

## Union Calendar No. 102

110TH CONGRESS  
1ST SESSION

# H. R. 2446

[Report No. 110-170]

To reauthorize the Afghanistan Freedom Support Act of 2002, and for other purposes.

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### IN THE HOUSE OF REPRESENTATIVES

MAY 22, 2007

Mr. LANTOS (for himself and Ms. ROS-LEHTINEN) introduced the following bill; which was referred to the Committee on Foreign Affairs

MAY 30, 2007

Additional sponsor: Mr. ACKERMAN

MAY 30, 2007

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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## A BILL

To reauthorize the Afghanistan Freedom Support Act of 2002, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) **SHORT TITLE.**—This Act may be cited as the  
 3 “Afghanistan Freedom and Security Support Act of  
 4 2007”.

5 (b) **TABLE OF CONTENTS.**—The table of contents for  
 6 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Findings.
- Sec. 3. Definition.

TITLE I—ECONOMIC AND DEMOCRATIC DEVELOPMENT  
 ASSISTANCE FOR AFGHANISTAN

- Sec. 101. Declaration of policy.
- Sec. 102. Purposes of assistance.
- Sec. 103. Authorization of assistance.
- Sec. 104. Certification and phased-in limitation on economic and democratic development assistance.
- Sec. 105. Monitoring and evaluation of assistance.
- Sec. 106. Coordination of assistance.
- Sec. 107. Pilot program to provide scholarships to Afghan students for public policy internships in the United States.
- Sec. 108. Authorization of appropriations.
- Sec. 109. Clerical amendment.

TITLE II—ASSISTANCE FOR A NEW SECURITY FRAMEWORK FOR  
 AFGHANISTAN

Subtitle A—Amendments to the Afghanistan Freedom Support Act of 2002

- Sec. 201. Authorization of assistance.
- Sec. 202. Congressional notification requirements.
- Sec. 203. Matters relating to the International Security Assistance Force.
- Sec. 204. Sunset.

Subtitle B—Other Matters

- Sec. 211. Counter-narcotics activities in Afghanistan.
- Sec. 212. Expansion of international contributions to the security of Afghanistan.
- Sec. 213. Training for military personnel of foreign countries that are to be deployed for security operations in Afghanistan.
- Sec. 214. Humanitarian assistance for war victims.
- Sec. 215. Sense of Congress concerning United Nations mandate in Afghanistan.

TITLE III—MISCELLANEOUS PROVISIONS

- Sec. 301. Donor contributions to Afghanistan and reports.
- Sec. 302. Report on progress toward security and stability in Afghanistan.

Sec. 303. Comprehensive interagency strategy for long-term security and stability in Afghanistan.

Sec. 304. Special envoy for Afghanistan-Pakistan cooperation.

Sec. 305. Transit through Pakistan of shipments by India in support of reconstruction efforts in Afghanistan.

Sec. 306. Reauthorization of Radio Free Afghanistan.

1 **SEC. 2. FINDINGS.**

2 Congress makes the following findings:

3 (1) Nearly six years after the liberation of Af-  
4 ghanistan from the Taliban, who provided Osama  
5 Bin-Laden and Al-Qaeda with a safe haven for plan-  
6 ning the attacks of September 11, 2001, Afghani-  
7 stan remains highly unstable and the Government of  
8 President Hamid Karzai remains subject to attacks  
9 from remnants of the Taliban who have regrouped  
10 along with other insurgent groups, including some  
11 foreign fighters associated with Al-Qaeda.

12 (2) The Government of Afghanistan supports  
13 the continued deployment of international forces to  
14 supplement its own nascent national security forces,  
15 and the North Atlantic Treaty Organization  
16 (NATO), which took over international stability op-  
17 erations for the entire country on October 5, 2006,  
18 must show continued commitment to these oper-  
19 ations in order to assist Afghanistan in defeating the  
20 growing insurgency in rural areas of Afghanistan.

21 (3) The current United States counter-narcotics  
22 strategy for Afghanistan has not produced signifi-

1 cant results, in part due to a failure to seek out and  
2 capture high-level warlords and kingpins who control  
3 the flow of illicit narcotics and because sufficient  
4 sustainable alternatives have not been provided to  
5 Afghan farmers who suffer from a lack of access to  
6 microfinance facilities, financial services, and land  
7 rights and whose crops are subject to eradication.

8 (4) In some cases, the misaligned eradication  
9 policy endorsed by the United States Government  
10 has led adversely-affected Afghan farmers and vil-  
11 lagers to support insurgent groups, including the  
12 Taliban.

13 (5) The violence and instability in Afghanistan  
14 is further exacerbated by the flourishing trade in  
15 opium and opium-related crops, which has reached  
16 record levels and which fuel local militias, corrupts  
17 the national and local governments, and provides  
18 funding for insurgent and terrorist groups.

19 (6) The United States and the international  
20 community must continue to support Afghanistan  
21 both through increased support for its national and  
22 local police forces, the Afghan National Army, and  
23 Afghan counter-narcotics operations.

24 (7) The United States and the international  
25 community must also continue to support the growth

1 of the Afghan economy through foreign assistance  
2 and other means because Afghanistan remains one  
3 of the poorest countries in the world and economic  
4 growth is impeded by the lingering remnants of 25  
5 years of civil war and occupation and the ongoing in-  
6 stability since December 2001, including the growing  
7 illicit drug economy.

8 (8) The United States and the international  
9 community must also continue to show a long-term  
10 commitment to support the promotion of democracy  
11 and the protection of human rights in Afghanistan,  
12 including increased assistance for the rule of law,  
13 freedom of the press, freedom of association, free-  
14 dom of religion, and other measures of good govern-  
15 ance.

16 (9) From January 31 to February 1, 2006, the  
17 Government of Afghanistan and the international  
18 community issued the Afghanistan Compact, which  
19 sets forth both the international community's com-  
20 mitment to Afghanistan and Afghanistan's commit-  
21 ment to state-building and reform over the next five  
22 years.

23 (10) The Afghanistan Compact, which supports  
24 the Afghan National Development Strategy, provides  
25 a strategy for building an effective, accountable state

1 in Afghanistan, with goals and standards set forth  
2 in the Afghanistan Compact for improvements in se-  
3 curity, governance, and development, including  
4 measures for reducing the narcotics economy, pro-  
5 moting regional cooperation, and making aid more  
6 effective. The Afghanistan Compact also established  
7 a mechanism to monitor Afghanistan and the inter-  
8 national community's adherence to the timelines,  
9 goals, and objectives set forth in the document.

10 (11) The security of Afghanistan is closely  
11 intertwined with those of its regional neighbors and  
12 success in Afghanistan, both economic and political,  
13 will be dependent on security and stability in the re-  
14 gion.

15 (12) The recent closure of four refugee camps  
16 in Pakistan and the deportation of Afghans from  
17 Iran have resulted in over 200,000 Afghan refugees  
18 repatriating to Afghanistan who will require urgent  
19 humanitarian services.

20 **SEC. 3. DEFINITION.**

21 (a) IN GENERAL.—In this Act, except as otherwise  
22 provided, the term “appropriate congressional commit-  
23 tees” means the Committee on Foreign Affairs of the  
24 House of Representatives and the Committee on Foreign  
25 Relations of the Senate.

1 (b) AMENDMENT.—Subsection (c) of section 1 of the  
2 Afghanistan Freedom Support Act of 2002 (22 U.S.C.  
3 7501 note) is amended to read as follows:

4 “(c) DEFINITIONS.—In this Act:

5 “(1) APPROPRIATE CONGRESSIONAL COMMIT-  
6 TEES.—Except as otherwise provided, the term ‘ap-  
7 propriate congressional committees’ means—

8 “(A) the Committee on Foreign Affairs  
9 and the Committee on Appropriations of the  
10 House of Representatives; and

11 “(B) the Committee on Foreign Relations  
12 and the Committee on Appropriations of the  
13 Senate.

14 “(2) GOVERNMENT OF AFGHANISTAN.—The  
15 term ‘Government of Afghanistan’ includes—

16 “(A) the government of any political sub-  
17 division of Afghanistan; and

18 “(B) any agency or instrumentality of the  
19 Government of Afghanistan.

20 “(3) INTERNATIONAL SECURITY ASSISTANCE  
21 FORCE OR ISAF.—The term ‘International Security  
22 Assistance Force’ or ‘ISAF’ means the international  
23 security assistance force established to assist in the  
24 maintenance of security in Afghanistan pursuant to  
25 United Nations Security Council Resolution 1386

1 (2001), as amended by United Nations Security  
2 Council Resolutions 1413 (2002), 1444 (2002),  
3 1510 (2003), 1563 (2004), 1623 (2005), and 1707  
4 (2006).”.

5 **TITLE I—ECONOMIC AND DEMO-**  
6 **CRATIC DEVELOPMENT AS-**  
7 **SISTANCE FOR AFGHANISTAN**

8 **SEC. 101. DECLARATION OF POLICY.**

9 Section 101 of the Afghanistan Freedom Support Act  
10 of 2002 (22 U.S.C. 7511) is amended by striking para-  
11 graphs (4), (5), and (6) and inserting the following new  
12 paragraphs:

13 “(4) While the election of a President and the  
14 establishment of a National Parliament for Afghani-  
15 stan concluded the process begun in December 5,  
16 2001, in Bonn, Germany, the United States needs to  
17 continue to work with the Government of Afghani-  
18 stan and other friendly countries to ensure that Af-  
19 ghanistan’s neighboring countries and other coun-  
20 tries in the region do not threaten or interfere in one  
21 another’s sovereignty, territorial integrity, or polit-  
22 ical independence, including supporting diplomatic  
23 initiatives to support this goal for the establishment  
24 of an independent and neutral Afghanistan.



1           “(5) The United States must continue to dem-  
2           onstrate a long-term commitment to the people of  
3           Afghanistan by sustained assistance and the contin-  
4           ued deployment of United States troops in Afghani-  
5           stan with the support of the Government of Afghani-  
6           stan as Afghanistan continues on its path toward a  
7           broad-based, multi-ethnic, gender-sensitive, and fully  
8           representative government in Afghanistan.

9           “(6) To foster stability and democratization  
10          and to effectively eliminate the causes of terrorism,  
11          the United States and the international community  
12          should also support efforts that advance the develop-  
13          ment of democratic civil authorities and institutions  
14          in Afghanistan’s neighboring countries and through-  
15          out the Central Asia and South Asia regions.

