# Committee on Oversight and Government Reform, Republican Staff Memo on Full Committee Hearing "Bank of America and Merrill Lynch: How Did a Private Deal Turn into a Federal Bailout? Part II"

Thursday, June 25, 2009

Referenced Documents

	y and the second se
1	K.L. Lewis
2	was some my impression was that most people
3	thought that the severity of the reaction meant
4	that they firmly believed it was systemic risk.
5	Q. So on the 22nd the board gives the
6	go-ahead to continue with the Merrill Lynch
7	transaction.
8	A. Yes.
9	Q. Can you describe what happens between
10	the 22nd and the end of the year in terms of that
11	process?
12	MR. LIMAN: You just said the board
13	decides to go ahead with the transaction. I
14	just want to make sure about what the board
15	decided.
16	THE WITNESS: Yes. Not to exercise the
17	MAC and pursue it.
18	Q. Go forward with the deal as scheduled on
19	the 22nd. And between the 22nd and the end of the
20	year, if you can take me through what happened at
21	that point.
22	A. Still a lot of intensity with Joe and
23	others about the amounts and the forms of the TARP
24	money and the wrap, so just a lot of that. Then,
25	as I mentioned, I had I don't know if many, it

# K.L. Lewis

couple of months. That would have led to considerable uncertainty." Do you see that?

MR. LIMAN: And it goes on "it could well have cost more than the repricing would have saved."

MR. MARKOWITZ: Yes.

- Q. And in answering this question, did you consider whether you should also put in the response about Mr. Paulson's communication to you that if you did invoke the MAC he would replace the management and the board?
- A. No. Because that was not the reason that we went ahead with the deal. As I said, the threat wasn't as meaningful to us or to me and the board as the severity of it. Meaning, that if they felt that strongly, that that should be a strong consideration for us to take into account.
- Q. So the communication that Mr. Paulson made was, in fact, the turning point for you in terms of your decision-making?
- A. The seriousness of the statement more than the threat itself.

MR. LIMAN: What do you mean by "the seriousness of the statement"?

# [Page 152] K.L. Lewis 1 THE WITNESS: The fact that somebody would say that to the CEO of Bank of America 3 at a time that it was in good standing just showed to me that they had a deep belief that 5 we should not call the MAC. 6 MR. LAWSKY: I'm going to jump back to 7 the bonuses again. If Merrill Lynch had waited and not paid the bonuses out early, could you tell us how that would have worked? 10 Would it have been Bank of America's Comp 11 Committee, and, let's say, in January it 12 would have paid out those bonuses? 13 THE WITNESS: Legally, I don't know. 14 would presume. I don't know what legal 15 rights you would have to override what was 16 done by a public company's compensation 17 committee. 18 MR. LAWSKY: You testified earlier, I 19 believe, that Steele Alphin and Andrea Smith 20 were urging Thain to wait on awarding bonuses 21 till the new year. 22 THE WITNESS: Right. 23 MR. LAWSKY: Had they done that -- so no 24

25

Comp Committee action by Merrill, is it your

Jeffrey Lacker, address deleted



Jeffrey Lacker address deleted 12/20/2008 11:12 AM

To "Mar. Alfriend" address deleted , "Jennifer Burns" , "James McAfee" , Trish

Nunley/address deleted

CC

Subject The ChairMan

Just had a long talk with Ben. Says they think the MAC threat is irrelevant because its not credible. Also intends to make it even more clear that if they play that card and then need assistance, management is gone. (Forgot to tell him KL is near retirement.) Hopes a Citi-like deal can be done w/o us taking 3rd loss, but if we got away w/ the gov just backstopping \$74 that would be cheap given the size of the companies. He'd be surprised if that's all it takes though.

# MINUTES OF SPECIAL MEETING OF BOARD OF DIRECTORS OF BANK OF AMERICA CORPORATION

# December 22, 2008

Pursuant to due notice, a special meeting of the Board of Directors of Bank of America Comporation (the 'Corporation') was held by telephone at 4,00 p.m. EST on Manday, December 22, 2008.

The following Directors were present constituting acquorum: Messis. William Barnet, III, Frank P. Blamble, Sr., John T. Collins, Carry L. Countyman, Tommy R. Franks, Charles K. Gifford, Kenneth D. Lewis, Walter E. Massey, Thomas J. May, Thomas M. Ryan, O. Temple Signin, Jr., Robert L. Tillman, and Mines. Monica E. Lozano, Meredith R. Spangler and Jackie M. Ward.

Also present were: Messis, J. Steele Alphin, Keith T. Banks, Gregory L. Curl, Barce Hammonds, Llam E. McGee, Brian T. Moyilban, Jee L. Picce Richard K. Struthers, and Mines. Any Woods Brinkley, Barbara J. Descer, Anne, M. Finecane, and Alice A. Herald, officers of the Corporation.

Mr. Lewis chaired the meeting and Ms. Herald kept the minutes,

Mr. Lewis moted that roll call had been taken. Mr. Lewis stated that he had spoken to most of the Directors by telephone earlier in the day regarding the Events of the preceding weekend.

Mr. Lewis stated the purpose of the special meeting is to that the Beard is in account with management's recommendation to complete the acquisition of Metril Lynch & Ca., Inc. (Merril Lynch), as scheduled on January 1, 2009, pursuant to the terms of that certain Agreement and Plan of Merger (Merger Agreement), dated September 15, 2008, after due consideration of the undertakings and admonitions of the federal regulators.

Mr. Lewis reported that a series of calls had occurred between management of the Corporation and federal regulators as well as individual calls with Mr. Paulsen, Secretary of the Freasury ("Treasury") and Mr. Bernanke, Chairman of the Board of Governors of the Federal Reserve ("Fed"). He reported the key points of the calls to be: (i) first and foremost, the Treasury and Fed are unified in their view that the failure of the Corporation to complete the acquisition of Mentil Lynch would restill in systemic risk to the financial services system in America and would have adverse consequences for the Corporation; (ii) second, the Treasury and Fed stated strongly that were line Corporation to invoke the material adverse change (CMAGT) clause in the merger agreement with Merrill Lynch and fail to close the transaction, the Treasury and Fed would remove the Board and management of the Compration; (iii) third, the Treasury and Fed have confirmed that they will provide assistance to the Corporation to restore capital and to protect the Corporation against the adverse impact of certain Merrill Lynch assets; and (iv) fourth, the Fee and Treasury stated that the investment and esset protection promised could not be provided of completed by the scheduled closing date of the merger, January 1. 2009: lital the metale should close as scheduled; and that the Corporation can rely on the Fed and Treasury to complete and deliver the promised support by January 20, 2009, the date scheduled for the release of earnings by the Corporation:

Mr. Lewis reiterated that he had discussed in detail the content of the previous conversations with federal regulators with the Board. He reported that in addition to the previously described conversations, he had spoken again with Mr. Bernanke who stated that he, Mr. Bernanke, has spoken to other federal regulators, including the Office of the Comptroller of the Currency ("OCC") and the FDIC, and has continued that the OCC, FDIC, the current and incoming Treasury officials; and the incoming economic team of the reducing that equivinistration are intermed of the commitment to the Corporation by the Fed and Treasury and that all content with the commitment of the combined lederal regulators ("federal regulators") to the corporation.

Mr. Lewis stated that the Corporation not exercise the MAC clause under the management reconstricted that the Corporation not exercise the MAC clause under the Mentil Lynch acquisition on January 1, 2009, his originally conformitied. The Board discussed with Mr. Moyniban

REDACTED

:

Mr. Lewis stated further that the Corporation will proceed diligently with the work required to document the commitment from the Fed, Treasury and others to facilitate an announcement of the commitment in conjunction with the Corporation's earnings release on January 20, 2009.

Mr. Levis restated that management's recommendation is based on the following facts: instruction from the Fed and Treasury not to exercise the MAC, distase in the Merger Agreement, the assurance of the Fed and Treasury that the Corporation can complete the acquisition of Mergil bynch on the verbal commitment of the Fed and Treasury to have a transaction evidencing the Fed and Treasury's committed assistance in existence no later than dargary 20, 2009, the scheduled date of the Corporation's earnings release; and Mr. Lewis comfort with the assurances which have been made by the Fed and Treasury and clarification that funds under the TARP program are available for distribution to the Corporation to fulfill the commitment of the Treasury and Fed.

Mr. Lewis noted that no vote was required by the Board, but that he wished to open the recommendation for discussion among the Board and management.

Discussion reneued, with the Board clarifying that is was not persuaded or influenced by the statement by the federal regulators that the Board and management would be removed by the federal regulators if the Corporation were to exercise the MAC clause and fail to complete the acquisition of Merrill Lynch. The Board concurred it would reach a decision that it deemed in the best interest of the Corporation and its shareholders without regard to this representation by the federal regulators.

Enther discussion ensured including acquiate characters to be determined by the redest responses to certain redestators, the desirability of the discussion ensured including acquiate characters the redest redestation when appoint the redestation of the redesta

After discussion, the Board requested that management obtain further clarification of certain potential terms, conditions and assurances regarding the commitment from the federal regulators:

There being no further business to pome before the Board, the meeting was adjourned.

Kenneth D. Lewis

.Chairman of the Board

Alice A Herald

Secretary

From:

To:

Deborah P Bailey

Cc:

Donald L Kohn; Kevin Warsh; Michelle A Smith; Randall S Kroszner; Rita C Proctor; Roger Cole; Scott Alvarex

Subject:

Re: status 12/21/2008 10:03 AM

Date: Encrypted

Thanks. I think the threat to use the MAC is a bargaining chip, and we do not see it as a very likely scenario at all. Nevertheless, we need some analysis of that scenario so that we can explain to BAC with some confidence why we think it would be a foolish move and why the regulators will not condone it.

