Union Calendar No. 22 H.R.525

109TH CONGRESS 1ST SESSION

[Report No. 109-41]

To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.

IN THE HOUSE OF REPRESENTATIVES

February 2, 2005

Mr. SAM JOHNSON of Texas (for himself, Ms. Velázquez, Mr. Boehner, Mr. Wynn, Mr. Kennedy of Minnesota, Mr. Westmoreland, Mr. BRADLEY of New Hampshire, Mr. SESSIONS, Mr. PLATTS, Mr. CARTER, Mr. MCINTYRE, Mr. SHAYS, Mr. DAVIS of Tennessee, Mrs. BONO, Mr. GRAVES, Mrs. MILLER of Michigan, Mr. TIBERI, Mr. WILSON of South Carolina, Mr. THORNBERRY, Mr. GILLMOR, Mr. BONILLA, Mr. MCHENRY, Mr. AKIN, Mr. MCHUGH, Mr. MARCHANT, Mr. FORTUÑO, Mr. BRADY of Texas, Mrs. CUBIN, Mr. COX, Mr. NEUGEBAUER, Mr. PE-TERSON of Pennsylvania, Mr. FITZPATRICK of Pennsylvania, Mr. Coo-PER, Mr. PETRI, Mrs. BIGGERT, Mr. SHADEGG, Mr. MANZULLO, Mr. MCCAUL of Texas, Mr. WELLER, Mr. JINDAL, Ms. FOXX, Mr. CANTOR, Mr. GERLACH, Mr. CULBERSON, Mr. KING of Iowa, Mrs. DRAKE, Mr. CHABOT, Mr. KLINE, Mr. CUNNINGHAM, Mrs. KELLY, Mr. RYAN of Wisconsin, Mrs. EMERSON, Ms. PRYCE of Ohio, and Mr. CASE) introduced the following bill; which was referred to the Committee on Education and the Workforce

April 13, 2005

Additional sponsors: Mr. DOOLITTLE, Mr. HERGER, Mr. ENGLISH of Pennsylvania, Mr. MILLER of Florida, Mr. SENSENBRENNER, Mrs. NORTHUP, Mr. PENCE, Mr. BACHUS, Mr. FRANKS of Arizona, Mr. JONES of North Carolina, Mr. SHAW, Mr. ROGERS of Michigan, Mrs. MUSGRAVE, Mr. GARRETT of New Jersey, Mr. MCKEON, Ms. GINNY BROWN-WAITE of Florida, Ms. BORDALLO, Mr. GOHMERT, Mr. HYDE, Mr. KELLER, Mr. GARY G. MILLER of California, Mr. FLAKE, Mr. MURPHY, Mr. LAHOOD, Mrs. MYRICK, Mr. TANCREDO, Mr. HOSTETTLER, Mr. SODREL, Mr. BARTLETT of Maryland, Mr. ROGERS of Kentucky, Mrs. CAPITO, Mr.

HEFLEY, Mr. HENSARLING, Mr. RADANOVICH, Mr. EVERETT, Mr. THOMAS, Mrs. BLACKBURN, Mr. CONAWAY, Mr. BLUNT, Mr. ROGERS of Alabama, Mr. GINGREY, Mr. BARRETT of South Carolina, Mr. BOUSTANY, Mr. BURTON of Indiana, Mr. KOLBE, Mr. OXLEY, Mr. CHOCOLA, Mr. FEENEY, Mr. TURNER, Mr. PEARCE, Mr. COLE of Oklahoma, Ms. HART, Mr. DELAY, Mr. GOODLATTE, Mr. SHUSTER, Mr. KNOLLENBERG, Mr. ADERHOLT, Mr. BONNER, Mr. HALL, Mr. FORBES, Mr. FOSSELLA, Mr. WELDON of Florida, Mr. STEARNS, Mr. SULLIVAN, Mr. REHBERG, Mr. HOBSON, Mr. GALLEGLY, Mr. BEAUPREZ, Mr. KIRK, Mr. CANNON, Mr. WICKER, Mr. MACK, Mr. BARTON of Texas, Mr. JOHNSON of Illinois, Mr. LATHAM, Mr. SHIMKUS, Mr. CALVERT, Mr. GUTKNECHT, Mr. MARIO DIAZ-BALART of Florida, Ms. LEE, Mr. SMITH of Texas, and Mr. BURGESS

Deleted sponsors: Mr. MEEKS of New York (added March 15, 2005; deleted March 16, 2005) and Mr. TOWNS (added April 12, 2005; deleted April 13, 2005)

April 13, 2005

Committee to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

- To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - **3** SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
 - 4 (a) SHORT TITLE.—This Act may be cited as the
 - 5 "Small Business Health Fairness Act of 2005".
 - 6 (b) TABLE OF CONTENTS.—The table of contents is

7 as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Rules governing association health plans.
- Sec. 3. Clarification of treatment of single employer arrangements.

Sec. 4. Enforcement provisions relating to association health plans.

Sec. 5. Cooperation between Federal and State authorities.

Sec. 6. Effective date and transitional and other rules.

1 SEC. 2. RULES GOVERNING ASSOCIATION HEALTH PLANS.

2 (a) IN GENERAL.—Subtitle B of title I of the Em3 ployee Retirement Income Security Act of 1974 is amend4 ed by adding after part 7 the following new part:

5 "PART 8—RULES GOVERNING ASSOCIATION 6 HEALTH PLANS

7 "SEC. 801. ASSOCIATION HEALTH PLANS.

8 "(a) IN GENERAL.—For purposes of this part, the 9 term 'association health plan' means a group health plan 10 whose sponsor is (or is deemed under this part to be) de-11 scribed in subsection (b).

12 "(b) SPONSORSHIP.—The sponsor of a group health13 plan is described in this subsection if such sponsor—

14 "(1) is organized and maintained in good faith, 15 with a constitution and bylaws specifically stating its 16 purpose and providing for periodic meetings on at 17 least an annual basis, as a bona fide trade associa-18 tion, a bona fide industry association (including a 19 rural electric cooperative association or a rural tele-20 phone cooperative association), a bona fide profes-21 sional association, or a bona fide chamber of com-22 merce (or similar bona fide business association, in-23 cluding a corporation or similar organization that 24 operates on a cooperative basis (within the meaning

1	of section 1381 of the Internal Revenue Code of
2	1986)), for substantial purposes other than that of
3	obtaining or providing medical care;
4	((2) is established as a permanent entity which
5	receives the active support of its members and re-
6	quires for membership payment on a periodic basis
7	of dues or payments necessary to maintain eligibility
8	for membership in the sponsor; and
9	"(3) does not condition membership, such dues
10	or payments, or coverage under the plan on the
11	basis of health status-related factors with respect to
12	the employees of its members (or affiliated mem-
13	bers), or the dependents of such employees, and does
14	not condition such dues or payments on the basis of
15	group health plan participation.
16	Any sponsor consisting of an association of entities which
17	meet the requirements of paragraphs (1) , (2) , and (3)
18	shall be deemed to be a sponsor described in this sub-
19	section.
20	"SEC. 802. CERTIFICATION OF ASSOCIATION HEALTH
21	PLANS.

"(a) IN GENERAL.—The applicable authority shall
prescribe by regulation a procedure under which, subject
to subsection (b), the applicable authority shall certify as-

sociation health plans which apply for certification as
 meeting the requirements of this part.

3 "(b) STANDARDS.—Under the procedure prescribed 4 pursuant to subsection (a), in the case of an association 5 health plan that provides at least one benefit option which does not consist of health insurance coverage, the applica-6 7 ble authority shall certify such plan as meeting the re-8 quirements of this part only if the applicable authority is 9 satisfied that the applicable requirements of this part are 10 met (or, upon the date on which the plan is to commence operations, will be met) with respect to the plan. 11

12 "(c) REQUIREMENTS APPLICABLE TO CERTIFIED 13 PLANS.—An association health plan with respect to which 14 certification under this part is in effect shall meet the ap-15 plicable requirements of this part, effective on the date 16 of certification (or, if later, on the date on which the plan 17 is to commence operations).

18 "(d) REQUIREMENTS FOR CONTINUED CERTIFI19 CATION.—The applicable authority may provide by regula20 tion for continued certification of association health plans
21 under this part.

"(e) CLASS CERTIFICATION FOR FULLY INSURED
PLANS.—The applicable authority shall establish a class
certification procedure for association health plans under
which all benefits consist of health insurance coverage.

Under such procedure, the applicable authority shall pro vide for the granting of certification under this part to
 the plans in each class of such association health plans
 upon appropriate filing under such procedure in connec tion with plans in such class and payment of the pre scribed fee under section 807(a).

