110TH CONGRESS 1ST SESSION

# H. R. 3915

# **AN ACT**

To amend the Truth in Lending Act to reform consumer mortgage practices and provide accountability for such practices, to establish licensing and registration requirements for residential mortgage originators, to provide certain minimum standards for consumer mortgage loans, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Mortgage Reform and Anti-Predatory Lending Act of
- 6 2007".
- 7 (b) Table of Contents for
- 8 this Act is as follows:
  - Sec. 1. Short title; table of contents.

### TITLE I—RESIDENTIAL MORTGAGE LOAN ORIGINATION

Subtitle A—Licensing System for Residential Mortgage Loan Originators

- Sec. 101. Purposes and methods for establishing a mortgage licensing system and registry.
- Sec. 102. Definitions.
- Sec. 103. License or registration required.
- Sec. 104. State license and registration application and issuance.
- Sec. 105. Standards for State license renewal.
- Sec. 106. System of registration administration by Federal banking agencies.
- Sec. 107. Secretary of Housing and Urban Development backup authority to establish a loan originator licensing system.
- Sec. 108. Backup authority to establish a nationwide mortgage licensing and registry system.
- Sec. 109. Fees.
- Sec. 110. Background checks of loan originators.
- Sec. 111. Confidentiality of information.
- Sec. 112. Liability provisions.
- Sec. 113. Enforcement under HUD backup licensing system.

#### Subtitle B—Residential Mortgage Loan Origination Standards

- Sec. 121. Definitions.
- Sec. 122. Residential mortgage loan origination.
- Sec. 123. Prohibition on steering incentives.
- Sec. 124. Liability.
- Sec. 125. Regulations.

#### TITLE II—MINIMUM STANDARDS FOR MORTGAGES

- Sec. 201. Ability to repay.
- Sec. 202. Net tangible benefit for refinancing of residential mortgage loans.
- Sec. 203. Safe harbor and rebuttable presumption.
- Sec. 204. Liability.
- Sec. 205. Defense to foreclosure.
- Sec. 206. Additional standards and requirements.

- Sec. 207. Rule of construction.
- Sec. 208. Effect on State laws.
- Sec. 209. Regulations.
- Sec. 210. Amendments to civil liability provisions.
- Sec. 211. Lender rights in the context of borrower deception.
- Sec. 212. Six-month notice required before reset of hybrid adjustable rate mortgages.
- Sec. 213. Required disclosures.
- Sec. 214. Disclosures required in monthly statements for residential mortgage loans.
- Sec. 215. Authorization of appropriations.
- Sec. 216. Effective date.
- Sec. 217. Report by the GAO.

#### TITLE III—HIGH-COST MORTGAGES

- Sec. 301. Definitions relating to high-cost mortgages.
- Sec. 302. Amendments to existing requirements for certain mortgages.
- Sec. 303. Additional requirements for certain mortgages.
- Sec. 304. Amendment to provision governing correction of errors.
- Sec. 305. Regulations.
- Sec. 306. Effective date.

#### TITLE IV—OFFICE OF HOUSING COUNSELING

- Sec. 401. Short title.
- Sec. 402. Establishment of Office of Housing Counseling.
- Sec. 403. Counseling procedures.
- Sec. 404. Grants for housing counseling assistance.
- Sec. 405. Requirements to use HUD-certified counselors under HUD programs.
- Sec. 406. Study of defaults and foreclosures.
- Sec. 407. Definitions for counseling-related programs.
- Sec. 408. Updating and simplification of mortgage information booklet.

## TITLE V—MORTGAGE DISCLOSURES UNDER REAL ESTATE SETTLEMENT PROCEDURES ACT OF 1974

Sec. 501. Universal mortgage disclosure in good faith estimate of settlement services costs.

### TITLE VI—MORTGAGE SERVICING

- Sec. 601. Escrow and impound accounts relating to certain consumer credit transactions.
- Sec. 602. Disclosure notice required for consumers who waive escrow services.
- Sec. 603. Real Estate Settlement Procedures Act of 1974 amendments.
- Sec. 604. Mortgage servicing studies required.
- Sec. 605. Escrows included in repayment analysis.

#### TITLE VII—APPRAISAL ACTIVITIES

- Sec. 701. Property appraisal requirements.
- Sec. 702. Unfair and deceptive practices and acts relating to certain consumer credit transactions.
- Sec. 703. Appraisal subcommittee of FIEC, appraiser independence, and approved appraiser education.

Sec. 704. Study required on improvements in appraisal process and compliance programs.

Sec. 705. Consumer appraisal disclosure.

1	TITLE I—RESIDENTIAL
2	MORTGAGE LOAN ORIGINATION
3	Subtitle A-Licensing System for
4	Residential Mortgage Loan
5	Originators
6	SEC. 101. PURPOSES AND METHODS FOR ESTABLISHING A
7	MORTGAGE LICENSING SYSTEM AND REG-
8	ISTRY.
9	In order to increase uniformity, reduce regulatory
10	burden, enhance consumer protection, and reduce fraud,
11	the States, through the Conference of State Bank Super-
12	visors and the American Association of Residential Mort-
13	gage Regulators, are hereby encouraged to establish a Na-
14	tionwide Mortgage Licensing System and Registry for the
15	residential mortgage industry that accomplishes all of the
16	following objectives:
17	(1) Provides uniform license applications and
18	reporting requirements for State-licensed loan origi-
19	nators.
20	(2) Provides a comprehensive licensing and su-
21	pervisory database.
22	(3) Aggregates and improves the flow of infor-
23	mation to and between regulators.

1	(4) Provides increased accountability and track-
2	ing of loan originators.
3	(5) Streamlines the licensing process and re-
4	duces the regulatory burden.
5	(6) Enhances consumer protections and sup-
6	ports anti-fraud measures.
7	(7) Provides consumers with easily accessible
8	information regarding the employment history of,
9	and publicly adjudicated disciplinary and enforce-
10	ment actions against, loan originators.
11	SEC. 102. DEFINITIONS.
12	For purposes of this subtitle, the following definitions
13	shall apply:
14	(1) Federal banking agencies.—The term
15	"Federal banking agencies" means the Board of
16	Governors of the Federal Reserve System, the
17	Comptroller of the Currency, the Director of the Of-
18	fice of Thrift Supervision, the National Credit Union
19	Administration, and the Federal Deposit Insurance
20	Corporation.
21	(2) Depository institution.—The term "de-
22	pository institution" has the same meaning as in
23	section 3 of the Federal Deposit Insurance Act and
24	includes any credit union.
25	(3) Loan originator.—

1	(A) In General.—The term "loan origi-
2	nator''—
3	(i) means an individual who—
4	(I) takes a residential mortgage
5	loan application;
6	(II) assists a consumer in obtain-
7	ing or applying to obtain a residential
8	mortgage loan; or
9	(III) offers or negotiates terms of
10	a residential mortgage loan, for direct
11	or indirect compensation or gain, or in
12	the expectation of direct or indirect
13	compensation or gain;
14	(ii) includes any individual who rep-
15	resents to the public, through advertising
16	or other means of communicating or pro-
17	viding information (including the use of
18	business cards, stationery, brochures,
19	signs, rate lists, or other promotional
20	items), that such individual can or will pro-
21	vide or perform any of the activities de-
22	scribed in clause (i);
23	(iii) does not include any individual
24	who is not otherwise described in clause (i)
25	or (ii) and who performs purely adminis-

trative or clerical tasks on behalf of a person who is described in any such clause.

- (iv) does not include a person or entity that only performs real estate brokerage activities and is licensed or registered in accordance with applicable State law, unless the person or entity is compensated by a lender, a mortgage broker, or other loan originator or by any agent of such lender, mortgage broker, or other loan originator.
- (B) OTHER DEFINITIONS RELATING TO LOAN ORIGINATOR.—For purposes of this subsection, an individual "assists a consumer in obtaining or applying to obtain a residential mortgage loan" by, among other things, advising on loan terms (including rates, fees, other costs), preparing loan packages, or collecting information on behalf of the consumer with regard to a residential mortgage loan.
- (C) Administrative or clerical tasks.—The term "administrative or clerical tasks" means the receipt, collection, and distribution of information common for the processing or underwriting of a loan in the mortgage industry and communication with a con-

1	sumer to obtain information necessary for the
2	processing or underwriting of a residential
3	mortgage loan.
4	(D) REAL ESTATE BROKERAGE ACTIVITY
5	DEFINED.—The term "real estate brokerage ac-
6	tivity' means any activity that involves offering
7	or providing real estate brokerage services to
8	the public, including—
9	(i) acting as a real estate agent or
10	real estate broker for a buyer, seller, les-
11	sor, or lessee of real property;
12	(ii) listing or advertising real property
13	for sale, purchase, lease, rental, or ex-
14	change;
15	(iii) providing advice in connection
16	with sale, purchase, lease, rental, or ex-
17	change of real property;
18	(iv) bringing together parties inter-
19	ested in the sale, purchase, lease, rental, or
20	exchange of real property;
21	(v) negotiating, on behalf of any
22	party, any portion of a contract relating to
23	the sale, purchase, lease, rental, or ex-
24	change of real property (other than in con-

1	nection with providing financing with re-
2	spect to any such transaction);
3	(vi) engaging in any activity for which
4	a person engaged in the activity is required
5	to be registered or licensed as a real estate
6	agent or real estate broker under any ap-
7	plicable law; and
8	(vii) offering to engage in any activity,
9	or act in any capacity, described in clause
10	(i), (ii), (iii), (iv), (v), or (vi).
11	(4) Loan processor or underwriter.—
12	(A) IN GENERAL.—The term "loan proc-
13	essor or underwriter" means an individual who
14	performs clerical or support duties at the direc-
15	tion of and subject to the supervision and in-
16	struction of—
17	(i) a State-licensed loan originator; or
18	(ii) a registered loan originator.
19	(B) CLERICAL OR SUPPORT DUTIES.—For
20	purposes of subparagraph (A), the term "cler-
21	ical or support duties" may include—
22	(i) the receipt, collection, distribution,
23	and analysis of information common for
24	the processing or underwriting of a resi-
25	dential mortgage loan; and

1	(ii) communicating with a consumer
2	to obtain the information necessary for the
3	processing or underwriting of a loan, to the
4	extent that such communication does not
5	include offering or negotiating loan rates
6	or terms, or counseling consumers about
7	residential mortgage loan rates or terms.

- (5) NATIONWIDE MORTGAGE LICENSING SYSTEM AND REGISTRY.—The term "Nationwide Mortgage Licensing System and Registry" means a mortgage licensing system developed and maintained by the Conference of State Bank Supervisors and the American Association of Residential Mortgage Regulators for the State licensing and registration of State-licensed loan originators and the registration of registered loan originators or any system established by the Secretary under section 108.
- (6) Registered Loan originator. The term "registered loan originator" means any individual who—
- 21 (A) meets the definition of loan originator 22 and is an employee of a depository institution 23 or a subsidiary of a depository institution; and

1	(B) is registered with, and maintains a
2	unique identifier through, the Nationwide Mort-
3	gage Licensing System and Registry.
4	(7) RESIDENTIAL MORTGAGE LOAN.—The term
5	"residential mortgage loan" means any loan pri-
6	marily for personal, family, or household use that is
7	secured by a mortgage, deed of trust, or other equiv-
8	alent consensual security interest on a dwelling (as
9	defined in section 103(v) of the Truth in Lending
10	Act) or residential real estate upon which is con-
11	structed or intended to be constructed a dwelling (as
12	so defined).
13	(8) Secretary.—The term "Secretary" means
14	the Secretary of Housing and Urban Development
15	(9) STATE-LICENSED LOAN ORIGINATOR.—The
16	term "State-licensed loan originator" means any in-
17	dividual who—
18	(A) is a loan originator;
19	(B) is not an employee of a depository in-
20	stitution or any subsidiary of a depository insti-
21	tution; and
22	(C) is licensed by a State or by the Sec-
23	retary under section 107 and registered as a
24	loan originator with, and maintains a unique

1	identifier through, the Nationwide Mortgage Li-
2	censing System and Registry.
3	(10) Unique identifier.—The term "unique
4	identifier" means a number or other identifier
5	that—
6	(A) permanently identifies a loan origi-
7	nator; and
8	(B) is assigned by protocols established by
9	the Nationwide Mortgage Licensing System and
10	Registry and the Federal banking agencies to
11	facilitate electronic tracking of loan originators
12	and uniform identification of, and public access
13	to, the employment history of and the publicly
14	adjudicated disciplinary and enforcement ac-
15	tions against loan originators.
16	SEC. 103. LICENSE OR REGISTRATION REQUIRED.
17	(a) In General.—An individual may not engage in
18	the business of a loan originator without first—
19	(1) obtaining and maintaining—
20	(A) a registration as a registered loan
21	originator; or
22	(B) a license and registration as a State-
23	licensed loan originator; and
24	(2) obtaining a unique identifier.
25	(b) Loan Processors and Underwriters.—

- 1 (1) Supervised Loan Processors and Un-2 DERWRITERS.—A loan processor or underwriter who 3 does not represent to the public, through advertising or other means of communicating or providing infor-5 mation (including the use of business cards, sta-6 tionery, brochures, signs, rate lists, or other pro-7 motional items), that such individual can or will per-8 form any of the activities of a loan originator shall 9 not be required to be a State-licensed loan originator 10 or a registered loan originator.
- 11 (2) INDEPENDENT CONTRACTORS.—A loan 12 processor or underwriter may not work as an inde-13 pendent contractor unless such processor or under-14 writer is a State-licensed loan originator or a reg-15 istered loan originator.

# 16 SEC. 104. STATE LICENSE AND REGISTRATION APPLICA-

- 17 TION AND ISSUANCE.
- 18 (a) Background Checks.—In connection with an
- 19 application to any State for licensing and registration as
- 20 a State-licensed loan originator, the applicant shall, at a
- 21 minimum, furnish to the Nationwide Mortgage Licensing
- 22 System and Registry information concerning the appli-
- 23 cant's identity, including—
- 24 (1) fingerprints for submission to the Federal
- 25 Bureau of Investigation, and any governmental

1	agency or entity authorized to receive such informa-
2	tion for a State and national criminal history back-
3	ground check; and
4	(2) personal history and experience, including
5	authorization for the System to obtain—
6	(A) an independent credit report obtained
7	from a consumer reporting agency described in
8	section 603(p) of the Fair Credit Reporting
9	Act; and
10	(B) information related to any administra-
11	tive, civil or criminal findings by any govern-
12	mental jurisdiction.
13	(b) Issuance of License.—The minimum stand-
14	ards for licensing and registration as a State-licensed loan
15	originator shall include the following:
16	(1) The applicant has not had a loan originator
17	or similar license revoked in any governmental juris-
18	diction during the 5-year period immediately pre-
19	ceding the filing of the present application.
20	(2) The applicant has not been convicted, pled
21	guilty or nolo contendere in a domestic, foreign, or
22	military court of a felony during the 7-year period
23	immediately preceding the filing of the present appli-

cation.

- 1 (3) The applicant has demonstrated financial 2 responsibility, character, and general fitness such as 3 to command the confidence of the community and to 4 warrant a determination that the loan originator will 5 operate honestly, fairly, and efficiently within the 6 purposes of this subtitle.
  - (4) The applicant has completed the pre-licensing education requirement described in subsection(c).
- 10 (5) The applicant has passed a written test that
  11 meets the test requirement described in subsection
  12 (d).
- 13 (c) Pre-Licensing Education of Loan Origina-14 tors.—
  - (1) MINIMUM EDUCATIONAL REQUIREMENTS.—
    In order to meet the pre-licensing education requirement referred to in subsection (b)(4), a person shall complete at least 20 hours of education approved in accordance with paragraph (2), which shall include at least 3 hours of Federal law and regulations and 3 hours of ethics which shall include instruction on fraud, consumer protection and fair lending issues.
    - (2) APPROVED EDUCATIONAL COURSES.—For purposes of paragraph (1), pre-licensing education

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courses shall be reviewed, and published by the Nationwide Mortgage Licensing System and Registry.

## (3) Limitation and Standards.—

- (A) LIMITATION.—To maintain the independence of the approval process, the Nationwide Mortgage Licensing System and Registry shall not directly or indirectly offer pre-licensure educational courses for loan originators.
- (B) STANDARDS.—In approving courses under this section, the Nationwide Mortgage Licensing System and Registry shall apply reasonable standards in the review and approval of courses.

## (d) Testing of Loan Originators.—

- (1) IN GENERAL.—In order to meet the written test requirement referred to in subsection (b)(5), an individual shall pass, in accordance with the standards established under this subsection, a qualified written test developed by the Nationwide Mortgage Licensing System and Registry and administered by an approved test provider.
- (2) QUALIFIED TEST.—A written test shall not be treated as a qualified written test for purposes of paragraph (1) unless—

1	(A) the test consists of a minimum of 100
2	questions; and
3	(B) the test adequately measures the appli-
4	cant's knowledge and comprehension in appro-
5	priate subject areas, including—
6	(i) ethics;
7	(ii) Federal law and regulation per-
8	taining to mortgage origination;
9	(iii) State law and regulation per-
10	taining to mortgage origination; and
11	(iv) Federal and State law and regula-
12	tion, including instruction on fraud, con-
13	sumer protection, and fair lending issues.
14	(3) Minimum competence.—
15	(A) Passing score.—An individual shall
16	not be considered to have passed a qualified
17	written test unless the individual achieves a test
18	score of not less than 75 percent correct an-
19	swers to questions.
20	(B) Initial retests.—An individual may
21	retake a test 3 consecutive times with each con-
22	secutive taking occurring in less than 14 days
23	after the preceding test.

1	(C) Subsequent retests.—After 3 con-
2	secutive tests, an individual shall wait at least
3	14 days before taking the test again.
4	(D) Retest after lapse of license.—
5	A State-licensed loan originator who fails to
6	maintain a valid license for a period of 5 years
7	or longer shall retake the test, not taking into
8	account any time during which such individual
9	is a registered loan originator.
10	SEC. 105. STANDARDS FOR STATE LICENSE RENEWAL.
11	(a) In General.—The minimum standards for li-
12	cense renewal for State-licensed loan originators shall in-
13	clude the following:
14	(1) The loan originator continues to meet the
15	minimum standards for license issuance.
16	(2) The loan originator has satisfied the annual
17	continuing education requirements described in sub-
18	section (b).
19	(b) Continuing Education for State-Licensed
20	Loan Originators.—
21	(1) In general.—In order to meet the annual
22	continuing education requirements referred to in
23	subsection (a)(2), a State-licensed loan originator
24	shall complete at least 8 hours of education ap-
25	proved in accordance with paragraph (2), which

- shall include at least 3 hours of Federal law and regulations and 2 hours of ethics, including education on fraud, consumer protection, and fair lending issues.
  - (2) APPROVED EDUCATIONAL COURSES.—For purposes of paragraph (1), continuing education courses shall be reviewed, and published by the Nationwide Mortgage Licensing System and Registry.
  - (3) CALCULATION OF CONTINUING EDUCATION CREDITS.—A State-licensed loan originator—
    - (A) may only receive credit for a continuing education course in the year in which the course is taken; and
    - (B) may not take the same approved course in the same or successive years to meet the annual requirements for continuing education.
  - (4) Instructor credit.—A State-licensed loan originator who is approved as an instructor of an approved continuing education course may receive credit for the originator's own annual continuing education requirement at the rate of 2 hours credit for every 1 hour taught.
- 24 (5) Limitation and Standards.—

- 1 (A) LIMITATION.—To maintain the inde-2 pendence of the approval process, the Nation-3 wide Mortgage Licensing System and Registry 4 shall not directly or indirectly offer any con-5 tinuing education courses for loan originators.
  - (B) STANDARDS.—In approving courses under this section, the Nationwide Mortgage Licensing System and Registry shall apply reasonable standards in the review and approval of courses.

# 11 SEC. 106. SYSTEM OF REGISTRATION ADMINISTRATION BY 12 FEDERAL BANKING AGENCIES.

## (a) Development.—

- (1) In General.—The Federal banking agencies shall jointly develop and maintain a system for registering employees of depository institutions or subsidiaries of depository institutions as registered loan originators with the Nationwide Mortgage Licensing System and Registry. The system shall be implemented before the end of the 1-year period beginning on the date of the enactment of this Act.
- (2) REGISTRATION REQUIREMENTS.—In connection with the registration of any loan originator who is an employee of a depository institution or a subsidiary of a depository institution with the Na-

- tionwide Mortgage Licensing System and Registry,
  the appropriate Federal banking agency shall, at a
  minimum, furnish or cause to be furnished to the
  Nationwide Mortgage Licensing System and Registry information concerning the employees's identity, including—
  - (A) fingerprints for submission to the Federal Bureau of Investigation, and any governmental agency or entity authorized to receive such information for a State and national criminal history background check; and
  - (B) personal history and experience, including authorization for the Nationwide Mortgage Licensing System and Registry to obtain information related to any administrative, civil or criminal findings by any governmental jurisdiction.

## (b) Coordination.—

(1) Unique identifier.—The Federal banking agencies, through the Financial Institutions Examination Council, shall coordinate with the Nationwide Mortgage Licensing System and Registry to establish protocols for assigning a unique identifier to each registered loan originator that will facilitate electronic tracking and uniform identification of, and

- public access to, the employment history of and publicly adjudicated disciplinary and enforcement actions against loan originators.
- (2) Nationwide Mortgage Licensing sys-5 TEM AND REGISTRY DEVELOPMENT.—To facilitate 6 the transfer of information required by subsection 7 (a)(2), the Nationwide Mortgage Licensing System 8 and Registry shall coordinate with the Federal bank-9 ing agencies, through the Financial Institutions Ex-10 amination Council, concerning the development and 11 operation, by such System and Registry, of the reg-12 istration functionality and data requirements for 13 loan originators.
- 14 (c) Consideration of Factors and Proce-15 DURES.—In establishing the registration procedures under subsection (a) and the protocols for assigning a unique 16 identifier to a registered loan originator, the Federal banking agencies shall make such de minimis exceptions as 18 may be appropriate to paragraphs (1)(A) and (2) of sec-19 20 tion 103(a), shall make reasonable efforts to utilize exist-21 ing information to minimize the burden of registering loan originators, and shall consider methods for automating the process to the greatest extent practicable consistent with the purposes of this subtitle.

1	SEC. 107. SECRETARY OF HOUSING AND URBAN DEVELOP-
2	MENT BACKUP AUTHORITY TO ESTABLISH A
3	LOAN ORIGINATOR LICENSING SYSTEM.
4	(a) Back up Licensing System.—If, by the end of
5	the 1-year period, or the 2-year period in the case of a
6	State whose legislature meets only biennially, beginning
7	on the date of the enactment of this Act or at any time
8	thereafter, the Secretary determines that a State does not
9	have in place by law or regulation a system for licensing
10	and registering loan originators that meets the require-
11	ments of sections 104 and 105 and subsection (d) or does
12	not participate in the Nationwide Mortgage Licensing Sys-
13	tem and Registry, the Secretary shall provide for the es-
14	tablishment and maintenance of a system for the licensing
15	and registration by the Secretary of loan originators oper-
16	ating in such State as State-licensed loan originators.
17	(b) Licensing and Registration Require-
18	MENTS.—The system established by the Secretary under
19	subsection (a) for any State shall meet the requirements
20	of sections 104 and 105 for State-licensed loan origina-
21	tors.
22	(c) Unique Identifier.—The Secretary shall co-
23	ordinate with the Nationwide Mortgage Licensing System
24	and Registry to establish protocols for assigning a unique
25	identifier to each loan originator licensed by the Secretary
26	as a State-licensed loan originator that will facilitate elec-

- 1 tronic tracking and uniform identification of, and public
- 2 access to, the employment history of and the publicly adju-
- 3 dicated disciplinary and enforcement actions against loan
- 4 originators.
- 5 (d) State Licensing Law Requirements.—For
- 6 purposes of this section, the law in effect in a State meets
- 7 the requirements of this subsection if the Secretary deter-
- 8 mines the law satisfies the following minimum require-
- 9 ments:
- 10 (1) A State loan originator supervisory author-
- ity is maintained to provide effective supervision and
- enforcement of such law, including the suspension,
- termination, or nonrenewal of a license for a viola-
- tion of State or Federal law.
- 15 (2) The State loan originator supervisory au-
- thority ensures that all State-licensed loan origina-
- tors operating in the State are registered with Na-
- tionwide Mortgage Licensing System and Registry.
- 19 (3) The State loan originator supervisory au-
- thority is required to regularly report violations of
- 21 such law, as well as enforcement actions and other
- relevant information, to the Nationwide Mortgage
- 23 Licensing System and Registry.
- 24 (e) Temporary Extension of Period.—The Sec-
- 25 retary may extend, by not more than 6 months, the 1-

- 1 year or 2-year period, as the case may be, referred to in
- 2 subsection (a) for the licensing of loan originators in any
- 3 State under a State licensing law that meets the require-
- 4 ments of sections 104 and 105 and subsection (d) if the
- 5 Secretary determines that such State is making a good
- 6 faith effort to establish a State licensing law that meets
- 7 such requirements, license mortgage originators under
- 8 such law, and register such originators with the Nation-
- 9 wide Mortgage Licensing System and Registry.
- 10 (f) Limitation on HUD-Licensed Loan Origina-
- 11 TORS.—Any loan originator who is licensed by the Sec-
- 12 retary under a system established under this section for
- 13 any State may not use such license to originate loans in
- 14 any other State.
- 15 SEC. 108. BACKUP AUTHORITY TO ESTABLISH A NATION-
- 16 WIDE MORTGAGE LICENSING AND REGISTRY
- 17 SYSTEM.
- 18 If at any time the Secretary determines that the Na-
- 19 tionwide Mortgage Licensing System and Registry is fail-
- 20 ing to meet the requirements and purposes of this subtitle
- 21 for a comprehensive licensing, supervisory, and tracking
- 22 system for loan originators, the Secretary shall establish
- 23 and maintain such a system to carry out the purposes of
- 24 this subtitle and the effective registration and regulation
- 25 of loan originators.

