COMMITTEE PRINT

[Showing the text of H.R. 2749 as forwarded by the Subcommitte on Health on June 10, 2009]

Strike all after the enacting clause and insert the

following:

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Food Safety Enhance-
- 3 ment Act of 2009".

4 SEC. 2. TABLE OF CONTENTS.

- 5 The table of contents of this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Table of contents.
 - Sec. 3. References.
 - Sec. 4. Rule of construction.

TITLE I—FOOD SAFETY

Subtitle A—Prevention

- Sec. 101. Changes in registration of food facilities.
- Sec. 102. Hazard analysis, risk-based preventive controls, and food safety plan.
- Sec. 103. Performance standards.
- Sec. 104. Safety standards for fresh produce and certain other raw agricultural commodities.
- Sec. 105. Risk-based inspection schedule.
- Sec. 106. Access to records.
- Sec. 107. Traceability of food.
- Sec. 108. Reinspection and food recall fees applicable to facilities.
- Sec. 109. Certification and accreditation.
- Sec. 110. Testing by accredited laboratories.
- Sec. 111. Notification, nondistribution, and recall of adulterated or misbranded food.
- Sec. 112. Reportable food registry; exchange of information.
- Sec. 113. Safe and secure food importation program.
- Sec. 114. Infant formula.

Subtitle B—Intervention

- Sec. 121. Public health assessment system.
- Sec. 122. Public education and advisory system.
- Sec. 123. Research.

Subtitle C—Response

- Sec. 131. Procedures for seizure.
- Sec. 132. Administrative detention.
- Sec. 133. Quarantine authority for foods.
- Sec. 134. Criminal penalties.
- Sec. 135. Civil penalties for violations relating to food.
- Sec. 136. Improper import entry filings.

TITLE II—MISCELLANEOUS

- Sec. 201. Treatment of carbon monoxide used to preserve color of meat, poultry products, or seafood as color additive.
- Sec. 202. Food substances generally recognized as safe.
- Sec. 203. Country of origin labeling; disclosure of source of ingredients.
- Sec. 204. Exportation certificate program.
- Sec. 205. Registration for commercial importers of food; fee.
- Sec. 206. Unique identification number for food facilities, importers, custom brokers, and filers.
- Sec. 207. Prohibition against delaying, limiting, or refusing inspection.
- Sec. 208. Dedicated foreign inspectorate.
- Sec. 209. Plan and review of continued operation of field laboratories.
- Sec. 210. False or misleading reporting to FDA.
- Sec. 211. Subpoena authority.
- Sec. 212. Whistleblower protections.
- Sec. 213. Extraterritorial jurisdiction.

1 SEC. 3. REFERENCES.

Except as otherwise specified, whenever in this Act an amendment is expressed in terms of an amendment to a section or other provision, the reference shall be considered to be made to a section or other provision of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 et seq.).

8 SEC. 4. RULE OF CONSTRUCTION.

- 9 Nothing in this Act or the amendments made by this
- 10 Act shall be construed to prohibit or limit—
- 11 (1) any cause of action under State law; or

1 (2) the introduction of evidence of compliance 2 or noncompliance with the requirements of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 3 4 et seq.). TITLE I—FOOD SAFETY 5 Subtitle A—Prevention 6 7 SEC. 101. CHANGES IN REGISTRATION OF FOOD FACILI-8 TIES. 9 (a) MISBRANDING.—Section 403 (21 U.S.C. 343) is amended by adding at the end the following: 10 11 "(z) If it was manufactured, processed, packed, or 12 held in a facility that is not duly registered under section 415, including a facility whose registration is canceled or 13 14 suspended under such section.". 15 (b) ANNUAL REGISTRATION.— (1) IN GENERAL.—Section 415(a) (21 U.S.C. 16 17 350d(a)) is amended— 18 (A) in the first sentence of paragraph 19 (1)— (i) by striking "require that" and in-20 21 serting "require that, on or before Decem-22 ber 31 of each year,"; and 23 (ii) by striking "food for consumption in the United States" and inserting "food 24

1	for consumption in the United States or
2	for export from the United States";
3	(B) in subparagraphs (A) and (B) of para-
4	graph (1), by inserting "and pay the registra-
5	tion fee required under section 743" after "sub-
6	mit a registration to the Secretary' each place
7	it appears;
8	(C) in the first sentence of paragraph (2),
9	by inserting "in electronic format" after "sub-
10	mit"; and
11	(D) in paragraph (4), by inserting after
12	the first sentence the following: "The Secretary
13	shall remove from such list the name of any fa-
14	cility that fails to reregister in accordance with
15	this section, that fails to pay the registration
16	fee required under section 743, or whose reg-
17	istration is canceled by the registrant, canceled
18	by the Secretary in accordance with this sec-
19	tion, or suspended by the Secretary in accord-
20	ance with this section.".
21	(2) CONTENTS OF REGISTRATION.—Paragraph
22	(2) of section $415(a)$ (21 U.S.C. $350d(a)$), as
23	amended by paragraph (1), is amended by striking
24	"containing information" and all that follows and in-

1	serting the following: "containing information that
2	identifies the following:
3	"(A) The name, address, and emergency
4	contact information of the facility being reg-
5	istered.
6	"(B) The primary purpose and business
7	activity of the facility, including the dates of op-
8	eration if the facility is seasonal.
9	"(C) The general food category (as defined
10	by the Secretary by guidance) of each food
11	manufactured, processed, packed, or held at the
12	facility.
13	"(D) All trade names under which the fa-
14	cility conducts business related to food.
15	"(E) The name, address, and 24-hour
16	emergency contact information of the United
17	States distribution agent for the facility, which
18	agent shall have access to the information re-
19	quired to be maintained under section $414(d)$
20	for food that is manufactured, processed,
21	packed, or held at the facility.
22	"(F) If the facility is located outside of the
23	United States, the name, address, and emer-
24	gency contact information for a United States
25	agent.

1	"(G) The unique facility identifier of the
2	facility, as specified under section 911.
3	"(H) Such additional information per-
4	taining to the facility as the Secretary may re-
5	quire by regulation.
6	The registrant shall notify the Secretary of any
7	change in the submitted information not later than
8	30 days after the date of such change, unless other-
9	wise specified by the Secretary.".
10	(3) SUSPENSION AND CANCELLATION AUTHOR-
11	ITY.—Section 415(a) (21 U.S.C. 350d(a)), as
12	amended by paragraphs (1) and (2) , is further
13	amended by adding at the end the following:
14	"(5) SUSPENSION OF REGISTRATION.—
15	"(A) IN GENERAL.—The Secretary may
16	suspend the registration of any facility reg-
17	istered under this section for a violation of this
18	Act that could result in serious adverse health
19	consequences or death to humans or animals.
20	"(B) NOTICE OF SUSPENSION.—Suspen-
21	sion of a registration shall be preceded by—
22	"(i) notice to the facility of the intent
23	to suspend the registration; and
24	"(ii) an opportunity for an informal
25	hearing, as defined in guidance or regula-

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1	tions issued by the Secretary, concerning
2	the suspension of such registration for
3	such facility.
4	"(C) REQUEST.—The owner, operator, or
5	agent in charge of a facility whose registration
6	is suspended may request that the Secretary va-
7	cate the suspension of registration when such
8	owner, operator, or agent has corrected the vio-
9	lation that is the basis for such suspension.
10	"(D) VACATING OF SUSPENSION.—If,
11	based on an inspection of the facility or other
12	information, the Secretary determines that ade-
13	quate reasons do not exist to continue the sus-
14	pension of a registration, the Secretary shall va-
15	cate such suspension.
16	"(6) CANCELLATION OF REGISTRATION.—
17	"(A) IN GENERAL.—Not earlier than 10
18	days after providing the notice under subpara-
19	graph (B), the Secretary may cancel a registra-
20	tion if the Secretary determines that—

21 "(i) the registration was not updated
22 in accordance with this section or other23 wise contains false, incomplete, or inac24 curate information; or

1	"(ii) the required registration fee has
2	not been paid within 30 days after the date
3	due.
4	"(B) NOTICE OF CANCELLATION.—Can-
5	cellation shall be preceded by notice to the facil-
6	ity of the intent to cancel the registration and
7	the basis for such cancellation.
8	"(C) TIMELY UPDATE OR CORRECTION
9	If the registration for the facility is updated or
10	corrected no later than 7 days after notice is
11	provided under subparagraph (B), the Sec-
12	retary shall not cancel such registration.
13	"(7) REPORT TO CONGRESS.—Not later than
14	March 30th of each year, the Secretary shall submit
15	to the Congress a report, based on the registrations
16	on or before December 31 of the previous year, on
17	the following:
18	"(A) The number of facilities registered
19	under this section.
20	"(B) The number of such facilities that are
21	domestic.
22	"(C) The number of such facilities that are
23	foreign.
24	"(D) The number of such facilities that
25	are high-risk.

1	"(E) The number of such facilities that are
2	low-risk.
3	"(F) The number of such facilities that
4	hold food.".
5	(c) REGISTRATION FEE.—Chapter VII (21 U.S.C.
6	371 et seq.) is amended by adding at the end of sub-
7	chapter C the following:
8	"PART 6—FEES RELATING TO FOOD
9	"SEC. 743. FACILITY REGISTRATION FEE.
10	"(a) IN GENERAL.—
11	"(1) Assessment and collection.—Begin-
12	ning in fiscal year 2010, the Secretary shall assess
13	and collect an annual fee for the registration of a fa-
14	cility under section 415.
15	"(2) PAYABLE DATE.—A fee under this section
16	shall be payable—
17	"(A) for a facility that was not registered
18	under section 415 for the preceding fiscal year,
19	on the date of registration; and
20	"(B) for any other facility—
21	"(i) for fiscal year 2010, not later
22	than the sooner of 90 days after the date
23	of the enactment of this part or December
24	31, 2009; and

1	"(ii) for a subsequent fiscal year, not
2	later than December 31 of such fiscal year.
3	"(b) FEE AMOUNTS.—
4	"(1) IN GENERAL.—The registration fee under
5	subsection (a) shall be—
6	"(A) for fiscal year 2010, \$500; and
7	"(B) for fiscal year 2011 and each subse-
8	quent fiscal year, the fee for fiscal year 2010 as
9	adjusted under subsection (c).
10	"(2) ANNUAL FEE SETTING.—The Secretary
11	shall, not later than 60 days before the start of fis-
12	cal year 2011 and each subsequent fiscal year, es-
13	tablish, for the next fiscal year, registration fees
14	under subsection (a), as described in paragraph (1).
15	"(3) MAXIMUM AMOUNT.—Notwithstanding
16	paragraph (1), a person who owns or operates mul-
17	tiple facilities for which a fee must be paid under
18	this section for a fiscal year shall be liable for not
19	more than \$175,000 in aggregate fees under this
20	section for such fiscal year.
21	"(c) INFLATION ADJUSTMENT.—For fiscal year 2011
22	and each subsequent fiscal year, the fee amount under
23	subsection (b)(1) shall be adjusted by the Secretary by no-
24	tice, published in the Federal Register, to reflect the
25	greater of—

"(1) the total percentage change that occurred
 in the Consumer Price Index for all urban con sumers (all items; U.S. city average) for the 12 month period ending June 30 preceding the fiscal
 year for which fees are being established;

6 "(2) the total percentage change for the pre-7 vious fiscal year in basic pay under the General 8 Schedule in accordance with section 5332 of title 5, 9 United States Code, as adjusted by any locality-10 based comparability payment pursuant to section 11 5304 of such title for Federal employees stationed in 12 the District of Columbia; or

"(3) the average annual change in the cost, per
full-time equivalent position of the Food and Drug
Administration, of all personnel compensation and
benefits paid with respect to such positions for the
first 5 years of the preceding 6 fiscal years.

18 The adjustment made each fiscal year under this sub-19 section shall be added on a compounded basis to the sum20 of all adjustments made each fiscal year after fiscal year21 2010 under this subsection.

22 "(d) LIMITATIONS.—

23 "(1) IN GENERAL.—Fees under subsection (a)
24 shall be refunded for a fiscal year beginning after
25 fiscal year 2010 unless appropriations for salaries

1 and expenses of the Food and Drug Administration 2 for such fiscal year (excluding the amount of fees 3 appropriated for such fiscal year) are equal to or 4 greater than the amount of appropriations for the 5 salaries and expenses of the Food and Drug Admin-6 istration for fiscal year 2010 (excluding the amount 7 of fees appropriated for such fiscal year) multiplied 8 by the adjustment factor applicable to the fiscal year 9 involved.

"(2) AUTHORITY.—If the Secretary does not 10 11 assess fees under subsection (a) during any portion 12 of a fiscal year because of paragraph (1) and if at 13 a later date in such fiscal year the Secretary may as-14 sess such fees, the Secretary may assess and collect 15 such fees, without any modification in the rate, for 16 registration under section 415 at any time in such 17 fiscal year.

18 "(3) ADJUSTMENT FACTOR.—In this sub19 section, the term 'adjustment factor' applicable to a
20 fiscal year is the Consumer Price Index for all urban
21 consumers (all items; United States city average) for
22 October of the preceding fiscal year divided by such
23 Index for October 2009.

24 "(e) Crediting and Availability of Fees.—

1	"(1) IN GENERAL.—Fees authorized under sub-
2	section (a) shall be collected and available for obliga-
3	tion only to the extent and in the amount provided
4	in advance in appropriations Acts. Such fees are au-
5	thorized to remain available until expended. Such
6	sums as may be necessary may be transferred from
7	the Food and Drug Administration salaries and ex-
8	penses appropriation account without fiscal year lim-
9	itation to such appropriation account for salaries
10	and expenses with such fiscal year limitation.
11	"(2) Collections and appropriations
12	ACTS.—The fees authorized by this section—
13	"(A) shall be retained in each fiscal year in
14	an amount not to exceed the amount specified
15	in appropriation Acts, or otherwise made avail-
16	able for obligation, for such fiscal year; and
17	"(B) shall only be collected and available
18	to defray the costs of food safety activities.
19	"(3) Authorization of appropriations.—
20	For each of fiscal years 2010 through 2014, there
21	are authorized to be appropriated for fees under this
22	section such sums as may be necessary.
23	"(4) Public meetings.—For each fiscal year,
24	the Secretary shall hold a public meeting on how
25	

fees collected under this section will be used to de-

fray the costs of food safety activities in order to so licit the views of the regulated industry, consumers,
 and other interested stakeholders.

4 "(f) COLLECTION OF UNPAID FEES.—In any case
5 where the Secretary does not receive payment of a fee as6 sessed under subsection (a) within 30 days after it is due,
7 such fee shall be treated as a claim of the United States
8 Government subject to subchapter II of chapter 37 of title
9 31, United States Code.

10 "(g) CONSTRUCTION.—This section may not be con-11 strued to require that the number of full-time equivalent 12 positions in the Department of Health and Human Serv-13 ices, for officers, employers, and advisory committees not 14 engaged in food safety activities, be reduced to offset the 15 number of officers, employees, and advisory committees so 16 engaged.