7 "(f) CERTIFICATION OF SELF-INSURED ASSOCIATION
8 HEALTH PLANS.—An association health plan which offers
9 one or more benefit options which do not consist of health
10 insurance coverage may be certified under this part only
11 if such plan consists of any of the following:

"(1) a plan which offered such coverage on the
date of the enactment of the Small Business Health
Fairness Act of 2005,

15 "(2) a plan under which the sponsor does not 16 restrict membership to one or more trades and busi-17 nesses or industries and whose eligible participating 18 employers represent a broad cross-section of trades 19 and businesses or industries, or

"(3) a plan whose eligible participating employers represent one or more trades or businesses, or
one or more industries, consisting of any of the following: agriculture; equipment and automobile dealerships; barbering and cosmetology; certified public
accounting practices; child care; construction; dance,

1 theatrical and orchestra productions; disinfecting 2 financial and pest control; services; fishing; 3 foodservice establishments; hospitals; labor organiza-4 tions; logging; manufacturing (metals); mining; med-5 ical and dental practices; medical laboratories; pro-6 fessional consulting services; sanitary services; trans-7 portation (local and freight); warehousing; whole-8 saling/distributing; or any other trade or business or 9 industry which has been indicated as having average 10 or above-average risk or health claims experience by 11 reason of State rate filings, denials of coverage, pro-12 posed premium rate levels, or other means dem-13 onstrated by such plan in accordance with regula-14 tions.

15 "SEC. 803. REQUIREMENTS RELATING TO SPONSORS AND 16 BOARDS OF TRUSTEES.

17 "(a) SPONSOR.—The requirements of this subsection 18 are met with respect to an association health plan if the 19 sponsor has met (or is deemed under this part to have 20 met) the requirements of section 801(b) for a continuous 21 period of not less than 3 years ending with the date of 22 the application for certification under this part.

23 "(b) BOARD OF TRUSTEES.—The requirements of
24 this subsection are met with respect to an association
25 health plan if the following requirements are met:

"(1) FISCAL CONTROL.—The plan is operated,
 pursuant to a trust agreement, by a board of trust ees which has complete fiscal control over the plan
 and which is responsible for all operations of the
 plan.

6 "(2) RULES OF OPERATION AND FINANCIAL 7 CONTROLS.—The board of trustees has in effect 8 rules of operation and financial controls, based on a 9 3-year plan of operation, adequate to carry out the 10 terms of the plan and to meet all requirements of 11 this title applicable to the plan.

12 "(3) RULES GOVERNING RELATIONSHIP TO
13 PARTICIPATING EMPLOYERS AND TO CONTRAC14 TORS.—

15 "(A) BOARD MEMBERSHIP.—

16 "(i) IN GENERAL.—Except as pro-17 vided in clauses (ii) and (iii), the members 18 of the board of trustees are individuals se-19 lected from individuals who are the owners, 20 officers, directors, or employees of the par-21 ticipating employers or who are partners in 22 the participating employers and actively 23 participate in the business.

24 "(ii) Limitation.—

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1	"(I) GENERAL RULE.—Except as
2	provided in subclauses (II) and (III),
3	no such member is an owner, officer,
4	director, or employee of, or partner in,
5	a contract administrator or other
6	service provider to the plan.
7	"(II) LIMITED EXCEPTION FOR
8	PROVIDERS OF SERVICES SOLELY ON
9	BEHALF OF THE SPONSOR.—Officers
10	or employees of a sponsor which is a
11	service provider (other than a contract
12	administrator) to the plan may be
13	members of the board if they con-
14	stitute not more than 25 percent of
15	the membership of the board and they
16	do not provide services to the plan
17	other than on behalf of the sponsor.
18	"(III) TREATMENT OF PRO-
19	VIDERS OF MEDICAL CARE.—In the
20	case of a sponsor which is an associa-
21	tion whose membership consists pri-
22	marily of providers of medical care,
23	subclause (I) shall not apply in the
24	case of any service provider described

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1	in subclause (I) who is a provider of
2	medical care under the plan.
3	"(iii) CERTAIN PLANS EXCLUDED.—
4	Clause (i) shall not apply to an association
5	health plan which is in existence on the
6	date of the enactment of the Small Busi-
7	ness Health Fairness Act of 2005.
8	"(B) Sole Authority.—The board has
9	sole authority under the plan to approve appli-
10	cations for participation in the plan and to con-
11	tract with a service provider to administer the
12	day-to-day affairs of the plan.
13	"(c) TREATMENT OF FRANCHISE NETWORKS.—In
14	the case of a group health plan which is established and
15	maintained by a franchiser for a franchise network con-
16	sisting of its franchisees—
17	((1) the requirements of subsection (a) and sec-
18	tion 801(a) shall be deemed met if such require-
19	ments would otherwise be met if the franchiser were
20	deemed to be the sponsor referred to in section

801(b), such network were deemed to be an associa-

tion described in section 801(b), and each franchisee

were deemed to be a member (of the association and

the sponsor) referred to in section 801(b); and

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1	"(2) the requirements of section $804(a)(1)$ shall
2	be deemed met.
3	The Secretary may by regulation define for purposes of
4	this subsection the terms 'franchiser', 'franchise network',
5	and 'franchisee'.
6	"SEC. 804. PARTICIPATION AND COVERAGE REQUIRE-
7	MENTS.
8	"(a) Covered Employers and Individuals.—The
9	requirements of this subsection are met with respect to
10	an association health plan if, under the terms of the
11	plan—
12	"(1) each participating employer must be—
13	"(A) a member of the sponsor,
14	"(B) the sponsor, or
15	"(C) an affiliated member of the sponsor
16	with respect to which the requirements of sub-
17	section (b) are met,
18	except that, in the case of a sponsor which is a pro-
19	fessional association or other individual-based asso-
20	ciation, if at least one of the officers, directors, or
21	employees of an employer, or at least one of the in-
22	dividuals who are partners in an employer and who
23	actively participates in the business, is a member or
24	such an affiliated member of the sponsor, partici-

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pating employers may also include such employer;

2	and
3	"(2) all individuals commencing coverage under
4	the plan after certification under this part must
5	be—
6	"(A) active or retired owners (including
7	self-employed individuals), officers, directors, or
8	employees of, or partners in, participating em-
9	ployers; or
10	"(B) the beneficiaries of individuals de-
11	scribed in subparagraph (A).
12	"(b) Coverage of Previously Uninsured Em-
13	PLOYEES.—In the case of an association health plan in
14	existence on the date of the enactment of the Small Busi-
15	ness Health Fairness Act of 2005, an affiliated member
16	of the sponsor of the plan may be offered coverage under
17	the plan as a participating employer only if—
18	((1) the affiliated member was an affiliated
19	member on the date of certification under this part;
20	or
21	((2) during the 12-month period preceding the
22	date of the offering of such coverage, the affiliated
23	member has not maintained or contributed to a
24	group health plan with respect to any of its employ-

ees who would otherwise be eligible to participate in
 such association health plan.

"(c) Individual Market Unaffected.—The re-3 4 quirements of this subsection are met with respect to an 5 association health plan if, under the terms of the plan, no participating employer may provide health insurance 6 7 coverage in the individual market for any employee not 8 covered under the plan which is similar to the coverage 9 contemporaneously provided to employees of the employer 10 under the plan, if such exclusion of the employee from coverage under the plan is based on a health status-related 11 12 factor with respect to the employee and such employee would, but for such exclusion on such basis, be eligible 13 for coverage under the plan. 14

15 "(d) PROHIBITION OF DISCRIMINATION AGAINST
16 EMPLOYERS AND EMPLOYEES ELIGIBLE TO PARTICI17 PATE.—The requirements of this subsection are met with
18 respect to an association health plan if—

"(1) under the terms of the plan, all employers
meeting the preceding requirements of this section
are eligible to qualify as participating employers for
all geographically available coverage options, unless,
in the case of any such employer, participation or
contribution requirements of the type referred to in

1 section 2711 of the Public Health Service Act are 2 not met; 3 "(2) upon request, any employer eligible to par-4 ticipate is furnished information regarding all cov-5 erage options available under the plan; and 6 "(3) the applicable requirements of sections 7 701, 702, and 703 are met with respect to the plan. "SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN 8 9 DOCUMENTS, CONTRIBUTION RATES, AND 10 **BENEFIT OPTIONS.** 11 "(a) IN GENERAL.—The requirements of this section 12 are met with respect to an association health plan if the 13 following requirements are met: 14 ((1))CONTENTS OF GOVERNING INSTRU-15 MENTS.—The instruments governing the plan in-16 clude a written instrument, meeting the require-17 ments of an instrument required under section 18 402(a)(1), which— "(A) provides that the board of trustees 19 20 serves as the named fiduciary required for plans 21 under section 402(a)(1) and serves in the ca-22 pacity of a plan administrator (referred to in 23 section 3(16)(A);

1	"(B) provides that the sponsor of the plan
2	is to serve as plan sponsor (referred to in sec-
3	tion $3(16)(B)$; and
4	"(C) incorporates the requirements of sec-
5	tion 806.
6	"(2) Contribution rates must be non-
7	DISCRIMINATORY.—
8	"(A) The contribution rates for any par-
9	ticipating small employer do not vary on the
10	basis of any health status-related factor in rela-
11	tion to employees of such employer or their
12	beneficiaries and do not vary on the basis of the
13	type of business or industry in which such em-
14	ployer is engaged.
15	"(B) Nothing in this title or any other pro-
16	vision of law shall be construed to preclude an
17	association health plan, or a health insurance
18	issuer offering health insurance coverage in
19	connection with an association health plan,
20	from—
21	"(i) setting contribution rates based
22	on the claims experience of the plan; or
23	"(ii) varying contribution rates for
24	small employers in a State to the extent
25	that such rates could vary using the same

1	methodology employed in such State for
2	regulating premium rates in the small
3	group market with respect to health insur-
4	ance coverage offered in connection with
5	bona fide associations (within the meaning
6	of section 2791(d)(3) of the Public Health
7	Service Act),
8	subject to the requirements of section $702(b)$
9	relating to contribution rates.
10	"(3) FLOOR FOR NUMBER OF COVERED INDI-
11	VIDUALS WITH RESPECT TO CERTAIN PLANS.—If
12	any benefit option under the plan does not consist
13	of health insurance coverage, the plan has as of the
14	beginning of the plan year not fewer than 1,000 par-
15	ticipants and beneficiaries.
16	"(4) MARKETING REQUIREMENTS.—
17	"(A) IN GENERAL.—If a benefit option
18	which consists of health insurance coverage is
19	offered under the plan, State-licensed insurance
20	agents shall be used to distribute to small em-
21	ployers coverage which does not consist of
22	health insurance coverage in a manner com-
23	parable to the manner in which such agents are
24	used to distribute health insurance coverage.