### 1 SEC. 109. FEES.

- 2 The Federal banking agencies, the Secretary, and the
- 3 Nationwide Mortgage Licensing System and Registry may
- 4 charge reasonable fees to cover the costs of maintaining
- 5 and providing access to information from the Nationwide
- 6 Mortgage Licensing System and Registry to the extent
- 7 such fees are not charged to consumers for access such
- 8 system and registry.

## 9 SEC. 110. BACKGROUND CHECKS OF LOAN ORIGINATORS.

- 10 (a) Access to Records.—Notwithstanding any
- 11 other provision of law, in providing identification and
- 12 processing functions, the Attorney General shall provide
- 13 access to all criminal history information to the appro-
- 14 priate State officials responsible for regulating State-li-
- 15 censed loan originators to the extent criminal history
- 16 background checks are required under the laws of the
- 17 State for the licensing of such loan originators.
- 18 (b) AGENT.—For the purposes of this section and in
- 19 order to reduce the points of contact which the Federal
- 20 Bureau of Investigation may have to maintain for pur-
- 21 poses of subsection (a), the Conference of State Bank Su-
- 22 pervisors or a wholly owned subsidiary may be used as
- 23 a channeling agent of the States for requesting and dis-
- 24 tributing information between the Department of Justice
- 25 and the appropriate State agencies.

## 1 SEC. 111. CONFIDENTIALITY OF INFORMATION.

2	(a) System Confidentiality.—Except as other-
3	wise provided in this section, any requirement under Fed-
4	eral or State law regarding the privacy or confidentiality
5	of any information or material provided to the Nationwide
6	Mortgage Licensing System and Registry or a system es-
7	tablished by the Secretary under section 108, and any
8	privilege arising under Federal or State law (including the
9	rules of any Federal or State court) with respect to such
10	information or material, shall continue to apply to such
11	information or material after the information or material
12	has been disclosed to the system. Such information and
13	material may be shared with all State and Federal regu-
14	latory officials with mortgage industry oversight authority
15	without the loss of privilege or the loss of confidentiality
16	protections provided by Federal and State laws.
17	(b) Nonapplicability of Certain Require-
18	MENTS.—Information or material that is subject to a
19	privilege or confidentiality under subsection (a) shall not
20	be subject to—
21	(1) disclosure under any Federal or State law
22	governing the disclosure to the public of information
23	held by an officer or an agency of the Federal Gov-
24	ernment or the respective State; or
25	(2) subpoena or discovery, or admission into
26	evidence, in any private civil action or administrative

- 1 process, unless with respect to any privilege held by
- 2 the Nationwide Mortgage Licensing System and
- Registry or the Secretary with respect to such infor-
- 4 mation or material, the person to whom such infor-
- 5 mation or material pertains waives, in whole or in
- 6 part, in the discretion of such person, that privilege.
- 7 (c) COORDINATION WITH OTHER LAW.—Any State
- 8 law, including any State open record law, relating to the
- 9 disclosure of confidential supervisory information or any
- 10 information or material described in subsection (a) that
- 11 is inconsistent with subsection (a) shall be superseded by
- 12 the requirements of such provision to the extent State law
- 13 provides less confidentiality or a weaker privilege.
- 14 (d) Public Access to Information.—This section
- 15 shall not apply with respect to the information or material
- 16 relating to the employment history of, and publicly adju-
- 17 dicated disciplinary and enforcement actions against, loan
- 18 originators that is included in Nationwide Mortgage Li-
- 19 censing System and Registry for access by the public.

#### 20 SEC. 112. LIABILITY PROVISIONS.

- 21 The Secretary, any State official or agency, any Fed-
- 22 eral banking agency, or any organization serving as the
- 23 administrator of the Nationwide Mortgage Licensing Sys-
- 24 tem and Registry or a system established by the Secretary
- 25 under section 108, or any officer or employee of any such

- 1 entity, shall not be subject to any civil action or proceeding
- 2 for monetary damages by reason of the good-faith action
- 3 or omission of any officer or employee of any such entity,
- 4 while acting within the scope of office or employment, re-
- 5 lating to the collection, furnishing, or dissemination of in-
- 6 formation concerning persons who are loan originators or
- 7 are applying for licensing or registration as loan origina-
- 8 tors.

## 9 SEC. 113. ENFORCEMENT UNDER HUD BACKUP LICENSING

## 10 SYSTEM.

- (a) Summons Authority.—The Secretary may—
- 12 (1) examine any books, papers, records, or
- other data of any loan originator operating in any
- 14 State which is subject to a licensing system estab-
- lished by the Secretary under section 107; and
- 16 (2) summon any loan originator referred to in
- paragraph (1) or any person having possession, cus-
- tody, or care of the reports and records relating to
- such loan originator, to appear before the Secretary
- or any delegate of the Secretary at a time and place
- 21 named in the summons and to produce such books,
- papers, records, or other data, and to give testi-
- 23 mony, under oath, as may be relevant or material to
- an investigation of such loan originator for compli-
- ance with the requirements of this subtitle.

## (b) Examination Authority.—

- (1) IN GENERAL.—If the Secretary establishes a licensing system under section 107 for any State, the Secretary shall appoint examiners for the purposes of administering such section.
- (2) Power to examine.—Any examiner appointed under paragraph (1) shall have power, on behalf of the Secretary, to make any examination of any loan originator operating in any State which is subject to a licensing system established by the Secretary under section 107 whenever the Secretary determines an examination of any loan originator is necessary to determine the compliance by the originator with this subtitle.
- (3) Report of examination.—Each examiner appointed under paragraph (1) shall make a full and detailed report of examination of any loan originator examined to the Secretary.
- (4) Administration of oaths and affirmations; evidence.—In connection with examinations of loan originators operating in any State which is subject to a licensing system established by the Secretary under section 107, or with other types of investigations to determine compliance with applicable law and regulations, the Secretary and examiners

- appointed by the Secretary may administer oaths and affirmations and examine and take and preserve testimony under oath as to any matter in respect to the affairs of any such loan originator.
  - (5) Assessments.—The cost of conducting any examination of any loan originator operating in any State which is subject to a licensing system established by the Secretary under section 107 shall be assessed by the Secretary against the loan originator to meet the Secretary's expenses in carrying out such examination.

## (c) Cease and Desist Proceeding.—

(1) AUTHORITY OF SECRETARY.—If the Secretary finds, after notice and opportunity for hearing, that any person is violating, has violated, or is about to violate any provision of this subtitle, or any regulation thereunder, with respect to a State which is subject to a licensing system established by the Secretary under section 107, the Secretary may publish such findings and enter an order requiring such person, and any other person that is, was, or would be a cause of the violation, due to an act or omission the person knew or should have known would contribute to such violation, to cease and desist from committing or causing such violation and any future

- 1 violation of the same provision, rule, or regulation. 2 Such order may, in addition to requiring a person to 3 cease and desist from committing or causing a violation, require such person to comply, or to take steps 5 to effect compliance, with such provision or regula-6 tion, upon such terms and conditions and within 7 such time as the Secretary may specify in such 8 order. Any such order may, as the Secretary deems 9 appropriate, require future compliance or steps to 10 effect future compliance, either permanently or for such period of time as the Secretary may specify, 12 with such provision or regulation with respect to any 13 loan originator.
  - (2)HEARING.—The notice instituting proceedings pursuant to paragraph (1) shall fix a hearing date not earlier than 30 days nor later than 60 days after service of the notice unless an earlier or a later date is set by the Secretary with the consent of any respondent so served.
  - (3) Temporary order.—Whenever the Secretary determines that the alleged violation or threatened violation specified in the notice instituting proceedings pursuant to paragraph (1), or the continuation thereof, is likely to result in significant dissipation or conversion of assets, significant harm

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to consumers, or substantial harm to the public interest prior to the completion of the proceedings, the Secretary may enter a temporary order requiring the respondent to cease and desist from the violation or threatened violation and to take such action to prevent the violation or threatened violation and to prevent dissipation or conversion of assets, significant harm to consumers, or substantial harm to the public interest as the Secretary deems appropriate pending completion of such proceedings. Such an order shall be entered only after notice and opportunity for a hearing, unless the Secretary determines that notice and hearing prior to entry would be impracticable or contrary to the public interest. A temporary order shall become effective upon service upon the respondent and, unless set aside, limited, or suspended by the Secretary or a court of competent jurisdiction, shall remain effective and enforceable pending the completion of the proceedings.

## (4) Review of Temporary orders.—

(A) REVIEW BY SECRETARY.—At any time after the respondent has been served with a temporary cease-and-desist order pursuant to paragraph (3), the respondent may apply to the Secretary to have the order set aside, limited,

or suspended. If the respondent has been served with a temporary cease-and-desist order entered without a prior hearing before the Secretary, the respondent may, within 10 days after the date on which the order was served, request a hearing on such application and the Secretary shall hold a hearing and render a decision on such application at the earliest possible time.

## (B) JUDICIAL REVIEW.—Within—

- (i) 10 days after the date the respondent was served with a temporary ceaseand-desist order entered with a prior hearing before the Secretary; or
- (ii) 10 days after the Secretary renders a decision on an application and hearing under paragraph (1), with respect to any temporary cease-and-desist order entered without a prior hearing before the Secretary,

the respondent may apply to the United States district court for the district in which the respondent resides or has its principal place of business, or for the District of Columbia, for an order setting aside, limiting, or suspending the effectiveness or enforcement of the order, and

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- the court shall have jurisdiction to enter such an order. A respondent served with a temporary cease-and-desist order entered without a prior hearing before the Secretary may not apply to the court except after hearing and decision by the Secretary on the respondent's application under subparagraph (A).
  - (C) NO AUTOMATIC STAY OF TEMPORARY ORDER.—The commencement of proceedings under subparagraph (B) shall not, unless specifically ordered by the court, operate as a stay of the Secretary's order.
  - (5) Authority of the secretary to pro-Hibit persons from serving as loan originaltors.—In any cease-and-desist proceeding under paragraph (1), the Secretary may issue an order to prohibit, conditionally or unconditionally, and permanently or for such period of time as the Secretary shall determine, any person who has violated this subtitle or regulations thereunder, from acting as a loan originator if the conduct of that person demonstrates unfitness to serve as a loan originator.
- 23 (d) Authority of the Secretary To Assess 24 Money Penalties.—

1	(1) In General.—The Secretary may impose a
2	civil penalty on a loan originator operating in any
3	State which is subject to licensing system established
4	by the Secretary under section 107 if the Secretary
5	finds, on the record after notice and opportunity for
6	hearing, that such loan originator has violated or
7	failed to comply with any requirement of this sub-
8	title or any regulation prescribed by the Secretary
9	under this subtitle or order issued under subsection
10	(e).
11	(2) Maximum amount of Penalty.—The
12	maximum amount of penalty for each act or omis-
13	sion described in paragraph (1) shall be \$5,000 for
14	each day the violation continues.
15	Subtitle B—Residential Mortgage
16	<b>Loan Origination Standards</b>
17	SEC. 121. DEFINITIONS.
18	Section 103 of the Truth in Lending Act (15 U.S.C.
19	1602) is amended by adding at the end the following new
20	subsection:
21	"(cc) Definitions Relating to Mortgage Origi-
22	NATION AND RESIDENTIAL MORTGAGE LOANS.—
23	"(1) Commission.—Unless otherwise specified,
24	the term 'Commission' means the Federal Trade

Commission.

1	"(2) Federal banking agencies.—The term
2	'Federal banking agencies' means the Board of Gov-
3	ernors of the Federal Reserve System, the Comp-
4	troller of the Currency, the Director of the Office of
5	Thrift Supervision, the Federal Deposit Insurance
6	Corporation, and the National Credit Union Admin-
7	istration Board.
8	"(3) Mortgage originator.—The term
9	'mortgage originator'—
10	"(A) means any person who—
11	"(i) takes a residential mortgage loan
12	application;
13	"(ii) assists a consumer in obtaining
14	or applying to obtain a residential mort-
15	gage loan; or
16	"(iii) offers or negotiates terms of a
17	residential mortgage loan, for direct or in-
18	direct compensation or gain, or in the ex-
19	pectation of direct or indirect compensa-
20	tion or gain;
21	"(B) includes any person who represents
22	to the public, through advertising or other
23	means of communicating or providing informa-
24	tion (including the use of business cards, sta-
25	tionery, brochures, signs, rate lists, or other

- promotional items), that such person can or will provide any of the services or perform any of the activities described in subparagraph (A); and
  - "(C) does not include any person who is not otherwise described in subparagraph (A) or (B) and who performs purely administrative or clerical tasks on behalf of a person who is described in any such subparagraph.
    - "(4) NATIONWIDE MORTGAGE LICENSING SYSTEM AND REGISTRY.—The term 'Nationwide Mortgage Licensing System and Registry' has the same meaning as in section 102(5) of the Mortgage Reform and Anti-Predatory Lending Act of 2007.
    - "(5) OTHER DEFINITIONS RELATING TO MORT-GAGE ORIGINATOR.—For purposes of this subsection, a person 'assists a consumer in obtaining or applying to obtain a residential mortgage loan' by, among other things, advising on residential mortgage loan terms (including rates, fees, and other costs), preparing residential mortgage loan packages, or collecting information on behalf of the consumer with regard to a residential mortgage loan.
  - "(6) Residential mortgage loan' means any con-

- sumer credit transaction that is secured by a mortgage, deed of trust, or other equivalent consensual security interest on a dwelling or on residential real property that includes a dwelling, other than a consumer credit transaction under an open end credit plan or a reverse mortgage.
  - "(7) Secretary.—The term 'Secretary', when used in connection with any transaction or person involved with a residential mortgage loan, means the Secretary of Housing and Urban Development.
  - "(8) Securitization vehicle weans a trust, corporation, partnership, limited liability entity, or special purpose entity that—
    - "(A) is the issuer, or is created by the issuer, of mortgage pass-through certificates, participation certificates, mortgage-backed securities, or other similar securities backed by a pool of assets that includes residential mortgage loans; and
- 21 "(B) holds such loans.
  - "(9) Securitizer.—The term 'securitizer' means the person that transfers, conveys, or assigns, or causes the transfer, conveyance, or assignment of, residential mortgage loans, including through a spe-

1	cial purpose vehicle, to any securitization vehicle, ex
2	cluding any trustee that holds such loans solely for
3	the benefit of the securitization vehicle.
4	"(10) Servicer.—The term 'servicer' has the
5	same meaning as in section 6(i)(2) of the Real Es
6	tate Settlement Procedures Act of 1974.".
7	SEC. 122. RESIDENTIAL MORTGAGE LOAN ORIGINATION.
8	(a) In General.—Chapter 2 of the Truth in Lend-
9	ing Act (15 U.S.C. 1631 et seq.) is amended by inserting
10	after section 129 the following new section:
11	"§ 129A. Residential mortgage loan origination
12	"(a) Duty of Care.—
13	"(1) Standard.—Subject to regulations pre-
14	scribed under this subsection, each mortgage original
15	nator shall, in addition to the duties imposed by other
16	erwise applicable provisions of State or Federa
17	law—
18	"(A) be qualified and, when required, reg
19	istered and licensed as a mortgage originator in
20	accordance with applicable State or Federal law
21	including subtitle A of title I of the Mortgage
22	Reform and Anti-Predatory Lending Act of
23	2007;
24	"(B) with respect to each consumer seek
25	ing or inquiring about a residential mortgage

1	loan, diligently work to present the consumer
2	with a range of residential mortgage loan prod-
3	ucts for which the consumer likely qualifies and
4	which are appropriate to the consumer's exist-
5	ing circumstances, based on information known
6	by, or obtained in good faith by, the originator;
7	"(C) make full, complete, and timely dis-
8	closure to each such consumer of—
9	"(i) the comparative costs and bene-
10	fits of each residential mortgage loan prod-
11	uct offered, discussed, or referred to by the
12	originator;
13	"(ii) the nature of the originator's re-
14	lationship to the consumer (including the
15	cost of the services to be provided by the
16	originator and a statement that the mort-
17	gage originator is or is not acting as an
18	agent for the consumer, as the case may
19	be); and
20	"(iii) any relevant conflicts of interest;
21	"(D) certify to the creditor, with respect to
22	any transaction involving a residential mortgage
23	loan, that the mortgage originator has fulfilled
24	all requirements applicable to the originator

1	under this section with respect to the trans-
2	action; and
3	"(E) include the unique identifier of the
4	originator provided by the Nationwide Mortgage
5	Licensing System and Registry on all loan doc-
6	uments.
7	"(2) Clarification of extent of duty to
8	PRESENT RANGE OF PRODUCTS AND APPROPRIATE
9	PRODUCTS.—
10	"(A) No duty to offer products for
11	WHICH ORIGINATOR IS NOT AUTHORIZED TO
12	TAKE AN APPLICATION.—Paragraph (1)(B)
13	shall not be construed as requiring—
14	"(i) a mortgage originator to present
15	to any consumer any specific residential
16	mortgage loan product that is offered by a
17	creditor which does not accept consumer
18	referrals from, or consumer applications
19	submitted by or through, such originator;
20	or
21	"(ii) a creditor to offer products that
22	the creditor does not offer to the general
23	public.
24	"(B) APPROPRIATE LOAN PRODUCT.—For
25	purposes of paragraph (1)(B), a residential

1	mortgage loan shall be presumed to be appro-
2	priate for a consumer if—
3	"(i) the mortgage originator deter-
4	mines in good faith, based on then existing
5	information and without undergoing a full
6	underwriting process, that the consumer
7	has a reasonable ability to repay and, in
8	the case of a refinancing of an existing res-
9	idential mortgage loan, receives a net tan-
10	gible benefit, as determined in accordance
11	with regulations prescribed under sub-
12	sections (a) and (b) of section 129B.
13	"(ii) the loan does not have predatory
14	characteristics or effects (such as equity
15	stripping and excessive fees and abusive
16	terms) as determined in accordance with
17	regulations prescribed under paragraph
18	(4).
19	"(3) Rules of Construction.—No provision
20	of this subsection shall be construed as—
21	"(A) creating an agency or fiduciary rela-
22	tionship between a mortgage originator and a
23	consumer if the originator does not hold himself
24	or herself out as such an agent or fiduciary; or

1	"(B) restricting a mortgage originator
2	from holding himself or herself out as an agent
3	or fiduciary of a consumer subject to any addi-
4	tional duty, requirement, or limitation applica-
5	ble to agents or fiduciaries under any Federal
6	or State law.
7	"(4) Regulations.—
8	"(A) In General.—The Federal banking
9	agencies, in consultation with the Secretary, the
10	Chairman of the State Liaison Committee to
11	the Financial Institutions Examination Council,
12	and the Commission, shall jointly prescribe reg-
13	ulations to—
14	"(i) further define the duty estab-
15	lished under paragraph (1);
16	"(ii) implement the requirements of
17	this subsection;
18	"(iii) establish the time period within
19	which any disclosure required under para-
20	graph (1) shall be made to the consumer;
21	and
22	"(iv) establish such other require-
23	ments for any mortgage originator as such
24	regulatory agencies may determine to be

1	appropriate to meet the purposes of this
2	subsection.
3	"(B) Complementary and nonduplica-
4	TIVE DISCLOSURES.—The agencies referred to
5	in subparagraph (A) shall endeavor to make the
6	required disclosures to consumers under this
7	subsection complementary and nonduplicative
8	with other disclosures for mortgage consumers
9	to the extent such efforts—
10	"(i) are practicable; and
11	"(ii) do not reduce the value of any
12	such disclosure to recipients of such disclo-
13	sures.
14	"(5) Compliance procedures required.—
15	The Federal banking agencies shall prescribe regula-
16	tions requiring depository institutions to establish
17	and maintain procedures reasonably designed to as-
18	sure and monitor the compliance of such depository
19	institutions, the subsidiaries of such institutions,
20	and the employees of such institutions or subsidi-
21	aries with the requirements of this section and the
22	registration procedures established under section
23	106 of the Mortgage Reform and Anti-Predatory
24	Lending Act of 2007.".

- 1 (b) CLERICAL AMENDMENT.—The table of sections
- 2 for chapter 2 of the Truth in Lending Act is amended
- 3 by inserting after the item relating to section 129 the fol-
- 4 lowing new item:

"129A. Residential mortgage loan origination.".

### 5 SEC. 123. PROHIBITION ON STEERING INCENTIVES.

- 6 Section 129A of the Truth in Lending Act (as added
- 7 by section 122(a)) is amended by inserting after sub-
- 8 section (a) the following new subsection:
- 9 "(b) Prohibition on Steering Incentives.—
- 10 "(1) Amount of originator compensation
- 11 CANNOT VARY BASED ON TERMS.—No mortgage
- originator may receive from any person, and no per-
- son may pay to any mortgage originator, directly or
- indirectly, any incentive compensation, including
- 15 yield spread premium or any equivalent compensa-
- tion or gain, that is based on, or varies with, the
- terms (other than the amount of principal) of any
- loan that is not a qualified mortgage (as defined in
- 19 section 129B(c)(3)).
- 20 "(2) REGULATIONS.—The Federal banking
- agencies, in consultation with the Secretary and the
- Commission, shall jointly prescribe regulations to
- prohibit—

1	"(A) mortgage originators from steering
2	any consumer to a residential mortgage loan
3	that—
4	"(i) the consumer lacks a reasonable
5	ability to repay (in accordance with regula-
6	tions prescribed under section 129B(a));
7	"(ii) in the case of a refinancing of a
8	residential mortgage loan, does not provide
9	the consumer with a net tangible benefit
10	(in accordance with regulations prescribed
11	under section 129B(b)); or
12	"(iii) has predatory characteristics or
13	effects (such as equity stripping, excessive
14	fees, or abusive terms);
15	"(B) mortgage originators from steering
16	any consumer from a residential mortgage loan
17	for which the consumer is qualified that is a
18	qualified mortgage (as defined in section
19	129B(c)(3)) to a residential mortgage loan that
20	is not a qualified mortgage; and
21	"(C) abusive or unfair lending practices
22	that promote disparities among consumers of
23	equal credit worthiness but of different race,
24	ethnicity, gender, or age.

1	"(3) Rules of Construction.—No provision
2	of this subsection shall be construed as—
3	"(A) limiting or affecting the ability of a
4	mortgage originator to sell residential mortgage
5	loans to subsequent purchasers;
6	"(B) restricting a consumer's ability to fi-
7	nance, including through rate or principal, any
8	origination fees or costs permitted under this
9	subsection, or the originator's ability to receive
10	such fees or costs (including compensation)
11	from any person, so long as such fees or costs
12	were fully and clearly disclosed to the consumer
13	earlier in the application process as required by
14	129A(a)(1)(C)(ii) and do not vary based on the
15	terms of the loan or the consumer's decision
16	about whether to finance such fees or costs; or
17	"(C) prohibiting incentive payments to a
18	mortgage originator based on the number of
19	residential mortgage loans originated within a
20	specified period of time.".
21	SEC. 124. LIABILITY.
22	Section 129A of the Truth in Lending Act is amend-
23	ed by inserting after subsection (b) (as added by section
24	123) the following new subsection:
25	"(a) Liadii iny nod Vioi amiong

1 "(1) In general.—For purposes of providing 2 a cause of action for any failure by a mortgage originator to comply with any requirement imposed 3 under this section and any regulation prescribed 5 under this section, subsections (a) and (b) of section 6 130 shall be applied with respect to any such failure 7 by substituting 'mortgage originator' for 'creditor' 8 each place such term appears in each such sub-9 section.

