

FY2011 Appropriations Request Form

Office of Congresswoman Jackie Speier
211 Cannon House Office Building
Washington, D.C. 20515
Phone: 202/225-3531
Fax: 202/226-4183
Website: www.speier.house.gov

Individuals/Organizations must respond to all questions on the form. Incomplete proposals will not be considered.

All appropriations project requests will be presented to and evaluated by the 12th Congressional District's Citizens Oversight Panel, made up of community leaders. **This year's panel meetings will be held on February 26, March 5 and March 12, 2010 in the 12th Congressional District.** Appointments to appear before the panel must be made through Cookab Hashemi, Chief of Staff, at 202/225-3531 or via email, Cookab.Hashemi@mail.house.gov.

IMPORTANT NOTE: All information provided on this form and any supporting documents will be made available to the public on the Congresswoman's website.

DEADLINE: Forms are due by Friday, February 12, 2010 @ 6:00 p.m. (P.S.T.)/9:00 p.m. (E.S.T.). Project requests submitted after that date will not be considered.

Date Submitted: February 9, 2010

Project Name: Women's Transitional Facility - Programming

Individual/Organization: *(Is the grantee located in the 12th Congressional District?)* No, however the Sheriff's Office does provide law enforcement services for a large portion of the 12th CD.

Amount Requested *(if requesting report language, please attach.):*

\$805,000 total over 5 years / \$161,000 for FY 11

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Appropriations Bill/Account/Relevant Authorization law/bill/status (e.g., “Public Law 107-111”; “FY2008 DOD Authorization”, “Currently pursuing authorization through Agriculture Committee”, “Safe Drinking Water Act” or “Hatch Act”) Applicants uncertain as to how to answer this question should contact Cookab Hashemi at 202-225-3531 or via email, Cookab.Hashemi@mail.house.gov for assistance:

Labor-HHS, SAMHSA

Local Contact (Please provide full contact information, including any relevant phone extensions, and indicate if there is a separate D.C. contact. Please provide local address, state, zip code and email address):

San Mateo County, Office of the Sheriff
Greg Munks, Sheriff
gmunks@co.sanmateo.ca.us
400 County Center
Redwood City, CA 94063
650.599.1664

DC Contact

Valerie Osborne
Partner
The National Group
818 Connecticut Avenue, 11th Floor
Washington, DC 20006
571.436.7517 (Office and Cell)
valerieosborne@yahoo.com

Organization’s Main Activities. (Please limit your response to 250 words and indicate whether it is a public, non-profit or private for-profit entity.)

The San Mateo County Sheriff’s Office is a local governmental body and the largest law enforcement agency in the County. The Sheriff serves as the Mutual Aid Coordinator for the County.

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Please show main items in the project and total cost in a simplified chart form. (Please include the amount of any Federal/State/Local/Private funds, including any in-kind resources.)

San Mateo County seeks \$161,000 in each of the five years the program will exist prior to the opening of a new replacement jail for a total of \$805,000. San Mateo County will also be allocating approximately \$35,000 for one-time costs to refurbish the existing facility to better meet the gender program activities.

Total project cost (five years)	2,911,510	582,302 (annually)
Facility	2,106,510	421,303 (annually)
Programming	805,000	161,000 (annually)
Total Federal Request	805,000	161,000 (per year for 5 years)

Proposed Annual Revenue Sources		Amount
Federal Appropriations Request (per year for five years)		\$161,000
Sheriff's Office Revenues		\$421,302
TOTAL SOURCES		\$582,302
Annual Expenditures		Amount
Facility Costs		
County Corrections Staffing (minimum staffing level—two deputy sheriffs, one per day shift)		\$391,302
Operations and Maintenance		\$30,000
Sub-Total		\$421,302
Gender Based Program Costs		
Instructors Budget		\$155,000
Weekend Program Budget		\$2,500
Evening Social Skill/Self Improvement		\$1,500
Professional Computer Work Station		\$2,000
Sub-Total		\$161,000
TOTAL EXPENDITURES		\$582,302

Project Description, including a timeline, goals, expected outcomes and specific uses of Federal Funds. (Your response must focus on the requested funds rather than the organization's mission and general activities. Please limit your response to 250 – 500 words.)

