.C. 40101 note) is amended—
13	(1) in subsection (a), by striking "Not later
14	than" and inserting "Subject to subsection (d), not
15	later than";
16	(2) in subsection (b), by striking "This title" and
17	inserting "Subject to subsection (d), this title"; and
18	(3) by adding at the end the following new sub-
19	sections:
20	"(d) Limitation.—The total payment of amounts for
21	compensation under this title, with respect to claims filed
22	on or after the date on which the regulations are updated
23	under section 407(b), shall not exceed \$8,400,000,000.
24	"(e) Attorney Fees.—

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1	"(1) In general.—Notwithstanding any con-
2	tract, and except as provided in paragraph (2), the
3	representative of an individual may not charge, for
4	services rendered in connection with the claim of an
5	individual under this title, more than 10 percent of
6	an award made under this title on such claim.
7	"(2) Exception.—With respect to a claim made
8	on behalf of an individual for whom a lawsuit was
9	filed in the Southern District of New York prior to
10	January 1, 2009, in the event that the representative
11	believes in good faith that the fee limit set by para-
12	graph (1) will not provide adequate compensation for
13	services rendered in connection with such claim be-
14	cause of the substantial amount of legal work pro-
15	vided on behalf of the claimant (including work per-
16	formed before the enactment of this legislation), appli-
17	cation for greater compensation may be made to the
18	Special Master. Upon such application, the Special
19	Master may, in his or her discretion, award as rea-
20	sonable compensation for services rendered an amount
21	greater than that allowed for in paragraph (1). Such

fee award will be final, binding, and non-appeal-

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able.".