Suspend the Rules and Pass the Bill, H.R. 2845, With an Amendment

(The amendment strikes all after the enacting clause and inserts a new text)

112TH CONGRESS 1ST SESSION H. R. 2845

To amend title 49, United States Code, to provide for enhanced safety and environmental protection in pipeline transportation, to provide for enhanced reliability in the transportation of the Nation's energy products by pipeline, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 7, 2011

Mr. Shuster (for himself and Mr. Mica) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title 49, United States Code, to provide for enhanced safety and environmental protection in pipeline transportation, to provide for enhanced reliability in the transportation of the Nation's energy products by pipeline, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1	SECTION 1. SHORT TITLE; AMENDMENT OF TITLE 49,
2	UNITED STATES CODE; DEFINITIONS; TABLE
3	OF CONTENTS.
4	(a) SHORT TITLE.—This Act may be cited as the
5	"Pipeline Safety, Regulatory Certainty, and Job Creation
6	Act of 2011".
7	(b) Amendment of Title 49, United States
8	Code.—Except as otherwise expressly provided, whenever
9	in this Act an amendment or repeal is expressed in terms
10	of an amendment to, or a repeal of, a section or other
11	provision, the reference shall be considered to be made to
12	a section or other provision of title 49, United States
13	Code.
14	(e) Definitions.—
15	(1) Applicability of Chapter 601 Defini-
16	TIONS.—In this Act, any term defined in chapter
17	601 of title 49, United States Code, has the mean-
18	ing given that term in that chapter.
19	(2) High-consequence area.—In this Act,
20	the term "high-consequence area" means an area
21	described in section 60109(a) of title 49, United
22	States Code.
23	(d) Table of Contents.—The table of contents for
24	this Act is as follows:
	Sec. 1. Short title; amendment of title 49, United States Code; definitions; table of contents.

Sec. 2. Civil penalties.

- Sec. 3. Pipeline damage prevention.
- Sec. 4. Automatic and remote-controlled shut-off valves.
- Sec. 5. Integrity management.
- Sec. 6. Public education and awareness.
- Sec. 7. Cast iron gas pipelines.
- Sec. 8. Leak detection.
- Sec. 9. Accident and incident notification.
- Sec. 10. Transportation-related onshore facility response plan compliance.
- Sec. 11. Pipeline infrastructure data collection.
- Sec. 12. Transportation-related oil flow lines.
- Sec. 13. Cost recovery for design reviews.
- Sec. 14. Biofuel pipelines.
- Sec. 15. Carbon dioxide pipelines.
- Sec. 16. Study of transportation of diluted bitumen.
- Sec. 17. Study of nonpetroleum hazardous liquids transported by pipeline.
- Sec. 18. Clarifications.
- Sec. 19. Maintenance of effort.
- Sec. 20. Administrative enforcement process.
- Sec. 21. Gas and hazardous liquid gathering lines.
- Sec. 22. Excess flow valves.
- Sec. 23. Maximum allowable operating pressure.
- Sec. 24. Limitation on incorporation of documents by reference.
- Sec. 25. Pipeline safety training for State and local government personnel.
- Sec. 26. Report on minority-owned, woman-owned, and disadvantaged businesses.
- Sec. 27. Report on pipeline projects.
- Sec. 28. Cover over buried pipelines.
- Sec. 29. Seismicity.
- Sec. 30. Tribal consultation for pipeline projects.
- Sec. 31. Pipeline inspection and enforcement needs.
- Sec. 32. Authorization of appropriations.

1 SEC. 2. CIVIL PENALTIES.

- 2 (a) General Penalties; Penalty Consider-
- 3 ATIONS.—Section 60122 is amended—
- 4 (1) in subsection (a)(1)—
- 5 (A) in the first sentence by striking
- 6 "\$100,000" and inserting "\$200,000"; and
- 7 (B) in the last sentence by striking
- 8 "\$1,000,000" and inserting "\$2,000,000"; and
- 9 (2) in subsection (b)(1)(B) by striking "the
- ability to pay,".

1	(b) Operator Assistance in Investigations.—
2	Section 60118(e) is amended to read as follows:
3	"(e) Operator Assistance in Investigations.—
4	"(1) Assistance and access.—If the Sec-
5	retary or the National Transportation Safety Board
6	investigates an accident or incident involving a pipe-
7	line facility, the operator of the facility shall—
8	"(A) make available to the Secretary or
9	the Board all records and information that in
10	any way pertain to the accident or incident, in-
11	cluding integrity management plans and test re-
12	sults; and
13	"(B) afford all reasonable assistance in the
14	investigation of the accident or incident.
15	"(2) Operator assistance in investiga-
16	TIONS.—
17	"(A) IN GENERAL.—The Secretary may
18	impose a civil penalty under section 60122 on
19	a person who obstructs or prevents the Sec-
20	retary from carrying out inspections or inves-
21	tigations under this chapter.
22	"(B) Obstructs defined.—
23	"(i) In General.—In this paragraph,
24	the term 'obstructs' includes actions that
25	were known, or reasonably should have

1	been known, to prevent, hinder, or impede
2	an investigation without good cause.
3	"(ii) GOOD CAUSE.—In clause (i), the
4	term 'good cause' may include actions such
5	as restricting access to facilities that are
6	not secure or safe for nonpipeline per-
7	sonnel or visitors.".
8	(c) Administrative Penalty Caps Inappli-
9	CABLE.—Section 60120(a)(1) is amended by adding at the
10	end the following: "The maximum amount of civil pen-
11	alties for administrative enforcement actions under section
12	60122 shall not apply to enforcement actions under this
13	section.".
14	(d) Judicial Review of Administrative En-
15	FORCEMENT ORDERS.—Section 60119(a) is amended—
16	(1) in the subsection heading by striking "AND
17	Waiver Orders" and inserting ", Orders, and
18	OTHER FINAL AGENCY ACTIONS"; and
19	(2) by striking "about an application for a
20	waiver under section 60118(c) or (d) of this title"
21	and inserting "under this chapter".
22	SEC. 3. PIPELINE DAMAGE PREVENTION.
23	(a) Minimum Standards for State One-Call
24	Notification Programs.—Section 6103(a) is amended
25	to read as follows:

1	"(a) Minimum Standards.—
2	"(1) In general.—In order to qualify for a
3	grant under section 6106, a State one-call notifica-
4	tion program, at a minimum, shall provide for—
5	"(A) appropriate participation by all un-
6	derground facility operators, including all gov-
7	ernment operators;
8	"(B) appropriate participation by all exca-
9	vators, including all government and contract
10	excavators; and
11	"(C) flexible and effective enforcement
12	under State law with respect to participation in,
13	and use of, one-call notification systems.
14	"(2) Exemptions prohibited.—In order to
15	qualify for a grant under section 6106, a State one-
16	call notification program may not exempt munici-
17	palities, State agencies, or their contractors from the
18	one-call notification system requirements of the pro-
19	gram.".
20	(b) STATE DAMAGE PREVENTION PROGRAMS.—Sec-
21	tion 60134(a) is amended—
22	(1) in paragraph (1) by striking "and" after
23	the semicolon;
24	(2) in paragraph (2)(B) by striking "(b)." and
25	inserting "(b); and"; and

1	(3) by adding at the end the following:
2	"(3) does not provide any exemptions to mu-
3	nicipalities, State agencies, or their contractors from
4	the one-call notification system requirements of the
5	program.".
6	(c) Effective Date.—The amendments made by
7	this section shall take effect 2 years after the date of en-
8	actment of this Act.
9	(d) Excavation Damage.—
10	(1) Study.—The Secretary of Transportation
11	shall conduct a study on the impact of excavation
12	damage on pipeline safety.
13	(2) Contents.—The study shall include—
14	(A) an analysis of the frequency and sever-
15	ity of different types of excavation damage inci-
16	dents;
17	(B) an analysis of exemptions to the one-
18	call notification system requirements in each
19	State;
20	(C) a comparison of exemptions to the one-
21	call notification system requirements in each
22	State to the types of excavation damage inci-
23	dents in that State; and
24	(D) an analysis of the potential safety ben-
25	efits and adverse consequences of eliminating

1	all exemptions for mechanized excavation from
2	State one-call notification systems.
3	(3) Report.—Not later than 2 years after the
4	date of enactment of this Act, the Secretary shall
5	submit to the Committee on Transportation and In-
6	frastructure and the Committee on Energy and
7	Commerce of the House of Representatives and the
8	Committee on Commerce, Science, and Transpor-
9	tation of the Senate a report on the results of the
10	study.
11	SEC. 4. AUTOMATIC AND REMOTE-CONTROLLED SHUT-OFF
12	VALVES.
13	Section 60102 is amended—
13	Section 00102 is amended
14	(1) by striking subsection (j)(3); and
14	(1) by striking subsection (j)(3); and
14 15	(1) by striking subsection (j)(3); and(2) by adding at the end the following:
14 15 16	(1) by striking subsection (j)(3); and(2) by adding at the end the following:"(n) AUTOMATIC AND REMOTE-CONTROLLED SHUT-
14 15 16 17	(1) by striking subsection (j)(3); and (2) by adding at the end the following: "(n) Automatic and Remote-Controlled Shut- off Valves for New Transmission Pipelines.—
14 15 16 17	(1) by striking subsection (j)(3); and (2) by adding at the end the following: "(n) Automatic and Remote-Controlled Shut- off Valves for New Transmission Pipelines.— "(1) In general.—Not later than 2 years
114 115 116 117 118	(1) by striking subsection (j)(3); and (2) by adding at the end the following: "(n) Automatic and Remote-Controlled Shut- off Valves for New Transmission Pipelines.— "(1) In General.—Not later than 2 years after the date of enactment of this subsection, and
14 15 16 17 18 19 20	(1) by striking subsection (j)(3); and (2) by adding at the end the following: "(n) AUTOMATIC AND REMOTE-CONTROLLED SHUT- OFF VALVES FOR NEW TRANSMISSION PIPELINES.— "(1) IN GENERAL.—Not later than 2 years after the date of enactment of this subsection, and after considering the factors specified in subsection
14 15 16 17 18 19 20 21	(1) by striking subsection (j)(3); and (2) by adding at the end the following: "(n) AUTOMATIC AND REMOTE-CONTROLLED SHUT- OFF VALVES FOR NEW TRANSMISSION PIPELINES.— "(1) IN GENERAL.—Not later than 2 years after the date of enactment of this subsection, and after considering the factors specified in subsection (b)(2), the Secretary, if appropriate, shall require by
14 15 16 17 18 19 20 21	(1) by striking subsection (j)(3); and (2) by adding at the end the following: "(n) Automatic and Remote-Controlled Shut- OFF Valves for New Transmission Pipelines.— "(1) In General.—Not later than 2 years after the date of enactment of this subsection, and after considering the factors specified in subsection (b)(2), the Secretary, if appropriate, shall require by regulation the use of automatic or remote-controlled

1	tirely replaced after the date on which the Secretary
2	issues the final rule containing such requirement.
3	"(2) High-consequence area study.—
4	"(A) Study.—The Comptroller General of
5	the United States shall conduct a study on the
6	ability of transmission pipeline facility operators
7	to respond to a hazardous liquid or gas release
8	from a pipeline segment located in a high-con-
9	sequence area.
10	"(B) Considerations.—In conducting
11	the study, the Comptroller General shall con-
12	sider the swiftness of leak detection and pipe-
13	line shutdown capabilities, the location of the
14	nearest response personnel, and the costs, risks,
15	and benefits of installing automatic and remote-
16	controlled shut-off valves.
17	"(C) Report.—Not later than 1 year
18	after the date of enactment of this subsection,
19	the Comptroller General shall submit to the
20	Committee on Transportation and Infrastruc-
21	ture and the Committee on Energy and Com-
22	merce of the House of Representatives and the
23	Committee on Commerce, Science, and Trans-
24	portation of the Senate a report on the results
25	of the study.".

1 SEC. 5. INTEGRITY MANAGEMENT.

2	(a) EVALUATION.—Not later than 18 months after
3	the date of enactment of this Act, the Secretary of Trans-
4	portation shall evaluate—
5	(1) whether integrity management system re-
6	quirements, or elements thereof, should be expanded
7	beyond high-consequence areas; and
8	(2) with respect to gas transmission pipeline fa-
9	cilities, whether applying integrity management pro-
10	gram requirements, or elements thereof, to addi-
11	tional areas would mitigate the need for class loca-
12	tion requirements.
13	(b) Factors.—In conducting the evaluation under
14	subsection (a), the Secretary shall consider, at a min-
15	imum, the following:
16	(1) The continuing priority to enhance protec-
17	tions for public safety.
18	(2) The continuing importance of reducing risk
19	in high-consequence areas.
20	(3) The incremental costs of applying integrity
21	management standards to pipelines outside of high-
22	consequence areas where operators are already con-
23	ducting assessments beyond what is required under
24	chapter 601 of title 49, United States Code.
25	(4) The need to undertake integrity manage-
26	ment assessments and repairs in a manner that is

1	achievable and sustainable, and that does not dis-
2	rupt pipeline service.
3	(5) The options for phasing in the extension of
4	integrity management requirements beyond high-
5	consequence areas, including the most effective and
6	efficient options for decreasing risks to an increasing
7	number of people living or working in proximity to
8	pipeline facilities.
9	(6) The appropriateness of applying repair cri-
10	teria, such as pressure reductions and special re-
11	quirements for scheduling remediation, to areas that
12	are not high-consequence areas.
13	(c) Report.—Not later than 2 years after the date
14	of enactment of this Act, the Secretary shall submit to
15	the Committee on Transportation and Infrastructure and
16	the Committee on Energy and Commerce of the House
17	of Representatives and the Committee on Commerce,
18	Science, and Transportation of the Senate a report, based
19	on the evaluation conducted under subsection (a), con-
20	taining the Secretary's analysis and findings regarding—
21	(1) expansion of integrity management require-
22	ments, or elements thereof, beyond high-consequence
23	areas; and
24	(2) with respect to gas transmission pipeline fa-
25	cilities, whether applying the integrity management

1	program requirements, or elements thereof, to addi-
2	tional areas would mitigate the need for class loca-
3	tion requirements.
4	(d) Data Reporting.—The Secretary shall collect
5	any relevant data necessary to complete the evaluation re-
6	quired by subsection (a).
7	(e) TECHNICAL CORRECTION.—Section
8	60109(e)(3)(B) is amended to read as follows:
9	"(B) Subject to paragraph (5), periodic re-
10	assessments of the facility, at a minimum of
11	once every 7 calendar years, using methods de-
12	scribed in subparagraph (A). The Secretary
13	may extend such deadline for an additional 6
14	months if the operator submits written notice to
15	the Secretary with sufficient justification of the
16	need for the extension.".
17	(f) Rulemaking Requirements.—
18	(1) REVIEW PERIOD DEFINED.—In this sub-
19	section, the term "review period" means the period
20	beginning on the date of enactment of this Act and
21	ending on the earlier of—
22	(A) the date that is 1 year after the date
23	of completion of the report under subsection
24	(e); or

1	(B) the date that is 3 years after the date
2	of enactment of this Act.
3	(2) Congressional authority.—In order to
4	provide Congress the necessary time to review the
5	results of the report required by subsection (c) and
6	implement appropriate recommendations, the Sec-
7	retary shall not, during the review period, issue final
8	regulations described in paragraph (3)(B).
9	(3) Standards.—
10	(A) FINDINGS.—As soon as practicable fol-
11	lowing the review period, the Secretary shall
12	issue final regulations described in subpara-
13	graph (B), if the Secretary finds, in the report
14	required under subsection (c), that—
15	(i) integrity management system re-
16	quirements, or elements thereof, should be
17	expanded beyond high-consequence areas;
18	and
19	(ii) with respect to gas transmission
20	pipeline facilities, applying integrity man-
21	agement program requirements, or ele-
22	ments thereof, to additional areas would
23	mitigate the need for class location re-
24	quirements.

1	(B) REGULATIONS.—Regulations issued by
2	the Secretary under subparagraph (A), if any,
3	shall—
4	(i) expand integrity management sys-
5	tem requirements, or elements thereof, be-
6	yond high-consequence areas; and
7	(ii) remove redundant class location
8	requirements for gas transmission pipeline
9	facilities that are regulated under an integ-
10	rity management program adopted and im-
11	plemented under section $60109(c)(2)$ of
12	title 49, United States Code.
13	(4) Savings clause.—
14	(A) In General.—Notwithstanding any
15	other provision of this subsection, the Sec-
16	retary, during the review period, may issue final
17	regulations described in paragraph (3)(B), if
18	the Secretary determines that a condition that
19	poses a risk to public safety, property, or the
20	environment is present or an imminent hazard
21	exists and that the regulations will address the
22	risk or hazard.
23	(B) Imminent hazard defined.—In
24	subparagraph (A), the term "imminent hazard"
25	means the existence of a condition related to

1	pipelines or pipeline operations that presents a
2	substantial likelihood that death, serious illness,
3	severe personal injury, or substantial
4	endangerment to health, property, or the envi-
5	ronment may occur.
6	(g) Report to Congress on Risk-Based Pipe-
7	LINE REASSESSMENT INTERVALS.—Not later than 2
8	years after the date of enactment of this Act, the Comp-
9	troller General of the United States shall evaluate—
10	(1) whether risk-based reassessment intervals
11	are a more effective alternative for managing risks
12	to pipelines in high-consequence areas once baseline
13	assessments are complete when compared to the re-
14	assessment interval specified in section
15	60109(c)(3)(B) of title 49, United States Code;
16	(2) the number of anomalies found in baseline
17	assessments required under section $60109(c)(3)(A)$
18	of title 49, United States Code, as compared to the
19	number of anomalies found in reassessments re-
20	quired under section 60109(c)(3)(B) of such title;
21	and
22	(3) the progress made in implementing the rec-
23	ommendations in GAO Report 06–945 and the cur-
24	rent relevance of those recommendations that have
25	not been implemented.

SEC. 6. PUBLIC EDUCATION AND AWARENESS.

- 2 (a) National Pipeline Mapping System.—Sec-
- 3 tion 60132 is amended by adding at the end the following:
- 4 "(d) Map of High-consequence Areas.—The
- 5 Secretary shall—
- 6 "(1) maintain, as part of the National Pipeline
- 7 Mapping System, a map of designated high-con-
- 8 sequence areas (as described in section 60109(a)) in
- 9 which pipelines are required to meet integrity man-
- agement program regulations, excluding any propri-
- etary or sensitive security information; and
- "(2) update the map biennially.
- 13 "(e) Program To Promote Awareness of Na-
- 14 TIONAL PIPELINE MAPPING SYSTEM.—Not later than 1
- 15 year after the date of enactment of this subsection, the
- 16 Secretary shall develop and implement a program pro-
- 17 moting greater awareness of the existence of the National
- 18 Pipeline Mapping System to State and local emergency re-
- 19 sponders and other interested parties. The program shall
- 20 include guidance on how to use the National Pipeline Map-
- 21 ping System to locate pipelines in communities and local
- 22 jurisdictions.".
- 23 (b) Information to Emergency Response Agen-
- 24 CIES.—
- 25 (1) Guidance.—Not later than 18 months
- after the date of enactment of this Act, the Sec-

1	retary shall issue guidance to owners and operators
2	of pipeline facilities on the importance of providing
3	system-specific information about their pipeline fa-
4	cilities to emergency response agencies of the com-
5	munities and jurisdictions in which those facilities
6	are located.
7	(2) Consultation.—Before issuing guidance
8	under paragraph (1), the Secretary shall consult
9	with owners and operators of pipeline facilities to de-
10	termine the extent to which the owners and opera-
11	tors are already providing system-specific informa-
12	tion about their pipeline facilities to emergency re-
13	sponse agencies.
14	(c) Response Plans.—
15	(1) In general.—Chapter 601 is amended by
16	adding at the end the following:
17	"§ 60138. Response plans
18	"(a) In General.—The Secretary of Transportation
19	shall—
20	"(1) maintain on file a copy of the most recent
21	response plan (as defined in part 194 of title 49,
22	Code of Federal Regulations) prepared by an owner
23	or operator of a pipeline facility; and

1	"(2) provide upon written request to a person
2	a copy of the plan, which may exclude, as the Sec-
3	retary determines appropriate—
4	"(A) proprietary information;
5	"(B) security-sensitive information, includ-
6	ing information described in section 1520.5(a)
7	of title 49, Code of Federal Regulations;
8	"(C) specific response resources and tac-
9	tical resource deployment plans; and
10	"(D) the specific amount and location of
11	worst case discharges (as defined in part 194 of
12	title 49, Code of Federal Regulations), includ-
13	ing the process by which an owner or operator
14	determines the worst case discharge.
15	"(b) Relationship to FOIA.—Nothing in this sec-
16	tion may be construed to require disclosure of information
17	or records that are exempt from disclosure under section
18	552 of title 5.".
19	(2) CLERICAL AMENDMENT.—The analysis for
20	chapter 601 is amended by inserting after the item
21	relating to section 60137 the following:
	"60138. Response plans.".
22	SEC. 7. CAST IRON GAS PIPELINES.
23	(a) Follow-Up Surveys.—Section 60108(d) is
24	amended by adding at the end the following:

1	"(4) Not later than December 31, 2012, and every
2	2 years thereafter, the Secretary shall conduct a follow-
3	up survey to measure the progress that owners and opera-
4	tors of pipeline facilities have made in adopting and imple-
5	menting their plans for the safe management and replace-
6	ment of cast iron gas pipelines.".
7	(b) Status Report.—Not later than December 31,
8	2013, the Secretary of Transportation shall transmit to
9	the Committee on Transportation and Infrastructure and
10	the Committee on Energy and Commerce of the House
11	of Representatives and the Committee on Commerce,
12	Science, and Transportation of the Senate a report that—
13	(1) identifies the total mileage of cast iron gas
14	pipelines in the United States; and
15	(2) evaluates the progress that owners and op-
16	erators of pipeline facilities have made in imple-
17	menting their plans for the safe management and
18	replacement of cast iron gas pipelines.
19	SEC. 8. LEAK DETECTION.
20	(a) Leak Detection Report.—
21	(1) In general.—Not later than 1 year after
22	the date of enactment of this Act, the Secretary of
23	Transportation shall submit to the Committee on
24	Commerce, Science, and Transportation of the Sen-
25	ate and the Committee on Transportation and Infra-

1	structure and the Committee on Energy and Com-
2	merce of the House of Representatives a report on
3	leak detection systems utilized by operators of haz-
4	ardous liquid pipeline facilities and transportation-
5	related flow lines.
6	(2) Contents.—The report shall include—
7	(A) an analysis of the technical limitations
8	of current leak detection systems, including the
9	ability of the systems to detect ruptures and
10	small leaks that are ongoing or intermittent
11	and what can be done to foster development of
12	better technologies; and
13	(B) an analysis of the practicability of es-
14	tablishing technically, operationally, and eco-
15	nomically feasible standards for the capability
16	of such systems to detect leaks, and the safety
17	benefits and adverse consequences of requiring
18	operators to use leak detection systems.
19	(b) Rulemaking Requirements.—
20	(1) REVIEW PERIOD DEFINED.—In this sub-
21	section, the term "review period" means the period
22	beginning on the date of enactment of this Act and
23	ending on the earlier of—

1	(A) the date that is 1 year after the date
2	of completion of the report under subsection
3	(a); or
4	(B) the date that is 2 years after the date
5	of enactment of this Act.
6	(2) Congressional authority.—In order to
7	provide Congress the necessary time to review the
8	results of the report required by subsection (a) and
9	implement appropriate recommendations, the Sec-
10	retary, during the review period, shall not issue final
11	regulations described in paragraph (3).
12	(3) Standards.—As soon as practicable fol-
13	lowing the review period, if the report required by
14	subsection (a) finds that it is practicable to establish
15	technically, operationally, and economically feasible
16	standards for the capability of leak detection sys-
17	tems to detect leaks, the Secretary shall issue final
18	regulations that—
19	(A) require operators of hazardous liquid
20	pipeline facilities to use leak detection systems
21	where practicable; and
22	(B) establish technically, operationally, and
23	economically feasible standards for the capa-
24	bility of such systems to detect leaks.
25	(4) Savings clause.—

1	(A) In General.—Notwithstanding any
2	other provision of this subsection, the Sec-
3	retary, during the review period, may issue final
4	regulations described in paragraph (3) if the
5	Secretary determines that a condition that
6	poses a risk to public safety, property, or the
7	environment is present or an imminent hazard
8	exists and that the regulations will address the
9	risk or hazard.
10	(B) Imminent hazard defined.—In
11	subparagraph (A), the term "imminent hazard"
12	means the existence of a condition related to
13	pipelines or pipeline operations that presents a
14	substantial likelihood that death, serious illness,
15	severe personal injury, or substantial
16	endangerment to health, property, or the envi-
17	ronment may occur.
18	SEC. 9. ACCIDENT AND INCIDENT NOTIFICATION.
19	(a) REVISION OF REGULATIONS.—Not later than 18
20	months after the date of enactment of this Act, the Sec-
21	retary of Transportation shall revise regulations issued
22	under sections 191.5 and 195.52 of title 49, Code of Fed-
23	eral Regulations, to establish specific time limits for tele-
24	phonic or electronic notice of accidents and incidents in-

volving pipeline facilities to the Secretary and the National 2 Response Center. 3 (b) MINIMUM REQUIREMENTS.—In revising the regulations, the Secretary, at a minimum, shall— 5 (1) establish time limits for telephonic or elec-6 tronic notification of an accident or incident to re-7 quire such notification at the earliest practicable mo-8 ment following confirmed discovery of an accident or 9 incident and not later than 1 hour following the time 10 of such confirmed discovery; 11 (2) review procedures for owners and operators 12 of pipeline facilities and the National Response Cen-13 ter to provide thorough and coordinated notification 14 to all relevant State and local emergency response 15 officials, including 911 emergency call centers, for 16 the jurisdictions in which those pipeline facilities are 17 located in the event of an accident or incident, and 18 revise such procedures as appropriate; and 19 (3) require such owners and operators to revise 20 their initial telephonic or electronic notice to the 21 Secretary and the National Response Center with an 22 estimate of the amount of the product released, an 23 estimate of the number of fatalities and injuries, if

any, and any other information determined appro-

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1	priate by the Secretary within 48 hours of the acci-	
2	dent or incident, to the extent practicable.	
3	(c) Updating of Reports.—After receiving revi-	
4	sions described in subsection (b)(3), the National Re-	
5	sponse Center shall update the initial report on an acci-	
6	dent or incident instead of generating a new report.	
7	SEC. 10. TRANSPORTATION-RELATED ONSHORE FACILITY	
8	RESPONSE PLAN COMPLIANCE.	
^		
9	(a) In General.—Subparagraphs (A) and (B) of	
9	(a) IN GENERAL.—Subparagraphs (A) and (B) of section 311(m)(2) of the Federal Water Pollution Control	
10		
10 11	section 311(m)(2) of the Federal Water Pollution Control	
10 11 12	section 311(m)(2) of the Federal Water Pollution Control Act (33 U.S.C. 1321(m)(2)) are each amended by striking	

- 14 (b) Conforming Amendment.—Section
- 15 311(b)(6)(A) of the Federal Water Pollution Control Act
- 16 (33 U.S.C. 1321(b)(6)(A)) is amended by striking "oper-
- 17 ating or" and inserting "operating, the Secretary of
- 18 Transportation, or".

19 SEC. 11. PIPELINE INFRASTRUCTURE DATA COLLECTION.

- 20 (a) In General.—Section 60132(a) is amended by
- 21 adding at the end the following:
- 22 "(4) Any other geospatial or technical data, in-
- cluding design and material specifications, that the
- 24 Secretary determines are necessary to carry out the
- 25 purposes of this section. The Secretary shall give

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1	reasonable notice to operators that the data are
2	being requested.".
3	(b) DISCLOSURE LIMITED TO FOIA REQUIRE-
4	MENTS.—Section 60132, as amended by this Act, is fur-
5	ther amended by adding at the end the following:
6	"(f) Public Disclosure Limited.—The Secretary
7	may not disclose information collected pursuant to sub-
8	section (a) except to the extent permitted by section 552
9	of title 5.".
10	SEC. 12. TRANSPORTATION-RELATED OIL FLOW LINES.
11	Section 60102, as amended by this Act, is further
12	amended by adding at the end the following:
13	"(o) Transportation-Related Oil Flow
14	Lines.—
15	"(1) Data collection.—The Secretary may
16	collect geospatial or technical data on transpor-
17	tation-related oil flow lines, including unregulated
18	transportation-related oil flow lines.
19	"(2) Transportation-related oil flow
20	LINE DEFINED.—In this subsection, the term 'trans-
21	portation-related oil flow line' means a pipeline
22	transporting oil off of the grounds of the well where

it originated and across areas not owned by the pro-

ducer, regardless of the extent to which the oil has

been processed, if at all.

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1	"(3) Limitation.—Nothing in this subsection
2	authorizes the Secretary to prescribe standards for
3	the movement of oil through production, refining, or
4	manufacturing facilities or through oil production
5	flow lines located on the grounds of wells.".
6	SEC. 13. COST RECOVERY FOR DESIGN REVIEWS.
7	(a) In General.—Section 60117(n) is amended to
8	read as follows:
9	"(n) Cost Recovery for Design Reviews.—
10	"(1) In general.—
11	"(A) REVIEW COSTS.—For any project de-
12	scribed in subparagraph (B), if the Secretary
13	conducts facility design safety reviews in con-
14	nection with a proposal to construct, expand, or
15	operate a gas or hazardous liquid pipeline facil-
16	ity or liquefied natural gas pipeline facility, in-
17	cluding construction inspections and oversight,
18	the Secretary may require the person proposing
19	the project to pay the costs incurred by the Sec-
20	retary relating to such reviews. If the Secretary
21	exercises the cost recovery authority described
22	in this paragraph, the Secretary shall prescribe
23	a fee structure and assessment methodology
24	that is based on the costs of providing these re-
25	views and shall prescribe procedures to collect

1	fees under this paragraph. The Secretary may
2	not collect design safety review fees under this
3	paragraph and section 60301 for the same de-
4	sign safety review.
5	"(B) Projects to which applicable.—
6	Subparagraph (A) applies to any project that—
7	"(i) has design and construction costs
8	totaling at least \$2,500,000,000, as peri-
9	odically adjusted by the Secretary to take
10	into account increases in the Consumer
11	Price Index for all-urban consumers pub-
12	lished by the Department of Labor, based
13	on—
14	"(I) the cost estimate provided to
15	the Federal Energy Regulatory Com-
16	mission in an application for a certifi-
17	cate of public convenience and neces-
18	sity for a gas pipeline facility or an
19	application for authorization for a liq-
20	uefied natural gas pipeline facility; or
21	"(II) a good faith estimate devel-
22	oped by the person proposing a haz-
23	ardous liquid pipeline facility and sub-
24	mitted to the Secretary; or

1	"(ii) uses new or novel technologies or
2	design, as determined by the Secretary.
3	"(2) Notification.—For any new pipeline fa-
4	cility construction project in which the Secretary will
5	conduct design reviews, the person proposing the
6	project shall notify the Secretary and provide the de-
7	sign specifications, construction plans and proce-
8	dures, and related materials at least 120 days prior
9	to the commencement of construction. To the max-
10	imum extent practicable, not later than 90 days
11	after receiving such design specifications, construc-
12	tion plans and procedures, and related materials, the
13	Secretary shall provide written comments, feedback,
14	and guidance on the project.
15	"(3) Pipeline safety design review
16	FUND.—
17	"(A) Establishment.—There is estab-
18	lished a Pipeline Safety Design Review Fund in
19	the Treasury of the United States.
20	"(B) Deposits.—The Secretary shall de-
21	posit funds paid under this subsection into the
22	Fund.
23	"(C) USE.—Amounts in the Fund shall be
24	available to the Secretary, in amounts specified
25	in appropriations Acts, to offset the costs of

1	conducting facility design safety reviews under
2	this subsection.
3	"(4) No additional permitting author-
4	ITY.—Nothing in this subsection may be construed
5	as authorizing the Secretary to require a person to
6	obtain a permit before beginning design and con-
7	struction in connection with a project described in
8	paragraph (1)(B).".
9	(b) GUIDANCE.—Not later than 1 year after the date
10	of enactment of this Act, the Secretary of Transportation
11	shall issue guidance to clarify the meaning of the term
12	"new or novel technologies or design" as used in section
13	60117(n)(1)(B)(ii) of title 49, United States Code, as
14	amended by subsection (a) of this section.
15	SEC. 14. BIOFUEL PIPELINES.
16	Section 60101(a)(4) is amended—
17	(1) in subparagraph (A) by striking "and" after
18	the semicolon;
19	(2) by redesignating subparagraph (B) as sub-
20	paragraph (C); and
21	(3) by inserting after subparagraph (A) the fol-
22	lowing:
23	"(B) nonpetroleum fuel, including biofuel,
24	that is flammable, toxic, or corrosive or would

1	be harmful to the environment if released in
2	significant quantities; and".
3	SEC. 15. CARBON DIOXIDE PIPELINES.
4	Section 60102(i) is amended—
5	(1) by striking "The Secretary shall regulate"
6	and inserting the following:
7	"(1) Transportation in Liquid State.—The
8	Secretary shall regulate".
9	(2) by adding at the end the following new
10	paragraph:
11	"(2) Transportation in Gaseous State.—
12	"(A) MINIMUM SAFETY STANDARDS.—The
13	Secretary shall prescribe minimum safety
14	standards for the transportation of carbon diox-
15	ide by pipeline in a gaseous state.
16	"(B) Considerations.—In establishing
17	the standards, the Secretary shall consider
18	whether applying the minimum safety standards
19	in part 195 of title 49, Code of Federal Regula-
20	tions, as in effect on the date of enactment of
21	this paragraph, for the transportation of carbon
22	dioxide in a liquid state to the transportation of
23	carbon dioxide in a gaseous state would ensure
24	safety.

1	"(3) Limitation on statutory construc-
2	TION.—Nothing in this subsection authorizes the
3	Secretary to regulate piping or equipment used in
4	the production, extraction, recovery, lifting, stabiliza-
5	tion, separation, or treatment of carbon dioxide or
6	the preparation of carbon dioxide for transportation
7	by pipeline at production, refining, or manufacturing
8	facilities.".
9	SEC. 16. STUDY OF TRANSPORTATION OF DILUTED BITU-
10	MEN.
11	Not later than 18 months after the date of enactment
12	of this Act, the Secretary of Transportation shall complete
13	a comprehensive review of hazardous liquid pipeline facil-
14	ity regulations to determine whether the regulations are
15	sufficient to regulate pipeline facilities used for the trans-
16	portation of diluted bitumen. In conducting the review, the
17	Secretary shall conduct an analysis of whether any in-
18	crease in the risk of a release exists for pipeline facilities
19	transporting diluted bitumen. The Secretary shall report
20	the results of the review to the Committee on Commerce,
21	Science, and Transportation of the Senate and the Com-
22	mittee on Transportation and Infrastructure and the
23	Committee on Energy and Commerce of the House of
24	Representatives.

1 SEC. 17. STUDY OF NONPETROLEUM HAZARDOUS LIQUIDS

- 2 TRANSPORTED BY PIPELINE.
- 3 The Secretary of Transportation may conduct an
- 4 analysis of the transportation of nonpetroleum hazardous
- 5 liquids by pipeline facility for the purpose of identifying
- 6 the extent to which pipeline facilities are currently being
- 7 used to transport nonpetroleum hazardous liquids, such
- 8 as chlorine, from chemical production facilities across land
- 9 areas not owned by the producer that are accessible to
- 10 the public. The analysis should identify the extent to which
- 11 the safety of the pipeline facilities is unregulated by the
- 12 States and evaluate whether the transportation of such
- 13 chemicals by pipeline facility across areas accessible to the
- 14 public would present significant risks to public safety,
- 15 property, or the environment in the absence of regulation.
- 16 The results of the analysis shall be made available to the
- 17 Committee on Commerce, Science, and Transportation of
- 18 the Senate and the Committee on Transportation and In-
- 19 frastructure and the Committee on Energy and Commerce
- 20 of the House of Representatives.
- 21 SEC. 18. CLARIFICATIONS.
- 22 (a) Inspection and Maintenance.—Section
- 23 60108(a)(1) is amended by striking "an intrastate" and
- 24 inserting "a".
- 25 (b) OWNER AND OPERATOR.—Section
- 26 60102(a)(2)(A) is amended by striking "owners and oper-

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1	ators" and inserting "any or all of the owners or opera-
2	tors".
3	SEC. 19. MAINTENANCE OF EFFORT.
4	Section 60107(b) is amended by adding at the end
5	the following: "For each of fiscal years 2012 and 2013,
6	the Secretary shall grant such a waiver to a State if the
7	State can demonstrate an inability to maintain or increase
8	the required funding share of its safety program at or
9	above the level required by this subsection due to economic
10	hardship in that State. For fiscal year 2014, and each fis-
11	cal year thereafter, the Secretary may grant such a waiver
12	to a State if the State can make the demonstration de-
13	scribed in the preceding sentence.".
14	SEC. 20. ADMINISTRATIVE ENFORCEMENT PROCESS.
15	(a) Issuance of Regulations.—
16	(1) In general.—Not later than 2 years after
17	the date of enactment of this Act, the Secretary of
18	Transportation shall issue regulations—
19	(A) requiring hearings under sections
20	60112, 60117, 60118, and 60122 of title 49,
21	United States Code, to be convened before a
22	presiding official;
23	(B) providing the opportunity for any per-
24	son requesting a hearing under section 60112,
25	60117, 60118, or 60122 of such title to ar-

1	range for a transcript of the hearing, at the ex-
2	pense of the requesting person;
3	(C) ensuring expedited review of any order
4	issued pursuant to section 60112(e) of such
5	title;
6	(D) implementing a separation of functions
7	between personnel involved with the investiga-
8	tion and prosecution of an enforcement case
9	and advising the Secretary on findings and de-
10	terminations; and
11	(E) prohibiting ex-parte communication
12	relevant to the question to be decided in such
13	a case by parties to an investigation or hearing.
14	(2) Presiding official.—The regulations
15	issued under this subsection shall—
16	(A) define the term "presiding official" to
17	mean the person who conducts any hearing re-
18	lating to civil penalty assessments, compliance
19	orders, safety orders, or corrective action or-
20	ders; and
21	(B) require that the presiding official be
22	an attorney on the staff of the Deputy Chief
23	Counsel of the Pipeline and Hazardous Mate-
24	rials Safety Administration that is not engaged
25	in investigative or prosecutorial functions, in-

1	cluding the preparation of notices of probable
2	violations, notices relating to civil penalty as-
3	sessments, notices relating to compliance, or no-
4	tices of proposed corrective actions.
5	(3) Expedited review.—The regulations
6	issued under this subsection shall define the term
7	"expedited review" for the purposes of paragraph
8	(1)(C).
9	(b) STANDARDS OF JUDICIAL REVIEW.—Section
10	60119(a) is amended by adding at the end the following
11	new paragraph:
12	"(3) A judicial review of agency action under this sec-
13	tion shall apply the standards of review established in sec-
14	tion 706 of title 5.".
15	SEC. 21. GAS AND HAZARDOUS LIQUID GATHERING LINES.
16	(a) Review.—The Secretary of Transportation shall
17	conduct a review of existing Federal and State regulations
18	for gas and hazardous liquid gathering lines located on-
19	shore and offshore in the United States, including within
20	the inlets of the Gulf of Mexico.
21	(b) Report to Congress.—
22	(1) In general.—Not later than 2 years after
23	the date of enactment of this Act, the Secretary
24	shall submit to the Committee on Transportation
25	and Infrastructure and the Committee on Energy

1	and Commerce of the House of Representatives and
2	the Committee on Commerce, Science, and Trans-
3	portation of the Senate a report on the results of the
4	review.
5	(2) Recommendations.—The report shall in-
6	clude the Secretary's recommendations with respect
7	to—
8	(A) the sufficiency of existing Federal and
9	State laws and regulations to ensure the safety
10	of gas and hazardous liquid gathering lines;
11	(B) the economic impacts, technical prac-
12	ticability, and challenges of applying existing
13	Federal regulations to gathering lines that are
14	not currently subject to Federal regulation
15	when compared to the public safety benefits;
16	and
17	(C) subject to a risk-based assessment, the
18	need to modify or revoke existing exemptions
19	from Federal regulation for gas and hazardous
20	liquid gathering lines.
21	(c) Offshore Gathering Lines.—Section
22	60108(c) is amended by adding at the end the following:
23	"(8) If, after reviewing existing Federal and State
24	regulations for hazardous liquid gathering lines located
25	offshore in the United States, including within the inlets

of the Gulf of Mexico, the Secretary determines it is appropriate, the Secretary shall issue regulations, after notice and an opportunity for a hearing, subjecting offshore 4 hazardous liquid gathering lines and hazardous liquid gathering lines located within the inlets of the Gulf of Mexico to the same standards and regulations as other hazardous liquid gathering lines. The regulations issued 8 under this paragraph shall not apply to production pipelines or flow lines.". SEC. 22. EXCESS FLOW VALVES. 10 11 Section 60109(e)(3) is amended— 12 (1) by redesignating subparagraph (B) as sub-13 paragraph (C); and 14 (2) by inserting after subparagraph (A) the fol-15 lowing: 16 "(B) DISTRIBUTION BRANCH SERVICES, 17 MULTIFAMILY FACILITIES, AND SMALL COM-18 MERCIAL FACILITIES.—Not later than 2 years 19 after the date of enactment of the Pipeline 20 Safety, Regulatory Certainty, and Job Creation 21 Act of 2011, and after issuing a final report on 22 the evaluation of the National Transportation 23 Safety Board's recommendation on excess flow 24 valves in applications other than service lines 25 serving one single family residence, the Sec-

1	retary, if appropriate, shall by regulation re-
2	quire the use of excess flow valves, or equivalent
3	technology, where economically, technically, and
4	operationally feasible on new or entirely re-
5	placed distribution branch services, multifamily
6	facilities, and small commercial facilities.".
7	SEC. 23. MAXIMUM ALLOWABLE OPERATING PRESSURE.
8	(a) In General.—Chapter 601, as amended by this
9	Act, is further amended by adding at the end the fol-
10	lowing:
11	"§ 60139. Maximum allowable operating pressure
12	"(a) Verification of Records.—
13	"(1) IN GENERAL.—The Secretary of Transpor-
14	tation shall require each owner or operator of a pipe-
15	line facility to conduct, not later than 6 months
16	after the date of enactment of this section, a
17	verification of the records of the owner or operator
18	relating to the interstate and intrastate gas trans-
19	mission pipelines of the owner or operator in class
20	3 and class 4 locations and class 1 and class 2 high-
21	consequence areas.
22	"(2) Purpose.—The purpose of the verification
23	shall be to ensure that the records accurately reflect
24	the physical and operational characteristics of the
25	pipelines described in paragraph (1) and confirm the

1 established maximum allowable operating pressure of 2 the pipelines. 3 "(3) ELEMENTS.—The verification process under this subsection shall include such elements as 4 5 the Secretary considers appropriate. 6 "(b) Reporting.— 7 "(1) DOCUMENTATION OF CERTAIN PIPE-8 LINES.—Not later than 18 months after the date of 9 enactment of this section, each owner or operator of 10 a pipeline facility shall identify and submit to the 11 Secretary documentation relating to each pipeline 12 segment of the owner or operator described in sub-13 section (a)(1) for which the records of the owner or 14 operator are insufficient to confirm the established 15 maximum allowable operating pressure of the seg-16 ment. 17 "(2) Exceedances of maximum allowable 18 OPERATING PRESSURE.—If there is an exceedance of 19 the maximum allowable operating pressure with re-20 spect to a gas transmission pipeline of an owner or 21 operator of a pipeline facility that exceeds the build-22 up allowed for operation of pressure-limiting or con-23

trol devices, the owner or operator shall report the

exceedance to the Secretary and appropriate State

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1	authorities on or before the 5th day following the
2	date on which the exceedance occurs.
3	"(c) Determination of Maximum Allowable Op-
4	ERATING PRESSURE.—
5	"(1) In general.—In the case of a trans-
6	mission line of an owner or operator of a pipeline fa-
7	cility identified under subsection (b)(1), the Sec-
8	retary shall—
9	"(A) require the owner or operator to re-
10	confirm a maximum allowable operating pres-
11	sure as expeditiously as economically feasible;
12	and
13	"(B) determine what actions are appro-
14	priate for the pipeline owner or operator to take
15	to maintain safety until a maximum allowable
16	operating pressure is confirmed.
17	"(2) Interim actions.—In determining the
18	actions for an owner or operator of a pipeline facility
19	to take under paragraph (1)(B), the Secretary shall
20	take into account potential consequences to public
21	safety and the environment, potential impacts on
22	pipeline system reliability and deliverability, and
23	other factors, as appropriate.
24	"(d) Testing Regulations.—

1	"(1) IN GENERAL.—Not later than 18 months
2	after the date of enactment of this section, the Sec-
3	retary shall issue regulations for conducting tests to
4	confirm the material strength of previously untested
5	natural gas transmission pipelines located in high-
6	consequence areas and operating at a pressure
7	greater than 30 percent of specified minimum yield
8	strength.
9	"(2) Considerations.—In developing the reg-
10	ulations, the Secretary shall consider safety testing
11	methodologies, including, at a minimum—
12	"(A) pressure testing; and
13	"(B) other alternative methods, including
14	in-line inspections, determined by the Secretary
15	to be of equal or greater effectiveness.
16	"(3) Completion of Testing.—The Sec-
17	retary, in consultation with the Chairman of the
18	Federal Energy Regulatory Commission and State
19	regulators, as appropriate, shall establish timeframes
20	for the completion of such testing that take into ac-
21	count potential consequences to public safety and
22	the environment and that minimize costs and service
23	disruptions.

- 1 "(e) High-consequence Area Defined.—In this
- 2 section, the term 'high-consequence area' means an area
- 3 described in section 60109(a).".
- 4 (b) CLERICAL AMENDMENT.—The analysis for chap-
- 5 ter 601 is amended by inserting after the item relating
- 6 to section 60138 the following:
 - "60139. Maximum allowable operating pressure.".

7 SEC. 24. LIMITATION ON INCORPORATION OF DOCUMENTS

- 8 BY REFERENCE.
- 9 Section 60102, as amended by this Act, is further
- 10 amended by adding at the end the following:
- 11 "(p) Limitation on Incorporation of Docu-
- 12 MENTS BY REFERENCE.—Beginning 1 year after the date
- 13 of enactment of this subsection, the Secretary may not
- 14 issue guidance or a regulation pursuant to this chapter
- 15 that incorporates by reference any documents or portions
- 16 thereof unless the documents or portions thereof are made
- 17 available to the public, free of charge, on an Internet Web
- 18 site.".
- 19 SEC. 25. PIPELINE SAFETY TRAINING FOR STATE AND
- 20 LOCAL GOVERNMENT PERSONNEL.
- 21 (a) In General.—To further the objectives of chap-
- 22 ter 601 of title 49, United States Code, the Secretary of
- 23 Transportation may provide the services of personnel from
- 24 the Pipeline and Hazardous Materials Safety Administra-
- 25 tion to provide training for State and local government

1	personnel at a pipeline safety training facility that is es-
2	tablished and operated by an agency or instrumentality
3	of the United States, a unit of State or local government
4	or an educational institution.
5	(b) Reimbursements for Training Expendi-
6	TURES.—
7	(1) In general.—Notwithstanding any other
8	provision of law, the Secretary may require reim-
9	bursement from sources other than the Federal Gov-
10	ernment for all expenses incurred by the Secretary
11	in providing training for State and local government
12	personnel under subsection (a), including salaries
13	expenses, transportation for Pipeline and Hazardous
14	Materials Safety Administration personnel, and the
15	cost of training materials.
16	(2) Authorization of appropriations.—
17	Amounts collected as reimbursement under para-
18	graph (1) are authorized to be appropriated for the
19	purposes set forth in chapter 601 of title 49, United
20	States Code.
21	SEC. 26. REPORT ON MINORITY-OWNED, WOMAN-OWNED
22	AND DISADVANTAGED BUSINESSES.
23	Not later than 1 year after the date of enactment
24	of this Act, the Comptroller General of the United States

25 based upon available information, shall submit to the

- 1 Committee on Commerce, Science, and Transportation of
- 2 the Senate and the Committee on Transportation and In-
- 3 frastructure and the Committee on Energy and Commerce
- 4 of the House of Representatives a comprehensive report
- 5 assessing the levels and types of participation and methods
- 6 of facilitating the participation of minority-owned business
- 7 enterprises, woman-owned business enterprises, and dis-
- 8 advantaged business enterprises in the construction and
- 9 operation of pipeline facilities in the United States.

10 SEC. 27. REPORT ON PIPELINE PROJECTS.

- 11 (a) STUDY.—The Comptroller General of the United
- 12 States shall conduct a comprehensive study regarding the
- 13 process for obtaining Federal and State permits for
- 14 projects to construct pipeline facilities.
- 15 (b) EVALUATION.—In conducting the study, the
- 16 Comptroller General shall evaluate how long it takes to
- 17 issue permits for pipeline construction projects, the rela-
- 18 tionship between the States and the Federal Government
- 19 in issuing such permits, and any recommendations from
- 20 the States for improving the permitting process.
- 21 (c) Consultation.—In conducting the study, the
- 22 Comptroller General shall consult with the Committee on
- 23 Transportation and Infrastructure and the Committee on
- 24 Energy and Commerce of the House of Representatives

and the Committee on Commerce, Science, and Transportation of the Senate. 3 (d) Report.—Not later than 1 year after the date of enactment of this Act, the Comptroller General shall submit to the Committee on Transportation and Infrastructure and the Committee on Energy and Commerce 6 of the House of Representatives and the Committee on 8 Commerce, Science, and Transportation of the Senate a report on the results of the study. SEC. 28. COVER OVER BURIED PIPELINES. 11 (a) IN GENERAL.—Chapter 601, as amended by this Act, is further amended by adding at the end the fol-13 lowing: "§ 60140. Cover over buried pipelines 14 15 "(a) Hazardous Liquid Pipeline Incidents In-VOLVING BURIED PIPELINES.— 16 17 "(1) Study.—The Secretary of Transportation 18 shall conduct a study of hazardous liquid pipeline in-19 cidents at crossings of inland bodies of water with 20 a width of at least 100 feet from high water mark 21 to high water mark to determine if the depth of 22 cover over the buried pipeline was a factor in any ac-23 cidental release of hazardous liquids. 24 "(2) REPORT.—Not later than 1 year after the 25 date of enactment of this section, the Secretary shall

1	transmit to the Committee on Transportation and
2	Infrastructure and the Committee on Energy and
3	Commerce of the House of Representatives and the
4	Committee on Commerce, Science, and Transpor-
5	tation of the Senate a report on the results of the
6	study.
7	"(b) Assessment of Current Requirements for
8	DEPTH OF COVER OVER BURIED PIPELINES.—
9	"(1) In general.—If, following completion of
10	the study under subsection (a), the Secretary finds
11	that the depth of cover over buried pipelines is a
12	contributing factor in the accidental release of haz-
13	ardous liquids from the pipelines, the Secretary, not
14	later than 1 year after the date of completion of the
15	study, shall review and determine the sufficiency of
16	current requirements for the depth of cover over
17	buried pipelines.
18	"(2) Legislative recommendations.—
19	"(A) DEVELOPMENT.—If the Secretary de-
20	termines under paragraph (1) that the current
21	requirements for the depth of cover over buried
22	pipelines are insufficient, the Secretary shall de-
23	velop legislative recommendations for improving
24	the safety of buried pipelines at crossings of in-
25	land bodies of water with a width of at least

1	100 feet from high water mark to high water
2	mark.
3	"(B) Consideration of factors.—In
4	developing legislative recommendations under
5	subparagraph (A), the Secretary shall consider
6	the factors specified in section $60102(b)(2)$.
7	"(C) Report to congress.—If the Sec-
8	retary develops legislative recommendations
9	under subparagraph (A), the Secretary shall
10	submit to the committees referred to in sub-
11	section (a)(2) a report containing the legislative
12	recommendations.".
13	(b) Clerical Amendment.—The analysis for chap-
14	ter 601 is amended by inserting after the item relating
15	to section 60139 the following:
	"60140. Cover over buried pipelines.".
16	SEC. 29. SEISMICITY.
17	In identifying and evaluating all potential threats to
18	each pipeline segment pursuant to parts 192 and 195 of
19	title 49, Code of Federal Regulations, an operator of a
20	pipeline facility shall consider the seismicity of the area.
21	SEC. 30. TRIBAL CONSULTATION FOR PIPELINE PROJECTS.
22	Not later than 1 year after the date of enactment
23	of this Act, the Secretary of Transportation shall develop
24	and implement a protocol for consulting with Indian tribes

to provide technical assistance for the regulation of pipe-
lines that are under the jurisdiction of Indian tribes.
SEC. 31. PIPELINE INSPECTION AND ENFORCEMENT
NEEDS.
(a) Inspection and Enforcement Needs.—Not
later than 12 months after the date of enactment of this
Act, the Secretary of Transportation shall submit to the
Committee on Transportation and Infrastructure and the
Committee on Energy and Commerce of the House of
Representatives and the Committee on Commerce,
Science, and Transportation of the Senate a report that
provides information on—
(1) the total number of full-time equivalent po-
sitions for pipeline inspection and enforcement per-
sonnel at the Pipeline and Hazardous Materials
Safety Administration;
(2) out of the total number of such positions,
how many of the positions are not filled and the rea-
sons why the positions are not filled;
(3) the actions the Administrator of the Pipe-
line and Hazardous Materials Safety Administration
is taking to fill the positions; and
(4) any additional inspection and enforcement
resource needs of the Pipeline and Hazardous Mate-
rials Safety Administration.

1	(b) Staffing.—Subject to the availability of funds,
2	the Secretary may increase the number of positions for
3	pipeline inspection and enforcement personnel at the Pipe-
4	line and Hazardous Materials Safety Administration by 10
5	full-time equivalent employees, if—
6	(1) on or before September 30, 2014, the Sec-
7	retary fills the 135 full-time equivalent positions for
8	pipeline inspection and enforcement personnel speci-
9	fied in section 18(e) of the Pipeline Inspection, Pro-
10	tection, Enforcement, and Safety Act of 2006 (120
11	Stat. 3498); and
12	(2) in preparing the report under subsection
13	(a), the Secretary finds that additional pipeline in-
14	spection and enforcement personnel are necessary.
15	SEC. 32. AUTHORIZATION OF APPROPRIATIONS.
16	(a) Gas and Hazardous Liquid.—Section
17	60125(a) is amended to read as follows:
18	"(a) Gas and Hazardous Liquid.—
19	"(1) In general.—To carry out the provisions
20	of this chapter related to gas and hazardous liquid
21	and section 12 of the Pipeline Safety Improvement
22	Act of 2002 (49 U.S.C. 60101 note; Public Law
23	107–355), there is authorized to be appropriated to
24	the Department of Transportation for each of fiscal
25	years 2012 through 2015, from fees collected under

1	section 60301, \$90,679,000, of which \$4,746,000 is
2	for carrying out such section 12 and \$36,194,000 is
3	for making grants.
4	"(2) Trust fund amounts.—In addition to
5	the amounts authorized to be appropriated by para-
6	graph (1), there is authorized to be appropriated for
7	each of fiscal years 2012 through 2015 from the Oil
8	Spill Liability Trust Fund to carry out the provi-
9	sions of this chapter related to hazardous liquid and
10	section 12 of the Pipeline Safety Improvement Act
11	of 2002 (49 U.S.C. 60101 note; Public Law 107–
12	355), \$18,573,000, of which \$2,174,000 is for car-
13	rying out such section 12 and \$4,558,000 is for
14	making grants.".
15	(b) Emergency Response Grants.—Section
16	60125(b)(2) is amended by striking "2007 through 2010"
17	and inserting "2012 through 2015".
18	(c) One-Call Notification Programs.—Section
19	6107 is amended—
20	(1) in subsection (a) by striking "2007 through
21	2010." and inserting "2012 through 2015.";
22	(2) in subsection (b) by striking "2007 through
23	2010." and inserting "2012 through 2015."; and
24	(3) by striking subsection (c).

1	(d) State Damage Prevention Programs.—Sec-
2	tion 60134 is amended by adding at the end the following:
3	"(i) AUTHORIZATION OF APPROPRIATIONS.—There is
4	authorized to be appropriated to the Secretary to provide
5	grants under this section \$1,500,000 for each of fiscal
6	years 2012 through 2015. Such funds shall remain avail-
7	able until expended.".
8	(e) Community Pipeline Safety Information
9	Grants.—Section 60130 is amended—
10	(1) in subsection (a)(1) by striking " $$50,000$ "
11	and inserting "\$100,000";
12	(2) in subsection (b)—
13	(A) by inserting "to grant recipients and
14	their contractors" after "this section"; and
15	(B) by inserting ", for direct advocacy for
16	or against a pipeline construction or expansion
17	project," after "for lobbying"; and
18	(3) in subsection (d) by striking "\$1,000,000
19	for each of the fiscal years 2003 through 2010 " and
20	inserting " $\$1,500,000$ for each of fiscal years 2012
21	through 2015".
22	(f) PIPELINE TRANSPORTATION RESEARCH AND DE-
23	VELOPMENT.—Section 12 of the Pipeline Safety Improve-
24	ment Act of 2002 (49 U.S.C. 60101 note) is amended—

1	(1) in subsection (d) by adding at the end the
2	following:
3	"(3) Ongoing pipeline transportation re-
4	SEARCH AND DEVELOPMENT.—
5	"(A) IN GENERAL.—After the initial 5-
6	year program plan has been carried out by the
7	participating agencies, the Secretary of Trans-
8	portation, in coordination with the Director of
9	the National Institute of Standards and Tech-
10	nology, as appropriate, shall prepare a research
11	and development program plan every 5 years
12	thereafter and shall transmit a report to Con-
13	gress on the status and results-to-date of imple-
14	mentation of the program every 2 years. The
15	biennial report shall include a summary of up-
16	dated research needs and priorities identified
17	through the consultation requirements of para-
18	graph (2).
19	"(B) Consultation.—The Secretary
20	shall comply with the consultation requirements
21	of paragraph (2) when preparing the program
22	plan and in the selection and prioritization of
23	research and development projects.
24	"(C) Funding from non-federal
25	SOURCES.—The Secretary shall ensure at least

1	30 percent of the costs of program-wide re-
2	search and development activities are carried
3	out using non-Federal sources.".
4	(2) in subsection (f) by striking "2003 through
5	2006." and inserting "2012 through 2015.".