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The San Mateo County Sheriff's Office seeks \$161,000 in FY11 and \$805,000 total over five years in federal funding assistance to establish a gender and evidenced-based program designed to transition female inmates from a locked and secure environment to one with more freedoms and education to prepare them for successful release back into the community. Specific gender-based services and corrections programming to be made available at the Women's Transitional Facility will include: intensive trauma counseling, mental health services, alcohol and drug treatment, GED and job training/education, parenting and life skills. The overarching goal is for women to make a successful transition back into the community by achieving, family reunification, financial and housing stability, job readiness skills, and personal health and well being.

San Mateo County's Women's Correctional Center, located in Redwood City, currently houses between 90 to 130 inmates. The facility is rated for only 84 inmates. In addition to being overcrowded, the facility no longer has appropriate and necessary space to provide programming. As a result, most female inmates fail to receive services they need to succeed, in contrast to the programming made available to their male counterparts. In a recent needs assessment of female inmates in San Mateo County, 82 percent were on probation at the time of admission indicating that current probation supervision was stressed for the vast majority of these women. Three quarters of the female inmates were booked into jail more than three times in the past three years on a variety of charges leading to the high rate recidivism.

Studies of San Mateo County's female inmates have found:

- 89 percent have a substance abuse problem (57 percent is the national average);
- Nearly 80 percent of female inmates have experienced abuse, either as a child or as an adult;
- 70 percent were unemployed at the time of arrest;
- 66 percent of female offenders have children under the age of 18 who lived with them prior to incarceration;
- 34 percent do not have a high school diploma or GED;
- 24 percent of female inmates are diagnosed with *severe* mental illness;
- Akin to the national average, 45 percent of female inmates have been physically abused; and 36 percent sexually abused. Of those, 48 percent were abused before the age of 18.

Addressing the personal challenges of female inmates is a key component to reducing recidivism, protecting our community and preparing the inmates for a productive and involved future.

How will this project request serve to expand the capacity of your organization and how will your organization sustain this work beyond the federal funding? (*Your response must focus on the impact of the requested funds rather than the organization's long-term goals.*)

This initiative will enable the Sheriff to institutionalize comprehensive gender specific programs and services that will significantly improve the County's ability to successfully release female offenders back into the community to their families and into stronger economic, educational and

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social circumstances. As a result of this initiative the Sheriff expects to see significant reductions in the rates of recidivism in this underserved population.

Can this proposal be funded via fees levied on users of the service or via the ordinary capital budgeting process of the organization?

No.

What is the local significance of this project?

This initiative will:

- Reduce crime and recidivism for women offenders;
- Improve access to rehabilitation for women offenders;
- Break the intergenerational cycle of incarceration;
- Reduce overcrowding in county jails to allow for conditions that promote effective rehabilitation;
- Stem the flow of women offenders to state prison;
- Improve the outcomes of mentally ill and substance abusing women offenders; and,
- Ensure that women are placed close to their families and services in the community in order to aid in successful rehabilitation and family reunification.

How many residents of the 12th CD will benefit from this project? (i.e. jobs created, services rendered to, how many people, etc.)

This initiative will benefit all female inmates of the 12th CD and will improve overall public safety.

Please explain the federal interest in this proposal (i.e. meets a stated objective of federal policy, supports a federal agency, is the result of a federal law/mandate, etc.)

SAMHSA recognizes the need to successfully return and reintegrate these individuals into the community by providing substance abuse and mental health treatment as well as other related reentry services while also ensuring public safety for the community and family. SAMHSA and the U.S. Department of Justice Bureau of Justice Assistance (BJA) share a mutual interest in supporting and shaping offender reentry-treatment services, as both agencies fund “offender reentry” programs.

This initiative supports SAMHSA’s efforts with its “Serious and Violent Offender Reentry Initiative” to develop comprehensive programs that give high-risk adult and juvenile offenders the education, job training, life skills, substance abuse and mental health treatment, and other services they need to become productive, law-abiding members of society upon release. The

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ultimate goal is to improve public safety by making sure released offenders don't return to a life of crime.

List any other organizations or state/local elected officials who have expressed support for the project in writing. *(Please submit copies of support letters along with the request form.)*

Letters of support are in progress and will follow shortly.

Does the organization have any other funding requests for this project?
(Federal, State, Local or private request pending?)

No.

Has the organization previously received Federal funds for this project?
(Please list any funds received [by fiscal year] and briefly describe how those funds were spent.)

This request received initial funding in the amount of \$200,000 in the FY 2010 CJS bill in the account entitled Edward Byrne Memorial Discretionary Grants.

