H.R. 1592

IN THE SENATE OF THE UNITED STATES

May 7, 2007

Received; read twice and referred to the Committee on the Judiciary

AN ACT

To provide Federal assistance to States, local jurisdictions, and Indian tribes to prosecute hate crimes, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Local Law Enforce-
- 3 ment Hate Crimes Prevention Act of 2007".
- 4 SEC. 2. DEFINITION OF HATE CRIME.
- 5 In this Act—
- 6 (1) the term "crime of violence" has the mean-
- 7 ing given that term in section 16, title 18, United
- 8 States Code;
- 9 (2) the term "hate crime" has the meaning
- given such term in section 280003(a) of the Violent
- 11 Crime Control and Law Enforcement Act of 1994
- 12 (28 U.S.C. 994 note); and
- 13 (3) the term "local" means a county, city, town,
- township, parish, village, or other general purpose
- political subdivision of a State.
- 16 SEC. 3. SUPPORT FOR CRIMINAL INVESTIGATIONS AND
- 17 PROSECUTIONS BY STATE, LOCAL, AND TRIB-
- 18 AL LAW ENFORCEMENT OFFICIALS.
- 19 (a) Assistance Other Than Financial Assist-
- 20 ANCE.—
- 21 (1) IN GENERAL.—At the request of State,
- local, or Tribal law enforcement agency, the Attor-
- 23 ney General may provide technical, forensic, prosecu-
- torial, or any other form of assistance in the crimi-
- 25 nal investigation or prosecution of any crime that—
- 26 (A) constitutes a crime of violence;

- 1 (B) constitutes a felony under the State, 2 local, or Tribal laws; and
 - (C) is motivated by prejudice based on the actual or perceived race, color, religion, national origin, gender, sexual orientation, gender identity, or disability of the victim, or is a violation of the State, local, or Tribal hate crime laws.
 - (2) Priority.—In providing assistance under paragraph (1), the Attorney General shall give priority to crimes committed by offenders who have committed crimes in more than one State and to rural jurisdictions that have difficulty covering the extraordinary expenses relating to the investigation or prosecution of the crime.

(b) Grants.—

- (1) In General.—The Attorney General may award grants to State, local, and Indian law enforcement agencies for extraordinary expenses associated with the investigation and prosecution of hate crimes.
- (2) Office of Justice Programs.—In implementing the grant program under this subsection, the Office of Justice Programs shall work closely with grantees to ensure that the concerns and needs of all affected parties, including community groups

| 1 | and schools, colleges, and universities, are addressed |
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| 2 | through the local infrastructure developed under the |
| 3 | grants. |
| 4 | (3) Application.— |
| 5 | (A) IN GENERAL.—Each State, local, and |
| 6 | Indian law enforcement agency that desires a |
| 7 | grant under this subsection shall submit an ap- |
| 8 | plication to the Attorney General at such time, |
| 9 | in such manner, and accompanied by or con- |
| 10 | taining such information as the Attorney Gen- |
| 11 | eral shall reasonably require. |
| 12 | (B) Date for submission.—Applications |
| 13 | submitted pursuant to subparagraph (A) shall |
| 14 | be submitted during the 60-day period begin- |
| 15 | ning on a date that the Attorney General shall |
| 16 | prescribe. |
| 17 | (C) Requirements.—A State, local, and |
| 18 | Indian law enforcement agency applying for a |
| 19 | grant under this subsection shall— |
| 20 | (i) describe the extraordinary pur- |
| 21 | poses for which the grant is needed; |
| 22 | (ii) certify that the State, local gov- |
| 23 | ernment, or Indian tribe lacks the re- |
| 24 | sources necessary to investigate or pros- |
| 25 | ecute the hate crime; |

| 1 | (iii) demonstrate that, in developing a |
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| 2 | plan to implement the grant, the State, |
| 3 | local, and Indian law enforcement agency |
| 4 | has consulted and coordinated with non- |
| 5 | profit, nongovernmental violence recovery |
| 6 | service programs that have experience in |
| 7 | providing services to victims of hate |
| 8 | crimes; and |
| 9 | (iv) certify that any Federal funds re- |
| 10 | ceived under this subsection will be used to |
| 11 | supplement, not supplant, non-Federal |
| 12 | funds that would otherwise be available for |
| 13 | activities funded under this subsection. |
| 14 | (4) Deadline.—An application for a grant |
| 15 | under this subsection shall be approved or denied by |
| 16 | the Attorney General not later than 30 business |
| 17 | days after the date on which the Attorney General |
| 18 | receives the application. |
| 19 | (5) Grant amount.—A grant under this sub- |
| 20 | section shall not exceed \$100,000 for any single ju- |
| 21 | risdiction in any 1-year period. |
| 22 | (6) Report.—Not later than December 31, |
| 23 | 2008, the Attorney General shall submit to Congress |

a report describing the applications submitted for

grants under this subsection, the award of such

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- 1 grants, and the purposes for which the grant
- 2 amounts were expended.
- 3 (7) AUTHORIZATION OF APPROPRIATIONS.—
- 4 There is authorized to be appropriated to carry out
- 5 this subsection \$5,000,000 for each of fiscal years
- 6 2008 and 2009.

