## Union Calendar No. 216

110TH CONGRESS 1ST SESSION

# H. R. 3567

[Report No. 110-347]

To amend the Small Business Investment Act of 1958 to expand opportunities for investments in small businesses, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

September 18, 2007

Mr. ALTMIRE (for himself, Mr. GRAVES, and Ms. VELÁZQUEZ) introduced the following bill; which was referred to the Committee on Small Business

SEPTEMBER 25, 2007 Additional sponsor: Mr. Towns

September 25, 2007

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

### A BILL

To amend the Small Business Investment Act of 1958 to expand opportunities for investments in small businesses, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Small Business Investment Expansion Act of 2007".
- 4 (b) Table of Contents for
- 5 this Act is as follows:
  - Sec. 1. Short title; table of contents.

#### TITLE I—SMALL BUSINESS INVESTMENT COMPANY PROGRAM

- Sec. 101. Simplified maximum leverage limits.
- Sec. 102. Increased investments in women-owned and socially disadvantaged small businesses.
- Sec. 103. Increased investments in smaller enterprises.
- Sec. 104. Simplified aggregate investment limitations.

#### TITLE II—NEW MARKETS VENTURE CAPITAL PROGRAM

- Sec. 201. Expansion of New Markets Venture Capital Program.
- Sec. 202. Improved nationwide distribution.
- Sec. 203. Increased investment in small manufacturers.
- Sec. 204. Updating definition of low-income geographic area.
- Sec. 205. Study on availability of equity capital.
- Sec. 206. Expanding operational assistance to conditionally approved companies.
- Sec. 207. Streamlined application for New Markets Venture Capital Program.
- Sec. 208. Elimination of matching requirement.
- Sec. 209. Simplified formula for operational assistance grants.
- Sec. 210. Authorization of appropriations and dedication to small manufacturing.

#### TITLE III—ANGEL INVESTMENT PROGRAM

Sec. 301. Establishment of Angel Investment Program.

#### TITLE IV—SURETY BOND PROGRAM

- Sec. 401. Study and report.
- Sec. 402. Preferred Surety Bond Program.
- Sec. 403. Denial of liability.
- Sec. 404. Increasing the bond threshold.
- Sec. 405. Fees.

#### TITLE V—VENTURE CAPITAL INVESTMENT STANDARDS

Sec. 501. Determining whether business concern is independently owned and operated.

#### TITLE VI—REGULATIONS

Sec. 601. Regulations.

#### I—SMALL BUSINESS TITLE IN-**COMPANY** VESTMENT PRO-2 **GRAM** 3 SEC. 101. SIMPLIFIED MAXIMUM LEVERAGE LIMITS. 5 Section 303(b) of the Small Business Investment Act of 1958 (15 U.S.C. 683(b)) is amended— 7 (1) by amending paragraph (2) to read as fol-8 lows: 9 "(2) MAXIMUM LEVERAGE.— "(A) 10 IN GENERAL.—The maximum 11 amount of outstanding leverage made available 12 to any one company licensed under section 13 301(c) of this Act may not exceed the lesser 14 of— "(i) 300 percent of such company's 15 16 private capital; or "(ii) \$150,000,000. 17 "(B) Multiple licenses under com-18 19 MON CONTROL.—The maximum amount of out-20 standing leverage made available to two or more 21 companies licensed under section 301(c) of this 22 Act that are commonly controlled (as deter-23 mined by the Administrator) and not under 24 capital impairment may exceed not 25 \$225,000,000."; and

1	(2) by striking paragraph (4).
2	SEC. 102. INCREASED INVESTMENTS IN WOMEN-OWNED
3	AND SOCIALLY DISADVANTAGED SMALL
4	BUSINESSES.
5	Section 303(b)(2) of the Small Business Investment
6	Act of 1958 (15 U.S.C. 683(b)(2)), as amended by section
7	101, is further amended by adding at the end the fol-
8	lowing:
9	"(C) Increased investments in
10	WOMEN-OWNED AND SOCIALLY DISADVANTAGED
11	SMALL BUSINESSES.—The limits provided in
12	subparagraphs (A)(ii) and (B) shall be
13	\$175,000,000 and \$250,000,000, respectively,
14	for any company that certifies in writing that
15	not less than 50 percent of the company's ag-
16	gregate dollar amount of investments will be
17	made in small businesses that prior to the in-
18	vestment are—
19	"(i) majority owned by one or more—
20	"(I) socially or economically dis-
21	advantaged individuals (as defined by
22	Administrator);
23	"(II) veterans of the Armed
24	Forces; or