"(2) MAXIMUM.—The maximum amount of any liability of a mortgage originator under paragraph (1) to a consumer for any violation of this section shall not exceed an amount equal to 3 times the total amount of direct and indirect compensation or gain accruing to the mortgage originator in connection with the residential mortgage loan involved in the violation, plus the costs to the consumer of the action, including a reasonable attorney's fee.".

### 19 SEC. 125. REGULATIONS.

- The regulations required or authorized to be pre-21 scribed under this title or the amendments made by this
- 22 title—

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23 (1) shall be prescribed in final form before the 24 end of the 12-month period beginning on the date of 25 the enactment of this Act; and

1	(2) shall take effect not later than 18 months
2	after the date of the enactment of this Act.
3	TITLE II—MINIMUM STANDARDS
4	FOR MORTGAGES
5	SEC. 201. ABILITY TO REPAY.
6	(a) In General.—Chapter 2 of the Truth in Lend-
7	ing Act (15 U.S.C. 1631 et seq.) is amended by inserting
8	after section 129A (as added by section 122(a)) the fol-
9	lowing new section:
10	" $\S$ 129B. Minimum standards for residential mortgage
11	loans
12	"(a) Ability To Repay.—
13	"(1) In General.—In accordance with regula-
14	tions prescribed jointly by the Federal banking agen-
15	cies, in consultation with the Commission, no cred-
16	itor may make a residential mortgage loan unless
17	the creditor makes a reasonable and good faith de-
18	termination based on verified and documented infor-
19	mation that, at the time the loan is consummated,
20	the consumer has a reasonable ability to repay the
21	loan, according to its terms, and all applicable taxes,
22	insurance, and assessments.
23	"(2) Multiple loans.—If the creditor knows,
24	or has reason to know, that 1 or more residential
25	mortgage loans secured by the same dwelling will be

made to the same consumer, the creditor shall make a reasonable and good faith determination, based on verified and documented information, that the consumer has a reasonable ability to repay the combined payments of all loans on the same dwelling according to the terms of those loans and all applicable taxes, insurance, and assessments.

"(3) Basis for determination.—A determination under this subsection of a consumer's ability to repay a residential mortgage loan shall be based on consideration of the consumer's credit history, current income, expected income the consumer is reasonably assured of receiving, current obligations, debt-to-income ratio, employment status, and other financial resources other than the consumer's equity in the dwelling or real property that secures repayment of the loan.

## "(4) Nonstandard Loans.—

"(A) VARIABLE RATE LOANS THAT DEFER REPAYMENT OF ANY PRINCIPAL OR INTER-EST.—For purposes of determining, under this subsection, a consumer's ability to repay a variable rate residential mortgage loan that allows or requires the consumer to defer the repayment of any principal or interest, the creditor

1	shall take into consideration a fully amortizing
2	repayment schedule.
3	"(B) Interest-only loans.—For pur-
4	poses of determining, under this subsection, a
5	consumer's ability to repay a residential mort-
6	gage loan that permits or requires the payment
7	of interest only, the creditor shall take into con-
8	sideration the payment amount required to am-
9	ortize the loan by its final maturity.
10	"(C) CALCULATION FOR NEGATIVE AMOR-
11	TIZATION.—In making any determination under
12	this subsection, a creditor shall also take into
13	consideration any balance increase that may ac-
14	crue from any negative amortization provision.
15	"(D) CALCULATION PROCESS.—For pur-
16	poses of making any determination under this
17	subsection, a creditor shall calculate the month-
18	ly payment amount for principal and interest on
19	any residential mortgage loan by assuming—
20	"(i) the loan proceeds are fully dis-
21	bursed on the date of the consummation of
22	the loan;
23	"(ii) the loan is to be repaid in sub-
24	stantially equal monthly amortizing pay-
25	ments for principal and interest over the

entire term of the loan with no balloon

payment, unless the loan contract requires

more rapid repayment (including balloon

payment), in which case the contract's re
payment schedule shall be used in this cal
culation; and

"(iii) the interest rate over the entire

- "(iii) the interest rate over the entire term of the loan is a fixed rate equal to the fully indexed rate at the time of the loan closing, without considering the introductory rate.
- "(5) FULLY-INDEXED RATE DEFINED.—For purposes of this subsection, the term 'fully indexed rate' means the index rate prevailing on a residential mortgage loan at the time the loan is made plus the margin that will apply after the expiration of any introductory interest rates.".
- 18 (b) CLERICAL AMENDMENT.—The table of sections 19 for chapter 2 of the Truth in Lending Act is amended 20 by inserting after the item relating to section 129A (as 21 added by section 122(b)) the following new item:

"129B. Minimum standards for residential mortgage loans.".

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# SEC. 202. NET TANGIBLE BENEFIT FOR REFINANCING OF 2 RESIDENTIAL MORTGAGE LOANS. 3 Section 129B of the Truth in Lending Act (as added 4 by section 201(a)) is amended by inserting after sub-5 section (a) the following new subsection: 6 "(b) Net Tangible Benefit for Refinancing of RESIDENTIAL MORTGAGE LOANS.— "(1) IN GENERAL.—In accordance with regula-8 9 tions prescribed under paragraph (3), no creditor 10 may extend credit in connection with any residential 11 mortgage loan that involves a refinancing of a prior 12 existing residential mortgage loan unless the creditor 13 reasonably and in good faith determines, at the time 14 the loan is consummated and on the basis of infor-15 mation known by or obtained in good faith by the 16 creditor, that the refinanced loan will provide a net 17 tangible benefit to the consumer. 18 "(2) CERTAIN LOANS PROVIDING NO NET TAN-19 GIBLE BENEFIT.—A residential mortgage loan that 20 involves a refinancing of a prior existing residential 21 mortgage loan shall not be considered to provide a 22 net tangible benefit to the consumer if the costs of 23 the refinanced loan, including points, fees and other

charges, exceed the amount of any newly advanced

principal without any corresponding changes in the

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1	terms of the refinanced loan that are advantageous
2	to the consumer.
3	"(3) Net tangible benefit.—The Federal
4	banking agencies shall jointly prescribe regulations
5	defining the term 'net tangible benefit' for purposes
6	of this subsection.".
7	SEC. 203. SAFE HARBOR AND REBUTTABLE PRESUMPTION.
8	Section 129B of the Truth in Lending Act is amend-
9	ed by inserting after subsection (b) (as added by section
10	202) the following new subsection:
11	"(c) Presumption of Ability To Repay and Net
12	Tangible Benefit.—
13	"(1) In general.—Any creditor with respect
14	to any residential mortgage loan, and any assignee
15	or securitizer of such loan, may presume that the
16	loan has met the requirements of subsections (a)
17	and (b), if the loan is a qualified mortgage or a
18	qualified safe harbor mortgage.
19	"(2) Rebuttable Presumption.—Any pre-
20	sumption established under paragraph (1) with re-
21	spect to any residential mortgage loan shall be re-
22	buttable only—
23	"(A) against the creditor of such loan; and
24	"(B) if such loan is a qualified safe harbor
25	mortgage.

1	"(3) Definitions.—For purposes of this sec-
2	tion the following definitions shall apply:
3	"(A) Most recent conventional mort-
4	GAGE RATE.—The term 'most recent conven-
5	tional mortgage rate' means the contract inter-
6	est rate on commitments for fixed-rate first
7	mortgages most recently published in the Fed-
8	eral Reserve Statistical Release on selected in-
9	terest rates (daily or weekly), and commonly re-
10	ferred to as the H.15 release (or any successor
11	publication), in the week preceding a date of de-
12	termination for purposes of applying this sub-
13	section.
14	"(B) QUALIFIED MORTGAGE.—The term
15	'qualified mortgage' means—
16	"(i) any residential mortgage loan
17	that constitutes a first lien on the dwelling
18	or real property securing the loan and ei-
19	ther—
20	"(I) has an annual percentage
21	rate that does not equal or exceed the
22	yield on securities issued by the Sec-
23	retary of the Treasury under chapter
24	31 of title 31, United States Code,
25	that bear comparable periods of matu-

1	rity by more than 3 percentage points;
2	or
3	"(II) has an annual percentage
4	rate that does not equal or exceed the
5	most recent conventional mortgage
6	rate, or such other annual percentage
7	rate as may be established by regula-
8	tion under paragraph (6), by more
9	than 175 basis points;
10	"(ii) any residential mortgage loan
11	that is not the first lien on the dwelling or
12	real property securing the loan and ei-
13	ther—
14	"(I) has an annual percentage
15	rate that does not equal or exceed the
16	yield on securities issued by the Sec-
17	retary of the Treasury under chapter
18	31 of title 31, United States Code,
19	that bear comparable periods of matu-
20	rity by more than 5 percentage points;
21	or
22	"(II) has an annual percentage
23	rate that does not equal or exceed the
24	most recent conventional mortgage
25	rate, or such other annual percentage

1	rate as may be established by regula-
2	tion under paragraph (6), by more
3	than 375 basis points;
4	"(iii) a loan made or guaranteed by
5	the Secretary of Veterans Affairs; and
6	"(iv) a mortgage insured under title
7	II of the National Housing Act (12 U.S.C.
8	1707 et seq.).
9	"(C) Qualified safe harbor mort-
10	GAGE.—The term 'qualified safe harbor mort-
11	gage' means any residential mortgage loan—
12	"(i) for which the income and finan-
13	cial resources of the consumer are verified
14	and documented;
15	"(ii) for which the residential mort-
16	gage loan underwriting process is based on
17	the fully-indexed rate, and takes into ac-
18	count all applicable taxes, insurance, and
19	assessments;
20	"(iii) which does not provide for a re-
21	payment schedule that results in negative
22	amortization at any time;
23	"(iv) meets such other requirements
24	as may be established by regulation; and

1	"(v) for which any of the following
2	factors apply with respect to such loan:
3	"(I) The periodic payment
4	amount for principal and interest are
5	fixed for a minimum of 5 years under
6	the terms of the loan.
7	"(II) In the case of a variable
8	rate loan, the annual percentage rate
9	varies based on a margin that is less
10	than 3 percent over a single generally
11	accepted interest rate index that is
12	the basis for determining the rate of
13	interest for the mortgage.
14	"(III) The loan does not cause
15	the consumer's total monthly debts,
16	including amounts under the loan, to
17	exceed a percentage established by
18	regulation of his or her monthly gross
19	income or such other maximum per-
20	centage of such income as may be pre-
21	scribed by regulation under paragraph
22	(6).
23	"(4) Determination of comparison to
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"(A) IN GENERAL.—Without regard to whether a residential mortgage loan is subject to or reportable under the Home Mortgage Dis-closure Act of 1975 and subject to subpara-graph (B), the difference between the annual percentage rate of such loan and the yield on securities issued by the Secretary of the Treas-ury under chapter 31 of title 31, United States Code, having comparable periods of maturity shall be determined using the same procedures and methods of calculation applicable to loans that are subject to the reporting requirements under the Home Mortgage Disclosure Act of 1975.

- "(B) DATE OF DETERMINATION OF YIELD.—The yield on the securities referred to in subparagraph (A) shall be determined, for purposes of such subparagraph and paragraph (3) with respect to any residential mortgage loan, as of the 15th day of the month preceding the month in which a completed application is submitted for such loan.
- "(5) APR IN CASE OF INTRODUCTORY OFFER.—For purposes of making a determination of whether a residential mortgage loan that provides

for a fixed interest rate for an introductory period and then resets or adjusts to a variable rate is a qualified mortgage, the determination of the annual percentage rate, as determined in accordance with regulations prescribed by the Board under section 107, shall be based on the greater of the introductory rate and the fully indexed rate of interest.

## "(6) Regulations.—

- "(A) IN GENERAL.—The Federal banking agencies shall jointly prescribe regulations to carry out the purposes of this subsection.
- "(B) Revision of Safe Harbor Criteria.—The Federal banking agencies may jointly prescribe regulations that revise, add to, or subtract from the criteria that define a qualified mortgage and a qualified safe harbor mortgage to the extent necessary and appropriate to effectuate the purposes of this subsection, to prevent circumvention or evasion of this subsection, or to facilitate compliance with this subsection.
- "(7) RULE OF CONSTRUCTION.—No provision of this subsection may be construed as implying that a residential mortgage loan may be presumed to vio-

1 late subsection (a) or (b) if such loan is not a quali-2 fied mortgage or a qualified safe harbor mortgage.". 3 SEC. 204. LIABILITY. 4 Section 129B of the Truth in Lending Act is amend-5 ed by inserting after subsection (c) (as added by section 6 203) the following new subsection: 7 "(d) Liability for Violations.— "(1) In General.— 8 9 "(A) Rescission.—In addition to any other liability under this title for a violation by 10 11 a creditor of subsection (a) or (b) (for example 12 under section 130) and subject to the statute of 13 limitations in paragraph (7), a civil action may 14 be maintained against a creditor for a violation 15 of subsection (a) or (b) with respect to a resi-16 dential mortgage loan for the rescission of the 17 loan, and such additional costs as the obligor 18 may have incurred as a result of the violation 19 and in connection with obtaining a rescission of 20 the loan, including a reasonable attorney's fee. 21 "(B) Cure.—A creditor shall not be liable 22 for rescission under subparagraph (A) with re-

spect to a residential mortgage loan if, no later

than 90 days after the receipt of notification

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1 from the consumer that the loan violates sub-2 section (a) or (b), the creditor provides a cure. 3 "(2) Limited assignee and securitizer li-4 ABILITY.—Notwithstanding sections 125(e) and 131 5 and except as provided in paragraph (3), a civil ac-6 tion which may be maintained against a creditor 7 with respect to a residential mortgage loan for a vio-8 lation of subsection (a) or (b) may be maintained 9 against any assignee or securitizer of such residen-10 tial mortgage loan, who has acted in good faith, for 11 the following liabilities only: 12 "(A) Rescission of the loan. "(B) Such additional costs as the obligor 13 14 may have incurred as a result of the violation 15 and in connection with obtaining a rescission of the loan, including a reasonable attorney's fee. 16 17 "(3) Assignee and securitizer exemp-18 TION.—No assignee or securitizer of a residential 19 mortgage loan shall be liable under paragraph (2) 20 with respect to such loan if— "(A) no later than 90 days after the re-21 22 ceipt of notification from the consumer that the 23 loan violates subsection (a) or (b), the assignee 24 or securitizer provides a cure so that the loan

1	satisfies the requirements of subsections (a)
2	and (b); or
3	"(B) each of the following conditions are
4	met:
5	"(i) The assignee or securitizer—
6	"(I) has a policy against buying
7	residential mortgage loans other than
8	qualified mortgages or qualified safe
9	harbor mortgages (as defined in sub-
10	section (e));
11	"(II) the policy is intended to
12	verify seller or assignor compliance
13	with the representations and warran-
14	ties required under clause (ii); and
15	"(III) in accordance with regula-
16	tions which the Federal banking agen-
17	cies and the Securities and Exchange
18	Commission shall jointly prescribe, ex-
19	ercises reasonable due diligence to ad-
20	here to such policy in purchasing resi-
21	dential mortgage loans, including
22	through adequate, thorough, and con-
23	sistently applied sampling procedures.
24	"(ii) The contract under which such
25	assignee or securitizer acquired the resi-

1	dential mortgage loan from a seller or as-
2	signor of the loan contains representations
3	and warranties that the seller or as-
4	signor—
5	"(I) is not selling or assigning
6	any residential mortgage loan which is
7	not a qualified mortgage or a qualified
8	safe harbor mortgage; or
9	"(II) is a beneficiary of a rep-
10	resentation and warranty from a pre-
11	vious seller or assignor to that effect,
12	and the assignee or securitizer in good
13	faith takes reasonable steps to obtain the
14	benefit of such representation or warranty.
15	"(4) Absent parties.—
16	"(A) Absent Creditor.—Notwith-
17	standing the exemption provided in paragraph
18	(3), if the creditor with respect to a residential
19	mortgage loan made in violation of subsection
20	(a) or (b) has ceased to exist as a matter of law
21	or has filed for bankruptcy protection under
22	title 11, United States Code, or has had a re-
23	ceiver or liquidating agent appointed, a con-
24	sumer may maintain a civil action against an
25	assignee to cure, but not rescind, the residential

mortgage loan, plus the costs and reasonable attorney's fees incurred in obtaining such remedy.

"(B) ABSENT CREDITOR AND ASSIGNEE.—
Notwithstanding the exemption provided in paragraph (3), if the creditor with respect to a residential mortgage loan made in violation of subsection (a) or (b) and each assignee of such loan have ceased to exist as a matter of law or have filed for bankruptcy protection under title 11, United States Code, or have had receivers or liquidating agents appointed, the consumer may maintain the civil action referred to in subparagraph (A) against the securitizer.

"(5) Cure defined.—For purposes of this subsection, the term 'cure' means, with respect to a residential mortgage loan that violates subsection (a) or (b), the modification or refinancing, at no cost to the consumer, of the loan to provide terms that would have satisfied the requirements of subsections (a) and (b) if the loan had contained such terms as of the origination of the loan and the payment of such additional costs as the obligor may have incurred as a result of the violation and in connection

- with obtaining a cure of the loan, including a reasonable attorney's fee.
  - "(6) DISAGREEMENT OVER CURE.—If any creditor, assignee, or securitizer and a consumer fail to reach agreement on a cure with respect to a residential mortgage loan that violates subsection (a) or (b), or the consumer fails to accept a cure proffered by a creditor, assignee, or securitizer—
- 9 "(A) the creditor, assignee, or securitizer 10 may provide the cure; and
  - "(B) the consumer may challenge the adequacy of the cure during the 6-month period beginning when the cure is provided.

If the consumer's challenge, under this paragraph, of a cure is successful, the creditor, assignee, or securitizer shall be liable to the consumer for rescission of the loan and such additional costs under paragraph (2).

"(7) Inability to provide or obtain rescission.—If a creditor, assignee, or securitizer cannot provide, or a consumer cannot obtain, rescission under paragraph (1) or (2), the liability of such creditor, assignee, or securitizer shall be met by providing the financial equivalent of a rescission, together with such additional costs as the obligor may

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- have incurred as a result of the violation and in connection with obtaining a rescission of the loan, including a reasonable attorney's fee.
  - "(8) NO CLASS ACTIONS AGAINST ASSIGNEE OR SECURITIZER UNDER PARAGRAPH (2).—Only individual actions may be brought against an assignee or securitizer of a residential mortgage loan for a violation of subsection (a) or (b).
  - "(9) Statute of Limitations.—The liability of a creditor, assignee, or securitizer under this subsection shall apply in any original action against a creditor under paragraph (1) or an assignee or securitizer under paragraph (2) which is brought before—
    - "(A) in the case of any residential mortgage loan other than a loan to which subparagraph (B) applies, the end of the 3-year period beginning on the date the loan is consummated; or
    - "(B) in the case of a residential mortgage loan that provides for a fixed interest rate for an introductory period and then resets or adjusts to a variable rate or that provides for a nonamortizing payment schedule and then con-

1 verts to an amortizing payment schedule, the earlier of— 2 "(i) the end of the 1-year period be-3 4 ginning on the date of such reset, adjustment, or conversion; or 6 "(ii) the end of the 6-year period be-7 ginning on the date the loan is con-8 summated. 9 "(10) Pools and investors in pools ex-10 CLUDED.—In the case of residential mortgage loans 11 acquired or aggregated for the purpose of including 12 such loans in a pool of assets held for the purpose 13 of issuing or selling instruments representing inter-14 ests in such pools including through a securitization 15 vehicle, the terms 'assignee' and 'securitizer', as 16 used in this section, do not include the securitization 17 vehicle, the pools of such loans or any original or

### 21 SEC. 205. DEFENSE TO FORECLOSURE.

Section 129B of the Truth in Lending Act is amend-

a direct or indirect interest in such pool.".

subsequent purchaser of any interest in the

securitization vehicle or any instrument representing

- 23 ed by inserting after subsection (d) (as added by section
- 24 204) the following new subsection:

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1	"(e) Defense to Foreclosure.—Notwithstanding
2	any other provision of law—
3	``(1) when the holder of a residential mortgage
4	loan or anyone acting for such holder initiates a ju-
5	dicial or nonjudicial foreclosure—
6	"(A) a consumer who has the right to re-
7	scind under this section with respect to such
8	loan against the creditor or any assignee or
9	securitizer may assert such right as a defense
10	to foreclosure or counterclaim to such fore-
11	closure against the holder, or
12	"(B) if the foreclosure proceeding begins
13	after the end of the period during which a con-
14	sumer may bring an action for rescission under
15	subsection (d) and the consumer would have
16	had a valid basis for such an action if it had
17	been brought before the end of such period, the
18	consumer may seek actual damages incurred by
19	reason of the violation which gave rise to the
20	right of rescission, together with costs of the
21	action, including a reasonable attorney's fee
22	against the creditor or any assignee or
23	securitizer; and
24	"(2) such holder or anyone acting for such
25	holder or any other applicable third party may sell,

1	transfer, convey, or assign a residential mortgage
2	loan to a creditor, any assignee, or any securitizer,
3	or their designees, to effect a rescission or cure.".
4	SEC. 206. ADDITIONAL STANDARDS AND REQUIREMENTS.
5	(a) In General.—Section 129B of the Truth in
6	Lending Act is amended by inserting after subsection (e)
7	(as added by section 205) the following new subsections:
8	"(f) Prohibition on Certain Prepayment Pen-
9	ALTIES.—
10	"(1) Prohibited on Certain Loans.—A resi-
11	dential mortgage loan that is not a qualified mort-
12	gage (as defined in subsection (c)) may not contain
13	terms under which a consumer must pay a prepay-
14	ment penalty for paying all or part of the principal
15	after the loan is consummated.
16	"(2) Phased-out penalties on qualified
17	MORTGAGES.—A qualified mortgage (as defined in
18	subsection (c)) may not contain terms under which
19	a consumer must pay a prepayment penalty for pay-
20	ing all or part of the principal after the loan is con-
21	summated in excess of the following limitations:
22	"(A) During the 1-year period beginning
23	on the date the loan is consummated, the pre-
24	payment penalty shall not exceed an amount

equal to 3 percent of the outstanding balance on the loan.

- "(B) During the 1-year period beginning after the period described in subparagraph (A), the prepayment penalty shall not exceed an amount equal to 2 percent of the outstanding balance on the loan.
- "(C) During the 1-year period beginning after the 1-year period described in subparagraph (B), the prepayment penalty shall not exceed an amount equal to 1 percent of the outstanding balance on the loan.
- "(D) After the end of the 3-year period beginning on the date the loan is consummated, no prepayment penalty may be imposed on a qualified mortgage.
- "(3) Prohibited after initial period on Loans with a reset.—A qualified mortgage with a fixed interest rate for an introductory period that adjusts or resets after such period may not contain terms under which a consumer must pay a prepayment penalty for paying all or part of the principal after the beginning of the 3-month period ending on the date of the adjustment or reset.

"(4) Option for no prepayment penalty 1 2 REQUIRED.—A creditor may not offer a consumer a 3 residential mortgage loan product that has a prepay-4 ment penalty for paying all or part of the principal 5 after the loan is consummated as a term of the loan 6 without offering the consumer a residential mort-7 gage loan product that does not have a prepayment 8 penalty as a term of the loan. 9 "(g) Single Premium Credit Insurance Prohib-ITED.—No creditor may finance, directly or indirectly, in 10 11 connection with any residential mortgage loan or with any extension of credit under an open end consumer credit 12 plan secured by the principal dwelling of the consumer 13 14 (other than a reverse mortgage), any credit life, credit dis-15 ability, credit unemployment or credit property insurance, or any other accident, loss-of-income, life or health insur-16 17 ance, or any payments directly or indirectly for any debt 18 cancellation or suspension agreement or contract, except 19 that— 20 "(1) insurance premiums or debt cancellation or 21 suspension fees calculated and paid in full on a 22 monthly basis shall not be considered financed by 23 the creditor; and "(2) this subsection shall not apply to credit 24 25 unemployment insurance for which the unemployment insurance premiums are reasonable and at no additional cost to the consumer, the creditor receives no direct or indirect compensation in connection with the unemployment insurance premiums, and the unemployment insurance premiums are paid pursuant to another insurance contract and not paid to an affiliate of the creditor.

# "(h) Arbitration.—

- "(1) IN GENERAL.—No residential mortgage loan and no extension of credit under an open end consumer credit plan secured by the principal dwelling of the consumer, other than a reverse mortgage, may include terms which require arbitration or any other nonjudicial procedure as the method for resolving any controversy or settling any claims arising out of the transaction.
- "(2) Post-controversy agreements.—Subject to paragraph (3), paragraph (1) shall not be construed as limiting the right of the consumer and the creditor, any assignee, or any securitizer to agree to arbitration or any other nonjudicial procedure as the method for resolving any controversy at any time after a dispute or claim under the transaction arises.