Has the individual and/or organization submitted the project request to other Member offices? If so, please identify below the names of the Members of Congress and staff persons.

Yes. This has been submitted to Congresswoman Eshoo and Senator Boxer.

Please attach a list of your organization's staff and board members from 2005 – 2010. *(if any).*

Please attach any additional relevant materials.

Attached please find a white paper on this initiative as well as a letter of request from Sheriff Greg Munks.

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COUNTY OF SAN MATEO
Office of the Sheriff

GREG MUNKS
SHERIFF

CARLOS G. BOLANOS
UNDERSHERIFF

TRISHA L. SANCHEZ
ASSISTANT SHERIFF

400 COUNTY CENTER • REDWOOD CITY • CALIFORNIA 94063-1662 • TELEPHONE (650) 599-1664 • www.smcsheriff.com

ADDRESS ALL COMMUNICATIONS TO THE SHERIFF

The Honorable Jackie Speier
211 Cannon House Office Building
Washington, DC 20515

Dear Congresswoman Speier:

I am writing to seek your support for an important initiative being implemented by my office a new Women's Transitional Facility. I am seeking your support for \$161,000 in each of the five years the program will exist prior to the opening of a new replacement jail for a total of \$805,000. Funds would be used to support reentry programming to include: gender-based services and corrections programming including: intensive trauma counseling, mental health services, alcohol and drug treatment, GED and job training/education, parenting and life skills. The facility will also test the efficacy of gender-specific, evidence-based corrections to improve the outcomes of female offenders. This initiative is being implemented by my office in collaboration with the County Health Department, Behavioral Health and Recovery Services and other local agencies and community based organizations San Mateo County seeks \$161,000 in each.

San Mateo County's Women's Correctional Center, located in Redwood City, currently houses between 90 to 130 inmates. The facility is rated for only 84 inmates. In addition to being overcrowded, the facility no longer has appropriate and necessary space to provide programming. As a result, most female inmates fail to receive services they need to succeed, in contrast to the programming made available to their male counterparts. At this time 89 percent of female inmates have a substance abuse problem (57 percent is the national average) and 24 percent of inmates are diagnosed with *severe* mental illness. These conditions alone make reentry very difficult if not impossible if services are not available.

Addressing the personal challenges of female inmates is a key component to reducing recidivism and preparing the inmates for a productive and involved future. This programming will play a key role in ensuring successful reentry of these women back into their families, the community and, importantly, will increase the likelihood that they do not return to jail. This initiative is part of the broader collaborative effort to address the identified needs of female inmates. County staff is developing a comprehensive strategic plan and program for prevention, diversion, early intervention, incarceration, incarceration alternatives, re-entry, and after care for female offenders. Gender based programming is one part of this larger effort.

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Congresswoman, over the past decade, awareness of the need for a continuing care system for adult female offenders has grown as States and local communities have struggled with the increasing number of these individuals returning to the community after release from correctional confinement. Many of these women are in need of substance abuse and / or mental health treatment in addition to a whole host of other economic, educational and personal needs. Unfortunately, even today there is no single program in place for these offenders as they are released from correctional settings. Services are fragmented and often difficult to access. This initiative will address that issue by centralizing these services in one place for these women.

The Substance Abuse and Mental Health Services Administration, along with the Department of Justice, recognizes the need to successfully return and reintegrate these individuals into the community by providing substance abuse treatment, related mental health and other reentry services while also ensuring public safety for the community and family. SAMHSA has a long history of providing funding for these types of programs.

The San Mateo County Sheriff Office proposes this initiative as a model for the successful reentry of female offenders into their communities. I hope that you will work with us to achieve this very important goal which ultimately provides female offenders the tools needed to regain their lives and their families.

Thank you for your consideration.



Sincerely, Greg Munks
Sheriff

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San Mateo County Sheriff's Office, Women's Transitional Facility

Gender-Based, Transitional Education and Preparation for Incarcerated Women About to be Released into the Community

The County of San Mateo County Sheriff's Office seeks \$161,000 in FY11 and \$805,000 total over five years in federal funding assistance to establish a gender-based, evidenced-based program designed to transition female inmates from a locked and secure environment to one with more freedoms and education to prepare them for successful release back into the community. Due to a cooperative relationship with the California Superior Court of San Mateo County an existing, but aged sixteen bed dormitory in an adjoining minimum security building was freed up to establish a new environment that offers more opportunity and responsibility for female inmates. The overarching goal is for women to make a successful transition back into the community by achieving, family reunification, financial and housing stability, job readiness skills, and personal health and well being.