1	"(III) current or former members
2	of the National Guard or Reserve; or
3	"(ii) located in a low-income geo-
4	graphic area (as defined in section 351).".
5	SEC. 103. INCREASED INVESTMENTS IN SMALLER ENTER
6	PRISES.
7	Section 303 of the Small Business Investment Act
8	of 1958 (15 U.S.C. 683) is amended by striking sub-
9	section (d) and inserting the following:
10	"(d) Increased Investments in Smaller Enter-
11	PRISES.—The Administrator shall require each licensee.
12	as a condition of an application for leverage, to certify in
13	writing that not less than 25 percent of the licensee's ag-
14	gregate dollar amount of financings will be provide to
15	smaller enterprises (as defined in section $103(12)$ ).".
16	SEC. 104. SIMPLIFIED AGGREGATE INVESTMENT LIMITA
17	TIONS.
18	Section 306(a) of the Small Business Investment Act
19	of 1958 (15 U.S.C. 686(a)) is amended to read as follows
20	"(a) If any small business investment company has
21	obtained financing from the Administration and such fi-
22	nancing remains outstanding, the aggregate amount of se-
23	curities acquired and for which commitments may be
24	issued by such company under the provisions of this title

- 1 for any single enterprise shall not, without the approval
- 2 of the Administration, exceed 10 percent of the sum of—
- 3 "(1) the private capital of such company; and
- 4 "(2) the total amount of leverage projected by
- 5 the company in the company's business plan that
- 6 was approved by the Administration at the time of
- 7 the grant of the company's license.".

#### 8 TITLE II—NEW MARKETS

#### VENTURE CAPITAL PROGRAM

- 10 SEC. 201. EXPANSION OF NEW MARKETS VENTURE CAPITAL
- 11 **PROGRAM.**

9

- 12 (a) Administration Participation Required.—
- 13 Section 353 of the Small Business Investment Act of 1958
- 14 (15 U.S.C. 689b) is amended by striking "under which
- 15 the Administrator may" and inserting "under which the
- 16 Administrator shall".
- 17 (b) Report to Congress.—Not later than 1 year
- 18 after the date of the enactment of this Act, the Adminis-
- 19 trator of the Small Business Administration shall submit
- 20 to Congress a report evaluating the success of the expan-
- 21 sion of the New Markets Venture Capital Program under
- 22 this section.

#### 1 SEC. 202. IMPROVED NATIONWIDE DISTRIBUTION.

2	Section 354 of the Small Business Investment Act
3	of 1958 (15 U.S.C. 689c) is amended by adding at the
4	end the following:
5	"(f) Geographic Expansion.—From among com-
6	panies submitting applications under subsection (b), the
7	Administrator shall consider the selection criteria and na-
8	tionwide distribution under subsection (c) and shall, to the
9	maximum extent practicable, approve at least one com-
10	pany from each geographic region of the Small Business
11	Administration.".
12	SEC. 203. INCREASED INVESTMENT IN SMALL MANUFAC-
13	TURERS.
14	Section 354(d)(1) of the Small Business Investment
15	Act of 1958 (15 U.S.C. 689c(d)(1)) is amended—
16	(1) by striking "Each" and inserting the fol-
17	lowing:
18	"(A) In general.—Except as provided in
19	subparagraph (B), each"; and
20	(2) by adding at the end the following:
21	"(B) Small manufacturer investment
22	CAPITAL REQUIREMENTS.—Each conditionally
23	approved company engaged primarily in devel-
24	opment of and investment in small manufactur-
25	ers shall raise not less than \$3,000,000 of pri-
26	vate capital or binding capital commitments