1 "(3) No waiver of statutory cause of ac-2 TION.—No provision of any residential mortgage loan or of any extension of credit under an open end 3 consumer credit plan secured by the principal dwelling of the consumer (other than a reverse mort-5 6 gage), and no other agreement between the con-7 sumer and the creditor relating to the residential 8 mortgage loan or extension of credit referred to in 9 paragraph (1), shall be applied or interpreted so as 10 to bar a consumer from bringing an action in an ap-11 propriate district court of the United States, or any 12 other court of competent jurisdiction, pursuant to 13 section 130 or any other provision of law, for dam-14 ages or other relief in connection with any alleged 15 violation of this section, any other provision of this 16 title, or any other Federal law. "(i) Duty of Securitizer To Retain Access to Loans.—Any securitizer shall reserve the right and pre-

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- 19 serve an ability, in any document or contract establishing
- 20 any pool of assets that includes any residential mortgage
- 21 loan-
- 22 "(1) to identify and obtain access to any such
- 23 loan in the pool; and
- 24 "(2) to provide for and obtain a remedy under
- 25 this title for the obligor under any such loan.

1	"(j) Effect of Foreclosure on Preexisting
2	Lease.—
3	"(1) In general.—In the case of any fore-
4	closure on any dwelling or residential real property
5	securing an extension of credit made under a con-
6	tract entered into after the date of the enactment of
7	the Mortgage Reform and Anti-Predatory Lending
8	Act of 2007, any successor in interest in such prop-
9	erty pursuant to the foreclosure shall assume such
10	interest subject to—
11	"(A) the provision, by the successor in in-
12	terest, of a notice to vacate to any bona fide
13	tenant at least 90 days before the effective date
14	of the notice to vacate; and
15	"(B) the rights of any bona fide tenant, as
16	of the date of such notice of foreclosure—
17	"(i) under any bona fide lease entered
18	into before the notice of foreclosure to oc-
19	cupy the premises until the end of the re-
20	maining term of the lease or the end of the
21	6-month period beginning on the date of
22	the notice of foreclosure, whichever occurs
23	first, subject to the receipt by the tenant
24	of the 90-day notice under subparagraph
25	(A); or

1	"(ii) without a lease or with a lease
2	terminable at will under State law, subject
3	to the receipt by the tenant of the 90-day
4	notice under subparagraph (A).
5	"(2) Bona fide lease or tenancy.—For
6	purposes of this section, a lease or tenancy shall be
7	considered bona fide only if—
8	"(A) the mortgagor under the contract is
9	not the tenant;
10	"(B) the lease or tenancy was the result of
11	an arms-length transaction; or
12	"(C) the lease or tenancy requires the re-
13	ceipt of rent that is not substantially less than
14	fair market rent for the property.
15	"(k) Mortgages With Negative Amortiza-
16	TION.—No creditor may extend credit to a borrower in
17	connection with a consumer credit transaction under an
18	open or closed end consumer credit plan secured by a
19	dwelling or residential real property that includes a dwell-
20	ing, other than a reverse mortgage, that provides or per-
21	mits a payment plan that may, at any time over the term
22	of the extension of credit, result in negative amortization
23	unless, before such transaction is consummated—
24	"(1) the creditor provides the consumer with a
25	statement that—

1	"(A) the pending transaction will or may,
2	as the case may be, result in negative amortiza-
3	tion;
4	"(B) describes negative amortization in
5	such manner as the Federal banking agencies
6	shall prescribe;
7	"(C) negative amortization increases the
8	outstanding principal balance of the account;
9	and
10	"(D) negative amortization reduces the
11	consumer's equity in the dwelling or real prop-
12	erty; and
13	"(2) in the case of a first-time borrower with
14	respect to a residential mortgage loan that is not a
15	qualified mortgage, the first-time borrower provides
16	the creditor with sufficient documentation to dem-
17	onstrate that the consumer received homeownership
18	counseling from organizations or counselors certified
19	by the Secretary of Housing and Urban Develop-
20	ment as competent to provide such counseling.
21	"(l) Annual Contact Information.—At least
22	once annually and whenever there is a change in owner-
23	ship of a residential mortgage loan, the servicer with re-
24	spect to a residential mortgage loan shall provide a written
25	notice to the consumer identifying the name of the creditor

- 1 or any assignee or securitizer who should be contacted by
- 2 the consumer for any reason concerning the consumer's
- 3 rights with respect to the loan.".
- 4 (b) Conforming Amendment Relating to En-
- 5 FORCEMENT.—Section 108(a) of the Truth in Lending
- 6 Act (15 U.S.C. 1607(a)) is amended by inserting after
- 7 paragraph (6) the following new paragraph:
- 8 "(7) sections 21B and 21C of the Securities
- 9 Exchange Act of 1934, in the case of a broker or
- dealer, other than a depository institution, by the
- 11 Securities and Exchange Commission.".
- 12 SEC. 207. RULE OF CONSTRUCTION.
- Except as otherwise expressly provided in section
- 14 129A or 129B of the Truth in Lending Act (as added by
- 15 this Act), no provision of such section 129A or 129B shall
- 16 be construed as superseding, repealing, or affecting any
- 17 duty, right, obligation, privilege, or remedy of any person
- 18 under any other provision of the Truth in Lending Act
- 19 or any other provision of Federal or State law.
- 20 SEC. 208. EFFECT ON STATE LAWS.
- 21 (a) IN GENERAL.—Section 129B(d) of the Truth in
- 22 Lending Act (as added by section 204) shall supersede any
- 23 State law or application thereof that provides additional
- 24 remedies against any assignee, securitizer, or
- 25 securitization vehicle, and the remedies described in such

1	section shall constitute the sole remedies against any as-
2	signee, securitizer, or securitization vehicle, for a violation
3	of subsection (a) or (b) of section 129B of such Act or
4	any other State law the terms of which address the specific
5	subject matter of subsection (a) (determination of ability
6	to repay) or (b) (requirement of a net tangible benefit)
7	of such section 129B.
8	(b) Rules of Construction.—No provision of this
9	section shall be construed as limiting—
10	(1) the application of any State law against a
11	creditor;
12	(2) the availability of remedies based upon
13	fraud, misrepresentation, deception, false adver-
14	tising, or civil rights laws—
15	(A) against any assignee, securitizer, or
16	securitization vehicle for its own conduct relat-
17	ing to the making of a residential mortgage
18	loan to a consumer; or
19	(B) against any assignee, securitizer, or
20	securitization vehicle in the sale or purchase of
21	residential mortgage loans or securities; or
22	(3) the application of any other State law
23	against any assignee, securitizer, or securitization
24	vehicle except as specifically provided in subsection
25	(a) of this section.

#### SEC. 209. REGULATIONS.

- 2 Regulations required or authorized to be prescribed
- 3 under this title or the amendments made by this title—
- 4 (1) shall be prescribed in final form before the
- 5 end of the 12-month period beginning on the date of
- 6 the enactment of this Act; and
- 7 (2) shall take effect not later than 18 months
- 8 after the date of the enactment of this Act.

### 9 SEC. 210. AMENDMENTS TO CIVIL LIABILITY PROVISIONS.

- 10 (a) Increase in Amount of Civil Money Pen-
- 11 ALTIES FOR CERTAIN VIOLATIONS.—Section 130(a)(2) of
- 12 the Truth in Lending Act (15 U.S.C. 1640(a)(2)) is
- 13 amended—
- 14 (1) by striking "\$100" and inserting "\$200";
- 15 (2) by striking "\$1,000" and inserting
- 16 "\$2,000";
- 17 (3) by striking "\$200" and inserting "\$400";
- 18 (4) by striking "\$2,000" and inserting
- 19 "\$4,000"; and
- 20 (5) by striking "\$500,000" and inserting
- 21 "\$1,000,000".
- 22 (b) Statute of Limitations Extended for Sec-
- 23 TION 129 VIOLATIONS.—Section 130(e) of the Truth in
- 24 Lending Act (15 U.S.C. 1640(e)) is amended—

- 1 (1) in the first sentence, by striking "Any action" and inserting "Except as provided in the subsequent sentence, any action"; and
- 4 (2) by inserting after the first sentence the fol5 lowing new sentence: "Any action under this section
  6 with respect to any violation of section 129 may be
  7 brought in any United States district court, or in
  8 any other court of competent jurisdiction, before the
  9 end of the 3-year period beginning on the date of the
  10 occurrence of the violation.".

#### 11 SEC. 211. LENDER RIGHTS IN THE CONTEXT OF BORROWER

- 12 **DECEPTION.**
- 13 Section 130 of the Truth in Lending Act is amended 14 by adding at the end the following new subsection:
- 15 "(j) Exemption From Liability and Rescission
- 16 IN CASE OF BORROWER FRAUD OR DECEPTION.—In ad-
- 17 dition to any other remedy available by law or contract,
- 18 no creditor, assignee, or securitizer shall be liable to an
- 19 obligor under this section, nor shall it be subject to the
- 20 right of rescission of any obligor under 129B, if such obli-
- 21 gor, or co-obligor, knowingly, or willfully and with actual
- 22 knowledge furnished material information known to be
- 23 false for the purpose of obtaining such residential mort-
- 24 gage loan.".

1	SEC. 212. SIX-MONTH NOTICE REQUIRED BEFORE RESET OF
2	HYBRID ADJUSTABLE RATE MORTGAGES.
3	(a) In General.—Chapter 2 of the Truth in Lend-
4	ing Act (15 U.S.C. 1631 et seq.) is amended by inserting
5	after section 128 the following new section:
6	"§ 128A. Reset of hybrid adjustable rate mortgages
7	"(a) Hybrid Adjustable Rate Mortgages De-
8	FINED.—For purposes of this section, the term 'hybrid ad-
9	justable rate mortgage' means a consumer credit trans-
10	action secured by the consumer's principal residence with
11	a fixed interest rate for an introductory period that ad-
12	justs or resets to a variable interest rate after such period
13	"(b) Notice of Reset and Alternatives.—Dur-
14	ing the 1-month period that ends 6 months before the date
15	on which the interest rate in effect during the introductory
16	period of a hybrid adjustable rate mortgage adjusts or
17	resets to a variable interest rate, the creditor or services
18	of such loan shall provide a written notice, separate and
19	distinct from all other correspondence to the consumer
20	that includes the following:
21	"(1) Any index or formula used in making ad-
22	justments to or resetting the interest rate and a
23	source of information about the index or formula.
24	"(2) An explanation of how the new interest
25	rate and payment would be determined including an

explanation of how the index was adjusted, such as by the addition of a margin.

- "(3) A good faith estimate, based on accepted industry standards, of the creditor or servicer of the amount of the monthly payment that will apply after the date of the adjustment or reset, and the assumptions on which this estimate is based.
- "(4) A list of alternatives consumers may pursue before the date of adjustment or reset, and descriptions of the actions consumers must take to pursue these alternatives, including—
- 12 "(A) refinancing;

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- 13 "(B) renegotiation of loan terms;
- 14 "(C) payment forbearances; and
- 15 "(D) pre-foreclosure sales.
- "(5) The names, addresses, telephone numbers, 16 17 and Internet addresses of counseling agencies or 18 programs reasonably available to the consumer that 19 have been certified or approved and made publicly 20 available by the Secretary of Housing and Urban 21 Development or a State housing finance authority 22 (as defined in section 1301 of the Financial Institu-23 tions Reform, Recovery, and Enforcement Act of 1989). 24

- 1 "(6) The address, telephone number, and Inter-
- 2 net address for the State housing finance authority
- 3 (as so defined) for the State in which the consumer
- 4 resides.".
- 5 (b) CLERICAL AMENDMENT.—The table of sections
- 6 for chapter 2 of the Truth in Lending Act is amended
- 7 by inserting after the item relating to section 128 the fol-
- 8 lowing new item:

"128A. Reset of hybrid adjustable rate mortgages.".

# 9 SEC. 213. REQUIRED DISCLOSURES.

- 10 (a) Additional Information.—Section 128(a) of
- 11 Truth in Lending Act (15 U.S.C. 1638(a)) is amended
- 12 by adding at the end the following new paragraphs:
- "(16) In the case of an extension of credit that
- is secured by the dwelling of a consumer, under
- which the annual rate of interest is variable, or with
- respect to which the regular payments may other-
- wise be variable, in addition to the other disclosures
- required under this subsection, the disclosures pro-
- vided under this subsection shall state the maximum
- amount of the regular required payments on the
- loan, based on the maximum interest rate allowed,
- introduced with the following language in con-
- spicuous type size and format: 'Your payment can
- 24 go as high as \$\_\_\_\_', the blank to be filled in with
- 25 the maximum possible payment amount.

1 "(17) In the case of a residential mortgage loan 2 for which an escrow or impound account will be es-3 tablished for the payment of all applicable taxes, insurance, and assessments, the following statement: 5 'Your payments will be increased to cover taxes and 6 insurance. In the first year, you will pay an additional \$ [insert the amount of the monthly pay-7 8 ment to the account] every month to cover the costs 9 of taxes and insurance.'. 10

"(18) In the case of a variable rate residential mortgage loan for which an escrow or impound account will be established for the payment of all applicable taxes, insurance, and assessments—

"(A) the amount of initial monthly payment due under the loan for the payment of principal and interest, and the amount of such initial monthly payment including the monthly payment deposited in the account for the payment of all applicable taxes, insurance, and assessments; and

"(B) the amount of the fully indexed monthly payment due under the loan for the payment of principal and interest, and the amount of such fully indexed monthly payment including the monthly payment deposited in the

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- account for the payment of all applicable taxes,
   insurance, and assessments.
- 3 "(19) In the case of a residential mortgage 4 loan, the aggregate amount of settlement charges for 5 all settlement services provided in connection with 6 the loan, the amount of charges that are included in the loan and the amount of such charges the bor-7 8 rower must pay at closing, the approximate amount 9 of the wholesale rate of funds in connection with the 10 loan, and the aggregate amount of other fees or re-11 quired payments in connection with the loan.
  - "(20) In the case of a residential mortgage loan, the aggregate amount of fees paid to the mortgage originator in connection with the loan, the amount of such fees paid directly by the consumer, and any additional amount received by the originator from the creditor based on the interest rate of the loan.".
- 19 (b) TIMING.—Section 128(b) of the Truth in Lending 20 Act (15 U.S.C. 1638(b)) is amended by adding at the end 21 the following new paragraph:
- 22 "(4) RESIDENTIAL MORTGAGE LOAN DISCLO-23 SURES.—In the case of a residential mortgage loan, 24 the information required to be disclosed under sub-

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1	section (a) with respect to such loan shall be dis-
2	closed before the earlier of—
3	"(A) the time required under the first sen-
4	tence of paragraph (1); or
5	"(B) the end of the 3-day period beginning
6	on the date the application for the loan from a
7	consumer is received by the creditor.".
8	(c) Enhanced Mortgage Loan Disclosures.—
9	Section 128(b)(2) of the Truth in Lending Act (15 U.S.C.
10	1638(b)(2)) is amended—
11	(1) by striking "(2) In the" and inserting the
12	following:
13	"(2) Mortgage disclosures.—
14	"(A) IN GENERAL.—In the";
15	(2) by striking "a residential mortgage trans-
16	action, as defined in section 103(w)" and inserting
17	"any extension of credit that is secured by the dwell-
18	ing of a consumer";
19	(3) by striking "shall be made in accordance"
20	and all that follows through "extended, or";
21	(4) by striking "If the" and all that follows
22	through the end of the paragraph and inserting the
23	following new subparagraphs:
24	"(B) STATEMENT AND TIMING OF DISCLO-
25	SURES.—In the case of an extension of credit

that is secured by the dwelling of a consumer, in addition to the other disclosures required by subsection (a), the disclosures provided under this paragraph shall state in conspicuous type size and format, the following: 'You are not required to complete this agreement merely because you have received these disclosures or signed a loan application.'.

"(i) state in conspicuous type size and format, the following: 'You are not required to complete this agreement merely because you have received these disclosures or signed a loan application.'; and

"(ii) be furnished to the borrower not later than 7 business days before the date of consummation of the transaction, subject to subparagraph (D).

"(C) Variable rates or payment schedules.—In the case of an extension of credit that is secured by the dwelling of a consumer, under which the annual rate of interest is variable, or with respect to which the regular payments may otherwise be variable, in addition to the other disclosures required by subsection (a), the disclosures provided under this para-

- graph shall label the payment schedule as follows: 'Payment Schedule: Payments Will Vary Based on Interest Rate Changes.'.
- 4 "(D) UPDATING APR.—In any case in which the disclosure statement provided 7 busi-6 ness days before the date of consummation of 7 the transaction contains an annual percentage 8 rate of interest that is no longer accurate, as 9 determined under section 107(c), the creditor 10 shall furnish an additional, corrected statement 11 to the borrower, not later than 3 business days 12 before the date of consummation of the trans-13 action.".
- 14 SEC. 214. DISCLOSURES REQUIRED IN MONTHLY STATE-
- 15 **MENTS FOR RESIDENTIAL MORTGAGE**
- 16 LOANS.
- 17 Section 128 of the Truth in Lending Act (15 U.S.C.
- 18 1638) is amended by adding at the end the following new
- 19 subsection:
- 20 "(e) Periodic Statements for Residential
- 21 Mortgage Loans.—
- "(1) In general.—The creditor, assignee, or
- servicer with respect to any residential mortgage
- loan shall transmit to the obligor, for each billing
- 25 cycle, a statement setting forth each of the following

1	items, to the extent applicable, in a conspicuous and
2	prominent manner:
3	"(A) The amount of the principal obliga-
4	tion under the mortgage.
5	"(B) The current interest rate in effect for
6	the loan.
7	"(C) The date on which the interest rate
8	may next reset or adjust.
9	"(D) The amount of any prepayment fee
10	to be charged, if any.
11	"(E) A description of any late payment
12	fees.
13	"(F) A telephone number and electronic
14	mail address that may be used by the obligor to
15	obtain information regarding the mortgage.
16	"(G) Such other information as the Board
17	may prescribe in regulations.
18	"(2) Development and use of standard
19	FORM.—The Federal banking agencies shall jointly
20	develop and prescribe a standard form for the disclo-
21	sure required under this subsection, taking into ac-
22	count that the statements required may be trans-
23	mitted in writing or electronically.".

## 1 SEC. 215. AUTHORIZATION OF APPROPRIATIONS.

- 2 For fiscal years 2008, 2009, 2010, 2011, and 2012,
- 3 there are authorized to be appropriated to the Attorney
- 4 General a total of—
- 5 (1) \$31,250,000 to support the employment of
- 6 30 additional agents of the Federal Bureau of Inves-
- 7 tigation and 2 additional dedicated prosecutors at
- 8 the Department of Justice to coordinate prosecution
- 9 of mortgage fraud efforts with the offices of the
- 10 United States Attorneys; and
- 11 (2) \$750,000 to support the operations of inter-
- agency task forces of the Federal Bureau of Inves-
- tigation in the areas with the 15 highest concentra-
- tions of mortgage fraud.
- 15 SEC. 216. EFFECTIVE DATE.
- The amendments made by this title shall apply to
- 17 transactions consummated on or after the effective date
- 18 of the regulations specified in section 209.
- 19 SEC. 217. REPORT BY THE GAO.
- 20 (a) Report Required.—The Comptroller General
- 21 shall conduct a study to determine the effects the enact-
- 22 ment of this Act will have on the availability and afford-
- 23 ability of credit for homebuyers and mortgage lending, in-
- 24 cluding the effect—

1	(1) on the mortgage market for mortgages that
2	are not within the safe harbor provided in the
3	amendments made by this title;
4	(2) on the ability of prospective homebuyers to
5	obtain financing;
6	(3) on the ability of homeowners facing resets
7	or adjustments to refinance—for example, do they
8	have fewer refinancing options due to the unavail-
9	ability of certain loan products that were available
10	before the enactment of this Act;
11	(4) on minorities' ability to access affordable
12	credit compared with other prospective borrowers;
13	(5) on home sales and construction;
14	(6) of extending the rescission right, if any, on
15	adjustable rate loans and its impact on litigation;
16	(7) of State foreclosure laws and, if any, an in-
17	vestor's ability to transfer a property after fore-
18	closure;
19	(8) of expanding the existing provisions of the
20	Home Ownership and Equity Protection Act of
21	1994;
22	(9) of prohibiting prepayment penalties on
23	high-cost mortgages; and
24	(10) of establishing counseling services under
25	the Department of Housing and Urban Development

1	and offered through the Office of Housing Coun-
2	seling.
3	(b) Report.—Before the end of the 1-year period be-
4	ginning on the date of the enactment of this Act, the
5	Comptroller General shall submit a report to the Congress
6	containing the findings and conclusions of the Comptroller
7	General with respect to the study conducted pursuant to
8	subsection (a).
9	TITLE III—HIGH-COST
10	MORTGAGES
11	SEC. 301. DEFINITIONS RELATING TO HIGH-COST MORT-
12	GAGES.
13	(a) High-Cost Mortgage Defined.—Section
14	103(aa) of the Truth in Lending Act (15 U.S.C.
15	1602(aa)) is amended by striking all that precedes para-
16	graph (2) and inserting the following:
17	"(aa) High-Cost Mortgage.—
18	"(1) Definition.—
19	"(A) In General.—The term high-cost
20	mortgage', and a mortgage referred to in this
21	subsection, means a consumer credit trans-
22	action that is secured by the consumer's prin-
23	cipal dwelling, other than a reverse mortgage
24	transaction, if—

1 "(i) in the case of a credit transaction
2 secured—
3 "(I) by a first mortgage on the
4 consumer's principal dwelling, the an
5 nual percentage rate at consummation
6 of the transaction will exceed by more
7 than 8 percentage (10 percentage
8 points, if the dwelling is personal
9 property and the transaction is for
less than \$50,000) points the yield or
Treasury securities having comparable
periods of maturity on the 15th day o
the month immediately preceding the
month in which the application for the
extension of credit is received by the
16 creditor; or
17 "(II) by a subordinate or junio
mortgage on the consumer's principal
dwelling, the annual percentage rate
at consummation of the transaction
will exceed by more than 10 percent
age points the yield on Treasury secu
rities having comparable periods o
maturity on the 15th day of the
25 month immediately preceding the

1	month in which the application for the
2	extension of credit is received by the
3	creditor;
4	"(ii) the total points and fees payable
5	in connection with the transaction ex-
6	$\operatorname{ceed}$ —
7	"(I) in the case of a transaction
8	for \$20,000 or more, 5 percent of the
9	total transaction amount; or
10	"(II) in the case of a transaction
11	for less than \$20,000, the lesser of 8
12	percent of the total transaction
13	amount or \$1,000; or
14	"(iii) the credit transaction documents
15	permit the creditor to charge or collect pre-
16	payment fees or penalties more than 36
17	months after the transaction closing or
18	such fees or penalties exceed, in the aggre-
19	gate, more than 2 percent of the amount
20	prepaid.
21	"(B) Introductory rates taken into
22	ACCOUNT.—For purposes of subparagraph
23	(A)(i), the annual percentage rate of interest
24	shall be determined based on the following in-
25	terest rate:

"(i) In the case of a fixed-rate transaction in which the annual percentage rate
will not vary during the term of the loan,
the interest rate in effect on the date of
consummation of the transaction.

"(ii) In the case of a transaction in
which the rate of interest varies solely in

which the rate of interest varies solely in accordance with an index, the interest rate determined by adding the index rate in effect on the date of consummation of the transaction to the maximum margin permitted at any time during the transaction agreement.

"(iii) In the case of any other transaction in which the rate may vary at any time during the term of the loan for any reason, the interest charged on the transaction at the maximum rate that may be charged during the term of the transaction.".

