1 OPEN EXECUTIVE SESSION TO CONSIDER A CHAIRMAN'S MARK

2 ENTITLED "PRESERVING AMERICA'S TRANSIT AND HIGHWAYS ACT"

3 THURSDAY, JUNE 26, 2014

4 U.S. Senate,

5 Committee on Finance,

6 Washington, DC.

The hearing was convened, pursuant to notice, at
10:07 a.m., in room 215, Dirksen Senate Office Building,
Hon. Ron Wyden (chairman of the committee) presiding.
Present: Senators Schumer, Menendez, Carper,

Cardin, Brown, Casey, Warner, Hatch, Grassley, Crapo,
 Enzi, Thune, Isakson, Portman, and Toomey.

Also Present: Thomas Barthold, Chief of Staff, 13 14 Joint Committee on Taxation; and Mark Mazur, Assistant 15 Secretary, Tax Policy, Department of the Treasury. 16 Democratic Staff: Joshua Sheinkman, Staff Director; Todd 17 Metcalf, Chief Tax Counsel; Jocelyn Moore, Deputy Staff Director; Michael Evans, General Counsel; Ryan Abraham, 18 19 Senior Tax Counsel; and Tom Klouda, Senior Domestic 20 Policy Advisor. Republican Staff: Mark Prater, Deputy 21 Staff Director and Chief Tax Counsel; Chris Campbell, 22 Staff Director; Nicholas Wyatt, Tax and Nominations 23 Professional Staff Member; Preston Rutledge, Tax Counsel; 24 and Jeff Wrase, Chief Economist. Non-Designated Staff: 25 Josh LeVasseur, Chief Clerk and Historian; and Jewel

OPENING STATEMENT OF HON. RON WYDEN, A U.S. SENATOR FROM
 OREGON, CHAIRMAN, COMMITTEE ON FINANCE

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4 The Chairman. The Finance Committee will come to 5 order.

6 Today the Finance Committee meets to consider the 7 Preserving America's Transit and Highways Act of 2014. 8 In beginning, I would like to thank our colleague, 9 Senator Hatch, for our many discussions and the joint 10 modification to the mark that we are going to make this 11 morning.

Every Senator here, every Democrat and every Republican, knows that it is crunch time on transportation. Shortly after the Senate returns from the July work period, the Highway Trust Fund seeks below prudent balance, and then America faces the transportation equivalent of a government shutdown.

I have talked to virtually every member of the Finance Committee and all the Democrats and all the Republicans do not want to slam the brakes on 6,000 road projects, putting thousands of Americans out of work.

22 Many of the members of this Committee, again, on 23 both sides of the aisle, have ideas to meet the urgent 24 long-term needs for infrastructure, and that is certainly 25 appropriate given that almost every week Americans read

about bridges bending and our people driving into
 potholes the size of sinkholes.

I share those concerns and believe it defies common sense not to promote fresh ideas for funding infrastructure when interest rates are so low. And that is what this Committee has tried to do for some years now, including in this room in 2009, adopting Build America bonds which were projected to raise perhaps \$5 billion and more than \$180 billion of them were sold.

10 Senator Hatch and I decided, however, it was not 11 possible to put together a long-term infrastructure plan 12 in 3 weeks, and that is why the two of us have been 13 working together on a bipartisan basis to prevent a 14 paralyzing shortage of transportation funds that I have 15 indicated would be immediate.

16 So that is why we are going to meet to consider the 17 Preserving America's Transit and Highways legislation and 18 adopt a number of bipartisan modifications.

I want my colleagues to know that in putting together this legislation, I have done everything possible to come up with the most benign, agreeable offsets possible. Rather than raising taxes, the legislation includes measures designed to boost tax compliance, to make sure those who owe taxes pay them. And it also includes measures that the Committee has

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1 passed in previous years on bipartisan votes.

I will offer an additional olive branch. My staff and I worked with colleagues on the other side of the aisle and incorporated proposals especially important to Republicans in the modified Chairman's mark.

6 So now I would like to take a moment to highlight 7 the proposals that were accepted, many of them in late 8 night negotiations between the Majority staff and Senator 9 Hatch's staff. The entire modification we will adopt 10 this morning is bipartisan as a result of these 11 discussions and we were able to accept several proposals.

12 The first is based on concerns from Senator Thune 13 and Senator Hatch with regard to proposals and their 14 thoughts. So we strike the heavy vehicle use tax. This 15 reduces the proportion of revenue raised to spending cuts 16 in the mark.

Second, staff negotiated into the night and accepted two technical changes from Republican staff to the stretch IRA provision.

Third, Senator Burr and Senator Bennet have legislation to equalize the tax rates of LNG compared to gasoline. They filed this proposal, which was cosponsored by Senator Hatch and I have been happy to accept it.

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Fourth, the modification accepts an Isakson-Nelson

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proposal grandfathering the retirement age for defined
 benefit pensions.

Fifth, Senator Hatch's substitute proposal offered a transfer of funds from the LUST Fund. He proposed transferring \$1 billion. We have transferred \$750 million and I am happy to support Senator Hatch on that thoughtful effort.

8 Sixth, to try to include additional spending cuts 9 and address potential fraud, I filed an amendment to 10 require information returns with the American Opportunity 11 tax credit. That is included in the modification.

Finally, the Majority and Minority staff negotiated a sense of the Senate about the need to pass a bipartisan long-term transportation bill.

15 These modifications move the Committee closer to 16 bipartisan agreement. Obviously, this legislation has 17 got to get through the Senate, through the House, and on 18 to the President's desk, and it needs to move quickly.

19 This requires working with our colleagues in the 20 other body. Senator Hatch has been leading that effort. 21 He reached out to Chairman Camp to find out how the House 22 plans to pay for their bill and whether there are items 23 in their package the Finance Committee can agree to.

I have also talked to Chairman Camp and wish to say publicly that I appreciate Senator Hatch's leadership.

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OPENING STATEMENT OF HON. ORRIN G. HATCH, A U.S. SENATOR
 FROM UTAH

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Senator Hatch. Thank you, Mr. Chairman. I
appreciate the way you are trying to work in a bipartisan
way. It means a lot to us. I think it means a lot to
the Senate and I want to thank you for it.

8 This is indeed an important issue and I do not think 9 that is lost on anybody. And as I have said from the 10 outset of this process, it is important for the Committee 11 to get something done, but it is even more important that 12 we get it done right.

Getting it done right means that we work in a bipartisan fashion to craft a bill that can be acceptable to both sides, which means including a significant number of spending cuts to go along with any revenue increases, and also a bill that has not just a reasonable chance, but a good chance, of getting through the House.

Toward that end, I have put together an alternative amendment that many of my colleagues on this side of the aisle have signed onto. This is not a Republican wish list of spending cuts that have no chance of being enacted. Instead it is a reasonable set of provisions, most of which I believe could be supported by both sides. Now, getting it right also means that we keep our

eye on the ultimate goal, which is producing a package that can pass in both the Senate and the House of Representatives and, of course, be signed by the President. The best way to achieve that goal is to work with the leaders in the House.

6 So as you said, Mr. Chairman, I have reached out to 7 Chairman Camp of the House Ways and Means Committee to 8 get his input on what is possible over there and to see 9 if he is amenable to working with both of us to put 10 together a bipartisan, bicameral package on the highway 11 bill that all of us can support in the end.

Not surprisingly, Chairman Camp has jumped at this opportunity to work with us and has agreed to add his efforts to ours in order to produce a bill that will be able to eventually be signed into law. And my experience with him has always been one of positiveness where he wants to make things work and I am very appreciative of that and I know you are, as well, Mr. Chairman.

19 I am confident that working with Chairman Camp, we 20 can find a suitable path forward.

I am going to have more to say about highways in general in just a moment, but I am happy to turn the time back to you, Mr. Chairman.

The Chairman. Thank you very much, Senator Hatch.We now have a quorum and so I would like to adopt

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1 the mark.

The Committee has before it the Chairman's mark on the Preserving America's Transit and Highways Act of 2014, along with my modification of the mark. So the mark is so modified and the modification is deemed incorporated into the Chairman's mark. I will now recognize colleagues for their opening statements with respect to the modified mark, and then we are going to have the staff walk us through it. In order of appearance, first, Senator Schumer.

OPENING STATEMENT OF HON. CHARLES E. SCHUMER, A U.S.
 SENATOR FROM NEW YORK

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Senator Schumer. Thank you, Mr. Chairman. First,
let me thank you and Senator Hatch for bringing us
together to get the process started and for working in a
bipartisan way.

8 Highway funding has always been bipartisan. Highway 9 funding is something that we have always felt the Federal 10 Government should be part of. In fact, the first proposals for the Federal Government to be involved in 11 12 highway funding were annunciated by a Republican, and I 13 do not mean Dwight Eisenhower. I mean Henry Clay. He 14 was actually not a Republican. He was a Whig. That was the predecessor of the Republicans. Charles Grassley 15 16 remembers Henry, right.

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[Laughter.]

18 Senator Schumer. But in any case, Henry Clay 19 proposed something called internal improvements, which 20 were roads that the Federal Government built across the 21 Appalachian Mountains to open up what was then the wild 22 west of Kentucky, Ohio, Tennessee.

23 So I hope we can get that bipartisan way back on 24 this issue. I know there are some, a small group who say 25 the Federal Government does not belong in any highway

1 funding, but I do not think that is where America is at 2 and I do not think that is where the mainstream of either 3 party is at.

So I thank you, because working in a bipartisan wayis a good thing.

Now, the highway trust funds we know will be
depleted late this summer and to let it go broke would be
devastating for our economy, for jobs and for
infrastructure.