My current thinking is that we should have a regulator call without treasury (including though occ and fdic) to work out our joint position. We then need a second call, perhaps with fewer staff than the first, to discuss the findings and implications with Treasury. That all has to happen today, so anything we can do to move the regulators call up a bit would probably be helpful. Depending on how that goes, it might be principals only calling Lewis tonight or tomorrow morning.

I talked to Lacker yesterday but have not spoken to Lewis since the call on Friday.

From: To:

Tim P Clark Adam Ashcraft

Cc:

Arthur Angulo; Brian Peters; Christopher Calabia; Daniel Sullivan; Dennis Herbst; Jane Majeski; Kevin Coffex;

Subject:

Kevin Stiroh; Morgan Bushey; William Rutledge Re: Revised Overview section for 1:00 discussion

Date:

12/21/2008 12:24 PM

My thoughts were more along the lines of possible market disruption when becomes public that they pull out and impact on bac funding and otherwise. But definitely get your point. Thanks

--Sent from my BlackBerry Wireless Handheld

## ▼ Adam Ashcraft

---- Original Message -----

From: Adam Ashcraft Sent: 12/21/2008 12:21 PM EST

To: Tim Clark

Ce: Arthur Angulo; Brian Peters; Christopher Calabia; Daniel Sullivan; Dennis Herbst; Jane Majeski; Kevin Coffey; Kevin Stiroh; Morgan Bushey; William Rutledge Subject: Re: Revised Overview section for 1:00 discussion

A collapse of the merger will have dire consequences for Merrill Lyuch, and will likely have a severe adverse affect on Bank of America as well.

I would suggest the points here are a little over the top.

A collapse of the merger will have dire consequences for Merrill Lynch, and could have a severe adverse affect on Bank of America as well.

I think equally possible that the market looks at Merril's 2008 q4 number and sees BOA making a smart move by walking away from a Black Hole into which large amounts of time, effort, and money would have been going. In other words, it is not clear that the market reaction to BOA is so clearly negative. It might be, but a little more balance here might be worthwhile.

You might add the bullet

It is possible that the market looks at Merril's 2008 q4 earnings release and sees BOA making a smart move by walking away from a black hole into which large amounts of time, effort, and money would have been going, potentially overwhelming the firm and inviting further dilution through future capital injections

**ABA** 

Adam B. Ashcraft Financial Intermediation Function Federal Reserve Bank of New York phone fax cell

Jennifer Burns/ 12/23/2008 06:06 PM To Mac Alfriend Lacker/ , Jeffrey

CC

bcc

Subject Re: Color from the Chairman

Yep - I don't think they were ever really trying to shake anyone down We paint a bad picture of them - they are really difficult and often unlikable - but I think they have seen what has happened with other firms that have made bad acquisitions and they are worried. Me too!

Jennifer Burns Federal Reserve Bank of Richmond



Jeffrey Lecker

To Mac.Alfriend

Jennifer.Bums

12/23/2008 05:34 PM

Subject Color from the Chairman

Spoke with him and he confirmed KL's appeal for a letter committing to future support, which was denied. His sense is that KL is just generally anxious about the merger, not trying to shake anyone down.

From:

To: Cc:

Kevin Stroh Arthur Angulo: Brian Peters: Jamie McAndrews: Thomas Baxter

Til Schuermann

Subject Date:

Re: BAC - Some thoughts... 12/28/2008 12:28 PM

Here are some thoughts:

- How confident are we that we have until 1/20? Given the increase in MER losses and difference from expectations, there might be pressure for a pre-announcement to investors and analysts. Has this been discussed and ruled out by the companies? - The concern about drawing attention to BAC is fair, but the upside is for the USG to be ahead of the curve and not appear so reactive. This ultimately depends on how confident we are in the loss estimates. If confidence is high, I think the benefit of acting early dominates. I havn't looked at analyst expectations lately, so I don't know if it is credible to say it is just MER's problem. We can check tomorrow what consensus estimates are.

- I can add the TCE/RWMA calculations to what I did last week. We should talk about the right target and how we want to model the asset rollforward.

- I think that any early intervention needs to be consistent in form with a broader policy to follow, including nonprice constraints like compensation or loan modifications. This puts a bit more pressure on getting the big picture in place. There may be more discretion in details on how the deal is priced, which assets are included, etc., but it would look odd and ad hoc if the structure was fundamentally different.

Kevin

# ▼ Arthur Angulo/

Arthur Angulo,

To Thomas Baxter.

"Jovce Hansen"

12/22/2008 07:00 AM

cc William Rutledge Peters , Brian

Subject MER-BAC

Yesterday, Ken Lewis gave separate assurances to Sec Paulson and Chm. Bernanke that BAC will consummate the acquisition of MER as planned on 1/1/09. HMP and BSB will speak together with Lewis today, and they will express their commitment to work with BAC to come up with the "right response" to BAC's situation. The timeframe for doing so is before 1/20/09, which is when BAC is tentatively scheduled to publicly release its 4Q 2008 earnings.

I'll provide a more fulsome recap at today's 8:45 am briefing and/or in a separate e-mail, but I want to request legal support on one issue and give you a heads-up on another.

1) A critical issue is that, to the extent MER believes it needs to file an 8-K, it should do so as close as possible to BAC's 8-K filing as opposed to doing so in early January. An early January filing by MER that announces significantly higher losses than the market is expecting could put BAC under pressure in advance of its own filing and would

not allow sufficient time for the Federal Reserve, UST and FDIC to consider alternatives, reach agreement and design/implement a package of industry wide (preferably) or BAC-specific actions.

I plan to call MER's CFO this morning. I'll ask about: MER's current estimate of 4Q loss v market expectations, and whether and when MER's intends to file an 8-K. If I get a sense that MER is leaning toward an early January filing, I'll try to steer him toward a later filing.

If I get a sense that MER is committed to an early January filing, I'll ask for a follow-up discussion with appropriate securities counsel at MER to gain a better sense as to the amount of flexibility MER has in this regard. This is where it would be helpful (and necessary!) to have one of our attorneys participate. I'll let you know if a second call is necessary...

2) On a principals call last night, various alternatives were discussed in broad terms. While no specific proposals were put forth or agreed on w.r.t. BAC, HMP gravitated toward a "Citi-type" guarantee arrangement over an aggregator bank concept espoused by Sheila Bair. With respect to BAC, he even threw out a figure of \$200B-\$300B of ring-fenced assets (so we're wondering what he has conveyed to Lewis). This is not a "today" issue, but we'll need to stay close to this to highlight the problems with using Citi as an exact template in other situations. The good news is that BSB isn't as enamored as HMP is with the Citi structure.

Cotty, Neil <neilcotty@bankofamerica.com> · From: Monday, December 22, 2008 8:47 PM (GMT) Sent: Hayward, Christopher (Finance Director) To: Hayward, Christopher (Finance Director) Bcc: Re: Fed Subject: Tks ---- Original Message -----From: Hayward, Christopher (Finance Director) To: Cotty, Neil Sent: Mon Dec 22 14:37:37 2008 Subject: FW: Fed FYI. Can give you more color if needed. —-Original Message---From: Chai, Nelson (CFO) Sent: Monday, December 22, 2008 11:42 AM To: Thain, John (Chairman and CEO) Ce: Hayward, Christopher (Finance Director) Subject: Fed Had a call with art angelo at fed, had a quick discussion on where we are quarter to date. His hope is that there is no disclosure prior to BOA quarterly announcement. We told him this was the current plan. He asked this course changes and we planned on issuing an 8k on mer stand alone to alert him. He is just planning the year end for him and his team. This message w/attachments (message) may be privileged, confidential or proprietary, and if you are not an intended recipient, please notify the sender, do not use or share it and delete it. Unless specifically indicated, this message is not an offer to sell or a solicitation of any investment products or other financial product or service, an official confirmation of any transaction, or an official statement of Merrill Lynch. Subject to applicable law, Merrill Lynch may monitor, review and retain e-communications (EC) traveling through its networks/systems. The laws of the country of each sender/recipient may impact the handling of BC, and BC may be archived, supervised and produced in countries other than the country in which you are located. This message cannot be guaranteed to be secure or error-free. This message is subject to terms available at the following link: http://www.ml.com/e-communications\_terms/. By messaging with Merrill Lynch you consent to the foregoing.

From: To: Scott Alvarez

Cc:

Arthur Angulo

Subject:

Corvann Stefansson; Deborah P Bailey

Subject Date:

01/11/2009 06:56 PM

I have not discussed this with the SEC. BAC has complained that someone did talk to the SEC, with the result that the SEC called late last week to say they heard BAC was negotiation a Citi type deal with the USG and to ask BAC to explain the unexpectedly high losses at ML. That said, it sounds like Erik already knows something about what is going on. So I agree you should give him the broad and tentative outlines. I would also let him know that we think this is a matter of systemic importance and that BAC is very sensitive about this. Erik has been very helpful in the past with SEC enforcement and very discrete about sharing supervisory info we give him.