16          “(7) While rampant corruption has impeded de-  
17          velopment and economic growth in Afghanistan and  
18          contributed to insecurity in the country, the United  
19          States should support all efforts to fight corruption  
20          in all levels of government in Afghanistan and assist  
21          in promoting an efficient and effective Government  
22          of Afghanistan.”.

23 **SEC. 102. PURPOSES OF ASSISTANCE.**

24          Section 102 of the Afghanistan Freedom Support Act  
25          of 2002 (22 U.S.C. 7512) is amended—

1 (1) in paragraph (2), by striking “the humani-  
2 tarian crisis” and inserting “the continuing humani-  
3 tarian needs”;

4 (2) in paragraph (3)—

5 (A) by striking “heroin, and to” and in-  
6 serting “heroin, to”; and

7 (B) by adding at the end before the semi-  
8 colon the following: “, and to establish a pilot  
9 program to test the effectiveness of a crop sub-  
10 stitution combined with an appropriate offset  
11 policy and to provide practical information on  
12 the measures needed to implement such a policy  
13 with the potential of scaling up the pilot pro-  
14 gram for large-scale deployment”; and

15 (3) in paragraph (7), by inserting “, the energy  
16 sector” after “the agriculture sector”.

17 **SEC. 103. AUTHORIZATION OF ASSISTANCE.**

18 (a) CONTINUING HUMANITARIAN NEEDS.—Sub-  
19 section (a)(1) of section 103 of the Afghanistan Freedom  
20 Support Act of 2002 (22 U.S.C. 7513) is amended—

21 (1) in the heading, by striking “URGENT” and  
22 inserting “CONTINUING”; and

23 (2) in the matter preceding subparagraph (A),  
24 by striking “urgent” and inserting “continuing”.

1 (b) COUNTER-NARCOTICS EFFORTS.—Subsection  
2 (a)(3) of such section is amended—

3 (1) in the matter preceding clause (i) of sub-  
4 paragraph (A)—

5 (A) by striking “To assist in” and insert-  
6 ing “To assist in the apprehension of individ-  
7 uals who organize, facilitate, and profit from  
8 the drug trade,”; and

9 (B) by inserting “, including the destruc-  
10 tion of drug laboratories” after “heroin produc-  
11 tion”;

12 (2) by redesignating subparagraph (B) as sub-  
13 paragraph (C);

14 (3) by inserting after subparagraph (A) the fol-  
15 lowing new subparagraph:

16 “(B) To establish a pilot program to test the  
17 effectiveness of a crop substitution combined with an  
18 appropriate offset to encourage legitimate alter-  
19 natives to poppy production for Afghan poppy farm-  
20 ers within an area in which poppy production is  
21 prevalent, such as in the Helmand or Nangarhar  
22 provinces, by providing—

23 “(i) seeds for alternative crops for which  
24 there is internal market demand and in an

1 areas in which there is adequate infrastructure  
2 for access to market;

3 “(ii) technical assistance to such Afghan  
4 poppy farmers on how to best plant, grow, and  
5 harvest the alternative crops utilized; and

6 “(iii) an appropriate offset that would sig-  
7 nificantly address the difference in income that  
8 such Afghan poppy farmers would otherwise  
9 earn had they continued to grow and sell  
10 poppy.”;

11 (4) in subparagraph (C) (as redesignated)—

12 (A) by striking “(B)” and inserting  
13 “(B)(i)”;

14 (B) by striking “2003 through 2006” and  
15 inserting “2008 through 2010”;

16 (C) by striking the last sentence; and

17 (D) by adding at the end the following new  
18 clauses:

19 “(ii) For each of the fiscal years 2008  
20 through 2010, \$10,000,000 is authorized to be  
21 appropriated to the President to carry out ac-  
22 tivities described in subparagraph (B).

23 “(iii) Amounts made available under  
24 clauses (i) and (ii) are in addition to amounts  
25 otherwise available for such purposes.”; and

1           (5) by adding at the end the following new sub-  
2 paragraph:

3           “(D) Not later than 180 days after the date of  
4 the enactment of the Afghanistan Freedom and Se-  
5 curity Support Act of 2007, and every 180 days  
6 thereafter through the end of fiscal year 2010, the  
7 President shall transmit to the appropriate congres-  
8 sional committees a report on the status of the im-  
9 plementation of the activities described in subpara-  
10 graph (B). The report required by this subparagraph  
11 may be included in the report required by section  
12 304 of this Act.”.

13           (c) REESTABLISHMENT OF FOOD SECURITY, REHA-  
14 BILITATION OF THE AGRICULTURE SECTOR, IMPROVE-  
15 MENT IN HEALTH CONDITIONS, AND THE RECONSTRUC-  
16 TION OF BASIC INFRASTRUCTURE.—Subsection (a)(4) of  
17 such section is amended—

18           (1) by striking subparagraph (B) and inserting  
19 the following new subparagraph:

20           “(B) increased access to credit, savings,  
21 and other financial services and to farm man-  
22 agement and business advisory services;”;

23           (2) by redesignating subparagraphs (K), (L),  
24 and (M) as subparagraphs (M), (N), and (O), re-  
25 spectively;

1           (3) by inserting after subparagraph (J) the fol-  
2           lowing new subparagraphs:

3                   “(K) programs to train medical personnel,  
4                   including doctors, nurses, physicians’ assistants,  
5                   and midwives;

6                   “(L) programs to provide equipment to  
7                   primary and secondary clinics and hospitals;”;

8           (4) in subparagraph (N) (as redesignated), by  
9           striking “and” at the end;

10           (5) in subparagraph (O) (as redesignated), by  
11           striking the period at the end and inserting “; and”;  
12           and

13           (6) by adding at the end the following new sub-  
14           paragraph:

15                   “(P) rebuilding and constructing rural and  
16                   urban roads and highways, including secondary  
17                   and tertiary road systems.”.

18           (d) EDUCATION, THE RULE OF LAW, ANTI-CORRUP-  
19           TION, AND RELATED ISSUES.—Subsection (a)(5) of such  
20           section is amended—

21                   (1) in the heading, by inserting “, ANTI-COR-  
22                   RUPTION” after “THE RULE OF LAW”;

23                   (2) in subparagraph (B)—

24                           (A) by striking clause (v);

1 (B) by redesignating clauses (vi) through  
2 (viii) as clauses (v) through (vii), respectively;

3 (C) in clause (vi) (as redesignated), by  
4 striking “and” at the end;

5 (D) in clause (vii) (as redesignated), by  
6 striking the period at the end and inserting a  
7 semicolon; and

8 (E) by adding at the end the following new  
9 clauses:

10 “(viii) support for the implementation  
11 of the Afghan Action Plan on Transitional  
12 Justice, including examination of abuses  
13 by all parties as specified by the document  
14 with a view to establishing truth, reconcili-  
15 ation, and justice; and

16 “(ix) support for land titling pro-  
17 grams and reconciliation of land rights.”;

18 (3) by redesignating subparagraphs (C) and  
19 (D) as subparagraphs (D) and (E), respectively; and

20 (4) by inserting after subparagraph (B) the fol-  
21 lowing new subparagraph:

22 “(C) ANTI-CORRUPTION ASSISTANCE.—To  
23 combat corruption, improve transparency and  
24 accountability, increase the participatory nature  
25 of governmental institutions, and promote other

1 forms of good governance and management in  
2 all levels of government in Afghanistan, includ-  
3 ing assistance such as—

4 “(i) providing technical assistance to  
5 the Government of Afghanistan to assist in  
6 the efforts to ratify the United Nations  
7 Convention against Corruption and assist-  
8 ance in creating implementation legislation  
9 and a monitoring mechanism to oversee  
10 implementation of the United Nations Con-  
11 vention against Corruption;

12 “(ii) supporting the establishment of  
13 audit offices, inspectors general offices,  
14 third party monitoring of government pro-  
15 curement processes, and anti-corruption  
16 agencies;

17 “(iii) promoting legal and judicial re-  
18 forms that criminalize corruption and law  
19 enforcement reforms and development that  
20 encourage prosecutions of corruption;

21 “(iv) providing technical assistance to  
22 develop a legal framework for commercial  
23 transactions that fosters business practices  
24 that promote transparent, ethical, and  
25 competitive behavior in the economic sec-



1           tor, such as commercial codes that incor-  
2           porate international standards and protec-  
3           tion of core labor standards;

4           “(v) providing training and technical  
5           assistance relating to drafting of anti-cor-  
6           ruption, privatization, and competitive  
7           statutory and administrative codes, and  
8           providing technical assistance to Afghan  
9           governmental ministries implementing  
10          anti-corruption laws and regulations;

11          “(vi) promoting the development of  
12          regulations relating to financial disclosure  
13          for public officials, political parties, and  
14          candidates for public offices;

15          “(vii) supporting transparent budg-  
16          eting processes and financial management  
17          systems; and

18          “(viii) promoting civil society’s role in  
19          combating corruption.”.