10 Already projects are being scaled back because of 11 the uncertainty. According to DOT, allowing the fund to 12 go broke would delay 112,000 roadway projects, 5,600 13 transit projects, cost the economy at a time when we are 14 desperate for new jobs and good paying jobs, 700,000 15 construction jobs.

So it is imperative we deal with this immediate challenge in the next few weeks and I believe, Mr. Chairman, you and Senator Hatch are off to a good start where we can come together on spending cuts that we can accept and on revenue increases that our colleagues can accept to get this going.

Ensuring solvency for the transportation funds should be bipartisan and I hope we can get that done in the next few weeks.

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But we have to remember our primary objective as we

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1 work for the remainder of the year -- a long-term funding 2 and financing stream to support the types of investments 3 in infrastructure this country so desperately needs.

To just go 6 months or a year or 6 months or a year is very, very bad for the country, for planning and for the future. NO company, no major company can think just 6 months ahead and when it comes to infrastructure, the Federal Government cannot.

9 So I hope we will keep a couple of things in mind. 10 First, in the view of many of us on this side of the 11 aisle, current funding levels for infrastructure are just 12 not sufficient. Keeping it at the current level is not 13 good enough.

In my State alone, we have 7,000 bridges that are functionally obsolete or structurally deficient, thousands of lane miles in need of desperate repair.

Not only do we need increased funding to invest in our roads and bridges, but growing needs of our mass transit systems.

20 The FTA has estimated the Nation's transit systems
21 have a good state of repair backlog of \$78 billion.

22 So hope the Committee will do all it can over the 23 next few months to find a way not just top provide flat 24 funding for a multiyear authorization, but to do better. 25 That is in our national interest, whether we are looking

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1 at infrastructure, jobs, or getting the middle class 2 going in.

Infrastructure should be at the top of the list and good projects in my State and across the country cannot only improve our transportation system, but create jobs.Peace Bridge, for instance, in Buffalo.

And ways to increase funding are creative. Senators
Warner and Bennet, for instance, have very good ideas in
terms of an infrastructure fund.

10 The Chairman's idea of additional credit bond 11 authority -- trip bonds is a good idea. So not only can 12 we use the traditional ways of funding highways, but the 13 ideas of Warner, Bennet, you, Mr. Chairman, and the 14 others are things that we should clearly look at.

15 One other thing that I would like to add. I am glad the Chairman added the EXPIRE Act as an amendment. 16 These 17 are the tax extenders. Many of them are not related to 18 transit, but, of course, the mass transit benefit that 19 many of us support, making mass transition deductions 20 when you go to work equal to those when you drive your 21 car to work are very important. And to have the EXPIRE 22 Act and get that done in a bipartisan way is ally 23 important, as well.

24 So my playbook for transportation investment: deal 25 with the immediate challenge. Patch the highway trust

1 fund in July, pass the EXPIRE Act in July. Then prepare
2 for the future.

Fund a multiyear transportation reauthorization at higher levels. Include new financing tools to support low-cost-to-government infrastructure investment.

With that, Mr. Chairman, I look forward to working
with everyone on this Committee to get some of these
things done.

9 The Chairman. Thank you very much, Senator 10 Schumer. Also, thank you, as a member of the leadership, 11 in concentrating your focus on how important it is to do 12 this work in a bipartisan way. That has been the 13 tradition. Those sinkholes that are becoming potholes, 14 nobody is asking about Democrats and Republicans. They 15 want to know how is government going to get its act 16 together and respond.

I very much share your view with respect to the long term and what Senator Hatch and I have agreed is we are going to get this done and then move quickly to address that.

21 Senator Grassley?

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OPENING STATEMENT OF HON. CHUCK GRASSLEY, A U.S. SENATOR
 FROM IOWA

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Senator Grassley. My memory is a little weak on
the gentleman that Senator Schumer said I served with,
but I respect to the Senator Remark from New York. So I
will take your judgment of that.

8 Thirty seconds. I just hope that we can reach a 9 bipartisan agreement. My recollection of three or four 10 of these highway bills is according to what Senator 11 Schumer said, that they have been very bipartisan.

I only hope that there is as much willingness on the other side of the aisle to look at more efficient expenditures of the Federal dollars than we now have under some Federal regulations and that we give States the maximum leeway that we can to make the dollar go as far as it can.

18 I hope when we get back that we will have that 19 bipartisan agreement that everybody wants.

20 I yield the floor.

The Chairman. Colleagues, let us do this. Let us have Senator Hatch make the additional remarks that he wanted to make as part of the opener now and then we will continue to go back and forth.

25 Senator Hatch. Thank you, Mr. Chairman. Let me

just take a few more minutes to reiterate the importance of this exercise.

I think we are all in agreement that when it comes to surface transportation reauthorization, a long-term solution should be our ultimate goal. That will allow States to plan their highway projects, many of which may take many years to complete.

8 Given the time constraints that we are under, we 9 need to come together for another short-term extension. 10 As we all know, the highway trust fund will be unable to 11 meet its obligations sometime this summer.

12 That being the case, we have only a few weeks to get 13 something passed through both chambers of Congress and 14 onto the President's desk, and it needs to go through 15 both chambers.

As we both just stated, this will take no small amount of bipartisan cooperation. And once again, as we consider alternatives for paying for this extension, I think it is important that spending cuts and reforms be included as a major part of the equation. Whether in the short term or in the long term, I do not think the solution should be to raise taxes.

I also want to make sure that we keep in mind the user pays principle that has guided infrastructure funding since the creation of the highway trust fund.

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all stakeholders and our surface transportation infrastructure. With that, Mr. Chairman, I just want to thank you once again for your willingness to work in a bipartisan fashion on this issue. I think we have reached an important milestone in these efforts and, while time is short, I am confident we can get this done, and I am very confident we can get it done right for now and then really have the time to be able to work on a long-term solution. The Chairman. Thank you very much, Senator Hatch, and I share your view. Next is Senator Menendez.

Maintaining this principle will protect the interests of

OPENING STATEMENT OF HON. ROBERT MENENDEZ, A U.S. SENATOR
 FROM NEW JERSEY

Senator Menendez. Mr. Chairman, let me thank you
for your leadership on this important issue.

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6 Fixing the looming insolvency of the Highway Trust 7 Fund will provide a small, but necessary measure of 8 stability for our States and our communities. It will 9 prevent transportation projects from being shut down 10 during a critical summer construction season and it will 11 protect good-paying jobs.

But make no mistake. Failing to act amounts to nothing less than a transportation shutdown. Allowing our highway and transit programs to run out of money would be reckless and shortsighted. Failing to invest in our infrastructure does not save money; it costs us in wasted time and declining global competitiveness and lives lost on an outdated and obsolete system.

Preventing this transportation shutdown in the near term is essential and I appreciate the Chairman's work to bring us to this point. But I hope we do not lose sight of the bigger picture. We as a Congress have to do a much better job when it comes to our transportation system than legislating from one crisis to another. We know that short-term patches can never provide

the predictability needed to design and build world class transportation systems.

I go to China in my other role as the Senate Foreign Relations Committee Chair and you see an incredibly highspeed rail system going faster than anything we have in the United States. You can stand on it and not feel it. I ride the Acela and I am rocking and rolling, left and right, and increasingly with delays, even though it has had better performance overall.

10 Something is wrong when we, the greatest country in the world, have a transportation system that is inferior 11 12 to a place like China or Japan or other places. And we 13 know that flat funding is a recipe for further decline. 14 On the transit side alone, we have an \$86 billion state 15 of good repair backlog. That is not to improve our 16 systems or build new ones. That is just simply to get 17 the old ones to a place where it is adequate -- to a 18 place where it is adequate.

Preventing this decline is going to require some tough decisions, but moving ahead with additional shortterm patches or even a long-term flat-funded bill will not spare us from having to take tough votes.

23 So I would argue that if we are going to have to 24 make some hard decisions, should make them count for 25 something. We should make them count for a

1 transportation system that is the envy of the world, not 2 one in which we keep falling further behind.

I think creating a transportation system that works is a win for every one of our States and I hope that as a Committee we can support this necessary short-term fix, but immediately begin to work on a long-term and robustly funded transportation bill.

8 Finally, Mr. Chairman, I would like to take a second 9 to discuss a strong bipartisan amendment that Senator 10 Enzi and I have filed on the bill.

11 Our amendment would implement efficient and 12 meaningful reform of FERPTA tax rules to encourage more 13 equity investment in U.S. real estate and infrastructure. 14 It is a permanent tax reform that is desperately needed 15 to encourage investment into the U.S. real estate and 16 infrastructure.

17 With 21 of the 24 members of the Committee already 18 cosponsors of FERPTA reform, this is an issue that should 19 be dealt with this year. Rather than detract from tax 20 reform, addressing the issue in a productive and 21 bipartisan way now only shows the Committee's ability to 22 work together to tackle tough challenges in the Tax Code. 23 I believe that passage of FERPTA reform would be 24 viewed as a dynamic step forward in this Committee's

25 ongoing efforts to do tax reform.

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Finally, Mr. Chairman, this is an item that the President himself put on his agenda as things that we can do to get the country moving. So we have an Administration who supposedly supports this. You have 21 of the 24 members of this Committee who support it. I think it will get broad bipartisan support if we get it to the floor.

8 Talking about investment in infrastructure, well, 9 here is a great opportunity to have one of the private 10 sources be able to achieve that.

11 So I hope when that comes for an opportunity, we 12 will be able to include it in this bill.

13 Let me commend, again, you and the Ranking Member 14 for getting us to this point. I look forward to a 15 successful completion.

16 The Chairman. Thank you, Senator Menendez. And 17 you can be assured that on that FERPTA amendment, that is 18 one of the issues that is going to be worked on in this 19 upcoming week. And I thank you.