"(B) 1 STATE-LICENSED **INSURANCE** 2 AGENTS.—For purposes of subparagraph (A), 3 the term 'State-licensed insurance agents' 4 means one or more agents who are licensed in 5 a State and are subject to the laws of such 6 State relating to licensure, qualification, test-7 ing, examination, and continuing education of persons authorized to offer, sell, or solicit 8 9 health insurance coverage in such State.

10 "(5) REGULATORY REQUIREMENTS.—Such
11 other requirements as the applicable authority deter12 mines are necessary to carry out the purposes of this
13 part, which shall be prescribed by the applicable au14 thority by regulation.

15 "(b) Ability of Association Health Plans to DESIGN BENEFIT OPTIONS.—Subject to section 514(d), 16 nothing in this part or any provision of State law (as de-17 fined in section 514(c)(1)) shall be construed to preclude 18 19 an association health plan, or a health insurance issuer 20 offering health insurance coverage in connection with an 21 association health plan, from exercising its sole discretion 22 in selecting the specific items and services consisting of 23 medical care to be included as benefits under such plan 24 or coverage, except (subject to section 514) in the case 25 of (1) any law to the extent that it is not preempted under section 731(a)(1) with respect to matters governed by sec tion 711, 712, or 713, or (2) any law of the State with
 which filing and approval of a policy type offered by the
 plan was initially obtained to the extent that such law pro hibits an exclusion of a specific disease from such cov 6 erage.

7 "SEC. 806. MAINTENANCE OF RESERVES AND PROVISIONS
8 FOR SOLVENCY FOR PLANS PROVIDING
9 HEALTH BENEFITS IN ADDITION TO HEALTH
10 INSURANCE COVERAGE.

11 "(a) IN GENERAL.—The requirements of this section
12 are met with respect to an association health plan if—
13 "(1) the benefits under the plan consist solely
14 of health insurance coverage; or

"(2) if the plan provides any additional benefit
options which do not consist of health insurance coverage, the plan—

18 "(A) establishes and maintains reserves
19 with respect to such additional benefit options,
20 in amounts recommended by the qualified actu21 ary, consisting of—

22 "(i) a reserve sufficient for unearned23 contributions;

24 "(ii) a reserve sufficient for benefit li-25 abilities which have been incurred, which

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1	have not been satisfied, and for which risk
2	of loss has not yet been transferred, and
3	for expected administrative costs with re-
4	spect to such benefit liabilities;
5	"(iii) a reserve sufficient for any other
6	obligations of the plan; and
7	"(iv) a reserve sufficient for a margin
8	of error and other fluctuations, taking into
9	account the specific circumstances of the
10	plan; and
11	"(B) establishes and maintains aggregate
12	and specific excess/stop loss insurance and sol-
13	vency indemnification, with respect to such ad-
14	ditional benefit options for which risk of loss
15	has not yet been transferred, as follows:
16	"(i) The plan shall secure aggregate
17	excess/stop loss insurance for the plan with
18	an attachment point which is not greater
19	than 125 percent of expected gross annual
20	claims. The applicable authority may by
21	regulation provide for upward adjustments
22	in the amount of such percentage in speci-
23	fied circumstances in which the plan spe-
24	cifically provides for and maintains re-

- 1 serves in excess of the amounts required 2 under subparagraph (A). "(ii) The plan shall secure specific ex-3 4 cess/stop loss insurance for the plan with 5 an attachment point which is at least equal 6 to an amount recommended by the plan's 7 qualified actuary. The applicable authority 8 may by regulation provide for adjustments 9 in the amount of such insurance in speci-10 fied circumstances in which the plan spe-11 cifically provides for and maintains re-12 serves in excess of the amounts required 13 under subparagraph (A).
- 14 "(iii) The plan shall secure indem15 nification insurance for any claims which
 16 the plan is unable to satisfy by reason of
 17 a plan termination.

18 Any person issuing to a plan insurance described in clause (i), (ii), or (iii) of subparagraph (B) shall notify the Sec-19 20 retary of any failure of premium payment meriting can-21 cellation of the policy prior to undertaking such a cancella-22 tion. Any regulations prescribed by the applicable author-23 ity pursuant to clause (i) or (ii) of subparagraph (B) may 24 allow for such adjustments in the required levels of excess/ 25 stop loss insurance as the qualified actuary may recommend, taking into account the specific circumstances
 of the plan.

3 "(b) MINIMUM SURPLUS IN ADDITION TO CLAIMS 4 RESERVES.—In the case of any association health plan de-5 scribed in subsection (a)(2), the requirements of this sub-6 section are met if the plan establishes and maintains sur-7 plus in an amount at least equal to—

8 "(1) \$500,000, or

9 "(2) such greater amount (but not greater than \$2,000,000) as may be set forth in regulations pre-10 11 scribed by the applicable authority, considering the 12 level of aggregate and specific excess/stop loss insur-13 ance provided with respect to such plan and other 14 factors related to solvency risk, such as the plan's 15 projected levels of participation or claims, the nature 16 of the plan's liabilities, and the types of assets avail-17 able to assure that such liabilities are met.

18 "(c) ADDITIONAL REQUIREMENTS.—In the case of 19 any association health plan described in subsection (a)(2), 20 the applicable authority may provide such additional re-21 quirements relating to reserves, excess/stop loss insurance, 22 and indemnification insurance as the applicable authority 23 considers appropriate. Such requirements may be provided 24 by regulation with respect to any such plan or any class of such plans. 25

1 "(d) ADJUSTMENTS FOR EXCESS/STOP LOSS INSUR-2 ANCE.—The applicable authority may provide for adjust-3 ments to the levels of reserves otherwise required under 4 subsections (a) and (b) with respect to any plan or class 5 of plans to take into account excess/stop loss insurance 6 provided with respect to such plan or plans.

"(e) ALTERNATIVE MEANS OF COMPLIANCE.—The 7 8 applicable authority may permit an association health plan 9 described in subsection (a)(2) to substitute, for all or part 10 of the requirements of this section (except subsection (a)(2)(B)(iii)), such security, guarantee, hold-harmless ar-11 rangement, or other financial arrangement as the applica-12 13 ble authority determines to be adequate to enable the plan to fully meet all its financial obligations on a timely basis 14 15 and is otherwise no less protective of the interests of participants and beneficiaries than the requirements for 16 which it is substituted. The applicable authority may take 17 into account, for purposes of this subsection, evidence pro-18 19 vided by the plan or sponsor which demonstrates an as-20 sumption of liability with respect to the plan. Such evi-21 dence may be in the form of a contract of indemnification, lien, bonding, insurance, letter of credit, recourse under 22 23 applicable terms of the plan in the form of assessments 24 of participating employers, security, or other financial ar-25 rangement.

1	"(f) Measures to Ensure Continued Payment
2	OF BENEFITS BY CERTAIN PLANS IN DISTRESS.—
3	"(1) PAYMENTS BY CERTAIN PLANS TO ASSO-
4	CIATION HEALTH PLAN FUND.—
5	"(A) IN GENERAL.—In the case of an as-
6	sociation health plan described in subsection
7	(a)(2), the requirements of this subsection are
8	met if the plan makes payments into the Asso-
9	ciation Health Plan Fund under this subpara-
10	graph when they are due. Such payments shall
11	consist of annual payments in the amount of
12	\$5,000, and, in addition to such annual pay-
13	ments, such supplemental payments as the Sec-
14	retary may determine to be necessary under
15	paragraph (2). Payments under this paragraph
16	are payable to the Fund at the time determined
17	by the Secretary. Initial payments are due in
18	advance of certification under this part. Pay-
19	ments shall continue to accrue until a plan's as-
20	sets are distributed pursuant to a termination
21	procedure.
22	"(B) PENALTIES FOR FAILURE TO MAKE
23	PAYMENTS.—If any payment is not made by a

PAYMENTS.—If any payment is not made by a
plan when it is due, a late payment charge of
not more than 100 percent of the payment

which was not timely paid shall be payable by the plan to the Fund. "(C) CONTINUED DUTY OF THE SEC-RETARY.—The Secretary shall not cease to carry out the provisions of paragraph (2) on ac-

count of the failure of a plan to pay any pay-

7 ment when due.