Scott

# ▼ Arthur Angulo/NY/FRS@FRS

Arthur Angulo/NY/FRS@FRS

To Scott Alvarez/BOARD/FRS@BOARD, Deborah P Bailey/BOARD/FRS@BOARD, Coryann Stefansson/BOARD/FRS@BOARD

01/11/2009 06:35 PM

cc

Subject SEC

Have we conveyed anything to the SEC re the BAC situation? I rec'd an e-mail and follow up VM from Erik Sirri on Friday evening — he will be at the FRBNY tomorrow attending the regulators meeting re the CDS CCPs, and he wants to duck out to see me...Based on his VM, he knows something is up...I Intend to give him the broad outlines, but before doing so I wanted to check to how much (if anything) has been shared with the SEC...Thx.

From:

Arthur Angulo

To:

Jennifer Burns Brian Peters; Tim P Clark; Mac Alfriend

Cc: Subjecta Date:

Re: 5:30 call 12/19/2008 05:28 PM

Agreed. Also not the MAC discussion.

Jennifer Burns

Federal Reserve Bank of Richmond

# **▼** Brian Peters

---- Original Message ---From: Brian Peters
Sent: 12/19/2008 05:21 PM EST
To: Tim Clark; Jennifer Burns; Mac Alfriend
Cc: Arthur Angulo/NY/FRS@NY
Subject: 5:30 call

Given the presence of the OCC on the call, I think we should not discuss or reference the call with Ken Lewis and Paulson.

From: To: Ilmothy Geithner
Timothy F. Geithner

Subjects Date:

12/20/2008 08:02 AM

HMP

Stuart Levy. Treated like a principal. POTUS E designation/assurance.

BofA/ML. Can't MAC. Have to close. Maybe more time than 1/1.

CAMADOWS A.A.

From: To:

Kevin Warsh Timothy Geithner

Subject:

Re:

Date:

12/20/2008 10:28 AM

Your troops are preparing standalone and pro forma financials to share with ben don me for tomorrow afternoon. Will also need to come to view on expected market reaction to different types of deal announcememnts.

Bigger issue is Treas -- who is undermanned and less than crisp in their views.

--Sent from my BlackBerry Wireless Handheld

From: Timothy Geithner Sent: 12/20/2008 08:02 AM EST To; Kevin Warsh

Are you all over BoA/ML and are you getting what you need from the troops?

# **Notes of Joe Price Bank of America**

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Jennifer Burns, 12/04/2008 02:10 PM To "Andrew Foster"
Dobbeck/
CC Lisa A White/
Arthur Angulo/

**Brian Peters** 

Dianne

bcc

Subject Re: BoA ML merger (Inquiry From UK FSA)

Hello Andrew -

Apologies on the delayed response to your earlier e-mail. We have had recent discussions with BAC and ML management who contend that they have the required shareholder support and are confident that the transaction will be approved with tomorrow vote. If approval is withheld, ML would continue to have access to the various facilities and programs currently in place in the US. Additionally, it is reasonable to expect that ML would be provided support necessary to preclude significant systemic disruption. Finally, FRBNY staff remain involved with ML and are positioned to ensure information flows necessary to support this.

I hope that this provides a satisfactory response to your inquiry. Please let us know if you have additional questions. Thank you.

Jennifer

Jennifer Burns Federal Reserve Bank of Richmond From:

Arthur Anguio

To:

MONORANA NE

William Rutledge; Deborah P Bailey; Brian Peters; Tim P Clark; Corvann Stefansson

Bcc: Subject: Date: Arthur Angulo Liquidity Provision 12/21/2008 12:46 PM Emergency Liquidity.doc

Attached (and reproduced below for BB reading) is a one-pager re emergency liquidity provision to MER should BAC walk away.



Emergency Liquidly.doc

# Contingency Actions re MER Should BAC Refuse to Consummate Acquisition

In the event that BAC were to abruptly announce that it does not intend to consummate its acquisition of MER on January 1, 2009, MER would face an immediate run. Emergency liquidity provision actions that could be taken to provide some time for the sale/disposition of MER businesses and assets include the following:

Reverse decision to scale back MER's planned reduction of PDCF usage [e.g., removal of BlackRock shares (\$5B) and munis/whole loans (\$4.2B)].

Expand PDCF eligibility (e.g., swap receivables a la MS contingency)

Expand borrowing capacity under Federal Reserves Commercial Paper Funding Facility

Expand borrowing capacity under FDIC's Temporary Liquidity Guarantee Program

Emergency conversion to BHC (a la GS and MS), followed by:

Max Discount Window borrowing from MLBUSA (ILC) - need to determine available DW collateral.

Large 23A waiver to allow loan from MLBUSA to parent company

A 13(3) loan secured by otherwise encumbered assets...or subsidiaries (a la AIG)

# Contingency Actions re MER Should BAC Refuse to Consummate Acquisition

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- 1) Reverse decision to scale back MER's planned reduction of PDCF usage [e.g., removal of BlackRock shares (\$5B) and munis/whole loans (\$4.2B)].
- 2) Expand PDCF eligibility (e.g., swap receivables a la MS contingency)
- 3) Expand borrowing capacity under Federal Reserves Commercial Paper Funding Facility
- 4) Expand borrowing capacity under FDIC's Temporary Liquidity Guarantee Program
- 5) Emergency conversion to BHC (a la GS and MS), followed by:
  - a. Max Discount Window borrowing from MLBUSA (ILC) need to determine available DW collateral.
  - b. Large 23A waiver to allow loan from MLBUSA to parent company
- 6) A 13(3) loan secured by otherwise encumbered assets...or subsidiaries (a la AIG)

# ▼ Deborah P Bailev/BOARD/FRS

Deborah P Bailey/BOARD/FRS

01/14/2009 10:40 PM

To Scott Alvarez/BOARD/FRS@BOARD, William B English/BOARD/FRS@BOARD, Coryann Stefansson/BOARD/FRS@BOARD, Mark VanDerWeide/BOARD/FRS@BOARD

CC

Subject Re: Draft BAC Memo

I can follow up with Cory but not quick sure of the purpose of the OCC's note which is a scaled down version of what Cory and others in the Fed have drafted from the Fed. I assume that if the FDIC does not join on this transaction the Fed and the OCC can proceed without them? At the end of the day, I would assume that the Fed and the Treasury can do this transaction without the FDIC if needed. Based on my experience with the FDIC, they are much more likely to make a decision after the evidence of instability actually exist. I think Cory has been doing a great job with the FDIC and making progress with them to understand the validity of the issues and the need for a systemic risk. Not sure she has fully convinced them yet but has made significant progress.

Question: Does Treasury now think that there is not an urgent need?

Sent from the Blackberry of Deborah Bailey

# ▼ Scott Alvarez

---- Original Message ----

From: Scott Alvarez Sent: 01/14/2009 08:47 PM EST

To: William English; Deborah Bailey; Coryann Stefansson;

Subject: Fw: Draft BAC Memo

Treasury asked for a memo explaining why we have to go so quickly on this deal in the event that the FDIC doesn't join and we don't make a systemic risk determination.

Treasury asked that it come from the Fed and OCC jointly. OCC took a crack at it based on our systemic risk memo.

Any thoughts?

Thanks!

Scott

---- Forwarded by Scott Alvarez/BOARD/FRS on 01/14/2009 08:45 PM -----

"Williams, Julie"

From: "Bair, Sheila C."

Sent: 01/14/2009 08:43 PM EST

To: Chairman's Email Reducted

Subject: What we could do -- maybe

Dear Ben,

Strong discomfort with this deal at the FDIC, for all of the reasons you and I have discussed. Also, I understand from staff that the size and composition of the pool is still somewhat up in the air, so it is difficult for us to evaluate the adequacy of BoA's 10 billion deductible. Here is the best I think we can do. The FDIC will take 25% of the USG 10 billion loss share, which corresponds with the percentage of the ringfenced assets coming out of the insured entities. We will do the loss share with Treasury, pro-rata (taking 25 cents to their 75 cents for each dollar of loss) and similarly share pro rata with the preferred shares and warrants issued by BofA as premia. We will also amend the TLGP program to facilitate BofA doing a guaranteed covered bond deal, while announcing that we will entertain applications from other TLGP participants to do the same. We will work in good faith with you, Treasury, BofA and PIMCO to determine the appropriate deductible.

Let me know if you think this will work. My board does not want to do this, and I don't think I can convince them to take losses beyond the proportion of assets coming out of the depository institutions.

Sheila

PS Reading the term sheet, I think the FRB has ably covered itself on the tail risk. You guys are tough!

This message was secured by ZixCorp<sup>(R)</sup>.

From: To: Scott Alvarez Donald L Kohn Kevin Warsh Re: Fw: BofA

Cc: Subject: Date:

12/29/2008 07:22 PM

I spoke with the Chairman a bit this afternoon about his proposal. His idea is more high-level than the write-up suggests, and some aspects (like the interest rate and the accounting requirements) are either already set or are based on features that can't be changed. I haven't quite figured out how to make the main suggestion work and still need to work it through with Brian.

# Scott

# ▼ Donald L Kohn/BOARD/FRS

Donald L Kohn/BOARD/FRS

To Kevin Warsh/BOARD/FRS@BOARD

cc Scott Alvarez/BOARD/FRS@Board

12/29/2008 07:18 PM

Subject Re: Fw: BofA

got to admit i didn't really grasp his suggestion, though the motivation could be troublesome. A lot of what's under discussion, including aggeegator bank or Citi like wrap would involve at least the potnetial for FR balance sheet in size.

▼ Kevin Warsh/BOARD/FRS

Kevin Warsh/BOARD/FRS

To Scott Alvarez/BOARD/FRS@BOARD

cc Donald L Kohn/BOARD/FRS@BOARD

12/29/2008 02:56 PM

Subject Fw: BofA

scott

are you running traps with dudley and madigan on chairman idea?

thx

kevin

Brisan Beters
Wallam Butlerice: Terrence Checki; Arthuc Angulo, William Dudley: Christine Gumano
Firs Summing up C, BAC's earnings, insufficient bank equity
01/17/2009 09:51. AM

from: To: Subject! Date:

What is that popular phrase of late, "the Tipping Point?"

---- Forwarded by Brian Peters/NY/FRS on 01/17/2009 09:50 AM -----

## Patricia Mosser/NY/FRS

To Brian Peters/NY/FRS

01/16/2009 10:42 PM

Subject Fw: Summing up C, BAC's earnings, insufficient bank equity

And there you have it. Nationalization here we come. Let me know what time tomorrow. (I'm hoping to call in rather than show up, if possible).

Patricia C. Mosser, FRB-NY Sent from my BlackBerry Handheld. ▼ Michael Holscher

Original Message ---From: Michael Holscher
Sent: 01/16/2009 07:31 PM EST
To: NY HAT INTEL; William Dudley: Meg McConnell; Adam Ashcraft; Kevin Stiroh
Subject: Summing up C, BAC's earnings, insufficient bank equity
This comment from GS notes sums up today's releases from C and BAC, and why some of us could have had (will have?) a rough weekend:

- (1) BAC standalone was pretty bad, but not horrendous...
- (2) Merrill was much, much worse than expected Merrill lost \$15 bm, 3X worse than last quarter. To put \$15 bm after-tax in perspective, 60% of the common equity base of the company was lost in one quarter.
- (3) As a result, Bank of America's pro forma capital position became very thin (2.6% tangible common post Merrill).

More broadly, BAC's loss coupled with Citigroup's loss (announced this morning) brings the banking system to an uncomfortable intersection of size and leverage: the two largest balance sheets accounting for roughly 40% of the industry's assets are also the two most levered from a tangible common equity perspective (BAC at 2.6%, Citigroup below 2%).

Michael Holscher Markets Group, Federal Reserve Bank of New York

Office Control of Trading Desk:

Note: All numbers may also be dialed with the 646 area code.

Forwarded by Michael Hotscher/NY/FRS on 01/16/2009 07:24 PM

12-31-08

# Bernake

He was expecting my call.

Said he wanted to reiterate what he had said previously that we had joint interests in having the market perceive the solution as a positive one and goal was to have our stock price go up and that we <u>continued</u> to be perceived as a strong company. They were committed and were working hard to find the right solution.

- Wanted the solution to be constructive and not punitive.
- Wanted this to be seen as helping out with Merrill and issuing a vote of confidence in BAC.
- Again said we are <u>strongly</u> committed to this being perceived as a positive for BAC. "We will not leave you in the lurch."
- Geithner, Sommers and Paulson up to date. Geithner would like to see what is done as a template for the industry. Bernake said clearly we are going to be dealing with systemic issues over the next few months.
- Said we view you as a strong company that has acted very appropriately throughout very difficult circumstances.
- Said you can assure your board that our interests are aligned.
- Wished me Happy New Year.

He did mention that if there were more efficient ways to get the same protection, the wrap model is somewhat inefficient from your standpoint as it chews up your liquidity capacity. Again, I think the message was try and be creative in reaching the objectives in the most efficient manner.

Lastly, we've heard it loud and clear that the agencies feel calling a MAC would be systemically unsafe and unsound to the system as well as Bank of America. In response to Ken's question on how we should respond to questions about the MAC, he said we could say our regulators and the Treasury strongly stated that to call a MAC would not be in our best interest.

I'll have my team continue to get our thoughts together but wanted to make sure we are consistent and see when you wanted to connect. I'll be in the office tomorrow morning (Tuesday). FYI, while not confirmed, I assume the Treasury contact will be Jeremiah.

I think you have it but my contact info is:



It's easiest to reach me by just sending me a blackberry message. Hope you are having as much fun as I am. Take care.

jlp

From Sent Monday, December 22, 2008 10 05 PM (GMT)
To Lewis, Ken D
Subject Re Phylleged and Contidential to Board of Directors

Not a surprise to me thanks for sharing

in a thessaga dated 12/22/2008 4 58,95 P.M. Eastern Slandard Time, Ken D Lawis@bankofamenoa com writes

I just talked with Hank Paulson. He said that there was no way the Federal Reserve and the Treasury could send us a letter of any substance without-public disclosure which, of course, we do not want

Kan

On's site keeps you connected to all your email AOL Mail, Gmail, and Yahoo Mail. The NEW AOL com,

From Ryan, Tom M
Sent Monday, December 22, 2008 10 20 PM (GMT)
To Lewis, Keh D 
Subject RE Privileged and Confidential to Board of Directors

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From Lewis, Ken D [mailtotal and the state of the state o

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Ken



# STATE OF NEW YORK OFFICE OF THE ATTORNEY GENERAL 120 Broadway New York, NY 10271

ANDREW M. CUOMO Attorney General

(212) 416-8050

April 23, 2009

The Honorable Christopher J. Dodd, Chairman U.S. Senate Committee on Banking, Housing, and Urban Affairs 534 Dirksen Senate Office Building Washington, DC 20510

The Honorable Barney Frank, Chairman House Financial Services Committee Democratic Staff 2129 Rayburn House Office Building Washington, DC 20515 Mary L. Schapiro, Chairman U.S. Securities and Exchange Commission Office of the Chairman 100 F Street, NE Washington, DC 20549

Ms. Elizabeth Warren, Chair Congressional Oversight Panel 732 North Capitol Street, NW Rooms C-320 and C-617 Mailstop: COP Washington, DC 20401

Re: Bank of America - Merrill Lynch Merger Investigation

Dear Chairpersons Dodd, Frank, Schapiro and Warren:

I am writing regarding our investigation of the events surrounding Bank of America's merger with Merrill Lynch late last year. Because you are the overseers and regulators of the Troubled Asset Relief Program ("TARP"), the banking industry, and the Treasury Department, we are informing your feertain results of our investigation. As you will see, while the investigation initially focused on huge fourth quarter bonus payouts, we have uncovered facts that raise questions about the transparency of the TARP program, as well as about corporate governance and disclosure practices at Bank of America. Because some matters relating to our investigation involve federal agencies and high-ranking federal officials charged with managing the TARP program, we believe it is important to inform the relevant federal bodies of our current findings. We have attached relevant documents to this letter for your review.

On September 15, 2008, Merrill Lynch entered into a merger agreement with Bank of America. The merger was negotiated and due diligence was conducted over the course of a tumultuous September 13-14 weekend. Time was of the essence for Merrill Lynch, as the company was not likely to survive the following week without a merger. The merger was approved by shareholders on December 5, 2008, and became effective on January 1, 2009.

The week after the shareholder vote – and days after Merrill Lynch set its bonuses – Merrill Lynch quickly and quietly booked billions of dollars of additional losses. Merrill Lynch's fourth quarter 2008 losses turned out to be \$7 billion worse than it had projected prior to the merger vote and finalizing its bonuses. These additional losses, some of which had become known to Bank of America executives prior to the merger vote, were not disclosed to shareholders until mid-January 2009, two weeks after the merger had closed on January 1, 2009.

On Sunday, December 14, 2008, Bank of America's CFO advised Ken Lewis, Bank of America's CEO, that Merrill Lynch's financial condition had seriously deteriorated at an alarming rate. Indeed, Lewis was advised that Merrill Lynch had lost several billion dollars since December 8, 2008. In six days, Merrill Lynch's projected fourth quarter losses skyrocketed from \$9 billion to \$12 billion, and fourth quarter losses ultimately exceeded \$15 billion.

Immediately after learning on December 14, 2008 of what Lewis described as the "staggering amount of deterioration" at Merrill Lynch, Lewis conferred with counsel to determine if Bank of America had grounds to rescind the merger agreement by using a clause that allowed Bank of America to exit the deal if a material adverse event ("MAC") occurred. After a series of internal consultations and consultations with counsel, on December 17, 2008, Lewis informed then-Treasury Secretary Henry Paulson that Bank of America was seriously considering invoking the MAC clause. Paulson asked Lewis to come to Washington that evening to discuss the matter.

At a meeting that evening Secretary Paulson, Federal Reserve Chairman Ben Bernanke, Lewis, Bank of America's CFO, and other officials discussed the issues surrounding invocation of the MAC clause by Bank of America. The Federal officials asked Bank of America not to invoke the MAC until there was further consultation. There were follow-up calls with various Treasury and Federal Reserve officials, including with Treasury Secretary Paulson and Chairman Bernanke. During those meetings, the federal government officials pressured Bank of America not to seek to rescind the merger agreement. We do not yet have a complete picture of the Federal Reserve's role in these matters because the Federal Reserve has invoked the bank examination privilege.

Bank of America's attempt to exit the merger came to a halt on December 21, 2008. That day, Lewis informed Secretary Paulson that Bank of America still wanted to exit the merger agreement. According to Lewis, Secretary Paulson then advised Lewis that, if Bank of America invoked the MAC, its management and Board would be replaced:

[W]e wanted to follow up and he said, 'I'm going to be very blunt, we're very supportive on Bank of America and we want to be of help, but' -- as I recall him saying "the government," but that may or may not be the case – "does not feel it's in your best interest for you to call a MAC, and that we feel so strongly," -- I can't recall if he said "we would remove the board and management if you called it" or if he said "we would do it if you intended to." I don't remember which one it was, before or after, and I said, "Hank, let's deescalate this for a while. Let me

talk to our board." And the board's reaction was of "That threat, okay, do it. That would be systemic risk."

In an interview with this Office, Secretary Paulson largely corroborated Lewis's account. On the issue of terminating management and the Board, Secretary Paulson indicated that he told Lewis that if Bank of America were to back out of the Merrill Lynch deal, the government either could or would remove the Board and management. Secretary Paulson told Lewis a series of concerns, including that Bank of America's invocation of the MAC would create systemic risk and that Bank of America did not have a legal basis to invoke the MAC (though Secretary Paulson's basis for the opinion was entirely based on what he was told by Federal Reserve officials).

Secretary Paulson's threat swayed Lewis. According to Secretary Paulson, after he stated that the management and the Board could be removed, Lewis replied, "that makes it simple. Let's deescalate." Lewis admits that Secretary Paulson's threat changed his mind about invoking that MAC clause and terminating the deal.

Secretary Paulson has informed us that he made the threat at the request of Chairman Bernanke. After the threat, the conversation between Secretary Paulson and Lewis turned to receiving additional government assistance in light of the staggering Merrill Lynch losses.

Lewis spoke with individual Board members after his conversation with Secretary Paulson. The next day, December 22, 2008, the Board met and was advised of Lewis's decision not to invoke the MAC. The minutes of that meeting listed the key points of Lewis's calls with Secretary Paulson and Chairman Bernanke:

(i) first and foremost, the Treasury and Fed are unified in their view that the failure of the Corporation to complete the acquisition of Merrill Lynch would result in systemic risk to the financial system in America and would have adverse consequences for the Corporation; (ii) second, the Treasury and Fed state strongly that were the Corporation to invoke the material adverse change ("MAC") clause in the merger agreement with Merrill Lynch and fail to close the transaction, the Treasury and Fed would remove the Board and management of the Corporation; (iii) third, the Treasury and Fed have confirmed that they will provide assistance to the Corporation to restore capital and to protect the Corporation against the adverse impact of certain Merrill Lynch assets: and (iv) fourth, the Fed and Treasury stated that the investment and asset protection promised could not be provided or completed by the scheduled closing date of the merger, January 1, 2009; that the merger should close as scheduled, and that the Corporation can rely on the Fed and Treasury to complete and deliver the promised support by January 20, 2009, the date scheduled for the release of earnings by the Corporation.

The Board Minutes further state that the "Board clarify[ied] that is [sic] was not persuaded or influenced by the statement by the federal regulators that the Board and management would be

removed by the federal regulators if the Corporation were to exercise the MAC clause and failed to complete the acquisition of Merrill Lynch."

Another Board meeting was held on December 30, 2008. The minutes of that meeting stated that "Mr. Lewis reported that in his conversations with the federal regulators regarding the Corporation's pending acquisition of Merrill Lynch, he had stated that, were it not for the serious concerns regarding the status of the United States financial services system and the adverse consequences of that situation to the Corporation articulated by the federal regulators (the "adverse situation"), the Corporation would, in light of the deterioration of the operating results and capital position of Merrill Lynch, assert the material adverse change clause in its merger agreement with Merrill Lynch and would seek to renegotiate the transaction."

Despite the fact that Bank of America had determined that Merrill Lynch's financial condition was so grave that it justified termination of the deal pursuant to the MAC clause, Bank of America did not publicly disclose Merrill Lynch's devastating losses or the impact it would have on the merger. Nor did Bank of America disclose that it had been prepared to invoke the MAC clause and would have done so but for the intervention of the Treasury Department and the Federal Reserve.

Lewis testified that the question of disclosure was not up to him and that his decision not to disclose was based on direction from Paulson and Bernanke: "I was instructed that "We do not want a public disclosure.""

Secretary Paulson, however, informed this Office that his discussions with Lewis regarding disclosure concerned the Treasury Department's own disclosure obligations. Prior to the closing of the deal, Lewis had requested that the government provide a written agreement to provide additional TARP funding before the close of the Merrill Lynch/Bank of America merger. Secretary Paulson advised Lewis that a written agreement could not be provided without disclosure.

Lewis testified that there was no discussion with the Board about disclosure to shareholders. However, on the night of December 22, 2008, Lewis emailed the Board, "I just talked with Hank Paulson. He said that there was no way the Federal Reserve and the Treasury could send us a letter of any substance without public disclosure which, of course, we do not want." The December 30 Board meeting minutes further reflect that Bank of America was trying to time its disclosure of Merrill Lynch's losses to coincide with the announcement of its earnings in January and the receipt of additional TARP funds: "Mr. Lewis concluded his remarks by stating that management will continue to work with the federal regulators to transform the principles that have been discussed into an appropriately documented commitment to be codified and implemented in conjunction with the Corporation's earning [sic] release on January 20, 2009."

It also bears noting that while no public disclosures were made by Bank of America, Lewis admitted that Bank of America's decision not to invoke the MAC clause harmed any shareholder with less than a three year time-horizon:

- Q. Wasn't Mr. Paulson, by his instruction, really asking Bank of America shareholders to take a good part of the hit of the Merrill losses?
- A What he was doing was trying to stem a financial disaster in the financial markets, from his perspective.
- Q. From your perspective, wasn't that one of the effects of what he was doing?
- A. Over the short term, yes, but we still thought we had an entity that filled two big strategic holes for us and over long term would still be an interest to the shareholders.
- Q. What do you mean by "short-term"?
- A. Two to three years.

Notably, during Bank of America's important communications with federal banking officials in late December 2008, the lone federal agency charged with protecting investor interests, the Securities and Exchange Commission, appears to have been kept in the dark. Indeed, Secretary Paulson informed this Office that he did not keep the SEC Chairman in the loop during the discussions and negotiations with Bank of America in December 2008.

As this crucial recovery process continues, it is important that taxpayers have transparency into decision-making. It is equally important that investor interests are protected and respected. We hope the information herein is useful to you in your federal regulatory and oversight capacities and we remain ready to assist further in any way. We also note that we have been coordinating our inquiry with the Special Inspector General for the Troubled Asset Relief Program, whose investigation also remains open.

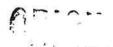
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Andrew M. Cuomo Attorney General of the State of New York

cc: Neil Barofsky

Special Inspector General Troubled Asset Relief Program

		X



IN RE: EXECUTIVE COMPENSATION INVESTIGATION

BANK OF AMERICA - MERRILL LYNCH

EXAMINATION of KENNETH LEE LEWIS, taken at the State of New York, Office of the Attorney General, 120 Broadway, New York, New York, on February 26, 2009 at 4:30 p.m., before SARA FREUND, a Shorthand Reporter and a Notary Public of the State of New York.

ŀ		
	1	K.L. Lewis
	2	Q. When did you first consider doing that?
	3	A. I want to make sure I get the date
	4	right. I'm pretty sure it was December the 13th
	5	if that's a Sunday because I was in New York, and I
	6	was about to go home and what triggered that was
1	7	that the losses, the projected losses, at Merrill
-	8	Lynch had accelerated pretty dramatically over a
1	9	short period of time, as I recall, about a week or
1	10	so.
	11	Q. How did you come to learn of that?
	12	A. Joe Price, our CFO, called me.
	13	Q. Take me through what Mr. Price
	14	communicated to you on that call.
	15	A. He basically said what I just said: The
	16	projected losses have accelerated pretty
	17	dramatically. We earlier on had more days in the
	18	month, so that it was a possibility that at least
	19	some of the marks could come back, but now we had
	20	not very many business days because Christmas was
	21	coming and all of that. So we became concerned
	22	just of the acceleration of the losses.
	23	Q. What did Mr. Price tell you about the
	24	extent of the losses, basically?
	25	A. He just talked about the amounts.

Q. And what were they as of the time you spoke to Mr. Price?

MR. LIMAN: To the extent that you remember.

- A. To the extent that I remember, the losses had accumulated to about \$12 billion after tax.
  - Q. Anything else?
  - A. That was the whole focus.

MR. LAWSKY: Were you getting a daily P and L at the time?

THE WITNESS: We were getting projections. I was getting a P and L at Bank of America, but we were getting projections.

I don't recall getting them every day, but I was either hearing about them and in some cases I saw them.

MR. LAWSKY: Can you explain, when you say a conversation with Price is what got you thinking this way, if you were getting these P and L's over time, what was it about the Price conversation which put you over the edge?

THE WITNESS: Just that that amount --

[Page 11] K.L. Lewis 1 I'm not sure I was getting them every day. I don't recall getting them every day because they were projections, not daily P and L's. So the concern was, we had had a forecast on December 5th, as I recall, of \$9 billion, but \$3 billion pretax was a plod (phonetic) just for conservative reasons; so what you saw was basically a 7 to 12 if you could go through 9 10 the plod, and then you get to the \$12 billion. So a staggering large percentage of 11 the original amount in a very short period of 12 13 time. MR. LAWSKY: Just so the record is 14 clear, I have your calendar in front of you, 15 16 although you don't -- Counsel produced it. December 14 was on a Sunday. It says "depart 17 to arrive 3:30." You're in New York leaving 18 19 that day? THE WITNESS: Yes. 20 21 MR. LAWSKY: So is that the day you have 22 the meeting with Price? THE WITNESS: Not a meeting, a phone 23 24 call.

25

MR. LAWSKY: So Sunday, December the

THE WITNESS: We gave the forecast to the board. We also talked about the things that were going on in the economy and in our trading book and in the credit deterioration in general, so it was not just about that.

- Q. Did Mr. Price explain to you what his understanding was of what caused this deterioration between the 5th and 14th?
- A. I don't recall what he said. I just recall just that staggering amount of deterioration. We had seen the credit marks widening, so I assumed that was part of it. I don't recall what was said about that particular issue.
- Q. Your main concern was that that number increased, that the loss increased.
- A. The pace of the loss increased so dramatically.
- Q. Is there anything else about the December 14th call with Mr. Price that you hadn't already described to us?
  - A. I told you what I recall.
- Q. Now, I believe we've been discussing this in the context of when you started considering

Describe that call, please.

- A. I told him that we were strongly considering the MAC and thought we actually had one. He said, "We probably should talk," and he said, "Could you be here by 6 o'clock," -- I think it was; give me license on that, I think it was around 6 o'clock -- "on the 17th, and I'll have a meeting arranged with me and the Feds, Ben Bernanke." So we did that.
- Q. So when did you call him on the 17th, about what time?
  - A. I don't remember.

MR. LAWSKY: Let me show you a calendar, if it helps. Does that say "Leave at 3"?

THE WITNESS: Yes.

MR. LAWSKY: And you have "Hurley at noon."

THE WITNESS: My best recollection is that it was mid-morning, but I don't remember talking -- I don't put things like that on my calendar.

MR. LAWSKY: Does that say "Gone to D.C."?

THE WITNESS: Correct. So sometime

		[Page 36]
	1	K.L. Lewis
	2	you?
	3	THE WITNESS: Yes. I think her calendar
	4	is basically like mine, and she updates it.
	5	MR. LAWSKY: There are days where you
	6	have nothing on there, which, I assume,
	7	you're doing stuff.
	8	THE WITNESS: During this time, we
	9	agreed that we're going to keep our calendars
1	.0	fairly open because we go back and forth so
1	1	much and there's so much happening. So it's
:	12	not we didn't want a structured
1	13	environment where we were in meetings all the
:	14	time and we couldn't get to each other.
	15	That's not only about Merrill Lynch; it was
	16	about everything going on.
	17	MR. LAWSKY: So this calendar reflects,
	18	basically, everything you were doing during
	19	this period of time. It's not like there is
	20	some other calendar somewhere elsewhere that
	21	has more.
	22	THE WITNESS: No.
	23	Q. So at some point earlier in the day you
	24	have a conversation with Mr. Paulson. During this
	25	call, does Mr. Paulson ask why do you think you

have a MAC?

- A. I don't recall him saying that.

  Obviously, when we got to the meeting, everybody did, but I recall that as being more of, Let's get together and address this.
  - Q. Why don't you describe that meeting?

    You're talking about the phone call now?

    MR. MARKOWITZ: Yes. I want to make

    sure we have the phone call down, and we'll

    get to the meeting later in the day.
- Q. Was there any discussion about why the MAC on the call with Paulson?
- A. I don't recall anything but getting the logistics done and getting up there. We may have, but I don't remember.
- Q. Did you say anything along the line of, There's several billion dollars in additional losses?
- A. I don't remember. I remember saying,
  "We think we've got a MAC." That's all I remember
  of that conversation -- and the fact that he was
  going to set up the meeting.
  - Q. Where does the meeting take place?
  - A. At the Federal Reserve.

		[Page 30]
	1	K.L. Lewis
	2	Q. And who attends the meeting?
	3	A. Well, the two main players excuse
	4	me Joe Price and Brian Moynihan. And Bernanke
	5	was there; Paul sonwas there; Alvarez, his chief
	6	counsel, and a cast of a lot of others that I
	7	didn't recognize.
	8	Q. The "others" were Treasury and Fed
	9	officials?
	10	A. Yes.
	11	Q. Was there any attendance list taken at
	12	the meeting?
	13	A. Not to my knowledge, but there could
	14	have been.
	15	Q. No one passed around a list or something
	16	like that?
1	17	A. No.
	18	Q. If you can take me through that meeting.
1	19	A. Well, we described Joe, basically
1	20	first of all, I talked a little bit about our
1	21	current situation with the market deterioration. I
	22	told him that we probably would have a loss, which
	23	would be the first quarterly loss in 17 years.
	24	Q. Let me jump in. You kicked off the
	25	meeting yourself?

A. Yes.  Q. And you started by talking about Bank America results?  A. Yes.  MR. CORNGOLD: I suggest we take a  five-minute break to let us all look at the minutes we got in this afternoon. I think i  would be more useful that we do that.  (Recess was taken.)  Q. Before we took the short break we were  talking about the meeting, I think that's the meeting that you had at the Fed on the 17th. I  believe you started off by talking about Bank of America's position. If you can pick up  A. Just a quick update on us, and I don't remember if I said much else or not, but then Joe walked through some of the numbers on the
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walked through some of the numbers on the
acceleration.
Q. So Joe Price is the person who detailed
what happened with respect to Merrill and Merrill
worsening financial condition?
A. Yes. I may have said a few things, but
my best recollection is that Joe carried that
conversation.

[Page 40]

## K.L. Lewis

- Q. And in terms of just to get the full picture, you spoke and then Joe spoke?
  - A. Yes.
  - Q. What happened after that?
- A. The meetings are going to run together on me. At some point, there was strong advice against the MAC. We had to have talked about -- I don't remember which meeting which, but the main thing we were concerned about was the very large hole that would have been created by that loss.
- Q. And what was the hole that was going to be created by the loss?
- A. At that point, we thought it was roughly \$12 billion.
- Q. And what was that going to do to the combined entity? Did you detail, for example, at the meeting the harm that would cause to Bank of America?
- A. I don't know if we got into ratios or not, but we said it was going to hurt our tangible common ratio and it was going to hurt our two-and-one ratio. I don't recall having handouts.
  - Q. What happened next?
  - A. Well, there was discussion about MACs

# K.L. Lewis being very difficult -- and, again, the meetings 3 are running together on me -- I don't know what would be the remedy -- I know at the end we were basically told to stand down, let them go on boards 6 and see what they thought, and we left. It wasn't -- as I recall, it wasn't a two-hour meeting 7 or something. I can't remember how long it was, 8 9 but it wasn't some marathon. 10 Who at the meeting was expressing that Q. 11 MACs are tough to qualify for? 12 I can't remember, but somebody did, as I Α. 13 recall. 14 Would it either have been -- let me put 0. it this way. Who did the speaking for the Treasury 15 16 and the Fed at the meeting? 17 Α. Mainly Hank an Ben, but I think Alvarez 18 said a few things, too. 19 Q. By the way, was anyone from Wachtell at 20 the meeting? 21 Α. No. 22 MR. CORNGOLD: Were you told in that 23 meeting that if you exercise the MAC clause 24 that they would seek to remove you and/or 25 Bank of America's board?

	[Page 42]
1	K.L. Lewis
2	THE WITNESS: No. That was not then.
3	They hadn't worked themselves up to that yet.
4	Q. So you meet with the federal regulators.
5	I didn't quite understand what you said. What were
6	they going to do? They asked you to do something?
7	A. They said stand down and then let's talk
8	they basically said don't do anything by saying
9	"stand down," and then "let's talk again." I don't
10	remember if we arranged anything or not, but,
11	obviously, they needed to put their heads together.
12	And we left.
13	Q. Did you, at that meeting, agree when you
14	would talk again?
15	A. I don't remember.
16	Q. When did you talk again?
17	A. I don't remember the date. There was a
18	lot of discussions after that with Joe. I do
19	remember a telephonic meeting after that, that we
20	had a number of people together talking about the
21	MAC, and I recall there being strong consensus I
22	think at that meeting somebody from New York Fed,
23	the Washington Fed and Richmond Fed was on the
24	line, and then there was somebody I think it was

25

a lawyer from the New York Fed -- who strongly

		[Page 51]
	1	K.L. Lewis
1	2	Q. Was there anything else of substance
	3	discussed on the call that took place that you were
	4	discussing that you haven't discussed so far?
	5	A. I don't recollect anything else.
	6	Q. What is the next thing that happened
	7	after this conference call?
	8	A. I don't recall the date, but
	9	Q. Let me interrupt you.
	10	MR. MARKOWITZ: Counsel, do you have
	11	anything on your end that helps pinpoint the
	12	date any better?
	13	MR. LIMAN: I think if you put the
	14	minutes in front of him
	15	MR. CORNGOLD: There was a board meeting
	16	on December 22nd, Monday, at 4 p.m.
	17	MR. LIMAN: But the contents of the
Mi	18	minutes go through the sequence of events, so
	19	if you put those in front of him it may help
1	20	refresh his recollection.
2	21	A. I think that's the Sunday over that
2	22	weekend. I think that's the time I talked to
2	23	Paulson, and we got into the subject you were
2	24	talking about before.
2	:5	MR. LIMAN: If you give him the minutes
-	and albert	Part Standard

it might trigger some recollection.

I think I got it now. I remember, for some reason, we wanted to follow up and see if any progress -- as I recall, we, actually, had not agreed not to call a MAC after the conversation that we had, and so I tried to get in touch with Hank, and, as I recall, I got a number that was somebody at the Treasury kind of guard-like thing. He had a number for Hank, and Hank was out, I think, on his bike, and he -- this is vague; I won't get the words exactly right -- and he said, "I'm going to be very blunt, we're very supportive of Bank of America and we want to be of help, but" -- I recall him saying "the government," but that may or may not be the case -- "does not feel it's in your best interest for you to call a MAC, and that we feel so strongly, " -- I can't recall if he said "we would remove the board and management if you called it " or if he said "we would do it if you intended to." I don't remember which one it was, before or after, and I said, "Hank, let's deescalate this for a while. Let me talk to our board." And the board's reaction was one of "That threat, okay, do it. That would be systemic risk."