1	from one or more investors (other than agencies
2	or departments of the Federal Government)
3	who meet criteria established by the Adminis-
4	trator.".
5	SEC. 204. UPDATING DEFINITION OF LOW-INCOME GEO-
6	GRAPHIC AREA.
7	Section 351 of the Small Business Investment Act
8	of 1958 (15 U.S.C. 689) is amended—
9	(1) by striking paragraphs (2) and (3);
10	(2) by inserting after paragraph (1) the fol-
11	lowing:
12	"(2) Low-income Geographic Area.—The
13	term 'low-income geographic area' has the same
14	meaning given the term 'low-income community' in
15	section 45D(e) of the Internal Revenue Code of
16	1986 (26 U.S.C. 45D(e))."; and
17	(3) by redesignating paragraphs (4) through
18	(8) as (3) through (7), respectively.
19	SEC. 205. STUDY ON AVAILABILITY OF EQUITY CAPITAL.
20	(a) Study Required.—Before the expiration of the
21	180-day period that begins on the date of the enactment
22	of this Act, the Chief Counsel for Advocacy of the Small
23	Business Administration shall conduct a study on the
24	availability of equity capital in low-income urban and rural
25	areas

1	(b) REPORT.—Not later than 90 days after the com-
2	pletion of the study under subsection (a) the Adminis-
3	trator of the Small Business Administration shall submit
4	to Congress a report containing the findings of the study
5	required under subsection (a) and any recommendations
6	of the Administrator based on such study.
7	SEC. 206. EXPANDING OPERATIONAL ASSISTANCE TO CON-
8	DITIONALLY APPROVED COMPANIES.
9	(a) Operational Assistance Grants to Condi-
10	TIONALLY APPROVED COMPANIES.—Section 358(a) of the
11	Small Business Investment Act of 1958 (15 U.S.C
12	689(a)) is amended by adding at the end the following
13	new paragraph:
14	"(6) Grants to conditionally approved
15	COMPANIES.—
16	"(A) In General.—Subject to subpara-
17	graphs (A) and (B), upon the request of a com-
18	pany conditionally-approved under section
19	354(c), the Administrator shall make a grant to
20	the company under this subsection.
21	"(B) Repayment by companies not ap-
22	PROVED.—If a company receives a grant under
23	paragraph (6) and does not enter into a partici-
24	pation agreement for final approval, the com-

- pany shall repay the amount of the grant to theAdministrator.
- "(C) DEDUCTION FROM GRANT TO AP-3 4 PROVED COMPANY.—If a company receives a 5 grant under paragraph (6) and receives final 6 approval under section 354(e), the Adminis-7 trator shall deduct the amount of the grant 8 under that paragraph from the total grant 9 amount that the company receives for oper-10 ational assistance.
- 11 "(D) AMOUNT OF GRANT.—No company 12 may receive a grant of more than \$50,000 13 under this paragraph.".
- 14 (b) LIMITATION ON TIME FOR FINAL APPROVAL.—
  15 Section 354(d) of the Small Business Investment Act of
  16 1958 (15 U.S.C. 689c(d)) is amended in the matter pre17 ceding paragraph (1) by striking "a period of time, not
  18 to exceed 2 years," and inserting "2 years".

#### 19 SEC. 207. STREAMLINED APPLICATION FOR NEW MARKETS

#### 20 **VENTURE CAPITAL PROGRAM.**

- Not later than 60 days after the date of the enactment of this section, the Administrator of the Small Business Administration shall prescribe standard documents for final New Markets Venture Capital Company approval
- 25 application under section 354(e) of the Small Business In-

