112тн CONGRESS
1st Session
H. R.

To provide necessary reforms for the old-age, survivors, and disability insurance program under title II of the Social Security Act, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

Mr. Chaffetz introduced the following bill; which was referred to the Committee on $\qquad$

## A BILL

To provide necessary reforms for the old-age, survivors, and disability insurance program under title II of the Social Security Act, and for other purposes.

Be it enacted by the Senate and House of Representa2 tives of the United States of America in Congress assembled,

## 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

(a) Short Title.-This Act may be cited as the

5 "Social Security Reform Act of 2011".
(b) Table of Contents.-The table of contents for

7 this Act is as follows:
Sec. 1. Short title and table of contents.

Sec. 2. Extension of increase in the full retirement age after 2016 until age 69 in 2034 and increase thereafter to accommodate projected changes in life expectancy.
Sec. 3. Use of Chained Consumer Price Index for cost-of-living increases.
Sec. 4. Improvements in progressivity of primary insurance amount formula by inserting a new bend point approximating 50th percentile of career average earners and applying a CPI-based adjustment to percentages applicable to higher earners.
Sec. 5. Phased-in increase in number of benefit computation years to 40 by 2019.

Sec. 6. Change of special minimum benefit to 5 percent of poverty level times number of years of coverage over 10 .
Sec. 7. Increase of 5 percent in benefits for beneficiaries attaining age 85 .
Sec. 8. Maintenance of maximum age for entitlement to delayed retirement credit at normal retirement age plus 4 years.
Sec. 9. Phased-in reduction of insurance benefits for high-income earners.

## SEC. 2. EXTENSION OF INCREASE IN THE FULL RETIRE-

 MENT AGE AFTER 2016 UNTIL AGE 69 IN 2034 AND INCREASE THEREAFTER TO ACCOMMODATE PROJECTED CHANGES IN LIFE EXPECTANCY. Section 216(1) of the Social Security Act (42 U.S.C. $416(1))$ is amended to read as follows:"Retirement Age
"(l)(1) The term 'retirement age' means-
"(A) with respect to an individual who attains early retirement age (as defined in paragraph (2)) before January 1, 2000, 65 years of age;
"(B) with respect to an individual who attains early retirement age after December 31, 1999, and before January 1, 2005, 65 years of age plus the number of months in the first age increase factor (as determined under paragraph $(3)(\mathrm{A})$ ) for the cal-
endar year in which such individual attains early retirement age;
"(C) with respect to an individual who attains early retirement age after December 31, 2004, and before January 1, 2017, 66 years of age;
"(D) with respect to an individual who attains early retirement age after December 31, 2016, and before January 1, 2034, 66 years of age plus the number of months in the first age increase factor (as determined under paragraph (3)(A)) for the calendar year in which such individual attains early retirement age;
"(E) with respect to an individual who attains early retirement age after December 31, 2033, and before January 1, 2035, 69 years of age; and
"(F) with respect to an individual who attains early retirement age after December 31, 2034, 69 years of age plus the number of months in the second age increase factor (as determined under paragraph (3)(B)) for the calendar year in which such individual attains early retirement age. "(2) The term 'early retirement age' means-
"(A) 62 years of age (in the case of an old-age, wife's, or husband's insurance benefit); and
"(B) 60 years of age (in the case of a widow's or widower's insurance benefit).
"(3)(A) For purposes of subparagraphs (B) and (D)
of paragraph (1), the first age increase factor for any individual who attains early retirement age in a calendar year within the 5 -year period consisting of the calendar years 2000 through 2004 or the 17 -year period consisting of the calendar years 2017 through 2033 shall be equal to $2 / 12$ of the number of months in the period beginning with January of the first calendar year in such period and ending with December of the year in which the individual attains early retirement age.
"(B) For purposes of paragraph (1)(F), the second age increase factor for any individual who attains early retirement age in a calendar year after 2034 shall be equal to $1 / 24$ of the number of months in the period beginning with January of the calendar year 2035 and ending with December of the year in which the individual attains early retirement age. In any case in which the second age increase factor for any calendar year is not a whole number of calendar months, such factor shall be rounded to the next lower whole number of calendar months.".

## SEC. 3. USE OF ChAINED CONSUMER PRICE INDEX FOR

 COST-OF-LIVING INCREASES.(a) In General.-Section 215(i) of the Social Security Act (42 U.S.C. 415(i)) is amended-
(1) in paragraph (1)(G), by striking "quarter." and inserting "quarter;"; and
(2) by adding at the end of paragraph (1) the following new subparagraph:
"(H) the term 'Consumer Price Index' means the Chained Consumer Price Index for all Urban Consumers (C-CPI-U), as published annually in preliminary form by the Bureau of Labor Statistics of the Department of Labor.".
(b) Effective Date.-The amendments made by this section shall apply with respect to determinations under section 215(i) of the Social Security Act taking effect for December of any calendar year after 2014.

SEC. 4. IMPROVEMENTS IN PROGRESSIVITY OF PRIMARY INSURANCE AMOUNT FORMULA BY INSERTING A NEW BEND POINT APPROXIMATING 50TH PERCENTILE OF CAREER AVERAGE EARNERS AND APPLYING A CPI-BASED ADJUSTMENT TO PERCENTAGES APPLICABLE TO HIGHER EARNERS.
(a) In General.-Section 215(a) of the Social Security Act (42 U.S.C. $415(\mathrm{a})$ ) is amended-
(1) by striking "The" in paragraph (1)(A) and inserting "Except in any case in which paragraph (2) applies, the", and
(2) by redesignating paragraphs (2) through (7) as paragraphs (3) through (8), respectively, and by inserting after paragraph (1) the following new paragraph:
"(2)(A) In the case of an individual who initially becomes eligible for old-age insurance benefits or who dies (before becoming eligible for such benefits) in calendar year 2016 or later, the primary insurance amount of the individual shall be equal to the sum of-
"(i) 90 percent of the individual's average indexed monthly earnings (determined under subsection (b)) to the extent that such earnings do not exceed the amount established for purposes of paragraph (1)(A)(i) by paragraph (1)(B);
"(ii) 32 percent of the individual's average indexed monthly earnings to the extent that such earnings exceed the amount established for purposes of paragraph (1)(A)(i) by paragraph (1)(B) but do not exceed the amount established for purposes of this clause by subparagraph (B) of this paragraph;
"(iii) 32 percent (adjusted as provided in subparagraph (C)) of the individual's average indexed
monthly earnings to the extent that such earnings exceed the amount established for purposes of clause (ii) of this subparagraph but do not exceed the amount established for purposes of paragraph (1)(A)(ii) by paragraph (1)(B); and
"(iv) 15 percent (adjusted as provided in subparagraph (C)) of the individual's average indexed monthly earnings to the extent that such earnings exceed the amount established for purposes of paragraph (1)(A)(ii) by paragraph (1)(B).
"(B)(i) For purposes of subparagraph (A)(ii), the amount established under this subparagraph shall be the product of-
"(I) the amount established for purposes of paragraph (1)(A)(i) by paragraph (1)(B); and
"(II) 4.09
"(ii) The amount established under this subparagraph for any calendar year shall be rounded to the nearest multiple of $\$ 1.00$, except that any amount so established which is a multiple of $\$ 0.50$ but not of $\$ 1.00$ shall be rounded to the next higher multiple of $\$ 1.00$.
"(C)(i) Except as provided in clause (ii), in the case of any calendar year after 2015, each of the percentages to which this subparagraph applies by reason of clause (iii) or (iv) of subparagraph (A) shall be a percentage equal
to such percentage multiplied by the quotient obtained by dividing-
"(I) the difference of the maximum CPI-indexed benefit amount for such year over the amount determined under this paragraph for an individual whose average indexed monthly earnings are equal to the amount established by subparagraph (B) for purposes of subparagraph (A)(ii) for such year, by
"(II) the difference of the maximum wage-indexed benefit amount for such year over the amount determined under this paragraph for an individual whose average indexed monthly earnings are equal to the amount established by subparagraph (B) for purposes of subparagraph (A)(ii) for such year.
"(ii) In the case of any calendar year after 2055, clause (i) shall not apply and each of the percentages to which this subparagraph applies by reason of clause (iii) or (iv) of subparagraph (B) shall be a percentage equal to the percentage determined (after the application of this subparagraph) for 2055.
"(iii) For purposes of clause (i)(II), the maximum wage-indexed benefit amount for any calendar year shall be equal to the amount determined under this paragraph (determined without regard to any reduction under this subparagraph) for an individual who becomes eligible for
old-age insurance benefits or dies (before becoming eligible for such benefits) in January of such calendar year and who has wages paid in and self-employment income credited to each computation base year in an amount equal to the contribution and benefit base for such computation base year.
"(iv) For purposes of clause (i)(I), the maximum CPI-indexed benefit amount for any calendar year shall be an amount equal to the amount determined under clause (iii) for such year multiplied by a fraction-
"(I) the numerator of which is the ratio (rounded to the nearest one-thousandth of 1 percent) of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the second preceding year to such index for 2013; and
"(II) the denominator of which is the ratio (rounded to the nearest one-thousandth of 1 percent) of the national wage index (as defined in section $209(\mathrm{k})(1)$ ) for the second year preceding such year to such index for 2013.
"(D) For purposes of this paragraph, rules similar to the rules of subparagraphs (C) and (D) of paragraph (1) shall apply.".
(b) Conforming Amendments.-

Subsections
(e)(2)(B)(i)(I) and $(\mathrm{f})(2)(\mathrm{B})(\mathrm{i})(\mathrm{I})$ of section 202 of such Act (42 U.S.C. 402) are each amended by inserting "or section 215(a)(2)(B)" after "section 215(a)(1)(B)(i) and (ii)".
(2) Section 203(a)(1) of such Act (42 U.S.C. 403(a)) is amended-
(A) in subparagraph (A)(i), by striking "215(a)(2)(B)(i)" and inserting "215(a)(3)(B)(i)";
(B) in subparagraph (A)(ii), by striking "215(a)(2)(C)" and inserting"215(a)(3)(C)"; and
(C) in subparagraph (B)(ii), by striking "215(a)(2)" and inserting "215(a)(3)".
(3) Section $209(\mathrm{k})(1)$ of such Act (42 U.S.C. $409(\mathrm{k})(1)$ is amended by inserting "215(a)(2)(C)," after "215(a)(1)(D),".
(4) Section 215(a) of such Act (42 U.S.C. 415(a)) is amended-
(A) in paragraph (4)(A), as redesignated by paragraph (2), by striking "paragraph (4)" and inserting "paragraph (5)";
(B) in paragraph (4)(B), as redesignated by paragraph (2), by striking "paragraph (2)(A)" and inserting "paragraph (3)(A)";
(C) in paragraph (5), as redesignated by paragraph (2), by striking "paragraph (3)(A)" and inserting "paragraph (4)(A)";
(D) in paragraph (6)(A), as redesignated by paragraph (2), by striking "paragraph (4)(B)" and inserting "paragraph (5)(B)"; and
(E) in paragraph (8)(B)(ii)(I), as redesignated by paragraph (2), by striking "paragraph (3)(B)" and inserting "paragraph (4)(B)".
(5) Section $215(\mathrm{~d})(3)$ of such Act (42 U.S.C. $415(\mathrm{~d})(3)$ ) is amended-
(A) by striking "paragraph (4)(B)(ii)" and inserting "paragraph (5)(B)(ii)"; and
(B) by striking "subsection (a)(7)(C)" and inserting "subsection (a)(8)(C)".
(6) Subsection $215(\mathrm{f})$ of such Act ( 42 U.S.C. $415(\mathrm{f}))$ is amended-
(A) in paragraph (2)(B), by striking "subsection (a)(4)(B)" and inserting "subsection (a)(5)(B)";
(B) in paragraph (7), by striking "subsection (a)(6)" and inserting "subsection (a) (7)";
(C) in paragraph (9)(A)-
(i) by striking "subsection (a)(7)(A)" and inserting "subsection (a)(8)(A)"; and
(ii) by striking "subsection (a)(7)(C)" and inserting "subsection (a)(8)(C)"; and (D) in paragraph (9)(B), by striking "subsection (a)(7)" each place it appears and inserting "subsection (a)(8)".

## SEC. 5. PHASED-IN INCREASE IN NUMBER OF BENEFIT COMPUTATION YEARS TO 40 BY 2019.

(a) Phased-in Elimination of Dropout Years.Section 215(b)(2) of the Social Security Act (42 U.S.C. $415(\mathrm{~b})(2)$ ) is amended-
(1) in subparagraph (A)(i), by striking "by 5 years" and inserting "to the extent provided in subparagraph (C)"; and
(2) by adding at the end of paragraph (2) the following new subparagraph:
"(C) For purposes of clause (i) of subparagraph (A), the number of elapsed years shall be reduced pursuant to such clause by the number of years specified in connection with the calendar year in which such individual becomes
eligible for old-age insurance benefits, or dies (before becoming eligible for such benefits), as set forth in the following table:
"If such calendar year is:
The applicable number of years is:

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2012 or 2013
                4
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2014 or 20153
2016 or 2017 .............................................................................. 2
2018 or 2019 ............................................................................... 1
After 2019 ................................................................................ 0.
(b) Effective Date.-The amendments made by this section shall apply with respect to individuals attaining age 62 or dying (before attaining such age), after December 31, 2011.

SEC. 6. CHANGE OF SPECIAL MINIMUM BENEFIT TO 5 PERCENT OF POVERTY LEVEL TIMES NUMBER OF YEARS OF COVERAGE OVER 10.
(a) In General.-Section 215(a)(1) of the Social Security Act (42 U.S.C. $415(\mathrm{a})(1)$ ) is amended-
(1) by redesignating subparagraph (D) as subparagraph (E); and
(2) by inserting after subparagraph (C) the following new subparagraph:
"(D)(i) No primary insurance amount computed under subparagraph (A) may be less than an amount equal to the amount established under clause (iii) multiplied by the number of the individual's years of coverage in excess of 10 , or the increased amount determined for purposes of this clause under subsection (i).
"(ii) For purposes of clause (i)-
"(I) The term 'year of coverage' means, in connection with an individual, a calendar year, beginning after the individual attained age 21 and ending before the individual died or, if earlier, the date on which he attained age 62, for which the individual is credited with 4 quarters of coverage.
"(II) If, during a calendar year which would not be (but for this subclause) a year of coverage, an individual is living with a child (of such individual or his or her spouse) substantially throughout a period of 180 days for which the child is alive and under the age of 6 in such year, such year shall be treated as a year of coverage, except that the total number of such years so treated shall not exceed 5 . "(iii)(I) For individuals who initially become eligible for old-age or disability insurance benefits, or die before becoming so eligible, in the calendar year 2012, the amount established under this clause shall be $\$ 544.50$.
"(II) For individuals who initially become eligible for such benefits, or die before becoming so eligible, in any calendar year after 2012, the amount established under this clause shall equal the product of the corresponding amount established with respect to the calendar year 2012
under subclause (I) and the quotient obtained by divid-ing-
"(aa) the national average wage index (as defined in section $209(\mathrm{k})(1)$ ) for the second calendar year preceding the calendar year for which the determination is made, by
"(bb) the national average wage index (as defined in section 209(k)(1)) for the calendar year 2010.
"(iv) In the case of an individual who has a period of disability or dies before attaining age 62-
"(I) the number 10 in clause (i) shall be deemed to be the product of such number and the ratio described in clause (v) (rounded, if not a whole number, to the next lower whole number), and
"(II) the dollar amount in clause (i) shall be deemed to be the product of such amount and the inverse of the ratio described in clause (v) (rounded, if not a multiple of $\$ 1.00$, to the next lower multiple of $\$ 1.00$ ). "(v) The ratio described in this clause is the ratio
of-
"(I) the total number of calendar years which begin after the individual attains age 21 and end before the individual dies or, if earlier, the date on
which the individual attains age 62, excluding any calendar year any part of which is included in a period of disability, to
"(II) 40.".
(b) Effective Date.-The amendments made by this section shall apply with respect to individuals who initially become eligible for old-age or disability insurance benefits, or die before becoming so eligible, after 2011. SEC. 7. INCREASE OF 5 PERCENT IN bENEFITS FOR bENEFICIARIES ATTAINING AGE 85.
(a) In General.-Section 202 of the Social Security Act (42 U.S.C. 402) is amended by adding at the end the following new subsection:
"Increase in Benefits for Beneficiaries of Advanced Age
" $(z)(1)$ The amount of the monthly insurance benefit under the preceding provisions of this section of any beneficiary for any month after November 2011 which ends after the date on which such beneficiary has attained 85 years of age shall be the amount of such benefit (as determined without the application of this subsection but after any applicable increase, deduction, or reduction under this title) increased by 5 percent.
"(2) An individual who is entitled to 2 or more monthly insurance benefits under this title for the same
month shall be entitled to an increase under this subsection with respect to only the largest of such benefits.".
(b) Conforming Amendments.-Section 202 of such Act (42 U.S.C. 402) is amended-
(1) in the last sentence of subsection (a), by striking "subsection (q) and subsection (w)" and inserting "subsections (q), (w), and (z)";
(2) in subsection (b)(2), by striking "subsections (k)(5) and (q)" and inserting "subsections (k)(5), (q), and (z)";
(3) in subsection (c)(2), by striking "subsections (k)(5) and (q)" and inserting "subsections (k)(5), (q), and (z)";
(4) in subsection (d)(2), by adding at the end the following: "This paragraph shall apply subject to subsection (z).";
(5) in subsection (e)(2)(A), by striking "subsection $(k)(5)$, subsection (q), and subparagraph (D) of this paragraph" and inserting "subsection (k)(5), subsection (q), subsection (z), and subparagraph (D) of this paragraph";
(6) in subsection (f)(2)(A), by striking "subsection (k)(5), subsection (q), and subparagraph (D) of this paragraph" and inserting "subsection (k)(5),
subsection (q), subsection (z), and subparagraph (D) of this paragraph";
(7) in subsection (g)(2), by striking "Such" and inserting "Except as provided in subsections (k)(5) and ( z ), such"; and
(8) in subsection (h)(2)(A), by inserting "and subsection (z)" after "subparagraphs (B) and (C)". SEC. 8. MAINTENANCE OF MAXIMUM AGE FOR ENTITLEMENT TO DELAYED RETIREMENT CREDIT AT NORMAL RETIREMENT AGE PLUS 4 YEARS. Section 202(w)(2)(A) of the Social Security Act (42 U.S.C. $402(\mathrm{w})(2)(\mathrm{A})$ ) is amended-
(1) by striking "prior to the month in which such individual attained age 70, and" and inserting "prior to the later of-"; and
(2) by adding at the end the following:
"(i) the month in which such individual attained age 70 , or
"(ii) the month which ends 4 years after the end of the month in which such individual attained retirement age (as defined in section 216(1)), and".

## SEC. 9. PHASED-IN REDUCTION OF INSURANCE BENEFITS

 FOR HIGH-INCOME EARNERS.Section 203 of the Social Security Act (42 U.S.C. 403) is amended by inserting at the end the following:
"Income-based Reduction of Benefits
"(m)(1) In the case of an individual whose modified adjusted gross income exceeds the threshold amount (as determined under paragraph (3)) for a taxable year beginning after December 31, 2016, any monthly insurance benefit (as determined after application of any other reductions or deductions under this section) of such individual under section 202 or 223 for any month in the second calendar year following such taxable year shall be reduced by the applicable percentage determined under paragraph (2).
"(2)(A) For purposes of paragraph (1), the applicable percentage is the lesser of 50 percent or the percentage equal to the quotient obtained by dividing-
"(i) the amount by which the individual's modified adjusted gross income exceeds the threshold amount (as determined under paragraph (3)), by
"(ii) twice the maximum reduction amount (as determined under paragraph (3)).
"(B) In the case of a joint return, subparagraph (A) shall be applied by substituting dollar amounts for the threshold amount and the maximum reduction amount
which are twice the respective dollar amounts determined under paragraph (3).
"(3)(A) For taxable years beginning in 2017-
"(i) the threshold amount shall be $\$ 60,000$; and
"(ii) the maximum reduction amount shall be \$120,000.
"(B) For taxable years beginning after 2017, the threshold amount and the maximum reduction amount shall each equal the product of such corresponding amount established with respect to the calendar year 2017 under subparagraph (A) and the quotient obtained by dividing-
"(i) the national average wage index (as defined in section 209(k)(1)) for such taxable year, by
"(ii) the national average wage index (as so defined) for 2017.
"(4)(A) For purposes of this subsection, the term 'modified adjusted gross income' for a taxable year means, with respect to an individual, the adjusted gross income, as defined in section 62 of the Internal Revenue Code of 1986, of such individual-
"(i) determined without regard to any monthly insurance benefits received under this title and without regard to sections 135, 911, 931, and 933 of such Code; and
"(ii) increased by the amount of interest received or accrued during the taxable year which is exempt from tax under such Code.

In the case of an individual filing a joint return, any reference in this subsection to the modified adjusted gross income of such individual shall be to such return's modified adjusted gross income.
"(B) If, as of October 15 before a calendar year, the Secretary of the Treasury does not have adequate data for an individual in appropriate electronic form for the taxable year referred to in paragraph (1), the taxable year applied for purposes of such paragraph shall be the previous taxable year. Except as provided in regulations prescribed by the Commissioner of Social Security in consultation with the Secretary, the preceding sentence shall cease to apply when adequate data in appropriate electronic form are available for the individual for the taxable year referred to in paragraph (1), and proper adjustments shall be made to the extent that any reduction in insurance benefits determined under the preceding sentence was inconsistent with the reduction determined using such taxable year.
"(C) If, as of October 15 before a calendar year, the Secretary of the Treasury does not have adequate data for an individual in appropriate electronic form for either
taxable year referred to in paragraph (1) or subparagraph (B), no reduction shall be made under this subsection for any month in such calendar year. Except as provided in regulations prescribed by the Commissioner of Social Security in consultation with the Secretary, the preceding sentence shall cease to apply when adequate data in appropriate electronic form are available for the individual for either such taxable year, and proper adjustments shall be made to the extent that the individual's modified adjusted gross income for such taxable year exceeds the threshold amount determined under paragraph (3).
"(D)(i) The Commissioner of Social Security, in consultation with the Secretary of the Treasury, shall establish a procedure under which an individual's modified adjusted gross income shall, at the request of such individual, be determined under this subsection-
"(I) for a more recent taxable year than the taxable year otherwise used under paragraph (1) or subparagraph (B); or
"(II) by such methodology as the Commissioner, in consultation with such Secretary, determines to be appropriate, which may include a methodology for aggregating or disaggregating information from tax returns in the case of marriage or divorce.
"(ii) A request under clause (i)(I) to use a more recent taxable year may be granted only if-
"(I) the individual furnishes to such Commissioner with respect to such year such documentation, such as a copy of a filed Federal income tax return or an equivalent document, as the Commissioner specifies for purposes of determining any reduction of insurance benefits under this subsection; and
"(II) the individual's modified adjusted gross income for such year is significantly less than such income for the taxable year determined under paragraph (1) or subparagraph (B) by reason of the death of such individual's spouse, the marriage or divorce of such individual, or other major life changing events specified in regulations prescribed by the Commissioner in consultation with the Secretary.
"(5) For purposes of this subsection, the term 'joint return' has the meaning given such term by section 7701(a)(38) of the Internal Revenue Code of 1986.".