17 "(h) ANNUAL FISCAL REPORTS.—Beginning with 18 fiscal year 2011, not later than 120 days after the end of each fiscal year for which fees are collected under this 19 section, the Secretary shall prepare and submit to the 20 21 Committee on Energy and Commerce of the House of 22 Representatives and the Committee on Health, Education, 23 Labor, and Pensions of the Senate a report on the imple-24 mentation of the authority for such fees during such fiscal

1	year and the use, by the Food and Drug Administration,
2	of the fees collected for such fiscal year.
3	"(i) DEFINITIONS.—In this section:
4	"(1) The term 'costs of food safety activities'
5	means the expenses incurred in connection with food
6	safety activities for—
7	"(A) officers and employees of the Food
8	and Drug Administration, contractors of the
9	Food and Drug Administration, advisory com-
10	mittees, and costs related to such officers, em-
11	ployees, and committees and to contracts with
12	such contractors;
13	"(B) laboratory capacity;
14	"(C) management of information, and the
15	acquisition, maintenance, and repair of tech-
16	nology resources;
17	"(D) leasing, maintenance, renovation, and
18	repair of facilities and acquisition, maintenance,
19	and repair of fixtures, furniture, scientific
20	equipment, and other necessary materials and
21	supplies; and
22	"(E) collecting fees under this section and
23	accounting for resources allocated for food safe-
24	ty activities.

1 "(2) The term 'food safety activities' means ac-2 tivities related to compliance by facilities registered 3 under section 415 with the requirements of this Act 4 relating to food (including research related to and 5 the development of standards (such as performance 6 standards and preventive controls), risk assessments, 7 hazard analyses, inspection planning and inspec-8 tions, third-party inspections, compliance review and 9 enforcement, import review, information technology 10 support, test development, product sampling, risk 11 communication, and administrative detention).".

12 (d) TRANSITIONAL PROVISIONS.—

(1) FEES.—The Secretary of Health and
Human Services shall first impose the fee established under section 743 of the Federal Food, Drug,
and Cosmetic Act, as added by subsection (c), for
fiscal years beginning with fiscal year 2010.

18 (2) MODIFICATION OF REGISTRATION FORM.—
19 Not later than 180 days after the date of the enact20 ment of this Act, the Secretary of Health and
21 Human Services shall modify the registration form
22 under section 415 of the Federal Food, Drug, and
23 Cosmetic Act (21 U.S.C. 350d) to comply with the
24 amendments made by this section.

1	(3) APPLICATION.—The amendments made by
2	this section, other than subsections $(b)(2)$ and (c) ,
3	shall take effect on the date that is 30 days after
4	the date on which such modified registration form
5	takes effect, but not later than 210 days after the
6	date of the enactment of this Act.
7	(4) SUNSET DATE.—Section 743 of the Federal
8	Food, Drug, and Cosmetic Act, as added by sub-
9	section (c), does not authorize the assessment or col-
10	lection of a fee for registration under section 415 of
11	such Act (21 U.S.C. 360) occurring after fiscal year
12	2014.
13	SEC 100 HAZADD ANALVEIG DIEK DAGED DESKENTER
15	SEC. 102. HAZARD ANALYSIS, RISK-BASED PREVENTIVE
13	CONTROLS, AND FOOD SAFETY PLAN.
14	CONTROLS, AND FOOD SAFETY PLAN.
14 15	CONTROLS, AND FOOD SAFETY PLAN. (a) Adulterated Food.—Section 402 (21 U.S.C.
14 15 16	CONTROLS, AND FOOD SAFETY PLAN.(a) ADULTERATED FOOD.—Section 402 (21 U.S.C.342) is amended by adding at the end the following:
14 15 16 17	 CONTROLS, AND FOOD SAFETY PLAN. (a) ADULTERATED FOOD.—Section 402 (21 U.S.C. 342) is amended by adding at the end the following: "(j) If it has been manufactured, processed, packed,
14 15 16 17 18	 CONTROLS, AND FOOD SAFETY PLAN. (a) ADULTERATED FOOD.—Section 402 (21 U.S.C. 342) is amended by adding at the end the following: "(j) If it has been manufactured, processed, packed, transported, or held under conditions that do not meet the
14 15 16 17 18 19	CONTROLS, AND FOOD SAFETY PLAN. (a) ADULTERATED FOOD.—Section 402 (21 U.S.C. 342) is amended by adding at the end the following: "(j) If it has been manufactured, processed, packed, transported, or held under conditions that do not meet the requirements of sections 418 and 418A.".
 14 15 16 17 18 19 20 	 CONTROLS, AND FOOD SAFETY PLAN. (a) ADULTERATED FOOD.—Section 402 (21 U.S.C. 342) is amended by adding at the end the following: "(j) If it has been manufactured, processed, packed, transported, or held under conditions that do not meet the requirements of sections 418 and 418A.". (b) REQUIREMENTS.—Chapter IV (21 U.S.C. 341 et
 14 15 16 17 18 19 20 21 	 CONTROLS, AND FOOD SAFETY PLAN. (a) ADULTERATED FOOD.—Section 402 (21 U.S.C. 342) is amended by adding at the end the following: "(j) If it has been manufactured, processed, packed, transported, or held under conditions that do not meet the requirements of sections 418 and 418A.". (b) REQUIREMENTS.—Chapter IV (21 U.S.C. 341 et seq.) is amended by adding at the end the following:
 14 15 16 17 18 19 20 21 22 	CONTROLS, AND FOOD SAFETY PLAN. (a) ADULTERATED FOOD.—Section 402 (21 U.S.C. 342) is amended by adding at the end the following: "(j) If it has been manufactured, processed, packed, transported, or held under conditions that do not meet the requirements of sections 418 and 418A.". (b) REQUIREMENTS.—Chapter IV (21 U.S.C. 341 et seq.) is amended by adding at the end the following: "SEC. 418. HAZARD ANALYSIS AND RISK-BASED PREVEN-

1	"(1) conduct a hazard analysis (or more than
2	one if appropriate);
3	"(2) identify, implement, and validate effective
4	preventive controls;
5	"(3) monitor preventive controls;
6	"(4) institute corrective actions when—
7	"(A) monitoring shows that preventive con-
8	trols have not been properly implemented; or
9	"(B) monitoring and verification show that
10	such controls were ineffective;
11	"(5) conduct verification activities;
12	"(6) maintain records of monitoring, corrective
13	action, and verification; and
14	"(7) reanalyze for hazards.
15	"(b) Identification of Hazards.—
16	"(1) IN GENERAL.—The owner, operator, or
17	agent of a facility shall evaluate whether there are
18	any hazards, including hazards due to the source of
19	the ingredients, that are reasonably likely to occur
20	in the absence of preventive controls that may affect
21	the safety, wholesomeness, or sanitation of the food
22	manufactured, processed, packed, transported, or
23	held by the facility, including—
24	"(A) biological, chemical, physical, and ra-
25	diological hazards, natural toxins, pesticides,

1drug residues, filth, decomposition, parasites,2allergens, and unapproved food and color addi-3tives; and

4 "(B) hazards that occur naturally, may be
5 unintentionally introduced, or may be inten6 tionally introduced, including by acts of ter7 rorism.

8 "(2) IDENTIFIED BY THE SECRETARY.—The
9 Secretary may, by regulation or guidance, identify
10 hazards that are reasonably likely to occur in the ab11 sence of preventive controls.

"(3) HAZARD ANALYSIS.—The owner, operator,
or agent of a facility shall identify and describe the
hazards evaluated under paragraph (1) or identified
under paragraph (2), to the extent applicable to the
facility, in a hazard analysis.

17 "(c) PREVENTIVE CONTROLS.—

18 "(1) IN GENERAL.—The owner, operator, or
19 agent of a facility shall identify, implement, and vali20 date effective preventive controls to prevent, elimi21 nate, or reduce to acceptable levels the occurrence of
22 any hazards identified in the hazard analysis under
23 subsection (b)(3)

24 "(2) IDENTIFIED BY THE SECRETARY.—The25 Secretary may establish by regulation or guidance

preventive controls for specific product types to pre vent intentional or unintentional contamination
 throughout the supply chain. The owner, operator,
 or agent of a facility shall implement any preventive
 controls identified by the Secretary under this para graph.

7 "(d) MONITORING.—The owner, operator, or agent of
8 a facility shall monitor the implementation of preventive
9 controls under subsection (c) to identify any circumstances
10 in which the preventive controls are not fully implemented
11 or verification shows that such controls were ineffective.

"(e) CORRECTIVE ACTIONS.—The owner, operator,
or agent of a facility shall establish and implement procedures to ensure that, if the preventive controls under subsection (c) are not fully implemented or are not effective—

16 "(1) no product from such facility enters com-17 merce; and

18 "(2) appropriate action is taken to reduce the
19 likelihood of recurrence of the implementation fail20 ure.

21 "(f) VERIFICATION.—The owner, operator, or agent
22 of a facility shall ensure that—

23 "(1) the preventive controls identified under24 subsection (c) have been validated as adequate to

1	control the hazards identified in the hazard analysis
2	under subsection $(b)(3)$;
3	"(2) the facility is conducting monitoring in ac-
4	cordance with subsection (d);
5	"(3) the facility is taking effective corrective ac-
6	tions under subsection (e); and
7	"(4) the preventive controls are effectively pre-
8	venting, eliminating, or reducing to an acceptable
9	level the occurrence of identified hazards, including
10	through the use of environmental and product test-
11	ing programs and other appropriate means.
12	"(g) Requirement to Reanalyze and Revise.—
13	"(1) REQUIREMENT.—The owner, operator, or
14	agent of a facility shall—
15	"(A) review the evaluation under sub-
16	section (b) for the facility and, as necessary, re-
17	vise the hazard analysis under subsection $(b)(3)$
18	for the facility—
19	"(i) not less than every 2 years;
20	"(ii) if there is a change in the proc-
21	ess or product that could affect the hazard
22	analysis; and
23	"(iii) if the Secretary determines that
24	it is appropriate to protect public health;
25	and

1 "(B) whenever there is a change in the 2 hazard analysis, revise the preventive controls under subsection (c) for the facility as nec-3 4 essary to ensure that all hazards that are rea-5 sonably likely to occur are prevented, elimi-6 nated, or reduced to an acceptable level, or doc-7 ument the basis for the conclusion that no such 8 revision is needed.

9 "(2) NONDELEGATION.—Any revisions ordered 10 by the Secretary under this subsection shall be or-11 dered by the Secretary or an official designated by 12 the Secretary. An official may not be so designated 13 unless the official is the director of the district 14 under this Act in which the article involved is lo-15 cated, or is an official senior to such director.

16 "(h) RECORDKEEPING.—The owner, operator, or
17 agent of a facility shall maintain, for not less than 2 years,
18 records documenting the activities described in subsections
19 (a) through (g).

20 "(i) DEFINITIONS.—For purposes of this section:

21 "(1) FACILITY.—The term 'facility' means a
22 domestic facility or a foreign facility that is required
23 to be registered under section 415.

24 "(2) PREVENTIVE CONTROLS.—The term 'pre25 ventive controls' means those risk-based procedures,

1	practices, and processes that a person knowledgeable
2	about the safe manufacturing, processing, packing,
3	transporting, or holding of food would employ to
4	prevent, eliminate, or reduce to an acceptable level
5	the hazards identified in the hazard analysis under
6	subsection $(b)(3)$ and that are consistent with the
7	current scientific understanding of safe food manu-
8	facturing, processing, packing, transporting, or hold-
9	ing at the time of the analysis. Those procedures,
10	practices, and processes shall include the following,
11	as appropriate:
12	"(A) Sanitation procedures and practices.
13	"(B) Supervisor, manager, and employee
14	hygiene training.
15	"(C) Process controls.
16	"(D) An allergen control program to mini-
17	mize potential allergic reactions in humans
18	from ingestion of, or contact with, human and
19	animal food.
20	"(E) Good manufacturing practices.
21	"(F) Verification procedures, practices,
22	and processes for suppliers and incoming ingre-
23	dients, which may include onsite auditing of
24	suppliers and testing of incoming ingredients.

"(G) Other procedures, practices, and
 processes established by the Secretary under
 subsection (c)(2).

4 "(3) HAZARD THAT IS REASONABLY LIKELY TO 5 OCCUR.—A food safety hazard that is reasonably 6 likely to occur is one for which a prudent person 7 who, as applicable, manufactures, processes, packs, 8 transports, or holds food, would establish controls 9 because experience, illness data, scientific reports, or 10 other information provide a basis to conclude that 11 there is a reasonable possibility that the hazard will 12 occur in the type of food being manufactured, proc-13 essed, packed, transported, or held in the absence of 14 those controls.

15 "SEC. 418A. FOOD SAFETY PLAN.

"(a) IN GENERAL.—Before a facility (as defined in
section 418(i)) introduces or delivers for introduction into
interstate commerce any shipment of food, the owner, operator, or agent of the facility shall develop and implement
a written food safety plan (in this section referred to as
a 'food safety plan').

22 "(b) CONTENTS.—The food safety plan shall include23 each of the following elements:

24 "(1) The hazard analysis and any reanalysis25 conducted under section 418.

1	((2) A description of the preventive controls
2	being implemented under subsection 418(c), includ-
3	ing those to address hazards or conditions identified
4	by the Secretary under subsection $418(b)(2)$.
5	"(3) A description of the procedures for moni-
6	toring preventive controls.
7	"(4) A description of the procedures for taking
8	corrective actions.
9	((5) A description of verification activities for
10	the preventive controls, including validation, review
11	of monitoring and corrective action records, and pro-
12	cedures for determining whether the preventive con-
13	trols are effectively preventing, eliminating, or re-
14	ducing to an acceptable level the occurrence of iden-
15	tified hazards or conditions.
16	"(6) A description of the facility's record-
17	keeping procedures.
18	"(7) A description of the facility's procedures
19	for the recall of articles of food, whether voluntarily
20	or when required under section 422.
21	"(8) A description of the facility's procedures
22	for tracing the distribution history of articles of
23	food, whether voluntarily or when required under
24	section 414.

"(9) A description of the facility's procedures to
 ensure a safe and secure supply chain for the ingre dients or components used in making the food man ufactured, processed, packed, transported, or held by
 such facility.

6 "(10) A description of the facility's procedures
7 to implement the science-based performance stand8 ards issued under section 419.".

9 (c) GUIDANCE OR REGULATIONS.—

10 (1) IN GENERAL.—The Secretary of Health and 11 Human Services (referred to in this subsection as 12 the "Secretary") shall issue guidance or promulgate 13 regulations to establish science-based standards for 14 conducting a hazard analysis, documenting hazards, 15 identifying and implementing preventive controls, 16 and documenting the implementation of the preven-17 tive controls, including verification and corrective ac-18 tions under sections 418 and 418A of the Federal 19 Food, Drug, and Cosmetic Act (as added by sub-20 section (b)).

(2) INTERNATIONAL STANDARDS.—In issuing
guidance or regulations under paragraph (1), the
Secretary shall review international hazard analysis
and preventive control standards that are in existence on the date of the enactment of this Act and

1 relevant to such guidelines or regulations to ensure 2 that the programs under sections 418 and 418A of 3 the Federal Food, Drug, and Cosmetic Act (as 4 added by subsection (b)) are consistent, to the ex-5 tent the Secretary determines practicable and appro-6 priate, with such standards. 7 (3) AUTHORITY WITH RESPECT TO CERTAIN 8 FACILITIES.—The Secretary may, by regulation, ex-9 empt or modify the requirements for compliance 10 under this section and the amendments made by this 11 section with respect to facilities that are solely en-12 gaged in— 13 (A) the production of food for animals 14 other than man or the storage of packaged 15 foods that are not exposed to the environment; 16 or 17 (B) the storage of raw agricultural com-18 modities for further processing. 19 (4) SMALL BUSINESSES.—The Secretary— 20 (A) shall consider the impact of any guid-21 ance or regulations under this section on small 22 businesses; and 23 (B) shall issue guidance to assist small 24 businesses in complying with the requirements of this section and the amendments made by
 this section.