1	vestment Act of 1958 (15 U.S.C. 689c(e)). The Adminis-
2	trator shall assure that the standard documents shall be
3	designed to substantially reduce the cost burden of the ap-
4	plication process on the companies involved.
5	SEC. 208. ELIMINATION OF MATCHING REQUIREMENT.
6	Section 354(d)(2)(A)(i) of the Small Business Invest-
7	ment Act of 1958 (15 U.S.C. 689c(d)(2)(A)(i)) is amend-
8	$\operatorname{ed}$ —
9	(1) in subclause (I) by adding "and" at the
10	end;
11	(2) in subclause (II) by striking "and" at the
12	end; and
13	(3) by striking subclause (III).
14	SEC. 209. SIMPLIFIED FORMULA FOR OPERATIONAL AS-
	SEC. 209. SIMPLIFIED FORMULA FOR OPERATIONAL ASSISTANCE GRANTS.
14	
14 15	SISTANCE GRANTS.
14 15 16	Section 358(a)(4)(A) of the Small Business Invest-
14 15 16 17	Section 358(a)(4)(A) of the Small Business Investment Act of 1958 (15 U.S.C. 689g(a)(4)(A)) is amend-
14 15 16 17	Section 358(a)(4)(A) of the Small Business Investment Act of 1958 (15 U.S.C. 689g(a)(4)(A)) is amended—
14 15 16 17 18	Section 358(a)(4)(A) of the Small Business Investment Act of 1958 (15 U.S.C. 689g(a)(4)(A)) is amended—  (1) by striking "shall be equal to" and all that
14 15 16 17 18 19 20	Section 358(a)(4)(A) of the Small Business Investment Act of 1958 (15 U.S.C. 689g(a)(4)(A)) is amended—  (1) by striking "shall be equal to" and all that follows through the period at the end and by insert-
14 15 16 17 18 19 20 21	Section 358(a)(4)(A) of the Small Business Investment Act of 1958 (15 U.S.C. 689g(a)(4)(A)) is amended—  (1) by striking "shall be equal to" and all that follows through the period at the end and by inserting "shall be equal to the lesser of—"; and
14 15 16 17 18 19 20 21	Section 358(a)(4)(A) of the Small Business Investment Act of 1958 (15 U.S.C. 689g(a)(4)(A)) is amended—  (1) by striking "shall be equal to" and all that follows through the period at the end and by inserting "shall be equal to the lesser of—"; and (2) by adding at the end the following:

1	"(ii) \$1,000,000.".
2	SEC. 210. AUTHORIZATION OF APPROPRIATIONS AND DEDI
3	CATION TO SMALL MANUFACTURING.
4	Section 368(a) of the Small Business Investment Act
5	of 1958 (15 U.S.C. 689q(a)) is amended—
6	(1) by striking "fiscal years 2001 through
7	2006" and inserting "fiscal years 2008 through
8	2010'';
9	(2) in paragraph (1)—
10	(A) by striking "\$150,000,000" and in-
11	serting "\$30,000,000"; and
12	(B) by inserting before the period at the
13	end the following: ", of which not less than one-
14	quarter shall be used to guarantee debentures
15	of companies engaged primarily in development
16	of and investment in small manufacturers"; and
17	(3) in paragraph (2)—
18	(A) by striking "\$30,000,000" and insert-
19	ing "\$5,000,000"; and
20	(B) by inserting before the period at the
21	end the following: ", of which not less than one-
22	quarter shall be used to make grants to compa-
23	nies engaged primarily in development of and
24	investment in small manufacturers".

#### TITLE III—ANGEL INVESTMENT 1 **PROGRAM** 2 SEC. 301. ESTABLISHMENT OF ANGEL INVESTMENT PRO-4 GRAM. 5 (a) Establishment.—Title III of the Small Business Investment Act of 1958 (15 U.S.C. 681 et seg.) is 7 amended by adding at the end the following new part: 8 "PART C—ANGEL INVESTMENT PROGRAM 9 "SEC. 380. OFFICE OF ANGEL INVESTMENT. 10 "(a) ESTABLISHMENT.—There is established, in the Investment Division of the Small Business Administra-11 12 tion, the Office of Angel Investment. 13 "(b) DIRECTOR.—The head of the Office of Angel Investment is the Director of Angel Investment. 15 "(c) Duties.—Subject to the direction of the Secretary, the Director shall perform the following functions: 17 "(1) Provide support for the development of 18 angel investment opportunities for small business 19 concerns. 20 "(2) Administer the Angel Investment Program 21 under section 382 of this Act. 22 "(3) Administer the Federal Angel Network 23 under section 383 of this Act.