7 SEC. 4. GRANT PROGRAM.

- 8 (a) AUTHORITY TO AWARD GRANTS.—The Office of
- 9 Justice Programs of the Department of Justice may
- 10 award grants, in accordance with such regulations as the
- 11 Attorney General may prescribe, to State, local, or Tribal
- 12 programs designed to combat hate crimes committed by
- 13 juveniles, including programs to train local law enforce-
- 14 ment officers in identifying, investigating, prosecuting,
- 15 and preventing hate crimes.
- 16 (b) AUTHORIZATION OF APPROPRIATIONS.—There
- 17 are authorized to be appropriated such sums as may be
- 18 necessary to carry out this section.
- 19 SEC. 5. AUTHORIZATION FOR ADDITIONAL PERSONNEL TO
- 20 ASSIST STATE, LOCAL, AND TRIBAL LAW EN-
- 21 **FORCEMENT.**
- There are authorized to be appropriated to the De-
- 23 partment of Justice, including the Community Relations
- 24 Service, for fiscal years 2008, 2009, and 2010 such sums
- 25 as are necessary to increase the number of personnel to

| 1 | prevent and respond to alleged violations of section 249 |
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| 2 | of title 18, United States Code, as added by section 7 of |
| 3 | this Act. |
| 4 | SEC. 6. PROHIBITION OF CERTAIN HATE CRIME ACTS. |
| 5 | (a) In General.—Chapter 13 of title 18, United |
| 6 | States Code, is amended by adding at the end the fol- |
| 7 | lowing: |
| 8 | "§ 249. Hate crime acts |
| 9 | "(a) In General.— |
| 10 | "(1) Offenses involving actual or per- |
| 11 | CEIVED RACE, COLOR, RELIGION, OR NATIONAL ORI- |
| 12 | GIN.—Whoever, whether or not acting under color of |
| 13 | law, willfully causes bodily injury to any person or, |
| 14 | through the use of fire, a firearm, or an explosive or |
| 15 | incendiary device, attempts to cause bodily injury to |
| 16 | any person, because of the actual or perceived race, |
| 17 | color, religion, or national origin of any person— |
| 18 | "(A) shall be imprisoned not more than 10 |
| 19 | years, fined in accordance with this title, or |
| 20 | both; and |
| 21 | "(B) shall be imprisoned for any term of |
| 22 | years or for life, fined in accordance with this |
| 23 | title, or both, if— |
| 24 | "(i) death results from the offense: or |

| 1 | "(ii) the offense includes kidnaping or |
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| 2 | an attempt to kidnap, aggravated sexual |
| 3 | abuse or an attempt to commit aggravated |
| 4 | sexual abuse, or an attempt to kill. |
| 5 | "(2) Offenses involving actual or per- |
| 6 | CEIVED RELIGION, NATIONAL ORIGIN, GENDER, SEX- |
| 7 | UAL ORIENTATION, GENDER IDENTITY, OR DIS- |
| 8 | ABILITY.— |
| 9 | "(A) IN GENERAL.—Whoever, whether or |
| 10 | not acting under color of law, in any cir- |
| 11 | cumstance described in subparagraph (B), will- |
| 12 | fully causes bodily injury to any person or, |
| 13 | through the use of fire, a firearm, or an explo- |
| 14 | sive or incendiary device, attempts to cause |
| 15 | bodily injury to any person, because of the ac- |
| 16 | tual or perceived religion, national origin, gen- |
| 17 | der, sexual orientation, gender identity or dis- |
| 18 | ability of any person— |
| 19 | "(i) shall be imprisoned not more |
| 20 | than 10 years, fined in accordance with |
| 21 | this title, or both; and |
| 22 | "(ii) shall be imprisoned for any term |
| 23 | of years or for life, fined in accordance |
| 24 | with this title, or both, if— |