20          (e) ASSISTANCE TO WOMEN AND GIRLS.—Subsection

21          (a)(7) of such section is amended—

22                  (1) in subparagraph (A), by striking clauses (i)  
23          through (xii) and inserting the following new  
24          clauses:

1           “(i) to provide equipment, medical  
2           supplies, and other assistance to health  
3           care facilities for the purpose of reducing  
4           maternal and infant mortality and mor-  
5           bidity;

6           “(ii) to expand immunization pro-  
7           grams for women and children;

8           “(iii) to establish and expand pro-  
9           grams to provide services to women and  
10          girls suffering from mental illness prob-  
11          lems, such as depression, anxiety, and  
12          posttraumatic stress disorder;

13          “(iv) to protect and provide services to  
14          vulnerable populations, including widows,  
15          orphans, and women head of households;

16          “(v) to develop and implement pro-  
17          grams to protect women and girls against  
18          sexual and physical abuse, abduction, traf-  
19          ficking, exploitation, and sex discrimina-  
20          tion, including emergency shelters for  
21          women and girls who face danger from vio-  
22          lence;

23          “(vi) to establish primary and sec-  
24          ondary schools for girls that include math-

1 ematics, science, and languages in their  
2 primary curriculum;

3 “(vii) to expand technical and voca-  
4 tional training programs to enable women  
5 to support themselves and their families;

6 “(viii) to maintain and expand adult  
7 literacy programs, including economic lit-  
8 eracy programs that promote the well-  
9 being of women and their families;

10 “(ix) to provide special educational  
11 opportunities for girls whose schooling was  
12 ended by the Taliban and who now face  
13 obstacles to participating in the normal  
14 education system, such as girls who are  
15 now married and girls who are older than  
16 the normal age for their classes;

17 “(x) to disseminate information  
18 throughout Afghanistan on international  
19 standards for human rights, particularly as  
20 pertaining to women;

21 “(xi) to provide information and as-  
22 sistance to enable women to exercise prop-  
23 erty, inheritance, and voting rights, and to  
24 ensure equal access to the judicial system;

1           “(xii) to support the work of women-  
2           led and local nongovernmental organiza-  
3           tions with demonstrated experience in de-  
4           livering services to women and children in  
5           Afghanistan;

6           “(xiii) to monitor and investigate vio-  
7           lations against women and to provide legal  
8           assistance to women who have suffered vio-  
9           lations of their rights;

10          “(xiv) to increase political and civic  
11          participation of women in all levels of soci-  
12          ety, including the criminal justice system;

13          “(xv) to provide information and  
14          training related to human rights, particu-  
15          larly as pertaining to women, to military,  
16          police, and legal personnel; and

17          “(xvi) to provide assistance to the  
18          Ministry of Women’s Affairs and the Af-  
19          ghan Independent Human Rights Commis-  
20          sion for programs to advance the status of  
21          women.”; and

22          (2) in subparagraph (B), to read as follows:

23                 “(B) AVAILABILITY OF FUNDS.—For each  
24                 of the fiscal years 2008 through 2010—

1           “(i) \$5,000,000 is authorized to be  
2 appropriated to the President to be made  
3 available to the Afghan Ministry of Wom-  
4 en’s Affairs for the administration and  
5 conduct of its programs;

6           “(ii) \$10,000,000 is authorized to be  
7 appropriated to the President to be made  
8 available to the Afghan Independent  
9 Human Rights Commission for the admin-  
10 istration and conduct of its programs; and

11           “(iii) \$30,000,000 is authorized to be  
12 appropriated to the President for grants to  
13 Afghan-led nongovernmental organizations,  
14 including Afghan women-led nongovern-  
15 mental organizations, to support activities  
16 including the construction, establishment,  
17 and operation of schools for married girls  
18 and girls’ orphanages, vocational training  
19 for women and girls, primary health care  
20 clinics for women and children, programs  
21 to strengthen Afghan women-led organiza-  
22 tions and women’s leadership, and to pro-  
23 vide monthly financial assistance to wid-  
24 ows, orphans, and women head of house-  
25 holds.”.

1 (f) ASSISTANCE FOR ENERGY DEVELOPMENT AND  
2 SHORT-TERM ENERGY SUPPLY.—

3 (1) AMENDMENT.—Subsection (a) of such sec-  
4 tion is amended by adding at the end the following  
5 new paragraphs:

6 “(8) ASSISTANCE FOR ENERGY DEVELOP-  
7 MENT.—To support the development of local energy  
8 sources, new power generation, and energy transpor-  
9 tation, including further development of existing  
10 hydrological power sources, studies of the utility of  
11 geothermal energy, expansion of local natural gas  
12 fields for internal consumption and export, and  
13 transport of natural gas or other appropriate energy  
14 sources to Afghanistan’s neighboring countries.

15 “(9) ASSISTANCE FOR SHORT-TERM ENERGY  
16 SUPPLY.—

17 “(A) ASSISTANCE OBJECTIVES.—To pro-  
18 vide assistance for the supply of short-term en-  
19 ergy resources such as diesel to secure the de-  
20 livery of electricity to major Afghan cities.

21 “(B) AVAILABILITY OF FUNDS.—For each  
22 of the fiscal years 2008 through 2010,  
23 \$75,000,000 is authorized to be appropriated to  
24 the President to carry out this paragraph.

1           “(C) RELATION TO OTHER AVAILABLE  
2 FUNDS.—Amounts made available under sub-  
3 paragraph (B) are in addition to amounts oth-  
4 erwise available for such purposes.”.

5           (2) SENSE OF CONGRESS ON OPIC ACTIVI-  
6 TIES.—It is the sense of Congress that the Overseas  
7 Private Investment Corporation should, in accord-  
8 ance with its mandate to foster private investment  
9 and enhance the ability of private enterprise to make  
10 its full contribution to international development, ex-  
11 ercise its authorities under title IV of chapter 2 of  
12 part I of the Foreign Assistance Act of 1961 (22  
13 U.S.C. 2191 et seq.) to further increase efforts to  
14 promote and support United States-sponsored pri-  
15 vate investment in the energy sector in Afghanistan,  
16 including—

17           (A) issuing loans, guaranties, and insur-  
18 ance, to support energy infrastructure recon-  
19 struction and development; and

20           (B) undertaking a special initiative that in-  
21 cludes—

22           (i) sending a needs assessment team  
23 to Afghanistan to determine ways in which  
24 the Corporation can best support the es-

1           sential investment required to restore the  
2           energy infrastructure in Afghanistan;

3           (ii) engaging in an exhaustive out-  
4           reach program to involve United States  
5           business in energy development in Afghani-  
6           stan and exploring potential new public-  
7           private partnerships, supported by the Cor-  
8           poration, which will assist Afghanistan in  
9           developing its energy sector; and

10          (iii) consulting and coordinating with  
11          the Government of Afghanistan and re-  
12          gional governments and international fi-  
13          nancial institutions to promote private in-  
14          vestment in the energy sector.

15          (g) ASSISTANCE FOR CAPACITY-BUILDING.—Sub-  
16          section (a) of such section, as amended by subsection  
17          (f)(1) of this section, is further amended by adding at the  
18          end the following new paragraph:

19                 “(10) ASSISTANCE FOR CAPACITY-BUILDING.—  
20                 To increase the capacity and improve the sustain-  
21                 ability of national, provincial, and local governmental  
22                 institutions, including assistance such as—

23                         “(A) providing technical assistance to all  
24                         ministries through funding to the Afghanistan  
25                         Reconstruction Trust Fund to improve trans-



1           parenthood and ability to respond to the needs of  
2           the Afghan people;

3           “(B) promoting the implementation of fis-  
4           cal and personnel management, including rev-  
5           enue tracking and expenditure systems;

6           “(C) assisting in developing ministry-wide  
7           recruitment systems;

8           “(D) creating or improving databases and  
9           other human resource information systems;

10          “(E) supporting the expansion of the Af-  
11          ghan National Solidarity Project and other pro-  
12          vincial and local-led development projects;

13          “(F) providing training and technical as-  
14          sistance to the Ministry of Finance to better ac-  
15          count for funding to the Afghanistan Recon-  
16          struction Trust Fund and other funds imple-  
17          mented by the Government of Afghanistan;

18          “(G) supporting the Afghanistan Inde-  
19          pendent Administrative Reform and Civil Serv-  
20          ice Commission; and

21          “(H) providing financial and technical as-  
22          sistance to support the Transition Support  
23          Strategy for Afghanistan, including the Public  
24          Administration Reform project.”.

1 (h) LIMITATION.—Subsection (b)(1) of such section  
2 is amended by striking “adopting a constitution and”.

3 (i) MONITORING OF ASSISTANCE FOR AFGHANISTAN;  
4 REPORT.—Subsection (d)(1)(A) of such section is amend-  
5 ed—

6 (1) by striking “Committee on International  
7 Relations” and inserting “Committee on Foreign Af-  
8 fairs”; and

9 (2) by adding at the end the following new sen-  
10 tence: “The report required by this paragraph may  
11 be included in the report required by section 304 of  
12 this Act.”.

13 **SEC. 104. CERTIFICATION AND PHASED-IN LIMITATION ON**  
14 **ECONOMIC AND DEMOCRATIC DEVELOP-**  
15 **MENT ASSISTANCE.**

16 Title I of the Afghanistan Freedom Support Act of  
17 2002 (22 U.S.C. 7511 et seq.) is amended—

18 (1) by redesignating sections 104 through 108  
19 as sections 105 through 109, respectively; and

20 (2) by inserting after section 103 the following  
21 new section:

1 **“SEC. 104. CERTIFICATION AND PHASED-IN LIMITATION ON**  
2 **UNITED STATES ECONOMIC AND DEMO-**  
3 **CRATIC DEVELOPMENT ASSISTANCE FOR AF-**  
4 **GHANISTAN.**

5 “(a) CERTIFICATION.—

6 “(1) IN GENERAL.—Not later than October 1,  
7 2008 and each October 1 thereafter, the President  
8 shall transmit to the appropriate congressional com-  
9 mittees a certification that contains a determination  
10 of whether or not, based upon substantiated and  
11 credible evidence, any senior official of the Govern-  
12 ment of Afghanistan, at the provincial or local levels,  
13 is engaged in or benefits from the illicit narcotics  
14 trade or is engaged in terrorist or criminal activities,  
15 including the names of any such senior officials and  
16 the provincial or local governments over which such  
17 senior officials exercise authority.

18 “(2) FORM.—The certification required by  
19 paragraph (1) shall be transmitted in unclassified  
20 form, but may contain a classified annex.

21 “(b) LIMITATION ON ASSISTANCE.—For fiscal year  
22 2009 and each subsequent fiscal year, assistance author-  
23 ized under this title or under the Foreign Assistance Act  
24 of 1961 (22 U.S.C. 2151 et seq.) may not be provided  
25 to a provincial or local government of Afghanistan if the  
26 President determines and certifies to the appropriate con-

1 gressional committees pursuant to subsection (a) for such  
2 fiscal year that, based upon substantiated and credible evi-  
3 dence, one or more senior officials from such provincial  
4 or local government is engaged in or benefits from the nar-  
5 cotics trade or is engaged in terrorist or criminal activi-  
6 ties.”.