1	"(4) Administer the grant program for the de-
2	velopment of angel groups under section 384 of this
3	Act.
4	"(5) Perform such other duties consistent with
5	this section as the Administrator shall prescribe.
6	"SEC. 381. DEFINITIONS.
7	"In this part:
8	"(1) The term 'angel group' means 10 or more
9	angel investors organized for the purpose of making
10	investments in local or regional small business con-
11	cerns that—
12	"(A) consists primarily of angel investors;
13	"(B) requires angel investors to be accred-
14	ited investors; and
15	"(C) actively involves the angel investors in
16	evaluating and making decisions about making
17	investments.
18	"(2) The term 'angel investor' means an indi-
19	vidual who—
20	"(A) qualifies as an accredited investor (as
21	that term is defined under Rule 501 of Regula-
22	tion D of the Securities and Exchange Commis-
23	sion (17 C.F.R. 230.501));
24	"(B) provides capital to or makes invest-
25	ments in a small business concern.

- 1 "(3) The term 'small business concern owned 2 and controlled by veterans' has the meaning given 3 that term under section 3(q)(3) of the Small Busi-4 ness Act (15 U.S.C. 632(q)(3)).
- "(4) The term 'small business concern owned and controlled by women' has the meaning given that term under section 8(d)(3)(D) of such Act (15 U.S.C. 637(d)(3)(D)).
- 9 "(5) The term 'socially and economically dis-10 advantaged small business concern' has the meaning 11 given that term under section 8(a)(4)(A) of such Act 12 (15 U.S.C. 637(a)(4)(A)).
- 13 "SEC. 382. ANGEL INVESTMENT PROGRAM.
- 14 "(a) In General.—The Director of Angel Invest-
- 15 ment shall establish and carry out a program, to be known
- 16 as the Angel Investment Program, to provide financing to
- 17 approved angel groups for the purpose of providing ven-
- 18 ture capital investment in small businesses in their com-
- 19 munities.
- 20 "(b) Eligibility.—To be eligible to receive financ-
- 21 ing under this section, an angel group shall—
- "(1) have demonstrated experience making in-
- vestments in local or regional small business con-
- 24 cerns;

1	"(2) have established protocols and a due dili-
2	gence process for determining its investment strat-
3	egy;
4	"(3) have an established code of ethics; and
5	"(4) submit an application to the Director of
6	Angel Investment at such time and containing such
7	information and assurances as the Director may re-
8	quire.
9	"(c) USE OF FUNDS.—An angel group that receives
10	financing under this section shall use the amounts received
11	to make investments in small business concerns—
12	"(1) that have been in existence for less than
13	5 years as of the date on which the investment is
14	made;
15	"(2) that have fewer than 75 employees as of
16	the date on which the investment is made;
17	"(3) more than 50 percent of the employees of
18	which perform substantially all of their services in
19	the United States as of the date on which the invest-
20	ment is made; and
21	"(4) within the geographic area determined by
22	the Director under subsection (e).
23	"(d) Limitation on Amount.—No angel group re-
24	ceiving financing under this section shall receive more
25	than \$2,000,000.

- 1 "(e) Limitation on Geographic Area.—For each
- 2 angel group receiving financing under this section, the Di-
- 3 rector shall determine the geographic area in which a
- 4 small business concern must be located to receive an in-
- 5 vestment from that angel group.
- 6 "(f) Priority in Providing Financing.—In pro-
- 7 viding financing under this section, the Director shall give
- 8 priority to angel groups that invest in small business con-
- 9 cerns owned and controlled by veterans, small business
- 10 concerns owned and controlled by women, and socially and
- 11 economically disadvantaged small business concerns.
- 12 "(g) Nationwide Distribution of Financing.—
- 13 In providing financing under this section, the Director
- 14 shall, to the extent practicable, provide financing to angel
- 15 groups that are located in a variety of geographic areas.
- 16 "(h) Matching Requirement.—As a condition of
- 17 receiving financing under this section, the Director shall
- 18 require that for each small business concern in which the
- 19 angel group receiving such financing invests, the angel
- 20 group shall invest an amount that is equal to or greater
- 21 than the amount of financing received under this section
- 22 from a source other than the Federal Government that
- 23 is equal to the amount of the financing provided under
- 24 this section that the angel group invests in that small busi-
- 25 ness concern.

