110TH CONGRESS 1ST SESSION

H.R. 2638

AN ACT

Making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2008, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

- 1 That the following sums are appropriated, out of any
- 2 money in the Treasury not otherwise appropriated, for the
- 3 Department of Homeland Security for the fiscal year end-
- 4 ing September 30, 2008, and for other purposes, namely:
- 5 TITLE I—DEPARTMENTAL MANAGEMENT AND
- 6 OPERATIONS
- 7 OFFICE OF THE SECRETARY AND EXECUTIVE
- 8 Management
- 9 For necessary expenses of the Office of the Secretary
- 10 of Homeland Security, as authorized by section 102 of the
- 11 Homeland Security Act of 2002 (6 U.S.C. 112), and exec-
- 12 utive management of the Department of Homeland Secu-
- 13 rity, as authorized by law, \$102,930,000 (reduced by
- 14 \$15,000,000) (reduced by \$1,000,000) (reduced by
- 15 \$79,000) (reduced by \$300,000) (reduced by \$1,241,000)
- 16 (reduced by \$138,000): Provided, That not to exceed
- 17 \$40,000 shall be for official reception and representation
- 18 expenses.
- 19 Office of the Under Secretary for Management
- For necessary expenses of the Office of the Under
- 21 Secretary for Management, as authorized by sections 701
- 22 through 705 of the Homeland Security Act of 2002 (6
- 23 U.S.C. 341 through 345), \$237,765,000 (reduced by
- 24 \$35,000,000) (reduced by \$11,000,000) (reduced by
- 25 \$10,400,000) (reduced by \$35,000,000) (reduced by

- 1 \$89,125,000) (reduced by \$15,000,000) (reduced by
- 2 \$50,000,000), of which not to exceed \$3,000 shall be for
- 3 official reception and representation expenses: *Provided*,
- 4 That of the total amount provided, \$6,000,000 shall re-
- 5 main available until expended solely for the alteration and
- 6 improvement of facilities, tenant improvements, and relo-
- 7 cation costs to consolidate Department headquarters oper-
- 8 ations and \$300,000 shall remain available until expended
- 9 by the Federal Law Enforcement Training Accreditation
- 10 Board for the needs of Federal law enforcement agencies
- 11 participating in training accreditation: Provided further,
- 12 That no funding provided under this heading may be used
- 13 to design, build, or relocate any Departmental activity to
- 14 the Saint Elizabeths campus until the Department sub-
- 15 mits to the Committees on Appropriations of the Senate
- 16 and the House of Representatives: (1) the published U-
- 17 Visa rule; and (2) a detailed expenditure plan for check-
- 18 point support and explosive detection systems refurbish-
- 19 ment, procurement, and installations on an airport-by-air-
- 20 port basis for fiscal year 2008.
- 21 OFFICE OF THE CHIEF FINANCIAL OFFICER
- For necessary expenses of the Office of the Chief Fi-
- 23 nancial Officer, as authorized by section 103 of the Home-
- 24 land Security Act of 2002 (6 U.S.C. 113), \$32,000,000
- 25 (reduced by \$1,000,000) (reduced by \$500,000).

1	OFFICE OF THE CHIEF INFORMATION OFFICER
2	For necessary expenses of the Office of the Chief In-
3	formation Officer, as authorized by section 103 of the
4	Homeland Security Act of 2002 (6 U.S.C. 113), and De-
5	partment-wide technology investments, \$258,621,000; of
6	which \$79,921,000 shall be available for salaries and ex-
7	penses; and of which \$178,700,000 shall be available for
8	development and acquisition of information technology
9	equipment, software, services, and related activities for the
10	Department of Homeland Security, to remain available
11	until expended: Provided, That none of the funds appro-
12	priated shall be used to support or supplement the appro-
13	priations provided for the United States Visitor and Immi-
14	grant Status Indicator Technology project or the Auto-
15	mated Commercial Environment: Provided further, That
16	the Chief Information Officer shall submit to the Commit-
17	tees on Appropriations of the Senate and the House of
18	Representatives, not more than 60 days after the date of
19	enactment of this Act, an expenditure plan for all informa-
20	tion technology acquisition projects with an estimated cost
21	of \$2,500,000 or more: Provided further, That such ex-
22	penditure plan shall include each specific project funded,
23	key milestones, all funding sources for each project, details
24	of annual and lifecycle costs, and projected cost savings

25 or cost avoidance to be achieved by the project: Provided

1	further, That notwithstanding any other provision of law,
2	none of the funds made available in this or any other Act
3	may be obligated to provide for the oversight or manage-
4	ment of the Integrated Wireless Network program by any
5	employee of the Office of the Chief Information Officer.
6	Analysis and Operations
7	For necessary expenses for information analysis and
8	operations coordination activities, as authorized by title II
9	of the Homeland Security Act of 2002 (6 U.S.C. 121 et
10	seq.), \$291,619,000 (increased by \$10,000,000), to re-
11	main available until September 30, 2009, of which not to
12	exceed \$5,000 shall be for official reception and represen-
13	tation expenses.
13 14	Office of the Federal Coordinator for Gulf
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14	Office of the Federal Coordinator for Gulf
14 15	Office of the Federal Coordinator for Gulf Coast Rebuilding
14151617	Office of the Federal Coordinator for Gulf Coast Rebuilding For necessary expenses of the Office of the Federal
14151617	Office of the Federal Coordinator for Gulf Coast Rebuilding For necessary expenses of the Office of the Federal Coordinator for Gulf Coast Rebuilding, \$3,000,000: Pro-
14 15 16 17 18	Office of the Federal Coordinator for Gulf Coast Rebuilding For necessary expenses of the Office of the Federal Coordinator for Gulf Coast Rebuilding, \$3,000,000: Pro- vided, That \$1,000,000 shall not be available for obliga-
14 15 16 17 18 19	Office of the Federal Coordinator for Gulf Coast Rebuilding For necessary expenses of the Office of the Federal Coordinator for Gulf Coast Rebuilding, \$3,000,000: Pro- vided, That \$1,000,000 shall not be available for obliga- tion until the Committees on Appropriations of the Senate
14 15 16 17 18 19 20	Office of the Federal Coordinator for Gulf Coast Rebuilding For necessary expenses of the Office of the Federal Coordinator for Gulf Coast Rebuilding, \$3,000,000: Pro- vided, That \$1,000,000 shall not be available for obliga- tion until the Committees on Appropriations of the Senate and the House of Representatives receive an expenditure
14 15 16 17 18 19 20 21	Office of the Federal Coordinator for Gulf Coast Rebuilding For necessary expenses of the Office of the Federal Coordinator for Gulf Coast Rebuilding, \$3,000,000: Pro- vided, That \$1,000,000 shall not be available for obliga- tion until the Committees on Appropriations of the Senate and the House of Representatives receive an expenditure plan for fiscal year 2008.
14 15 16 17 18 19 20 21 22	Office of the Federal Coordinator for Gulf Coast Rebuilding For necessary expenses of the Office of the Federal Coordinator for Gulf Coast Rebuilding, \$3,000,000: Pro- vided, That \$1,000,000 shall not be available for obliga- tion until the Committees on Appropriations of the Senate and the House of Representatives receive an expenditure plan for fiscal year 2008. INSPECTOR GENERAL

- 1 of 1978 (5 U.S.C. App.), \$99,111,000 (increased by
- 2 \$500,000), of which not to exceed \$150,000 may be used
- 3 for certain confidential operational expenses, including the
- 4 payment of informants, to be expended at the direction
- 5 of the Inspector General.
- 6 TITLE II—SECURITY, ENFORCEMENT, AND
- 7 INVESTIGATIONS
- 8 United States Customs and Border Protection
- 9 SALARIES AND EXPENSES
- For necessary expenses for enforcement of laws relat-
- 11 ing to border security, immigration, customs, and agricul-
- 12 tural inspections and regulatory activities related to plant
- 13 and animal imports; purchase and lease of up to 4,500
- 14 (2,300 for replacement only) police-type vehicles; and con-
- 15 tracting with individuals for personal services abroad;
- 16 \$6,629,733,000 (reduced by \$1,000,000) (increased by
- 17 \$1,000,000), of which \$3,093,000 shall be derived from
- 18 the Harbor Maintenance Trust Fund for administrative
- 19 expenses related to the collection of the Harbor Mainte-
- 20 nance Fee pursuant to section 9505(c)(3) of the Internal
- 21 Revenue Code of 1986 (26 U.S.C. 9505(c)(3)) notwith-
- 22 standing section 1511(e)(1) of the Homeland Security Act
- 23 of 2002 (6 U.S.C. 551(e)(1)); of which not to exceed
- 24 \$45,000 shall be for official reception and representation
- 25 expenses; of which not less than \$207,740,000 shall be

- 1 for Air and Marine Operations; of which such sums as
- 2 become available in the Customs User Fee Account, except
- 3 sums subject to section 13031(f)(3) of the Consolidated
- 4 Omnibus Budget Reconciliation Act of 1985 (19 U.S.C.
- 5 58c(f)(3)), shall be derived from that account; of which
- 6 not to exceed \$150,000 shall be available for payment for
- 7 rental space in connection with preclearance operations;
- 8 and of which not to exceed \$1,000,000 shall be for awards
- 9 of compensation to informants, to be accounted for solely
- 10 under the certificate of the Secretary of Homeland Secu-
- 11 rity: Provided, That for fiscal year 2008, the overtime lim-
- 12 itation prescribed in section 5(c)(1) of the Act of February
- 13 13, 1911 (19 U.S.C. 267(c)(1)) shall be \$35,000; and not-
- 14 withstanding any other provision of law, none of the funds
- 15 appropriated by this Act may be available to compensate
- 16 any employee of United States Customs and Border Pro-
- 17 tection for overtime, from whatever source, in an amount
- 18 that exceeds such limitation, except in individual cases de-
- 19 termined by the Secretary of Homeland Security, or the
- 20 designee of the Secretary, to be necessary for national se-
- 21 curity purposes, to prevent excessive costs, or in cases of
- 22 immigration emergencies: Provided further, That of the
- 23 amount made available under this heading, \$202,816,000
- 24 shall remain available until September 30, 2009, to sup-
- 25 port software development, equipment, contract services,

- 1 and the implementation of inbound lanes and modification
- 2 to vehicle primary processing lanes at ports of entry, of
- 3 which \$100,000 is to promote information and education
- 4 exchange with nations friendly to the United States in
- 5 order to promote sharing of best practices and tech-
- 6 nologies relating to homeland security, as authorized by
- 7 section 879 of Public Law 107–296 and \$100,000,000
- 8 may not be obligated until the Committees on Appropria-
- 9 tions of the Senate and the House of Representatives re-
- 10 ceive a report on the results of pilot programs used to de-
- 11 velop and implement the plan required by section
- 12 7209(b)(1) of the Intelligence Reform and Terrorism Pre-
- 13 vention Act of 2004 (Public Law 108–458; 8 U.S.C. 1185
- 14 note), which includes the following information: (1) infra-
- 15 structure and staffing required, with associated costs, by
- 16 port of entry; (2) updated milestones for plan implementa-
- 17 tion; (3) a detailed explanation of how requirements of
- 18 such section have been satisfied; (4) confirmation that a
- 19 vicinity-read radio frequency identification card has been
- 20 adequately tested to ensure operational success; and (5)
- 21 a description of steps taken to ensure the integrity of pri-
- 22 vacy safeguards.
- 23 AUTOMATION MODERNIZATION
- For expenses for customs and border protection auto-
- 25 mated systems, \$476,609,000, to remain available until
- 26 expended, of which not less than \$316,969,000 shall be

- 1 for the development of the Automated Commercial Envi-
- 2 ronment: Provided, That of the total amount made avail-
- 3 able under this heading, \$216,969,000 may not be obli-
- 4 gated for the Automated Commercial Environment pro-
- 5 gram until 30 days after the Committees on Appropria-
- 6 tions of the Senate and the House of Representatives re-
- 7 ceive a report on the results to date and plans for the
- 8 program from the Department of Homeland Security that
- 9 includes:
- 10 (1) a detailed accounting of the program's
- progress up to the date of the report in meeting
- prior commitments made to the Committees relative
- to system capabilities or services, system perform-
- ance levels, mission benefits and outcomes, mile-
- stones, cost targets, and program management capa-
- 16 bilities;
- 17 (2) an explicit plan of action defining how all
- unobligated funds for the program from prior appro-
- priations and all fiscal year 2008 funds are to be
- spent to meet future program commitments, with
- 21 sufficient detail to link the planned expenditure of
- funds to the milestone-based delivery of specific ca-
- pabilities, services, performance levels, mission bene-
- 24 fits and outcomes, and program management capa-
- 25 bilities;

