

Union Calendar No. 314

110TH CONGRESS
2^D SESSION

H. R. 3992

[Report No. 110-514]

To amend title I of the Omnibus Crime Control and Safe Streets Act of 1968 to provide grants for the improved mental health treatment and services provided to offenders with mental illnesses, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 30, 2007

Mr. SCOTT of Virginia (for himself, Mr. FORBES, Mr. KENNEDY, Mr. DELAHUNT, Mr. DANIEL E. LUNGREN of California, Mr. NADLER, Mr. COBLE, Mr. RAMSTAD, Ms. JACKSON-LEE of Texas, Mr. PLATTS, Mrs. NAPOLITANO, and Mr. ELLISON) introduced the following bill; which was referred to the Committee on the Judiciary

JANUARY 22, 2008

Additional sponsors: Mr. LEWIS of Georgia and Mrs. DRAKE

JANUARY 22, 2008

Committed to the Committee of the Whole House on the State of the Union
and ordered to be printed

A BILL

To amend title I of the Omnibus Crime Control and Safe Streets Act of 1968 to provide grants for the improved mental health treatment and services provided to offenders with mental illnesses, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Mentally Ill Offender Treatment and Crime Reduction
6 Reauthorization and Improvement Act of 2007”.

7 (b) TABLE OF CONTENTS.—The table of contents for
8 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings.

Sec. 3. Reauthorization of the Adult and Juvenile Collaboration Program
Grants.

Sec. 4. Law enforcement response to mentally ill offenders improvement grants.

Sec. 5. Effective treatment of female offenders with mental illnesses.

Sec. 6. Grants to expand capabilities and effectiveness of correctional agency
identification and treatment plans for mentally ill offenders.

Sec. 7. Statewide planning grants to improve treatment of mentally ill offend-
ers.

Sec. 8. Improving the mental health courts grant program.

Sec. 9. Study and report on prevalence of mentally ill offenders.

9 **SEC. 2. FINDINGS.**

10 Congress finds the following:

11 (1) Communities nationwide are struggling to
12 respond to the high numbers of people with mental
13 illnesses involved at all points in the criminal justice
14 system.

15 (2) A 1999 study by the Department of Justice
16 estimated that 16 percent of people incarcerated in
17 prisons and jails in the United States, which is more
18 than 300,000 people, suffer from mental illnesses.

19 (3) Rates of mental illness among women in jail
20 are almost twice that of men.

1 (4) Los Angeles County Jail and New York’s
2 Rikers Island jail complex hold more people with
3 mental illnesses than the largest psychiatric inpa-
4 tient facilities in the United States.

5 (5) State prisoners with a mental health prob-
6 lem are twice as likely as those without a mental
7 health problem to have been homeless in the year be-
8 fore their arrest.

9 (6) Reentry planning for inmates with mental
10 illnesses is the least frequently endorsed mental
11 health service by jail administrators.

12 **SEC. 3. REAUTHORIZATION OF THE ADULT AND JUVENILE**
13 **COLLABORATION PROGRAM GRANTS.**

14 (a) AUTHORIZATION OF APPROPRIATIONS THROUGH
15 2013.—Section 2991(h) of title I of the Omnibus Crime
16 Control and Safe Streets Act of 1968 is amended—

17 (1) in paragraph (1), by striking at the end
18 “and”;

19 (2) in paragraph (2), by striking “for fiscal
20 years 2006 through 2009.” and inserting “for each
21 of the fiscal years 2006 and 2007; and”;

22 (3) by adding at the end the following new
23 paragraph:

24 “(3) \$75,000,000 for each of the fiscal years
25 2008 through 2013.”.

1 (b) ALLOCATION OF FUNDING FOR ADMINISTRATIVE
2 PURPOSES.—Section 2991(h) of such title is further
3 amended—

4 (1) by redesignating paragraphs (1), (2), and
5 (3) (as added by subsection (a)(3)) as subpara-
6 graphs (A), (B), and (C), respectively;

7 (2) by striking “There are authorized” and in-
8 serting “(1) IN GENERAL—There are authorized”;
9 and

10 (3) by adding at the end the following new
11 paragraph:

12 “(2) ALLOCATION OF FUNDING FOR ADMINISTRA-
13 TIVE PURPOSES.—For fiscal year 2008 and each subse-
14 quent fiscal year, of the amounts authorized under para-
15 graph (1) for such fiscal year, the Attorney General may
16 obligate not more than 3 percent for the administrative
17 expenses of the Attorney General in carrying out this sec-
18 tion for such fiscal year.”.