"(i) Repayment of Financing.—As a condition of 1 receiving financing under this section, the Director shall 3 require an angel group to repay the Director for any in-4 vestment on which the angel group makes a profit an 5 amount equal to the percentage of the returns that is 6 equal to the percentage of the total amount invested by the angel group that consisted of financing received under 8 this section. 9 "(j) Angel Investment Fund.— "(1) ESTABLISHMENT.—There is in the Treas-10 11 ury a fund to be known as the Angel Investment 12 Fund. 13 "(2)DEPOSIT OF **CERTAIN** AMOUNTS.— 14 Amounts collected under subsection (i) shall be de-15 posited in the fund. "(3) Use of deposits.—Deposits in the fund 16 17 shall be available for the purpose of providing fi-18 nancing under this section in the amounts specified 19 in annual appropriation laws without regard to fiscal 20 year limitations. "(k) AUTHORIZATION OF APPROPRIATIONS.—There 21 22 is authorized to be appropriated to carry out this section— 23 "(1) \$10,000,000 for fiscal year 2008; 24 "(2) \$20,000,000 for fiscal year 2009; and "(3) \$20,000,000 for fiscal year 2010. 25

#### 1 "SEC. 383. FEDERAL ANGEL NETWORK.

2	"(a) In General.—Subject to the succeeding provi-
3	sions of this subsection, the Director of the Office of Angel
4	Investment shall establish and maintain a searchable data-
5	base, to be known as the Federal Angel Network, to assist
6	small business concerns in identifying angel investors.
7	"(b) Network Contents.—The Federal Angel Net-
8	work shall include—
9	"(1) a list of the names and addresses of angel
10	groups and angel investors;
11	"(2) information about the types of investments
12	each angel group or angel investor has made; and
13	"(3) information about other public and private
14	resources and registries that provide information
15	about angel groups or angel investors.
16	"(c) Collection of Information.—
17	"(1) In general.—The Director shall collect
18	the information to be contained in the Federal Angel
19	Network and shall ensure that such information is
20	updated regularly.
21	"(2) Request for exclusion of informa-
22	TION.—The Director shall not include such informa-
23	tion concerning an angel investor if that investor
24	contacts the Director to request that such informa-
25	tion be excluded from the Network.

1	"(d) AVAILABILITY.—The Director shall make the
2	Federal Angel Network available on the Internet website
3	of the Administration and shall do so in a manner that
4	permits others to download, distribute, and use the infor-
5	mation contained in the Federal Angel Network.
6	"(e) Authorization of Appropriations.—There
7	is authorized to be appropriated to carry out this section
8	\$1,000,000, to remain available until expended.
9	"SEC. 384. GRANT PROGRAM FOR DEVELOPMENT OF ANGEL
10	GROUPS.
11	"(a) In General.—The Director of the Office of
12	Angel Investment shall establish and carry out a grant
13	program to make grants to eligible entities for the develop-
14	ment of new or existing angel groups and to increase
15	awareness and education about angel investing.
16	"(b) Eligible Entities.—In this section, the term
17	'eligible entity' means—
18	"(1) a State or unit of local government;
19	"(2) a nonprofit organization;
20	"(3) a state mutual benefit corporation;
21	"(4) a Small Business Development Center es-
22	tablished pursuant to section 21 of the Small Busi-
23	ness Act (15 U.S.C. 648); or

- 1 "(5) a women's business center established pur-
- 2 suant to section 29 of the Small Business Act (15
- 3 U.S.C. 656).
- 4 "(c) MATCHING REQUIREMENT.—The Administrator
- 5 shall require, as a condition of any grant made under this
- 6 section, that the eligible entity receiving the grant provide
- 7 from resources (in cash or in kind), other than those pro-
- 8 vided by the Administrator or any other Federal source,
- 9 a matching contribution equal to 50 percent of the amount
- 10 of the grant.
- 11 "(d) APPLICATION.—To receive a grant under this
- 12 section, an eligible entity shall submit an application that
- 13 contains—
- "(1) a proposal describing how the grant would
- be used; and
- 16 "(2) any other information or assurances as the
- Director may require.
- 18 "(e) Report.—Not later than 3 years after the date
- 19 on which an eligible entity receives a grant under this sec-
- 20 tion, such eligible entity shall submit a report to the Ad-
- 21 ministrator describing the use of grant funds and evalu-
- 22 ating the success of the angel group developed using the
- 23 grant funds.