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8 "(2) PAYMENTS BY SECRETARY TO CONTINUE 9 EXCESS/STOP LOSS INSURANCE COVERAGE AND IN-10 DEMNIFICATION INSURANCE COVERAGE FOR CER-11 TAIN PLANS.—In any case in which the applicable 12 authority determines that there is, or that there is 13 reason to believe that there will be: (A) a failure to 14 take necessary corrective actions under section 15 809(a) with respect to an association health plan de-16 scribed in subsection (a)(2); or (B) a termination of 17 such a plan under section 809(b) or 810(b)(8) (and, 18 if the applicable authority is not the Secretary, cer-19 tifies such determination to the Secretary), the Sec-20 retary shall determine the amounts necessary to 21 make payments to an insurer (designated by the 22 Secretary) to maintain in force excess/stop loss in-23 surance coverage or indemnification insurance cov-24 erage for such plan, if the Secretary determines that 25 there is a reasonable expectation that, without such

1	payments, claims would not be satisfied by reason of
2	termination of such coverage. The Secretary shall, to
3	the extent provided in advance in appropriation
4	Acts, pay such amounts so determined to the insurer
5	designated by the Secretary.
6	"(3) Association health plan fund.—
7	"(A) IN GENERAL.—There is established
8	on the books of the Treasury a fund to be
9	known as the 'Association Health Plan Fund'.
10	The Fund shall be available for making pay-
11	ments pursuant to paragraph (2). The Fund
12	shall be credited with payments received pursu-
13	ant to paragraph (1)(A), penalties received pur-
14	suant to paragraph (1)(B); and earnings on in-
15	vestments of amounts of the Fund under sub-
16	paragraph (B).
17	"(B) INVESTMENT.—Whenever the Sec-
18	retary determines that the moneys of the fund
19	are in excess of current needs, the Secretary
20	may request the investment of such amounts as
21	the Secretary determines advisable by the Sec-
22	retary of the Treasury in obligations issued or
23	guaranteed by the United States.
24	"(g) Excess/Stop Loss Insurance.—For purposes

24 "(g) EXCESS/STOP LOSS INSURANCE.—For purposes
25 of this section—

1	"(1) Aggregate excess/stop loss insur-
2	ANCE.—The term 'aggregate excess/stop loss insur-
3	ance' means, in connection with an association
4	health plan, a contract—
5	"(A) under which an insurer (meeting such
6	minimum standards as the applicable authority
7	may prescribe by regulation) provides for pay-
8	ment to the plan with respect to aggregate
9	claims under the plan in excess of an amount
10	or amounts specified in such contract;
11	"(B) which is guaranteed renewable; and
12	"(C) which allows for payment of pre-
13	miums by any third party on behalf of the in-
14	sured plan.
15	"(2) Specific excess/stop loss insur-
16	ANCE.—The term 'specific excess/stop loss insur-
17	ance' means, in connection with an association
18	health plan, a contract—
19	"(A) under which an insurer (meeting such
20	minimum standards as the applicable authority
21	may prescribe by regulation) provides for pay-
22	ment to the plan with respect to claims under
23	the plan in connection with a covered individual
24	in excess of an amount or amounts specified in

such contract in connection with such covered 1 2 individual; 3 "(B) which is guaranteed renewable; and "(C) which allows for payment of pre-4 5 miums by any third party on behalf of the in-6 sured plan. 7 "(h) INDEMNIFICATION INSURANCE.—For purposes 8 of this section, the term 'indemnification insurance' means, in connection with an association health plan, a 9 10 contract— "(1) under which an insurer (meeting such min-11 12 imum standards as the applicable authority may pre-13 scribe by regulation) provides for payment to the 14 plan with respect to claims under the plan which the 15 plan is unable to satisfy by reason of a termination 16 pursuant to section 809(b) (relating to mandatory 17 termination); 18 (2) which is guaranteed renewable and 19 noncancellable for any reason (except as the applica-20 ble authority may prescribe by regulation); and "(3) which allows for payment of premiums by 21 22 any third party on behalf of the insured plan. "(i) RESERVES.—For purposes of this section, the 23 term 'reserves' means, in connection with an association 24 health plan, plan assets which meet the fiduciary stand-25

"(j) Solvency Standards Working Group.—

4

5 "(1) IN GENERAL.—Within 90 days after the
6 date of the enactment of the Small Business Health
7 Fairness Act of 2005, the applicable authority shall
8 establish a Solvency Standards Working Group. In
9 prescribing the initial regulations under this section,
10 the applicable authority shall take into account the
11 recommendations of such Working Group.

12 "(2) MEMBERSHIP.—The Working Group shall
13 consist of not more than 15 members appointed by
14 the applicable authority. The applicable authority
15 shall include among persons invited to membership
16 on the Working Group at least one of each of the
17 following:

18 "(A) a representative of the National Asso-19 ciation of Insurance Commissioners;

20 "(B) a representative of the American
21 Academy of Actuaries;

22 "(C) a representative of the State govern23 ments, or their interests;

24 "(D) a representative of existing self-in25 sured arrangements, or their interests;

"(E) a representative of associations of the
 type referred to in section 801(b)(1), or their
 interests; and

4 "(F) a representative of multiemployer
5 plans that are group health plans, or their in6 terests.

7 "SEC. 807. REQUIREMENTS FOR APPLICATION AND RE8 LATED REQUIREMENTS.

9 "(a) FILING FEE.—Under the procedure prescribed pursuant to section 802(a), an association health plan 10 11 shall pay to the applicable authority at the time of filing an application for certification under this part a filing fee 12 in the amount of \$5,000, which shall be available in the 13 case of the Secretary, to the extent provided in appropria-14 15 tion Acts, for the sole purpose of administering the certification procedures applicable with respect to association 16 17 health plans.

"(b) INFORMATION TO BE INCLUDED IN APPLICATION FOR CERTIFICATION.—An application for certification under this part meets the requirements of this section only if it includes, in a manner and form which shall
be prescribed by the applicable authority by regulation, at
least the following information:

24 "(1) IDENTIFYING INFORMATION.—The names
25 and addresses of—

1	"(A) the sponsor; and
2	"(B) the members of the board of trustees
3	of the plan.
4	"(2) States in which plan intends to do
5	BUSINESS.—The States in which participants and
6	beneficiaries under the plan are to be located and
7	the number of them expected to be located in each
8	such State.
9	"(3) Bonding requirements.—Evidence pro-
10	vided by the board of trustees that the bonding re-
11	quirements of section 412 will be met as of the date
12	of the application or (if later) commencement of op-
13	erations.
14	"(4) PLAN DOCUMENTS.—A copy of the docu-
15	ments governing the plan (including any bylaws and
16	trust agreements), the summary plan description,
17	and other material describing the benefits that will
18	be provided to participants and beneficiaries under
19	the plan.
20	"(5) Agreements with service pro-
21	VIDERS.—A copy of any agreements between the
22	plan and contract administrators and other service
23	providers.
24	"(6) FUNDING REPORT.—In the case of asso-
25	ciation health plans providing benefits options in ad-

1	dition to health insurance coverage, a report setting
2	forth information with respect to such additional
3	benefit options determined as of a date within the
4	120-day period ending with the date of the applica-
5	tion, including the following:
6	"(A) RESERVES.—A statement, certified
7	by the board of trustees of the plan, and a
8	statement of actuarial opinion, signed by a
9	qualified actuary, that all applicable require-
10	ments of section 806 are or will be met in ac-
11	cordance with regulations which the applicable
12	authority shall prescribe.
13	"(B) ADEQUACY OF CONTRIBUTION
13 14	"(B) ADEQUACY OF CONTRIBUTION RATES.—A statement of actuarial opinion,
14	RATES.—A statement of actuarial opinion,
14 15	RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth
14 15 16	RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution
14 15 16 17	RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment
14 15 16 17 18	RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of re-
14 15 16 17 18 19	RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of re- quired reserves under the plan for the 12-
14 15 16 17 18 19 20	RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of re- quired reserves under the plan for the 12- month period beginning with such date within
14 15 16 17 18 19 20 21	RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of re- quired reserves under the plan for the 12- month period beginning with such date within such 120-day period, taking into account the

the extent to which the rates are inadequate
and the changes needed to ensure adequacy.
"(C) CURRENT AND PROJECTED VALUE OF
ASSETS AND LIABILITIES.—A statement of ac-
tuarial opinion signed by a qualified actuary,
which sets forth the current value of the assets
and liabilities accumulated under the plan and
a projection of the assets, liabilities, income,
and expenses of the plan for the 12-month pe-
riod referred to in subparagraph (B). The in-
come statement shall identify separately the
plan's administrative expenses and claims.
"(D) COSTS OF COVERAGE TO BE
CHARGED AND OTHER EXPENSES.—A state-
ment of the costs of coverage to be charged, in-
cluding an itemization of amounts for adminis-
tration, reserves, and other expenses associated
with the operation of the plan.
"(E) OTHER INFORMATION.—Any other
information as may be determined by the appli-
cable authority, by regulation, as necessary to
carry out the purposes of this part.
"(c) FILING NOTICE OF CERTIFICATION WITH
STATES.—A certification granted under this part to an
association health plan shall not be effective unless written

notice of such certification is filed with the applicable
 State authority of each State in which at least 25 percent
 of the participants and beneficiaries under the plan are
 located. For purposes of this subsection, an individual
 shall be considered to be located in the State in which a
 known address of such individual is located or in which
 such individual is employed.

"(d) NOTICE OF MATERIAL CHANGES.—In the case 8 9 of any association health plan certified under this part, 10 descriptions of material changes in any information which was required to be submitted with the application for the 11 12 certification under this part shall be filed in such form 13 and manner as shall be prescribed by the applicable authority by regulation. The applicable authority may re-14 15 quire by regulation prior notice of material changes with respect to specified matters which might serve as the basis 16 for suspension or revocation of the certification. 17

18 "(e) Reporting Requirements for Certain As-19 SOCIATION HEALTH PLANS.—An association health plan 20 certified under this part which provides benefit options in 21 addition to health insurance coverage for such plan year 22 shall meet the requirements of section 103 by filing an 23 annual report under such section which shall include infor-24 mation described in subsection (b)(6) with respect to the 25 plan year and, notwithstanding section 104(a)(1)(A), shall

be filed with the applicable authority not later than 90
 days after the close of the plan year (or on such later date
 as may be prescribed by the applicable authority). The applicable authority may require by regulation such interim
 reports as it considers appropriate.

6 "(f) ENGAGEMENT OF QUALIFIED ACTUARY.—The 7 board of trustees of each association health plan which 8 provides benefits options in addition to health insurance 9 coverage and which is applying for certification under this 10 part or is certified under this part shall engage, on behalf of all participants and beneficiaries, a qualified actuary 11 who shall be responsible for the preparation of the mate-12 13 rials comprising information necessary to be submitted by a qualified actuary under this part. The qualified actuary 14 15 shall utilize such assumptions and techniques as are necessary to enable such actuary to form an opinion as to 16 17 whether the contents of the matters reported under this 18 part-

19 "(1) are in the aggregate reasonably related to
20 the experience of the plan and to reasonable expecta21 tions; and

22 "(2) represent such actuary's best estimate of23 anticipated experience under the plan.

24 The opinion by the qualified actuary shall be made with25 respect to, and shall be made a part of, the annual report.

3 "Except as provided in section 809(b), an association
4 health plan which is or has been certified under this part
5 may terminate (upon or at any time after cessation of ac6 cruals in benefit liabilities) only if the board of trustees,
7 not less than 60 days before the proposed termination
8 date—

9 "(1) provides to the participants and bene-10 ficiaries a written notice of intent to terminate stat-11 ing that such termination is intended and the pro-12 posed termination date;

"(2) develops a plan for winding up the affairs
of the plan in connection with such termination in
a manner which will result in timely payment of all
benefits for which the plan is obligated; and

17 "(3) submits such plan in writing to the appli-18 cable authority.

19 Actions required under this section shall be taken in such20 form and manner as may be prescribed by the applicable21 authority by regulation.

22 "SEC. 809. CORRECTIVE ACTIONS AND MANDATORY TERMI23 NATION.

24 "(a) ACTIONS TO AVOID DEPLETION OF RE25 SERVES.—An association health plan which is certified
26 under this part and which provides benefits other than
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health insurance coverage shall continue to meet the re-1 2 quirements of section 806, irrespective of whether such certification continues in effect. The board of trustees of 3 4 such plan shall determine quarterly whether the require-5 ments of section 806 are met. In any case in which the board determines that there is reason to believe that there 6 7 is or will be a failure to meet such requirements, or the 8 applicable authority makes such a determination and so 9 notifies the board, the board shall immediately notify the 10 qualified actuary engaged by the plan, and such actuary shall, not later than the end of the next following month, 11 12 make such recommendations to the board for corrective 13 action as the actuary determines necessary to ensure compliance with section 806. Not later than 30 days after re-14 15 ceiving from the actuary recommendations for corrective actions, the board shall notify the applicable authority (in 16 17 such form and manner as the applicable authority may 18 prescribe by regulation) of such recommendations of the 19 actuary for corrective action, together with a description 20 of the actions (if any) that the board has taken or plans 21 to take in response to such recommendations. The board 22 shall thereafter report to the applicable authority, in such 23 form and frequency as the applicable authority may speci-24 fy to the board, regarding corrective action taken by the 25 board until the requirements of section 806 are met.

1 "(b) MANDATORY TERMINATION.—In any case in 2 which—

3 "(1) the applicable authority has been notified 4 under subsection (a) (or by an issuer of excess/stop 5 loss insurance or indemnity insurance pursuant to 6 section 806(a)) of a failure of an association health 7 plan which is or has been certified under this part 8 and is described in section 806(a)(2) to meet the re-9 quirements of section 806 and has not been notified 10 by the board of trustees of the plan that corrective 11 action has restored compliance with such require-12 ments; and

"(2) the applicable authority determines that
there is a reasonable expectation that the plan will
continue to fail to meet the requirements of section
806,

the board of trustees of the plan shall, at the direction 17 18 of the applicable authority, terminate the plan and, in the 19 course of the termination, take such actions as the appli-20 cable authority may require, including satisfying any 21 claims referred to in section 806(a)(2)(B)(iii) and recov-22 ering for the plan any liability under subsection 23 (a)(2)(B)(iii) or (e) of section 806, as necessary to ensure 24 that the affairs of the plan will be, to the maximum extent possible, wound up in a manner which will result in timely
 provision of all benefits for which the plan is obligated.
 "SEC. 810. TRUSTEESHIP BY THE SECRETARY OF INSOL VENT ASSOCIATION HEALTH PLANS PRO VIDING HEALTH BENEFITS IN ADDITION TO
 HEALTH INSURANCE COVERAGE.

7 "(a) APPOINTMENT OF SECRETARY AS TRUSTEE FOR 8 INSOLVENT PLANS.—Whenever the Secretary determines 9 that an association health plan which is or has been cer-10 tified under this part and which is described in section 806(a)(2) will be unable to provide benefits when due or 11 is otherwise in a financially hazardous condition, as shall 12 13 be defined by the Secretary by regulation, the Secretary shall, upon notice to the plan, apply to the appropriate 14 15 United States district court for appointment of the Secretary as trustee to administer the plan for the duration 16 17 of the insolvency. The plan may appear as a party and 18 other interested persons may intervene in the proceedings 19 at the discretion of the court. The court shall appoint such 20 Secretary trustee if the court determines that the trustee-21 ship is necessary to protect the interests of the partici-22 pants and beneficiaries or providers of medical care or to 23 avoid any unreasonable deterioration of the financial con-24 dition of the plan. The trusteeship of such Secretary shall 25 continue until the conditions described in the first sentence of this subsection are remedied or the plan is termi nated.

3 "(b) POWERS AS TRUSTEE.—The Secretary, upon
4 appointment as trustee under subsection (a), shall have
5 the power—

6 "(1) to do any act authorized by the plan, this
7 title, or other applicable provisions of law to be done
8 by the plan administrator or any trustee of the plan;
9 "(2) to require the transfer of all (or any part)
10 of the assets and records of the plan to the Sec11 retary as trustee;

"(3) to invest any assets of the plan which the
Secretary holds in accordance with the provisions of
the plan, regulations prescribed by the Secretary,
and applicable provisions of law;

"(4) to require the sponsor, the plan administrator, any participating employer, and any employee
organization representing plan participants to furnish any information with respect to the plan which
the Secretary as trustee may reasonably need in
order to administer the plan;

"(5) to collect for the plan any amounts due the
plan and to recover reasonable expenses of the trusteeship;

4 "(7) to issue, publish, or file such notices, state5 ments, and reports as may be required by the Sec6 retary by regulation or required by any order of the
7 court;

8 "(8) to terminate the plan (or provide for its 9 termination in accordance with section 809(b)) and 10 liquidate the plan assets, to restore the plan to the 11 responsibility of the sponsor, or to continue the 12 trusteeship;

13 "(9) to provide for the enrollment of plan par14 ticipants and beneficiaries under appropriate cov15 erage options; and

"(10) to do such other acts as may be necessary to comply with this title or any order of the
court and to protect the interests of plan participants and beneficiaries and providers of medical
care.

21 "(c) NOTICE OF APPOINTMENT.—As soon as prac22 ticable after the Secretary's appointment as trustee, the
23 Secretary shall give notice of such appointment to—

24 "(1) the sponsor and plan administrator;
25 "(2) each participant;

"(3) each participating employer; and

2 "(4) if applicable, each employee organization
3 which, for purposes of collective bargaining, rep4 resents plan participants.

5 "(d) ADDITIONAL DUTIES.—Except to the extent in-6 consistent with the provisions of this title, or as may be 7 otherwise ordered by the court, the Secretary, upon ap-8 pointment as trustee under this section, shall be subject 9 to the same duties as those of a trustee under section 704 10 of title 11, United States Code, and shall have the duties 11 of a fiduciary for purposes of this title.