| 1 | "(I) death results from the of- |
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| 2 | fense; or |
| 3 | (Π) the offense includes kid- |
| 4 | naping or an attempt to kidnap, ag- |
| 5 | gravated sexual abuse or an attempt |
| 6 | to commit aggravated sexual abuse, or |
| 7 | an attempt to kill. |
| 8 | "(B) CIRCUMSTANCES DESCRIBED.—For |
| 9 | purposes of subparagraph (A), the cir- |
| 10 | cumstances described in this subparagraph are |
| 11 | that— |
| 12 | "(i) the conduct described in subpara- |
| 13 | graph (A) occurs during the course of, or |
| 14 | as the result of, the travel of the defendant |
| 15 | or the victim— |
| 16 | "(I) across a State line or na- |
| 17 | tional border; or |
| 18 | "(II) using a channel, facility, or |
| 19 | instrumentality of interstate or for- |
| 20 | eign commerce; |
| 21 | "(ii) the defendant uses a channel, fa- |
| 22 | cility, or instrumentality of interstate or |
| 23 | foreign commerce in connection with the |
| 24 | conduct described in subparagraph (A): |

| 1 | "(iii) in connection with the conduct |
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| 2 | described in subparagraph (A), the defend- |
| 3 | ant employs a firearm, explosive or incen- |
| 4 | diary device, or other weapon that has |
| 5 | traveled in interstate or foreign commerce; |
| 6 | or |
| 7 | "(iv) the conduct described in sub- |
| 8 | paragraph (A)— |
| 9 | "(I) interferes with commercial |
| 10 | or other economic activity in which |
| 11 | the victim is engaged at the time of |
| 12 | the conduct; or |
| 13 | "(II) otherwise affects interstate |
| 14 | or foreign commerce. |
| 15 | "(b) Certification Requirement.—No prosecu- |
| 16 | tion of any offense described in this subsection may be |
| 17 | undertaken by the United States, except under the certifi- |
| 18 | cation in writing of the Attorney General, the Deputy At- |
| 19 | torney General, the Associate Attorney General, or any |
| 20 | Assistant Attorney General specially designated by the At- |
| 21 | torney General that— |
| 22 | "(1) such certifying individual has reasonable |
| 23 | cause to believe that the actual or perceived race, |
| 24 | color, religion, national origin, gender, sexual ori- |
| 25 | entation, gender identity, or disability of any person |

| 1 | was a motivating factor underlying the alleged con- |
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| 2 | duct of the defendant; and |
| 3 | "(2) such certifying individual has consulted |
| 4 | with State or local law enforcement officials regard- |
| 5 | ing the prosecution and determined that— |
| 6 | "(A) the State does not have jurisdiction |
| 7 | or does not intend to exercise jurisdiction; |
| 8 | "(B) the State has requested that the Fed- |
| 9 | eral Government assume jurisdiction; |
| 10 | "(C) the State does not object to the Fed- |
| 11 | eral Government assuming jurisdiction; or |
| 12 | "(D) the verdict or sentence obtained pur- |
| 13 | suant to State charges left demonstratively |
| 14 | unvindicated the Federal interest in eradicating |
| 15 | bias-motivated violence. |
| 16 | "(c) Definitions.—In this section— |
| 17 | "(1) the term 'explosive or incendiary device' |
| 18 | has the meaning given such term in section 232 of |
| 19 | this title; |
| 20 | "(2) the term 'firearm' has the meaning given |
| 21 | such term in section 921(a) of this title; and |
| 22 | "(3) the term 'gender identity' for the purposes |
| 23 | of this chapter means actual or perceived gender-re- |
| 24 | lated characteristics. |

- 1 "(d) Rule of Evidence.—In a prosecution for an
- 2 offense under this section, evidence of expression or asso-
- 3 ciations of the defendant may not be introduced as sub-
- 4 stantive evidence at trial, unless the evidence specifically
- 5 relates to that offense. However, nothing in this section
- 6 affects the rules of evidence governing impeachment of a
- 7 witness.".
- 8 (b) Technical and Conforming Amendment.—
- 9 The table of sections at the beginning of chapter 13 of
- 10 title 18, United States Code, is amended by adding at the
- 11 end the following new item:

"249. Hate crime acts.".

12 SEC. 7. SEVERABILITY.

- 13 If any provision of this Act, an amendment made by
- 14 this Act, or the application of such provision or amend-
- 15 ment to any person or circumstance is held to be unconsti-
- 16 tutional, the remainder of this Act, the amendments made
- 17 by this Act, and the application of the provisions of such
- 18 to any person or circumstance shall not be affected there-
- 19 by.

20 SEC. 8. RULE OF CONSTRUCTION.

- Nothing in this Act, or the amendments made by this
- 22 Act, shall be construed to prohibit any expressive conduct
- 23 protected from legal prohibition by, or any activities pro-

- 1 tected by the free speech or free exercise clauses of, the
- 2 First Amendment to the Constitution.

Passed the House of Representatives May 3, 2007.

Attest: LORRAINE C. MILLER,

Clerk.