7 **SEC. 105. MONITORING AND EVALUATION OF ASSISTANCE.**

8 Title I of the Afghanistan Freedom Support Act of  
9 2002 (22 U.S.C. 7511 et seq.), as amended by section 104  
10 of this Act, is further amended—

11 (1) by redesignating sections 105 through 109  
12 (as redesignated) as sections 106 through 110, re-  
13 spectively; and

14 (2) by inserting after section 104 the following  
15 new section:

16 **“SEC. 105. MONITORING AND EVALUATION OF ASSISTANCE.**

17 “(a) IN GENERAL.—The President shall establish  
18 and implement a system to monitor and evaluate the effec-  
19 tiveness and efficiency of assistance provided under this  
20 title on a program-by-program basis in order to maximize  
21 the long-term sustainable development impact of such as-  
22 sistance.

23 “(b) REQUIREMENTS.—In carrying out subsection  
24 (a), the President shall—

1           “(1) establish performance goals for assistance  
2           authorized under this title and expresses such goals  
3           in an objective and quantifiable form, to the extent  
4           practicable;

5           “(2) establish performance indicators to be used  
6           in measuring or assessing the achievement of the  
7           performance goals described in paragraph (1); and

8           “(3) provide a basis for recommendations for  
9           adjustments to assistance authorized under this title  
10          to enhance the impact of such assistance.

11          “(c) ASSISTANCE TO ENHANCE THE CAPACITY OF  
12 AFGHANISTAN.—In carrying out subsection (a), the Presi-  
13 dent shall provide assistance to enhance the capacity of  
14 the Government of Afghanistan to monitor and evaluate  
15 programs carried out by the national, provincial, and local  
16 governments in Afghanistan in order to maximize the  
17 long-term sustainable development impact of such pro-  
18 grams.

19          “(d) AUTHORIZATION OF APPROPRIATIONS.—Of the  
20 amounts authorized to be appropriated under section 110  
21 for a fiscal year, not less than 5 percent of such amounts  
22 are authorized to be made available to carry out this sec-  
23 tion for such fiscal year.”.

1 **SEC. 106. COORDINATION OF ASSISTANCE.**

2 (a) CONGRESSIONAL FINDING.—Congress finds that  
3 the coordinator of assistance provided for in section 106  
4 of the Afghanistan Freedom Support Act of 2002 (as re-  
5 designated) has not achieved the objectives of an inte-  
6 grated approach to United States assistance programs for  
7 Afghanistan.

8 (b) APPOINTMENT OF COORDINATOR.—Not later  
9 than 90 days after the date of the enactment of this Act,  
10 the President shall appoint, by and with the advice and  
11 consent of the Senate, a coordinator who shall report di-  
12 rectly to the President. The coordinator shall not hold any  
13 other position within the United States Government and  
14 shall have the rank and status of Ambassador.

15 (c) DUTIES OF COORDINATOR.—The coordinator  
16 shall be responsible for—

17 (1) designing an overall non-military strategy,  
18 in coordination with the heads of relevant United  
19 States Government departments and agencies, to ad-  
20 vance United States interests in Afghanistan, includ-  
21 ing policy coordination relating to counter-narcotics  
22 efforts, reconstruction and development, and activi-  
23 ties to equip and train the Afghan National Security  
24 Forces;

25 (2) ensuring policy coordination among relevant  
26 United States Government departments and agen-

1       cies in carrying out the strategy described in para-  
2       graph (1);

3               (3) pursuing coordination with other countries  
4       and international organizations with respect to as-  
5       sistance for Afghanistan;

6               (4) coordinating the implementation and over-  
7       sight by relevant United States Government depart-  
8       ments and agencies for assistance for Afghanistan  
9       described in paragraph (1);

10              (5) resolving policy disputes among relevant  
11       United States Government departments and agen-  
12       cies with respect to United States assistance for Af-  
13       ghanistan described in paragraph (1);

14              (6) ensuring policy coordination among relevant  
15       United States Government departments and agen-  
16       cies for counter-narcotics efforts and coordinating  
17       the implementation of such policies, including by fa-  
18       cilitating the access of certain departments and  
19       agencies to sensitive sites in Afghanistan, where  
20       practicable, for the purpose of conducting critical  
21       counter-narcotics operations; and

22              (7) ensuring coordination among the United  
23       States, the Government of Afghanistan, the United  
24       Kingdom, and other international partners that are  
25       supporting counter-narcotics efforts, reconstruction

1 and development, and activities to equip and train  
2 the Afghan National Security Forces in Afghanistan.

3 (d) DEPUTY COORDINATORS.—The coordinator may  
4 appoint up to two deputy coordinators to assist the coordi-  
5 nator with the duties of the coordinator described in sub-  
6 section (c), including duties relating to counter-narcotics,  
7 reconstruction and development, or equipping and training  
8 of Afghan National Security Forces. A deputy coordinator  
9 shall not hold any other position within the United States  
10 Government.

11 (e) REPEAL.—Section 106 of the Afghanistan Free-  
12 dom Support Act of 2002 (as redesignated by sections 104  
13 and 105 of this Act), is hereby repealed.

14 **SEC. 107. PILOT PROGRAM TO PROVIDE SCHOLARSHIPS TO**  
15 **AFGHAN STUDENTS FOR PUBLIC POLICY IN-**  
16 **TERNSHIPS IN THE UNITED STATES.**

17 Title I of the Afghanistan Freedom Support Act of  
18 2002 (22 U.S.C. 7511 et seq.), as amended by sections  
19 104 and 105 of this Act, is further amended by inserting  
20 after section 105 (as redesignated) the following new sec-  
21 tion:



1 **“SEC. 106. PILOT PROGRAM TO PROVIDE SCHOLARSHIPS**  
2 **TO AFGHAN STUDENTS FOR PUBLIC POLICY**  
3 **INTERNSHIPS IN THE UNITED STATES.**

4 “(a) PILOT PROGRAM REQUIRED.—The Secretary of  
5 State shall establish a pilot program to provide scholar-  
6 ships to undergraduate and graduate students in Afghani-  
7 stan for public policy internships in the United States to  
8 improve the ability of such students to increase the capac-  
9 ity of the Government of Afghanistan. The pilot program  
10 required by this subsection shall be carried out as part  
11 of the educational and cultural exchange programs of the  
12 Department of State under the authorities of the Mutual  
13 Educational and Cultural Exchange Act of 1961 (22  
14 U.S.C. 2451 et seq.).

15 “(b) SCOPE OF PILOT PROGRAM.—It is the sense of  
16 Congress that 20 students should participate in the pilot  
17 program required by subsection (a) for each fiscal year  
18 during which the pilot program is in effect.

19 “(c) PERIOD OF PILOT PROGRAM.—The pilot pro-  
20 gram required by subsection (a) shall be in effect during  
21 each of the fiscal years 2008, 2009, and 2010.”.

22 **SEC. 108. AUTHORIZATION OF APPROPRIATIONS.**

23 (a) AMENDMENTS.—Subsection (a) of section 110 of  
24 the Afghanistan Freedom Support Act of 2002 (as reded-  
25 igned) is amended—

1           (1) by striking “such sums as may be nec-  
2           essary” and inserting “\$1,600,000,000”; and

3           (2) by striking “2005 and 2006” and inserting  
4           “2008 through 2010”.

5           (b) **RULE OF CONSTRUCTION.**—The amendments  
6 made by subsection (a) shall not be construed to affect  
7 the availability of funds appropriated pursuant to the au-  
8 thorization of appropriations under section 108 of the Af-  
9 ghanistan Freedom Support Act of 2002 (22 U.S.C. 7518)  
10 before the date of the enactment of this Act.

11 **SEC. 109. CLERICAL AMENDMENT.**

12           The table of contents in section 1(b) of the Afghani-  
13 stan Freedom Support Act of 2002 (22 U.S.C. 7501 note)  
14 is amended by striking the items relating to sections 104  
15 through 108 and inserting the following new items:

“Sec. 104. Certification and phased-in limitation on United States economic  
and democratic development assistance for Afghanistan

“Sec. 105. Monitoring and evaluation of assistance

“Sec. 106. Pilot program to provide scholarships to Afghan students for public  
policy internships in the United States.

“Sec. 107. Sense of Congress regarding promoting cooperation in opium pro-  
ducing areas.

“Sec. 108. Administrative provisions.

“Sec. 109. Relationship to other authority.

“Sec. 110. Authorization of appropriations.”.

1 **TITLE II—ASSISTANCE FOR A**  
2 **NEW SECURITY FRAMEWORK**  
3 **FOR AFGHANISTAN**

4 **Subtitle A—Amendments to the Af-**  
5 **ghanistan Freedom Support Act**  
6 **of 2002**

7 **SEC. 201. AUTHORIZATION OF ASSISTANCE.**

8 (a) EXTENSION OF DRAWDOWN AUTHORITY.—Sub-  
9 section (b) of section 202 of the Afghanistan Freedom  
10 Support Act of 2002 (22 U.S.C. 7532) is amended by  
11 striking “\$550,000,000” and inserting “300,000,000 in  
12 any fiscal year”.

13 (b) SENSE OF CONGRESS.—Such section is further  
14 amended by adding at the end the following new sub-  
15 section:

16 “(c) SENSE OF CONGRESS.—It is the sense of Con-  
17 gress that assistance provided to eligible foreign countries  
18 and international organizations under subsection (a)  
19 should promote greater interoperability with and among  
20 the military forces of the International Security Assistance  
21 Force, the United States, and the Government of Afghani-  
22 stan.”.

23 **SEC. 202. CONGRESSIONAL NOTIFICATION REQUIREMENTS.**

24 Subsection (a) of section 205 of the Afghanistan  
25 Freedom Support Act of 2002 (22 U.S.C. 7535) is amend-

1 ed by striking “the Committee on International Relations  
2 and the Committee on Appropriations of the House of  
3 Representatives and the Committee on Foreign Relations  
4 and the Committee on Appropriations of the Senate” and  
5 inserting “the appropriate congressional committees”.

6 **SEC. 203. MATTERS RELATING TO THE INTERNATIONAL SE-**  
7 **CURITY ASSISTANCE FORCE.**

8 (a) IMPLEMENTATION OF STRATEGY.—Section 206  
9 of the Afghanistan Freedom Support Act of 2002 (22  
10 U.S.C. 7536) is amended—

11 (1) by striking subsection (c); and

12 (2) by redesignating subsections (d) and (e) as  
13 subsections (c) and (d), respectively.

14 (b) REPORTS ON EFFORTS TO EXPAND INTER-  
15 NATIONAL PEACEKEEPING AND SECURITY OPERATIONS  
16 IN AFGHANISTAN.—Subsection (c)(1)(B) of such section  
17 (as redesignated) is amended in the first sentence, by  
18 striking “Committee on International Relations” and in-  
19 serting “Committee on Foreign Affairs”.

20 (c) ARMS SALES INCENTIVE FOR COOPERATING NA-  
21 TIONS IN AFGHANISTAN.—Such section is further amend-  
22 ed by adding at the end the following new subsection:

23 “(e) ARMS SALES INCENTIVE FOR COOPERATING NA-  
24 TIONS IN AFGHANISTAN.—

1           “(1) IN GENERAL.—The President is author-  
2 ized to provide a subsidy of up to five percent of the  
3 total acquisition cost of defense articles and defense  
4 services sold pursuant to the Arms Export Control  
5 Act (22 U.S.C. 2751 et seq.) to a country if—

6           “(A) the country will use such defense arti-  
7 cles and defense services in Afghanistan, or

8           “(B) the country will use defense articles  
9 and defense services of comparable quality and  
10 quantity in Afghanistan,

11 in support of operations in Afghanistan for an ex-  
12 tended period of time.

13           “(2) DEFINITIONS.—In this subsection—

14           “(A) the term ‘defense article’ has the  
15 meaning given the term in paragraph (3) of  
16 section 47 of the Arms Export Control Act (22  
17 U.S.C. 2794 note); and

18           “(B) the term ‘defense service’ has the  
19 meaning given the term in paragraph (4) of  
20 such section.

21           “(3) AUTHORIZATION OF APPROPRIATIONS.—

22 To carry out this subsection, there are authorized to  
23 be appropriated to the President \$10,000,000 for  
24 each of the fiscal years 2008 through 2010.”.

1 **SEC. 204. SUNSET.**

2 Section 209 of the Afghanistan Freedom Support Act  
3 of 2002 (22 U.S.C. 7538) is amended by striking “2006”  
4 and inserting “2010”.

5 **Subtitle B—Other Matters**

6 **SEC. 211. COUNTER-NARCOTICS ACTIVITIES IN AFGHANI-**  
7 **STAN.**

8 (a) SUPPORT FOR COUNTER-NARCOTICS INTERDIC-  
9 TION OPERATIONS.—

10 (1) IN GENERAL.—The President, acting  
11 through the Secretary of Defense, shall direct the  
12 United States Armed Forces to continue to support  
13 counter-narcotics interdiction operations in Afghani-  
14 stan, consistent with ongoing operational activities  
15 and the Department of Defense’s counter-narcotics  
16 strategy for Afghanistan.

17 (2) COORDINATION.—Such operations shall be  
18 conducted in coordination with the Government of  
19 Afghanistan and in coordination with any support  
20 for counter-narcotics interdiction operations provided  
21 by the United Kingdom and other appropriate coun-  
22 tries.

23 (3) TYPES OF ACTIVITIES.—Such operations  
24 shall include—

25 (A) intelligence, surveillance, and informa-  
26 tion sharing;

1 (B) logistical support, to the extent prac-  
2 ticable in light of ongoing operational activities,  
3 for interdiction efforts; and

4 (C) training and equipping the Afghan Na-  
5 tional Police, consistent with existing law.

6 (b) SPECIAL COUNTER-NARCOTICS INTERDICTION  
7 TEAMS.—The President shall enhance existing civilian  
8 special counter-narcotics interdiction teams and, in addi-  
9 tion, such counter-narcotics interdiction teams shall, to  
10 the extent practicable in light of ongoing operational ac-  
11 tivities, receive the support described in subsection (a).

12 (c) PARTICIPATION OF FOREIGN COUNTER-NAR-  
13 COTICS LAW ENFORCEMENT PERSONNEL.—Counter-nar-  
14 cotics law enforcement personnel of NATO and other  
15 friendly countries may participate in the formation and  
16 operation of the counter-narcotics interdiction teams de-  
17 scribed in subsection (b) or other counter-narcotics oper-  
18 ations in Afghanistan that are supported by the United  
19 States.

20 (d) VETTING OF CANDIDATES FOR THE AFGHAN NA-  
21 TIONAL POLICE.—The President shall ensure that assist-  
22 ance for the Afghan National Police include vetting proce-  
23 dures to adequately assess each Afghan National Police  
24 candidate's aptitude, professional skills, integrity, and

1 other qualifications that are essential to law enforcement  
2 work.

3 **SEC. 212. EXPANSION OF INTERNATIONAL CONTRIBUTIONS**  
4 **TO THE SECURITY OF AFGHANISTAN.**

5 (a) STATEMENT OF POLICY.—It is the policy of the  
6 United States that the President shall encourage the Gov-  
7 ernments of Pakistan and friendly Arab countries to in-  
8 crease reconstruction assistance to, and diplomatic sup-  
9 port for, the Government of Afghanistan.

10 (b) PAKISTAN AND AFGHANISTAN MILITARY CO-  
11 OPERATION.—The President shall encourage the Govern-  
12 ments of Pakistan and Afghanistan to engage in greater  
13 military cooperation to promote greater trust and trans-  
14 parency between them, including greater communication  
15 and coordination between their respective military, border  
16 security, and counter-narcotic units operating on both  
17 sides of the border between Pakistan and Afghanistan.

18 (c) REPORT.—Not later than 90 days after the date  
19 of the enactment of this Act, and every six months there-  
20 after until September 30, 2008, the President shall trans-  
21 mit to the appropriate congressional committees a report  
22 on the implementation of subsections (a) and (b). The re-  
23 port required by this subsection may be included in the  
24 report required by section 304 of the Afghanistan Free-



1 dom Support Act of 2002 (as amended by section 302 of  
2 this Act).

3 (d) DEFINITION.—In this section, the term “appro-  
4 priate congressional committees” means—

5 (1) the Committee on Armed Services and the  
6 Committee on Foreign Affairs of the House of Rep-  
7 resentatives; and

8 (2) the Committee on Armed Services and the  
9 Committee on Foreign Relations of the Senate.

10 **SEC. 213. TRAINING FOR MILITARY PERSONNEL OF FOR-**  
11 **EIGN COUNTRIES THAT ARE TO BE DE-**  
12 **PLOYED FOR SECURITY OPERATIONS IN AF-**  
13 **GHANISTAN.**

14 Chapter 5 of part II of the Foreign Assistance Act  
15 of 1961 (22 U.S.C. 2347 et seq.) is amended by adding  
16 at the end the following new section:

17 **“SEC. 550. TRAINING FOR MILITARY PERSONNEL OF FOR-**  
18 **EIGN COUNTRIES THAT ARE TO BE DE-**  
19 **PLOYED FOR SECURITY OPERATIONS IN AF-**  
20 **GHANISTAN.**

21 “(a) TRAINING AUTHORIZED.—The President is au-  
22 thorized to furnish training under this chapter for military  
23 personnel of foreign countries that are to be deployed for  
24 security operations in Afghanistan, particularly in the

1 areas of special operations, counter-insurgency, border se-  
2 curity, counter-terrorism, and counter-narcotics.

3 “(b) AUTHORIZATION OF APPROPRIATIONS.—To  
4 carry out this section, there are authorized to be appro-  
5 priated to the President \$10,000,000 for each of the fiscal  
6 years 2008 through 2010. Amounts authorized to be ap-  
7 propriated under this subsection are in addition to  
8 amounts otherwise available for such purposes.”.

9 **SEC. 214. HUMANITARIAN ASSISTANCE FOR WAR VICTIMS.**

10 (a) SENSE OF CONGRESS.—It is the sense of Con-  
11 gress that the President should be commended for and  
12 should continue ongoing programs regarding assistance to  
13 innocent Afghan individuals or families of Afghan civilians  
14 who have suffered a serious loss during military operations  
15 conducted by United States forces.

16 (b) REPORT REQUIRED.—Not later than 180 days  
17 after the date of the enactment of this Act, the President  
18 shall transmit to the appropriate congressional committees  
19 a report on the feasibility of expanding programs of assist-  
20 ance described in subsection (a) to include—

21 (1) the provision of special additional assistance  
22 to families of Afghan civilians who were injured or  
23 killed during such operations and who were the pri-  
24 mary source of income for such families;

1           (2) the provision of assistance in excess of  
2           \$2,500 to families of Afghan civilians described in  
3           subsection (a); and

4           (3) the provision of other payments that might  
5           be required as a result of ongoing military oper-  
6           ations in Afghanistan.

7   **SEC. 215. SENSE OF CONGRESS CONCERNING UNITED NA-**  
8                                   **TIONS MANDATE IN AFGHANISTAN.**

9           It is the sense of Congress that the United Nations  
10          Security Council should expand the United Nations man-  
11          date in Afghanistan to—

12           (1) authorize international civilian law enforce-  
13           ment missions in Afghanistan as a part of peace op-  
14           erations of the United Nations in Afghanistan;

15           (2) authorize the International Security Assist-  
16           ance Force to conduct counter-drug interdiction op-  
17           erations, consistent with ongoing operational activi-  
18           ties and as opportunities arise, against the top nar-  
19           cotic traffickers, their operations, and their infra-  
20           structure in Afghanistan, with the concurrence of  
21           the Government of Afghanistan;

22           (3) install effective centralized authority within  
23           the United Nations Special Representative for Af-  
24           ghanistan such that the international community's  
25           political objectives can be prioritized and commu-

1       nicated directly with the Government of Afghani-  
2       stan; and

3               (4) extend the authorization of the Inter-  
4       national Security Assistance Force beyond October  
5       13, 2007.

## 6       **TITLE III—MISCELLANEOUS** 7       **PROVISIONS**

### 8       **SEC. 301. DONOR CONTRIBUTIONS TO AFGHANISTAN AND** 9       **REPORTS.**

10       Subsection (c)(1) of section 303 of the Afghanistan  
11       Freedom Support Act of 2002 (22 U.S.C. 7553) is amend-  
12       ed—

13               (1) in the first sentence, by striking “the Com-  
14       mittee on Foreign Relations and the Committee on  
15       Appropriations of the Senate and the Committee on  
16       International Relations and the Committee on Ap-  
17       propriations of the House of Representatives” and  
18       inserting “the appropriate congressional commit-  
19       tees”; and

20               (2) in the second sentence, by striking “Decem-  
21       ber 31, 2004” and inserting “December 31, 2010”.

### 22       **SEC. 302. REPORT ON PROGRESS TOWARD SECURITY AND** 23       **STABILITY IN AFGHANISTAN.**

24       (a) IN GENERAL.—Title III of the Afghanistan Free-  
25       dom Support Act of 2002 (22 U.S.C. 7551 et seq.) is

1 amended by striking section 304 and inserting the fol-  
2 lowing new section:

3 **“SEC. 304. REPORT ON PROGRESS TOWARD SECURITY AND**  
4 **STABILITY IN AFGHANISTAN.**

5 “(a) REPORT REQUIRED.—Not later than December  
6 1, 2007, and every six months thereafter until September  
7 30, 2010, the President shall transmit to the appropriate  
8 congressional committees a report on a comprehensive set  
9 of performance indicators and measures for progress to-  
10 ward security and stability in Afghanistan.

11 “(b) MATTERS TO BE INCLUDED.—The report re-  
12 quired by subsection (a) shall include the following:

13 “(1) With respect to stability and security in  
14 Afghanistan, the following:

15 “(A) Key measures of political stability, in-  
16 cluding the important political objectives that  
17 must be achieved over the next year to ensure  
18 that all segments of Afghan society become  
19 committed to the elected government in Kabul.

20 “(B) The primary indicators of a stable se-  
21 curity environment in Afghanistan, such as the  
22 following:

23 “(i) The number of engagements per  
24 day by each of the following:

1                   “(I) The Afghan forces, United  
2                   States forces, and other Coalition  
3                   forces.

4                   “(II) ISAF.

5                   “(ii) The numbers of trained Afghan  
6                   security forces, including the Afghan Na-  
7                   tional Army and the Afghan National Po-  
8                   lice.

9                   “(iii) The trends relating to numbers  
10                  and types of ethnic and religious-based  
11                  hostile encounters.

12                  “(C) An assessment of the estimated  
13                  strength of the insurgency in Afghanistan and  
14                  the extent to which it is composed of non-Af-  
15                  ghan fighters, including whether insurgents are  
16                  obtaining weapons and other military material  
17                  from outside of Afghanistan and whether the  
18                  insurgents are based in or use the territory of  
19                  countries other than Afghanistan.

20                  “(D) A description of the extent to which  
21                  warlords in Afghanistan exercise effective con-  
22                  trol over personnel, natural resources, infra-  
23                  structure, villages and towns, and material that  
24                  should be under the direct sovereign control of  
25                  the Government of Afghanistan, including—

1           “(i) an identification of each warlord  
2           and the extent and means of control that  
3           the warlord exercises over personnel, nat-  
4           ural resources, infrastructure, villages and  
5           towns, and material that should be under  
6           the direct sovereign control of the Govern-  
7           ment of Afghanistan; and

8           “(ii) a description of actions under-  
9           taken by the Governments of the United  
10          States, Afghanistan, and countries partici-  
11          pating in ISAF, individually or collectively,  
12          in the previous year to diminish and ulti-  
13          mately eliminate control by each warlord  
14          identified under clause (i) over the Afghan  
15          resources described in clause (i), and a de-  
16          scription of actions that will be undertaken  
17          in the coming year.

18          “(E) A description of all militias, tribal  
19          forces, and terrorist and insurgent groups oper-  
20          ating in Afghanistan, including the number,  
21          size, equipment strength, military effectiveness,  
22          sources of support, legal status, and efforts to  
23          disarm or reintegrate such militias, tribal  
24          forces, and terrorist and insurgent groups.

1           “(F) Efforts by ISAF to establish a uni-  
2           fied command, unified rules of engagement, in-  
3           formation detailing the specific restrictions  
4           placed by each country participating in ISAF,  
5           or any successor coalition force, on the military  
6           activities of its national military personnel with-  
7           in Afghanistan, an assessment of the impact of  
8           such restrictions on ISAF’s effectiveness, and  
9           an assessment of the capabilities of ISAF  
10          forces, including any equipment and logistics  
11          shortages.

12           “(2) With respect to the training and perform-  
13          ance of security forces in Afghanistan, the following:

14           “(A) The training provided to Afghan mili-  
15          tary and other Ministry of Defense forces and  
16          the equipment used by such forces.

17           “(B) Key criteria for assessing the capa-  
18          bilities and readiness of the Afghan National  
19          Army and other Ministry of Defense forces, in-  
20          cluding capability and readiness levels, includ-  
21          ing recruiting, training, and equipping such  
22          forces.

23           “(C) The operational readiness status of  
24          the Afghan National Army, including the type,



1 number, size, and organizational structure of  
2 Afghan battalions that are—

3 “(i) capable of conducting operations  
4 independently;

5 “(ii) capable of conducting operations  
6 with the support of United States or Coali-  
7 tion forces or ISAF; or

8 “(iii) not ready to conduct operations.

9 “(D) The rates of recruitment, retention,  
10 and absenteeism in the Afghan National Army  
11 and the extent to which insurgents have infil-  
12 trated such forces.

13 “(E) The training provided to Afghan Na-  
14 tional Police and other Ministry of Interior  
15 forces and the equipment used by such forces.

16 “(F) Key criteria for assessing the capa-  
17 bilities and readiness of the Afghan National  
18 Police and other Ministry of Interior forces, in-  
19 cluding capability and readiness levels, includ-  
20 ing recruiting, training, and equipping such  
21 forces, including—

22 “(i) the number of police recruits that  
23 have received classroom or field instruction  
24 and the duration of such instruction;

1           “(ii) the number of experienced vet-  
2           eran police officers who have received  
3           classroom and field instruction and the du-  
4           ration of such instruction;

5           “(iii) a description of any vetting that  
6           police candidates receive, the number of  
7           candidates vetted, the number of can-  
8           didates derived from other entry proce-  
9           dures, and the success rates of those  
10          groups of candidates;

11          “(iv) the number of Afghan National  
12          Police forces that have received field train-  
13          ing by international police trainers and the  
14          duration of such training; and

15          “(v) attrition rates and measures of  
16          absenteeism and infiltration by insurgents.

17          “(G) The estimated total number of Af-  
18          ghan National Army battalions needed for the  
19          Army to perform duties now being undertaken  
20          by United States, NATO, or Coalition forces,  
21          including securing the borders of Afghanistan  
22          and providing adequate levels of law and order  
23          throughout Afghanistan.

1           “(H) The effectiveness of the Afghan mili-  
2           tary and police officer cadres and the chain of  
3           command.

4           “(I) The number of United States and Co-  
5           alition trainers, advisors, and mentors needed  
6           to support the Afghan security and associated  
7           ministries.

8           “(J) An assessment, in a classified annex  
9           if necessary, of United States military require-  
10          ments, including planned force rotations,  
11          through the end of calendar year 2008.

12          “(3) With respect to the economic and political  
13          stability of Afghanistan, the following:

14                 “(A) An estimate of the annual budget for  
15                 the Government of Afghanistan for the Afghan  
16                 fiscal year, including the costs of operating and  
17                 maintaining the Afghan security forces.

18                 “(B) An estimate of the amount of Afghan  
19                 Government revenue and the amount of inter-  
20                 national assistance for budget support for the  
21                 Afghan Government.

22                 “(C) An estimate of the amount of funds  
23                 pledged by all major donors for the calendar  
24                 year and the amounts committed, obligated,  
25                 and expended during the reporting period.

1           “(D) An assessment of United States re-  
2           construction assistance programs in Afghani-  
3           stan, including—

4                   “(i) a description of existing efforts to  
5                   improve the monitoring and evaluation of  
6                   the reconstruction assistance programs, in-  
7                   cluding from the design of such programs  
8                   through implementation and eventual  
9                   transfer to the Government of Afghani-  
10                  stan;

11                  “(ii) a description, by project, of on-  
12                  going and future reconstruction assistance  
13                  programs and the amount of funding obli-  
14                  gated and expended to carry out such pro-  
15                  grams, including programs in the security,  
16                  rule of law, counter-narcotics, power, rural  
17                  development, education, health, and gov-  
18                  ernance and anti-corruption sectors;

19                  “(iii) an analysis of completed recon-  
20                  struction assistance programs, on a project  
21                  basis, and a determination of the impact of  
22                  and the benefits yielded from such pro-  
23                  grams on Afghanistan and its people;

24                  “(iv) a description of ongoing efforts  
25                  that have improved the employment situa-

1 tion in Afghanistan, including efforts that  
2 have created job opportunities and in-  
3 creased private sector development; and

4 “(v) a description of the progress  
5 made in implementing all of the elements  
6 of the Interim Afghanistan National Devel-  
7 opment Strategy, including—

8 “(I) the Afghanistan National  
9 Solidarity Program; and

10 “(II) the Afghanistan Compact,  
11 including a description of the goals  
12 and objectives in the Afghanistan  
13 Compact that have been achieved.

14 “(E) Key indicators of economic and polit-  
15 ical development activity that should be consid-  
16 ered the most important for determining the  
17 prospects of stability in Afghanistan, includ-  
18 ing—

19 “(i) unemployment levels;

20 “(ii) agricultural production;

21 “(iii) construction of roads, irrigation,  
22 and other basic infrastructure;

23 “(iv) education rates, particularly of  
24 girls;

25 “(v) electricity rates;

- 1                   “(vi) hunger and poverty levels;
- 2                   “(vii) illiteracy rates;
- 3                   “(viii) maternal and infant mortality
- 4 rates;
- 5                   “(ix) appropriate measures for the
- 6 protection of human rights;
- 7                   “(x) appropriate measures for the
- 8 protection of political and religious free-
- 9 dom and freedom of association;
- 10                   “(xi) access of women to political and
- 11 civil society participation; and
- 12                   “(xii) appropriate measure for the
- 13 protection of freedom of the press.

14                   “(4) With respect to opium production and

15 counter-narcotics activities in Afghanistan, the fol-

16 lowing:

17                   “(A) An estimate of the number of hec-

18 tares and amount of poppy production for the

19 current year, including by province.

20                   “(B) The number of hectares and the

21 amount of poppy destroyed by eradication.

22                   “(C) The number of counter-narcotics

23 raids against drug labs, storage facilities, and

24 caches, including the number of narcotics con-

25 fiscated.