- (3) a listing of all open Government Accountability Office and Office of Inspector General recommendations related to the program, with the status of the Department's efforts to address the recommendations, including milestones for fully addressing them;
 - (4) a written certification by the Chief Financial Officer of the Department of Homeland Security that the program has been reviewed and approved in accordance with the Department's investment management process, and that this process fulfills all capital planning and investment control requirements and reviews established by the Office of Management and Budget, including Circular A–11, part 7, as well as copies of all investment decision memoranda and supporting analyses generated by and used in the Department's process;
 - (5) a written certification by the Chief Information Officer of the Department of Homeland Security that an independent validation and verification agent has and will continue to actively review the program, as well as summaries of reviews conducted by the agent during the preceding 12 months;
 - (6) a written certification by the Chief Information Officer of the Department of Homeland Secu-

rity that: the system architecture is sufficiently aligned with the department's information systems enterprise architecture to minimize future rework, including: a description of all aspects of the architectures that were and were not assessed in making the alignment determination; the date of the alignment determination; any known areas of misalignment; any associated risks; and corrective actions to address any such areas;

- (7) a written certification by the Chief Information Officer of the Department of Homeland Security that the program has a risk management process that regularly and proactively identifies, evaluates, mitigates, and monitors risks throughout the system life cycle, and communicates high-risk conditions to United States Customs and Border Protection and Department of Homeland Security investment decision makers, as well as a listing of the program's high risks and the status of efforts to address them;
- (8) a written certification by the Chief Procurement Officer of the Department of Homeland Security that the plans for the program comply with the Federal acquisition rules, requirements, guidelines, and practices, and a description of the actions being

taken to address areas of non-compliance, the risks associated with them along with any plans for addressing these risks and the status of their implementation; and

(9) a written certification by the Chief Human Capital Officer of the Department of Homeland Security that human capital needs of the program are being strategically and proactively managed, and that current human capital capabilities are sufficient to execute the plans discussed in the report.

BORDER SECURITY FENCING, INFRASTRUCTURE, AND

12 TECHNOLOGY

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13 For expenses for customs and border protection fencing, infrastructure, and technology, \$1,000,000,000 (re-15 duced by \$5,000,000) (increased by \$5,000,000) (increased by \$89,125,000), to remain available until ex-17 pended: *Provided*, That of the amount provided under this 18 heading, \$700,000,000 shall not be obligated until the 19 Committees on Appropriations of the Senate and the House of Representatives receive and approve a plan for 21 expenditure, prepared by the Secretary of Homeland Secu-22 rity and submitted within 60 days after the date of enactment of this Act, for a program to establish a security barrier along the borders of the United States of fencing 25 and vehicle barriers, where practicable, and other forms

of tactical infrastructure and technology, that—

- 1 (1) defines activities, milestones, and costs for 2 implementing the program, including identification 3 of the maximum investment related to the Secure 4 Border Initiative network (SBInet) or successor con-5 tract, estimation of lifecycle costs, and description of 6 the methodology used to obtain these cost figures;
 - (2) demonstrates how activities will further the objectives of the Secure Border Initiative (SBI), as defined in the SBI multi-year strategic plan, and how the plan allocates funding to the highest priority border security needs;
 - (3) identifies funding and staffing (including full-time equivalents, contractors, and detailees) requirements by activity;
 - (4) describes how the plan addresses security needs at the Northern Border and the ports of entry, including infrastructure, technology, design and operations requirements;
 - (5) reports on costs incurred, the activities completed, and the progress made by the program in terms of obtaining operational control of the entire border of the United States;
 - (6) includes an analysis by the Secretary, for each segment of fencing or tactical infrastructure, of the selected approach compared to other, alternative

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- means of achieving operational control; such analysis should include cost, level of operational control, possible unintended effects on communities, and other factors critical to the decision-making process;
 - (7) includes a certification by the Chief Procurement Officer of the Department of Homeland Security that procedures to prevent conflicts of interest between the prime integrator and major subcontractors are established and that the SBI Program Office has adequate staff and resources to effectively manage the SBI program, SBInet contract, and any related contracts, including the exercise of technical oversight, and a certification by the Chief Information Officer of the Department of Homeland Security that an independent verification and validation agent is currently under contract for the projects funded under this heading;
 - (8) complies with all applicable acquisition rules, requirements, guidelines, and best systems acquisition management practices of the Federal Government;
 - (9) complies with the capital planning and investment control review requirements established by the Office of Management and Budget, including Circular A–11, part 7;

1 (10) is reviewed and approved by the Depart-2 ment of Homeland Security Investment Review 3 Board, the Secretary of Homeland Security, and the 4 Office of Management and Budget; and 5 (11) is reviewed by the Government Account-6 ability Office: Provided further, That the Secretary shall report to the 8 Committees on Appropriations of the Senate and the House of Representatives on program progress to date, 10 and specific objectives to be achieved through the award of current and remaining task orders planned for the bal-11 12 ance of available appropriations: (1) at least 30 days prior to the award of any task order requiring the obligation in excess of \$100,000,000; and (2) prior to the award of 14 15 a task order that would cause cumulative obligations to exceed 50 percent of the total amount appropriated: Pro-16 vided further, That of the funds provided under this heading, not more than \$2,000,000 shall be used to reimburse 18 19 the Defense Acquisition University for the costs of con-20 ducting a review of the SBInet contract and determining 21 how and whether the Department is employing the best procurement practices: Provided further, That none of the 23 funds under this heading may be obligated for fencing or tactical infrastructure on lands administered by the National Park Service, the United States Fish and Wildlife

- 1 Service, the Forest Service, the Bureau of Indian Affairs,
- 2 or the Bureau of Land Management unless the Secretary
- 3 of Homeland Security coordinates such decision with that
- 4 agency, and makes every effort to minimize impacts on
- 5 wildlife and natural resources: *Provided further*, That none
- 6 of the funds under this heading may be obligated for a
- 7 fencing or tactical infrastructure project or activity unless
- 8 the Secretary formally consults with affected State and
- 9 local communities to solicit their advice and support of
- 10 such project or activity: *Provided further*, That no funds
- 11 under this heading may be obligated for any project or
- 12 activity for which the Secretary has exercised waiver au-
- 13 thority pursuant to section 102(c) of the Illegal Immigra-
- 14 tion Reform and Immigrant Responsibility Act of 1996
- 15 (8 U.S.C. 1103 note) until 15 days have elapsed from the
- 16 date of the publication of the decision in the Federal Reg-
- 17 ister.
- 18 AIR AND MARINE INTERDICTION, OPERATIONS,
- 19 MAINTENANCE, AND PROCUREMENT
- For necessary expenses for the operations, mainte-
- 21 nance, and procurement of marine vessels, aircraft, un-
- 22 manned aircraft systems, and other related equipment of
- 23 the air and marine program, including operational train-
- 24 ing and mission-related travel, and rental payments for
- 25 facilities occupied by the air or marine interdiction and
- 26 demand reduction programs, the operations of which in-

- 1 clude the following: the interdiction of narcotics and other
- 2 goods; the provision of support to Federal, State, and local
- 3 agencies in the enforcement or administration of laws en-
- 4 forced by the Department of Homeland Security; and at
- 5 the discretion of the Secretary of Homeland Security, the
- 6 provision of assistance to Federal, State, and local agen-
- 7 cies in other law enforcement and emergency humani-
- 8 tarian efforts, \$477,287,000, to remain available until ex-
- 9 pended: Provided, That no aircraft or other related equip-
- 10 ment, except aircraft that are one-of-a-kind and have been
- 11 identified as excess to United States Customs and Border
- 12 Protection requirements and aircraft that have been dam-
- 13 aged beyond repair, shall be transferred to any other Fed-
- 14 eral agency, department, or office outside of the Depart-
- 15 ment of Homeland Security during fiscal year 2008 with-
- 16 out the prior approval of the Committees on Appropria-
- 17 tions of the Senate and the House of Representatives: Pro-
- 18 vided further, That none of the funds under this heading
- 19 may be obligated for procurement of additional unmanned
- 20 aerial systems until the Commissioner of United States
- 21 Customs and Border Protection certifies to the Commit-
- 22 tees on Appropriations of the Senate and House of Rep-
- 23 resentatives that they are of higher priority and more cost
- 24 effective than other items included in the Air and Marine
- 25 Strategic Recapitalization and Modernization plan.

1	CONSTRUCTION
2	For necessary expenses to plan, construct, renovate,
3	equip, and maintain buildings and facilities necessary for
4	the administration and enforcement of the laws relating
5	to customs and immigration, \$249,663,000, to remain
6	available until expended.
7	UNITED STATES IMMIGRATION AND CUSTOMS
8	Enforcement
9	SALARIES AND EXPENSES
10	For necessary expenses for enforcement of immigra-
11	tion and customs laws, detention and removals, and inves-
12	tigations; and purchase and lease of up to 3,790 (2,350
13	for replacement only) police-type vehicles; \$4,146,300,000
14	(increased by $\$9,100,000$) (reduced by $\$5,000,000$) (in-
15	creased by \$5,000,000), of which not to exceed
16	\$10,000,000 shall be available until expended for con-
17	ducting special operations under section 3131 of the Cus-
18	toms Enforcement Act of 1986 (19 U.S.C. 2081); of which
19	not to exceed \$15,000 shall be for official reception and
20	representation expenses; of which not to exceed
21	\$1,000,000 shall be for awards of compensation to inform-
22	ants, to be accounted for solely under the certificate of
23	the Secretary of Homeland Security; and of which not to
24	exceed \$11,216,000 shall be available to fund or reimburse
25	other Federal agencies for the costs associated with the

- 1 care, maintenance, and repatriation of smuggled illegal
 2 aliens: *Provided*, That none of the funds made available
 3 under this heading shall be available to compensate any
 4 employee for overtime in an annual amount in excess of
 5 \$35,000, except that the Secretary of Homeland Security,
 6 or a designee of the Secretary, may waive that amount
 7 as necessary for national security purposes and in cases
- 7 as necessary for national security purposes and in cases
- 8 of immigration emergencies: Provided further, That of the
- 9 total amount provided, \$15,770,000 shall be for activities
- 10 to enforce laws against forced child labor in fiscal year
- 11 2008, of which not to exceed \$6,000,000 shall remain
- 12 available until expended: Provided further, That at least
- 13 once per month the Secretary of Homeland Security or
- 14 a designee of the Secretary shall obtain information from
- 15 every prison, jail, and correctional facility in the United
- 16 States to identify incarcerated aliens who may be deport-
- 17 able and make every reasonable effort to remove such
- 18 aliens judged deportable upon their release from custody.

