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Porter Goss, Chair Yvonne Burke Karan English Allison Hayward David Skaggs, Co-Chair Jay Eagen William Frenzel Abner Mikva

Omar Ashmawy, Staff Director and Chief Counsel

# Congress of the United States

## House of Representatives

OFFICE OF CONGRESSIONAL ETHICS

(202) 225–9739 (202) 226–0997 (FAX)

Washington, DC 20515

oce.house.gov oce@mail.house.gov

### FIRST QUARTER 2011 REPORT

January 2011 - March 2011

#### I. INTRODUCTION

The Office of Congressional Ethics ("OCE") is an independent, non-partisan entity charged with reviewing allegations of misconduct against Members, Officers and staff of the House and, when appropriate, referring matters to the Committee on Ethics ("Committee"). In all but one set of circumstances, the report and findings of the OCE Board included in a referral to the Committee must be publicly released.

The mission of the OCE and its Board is to assist the United States House of Representatives in upholding high standards of ethical conduct for its Members, Officers and staff and, in so doing, to serve the American people.

The following is a report of the OCE's work in the first quarter of 2011.

#### II. SUBMISSIONS

Any member of the public may bring a matter of suspected misconduct involving a Member, Officer or staff of the House to the attention of the OCE. Approximately 100 private citizens have contacted the OCE in the January through March 2011 period. These contacts were of two types: (1) requests for information on the OCE and its procedures and (2) allegations of misconduct. Staff or any Board member may also submit information regarding an alleged violation for consideration by the Board. The OCE requests all submissions of information be made in writing.

#### III. BOARD ACTIONS

The OCE's investigations have two stages: (1) a preliminary review, which must be completed in 30 days and (2) a second-phase review, which must be completed in 45 days, with the option of a 14-day extension. Two Board members (one appointed by the Speaker of the House and one appointed by the Minority Leader) may authorize a preliminary review if all available information provides a *reasonable basis* to believe that a violation may have occurred.

Mailing Address: P.O. Box 895 Washington, DC 20515-0895

Office Address: 425 3<sup>rd</sup> Street, SW Suite 1110 Washington, DC 20024

<sup>&</sup>lt;sup>1</sup> The Committee on Ethics was previously named the Committee on Standards of Official Conduct in the 111<sup>th</sup> Congress.

Three Board members may authorize a second-phase review if all available information provides *probable cause* to believe a violation may have occurred.

A decision to undertake a preliminary review or second-phase review should not be misconstrued. Historically the majority of preliminary and second-phase reviews have ended in termination or dismissal of the matter.

At the end of any second-phase review, the Board must recommend to the Committee on Ethics either that the matter warrants further review by the Committee or that the Committee should dismiss the matter. A recommendation for further review does not constitute a determination that a violation occurred. Similarly, a recommendation for dismissal does not constitute a determination that a violation did not occur, but only that the information available to OCE does not provide a substantial reason to believe a violation occurred; "substantial reason" is the standard of proof required under OCE Rules to refer a matter to the Committee for further review. The OCE is not authorized to sanction Members, officers or employees of the House or to recommend any sanctions. The Committee has the exclusive authority to determine if a violation has occurred and, if so, what sanction may be in order.

When it makes its recommendation, the OCE Board may also transmit to the Committee on Ethics findings that include, among other things, findings of fact and citations to laws, rules or regulations that may have been violated. A chart depicting the OCE's review process is available on the OCE website at <a href="http://oce.house.gov">http://oce.house.gov</a>.

The following is a statistical summary of the Board's actions in the first quarter of 2011.

Type of Action  Date	Commence Preliminary Review	Vote to Terminate Matter	Commence Phase II Review	Commence Phase II Review Extension	Transmit Referral for Review	Transmit Referral for Dismissal
Jan 25	6	0	0	0	0	0
Feb 23	0	1	0	0	0	0
Feb 24	0	0	5	0	0	0
Total for Quarter	6	1	5	0	0	0

#### IV. SCHEDULE OF PUBLIC RELEASE OF OCE REPORTS AND FINDINGS

The OCE transmitted 22 matters to the Committee on Ethics for further review since it was established. The OCE's reports and findings in those matters must be made public according to the schedule contained in House Resolution 895 of the 110<sup>th</sup> Congress, as amended.

A chart depicting this schedule for public disclosure of OCE reports is available on the OCE website at <a href="http://oce.house.gov">http://oce.house.gov</a>. The following is a summary of the various matters pending release that the OCE has referred to the Committee on Ethics.

Review No.	Status	Release Date
09-9812	On November 15, 2010, the Committee on Ethics announced that the U.S. Department of Justice requested that the Committee continue to defer consideration of this matter and the Committee voted to do so.	The Committee on Ethics must announce if the continued deferral exceeds 1 year

#### V. STAFFING UPDATE

On January 27, 2011, the Board of the OCE named Omar Ashmawy the Staff Director and Chief Counsel. Mr. Ashmawy previously was the acting Staff Director and Chief Counsel and had been the office's first Deputy Chief Counsel.