

# Federal Disaster Relief for New York City Following the Attacks of September 11, 2001

## Prepared by the office of Congresswoman Carolyn B. Maloney

(In millions of dollars as of 08/29/03)

Program/Group	The \$21.4 Billion <sup>1</sup>	Status as of 9-9-02 <sup>2</sup>	Status as of 12/02	Status 8/29/03	Funds Obligated / Funds Received	Still Unmet Need
<b>FEMA</b>						
Reponse & Recovery Effort						
Debris Removal & Other Public Assistance			4,245 <sup>3</sup>	2,486 <sup>4</sup>		
Transportation Infrastructure, Mission Assignments & Other Admin Costs			3,175 <sup>5</sup>	3,175 <sup>6</sup>		
Human Services & Crisis Counseling			499 <sup>7</sup>	499 <sup>8</sup>		
Hazard Mitigation			426 <sup>9</sup>	426 <sup>10</sup>		852 <sup>11</sup>
New Jersey Emergency Declaration			87 <sup>12</sup>	87 <sup>13</sup>		
Debris Removal Insurance				1,000 <sup>14</sup>		
Supplements for Spouses & Survivors of Police & Firefighters Killed on 9-11				260 <sup>15</sup>		
Expanded Health Monitoring				90 <sup>16</sup>		
Estimate of Additional Costs to be Reimbursed to NYC and NYS				775 <sup>17</sup>		
Unallocated and Pending			366 <sup>18</sup>			
Taxation of Grants						268 <sup>19</sup>
<b>Total</b>	6,106					
Repair damaged transportation to pre 9/11	2,750					
<b>Total FEMA Account</b>	8,856	8,799	8,798	8,798	3,021 <sup>20</sup>	1,120

The \$21.4 Billion	Status as of 9-9-02	Status as of 12/02	Status as of 8/29/03	Money Obligated / Funds Received	Unmet needs
<b>HUD/SBA Economic Development</b>					
HUD CDBG grants	3,480	2,700 <sup>21</sup>	2700 <sup>22</sup>	2,700 <sup>23</sup>	
SBA Loan Assistance	418	250 <sup>24</sup>	250 <sup>25</sup>	188 <sup>26</sup>	
Total HUD/SBA	3,658	2,950	2,950	2,888	
<b>OTHER</b>					
Unemployment Insurance Extension					880 <sup>27</sup>
Department of Labor - Emergency Employment Clearing House		32.5 <sup>28</sup>	32.5 <sup>29</sup>	32.5 <sup>30</sup>	
Labor Worker Comp. Assistance		175 <sup>31</sup>	175 <sup>32</sup>	175 <sup>33</sup>	20 <sup>34</sup>
Continuation of Health Care Coverage		140 <sup>36</sup>	140 <sup>37</sup>	140 <sup>38</sup>	1,025 <sup>35</sup>
HHS Medical Assistance & Hospitals		10 <sup>40</sup>			200 <sup>39</sup>
Department of Education		12 <sup>41</sup>	12 <sup>42</sup>	12 <sup>43</sup>	
Safety Screening Programs (CDC)		10.5 <sup>44</sup>	10.5 <sup>45</sup>	10.499 <sup>46</sup>	
Environment Assessment Programs (NIH)		8.25 <sup>47</sup>	8.25 <sup>48</sup>	8.25 <sup>49</sup>	6.75 <sup>50</sup>
Public TV/Radio facilities (NTIA)		174.582 <sup>51</sup>	188.622 <sup>52</sup>	171.832 <sup>53</sup>	
Federal Buildings in NYC		224.67 <sup>54</sup>	224.67	177.5 <sup>55</sup>	
Justice Department Programs					
Total Other	984	787.5	791.542	727.581	2,131.75
<b>Liberty Zone Financing Package/Tax Benefits</b>					
	5,500	3,800 <sup>57</sup>	3,800	493 <sup>58</sup>	1,700 <sup>59</sup>
<b>NY TANF Program</b>					
	100				100 <sup>60</sup>
<b>Department of Transportation</b>					
Emergency Repairs/Transportation Programs		398.5 <sup>61</sup>	414 <sup>62</sup>	282 <sup>63</sup>	
Upgrading Transportation Systems		1,800 <sup>64</sup>	1,800		
Total DOT	2,347	2,198.5	2,214	282	
<b>HUD Community Development Block Grants (CDBG) for Damaged Facilities</b>					
	750 <sup>65</sup>				
<b>Lost Tax Revenues</b>					8,800 <sup>66</sup>

**HUD/SBA Economic Development**

HUD CDBG grants

SBA Loan Assistance

Total HUD/SBA

**OTHER**

Unemployment Insurance Extension

Department of Labor - Emergency Employment Clearing House

Labor Worker Comp. Assistance

Continuation of Health Care Coverage

HHS Medical Assistance & Hospitals

Department of Education

Safety Screening Programs (CDC)

Environment Assessment Programs (NIH)

Public TV/Radio facilities (NTIA)

Federal Buildings in NYC

Justice Department Programs

Total Other

**Liberty Zone Financing Package/Tax Benefits**

**NY TANF Program**

**Department of Transportation**

Emergency Repairs/Transportation Programs

Upgrading Transportation Systems

Total DOT

**HUD Community Development Block Grants (CDBG) for Damaged Facilities**

**Lost Tax Revenues**

21,369	20,817	18,533.5	18,053.5	7,411.58	13,851.75

**Totals**

Note: All numbers are in millions of Dollars

1. The White House, Handout *President's \$21.4 Billion New York Funding Package*. (Washington, D.C. March 7, 2002).
2. The White House, Handout *Status of President's \$20 billion Commitment to New York As of 09-09*. (Washington, D.C. September 8, 2002).
3. A "Disaster Assistance Summary" released by the Federal Emergency Management Agency (FEMA) on December 2, 2002, committed \$4,245 million to Debris Removal & Other Public Assistance
4. A FEMA Press Release dated February 26, 2003 "FEMA Director Announces Spending Plan for \$8.8 Billion" places debris removal and other public assistance at \$2,486 million.
5. "Disaster Assistance Summary" released by the Federal Emergency Management Agency (FEMA) on December 2, 2002
6. FEMA Press Release dated February 26, 2003 "FEMA Director Announces Spending Plan for \$8.8 Billion"
7. "Disaster Assistance Summary" released by the Federal Emergency Management Agency (FEMA) on December 2, 2002
8. FEMA Press Release dated February 26, 2003 "FEMA Director Announces Spending Plan for \$8.8 Billion"
9. "Disaster Assistance Summary" released by the Federal Emergency Management Agency (FEMA) on December 2, 2002
10. FEMA Press Release dated February 26, 2003 "FEMA Director Announces Spending Plan for \$8.8 Billion"
11. In a chart prepared by FEMA on July 16, 2003, they detailed state-by-state the percentage of hazardous mitigation each disaster was given since 1998. Every single disaster declaration was awarded 15% mitigation with the exception of New York after 9/11, which received only 5%. If New York was awarded the same rate as every other disaster, New York would have received an additional 10% or \$852 million.
12. "Disaster Assistance Summary" released by the Federal Emergency Management Agency (FEMA) on December 2, 2002
13. FEMA Press Release dated February 26, 2003 "FEMA Director Announces Spending Plan for \$8.8 Billion"

14. Ibid
15. Ibid
16. Ibid
17. Ibid
18. "Disaster Assistance Summary" released by the Federal Emergency Management Agency (FEMA) on December 2, 2002
19. The Joint Committee on Joint Taxation estimated that if certain Federal funds granted as a result of the September 11, 2001 terrorist attack were excluded from gross income the Federal fiscal budget receipts would have a net effect of \$268 million dollars from 2003-2013. Without legislation to exempt said Federal funds \$268 million dollars in taxes will be paid on grants received as a direct result of the terrorist attacks of 9/11.
20. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations FEMA has obligated \$3.021 billion dollars as of February 28, 2003. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
21. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Housing and Urban Development (HUD) has a budget authority of \$2.7 billion dollars for Community Development Block Grants. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
22. Ibid
23. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Housing and Urban Development (HUD) has obligated \$2.7 billion dollars for Community Development Block Grants. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
24. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Small Business Administration has a budget authority of \$250 million dollars for loans, \$135 million for the disaster loans program, \$75 million for the business loan program and \$40 million for salaries and expenses. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
25. Ibid
26. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Small Business Administration has obligated \$188 million dollars for loans, \$102 million for the disaster loans program, \$62.777 million for the business loan program and \$23 million in salaries and expenses. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
27. The New York proposal for unemployment insurance extension for workers in the NY Metro area who lost jobs in the aftermath of 9/11 proposed \$880 million to authorize 26 weeks for additional unemployment.
28. Public Law 107-117 includes \$32.5 million for the Department of Labor – Emergency Employment Clearinghouse administered by NY Labor Council and NY City Partnership. This was \$100,000 more than the New York Proposal.

29. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Labor has a budget authority of \$57.5 million for training and employment services. I assume that the \$32.5 million for the emergency employment clearing house in PL 107-117 is included in this budget authorization.
30. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Labor has obligated \$57.5 million for training and employment services. I assume that the \$32.5 million for the emergency employment clearing house in PL 107-117 is included in this obligation.
31. Public Law 107-117 includes \$175 million for worker compensation.
32. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Labor has the budget authority of \$175 million for workers compensation costs as a result of the 9/11 attacks. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
33. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Labor has obligated \$175 million for workers compensation costs as a result of the 9/11 attacks. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
34. A January 17, 2002 document prepared by the House Appropriations Committee that charts the difference between aid received and aid requested. On this chart the NY proposal requests \$195 million for worker compensation, \$20 million less than the \$175 million provided by PL107-117.
35. Public Law 107-117 includes \$140 million for unreimbursed hospital costs funded through Health and Human Services.
36. Public Law 107-117 includes \$140 million for unreimbursed hospital costs funded through Health and Human Services.
37. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Health and Human Services has a budget authority of \$185 million for Health Resources and Service Administration. I assume that the \$140 million for unreimbursed hospital costs authorized in PL 107-117 is included in this authorization.
38. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Health and Human Services has obligated \$185 million for Health Resources and Service Administration. I assume that the \$140 million for unreimbursed hospital costs authorized in PL 107-117 is included in this obligation.
39. The Fiscal Impact of the World Trade Center Attack on New York Hospitals – Preliminary Estimate by the Greater New York Hospital Association (New York, NY, October 2, 2001) [http://www.gnyha.org/pubinfo/wtc/WTCFiscalImpact\\_20011002.pdf](http://www.gnyha.org/pubinfo/wtc/WTCFiscalImpact_20011002.pdf) This document estimates the fiscal impact on New York City Area Hospitals resulting from the attacks at \$340 million.
40. Public Law 107-117 includes million to the Department of Education for crisis recovery services in New York Schools and other jurisdictions.
41. Public Law 107-117 includes \$12 million for safety screening programs administered through Centers of Disease Control and Prevention.
42. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Centers for Disease Control and Prevention under the Department of Health and Human Services has a budget authority of over \$2 billion. I assume that the \$12 million for safety screening costs authorized in PL 107-117 are included in this authorization.

43. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Centers for Disease Control and Prevention under the Department of Health and Human Services has obligated close to \$2 billion. I assume that the \$12 million for safety screening costs authorized in PL 107-117 are included in this obligation.
44. Public Law 107-117 includes \$10.45 million for Environmental Assessment Programs administered through National Institute of Health.
45. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Health and Human Services has a budget authority of \$10.5 million for the NIH to perform Environmental Assessment Programs. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
46. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Health and Human Services has obligated \$10.499 million for the NIH to perform Environmental Assessment Programs. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
47. Public Law 107-117 includes \$8.25 million for PFTP waiver.
48. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Broadcasting Board of Governors has a total budget authority of \$8.05 million. I assume that the \$8.25 million for Public TV/Radio Facilities authorized in PL 107-117 is included in this authorization.
49. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Broadcasting Board of Governors has obligated \$42.412 million. I assume that the \$8.25 million for Public TV/Radio Facilities authorized in PL 107-117 is included in this obligation.
50. The New York proposal for assistance for the Public TV/Radio facilities (NTIA) requested \$15 million. Public Law 107-117 appropriated \$8.25 million, a difference of \$6.75 million.
51. Public Law 107-117 includes \$174.582 million for Federal Buildings in NYC. This includes \$16.9 million for CFTC; \$1.3 million for EEOC; \$20.7 million for SEC; \$1.6 million for PWBA; \$1 million for OSHA; \$2.03 million for the Treasury; \$4.54 million for IRS; \$126.512 million for GSA. This was an additional of \$6.912 million from the New York Proposal. The additional appropriation is mainly for the CFTC.
52. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations a variety of departments have a total budget authority of \$188.6 million for various Federal Buildings in New York. This includes \$17.1 million for the CFTC, \$1.3 million for the EEOC, \$20.7 million for the SEC, \$1.6 million for the PWBA, \$1 million for OSHA, \$2.03 for Treasury, \$4.54 million for the IRS and \$140 million for GSA. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
53. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations a variety of departments have obligated \$188.6 million for various Federal Buildings in New York. This includes \$7.1 million for the CFTC, \$1.3 million for the EEOC, \$20.7 million for the SEC, \$1.6 million for the PWBA, \$1 million for OSHA, \$2.03 for Treasury, \$4.54 million for the IRS and \$140 million for GSA. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
54. Public Law 107-117 includes \$224.67 million for Justice Department Programs. This includes \$7.7 million for the Office of Special Master; \$9.7 million for US Attorney in NY; \$5.2 million for US Marshals in NY; \$9.8 million for helicopter; \$50.7 million for law enforcement grant to New Jersey; \$71.8 million law enforcement grant to New York; \$68.1 million to Crime Victims Fund for counseling programs.

55. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Justice has obligated 79% of their total budget authority as of February 28, 2003. The actual amount of funds obligated for programs in New York may vary from the 79% because the Department of Justice has a total Budget Authority of \$2.256 billion of which only \$224.67 million is directed for programs in New York.
56. <http://www.house.gov/maloney/issues/Sept11/110102CRSLibertyZones.pdf>
57. An October 22, 2002 report by Price Waterhouse Coopers estimated the value of the Liberty Tax Credit at 3.8 billion. [http://www.house.gov/maloney/issues/Sept11/102202\\_NYLZ\\_Report.pdf](http://www.house.gov/maloney/issues/Sept11/102202_NYLZ_Report.pdf) It is also important to note that from the President's March 7, 2002 to the September 9, 2002 handout the value of the Tax credit was reduced by \$471million.
58. A December 30, 2002 New York Times article "After 9/11, Parcels of Money, and Dismay" by Edward Wyatt, David W. Chen, Charles V. Bagli and Raymond Hernandez reports that "To date, there are only four projects in line for a total of \$493 million in tax-exempt Liberty Bonds"
59. In a handout to the New York Congressional Delegation on March 7, 2002, the value of the Liberty Grant Zone Tax Package was \$5.5 billion. In a September 9, 2002 update from the White House the value of the Liberty Zone Financing Package was listed at \$5.029 billion. The \$1.7 billion is the difference from the March 7, 2002 handout by the President and the report on the actual value of the tax credits by Price Waterhouse Coopers.
60. An October 22, 2002 New York Daily News article "Missing: 700M in 9/11 aid" stated that "New York also is out \$100 million to cover welfare expenses"
61. Public Law 107-117 includes \$398.5 million for Transportation Programs. This includes \$100 million for interstate ferry service; \$75 million to rebuild federal aid highways; \$23.5 million to replace bus and transit kiosks; \$100 million capital grant to improve access to PATH an NJ Transit system; \$100 million for AMTRAK tunnels under NY rivers.
62. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Transportation has obligated \$282 million for transportation projects. \$75 million for Federal Highway Administration, \$81.7 million for the Federal Railroad Administration and \$125.4 million for the Federal Transit Administration. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
63. According to the sixth quarterly report on the use of the Emergency Response Fund Appropriations the Department of Transportation has a budget authority of \$414 million for transportation projects. \$175 million for Federal Highway Administration, \$106 million for the Federal Railroad Administration and \$135 million for the Federal Transit Administration. [http://www.whitehouse.gov/omb/legislative/erfreports/erf2\\_2003.pdf](http://www.whitehouse.gov/omb/legislative/erfreports/erf2_2003.pdf)
64. An August 13, 2002 New York Times article "Money for Some of a Transit Wish List" by Edward Wyatt, reports Federal, state and city cooperation in securing \$4.55 billion in federal money to overhaul and update the tangle of subway stations, commuter terminals and other transportation outlets in Lower Manhattan. This includes \$1.8 billion in funds for upgrading transportation systems by the DOT.
65. This number is listed separately HUB CDBG funding by the White House because as of the chart's publication, it was money that was included in the "Proposed Supplemental Appropriations." Money for all HUD CDBG is combined in the 9/9/02 status update provided by the White House and is noted accordingly.

66. U.S. General Accounting Office, *Review of the Estimates for the Impact of the September 11, 2001, Terrorist Attacks on New York Tax Revenues*, GAO-02-882R (Washington, D.C.: July 26, 2002). <http://www.house.gov/maloney/073002gao.pdf>