In the Senate of the United States,

October 3, 2002.

Resolved, That the bill from the House of Representatives (H.R. 5063) entitled "An Act to amend the Internal Revenue Code of 1986 to provide a special rule for members of the uniformed services in determining the exclusion of gain from the sale of a principal residence and to restore the tax exempt status of death gratuity payments to members of the uniformed services.", do pass with the following

AMENDMENTS:

Strike out all after the enacting clause and insert:

- 1 SECTION 1. SHORT TITLE; ETC.
- 2 (a) Short Title.—This Act may be cited as the
- 3 "Armed Forces Tax Fairness Act of 2002".

- 1 (b) Amendment of 1986 Code.—Except as otherwise
- 2 expressly provided, whenever in this Act an amendment or
- 3 repeal is expressed in terms of an amendment to, or repeal
- 4 of, a section or other provision, the reference shall be consid-
- 5 ered to be made to a section or other provision of the Inter-
- 6 nal Revenue Code of 1986.
- 7 (c) Table of Contents.—The table of contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; etc.

TITLE I—IMPROVING TAX EQUITY FOR MILITARY PERSONNEL

- Sec. 101. Exclusion from gross income of certain death gratuity payments.
- Sec. 102. Exclusion of gain from sale of a principal residence by a member of the uniformed services or the Foreign Service.
- Sec. 103. Exclusion for amounts received under Department of Defense Homeowners Assistance Program.
- Sec. 104. Expansion of combat zone filing rules to contingency operations.
- Sec. 105. Above-the-line deduction for overnight travel expenses of National Guard and Reserve members.
- Sec. 106. Modification of membership requirement for exemption from tax for certain veterans' organizations.
- Sec. 107. Clarification of treatment of certain dependent care assistance programs.

TITLE II—OTHER PROVISIONS

- Sec. 201. Revision of tax rules on expatriation.
- Sec. 202. Extension of IRS user fees.
- Sec. 203. Partial payment of tax liability in installment agreements.

1	TITLE I—IMPROVING TAX EQ-
2	UITY FOR MILITARY PER-
3	SONNEL
4	SEC. 101. EXCLUSION FROM GROSS INCOME OF CERTAIN
5	DEATH GRATUITY PAYMENTS.
6	(a) In General.—Subsection (b)(3) of section 134 (re-
7	lating to certain military benefits) is amended by adding
8	at the end the following new subparagraph:
9	"(C) Exception for death gratuity ad-
10	Justments made by law.—Subparagraph (A)
11	shall not apply to any adjustment to the amount
12	of death gratuity payable under chapter 75 of
13	title 10, United States Code, which is pursuant
14	to a provision of law enacted after September 9,
15	1986.".
16	(b) Conforming Amendment.—Subparagraph (A) of
17	section 134(b)(3) is amended by striking "subparagraph
18	(B)" and inserting "subparagraphs (B) and (C)".
19	(c) Effective Date.—The amendments made by this
20	section shall apply with respect to deaths occurring after
21	September 10, 2001.

1	SEC. 102. EXCLUSION OF GAIN FROM SALE OF A PRINCIPAL
2	RESIDENCE BY A MEMBER OF THE UNI-
3	FORMED SERVICES OR THE FOREIGN SERV-
4	ICE.
5	(a) In General.—Subsection (d) of section 121 (relat-
6	ing to exclusion of gain from sale of principal residence)
7	is amended by adding at the end the following new para-
8	graph:
9	"(9) Members of uniformed services and
10	FOREIGN SERVICE.—
11	"(A) In general.—At the election of an
12	individual with respect to a property, the run-
13	ning of the 5-year period described in subsection
14	(a) with respect to such property shall be sus-
15	pended during any period that such individual
16	or such individual's spouse is serving on quali-
17	fied official extended duty as a member of the
18	uniformed services or of the Foreign Service of
19	the United States.
20	"(B) Maximum period of suspension.—
21	The 5-year period described in subsection (a)
22	shall not be extended more than 10 years by rea-
23	son of subparagraph (A) .
24	"(C) Qualified official extended
25	DUTY.—For purposes of this paragraph—

1	"(i) In general.—The term 'qualified
2	official extended duty' means any extended
3	duty while serving at a duty station which
4	is at least 50 miles from such property or
5	while residing under Government orders in
6	Government quarters.
7	"(ii) Uniformed services.—The
8	term 'uniformed services' has the meaning
9	given such term by section 101(a)(5) of title
10	10, United States Code, as in effect on the
11	date of the enactment of this paragraph.
12	"(iii) Foreign service of the
13	UNITED STATES.—The term 'member of the
14	Foreign Service of the United States' has
15	the meaning given the term 'member of the
16	Service' by paragraph (1), (2), (3), (4), or
17	(5) of section 103 of the Foreign Service Act
18	of 1980.
19	"(iv) Extended duty.—The term 'ex-
20	tended duty' means any period of duty pur-
21	suant to a call or order to such duty for a
22	period in excess of 90 days or for an indefi-
23	$nite\ period.$
24	"(D) Special rules relating to elec-
25	TION.—

1	"(i) Election limited to 1 prop-
2	ERTY AT A TIME.—An election under sub-
3	paragraph (A) with respect to any property
4	may not be made if such an election is in
5	effect with respect to any other property.
6	"(ii) Revocation of election.—An
7	election under subparagraph (A) may be re-
8	voked at any time.".
9	(b) Effective Date; Special Rule.—
10	(1) Effective date.—The amendment made by
11	this section shall take effect as if included in the
12	amendments made by section 312 of the Taxpayer Re-
13	lief Act of 1997.
14	(2) Waiver of Limitations.—If refund or cred-
15	it of any overpayment of tax resulting from the
16	amendment made by this section is prevented at any
17	time before the close of the 1-year period beginning on
18	the date of the enactment of this Act by the operation
19	of any law or rule of law (including res judicata),
20	such refund or credit may nevertheless be made or al-
21	lowed if claim therefor is filed before the close of such
22	period.

