### 110TH CONGRESS 1ST SESSION H.R. 2638

### IN THE HOUSE OF REPRESENTATIVES

JULY 26, 2007

Ordered to be printed with the amendment of the Senate [Strike out all after the enacting clause and insert the part printed in italic]

### **AN ACT**

Making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2008, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 That the following sums are appropriated, out of any

4 money in the Treasury not otherwise appropriated, for the

5 Department of Homeland Security for the fiscal year end-

6 ing September 30, 2008, and for other purposes, namely:

1	TITLE I—DEPARTMENTAL MANAGEMENT AND
2	<b>OPERATIONS</b>
3	OFFICE OF THE SECRETARY AND EXECUTIVE
4	Management
5	For necessary expenses of the Office of the Secretary
6	of Homeland Security, as authorized by section 102 of the
7	Homeland Security Act of 2002 (6 U.S.C. 112), and exec-
8	utive management of the Department of Homeland Secu-
9	rity, as authorized by law, \$102,930,000 (reduced by
10	\$15,000,000) (reduced by \$1,000,000) (reduced by
11	\$79,000) (reduced by \$300,000) (reduced by \$1,241,000)
12	(reduced by \$138,000): Provided, That not to exceed
13	\$40,000 shall be for official reception and representation
14	<del>expenses.</del>
15	Office of the Under Secretary for Management
16	For necessary expenses of the Office of the Under
17	Secretary for Management, as authorized by sections 701
18	through 705 of the Homeland Security Act of $2002$ (6)
19	U.S.C. 341 through 345), \$237,765,000 (reduced by
20	\$35,000,000) (reduced by \$11,000,000) (reduced by
21	\$10,400,000) (reduced by \$35,000,000) (reduced by
22	\$89,125,000) (reduced by \$15,000,000) (reduced by
23	\$50,000,000), of which not to exceed \$3,000 shall be for
24	official reception and representation expenses: Provided,

25 That of the total amount provided, \$6,000,000 shall re-

main available until expended solely for the alteration and 1 improvement of facilities, tenant improvements, and relo-2 eation costs to consolidate Department headquarters oper-3 4 ations and \$300,000 shall remain available until expended 5 by the Federal Law Enforcement Training Accreditation Board for the needs of Federal law enforcement agencies 6 7 participating in training accreditation: Provided further, 8 That no funding provided under this heading may be used 9 to design, build, or relocate any Departmental activity to 10 the Saint Elizabeths campus until the Department submits to the Committees on Appropriations of the Senate 11 and the House of Representatives: (1) the published U-12 Visa rule; and (2) a detailed expenditure plan for check-13 point support and explosive detection systems refurbish-14 15 ment, procurement, and installations on an airport-by-airport basis for fiscal year 2008. 16

### 17 OFFICE OF THE CHIEF FINANCIAL OFFICER

For necessary expenses of the Office of the Chief Financial Officer, as authorized by section 103 of the Homeland Security Act of 2002 (6 U.S.C. 113), \$32,000,000 (reduced by \$1,000,000) (reduced by \$500,000).

22 OFFICE OF THE CHIEF INFORMATION OFFICER

For necessary expenses of the Office of the Chief Information Officer, as authorized by section 103 of the
Homeland Security Act of 2002 (6 U.S.C. 113), and De-

partment-wide technology investments, \$258,621,000; of 1 which \$79,921,000 shall be available for salaries and ex-2 penses; and of which \$178,700,000 shall be available for 3 4 development and acquisition of information technology 5 equipment, software, services, and related activities for the Department of Homeland Security, to remain available 6 7 until expended: Provided, That none of the funds appro-8 priated shall be used to support or supplement the appro-9 priations provided for the United States Visitor and Immi-10 grant Status Indicator Technology project or the Automated Commercial Environment: Provided further, That 11 the Chief Information Officer shall submit to the Commit-12 tees on Appropriations of the Senate and the House of 13 Representatives, not more than 60 days after the date of 14 15 enactment of this Act, an expenditure plan for all information technology acquisition projects with an estimated cost 16 of \$2,500,000 or more: Provided further, That such ex-17 penditure plan shall include each specific project funded, 18 key milestones, all funding sources for each project, details 19 of annual and lifecycle costs, and projected cost savings 20 or cost avoidance to be achieved by the project: *Provided* 21 22 *further*, That notwithstanding any other provision of law, none of the funds made available in this or any other Act 23 may be obligated to provide for the oversight or manage-24

ment of the Integrated Wireless Network program by any
 employee of the Office of the Chief Information Officer.
 ANALYSIS AND OPERATIONS

For necessary expenses for information analysis and operations coordination activities, as authorized by title II of the Homeland Security Act of 2002 (6 U.S.C. 121 et reseq.), \$291,619,000 (increased by \$10,000,000), to remain available until September 30, 2009, of which not to exceed \$5,000 shall be for official reception and representation expenses.

OFFICE OF THE FEDERAL COORDINATOR FOR GULF
 COAST REBUILDING

For necessary expenses of the Office of the Federal Coordinator for Gulf Coast Rebuilding, \$3,000,000: *Provided*, That \$1,000,000 shall not be available for obligation until the Committees on Appropriations of the Senate and the House of Representatives receive an expenditure plan for fiscal year 2008.

- 19 INSPECTOR GENERAL
- 20 OPERATING EXPENSES

For necessary expenses of the Inspector General in carrying out the provisions of the Inspector General Act of 1978 (5 U.S.C. App.), \$99,111,000 (increased by \$500,000), of which not to exceed \$150,000 may be used for certain confidential operational expenses, including the payment of informants, to be expended at the direction
 of the Inspector General.

### 3 TITLE II—SECURITY, ENFORCEMENT, AND 4 INVESTIGATIONS

5 UNITED STATES CUSTOMS AND BORDER PROTECTION

6

### SALARIES AND EXPENSES

7 For necessary expenses for enforcement of laws relat-8 ing to border security, immigration, customs, and agricul-9 tural inspections and regulatory activities related to plant 10 and animal imports; purchase and lease of up to 4,500 11 (2,300 for replacement only) police-type vehicles; and con-12 tracting with individuals for personal services abroad; \$6,629,733,000 (reduced by \$1,000,000) (increased by 13 \$1,000,000), of which \$3,093,000 shall be derived from 14 15 the Harbor Maintenance Trust Fund for administrative expenses related to the collection of the Harbor Mainte-16 17 nance Fee pursuant to section 9505(c)(3) of the Internal Revenue Code of 1986 (26 U.S.C. 9505(e)(3)) notwith-18 19 standing section 1511(e)(1) of the Homeland Security Act of 2002 (6 U.S.C. 551(e)(1)); of which not to exceed 20 21 \$45,000 shall be for official reception and representation 22 expenses; of which not less than \$207,740,000 shall be for Air and Marine Operations; of which such sums as 23 24 become available in the Customs User Fee Account, except sums subject to section 13031(f)(3) of the Consolidated 25

Omnibus Budget Reconciliation Act of 1985 (19 U.S.C. 1 58e(f)(3); shall be derived from that account; of which 2 not to exceed \$150,000 shall be available for payment for 3 4 rental space in connection with preclearance operations; 5 and of which not to exceed \$1,000,000 shall be for awards of compensation to informants, to be accounted for solely 6 7 under the certificate of the Secretary of Homeland Secu-8 rity: *Provided*, That for fiscal year 2008, the overtime lim-9 itation prescribed in section 5(c)(1) of the Act of February 13, 1911 (19 U.S.C. 267(c)(1)) shall be \$35,000; and not-10 withstanding any other provision of law, none of the funds 11 12 appropriated by this Act may be available to compensate any employee of United States Customs and Border Pro-13 14 tection for overtime, from whatever source, in an amount 15 that exceeds such limitation, except in individual eases determined by the Secretary of Homeland Security, or the 16 17 designee of the Secretary, to be necessary for national security purposes, to prevent excessive costs, or in cases of 18 immigration emergencies: *Provided further*, That of the 19 amount made available under this heading, \$202,816,000 20 shall remain available until September 30, 2009, to sup-21 22 port software development, equipment, contract services, and the implementation of inbound lanes and modification 23 24 to vehicle primary processing lanes at ports of entry, of 25 which \$100,000 is to promote information and education

exchange with nations friendly to the United States in 1 order to promote sharing of best practices and tech-2 nologies relating to homeland security, as authorized by 3 4 section 879 of Public Law 107–296 and \$100,000,000 5 may not be obligated until the Committees on Appropriations of the Senate and the House of Representatives re-6 7 ceive a report on the results of pilot programs used to de-8 velop and implement the plan required by section 9 7209(b)(1) of the Intelligence Reform and Terrorism Prevention Act of 2004 (Public Law 108-458; 8 U.S.C. 1185 10 note), which includes the following information: (1) infra-11 structure and staffing required, with associated costs, by 12 port of entry; (2) updated milestones for plan implementa-13 tion; (3) a detailed explanation of how requirements of 14 15 such section have been satisfied; (4) confirmation that a vicinity-read radio frequency identification eard has been 16 adequately tested to ensure operational success; and (5) 17 a description of steps taken to ensure the integrity of pri-18 vacy safeguards. 19

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### AUTOMATION MODERNIZATION

For expenses for customs and border protection automated systems, \$476,609,000, to remain available until
expended, of which not less than \$316,969,000 shall be
for the development of the Automated Commercial Environment: *Provided*, That of the total amount made available under this heading, \$216,969,000 may not be obliHR 2638 PP

gated for the Automated Commercial Environment pro gram until 30 days after the Committees on Appropria tions of the Senate and the House of Representatives re ceive a report on the results to date and plans for the
 program from the Department of Homeland Security that
 includes:

7 (1) a detailed accounting of the program's 8 progress up to the date of the report in meeting 9 prior commitments made to the Committees relative 10 to system capabilities or services, system perform-11 ance levels, mission benefits and outcomes, mile-12 stones, cost targets, and program management capa-13 bilities;

14 (2) an explicit plan of action defining how all 15 unobligated funds for the program from prior appro-16 priations and all fiscal year 2008 funds are to be 17 spent to meet future program commitments, with 18 sufficient detail to link the planned expenditure of 19 funds to the milestone-based delivery of specific ca-20 pabilities, services, performance levels, mission bene-21 fits and outcomes, and program management capa-22 bilities;

23 (3) a listing of all open Government Account24 ability Office and Office of Inspector General rec25 ommendations related to the program, with the sta-

tus of the Department's efforts to address the rec ommendations, including milestones for fully ad dressing them;

4 (4) a written certification by the Chief Finan-5 cial Officer of the Department of Homeland Security 6 that the program has been reviewed and approved in 7 accordance with the Department's investment man-8 agement process, and that this process fulfills all 9 capital planning and investment control require-10 ments and reviews established by the Office of Man-11 agement and Budget, including Circular A-11, part 12 7, as well as copies of all investment decision memo-13 randa and supporting analyses generated by and 14 used in the Department's process;

(5) a written certification by the Chief Information Officer of the Department of Homeland Security that an independent validation and verification
agent has and will continue to actively review the
program, as well as summaries of reviews conducted
by the agent during the preceding 12 months;

21 (6) a written certification by the Chief Informa22 tion Officer of the Department of Homeland Secu23 rity that: the system architecture is sufficiently
24 aligned with the department's information systems
25 enterprise architecture to minimize future rework,

including: a description of all aspects of the architee tures that were and were not assessed in making the
 alignment determination; the date of the alignment
 determination; any known areas of misalignment;
 any associated risks; and corrective actions to ad dress any such areas;

7 (7) a written certification by the Chief Informa-8 tion Officer of the Department of Homeland Secu-9 rity that the program has a risk management process that regularly and proactively identifies, evalu-10 11 ates, mitigates, and monitors risks throughout the 12 system life cycle, and communicates high-risk condi-13 tions to United States Customs and Border Protee-14 tion and Department of Homeland Security invest-15 ment decision makers, as well as a listing of the pro-16 gram's high risks and the status of efforts to ad-17 dress them:

(8) a written certification by the Chief Procurement Officer of the Department of Homeland Security that the plans for the program comply with the
Federal acquisition rules, requirements, guidelines,
and practices, and a description of the actions being
taken to address areas of non-compliance, the risks
associated with them along with any plans for ad-

dressing these risks and the status of their imple mentation; and

3 (9) a written certification by the Chief Human
4 Capital Officer of the Department of Homeland Se5 curity that human capital needs of the program are
6 being strategically and proactively managed, and
7 that current human capital capabilities are sufficient
8 to execute the plans discussed in the report.

9 BORDER SECURITY FENCING, INFRASTRUCTURE, AND

### TECHNOLOGY

10

11 For expenses for customs and border protection fene-12 ing, infrastructure, and technology, \$1,000,000,000 (reduced by \$5,000,000) (increased by \$5,000,000) (in-13 creased by \$89,125,000), to remain available until ex-14 pended: *Provided*, That of the amount provided under this 15 16 heading, \$700,000,000 shall not be obligated until the 17 Committees on Appropriations of the Senate and the 18 House of Representatives receive and approve a plan for expenditure, prepared by the Secretary of Homeland Secu-19 rity and submitted within 60 days after the date of enact-20 21 ment of this Act, for a program to establish a security 22 barrier along the borders of the United States of fencing 23 and vehicle barriers, where practicable, and other forms 24 of tactical infrastructure and technology, that-

25 (1) defines activities, milestones, and costs for
 26 implementing the program, including identification
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1	of the maximum investment related to the Secure
2	Border Initiative network (SBInet) or successor con-
3	tract, estimation of lifecycle costs, and description of
4	the methodology used to obtain these cost figures;
5	(2) demonstrates how activities will further the
6	objectives of the Secure Border Initiative (SBI), as
7	defined in the SBI multi-year strategic plan, and
8	how the plan allocates funding to the highest pri-
9	ority border security needs;
10	(3) identifies funding and staffing (including
11	full-time equivalents, contractors, and detailees) re-
12	quirements by activity;
13	(4) describes how the plan addresses security
14	needs at the Northern Border and the ports of
15	entry, including infrastructure, technology, design
16	and operations requirements;
17	(5) reports on costs incurred, the activities com-
18	pleted, and the progress made by the program in
19	terms of obtaining operational control of the entire
20	border of the United States;
21	(6) includes an analysis by the Secretary, for
22	each segment of fencing or tactical infrastructure, of
23	the selected approach compared to other, alternative
24	means of achieving operational control; such analysis
25	should include cost, level of operational control, pos-

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sible unintended effects on communities, and other factors critical to the decision-making process;

3 (7) includes a certification by the Chief Pro-4 curement Officer of the Department of Homeland 5 Security that procedures to prevent conflicts of in-6 terest between the prime integrator and major sub-7 contractors are established and that the SBI Pro-8 gram Office has adequate staff and resources to ef-9 fectively manage the SBI program, SBInet contract, 10 and any related contracts, including the exercise of 11 technical oversight, and a certification by the Chief 12 Information Officer of the Department of Homeland 13 Security that an independent verification and valida-14 tion agent is currently under contract for the 15 projects funded under this heading;

(8) complies with all applicable acquisition
 rules, requirements, guidelines, and best systems ac quisition management practices of the Federal Gov ernment;

20 (9) complies with the capital planning and in21 vestment control review requirements established by
22 the Office of Management and Budget, including
23 Circular A-11, part 7;

24 (10) is reviewed and approved by the Depart 25 ment of Homeland Security Investment Review

- Board, the Secretary of Homeland Security, and the
   Office of Management and Budget; and
- 3 (11) is reviewed by the Government Account4 ability Office:

5 *Provided further*, That the Secretary shall report to the Committees on Appropriations of the Senate and the 6 7 House of Representatives on program progress to date, 8 and specific objectives to be achieved through the award 9 of current and remaining task orders planned for the bal-10 ance of available appropriations: (1) at least 30 days prior 11 to the award of any task order requiring the obligation in excess of \$100,000,000; and (2) prior to the award of 12 13 a task order that would cause cumulative obligations to 14 exceed 50 percent of the total amount appropriated: Pro-15 vided further, That of the funds provided under this heading, not more than \$2,000,000 shall be used to reimburse 16 the Defense Acquisition University for the costs of con-17 ducting a review of the SBInet contract and determining 18 19 how and whether the Department is employing the best procurement practices: *Provided further*, That none of the 20 funds under this heading may be obligated for fencing or 21 22 tactical infrastructure on lands administered by the National Park Service, the United States Fish and Wildlife 23 24 Service, the Forest Service, the Bureau of Indian Affairs, 25 or the Bureau of Land Management unless the Secretary

of Homeland Security coordinates such decision with that 1 agency, and makes every effort to minimize impacts on 2 wildlife and natural resources: Provided further, That none 3 4 of the funds under this heading may be obligated for a 5 fencing or tactical infrastructure project or activity unless the Secretary formally consults with affected State and 6 7 local communities to solicit their advice and support of 8 such project or activity: Provided further, That no funds 9 under this heading may be obligated for any project or activity for which the Secretary has exercised waiver au-10 thority pursuant to section 102(e) of the Illegal Immigra-11 tion Reform and Immigrant Responsibility Act of 1996 12 (8 U.S.C. 1103 note) until 15 days have elapsed from the 13 date of the publication of the decision in the Federal Reg-14 15 ister.

### 16 AIR AND MARINE INTERDICTION, OPERATIONS,

17 MAINTENANCE, AND PROCUREMENT

For necessary expenses for the operations, mainte-18 nance, and procurement of marine vessels, aircraft, un-19 20 manned aircraft systems, and other related equipment of 21 the air and marine program, including operational train-22 ing and mission-related travel, and rental payments for facilities occupied by the air or marine interdiction and 23 demand reduction programs, the operations of which in-24 elude the following: the interdiction of narcotics and other 25 goods; the provision of support to Federal, State, and local 26 HR 2638 PP

1 agencies in the enforcement or administration of laws enforced by the Department of Homeland Security; and at 2 the discretion of the Secretary of Homeland Security, the 3 provision of assistance to Federal, State, and local agen-4 5 eies in other law enforcement and emergency humanitarian efforts, \$477,287,000, to remain available until ex-6 pended: Provided, That no aircraft or other related equip-7 8 ment, except aircraft that are one-of-a-kind and have been 9 identified as excess to United States Customs and Border 10 Protection requirements and aircraft that have been damaged beyond repair, shall be transferred to any other Fed-11 12 eral agency, department, or office outside of the Department of Homeland Security during fiscal year 2008 with-13 out the prior approval of the Committees on Appropria-14 tions of the Senate and the House of Representatives: Pro-15 vided further, That none of the funds under this heading 16 17 may be obligated for procurement of additional unmanned aerial systems until the Commissioner of United States 18 Customs and Border Protection certifies to the Commit-19 tees on Appropriations of the Senate and House of Rep-20 resentatives that they are of higher priority and more cost 21 22 effective than other items included in the Air and Marine 23 Strategic Recapitalization and Modernization plan.

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### **CONSTRUCTION**

For necessary expenses to plan, construct, renovate,
 equip, and maintain buildings and facilities necessary for
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the administration and enforcement of the laws relating
 to customs and immigration, \$249,663,000, to remain
 available until expended.

### 4 UNITED STATES IMMIGRATION AND CUSTOMS

- Enforcement
- 6

5

### SALARIES AND EXPENSES

7 For necessary expenses for enforcement of immigra-8 tion and customs laws, detention and removals, and inves-9 tigations; and purchase and lease of up to 3,790 (2,350 10 for replacement only) police-type vehicles; \$4,146,300,000 (increased by \$9,100,000) (reduced by \$5,000,000) (in-11 ereased by \$5,000,000), of which not to exceed 12 13 \$10,000,000 shall be available until expended for conducting special operations under section 3131 of the Cus-14 toms Enforcement Act of 1986 (19 U.S.C. 2081); of which 15 not to exceed \$15,000 shall be for official reception and 16 expenses; of which 17 representation not to exceed \$1,000,000 shall be for awards of compensation to inform-18 ants, to be accounted for solely under the certificate of 19 the Secretary of Homeland Security; and of which not to 20 exceed \$11,216,000 shall be available to fund or reimburse 21 22 other Federal agencies for the costs associated with the eare, maintenance, and repatriation of smuggled illegal 23 24 aliens: Provided, That none of the funds made available 25 under this heading shall be available to compensate any

employee for overtime in an annual amount in excess of 1 \$35,000, except that the Secretary of Homeland Security, 2 or a designee of the Secretary, may waive that amount 3 as necessary for national security purposes and in cases 4 of immigration emergencies: Provided further, That of the 5 total amount provided, \$15,770,000 shall be for activities 6 7 to enforce laws against forced child labor in fiscal year 8 2008, of which not to exceed \$6,000,000 shall remain 9 available until expended: *Provided further*, That at least 10 once per month the Secretary of Homeland Security or a designee of the Secretary shall obtain information from 11 every prison, jail, and correctional facility in the United 12 States to identify incarcerated aliens who may be deport-13 able and make every reasonable effort to remove such 14 15 aliens judged deportable upon their release from custody. 16 FEDERAL PROTECTIVE SERVICE

17 The revenues and collections of security fees credited 18 to this account shall be available until expended for neeessary expenses related to the protection of federally-19 20 owned and leased buildings and for the operations of the Federal Protective Service: Provided, That none of the 21 funds provided in this or any other Act, and none of the 22 revenues or collections of security fees credited to this ac-23 count, may be obligated for any activity that reduces the 24 number of in-service Federal Protective Service police offi-25

cers below the number of such officers as of October 1,
 2006, unless—

3 (1) the Director of the Federal Protective Serv4 ice provides to the head of the relevant lead State
5 and local law enforcement agencies for the jurisdie6 tion concerned a report on the number and type of
7 cases handled by the Federal Protective Service po8 lice in that jurisdiction for the previous two fiscal
9 years;

10 (2) the Director of the Federal Protective Serv-11 ice negotiates a Memorandum of Agreement with the 12 head of each relevant State and local law enforce-13 ment agency for the jurisdiction concerned that ex-14 plains how the work identified in the report de-15 seribed in section (1) will be addressed in the future; 16 and

17 (3) the Director of the Federal Protective Serv-18 ice submits copies of each report under paragraph 19 (1) and each memorandum under paragraph (2) to 20 the Committees on Appropriations of the Senate and 21 the House of Representatives by not later than 15 22 days before the number of in-service Federal Protee-23 tive Service police officers is reduced for the con-24 cerned jurisdiction.

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### AUTOMATION MODERNIZATION

2 For expenses of immigration and customs enforcement automated systems, \$30,700,000, to remain avail-3 able until expended: Provided, That none of the funds 4 5 made available under this heading may be obligated until the Committees on Appropriations of the Senate and the 6 7 House of Representatives receive and approve a plan for 8 expenditure prepared by the Secretary of Homeland Secu-9 rity that—

10 (1) meets the capital planning and investment
11 control review requirements established by the Office
12 of Management and Budget, including Circular A13 11, part 7;

(2) complies with the Department of Homeland
Security information systems enterprise architecture;
(3) complies with the acquisition rules, requirements, guidelines, and systems acquisition management practices of the Federal Government;

(4) includes a certification by the Chief Information Officer of the Department of Homeland Security that an independent verification and validation agent is currently under contract for the
project;

24 (5) is reviewed and approved by the Depart 25 ment of Homeland Security Investment Review

Board, the Secretary of Homeland Security, and the
 Office of Management and Budget; and
 (6) is reviewed by the Government Account ability Office.
 CONSTRUCTION

6 For necessary expenses to plan, construct, renovate, 7 equip, and maintain buildings and facilities necessary for the administration and enforcement of the laws relating 8 9 to customs and immigration, \$6,000,000, to remain avail-10 able until expended: *Provided*, That none of the funds made available in this or any other Act may be used to 11 12 solicit or consider any request to privatize facilities currently owned by the United States Government and used 13 to detain illegal aliens until the Committees on Appropria-14 tions of the Senate and the House of Representatives re-15 16 ceive and approve a plan for carrying out that privatiza-17 tion.

18 TRANSPORTATION SECURITY ADMINISTRATION

19 AVIATION SECURITY

# For necessary expenses of the Transportation Security Administration related to providing civil aviation security services pursuant to the Aviation and Transportation Security Act (Public Law 107-71; 115 Stat. 597; 49 U.S.C. 40101 note), \$5,198,535,000, to remain available until September 30, 2009, of which not to exceed \$10,000 shall be for official reception and representation expenses: HR 2638 PP

*Provided*, That of the total amount made available under 1 this heading, not to exceed \$4,218,194,000 shall be for 2 screening operations, of which \$560,000,000 shall be 3 4 available only for procurement and installation of checked 5 baggage explosive detection systems; and not to exceed \$980,116,000 shall be for aviation security direction and 6 7 enforcement: Provided further, That security service fees 8 authorized under section 44940 of title 49, United States 9 Code, shall be credited to this appropriation as offsetting 10 collections and shall be available only for aviation security: *Provided further*, That the sum appropriated under this 11 heading from the general fund shall be reduced on a dol-12 lar-for-dollar basis as such offsetting collections are re-13 ceived during fiscal year 2008, so as to result in a final 14 15 fiscal year appropriation from the general fund estimated at not more than \$2,488,310,000: Provided further, That 16 any security service fees collected in excess of the amount 17 made available under this heading shall become available 18 during fiscal year 2009. 19

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### SURFACE TRANSPORTATION SECURITY

For necessary expenses of the Transportation Security Administration related to providing surface transportation security activities, \$41,413,000, to remain available
until September 30, 2009.

1 2

### TRANSPORTATION THREAT ASSESSMENT AND

**CREDENTIALING** 

3 For necessary expenses for the development and implementation of screening programs of the Office of 4 5 Transportation Threat Assessment and Credentialing, \$49,490,000 (increased by \$15,000,000), to remain avail-6 7 able until September 30, 2009: Provided. That if the As-8 sistant Secretary of Homeland Security (Transportation 9 Security Administration) determines that the Secure 10 Flight program does not need to check airline passenger names against the full terrorist watch list, then the Assist-11 ant Secretary shall certify to the Committees on Appro-12 priations of the Senate and the House of Representatives 13 that no security risks are raised by screening airline pas-14 15 senger names only against a subset of the full terrorist 16 watch list.

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### TRANSPORTATION SECURITY SUPPORT

18 For necessary expenses of the Transportation Security Administration related to providing transportation se-19 20 curity support and intelligence pursuant to the Aviation and Transportation Security Act (Public Law 107–71; 21 115 Stat. 597; 49 U.S.C. 40101 note), \$526,615,000, to 22 remain available until September 30, 2009: Provided, 23 That the Secretary of Homeland Security shall submit to 24 the Committees on Appropriations of the Senate and the 25 House of Representatives no later than 60 days after the 26 HR 2638 PP

1 date of enactment of this Acta detailed expenditure plan for checkpoint support and explosive detection systems re-2 furbishment, procurement, and installations on an airport-3 by-airport basis for fiscal year 2008: Provided, further, 4 5 That notwithstanding any other provision of law, the acquisition management system shall be subject to the provi-6 7 sions of the Small Business Act (15 U.S.C. 631 et seq.). 8 FEDERAL AIR MARSHALS

9 For necessary expenses of the Federal Air Marshals,
10 \$722,000,000.

- 11 COAST GUARD
- 12 OPERATING EXPENSES

13 For necessary expenses for the operation and maintenance of the Coast Guard not otherwise provided for; pur-14 chase or lease of not to exceed 25 passenger motor vehi-15 16 eles, which shall be for replacement only; payments pursuant to section 156 of Public Law 97-377 (42 U.S.C. 402 17 note; 96 Stat. 1920); and recreation and welfare; 18 \$5,885,242,000, of which \$340,000,000 shall be for de-19 fense-related activities; of which \$24,500,000 shall be de-20 21 rived from the Oil Spill Liability Trust Fund to carry out the purposes of section 1012(a)(5) of the Oil Pollution Act 22 of 1990 (33 U.S.C. 2712(a)(5)); and of which not to ex-23 eeed \$20,000 shall be for official reception and representa-24 tion expenses: *Provided*, That none of the funds made 25 available by this or any other Act shall be available for 26 HR 2638 PP

administrative expenses in connection with shipping com missioners in the United States: *Provided further*, That
 none of the funds made available by this Act shall be for
 expenses incurred for yacht documentation under section
 12114 of title 46, United States Code, except to the extent
 fees are collected from yacht owners and credited to this
 appropriation.

8 ENVIRONMENTAL COMPLIANCE AND RESTORATION

9 For necessary expenses to carry out the environ10 mental compliance and restoration functions of the Coast
11 Guard under chapter 19 of title 14, United States Code,
12 \$15,000,000, to remain available until expended.

### 13 RESERVE TRAINING

For necessary expenses of the Coast Guard Reserve, as authorized by law; operations and maintenance of the reserve program; personnel and training costs; and equipment and services; \$126,883,000.

18 ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS

19 (INCLUDING RESCISSIONS OF FUNDS)

For necessary expenses of acquisition, construction, renovation, and improvement of aids to navigation, shore facilities, vessels, and aircraft, including equipment related thereto; and maintenance, rehabilitation, lease and operation of facilities and equipment, as authorized by law; \$941,767,000, of which \$20,000,000 shall be derived from the Oil Spill Liability Trust Fund to carry out the pur-

1 poses of section 1012(a)(5) of the Oil Pollution Act of 1990 (33 U.S.C. 2712(a)(5)); of which \$9,200,000 shall 2 be available until September 30, 2012, to acquire, repair, 3 renovate, or improve vessels, small boats, and related 4 equipment; of which \$113,600,000 shall be available until 5 September 30, 2010, for other equipment; of which 6 7 \$37,897,000 shall be available until September 30, 2010, 8 for shore facilities and aids to navigation facilities; of 9 which \$82,720,000 shall be available for personnel com-10 pensation and benefits and related costs; and of which \$698,350,000 shall be available until September 30, 2012, 11 12 for the Integrated Deepwater Systems program: *Provided*, 13 That of the funds made available for the Integrated Deepwater Systems program, \$257,400,000 is for aircraft and 14 15 \$219,500,000 is for surface ships: Provided further, That \$400,000,000 of the funds provided for the Integrated 16 17 Deepwater Systems program may not be obligated until the Committees on Appropriations of the Senate and the 18 House of Representatives receive and approve a plan for 19 20 expenditure directly from the Coast Guard that—

21 (1) defines activities, milestones, yearly costs,
22 and lifecycle costs for each procurement of a major
23 asset, including an independent cost estimate for
24 each;

1	(2) identifies lifecycle staffing and training
2	needs of Coast Guard project managers and of pro-
3	curement and contract staff;
4	(3) identifies competition to be conducted in
5	each procurement;
6	(4) describes procurement plans that do not
7	rely on a single industry entity or contract;
8	(5) contains very limited indefinite delivery/in-
9	definite quantity contracts and explains the need for
10	any indefinite delivery/indefinite quantity contracts;
11	(6) complies with all applicable acquisition
12	rules, requirements, and guidelines, and incorporates
13	the best systems acquisition management practices
14	of the Federal Government;
15	(7) complies with the capital planning and in-
16	vestment control requirements established by the Of-
17	fice of Management and Budget, including circular
18	A-11, part 7;
19	(8) includes a certification by the Head of Con-
20	tracting Activity for the Coast Guard and the Chief
21	Procurement Officer of the Department of Home-
22	land Security that the Coast Guard has established
23	sufficient controls and procedures and has sufficient
24	staffing to comply with all contracting requirements

1	and that any apparent conflicts of interest have been
2	sufficiently addressed;
3	(9) includes a description of the process used to
4	act upon deviations from the contractually specified
5	performance requirements and clearly explains the
6	actions taken on such deviations;
7	(10) includes a certification that the Assistant
8	Commandant of the Coast Guard for Engineering
9	and Logistics is designated as the technical author-
10	ity for all engineering, design, and logistics decisions
11	pertaining to the Integrated Deepwater Systems pro-
12	<del>gram;</del>
13	(11) identifies use of the Defense Contract Au-
14	diting Agency; and
15	(12) is reviewed by the Government Account-
16	ability Office:
17	Provided further, That the Commandant of the Coast
18	Guard is authorized to dispose of surplus real property,
19	by sale or lease, and the proceeds shall be credited to this
20	appropriation as offsetting collections and shall be avail-
21	able until September 30, 2010: Provided further, That of
22	amounts made available under this heading in Public Law
23	109–90 for the Offshore Patrol Cutter, \$68,841,000 is re-
24	seinded: Provided further, That of amounts made available
25	under this heading in Public Law 109–90 and Public Law

109–295 for unmanned aerial vehicles, \$38,608,000 is re-1 scinded: Provided further, That the Secretary of Homeland 2 Security shall submit to the Committees on Appropria-3 tions of the Senate and the House of Representatives, in 4 5 conjunction with the President's fiscal year 2009 budget, a review of the Revised Deepwater Implementation Plan 6 7 that identifies any changes to the plan for the fiscal year; 8 an annual performance comparison of Deepwater assets 9 to pre-Deepwater legacy assets; a status report of legacy 10 assets; a detailed explanation of how the costs of legacy assets are being accounted for within the Deepwater pro-11 12 gram; and the earned value management system gold eard data for each Deepwater asset: Provided further, That the 13 Secretary shall submit to the Committees on Appropria-14 15 tions of the Senate and the House of Representatives a comprehensive review of the Revised Deepwater Imple-16 mentation Plan every five years, beginning in fiscal year 17 2011, that includes a complete projection of the acquisi-18 tion costs and schedule for the duration of the plan 19 through fiscal year 2027: Provided further, That the See-20 retary shall annually submit to the Committees on Appro-21 22 priations of the Senate and the House of Representatives, at the time that the President's budget is submitted under 23 section 1105(a) of title 31, United States Code, a future-24

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years capital investment plan for the Coast Guard that
identifies for each capital budget line item—
(1) the proposed appropriation included in that
budget;
(2) the total estimated cost of completion;
(3) projected funding levels for each fiscal year
for the next five fiscal years or until project comple-
tion, whichever is earlier;
(4) an estimated completion date at the pro-
jected funding levels; and
(5) changes, if any, in the total estimated cost
of completion or estimated completion date from
previous future-years capital investment plans sub-
mitted to the Committees on Appropriations of the
Senate and the House of Representatives:
Provided further, That the Secretary shall ensure that
amounts specified in the future-years capital investment
plan are consistent to the maximum extent practicable
with proposed appropriations necessary to support the
programs, projects, and activities of the Coast Guard in
the President's budget as submitted under section 1105(a)
of title 31, United States Code, for that fiscal year: Pro-
<i>vided further</i> , That any inconsistencies between the capital
investment plan and proposed appropriations shall be
identified and justified.