- 20 Senator Crapo?
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OPENING STATEMENT OF HON. MIKE CRAPO, A U.S. SENATOR FROM
 IDAHO

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Senator Crapo. Thank you, Mr. Chairman. I
appreciate the work that you and Senator Hatch are doing
to try to build a bipartisan path forward.

Clearly, as so many of us have said, developing
America's infrastructure is not a partisan issue and is a
critical legitimate function of the Federal Government
that we need to get right.

I, along with all of us on the Committee, look forward to working with you to develop the solutions. I also agree that we need to develop a long-term solution and put into place the kind of confidence in American's infrastructure that will enable our economy to grow.

16 With that said, I also believe that we need to avoid 17 the temptation to use budget gimmicks at a time when we 18 have very difficult budget crises facing us. The debt 19 crisis that you have heard me talk about many times is 20 getting bigger and bigger and is real and more real every 21 day and solving this problem with a legitimate, no 22 gimmicks solution is one of the things that can help us 23 to address America's future economic strength, which is a 24 key part of the solution we need to put into place for 25 our debt crisis, as well.

1 So for many reasons, I appreciate the bipartisan 2 atmosphere that is developing here. I hope it can work 3 toward a strong permanent solution.

The Chairman. Senator Crapo, thank you. You make an important point. There is a lot of terrain in terms of opportunity for bipartisanship between these hot button issues that divide the parties and these accounting gimmicks that you are talking about, and that is what we are going to spend the week looking for. I appreciate your comments.

11 Next is Senator Carper.

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1 OPENING STATEMENT OF HON. THOMAS R. CARPER, A U.S.

2 SENATOR FROM DELAWARE

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Senator Carper. Thanks, Mr. Chairman.

5 I would say to our Republican friends, there was a 6 meeting last night that some of our Democratic Senators 7 were at and I mentioned there the week that Barack Obama 8 and Joe Biden were inaugurated as President and Vice 9 President. The number of people who filed for 10 unemployment insurance that week was 628,000 people --11 628,000 people.

Every Thursday morning we receive from the Department of Labor an update for the week for how many people file for unemployment insurance in the past week, and we just got that number just a couple of minutes ago and the number for this past week is 312,000 people.

That number goes up, bounces up and down. So we will use a 4-week rolling average and the 4-week rolling average is 314,000 people. That is exactly one-half of what it was, a little more than 5, almost 5.5 years ago.

Anytime that number is under 400,000 people filing for unemployment insurance in a week, we are adding net jobs to our economy. And right now we are adding quite a few jobs to our economy and the prospect is we could add a whole lot more and we can do something about it in this

1 Committee.

I serve on the Environment and Public Works Committee. I chair, as some of you know, the Subcommittee on Transportation and Infrastructure, Barbara Boxer, David Vitter, John Barrasso and I had worked with others to put together I think a good, really level funding bill for the next 6 years.

8 Would I like to spend more than that? Would I like 9 to invest more? Chuck Schumer would and, frankly, so 10 would I and I suspect that a number of us would. But we 11 ought to at least fund what we are talking about paying 12 for in that 6-year legislation.

We do not create jobs here in the Senate. I did not create jobs when I was governor. Presidents do not create jobs, mayors do not create jobs. What we create is a nurturing environment for job creation. It includes a lot of things, as you know, access to capital, the opportunity to export our products to countries around the world, public safety, and a world class workforce.

It also includes infrastructure, broadly defined, and it especially includes transportation infrastructure. We all know these projects do not just -- States do not just like create them like that. It takes a while and it takes time to conceive, to plan for these projects, especially transit projects or multi-multiyear projects,

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high projects, as well. You have got to plan, you have got to do the land acquisition, you have got to do the contracting, all the site work and everything, accumulate the land and then do the project. It takes years and State and local governments need, as you know, many years to do that.

7 The idea of simply doing the stop-and-go, stop-and-8 go stuff that we have been guilty of here for a number of 9 years, it is wasteful. It is wasteful and we have got to 10 stop doing it.

I really applaud the bipartisan effort of Senator Wyden, Senator Hatch and others here to say we are going to not let this fund falter, we are not going to hit the brakes at a time when we have a chance to push down on the accelerator. We are going to like push on through and keep growing this economy.

I think you have come up with a real smart approach. I am really encouraged by that. You have embraced what I call the two Cs -- the two Cs -- secret for a long marriage, communicate and compromise; the secret for a vibrant democracy, communicate and compromise, and we are seeing just that kind of communication and compromise.

The last thing I will say is this. There is a bridge that goes -- it is a road that goes around Wilmington, Delaware. It is I-495. And there is a

bridge there that has been leaning over because of a huge
 pile of dirt that was placed underneath the bridge.
 Removed the dirt, the bridge is starting to stabilize a
 little bit.

5 Long story short, the next 2 months, we are going to 6 be spending \$20 million to fix the bridge and get traffic 7 moving up and down the northeast corridor. That \$20 8 million pretty much spends the last of the emergency 9 funds that we have in the Federal highway transportation 10 system. After that, it is pretty much gone and we are 11 not at the end of the fiscal year.

We need to replenish the fund and then we need to get serious about 6-year funding, a user fee, I hope, user fee-based. And if Chuck Schumer is right and others want to add something to it, maybe we can find a way to do some financing on top of the funding, but we need the funding.

18 I propose, and I will close with this, Mr. Chairman, 19 George Voinovich was in town last night. We had dinner 20 with him and some of our colleagues. And George and I 21 have been saying for years that we need to restore the purchasing power of a gas tax and a Federal diesel tax, 22 23 restore it. And what we have suggested is raising it by 24 \$0.03 or \$0.04 a year for 4 years and then indexing it. 25 Our friends, Bob Corker and Chris Murphy have

proposed something similar to that. I have an amendment that I am going to offer next week that would raise it \$0.04 a year for 3 years to at least fund what we are trying to do in our transportation bill. I hope we can do a little more than that. I thank you very much for this time. Thank you, Senator Carper. Nobody The Chairman. in the Senate has put more time into the nuts and bolts of transportation policy than you and we appreciate it. Colleagues, I think we are just going to go back and forth. So we will have Senator Enzi next and then Senator Cardin, if that is agreeable on both sides. Senator Enzi?

OPENING STATEMENT OF HON. MICHAEL B. ENZI, A U.S. SENATOR
 FROM WYOMING

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Senator Enzi. Thank you, Mr. Chairman, and thank
you for the progress that has been made overnight in
working with Senator Hatch.

7 The highway fund is critical to all of our States. 8 When our States can make these long-term plans that 9 Senator Carper just talked about for investing in roads 10 and bridges and infrastructure, it supports the economy, 11 it supports jobs, it supports growing communities.

But for years now, we have been jumping on this one short-term fix to another and that has cost taxpayers more than \$50 billion to keep the trust fund from going broke since 2008.

We cannot continue to rely on these short-term fixes. Our States are being shortchanged when they have to limit their planning to a year or 2 at a time because they cannot be certain that the Highway Trust Fund will be around for any longer than that.

Every time we turn to accounting tricks or pension fund raids or trust fund raids or unpaid-for general fund transfers, we undermine the reliability of the Highway Trust Fund.

We have some very real and very difficult decisions

to make about the future of the Highway Trust Fund, how to restore its stability, and I look forward to having that discussion as we move on to a long-term solution.

We are also going to have to make some hard choices to address the immediate shortfall that the Highway Trust Fund is facing this summer and it needs to be a balanced approach that includes ideas from both sides of the aisle, and I appreciate the effort that is being made on that.

I am concerned that we were making permanent tax increases to cover a 6-month extension of the Highway Trust Fund without even looking at matching spending cuts. I am concerned we are looking at issues that have nothing to do with transportation.

15 The need to provide the Highway Trust Fund with 16 long-term viability is incredibly important. It is just 17 as important that we approach the solution by focusing on 18 transportation-related funding for infrastructure. It 19 has always been a user fee-based system.

In the past, we have seen budget gimmicks, we have seen accounting tricks, we have seen raids on unrelated revenues to keep the Highway Trust Fund afloat. In 2012, we stole 10 years' worth of pensions to pay for 2 years worth of transportation. That is on the MAP-21 surface transportation authorization bill. I am not sure we are

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even constitutionally able to spend beyond our term of office, and there is nobody here that is in for longer than 6 years, and we stole 10 years' worth of revenue.

That bill also stole \$700 million from a single State, that was the State of Wyoming, with the abandoned mine land funds. We never anticipated loaning that money to the Federal Government, especially with no plan to ever repay that amount.

9 These kinds of gimmicks are never going to make the 10 trust fund reliable.

I appreciate the comments of Senator Menendez, who mentioned the bill that we have for foreign investment in real estate. That could make a huge difference in the economy and produce more revenue that could be used in highways.

16 I thank the Chairman for his efforts and I thank you 17 for the time. I yield the floor.

18 The Chairman. Senator Enzi, thank you. Just to19 quickly respond to a couple of points.

First, and I am not sure you were here for this, based on the concerns from Senator Thune and Senator Hatch with respect to the heavy vehicle use tax, that was struck and that is going to reduce the proportion of revenue raisers to spending cuts in the bill. So I think that will be seen as an effort to try to reach out on

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1 both sides.

