Calendar No. 945 H.R. 3671

106th CONGRESS 2D Session

[Report No. 106-495]

IN THE SENATE OF THE UNITED STATES

April 6, 2000

Received; read twice and referred to the Committee on Environment and Public Works

OCTOBER 10 (legislative day, SEPTEMBER 22), 2000 Reported by Mr. SMITH of New Hampshire, with an amendment [Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To amend the Acts popularly known as the Pittman-Robertson Wildlife Restoration Act and the Dingell-Johnson Sport Fish Restoration Act to enhance the funds available for grants to States for fish and wildlife conservation projects and increase opportunities for recreational hunting, bow hunting, trapping, archery, and fishing, by eliminating opportunities for waste, fraud, abuse, maladministration, and unauthorized expenditures for administration and execution of those Acts, and for other purposes. Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,
 SECTION 1. SHORT TITLE.

4 This Act may be eited as the "Wildlife and Sport
5 Fish Restoration Programs Improvement Act of 2000".
6 SEC. 2. DEFINITIONS.

7 In this Act:

8 (1) WILDLIFE RESTORATION ACT.—The term 9 "Wildlife Restoration Act" means the Act of Sep-10 tember 2, 1937 (chapter 899; 16 U.S.C. 669 et 11 seq.), popularly known as the Federal Aid in Wildlife 12 Restoration Act and as the Pittman-Robertson Wild-13 life Restoration Act.

14 (2) SPORT FISH RESTORATION ACT.—The term
15 "Sport Fish Restoration Act" means the Act of Au16 gust 9, 1950 (chapter 658; 16 U.S.C. 777 et seq.),
17 popularly known as the Federal Aid in Fish Restora18 tion Act and as the Dingell-Johnson Sport Fish Res19 toration Act.

20

21

TITLE I—WILDLIFE RESTORATION

22 SEC. 101. EXPENDITURES FOR ADMINISTRATION.

23 (a) ANNUAL SET-ASIDE FOR ADMINISTRATION.
24 Section 4 of the Wildlife Restoration Act (16 U.S.C. 669e)
25 is amended—

1	(1) by redesignating subsection (b) as sub-
2	section (c);
3	(2) by amending so much as precedes the sec-
4	ond sentence of subsection (a) to read as follows:
5	"ALLOCATION AND APPORTIONMENT OF AVAILABLE
6	AMOUNTS
7	"Sec. 4. (a) Set-Aside for Administration.—
8	(1)(A) Of the revenues (excluding interest accruing under
9	section 3(b)) covered into the fund, the Secretary may use
10	up to the amount specified in subparagraph (B) for ex-
11	penses to administer this Act, in accordance with this sub-
12	section and section 9.
13	((B) The amount referred to in subparagraph (A) is
14	the following:
15	''(i) In fiscal year 2001, \$7,090,000.
16	"(ii) In fiscal year 2002, \$6,710,000.
17	''(iii) In fiscal year 2003, \$6,330,000.
18	"(iv) In fiscal year 2004 and each fiscal year
19	thereafter—
20	$\frac{((I)}{(I)}$ the amount available for the preceding
21	fiscal year, plus
22	$\frac{((II)}{(II)}$ an amount to reflect the change in
23	the consumer price index over the preceding fis-
24	cal year, which shall be determined by the See-
25	retary of the Treasury by multiplying such

change times the amount available for the preceding fiscal year.

3 ((2)(A) The amount authorized to be used by the Secretary under paragraph (1) each fiscal year shall re-4 main available for obligation for such use until the expira-5 tion of that fiscal year. Within 60 days after that fiscal 6 7 year, the Secretary shall apportion among the States any 8 of the amount that remains unobligated at the end of the 9 fiscal year, on the same basis and in the same manner 10 as other amounts authorized by this Act are apportioned among the States for the fiscal year in which the appor-11 12 tionment is made.

13 "(B) Within 30 days after the end of each fiscal year,
14 the Secretary shall—

15 <u>"(i) certify in writing to the Secretary of the</u>
16 Treasury and to each State fish and game
17 department—

18 "(I) the amount apportioned under sub 19 paragraph (A) to each State in the most recent
 20 apportionment under that subparagraph; and

21 <u>"(II) amounts obligated by the Secretary</u>
22 during the fiscal year for administration of this
23 Act; and

24 <u>"(ii)</u> publish in the Federal Register the
25 amounts so certified.

4

1

2

1 "(b) APPORTIONMENT TO STATES.—"; and

2 (3) in subsection (b), as designated by the amendment made by paragraph (2), by striking 3 4 "after making the aforesaid deduction, shall appor-5 tion, except as provided in subsection (b) of this see-6 tion," and inserting "after deducting the amount au-7 thorized to be used under subsection (a), the amount 8 apportioned under subsection (e), any amount ap-9 portioned under section 8A, and amounts provided 10 as grants under sections 10 and 11, shall appor-11 tion".

(b) REQUIREMENTS AND RESTRICTIONS REGARDING
USE OF AMOUNTS FOR ADMINISTRATION.—Section 9 of
the Wildlife Restoration Act (16 U.S.C. 669h) is amended
to read as follows:

16 "REQUIREMENTS AND RESTRICTIONS REGARDING USE OF

17 AMOUNTS FOR ADMINISTRATION

18 <u>"SEC. 9.</u> (a) AUTHORIZED ADMINISTRATIVE
19 COSTS.—The Secretary may use amounts under section
20 4(a)(1) only for administration expenses that directly sup21 port the implementation of this Act and that consist of
22 any of the following:

23 <u>"(1) Personnel costs of any employee who di-</u>
 24 rectly administers this Act on a full-time basis.

25 <u>"(2)</u> Personnel costs of any employee who di 26 rectly administers this Act on a part-time basis for
 •HR 3671 RS

1	at least 20 hours each week, not to exceed the por-
2	tion of such costs incurred with respect to the work
3	hours of such employee during which the employee
4	directly administers this Act, as such hours are cer-
5	tified by the supervisor of the employee.
6	"(3) Support costs directly associated with per-
7	sonnel costs authorized under paragraphs (1) and
8	(2) of this subsection not including costs associated
9	with staffing and operation of regional offices of the
10	United States Fish and Wildlife Service and the De-
11	partment of the Interior, other than for purposes of
12	this Act.
13	${}$ (4) Costs of determining under section $6(a)$
14	whether State comprehensive plans and projects are
15	substantial in character and design.
16	"(5) Overhead costs, including general adminis-
17	trative services, that are directly attributable to ad-
18	ministration of this Act based on—
19	${(A)}$ actual costs, as determined by a di-
20	rect cost allocation methodology approved by
21	the Director of the Office of Management and
22	Budget for use by Federal agencies; and
23	"(B) for those costs not determinable pur-
24	suant to subparagraph (A), an amount per full-
25	time equivalent employee authorized pursuant

1	to paragraphs (1) and (2) that does not exceed
2	the amount charged or assessed for such costs
3	per full-time equivalent employee for any other
4	division or program of the United States Fish
5	and Wildlife Service.
6	"(6) Costs incurred in auditing the wildlife and
7	sportfish activities of each State fish and game de-
8	partment and the use of funds under section 6 by
9	each State fish and game department every 5 years.
10	"(7) Costs of audits under subsection (d).
11	"(8) Costs of necessary training of Federal and
12	State full-time personnel who administer this Act to
13	improve administration of this Act.
13 14	improve administration of this Act. <u> "(9) Costs</u> of travel to the States, territories,
	1
14	${}$ (9) Costs of travel to the States, territories,
14 15	"(9) Costs of travel to the States, territories, and Canada by personnel who administer this Act on
14 15 16	"(9) Costs of travel to the States, territories, and Canada by personnel who administer this Act on a full-time basis for purposes directly related to ad-
14 15 16 17	"(9) Costs of travel to the States, territories, and Canada by personnel who administer this Act on a full-time basis for purposes directly related to ad- ministration of State programs or projects, or who
14 15 16 17 18	"(9) Costs of travel to the States, territories, and Canada by personnel who administer this Act on a full-time basis for purposes directly related to ad- ministration of State programs or projects, or who administer grants under section 6, section 10, or
14 15 16 17 18 19	"(9) Costs of travel to the States, territories, and Canada by personnel who administer this Act on a full-time basis for purposes directly related to ad- ministration of State programs or projects, or who administer grants under section 6, section 10, or section 11.
 14 15 16 17 18 19 20 	"(9) Costs of travel to the States, territories, and Canada by personnel who administer this Act on a full-time basis for purposes directly related to ad- ministration of State programs or projects, or who administer grants under section 6, section 10, or section 11. "(10) Costs of travel outside of the United
 14 15 16 17 18 19 20 21 	"(9) Costs of travel to the States, territories, and Canada by personnel who administer this Act on a full-time basis for purposes directly related to ad- ministration of State programs or projects, or who administer grants under section 6, section 10, or section 11. "(10) Costs of travel outside of the United States (except travel to Canada) that relates directly

1 "(11) Relocation expenses for personnel who, 2 after relocation, will administer this Act on a full-3 time basis for at least 1 year, as certified by the Di-4 rector of the United States Fish and Wildlife Service 5 at the time such relocation expenses are incurred. 6 "(12) Costs to audit, evaluate, approve, dis-7 approve, and advise concerning grants under section 8 6, section 10, or section 11. "(b) UNAUTHORIZED COSTS.—Use of funds for a 9 10 cost to administer this Act shall not be authorized because 11 the cost is not expressly prohibited by this Act. 12 "(e) RESTRICTION ON USE TO SUPPLEMENT GEN-ERAL APPROPRIATIONS.—The Secretary may not use 13 amounts under section 4(a)(1) to supplement any function 14 for which general appropriations are made for the United 15 States Fish and Wildlife Service or any other entity of 16 the Department of the Interior. 17 18 "(d) AUDIT REQUIREMENT. (1) The Inspector Gen-

19 eral of the Department of the Interior shall procure the
20 conduct of biennial audits, in accordance with generally
21 accepted accounting principles, of expenditures of amounts
22 used by the Secretary for administration of this Act.

23 "(2) Audits under this subsection shall be performed
24 under contracts that are awarded under competitive proce25 dures (as that term is defined in section 4 of the Office

of Federal Procurement Policy Act (41 U.S.C. 403)), by
 a person that is not associated in any way with the De partment of the Interior.

4 "(3) The auditor selected pursuant to paragraph (1) 5 shall report to, and be supervised by, the Inspector Gen-6 eral of the Department of the Interior, except that the 7 auditor shall submit a copy of the biennial audit findings 8 to the Secretary at the time such findings are submitted 9 to the Inspector General of the Department of the Inte-10 rior.

11 "(4) The Inspector General of the Department of the 12 Interior shall promptly report to the Committee on Re-13 sources of the House of Representatives and the Com-14 mittee on Environment and Public Works of the Senate 15 on the results of each such audit.

16 "(e) CERTIFICATION BY SECRETARY.—(1) The Sec-17 retary shall within 3 months after each fiscal year certify 18 in writing to the Committee on Resources of the House 19 of Representatives and the Committee on Environment 20 and Public Works of the Senate the following for the fiscal 21 year:

22 "(A) The amount of funds used under section
23 4(a)(1) and a breakdown of categories for which
24 such funds were expended.

	10
1	"(B) The amount of funds apportioned to
2	States under section $4(a)(2)$.
3	"(C) The results of the audits performed pursu-
4	ant to subsection (d).
5	${(D)}$ That all funds expended under section
6	4(a)(1) were necessary for administration of this
7	Act.
8	${(E)}$ The Secretary, the Assistant Secretary for
9	Fish and Wildlife and Parks, the Director of the
10	United States Fish and Wildlife Service, and the As-
11	sistant Director for Wildlife and Sport Fish Restora-
12	tion Programs each properly discharged their duties
13	under this Act.
14	((2) The Secretary may not delegate the responsi-
15	bility to make certifications under paragraph (1) except
16	to the Assistant Secretary for Fish and Wildlife and
17	Parks.
18	${}$ (3) Within 60 days after the start of each fiscal
19	year, the Assistant Director for Wildlife and Sport Fish
20	Restoration Programs shall provide to the Committee on
21	Resources of the House of Representatives and the Com-
22	mittee on Environment and Public Works of the Senate
23	the following for the fiscal year:
24	${(A)}$ The amount of funds that will be ex-

25 pended in the fiscal year under section 4(a)(1) and

1	a breakdown of categories for which such funds will
2	be expended.
3	"(B) A description of how the funds to be ex-
4	pended are necessary for administration of this Act.
5	"(4) The Secretary shall promptly publish in the Fed-
6	eral Register each certification under this subsection.
7	"(f) Certification by Assistant Director for
8	WILDLIFE AND SPORT FISH RESTORATION PROGRAMS.
9	Within 1 month after the end of each fiscal year, the As-
10	sistant Director for Wildlife and Sport Fish Restoration
11	Programs shall—
12	$\frac{(1)}{(1)}$ certify that—
13	${(A)}$ all amounts expended in that fiscal
14	year to administer this Act in agency head-
15	quarters and in regional offices of the United
16	State Fish and Wildlife Service were used in ac-
17	cordance with this Act; and
18	"(B) all such expenditures were necessary
19	to administer this Act; and
20	"(2) distribute such certifications to each State
21	fish and game department.".

3 The Wildlife Restoration Act is amended by redesig4 nating section 10 as section 12, and by inserting after sec5 tion 9 the following:

6 "FIREARM AND BOW HUNTER EDUCATION AND SAFETY

7

PROGRAM GRANTS

8 "SEC. 10. (a) IN GENERAL.—Of the revenues covered 9 into the fund in each fiscal year, \$15,000,000, less the 10 amount used under section 4(a) and the amount granted 11 under section 11(a)(1), shall be apportioned among the 12 States in the manner specified in section 4(b) by the Sec-13 retary for the following:

14 "(1) Grants to States for the enhancement of
15 hunter education programs, hunter and sporting
16 firearm safety programs, and hunter development
17 programs.

18 <u>"(2)</u> Grants for the enhancement of interstate
 19 coordination and development of hunter education
 20 and shooting range programs.

21 <u>"(3)</u> Grants to States for the enhancement of
22 bow hunter and archery education, safety, and devel23 opment programs.

24 <u>"(4) Grants to States for the enhancement of</u>
 25 construction or development of firearm shooting

ranges and archery ranges, and updating safety features of firearm shooting ranges and archery ranges.
"(b) COST-SHARING.—The Federal share of the cost
of any activity carried out with a grant under this section
may not exceed 75 percent of the total cost of the activity
and the remainder of the cost shall come from a non-Fedranges and archery ranges.

8 "(c) PERIOD OF AVAILABILITY; REAPPORTION-9 MENT.—Amounts available under this subsection shall re-10 main available for 1 fiscal year, after which all unobligated 11 balances shall be apportioned among the States in the 12 manner specified in section 4(b).".

13 sec. 103. multi-state conservation grant program.

14 The Wildlife Restoration Act is further amended by
15 inserting after section 10 the following:

16 <u>"MULTI-STATE CONSERVATION GRANT PROGRAM</u>

17 "SEC. 11. (a) IN GENERAL.—(1) Up to \$2,500,000
18 of the revenues covered into the fund each fiscal year shall
19 be available to the Secretary for making multi-State con20 servation grants in accordance with this section.

21 "(2) Amounts available under this subsection shall
22 remain available for 2 fiscal years, after which all unobli23 gated balances shall be apportioned in the manner speci24 fied in section 4(b).

25 "(b) SELECTION OF PROJECTS. (1) A project shall
26 not be eligible for a grant under this section unless it will
•HR 3671 RS

benefit at least 26 States, a majority of the States in a
 region of the United States Fish and Wildlife Service, or
 a regional association of State fish and game departments.

4 "(2) The Secretary may award grants under this sec5 tion based only on a priority list of wildlife restoration
6 projects prepared and submitted by State fish and game
7 departments acting through the International Association
8 of Fish and Wildlife Agencies each fiscal year in accord9 ance with paragraph (3).

10 "(3)(A) The International Association of Fish and
11 Wildlife Agencies shall—

12 "(i) prepare each priority list through a com13 mittee comprised of the heads of State fish and
14 game departments (or their designees);

15 <u>"(ii)</u> approve each priority list by a majority of
16 the heads of all State fish and game departments (or
17 their designees); and

18 "(iii) submit each priority list by not later than 19 October 1 of each fiscal year to the Assistant Direc-20 tor for Wildlife and Sport Fish Restoration Pro-21 grams, who shall accept such list on behalf of the 22 Secretary.

23 "(B) In preparing any priority list under this para24 graph, the International Association of Fish and Wildlife
25 Agencies shall consult with nongovernmental organiza-

tions that represent conservation organizations, sportsmen
 organizations, and industries that support or promote
 hunting, trapping, recreational shooting, bow hunting, or
 archery.

5 "(4) The Assistant Director for Wildlife and Sport
6 Fish Restoration Programs shall publish in the Federal
7 Register each priority list submitted under this subsection.
8 "(c) ELIGIBLE GRANTEES.—(1) The Secretary may
9 make a grant under this section only to—

10 <u>"(A) a State or group of States; or</u>

11 <u>"(B)</u> subject to paragraph (2), a nongovern 12 mental organization.

13 "(2) Any nongovernmental organization applying for 14 a grant under this section shall submit with the applica-15 tion to the International Association of Fish and Wildlife 16 Agencies a certification that the organization does not pro-17 mote or encourage opposition to regulated hunting or 18 trapping of wildlife, and will use any funds awarded pursu-19 ant to this section in compliance with subsection (d).

20 "(3) Any nongovernmental organization that is found
21 to promote or encourage opposition to regulated hunting
22 or trapping of wildlife or does not use funds in compliance
23 with subsection (d) shall return all funds received and be
24 subject to any other penalties under law.

1 "(d) USE OF GRANTS.—Amounts provided as a grant 2 under this section may not be used for education, activi-3 ties, projects, or programs that promote or encourage op-4 position to regulated hunting or trapping of regulated 5 wildlife.

6 "(e) CLARIFICATION.—No activities undertaken by 7 the personnel of State fish and game departments under 8 this section shall constitute advice or recommendations for 9 one or more agencies or officers of the Federal Govern-10 ment.".

11 SEC. 104. MISCELLANEOUS PROVISIONS.

Section 5 of the Wildlife Restoration Act (16 U.S.C. 3 669d) is amended by inserting ", at the time such deduction or apportionment is made" after "he has apportioned to each State".

16 **TITLE II—SPORT FISH** 17 **RESTORATION**

18 SEC. 201. EXPENDITURES FOR ADMINISTRATION.

19 (a) ANNUAL SET-ASIDE FOR ADMINISTRATION.—
20 Section 4(d) of the Sport Fish Restoration Act (16 U.S.C.
21 777c(d)) is amended to read as follows:

22 "(d)(1)(A) Of the balance of each such annual appro-23 priation remaining after the distribution and use under 24 subsections (a), (b), and (c) of this section and section 25 14, the Secretary of the Interior may use up to the amount

1	specified in subparagraph (B) for expenses to administer
2	this Act, in accordance with this subsection and section
3	9.
4	"(B) The amount referred to in subparagraph (A) is
5	the following:
6	''(i) In fiscal year 2001, \$7,090,000.
7	"(ii) In fiscal year 2002, \$6,710,000.
8	''(iii) In fiscal year 2003, \$6,330,000.
9	"(iv) In fiscal year 2004 and each fiscal year
10	thereafter-
11	${}$ (I) the amount available for the preceding
12	fiscal year, plus
13	"(II) an amount to reflect the change in
14	the consumer price index over the preceding fis-
15	cal year, which shall be determined by the Sec-
16	retary of the Treasury by multiplying such
17	change times the amount available for the pre-
18	ceding fiscal year.
19	(2) The amount authorized to be used by the Sec-
20	retary under paragraph (1) each fiscal year shall remain
21	available for obligation for such use until the expiration
22	of that fiscal year. Within 60 days after the end of that
23	fiscal year, the Secretary shall apportion any of the
24	amount that remains unobligated at the end of the fiscal
25	year on the same basis and in the same manner as other

amounts authorized by this Act are apportioned among
 the States under section 4(e) for the fiscal year in which
 the apportionment is made.".

4 (b) REQUIREMENTS AND RESTRICTIONS REGARDING
5 USE OF AMOUNTS FOR ADMINISTRATION.—Section 9 of
6 the Sport Fish Restoration Act (16 U.S.C. 777h) is
7 amended to read as follows:

8 "REQUIREMENTS AND RESTRICTIONS REGARDING USE OF
 9 AMOUNTS FOR ADMINISTRATION

10 <u>"SEC.</u> 9. (a) AUTHORIZED ADMINISTRATION 11 COSTS.—The Secretary of the Interior may use amounts 12 under section 4(d) only for administration expenses that 13 directly support the implementation of this Act and that 14 consist of any of the following:

15 <u>"(1) Personnel costs of any employee who di-</u>
 16 rectly administers this Act on a full-time basis.

17 "(2) Personnel costs of any employee who di-18 rectly administers this Act on a part-time basis for 19 at least 20 hours each week, not to exceed the por-20 tion of such costs incurred with respect to the work 21 hours of such employee during which the employee 22 directly administers this Act, as such hours are cer-23 tified by the supervisor of the employee.

24 <u>"(3)</u> Support costs directly associated with per 25 sonnel costs authorized under paragraphs (1) and

 $26 \quad (2).$

1	${}$ (4) Costs of determining under section $6(a)$
2	whether State comprehensive plans and projects are
3	substantial in character and design.
4	"(5) Overhead costs, including general adminis-
5	trative services, that are directly attributable to ad-
6	ministration of this Act based on—
7	"(A) actual costs, as determined by a di-
8	rect cost allocation methodology approved by
9	the Director of the Office of Management and
10	Budget for use by Federal agencies; and
11	"(B) for those costs not determinable pur-
12	suant to subparagraph (A), an amount per full-
13	time equivalent employee authorized pursuant
14	to paragraphs (1) and (2) that does not exceed
15	the amount charged or assessed for such costs
16	per full-time equivalent employee for any other
17	division or program of the United States Fish
18	and Wildlife Service.
19	${}$ (6) Costs incurred in auditing the wildlife and
20	sport fish activities of each State fish and game de-
21	partment and the use of funds under section 6 by
22	each State fish and game department every 5 years.
23	"(7) Costs of audits under subsection (d).

"(8) Costs of necessary training of Federal and
 State full-time personnel who administer this Act to
 improve administration of this Act.

4 "(9) Costs of travel to the States, territories,
5 and Canada by personnel who administer this Act on
6 a full-time basis for purposes directly related to ad7 ministration of State programs or projects, or who
8 administer grants under section 6 or section 14.

9 <u>"(10)</u> Costs of travel outside of the United 10 States (except travel to Canada) that relates to ad-11 ministration of this Act and that is approved directly 12 by the Assistant Secretary for Fish and Wildlife and 13 Parks.

14 "(11) Relocation expenses for personnel who, 15 after relocation, will administer this Act on a full-16 time basis for at least 1 year, as certified by the Di-17 rector of the United States Fish and Wildlife Service 18 at the time such relocation expenses are incurred.

19 <u>"(12)</u> Costs to audit, evaluate, approve, dis20 approve, and advise concerning grants under section
21 6 and section 14.

22 "(b) UNAUTHORIZED COSTS.—Use of funds for a
23 cost to administer this Act shall not be authorized because
24 the cost is not expressly prohibited by this Act.

1 "(e) RESTRICTION ON USE TO SUPPLEMENT GEN-2 ERAL APPROPRIATIONS.—The Secretary may not use 3 amounts under section 4(d) to supplement any function 4 for which general appropriations are made for the United 5 States Fish and Wildlife Service or any other entity of 6 the Department of the Interior.

7 "(d) AUDIT REQUIREMENT.—(1) The Inspector Gen8 eral of the Department of the Interior shall procure the
9 conduct of biennial audits, in accordance with generally
10 accepted accounting principles, of expenditures of amounts
11 used by the Secretary for administration of this Act.

12 "(2) Audits under this subsection shall be performed 13 under contracts that are awarded under competitive proce-14 dures (as that term is defined in section 4 of the Office 15 of Federal Procurement Policy Act (41 U.S.C. 403)), by 16 a person that is not associated in any way with the De-17 partment of the Interior.

18 "(3) The auditor selected pursuant to paragraph (1) 19 shall report to, and be supervised by, the Inspector Gen-20 eral of the Department of the Interior, except that the 21 auditor shall submit a copy of the biennial audit findings 22 to the Secretary of the Interior at the time such findings 23 are submitted to the Inspector General of the Department 24 of the Interior. "(4) The Inspector General of the Department of the
 Interior shall promptly report to the Committee on Re sources of the House of Representatives and the Com mittee on Environment and Public Works of the Senate
 on the results of each such audit.

6 "(e) CERTIFICATION BY SECRETARY.—(1) The Sec-7 retary of the Interior shall within 3 months after each fis-8 cal year certify in writing to the Committee on Resources 9 of the House of Representatives and the Committee on 10 Environment and Public Works of the Senate the fol-11 lowing for the fiscal year:

12 <u>"(A)</u> The amount of funds used under section
13 4(d) and a breakdown of categories for which such
14 funds were expended.

15 <u>"(B)</u> The amount of funds apportioned to
16 States under section 4(d)(2)(A).

17 <u>"(C)</u> The results of the audits performed pursu18 ant to subsection (d).

19 "(D) That all funds expended under section
20 4(d) were necessary for administration of this Act.
21 "(E) The Secretary, Assistant Secretary for
22 Fish and Wildlife and Parks, the Director of the
23 United States Fish and Wildlife Service, and the Assistant Director for Wildlife and Sport Fish Restora-

tion Programs each properly discharged their duties
 under this Act.

3 "(2) The Secretary may not delegate the responsi4 bility to make certifications under paragraph (1) except
5 to the Assistant Secretary for Fish and Wildlife and
6 Parks.

7 "(3) The Secretary shall promptly publish in the Fed8 eral Register each certification under this subsection.

9 "(f) CERTIFICATION BY ASSISTANT DIRECTOR FOR
10 WILDLIFE AND SPORT FISH RESTORATION PROGRAMS.—
11 Within 1 month after the end of each fiscal year, the As12 sistant Director for Wildlife and Sport Fish Restoration
13 Programs shall—

14 $\frac{(1)}{(1)}$ certify that—

15 "(A) all amounts expended in that fiscal 16 year to administer this Act in agency head-17 quarters and in regional offices of the United 18 States Fish and Wildlife Service were used in 19 accordance with this Act; and

 20
 "(B) all such expenditures were necessary

 21
 to administer this Act; and

22 <u>"(2) distribute such certifications to each State</u>
23 fish and game department.".

SEC. 202. MULTI-STATE GRANT PROGRAM.

1

2 (a) ESTABLISHMENT OF PROGRAM.—The Sport Fish
3 Restoration Act is amended by striking the second section
4 13 (16 U.S.C. 777 note) and inserting the following:

5 <u>"MULTI-STATE CONSERVATION GRANT PROGRAM</u>

6 "SEC. 14. (a) IN GENERAL. (1) Of the balance of 7 each annual appropriation made in accordance with sec-8 tion 3 remaining after the distribution and use under sub-9 sections (a), (b), and (c) of section 4 each fiscal year, up 10 to \$2,500,000 shall be available to the Secretary of the 11 Interior for making multi-State conservation grants in ac-12 cordance with this section.

13 "(2) Amounts available under this subsection shall
14 remain available for 2 fiscal years, after which all unobli15 gated balances shall be apportioned in the manner speci16 fied in section 4(e).

17 "(b) SELECTION OF PROJECTS.—(1) A project shall
18 not be eligible for a grant under this section unless it will
19 benefit at least 26 States, a majority of the States in a
20 region of the Fish and Wildlife Service, or a regional asso21 eiation of State fish and game departments.

22 "(2) The Secretary of the Interior may award grants
23 under this section based only on a priority list of sportfish
24 restoration projects prepared and submitted by State fish
25 and game departments acting through the International

Association of Fish and Wildlife Agencies each fiscal year 1 2 in accordance with paragraph (3). 3 (3)(A) The International Association of Fish and Wildlife Agencies shall— 4 5 "(i) prepare each priority list through a com-6 mittee comprised of the heads of State fish and 7 game departments (or their designees); 8 "(ii) approve each priority list by a majority of 9 the heads of State fish and game departments (or 10 their designees); and 11 "(iii) submit each priority list by not later than 12 October 1 of each fiscal year to the Secretary of the 13 Interior. 14 "(B) In preparing any priority list under this paragraph, the International Association of Fish and Wildlife 15 Agencies shall consult with nongovernmental organiza-16 17 tions that represent conservation organizations, sportsmen 18 organizations, and industries that fund the Sport Fish 19 Restoration Programs. 20"(4) The Assistant Director for Wildlife and Sport Fish Restoration Programs shall publish in the Federal 21 22 Register each priority list submitted under this subsection. "(c) ELIGIBLE GRANTEES.—(1) The Secretary of the 23 24 Interior may make a grant under this section only to— 25 "(A) a State or group of States; or

1 <u>"(B)</u> subject to paragraph (2) a nongovern-2 mental organization.

3 "(2) Any nongovernmental organization applying for 4 a grant under this section shall submit with the applica-5 tion to the International Association of Fish and Wildlife 6 Agencies a certification that the organization does not pro-7 mote or encourage opposition to the regulated taking of 8 fish and will use any funds awarded pursuant to this sec-9 tion in compliance with subsection (d).

10 "(3) Any nongovernmental organization that is found 11 to promote or encourage opposition to the regulated taking 12 of fish or does not use funds in compliance with subsection 13 (d) shall return all funds received and be subject to any 14 other penalties under law.

15 "(d) USE OF GRANTS.—Amounts provided as a grant
16 under this section may not be used for education, activi17 ties, projects, or programs that promote or encourage op18 position to the regulated taking of fish.

19 "(e) CLARIFICATION.—No activities undertaken by 20 the personnel of State fish and game departments, other 21 State agencies, or organizations of State fish and game 22 departments under this section shall constitute advice or 23 recommendations for one or more agencies or officers of 24 the Federal Government.

1	"(f) Funding for Marine Fisheries Commis-
2	SIONS.—Of the balance of each annual appropriation
3	made in accordance with section 3 remaining after the dis-
4	tribution and use under subsections (a), (b), and (c) of
5	section 4 each fiscal year and after deducting amounts
6	used for grants under subsection (a) of this section,
7	\$200,000 shall be available for each of—
8	"(1) the Atlantic States Marine Fisheries Com-
9	mission;
10	"(2) the Gulf States Marine Fisheries Commis-
11	sion;
12	"(3) the Pacific States Marine Fisheries Com-
13	mission; and
14	"(4) the Great Lakes Fisheries Commission.".
15	(b) Conforming Amendments.—Section 4 of the
16	Sport Fish Restoration Act (16 U.S.C. 777c) is amended
17	in subsection (e) by inserting "of this section and section
18	14" after "subsections (a), (b), (c), and (d)".
19	SEC. 203. CERTIFICATIONS.
20	Section 5 of the Sport Fish Restoration Act (16)
21	U.S.C. 777d) is amended—
22	(1) by striking "SEC. 5." and inserting the fol-
23	lowing:
24	"CERTIFICATIONS
25	"Sec. 5. (a) Administrative Deduction and
26	STATE APPORTIONMENTS.—";
	•HR 3671 RS

1	(2) in subsection (a) (as designated by the
2	amendment made by paragraph (1) of this section)
3	by inserting ", at the time such deduction or appor-
4	tionment is made" after "apportioned to each State
5	for such fiscal year''; and
6	(3) by adding at the end the following:
7	"(b) Fiscal Yearend Certification by Sec-
8	RETARY.—Within 30 days after the end of each fiscal
9	year, the Secretary of the Interior shall—
10	${}(1)$ certify in writing to the Secretary of the
11	Treasury and to each State fish and game
12	department—
13	${(A)}$ the amount apportioned under section
14	4(d)(2) to each State in the most recent appor-
15	tionment under that section for that fiscal year;
16	and
17	"(B) amounts obligated by the Secretary
18	during the fiscal year for administration of this
19	Act; and
20	"(2) publish in the Federal Register the
21	amounts so certified.
22	"(c) Certification by Assistant Director.—(1)
23	Within 60 days after the start of each fiscal year, the As-
24	sistant Director for Wildlife and Sport Fish Restoration
25	Programs shall provide to the Committee on Resources of

the House of Representatives and the Committee on Envi ronment and Public Works of the Senate the following for
 the fiscal year:

4 "(A) The amount of funds that will be expended in the fiscal year under section 4(d)(2) and
a breakdown of categories for which such funds will
be expended.

8 ^{((B)} A description of how the funds to be ex-9 pended are necessary for administration of this Act. 10 ⁽⁽²⁾ The Secretary of the Interior shall promptly 11 publish in the Federal Register each certification under 12 this subsection.".

13 SEC. 204. PERIOD OF AVAILABILITY.

14 Section 4(f) of the Sport Fish Restoration Act (16)
15 U.S.C. 777e) is amended by striking the first sentence.
16 SEC. 205. CONFORMING AMENDMENT.

17 Section 9504(b)(2)(A) of the Internal Revenue Code 18 of 1986 is amended by striking "(as in effect on the date 19 of the enactment of the TEA 21 Restoration Act)" and 20 inserting "(as in effect on the date of the enactment of 21 the Wildlife and Sport Fish Restoration Programs Im-22 provement Act of 2000)".

TITLE III—WILDLIFE AND SPORT FISH RESTORATION PROGRAMS

3 SEC. 301. DESIGNATION OF PROGRAMS.

4 The programs established under the Wildlife Restora5 tion Act and the Sport Fish Restoration Act may be collec6 tively referred to as the Federal Assistance Program for
7 State Wildlife and Sport Fish Restoration Programs.

8 SEC. 302. ASSISTANT DIRECTOR FOR WILDLIFE AND SPORT 9 FISH RESTORATION PROGRAMS.

(a) ESTABLISHMENT.—There is established within
the United States Fish and Wildlife Service of the Department of the Interior an Assistant Director for Wildlife and
Sport Fish Restoration Programs.

(b) SUPERIOR.—The Assistant Director for Wildlife
and Sport Fish Restoration Programs shall report directly
to the Director of the United States Fish and Wildlife
Service.

(c) RESPONSIBILITIES.—The Assistant Director for
Wildlife and Sport Fish Restoration Programs shall be responsible for the administration, management, and oversight of the Federal Assistance Program for State Wildlife
and Sport Fish Restoration Programs under the Wildlife
Restoration Act and the Sport Fish Restoration Act.

1 SEC. 303. CHIEF OF THE DIVISION OF FEDERAL AID.

2 The Chief of the Division of Federal Aid of the De-3 partment of the Interior, or any similar position, is abol-4 ished and the duties of that position shall be the responsi-5 bility of the Assistant Director for Wildlife and Sport Fish 6 Restoration Programs.

7 SEC. 304. IMPLEMENTATION REPORT.

8 (a) TIMING.—At the time the President submits a 9 budget request for the Department of the Interior for the third fiscal year beginning after the date of the enactment 10 of this Act, the Secretary of the Interior shall inform the 11 Committee on Resources of the House of Representatives 12 and the Committee on Environment and Public Works of 13 the Senate about the steps taken to comply with this Act. 14 (b) CONTENTS.—The report required by this section 15 shall indicate 16

(1) the extent to which compliance with this Act
has required a reduction in the number of personnel
assigned to administer, manage, and oversee the
Federal Assistance Program for State Wildlife and
Sport Fish Restoration Programs;

(2) any revisions to this Act that would be desirable in order for the Secretary to adequately administer such programs and assure that funds provided to State agencies are properly used; and

(3) any other information regarding the imple mentation of this Act that the Secretary considers
 appropriate.

4 SEC. 305. COMPLIANCE WITH BUY AMERICAN ACT.

No funds authorized pursuant to this Act may be expended by an entity unless the entity agrees that in expending the assistance the entity will comply with sections
2 through 4 of the Act of March 3, 1933 (41 U.S.C. 10a10c, popularly known as the "Buy American Act").

 10
 SEC. 306. SENSE OF THE CONGRESS; REQUIREMENT RE

 11
 GARDING NOTICE.

12 (a) PURCHASE OF AMERICAN-MADE EQUIPMENT 13 AND PRODUCTS.—In the case of any equipment or prod-14 uets that may be authorized to be purchased with financial 15 assistance provided under this Act, it is the sense of the 16 Congress that entities receiving such assistance should, in 17 expending the assistance, purchase only American-made 18 equipment and products.

(b) NOTICE TO RECIPIENTS OF ASSISTANCE.—In
providing financial assistance under this Act, the Secretary of the Interior shall provide to each recipient of the
assistance a notice describing the statement made in subsection (a) by the Congress.

33

1 SEC. 307. PROHIBITION OF CONTRACTS.

2 If it has been finally determined by a court or Federal agency that any person intentionally affixed a label bear-3 ing a "Made in America" inscription, or any inscription 4 5 with the same meaning, to any product sold in or shipped to the United States that is not made in the United 6 7 States, such person shall be ineligible to receive any contract or subcontract made with funds provided pursuant 8 9 to this Act, pursuant to the debarment, suspension, and ineligibility procedures described in sections 9.400 through 10 9.409 of title 48, Code of Federal Regulations. 11

12 SECTION 1. SHORT TITLES; TABLE OF CONTENTS.

- 13 (a) SHORT TITLES.—
- 14 (1) THIS ACT.—This Act may be cited as the
 15 "Wildlife and Sport Fish Restoration Programs Im16 provement Act of 2000".

17 (2) PITTMAN-ROBERTSON WILDLIFE RESTORA18 TION ACT.—The Act of September 2, 1937 (16 U.S.C.
19 669 et seq.), is amended by adding at the end the fol20 lowing:

21 "SEC. 14. SHORT TITLE.

22 "This Act may be cited as the 'Pittman-Robertson23 Wildlife Restoration Act'.".

24 (3) DINGELL-JOHNSON SPORT FISH RESTORA25 TION ACT.—The Act of August 9, 1950 (16 U.S.C. 777)

- 1 et seq.), is amended by adding at the end the fol-
- 2 lowing:

3 "SEC. 16. SHORT TITLE.

- 4 *"This Act may be cited as the 'Dingell-Johnson Sport*
- 5 Fish Restoration Act'.".
- 6 (b) TABLE OF CONTENTS.—The table of contents of this

7 Act is as follows:

Sec. 1. Short titles; table of contents.

TITLE I—WILDLIFE RESTORATION

- Sec. 101. Expenditures for administration.
- Sec. 102. Firearm and bow hunter education and safety program grants.
- Sec. 103. Multistate conservation grant program.

TITLE II—SPORT FISH RESTORATION

- Sec. 201. Expenditures for administration.
- Sec. 202. Multistate conservation grant program.
- Sec. 203. Conforming amendment.

TITLE III—WILDLIFE AND SPORT FISH RESTORATION PROGRAMS

Sec. 301. Designation of programs. Sec. 302. Implementation report.

8 **TITLE I—WILDLIFE** 9 **RESTORATION**

10 SEC. 101. EXPENDITURES FOR ADMINISTRATION.

11 (a) Set-Aside for Administrative Expenses.—

- 12 Section 4 of the Pittman-Robertson Wildlife Restoration Act
- 13 (16 U.S.C. 669c) is amended—
- 14 (1) by redesignating subsection (b) as subsection
- 15 (c);

1	(2) by striking "SEC. 4." and all that follows
2	through the end of the first sentence of subsection (a)
3	and inserting the following:
4	"SEC. 4. ALLOCATION AND APPORTIONMENT OF AVAILABLE
5	AMOUNTS.
6	"(a) Set-Aside for Administrative Expenses.—
7	"(1) IN GENERAL.—
8	"(A) SET-ASIDE.—For fiscal year 2001 and
9	each fiscal year thereafter, of the revenues (ex-
10	cluding interest accruing under section 3(b)) cov-
11	ered into the fund for the fiscal year, the Sec-
12	retary of the Interior may use not more than the
13	available amount specified in subparagraph (B)
14	for the fiscal year for administrative expenses in-
15	curred in implementation of this Act, in accord-
16	ance with this subsection and section 9.
17	"(B) AVAILABLE AMOUNTS.—The available
18	amount referred to in subparagraph (A) is—
19	"(i) for fiscal year 2001, \$9,500,000;
20	and
21	"(ii) for fiscal year 2002 and each fis-
22	cal year thereafter, the sum of—
23	((I) the available amount for the
24	preceding fiscal year; and

36

1	((II) the amount determined by
2	multiplying—
3	"(aa) the available amount
4	for the preceding fiscal year; and
5	"(bb) the change, relative to
6	the preceding fiscal year, in the
7	Consumer Price Index for All
8	Urban Consumers published by
9	the Department of Labor.
10	"(2) Period of availability; apportionment
11	OF UNOBLIGATED AMOUNTS.—
12	"(A) PERIOD OF AVAILABILITY.—For each
13	fiscal year, the available amount under para-
14	graph (1) shall remain available for obligation
15	for use under that paragraph until the end of the
16	fiscal year.
17	"(B) Apportionment of unobligated
18	AMOUNTS.—Not later than 60 days after the end
19	of a fiscal year, the Secretary of the Interior
20	shall apportion among the States any of the
21	available amount under paragraph (1) that re-
22	mains unobligated at the end of the fiscal year,
23	on the same basis and in the same manner as
24	other amounts made available under this Act are
25	apportioned among the States for the fiscal year.

1	"(b) Apportionment to States.—"; and
2	(3) in subsection (b) (as designated by para-
3	graph (2)), by striking "after making the aforesaid
4	deduction, shall apportion, except as provided in sub-
5	section (b) of this section," and inserting "after de-
6	ducting the available amount under subsection (a),
7	the amount apportioned under subsection (c), any
8	amount apportioned under section 8A, and amounts
9	provided as grants under sections 10 and 11, shall
10	apportion".

(b) REQUIREMENTS AND RESTRICTIONS CONCERNING
USE OF AMOUNTS FOR ADMINISTRATIVE EXPENSES.—Section 9 of the Pittman-Robertson Wildlife Restoration Act
(16 U.S.C. 669h) is amended to read as follows:

15 "SEC. 9. REQUIREMENTS AND RESTRICTIONS CONCERNING
16 USE OF AMOUNTS FOR ADMINISTRATIVE EX17 PENSES.

- 18 "(a) AUTHORIZED ADMINISTRATIVE COSTS.—Except
 19 as provided in subsection (b), the Secretary of the Interior
 20 may use available amounts under section 4(a)(1) only for
 21 administrative expenses that directly support the imple22 mentation of this Act, consisting of—
- 23 "(1) personnel costs of employees who directly
 24 administer this Act on a full-time basis;

1	"(2) personnel costs of employees who directly
2	administer this Act on a part-time basis for at least
3	20 hours each week, not to exceed the portion of those
4	costs incurred with respect to the work hours of an
5	employee during which the employee directly admin-
6	isters this Act, as those hours are certified by the su-
7	pervisor of the employee;
8	"(3) support costs directly associated with per-
9	sonnel costs authorized under paragraphs (1) and (2),
10	excluding costs associated with staffing and operation
11	of regional offices of the United States Fish and Wild-
12	life Service and the Department of the Interior other
13	than for the purposes of this Act;
14	"(4) costs of determining under section $6(a)$
15	whether State comprehensive plans and projects are
16	substantial in character and design;
17	"(5) overhead costs, including the costs of general
18	administrative services, that are directly attributable
19	to administration of this Act and are based on—
20	"(A) actual costs, as determined by a direct
21	cost allocation methodology approved by the Di-
22	rector of the Office of Management and Budget
23	for use by Federal agencies; and
24	(B) in the case of costs that are not deter-
25	minable under subparagraph (A), an amount

1	per full-time equivalent employee authorized
2	under paragraphs (1) and (2) that does not ex-
3	ceed the amount charged or assessed for costs per
4	full-time equivalent employee for any other divi-
5	sion or program of the United States Fish and
6	Wildlife Service;
7	"(6) costs incurred in auditing, every 5 years,
8	the wildlife and sport fish activities of each State fish
9	and game department and the use of funds under sec-
10	tion 6 by each State fish and game department;
11	"(7) costs of audits under subsection (d);
12	"(8) costs of necessary training of Federal and
13	State full-time personnel who administer this Act to
14	improve administration of this Act;
15	"(9) costs of travel to States, territories, and
16	Canada by personnel who—
17	"(A) administer this Act on a full-time
18	basis for purposes directly related to administra-
19	tion of State programs or projects; or
20	"(B) administer grants under section 6, 10,
21	or 11;
22	"(10) costs of travel by personnel outside the
23	United States (except travel to Canada) that relates
24	directly to administration of this Act and that is ap-

1	proved directly by the Assistant Secretary for Fish
2	and Wildlife and Parks;

3 "(11) relocation expenses for personnel who, after
4 relocation, will administer this Act on a full-time
5 basis for at least 1 year, as certified by the Director
6 of the United States Fish and Wildlife Service at the
7 time at which the relocation expenses are incurred;
8 and

9 "(12) costs to audit, evaluate, approve, dis10 approve, and advise concerning grants under section
11 6, 10, or 11.

12 "(b) REPORTING OF OTHER USES.—If the Secretary 13 of the Interior determines that available amounts under sec-14 tion 4(a)(1) should be used for an administrative expense 15 other than an administrative expense described in sub-16 section (a), the Secretary—

17 "(1) shall submit to the Committee on Environ18 ment and Public Works of the Senate and the Com19 mittee on Resources of the House of Representatives a
20 report describing the administrative expense; and

21 "(2) may use any such available amounts for the
22 administrative expense only after the end of the 3023 day period beginning on the date of submission of the
24 report under paragraph (1).

"(c) RESTRICTION ON USE TO SUPPLEMENT GENERAL
 APPROPRIATIONS.—The Secretary of the Interior shall not
 use available amounts under section 4(a)(1) to supplement
 the funding of any function for which general appropria tions are made for the United States Fish and Wildlife
 Service or any other entity of the Department of the Inte rior.

8 "(d) AUDIT REQUIREMENT.—

9 "(1) IN GENERAL.—The Inspector General of the 10 Department of the Interior shall procure the perform-11 ance of biennial audits, in accordance with generally 12 accepted accounting principles, of expenditures and 13 obligations of amounts used by the Secretary of the 14 Interior for administrative expenses incurred in im-15 plementation of this Act.

16 "(2) AUDITOR.—

17 "(A) IN GENERAL.—An audit under this 18 subsection shall be performed under a contract 19 that is awarded under competitive procedures (as 20 defined in section 4 of the Office of Federal Pro-21 curement Policy Act (41 U.S.C. 403)) by a per-22 son or entity that is not associated in any way 23 with the Department of the Interior (except by 24 way of a contract for the performance of an 25 audit).

1 "(B) SUPERVISION OF AUDITOR.—The audi-2 tor selected under subparagraph (A) shall report 3 to, and be supervised by, the Inspector General 4 of the Department of the Interior, except that the auditor shall submit a copy of the biennial audit 5 6 findings to the Secretary of the Interior at the 7 time at which the findings are submitted to the 8 Inspector General of the Department of the Inte-9 rior. 10 "(3) REPORT TO CONGRESS.—The Inspector 11 General of the Department of the Interior shall 12 promptly report to the Committee on Resources of the 13 House of Representatives and the Committee on Envi-14 ronment and Public Works of the Senate on the re-15 sults of each audit under this subsection.". 16 (c) CONFORMING AMENDMENT.—Section 8(b) of the Pittman-Robertson Wildlife Restoration Act (16 U.S.C. 17 18 669q(b)) is amended in the first sentence by striking "sec-19 tion 4(b) of this Act" and inserting "section 4(c)". 20 SEC. 102. FIREARM AND BOW HUNTER EDUCATION AND 21 SAFETY PROGRAM GRANTS. 22 The Pittman-Robertson Wildlife Restoration Act is 23 amended-24 (1) by redesignating section 10 (16 U.S.C. 669i) 25 as section 12; and

1	(2) by inserting after section 9 (16 U.S.C. 669h)
2	the following:
3	"SEC. 10. FIREARM AND BOW HUNTER EDUCATION AND
4	SAFETY PROGRAM GRANTS.
5	"(a) IN GENERAL.—Of the revenues covered into the
6	fund for a fiscal year, \$7,500,000 shall be apportioned
7	among the States in the manner specified in section 4(b)
8	by the Secretary of the Interior and used to make grants
9	to the States to be used for—
10	"(1) the enhancement of hunter education pro-
11	grams, hunter and sporting firearm safety programs,
12	and hunter development programs;
13	(2) the enhancement of interstate coordination
14	and development of hunter education and shooting
15	range programs;
16	"(3) the enhancement of bow hunter and archery
17	education, safety, and development programs; and
18	"(4) the enhancement of construction or develop-
19	ment of firearm shooting ranges and archery ranges,
20	and the updating of safety features of firearm shoot-
21	ing ranges and archery ranges.
22	"(b) COST Sharing.—The Federal share of the cost of
23	any activity carried out with a grant under this section
24	shall not exceed 75 percent of the total cost of the activity.

25 "(c) PERIOD OF AVAILABILITY; REAPPORTIONMENT.—

	11
1	"(1) PERIOD OF AVAILABILITY.—A grant under
2	this section shall remain available only for the fiscal
3	year for which the grant is made.
4	"(2) Reapportionment.—At the end of the pe-
5	riod of availability under paragraph (1), the Sec-
6	retary of the Interior shall apportion any grant funds
7	that remain available among the States in the man-
8	ner specified in section 4(b) for use by the States in
9	accordance with this section.".
10	SEC. 103. MULTISTATE CONSERVATION GRANT PROGRAM.
11	$The \ Pittman-Robertson \ Wildlife \ Restoration \ Act$ (as
12	amended by section 102) is amended by inserting after sec-
13	tion 10 the following:
14	"SEC. 11. MULTISTATE CONSERVATION GRANT PROGRAM.
15	"(a) IN GENERAL.—
16	"(1) Amount for grants.—Not more than
17	\$3,500,000 of the revenues covered into the fund for
18	a fiscal year shall be available to the Secretary of the
19	Interior for making multistate conservation project
20	grants in accordance with this section.
21	"(2) PERIOD OF AVAILABILITY; APPORTION-
22	MENT.—
23	"(A) PERIOD OF AVAILABILITY.—A grant
24	under this subsection shall remain available only
	what we subsceren share remain arandote only

1	for the fiscal year for which the grant is made
2	and the following fiscal year.
3	"(B) Apportionment.—At the end of the
4	period of availability under subparagraph (A),
5	the Secretary of the Interior shall apportion any
6	grant funds that remain available among the
7	States in the manner specified in section 4(b) for
8	use by the States in the same manner as funds
9	apportioned under section 4(b).
10	"(b) Selection of Projects.—
11	"(1) States or entities to be benefited.—
12	A project shall not be eligible for a grant under this
13	section unless the project will benefit—
14	"(A) at least 26 States;
15	"(B) a majority of the States in a region of
16	the United States Fish and Wildlife Service; or
17	``(C) a regional association of State fish
18	and game departments.
19	"(2) Use of submitted priority list of
20	PROJECTS.—The Secretary of the Interior may award
21	grants under this section only for projects identified
22	on a priority list of wildlife restoration projects de-
23	scribed in paragraph (3).
24	"(3) Priority list of projects.—A priority

25 list referred to in paragraph (2) is a priority list of

1	projects that the International Association of Fish
2	and Wildlife Agencies—
3	"(A) prepares through a committee com-
4	prised of the heads of State fish and game de-
5	partments (or their designees), in consultation
6	with—
7	((i) nongovernmental organizations
8	that represent conservation organizations;
9	"(ii) sportsmen organizations; and
10	"(iii) industries that support or pro-
11	mote hunting, trapping, recreational shoot-
12	ing, bow hunting, or archery;
13	((B) approves by vote of a majority of the
14	heads of State fish and game departments (or
15	their designees); and
16	((C) not later than October 1 of each fiscal
17	year, submits to the Chief of the Division of Fed-
18	eral Aid.
19	"(4) Publication.—The Chief of the Division of
20	Federal Aid shall publish in the Federal Register each
21	priority list submitted under paragraph $(3)(C)$.
22	"(c) Eligible Grantees.—
23	"(1) IN GENERAL.—The Secretary of the Interior
24	may make a grant under this section only to—
25	"(A) a State or group of States;

1	"(B) the United States Fish and Wildlife
2	Service for the purpose of carrying out the Na-
3	tional Survey of Fishing, Hunting, and Wildlife-
4	Associated Recreation; and
5	"(C) subject to paragraph (2), a nongovern-
6	mental organization.
7	"(2) Nongovernmental organizations.—
8	"(A) IN GENERAL.—Any nongovernmental
9	organization that applies for a grant under this
10	section shall submit with the application to the
11	International Association of Fish and Wildlife
12	Agencies a certification that the organization—
13	"(i) does not promote or encourage op-
14	position to the regulated hunting or trap-
15	ping of wildlife; and
16	"(ii) will use any funds awarded
17	under this section in compliance with sub-
18	section (d) .
19	"(B) PENALTIES FOR CERTAIN ACTIVI-
20	TIES.—Any nongovernmental organization that
21	is found to promote or encourage opposition to
22	the regulated hunting or trapping of wildlife or
23	that does not use funds in compliance with sub-
24	section (d) shall return all funds received under

this section and be subject to any other penalties
 under law.

3 "(d) USE OF GRANTS.—A grant under this section
4 shall not be used for an activity, project, or program that
5 promotes or encourages opposition to the regulated hunting
6 or trapping of wildlife.".

7 TITLE II—SPORT FISH 8 RESTORATION

9 SEC. 201. EXPENDITURES FOR ADMINISTRATION.

(a) SET-ASIDE FOR ADMINISTRATIVE EXPENSES.—
11 Section 4 of the Dingell-Johnson Sport Fish Restoration Act
12 (16 U.S.C. 777c) is amended by striking subsection (d) and
13 inserting the following:

14 "(d) Set-Aside for Administrative Expenses.—
15 "(1) In general.—

16 "(A) SET-ASIDE.—For fiscal year 2001 and 17 each fiscal year thereafter, of the balance of each 18 such annual appropriation remaining after the 19 distribution and use under subsections (a), (b), 20 and (c) and section 14, the Secretary of the Inte-21 rior may use not more than the available 22 amount specified in subparagraph (B) for the 23 fiscal year for administrative expenses incurred 24 in implementation of this Act, in accordance 25 with this subsection and section 9.

1	"(B) Available amounts.—The available
2	amount referred to in subparagraph (A) is—
3	"(i) for fiscal year 2001, \$9,500,000;
4	and
5	"(ii) for fiscal year 2002 and each fis-
6	cal year thereafter, the sum of—
7	((I) the available amount for the
8	preceding fiscal year; and
9	((II) the amount determined by
10	multiplying—
11	"(aa) the available amount
12	for the preceding fiscal year; and
13	"(bb) the change, relative to
14	the preceding fiscal year, in the
15	Consumer Price Index for All
16	Urban Consumers published by
17	the Department of Labor.
18	"(2) PERIOD OF AVAILABILITY; APPORTIONMENT
19	OF UNOBLIGATED AMOUNTS.—
20	"(A) PERIOD OF AVAILABILITY.—For each
21	fiscal year, the available amount under para-
22	graph (1) shall remain available for obligation
23	for use under that paragraph until the end of the
24	fiscal year.

"(B) Apportionment of unobligated 1 2 AMOUNTS.—Not later than 60 days after the end of a fiscal year, the Secretary of the Interior 3 4 shall apportion among the States any of the available amount under paragraph (1) that re-5 6 mains unobligated at the end of the fiscal year, 7 on the same basis and in the same manner as 8 other amounts made available under this Act are 9 apportioned among the States under subsection 10 (e) for the fiscal year.". 11 (b) REQUIREMENTS AND RESTRICTIONS CONCERNING Use of Amounts for Administrative Expenses.—Sec-12 13 tion 9 of the Dingell-Johnson Sport Fish Restoration Act (16 U.S.C. 777h) is amended to read as follows: 14 15 **"SEC. 9. REQUIREMENTS AND RESTRICTIONS CONCERNING** 16 USE OF AMOUNTS FOR ADMINISTRATIVE EX-17 PENSES. 18 "(a) Authorized Administrative Costs.—Except as provided in subsection (b), the Secretary of the Interior 19 may use available amounts under section 4(d) only for ad-20 21 ministrative expenses that directly support the implementa-22 tion of this Act, consisting of—

23 "(1) personnel costs of employees who directly
24 administer this Act on a full-time basis;

1	"(2) personnel costs of employees who directly
2	administer this Act on a part-time basis for at least
3	20 hours each week, not to exceed the portion of those
4	costs incurred with respect to the work hours of an
5	employee during which the employee directly admin-
6	isters this Act, as those hours are certified by the su-
7	pervisor of the employee;
8	"(3) support costs directly associated with per-
9	sonnel costs authorized under paragraphs (1) and (2),
10	excluding costs associated with staffing and operation
11	of regional offices of the United States Fish and Wild-
12	life Service and the Department of the Interior other
13	than for the purposes of this Act;
14	"(4) costs of determining under section $6(a)$
15	whether State comprehensive plans and projects are
16	substantial in character and design;
17	"(5) overhead costs, including the costs of general
18	administrative services, that are directly attributable
19	to administration of this Act and are based on—
20	"(A) actual costs, as determined by a direct
21	cost allocation methodology approved by the Di-
22	rector of the Office of Management and Budget
23	for use by Federal agencies; and
24	((B) in the case of costs that are not deter-
25	minable under subparagraph (A), an amount

1	per full-time equivalent employee authorized
2	under paragraphs (1) and (2) that does not ex-
3	ceed the amount charged or assessed for costs per
4	full-time equivalent employee for any other divi-
5	sion or program of the United States Fish and
6	Wildlife Service;
7	"(6) costs incurred in auditing, every 5 years,
8	the wildlife and sport fish activities of each State fish
9	and game department and the use of funds under sec-
10	tion 6 by each State fish and game department;
11	"(7) costs of audits under subsection (d);
12	"(8) costs of necessary training of Federal and
13	State full-time personnel who administer this Act to
14	improve administration of this Act;
15	"(9) costs of travel to States, territories, and
16	Canada by personnel who—
17	"(A) administer this Act on a full-time
18	basis for purposes directly related to administra-
19	tion of State programs or projects; or
20	(B) administer grants under section 6 or
21	14;
22	"(10) costs of travel by personnel outside the
23	United States (except travel to Canada) that relates
24	directly to administration of this Act and that is ap-

1	proved directly by the Assistant Secretary for Fish
2	and Wildlife and Parks;
3	"(11) relocation expenses for personnel who, after
4	relocation, will administer this Act on a full-time
5	basis for at least 1 year, as certified by the Director
6	of the United States Fish and Wildlife Service at the
7	time at which the relocation expenses are incurred;
8	and
9	"(12) costs to audit, evaluate, approve, dis-
10	approve, and advise concerning grants under section
11	6 or 14.
12	"(b) Reporting of Other Uses.—If the Secretary
13	of the Interior determines that available amounts under sec-
14	tion $4(d)$ should be used for an administrative expense other
15	than an administrative expense described in subsection (a),
16	the Secretary—
17	"(1) shall submit to the Committee on Environ-
18	ment and Public Works of the Senate and the Com-
19	mittee on Resources of the House of Representatives a
20	report describing the administrative expense; and
21	"(2) may use any such available amounts for the

administrative expense only after the end of the 30day period beginning on the date of submission of the
report under paragraph (1).

"(c) RESTRICTION ON USE TO SUPPLEMENT GENERAL
 APPROPRIATIONS.—The Secretary of the Interior shall not
 use available amounts under section 4(d) to supplement the
 funding of any function for which general appropriations
 are made for the United States Fish and Wildlife Service
 or any other entity of the Department of the Interior.

7 "(d) AUDIT REQUIREMENT.—

8 "(1) IN GENERAL.—The Inspector General of the 9 Department of the Interior shall procure the perform-10 ance of biennial audits, in accordance with generally 11 accepted accounting principles, of expenditures and 12 obligations of amounts used by the Secretary of the 13 Interior for administrative expenses incurred in im-14 plementation of this Act.

15 "(2) AUDITOR.—

"(A) IN GENERAL.—An audit under this 16 17 subsection shall be performed under a contract 18 that is awarded under competitive procedures (as defined in section 4 of the Office of Federal Pro-19 20 curement Policy Act (41 U.S.C. 403)) by a per-21 son or entity that is not associated in any way 22 with the Department of the Interior (except by 23 way of a contract for the performance of an audit). 24

1 "(B) SUPERVISION OF AUDITOR.—The audi-2 tor selected under subparagraph (A) shall report to, and be supervised by, the Inspector General 3 4 of the Department of the Interior, except that the auditor shall submit a copy of the biennial audit 5 6 findings to the Secretary of the Interior at the 7 time at which the findings are submitted to the 8 Inspector General of the Department of the Inte-9 rior. 10 "(3) REPORT TO CONGRESS.—The Inspector 11 General of the Department of the Interior shall 12 promptly report to the Committee on Resources of the 13 House of Representatives and the Committee on Envi-14 ronment and Public Works of the Senate on the re-15 sults of each audit under this subsection.". 16 SEC. 202. MULTISTATE CONSERVATION GRANT PROGRAM. 17 (a) ESTABLISHMENT OF PROGRAM.—The Dingell-18 Johnson Sport Fish Restoration Act is amended by striking 19 the section 13 relating to effective date (16 U.S.C. 777 note) 20 and inserting the following: 21 "SEC. 14. MULTISTATE CONSERVATION GRANT PROGRAM. 22 "(a) IN GENERAL.— 23 "(1) Amount for grants.—Of the balance of 24 each annual appropriation made under section 3 re-

25 maining after the distribution and use under sub-

1	sections (a), (b), and (c) of section 4 in a fiscal year,
2	not more than $$3,500,000$ shall be available to the
3	Secretary of the Interior for making multistate con-
4	servation project grants in accordance with this sec-
5	tion.
6	"(2) PERIOD OF AVAILABILITY; APPORTION-
7	MENT.—
8	"(A) PERIOD OF AVAILABILITY.—A grant
9	under this subsection shall remain available only
10	for the fiscal year for which the grant is made
11	and the following fiscal year.
12	"(B) Apportionment.—At the end of the
13	period of availability under subparagraph (A),
14	the Secretary of the Interior shall apportion any
15	grant funds that remain available among the
16	States in the manner specified in section 4(e) for
17	use by the States in the same manner as funds
18	$apportioned \ under \ section \ 4(e).$
19	"(b) Selection of Projects.—
20	"(1) States or entities to be benefited.—
21	A project shall not be eligible for a grant under this
22	section unless the project will benefit—
23	"(A) at least 26 States;
24	"(B) a majority of the States in a region of
25	the United States Fish and Wildlife Service; or

	· ·
1	"(C) a regional association of State fish
2	and game departments.
3	"(2) Use of submitted priority list of
4	PROJECTS.—The Secretary of the Interior may award
5	grants under this section only for projects identified
6	on a priority list of sport fish restoration projects de-
7	scribed in paragraph (3).
8	"(3) Priority list of projects.—A priority
9	list referred to in paragraph (2) is a priority list of
10	projects that the International Association of Fish
11	and Wildlife Agencies—
12	"(A) prepares through a committee com-
13	prised of the heads of State fish and game de-
14	partments (or their designees), in consultation
15	with—
16	``(i) nongovernmental organizations
17	that represent conservation organizations;
18	"(ii) sportsmen organizations; and
19	"(iii) industries that fund the sport
20	fish restoration programs under this Act;
21	``(B) approves by vote of a majority of the
22	heads of State fish and game departments (or
23	their designees); and

1	((C) not later than October 1 of each fiscal
2	year, submits to the Chief of the Division of Fed-
3	eral Aid.
4	"(4) Publication.—The Chief of the Division of
5	Federal Aid shall publish in the Federal Register each
6	priority list submitted under paragraph $(3)(C)$.
7	"(c) Eligible Grantees.—
8	"(1) IN GENERAL.—The Secretary of the Interior
9	may make a grant under this section only to—
10	"(A) a State or group of States;
11	"(B) the United States Fish and Wildlife
12	Service for the purpose of carrying out the Na-
13	tional Survey of Fishing, Hunting, and Wildlife-
14	Associated Recreation; and
15	"(C) subject to paragraph (2), a nongovern-
16	mental organization.
17	"(2) Nongovernmental organizations.—
18	"(A) IN GENERAL.—Any nongovernmental
19	organization that applies for a grant under this
20	section shall submit with the application to the
21	International Association of Fish and Wildlife
22	Agencies a certification that the organization—
23	"(i) does not promote or encourage op-
24	position to the regulated taking of fish; and

1"(ii) will use any funds awarded2under this section in compliance with sub-3section (d).

4 "(B) PENALTIES FOR CERTAIN ACTIVI-5 TIES.—Any nongovernmental organization that 6 is found to promote or encourage opposition to 7 the regulated taking of fish or that does not use 8 funds in compliance with subsection (d) shall re-9 turn all funds received under this section and be 10 subject to any other penalties under law.

"(d) USE OF GRANTS.—A grant under this section
shall not be used for an activity, project, or program that
promotes or encourages opposition to the regulated taking
of fish.

15 "(e) FUNDING FOR OTHER ACTIVITIES.—Of the bal16 ance of each annual appropriation made under section 3
17 remaining after the distribution and use under subsections
18 (a), (b), and (c) of section 4 for each fiscal year and after
19 deducting amounts used for grants under subsection (a),
20 \$2,100,000 shall be made available for—

21 "(1) the Atlantic States Marine Fisheries Com22 mission;

23 "(2) the Gulf States Marine Fisheries Commis24 sion;

1	"(3) the Pacific States Marine Fisheries Com-
2	mission;
3	"(4) the Great Lakes Fisheries Commission;
4	"(5) the Sport Fishing and Boating Partnership
5	Council established by the United States Fish and
6	Wildlife Service;
7	"(6) construction and renovation of pumpout
8	stations and waste reception facilities under the Clean
9	Vessel Act of 1992 (33 U.S.C. 1322 note; subtitle F of
10	title V of Public Law 102–587);
11	"(7) coastal wetlands conservation grants under
12	section 305 of the Coastal Wetlands Planning, Protec-
13	tion and Restoration Act (16 U.S.C. 3954);
14	"(8) boating infrastructure grants under section
15	7404 of the Sportfishing and Boating Safety Act of
16	1998 (16 U.S.C. 777g–1); and
17	"(9) the National Outreach and Communications
18	Program established under section 8(d).".
19	(b) Conforming Amendments.—Section 4(e) of the
20	Dingell-Johnson Sport Fish Restoration Act (16 U.S.C.
21	777c(e)) is amended in the first sentence by inserting "and
22	after deducting amounts used for grants under section 14,"
23	after "respectively,".

1 SEC. 203. CONFORMING AMENDMENT.

Section 9504(b)(2)(A) of the Internal Revenue Code of
1986 is amended by striking "(as in effect on the date of
the enactment of the TEA 21 Restoration Act)" and inserting "(as in effect on the date of enactment of the Wildlife
and Sport Fish Restoration Programs Improvement Act of
2000)".

8 TITLE III—WILDLIFE AND SPORT 9 FISH RESTORATION PROGRAMS

10 SEC. 301. DESIGNATION OF PROGRAMS.

The programs established under the Pittman-Robertson Wildlife Restoration Act (16 U.S.C. 669 et seq.) and
the Dingell-Johnson Sport Fish Restoration Act (16 U.S.C.
777 et seq.) shall be known as the "Federal Assistance Program for State Wildlife and Sport Fish Restoration".

16 SEC. 302. IMPLEMENTATION REPORT.

17 (a) TIMING.—At the time at which the President sub-18 mits a budget request for the Department of the Interior for the third fiscal year that begins after the date of enact-19 ment of this Act, the Secretary of the Interior shall submit 20 to the Committee on Resources of the House of Representa-21 22 tives and the Committee on Environment and Public Works 23 of the Senate a report on the steps that have been taken 24 to comply with this Act and the amendments made by this 25 Act.

1 (b) CONTENTS.—The report under subsection (a)

2 shall—

3	(1) describe—
4	(A) the extent to which compliance with this
5	Act and the amendments made by this Act has
6	required a reduction in the number of personnel
7	assigned to administer, manage, and oversee the
8	Federal Assistance Program for State Wildlife
9	and Sport Fish Restoration;
10	(B) any revisions to this Act or the amend-
11	ments made by this Act that would be desirable
12	in order for the Secretary of the Interior to ade-
13	quately administer the Programs and ensure
14	that funds provided to State agencies are prop-
15	erly used; and
16	(C) any other information concerning the
17	implementation of this Act and the amendments
18	made by this Act that the Secretary of the Inte-
19	rior considers appropriate; and
20	(2) certify, with respect to the period beginning
21	on the date of enactment of this Act—
22	(A)(i) the amounts used under section
23	4(a)(1) of the Pittman-Robertson Wildlife Res-
24	toration Act (16 U.S.C. $669c(a)(1)$) and section
	•HR 3671 RS

1	4(d) of the Dingell-Johnson Sport Fish Restora-
2	tion Act (16 U.S.C. 777c(d)); and
3	(ii) a breakdown of the categories for which
4	the amounts were used;
5	(B) the amounts apportioned to States
6	under section $4(a)(2)$ of the Pittman-Robertson
7	Wildlife Restoration Act (16 U.S.C. $669c(a)(2)$)
8	and section $4(d)(2)(A)$ of the Dingell-Johnson
9	Sport Fish Restoration Act (16 U.S.C.
10	777c(d)(2)(A));
11	(C) the results of the audits performed
12	under section 9(d) of the Pittman-Robertson
13	Wildlife Restoration Act (16 U.S.C. 669h(d) and
14	section 9(d) of the Dingell-Johnson Sport Fish
15	Restoration Act (16 U.S.C. 777h(d));
16	(D) that all amounts used under section
17	4(a)(1) of the Pittman-Robertson Wildlife Res-
18	toration Act (16 U.S.C. $669c(a)(1)$) and section
19	4(d) of the Dingell-Johnson Sport Fish Restora-
20	tion Act (16 U.S.C. $777c(d)$) were necessary for
21	administrative expenses incurred in implementa-
22	tion of those Acts;
23	(E) that all amounts used to administer
24	those Acts by agency headquarters and by re-
25	gional offices of the United States Fish and

1 Wildlife Service were used in accordance with 2 those Acts; and (F) that the Secretary of the Interior, the 3 4 Assistant Secretary for Fish and Wildlife and 5 Parks, the Director of the United States Fish and Wildlife Service, and the Chief of the Divi-6 7 sion of Federal Aid each properly discharged 8 their duties under those Acts. 9 (c) LIMITATION ON DELEGATION.—The Secretary of the Interior shall not delegate the responsibility for making 10 a certification under subsection (b)(2) to any person except 11

the Assistant Secretary for Fish and Wildlife and Parks.

of the Interior shall promptly publish in the Federal Reg-

ister each certification under subsection (b)(2).

(d) PUBLICATION OF CERTIFICATIONS.—The Secretary

12

13

14

15

Calendar No. 945

^{106TH CONGRESS} 2D SESSION H.R.3671

[Report No. 106-495]

AN ACT

To amend the Acts popularly known as the Pittman-Robertson Wildlife Restoration Act and the Dingell-Johnson Sport Fish Restoration Act to enhance the funds available for grants to States for fish and wildlife conservation projects and increase opportunities for recreational hunting, bow hunting, trapping, archery, and fishing, by eliminating opportunities for waste, fraud, abuse, maladministration, and unauthorized expenditures for administration and execution of those Acts, and for other purposes.

OCTOBER 10 (legislative day, SEPTEMBER 22), 2000 Reported with an amendment