### ALTERATION OF BRIDGES

For necessary expenses for alteration or removal of
obstructive bridges, as authorized by section 6 of the Act
of July 16, 1952 (chapter 409; 33 U.S.C. 516),
\$16,000,000, to remain available until expended.

6 RESEARCH, DEVELOPMENT, TEST, AND EVALUATION

7 For necessary expenses for applied scientific research, development, test, and evaluation; and for mainte-8 9 nance, rehabilitation, lease, and operation of facilities and 10 equipment; as authorized by law; \$22,583,000 (reduced by \$5,000,000), to remain available until expended, of which 11 12 \$500,000 shall be derived from the Oil Spill Liability Trust Fund to earry out the purposes of section 13 1012(a)(5) of the Oil Pollution Act of 1990 (33 U.S.C. 14 2712(a)(5)): Provided, That there may be credited to and 15 used for the purposes of this appropriation funds received 16 17 from State and local governments, other public authori-18 ties, private sources, and foreign countries for expenses incurred for research, development, testing, and evalua-19 20 tion.

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### RETIRED PAY

For retired pay, including the payment of obligations
otherwise chargeable to lapsed appropriations for this purpose, payments under the Retired Serviceman's Family
Protection and Survivor Benefits Plans, payment for career status bonuses, concurrent receipts and combat-reHR 2638 PP

lated special compensation under the National Defense
 Authorization Act, and payments for medical care of re tired personnel and their dependents under chapter 55 of
 title 10, United States Code, \$1,184,720,000, to remain
 available until expended.

6 UNITED STATES SECRET SERVICE
7 SALARIES AND EXPENSES

8 For necessary expenses of the United States Secret 9 Service, including purchase of not to exceed 645 vehicles 10 for police-type use for replacement only, and hire of passenger motor vehicles; purchase of motorcycles made in 11 the United States; hire of aircraft; services of expert wit-12 nesses at such rates as may be determined by the Director 13 of the Secret Service; rental of buildings in the District 14 15 of Columbia, and fencing, lighting, guard booths, and other facilities on private or other property not in Govern-16 17 ment ownership or control, as may be necessary to perform protective functions; payment of per diem or subsist-18 ence allowances to employees where a protective assign-19 ment during the actual day or days of the visit of a 20 21 protectee requires an employee to work 16 hours per day 22 or to remain overnight at a post of duty; conduct of and participation in firearms matches; presentation of awards; 23 24 travel of United States Secret Service employees on pro-25 tective missions without regard to the limitations on such

expenditures in this or any other Act if approval is ob-1 tained in advance from the Committees on Appropriations 2 of the Senate and the House of Representatives; research 3 4 and development; grants to conduct behavioral research in 5 support of protective research and operations; and payment in advance for commercial accommodations as may 6 7 be perform protective necessarv functions: to 8 \$1,392,171,000, of which \$853,690,000 is for protective missions and not to exceed \$25,000 shall be for official 9 10 reception and representation expenses: *Provided*, That up to \$18,000,000 provided for protective travel shall remain 11 available until September 30, 2009: Provided further, That 12 the United States Secret Service is authorized to obligate 13 funds in anticipation of reimbursements from Executive 14 15 agencies, as defined in section 105 of title 5, United States Code, receiving training sponsored by the James J. 16 Rowley Training Center, except that total obligations at 17 the end of the fiscal year shall not exceed total budgetary 18 resources available under this heading at the end of the 19 fiscal year: Provided further, That none of the funds made 20 21 available under this heading shall be available to com-22 pensate any employee for overtime in an annual amount in excess of \$35,000, except that the Secretary of Home-23 24 land Security, or the designee of the Secretary, may waive 25 that amount as necessary for national security purposes:

*Provided further*, That notwithstanding section 503(b) of 1 this Act, none of the funds provided to the United States 2 3 Secret Service by this or any previous appropriations Act 4 shall be available for obligation or expenditure for pro-5 grams, projects, or activities through a reprogramming of funds in excess of \$2,500,000 or 5 percent, whichever is 6 7 less, that: (1) augments existing programs, projects, or ac-8 tivities; (2) reduces by 5 percent funding for any existing 9 program, project, or activity, or reduces by 5 percent numbers of personnel as approved by the Congress; or (3) re-10 sults from any general savings from a reduction in per-11 12 sonnel that would result in a change in existing programs, 13 projects, or activities as approved by Congress; unless the Committees on Appropriations of the Senate and the 14 15 House of Representatives are notified 15 days in advance of such reprogramming of funds. 16

### 17 ACQUISITION, CONSTRUCTION, IMPROVEMENTS, AND

18

### RELATED EXPENSES

For necessary expenses for acquisition, construction,
repair, alteration, and improvement of facilities,
\$3,725,000, to remain available until expended.

# TITLE III—PROTECTION, PREPAREDNESS, RESPONSE AND RECOVERY National Protection and Programs Directorate

4 MANAGEMENT AND ADMINISTRATION

5 For salaries and expenses of the immediate Office of 6 the Under Secretary for National Protection and Pro-7 grams, the National Protection Planning Office, support 8 for operations, information technology, and Risk Manage-9 ment and Analysis, \$40,346,000: *Provided*, That not to 10 exceed \$5,000 shall be for official reception and represen-11 tation expenses.

## 12 INFRASTRUCTURE PROTECTION AND INFORMATION 13 SECURITY

For necessary expenses for infrastructure protection and information security programs and activities, as authorized by title II of the Homeland Security Act of 2002 (6 U.S.C. 121 et seq.), \$532,881,000, of which \$471,787,000 shall remain available until September 30, 2009.

20 UNITED STATES VISITOR AND IMMIGRANT STATUS

21 INDICATOR TECHNOLOGY

For necessary expenses for the development of the
United States Visitor and Immigrant Status Indicator
Technology project, as authorized by section 110 of the
Illegal Immigration Reform and Immigrant Responsibility
Act of 1996 (8 U.S.C. 1365a), \$462,000,000, to remain
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available until expended: Provided, That of the total 1 amount made available under this heading, \$232,000,000 2 may not be obligated for the United States Visitor and 3 4 Immigrant Status Indicator Technology project until the Committees on Appropriations of the Senate and the 5 House of Representatives receive and approve a plan for 6 7 expenditure prepared by the Secretary of Homeland Security that-8

9 (1) meets the capital planning and investment 10 control review requirements established by the Office 11 of Management and Budget, including Circular A-12 11, part 7;

(2) complies with the Department of Homeland
Security information systems enterprise architecture;
(3) complies with the acquisition rules, requirements, guidelines, and systems acquisition management practices of the Federal Government;

(4) includes a certification by the Chief Information Officer of the Department of Homeland Security that an independent verification and validation agent is currently under contract for the
project;

23 (5) is reviewed and approved by the Depart24 ment of Homeland Security Investment Review

<ul> <li>2 Office of Management and Budget;</li> <li>3 (6) is reviewed by the Government Account</li> <li>4 ability Office;</li> <li>5 (7) includes a comprehensive strategic plan</li> <li>6 the United States Visitor and Immigrant Status</li> <li>7 dicator Technology project;</li> </ul>	<del>for</del> <del>In</del> -
<ul> <li>4 ability Office;</li> <li>5 (7) includes a comprehensive strategic plan</li> <li>6 the United States Visitor and Immigrant Status</li> </ul>	<del>for</del> <del>In</del> -
<ul> <li>5 (7) includes a comprehensive strategic plan</li> <li>6 the United States Visitor and Immigrant Status</li> </ul>	<del>In</del> -
6 the United States Visitor and Immigrant Status	<del>In</del> -
7 dicator Technology project;	•
	•
8 (8) includes a complete schedule for the full	<del>m</del> -
9 plementation of a biometric exit program or a	<del>3er</del> -
10 tification that such program is not possible with	hin
11 five years; and	
12 (9) includes a detailed accounting of operat	ion
13 and maintenance, contractor services, and progr	<del>'am</del>
14 costs associated with the management of iden	tity
15 services:	
16 Provided further, That quarterly status reports on	the
17 US-VISIT program submitted to the Committees on	Ap-
18 propriations of the Senate and House of Representat	ives
19 shall include reporting on coordination with West	ern
20 Hemisphere Travel Initiative planning and implement	<del>ıta</del> -
21 tion, the Secure Border Initiative, and other Department	<del>ıtal</del>
22 efforts that relate to US-VISIT goals and activities.	
23 Office of Health Affairs	
24 For the necessary expenses of the Office of Hea	<del>ılth</del>
25 Affairs, \$117,933,000; of which \$25,750,000 is for se	<del>ala</del> -

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ries and expenses; and of which \$92,183,000 is for bio surveillance, BioWatch, medical readiness planning, chem ical response, and other activities, to remain available until
 September 30, 2009: *Provided*, That not to exceed \$3,000
 shall be for official reception and representation expenses.

# 6 Federal Emergency Management Agency

# MANAGEMENT AND ADMINISTRATION

8 For necessary expenses for management and admin-9 istration of the Federal Emergency Management Agency, 10 \$685,000,000, including activities authorized by the Na-11 tional Flood Insurance Act of 1968 (42 U.S.C. 4001 et 12 seq.), the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.), the Earth-13 quake Hazards Reduction Act of 1977 (42 U.S.C. 7701 14 et seq.), the Defense Production Act of 1950 (50 U.S.C. 15 App. 2061 et seq.), sections 107 and 303 of the National 16 Security Act of 1947 (50 U.S.C. 404, 405), Reorganiza-17 tion Plan No. 3 of 1978 (5 U.S.C. App.), and the Home-18 land Security Act of 2002 (6 U.S.C. 101 et seq.): Pro-19 vided, That not to exceed \$3,000 shall be for official recep-20 21 tion and representation expenses: *Provided further*, That 22 of the total amount made available under this heading, 23 \$35,000,000 shall be for Urban Search and Rescue, of 24 which not to exceed \$1,600,000 may be made available for administrative costs: Provided further, That no less 25

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than \$6,000,000 shall be for the Office of the National
 Capital Region Coordination.

3

## STATE AND LOCAL PROGRAMS

For grants, contracts, cooperative agreements, and
other activities, including grants to State and local governments for terrorism prevention activities, notwithstanding
any other provision of law, \$3,101,000,000 (increased by
\$50,000,000) (increased by \$1,000,000) (increased by
\$50,000,000), which shall be allocated as follows:

10 (1) \$550,000,000 for formula-based grants and 11 \$400,000,000 for law enforcement terrorism preven-12 tion grants pursuant to section 1014 of the USA 13 PATRIOT ACT (42 U.S.C. 3714): Provided, That 14 the application for grants shall be made available to 15 States within 45 days after the date of enactment of 16 this Act; that States shall submit applications within 17 90 days after the grant announcement; and the Fed-18 eral Emergency Management Agency shall act with-19 in 90 days after receipt of an application: *Provided* 20 *further*, That not less than 80 percent of any grant 21 under this paragraph to a State or to Puerto Rico 22 shall be made available by the State or Puerto Rico 23 to local governments within 60 days after the receipt 24 of the funds.

25 (2) \$1,858,000,000 (increased by \$50,000,000)
 26 (increased by \$50,000,000) for discretionary grants,
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1	as determined by the Secretary of Homeland Secu-
2	rity, of which—
3	(A)
4	\$50,000,000) shall be for use in high-threat,
5	high-density urban areas;
6	(B) \$400,000,000 shall be for port security
7	grants pursuant to section 70107 of title 46,
8	United States Code;
9	(C) \$10,000,000 shall be for trucking in-
10	dustry security grants;
11	(D) \$11,000,000 shall be for intercity bus
12	security grants;
13	(E) \$400,000,000 shall be for intercity rail
14	passenger transportation (as defined in section
15	24102 of title 49, United States Code), freight
16	rail, and transit security grants;
17	(F) $$50,000,000$ (increased by
18	\$50,000,000) shall be for buffer zone protection
19	<del>grants;</del>
20	(G) \$20,000,000 shall be for Commercial
21	Equipment Direct Assistance grants;
22	(H) \$50,000,000 shall be for Metropolitan
23	Medical Response System grants;
24	(I) \$17,000,000 shall be for Citizen Corps
25	<del>grants;</del>

1	(J) \$50,000,000 shall be for interoperable
2	communications grants; and
3	(K) \$50,000,000 shall be for Real ID
4	grants pursuant to Public Law 109–13:
5	Provided, That for grants under subparagraph (A),
6	the application for grants shall be made available to
7	States within 45 days after the date of enactment of
8	this Act; that States shall submit applications within
9	90 days after the grant announcement; and that the
10	Federal Emergency Management Agency shall act
11	within 90 days after receipt of an application: Pro-
12	vided further, That no less than 80 percent of any
13	grant under this paragraph to a State shall be made
14	available by the State to local governments within 60
15	days after the receipt of the funds: Provided further,
16	That for grants under subparagraphs (B) through
17	(K), the applications for such grants shall be made
18	available for competitive award to eligible applicants
19	not later than 75 days after the date of enactment
20	of this Act, that eligible applicants shall submit ap-
21	plications not later than 45 days after the date of
22	the grant announcement, and that the Federal
23	Emergency Management Agency shall act on such
24	applications not later than 60 days after the date on
25	which such an application is received.

(3) \$293,000,000 for training, exercises, technical assistance, and other programs:

3 *Provided*, That none of the grants provided under this heading shall be used for the construction or renovation 4 5 of facilities, except for emergency operations centers: Provided further, That the preceding proviso shall not apply 6 7 to grants under subparagraphs (B), (C), (D), (F), (G), 8 (H), (I), (J), and (K) of paragraph (2) of this heading: 9 *Provided further*, That grantees shall provide additional 10 reports on their use of funds, as determined necessary by the Secretary of Homeland Security: Provided further, 11 12 That funds appropriated for law enforcement terrorism prevention grants under paragraph (1) of this heading and 13 discretionary grants under paragraph (2)(A) of this head-14 15 ing shall be available for operational costs, including personnel overtime and overtime associated with certified 16 training, as needed. 17

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# FIREFIGHTER ASSISTANCE GRANTS

For grants authorized by the Federal Fire Prevention and Control Act of 1974 (15 U.S.C. 2201 et seq.), \$\$00,000,000, of which \$570,000,000 shall be available to earry out section 33 of that Act (15 U.S.C. 2229) and \$\$230,000,000 shall be available to earry out section 34 of that Act (15 U.S.C. 2229a), to remain available until September 30, 2009: *Provided*, That not to exceed 5 percent of the amount available under this heading shall be
 available for program administration.

3 EMERGENCY MANAGEMENT PERFORMANCE GRANTS

4 For necessary expenses for emergency management 5 performance grants, as authorized by the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.), the Rob-6 ert T. Stafford Disaster Relief and Emergency Assistance 7 Act (42 U.S.C. 5121 et seq.), the Earthquake Hazards 8 Reduction Act of 1977 (42 U.S.C. 7701 et seq.), and Re-9 10 organization Plan No. 3 of 1978 (5 U.S.C. App.), \$300,000,000: Provided, That grants provided under this 11 heading shall be distributed based on the formula used 12 by the Department of Homeland Security in fiscal year 13 2007: Provided further, That total administrative costs 14 shall not exceed 3 percent of the total amount appro-15 16 priated under this heading.

17 RADIOLOGICAL EMERGENCY PREPAREDNESS PROGRAM

18 The aggregate charges assessed during fiscal year 19 2008, as authorized in title III of the Departments of Vet-20 erans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 1999 (42) 21 22 U.S.C. 5196e), shall not be less than 100 percent of the 23 amount the Secretary of Homeland Security anticipates 24 is necessary for the radiological emergency preparedness program of the Department of Homeland Security for the 25 26 next fiscal year: *Provided*, That the methodology for the HR 2638 PP

assessment and collection of fees shall be fair and equi table and shall reflect the cost of providing such services,
 including the administrative cost of collecting such fees:
 *Provided further*, That fees received under this heading
 shall be deposited in this account as offsetting collections
 and shall become available for authorized purposes on Oc tober 1, 2008, and remain available until expended.

#### UNITED STATES FIRE ADMINISTRATION

9 For necessary expenses of the United States Fire Ad10 ministration and for other purposes, as authorized by the
11 Federal Fire Prevention and Control Act of 1974 (15)
12 U.S.C. 2201 et seq.) and the Homeland Security Act of
13 2002 (6 U.S.C. 101 et seq.), \$43,300,000.

14 <del>DISASTER</del> <del>RELIEF</del>

8

For necessary expenses in carrying out the Robert
T. Stafford Disaster Relief and Emergency Assistance Act
(42 U.S.C. 5121 et seq.), \$1,700,000,000, to remain available until expended.

19 DISASTER ASSISTANCE DIRECT LOAN PROGRAM ACCOUNT 20 For activities under section 319 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act 21 22 (42 U.S.C. 5162), \$875,000, of which \$580,000 is for ad-23 ministrative expenses to earry out the direct loan program under that section and \$295,000 is for the cost of direct 24 loans: Provided, That gross obligations for the principal 25 26 amount of direct loans under that section shall not exceed \$25,000,000: Provided further, That the cost of a modi fication of such a loan shall be as defined in section
 502(5)(D) of the Congressional Budget Act of 1974 (2)
 U.S.C. 661a).

5 FLOOD MAP MODERNIZATION FUND

6 For necessary expenses under section 1360 of the 7 National Flood Insurance Act of 1968 (42 U.S.C. 4101), \$230,000,000, and such additional sums as may be pro-8 9 vided by State and local governments or other political 10 subdivisions for cost-shared mapping activities under subsection (f) of such section, to remain available until ex-11 12 pended: *Provided*, That total administrative costs shall not exceed 3 percent of the total amount appropriated under 13 this heading. 14

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#### NATIONAL FLOOD INSURANCE FUND

(INCLUDING TRANSFER OF FUNDS)

17 For activities under the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.) and the Flood Dis-18 aster Protection Act of 1973 (42 U.S.C. 4001 et seq.), 19 \$145,000,000, which is available as follows: (1) not to ex-20 ecced \$45,642,000 for salaries and expenses associated 21 22 with flood mitigation and flood insurance operations; and 23 (2) no less than \$99,358,000 for flood hazard mitigation, which shall be derived from offsetting collections assessed 24 and collected under section 1307 of the National Flood 25 Insurance Act of 1968 (42 U.S.C. 4014), to remain avail-26

 $\frac{30}{30}$ 2009, including 1 able until September <del>up</del> - <del>to</del> \$34,000,000 for flood mitigation expenses under section 2 1366 of that Act (42 U.S.C. 4104c), which shall be avail-3 able for transfer to the National Flood Mitigation Fund 4 under section 1367 of that Act (42 U.S.C. 4104) until 5 September 30, 2009: Provided, That any additional fees 6 7 collected pursuant to section 1307 of that Act shall be 8 eredited as an offsetting collection to this account, to be 9 available for flood hazard mitigation expenses: Provided 10 *further*, That in fiscal year 2008, no funds shall be available from the National Flood Insurance Fund under see-11 tion 1310 of that Act (42 U.S.C. 4017) in excess of: (1) 12 \$70,000,000 for operating expenses; (2) \$773,772,000 for 13 commissions and taxes of agents; (3) such sums as are 14 necessary for interest on Treasury borrowings; and (4) 15 \$90,000,000 for flood mitigation actions with respect to 16 17 severe repetitive loss properties under section 1361A of that Act (42 U.S.C. 4102a) and repetitive insurance 18 elaims properties under section 1323 of that Act (42) 19 U.S.C. 4030), which shall remain available until expended: 20 *Provided further*, That total administrative costs shall not 21 22 exceed 4 percent of the total appropriation.

- 23 NATIONAL FLOOD MITIGATION FUND
- 24 (including transfer of funds)

25 Notwithstanding subparagraphs (B) and (C) of sub26 section (b)(3), and subsection (f), of section 1366 of the
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National Flood Insurance Act of 1968 (42 U.S.C. 4104c),
 \$34,000,000, to remain available until September 30,
 2009, for activities designed to reduce the risk of flood
 damage to structures pursuant to such Act, of which
 \$34,000,000 shall be derived from the National Flood In surance Fund under section 1310 of that Act (42 U.S.C.
 4017).

NATIONAL PRE-DISASTER MITIGATION FUND

9 For a predisaster mitigation grant program under title H of the Robert T. Stafford Disaster Relief and 10 Emergency Assistance Act (42 U.S.C. 5131 et seq.), 11 \$120,000,000, to remain available until expended: Pro-12 13 *vided*, That grants made for predisaster mitigation shall 14 be awarded on a competitive basis subject to the criteria in section 203(g) of such Act (42 U.S.C. 5133(g)): Pro-15 16 vided further, That the total administrative costs associ-17 ated with such grants shall not exceed 3 percent of the 18 total amount made available under this heading.

19 EMERGENCY FOOD AND SHELTER

To carry out an emergency food and shelter program pursuant to title III of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11331 et seq.), \$153,000,000, to remain available until expended: *Provided*, That total administrative costs shall not exceed 3.5 percent of the total amount made available under this heading.

8

1	TITLE IV—RESEARCH AND DEVELOPMENT,
2	TRAINING, AND SERVICES
3	United States Citizenship and Immigration
4	Services
5	For necessary expenses for citizenship and immigra-
6	tion services, \$30,000,000: Provided, That collections
7	made pursuant to 8 U.S.C. 1356(u) may not be obligated
8	until the Committees on Appropriations of the Senate and
9	the House of Representatives, and the Committee on the
10	Judiciary of the House of Representatives, receive a stra-
11	tegic transformation plan for United States Citizenship
12	and Immigration Services that has been reviewed and ap-
13	proved by the Secretary of Homeland Security and re-
14	viewed by the Government Accountability Office.
15	Federal Law Enforcement Training Center
16	SALARIES AND EXPENSES
17	For necessary expenses of the Federal Law Enforce-
18	ment Training Center under section 884 of the Homeland
19	Security Act of 2002 (6 U.S.C. 464), including materials
20	and support costs of Federal law enforcement basic train-
21	inc. nurchase of not to exceed 117 vehicles for police-type

19 Security Act of 2002 (6 U.S.C. 464), including materials
20 and support costs of Federal law enforcement basic train21 ing; purchase of not to exceed 117 vehicles for police-type
22 use and hire of passenger motor vehicles; expenses for stu23 dent athletic and related activities; the conduct of and par24 ticipation in firearms matches and presentation of awards;
25 public awareness and enhancement of community support

of law enforcement training; room and board for student 1 interns; a flat monthly reimbursement to employees au-2 thorized to use personal mobile phones for official duties; 3 4 and services as authorized by section 3109 of title 5, United States Code, \$219,786,000, of which up to 5 \$43,910,000 shall remain available until September 30, 6 7 2008 for materials and support costs of Federal law en-8 forcement basic training; of which \$300,000 shall remain 9 available until expended for Federal law enforcement 10 agencies participating in training accreditation, to be distributed as determined by the Federal Law Enforcement 11 12 Training Center for the needs of participating agencies; and of which not to exceed \$12,000 shall be for official 13 reception and representation expenses: *Provided*, That see-14 15 tion 1202(a) of Public Law 107-206 (42 U.S.C. 3771 note) is amended by striking "December 31, 2007" and 16 inserting "December 31, 2008". 17

18 ACQUISITION, CONSTRUCTION, IMPROVEMENTS, AND

19 RELATED EXPENSES

For acquisition of necessary additional real property and facilities, construction, and ongoing maintenance, facility improvements, and related expenses of the Federal Law Enforcement Training Center, \$43,270,000, to remain available until expended: *Provided*, That the Center is authorized to accept reimbursement to this appropriation from Government agencies requesting the construc tion of special use facilities.

- 3 Science and Technology

4

## MANAGEMENT AND ADMINISTRATION

5 For salaries and expenses of the Office of the Under 6 Secretary for Science and Technology and for manage-7 ment and administration of programs and activities, as 8 authorized by title III of the Homeland Security Act of 9 2002 (6 U.S.C. 181 et seq.), \$130,787,000: *Provided*, 10 That not to exceed \$10,000 shall be for official reception 11 and representation expenses.

12 RESEARCH, DEVELOPMENT, ACQUISITION AND

13

#### **OPERATIONS**

14 For necessary expenses for science and technology research, including advanced research projects; development; 15 16 test and evaluation; acquisition; and operations; as authorized by title III of the Homeland Security Act of 2002 17 (6 U.S.C. 181 et seq.); \$646,325,000, to remain available 18 until expended: Provided, That none of the funds made 19 available under this heading shall be obligated for the 20 21 Analysis, Dissemination, Visualization, Insight, and Semantie Enhancement program until the Secretary of 22 Homeland Security completes a Privacy Impact Assess-23 24 ment.

1	Domestic Nuclear Detection Office
2	MANAGEMENT AND ADMINISTRATION
3	For salaries and expenses of the Domestic Nuclear
4	Detection Office as authorized by the second title XVIII
5	of the Homeland Security Act of 2002 and for manage-
6	ment and administration of programs and activities,
7	\$31,176,000: Provided, That not to exceed \$3,000 shall
8	be for official reception and representation expenses.
9	RESEARCH, DEVELOPMENT, AND OPERATIONS
10	For necessary expenses for radiological and nuclear
11	research, development, testing, evaluation and operations,
12	\$316,900,000, to remain available until expended.
13	SYSTEMS ACQUISITION
14	For expenses for the Domestic Nuclear Detection Of-
15	fice acquisition and deployment of radiological detection
16	systems in accordance with the global nuclear detection
17	architecture, \$168,000,000 (increased by \$40,000,000), to
18	remain available until September 30, 2010: Provided,
19	That none of the funds appropriated under this heading
20	shall be obligated for full-scale procurement of Advanced
21	Spectroscopic Portal Monitors until the Secretary of
22	Homeland Security submits to the Committees on Appro-
23	priations of the Senate and the House of Representatives
24	a report certifying that a significant increase in oper-
25	ational effectiveness will be achieved by that procurement.

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1

# TITLE V—GENERAL PROVISIONS

2 SEC. 501. No part of any appropriation contained in
3 this Act shall remain available for obligation beyond the
4 current fiscal year unless expressly so provided herein.

5 SEC. 502. Subject to the requirements of section 503 of this Act, the unexpended balances of prior appropria-6 7 tions provided for activities in this Act may be transferred 8 to appropriation accounts for such activities established 9 pursuant to this Act: Provided, That balances so trans-10 ferred may be merged with funds in the applicable established accounts and thereafter may be accounted for as 11 12 one fund for the same time period as originally enacted. 13 SEC. 503. (a) None of the funds provided by this Act, provided by previous appropriations Acts to the agencies 14 15 in or transferred to the Department of Homeland Security that remain available for obligation or expenditure in fiscal 16 17 year 2008, or provided from any accounts in the Treasury of the United States derived by the collection of fees avail-18 able to the agencies funded by this Act, shall be available 19 20 for obligation or expenditure through a reprogramming of 21 funds that: (1) creates a new program; (2) eliminates a 22 program, project, office, or activity; (3) increases funds for any program, project, or activity for which funds have 23 24 been denied or restricted by the Congress; (4) proposes 25 to use funds directed for a specific activity by either of

the Committees on Appropriations of the Senate or House 1 of Representatives for a different purpose; or (5) enters 2 into a contract for the performance of any function or ac-3 4 tivity for which funds have been appropriated for Federal 5 full-time equivalent positions; unless the Committees on Appropriations of the Senate and the House of Represent-6 7 atives are notified 15 days in advance of such reprogramming of funds. 8

9 (b) None of the funds provided by this Act, provided 10 by previous appropriations Acts to the agencies in or transferred to the Department of Homeland Security that 11 remain available for obligation or expenditure in fiscal 12 13 year 2008, or provided from any accounts in the Treasury of the United States derived by the collection of fees avail-14 15 able to the agencies funded by this Act, shall be available for obligation or expenditure for programs, projects, or ac-16 17 tivities through a reprogramming of funds in excess of 18 \$5,000,000 or 10 percent, whichever is less, that: (1) augments existing programs, projects, or activities; (2) re-19 20 duces by 10 percent or more the total amount of funding 21 for any existing program, project, or activity, or numbers 22 of personnel by 10 percent or more as approved by the 23 Congress; or (3) results from any general savings from 24 a reduction in personnel that would result in a change in 25 existing programs, projects, or activities as approved by the Congress; unless the Committees on Appropriations of
 the Senate and the House of Representatives are notified
 15 days in advance of such reprogramming of funds.

4 (c) Not to exceed 5 percent of any appropriation 5 made available for the current fiscal year for the Department of Homeland Security by this Act or provided by 6 7 previous appropriations Acts may be transferred between 8 such appropriations, but no such appropriations, except 9 as otherwise specifically provided, shall be increased by 10 more than 10 percent by such transfers: *Provided*, That any transfer under this section shall be treated as a re-11 programming of funds under subsection (b) and shall not 12 be available for obligation unless the Committees on Ap-13 propriations of the Senate and the House of Representa-14 15 tives are notified 15 days in advance of such transfer.

16 (d) Notwithstanding subsections (a), (b), and (c), no
17 funds shall be reprogrammed within or transferred be18 tween appropriations after June 30, 2008, except in ex19 traordinary circumstances which imminently threaten the
20 safety of human life or the protection of property.

SEC. 504. None of the funds appropriated or otherwise made available to the Department of Homeland Security may be used to make payments to the "Department of Homeland Security Working Capital Fund", except for the activities and amounts allowed in the President's fiscal year 2008 budget, excluding sedan service, shuttle service,
 transit subsidy, mail operations, parking, and competitive
 sourcing: *Provided*, That any additional activities and
 amounts shall be approved by the Committees on Appropriations of the Senate and the House of Representatives
 30 days in advance of obligation.

7 SEC. 505. Except as otherwise specifically provided 8 by law, not to exceed 50 percent of unobligated balances 9 remaining available at the end of fiscal year 2008 from 10 appropriations for salaries and expenses for fiscal year 2008 in this Act shall remain available through September 11 12 <del>30, 2009, in the account and for the purposes for which</del> 13 the appropriations were provided: *Provided*, That prior to the obligation of such funds, a request shall be submitted 14 to the Committees on Appropriations of the Senate and 15 the House of Representatives for approval in accordance 16 with section 503 of this Act. 17

18 SEC. 506. Funds made available by this Act for intel-19 ligence activities are deemed to be specifically authorized 20 by the Congress for purposes of section 504 of the Na-21 tional Security Act of 1947 (50 U.S.C. 414) during fiscal 22 year 2008 until the enactment of an Act authorizing intel-23 ligence activities for fiscal year 2008.

24 SEC. 507. The Federal Law Enforcement Training
25 Accreditation Board shall lead the Federal law enforce-

1 ment training accreditation process, to include representa2 tives from the Federal law enforcement community and
3 non-Federal accreditation experts involved in law enforce4 ment training, to continue the implementation of meas5 uring and assessing the quality and effectiveness of Fed6 eral law enforcement training programs, facilities, and in7 structors.

8 SEC. 508. None of the funds in this Act may be used 9 to make grant allocations, discretionary grant awards, dis-10 cretionary contract awards, or to issue a letter of intent totaling in excess of \$1,000,000, or to announce publicly 11 the intention to make such awards, unless the Secretary 12 of Homeland Security notifies the Committees on Appro-13 priations of the Senate and the House of Representatives 14 15 at least three full business days in advance: Provided, That no notification shall involve funds that are not available 16 for obligation: Provided further, That the Administrator 17 of the Federal Emergency Management Agency shall brief 18 the Committees on Appropriations of the Senate and the 19 House of Representatives 5 full business days in advance 20 of announcing publicly the intention of making an award 21 22 of formula-based grants, law enforcement terrorism prevention grants, or high-threat, high-density urban areas 23 grants: Provided further, That such notification shall in-24

elude a description of the project or projects to be funded
 including the city, county, and State.

3 SEC. 509. Notwithstanding any other provision of law, no agency shall purchase, construct, or lease any ad-4 5 ditional facilities, except within or contiguous to existing locations, to be used for the purpose of conducting Federal 6 7 law enforcement training without the advance approval of 8 the Committees on Appropriations of the Senate and the 9 House of Representatives, except that the Federal Law 10 Enforcement Training Center is authorized to obtain the temporary use of additional facilities by lease, contract, 11 or other agreement for training which cannot be accommo-12 dated in existing Center facilities. 13

14 SEC. 510. The Director of the Federal Law Enforce-15 ment Training Center shall schedule basic or advanced law 16 enforcement training at all four training facilities under 17 the control of the Federal Law Enforcement Training 18 Center to ensure that these training centers are operated 19 at the highest capacity throughout the fiscal year.