19 FEDERAL PROTECTIVE SERVICE

- The revenues and collections of security fees credited
- 21 to this account shall be available until expended for nec-
- 22 essary expenses related to the protection of federally-
- 23 owned and leased buildings and for the operations of the
- 24 Federal Protective Service: *Provided*, That none of the
- 25 funds provided in this or any other Act, and none of the
- 26 revenues or collections of security fees credited to this ac-

- 1 count, may be obligated for any activity that reduces the
- 2 number of in-service Federal Protective Service police offi-
- 3 cers below the number of such officers as of October 1,
- 4 2006, unless—

years;

- 5 (1) the Director of the Federal Protective Serv6 ice provides to the head of the relevant lead State
 7 and local law enforcement agencies for the jurisdic8 tion concerned a report on the number and type of
 9 cases handled by the Federal Protective Service po10 lice in that jurisdiction for the previous two fiscal
 - (2) the Director of the Federal Protective Service negotiates a Memorandum of Agreement with the head of each relevant State and local law enforcement agency for the jurisdiction concerned that explains how the work identified in the report described in section (1) will be addressed in the future; and
 - (3) the Director of the Federal Protective Service submits copies of each report under paragraph (1) and each memorandum under paragraph (2) to the Committees on Appropriations of the Senate and the House of Representatives by not later than 15 days before the number of in-service Federal Protec-

1	tive Service police officers is reduced for the con-
2	cerned jurisdiction.
3	AUTOMATION MODERNIZATION
4	For expenses of immigration and customs enforce-
5	ment automated systems, \$30,700,000, to remain avail-
6	able until expended: Provided, That none of the funds
7	made available under this heading may be obligated until
8	the Committees on Appropriations of the Senate and the
9	House of Representatives receive and approve a plan for
10	expenditure prepared by the Secretary of Homeland Secu-
11	rity that—
12	(1) meets the capital planning and investment
13	control review requirements established by the Office
14	of Management and Budget, including Circular A-
15	11, part 7;
16	(2) complies with the Department of Homeland
17	Security information systems enterprise architecture
18	(3) complies with the acquisition rules, require-
19	ments, guidelines, and systems acquisition manage-
20	ment practices of the Federal Government;
21	(4) includes a certification by the Chief Infor-
22	mation Officer of the Department of Homeland Se-
23	curity that an independent verification and valida-
24	tion agent is currently under contract for the
25	project;

1	(5) is reviewed and approved by the Depart-
2	ment of Homeland Security Investment Review
3	Board, the Secretary of Homeland Security, and the
4	Office of Management and Budget; and
5	(6) is reviewed by the Government Account-
6	ability Office.
7	CONSTRUCTION
8	For necessary expenses to plan, construct, renovate,
9	equip, and maintain buildings and facilities necessary for
10	the administration and enforcement of the laws relating
11	to customs and immigration, \$6,000,000, to remain avail-
12	able until expended: Provided, That none of the funds
13	made available in this or any other Act may be used to
14	solicit or consider any request to privatize facilities cur-
15	rently owned by the United States Government and used
16	to detain illegal aliens until the Committees on Appropria-
17	tions of the Senate and the House of Representatives re-
18	ceive and approve a plan for carrying out that privatiza-
19	tion.
20	Transportation Security Administration
21	AVIATION SECURITY
22	For necessary expenses of the Transportation Secu-
23	rity Administration related to providing civil aviation secu-
24	rity services pursuant to the Aviation and Transportation
25	Security Act (Public Law 107–71; 115 Stat. 597; 49
26	U.S.C. 40101 note), \$5,198,535,000, to remain available

- 1 until September 30, 2009, of which not to exceed \$10,000
- 2 shall be for official reception and representation expenses:
- 3 Provided, That of the total amount made available under
- 4 this heading, not to exceed \$4,218,194,000 shall be for
- 5 screening operations, of which \$560,000,000 shall be
- 6 available only for procurement and installation of checked
- 7 baggage explosive detection systems; and not to exceed
- 8 \$980,116,000 shall be for aviation security direction and
- 9 enforcement: Provided further, That security service fees
- 10 authorized under section 44940 of title 49, United States
- 11 Code, shall be credited to this appropriation as offsetting
- 12 collections and shall be available only for aviation security:
- 13 Provided further, That the sum appropriated under this
- 14 heading from the general fund shall be reduced on a dol-
- 15 lar-for-dollar basis as such offsetting collections are re-
- 16 ceived during fiscal year 2008, so as to result in a final
- 17 fiscal year appropriation from the general fund estimated
- 18 at not more than \$2,488,310,000: Provided further, That
- 19 any security service fees collected in excess of the amount
- 20 made available under this heading shall become available
- 21 during fiscal year 2009.
- 22 SURFACE TRANSPORTATION SECURITY
- For necessary expenses of the Transportation Secu-
- 24 rity Administration related to providing surface transpor-
- 25 tation security activities, \$41,413,000, to remain available
- 26 until September 30, 2009.

1	TRANSPORTATION THREAT ASSESSMENT AND
2	CREDENTIALING
3	For necessary expenses for the development and im-
4	plementation of screening programs of the Office of
5	Transportation Threat Assessment and Credentialing,
6	\$49,490,000 (increased by $$15,000,000$), to remain avail-
7	able until September 30, 2009: Provided, That if the As-
8	sistant Secretary of Homeland Security (Transportation
9	Security Administration) determines that the Secure
10	Flight program does not need to check airline passenger
11	names against the full terrorist watch list, then the Assist-
12	ant Secretary shall certify to the Committees on Appro-
13	priations of the Senate and the House of Representatives
14	that no security risks are raised by screening airline pas-
15	senger names only against a subset of the full terrorist
16	watch list.
17	TRANSPORTATION SECURITY SUPPORT
18	For necessary expenses of the Transportation Secu-
19	rity Administration related to providing transportation se-
20	curity support and intelligence pursuant to the Aviation
21	and Transportation Security Act (Public Law 107–71;
22	115 Stat. 597; 49 U.S.C. 40101 note), \$526,615,000, to
23	remain available until September 30, 2009: Provided,
24	That the Secretary of Homeland Security shall submit to
25	the Committees on Appropriations of the Senate and the
26	House of Representatives no later than 60 days after the

- 1 date of enactment of this Acta detailed expenditure plan
- 2 for checkpoint support and explosive detection systems re-
- 3 furbishment, procurement, and installations on an airport-
- 4 by-airport basis for fiscal year 2008: Provided, further,
- 5 That notwithstanding any other provision of law, the ac-
- 6 quisition management system shall be subject to the provi-
- 7 sions of the Small Business Act (15 U.S.C. 631 et seq.).
- 8 FEDERAL AIR MARSHALS
- 9 For necessary expenses of the Federal Air Marshals,
- 10 \$722,000,000.
- 11 Coast Guard
- 12 OPERATING EXPENSES
- For necessary expenses for the operation and mainte-
- 14 nance of the Coast Guard not otherwise provided for; pur-
- 15 chase or lease of not to exceed 25 passenger motor vehi-
- 16 cles, which shall be for replacement only; payments pursu-
- 17 ant to section 156 of Public Law 97–377 (42 U.S.C. 402
- 18 note; 96 Stat. 1920); and recreation and welfare;
- 19 \$5,885,242,000, of which \$340,000,000 shall be for de-
- 20 fense-related activities; of which \$24,500,000 shall be de-
- 21 rived from the Oil Spill Liability Trust Fund to carry out
- 22 the purposes of section 1012(a)(5) of the Oil Pollution Act
- 23 of 1990 (33 U.S.C. 2712(a)(5)); and of which not to ex-
- 24 ceed \$20,000 shall be for official reception and representa-
- 25 tion expenses: Provided, That none of the funds made
- 26 available by this or any other Act shall be available for

- 1 administrative expenses in connection with shipping com-
- 2 missioners in the United States: Provided further, That
- 3 none of the funds made available by this Act shall be for
- 4 expenses incurred for yacht documentation under section
- 5 12114 of title 46, United States Code, except to the extent
- 6 fees are collected from yacht owners and credited to this
- 7 appropriation.
- 8 ENVIRONMENTAL COMPLIANCE AND RESTORATION
- 9 For necessary expenses to carry out the environ-
- 10 mental compliance and restoration functions of the Coast
- 11 Guard under chapter 19 of title 14, United States Code,
- 12 \$15,000,000, to remain available until expended.
- 13 RESERVE TRAINING
- 14 For necessary expenses of the Coast Guard Reserve,
- 15 as authorized by law; operations and maintenance of the
- 16 reserve program; personnel and training costs; and equip-
- 17 ment and services; \$126,883,000.
- 18 ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS
- 19 (INCLUDING RESCISSIONS OF FUNDS)
- For necessary expenses of acquisition, construction,
- 21 renovation, and improvement of aids to navigation, shore
- 22 facilities, vessels, and aircraft, including equipment related
- 23 thereto; and maintenance, rehabilitation, lease and oper-
- 24 ation of facilities and equipment, as authorized by law;
- 25 \$941,767,000, of which \$20,000,000 shall be derived from
- 26 the Oil Spill Liability Trust Fund to carry out the pur-

- 1 poses of section 1012(a)(5) of the Oil Pollution Act of
- 2 1990 (33 U.S.C. 2712(a)(5)); of which \$9,200,000 shall
- 3 be available until September 30, 2012, to acquire, repair,
- 4 renovate, or improve vessels, small boats, and related
- 5 equipment; of which \$113,600,000 shall be available until
- 6 September 30, 2010, for other equipment; of which
- 7 \$37,897,000 shall be available until September 30, 2010,
- 8 for shore facilities and aids to navigation facilities; of
- 9 which \$82,720,000 shall be available for personnel com-
- 10 pensation and benefits and related costs; and of which
- 11 \$698,350,000 shall be available until September 30, 2012,
- 12 for the Integrated Deepwater Systems program: *Provided*,
- 13 That of the funds made available for the Integrated Deep-
- 14 water Systems program, \$257,400,000 is for aircraft and
- 15 \$219,500,000 is for surface ships: Provided further, That
- 16 \$400,000,000 of the funds provided for the Integrated
- 17 Deepwater Systems program may not be obligated until
- 18 the Committees on Appropriations of the Senate and the
- 19 House of Representatives receive and approve a plan for
- 20 expenditure directly from the Coast Guard that—
- 21 (1) defines activities, milestones, yearly costs,
- and lifecycle costs for each procurement of a major
- asset, including an independent cost estimate for
- each;

1	(2) identifies lifecycle staffing and training
2	needs of Coast Guard project managers and of pro-
3	curement and contract staff;
4	(3) identifies competition to be conducted in
5	each procurement;
6	(4) describes procurement plans that do not
7	rely on a single industry entity or contract;
8	(5) contains very limited indefinite delivery/in-
9	definite quantity contracts and explains the need for
10	any indefinite delivery/indefinite quantity contracts;
11	(6) complies with all applicable acquisition
12	rules, requirements, and guidelines, and incorporates
13	the best systems acquisition management practices
14	of the Federal Government;
15	(7) complies with the capital planning and in-
16	vestment control requirements established by the Of-
17	fice of Management and Budget, including circular

(8) includes a certification by the Head of Contracting Activity for the Coast Guard and the Chief Procurement Officer of the Department of Homeland Security that the Coast Guard has established sufficient controls and procedures and has sufficient staffing to comply with all contracting requirements

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- and that any apparent conflicts of interest have been
 sufficiently addressed;
- (9) includes a description of the process used to
 act upon deviations from the contractually specified
 performance requirements and clearly explains the
 actions taken on such deviations;
- 7 (10) includes a certification that the Assistant
 8 Commandant of the Coast Guard for Engineering
 9 and Logistics is designated as the technical author10 ity for all engineering, design, and logistics decisions
 11 pertaining to the Integrated Deepwater Systems pro12 gram;
- 13 (11) identifies use of the Defense Contract Au-14 diting Agency; and
- 15 (12) is reviewed by the Government Account-16 ability Office:
- 17 Provided further, That the Commandant of the Coast
- 18 Guard is authorized to dispose of surplus real property,
- 19 by sale or lease, and the proceeds shall be credited to this
- 20 appropriation as offsetting collections and shall be avail-
- 21 able until September 30, 2010: Provided further, That of
- 22 amounts made available under this heading in Public Law
- 23 109–90 for the Offshore Patrol Cutter, \$68,841,000 is re-
- 24 scinded: Provided further, That of amounts made available
- 25 under this heading in Public Law 109–90 and Public Law

- 1 109–295 for unmanned aerial vehicles, \$38,608,000 is re-
- 2 scinded: Provided further, That the Secretary of Homeland
- 3 Security shall submit to the Committees on Appropria-
- 4 tions of the Senate and the House of Representatives, in
- 5 conjunction with the President's fiscal year 2009 budget,
- 6 a review of the Revised Deepwater Implementation Plan
- 7 that identifies any changes to the plan for the fiscal year;
- 8 an annual performance comparison of Deepwater assets
- 9 to pre-Deepwater legacy assets; a status report of legacy
- 10 assets; a detailed explanation of how the costs of legacy
- 11 assets are being accounted for within the Deepwater pro-
- 12 gram; and the earned value management system gold card
- 13 data for each Deepwater asset: Provided further, That the
- 14 Secretary shall submit to the Committees on Appropria-
- 15 tions of the Senate and the House of Representatives a
- 16 comprehensive review of the Revised Deepwater Imple-
- 17 mentation Plan every five years, beginning in fiscal year
- 18 2011, that includes a complete projection of the acquisi-
- 19 tion costs and schedule for the duration of the plan
- 20 through fiscal year 2027: Provided further, That the Sec-
- 21 retary shall annually submit to the Committees on Appro-
- 22 priations of the Senate and the House of Representatives,
- 23 at the time that the President's budget is submitted under
- 24 section 1105(a) of title 31, United States Code, a future-

- 1 years capital investment plan for the Coast Guard that
 2 identifies for each capital budget line item—
- 3 (1) the proposed appropriation included in that 4 budget;
- 5 (2) the total estimated cost of completion;
- 6 (3) projected funding levels for each fiscal year 7 for the next five fiscal years or until project comple-8 tion, whichever is earlier;
- 9 (4) an estimated completion date at the pro-10 jected funding levels; and
- of completion or estimated completion date from previous future-years capital investment plans submitted to the Committees on Appropriations of the Senate and the House of Representatives:
- 16 Provided further, That the Secretary shall ensure that
- 17 amounts specified in the future-years capital investment
- 18 plan are consistent to the maximum extent practicable
- 19 with proposed appropriations necessary to support the
- 20 programs, projects, and activities of the Coast Guard in
- 21 the President's budget as submitted under section 1105(a)
- 22 of title 31, United States Code, for that fiscal year: Pro-
- 23 vided further, That any inconsistencies between the capital
- 24 investment plan and proposed appropriations shall be
- 25 identified and justified.

1	ALTERATION OF BRIDGES
2	For necessary expenses for alteration or removal of
3	obstructive bridges, as authorized by section 6 of the Act
4	of July 16, 1952 (chapter 409; 33 U.S.C. 516),
5	\$16,000,000, to remain available until expended.
6	RESEARCH, DEVELOPMENT, TEST, AND EVALUATION
7	For necessary expenses for applied scientific re-
8	search, development, test, and evaluation; and for mainte-
9	nance, rehabilitation, lease, and operation of facilities and
10	equipment; as authorized by law; \$22,583,000 (reduced by
11	\$5,000,000), to remain available until expended, of which
12	\$500,000 shall be derived from the Oil Spill Liability
13	Trust Fund to carry out the purposes of section
14	1012(a)(5) of the Oil Pollution Act of 1990 (33 U.S.C.
15	2712(a)(5)): Provided, That there may be credited to and
16	used for the purposes of this appropriation funds received
17	from State and local governments, other public authori-
18	ties, private sources, and foreign countries for expenses
19	incurred for research, development, testing, and evalua-
20	tion.
21	RETIRED PAY
22	For retired pay, including the payment of obligations
23	otherwise chargeable to lapsed appropriations for this pur-
24	pose, payments under the Retired Serviceman's Family
25	Protection and Survivor Benefits Plans, payment for ca-
26	reer status bonuses, concurrent receipts and combat-re-

- 1 lated special compensation under the National Defense
- 2 Authorization Act, and payments for medical care of re-
- 3 tired personnel and their dependents under chapter 55 of
- 4 title 10, United States Code, \$1,184,720,000, to remain
- 5 available until expended.
- 6 United States Secret Service
- 7 SALARIES AND EXPENSES
- 8 For necessary expenses of the United States Secret
- 9 Service, including purchase of not to exceed 645 vehicles
- 10 for police-type use for replacement only, and hire of pas-
- 11 senger motor vehicles; purchase of motorcycles made in
- 12 the United States; hire of aircraft; services of expert wit-
- 13 nesses at such rates as may be determined by the Director
- 14 of the Secret Service; rental of buildings in the District
- 15 of Columbia, and fencing, lighting, guard booths, and
- 16 other facilities on private or other property not in Govern-
- 17 ment ownership or control, as may be necessary to per-
- 18 form protective functions; payment of per diem or subsist-
- 19 ence allowances to employees where a protective assign-
- 20 ment during the actual day or days of the visit of a
- 21 protectee requires an employee to work 16 hours per day
- 22 or to remain overnight at a post of duty; conduct of and
- 23 participation in firearms matches; presentation of awards;
- 24 travel of United States Secret Service employees on pro-
- 25 tective missions without regard to the limitations on such

- expenditures in this or any other Act if approval is ob-2 tained in advance from the Committees on Appropriations 3 of the Senate and the House of Representatives; research 4 and development; grants to conduct behavioral research in 5 support of protective research and operations; and payment in advance for commercial accommodations as may 6 7 be perform protective necessary to functions: 8 \$1,392,171,000, of which \$853,690,000 is for protective missions and not to exceed \$25,000 shall be for official 10 reception and representation expenses: *Provided*, That up to \$18,000,000 provided for protective travel shall remain 11 12 available until September 30, 2009: Provided further, That the United States Secret Service is authorized to obligate funds in anticipation of reimbursements from Executive 14 15 agencies, as defined in section 105 of title 5, United States Code, receiving training sponsored by the James J. 16 Rowley Training Center, except that total obligations at the end of the fiscal year shall not exceed total budgetary 18 resources available under this heading at the end of the 19 fiscal year: Provided further, That none of the funds made 20
- 23 in excess of \$35,000, except that the Secretary of Home-

available under this heading shall be available to com-

pensate any employee for overtime in an annual amount

- 24 land Security, or the designee of the Secretary, may waive
- 25 that amount as necessary for national security purposes:

- 1 Provided further, That notwithstanding section 503(b) of
- 2 this Act, none of the funds provided to the United States
- 3 Secret Service by this or any previous appropriations Act
- 4 shall be available for obligation or expenditure for pro-
- 5 grams, projects, or activities through a reprogramming of
- 6 funds in excess of \$2,500,000 or 5 percent, whichever is
- 7 less, that: (1) augments existing programs, projects, or ac-
- 8 tivities; (2) reduces by 5 percent funding for any existing
- 9 program, project, or activity, or reduces by 5 percent num-
- 10 bers of personnel as approved by the Congress; or (3) re-
- 11 sults from any general savings from a reduction in per-
- 12 sonnel that would result in a change in existing programs,
- 13 projects, or activities as approved by Congress; unless the
- 14 Committees on Appropriations of the Senate and the
- 15 House of Representatives are notified 15 days in advance
- 16 of such reprogramming of funds.
- 17 ACQUISITION, CONSTRUCTION, IMPROVEMENTS, AND
- 18 RELATED EXPENSES
- 19 For necessary expenses for acquisition, construction,
- 20 repair, alteration, and improvement of facilities,
- 21 \$3,725,000, to remain available until expended.

1	TITLE III—PROTECTION, PREPAREDNESS,
2	RESPONSE AND RECOVERY
3	NATIONAL PROTECTION AND PROGRAMS DIRECTORATE
4	MANAGEMENT AND ADMINISTRATION
5	For salaries and expenses of the immediate Office of
6	the Under Secretary for National Protection and Pro-
7	grams, the National Protection Planning Office, support
8	for operations, information technology, and Risk Manage-
9	ment and Analysis, \$40,346,000: Provided, That not to
10	exceed \$5,000 shall be for official reception and represen-
11	tation expenses.
12	INFRASTRUCTURE PROTECTION AND INFORMATION
13	SECURITY
14	For necessary expenses for infrastructure protection
15	and information security programs and activities, as au-
16	thorized by title II of the Homeland Security Act of 2002
	thorized by title II of the Homeland Security Ret of 2002
17	(6 U.S.C. 121 et seq.), \$532,881,000, of which
	· · · · · · · · · · · · · · · · · · ·
	(6 U.S.C. 121 et seq.), \$532,881,000, of which
18	(6 U.S.C. 121 et seq.), \$532,881,000, of which \$471,787,000 shall remain available until September 30,
18 19	(6 U.S.C. 121 et seq.), \$532,881,000, of which \$471,787,000 shall remain available until September 30, 2009.
18 19 20	(6 U.S.C. 121 et seq.), \$532,881,000, of which \$471,787,000 shall remain available until September 30, 2009. UNITED STATES VISITOR AND IMMIGRANT STATUS
18 19 20 21	(6 U.S.C. 121 et seq.), \$532,881,000, of which \$471,787,000 shall remain available until September 30, 2009. UNITED STATES VISITOR AND IMMIGRANT STATUS INDICATOR TECHNOLOGY
18 19 20 21 22	(6 U.S.C. 121 et seq.), \$532,881,000, of which \$471,787,000 shall remain available until September 30, 2009. UNITED STATES VISITOR AND IMMIGRANT STATUS INDICATOR TECHNOLOGY For necessary expenses for the development of the
18 19 20 21 22 23	(6 U.S.C. 121 et seq.), \$532,881,000, of which \$471,787,000 shall remain available until September 30, 2009. UNITED STATES VISITOR AND IMMIGRANT STATUS INDICATOR TECHNOLOGY For necessary expenses for the development of the United States Visitor and Immigrant Status Indicator

- 1 available until expended: *Provided*, That of the total
- 2 amount made available under this heading, \$232,000,000
- 3 may not be obligated for the United States Visitor and
- 4 Immigrant Status Indicator Technology project until the
- 5 Committees on Appropriations of the Senate and the
- 6 House of Representatives receive and approve a plan for
- 7 expenditure prepared by the Secretary of Homeland Secu-
- 8 rity that—
- 9 (1) meets the capital planning and investment
- 10 control review requirements established by the Office
- of Management and Budget, including Circular A-
- 12 11, part 7;
- 13 (2) complies with the Department of Homeland
- 14 Security information systems enterprise architecture;
- 15 (3) complies with the acquisition rules, require-
- ments, guidelines, and systems acquisition manage-
- ment practices of the Federal Government;
- 18 (4) includes a certification by the Chief Infor-
- mation Officer of the Department of Homeland Se-
- 20 curity that an independent verification and valida-
- 21 tion agent is currently under contract for the
- 22 project;
- (5) is reviewed and approved by the Depart-
- 24 ment of Homeland Security Investment Review

1	Board, the Secretary of Homeland Security, and the
2	Office of Management and Budget;
3	(6) is reviewed by the Government Account-
4	ability Office;
5	(7) includes a comprehensive strategic plan for
6	the United States Visitor and Immigrant Status In-
7	dicator Technology project;
8	(8) includes a complete schedule for the full im-
9	plementation of a biometric exit program or a cer-
10	tification that such program is not possible within
11	five years; and
12	(9) includes a detailed accounting of operation
13	and maintenance, contractor services, and program
14	costs associated with the management of identity
15	services:
16	Provided further, That quarterly status reports on the
17	US-VISIT program submitted to the Committees on Ap-
18	propriations of the Senate and House of Representatives
19	shall include reporting on coordination with Western
20	Hemisphere Travel Initiative planning and implementa-
21	tion, the Secure Border Initiative, and other Departmental
22	efforts that relate to US–VISIT goals and activities.
23	Office of Health Affairs
24	For the necessary expenses of the Office of Health
25	Affairs, \$117,933,000; of which \$25,750,000 is for sala-

- 1 ries and expenses; and of which \$92,183,000 is for bio-
- 2 surveillance, BioWatch, medical readiness planning, chem-
- 3 ical response, and other activities, to remain available until
- 4 September 30, 2009: Provided, That not to exceed \$3,000
- 5 shall be for official reception and representation expenses.
- 6 Federal Emergency Management Agency
- 7 MANAGEMENT AND ADMINISTRATION
- 8 For necessary expenses for management and admin-
- 9 istration of the Federal Emergency Management Agency,
- 10 \$685,000,000, including activities authorized by the Na-
- 11 tional Flood Insurance Act of 1968 (42 U.S.C. 4001 et
- 12 seq.), the Robert T. Stafford Disaster Relief and Emer-
- 13 gency Assistance Act (42 U.S.C. 5121 et seq.), the Earth-
- 14 quake Hazards Reduction Act of 1977 (42 U.S.C. 7701
- 15 et seq.), the Defense Production Act of 1950 (50 U.S.C.
- 16 App. 2061 et seq.), sections 107 and 303 of the National
- 17 Security Act of 1947 (50 U.S.C. 404, 405), Reorganiza-
- 18 tion Plan No. 3 of 1978 (5 U.S.C. App.), and the Home-
- 19 land Security Act of 2002 (6 U.S.C. 101 et seq.): Pro-
- 20 vided, That not to exceed \$3,000 shall be for official recep-
- 21 tion and representation expenses: Provided further, That
- 22 of the total amount made available under this heading,
- 23 \$35,000,000 shall be for Urban Search and Rescue, of
- 24 which not to exceed \$1,600,000 may be made available
- 25 for administrative costs: Provided further, That no less