3 (d) NO EFFECT ON EXISTING HACCP AUTHORI-4 TIES.—Nothing in this section or the amendments made 5 by this section limits the authority of the Secretary under the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 6 7 et seq.) or the Public Health Service Act (42 U.S.C. 201 8 et seq.), as in effect on the day before the date of the 9 enactment of this Act, to revise, issue, or enforce product-10 and category-specific regulations, such as the Seafood Hazard Analysis Critical Controls Points Program, the 11 12 Juice Hazard Analysis Critical Control Program, and the 13 Thermally Processed Low-Acid Foods Packaged in Hermetically Sealed Containers standards. 14

- 15 (e) EFFECTIVE DATE.—
- 16 (1) GENERAL RULE.—The amendments made
 17 by this section shall take effect 18 months after the
 18 date of the enactment of this Act.
- 19 (2) EXCEPTIONS.—Notwithstanding paragraph
 20 (1)—

(A) the amendments made by this section
shall apply to a small business (as defined by
the Secretary) after the date that is 2 years
after the date of the enactment of this Act; and

(B) the amendments made by this section
 shall apply to a very small business (as defined
 by the Secretary) after the date that is 3 years
 after the date of the enactment of this Act.

5 SEC. 103. PERFORMANCE STANDARDS.

6 (a) ADULTERATED FOOD.—Section 402 (21 U.S.C.
7 342), as amended by section 102(a), is amended by adding
8 at the end the following:

9 "(k) If it has been manufactured, processed, packed,
10 transported, or held under conditions that do not meet the
11 standards issued under section 419.".

(b) REQUIREMENTS.—Chapter IV (21 U.S.C. 341 et
seq.), as amended by section 102(b), is further amended
by adding at the end the following:

15 "SEC. 419. PERFORMANCE STANDARDS.

16 "The Secretary shall, not less frequently than every 17 2 years, review and evaluate epidemiological data and 18 other appropriate sources of information, including research under section 123 of the Food Safety Enhancement 19 20 Act of 2009, to identify the most significant food-borne 21 contaminants and the most significant resulting hazards. 22 The Secretary shall issue, as soon as practicable, through 23 guidance or by regulation, science-based performance 24 standards (which may include action levels) applicable to 25 foods or food classes, as appropriate to minimize to an acceptable level, prevent, or eliminate the occurrence of
 such hazards. Such standards shall be applicable to foods
 and food classes.".

4 (c) REPORT TO CONGRESS.—The Secretary of Health 5 and Human Services shall submit to the Congress by 6 March 30th of the year following each review under sec-7 tion 419 of the Federal Food, Drug, and Cosmetic Act, 8 as added by subsection (b), a report on the results of such 9 review and the Secretary's plans to address the significant food-borne hazards identified, or the basis for not address-10 ing any significant food-borne hazards identified, includ-11 ing any resource limitations or limitations in data that 12 13 preclude further action at that time.

14 SEC. 104. SAFETY STANDARDS FOR FRESH PRODUCE AND 15 CERTAIN OTHER RAW AGRICULTURAL COM 16 MODITIES.

(a) ADULTERATED FOOD.—Section 402 (21 U.S.C.
18 342), as amended by sections 102(a) and 103(a), is
19 amended by adding at the end the following:

"(l) If it has been grown, harvested, processed,
packed, sorted, transported, or held under conditions that
do not meet the standards established under section
419A.".

(b) STANDARDS.—Chapter IV (21 U.S.C. 341 et
 2 seq.), as amended by sections 102(b) and 103(b), is
 3 amended by adding at the end the following:

4 "SEC. 419A. SAFETY STANDARDS FOR PRODUCE AND CER5 TAIN OTHER RAW AGRICULTURAL COMMOD6 ITIES.

7 "(a) STANDARDS.—The Secretary shall establish by
8 regulation science-based standards for the safe growing,
9 harvesting, processing, packing, sorting, transporting, and
10 holding of raw agricultural commodities—

11 "(1) that are from a plant or a fungus; and

"(2) for which the Secretary has determined
that such standards are reasonably necessary to
minimize the risk of serious adverse health consequences or death to humans or animals.

16 "(b) CONTENTS.—The regulations under subsection17 (a)—

18 "(1) may set forth such procedures, processes,
19 and practices as the Secretary determines to be rea20 sonably necessary—

21 "(A) to prevent the introduction of known
22 or reasonably foreseeable biological, chemical,
23 and physical hazards, including hazards that
24 occur naturally, may be unintentionally intro25 duced, or may be intentionally introduced, in-

1	cluding by acts of terrorism, into raw agricul-
2	tural commodities that are from a plant or a
3	fungus; and
4	"(B) to provide reasonable assurances that
5	such commodity is not adulterated under sec-
6	tion 402;
7	"(2) may include, with respect to growing, har-
8	vesting, processing, packing, sorting, transporting,
9	and storage operations, standards for safety as the
10	Secretary determines to be reasonably necessary;
11	"(3) may include standards addressing manure
12	use, water quality, employee hygiene, sanitation and
13	animal control, and temperature controls, as the
14	Secretary determines to be reasonably necessary;
15	"(4) may include standards for such other ele-
16	ments as the Secretary determines necessary to
17	carry out subsection (a);
18	"(5) shall provide a reasonable period of time
19	for compliance, taking into account the needs of
20	small businesses for additional time to comply;
21	"(6) may provide for coordination of education
22	and enforcement activities;
23	"(7) shall take into consideration, consistent
24	with ensuring enforceable public health protection,
25	the impact on small-scale and diversified farms, and

on wildlife habitat, conservation practices, water shed-protection efforts, and organic production
 methods;

4 "(8) may provide for coordination of education
5 and training with other government agencies, univer6 sities, private entities, and others with experience
7 working directly with farmers; and

8 "(9) may provide for recognition through guid-9 ance of other existing publicly available procedures, 10 processes, and practices that the Secretary deter-11 mines to be equivalent to those established under 12 paragraph (1).

13 "(c) ENFORCEMENT.—The Secretary may coordinate
14 with the Secretary of Agriculture and may contract and
15 coordinate with the agency or department designated by
16 the Governor of each State to perform activities to ensure
17 compliance with this section.".

18 (b) TIMING.—

(1) PROPOSED RULE.—Not later than 18
months after the date of enactment of this Act, the
Secretary of Health and Human Services shall issue
a proposed rule to carry out section 419A of the
Federal Food, Drug, and Cosmetic Act, as added by
subsection (a).

1 (2) FINAL RULE.—Not later than 3 years after 2 such date, the Secretary of Health and Human 3 Services shall issue a final rule under such section. (d) NO EFFECT ON EXISTING HACCP AUTHORI-4 5 TIES.—Nothing in this section or the amendments made by this section limits the authority of the Secretary under 6 the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301 7 8 et seq.) or the Public Health Service Act (42 U.S.C. 201 9 et seq.), as in effect on the day before the date of the 10 enactment of this Act, to revise, issue, or enforce productand category-specific regulations, such as the Seafood 11 12 Hazard Analysis Critical Controls Points Program, the 13 Juice Hazard Analysis Critical Control Program, and the Thermally Processed Low-Acid Foods Packaged in Her-14 15 metically Sealed Containers standards.

16 (e) UPDATE EXISTING GUIDANCE.—Not later than 17 one year after the date of the enactment of this Act, the 18 Secretary of Health and Human Services shall update the 19 guidance document entitled "Guidance For Industry: Guide To Minimize Microbial Food Safety Hazards For 20 21 Fresh Fruits And Vegetables" (issued on October 26, 22 1998) in accordance with this section and the amendments 23 made by this section.

1	35 SEC. 105. RISK-BASED INSPECTION SCHEDULE.
2	(a) IN GENERAL.—Section 704 (21 U.S.C. 374) is
3	amended by adding at the end the following:
4	"(h)(1) Each facility registered under section 415
5	shall be inspected—
6	"(A)(i) by one or more officers duly designated
7	under section 702 or other statutory authority by
8	the Secretary;
9	"(ii) for domestic facilities, by a Federal, State,
10	or local official recognized by the Secretary under
11	paragraph (2); or
12	"(iii) for foreign facilities, by an agency or a
13	representative of a country that is recognized by the
14	Secretary under paragraph (2); and
15	"(B) at a frequency determined pursuant to a
16	risk-based schedule.
17	"(2) For purposes of paragraph $(1)(A)$, the Sec-
18	retary—
19	"(A) may recognize Federal, State, and local of-
20	ficials and agencies and representatives of foreign
21	countries as meeting standards established by the
22	Secretary for conducting inspections under this Act;
23	and
24	"(B) may limit such recognition to inspections
25	of specific commodities or food types.

"(3) The risk-based schedule under paragraph (1)(B)
 shall be implemented beginning not later than 18 months
 after the date of the enactment of this subsection.

4 "(4) Such risk-based schedule shall provide for a fre5 quency of inspections commensurate with the risk pre6 sented by the facility and shall be based on the following
7 categories and inspection frequencies:

8 "(A) CATEGORY 1.—A category 1 food facility 9 is a high-risk facility that manufactures or processes 10 food, including any facility that manufactures or 11 processes raw products of animal origin (including 12 fish and fisheries products) or other foods as des-13 ignated by the Secretary. The Secretary shall ran-14 domly inspect a category 1 food facility at least 15 every 6 to 18 months.

"(B) CATEGORY 2.—A category 2 food facility
is a low-risk facility that manufactures or processes
food or a facility that packs or labels food. The Secretary shall randomly inspect a category 2 facility at
least every 18 months to 3 years.

21 "(C) CATEGORY 3.—A category 3 food facility
22 is a facility that holds food. The Secretary shall ran23 domly inspect a category 3 facility at least every 3
24 to 4 years.

25 "(5) The Secretary—

1	"(A) may, by guidance, modify the types of
2	food facilities within a category under paragraph
3	(4);
4	"(B) may alter the inspection frequencies speci-
5	fied in paragraph (4) based on the need to respond
6	to foodborne illness outbreaks and food recalls; and
7	"(C) may inspect a facility more frequently
8	than the inspection frequency provided by paragraph
9	(4).
10	"(6) In determining the appropriate frequency of in-
11	spection, the Secretary shall consider—
12	"(A) the type of food manufactured, processed,
13	packed, or held at the facility;
14	"(B) the compliance history of the facility;
15	"(C) whether the facility importing or offering
16	for import into the United States food is certified by
17	a qualified certifying entity in accordance with sec-
18	tion $801(p)$; and
19	"(D) such other factors as the Secretary deter-
20	mines by guidance to be relevant to assessing the
21	risk presented by the facility.".
22	(b) Reports on Risk-Based Inspections of
23	FOOD FACILITIES.—
24	(1) ANNUAL REPORT.—Not later than Decem-
25	ber 31 of each year, the Secretary of Health and

Human Services shall submit a report to the Com mittee on Energy and Commerce of the House of
 Representatives and the Committee on Health, Edu cation, Labor, and Pensions of the Senate describ ing—

6 (A) the number of foreign and domestic fa-7 cilities, by risk category, inspected under the 8 risk-based inspection schedule established under 9 section 704(h) of the Federal Food, Drug, and 10 Cosmetic Act, as added by subsection (a), in 11 the preceding fiscal year; and

12 (B) the costs of implementing the risk13 based inspection schedule for the preceding 12
14 months.

15 (2) THIRD-YEAR REPORT.—Not later than 3 16 years after the date of the enactment of this Act, the 17 Secretary of Health and Human Services shall sub-18 mit a report to the Committee on Energy and Com-19 merce of the House of Representatives and the Com-20 mittee on Health, Education, Labor, and Pensions 21 of the Senate describing recommendations on the 22 risk-based inspection schedule under section 704(h) 23 of the Federal Food, Drug, and Cosmetic Act, as 24 added by subsection (a), including recommendations 25 for(A) adjustments to the timing of the
 schedule and other ways to increase the effi ciency of inspections in order to enable the
 Food and Drug Administration to conduct more
 inspections; and

6 (B) other methods to contribute to assur7 ing the safety of food.

8 SEC. 106. ACCESS TO RECORDS.

9 (a) RECORDS INSPECTION.—Subsection (a) of section
10 414 (21 U.S.C. 350c) is amended to read as follows:

11 "(a) RECORDS INSPECTION.—Each person who pro-12 duces, manufactures, processes, packs, transports, distrib-13 utes, receives, or holds an article of food in the United States or for import into the United States shall, at the 14 15 request of an officer or employee duly designated by the Secretary, permit such officer or employee, upon presen-16 tation of appropriate credentials, at reasonable times and 17 18 within reasonable limits and in a reasonable manner, to have access to and copy all records relating to such article 19 bearing on whether the food is adulterated, misbranded, 20 21 or otherwise in violation of this Act, including all records 22 collected or developed to comply with section 418 or 418A. 23 The requirement under the preceding sentence applies to 24 all records relating to the production, manufacture, proc-25 essing, packing, transporting, distribution, receipt, hold-

ing, or importation of such article maintained by or on
 behalf of such person in any format (including paper and
 electronic formats) and at any location.".

4 (b) REGULATIONS CONCERNING RECORDKEEPING.— 5 (1) AMENDMENT.—Subsection (b) of section 6 414 (21 U.S.C. 350c) is amended to read as follows: 7 "(b) REGULATIONS CONCERNING **RECORD-**8 KEEPING.—The Secretary, in consultation and coordina-9 tion, as appropriate, with other Federal departments and 10 agencies with responsibilities for regulating food safety, may by regulation establish requirements regarding the es-11 12 tablishment and maintenance, for not longer than 3 years, 13 of records by persons who produce, manufacture, process, pack, transport, distribute, receive, or hold food in the 14 15 United States or for import into the United States. The Secretary shall take into account the size of a business 16 in promulgating regulations under this section. The Sec-17 retary may require such persons to maintain such records 18 in a standardized electronic format. The only distribution 19 records which may be required of restaurants under this 20 21 subsection are those showing the restaurant's suppliers 22 and subsequent distribution other than to consumers.".