20 SEC. 511. None of the funds appropriated or other-21 wise made available by this Act may be used for expenses 22 for any construction, repair, alteration, or acquisition 23 project for which a prospectus, if required under chapter 24 33 of title 40, United States Code, has not been approved, 25 except that necessary funds may be expended for each project for required expenses for the development of a pro posed prospectus.

3 SEC. 512. None of the funds in this Act may be used
4 in contravention of the applicable provisions of the Buy
5 American Act (41 U.S.C. 10a et seq.).

6 SEC. 513. (a) None of the funds provided by this or 7 previous appropriations Acts may be obligated for deploy-8 ment or implementation, on other than a test basis, of the Secure Flight program or any other follow on or successor 9 10 passenger prescreening program, until the Secretary of Homeland Security certifies, and the Government Ac-11 12 countability Office reports, to the Committees on Appropriations of the Senate and the House of Representatives, 13 that all 10 conditions under paragraphs (1) through (10) 14 15 of section 522(a) of the Department of Homeland Security Appropriations Act, 2005 (Public Law 108–334; 118 Stat. 16 17 1319) have been successfully met.

18 (b) The report required by subsection (a) shall be submitted within 90 days after the Secretary provides the 19 20 requisite certification, and periodically thereafter, if neeessary, until the Government Accountability Office con-21 22 firms that all ten conditions have been successfully met. 23 (c) Within 90 days after the date of enactment of 24 this Act, the Secretary of Homeland Security shall submit 25 to the Committees on Appropriations of the Senate and 1 the House of Representatives a detailed plan that de2 seribes: (1) the dates for achieving key milestones, includ3 ing the date or timeframes that the Secretary will certify
4 the program under subsection (a); and (2) the method5 ology to be followed to support the Secretary's certifi6 cation, as required under subsection (a).

7 (d) During the testing phase permitted by subsection 8 (a), no information gathered from passengers, foreign or 9 domestic air carriers, or reservation systems may be used 10 to screen aviation passengers, or delay or deny boarding 11 to such passengers, except in instances where passenger 12 names are matched to a Government watch list.

(e) None of the funds provided in this or any other
Act to any part of the Department of Homeland Security
may be utilized to develop or test algorithms assigning risk
to passengers whose names are not on Government watch
lists.

(f) None of the funds provided in this or any other
Act may be used for data or a database that is obtained
from or remains under the control of a non-Federal entity: *Provided*, That this restriction shall not apply to Passenger Name Record data obtained from air carriers.

23 SEC. 514. None of the funds appropriated by this Act
24 may be used to process or approve a competition under
25 Office of Management and Budget Circular A-76 for serv-

ices provided as of June 1, 2004, by employees (including
 employees serving on a temporary or term basis) of United
 States Citizenship and Immigration Services of the De partment of Homeland Security who are known as of that
 date as Immigration Information Officers, Contact Rep resentatives, or Investigative Assistants.

7 SEC. 515. None of the funds appropriated to the 8 United States Secret Service by this or any other Act may 9 be made available for the protection of the head of a Fed-10 eral agency other than the Secretary of Homeland Secu-11 rity: *Provided*, That the Director of the United States Se-12 eret Service may enter into an agreement to perform such 13 a service on a fully reimbursable basis.

SEC. 516. (a) Section 513 of the Department of
Homeland Security Appropriations Act, 2005, is amended
by striking "triple" and inserting "double".

17 (b) The amendment made by subsection (a) shall
18 apply to the percentage of cargo inspected as required by
19 Security Directives in effect as of the date of enactment
20 of this Act.

SEC. 517. (a) The Secretary of Homeland Security
shall research, develop, and procure new technologies to
inspect and screen air cargo carried on passenger aircraft
at the earliest date possible.

1 (b) Existing checked baggage explosive detection 2 equipment and screeners shall be used to screen air cargo 3 carried on passenger aircraft to the greatest extent prac-4 ticable at each airport until technologies developed under 5 subsection (a) are available.

6 (c) Not later than 45 days after the end of the quar-7 ter, the Transportation Security Administration shall sub-8 mit to the Committees on Appropriations of the Senate 9 and the House of Representatives a report on air cargo 10 inspection statistics by airport and air carrier, including 11 any reason for non-compliance with section 516.

12 SEC. 518. None of the funds made available in this 13 Act may be used by any person other than the Privacy 14 Officer appointed under section 222 of the Homeland Se-15 curity Act of 2002 (6 U.S.C. 142) to alter, direct that 16 changes be made to, delay, or prohibit the transmission 17 to Congress of any report prepared under paragraph (6) 18 of such section.

19 SEC. 519. No funding provided in this or any other 20 Act shall be available to pay the salary of any employee 21 serving as a contracting officer's technical representative 22 (COTR), or anyone acting in a similar capacity, who has 23 not received COTR training.

24 SEC. 520. Except as provided in section 44945 of title
25 49, United States Code, funds appropriated or transferred

to Transportation Security Administration "Aviation Se-1 curity", "Administration" and "Transportation Security 2 Support" for fiscal years 2004, 2005, 2006, and 2007 3 that are recovered or deobligated shall be available only 4 for the procurement or installation of explosive detection 5 systems, for air eargo, baggage, and checkpoint screening 6 7 systems, subject to notification: *Provided*, That quarterly 8 reports shall be submitted to the Committees on Appro-9 priations of the Senate and the House of Representatives 10 on any funds that are recovered or deobligated.

SEC. 521. Section 525 of the Department of Home land Security Appropriations Act, 2007 (Public Law 109–
 295), is amended—

(1) in subsection (a)(2)(A) by inserting "identifies and describes the specific risk to the national
transportation system and therefore" after "information";

18 (2) in subsection (d) by striking "like that" and
19 inserting "identical to those"; and

20 (3) by adding at the end the following:

21 "(e) For the purposes of this section, the term 'par-22 ty's counsel' includes any employee who assists counsel in 23 legal proceedings and who is so designated by counsel and 24 approved by the judge overseeing the legal proceedings.". SEC. 522. The Department of Homeland Security
 Working Capital Fund, established pursuant to section
 403 of Public Law 103–356 (31 U.S.C. 501 note), shall
 continue operations during fiscal year 2008.

5 SEC. 523. (a) The report required by Public Law 109-62 and Public Law 109-90 detailing the allocation 6 7 and obligation of funds for "Disaster Relief" shall here-8 after be submitted monthly and include: (1) status of the 9 Disaster Relief Fund including obligations, allocations, 10 and amounts undistributed/unallocated; (2) allocations, obligations, and expenditures for Hurricanes Katrina, 11 Rita, and Wilma; (3) information on national flood insur-12 ance elaims; (4) information on manufactured housing 13 data; (5) information on hotel and motel data; (6) obliga-14 15 tions, allocations, and expenditures by State for unemployment, crisis counseling, inspections, housing assistance, 16 17 manufactured housing, public assistance, and individual assistance; (7) mission assignment obligations by agency, 18 including: (A) the amounts reimbursed to other agencies 19 that are in suspense because the Federal Emergency Man-20 agement Agency has not yet reviewed and approved the 21 22 documentation supporting the expenditure; and (B) a diselaimer if the amounts of reported obligations and expend-23 24 itures do not reflect the status of such obligations and ex-25 penditures from a government-wide perspective; (8) the

1 amount of eredit eard purchases by agency and mission 2 assignment; (9) specific reasons for all waivers granted 3 and a description of each waiver; and (10) a list of all 4 contracts that were awarded on a sole source or limited 5 competition basis, including the dollar amount, the pur-6 pose of the contract and the reason for the lack of com-7 petitive award.

8 (b) The Secretary of Homeland Security shall, at 9 least quarterly, obtain and report from each agency per-10 forming mission assignments each such agency's actual 11 obligation and expenditure data and include such data in 12 the report referred to in subsection (a).

13 (c) For any request for reimbursement from a Federal agency to the Department of Homeland Security to 14 15 cover expenditures under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et 16 seq.), or any mission assignment orders issued by the De-17 partment of Homeland Security for such purposes, the 18 Secretary of Homeland Security shall take appropriate 19 steps to ensure that each agency is periodically reminded 20 21 of Department of Homeland Security policies on—

22 (1) the detailed information required in sup23 porting documentation for reimbursements; and

24 (2) the necessity for timeliness of agency bil25 lings.

1 SEC. 524. Within 45 days after the close of each 2 month, the Chief Financial Officer of the Department of 3 Homeland Security shall submit to the Committees on Ap-4 propriations of the Senate and the House of Representa-5 tives a monthly budget and staffing report that includes 6 total obligations and on-board versus funded full-time 7 equivalent staffing levels.

8 SEC. 525. Section 532(a) of Public Law 109–295 is
9 amended by striking "2007" and inserting "2008".

10 SEC. 526. None of the funds made available by this 11 Act shall be used in contravention of the Federal buildings 12 performance and reporting requirements of Executive 13 Order No. 13123, part 3 of title V of the National Energy 14 Conservation Policy Act (42 U.S.C. 8251 et seq.), or sub-15 title A of title I of the Energy Policy Act of 2005 (includ-16 ing the amendments made thereby).

SEC. 527. The functions of the Federal Law Enforcement Training Center instructor staff shall be classified
as inherently governmental for the purpose of the Federal
Activities Inventory Reform Act of 1998 (31 U.S.C. 501
note).

SEC. 528. None of the funds made available in this
Act may be used in contravention of section 303 of the
Energy Policy Act of 1992 (42 U.S.C. 13212).

SEC. 529. None of the funds made available by this
 Act may be used to take an action that would violate Exce utive Order No. 13149 (65 Fed. Reg. 24607; relating to
 greening the Government through Federal fleet and trans portation efficiency).

6 SEC. 530. (a) IN GENERAL. Any contract, sub7 contract, task or delivery order described in subsection (b)
8 shall contain the following:

9 (1) A requirement for a technical review of all 10 designs, design changes, and engineering change 11 proposals, and a requirement to specifically address 12 all engineering concerns identified in the review be-13 fore the obligation of further funds may occur.

14 (2) A requirement that the Coast Guard main15 tain technical warrant holder authority, or the equiv16 alent, for major assets.

17 (3) A requirement that no procurement subject 18 to subsection (b) for lead asset production or the im-19 plementation of a major design change shall be en-20 tered into unless an independent third party with no 21 financial interest in the development, construction, 22 or modification of any component of the asset, se-23 lected by the Commandant of the Coast Guard, de-24 termines that such action is advisable.

1 (4) A requirement for independent life-cycle 2 cost estimates of lead assets and major design and 3 engineering changes.

4 (5) A requirement for the measurement of con-5 tractor and subcontractor performance based on the 6 status of all work performed. For contracts under 7 the Integrated Deepwater Systems program, such 8 requirement shall include a provision that links 9 award fees to successful acquisition outcomes (which 10 shall be defined in terms of cost, schedule, and per-11 formance).

12 (6) A requirement that the Commandant of the 13 Coast Guard assign an appropriate officer or em-14 ployee of the Coast Guard to act as chair of each in-15 tegrated product team and higher-level team as-16 signed to the oversight of each integrated product 17 team.

18 (7) A requirement that the Commandant of the 19 Coast Guard may not award or issue any contract, 20 task or delivery order, letter contract modification 21 thereof, or other similar contract, for the acquisition 22 or modification of an asset under a procurement 23 subject to subsection (b) unless the Coast Guard and 24 the contractor concerned have formally agreed to all 25 terms and conditions or the head of contracting ac-

1	tivity of the Coast Guard determines that a compel-
2	ling need exists for the award or issue of such in-
3	strument.
4	(b) Contracts, Subcontracts, Task and Deliv-
5	ERY ORDERS COVERED.—Subsection (a) applies to—
6	(1) any major procurement contract, first-tier
7	subcontract, delivery or task order entered into by
8	the Coast Guard;
9	(2) any first-tier subcontract entered into under
10	such a contract; and
11	(3) any task or delivery order issued pursuant
12	to such a contract or subcontract.
13	(c) REPORTS.—Not later than 30 days after the date
14	of enactment of this Act, the Commandant of the Coast
15	Guard shall submit to the Committees on Appropriations
16	of the Senate and the House of Representatives, the Com-
17	mittee on Commerce, Science, and Transportation of the
18	Senate, and the Committee on Transportation and Infra-
19	structure of the House of Representatives: (1) a report
20	on the resources (including training, staff, and expertise)
21	required by the Coast Guard to provide appropriate man-
22	agement and oversight of the Integrated Deepwater Sys-
23	tems program; and (2) a report on how the Coast Guard
24	will utilize full and open competition for any contract en-
25	tered into after the date of enactment of the Act that pro-

vides for the acquisition or modification of assets under,
 or in support of, the Integrated Deepwater Systems pro gram.

4 SEC. 531. None of the funds provided by this or any 5 other Act may be obligated for the development, testing, deployment, or operation of any system related to the 6 7 MAX-HR project, or any subsequent but related human 8 resources management project, until any pending litiga-9 tion concerning such activities is resolved, and any legal 10 elaim or appeal by either party has been fully resolved. 11 SEC. 532. (a) AMENDMENTS.—Section 550 of the Department of Homeland Security Appropriations Act, 12 2007 (6 U.S.C. 121 note) is amended-13

14 (1) in subsection (c), by striking "consistent
15 with similar" and inserting "identical to the protec16 tions given";

17 (2) in subsection (c), by striking ", site security 18 plans, and other information submitted to or ob-19 tained by the Secretary under this section, and re-20 lated vulnerability or security information, shall be 21 treated as if the information were classified mate-22 rial" and inserting "and site security plans shall be 23 treated as sensitive security information (as that 24 term is used in section 1520.5 of title 49, Code of Federal Regulations, or any subsequent regulations
 relating to the same matter)"; and

3 (3) by adding at the end of the section the fol4 lowing:

5 "(h) This section shall not preclude or deny any right of any State or political subdivision thereof to adopt or 6 enforce any regulation, requirement, or standard of per-7 8 formance with respect to chemical facility security that is 9 more stringent than a regulation, requirement, or stand-10 ard of performance issued under this section, or otherwise impair any right or jurisdiction of any State with respect 11 to chemical facilities within that State.". 12

13 (b) REGULATORY CLARIFICATION.—Not later than 30 days after the date of the enactment of this Act, the 14 Secretary of Homeland Security shall update the regula-15 tions administered by the Secretary that govern sensitive 16 17 security information, including 49 CFR 1520, to reference all information required to be protected under section 18 550(c) of the Department of Homeland Security Appro-19 priations Act, 2007 (6 U.S.C. 121 note), as amended by 20 21 subsection (a).

SEC. 533. The Commissioner of United States Customs and Border Protection shall, not later than July 1,
2008, establish for the United States Customs and Border
Protection Officer (CBPO) position, a new classification

("CBPO/LEO"), which shall be identical to the current 1 position description for a CBPO, and include, but not be 2 limited to, eligibility for treatment accorded to law en-3 forcement officers under subchapter III of chapter 83, and 4 chapter 84 of title 5, United States Code. In developing 5 the new elassification, the Commissioner shall consult with 6 7 the Office of Personnel Management, as well as employee 8 groups that represent CBPOs. The option to elect to serve 9 as a CBPO/LEO shall be available to all CBPOs who 10 enter into service on or after July 1, 2008, as well as to incumbent CBPOs currently serving on July 1, 2008, who 11 12 meet the maximum age requirements to serve in a law enforcement officer position. 13

14 SEC. 534. In fiscal year 2008, none of funds made available in this or any other Act may be used to enforce 15 section 4025(1) of Public Law 108–458 if the Assistant 16 Secretary (Transportation Security Administration) deter-17 mines that butane lighters are not a significant threat to 18 eivil aviation security: Provided, That the Assistant Sec-19 retary (Transportation Security Administration) shall no-20 tify the Committee on Appropriations of the Senate and 21 22 the House of Representatives 15 days in advance of such determination including a report on whether the effective-23 24 ness of screening operations is enhanced by suspending 25 enforcement of the prohibition: Provided further, That if the Assistant Secretary has previously submitted a report
 pursuant to Section 530 of Public Law 108–458, no fur ther report shall be required.

4 SEC. 535. None of the funds provided in this Act may 5 be used to alter or reduce operations within the Civil Engineering Program of the Coast Guard nationwide, including 6 7 the civil engineering units, facilities, design and construc-8 tion centers, maintenance and logistics command centers, 9 and the Coast Guard Academy, except as specifically au-10 thorized by a statute enacted after the date of enactment of this Act. 11

12 SEC. 536. None of the funds appropriated in this Act 13 may be used for a grant or contract for any project that 14 does not comply with the requirements of subchapter IV 15 of chapter 31 of title 40, United States Code: *Provided*, 16 That the President may suspend the provisions of such 17 subchapter during a national emergency.

18 SEC. 537. None of the funds appropriated in this Act 19 may be obligated for a grant or contract awarded by a 20 means other than full and open competition, other than 21 a grant distributed by a formula or other mechanism that 22 is required by statute. The Secretary of Homeland Secu-23 rity may waive the application of this subsection during 24 a national emergency. SEC. 538. None of the funds provided in this Act
 shall be available to earry out section 872 of Public Law
 107-296.

4 SEC. 539. Section 44940(a)(2) of title 49, United
5 States Code, is amended by striking the last sentence of
6 subparagraph (A), and clause (iv) of subparagraph (B).
7 (RESCISSION OF FUNDS)

8 SEC. 540. From the unobligated balances of funds 9 transferred to the Department of Homeland Security 10 when it was created in 2003, excluding mandatory appro-11 priations, \$55,273,000 is rescinded, of which \$12,084,003 12 shall be rescinded from Departmental Operations.

SEC. 541. None of the funds provided by this or previous appropriation Acts shall be used to fund any position
designated as a Principal Federal Official during any declared disasters or emergencies.

17 SEC. 542. Section 46301(a) of title 49, United States
18 Code, is amended by adding at the end the following:

19 "(6) FAILURE TO COLLECT AIRPORT SECU-20 RITY BADGES.—Notwithstanding paragraph (1), any 21 employer (other than a governmental entity or air-22 port operator) who employs an employee to whom an 23 airport security badge or other identifier used to ob-24 tain access to a secure area of an airport is issued 25 before, on, or after the date of enactment of this 26 paragraph and who does not collect or make reason-HR 2638 PP

1 able efforts to collect such badge from the employee 2 on the date that the employment of the employee is 3 terminated and does not notify the operator of the 4 airport of such termination within 24 hours of the 5 date of such termination shall be liable to the Gov-6 ernment for a civil penalty not to exceed \$10,000.". 7 SEC. 543. None of the funds made available in this 8 Act may be used by U.S. Citizenship and Immigration 9 Services to grant an immigration benefit to any individual 10 unless all criminal history and other background checks required for the benefit have been completed, the results 11 12 of such checks have been received by U.S. Citizenship and 13 Immigration Services, and the results do not preclude the grant of the benefit. 14

15 SEC. 544. None of the funds made available in this 16 Act may be used to destroy or put to pasture any horse 17 or mule belonging to the Unites States that has become 18 unfit for service.

# 19 SEC. 545. CRITICAL INFRASTRUCTURE VULNERABILITY.

None of the funds in this Act may be used to limit
the implementation of Homeland Security Presidential Directive 7 (HSPD-7).

SEC. 546. None of the funds made available in this
Act may be used to implement any plan developed under
section 7209(b)(1) of the Intelligence Reform and Ter-

rorism Prevention Act of 2004 (Public Law 108-458; 8
 U.S.C. 1185 note) before June 1, 2009.

3 SEC. 547. None of the funds made available in this
4 Act may be used in contravention of section 642(a) of the
5 Illegal Immigration Reform and Immigrant Responsibility
6 Act of 1996 (8 U.S.C. 1373(a)).

SEC. 548. The Amount otherwise provided by this Act
for "Firefighter Assistance Grants" is hereby increased by
\$5,058,000, which shall be available to carry out section
34 of the Federal Fire Prevention and Control Act of
11 1974.

12 This Act may be cited as the "Department of Home13 land Security Appropriations Act, 2008".

14 That the following sums are appropriated, out of any
15 money in the Treasury not otherwise appropriated, for the
16 fiscal year ending September 30, 2008, for the Department
17 of Homeland Security and for other purposes, namely:

18	TITLE I
19	DEPARTMENT OF HOMELAND SECURITY
20	DEPARTMENTAL MANAGEMENT AND
21	OPERATIONS
22	Office of the Secretary and Executive

For necessary expenses of the Office of the Secretary
of Homeland Security, as authorized by section 102 of the

MANAGEMENT

23

1 Homeland Security Act of 2002 (6 U.S.C. 112), and execu-2 tive management of the Department of Homeland Security, 3 as authorized by law, \$100,000,000: Provided, That not to 4 exceed \$40,000 shall be for official reception and representa-5 tion expenses: Provided further, That \$15,000,000 shall not be available for obligation until the Secretary certifies and 6 reports to the Committees on Appropriations of the Senate 7 8 and the House of Representatives that the Department has 9 revised Departmental guidance with respect to relations 10 with the Government Accountability Office to specifically 11 provide for: (1) expedited timeframes for providing the Gov-12 ernment Accountability Office with access to records not to 13 exceed 20 days from the date of request; (2) expedited timeframes for interviews of program officials by the Govern-14 15 ment Accountability Office after reasonable notice has been furnished to the Department by the Government Account-16 ability Office; and (3) a significant streamlining of the re-17 18 view process for documents and interview requests by liaisons, counsel, and program officials, consistent with the ob-19 jective that the Government Accountability Office be given 20 21 timely and complete access to documents and agency offi-22 cials: Provided further, That the Secretary shall make the 23 revisions to Departmental guidance with respect to rela-24 tions with the Government Accountability Office in consultation with the Comptroller General of the United States. 25

OFFICE OF THE UNDER SECRETARY FOR MANAGEMENT 1 2 For necessary expenses of the Office of the Under Sec-3 retary for Management, as authorized by sections 701 4 through 705 of the Homeland Security Act of 2002 (6 5 U.S.C. 341 through 345), \$234,883,000, of which not to exceed \$3,000 shall be for official reception and representation 6 7 expenses: Provided, That of the total amount, \$6,000,000 8 shall remain available until expended solely for the alter-9 ation and improvement of facilities, tenant improvements, and relocation costs to consolidate Department head-10 11 quarters operations; and \$88,000,000 shall remain avail-12 able until expended for the Consolidated Headquarters 13 Project.

14 OFFICE OF THE CHIEF FINANCIAL OFFICER

For necessary expenses of the Office of the Chief Financial Officer, as authorized by section 103 of the Homeland
Security Act of 2002 (6 U.S.C. 113), \$30,076,000.

18 OFFICE OF THE CHIEF INFORMATION OFFICER

19 For necessary expenses of the Office of the Chief Infor-20 mation Officer, as authorized by section 103 of the Home-21 land Security Act of 2002 (6 U.S.C. 113), and Department-22 wide technology investments, \$321,100,000; of which 23 \$82,400,000 shall be available for salaries and expenses; 24 and of which \$238,700,000, to remain available until ex-25 pended, shall be available for development and acquisition

of information technology equipment, software, services, 1 and related activities for the Department of Homeland Se-2 curity, of which \$97,300,000 shall be for the National Cen-3 4 ter for Critical Information Processing and Storage: Pro-5 vided, That none of the funds appropriated shall be used to support or supplement the appropriations provided for 6 the United States Visitor and Immigrant Status Indicator 7 8 Technology project or the Automated Commercial Environ-9 ment.

10 ANALYSIS AND OPERATIONS

11 For necessary expenses for information analysis and 12 operations coordination activities, as authorized by title II 13 of the Homeland Security Act of 2002 (6 U.S.C. 121 et seq.), \$306,000,000, to remain available until September 30, 14 15 2009, of which not to exceed \$5,000 shall be for official reception and representation expenses: Provided, That the Di-16 17 rector of Operations Coordination shall encourage rotating 18 State and local fire service representation at the National 19 **Operations** Center.

- 20 Office of the Federal Coordinator for Gulf
- 21 COAST REBUILDING

For necessary expenses of the Office of the Federal Coordinator for Gulf Coast Rebuilding, \$3,000,000: Provided,
That \$1,000,000 shall not be available for obligation until
the Committees on Appropriations of the Senate and the

House of Representatives receive an expenditure plan for
 fiscal year 2008.

3 OFFICE OF INSPECTOR GENERAL
4 OPERATING EXPENSES

5 For necessary expenses of the Office of Inspector Gen-6 eral in carrying out the provisions of the Inspector General 7 Act of 1978 (5 U.S.C. App.), \$95,211,000, of which not to 8 exceed \$150,000 may be used for certain confidential oper-9 ational expenses, including the payment of informants, to 10 be expended at the direction of the Inspector General: Pro-11 vided, That the Inspector General shall investigate decisions 12 made regarding, and the policy of the Federal Emergency 13 Management Agency relating to, formaldehyde in trailers in the Gulf Coast region, the process used by the Federal 14 15 Emergency Management Agency for collecting, reporting, and responding to health and safety concerns of occupants 16 of housing supplied by the Federal Emergency Management 17 Agency (including such housing supplied through a third 18 party), and whether the Federal Emergency Management 19 Agency adequately addressed public health and safety issues 20 21 of households to which the Federal Emergency Management 22 Agency provides disaster housing (including whether the 23 Federal Emergency Management Agency adequately noti-24 fied recipients of such housing, as appropriate, of potential 25 health and safety concerns and whether the institutional

culture of the Federal Emergency Management Agency
 properly prioritizes health and safety concerns of recipients
 of assistance from the Federal Emergency Management
 Agency), and submit a report to Congress relating to that
 investigation, including any recommendations.

6 TITLE II
7 SECURITY, ENFORCEMENT, AND INVESTIGATIONS
8 U.S. CUSTOMS AND BORDER PROTECTION
9 SALARIES AND EXPENSES

10 For necessary expenses for enforcement of laws relating to border security, immigration, customs, and agricultural 11 12 inspections and regulatory activities related to plant and animal imports; purchase and lease of up to 4,500 (2,400 13 for replacement only) police-type vehicles; and contracting 14 15 with individuals for personal services abroad: \$6,601,058,000; of which \$230,316,000 shall remain avail-16 17 able until September 30, 2009, to support software develop-18 ment, equipment, contract services, and the implementation 19 of inbound lanes and modification to vehicle primary processing lanes at ports of entry; of which \$15,000,000 shall 20 21 be used to procure commercially available technology in 22 order to expand and improve the risk-based approach of the 23 Department of Homeland Security to target and inspect 24 cargo containers under the Secure Freight Initiative and the Global Trade Exchange; of which \$3,093,000 shall be 25

derived from the Harbor Maintenance Trust Fund for ad-1 2 ministrative expenses related to the collection of the Harbor 3 Maintenance Fee pursuant to section 9505(c)(3) of the In-4 ternal Revenue Code of 1986 (26 U.S.C. 9505(c)(3)) and 5 notwithstanding section 1511(e)(1) of the Homeland Secu-6 rity Act of 2002 (6 U.S.C. 551(e)(1)); of which not to exceed 7 \$45,000 shall be for official reception and representation 8 expenses; of which not less than \$226,740,000 shall be for 9 Air and Marine Operations; of which such sums as become 10 available in the Customs User Fee Account, except sums subject to section 13031(f)(3) of the Consolidated Omnibus 11 Budget Reconciliation Act of 1985 (19 U.S.C. 58c(f)(3)), 12 13 shall be derived from that account; of which not to exceed \$150,000 shall be available for payment for rental space 14 15 in connection with preclearance operations; of which 16 \$40,000,000 shall be utilized to develop and implement a 17 Model Ports of Entry program and provide resources necessary for 200 additional U.S. Customs and Border Protec-18 19 tion officers at the 20 United States international airports that have the highest number of foreign visitors arriving 20 21 annually as determined pursuant to the most recent data 22 collected by U.S. Customs and Border Protection available 23 on the date of enactment of this Act, to provide a more effi-24 cient and welcoming international arrival process in order 25 to facilitate and promote business and leisure travel to the

1 United States while also improving security; and of which 2 not to exceed \$1,000,000 shall be for awards of compensa-3 tion to informants, to be accounted for solely under the cer-4 tificate of the Secretary of Homeland Security: Provided, 5 That for fiscal year 2008, the overtime limitation prescribed in section 5(c)(1) of the Act of February 13, 1911 (19) 6 7 U.S.C. 267(c)(1) shall be \$35,000; and notwithstanding 8 any other provision of law, none of the funds appropriated 9 by this Act may be available to compensate any employee 10 of U.S. Customs and Border Protection for overtime, from whatever source, in an amount that exceeds such limitation, 11 12 except in individual cases determined by the Secretary of 13 Homeland Security, or the designee of the Secretary, to be necessary for national security purposes, to prevent exces-14 15 sive costs, or in cases of immigration emergencies.

