AMENDMENT IN THE NATURE OF A SUBSTITUTE TO H.R. 1424

OFFERED BY MR. GEORGE MILLER OF CALIFORNIA

Strike all after the enacting clause and insert the following:

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Paul Wellstone Mental Health and Addiction Equity Act
- 4 of 2007".
- 5 (b) Table of Contents of Contents of
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Amendments to the Employee Retirement Income Security Act of 1974.
 - Sec. 3. Amendments to the Public Health Service Act relating to the group market.
 - Sec. 5. Amendments to the Internal Revenue Code of 1986.
 - Sec. 5. Government Accountability Office studies and reports.

7 SEC. 2. AMENDMENTS TO THE EMPLOYEE RETIREMENT IN-

- 8 COME SECURITY ACT OF 1974.
- 9 (a) Extension of Parity to Treatment Limits
- 10 AND BENEFICIARY FINANCIAL REQUIREMENTS.—Section
- 11 712 of the Employee Retirement Income Security Act of
- 12 1974 (29 U.S.C. 1185a) is amended—
- (1) in subsection (a), by adding at the end the
- 14 following new paragraphs:

1	"(3) Treatment limits.—
2	"(A) NO TREATMENT LIMIT.—If the plan
3	or coverage does not include a treatment limit
4	(as defined in subparagraph (D)) on substan-
5	tially all medical and surgical benefits in any
6	category of items or services, the plan or cov-
7	erage may not impose any treatment limit on
8	mental health or substance-related disorder
9	benefits that are classified in the same category
10	of items or services.
11	"(B) TREATMENT LIMIT.—If the plan or
12	coverage includes a treatment limit on substan-
13	tially all medical and surgical benefits in any
14	category of items or services, the plan or cov-
15	erage may not impose such a treatment limit on
16	mental health or substance-related disorder
17	benefits for items and services within such cat-
18	egory that is more restrictive than the predomi-
19	nant treatment limit that is applicable to med-
20	ical and surgical benefits for items and services
21	within such category.
22	"(C) CATEGORIES OF ITEMS AND SERV-
23	ICES FOR APPLICATION OF TREATMENT LIMITS
24	AND BENEFICIARY FINANCIAL REQUIRE-
25	MENTS.—For purposes of this paragraph and

1	paragraph (4), there shall be the following five
2	categories of items and services for benefits,
3	whether medical and surgical benefits or mental
4	health and substance-related disorder benefits,
5	and all medical and surgical benefits and all
6	mental health and substance related benefits
7	shall be classified into one of the following cat-
8	egories:
9	"(i) Inpatient, in-network.—Items
10	and services not described in clause (v)
11	furnished on an inpatient basis and within
12	a network of providers established or rec-
13	ognized under such plan or coverage.
14	"(ii) Inpatient, out-of-network.—
15	Items and services not described in clause
16	(v) furnished on an inpatient basis and
17	outside any network of providers estab-
18	lished or recognized under such plan or
19	coverage.
20	"(iii) Outpatient, in-network.—
21	Items and services not described in clause
22	(v) furnished on an outpatient basis and
23	within a network of providers established
24	or recognized under such plan or coverage.

1	"(iv) Outpatient, out-of-net-
2	WORK.—Items and services not described
3	in clause (v) furnished on an outpatient
4	basis and outside any network of providers
5	established or recognized under such plan
6	or coverage.
7	"(v) Emergency care.—Items and
8	services, whether furnished on an inpatient
9	or outpatient basis or within or outside
10	any network of providers, required for the
11	treatment of an emergency medical condi-
12	tion (including an emergency condition re-
13	lating to mental health and substance-re-
14	lated disorders).
15	"(D) Treatment limit defined.—For
16	purposes of this paragraph, the term 'treatment
17	limit' means, with respect to a plan or coverage,
18	limitation on the frequency of treatment, num-
19	ber of visits or days of coverage, or other simi-
20	lar limit on the duration or scope of treatment
21	under the plan or coverage.
22	"(E) Predominance.—For purposes of
23	this subsection, a treatment limit or financial
24	requirement with respect to a category of items
25	and services is considered to be predominant if