23 (2) APPLICATION.—The Secretary of Health
24 and Human Services shall promulgate revised regu25 lations to implement section 414(b) of the Federal

1	Food, Drug, and Cosmetic Act , as amended by this
2	subsection. Section 414(b) of the Federal Food,
3	Drug, and Cosmetic Act and regulations thereunder,
4	as in effect on the day before the date of the enact-
5	ment of this Act, shall apply to acts and omissions
6	occurring before the effective date of such revised
7	regulations.
8	(c) Conforming Amendments.—Section 704(a)(1)
9	(21 U.S.C. 374(a)(1)) is amended—
10	(1) in the first sentence—
11	(A) by inserting "farm," before "factory"
12	each place it appears; and
13	(B) by inserting "produced," before "man-
14	ufactured";
15	(2) in the second sentence—
16	(A) by striking "(excluding farms or res-
17	taurants)";
18	(B) by inserting "produces," before "man-
19	ufactures'';
20	(C) by inserting "receives," before "holds";
21	(D) by striking "described in section 414"
22	and inserting "described in or required under
23	section 414"; and
24	(E) by striking "when the Secretary has a
25	reasonable belief that an article of food is adul-

	12
1	terated and presents a threat of serious adverse
2	health consequences or death to humans or ani-
3	mals" and inserting "bearing on whether such
4	food is adulterated, misbranded, or otherwise in
5	violation of this Act, including all records col-
6	lected or developed to comply with section 418
7	or 418A"; and
8	(3) in the fourth sentence—
9	(A) by striking "the preceding sentence"
10	and inserting "either of the preceding two sen-
11	tences"; and
12	(B) by inserting "recipes for food," before
13	"financial data,".
14	SEC. 107. TRACEABILITY OF FOOD.
15	(a) Prohibited Act.—Section 301(e) (21 U.S.C.
16	331(e)) is amended by inserting ", the violation of any
17	requirement of the food tracing system under section
18	414(c);" before "or the refusal to permit access to or
19	verification or copying of any such required record".
20	(b) IMPORTS.—Section 801(a) (21 U.S.C. 381(a)) is
21	amended by inserting "or (4) the requirements of section
22	414 have not been complied with regarding such article,"
23	before "then such article shall be refused admission".
24	(c) Product Tracing for Food.—Section 414 (21
25	U.S.C. 350c), as amended by section 106, is amended—

(1) by redesignating subsections (c) and (d) as
subsections (d) and (e), respectively; and
(2) by inserting after subsection (b) the fol-
lowing:
"(c) TRACING SYSTEM FOR FOOD.—
"(1) IN GENERAL.—The Secretary shall by reg-
ulation establish a tracing system for food that is lo-
cated in the United States or is for import into the
United States.
"(2) INFORMATION GATHERING.—
"(A) TRACING TECHNOLOGIES.—Before
issuing a proposed regulation under this sub-
section, the Secretary shall—
"(i) identify technologies and meth-
odologies for tracing the distribution his-
tory of a food that are, or may be, used by
members of different sectors of the food in-
dustry, including technologies and meth-
odologies to enable each person who pro-
duces, manufactures, processes, pack,
transports, or holds a food to—
"(I) maintain the full pedigree of
(1) maintain the run peugree of
the origin and previous distribution

	11
1	"(II) link that history with the
2	subsequent distribution of the food;
3	"(III) establish and maintain a
4	system for tracing the food that is
5	interoperable with the systems estab-
6	lished and maintained by other such
7	persons; and
8	"(IV) use a unique identifier for
9	each facility owned or operated by
10	such person for such purpose, as spec-
11	ified under section 911; and
12	"(ii) to the extent practicable, as-
13	sess—
14	"(I) the costs and benefits associ-
15	ated with the adoption and use of
16	such technologies;
17	"(II) the feasibility of such tech-
18	nologies for different sectors of the
19	food industry; and
20	"(III) whether such technologies
21	are compatible with the requirements
22	of this subsection.
23	"(B) Public meetings.—Before issuing a
24	proposed regulation under this subsection, the
25	Secretary shall conduct not less than 2 public

meetings in diverse geographical areas of the
 United States to provide persons in different re gions an opportunity to provide input and infor mation to the Secretary.

5 "(C) PILOT PROJECTS.—The Secretary 6 shall conduct 1 or more pilot projects in coordi-7 nation with 1 or more sectors of the food indus-8 try to explore and evaluate tracing systems for 9 food.

"(3) REGULATION.—Taking into account infor-10 11 mation obtained through information gathering under paragraph (2), the Secretary shall issue regu-12 13 lations establishing a tracing system that enables the 14 Secretary to identify each person who grows, pro-15 duces, manufactures, processes, packs, transports, 16 holds, or sells such food in as short a timeframe as 17 practicable but no longer than 2 business days. The 18 Secretary may include in such regulation—

19 "(A) the establishment and maintenance of20 lot numbers;

21 "(B) a standardized format for pedigree22 information; and

23 "(C) the use of a common nomenclature24 for food.

25 "(4) EXEMPTIONS.—

1	"(A) DIRECT SALES BY FARMS Food is
2	exempt from the requirements of this sub-
3	section if such food is—
4	"(i) produced on a farm; and
5	"(ii) sold by the owner, operator, or
6	agent in charge of such farm directly to a
7	consumer or to a restaurant or grocery
8	store.
9	"(B) OTHER FOODS.—The Secretary may
10	by notice in the Federal Register exempt a food
11	or a type of facility, farm, or restaurant from,
12	or modify the requirements with respect to, the
13	requirements of this subsection if the Secretary
14	determines that a tracing system for such food
15	or type of facility, farm, or restaurant is not
16	necessary to protect the public health.
17	"(C) Previous sources and subse-
18	QUENT RECIPIENTS.—For a food covered by an
19	exemption under subparagraph (B), the Sec-
20	retary shall require each person who produces,
21	manufactures, processes, packs, transports, or
22	holds such food to maintain records to identify
23	the immediate previous sources of such food
24	and its ingredients and the immediate subse-
25	quent recipients of such food.

1	"(D) RESTAURANTS AND GROCERY
2	STORES.—For a food covered by an exemption
3	under subparagraph (A), restaurants and gro-
4	cery stores shall keep records documenting the
5	farm that was the source of the food.".
6	SEC. 108. REINSPECTION AND FOOD RECALL FEES APPLI-
7	CABLE TO FACILITIES.
8	(a) IN GENERAL.—Part 6 of subchapter C of chapter
9	VII (21 U.S.C. 371 et seq.), as added by section 101(c),
10	is amended by adding at the end the following:
11	"SEC. 743A. REINSPECTION AND FOOD RECALL FEES APPLI-
12	CABLE TO FACILITIES.
13	"(a) IN GENERAL.—The Secretary shall assess and
14	collect fees from each entity in a fiscal year—
15	"(1) that—
16	"(A) during such fiscal year commits a vio-
17	lation of any requirement of this Act relating to
18	food, including any such requirement relating to
19	good manufacturing practices; and
20	"(B) because of such violation, undergoes
21	additional inspection by the Food and Drug Ad-
22	ministration; or
23	"(2) during such fiscal year is subject to a food
24	recall.

"(b) AMOUNT OF FEES.—The Secretary shall set the
 amount of the fees under this section to fully cover the
 costs of—

4 "(1) in the case of fees collected under sub5 section (a)(1), conducting the additional inspections
6 referred to in such subsection; and

"(2) in the case of fees collected under subsection (a)(2), conducting food recall activities, including technical assistance, follow-up effectiveness
checks, and public notifications, during the fiscal
year involved.

12 "(c) USE OF FEES.—The Secretary shall make all
13 fees collected pursuant to this section available solely to
14 pay for the costs referred to in subsection (b).

"(d) WAIVER.—The Secretary shall waive and, if applicable, refund the amount of any fee collected under this
section from an entity as a result of a food recall that
the Secretary determines was inappropriately ordered.".

(b) EFFECTIVE DATE.—The amendment made by
subsection (a) shall apply to additional inspections and
food recall activities occurring after the date of the enactment of this Act.

23 SEC. 109. CERTIFICATION AND ACCREDITATION.

24 (a) MISBRANDING.—

(1) IN GENERAL.—Section 403 (21 U.S.C.
 343), as amended by section 101(a), is amended by
 adding at the end the following:

4 "(aa) If it is part of a shipment offered for import
5 into the United States and such shipment is in violation
6 of section 801(p) (requiring a certification to accompany
7 certain food shipments).".

8 (2) EFFECTIVE DATE.—The amendment made 9 by paragraph (1) shall apply to shipments offered 10 for import on or after the date that is 3 years after 11 the date of the enactment of this Act.

12 (b) CERTIFICATION OF COMPLIANCE FOR IM13 PORTS.—Chapter VIII (21 U.S.C. 381 et seq.) is amend14 ed—

(1) in section 801(a), as amended by section
107(b), by inserting after the third sentence the following: "If an article of food being imported or offered for import into the United States is not in
compliance with the requirement of subsection (p)
(relating to certifications of compliance with this
Act), then such article shall be refused admission.";

(2) in the second sentence of section 801(b), by
striking "the fourth sentence" and inserting "the
fifth sentence"; and

1	(3) by adding at the end of section 801 the fol-
2	lowing:
3	"(p) Certifications Concerning Imported Arti-
4	CLES.—
5	"(1) IN GENERAL.—
6	"(A) REQUIREMENT.—The Secretary shall
7	require, as an additional condition of granting
8	admission to an article of food being imported
9	or offered for import into the United States,
10	that a qualified certifying entity provide a cer-
11	tification that the article complies with specified
12	requirements of this Act if—
13	"(i) for food imported from a par-
14	ticular country or region, based on the
15	adequacy of government controls in such
16	country or region or other information rel-
17	evant to such food, certification would as-
18	sist the Secretary in determining whether
19	to refuse to admit such article under sub-
20	section (a);
21	"(ii) for a type of food that could pose
22	a significant risk to health, certification
23	would assist the Secretary in determining
24	whether such article poses such risk; or

"(iii) for an article imported from a
 particular country, there is an agreement
 between the Secretary and the government
 of such country providing for such certifi cation.
 "(B) CONTENTS OF CERTIFICATION.—

6 "(B) CONTENTS OF CERTIFICATION.— 7 Such certification shall include such informa-8 tion regarding compliance as the Secretary may 9 specify, and may be provided in the form of 10 shipment-specific certificates, a listing of cer-11 tified facilities or other entities, or in such other 12 form as the Secretary may specify.

13 "(C) NOTICE OF CANCELLATION OR SUS-14 PENSION OF CERTIFICATION.—As a condition 15 on acceptance of certifications from a qualified 16 certifying entity, the Secretary shall require the 17 qualified certifying entity to notify the Sec-18 retary whenever the qualified certifying entity 19 cancels or suspends the certification of any fa-20 cility or other entity included in a listing under 21 subparagraph (B).

22 "(2) QUALIFIED CERTIFYING ENTITY.—For
23 purposes of this subsection, the term 'qualified certi24 fying entity' means—

1	"(A) an agency or a representative of the
2	government of the country from which the arti-
3	cle originated, as designated by such govern-
4	ment or the Secretary; or
5	"(B) an individual or entity determined by
6	the Secretary or an accredited body recognized
7	by the Secretary to be qualified to provide a
8	certification under paragraph (1).
9	"(3) No conflicts of interest.—
10	"(A) IN GENERAL.—The Secretary shall
11	issue regulations to ensure that any qualified
12	certifying entity and its auditors are free from
13	conflicts of interest.
14	"(B) REGULATIONS.—Such regulations
15	shall require that—
16	"(i) the qualified certifying entity
17	shall have a committee or management
18	structure for safeguarding impartiality;
19	"(ii) conflict of interest policies for a
20	qualified certifying entity and auditors act-
21	ing for the qualified certifying entity shall
22	be written;
23	"(iii) the qualified certifying entity
24	shall not be owned, operated, or controlled
25	by a producer, manufacturer, processor,

1	packer, holder, supplier, or vendor of any
2	article of the type it certifies;
3	"(iv) the qualified certifying entity
4	shall not have any ownership or financial
5	interest in any product, producer, manu-
6	facturer, processor, packer, holder, supplier
7	or vendor of the type it certifies;
8	"(v) no auditor acting for the quali-
9	fied certifying entity (or spouse or minor
10	children) shall have any significant owner-
11	ship or other financial interest regarding
12	any product of the type it certifies;
13	"(vi) the qualified certifying entity
14	shall maintain records pertaining to the fi-
15	nancial interests of the personnel involved
16	in audits;
17	"(vii) neither the qualified certifying
18	entity nor any of its auditors acting for the
19	qualified certifying entity shall participate
20	in the production, manufacture, processing,
21	packing, holding, promotion, or sale of any
22	product of the type it certifies;
23	"(viii) neither the qualified certifying
24	entity nor any of its auditors shall provide
25	consultative services to any facility cer-

1	tified by the qualified certifying entity, or
2	the owner, operator, or agent in charge of
3	such a facility;
4	"(ix) no auditors acting for the quali-
5	fied certifying entity shall participate in an
6	audit of a facility they were employed by
7	within the last 12 months;
8	"(x) fees charged or accepted shall
9	not be contingent or based upon the report
10	made by the qualified certifying entity or
11	any personnel involved in the audit proc-
12	ess;
13	"(xi) neither the qualified certifying
14	entity nor any of its auditors shall accept
15	anything of value from anyone in connec-
16	tion with the facility being audited other
17	than the audit fee;
18	"(xii) the qualified certifying entity
19	shall not be owned, operated, or controlled
20	by a trade association whose member com-
21	panies operate facilities that it certifies;
22	"(xiii) the qualified certifying entity
23	and its auditors shall be free from any
24	other conflicts of interest that threaten im-
25	partiality;

1	"(xiv) the qualified certifying entity
2	and its auditors shall sign a statement at-
3	testing to compliance with the conflict of
4	interests requirements under this para-
5	graph; and
6	"(xv) the qualified certifying entity
7	shall also ensure that any subcontractors
8	that might be used (such as laboratories
9	and sampling services) provide similar as-
10	surances.
11	"(C) ANYTHING OF VALUE.—In this para-
12	graph, the term 'anything of value' includes
13	gifts, gratuities, reimbursement of expenses, en-
14	tertainment, loans, or any other form of com-
15	pensation in cash or in kind.
16	"(4) Renewal and refusal of certifi-
17	CATIONS.—The Secretary shall—
18	"(A) require that, to the extent applicable,
19	any certification provided by a qualified certi-
20	fying entity be renewed by such entity at such
21	times as the Secretary determines appropriate;
22	and
23	"(B) refuse to accept any certification if
24	the Secretary determines that such certification
25	is no longer valid or reliable.

"(5) ELECTRONIC SUBMISSION.—The Secretary
 shall provide for the electronic submission of certifi cations under this subsection.

"(6) NO LIMIT ON AUTHORITY.—This sub-4 5 section shall not be construed to limit the authority 6 of the Secretary to conduct random inspections of 7 imported articles or facilities of importers, issue im-8 port alerts for detention without physical examina-9 tion, require submission to the Secretary of docu-10 mentation or other information about an article im-11 ported or offered for import, or to take such other 12 steps as the Secretary deems appropriate to deter-13 mine the admissibility of imported articles.".

14 SEC. 110. TESTING BY ACCREDITED LABORATORIES.

(a) PROHIBITED ACT.—Section 301 (21 U.S.C. 331)
is amended by adding at the end the following:

17 "(oo) The violation of any requirement of section 71418 (relating to testing by accredited laboratories).".

19 (b) LABORATORY ACCREDITATION.—Subchapter A of
20 chapter VII (21 U.S.C. 371 et seq.) is amended by adding
21 at the end the following:

22 "SEC. 714. TESTING BY ACCREDITED LABORATORIES.

23 "(a) IN GENERAL.—Whenever analytical testing of
24 an article of food is conducted as part of testimony for
25 the purposes of section 801(a), or for other purposes as

the Secretary deems appropriate, such testing shall be
 conducted by a laboratory that—

- 3 "(1) is independent of the person on whose be4 half such testing is conducted;
- 5 "(2) is accredited, for the analytical method
 6 used, by a laboratory accreditation body that has
 7 been recognized by the Secretary; and
- 8 "(3) samples such article, itself or through an
 9 independent third party, with adequate controls for
 10 ensuring the integrity of the samples analyzed.
- 11 "(b) RECOGNITION OF LABORATORY ACCREDITATION 12 BODIES.—The Secretary shall establish and implement a 13 program for the recognition, based on standards the Sec-14 retary deems appropriate, of laboratory accreditation bod-15 ies that accredit laboratories to perform analytical testing 16 for the purposes of this section. The Secretary shall issue 17 regulations or guidance to implement this program.
- "(c) ON-SITE AUDITS.—In evaluating whether an accreditation body meets, or continues to meet, the standards for recognition under subsection (b), the Secretary
 may—
- 22 "(1) observe on-site audits of laboratories by23 such accreditation bodies; or
- 24 "(2) for any laboratory that is accredited by25 such accreditation body under this section, upon re-

quest of an officer or employee designated by the Secretary and upon presentation of appropriate credentials, at reasonable times and within reasonable limits and in a reasonable manner, conduct an onsite audit of the laboratory, which shall include access to, and copying and verification of, any related records.