(b) ADJUSTMENT OF PERCENTAGE POINTS.—Section
103(aa)(2) of the Truth in Lending Act (15 U.S.C.
1602(aa)(2)) is amended by striking subparagraph (B)
and inserting the following new subparagraph:

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1	"(B) An increase or decrease under sub-
2	paragraph (A)—
3	"(i) may not result in the number of
4	percentage points referred to in paragraph
5	(1)(A)(i)(I) being less than 6 percentage
6	points or greater than 10 percentage
7	points; and
8	"(ii) may not result in the number of
9	percentage points referred to in paragraph
10	(1)(A)(i)(II) being less than 8 percentage
11	points or greater than 12 percentage
12	points.".
13	(c) Points and Fees Defined.—
14	(1) In general.—Section 103(aa)(4) of the
15	Truth in Lending Act (15 U.S.C. 1602(aa)(4)) is
16	amended—
17	(A) by striking subparagraph (B) and in-
18	serting the following:
19	"(B) all compensation paid directly or indi-
20	rectly by a consumer or creditor to a mortgage
21	broker from any source, including a mortgage
22	originator that originates a loan in the name of
23	the originator in a table-funded transaction;";
24	(B) in subparagraph (C)(ii), by inserting
25	"except where applied to the charges set forth

in section 106(e)(1) where a creditor may receive indirect compensation solely as a result of obtaining distributions of profits from an affiliated entity based on its ownership interest in compliance with section 8(c)(4) of the Real Estate Settlement Procedures Act of 1974" before the semicolon at the end;

- (C) in subparagraph (C)(iii), by striking "; and" and inserting ", except as provided for in clause (ii);";
- (D) by redesignating subparagraph (D) as subparagraph (G); and
- (E) by inserting after subparagraph (C) the following new subparagraphs:

"(D) premiums or other charges payable at or before closing for any credit life, credit disability, credit unemployment, or credit property insurance, or any other accident, loss-of-income, life or health insurance, or any payments directly or indirectly for any debt cancellation or suspension agreement or contract, except that insurance premiums or debt cancellation or suspension fees calculated and paid in full on a monthly basis shall not be considered financed by the creditor;

1	"(E) except as provided in subsection (cc),
2	the maximum prepayment fees and penalties
3	which may be charged or collected under the
4	terms of the credit transaction;
5	"(F) all prepayment fees or penalties that
6	are incurred by the consumer if the loan refi-
7	nances a previous loan made or currently held
8	by the same creditor or an affiliate of the cred-
9	itor; and".
10	(2) Calculation of points and fees for
11	OPEN-END CONSUMER CREDIT PLANS.—Section
12	103(aa) of the Truth in Lending Act (15 U.S.C.
13	1602(aa)) is amended—
14	(A) by redesignating paragraph (5) as
15	paragraph (6); and
16	(B) by inserting after paragraph (4) the
17	following new paragraph:
18	"(5) CALCULATION OF POINTS AND FEES FOR
19	OPEN-END CONSUMER CREDIT PLANS.—In the case
20	of open-end consumer credit plans, points and fees
21	shall be calculated, for purposes of this section and
22	section 129, by adding the total points and fees
23	known at or before closing, including the maximum
24	prepayment penalties which may be charged or col-
25	lected under the terms of the credit transaction, plus

- 1 the minimum additional fees the consumer would be
- 2 required to pay to draw down an amount equal to
- 3 the total credit line.".
- 4 (d) High Cost Mortgage Lender.—Section
- 5 103(f) of the Truth in Lending Act (15 U.S.C. 1602(f))
- 6 is amended by striking the last sentence and inserting the
- 7 following new sentence: "Any person who originates or
- 8 brokers 2 or more mortgages referred to in subsection (aa)
- 9 in any 12-month period, any person who originates 1 or
- 10 more such mortgages through a mortgage broker in any
- 11 12 month period, or, in connection with a table funding
- 12 transaction of such a mortgage, any person to whom the
- 13 obligation is initially assigned at or after settlement shall
- 14 be considered to be a creditor for purposes of this title.".
- 15 (e) Bona Fide Discount Loan Discount Points
- 16 AND PREPAYMENT PENALTIES.—Section 103 of the
- 17 Truth in Lending Act (15 U.S.C. 1602) is amended by
- 18 inserting after subsection (cc) (as added by section 121)
- 19 the following new subsection:
- 20 "(dd) Bona Fide Discount Points and Prepay-
- 21 MENT PENALTIES.—For the purposes of determining the
- 22 amount of points and fees for purposes of subsection (aa),
- 23 either the amounts described in paragraph (1) or (4) of
- 24 the following paragraphs, but not both, may be excluded:

"(1) EXCLUSION OF BONA FIDE DISCOUNT POINTS.—The discount points described in 1 of the following subparagraphs shall be excluded from determining the amounts of points and fees with respect to a high-cost mortgage for purposes of subsection (aa):

"(A) Up to and including 2 bona fide discount points payable by the consumer in connection with the mortgage, but only if the interest rate from which the mortgage's interest rate will be discounted does not exceed by more than 1 percentage point the required net yield for a 90-day standard mandatory delivery commitment for a reasonably comparable loan from either the Federal National Mortgage Association or the Federal Home Loan Mortgage Corporation, whichever is greater.

"(B) Unless 2 bona fide discount points have been excluded under subparagraph (A), up to and including 1 bona fide discount point payable by the consumer in connection with the mortgage, but only if the interest rate from which the mortgage's interest rate will be discounted does not exceed by more than 2 percentage points the required net yield for a 90-

day standard mandatory delivery commitment
for a reasonably comparable loan from either
the Federal National Mortgage Association or
the Federal Home Loan Mortgage Corporation,
whichever is greater.

- "(2) DEFINITION.—For purposes of paragraph (1), the term 'bona fide discount points' means loan discount points which are knowingly paid by the consumer for the purpose of reducing, and which in fact result in a bona fide reduction of, the interest rate or time-price differential applicable to the mortgage.
- "(3) EXCEPTION FOR INTEREST RATE REDUC-TIONS INCONSISTENT WITH INDUSTRY NORMS.— Paragraph (1) shall not apply to discount points used to purchase an interest rate reduction unless the amount of the interest rate reduction purchased is reasonably consistent with established industry norms and practices for secondary mortgage market transactions.
- "(4) ALLOWANCE OF CONVENTIONAL PREPAY-MENT PENALTY.—Subsection (aa)(1)(4)(E) shall not apply so as to include a prepayment penalty or fee that is authorized by law other than this title and may be imposed pursuant to the terms of a high-cost

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1	mortgage (or other consumer credit transaction se-
2	cured by the consumer's principal dwelling) if—
3	"(A) the annual percentage rate applicable
4	with respect to such mortgage or transaction
5	(as determined for purposes of subsection
6	(aa)(1)(A)(i))—
7	"(i) in the case of a first mortgage on
8	the consumer's principal dwelling, does not
9	exceed by more than 2 percentage points
10	the yield on Treasury securities having
11	comparable periods of maturity on the
12	15th day of the month immediately pre-
13	ceding the month in which the application
14	for the extension of credit is received by
15	the creditor; or
16	"(ii) in the case of a subordinate or
17	junior mortgage on the consumer's prin-
18	cipal dwelling, does not exceed by more
19	than 4 percentage points the yield on such
20	Treasury securities; and
21	"(B) the total amount of any prepayment
22	fees or penalties permitted under the terms of
23	the high-cost mortgage or transaction does not
24	exceed 2 percent of the amount prepaid.".

1	SEC. 302. AMENDMENTS TO EXISTING REQUIREMENTS FOR
2	CERTAIN MORTGAGES.
3	(a) Prepayment Penalty Provisions.—Section
4	129(e)(2) of the Truth in Lending Act (15 U.S.C.
5	1639(c)(2)) is amended—
6	(1) by striking "and" after the semicolon at the
7	end of subparagraph (C);
8	(2) by redesignating subparagraph (D) as sub-
9	paragraph (E); and
10	(3) by inserting after subparagraph (C) the fol-
11	lowing new subparagraph:
12	"(D) the amount of the principal obliga-
13	tion of the mortgage exceeds the maximum
14	principal obligation limitation (for the applica-
15	ble size residence) under section $203(b)(2)$ of
16	the National Housing Act for the area in which
17	the residence subject to the mortgage is located;
18	and".
19	(b) No Balloon Payments.—Section 129(e) of the
20	Truth in Lending Act (15 U.S.C. 1639(e)) is amended to
21	read as follows:
22	"(e) No Balloon Payments.—No high-cost mort-
23	gage may contain a scheduled payment that is more than
24	twice as large as the average of earlier scheduled pay-
25	ments. This subsection shall not apply when the payment

1	schedule is adjusted to the seasonal or irregular income
2	of the consumer.".
3	(e) No Lending Without Due Regard to Abil-
4	ITY TO REPAY.—Section 129(h) of the Truth in Lending
5	Act (15 U.S.C. 1639(h)) is amended—
6	(1) by striking "Payment Ability of Con-
7	SUMER.—A creditor shall not" and inserting "PAY-
8	MENT ABILITY OF CONSUMER.—
9	"(1) Pattern or practice.—
10	"(A) IN GENERAL.—A creditor shall not";
11	(2) by inserting after subparagraph (A) (as so
12	designated by paragraph (1) of this subsection) the
13	following new subparagraph:
14	"(B) Presumption of violation.—
15	There shall be a presumption that a creditor
16	has violated this subsection if the creditor en-
17	gages in a pattern or practice of making high-
18	cost mortgages without verifying or docu-
19	menting the repayment ability of consumers
20	with respect to such mortgages."; and
21	(3) by adding at the end the following new
22	paragraph:
23	"(2) Prohibition on extending credit
24	WITHOUT REGARD TO PAYMENT ABILITY OF CON-
25	SUMER.—

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"(A) IN GENERAL.—A creditor may not extend credit to a consumer under a high-cost mortgage unless a reasonable creditor would believe at the time the mortgage is closed that the consumer or consumers that are residing or will reside in the residence subject to the mortgage will be able to make the scheduled payments associated with the mortgage, based upon a consideration of current and expected income, current obligations, employment status, and other financial resources, other than equity in the residence.

"(B) Presumption of ability.—For purposes of this subsection, there shall be a rebuttable presumption that a consumer is able to make the scheduled payments to repay the obligation if, at the time the high-cost mortgage is consummated, the consumer's total monthly debts, including amounts under the mortgage, do not exceed 50 percent of his or her monthly gross income as verified by tax returns, payroll receipts, other third-party income or verification.".

1	SEC. 303. ADDITIONAL REQUIREMENTS FOR CERTAIN
2	MORTGAGES.
3	(a) Additional Requirements for Certain
4	Mortgages.—Section 129 of the Truth in Lending Act
5	(15 U.S.C. 1639) is amended—
6	(1) by redesignating subsections (j), (k) and (l)
7	as subsections (n), (o) and (p) respectively; and
8	(2) by inserting after subsection (i) the fol-
9	lowing new subsections:
10	"(j) Recommended Default.—No creditor shall
11	recommend or encourage default on an existing loan or
12	other debt prior to and in connection with the closing or
13	planned closing of a high-cost mortgage that refinances
14	all or any portion of such existing loan or debt.
15	"(k) Late Fees.—
16	"(1) In general.—No creditor may impose a
17	late payment charge or fee in connection with a
18	high-cost mortgage—
19	"(A) in an amount in excess of 4 percent
20	of the amount of the payment past due;
21	"(B) unless the loan documents specifically
22	authorize the charge or fee;
23	"(C) before the end of the 15-day period
24	beginning on the date the payment is due, or in
25	the case of a loan on which interest on each in-
26	stallment is paid in advance, before the end of

- the 30-day period beginning on the date the payment is due; or
- 3 "(D) more than once with respect to a sin-4 gle late payment.
  - "(2) COORDINATION WITH SUBSEQUENT LATE FEES.—If a payment is otherwise a full payment for the applicable period and is paid on its due date or within an applicable grace period, and the only delinquency or insufficiency of payment is attributable to any late fee or delinquency charge assessed on any earlier payment, no late fee or delinquency charge may be imposed on such payment.
    - "(3) Failure to make installment payment.—If, in the case of a loan agreement the terms of which provide that any payment shall first be applied to any past due principal balance, the consumer fails to make an installment payment and the consumer subsequently resumes making installment payments but has not paid all past due installments, the creditor may impose a separate late payment charge or fee for any principal due (without deduction due to late fees or related fees) until the default is cured.
- 24 "(1) ACCELERATION OF DEBT.—No high-cost mort-25 gage may contain a provision which permits the creditor,

- 1 in its sole discretion, to accelerate the indebtedness. This
- 2 provision shall not apply when repayment of the loan has
- 3 been accelerated by default, pursuant to a due-on-sale pro-
- 4 vision, or pursuant to a material violation of some other
- 5 provision of the loan documents unrelated to the payment
- 6 schedule.
- 7 "(m) Restriction on Financing Points and
- 8 FEES.—No creditor may directly or indirectly finance, in
- 9 connection with any high-cost mortgage, any of the fol-
- 10 lowing:
- 11 "(1) Any prepayment fee or penalty payable by
- the consumer in a refinancing transaction if the
- 13 creditor or an affiliate of the creditor is the
- 14 noteholder of the note being refinanced.
- 15 "(2) Any points or fees.".
- 16 (b) Prohibitions on Evasions.—Section 129 of
- 17 the Truth in Lending Act (15 U.S.C. 1639) is amended
- 18 by inserting after subsection (p) (as so redesignated by
- 19 subsection (a)(1)) the following new subsection:
- 20 "(q) Prohibitions on Evasions, Structuring of
- 21 Transactions, and Reciprocal Arrangements.—A
- 22 creditor may not take any action in connection with a
- 23 high-cost mortgage—
- 24 "(1) to structure a loan transaction as an open-
- end credit plan or another form of loan for the pur-

- 1 pose and with the intent of evading the provisions of
- 2 this title; or
- 3 "(2) to divide any loan transaction into sepa-
- 4 rate parts for the purpose and with the intent of
- 5 evading provisions of this title.".
- 6 (c) Modification or Deferral Fees.—Section
- 7 129 of the Truth in Lending Act (15 U.S.C. 1639) is
- 8 amended by inserting after subsection (q) (as added by
- 9 subsection (b) of this section) the following new sub-
- 10 section:
- 11 "(r) Modification and Deferral Fees Prohib-
- 12 ITED.—A creditor may not charge a consumer any fee to
- 13 modify, renew, extend, or amend a high-cost mortgage, or
- 14 to defer any payment due under the terms of such mort-
- 15 gage, unless the modification, renewal, extension or
- 16 amendment results in a lower annual percentage rate on
- 17 the mortgage for the consumer and then only if the
- 18 amount of the fee is comparable to fees imposed for simi-
- 19 lar transactions in connection with consumer credit trans-
- 20 actions that are secured by a consumer's principal dwell-
- 21 ing and are not high-cost mortgages.".
- 22 (d) Payoff Statement.—Section 129 of the Truth
- 23 in Lending Act (15 U.S.C. 1639) is amended by inserting
- 24 after subsection (r) (as added by subsection (c) of this
- 25 section) the following new subsection:

1	"(s) Payoff Statement.—
2	"(1) Fees.—
3	"(A) IN GENERAL.—Except as provided in
4	subparagraph (B), no creditor or servicer may
5	charge a fee for informing or transmitting to
6	any person the balance due to pay off the out-
7	standing balance on a high-cost mortgage.
8	"(B) Transaction fee.—When payoff in-
9	formation referred to in subparagraph (A) is
10	provided by facsimile transmission or by a cou-
11	rier service, a creditor or servicer may charge a
12	processing fee to cover the cost of such trans-
13	mission or service in an amount not to exceed
14	an amount that is comparable to fees imposed
15	for similar services provided in connection with
16	consumer credit transactions that are secured
17	by the consumer's principal dwelling and are
18	not high-cost mortgages.
19	"(C) Fee disclosure.—Prior to charging
20	a transaction fee as provided in subparagraph
21	(B), a creditor or servicer shall disclose that
22	payoff balances are available for free pursuant
23	to subparagraph (A).
24	"(D) Multiple requests.—If a creditor
25	or servicer has provided payoff information re-

ferred to in subparagraph (A) without charge,

other than the transaction fee allowed by sub
paragraph (B), on 4 occasions during a cal
endar year, the creditor or servicer may there
after charge a reasonable fee for providing such

information during the remainder of the cal
endar year.

- "(2) PROMPT DELIVERY.—Payoff balances shall be provided within 5 business days after receiving a request by a consumer or a person authorized by the consumer to obtain such information.".
- 12 (e) Pre-Loan Counseling Required.—Section 13 129 of the Truth in Lending Act (15 U.S.C. 1639) is 14 amended by inserting after subsection (s) (as added by 15 subsection (d) of this section) the following new sub-16 section:

## 17 "(t) Pre-Loan Counseling.—

"(1) IN GENERAL.—A creditor may not extend credit to a consumer under a high-cost mortgage without first receiving certification from a counselor that is approved by the Secretary of Housing and Urban Development, or at the discretion of the Secretary, a state housing finance authority, that the consumer has received counseling on the advisability of the mortgage. Such counselor shall not be em-

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1	ployed by the creditor or an affiliate of the creditor
2	or be affiliated with the creditor.
3	"(2) Disclosures required prior to coun-
4	SELING.—No counselor may certify that a consumer
5	has received counseling on the advisability of the
6	high-cost mortgage unless the counselor can verify
7	that the consumer has received each statement re-
8	quired (in connection with such loan) by this section
9	or the Real Estate Settlement Procedures Act of
10	1974 with respect to the transaction.
11	"(3) Regulations.—The Secretary of Housing
12	and Urban Development may prescribe such regula-
13	tions as the Secretary determines to be appropriate
14	to carry out the requirements of paragraph (1).".
15	(f) Flipping Prohibited.—Section 129 of the
16	Truth in Lending Act (15 U.S.C. 1639) is amended by
17	inserting after subsection (t) (as added by subsection (e))

19 "(u) FLIPPING.—

the following new subsection:

- 20 "(1) IN GENERAL.—No creditor may knowingly 21 or intentionally engage in the unfair act or practice 22 of flipping in connection with a high-cost mortgage.
- "(2) FLIPPING DEFINED.—For purposes of this subsection, the term 'flipping' means the making of a loan or extension of credit in the form a high-cost

1	mortgage to a consumer which refinances an existing
2	mortgage when the new loan or extension of credit
3	does not have reasonable, net tangible benefit (as de-
4	termined in accordance with regulations prescribed
5	under section 129B(b)) to the consumer considering
6	all of the circumstances, including the terms of both
7	the new and the refinanced loans or credit, the cost
8	of the new loan or credit, and the consumer's cir-
9	cumstances.".
10	SEC. 304. AMENDMENT TO PROVISION GOVERNING COR-
11	RECTION OF ERRORS.
12	Section 130(b) of the Truth in Lending Act (15
13	U.S.C. 1640(b)) is amended to read as follows:
14	"(b) Correction of Errors.—A creditor has no li-
15	ability under this section or section 108 or 112 for any
16	failure to comply with any requirement imposed under this
17	chapter or chapter 5, if—
18	"(1) within 30 days of the loan closing and
19	prior to the institution of any action, the consumer
20	is notified of or discovers the violation, appropriate
21	restitution is made, and whatever adjustments are
22	necessary are made to the loan to either, at the
23	choice of the consumer—
24	"(A) make the loan satisfy the require-
	(11) mane the four satisfy the require

1	"(B) in the case of a high-cost mortgage,
2	change the terms of the loan in a manner bene-
3	ficial to the consumer so that the loan will no
4	longer be a high-cost mortgage; or
5	"(2) within 60 days of the creditor's discovery
6	or receipt of notification of an unintentional viola-
7	tion or bona fide error as described in subsection (c)
8	and prior to the institution of any action, the con-
9	sumer is notified of the compliance failure, appro-
10	priate restitution is made, and whatever adjustments
11	are necessary are made to the loan to either, at the
12	choice of the consumer—
13	"(A) make the loan satisfy the require-
14	ments of this chapter; or
15	"(B) in the case of a high-cost mortgage,
16	change the terms of the loan in a manner bene-
17	ficial so that the loan will no longer be a high-
18	cost mortgage.".
19	SEC. 305. REGULATIONS.
20	(a) In General.—The Board of Governors of the
21	Federal Reserve System shall publish regulations imple-
22	menting this title and the amendments made by this title
23	in final form before the end of the 6-month period begin-
24	ning on the date of the enactment of this Act.
25	(b) Consumer Mortgage Education.—

1	(1) REGULATIONS.—The Board of Governors of
2	the Federal Reserve System may prescribe regula-
3	tions requiring or encouraging creditors to provide
4	consumer mortgage education to prospective cus-
5	tomers or direct such customers to qualified con-
6	sumer mortgage education or counseling programs
7	in the vicinity of the residence of the consumer.
8	(2) Coordination with state law.—No re-
9	quirement established by the Board of Governors of
10	the Federal Reserve System pursuant to paragraph
11	(1) shall be construed as affecting or superseding
12	any requirement under the law of any State with re-
13	spect to consumer mortgage counseling or education.
14	SEC. 306. EFFECTIVE DATE.

- The amendments made by this title shall take effect at the end of the 6-month period beginning on the date of the enactment of this Act and shall apply to mortgages referred to in section 103(aa) of the Truth in Lending Act (15 U.S.C. 1602(aa)) consummated after the end of
- 21 TITLE IV—OFFICE OF HOUSING

## 22 **COUNSELING**

23 SEC. 401. SHORT TITLE.

such period.

- This title may be cited as the "Expand and Preserve
- 25 Home Ownership Through Counseling Act".

1	SEC. 402. ESTABLISHMENT OF OFFICE OF HOUSING COUN-
2	SELING.
3	Section 4 of the Department of Housing and Urban
4	Development Act (42 U.S.C. 3533) is amended by adding
5	at the end the following new subsection:
6	"(g) Office of Housing Counseling.—
7	"(1) Establishment.—There is established,
8	in the Office of the Secretary, the Office of Housing
9	Counseling.
10	"(2) Director.—There is established the posi-
11	tion of Director of Housing Counseling. The Direc-
12	tor shall be the head of the Office of Housing Coun-
13	seling and shall be appointed by the Secretary. Such
14	position shall be a career-reserved position in the
15	Senior Executive Service.
16	"(3) Functions.—
17	"(A) In General.—The Director shall
18	have ultimate responsibility within the Depart-
19	ment, except for the Secretary, for all activities
20	and matters relating to homeownership coun-
21	seling and rental housing counseling, includ-
22	ing—
23	"(i) research, grant administration,
24	public outreach, and policy development re-
25	lating to such counseling; and

1	"(ii) establishment, coordination, and
2	administration of all regulations, require-
3	ments, standards, and performance meas-
4	ures under programs and laws adminis-
5	tered by the Department that relate to
6	housing counseling, homeownership coun-
7	seling (including maintenance of homes),
8	mortgage-related counseling (including
9	home equity conversion mortgages and
10	credit protection options to avoid fore-
11	closure), and rental housing counseling, in-
12	cluding the requirements, standards, and
13	performance measures relating to housing
14	counseling.
15	"(B) Specific functions.—The Director
16 sh	all carry out the functions assigned to the Di-
17 re	ctor and the Office under this section and any
18 ot	her provisions of law. Such functions shall in-
19 ch	ude establishing rules necessary for—
20	"(i) the counseling procedures under
21	section $106(g)(1)$ of the Housing and
22	Urban Development Act of 1968 (12
23	U.S.C. $1701x(h)(1)$ ;
24	"(ii) carrying out all other functions
25	of the Secretary under section 106(g) of

1	the Housing and Urban Development Act
2	of 1968, including the establishment, oper-
3	ation, and publication of the availability of
4	the toll-free telephone number under para-
5	graph (2) of such section;
6	"(iii) carrying out section 5 of the
7	Real Estate Settlement Procedures Act of
8	1974 (12 U.S.C. 2604) for home buying
9	information booklets prepared pursuant to
10	such section;
11	"(iv) carrying out the certification
12	program under section 106(e) of the Hous-
13	ing and Urban Development Act of 1968
14	(12 U.S.C. 1701x(e));
15	"(v) carrying out the assistance pro-
16	gram under section 106(a)(4) of the Hous-
17	ing and Urban Development Act of 1968,
18	including criteria for selection of applica-
19	tions to receive assistance;
20	"(vi) carrying out any functions re-
21	garding abusive, deceptive, or unscrupulous
22	lending practices relating to residential
23	mortgage loans that the Secretary con-
24	siders appropriate, which shall include con-
25	ducting the study under section 6 of the

1	Expand and Preserve Home Ownership
2	Through Counseling Act;
3	"(vii) providing for operation of the
4	advisory committee established under para-
5	graph (4) of this subsection;
6	"(viii) collaborating with community-
7	based organizations with expertise in the
8	field of housing counseling; and
9	"(ix) providing for the building of ca-
10	pacity to provide housing counseling serv-
11	ices in areas that lack sufficient services.
12	"(4) Advisory committee.—
13	"(A) In General.—The Secretary shall
14	appoint an advisory committee to provide advice
15	regarding the carrying out of the functions of
16	the Director.
17	"(B) Members.—Such advisory committee
18	shall consist of not more than 12 individuals,
19	and the membership of the committee shall
20	equally represent all aspects of the mortgage
21	and real estate industry, including consumers.
22	"(C) Terms.—Except as provided in sub-
23	paragraph (D), each member of the advisory
24	committee shall be appointed for a term of 3

years. Members may be reappointed at the discretion of the Secretary.