1           “(D) The number of raids against nar-  
2           cotics traffickers and the number of traffickers  
3           arrested, prosecuted, convicted, sentenced, and  
4           extradited, including high-value targets.

5           “(E) The number of Afghan counter-nar-  
6           cotics forces, including the Afghan National  
7           Counter-Narcotics Police, trained and equipped,  
8           the attrition rate of such forces, and the num-  
9           ber of such forces available for counter-nar-  
10          cotics operations, including an assessment of  
11          the number of operations such forces con-  
12          ducted, the outcomes of such operations, and  
13          any additional resource needs of such forces.

14          “(F) The number and type of alternative  
15          livelihood programs, a description of where such  
16          programs have been conducted, and an assess-  
17          ment of the number of hectares planted with  
18          poppy in the year following such programs.

19          “(G) The amount and type of NATO and  
20          United States assistance provided to Afghan  
21          counter-narcotic teams in conducting raids and  
22          investigations, including close-air support and  
23          helicopter lift, and the number and type of re-  
24          quests for assistance by United States or Af-  
25          ghan counter-narcotics teams.

1           “(H) An assessment of Afghan efforts to  
2 extradite suspects to the United States and  
3 other countries, including—

4           “(i) a list of the persons whose extra-  
5 dition has been requested from Afghani-  
6 stan, indicating—

7           “(I) those individuals who have  
8 been surrendered to the custody of  
9 United States authorities;

10          “(II) those individuals who have  
11 been detained by the authorities and  
12 who are being processed for extra-  
13 dition;

14          “(III) those individuals who have  
15 been detained by the authorities and  
16 who are not yet being processed for  
17 extradition; and

18          “(IV) those individuals who are  
19 at large;

20          “(ii) a determination of whether Af-  
21 ghan Government officials and entities re-  
22 ceiving assistance from the United States  
23 are making good-faith efforts to ensure the  
24 prompt extradition of each of the persons  
25 sought by United States authorities; and



1           “(iii) an analysis of any legal obsta-  
2           cles in the laws of Afghanistan regarding  
3           prompt extradition of persons sought by  
4           United States authorities and the steps  
5           taken by authorities of the United States  
6           and the authorities of Afghanistan to over-  
7           come such obstacles.

8           “(c) UPDATE OF REPORT.—Not later than 90 days  
9           after the date of the transmission of each report required  
10          by subsection (a), the President shall transmit to the ap-  
11          propriate congressional committees an update of the re-  
12          port, to the extent necessary.

13          “(d) FORM.—The report required by subsection (a)  
14          shall be transmitted in unclassified form, but may include  
15          a classified annex, if necessary.

16          “(e) DEFINITION.—In this section, the term ‘appro-  
17          priate congressional committees’ means—

18                 “(1) the Committee on Armed Services, the  
19                 Committee on Appropriations, and the Committee on  
20                 Foreign Affairs of the House of Representatives;  
21                 and

22                 “(2) the Committee on Armed Services, the  
23                 Committee on Appropriations, and the Committee on  
24                 Foreign Affairs of the Senate.”.

1 (b) CLERICAL AMENDMENT.—The table of contents  
2 in section 1(b) of the Afghanistan Freedom Support Act  
3 of 2002 (22 U.S.C. 7501 note) is amended by striking  
4 the item relating to section 304 and inserting the following  
5 new item:

“Sec. 304. Report on progress toward security and stability in Afghanistan.”.

6 **SEC. 303. COMPREHENSIVE INTERAGENCY STRATEGY FOR**  
7 **LONG-TERM SECURITY AND STABILITY IN AF-**  
8 **GHANISTAN.**

9 (a) IN GENERAL.—Section 305 of the Afghanistan  
10 Freedom Support Act of 2002 (22 U.S.C. 7555) is amend-  
11 ed—

12 (1) in subsection (a)(1), by striking “submit  
13 such strategy” and all that follows and inserting  
14 “submit such strategy to the appropriate congress-  
15 sional committees.”;

16 (2) by redesignating subsection (b) as sub-  
17 section (c); and

18 (3) by inserting after subsection (a) the fol-  
19 lowing new subsection:

20 “(b) COMPREHENSIVE INTERAGENCY STRATEGY.—

21 “(1) IN GENERAL.—The President shall formu-  
22 late a comprehensive interagency strategy for long-  
23 term security and stability in Afghanistan which, in  
24 addition to the specific and measurable goals speci-

1       fied in subsection (a)(2), shall be composed of the  
2       elements specified in paragraph (2).

3           “(2) ELEMENTS.—The comprehensive inter-  
4       agency strategy required by paragraph (1) shall con-  
5       tain the following elements:

6           “(A) REINVIGORATED RECONSTRUCTION  
7       ACTIVITIES AND PROVINCIAL RECONSTRUCTION  
8       TEAMS.—A comprehensive interagency recon-  
9       struction strategy for Afghanistan, including  
10      objectives for the strategy, a plan to implement  
11      the objectives of the strategy, and a long-term  
12      budget to carry out the strategy. The strategy  
13      shall—

14           “(i) include a plan to implement all of  
15      the elements of the Interim Afghanistan  
16      National Development Strategy, including  
17      the Afghanistan National Solidarity Pro-  
18      gram, and the Afghanistan Compact, in-  
19      cluding a description of the goals and ob-  
20      jectives that have yet to be achieved, and  
21      the impediments in achieving such goals  
22      and objectives;

23           “(ii) include a mechanism for tracking  
24      and oversight of the reconstruction funding  
25      provided by countries participating in

1 ISAF and other donor countries, inter-  
2 national organizations, and international  
3 financial entities, including a description of  
4 the progress by such parties in fulfilling  
5 their pledges of financial, technical, and  
6 other assistance;

7 “(iii) include a mechanism for track-  
8 ing and increasing oversight of the recon-  
9 struction programs implemented by the  
10 provincial reconstruction teams, including  
11 the amount of reconstruction funding  
12 spent by such teams, the purpose of such  
13 funding, and the evaluation of the success  
14 of such programs;

15 “(iv) provide for a mechanism to en-  
16 hance coordination between the Depart-  
17 ment of State and the United States Agen-  
18 cy for International Development and  
19 other relevant departments and agencies of  
20 the United States Government in carrying  
21 out reconstruction programs, by—

22 “(I) coordinating existing and fu-  
23 ture efforts in the reconstruction pro-  
24 grams carried out by the Department  
25 of State and the United States Agen-

1 cy for International Development with  
2 the reconstruction programs carried  
3 out by other relevant departments and  
4 agencies of the United States Govern-  
5 ment; and

6 “(II) coordinating existing and  
7 future efforts needed to achieve en-  
8 hanced coordination between the De-  
9 partment of State and the United  
10 States Agency for International Devel-  
11 opment and other relevant depart-  
12 ments and agencies of the United  
13 States Government in the design and  
14 implementation of reconstruction pro-  
15 grams;

16 “(v) include a plan to enhance moni-  
17 toring, evaluation, and oversight of recon-  
18 struction programs to ensure the effective  
19 impact of such programs on Afghanistan  
20 and its people;

21 “(vi) provide a plan to identify and  
22 implement critical reconstruction pro-  
23 grams, by project, including in the areas of  
24 security, rule of law, counter-narcotics,  
25 power, rural development, education,

1 health, and governance and anti-corruption,  
2 tion, that will improve the security and  
3 economic stability of Afghanistan, and the  
4 amount of funding needed to implement  
5 such programs;

6 “(vii) include actions to significantly  
7 increase contributions from countries participating  
8 in ISAF and from other international partners  
9 for reconstruction programs, including in the areas  
10 of security, rule of law, counternarcotics, power,  
11 rural development, education, health, and  
12 governance and anti-corruption sectors;

13  
14 “(viii) provide a plan to improve the  
15 employment situation in Afghanistan, including  
16 a plan to increase job creation opportunities  
17 and enhance private sector development in  
18 Afghanistan;

19 “(ix) include actions to ensure enhancement  
20 of the capacity of the Government of Afghanistan,  
21 on all levels, to respond to the needs of its  
22 people;

23 “(x) include actions to enhance the  
24 design and implementation of programs  
25 carried out by the Government of Afghanistan;

1 stan, on all levels, including efforts to in-  
2 crease funding and implementation of re-  
3 construction programs carried out by the  
4 National Solidarity Program;

5 “(xi) include a plan to increase sig-  
6 nificantly the number of Provincial Recon-  
7 struction Teams (PRTs), particularly in  
8 the southern and eastern regions of Af-  
9 ghanistan by December 31, 2009, includ-  
10 ing a review of the operation of and lessons  
11 learned from existing PRTs prior to the  
12 preparation of the strategy;

13 “(xii) clarify a single chain of com-  
14 mand and operations plans for PRTs, in-  
15 cluding their relationship with ISAF;

16 “(xiii) increase staffing, particularly  
17 staffing of civilian specialists, and increase  
18 staff training for PRTs;

19 “(xiv) incorporate measures to im-  
20 prove the effectiveness of PRTs in pro-  
21 viding reconstruction and development as-  
22 sistance and in promoting security and sta-  
23 bility in their areas of operations, including  
24 coordination between PRT civilian ele-  
25 ments and ISAF reconstruction goals; and

1           “(xv) include efforts to ensure that a  
2           significant amount of the material, finan-  
3           cial, and personnel support for the increase  
4           in the number of PRTs is provided by for-  
5           eign sources.

6           “(B) COUNTER-NARCOTICS STRATEGY.—A  
7           comprehensive interagency counter-narcotics  
8           strategy for Afghanistan, including objectives  
9           for the strategy, a plan to implement the objec-  
10          tives of the strategy, and a long-term budget to  
11          carry out the strategy. The strategy shall—

12           “(i) address the five pillars that com-  
13           prise Afghanistan’s counter-narcotics strat-  
14           egy and implementation plan: public infor-  
15           mation, rural development (alternative live-  
16           lihoods), elimination and eradication activi-  
17           ties, interdiction, and law enforcement and  
18           justice reform;

19           “(ii) identify the roles and responsibil-  
20           ities of relevant departments and agencies  
21           of the United States Government with re-  
22           spect to the activities described in clause  
23           (i);

24           “(iii) include the strategic direction of  
25           current and planned activities of the



1 United States relating to counter-narcotics  
2 efforts in Afghanistan, and shall specifi-  
3 cally include a description of steps that  
4 have been conducted and planned to—

5 “(I) improve coordination with all  
6 relevant departments and agencies of  
7 the United States Government;

8 “(II) strengthen significantly the  
9 Afghanistan National Counter-Nar-  
10 cotics Police;

11 “(III) build the capacity of the  
12 Afghan Government to assume great-  
13 er responsibility for counter-narcotics  
14 related-activities;

15 “(IV) strengthen anti-corruption  
16 measures that target narcotics pro-  
17 ducers and traffickers and the individ-  
18 uals influenced by them;

19 “(V) improve counter-narcotics  
20 intelligence capabilities;

21 “(VI) strengthen narcotics-re-  
22 lated interdiction activities;

23 “(VII) strengthen the capacity of  
24 the judicial sector to investigate, pros-  
25 ecute, and penalize narcotics pro-

1           ducers and traffickers and govern-  
2           ment officials benefitting from nar-  
3           cotics-related activities;

4                   “(VIII) effectively address any  
5           problems with eradication strategies;  
6           and

7                   “(IX) significantly increase the  
8           focus on creating alternative liveli-  
9           hoods for the Afghan people;

10                   “(iv) include current and planned ac-  
11           tions to involve and coordinate with the  
12           United Kingdom and other appropriate  
13           international partners in supporting  
14           counter-narcotics efforts in Afghanistan.

15                   “(C) SUSTAINABILITY OF THE AFGHANI-  
16           STAN NATIONAL SECURITY FORCES.—A com-  
17           prehensive interagency strategy for building and  
18           sustaining the Afghanistan National Security  
19           Forces (ANSF), including objectives for the  
20           strategy, a plan to implement the objectives of  
21           the strategy, and a long-term budget to carry  
22           out the strategy. The strategy shall—

23                   “(i) include a mechanism for tracking  
24           funding, including obligations and expendi-  
25           tures, as well as equipment, training, and

1 services provided for the ANSF by the  
2 United States, countries participating in  
3 the International Security Assistance  
4 Force, and other international partners;

5 “(ii) include actions to build and sus-  
6 tain effective Afghan security institutions  
7 with fully-capable leadership and staff, in-  
8 cluding—

9 “(I) a reformed Ministry of Inte-  
10 rior, a fully-established Ministry of  
11 Defense, and logistics, intelligence,  
12 medical, and recruiting units (ANSF-  
13 sustaining institutions);

14 “(II) fully-trained, equipped, and  
15 capable ANSF in sufficient numbers;

16 “(III) strong ANSF-readiness as-  
17 sessment tools and metrics;

18 “(IV) a strong core of senior-level  
19 ANSF officers;

20 “(V) strong ANSF command,  
21 control, and communication between  
22 central ANSF headquarters and re-  
23 gions, provinces, and districts;

24 “(VI) a robust mentoring and ad-  
25 vising program for the ANSF;

1           “(VII) a strong professional mili-  
2           tary training and education program  
3           for all junior, mid-level, and senior  
4           ANSF personnel;

5           “(VIII) effective merit-based sal-  
6           ary, rank, promotion, and incentive  
7           structures for the ANSF;

8           “(IX) an established code of pro-  
9           fessional standards for the ANSF;

10          “(X) a mechanism for incor-  
11          porating lessons learned and best  
12          practices into ANSF operations;

13          “(XI) An ANSF personnel ac-  
14          countability system with effective in-  
15          ternal discipline procedures and mech-  
16          anisms;

17          “(XII) a system for addressing  
18          ANSF personnel complaints; and

19          “(XIII) a strong record-keeping  
20          and accountability system to track  
21          ANSF equipment and personnel  
22          issues, and other ANSF oversight  
23          mechanisms; and

24          “(iii) provide for coordination between  
25          all relevant departments and agencies of

1 the United States Government, as well as  
2 ISAF countries and other international  
3 partners, including on—

4 “(I) funding;

5 “(II) reform and establishment of  
6 ANSF-sustaining institutions; and

7 “(III) efforts to ensure that  
8 progress on sustaining the ANSF is  
9 reinforced with progress in other pil-  
10 lars of the Afghan security sector,  
11 particularly progress on building an  
12 effective judiciary, curbing production  
13 and trafficking of illicit narcotics, and  
14 demobilizing, disarming, and reinte-  
15 grating militia fighters.

16 “(3) REPORT.—

17 “(A) IN GENERAL.—Not later than De-  
18 cember 1, 2007, the President shall transmit to  
19 the appropriate congressional committees an  
20 update of the report required by subsection (c)  
21 for 2007 that contains the comprehensive inter-  
22 agency strategy required by paragraph (1).

23 “(B) FORM.—The report required by sub-  
24 paragraph (A) shall be transmitted in unclassi-

1           fied form, but may include a classified annex, if  
2           necessary.”.

3           (b) MONITORING.—Subsection (c) of such section (as  
4 redesignated) is amended to read as follows:

5           “(c) UPDATES OF STRATEGY.—

6           “(1) IN GENERAL.—Not later than 90 days  
7 after the submission of the strategy required by sub-  
8 section (b)(3), and every 90 days thereafter through  
9 September 30, 2010, the President shall submit to  
10 the appropriate congressional committees an update  
11 of the strategy required by subsection (a) and the  
12 strategy required by subsection (b), as necessary.

13           “(2) DEFINITION.—In this subsection, the term  
14 ‘appropriate congressional committees’ includes the  
15 Committee on Armed Services of the House of Rep-  
16 resentatives and the Committee on Armed Services  
17 of the Senate.”.

18 **SEC. 304. SPECIAL ENVOY FOR AFGHANISTAN-PAKISTAN**  
19 **COOPERATION.**

20           (a) STATEMENT OF POLICY.—Congress declares that  
21 it is strongly in the national interest of the United States  
22 that Afghanistan and Pakistan work together to address  
23 common challenges hampering the stability, security, and  
24 development of their region and to enhance their coopera-  
25 tion.

1 (b) ESTABLISHMENT.—The President is authorized  
2 to appoint a special envoy to promote closer cooperation  
3 between Afghanistan and Pakistan.

4 (c) APPOINTMENT.—The special envoy—

5 (1) shall be appointed with the advice and con-  
6 sent of the Senate and shall have the rank of Am-  
7 bassador-at-Large; and

8 (2) may be appointed from among individuals  
9 who are officials of the Department of State.

10 (d) DUTIES.—

11 (1) IN GENERAL.—The primary responsibility  
12 of the special envoy shall be to coordinate United  
13 States policy on issues relating to bilateral relations  
14 between Afghanistan and Pakistan.

15 (2) ADVISORY ROLE.—The special envoy shall  
16 advise the President and the Secretary of State, as  
17 appropriate, and, in coordination with the Assistant  
18 Secretary of State for South and Central Affairs,  
19 shall make recommendations regarding effective  
20 strategies and tactics to achieve United States policy  
21 objectives to—

22 (A) stem cross-border terror activities;

23 (B) provide assistance to Afghan refugees  
24 who repatriate from Pakistan;

1 (C) bolster people-to-people ties and eco-  
2 nomic cooperation between Afghanistan and  
3 Pakistan, including bilateral trade relations;  
4 and

5 (D) offer comprehensive efforts to support  
6 effective counter-narcotics strategies in Afghan-  
7 istan and Pakistan.

8 **SEC. 305. TRANSIT THROUGH PAKISTAN OF SHIPMENTS BY**  
9 **INDIA IN SUPPORT OF RECONSTRUCTION EF-**  
10 **FORTS IN AFGHANISTAN.**

11 (a) STATEMENT OF POLICY.—It shall be the policy  
12 of the United States to use all appropriate means to en-  
13 courage Pakistan to permit shipments by India of equip-  
14 ment and material to Afghanistan in support of Indian  
15 reconstruction and development projects in Afghanistan to  
16 be transported across the territory of Pakistan and to re-  
17 move any obstacles to such transportation.

18 (b) REPORT.—

19 (1) IN GENERAL.—Not later than 90 days after  
20 the date of the enactment of this Act, and annually  
21 thereafter until January 1, 2010, the President shall  
22 transmit to the appropriate congressional commit-  
23 tees a report on actions by Pakistan to permit or im-  
24 pede transit of shipments described in subsection  
25 (a). The report required by this subsection may be



1 included in the report required by section 304 of the  
2 Afghanistan Freedom Support Act of 2002 (as  
3 amended by section 302 of this Act).

4 (2) SUNSET.—The requirement to transmit the  
5 report under paragraph (1) shall cease to apply if  
6 the President determines and transmits to the ap-  
7 propriate congressional committees a determination  
8 that India no longer needs to make shipments to Af-  
9 ghanistan for the purposes described in subsection  
10 (a).

11 **SEC. 306. REAUTHORIZATION OF RADIO FREE AFGHANI-**  
12 **STAN.**

13 (a) FINDINGS.—Congress finds the following:

14 (1) Since January 30, 2002, RFE/RL, Incor-  
15 porated (formerly known as Radio Free Europe/  
16 Radio Liberty) has provided 12 hours of daily surro-  
17 gate broadcasting services through Radio Free Af-  
18 ghanistan in Dari and Pashto languages to the peo-  
19 ple of Afghanistan.

20 (2) Radio Free Afghanistan is the leading  
21 broadcaster in Afghanistan with an audience of  
22 nearly 60 percent of the adult population.

23 (3) It is in the national interest to continue  
24 Radio Free Afghanistan's surrogate broadcasts to  
25 Afghanistan in order to provide accurate news and

1 information, help give voice to ordinary Afghans,  
2 and provide programs on the fundamentals of de-  
3 moeracy.

4 (b) AUTHORIZATION OF APPROPRIATIONS.—For each  
5 of the fiscal years 2008 through 2010, such sums as may  
6 be necessary are authorized to be appropriated to the  
7 Broadcasting Board of Governors for grants to support  
8 12 hours of daily surrogate broadcasting services through  
9 Radio Free Afghanistan in Dari and Pashto languages to  
10 the people of Afghanistan.



Union Calendar No. 102

110<sup>TH</sup> CONGRESS  
1<sup>ST</sup> Session

**H. R. 2446**

[Report No. 110-170]

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**A BILL**

To reauthorize the Afghanistan Freedom Support  
Act of 2002, and for other purposes.

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MAY 30, 2007

Committed to the Committee of the Whole House on the  
State of the Union and ordered to be printed