2	I also need to take notice of this matter that I
3	know is important to you, the MAL fund. You and I have
4	talked about this and I am very willing to work with you.
5	Senator Barrasso has included additional AML funding in
6	the helium bill, of course, that became law.
7	Senator Rockefeller also has an
8	Senator Hatch. Can I weigh in on that?
9	The Chairman. Just as soon as I finish the
10	sentence. And Senator Rockefeller also has an amendment
11	related to the AML fund, his CARE Act. The CARE Act is a
12	priority of Senator Rockefeller and I just want it to be
13	clear I am going to work with the Senator from Wyoming,
14	the Senator from West Virginia.
15	Now I see that my friend from Utah has strong views
16	on this, too, and I want to recognize him for any
17	comments.
18	Senator Hatch. Well, I want to thank you for being
19	willing to work with these folks, especially Senators
20	Enzi and Rockefeller, because it is a disgrace what they
21	have had to go through, and let us find some way to
22	resolve that problem.
23	I am very appreciative that you are willing to work
24	on these matters. It just means a lot to us on this

25 side.

1	The Chairman. I am determined to get this right
2	and thank you for bringing it up, Senator Enzi. We have
3	talked about it in the past.
4	Senator Cardin?
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1 OPENING STATEMENT OF HON. BENJAMIN L. CARDIN, A U.S.

2 SENATOR FROM MARYLAND

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Senator Cardin. Thank you, Mr. Chairman.
One of the pleasures of serving on the Senate
Finance Committee at this time is the leadership we have
on the Committee, and I thank you and I thank Senator
Hatch for the open communications that we have had not
only among our Chairman and Ranking Member, but all the
members of the Committee, to try to get tax policy right.

11 So I thank you for once again providing the 12 leadership so that this Committee can act in a timely 13 way.

14 Clearly, we need a 6-year reauthorization of our 15 Surface Transportation Act. I, along with Senator 16 Carper, serve on the Environment and Public Works 17 Committee and I applaud Senator Carper's leadership on 18 that Committee and bringing about the same type of 19 bipartisan cooperation and working together.

20 So at the end of the day, we could get a 6-year 21 reauthorization on some very difficult policy judgments, 22 on how we deal with the flexibility within the Surface 23 Transportation Act, how we deal with the problems between 24 the urban States and the less urban States.

25 Senator Carper's leadership, with the bipartisan

LISA DENNIS COURT REPORTING (410) 729-0401

1 group he mentioned, we were able to get that done in our 2 Committee, and that is what we need to pass.

3 It passed, by the way, in the Environment and Public
4 Works Committee with a unanimous vote.

5 Senator Schumer is talking about bipartisan for
6 infrastructure, absolutely, a unanimous vote.

So we need to get a 6-year reauthorization done and, Mr. Chairman, I particularly appreciate your addition to the modified mark that expresses the sense of the Senate for the need to pass a long-term transportation funding bill, because that is what we need to do.

We need to do that for the sake of economic growth, for our global competitiveness, and for predictability, as has been pointed out.

15 The people who design our highways and our bridges 16 and our transit systems do not work on a 6-month basis. 17 They work on long-term planning. So we need to get a 18 long-term bill done.

What you have done here is the responsible thing,
because as you point out, time will run out. We will not
get this done in the next couple of weeks.

Extending the program through the end of the year is the responsible thing and the revenues that you were able to come with jointly certainly represent, I think, the political philosophy of the Senate today and it is the

1 right way to go and I applaud you for that.

Long-term, what are we going to do on revenues? Here, I just want to point out the obvious. A per gallon gasoline tax when you are trying to reduce the consumption of gasoline in this country will not fund our transportation needs in the future.

7 Certainly, I will be supportive of any long-term 8 reasonable efforts to produce the revenues we need so 9 that we can at least do what the Environment and Public 10 Works Committee did, and I would hope that we could even 11 expand that and do more.

12 So when you start looking at the gasoline tax -- and 13 I applaud those who have said let us adjust it and 14 certainly let us adjust it for inflation -- that is a 15 responsible approach. But I would hope we would look at 16 alternative ways, including a per barrel tax on oil, 17 which I think is a more predictable funding source for 18 the future than a per gallon gasoline tax, and I would certainly hope we would look at carbon emissions and look 19 20 at ways in which we can accomplish not only revenues for 21 transportation, but also an environmental policy and an 22 economic policy and security policy which is better for 23 our country.

I want to just underscore the point that at the end of the day, we have to do more for infrastructure in this

country and I hope we can get a 6-year bill done. I hope
 the 6-year bill is at least at the level that the
 Environment and Public Works Committee is recommending.

But I want to just acknowledge and app[laud the efforts that other members of our Committee have made, including Senator Warner on your infrastructure Bank, I think that we need to look at that. I think that is a creative way to be able to supplement the funds that go in for infrastructure.

I know he has worked across party lines. He has worked with my colleague in the House of Representatives, Congressman Delaney, and I think that is the type of creativity that we need.

14 Congressman Delaney and Senator Warner both have 15 come from the business sector. So they are taking that 16 idea to Congress as to how we can energize more 17 leveraging of funds.

18 I want to mention one other idea that I am going to 19 be working on and hope that we will have a chance to deal 20 with this before the end of this year, and that is using 21 the model that has worked so well on housing, the low 22 income housing tax credit, which energizes public-private 23 partnership to build affordable housing in our community. I think we could take a similar model and use it to 24 25 leverage public-private partnerships for transportation.

I know in my State and I imagine in all the States, we have the three Ps, the public-private partnerships, where we have gotten the private sector energized to help us deal with the transportation needs in our community.

5 I think we can do a better job through our tax code, 6 similar to how we got bipartisan support on low income 7 housing tax credits to energize the public-private 8 partnerships to deal with infrastructure in our 9 community.

10 I hope we will have that opportunity with those 11 types of ideas on a bipartisan basis as we are working 12 today to expand infrastructure opportunities for our 13 country.

14 The Chairman. Thank you, Senator Cardin. 15 Before I recognize Senator Isakson, just on this 16 point with respect to the long-term. I think the 17 objective, as you said, is on a bipartisan basis to be as 18 creative and aggressive as we possibly can on matters 19 within our jurisdiction and, also, obviously, to work 20 with other committees. I have got some additional ideas 21 on that and I look forward to working with you. And a 22 fine statement.

Senator Isakson?

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LISA DENNIS COURT REPORTING (410) 729-0401

1 OPENING STATEMENT OF HON. JOHNNY ISAKSON, A U.S.

2 SENATOR FROM GEORGIA

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Senator Isakson. Mr. Chairman, I look forward to
working with you and Ranking Member Hatch on a temporary
patch for the Highway Trust Fund. We do not need to let
the Highway Trust Fund go unfunded and go short.

8 But I want to remind everybody we are kind of 9 patching or fixing a Model T, when we wish were driving a 10 Lamborghini.

Senator Cardin has really raised the critical issue. 11 12 We have got to fix a problem that is only going to get 13 worse with the current Highway Trust Fund formula. With 14 the consumption of gas in proportion to the usage of 15 gasoline separating further and further, our problem is 16 going to get worse, not better, and we have got to think 17 outside the box and there are a lot of potential things 18 we can do.

But we might as well do a Lamborghini solution in the long-term and then continue with Model T patches, or else we are going to be a second class country in infrastructure one of these days.

I want to make three points. Senator Menendez's bill on FERPTA is absolutely critical and we ought to do that. It will bring investment money into the United

States of America and not risk United States' sovereignty
 in any way whatsoever. It will improve the situation.

3 Senator Grassley was absolutely correct. Time is 4 money. Permitting and extracted or extrapolated 5 permitting processes only eat up money from the Highway 6 Trust Fund and do not put asphalt on the ground.

7 We need to be environmentally sound, but not 8 environmentally crazy in terms of permitting our roads. 9 So once we get one EI study, we ought to be able to be 10 satisfied and move forward without having to do more and 11 more redundant services. And more fast-tracking of 12 permitting works better and better and better.

13 Lastly, Senator Cardin is also right on the low and 14 moderate income housing tax credit.

15 The Finance Committee can use tax policy to 16 incentivize private investment in infrastructure in the 17 United States in a way that lowers cost to the taxpayer 18 and raises the quality of life for the American citizen.

19 I look forward to working with Senator Cardin on 20 ideas just like that.

21 I yield back.

The Chairman. Thank you, Senator Isakson.
I do not think I have been accused recently of being
disinterested in out-of-the-box solutions, because that
is clearly important and, as you know, Oregonians looking

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1	at some also that are particularly creative.	So I look
2	forward to following this up with you.	
3	Our next Senator Senator Brown?	
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OPENING STATEMENT OF HON. SHERROD BROWN, A U.S. SENATOR
 FROM OHIO

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Senator Brown. Thank you, Mr. Chairman and Senator
Hatch. Thank you both for the work as you strive to do
the short-term fix and then the long-term real solution.

7 I appreciate hearing the comments from colleagues 8 and the ideas they bring to the table and the importance 9 of that in moving on this bipartisanly and how it is 10 pretty clear that we in this country, from World War II into there 1980s, led the world in infrastructure. 11 The 12 word had never seen the kind of infrastructure that we 13 built from water and sewer to highways and bridges, the 14 interstate, our ports, our airports, our community 15 colleges, our medical research. All of that really is 16 public investment in infrastructure and we have shorted 17 that public investment in the last 30 years.

18 I think Senator Cardin's comments about the way the 19 gas tax worked is exactly right.

20 We all have in our States major, major projects that 21 have either been delayed or have moved more slowly than 22 we would like. In my State, there is a huge innerbelt 23 bridge project in Cleveland. There is a bridge across 24 the Ohio River in Cincinnati that carries 4 percent of 25 gross domestic product, because it is I-75 from Detroit

to Lido, Dayton, Cincinnati south through many of the
 States that are represented here, Route 8 in Akron, so
 many of these.

As we talk about this and offer ideas, I want to discuss and then as we discuss funding, I want to mention both for short and long-term, what I think is good public policy.

8 I have spoken with Chairman Wyden at some length and 9 a number of my colleagues about this. Good public policy 10 and will bring revenue, and that is the issue of workers' 11 misclassification.