- "(D) TERMS OF INITIAL APPOINTEES.—As designated by the Secretary at the time of appointment, of the members first appointed to the advisory committee, 4 shall be appointed for a term of 1 year and 4 shall be appointed for a term of 2 years.
- "(E) Prohibition of Pay; travel expenses.—Members of the advisory committee shall serve without pay, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with applicable provisions under subchapter I of chapter 57 of title 5, United States Code.
- "(F) ADVISORY ROLE ONLY.—The advisory committee shall have no role in reviewing or awarding housing counseling grants.
- "(5) Scope of homeownership counseling.—In carrying out the responsibilities of the Director, the Director shall ensure that homeownership counseling provided by, in connection with, or pursuant to any function, activity, or program of the Department addresses the entire process of homeownership, including the decision to purchase a

1	home, the selection and purchase of a home, issues
2	arising during or affecting the period of ownership
3	of a home (including refinancing, default and fore-
4	closure, and other financial decisions), and the sale
5	or other disposition of a home.".
6	SEC. 403. COUNSELING PROCEDURES.
7	(a) In General.—Section 106 of the Housing and
8	Urban Development Act of 1968 (12 U.S.C. 1701x) is
9	amended by adding at the end the following new sub-
10	section:
11	"(g) Procedures and Activities.—
12	"(1) Counseling procedures.—
13	"(A) IN GENERAL.—The Secretary shall
14	establish, coordinate, and monitor the adminis-
15	tration by the Department of Housing and
16	Urban Development of the counseling proce-
17	dures for homeownership counseling and rental
18	housing counseling provided in connection with
19	any program of the Department, including al
20	requirements, standards, and performance
21	measures that relate to homeownership and
22	rental housing counseling.
23	"(B) Homeownership counseling.—
24	For purposes of this subsection and as used in

the provisions referred to in this subparagraph,

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the term 'homeownership counseling' means
 1
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             counseling related to homeownership and resi-
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             dential mortgage loans. Such term includes
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             counseling related to homeownership and resi-
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             dential mortgage loans that is provided pursu-
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             ant to—
 7
                      "(i) section 105(a)(20) of the Housing
 8
                 and Community Development Act of 1974
 9
                 (42 U.S.C. 5305(a)(20));
                      "(ii) in the United States Housing
10
                 Act of 1937—
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12
                          "(I) section 9(e) (42
                                                   U.S.C.
13
                      1437g(e);
                                          8(y)(1)(D)
14
                          "(II)
                                 section
                                                       (42)
15
                      U.S.C. 1437f(y)(1)(D);
                          "(III) section 18(a)(4)(D) (42)
16
17
                      U.S.C. 1437p(a)(4)(D);
18
                          "(IV) section 23(c)(4) (42 U.S.C.
19
                      1437u(c)(4);
                          "(V) section 32(e)(4) (42 U.S.C.
20
21
                      1437z-4(e)(4);
                          "(VI) section 33(d)(2)(B) (42)
22
23
                      U.S.C. 1437z-5(d)(2)(B);
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1	"(VII) sections $302(b)(6)$ and
2	303(b)(7) (42 U.S.C. 1437aaa-
3	1(b)(6), 1437aaa-2(b)(7)); and
4	"(VIII) section $304(c)(4)$ (42)
5	U.S.C. 1437aaa–3(c)(4));
6	"(iii) section 302(a)(4) of the Amer-
7	ican Homeownership and Economic Oppor-
8	tunity Act of 2000 (42 U.S.C. 1437f note);
9	"(iv) sections 233(b)(2) and 258(b) of
10	the Cranston-Gonzalez National Affordable
11	Housing Act (42 U.S.C. 12773(b)(2),
12	12808(b));
13	"(v) this section and section 101(e) of
14	the Housing and Urban Development Act
15	of 1968 (12 U.S.C. 1701x, 1701w(e));
16	"(vi) section 220(d)(2)(G) of the Low-
17	Income Housing Preservation and Resident
18	Homeownership Act of 1990 (12 U.S.C.
19	4110(d)(2)(G));
20	"(vii) sections 422(b)(6), 423(b)(7),
21	424(c)(4), $442(b)(6)$ , and $443(b)(6)$ of the
22	Cranston-Gonzalez National Affordable
23	Housing Act (42 U.S.C. 12872(b)(6),
24	12873(b)(7),  12874(e)(4),  12892(b)(6),
25	and 12893(b)(6));

1	"(viii) section 491(b)(1)(F)(iii) of the
2	McKinney-Vento Homeless Assistance Act
3	(42 U.S.C. 11408(b)(1)(F)(iii));
4	"(ix) sections 202(3) and
5	810(b)(2)(A) of the Native American
6	Housing and Self-Determination Act of
7	1996 (25 U.S.C. 4132(3), 4229(b)(2)(A));
8	"(x) in the National Housing Act—
9	"(I) in section 203 (12 U.S.C.
10	1709), the penultimate undesignated
11	paragraph of paragraph (2) of sub-
12	section (b), subsection $(c)(2)(A)$ , and
13	subsection $(r)(4)$ ;
14	"(II) subsections (a) and $(c)(3)$
15	of section 237 (12 U.S.C. 1715z-2);
16	and
17	"(III) subsections $(d)(2)(B)$ and
18	(m)(1) of section 255 (12 U.S.C.
19	1715z–20);
20	"(xi) section $502(h)(4)(B)$ of the
21	Housing Act of 1949 (42 U.S.C.
22	1472(h)(4)(B); and
23	"(xii) section 508 of the Housing and
24	Urban Development Act of 1970 (12
25	U.S.C. 1701z-7).

1	"(C) Rental Housing counseling.—
2	For purposes of this subsection, the term 'rent-
3	al housing counseling' means counseling related
4	to rental of residential property, which may in-
5	clude counseling regarding future homeowner-
6	ship opportunities and providing referrals for
7	renters and prospective renters to entities pro-
8	viding counseling and shall include counseling
9	related to such topics that is provided pursuant
10	to—
11	"(i) section 105(a)(20) of the Housing
12	and Community Development Act of 1974
13	(42 U.S.C. 5305(a)(20));
14	"(ii) in the United States Housing
15	Act of 1937—
16	"(I) section 9(e) (42 U.S.C.
17	1437g(e));
18	"(II) section $18(a)(4)(D)$ (42)
19	U.S.C. $1437p(a)(4)(D)$ ;
20	"(III) section $23(c)(4)$ (42)
21	U.S.C. $1437u(e)(4)$ ;
22	"(IV) section 32(e)(4) (42 U.S.C.
23	1437z-4(e)(4));
24	"(V) section $33(d)(2)(B)$ (42)
25	U.S.C. $1437z-5(d)(2)(B)$ ; and

1	"(VI) section $302(b)(6)$ (42)
2	U.S.C. 1437aaa–1(b)(6));
3	"(iii) section 233(b)(2) of the Cran-
4	ston-Gonzalez National Affordable Housing
5	Act (42 U.S.C. 12773(b)(2));
6	"(iv) section 106 of the Housing and
7	Urban Development Act of 1968 (12
8	U.S.C. 1701x);
9	"(v) section 422(b)(6) of the Cran-
10	ston-Gonzalez National Affordable Housing
11	Act (42 U.S.C. 12872(b)(6));
12	"(vi) section 491(b)(1)(F)(iii) of the
13	McKinney-Vento Homeless Assistance Act
14	(42  U.S.C.  11408(b)(1)(F)(iii));
15	"(vii) sections 202(3) and
16	810(b)(2)(A) of the Native American
17	Housing and Self-Determination Act of
18	1996 (25 U.S.C. $4132(3)$ , $4229(b)(2)(A)$ );
19	and
20	"(viii) the rental assistance program
21	under section 8 of the United States Hous-
22	ing Act of 1937 (42 U.S.C. 1437f).
23	"(2) STANDARDS FOR MATERIALS.—The Sec-
24	retary, in conjunction with the advisory committee
25	established under subsection (g)(4) of the Depart-

1	ment of Housing and Urban Development Act, shall
2	establish standards for materials and forms to be
3	used, as appropriate, by organizations providing
4	homeownership counseling services, including any re-
5	cipients of assistance pursuant to subsection $(a)(4)$ .
6	"(3) Mortgage software systems.—
7	"(A) CERTIFICATION.—The Secretary shall
8	provide for the certification of various computer
9	software programs for consumers to use in eval-
10	uating different residential mortgage loan pro-
11	posals. The Secretary shall require, for such
12	certification, that the mortgage software sys-
13	tems take into account—
14	"(i) the consumer's financial situation
15	and the cost of maintaining a home, in-
16	cluding insurance, taxes, and utilities;
17	"(ii) the amount of time the consumer
18	expects to remain in the home or expected
19	time to maturity of the loan;
20	"(iii) such other factors as the Sec-
21	retary considers appropriate to assist the
22	consumer in evaluating whether to pay
23	points, to lock in an interest rate, to select
24	an adjustable or fixed rate loan, to select
25	a conventional or government-insured or

guaranteed loan and to make other choices
during the loan application process.

If the Secretary determines that available existing software is inadequate to assist consumers during the residential mortgage loan application process, the Secretary shall arrange for the development by private sector software companies of new mortgage software systems that meet the Secretary's specifications.

"(B) USE AND INITIAL AVAILABILITY.—
Such certified computer software programs shall be used to supplement, not replace, housing counseling. The Secretary shall provide that such programs are initially used only in connection with the assistance of housing counselors certified pursuant to subsection (e).

"(C) AVAILABILITY.—After a period of initial availability under subparagraph (B) as the Secretary considers appropriate, the Secretary shall take reasonable steps to make mortgage software systems certified pursuant to this paragraph widely available through the Internet and at public locations, including public libraries, senior-citizen centers, public housing sites, offices of public housing agencies that admin-

1	ister rental housing assistance vouchers, and
2	housing counseling centers.
3	"(4) National public service multimedia
4	CAMPAIGNS TO PROMOTE HOUSING COUNSELING.—
5	"(A) IN GENERAL.—The Director of Hous-
6	ing Counseling shall develop, implement, and
7	conduct national public service multimedia cam-
8	paigns designed to make persons facing mort-
9	gage foreclosure, persons considering a
10	subprime mortgage loan to purchase a home, el-
11	derly persons, persons who face language bar-
12	riers, low-income persons, and other potentially
13	vulnerable consumers aware that it is advisable,
14	before seeking or maintaining a residential
15	mortgage loan, to obtain homeownership coun-
16	seling from an unbiased and reliable sources
17	and that such homeownership counseling is
18	available, including through programs spon-
19	sored by the Secretary of Housing and Urban
20	Development.
21	"(B) CONTACT INFORMATION.—Each seg-
22	ment of the multimedia campaign under sub-

paragraph (A) shall publicize the toll-free tele-

phone number and web site of the Department

of Housing and Urban Development through

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which persons seeking housing counseling can locate a housing counseling agency in their State that is certified by the Secretary of Housing and Urban Development and can provide advice on buying a home, renting, defaults, foreclosures, credit issues, and reverse mortgages.

"(C) AUTHORIZATION OF APPROPRIA-TIONS.—There are authorized to be appropriated to the Secretary, not to exceed \$3,000,000 for fiscal years 2008, 2009, and 2010, for the develop, implement, and conduct of national public service multimedia campaigns under this paragraph.

"(5) EDUCATION PROGRAMS.—The Secretary shall provide advice and technical assistance to States, units of general local government, and non-profit organizations regarding the establishment and operation of, including assistance with the development of content and materials for, educational programs to inform and educate consumers, particularly those most vulnerable with respect to residential mortgage loans (such as elderly persons, persons facing language barriers, low-income persons, and other potentially vulnerable consumers), regarding

1	home mortgages, mortgage refinancing, home equity
2	loans, and home repair loans.".
3	(b) Conforming Amendments to Grant Pro-
4	GRAM FOR HOMEOWNERSHIP COUNSELING ORGANIZA-
5	TIONS.—Section 106(c)(5)(A)(ii) of the Housing and
6	Urban Development Act of 1968 (12 U.S.C
7	1701x(c)(5)(A)(ii)) is amended—
8	(1) in subclause (III), by striking "and" at the
9	end;
10	(2) in subclause (IV) by striking the period at
11	the end and inserting "; and"; and
12	(3) by inserting after subclause (IV) the fol-
13	lowing new subclause:
14	"(V) notify the housing or mort-
15	gage applicant of the availability of
16	mortgage software systems provided
17	pursuant to subsection $(g)(3)$ .".
18	SEC. 404. GRANTS FOR HOUSING COUNSELING ASSIST
19	ANCE.
20	Section 106(a) of the Housing and Urban Develop-
21	ment Act of 1968 (12 U.S.C. 1701x(a)(3)) is amended
22	by adding at the end the following new paragraph:
23	"(4) Homeownership and Rental Counseling
24	A CICTOTO A NICITO

1	"(A) IN GENERAL.—The Secretary shall make
2	financial assistance available under this paragraph
3	to States, units of general local governments, and
4	nonprofit organizations providing homeownership or
5	rental counseling (as such terms are defined in sub-
6	section $(g)(1)$ .
7	"(B) QUALIFIED ENTITIES.—The Secretary
8	shall establish standards and guidelines for eligibility
9	of organizations (including governmental and non-
10	profit organizations) to receive assistance under this
11	paragraph.
12	"(C) DISTRIBUTION.—Assistance made avail-
13	able under this paragraph shall be distributed in a
14	manner that encourages efficient and successful
15	counseling programs.
16	"(D) AUTHORIZATION OF APPROPRIATIONS.—
17	There are authorized to be appropriated
18	\$45,000,000 for each of fiscal years 2008 through
19	2011 for—
20	"(i) the operations of the Office of Hous-
21	ing Counseling of the Department of Housing
22	and Urban Development;
23	"(ii) the responsibilities of the Secretary
24	under paragraphs (2) through (5) of subsection
25	(g); and

1	"(iii) assistance pursuant to this para-
2	graph for entities providing homeownership and
3	rental counseling.".
4	SEC. 405. REQUIREMENTS TO USE HUD-CERTIFIED COUN-
5	SELORS UNDER HUD PROGRAMS.
6	Section 106(e) of the Housing and Urban Develop-
7	ment Act of 1968 (12 U.S.C. 1701x(e)) is amended—
8	(1) by striking paragraph (1) and inserting the
9	following new paragraph:
10	"(1) Requirement for assistance.—An or-
11	ganization may not receive assistance for counseling
12	activities under subsection $(a)(1)(iii)$ , $(a)(2)$ , $(a)(4)$ ,
13	(c), or (d) of this section, or under section 101(e),
14	unless the organization, or the individuals through
15	which the organization provides such counseling, has
16	been certified by the Secretary under this subsection
17	as competent to provide such counseling.";
18	(2) in paragraph (2)—
19	(A) by inserting "and for certifying organi-
20	zations" before the period at the end of the
21	first sentence; and
22	(B) in the second sentence by striking "for
23	certification" and inserting ", for certification
24	of an organization, that each individual through
25	which the organization provides counseling shall

- demonstrate, and, for certification of an individual,";
  - (3) in paragraph (3), by inserting "organizations and" before "individuals";
- 5 (4) by redesignating paragraph (3) as para-6 graph (5); and
  - (5) by inserting after paragraph (2) the following new paragraphs:
  - "(3) REQUIREMENT UNDER HUD PROGRAMS.—
    Any homeownership counseling or rental housing counseling (as such terms are defined in subsection (g)(1)) required under, or provided in connection with, any program administered by the Department of Housing and Urban Development shall be provided only by organizations or counselors certified by the Secretary under this subsection as competent to provide such counseling.
  - "(4) Outreach.—The Secretary shall take such actions as the Secretary considers appropriate to ensure that individuals and organizations providing homeownership or rental housing counseling are aware of the certification requirements and standards of this subsection and of the training and certification programs under subsection (f).".

## 1 SEC. 406. STUDY OF DEFAULTS AND FORECLOSURES.

2	The Secretary of Housing and Urban Development
3	shall conduct an extensive study of the root causes of de-
4	fault and foreclosure of home loans, using as much empir-
5	ical data as are available. The study shall also examine
6	the role of escrow accounts in helping prime and nonprime
7	borrowers to avoid defaults and foreclosures. Not later
8	than 12 months after the date of the enactment of this
9	Act, the Secretary shall submit to the Congress a prelimi-
10	nary report regarding the study. Not later than 24 months
11	after such date of enactment, the Secretary shall submit
12	a final report regarding the results of the study, which
13	shall include any recommended legislation relating to the
14	study, and recommendations for best practices and for a
15	process to identify populations that need counseling the
16	most.
17	SEC. 407. DEFINITIONS FOR COUNSELING-RELATED PRO-
18	GRAMS.
19	Section 106 of the Housing and Urban Development
20	Act of 1968 (12 U.S.C. 1701x), as amended by the pre-

23 "(h) Definitions.—For purposes of this section:

ing at the end the following new subsection:

24 "(1) Nonprofit organization.—The term

ceding provisions of this title, is further amended by add-

- 25 'nonprofit organization' has the meaning given such
- term in section 104(5) of the Cranston-Gonzalez Na-

1	tional Affordable Housing Act (42 U.S.C.
2	12704(5)), except that subparagraph (D) of such
3	section shall not apply for purposes of this section.
4	"(2) State.—The term 'State' means each of
5	the several States, the Commonwealth of Puerto
6	Rico, the District of Columbia, the Commonwealth
7	of the Northern Mariana Islands, Guam, the Virgin
8	Islands, American Samoa, the Trust Territories of
9	the Pacific, or any other possession of the United
10	States.
11	"(3) Unit of general local govern-
12	MENT.—The term 'unit of general local government'
13	means any city, county, parish, town, township, bor-
14	ough, village, or other general purpose political sub-
15	division of a State.".
16	SEC. 408. UPDATING AND SIMPLIFICATION OF MORTGAGE
17	INFORMATION BOOKLET.
18	Section 5 of the Real Estate Settlement Procedures
19	Act of 1974 (12 U.S.C. 2604) is amended—
20	(1) in the section heading, by striking "SPE-
21	CIAL" and inserting "HOME BUYING";
22	(2) by striking subsections (a) and (b) and in-
23	serting the following new subsections:
24	"(a) Preparation and Distribution.—The Sec-
25	retary shall prepare, at least once every 5 years, a booklet

- 1 to help consumers applying for federally related mortgage
- 2 loans to understand the nature and costs of real estate
- 3 settlement services. The Secretary shall prepare the book-
- 4 let in various languages and cultural styles, as the Sec-
- 5 retary determines to be appropriate, so that the booklet
- 6 is understandable and accessible to homebuyers of dif-
- 7 ferent ethnic and cultural backgrounds. The Secretary
- 8 shall distribute such booklets to all lenders that make fed-
- 9 erally related mortgage loans. The Secretary shall also dis-
- 10 tribute to such lenders lists, organized by location, of
- 11 homeownership counselors certified under section 106(e)
- 12 of the Housing and Urban Development Act of 1968 (12
- 13 U.S.C. 1701x(e)) for use in complying with the require-
- 14 ment under subsection (c) of this section.
- 15 "(b) Contents.—Each booklet shall be in such form
- 16 and detail as the Secretary shall prescribe and, in addition
- 17 to such other information as the Secretary may provide,
- 18 shall include in plain and understandable language the fol-
- 19 lowing information:
- 20 "(1) A description and explanation of the na-
- 21 ture and purpose of the costs incident to a real es-
- tate settlement or a federally related mortgage loan.
- The description and explanation shall provide gen-
- eral information about the mortgage process as well
- as specific information concerning, at a minimum—

1	"(A) balloon payments;
2	"(B) prepayment penalties; and
3	"(C) the trade-off between closing costs
4	and the interest rate over the life of the loan
5	"(2) An explanation and sample of the uniform
6	settlement statement required by section 4.
7	"(3) A list and explanation of lending practices
8	including those prohibited by the Truth in Lending
9	Act or other applicable Federal law, and of other un-
10	fair practices and unreasonable or unnecessary
11	charges to be avoided by the prospective buyer with
12	respect to a real estate settlement.
13	"(4) A list and explanation of questions a con-
14	sumer obtaining a federally related mortgage loan
15	should ask regarding the loan, including whether the
16	consumer will have the ability to repay the loan
17	whether the consumer sufficiently shopped for the
18	loan, whether the loan terms include prepayment
19	penalties or balloon payments, and whether the loan
20	will benefit the borrower.
21	"(5) An explanation of the right of rescission as
22	to certain transactions provided by sections 125 and
23	129 of the Truth in Lending Act.
24	"(6) A brief explanation of the nature of a vari-
25	able rate mortgage and a reference to the booklet

Mortgages', published by the Board of Governors of the Federal Reserve System pursuant to section 226.19(b)(1) of title 12, Code of Federal Regula-

entitled 'Consumer Handbook on Adjustable Rate

tions, or to any suitable substitute of such booklet
 that such Board of Governors may subsequently

7 adopt pursuant to such section.

- "(7) A brief explanation of the nature of a home equity line of credit and a reference to the pamphlet required to be provided under section 127A of the Truth in Lending Act.
- "(8) Information about homeownership counseling services made available pursuant to section 106(a)(4) of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701x(a)(4)), a recommendation that the consumer use such services, and notification that a list of certified providers of homeownership counseling in the area, and their contact information, is available.
- "(9) An explanation of the nature and purpose of escrow accounts when used in connection with loans secured by residential real estate and the requirements under section 10 of this Act regarding such accounts.

1	"(10) An explanation of the choices available to
2	buyers of residential real estate in selecting persons
3	to provide necessary services incidental to a real es-
4	tate settlement.
5	"(11) An explanation of a consumer's respon-
6	sibilities, liabilities, and obligations in a mortgage
7	transaction.
8	"(12) An explanation of the nature and purpose
9	of real estate appraisals, including the difference be-
10	tween an appraisal and a home inspection.
11	"(13) Notice that the Office of Housing of the
12	Department of Housing and Urban Development has
13	made publicly available a brochure regarding loan
14	fraud and a World Wide Web address and toll-free
15	telephone number for obtaining the brochure.
16	The booklet prepared pursuant to this section shall take
17	into consideration differences in real estate settlement pro-
18	cedures that may exist among the several States and terri-
19	tories of the United States and among separate political
20	subdivisions within the same State and territory.";
21	(3) in subsection (c), by inserting at the end
22	the following new sentence: "Each lender shall also
23	include with the booklet a reasonably complete or
24	updated list of homeownership counselors who are

certified pursuant to section 106(e) of the Housing

1	and Urban Development Act of 1968 (12 U.S.C.
2	1701x(e)) and located in the area of the lender.";
3	and
4	(4) in subsection (d), by inserting after the pe-
5	riod at the end of the first sentence the following:
6	"The lender shall provide the HUD-issued booklet in
7	the version that is most appropriate for the person
8	receiving it.".
9	TITLE V-MORTGAGE DISCLO-
10	SURES UNDER REAL ESTATE
11	SETTLEMENT PROCEDURES
12	ACT OF 1974
13	SEC. 501. UNIVERSAL MORTGAGE DISCLOSURE IN GOOD
14	FAITH ESTIMATE OF SETTLEMENT SERVICES
15	COSTS.
16	(a) In General.—Section 5 of the Real Estate Set-
17	tlement Procedures Act of 1974 (12 U.S.C. 2604) is
18	amended—
19	(1) in subsection (c), by adding after the period
20	at the end the following: "Each such good faith esti-
21	mate shall include the disclosure required under sub-
22	section (f) in the form prescribed by the Secretary
23	pursuant to such subsection, except that if the Sec-
24	retary at any time issues any regulations requiring
25	the use of a standard or uniform form or statement

1	in providing the good faith estimate required under
2	this subsection and prescribing such standard or
3	uniform form or statement, such disclosure shall not
4	be required after the effective date of such regula-
5	tions."; and
6	(2) by adding at the end the following new sub-
7	section:
8	"(f) Universal Mortgage Disclosure Require-
9	MENT FOR GOOD FAITH ESTIMATES.—
10	"(1) Disclosure.—The disclosure required
11	under this subsection is a written statement regard-
12	ing the federally related mortgage loan for which the
13	good faith estimate under subsection (c) is made,
14	that consists of the following statements, appro-
15	priately and in good faith completed by the lender
16	in accordance with the terms of the federally related
17	mortgage loan involved in the settlement:
18	"(A) 'Your Loan Amount will be' and
19	'\$', each statement appearing in a
20	separate column of the disclosure.
21	"(B) 'Your Loan is', 'A Fixed Rate Loan',
22	and 'An Adjustable Rate Loan ', each state-
23	ment appearing in a separate column and each
24	of the last two such statements preceded by a
25	checkbox.

"(C) 'Your Loan Term is', '\_\_\_\_ years', 1 and '\_\_\_\_\_ years', each statement appearing 2 3 in a separate column, and the second such 4 statement shall appear in the same column as 5 the statement required by subparagraph (B) re-6 garding fixed rate loans and the third such 7 statement shall appear in the same column as 8 the statement required by subparagraph (B) re-9 garding adjustable rate loans; "(D) 'Your Estimated Interest Rate (APR) 10 11 will adjust. In \_\_\_\_\_ months, Your rate may 12 adjust to a maximum of \_\_\_\_\_%', each state-13 14 ment appearing in a separate column, the sec-15 ond such statement shall appear in the same 16 column as the statement required by subpara-17 graph (B) regarding fixed rate loans and the 18 third such statement shall appear in the same 19 column as the statement required by subpara-20 graph (B) regarding adjustable rate loans, and 21 the blanks relating to estimated interest rate shall be completed by the lender using an an-22 23 nual percentage rate determined in accordance 24 with the Truth in Lending Act.

1	"(E) 'Your Total Estimated Monthly Pay-
2	ment (Including loan Principal and Interest,
3	and property Taxes (based on current rates)
4	and Insurance (PITI)) is', '\$ which
5	represents% of Your estimated monthly
6	income', and '\$ which represents
7	% of Your estimated monthly income.
8	When Your interest rate initially adjusts, Your
9	maximum monthly payment may be as high as
10	\$ which represents% of Your
11	estimated monthly income', each statement ap-
12	pearing in a separate column, and the second
13	such statement shall appear in the same column
14	as the statement required by subparagraph (B)
15	regarding fixed rate loans and the third such
16	statement shall appear in the same column as
17	the statement required by subparagraph (B) re-
18	garding adjustable rate loans.
19	"(F) 'Your Rate Lock Period is' and
20	' days. After You lock into Your inter-
21	est rate, You must go to settlement within this
22	number of days to be guaranteed this interest
23	rate.', each statement appearing in a separate
24	column.

1	"(G) Does Your loan have a prepayment
2	penalty?', 'YES, Your maximum prepayment
3	penalty is \$', and 'NO', the first such
4	statement and the last two such statements ap-
5	pearing in a separate column, and each of the
6	last two such statements preceded by a
7	checkbox.
8	"(H) 'Does Your loan have a balloon pay-
9	ment?', 'YES, Your balloon payment of
10	\$ is due in months', and 'NO',
11	the first such statement and the last two such
12	statements appearing in a separate column, and
13	each of the last two such statements preceded
14	by a checkbox.
15	"(I) 'Your Total Estimated Settlement
16	Charges Will be \$ (a)' and 'Your
17	Total Estimated Down Payment will be
18	\$ (b)', each statement appearing in a
19	separate column.
20	"(J) 'Your Total Estimated Cash Needed
21	at Closing Will Be' and '\$ (a+b)',
22	each statement appearing in a separate column.
23	"(K) 'This represents a simple summary of
24	Your Good Faith Estimate (GFE). To under-
25	stand the terms of Your loan, You must see dis-

1	closure forms and the Truth in Lending Act.',
2	such statement appearing directly below the en-
3	tirety of the remainder of the disclosure.
4	"(2) Standard form.—
5	"(A) DEVELOPMENT AND USE.—The Sec-
6	retary, in consultation with the Secretary of
7	Veterans Affairs, the Federal Deposit Insurance
8	Corporation, and the Director of the Office of
9	Thrift Supervision, shall develop and prescribe
10	a standard form for the disclosure required
11	under this subsection, which shall be used with-
12	out variation in all transactions in the United
13	States that involve federally related mortgage
14	loans.
15	"(B) APPEARANCE.—The standard form
16	developed pursuant to this paragraph shall—
17	"(i) set forth each statement required
18	under a separate subparagraph under
19	paragraph (1) on a separate row of the
20	disclosure;
21	"(ii) be set forth in 8-point type;
22	"(iii) be not more than 6 inches in
23	width or 3.5 inches in height;

1	"(iv) include such boldface type and
2	shading as the Secretary considers appro-
3	priate;
4	"(v) include such parenthetical state-
5	ments directing the borrower to the terms
6	of the loan (such as 'see terms') as the
7	Secretary considers appropriate, in such
8	places as the Secretary considers appro-
9	priate; and
10	"(vi) be located in the upper one-third
11	of the first page of the good faith estimate
12	required under subsection (c) in a manner
13	that allows the identity, address, phone
14	number, and other relevant information of
15	the lender, the identity, address, phone
16	number, and other relevant information of
17	the borrower, and the address of the prop-
18	erty for which the federally related mort-
19	gage loan is to be made, to be located
20	above the standard form.".
21	(b) REGULATIONS.—The Secretary of Housing and
22	Urban Development shall issue regulations prescribing the
23	standard form and the use of such form, as required by
24	the amendment made by subsection (a), not later than the

25 expiration of the 180-day period beginning upon the date

1	of the enactment of this Act, and such regulations shall
2	take effect upon issuance.
3	TITLE VI—MORTGAGE
4	SERVICING
5	SEC. 601. ESCROW AND IMPOUND ACCOUNTS RELATING TO
6	CERTAIN CONSUMER CREDIT TRANS-
7	ACTIONS.
8	(a) In General.—Chapter 2 of the Truth in Lend-
9	ing Act (15 U.S.C. 1631 et seq.) is amended by inserting
10	after section 129B (as added by section 201) the following
11	new section:
12	"SEC. 129C. ESCROW OR IMPOUND ACCOUNTS RELATING
13	TO CERTAIN CONSUMER CREDIT TRANS-
13 14	TO CERTAIN CONSUMER CREDIT TRANS- ACTIONS.
14	ACTIONS.
14 15	ACTIONS.  "(a) In General.—Except as provided in subsection
14 15 16 17	ACTIONS.  "(a) IN GENERAL.—Except as provided in subsection (b) or (c), a creditor, in connection with the formation or
14 15 16 17	ACTIONS.  "(a) In General.—Except as provided in subsection (b) or (c), a creditor, in connection with the formation or consummation of a consumer credit transaction secured
114 115 116 117 118	ACTIONS.  "(a) IN GENERAL.—Except as provided in subsection (b) or (c), a creditor, in connection with the formation or consummation of a consumer credit transaction secured by a first lien on the principal dwelling of the consumer, other than a consumer credit transaction under an open
114 115 116 117 118	ACTIONS.  "(a) IN GENERAL.—Except as provided in subsection (b) or (c), a creditor, in connection with the formation or consummation of a consumer credit transaction secured by a first lien on the principal dwelling of the consumer, other than a consumer credit transaction under an open
14 15 16 17 18 19 20	"(a) In General.—Except as provided in subsection (b) or (c), a creditor, in connection with the formation or consummation of a consumer credit transaction secured by a first lien on the principal dwelling of the consumer, other than a consumer credit transaction under an open end credit plan or a reverse mortgage, shall establish, at
14 15 16 17 18 19 20 21	"(a) In General.—Except as provided in subsection (b) or (c), a creditor, in connection with the formation or consummation of a consumer credit transaction secured by a first lien on the principal dwelling of the consumer, other than a consumer credit transaction under an open end credit plan or a reverse mortgage, shall establish, at the time of the consummation of such transaction, an es-
14 15 16 17 18 19 20 21 22 23	ACTIONS.  "(a) IN GENERAL.—Except as provided in subsection (b) or (c), a creditor, in connection with the formation or consummation of a consumer credit transaction secured by a first lien on the principal dwelling of the consumer, other than a consumer credit transaction under an open end credit plan or a reverse mortgage, shall establish, at the time of the consummation of such transaction, an es- crow or impound account for the payment of taxes and hazard insurance, and, if applicable, flood insurance,

- 1 erty or the loan terms, as provided in, and in accordance
- 2 with, this section.
- 3 "(b) When Required.—No impound, trust, or other
- 4 type of account for the payment of property taxes, insur-
- 5 ance premiums, or other purposes relating to the property
- 6 may be required as a condition of a real property sale con-
- 7 tract or a loan secured by a first deed of trust or mortgage
- 8 on the principal dwelling of the consumer, other than a
- 9 consumer credit transaction under an open end credit plan
- 10 or a reverse mortgage, except when—
- 11 "(1) any such impound, trust, or other type of
- escrow or impound account for such purposes is re-
- 13 quired by Federal or State law;
- 14 "(2) a loan is made, guaranteed, or insured by
- a State or Federal governmental lending or insuring
- agency;
- 17 "(3) the consumer's debt-to-income ratio at the
- time the home mortgage is established taking into
- account income from all sources including the con-
- sumer's employment exceeds 50 percent;
- 21 "(4) the transaction is secured by a first mort-
- gage or lien on the consumer's principal dwelling
- and the annual percentage rate on the credit, at the
- time of consummation of the transaction, will exceed
- by more than 3.0 percentage points the yield on

1	Treasury securities having comparable periods of
2	maturity on the 15th day of the month immediately
3	preceding the month in which the application of the
4	extension of credit is received by the creditor;
5	"(5) a consumer obtains a mortgage referred to
6	in section 103(aa);
7	"(6) the original principal amount of such loan
8	at the time of consummation of the transaction is—
9	"(A) 90 percent or more of the sale price,
10	if the property involved is purchased with the
11	proceeds of the loan; or
12	"(B) 90 percent or more of the appraised
13	value of the property securing the loan;
14	"(7) the combined principal amount of all loans
15	secured by the real property exceeds 95 percent of
16	the appraised value of the property securing the
17	loans at the time of consummation of the last mort-
18	gage transaction;
19	"(8) the consumer was the subject of a pro-
20	ceeding under title 11, United States Code, at any
21	time during the 7-year period preceding the date of
22	the transaction (as determined on the basis of the
23	date of entry of the order for relief or the date of
24	adjudication, as the case may be, with respect to

such proceeding and included in a consumer report

- on the consumer under the Fair Credit Reporting
- 2 Act); or
- 3 "(9) so required by the Board pursuant to reg-
- 4 ulation.
- 5 "(c) Duration of Mandatory Escrow or Im-
- 6 POUND ACCOUNT.—An escrow or impound account estab-
- 7 lished pursuant to subsection (b), shall remain in existence
- 8 for a minimum period of 5 years and until such borrower
- 9 has sufficient equity in the dwelling securing the consumer
- 10 credit transaction so as to no longer be required to main-
- 11 tain private mortgage insurance, or such other period as
- 12 may be provided in regulations to address situations such
- 13 as borrower delinquency, unless the underlying mortgage
- 14 establishing the account is terminated.
- 15 "(d) Clarification on Escrow Accounts for
- 16 Loans Not Meeting Statutory Test.—For mort-
- 17 gages not covered by the requirements of subsection (b),
- 18 no provision of this section shall be construed as pre-
- 19 cluding the establishment of an impound, trust, or other
- 20 type of account for the payment of property taxes, insur-
- 21 ance premiums, or other purposes relating to the prop-
- 22 erty—
- "(1) on terms mutually agreeable to the parties
- 24 to the loan;

1	"(2) at the discretion of the lender or servicer,
2	as provided by the contract between the lender or
3	servicer and the borrower; or
4	"(3) pursuant to the requirements for the
5	escrowing of flood insurance payments for regulated
6	lending institutions in section 102(d) of the Flood
7	Disaster Protection Act of 1973.
8	"(e) Administration of Mandatory Escrow or
9	IMPOUND ACCOUNTS.—
10	"(1) In general.—Except as may otherwise
11	be provided for in this title or in regulations pre-
12	scribed by the Board, escrow or impound accounts
13	established pursuant to subsection (b) shall be estab-
14	lished in a federally insured depository institution.
15	"(2) Administration.—Except as provided in
16	this section or regulations prescribed under this sec-
17	tion, an escrow or impound account subject to this
18	section shall be administered in accordance with—
19	"(A) the Real Estate Settlement Proce-
20	dures Act of 1974 and regulations prescribed
21	under such Act;
22	"(B) the Flood Disaster Protection Act of
23	1973 and regulations prescribed under such
24	Act: and

1 "(C) the law of the State, if applicable, 2 where the real property securing the consumer 3 credit transaction is located.

> "(3) APPLICABILITY OF PAYMENT OF INTER-EST.—If prescribed by applicable State or Federal law, each creditor shall pay interest to the consumer on the amount held in any impound, trust, or escrow account that is subject to this section in the manner as prescribed by that applicable State or Federal law.

> "(4) Penalty coordination with respa.—
> Any action or omission on the part of any person which constitutes a violation of the Real Estate Settlement Procedures Act of 1974 or any regulation prescribed under such Act for which the person has paid any fine, civil money penalty, or other damages shall not give rise to any additional fine, civil money penalty, or other damages under this section, unless the action or omission also constitutes a direct violation of this section.

"(f) DISCLOSURES RELATING TO MANDATORY ES-22 CROW OR IMPOUND ACCOUNT.—In the case of any im-23 pound, trust, or escrow account that is subject to this sec-24 tion, the creditor shall disclose by written notice to the 25 consumer at least 3 business days before the consumma-

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- 1 tion of the consumer credit transaction giving rise to such
- 2 account or in accordance with timeframes established in
- 3 prescribed regulations the following information:
- 4 "(1) The fact that an escrow or impound ac-5 count will be established at consummation of the 6 transaction.
  - "(2) The amount required at closing to initially fund the escrow or impound account.
  - "(3) The amount, in the initial year after the consummation of the transaction, of the estimated taxes and hazard insurance, including flood insurance, if applicable, and any other required periodic payments or premiums that reflects, as appropriate, either the taxable assessed value of the real property securing the transaction, including the value of any improvements on the property or to be constructed on the property (whether or not such construction will be financed from the proceeds of the transaction) or the replacement costs of the property.
  - "(4) The estimated monthly amount payable to be escrowed for taxes, hazard insurance (including flood insurance, if applicable) and any other required periodic payments or premiums.
- 24 "(5) The fact that, if the consumer chooses to 25 terminate the account at the appropriate time in the

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- 1 future, the consumer will become responsible for the
- 2 payment of all taxes, hazard insurance, and flood in-
- 3 surance, if applicable, as well as any other required
- 4 periodic payments or premiums on the property un-
- 5 less a new escrow or impound account is established.
- 6 "(g) Definitions.—For purposes of this section, the
- 7 following definitions shall apply:
- 8 "(1) FLOOD INSURANCE.—The term 'flood in-
- 9 surance' means flood insurance coverage provided
- under the national flood insurance program pursu-
- ant to the National Flood Insurance Act of 1968.
- 12 "(2) HAZARD INSURANCE.—The term 'hazard
- insurance' shall have the same meaning as provided
- for 'hazard insurance', 'casualty insurance', 'home-
- owner's insurance', or other similar term under the
- law of the State where the real property securing the
- 17 consumer credit transaction is located.".
- 18 (b) Implementation.—
- 19 (1) REGULATIONS.—The Board of Governors of
- the Federal Reserve System, the Comptroller of the
- 21 Currency, the Director of the Office of Thrift Super-
- vision, the Federal Deposit Insurance Corporation,
- 23 the National Credit Union Administration Board,
- 24 (hereafter in this Act referred to as the "Federal
- banking agencies") and the Federal Trade Commis-

1	sion shall prescribe, in final form, such regulations
2	as determined to be necessary to implement the
3	amendments made by subsection (a) before the end
4	of the 180-day period beginning on the date of the
5	enactment of this Act.
6	(2) Effective date.—The amendments made
7	by subsection (a) shall only apply to covered mort-
8	gage loans consummated after the end of the 1-year
9	period beginning on the date of the publication of
10	final regulations in the Federal Register.
11	(c) Clerical Amendment.—The table of sections
12	for chapter 2 of the Truth in Lending Act is amended
13	by inserting after the item relating to section 129B (as
14	added by section 201) the following new item:
	"129C. Escrow or impound accounts relating to certain consumer credit transactions.".
15	SEC. 602. DISCLOSURE NOTICE REQUIRED FOR CON-
16	SUMERS WHO WAIVE ESCROW SERVICES.
17	(a) In General.—Section 129C of the Truth in
18	Lending Act (as added by section 601) is amended by add-
19	ing at the end the following new subsection:
20	"(h) DISCLOSURE NOTICE REQUIRED FOR CON-
21	SUMERS WHO WAIVE ESCROW SERVICES.—
22	"(1) In general.—If—
23	"(A) an impound, trust, or other type of

account for the payment of property taxes, in-

1	surance premiums, or other purposes relating to
2	real property securing a consumer credit trans-
3	action is not established in connection with the
4	transaction; or
5	"(B) a consumer chooses, at any time after
6	such an account is established in connection
7	with any such transaction and in accordance
8	with any statute, regulation, or contractual
9	agreement, to close such account,
10	the creditor or servicer shall provide a timely and
11	clearly written disclosure to the consumer that ad-
12	vises the consumer of the responsibilities of the con-
13	sumer and implications for the consumer in the ab-
14	sence of any such account.
15	"(2) Disclosure requirements.—Any dis-
16	closure provided to a consumer under paragraph (1)
17	shall include the following:
18	"(A) Information concerning any applica-
19	ble fees or costs associated with either the non-
20	establishment of any such account at the time
21	of the transaction, or any subsequent closure of
22	any such account.
23	"(B) A clear and prominent notice that the
24	consumer is responsible for personally and di-
25	rectly paying the non-escrowed items, in addi-

tion to paying the mortgage loan payment, in the absence of any such account, and the fact that the costs for taxes, insurance, and related fees can be substantial.

"(C) A clear explanation of the consequences of any failure to pay non-escrowed items, including the possible requirement for the forced placement of insurance by the creditor or servicer and the potentially higher cost (including any potential commission payments to the servicer) or reduced coverage for the consumer in the event of any such creditor-placed insurance.".

### (b) IMPLEMENTATION.—

- (1) REGULATIONS.—The Federal banking agencies and the Federal Trade Commission shall prescribe, in final form, such regulations as such agencies determine to be necessary to implement the amendments made by subsection (a) before the end of the 180-day period beginning on the date of the enactment of this Act.
- (2) EFFECTIVE DATE.—The amendments made by subsection (a) shall only apply in accordance with the regulations established in paragraph (1) and beginning on the date occurring 180-days after the

1	date of the publication of final regulations in the
2	Federal Register.
3	SEC. 603. REAL ESTATE SETTLEMENT PROCEDURES ACT OF
4	1974 AMENDMENTS.
5	(a) Servicer Prohibitions.—Section 6 of the Real
6	Estate Settlement Procedures Act of 1974 (12 U.S.C.
7	2605) is amended by adding at the end the following new
8	subsections:
9	"(k) Servicer Prohibitions.—
10	"(1) IN GENERAL.—A servicer of a federally re-
11	lated mortgage shall not—
12	"(A) obtain force-placed hazard insurance
13	unless there is a reasonable basis to believe the
14	borrower has failed to comply with the loan
15	contract's requirements to maintain property
16	insurance;
17	"(B) charge fees for responding to valid
18	qualified written requests (as defined in regula-
19	tions which the Secretary shall prescribe) under
20	this section;
21	"(C) fail to take timely action to respond
22	to a borrower's requests to correct errors relat-
23	ing to allocation of payments, final balances for
24	purposes of paying off the loan, or avoiding
25	foreclosure, or other standard servicer's duties;

1	"(D) fail to respond within 10 business
2	days to a request from a borrower to provide
3	the identity, address, and other relevant contact
4	information about the owner assignee of the
5	loan; or
6	"(E) fail to comply with any other obliga-
7	tion found by the Secretary, by regulation, to
8	be appropriate to carry out the consumer pro-
9	tection purposes of this Act.
10	"(2) Force-placed insurance defined.—
11	For purposes of this subsection and subsections (l)
12	and (m), the term 'force-placed insurance' means
13	hazard insurance coverage obtained by a servicer of
14	a federally related mortgage when the borrower has
15	failed to maintain or renew hazard insurance on
16	such property as required of the borrower under the
17	terms of the mortgage.
18	"(l) Requirements for Force-Placed Insur-
19	ANCE.—A servicer of a federally related mortgage shall
20	not be construed as having a reasonable basis for obtain-
21	ing force-placed insurance unless the requirements of this
22	subsection have been met.
23	"(1) Written notices to borrower.—A
24	servicer may not impose any charge on any borrower

1	for force-placed insurance with respect to any prop-
2	erty securing a federally related mortgage unless—
3	"(A) the servicer has sent, by first-class
4	mail, a written notice to the borrower con-
5	taining—
6	"(i) a reminder of the borrower's obli-
7	gation to maintain hazard insurance on the
8	property securing the federally related
9	mortgage;
10	"(ii) a statement that the servicer
11	does not have evidence of insurance cov-
12	erage of such property;
13	"(iii) a clear and conspicuous state-
14	ment of the procedures by which the bor-
15	rower may demonstrate that the borrower
16	already has insurance coverage; and
17	"(iv) a statement that the servicer
18	may obtain such coverage at the borrower's
19	expense if the borrower does not provide
20	such demonstration of the borrower's exist-
21	ing coverage in a timely manner;
22	"(B) the servicer has sent, by first-class
23	mail, a second written notice, at least 30 days
24	after the mailing of the notice under subpara-
25	graph (A) that contains all the information de-

1	scribed in each clauses of such subparagraph;
2	and
3	"(C) the servicer has not received from the
4	borrower any demonstration of hazard insur-
5	ance coverage for the property securing the
6	mortgage by the end of the 15-day period be-
7	ginning on the date the notice under subpara-
8	graph (B) was sent by the servicer.
9	"(2) Sufficiency of Demonstration.—A
10	servicer of a federally related mortgage shall accept
11	any reasonable form of written confirmation from a
12	borrower of existing insurance coverage, which shall
13	include the existing insurance policy number along
14	with the identity of, and contact information for, the
15	insurance company or agent.
16	"(3) Termination of force-placed insur-
17	ANCE.—Within 15 days of the receipt by a servicer
18	of confirmation of a borrower's existing insurance
19	coverage, the servicer shall—
20	"(A) terminate the force-placed insurance;
21	and
22	"(B) refund to the consumer all force-
23	placed insurance premiums paid by the bor-
24	rower during any period during which the bor-
25	rower's insurance coverage and the force-placed

- insurance coverage were each in effect, and any related fees charged to the consumer's account with respect to the force-placed insurance during such period.
- 5 "(4) CLARIFICATION WITH RESPECT TO FLOOD
  6 DISASTER PROTECTION ACT.—No provision of this
  7 section shall be construed as prohibiting a servicer
  8 from providing simultaneous or concurrent notice of
  9 a lack of flood insurance pursuant to section 102(e)
  10 of the Flood Disaster Protection Act of 1973.
- 11 "(m) LIMITATIONS ON FORCE-PLACED INSURANCE 12 CHARGES.—All charges for force-placed insurance pre-13 miums shall be bona fide and reasonable in amount.
- 14 "(n) Prompt Crediting of Payments Re-15 Quired.—
- "(1) IN GENERAL.—All amounts received by a 16 17 lender or a servicer on a home loan at the address 18 where the borrower has been instructed to make 19 payments shall be accepted and credited, or treated 20 as credited, on the business day received, to the ex-21 tent that the borrower has made the full contractual 22 payment and has provided sufficient information to 23 credit the account.
- 24 "(2) SCHEDULED METHOD.—If a servicer uses 25 the scheduled method of accounting, any regularly

- scheduled payment made prior to the scheduled due date shall be credited no later than the due date.
- 3 "(3) Notice of noncredit.—If any payment
- 4 is received by a lender or a servicer on a home loan
- 5 and not credited, or treated as credited, the bor-
- 6 rower shall be notified within 10 business days by
- 7 mail at the borrower's last known address of the dis-
- 8 position of the payment, the reason the payment was
- 9 not credited, or treated as credited to the account,
- and any actions necessary by the borrower to make
- 11 the loan current.".
- 12 (b) Increase in Penalty Amounts.—Section 6(f)
- 13 of the Real Estate Settlement Procedures Act of 1974 (12
- 14 U.S.C. 2605(f)) is amended—
- 15 (1) in paragraphs (1)(B) and (2)(B), by strik-
- ing "\$1,000" each place such term appears and in-
- 17 serting "\$2,000"; and
- 18 (2) in paragraph (2)(B)(i), by striking
- "\$500,000" and inserting "\$1,000,000".
- 20 (c) Decrease in Response Times.—Section 6(e) of
- 21 the Real Estate Settlement Procedures Act of 1974 (12
- 22 U.S.C. 2605(e)) is amended—
- 23 (1) in paragraph (1)(A), by striking "20 days"
- and inserting "10 days";

- 1 (2) in paragraph (2), by striking "60 days" and 2 inserting "30 days"; and
- 3 (3) by adding at the end the following new 4 paragraph:
- 5 "(4) LIMITED EXTENSION OF RESPONSE 6 TIME.—The 30-day period described in paragraph 7 (2) may be extended for not more than 30 days if, 8 before the end of such 30-day period, the servicer
- 9 notifies the borrower of the extension and the rea-10 sons for the delay in responding.".
- 11 (d) Requests for Pay-Off Amounts.—Section
- 12 6(e) of the Real Estate Settlement Procedures Act of 1974
- 13 (12 U.S.C. 2605(e)) is amended by inserting after para-
- 14 graph (4) (as added by subsection (c) of this section) the
- 15 following new paragraph:
- 16 "(5) Requests for Pay-off amounts.—A
- 17 creditor or servicer shall send a payoff balance with-
- in 7 business days of the receipt of a written request
- 19 for such balance from or on behalf of the bor-
- rower.".
- 21 (e) Prompt Refund of Escrow Accounts Upon
- 22 Payoff.—Section 6(g) of the Real Estate Settlement
- 23 Procedures Act of 1974 (12 U.S.C. 2605(g)) is amended
- 24 by adding at the end the following new sentence: "Any
- 25 balance in any such account that is within the servicer's

1	control at the time the loan is paid off shall be promptly
2	returned to the borrower within 20 business days or cred-
3	ited to a similar account for a new mortgage loan to the
4	borrower with the same lender.".
5	SEC. 604. MORTGAGE SERVICING STUDIES REQUIRED.
6	(a) Mortgage Servicing Practices.—
7	(1) Study.—The Secretary of Housing and
8	Urban Development, in consultation with the Fed-
9	eral banking agencies, and the Federal Trade Com-
10	mission, shall conduct a comprehensive study on
11	mortgage servicing practices and their potential for
12	fraud and abuse.
13	(2) Issues to be included.—In addition to
14	other issues the Secretary of Housing and Urban
15	Development, the Federal banking agencies, and the
16	Federal Trade Commission may determine to be ap-
17	propriate and possibly pertinent to the study con-
18	ducted under paragraph (1), the study shall include
19	the following issues:
20	(A) A survey of the industry in order to
21	examine the issue of the timely or effective
22	posting of payments by servicers.
23	(B) The employment of daily interest when
24	payments are made after a due date.

1	(C) The charging of late fees on the entire
2	outstanding principal.
3	(D) The charging of interest on servicing
4	fees.
5	(E) The utilization of collection practices
6	that failed to comply with the Fair Debt Collec-
7	tion Practices Act.
8	(F) The charging of prepayment penalties
9	when not authorized by either the note or law.
10	(G) The employment of unconscionable for-
11	bearance agreements.
12	(H) Foreclosure abuses.
13	(3) Report.—Before the end of the 12-month
14	period beginning on the date of the enactment of
15	this Act, the Secretary of Housing and Urban Devel-
16	opment shall submit a report on the study conducted
17	under this subsection to the Committee on Financial
18	Services of the House of Representatives and the
19	Committee on Banking, Housing, and Urban Affairs
20	of the Senate.
21	(b) Mortgage Servicing Improvements.—
22	(1) Study.—The Secretary of Housing and
23	Urban Development, in consultation with the Fed-
24	eral banking agencies, and the Federal Trade Com-
25	mission, shall conduct a comprehensive study on

1	means to improve the best practices of the mortgage
2	servicing industry, and Federal and State laws gov-
3	erning such industry.

4 (2) Report.—Before the end of the 18-month 5 period beginning on the date of the enactment of 6 this Act, the Secretary of Housing and Urban Devel-7 opment shall submit a report on the study conducted 8 under this subsection to the Committee on Financial 9 Services of the House of Representatives and the 10 Committee on Banking, Housing, and Urban Affairs of the Senate, together with such recommendations 12 for administrative or legislative action as the Sec-13 retary, in consultation with the Board and the Com-14 mission, may determine to be appropriate.

### 15 SEC. 605. ESCROWS INCLUDED IN REPAYMENT ANALYSIS.

- 16 (a) IN GENERAL.—Section 128(b) of the Truth in Lending Act (15 U.S.C. 1638(b)) is amended by adding 18 at the end the following new paragraph:
- 19 "(4) Repayment analysis required to in-20 CLUDE ESCROW PAYMENTS.—
- "(A) IN GENERAL.—In the case of any 21 22 consumer credit transaction secured by a first 23 mortgage or lien on the principal dwelling of 24 the consumer, other than a consumer credit 25 transaction under an open end credit plan or a

reverse mortgage, for which an impound, trust, or other type of account has been or will be established in connection with the transaction for the payment of property taxes, hazard and flood (if any) insurance premiums, or other periodic payments or premiums with respect to the property, the information required to be provided under subsection (a) with respect to the number, amount, and due dates or period of payments scheduled to repay the total of payments shall take into account the amount of any monthly payment to such account for each such repayment in accordance with section 10(a)(2) of the Real Estate Settlement Procedures Act of 1974.

"(B) Assessment value.—The amount taken into account under subparagraph (A) for the payment of property taxes, hazard and flood (if any) insurance premiums, or other periodic payments or premiums with respect to the property shall reflect the taxable assessed value of the real property securing the transaction after the consummation of the transaction, including the value of any improvements on the property or to be constructed on the property

1	(whether or not such construction will be fi-
2	nanced from the proceeds of the transaction), if
3	known, and the replacement costs of the prop-
4	erty for hazard insurance, in the initial year
5	after the transaction.".
6	TITLE VII—APPRAISAL
7	ACTIVITIES
8	SEC. 701. PROPERTY APPRAISAL REQUIREMENTS.
9	Section 129 of the Truth in Lending Act (15 U.S.C.
10	1639) is amended by inserting after subsection (u) (as
11	added by section 303(f)) the following new subsection:
12	"(v) Property Appraisal Requirements.—
13	"(1) IN GENERAL.—A creditor may not extend
14	credit in the form of a mortgage referred to in sec-
15	tion 103(aa) to any consumer without first obtaining
16	a written appraisal of the property to be mortgaged
17	prepared in accordance with the requirements of this
18	subsection.
19	"(2) Appraisal requirements.—
20	"(A) Physical property visit.—An ap-
21	praisal of property to be secured by a mortgage
22	referred to in section 103(aa) does not meet the
23	requirement of this subsection unless it is per-
24	formed by a qualified appraiser who conducts a

1	physical property visit of the interior of the
2	mortgaged property.
3	"(B) Second appraisal under certain
4	CIRCUMSTANCES.—
5	"(i) In general.—If the purpose of
6	a mortgage referred to in section 103(aa)
7	is to finance the purchase or acquisition of
8	the mortgaged property from a person
9	within 180 days of the purchase or acquisi-
10	tion of such property by that person at a
11	price that was lower than the current sale
12	price of the property, the creditor shall ob-
13	tain a second appraisal from a different
14	qualified appraiser. The second appraisal
15	shall include an analysis of the difference
16	in sale prices, changes in market condi-
17	tions, and any improvements made to the
18	property between the date of the previous
19	sale and the current sale.
20	"(ii) No cost to consumer.—The
21	cost of any second appraisal required
22	under clause (i) may not be charged to the
23	consumer.

1	"(C) Qualified appraiser defined.—
2	For purposes of this subsection, the term
3	'qualified appraiser' means a person who—
4	"(i) is certified or licensed by the
5	State in which the property to be ap-
6	praised is located; and
7	"(ii) performs each appraisal in con-
8	formity with the Uniform Standards of
9	Professional Appraisal Practice and title
10	XI of the Financial Institutions Reform,
11	Recovery, and Enforcement Act of 1989,
12	and the regulations prescribed under such
13	title, as in effect on the date of the ap-
14	praisal.
15	"(3) Free Copy of Appraisal.—A creditor
16	shall provide 1 copy of each appraisal conducted in
17	accordance with this subsection in connection with a
18	mortgage referred to in section 103(aa) to the con-
19	sumer without charge, and at least 3 days prior to
20	the transaction closing date.
21	"(4) Consumer notification.—At the time
22	of the initial mortgage application, the consumer
23	shall be provided with a statement by the creditor
24	that any appraisal prepared for the mortgage is for
25	the sole use of the creditor, and that the consumer

1	may choose to have a separate appraisal conducted
2	at their own expense.
3	"(5) VIOLATIONS.—In addition to any other li-
4	ability to any person under this title, a creditor
5	found to have willfully failed to obtain an appraisal
6	as required in this subsection shall be liable to the
7	consumer for the sum of \$2,000.".
8	SEC. 702. UNFAIR AND DECEPTIVE PRACTICES AND ACTS
9	RELATING TO CERTAIN CONSUMER CREDIT
10	TRANSACTIONS.
11	(a) In General.—Chapter 2 of the Truth in Lend-
12	ing Act (15 U.S.C. 1631 et seq.) is amended by inserting
13	after section 129C (as added by section 601) the following
14	new section:
15	"SEC. 129D. UNFAIR AND DECEPTIVE PRACTICES AND ACTS
16	RELATING TO CERTAIN CONSUMER CREDIT
17	TRANSACTIONS.
18	"(a) In General.—It shall be unlawful, in providing
19	any services for a consumer credit transaction secured by
20	the principal dwelling of the consumer, to engage in any
21	unfair or deceptive act or practice as described in or pur-
22	suant to regulations prescribed under this section.
23	"(b) Appraisal Independence.—For purposes of
24	subsection (a), unfair and deceptive practices shall in-
25	clude—

1 "(1) any appraisal of a property offered as se-2 curity for repayment of the consumer credit trans-3 action that is conducted in connection with such 4 transaction in which a person with an interest in the 5 underlying transaction compensates, coerces, extorts, 6 colludes, instructs, induces, bribes, or intimidates a 7 person conducting or involved in an appraisal, or at-8 tempts, to compensate, coerce, extort, collude, in-9 struct, induce, bribe, or intimidate such a person, 10 for the purpose of causing the appraised value as-11 signed, under the appraisal, to the property to be 12 based on any factor other than the independent 13 judgment of the appraiser;

- "(2) mischaracterizing, or suborning mischaracterization of, the appraised value of the property securing the extension of the credit;
- "(3) seeking to influence an appraiser or otherwise to encourage a targeted value in order to facilitate the making or pricing of the transaction; and
- 20 "(4) failing to timely compensate an appraiser for a completed appraisal regardless of whether the 22 transaction closes.
- "(c) Exceptions.—The requirements of subsection 23 (b) shall not be construed as prohibiting a mortgage lend-25 er, mortgage broker, mortgage banker, real estate broker,

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- 1 appraisal management company, employee of an appraisal
- 2 management company, or any other person with an inter-
- 3 est in a real estate transaction from asking an appraiser
- 4 to provide 1 or more of the following services:
- 5 "(1) Consider additional, appropriate property
- 6 information, including the consideration of addi-
- 7 tional comparable properties to make or support an
- 8 appraisal.
- 9 "(2) Provide further detail, substantiation, or
- explanation for the appraiser's value conclusion.
- 11 "(3) Correct errors in the appraisal report.
- 12 "(d) RULEMAKING PROCEEDINGS.—The Board, the
- 13 Comptroller of the Currency, the Director of the Office
- 14 of Thrift Supervision, the Federal Deposit Insurance Cor-
- 15 poration, the National Credit Union Administration
- 16 Board, and the Federal Trade Commission—
- 17 "(1) shall, for purposes of this section, jointly
- prescribe regulations defining with specificity acts or
- practices which are unfair or deceptive in the provi-
- sion of mortgage lending services for a consumer
- 21 credit transaction secured by the principal dwelling
- of the consumer or mortgage brokerage services for
- such a transaction and defining any terms in this
- section or such regulations; and

"(2) may jointly issue interpretive guidelines and general statements of policy with respect to un-fair or deceptive acts or practices in the provision of mortgage lending services for a consumer credit transaction secured by the principal dwelling of the consumer and mortgage brokerage services for such a transaction, within the meaning of subsections (a). (b), and (c).

### "(e) Penalties.—

- "(1) FIRST VIOLATION.—In addition to the enforcement provisions referred to in section 130, each person who violates this section shall forfeit and pay a civil penalty of not more than \$10,000 for each day any such violation continues.
- "(2) Subsequent violations.—In the case of any person on whom a civil penalty has been imposed under paragraph (1), paragraph (1) shall be applied by substituting '\$20,000' for '\$10,000' with respect to all subsequent violations.
- "(3) Assessment.—The agency referred to in subsection (a) or (c) of section 108 with respect to any person described in paragraph (1) shall assess any penalty under this subsection to which such person is subject.".

1	(b) CLERICAL AMENDMENT.—The table of sections
2	for chapter 2 of the Truth in Lending Act is amended
3	by inserting after the item relating to section 129C (as
4	added by section 601) the following new item:
	"129D. Unfair and deceptive practices and acts relating to certain consumer credit transactions.".
5	SEC. 703. APPRAISAL SUBCOMMITTEE OF FIEC, APPRAISER
6	INDEPENDENCE, AND APPROVED APPRAISER
7	EDUCATION.
8	(a) Consumer Protection Mission.—
9	(1) Purpose.—A purpose for the establishment
10	and operation of the Appraisal Subcommittee of the
11	Financial Institutions Examination Council (here-
12	after in this section referred to as the "Appraisal
13	Subcommittee") shall be to establish a consumer
14	protection mandate.
15	(2) Functions of Appraisal sub-
16	COMMITTEE.—It shall be a function of the Appraisal
17	Subcommittee to protect the consumer from im-
18	proper appraisal practices and the predations of un-
19	licensed appraisers.
20	(3) Threshold levels.—In establishing a
21	threshold level under section 1112(b) of the Finan-
22	cial Institutions Reform, Recovery, and Enforcement
23	Act of 1989 (12 U.S.C. 3341(b)), each agency shall
24	determine in writing that the threshold level provides

- 1 reasonable protection for consumers who purchase 1-
- 2 4 unit single-family residences.
- 3 (b) Annual Report of Appraisal Sub-
- 4 COMMITTEE.—The annual report of the Appraisal Sub-
- 5 committee under section 1103(a)(4) of Financial Institu-
- 6 tions Reform, Recovery, and Enforcement Act of 1989
- 7 shall detail the activities of the Appraisal Subcommittee,
- 8 including the results of all audits of State appraiser regu-
- 9 latory agencies, and provide an accounting of disapproved
- 10 actions and warnings taken in the previous year, including
- 11 a description of the conditions causing the disapproval.
- 12 (c) Open Meetings.—All meetings of the Appraisal
- 13 Subcommittee shall be held in public session after notice
- 14 in the Federal Register.
- 15 (d) Regulations.—The Appraisal Subcommittee
- 16 may prescribe regulations after notice and opportunity for
- 17 comment. Any regulations prescribed by the Appraisal
- 18 Subcommittee shall (unless otherwise provided in this sec-
- 19 tion or title XI of the Financial Institutions Reform, Re-
- 20 covery, and Enforcement Act of 1989) be limited to the
- 21 following functions: temporary practice, national registry,
- 22 information sharing, and enforcement. For purposes of
- 23 prescribing regulations, the Appraisal Subcommittee shall
- 24 establish an advisory committee of industry participants,

- 1 including appraisers, lenders, consumer advocates, and
- 2 government agencies, and hold regular meetings.
- 3 (e) Field Appraisals and Appraisal Reviews.—
- 4 All field appraisals performed at a property within a State
- 5 shall be prepared by appraisers licensed in the State where
- 6 the property is located. All Uniform Standards of Profes-
- 7 sional Appraisal Practice-compliant appraisal reviews shall
- 8 be performed by an appraiser who is duly licensed by a
- 9 State appraisal board.
- 10 (f) State Agency Reporting Requirement.—
- 11 Each State with an appraiser certifying and licensing
- 12 agency whose certifications and licenses comply with title
- 13 XI of the Financial Institutions Reform, Recovery, and
- 14 Enforcement Act of 1989 shall transmit reports on sanc-
- 15 tions, disciplinary actions, license and certification revoca-
- 16 tions, and license and certification suspensions on a timely
- 17 basis to the national registry of the Appraisal Sub-
- 18 committee.
- 19 (g) Registry Fees Modified.—
- 20 (1) IN GENERAL.—The annual registry fees for
- 21 persons performing appraisals in federally related
- transactions shall be increased from \$25 to \$40. The
- 23 maximum amount up to which the Appraisal Sub-
- committee may adjust any registry fees shall be in-
- creased from \$50 to \$80 per annum. The Appraisal

- Subcommittee shall consider at least once every 5
  years whether to adjust the dollar amount of the
  registry fees to account for inflation. In implementing any change in registry fees, the Appraisal
  Subcommittee shall provide flexibility to the States
  for multi-year certifications and licenses already in
  place, as well as a transition period to implement the
  changes in registry fees.
  - (2) Incremental revenues.—Incremental revenues collected pursuant to the increases required by this section shall be placed in a separate account at the United States Treasury, entitled the Appraisal Subcommittee Account.

### (h) Grants and Reports.—

- (1) In General.—Amounts appropriated for or collected by the Appraisal Subcommittee after the date of the enactment of this Act shall, in addition to other uses authorized, be used—
  - (A) to make grants to State appraiser regulatory agencies to help defray those costs relating to enforcement activities; and
  - (B) to report to all State appraiser certifying and licensing agencies when a license or certification is surrendered, revoked, or suspended.

1 (2) LIMITATION ON OBLIGATIONS.—Obligations
2 authorized under this section may not exceed 75 per3 cent of the fiscal year total of incremental increase
4 in fees collected and deposited in the Appraisal Sub5 committee Account pursuant to section 703(g) of
6 this Act.

## (i) Criteria.—

- (1) Definition.—For purposes of this section and title XI of the Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (notwithstanding section 1116(c) of such title), the term "State licensed appraiser" means an individual who has satisfied the requirements for State licensing in a State or territory whose criteria for the licensing of a real estate appraiser currently meet or exceed the minimum criteria issued by the Appraisal Qualifications Board of The Appraisal Foundation for the licensing of real estate appraisers.
- (2) MINIMUM QUALIFICATION REQUIRE-MENTS.—Any requirements established for individuals in the position of "Trainee Appraiser" and "Supervisory Appraiser" shall meet or exceed the minimum qualification requirements of the Appraiser Qualifications Board of The Appraisal Foundation.

1	The Appraisal Subcommittee shall have the author-
2	ity to enforce these requirements.
3	(j) Monitoring of State Appraiser Certifying
4	AND LICENSING AGENCIES.—The Appraisal Sub-
5	committee shall monitor State appraiser certifying and
6	licencing agencies for the purpose of determining whether
7	a State agency's funding and staffing are consistent with
8	the requirements of title XI of the Financial Institutions
9	Reform, Recovery, and Enforcement Act of 1989, whether
10	a State agency processes complaints and completes exams
11	in a reasonable time period, and whether a State agency
12	reports claims and disciplinary actions on a timely basis
13	to the national registry maintained by the Appraisal Sub-
14	committee. The Appraisal Subcommittee shall have the
15	authority to impose interim sanctions and suspensions.
16	(k) RECIPROCITY.—A State appraiser certifying or li-
17	censing agency shall issue a reciprocal certification or li-
18	cense for an individual from another State when—
19	(1) the appraiser licensing and certification pro-
20	gram of such other State is in compliance with the
21	provisions of this title; and
22	(2) the appraiser holds a valid certification
23	from a State whose requirements for certification or
24	licensing meet or exceed the licensure standards es-

- 1 tablished by the State where an individual seeks ap-
- 2 praisal licensure.
- 3 (l) Consideration of Professional Appraisal
- 4 Designations.—No provision of section 1122(d) of the
- 5 Financial Institutions Reform, Recovery, and Enforce-
- 6 ment Act of 1989 shall be construed as prohibiting consid-
- 7 eration of designations conferred by recognized national
- 8 professional appraisal organizations, such as sponsoring
- 9 organizations of The Appraisal Foundation.
- 10 (m) Appraiser Independence.—
- 11 (1) Prohibitions on interested parties in
- 12 A REAL ESTATE TRANSACTION.—No mortgage lend-
- er, mortgage broker, mortgage banker, real estate
- broker, appraisal management company, employee of
- an appraisal management company, nor any other
- person with an interest in a real estate transaction
- involving an appraisal shall improperly influence, or
- attempt to improperly influence, through coercion,
- extortion, collusion, compensation, instruction, in-
- ducement, intimidation, non-payment for services
- 21 rendered, or bribery, the development, reporting, re-
- sult, or review of a real estate appraisal sought in
- connection with a mortgage loan.
- 24 (2) Exceptions.—The requirements of para-
- graph (1) shall not be construed as prohibiting a

- mortgage lender, mortgage broker, mortgage banker, real estate broker, appraisal management company, employee of an appraisal management company, or any other person with an interest in a real estate transaction from asking an appraiser to provide 1 or more of the following services:
  - (A) Consider additional, appropriate property information, including the consideration of additional comparable properties to make or support an appraisal.
  - (B) Provide further detail, substantiation, or explanation for the appraiser's value conclusion.
    - (C) Correct errors in the appraisal report.
  - (3) Prohibitions on conflicts of interest.—No certified or licensed appraiser conducting an appraisal may have a direct or indirect interest, financial or otherwise, in the property or transaction involving the appraisal.
  - (4) Mandatory reporting.—Any mortgage lender, mortgage broker, mortgage banker, real estate broker, appraisal management company, employee of an appraisal management company, or any other person with an interest in a real estate transaction involving an appraisal who has a reasonable

- basis to believe an appraiser is violating applicable
  laws, or is otherwise engaging in unethical conduct,
  shall refer the matter to the applicable State ap-
- 4 praiser certifying and licensing agency.

- (5) REGULATIONS.—The Federal financial institutions regulatory agencies (as defined in section 1003(1) of the Federal Financial Institutions Examination Council Act of 1978) shall prescribe such regulations as may be necessary to carry out the provisions of this subsection.
  - (6) Penalties.—Any person who violates any provision of this subsection shall be subject to civil penalties under section 8(i)(2) of the Federal Deposit Insurance Act or section 206(k)(2) of the Federal Credit Union Act, as appropriate.
  - (7) Proceeding.—A proceeding with respect to a violation of this subsection shall be an administrative proceeding which may be conducted by a Federal financial institutions regulatory agency in accordance with the procedures set forth in subchapter II of chapter 5 of title 5, United States Code.
- 23 (n) APPROVED EDUCATION.—The Appraisal Sub-24 committee shall encourage the States to accept courses ap-

- 1 proved by the Appraiser Qualification Board's Course Ap-
- 2 proval Program.
- 3 SEC. 704. STUDY REQUIRED ON IMPROVEMENTS IN AP-
- 4 PRAISAL PROCESS AND COMPLIANCE PRO-
- 5 GRAMS.
- 6 (a) STUDY.—The Comptroller General shall conduct
- 7 a comprehensive study on possible improvements in the
- 8 appraisal process generally, and specifically on the consist-
- 9 ency in and the effectiveness of, and possible improve-
- 10 ments in, State compliance efforts and programs in ac-
- 11 cordance with title XI of the Financial Institutions Re-
- 12 form, Recovery, and Enforcement Act of 1989. In addi-
- 13 tion, this study shall examine the existing de minimis loan
- 14 levels established by Federal regulators for compliance
- 15 under title XI and whether there is a need to revise them
- 16 to reflect the addition of consumer protection to the pur-
- 17 poses and functions of the Appraisal Subcommittee.
- 18 (b) Report.—Before the end of the 18-month period
- 19 beginning on the date of the enactment of this Act, the
- 20 Comptroller General shall submit a report on the study
- 21 under subsection (a) to the Committee on Financial Serv-
- 22 ices of the House of Representatives and the Committee
- 23 on Banking, Housing, and Urban Affairs of the Senate,
- 24 together with such recommendations for administrative or

- 1 legislative action, at the Federal or State level, as the
- 2 Comptroller General may determine to be appropriate.
- 3 SEC. 705. CONSUMER APPRAISAL DISCLOSURE.
- 4 (a) IN GENERAL.—Chapter 2 of the Truth in Lend-
- 5 ing Act (15 U.S.C. 1631 et seq.) is amended by inserting
- 6 after section 129D (as added by section 702) the following
- 7 new section:
- 8 "SEC. 129E. CONSUMER APPRAISAL DISCLOSURE.
- 9 "In any case in which an appraisal is performed in
- 10 connection with an extension of credit secured by an inter-
- 11 est in real property, the creditor or other mortgage origi-
- 12 nator shall make available to the applicant for the exten-
- 13 sion of credit a copy of all appraisal valuation reports upon
- 14 completion but no later than 3 business days prior to the
- 15 transaction closing date.".
- 16 (b) CLERICAL AMENDMENT.—The table of sections
- 17 for chapter 2 of the Truth in Lending Act is amended
- 18 by inserting after the item relating to section 129D (as
- 19 added by section 702) the following new item:

"129E. Consumer appraisal disclosure.".

Passed the House of Representatives November 15, 2007.

Attest:

# 110TH CONGRESS H. R. 3915

## AN ACT

To amend the Truth in Lending Act to reform consumer mortgage practices and provide accountability for such practices, to establish licensing and registration requirements for residential mortgage originators, to provide certain minimum standards for consumer mortgage loans, and for other purposes.