1	SEC. 103. EXCLUSION FOR AMOUNTS RECEIVED UNDER DE-
2	PARTMENT OF DEFENSE HOMEOWNERS AS
3	SISTANCE PROGRAM.
4	(a) In General.—Section 132(a) (relating to the ex-
5	clusion from gross income of certain fringe benefits) is
6	amended by striking "or" at the end of paragraph (6), by
7	striking the period at the end of paragraph (7) and insert-
8	ing ", or" and by adding at the end the following new para-
9	graph:
10	"(8) qualified military base realignment and clo-
11	sure fringe.".
12	(b) Qualified Military Base Realignment and
13	Closure Fringe.—Section 132 is amended by redesig-
14	nating subsection (n) as subsection (o) and by inserting
15	after subsection (m) the following new subsection:
16	"(n) Qualified Military Base Realignment and
17	Closure Fringe.—For purposes of this section, the term
18	'qualified military base realignment and closure fringe
19	means 1 or more payments under the authority of section
20	1013 of the Demonstration Cities and Metropolitan Devel-
21	opment Act of 1966 (42 U.S.C. 3374) to offset the adverse
22	effects on housing values as a result of a military base re-
23	alignment or closure.".
24	(c) Effective Date.—The amendments made by this
25	section shall apply to payments made after the date of the
26	enactment of this Act.

1	SEC. 104. EXPANSION OF COMBAT ZONE FILING RULES TO
2	CONTINGENCY OPERATIONS.
3	(a) In General.—Section 7508(a) (relating to time
4	for performing certain acts postponed by reason of service
5	in combat zone) is amended—
6	(1) by inserting "or when deployed outside the
7	United States away from the individual's permanent
8	duty station while participating in an operation des-
9	ignated by the Secretary of Defense as a contingency
10	operation (as defined in section 101(a)(13) of title 10,
11	United States Code) or which became such a contin-
12	gency operation by operation of law" after "section
13	112",
14	(2) by inserting in the first sentence "or at any
15	time during the period of such contingency operation"
16	after "for purposes of such section",
17	(3) by inserting "or operation" after "such an
18	area", and
19	(4) by inserting "or operation" after "such
20	area".
21	(b) Conforming Amendments.—
22	(1) Section 7508(d) is amended by inserting "or
23	contingency operation" after "area".
24	(2) The heading for section 7508 is amended by
25	inserting "OR CONTINGENCY OPERATION" after
26	"COMBAT ZONE".

1	(3) The item relating to section 7508 in the table
2	of sections for chapter 77 is amended by inserting "or
3	contingency operation" after "combat zone".
4	(c) Effective Date.—The amendments made by this
5	section shall apply to any period for performing an ac-
6	which has not expired before the date of the enactment of
7	$this\ Act.$
8	SEC. 105. ABOVE-THE-LINE DEDUCTION FOR OVERNIGHT
9	TRAVEL EXPENSES OF NATIONAL GUARD AND
10	RESERVE MEMBERS.
11	(a) Deduction Allowed.—Section 162 (relating to
12	certain trade or business expenses) is amended by redesign
13	nating subsection (p) as subsection (q) and inserting after
14	subsection (o) the following new subsection:
15	"(p) Treatment of Expenses of Members of Re-
16	SERVE COMPONENT OF ARMED FORCES OF THE UNITED
17	States.—For purposes of subsection (a)(2), in the case of
18	an individual who performs services as a member of a re-
19	serve component of the Armed Forces of the United States
20	at any time during the taxable year, such individual shall
21	be deemed to be away from home in the pursuit of a trade
22	or business for any period during which such individua
23	is away from home in connection with such service.".
24	(b) DEDUCTION ALLOWED WHETHER OR NOT TAX

25 PAYER ELECTS TO ITEMIZE.—Section 62(a)(2) (relating to

- 1 certain trade and business deductions of employees) is
- 2 amended by adding at the end the following new subpara-
- 3 graph:
- 4 "(E) CERTAIN EXPENSES OF MEMBERS OF
- 5 RESERVE COMPONENTS OF THE ARMED FORCES
- 6 OF THE UNITED STATES.—The deductions al-
- 7 lowed by section 162 which consist of expenses,
- 8 in amounts not in excess of the rates for travel
- 9 expenses (including per diem in lieu of subsist-
- 10 ence) authorized for employees of agencies under
- 11 subchapter I of chapter 57 of title 5, United
- 12 States Code, paid or incurred by the taxpayer in
- connection with the performance of services by
- such taxpayer as a member of a reserve compo-
- 15 nent of the Armed Forces of the United States.".
- 16 (c) Effective Date.—The amendments made by this
- 17 section shall apply to amounts paid or incurred in taxable
- 18 years beginning after December 31, 2001.
- 19 SEC. 106. MODIFICATION OF MEMBERSHIP REQUIREMENT
- 20 FOR EXEMPTION FROM TAX FOR CERTAIN
- 21 **VETERANS' ORGANIZATIONS.**
- 22 (a) In General.—Subparagraph (B) of section
- 23 501(c)(19) (relating to list of exempt organizations) is
- 24 amended by striking "or widowers" and inserting ", wid-
- 25 owers, or ancestors or lineal descendants".

1	(b) Effective Date.—The amendments made by this
2	section shall apply to taxable years beginning after the date
3	of the enactment of this Act.
4	SEC. 107. CLARIFICATION OF THE TREATMENT OF CERTAIN
5	DEPENDENT CARE ASSISTANCE PROGRAMS.
6	(a) In General.—Section 134(b) (defining qualified
7	military benefit) is amended by adding at the end the fol-
8	lowing new paragraph:
9	"(4) Clarification of certain benefits.—
10	For purposes of paragraph (1), such term includes
11	any dependent care assistance program for any indi-
12	vidual described in paragraph (1)(A).".
13	(b) Conforming Amendments.—
14	(1) Section $134(b)(3)(A)$ is amended by inserting
15	"and paragraph (4)" after "subparagraph (B)".
16	(2) Section 3121(a)(18) is amended by striking
17	"or 129" and inserting ", 129, or 134(b)(4)".
18	(3) Section 3306(b)(13) is amended by striking
19	"or 129" and inserting ", 129, or 134(b)(4)".
20	(4) Section 3401(a)(18) is amended by striking
21	"or 129" and inserting ", 129, or 134(b)(4)".
22	(c) Effective Date.—The amendments made by this
23	section shall apply to taxable years beginning after Decem-
24	ber 31, 2001.

1	(d) No Inference.—No inference may be drawn from
2	the amendments made by this section with respect to the
3	tax treatment of any amounts under the program described
4	in section 134(b)(4) of the Internal Revenue Code of 1986
5	(as added by this section) for any taxable year beginning
6	before January 1, 2002.
7	TITLE II—OTHER PROVISIONS
8	SEC. 201. REVISION OF TAX RULES ON EXPATRIATION.
9	(a) In General.—Subpart A of part II of subchapter
10	N of chapter 1 is amended by inserting after section 877
11	the following new section:
12	"SEC. 877A. TAX RESPONSIBILITIES OF EXPATRIATION.
13	"(a) General Rules.—For purposes of this
14	subtitle—
15	"(1) Mark to market.—Except as provided in
16	subsections (d) and (f), all property of a covered expa-
17	triate to whom this section applies shall be treated as
18	sold on the day before the expatriation date for its
19	fair market value.
20	"(2) Recognition of gain or loss.—In the
21	case of any sale under paragraph (1)—
22	"(A) notwithstanding any other provision of
23	this title, any gain arising from such sale shall
24	be taken into account for the taxable year of the
25	sale, and

1	"(B) any loss arising from such sale shall
2	be taken into account for the taxable year of the
3	sale to the extent otherwise provided by this title,
4	except that section 1091 shall not apply to any
5	such loss.
6	Proper adjustment shall be made in the amount of
7	any gain or loss subsequently realized for gain or loss
8	taken into account under the preceding sentence.
9	"(3) Exclusion for certain gain.—
10	"(A) In General.—The amount which, but
11	for this paragraph, would be includible in the
12	gross income of any individual by reason of this
13	section shall be reduced (but not below zero) by
14	\$600,000. For purposes of this paragraph, allo-
15	cable expatriation gain taken into account under
16	subsection $(f)(2)$ shall be treated in the same
17	manner as an amount required to be includible
18	in gross income.
19	"(B) Cost-of-living adjustment.—
20	"(i) In General.—In the case of an
21	expatriation date occurring in any calendar
22	year after 2002, the \$600,000 amount under
23	subparagraph (A) shall be increased by an

 $amount\ equal\ to-\!\!\!-\!\!\!\!-$

1	"(I) such dollar amount, multi-
2	plied by
3	"(II) the cost-of-living adjustment
4	determined under section $1(f)(3)$ for
5	such calendar year, determined by sub-
6	stituting 'calendar year 2001' for 'cal-
7	endar year 1992' in subparagraph (B)
8	thereof.
9	"(ii) ROUNDING RULES.—If any
10	amount after adjustment under clause (i) is
11	not a multiple of \$1,000, such amount shall
12	be rounded to the next lower multiple of
13	\$1,000.
14	"(4) Election to continue to be taxed as
15	UNITED STATES CITIZEN.—
16	"(A) In general.—If a covered expatriate
17	elects the application of this paragraph—
18	"(i) this section (other than this para-
19	graph and subsection (i)) shall not apply to
20	the expatriate, but
21	"(ii) in the case of property to which
22	this section would apply but for such elec-
23	tion, the expatriate shall be subject to tax
24	under this title in the same manner as if
25	the individual were a United States citizen.

1	"(B) Requirements.—Subparagraph (A)
2	shall not apply to an individual unless the
3	individual—
4	"(i) provides security for payment of
5	tax in such form and manner, and in such
6	amount, as the Secretary may require,
7	"(ii) consents to the waiver of any
8	right of the individual under any treaty of
9	the United States which would preclude as-
10	sessment or collection of any tax which may
11	be imposed by reason of this paragraph,
12	and
13	"(iii) complies with such other require-
14	ments as the Secretary may prescribe.
15	"(C) Election.—An election under sub-
16	paragraph (A) shall apply to all property to
17	which this section would apply but for the elec-
18	tion and, once made, shall be irrevocable. Such
19	election shall also apply to property the basis of
20	which is determined in whole or in part by ref-
21	erence to the property with respect to which the
22	election was made.
23	"(b) Election To Defer Tax.—
24	"(1) In General.—If the taxpayer elects the ap-
25	plication of this subsection with respect to any prop-

erty treated as sold by reason of subsection (a), the payment of the additional tax attributable to such property shall be postponed until the due date of the return for the taxable year in which such property is disposed of (or, in the case of property disposed of in a transaction in which gain is not recognized in whole or in part, until such other date as the Secretary may prescribe).

- "(2) Determination of tax with respect to Property.—For purposes of paragraph (1), the additional tax attributable to any property is an amount which bears the same ratio to the additional tax imposed by this chapter for the taxable year solely by reason of subsection (a) as the gain taken into account under subsection (a) with respect to such property bears to the total gain taken into account under subsection (a) with respect to all property to which subsection (a) applies.
- "(3) TERMINATION OF POSTPONEMENT.—No tax may be postponed under this subsection later than the due date for the return of tax imposed by this chapter for the taxable year which includes the date of death of the expatriate (or, if earlier, the time that the security provided with respect to the property fails to meet the requirements of paragraph (4), unless the

1	taxpayer corrects such failure within the time speci-
2	fied by the Secretary).
3	"(4) Security.—
4	"(A) In General.—No election may be
5	made under paragraph (1) with respect to any
6	property unless adequate security is provided to
7	the Secretary with respect to such property.
8	"(B) Adequate security.—For purposes
9	of subparagraph (A), security with respect to
10	any property shall be treated as adequate secu-
11	rity if—
12	"(i) it is a bond in an amount equal
13	to the deferred tax amount under paragraph
14	(2) for the property, or
15	"(ii) the taxpayer otherwise establishes
16	to the satisfaction of the Secretary that the
17	security is adequate.
18	"(5) Waiver of Certain rights.—No election
19	may be made under paragraph (1) unless the tax-
20	payer consents to the waiver of any right under any
21	treaty of the United States which would preclude as-
22	sessment or collection of any tax imposed by reason
23	of this section.
24	"(6) Elections.—An election under paragraph
25	(1) shall only apply to property described in the elec-

1	tion and, once made, is irrevocable. An election may
2	be made under paragraph (1) with respect to an in-
3	terest in a trust with respect to which gain is re-
4	quired to be recognized under subsection $(f)(1)$.
5	"(7) Interest.—For purposes of section 6601—
6	"(A) the last date for the payment of tax
7	shall be determined without regard to the election
8	under this subsection, and
9	"(B) section 6621(a)(2) shall be applied by
10	substituting '5 percentage points' for '3 percent-
11	age points' in subparagraph (B) thereof.
12	"(c) Covered Expatriate.—For purposes of this
13	section—
14	"(1) In general.—Except as provided in para-
15	graph (2), the term 'covered expatriate' means an ex-
16	patriate.
17	"(2) Exceptions.—An individual shall not be
18	treated as a covered expatriate if—
19	"(A) the individual—
20	"(i) became at birth a citizen of the
21	United States and a citizen of another
22	country and, as of the expatriation date,
23	continues to be a citizen of, and is taxed as
24	a resident of, such other country, and

1	"(ii) has not been a resident of the
2	United States (as defined in section
3	7701(b)(1)(A)(ii)) during the 5 taxable
4	years ending with the taxable year during
5	which the expatriation date occurs, or
6	" $(B)(i)$ the individual's relinquishment of
7	United States citizenship occurs before such indi-
8	vidual attains age 18½, and
9	"(ii) the individual has been a resident of
10	the United States (as so defined) for not more
11	than 5 taxable years before the date of relin-
12	quishment.
13	"(d) Exempt Property; Special Rules for Pen-
14	SION PLANS.—
15	"(1) Exempt property.—This section shall not
16	apply to the following:
17	"(A) United states real property in-
18	Terests.—Any United States real property in-
19	terest (as defined in section 897(c)(1)), other
20	than stock of a United States real property hold-
21	ing corporation which does not, on the day before
22	the expatriation date, meet the requirements of
23	section $897(c)(2)$.
24	"(B) Specified property.—Any property
25	or interest in property not described in subpara-

1	graph (A) which the Secretary specifies in regu-
2	lations.
3	"(2) Special rules for certain retirement
4	PLANS.—
5	"(A) In General.—If a covered expatriate
6	holds on the day before the expatriation date any
7	interest in a retirement plan to which this para-
8	graph applies—
9	"(i) such interest shall not be treated
10	as sold for purposes of subsection (a)(1), but
11	"(ii) an amount equal to the present
12	value of the expatriate's nonforfeitable ac-
13	crued benefit shall be treated as having been
14	received by such individual on such date as
15	a distribution under the plan.
16	"(B) Treatment of subsequent dis-
17	TRIBUTIONS.—In the case of any distribution on
18	or after the expatriation date to or on behalf of
19	the covered expatriate from a plan from which
20	the expatriate was treated as receiving a dis-
21	tribution under subparagraph (A), the amount
22	otherwise includible in gross income by reason of
23	the subsequent distribution shall be reduced by
24	the excess of the amount includible in gross in-
25	come under subparagraph (A) over any portion

1	of such amount to which this subparagraph pre-
2	viously applied.
3	"(C) Treatment of subsequent dis-
4	TRIBUTIONS BY PLAN.—For purposes of this title,
5	a retirement plan to which this paragraph ap-
6	plies, and any person acting on the plan's behalf,
7	shall treat any subsequent distribution described
8	in subparagraph (B) in the same manner as
9	such distribution would be treated without re-
10	gard to this paragraph.
11	"(D) Applicable plans.—This paragraph
12	shall apply to—
13	"(i) any qualified retirement plan (as
14	defined in section $4974(c)$),
15	"(ii) an eligible deferred compensation
16	plan (as defined in section 457(b)) of an el-
17	igible employer described in section
18	$457(e)(1)(A), \ and$
19	"(iii) to the extent provided in regula-
20	tions, any foreign pension plan or similar
21	retirement arrangements or programs.
22	"(e) Definitions.—For purposes of this section—
23	"(1) Expatriate.—The term 'expatriate'
24	means—

1	"(A) any United States citizen who relin-
2	quishes citizenship, and
3	"(B) any long-term resident of the United
4	States who—
5	"(i) ceases to be a lawful permanent
6	resident of the United States (within the
7	meaning of section $7701(b)(6)$), or
8	"(ii) commences to be treated as a resi-
9	dent of a foreign country under the provi-
10	sions of a tax treaty between the United
11	States and the foreign country and who
12	does not waive the benefits of such treaty
13	applicable to residents of the foreign coun-
14	try.
15	"(2) Expatriation date.—The term 'expatria-
16	tion date' means—
17	"(A) the date an individual relinquishes
18	United States citizenship, or
19	"(B) in the case of a long-term resident of
20	the United States, the date of the event described
21	in clause (i) or (ii) of paragraph (1)(B).
22	"(3) Relinquishment of citizenship.—A cit-
23	izen shall be treated as relinquishing United States
24	citizenship on the earliest of—

1	"(A) the date the individual renounces such
2	individual's United States nationality before a
3	diplomatic or consular officer of the United
4	States pursuant to paragraph (5) of section
5	349(a) of the Immigration and Nationality Act
6	$(8\ U.S.C.\ 1481(a)(5)),$
7	"(B) the date the individual furnishes to the
8	United States Department of State a signed
9	statement of voluntary relinquishment of United
10	States nationality confirming the performance of
11	an act of expatriation specified in paragraph
12	(1), (2), (3), or (4) of section 349(a) of the Im-
13	migration and Nationality Act (8 U.S.C.
14	1481(a)(1)-(4)),
15	"(C) the date the United States Department
16	of State issues to the individual a certificate of
17	loss of nationality, or
18	"(D) the date a court of the United States
19	cancels a naturalized citizen's certificate of natu-
20	ralization.
21	Subparagraph (A) or (B) shall not apply to any in-
22	dividual unless the renunciation or voluntary relin-
23	quishment is subsequently approved by the issuance to
24	the individual of a certificate of loss of nationality by
25	the United States Department of State.