When we resume the markup at some point, I intend to offer an amendment on the Fair Playing Field Act legislation I have introduced, that there is some, I think, increasing support in the business community and bipartisanly.

In far too many cases, where most employers are playing it straight, tens of thousands of employers have misclassified their employees, therefore denying everything from health and safety protections, Social Security benefits, not paying into unemployment insurance, not paying into workers' compensation.

23 We see it especially in trucking and construction, 24 service sectors like landscaping and home health care. 25 When employees are classified as independent contractors,

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1 then an employer does not have to pay overtime or

2 contribute the employer's share of Social Security or
3 Medicare. Employers do not have to worry about UI taxes
4 or offering health insurance.

5 Meanwhile, employers who do right by their 6 employees, and the great majority do right by their 7 employees, are placed at a disadvantage, competitive 8 disadvantage when their rivals are short=circuiting this/

9 You can think of a construction company. I was 10 talking in the most conservative part of the State. A board member of the NFIB yesterday, who is in Cincinnati, 11 12 and he sees the competitive edge that his rivals have, 13 because they are misclassified, while his construction 14 company plays it by the took and pays his employees on 15 the books, pays into Social Security, pays into UI, pays 16 into workers' compensation, all of that.

The proposal, Treasury should issue new guidelines clarifying who is an employee. The IRS should reclassify independent contractors who have been found in an audit to meet the common law test of being an employee.

21 Companies can keep the current safe harbor unless 22 their workers are reclassified. The proposal carves out 23 industries where historically workers have been 24 independent contractors by those workers' choices, 25 insurance companies, insurance and financial services,

doctors, lawyers, accountants, other highly compensated
 professional services.

3 Now, we know -- and here is the good news especially on this in terms of potential funding for the highway 4 5 bill. Cracking down on misclassification was scored at 6 \$5.7 billion over 10 years. And when that happens, 7 workers would not be taken advantage of. Employers that 8 are playing it right, and that is the great majority of 9 employers, would be able to benefit from the way they 10 have rightly earned it. It would help protect workers 11 and those honest employers that everybody is playing by 12 the rules.

13 So I will offer that amendment at some point. It is 14 one of the creative ways around this table to generate 15 revenues and it is good public policy at the same time, 16 Mr. Chairman.

Thank you.

17

18 The Chairman. Senator Brown, you have made a 19 number of important points and I just want to come back 20 because I think you are spot on on this issue of public 21 investment.

Here in this room Standard & Poors told us that the private sector, particularly with reforms like streamlining, can make a real dent in the infrastructure, needs of this country.

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But we are never going to get there without the kind of public investment focus that you and Senator Cardin have hammered away on this morning and I appreciate it and I look forward to following up on all your proposals. So I am with you. At this point, we are going to ask unanimous consent to include Senator Stabenow's statement in the record. Without objection, that will be done. [The prepared statement of Senator Stabenow appears at the end of the transcript.] The Chairman. Next in order of appearance on the Republican side, Senator Toomey. Senator Toomey?

1 OPENING STATEMENT OF HON. PATRICK J. TOOMEY, A U.S.

2 SENATOR FROM PENNSYLVANIA

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Senator Toomey. Thank you, Mr. Chairman.
I, too, want to commend you for the really
constructive way you have approached this. I do
appreciate that and I hope we will get to an acceptable
resolution here.

9 As perhaps one of the Senate's most fiscally 10 conservative members and a hawk on Federal spending, and I do believe the Federal Government wastes a staggering 11 12 amount of money, the fact is not all spending is created 13 equal and spending for legitimate infrastructure projects 14 does not waste money as much as Federal spending does, 15 but, in fact, helps to encourage economic growth and 16 generates a durable asset and generates a yield for our 17 economy and for the government.

So this is important and I am in favor of properly funding the legitimate transportation needs.

Having said that, Mr. Chairman, I am concerned that throughout Federal spending on transportation, we have spending that is unnecessary, spending that is excessive, and we impose very costly mandates on getting some of that spending done. And it is hard to support looking for additional revenue from the American people if we are

not doing something about the unnecessary spending that
 is embedded in this.

3 So I hope we will be able to work together to 4 address some of that. I want to touch on a couple of 5 examples.

6 Mr. Chairman, one is an amendment that I intend to 7 discuss here and that is the transportation alternatives 8 project. In 2014, \$820 million authorized, well over \$8 9 billion over 10 years, and this is for items like bike 10 paths, trails, beautification projects.

11 Recently from this category of transportation 12 spending, we had a \$180,000 grant to the National 13 Corvette Museum. Now, I am sure the National Corvette 14 Museum is a very nice place to visit, but I am not sure 15 that it should be a priority of Federal funding of 16 transportation.

17 These other items are terrific to have, but when we 18 do not have the funding for the urgent things that we 19 need, I think we need to prioritize. And some of these 20 items -- in fact, all of these items -- I would be in 21 favor of any given State or locality choosing to spend 22 the money if they want to beautify the highway or add 23 bike trails or any other amenities that they might 24 support, that would be fine. It is not clear to me that 25 that is a Federal responsibility, however.

> LISA DENNIS COURT REPORTING (410) 729-0401

So I have an amendment that would prohibit Highway Trust Fund dollars from funding those kinds of alternatives and it would instead ensure that that money goes to building roads and bridges and repairing the roads and bridges that we have.

6 There is another problem we have in the way we deal 7 with transportation, and that is the permitting process. 8 I think several members have touched on this. I would 9 like to offer an amendment that was previously offered by 10 a Democratic Senator and it would deal with expediting 11 environmental permitting reform in one narrow respect.

We should point out, by the way, for the year for which we have the moist recent data, which is 2011, the median time to complete environmental permitting was 79 months, 6.5 years to get the permitting done. That is ridiculous and it adds an enormous amount to the cost.

In Pennsylvania we are still repairing damages and still trying to get permits to repair damage caused by Hurricanes Lee and Sandy.

So my amendment mirrors the amendment that Senator Ben Nelson introduced in 2012 and it simply says that any road or highway or bridge that is damaged by a natural disaster or declared emergency can be repaired -- that very bridge can be rebuilt, reconstructed, repaired without having to obtain a whole new environmental

> LISA DENNIS COURT REPORTING (410) 729-0401

permit, since they already went through that process once
 before.

Finally, Mr. Chairman, I am deeply skeptical about Federal funding for the high speed rail project that is being discussed in California. Initially estimated at \$33 billion, my understanding is the current estimates are over \$66 billion.

8 The promise was that this would result in a 2 hour 9 and 40 minute train ride from San Francisco to Los 10 Angeles. The *Los Angeles Times* believes that will still 11 take over 3 hours, even if the project is completed as 12 planned.

13 Of course, airlines can do this in 1.5 hours and it 14 is, again, not clear to me that this is something that we 15 ought to be spending Federal transportation dollars on.

16 So, Mr. Chairman, again, I appreciate your approach. 17 I do hope we will look to find ways to avoid unnecessary 18 and excessive expenditures, as well as simply looking for 19 revenues.

The Chairman. Thank you, Senator Toomey.
Certainly, we are going to continue to work on this at
every stage of the process in a bipartisan way.

Sort of as you get into it, obviously, this
Committee has the opportunity to make the funding process
more efficient. So we can work with you on that.

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Permitting, of course, means that another committee, Senator Boxer's committee and Senator Boxer and Senator Vitter can be part of that discussion, as well. But I am interested in working on it on both fronts and following up with you. Senator Warner?

OPENING STATEMENT OF HON. MARK R. WARNER, A U.S. SENATOR
 FROM VIRGINIA

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Senator Warner. Thank you, Mr. Chairman. Let me
join everyone else in commending you and Senator Hatch on
your approach. This is a very important issue.

As a former governor, I can tell you there are lots of governors at this point that are very nervous about what we are going to do or not do, because projects have already been halted.

Let me also affiliate myself with those who say we need a permanent, long-term funding solution. But I also believe that we have got to put more tools in the toolbox and one of the suggestions that I have been working on has been the ability to leverage private capital.

16 There are enormous amount of private capital, 17 domestic and foreign -- I agree with Senator Menendez on 18 his amendment -- that want to access the American 19 infrastructure market.

20 Many states already have P3s, but there is not 21 really any kind of national focus on this. We do have 22 the TIFIA Program, but there is no ability to look at 23 this in a comprehensive way. Matter of fact, if you want 24 to hear something that is a little bit crazy, there is 25 actually an office at the Department of Treasury that

advises American pension funds how to invest in European
 infrastructure. There is no similar office to invest in
 American infrastructure because there is no tool.

Again, this idea of financing is not a silver
bullet. These funds need to be repaid. I have also
worked with Senator Bennet on his idea.

But let me take my couple of minutes here and talk about an amendment that I will put forward, but would really love my Republican colleagues to consider.

It is called the Bridge Act. It started with five Republican cosponsors and five Democratic cosponsors. Initially, I thought it might arise in Commerce. So it has more Commerce members than Finance members at this point.

But what is different about this effort than previous financing efforts is that we look at a much more independent board, number one; number two, the projects that we looked at would have to be investment grade, so there would be an independent ranking, no ability to put projects in the queue that did not meet that criteria.

First dollar loss would have to be on the private sector side. We also acknowledge that if we are going to use these tools, so far they have been more used in larger states. We put a greater focus on rural. Senator Blunt from Missouri, who is my lead

1 cosponsor on this, we have 23 State DOT commissioners or 2 senior officials on the line yesterday. While they all 3 wanted to make sure we found a permanent solution, they 4 all were in agreement that they could use this kind of 5 initiative.

At the end of the day, what is this kind of financing of authority able to do? One, it is the ability to put long-term patient capital, 20 year to 40 year capital to work.