19 (c) NO MINIMUM ALLOCATION.—Section 2991 of
20 such title is amended by striking subsection (g) and redesi-
21 gnating subsection (h) as subsection (g).

22 (d) ADDITIONAL APPLICATIONS RECEIVING PRI-
23 ORITY.—Subsection (c) of such section is amended to read
24 as follows:

1 “(c) PRIORITY.—The Attorney General, in awarding
2 funds under this section, shall give priority to applications
3 that—

4 “(1) promote effective strategies by law enforce-
5 ment to identify and to reduce risk of harm to men-
6 tally ill offenders and public safety;

7 “(2) promote effective strategies for identifica-
8 tion and treatment of female mentally ill offenders;
9 or

10 “(3)(A) demonstrate the strongest commitment
11 to ensuring that such funds are used to promote
12 both public health and public safety;

13 “(B) demonstrate the active participation of
14 each co-applicant in the administration of the col-
15 laboration program;

16 “(C) document, in the case of an application for
17 a grant to be used in whole or in part to fund treat-
18 ment services for adults or juveniles during periods
19 of incarceration or detention, that treatment pro-
20 grams will be available to provide transition and re-
21 entry services for such individuals; and

22 “(D) have the support of both the Attorney
23 General and the Secretary.”.

1 **SEC. 4. LAW ENFORCEMENT RESPONSE TO MENTALLY ILL**
2 **OFFENDERS IMPROVEMENT GRANTS.**

3 (a) IN GENERAL.—Part HH of title I of the Omnibus
4 Crime Control and Safe Streets Act of 1968 is amended
5 by adding at the end the following new section:

6 **“SEC. 2992. LAW ENFORCEMENT RESPONSE TO MENTALLY**
7 **ILL OFFENDERS IMPROVEMENT GRANTS.**

8 “(a) AUTHORIZATION.—The Attorney General is au-
9 thorized to make grants to States, units of local govern-
10 ment, Indian tribes, and tribal organizations for the fol-
11 lowing purposes:

12 “(1) TRAINING PROGRAMS.—To provide for
13 programs that offer law enforcement personnel spe-
14 cialized and comprehensive training in procedures to
15 identify and respond appropriately to incidents in
16 which the unique needs of individuals with mental
17 illnesses are involved.

18 “(2) RECEIVING CENTERS.—To provide for the
19 development of specialized receiving centers to assess
20 individuals in the custody of law enforcement per-
21 sonnel for mental health and substance abuse treat-
22 ment needs.

23 “(3) IMPROVED TECHNOLOGY.—To provide for
24 computerized information systems (or to improve ex-
25 isting systems) to provide timely information to law
26 enforcement personnel and criminal justice system

1 personnel to improve the response of such respective
2 personnel to mentally ill offenders.

3 “(4) COOPERATIVE PROGRAMS.—To provide for
4 the establishment and expansion of cooperative ef-
5 forts by criminal and juvenile justice agencies and
6 mental health agencies to promote public safety
7 through the use of effective interventions with re-
8 spect to mentally ill offenders.

9 “(5) CAMPUS SECURITY PERSONNEL TRAIN-
10 ING.—To provide for programs that offer campus se-
11 curity personnel training in procedures to identify
12 and respond appropriately to incidents in which the
13 unique needs of individuals with mental illnesses are
14 involved.

15 “(b) BJA TRAINING MODELS.—For purposes of sub-
16 section (a)(1), the Director of the Bureau of Justice As-
17 sistance shall develop training models for training law en-
18 forcement personnel in procedures to identify and respond
19 appropriately to incidents in which the unique needs of
20 individuals with mental illnesses are involved.

21 “(c) MATCHING FUNDS.—The Federal share of funds
22 for a program funded by a grant received under this sec-
23 tion may not exceed 75 percent of the costs of the program
24 unless the Attorney General waives, wholly or in part, such
25 funding limitation. The non-Federal share of payments

1 made for such a program may be made in cash or in-kind
2 fairly evaluated, including planned equipment or services.

3 “(d) AUTHORIZATION OF APPROPRIATIONS.—There
4 are authorized to be appropriated to the Department of
5 Justice to carry out this section \$10,000,000 for each of
6 the fiscal years 2008 through 2013.”.

7 (b) CONFORMING AMENDMENT.—Such part is fur-
8 ther amended by amending the part heading to read as
9 follows: “**GRANTS TO IMPROVE TREATMENT OF OF-**
10 **FENDERS WITH MENTAL ILLNESSES**”.

11 **SEC. 5. EFFECTIVE TREATMENT OF FEMALE OFFENDERS**
12 **WITH MENTAL ILLNESSES.**

13 Part HH of title I of the Omnibus Crime Control and
14 Safe Streets Act of 1968, as amended by section 4, is fur-
15 ther amended by adding at the end the following new sec-
16 tion:

17 **“SEC. 2993. GRANTS FOR THE EFFECTIVE TREATMENT OF**
18 **FEMALE OFFENDERS WITH MENTAL ILL-**
19 **NESSES.**

20 “(a) AUTHORIZATION.—The Attorney General is au-
21 thorized to make grants to States, units of local govern-
22 ment, Indian tribes, and tribal organizations to provide
23 any of the following services, with respect to a female of-
24 fender with a mental illness:

25 “(1) Mental health treatment.

1 “(2) Intensive case management services that
2 are coordinated and designed to provide the range of
3 services needed to address treatment or assistance
4 needs of the offender, with respect to any criminal
5 behavior, substance abuse, psychological abuse,
6 physical abuse, housing, employment, and medical
7 needs.

8 “(3) In the case that the offender has a child,
9 family support services needed to ensure the mainte-
10 nance of a relationship between the offender and
11 such child.

12 “(4) Related mental health services for any
13 children of the offender, as needed.

14 “(b) AUTHORIZATION OF APPROPRIATIONS.—There
15 are authorized to be appropriated to the Department of
16 Justice to carry out this section \$5,000,000 for each of
17 the fiscal years 2008 through 2013.”.

18 **SEC. 6. GRANTS TO EXPAND CAPABILITIES AND EFFEC-**
19 **TIVENESS OF CORRECTIONAL AGENCY IDEN-**
20 **TIFICATION AND TREATMENT PLANS FOR**
21 **MENTALLY ILL OFFENDERS.**

22 Part HH of title I of the Omnibus Crime Control and
23 Safe Streets Act of 1968, as amended by sections 4 and
24 5, is further amended by adding at the end the following
25 new section:

1 **“SEC. 2994. GRANTS TO EXPAND CAPABILITIES AND EFFEC-**
2 **TIVENESS OF CORRECTIONAL FACILITY**
3 **IDENTIFICATION AND TREATMENT PLANS**
4 **FOR MENTALLY ILL OFFENDERS.**

5 “(a) AUTHORIZATION.—The Attorney General is au-
6 thorized to make grants to States, units of local govern-
7 ment, Indian tribes, and tribal organizations in accordance
8 with this section for any of the following purposes:

9 “(1) To provide correctional facilities within the
10 respective jurisdiction with the capacity (or improved
11 capacity), with respect to inmates of such facilities
12 who have mental illnesses, to—

13 “(A) assess the clinical and social needs of
14 such inmates and the extent to which such in-
15 mates pose any public safety risks to the com-
16 munity;

17 “(B) plan for and provide treatment and
18 services to address such inmates unique needs;

19 “(C) identify and coordinate with commu-
20 nity and correctional programs responsible for
21 post-release services; and

22 “(D) coordinate the transition plans for
23 such inmates to ensure the implementation of
24 such plan and to avoid gaps in care with com-
25 munity-based services.

1 “(2) To provide for the standardization of
2 screening and assessment practices to identify in-
3 mates with mental illnesses.

4 “(3) To provide for local task forces to identify
5 essential community services for inmates with men-
6 tal illnesses upon the reentry of such inmates into
7 the community.

8 “(4) To coordinate planning for the transition
9 of inmates with mental illnesses who are released
10 from correctional facilities and reenter the commu-
11 nity.

12 “(5) To provide for housing options for individ-
13 uals with mental illnesses who reenter the commu-
14 nity that provide support for the unique needs of
15 such individuals.

16 “(6) To continue and improve—

17 “(A) mental health programs provided at
18 correctional facilities within the respective juris-
19 diction; or

20 “(B) alternative programs to incarceration
21 for individuals with mental illnesses.

22 “(7) To support the development of community
23 crisis services that are for individuals who are at
24 risk of arrest or incarceration and which are de-
25 signed to prevent or mitigate a crisis by assessing

1 the individual and crisis involved, providing sup-
2 portive counseling to the individual, and referring
3 the individual to appropriate community services to
4 stabilize the individual's condition and prevent arrest
5 or incarceration, respectively.

6 “(8) To support forensic assertive community
7 treatment teams for individuals with serious mental
8 illnesses (as defined for purposes of title V of the
9 Public Health Service Act) who reenter prison.

10 “(9) To provide for integrated mental health
11 treatment and substance abuse treatment.

12 “(10)(A) To designate staff to assist inmates of
13 correctional facilities within the respective jurisdic-
14 tion, in—

15 “(i) identifying benefits for which they
16 may be eligible; and

17 “(ii) collecting necessary supporting mate-
18 rials (including medical records) and making
19 applications for income support, health care,
20 food stamps, veterans' benefits, TANF, or other
21 benefit programs.

22 “(B) To contract with local community mental
23 health entities to perform the activities described in
24 clauses (i) and (ii) of subparagraph (A).

1 “(11) To work with the necessary agencies and
2 entities for transition planning for such inmates re-
3 entering the community, including any needed appli-
4 cations and paperwork.

5 “(12) To assist such inmates to obtain, or if
6 necessary create and prepare, photo identification
7 documents for use upon release.

8 “(13) To create links with local community
9 mental health providers for case management serv-
10 ices for inmates prior to their release from a correc-
11 tional facility in order to link them with housing,
12 employment, and other key services and benefits.

13 “(b) REQUIREMENTS FOR APPLICATION.—To be eli-
14 gible to receive a grant under subsection (a) for a given
15 fiscal year, an entity described in such subsection shall
16 submit to the Attorney General an application in such
17 form and manner and at such time as specified by the
18 Attorney General. In addition to any other information
19 specified by the Attorney General, such application shall
20 contain the following information:

21 “(1) The number and percentage of offenders
22 in prisons, jails, and juvenile facilities during the
23 previous year—

24 “(A) who were in the custody of the juris-
25 diction involved;

1 “(B) who required mental health treat-
2 ment; and

3 “(C) for whom the prison, jail, or juvenile
4 facility involved provided such treatment.

5 “(2) A good faith estimate of the number and
6 percentage of offenders in prisons, jails, and juvenile
7 facilities who are predicted to meet the criteria de-
8 scribed in each of subparagraphs (A), (B), and (C)
9 of paragraph (1) during such year if the entity re-
10 ceives such grant for such year.

11 “(c) ALLOCATION OF GRANT AMOUNTS BASED ON
12 MENTAL HEALTH TREATMENT PERCENT DEM-
13 ONSTRATED.—In allocating grant amounts under this sec-
14 tion, the Attorney General shall base the amount allocated
15 to an entity for a fiscal year on the percent of offenders
16 described in subsection (b) to whom the entity provided
17 mental health treatment in the previous fiscal year, as
18 demonstrated by the entity in its application under such
19 subsection.

20 “(d) TECHNICAL ASSISTANCE.—The Attorney Gen-
21 eral may provide technical assistance to any entity award-
22 ed a grant under this section to establish or expand mental
23 health treatment services under this section if such entity
24 does not have any (or has only a few) prisons, jails, or
25 juvenile facilities that offer such services.

1 “(e) REPORTS.—An entity that receives a grant
2 under subsection (a) during a fiscal year shall, not later
3 than the last day of the following fiscal year, submit to
4 the Attorney General a report that describes and assesses
5 the uses of such grant.

6 “(f) AUTHORIZATION OF APPROPRIATIONS.—There
7 are authorized to be appropriated to the Department of
8 Justice to carry out this section \$10,000,000 for each of
9 the fiscal years 2008 through 2013.”.

10 **SEC. 7. STATEWIDE PLANNING GRANTS TO IMPROVE**
11 **TREATMENT OF MENTALLY ILL OFFENDERS.**

12 Part HH of title I of the Omnibus Crime Control and
13 Safe Streets Act of 1968, as amended by sections 4, 5,
14 and 6, is further amended by adding at the end the fol-
15 lowing new section:

16 **“SEC. 2995. PLANNING GRANTS TO IMPROVE TREATMENT**
17 **OF MENTALLY ILL OFFENDERS.**

18 “(a) AUTHORIZATION.—The Attorney General is au-
19 thorized to carry out a grant program under which the
20 Attorney General makes grants to States, units of local
21 government, territories, and Indian tribes for the following
22 purposes, with respect to the treatment of offenders with
23 mental illnesses:

24 “(1) To facilitate the coordination of treatment
25 and services provided for such offenders by the State

1 and other units of government located within the
2 State (including local, territorial and tribal).