1	"(4) Long-term resident.—The term long-
2	term resident' has the meaning given to such term by
3	section $877(e)(2)$.
4	"(f) Special Rules Applicable to Beneficiaries'
5	Interests in Trust.—
6	"(1) In general.—Except as provided in para-
7	graph (2), if an individual is determined under para-
8	graph (3) to hold an interest in a trust on the day
9	before the expatriation date—
10	"(A) the individual shall not be treated as
11	having sold such interest,
12	"(B) such interest shall be treated as a sep-
13	arate share in the trust, and
14	"(C)(i) such separate share shall be treated
15	as a separate trust consisting of the assets allo-
16	cable to such share,
17	"(ii) the separate trust shall be treated as
18	having sold its assets on the day before the expa-
19	triation date for their fair market value and as
20	having distributed all of its assets to the indi-
21	vidual as of such time, and
22	"(iii) the individual shall be treated as hav-
23	ing recontributed the assets to the separate trust.
24	Subsection (a)(2) shall apply to any income, gain, or
25	loss of the individual arising from a distribution de-

1	scribed in subparagraph $(C)(ii)$. In determining the
2	amount of such distribution, proper adjustments shall
3	be made for liabilities of the trust allocable to an in-
4	dividual's share in the trust.
5	"(2) Special rules for interests in quali-
6	FIED TRUSTS.—
7	"(A) In general.—If the trust interest de-
8	scribed in paragraph (1) is an interest in a
9	qualified trust—
10	"(i) paragraph (1) and subsection (a)
11	shall not apply, and
12	"(ii) in addition to any other tax im-
13	posed by this title, there is hereby imposed
14	on each distribution with respect to such in-
15	terest a tax in the amount determined
16	under subparagraph (B).
17	"(B) Amount of tax.—The amount of tax
18	under subparagraph (A)(ii) shall be equal to the
19	lesser of—
20	"(i) the highest rate of tax imposed by
21	section 1(e) for the taxable year which in-
22	cludes the day before the expatriation date,
23	multiplied by the amount of the distribu-
24	$tion,\ or$

1	"(ii) the balance in the deferred tax ac-
2	count immediately before the distribution
3	determined without regard to any increases
4	under subparagraph (C)(ii) after the 30th
5	day preceding the distribution.
6	"(C) Deferred tax account.—For pur-
7	poses of subparagraph $(B)(ii)$ —
8	"(i) Opening balance.—The opening
9	balance in a deferred tax account with re-
10	spect to any trust interest is an amount
11	equal to the tax which would have been im-
12	posed on the allocable expatriation gain
13	with respect to the trust interest if such
14	gain had been included in gross income
15	under subsection (a).
16	"(ii) Increase for interest.—The
17	balance in the deferred tax account shall be
18	increased by the amount of interest deter-
19	mined (on the balance in the account at the
20	time the interest accrues), for periods after
21	the 90th day after the expatriation date, by
22	using the rates and method applicable
23	under section 6621 for underpayments of
24	tax for such periods, except that section
25	6621(a)(2) shall be applied by substituting

1	'5 percentage points' for '3 percentage
2	points' in subparagraph (B) thereof.
3	"(iii) Decrease for taxes pre-
4	VIOUSLY PAID.—The balance in the tax de-
5	ferred account shall be reduced—
6	"(I) by the amount of taxes im-
7	posed by subparagraph (A) on any dis-
8	tribution to the person holding the
9	trust interest, and
10	"(II) in the case of a person hold-
11	ing a nonvested interest, to the extent
12	provided in regulations, by the amount
13	of taxes imposed by subparagraph (A)
14	on distributions from the trust with re-
15	spect to nonvested interests not held by
16	such person.
17	"(D) Allocable expatriation gain.—For
18	purposes of this paragraph, the allocable expa-
19	triation gain with respect to any beneficiary's
20	interest in a trust is the amount of gain which
21	would be allocable to such beneficiary's vested
22	and nonvested interests in the trust if the bene-
23	ficiary held directly all assets allocable to such
24	interests.
25	"(E) Tax deducted and withheld.—

1	"(i) In general.—The tax imposed by
2	subparagraph (A)(ii) shall be deducted and
3	withheld by the trustees from the distribu-
4	tion to which it relates.
5	"(ii) Exception where failure to
6	WAIVE TREATY RIGHTS.—If an amount may
7	not be deducted and withheld under clause
8	(i) by reason of the distributee failing to
9	waive any treaty right with respect to such
10	distribution—
11	"(I) the tax imposed by subpara-
12	graph (A)(ii) shall be imposed on the
13	trust and each trustee shall be person-
14	ally liable for the amount of such tax,
15	and
16	"(II) any other beneficiary of the
17	trust shall be entitled to recover from
18	the distributee the amount of such tax
19	imposed on the other beneficiary.
20	"(F) Disposition.—If a trust ceases to be
21	a qualified trust at any time, a covered expa-
22	triate disposes of an interest in a qualified trust,
23	or a covered expatriate holding an interest in a
24	qualified trust dies, then, in lieu of the tax im-

1	posed by $subparagraph$ (A)(ii), there is hereby
2	imposed a tax equal to the lesser of—
3	"(i) the tax determined under para-
4	graph (1) as if the day before the expatria-
5	tion date were the date of such cessation,
6	disposition, or death, whichever is applica-
7	ble, or
8	"(ii) the balance in the tax deferred ac-
9	count immediately before such date.
10	Such tax shall be imposed on the trust and each
11	trustee shall be personally liable for the amount
12	of such tax and any other beneficiary of the trust
13	shall be entitled to recover from the covered expa-
14	triate or the estate the amount of such tax im-
15	posed on the other beneficiary.
16	"(G) Definitions and special rules.—
17	For purposes of this paragraph—
18	"(i) Qualified trust.—The term
19	'qualified trust' means a trust which is de-
20	scribed in section $7701(a)(30)(E)$.
21	"(ii) Vested interest.—The term
22	'vested interest' means any interest which,
23	as of the day before the expatriation date, is
24	vested in the beneficiary.

1	"(iii) Nonvested interest.—The
2	term 'nonvested interest' means, with re-
3	spect to any beneficiary, any interest in a
4	trust which is not a vested interest. Such
5	interest shall be determined by assuming the
6	maximum exercise of discretion in favor of
7	the beneficiary and the occurrence of all
8	contingencies in favor of the beneficiary.
9	"(iv) Adjustments.—The Secretary
10	may provide for such adjustments to the
11	bases of assets in a trust or a deferred tax
12	account, and the timing of such adjust-
13	ments, in order to ensure that gain is taxed
14	$only\ once.$
15	"(v) Coordination with retirement
16	PLAN RULES.—This subsection shall not
17	apply to an interest in a trust which is
18	part of a retirement plan to which sub-
19	section $(d)(2)$ applies.
20	"(3) Determination of Beneficiaries' inter-
21	EST IN TRUST.—
22	"(A) Determinations under paragraph
23	(1).—For purposes of paragraph (1), a bene-
24	ficiary's interest in a trust shall be based upon
25	all relevant facts and circumstances, including

1	the terms of the trust instrument and any letter
2	of wishes or similar document, historical pat-
3	terns of trust distributions, and the existence of
4	and functions performed by a trust protector or
5	any similar adviser.
6	"(B) Other Determinations.—For pur-
7	poses of this section—
8	"(i) Constructive ownership.—If a
9	beneficiary of a trust is a corporation, part-
10	nership, trust, or estate, the shareholders,
11	partners, or beneficiaries shall be deemed to
12	be the trust beneficiaries for purposes of this
13	section.
14	"(ii) Taxpayer return position.—A
15	taxpayer shall clearly indicate on its in-
16	come tax return—
17	"(I) the methodology used to de-
18	termine that taxpayer's trust interest
19	under this section, and
20	"(II) if the taxpayer knows (or
21	has reason to know) that any other
22	beneficiary of such trust is using a dif-
23	ferent methodology to determine such
24	beneficiary's trust interest under this
25	section.

1	"(g) Termination of Deferrals, Etc.—In the case
2	of any covered expatriate, notwithstanding any other provi-
3	sion of this title—
4	"(1) any period during which recognition of in-
5	come or gain is deferred shall terminate on the day
6	before the expatriation date, and
7	"(2) any extension of time for payment of tax
8	shall cease to apply on the day before the expatriation
9	date and the unpaid portion of such tax shall be due
10	and payable at the time and in the manner pre-
11	scribed by the Secretary.
12	"(h) Imposition of Tentative Tax.—
13	"(1) In general.—If an individual is required
14	to include any amount in gross income under sub-
15	section (a) for any taxable year, there is hereby im-
16	posed, immediately before the expatriation date, a tax
17	in an amount equal to the amount of tax which
18	would be imposed if the taxable year were a short tax-
19	able year ending on the expatriation date.
20	"(2) Due date for any tax im-
21	posed by paragraph (1) shall be the 90th day after the
22	expatriation date.
23	"(3) Treatment of tax.—Any tax paid under
24	paragraph (1) shall be treated as a payment of the

1	tax imposed by this chapter for the taxable year to
2	which subsection (a) applies.
3	"(4) Deferral of tax.—The provisions of sub-
4	section (b) shall apply to the tax imposed by this sub-
5	section to the extent attributable to gain includible in
6	gross income by reason of this section.
7	"(i) Special Liens for Deferred Tax Amounts.—
8	"(1) Imposition of lien.—
9	"(A) In general.—If a covered expatriate
10	makes an election under subsection (a)(4) or (b)
11	which results in the deferral of any tax imposed
12	by reason of subsection (a), the deferred amount
13	(including any interest, additional amount, ad-
14	dition to tax, assessable penalty, and costs at-
15	tributable to the deferred amount) shall be a lien
16	in favor of the United States on all property of
17	the expatriate located in the United States (with-
18	out regard to whether this section applies to the
19	property).
20	"(B) Deferred amount.—For purposes of

this subsection, the deferred amount is the

amount of the increase in the covered expatri-

ate's income tax which, but for the election under

subsection (a)(4) or (b), would have occurred by

21

22

23

1	reason of this section for the taxable year includ-
2	ing the expatriation date.
3	"(2) Period of Lien.—The lien imposed by this
4	subsection shall arise on the expatriation date and
5	continue until—
6	"(A) the liability for tax by reason of this
7	section is satisfied or has become unenforceable
8	by reason of lapse of time, or
9	"(B) it is established to the satisfaction of
10	the Secretary that no further tax liability may
11	arise by reason of this section.
12	"(3) CERTAIN RULES APPLY.—The rules set forth
13	in paragraphs (1), (3), and (4) of section 6324A(d)
14	shall apply with respect to the lien imposed by this
15	subsection as if it were a lien imposed by section
16	6324A.
17	"(j) Regulations.—The Secretary shall prescribe
18	such regulations as may be necessary or appropriate to
19	carry out the purposes of this section.".
20	(b) Inclusion in Income of Gifts and Bequests
21	RECEIVED BY UNITED STATES CITIZENS AND RESIDENTS
22	From Expatriates.—Section 102 (relating to gifts, etc.
23	not included in gross income) is amended by adding at the
24	end the following new subsection:

1	"(d) Gifts and Inheritances From Covered Ex-
2	PATRIATES.—
3	"(1) In general.—Subsection (a) shall not ex-
4	clude from gross income the value of any property ac-
5	quired by gift, bequest, devise, or inheritance from a
6	covered expatriate after the expatriation date. For
7	purposes of this subsection, any term used in this sub-
8	section which is also used in section 877A shall have
9	the same meaning as when used in section 877A.
10	"(2) Exceptions for transfers otherwise
11	Subject to estate or gift tax.—Paragraph (1)
12	shall not apply to any property if either—
13	"(A) the gift, bequest, devise, or inheritance
14	is—
15	"(i) shown on a timely filed return of
16	tax imposed by chapter 12 as a taxable gift
17	by the covered expatriate, or
18	"(ii) included in the gross estate of the
19	covered expatriate for purposes of chapter
20	11 and shown on a timely filed return of
21	tax imposed by chapter 11 of the estate of
22	the covered expatriate, or
23	"(B) no such return was timely filed but no
24	such return would have been required to be filed

1	even if the covered expatriate were a citizen or
2	long-term resident of the United States.".
3	(c) Definition of Termination of United States
4	CITIZENSHIP.—Section 7701(a) is amended by adding at
5	the end the following new paragraph:
6	"(48) Termination of united states citizen-
7	SHIP.—
8	"(A) In general.—An individual shall not
9	cease to be treated as a United States citizen be-
10	fore the date on which the individual's citizen-
11	ship is treated as relinquished under section
12	877A(e)(3).
13	"(B) Dual citizens.—Under regulations
14	prescribed by the Secretary, subparagraph (A)
15	shall not apply to an individual who became at
16	birth a citizen of the United States and a citizen
17	of another country.".
18	(d) Ineligibility for Visa or Admission To
19	United States.—
20	(1) In General.—Section $212(a)(10)(E)$ of the
21	Immigration and Nationality Act (8 U.S.C.
22	1182(a)(10)(E)) is amended to read as follows:
23	"(E) FORMER CITIZENS NOT IN COMPLI-
24	ANCE WITH EXPATRIATION REVENUE PROVI-
25	SIONS.—Any alien who is a former citizen of the

1 United States who relinquishes United States 2 citizenship (within the meaning of section 3 877A(e)(3) of the Internal Revenue Code of 1986) 4 and who is not in compliance with section 877A 5 of such Code (relating to expatriation).".

(2) Availability of information.—

(A) In General.—Section 6103(l) (relating to disclosure of returns and return information for purposes other than tax administration) is amended by adding at the end the following new paragraph:

"(18) DISCLOSURE TO DENY VISA OR ADMISSION
TO CERTAIN EXPATRIATES.—Upon written request of
the Attorney General or the Attorney General's delegate, the Secretary shall disclose whether an individual is in compliance with section 877A (and if not
in compliance, any items of noncompliance) to officers and employees of the Federal agency responsible
for administering section 212(a)(10)(E) of the Immigration and Nationality Act solely for the purpose of,
and to the extent necessary in, administering such
section 212(a)(10)(E)."

(B) SAFEGUARDS.—Section 6103(p)(4) (relating to safeguards) is amended by striking "or

1	(17)" each place it appears and inserting "(17),
2	or (18)".
3	(3) Effective date.—The amendments made
4	by this subsection shall apply to individuals who re-
5	linquish United States citizenship on or after the date
6	of the enactment of this Act.
7	(e) Conforming Amendments.—
8	(1) Section 877 is amended by adding at the end
9	the following new subsection:
10	"(g) APPLICATION.—This section shall not apply to an
11	expatriate (as defined in section 877A(e)) whose expatria-
12	tion date (as so defined) occurs on or after September 12,
13	2002.".
14	(2) Section 2107 is amended by adding at the
15	end the following new subsection:
16	"(f) APPLICATION.—This section shall not apply to
17	any expatriate subject to section 877A.".
18	(3) Section 2501(a)(3) is amended by adding at
19	the end the following new subparagraph:
20	"(F) Application.—This paragraph shall
21	not apply to any expatriate subject to section
22	877A.".
23	(4)(A) Paragraph (1) of section $6039G(d)$ is
24	amended by inserting "or 877A" after "section 877".

	30
1	(B) The second sentence of section $6039G(e)$ is
2	amended by inserting "or who relinquishes United
3	States citizenship (within the meaning of section
4	877A(e)(3))" after "877(a))".
5	(C) Section $6039G(f)$ is amended by inserting
6	"or 877A(e)(2)(B)" after "877(e)(1)".
7	(f) Clerical Amendment.—The table of sections for
8	subpart A of part II of subchapter N of chapter 1 is amend-
9	ed by inserting after the item relating to section 877 the
10	following new item:
	"Sec. 877A. Tax responsibilities of expatriation.".
11	(g) Effective Date.—
12	(1) In general.—Except as provided in this
13	subsection, the amendments made by this section shall
14	apply to expatriates (within the meaning of section
15	877A(e) of the Internal Revenue Code of 1986, as
16	added by this section) whose expatriation date (as so
17	defined) occurs on or after September 12, 2002.
18	(2) Gifts and bequests.—Section 102(d) of
19	the Internal Revenue Code of 1986 (as added by sub-
20	section (b)) shall apply to gifts and bequests received
21	on or after September 12, 2002, from an individual
22	or the estate of an individual whose expatriation date
23	(as so defined) occurs after such date.
24	(3) Due date for tentative tax.—The due

 $date\ under\ section\ 877A(h)(2)\ of\ the\ Internal\ Revenue$

1	Code of 1986, as added by this section, shall in no
2	event occur before the 90th day after the date of the
3	enactment of this Act.
4	SEC. 202. EXTENSION OF INTERNAL REVENUE SERVICE
5	USER FEES.
6	(a) In General.—Chapter 77 (relating to miscella-
7	neous provisions) is amended by adding at the end the fol-
8	lowing new section:
9	"SEC. 7527. INTERNAL REVENUE SERVICE USER FEES.
10	"(a) General Rule.—The Secretary shall establish
11	a program requiring the payment of user fees for—
12	"(1) requests to the Internal Revenue Service for
13	ruling letters, opinion letters, and determination let-
14	ters, and
15	"(2) other similar requests.
16	"(b) Program Criteria.—
17	"(1) In general.—The fees charged under the
18	program required by subsection (a)—
19	"(A) shall vary according to categories (or
20	subcategories) established by the Secretary,
21	"(B) shall be determined after taking into
22	account the average time for (and difficulty of)
23	complying with requests in each category (and
24	subcategory), and
25	"(C) shall be payable in advance.

1	"(2) Exemptions, etc.—
2	"(A) In General.—The Secretary shall
3	provide for such exemptions (and reduced fees)
4	under such program as the Secretary determines
5	to be appropriate.
6	"(B) Exemption for certain requests
7	REGARDING PENSION PLANS.—The Secretary
8	shall not require payment of user fees under such
9	program for requests for determination letters
10	with respect to the qualified status of a pension
11	benefit plan maintained solely by 1 or more eli-
12	gible employers or any trust which is part of the
13	plan. The preceding sentence shall not apply to
14	any request—
15	"(i) made after the later of—
16	"(I) the fifth plan year the pen-
17	sion benefit plan is in existence, or
18	"(II) the end of any remedial
19	amendment period with respect to the
20	plan beginning within the first 5 plan
21	years, or
22	"(ii) made by the sponsor of any proto-
23	type or similar plan which the sponsor in-
24	tends to market to participating employers.

1	"(C) Definitions and special rules.—
2	For purposes of subparagraph (B)—
3	"(i) Pension benefit plan.—The
4	term 'pension benefit plan' means a pen-
5	sion, profit-sharing, stock bonus, annuity,
6	or employee stock ownership plan.
7	"(ii) Eligible employer.—The term
8	'eligible employer' means an eligible em-
9	ployer (as defined in section
10	408(p)(2)(C)(i)(I)) which has at least 1 em-
11	ployee who is not a highly compensated em-
12	ployee (as defined in section $414(q)$) and is
13	participating in the plan. The determina-
14	tion of whether an employer is an eligible
15	employer under subparagraph (B) shall be
16	made as of the date of the request described
17	in such subparagraph.
18	"(iii) Determination of average
19	FEES CHARGED.—For purposes of any de-
20	termination of average fees charged, any re-
21	quest to which subparagraph (B) applies
22	shall not be taken into account.
23	"(3) Average fee requirement.—The average
24	fee charged under the program required by subsection

(a) shall not be less than the amount determined
under the following table:

	Average
"Category	Fee
Employee plan ruling and opinion	\$250
Exempt organization ruling	\$350
Employee plan determination	\$300
Exempt organization determination	\$275
Chief counsel ruling	\$200.

- 3 "(c) Termination.—No fee shall be imposed under
- 4 this section with respect to requests made after September
- 5 *30, 2012.*".
- 6 (b) Conforming Amendments.—
- 7 (1) The table of sections for chapter 77 is amend-
- 8 ed by adding at the end the following new item:

"Sec. 7527. Internal Revenue Service user fees.".

- 9 (2) Section 10511 of the Revenue Act of 1987 is 10 repealed.
- 11 (3) Section 620 of the Economic Growth and
- 12 Tax Relief Reconciliation Act of 2001 is repealed.
- 13 (c) Limitations.—Notwithstanding any other provi-
- 14 sion of law, any fees collected pursuant to section 7527 of
- 15 the Internal Revenue Code of 1986, as added by subsection
- 16 (a), shall not be expended by the Internal Revenue Service
- 17 unless provided by an appropriations Act.
- 18 (d) Effective Date.—The amendments made by this
- 19 section shall apply to requests made after the date of the
- 20 enactment of this Act.

1 SEC. 203. PARTIAL PAYMENT OF TAX LIABILITY IN INSTALL-

2	MENT AGREEMENTS.
3	(a) In General.—
4	(1) Section 6159(a) (relating to authorization of
5	agreements) is amended—
6	(A) by striking "satisfy liability for pay-
7	ment of" and inserting "make payment on", and
8	(B) by inserting "full or partial" after "fa-
9	cilitate".
10	(2) Section 6159(c) (relating to Secretary re-
11	quired to enter into installment agreements in certain
12	cases) is amended in the matter preceding paragraph
13	(1) by inserting "full" before "payment".
14	(b) REQUIREMENT TO REVIEW PARTIAL PAYMENT
15	AGREEMENTS EVERY Two Years.—Section 6159 is
16	amended by redesignating subsections (d) and (e) as sub-
17	sections (e) and (f), respectively, and inserting after sub-
18	section (c) the following new subsection:
19	"(d) Secretary Required To Review Install-
20	MENT AGREEMENTS FOR PARTIAL COLLECTION EVERY Two
21	YEARS.—In the case of an agreement entered into by the
22	Secretary under subsection (a) for partial collection of a
23	tax liability, the Secretary shall review the agreement at
24	least once every 2 years "

- 1 (c) Effective Date.—The amendments made by this
- 2 section shall apply to agreements entered into on or after
- 3 the date of the enactment of this Act.

Amend the title so as to read: "An Act to amend the Internal Revenue Code of 1986 to improve tax equity for military personnel, and for other purposes.".

Attest:

Secretary.

$^{\tiny 107\text{TH CONGRESS}}_{\tiny 2D \ Session} \ H. \, R. \, 5063$

AMENDMENTS