- 1 than \$6,000,000 shall be for the Office of the National
- 2 Capital Region Coordination.
- 3 STATE AND LOCAL PROGRAMS
- 4 For grants, contracts, cooperative agreements, and
- 5 other activities, including grants to State and local govern-
- 6 ments for terrorism prevention activities, notwithstanding
- 7 any other provision of law, \$3,101,000,000 (increased by
- 8 \$50,000,000) (increased by \$1,000,000) (increased by
- 9 \$50,000,000), which shall be allocated as follows:
- 10 (1) \$550,000,000 for formula-based grants and
- \$400,000,000 for law enforcement terrorism preven-
- tion grants pursuant to section 1014 of the USA
- 13 PATRIOT ACT (42 U.S.C. 3714): Provided, That
- the application for grants shall be made available to
- 15 States within 45 days after the date of enactment of
- this Act; that States shall submit applications within
- 17 90 days after the grant announcement; and the Fed-
- eral Emergency Management Agency shall act with-
- in 90 days after receipt of an application: Provided
- 20 further, That not less than 80 percent of any grant
- 21 under this paragraph to a State or to Puerto Rico
- shall be made available by the State or Puerto Rico
- to local governments within 60 days after the receipt
- of the funds.
- 25 (2) \$1,858,000,000 (increased by \$50,000,000)
- 26 (increased by \$50,000,000) for discretionary grants,

1	as determined by the Secretary of Homeland Secu-
2	rity, of which—
3	(A) \$800,000,000 (increased by
4	\$50,000,000) shall be for use in high-threat,
5	high-density urban areas;
6	(B) \$400,000,000 shall be for port security
7	grants pursuant to section 70107 of title 46,
8	United States Code;
9	(C) \$10,000,000 shall be for trucking in-
10	dustry security grants;
11	(D) \$11,000,000 shall be for intercity bus
12	security grants;
13	(E) \$400,000,000 shall be for intercity rail
14	passenger transportation (as defined in section
15	24102 of title 49, United States Code), freight
16	rail, and transit security grants;
17	(F) \$50,000,000 (increased by
18	\$50,000,000) shall be for buffer zone protection
19	grants;
20	(G) \$20,000,000 shall be for Commercial
21	Equipment Direct Assistance grants;
22	(H) \$50,000,000 shall be for Metropolitan
23	Medical Response System grants;
24	(I) \$17,000,000 shall be for Citizen Corps
25	grants;

1	(J) \$50,000,000 shall be for interoperable
2	communications grants; and
3	(K) \$50,000,000 shall be for Real ID
4	grants pursuant to Public Law 109–13:
5	Provided, That for grants under subparagraph (A),
6	the application for grants shall be made available to
7	States within 45 days after the date of enactment of
8	this Act; that States shall submit applications within
9	90 days after the grant announcement; and that the
10	Federal Emergency Management Agency shall act
11	within 90 days after receipt of an application: Pro-
12	vided further, That no less than 80 percent of any
13	grant under this paragraph to a State shall be made
14	available by the State to local governments within 60
15	days after the receipt of the funds: Provided further,
16	That for grants under subparagraphs (B) through
17	(K), the applications for such grants shall be made
18	available for competitive award to eligible applicants
19	not later than 75 days after the date of enactment
20	of this Act, that eligible applicants shall submit ap-
21	plications not later than 45 days after the date of
22	the grant announcement, and that the Federal
23	Emergency Management Agency shall act on such
24	applications not later than 60 days after the date on
25	which such an application is received.

- 1 (3) \$293,000,000 for training, exercises, tech-
- 2 nical assistance, and other programs:
- 3 Provided, That none of the grants provided under this
- 4 heading shall be used for the construction or renovation
- 5 of facilities, except for emergency operations centers: Pro-
- 6 vided further, That the preceding proviso shall not apply
- 7 to grants under subparagraphs (B), (C), (D), (F), (G),
- 8 (H), (I), (J), and (K) of paragraph (2) of this heading:
- 9 Provided further, That grantees shall provide additional
- 10 reports on their use of funds, as determined necessary by
- 11 the Secretary of Homeland Security: Provided further,
- 12 That funds appropriated for law enforcement terrorism
- 13 prevention grants under paragraph (1) of this heading and
- 14 discretionary grants under paragraph (2)(A) of this head-
- 15 ing shall be available for operational costs, including per-
- 16 sonnel overtime and overtime associated with certified
- 17 training, as needed.
- 18 FIREFIGHTER ASSISTANCE GRANTS
- 19 For grants authorized by the Federal Fire Prevention
- 20 and Control Act of 1974 (15 U.S.C. 2201 et seq.),
- 21 \$800,000,000, of which \$570,000,000 shall be available
- 22 to carry out section 33 of that Act (15 U.S.C. 2229) and
- 23 \$230,000,000 shall be available to carry out section 34
- 24 of that Act (15 U.S.C. 2229a), to remain available until
- 25 September 30, 2009: Provided, That not to exceed 5 per-

- 1 cent of the amount available under this heading shall be
- 2 available for program administration.
- 3 EMERGENCY MANAGEMENT PERFORMANCE GRANTS
- 4 For necessary expenses for emergency management
- 5 performance grants, as authorized by the National Flood
- 6 Insurance Act of 1968 (42 U.S.C. 4001 et seq.), the Rob-
- 7 ert T. Stafford Disaster Relief and Emergency Assistance
- 8 Act (42 U.S.C. 5121 et seq.), the Earthquake Hazards
- 9 Reduction Act of 1977 (42 U.S.C. 7701 et seq.), and Re-
- 10 organization Plan No. 3 of 1978 (5 U.S.C. App.),
- 11 \$300,000,000: Provided, That grants provided under this
- 12 heading shall be distributed based on the formula used
- 13 by the Department of Homeland Security in fiscal year
- 14 2007: Provided further, That total administrative costs
- 15 shall not exceed 3 percent of the total amount appro-
- 16 priated under this heading.
- 17 RADIOLOGICAL EMERGENCY PREPAREDNESS PROGRAM
- 18 The aggregate charges assessed during fiscal year
- 19 2008, as authorized in title III of the Departments of Vet-
- 20 erans Affairs and Housing and Urban Development, and
- 21 Independent Agencies Appropriations Act, 1999 (42)
- 22 U.S.C. 5196e), shall not be less than 100 percent of the
- 23 amount the Secretary of Homeland Security anticipates
- 24 is necessary for the radiological emergency preparedness
- 25 program of the Department of Homeland Security for the
- 26 next fiscal year: Provided, That the methodology for the

- 1 assessment and collection of fees shall be fair and equi-
- 2 table and shall reflect the cost of providing such services,
- 3 including the administrative cost of collecting such fees:
- 4 Provided further, That fees received under this heading
- 5 shall be deposited in this account as offsetting collections
- 6 and shall become available for authorized purposes on Oc-
- 7 tober 1, 2008, and remain available until expended.
- 8 UNITED STATES FIRE ADMINISTRATION
- 9 For necessary expenses of the United States Fire Ad-
- 10 ministration and for other purposes, as authorized by the
- 11 Federal Fire Prevention and Control Act of 1974 (15
- 12 U.S.C. 2201 et seq.) and the Homeland Security Act of
- 13 2002 (6 U.S.C. 101 et seq.), \$43,300,000.
- 14 DISASTER RELIEF
- For necessary expenses in carrying out the Robert
- 16 T. Stafford Disaster Relief and Emergency Assistance Act
- 17 (42 U.S.C. 5121 et seq.), \$1,700,000,000, to remain avail-
- 18 able until expended.
- 19 DISASTER ASSISTANCE DIRECT LOAN PROGRAM ACCOUNT
- For activities under section 319 of the Robert T.
- 21 Stafford Disaster Relief and Emergency Assistance Act
- 22 (42 U.S.C. 5162), \$875,000, of which \$580,000 is for ad-
- 23 ministrative expenses to carry out the direct loan program
- 24 under that section and \$295,000 is for the cost of direct
- 25 loans: Provided, That gross obligations for the principal
- 26 amount of direct loans under that section shall not exceed

- 1 \$25,000,000: Provided further, That the cost of a modi-
- 2 fication of such a loan shall be as defined in section
- 3 502(5)(D) of the Congressional Budget Act of 1974 (2
- 4 U.S.C. 661a).
- 5 FLOOD MAP MODERNIZATION FUND
- 6 For necessary expenses under section 1360 of the
- 7 National Flood Insurance Act of 1968 (42 U.S.C. 4101),
- 8 \$230,000,000, and such additional sums as may be pro-
- 9 vided by State and local governments or other political
- 10 subdivisions for cost-shared mapping activities under sub-
- 11 section (f) of such section, to remain available until ex-
- 12 pended: Provided, That total administrative costs shall not
- 13 exceed 3 percent of the total amount appropriated under
- 14 this heading.
- 15 NATIONAL FLOOD INSURANCE FUND
- 16 (INCLUDING TRANSFER OF FUNDS)
- 17 For activities under the National Flood Insurance
- 18 Act of 1968 (42 U.S.C. 4001 et seq.) and the Flood Dis-
- 19 aster Protection Act of 1973 (42 U.S.C. 4001 et seq.),
- 20 \$145,000,000, which is available as follows: (1) not to ex-
- 21 ceed \$45,642,000 for salaries and expenses associated
- 22 with flood mitigation and flood insurance operations; and
- 23 (2) no less than \$99,358,000 for flood hazard mitigation,
- 24 which shall be derived from offsetting collections assessed
- 25 and collected under section 1307 of the National Flood
- 26 Insurance Act of 1968 (42 U.S.C. 4014), to remain avail-

- 1 able until September 30, 2009, including up to
- 2 \$34,000,000 for flood mitigation expenses under section
- 3 1366 of that Act (42 U.S.C. 4104c), which shall be avail-
- 4 able for transfer to the National Flood Mitigation Fund
- 5 under section 1367 of that Act (42 U.S.C. 4104) until
- 6 September 30, 2009: Provided, That any additional fees
- 7 collected pursuant to section 1307 of that Act shall be
- 8 credited as an offsetting collection to this account, to be
- 9 available for flood hazard mitigation expenses: *Provided*
- 10 further, That in fiscal year 2008, no funds shall be avail-
- 11 able from the National Flood Insurance Fund under sec-
- 12 tion 1310 of that Act (42 U.S.C. 4017) in excess of: (1)
- 13 \$70,000,000 for operating expenses; (2) \$773,772,000 for
- 14 commissions and taxes of agents; (3) such sums as are
- 15 necessary for interest on Treasury borrowings; and (4)
- 16 \$90,000,000 for flood mitigation actions with respect to
- 17 severe repetitive loss properties under section 1361A of
- 18 that Act (42 U.S.C. 4102a) and repetitive insurance
- 19 claims properties under section 1323 of that Act (42
- 20 U.S.C. 4030), which shall remain available until expended:
- 21 Provided further, That total administrative costs shall not
- 22 exceed 4 percent of the total appropriation.
- 23 NATIONAL FLOOD MITIGATION FUND
- 24 (INCLUDING TRANSFER OF FUNDS)
- Notwithstanding subparagraphs (B) and (C) of sub-
- 26 section (b)(3), and subsection (f), of section 1366 of the

- 1 National Flood Insurance Act of 1968 (42 U.S.C. 4104c),
- 2 \$34,000,000, to remain available until September 30,
- 3 2009, for activities designed to reduce the risk of flood
- 4 damage to structures pursuant to such Act, of which
- 5 \$34,000,000 shall be derived from the National Flood In-
- 6 surance Fund under section 1310 of that Act (42 U.S.C.
- 7 4017).
- 8 NATIONAL PRE-DISASTER MITIGATION FUND
- 9 For a predisaster mitigation grant program under
- 10 title II of the Robert T. Stafford Disaster Relief and
- 11 Emergency Assistance Act (42 U.S.C. 5131 et seq.),
- 12 \$120,000,000, to remain available until expended: Pro-
- 13 vided, That grants made for predisaster mitigation shall
- 14 be awarded on a competitive basis subject to the criteria
- 15 in section 203(g) of such Act (42 U.S.C. 5133(g)): Pro-
- 16 vided further, That the total administrative costs associ-
- 17 ated with such grants shall not exceed 3 percent of the
- 18 total amount made available under this heading.
- 19 EMERGENCY FOOD AND SHELTER
- To carry out an emergency food and shelter program
- 21 pursuant to title III of the McKinney-Vento Homeless As-
- 22 sistance Act (42 U.S.C. 11331 et seq.), \$153,000,000, to
- 23 remain available until expended: Provided, That total ad-
- 24 ministrative costs shall not exceed 3.5 percent of the total
- 25 amount made available under this heading.

1	TITLE IV—RESEARCH AND DEVELOPMENT,
2	TRAINING, AND SERVICES
3	United States Citizenship and Immigration
4	SERVICES
5	For necessary expenses for citizenship and immigra-
6	tion services, \$30,000,000: Provided, That collections
7	made pursuant to 8 U.S.C. 1356(u) may not be obligated
8	until the Committees on Appropriations of the Senate and
9	the House of Representatives, and the Committee on the
10	Judiciary of the House of Representatives, receive a stra-
11	tegic transformation plan for United States Citizenship
12	and Immigration Services that has been reviewed and ap-
13	proved by the Secretary of Homeland Security and re-
14	viewed by the Government Accountability Office.
15	FEDERAL LAW ENFORCEMENT TRAINING CENTER
16	SALARIES AND EXPENSES
17	For necessary expenses of the Federal Law Enforce-
18	ment Training Center under section 884 of the Homeland
19	Security Act of 2002 (6 U.S.C. 464), including materials
20	and support costs of Federal law enforcement basic train-
21	ing; purchase of not to exceed 117 vehicles for police-type
22	use and hire of passenger motor vehicles; expenses for stu-
23	dent athletic and related activities; the conduct of and par-
24	ticipation in firearms matches and presentation of awards;
25	public awareness and enhancement of community support

- 1 of law enforcement training; room and board for student
- 2 interns; a flat monthly reimbursement to employees au-
- 3 thorized to use personal mobile phones for official duties;
- 4 and services as authorized by section 3109 of title 5,
- 5 United States Code, \$219,786,000, of which up to
- 6 \$43,910,000 shall remain available until September 30,
- 7 2008 for materials and support costs of Federal law en-
- 8 forcement basic training; of which \$300,000 shall remain
- 9 available until expended for Federal law enforcement
- 10 agencies participating in training accreditation, to be dis-
- 11 tributed as determined by the Federal Law Enforcement
- 12 Training Center for the needs of participating agencies;
- 13 and of which not to exceed \$12,000 shall be for official
- 14 reception and representation expenses: *Provided*, That sec-
- 15 tion 1202(a) of Public Law 107–206 (42 U.S.C. 3771
- 16 note) is amended by striking "December 31, 2007" and
- 17 inserting "December 31, 2008".
- 18 ACQUISITION, CONSTRUCTION, IMPROVEMENTS, AND
- 19 RELATED EXPENSES
- 20 For acquisition of necessary additional real property
- 21 and facilities, construction, and ongoing maintenance, fa-
- 22 cility improvements, and related expenses of the Federal
- 23 Law Enforcement Training Center, \$43,270,000, to re-
- 24 main available until expended: Provided, That the Center
- 25 is authorized to accept reimbursement to this appropria-

1	tion from Government agencies requesting the construc-
2	tion of special use facilities.
3	Science and Technology
4	MANAGEMENT AND ADMINISTRATION
5	For salaries and expenses of the Office of the Under
6	Secretary for Science and Technology and for manage-
7	ment and administration of programs and activities, as
8	authorized by title III of the Homeland Security Act of
9	2002 (6 U.S.C. 181 et seq.), \$130,787,000: Provided,
10	That not to exceed \$10,000 shall be for official reception
11	and representation expenses.
12	RESEARCH, DEVELOPMENT, ACQUISITION AND
13	OPERATIONS
1314	OPERATIONS For necessary expenses for science and technology re-
14	For necessary expenses for science and technology re-
14 15	For necessary expenses for science and technology research, including advanced research projects; development;
141516	For necessary expenses for science and technology re- search, including advanced research projects; development; test and evaluation; acquisition; and operations; as author-
14 15 16 17 18	For necessary expenses for science and technology research, including advanced research projects; development; test and evaluation; acquisition; and operations; as authorized by title III of the Homeland Security Act of 2002
14 15 16 17 18	For necessary expenses for science and technology research, including advanced research projects; development; test and evaluation; acquisition; and operations; as authorized by title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.); \$646,325,000, to remain available
14 15 16 17 18 19	For necessary expenses for science and technology research, including advanced research projects; development; test and evaluation; acquisition; and operations; as authorized by title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.); \$646,325,000, to remain available until expended: <i>Provided</i> , That none of the funds made
14 15 16 17 18 19 20	For necessary expenses for science and technology research, including advanced research projects; development; test and evaluation; acquisition; and operations; as authorized by title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.); \$646,325,000, to remain available until expended: <i>Provided</i> , That none of the funds made available under this heading shall be obligated for the
14 15 16 17 18 19 20 21	For necessary expenses for science and technology research, including advanced research projects; development; test and evaluation; acquisition; and operations; as authorized by title III of the Homeland Security Act of 2002 (6 U.S.C. 181 et seq.); \$646,325,000, to remain available until expended: <i>Provided</i> , That none of the funds made available under this heading shall be obligated for the Analysis, Dissemination, Visualization, Insight, and Security

1	Domestic Nuclear Detection Office
2	MANAGEMENT AND ADMINISTRATION
3	For salaries and expenses of the Domestic Nuclear
4	Detection Office as authorized by the second title XVIII
5	of the Homeland Security Act of 2002 and for manage-
6	ment and administration of programs and activities,
7	\$31,176,000: <i>Provided</i> , That not to exceed \$3,000 shall
8	be for official reception and representation expenses.
9	RESEARCH, DEVELOPMENT, AND OPERATIONS
10	For necessary expenses for radiological and nuclear
11	research, development, testing, evaluation and operations,
12	\$316,900,000, to remain available until expended.
13	SYSTEMS ACQUISITION
14	For expenses for the Domestic Nuclear Detection Of-
15	fice acquisition and deployment of radiological detection
16	systems in accordance with the global nuclear detection
17	architecture, \$168,000,000 (increased by \$40,000,000), to
18	remain available until September 30, 2010: Provided,
19	That none of the funds appropriated under this heading
20	shall be obligated for full-scale procurement of Advanced
21	Spectroscopic Portal Monitors until the Secretary of
22	Homeland Security submits to the Committees on Appro-
23	priations of the Senate and the House of Representatives
24	a report certifying that a significant increase in oper-
25	ational effectiveness will be achieved by that procurement.

1 TITLE V—GENERAL PROVISIONS

- 2 Sec. 501. No part of any appropriation contained in
- 3 this Act shall remain available for obligation beyond the
- 4 current fiscal year unless expressly so provided herein.
- 5 Sec. 502. Subject to the requirements of section 503
- 6 of this Act, the unexpended balances of prior appropria-
- 7 tions provided for activities in this Act may be transferred
- 8 to appropriation accounts for such activities established
- 9 pursuant to this Act: Provided, That balances so trans-
- 10 ferred may be merged with funds in the applicable estab-
- 11 lished accounts and thereafter may be accounted for as
- 12 one fund for the same time period as originally enacted.
- 13 Sec. 503. (a) None of the funds provided by this Act,
- 14 provided by previous appropriations Acts to the agencies
- 15 in or transferred to the Department of Homeland Security
- 16 that remain available for obligation or expenditure in fiscal
- 17 year 2008, or provided from any accounts in the Treasury
- 18 of the United States derived by the collection of fees avail-
- 19 able to the agencies funded by this Act, shall be available
- 20 for obligation or expenditure through a reprogramming of
- 21 funds that: (1) creates a new program; (2) eliminates a
- 22 program, project, office, or activity; (3) increases funds
- 23 for any program, project, or activity for which funds have
- 24 been denied or restricted by the Congress; (4) proposes
- 25 to use funds directed for a specific activity by either of

- 1 the Committees on Appropriations of the Senate or House
- 2 of Representatives for a different purpose; or (5) enters
- 3 into a contract for the performance of any function or ac-
- 4 tivity for which funds have been appropriated for Federal
- 5 full-time equivalent positions; unless the Committees on
- 6 Appropriations of the Senate and the House of Represent-
- 7 atives are notified 15 days in advance of such reprogram-
- 8 ming of funds.
- 9 (b) None of the funds provided by this Act, provided
- 10 by previous appropriations Acts to the agencies in or
- 11 transferred to the Department of Homeland Security that
- 12 remain available for obligation or expenditure in fiscal
- 13 year 2008, or provided from any accounts in the Treasury
- 14 of the United States derived by the collection of fees avail-
- 15 able to the agencies funded by this Act, shall be available
- 16 for obligation or expenditure for programs, projects, or ac-
- 17 tivities through a reprogramming of funds in excess of
- 18 \$5,000,000 or 10 percent, whichever is less, that: (1) aug-
- 19 ments existing programs, projects, or activities; (2) re-
- 20 duces by 10 percent or more the total amount of funding
- 21 for any existing program, project, or activity, or numbers
- 22 of personnel by 10 percent or more as approved by the
- 23 Congress; or (3) results from any general savings from
- 24 a reduction in personnel that would result in a change in
- 25 existing programs, projects, or activities as approved by

- 1 the Congress; unless the Committees on Appropriations of
- 2 the Senate and the House of Representatives are notified
- 3 15 days in advance of such reprogramming of funds.
- 4 (c) Not to exceed 5 percent of any appropriation
- 5 made available for the current fiscal year for the Depart-
- 6 ment of Homeland Security by this Act or provided by
- 7 previous appropriations Acts may be transferred between
- 8 such appropriations, but no such appropriations, except
- 9 as otherwise specifically provided, shall be increased by
- 10 more than 10 percent by such transfers: *Provided*, That
- 11 any transfer under this section shall be treated as a re-
- 12 programming of funds under subsection (b) and shall not
- 13 be available for obligation unless the Committees on Ap-
- 14 propriations of the Senate and the House of Representa-
- 15 tives are notified 15 days in advance of such transfer.
- 16 (d) Notwithstanding subsections (a), (b), and (c), no
- 17 funds shall be reprogrammed within or transferred be-
- 18 tween appropriations after June 30, 2008, except in ex-
- 19 traordinary circumstances which imminently threaten the
- 20 safety of human life or the protection of property.
- Sec. 504. None of the funds appropriated or other-
- 22 wise made available to the Department of Homeland Secu-
- 23 rity may be used to make payments to the "Department
- 24 of Homeland Security Working Capital Fund", except for
- 25 the activities and amounts allowed in the President's fiscal

- 1 year 2008 budget, excluding sedan service, shuttle service,
- 2 transit subsidy, mail operations, parking, and competitive
- 3 sourcing: Provided, That any additional activities and
- 4 amounts shall be approved by the Committees on Appro-
- 5 priations of the Senate and the House of Representatives
- 6 30 days in advance of obligation.
- 7 Sec. 505. Except as otherwise specifically provided
- 8 by law, not to exceed 50 percent of unobligated balances
- 9 remaining available at the end of fiscal year 2008 from
- 10 appropriations for salaries and expenses for fiscal year
- 11 2008 in this Act shall remain available through September
- 12 30, 2009, in the account and for the purposes for which
- 13 the appropriations were provided: *Provided*, That prior to
- 14 the obligation of such funds, a request shall be submitted
- 15 to the Committees on Appropriations of the Senate and
- 16 the House of Representatives for approval in accordance
- 17 with section 503 of this Act.
- 18 Sec. 506. Funds made available by this Act for intel-
- 19 ligence activities are deemed to be specifically authorized
- 20 by the Congress for purposes of section 504 of the Na-
- 21 tional Security Act of 1947 (50 U.S.C. 414) during fiscal
- 22 year 2008 until the enactment of an Act authorizing intel-
- 23 ligence activities for fiscal year 2008.
- SEC. 507. The Federal Law Enforcement Training
- 25 Accreditation Board shall lead the Federal law enforce-