1	it is the most common or frequent of such type
2	of limit or requirement with respect to such cat-
3	egory of items and services.
4	"(4) Beneficiary financial require-
5	MENTS.—
6	"(A) No beneficiary financial re-
7	QUIREMENT.—If the plan or coverage does not
8	include a beneficiary financial requirement (as
9	defined in subparagraph (C)) on substantially
10	all medical and surgical benefits within a cat-
11	egory of items and services (specified under
12	paragraph (3)(C)), the plan or coverage may
13	not impose such a beneficiary financial require-
14	ment on mental health or substance-related dis-
15	order benefits for items and services within
16	such category.
17	"(B) Beneficiary financial require-
18	MENT.—
19	"(i) Treatment of deductibles,
20	OUT-OF-POCKET LIMITS, AND SIMILAR FI-
21	NANCIAL REQUIREMENTS.—If the plan or
22	coverage includes a deductible, a limitation
23	on out-of-pocket expenses, or similar bene-
24	ficiary financial requirement that does not
25	apply separately to individual items and

1	services on substantially all medical and
2	surgical benefits within a category of items
3	and services (as specified in paragraph
4	(3)(C)), the plan or coverage shall apply
5	such requirement (or, if there is more than
6	one such requirement for such category of
7	items and services, the predominant re-
8	quirement for such category) both to med-
9	ical and surgical benefits within such cat-
10	egory and to mental health and substance-
11	related disorder benefits within such cat-
12	egory and shall not distinguish in the ap-
13	plication of such requirement between such
14	medical and surgical benefits and such
15	mental health and substance-related dis-
16	order benefits.
17	"(ii) Other financial require-
18	MENTS.—If the plan or coverage includes a
19	beneficiary financial requirement not de-
20	scribed in clause (i) on substantially all
21	medical and surgical benefits within a cat-
22	egory of items and services, the plan or
23	coverage may not impose such financial re-
24	quirement on mental health or substance-
25	related disorder benefits for items and

1	services within such category in a way that
2	results in greater out-of-pocket expenses to
3	the participant or beneficiary than the pre-
4	dominant beneficiary financial requirement
5	applicable to medical and surgical benefits
6	for items and services within such cat-
7	egory.
8	"(iii) Construction.—Nothing in
9	this subparagraph shall be construed as
10	prohibiting the plan or coverage from
11	waiving the application of any deductible
12	for mental health benefits or substance-re-
13	lated disorder benefits or both.
14	"(C) Beneficiary financial require-
15	MENT DEFINED.—For purposes of this para-
16	graph, the term 'beneficiary financial require-
17	ment' includes, with respect to a plan or cov-
18	erage, any deductible, coinsurance, co-payment,
19	other cost sharing, and limitation on the total
20	amount that may be paid by a participant or
21	beneficiary with respect to benefits under the
22	plan or coverage, but does not include the appli-
23	cation of any aggregate lifetime limit or annual
24	limit."; and
25	(2) in subsection (b)—

1	(A) by striking "construed—" and all that
2	follows through "(1) as requiring" and insert-
3	ing "construed as requiring";
4	(B) by striking "; or" and inserting a pe-
5	riod; and
6	(C) by striking paragraph (2).
7	(b) Expansion to Substance-Related Disorder
8	BENEFITS AND REVISION OF DEFINITION.—Such section
9	is further amended—
10	(1) by striking "mental health benefits" and in-
11	serting "mental health or substance-related disorder
12	benefits" each place it appears; and
13	(2) in paragraph (4) of subsection (e)—
14	(A) by striking "Mental Health Bene-
15	FITS" and inserting "MENTAL HEALTH AND
16	SUBSTANCE-RELATED DISORDER BENEFITS";
17	(B) by striking "benefits with respect to
18	mental health services" and inserting "benefits
19	with respect to services for mental health condi-
20	tions or substance-related disorders"; and
21	(C) by striking ", but does not include
22	benefits with respect to treatment of substances
23	abuse or chemical dependency".
24	(c) Availability of Plan Information About
25	Criteria for Medical Necessity.—Subsection (a) of