16

### AUTOMATION MODERNIZATION

17 For expenses for customs and border protection auto-18 mated systems, \$476,609,000, to remain available until ex-19 pended, of which not less than \$316,969,000 shall be for the development of the Automated Commercial Environ-20 21 ment: Provided, That of the total amount made available 22 under this heading, \$216,969,000 may not be obligated for the Automated Commercial Environment until the Commit-23 24 tees on Appropriations of the Senate and the House of Representatives receive a plan for expenditure prepared by the 25 Secretary of Homeland Security that includes: 26 HR 2638 PP

2progress to date relative to system capabilities or serv-3ices, system performance levels, mission benefits and4outcomes, milestones, cost targets, and program man-5agement capabilities;6(2) an explicit plan of action defining how all7funds are to be obligated to meet future program com-8mitments, with the planned expenditure of funds9linked to the milestone-based delivery of specific capa-10bilities, services, performance levels, mission benefits11and outcomes, and program management capabilities;12(3) a listing of all open Government Account-13ability Office and Office of Inspector General rec-14ommendations related to the program and the status15of Department of Homeland Security actions to ad-16dress the recommendations, including milestones for17fully addressing them;18(4) a certification by the Chief Financial Officer19of the Department that the program has been re-20viewed and approved in accordance with the invest-21ment management process of the Department, and22that the process fulfills all capital planning and in-23vestment control requirements and reviews established24by the Office of Management and Budget, including	1	(1) a detailed accounting of the program's
4outcomes, milestones, cost targets, and program management capabilities;6(2) an explicit plan of action defining how all7funds are to be obligated to meet future program commitments, with the planned expenditure of funds9linked to the milestone-based delivery of specific capabilities, services, performance levels, mission benefits10outcomes, and program management capabilities;12(3) a listing of all open Government Account-13ability Office and Office of Inspector General rec-14ommendations related to the program and the status15of Department of Homeland Security actions to ad-16dress the recommendations, including milestones for17fully addressing them;18(4) a certification by the Chief Financial Officer19of the Department that the program has been re-20viewed and approved in accordance with the invest-21ment management process of the Department, and22that the process fulfills all capital planning and in-23vestment control requirements and reviews established	2	progress to date relative to system capabilities or serv-
5agement capabilities;6(2) an explicit plan of action defining how all7funds are to be obligated to meet future program com-8mitments, with the planned expenditure of funds9linked to the milestone-based delivery of specific capa-10bilities, services, performance levels, mission benefits11and outcomes, and program management capabilities;12(3) a listing of all open Government Account-13ability Office and Office of Inspector General rec-14ommendations related to the program and the status15of Department of Homeland Security actions to ad-16dress the recommendations, including milestones for17fully addressing them;18(4) a certification by the Chief Financial Officer19of the Department that the program has been re-20viewed and approved in accordance with the invest-21ment management process of the Department, and22that the process fulfills all capital planning and in-23vestment control requirements and reviews established	3	ices, system performance levels, mission benefits and
6 (2) an explicit plan of action defining how all 7 funds are to be obligated to meet future program com- 8 mitments, with the planned expenditure of funds 9 linked to the milestone-based delivery of specific capa- 10 bilities, services, performance levels, mission benefits 11 and outcomes, and program management capabilities; 12 (3) a listing of all open Government Account- 13 ability Office and Office of Inspector General rec- 14 ommendations related to the program and the status 15 of Department of Homeland Security actions to ad- 16 dress the recommendations, including milestones for 17 fully addressing them; 18 (4) a certification by the Chief Financial Officer 19 of the Department that the program has been re- 20 viewed and approved in accordance with the invest- 21 ment management process of the Department, and 22 that the process fulfills all capital planning and in- 23 vestment control requirements and reviews established	4	outcomes, milestones, cost targets, and program man-
7funds are to be obligated to meet future program com- mitments, with the planned expenditure of funds9linked to the milestone-based delivery of specific capa- bilities, services, performance levels, mission benefits10bilities, services, performance levels, mission benefits11and outcomes, and program management capabilities;12(3) a listing of all open Government Account- ability Office and Office of Inspector General rec- ommendations related to the program and the status15of Department of Homeland Security actions to ad- dress the recommendations, including milestones for fully addressing them;18(4) a certification by the Chief Financial Officer of the Department that the program has been re- viewed and approved in accordance with the invest- ment management process of the Department, and that the process fulfills all capital planning and in- vestment control requirements and reviews established	5	agement capabilities;
8mitments, with the planned expenditure of funds9linked to the milestone-based delivery of specific capa-10bilities, services, performance levels, mission benefits11and outcomes, and program management capabilities;12(3) a listing of all open Government Account-13ability Office and Office of Inspector General rec-14ommendations related to the program and the status15of Department of Homeland Security actions to ad-16dress the recommendations, including milestones for17fully addressing them;18(4) a certification by the Chief Financial Officer19of the Department that the program has been re-20viewed and approved in accordance with the invest-21ment management process of the Department, and22that the process fulfills all capital planning and in-23vestment control requirements and reviews established	6	(2) an explicit plan of action defining how all
9 linked to the milestone-based delivery of specific capa- bilities, services, performance levels, mission benefits and outcomes, and program management capabilities; (3) a listing of all open Government Account- ability Office and Office of Inspector General rec- ommendations related to the program and the status of Department of Homeland Security actions to ad- dress the recommendations, including milestones for fully addressing them; (4) a certification by the Chief Financial Officer of the Department that the program has been re- viewed and approved in accordance with the invest- ment management process of the Department, and that the process fulfills all capital planning and in- vestment control requirements and reviews established	7	funds are to be obligated to meet future program com-
10bilities, services, performance levels, mission benefits11and outcomes, and program management capabilities;12(3) a listing of all open Government Account-13ability Office and Office of Inspector General rec-14ommendations related to the program and the status15of Department of Homeland Security actions to ad-16dress the recommendations, including milestones for17fully addressing them;18(4) a certification by the Chief Financial Officer19of the Department that the program has been re-20viewed and approved in accordance with the invest-21ment management process of the Department, and22that the process fulfills all capital planning and in-23vestment control requirements and reviews established	8	mitments, with the planned expenditure of funds
11and outcomes, and program management capabilities;12(3) a listing of all open Government Account-13ability Office and Office of Inspector General rec-14ommendations related to the program and the status15of Department of Homeland Security actions to ad-16dress the recommendations, including milestones for17fully addressing them;18(4) a certification by the Chief Financial Officer19of the Department that the program has been re-20viewed and approved in accordance with the invest-21ment management process of the Department, and22that the process fulfills all capital planning and in-23vestment control requirements and reviews established	9	linked to the milestone-based delivery of specific capa-
<ul> <li>(3) a listing of all open Government Account-</li> <li>ability Office and Office of Inspector General rec-</li> <li>ommendations related to the program and the status</li> <li>of Department of Homeland Security actions to ad-</li> <li>dress the recommendations, including milestones for</li> <li>fully addressing them;</li> <li>(4) a certification by the Chief Financial Officer</li> <li>of the Department that the program has been re-</li> <li>viewed and approved in accordance with the invest-</li> <li>ment management process of the Department, and</li> <li>that the process fulfills all capital planning and in-</li> <li>vestment control requirements and reviews established</li> </ul>	10	bilities, services, performance levels, mission benefits
<ul> <li>ability Office and Office of Inspector General rec-</li> <li>ommendations related to the program and the status</li> <li>of Department of Homeland Security actions to ad-</li> <li>dress the recommendations, including milestones for</li> <li>fully addressing them;</li> <li>(4) a certification by the Chief Financial Officer</li> <li>of the Department that the program has been re-</li> <li>viewed and approved in accordance with the invest-</li> <li>ment management process of the Department, and</li> <li>that the process fulfills all capital planning and in-</li> <li>vestment control requirements and reviews established</li> </ul>	11	and outcomes, and program management capabilities;
<ul> <li>14 ommendations related to the program and the status</li> <li>15 of Department of Homeland Security actions to ad-</li> <li>16 dress the recommendations, including milestones for</li> <li>17 fully addressing them;</li> <li>18 (4) a certification by the Chief Financial Officer</li> <li>19 of the Department that the program has been re-</li> <li>20 viewed and approved in accordance with the invest-</li> <li>21 ment management process of the Department, and</li> <li>22 that the process fulfills all capital planning and in-</li> <li>23 vestment control requirements and reviews established</li> </ul>	12	(3) a listing of all open Government Account-
<ul> <li>of Department of Homeland Security actions to ad-</li> <li>dress the recommendations, including milestones for</li> <li>fully addressing them;</li> <li>(4) a certification by the Chief Financial Officer</li> <li>of the Department that the program has been re-</li> <li>viewed and approved in accordance with the invest-</li> <li>ment management process of the Department, and</li> <li>that the process fulfills all capital planning and in-</li> <li>vestment control requirements and reviews established</li> </ul>	13	ability Office and Office of Inspector General rec-
16dress the recommendations, including milestones for17fully addressing them;18(4) a certification by the Chief Financial Officer19of the Department that the program has been re-20viewed and approved in accordance with the invest-21ment management process of the Department, and22that the process fulfills all capital planning and in-23vestment control requirements and reviews established	14	ommendations related to the program and the status
<ul> <li>fully addressing them;</li> <li>(4) a certification by the Chief Financial Officer</li> <li>of the Department that the program has been re-</li> <li>viewed and approved in accordance with the invest-</li> <li>ment management process of the Department, and</li> <li>that the process fulfills all capital planning and in-</li> <li>vestment control requirements and reviews established</li> </ul>	15	of Department of Homeland Security actions to ad-
<ul> <li>(4) a certification by the Chief Financial Officer</li> <li>of the Department that the program has been re-</li> <li>viewed and approved in accordance with the invest-</li> <li>ment management process of the Department, and</li> <li>that the process fulfills all capital planning and in-</li> <li>vestment control requirements and reviews established</li> </ul>	16	dress the recommendations, including milestones for
19 of the Department that the program has been re- 20 viewed and approved in accordance with the invest- 21 ment management process of the Department, and 22 that the process fulfills all capital planning and in- 23 vestment control requirements and reviews established	17	fully addressing them;
<ul> <li>viewed and approved in accordance with the invest-</li> <li>ment management process of the Department, and</li> <li>that the process fulfills all capital planning and in-</li> <li>vestment control requirements and reviews established</li> </ul>	18	(4) a certification by the Chief Financial Officer
21 ment management process of the Department, and 22 that the process fulfills all capital planning and in- 23 vestment control requirements and reviews established	19	of the Department that the program has been re-
<ul> <li>that the process fulfills all capital planning and in-</li> <li>vestment control requirements and reviews established</li> </ul>	20	viewed and approved in accordance with the invest-
23 vestment control requirements and reviews established	21	ment management process of the Department, and
	22	that the process fulfills all capital planning and in-
24 by the Office of Management and Budget, including	23	vestment control requirements and reviews established
	24	by the Office of Management and Budget, including
25 Circular A-11, part 7;	25	Circular A–11, part 7;

1	(5) a certification by the Chief Information Offi-
2	cer of the Department that an independent validation
3	and verification agent has and will continue to ac-
4	tively review the program;
5	(6) a certification by the Chief Information Offi-
6	cer of the Department that the system architecture of
7	the program is sufficiently aligned with the informa-
8	tion systems enterprise architecture of the Department
9	to minimize future rework, including a description of
10	all aspects of the architectures that were and were not
11	assessed in making the alignment determination, the
12	date of the alignment determination, any known
13	areas of misalignment along with the associated risks
14	and corrective actions to address any such areas;
15	(7) a certification by the Chief Procurement Offi-
16	cer of the Department that the plans for the program
17	comply with the Federal acquisition rules, require-
18	ments, guidelines, and practices, and a description of
19	the actions being taken to address areas of non-com-
20	pliance, the risks associated with them along with
21	any plans for addressing these risks and the status of
22	their implementation;
23	(8) a certification by the Chief Information Offi-
24	cer of the Department that the program has a risk
25	management process that regularly identifies, evalu-

1	ates, mitigates, and monitors risks throughout the sys-
2	tem life cycle, and communicates high-risk conditions
3	to agency and department heads, as well as a listing
4	of all the program's high risks and the status of efforts
5	to address them; and
6	(9) a certification by the Chief Human Capital
7	Officer of the Department that the human capital
8	needs of the program are being strategically and
9	proactively managed, and that current human capital
10	capabilities are sufficient to execute the plans dis-
11	cussed in the report.
12	BORDER SECURITY FENCING, INFRASTRUCTURE, AND
13	TECHNOLOGY
14	For expenses for customs and border protection fenc-
15	ing, infrastructure, and technology, \$1,000,000,000, to re-
16	main available until expended: Provided, That of the
17	amount provided under this heading, \$500,000,000 shall
18	not be obligated until the Committees on Appropriations
19	of the Senate and the House of Representatives receive and
20	approve a plan for expenditure, prepared by the Secretary
21	of Homeland Security and submitted within 90 days after
22	the date of enactment of this Act, that includes:
23	(1) a detailed accounting of the program's

progress to date relative to system capabilities or services, system performance levels, mission benefits and

(2) an explicit plan of action defining how all 3 4 funds are to be obligated to meet future program com-5 mitments, with the planned expenditure of funds 6 linked to the milestone-based delivery of specific capa-7 bilities, services, performance levels, mission benefits 8 and outcomes, and program management capabilities; 9 (3) a listing of all open Government Account-10 ability Office and Office of Inspector General rec-11 ommendations related to the program and the status 12 of Department of Homeland Security actions to ad-13 dress the recommendations, including milestones for 14 fully addressing them;

15 (4) a certification by the Chief Financial Officer 16 of the Department that the program has been re-17 viewed and approved in accordance with the invest-18 ment management process of the Department, and 19 that the process fulfills all capital planning and in-20 vestment control requirements and reviews established 21 by the Office of Management and Budget, including 22 Circular A-11, part 7;

23 (5) a certification by the Chief Information Offi24 cer of the Department that an independent validation

and verification agent has and will continue to ac tively review the program;

(6) a certification by the Chief Information Offi-3 4 cer of the Department that the system architecture of 5 the program is sufficiently aligned with the informa-6 tion systems enterprise architecture of the Department 7 to minimize future rework, including a description of 8 all aspects of the architectures that were and were not 9 assessed in making the alignment determination, the 10 date of the alignment determination, any known 11 areas of misalignment along with the associated risks 12 and corrective actions to address any such areas;

13 (7) a certification by the Chief Procurement Offi-14 cer of the Department that the plans for the program 15 comply with the Federal acquisition rules, require-16 ments, quidelines, and practices, and a description of 17 the actions being taken to address areas of non-com-18 pliance, the risks associated with them along with 19 any plans for addressing these risks and the status of 20 their implementation:

(8) a certification by the Chief Information Officer of the Department that the program has a risk
management process that regularly identifies, evaluates, mitigates, and monitors risks throughout the system life cycle, and communicates high-risk conditions

1	to agency and department heads, as well as a listing
2	of all the program's high risks and the status of efforts
3	to address them;
4	(9) a certification by the Chief Human Capital
5	Officer of the Department that the human capital
6	needs of the program are being strategically and
7	proactively managed, and that current human capital
8	capabilities are sufficient to execute the plans dis-
9	cussed in the report;
10	(10) a description of initial plans for securing
11	the Northern border and United States maritime bor-
12	der; and
13	(11) which is reviewed by the Government Ac-
14	countability Office.
15	AIR AND MARINE INTERDICTION, OPERATIONS,
16	MAINTENANCE, AND PROCUREMENT
17	For necessary expenses for the operations, mainte-
18	nance, and procurement of marine vessels, aircraft, un-
19	manned aircraft systems, and other related equipment of
20	the air and marine program, including operational train-
21	ing and mission-related travel, and rental payments for fa-
22	cilities occupied by the air or marine interdiction and de-
23	mand reduction programs, the operations of which include
24	the following: the interdiction of narcotics and other goods;
25	the provision of support to Federal, State, and local agen-
26	cies in the enforcement or administration of laws enforced

by the Department of Homeland Security; and at the dis-1 cretion of the Secretary of Homeland Security, the provi-2 sion of assistance to Federal, State, and local agencies in 3 4 other law enforcement and emergency humanitarian efforts, 5 \$488,947,000, to remain available until expended: Pro-6 vided, That no aircraft or other related equipment, with 7 the exception of aircraft that are one of a kind and have been identified as excess to United States Customs and Bor-8 9 der Protection requirements and aircraft that have been damaged beyond repair, shall be transferred to any other 10 11 Federal agency, department, or office outside of the Depart-12 ment of Homeland Security during fiscal year 2008 without the prior approval of the Committees on Appropriations of 13 14 the Senate and the House of Representatives.

15

#### CONSTRUCTION

For necessary expenses to plan, construct, renovate,
equip, and maintain buildings and facilities necessary for
the administration and enforcement of the laws relating to
customs and immigration, \$274,863,000, to remain available until expended; of which \$40,200,000 shall be for the
Advanced Training Center.

- 22 U.S. Immigration and Customs Enforcement
- 23 SALARIES AND EXPENSES

For necessary expenses for enforcement of immigration
and customs laws, detention and removals, and investigations; and purchase and lease of up to 3,790 (2,350 for reHR 2638 PP

placement only) police-type vehicles; \$4,401,643,000, of 1 2 which not to exceed \$7,500,000 shall be available until ex-3 pended for conducting special operations under section 3131 4 of the Customs Enforcement Act of 1986 (19 U.S.C. 2081); 5 of which not to exceed \$15,000 shall be for official reception 6 and representation expenses; of which not to exceed 7 \$1,000,000 shall be for awards of compensation to inform-8 ants, to be accounted for solely under the certificate of the 9 Secretary of Homeland Security; of which not less than 10 \$102,000 shall be for promotion of public awareness of the 11 child pornography tipline; of which not less than \$203,000 12 shall be for Project Alert; of which not less than \$5,400,000 shall be used to facilitate agreements consistent with section 13 287(q) of the Immigration and Nationality Act (8 U.S.C. 14 15 1357(g); and of which not to exceed \$11,216,000 shall be available to fund or reimburse other Federal agencies for 16 17 the costs associated with the care, maintenance, and repa-18 triation of smuggled illegal aliens: Provided, That none of 19 the funds made available under this heading shall be avail-20 able to compensate any employee for overtime in an annual 21 amount in excess of \$35,000, except that the Secretary of 22 Homeland Security, or the designee of the Secretary, may 23 waive that amount as necessary for national security pur-24 poses and in cases of immigration emergencies: Provided further, That of the total amount provided, \$15,770,000 25

shall be for activities to enforce laws against forced child
 labor in fiscal year 2008, of which not to exceed \$6,000,000
 shall remain available until expended.

# FEDERAL PROTECTIVE SERVICE

4

5 The revenues and collections of security fees credited to this account shall be available until expended for nec-6 7 essary expenses related to the protection of federally-owned 8 and leased buildings and for the operations of the Federal 9 Protective Service: Provided, That the Secretary of Home-10 land Security and the Director of the Office of Management and Budget shall certify in writing to the Committees on 11 Appropriations of the Senate and the House of Representa-12 tives no later than November 1, 2007, that the operations 13 of the Federal Protective Service will be fully funded in fis-14 15 cal year 2008 through revenues and collection of security fees: Provided further, That a certification shall be provided 16 no later than February 10, 2008, for fiscal year 2009: Pro-17 18 vided further, That the Secretary of Homeland Security 19 shall ensure that the workforce of the Federal Protective Service includes not fewer than 1,200 Commanders, Police 20 Officers, Inspectors, and Special Agents engaged on a daily 21 22 basis in protecting Federal buildings (under this heading referred to as "in-service") contingent on the availability 23 24 of sufficient revenue in collections of security fees in this account for this purpose: Provided further, That the Sec-25 retary of Homeland Security and the Director of the Office 26 HR 2638 PP

of Management and Budget shall adjust fees as necessary
 to ensure full funding of not fewer than 1,200 in-service
 Commanders, Police Officers, Inspectors, and Special
 Agents at the Federal Protective Service.

5 AUTOMATION MODERNIZATION

6 For expenses of immigration and customs enforcement 7 automated systems, \$15,000,000, to remain available until 8 expended: Provided, That of the funds made available under 9 this heading, \$5,000,000 may not be obligated until the 10 Committees on Appropriations of the Senate and the House 11 of Representatives receive a plan for expenditure prepared 12 by the Secretary of Homeland Security.

13 *CC* 

# CONSTRUCTION

For necessary expenses to plan, construct, renovate,
equip, and maintain buildings and facilities necessary for
the administration and enforcement of the laws relating to
customs and immigration, \$16,250,000, to remain available
until expended.

19 TRANSPORTATION SECURITY ADMINISTRATION

20

### AVIATION SECURITY

For necessary expenses of the Transportation Security
Administration related to providing civil aviation security
services pursuant to the Aviation and Transportation Security Act (Public Law 107–71; 115 Stat. 597; 49 U.S.C.
40101 note), \$5,042,559,000, to remain available until September 30, 2009, of which not to exceed \$10,000 shall be
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for official reception and representation expenses: Provided, 1 That of the total amount made available under this head-2 ing, not to exceed \$4,074,889,000 shall be for screening oper-3 4 ations, of which \$529,400,000 shall be available only for 5 procurement and installation of checked baggage explosive 6 detection systems; and not to exceed \$967,445,000 shall be 7 for aviation security direction and enforcement: Provided 8 further, That security service fees authorized under section 9 44940 of title 49, United States Code, shall be credited to 10 this appropriation as offsetting collections and shall be available only for aviation security: Provided further, That 11 12 the sum herein appropriated from the General Fund shall 13 be reduced on a dollar-for-dollar basis as such offsetting collections are received during fiscal year 2008, so as to result 14 15 in a final fiscal year appropriation from the General Fund estimated at not more than \$2,332,344,000: Provided fur-16 17 ther, That any security service fees collected in excess of the 18 amount made available under this heading shall become 19 available during fiscal year 2009: Provided further, That 20 Members of the United States House of Representatives and 21 United States Senate, including the leadership; and the 22 heads of Federal agencies and commissions, including the 23 Secretary, Under Secretaries, and Assistant Secretaries of 24 the Department of Homeland Security; the United States 25 Attorney General and Assistant Attorneys General and the

1

United States attorneys; and senior members of the Execu-

tive Office of the President, including the Director of the 2 3 Office of Management and Budget; shall not be exempt from Federal passenger and baggage screening. 4 5 SURFACE TRANSPORTATION SECURITY 6 For necessary expenses of the Transportation Security 7 Administration related to providing surface transportation security activities, \$41,413,000, to remain available until 8 9 September 30, 2009. 10 TRANSPORTATION THREAT ASSESSMENT AND 11 CREDENTIALING 12 For necessary expenses for the development and implementation of screening programs of the Office of Transpor-13 14 tation Threat Assessment and Credentialing, \$67,490,000, to remain available until September 30, 2009. 15 16 TRANSPORTATION SECURITY SUPPORT 17 For necessary expenses of the Transportation Security 18 Administration related to providing transportation secu-19 rity support and intelligence pursuant to the Aviation and 20 Transportation Security Act (Public Law 107–71; 115 21 Stat. 597; 49 U.S.C. 40101 note), \$521,515,000, to remain 22 available until September 30, 2009: Provided, That of the 23 funds appropriated under this heading, \$20,000,000 may 24 not be obligated until the Secretary of Homeland Security submits to the Committees on Appropriations of the Senate 25 and the House of Representatives a strategic plan required 26 HR 2638 PP

for checkpoint technologies as described in the joint explana-1 tory statement of managers accompanying the fiscal year 2 2007 conference report (H. Rept. 109–699): Provided fur-3 4 ther, That this plan shall be submitted no later than 60 5 days after the date of enactment of this Act. 6 FEDERAL AIR MARSHALS 7 For necessary expenses of the Federal Air Marshals, 8 \$722,000,000.

- 9 UNITED STATES COAST GUARD
- 10 OPERATING EXPENSES

11 For necessary expenses for the operation and maintenance of the United States Coast Guard not otherwise pro-12 13 vided for; purchase or lease of not to exceed 25 passenger motor vehicles, which shall be for replacement only; pay-14 15 ments pursuant to section 156 of Public Law 97-377 (42 U.S.C. 402 note; 96 Stat. 1920); and recreation and wel-16 fare; \$5,930,545,000, of which \$340,000,000 shall be for de-17 18 fense-related activities; of which \$24,500,000 shall be de-19 rived from the Oil Spill Liability Trust Fund to carry out the purposes of section 1012(a)(5) of the Oil Pollution Act 20 of 1990 (33 U.S.C. 2712(a)(5)); and of which not to exceed 21 22 \$10,000 shall be for official reception and representation expenses: Provided, That none of the funds made available 23 by this or any other Act shall be available for administra-24 tive expenses in connection with shipping commissioners in 25 the United States: Provided further, That none of the funds 26 HR 2638 PP

made available by this Act shall be for expenses incurred
 for yacht documentation under section 12109 of title 46,
 United States Code, except to the extent fees are collected
 from yacht owners and credited to this appropriation.

5 ENVIRONMENTAL COMPLIANCE AND RESTORATION

For necessary expenses to carry out the environmental
compliance and restoration functions of the United States
Coast Guard under chapter 19 of title 14, United States
Code, \$12,079,000, to remain available until expended.

10 RESERVE TRAINING

For necessary expenses of the Coast Guard Reserve, as
authorized by law; operations and maintenance of the reserve program; personnel and training costs; and equipment
and services; \$126,883,000.

15 ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS

16 (INCLUDING RESCISSIONS OF FUNDS)

17 For necessary expenses of acquisition, construction, 18 renovation, and improvement of aids to navigation, shore 19 facilities, vessels, and aircraft, including equipment related 20 thereto; and maintenance, rehabilitation, lease and oper-21 ation of facilities and equipment, as authorized by law; 22 \$1,048,068,000, of which \$20,000,000 shall be derived from the Oil Spill Liability Trust Fund to carry out the purposes 23 of section 1012(a)(5) of the Oil Pollution Act of 1990 (33) 24 25 U.S.C. 2712(a)(5); of which \$9,200,000 shall be available 26 until September 30, 2012, to acquire, repair, renovate, or

improve vessels, small boats, and related equipment; of 1 2 which \$173,600,000 shall be available until September 30, 3 2010, for other equipment; of which \$37,897,000 shall be 4 available until September 30, 2010, for shore facilities and 5 aids to navigation facilities; of which \$505,000 shall be 6 available for personnel related costs; and of which 7 \$770,079,000 shall be available until September 30, 2012. 8 for the Integrated Deepwater Systems program: Provided, 9 That no funds shall be available for procurements related 10 to the acquisition of additional major assets as part of the Integrated Deepwater Systems program not already under 11 12 contract until an Alternatives Analysis has been completed 13 by an independent qualified third party: Provided further, 14 That no funds contained in this Act shall be available for 15 procurement of the third National Security Cutter until an Alternatives Analysis has been completed by an independent 16 qualified third party: Provided further, That the Com-17 18 mandant of the Coast Guard is authorized to dispose of surplus real property, by sale or lease, and the proceeds shall 19 20 be credited to this appropriation as offsetting collections 21 and shall be available until September 30, 2010: Provided 22 further, That of amounts made available under this heading 23 in Public Law 109–90, \$48,787,000 for the Offshore Patrol 24 Cutter are rescinded: Provided further, That of the amounts made available under this heading in Public Law 109–295, 25

1 \$8,000,000 for the Fast Response Cutter (FRC-A) are re-2 scinded: Provided further, That the Secretary shall submit 3 an expenditure plan to the Committees on Appropriations 4 of the Senate and the House of Representatives within 60 5 days after the date of enactment of this Act for funds made available for the Integrated Deepwater Program, that: (1) 6 7 defines activities, milestones, yearly costs, and life-cycle 8 costs for each procurement of a major asset; (2) identifies 9 life-cycle staffing and training needs of Coast Guard project 10 managers and of procurement and contract staff; (3) in-11 cludes a certification by the Chief Human Capital Officer 12 of the Department that current human capital capabilities 13 are sufficient to execute the plans discussed in the report; 14 (4) identifies individual project balances by fiscal year, in-15 cluding planned carryover into fiscal year 2009 by project; 16 (5) identifies operational gaps for all Deepwater assets and 17 an explanation of how funds provided in this Act address 18 the shortfalls between current operational capabilities and 19 requirements; (6) includes a listing of all open Government Accountability Office and Office of Inspector General rec-20 21 ommendations related to the program and the status of 22 Coast Guard actions to address the recommendations, in-23 cluding milestones for fully addressing them; (7) includes 24 a certification by the Chief Financial Officer of the Depart-25 ment that the program has been reviewed and approved in

accordance with the investment management process of the 1 2 Department, and that the process fulfills all capital planning and investment control requirements and reviews es-3 4 tablished by the Office of Management and Budget, includ-5 ing Circular A-11, part 7; (8) identifies competition to be conducted in each procurement; (9) includes a certification 6 7 by the head of contracting activity for the Coast Guard and 8 the Chief Procurement Officer of the Department that the 9 plans for the program comply with the Federal acquisition 10 rules, requirements, guidelines, and practices, and a de-11 scription of the actions being taken to address areas of non-12 compliance, the risks associated with them along with plans for addressing these risks and the status of their implemen-13 tation; (10) identifies the use of independent validation and 14 15 verification; and (11) is reviewed by the Government Accountability Office: Provided further, That the Secretary of 16 17 Homeland Security shall submit to the Committees on Ap-18 propriations of the Senate and the House of Representa-19 tives, in conjunction with the President's fiscal year 2009 budget, a review of the Revised Deepwater Implementation 20 21 Plan that identifies any changes to the plan for the fiscal 22 year; an annual performance comparison of Deepwater as-23 sets to pre-Deepwater legacy assets; a status report of legacy 24 assets; a detailed explanation of how the costs of legacy assets are being accounted for within the Deepwater program; 25

and the earned value management system gold card data 1 for each Deepwater asset: Provided further, That the Sec-2 retary shall submit to the Committees on Appropriations 3 4 of the Senate and the House of Representatives a com-5 prehensive review of the Revised Deepwater Implementation 6 Plan every five years, beginning in fiscal year 2011, that 7 includes a complete projection of the acquisition costs and 8 schedule for the duration of the plan through fiscal year 2027: Provided further, That the Secretary shall annually 9 submit to the Committees on Appropriations of the Senate 10 and the House of Representatives, at the time that the Presi-11 12 dent's budget is submitted under section 1105(a) of title 31, 13 United States Code, a future-years capital investment plan for the Coast Guard that identifies for each capital budget 14 15 line item—

16 (1) the proposed appropriation included in that17 budget;

- 18 (2) the total estimated cost of completion;
- 19 (3) projected funding levels for each fiscal year
  20 for the next five fiscal years or until project comple21 tion, whichever is earlier;
- (4) an estimated completion date at the projected
  funding levels; and
- 24 (5) changes, if any, in the total estimated cost of
  25 completion or estimated completion date from pre-

vious future-years capital investment plans submitted
 to the Committees on Appropriations of the Senate
 and the House of Representatives:

4 Provided further, That the Secretary shall ensure that amounts specified in the future-years capital investment 5 plan are consistent to the maximum extent practicable with 6 7 proposed appropriations necessary to support the programs, 8 projects, and activities of the Coast Guard in the President's 9 budget as submitted under section 1105(a) of title 31, United States Code, for that fiscal year: Provided further, 10 11 That any inconsistencies between the capital investment 12 plan and proposed appropriations shall be identified and 13 justified.

14 ALTERATION OF BRIDGES

For necessary expenses for alteration or removal of obstructive bridges, as authorized by section 6 of the TrumanHobbs Act (33 U.S.C. 516), \$16,000,000, to remain available until expended.

19 RESEARCH, DEVELOPMENT, TEST, AND EVALUATION

For necessary expenses for applied scientific research,
development, test, and evaluation; and for maintenance, rehabilitation, lease, and operation of facilities and equipment; as authorized by law; \$25,583,000, to remain available until expended, of which \$500,000 shall be derived from
the Oil Spill Liability Trust Fund to carry out the purposes
of section 1012(a)(5) of the Oil Pollution Act of 1990 (33)

U.S.C. 2712(a)(5)): Provided, That there may be credited
 to and used for the purposes of this appropriation funds
 received from State and local governments, other public au thorities, private sources, and foreign countries for expenses
 incurred for research, development, testing, and evaluation.
 RETIRED PAY

7 For retired pay, including the payment of obligations otherwise chargeable to lapsed appropriations for this pur-8 9 pose, payments under the Retired Serviceman's Family 10 Protection and Survivor Benefits Plans, payment for career 11 status bonuses, concurrent receipts and combat-related special compensation under the National Defense Authoriza-12 13 tion Act, and payments for medical care of retired personnel and their dependents under chapter 55 of title 10, 14 15 United States Code, \$1,184,720,000, to remain available until expended. 16

- 17 UNITED STATES SECRET SERVICE
- 18

# SALARIES AND EXPENSES

19 For necessary expenses of the United States Secret Service, including purchase of not to exceed 645 vehicles 20 21 for police-type use, which shall be for replacement only, and 22 hire of passenger motor vehicles; purchase of motorcycles made in the United States; hire of aircraft; services of ex-23 24 pert witnesses at such rates as may be determined by the Director of the Secret Service; rental of buildings in the Dis-25 trict of Columbia, and fencing, lighting, guard booths, and 26 HR 2638 PP

other facilities on private or other property not in Govern-1 2 ment ownership or control, as may be necessary to perform protective functions; payment of per diem or subsistence al-3 4 lowances to employees where a protective assignment during 5 the actual day or days of the visit of a protectee requires 6 an employee to work 16 hours per day or to remain over-7 night at a post of duty; conduct of and participation in 8 firearms matches; presentation of awards; travel of Secret 9 Service employees on protective missions without regard to the limitations on such expenditures in this or any other 10 11 Act if approval is obtained in advance from the Committees 12 on Appropriations of the Senate and the House of Rep-13 resentatives; research and development; grants to conduct 14 behavioral research in support of protective research and 15 operations; and payment in advance for commercial accommodations as may be necessary to perform protective func-16 tions; \$1,392,171,000, of which not to exceed \$25,000 shall 17 18 be for official reception and representation expenses; of 19 which not to exceed \$100,000 shall be to provide technical 20 assistance and equipment to foreign law enforcement orga-21 nizations in counterfeit investigations; of which \$2,366,000 22 shall be for forensic and related support of investigations 23 of missing and exploited children; and of which \$6,000,000 24 shall be a grant for activities related to the investigations of missing and exploited children and shall remain avail-25

able until expended: Provided, That up to \$18,000,000 pro-1 2 vided for protective travel shall remain available until September 30, 2009: Provided further, That the United States 3 4 Secret Service is authorized to obligate funds in anticipa-5 tion of reimbursements from Federal agencies and entities, as defined in section 105 of title 5, United States Code, 6 7 receiving training sponsored by the James J. Rowley 8 Training Center, except that total obligations at the end 9 of the fiscal year shall not exceed total budgetary resources available under this heading at the end of the fiscal year. 10 11 ACQUISITION, CONSTRUCTION, IMPROVEMENTS, AND 12 RELATED EXPENSES 13 For necessary expenses for acquisition, construction, of14 repair, alteration. and improvement facilities. 15 \$3,725,000, to remain available until expended. 16 TITLE III 17 PROTECTION, PREPAREDNESS, RESPONSE, AND 18 RECOVERY 19 NATIONAL PROTECTION AND PROGRAMS DIRECTORATE 20 MANAGEMENT AND ADMINISTRATION 21 For salaries and expenses of the immediate Office of 22 the Under Secretary for National Protection and Programs, the National Protection Planning Office, support services 23 24 for business operations and information technology, and facility costs, \$30,000,000: Provided, That of the amount pro-25 vided, \$15,000,000 shall not be obligated until the Commit-26 HR 2638 PP

tees on Appropriations of the Senate and the House of Rep resentatives receive and approve in full an expenditure plan
 by program, project, and activity; prepared by the Sec retary of Homeland Security that has been reviewed by the
 Government Accountability Office.

6 INFRASTRUCTURE PROTECTION AND INFORMATION

7

## SECURITY

8 For necessary expenses for infrastructure protection 9 and information security programs and activities, as au-10 thorized by title II of the Homeland Security Act of 2002 11 (6 U.S.C. 121 et seq.) or subtitle J of title VIII of the Homeland Security Act of 2002, as added by this Act, 12 13 \$527,099,000, of which \$497,099,000 shall remain available until September 30, 2009, and of which, \$2,000,000 shall 14 15 be to carry out subtitle J of title VIII of the Homeland Security Act of 2002, as added by this Act: Provided, That 16 \$10,043,000 shall be for the Office of Bombing Prevention 17 and not more than \$26,100,000 shall be for the Next Gen-18 19 eration Network.