8 "(d) PUBLICATION OF LIST OF RECOGNIZED AC-9 CREDITATION BODIES.—The Secretary shall publish and 10 maintain on the public Web site of the Food and Drug 11 Administration a list of accreditation bodies recognized by 12 the Secretary under subsection (b).

13 "(e) NOTIFICATION OF ACCREDITATION OF LABORA-14 TORY.—An accreditation body that has been recognized 15 pursuant to this section shall promptly notify the Sec-16 retary whenever it accredits a laboratory for the purposes 17 of this section and whenever it withdraws or suspends 18 such accreditation.

19 "(f) ADVANCE NOTICE.—Whenever analytical testing 20 is conducted pursuant to subsection (a), the person on 21 whose behalf the testing is conducted shall notify the Sec-22 retary before any sample of the article is collected. Such 23 notice shall contain information the Secretary determines 24 is appropriate to identify the article, the location of the article, and each laboratory that will analyze the sample
 on the person's behalf.

3	"(g) Contents of Laboratory Packages.—
4	Whenever analytical testing is conducted pursuant to sub-
5	section (a), the laboratory conducting such testing shall
6	submit, directly to the Secretary—
7	((1) the results of all analyses conducted by the
8	laboratory on each sample of such article;
9	"(2) all information the Secretary deems appro-
10	priate to—
11	"(A) determine whether the laboratory is
12	accredited by a recognized laboratory accredita-
13	tion body;
14	"(B) identify the article tested;
15	"(C) evaluate the analytical results; and
16	"(D) determine whether the requirements
17	of this section have been met.
18	"(h) EXIGENT CIRCUMSTANCES.—The Secretary
19	may waive the requirement of subsection $(a)(2)$ (relating
20	to analytical methods) on a laboratory- or method-basis
21	due to exigent or other circumstances.
22	"(i) NO LIMIT ON AUTHORITY.—Nothing in this sec-
23	tion shall be construed to limit—
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24 "(1) the ability of the Secretary to review and25 act upon information from the analytical testing of

food (including under this section), including deter mining the sufficiency of such information and test ing; or

4 "(2) the authority of the Secretary to conduct,
5 require, or consider the results of analytical testing
6 pursuant to any other provision of law.".

7 SEC. 111. NOTIFICATION, NONDISTRIBUTION, AND RECALL
8 OF ADULTERATED OR MISBRANDED FOOD.

9 (a) PROHIBITED ACTS.—Section 301 (21 U.S.C. 10 331), as amended by section 110, is amended by adding 11 at the end the following:

12 "(pp)(1) The failure to notify the Secretary in viola-13 tion of section 420(a).

14 "(2) The failure to comply with any order issued15 under section 420.".

(b) NOTIFICATION, NONDISTRIBUTION, AND RECALL
OF ADULTERATED OR MISBRANDED FOOD.—Chapter IV
(21 U.S.C. 341 et seq.), as amended by sections 102, 103,
and 104, is amended by adding at the end the following: **"SEC. 420. NOTIFICATION, NONDISTRIBUTION, AND RECALL**

21

OF ADULTERATED OR MISBRANDED FOOD.

22 "(a) NOTIFICATION, NONDISTRIBUTION, AND RE-23 CALL OF ADULTERATED OR MISBRANDED FOOD.—

24 "(1) IN GENERAL.—A responsible party as that
25 term is defined in section 417(a)(1) or a person re-

1 quired to register under section 801(r) that has rea-2 son to believe that an article of food when intro-3 duced into or while in interstate commerce, or while 4 held for sale (regardless of whether the first sale) 5 after shipment in interstate commerce, is adulter-6 ated or misbranded in a manner that presents a rea-7 sonable probability that the use or consumption of, 8 or exposure to, the article (or an ingredient or com-9 ponent used in any such article) will cause a threat 10 of serious adverse health consequences or death to 11 humans or animals shall, as soon as practicable, no-12 tify the Secretary of the identity and location of the article. 13

14 "(2) MANNER OF NOTIFICATION.—Notification
15 under paragraph (1) shall be made in such manner
16 and by such means as the Secretary may require by
17 regulation or guidance.

18 "(b) VOLUNTARY RECALL.—The Secretary may re19 quest that any person who distributes an article of food
20 that the Secretary has reason to believe is adulterated,
21 misbranded, or otherwise in violation of this Act volun22 tarily—

23 "(1) recall such article, and

"(2) provide for notice, including to individuals
 as appropriate, to persons who may be affected by
 the recall.

4 "(c) ORDER TO CEASE DISTRIBUTION.—If the Sec5 retary has reason to believe that the use or consumption
6 of, or exposure to, an article of food may cause adverse
7 health consequences or death to humans or animals, the
8 Secretary shall have the authority to issue an order requir9 ing any person who distributes such article—

10 "(1) to immediately cease distribution of such11 article; and

12 "(2) to immediately notify any person to whom13 the article was distributed of the order.

14 In providing for notice under paragraph (2), the Secretary
15 may, as appropriate, allow such notice to be provided with
16 the assistance of health care professionals, State or local
17 health officials, or other persons designated by the Sec18 retary.

19 "(d) ACTION FOLLOWING ORDER.—Any person who
20 is subject to an order under subsection (c) shall imme21 diately cease distribution of such article and provide notifi22 cation as required by such order, and may appeal within
23 24 hours of issuance such order to the Secretary. Such
24 appeal may include a request for an informal hearing and
25 a description of any efforts to recall such article under-

taken voluntarily by the person, including after a request 1 2 under subsection (b). Except as provided in subsection (f), 3 an informal hearing shall be held within 10 business days, 4 or less as determined by the Secretary, after such an ap-5 peal is filed, unless the parties jointly agree to an extension. After affording an opportunity for an informal hear-6 7 ing, the Secretary shall determine whether the order 8 should be amended to require a recall of such article. If, 9 after providing an opportunity for such a hearing, the Sec-10 retary determines that inadequate grounds exist to support the actions required by the order, the Secretary shall 11 vacate the order. 12

- 13 "(e) Order to Recall.—
- 14 "(1) AMENDMENT.—Except as provided under 15 subsection (f), if after providing an opportunity for 16 an informal hearing under subsection (d), the Sec-17 retary determines that the order should be amended 18 to include a recall of the article with respect to 19 which the order was issued, the Secretary shall 20 amend the order to require a recall.
- 21 "(2) CONTENTS.—An amended order under
 22 paragraph (1) shall—
- 23 "(A) specify a timetable in which the recall
 24 will occur;

	V 1
1	"(B) require periodic reports to the Sec-
2	retary describing the progress of the recall; and
3	"(C) provide for notice, including to indi-
4	viduals as appropriate, to persons who may be
5	affected by the recall.
6	In providing for such notice, the Secretary may
7	allow for the assistance of health professionals, State
8	or local officials, or other individuals designated by
9	the Secretary.
10	"(3) NONDELEGATION.—An amended order
11	under this subsection shall be ordered by the Sec-
12	retary or an official designated by the Secretary. An
13	official may not be so designated unless the official
14	is the director of the district under this Act in which
15	the article involved is located, or is an official senior
16	to such director.
17	"(f) Emergency Recall Order.—
18	"(1) IN GENERAL.—If the Secretary has a rea-
19	sonable belief that an article of food subject to an
20	order under subsection (c) presents an imminent
21	threat of serious adverse health consequences or
22	death to humans or animals, the Secretary may
23	issue an order requiring any person who distributes
24	such article—
25	"(A) to immediately recall such article; and

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"(B) to provide for notice, including to individuals as appropriate, to persons who may be affected by the recall.

4 "(2) ACTION FOLLOWING ORDER.—Any person 5 who is subject to an emergency recall order under 6 this subsection shall immediately recall such article 7 and provide notification as required by such order. 8 and may appeal within 24 hours after issuance such 9 order to the Secretary. An informal hearing shall be 10 held within 10 business days, or less as determined 11 by the Secretary, after such an appeal is filed, un-12 less the parties jointly agree to an extension. After 13 affording an opportunity for an informal hearing, 14 the Secretary shall determine whether the order 15 should be amended pursuant to subsection (e)(1). If, 16 after providing an opportunity for such a hearing, 17 the Secretary determines that inadequate grounds 18 exist to support the actions required by the order, 19 the Secretary shall vacate the order.

"(3) NONDELEGATION.—An order under this
subsection shall be issued by the Commissioner of
Food and Drugs, the Principal Deputy Commissioner, or the Associate Commissioner for Regulatory Affairs of the Food and Drug Administration.

"(g) NOTICE TO CONSUMERS AND HEALTH OFFI CIALS.—The Secretary shall, as the Secretary determines
 to be necessary, provide notice of a recall order under this
 section to consumers to whom the article was, or may have
 been, distributed and to appropriate State and local health
 officials.

7 "(h) SAVINGS CLAUSE.—Nothing contained in this8 section shall be construed as limiting—

9 "(1) the authority of the Secretary to issue an
10 order to cease distribution of, or to recall, an article
11 under any other provision of this Act or the Public
12 Health Service Act; or

"(2) the ability of the Secretary to request any
person to perform a voluntary activity related to any
article subject to this Act or the Public Health Service Act.".

(c) ARTICLES SUBJECT TO REFUSAL.—The third
sentence of subsection (a) of section 801 (21 U.S.C. 381),
as amended by section 107(b), is amended by inserting
"or (5) such article is subject to an order under section
420 to cease distribution of or recall the article," before
"then such article shall be refused admission".

23 (d) EFFECTIVE DATE.—Sections 301(pp)(1) and 420
24 of the Federal Food, Drug, and Cosmetic Act, as added
25 by subsections (a) and (b), shall apply with respect to arti-

cles of food as of such date, not later than 1 year after
 the date of the enactment of this Act, as the Secretary
 of Health and Human Services shall specify.

4 SEC. 112. REPORTABLE FOOD REGISTRY; EXCHANGE OF IN-5 FORMATION.

6 (a) REPORTABLE FOOD REGISTRY.—Section 417 (21
7 U.S.C. 350f) is amended—

(1) in subsection (a)(1), by striking "means a 8 9 person" and all that follows through the end of 10 paragraph (1) and inserting the following: "means— "(A) a person who submits the registration 11 12 under section 415(a) for a food facility that is 13 required to be registered under section 415(a), 14 at which such food is manufactured, processed, 15 packed, or held;

"(B) a person who owns, operates, is an
agent of, or is otherwise responsible for such
food on a farm (as such term is defined in section 1.227(b)(3) of title 21, Code of Federal
Regulations, or successor regulations) at which
such food is produced for sale or distribution in
interstate commerce;

23 "(C) a person who owns, operates, or is an
24 agent of a restaurant or other retail food estab25 lishment (as such terms are defined in section

1	1.227(b)(11) and (12) , respectively, of title 21,
2	Code of Federal Regulations, or successor regu-
3	lations) at which such food is offered for sale;
4	OF
5	"(D) a person that is required to register
6	pursuant to section 801(r) with respect to im-
7	portation of such food.";
8	(2) in subsection $(d)(1)$ —
9	(A) in the matter preceding subparagraph
10	(A), by inserting "following a timely review of
11	any reasonably available data and information,"
12	after "reportable food,";
13	(B) in subparagraph (A), by striking
14	"and" at the end;
15	(C) by redesignating subparagraph (B) as
16	subparagraph (C); and
17	(D) by inserting after subparagraph (A)
18	the following:
19	"(B) submit, with such report, through the
20	electronic portal, documentation of results from
21	any sampling and testing of such article, includ-
22	ing
23	"(i) analytical results from testing of
24	such article conducted by or on behalf of

1	the responsible party under section 418,
2	418A, 419, 419A, or 714;
3	"(ii) analytical results from testing
4	conducted by or on behalf of such respon-
5	sible party of a component of such article;
6	"(iii) analytical results of environ-
7	mental testing of any facility at which such
8	article, or a component of such article, is
9	manufactured, processed, packed, or held;
10	and
11	"(iv) any other information the Sec-
12	retary determines is necessary to evaluate
13	the adulteration of such article, any com-
14	ponent of such article, any other article of
15	food manufactured, processed, packed or
16	held in the same manner as, or at the
17	same facility as, such article, or any other
18	article containing a component from the
19	same source as a component of such arti-
20	cle; and"; and
21	(3) in subsection (e)—
22	(A) in paragraph (1), by inserting "if the
23	responsible party is required to register" after
24	"415(a)(3)"; and
25	(B) by adding at the end the following:

1 "(12) Such additional information as the Sec-2 retary deems appropriate.". 3 (b) EXCHANGE OF INFORMATION.—Section 708 (21 U.S.C. 379) is amended— 4 (1) by striking "The Secretary" and inserting 5 6 "(a) The Secretary"; and 7 (2) by adding at the end the following: 8 "(b)(1)(A) The Secretary may provide to any Federal 9 agency acting within the scope of its jurisdiction any infor-10 mation relating to food that is exempt from disclosure pursuant to subsection (a) of section 552 of title 5, United 11 12 States Code, by reason of subsection (b)(4) of such section, or that is referred to in section 301(j) or 415(a)(4). 13 14 "(B) Any such information provided to another Fed-15 eral agency shall not be disclosed by such agency except in any action or proceeding under the laws of the United 16 States to which the receiving agency or the United States 17 18 is a party. 19 "(2)(A) In carrying out this Act, the Secretary may 20 provide to a State or local government agency any infor-

21 mation relating to food that is exempt from disclosure pur22 suant to section 552(a) of title 5, United States Code, by
23 reason of subsection (b)(4) of such section, or that is re-

24 ferred to in section 301(j) or 415(a)(4).

"(B) Any such information provided to a State or
 local government agency shall not be disclosed by such
 agency.

4 "(3) In carrying out this Act, the Secretary may pro-5 vide to any person any information relating to food that is exempt from disclosure pursuant to section 552(a) of 6 7 title 5, United States Code, by reason of subsection (b)(4) 8 of such section, if the Secretary determines that providing 9 the information to the person is appropriate under the circumstances and the recipient provides adequate assur-10 11 ances to the Secretary that the recipient will preserve the 12 confidentiality of the information.

"(4) In carrying out this Act, the Secretary may provide any information relating to food that is exempt from
disclosure pursuant to section 552(a) of title 5, United
States Code, by reason of subsection (b)(4) of such section, or that is referred to in section 301(j)—

18 "(A) to any foreign government agency; or

19 "(B) any international organization established
20 by law, treaty, or other governmental action and
21 having responsibility—

"(i) to facilitate global or regional harmonization of standards and requirements in an
area of responsibility of the Food and Drug Administration; or

"(ii) to promote and coordinate public
 health efforts,

if the agency or organization provides adequate assurances to the Secretary that the agency or organization will preserve the confidentiality of the information.

7 "(c) Except where specifically prohibited by statute,
8 the Secretary may disclose to the public any information
9 relating to food that is exempt from disclosure pursuant
10 to section 552(a) of title 5, United States Code, by reason
11 of subsection (b)(4) of such section, if the Secretary deter12 mines that such disclosure is necessary to protect the pub13 lie health.

14 "(d) Except as provided in subsection (e), the Sec-15 retary shall not be required to disclose under section 552 of title 5, United States Code, or any other provision of 16 law any information relating to food obtained from a Fed-17 18 eral, State, or local government agency, or from a foreign 19 government agency, or from an international organization described in subsection (b)(4), if the agency or organiza-20 21 tion has requested that the information be kept confiden-22 tial, or has precluded such disclosure under other use limi-23 tations, as a condition of providing the information.