A \$200,000 pilot grant was awarded by the Federal Government for calendar year 2010 that allowed the start up of this program by allowing Sheriff's staff to begin development of the Women's Transitional Facility. As the pilot grant was minimally enough to provide the staffing for security reasons, programming at this time is very limited. This pilot grant will expire by December 31, 2010.

San Mateo County's Women's Correctional Center, located in Redwood City, currently houses between 90 to 130 inmates. The facility is rated for only 84 inmates. In addition to being overcrowded, the facility no longer has appropriate and necessary space to provide programming. As a result, most female inmates fail to receive services they need to succeed, in contrast to the programming made available to their male counterparts. In a recent needs assessment of female inmates in San Mateo County, 82 percent were on probation at the time of admission indicating that current probation supervision was stressed for the vast majority of these women. Three quarters of the female inmates were booked into jail more than three times in the past three years on a variety of charges leading to the high rate recidivism.

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- Akin to the national average, 45 percent of female inmates have been physically abused; and 36 percent sexually abused. Of those, 48 percent were abused before the age of 18.

Addressing the personal challenges of female inmates is a key component to reducing recidivism and preparing the inmates for a productive and involved future. As a result, the County of San Mateo is seeking federal assistance to establish a Transitional Housing Unit that would provide gender-based services and corrections programming including: intensive trauma counseling, mental health services, alcohol and drug treatment, GED and job training/education, parenting and life skills.

The County is committed to establish programming and services for this growing and underserved population to help ensure successful reentry. As part of the broader effort to address the identified needs of female inmates, the San Mateo County Sheriff's Office, Health Department, Behavioral Health and Recovery Services and other local agencies and community based organizations are undertaking various tasks related to female offenders.

Evidence-based studies indicate that addressing the realities of female offenders through gender based policies and programs are necessary to ensure improved outcomes for women in the criminal justice system and their children. Management, supervision and treatment of women offenders in the criminal justice system require:

1. Acknowledgement that gender related issues do make a difference;
2. Creating an environment based on safety, respect and dignity;
3. Policies, practices, and programs that are relationship based and promote healthy connections to children, family significance, others and the community;
4. Addressing substance abuse, trauma, and mental health issues through comprehensive, integrated, cultural, and generational approaches;
5. Providing women with the means and opportunities to improve their socioeconomic conditions;
6. A system of community supervision and reentry with comprehensive, collaborative services.

The Daily Program

San Mateo County will develop an environment in a dormitory setting that allows incarcerated women to begin living with more choices in their lives.

The Women's Transitional Facility will include structured participation in:

1. Gender Responsive training based on the works of Stephanie Covington, Two hour sessions. Monday through Friday
2. Transition to Re- Entry Planning, One hour session. Monday through Friday
3. Yoga/Meditation, One hour per day, Monday through Friday
4. Parenting Workshop, One hour per Day, Monday, Wednesday, Friday
5. Life Skills/Employment Preparation, One hour per Day, Monday, Wednesday, Friday
6. Project Read and GED (General Education Diploma) Two hours per day, Monday, Wednesday, Friday

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7. Culinary Program, Four hours, Tuesday, Thursday
8. Gardening Program, Four hours, Tuesday, Thursday

Weekend and Evening Program will include:

In order to mirror both the educational and professional environment, the inmates will not be required to attend classroom instructions. Speakers will be invited in for seminar type events on Saturday. Saturday morning will also be the time set aside for family contact visits. This will afford the inmate to have contact visits with family members which provides a reunification time to read, discuss family issues, and maybe most importantly to hold their children.

Sunday will host spiritual meetings, religious services, meditation, laundry, and general housekeeping.

Social Skills/Self Improvement: During evenings it is intended that the women involved participate in socializing events and approved self help sessions such as Alcoholics and Narcotics Anonymous sessions. There is also time for religious involvement through fellowship and organized services.

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WHY PARTNER WITH THE U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES, SUBSTANCE ABUSE AND MENTAL HEALTH ADMINISTRATION?

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**SAN MATEO COUNTY SHERIFF'S OFFICE
WOMEN'S TRANSITIONAL FACILITY**

Proposed Budget

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Total project cost (five years)	2,911,510	582,302 (annually)
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Sub-Total	\$161,000
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