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K.L. Lewis
MR. CORNGOLD: You said the board's
reaction to that. Did you have conversations
with the board, so you knew what their
reaction was?
THE WITNESS: Is that Monday?
MR. CORNGOLD: December 22 is a Monday.
THE WITNESS: Yes. So that would be
that day. I told them of the conversation.
MR. CORNGOLD: We're now talking about
that conversation.
THE WITNESS: Correct.
MR. CORNGOLD: So in that conversation,
did you say what the board's reaction is?
THE WITNESS: I'm sorry. I had a
conversation with Hank, and then I had the
conversation with the board.
MR. CORNGOLD: And then you had another
conversation?
THE WITNESS: Yes.
Q. The conversation with Hank on the bike,
that's also on Monday?
A. No. That was on Sunday I'm pretty
sure that was Sunday. I just recall it wasn't a
weekday, and that he was out of pocket.

bank and the system, and the system wouldn't be good for us, either -- that it would damage the system. That's kind of how it was being portrayed.

MR. CORNGOLD: Was this the first you heard about the government -- to use your term -- was considering that threat?

THE WITNESS: Yes. I don't know when they were going to play that, and that kind of forced it by calling him out.

- Q. Did you ask him, "By the way, what do you mean by that" -- I'm sorry, the comment about the removal?
  - A. No. It was pretty clear.
- Q. And at that time, did you sort of have that preexisting understanding of the Texas Fed way of communicating?
- A. I had heard that at some point. I don't know why that's in my mind, but I've heard of that before that that's a way of telling you not to do something.
- Q. Have you heard any kind of communication like that from a federal official to you before?
  - A. No.

1	K.L. Lewis
2	Q. And did you view it at as a threat?
3	A. I viewed it actually, I viewed it as
4	just how strongly they felt about the issue. I
	also viewed it that it wasn't just about us; that
5	he wouldn't say something that strong if he didn't
6	
7	feel like it was a systemic risk, as well.
8	MR. CORNGOLD: But if you played it out,
9	it meant that Bank of America could not
10	invoke the MAC clause; is that correct?
11	THE WITNESS: That's where I'm a little
12	fuzzy on. I don't recall the wording was if
13	"Before you did it we would," or "If you did
14	it we would."
15	MR. CORNGOLD: But if you had done it
16	to play out the hypothetical and they
17	removed the board and placed in a board, it
18	could have undone whatever it is that you had
19	done.
20	MR. LIMAN: I guess that presupposes a
21	whole bunch of stuff.
22	THE WITNESS: They said management and
23	the board.
24	MR. LAWSKY: At this point, had you
25	received TARP funds?

1	[Page 57]
1	K.L. Lewis
2	THE WITNESS: We had. Yes. That was in
3	September when we called Washington.
4	MR. LAWSKY: That was the initial
5	tranche that you got.
6	THE WITNESS: Yes.
7	Q. Did you connect the receipt of the TARP
8	funds to the statement that if you invoked the MAC
9	that your board would be removed?
10	A. No. I did not take any connection to
11	that at all. I took this as, actually, in good
12	faith that that's what they felt.
13	MR. LAWSKY: At the initial meeting with
14	Paulson when you flew there in the evening of
15	the 17th, does the fact that you're a TARP
16	recipient come up in the meeting at all?
17	THE WITNESS: I don't recall that ever
18	coming up. Remember, at that point, we had
19	not sought any funds. We were taking 15 at
20	the request of Hank and others.
21	MR. CORNGOLD: By the way, the TARP
22	funds had an effect on the shareholders; is
23	that correct? The process of the transaction
24	by which you received TARP funds had did
25	they have a dilutive effect on the

shareholders' equity?

THE WITNESS: They had a dilutive effect in the sense that you had preferred dividends that took away from comp equity -- and took away from net income available to shareholders. Yes.

MR. CORNGOLD: At this point, did you want to invoke the MAC, if you could?

THE WITNESS: Yes. I think that's why I got the strong reaction from Hank because we left the other meeting that I mentioned not having resolved it.

MR. CORNGOLD: Did you contemplate using the threat of invoking the MAC clause as a way to get something of value from the federal government, at this time?

THE WITNESS: You mean --

MR. CORNGOLD: What I mean to say is, had you contemplated the negotiation position that it put you in vis-a-vis the federal government, knowing that the federal government did not want you to invoke the MAC clause?

THE WITNESS: I can't remember my state

1	[Page 59]
1	K.L. Lewis
2	of mind. Until we had that heated I guess
3	you would call it from Paulson, we were
4	still in the mode that the MAC was the best
5	
6	MR. CORNGOLD: Before the call with
7	Paulson on Sunday, had you said to anyone or
8	had anyone said to you in words or substance,
9	Maybe we can get something out of the
10	government?
11	THE WITNESS: I think everybody agreed
12	with I guess, I don't know if we said
13	this, or it was subconscious or whatever, we
14	knew that it would be very dangerous to do
15	that deal without some help, and so I think
16	that was the mindset.
17	MR. LIMAN: That's to the system, as
18	well, right?
19	THE WITNESS: Yes.
20	MR. CORNGOLD: And you said that in your
21	conversations to members of the federal
22	government, including the Feds.
23	THE WITNESS: I'm not sure when the
24	conversations began, but, at some point, the
25	conversations began around what could we do

# [Page 60] K.L. Lewis 1 2 to help you with this. But I can't time it. MR. CORNGOLD: And had you considered 3 prior up to this Sunday conversation using the potential invocation of the MAC clause as 5 a way to extract some changes from Merrill, 6 whether it be price changes or conduct 8 changes? THE WITNESS: This was about just a 9 shear magnitude of loss, and either you do it 10 or you don't. Behavioral changes, or 11 whatever, wouldn't fill that hole what we 12 thought was \$12 billion, which turned out to 13 14 be \$15 billion. Did Paulson ever say to you during this 15 0. time period -- or Bernanke, or people who work with 16 them -- "Have you told Thain or Merrill what's 17 18 going on here?" 19 I think, at some point -- Thain used to 20 work for Hank. I vaguely recall he asked me if he knew, and I said "No." I said, "We had not talked 21 to Merrill." 22 MR. LAWSKY: Did you have a view, at 23

this time, about what invoking the MAC and

backing out of the deal would do to Merrill?

24

25

took place with either Hank or other officials from the Treasury or Fed?

- A. I don't remember any, but that doesn't mean that there weren't any.
- Q. Were you the primary contact from Bank of America with the Fed and Treasury during this time period?
- A. I was the primary contact, but Joe was involved, as well.
- Q. Besides you and Joe, anyone else from Bank of America that participated?
  - A. Brian Moynihan had conversations.
  - Q. That would be it, the three of you?
- A. As best as I can recollect, those were the three.
- Q. Fourth, "The Fed and Treasury stated that the investment and asset protection promised could not be provided or completed by the scheduled closing date of the merger, January 1, 2009. That the merger should close as scheduled, and that the corporation can rely on the Fed and Treasury to complete and deliver the promise by January 20." I think that's what we were just talking about. But you, basically, had to go on faith that the Fed and

1	K.L. Lewis
2	Treasury were going to deliver.
3	A. Correct.
4	Q. Did you ask for any agreement from them?
5	A. There was a point after that that the
6	board brought up the fact that we're relying on
7	words that obviously has some very prominent people
8	and honorable people, but, boy, what if they don't
9	come through? So I called Bernanke I don't know
10	why I called him versus Hank and said, "Would
11	you be willing to put something in writing?" And
12	he said, "Let me think about it." As I recall, he
13	didn't call me back, but Hank called me back. And
14	Hank said two things: He said, "First, it would be
15	so watered down, it wouldn't be as strong as what
16	we were going to say to you verbally, and secondly,
17	this would be a disclosable event and we do not
18	want a disclosable event."
19	MR. CORNGOLD: When was that
20	conversation?
21	THE WITNESS: I think we can find it
22	through the minutes, but it was after this
23	and it was getting toward the end of the
24	year.
25	MR. CORNGOLD: When you say "disclosable

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# K.L. Lewis

interest, to have anything announced until you can announce the whole thing, and the promise was to get it announced before or during that earnings.

MR. CORNGOLD: They didn't think it was in the best interest if you announced to your shareholders what you were negotiating?

THE WITNESS: No. They thought it was in our best interest for the deal to be completed and to be able to say "This is what we have," as opposed to prospectively.

MR. LIMAN: I think you also said that they thought it was in the country's best interest.

THE WITNESS: It's kind of a circular because it's kind of systemic.

MR. CORNGOLD: But it's your obligation, do you agree, to consider what's in your shareholders' best interest; is that true?

THE WITNESS: Yes.

MR. CORNGOLD: And that's your board's obligation, too.

THE WITNESS: Yes. And sometimes, because of who we are, they intertwine.

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1	K.L. Lewis
2	MR. CORNGOLD: Do they sometimes,
3	because of who you are, do they contradict?
4	THE WITNESS: I don't know what you
5	mean.
6	MR. CORNGOLD: Is it always the case
7	that what's in the country's best interest is
8	in Bank of America's shareholders' best
9	interest?
10	MR. LIMAN: You mean ever in history?
11	MR. CORNGOLD: You made the point that
12	sometimes they intertwine. Pregnant in that
13	is, sometimes they don't intertwine. That's
14	why I'm asking you if that's what you meant,
15	or do you mean that they always intertwine.
16	THE WITNESS: I mean that in this
17	particular case they intertwine is a
18	better way of saying it.
19	Q. At the point in time of this board
20	meeting, though, you were relating to the board
21	that you felt you had a commitment from the Fed and
22	the Treasury to make good on whatever harm is
23	caused by the increased losses at Merrill Lynch; is
24	that right?
25	A. I had verbal commitments from Ben

1	[Page 84]
1	K.L. Lewis
2	Bernanke and Hank Paulson that they were going to
3	see this through, to fill that hole, and have the
4	market perceive this as a good deal.
5	MR. CORNGOLD: Isn't the only way to
6	fill that hole, though, to give you money,
7	not to give you money that you would have to
8	pay back at some interest rate with some
9	potential equity interest, too?
10	THE WITNESS: No. I think you have to
11	separate the fact that, yes, there is still
12	some short-term paying it's more
13	short-term paying now than we would have had
14	had all this not happened, but longer term we
15	still see a strategic benefit. So we saw it
16	as a short term versus a long term impact on
17	the company.
18	MR. CORNGOLD: When you entered into the
19	initial contract with Merrill Lynch did you
20	get a fairness opinion about the transaction?
21	THE WITNESS: Yes.
22	MR. CORNGOLD: From whom?
23	THE WITNESS: Chris Flowers something.
24	MR. CORNGOLD: And did you get a
25	fairness opinion from anyone about the

transaction that you entered into with the federal government and the Fed?

THE WITNESS: No.

MR. CORNGOLD: Did you consider whether you had a legal obligation to do that?

THE WITNESS: I would rely on the advice of the general counsel for that.

MR. CORNGOLD: But when you say that, does that mean that you asked and got advice, or that you didn't ask but relied --

THE WITNESS: I would rely on somebody bringing that question forth, and nobody did.

- Q. Did you ask anyone to look into whether the oral, verbal commitments from the Fed and Treasury were enforceable?
- A. No. I was going on the word of two very respected individuals high up in the American government.
- Q. Wasn't Mr. Paulson, by his instruction, really asking Bank of America shareholders to take a good part of the hit of the Merrill losses?
- A. What he was doing was trying to stem a financial disaster in the financial markets, from his perspective.

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1	K.L. Lewis
2	Q. From your perspective, wasn't that one
3	of the effects of what he was doing?
4	A. Over the short term, yes, but we still
5	thought we had an entity that filled two big
6	strategic holes for us and over long term would
7	still be an interest to the shareholders.
8	Q. What do you mean by "short term"?
9	A. Two to three years.
10	Q. So isn't that something that any
11	shareholder at Bank of America who had less than a
12	three-year time horizon would want to know?
13	A. The situation was that everyone felt
14	like the deal needed to be completed and to be able
15	to say that, or that they would impose a big risk
16	to the financial system if it would not.
17	MR. LAWSKY: When you say "everyone,"
18	what do you mean?
19	THE WITNESS: The people that I was
20	talking to, Bernanke and Paulson.
21	MR. LAWSKY: Had it been up to you would
22	you made the disclosure?
23	THE WITNESS: It wasn't up to me.
24	MR. LAWSKY: Had it been up to you.
25	THE WITNESS: It wasn't.

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1	K.L. Lewis
2	MR. CORNGOLD: Why do you say it wasn't
3	up to you? Were you instructed not to tell
4	your shareholders what the transaction was
5	going to be?
6	THE WITNESS: I was instructed that "We
7	do not want a public disclosure."
8	MR. CORNGOLD: Who said that to you?
9	THE WITNESS: Paulson.
10	MR. CORNGOLD: When did he say that to
11	you?
12	THE WITNESS: Sometime after I asked Ben
13	Bernanke for something in writing.
14	Q. When did that occur?
15	A. Which one?
16	Q. When did Mr. Paulson state that he did
17	not want a public disclosure?
18	A. It was sometime late in the year. I
19	think it's actually in the minutes.
20	MR. LIMAN: If you have the next set of
21	minutes it might help the witness.
22	Q. What's your best recollection of what
23	Mr. Paulson said to you on that point?
24	A. That was the conversation that I
25	mentioned that I went to Bernanke to ask the

question, and he didn't call me back but Hank did.

The request was for a letter stating what they
would do, and he had those two elements in there.

But the thing that we're talking about is that he
said "We do not want a public disclosure."

- Q. A public disclosure of what?
- A. Of what they were going to be doing for us until it was completed.
- Q. How about of Merrill fourth-quarter losses?
- A. That wasn't an issue that was being exchanged.
- Q. Did anyone consider that the oral agreement was a commitment for financing, so under SEC rules there had to be a disclosure?
  - A. I did not. That's all I can tell you.

MR. CORNGOLD: Between December 12 and the 1st of the year, did you have any conversations with anyone at Bank of America or representing Bank of America, concerning whether Bank of America had an obligation to make any disclosure?

THE WITNESS: I do not recall having any.

MR. CORNGOLD: Were you aware of other  people having those conversations?  THE WITNESS: I don't recall the  conversation.  Did you consider the issue?  A. Of disclosure?  MR. LIMAN: Of the oral statements of  Bernanke and Paulson.  MR. CORNGOLD: There were a number of  nothing was disclosed, but of either the  losses that you learned about at Merrill  Lynch let's do it one at a time. Have you  had conversations, or were you aware of any  conversations, between December 12 and the  end of the year?  THE WITNESS: I was not aware of any  conversations, but that's not to say there  weren't. It's just I was not.  MR. CORNGOLD: Are you aware of any  conversations between December 12 and the end  of the year about whether there was an  obligation to disclose anything about your  negotiations with the Fed and/or the Treasury  Department?		ľ	[Page 89]
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negotiations with the Fed and/or the Treasury	2	23	obligation to disclose anything about your
26	2	24	negotiations with the Fed and/or the Treasury
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2	THE WITNESS: I was not aware I don't
3	recall any and don't recall being aware of
4	any.
5	Q. So when you're havin your conversations
6	with the Fed and the Treasury, at any point, do you
7	say, "I need an adjustment on the purchase price;
8	just give me that"?
9	A. We were told that the deal needed to
10	close on time under the deal that had been made.
11	MR. CORNGOLD: You're using passive
12	voice; I want to know active voice, who told
13	you?
14	THE WITNESS: I don't remember which
15	one, but it was either Bernanke or Paulson.
16	MR. CORNGOLD: Was that in response to a
17	question about whether the terms of the
18	transaction could be changed?
19	THE WITNESS: No. Actually, I don't
20	remember exactly, but it could have been when
21	he had made the strong statement about
22	management and stuff. I don't remember that,
23	but it was a pretty strong statement
24	MR. CORNGOLD: You're doing this
25	transaction at the time you were supposed to

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2	government wanted to happen.
3	Q. Did you feel like you had a choice in
4	the matter?
5	A. No.
6	Q. Were you angry about that or some
7	other emotion? I don't want to put words in your
8	mouth.
9	A. Yes. I think I was a little shocked.
10	Everything got back to the fact that I was shocked
11	at how strongly they felt about the consequences,
12	and so it was more that a little anger. I think
13	they were doing it in good faith. They thought
14	everything they said was true.
15	MR. CORNGOLD: But you understood
16	tell me if this is a fair presentation of
17	your testimony what they were telling you
18	to do was not in the one-to-three year
19	interest of your shareholders.
20	THE WITNESS: I thought about in terms
21	of it was in the best interest long term, and
22	it was the only way to go under the
23	circumstances.
24	MR. CORNGOLD: Well, there were other
25	ways to go, weren't there? You could have

said no, couldn't you?

THE WITNESS: I did not -- at that time, or sometime, I became convinced that they were right and that --

MR. CORNGOLD: They were right -- I'm sorry for interrupting.

THE WITNESS: -- they were right in the sense that it was not in the best interest of Bank of America, and they had strongly advised us of that, and their intensity with which they said it and the things around that convinced me that they were sincere in saying that.

MR. CORNGOLD: But you could have said no and resigned, correct?

THE WITNESS: I could have said no and resigned. Yes.

MR. CORNGOLD: Did you ever consider that from December 12 to December 31st?

THE WITNESS: No, I didn't. I thought it was in the best interest to go forward as had been instructed and --

Q. During the board meeting that took place on the 22nd -- or, for that matter, any time

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	leading up to that meeting did any of the board
	members say anything along the lines or in
	substance, Hey, our shareholders are getting hurt
,	by this?
1	A. I don't recall the exact words, but we
-	knew that we had put off the timetable that should
8	get you a normal incretion, etc. because of the
9	preferred.
10	Q. Did any of the board members say, Hey,
11	we need to do something about this?
12	A. Well, we were going to call the MAC.
13	Q. Right. Did they say, In lieu of calling
14	the MAC is there anything we should do?
15	A. No. It went from calling the MAC to
16	strong admonition that we shouldn't.
17	Q. And, at that point, is there any
18	discussion about disclosure to shareholders?
19	A. I don't recall it.
20	Q. Did any board member suggest that the
21	answer to Mr. Paulson well, not the answer
22	that Bank of America should go ahead and invoke the
23	MAC?
24	A. No, not at that point. I think
25	everybody I can't speak for the board, but there
No. of Concession,	