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- 2 MEETING TO: APPROVE SUBCOMMITTEE VACANCIES;
- 3 AND TO CONSIDER: A RESOLUTION EXPANDING THE
- 4 RESPONSIBILITIES OF THE IMPEACHMENT TASK FORCE
- 5 TO CONDUCT AN INQUIRY INTO WHETHER U.S. DISTRICT
- 6 JUDGE SAMUEL B. KENT SHOULD BE IMPEACHED;
- 7 AND MARKUP OF: H.R. 848, THE "PERFORMANCE
- 8 RIGHTS ACT";
- 9 H.R. 2344, THE WEBCASTER SETTLEMENT ACT OF
- 10 2009";
- 11 H.R. 1741, THE "WITNESS SECURITY AND
- 12 PROTECTION GRANT PROGRAM ACT OF 2009";
- 13 AND H.R. 2247, THE "CONGRESSIONAL REVIEW ACT"
- 14 Wednesday, May 13, 2009
- 15 House of Representatives,
- 16 Committee on the Judiciary,
- 17 Washington, D.C.

- 18 The committee met, pursuant to call, at 10:26 a.m., in Room
- 19 2141, Rayburn House Office Building, Hon. John Conyers
- 20 [chairman of the committee] presiding.
- 21 Present: Representatives Conyers, Berman, Nadler,
- 22 Scott, Watt, Lofgren, Jackson Lee, Waters, Delahunt, Wexler,
- 23 Cohen, Johnson, Quigley, Gutierrez, Sherman, Baldwin,
- 24 Gonzalez, Weiner, Schiff, Wasserman Schultz, Maffei, Smith,
- 25 Sensenbrenner, Coble, Gallegly, Goodlatte, Lungren, Issa,
- 26 Forbes, King, Franks, Gohmert, Jordan, Poe, Chaffetz, Rooney,
- 27 and Harper.
- 28 Also present: Representative Blackburn.
- 29 Staff present: Perry Apelbaum, Staff Director/Chief
- 30 Counsel; Ted Kalo, General Counsel/Deputy Staff Director;
- 31 George Slover, Legislative Counsel/Parliamentarian; Sean
- 32 McLaughlin, Minority Chief of Staff/General Counsel; Allison
- 33 Halataei, Minority Deputy Chief of Staff/Parliamentarian; and
- 34 Anita L. Johnson, Clerk.

- 35 Chairman Conyers. [Presiding.] Good morning. The
- 36 committee will come to order.
- We begin by welcoming our newest member of Congress,
- 38 Mike Quigley from Chicago, Illinois, to the Committee on the
- 39 Judiciary. He was elected on April 7th to the seat that our
- 40 former colleague, Rahm Emanuel, vacated when he became
- 41 President Obama's chief of staff.
- I am trying to get in good with Rahm Emanuel.
- 43 He has lived in Chicago area for almost 30 years. He
- 44 began his political career as a community activist-gosh, that
- 45 is a popular job description these days-in the suburb of
- 46 Lakeview. Later, he worked for Chicago Alderman Bernie
- 47 Hanson in the 1980s. He also earned a law degree from
- 48 Loyola, where he has more recently been an adjunct professor
- 49 in the political science department as well as a master's in
- 50 the public policy from the University of Chicago.
- In the 1990s, he was a criminal defense attorney, trying
- 52 over 200 cases. For the last 10 years, he was the Cook
- 53 County commissioner, representing communities mostly along
- 54 the North Shore of Lake Michigan, most of which are in his
- 55 new congressional district.
- He established a record on the commission as "The
- 57 greenest elected official in Chicago, " in the words of his
- 58 local newspaper, by not only supporting pro-environment
- 59 policies, but walking the walk, regularly going out

- 60 personally on cleanup projects in the state's forest
- 61 preserves.
- He is a champion for civil rights as well as fiscal
- 63 responsibility and open government. He claims to be an
- 64 accomplished ice hockey player, and I understand he has
- 65 gotten several stitches over the course of his ice hockey
- 66 career. We don't get that rough in the Judiciary Committee.
- 67 We are a non-violent group.
- But I am glad to know that we have such a determined
- 69 player in our midst who will not be intimidated by some of
- 70 the things that go on in our full committee. He has been
- 71 assigned to the Subcommittee on Crime, the Subcommittee on
- 72 Courts and Competitive. I yield to Lamar Smith if he wanted
- 73 to add to this welcome.
- 74 Mr. Smith. Thank you, Mr. Chairman. I, too, would like
- 75 to welcome Mike Quigley to the Judiciary Committee. And
- 76 Mike, I checked your Web site and saw how you identified
- 77 yourself. And it came to my attention that you identify
- 78 yourself first as independent and fiscally responsibility
- 79 before you identify yourself as a community activist.
- And so I am going to choose to emphasize the former and
- 81 de-emphasize the latter. In any case, we are glad you are
- 82 here.
- 83 And I also notice you were, as the chairman just
- 84 mentioned, a county commissioner. That makes three of us in

- **85** Congress, by my count, so I appreciate the experience you
- 86 have had in that capacity, as well.
- 87 Welcome to the-
- Chairman Conyers. Welcome, Mike Quigley. And if you
- 89 would like to make a comment, you may.
- 90 Mr. Quigley. Well, thank you, Mr. Chairman and members
- 91 of the committee. I do want to recognize that Congressman
- 92 Danny Davis was also a member of the Cook County Board prior
- 93 to my being there.
- 94 And I served with Commissioner Jerry "Iceman" Butler, so
- 95 I am not sure that will tip up how I am going to vote today
- 96 or not, but he is a very good man, and I am glad to be here.
- 97 I look forward to working with all of you.
- 98 Thank you.
- 99 Chairman Conyers. Welcome aboard, sir.
- 100 We now turn to the resolution expanding the
- 101 responsibilities of our Judicial Impeachment Task Force to
- 102 also include an inquiry into whether the United States
- 103 district judge Samuel B. Kent, the Southern District of
- 104 Texas, should be impeached. Pursuant to notice, I call up
- 105 the resolution for purposes of markup. Members all have a
- 106 copy of the resolution. Without objection, the resolution is
- 107 considered as read and opened for consideration or amendment
- 108 at any point.
- 109 [The resolution follows:]

110 \*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- 111 Chairman Conyers. Judge Kent was sentenced on Monday of
- 112 this week to 33 months in prison, having pled guilty to
- 113 obstruction of justice for lying during the investigation
- 114 into his sexual misconduct. As part of his plea agreement,
- 115 five separate counts for sexual assaults and misconduct
- 116 against both a secretary in his office and a case manager
- 117 were dropped, but he admitted on the record that the sexual
- 118 contact had been against both womens' will.
- 119 Although Judge Kent is headed to prison, he remains a
- 120 federal judge and will continue to collect a salary unless he
- 121 resigns or is impeached. Pursuant to House Resolution 424,
- 122 which passed the House only last night by unanimous consent,
- 123 we were given, this committee, the same authority to conduct
- 124 an inquiry into whether Judge Kent should be impeached as we
- 125 previously had with respect to Judge Porteus.
- 126 The resolution before us simply amends the resolution we
- 127 adopted in the committee in January for the Judge Porteus
- 128 inquiry to also include the Judge Kent inquiry and the task
- 129 force responsibility. The authorities that apply to the task
- 130 force inquiry regarding Judge Porteus will obviously also
- 131 apply to the new inquiry regarding Judge Kent, and the
- 132 membership will remain the same.
- 133 I would like to turn now to Lamar Smith, our ranking
- 134 member, for any comments.
- 135 Mr. Smith. Thank you, Mr. Chairman.

- 136 Mr. Chairman, I am glad we were able to work together to
- 137 address this troubling situation. You have already covered
- 138 the facts, so I will ask unanimous consent that my opening
- 139 statement be made a part of the record.
- 140 Chairman Conyers. Without objection, so ordered.
- 141 [The statement of Mr. Smith follows:]
- 142 \*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*\*

- 143 Mr. Smith. And with that, I will yield back.
- 144 Mr. Sensenbrenner. Chairman?
- 145 Chairman Conyers. Yes? Who seeks recognition?
- 146 Mr. Sensenbrenner. Chairman.
- 147 Chairman Conyers. Chairman Emeritus Sensenbrenner.
- 148 Mr. Sensenbrenner. As Chairman, I move to strike the
- 149 last word.
- 150 Chairman Conyers. Gentleman is recognized.
- 151 Mr. Sensenbrenner. Mr. Chairman, yesterday I introduced
- 152 a resolution of impeachment against Judge Kent. I did so
- 153 after giving him 24 hours after the-to contemplate the fact
- 154 that, when he goes to jail, he will enjoying the full
- 155 judicial salary and performing no judicial functions as a
- 156 convicted felon, and that the time has come for him to
- 157 resign.
- 158 Evidently, he is not going to resign. He is going to
- 159 try to be allowed to "retire out of disability." It puzzles
- 160 me how pleading guilty to a crime involving obstruction of
- 161 justice relating to sexual harassment and potential sexual
- 162 assault, criminal charges against his employees is a
- 163 disability that would allow one to retire on full salary.
- 164 All of that being said, I am glad that the chair and the
- 165 ranking member have introduced this resolution, which I
- 166 enthusiastically support. I would submit, however, that
- 167 given the fact that Judge Kent will be incarcerated beginning

- 168 next month, that dealing with the Kent situation is a matter
- 169 of urgency because, if we delay, he will be able to get away
- 170 with drawing a full judicial salary while sitting in prison.
- 171 And this is different than the Judge Porteus situation
- 172 in that Judge Kent has pleased quilty, has thus been
- 173 convicted, and has been sentenced to his term in prison. And
- 174 that is why I think that the issue is one that is clear. It
- 175 is one that is easier for this committee to decide to do the
- 176 right thing, whereas the Porteus situation is much more
- 177 complicated and requires more investigation.
- 178 So in supporting this resolution, let me strongly
- 179 admonish the chair and other members of the committee that we
- 180 ought to deal with the Judge Kent situation expeditiously in
- 181 a way that behooves the committee to discharge its
- 182 responsibility and eliminates the need for the House to deal
- 183 with the privilege resolution should Judge Kent go to prison
- 184 without having resigned.
- 185 I yield back the balance of my time.
- 186 Mr. Gallegly. Would the gentleman yield?
- 187 Ms. Lofgren. Mr. Chairman?
- 188 Mr. Sensenbrenner. I yield to the gentleman from
- 189 California, Mr. Gallegly.
- 190 Mr. Gallegly. Just for a 10-second question.
- 191 Jim, are you aware of what-or maybe someone else on the
- 192 committee would know, the time pending before he is

- 193 incarcerated, the 30 days or 45 days, however many days it
- 194 is, is he allowed to continue to sit on the bench and-does
- 195 anyone know?
- Mr. Sensenbrenner. Well, the answer is, is that the
- 197 chief judge of the Fifth Circuit, Judge Edith Jones, took him
- 198 out of hearing criminal cases when he was indicted. He was
- 199 hearing civil cases, but Judge Jones either can or already
- 200 has prohibited him from hearing any cases whatsoever.
- 201 But he remains a federal district judge because the
- 202 Constitution gives him tenure for life for good behavior. I
- 203 would submit that having pleaded guilty to something that is
- 204 obviously not good behavior means that, if he won't resign,
- 205 we have to act, and we ought to act expeditiously.
- 206 Mr. Gallegly. That was my point.
- Thank you, Mr. Chairman.
- 208 Ms. Lofgren. Mr. Chairman?
- 209 Chairman Convers. -thank you.
- 210 Mr. Sensenbrenner. I still have the time. I yield to
- 211 the gentlewoman from California.
- Ms. Lofgren. Thank you, Mr. Sensenbrenner.
- 213 I am not on the task force, but I hope-I don't know
- 214 anything other than what I read in the newspaper about this.
- 215 Obviously what he was convicted of is terrible. He should go
- 216 to prison. He shouldn't hear any cases. I don't think there
- 217 is any dispute on that.

- 218 I did read, however, that—and I don't know if this is
- 219 even true-that the individual suffers from bipolar disease,
- 220 and that is-mental illness is a real disease, and I hope that
- 221 the task force will consider and weigh whether or not that in
- 222 fact was the case if there is a disability claim.
- 223 And I would yield back to the gentleman.
- 224 Mr. Sensenbrenner. Yes.
- Well, reclaiming my time, the fact is is that the judge
- 226 did plead guilty to one count of obstruction of justice and
- 227 dismissal of the other five counts against him. Bipolar
- 228 disease is a disease, but I don't think it allows someone who
- 229 should be held to a higher standard, meaning a federal
- 230 district judge with a lifetime appointment, to be able to
- 231 commit crimes and basically continue drawing a salary while
- 232 he is in prison.
- 233 Ms. Lofgren. Would the gentleman yield?
- Mr. Sensenbrenner. I am glad to yield to the
- 235 gentlewoman from California.
- 236 Ms. Lofgren. I agree with you. The fact that he-if in
- 237 fact he is mentally ill, it does not excuse criminal
- 238 behavior, and he has, in fact, been convicted of that. The
- 239 question I am raising is whether his mental illness is
- 240 grounds for disability retirement. And I don't know the
- 241 answer to that, but I just hope that it is one of the issues
- 242 that task force will-

- Mr. Sensenbrenner. Well, reclaiming my time, that
- 244 decision will be made by Judge Jones as the chief judge of
- 245 the Fifth Circuit. It will not be made by us. The question
- 246 is is whether he has forfeited the ability to be a federal
- 247 judge because he is no longer in good behavior. And I think
- 248 the answer to that is obvious.
- 249 Mr. Nadler. Would the gentleman yield?
- 250 Mr. Sensenbrenner. I am happy to yield-
- 251 Chairman Conyers. I yield 1 additional minute to Mr.
- 252 Sensenbrenner.
- 253 Mr. Nadler. Now I am thoroughly confused. I had
- 254 thought that an impeachment would eliminate any disability
- 255 pension. Is that correct?
- Mr. Sensenbrenner. Reclaiming my time. The answer is
- 257 yes.
- 258 Mr. Nadler. Whereas his conviction did not do that?
- 259 Mr. Sensenbrenner. Reclaiming my time. The answer is
- 260 no. And we did impeach, and the Senate removed 20 years ago,
- 261 Judge Walter Nixon of Mississippi, who was drawing a full
- 262 salary while sitting in prison.
- 263 Mr. Nadler. All right, but the question I have is I was
- 264 listening to the dialogue between the gentlelady from
- 265 California and Mr. Sensenbrenner, and I gathered from that
- 266 that you thought that the task force should make a
- 267 determination as to the equity, given his mental illness, of

- 268 his collecting a disability pension. And now, I hear that
- 269 the impeachment, if we were to go forward with that, would
- 270 eliminate that, and so that would eliminate their ability to
- 271 make that determination.
- 272 Chairman Conyers. The question is on adopting the
- 273 resolution. All in favor-
- Mr. Gohmert. Mr. Chairman?
- 275 Chairman Conyers. Who seeks recognition? For how long?
- 276 Mr. Gohmert. One minute.
- 277 Chairman Conyers. All right. The gentleman is granted.
- 278 Mr. Gohmert. Well, Mr. Chairman, it is reprehensible
- 279 for a judge to take advantage of female employees and grope
- 280 them, and I don't think somebody like that ought to be on the
- 281 bench. But in view of recent events in here, I am concerned,
- 282 if it turns out that is how he is oriented sexually, are we
- 283 moving toward a hate crime here in this body?
- I yield back.
- 285 Chairman Conyers. All right. Then I will give
- 286 Congressman Schiff a minute.
- 287 Mr. Schiff. Thank you, Mr. Chairman. I won't even take
- 288 a minute, just to say I support the resolution. And Mr.
- 289 Goodlatte and I have been working very well together in a
- 290 bipartisan manner. We will explore all the relevant issues
- 291 and work as expeditiously as possible.
- 292 And I yield back the balance of my time.

- 293 Chairman Conyers. The question is on adopting the
- 294 resolution. All in favor, say aye.
- 295 [A chorus of ayes.]
- 296 All opposed, say no. The ayes have it, and the
- 297 resolution is adopted. Pursuant to notice, I call up H.R.
- 298 848, the Performance Rights Act, and ask the clerk to report
- 299 the bill.
- 300 The Clerk. H.R. 848, a bill to provide parity in radio
- 301 performance rights under Title 17, United States Code, and
- 302 for other purposes.
- 303 [The bill follows:]
- 304 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- Chairman Conyers. Without objection, the amendment will
- 306 be considered as read and open for amendment at any point.
- 307 Could I begin this by suggesting that the time has
- 308 approached for finally establishing some form of equity for
- 309 recording artists, allowing them to be paid fair compensation
- 310 for their creativity. This is not a revolutionary concept.
- 311 Everybody gets paid for their creativity and their work. In
- 312 my offices in Washington and Detroit, I am being flooded with
- 313 calls by people who have some mis-impression of House
- 314 Resolution 848 that I hope that we can clear up in the course
- 315 of this discussion.
- 316 And I am equally concerned about the economic impact
- 317 that the measure before us may have on broadcasters,
- 318 particularly smaller broadcasters, particularly minority
- 319 smaller broadcasters. As difficult as times are, it is
- 320 certainly not the intention or goal of this legislation, nor
- 321 of this committee, to make economic opportunity more
- 322 difficult for anybody, particularly bankrupt broadcasters who
- 323 may be in a difficult circumstance as it already is, even
- 324 before the global fiscal crisis has engulfed us.
- 325 And that is why I, and I can speak for a number of
- 326 members of the committee that have talked with me about this,
- 327 we are committed to finding some middle ground on this issue.
- 328 I believe we can accomplish both, keeping smaller
- 329 broadcasters in business and bring some equity to performers

- 330 for the first time in terms of terrestrial radio that they 331 have ever had.
- Now, along with my colleagues, we will be offering a
- 333 manager's amendment, that glorious legislative product that
- 334 addresses several of the concerns that have been raised at
- 335 our hearings, and the subsequent many meetings that we have
- 336 held, including last night, this morning, and all during the
- 337 last few weeks prior. This manager's amendment provides a
- 338 number of accommodations, including delaying the bill's
- 339 effective date, reducing the royalty payments due, and
- 340 ensuring that the needs of small minority, religious, gospel,
- 341 non-music broadcasters are taken into account.
- Now, today's markup is not the end of the legislative
- 343 process. I, Lamar Smith and others remain ready and willing
- 344 to work with all interested parties in developing any
- 345 necessary accommodations that may be required. The only
- 346 thing we ask is that you are working with us in good faith.
- 347 And I am also requesting, along with Ranking Member
- 348 Smith and our dear colleague from Texas, Sheila Jackson Lee,
- 349 Judge Gonzalez, Mr. Chaffetz, Lungren and others, a GAO study
- 350 to analyze the economic factors for radio broadcasters, as
- 351 well as performing artists and copyright owners related to
- 352 this act.
- 353 This doesn't mean that we do not have enough information
- 354 to move the bill forward, but that, as we move forward, we

- 355 can and should supplement the information available to the 356 rate-making authority. I plan to remain diligent in ensuring 357 the vibrancy and the competition available in the broadcast
- 359 The last thing any of us want to do is preside over a 360 broadcast market that becomes more concentrated and less
- 361 diverse. We want de-concentration and more diversity.
- 362 And so I will be working with subcommittee chairman Hank 363 Johnson, Ranking Member Lamar Smith, Subcommittee Ranking
- 364 Member Howard Coble and others that are as deeply interested
- 365 in this as I am in planning a hearing on this subject in the
- 366 very near future. It is an important, an emotional issue for
- 367 many. It is an economic issue for many.

358 and other relevant markets.

- 368 Creative rights go to the core of our cultural health,
- 369 our intellectual prowess and as a society. And broadcasters
- 370 are a vital cog in our local communities and in our political
- 371 debates.
- 372 So, with that, I will submit the rest of my statement
- 373 and invite Lamar Smith to make any comments that he may want
- 374 to, as soon as he finishes talking with Mr. Sensenbrenner.
- 375 Mr. Smith. Thank you, Mr. Chairman.
- 376 The constant tension in copyright law is to balance the
- 377 recording artists' interest in being compensated for their
- 378 works with the benefits derived from being provided with
- 379 greater public access by broadcasters. The bill before us

- 380 today, H.R. 848, represents a historic change in copyright 381 law.
- It proposes to alter the relationship between performing 383 artists who benefit from having their sound recordings 384 performed over the air and local radio stations that have 385 always benefited from broadcasting such popular works. The 386 bill amends sections 106 and 114 of the Copyright Act and 387 eliminates the exemption from paying recording artists that 388 AM and FM radio stations have enjoyed since the development 389 of broadcast radio.
- 390 There clearly is a symbiotic relationship between radio 391 stations, record labels and recording artists. The intended 392 parties should recognize that they depend on each other and 393 begin to work toward a resolution of their longstanding 394 disagreement.
- While I don't expect the parties to begin negotiating on 396 a rate, the parties did publicly agree to cooperate on 397 negotiating the scope of an objective study. This study was 398 intended to be completed in the next few months so that it 399 would help members of this committee make adjustments to this 400 legislation.
- 401 Today, the chairman and I and several other members of
  402 the Judiciary Committee are sending a letter to the
  403 Government Accounting Office that requests an expedited
  404 review of the economic implications of various proposals

- 405 involving performance rights. That letter is also signed by
- 406 Charlie Gonzalez, Dan Lungren, Sheila Jackson Lee, and Jason
- 407 Chaffetz.
- 408 And Mr. Chairman, may I ask unanimous consent that a
- 409 copy of that letter be made a part of the record?
- 410 Chairman Conyers. Without objection, so ordered.
- 411 [The information follows:]
- 412 \*\*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*\*

- 413 Mr. Smith. Despite the fact that this issue has been
- 414 around for many years, the sad truth is that there is an
- 415 absence of credible and objective economic information that
- 416 can inform the members of this committee about the likely
- 417 effect of enacting this legislation. For example, it isn't
- 418 clear whether older artists are likely to be net
- 419 beneficiaries of such a royalty or whether instead radio
- 420 stations will drop them from their playlist in favor of newer
- 421 and more popular artists who are still under active recording
- 422 contracts.
- 423 It would be a tragic result if a bill that is intended
- 424 to improve the lives of some artists actually resulted in
- 425 less public exposure and, therefore, a lower quality of life
- 426 for those who have brought much joy to so many.
- 427 I understand the desire to advance this legislation, but
- 428 remain convinced that haste may lead to unintended
- 429 consequences. But I do appreciate the steps the chairman has
- 430 made to improve this legislation. However, I urge my
- 431 colleagues to recognize that there is still much that we need
- 432 to know and other improvements that might be made to this
- 433 bill if we gather evidence and better inform ourselves about
- 434 its likely consequences before we consider it on the House
- 435 floor.
- 436 Because I do not think we have sufficient information
- 437 regarding the effect of this legislation to justify such a

- 438 dramatic change in the law now, I am unable to support the 439 bill.
- With that, I yield back the balance of my time.
- 441 Chairman Conyers. Thank you, Lamar.
- We now turn to amendments. I ask the clerk to report
- 443 the manager's amendment.
- The Clerk. Amendment to H.R. 848 offered by Mr. Conyers
- 445 of Michigan, Mr. Issa of California, Ms. Jackson Lee of
- 446 Texas, Mr. Johnson of Georgia, Mr. Watt and Mr. Rooney of
- 447 Florida.
- [The amendment by Chairman Conyers, Mr. Issa, Ms.
- 449 Jackson Lee, Mr. Johnson, Mr. Watt and Mr. Rooney follows:]
- 450 \*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- 451 Chairman Conyers. Without objection, the amendment will
- 452 be considered as read, and I will begin the discussion by
- 453 pointing out that these five of my colleagues on both sides
- 454 of the aisle have offered this manager's amendment as a good
- 455 faith, sincere attempt to address specific concerns that have
- 456 been raised by broadcasters, members, civil rights
- 457 communities, radio listeners, in an effort to reach middle
- 458 ground. The amendment goes a long way to help small
- 459 broadcasters especially.
- 460 In addition to the accommodations for the small
- 461 broadcasters in the underlying bill, the manager's amendment,
- 462 the measure before us, goes even further. Now, stations
- 463 making under \$100,000 a year will only have to pay \$500 a
- 464 year. This accommodation will cover 90 percent of the
- 465 minority-owned stations and 77 percent of all stations.
- 466 To account for the difficult economy we find ourselves
- 467 in, the manager's amendment also delays the effect of the
- 468 bill for 3 years for stations grossing under \$5 million a
- 469 year and delays it for 1 year for stations grossing \$5
- 470 million or more a year.
- 471 The manager's amendment also directs the copyright
- 472 royalty judges in making determinations about the rates, to
- 473 consider the effect on religious stations, noncommercial
- 474 stations, minority-owned stations, female-owned broadcasters,
- 475 all of whom should be given very careful attention as we deal

- 476 with this very sensitive matter.
- 477 My particular thanks goes out to the gentlelady from
- 478 Texas, Sheila Jackson Lee, a distinguished member of this
- 479 committee, for working with us on this important provision.
- 480 It also directs the copyright royalty judges to look at the
- 481 effects of non-music programming and its importance.
- We will be calling on the GAO to conduct a study on how
- 483 this bill will affect minority-owned stations, female-owned
- 484 stations, religious stations, gospel music, minority royalty
- 485 recipients and religious royalty recipients, among other
- 486 things.
- There are significant concessions that have been brought
- 488 along, been brought to gain the support from the leadership
- 489 conference on civil rights, the labor community, unions
- 490 across the spectrum, AFL, SEIU, CWA, Steel Workers, American
- 491 Federation of Teachers, AFSCME and others, artists such as-
- 492 that are supporting us, such as Harry Belafonte, Duke Fakir,
- 493 Jerry Butler, Dionne Farris, Dionne Warwick, Sam Moore,
- 494 Crystal Waters, Jon Secada, Martha Reeves-Duke Fakir, he is
- 495 in the audience. And we hope that this amendment will be
- 496 carefully considered as the managers have worked on it
- 497 equally as carefully.
- 498 I recognize now Lamar Smith, our ranking member.
- 499 Mr. Smith. Thank you, Mr. Chairman.
- The manager's amendment contains a number of

- 501 improvements that are intended to address some of the
- 502 concerns that have been expressed by representatives from the
- 503 broadcast community, in particular the tiered rate structure
- 504 tied to station revenue and the delayed effective date for
- 505 the payment of royalties for a period of 1 to 3 years will
- 506 provide additional flexibility and an adjustment period for
- 507 any station affected by this legislation.
- However, these new provisions are another reason why the
- 509 bill would benefit from negotiations before it reaches the
- 510 House floor. I welcome the chairman's commitment to make
- 511 further improvements and look forward to the results of the
- 512 GAO study that we requested today.
- 513 While I intend to support the manager's amendment since
- 514 it improves the bill, I still cannot support the underlying
- 515 legislation, given that we do not know enough about the
- 516 bill's potential impact.
- 517 With that, Mr. Chairman, I will yield back.
- 518 Chairman Conyers. Thank you very much.
- 519 The chair recognizes Mr. Howard Berman, chairman—who
- 520 seeks recognition? Mel Watts, the Subcommittee Chairman on
- 521 Finance, senior member of the Judiciary Committee is
- 522 recognized.
- 523 Mr. Watt. Thank you, Mr. Chairman. I move to strike
- 524 the last word and rise in support of the manager's amendment.
- 525 The members may note that my name was added as a co-sponsor

- 526 of the manager's amendment at the last minute, and in fact,
- 527 it is written in as a co-sponsor of the manager's amendment
- 528 because I have been evaluating how to move this bill in the
- 529 direction that protects broadcasters more, particularly small
- 530 broadcasters.
- And while I am not certain that the manager's amendment
- 532 goes all the way in that direction as far as it might be
- 533 necessary to get to the right balance, it certainly moves the
- 534 bill in an appropriate direction that addresses a lot of the
- 535 concerns that were, either rightly or wrongly, being raised
- 536 by those in the broadcast community.
- 537 So I am certainly strongly in support of the manager's
- 538 amendment, and would join the chair and other members who
- 539 expressed an interest in continuing to listen to all parties
- 540 to make sure the balance that we are getting to, and have
- 541 gotten to in the manager's amendment, if it is not the
- 542 appropriate balance, we continue to work on it and find a
- 543 resolution that is the appropriate balance.
- With that, Mr. Chairman, I thank the chairman for his
- 545 hard work on the manager's amendment. I think it
- 546 substantially improves the bill and addresses a number of the
- 547 concerns that I had about the bill, or at least substantially
- 548 addresses those concerns.
- 549 And with that, I yield back the balance of my time.
- 550 Chairman Conyers. I thank the gentleman.

- Chair recognizes the former chairman of the Agriculture
- 552 Committee, senior member of Judiciary Committee, Bob
- 553 Goodlatte of Virginia.
- Mr. Goodlatte. Well, thank you, Mr. Chairman. I want
- 555 to thank you for working with me and others about some of the
- 556 concerns that we have with this bill. And while I still do
- 557 not believe that the bill is yet finished, I am pleased that
- 558 the manager's amendment moves in the right direction, and I
- 559 will support it.
- The manager's amendment further reduces the statutory
- 561 rates that small broadcasters will be required to pay.
- 562 Specifically, it sets lower statutory rates in tiers based
- 563 upon the station's revenues. The amendment also starts the
- 564 process of ensuring parity in the treatment of royalty rates
- 565 among various technologies, including Internet, satellite and
- 566 terrestrial radio.
- 567 I am particularly pleased about two provisions that I
- 568 worked with Chairman Conyers to get into the manager's
- 569 amendment. The first is the extension of the effective date
- 570 for stations that make \$5 million or less in annual revenues.
- 571 Under the amendment, no such station will be required to pay
- 572 royalties for 3 years. This will give broadcast stations
- 573 much-needed time to attempt to prepare for these royalty
- 574 payment obligations.
- 575 In addition, the manager's amendment contains my

- 576 provision to require the copyright royalty judges, when
- 577 determining royalty rates for public performances of sound
- 578 recordings, to consider the effects on non-music programming,
- 579 including local news and information programming among
- 580 clusters of stations within a local DMA.
- I have, and continue to be, very concerned about
- 582 maintaining local radio programming. Local radio programming
- 583 is one of the best and least expensive ways that citizens
- 584 gain access to news and emergency information in their
- 585 communities. At a time when consolidation seems to be the
- 586 norm, I believe it is important to do what we can to
- 587 encourage radio stations to continue to provide local news
- 588 and information, which often is done at cost or at a loss to
- 589 the radio station.
- 590 In addition, many local radio markets have local owners
- 591 who own and operate multiple radio stations. These clusters
- 592 may contain some stations that bring in large revenues, as
- 593 well as some stations that bring in no revenues, such as
- 594 local stations dedicated to news and information. It would
- 595 be a shame if this legislation were the last straw that
- 596 caused station owners like these to make the decision to
- 597 close their shops, sell out, or cut their provision of robust
- 598 local news and information coverage.
- 599 The inclusion of this local programming provision in the
- 600 manager's amendment will ensure that the copyright royalty

- 601 judges take into consideration the effects on local
- 602 programming when they determine royalty rates. This is a
- 603 good first step in our attempt to ensure that local
- 604 programming remains robust even after stations are required
- 605 to make royalty payments for the performance rights in sound
- 606 recordings. I thank the chairman for its inclusion.
- And in closing, I still have some concerns about this
- 608 bill, and I hope we can continue to work on it after today to
- 609 make sure it sufficiently protects small broadcast stations
- 610 and local programming.
- 611 Thank you, Mr. Chairman.
- Chairman Convers. Thank you, Mr. Goodlatte.
- Chair recognizes the chairwoman of the Subcommittee on
- 614 Immigration, Zoe Lofgren of California.
- 615 Ms. Lofgren. Thank you, Mr. Chairman. I move to strike
- 616 the last word.
- 617 Chairman Conyers. Without objection, the gentlelady is
- 618 recognized.
- Ms. Lofgren. As I have stressed throughout our hearings
- 620 on performance rights and this legislation, establishing
- 621 platform parity and the underlying purposes of copyright
- 622 should be the guiding principles when addressing this issue.
- 623 And I am grateful to the chairman, as well as Mr. Berman, for
- 624 including language in the manager's amendment that moves
- 625 towards these principles.

- 626 Currently, there are four different types of radio
- 627 operating in the United States-terrestrial, cable, satellite
- 628 and Internet radio. And of the four different platforms, the
- 629 latter three all compensate singers and performers for the
- 630 use of their music. The Copyright Royalty Board is the
- 631 government entity responsible for determining the rates the
- 632 cable, satellite and Internet radio will have to pay, and
- 633 they use a four-factor test outlined in section 801 of Title
- 634 17 to establish the rates for cable and satellite.
- 635 But for recording rates for Internet radio, there is a
- 636 different test, a more rigorous, a higher threshold, commonly
- 637 referred to as willing buyer, willing seller. Under the 801B
- 638 standard, satellite and cable radio pay around 6 to 8 percent
- 639 of annual gross revenue, but under the willing buyer, willing
- 640 seller standard, Internet radio pays at least 47 percent of
- 641 their gross revenue in the form-royalties. And in some
- 642 cases, that figure has exceeded 80 percent.
- In the year 2008, Pandora's sound recording obligation
- 644 totaled 70 percent of their gross revenues. I think that
- 645 this is really a quirk in the federal law at the time that
- 646 Internet radio was in its infancy.
- Now, I am grateful that section 801B has been included
- 648 in this model as a standard for parity. I think it is a
- 649 fundamentally balanced one that appropriately reflects the
- 650 purpose of copyright to encourage the production of creative

- 651 works for the use and enjoyment of the public.
- That being said, I would have preserved the last factor
- 653 in 801B, which examines the effects of royalty rates on
- 654 different industries, and I would also have drafted the text
- 655 to ensure that small webcasters enjoy the same solicitude
- 656 that the bill shows for small terrestrial broadcasters.
- 657 I really can't think of a reason why we would—and I
- 658 understand and support the limit of \$5,000 for small
- 659 webcasters. But at the same time-I mean small broadcasters,
- 660 but at the same time, small webcasters could pay up to
- 661 \$150,000.
- 662 So I understand this language moves us forward. I
- 663 support the language in the manager's amendment. I am
- 664 appreciative of the work that Mr. Berman and Mr. Conyers have
- 665 done with me to move us forward. I am hopeful that, as we
- 666 proceed further, we can have additional discussions on why
- 667 there would be a cap for terrestrial and not for webcasters.
- 668 I think there is plenty of opportunity to have those
- 669 discussions.
- And as I have told Mr. Berman, I look forward to
- 671 continuing to work with him so that artists are treated
- 672 fairly, but also all platforms, and most importantly the
- 673 public, is treated fairly, I know a goal that you share as
- 674 well.
- And I would yield to the gentleman.

- Mr. Berman. Well, I thank the gentlelady for yielding,
- 677 and I want to just make a couple of points that follow up on
- 678 what you said.
- Number one, I think you are absolutely right. Platform
- 680 parity between webcasters, between Internet radios, satellite
- 681 radio and terrestrial radio should be our goal.
- Secondly, I mean, the biggest mistake I made in my
- 683 effort to try and achieve platform parity in the Perform Act
- 684 was not including terrestrial radio. And I am sure the
- 685 gentlelady would agree that the greatest distortion of the
- 686 principle of platform parity is the total exemption that
- 687 over-the-air terrestrial radio now has, where it is the only
- 688 one does not pay for the performance right.
- 689 But on the issue of the small broadcasters and small
- 690 webcasters, the next bill we consider will allow the
- 691 agreement between the music folks and sound exchange and the
- 692 small webcasters to supplant the Board decision which charges
- 693 the rates that you made some reference to in your earlier
- 694 comments. So on that issue, we will be addressing that, in
- 695 effect, right after we finish this bill.
- 696 Ms. Lofgren. If I may reclaim my time, I am a co-
- 697 sponsor of that bill, and I look forward to it being adopted.
- 698 But I would note-I would ask unanimous consent for an
- 699 additional minute.
- 700 Chairman Conyers. The gentlelady is accorded 2

- 701 additional minutes.
- 702 Ms. Lofgren. I would note that, even though I support
- 703 that measure, it doesn't provide the kind of statutory
- 704 protection to small webcasters that we are providing to small
- 705 broadcasters today. And I think that that is something that
- 706 we should think about doing here.
- 707 Mr. Berman. If I may just add, you are right, but what
- 708 it does do is allow a negotiated agreement between the small
- 709 webcasters and sound exchange to supplant a decision that
- 710 some felt was very onerous on small webcasters. I think we
- 711 continue to work together to strive for the kind of platform
- 712 parity where you have a compulsory license.
- 713 Ms. Lofgren. Reclaiming my time, I would just note that
- 714 we could say the same thing for terrestrial broadcasters, let
- 715 them work out the deal. The problem is that the small guys
- 716 inherently end up with less bargaining power, and that is why
- **717** we put in—
- 718 Chairman Conyers. Gentlelady is given 2 additional
- 719 minutes.
- 720 Ms. Lofgren. That is why we put in the limit for the
- 721 small broadcasters, which I support. And I think that we
- 722 ought to consider, and I want to continue talking to you and
- 723 the chairman, about a similar measure for webcasters to
- 724 protect them just as we are protecting the small
- 725 broadcasters.

- 726 And I do agree with you that—and the reason why I am
- 727 willing to proceed supporting the measure at least today, is
- 728 that it hasn't been fair to the others, if there is platform
- 729 parity and one entity pays nothing, that is not reasonable.
- 730 But this is the time to be fair to all, which is something I
- 731 am sort of a broken record on this, but this is our
- 732 opportunity to make this equitable across the board.
- 733 Chairman Conyers. Gentlelady's time has expired.
- 734 Ms. Lofgren. And I yield back.
- 735 Chairman Conyers. Chair recognizes Howard Coble, the
- 736 senior member of the committee from North Carolina.
- 737 Mr. Coble. Thank you, Mr. Chairman, colleagues.
- 738 As we all know, this bill would eliminate the
- 739 longstanding exemption for over-the-air broadcasters from
- 740 paying a copyright royalty to performers. Last session, Mr.
- 741 Chairman, I worked very closely with the distinguished
- 742 gentleman from California, and Mr. Smith, and I voted in
- 743 favor of the bill, which addressed the performers being
- 744 "short-changed."
- 745 I believe the performers have the better equitable
- 746 argument. Fast-forward to today. The dismal economic
- 747 climate bothers me now. And in some of these, particularly
- 748 the small stations, it would be a negative impact. And with
- 749 that in mind, Mr. Chairman, I commend you for the manager's
- 750 amendment.

- 751 Ms. Lofgren. Would the gentleman yield?
- 752 Mr. Coble. I will just a minute.
- 753 Mr. Chairman, I want to—as we say down home, "You done
- 754 good" and crafted this, obviously a better improvement. I
- 755 talked to a performer yesterday known to most of you in this
- 756 room. And he knew I voted for the performers last year. And
- 757 I told him, I said, "In view of the economic downturn, this
- 758 year I am leaning more toward the broadcasters because of the
- 759 negative impact that they would suffer. That has been
- 760 assuaged somewhat by your manager's amendment.
- And then, he said to me, he said, "Regardless of how you
- 762 vote, I am still your friend." Mr. Chairman, I almost fell
- 763 out of my chair, because most of the responses have been,
- 764 "Well, by golly, you better vote for this bill," or, "You
- 765 better vote against this bill or you will regret it." Here
- 766 is a guy who came forward, "Use your judgment." That is what
- 767 I am going to try to do.
- 768 I want to associate myself with a comment made by the
- 769 distinguished gentleman from Texas in that I think we need
- 770 more data. I think the time to pass it, today perhaps might
- 771 be premature.
- 772 Having said all that, we will strike that. Not unlike
- 773 many of you, I have sweethearts on both sides. The
- 774 broadcasters I love. The performers I love. So we will see
- 775 what happens. But Mr. Issa from California asked first, so I

- 776 would yield-well, he is already gone. I will yield to the 777 gentlelady from California.
- 778 Ms. Lofgren. Well, thank you.
- 779 I just wanted to introduce a note of celebration to
- 780 this, because, 2 hours ago, our colleague on the committee,
- 781 Linda Sanchez, brought into the world a baby boy, Joachim
- 782 Sanchez Sullivan. And so we are very happy for her. He is
- 783 very healthy. She is happy, and our love goes to her and to
- 784 Jim.
- 785 Mr. Coble. Well, let me reclaim my time.
- 786 Mr. Chairman, this is a very significant piece of
- 787 legislation. I am told that the process has continued. The
- 788 negotiation continues. I am furthermore told that-and I
- 789 don't know this for a fact-but that the performers have been
- 790 more accommodating in the negotiation process than have my
- 791 radio station friends or the spokesman therefore.
- 792 I don't want to penalize the owner of the small station
- 793 in Michigan or in North Carolina for the failure of some
- 794 folks up here who refuse to negotiate if in fact they did
- 795 refuse to negotiate. The process continues. I hope we see
- 796 the rainbow at the end of the-the light at the end of the
- 797 tunnel, Mr. Chairman. I hope it won't be another train
- 798 coming our way.
- 799 But I thank you, and I yield back.
- Ms. Jackson Lee. Mr. Chairman? Mr. Chairman?

- Chairman Conyers. The gentleman expresses many of our
- 802 sentiments in the quest to seek equity on both sides. And I
- 803 must say that I was talking to Linda Sanchez late yesterday
- 804 evening on the floor, and she said, "Any day now, John," but
- 805 I had no idea how correct she was, nor did she.
- 806 Chair recognizes Sheila Jackson Lee, the distinguished
- 807 gentlelady from Texas.
- 808 Ms. Jackson Lee. Thank you very much, Mr. Chairman.
- And you just offered the words to a song, "Any Day Now,"
- 810 so I am glad to be the lead for that. Congratulations to
- 811 Linda Sanchez.
- I like what my colleagues have said, and I like my good
- 813 friend from North Carolina, Mr. Coble. We have friends
- 814 everywhere. In fact, I am looking into the audience, and I
- 815 am seeing friends that I have respect for that are advocating
- 816 both positions.
- 817 In the midst of this discussion and debate, my cell
- 818 phone is joining my office phones and being blown up by those
- 819 are hearing that it is represented that I am destroying small
- 820 and minority-owned businesses by engaging in this
- 821 legislation. And so I think it is important, first, Mr.
- 822 Chairman, and thank you for your leadership and the
- 823 leadership of the gentleman from California and others.
- 824 And I have been delighted to work with you because I
- 825 think this committee is about fairness and equity and

- 826 justice. And that is all we are asking for today. And if
- 827 there is anyone capturing any of our remarks, let it be know
- 828 that the records of many of us, and most of us, could not be
- 829 challenged as it relates to protecting minority, women and
- 830 small businesses.
- 831 Check our records. Our love and affection for our radio
- 832 stations, the National Broadcast Association, is also
- 833 impeccable. We are supporters of their ability to achieve
- 834 the right to use the First Amendment.
- 835 But I think we have got something going here. And in my
- 836 discussions that I have had, I am glad that there is always a
- 837 light at the end of the tunnel. And the light is that we are
- 838 operating under a framework that started in 1909.
- 839 We are now in a new century. And all this bill does, as
- 840 I have come to have it digested, is it puts a framework
- 841 forward. And I like my friends. I know there are good
- 842 people in Iran and China and North Korea, but I would like to
- 843 get out of that camp.
- I would like to be able to come into the camp of the
- 845 rest of the world that believes in the performer's rights.
- 846 Iran, China and North Korea are the only other countries that
- 847 do not allow or pay for performers' rights. That is not the
- 848 company right now that I want to associate myself with.
- 849 So what does the manager's amendment do that makes me
- 850 feel that we are on the right track? And frankly, I believe

- 851 that we can do better. And I think the chairman has been 852 very generous in trying to work with individuals. But I know 853 that I have been glued to late-night TV looking at the 854 Rockets handle themselves with L.A., and we are going to do 855 it.
- And I know that, as I look at it, somebody is being paid 857 for showing that game. Somebody is being paid right now if 858 there is a baseball game on, because that adds to the 859 viability of that product that the radio station is 860 producing.
- So all we are doing today is asking that the people that 862 inspire us, that cause us to take a stand for the person we 863 believe in as it relates to faith, that gives us comfort as 864 we drive to work, or maybe we are disturbed at work and we 865 turn on the radio of any kind, terrestrial, cable, satellite, 866 Internet and regular broadcast, that we can provide for those 867 individuals.
- So in the name of Archie Bell and the Drells that came
  from—Texas, the Winans that spent a lot of time in Houston,
  from—Texas, the Winans that spent a lot of time in Houston,
  from particularly at New Light Christian Church, of which I am
  from always a frequent visitor, Yolanda Adams, who sung at the
  from Sojourn of Truth event, Kirk Franklin, who is—Yolanda, a dear
  friend of mine, the Clark sisters, Herbie Hancock, of which
  from Houston,
  from Sojourn of Truth event, Kirk Franklin, who is—Yolanda, a dear
  friend of mine, the Clark sisters, Herbie Hancock, of which
  from Hancock, of which had a sweet sound that we enjoyed. You never could

- 876 top Jerry Butler and Harry Belafonte, Kool & The Gang, Martha 877 Reeves, of course, and with Martha and the Vandellas. And as 878 I told Duke of the Four Tops, we always could understand what
- \_\_\_\_\_\_
- 879 they wee saying.
- I would say to you, Mr. Chairman, that I have had, as
- 881 they say, some interesting calls over the last couple of
- 882 days, and all the folks that have called, I love them dearly.
- 883 I listen to the morning talk shows. I pay tribute to Tom
- 884 Joyner and my good friend Al Sharpton. I pay tribute to
- 885 them. But I want them to know that we can do much sitting
- 886 around the table of negotiation.
- And so it is important to note that my KTSU, with Texas
- 888 Southern University, University of Houston public radio, are
- 889 all in the realm of paying a set fee. And this manager's
- 890 amendment allows them to pay \$500 annual fee for all stations
- 891 under \$100,000, \$1,000 for annual fee for religious stations,
- 892 publicly supported, making more than \$100,000, and 2,500 for
- 893 those over that amount, \$5,000 for the commercial stations.
- But I am very glad, Mr. Chairman, that you understood
- 895 that we really don't-
- 896 Chairman Conyers. Gentlelady Is given an additional
- 897 minute.
- 898 Ms. Jackson Lee. I thank the chairman—which we don't'
- 899 really know how much this is going to cost. And these are
- 900 the questions that I raised, kept asking for the numbers, but

- 901 we really don't know what it is going to be because I think
- 902 the point should be made that it is going to be negotiated.
- 903 The copyright judges are going to work to negotiate,
- 904 copyright royalty judges, what the fee is going to be.
- 905 So we have signed a letter with my colleagues, Lamar
- 906 Smith, myself and Chairman Convers, and have the language in
- 907 the manager's amendment that says that the copyright Board
- 908 will take into account the idea or the issues facing
- 909 minority-owned, female-owned and religious stations. Radio
- 910 One, which is so popular in Houston as it is elsewhere, Magic
- 911 102 that is promoting the idea that we are killing small
- 912 businesses, Praised that is promoting the idea will be
- 913 protected under this language.
- 914 So, Mr. Chairman, let me conclude by simply saying that
- 915 I want to get out of the bad, bad neighborhood and get in the
- 916 good neighborhood, work with the performers, work with the
- 917 broadcasters, and do the right thing. The Constitution says
- 918 that the First Amendment should be protected. And I look
- 919 forward to doing so in the balance of protecting our small
- 920 and minority owned businesses.
- 921 I yield back, Mr. Chairman.
- 922 Chairman Conyers. I thank you.
- 923 We have time to recognize the Lisa distinguished
- 924 gentleman from California, Darrel Issa, before we go to vote.
- 925 Mr. Issa. Thank you, Mr. Chairman. And I want to thank

- 926 you today, as a co-sponsor of the bill and a co-sponsor of
- 927 the manager's amendment, for the kind of work you have done.
- 928 It is very unusual here in Congress for one side to negotiate
- 929 with itself so many fine compromises. I guess some people in
- 930 the audience know it was a one-sided negotiation. And it is
- 931 very hard to do that, to try to be fair to concerns that are
- 932 brought up, even though no matter what the-
- 933 Mr. Berman. Would the gentleman yield just on that
- 934 comment?
- 935 Mr. Issa. Of course I yield to the California member.
- 936 Mr. Berman. Was it a one-sided negotiation because the
- 937 proponents of the bill wouldn't talk to the other side?
- 938 Mr. Issa. No, not at all.
- 939 Mr. Berman. Or was it vice-versa?
- 940 Mr. Issa. And in fact, that has been the frustration,
- 941 as my colleague from California points out, that those of us
- 942 who believe that the right answer can never be automatically
- 943 zero have not had a partner to negotiate with.
- 944 But notwithstanding that, Mr. Chairman, you have done a
- 945 fine job of listening to all of us try to find things which
- 946 we believe will improve this bill, bring it to what should be
- 947 the willing buyer, willing seller negotiation if the
- 948 broadcasters would simply-terrestrial broadcasters would meet
- 949 with us.
- 950 And particularly with platform parity, bringing in the

- 951 interests of people who today pay royalties, who believe that
- 952 they should be allowed to have similar royalties to those who
- 953 today pay nothing, but are not asking for nothing. They are
- 954 just asking for parity.
- 955 And so the efforts taken in this amendment I believe is
- 956 something that should cause those who have been absent to
- 957 realize that we have done, I believe, Mr. Chairman, as far as
- 958 we can go on a one-sided basis, and perhaps as far as we
- 959 should go even if we had that other partner at the table with
- 960 us.
- 961 So, Mr. Chairman, I won't take any more time because I
- 962 know our time is short, but very few people ever will get the
- 963 credit they deserve as chairman. Hopefully today, we all
- 964 appreciate that you have done something that I haven't seen a
- 965 chairman do in my tenure here. And I commend you for it, and
- 966 I look forward to working with you for the completion of this
- 967 bill and the signing ceremony.
- 968 Ms. Waters. Mr. Chairman?
- 969 Chairman Conyers. Yes?
- 970 Ms. Waters. Will I have an opportunity-
- 971 Mr. Issa. And I would yield to the lady from
- 972 California.
- 973 Ms. Waters. Will I have an opportunity to speak when we
- 974 return before we take a-
- 975 Chairman Conyers. Well, I think we can do it now if you

- 976 would like.
- 977 Ms. Waters. I would like to, Mr. Chairman.
- 978 Chairman Conyers. Chair, with great pleasure,
- 979 recognizes the distinguished gentlelady from Los Angeles,
- 980 California, Maxine Waters.
- 981 Ms. Waters. Thank you very much, Mr. Chairman.
- 982 Today's markup of the Performance Rights Act of 2009,
- 983 H.R. 848, represents a tremendous amount of hard work by you
- 984 and my California colleagues, Mr. Berman and Mr. Issa, to
- 985 resolve an issue that has remained unsolved for a number of
- 986 years. Technological advancements that have brought us into
- 987 a new digital age have highlighted the fact that our
- 988 copyright laws must be updated to reflect the reality on the
- 989 ground and in cyberspace.
- 990 This committee has the responsibility to update the
- 991 copyright laws to reflect the fact that musical performances
- 992 are shared today in ways that were never envisioned when the
- 993 copyright laws were last updated.
- Over the years in my congressional district in Los
- 995 Angeles, I have spoken with many performance artists and
- 996 broadcasters about their concerns regarding the need to find
- 997 a fair way to compensate everyone for their work. Let me be
- 998 clear: I do believe performers should be paid for their
- 999 work.
- But in modernizing the statutes, we must be very careful

- 1001 to avoid actions that would diminish the voice of minority
- 1002 broadcasters. Corporate mergers have already had a
- 1003 devastating impact on small to medium size minority radio
- 1004 broadcasters. I don't want to make that problem worse with a
- 1005 burdensome new law. I believe we can come up with a solution
- 1006 that doesn't hurt small or minority broadcasters, including
- 1007 religious broadcasters.
- 1008 Mr. Chairman, I certainly commend you for your efforts
- 1009 to bring this bipartisan proposal before the committee today.
- 1010 No bill is a perfect bill, and rarely is a bill enacted
- 1011 exactly as it is introduced. But H.R. 848 provides us with a
- 1012 good starting point, and I am looking forward to working with
- 1013 you, and would like to work with you and my colleagues to
- 1014 improve this bill in a way that will provide fair payments to
- 1015 performers and impose the least burden on broadcasters.
- 1016 That is why, Mr. Chairman, I am a little bit
- 1017 disappointed that we are taking this bill up and marking it
- 1018 up today. This manager's amendment certainly is a reflection
- 1019 of hard work that has gone into trying to reach a practical
- 1020 compromise to a complicated issue.
- 1021 The topic of performance rights pits some of our
- 1022 nation's most prominent industries against one another and
- 1023 the impact that these various industries have on our
- 1024 country's economy with regard to creativity. The
- 1025 dissemination of arts and entertainment and innovation is

- 1026 tremendous.
- The changes embodied in the manager's amendment go a
- 1028 long way towards striking an appropriate balance between the
- 1029 competing interests of the key stockholders on this issue.
- 1030 However, while representing a vast improvement to the
- 1031 underlying bill, additional changes are still warranted.
- Mr. Chairman, in spite of all the changes that have been
- 1033 made to improve the manager's amendment, I am concerned that
- 1034 our good intentions will have unintended but devastating
- 1035 consequences on minority and local broadcasters. Late last
- 1036 night, I heard from a station that broadcasts in my district,
- 1037 KKLA-FM, KRLA-AM. I would like to enter their letter into
- 1038 the record today, but I would also like to share two key
- 1039 points that they raised.
- 1040 First, the pointed out, even stations with revenues
- 1041 under \$1.25 million will suffer greatly with the minimum tax
- 1042 of \$5,000 as the rate is determined not as a percentage of
- 1043 profits but on revenues. In these tough times, profit
- 1044 margins are shrinking to evaporating.
- 1045 "Even with a 15 percent staff layoff," he said, "we were
- 1046 forced to implement last year. We already pay over \$265,000
- 1047 per year for music license fees." And of course, he says,
- 1048 "Please don't increase our burden more."
- 1049 My local broadcaster made another point that was raised
- 1050 during our hearing earlier this year, and I would like to

- 1051 quote him. He said, "Why should foreign-owned record
- 1052 companies who control 75 percent of all record sales benefit
- 1053 at the expense of locally owned and operated businesses?
- Radio stations are struggling to survive, as are most
- 1055 businesses in the U.S. right now. This massive wealth
- 1056 transfer out of the U.S. economy to these foreign-owned
- 1057 record companies will destroy many local radio stations,
- 1058 costing jobs and revenue in our local economy.
- 1059 I would have liked to have time to explore more the
- 1060 percentage of these fees that will go to the record company
- 1061 as being stated by this broadcasters. But let me just
- 1062 conclude by saying this: one of the reasons I want more time
- 1063 is I certainly want to be able to compensate the performers.
- 1064 But let me remind you that as an African-American woman,
- 1065 as a minority in the Congress of the United States who needs
- 1066 to communicate with her constituents, as many of you do,
- 1067 coming from small towns, coming from minority communities,
- 1068 you don't have access to the big corporate media. You are
- 1069 not on the Sunday shows. They recycle about five or six
- 1070 people on the House side and five or six people on the Senate
- 1071 side every Sunday morning on these corporate television shows
- 1072 and these big radio shows.
- 1073 My opportunity to educate my constituents and to
- 1074 communicate with them lies with these small broadcasters,
- 1075 these minority broadcasters, these little religious stations,

- 1076 and I am not willing to sacrifice that at this time. The
- 1077 reason that I am here is to do the will of all of the people.
- 1078 And if my constituents don't have an opportunity to talk with
- 1079 me because the big corporate media doesn't care what I am
- 1080 saying—and maybe what you are saying either, Mr. Chairman—I
- 1081 think we need to back up and take a look at this.
- 1082 I yield back the balance of my time.
- 1083 Chairman Conyers. I thank the gentlelady, and could not
- 1084 concur with her more.
- 1085 We find that we have turned the clock back. We now have
- 1086 enough time to recognize Steve King for the final comments.
- 1087 Mr. King. Thank you, Mr. Chairman, and I will compress
- 1088 this. And I appreciate being recognized at this moment.
- 1089 I agree with the gentlelady from California. I would
- 1090 like to have more time to work on this, too, for many of
- 1091 those same reasons.
- 1092 And I wanted to make a couple of points here that I
- 1093 would ask the committee to consider, and that is we are
- 1094 addressing a situation that has been argued that the radio
- 1095 stations aren't required to pay for the—actually the
- 1096 programming that comes, and the artists are not being able to
- 1097 collect for that. That is the center of this argument.
- 1098 There is another side of this argument, which is that
- 1099 the performers and their record labels get free promotion
- 1100 from the radio stations. So when you balance this on either

- 1101 side of the equity scale, there is an argument for each side
- 1102 of this. This bill seeks to correct just one marginal free-
- 1103 market flaw that exists, but it does not address the other
- 1104 free-market flaw, which is to allow the terrestrial radio
- 1105 stations to collect for the promotional value when they play
- 1106 the product.
- 1107 And so this is the kind of situation that once—if this
- 1108 legislation would pass-and I support the manager's amendment.
- 1109 It is an improvement.
- 1110 But if this legislation would pass into law, then we
- 1111 would be setting up a new principle without correcting the
- 1112 free-market wrong that exists, and that is the de facto
- 1113 prohibition for radio stations to receive payment for their
- 1114 promotional value. I think we need to provide equity on both
- 1115 sides of the scale before we move forward. I would urge
- 1116 consideration to delay this and ask for more time, again
- 1117 reiterating-
- 1118 Ms. Jackson Lee. Gentleman yield?
- 1119 Mr. King. The gentlelady from California. And then, I
- 1120 wanted to also make a point that, if we will do a hearing on
- 1121 black radio stations, I hope we can bring in some other radio
- 1122 stations to be heard from rather than identifying it on
- 1123 minorities.
- 1124 And I will yield back to the Chairman-
- 1125 Ms. Jackson Lee. Would the gentleman yield?

- 1126 Mr. King. -yield to the lady from Texas. But I would
- 1127 yield back in the interest of time. Thank you, Mr. Chairman.
- 1128 Chairman Conyers. He said he would yield back after you
- 1129 were yielded to.
- 1130 Ms. Jackson Lee. Well, and I thank the gentleman.
- 1131 I just want to emphasize, this is a work in progress.
- 1132 This is a work in progress. You have made some valid points.
- 1133 We are all thinking in the same ways. The chairman has been
- 1134 enormously generous about this work in progress.
- 1135 And I truly believe that this does impact all radio
- 1136 stations. We made great strides. But we cannot allow an
- 1137 inequity in a copyright law to imbalance our work for our
- 1138 broadcasters. Our broadcasters will be heard, and we will
- 1139 work with them.
- 1140 I yield back.
- 1141 Chairman Convers. The committee will stand in recess
- 1142 until the three votes have concluded, and then we will
- 1143 immediately resume.
- 1144 [Recess.]
- 1145 Mr. Berman. [Presiding.] We are on the manager's
- 1146 amendment. Does anyone else seek recognition? I think I owe
- 1147 the other side-the gentleman from Utah is recognized.
- 1148 Mr. Chaffetz. Thank you, Mr. Chairman. I will be
- 1149 brief.
- 1150 I just wanted to say briefly that I want to make clear

- 1151 from the outset that I favor intellectual property right
- 1152 protection for recording artists. And my concern with the
- 1153 legislation is merely the means that the bill uses to
- 1154 compensate the artists and the recording label. I appreciate
- 1155 the improvements made in the manager's amendment but can't
- 1156 support a one-directional protection of the value of goods-
- 1157 the songs-over the services-the broadcast air play-between
- 1158 the parties.
- 1159 The Constitution empowers the United States Congress "to
- 1160 promote the progress of science and useful arts by securing,
- 1161 for a limited time to authors and inventors the exclusive
- 1162 right to their respective writings and discoveries." Under
- 1163 the provisions of the Performance Rights Act, the Copyright
- 1164 Royalty Board may take into account the promotional value
- 1165 provided by the broadcasters to reduce the rate broadcasters
- 1166 must pay.
- 1167 But this presumes that the value of the songs to the
- 1168 broadcasters for advertising revenue is greater than the
- 1169 value to the artist and label, the copyright holders, of the
- 1170 promotion provided by the broadcasts. We do not know which
- 1171 value is greater and need an independent credible third-party
- 1172 study. A delay of implementation of the royalty provisions
- 1173 may permit us to obtain such a study in the meantime.
- 1174 But to legislate in advance of receiving this
- 1175 information is premature. While perhaps the failure to grant

- 1176 performance right 80 years ago is a regrettable anomaly, we
- 1177 cannot go back to see how the relationship of radio and
- 1178 record labels would have evolved if the right had been
- 1179 granted. An historical relationship of the last 80 years,
- 1180 though, is one of the mutual reinforcement. It is doubtful,
- 1181 at best, to suggest "The music industry built radio into what
- 1182 it is today, " significantly more than "Radio built the music
- 1183 industry into what it is today."
- 1184 As such, a settlement or legislation that favors only
- 1185 one of the parties at the expense of the other disregards too
- 1186 quickly the mutual beneficial nature of the historical
- 1187 relationship even if that relationship has changed
- 1188 significantly in the digital age.
- 1189 Thank you, Mr. Chairman. I yield back the balance of my
- 1190 time.
- 1191 Mr. Berman. The time of the gentleman has expired. And
- 1192 based on seniority on the committee, the gentleman from
- 1193 Tennessee, who thinks he will only need a minute and a half
- 1194 of his 5 minutes, is recognized.
- 1195 Mr. Cohen. Thank you, Mr. Chairman.
- 1196 This issue has been before us, and I have heard the
- 1197 comments. I believe that this is a balanced amendment that
- 1198 has been offered, that gives the broadcasters much of what
- 1199 they have asked for.
- 1200 If you are a small broadcaster, you are exempted. And

- 1201 if you are at another level, the implementation is put off 3
- 1202 years, and even 1 year for all others. To me, that has gone
- 1203 a long, long way.
- Nobody wants to do harm to the broadcasters, and true,
- 1205 what happened 80 years ago happened 80 years ago, but that is
- 1206 why we pass legislation. That is why they have what are
- 1207 called annotated laws. You change laws and you make your
- 1208 laws reflect the societal values of today.
- 1209 If you looked at everything and said, "We did something
- 1210 80 years ago, we weren't going to do it today, women
- 1211 wouldn't be voting and African Americans wouldn't have any
- 1212 kind of civil rights whatsoever because, 80 years ago, we
- 1213 didn't have them, and we could say, "We can't change."
- 1214 But you do change as society changes. The fact is, you
- 1215 don't sell as many CDs and records today, and what possibly
- 1216 performers got out of the radio 80 years ago, or 40 years ago
- 1217 or whatever, they don't get today, and that can be adjusted.
- 1218 The broadcast industry can and will accommodate this, and
- 1219 should.
- 1220 And when you think about the monies that are languishing
- 1221 in Europe that could go to our performers here in America but
- 1222 are not allowed to because we, in actions that are only
- 1223 paralleled by Korea-North Korea, that is-China and Iran don't
- 1224 allow for performers to get payment rights. That is wrong.
- 1225 And maybe of those people are people who live in my district.

- 1226 I went to the Blues Awards program in Memphis last
- 1227 Thursday, and Bobby Blue Bland's wife came up to me. They
- 1228 don't get any rights. Bobby Blue Bland performs to this day.
- 1229 I know he loves it, but he has to. And many of the
- 1230 performers in my district who are performers at Stacks, and
- 1231 even from Sunday's, aren't being compensated.
- 1232 Last week, there was a program on the Hill that was a
- 1233 really nice program. It was wonderful. The songwriters had
- 1234 it for some of us over in the Library of Congress, and there
- 1235 were about a dozen songwriters who sang their songs.
- 1236 Brilliant individuals, mostly men, white males who sang their
- 1237 great creations. But when you listen to them, you realize
- 1238 how important the performers are, because several of them
- 1239 couldn't sing worth a hoot. So we need to reward those
- 1240 people that make those songs what we want to listen to.
- 1241 Thank you, Mr. Chairman.
- 1242 Mr. Berman. Time of the gentleman is expired.
- 1243 The gentleman from California, Mr. Lungren.
- Mr. Lungren. Thank you very much, Mr. Chairman, and one
- 1245 of the delights-
- 1246 Mr. Berman. Recognized for 5 minutes.
- 1247 Mr. Lungren. One of the delights of being on this
- 1248 committee is, after a number of years, you do get to see
- 1249 performers come whenever we have these bills come up. It is
- 1250 very interesting.

- 1251 Mr. Chairman, I want to say that I believe that the
- 1252 manager's amendment is a vast improvement over the basic
- 1253 bill. I think it moves in the right direction because there
- 1254 are equities on both sides of this argument.
- 1255 The problem I—and I would probably vote for the
- 1256 manager's amendment as an improvement over the base bill.
- 1257 The problem I have is this: so often here in the Congress,
- 1258 we pass laws, and then we find they have unintended
- 1259 consequences. And I am not just talking about in the area of
- 1260 Judiciary, but so many other things.
- 1261 And one of the reasons that occurs is that we don't have
- 1262 all the facts available to us. And I have suggested, and I
- 1263 know the chairman believes that we ought to request a study,
- 1264 but my point is shouldn't we do a study before we have a vote
- 1265 on the guts of the bill?
- 1266 And so I do have an amendment that I intend to offer at
- 1267 some point that will give us that opportunity to pursue that.
- 1268 It would request the GAO do a report in a timely fashion to
- 1269 give us an economic impact probability study on all of the
- 1270 stakeholders involved, and it would also attempt to give us
- 1271 some sense of the value of promotion in the recording
- 1272 industry. Because as I listen to everybody, we talk about
- 1273 these things as givens, but there is no quantification of
- 1274 what it is we are talking about, and how we establish that
- 1275 balance, to me, is a serious matter.

- 1276 I have a number of radio stations in my district who are
- 1277 in real economic difficulty right now. I mean, there is no
- 1278 kidding about that.
- 1279 When we had the panel here, I did ask one representative
- 1280 of the performers, a member of Smashing Pumpkins, about
- 1281 whether he could give me a quantification of the negative
- 1282 impact on creativity as a result of the failure of the
- 1283 payments suggested in this bill. And other than saying that
- 1284 we would have fewer stars, he couldn't give me that.
- Now, yesterday I had some representatives of the
- 1286 industry in, and they started to give me some statistics that
- 1287 they would use in terms of a loss of the number of new acts
- 1288 and so forth. That is information I never had before. I
- 1289 never saw that before.
- 1290 And if that came to me just yesterday, I wonder, am I
- 1291 prepared to vote on a bill that has a very carefully
- 1292 calculated tiered system, but I am not sure that is the
- 1293 proper tier. I am not sure it does what is necessary to
- 1294 protect the smaller radio stations and the African American
- 1295 radio stations, the Hispanic radio stations that we have
- 1296 throughout California.
- 1297 And so I would just ask members to consider the fact
- 1298 that I will be in a position to offer an amendment that would
- 1299 at least allow us not to delay this unnecessarily, but to
- 1300 give us 6 months to have some semblance of a study so that we

- 1301 might be able to act on facts and opinion, rather than just
- 1302 opinion, in the absence of facts.
- 1303 And so I thank the chairman for the time, and I yield
- 1304 back the balance of my time.
- 1305 Mr. Berman. I thank the gentleman.
- 1306 I am going to recognize myself for a couple of minutes,
- 1307 because the gentleman sort of raises issues, which I think,
- 1308 as one who has been very interested in this bill, sponsored
- 1309 in the last Congress and has thought about doing this for 25
- 1310 years, there are two separate issues.
- One is the right. If the law was silent, the
- 1312 broadcasters could go out and try and negotiate with the
- 1313 owner of each sound recording for the right to perform that
- 1314 sound recording, or they could take advantage of a compulsory
- 1315 license.
- 1316 This alone, among anything, is treated as if there is no
- 1317 property right, and they are allowed to use this for free.
- 1318 So our first objective here is to establish the principle
- 1319 that there is a right.
- 1320 And you could have studies about economic implications,
- 1321 and we have heard references, both to a GAO study that has
- 1322 already been requested and one that is in this bill, to
- 1323 understand the implications economically. But if the focus
- 1324 of this is on the economic condition of the radio broadcast
- 1325 industry, you have to match that with the words of the leader

- 1326 of the National Association of Broadcasters, who said he
- 1327 would rather slit his throat than pay one penny.
- 1328 That wasn't an economic distress argument. That was
- 1329 something a little bit different.
- 1330 Secondly, we could talk about, as you made reference to,
- 1331 economic distress from the people who own the copyrights.
- 1332 Given the incredible level, the billions of unlawful
- 1333 downloads and file swapping that occur every single year, and
- 1334 the plunge in CD sales, there are all kinds of economic
- 1335 arguments.
- 1336 But no one is suggesting, for instance, that we cap what
- 1337 a radio station has to pay to broadcast a sports event. And
- 1338 by the way, the radio broadcasters can say rightfully, when
- 1339 we play the New York Yankees on our radio, "We are
- 1340 encouraging fans to be more interested. We are encouraging
- 1341 fans to go to the game."
- 1342 We are encouraging fans to get attracted to different
- 1343 stars and buy the jerseys and all the concessions that that
- 1344 baseball team owns, but we don't deny the right of the
- 1345 baseball team and the owner of that team to get compensated
- 1346 for allowing the radio station to broadcast his thing.
- 1347 When we hear different luminaries in radio who are
- 1348 getting paid, in many cases very substantial salaries to do
- 1349 talk radio and other kinds of commentary on the radio, no one
- 1350 is suggesting that we cap what they can get paid for the

- 1351 economic thing, for the economic value of their work.
- 1352 We want to establish a right here. We have been very
- 1353 flexible on how it is paid. For most of the radio stations
- 1354 in this country, there will be no rate required for 3 years;
- 1355 for the very largest ones, no rate required for a year.
- 1356 There will be plenty of time to get a GAO study.
- 1357 The question is where do you want to start? Do you want
- 1358 to start by establishing the right and then understanding the
- 1359 full economic consequences of all the industry affected, not
- 1360 only the impact on minority broadcasters but the impact on
- 1361 minority recording artists and minority musicians and
- 1362 minority backup singers. How do you want to start this?
- 1363 And so I would argue it is right to start this with
- 1364 establishing the right, making very, very special allowances
- 1365 for smaller broadcasters, religious broadcasters,
- 1366 noncommercial broadcasters, and then taking a look at these
- 1367 studies.
- 1368 And if we have to retool this thing based on what we
- 1369 find, because we are certainly interested in the survival of
- 1370 radio broadcasting, then we can do that. But I don't think
- 1371 we should delay what should have been done many years go, the
- 1372 establishment of the right.
- 1373 Mr. Lungren. Would the gentleman yield?
- 1374 Mr. Berman. And I would be happy to.
- 1375 Mr. Lungren. My issue is this: does that not beg the

- 1376 question as to whether or not the value of the property right
- 1377 exceeds the value of the promotional benefit from playing the
- 1378 music?
- 1379 I am old enough to remember the scandals of payola, the
- 1380 pay for play. We are almost in a reverse situation now. The
- 1381 idea there was it was worth a lot to a performer to have his
- 1382 or her recording on free radio. And I say "free" meaning
- 1383 obviously it is not charged to the recipient of the radio
- 1384 wave. And that is what I am hung up on. I don't know the
- 1385 answer to that question.
- 1386 Mr. Berman. Could I reclaim my time just-
- 1387 Mr. Lungren. Of course.
- 1388 Mr. Berman. That is a fair point. What is the
- 1389 promotional value to the copyright owner and to the artist
- 1390 from being played? And that should be one of the factors
- 1391 determined as the bill provides for in determining the rate.
- 1392 And that is the whole thing. We are not trying to turn
- 1393 out any appropriate consideration from the Rate Board. We
- 1394 say whether the use of the service may substitute for or may
- 1395 promote the sales of phono records or otherwise may interfere
- 1396 with or may enhance the sound recording copyright owners,
- 1397 other streams of revenue.
- 1398 That is something that that Board should look at in
- 1399 deciding the rate. I fully agree with you.
- 1400 Mr. Lungren. Could I ask the gentleman to yield once

- 1401 more?
- 1402 Mr. Berman. I will give myself an additional minute,
- 1403 and I will yield it to the gentleman.
- 1404 Mr. Lungren. Would that preclude that Board from making
- 1405 the determination that the value of the promotion to the
- 1406 record industry and the artist from the free air play of
- 1407 their sound recordings, that that value should be, in fact,
- 1408 greater than the property value? In other words-
- 1409 Mr. Berman. The answer is yes. That Rate Board would
- 1410 have the ability to say, even for the small ones that we cap,
- 1411 it isn't a floor. It is a cap.
- 1412 If the fair market value of that is determined
- 1413 considering all these factors, to be zero, that they are
- 1414 getting so much revenues because it is being played, that
- 1415 there is no market value to that piece of property, it is an
- 1416 unusual kind of conclusion because those radio stations
- 1417 aren't doing this as a charity work.
- 1418 Mr. Lungren. But Mr. Chairman, if no one hears my
- 1419 music, I have never been a performer before, I am in my
- 1420 garage, I am recording, it is kind of difficult for people to
- 1421 then have an idea that they want to purchase anything that is
- 1422 related to me.
- 1423 However, if they hear it on the radio station, I have
- 1424 had an opportunity to broadcast my product so that people
- 1425 might be encouraged either-and I know we are moving to the

- 1426 digital age where people are saying-but the ancillary
- 1427 articles want to identify with that particular artist.
- 1428 I guess I just wonder, if by passing it before we know
- 1429 what the value is, or at least an approximation of the value,
- 1430 we are making an assumption that there has to be a positive
- 1431 value. Therefore, we are telling them to make a finding that
- 1432 this amount-at least something ought to be there. And I
- 1433 don't know what that is relative, again, to the value of the
- 1434 promotion from the free-
- 1435 Mr. Berman. Well, except it doesn't seem to me fair to
- 1436 start out with the assumption. The value to the broadcaster
- 1437 is zero, and therefore he doesn't have to pay for it. And
- 1438 the value to the performer and the owner of the copyright is
- 1439 great, and therefore he doesn't need to get paid.
- 1440 Mr. Lungren. No, what I mean by-
- 1441 Mr. Berman. But under the present situation, that is
- 1442 what we have said.
- Mr. Lungren. No. You might have two values, and one is
- 1444 worth more than the other. And the overall value of the
- 1445 promotion is greater than the value of the product in its
- **1446** first-
- 1447 Mr. Berman. And that is why you create, when you deal
- 1448 with these compulsory licenses, you create a Board that gets
- 1449 evidence and makes a determination.
- 1450 I am here to tell you, I don't care what the GAO is

- 1451 going to do. They are not going to have the process or the
- 1452 background to come to as clear a conclusion about values as a
- 1453 quasi-judicial entity that we have already created that makes
- 1454 these determinations where the parties haven't been able to
- 1455 negotiate in webcasting and satellite radio and in a whole
- 1456 bunch of other areas.
- 1457 Mr. Lungren. I thank the chairman.
- 1458 Mr. Berman. Okay.
- 1459 My time has more than expired.
- 1460 The ranking member from Texas.
- 1461 Mr. Smith. Mr. Chairman, just briefly, I want to
- 1462 recognize the presence of the gentlewoman from Tennessee,
- 1463 Marsha Blackburn, a former member of this committee who has
- 1464 rejoined us, at least for a few minutes, because of her
- 1465 longstanding interest in this subject.
- 1466 Mr. Berman. The gentleman from Georgia, Mr. Johnson, is
- 1467 recognized for-
- 1468 Mr. Johnson. Thank you, Mr. Chairman. Move to strike
- 1469 the last word.
- 1470 Ladies and gentlemen, my grandmother, who died when she
- 1471 was 106 years old about 10 years ago and whom I spent a
- 1472 pretty good amount of time with as a young man, used to have
- 1473 some just common sense maxims that I remember her for.
- One of them is that, "If you see somebody who needs
- 1475 help, help them." I mean, that is bottom line. And another

- 1476 thing she said, "If it is not fair, then it is not right."
- 1477 And so that is why I speak out today in support of the
- 1478 manager's amendment to H.R. 848, the Performance Rights Act,
- 1479 a bill that would finally allow performers to be compensated
- 1480 for their hard work, which has always been exploited by
- 1481 others to make money. And as a former musician myself, I
- 1482 understand the importance of artists being paid for their
- 1483 work.
- 1484 On every other platform except broadcast radio, artists
- 1485 receive compensation for the playing on radio of a song they
- 1486 may not necessarily own, but they performed on that tune.
- 1487 And it is only right that they get paid for what they do,
- 1488 just like we do in every civilized society, of which we are
- 1489 supposed to be the number one.
- 1490 So it is unfortunate that we have so many people that
- 1491 are spreading misinformation on this issue. This legislation
- 1492 ensures that broadcasters would pay for the use of someone
- 1493 else's music the same way they have to pay for other
- 1494 services. And we can assure fair and affordable compensation
- 1495 so that radio broadcasters are certainly able to survive and
- 1496 continue to thrive.
- 1497 But many are rightly concerned, especially minority
- 1498 broadcasters, for having to pay for what they use. We have
- 1499 an obligation to protect both the ability of minority
- 1500 broadcasters to conduct their business and, at the same time,

- 1501 to compensate the minority or artist, as well as majority and
- 1502 anyone else artists that are left out in the cold.
- 1503 This manager's amendment will ensure that minority
- 1504 stations are not in any way harmed by this legislation, and
- 1505 it requires that copyright royalty judges consider the
- 1506 effects on religious, minority and female-owned stations and
- 1507 religious, minority and female royalty recipients. It
- 1508 protects small, rural, nonprofit, minority, religious and
- 1509 educational broadcasters by providing that any station that
- 1510 makes less than \$100,000 annually will pay only \$500 annually
- 1511 for limited use of music.
- 1512 Now, unfortunately, there are some minority-owned
- 1513 stations—let's take, for instance, Radio One, Cathy Hughes
- 1514 and her very-her son is a very able advocate, almost an angry
- 1515 advocate for what they believe is right, which is this bill
- 1516 should not pass. And they have been using their 60 stations
- 1517 minimum that they own, that Cathy Hughes owns, they have been
- 1518 using those to promote this misinformation.
- 1519 Tom Joyner, a bunch of other highly paid talk show hosts
- 1520 have been employed to spread hysteria on this issue, and they
- 1521 are flat out dead wrong. I want everyone to know that.
- 1522 Certainly we agree on some things, but we are not going
- 1523 to agree on everything. And when you come at us publicly, we
- 1524 have an obligation, or at least I feel an obligation, if you
- 1525 are calling names, I will call-

- 1526 Mr. Berman. Does the gentleman wish an additional
- **1527** minute?
- 1528 Mr. Johnson. Yes, I would
- 1529 Mr. Berman. Then I give it to you.
- 1530 Mr. Johnson. Thank you.
- 1531 Mr. Berman. With unanimous consent.
- 1532 Mr. Johnson. Yes.
- 1533 In consideration of our current economic climate for big
- 1534 stations or big broadcasters, including the minority
- 1535 broadcasters, they will only be required to pay after 3
- 1536 years—they have got 3 years to prepare for this—and \$5
- 1537 million annually is what they will pay. Break that down,
- 1538 \$1.3 million a year. How many sponsors do you need in order
- 1539 to subsidize this? I would submit probably one, and that
- 1540 would more than cover this expense.
- 1541 And so this won't harm the broadcasters at all. It will
- 1542 help the performers. And I will yield back.
- 1543 Mr. Berman. The time of the gentleman has expired.
- 1544 The gentleman from Illinois, Mr. Quigley, is recognized
- 1545 for 5 minutes.
- 1546 Mr. Ouigley. Thank you.
- 1547 I want to thank Chairman Conyers for his leadership on
- 1548 H.R. 848 and the amendment. I strongly support both
- 1549 measures.
- 1550 I believe the amendment creates an important balance

- 1551 that has been talked about this morning on this matter. He
  1552 was kind enough to introduce me as someone who had gone to
  1553 law school. And when you go to law school, you read a lot of
- 1555 What is interesting to me is that which strikes me the 1556 most, even to this day, is a history book I read called 1557 Triple Justice, which traced the evolution of the civil 1558 rights in courts up until Brown v. Board of Education.

1554 textbooks.

1568

- But it is that thought today which strikes home most of 1560 all, and that is simple justice. People should be paid for 1561 the work they do, plain and simple, and performers and 1562 artists are absolutely no different.
- 1563 Performers and artists do something very, very unique.

  1564 For all the jobs that are out there in the world, performers

  1565 and artists are a fraction of 1 percent that create from

  1566 nothing art. And that has a value that is hard to put a

  1567 price on, but I guarantee you it is worth more than nothing.
- 1569 broadcasters are promoting the music they play, and that
  1570 should be payment enough. I disagree. While promotional
  1571 value is important, we have to remember that there would be
  1572 no music at all to promote if it wasn't for the musicians.

And for too long, the argument was held that

In fact, a solid argument can be made that radio play 1574 does not have the positive impact on record sales normally 1575 attributed to it. Instead, it appears to have a negative

- 1576 important impact, implying that overall radio listening is
- 1577 more of a substitute for the purchase of sound recordings
- 1578 than it is a complement.
- 1579 It was also mentioned in the introduction that I served
- 1580 for 10 years with Jerry "The Iceman" Butler in Cook County
- 1581 Board. I could not go home if I didn't mention him and what
- 1582 he has been through.
- 1583 He spent decades as a soul singer and songwriter and was
- 1584 inducted in the Rock 'n Roll Hall of Fame. Despite his
- 1585 decades of work as a successful performer, Jerry continues,
- 1586 at age 70, to work every day. He has always said to me that
- 1587 there was a big difference between being famous and being
- 1588 well off. Today, I began to appreciate what he has told me.
- 1589 Jerry and other hardworking performers like him deserve
- 1590 to be paid when their performances are played on the radio.
- 1591 That is why I will be supporting H.R. 848 and Chairman
- 1592 Conyers' manager's amendment.
- 1593 Thank you. I yield back.
- 1594 Mr. Berman. The time of the gentleman has expired.
- 1595 The gentleman from California, Mr. Sherman.
- 1596 Mr. Sherman. Thank you, Mr. Chairman, and I think it is
- 1597 time we passed the manager's amendment and passed the bill.
- 1598 Mr. Berman. Okay.
- 1599 Mr. Sherman. But only after these wise and concise
- 1600 remarks.

- 1601 We are told that these are tough economic times, but
- 1602 that is no reason to ignore intellectual property rights.
- 1603 The auto companies face tough times, but they have not
- 1604 suggested that they suspend royalty payments to those who own
- 1605 patents.
- 1606 Newspapers face tough times. They have not suggested
- 1607 that they be able to publish copywritten material without
- 1608 paying for it. And radio stations face tough times, yet they
- 1609 have not come here and said, "Let us suspend the payments
- 1610 that we are making to songwriters."
- 1611 The fact is that tough times really hit the artists,
- 1612 many of whom can't pay health insurance, dental bills, and
- 1613 even rent. We are told that we should have more study
- 1614 because there are unintended consequences.
- 1615 That is an argument I always make against any bill that
- 1616 I oppose but can't vocalize a reason to oppose. The fact is
- 1617 there are unintended consequences in leaving in force the
- 1618 unfair bill and leaving in force the unintended consequences
- 1619 of decisions made 80 years ago. And we should recognize
- 1620 that, if we have a study, then there will be no reason for
- 1621 one side to compromise with the other, something that we have
- 1622 sought to achieve.
- 1623 We are told about economic fairness. I think the wise
- 1624 though new gentleman from Illinois points out that any one
- 1625 artist would benefit if they were the only artist played on

- 1626 radio and every other artist was excluded from radio. They
- 1627 might even listen to me sing if that was the only thing they
- 1628 had ever heard on radio,
- 1629 Mr. Berman. And God, that would be a terrible-
- 1630 Mr. Sherman. No, they wouldn't. Okay.
- 1631 But if you look at artists as a whole, they lose
- 1632 tremendously because songs are played on radio for free. The
- 1633 proof of this is my wife and I were going to take an
- 1634 automobile trip to places where radio stations, especially
- 1635 music radio stations, wouldn't come in clearly.
- 1636 What is the first thing we did? We bought some CDs.
- 1637 And in fact, if you can't get radio, that is one of the
- 1638 reasons to buy music that you are otherwise listening to for
- 1639 free.
- 1640 We are told that there is a promotional value. But as
- 1641 the chairman points out, there is a promotional value to
- 1642 sports teams. They still get paid for their rights. And of
- 1643 course, there is a promotional value to songwriters. They
- 1644 still get paid for their rights.
- 1645 The best way to deal with the promotional value argument
- 1646 is to have the Rate Board take it into consideration. And I
- 1647 would point out, if there are garage bands that want to, they
- 1648 could just announce that their music can be played by radio
- 1649 for free. You could have whole radio stations that play
- 1650 nothing but free garage band music and let them succeed and

- 1651 capture a market, if they can.
- 1652 And finally, of course, much of the performance right is
- 1653 going to go to artists who are no longer touring, and the
- 1654 only way they will benefit from their songs is through this
- 1655 performance right.
- 1656 So I look forward to passing this bill, and I yield
- 1657 back.
- 1658 Mr. Berman. The time of the gentleman has expired.
- 1659 The gentleman from Virginia, Mr. Scott, going in
- 1660 seniority order.
- 1661 Mr. Scott. Mr. Chairman, I yield to the gentlelady from
- 1662 Texas.
- 1663 Ms. Jackson Lee. I thank the gentleman.
- 1664 Mr. Berman. Gentlelady is recognized for 5 minutes.
- 1665 Ms. Jackson Lee. I thank the gentleman for yielding.
- 1666 It is always good to be in a markup where there is a
- 1667 vigorous discussion. And to Chairman Conyers, this has been
- 1668 a very positive discussion. I want to reflect positively on
- 1669 our new member's comments, which I appreciated very much,
- 1670 when he emphasized the term "Justice."
- 1671 And I would like to associate myself with Congressman
- 1672 Sherman's remarks. I don't know how many people, even though
- 1673 I call the role of those who may not now be performing, that
- 1674 has been one of the issues, is that individuals already
- 1675 performing and they are already benefiting, but there is a

- 1676 whole legacy of individuals who are no longer performing.
- 1677 And one of the more striking sad cases that many of us
- 1678 know-he had a beautiful songbird-type voice-was Jackie
- 1679 Wilson. And many of us know the conditions in which he
- 1680 ultimately lived.
- 1681 Thinking about that and thinking about trying to
- 1682 balance, I had two amendments that I will explain, but I am
- 1683 going to hold in abeyance because I believe that we are still
- 1684 talking.
- 1685 And I also believe that the amendment that offered that
- 1686 is now the manager's amendment, that I understand was spoken
- 1687 to by Mr. Lungren asking for an early assessment, but I think
- 1688 we will have the appropriate time to really take a look at
- 1689 how this particular framework-again, I believe this is a
- 1690 framework that speaks to the 1909 Copyright bill—how it will
- 1691 work and how it may financially impact minority, women-owned
- 1692 and small stations.
- 1693 And I would highlight KCOH, which again I am getting
- 1694 BlackBerry messages from, and of course the prominent Radio
- 1695 One station in Houston, The Box, Magic, and Praise. And of
- 1696 course, you see I know that my name, as my good friend,
- 1697 Congressman Waters indicated, they are very much our friend.
- 1698 So in thinking about this, I wanted to find the right
- 1699 and appropriate balance to be of help. I am going to work
- 1700 with our colleagues.

- 1701 One of the amendments was to raise the \$5 million limit
- 1702 to \$10 million to take into account the growth of these
- 1703 stations and to try to be responsive to them. I am going to
- 1704 hold in abeyance so that we can look at the numbers and the
- 1705 impact and how many stations are being impacted. But I think
- 1706 it is a viable amendment, particularly in this economy.
- 1707 And I heard Congressman Coble make the point about the
- 1708 economy. So we know that the manager's amendment gives a 1-
- 1709 year extension, a 1-year enactment, 1 year out enactment for
- 1710 our large stations, and a 3-year enactment for our smaller
- 1711 stations. I think it is a very fair statement.
- 1712 And then, something that I think Congress needs to do
- 1713 more often is to have provisions dealing with sunset. I am
- 1714 going to hold that in abeyance as well, because I think that
- 1715 we can always come back and reassess the impact, good, bad or
- 1716 indifferent, so that we can be fair to the performers and
- 1717 fair to the radio stations.
- 1718 The information, as my good friend from Georgia
- 1719 indicated, that is being disseminated that speaks to the
- 1720 closing of black businesses in particular, and I imagine it
- 1721 might be Hispanic businesses if Hispanic stations are owned,
- 1722 or Asian or women or small businesses. Really, I hope that
- 1723 they will listen to this discussion and see, as I said in my
- 1724 early remarks, a light at the end of the tunnel, because that
- 1725 is what we are working to do.

- 1726 And my amendments were to, in essence, be an extension
- 1727 of good faith that, if we are too low on the amount of
- 1728 revenue, because you have grown but yet you are small, then
- 1729 that is something we should look at. If we are making whole
- 1730 performers by 5 years in terms of a sunset provision, then we
- 1731 should look at it. But I think the manager's amendment is a
- 1732 very fair compromise that has helped us move this bill
- 1733 forward.
- 1734 And with that, I am going to, again, hold in abeyance
- **1735** and not-
- 1736 Chairman Conyers. Would the gentlelady yield?
- 1737 Ms. Jackson Lee. I would be happy to yield to the
- 1738 chairman.
- 1739 Chairman Conyers. Yes. Thanks, Mr. Scott.
- 1740 Mr. Berman. Time is Mr. Scott's.
- 1741 Ms. Jackson Lee. Oh, it is Mr. Scott's time.
- 1742 Chairman Conyers. All I wanted to do was thank the
- 1743 gentlelady for her thoughtfulness. Everyone here has agreed
- 1744 this morning and afternoon that this is a work in progress.
- 1745 There isn't anyone striking a tone of finality toward
- 1746 whatever happens here today.
- 1747 And I think the gentlelady from Houston, Texas, who like
- 1748 many other of us in the Congress, are beneficiaries of the
- 1749 stations that feel that they may be harmed by any work
- 1750 product that we put out. We want to assure everybody, the

- 1751 manager's amendment is explicitly written to make sure that
- 1752 they don't get cut out. We didn't want them to get cut out
- 1753 before there wasn't a manager's amendment.
- 1754 So this is very, very critical. And Detroit, WCHB, my
- 1755 friend Mildred Gaddis is on, Tom Polk was blasting away all
- 1756 the time, hopefully not at me but with us. And these are all
- 1757 friends of ours.
- 1758 This is a unique division of support, because many of
- 1759 the friends that are upset, they haven't seen the bill that
- 1760 is before us. They didn't even know about the manager's
- 1761 amendment because it was only introduced 2 hours ago.
- 1762 And we think that and changing the time limits and some
- 1763 of the money amounts is going to open us up to being able to
- 1764 sit down and take this to a point where all parties will be
- 1765 in reasonable harmony.
- 1766 Ms. Waters. Will the gentleman yield?
- 1767 Mr. Scott. I yield.
- 1768 Mr. Berman. The gentleman from Virginia-
- 1769 Chairman Conyers. I ask unanimous consent that the
- 1770 gentleman gets 2 additional minutes.
- 1771 Ms. Waters. Thank you very much, Mr. Chairman.
- 1772 Can you tell me, Mr. Chairman, when this bill would go
- 1773 in effect if it was successful?
- 1774 Chairman Conyers. Yes, ma'am. It has been postponed.
- 1775 It will not go into effect-were it to pass the House, the

- 1776 Senate, signed by the president, it will not go into effect-
- 1777 for some, it will be 1 year, but for the others, the smaller
- 1778 ones, it will be 3 years.
- 1779 Ms. Waters. Thank you. And that is what I thought the
- 1780 wording basically said.
- 1781 I am wondering, Mr. Chairman, if in fact it is not going
- 1782 to go into effect until 1 year, in some cases 3 years, and
- 1783 why not have a study?
- 1784 Mr. Scott. I yield.
- 1785 Chairman Conyers. You are quite right. We should have
- 1786 a study.
- 1787 Ms. Waters. Why not then substitute a study for the
- 1788 bill until such time as we get the information back? And
- 1789 still, you could be on track for your 1-year or your 3-year,
- 1790 but we would at least have additional information, as
- 1791 described by Mr. Lungren, so that we could do a better job of
- 1792 acting in the interest of both of the parties that are
- 1793 involved.
- 1794 Mr. Berman. The time of the gentleman of Virginia has
- 1795 expired.
- 1796 Chairman Conyers. I ask unanimous consent that the
- 1797 gentleman get 2 additional minutes.
- 1798 Mr. Berman. The gentleman is accorded two additional
- 1799 minutes.
- 1800 Chairman Conyers. Would the gentleman yield?

- 1801 Mr. Scott. (OFF MIKE)
- 1802 Chairman Conyers. That is very kind of you.
- 1803 Ms. Waters. He is so kind.
- 1804 Chairman Conyers. You didn't have to yield to me, but I
- 1805 appreciate it.
- 1806 The reason that we want to move forward on this is that
- 1807 the study and moving this bill forward are not dependent on
- 1808 one another. And what we are hoping is that, in this interim
- 1809 time, the parties will be able to come together, Maxine.
- 1810 This is an incredible situation. We have never met with the
- 1811 parties to see if anything can be worked out.
- 1812 And that is the only reason we are doing it both at the
- 1813 same time.
- 1814 Ms. Waters. Would the gentleman yield?
- 1815 Mr. Berman. Gentlelady from California.
- 1816 Ms. Waters. Yes. Thank you very much. And I
- 1817 appreciate that, Mr. Chairman.
- 1818 Let me just say that I have listened to both sides talk
- 1819 about the non-negotiations, or the partial negotiations.
- 1820 Some of us were not really involved in those negotiations.
- 1821 And the more we sit here and we talk about how much we regret
- 1822 that we have to take sides, I think that we deserve an
- 1823 opportunity to be involved in negotiations where we think we
- 1824 may have some impact.
- 1825 Would the gentleman yield?

- 1826 Mr. Scott. I yield.
- 1827 Mr. Berman. Since really 2 years ago, we have invited
- 1828 the National Association of Broadcasters to come in and work
- 1829 through any of these issues that they would be willing to do.
- 1830 It isn't that they aren't interested in the bill. We are
- 1831 hearing from just the comments today, they have been working
- 1832 very hard against the bill. But they have, as a matter of
- 1833 policy, refused to come in and talk to us.
- 1834 Ms. Waters. Will the gentleman yield?
- 1835 Mr. Scott. Yes.
- 1836 Ms. Waters. Thank you very much.
- 1837 Mr. Berman, with all due respect, you are absolutely
- 1838 right. And I think perhaps there has been a perception that
- 1839 they didn't stand a chance because they thought that too many
- 1840 people were operating on behalf of the entertainment industry
- 1841 and that they would not stand a chance at negotiations.
- 1842 Now, I think that is not true. And just because there
- 1843 are so many of us on this committee from California who
- 1844 interact with the entertainment industry, we should not leave
- 1845 them with that impression.
- 1846 Mr. Berman. Would the gentleman yield?
- 1847 Mr. Scott. Well, I want to reserve 10 seconds so I can
- 1848 close my time.
- 1849 Mr. Berman. Well, then I will give you a minute and 10
- 1850 seconds, unanimous consent.

- 1851 Mr. Scott. I will yield.
- 1852 Mr. Berman. I would suggest that I have a different
- 1853 interpretation. It is not that they thought that they
- 1854 couldn't work something out. It is that they believe
- 1855 fervently that they didn't need to work anything out, that
- 1856 they could stop this bill in the subcommittee or in the full
- 1857 committee or on the floor or in the Senate. And it was that
- 1858 that motivated the decision, not the fear that-we kept
- 1859 inviting them to come in over and over again at every
- 1860 hearing, and we still do, starting the day after the bill
- 1861 passes.
- 1862 Ms. Waters. Mr. Chairman, may I get unanimous consent
- 1863 to yield to the gentleman from Virginia 2 more minutes to
- 1864 engage in this very useful discussion?
- 1865 Mr. Berman. Yes. In about 20 of them, I will be gone.
- 1866 Ms. Waters. We just need 2 more minutes, Mr. Chairman.
- 1867 This is the gentleman from Virginia's time.
- 1868 Mr. Berman. In that case, the gentleman from Virginia
- 1869 is, with unanimous consent, 2 more minutes.
- 1870 Mr. Scott. I yield.
- 1871 Ms. Waters. Will the gentleman yield? Thank you very
- 1872 much.
- 1873 Mr. Berman, your interpretation of the intent of the
- 1874 broadcasters is one that you certainly have a right to
- 1875 advance. However, in my most recent discussion with the

- 1876 broadcasters, that is not the interpretation that I am left
- 1877 with. I am left with, again, what I attempted to describe,
- 1878 where they thought that they did not have a legitimate
- 1879 opportunity or chance to really advance their cause because
- 1880 they thought there was a tilt in the negotiations in those
- 1881 who were negotiating.
- 1882 I don't hold that opinion because I don't know. I was
- 1883 not involved. But I suppose what I am asking at this time is
- 1884 that more people on this committee who would like to get
- 1885 involved in trying to bring these two sides together should
- 1886 have the opportunity to do that.
- 1887 I think that is not too much to ask. And I yield back
- 1888 to the gentleman from Virginia.
- 1889 Mr. Scott. Thank you, Mr. Chairman. I think it is
- 1890 appropriate that, based on the issue and the fact that some
- 1891 people may have been offended that the views expressed on my
- 1892 time do not necessarily reflect-
- 1893 Ms. Jackson Lee. Before the gentleman yields back-
- 1894 Mr. Scott. -my views on this issue.
- 1895 Ms. Jackson Lee. Before the gentleman yields back, I
- 1896 think you still have some more time.
- 1897 Mr. Scott. I yield the balance of my time to the
- 1898 gentlelady from Texas.
- 1899 Ms. Jackson Lee. I thank you.
- 1900 I think this was a vigorous and important discussion. I

- 1901 think that the more we have engaged in the discussion, we
- 1902 will, in essence, get to the solution we would like.
- 1903 For these reasons, Mr. Chairman, for these reasons, I am
- 1904 holding in abeyance the \$10 million increase, or the \$5
- 1905 million increase. I think it is a valuable amendment, and
- 1906 the idea of a sunset I think is valuable, and would encourage
- 1907 the broadcasters and all of us to be at the table. This is
- 1908 the right thing to do.
- 1909 And I yield back.
- 1910 Mr. Berman. Time of the gentleman has expired.
- 1911 Anyone else wish to speak? Mr. Gonzalez?
- 1912 Mr. Gonzalez. Thank you very much, Mr. Chairman. I am
- 1913 going to attempt to be really brief.
- 1914 I would like to remark on a couple of points. We have
- 1915 covered everything under the universe, and we still have so
- 1916 many questions out there. And I think that is what troubles
- 1917 many of the members on this committee.
- 1918 When it comes to promotional value, first of all, no one
- 1919 is going to argue with the concept and the principle that
- 1920 everyone should be compensated for their labor. And there is
- 1921 no one on this committee, whether you are a Republican or
- 1922 Democrat. That is really not the issue.
- 1923 And I will attempt to explain why I believe we are all
- 1924 in agreement with that. It is a matter of how we go forward
- 1925 in recognizing that compensation. There are many lawyers on

- 1926 this committee. And if I recall, there are different forms
  1927 of payment. And that is why promotional value comes into
- 1928 play in the debate on what is the best relief to be provided,
- 1929 or the remedy.
- 1930 In lieu of, how many of us, when we were lawyers or
- 1931 judges, heard so often "in lieu of?" There wasn't just one
- 1932 form of payment. It is an open question whether there really
- 1933 is promotional value that balances out the consideration to
- 1934 compensate that particular artist. That is first and
- 1935 foremost.
- 1936 Secondly, if we all agree that it has been flawed, I
- 1937 will tell you what has been established on a flawed
- 1938 principle, a promotional value in lieu of other type of
- 1939 compensation. And that is a radio station business model,
- 1940 and that is the reality.
- 1941 And times have changed. Right now, economic times are
- 1942 bad. You have decreased revenues on advertising, because
- 1943 that is the only way they stay in business. So we say,
- 1944 "Well, let's just not have an effective date," which is an
- 1945 acknowledgement that we don't know the economic impact and
- 1946 consequences of what we are doing.
- 1947 There is something else happening out there. The world
- 1948 has changed, and there are different platforms by which
- 1949 artists are promoted and music is played, listened to and
- 1950 purchased. And many of those platforms, many of those

- 1951 competitive of your traditional radio stations don't even
- 1952 have the added cost of providing for that platform
- 1953 infrastructure.
- Now, we can say, "Well, there are a lot of unanswered
- 1955 questions." This will simply acknowledge the copyright, the
- 1956 proprietary right, but it really does more than that. And
- 1957 let me explain why.
- 1958 These businesses still have to operate in the real world
- 1959 of capital markets. How do you value your business when this
- 1960 is hanging over your head and it is an unknown? You want to
- 1961 buy a station? You want to sell a station? You want to go
- 1962 to your banker? How do you explain what your exposure is
- 1963 going to be?
- 1964 You don't think bankers are going to be looking as what
- 1965 is the potential exposure? The truth is, we don't have the
- 1966 answers at this point in time. I want everyone that goes
- 1967 into making a song a song, a recording a recording, to be
- 1968 compensated. The question is, which is the best way to do
- 1969 it?
- 1970 Now, I have joined other colleagues in a letter to the
- 1971 GAO, and we have eight or nine questions. And I think that
- 1972 Ms. Waters is pointing out a very important point, as well as
- 1973 my colleague from Utah.
- 1974 Without those answers, should we be moving forward,
- 1975 because I think this is more than something that is just

- 1976 symbolic and recognizing a legal right. It places something
- 1977 in motion. And these business models that are out there
- 1978 attempting to operate in most difficult times and in a new
- 1979 competitive environment are at a tremendous disadvantage.
- 1980 I am going to end it with what appeared in my local
- 1981 newspaper yesterday. And these are the big boys. I am not
- 1982 talking about some little operation. Advertising revenues
- 1983 have fallen for both companies in making reference.
- 1984 Both companies were hit with costs associated with
- 1985 layoffs, this year totaling 12 percent of their workforce.
- 1986 In January 2009, the Company eliminated 1,850 jobs. In late
- 1987 April, another 590 people in the radio unit were laid off,
- 1988 mostly in the engineering, information, technology and
- 1989 programming areas.
- 1990 That is the reality. And for us to simply say that this
- 1991 is just acknowledging the principle is, I think, inaccurate.
- 1992 And I think there are tremendous unintended
- 1993 consequences, but they are not unintended. I think they can
- 1994 be anticipated. That which can be anticipated is not
- 1995 unintended.
- 1996 And I yield back.
- 1997 Chairman Conyers. Mr. Chairman?
- 1998 Mr. Sherman. Will the gentleman yield?
- 1999 Mr. Berman. Mr. Chairman?
- 2000 Chairman Conyers. Could I yield to Brad Sherman,

- 2001 because I know why he wants to respond a little bit to Judge
- 2002 Gonzalez, because he made a point or two that was relevant to
- 2003 what he was saying?
- 2004 Mr. Sherman. I would just say, if we are going to wait
- 2005 for them time when the future can be known and businesses can
- 2006 be accurately valued, in order to pass legislation, then
- 2007 Congress ought to save the country a lot of money and just go
- 2008 out of business.
- The fact is, to value a radio station, you would have to
- 2010 know, or you would have to deal with uncertainties like what
- 2011 is the future of the economy going to be? What are
- 2012 advertisers going to do? How is iPod and satellite radio
- 2013 going to affect what people decide to listen to in their
- 2014 cars?
- 2015 And there is no way that we can wait until these huge
- 2016 uncertainties in valuing a radio station are dealt with, let
- 2017 alone the more modest uncertainty created by this bill.
- 2018 Chairman Conyers. Thanks, Brad Sherman.
- 2019 Now, I would like to invite our dearest friend and
- 2020 sister, Maxine Waters, to lead up among the members the
- 2021 Negotiating Committee that will be sitting down with all of
- 2022 these various parties. And nobody on this committee will be
- 2023 excluded.
- The other point that should be made clear in all this
- 2025 discussion is that this bill is about the right of

- 2026 compensation. Judge Gonzalez said everybody agrees on that.
- 2027 If everybody agreed on it, we wouldn't here. We wouldn't
- 2028 need a bill.
- 2029 Everybody does not agree that there should be fair
- 2030 compensation because, historically, there never has been.
- 2031 Now, the study that keeps being referred to is about the
- 2032 rate.
- 2033 It isn't about the compensation. It is about the rate
- 2034 of compensation. Those are two very clearly distinct issues,
- 2035 and I hope that this discussion, led so ably by our dear
- 2036 friend in the chair now will help us move this forward on all
- 2037 the rails that its on-a study, a bill that establishes the
- 2038 right, and the initial negotiations, which ironically we have
- 2039 never had.
- 2040 Ms. Waters. Mr. Chairman? Will you yield?
- 2041 Chairman Conyers. Of course.
- 2042 Ms. Waters. Thank you very much.
- 2043 I certainly would accept that challenge. I wonder if,
- 2044 along with that challenge, means that, of course, what I
- 2045 asked was that we do not take a vote on this bill today, and
- 2046 that we delay it for further discussions and a study. So
- 2047 does that come with the challenge for me to head up
- 2048 negotiations as we continue?
- 2049 Mr. Berman. Are you asking me?
- 2050 Ms. Waters. I am asking the chairman.

- 2051 Chairman Conyers. Which chairman are you referring to?
- 2052 Ms. Waters. There is only one chairman of this
- 2053 committee, Mr. Convers.
- Chairman Conyers. Well, let's have a vote on whether we
- 2055 should do that or not, because if you want to hold up the
- 2056 vote, a person that would want to do that wouldn't vote in
- 2057 the affirmative.
- 2058 Ms. Waters. Would you like me to shape some wording?
- 2059 Would that be appropriate to advance that and place a motion
- 2060 at this time, or would that be inappropriate?
- 2061 Chairman Conyers. No. Maxine, nothing you do is
- 2062 inappropriate.
- 2063 Ms. Waters. That is not true. Most of what I do people
- 2064 say is inappropriate.
- 2065 Chairman Conyers. Well, nothing that I would ever say
- 2066 in public would be described as inappropriate.
- 2067 So now, all I want to do is we have this bill on the
- 2068 schedule, the agenda. I can't imagine what kind of language
- 2069 could be put on a piece of paper, 8-1/2 by 11 inches in size,
- 2070 that would allow us to delay this vote.
- 2071 Mr. Berman. Well, I want to thank the minority for, as
- 2072 they say on that Saturday Night Live skit, "Letting us talk
- 2073 among ourselves." And at this point, we have two more
- 2074 members on our side, I believe, who seek recognition.
- 2075 Gentleman from California, Mr. Schiff.

- 2076 Mr. Schiff. Thank you, Mr. Chairman.
- 2077 And I will be very brief because, as you know, one of
- 2078 our committee members, Linda Sanchez, had a baby this
- 2079 morning. And not that the hearing has gone on a long time,
- 2080 but the baby has now learned to walk and play the banjo.
- 2081 So if I go over 60 seconds, please cut me off with the
- 2082 gavel.
- 2083 Mr. Berman. And the baby has a right to be compensated.
- 2084 Mr. Schiff. Yes, absolutely. The baby is with us, Mr.
- 2085 Chairman.
- 2086 I think the fact that we don't compensate performers and
- 2087 the owners of copyright for sound recordings in terrestrial
- 2088 broadcasts is an anachronism. Not only is it inconsistent
- 2089 with how we treat digital transmissions, but it is
- 2090 inconsistent with how terrestrial broadcast is treated by the
- 2091 rest of the world.
- The fact that it is an anachronism hasn't made it any
- 2093 easier to correct. But in the interest of equity, in the
- 2094 interest of harmonizing our laws with those around the world,
- 2095 it makes a great deal of sense.
- 2096 There have been some concerns raised with the bill, and
- 2097 I want to compliment both Chairman Conyers and Chairman
- 2098 Berman for addressing many of them in the manager's
- 2099 amendment.
- 2100 I would also like to thank both chairmen for including

- 2101 language in the base bill that clarifies that license fees
- 2102 payable for public performance of sound recordings can't be
- 2103 cited or taken into account or otherwise used to set or
- 2104 adjust the license fees to be paid for public performance
- 2105 rights earned by others. This is very important to
- 2106 songwriters, among others, and I appreciate the work that
- 2107 went into that provision.
- 2108 Thank you, Mr. Chairman, for raising the issue and
- 2109 moving it forward. I support the measure and urge that we
- 2110 take it up for a vote.
- 2111 I yield back.
- 2112 Mr. Berman. Thank the gentleman. The time of the
- 2113 gentleman has expired.
- 2114 Are there any amendments to the amendment into the
- 2115 nature of-
- 2116 (OFF MIKE)
- 2117 Mr. Berman. Oh, all right. So then, we will-question
- 2118 occurs on the manager's amendment. All those in favor, say
- 2119 aye.
- 2120 [A chorus of ayes.]
- 2121 Mr. Berman. All opposed? The ayes have it. The
- 2122 manager's amendment is adopted.
- 2123 Mr. Lungren. Mr. Chairman, I-
- 2124 Mr. Berman. Are there any further amendments?
- 2125 Mr. Lungren. I have an amendment, Mr. Chairman.

- 2126 Mr. Berman. The gentleman from California.
- 2127 Mr. Lungren. Mr. Chairman, I have an amendment at the
- 2128 desk.
- 2129 Mr. Berman. The gentleman is recognized. Clerk will
- 2130 read.
- 2131 The Clerk. Amendment to H.R. 848 offered by Mr. Daniel
- 2132 E. Lungren of California.
- 2133 [The amendment by Mr. Lungren follows:]
- 2134 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*\*

- 2135 Mr. Nadler. Mr. Chairman, I reserve a point of order.
- 2136 Mr. Berman. Oh, my goodness.
- The gentleman is recognized on his amendment.
- 2138 Mr. Lungren. Thank you very much, Mr. Chairman.
- 2139 First of all, both to you and to the chairman of the
- 2140 committee, let me take this opportunity to acknowledge the
- 2141 extent to which you have sought to accommodate many of the
- 2142 concerns expressed about the base bill during and after the
- 2143 hearing on the legislation. So I don't want my amendment in
- 2144 any way to be interpreted as disregarding that good-faith
- 2145 effort.
- 2146 At the same time as has been displayed here, questions
- 2147 remain as to the ultimate impact of the bill before us this
- 2148 morning. The manager's amendment just adopted creates a
- 2149 tiered system based on gross revenue. Without greater
- 2150 knowledge concerning the variable and fixed costs associated
- 2151 with the broadcasting business, I have serious questions
- 2152 about the impact this approach on large and small stations
- 2153 alike.
- 2154 I also have some difficulty in determining the basis for
- 2155 charging a small broadcaster with gross receipts of \$500,000
- 2156 per year, a fee of \$5,000-\$500,000 per year, a fee of \$5,000,
- 2157 whereas a public station with a multiple of that revenue
- 2158 level would pay only \$1,000 in its annual fee. Surely, I
- 2159 would hope we would have more evidence before writing such a

- 2160 distinction into the law.
- 2161 Not having any opportunity in the business end of radio
- 2162 broadcasting, I am not in a position to judge how many
- 2163 stations in the U.S. would be required to pay royalties, nor
- 2164 do I know how they would be impacted.
- 2165 Would they convert to other formats, such as talk radio?
- 2166 Would come cease to operate entirely? What would a possible
- 2167 decline in the number of music stations mean for up and
- 2168 coming artists? Will those artists be able to negotiate
- 2169 freely with broadcasters? And of course, the most basic
- 2170 question for our discussion today, how should we measure the
- 2171 true value of broadcasters and performers alike?
- 2172 Judge Gonzalez was very much on point when he talked
- 2173 about in lieu. That is, is there a payment already being
- 2174 made that is expressed in the value of the broadcast? All of
- 2175 us, as members of Congress, when we run for election or
- 2176 reelection, are charged for the broadcast of our commercials.
- 2177 Presumably, we pay that because there is some value in that
- 2178 broadcast. That is, in a very real sense, a measure of that
- 2179 value.
- 2180 A fundamental question for us today, which I don't think
- 2181 we can answer, is whether or not we can always assume that
- 2182 the value of playing a song on a radio station will always be
- 2183 worth less than the value of the song. This is the
- 2184 assumption built into the legislation which may or may not be

- 2185 valid in every case.
- 2186 And there has been the suggestion this bill doesn't go
- 2187 into effect for several years. In fact, it goes into effect
- 2188 when the president signs it because that establishes the
- 2189 right, that establishes the presumption that, in every case,
- 2190 the value of playing the song on the radio station is worth
- 2191 less than the value of the song.
- I am concerned that we may not be capturing the whole
- 2193 picture here today. And I would say this with the greatest
- 2194 respect for our performing artists. And, in fact, because of
- 2195 that respect, we need to be careful we don't kill the
- 2196 proverbial goose.
- 2197 Bobby Colomby of Blood Sweat and Tears, perhaps captured
- 2198 this concern best with his observation. In answer to the
- 2199 question how important is radio to you, well, that is it.
- 2200 What you are doing is you are advertising. So he saw a
- 2201 definite value in the broadcast of his performances.
- 2202 Another element of concern to me came up during our
- 2203 hearing when I had the opportunity to ask Billy Corrigan
- 2204 about the impact of this legislation on up-and-coming
- 2205 performers. And although Smashing Pumpkins may not be my
- 2206 favorite flavor of music, there is clearly a popular and
- 2207 successful group with a following. So maybe they should be
- 2208 compensated for the playing of their music.
- 2209 However, there are a lot of real no-name bands out there

- 2210 that may be good, may be talented that need a chance to have
  2211 their music played on the radio. That is a make-or-break
  2212 moment for them. But if we are now going to require stations
  2213 to pay for performances, is it less likely or more likely
  2214 that up-and-coming untested artists will be played? Or will
  2215 the already-established artists be the ones more likely to be
- 2216 paid because you are actually then purchasing, if you will,
- 2217 an already-known quantity?
- 2218 So while I am fairly certain the Smashing Pumpkins will
- 2219 make out okay, I don't know when the impact would be on the
- 2220 up-and-coming artists. Given the legislation raises almost
- 2221 as many questions as it resolves, it just seems to me it
- 2222 would make sense that we try and have more information before
- 2223 we vote on it. If, in fact, it is not going to go into
- 2224 effect in 3 years, why not adopt my amendment, which
- 2225 basically says we have the report. It must come back to us
- 2226 in 6 months. At that point in time, we can take up this bill
- 2227 in its entirety with the information that is requested.
- 2228 My amendment would instruct GAO to conduct a study to
- 2229 determine the impact of the proposed legislation on local
- 2230 communities, on radio broadcasters and their stations, and on
- 2231 artists in the recording industry. It requires that there be
- 2232 a finding of what the value of the performance-to the
- 2233 performer of the broadcast so that we might have some
- 2234 comparison of the balancing values.

- The study would have to be completed within 6 months.
- 2236 Then we could make an objective and, I think, better-informed
- 2237 and equitable decision regarding the-
- 2238 Ms. Waters. Will the gentleman yield?
- 2239 Mr. Lungren. I would be happy to yield to the
- 2240 gentlelady.
- 2241 Ms. Waters. Thank you very much.
- 2242 Would it be too much to ask that you ask unanimous
- 2243 consent to add to the study the impact on minority-owned
- 2244 radio stations, also?
- 2245 Mr. Lungren. I thought that was-
- 2246 Ms. Waters. I didn't hear that in your description.
- 2247 Mr. Lungren. I thought that would be implicit but, yes,
- 2248 I would ask unanimous consent that we include on page-or line
- 2249 nine, radio broadcasters and their stations, including the
- 2250 specific impact on minority-owned stations.
- 2251 Mr. Berman. Without objection, the suggested amendment
- 2252 is incorporated into-
- [The information follows:]
- 2254 \*\*\*\*\*\*\* COMMITTEE INSERT \*\*\*\*\*\*\*

- 2255 Mr. Nadler. Mr. Chairman, can I withdraw my reservation
- 2256 of point of order?
- 2257 Mr. Berman. Yes.
- 2258 Mr. Nadler. Thank you.
- 2259 Mr. Berman. Yes.
- 2260 Mr. Lungren. I thank the gentleman for doing that. And
- 2261 I would just ask that we not put the cart before the horse.
- 2262 I would hope that we could be more informed. I know some
- 2263 would say, well, what you are trying to do is to stop this
- 2264 bill or to delay in unnecessarily. That is not my intent.
- 2265 That is why I have a 6-month requirement that the GAO come
- 2266 back and report to us.
- 2267 I would—I would feel much better being on better ground
- 2268 with better facts, be able to compare the arguments that have
- 2269 been made to me-and I think there are valid arguments on both
- 2270 sides. And so I would ask for support of this amendment.
- 2271 Mr. Berman. The time of the gentleman has expired. I
- 2272 will recognize myself for a very short response.
- I urge a no vote on this amendment. By striking
- 2274 everything else in the bill and leaving this GAO study-a
- 2275 study which the chairman of the committee and a number of
- 2276 other members, a bipartisan group of members, have already
- 2277 requested of the GAO. There is no other interpretation that
- 2278 this amendment, in effect, kills the substance of this bill,
- 2279 if not the number of this bill.

- 2280 Perhaps, somebody can introduce a bill sometime later
- 2281 that deals with the substance. I would argue the gentleman
- 2282 is operating from a zero-sum gain model that doesn't apply
- 2283 anywhere else in the world, and that is if something values
- 2284 the performer, other people—the use of it—other people,
- 2285 people who want to use it don't have to pay for it even if it
- 2286 does value them. That is the logic of assuming that there is
- 2287 a zero rate which may be appropriate.
- 2288 The right of compensation is what is critical here. I
- 2289 am totally prepared under the gentlelady from California's
- 2290 auspices or any other auspices to work with-and I think the
- 2291 chairman of the committee is also-to work regarding rate
- 2292 determinations and factors in determining the rate.
- 2293 Why—why the owners of sound recordings and the recording
- 2294 artists and the back-up singers and the musicians should be
- 2295 the only single group of people whose creativity is titled to
- 2296 be exempted from any compensation just defies, to me, any
- 2297 sense of justice or fairness. And I urge a no-vote on this.
- 2298 Ms. Waters. On the amendment-
- 2299 Ms. Jackson Lee. Will the gentleman yield?
- 2300 Mr. Berman. Well, I have given up my time, and the
- 2301 gentleman from Texas is recognized.
- 2302 Mr. Smith. Thank you, Mr. Chairman.
- 2303 Mr. Chairman, I support this amendment. I think that
- 2304 Congress should not act on this bill until we have relevant

2305 information of its likely impact on all those that it would 2306 potentially affect. I do think we have an obligation to take 2307 the time necessary to gather the facts before we act too

2308 hastily.

2316 California.

- 2310 good precedent. This would be applicable to all legislation.
  2311 We certainly have seen in recent months where this committee
  2312 has acted, and we have run into the law's unintended
  2313 consequences. I think we do know—need to know the value of
  2314 various components of this legislation. So I agree with the
  2315 amendment that has been offered by the gentleman from
- 2317 And I will yield the balance of my time to the gentleman 2318 from California.
- Mr. Lungren. I thank the gentleman for yielding. And I 2320 would just like to respond to my friend from California, this 2321 is not an attempt by me to kill this bill. If—look, I am not 2322 in the majority. I am in the minority. I can't—I can't 2323 determine when bills are brought up. But, as a gesture of 2324 good will, I will happily put my name as a co-sponsor to the 2325 about to help get it up after the 6 months if that is what it 2326 takes to show that I am specifically interested in not 2327 killing the bill but allowing us to make a determination.
- Now, I may make a decision based on the information that 2329 is brought forward by the report that this is not a bill to

- 2330 support, but I will do whatever the gentleman would ask me to
- 2331 do to ensure that we bring this back up for immediate
- 2332 consideration upon the receipt of the report. It is not my
- 2333 intent to kill the legislation. It is my intent to have
- 2334 information so that we can make a more informed judgment as
- 2335 to whether this is the appropriate legislation.
- 2336 And so I understand the earnestness with which the
- 2337 gentleman has pursued this particular bill, but I hope he
- 2338 does not mischaracterize my interest. I believe there are
- 2339 viable, meritorious arguments on both sides, and I think it
- 2340 is our obligation to try and find the best way out of this
- 2341 with the facts presented to us.
- 2342 Chairman Conyers. Would the ranking member yield to me?
- 2343 Mr. Smith. Yes, I would be happy to yield, Mr.
- 2344 Chairman.
- 2345 Chairman Conyers. This is a unique circumstance that we
- 2346 are confronted with. The gentleman introduces a bill-I won't
- 2347 say got-I am not going to use that term. But it removes
- 2348 everything from the bill except a study that hasn't been
- 2349 enacted, and he says if circumstances are right, if the moon
- 2350 is in the right alliance with the stars, he may join us on
- 2351 introducing another bill.
- Isn't that what I heard you say?
- 2353 Mr. Lungren. Well, I used prose. The gentleman used
- 2354 poetry.

- 2355 [Laughter.]
- 2356 But what I was trying to suggest is my-look, I am not
- 2357 the majority. I don't control what you bring up. You can
- 2358 bring up whatever you want to, as you know. My point is, my
- 2359 effort is not to, in any way, stymie the majority from
- 2360 bringing it up. My point is that both the majority and
- 2361 minority members here who engaged in a vigorous discussion
- 2362 would have a better basis upon which we would complete this
- 2363 bill.
- 2364 And if, in fact, under the terms of the bill is it now
- 2365 stands, I have been told it won't go into effect for most
- 2366 parties until-for 3 years and, for some, for 1 year. What is
- 2367 the problem with waiting for 6 months to get information upon
- 2368 which we can make a better-informed judgment?
- 2369 Chairman Conyers. Mr. Smith, if you will yield.
- 2370 Because the people who are the beneficiaries of this
- 2371 bill have been waiting for 60 years that is why I don't want
- 2372 to wait for 6 months.
- 2373 Mr. Smith. I will yield back.
- 2374 Ms. Waters. Mr. Chairman, on the amendment.
- 2375 Chairman Conyers. Yes, the gentlelady from California,
- 2376 Maxine Waters?
- 2377 Ms. Waters. I find myself in a most unusual position
- 2378 agreeing with the gentleman from California which I don't
- 2379 think I have ever done before. And I support-

- 2380 Mr. Lungren. You might get used to it.
- 2381 Ms. Waters. I don't think so.
- 2382 [Laughter.]
- 2383 I support the amendment because, as you know, I focus a
- 2384 lot of my work on trying to preserve minority institutions.
- 2385 It is not simply radio stations, but it is banks, on and on
- 2386 and on. And what we find in this industry is that minority
- 2387 radio stations are being bought up because the revenue that
- 2388 many of our owners are able to achieve are just not there
- 2389 increasingly.
- 2390 And I do not wish-I do not wish for us to be in a
- 2391 position where our actions will further undermine minority
- 2392 stations and put them out of business. And I want you to
- 2393 know when there are these mergers and these buy-outs that the
- 2394 formats change anyway. And the formats change in ways that
- 2395 do not protect, particularly, our older performers or those
- 2396 who, if they were heard, perhaps, others would go out and
- 2397 remember and buy those records or they could pass down, you
- 2398 know, that art form, that work, et cetera.
- 2399 So my interest in supporting this delay is to see what I
- 2400 can do, since you have given me the challenge, to see what I
- 2401 can do to get involved in this discussion in order to honor
- 2402 the performers and also preserve these minority stations and
- 2403 not look up a year or two from now with fewer minority
- 2404 stations who cannot support talk radio because they don't

- 2405 have ownership anymore.
- 2406 So that is what I wanted to put on the record.
- 2407 Thank you very much. I yield back the balance of my
- 2408 time.
- 2409 Mr. Chaffetz. Will the gentleman yield or gentlewoman
- 2410 yield?
- 2411 Ms. Waters. Yes, I would yield. Yes.
- 2412 Mr. Chaffetz. I want to thank you for your comments and
- 2413 your boldness in standing up for this.
- 2414 I truly do believe in my heart of hearts, Mr. Chairman,
- 2415 that the performers have a right to own their product. I
- 2416 really do believe that. I think they should be in control of
- 2417 their destiny and they ought to be compensated for that. But
- 2418 as we are changing the significant model, we understand that
- 2419 the performers offer a value, but the broadcasters also offer
- 2420 a value.
- 2421 But I don't believe—I don't believe any of us understand
- 2422 what the value of each party brings to the table. And while
- 2423 we have waited for so long, I do think it is prudent to
- 2424 understand the value that each party brings to the table.
- 2425 I would hope that they could just work it out, but they
- 2426 have been unable to do that. But I think this body helping
- 2427 it push us in that direction, I would support this amendment,
- 2428 and I would support Ms. Waters in her quest. And I
- 2429 appreciate the opportunity and yield back the balance of my

- 2430 time.
- 2431 Mr. Weiner. Will the gentlelady yield?
- 2432 Ms. Waters. Well, I just want to make-I think the
- 2433 gentleman makes a good point except he forgets something
- 2434 that, frankly, if the marketplace was going to decide the
- 2435 value of this thing, like when the New York Mets want to
- 2436 negotiate whether to have their thing broadcast, it helps
- 2437 them because it promotes their product. It allows them to
- 2438 advertise for other things at the stadium. They are
- 2439 empowered to enter into a negotiation.
- No one would imagine the idea of saying that a
- 2441 broadcaster can just show up at Shea Stadium and just start
- 2442 broadcasting and that-that is just tough luck. The problem
- 2443 is that, theoretically, any piece of legislation ever passed
- 2444 by Congress, you can wave this amendment and say, hey, let us
- 2445 just wait and study a little more.
- 2446 I have to tell you I am opposed to it for another
- 2447 reason. We have outsourced so much around here. The CBO
- 2448 gets to stop things from coming to the floor if they score it
- 2449 a certain way. We-you know, we-we have to start-after a
- 2450 while, you have hearings, you debate it, you talk about it,
- 2451 you mark up the bill, and in this case, you wait 60 years,
- 2452 and then you act.
- 2453 I think, frankly, you know, I think we have pretty much
- 2454 gone through that cycle pretty well-6 years and 6 months, I

- 2455 don't think really adds all that much value.
- 2456 Ms. Waters. Reclaiming my time.
- 2457 I yield back, Mr. Chairman.
- 2458 Chairman Convers. The question occurs-
- 2459 Ms. Jackson Lee. Mr. Chairman-
- 2460 Chairman Conyers. Who said that?
- 2461 Ms. Jackson Lee. I am down here at the end. I am on
- 2462 this side.
- 2463 Chairman Conyers. Oh. Oh, okay.
- 2464 The gentlemen-for what purpose does he seek recognition?
- 2465 Ms. Jackson Lee. No, it is me.
- 2466 Chairman Conyers. Oh, the gentlelady from Texas. Oh,
- 2467 okay.
- 2468 Ms. Jackson Lee. Thank you, Mr. Chairman.
- 2469 Chairman Conyers. Sheila Jackson Lee is recognized.
- 2470 Ms. Jackson Lee. This very same amendment was discussed
- 2471 previously and, in fact, we had an amendment that would track
- 2472 this language. But I think it is important to note that the
- 2473 letter that is being sent to the GAO gives the gentleman from
- 2474 California the information that he asks for. And I would
- 2475 hope that we don't dismiss the letter. And I would ask
- 2476 unanimous consent to submit the letter to the United States
- 2477 Government Accountability Office into the record which will
- 2478 give a long list of questions of financial viability about
- 2479 these stations and ask for its immediate response or

- 2480 immediate response from the GAO.
- I think the gentleman from New York's point is well
- 2482 taken. We seem to always ask others to give us answers but I
- 2483 think, in this instance, it is very important. And I would
- 2484 ask-
- 2485 Chairman Conyers. Would the gentlelady yield to me,
- **2486** please?
- 2487 Ms. Jackson Lee. I would be happy to yield.
- 2488 Chairman Conyers. Ladies and gentlemen, there are three
- 2489 points to consider as we close the debate. Number one, if
- 2490 you don't want a bill that establishes the right-I haven't
- 2491 heard anybody say yet that artists don't have a right to be
- 2492 compensated. But I have heard a number of people say they
- 2493 don't want a bill yet that establishes that right.
- 2494 The second point you must consider is that the study
- 2495 deals only with the rate. The study does not deal with the
- 2496 right.
- 2497 And point number three is that the gentlelady from
- 2498 California has accepted the role of bringing the parties
- 2499 together and allowing all members of the committee who may
- 2500 have thought, for some reason, they were excluded. The only
- 2501 reason they were excluded is that there was nothing to
- 2502 negotiate. Now, hopefully, we will have something to
- 2503 negotiate.
- 2504 And, finally, let me say this. If you really want to

- 2505 gut the bill, vote for the amendment. It is quite simple.
- 2506 If you really want to move the ball down the court—we have
- 2507 got a lot of time. The Senate, the other body, do you know-
- 2508 anybody know what they are going to do with this bill yet? I
- 2509 don't.
- 2510 We have got to go to the Rules Committee. We will have
- 2511 plenty of time to negotiate with the parties, amongst
- 2512 ourselves and get any real or imagined details that you may
- 2513 need to justify your decision.
- 2514 Ms. Waters. Mr. Chairman, if I may, if you will yield
- 2515 for clarification.
- 2516 Ms. Jackson Lee. I will yield.
- 2517 Ms. Waters. Thank you very much.
- 2518 The gentlelady from California accepted the challenge.
- 2519 Chairman Convers. Yes.
- 2520 Ms. Waters. However, it was not a challenge instead of.
- 2521 This was a challenge that would be based on not moving this
- 2522 bill today. I am perfectly willing to work on it, but my
- 2523 number one priority is to slow this train down and to give us
- 2524 an opportunity to deal with the study so that we will know
- 2525 these impacts that have been articulated by the gentleman
- 2526 from California.
- 2527 So I just want to make that clarification. I yield back
- 2528 to the-
- 2529 Chairman Conyers. Ms. Jackson Lee, I have to get a

- 2530 point of clarification.
- 2531 Ms. Jackson Lee. I yield to the gentleman.
- 2532 Chairman Conyers. If the gentlelady is saying she will
- 2533 take the leadership on negotiation only if we vote this bill
- 2534 down, I will accept her resignation from the committee.
- 2535 Ms. Waters. The gentleman-the chairman, with all due
- 2536 respect, cannot accept a resignation-
- 2537 Ms. Jackson Lee. I yield to the gentlelady.
- 2538 Ms. Waters. —when there has been—
- 2539 Chairman Conyers. The negotiating committee.
- 2540 Ms. Waters. Mr. Chairman, I want to be clear that my
- 2541 involvement is not a substitute for a study that has been
- 2542 offered by the gentleman from California. I appreciate the
- 2543 challenge, but I don't want the chairman to assign to me
- 2544 anything that would appear to be a substitute for this study.
- Now, of course, I may engage after this but, yes, my
- 2546 leadership and involvement in negotiation is conditioned on
- 2547 slowing down the train today.
- 2548 Ms. Jackson Lee. Reclaiming my time.
- 2549 Let me, if I might, add to the clarification. This is a
- 2550 work in progress. The passage or non-passage of the bill
- 2551 will depend on the members here in this room. But the idea
- 2552 of moving forward, get all parties to the table, I would hope
- 2553 that all of us were part of those negotiations. I would hope
- 2554 that the record would show that we are not for closing any

- 2555 business, minority, women-owned, African-American, Hispanic, 2556 Asian, or the world.
- But we are for is giving credibility to the talent, the 2558 sweat, the blood, the tears, those who have died not getting 2559 the right in terms of their just compensation for the essence 2560 of their talent, their spirit. I think it is valuable. The 2561 gentleman's amendment was just like mine that we have now put 2562 in a letter.
- I also have language in the amendment that deal 2564 specifically with minority and women-owned businesses. And 2565 believe me, we are getting hit hard. I don't know how long 2566 they are going to be on our radio stations and elsewhere. 2567 Why don't we try an opportunity for meeting together because 2568 this bill is not on the floor of the House tomorrow, probably 2569 not on next week? And we can work with the Senate and work 2570 with those who are interested in coming to the wonderful 2571 compromise of keeping our businesses' doors open, which they 2572 will, and respecting those with talent and art we have.
- 2573 I yield back, Mr. Chairman.
- 2574 Chairman Conyers. The vote will now occur on the 2575 Lungren Amendment. All those that are in support of it,
- 2576 indicate by saying "aye."
- 2577 [A chorus of ayes.]
- 2578 Chairman Conyers. All those who are opposed to it,
- 2579 indicate by saying "no."

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2580
         [A chorus of noes.]
2581
          Chairman Conyers. All right. A recorded vote is
2582 ordered, and the clerk will call the role, please.
2583
          The Clerk. Mr. Conyers?
2584
         Chairman Conyers. No.
2585
         The Clerk. Mr. Conyers votes no.
2586
         Mr. Berman?
2587
         [No response.]
2588
         Mr. Boucher?
2589
          [No response.]
         Mr. Nadler?
2590
2591
          [No response.]
2592
         Mr. Scott?
2593
         [No response.]
2594
         Mr. Watt?
2595
         [No response.]
2596
         Ms. Lofgren?
2597
         Ms. Lofgren. No.
2598
          The Clerk. Ms. Lofgren votes no.
2599
         Ms. Jackson Lee?
2600
         Ms. Jackson Lee. Ms. Jackson Lee votes no.
2601
          The Clerk. Ms. Waters?
2602
         Ms. Waters. Aye.
2603
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The Clerk. Ms. Waters votes aye.

Mr. Delahunt?

2604

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2605
          Mr. Delahunt.
                         No.
2606
          The Clerk. Mr. Delahunt votes no.
2607
          Mr. Wexler?
2608
          [No response.]
2609
          Mr. Cohen?
2610
          Mr. Cohen. No.
2611
          The Clerk. Mr. Cohen votes no.
2612
          Mr. Johnson?
2613
          [No response.]
2614
          Mr. Pierluisi?
2615
          [No response.]
2616
          Mr. Quigley?
2617
          Mr. Quigley. No.
2618
          The Clerk. Mr. Quigley votes no.
2619
          Mr. Gutierrez?
2620
          [No response.]
2621
          Mr. Sherman?
2622
          Mr. Sherman. No.
          The Clerk. Mr. Sherman votes no.
2623
          Ms. Baldwin?
2624
2625
          [No response.]
2626
          Mr. Gonzalez?
2627
          [No response.]
2628
          Mr. Weiner?
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[No response.]

2629

- 2630 Mr. Schiff?
- 2631 Mr. Schiff. No.
- 2632 The Clerk. Mr. Schiff votes no.
- Ms. Sanchez?
- [No response.]
- 2635 Ms. Wasserman Schultz?
- 2636 Ms. Wasserman Schultz. No.
- 2637 The Clerk. Ms. Wasserman Schultz votes no.
- 2638 Mr. Maffei?
- 2639 Mr. Maffei. No.
- 2640 The Clerk. Mr. Maffei votes no.
- 2641 Mr. Smith?
- 2642 Mr. Smith. Aye.
- The Clerk. Mr. Smith votes aye.
- 2644 Mr. Goodlatte?
- 2645 Mr. Goodlatte. No.
- 2646 The Clerk. Mr. Goodlatte votes no.
- 2647 Mr. Sensenbrenner?
- 2648 Mr. Sensenbrenner. No.
- The Clerk. Mr. Sensenbrenner votes no.
- 2650 Mr. Coble?
- 2651 Mr. Coble. Aye.
- The Clerk. Mr. Coble votes aye.
- 2653 Mr. Lungren?
- 2654 Mr. Lungren. Aye.

2655 The Clerk. Mr. Lungren votes aye.

2656 Mr. Issa?

2657 Mr. Issa. No.

2658 The Clerk. Mr. Issa votes no.

2659 Mr. Forbes?

2660 Mr. Forbes. No.

2661 The Clerk. Mr. Forbes votes no.

2662 Mr. King?

2663 [No response.]

Mr. Franks?

2665 Mr. Franks. No.

2666 The Clerk. Mr. Franks votes no.

2667 Mr. Gohmert?

2668 Mr. Gohmert. Aye.

2669 The Clerk. Mr. Gohmert votes aye.

2670 Mr. Jordan?

2671 Mr. Jordan. Yes.

The Clerk. Mr. Jordan votes yes.

2673 Mr. Poe?

2674 Mr. Poe. Aye.

The Clerk. Mr. Poe votes aye.

2676 Mr. Chaffetz?

2677 Mr. Chaffetz. Aye.

2678 The Clerk. Mr. Chaffetz votes aye.

2679 Mr. Rooney?

2680 Mr. Rooney. No.

The Clerk. Mr. Rooney votes no.

Mr. Harper?

2683 Mr. Harper. Aye.

2684 The Clerk. Mr. Harper votes aye.

2685 Chairman Conyers. Mr. Weiner, Mr. Nadler-

2686 The Clerk. Mr. Weiner votes no. Mr. Nadler votes no.

2687 Chairman Conyers. Mr. Scott?

2688 The Clerk. Mr. Scott votes no.

2689 Chairman Conyers. Mr. Berman?

2690 The Clerk. Mr. Berman votes no.

2691 Chairman Conyers. Are there any members that choose to

2692 cast a ballot?

2693 (OFF MIKE)

2694 The Clerk. Mr. Franks votes aye.

2695 Chairman Conyers. The clerk will report.

2696 The Clerk. Mr. Chairman, ten members voted aye, 19

2697 members voted no.

2698 Chairman Conyers. The gentleman-wait a minute. Mr.

2699 Wexler?

2700 (OFF MIKE)

2701 Chairman Conyers. The clerk will re-report.

2702 The Clerk. Mr. Chairman, ten members voted aye, 20

2703 members voted nay.

2704 Chairman Conyers. The amendment is unsuccessful.

- The gentleman from Texas, Mr. Poe?
- 2706 Mr. Poe. Thank you, Mr. Chairman. I have an amendment.
- 2707 Chairman Conyers. The clerk will report the amendment.
- 2708 The Clerk. Amendment to H.R. 848 offered by Mr. Poe of
- 2709 Texas.
- 2710 Chairman Conyers. Without objection, the amendment is
- 2711 considered as read, and the distinguished gentleman is
- 2712 recognized in support of his amendment.
- 2713 [The amendment by Mr. Poe follows:]
- 2714 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*\*

- 2715 Mr. Poe. Thank you, Mr. Chairman.
- 2716 We have been talking about who gets paid and who doesn't
- 2717 get paid. And there has been a lot of discussion about that
- 2718 today. It reminds me sort of like when I was a judge in
- 2719 court and some lawyers, obviously, should be paying the jury
- 2720 to have to listen to them, and they were getting paid, of
- 2721 course, by their clients.
- 2722 But be that as it may, I serve in an area that we have
- 2723 small radio stations that are struggling. I also represent
- 2724 some folks in the artist industry, Tracy Byrd and Clay Walker
- 2725 and Willie Nelson is a friend of mine. Those are probably
- 2726 not performers that you hear up in Detroit very much, Mr.
- 2727 Chairman, but they are very popular in my area.
- 2728 It seems to me that the one group we haven't talked
- 2729 about that is getting paid no matter what happens on this
- 2730 bill are the record label-the record label industry. There
- 2731 are four record label companies that exist. Three of those
- 2732 are foreign companies-Universal, which is a French record
- 2733 label, Sony BMG is Japanese and German, and EMI which is
- 2734 British. The only American one is Warner that is left in the
- 2735 industry.
- 2736 So this amendment takes the record industry, record
- 2737 label out of the-out of the legislation and turns that money
- 2738 over to the performers. The non-featured performers will get
- 2739 10 percent of the revenue, and the performing artist will get

- 2740 90 percent of the revenue. The record label industry will
- 2741 not get a cut because it should go-if the plan is that this
- 2742 bill help performers, then it should go to the performers and
- 2743 not the record label corporations.
- 2744 With that, I would urge the adoption of this amendment
- 2745 to restructure it so that performers receive the 50 percent
- 2746 that now will go to the record labels. And with that, I will
- 2747 yield back.
- 2748 Mr. Gohmert. Would the gentleman yield?
- 2749 Mr. Poe. I will yield.
- 2750 Mr. Gohmert. I appreciate the gentleman's amendment,
- 2751 but since we have an original member of the Four Tops, what
- 2752 you are saying to performers and reach out and I will be
- 2753 there. Right?
- 2754 [Laughter.]
- 2755 Mr. Poe. I yield back, Mr. Chairman.
- 2756 Chairman Conyers. The gentleman from Florida, Mr.
- 2757 Wexler, is recognized.
- 2758 Mr. Wexler. Thank you, Mr. Chairman.
- 2759 I just wanted to respectfully strike the last word and
- 2760 speak-
- 2761 Chairman Conyers. The gentleman is recognized.
- 2762 Mr. Wexler. -speak in opposition to Mr. Poe's
- 2763 amendment. And I just want to make it clear, and I think it
- 2764 applies to both myself and to most, if not all, members of

- 2765 the committee. We very much support the efforts of the
- 2766 performers. Those are the very eloquent words that many of
- 2767 my colleagues talked about in terms of the managers amendment
- 2768 were addressed for the purpose of ensuring that performers,
- 2769 in fact, are compensated for their-for their efforts, for
- 2770 their professional efforts.
- 2771 If I understand Mr. Poe's amendment properly, if it were
- 2772 adopted, it would require that all of the royalties paid
- 2773 under the bill go straight to the performers and not to the
- 2774 record labels. That might be attractive to some, however,
- 2775 the truth is it is the record labels who are the actual
- 2776 owners of the rights. And it would be illogical to pass a
- 2777 bill that would suggest that those who own the rights would
- 2778 not receive compensation at all.
- The bill, as we are now considering it, divides the
- 2780 royalties to ensure for compensation, fair compensation. But
- 2781 to deny the owners of the rights any compensation whatsoever,
- 2782 I don't think, is a principle that this committee should
- 2783 embrace, not under any circumstances.
- 2784 If there is an analogy, I think the apt analogy with
- 2785 respect to Mr. Poe's amendment would be that DJs receive all
- 2786 of the royalties paid in the context of a radio station and a
- 2787 radio station not receive any of it. That, I don't think,
- 2788 would be a particularly fair solution, and nor is the
- 2789 solution fair that is proposed by this amendment.

- 2790 So on the grounds that, while we all support the
- 2791 performers and that we do, and I certainly have for many,
- 2792 many years. The idea that we would pass an amendment that
- 2793 would ensure that all of the royalties would go to performers
- 2794 rather than recognizing the legitimate ownership rights that
- 2795 record labels have and at the same time recognizing that the
- 2796 owners of those rights have the responsibility to divide the
- 2797 compensation fairly, that is what the bill does.
- 2798 But this amendment would change that calculation
- 2799 dramatically, and that is why I oppose it.
- 2800 Thank you, Mr. Chairman.
- 2801 Chairman Convers. Thank you. The question is on the
- 2802 Poe amendment, those members that are supportive indicate by
- 2803 saying "aye."
- 2804 [A chorus of ayes.]
- 2805 Chairman Conyers. And those members that are opposed,
- 2806 indicate by saying "no."
- 2807 [A chorus of noes.]
- 2808 Chairman Conyers. The amendment is unsuccessful. We
- 2809 now move to report the bill H.R. 848, a reporting quorum
- 2810 being present. The question is on reporting the bill as
- 2811 amended favorable to the House, those in favor say "aye."
- 2812 [A chorus of ayes.]
- 2813 Chairman Convers. Those opposed say "no."
- 2814 [A chorus of noes.]

- 2815 Chairman Conyers. The ayes have it. The bill, as
- 2816 amended is order reported favorably.
- Yes, Mr. Sensenbrenner?
- 2818 A recorded voted is demanded. The clerk will call-
- The Clerk. Mr. Conyers?
- 2820 Chairman Conyers. Aye.
- The Clerk. Mr. Conyers votes aye.
- 2822 Mr. Berman?
- 2823 [No response.]
- Mr. Boucher?
- 2825 [No response.]
- 2826 Mr. Nadler?
- 2827 Mr. Nadler. Aye.
- The Clerk. Mr. Nadler votes aye.
- 2829 Mr. Scott?
- 2830 Mr. Scott. Aye.
- The Clerk. Mr. Scott votes aye.
- 2832 Mr. Watt?
- 2833 Mr. Watt. Aye.
- The Clerk. Mr. Watt votes aye.
- 2835 Ms. Lofgren?
- 2836 Ms. Lofgren. Aye.
- The Clerk. Ms. Lofgren votes aye.
- 2838 Ms. Jackson Lee?
- 2839 Ms. Jackson Lee. Aye.

- The Clerk. Ms. Jackson Lee votes aye.
- Ms. Waters?
- 2842 Ms. Waters. No.
- The Clerk. Ms. Waters votes no.
- 2844 Mr. Delahunt?
- 2845 Mr. Delahunt. Aye.
- The Clerk. Mr. Delahunt votes aye.
- 2847 Mr. Wexler?
- 2848 Mr. Wexler. Aye.
- The Clerk. Mr. Wexler votes aye.
- 2850 Mr. Cohen?
- 2851 Mr. Cohen. Aye.
- The Clerk. Mr. Cohen votes aye.
- 2853 Mr. Johnson?
- 2854 Mr. Johnson. Yes.
- The Clerk. Mr. Johnson votes yes.
- 2856 Mr. Pierluisi?
- 2857 [No response.]
- 2858 Mr. Quigley?
- 2859 Mr. Quigley. Aye.
- The Clerk. Mr. Quigley votes aye.
- 2861 Mr. Gutierrez?
- 2862 Mr. Sherman?
- 2863 [No response.]
- Ms. Baldwin?

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2865
         [No response.]
2866
         Mr. Sherman. Aye.
2867
         The Clerk. Mr. Sherman votes aye.
2868
         Ms. Baldwin?
2869
         [No response.]
2870
         Mr. Gonzalez?
2871
         [No response.]
2872
         Mr. Weiner?
2873
         [No response.]
2874
         Mr. Schiff?
2875
         Mr. Schiff. Aye.
2876
         The Clerk. Mr. Schiff votes aye.
2877
         Ms. Sanchez?
2878
         [No response.]
2879
         Ms. Wasserman Schultz?
2880
         Ms. Wasserman Schultz. Aye.
2881
         The Clerk. Ms. Wasserman Schultz votes aye.
2882
         Mr. Maffei?
2883
          [No response.]
         Mr. Smith?
2884
2885
         Mr. Smith. No.
2886
         The Clerk. Mr. Smith votes no.
2887
         Mr. Goodlatte?
2888
         [No response.]
2889
         Mr. Sensenbrenner?
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2890 Mr. Sensenbrenner. Aye.
2891 The Clerk. Mr. Sensenbrenner votes aye.
2892 Mr. Coble?
```

2893 Mr. Coble. No.

The Clerk. Mr. Coble votes no.

2895 Mr. Gallegly?

2896 [No response.]

2897 Mr. Lungren?

2898 Mr. Lungren. No.

The Clerk. Mr. Lungren votes no.

2900 Mr. Issa?

2901 Mr. Issa. Yes.

2902 The Clerk. Mr. Issa votes yes.

2903 Mr. Forbes?

[No response.]

2905 Mr. King?

2906 [No response.]

2907 Mr. Franks?

2908 [No response.]

2909 Mr. Gohmert?

2910 Mr. Gohmert. Aye.

2911 The Clerk. Mr. Gohmert votes aye.

2912 Mr. Jordan-Mr. Gohmert votes no.

2913 Mr. Jordan?

2914 Mr. Jordan. No.

- 2915 The Clerk. Mr. Jordan votes no.
- 2916 Mr. Poe?
- 2917 Mr. Poe. No.
- 2918 The Clerk. Mr. Poe votes no.
- 2919 Mr. Chaffetz?
- 2920 Mr. Chaffetz. No.
- 2921 The Clerk. Mr. Chaffetz votes no.
- 2922 Mr. Rooney?
- 2923 Mr. Rooney. Yes.
- The Clerk. Mr. Rooney votes yes.
- 2925 Mr. Harper?
- 2926 Mr. Harper. No.
- The Clerk. Mr. Harper votes no.
- 2928 Chairman Conyers. Are there other members present?
- 2929 Mr. Weiner?
- 2930 The Clerk. Mr. Weiner votes aye.
- 2931 Chairman Conyers. Mr. Berman?
- 2932 The Clerk. Mr. Berman votes aye.
- 2933 Chairman Conyers. Mr. Forbes?
- 2934 The Clerk. Mr. Forbes votes aye.
- 2935 Chairman Convers. Mr. Goodlatte?
- 2936 The Clerk. Mr. Goodlatte votes aye.
- 2937 Chairman Conyers. The clerk will report.
- 2938 The Clerk. Mr. Chairman, 21 members voted aye, nine
- 2939 members voted nay.

2940 Chairman Conyers. The bill is agreed to, and without 2941 objection, the bill will be reported as a single amendment 2942 and the nature of a substitute incorporating amendments 2943 adopted.

2944 [Applause.]

2945 And the staff is authorized to make technical and 2946 conforming changes. Members will have 2 days to submit both.

2948 The clerk will call up pursuant to notice H.R. 2344 and 2949 report the bill.

2950 The Clerk. H.R. 2344, a bill to amend Section 114 of 2951 the Title 17, United States Code, to provide for agreements 2952 for the reproduction and performance of sound recordings by 2953 webcast.

2954 [The bill follows:]

2955 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

2947 We have two quick measures.

- 2956 Chairman Conyers. Without objection, the bill is
- 2957 considered as read. My opening statement will be put in the
- 2958 record. The bill-without objection.
- 2959 The bill allows the recording industry and the providers
- 2960 of Internet radio, known as webcasters, to negotiate
- 2961 reasonable royalty rates for the streaming of sound and
- 2962 recording-for sound recordings on the Internet.
- 2963 I yield to Lamar Smith.
- 2964 Mr. Smith. Mr. Chairman, I support this bill and ask
- 2965 unanimous consent that my statement be made a part of the
- 2966 record.
- 2967 Chairman Conyers. Without objection, so ordered.
- 2968 [The statement of Mr. Smith follows:]
- 2969 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- 2970 Chairman Conyers. Are there any amendments? If not,
- 2971 all those-reporting quorum being present, all those favorably
- 2972 disposed to reporting the bill will say "aye."
- 2973 [A chorus of ayes.]
- 2974 Chairman Conyers. All those opposed will say "no."
- 2975 The bill is agreed to favorably, and without objection,
- 2976 will—the members will have 2 days to submit their additional
- 2977 views.
- 2978 The clerk is instructed, pursuant to notice, to call up
- 2979 1741, the Witness Security and Protection Grant Program.
- 2980 The Clerk. H.R. 1741, a bill to require the attorney
- 2981 general to make competitive grants to eligible state, tribal,
- 2982 and local prosecutors to establish and maintain certain
- 2983 protections and witness assistance programs.
- 2984 [The bill follows:]
- 2985 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

2986 Chairman Conyers. The chair will recognize Subcommittee

2987 Chairman Scott of Virginia to make the initial statement in

2988 support of the amendment.

2989 Mr. Scott. Thank you, Mr. Chairman.

2990 Mr. Chairman, H.R. 1741, the Witness Security and

2991 Protection Act of 2007, was introduced by the gentleman from

2992 Maryland, Mr. Cumming. It authorizes the attorney general to

2993 award grants to state and local prosecutors for establishing

2994 and improving short-term witness protection programs for

2995 witnesses that are involved in state or local trials

2996 involving homicide, serious felony, or serious drug offense.

2997 Mr. Chairman, at the appropriate time, I have an

2998 amendment to change the recipients to local and state

2999 governments rather than the prosecutors because they can

3000 better handle the grants.

3001 I yield back the balance of my time.

3002 Chairman Conyers. Thank you very much.

3003 The chair recognizes Lamar Smith.

3004 Mr. Smith. Mr. Chairman, I support this legislation. I

3005 ask unanimous concept that my statement be made a part of the

3006 record, but I also have to raise a point that I am not sure

3007 we have a reporting quorum. And could you check on that,

3008 Mr. Chairman?

3009 (OFF MIKE)

3010 Chairman Conyers. The chair recognizes Mr. Scott for an

- 3011 amendment.
- 3012 Mr. Scott. Mr. Chairman, I have an amendment to that.
- 3013 Chairman Conyers. The clerk will report the amendment.
- The Clerk. Amendment in the nature of a substitute to
- 3015 H.R. 1741 offered by Mr. Scott of Virginia.
- 3016 [The amendment by Mr. Scott follows:]
- 3017 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*\*

- 3018 Chairman Conyers. Without objection, the bill will be
- 3019 considered as read. And the gentleman from Virginia is
- 3020 recognized in support of his amendment.
- 3021 Mr. Scott. Mr. Chairman, this is the amendment I
- 3022 referred to in my opening remarks. I would-hopefully, we
- 3023 would adopt the amendment to change the recipient of the
- 3024 grants to state and local governments who can better
- 3025 administer the grants than local prosecutors who probably
- 3026 would not be as able.
- 3027 I yield back.
- Chairman Conyers. Does any-Mr. Smith, do you have any
- 3029 view about this amendment?
- 3030 Mr. Smith. Mr. Chairman, I support the amendment and
- 3031 yield back.
- 3032 Chairman Conyers. Are there any other discussion on the
- 3033 amendment? If not, those in favor of the Scott Amendment,
- 3034 indicate by saying "aye."
- 3035 [A chorus of ayes.]
- 3036 Chairman Conyers. Those opposed say "no."
- 3037 The amendment is successful, and if—are there any
- 3038 further amendments? If not, we will have a record vote to
- 3039 determine the presence of a quorum so that we can report the
- 3040 bill.
- The clerk will call the role.
- The Clerk. Mr. Conyers?

3043 Chairman Conyers. Present.

The Clerk. Mr. Conyers present.

3045 Mr. Berman?

3046 Mr. Scott. Parliamentary inquiry, Mr. Chairman. Is

3047 this a recorded vote on-

3048 Chairman Conyers. No. It is a quorum call to determine

3049 the presence of a quorum so we can have a vote.

3050 Mr. Scott. Parliamentary inquiry. Could we just-

3051 (OFF MIKE)

3052 Chairman Conyers. Okay. We can go straight to a

3053 recorded vote. I ask unanimous consent to withdraw the

3054 request for reporting a quorum, and we will call-have a

3055 record vote on final passage and determine a quorum at the

3056 same time.

The Clerk. Mr. Conyers?

3058 Chairman Convers. Aye.

The Clerk. Mr. Conyers votes aye.

3060 Mr. Berman?

3061 [No response.]

3062 Mr. Boucher?

3063 [No response.]

3064 Mr. Nadler?

3065 Mr. Nadler. Aye.

3066 The Clerk. Mr. Nadler votes aye.

3067 Mr. Scott?

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3068
         Mr. Scott. Aye.
3069
         The Clerk. Mr. Scott votes aye.
3070
         Mr. Watt?
3071
         [No response.]
3072
         Ms. Lofgren?
3073
         Ms. Lofgren. Aye.
3074
         The Clerk. Ms. Lofgren votes aye.
3075
         Ms. Jackson Lee?
3076
         Ms. Jackson Lee. Aye.
3077
         The Clerk. Ms. Jackson Lee votes aye.
3078
         Ms. Waters?
3079
         Ms. Waters. Aye.
3080
         The Clerk. Ms. Waters votes aye.
3081
         Mr. Delahunt?
3082
         [No response.]
3083
         Mr. Wexler?
3084
         [No response.]
3085
         Mr. Cohen?
3086
         Mr. Cohen. Aye.
3087
         The Clerk. Mr. Cohen votes aye.
3088
         Mr. Johnson?
3089
         [No response.]
3090
         Mr. Pierluisi?
3091
         [No response.]
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3092

Mr. Quigley?

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3093
         Mr. Quigley. Aye.
3094
          The Clerk. Mr. Quigley votes aye.
3095
          Mr. Gutierrez?
3096
          [No response.]
3097
         Mr. Sherman?
3098
          [No response.]
3099
          Ms. Baldwin?
3100
          [No response.]
3101
          Mr. Gonzalez?
3102
          [No response.]
3103
          Mr. Weiner?
3104
          [No response.]
3105
         Mr. Schiff?
3106
          [No response.]
3107
          Ms. Sanchez?
3108
          [No response.]
3109
         Ms. Wasserman Schultz?
3110
          [No response.]
3111
          Mr. Maffei?
3112
          Mr. Maffei. Aye.
3113
          The Clerk. Mr. Maffei votes aye.
3114
         Mr. Smith?
3115
         Mr. Smith. Aye.
3116
          The Clerk. Mr. Smith votes aye.
3117
          Mr. Goodlatte?
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3118
          [No response.]
3119
         Mr. Sensenbrenner?
3120
         Mr. Sensenbrenner. No.
3121
          The Clerk. Mr. Sensenbrenner votes no.
         Mr. Coble?
3122
3123
          [No response.]
3124
         Mr. Gallegly?
3125
          [No response.]
3126
         Mr. Lungren?
3127
         Mr. Lungren. Aye.
3128
          The Clerk. Mr. Lungren votes aye.
3129
         Mr. Issa?
3130
          [No response.]
3131
         Mr. Forbes?
3132
         [No response.]
3133
         Mr. King?
3134
          [No response.]
3135
         Mr. Franks?
3136
          [No response.]
3137
         Mr. Gohmert?
3138
          Mr. Gohmert. Aye.
3139
          The Clerk. Mr. Gohmert votes aye.
         Mr. Jordan?
3140
3141
          [No response.]
3142
          Mr. Poe?
```

- 3143 Mr. Poe. Aye.
- The Clerk. Mr. Poe votes aye.
- 3145 Mr. Chaffetz?
- 3146 Mr. Chaffetz. Aye.
- The Clerk. Mr. Chaffetz votes aye.
- 3148 Mr. Rooney?
- [No response.]
- 3150 Mr. Harper?
- 3151 Mr. Harper. Aye.
- The Clerk. Mr. Harper votes aye.
- 3153 Chairman Conyers. Mr. Weiner?
- 3154 The Clerk. Mr. Weiner votes aye.
- 3155 Chairman Conyers. Mr. Delahunt?
- 3156 The Clerk. Mr. Delahunt votes aye.
- 3157 Chairman Conyers. Mr. Sherman?
- 3158 The Clerk. Mr. Sherman votes aye.
- 3159 Chairman Conyers. Mr. Poe?
- 3160 (OFF MIKE)
- 3161 Chairman Conyers. Under these circumstances, we will
- 3162 suspend the vote and have it called later.
- In the meantime, I ask the clerk, pursuant to notice, to
- 3164 call up H.R. 2247, the Congressional Review Act-Review
- 3165 Improvement Act for purposes of markup.
- 3166 The clerk will report the bill.
- 3167 The Clerk. H.R. 2247, a bill to amend Title 5, United

3168 States Code, to make technical amendments to certain

3169 provisions of Title 5, United States Code, enacted by the

3170 Congressional Review Act.

3171 [The bill follows:]

3172 \*\*\*\*\*\*\*\* INSERT \*\*\*\*\*\*\*

- 3173 Chairman Conyers. Without objection, the bill will be
- 3174 considered as read. And I would like the chair of the
- 3175 Commercial and Administrative Law Subcommittee, Steve Cohen
- 3176 of Tennessee, to make the opening statement.
- The gentleman is recognized.
- 3178 Mr. Cohen. Thank you, Mr. Chairman.
- 3179 The Congressional Review Act was an attempt by Congress
- 3180 to reassert some control over the agency rulemaking process.
- 3181 While the CRA efficacy with respect to that goal is
- 3182 debatable, we can be certain that implementing its review
- 3183 process has been particularly burdensome on the House and
- 3184 Senate parliamentarians.
- 3185 The CRA current requires all agencies promulgating a
- 3186 rule to submit to both houses of Congress and the comptroller
- 3187 general of the Government Accountability Office a report that
- 3188 contains a copy of the rule, a concise general statement
- 3189 describing the rule, and the proposed effective date of the
- 3190 rule. Thus, including a copy kept at the originating agency,
- 3191 current law declares that some—the same material be
- 3192 submitted, housed, and printed at four different government
- 3193 agencies. Trees are suffering, and Congress comes together
- 3194 rescue.
- 3195 H.R. 2247, the Congressional Review Act-Improvement Act
- 3196 would cut government waste by reducing duplicate paperwork
- 3197 and relieving some of the administrative burdens current

- 3198 mandated by the CRA. H.R. 2247 would eliminate the
- 3199 requirement that agencies submit rules that are published in
- 3200 the Federal Register at each house of Congress. Instead of
- 3201 receiving the full submission of each individual rule, the
- 3202 House and Senate will receive a weekly list of all rules from
- 3203 the GAO's comptroller general.
- 3204 The House and Senate would then enter that list in the
- 3205 Congressional Record with a statement of referral for each
- 3206 rule. Under these provisions, the agency would still be
- 3207 required to submit rules and reports to each house of
- 3208 Congress that are not printed in the Federal Register, and
- 3209 Congress would still employ the procedures of the CRA to
- 3210 disapprove agency rules.
- 3211 Last year, this committee favorably reported a bill
- 3212 identical to H.R. 2247 to the full house by voice vote with
- 3213 no amendments offered. The House then passed this about on
- 3214 suspension by voice vote.
- 3215 I urge my colleagues to, once again, support these
- 3216 common-sense modifications of the Congressional Review Act
- 3217 and make all the gnomes happy. And I want to specifically
- 3218 thank Chairman Convers, Ranking Member Smith, and the
- 3219 subcommittee ranking member, Mr. Franks, for their co-
- 3220 sponsorship of this legislation.
- 3221 Chairman Conyers. We thank Chair Steve Cohen for his
- 3222 environmental concerns. Deeply appreciated.

- 3223 The chair recognizes Lamar Smith.
- 3224 Mr. Smith. Mr. Chairman, I support the bill and ask
- 3225 unanimous consent that my statement be made a part of the
- 3226 record.
- 3227 Chairman Conyers. Are there any other comments or any
- 3228 amendments?
- 3229 (OFF MIKE)
- 3230 Chairman Convers. In the absence of a working quorum or
- 3231 a reporting quorum, the committee has no other alternative
- 3232 but to stand adjourned and thank the-
- 3233 Mr. Scott. Mr. Chairman?
- 3234 Chairman Conyers. Mr. Scott?
- 3235 Mr. Scott. Is the previous vote still open?
- 3236 Chairman Conyers. Yes, it is still open, sir.
- 3237 Mr. Scott. Okay. Has anybody come in that did not-had
- 3238 not already voted?
- 3239 Chairman Conyers. No.
- 3240 Mr. Scott. Okay.
- 3241 Chairman Conyers. Unfortunately. I want to thank all
- 3242 of the members-
- 3243 Ms. Lofgren. Parliamentary inquiry. I wonder if, at
- 3244 the next vote, the committee might briefly convene in the
- 3245 Rayburn Room and cast our votes there on these two-
- Chairman Conyers. It never worked effectively in my
- 3247 whole career.

- 3248 Ms. Lofgren. All right. I have done it, but only at a
- 3249 subcommittee level.
- 3250 Chairman Conyers. Well, you have more power over your
- 3251 subcommittee than I have over my full committee.
- 3252 [Laughter.]
- 3253 The committee stands adjourned.
- 3254 [Whereupon, at 2:03 p.m., the committee was adjourned.]