24 "(e) Nothing in subsection (d) authorizes the Sec-25 retary to withhold information from the Congress or pre-

vents the Secretary from complying with an order of a
 court of the United States.

3 "(f) This section shall not affect the authority of the
4 Secretary to provide or disclose information under any
5 other provision of law.".

6 (c) CONFORMING AMENDMENT.—Section 301(j) (21 7 U.S.C. 331(j)) is amended by striking "or to the courts 8 when relevant in any judicial proceeding under this Act," 9 and inserting "to the courts when relevant in any judicial 10 proceeding under this Act, or as specified in section 708,". 11 SEC. 113. SAFE AND SECURE FOOD IMPORTATION PRO-12 GRAM.

13 Chapter VIII (21 U.S.C. 381 et seq.) is amended by14 adding at the end the following:

15 "SEC. 805. SAFE AND SECURE FOOD IMPORTATION PRO16 GRAM.

17 "(a) IN GENERAL.—The Secretary may establish by
18 regulation or guidance a program that facilitates the
19 movement of food through the importation process under
20 this Act if the importer of such food—

"(1) verifies that each facility involved in the
production, manufacture, processing, packaging, and
holding of the food is in compliance with the food
safety and security guidelines developed under subsection (b) with respect to such food;

1	"(2) ensures that appropriate safety and secu-
2	rity controls are in place throughout the supply
3	chain for such food; and
4	"(3) provides supporting information to the
5	Secretary.
6	"(b) GUIDELINES.—
7	"(1) DEVELOPMENT.—For purposes of the pro-
8	gram established under subsection (a), the Secretary
9	shall develop safety and security guidelines applica-
10	ble to the importation of food.
11	"(2) FACTORS.—Such guidelines shall take into
12	account the following factors:
13	"(A) The personnel of the person import-
14	ing the food.
15	"(B) The physical and procedural safety
16	and security of such person's food supply chain.
17	"(C) The sufficiency of preventive controls
18	for food and ingredients purchased by such per-
19	son.
20	"(D) Vendor and supplier information.
21	"(E) Other programs for certification or
22	verification by a qualified certifying entity used
23	by the importer.
24	"(F) Such other factors as the Secretary
25	determines necessary.".

1 SEC. 114. INFANT FORMULA.

2 (a) MISBRANDING.—Section 403 of the Federal
3 Food, Drug, and Cosmetic Act (21 U.S.C. 343) as amend4 ed by sections 101(a) and 109(a), is amended by adding
5 at the end the following:

6 "(bb) If it is a new infant formula and it is not the
7 subject of a letter from the Secretary provided pursuant
8 to section 412(c)(1)(C).".

9 (b) REQUIREMENTS.—Section 412 of the Federal 10 Food, Drug, and Cosmetic Act (21 U.S.C. 350a) is 11 amended—

(1) in subsection (b)(1), by adding at the end
the following: "The quality factor requirements established under this paragraph may include requirements for one or more clinical studies to demonstrate that the new infant formula supports normal physical growth of infants.";

18 (2) in subsection (b)(4), amend subparagraph19 (B) to read as follows:

"(B) Records required under subparagraph (A) with
respect to an infant formula shall be retained for at least
one year after the expiration of the shelf life of such infant
formula. Such records shall be made available to the Secretary for review and duplication upon request of the Secretary.";

(3) in subsection (c)(1)—

1	(A) in subparagraph (A), by striking
2	"and" at the end;
3	(B) in subparagraph (B), by striking
4	"(c)(1)." at the end and inserting "(d)(1),
5	and"; and
6	(C) by adding at the end the following:
7	"(C) the Secretary has by letter informed such
8	person that the registration requirements and the
9	requirements in subsection $(d)(1)$ have been satis-
10	fied."; and
11	(4) in subsection $(d)(1)$, by striking subpara-
12	graphs (C) and (D) and inserting the following:
13	"(C) scientific evidence and other evidence, as
14	identified in regulations promulgated by the Sec-
15	retary, that demonstrates that the infant formula
16	satisfies the requirements of subsection $(b)(1)$, and,
17	as demonstrated by the testing required under sub-
18	section $(b)(3)$, that it satisfies the requirements of
19	subsection (i), and
20	"(D) scientific evidence and other evidence, as
21	identified in regulations promulgated by the Sec-
22	retary, that demonstrates that the processing of the
23	infant formula complies with the requirements of
24	subsection $(b)(2)$.".

Subtitle B—Intervention

2 SEC. 121. PUBLIC HEALTH ASSESSMENT SYSTEM.

3 (a) SURVEILLANCE SYSTEM.—The Secretary of Health and Human Services (in this subtitle referred to 4 as the "Secretary") shall build upon the existing surveil-5 lance system for food, based on a representative propor-6 tion of the population of the United States, to assess the 7 8 frequency and sources of human illness in the United 9 States associated with the consumption of food. In carrying out this subsection, the Secretary shall establish-10

(1) means for integrating and linking multiple
diverse data sources within the Department of
Health and Human Services; and

(2) mechanisms for sharing data across agencies and with the public to maximize the potential
use of the data to create a more accurate picture of
the trends, sources, demographic distribution, and
outcomes of food-borne illness.

19 (b) SAMPLING AND ASSESSMENT.—

(1) IN GENERAL.—The Secretary shall utilize,
as appropriate, samples of food collected and analyzed by, or on behalf of, the Secretary in carrying
out the Secretary's duties under this Act and the
Federal Food, Drug, and Cosmetic Act (21 U.S.C.
301 et seq.) and may collect and analyze additional

samples of food to assess the nature, frequency of
 occurrence, and amounts of contaminants in food.

3 (2) REQUIREMENTS.—Assessment by the Sec-4 retary under this section may employ, in the Sec-5 retary's discretion, statistically valid monitoring, in-6 cluding market-basket studies, on the nature, fre-7 quency of occurrence, and amounts of contaminants 8 in food available to consumers, and at the request of 9 the Secretary such other information as the Sec-10 retary determines may be useful.

11 (c) PUBLIC AVAILABILITY OF ASSESSMENT.—To the 12 extent it does not impede the ability of the United States 13 to protect against terrorist threats and other intentional attacks against the food supply, the Secretary may make 14 15 publicly available, by posting on the Web site of the Department of Health and Human Services, the results of 16 17 any assessment conducted under this section. To the ex-18 tent feasible with the data and information available, the 19 assessment may rank food categories based on their haz-20 ard to human health and may address—

(1) the safety of commercial harvesting and
processing, as compared with the health hazards associated with food products that are harvested for
recreational or subsistence purposes and prepared
noncommercially;

(2) the safety of food products that are domes tically harvested and processed, as compared with
 the health hazards associated with food products
 that are harvested or processed outside the United
 States; and

6 (3) contamination originating from handling
7 practices that occur prior to or after sale of food
8 products to consumers.

9 SEC. 122. PUBLIC EDUCATION AND ADVISORY SYSTEM.

(a) PUBLIC EDUCATION.—The Secretary, in cooperation with private and public organizations, including the
appropriate State entities, shall design and implement a
national public education program on food safety. The
program shall provide—

(1) information to the public so that individuals
can understand the potential impact and risk of
food-borne illness, take action to reduce their risk of
foodborne illness and injury, and make healthy dietary choices;

(2) information to health professionals so that
they may improve diagnosis and treatment of foodrelated illness and advise individuals whose health
conditions place them in particular risk; and

1	(3) such other information or advice to con-
2	sumers and other persons as the Secretary deter-
3	mines will promote the purposes of this Act.
4	(b) HEALTH ADVISORIES.—The Secretary shall work
5	with the States and other appropriate entities to—
6	(1) develop and distribute regional and national
7	advisories concerning food safety;
8	(2) develop standardized formats for written
9	and broadcast advisories; and
10	(3) incorporate State and local advisories into
11	the national public education program required
12	under subsection (a).
13	SEC. 123. RESEARCH.
13 14	SEC. 123. RESEARCH.(a) IN GENERAL.—The Secretary shall conduct re-
14	(a) IN GENERAL.—The Secretary shall conduct re-
14 15	(a) IN GENERAL.—The Secretary shall conduct re- search to assist in the implementation of this Act, includ-
14 15 16	(a) IN GENERAL.—The Secretary shall conduct re- search to assist in the implementation of this Act, includ- ing studies to—
14 15 16 17	 (a) IN GENERAL.—The Secretary shall conduct research to assist in the implementation of this Act, including studies to— (1) improve sanitation and food safety practices
14 15 16 17 18	 (a) IN GENERAL.—The Secretary shall conduct research to assist in the implementation of this Act, including studies to— (1) improve sanitation and food safety practices in the production, harvesting, and processing of food
14 15 16 17 18 19	 (a) IN GENERAL.—The Secretary shall conduct research to assist in the implementation of this Act, including studies to— (1) improve sanitation and food safety practices in the production, harvesting, and processing of food products;
 14 15 16 17 18 19 20 	 (a) IN GENERAL.—The Secretary shall conduct research to assist in the implementation of this Act, including studies to— (1) improve sanitation and food safety practices in the production, harvesting, and processing of food products; (2) develop improved techniques for the moni-
 14 15 16 17 18 19 20 21 	 (a) IN GENERAL.—The Secretary shall conduct research to assist in the implementation of this Act, including studies to— (1) improve sanitation and food safety practices in the production, harvesting, and processing of food products; (2) develop improved techniques for the monitoring of food and inspection of food products;
 14 15 16 17 18 19 20 21 22 	 (a) IN GENERAL.—The Secretary shall conduct research to assist in the implementation of this Act, including studies to— (1) improve sanitation and food safety practices in the production, harvesting, and processing of food products; (2) develop improved techniques for the monitoring of food and inspection of food products; (3) develop efficient, rapid, and sensitive meth-

1	(4) determine the sources of contamination of
2	food and food products, including critical points of
3	risk for fresh produce and other raw agricultural
4	commodities;
5	(5) develop consumption data with respect to
6	food products;
7	(6) draw upon research and educational pro-
8	grams that exist at the State and local level;
9	(7) utilize the DNA matching system and other
10	processes to identify and control pathogens;
11	(8) address common and emerging zoonotic dis-
12	eases;
13	(9) develop methods to reduce or destroy patho-
14	gens before, during, and after processing;
15	(10) analyze the incidence of antibiotic resist-
16	ance as it pertains to the food supply and develop
17	new methods to reduce the transfer of antibiotic re-
18	sistance to humans; and
19	(11) conduct other research that supports the
20	purposes of this Act.
21	(b) Contract Authority.—The Secretary is au-
22	thorized to enter into contracts and agreements with any
23	State, university, government agency, or other person to
24	carry out this section.

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Subtitle C—Response

2 SEC. 131. PROCEDURES FOR SEIZURE.

3 Section 304(b) (21 U.S.C. 334(b)) is amended by inserting "and except that, with respect to proceedings relat-4 ing to food, Rule G of the Supplemental Rules of Admi-5 ralty or Maritime Claims and Asset Forfeiture Actions 6 shall not apply in any such case, exigent circumstances 7 8 shall be deemed to exist for all seizures brought under this 9 section, and the summons and arrest warrant shall be 10 issued by the clerk of the court without court review in any such case" after "in any such case shall be tried by 11 12 jury".

13 SEC. 132. ADMINISTRATIVE DETENTION.

14 (a) AMENDMENTS.—Section 304(h) (21 U.S.C.
15 334(h)) is amended—

16 (1) in paragraph (1)(A), by striking "credible
17 evidence or information indicating" and inserting
18 "reason to believe";

(2) in paragraph (1)(A), by striking "presents
a threat of serious adverse health consequences or
death to humans or animals" and inserting "is adulterated, misbranded, or otherwise in violation of this
Act";

24 (3) in paragraph (2), by striking "30" and in25 serting "60";

(4) in paragraph (3), by striking the third sen tence; and

3 (5) in paragraph (4)(A) by striking the terms
4 "five" and "five-day" and inserting "fifteen" and
5 "fifteen-day", respectively.

6 (b) REGULATIONS.—The Secretary shall issue regula7 tions or guidance to implement the amendments made by
8 this section.

9 (c) EFFECTIVE DATE.—The amendments made by
10 this section shall take effect 180 days after the date of
11 the enactment of this Act.

12 SEC. 133. QUARANTINE AUTHORITY FOR FOODS.

(a) PROHIBITED ACT.—Section 301 (21 U.S.C. 331),
as amended by sections 110 and 111, is amended by adding at the end by adding the following:

16 "(qq) The violation of a quarantine under section17 304(i).".

18 (b) IN GENERAL.—Section 304 (21 U.S.C. 334) is19 amended by adding at the end the following:

20 "(i) QUARANTINE OF GEOGRAPHIC LOCATION.—

21 "(1) AUTHORITY TO QUARANTINE.—If the Sec22 retary determines that there is credible evidence or
23 information that an article of food presents a threat
24 of serious adverse health consequences or death to
25 humans or animals, the Secretary may quarantine

1	any geographic area within the United States where
2	the Secretary reasonably believes such food is lo-
3	cated or from which such food originated. The au-
4	thority to quarantine includes prohibiting or restrict-
5	ing the movement of food or of any vehicle being
6	used or that has been used to transport or hold such
7	food within the geographic area.
8	"(2) NOTIFICATION PROCEDURES.—Before any
9	quarantine action is taken in any State under this
10	subsection, the Secretary shall notify an appropriate
11	official of the State affected and shall issue a public
12	announcement of—
13	"(A) the Secretary's findings that support
14	the quarantine action;
15	"(B) the area affected by the intended
16	quarantine action;
17	"(C) the reasons for the intended quar-
18	antine action; and
19	"(D) where practicable, an estimate of the
20	anticipated duration of the quarantine.
21	The Secretary is not required to make such an-
22	nouncement by publication in the Federal Register,
23	but may use a newspaper, radio or television, the
24	Internet, or any reasonable means to make such an-
25	nouncement.

"(3) NONDELEGATION.—The authority to quar antine under this subsection is limited to the Com missioner of Food and Drugs, the Principal Deputy
 Commissioner, and the Associate Commissioner for
 Regulatory Affairs of the Food and Drug Adminis tration."

7 SEC. 134. CRIMINAL PENALTIES.

8 Section 303(a) (21 U.S.C. 333) is amended—

9 (1) in paragraph (1), by striking "Any" and in10 serting "Except as provided in paragraph (2) or (3),
11 any"; and

12 (2) by adding at the end the following:

"(3) Notwithstanding paragraph (1), any person who
knowingly violates paragraph (a), (b), (c), (k), or (v) of
section 301 with respect to any food that is misbranded
or adulterated shall be imprisoned for not more than 10
years or fined in accordance with title 18, United States
Code, or both.".

19 SEC. 135. CIVIL PENALTIES FOR VIOLATIONS RELATING TO 20 FOOD.

(a) IN GENERAL.—Paragraph (2) of section 303(f)
(21 U.S.C. 331 et seq.) is amended to read as follows:
"(2)(A) Any person who violates a provision of
section 301 relating to food shall be subject to a civil
penalty for each such violation of not more than—

"(i) \$100,000, in the case of an individual;
 and

3 "(ii) \$500,000, in the case of any other4 person.

5 "(B) Each violation described in subparagraph
6 (A) and each day during which the violation con7 tinues shall be considered to be a separate offense.".
8 (b) EFFECTIVE DATE.—The amendment made by
9 subsection (a) applies to violations committed on or after
10 the date of the enactment of this Act.

11 SEC. 136. IMPROPER IMPORT ENTRY FILINGS.

(a) PROHIBITED ACTS.—Section 301 (21 U.S.C.
331), as amended by sections 110, 111, and 133, is
amended by adding at the end the following:

15 "(rr) The submission of information relating to food
16 that is required by or under section 801 that is inaccurate
17 or incomplete.

18 "(ss) The failure to submit information relating to19 food that is required by or under section 801.".

(b) DOCUMENTATION FOR IMPORTS.—Section 801
(21 U.S.C. 381), as amended by section 109, is amended
by adding at the end the following:

23 "(q) DOCUMENTATION.—

24 "(1) SUBMISSION.—The Secretary may require
25 by regulation or guidance the submission of docu-

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mentation or other information for articles of food
 that are imported or offered for import into the
 United States.

4 "(2) FORMAT.—A regulation or guidance under
5 paragraph (1) may specify the format for submission
6 of the documentation or other information.".

TITLE II—MISCELLANEOUS

SEC. 201. TREATMENT OF CARBON MONOXIDE USED TO

PRESERVE COLOR OF MEAT, POULTRY PROD-

10 U

UCTS, OR SEAFOOD AS COLOR ADDITIVE.

(a) IN GENERAL.—Paragraph (t) of section 201 (21
U.S.C. 321) is amended by adding at the end the following:

14 "(4) In the case of food that is meat within the mean-15 ing of the Federal Meat Inspection Act, a poultry product within the meaning of the Poultry Products Inspection 16 17 Act, or seafood (including all fresh or saltwater fish, molluscan shellfish, crustaceans, and other forms of 18 19 aquatic animal life) intended for human consumption as food within the meaning of paragraph (f) (referred to col-20 21 lectively in this paragraph as 'seafood'), the term 'color 22 additive' shall include carbon monoxide under conditions 23 of use that may impart, maintain, preserve, stabilize, fix, 24 or otherwise affect the color of fresh meat, poultry products, or seafood.". 25

(b) ACTION BY SECRETARY.—The Secretary of
 Health and Human Services shall—

3 (1) promulgate a final regulation in accordance
4 with section 721 of the Federal Food, Drug, and
5 Cosmetic Act (21 U.S.C. 379e) for use of carbon
6 monoxide in or on meat, poultry products, and sea7 food; or

8 (2) publish in the Federal Register a decision9 against promulgating such a regulation.

10 (c) APPLICATION.—Section 201(t)(4) of the Federal 11 Food, Drug, and Cosmetic Act, as added by subsection 12 (a), applies to the use of carbon monoxide in or on meat, 13 poultry products, and seafood beginning on the date on 14 which the Secretary of Health and Human Services pro-15 mulgates a final regulation under subsection (b)(1) or 16 publishes a decision under subsection (b)(2).

17 SEC. 202. FOOD SUBSTANCES GENERALLY RECOGNIZED AS 18 SAFE.

19 Section 409 (21 U.S.C. 348) is amended by adding20 at the end the following:

21 "Substances Generally Recognized as Safe
22 "(k)(1) Not later than 60 days after the date of re23 ceipt by the Secretary, after the date of the enactment
24 of this subsection, of a determination that a substance is
25 a GRAS food substance, the Secretary shall post notice

of such determination and the supporting scientific jus tifications on the Food and Drug Administration's public
 Web site.

4 "(2) Not later than 60 days after the date of receipt
5 of a request under paragraph (1), the Secretary shall ac6 knowledge receipt of such request by informing the re7 quester in writing of the date on which the request was
8 received.

9 "(3) In this subsection, the term 'GRAS food substance' means a substance excluded from the definition of 10 11 the term 'food additive' in section 201(s) because such 12 substance is generally recognized, among experts qualified by scientific training and experience to evaluate its safety, 13 as having been adequately shown through scientific proce-14 15 dures (or, in the case of a substances used in food prior to January 1, 1958, through either scientific procedures 16 17 or experience based on common use in food) to be safe under the conditions of its intended use.". 18

19 SEC. 203. COUNTRY OF ORIGIN LABELING; DISCLOSURE OF 20 SOURCE OF INGREDIENTS.

(a) MISBRANDING.—Section 403 (21 U.S.C. 343), as
amended by sections 101(a), 109(a), and 114(a), is
amended by adding at the end the following:

"(cc) In the case of a processed food, if the labeling
 of the food fails to identify the country in which the final
 processing of the food occurs.

4 "(dd) In the case of non-processed food, if the label5 ing of the food fails to identify the country of origin of
6 the food.".

7 (b) REGULATIONS.—

8 (1) PROMULGATION.—Not later than 180 days 9 after the date of the enactment of this Act, the Sec-10 retary of Health and Human Services shall promul-11 gate final regulations to carry out paragraphs (cc) 12 and (dd) of section 403 of the Federal Food, Drug, 13 and Cosmetic Act, as added by subsection (a).

(2) RELATION TO OTHER REQUIREMENTS.—
Regulations promulgated under paragraph (1) shall
provide that labeling meets the requirements of
paragraphs (cc) and (dd) of section 403 of the Federal Food, Drug, and Cosmetic Act, as added by
subsection (a), if—

20 (A) in the case of a processed food, the
21 label of the food informs the consumer of the
22 country where the final processing of the food
23 occurred in accordance with labeling require24 ments of the United States Customs and Bor25 der Protection; or

1	(B) in the case of a non-processed food,
2	the label of the food informs the consumer of
3	the country of origin of the food in accordance
4	with labeling requirements of the Department
5	of Agriculture.
6	(c) Effective Date.—The requirements of para-
7	graphs (cc) and (dd) of section 403 of the Federal Food,
8	Drug, and Cosmetic Act, as added by subsection (a), take
9	effect on the date that is 2 years after the date of the
10	enactment of this Act.
11	SEC. 204. EXPORTATION CERTIFICATE PROGRAM.
12	Section 801(e)(4) (21 U.S.C. 381) is amended—
13	(1) in the matter preceding clause (i) in sub-
14	paragraph (A)—
15	(A) by inserting "from the United States"
16	after "exports"; and
17	(B) by striking "a drug, animal drug, or
18	device" and inserting "a food (including animal
19	feed), drug, animal drug, or device";
20	(2) in subparagraph (A)(i)—
21	(A) by striking "in writing"; and
22	(B) by striking "exported drug, animal
23	drug, or device" and inserting "exported food,
24	drug, animal drug, or device";
25	(3) in subparagraph (A)(ii)—

1	(A) by striking "in writing";
2	(B) by striking "the drug, animal drug, or
3	device" and inserting "the food, drug, animal
4	drug, or device''; and
5	(C) by striking "the drug or device" and
6	inserting "the food, drug, or device";
7	(4) by redesignating subparagraph (B) as sub-
8	paragraph (C);
9	(5) by inserting after subparagraph (A) the fol-
10	lowing:
11	"(B) For purposes of this paragraph, a
12	certification by the Secretary shall be made on
13	such basis and in such form (such as a publicly
14	available listing) as the Secretary determines
15	appropriate."; and
16	(6) by adding at the end the following:
17	"(D) Notwithstanding subparagraph (C), if the Sec-
18	retary issues an export certification within the 20 days
19	prescribed by subparagraph (A) with respect to the export
20	of food, a fee for such certification shall not exceed such
21	amount as the Secretary determines is reasonably related
22	to the cost of issuing certificates under subparagraph (A)
23	with respect to the export of food. The Secretary may ad-
24	just this fee annually to account for inflation and other
25	cost adjustments. Fees collected for a fiscal year pursuant

to this subparagraph shall be credited to the appropriation 1 2 account for salaries and expenses of the Food and Drug 3 Administration and shall be available in accordance with 4 appropriations Acts until expended, without fiscal year 5 limitation. Such fees shall be collected in each fiscal year in an amount equal to the amount specified in appropria-6 7 tions Acts for such fiscal year and shall only be collected 8 and available for the costs of the Food and Drug Adminis-9 tration to cover the cost of issuing such certifications. 10 Such sums as necessary may be transferred from such appropriation account for salaries and expenses of the Food 11 12 and Drug Administration without fiscal year limitation to 13 such appropriation account for salaries and expenses with fiscal year limitation.". 14

15 SEC. 205. REGISTRATION FOR COMMERCIAL IMPORTERS 16 OF FOOD; FEE.

17 (a) REGISTRATION.—

(1) PROHIBITIONS.—Section 301 (21 U.S.C.
331), as amended by sections 110, 111, 133, and
136, is amended by adding at the end the following:
"(tt) The failure to register in accordance with section 801(r).".

(2) MISBRANDING.—Section 403 (21 U.S.C.
343) as amended by sections 101(a), 109(a), 114(a),
and 203, is amended by adding at the end:

1	"(ee) If it is imported or offered for import by an
2	importer or a customs broker or filer not duly registered
3	under section 801(r).".
4	(3) Registration.—Section 801, as amended
5	by sections 109 and 136, is amended by adding at
6	the end the following:
7	"(r) Registration of Importers and Customs
8	BROKERS AND FILERS.—
9	"(1) Importers.—
10	"(A) REGISTRATION.—The Secretary shall
11	require an importer of food—
12	"(i) to be registered with the Sec-
13	retary in a form and manner specified by
14	the Secretary; and
15	"(ii) consistent with section 911, to
16	submit appropriate unique facility identi-
17	fiers as a condition of registration.
18	"(B) GOOD IMPORTER PRACTICES.—The
19	maintenance of registration under this para-
20	graph is conditioned on compliance with good
21	importer practices. Good importer practices
22	shall include the verification of good manufac-
23	turing practices and preventive controls of the
24	importer's foreign suppliers, as applicable.

1	"(2) CUSTOMS BROKERS AND FILERS.—The
2	Secretary shall require a customs broker or filer,
3	with respect to the importation of food—
4	"(A) to be registered with the Secretary in
5	a form and manner specified by the Secretary;
6	and
7	"(B) consistent with section 911, to submit
8	appropriate unique facility identifiers as a con-
9	dition of registration.
10	"(3) SUSPENSION OF REGISTRATION.—
11	"(A) IN GENERAL.—Registration under
12	this subsection is subject to suspension upon a
13	finding by the Secretary, after notice and an
14	opportunity for an informal hearing, of—
15	"(i) a violation of this Act; or
16	"(ii) the making of an inaccurate or
17	incomplete statement or submission of in-
18	formation relating to the importation of
19	food.
20	"(B) REQUEST.—The importer, customs
21	broker, or filer whose registration is suspended
22	may request that the Secretary vacate the sus-
23	pension of registration when such importer,
24	customs broker, or filer has corrected the viola-
25	tion that is the basis for such suspension.

"(C) VACATING OF SUSPENSION.—If the
 Secretary determines that adequate reasons do
 not exist to continue the suspension of a reg istration, the Secretary shall vacate such sus pension.
 "(4) CANCELLATION OF REGISTRATION.—

"(A) IN GENERAL.—Not earlier than 10
days after providing the notice under subparagraph (B), the Secretary may cancel a registration that the Secretary determines was not updated in accordance with this section or otherwise contains false, incomplete, or inaccurate
information.

"(B) NOTICE OF CANCELLATION.—Cancellation shall be preceded by notice to the importer, customs broker, or filer of the intent to
cancel the registration and the basis for such
cancellation.

"(C) TIMELY UPDATE OR CORRECTION.—
If the registration for the importer, customs
broker, or filer is updated or corrected no later
than 7 days after notice is provided under subparagraph (B), the Secretary shall not cancel
such registration.

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1	"(5) EXEMPTIONS.—The Secretary, by notice
2	published in the Federal Register—
3	"(A) shall establish an exemption from the
4	requirements of this subsection for importations
5	for personal use; and
6	"(B) may establish other exemptions from
7	the requirements of this subsection.".
8	(4) Regulations.—Not later than 24 months
9	after the date of the enactment of this Act, the Sec-
10	retary of Health and Human Services shall promul-
11	gate the regulations required to carry out section
12	801(r).
13	(5) EFFECTIVE DATE.—The amendments made
14	by this subsection shall take effect on the date that
15	is 24 months after the date of enactment of this Act.
16	(b) FEE.—Subchapter C of chapter VII (21 U.S.C.
17	379f et seq.) as added and amended by sections 101 and
18	108, is amended by adding at the end the following:
19	"PART 7—IMPORTERS OF FOOD
20	"SEC. 744. IMPORTERS OF FOOD.
21	"(a) IMPORTERS.—The Secretary shall assess and
22	collect an annual fee for the registration of an importer
23	of food under section 801(r).

1	"(b) Customs Brokers and Filers.—The Sec-
2	retary shall assess and collect an annual fee for the reg-
3	istration of a customs broker or filer under section 801(r).
4	"(c) Amount of Fee.—
5	"(1) BASE AMOUNTS.—For fiscal year 2010,
6	the Secretary shall, subject to paragraph (4), deter-
7	mine the amount of the fees under this section for
8	importers, customs brokers, and filers.
9	"(2) ADJUSTMENT.—For fiscal year 2011 and
10	subsequent fiscal years, the fees established pursu-
11	ant to paragraph (1) shall be adjusted by the Sec-
12	retary by notice, published in the Federal Register,
13	for a fiscal year to reflect the greater of—
14	"(A) the total percentage change that oc-
15	curred in the Consumer Price Index for all
16	urban consumers (all items; United States city
17	average), for the 12-month period ending June
18	30 preceding the fiscal year for which fees are
19	being established;
20	"(B) the total percentage change for the
21	previous fiscal year in basic pay under the Gen-
22	eral Schedule in accordance with section 5332
23	of title 5, United States Code, as adjusted by
24	any locality-based comparability payment pur-
25	suant to section 5304 of such title for Federal

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employees stationed in the District of Columbia; or

"(C) the average annual change in the
cost, per full-time equivalent position of the
Food and Drug Administration, of all personnel
compensation and benefits paid with respect to
such positions for the first 5 years of the preceding 6 fiscal years.

9 "(3) COMPOUNDED BASIS.—The adjustment 10 made each fiscal year pursuant this subsection shall 11 be added on a compounded basis to the sum of all 12 adjustments made each fiscal year after fiscal year 13 2010 under this subsection.

14 "(4) WAIVER FOR IMPORTERS REQUIRED TO 15 PAY REGISTRATION FEE.—In the case of a person 16 who is required to pay both a fee under section 743 17 for registration of one or more facilities under sec-18 tion 415 and a fee under this section for registration 19 as an importer of food under section 801(r), the 20 Secretary shall waive the fees applicable to such per-21 son under section 743 or the fee applicable to such 22 person under this section, whichever fees or fee is 23 lesser in amount.

24 "(5) COLLECTIONS AND APPROPRIATIONS
25 ACTS.—

1	"(A) IN GENERAL.—The fees authorized
2	by this section—
3	"(i) shall be retained in each fiscal
4	year in an amount not to exceed the
5	amount specified in appropriation Acts, or
6	otherwise made available for obligation, for
7	such fiscal year; and
8	"(ii) shall only be collected and avail-
9	able to cover the costs associated with reg-
10	istering importers, customs brokers, and
11	filers under section $801(r)$ and with ensur-
12	ing compliance with good importer prac-
13	tices respecting food.
14	"(B) LIMIT.—The total amount of fees
15	charged, as adjusted under paragraphs (2) and
16	(3), for a fiscal year may not exceed the total
17	costs described in subparagraph (A)(ii) for such
18	fiscal year.".
19	(c) INSPECTION.— Section 704 (21 U.S.C. 374), as
20	amended by sections 105, is amended by adding at the
21	end the following:
22	"(i) Importers, Brokers, and Filers.—Every
23	person engaged in the importing, brokering for import, or
24	filing for import of any food shall, upon request of an offi-
25	cer or employee designated by the Secretary, permit such

officer or employee at all reasonable times to inspect the
 facilities of such person and have access to, and to copy
 and verify, any related records.".

4 SEC. 206. UNIQUE IDENTIFICATION NUMBER FOR FOOD FA-

5 CILITIES, IMPORTERS, CUSTOM BROKERS, 6 AND FILERS.

7 Chapter IX (21 U.S.C. 391 et seq) is amended by8 adding at the end the following:

9 "SEC. 911. UNIQUE FACILITY IDENTIFIER.

10 "(a) REGISTRATION OF FACILITY OR ESTABLISH-MENT.—A person required to register a facility pursuant 11 12 to section 415 shall submit, at the time of registration, a unique facility identifier for the facility or establishment. 13 14 "(b) REGISTRATION OF IMPORTERS, CUSTOM BRO-15 KERS, AND FILERS.—A person required to register pursuant to section 801(r) shall submit, at the time of registra-16 tion, a unique facility identifier for the principal place of 17 business for which such person is required to register 18 19 under section 801(r).

"(c) GUIDANCE.—The Secretary may, by guidance,
specify the unique numerical identifier system to be used
to meet the requirements of subsections (a) and (b) and
the form, manner, and timing of a submission under such
subsections.

"(d) IMPORTATION.—An article of food imported or
 offered for import shall be refused admission unless the
 appropriate unique facility identifiers, as specified by the
 Secretary, are provided for such article.".

5 SEC. 207. PROHIBITION AGAINST DELAYING, LIMITING, OR 6 REFUSING INSPECTION.

7 (a) ADULTERATION.—Section 402 (21 U.S.C. 342),
8 as amended by section 102(a), 103(a), and 104(a), is
9 amended by adding at the end the following:

10 "(m) If it has been produced manufactured, proc-11 essed, packed, or held in any farm, factory, warehouse, or establishment and the owner, operator, or agent of such 12 farm, factory, warehouse, or establishment, or any agent 13 of a governmental authority in the foreign country within 14 15 which such farm, factory, warehouse, or establishment is located, delays or limits an inspection, or refuses to permit 16 17 entry or inspection, under section 414 or 704.".

18 (b) FOREIGN INSPECTIONS.—Section 704(a)(1) (21
19 U.S.C. 374(a)(1)), as amended by section 106(c), is
20 amended—

(1) in the first sentence, by inserting ", including any such food factory, warehouse, or establishment whether foreign or domestic," after "factory,
warehouse, or establishment".

(2) in the third sentence, by inserting ", includ ing any food factory, warehouse, establishment, or
 consulting laboratory whether foreign or domestic,"
 after "factory, warehouse, establishment, or consulting laboratory".

6 SEC. 208. DEDICATED FOREIGN INSPECTORATE.

7 Section 704 (21 U.S.C. 374), as amended by sections
8 105 and 205, is amended by adding at the end the fol9 lowing:

10 "(j) DEDICATED FOREIGN INSPECTORATE.—The 11 Secretary shall establish and maintain a corps of inspec-12 tors dedicated to inspections of foreign food facilities. This 13 corps shall be staffed and funded by the Secretary at a 14 level sufficient to enable it to assist the Secretary in 15 achieving the frequency of inspections for food facilities 16 as described in this Act.".

17 SEC. 209. PLAN AND REVIEW OF CONTINUED OPERATION 18 OF FIELD LABORATORIES.

(a) SUBMISSION OF PLAN.—Not later than 90 days
before the Secretary terminates or consolidates any laboratory, district office, or the functions (including the inspection and compliance functions) of any such laboratory
or district office, specified in subsection (b), the Secretary
shall submit a reorganization plan to the Comptroller General of the United States, the Committee on Energy and

Commerce of the House of Representatives, and the Com mittee on Health, Education, Labor, and Pensions of the
 Senate.

4 (b) SPECIFIED LABORATORIES AND OFFICES.—The
5 laboratories and offices specified in this subsection are the
6 following:

7 (1) Any of the 13 field laboratories responsible
8 for analyzing food that were operated by the Office
9 of Regulatory Affairs of the Food and Drug Admin10 istration as of January 1, 2007.

(2) Any of the 20 district offices of the Food
and Drug Administration with responsibility for food
safety functioning as of January 1, 2007.

14 (c) CONGRESSIONAL REVIEW.—A reorganization
15 plan described in subsection (a) is deemed to be a major
16 rule (as defined in section 804(2) of title 5, United States
17 Code) for purposes of chapter 8 of such title.

18 SEC. 210. FALSE OR MISLEADING REPORTING TO FDA.

19 (a) IN GENERAL.—Section 301(q)(2) (21 U.S.C.
20 331(q)(2)) is amended by inserting after "device" the fol21 lowing: "or food".

(b) EFFECTIVE DATE.—The amendment made by
subsection (a) shall apply to submissions made on or after
the date of the enactment of this Act.

1 SEC. 211. SUBPOENA AUTHORITY.

2 (a) PROHIBITED ACT.—Section 301(f) is amended by
3 inserting before the period "or the failure or refusal to
4 obey a subpoena issued pursuant to section 311".

5 (b) AMENDMENT.—Chapter III (21 U.S.C. 331 et
6 seq.) is amended by adding at the end the following:

7 "SEC. 311 EXERCISE OF SUBPOENA AUTHORITY.

8 "(a) IN GENERAL.—For the purpose of—

9 "(1) any hearing, investigation, or other pro10 ceeding respecting a violation of a provision of this
11 Act, the Public Health Service Act, or the Federal
12 Anti-Tampering Act, relating to food; or

"(2) any hearing, investigation, or other proceeding to determine if a person is in violation of a
specific provision of this Act, the Public Health
Service Act, or the Federal Anti-Tampering Act, relating to food,

18 the Commissioner may issue subpoenas requiring the at-19 tendance and testimony of witnesses and the production20 of records and other things.

21 "(b) TIMING OF COMPLIANCE.—When the Commis22 sioner deems that immediate compliance with a subpoena
23 issued under this section is necessary to address a threat
24 of serious adverse health consequences or death, the sub25 poena may require immediate production.

"(c) Service of Subpoena.—

"(1) IN GENERAL.—Subpoenas of the Commis sioner shall be served by a person authorized by the
 Commissioner by delivering a copy thereof to the
 person named therein or by certified mail addressed
 to such person at such person's last known dwelling
 place or principal place of business.

7 "(2) Corporations and other entities.— 8 Service on a domestic or foreign corporation, part-9 nership, unincorporated association, or other entity 10 that is subject to suit under a common name may 11 be made by delivering the subpoena to an officer, a 12 managing or general agent, or any other agent au-13 thorized by appointment or by law to receive service 14 of process.

"(3) PERSON OUTSIDE U.S. JURISDICTION.—
Service on any person not found within the territorial jurisdiction of any court of the United States
may be made in any manner as the Federal Rules
of Civil Procedure prescribe for service in a foreign
nation.

21 "(4) PROOF OF SERVICE.—A verified return by
22 the person so serving the subpoena setting forth the
23 manner of service, or, in the case of service by cer24 tified mail, the return post office receipt therefor

signed by the person so served, shall be proof of
 service.

3 "(d) PAYMENT OF WITNESSES.—Witnesses subpoe4 naed under subsection (a) shall be paid the same fees and
5 mileage as are paid witnesses in the district courts of the
6 United States.

"(e) ENFORCEMENT.—In the case of a refusal to 7 8 obey a subpoena duly served upon any person under sub-9 section (a), any district court of the United States for the 10 judicial district in which such person charged with refusal to obey is found, resides, or transacts business, upon ap-11 plication by the Commissioner, shall have jurisdiction to 12 issue an order compelling compliance with the subpoena 13 and requiring such person to appear and give testimony 14 15 or to appear and produce records and other things, or both. The failure to obey such order of the court may be 16 17 punished by the court as contempt thereof. If the person 18 charged with failure or refusal to obey is not found within the territorial jurisdiction of the United States, the United 19 States District Court for the District of Columbia shall 20 21 have the same jurisdiction, consistent with due process, 22 to take any action respecting compliance with the sub-23 poena by such person that such district court would have 24 if such person were personally within the jurisdiction of such district court. 25

1 "(f) NONDISCLOSURE.—A United States district 2 court for the district in which the subpoena is or will be served, upon application of the Commissioner, may issue 3 4 an exparte order that no person or entity disclose to any 5 other person or entity (other than to an attorney to obtain legal advice) the existence of such subpoena for a period 6 7 of up to 90 days. Such order may be issued on a showing 8 that the records or things being sought may be relevant 9 to the hearing, investigation, proceeding, or other matter and that there is reason to believe that such disclosure 10 11 may result in— 12 "(1) furtherance of a potential violation under 13 investigation; 14 "(2) endangerment to the life or physical safety 15 of any person; "(3) flight or other action to avoid prosecution 16 17 or other enforcement remedies; 18 "(4) destruction of or tampering with evidence; 19 or 20 "(5) intimidation of potential witnesses. 21 An order under this subsection may be renewed for addi-22 tional periods of up to 90 days upon a showing that any 23 of the circumstances described in paragraphs (1) through (5) continue to exist. 24

1 "(g) RELATION TO OTHER PROVISIONS.—The sub-2 poena authority vested in the Commissioner and the dis-3 trict courts of the United States by this section is in addi-4 tion to any such authority vested in the Commissioner or 5 such courts by other provisions of law.

6 "(h) NONDELEGATION.—The authority to issue a 7 subpoena under this section is limited to the Secretary or 8 an official designated by the Secretary. An official may 9 not be so designated unless the official is the director of 10 the district under this Act in which the article involved 11 is located, or is an official senior to such director".

12 SEC. 212. WHISTLEBLOWER PROTECTIONS.

Chapter IX (21 U.S.C. 391 et seq.), as amended by
section 206, is amended by adding at the end the following:

16 "SEC. 912. PROTECTIONS FOR EMPLOYEES WHO REFUSE TO
17 VIOLATE, OR WHO DISCLOSE VIOLATIONS OF,
18 THIS ACT OR SECTION 351 OF THE PUBLIC
19 HEALTH SERVICE ACT.

"(a) IN GENERAL.—No person who submits or is required under this Act or the Public Health Service Act
to submit any information related to a food, or any officer,
employee, contractor, subcontractor, or agent of such person may discharge, demote, suspend, threaten, harass, or
in any other manner discriminate against an employee in

the terms and conditions of employment because of any
 lawful act done by the employee, including within the ordi nary course of the job duties of such employee—

4 "(1) to provide information, cause information 5 to be provided, or otherwise assist in any investiga-6 tion regarding any conduct which the employee rea-7 sonably believes constitutes a violation of this Act, or 8 any other provision of Federal law relating to the 9 safety of a food, if the information or assistance is 10 provided to, or an investigation stemming from the 11 provided information is conducted by—

12 "(A) a Federal regulatory or law enforce-13 ment agency;

14 "(B) any Member of Congress or any com-15 mittee of Congress; or

"(C) a person with supervisory authority
over the employee (or such other person working for the employer who has the authority to
investigate, discover, or terminate the misconduct);

"(2) to file, cause to be filed, testify, participate
in, or otherwise assist in a proceeding filed, or about
to be filed (with any knowledge of the employer), in
any court or administrative forum relating to any
such alleged violation; or

1	"(3) to refuse to commit or assist in any such
2	violation.
3	"(b) Enforcement Action.—
4	"(1) IN GENERAL.—An employee who alleges
5	discharge or other discrimination in violation of sub-
6	section (a) may seek relief in accordance with the
7	provisions of subsection (c) by—
8	"(A) filing a complaint with the Secretary
9	of Labor; or
10	"(B) if the Secretary of Labor has not
11	issued a final decision within 210 days of the
12	filing of the complaint and there is no showing
13	that such delay is due to the bad faith of the
14	claimant, or within 90 days after receiving a
15	final decision or order from the Secretary,
16	bringing an action at law or equity for de novo
17	review in the appropriate district court of the
18	United States, which court shall have jurisdic-
19	tion over such action without regard to the
20	amount in controversy, and which action shall,
21	at the request of either party to such action, be
22	tried by the court with a jury.
23	"(2) PROCEDURE.—
24	"(A) IN GENERAL.—Any action under

paragraph (1) shall be governed under the rules

1	and procedures set forth in section 42121(b) of
2	title 49, United States Code.
3	"(B) EXCEPTION.—Notification in an ac-
4	tion under paragraph (1) shall be made in ac-
5	cordance with section $42121(b)(1)$ of title 49,
6	United States Code, except that such notifica-
7	tion shall be made to the person named in the
8	complaint and to the employer.
9	"(C) BURDENS OF PROOF.—An action
10	brought under paragraph (1)(B) shall be gov-
11	erned by the legal burdens of proof set forth in
12	section 42121(b) of title 49, United States
13	Code.
14	"(D) STATUTE OF LIMITATIONS.—An ac-
15	tion under paragraph (1) shall be commenced
16	not later than 180 days after the date on which
17	the violation occurs.
18	"(c) Remedies.—
19	"(1) IN GENERAL.—An employee prevailing in
20	any action under subsection $(b)(1)$ shall be entitled
21	to all relief necessary to make the employee whole.
22	"(2) Issuance of order.—If, in response to
23	a complaint filed under paragraph (b)(1), the Sec-
24	retary of Labor or the district court, as applicable,
25	determines that a violation of subsection (a) has oc-

1	curred, the Secretary or the court shall order the
2	person who committed such violation—
3	"(A) to take affirmative action to abate
4	the violation;
5	"(B) to—
6	"(i) reinstate the complainant to his
7	or her former position together with com-
8	pensation (including back pay); and
9	"(ii) restore the terms, conditions,
10	and privileges associated with his or her
11	employment; and
12	"(C) to provide compensatory damages to
13	the complainant.
14	If such an order is issued under this paragraph, the
15	Secretary or the court, at the request of the com-
16	plainant, shall assess against the person against
17	whom the order is issued a sum equal to the aggre-
18	gate amount of all costs and expenses (including at-
19	torney and expert witness fees) reasonably incurred,
20	as determined by the Secretary, by the complainant
21	for, or in connection with, the bringing of the com-
22	plaint upon which the order was issued.
23	"(d) RIGHTS RETAINED BY EMPLOYEE.—Nothing in
24	this section shall be deemed to diminish the rights, privi-
25	leges, or remedies of any employee under any Federal or

1 State law or under any collective bargaining agreement.

2 The rights and remedies in this section may not be waived3 by any agreement, policy, form, or condition of employ-4 ment.".

5 SEC. 213. EXTRATERRITORIAL JURISDICTION.

6 (a) PROHIBITED ACT.—Section 301 (21 U.S.C. 331),
7 as amended by sections 110, 111, 133, 136, and 205, is
8 amended by adding at the end the following:

9 "(uu) The production, manufacture, processing, prep-10 aration, packing, holding, or distribution of an adulterated 11 or misbranded food with the knowledge or intent that such 12 article will be imported into the United States.".

(b) JURISDICTION.—Chapter III (21 U.S.C. 331 et
14 seq.), as amended by section 211, is amended by adding
15 at the end the following:

16 "SEC. 312. EXTRATERRITORIAL JURISDICTION.

17 "There is extraterritorial Federal jurisdiction over
18 any violation of this Act relating to any article of food
19 if such article was intended for import into the United
20 States or if any act in furtherance of the violation was
21 committed in the United States.".

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