20 UNITED STATES VISITOR AND IMMIGRANT STATUS

21 INDICATOR TECHNOLOGY

For necessary expenses for the development of the
United States Visitor and Immigrant Status Indicator
Technology project, as authorized by section 110 of the Illegal Immigration Reform and Immigrant Responsibility Act
of 1996 (8 U.S.C. 1365a), \$362,000,000, to remain availHR 2638 PP

able until expended: Provided, That of the total amount
 made available under this heading, \$100,000,000 may not
 be obligated for the United States Visitor and Immigrant
 Status Indicator Technology project until the Committees
 on Appropriations of the Senate and the House of Rep resentatives receive and approve a plan for expenditure pre pared by the Secretary of Homeland Security that includes:

8 (1) a detailed accounting of the program's 9 progress to date relative to system capabilities or serv-10 ices, system performance levels, mission benefits and 11 outcomes, milestones, cost targets, and program man-12 agement capabilities;

(2) an explicit plan of action defining how all
funds are to be obligated to meet future program commitments, with the planned expenditure of funds
linked to the milestone-based delivery of specific capabilities, services, performance levels, mission benefits
and outcomes, and program management capabilities;

(3) a listing of all open Government Accountability Office and Office of Inspector General recommendations related to the program and the status
of Department of Homeland Security actions to address the recommendations, including milestones for
fully addressing them;

1	(4) a certification by the Chief Financial Officer
2	of the Department that the program has been re-
3	viewed and approved in accordance with the invest-
4	ment management process of the Department, and
5	that the process fulfills all capital planning and in-
6	vestment control requirements and reviews established
7	by the Office of Management and Budget, including
8	Circular A-11, part 7;
9	(5) a certification by the Chief Information Offi-
10	cer of the Department that an independent validation
11	and verification agent has and will continue to ac-
12	tively review the program;
13	(6) a certification by the Chief Information Offi-
14	cer of the Department that the system architecture of
15	the program is sufficiently aligned with the informa-
16	tion systems enterprise architecture of the Department
17	to minimize future rework, including a description of
18	all aspects of the architectures that were and were not
19	assessed in making the alignment determination, the
20	date of the alignment determination, any known
21	areas of misalignment along with the associated risks
22	and corrective actions to address any such areas;
23	(7) a certification by the Chief Procurement Offi-
24	cer of the Department that the plans for the program
25	comply with the Federal acquisition rules, require-

1	ments, guidelines, and practices, and a description of
2	the actions being taken to address areas of non-com-
3	pliance, the risks associated with them along with
4	any plans for addressing these risks and the status of
5	their implementation;
6	(8) a certification by the Chief Information Offi-
7	cer of the Department that the program has a risk
8	management process that regularly identifies, evalu-
9	ates, mitigates, and monitors risks throughout the sys-
10	tem life cycle, and communicates high-risk conditions
11	to agency and department heads, as well as a listing
12	of all the program's high risks and the status of efforts
13	to address them;
14	(9) a certification by the Chief Human Capital
15	Officer of the Department that the human capital
16	needs of the program are being strategically and
17	proactively managed, and that current human capital
18	capabilities are sufficient to execute the plans dis-
19	cussed in the report; and
20	(10) which is reviewed by the Government Ac-
21	countability Office.
22	Office of Health Affairs
23	For the necessary expenses of the Office of Health Af-
24	fairs, \$115,000,000; of which \$20,817,000 is for salaries and
25	expenses; and of which \$94,183,000 is for biosurveillance,

biowatch, chemical response, and related activities for the
 Department of Homeland Security, to remain available
 until September 30, 2009: Provided, That not to exceed
 \$3,000 shall be for official reception and representation ex penses.

# *Federal Emergency Management Agency MANAGEMENT AND ADMINISTRATION*

8 For necessary expenses for management and adminis-9 tration, \$678,600,000, including activities authorized by 10 the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.), the Robert T. Stafford Disaster Relief and Emer-11 gency Assistance Act (42 U.S.C. 5121 et seq.), the Earth-12 13 quake Hazards Reduction Act of 1977 (42 U.S.C. 7701 et seq.), the Defense Production Act of 1950 (50 U.S.C. App. 14 15 2061 et seq.), sections 107 and 303 of the National Security 16 Act of 1947 (50 U.S.C. 404, 405), Reorganization Plan No. 3 of 1978 (5 U.S.C. App.), the Homeland Security Act of 17 2002 (6 U.S.C. 101 et seq.), and the Post-Katrina Emer-18 gency Management Reform Act of 2006 (Public Law 109– 19 295; 120 Stat. 1394): Provided, That not to exceed \$3,000 20 21 shall be for official reception and representation expenses: 22 Provided further, That \$426,020,000 shall be for Operations 23 Activities: Provided further, That \$216,580,000 shall be for 24 Management Activities: Provided further, That \$6,000,000 25 shall be for the Office of the National Capital Region Co-

ordination: Provided further, That for purposes of plan-1 2 ning, coordination, execution, and decisionmaking related 3 to mass evacuation during a disaster, the Governors of the 4 State of West Virginia and the Commonwealth of Pennsyl-5 vania, or their designees, shall be incorporated into efforts to integrate the activities of Federal, State, and local gov-6 ernments in the National Capital Region, as defined in sec-7 8 tion 882 of Public Law 107–296, the Homeland Security 9 Act of 2002: Provided further, That of the total amount made available under this heading, \$30,000,000 shall be for 10 11 Urban Search and Rescue Teams, of which not to exceed 12 \$1,600,000 may be made available for administrative costs: 13 Provided further, That of the total amount made available 14 under this heading, \$1,000,000 shall be to develop a web-15 based version of the National Fire Incident Reporting System that will ensure that fire-related data can be submitted 16 17 and accessed by fire departments in real time: Provided fur-18 ther, That not later than 30 days after the date of enactment 19 of this Act, the Administrator of the Federal Emergency 20 Management Agency shall, as appropriate, update training 21 practices for all customer service employees, employees in 22 the Office of General Counsel, and other appropriate em-23 ployees of the Federal Emergency Management Agency re-24 lating to addressing health concerns of recipients of assist-25 ance from the Federal Emergency Management Agency.

1

#### STATE AND LOCAL PROGRAMS

For grants, contracts, cooperative agreements, and
other activities, including grants to State and local governments for terrorism prevention activities, notwithstanding
any other provision of law, \$3,130,500,000, which shall be
allocated as follows:

7 (1) \$525,000,000 for formula-based grants and 8 \$375,000,000 for law enforcement terrorism preven-9 tion grants, to be allocated in accordance with section 10 1014 of the USA PATRIOT ACT (42 U.S.C. 3714): 11 Provided, That not to exceed 3 percent of these 12 amounts shall be available for program administra-13 tion: Provided further, That the application for 14 grants shall be made available to States within 45 15 days after the date of enactment of this Act; that 16 States shall submit applications within 90 days after 17 the grant announcement; and the Federal Emergency 18 Management Agency shall act within 90 days after 19 receipt of an application: Provided further, That, in 20 the event established timeframes detailed in the pre-21 ceding proviso for departmental actions are missed, 22 funding for the Immediate Office of the Deputy Sec-23 retary shall be reduced by \$1,000 per day until such 24 actions are executed: Provided further, That not less 25 than 80 percent of any grant under this paragraph

1	to a State shall be made available by the State to
2	local governments within 60 days after the receipt of
3	the funds; except in the case of Puerto Rico, where not
4	less than 50 percent of any grant under this para-
5	graph shall be made available to local governments
6	within 60 days after the receipt of the funds.
7	(2) \$1,836,000,000 for discretionary grants, as
8	determined by the Secretary of Homeland Security, of
9	which—
10	(A) \$820,000,000 shall be for use in high-
11	threat, high-density urban areas, of which
12	\$20,000,000 shall be available for assistance to
13	organizations (as described under section
14	501(c)(3) of the Internal Revenue Code of 1986
15	and exempt from tax section 501(a) of such code)
16	determined by the Secretary to be at high-risk of
17	a terrorist attack;
18	(B) \$50,000,000 shall be for the Regional
19	Catastrophic Preparedness Grants;
20	(C) \$400,000,000 shall be for infrastructure
21	protection grants related to port security pursu-
22	ant to 46 U.S.C. 70107;
23	(D) \$16,000,000 shall be for infrastructure
24	protection grants related to trucking industry se-
25	curity;

1	(E) $$12,000,000$ shall be for infrastructure
2	protection grants related to intercity bus secu-
3	rity;
4	(F) $$400,000,000$ shall be for infrastructure
5	protection grants related to intercity rail pas-
6	senger transportation (as defined in section
7	24102 of title 49, United States Code), freight
8	rail, and transit security;
9	(G) $$50,000,000$ shall be for infrastructure
10	protection grants related to buffer zone protec-
11	tion;
12	(H) $$40,000,000$ shall be available for the
13	Commercial Equipment Direct Assistance Pro-
14	gram;
15	(I) \$33,000,000 shall be for the Metropoli-
16	tan Medical Response System; and
17	(J) \$15,000,000 shall be for Citizens Corps:
18	Provided, That not to exceed 3 percent of subpara-
19	graphs (A)–(J) shall be available for program admin-
20	istration: Provided further, That for grants under
21	subparagraphs (A), (B), and (J), the application for
22	grants shall be made available to States within 45
23	days after the date of enactment of this Act; that
24	States shall submit applications within 90 days after

25 the grant announcement; and that the Federal Emer-

1	gency Management Agency shall act within 90 days
2	after receipt of an application: Provided further,
3	That, in the event established timeframes detailed in
4	the preceding proviso for departmental actions are
5	missed, funding for the Immediate Office of the Dep-
6	uty Secretary shall be reduced by \$1,000 per day
7	until such actions are executed: Provided further,
8	That no less than 80 percent of any grant under this
9	paragraph to a State shall be made available by the
10	State to local governments within 60 days after the
11	receipt of the funds: Provided further, That for grants
12	under subparagraphs (C) through (G), the applica-
13	tions for such grants shall be made available to eligi-
14	ble applicants not later than 75 days after the date
15	of enactment of this Act, eligible applicants shall sub-
16	mit applications not later than 45 days after the date
17	of the grant announcement, and the Federal Emer-
18	gency Management Agency shall act on such applica-
19	tions not later than 60 days after the date on which
20	such an application is received: Provided further,
21	That, in the event established timeframes detailed in
22	the preceding proviso for departmental actions are
23	missed, funding for the Immediate Office of the Dep-
24	uty Secretary shall be reduced by \$1,000 per day
25	until such actions are executed.

(3) \$294,500,000 for training, exercises, technical
 assistance, and other programs.

3 (4) \$100,000,000 for grants under the Interoper-4 able Emergency Communications Grants Program es-5 tablished under title XVIII of the Homeland Security 6 Act of 2002: Provided, That the amounts appro-7 priated to the Department of Homeland Security for 8 discretionary spending in this Act shall be reduced on 9 a pro rata basis by the percentage necessary to reduce 10 the overall amount of such spending by \$100,000,000: 11 Provided further, That none of the grants provided under 12 this heading shall be used for the construction or renovation 13 of facilities, except for a minor perimeter security project, 14 not to exceed \$1,000,000, as determined necessary by the 15 Secretary of Homeland Security: Provided further, That the preceding proviso shall not apply to grants under subpara-16 graphs (B), (C), (F), and (G) of paragraph (2) of this head-17 18 ing: Provided further, That funds appropriated for law enforcement terrorism prevention grants under paragraph (1) 19 of this heading and discretionary grants under paragraph 20 21 (2)(A) of this heading shall be available for operational 22 costs, to include personnel overtime and overtime associated 23 with the Federal Emergency Management Agency certified 24 training, as needed: Provided further, That the Government Accountability Office shall report on the validity, relevance, 25

1 reliability, timeliness, and availability of the risk factors 2 (including threat, vulnerability, and consequence) used by 3 the Secretary of Homeland Security and an analysis of the 4 Department's policy of ranking States, cities, and other 5 grantees by tiered groups, for the purpose of allocating grants funded under this heading, and the application of 6 7 those factors in the allocation of funds to the Committees 8 on Appropriations of the Senate and the House of Rep-9 resentatives on its findings not later than 45 days after the 10 date of enactment of this Act: Provided further, That within 11 seven days after the date of enactment of this Act, the Sec-12 retary of Homeland Security shall provide the Government 13 Accountability Office with the risk methodology and other factors that will be used to allocate grants funded under 14 15 this heading: Provided further, That not later than 15 days after the date of enactment of this Act, the Administrator 16 of the Federal Emergency Management Agency shall submit 17 18 to the Committee on Appropriations and the Committee on Homeland Security and Governmental Affairs of the Senate 19 a report detailing the actions taken as of that date, and 20 21 any actions the Administrator will take, regarding the re-22 sponse of the Federal Emergency Management Agency to 23 concerns over formaldehyde exposure, which shall include 24 a description of any disciplinary or other personnel actions 25 taken, a detailed policy for responding to any reports of

potential health hazards posed by any materials provided 1 by the Federal Emergency Management Agency (including 2 3 housing, food, water, or other materials), and a description 4 of any additional resources needed to implement such pol-5 icy: Provided further, That the Administrator of the Federal Emergency Management Agency, in conjunction with the 6 7 head of the Office of Health Affairs of the Department of 8 Homeland Security, the Director of the Centers for Disease 9 Control and Prevention, and the Administrator of the Envi-10 ronmental Protection Agency, shall design a program to sci-11 entifically test a representative sample of travel trailers and 12 mobile homes provided by the Federal Emergency Manage-13 ment Agency, and surplus travel trailers and mobile homes to be sold or transferred by the Federal government on or 14 15 after the date of enactment of this Act, for formaldehyde and, not later than 15 days after the date of enactment of 16 17 this Act, submit to the Committee on Appropriations and 18 the Committee on Homeland Security and Governmental Affairs of the Senate a report regarding the program de-19 signed, including a description of the design of the testing 20 21 program and the quantity of and conditions under which 22 trailers and mobile homes shall be tested and the justifica-23 tion for such design of the testing: Provided further, That 24 in order to protect the health and safety of disaster victims, the testing program designed under the previous proviso 25

shall provide for initial short-term testing, and longer-term 1 2 testing, as required: Provided further, That not later than 3 45 days after the date of enactment of this Act, the Adminis-4 trator of the Federal Emergency Management Agency, in conjunction with the head of the Office of Health Affairs 5 of the Department of Homeland Security, the Director of 6 7 the Centers for Disease Control and Prevention, and the Ad-8 ministrator of the Environmental Protection Agency, shall, 9 at a minimum, complete the initial short-term testing de-10 scribed in the previous proviso: Provided further, That, to the extent feasible, the Administrator of the Federal Emer-11 gency Management Agency shall use a qualified contractor 12 13 residing or doing business primarily in the Gulf Coast Area to carry out the testing program designed under this head-14 15 ing: Provided further, That, not later than 30 days after the date that the Administrator of the Federal Emergency 16 17 Management Agency completes the short-term testing under 18 this heading, the Administrator of the Federal Emergency Management Agency, in conjunction with the head of the 19 20 Office of Health Affairs of the Department of Homeland Se-21 curity, the Director of the Centers for Disease Control and 22 Prevention, and the Administrator of the Environmental 23 Protection Agency, shall submit to the Committee on Appro-24 priations and the Committee on Homeland Security and 25 Governmental Affairs of the Senate a report describing the

results of the testing, analyzing such results, providing an 1 2 assessment of whether there are any health risks associated with the results and the nature of any such health risks, 3 4 and detailing the plans of the Administrator of the Federal 5 Emergency Management Agency to act on the results of the testing, including any need to relocate individuals living 6 7 in the trailers or mobile homes provided by the Federal 8 Emergency Management Agency or otherwise assist indi-9 viduals affected by the results, plans for the sale or transfer 10 of any trailers or mobile homes (which shall be made in coordination with the Administrator of General Services), 11 12 and plans to conduct further testing: Provided further, That 13 after completing longer-term testing under this heading, the Administrator of the Federal Emergency Management 14 15 Agency, in conjunction with the head of the Office of Health Affairs of the Department of Homeland Security, the Direc-16 tor of the Centers for Disease Control and Prevention, and 17 18 the Administrator of the Environmental Protection Agency, shall submit to the Committee on Appropriations and the 19 20 Committee on Homeland Security and Governmental Af-21 fairs of the Senate a report describing the results of the test-22 ing, analyzing such results, providing an assessment of 23 whether any health risks are associated with the results and 24 the nature of any such health risks, incorporating any addi-25 tional relevant information from the shorter-term testing

completed under this heading, and detailing the plans and
 recommendations of the Administrator of the Federal Emer gency Management Agency to act on the results of the test ing.

FIREFIGHTER ASSISTANCE GRANTS

5

6 For necessary expenses for programs authorized by the 7 Federal Fire Prevention and Control Act of 1974 (15 U.S.C. 2201 et seq.), \$700,000,000: Provided, That not to exceed 8 9 five percent of this amount shall be available for program 10 administration: Provided further, That funds shall be allo-11 cated as follows: (1) \$560,000,000 shall be available to carry out section 33 of that Act (15 U.S.C. 2229), to remain 12 13 available until September 30, 2009; and (2) \$140,000,000 shall be available to carry out section 34 of that Act (15) 14 15 U.S.C. 2229a).

16 EMERGENCY MANAGEMENT PERFORMANCE GRANTS

17 For necessary expenses for emergency management 18 performance grants, as authorized by the National Flood 19 Insurance Act of 1968 (42 U.S.C. 4001 et seq.), the Robert T. Stafford Disaster Relief and Emergency Assistance Act 20 21 (42 U.S.C. 5121 et seq.), the Earthquake Hazards Reduc-22 tion Act of 1977 (42 U.S.C. 7701 et seq.), and Reorganiza-23 tion Plan No. 3 of 1978 (5 U.S.C. App.), \$300,000,000: Pro-24 vided, That total administrative costs shall not exceed three percent of the total appropriation. 25

1 RADIOLOGICAL EMERGENCY PREPAREDNESS PROGRAM

2 The aggregate charges assessed during fiscal year 2008, 3 as authorized in title III of the Departments of Veterans 4 Affairs and Housing and Urban Development, and Inde-5 pendent Agencies Appropriations Act, 1999 (42 U.S.C. 5196e), shall not be less than 100 percent of the amounts 6 7 anticipated by the Department of Homeland Security nec-8 essary for its radiological emergency preparedness program 9 for the next fiscal year: Provided, That the methodology for 10 assessment and collection of fees shall be fair and equitable and shall reflect costs of providing such services, including 11 12 administrative costs of collecting such fees: Provided further, That fees received under this heading shall be deposited 13 in this account as offsetting collections and will become 14 15 available for authorized purposes on October 1, 2008, and remain available until expended. 16

17 UNITED STATES FIRE ADMINISTRATION

For necessary expenses of the United States Fire Administration, as authorized by the Federal Fire Prevention
and Control Act of 1974 (15 U.S.C. 2201 et seq.) and the
Homeland Security Act of 2002 (6 U.S.C. 101 et seq.),
\$43,300,000.

23	DISASTER RELIEF
24	(INCLUDING TRANSFER OF FUNDS)
25	For necessary expenses in carrying out the Robert T.

26 Stafford Disaster Relief and Emergency Assistance Act (42

U.S.C. 5121 et seq.), \$1,700,000,000, to remain available 1 until expended: Provided, That of the total amount pro-2 3 vided, \$13,500,000 shall be transferred to the Department 4 of Homeland Security Office of Inspector General for audits and investigations related to disasters, subject to section 503 5 of this Act: Provided further, That up to \$48,000,000 and 6 250 positions may be transferred to "Management and Ad-7 8 ministration", Federal Emergency Management Agency, for management and administration functions, subject to sec-9 10 tion 503 of this Act.

11 DISASTER ASSISTANCE DIRECT LOAN PROGRAM ACCOUNT

12 For activities under section 319 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 13 U.S.C. 5162), \$875,000, of which \$580,000 is for adminis-14 15 trative expenses to carry out the direct loan program and 16 \$295,000 is for the cost of direct loans: Provided, That gross obligations for the principal amount of direct loans shall 17 not exceed \$25,000,000: Provided further, That the cost of 18 19 modifying such loans shall be as defined in section 502 of the Congressional Budget Act of 1974 (2 U.S.C. 661a). 20

21 FLOOD MAP MODERNIZATION FUND

For necessary expenses under section 1360 of the National Flood Insurance Act of 1968 (42 U.S.C. 4101),
\$200,000,000, and such additional sums as may be provided by State and local governments or other political subdivisions for cost-shared mapping activities under section
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1 1360(f)(2) of such Act, to remain available until expended:
 2 Provided, That total administrative costs shall not exceed
 3 three percent of the total appropriation.

## 4 NATIONAL FLOOD INSURANCE FUND 5 (INCLUDING TRANSFER OF FUNDS)

6 For activities under the National Flood Insurance Act 7 of 1968 (42 U.S.C. 4001 et seq.), and the Flood Disaster Protection Act of 1973 (42 U.S.C. 4001 et seq.), 8 9 \$145,000,000, which is available as follows: (1) not to exceed \$45,642,000 for salaries and expenses associated with 10 11 flood mitigation and flood insurance operations; and (2) not to exceed \$99,358,000 for flood hazard mitigation, 12 13 which shall be derived from offsetting collections assessed 14 and collected under section 1307 of the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.), to remain 15 16 available until September 30, 2009, including up to 17 \$34,000,000 for flood mitigation expenses under section 18 1366 of that Act, which amount shall be available for transfer to the National Flood Mitigation Fund until September 19 30, 2009: Provided, That in fiscal year 2008, no funds shall 20 be available from the National Flood Insurance Fund in 21 22 excess of: (1) \$70,000,000 for operating expenses; (2)23 \$773,772,000 for commissions and taxes of agents; (3) such 24 sums as are necessary for interest on Treasury borrowings; and (4) \$90,000,000 for flood mitigation actions with re-25 26 spect to severe repetitive loss properties under section 1361A

of that Act (42 U.S.C. 4102a) and repetitive insurance
 claims properties under section 1323 of that Act (42 U.S.C.
 4030), which shall remain available until expended: Pro vided further, That total administrative costs shall not ex ceed four percent of the total appropriation.

6 NATIONAL FLOOD MITIGATION FUND
7 (INCLUDING TRANSFER OF FUNDS)

8 Notwithstanding subparagraphs (B) and (C) of sub-9 section (b)(3), and subsection (f), of section 1366 of the Na-10 tional Flood Insurance Act of 1968, \$34,000,000 (42 U.S.C. 11 4104c), to remain available until September 30, 2009, for 12 activities designed to reduce the risk of flood damage to 13 structures pursuant to such Act, of which \$34,000,000 shall 14 be derived from the National Flood Insurance Fund.

15 NATIONAL PRE-DISASTER MITIGATION FUND

16 For a pre-disaster mitigation grant program under title II of the Robert T. Stafford Disaster Relief and Emer-17 18 gency Assistance Act (42 U.S.C. 5131 et seq.), \$120,000,000, 19 to remain available until expended: Provided, That grants made for pre-disaster mitigation shall be awarded on a 20 21 competitive basis subject to the criteria in section 203(q)of such Act (42 U.S.C. 5133(g)): Provided further, That 22 total administrative costs shall not exceed three percent of 23 24 the total appropriation.

1	EMERGENCY FOOD AND SHELTER
2	To carry out an emergency food and shelter program
3	pursuant to title III of the McKinney-Vento Homeless As-
4	sistance Act (42 U.S.C. 11331 et seq.), \$153,000,000, to re-
5	main available until expended: Provided, That total admin-
6	istrative costs shall not exceed 3.5 percent of the total appro-
7	priation.
8	TITLE IV
9	RESEARCH AND DEVELOPMENT, TRAINING, AND
10	SERVICES
11	United States Citizenship and Immigration
12	Services
13	For necessary expenses for citizenship and immigra-
14	tion services, \$50,523,000: Provided, That of the total,
15	\$20,000,000 provided to address backlogs of security checks
16	associated with pending applications and petitions shall
17	not be available for obligation until the Secretary of Home-
18	land Security and the United States Attorney General sub-
19	mit to the Committees on Appropriations of the Senate and
20	the House of Representatives a plan to eliminate the backlog
21	of security checks that establishes information sharing pro-
22	tocols to ensure United States Citizenship and Immigration
23	Services has the information it needs to carry out its mis-
24	sion.

SALARIES AND EXPENSES

Federal Law Enforcement Training Center 1 2

3 For necessary expenses of the Federal Law Enforce-4 ment Training Center, including materials and support costs of Federal law enforcement basic training; purchase 5 of not to exceed 117 vehicles for police-type use and hire 6 7 of passenger motor vehicles; expenses for student athletic 8 and related activities; the conduct of and participation in 9 firearms matches and presentation of awards; public awareness and enhancement of community support of law enforce-10 11 ment training; room and board for student interns; a flat 12 monthly reimbursement to employees authorized to use personal mobile phones for official duties; and services as au-13 14 thorized by section 3109 of title 5. United States Code: 15 \$221,076,000, of which up to \$43,910,000 for materials and support costs of Federal law enforcement basic training 16 17 shall remain available until September 30, 2009; of which \$300,000 shall remain available until expended for Federal 18 19 law enforcement agencies participating in training accredi-20 tation, to be distributed as determined by the Federal Law 21 Enforcement Training Center for the needs of participating 22 agencies; and of which not to exceed \$12,000 shall be for 23 official reception and representation expenses: Provided, 24 That the Center is authorized to obligate funds in anticipation of reimbursements from agencies receiving training 25

sponsored by the Center, except that total obligations at the
 end of the fiscal year shall not exceed total budgetary re sources available at the end of the fiscal year: Provided fur ther, That section 1202(a) of Public Law 107–206 (42
 U.S.C. 3771 note) as amended by Public Law 109–295 (120
 Stat. 1374) is further amended by striking "December 31,
 2007" and inserting "December 31, 2011".

8 ACQUISITIONS, CONSTRUCTION, IMPROVEMENTS, AND
 9 RELATED EXPENSES

For acquisition of necessary additional real property and facilities, construction, and ongoing maintenance, facility improvements, and related expenses of the Federal Law Enforcement Training Center, \$44,470,000, to remain available until expended: Provided, That the Center is authorized to accept reimbursement to this appropriation from government agencies requesting the construction of special use facilities.

18	Science and	Technology

19 MANAGEMENT AND ADMINISTRATION

For salaries and expenses of the Office of the Under
Secretary for Science and Technology and for management
and administration of programs and activities, as authorized by title III of the Homeland Security Act of 2002 (6
U.S.C. 181 et seq.), \$140,632,000: Provided, That not to
exceed \$3,000 shall be for official reception and representation expenses.

1 RESEARCH, DEVELOPMENT, ACQUISITION, AND OPERATIONS 2 For necessary expenses for science and technology re-3 search, including advanced research projects; development; 4 test and evaluation; acquisition; and operations; as author-5 ized by title III of the Homeland Security Act of 2002 (6 6 U.S.C. 181 et seq.); \$697,364,000, to remain available until 7 expended; and of which \$103,814,000 shall be for necessary 8 expenses of the field laboratories and assets of the Science 9 and Technology Directorate.

10DOMESTIC NUCLEAR DETECTION OFFICE11MANAGEMENT AND ADMINISTRATION

12 For salaries and expenses of the Domestic Nuclear De-13 tection Office and for management and administration of 14 programs and activities, \$32,000,000: Provided, That not 15 to exceed \$3,000 shall be for official reception and represen-16 tation expenses.

### 17 RESEARCH, DEVELOPMENT, ACQUISITION, AND OPERATIONS

For necessary expenses for radiological and nuclear research, development, testing, evaluation and operations,
\$336,000,000, to remain available until expended, of which
\$10,000,000 shall be available to support the implementation of the Securing the Cities initiative at the level requested in the President's budget.

24 SYSTEMS ACQUISITION

25 For expenses for the Domestic Nuclear Detection Office

26 acquisition and deployment of radiological detection sys-HR 2638 PP

tems in accordance with the global nuclear detection archi-1 tecture, \$182,000,000, to remain available until September 2 3 30, 2010, of which \$30,000,000 shall be available to support 4 the implementation of the Securing the Cities initiative at the level requested in the President's budget: Provided, That 5 none of the funds appropriated under this heading shall be 6 7 obligated for full-scale procurement 0f Advanced 8 Spectroscopic Portal Monitors until the Secretary of Home-9 land Security has certified through a report to the Commit-10 tees on Appropriations of the Senate and the House of Rep-11 resentatives that a significant increase in operational effectiveness will be achieved. 12

- 13 TITLE V
- 14 GENERAL PROVISIONS

15 SEC. 501. No part of any appropriation contained in
16 this Act shall remain available for obligation beyond the
17 current fiscal year unless expressly so provided herein.

18 SEC. 502. None of the funds available in this Act shall
19 be available to carry out section 872 of Public Law 107–
20 296.

SEC. 503. (a) None of the funds provided by this Act,
provided by previous appropriations Acts to the agencies
in or transferred to the Department of Homeland Security
that remain available for obligation or expenditure in fiscal
year 2008, or provided from any accounts in the Treasury

of the United States derived by the collection of fees avail-1 able to the agencies funded by this Act, shall be available 2 3 for obligation or expenditure through a reprogramming of 4 funds that: (1) creates a new program; (2) eliminates a program, project, or activity; (3) increases funds for any pro-5 gram, project, or activity for which funds have been denied 6 7 or restricted by the Congress; (4) proposes to use funds di-8 rected for a specific activity by either of the Committees 9 on Appropriations of the Senate or the House of Represent-10 atives for a different purpose; or (5) contracts out any func-11 tion or activity for which funding levels were requested for 12 Federal full-time equivalents in the object classification tables contained in the fiscal year 2008 Budget Appendix for 13 the Department of Homeland Security, as modified by the 14 15 joint explanatory statement accompanying this Act; unless the Committees on Appropriations of the Senate and the 16 17 House of Representatives are notified 15 days in advance 18 of such reprogramming of funds.

(b) None of the funds provided by this Act, provided
by previous appropriations Acts to the agencies in or transferred to the Department of Homeland Security that remain
available for obligation or expenditure in fiscal year 2008,
or provided from any accounts in the Treasury of the
United States derived by the collection of fees available to
the agencies funded by this Act, shall be available for obliga-

tion or expenditure for programs, projects, or activities 1 through a reprogramming of funds in excess of \$5,000,000 2 or 10 percent, whichever is less, that: (1) augments existing 3 4 programs, projects, or activities; (2) reduces by 10 percent 5 funding for any existing program, project, or activity, or numbers of personnel by 10 percent as approved by the Con-6 7 gress; or (3) results from any general savings from a reduc-8 tion in personnel that would result in a change in existing 9 programs, projects, or activities as approved by the Con-10 gress; unless the Committees on Appropriations of the Sen-11 ate and the House of Representatives are notified 15 days 12 in advance of such reprogramming of funds.

13 (c) Not to exceed 5 percent of any appropriation made 14 available for the current fiscal year for the Department of 15 Homeland Security by this Act or provided by previous appropriations Acts may be transferred between such appro-16 priations, but no such appropriations, except as otherwise 17 specifically provided, shall be increased by more than 10 18 percent by such transfers: Provided, That any transfer 19 under this section shall be treated as a reprogramming of 20 21 funds under subsection (b) of this section and shall not be 22 available for obligation unless the Committees on Appro-23 priations of the Senate and the House of Representatives 24 are notified 15 days in advance of such transfer.

(d) Notwithstanding subsections (a), (b), and (c) of
 this section, no funds shall be reprogrammed within or
 transferred between appropriations after June 30, except in
 extraordinary circumstances which imminently threaten
 the safety of human life or the protection of property.

6 SEC. 504. None of the funds appropriated or otherwise 7 made available to the Department of Homeland Security 8 may be used to make payments to the "Department of 9 Homeland Security Working Capital Fund", except for the 10 activities and amounts allowed in the President's fiscal year 2008 budget, excluding sedan service, shuttle service, 11 transit subsidy, mail operations, parking, and competitive 12 sourcing: Provided, That any additional activities and 13 amounts shall be approved by the Committees on Appro-14 15 priations of the Senate and the House of Representatives 30 days in advance of obligation. 16

17 SEC. 505. Except as otherwise specifically provided by law, not to exceed 50 percent of unobligated balances re-18 19 maining available at the end of fiscal year 2008 from appropriations for salaries and expenses for fiscal year 2008 20 21 in this Act shall remain available through September 30, 22 2009, in the account and for the purposes for which the 23 appropriations were provided: Provided, That prior to the 24 obligation of such funds, a request shall be submitted to the 25 Committees on Appropriations of the Senate and the House

of Representatives for approval in accordance with section
 503 of this Act.

SEC. 506. Funds made available by this Act for intelligence activities are deemed to be specifically authorized
by the Congress for purposes of section 504 of the National
Security Act of 1947 (50 U.S.C. 414) during fiscal year
2008 until the enactment of an Act authorizing intelligence
activities for fiscal year 2008.

9 SEC. 507. The Federal Law Enforcement Training Accreditation Board shall lead the Federal law enforcement 10 training accreditation process, to include representatives 11 from the Federal law enforcement community and non-Fed-12 13 eral accreditation experts involved in law enforcement training, to continue the implementation of measuring and 14 15 assessing the quality and effectiveness of Federal law enforcement training programs, facilities, and instructors. 16

17 SEC. 508. None of the funds in this Act may be used 18 to make a grant allocation, discretionary grant award, discretionary contract award, or to issue a letter of intent to-19 taling in excess of \$1,000,000, or to announce publicly the 20 21 intention to make such an award, unless the Secretary of 22 Homeland Security notifies the Committees on Appropria-23 tions of the Senate and the House of Representatives at least 24 three full business days in advance: Provided, That no noti-25 fication shall involve funds that are not available for obliga-

tion: Provided further, That the notification shall include 1 the amount of the award, the fiscal year in which the funds 2 for the award were appropriated, and the account for which 3 4 the funds are being drawn from: Provided further, That the 5 Federal Emergency Management Agency shall brief the Committees on Appropriations of the Senate and the House 6 7 of Representatives five full business days in advance of an-8 nouncing publicly the intention of making an award of for-9 mula-based grants; law enforcement terrorism prevention 10 grants; high-threat, high-density urban areas grants; or regional catastrophic preparedness grants. 11

12 SEC. 509. Notwithstanding any other provision of law, no agency shall purchase, construct, or lease any additional 13 facilities, except within or contiguous to existing locations, 14 15 to be used for the purpose of conducting Federal law enforcement training without the advance approval of the Commit-16 17 tees on Appropriations of the Senate and the House of Rep-18 resentatives, except that the Federal Law Enforcement 19 Training Center is authorized to obtain the temporary use of additional facilities by lease, contract, or other agreement 20 21 for training which cannot be accommodated in existing 22 Center facilities.

23 SEC. 510. The Director of the Federal Law Enforce24 ment Training Center shall schedule basic and/or advanced
25 law enforcement training at all four training facilities

under the control of the Federal Law Enforcement Training
 Center to ensure that these training centers are operated
 at the highest capacity throughout the fiscal year.

4 SEC. 511. None of the funds appropriated or otherwise 5 made available by this Act may be used for expenses of any construction, repair, alteration, or acquisition project for 6 7 which a prospectus, if required by the Public Buildings Act 8 of 1959 (40 U.S.C. 3301), has not been approved, except 9 that necessary funds may be expended for each project for 10 required expenses for the development of a proposed pro-11 spectus.

SEC. 512. None of the funds in this Act may be used
in contravention of the applicable provisions of the Buy
American Act (41 U.S.C. 10a et seq.).

15 SEC. 513. (a) None of the funds provided by this or previous appropriations Acts may be obligated for deploy-16 ment or implementation, on other than a test basis, of the 17 18 Secure Flight program or any other follow on or successor passenger prescreening program, until the Secretary of 19 Homeland Security certifies, and the Government Account-20 21 ability Office reports, to the Committees on Appropriations 22 of the Senate and the House of Representatives, that all ten 23 of the conditions contained in paragraphs (1) through (10) 24 of section 522(a) of Public Law 108–334 (118 Stat. 1319) have been successfully met. 25

(b) The report required by subsection (a) shall be sub mitted within 90 days after the Secretary provides the req uisite certification, and periodically thereafter, if necessary,
 until the Government Accountability Office confirms that
 all ten conditions have been successfully met.

6 (c) Within 90 days of enactment of this Act, the Sec-7 retary shall submit to the Committees on Appropriations 8 of the Senate and the House of Representatives a detailed 9 plan that describes: (1) the dates for achieving key mile-10 stones, including the date or timeframes that the Secretary 11 will certify the program under subsection (a); and (2) the 12 methodology to be followed to support the Secretary's certification. as required under subsection (a). 13

(d) During the testing phase permitted by subsection
(a), no information gathered from passengers, foreign or domestic air carriers, or reservation systems may be used to
screen aviation passengers, or delay or deny boarding to
such passengers, except in instances where passenger names
are matched to a Government watch list.

(e) None of the funds provided in this or previous appropriations Acts may be utilized to develop or test algorithms assigning risk to passengers whose names are not
on Government watch lists.

24 (f) None of the funds provided in this or previous ap25 propriations Acts may be utilized for data or a database

that is obtained from or remains under the control of a non Federal entity: Provided, That this restriction shall not
 apply to Passenger Name Record data obtained from air
 carriers.

5 SEC. 514. None of the funds made available in this
6 Act may be used to amend the oath of allegiance required
7 by section 337 of the Immigration and Nationality Act (8
8 U.S.C. 1448).

9 SEC. 515. None of the funds appropriated by this Act 10 may be used to process or approve a competition under Office of Management and Budget Circular A-76 for services 11 provided as of June 1, 2004, by employees (including em-12 ployees serving on a temporary or term basis) of United 13 States Citizenship and Immigration Services of the Depart-14 15 ment of Homeland Security who are known as of that date as Immigration Information Officers, Contact Representa-16 tives, or Investigative Assistants. 17

18 SEC. 516. (a) None of the funds appropriated to the 19 United States Secret Service by this Act or by previous ap-20 propriations Acts may be made available for the protection 21 of the head of a Federal agency other than the Secretary 22 of Homeland Security: Provided, That the Director of the 23 United States Secret Service may enter into an agreement 24 to perform such service on a fully reimbursable basis.

1 (b) None of the funds appropriated by this or any other 2 Act to the United States Secret Service shall be made avail-3 able for the protection of a Federal official, other than per-4 sons granted protection under section 3056(a) of title 18, 5 United States Code, and the Secretary of Homeland Security: Provided, That the Director of the United States Secret 6 7 Service may enter into an agreement to perform such pro-8 tection on a fully reimbursable basis for protectees not des-9 ignated under section 3056(a) of title 18, United States 10 Code.

SEC. 517. (a) The Secretary of Homeland Security is
directed to research, develop, and procure new technologies
to inspect and screen air cargo carried on passenger aircraft at the earliest date possible.

(b) Existing checked baggage explosive detection equipment and screeners shall be utilized to screen air cargo carried on passenger aircraft to the greatest extent practicable
at each airport until technologies developed under subsection (a) are available.

(c) The Transportation Security Administration shall
report air cargo inspection statistics quarterly to the Committees on Appropriations of the Senate and the House of
Representatives, by airport and air carrier, within 45 days
after the end of the quarter including any reason for noncompliance with the second proviso of section 513 of the

Department of Homeland Security Appropriations Act,
 2005 (Public Law 108–334, 118 Stat. 1317).

SEC. 518. None of the funds made available in this
Act may be used by any person other than the Privacy Officer appointed under section 222 of the Homeland Security
Act of 2002 (6 U.S.C. 142) to alter, direct that changes be
made to, delay, or prohibit the transmission to Congress
of any report prepared under paragraph (6) of such section.

9 SEC. 519. No funding provided by this or previous ap-10 propriation Acts shall be available to pay the salary of any 11 employee serving as a contracting officer's technical rep-12 resentative (COTR), or anyone acting in a similar or like 13 capacity, who has not received COTR training.

14 SEC. 520. Except as provided in section 44945 of title 15 49, United States Code, funds appropriated or transferred to Transportation Security Administration "Aviation Se-16 curity", "Administration" and "Transportation Security 17 Support" in fiscal years 2004, 2005, 2006, and 2007 that 18 are recovered or deobligated shall be available only for pro-19 curement and installation of explosive detection systems for 20 21 air cargo, baggage, and checkpoint screening systems, sub-22 ject to notification.

23 SEC. 521. Section 525(d) of the Department of Home24 land Security Appropriations Act, 2007 (Public Law 109–
25 295; 120 Stat. 1382) shall apply to fiscal year 2008.

### (RESCISSION OF FUNDS)

2 SEC. 522. From the unobligated balances of funds 3 transferred to the Department of Homeland Security when 4 it was created in 2003, excluding mandatory appropria-5 tions, \$45,000,000 is rescinded, of which \$12,000,000 shall be rescinded from Departmental Operations; \$12,000,000 6 7 shall be rescinded from the Office of State and Local Gov-8 ernment Coordination; and \$6,000,000 shall be rescinded 9 from the Working Capital Fund.

10 SEC. 523. Any funds appropriated to United States 11 Coast Guard, "Acquisition, Construction, and Improve-12 ments" in fiscal years 2002, 2003, 2004, 2005, and 2006 for the 110–123 foot patrol boat conversion that are recov-13 ered, collected, or otherwise received as the result of negotia-14 15 tion, mediation, or litigation, shall be available until expended for the Replacement Patrol Boat (FRC-B) program. 16 17 SEC. 524. The Department of Homeland Security 18 Working Capital Fund, established, pursuant to section 403 of Public Law 103–356 (31 U.S.C. 501 note), shall continue 19 operations during fiscal year 2008. 20

SEC. 525. (a) The Federal Emergency Management
Agency (FEMA) shall submit a quarterly report to the
Committees on Appropriations of the Senate and the House
of Representatives detailing the allocation and obligation
of funds for "Disaster Relief" to include:

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1	(1) status of the Disaster Relief Fund (DRF) in-
2	cluding obligations, allocations, and amounts undis-
3	tributed/unallocated;
4	(2) allocations, obligations, and expenditures for
5	all open disasters;
6	(3) information on national flood insurance
7	claims;
8	(4) obligations, allocations and expenditures by
9	State for unemployment, crisis counseling, inspec-
10	tions, housing assistance, manufactured housing, pub-
11	lic assistance and individual assistance;
12	(5) mission assignment obligations by agency,
13	including:
14	(A) the amounts reimbursed to other agen-
15	cies that are in suspense because FEMA has not
16	yet reviewed and approved the documentation
17	supporting the expenditure; and
18	(B) a disclaimer if the amounts of reported
19	obligations and expenditures do not reflect the
20	status of such obligations and expenditures from
21	a government-wide perspective;
22	(6) the amount of credit card purchases by agen-
23	cy and mission assignment;
24	(7) specific reasons for all waivers granted and
25	a description of each waiver;

1	(8) a list of all contracts that were awarded on
2	a sole source or limited competition basis, including
3	the dollar amount, the purpose of the contract and the
4	reason for the lack of competitive award; and
5	(9) an estimate of when available appropriations
6	will be exhausted, assuming an average disaster sea-

8 (b) The Secretary of Homeland Security shall at least 9 quarterly obtain from agencies performing mission assign-10 ments each such agency's actual obligation and expenditure 11 data and report to the Committees on Appropriations of 12 the Senate and the House of Representatives.

13 (c) For any request for reimbursement from a Federal agency to the Department of Homeland Security to cover 14 15 expenditures under the Stafford Act (42 U.S.C. 5121 et seq.), or any mission assignment orders issued by the De-16 partment of Homeland Security for such purposes, the Sec-17 retary of Homeland Security shall take appropriate steps 18 19 to ensure that each agency is periodically reminded of Department of Homeland Security policies on-20

21 (1) the detailed information required in sup22 porting documentation for reimbursements, and

(2) the necessity for timeliness of agency billings.
(d) Notwithstanding section 404 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42)

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son.

U.S.C. 5170c), projects relating to Hurricanes Katrina and 1 Rita for which the non-Federal share of assistance under 2 3 that section is funded by amounts appropriated to the Com-4 munity Development Fund under chapter 9 of title I of division B of the Department of Defense, Emergency Supple-5 mental Appropriations to Address Hurricanes in the Gulf 6 7 of Mexico, and Pandemic Influenza Act, 2006 (Public Law 8 109–148; 119 Stat. 2779) or chapter 9 of title II of the 9 Emergency Supplemental Appropriations Act for Defense, the Global War on Terror, and Hurricane Recovery, 2006 10 (Public Law 109–234; 120 Stat. 472) shall not be subject 11 to any precertification requirements. 12

SEC. 526. Within 45 days after the close of each month, the Chief Financial Officer of the Department of Homeland Security shall submit to the Committees on Appropriations of the Senate and the House of Representatives a monthly budget and staffing report that includes total obligations, on-board versus funded full-time equivalent staffing levels, and the number of contract employees by office.

20 SEC. 527. Section 532(a) of Public Law 109–295 is
21 amended by striking "2007" and inserting "2008".

SEC. 528. The Federal Law Enforcement Training
Center instructor staff shall be classified as inherently governmental for the purpose of the Federal Activities Inventory Reform Act of 1998 (31 U.S.C. 501 note).

1 SEC. 529. None of the funds provided in this Act may 2 be used to alter or reduce operations within the Civil Engineering Program of the Coast Guard nationwide, including 3 4 the civil engineering units, facilities, design, and construction centers, maintenance and logistics command centers, 5 and the Coast Guard Academy, except as specifically au-6 7 thorized by a statute enacted after the date of enactment 8 of this Act.

9 SEC. 530. EXTENSION OF THE IMPLEMENTATION Deadline for the Western Hemisphere Travel Ini-10 TIATIVE. Subparagraph (A) of section 7209(b)(1) of the In-11 12 telligence Reform and Terrorism Prevention Act of 2004 13 (Public Law 108–458; 8 U.S.C. 1185 note) is amended by striking "This plan shall be implemented not later than 14 15 three months after the Secretary of State and the Secretary of Homeland Security make the certifications required in 16 subsection (B), or June 1, 2009, whichever is earlier." and 17 18 inserting "Such plan may not be implemented earlier than 19 the date that is the later of 3 months after the Secretary of State and the Secretary of Homeland Security make the 20 21 certification required in subparagraph (B) or June 1, 22 2009.".

23 SEC. 531. Section 550 of the Department of Homeland
24 Security Appropriations Act, 2007 (6 U.S.C. 121 note) is
25 amended by adding at the end the following:

"(h) This section shall not preclude or deny any right 1 2 of any State or political subdivision thereof to adopt or enforce any regulation, requirement, or standard of perform-3 4 ance with respect to chemical facility security that is more 5 stringent than a regulation, requirement, or standard of performance issued under this section, or otherwise impair 6 7 any right or jurisdiction of any State with respect to chem-8 ical facilities within that State, unless there is an actual 9 conflict between this section and the law of that State.". 10 SEC. 532. None of the funds provided in this Act under 11 the heading "Office of the Chief Information Officer" shall be used for data center development other than for the Na-12 tional Center for Critical Information Processing and Stor-13 age until the Chief Information Officer certifies that the Na-14 15 tional Center for Critical Information Processing and Storage is fully utilized as the Department's primary data stor-16 age center at the highest capacity throughout the fiscal year. 17 18 SEC. 533. None of the funds in this Act shall be used to reduce the United States Coast Guard's Operations Sys-19 20 tems Center mission or its government-employed or contract 21 staff levels.

SEC. 534. (a) Notwithstanding section 503 of this Act,
up to \$25,000,000 from prior year balances currently available to the Transportation Security Administration may

be transferred to "Transportation Threat Assessment and
 Credentialing" for the Secure Flight program.

3 (b) In carrying out the transfer authority under sub-4 section (a), the Transportation Security Administration 5 shall not utilize any prior year balances from the following programs: screener partnership program; explosive detec-6 7 tion system purchase; explosive detection system installa-8 tion; checkpoint support; aviation regulation and other en-9 forcement; air cargo; and air cargo research and develop-10 ment: Provided, That any funds proposed to be transferred under this section shall not be available for obligation until 11 12 the Committees on Appropriations of the Senate and the 13 House of Representatives receive and approve a plan for expenditure for such funds that is submitted by the Sec-14 15 retary of Homeland Security: Provided further, That the plan shall be submitted simultaneously to the Government 16 Accountability Office for review consistent with its ongoing 17 18 assessment of the Secure Flight Program as mandated by 19 section 522(a) of Public Law 108–334 (118 Stat. 1319).

20 SEC. 535. DISASTER ASSISTANCE FOR SCHOOLS. (a)
21 DEFINITIONS.—In this section—

(1) the term "Administrator" means the Administrator of the Federal Emergency Management Agency;

1	(2) the term "covered assistance" means assist-
2	ance—
3	(A) provided under section 406 of the Rob-
4	ert T. Stafford Disaster Relief and Emergency
5	Assistance Act (42 U.S.C. 5172);
6	(B) to be used to—
7	(i) repair, restore, reconstruct, or re-
8	place school facilities; or
9	(ii) replace lost contents of a school;
10	and
11	(C) for damage caused by Hurricane
12	Katrina of 2005 or Hurricane Rita of 2005; and
13	(3) the term "local educational agency" has the
14	meaning given that term in section 9101 of the Ele-
15	mentary and Secondary Education Act of 1965 (20
16	U.S.C. 7801).
17	(b) Assistance to Schools.—
18	(1) IN GENERAL.—A local educational agency
19	that has applied for covered assistance before the date
20	of enactment of this Act may request that such assist-
21	ance (including any eligible costs discovered after the
22	date of the estimate of eligible costs under section
23	406(e)(1)(A) of the Robert T. Stafford Disaster Relief
24	and Emergency Assistance Act (42 U.S.C.
25	5172(e)(1)(A)) and any cost that was determined to

be an eligible cost after an appeal or review) be pro vided in a single payment.

3 (2) DISBURSEMENT OF ASSISTANCE.—Not later
4 than 30 days after the date that a local educational
5 agency makes a request under paragraph (1), the Ad6 ministrator shall provide in a single payment any
7 covered assistance for any eligible cost that was ap8 proved by the Administrator on or before the date of
9 that request.

(3) FLOOD INSURANCE REDUCTION.—For any
covered assistance provided under paragraph (2), the
Administrator shall make not more than 1 reduction
under section 406(d) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C.
5172(d)) in the amount of assistance provided.

16 (c) ALTERNATE USE.—For any covered assistance pro17 vided under subsection (b)(2), the amount of that assistance
18 shall not be reduced under section 406(c)(1) of the Robert
19 T. Stafford Disaster Relief and Emergency Assistance Act
20 (42 U.S.C. 5172(c)(1)).

21 (d) APPLICABILITY.—This section shall apply to any
22 covered assistance provided on or after the date of enact23 ment of this Act.

24 SEC. 536. TECHNICAL CORRECTIONS. (a) IN GEN25 ERAL.—

1	(1) Redesignations.—Chapter 27 of title 18,
2	United States Code, is amended by redesignating sec-
3	tion 554 added by section 551(a) of the Department
4	of Homeland Security Appropriations Act, 2007
5	(Public Law 109–295; 120 Stat. 1389) (relating to
6	border tunnels and passages) as section 555.
7	(2) TABLE OF SECTIONS.—The table of sections
8	for chapter 27 of title 18, United States Code, is
9	amended by striking the item relating to section 554,
10	"Border tunnels and passages", and inserting the fol-
11	lowing:
	"555. Border tunnels and passages.".
12	(b) CRIMINAL FORFEITURE.—Section 982(a)(6) of title
13	18, United States Code, is amended by striking "554" and

14 inserting "555".

(c) DIRECTIVE TO THE UNITED STATES SENTENCING
COMMISSION.—Section 551(d) of the Department of Homeland Security Appropriations Act, 2007 (Public Law 109–
295; 120 Stat. 1390) is amended in paragraphs (1) and
(2)(A) by striking "554" and inserting "555".

20 SEC. 537. SEXUAL ABUSE. Sections 2241, 2242, 2243,
21 and 2244 of title 18, United States Code, are each amended
22 by striking "the Attorney General" each place that term ap23 pears and inserting "the head of any Federal department
24 or agency".

Sec. 538. Plan for the Control and Management
OF ARUNDO DONAX. (a) DEFINITIONS.—In this section:
(1) ARUNDO DONAX.—The term "Arundo donax"
means a tall perennial reed commonly known as
"Carrizo cane", "Spanish cane", "wild cane", and
"giant cane".
(2) PLAN.—The term "plan" means the plan for
the control and management of Arundo donax devel-
oped under subsection (b).
(3) RIVER.—The term "River" means the Rio
Grande River.
(4) Secretary.—The term "Secretary" means
the Secretary of Homeland Security.
(b) Development of Plan.—
(1) IN GENERAL.—The Secretary shall develop a
plan for the control and management of Arundo
donax along the portion of the River that serves as the
international border between the United States and
Mexico.
(2) Components.—In developing the plan, the
Secretary shall address—
(A) information derived by the Secretary of
Agriculture and the Secretary of the Interior

1	biological, mechanical, and chemical means of
2	controlling and managing Arundo donax;
3	(B) past and current efforts to under-
4	stand—
5	(i) the ecological damages caused by
6	Arundo donax; and
7	(ii) the dangers Arundo donax poses to
8	Federal and local law enforcement;
9	(C) any international agreements and trea-
10	ties that need to be completed to allow for the
11	control and management of Arundo donax on
12	both sides of the River;
13	(D) the long-term efforts that the Secretary
14	considers to be necessary to control and manage
15	Arundo donax, including the cost estimates for
16	the implementation of the efforts; and
17	(E) whether a waiver of applicable Federal
18	environmental laws (including regulations) is
19	necessary.
20	(3) CONSULTATION.—The Secretary shall develop
21	the plan in consultation with the Secretary of Agri-
22	culture, the Secretary of the Interior, the Secretary of
23	State, the Chief of Engineers, and any other Federal
24	and State agencies that have appropriate expertise re-

1	garding the control and management of Arundo
2	donax.
3	(c) REPORT.—Not later than 90 days after the date
4	of enactment of this Act, the Secretary shall submit the plan
5	to—
6	(1) the Committees on the Judiciary of the Sen-
7	ate and the House of Representatives; and
8	(2) the Committees on Appropriations of the
9	Senate and the House of Representatives.
10	Sec. 539. Reporting of Waste, Fraud, and Abuse.
11	Not later than 30 days after the date of enactment of this
12	Act—
13	(1) the Secretary of Homeland Security shall es-
14	tablish and maintain on the homepage of the website
15	of the Department of Homeland Security, a direct
16	link to the website of the Office of Inspector General
17	of the Department of Homeland Security; and
18	(2) the Inspector General of the Department of
19	Homeland Security shall establish and maintain on
20	the homepage of the website of the Office of Inspector
21	General a direct link for individuals to anonymously
22	report waste, fraud, or abuse.
23	SEC. 540. The Secretary of Homeland Security shall
24	require that all contracts of the Department of Homeland
25	Security that provide award fees link such fees to successful

acquisition outcomes (which outcomes shall be specified in
 terms of cost, schedule, and performance).

SEC. 541. None of the funds made available to the Office of the Secretary and Executive Management under this
Act may be expended for any new hires by the Department
of Homeland Security that are not verified through the
basic pilot program required under section 401 of the Illegal
Immigration Reform and Immigrant Responsibility Act of
1996 (8 U.S.C. 1324a note).

SEC. 542. None of the funds made available in this
Act for U.S. Customs and Border Protection or any agency
or office within the Department of Homeland Security may
be used to prevent an individual from importing a prescription drug from Canada if—

(1) such individual is not in the business of importing a prescription drug (within the meaning of
section 801(g) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 381(g))); and

19 (2) such drug—

20 (A) complies with sections 501, 502, and
21 505 of the Federal Food, Drug, and Cosmetic Act

22 (21 U.S.C. 351, 352, and 355); and

23 (B) is not—

1	(i) a controlled substance, as defined in
1	(i) a controllea substance, as aefinea in
2	section 102 of the Controlled Substances Act
3	(21 U.S.C. 802); or
4	(ii) a biological product, as defined in
5	section 351 of the Public Health Service Act
6	$(42 \ U.S.C. \ 262).$
7	Sec. 543. Prohibition on Use of Funds for Rule-
8	MAKING RELATED TO PETITIONS FOR ALIENS. None of the
9	funds made available in this Act may be used by the Sec-
10	retary of Homeland Security or any delegate of the Sec-
11	retary to issue any rule or regulation which implements
12	the Notice of Proposed Rulemaking related to Petitions for
13	Aliens To Perform Temporary Nonagricultural Services or
14	Labor (H–2B) set out beginning on 70 Federal Register
15	3984 (January 27, 2005).
16	SEC. 544. None of the funds appropriated or otherwise

16 SEC. 544. None of the junas appropriated or otherwise
17 made available by this Act may be obligated or expended
18 by the Secretary of Homeland Security to remove offenses
19 from the list of criminal offenses disqualifying individuals
20 from receiving a Transportation Worker Identification Cre21 dential under section 1572.103 of title 49, Code of Federal
22 Regulations.

23 SEC. 545. (a)(1)(A) None of the funds appropriated
24 or otherwise made available by this Act may be used to
25 make any payment in connection with a contract awarded

through a congressional initiative unless the contract is
 awarded using competitive procedures in accordance with
 the requirements of section 303 of the Federal Property and
 Administrative Services Act of 1949 (41 U.S.C. 253), sec tion 2304 of title 10, United States Code, and the Federal
 Acquisition Regulation.

7 (B) Except as provided in paragraph (3), none of the
8 funds appropriated or otherwise made available by this Act
9 may be used to make any payment in connection with a
10 contract awarded through a congressional initiative unless
11 more than one bid is received for such contract.

12 (2) Notwithstanding any other provision of this Act, none of the funds appropriated or otherwise made available 13 by this Act may be awarded by grant or cooperative agree-14 15 ment through a congressional initiative unless the process used to award such grant or cooperative agreement uses 16 competitive procedures to select the grantee or award recipi-17 18 ent. Except as provided in paragraph (3), no such grant 19 may be awarded unless applications for such grant or cooperative agreement are received from two or more applicants 20 21 that are not from the same organization and do not share 22 any financial, fiduciary, or other organizational relation-23 ship.

24 (3)(A) If the Secretary of Homeland Security does not
25 receive more than one bid for a contract under paragraph

(1)(B) or does not receive more than one application from
 unaffiliated applicants for a grant or cooperative agreement
 under paragraph (2), the Secretary may waive such bid or
 application requirement if the Secretary determines that
 the contract, grant, or cooperative agreement is essential to
 the mission of the Department of Homeland Security.

7 (b)(1) Not later than December 31, 2008, the Secretary
8 of Homeland Security shall submit to Congress a report on
9 congressional initiatives for which amounts were appro10 priated during fiscal year 2008.

(2) The report submitted under paragraph (1) shall
include with respect to each contract and grant awarded
through a congressional initiative—

14 (A) the name of the recipient of the funds award15 ed through such contract or grant;

16 (B) the reason or reasons such recipient was se17 lected for such contract or grant; and

18 (C) the number of entities that competed for such19 contract or grant.

20 (3) The report submitted under paragraph (1) shall
21 be made publicly available through the Internet website of
22 the Department of Homeland Security.

23 (c) In this section:

24 (1) The term "congressional initiative" means a
25 provision of law or a directive contained within a

1	committee report or joint statement of managers of an
2	appropriations Act that specifies—
3	(A) the identity of a person or entity se-
4	lected to carry out a project, including a defense
5	system, for which funds are appropriated or oth-
6	erwise made available by that provision of law
7	or directive and that was not requested by the
8	President in a budget submitted to Congress; and
9	(B) the amount of the funds appropriated
10	or otherwise made available for such project.
11	(2) The term "executive agency" has the mean-
12	ing given such term in section 4 of the Office of Fed-
13	eral Procurement Policy Act (41 U.S.C. 403).
14	Sec. 546. Border Security Requirements for
15	LAND AND MARITIME BORDERS OF THE UNITED STATES.
16	(a) Operational Control of the United States Bor-
17	DERS.—The President shall ensure that operational control
18	of all international land and maritime borders is achieved.
19	(b) Achieving Operational Control.—The Sec-
20	retary of Homeland Security shall establish and dem-
21	onstrate operational control of 100 percent of the inter-
22	national land and maritime borders of the United States,
23	including the ability to monitor such borders through avail-
24	able methods and technology.

1	(1) Staff Enhancements for Border Pa-
2	TROL.—The United States Customs and Border Pro-
3	tection Border Patrol may hire, train, and report for
4	duty additional full-time agents. These additional
5	agents shall be deployed along all international bor-
6	ders.
7	(2) Strong Border Barriers.—The United
8	States Customs and Border Protection Border Patrol
9	may:
10	(A) Install along all international borders
11	of the United States vehicle barriers;
12	(B) Install along all international borders
13	of the United States ground-based radar and
14	cameras; and
15	(C) Deploy for use along all international
16	borders of the United States unmanned aerial ve-
17	hicles, and the supporting systems for such vehi-
18	cles;
19	(c) Presidential Progress Report.—
20	(1) IN GENERAL.—Not later than 90 days after
21	the date of enactment of this Act, and every 90 days
22	thereafter, the President shall submit a report to Con-
23	gress detailing the progress made in funding, meeting
24	or otherwise satisfying each of the requirements de-
25	scribed under paragraphs (1) and (2).

(2) PROGRESS NOT SUFFICIENT.—If the Presi dent determines that sufficient progress is not being
 made, the President shall include in the report re quired under paragraph (1) specific funding rec ommendations, authorization needed, or other actions
 that are or should be undertaken by the Secretary of
 Homeland Security.

8 (d) APPROPRIATIONS FOR SECURING LAND AND MARI9 TIME BORDERS OF THE UNITED STATES.—Any funds ap10 propriated under division B of this Act shall be used to
11 ensure operational control is achieved for all international
12 land and maritime borders of the United States.

SEC. 547. IMPROVEMENTS TO THE EMPLOYMENT ELIGIBILITY VERIFICATION BASIC PILOT PROGRAM. Of the
amounts appropriated for border security and employment
verification improvements under section 1003 of Division
B, \$60,000,000 shall be made available to—

(1) ensure that State and local programs have
sufficient access to, and are sufficiently coordinated
with, the Federal Government's Employment Eligibility Verification System;

(2) ensure that such system has sufficient capacity to timely and accurately—

24 (A) register employers in States with em25 ployer verification requirements;

1	(B) respond to inquiries by employers; and
2	(C) enter into memoranda of understanding
3	with States to ensure responses to subparagraphs
4	(A) and (B); and
5	(3) develop policies and procedures to ensure
6	protection of the privacy and security of personally
7	identifiable information and identifiers contained in
8	the basic pilot program, including appropriate pri-
9	vacy and security training for State employees;
10	(4) ensure that the Office for Civil Rights and
11	Civil Liberties of the Department of Justice has suffi-
12	cient capacity to conduct audits of the Federal Gov-
13	ernment's Employment Eligibility Verification Sys-
14	tem to assess employer compliance with System re-
15	quirements, including the applicable Memorandum of
16	Understanding;
17	(5) these amounts are designated as an emer-
18	gency requirement pursuant to section 204 of S. Con.
19	Res. 21 (110th Congress).
20	SEC. 548. IN-LIEU CONTRIBUTION. The Administrator
21	of the Federal Emergency Management Agency shall au-
22	thorize a large in-lieu contribution under section $406(c)(1)$
23	of the Robert T. Stafford Disaster Relief and Emergency

- 24 Assistance Act (42 U.S.C. 5172(c)(1)) to the Peebles School
- 25 in Iberia Parish, Louisiana for damages relating to Hurri-

cane Katrina of 2005 or Hurricane Rita of 2005, notwith standing section 406(c)(1)(C) of the Robert T. Stafford Dis aster Relief and Emergency Assistance Act (42 U.S.C.
 5172(c)(1)(C)).

5 SEC. 549. NATIONAL STRATEGY ON CLOSED CIRCUIT
6 TELEVISION SYSTEMS. (a) IN GENERAL.—Not later than
7 1 year after the date of the enactment of this Act, the Sec8 retary of Homeland Security shall—

9 (1) develop a national strategy for the effective 10 and appropriate use of closed circuit television to pre-11 vent and respond to acts of terrorism, which shall in-12 clude—

(A) an assessment of how closed circuit television and other public surveillance systems can
be used most effectively as part of an overall terrorism preparedness, prevention, and response
program, and its appropriate role in such a program;

(B) a comprehensive examination of the advantages and limitations of closed circuit television and, as appropriate, other public surveillance technologies;

23 (C) best practices on camera use and data
24 storage;

1	(D) plans for coordination between the Fed-
2	eral Government and State and local govern-
3	ments, and the private sector—
4	(i) in the development and use of closed
5	circuit television systems; and
6	(ii) for Federal assistance and support
7	for State and local utilization of such sys-
8	tems;
9	(E) plans for pilot programs or other means
10	of determining the real-world efficacy and limi-
11	tations of closed circuit televisions systems;
12	(F) an assessment of privacy and civil lib-
13	erties concerns raised by use of closed circuit tel-
14	evision and other public surveillance systems,
15	and guidelines to address such concerns; and
16	(G) an assessment of whether and how
17	closed circuit television systems and other public
18	surveillance systems are effectively utilized by
19	other democratic countries in combating ter-
20	rorism; and
21	(2) provide to the Committees on Homeland Se-
22	curity and Governmental Affairs, Appropriations,
23	and the Judiciary of the Senate and the Committees

24 on Homeland Security, Appropriations, and the Ju-

1 diciary of the House of Representatives a report that 2 includes— (A) the strategy required under paragraph 3 4 (1);(B) the status and findings of any pilot 5 6 program involving closed circuit televisions or other public surveillance systems conducted by, 7 8 in coordination with, or with the assistance of the Department of Homeland Security up to the 9 10 time of the report; and 11 (C) the annual amount of funds used by the 12 Department of Homeland Security, either di-13 rectly by the Department or through grants to 14 State, local, or tribal governments, to support 15 closed circuit television and the public surveil-16 lance systems of the Department, since fiscal 17 year 2004. 18 (b) CONSULTATION.—In preparing the strategy and report required under subsection (a), the Secretary of 19 Homeland Security shall consult with the Attorney General, 20 21 the Chief Privacy Officer of the Department of Homeland 22 Security, and the Officer for Civil Rights and Civil Lib-23 erties of the Department of Homeland Security.

24 SEC. 550. SECURE HANDLING OF AMMONIUM NI25 TRATE.—(a) IN GENERAL.—Title VIII of the Homeland Se-

1	curity Act of 2002 (6 U.S.C. 361 et seq.) is amended by
2	adding at the end the following:
3	"Subtitle J—Secure Handling of
4	Ammonium Nitrate
5	"SEC. 899A. DEFINITIONS.
6	"In this subtitle:
7	"(1) Ammonium nitrate.—The term 'ammo-
8	nium nitrate' means—
9	"(A) solid ammonium nitrate that is chiefly
10	the ammonium salt of nitric acid and contains
11	not less than 33 percent nitrogen by weight; and
12	``(B) any mixture containing a percentage
13	of ammonium nitrate that is equal to or greater
14	than the percentage determined by the Secretary
15	under section $899B(b)$ .
16	"(2) Ammonium nitrate facility.—The term
17	'ammonium nitrate facility' means any entity that
18	produces, sells or otherwise transfers ownership of, or
19	provides application services for ammonium nitrate.
20	"(3) Ammonium nitrate purchaser.—The
21	term 'ammonium nitrate purchaser' means any per-
22	son who buys and takes possession of ammonium ni-
23	trate from an ammonium nitrate facility.

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1"SEC. 899B. REGULATION OF THE SALE AND TRANSFER OF2AMMONIUM NITRATE.

3 "(a) IN GENERAL.—The Secretary shall regulate the
4 sale and transfer of ammonium nitrate by an ammonium
5 nitrate facility in accordance with this subtitle to prevent
6 the misappropriation or use of ammonium nitrate in an
7 act of terrorism.

8 "(b) AMMONIUM NITRATE MIXTURES.—Not later than 9 90 days after the date of the enactment of this subtitle, the 10 Secretary, in consultation with the heads of appropriate 11 Federal departments and agencies (including the Secretary 12 of Agriculture), shall, after notice and an opportunity for 13 comment, establish a threshold percentage for ammonium 14 nitrate in a substance.