12 "(e) OTHER PROCEEDINGS.—An application by the 13 Secretary under this subsection may be filed notwith-14 standing the pendency in the same or any other court of 15 any bankruptcy, mortgage foreclosure, or equity receiver-16 ship proceeding, or any proceeding to reorganize, conserve, 17 or liquidate such plan or its property, or any proceeding 18 to enforce a lien against property of the plan.

19 "(f) JURISDICTION OF COURT.—

"(1) IN GENERAL.—Upon the filing of an application for the appointment as trustee or the issuance
of a decree under this section, the court to which the
application is made shall have exclusive jurisdiction
of the plan involved and its property wherever located with the powers, to the extent consistent with

1

1 the purposes of this section, of a court of the United 2 States having jurisdiction over cases under chapter 11 of title 11, United States Code. Pending an adju-3 4 dication under this section such court shall stay, and 5 upon appointment by it of the Secretary as trustee, 6 such court shall continue the stay of, any pending 7 mortgage foreclosure, equity receivership, or other 8 proceeding to reorganize, conserve, or liquidate the 9 plan, the sponsor, or property of such plan or spon-10 sor, and any other suit against any receiver, conser-11 vator, or trustee of the plan, the sponsor, or prop-12 erty of the plan or sponsor. Pending such adjudica-13 tion and upon the appointment by it of the Sec-14 retary as trustee, the court may stay any proceeding 15 to enforce a lien against property of the plan or the 16 sponsor or any other suit against the plan or the 17 sponsor.

18 "(2) VENUE.—An action under this section 19 may be brought in the judicial district where the 20 sponsor or the plan administrator resides or does 21 business or where any asset of the plan is situated. 22 A district court in which such action is brought may 23 issue process with respect to such action in any 24 other judicial district. 1 "(g) PERSONNEL.—In accordance with regulations 2 which shall be prescribed by the Secretary, the Secretary 3 shall appoint, retain, and compensate accountants, actu-4 aries, and other professional service personnel as may be 5 necessary in connection with the Secretary's service as 6 trustee under this section.

7 "SEC. 811. STATE ASSESSMENT AUTHORITY.

8 "(a) IN GENERAL.—Notwithstanding section 514, a 9 State may impose by law a contribution tax on an associa-10 tion health plan described in section 806(a)(2), if the plan 11 commenced operations in such State after the date of the 12 enactment of the Small Business Health Fairness Act of 13 2005.

''(b) CONTRIBUTION TAX.—For purposes of this section, the term 'contribution tax' imposed by a State on
an association health plan means any tax imposed by such
State if—

"(1) such tax is computed by applying a rate to
the amount of premiums or contributions, with respect to individuals covered under the plan who are
residents of such State, which are received by the
plan from participating employers located in such
State or from such individuals;

24 "(2) the rate of such tax does not exceed the25 rate of any tax imposed by such State on premiums

or contributions received by insurers or health main tenance organizations for health insurance coverage
 offered in such State in connection with a group
 health plan;

5 "(3) such tax is otherwise nondiscriminatory;6 and

"(4) the amount of any such tax assessed on 7 8 the plan is reduced by the amount of any tax or as-9 sessment otherwise imposed by the State on pre-10 miums, contributions, or both received by insurers or 11 health maintenance organizations for health insur-12 ance coverage, aggregate excess/stop loss insurance 13 (as defined in section 806(g)(1)), specific excess/stop 14 loss insurance (as defined in section 806(g)(2)), 15 other insurance related to the provision of medical 16 care under the plan, or any combination thereof pro-17 vided by such insurers or health maintenance organi-18 zations in such State in connection with such plan.

19 "SEC. 812. DEFINITIONS AND RULES OF CONSTRUCTION.

20 "(a) DEFINITIONS.—For purposes of this part—

21 "(1) GROUP HEALTH PLAN.—The term 'group
22 health plan' has the meaning provided in section
23 733(a)(1) (after applying subsection (b) of this sec24 tion).

1	"(2) Medical care.—The term 'medical care'
2	has the meaning provided in section $733(a)(2)$.
3	"(3) HEALTH INSURANCE COVERAGE.—The
4	term 'health insurance coverage' has the meaning
5	provided in section 733(b)(1).
6	"(4) Health insurance issuer.—The term
7	'health insurance issuer' has the meaning provided
8	in section $733(b)(2)$.
9	"(5) Applicable authority.—The term 'ap-
10	plicable authority' means the Secretary, except that,
11	in connection with any exercise of the Secretary's
12	authority regarding which the Secretary is required
13	under section 506(d) to consult with a State, such
14	term means the Secretary, in consultation with such
15	State.
16	"(6) Health status-related factor.—The
17	term 'health status-related factor' has the meaning
18	provided in section $733(d)(2)$.
19	"(7) Individual Market.—
20	"(A) IN GENERAL.—The term 'individual
21	market' means the market for health insurance
22	coverage offered to individuals other than in
23	connection with a group health plan.
24	"(B) TREATMENT OF VERY SMALL
25	GROUPS.—

1	"(i) IN GENERAL.—Subject to clause
2	(ii), such term includes coverage offered in
3	connection with a group health plan that
4	has fewer than 2 participants as current
5	employees or participants described in sec-
6	tion $732(d)(3)$ on the first day of the plan
7	year.
8	"(ii) STATE EXCEPTION.—Clause (i)
9	shall not apply in the case of health insur-
10	ance coverage offered in a State if such
11	State regulates the coverage described in
12	such clause in the same manner and to the
13	same extent as coverage in the small group
14	market (as defined in section $2791(e)(5)$ of
15	the Public Health Service Act) is regulated
16	by such State.
17	"(8) Participating employer.—The term
18	'participating employer' means, in connection with
19	an association health plan, any employer, if any indi-
20	vidual who is an employee of such employer, a part-
21	ner in such employer, or a self-employed individual
22	who is such employer (or any dependent, as defined
23	under the terms of the plan, of such individual) is
24	or was covered under such plan in connection with
25	the status of such individual as such an employee,

partner, or self-employed individual in relation to the
 plan.

((9) APPLICABLE STATE AUTHORITY.—The 3 4 term 'applicable State authority' means, with respect 5 to a health insurance issuer in a State, the State in-6 surance commissioner or official or officials des-7 ignated by the State to enforce the requirements of 8 title XXVII of the Public Health Service Act for the 9 State involved with respect to such issuer. "(10) QUALIFIED ACTUARY.—The term 'quali-10 11 fied actuary' means an individual who is a member 12 of the American Academy of Actuaries. "(11) AFFILIATED MEMBER.—The term 'affili-13 ated member' means, in connection with a sponsor— 14 "(A) a person who is otherwise eligible to 15 16 be a member of the sponsor but who elects an 17 affiliated status with the sponsor, 18 "(B) in the case of a sponsor with mem-19 bers which consist of associations, a person who 20 is a member of any such association and elects 21 an affiliated status with the sponsor, or 22 "(C) in the case of an association health 23 plan in existence on the date of the enactment 24 of the Small Business Health Fairness Act of

1	2005, a person eligible to be a member of the
2	sponsor or one of its member associations.
3	"(12) LARGE EMPLOYER.—The term 'large em-
4	ployer' means, in connection with a group health
5	plan with respect to a plan year, an employer who
6	employed an average of at least 51 employees on
7	business days during the preceding calendar year
8	and who employs at least 2 employees on the first
9	day of the plan year.
10	"(13) Small employer.—The term 'small em-
11	ployer' means, in connection with a group health
12	plan with respect to a plan year, an employer who
13	is not a large employer.
14	"(b) Rules of Construction.—
15	"(1) Employers and employees.—For pur-
16	poses of determining whether a plan, fund, or pro-
17	gram is an employee welfare benefit plan which is an
18	association health plan, and for purposes of applying
19	this title in connection with such plan, fund, or pro-
20	gram so determined to be such an employee welfare
21	benefit plan—
22	"(A) in the case of a partnership, the term
23	'employer' (as defined in section $3(5)$) includes
24	the partnership in relation to the partners, and
25	the term 'employee' (as defined in section $3(6)$)

includes any partner in relation to the partnership; and

3 "(B) in the case of a self-employed indi4 vidual, the term 'employer' (as defined in sec5 tion 3(5)) and the term 'employee' (as defined
6 in section 3(6)) shall include such individual.

7 "(2) Plans, funds, and programs treated 8 AS EMPLOYEE WELFARE BENEFIT PLANS.—In the 9 case of any plan, fund, or program which was estab-10 lished or is maintained for the purpose of providing 11 medical care (through the purchase of insurance or 12 otherwise) for employees (or their dependents) covered thereunder and which demonstrates to the Sec-13 14 retary that all requirements for certification under 15 this part would be met with respect to such plan, 16 fund, or program if such plan, fund, or program 17 were a group health plan, such plan, fund, or pro-18 gram shall be treated for purposes of this title as an 19 employee welfare benefit plan on and after the date 20 of such demonstration.".

21 (b) CONFORMING AMENDMENTS TO PREEMPTION22 RULES.—

(1) Section 514(b)(6) of such Act (29 U.S.C.
1144(b)(6)) is amended by adding at the end the
following new subparagraph:

1

2

1	"(E) The preceding subparagraphs of this paragraph
2	do not apply with respect to any State law in the case
3	of an association health plan which is certified under part
4	8.".
5	(2) Section 514 of such Act (29 U.S.C. 1144)
6	is amended—
7	(A) in subsection (b)(4), by striking "Sub-
8	section (a)" and inserting "Subsections (a) and
9	(d)";
10	(B) in subsection $(b)(5)$, by striking "sub-
11	section (a)" in subparagraph (A) and inserting
12	"subsection (a) of this section and subsections
13	(a)(2)(B) and (b) of section 805", and by strik-
14	ing "subsection (a)" in subparagraph (B) and
15	inserting "subsection (a) of this section or sub-
16	section $(a)(2)(B)$ or (b) of section 805";
17	(C) by redesignating subsection (d) as sub-
18	section (e); and
19	(D) by inserting after subsection (c) the
20	following new subsection:
21	"(d)(1) Except as provided in subsection (b)(4), the
22	provisions of this title shall supersede any and all State
23	laws insofar as they may now or hereafter preclude, or
24	have the effect of precluding, a health insurance issuer
25	from offering health insurance coverage in connection with

an association health plan which is certified under part
 8.

3 "(2) Except as provided in paragraphs (4) and (5)
4 of subsection (b) of this section—

5 "(A) In any case in which health insurance cov-6 erage of any policy type is offered under an associa-7 tion health plan certified under part 8 to a partici-8 pating employer operating in such State, the provi-9 sions of this title shall supersede any and all laws 10 of such State insofar as they may preclude a health 11 insurance issuer from offering health insurance cov-12 erage of the same policy type to other employers op-13 erating in the State which are eligible for coverage 14 under such association health plan, whether or not 15 such other employers are participating employers in 16 such plan.

17 "(B) In any case in which health insurance cov-18 erage of any policy type is offered in a State under 19 an association health plan certified under part 8 and 20 the filing, with the applicable State authority (as de-21 fined in section 812(a)(9), of the policy form in 22 connection with such policy type is approved by such 23 State authority, the provisions of this title shall su-24 persede any and all laws of any other State in which 25 health insurance coverage of such type is offered, in-

1	sofar as they may preclude, upon the filing in the
2	same form and manner of such policy form with the
3	applicable State authority in such other State, the
4	approval of the filing in such other State.
5	"(3) Nothing in subsection $(b)(6)(E)$ or the preceding
6	provisions of this subsection shall be construed, with re-
7	spect to health insurance issuers or health insurance cov-
8	erage, to supersede or impair the law of any State—
9	"(A) providing solvency standards or similar
10	standards regarding the adequacy of insurer capital,
11	surplus, reserves, or contributions, or
12	"(B) relating to prompt payment of claims.
13	"(4) For additional provisions relating to association
14	health plans, see subsections $(a)(2)(B)$ and (b) of section
15	805.
16	$\ensuremath{^{\prime\prime}}(5)$ For purposes of this subsection, the term 'asso-
17	ciation health plan' has the meaning provided in section
18	801(a), and the terms 'health insurance coverage', 'par-
19	ticipating employer', and 'health insurance issuer' have
20	the meanings provided such terms in section 812, respec-
21	tively.".
22	(3) Section $514(b)(6)(A)$ of such Act (29)
23	U.S.C. 1144(b)(6)(A)) is amended—
24	(A) in clause (i)(II), by striking "and" at
25	the end;

1	(B) in clause (ii), by inserting "and which
2	does not provide medical care (within the mean-
3	ing of section 733(a)(2))," after "arrange-
4	ment,", and by striking "title." and inserting
5	"title, and"; and
6	(C) by adding at the end the following new
7	clause:
8	"(iii) subject to subparagraph (E), in the case
9	of any other employee welfare benefit plan which is
10	a multiple employer welfare arrangement and which
11	provides medical care (within the meaning of section
12	733(a)(2)), any law of any State which regulates in-
13	surance may apply.".
14	(4) Section 514(e) of such Act (as redesignated
15	by paragraph (2)(C)) is amended—
16	(A) by striking "Nothing" and inserting
17	"(1) Except as provided in paragraph (2) , noth-
18	ing"; and
19	(B) by adding at the end the following new
20	paragraph:
21	"(2) Nothing in any other provision of law enacted
22	on or after the date of the enactment of the Small Busi-
23	ness Health Fairness Act of 2005 shall be construed to
24	alter, amend, modify, invalidate, impair, or supersede any

provision of this title, except by specific cross-reference to
 the affected section.".

3 (c) PLAN SPONSOR.—Section 3(16)(B) of such Act
4 (29 U.S.C. 102(16)(B)) is amended by adding at the end
5 the following new sentence: "Such term also includes a
6 person serving as the sponsor of an association health plan
7 under part 8.".

8 (d) DISCLOSURE OF SOLVENCY PROTECTIONS RE-LATED TO SELF-INSURED AND FULLY INSURED OPTIONS 9 UNDER ASSOCIATION HEALTH PLANS.—Section 102(b) 10 of such Act (29 U.S.C. 102(b)) is amended by adding at 11 the end the following: "An association health plan shall 12 include in its summary plan description, in connection 13 with each benefit option, a description of the form of sol-14 15 vency or guarantee fund protection secured pursuant to this Act or applicable State law, if any.". 16

17 (e) SAVINGS CLAUSE.—Section 731(c) of such Act is18 amended by inserting "or part 8" after "this part".

19 (f) REPORT TO THE CONGRESS REGARDING CERTIFI-20 CATION Self-Insured ASSOCIATION HEALTH OF 21 PLANS.—Not later than January 1, 2010, the Secretary 22 of Labor shall report to the Committee on Education and 23 the Workforce of the House of Representatives and the 24 Committee on Health, Education, Labor, and Pensions of 1 the Senate the effect association health plans have had,

2 if any, on reducing the number of uninsured individuals.

- 3 (g) CLERICAL AMENDMENT.—The table of contents
- 4 in section 1 of the Employee Retirement Income Security
- 5 Act of 1974 is amended by inserting after the item relat-
- 6 ing to section 734 the following new items:

"Part 8—Rules Governing Association Health Plans

- "801. Association health plans.
- "802. Certification of association health plans.
- "803. Requirements relating to sponsors and boards of trustees.
- "804. Participation and coverage requirements.
- "805. Other requirements relating to plan documents, contribution rates, and benefit options.
- "806. Maintenance of reserves and provisions for solvency for plans providing health benefits in addition to health insurance coverage.
- "807. Requirements for application and related requirements.
- "808. Notice requirements for voluntary termination.
- "809. Corrective actions and mandatory termination.
- "810. Trusteeship by the Secretary of insolvent association health plans providing health benefits in addition to health insurance coverage.
- "811. State assessment authority.
- "812. Definitions and rules of construction.".

7 SEC. 3. CLARIFICATION OF TREATMENT OF SINGLE EM-

8 PLOYER ARRANGEMENTS.

9 Section 3(40)(B) of the Employee Retirement Income
10 Security Act of 1974 (29 U.S.C. 1002(40)(B)) is amend11 ed—

(1) in clause (i), by inserting after "control
group," the following: "except that, in any case in
which the benefit referred to in subparagraph (A)
consists of medical care (as defined in section
812(a)(2)), two or more trades or businesses, whether or not incorporated, shall be deemed a single em-

ployer for any plan year of such plan, or any fiscal
 year of such other arrangement, if such trades or
 businesses are within the same control group during
 such year or at any time during the preceding 1-year
 period,";

6 (2) in clause (iii), by striking "(iii) the deter7 mination" and inserting the following:

"(iii)(I) in any case in which the benefit re-8 9 ferred to in subparagraph (A) consists of medical 10 care (as defined in section 812(a)(2)), the deter-11 mination of whether a trade or business is under 12 'common control' with another trade or business 13 shall be determined under regulations of the Sec-14 retary applying principles consistent and coextensive 15 with the principles applied in determining whether 16 employees of two or more trades or businesses are 17 treated as employed by a single employer under sec-18 tion 4001(b), except that, for purposes of this para-19 graph, an interest of greater than 25 percent may 20 not be required as the minimum interest necessary 21 for common control, or

22 "(II) in any other case, the determination";
23 (3) by redesignating clauses (iv) and (v) as

24 clauses (v) and (vi), respectively; and

(4) by inserting after clause (iii) the following
 new clause:

3 "(iv) in any case in which the benefit referred 4 to in subparagraph (A) consists of medical care (as 5 defined in section 812(a)(2), in determining, after 6 the application of clause (i), whether benefits are 7 provided to employees of two or more employers, the 8 arrangement shall be treated as having only one par-9 ticipating employer if, after the application of clause 10 (i), the number of individuals who are employees and 11 former employees of any one participating employer 12 and who are covered under the arrangement is 13 greater than 75 percent of the aggregate number of 14 all individuals who are employees or former employ-15 ees of participating employers and who are covered 16 under the arrangement,".

17 SEC. 4. ENFORCEMENT PROVISIONS RELATING TO ASSO-18 CIATION HEALTH PLANS.

(a) CRIMINAL PENALTIES FOR CERTAIN WILLFUL
20 MISREPRESENTATIONS.—Section 501 of the Employee
21 Retirement Income Security Act of 1974 (29 U.S.C. 1131)
22 is amended—

(1) by inserting "(a)" after "Sec. 501."; and
(2) by adding at the end the following new subsection:

"(b) Any person who willfully falsely represents, to
 any employee, any employee's beneficiary, any employer,
 the Secretary, or any State, a plan or other arrangement
 established or maintained for the purpose of offering or
 providing any benefit described in section 3(1) to employ ees or their beneficiaries as—

7 "(1) being an association health plan which has8 been certified under part 8;

9 "(2) having been established or maintained 10 under or pursuant to one or more collective bar-11 gaining agreements which are reached pursuant to 12 collective bargaining described in section 8(d) of the 13 National Labor Relations Act (29 U.S.C. 158(d)) or 14 paragraph Fourth of section 2 of the Railway Labor 15 Act (45 U.S.C. 152, paragraph Fourth) or which are 16 reached pursuant to labor-management negotiations 17 under similar provisions of State public employee re-18 lations laws; or

19 "(3) being a plan or arrangement described in
20 section 3(40)(A)(i),

21 shall, upon conviction, be imprisoned not more than 522 years, be fined under title 18, United States Code, or23 both.".

(b) CEASE ACTIVITIES ORDERS.—Section 502 of
 such Act (29 U.S.C. 1132) is amended by adding at the
 end the following new subsection:

4 "(n) Association Health Plan Cease and De5 sist Orders.—

6 "(1) IN GENERAL.—Subject to paragraph (2), 7 upon application by the Secretary showing the oper-8 ation, promotion, or marketing of an association 9 health plan (or similar arrangement providing bene-10 fits consisting of medical care (as defined in section 11 733(a)(2))) that—

"(A) is not certified under part 8, is subject under section 514(b)(6) to the insurance
laws of any State in which the plan or arrangement offers or provides benefits, and is not licensed, registered, or otherwise approved under
the insurance laws of such State; or

"(B) is an association health plan certified
under part 8 and is not operating in accordance
with the requirements under part 8 for such
certification,

a district court of the United States shall enter an
order requiring that the plan or arrangement cease
activities.

1	"(2) EXCEPTION.—Paragraph (1) shall not
2	apply in the case of an association health plan or
3	other arrangement if the plan or arrangement shows
4	that—
5	"(A) all benefits under it referred to in
6	paragraph (1) consist of health insurance cov-
7	erage; and
8	"(B) with respect to each State in which
9	the plan or arrangement offers or provides ben-
10	efits, the plan or arrangement is operating in
11	accordance with applicable State laws that are
12	not superseded under section 514.
13	"(3) Additional equitable relief.—The
14	court may grant such additional equitable relief, in-
15	cluding any relief available under this title, as it
16	deems necessary to protect the interests of the pub-
17	lic and of persons having claims for benefits against
18	the plan.".
19	(c) Responsibility for Claims Procedure.—
20	Section 503 of such Act (29 U.S.C. 1133) is amended by
21	inserting "(a) IN GENERAL.—" before "In accordance",
22	and by adding at the end the following new subsection:
23	"(b) Association Health Plans.—The terms of
24	each association health plan which is or has been certified
25	under part 8 shall require the board of trustees or the

named fiduciary (as applicable) to ensure that the require ments of this section are met in connection with claims
 filed under the plan.".

4 SEC. 5. COOPERATION BETWEEN FEDERAL AND STATE AU5 THORITIES.

6 Section 506 of the Employee Retirement Income Se7 curity Act of 1974 (29 U.S.C. 1136) is amended by adding
8 at the end the following new subsection:

9 "(d) CONSULTATION WITH STATES WITH RESPECT
10 TO ASSOCIATION HEALTH PLANS.—

"(1) AGREEMENTS WITH STATES.—The Secretary shall consult with the State recognized under
paragraph (2) with respect to an association health
plan regarding the exercise of—

15 "(A) the Secretary's authority under sec16 tions 502 and 504 to enforce the requirements
17 for certification under part 8; and

18 "(B) the Secretary's authority to certify
19 association health plans under part 8 in accord20 ance with regulations of the Secretary applica21 ble to certification under part 8.

"(2) RECOGNITION OF PRIMARY DOMICILE
STATE.—In carrying out paragraph (1), the Secretary shall ensure that only one State will be recognized, with respect to any particular association

1	health plan, as the State with which consultation is
2	required. In carrying out this paragraph—
3	"(A) in the case of a plan which provides
4	health insurance coverage (as defined in section
5	812(a)(3), such State shall be the State with
6	which filing and approval of a policy type of-
7	fered by the plan was initially obtained, and
8	"(B) in any other case, the Secretary shall
9	take into account the places of residence of the
10	participants and beneficiaries under the plan
11	and the State in which the trust is main-
12	tained.".
12	
13	SEC. 6. EFFECTIVE DATE AND TRANSITIONAL AND OTHER
13 14	RULES.
14	RULES.
14 15	RULES. (a) EFFECTIVE DATE.—The amendments made by
14 15 16	RULES. (a) EFFECTIVE DATE.—The amendments made by this Act shall take effect one year after the date of the enactment of this Act. The Secretary of Labor shall first
14 15 16 17	RULES. (a) EFFECTIVE DATE.—The amendments made by this Act shall take effect one year after the date of the enactment of this Act. The Secretary of Labor shall first
14 15 16 17 18	RULES. (a) EFFECTIVE DATE.—The amendments made by this Act shall take effect one year after the date of the enactment of this Act. The Secretary of Labor shall first issue all regulations necessary to carry out the amend-
 14 15 16 17 18 19 	RULES. (a) EFFECTIVE DATE.—The amendments made by this Act shall take effect one year after the date of the enactment of this Act. The Secretary of Labor shall first issue all regulations necessary to carry out the amend- ments made by this Act within one year after the date
 14 15 16 17 18 19 20 	RULES. (a) EFFECTIVE DATE.—The amendments made by this Act shall take effect one year after the date of the enactment of this Act. The Secretary of Labor shall first issue all regulations necessary to carry out the amend- ments made by this Act within one year after the date of the enactment of this Act.
 14 15 16 17 18 19 20 21 	RULES. (a) EFFECTIVE DATE.—The amendments made by this Act shall take effect one year after the date of the enactment of this Act. The Secretary of Labor shall first issue all regulations necessary to carry out the amend- ments made by this Act within one year after the date of the enactment of this Act. (b) TREATMENT OF CERTAIN EXISTING HEALTH
 14 15 16 17 18 19 20 21 22 	RULES. (a) EFFECTIVE DATE.—The amendments made by this Act shall take effect one year after the date of the enactment of this Act. The Secretary of Labor shall first issue all regulations necessary to carry out the amend- ments made by this Act within one year after the date of the enactment of this Act. (b) TREATMENT OF CERTAIN EXISTING HEALTH BENEFITS PROGRAMS.—

1	providing benefits consisting of medical care for the
2	employees and beneficiaries of its participating em-
3	ployers, at least 200 participating employers make
4	contributions to such arrangement, such arrange-
5	ment has been in existence for at least 10 years, and
6	such arrangement is licensed under the laws of one
7	or more States to provide such benefits to its par-
8	ticipating employers, upon the filing with the appli-
9	cable authority (as defined in section $812(a)(5)$ of
10	the Employee Retirement Income Security Act of
11	1974 (as amended by this subtitle)) by the arrange-
12	ment of an application for certification of the ar-
13	rangement under part 8 of subtitle B of title I of
14	such Act—
15	(A) such arrangement shall be deemed to
16	be a group health plan for purposes of title I
17	of such Act;
18	(B) the requirements of sections 801(a)
19	and 803(a) of the Employee Retirement Income
20	Security Act of 1974 shall be deemed met with
21	respect to such arrangement;
22	(C) the requirements of section 803(b) of
23	such Act shall be deemed met, if the arrange-
24	ment is operated by a board of directors
25	which—

1	(i) is elected by the participating em-
2	ployers, with each employer having one
3	vote; and
4	(ii) has complete fiscal control over
5	the arrangement and which is responsible
6	for all operations of the arrangement;
7	(D) the requirements of section 804(a) of
8	such Act shall be deemed met with respect to
9	such arrangement; and
10	(E) the arrangement may be certified by
11	any applicable authority with respect to its op-
12	erations in any State only if it operates in such
13	State on the date of certification.
14	The provisions of this subsection shall cease to apply
15	with respect to any such arrangement at such time
16	after the date of the enactment of this Act as the
17	applicable requirements of this subsection are not
18	met with respect to such arrangement.
19	(2) DEFINITIONS.—For purposes of this sub-
20	section, the terms "group health plan", "medical
21	care", and "participating employer" shall have the
22	meanings provided in section 812 of the Employee
23	Retirement Income Security Act of 1974, except
24	that the reference in paragraph (7) of such section
25	to an "association health plan" shall be deemed a

- 1 reference to an arrangement referred to in this sub-
- 2 section.

Union Calendar No. 22

109TH CONGRESS H. R. 525

[Report No. 109-41]

A BILL

To amend title I of the Employee Retirement Income Security Act of 1974 to improve access and choice for entrepreneurs with small businesses with respect to medical care for their employees.

April 13, 2005

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed