



CONGRESSIONAL BUDGET OFFICE
U.S. Congress
Washington, DC 20515

February 11, 2009

Honorable Harry Reid
Majority Leader
United States Senate
Washington, DC 20510

Dear Mr. Leader:

The Congressional Budget Office has reviewed H.R. 1, the American Recovery and Reinvestment Act of 2009, as passed by the Senate on February 10, 2009. The following table summarizes our estimate of the budgetary impacts of that legislation; a more detailed table is enclosed. Combining both spending and revenue effects, CBO estimates that enacting H.R. 1 as passed by the Senate would increase federal budget deficits by \$214 billion over the remaining months of fiscal year 2009, by \$441 billion in 2010, by \$137 billion in 2011, and by \$838 billion over the 2009-2019 period.¹

CBO estimates that the Senate-passed version of H.R. 1 would lead to a cumulative deficit increase over the 2009-2019 period that is about \$19 billion more than for the version of H.R. 1 that was passed by the House of Representatives on January 28, 2009. The Senate-passed version includes \$72 billion less in spending from discretionary appropriations in Division A (mostly the result of less funding for education, including the proposed State Stabilization Fund) and about \$20 billion less in direct spending in Division B. Those spending decreases would be more than offset by revenue reductions in Division B totaling about \$110 billion (mostly because the Senate-passed version would raise the exemption amount allowed against an individual's income for the alternative minimum tax for tax year 2009).

1. On February 9, 2009, CBO transmitted a table showing the estimated cost of the amendment in the nature of a substitute offered by Senator Reid on behalf of Senator Nelson and Senator Collins. The estimate provided on February 9 also showed a cumulative deficit increase of \$838 billion over the 2009-2019 period.

SUMMARY OF ESTIMATED COST OF H.R. 1, THE AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009, AS PASSED BY THE SENATE ON FEBRUARY 10, 2009

	By Fiscal Year, in Billions of Dollars											2009-
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2019
DIVISION A—APPROPRIATIONS^a												
Estimated Budget Authority	274.6	5.2	3.7	0.7	0.9	1.1	1.1	1.1	1.1	0.5	*	289.8
Estimated Outlays	36.7	101.3	70.7	35.7	20.6	11.7	5.9	2.4	1.2	0.5	*	286.8
DIVISION A—REVENUES												
Estimated Revenues	*	*	*	*	*	*	*	*	*	*	*	-0.1
DIVISION B—DIRECT SPENDING												
Estimated Budget Authority	85.8	103.8	49.4	7.3	7.1	5.9	3.3	0.9	-0.9	-1.5	-1.7	259.4
Estimated Outlays	83.0	104.9	50.2	7.6	7.1	5.9	3.3	0.9	-0.9	-1.5	-1.7	258.8
DIVISION B—REVENUES												
Estimated Revenues	-94.5	-235.0	-16.3	17.5	11.3	8.2	5.9	4.3	3.1	2.7	0.4	-292.4
NET IMPACT ON THE DEFICIT												
Net Increase or Decrease (-) in the Deficit	214.2	441.2	137.2	25.8	16.5	9.4	3.4	-1.0	-2.8	-3.6	-2.1	838.1

a. Most of the spending for Division A would stem from discretionary appropriations. The totals include about \$24 billion in 2009-2019 changes to mandatory programs that are contained in Division A.

Notes: Components may not sum to totals because of rounding. * = between -\$50 million and \$50 million.

Sources: Congressional Budget Office and the Joint Committee on Taxation.

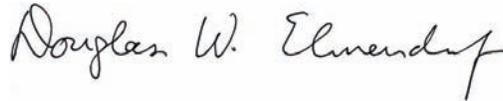
On February 2, 2009, CBO transmitted a cost estimate for the amendment in the nature of a substitute for H.R. 1, as introduced by Senator Inouye and Senator Baucus on January 31, 2009. CBO's estimate of the budgetary impact of H.R. 1, as passed by the Senate, is about \$46 billion lower over the 2009-2019 period than that of the earlier version. The Senate-passed version would result in about \$76 billion less in outlays from discretionary appropriations (Division A), and about \$40 billion more in revenue losses (Division B) than the earlier amendment.

Honorable Harry Reid

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I hope this information is helpful to you. If you would like further details about this estimate, the CBO staff contact is Janet Airis.

Sincerely

A handwritten signature in black ink that reads "Douglas W. Elmendorf". The signature is written in a cursive style with a large initial 'D'.

Douglas W. Elmendorf
Director

Enclosure

cc: Honorable Mitch McConnell
Republican Leader

Honorable Daniel K. Inouye
Chairman
Committee on Appropriations

Honorable Thad Cochran
Vice Chairman

Honorable Max Baucus
Chairman
Committee on Finance

Honorable Charles E. Grassley
Ranking Member

Honorable Susan M. Collins

Honorable Ben Nelson

ESTIMATED COST OF H.R. 1, THE AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009,
AS PASSED BY THE SENATE ON FEBRUARY 10, 2009

By Fiscal Year, Millions of Dollars

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	Total 2009 - 2019
Discretionary Spending 1/												
Division A												
Title I - Agriculture, Rural Development, Food and Drug Administration, and Related Agencies												
Rural Water and Waste Disposal Program Account												
Budget Authority	1,375	0	0	0	0	0	0	0	0	0	0	1,375
Estimated Outlays	55	275	413	330	138	110	27	0	0	0	0	1,348
Supplemental Nutrition Assistance Program												
Estimated Budget Authority	8,231	4,864	3,280	177	10	0	0	0	0	0	0	16,562
Estimated Outlays	8,179	4,866	3,330	177	10	0	0	0	0	0	0	16,562
Other												
Budget Authority	3,122	4	6	6	2	2	2	2	2	2	2	3,152
Estimated Outlays	875	1,549	476	144	44	30	8	2	2	2	2	3,134
Subtotal, Title I												
Budget Authority	12,728	4,868	3,286	183	12	2	2	2	2	2	2	21,089
Estimated Outlays	9,109	6,690	4,219	651	192	140	35	2	2	2	2	21,044
Title II - Commerce, Justice, Science and Related Agencies												
Broadband Technology Opportunities Program												
Budget Authority	7,000	0	0	0	0	0	0	0	0	0	0	7,000
Estimated Outlays	96	922	1,174	1,976	1,944	638	250	0	0	0	0	7,000
State and Local Law Enforcement Assistance												
Budget Authority	2,190	0	0	0	0	0	0	0	0	0	0	2,190
Estimated Outlays	329	657	438	329	437	0	0	0	0	0	0	2,190
Other												
Budget Authority	8,664	0	0	0	0	0	0	0	0	0	0	8,664
Estimated Outlays	2,210	3,290	1,440	862	483	99	45	24	0	0	0	8,453
Subtotal, Title II												
Budget Authority	17,854	0	0	0	0	0	0	0	0	0	0	17,854
Estimated Outlays	2,635	4,869	3,052	3,167	2,864	737	295	24	0	0	0	17,643
Title III - Department of Defense												
Budget Authority	3,749	0	0	0	0	0	0	0	0	0	0	3,749
Estimated Outlays	1,360	1,728	469	120	40	12	3	0	0	0	0	3,732
Title IV - Energy and Water Development												
Energy Efficiency and Renewable Energy												
Budget Authority	14,398	0	0	0	0	0	0	0	0	0	0	14,398
Estimated Outlays	396	1,855	2,905	3,400	2,550	2,072	891	224	105	0	0	14,398
Innovative Technology Loan Guarantee Program												
Budget Authority	9,000	0	0	0	0	0	0	0	0	0	0	9,000
Estimated Outlays	85	1,718	2,195	2,260	1,835	840	45	18	4	0	0	9,000
Other Energy Programs												
Budget Authority	16,865	175	275	475	875	1,050	1,050	1,050	1,050	490	0	23,355
Estimated Outlays	1,267	3,883	5,022	4,596	2,475	2,150	1,280	1,142	1,050	470	-30	23,305
Corps of Engineers												
Budget Authority	4,600	0	0	0	0	0	0	0	0	0	0	4,600
Estimated Outlays	1,071	1,677	1,008	423	318	103	0	0	0	0	0	4,600

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ESTIMATED COST OF H.R. 1, THE AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009,
AS PASSED BY THE SENATE ON FEBRUARY 10, 2009
(Continued)

By Fiscal Year, Millions of Dollars												Total
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2009 - 2019
Discretionary Spending (continued) 1/												
Division A (continued)												
Other, Title IV												
Budget Authority	1,400	0	0	0	0	0	0	0	0	0	0	1,400
Estimated Outlays	252	700	280	168	0	0	0	0	0	0	0	1,400
Subtotal, Title IV												
Budget Authority	46,263	175	275	475	875	1,050	1,050	1,050	1,050	490	0	52,753
Estimated Outlays	3,071	9,833	11,410	10,847	7,178	5,165	2,216	1,384	1,159	470	-30	52,703
Title V - Financial Services and and General Government												
Federal Buildings Fund												
Budget Authority	5,548	0	0	0	0	0	0	0	0	0	0	5,548
Estimated Outlays	400	900	1,000	1,100	1,000	500	300	150	50	0	0	5,400
Other												
Budget Authority	1,426	0	0	0	0	0	0	0	0	0	0	1,426
Estimated Outlays	213	681	436	73	17	0	0	0	0	0	0	1,420
Subtotal, Title V												
Budget Authority	6,974	0	0	0	0	0	0	0	0	0	0	6,974
Estimated Outlays	613	1,581	1,436	1,173	1,017	500	300	150	50	0	0	6,820
Title VI - Homeland Security												
Budget Authority	4,690	0	0	0	0	0	0	0	0	0	0	4,690
Estimated Outlays	654	1,050	1,399	845	441	215	45	0	0	0	0	4,649
Title VII - Interior, Environment, and Related Agencies												
Clean Water and Drinking Water State Revolving Funds												
Budget Authority	6,000	0	0	0	0	0	0	0	0	0	0	6,000
Estimated Outlays	180	1,380	1,800	1,240	600	320	120	68	36	42	0	5,786
Other												
Budget Authority	5,111	0	0	0	0	0	0	0	0	0	0	5,111
Estimated Outlays	1,030	2,185	930	546	185	9	9	9	9	6	0	4,918
Subtotal, Title VII												
Budget Authority	11,111	0	0	0	0	0	0	0	0	0	0	11,111
Estimated Outlays	1,210	3,565	2,730	1,786	785	329	129	77	45	48	0	10,704
Title VIII - Departments of Labor, Health and Human Services, and Education, and Related Agencies												
National Institutes of Health												
Budget Authority	10,000	0	0	0	0	0	0	0	0	0	0	10,000
Estimated Outlays	888	3,381	3,764	1,470	143	76	0	0	0	0	0	9,722
National Coordinator for Health Information Technology												
Budget Authority	3,000	0	0	0	0	0	0	0	0	0	0	3,000
Estimated Outlays	450	1,800	660	90	0	0	0	0	0	0	0	3,000
Other Department of Health and Human Services												
Budget Authority	8,109	0	0	0	0	0	0	0	0	0	0	8,109
Estimated Outlays	1,602	2,408	1,811	1,317	766	98	0	0	0	0	0	8,002
Employment and Training Administration												
Budget Authority	3,770	0	0	0	0	0	0	0	0	0	0	3,770
Estimated Outlays	592	1,866	981	220	10	0	0	0	0	0	0	3,669

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ESTIMATED COST OF H.R. 1, THE AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009,
AS PASSED BY THE SENATE ON FEBRUARY 10, 2009
(Continued)

By Fiscal Year, Millions of Dollars												Total
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2009 - 2019
Discretionary Spending (Continued) 1/												
Division A (continued)												
Department of Education												
Education for the Disadvantaged												
Budget Authority	12,400	0	0	0	0	0	0	0	0	0	0	12,400
Estimated Outlays	471	5,923	5,509	497	0	0	0	0	0	0	0	12,400
Special Education												
Budget Authority	13,500	0	0	0	0	0	0	0	0	0	0	13,500
Estimated Outlays	810	6,345	5,670	675	0	0	0	0	0	0	0	13,500
Student Financial Assistance												
Budget Authority	13,930	0	0	0	0	0	0	0	0	0	0	13,930
Estimated Outlays	411	12,768	-3	0	0	0	0	0	0	0	0	13,176
Other Education												
Budget Authority	1,744	0	0	0	0	0	0	0	0	0	0	1,744
Estimated Outlays	134	997	502	111	0	0	0	0	0	0	0	1,744
Other, Title VIII												
Budget Authority	387	0	0	0	0	0	0	0	0	0	0	387
Estimated Outlays	52	140	109	62	5	4	4	2	0	0	0	378
Subtotal, Title VIII												
Budget Authority	66,840	0	0	0	0	0	0	0	0	0	0	66,840
Estimated Outlays	5,410	35,628	19,003	4,442	924	178	4	2	0	0	0	65,591
Title IX - Legislative Branch												
Government Accountability Office												
Budget Authority	20	0	0	0	0	0	0	0	0	0	0	20
Estimated Outlays	6	12	2	0	0	0	0	0	0	0	0	20
Title X - Military Construction and Veterans Affairs and Related Agencies												
Budget Authority	7,428	0	0	0	0	0	0	0	0	0	0	7,428
Estimated Outlays	586	2,555	2,483	1,252	333	118	39	0	0	0	0	7,366
Title XI - State Foreign Operations and Related Programs												
Budget Authority	602	0	0	0	0	0	0	0	0	0	0	602
Estimated Outlays	102	183	156	111	50	0	0	0	0	0	0	602
Title XII - Transportation and Housing and Urban Development												
Highway Construction												
Budget Authority	27,060	0	0	0	0	0	0	0	0	0	0	27,060
Estimated Outlays	2,706	6,765	5,412	4,059	2,977	2,706	1,894	541	0	0	0	27,060
Other Transportation												
Budget Authority	18,420	0	0	0	0	0	0	0	0	0	0	18,420
Estimated Outlays	1,803	2,904	4,633	3,854	2,498	1,616	943	193	-24	0	0	18,420
Public Housing Capital Fund												
Budget Authority	5,000	0	0	0	0	0	0	0	0	0	0	5,000
Estimated Outlays	100	1,500	1,500	1,000	800	0	0	0	0	0	0	4,900
Other Housing Assistance												
Budget Authority	6,885	193	126	0	0	0	0	0	0	0	0	7,204
Estimated Outlays	2,602	885	1,589	918	548	1	2	0	0	0	0	6,545
Subtotal, Title XII												
Budget Authority	57,365	193	126	0	0	0	0	0	0	0	0	57,684
Estimated Outlays	7,211	12,054	13,134	9,831	6,823	4,323	2,839	734	-24	0	0	56,925

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ESTIMATED COST OF H.R. 1, THE AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009,
AS PASSED BY THE SENATE ON FEBRUARY 10, 2009
(Continued)

By Fiscal Year, Millions of Dollars												Total
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2009 - 2019
Discretionary Spending (continued) 1/												
Division A (continued)												
Title XIV - State Fiscal Stabilization Fund												
Budget Authority	39,000	0	0	0	0	0	0	0	0	0	0	39,000
Estimated Outlays	4,725	21,585	11,183	1,507	0	0	0	0	0	0	0	39,000
Subtotal, Division A												
Budget Authority	274,624	5,236	3,687	658	887	1,052	1,052	1,052	1,052	492	2	289,794
Estimated Outlays	36,692	101,333	70,676	35,732	20,647	11,717	5,905	2,373	1,232	520	-28	286,799
Division A - Revenues												
Title XII - Transportation and Housing and Urban Development HOME, Low-income Housing Tax Credit Program												
	-1	-3	-7	-11	-13	-14	-15	-16	-16	-16	-16	-128
Net Increase or Decrease (-) in the Deficit, Division A												
	36,693	101,336	70,683	35,743	20,660	11,731	5,920	2,389	1,248	536	-12	286,927
Direct Spending												
Division B												
Title I - Tax Provisions												
Economic Recovery Payments												
Estimated Budget Authority	16,795	165	20	0	0	0	0	0	0	0	0	16,980
Estimated Outlays	16,770	190	20	0	0	0	0	0	0	0	0	16,980
Other Non-tax Provisions												
Estimated Budget Authority	116	152	30	10	10	0	0	0	0	0	0	318
Estimated Outlays	41	85	49	13	10	0	0	0	0	0	0	198
Refundable Tax Credits and Grants												
Estimated Budget Authority	1,137	30,564	30,057	726	737	707	636	577	536	494	477	66,648
Estimated Outlays	1,137	30,564	30,057	726	737	707	636	577	536	494	477	66,648
Subtotal, Title I												
Estimated Budget Authority	18,048	30,881	30,107	736	747	707	636	577	536	494	477	83,946
Estimated Outlays	17,948	30,839	30,126	739	747	707	636	577	536	494	477	83,826
Title II - Assistance for Unemployed Workers and Struggling Families												
Extend Emergency Unemployment Benefits												
Estimated Budget Authority	11,740	15,310	0	0	0	0	0	0	0	0	0	27,050
Estimated Outlays	11,740	15,310	0	0	0	0	0	0	0	0	0	27,050
Other Unemployment Compensation												
Estimated Budget Authority	5,220	5,150	425	260	105	100	105	110	110	115	120	11,820
Estimated Outlays	5,220	5,150	425	260	105	100	105	110	110	115	120	11,820
TANF and Child Support												
Estimated Budget Authority	3,462	738	122	-12	-3	-1	0	0	0	0	0	4,306
Estimated Outlays	870	1,830	858	185	49	13	4	1	0	0	0	3,810
Subtotal, Title II												
Estimated Budget Authority	20,422	21,198	547	248	102	99	105	110	110	115	120	43,176
Estimated Outlays	17,830	22,290	1,283	445	154	113	109	111	110	115	120	42,680
Title III - Health Insurance Assistance												
Estimated Budget Authority	10,942	9,592	2,292	134	-31	9	9	20	20	20	20	23,029
Estimated Outlays	10,942	9,588	2,290	135	-29	11	9	20	20	20	20	23,028
Title IV - Health Information Technology												
Estimated Budget Authority	310	160	4,463	6,207	6,271	5,035	2,568	199	-1,606	-2,122	-2,315	19,170
Estimated Outlays	289	160	4,463	6,207	6,271	5,035	2,568	210	-1,606	-2,122	-2,305	19,170

ESTIMATED COST OF H.R. 1, THE AMERICAN RECOVERY AND REINVESTMENT ACT OF 2009,
AS PASSED BY THE SENATE ON FEBRUARY 10, 2009
(Continued)

By Fiscal Year, Millions of Dollars												Total
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2009 - 2019
Direct Spending (continued)												
Division B (continued)												
Title V - State Fiscal Relief												
Estimated Budget Authority	36,101	41,982	11,998	0	0	0	0	0	0	0	0	90,081
Estimated Outlays	36,018	41,986	12,047	30	0	0	0	0	0	0	0	90,081
Subtotal, Direct Spending												
Estimated Budget Authority	85,824	103,813	49,407	7,325	7,089	5,850	3,318	906	-940	-1,493	-1,698	259,402
Estimated Outlays	83,027	104,863	50,209	7,556	7,143	5,866	3,322	918	-940	-1,493	-1,688	258,785
Division B - Revenues												
Title I - Tax Provisions	-94,682	-234,309	-15,513	18,796	12,542	9,278	6,707	4,948	3,663	3,170	906	-284,494
Title II - Assistance for Unemployed Workers and Struggling Families	0	-165	-155	-205	-165	-95	-60	30	45	80	85	-605
Title III - Health Insurance Assistance	0	57	94	101	82	50	32	11	1	0	0	428
Title IV - Health Information Technology	0	0	100	225	330	380	410	400	415	440	460	3,160
Title VI - Executive Compensation	197	-604	-801	-1,374	-1,468	-1,354	-1,235	-1,097	-1,009	-1,026	-1,078	-10,847
Subtotal, Revenues	-94,485	-235,021	-16,275	17,543	11,321	8,259	5,854	4,292	3,115	2,664	373	-292,358
Net Increase or Decrease (-) in the Deficit, Division B	177,512	339,884	66,483	-9,987	-4,178	-2,393	-2,532	-3,374	-4,055	-4,157	-2,061	551,143
Net Impact on the Deficit												
Net Increase or Decrease (-) in the Deficit	214,205	441,220	137,166	25,756	16,482	9,338	3,388	-985	-2,807	-3,621	-2,073	838,070
Memorandum												
On-Budget												
Estimated Budget Authority	360,448	109,049	53,104	8,007	8,008	6,936	4,408	1,994	125	-986	-1,682	549,412
Estimated Outlays	119,719	206,196	120,895	43,312	27,822	17,617	9,265	3,327	305	-958	-1,702	545,800
Revenues	-94,470	-234,994	-16,308	17,452	11,193	8,115	5,699	4,141	2,959	2,498	202	-293,512
Net Impact on the Deficit	214,189	441,190	137,203	25,860	16,629	9,502	3,566	-814	-2,654	-3,456	-1,904	839,312
Off-Budget												
Estimated Budget Authority	0	0	-10	-24	-32	-34	-38	-36	-13	-15	-14	-216
Estimated Outlays	0	0	-10	-24	-32	-34	-38	-36	-13	-15	-14	-216
Revenues	-16	-30	26	80	115	130	140	135	140	150	155	1,026
Net Impact on the Deficit	16	30	-36	-104	-147	-164	-178	-171	-153	-165	-169	-1,242
Unified Budget												
Estimated Budget Authority	360,448	109,049	53,094	7,983	7,976	6,902	4,370	1,958	112	-1,001	-1,696	549,196
Estimated Outlays	119,719	206,196	120,885	43,288	27,790	17,583	9,227	3,291	292	-973	-1,716	545,584
Revenues	-94,486	-235,024	-16,282	17,532	11,308	8,245	5,839	4,276	3,099	2,648	357	-292,486
Net Impact on the Deficit	214,205	441,220	137,173	25,756	16,482	9,338	3,388	-985	-2,807	-3,621	-2,073	838,070

Source: Congressional Budget Office and Joint Committee on Taxation.

Notes: TANF = Temporary Assistance for Needy Families.

Estimates in this table reflect an assumed enactment date in mid-February, 2009. Outlays projected for 2009 would occur over a 7 1/2 month period.

Positive revenue numbers reflect decreases in the deficit; negative revenue numbers reflect increases in the deficit.

Positive numbers for "net impact on the deficit" reflect an increase in the deficit; negative numbers reflect a decrease in the deficit.

Components may not sum to totals because of rounding.

1. Includes estimates for changes to mandatory programs contained in Division A.