- 1 ment training accreditation process, to include representa-
- 2 tives from the Federal law enforcement community and
- 3 non-Federal accreditation experts involved in law enforce-
- 4 ment training, to continue the implementation of meas-
- 5 uring and assessing the quality and effectiveness of Fed-
- 6 eral law enforcement training programs, facilities, and in-
- 7 structors.
- 8 Sec. 508. None of the funds in this Act may be used
- 9 to make grant allocations, discretionary grant awards, dis-
- 10 cretionary contract awards, or to issue a letter of intent
- 11 totaling in excess of \$1,000,000, or to announce publicly
- 12 the intention to make such awards, unless the Secretary
- 13 of Homeland Security notifies the Committees on Appro-
- 14 priations of the Senate and the House of Representatives
- 15 at least three full business days in advance: Provided, That
- 16 no notification shall involve funds that are not available
- 17 for obligation: Provided further, That the Administrator
- 18 of the Federal Emergency Management Agency shall brief
- 19 the Committees on Appropriations of the Senate and the
- 20 House of Representatives 5 full business days in advance
- 21 of announcing publicly the intention of making an award
- 22 of formula-based grants, law enforcement terrorism pre-
- 23 vention grants, or high-threat, high-density urban areas
- 24 grants: Provided further, That such notification shall in-

- 1 clude a description of the project or projects to be funded
- 2 including the city, county, and State.
- 3 Sec. 509. Notwithstanding any other provision of
- 4 law, no agency shall purchase, construct, or lease any ad-
- 5 ditional facilities, except within or contiguous to existing
- 6 locations, to be used for the purpose of conducting Federal
- 7 law enforcement training without the advance approval of
- 8 the Committees on Appropriations of the Senate and the
- 9 House of Representatives, except that the Federal Law
- 10 Enforcement Training Center is authorized to obtain the
- 11 temporary use of additional facilities by lease, contract,
- 12 or other agreement for training which cannot be accommo-
- 13 dated in existing Center facilities.
- 14 Sec. 510. The Director of the Federal Law Enforce-
- 15 ment Training Center shall schedule basic or advanced law
- 16 enforcement training at all four training facilities under
- 17 the control of the Federal Law Enforcement Training
- 18 Center to ensure that these training centers are operated
- 19 at the highest capacity throughout the fiscal year.
- Sec. 511. None of the funds appropriated or other-
- 21 wise made available by this Act may be used for expenses
- 22 for any construction, repair, alteration, or acquisition
- 23 project for which a prospectus, if required under chapter
- 24 33 of title 40, United States Code, has not been approved,
- 25 except that necessary funds may be expended for each

- 1 project for required expenses for the development of a pro-
- 2 posed prospectus.
- 3 Sec. 512. None of the funds in this Act may be used
- 4 in contravention of the applicable provisions of the Buy
- 5 American Act (41 U.S.C. 10a et seq.).
- 6 Sec. 513. (a) None of the funds provided by this or
- 7 previous appropriations Acts may be obligated for deploy-
- 8 ment or implementation, on other than a test basis, of the
- 9 Secure Flight program or any other follow on or successor
- 10 passenger prescreening program, until the Secretary of
- 11 Homeland Security certifies, and the Government Ac-
- 12 countability Office reports, to the Committees on Appro-
- 13 priations of the Senate and the House of Representatives,
- 14 that all 10 conditions under paragraphs (1) through (10)
- 15 of section 522(a) of the Department of Homeland Security
- 16 Appropriations Act, 2005 (Public Law 108–334; 118 Stat.
- 17 1319) have been successfully met.
- 18 (b) The report required by subsection (a) shall be
- 19 submitted within 90 days after the Secretary provides the
- 20 requisite certification, and periodically thereafter, if nec-
- 21 essary, until the Government Accountability Office con-
- 22 firms that all ten conditions have been successfully met.
- (c) Within 90 days after the date of enactment of
- 24 this Act, the Secretary of Homeland Security shall submit
- 25 to the Committees on Appropriations of the Senate and

- 1 the House of Representatives a detailed plan that de-
- 2 scribes: (1) the dates for achieving key milestones, includ-
- 3 ing the date or timeframes that the Secretary will certify
- 4 the program under subsection (a); and (2) the method-
- 5 ology to be followed to support the Secretary's certifi-
- 6 cation, as required under subsection (a).
- 7 (d) During the testing phase permitted by subsection
- 8 (a), no information gathered from passengers, foreign or
- 9 domestic air carriers, or reservation systems may be used
- 10 to screen aviation passengers, or delay or deny boarding
- 11 to such passengers, except in instances where passenger
- 12 names are matched to a Government watch list.
- (e) None of the funds provided in this or any other
- 14 Act to any part of the Department of Homeland Security
- 15 may be utilized to develop or test algorithms assigning risk
- 16 to passengers whose names are not on Government watch
- 17 lists.
- 18 (f) None of the funds provided in this or any other
- 19 Act may be used for data or a database that is obtained
- 20 from or remains under the control of a non-Federal entity:
- 21 Provided, That this restriction shall not apply to Pas-
- 22 senger Name Record data obtained from air carriers.
- Sec. 514. None of the funds appropriated by this Act
- 24 may be used to process or approve a competition under
- 25 Office of Management and Budget Circular A-76 for serv-

- 1 ices provided as of June 1, 2004, by employees (including
- 2 employees serving on a temporary or term basis) of United
- 3 States Citizenship and Immigration Services of the De-
- 4 partment of Homeland Security who are known as of that
- 5 date as Immigration Information Officers, Contact Rep-
- 6 resentatives, or Investigative Assistants.
- 7 Sec. 515. None of the funds appropriated to the
- 8 United States Secret Service by this or any other Act may
- 9 be made available for the protection of the head of a Fed-
- 10 eral agency other than the Secretary of Homeland Secu-
- 11 rity: Provided, That the Director of the United States Se-
- 12 cret Service may enter into an agreement to perform such
- 13 a service on a fully reimbursable basis.
- 14 Sec. 516. (a) Section 513 of the Department of
- 15 Homeland Security Appropriations Act, 2005, is amended
- 16 by striking "triple" and inserting "double".
- 17 (b) The amendment made by subsection (a) shall
- 18 apply to the percentage of cargo inspected as required by
- 19 Security Directives in effect as of the date of enactment
- 20 of this Act.
- 21 Sec. 517. (a) The Secretary of Homeland Security
- 22 shall research, develop, and procure new technologies to
- 23 inspect and screen air cargo carried on passenger aircraft
- 24 at the earliest date possible.

- 1 (b) Existing checked baggage explosive detection
- 2 equipment and screeners shall be used to screen air cargo
- 3 carried on passenger aircraft to the greatest extent prac-
- 4 ticable at each airport until technologies developed under
- 5 subsection (a) are available.
- 6 (c) Not later than 45 days after the end of the quar-
- 7 ter, the Transportation Security Administration shall sub-
- 8 mit to the Committees on Appropriations of the Senate
- 9 and the House of Representatives a report on air cargo
- 10 inspection statistics by airport and air carrier, including
- 11 any reason for non-compliance with section 516.
- 12 Sec. 518. None of the funds made available in this
- 13 Act may be used by any person other than the Privacy
- 14 Officer appointed under section 222 of the Homeland Se-
- 15 curity Act of 2002 (6 U.S.C. 142) to alter, direct that
- 16 changes be made to, delay, or prohibit the transmission
- 17 to Congress of any report prepared under paragraph (6)
- 18 of such section.
- 19 Sec. 519. No funding provided in this or any other
- 20 Act shall be available to pay the salary of any employee
- 21 serving as a contracting officer's technical representative
- 22 (COTR), or anyone acting in a similar capacity, who has
- 23 not received COTR training.
- Sec. 520. Except as provided in section 44945 of title
- 25 49, United States Code, funds appropriated or transferred

- 1 to Transportation Security Administration "Aviation Se-
- 2 curity", "Administration" and "Transportation Security
- 3 Support" for fiscal years 2004, 2005, 2006, and 2007
- 4 that are recovered or deobligated shall be available only
- 5 for the procurement or installation of explosive detection
- 6 systems, for air cargo, baggage, and checkpoint screening
- 7 systems, subject to notification: *Provided*, That quarterly
- 8 reports shall be submitted to the Committees on Appro-
- 9 priations of the Senate and the House of Representatives
- 10 on any funds that are recovered or deobligated.
- 11 Sec. 521. Section 525 of the Department of Home-
- 12 land Security Appropriations Act, 2007 (Public Law 109–
- 13 295), is amended—
- 14 (1) in subsection (a)(2)(A) by inserting "identi-
- 15 fies and describes the specific risk to the national
- transportation system and therefore" after "infor-
- 17 mation";
- 18 (2) in subsection (d) by striking "like that" and
- inserting "identical to those"; and
- 20 (3) by adding at the end the following:
- 21 "(e) For the purposes of this section, the term 'par-
- 22 ty's counsel' includes any employee who assists counsel in
- 23 legal proceedings and who is so designated by counsel and
- 24 approved by the judge overseeing the legal proceedings.".

- 1 Sec. 522. The Department of Homeland Security
- 2 Working Capital Fund, established pursuant to section
- 3 403 of Public Law 103–356 (31 U.S.C. 501 note), shall
- 4 continue operations during fiscal year 2008.
- 5 Sec. 523. (a) The report required by Public Law
- 6 109–62 and Public Law 109–90 detailing the allocation
- 7 and obligation of funds for "Disaster Relief" shall here-
- 8 after be submitted monthly and include: (1) status of the
- 9 Disaster Relief Fund including obligations, allocations,
- 10 and amounts undistributed/unallocated; (2) allocations,
- 11 obligations, and expenditures for Hurricanes Katrina,
- 12 Rita, and Wilma; (3) information on national flood insur-
- 13 ance claims; (4) information on manufactured housing
- 14 data; (5) information on hotel and motel data; (6) obliga-
- 15 tions, allocations, and expenditures by State for unemploy-
- 16 ment, crisis counseling, inspections, housing assistance,
- 17 manufactured housing, public assistance, and individual
- 18 assistance; (7) mission assignment obligations by agency,
- 19 including: (A) the amounts reimbursed to other agencies
- 20 that are in suspense because the Federal Emergency Man-
- 21 agement Agency has not yet reviewed and approved the
- 22 documentation supporting the expenditure; and (B) a dis-
- 23 claimer if the amounts of reported obligations and expend-
- 24 itures do not reflect the status of such obligations and ex-
- 25 penditures from a government-wide perspective; (8) the

- 1 amount of credit card purchases by agency and mission
- 2 assignment; (9) specific reasons for all waivers granted
- 3 and a description of each waiver; and (10) a list of all
- 4 contracts that were awarded on a sole source or limited
- 5 competition basis, including the dollar amount, the pur-
- 6 pose of the contract and the reason for the lack of com-
- 7 petitive award.
- 8 (b) The Secretary of Homeland Security shall, at
- 9 least quarterly, obtain and report from each agency per-
- 10 forming mission assignments each such agency's actual
- 11 obligation and expenditure data and include such data in
- 12 the report referred to in subsection (a).
- (c) For any request for reimbursement from a Fed-
- 14 eral agency to the Department of Homeland Security to
- 15 cover expenditures under the Robert T. Stafford Disaster
- 16 Relief and Emergency Assistance Act (42 U.S.C. 5121 et
- 17 seq.), or any mission assignment orders issued by the De-
- 18 partment of Homeland Security for such purposes, the
- 19 Secretary of Homeland Security shall take appropriate
- 20 steps to ensure that each agency is periodically reminded
- 21 of Department of Homeland Security policies on—
- 22 (1) the detailed information required in sup-
- porting documentation for reimbursements; and
- 24 (2) the necessity for timeliness of agency bil-
- lings.

- 1 Sec. 524. Within 45 days after the close of each
- 2 month, the Chief Financial Officer of the Department of
- 3 Homeland Security shall submit to the Committees on Ap-
- 4 propriations of the Senate and the House of Representa-
- 5 tives a monthly budget and staffing report that includes
- 6 total obligations and on-board versus funded full-time
- 7 equivalent staffing levels.
- 8 Sec. 525. Section 532(a) of Public Law 109–295 is
- 9 amended by striking "2007" and inserting "2008".
- 10 Sec. 526. None of the funds made available by this
- 11 Act shall be used in contravention of the Federal buildings
- 12 performance and reporting requirements of Executive
- 13 Order No. 13123, part 3 of title V of the National Energy
- 14 Conservation Policy Act (42 U.S.C. 8251 et seq.), or sub-
- 15 title A of title I of the Energy Policy Act of 2005 (includ-
- 16 ing the amendments made thereby).
- 17 Sec. 527. The functions of the Federal Law Enforce-
- 18 ment Training Center instructor staff shall be classified
- 19 as inherently governmental for the purpose of the Federal
- 20 Activities Inventory Reform Act of 1998 (31 U.S.C. 501
- 21 note).
- Sec. 528. None of the funds made available in this
- 23 Act may be used in contravention of section 303 of the
- 24 Energy Policy Act of 1992 (42 U.S.C. 13212).

- 1 Sec. 529. None of the funds made available by this
- 2 Act may be used to take an action that would violate Exec-
- 3 utive Order No. 13149 (65 Fed. Reg. 24607; relating to
- 4 greening the Government through Federal fleet and trans-
- 5 portation efficiency).
- 6 Sec. 530. (a) In General.—Any contract, sub-
- 7 contract, task or delivery order described in subsection (b)
- 8 shall contain the following:
- 9 (1) A requirement for a technical review of all
- designs, design changes, and engineering change
- proposals, and a requirement to specifically address
- all engineering concerns identified in the review be-
- fore the obligation of further funds may occur.
- 14 (2) A requirement that the Coast Guard main-
- tain technical warrant holder authority, or the equiv-
- alent, for major assets.
- 17 (3) A requirement that no procurement subject
- to subsection (b) for lead asset production or the im-
- plementation of a major design change shall be en-
- tered into unless an independent third party with no
- 21 financial interest in the development, construction,
- or modification of any component of the asset, se-
- lected by the Commandant of the Coast Guard, de-
- termines that such action is advisable.

- (4) A requirement for independent life-cycle cost estimates of lead assets and major design and engineering changes.
 - (5) A requirement for the measurement of contractor and subcontractor performance based on the status of all work performed. For contracts under the Integrated Deepwater Systems program, such requirement shall include a provision that links award fees to successful acquisition outcomes (which shall be defined in terms of cost, schedule, and performance).
 - (6) A requirement that the Commandant of the Coast Guard assign an appropriate officer or employee of the Coast Guard to act as chair of each integrated product team and higher-level team assigned to the oversight of each integrated product team.
 - (7) A requirement that the Commandant of the Coast Guard may not award or issue any contract, task or delivery order, letter contract modification thereof, or other similar contract, for the acquisition or modification of an asset under a procurement subject to subsection (b) unless the Coast Guard and the contractor concerned have formally agreed to all terms and conditions or the head of contracting ac-

- 1 tivity of the Coast Guard determines that a compel-
- 2 ling need exists for the award or issue of such in-
- 3 strument.
- 4 (b) Contracts, Subcontracts, Task and Deliv-
- 5 ERY ORDERS COVERED.—Subsection (a) applies to—
- 6 (1) any major procurement contract, first-tier
- 7 subcontract, delivery or task order entered into by
- 8 the Coast Guard;
- 9 (2) any first-tier subcontract entered into under
- such a contract; and
- 11 (3) any task or delivery order issued pursuant
- to such a contract or subcontract.
- 13 (c) Reports.—Not later than 30 days after the date
- 14 of enactment of this Act, the Commandant of the Coast
- 15 Guard shall submit to the Committees on Appropriations
- 16 of the Senate and the House of Representatives, the Com-
- 17 mittee on Commerce, Science, and Transportation of the
- 18 Senate, and the Committee on Transportation and Infra-
- 19 structure of the House of Representatives: (1) a report
- 20 on the resources (including training, staff, and expertise)
- 21 required by the Coast Guard to provide appropriate man-
- 22 agement and oversight of the Integrated Deepwater Sys-
- 23 tems program; and (2) a report on how the Coast Guard
- 24 will utilize full and open competition for any contract en-
- 25 tered into after the date of enactment of the Act that pro-

- 1 vides for the acquisition or modification of assets under,
- 2 or in support of, the Integrated Deepwater Systems pro-
- 3 gram.
- 4 Sec. 531. None of the funds provided by this or any
- 5 other Act may be obligated for the development, testing,
- 6 deployment, or operation of any system related to the
- 7 MAX-HR project, or any subsequent but related human
- 8 resources management project, until any pending litiga-
- 9 tion concerning such activities is resolved, and any legal
- 10 claim or appeal by either party has been fully resolved.
- 11 Sec. 532. (a) AMENDMENTS.—Section 550 of the
- 12 Department of Homeland Security Appropriations Act,
- 13 2007 (6 U.S.C. 121 note) is amended—
- 14 (1) in subsection (c), by striking "consistent
- with similar" and inserting "identical to the protec-
- tions given";
- 17 (2) in subsection (c), by striking ", site security
- plans, and other information submitted to or ob-
- tained by the Secretary under this section, and re-
- 20 lated vulnerability or security information, shall be
- 21 treated as if the information were classified mate-
- rial" and inserting "and site security plans shall be
- treated as sensitive security information (as that
- term is used in section 1520.5 of title 49, Code of

- 1 Federal Regulations, or any subsequent regulations
- 2 relating to the same matter)"; and
- 3 (3) by adding at the end of the section the fol-
- 4 lowing:
- 5 "(h) This section shall not preclude or deny any right
- 6 of any State or political subdivision thereof to adopt or
- 7 enforce any regulation, requirement, or standard of per-
- 8 formance with respect to chemical facility security that is
- 9 more stringent than a regulation, requirement, or stand-
- 10 and of performance issued under this section, or otherwise
- 11 impair any right or jurisdiction of any State with respect
- 12 to chemical facilities within that State.".
- 13 (b) REGULATORY CLARIFICATION.—Not later than
- 14 30 days after the date of the enactment of this Act, the
- 15 Secretary of Homeland Security shall update the regula-
- 16 tions administered by the Secretary that govern sensitive
- 17 security information, including 49 CFR 1520, to reference
- 18 all information required to be protected under section
- 19 550(c) of the Department of Homeland Security Appro-
- 20 priations Act, 2007 (6 U.S.C. 121 note), as amended by
- 21 subsection (a).
- Sec. 533. The Commissioner of United States Cus-
- 23 toms and Border Protection shall, not later than July 1,
- 24 2008, establish for the United States Customs and Border
- 25 Protection Officer (CBPO) position, a new classification

- 1 ("CBPO/LEO"), which shall be identical to the current
- 2 position description for a CBPO, and include, but not be
- 3 limited to, eligibility for treatment accorded to law en-
- 4 forcement officers under subchapter III of chapter 83, and
- 5 chapter 84 of title 5, United States Code. In developing
- 6 the new classification, the Commissioner shall consult with
- 7 the Office of Personnel Management, as well as employee
- 8 groups that represent CBPOs. The option to elect to serve
- 9 as a CBPO/LEO shall be available to all CBPOs who
- 10 enter into service on or after July 1, 2008, as well as to
- 11 incumbent CBPOs currently serving on July 1, 2008, who
- 12 meet the maximum age requirements to serve in a law en-
- 13 forcement officer position.
- 14 Sec. 534. In fiscal year 2008, none of funds made
- 15 available in this or any other Act may be used to enforce
- 16 section 4025(1) of Public Law 108-458 if the Assistant
- 17 Secretary (Transportation Security Administration) deter-
- 18 mines that butane lighters are not a significant threat to
- 19 civil aviation security: *Provided*, That the Assistant Sec-
- 20 retary (Transportation Security Administration) shall no-
- 21 tify the Committee on Appropriations of the Senate and
- 22 the House of Representatives 15 days in advance of such
- 23 determination including a report on whether the effective-
- 24 ness of screening operations is enhanced by suspending
- 25 enforcement of the prohibition: Provided further, That if

- 1 the Assistant Secretary has previously submitted a report
- 2 pursuant to Section 530 of Public Law 108–458, no fur-
- 3 ther report shall be required.
- 4 Sec. 535. None of the funds provided in this Act may
- 5 be used to alter or reduce operations within the Civil Engi-
- 6 neering Program of the Coast Guard nationwide, including
- 7 the civil engineering units, facilities, design and construc-
- 8 tion centers, maintenance and logistics command centers,
- 9 and the Coast Guard Academy, except as specifically au-
- 10 thorized by a statute enacted after the date of enactment
- 11 of this Act.
- SEC. 536. None of the funds appropriated in this Act
- 13 may be used for a grant or contract for any project that
- 14 does not comply with the requirements of subchapter IV
- 15 of chapter 31 of title 40, United States Code: Provided,
- 16 That the President may suspend the provisions of such
- 17 subchapter during a national emergency.
- 18 Sec. 537. None of the funds appropriated in this Act
- 19 may be obligated for a grant or contract awarded by a
- 20 means other than full and open competition, other than
- 21 a grant distributed by a formula or other mechanism that
- 22 is required by statute. The Secretary of Homeland Secu-
- 23 rity may waive the application of this subsection during
- 24 a national emergency.

- 1 Sec. 538. None of the funds provided in this Act
- 2 shall be available to carry out section 872 of Public Law
- 3 107–296.
- 4 SEC. 539. Section 44940(a)(2) of title 49, United
- 5 States Code, is amended by striking the last sentence of
- 6 subparagraph (A), and clause (iv) of subparagraph (B).
- 7 (RESCISSION OF FUNDS)
- 8 Sec. 540. From the unobligated balances of funds
- 9 transferred to the Department of Homeland Security
- 10 when it was created in 2003, excluding mandatory appro-
- 11 priations, \$55,273,000 is rescinded, of which \$12,084,003
- 12 shall be rescinded from Departmental Operations.
- 13 Sec. 541. None of the funds provided by this or pre-
- 14 vious appropriation Acts shall be used to fund any position
- 15 designated as a Principal Federal Official during any de-
- 16 clared disasters or emergencies.
- 17 Sec. 542. Section 46301(a) of title 49, United States
- 18 Code, is amended by adding at the end the following:
- 19 "(6) Failure To Collect Airport Secu-
- 20 RITY BADGES.—Notwithstanding paragraph (1), any
- employer (other than a governmental entity or air-
- port operator) who employs an employee to whom an
- airport security badge or other identifier used to ob-
- tain access to a secure area of an airport is issued
- before, on, or after the date of enactment of this
- paragraph and who does not collect or make reason-

- able efforts to collect such badge from the employee
- 2 on the date that the employment of the employee is
- 3 terminated and does not notify the operator of the
- 4 airport of such termination within 24 hours of the
- 5 date of such termination shall be liable to the Gov-
- 6 ernment for a civil penalty not to exceed \$10,000.".
- 7 Sec. 543. None of the funds made available in this
- 8 Act may be used by U.S. Citizenship and Immigration
- 9 Services to grant an immigration benefit to any individual
- 10 unless all criminal history and other background checks
- 11 required for the benefit have been completed, the results
- 12 of such checks have been received by U.S. Citizenship and
- 13 Immigration Services, and the results do not preclude the
- 14 grant of the benefit.
- 15 Sec. 544. None of the funds made available in this
- 16 Act may be used to destroy or put to pasture any horse
- 17 or mule belonging to the Unites States that has become
- 18 unfit for service.

19 SEC. 545. CRITICAL INFRASTRUCTURE VULNERABILITY.

- None of the funds in this Act may be used to limit
- 21 the implementation of Homeland Security Presidential Di-
- 22 rective 7 (HSPD-7).
- SEC. 546. None of the funds made available in this
- 24 Act may be used to implement any plan developed under
- 25 section 7209(b)(1) of the Intelligence Reform and Ter-

- 1 rorism Prevention Act of 2004 (Public Law 108–458; 8
- 2 U.S.C. 1185 note) before June 1, 2009.
- 3 Sec. 547. None of the funds made available in this
- 4 Act may be used in contravention of section 642(a) of the
- 5 Illegal Immigration Reform and Immigrant Responsibility
- 6 Act of 1996 (8 U.S.C. 1373(a)).
- 7 SEC. 548. The Amount otherwise provided by this Act
- 8 for "Firefighter Assistance Grants" is hereby increased by
- 9 \$5,058,000, which shall be available to carry out section
- 10 34 of the Federal Fire Prevention and Control Act of
- 11 1974.
- This Act may be cited as the "Department of Home-
- 13 land Security Appropriations Act, 2008".

Passed the House of Representatives June 15, 2007. Attest:

Clerk.

110TH CONGRESS H. R. 2638

AN ACT

Making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2008, and for other purposes.