3 “(2) To provide for a State (or other appro-
4 priate jurisdictional) administer to coordinate such
5 treatment and services provided within the State (or
6 other jurisdiction).

7 “(3) To develop a comprehensive plan for the
8 provision of such treatment and services to such of-
9 fenders within such State.

10 “(4) To establish a coordinating center, with re-
11 spect to a State, to—

12 “(A) facilitate the sharing of information
13 related to such treatment and services for such
14 offenders among the jurisdictions located in
15 such State; and

16 “(B) promote evidence-based practices for
17 purposes of providing such treatment and serv-
18 ices.

19 “(b) APPLICATION.—To be eligible to receive a grant
20 under this section, an entity described in subsection (a)
21 shall submit to the Attorney General an application, in
22 such form and manner and at such time as specified by
23 the Attorney General that includes a proposal that de-
24 scribes how the grant will be used to fund mental health
25 treatment and services for jail and prison populations that

1 are identified as savings populations for such entity and
2 that any savings accruing to the State or other applicable
3 jurisdiction from providing such population with such
4 treatment and services would be used to increase the avail-
5 ability and accessibility of community-based mental health
6 services. For purposes of the previous sentence, the term
7 ‘savings population’ means a population that, if in receipt
8 of such treatment and services, would potentially generate
9 savings to the State or other applicable jurisdiction.

10 “(c) AUTHORIZATION OF APPROPRIATIONS.—There
11 are authorized to be appropriated \$10,000,000 to carry
12 out this section for each of the fiscal years 2008 through
13 2012.”.

14 **SEC. 8. IMPROVING THE MENTAL HEALTH COURTS GRANT**
15 **PROGRAM.**

16 (a) REAUTHORIZATION OF THE MENTAL HEALTH
17 COURTS GRANT PROGRAM.—Section 1001(a)(20) of title
18 I of the Omnibus Crime Control and Safe Streets Act of
19 1968 (42 U.S.C. 3793(a)(20)) is amended by striking
20 “fiscal years 2001 through 2004” and inserting “fiscal
21 years 2008 through 2013”.

22 (b) ADDITIONAL GRANT USES AUTHORIZED.—Sec-
23 tion 2201 of such title (42 U.S.C. 3796ii) is amended—

24 (1) in paragraph (1) at the end, by striking
25 “and”;

1 (2) in paragraph (2) at the end, by striking the
2 period and adding “; and”; and

3 (3) by adding at the end the following new
4 paragraphs:

5 “(3) pretrial services and related treatment pro-
6 grams for offenders with mental illnesses; and

7 “(4) developing, implementing, or expanding
8 programs that are alternatives to incarceration for
9 offenders with mental illnesses.”.

10 **SEC. 9. STUDY AND REPORT ON PREVALENCE OF MEN-**
11 **TALLY ILL OFFENDERS.**

12 (a) **STUDY.**—The Attorney General shall provide for
13 a study of the following:

14 (1) The rate of occurrence of serious mental ill-
15 nesses in each of the following populations:

16 (A) Individuals, including juveniles, on
17 probation.

18 (B) Individuals, including juveniles, incar-
19 cerated in a jail.

20 (C) Individuals, including juveniles, incar-
21 cerated in a prison.

22 (D) Individuals, including juveniles, on pa-
23 role.

24 (2) For each population described in paragraph
25 (1), the percentage of individuals with serious men-

1 tal illnesses who, at the time of the arrest, are eligi-
2 ble to receive supplemental security income benefits,
3 social security disability insurance benefits, or med-
4 ical assistance under a State plan for medical assist-
5 ance under title XIX of the Social Security Act.

6 (3) For each such population, with respect to a
7 year, the percentage of individuals with serious men-
8 tal illnesses who—

9 (A) were homeless (as defined in section
10 103 of the McKinney-Vento Homeless Assist-
11 ance Act (42 U.S.C. 11302)) at the time of ar-
12 rest; and

13 (B) were homeless (as so defined) during
14 any period in the previous year.

15 (b) REPORT.—Not later than 18 months after the
16 date of the enactment of this Act, the Attorney General
17 shall submit to Congress a report on the results of the
18 study under subsection (a).

19 (c) DEFINITION OF SERIOUS MENTAL ILLNESS.—
20 For purposes of this section, the term “serious mental ill-
21 ness” has the meaning given such term for purposes of
22 title V of the Public Health Service Act.

23 (d) AUTHORIZATION OF APPROPRIATIONS.—There
24 are authorized to be appropriated to carry out this section
25 \$2,000,000 for 2008.

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