15 "(c) REGISTRATION OF OWNERS OF AMMONIUM NI16 TRATE FACILITIES.—

17	"(1) REGISTRATION.—The Secretary shall estab-
18	lish a process by which any person that—

19 "(A) owns an ammonium nitrate facility is
20 required to register with the Department; and

21 "(B) registers under subparagraph (A) is
22 issued a registration number for purposes of this
23 subtitle.

24 "(2) REGISTRATION INFORMATION.—Any person
25 applying to register under paragraph (1) shall submit
26 to the Secretary—

1	"(A) the name, address, and telephone num-
2	ber of each ammonium nitrate facility owned by
3	that person;
4	``(B) the name of the person designated by
5	that person as the point of contact for each such
6	facility, for purposes of this subtitle; and
7	"(C) such other information as the Sec-
8	retary may determine is appropriate.
9	"(d) Registration of Ammonium Nitrate Pur-
10	CHASERS.—
11	"(1) REGISTRATION.—The Secretary shall estab-
12	lish a process by which any person that—
13	"(A) intends to be an ammonium nitrate
14	purchaser is required to register with the De-
15	partment; and
16	``(B) registers under subparagraph (A) is
17	issued a registration number for purposes of this
18	subtitle.
19	"(2) REGISTRATION INFORMATION.—Any person
20	applying to register under paragraph (1) as an am-
21	monium nitrate purchaser shall submit to the Sec-
22	retary—
• •	

23 "(A) the name, address, and telephone num24 ber of the applicant; and

1	"(B) the intended use of ammonium nitrate
2	to be purchased by the applicant.
3	"(e) Records.—
4	"(1) MAINTENANCE OF RECORDS.—The owner of
5	an ammonium nitrate facility shall—
6	"(A) maintain a record of each sale or
7	transfer of ammonium nitrate, during the two-
8	year period beginning on the date of that sale or
9	transfer; and
10	"(B) include in such record the information
11	described in paragraph (2).
12	"(2) Specific information required.—For
13	each sale or transfer of ammonium nitrate, the owner
14	of an ammonium nitrate facility shall—
15	"(A) record the name, address, telephone
16	number, and registration number issued under
17	subsection (c) or (d) of each person that takes
18	possession of ammonium nitrate, in a manner
19	prescribed by the Secretary;
20	"(B) if applicable, record the name, address,
21	and telephone number of each individual who
22	takes possession of the ammonium nitrate on be-
23	half of the person described in subparagraph (A),
24	at the point of sale;

1	"(C) record the date and quantity of ammo-
2	nium nitrate sold or transferred; and
3	(D) verify the identity of the persons de-
4	scribed in subparagraphs (A) and (B), as appli-
5	cable, in accordance with a procedure established
6	by the Secretary.
7	"(3) PROTECTION OF INFORMATION.—In main-
8	taining records in accordance with paragraph (1), the
9	owner of an ammonium nitrate facility shall take
10	reasonable actions to ensure the protection of the in-
11	formation included in such records.
12	"(f) EXEMPTION FOR EXPLOSIVE PURPOSES.—The
13	Secretary may exempt from this subtitle a person pro-
14	ducing, selling, or purchasing ammonium nitrate exclu-
15	sively for use in the production of an explosive under a li-
16	cense issued under chapter 40 of title 18, United States
17	Code.
18	"(g) CONSULTATION.—In carrying out this section, the
19	Secretary shall consult with the Secretary of Agriculture,
20	States, and appropriate private sector entities, to ensure
21	that the access of agricultural producers to ammonium ni-
22	trate is not unduly burdened.
23	"(h) Data Confidentiality.—

24 "(1) IN GENERAL.—Notwithstanding section 552
25 of title 5, United States Code, or the USA PATRIOT

1	ACT (Public Law 107–56; 115 Stat. 272), and except
2	as provided in paragraph (2), the Secretary may not
3	disclose to any person any information obtained
4	under this subtitle.
5	"(2) EXCEPTION.—The Secretary may disclose
6	any information obtained by the Secretary under this
7	subtitle to—
8	"(A) an officer or employee of the United
9	States, or a person that has entered into a con-
10	tract with the United States, who has a need to
11	know the information to perform the duties of
12	the officer, employee, or person; or
13	"(B) to a State agency under section 899D,
14	under appropriate arrangements to ensure the
15	protection of the information.
16	"(i) REGISTRATION PROCEDURES AND CHECK OF
17	Terrorist Screening Database.—
18	"(1) REGISTRATION PROCEDURES.—
19	"(A) GENERALLY.—The Secretary shall es-
20	tablish procedures to efficiently receive applica-
21	tions for registration numbers under this sub-
22	title, conduct the checks required under para-
23	graph (2), and promptly issue or deny a reg-
24	istration number.

1	"(B) INITIAL SIX-MONTH REGISTRATION PE-
2	RIOD.—The Secretary shall take steps to maxi-
3	mize the number of registration applications that
4	are submitted and processed during the six-
5	month period described in section $899F(e)$ .
6	"(2) CHECK OF TERRORIST SCREENING DATA-
7	BASE.—
8	"(A) CHECK REQUIRED.—The Secretary
9	shall conduct a check of appropriate identifying
10	information of any person seeking to register
11	with the Department under subsection (c) or (d)
12	against identifying information that appears in
13	the terrorist screening database of the Depart-
14	ment.
15	"(B) AUTHORITY TO DENY REGISTRATION
16	NUMBER.—If the identifying information of a
17	person seeking to register with the Department
18	under subsection (c) or (d) appears in the ter-
19	rorist screening database of the Department, the
20	Secretary may deny issuance of a registration
21	number under this subtitle.
22	"(3) Expedited review of applications.—
23	"(A) IN GENERAL.—Following the six-
24	month period described in section $899F(e)$ , the
25	Secretary shall, to the extent practicable, issue or

1	deny registration numbers under this subtitle not
2	later than 72 hours after the time the Secretary
3	receives a complete registration application, un-
4	less the Secretary determines, in the interest of
5	national security, that additional time is nec-
6	essary to review an application.
7	"(B) NOTICE OF APPLICATION STATUS.—In
8	all cases, the Secretary shall notify a person
9	seeking to register with the Department under
10	subsection (c) or (d) of the status of the applica-
11	tion of that person not later than 72 hours after
12	the time the Secretary receives a complete reg-
13	istration application.
14	"(4) Expedited appeals process.—
15	"(A) Requirement.—
16	"(i) APPEALS PROCESS.—The Sec-
17	retary shall establish an expedited appeals
18	process for persons denied a registration
19	number under this subtitle.
20	"(ii) Time period for resolu-
21	TION.—The Secretary shall, to the extent
22	practicable, resolve appeals not later than
23	72 hours after receiving a complete request
24	for appeal unless the Secretary determines,
25	in the interest of national security, that ad-

1	ditional time is necessary to resolve an ap-
2	peal.
3	"(B) CONSULTATION.—The Secretary, in
4	developing the appeals process under subpara-
5	graph (A), shall consult with appropriate stake-
6	holders.
7	"(C) GUIDANCE.—The Secretary shall pro-
8	vide guidance regarding the procedures and in-
9	formation required for an appeal under subpara-
10	graph (A) to any person denied a registration
11	number under this subtitle.
12	"(5) Restrictions on use and maintenance
13	OF INFORMATION.—
14	"(A) IN GENERAL.—Any information con-
15	stituting grounds for denial of a registration
16	number under this section shall be maintained
17	confidentially by the Secretary and may be used
18	only for making determinations under this sec-
19	tion.
20	"(B) Sharing of information.—Notwith-
21	standing any other provision of this subtitle, the
22	Secretary may share any such information with
23	Federal, State, local, and tribal law enforcement
24	agencies, as appropriate.
25	"(6) Registration information.—

1	"(A) AUTHORITY TO REQUIRE INFORMA-
2	TION.—The Secretary may require a person ap-
3	plying for a registration number under this sub-
4	title to submit such information as may be nec-
5	essary to carry out the requirements of this sec-
6	tion.
7	"(B) REQUIREMENT TO UPDATE INFORMA-
8	TION.—The Secretary may require persons issued
9	a registration under this subtitle to update reg-
10	istration information submitted to the Secretary
11	under this subtitle, as appropriate.
12	"(7) Re-checks against terrorist screen-
13	ING DATABASE.—
13 14	ING DATABASE.— "(A) RE-CHECKS.—The Secretary shall, as
14	"(A) RE-CHECKS.—The Secretary shall, as
14 15	"(A) RE-CHECKS.—The Secretary shall, as appropriate, recheck persons provided a registra-
14 15 16	"(A) RE-CHECKS.—The Secretary shall, as appropriate, recheck persons provided a registra- tion number pursuant to this subtitle against the
14 15 16 17	"(A) RE-CHECKS.—The Secretary shall, as appropriate, recheck persons provided a registra- tion number pursuant to this subtitle against the terrorist screening database of the Department,
14 15 16 17 18	"(A) RE-CHECKS.—The Secretary shall, as appropriate, recheck persons provided a registra- tion number pursuant to this subtitle against the terrorist screening database of the Department, and may revoke such registration number if the
14 15 16 17 18 19	"(A) RE-CHECKS.—The Secretary shall, as appropriate, recheck persons provided a registra- tion number pursuant to this subtitle against the terrorist screening database of the Department, and may revoke such registration number if the Secretary determines such person may pose a
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	"(A) RE-CHECKS.—The Secretary shall, as appropriate, recheck persons provided a registra- tion number pursuant to this subtitle against the terrorist screening database of the Department, and may revoke such registration number if the Secretary determines such person may pose a threat to national security.
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	"(A) RE-CHECKS.—The Secretary shall, as appropriate, recheck persons provided a registra- tion number pursuant to this subtitle against the terrorist screening database of the Department, and may revoke such registration number if the Secretary determines such person may pose a threat to national security. "(B) NOTICE OF REVOCATION.—The Sec-

opportunity to appeal, as provided in paragraph
 (4).

# 3 "SEC. 899C. INSPECTION AND AUDITING OF RECORDS.

4 "The Secretary shall establish a process for the peri5 odic inspection and auditing of the records maintained by
6 owners of ammonium nitrate facilities for the purpose of
7 monitoring compliance with this subtitle or for the purpose
8 of deterring or preventing the misappropriation or use of
9 ammonium nitrate in an act of terrorism.

# 10 "SEC. 899D. ADMINISTRATIVE PROVISIONS.

11 "(a) COOPERATIVE AGREEMENTS.—The Secretary—

"(1) may enter into a cooperative agreement 12 13 with the Secretary of Agriculture, or the head of any 14 State department of agriculture or its designee in-15 volved in agricultural regulation, in consultation 16 with the State agency responsible for homeland secu-17 rity, to carry out the provisions of this subtitle; and 18 "(2) wherever possible, shall seek to cooperate 19 with State agencies or their designees that oversee am-20 monium nitrate facility operations when seeking co-21 operative agreements to implement the registration 22 and enforcement provisions of this subtitle. 23 "(b) Delegation.—

1	"(1) AUTHORITY.—The Secretary may delegate
2	to a State the authority to assist the Secretary in the
3	administration and enforcement of this subtitle.
4	"(2) Delegation required.—At the request of
5	a Governor of a State, the Secretary shall delegate to
6	that State the authority to carry out functions under
7	sections 899B and 899C, if the Secretary determines
8	that the State is capable of satisfactorily carrying out
9	such functions.
10	"(3) FUNDING.—Subject to the availability of
11	appropriations, if the Secretary delegates functions to
12	a State under this subsection, the Secretary shall pro-
13	vide to that State sufficient funds to carry out the
14	delegated functions.
15	"(c) Provision of Guidance and Notification Ma-
16	terials to Ammonium Nitrate Facilities.—
17	"(1) GUIDANCE.—The Secretary shall make
18	available to each owner of an ammonium nitrate fa-
19	cility registered under section $899B(c)(1)$ guidance
20	<i>on</i> —
21	"(A) the identification of suspicious ammo-
22	nium nitrate purchases or transfers or attempted
23	purchases or transfers;
24	(B) the appropriate course of action to be
25	taken by the ammonium nitrate facility owner

1	with respect to such a purchase or transfer or at-
2	tempted purchase or transfer, including—
3	"(i) exercising the right of the owner of
4	the ammonium nitrate facility to decline
5	sale of ammonium nitrate; and
6	"(ii) notifying appropriate law en-
7	forcement entities; and
8	``(C) additional subjects determined appro-
9	priate by to prevent the misappropriation or use
10	of ammonium nitrate in an act of terrorism.
11	"(2) Use of materials and programs.—In
12	providing guidance under this subsection, the Sec-
13	retary shall, to the extent practicable, leverage any
14	relevant materials and programs.
15	"(3) NOTIFICATION MATERIALS.—
16	"(A) IN GENERAL.—The Secretary shall
17	make available materials suitable for posting at
18	locations where ammonium nitrate is sold.
19	"(B) Design of materials.—Materials
20	made available under subparagraph $(A)$ shall be
21	designed to notify prospective ammonium nitrate
22	purchasers of—
23	"(i) the record-keeping requirements
24	under section 899B; and

1	"(ii) the penalties for violating su	ch
2	requirements.	

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#### 3 "SEC. 899E. THEFT REPORTING REQUIREMENT.

4 "Any person who is required to comply with section 5 899B(e) who has knowledge of the theft or unexplained loss of ammonium nitrate shall report such theft or loss to the 6 7 appropriate Federal law enforcement authorities not later 8 than 1 calendar day of the date on which the person becomes 9 aware of such theft or loss. Upon receipt of such report, the relevant Federal authorities shall inform State, local, 10 11 and tribal law enforcement entities, as appropriate.

# 12 "SEC. 899F. PROHIBITIONS AND PENALTY.

13 "(a) PROHIBITIONS.—

14 "(1) TAKING POSSESSION.—No person shall take
15 possession of ammonium nitrate from an ammonium
16 nitrate facility unless such person is registered under
17 subsection (c) or (d) of section 899B, or is an agent
18 of a person registered under subsection (c) or (d) of
19 that section.

20 "(2) TRANSFERRING POSSESSION.—An owner of
21 an ammonium nitrate facility shall not transfer pos22 session of ammonium nitrate from the ammonium ni23 trate facility to any person who is not registered
24 under subsection (c) or (d) of section 899B, or is not

1	an agent of a person registered under subsection (c)
2	or (d) of that section.
3	"(3) OTHER PROHIBITIONS.—No person shall—
4	"(A) buy and take possession of ammonium
5	nitrate without a registration number required
6	under subsection (c) or (d) of section $899B$ ;
7	"(B) own or operate an ammonium nitrate
8	facility without a registration number required
9	under section $899B(c)$ ; or
10	(C) fail to comply with any requirement
11	or violate any other prohibition under this sub-
12	title.
13	"(b) CIVIL PENALTY.—A person that violates this sub-
14	title may be assessed a civil penalty by the Secretary of
15	not more than \$50,000 per violation.
16	"(c) Penalty Considerations.—In determining the
17	amount of a civil penalty under this section, the Secretary
18	shall consider—
19	"(1) the nature and circumstances of the viola-
20	tion;
21	"(2) with respect to the person who commits the
22	violation, any history of prior violations, the ability
23	to pay the penalty, and any effect the penalty is like-
24	ly to have on the ability of such person to do business;
25	and

"(3) any other matter that the Secretary deter mines that justice requires.

3 "(d) NOTICE AND OPPORTUNITY FOR A HEARING.—
4 No civil penalty may be assessed under this subtitle unless
5 the person liable for the penalty has been given notice and
6 an opportunity for a hearing on the violation for which
7 the penalty is to be assessed in the county, parish, or incor8 porated city of residence of that person.

9 "(e) DELAY IN APPLICATION OF PROHIBITION.—Para-10 graphs (1) and (2) of subsection (a) shall apply on and 11 after the date that is 6 months after the date that the Sec-12 retary issues of a final rule implementing this subtitle.

## 13 "SEC. 899G. PROTECTION FROM CIVIL LIABILITY.

14 "(a) IN GENERAL.—Notwithstanding any other provi-15 sion of law, an owner of an ammonium nitrate facility that in good faith refuses to sell or transfer ammonium nitrate 16 to any person, or that in good faith discloses to the Depart-17 ment or to appropriate law enforcement authorities an ac-18 19 tual or attempted purchase or transfer of ammonium nitrate, based upon a reasonable belief that the person seeking 20 21 purchase or transfer of ammonium nitrate may use the am-22 monium nitrate to create an explosive device to be employed 23 in an act of terrorism (as defined in section 3077 of title 24 18, United States Code), or to use ammonium nitrate for any other unlawful purpose, shall not be liable in any civil 25

action relating to that refusal to sell ammonium nitrate or
 that disclosure.

3 "(b) REASONABLE BELIEF.—A reasonable belief that 4 a person may use ammonium nitrate to create an explosive 5 device to be employed in an act of terrorism under sub-6 section (a) may not solely be based on the race, sex, national 7 origin, creed, religion, status as a veteran, or status as a 8 member of the Armed Forces of the United States of that 9 person.

## 10 "SEC. 899H. PREEMPTION OF OTHER LAWS.

"(a) OTHER FEDERAL REGULATIONS.—Except as provided in section 899G, nothing in this subtitle affects any
regulation issued by any agency other than an agency of
the Department.

15 "(b) STATE LAW.—Subject to section 899G, this subtitle preempts the laws of any State to the extent that such 16 laws are inconsistent with this subtitle, except that this sub-17 title shall not preempt any State law that provides addi-18 tional protection against the acquisition of ammonium ni-19 trate by terrorists or the use of ammonium nitrate in explo-20 21 sives in acts of terrorism or for other illicit purposes, as 22 determined by the Secretary.

## 23 "SEC. 899I. DEADLINES FOR REGULATIONS.

24 *"The Secretary*—

1	"(1) shall issue a proposed rule implementing
2	this subtitle not later than 6 months after the date of
3	the enactment of this subtitle; and
4	"(2) issue a final rule implementing this subtitle
5	not later than 1 year after such date of enactment.
6	"SEC. 899J. AUTHORIZATION OF APPROPRIATIONS.
7	"There are authorized to be appropriated to the Sec-
8	retary—
9	"(1) \$2,000,000 for fiscal year 2008; and
10	"(2) \$10,750,000 for each of fiscal years 2009
11	through 2012.".
12	(b) Clerical Amendment.—The table of contents in
13	section 1(b) of such Act is amended by inserting after the
14	item relating to section 899 the following:
	"Subtitle J—Secure Handling of Ammonium Nitrate
	<ul> <li>"Sec. 899A. Definitions.</li> <li>"Sec. 899B. Regulation of the sale and transfer of ammonium nitrate.</li> <li>"Sec. 899C. Inspection and auditing of records.</li> <li>"Sec. 899D. Administrative provisions.</li> <li>"Sec. 899E. Theft reporting requirement.</li> <li>"Sec. 899F. Prohibitions and penalty.</li> <li>"Sec. 899G. Protection from civil liability.</li> <li>"Sec. 899H. Preemption of other laws.</li> <li>"Sec. 899J. Authorization of appropriations.".</li> </ul>
15	Sec. 552. Risk Management and Analysis Special
16	EVENT; 2010 VANCOUVER OLYMPIC AND PARALYMPIC
17	GAMES. As soon as practicable, but not later than 3 months
18	after the date of enactment of this Act, the Secretary of
19	Homeland Security shall submit to the Committee on Ap-
20	propriations, the Committee on Homeland Security and

Governmental Affairs, and the Committee on Commerce,
 Science, and Transportation of the Senate and the Com mittee on Appropriations, the Committee on Homeland Se curity, and the Committee on Transportation and Infra structure of the House of Representatives a report regarding
 the plans of the Secretary of Homeland Security relating
 to—

8 (1) implementing the recommendations regard-9 ing the 2010 Vancouver Olympic and Paralympic 10 Games in the Joint Explanatory Statement of the 11 Committee of Conference on H.R. 5441 (109th Con-12 gress), the Department of Homeland Security Appro-13 priations Act, 2007, with specific funding strategies 14 for—

15 (A) the Multiagency Coordination Center;
16 and

(B) communications exercises to validate
communications pathways, test equipment, and
support the training and familiarization of personnel on the operations of the different technologies used to support the 2010 Vancouver
Olympic and Paralympic Games; and

(2) the feasibility of implementing a program to
prescreen individuals traveling by rail between Vancouver, Canada and Seattle, Washington during the

1	2010 Vancouver Olympic and Paralympic Games,
2	while those individuals are located in Vancouver,
3	Canada, similar to the preclearance arrangements in
4	effect in Vancouver, Canada for certain flights be-
5	tween the United States and Canada.
6	Sec. 553. Improvement of Barriers at Border.
7	Section 102 of the Illegal Immigration Reform and Immi-
8	grant Responsibility Act of 1996 (8 U.S.C. 1103 note) is
9	amended—
10	(1) in subsection (a), by striking "Attorney Gen-
11	eral, in consultation with the Commissioner of Immi-
12	gration and Naturalization," and inserting "Sec-
13	retary of Homeland Security"; and
14	(2) in subsection (b)—
15	(A) in the subsection heading, by striking
16	"IN THE BORDER AREA" and inserting "ALONG
17	THE BORDER";
18	(B) by redesignating paragraphs (1), (2),
19	(3), and (4) as paragraphs (2), (3), (4), and (5),
20	respectively;
21	(C) in paragraph (2), as redesignated—
22	(i) in the paragraph heading, by strik-
23	ing "Security features" and inserting
24	"Additional fencing along southwest
25	BORDER"; and

1	(ii) by striking subparagraphs $(A)$
2	through (C) and inserting the following:
3	"(A) Reinforced fencing.—In carrying
4	out subsection (a), the Secretary of Homeland
5	Security shall construct reinforced fencing along
6	not less than 700 miles of the southwest border
7	where fencing would be most practical and effec-
8	tive and provide for the installation of addi-
9	tional physical barriers, roads, lighting, cam-
10	eras, and sensors to gain operational control of
11	the southwest border.
12	"(B) PRIORITY AREAS.—In carrying out
13	this section, the Secretary of Homeland Security
14	shall—
15	"(i) identify the 370 miles along the
16	southwest border where fencing would be
17	most practical and effective in deterring
18	smugglers and aliens attempting to gain il-
19	legal entry into the United States; and
20	"(ii) not later than December 31, 2008,
21	complete construction of reinforced fencing
22	along the 370 miles identified under clause
23	(i).
24	"(C) Consultation.—

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	100
1	"(i) In general.—In carrying out
2	this section, the Secretary of Homeland Se-
3	curity shall consult with the Secretary of
4	Interior, the Secretary of Agriculture,
5	States, local governments, Indian tribes,
6	and property owners in the United States
7	to minimize the impact on the environment,
8	culture, commerce, and quality of life for
9	the communities and residents located near
10	the sites at which such fencing is to be con-
11	structed.
12	"(ii) Savings provision.—Nothing in
13	this subparagraph may be construed to—
14	((I) create any right of action for
15	a State, local government, or other per-
16	son or entity affected by this sub-
17	section; or
18	"(II) affect the eminent domain
19	laws of the United States or of any
20	State.
21	"(D) Limitation on requirements.—Not-
22	withstanding subparagraph (A), nothing in this
23	paragraph shall require the Secretary of Home-
24	land Security to install fencing, physical bar-
25	riers, roads, lighting, cameras, and sensors in a

1	particular location along an international bor-
2	der of the United States, if the Secretary deter-
3	mines that the use or placement of such resources
4	is not the most appropriate means to achieve
5	and maintain operational control over the inter-
6	national border at such location."; and
7	(D) in paragraph (5), as redesignated, by
8	striking "to carry out this subsection not to ex-
9	ceed \$12,000,000" and inserting "such sums as
10	may be necessary to carry out this subsection".
11	Sec. 554. Accountability in Grant and Contract
12	Administration. The Department of Homeland Security,
13	through the Federal Emergency Management Agency,
14	shall—
15	(1) consider implementation, through fair and
16	open competition, of management, tracking and ac-
17	countability systems to assist in managing grant allo-
18	cations, distribution, expenditures, and asset tracking;
19	and
20	(2) consider any efficiencies created through co-
21	operative purchasing agreements.
22	SEC. 555. None of the funds made available in this
23	Act may be used to destroy or put out to pasture any horse
24	or other equine belonging to the Federal Government that
25	has become unfit for service, unless the trainer or handler

is first given the option to take possession of the equine
 through an adoption program that has safeguards against
 slaughter and inhumane treatment.

4 SEC. 556. INTERNATIONAL REGISTERED TRAVELER
5 PROGRAM. Section 7208(k)(3) of the Intelligence Reform
6 and Terrorism Prevention Act of 2004 (8 U.S.C.
7 1365b(k)(3)) is amended to read as follows:

8 "(3) INTERNATIONAL REGISTERED TRAVELER
9 PROGRAM.—

"(A) IN GENERAL.—The Secretary of Home-10 land Security shall establish an international 11 12 registered traveler program that incorporates 13 available technologies, such as biometrics and e-14 passports, and security threat assessments to ex-15 pedite the screening and processing of inter-16 national travelers, including United States Citi-17 zens and residents, who enter and exit the 18 United States. The program shall be coordinated 19 with the US-VISIT program, other pre-screening 20 initiatives, and the Visa Waiver Program within 21 the Department of Homeland Security.

22 "(B) FEES.—The Secretary may impose a
23 fee for the program established under subpara24 graph (A) and may modify such fee from time
25 to time. The fee may not exceed the aggregate

1	costs associated with the program and shall be
2	credited to the Department of Homeland Secu-
3	rity for purposes of carrying out the program.
4	Amounts so credited shall remain available until
5	expended.
6	"(C) RULEMAKING.—Within 365 days after
7	the date of enactment of this paragraph, the Sec-
8	retary shall initiate a rulemaking to establish
9	the program, criteria for participation, and the
10	fee for the program.
11	"(D) Implementation.—Not later than 2
12	years after the date of enactment of this para-
13	graph, the Secretary shall establish a phased-im-
14	plementation of a biometric-based international
15	registered traveler program in conjunction with
16	the US-VISIT entry and exit system, other pre-
17	screening initiatives, and the Visa Waiver Pro-
18	gram within the Department of Homeland Secu-
19	rity at United States airports with the highest
20	volume of international travelers.
21	"(E) PARTICIPATION.—The Secretary shall
22	ensure that the international registered traveler
23	program includes as many participants as prac-
24	ticable by—

1	"(i) establishing a reasonable cost of
2	enrollment;
3	"(ii) making program enrollment con-
4	venient and easily accessible; and
5	"(iii) providing applicants with clear
6	and consistent eligibility guidelines.".
7	Sec. 557. Report on the Performance Account-
8	ABILITY AND STANDARDS SYSTEM OF THE TRANSPOR-
9	TATION SECURITY ADMINISTRATION. Not later than March
10	1, 2008, the Transportation Security Administration shall
11	submit a report to the Committees on Appropriations of the
12	Senate and the House of Representatives, the Committee on
13	Homeland Security and Governmental Affairs of the Sen-
14	ate, the Committee on Commerce, Science, and Transpor-
15	tation of the Senate, the Committee on Homeland Security
16	of the House of Representatives, and the Committee on
17	Transportation and Infrastructure of the House of Rep-
18	resentatives on the implementation of the Performance Ac-
19	countability and Standards System, including—
20	(1) the number of employees who achieved each
<b>.</b> .	

- 21 *level of performance;*
- (2) a comparison between managers and nonmanagers relating to performance and pay increases;

1	(3) the type and amount of all pay increases
2	that have taken effect for each level of performance;
3	and
4	(4) the attrition of employees covered by the Per-
5	formance Accountability and Standards System.
6	Sec. 558. Shared Border Management. (a)
7	Study.—The Comptroller General of the United States
8	shall conduct a study on the Department of Homeland Se-
9	curity's use of shared border management to secure the
10	international borders of the United States.
11	(b) Report.—The Comptroller General shall submit
12	a report to Congress that describes—
13	(1) any negotiations, plans, or designs conducted
14	by officials of the Department of Homeland Security
15	regarding the practice of shared border management;
16	and
17	(2) the factors required to be in place for shared
18	border management to be successful.
19	SEC. 559. Amounts authorized to be appropriated in
20	the Border Law Enforcement Relief Act of 2007 are in-
21	creased by \$50,000,000 for each of the fiscal years 2008
22	through 2012.
23	Sec. 560. GAO Study of Cost of Fencing on the
24	Southern Border. (a) Inquiry and Report Re-

QUIRED.—The Comptroller of the United States shall con duct a study examining—

3 (1) the total amount of money that has been expended, as of June 20, 2007, to construct 90 miles of 4 5 fencing on the southern border of the United States; 6 (2) the average cost per mile of the 90 miles of 7 fencing on the southern border as of June 20, 2007: (3) the average cost per mile of the 370 miles of 8 9 fencing that the Department of Homeland Security is 10 required to have completed on the southern border by 11 December 31, which shall include 2008, 12 \$1,187,000,000 appropriated in fiscal year 2007 for 13 "border security fencing, technology, and infrastruc-14 ture" and the \$1,000,000,000 appropriated under this 15 Act under the heading "Border Security Fencing, In-16 frastructure, and Technology";

(4) the total cost and average cost per mile to
construct the 700 linear miles (854 topographical
miles) of fencing on the southern border required to
be constructed under section 102(b) of the Illegal Immigration Reform and Immigrant Responsibility Act
of 1996, as amended by section 3 of the Secure Fence
Act of 2006 (Public Law 109–367);

(5) the total cost and average cost per mile to
construct the fencing described in paragraph (4) if the

double layer fencing requirement were eliminated;
 and

3	(6) the number of miles of single layer fencing,
4	if fencing were not accompanied by additional tech-
5	nology and infrastructure such as cameras, sensors,
6	and roads, which could be built with the
7	\$1,187,000,000 appropriated in fiscal year 2007 for
8	"border security fencing, technology, and infrastruc-
9	ture" and the \$1,000,000,000 appropriated under this
10	Act under the heading "Border Security Fencing, In-
11	frastructure, and Technology".
12	(b) SUBMISSION OF REPORT.—Not later than 1 year
13	after the date of the enactment of this Act, the Comptroller
14	General shall submit a report on the results of the study
15	conducted pursuant to subsection (a) to—
16	(1) the Committee on Appropriations of the Sen-
17	ate;
18	(2) the Committee on the Judiciary of the Sen-
19	ate;
20	(3) the Committee on Appropriations of the
21	House of Representatives; and
22	(4) the Committee on the Judiciary of the House
23	of Representatives.
24	Sec. 561. Sense of Senate on Immigration.—(a)
25	FINDINGS.—The Senate makes the following findings:

	101
1	(1) On June 28th, 2007, the Senate, by a vote
2	of 46 to 53, rejected a motion to invoke cloture on a
3	bill to provide for comprehensive immigration reform.
4	(2) Illegal immigration remains the top domestic
5	issue in the United States.
6	(3) The people of the United States continue to
7	feel the effects of a failed immigration system on a
8	daily basis, and they have not forgotten that Congress
9	and the President have a duty to address the issue of
10	illegal immigration and the security of the inter-
11	national borders of the United States.
12	(4) People from across the United States have
13	shared with members of the Senate their wide ranging
14	and passionate opinions on how best to reform the
15	immigration system.
16	(5) There is no consensus on an approach to
17	comprehensive immigration reform that does not first
18	secure the international borders of the United States.
19	(6) There is unanimity that the Federal Govern-
20	ment has a responsibility to, and immediately should,
21	secure the international borders of the United States.
22	(7) Border security is an integral part of na-
23	tional security.
24	(8) The greatest obstacle the Federal Government
25	faces with respect to the people of the United States

1	is a lack of trust that the Federal Government will se-
2	cure the international borders of the United States.
3	(9) This lack of trust is rooted in the past fail-
4	ures of the Federal Government to uphold and enforce
5	immigration laws and the failure of the Federal Gov-
6	ernment to secure the international borders of the
7	United States.
8	(10) Failure to uphold and enforce immigration
9	laws has eroded respect for those laws and eliminated
10	the faith of the people of the United States in the abil-
11	ity of their elected officials to responsibly administer
12	immigration programs.
13	(11) It is necessary to regain the trust of the peo-
14	ple of the United States in the competency of the Fed-
15	eral Government to enforce immigration laws and
16	manage the immigration system.
17	(12) Securing the borders of the United States
18	would serve as a starting point to begin to address
19	other issues surrounding immigration reform on
20	which there is not consensus.
21	(13) Congress has not fully funded some interior
22	and border security activities that it has authorized.
23	(14) The President of the United States can ini-
24	tiate emergency spending by designating certain

spending as "emergency spending" in a request to the
 Congress.

3 (15) The lack of security on the international
4 borders of the United States rises to the level of an
5 emergency.

6 (16) The Border Patrol are apprehending some, 7 but not all, individuals from countries that the Sec-8 retary of State has determined have repeatedly pro-9 vided support for acts of international terrorism who 10 cross or attempt to cross illegally into the United 11 States.

(17) The Federal Bureau of Investigation is investigating a human smuggling ring that has been
bringing Iraqis and other Middle Eastern individuals
across the international borders of the United States.
(b) SENSE OF SENATE.—It is the sense of Senate
that—

(1) the Federal Government should work to regain the trust of the people of the United States in
its ability of the Federal Government to secure the
international borders of the United States;

(2) in order to restore the credibility of the Federal Government on this critical issue, the Federal
Government should prove its ability to enforce immigration laws by taking actions such as securing the

1	border, stopping the flow of illegal immigrants and
2	drugs into the United States, and creating a tamper-
3	proof biometric identification card for foreign work-
4	ers; and
5	(3) the President should request emergency
6	spending that fully funds—
7	(A) existing interior and border security
8	authorizations that have not been funded by
9	Congress; and
10	(B) the border and interior security initia-
11	tives contained in the bill to provide for com-
12	prehensive immigration reform and for other
13	purposes (S. 1639) introduced in the Senate on
14	June 18, 2007.
15	Sec. 562. Ensuring the Safety of Agricultural
16	IMPORTS.—(a) FINDINGS.—Congress makes the following
17	findings:
18	(1) The Food and Drug Administration, as part
19	of its responsibility to ensure the safety of food and
20	other imports, maintains a presence at 91 of the 320
21	points of entry into the United States.
22	(2) United States Customs and Border Protec-
23	tion personnel are responsible for monitoring imports
24	and alerting the Food and Drug Administration to

1	suspicious material entering the United States at the
2	remaining 229 points of entry.
3	(b) REPORT.—The Commissioner of U.S. Customs and
4	Border Protection shall submit a report to Congress that
5	describes the training of U.S. Customs and Border Protec-
6	tion personnel to effectively assist the Food and Drug Ad-
7	ministration in monitoring our Nation's food supply.
8	Sec. 563. (a) Study on Implementation of Vol-
9	UNTARY PROVISION OF EMERGENCY SERVICES PROGRAM.—
10	(1) Not later than 180 days after the date of the
11	enactment of this Act, the Administrator of the Trans-
12	portation Security Administration shall conduct a
13	study on the implementation of the voluntary provi-
14	sion of emergency services program established pursu-
15	ant to section 44944(a) of title 49, United States Code
16	(referred to in this section as the "program").
17	(2) As part of the study required by paragraph
18	(1), the Administrator shall assess the following:
19	(A) Whether training protocols established
20	by air carriers and foreign air carriers include
21	training pertinent to the program and whether
22	such training is effective for purposes of the pro-
23	gram.
~ (	

24 (B) Whether employees of air carriers and
25 foreign air carriers responsible for implementing

1	the program are familiar with the provisions of
2	the program.
3	(C) The degree to which the program has
4	been implemented in airports.
5	(D) Whether a helpline or other similar
6	mechanism of assistance provided by an air car-
7	rier, foreign air carrier, or the Transportation
8	Security Administration should be established to
9	provide assistance to employees of air carriers
10	and foreign air carriers who are uncertain of the
11	procedures of the program.
12	(3) In making the assessment required by para-
13	graph (2)(C), the Administrator may make use of un-
14	announced interviews or other reasonable and effective
15	methods to test employees of air carriers and foreign
16	air carriers responsible for registering law enforce-
17	ment officers, firefighters, and emergency medical
18	technicians as part of the program.
19	(4)(A) Not later than 60 days after the comple-
20	tion of the study required by paragraph (1), the Ad-
21	ministrator shall submit to Congress a report on the
22	findings of such study.
23	(B) The Administrator shall make such re-
24	port available to the public by Internet web site
25	or other appropriate method.

(b) PUBLICATION OF REPORT PREVIOUSLY SUB MITTED.—The Administrator shall make available to the
 public on the Internet web site of the Transportation Secu rity Administration or the Department of Homeland Secu rity the report required by section 554(b) of the Department
 of Homeland Security Appropriations Act, 2007 (Public
 Law 109–295).

8 (c) Mechanism for Reporting Problems.—The 9 Administrator shall develop a mechanism on the Internet 10 web site of the Transportation Security Administration or the Department of Homeland Security by which first re-11 sponders may report problems with or barriers to volun-12 13 teering in the program. Such mechanism shall also provide information on how to submit comments related to volun-14 15 teering in the program.

(d) AIR CARRIER AND FOREIGN AIR CARRIER DE17 FINED.—In this section, the terms "air carrier" and "for18 eign air carrier" have the meaning given such terms in sec19 tion 40102 of title 49, United States Code.

20 SEC. 564. None of the funds appropriated or otherwise 21 made available by this Act may be used to enter into a 22 contract in an amount greater than \$5,000,000 or to award 23 a grant in excess of such amount unless the prospective con-24 tractor or grantee certifies in writing to the agency award-25 ing the contract or grant that the contractor or grantee has

no unpaid Federal tax assessments, that the contractor or 1 grantee has entered into an installment agreement or offer 2 3 in compromise that has been accepted by the IRS to resolve 4 any unpaid Federal tax assessments, or, in the case of un-5 paid Federal tax assessments other than for income, estate, 6 and gift taxes, that the liability for the unpaid assessments 7 is the subject of a non-frivolous administrative or judicial 8 appeal. For purposes of the preceding sentence, the certification requirement of part 52.209–5 of the Federal Acquisi-9 tion Regulation shall also include a requirement for a cer-10 11 tification by a prospective contractor of whether, within the 12 three-year period preceding the offer for the contract, the prospective contractor— 13

(1) has or has not been convicted of or had a
civil judgment or other judicial determination rendered against the contractor for violating any tax law
or failing to pay any tax;

18 (2) has or has not been notified of any delin19 quent taxes for which the liability remains
20 unsatisfied; or

21 (3) has or has not received a notice of a tax lien
22 filed against the contractor for which the liability re23 mains unsatisfied or for which the lien has not been
24 released.

SEC. 565. TRANSPORTATION FACILITY ACCESS CON TROL PROGRAMS.

3 The Secretary of Homeland Security shall work with 4 appropriate officials of Florida and of other States to re-5 solve the differences between the Transportation Worker 6 Identification Credential program administered by the 7 Transportation Security Administration and existing State 8 transportation facility access control programs.

9 SEC. 566. None of the funds made available in this
10 Act may be used for planning, testing, piloting, or devel11 oping a national identification card.

12 SEC. 567. ADDITIONAL ASSISTANCE FOR PREPARA13 TION OF PLANS.

14 Subparagraph (L) of section 33(b)(3) of the Federal
15 Fire Prevention and Control Act of 1974 (15 U.S.C.
16 2229(b)(3)) is amended to read as follows:

17 "(L) To fund fire prevention programs, in18 cluding planning and preparation for wildland
19 fires.".

20 SEC. 568. SENSE OF CONGRESS. It is the sense of Con21 gress that sufficient funds should be appropriated to allow
22 the Secretary to increase the number of personnel of U.S.
23 Customs and Border Protection protecting the northern bor24 der by 1,517 officers and 788 agents, as authorized by—

1	(1) section 402 of the Uniting and Strengthening
2	America by Providing Appropriate Tools Required to
3	Intercept and Obstruct Terrorism (USA PATRIOT
4	ACT) Act of 2001 (Public Law 107–56);
5	(2) section 331 of the Trade Act of 2002 (Public
6	Law 107–210); and
7	(3) section 5202 of the Intelligence Reform and
8	Terrorism Prevention Act of 2004 (Public Law 108–
9	458).
10	Sec. 569. Study of Radio Communications Along
11	THE INTERNATIONAL BORDERS OF THE UNITED STATES.—
12	(a) IN GENERAL.—Not later than 180 days after the date
13	of the enactment of this Act, the Secretary of Homeland Se-
14	curity shall conduct a study to determine the areas along
15	the international borders of the United States where Federal
16	and State law enforcement officers are unable to achieve
17	radio communication or where radio communication is in-
18	adequate.
19	(b) Development of Plan.—
20	(1) IN GENERAL.—Upon the conclusion of the
21	study described in subsection (a), the Secretary shall

develop a plan for enhancing radio communication
capability along the international borders of the
United States.

1	(2) CONTENTS.—The plan developed under para-
2	graph (1) shall include—
3	(A) an estimate of the costs required to im-
4	plement the plan; and
5	(B) a description of the ways in which Fed-
6	eral, State, and local law enforcement officers
7	could benefit from the implementation of the
8	plan.
9	SEC. 570. Of the funds provided under this Act or any
10	other Act to United States Citizenship and Immigration
11	Services, not less than \$1,000,000 shall be provided for a
12	benefits fraud assessment of the H–1B Visa Program.
13	Sec. 571. (a) Report on Interagency Operational
14	CENTERS FOR PORT SECURITY.—Not later than 180 days
15	after the date of the enactment of this Act, the Commandant
16	of the Coast Guard shall submit to Congress a report, and
17	make the report available on its website, on the implementa-
18	tion and use of interagency operational centers for port se-
19	curity under section 70107A of title 46, United States Code.
20	(b) ELEMENTS.—The report required by subsection
21	shall include the following:
22	(1) A detailed description of the progress made
23	in transitioning Project Seahawk in Charleston,
24	South Carolina, from the Department of Justice to

1	the Coast Guard, including all projects and equip-
2	ment associated with that project.
3	(2) A detailed description of that actions being
4	taken to assure the integrity of Project Seahawk and
5	ensure there is no loss in cooperation between the
6	agencies specified in section 70107A(b)(3) of title 46,
7	United State Code.
8	(3) A detailed description and explanation of
9	any changes in Project Seahawk as of the date of the
10	report, including any changes in Federal, State, or
11	local staffing of that project.
12	SEC. 572. (a) The amount appropriated by title III
13	for necessary expenses for programs authorized by the Fed-
14	eral Fire Prevention and Control Act of 1974 under the
15	heading "FIREFIGHTER ASSISTANCE GRANTS" is hereby in-
16	creased by \$5,000,000 for necessary expenses to carry out
17	the programs authorized under section 34 of that Act (15
18	U.S.C. 2229a).
19	(b) The amount appropriated by title III under the
20	heading "INFRASTRUCTURE PROTECTION AND INFORMATION

21 SECURITY" is hereby reduced by \$5,000,000.

22 SEC. 573. TSA ACQUISITION MANAGEMENT POLICY.
23 (a) IN GENERAL.—Section 114 of title 49, United States
24 Code, is amended by striking subsection (o) and redesig-

nating subsections (p) through (t) as subsections (o) through
 (s), respectively.

3 (b) EFFECTIVE DATE.—The amendment made by sub4 section (a) shall take effect 180 days after the date of enact5 ment of this Act.

6 SEC. 574. Report on Urban Area Security Initia-7 TIVE. Not later than 180 days after the date of enactment 8 of this Act, the Government Accountability Office shall sub-9 mit a report to the appropriate congressional committees 10 which describes the criteria and factors the Department of 11 Homeland Security uses to determine the regional bound-12 aries for Urban Area Security Initiative regions, including 13 a determination if the Department is meeting its goal to implement a regional approach with respect to Urban Area 14 15 Security Initiative regions, and provides recommendations for how the Department can better facilitate a regional ap-16 proach for Urban Area Security Initiative regions. 17

18 SEC. 575. (a) In this section:

(1) The term "covered funds" means funds provided under section 173 of the Workforce Investment
Act of 1998 (29 U.S.C. 2918) to a State that submits
an application under that section not earlier than
May 4, 2007, for a national emergency grant to address the effects of the May 4, 2007, Greensburg, Kansas tornado.

1	(2) The term "professional municipal services"
2	means services that are necessary to facilitate the re-
3	covery of Greensburg, Kansas from that tornado, and
4	necessary to plan for or provide basic management
5	and administrative services, which may include—
6	(A) the overall coordination of disaster re-
7	covery and humanitarian efforts, oversight, and
8	enforcement of building code compliance, and co-
9	ordination of health and safety response units; or
10	(B) the delivery of humanitarian assistance
11	to individuals affected by that tornado.
12	(b) Covered funds may be used to provide temporary
13	public sector employment and services authorized under sec-
14	tion 173 of such Act to individuals affected by such tornado,
15	including individuals who were unemployed on the date of
16	the tornado, or who are without employment history, in ad-
17	dition to individuals who are eligible for disaster relief em-
18	ployment under section $173(d)(2)$ of such Act.
19	(c) Covered funds may be used to provide professional
20	municipal services for a period of not more than 24 months,
21	by hiring or contracting with individuals or organizations
22	(including individuals employed by contractors) that the
23	State involved determines are necessary to provide profes-
24	sional municipal services.

(d) Covered funds expended under this section may be
 spent on costs incurred not earlier than May 4, 2007.

3 SEC. 576. DATA RELATING TO DECLARATIONS OF A 4 MAJOR DISASTER. (a) IN GENERAL.—Notwithstanding any 5 other provision of this Act, except as provided in subsection (b), and 30 days after the date that the President determines 6 7 whether to declare a major disaster because of an event and 8 any appeal is completed, the Administrator shall submit 9 to the Committee on Homeland Security and Governmental 10 Affairs of the Senate and the Committee on Homeland Security of the House of Representatives, and the Senate Com-11 12 mittee on Appropriations, and publish on the website of the 13 Federal Emergency Management Agency, a report regarding that decision, which shall summarize damage assess-14 15 ment information used to determine whether to declare a 16 major disaster.

(b) EXCEPTION.—The Administrator may redact from
a report under subsection (a) any data that the Administrator determines would compromise national security.

20 (c) DEFINITIONS.—In this section—

(1) the term "Administrator" means the Administrator of the Federal Emergency Management Agency; and

(2) the term "major disaster" has the meaning
given that term in section 102 of the Robert T. Staf-

ford Disaster Relief and Emergency Assistance Act
 (42 U.S.C. 5122).

3 SEC. 577. NATIONAL TRANSPORTATION SECURITY CENTER OF EXCELLENCE.—If the Secretary of Homeland 4 Security establishes a National Transportation Security 5 Center of Excellence to conduct research and education ac-6 7 tivities, and to develop or provide professional security 8 training, including the training of transportation employ-9 ees and transportation professionals, the Mineta Transportation Institute at San Jose State University may be in-10 cluded as a member institution of such Center. 11

12 SEC. 578. Of amounts appropriated under section 13 1003, \$100,000,000, with \$50,000,000 each to the Cities of Denver, Colorado, and St. Paul, Minnesota, shall be avail-14 15 able for State and local law enforcement entities for security and related costs, including overtime, associated with the 16 Democratic National Conventional and Republican Na-17 tional Convention in 2008. Amounts provided by this sec-18 19 tion are designated as an emergency requirement pursuant to section 204 of S. Con. Res. 21 (110th Congress). 20

21 TITLE VI—BORDER LAW ENFORCEMENT RELIEF

- 22 ACT
- 23 SEC. 601. SHORT TITLE.

24 This title may be cited as the "Border Law Enforce25 ment Relief Act of 2007".

	210
1	Sec. 602. Border Relief Grant Program.
2	(a) GRANTS AUTHORIZED.—
3	(1) IN GENERAL.—The Secretary is authorized to
4	award grants, subject to the availability of appro-
5	priations, to an eligible law enforcement agency to
6	provide assistance to such agency to address—
7	(A) criminal activity that occurs in the ju-
8	risdiction of such agency by virtue of such agen-
9	cy's proximity to the United States border; and
10	(B) the impact of any lack of security along
11	the United States border.
12	(2) DURATION.—Grants may be awarded under
13	this subsection during fiscal years 2008 through 2012.
14	(3) Competitive basis.—The Secretary shall
15	award grants under this subsection on a competitive
16	basis, except that the Secretary shall give priority to
17	applications from any eligible law enforcement agen-
18	cy serving a community—
19	(A) with a population of less than 50,000;
20	and
21	(B) located no more than 100 miles from a
22	United States border with—
23	(i) Canada; or
24	(ii) Mexico.

(b) USE OF FUNDS.—Grants awarded pursuant to
subsection (a) may only be used to provide additional re-
sources for an eligible law enforcement agency to address
criminal activity occurring along any such border, includ-
ing—
(1) to obtain equipment;
(2) to hire additional personnel;
(3) to upgrade and maintain law enforcement
technology;
(4) to cover operational costs, including overtime
and transportation costs; and
(5) such other resources as are available to assist
that agency.
(c) APPLICATION.—
(1) IN GENERAL.—Each eligible law enforcement
agency seeking a grant under this section shall submit
an application to the Secretary at such time, in such
manner, and accompanied by such information as the
Secretary may reasonably require.
(2) CONTENTS.—Each application submitted
pursuant to paragraph (1) shall—
(A) describe the activities for which assist-
ance under this section is sought; and

1	(B) provide such additional assurances as
2	the Secretary determines to be essential to ensure
3	compliance with the requirements of this section.
4	(d) DEFINITIONS.—For the purposes of this section:
5	(1) ELIGIBLE LAW ENFORCEMENT AGENCY.—The
6	term "eligible law enforcement agency" means a trib-
7	al, State, or local law enforcement agency—
8	(A) located in a county no more than 100
9	miles from a United States border with—
10	(i) Canada; or
11	(ii) Mexico; or
12	(B) located in a county more than $100$
13	miles from any such border, but where such
14	county has been certified by the Secretary as a
15	High Impact Area.
16	(2) High impact area.—The term "High Im-
17	pact Area" means any county designated by the Sec-
18	retary as such, taking into consideration—
19	(A) whether local law enforcement agencies
20	in that county have the resources to protect the
21	lives, property, safety, or welfare of the residents
22	of that county;
23	(B) the relationship between any lack of se-
24	curity along the United States border and the

1	rise, if any, of criminal activity in that county;
2	and
3	(C) any other unique challenges that local
4	law enforcement face due to a lack of security
5	along the United States border.
6	(3) Secretary.—The term "Secretary" means
7	the Secretary of the Department of Homeland Secu-
8	rity.
9	(e) AUTHORIZATION OF APPROPRIATIONS.—
10	(1) IN GENERAL.—There are authorized to be ap-
11	propriated \$50,000,000 for each of fiscal years 2008
12	through 2012 to carry out the provisions of this sec-
13	tion.
14	(2) Division of Authorized Funds.—Of the
15	amounts authorized under paragraph (1)—
16	(A) $\frac{2}{3}$ shall be set aside for eligible law en-
17	forcement agencies located in the 6 States with
18	the largest number of undocumented alien appre-
19	hensions; and
20	(B) $\frac{1}{3}$ shall be set aside for areas des-
21	ignated as a High Impact Area under subsection
22	(d).
23	(f) Supplement Not Supplant.—Amounts appro-
24	priated for grants under this section shall be used to supple-

2	obligated for the purposes provided under this title.
3	SEC. 603. Enforcement of Federal Immigration Law.
4	Nothing in this title shall be construed to authorize
5	State or local law enforcement agencies or their officers to
6	exercise Federal immigration law enforcement authority.
7	TITLE VII—BORDER INFRASTRUCTURE AND
8	TECHNOLOGY MODERNIZATION
9	Sec. 701. Short Title.
10	This title may be cited as the "Border Infrastructure
11	and Technology Modernization Act of 2007".
12	SEC. 702. DEFINITIONS.—In this title:
13	(1) Commissioner.—The term "Commissioner"
14	means the Commissioner of United States Customs
15	and Border Protection of the Department of Home-
16	land Security.
17	(2) MAQUILADORA.—The term "maquiladora"
18	means an entity located in Mexico that assembles and
19	produces goods from imported parts for export to the
20	United States.
21	(3) Northern border.—The term "northern
22	border" means the international border between the
23	United States and Canada.
24	(4) Secretary.—The term "Secretary" means
25	the Secretary of Homeland Security.

1	(5) Southern border.—The term "southern
2	border" means the international border between the
3	United States and Mexico.
4	SEC. 703. HIRING AND TRAINING OF BORDER AND
5	TRANSPORTATION SECURITY PERSONNEL.—(a) OFFICERS
6	AND AGENTS.—
7	(1) Increase in officers and agents.—Sub-
8	ject to the availability of appropriations, during each
9	of fiscal years 2009 through 2013, the Secretary
10	shall—
11	(A) increase the number of full-time agents
12	and associated support staff in United States
13	Immigration and Customs Enforcement of the
14	Department of Homeland Security by the equiv-
15	alent of at least 100 more than the number of
16	such employees as of the end of the preceding fis-
17	cal year; and
18	(B) increase the number of full-time officers,
19	agricultural specialists, and associated support
20	staff in United States Customs and Border Pro-
21	tection by the equivalent of at least 200 more
22	than the number of such employees as of the end
23	of the preceding fiscal year.
24	(2) WAIVER OF FTE LIMITATION.—The Secretary
25	is authorized to waive any limitation on the number

of full-time equivalent personnel assigned to the De partment of Homeland Security to fulfill the require ments of paragraph (1).

4 (b) TRAINING.—As necessary, the Secretary, acting through the Assistant Secretary for the United States Immi-5 gration and Customs Enforcement and the Commissioner, 6 7 shall provide appropriate training for agents, officers, agri-8 cultural specialists, and associated support staff of the De-9 partment of Homeland Security to utilize new technologies 10 and to ensure that the proficiency levels of such personnel are acceptable to protect the borders of the United States. 11 12 SEC. 704. PORT OF ENTRY INFRASTRUCTURE ASSESS-MENT STUDY.—(a) REQUIREMENT TO UPDATE.—Not later 13 than January 31 of every other year, the Commissioner, 14 15 in consultation with the Administrator of General Services 16 shall—

17 *(1) review*—

(A) the Port of Entry Infrastructure Assessment Study prepared by the United States Customs Service, the Immigration and Naturalization Service, and the General Services Administration in accordance with the matter relating to
the ports of entry infrastructure assessment set
forth in the joint explanatory statement on page

1	67 of conference report 106–319, accompanying
2	Public Law 106–58; and
3	(B) the nationwide strategy to prioritize
4	and address the infrastructure needs at the land
5	ports of entry prepared by the Department of
6	Homeland Security and the General Services Ad-
7	ministration in accordance with the committee
8	recommendations on page 22 of Senate report
9	108–86, accompanying Public Law 108–90;
10	(2) update the assessment of the infrastructure
11	needs of all United States land ports of entry; and
12	(3) submit an updated assessment of land port
13	of entry infrastructure needs to Congress.
14	(b) CONSULTATION.—In preparing the updated studies
15	required under subsection (a), the Commissioner and the
16	Administrator of General Services shall consult with the Di-
17	rector of the Office of Management and Budget, the Sec-
18	retary, and affected State and local agencies on the northern
19	and southern borders of the United States.
20	(c) CONTENT.—Each updated study required in sub-
21	section (a) shall—
22	(1) identify port of entry infrastructure and
23	technology improvement projects that would enhance
24	border security and facilitate the flow of legitimate

25 *commerce if implemented;* 

1	(2) include the projects identified in the National
2	Land Border Security Plan required by section 805;
3	and
4	(3) prioritize the projects described in para-
5	graphs (1) and (2) based on the ability of a project—
6	(A) to enhance the ability of United States
7	Customs and Border Protection to achieve its
8	mission and to support operations;
9	(B) to fulfill security requirements; and
10	(C) facilitate trade across the borders of the
11	United States.
12	(d) Project Implementation.—The Commissioner,
13	as appropriate, shall—
14	(1) implement the infrastructure and technology
15	improvement projects described in subsection (c) in
16	the order of priority assigned to each project under
17	subsection (c)(3); or
18	(2) forward the prioritized list of infrastructure
19	and technology improvement projects to the Adminis-
20	trator of General Services for implementation in the
21	order of priority assigned to each project under sub-
22	section $(c)(3)$ .
23	(e) Divergence From Priorities.—The Commis-
24	sioner may diverge from the priority order if the Commis-
25	sioner determines that significantly changed circumstances,

including immediate security needs, changes in infrastruc ture in Mexico or Canada, or similar concerns, compel lingly alter the need for a project in the United States.

4 Sec. 705. NATIONAL LAND BORDER SECURITY 5 PLAN.—(a) REQUIREMENT FOR PLAN.—Not later than January 31 of every other year, the Secretary, acting 6 through the Commissioner, shall prepare a National Land 7 8 Border Security Plan and submit such plan to Congress. 9 (b) CONSULTATION.—In preparing the plan required under subsection (a), the Commissioner shall consult with 10 other appropriate Federal agencies, State and local law en-11 forcement agencies, and private entities that are involved 12 in international trade across the northern or southern bor-13 der. 14

15 (c) VULNERABILITY ASSESSMENT.—

16 (1) IN GENERAL.—The plan required under sub17 section (a) shall include a vulnerability, risk, and
18 threat assessment of each port of entry located on the
19 northern border or the southern border.

20 (2) PORT SECURITY COORDINATORS.—The Sec21 retary, acting through the Commissioner, may estab22 lish 1 or more port security coordinators at each port
23 of entry located on the northern border or the south24 ern border—

1	(A) to assist in conducting a vulnerability
2	assessment at such port; and
3	(B) to provide other assistance with the
4	preparation of the plan required under sub-
5	section (a).
6	(d) Coordination with the Secure Border Ini-
7	TIATIVE.—The plan required under subsection (a) shall in-
8	clude a description of activities undertaken during the pre-
9	vious year as part of the Secure Border Initiative and ac-
10	tions planned for the coming year as part of the Secure
11	Border Initiative.

12 SEC. 706. EXPANSION OF COMMERCE SECURITY PRO-GRAMS.—(a) COMMERCE SECURITY PROGRAMS.—(1) IN 13 GENERAL.—Not later than 1 year after the date of the enact-14 15 ment of this Act, the Commissioner, in consultation with the Secretary, shall develop a plan to expand the size and 16 17 scope, including personnel needs, of the Customs-Trade Partnership Against Terrorism program or other voluntary 18 19 programs involving government entities and the private sec-20 tor to strengthen and improve the overall security of the 21 international supply chain and security along the northern 22 and southern border of the United States.

23 (2) SOUTHERN BORDER SUPPLY CHAIN SECU24 RITY.—Not later than 1 year after the date of enact25 ment of this Act, the Commissioner shall provide Con-

1gress with a plan to improve supply chain security2along the southern border, including, where appro-3priate, plans to implement voluntary programs in-4volving government entities and the private sector to5strengthen and improve the overall security of the6international supply chain that have been successfully7implemented on the northern border.

8 SEC. 707. PORT OF ENTRY TECHNOLOGY DEMONSTRA-9 TION PROGRAM. (a) ESTABLISHMENT.—The Secretary, act-10 ing through the Commissioner, shall carry out a technology 11 demonstration program to test and evaluate new port of 12 entry technologies, refine port of entry technologies and 13 operational concepts, and train personnel under realistic 14 conditions.

15 (b) TECHNOLOGY AND FACILITIES.—

16 TECHNOLOGY TESTED.—Under the dem-(1)17 onstration program, the Commissioner shall test tech-18 nologies that enhance port of entry operations, includ-19 ing those related to inspections, communications, port 20 tracking, identification of persons and cargo, sensory 21 devices, personal detection, decision support, and the 22 detection and identification of weapons of mass de-23 struction.

24 (2) FACILITIES DEVELOPED.—At a demonstra-25 tion site selected pursuant to subsection (c)(3), the

1	Commissioner shall develop any facilities needed to
2	provide appropriate training to Federal law enforce-
3	ment personnel who have responsibility for border se-
4	curity, including cross-training among agencies, ad-
5	vanced law enforcement training, and equipment ori-
6	entation to the extent that such training is not being
7	conducted at existing Federal facilities.
8	(c) Demonstration Sites.—
9	(1) NUMBER.—The Commissioner shall carry out
10	the demonstration program at not less than 3 sites
11	and not more than 5 sites.
12	(2) LOCATION.—Of the sites selected under sub-
13	section (c)—
14	(A) at least 1 shall be located on the north-
15	ern border of the United States; and
16	(B) at least 1 shall be located on the south-
17	ern border of the United States.
18	(3) Selection criteria.—To ensure that 1 of
19	the facilities selected as a port of entry demonstration
20	site for the demonstration program has the most up-
21	to-date design, contains sufficient space to conduct the
22	demonstration program, has a traffic volume low
23	enough to easily incorporate new technologies without
24	interrupting normal processing activity, and can effi-
25	ciently carry out demonstration and port of entry op-

1	erations, 1 port of entry selected as a demonstration
2	site may—
3	(A) have been established not more than 15
4	years before the date of the enactment of this Act;
5	(B) consist of not less than 65 acres, with
6	the possibility of expansion onto not less than 25
7	adjacent acres; and
8	(C) have serviced an average of not more
9	than 50,000 vehicles per month during the 12
10	months preceding the date of the enactment of
11	this Act.
12	(d) Relationship With Other Agencies.—The
13	Secretary, acting through the Commissioner, shall permit
14	personnel from appropriate Federal agencies to utilize a
15	demonstration site described in subsection (c) to test tech-
16	nologies that enhance port of entry operations, including
17	those related to inspections, communications, port tracking,
18	identification of persons and cargo, sensory devices, per-
19	sonal detection, decision support, and the detection and
20	identification of weapons of mass destruction.
21	(e) Report.—
22	(1) Requirement.—Not later than 1 year after

(1) REQUIREMENT.—Not later than 1 year after
the date of the enactment of this Act, and annually
thereafter, the Secretary shall submit to Congress a
report on the activities carried out at each demonstra-

tion site under the technology demonstration program
 established under this section.

3 (2) CONTENT.—The report shall include an as4 sessment by the Commissioner of the feasibility of in5 corporating any demonstrated technology for use
6 throughout United States Customs and Border Protec7 tion.

8 SEC. 708. AUTHORIZATION OF APPROPRIATIONS. (a) 9 IN GENERAL.—In addition to any funds otherwise avail-10 able, there are authorized to be appropriated such sums as 11 may be necessary to carry out sections 703, 704, 705, 706, 12 and 707 for fiscal years 2009 through 2013.

13 (b) INTERNATIONAL AGREEMENTS.—Funds authorized to be appropriated under this title may be used for the im-14 15 plementation of projects described in the Declaration on Embracing Technology and Cooperation to Promote the Se-16 cure and Efficient Flow of People and Commerce across our 17 Shared Border between the United States and Mexico, 18 agreed to March 22, 2002, Monterrey, Mexico (commonly 19 known as the Border Partnership Action Plan) or the 20 21 Smart Border Declaration between the United States and 22 Canada, agreed to December 12, 2001, Ottawa, Canada that 23 are consistent with the provisions of this title.

1	DIVISION B—BORDER SECURITY
2	TITLE X—BORDER SECURITY REQUIREMENTS
3	Sec. 1001. Short Title.
4	This division may be cited as the "Border Security
5	First Act of 2007".
6	Sec. 1002. Border Security Requirements.
7	(a) REQUIREMENTS.—Not later than 2 years after the
8	date of the enactment of this Act, the President shall ensure
9	that the following are carried out:
10	(1) Operational control of the inter-
11	NATIONAL BORDER WITH MEXICO.—The Secretary of
12	Homeland Security shall establish and demonstrate
13	operational control of 100 percent of the international
14	land border between the United States and Mexico,
15	including the ability to monitor such border through
16	available methods and technology.
17	(2) Staff enhancements for border pa-
18	TROL.—The United States Customs and Border Pro-
19	tection Border Patrol shall hire, train, and report for
20	duty 23,000 full-time agents.
21	(3) Strong border barriers.—The United
22	States Customs and Border Protection Border Patrol
23	shall—

1	(A) install along the international land bor-
2	der between the United States and Mexico at
3	least—
4	(i) 300 miles of vehicle barriers;
5	(ii) 700 linear miles of fencing as re-
6	quired by the Secure Fence Act of 2006
7	(Public Law 109–367), as amended by this
8	Act; and
9	(iii) 105 ground-based radar and cam-
10	era towers; and
11	(B) deploy for use along the international
12	land border between the United States and Mex-
13	ico 4 unmanned aerial vehicles, and the sup-
14	porting systems for such vehicles.
15	(4) CATCH AND RETURN.—The Secretary of
16	Homeland Security shall detain all removable aliens
17	apprehended crossing the international land border
18	between the United States and Mexico in violation of
19	Federal or State law, except as specifically mandated
20	by Federal or State law or humanitarian cir-
21	cumstances, and United States Immigration and Cus-
22	toms Enforcement shall have the resources to main-
23	tain this practice, including the resources necessary to
24	detain up to 45,000 aliens per day on an annual
25	basis.

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(b) Presidential Progress Report.—

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2 (1) IN GENERAL.—Not later than 90 days after the date of enactment of this Act, and every 90 days 3 4 thereafter until the requirements under subsection (a) 5 are met, the President shall submit a report to Con-6 gress detailing the progress made in funding, meeting, 7 or otherwise satisfying each of the requirements de-8 scribed under paragraphs (1) through (4) of sub-9 section (a), including detailing any contractual agree-10 ments reached to carry out such measures.

11 (2) PROGRESS NOT SUFFICIENT.—If the Presi-12 dent determines that sufficient progress is not being 13 made, the President shall include in the report re-14 quired under paragraph (1) specific funding rec-15 ommendations, authorization needed, or other actions 16 that are or should be undertaken by the Secretary of 17 Homeland Security.

18 SEC. 1003. Appropriations for Border Security. 19 There is hereby appropriated \$3,000,000,000 to satisfy the requirements set out in section 1002(a) and, if any 20 21 amount remains after satisfying such requirements, to 22 achieve and maintain operational control over the inter-23 national land and maritime borders of the United States, 24 for employment eligibility verification improvements, for increased removal and detention of visa overstays, criminal 25

aliens, aliens who have illegally reentered the United States,
 and for reimbursement of State and local section 287(g) ex penses. These amounts are designated as an emergency re quirement pursuant to section 204 of S. Con. Res. 21 (110th
 Congress).
 This Act may be cited as the "Department of Home-

7 land Security Appropriations Act, 2008".

Passed the House of Representatives June 15, 2007. Attest: LORRAINE C. MILLER, *Clerk.* 

Passed the Senate July 26, 2007.

Attest: NANCY ERICKSON, Secretary.