

Union Calendar No. 72

111TH CONGRESS }
1st Session }

HOUSE OF REPRESENTATIVES

{ REPORT
{ 111-148

R E P O R T
ON THE
SUBALLOCATION OF BUDGET ALLOCATIONS
FOR FISCAL YEAR 2010
TOGETHER WITH
MINORITY VIEWS
SUBMITTED BY MR. OBEY, CHAIRMAN,
COMMITTEE ON APPROPRIATIONS



JUNE 12, 2009.—Committed to the Committee of the Whole House on
the State of the Union and ordered to be printed

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LETTER OF SUBMITTAL

HOUSE OF REPRESENTATIVES,
COMMITTEE ON APPROPRIATIONS,
Washington, DC, June 12, 2009.

Hon. NANCY PELOSI,
The Speaker, U.S. House of Representatives,
Washington, DC.

DEAR MADAM SPEAKER: By direction of the Committee on Appropriations, I submit herewith the Committee's report on the sub-allocation of budget allocations for fiscal year 2010.

As required by section 302(b) of the Congressional Budget Act of 1974, this report subdivides the allocation of fiscal year 2010 spending authority to the House Committee on Appropriations contained in the Joint Explanatory Statement of the Committee of Conference on S. Con. Res. 13, the concurrent resolution on the budget for fiscal year 2010, as adjusted by the Chairman of the Committee on the Budget, pursuant to section 422(c)(1) of S. Con. Res. 13.

Sincerely,

DAVID R. OBEY,
Chairman.

(III)

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REPORT ON THE SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2010

JUNE 12, 2009.—Committed to the Committee of the Whole House on the State of
the Union and ordered to be printed

Mr. OBEY, from the Committee on Appropriations,
submitted the following

REPORT

together with

MINORITY VIEWS

SUBALLOCATION OF BUDGET ALLOCATIONS FOR FISCAL YEAR 2010

The Committee on Appropriations submits the following report on the suballocation of budget allocations for fiscal year 2010 pursuant to section 302(b) of the Congressional Budget Act of 1974. This report is consistent with the “Allocation of Spending Authority to House Committee on Appropriations” presented in the Joint Explanatory Statement of the Committee of Conference on S. Con. Res. 13, the concurrent resolution on the budget for fiscal year 2010, as adjusted by the Chairman of the Committee on the Budget, pursuant to section 422(c)(1) of S. Con. Res. 13.

SUBALLOCATIONS TO SUBCOMMITTEES FISCAL YEAR 2010 BUDGET AUTHORITY AND OUTLAYS

[In millions of dollars]

Subcommittee	Discretionary	Mandatory	Total
Agriculture, Rural Development, Food and Drug Administration:			
Budget authority	22,900	99,615	122,515
Outlays	25,000	89,174	114,147
Commerce, Justice, Science:			
Budget authority	64,314	222	64,536
Outlays	70,655	257	70,912
Defense:			
Budget authority	508,040	291	508,331
Outlays	547,500	291	547,791
Energy and Water Development:			
Budget authority	33,300	.....	33,300
Outlays	42,500	.....	42,500
Financial Services and General Government:			
Budget authority	23,550	20,702	44,252
Outlays	25,200	20,699	45,899
Homeland Security:			
Budget authority	42,384	1,265	43,649
Outlays	46,062	1,262	47,324
Interior, Environment:			
Budget authority	32,300	442	32,742
Outlays	34,300	443	34,743
Labor, Health and Human Services, Education:			
Budget authority	160,654	551,512	712,166
Outlays	219,692	552,780	772,472
Legislative Branch:			
All except Senate:			
Budget authority	3,675	130	3,805
Outlays	3,812	130	3,942
Senate items:			
Budget authority	1,025	.....	1,025
Outlays	993	.....	993
Total Legislative:			
Budget authority	4,700	130	4,830
Outlays	4,805	130	4,935
Military Construction, Veterans Affairs:			
Budget authority	76,500	50,735	127,235
Outlays	76,900	50,533	127,433
State, Foreign Operations:			
Budget authority	48,843	142	48,985
Outlays	44,180	142	44,322
Transportation, HUD:			
Budget authority	68,821	.....	68,821
Outlays	134,595	.....	134,595
Full Committee allowance:			
Budget authority .....	.....	.....	.....
Outlays	711	.....	711
Grand total:			
Budget authority	1,086,306	725,056	1,811,362
Outlays	1,272,100	715,684	1,987,784

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 1

Date: June 9, 2009

Measure: 302(b) sub-allocations for FY2010

Motion by: Mr. Lewis

Description of Motion: An amendment to modify the sub-allocations for fiscal year 2010 to provide increases to the sub-allocations for the Defense, Energy and Water, Homeland Security, and Military Construction and Veterans Affairs Subcommittees; to reduce the sub-allocations for all other Subcommittees; and reduce the total amount allocated to the Subcommittees by \$35,200,000,000.

Results: Rejected, 21 yeas to 31 nays.

Members Voting Yea

Mr. Aderholt
 Mr. Alexander
 Mr. Calvert
 Mr. Carter
 Mr. Cole
 Mr. Crenshaw
 Mr. Culberson
 Mrs. Emerson
 Mr. Frelinghuysen
 Ms. Granger
 Mr. Kirk
 Mr. Latham
 Mr. LaTourette
 Mr. Lewis
 Mr. Rehberg
 Mr. Rogers
 Mr. Simpson
 Mr. Tiahrt
 Mr. Wamp
 Mr. Wolf
 Mr. Young

Members Voting Nay

Mr. Berry
 Mr. Bishop
 Mr. Chandler
 Mr. Davis
 Ms. DeLauro
 Mr. Dicks
 Mr. Edwards
 Mr. Farr
 Mr. Fattah
 Mr. Honda
 Mr. Israel
 Mr. Jackson
 Ms. Kilpatrick
 Ms. Lee
 Mrs. Lowey
 Ms. McCollum
 Mr. Mollohan
 Mr. Moran
 Mr. Murtha
 Mr. Obey
 Mr. Olver
 Mr. Pastor
 Mr. Rodriguez
 Mr. Rothman
 Ms. Roybal-Allard
 Mr. Ryan
 Mr. Salazar
 Mr. Schiff
 Mr. Serrano
 Mr. Visclosky
 Ms. Wasserman Schultz

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLL CALL NO. 2

Date: June 9, 2009

Measure: 302(b) sub-allocations for fiscal year 2010

Motion by: Mr. Murtha

Description of Motion: To report the 302(b) sub-allocations to subcommittees favorably.

Results: Adopted, 34 yeas to 21 nays.

Members Voting Yea

Mr. Berry
 Mr. Bishop
 Mr. Chandler
 Mr. Davis
 Ms. DeLauro
 Mr. Dicks
 Mr. Edwards
 Mr. Farr
 Mr. Fattah
 Mr. Hinchey
 Mr. Honda
 Mr. Israel
 Mr. Jackson
 Ms. Kaptur
 Ms. Kilpatrick
 Ms. Lee
 Mrs. Lowey
 Ms. McCollum
 Mr. Mollohan
 Mr. Moran
 Mr. Murtha
 Mr. Obey
 Mr. Oliver
 Mr. Pastor
 Mr. Price
 Mr. Rodriguez
 Mr. Rothman
 Ms. Roybal-Allard
 Mr. Ryan
 Mr. Salazar
 Mr. Schiff
 Mr. Serrano
 Mr. Visclosky
 Ms. Wasserman Schultz

Members Voting Nay

Mr. Aderholt
 Mr. Alexander
 Mr. Calvert
 Mr. Carter
 Mr. Cole
 Mr. Crenshaw
 Mr. Culberson
 Mrs. Emerson
 Mr. Frelinghuysen
 Ms. Granger
 Mr. Kirk
 Mr. Latham
 Mr. LaTourette
 Mr. Lewis
 Mr. Rehberg
 Mr. Rogers
 Mr. Simpson
 Mr. Tiahrt
 Mr. Wamp
 Mr. Wolf
 Mr. Young

MINORITY VIEWS OF REPRESENTATIVES LEWIS, YOUNG,
 ROGERS, WOLF, KINGSTON, FRELINGHUYSEN, TIAHRT,
 WAMP, LATHAM, ADERHOLT, EMERSON, GRANGER, SIMP-
 SON, CULBERSON, KIRK, CRENSHAW, REHBERG, CARTER,
 ALEXANDER, CALVERT, BONNER, LATOURETTE, AND
 COLE

We, the Republican Members of the Appropriations Committee, are concerned that the subcommittee allocations approved by the Committee Majority are frivolous and unsustainable, completely out of touch with our current fiscal reality, and will further contribute to our massive budget deficits and prolong our economic downturn.

Sadly, we have arrived at a point in history where growth in government is far outpacing real economic growth. It was only a few months ago that the Federal Reserve announced a \$1.2 trillion plan designed to push down mortgage rates. Since that time, this and other spending programs are having precisely the opposite effect. Interest rates on mortgages are rising, making it harder for Americans to buy or refinance their homes. Inflation rates are rising—causing the average family to be squeezed even further in this fragile economic climate.

This month, Federal Reserve Chairman Ben Bernanke came to Capitol Hill to testify about the state of our economy. In his remarks, he told our colleagues on the Budget Committee that large budget deficits could threaten financial stability by eroding investor confidence and, in turn, endanger our economy's prospects for long-term health.

Chairman Bernanke said, "Even as we take steps to address the recession and threats to financial stability, maintaining the confidence of the financial markets requires that we, as a nation, begin planning now for the restoration of fiscal balance."

The Majority's 302(b) subcommittee allocations will not inspire any confidence within the financial markets and do not represent a step toward restoring fiscal balance. To the contrary, these spending allocations lead us further and further down a path toward economic catastrophe.

THE BUDGET BOTTOM LINE

The discretionary spending levels contained in the Majority's budget resolution were skewed by a variety of budget gimmicks and spending schemes design to hide the true total cost from American taxpayers. When taken fully into account, these tricks will increase the total 302(a) discretionary spending cap for Fiscal Year 2010 by almost \$3.4 billion. Therefore, while the Majority indicates that the total 302(b) spending level is \$1.086 trillion, the true total 302(b) spending will be approximately \$1.089 trillion.

We believe that the Majority's allocation spending plan contains rampant and unjustified spending and a backward prioritization of national needs. Under their approved 302(b) spending allocations, domestic and international spending—including an unprecedented 33% increase in funding for State and Foreign operations—will increase by 12 percent overall. At the same time, Defense, Military Construction, and Veterans spending only increase by an average

of only four percent. The following charts compare the Democrats' FY 2010 allocation spending plan to last year's levels and to the President's request.

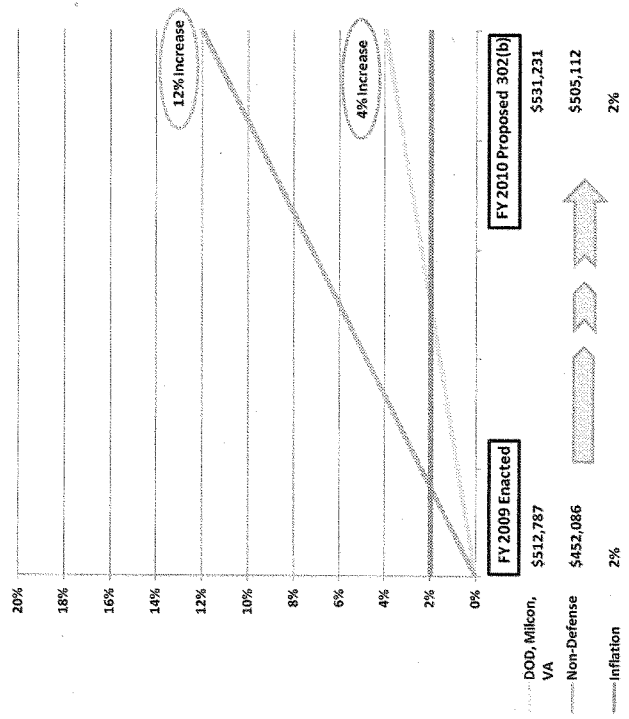
The following detailed chart compares FY 2010 proposed spending allocations to previous year's levels and the President's request:

Subcommittees	2009 Final Enacted		FY 2010 Request (CBO Scored) *		FY 2010 House 302(b) allocation **		FY 2010 House Allocation vs Pres Bld		FY 2010 House Allocation vs FY 2009 Enacted	
	BA	EA	BA	EA	BA	EA	BA	EA	BA	% Growth
Department of Defense and Veterans										
Defense	487,737	511,540	511,540	511,540	508,040	508,040	(3,500)	20,303	4%	
Military Construction-VA	72,863	76,260	76,260	76,260	76,500	76,500	240	3,637	5%	
Subtotal, Department of Defense and Veterans	560,600	587,800	587,800	587,800	584,540	584,540	(3,260)	23,940	4%	
Domestic and International										
Agriculture	20,456	22,980	22,980	22,980	22,900	22,900	(80)	2,444	12%	
Commerce, Justice, Science	57,652	64,511	64,511	64,511	64,314	64,314	(197)	6,662	12%	
Energy and Water	33,261	34,393	34,393	34,393	33,300	33,300	(1,093)	39	0%	
Financial Services	22,697	24,228	24,228	24,228	24,150	24,150	(78)	1,453	6%	
Homeland	42,164	42,838	42,838	42,838	42,384	42,384	(454)	220	1%	
Interior	27,579	32,325	32,325	32,325	32,300	32,300	(25)	4,721	17%	
Labor-HHS	152,255	163,452	163,452	163,452	163,400	163,400	(52)	11,145	7%	
Legislative	4,402	5,154	5,154	5,154	4,700	4,700	(454)	298	7%	
State-Foreign Ops	36,620	52,043	52,043	52,043	48,843	48,843	(3,200)	12,223	33%	
Transpo-HUD	55,000	68,870	68,870	68,870	68,821	68,821	(49)	13,821	25%	
Subtotal, Domestic and International	452,086	510,794	510,794	510,794	505,112	505,112	(5,682)	53,026	12%	
GRAND TOTAL, DISCRETIONARY SPENDING	1,012,686	1,098,594	1,098,594	1,098,594	1,089,652	1,089,652	(8,942)	76,966	8%	

* The Budget Resolution rejected the President's proposals to: (1) shift Pell Grant funding from discretionary to mandatory; and (2) shift certain Transportation programs from mandatory to discretionary. Therefore, the President's request column includes the following adjustments to reflect the President's request for those programs as follows: (1) + \$17.5 billion in Labor-HHS for Pell Grants; and (2) - \$39.5 billion in Transpo-HUD for transportation programs.

** The House FY 2010 302(b) allocations distributed by Chairman Obey did not reflect the additional 302(a) and 302(b) allocation increases that will be provided to the Committee pursuant to the budget resolution. Therefore, the House 302(b) allocation column has been adjusted to reflect that additional funding that will be added to the affected Subcommittees once those bills are considered by the Committee as follows (1) + \$2.746 billion for Labor-HHS for LIHEAP and program integrity; and (2) +\$600 million for Financial Services for program integrity.

Democrats' Appropriations Allocations for FY 2010 (302 (b)s)



Prepared by the House Appropriations Committee Republican Staff

THE REPUBLICAN ALTERNATIVE

We believe that it is this Committee's obligation to make difficult choices, set priorities, and root out wasteful government spending. It is clear that 302(b) allocations approved by the Democratic Majority go against this obligation and lead our country in the wrong direction when it comes to discretionary spending.

In order to interject sanity into our spending decisions, Committee Republicans proposed alternative subcommittee allocations for the Committee's consideration. This alternative was defeated on a party line vote.

In the Republican alternative, defense, military construction and veterans programs would have received a 6 percent increase, and homeland security would have received a 4 percent increase. All other discretionary spending would have been held to the rate of inflation—or a 2 percent increase. The remaining funds under the 302(a) spending cap would have been left unspent and used to pay down the rapidly expanding deficit. Compared to the President's FY 2010 budget request, the Republican alternative allocation would have saved the taxpayers \$43.1 billion. Compared to the Democrats' proposal, the Republican alternative would have saved the taxpayers \$35.2 billion.

The following charts show how the Republican alternative compares to the President's request and the Majority's approved allocations:

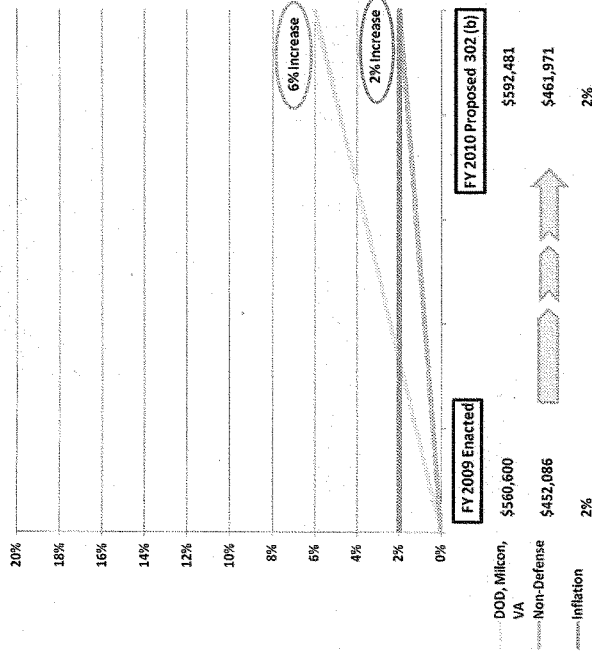
How the Republican Alternative Compares:

Subcommittees	2009 Final Enacted		FY 2010 Pres Request **		FY 2010 House 302(b)s **		House 302(b)s vs Pres Request		House 302(b)s vs FY 2009 Enacted		Lewis Alternative		Lewis vs Obey 302(b)s		Lewis vs FY 2009 Enacted	
	BA	% Chg	BA	% Chg	BA	% Chg	BA	% Chg	BA	% Chg	BA	% Chg	BA	% Chg	BA	% Chg
Department of Defense and Veterans Spending																
Defense	487,737		511,540		508,040		(3,500)		20,303	4%	515,246		7,206		27,509	6%
Military Construction	25,050		23,191		23,191		-		(1,859)	-7%	23,691		500		(1,359)	-5%
Subtotal, Department of Defense	512,787		534,731		531,231		(3,500)		18,444	4%	538,937		7,706		26,150	5%
Veterans and Related Agencies	47,813		53,069		53,309		240		5,496	11%	53,544		235		5,731	12%
Total, Defense and Veterans Spending	560,600		587,800		584,540		(3,260)		23,940	4%	592,481		7,941		31,881	6%
Domestic and International Spending																
Agriculture	20,456		22,980		22,900		(80)		2,444	12%	20,865		(2,035)		409	2%
Commerce, Justice, Science	57,662		64,511		64,314		(197)		6,662	12%	58,805		(5,509)		1,153	2%
Energy and Water	33,261		34,393		33,300		(1,093)		39	0%	33,926		626		665	2%
Financial Services	22,697		24,228		24,150		(78)		1,453	6%	23,151		(999)		454	2%
Homeland	42,164		42,838		42,384		(454)		220	1%	43,851		1,467		1,687	4%
Interior	27,579		32,325		32,300		(25)		4,721	17%	28,131		(4,169)		552	2%
Labor-HHS	152,255		163,452		163,400		(52)		11,145	7%	155,300		(8,100)		3,045	2%
Legislative	4,402		5,154		4,700		(454)		298	7%	4,490		(210)		88	2%
State-Foreign Ops	36,620		52,043		48,843		(3,200)		12,223	33%	37,352		(11,491)		732	2%
Transpo-HUD	55,000		66,870		68,821		(49)		13,821	25%	56,100		(12,721)		1,100	2%
Total, Domestic and International	452,086		510,794		505,112		(5,682)		53,026	12%	461,971		(43,141)		9,885	2%
GRAND TOTAL, REGULAR DISCRETIONARY	1,012,686		1,098,594		1,089,652		(8,942)		76,966	8%	1,054,452		(35,200)		41,766	4%

* The Budget Resolution rejected the President's proposals to: (1) shift Pell Grant funding from discretionary to mandatory; and (2) shift certain Transportation programs from mandatory to discretionary. Therefore, the President's request column includes the following adjustments to reflect the President's request for those programs as follows: (1) + \$17.5 billion in Labor-HHS for Pell Grants; and (2) - \$39.5 billion in Transpo-HUD for transportation programs.

** The House FY 2010 302(b) allocations distributed by Chairman Obey did not reflect the additional 302(a) and 302(b) allocation increases that will be provided to the Committee pursuant to the budget resolution. Therefore, the House 302(b) allocation column has been adjusted to reflect that additional funding that will be added to the affected Subcommittees once those bills are considered by the Committee as follows (1) + \$2.746 billion for Labor-HHS for LIHEAP and program integrity; and (2) +\$600 million for Financial Services for program integrity.

Republican Alternative Appropriations Allocations (302 (b)s)



Prepared by the House Appropriations Committee Republican Staff

AN ANALYSIS OF SPENDING BY THE DEMOCRATIC MAJORITY

While this year's 12% increase in discretionary spending approved by the Majority is perilous and ill-conceived, the overall spending picture is even worse.

Since the Democratic Party took control of Congress in FY 2007, discretionary spending has skyrocketed to unprecedented levels. Between FY 2007 and FY 2009, spending on non-defense and non-Veterans Affairs programs have increased by a staggering 85 percent. Total discretionary spending during this same time period has increased 41 percent. To make matters worse, this does not even take into account the billions spent on banking, auto, and other industry bailouts approved by the Majority over the last two years.

Committee Republicans remain staunchly opposed to these types of massive, across the board spending increases. By looking at recent history, we can imagine what the future will hold if the Majority's allocation is allowed to stand . . . it will no doubt lead to greater and greater increases, year after year. Once these new baselines are set, it will be near impossible to rein in these spending levels and the Majority will again demand similar increases down the road. We need to act now to scale back this spending to save our financial and economic future.

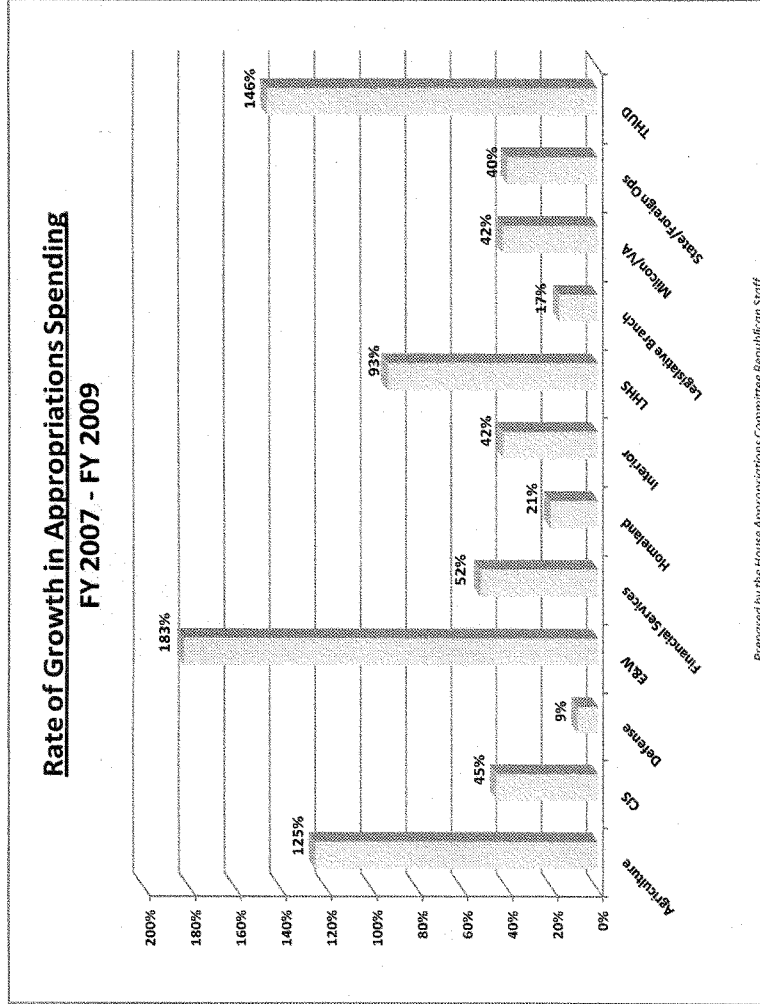
The following charts illustrate the discretionary spending increases imposed on American taxpayers by the Democratic Majority from FY 2007–FY 2009.

Rate of Growth in Appropriations Spending, FY 2007 – FY 2009:

Subcommittees (\$ in millions)	2007 Enacted (Non-Emergency)		2007 Supplemental (Emergency)		2007 TOTAL (Regular + Supps)		2008 Enacted (Non-Emergency)		2008 Supplementals (Emergencies)		2008 TOTAL (Regular + Supps)		2009 Enacted (Non-Emergency)		2009 Stimulus Spending		2009 TOTAL		Rate of Growth (total spending, 2007-2009)		
	BA	EA	BA	EA	BA	EA	BA	EA	BA	EA	BA	EA	BA	EA	BA	EA	BA	EA	BA	EA	
Defense and Veterans Programs																					
Defense	419,612	164,694			584,306		459,332	182,898	642,230		642,230	487,737	142,931	4,555	635,223	50,917	9%				
Military Construction	17,931	4,807	22,738		20,630		25,050	4,270	24,900		24,900	25,050	2,725	2,325	30,100	7,362	32%				
Subtotal, Dept of Defense	437,543	169,501	607,044		479,962		479,962	187,168	667,130		667,130	512,787	145,656	6,880	665,323	58,279	10%				
Veterans and Related Agencies	31,821	1,789	33,610		39,583		714		40,297		40,297	47,813		1,956	49,769	16,159	48%				
Total, Defense and VA Spending	469,364	171,290	640,654		519,545		187,882		707,427		707,427	560,600	145,656	8,836	715,092	74,438	12%				
Domestic and International Spending																					
Agriculture	17,774	3,613	21,387		18,093		2,418		20,511		20,511	20,456	1,166	26,466	48,088	26,701	125%				
Commerce, Justice, Science	50,344	546	50,890		51,803		1,609		53,412		53,412	57,852	285	15,922	73,859	22,969	45%				
Energy and Water	30,298	1,762	32,060		30,888		11,268		43,166		43,166	33,261	6,693	50,825	90,779	58,719	183%				
Financial Services	19,518		19,518		20,899		1,488		22,097		22,097	22,697	35	9,968	29,600	10,072	52%				
Homeland	31,905	5,480	37,385		34,852		14,778		48,630		48,630	42,164	288	2,765	46,207	17,822	21%				
Interior	26,405	925	27,330		26,555		1,815		28,370		28,370	27,579	250	10,960	38,779	11,449	42%				
Labor-HHS	144,522	522	145,044		144,841		3,976		148,817		148,817	152,255	1,952	126,164	280,351	135,307	93%				
Legislative	3,773	66	3,839		3,970				3,970		3,970	4,402	78	25	4,505	666	17%				
State-Foreign Ops	31,277	5,686	36,963		32,800		8,695		41,385		41,385	36,620	14,700	602	51,922	14,959	40%				
Transpo-HUD	47,638	41	47,679		48,821		11,035		59,856		59,856	55,000	30	61,795	116,825	69,246	146%				
Total, Domestic and International	403,354	18,641	421,995		413,222		56,982		470,204		470,204	452,086	25,457	302,362	779,905	357,910	85%				
GRAND TOTAL, DISCRETIONARY	872,718	189,931	1,062,649		932,767		244,864		1,177,631		1,177,631	1,012,686	171,113	311,198	1,494,997	432,348	41%				

* The Budget Resolution rejected the President's proposals to: (1) shift Pell Grant funding from discretionary to mandatory; and (2) shift transportation programs from mandatory to discretionary. In addition, the Budget resolution provided for an adjustment to the Committee's allocations for LIHEAP funding should the President's proposal to shift certain LIHEAP funds to mandatory not be adopted. Therefore, the President's budget request has been adjusted to reflect budget resolution action as follows: (1) + \$17.5 billion in Labor-HHS for Pell Grants and + \$1.9 billion for LIHEAP; and (2) - \$39.5 billion in Transpo-HUD for transportation programs.

** The House FY 2010 302(b) allocations distributed by Chairman Obey did not reflect the additional 302(a) and 302(b) allocation increases that will be provided to the Committee pursuant to the budget resolution. Therefore, the House 302(b) allocation column has been adjusted to reflect that additional funding that will be added to the affected Subcommittees once those bills are considered by the Committee as follows (1) + \$2.746 billion for Labor-HHS for LIHEAP and program integrity; and (2) + \$600 million for Financial Services for program integrity.



Prepared by the House Appropriations Committee Republican Staff

CONCLUSION

The Democrat Majority's double-digit spending increases are simply unsustainable, and will further damage our nation's financial standing, balloon our deficits, and burden future generations with unmanageable debt.

We, the Appropriations Committee Republicans, believe that we must not spend all of the funding allowed in the budget resolution or the Committee's 302(b) spending allocation. We believe that Congress can provide the necessary funding for real national priorities like defense, hold other discretionary programs to inflationary levels, and use available balances to close our gaping deficit.

We believe that the Appropriations Committee must start immediately to implement spending restraint and follow a path of true fiscal responsibility. To do otherwise will no doubt put our country in further financial and economic peril.

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