10 Number two, because of the guarantees involved, it 11 dramatically drives down interest rates. The assumptions 12 have been as much as 200 basis points to 300 basis points 13 over a 30-year timeframe. That is a tremendous savings 14 and oftentimes a component piece of a project that really 15 needs to be there to make a project go.

16 Third is, quite honestly, we do not have the project 17 finance expertise on the public sector side to go into 18 all three. This would take our activities. It would not 19 take away from TIFIA, but it would allow there to create 20 at the Federal level the project finance expertise that I 21 think is necessary.

Finally, in terms of bang for the buck, while this initiative would be initially capitalized with \$10 billion, it only scores at \$7 billion. Conservative estimates have estimated that that would leverage \$300

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1 billion worth of projects.

2 We are the only industrial nation in the world that 3 does not have this tool at the national level. T think it is worthy of a spirited debate. I hope my colleagues 4 on both sides of the aisle will engage with me on this. 5 There may be other tools, as well, on the financing side. 6 7 But we can learn from other countries, we can learn 8 from various states who have used this tool. And as we 9 think about permanent funding, we also have to think 10 about being able to leverage the kind of private capital. If we look back a decade from now and miss these 11 12 record low interest rates and miss the opportunity to 13 literally put billions and hundreds of billions of 14 dollars of private capital work, we are going to miss a 15 great opportunity. 16 Thank you, Mr. Chairman. 17 Thank you very much, Senator Warner. The Chairman. 18 One of the benefits of having former governors like you 19 and Senator Carper, Senator Alexander would be a third, 20 not a member of this committee, but always very 21 constructive on these bipartisan matters is you give us some of this fresh thinking. 22 23 I will tell you, Senator Warner, I just think at 24 this point, with billions and billions of dollars of

25 private capital on the sidelines, I think it would just

be legislative malpractice to not try to come up with
 creative innovative policies to get some of that money
 off the sidelines and into the infrastructure area.

I know that when we did Build America bonds, for example, prior to that the government had never invested in bonds, ever. The government had never invested in bonds and when we talk to colleagues about it, they said my State would not really exist if we had not had the capacity to bring the private sector in with funding.

10 So I very much appreciate your proposal and I know 11 we have got bipartisan support for a number of these 12 ideas both here and in the other body, and I am going to 13 work very closely with you on it.

Senator Portman is next.

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OPENING STATEMENT OF HON. ROB PORTMAN, A U.S. SENATOR
 FROM OHIO

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4 Senator Portman. Thank you, Mr. Chairman. Thank 5 you and Senator Hatch for your interest in hearing from 6 us. We have given you a few amendment and understand we 7 now have more time and have a couple other ideas for the 8 mix.

9 This is going to be a tough project. The Committee 10 has the responsibility of now paying for what everybody 11 wants, which is a new highway bill. So the easier work 12 is to say what it ought to look like, the harder work, 13 and how do you pay for it, understanding that many of us 14 believe infrastructure is important enough that we ought 15 to look at what we are doing even more expensively.

We obviously huge fiscal problem in this country generally with deficits going back up to \$1 trillion, within a 10-year period, a debt of over \$17 trillion, and specifically in the Highway Trust Fund, a shortfall.

In fact, since 2008, we have put \$54 billion into the Highway Trust Fund from general revenues -- \$54 billion.

23 So this thing is not working and it is our job to 24 try to figure out. It is not going to be easy. And I do 25 think there is a combination of things. I listened

carefully to my colleague from Pennsylvania, Senator 1 2 Toomey, about his questions no the permitting side. He 3 is absolutely right. Our permitting in this country has gotten out of hand and we do have separate legislation 4 for that, as the Chairman indicated. However, that is 5 6 part of the way in which we get costs down. The 7 regulatory relief generally is part of the way to get 8 costs down, and we ought to work some bipartisan 9 agreement son that as part of this process, as we have in 10 the past, by the way, in highway bills, helping on specifically expediting permitting and having a dashboard 11 12 where you understand what the status is of specific 13 projects.

14 All that could help. We have got some good ideas on 15 that.

On private capital Senator Warner talked about and the Chairman indicated his support for getting some of that more private capital in addition to TIFIA. TIFIA funding, by the way, works very well in some cases and I am supportive of that. I think those are interesting ideas.

Let me throw another one in. It is one of the amendments I already offered and I offered it last goround with the highway bill and will continue to, and that is a little more radical. I understand it has been

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1 talked about today and on a bipartisan basis, people have 2 expressed some concerns about it. But I think it makes a 3 lot of sense, and that is to return this money to the 4 States.

5 In fact, it is not even returning it to the States, 6 which is how it is usually described. It is allowing it 7 to stay in the States.

3 Just to give you one interesting statistic that I 9 think would surprise a lot of members of the Committee 10 and a lot of our constituents, almost three-quarters of 11 highway spending is done only through State and local 12 funds.

So the notion that the States somehow are not capable of dealing with high projects is just wrong.

15 In Ohio we have a track process, it is very 16 sophisticated, to prioritize the spending. But in Ohio, 17 what we do with our Federal gas tax dollars is not part 18 of that three-quarters. It is part of the one-quarter. We collect it for the Federal Government. We send it to 19 20 Washington. Washington, because of administrative costs 21 and regulations we have talked about today, and fully a 22 quarter of it comes back, by the way, not for roads and 23 bridges. We actually get \$0.91 back in Ohio. Some 24 States I know get more back.

25 There are probably some ways to work on that

formula. But the point is why not let Ohio keep its gas taxes. It would help us to solve this financing problem in significant ways, partly because a quarter of it comes back not for roads and bridges; again, \$54 billion having been bailed out just since 2008.

6 So that is an amendment that I have offered again. 7 In 2013, the last year for which we have statistics, 8 State and local governments spent \$110 billion on roads 9 and bridges. The Federal Government spent \$46 billion.

10 So, again, the States and local governments are 11 spending a lot more than the Feds and they are doing it 12 based on a priority system and in a sophisticated way.

13 Let me give you a specific example. There is an 14 engineer in Clinton County, Ohio, his name is Jeff 15 Linkous, and I have asked our engineers across the State 16 to give me data on this. He has one that is interesting 17 because it is an apples-to-apples comparison.

18 There is a river that runs through Clinton County, 19 Ohio and there was a need for a couple of bridges over 20 this. It is called Todd's Fork and one is crossed by a 21 road called Prairie Road, the other is called Starbuck 22 road. And from each of these roads they built a bridge 23 recently.

24 One was done with State money and one was done with 25 Federal money. The bridges are the same length. They

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are similar otherwise, almost identical. The one that was
 built with Federal money cost 20 percent more, he says at
 least 20 percent more.

Pushing him, I said, "Well, why is that true? Why couldn't you save 20 percent by just having the money stay in Ohio and having the State build it rather than the government coming in to build it?" And this does not include the administrative costs taken out. I am talking about just the cost to Ohio to build this bridge.

What he said was, "Yeah, you know, the State has 10 requirements and regulations, of course, but when you 11 12 include the environmental studies, the way the Feds 13 require it, the historical and archeological studies, the 14 way the Feds require it, the right-of-way expenses, the way Feds require it, the design and review cost, the way 15 16 the Fed requires it, it not only cost over 20 percent 17 more, it took longer."

18 So I know it is not viewed as a traditional approach 19 to this, but I think we ought to look at this as part of 20 this process.

I am going to offer this amendment and I look forwards to having a debate on it to get back on a fiscally sustainable path with regard to highway spending and to eliminate waste.

The States have the capacity to be able to make

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these decisions. We give them very little flexibility now. We could certainly give them more flexibility, as was talked about earlier. But I think we ought to go and give these States the ability to keep these funds and, therefore, stretch that public dollar further that is collected at the pump.

Thank you, Mr. Chairman.

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8 The Chairman. Thank you, Senator Portman. Two 9 points. First, the Committee now has adopted a modified 10 mark with six substantive changes and I look forward to talking with you about them and we are going to make it 11 clear as we go forward, particularly with Senator Hatch's 12 13 leadership, to talk to the House and Chairman Camp so we 14 can look for additional bipartisan opportunities to get this done and get this done quickly. 15

I would just say on the role of the States, I am interested in looking for ways to creatively build this Federal-State-private sector partnership. A number of your colleagues, for example, have been interested on the bond issue for having a broader role for the States, that the States can think creatively on bonds.

I would only say that we all understand there is a reason it is called the interstate highway system. It is Federal in nature.

Senator Portman. Mr. Chairman, could I interrupt

you there just for a second, because I neglected to add that in the amendment, as you know, we require the States to maintain the interstate highway system under all the current requirements. In other words, there would be no ability for a State not to provide to the interstate system the same attention that they do now with Federal funds. The Chairman. Let us go to Senator Casey.

OPENING STATEMENT OF HON. ROBERT P. CASEY, JR., A U.S.
 SENATOR FROM PENNSYLVANIA

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Senator Casey. Mr. Chairman, thank you very much.
I appreciate the work that you have done on -- I will
call it the PATH Act, but I think it is important to read
the words, Preserving Americas Transit and Highways Act,
instead of just using an acronym.

9 But I am grateful for the work you have done working 10 with the Ranking Member and others to come up with a 11 bipartisan approach and a way forward.

12 This challenge is right at our doorstep now. This 13 insolvency, potential insolvency of the Highway Trust 14 Fund is what the lawyers might call a clear and present 15 danger.

I believe and I know others have said this, but we should say it again because it bears repeating, that if we do not act and we do not act in a manner that meets that challenge, this will be the transportation equivalent of a government shutdown. No one wants to go there, no one should want to go down that path.