1	"(f) AUTHORIZATION OF APPROPRIATIONS.—There
2	is authorized to be appropriated to carry out this section
3	\$1,500,000, for each of fiscal years 2008 through 2010.".
4	TITLE IV—SURETY BOND
5	PROGRAM
6	SEC. 401. STUDY AND REPORT.
7	(a) Study.—The Administrator of the Small Busi-
8	ness Administration shall conduct a study of the current
9	funding structure of the surety bond program carried out
10	under part B (15 U.S.C. 694a et seq.) of title IV of the
11	Small Business Investment Act of 1958. The study shall
12	include—
13	(1) an assessment of whether the program's
14	current funding framework and program fees are in-
15	hibiting the program's growth;
16	(2) an assessment of whether surety companies
17	and small business concerns could benefit from an
18	alternative funding structure; and
19	(3) an assessment of whether permissible pre-
20	mium rates for surety companies participating in the
21	program should be placed on parity with the rates
22	authorized by appropriate State insurance regulators
23	and how such a change would affect the program
24	under the current funding framework.

- 1 (b) REPORT.—Not later than 180 days after the date
- 2 of the enactment of this Act, the Administrator shall sub-
- 3 mit to Congress a report on the results of the study.
- 4 SEC. 402. PREFERRED SURETY BOND PROGRAM.
- 5 (a) Program Required.—Part B (15 U.S.C. 694a
- 6 et seq.) of title IV of the Small Business Investment Act
- 7 of 1958 is amended by adding at the end the following:
- 8 "SEC. 413. PREFERRED SURETY BOND PROGRAM.
- 9 "(a) Program Required.—The Administrator shall
- 10 carry out a program, to be known as the Preferred Surety
- 11 Bond Program, under which the Administration, by a
- 12 written agreement between the surety and the Administra-
- 13 tion, delegates to the surety complete authority to issue,
- 14 monitor, and service bonds subject to guaranty from the
- 15 Administration without obtaining the specific approval of
- 16 the Administration. Bonds made under the program shall
- 17 carry a 70 percent guaranty.
- 18 "(b) Term.—The term of a delegation of authority
- 19 under such an agreement shall not exceed 2 years.
- 20 "(c) Renewal.—Such an agreement may be renewed
- 21 one or more times, each such renewal providing one addi-
- 22 tional term. Before each renewal, the Administrator shall
- 23 review the surety's bonds, policies, and procedures for
- 24 compliance with relevant rules and regulations.

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"(d)
 1
               APPLICATION.—The
                                      Administrator
                                                       shall
   promptly act upon an application from a surety to partici-
 3
   pate in the program, in accordance with criteria and pro-
 4
   cedures established in regulations pursuant to section
 5
    411(d).
 6
        "(e) Reduction or Termination of Participa-
   TION.—The Administrator is authorized to reduce the al-
 8
   lotment of bond guarantee authority or terminate the par-
   ticipation of a surety in the program based on the rate
10
   of participation of such surety during the 4 most recent
   fiscal year quarters compared to the median rate of par-
12
   ticipation by the other sureties in the program.".
        (b) Conforming Amendments.—Section 411 of the
13
    Small Business Investment Act of 1958 (15 U.S.C. 694b)
14
15
   is amended—
16
             (1) in subsection (a), by striking paragraphs
17
        (3), (4), and (5);
18
             (2) in subsection (b)(2), by striking "the au-
19
        thority of subsection (a)(3)" and inserting "the au-
20
        thority of section 413";
21
             (3) in subsection (c)—
22
                  (A) by striking paragraph (1); and
23
                  (B)
                       by
                           redesignating paragraphs
                                                         (2)
24
             through (4) as (1) through (3), respectively;
25
             and
```

- 1 (4) in subsection (g)(3), by striking "the au-
- 2 thority of paragraph (3) of subsection (a)" and in-
- 3 serting "the authority of section 413".

#### 4 SEC. 403. DENIAL OF LIABILITY.

- 5 Section 411 of the Small Business Investment Act
- 6 of 1958 (15 U.S.C. 694b) is amended by adding at the
- 7 end the following:
- 8 "(k) For bonds made or executed with the prior ap-
- 9 proval of the Administration, the Administration shall not
- 10 deny liability to a surety based upon information that was
- 11 provided as part of the guaranty application.".
- 12 SEC. 404. INCREASING THE BOND THRESHOLD.
- 13 Section 411(a) of the Small Business Investment Act
- 14 of 1958 (15 U.S.C. 694b(a)) is amended by striking
- 15 "\$2,000,000" and inserting "\$3,000,000".
- 16 SEC. 405. FEES.
- 17 Section 411 of the Small Business Investment Act
- 18 of 1958 (15 U.S.C. 694b) is amended by adding at the
- 19 end the following:
- 20 "(1) To the extent that amounts are made available
- 21 to the Administrator for the purpose of fee contributions,
- 22 the Administrator shall use such funds to offset fees estab-
- 23 lished and assessed under this section. Each fee contribu-
- 24 tion shall be effective for one fiscal quarter and shall be

3	TITLE V—VENTURE CAPITAL
2	able are fully used.".
1	adjusted as necessary to ensure that amounts made avail-

# V—VENTURE CAPITAL

#### INVESTMENT STANDARDS 4

SEC. 501. DETERMINING WHETHER BUSINESS CONCERN IS

6 INDEPENDENTLY OWNED AND OPERATED.

7 Section 3(a) of the Small Business Act (15 U.S.C.

8 632(a)) is amended by adding at the end the following:

9 "(5) Non-affiliation of venture capital

10 FROM CONSIDERATION OF SMALL BUSINESS CON-

11 CERN.—For purposes of determining whether a

12 small business concern is independently owned and

13 operated under paragraph (1) or meets the small

14 business size standards instituted under paragraph

15 (2), the Administrator shall not consider a concern

16 that has received financing from a venture capital

17 operating company to be affiliated with either the

18 venture capital operating company or any other

19 business which the venture capital operating com-

20 pany has financed.

21

22

23

24

"(6) Definition of 'independently owned AND OPERATED'.—For purposes of this section, a business concern shall be deemed to be 'independently owned and operated' if it is owned in majority

25 part by one or more natural persons or venture cap-

1	ital operating companies meeting the definition in					
2	paragraph (7).					
3	"(7) Definition of 'venture capital oper-					
4	ATING COMPANY'.—For purposes of this section, the					
5	term 'venture capital operating company' means a					
6	business concern—					
7	"(A) that—					
8	"(i) is a Venture Capital Operating					
9	Company, as that term is defined in regu-					
10	lations promulgated by the Secretary of					
11	Labor; or					
12	"(ii) is an entity that—					
13	"(I) is registered under the In-					
14	vestment Company Act of 1940 (15					
15	U.S.C. 80a-51 et seq.);					
16	"(II) is an investment company,					
17	as defined in section $3(c)(14)$ of such					
18	Act (15 U.S.C. 80a-3(e)(14)), which					
19	is not registered under such Act be-					
20	cause it is beneficially owned by less					
21	than 100 persons; or					
22	"(III) is a nonprofit organization					
23	affiliated with, or serving as a patent					
24	and licensing organization for, a uni-					
25	versity or other institution of higher					

1	education and that invests primarily						
2	in small business concerns; and						
3	"(B) that is not controlled by any business						
4	concern that is not a small business concern						
5	within the meaning of section 3; and						
6	"(C) that has fewer than 500 employees;						
7	and						
8	"(D) that is itself a business concern in-						
9	corporated and domiciled in the United States,						
10	or is controlled by a business concern that is in-						
11	corporated and domiciled in the United						
12	States.".						
13	TITLE VI—REGULATIONS						
14	SEC. 601. REGULATIONS.						
15	Not later than 90 days after the date of the enact-						
16	ment of this Act, the Administrator shall issue revisions						
17	to all existing regulations as necessary to ensure their con-						
18	formity with the amendments made by this Act.						

# Union Calendar No. 216

110TH CONGRESS H. R. 3567

[Report No. 110-347]

# A BILL

To amend the Small Business Investment Act of 1958 to expand opportunities for investments in small businesses, and for other purposes.

September 25, 2007

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed