Union Calendar No. 183

106TH CONGRESS H. R. 2506

[Report No. 106-305]

A BILL

To amend title of the Public Health Service Act to revise and extent the Agency for Health Care Policy and Research.

September 8, 1999

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and order to be printed

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106TH CONGRESS 1ST SESSION

H. R. 2506

[Report No. 106-305]

To amend title IX of the Public Health Service Act to revise and extend the Agency for Health Care Policy and Research.

IN THE HOUSE OF REPRESENTATIVES

July 14, 1999

Mr. Bilirakis (for himself, Mr. Brown of Ohio, Mr. Greenwood, and Mrs. Thurman) introduced the following bill; which was referred to the Committee on Commerce

SEPTEMBER 8, 1999

Additional sponsors: Mr. Waxman, Mr. Bonior, Mr. Whitfield, Mr. Farr of California, and Mr. Davis of Florida

SEPTEMBER 8, 1999

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on July 14, 1999]

A BILL

To amend title IX of the Public Health Service Act to revise and extend the Agency for Health Care Policy and Research.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Health Research and
5	Quality Act of 1999".
6	SEC. 2. AMENDMENT TO THE PUBLIC HEALTH SERVICE ACT.
7	(a) In General.—Title IX of the Public Health Serv-
8	ice Act (42 U.S.C. 299 et seq.) is amended to read as follows:
9	"TITLE IX—AGENCY FOR HEALTH
10	RESEARCH AND QUALITY
11	"PART A—ESTABLISHMENT AND GENERAL
12	DUTIES
13	"SEC. 901. MISSION AND DUTIES.
14	"(a) In General.—There is established within the
15	Public Health Service an agency to be known as the Agency
16	for Health Research and Quality, which shall be headed by
17	a director appointed by the Secretary. The Secretary shall
18	carry out this title acting through the Director.
19	"(b) Mission.—The purpose of the Agency is to en-
20	hance the quality, appropriateness, and effectiveness of
21	health services, and access to such services, through the es-
22	tablishment of a broad base of scientific research and
23	through the promotion of improvements in clinical and
24	health system practices, including the prevention of diseases

1	and other health conditions. The Agency shall promote
2	health care quality improvement by—
3	"(1) conducting and supporting research that de-
4	velops and presents scientific evidence regarding all
5	aspects of health, including—
6	"(A) the development and assessment of
7	methods for enhancing patient participation in
8	their own care and for facilitating shared pa-
9	$tient-physician\ decision-making;$
10	"(B) the outcomes, effectiveness, and cost-ef-
11	fectiveness of health care practices, including
12	preventive measures and long-term care;
13	"(C) existing and innovative technologies;
14	"(D) the costs and utilization of, and access
15	to health care;
16	"(E) the ways in which health care services
17	are organized, delivered, and financed and the
18	interaction and impact of these factors on the
19	quality of patient care;
20	"(F) methods for measuring quality and
21	strategies for improving quality; and
22	"(G) ways in which patients, consumers,
23	purchasers, and practitioners acquire new infor-
24	mation about best practices and health benefits.

1	the determinants and impact of their use of this
2	information;
3	"(2) synthesizing and disseminating available
4	scientific evidence for use by patients, consumers,
5	practitioners, providers, purchasers, policy makers,
6	and educators; and
7	"(3) advancing private and public efforts to im-
8	prove health care quality.
9	"(c) Requirements With Respect to Rural
10	Areas and Priority Populations.—In carrying out sub-
11	section (b), the Director shall undertake and support re-
12	search, demonstration projects, and evaluations with respect
13	to—
14	"(1) the delivery of health services in rural areas
15	(including frontier areas);
16	"(2) health services for low-income groups, and
17	minority groups;
18	"(3) the health of children;
19	"(4) the elderly; and
20	"(5) people with special health care needs, in-
21	cluding disabilities, chronic care and end-of-life
22	health care.
23	"SEC. 902. GENERAL AUTHORITIES.
24	"(a) In General.—In carrying out section 901(b), the
25	Director shall support demonstration projects, conduct and

1	support research, evaluations, training, research networks,
2	multi-disciplinary centers, technical assistance, and the dis-
3	semination of information, on health care, and on systems
4	for the delivery of such care, including activities with re-
5	spect to—
6	"(1) the quality, effectiveness, efficiency, appro-
7	priateness and value of health care services;
8	"(2) quality measurement and improvement;
9	"(3) the outcomes, cost, cost-effectiveness, and use
10	of health care services and access to such services;
11	"(4) clinical practice, including primary care
12	and practice-oriented research;
13	"(5) health care technologies, facilities, and
14	equipment;
15	"(6) health care costs, productivity, organization,
16	and market forces;
17	"(7) health promotion and disease prevention,
18	including clinical preventive services;
19	"(8) health statistics, surveys, database develop-
20	ment, and epidemiology; and
21	"(9) medical liability.
22	"(b) Health Services Training Grants.—
23	"(1) In General.—The Director may provide
24	training grants in the field of health services research
25	related to activities authorized under subsection (a),

- 1 to include pre- and post-doctoral fellowships and
- 2 training programs, young investigator awards, and
- 3 other programs and activities as appropriate. In car-
- 4 rying out this subsection, the Director shall make use
- 5 of funds made available under section 487.
- 6 "(2) REQUIREMENTS.—In developing priorities
- 7 for the allocation of training funds under this sub-
- 8 section, the Director shall take into consideration
- 9 shortages in the number of trained researchers ad-
- 10 dressing the priority populations.
- 11 "(c) Multidisciplinary Centers.—The Director
- 12 may provide financial assistance to assist in meeting the
- 13 costs of planning and establishing new centers, and operat-
- 14 ing existing and new centers, for multidisciplinary health
- 15 services research, demonstration projects, evaluations,
- 16 training, and policy analysis with respect to the matters
- 17 referred to in subsection (a).
- 18 "(d) Relation to Certain Authorities Regard-
- 19 Ing Social Security.—Activities authorized in this sec-
- 20 tion shall be appropriately coordinated with experiments,
- 21 demonstration projects, and other related activities author-
- 22 ized by the Social Security Act and the Social Security
- 23 Amendments of 1967. Activities under subsection (a)(2) of
- 24 this section that affect the programs under titles XVIII, XIX

- 1 and XXI of the Social Security Act shall be carried out
- 2 consistent with section 1142 of such Act.
- 3 "(e) Disclaimer.—The Agency shall not mandate na-
- 4 tional standards of clinical practice or quality health care
- 5 standards. Recommendations resulting from projects funded
- 6 and published by the Agency shall include a corresponding
- 7 disclaimer.
- 8 "(f) Rule of Construction.—Nothing in this sec-
- 9 tion shall be construed to imply that the Agency's role is
- 10 to mandate a national standard or specific approach to
- 11 quality measurement and reporting. In research and qual-
- 12 ity improvement activities, the Agency shall consider a wide
- 13 range of choices, providers, health care delivery systems,
- 14 and individual preferences.
- 15 "PART B—HEALTH CARE IMPROVEMENT
- 16 RESEARCH
- 17 "SEC. 911. HEALTH CARE OUTCOME IMPROVEMENT RE-
- 18 SEARCH.
- 19 "(a) EVIDENCE RATING SYSTEMS.—In collaboration
- 20 with experts from the public and private sector, the Agency
- 21 shall identify and disseminate methods or systems that it
- 22 uses to assess health care research results, particularly
- 23 methods or systems that it uses to rate the strength of the
- 24 scientific evidence behind health care practice, recommenda-
- 25 tions in the research literature, and technology assessments.

1	The Agency shall make methods or systems for evidence rat-
2	ing widely available. Agency publications containing health
3	care recommendations shall indicate the level of substantiat-
4	ing evidence using such methods or systems.
5	"(b) Health Care Improvement Research Cen-
6	TERS AND PROVIDER-BASED RESEARCH NETWORKS.—
7	"(1) In general.—In order to address the full
8	continuum of care and outcomes research, to link re-
9	search to practice improvement, and to speed the dis-
10	semination of research findings to community prac-
11	tice settings, the Agency shall employ research strate-
12	gies and mechanisms that will link research directly
13	with clinical practice in geographically diverse loca-
14	tions throughout the United States, including—
15	"(A) Health Care Improvement Research
16	Centers that combine demonstrated multidisci-
17	plinary expertise in outcomes or quality im-
18	provement research with linkages to relevant
19	sites of care;
20	"(B) Provider-based Research Networks, in-
21	cluding plan, facility, or delivery system sites of
22	care (especially primary care), that can evaluate
23	outcomes and promote quality improvement; and
24	"(C) other innovative mechanisms or strate-
25	aies to link research with clinical practice.

1	"(2) Requirements.—The Director is author-
2	ized to establish the requirements for entities applying
3	for grants under this subsection.
4	"SEC. 912. PRIVATE-PUBLIC PARTNERSHIPS TO IMPROVE
5	ORGANIZATION AND DELIVERY.
6	"(a) Support for Efforts To Develop Informa-
7	TION ON QUALITY.—
8	"(1) Scientific and technical support.—In
9	its role as the principal agency for health research
10	and quality, the Agency may provide scientific and
11	technical support for private and public efforts to im-
12	prove health care quality, including the activities of
13	accrediting organizations.
14	"(2) Role of the agency.—With respect to
15	paragraph (1), the role of the Agency shall include—
16	"(A) the identification and assessment of
17	methods for the evaluation of the health of—
18	"(i) enrollees in health plans by type of
19	plan, provider, and provider arrangements;
20	and
21	"(ii) other populations, including those
22	receiving long-term care services;
23	"(B) the ongoing development, testing, and
24	dissemination of quality measures, including
25	measures of health and functional outcomes;

1	"(C) the compilation and dissemination of
2	health care quality measures developed in the
3	private and public sector;
4	"(D) assistance in the development of im-
5	proved health care information systems;
6	"(E) the development of survey tools for the
7	purpose of measuring participant and bene-
8	ficiary assessments of their health care; and
9	"(F) identifying and disseminating infor-
10	mation on mechanisms for the integration of in-
11	formation on quality into purchaser and con-
12	sumer decision-making processes.
13	"(b) Centers for Education and Research on
14	Therapeutics.—
15	"(1) In General.—The Secretary, acting
16	through the Director and in consultation with the
17	Commissioner of Food and Drugs, shall establish a
18	program for the purpose of making one or more
19	grants for the establishment and operation of one or
20	more centers to carry out the activities specified in
21	paragraph (2).
22	"(2) Required activities re-
23	ferred to in this paragraph are the following:
24	"(A) The conduct of state-of-the-art research
25	for the following purposes:

1	"(i) To increase awareness of—
2	"(I) new uses of drugs, biological
3	products, and devices;
4	"(II) ways to improve the effective
5	use of drugs, biological products, and
6	devices; and
7	"(III) risks of new uses and risks
8	of combinations of drugs and biological
9	products.
10	"(ii) To provide objective clinical in-
11	formation to the following individuals and
12	entities:
13	"(I) Health care practitioners and
14	other providers of health care goods or
15	services.
16	"(II) Pharmacists, pharmacy ben-
17	efit managers and purchasers.
18	"(III) Health maintenance orga-
19	nizations and other managed health
20	$care\ organizations.$
21	"(IV) Health care insurers and
22	governmental agencies.
23	"(V) Patients and consumers.

1	"(iii) To improve the quality of health
2	care while reducing the cost of health care
3	through—
4	"(I) an increase in the appro-
5	priate use of drugs, biological products,
6	or devices; and
7	"(II) the prevention of adverse ef-
8	fects of drugs, biological products, and
9	devices and the consequences of such ef-
10	fects, such as unnecessary hospitaliza-
11	tions.
12	"(B) The conduct of research on the com-
13	parative effectiveness, cost-effectiveness, and safe-
14	ty of drugs, biological products, and devices.
15	"(C) Such other activities as the Secretary
16	determines to be appropriate, except that a grant
17	may not be expended to assist the Secretary in
18	the review of new drugs.
19	"(c) Reducing Errors in Medicine.—The Director
20	shall conduct and support research and build private-public
21	partnerships to—
22	"(1) identify the causes of preventable health
23	care errors and patient injury in health care delivery;

1	"(2) develop, demonstrate, and evaluate strate-
2	gies for reducing errors and improving patient safety;
3	and
4	"(3) promote the implementation of effective
5	strategies throughout the health care industry.
6	"SEC. 913. INFORMATION ON QUALITY AND COST OF CARE.
7	"(a) In General.—In carrying out 902(a), the
8	Director shall—
9	"(1) conduct a survey to collect data on a
10	nationally representative sample of the population on
11	the cost, use and, for fiscal year 2001 and subsequent
12	fiscal years, quality of health care, including the
13	types of health care services Americans use, their ac-
14	cess to health care services, frequency of use, how
15	much is paid for the services used, the source of those
16	payments, the types and costs of private health insur-
17	ance, access, satisfaction, and quality of care for the
18	general population and also for populations identified
19	in section 901(c); and
20	"(2) develop databases and tools that provide in-
21	formation to States on the quality, access, and use of
22	health care services provided to their residents.
23	"(b) Quality and Outcomes Information.—

1	"(1) In General.—Beginning in fiscal year
2	2001, the Director shall ensure that the survey con-
3	ducted under subsection (a)(1) will—
4	"(A) identify determinants of health out-
5	comes and functional status, the needs of special
6	populations in such variables as well as an un-
7	derstanding of changes over time, relationships
8	to health care access and use, and monitor the
9	overall national impact of Federal and State
10	policy changes on health care;
11	"(B) provide information on the quality of
12	care and patient outcomes for frequently occur-
13	ring clinical conditions for a nationally rep-
14	resentative sample of the population; and
15	"(C) provide reliable national estimates for
16	children and persons with special health care
17	needs through the use of supplements or periodic
18	expansions of the survey.
19	In expanding the Medical Expenditure Panel Survey,
20	as in existence on the date of enactment of this title
21	in fiscal year 2001 to collect information on the qual-
22	ity of care, the Director shall take into account any
23	outcomes measurements generally collected by private
24	sector accreditation organizations.

1	"(2) Annual report.—Beginning in fiscal year
2	2003, the Secretary, acting through the Director, shall
3	submit to Congress an annual report on national
4	trends in the quality of health care provided to the
5	American people.
6	"SEC. 914. INFORMATION SYSTEMS FOR HEALTH CARE IM-
7	PROVEMENT.
8	"(a) In General.—In order to foster a range of inno-
9	vative approaches to the management and communication
10	of health information, the Agency shall support research,
11	evaluations and initiatives to advance—
12	"(1) the use of information systems for the study
13	of health care quality and outcomes, including the
14	generation of both individual provider and plan-level
15	comparative performance data;
16	"(2) training for health care practitioners and
17	researchers in the use of information systems;
18	"(3) the creation of effective linkages between
19	various sources of health information, including the
20	development of information networks;
21	"(4) the delivery and coordination of evidence-
22	based health care services, including the use of real-
23	time health care decision-support programs;
24	"(5) the structure, content, definition, and cod-
25	ing of health information data and medical vocabu-

1	laries in consultation with appropriate Federal enti-
2	ties and shall seek input from appropriate private en-
3	tities;
4	"(6) the use of computer-based health records in
5	outpatient and inpatient settings as a personal health
6	record for individual health assessment and mainte-
7	nance, and for monitoring public health and outcomes
8	of care within populations; and
9	"(7) the protection of individually identifiable
10	information in health services research and health
11	care quality improvement.
12	"(b) Demonstration.—The Agency shall support
13	demonstrations into the use of new information tools aimed
14	at improving shared decision-making between patients and
15	their care-givers.
16	"SEC. 915. RESEARCH SUPPORTING PRIMARY CARE AND AC
17	CESS IN UNDERSERVED AREAS.
18	"(a) Preventive Services Task Force.—
19	"(1) Purpose.—The Agency shall provide ongo-
20	ing administrative, research, and technical support
21	for the operation of the Preventive Services Task
22	Force. The Agency shall coordinate and support the
23	dissemination of the Preventive Services Task Force
24	recommendations.

"(2) OPERATION.—The Preventive Services Task

Force shall review the scientific evidence related to the
effectiveness, appropriateness, and cost-effectiveness of
clinical preventive services for the purpose of developing recommendations for the health care community,
and updating previous recommendations, regarding
their usefulness in daily clinical practice. In carrying
out its responsibilities under paragraph (1), the Task
Force shall not be subject to the provisions of Appendix 2 of title 5, United States Code.

"(b) Primary Care Research.—

"(1) IN GENERAL.—There is established within the Agency a Center for Primary Care Research (referred to in this subsection as the 'Center') that shall serve as the principal source of funding for primary care practice research in the Department of Health and Human Services. For purposes of this paragraph, primary care research focuses on the first contact when illness or health concerns arise, the diagnosis, treatment or referral to specialty care, preventive care, and the relationship between the clinician and the patient in the context of the family and community.

1	"(2) Research.—In carrying out this section,
2	the Center shall conduct and support research
3	concerning—
4	"(A) the nature and characteristics of pri-
5	mary care practice;
6	"(B) the management of commonly occur-
7	ring clinical problems;
8	"(C) the management of undifferentiated
9	clinical problems; and
10	"(D) the continuity and coordination of
11	health services.
12	"SEC. 916. CLINICAL PRACTICE AND TECHNOLOGY INNOVA-
13	TION.
14	"(a) In General.—The Director shall promote inno-
15	vation in evidence-based clinical practice and health care
16	technologies by—
17	"(1) conducting and supporting research on the
18	development, diffusion, and use of health care tech-
19	nology;
20	"(2) developing, evaluating, and disseminating
21	methodologies for assessments of health care practices
22	and health care technologies;
23	"(3) conducting intramural and supporting ex-
24	tramural assessments of existing and new health care
25	practices and technologies;

- "(4) promoting education, training, and providing technical assistance in the use of health care practice and health care technology assessment methodologies and results; and
 - "(5) working with the National Library of Medicine and the public and private sector to develop an electronic clearinghouse of currently available assessments and those in progress.

"(b) Specification of Process.—

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- "(1) In General.—Not later than December 31, 2000, the Director shall develop and publish a description of the methods used by the Agency and its contractors for practice and technology assessment.
- "(2) Consultations.—In carrying out this subsection, the Director shall cooperate and consult with the Assistant Secretary for Health, the Administrator of the Health Care Financing Administration, the Director of the National Institutes of Health, the Commissioner of Food and Drugs, and the heads of any other interested Federal department or agency, and shall seek input, where appropriate, from professional societies and other private and public entities.
- "(3) Methodology.—The Director shall, in developing the methods used under paragraph (1), consider—

1	"(A) safety, efficacy, and effectiveness;
2	"(B) legal, social, and ethical implications;
3	"(C) costs, benefits, and cost-effectiveness;
4	"(D) comparisons to alternate technologies
5	and practices; and
6	"(E) requirements of Food and Drug Ad-
7	ministration approval to avoid duplication.
8	"(c) Specific Assessments.—
9	"(1) In general.—The Director shall conduct
10	or support specific assessments of health care tech-
11	nologies and practices.
12	"(2) Requests for assessments.—The Direc-
13	tor is authorized to conduct or support assessments,
14	on a reimbursable basis, for the Health Care Financ-
15	ing Administration, the Department of Defense, the
16	Department of Veterans Affairs, the Office of Person-
17	nel Management, and other public or private entities.
18	"(3) Grants and contracts.—In addition to
19	conducting assessments, the Director may make
20	grants to, or enter into cooperative agreements or con-
21	tracts with, entities described in paragraph (4) for
22	the purpose of conducting assessments of experi-
23	mental, emerging, existing, or potentially outmoded
24	health care technologies, and for related activities.

1	"(4) Eligible entities.—An entity described
2	in this paragraph is an entity that is determined to
3	be appropriate by the Director, including academic
4	medical centers, research institutions and organiza-
5	tions, professional organizations, third party payers,
6	governmental agencies, and consortia of appropriate
7	research entities established for the purpose of con-
8	ducting technology assessments.
9	"SEC. 917. COORDINATION OF FEDERAL GOVERNMENT
10	QUALITY IMPROVEMENT EFFORTS.
11	"(a) Requirement.—
12	"(1) In general.—To avoid duplication and
13	ensure that Federal resources are used efficiently and
14	effectively, the Secretary, acting through the Director,
15	shall coordinate all research, evaluations, and dem-
16	onstrations related to health services research, quality
17	measurement and quality improvement activities un-
18	dertaken and supported by the Federal Government.
19	"(2) Specific activities.—The Director, in col-
20	laboration with the appropriate Federal officials rep-
21	resenting all concerned executive agencies and depart-
22	ments, shall develop and manage a process to—
23	"(A) improve interagency coordination, pri-
24	ority setting, and the use and sharing of research
25	findings and data pertaining to Federal quality

1	improvement programs, technology assessment,
2	and health services research;
3	"(B) strengthen the research information
4	infrastructure, including databases, pertaining
5	to Federal health services research and health
6	care quality improvement initiatives;
7	"(C) set specific goals for participating
8	agencies and departments to further health serv-
9	ices research and health care quality improve-
10	ment; and
11	"(D) strengthen the management of Federal
12	health care quality improvement programs.
13	"(b) Study by the Institute of Medicine.—
14	"(1) In General.—To provide Congress, the De-
15	partment of Health and Human Services, and other
16	relevant departments with an independent, external
17	review of their quality oversight, quality improvement
18	and quality research programs, the Secretary shall
19	enter into a contract with the Institute of Medicine—
20	"(A) to describe and evaluate current qual-
21	ity improvement, quality research and quality
22	monitoring processes through—
23	"(i) an overview of pertinent health
24	services research activities and quality im-
25	provement efforts conducted by all Federal

1	programs, with particular attention paid to
2	those under titles XVIII, XIX, and XXI of
3	the Social Security Act; and
4	"(ii) a summary of the partnerships
5	that the Department of Health and Human
6	Services has pursued with private accredi-
7	tation, quality measurement and improve-
8	ment organizations; and
9	"(B) to identify options and make rec-
10	ommendations to improve the efficiency and ef-
11	fectiveness of quality improvement programs
12	through—
13	"(i) the improved coordination of ac-
14	tivities across the medicare, medicaid and
15	child health insurance programs under titles
16	XVIII, XIX and XXI of the Social Security
17	Act and health services research programs;
18	"(ii) the strengthening of patient choice
19	and participation by incorporating state-of-
20	the-art quality monitoring tools and mak-
21	ing information on quality available; and
22	"(iii) the enhancement of the most ef-
23	fective programs, consolidation as appro-
24	priate, and elimination of duplicative ac-
25	tivities within various federal agencies.

1	"(2) Requirements.—
2	"(A) In General.—The Secretary shall
3	enter into a contract with the Institute of Medi-
4	cine for the preparation—
5	"(i) not later than 12 months after the
6	date of enactment of this title, of a report
7	providing an overview of the quality im-
8	provement programs of the Department of
9	Health and Human Services for the medi-
10	care, medicaid, and CHIP programs under
11	titles XVIII, XIX, and XXI of the Social Se-
12	curity Act; and
13	"(ii) not later than 24 months after the
14	date of enactment of this title, of a final re-
15	port containing recommendations.
16	"(B) Reports.—The Secretary shall sub-
17	mit the reports described in subparagraph (A) to
18	the Committee on Finance and the Committee on
19	Health, Education, Labor, and Pensions of the
20	Senate and the Committee on Ways and Means
21	and the Committee on Commerce of the House of
22	Representatives.

1	"PART C—GENERAL PROVISIONS
2	"SEC. 921. ADVISORY COUNCIL FOR HEALTH CARE RE-
3	SEARCH AND QUALITY.
4	"(a) Establishment.—There is established an advi-
5	sory council to be known as the Advisory Council for Health
6	Care Research and Quality.
7	"(b) Duties.—
8	"(1) In General.—The Advisory Council shall
9	advise the Secretary and the Director with respect to
10	activities proposed or undertaken to carry out the
11	purpose of the Agency under section 901(b).
12	"(2) Certain recommendations.—Activities of
13	the Advisory Council under paragraph (1) shall in-
14	clude making recommendations to the Director
15	regarding—
16	"(A) priorities regarding health care re-
17	search, especially studies related to quality, out-
18	comes, cost and the utilization of, and access to,
19	health care services;
20	"(B) the field of health care research and re-
21	lated disciplines, especially issues related to
22	training needs, and dissemination of informa-
23	tion pertaining to health care quality; and
24	"(C) the appropriate role of the Agency in
25	each of these areas in light of private sector ac-

1	tivity and identification of opportunities for
2	public-private sector partnerships.
3	"(c) Membership.—
4	"(1) In general.—The Advisory Council shall,
5	in accordance with this subsection, be composed of ap-
6	pointed members and ex officio members. All members
7	of the Advisory Council shall be voting members other
8	than the individuals designated under paragraph
9	(3)(B) as ex officio members.
10	"(2) Appointed members.—The Secretary shall
11	appoint to the Advisory Council 18 appropriately
12	qualified individuals. At least 14 members of the Ad-
13	visory Council shall be representatives of the public
14	who are not officers or employees of the United States.
15	The Secretary shall ensure that the appointed mem-
16	bers of the Council, as a group, are representative of
17	professions and entities concerned with, or affected by,
18	activities under this title and under section 1142 of
19	the Social Security Act. Of such members—
20	"(A) 3 shall be individuals distinguished in
21	the conduct of research, demonstration projects,
22	and evaluations with respect to health care;
23	"(B) 3 shall be individuals distinguished in
24	the practice of medicine of which at least 1 shall
25	be a primary care practitioner:

1	"(C) 3 shall be individuals distinguished in
2	the other health professions;
3	"(D) 3 shall be individuals either represent-
4	ing the private health care sector, including
5	health plans, providers, and purchasers or indi-
6	viduals distinguished as administrators of health
7	care delivery systems;
8	"(E) 3 shall be individuals distinguished in
9	the fields of health care quality improvement, ec-
10	onomics, information systems, law, ethics, busi-
11	ness, or public policy; and
12	"(F) 3 shall be individuals representing the
13	interests of patients and consumers of health
14	care.
15	"(3) Ex officio members.—The Secretary shall
16	designate as ex officio members of the Advisory
17	Council—
18	"(A) the Assistant Secretary for Health, the
19	Director of the National Institutes of Health, the
20	Director of the Centers for Disease Control and
21	Prevention, the Administrator of the Health Care
22	Financing Administration, the Assistant Sec-
23	retary of Defense (Health Affairs), and the
24	Under Secretary for Health of the Department of
25	Veterans Affairs; and

1	"(B) such other Federal officials as the Sec-
2	retary may consider appropriate.
3	"(d) Terms.—Members of the Advisory Council ap-
4	pointed under subsection (c)(2) shall serve for a term of 3
5	years. A member of the Council appointed under such sub-
6	section may continue to serve after the expiration of the
7	term of the members until a successor is appointed.
8	"(e) VACANCIES.—If a member of the Advisory Council
9	appointed under subsection (c)(2) does not serve the full
10	term applicable under subsection (d), the individual ap-
11	pointed to fill the resulting vacancy shall be appointed for
12	the remainder of the term of the predecessor of the individ-
13	ual.
14	"(f) CHAIR.—The Director shall, from among the
15	members of the Advisory Council appointed under sub-
16	$section\ (c)(2),\ designate\ an\ individual\ to\ serve\ as\ the\ chair$
17	of the Advisory Council.
18	"(g) Meetings.—The Advisory Council shall meet not
19	less than once during each discrete 4-month period and
20	shall otherwise meet at the call of the Director or the chair.
21	"(h) Compensation and Reimbursement of
22	Expenses.—
23	"(1) Appointed members.—Members of the Ad-
24	$visory\ Council\ appointed\ under\ subsection\ (c)(2)\ shall$
25	receive compensation for each day (including travel

- time) engaged in carrying out the duties of the Advisory Council unless declined by the member. Such
 compensation may not be in an amount in excess of
 the maximum rate of basic pay payable for GS-18
 of the General Schedule.
- 6 "(2) Ex OFFICIO MEMBERS.—Officials designated under subsection (c)(3) as ex officio members 8 of the Advisory Council may not receive compensation 9 for service on the Advisory Council in addition to the 10 compensation otherwise received for duties carried out 11 as officers of the United States.
- 12 "(i) STAFF.—The Director shall provide to the Advi-13 sory Council such staff, information, and other assistance 14 as may be necessary to carry out the duties of the Council.
- 15 "SEC. 922. PEER REVIEW WITH RESPECT TO GRANTS AND CONTRACTS.
- 17 "(a) REQUIREMENT OF REVIEW.—
- 18 "(1) In GENERAL.—Appropriate technical and 19 scientific peer review shall be conducted with respect 20 to each application for a grant, cooperative agree-21 ment, or contract under this title.
- 22 "(2) Reports to director.—Each peer review 23 group to which an application is submitted pursuant 24 to paragraph (1) shall report its finding and rec-25 ommendations respecting the application to the Direc-

- tor in such form and in such manner as the Director
 shall require.
- 4 Director may not approve an application described in sub-

"(b) APPROVAL AS PRECONDITION OF AWARDS.—The

- 5 section (a)(1) unless the application is recommended for ap-
- ${\it 6}\ \ proval\ by\ a\ peer\ review\ group\ established\ under\ subsection$
- 7 (c).

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- 8 "(c) Establishment of Peer Review Groups.—
- 9 "(1) In general.—The Director shall establish 10 such technical and scientific peer review groups as 11 may be necessary to carry out this section. Such 12 groups shall be established without regard to the pro-13 visions of title 5, United States Code, that govern ap-14 pointments in the competitive service, and without re-15 gard to the provisions of chapter 51, and subchapter 16 III of chapter 53, of such title that relate to classifica-17 tion and pay rates under the General Schedule.
 - "(2) MEMBERSHIP.—The members of any peer review group established under this section shall be appointed from among individuals who by virtue of their training or experience are eminently qualified to carry out the duties of such peer review group. Officers and employees of the United States may not constitute more than 25 percent of the membership of any such group. Such officers and employees may not

- receive compensation for service on such groups in addition to the compensation otherwise received for these duties carried out as such officers and employees.
 - "(3) Duration.—Notwithstanding section 14(a) of the Federal Advisory Committee Act, peer review groups established under this section may continue in existence until otherwise provided by law.
 - "(4) QUALIFICATIONS.—Members of any peer-review group shall, at a minimum, meet the following requirements:
 - "(A) Such members shall agree in writing to treat information received, pursuant to their work for the group, as confidential information, except that this subparagraph shall not apply to public records and public information.
 - "(B) Such members shall agree in writing to recuse themselves from participation in the peer-review of specific applications which present a potential personal conflict of interest or appearance of such conflict, including employment in a directly affected organization, stock ownership, or any financial or other arrangement that might introduce bias in the process of peer-review.

1	"(d) Authority for Procedural Adjustments in
2	Certain Cases.—In the case of applications for financial
3	assistance whose direct costs will not exceed \$100,000, the
4	Director may make appropriate adjustments in the proce-
5	dures otherwise established by the Director for the conduct
6	of peer review under this section. Such adjustments may
7	be made for the purpose of encouraging the entry of individ-
8	uals into the field of research, for the purpose of encourag-
9	ing clinical practice-oriented or provider-based research,
10	and for such other purposes as the Director may determine
11	to be appropriate.
12	"(e) Regulations.—The Director shall issue regula-
13	tions for the conduct of peer review under this section.
14	"SEC. 923. CERTAIN PROVISIONS WITH RESPECT TO DEVEL-
15	OPMENT, COLLECTION, AND DISSEMINATION
16	OF DATA.
17	"(a) Standards With Respect to Utility of
18	Data.—
19	"(1) In general.—To ensure the utility, accu-
20	racy, and sufficiency of data collected by or for the
21	Agency for the purpose described in section 901(b),
22	the Director shall establish standard methods for de-
23	veloping and collecting such data, taking into
24	consideration—

1	"(A) other Federal health data collection
2	standards; and
3	"(B) the differences between types of health
4	care plans, delivery systems, health care provid-
5	ers, and provider arrangements.
6	"(2) Relationship with other department
7	PROGRAMS.—In any case where standards under
8	paragraph (1) may affect the administration of other
9	programs carried out by the Department of Health
10	and Human Services, including the programs under
11	title XVIII, XIX or XXI of the Social Security Act,
12	or may affect health information that is subject to a
13	standard developed under part C of title XI of the So-
14	cial Security Act, they shall be in the form of rec-
15	ommendations to the Secretary for such program.
16	"(b) Statistics and Analyses.—The Director
17	shall—
18	"(1) take appropriate action to ensure that sta-
19	tistics and analyses developed under this title are of
20	high quality, timely, and duly comprehensive, and
21	that the statistics are specific, standardized, and ade-
22	quately analyzed and indexed; and
23	"(2) publish, make available, and disseminate
24	such statistics and analyses on as wide a basis as is
25	practicable.

1	"(c) Authority Regarding Certain Requests.—
2	Upon request of a public or private entity, the Director may
3	conduct or support research or analyses otherwise author-
4	ized by this title pursuant to arrangements under which
5	such entity will pay the cost of the services provided
6	Amounts received by the Director under such arrangements
7	shall be available to the Director for obligation until ex-
8	pended.
9	"SEC. 924. DISSEMINATION OF INFORMATION.
10	"(a) In General.—The Director shall—
11	"(1) without regard to section 501 of title 44,
12	United States Code, promptly publish, make avail-
13	able, and otherwise disseminate, in a form under-
14	standable and on as broad a basis as practicable so
15	as to maximize its use, the results of research, dem-
16	onstration projects, and evaluations conducted or sup-
17	ported under this title;
18	"(2) ensure that information disseminated by the
19	Agency is science-based and objective and undertakes
20	consultation as necessary to assess the appropriate-
21	ness and usefulness of the presentation of information
22	that is targeted to specific audiences;
23	"(3) promptly make available to the public data
24	developed in such research, demonstration projects,
25	and evaluations;

1 "(4) provide, in collaboration with the National 2 Library of Medicine where appropriate, indexing, abstracting, translating, publishing, and other services 3 leading to a more effective and timely dissemination of information on research, demonstration projects, 5 6 and evaluations with respect to health care to public 7 and private entities and individuals engaged in the 8 improvement of health care delivery and the general 9 public, and undertake programs to develop new or 10 improved methods for making such information avail-11 able; and

- "(5) as appropriate, provide technical assistance to State and local government and health agencies and conduct liaison activities to such agencies to foster dissemination.
- "(b) Prohibition Against Restrictions.—Except
 as provided in subsection (c), the Director may not restrict
 the publication or dissemination of data from, or the results
 of, projects conducted or supported under this title.
- "(c) Limitation on Use of Certain Informa-21 tion.—No information, if an establishment or person sup-22 plying the information or described in it is identifiable, ob-23 tained in the course of activities undertaken or supported 24 under this title may be used for any purpose other than 25 the purpose for which it was supplied unless such establish-

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- ment or person has consented (as determined under regula tions of the Director) to its use for such other purpose. Such
- 3 information may not be published or released in other form
- 4 if the person who supplied the information or who is de-
- 5 scribed in it is identifiable unless such person has consented
- 6 (as determined under regulations of the Director) to its pub-
- 7 lication or release in other form.
- 8 "(d) Penalty.—Any person who violates subsection
- 9 (c) shall be subject to a civil monetary penalty of not more
- 10 than \$10,000 for each such violation involved. Such penalty
- 11 shall be imposed and collected in the same manner as civil
- 12 money penalties under subsection (a) of section 1128A of
- 13 the Social Security Act are imposed and collected.
- 14 "SEC. 925. ADDITIONAL PROVISIONS WITH RESPECT TO
- 15 GRANTS AND CONTRACTS.
- 16 "(a) Financial Conflicts of Interest.—With re-
- 17 spect to projects for which awards of grants, cooperative
- 18 agreements, or contracts are authorized to be made under
- 19 this title, the Director shall by regulation define—
- 20 "(1) the specific circumstances that constitute fi-
- 21 nancial interests in such projects that will, or may be
- 22 reasonably expected to, create a bias in favor of ob-
- 23 taining results in the projects that are consistent with
- 24 such interests; and

1	"(2) the actions that will be taken by the Direc-
2	tor in response to any such interests identified by the
3	Director.
4	"(b) Requirement of Application.—The Director
5	may not, with respect to any program under this title au-
6	thorizing the provision of grants, cooperative agreements,
7	or contracts, provide any such financial assistance unless
8	an application for the assistance is submitted to the Sec-
9	retary and the application is in such form, is made in such
10	manner, and contains such agreements, assurances, and in-
11	formation as the Director determines to be necessary to
12	carry out the program involved.
13	"(c) Provision of Supplies and Services in Lieu
14	OF FUNDS.—
15	"(1) In general.—Upon the request of an en-
16	tity receiving a grant, cooperative agreement, or con-
17	tract under this title, the Secretary may, subject to
18	paragraph (2), provide supplies, equipment, and serv-
19	ices for the purpose of aiding the entity in carrying
20	out the project involved and, for such purpose, may
21	detail to the entity any officer or employee of the De-
22	partment of Health and Human Services.
23	"(2) Corresponding reduction in funds.—
24	With respect to a request described in paragraph (1),
25	the Secretary shall reduce the amount of the financial

- 1 assistance involved by an amount equal to the costs
- 2 of detailing personnel and the fair market value of
- 3 any supplies, equipment, or services provided by the
- 4 Director. The Secretary shall, for the payment of ex-
- 5 penses incurred in complying with such request, ex-
- 6 pend the amounts withheld.
- 7 "(d) Applicability of Certain Provisions With
- 8 Respect to Contracts.—Contracts may be entered into
- 9 under this part without regard to sections 3648 and 3709
- 10 of the Revised Statutes (31 U.S.C. 529; 41 U.S.C. 5).
- 11 "SEC. 926. CERTAIN ADMINISTRATIVE AUTHORITIES.
- 12 "(a) Deputy Director and Other Officers and
- 13 EMPLOYEES.—
- 14 "(1) DEPUTY DIRECTOR.—The Director may ap-
- 15 point a deputy director for the Agency.
- 16 "(2) OTHER OFFICERS AND EMPLOYEES.—The
- 17 Director may appoint and fix the compensation of
- such officers and employees as may be necessary to
- 19 carry out this title. Except as otherwise provided by
- law, such officers and employees shall be appointed in
- 21 accordance with the civil service laws and their com-
- 22 pensation fixed in accordance with title 5, United
- 23 States Code.
- 24 "(b) Facilities.—The Secretary, in carrying out this
- 25 *title*—

1 "(1) may acquire, without regard to the Act of
2 March 3, 1877 (40 U.S.C. 34), by lease or otherwise
3 through the Director of General Services, buildings or
4 portions of buildings in the District of Columbia or
5 communities located adjacent to the District of Co6 lumbia for use for a period not to exceed 10 years;
7 and

- "(2) may acquire, construct, improve, repair, operate, and maintain laboratory, research, and other necessary facilities and equipment, and such other real or personal property (including patents) as the Secretary deems necessary.
- "(c) Provision of Financial Assistance.—The Di-14 rector, in carrying out this title, may make grants to public 15 and nonprofit entities and individuals, and may enter into 16 cooperative agreements or contracts with public and private 17 entities and individuals.
- 18 "(d) Utilization of Certain Personnel and Re-19 sources.—
- 20 "(1) DEPARTMENT OF HEALTH AND HUMAN
 21 SERVICES.—The Director, in carrying out this title,
 22 may utilize personnel and equipment, facilities, and
 23 other physical resources of the Department of Health
 24 and Human Services, permit appropriate (as determined by the Secretary) entities and individuals to

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1	utilize the physical resources of such Department, and
2	provide technical assistance and advice.
3	"(2) Other agencies.—The Director, in carry-
4	ing out this title, may use, with their consent, the
5	services, equipment, personnel, information, and fa-
6	cilities of other Federal, State, or local public agen-
7	cies, or of any foreign government, with or without
8	reimbursement of such agencies.
9	"(e) Consultants.—The Secretary, in carrying out
10	this title, may secure, from time to time and for such peri-
11	ods as the Director deems advisable but in accordance with
12	section 3109 of title 5, United States Code, the assistance
13	and advice of consultants from the United States or abroad.
14	"(f) Experts.—
15	"(1) In general.—The Secretary may, in car-
16	rying out this title, obtain the services of not more
17	than 50 experts or consultants who have appropriate
18	scientific or professional qualifications. Such experts
19	or consultants shall be obtained in accordance with
20	section 3109 of title 5, United States Code, except that
21	the limitation in such section on the duration of serv-
22	ice shall not apply.
23	"(2) Travel expenses.—
24	"(A) In General.—Experts and consult-
25	ants whose services are obtained under para-

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graph (1) shall be paid or reimbursed for their expenses associated with traveling to and from their assignment location in accordance with sections 5724, 5724a(a), 5724a(c), and 5726(C) of title 5, United States Code.

"(B) Limitation.—Expenses specified in subparagraph (A) may not be allowed in connection with the assignment of an expert or consultant whose services are obtained under paragraph (1) unless and until the expert agrees in writing to complete the entire period of assignment, or 1 year, whichever is shorter, unless separated or reassigned for reasons that are beyond the control of the expert or consultant and that are acceptable to the Secretary. If the expert or consultant violates the agreement, the money spent by the United States for the expenses specified in subparagraph (A) is recoverable from the expert or consultant as a statutory obligation owed to the United States. The Secretary may waive in whole or in part a right of recovery under this subparagraph.

23 "(g) Voluntary and Uncompensated Services.— 24 The Director, in carrying out this title, may accept vol-25 untary and uncompensated services.

1 "SEC. 927. FUNDING.

- 2 "(a) Intent.—To ensure that the United States in-
- 3 vestment in biomedical research is rapidly translated into
- 4 improvements in the quality of patient care, there must be
- 5 a corresponding investment in research on the most effective
- 6 clinical and organizational strategies for use of these find-
- 7 ings in daily practice. The authorization levels in sub-
- 8 sections (b) and (c) provide for a proportionate increase
- 9 in health care research as the United States investment in
- 10 biomedical research increases.
- 11 "(b) Authorization of Appropriations.—For the
- 12 purpose of carrying out this title, there are authorized to
- 13 be appropriated \$250,000,000 for fiscal year 2000, and such
- 14 sums as may be necessary for each of the fiscal years 2001
- 15 through 2004.
- 16 "(c) EVALUATIONS.—In addition to amounts available
- 17 pursuant to subsection (b) for carrying out this title, there
- 18 shall be made available for such purpose, from the amounts
- 19 made available pursuant to section 241 (relating to evalua-
- 20 tions), an amount equal to 40 percent of the maximum
- 21 amount authorized in such section 241 to be made available
- 22 for a fiscal year.
- 23 *"SEC. 928. DEFINITIONS.*
- 24 "In this title:

- 1 "(1) ADVISORY COUNCIL.—The term 'Advisory
 2 Council' means the Advisory Council on Health Care
 3 Research and Quality established under section 921.
- 4 "(2) AGENCY.—The term 'Agency' means the 5 Agency for Health Research and Quality.
- 6 "(3) DIRECTOR.—The term 'Director' means the 7 Director of the Agency for Health Research and Qual-8 ity.".

(b) Rules of Construction.—

- (1) In General.—Section 901(a) of the Public Health Service Act (as added by subsection (a) of this section) applies as a redesignation of the agency that carried out title IX of such Act on the day before the date of enactment of this Act, and not as the termination of such agency and the establishment of a different agency. The amendment made by subsection (a) of this section does not affect appointments of the personnel of such agency who were employed at the agency on the day before such date.
- (2) References.—Any reference in law to the Agency for Health Care Policy and Research is deemed to be a reference to the Agency for Health Research and Quality, and any reference in law to the Administrator for Health Care Policy and Research

1	is deemed to be a reference to the Director of the
2	Agency for Health Research and Quality.
3	SEC. 3. GRANTS REGARDING UTILIZATION OF PREVENTIVE
4	HEALTH SERVICES.
5	Subpart I of part D of title III of the Public Health
6	Service Act (42 U.S.C. 254b et seq.) is amended by adding
7	at the end the following section:
8	"SEC. 330D. CENTERS FOR STRATEGIES ON FACILITATING
9	UTILIZATION OF PREVENTIVE HEALTH SERV-
10	ICES AMONG VARIOUS POPULATIONS.
11	"(a) In General.—The Secretary, acting through the
12	appropriate agencies of the Public Health Service, shall
13	make grants to public or nonprofit private entities for the
14	establishment and operation of regional centers whose pur-
15	pose is to identify particular populations of patients and
16	facilitate the appropriate utilization of preventive health
17	services by patients in the populations through developing
18	and disseminating strategies to improve the methods used
19	by public and private health care programs and providers
20	in interacting with such patients.
21	"(b) Research and Training.—The activities car-
22	ried out by a center under subsection (a) may include estab-
23	lishing programs of research and training with respect to
24	the nurnose described in such subsection including the de-

- 1 velopment of curricula for training individuals in imple-
- 2 menting the strategies developed under such subsection.
- 3 "(c) Quality Management.—A condition for the re-
- 4 ceipt of a grant under subsection (a) is that the applicant
- 5 involved agree that, in order to ensure that the strategies
- 6 developed under such subsection take into account prin-
- 7 ciples of quality management with respect to consumer sat-
- 8 isfaction, the applicant will make arrangements with one
- 9 or more private entities that have experience in applying
- 10 such principles.
- 11 "(d) Priority Regarding Infants and Chil-
- 12 DREN.—In carrying out the purpose described in subsection
- 13 (a), the Secretary shall give priority to various populations
- 14 of infants, young children, and their mothers.
- 15 "(e) EVALUATIONS.—The Secretary, acting through the
- 16 appropriate agencies of the Public Health Service, shall (di-
- 17 rectly or through grants or contracts) provide for the eval-
- 18 uation of strategies under subsection (a) in order to deter-
- 19 mine the extent to which the strategies have been effective
- 20 in facilitating the appropriate utilization of preventive
- 21 health services in the populations with respect to which the
- 22 strategies were developed.
- 23 "(f) Authorization of Appropriations.—For the
- 24 purpose of carrying out this section, there are authorized

- 1 to be appropriated such sums as may be necessary for each
- 2 of the fiscal years 2000 through 2004.".