We know, as well, as much as it is a challenge, it is also an opportunity. We know that infrastructure creates jobs. We are told by -- in terms of the data that you spend \$1 billion and you get between 27,000 jobs

and 37,000 jobs. I believe that if that number were lower than that, it would still be a substantial job creator.

4 So if we can spend in an appropriate way and create 5 between 27,000 and 37,000 jobs, we should act 6 accordingly.

In our State of Pennsylvania, we have the
unfortunate distinction of having the highest number of
structurally deficient bridges, 5,5543 at last count.
The average age of a bridge in Pennsylvania is some 54
years.

12 That is just a startling challenge that we have in 13 front of us in Pennsylvania, even with a substantial 14 bipartisan effort at the State level, House and Senate 15 finally passing legislation last year in Pennsylvania. 16 They need a full Federal partner on this.

17 Mr. Chairman, my last point in the remaining time I 18 have is to talk about the Inland Waterways Trust Fund, 19 which many people know is the fund that helps us with our 20 locks and dams. For some parts of the country, that may 21 not mean much, but if you live in Western Pennsylvania or 22 if you live several other States principally in the Midwest, that is how commodities are moved. That is how 23 24 we have interstate and sometimes intrastate commerce that 25 moves.

1 Without a lock and dam system, a waterway system 2 that is functioning, we are in big trouble. If that 3 system were to shut down because of a lack of investment 4 in the infrastructure in Pennsylvania, it would be 5 cataclysmic for Southwestern Pennsylvania, not just 6 Pittsburgh, but the entire region of Southwestern 7 Pennsylvania.

8 So we have a proposal which has bipartisan support 9 to increase the user fee by \$0.09 per gallon on barge 10 fuel, which is part of my River Act. This fee has not 11 been increased since 1994. It is supported by -- just 12 remember two numbers here -- 300 and 250. It is 13 supported by the 300 users -- that does not happen very 14 often around here folks are so concerned about something 15 that they are willing to have a higher barge fee and 16 accept it.

So it is supported by the 300 users who will provide the revenue and will be able to help their customers, but it is also supported by that other number, as I said, 20 250, 250 national, State and local organizations, barge 21 operators, ag groups, energy groups, organized labor, 22 conservation groups across the board.

The bipartisan support for this was plainly evident during the Water Resources Development Act legislation -reauthorization, I should say. We had support that was

bipartisan. Senator Alexander has worked hard on this,
 Senator Blunt on the Republican side, and, at that time,
 Senators McCaskill, Landers, Stabenow, Franken, Harkin,
 Durbin, and Klobuchar, just to name a few.

5 So it is the right thing to do. It is consistent 6 with not just an infrastructure focus, but literally a 7 transportation priority to move commerce.

8

So I will be offering an amendment on that.

9 Mr. Chairman, let me say, finally, in addition to 10 commending the work you are trying to do in a bipartisan 11 fashion, having this session today prior to a markup is 12 very helpful. We appreciate the opportunity to talk 13 about the important transportation priorities, but also 14 to talk about the Inland Waterways Trust Fund.

15

Thank you.

16 The Chairman. Senator Casey, thank you. Your 17 statement obviously shows you have spent a lot of time 18 doing your homework and you have got the facts there.

I note that this is bipartisan and I am very interested in working with you. It is not very often that you have people come forward and say, look, this is not rocket science; we need this expansion and we are essentially willing to put up the dollars in order to put it together.

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So I am going to have to do some follow-up work on

1 it, but I pledge today to work closely with you and the 2 bipartisan group that is working on this.

3 Senator Casey. Thanks very much. The Chairman. Senator Thune is here and as he 4 5 begins his remarks, I also want to commend him for the 6 changes that were made on the provision that he and 7 Senator Hatch sought to modify, the heavy vehicle use 8 tax, and I had said, before you joined us, Senator Thune, 9 that another feature of this that I hope is going to send 10 a message to all sides that we have an opportunity to come together to look at essentially the specifics of how 11 12 you build a bipartisan coalition, because your amendment 13 with Senator Hatch does reduce the proportion of revenue 14 raisers to spending cuts in the bill.

I hope that as Senator Hatch and I go forward to talk to Chairman Camp and Congressman Levin, that that also will be well received as we try to get this done and get it done guickly.

So we recognize you for any comments.
So we recognize you for any comments.

OPENING STATEMENT OF HON. JOHN THUNE, A U.S. SENATOR FROM
 SOUTH DAKOTA

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Senator Thune. Thank you, Mr. Chairman. I
appreciate your diligence in trying to get this thing
moving along and your willingness to work with our side
and with Senator Hatch.

8 The Federal highway program is extremely important 9 in our country and it is certainly extremely important in 10 my State of South Dakota. I am pleased that the 11 Committee has turned its attention to this issue.

12 The uncertainty we have got right now surrounding 13 the trust fund is very problematic, already having real 14 world impacts on projects, businesses and communities 15 across the country.

I think the last thing any of us wants is to have state transportation departments and contractors left holding the bag come August, which is what is going to happen if we do not get this addressed.

20 So, again, I appreciate Chairman Wyden's interest in 21 acting as quickly as possible to find the funding 22 necessary to ensure the solvency of the Highway Trust 23 Fund in the short term.

24 More importantly, I appreciate the work of Chairman 25 Wyden and Ranking Member Hatch and the members of this

1 committee that have come to the negotiating table in good 2 faith and I hope we can move toward a solution that will 3 enjoy bipartisan support.

I am particularly pleased that the Chairman's modified mark released last night does remove the new tax, as you mentioned, Mr. Chairman, associated with the heavy vehicle use tax, and that demonstrates, I think, movement in the right direction.

9 Moving forward, I believe the package that will be 10 considered by this Committee does need to include 11 reasonable spending reforms and toward that end, I filed 12 a couple of amendments, which I may offer when we resume 13 in July, depending on the outcome of the ongoing 14 negotiations.

15 The first amendment, with Senators Hatch, Roberts 16 and Cornyn, demonstrates that we cannot fund this bill 17 entirely through spending reductions, in combination with 18 royalties from increased American energy production, 19 which I think is something that we really need to be 20 looking at as a potential funding source for the high way 21 program going forward, certainly, if we do not get it 22 accomplished in this particular round.

The second amendment would strike the tax increases in the Chairman's mark and replace them with a provision designed to reduce improper payments of the unemployment

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insurance and Social Security disability insurance programs.

That amendment, which I filed with Ranking Member Hatch, is fully within this Committee's jurisdiction and, as you pointed out, Mr. Chairman, it lays out a path forward on a balanced package that I hope might be able to attract bipartisan support.

8 That amendment would raise roughly the same amount 9 of funding for the Highway Trust Fund as the Chairman's 10 mark, but it would do so in a balanced way with little 11 more than half of the funding coming from spending 12 reforms and a little less than half from taxes -- from 13 revenues, I should say, associated with tax compliance 14 and enforcement.

15 And by the way, that amendment, Senator Hatch and my 16 amendment, is one that is supported by Americans for Tax 17 Reform. We have a letter to that effect.

We should all realize that finding a bipartisan agreement is going to take compromise on both sides. It is unlikely that it is going to be a package of 100 percent revenues, as the Chairman has proposed, or 100 percent spending reform, as some of us on the Republican side had proposed. I suspect it is going to have to be something in the middle.

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But I believe it is something that we can accomplish

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1 through smart tax compliance measures, as well as through 2 addressing fraud that exists in some of the spending 3 programs under this Committee's jurisdiction.

4 So I commend you, Mr. Chairman and Ranking Member 5 Hatch, for continuing to work together on a package I 6 hope we will be able to consider shortly after the July 7 4th recess.

8 A party line vote out of this Committee likely means 9 a bill that will die on the Senate floor and that is in 10 no one's interest when it comes to the Highway Trust 11 Fund.

12 Let me just say in closing that it is important that 13 we remember that there is much work to be done not just 14 in the short term as we address the crisis that is in 15 front of us today, but as we begin to think about the 16 financing piece of a long-term surface transportation 17 reauthorization, and hopefully this negotiation will lay 18 some of the groundwork for that broader discussion on 19 highway investment in this country and I am pleased that 20 we are moving forward on this particular piece of that in 21 a bipartisan way.

And I think we all have to recognize these solutions are not going to be easy. But stabilizing the Highway Trust Fund, restoring the integrity of the surface transportation program is important not only for our

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1 States, but for the United States economy.

I hope, Mr. Chairman, that at the conclusion of this immediate crisis, that we will put our heads together and really get after taking on a long-term reauthorization of the Highway Trust Fund.

6 We have now, for the last several times, been 7 borrowing from the general fund, putting it on the debt, 8 handing the bill to our children and grandchildren, and 9 that is not an acceptable way to fund highways in this 10 country.

11 So a long-term approach to this that looks at what 12 we want to do in terms of funding infrastructure in this 13 country, the strategy that we would put in place to 14 accomplish that, and the financing mechanism to support 15 it are really important discussions, long overdue, and I 16 think it is a challenge that we as a Congress and we as a 17 country need to confront.

18 There is a reality looming ahead of us that we 19 either are going to have to accept a much smaller, 20 dramatically smaller Highway Trust Fund and highway 21 program or we are going to have to figure out how we are 22 going to fund it, and that discussion needs to start now, 23 because when this short-term extension expires, we are 24 going to be faced with that looming problem and challenge 25 which is not going away.

So I hope that we can get after the real issue here
 once we solve this immediate crisis.

3 Thank you, Mr. Chairman.

4 The Chairman. Thank you, Senator Thune. You have 5 always understood the urgency of going forward on 6 transportation funding and doing it in a bipartisan way, 7 and I look forward to working with you.

8 Let us now have Tom Barthold from the Joint 9 Committee on Taxation describe the modification to the 10 mark. I note, again, that the modification was developed 11 on a bipartisan basis by both the Majority and the 12 Minority staff.

13 Let us Mr. Barthold explain the modifications. Then 14 Mr. Abraham from the Majority staff and Mr. Wyatt from 15 Senator Hatch's staff are here to answer questions about 16 the mark and the modification.

Also, Mr. Mark Mazur is here. He is the AssistantTreasury Secretary for Tax Policy.

19 Mr. Mazur, we welcome you.

20 So let us have Mr. Barthold explain the bipartisan 21 modifications to the mark.

Mr. Barthold. Thank you. Thank you, ChairmanWyden and Senator Hatch.

24 Members have before them Joint Committee documents, 25 JCX-75, which describes the Chairman's underlying mark

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and then documents JCX-77, which describes in detail the modification, as well as the table of estimated budgetary effects, which is JCX-78.

I will briefly describe the modification. First of all, the modification to the mark makes two changes to provisions that are in the mark.

As the Chairman noted in his opening statement, the modification would strike the mark's proposed increase in the heavy vehicle use tax. And then, secondly, the modification would make some changes to the Chairman's mark regarding the required distribution rules of pension plans.

13 In short, what this provision now does is it makes 14 general a 5-year distribution period from IRAs or 15 qualified plans -- the balance of that, I should say --16 upon the death of either the employee or the owner of the 17 So it makes general a 5-year distribution period IRA. 18 with specific exceptions for qualified beneficiaries, 19 such as the employee's spouse, the employee's minor 20 children, some certain other categories.

The rest of the modification provides some additional provisions that were not in the underlying mark. The modification would transfer \$750 million from the leaking underground storage tank trust fund to the highway trust fund.

Under present law, liquefied natural gas is taxed at 1 the same rate as diesel fuel, 24.3 cents per gallon. 2 The 3 modification would tax liquefied natural gas on an energy equivalent basis. The energy equivalent basis is roughly 4 58 percent a gallon of liquefied natural gas. 5 That is about 58 percent of the energy of a gallon of diesel 6 7 So the tax rate applicable to liquefied natural fuel. 8 gas under the modified mark would be 14.1 cents per 9 gallon.

The modified mark would also include an additional 10 compliance measure. Under present law, paid tax 11 12 preparers, when preparing a taxpayers return which would 13 claim the earned income tax credit, have a specific due 14 diligence requirement and the Chairman's -- the 15 bipartisan modification would require that paid tax 16 return preparers also need a due diligence requirement on 17 returns that are claiming the American Opportunity tax 18 credit.

19 The modified mark would make changes to the notion 20 of the normal retirement age in certain defined benefit 21 plans.

22 Some defined benefit plans define a normal 23 retirement age as the earlier of a specific age, such as 24 age 65 or 62, or completion of a specific number of years 25 of service, having worked for the employer for 30 years

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1 for example.

There have been issues arise in plans using a normal retirement age that have a service component, whether it will violate other qualification requirements to be a qualified defined benefit plan.

6 The proposal in the modification allows plans that 7 are currently using a normal retirement age with a 8 service component of 30 years or more to continue using 9 it, but only with respect to employees who are plan 10 participants or employees or an employer sponsoring the 11 plan prior to January 1 of 2017.

12 Then lastly, as noted by the Chairman in his opening 13 statement, the modification includes a sense of the 14 Senate on need to provide for long-term transportation 15 funding.

16 Mr. Chairman, Senator Hatch, that concludes my 17 description of the modification. I am happy to answer 18 any questions that the members might have.

19 The Chairman. Thank you. Thank you very much, Mr. 20 Barthold. And let me also thank you for the ongoing 21 professionalism that you and your colleagues at JCT bring 22 to this.

23 You have done a lot of work for us in a very expert 24 fashion very, very quickly. And my sense is that some of 25 your folks haven't have not gotten much sleep the last

1 couple of nights as a result of these bipartisan labors

2 and we are very appreciative of the professionalism.

Colleagues, do any Senators have any questionsregarding the mark and the modification?

[No Response.]

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6 The Chairman. Hearing none, let us be clear in 7 terms of where we are.

8 Senator Hatch and I will be reaching out to Chairman 9 Camp to find out how the House plans to pay for this 10 legislation, whether there are items in their package the 11 Finance Committee can agree to.

12 I have talked to Chairman Camp. Senator Hatch, of13 course, has been our leader in it.

To essentially touch on an earlier point, to me, the prime terrain for the bipartisan compromise is that area that is in between the hot button issues that there really is not the time for the two parties to go to their respective corners and battle it out.

Between there and the accounting gimmicks that do not produce funds that help pay our bills, let us put those two areas off limits and in between those two areas, there are lots of opportunities for discussion and that is exactly what Senator Hatch and I will pick up on as we go forward in our discussions with the House.

It is my intention, as Senator Hatch and I have

discussed, that we are going to work closely together and
 reconvene the markup early during the week of July 7.

3 Senator Hatch, is there anything else you would like 4 to add?

5 Senator Hatch. Mr. Chairman, I congratulate you on 6 the excellent work you are doing on this and everybody on 7 the Committee is very appreciative and they are very 8 understanding of what we are trying to do here.

9 The Chairman. Thank you, Senator Hatch. There is 10 no doubt that this tangible progress could not be 11 possible without the good work of not just you, but your 12 staff, and we look forward to continuing that.

13 With that, the Finance Committee is adjourned.14 [Pause.]

15The Chairman.One other matter.The Committee16stands in recess subject to the call of the Chair.

With that, the Finance Committee is now adjourned.
[Whereupon, at 11:32 a.m., the Committee was

19 recessed, to reconvene at the call of the Chair.]

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- 22
- 23
- 24
- 25

INDEX

	PAGE
STATEMENT OF:	
THE HONORABLE RON WYDEN A United States Senator From the State of Oregon	3
THE HONORABLE ORRIN G. HATCH A United States Senator From the State of Utah	8
THE HONORABLE CHARLES E. SCHUMER A United States Senator From the State of New York	11
THE HONORABLE CHUCK GRASSLEY A United States Senator From the State of Iowa	16
THE HONORABLE ROBERT MENENDEZ A United States Senator From the State of New Jersey	19
THE HONORABLE MIKE CRAPO A United States Senator From the State of Idaho	23
THE HONORABLE THOMAS R. CARPER A United States Senator From the State of Delaware	25
THE HONORABLE MICHAEL B. ENZI A United States Senator From the State of Wyoming	30
THE HONORABLE BENJAMIN L. CARDIN A United States Senator From the State of Maryland	35
THE HONORABLE JOHNNY ISAKSON A United States Senator From the State of Georgia	40
THE HONORABLE SHERROD BROWN A United States Senator From the State of Ohio	43

THE HONORABLE PATRICK J. TOOMEY A United States Senator From the State of Pennsylvania	48
THE HONORABLE MARK R. WARNER A United States Senator From the State of Virginia	53
THE HONORABLE ROB PORTMAN A United States Senator From the State of Ohio	58
THE HONORABLE ROBERT P. CASEY, JR. A United States Senator From the State of Pennsylvania	65
THE HONORABLE JOHN THUNE A United States Senator From the State of South Dakota	70

Finance Markup: Opening Statement of Senator Stabenow

Thank you, Chairman Wyden, for prioritizing the Highway Trust Fund, which is dangerously close to a shutdown.

60 years ago, in Cadillac Square in Detroit, President Dwight D. Eisenhower urged support for the Interstate Highway System and said that building a network of highways will lead to "a nation of great prosperity, but will be more than that: it will be a nation that is going ahead every day."

And now, Mr. Chairman, instead of "a nation going ahead," we are staring down a shutdown of the Highway Trust Fund.

If the trust fund is shut down, it will cause serious problems to our entire economy. Workers need highways in good enough condition to drive to their jobs. Trucks full of goods need to make it to market. Children need to get to school.

When traffic stops, the <u>economy</u> stops.

In Michigan, we are seeing political gridlock that is creating actual road gridlock. The brutal winter, coupled with long-standing neglect and the unwillingness of one party to make tough decisions, has left Michigan with crumbling roads and supersized potholes that are several feet deep.

And we're seeing this same story repeated all across the country.

We all remember the horror of watching the bridge in Minneapolis collapse.

Last year, a bridge on a highway in Washington state collapsed -- fortunately, no one was seriously hurt.

But our economy will be hurt if the Highway Trust Fund shuts down in July.

We saw the economic uncertainty caused by the government shutdown last October. The last thing our economy needs right now is a transportation funding shutdown that jeopardizes road projects across the country.

As the President said in a speech about transportation last month: Our friends in Europe recognize the importance of infrastructure: They invest <u>two times</u> more than we do on transportation.

China recognizes this, too: The Chinese government spends <u>four times</u> more than we do on transportation.

All of our competitors know that a transportation system powers growth.

When President Eisenhower spearheaded the interstate highway system 60 years ago, he understood that America's infrastructure was directly tied to American jobs and American opportunity.

And that in turn meant American <u>leadership</u> in the world.

A problem this serious demands a serious solution. But with the highway fund in danger of shutting down this summer, we cannot afford to wait for a long-term fix that will be acceptable to both parties.

Let us focus our attention first on patching the trust fund for this fiscal year, so that states can count on the federal dollars they need to make the most pressing improvements to their crumbling infrastructure.

If we can do that, then we will have a consensus that we can bring into discussions about a longterm solution to the transportation system.

Traditionally, roads have not been a partisan issue. I have hope that on an issue as urgent as this one, we can bridge the partisan divide.

I look forward to working on the Chairman's markup. I urge my colleagues on the committee to pass this bill, and to bring it to the Floor, so that we can get started on making improvements that will make Americans safer and more productive.