- 1 such section, as amended by subsection (a)(1), is further
- 2 amended by adding at the end the following new para-
- 3 graph:
- 4 "(5) Availability of Plan information.—
- 5 The criteria for medical necessity determinations
- 6 made under the plan with respect to mental health
- 7 and substance-related disorder benefits (or the
- 8 health insurance coverage offered in connection with
- 9 the plan with respect to such benefits) shall be made
- available in accordance with regulations by the plan
- administrator (or the health insurance issuer offer-
- ing such coverage) to any current or potential par-
- ticipant, beneficiary, or contracting provider upon
- request. The reason for any denial under the plan
- 15 (or coverage) of reimbursement or payment for serv-
- ices with respect to mental health and substance-re-
- lated disorder benefits in the case of any participant
- or beneficiary shall, upon request, be made available
- in accordance with regulations by the plan adminis-
- trator (or the health insurance issuer offering such
- coverage) to the participant or beneficiary.".
- 22 (d) Minimum Benefit Requirements.—Sub-
- 23 section (a) of such section is further amended by adding
- 24 at the end the following new paragraph:

1	"(6) Minimum scope of coverage and eq-
2	UITY IN OUT-OF-NETWORK BENEFITS.—
3	"(A) MINIMUM SCOPE OF MENTAL
4	HEALTH AND SUBSTANCE-RELATED DISORDER
5	BENEFITS.—In the case of a group health plan
6	(or health insurance coverage offered in connec-
7	tion with such a plan) that provides any mental
8	health or substance-related disorder benefits,
9	the plan or coverage shall include benefits for
10	any mental health condition and substance-re-
11	lated disorder for which benefits are provided
12	under the benefit plan option offered under
13	chapter 89 of title 5, United States Code, with
14	the highest average enrollment as of the begin-
15	ning of the most recent year beginning on or
16	before the beginning of the plan year involved.
17	"(B) Equity in coverage of out-of-
18	NETWORK BENEFITS.—
19	"(i) In general.—In the case of a
20	plan or coverage that provides both med-
21	ical and surgical benefits and mental
22	health or substance-related disorder bene-
23	fits, if medical and surgical benefits are
24	provided for substantially all items and
25	services in a category specified in clause

1 (ii) furnished outside any network	of pro-
viders established or recognized und	ler such
plan or coverage, the mental heal	lth and
4 substance-related disorder benefit	s shall
5 also be provided for items and ser	vices in
6 such category furnished outside as	ny net-
7 work of providers established or rec	ognized
8 under such plan or coverage in acce	ordance
9 with the requirements of this section	1.
10 "(ii) Categories of Item	S AND
11 SERVICES.—For purposes of clau	ise (i),
there shall be the following three car	tegories
of items and services for benefits, v	whether
medical and surgical benefits or	mental
health and substance-related disorder	er bene-
fits, and all medical and surgical l	benefits
and all mental health and substa	ance-re-
lated disorder benefits shall be el	assified
into one of the following categories:	
20 "(I) Emergency.—Item	is and
21 services, whether furnished on	an in-
patient or outpatient basis, r	required
for the treatment of an em	ergency
24 medical condition (including a	n emer-

1	gency condition relating to mental
2	health or substance-related disorders).
3	"(II) Inpatient.—Items and
4	services not described in subclause (I)
5	furnished on an inpatient basis.
6	"(III) OUTPATIENT.—Items and
7	services not described in subclause (I)
8	furnished on an outpatient basis.".
9	(e) Construction.—Subsection (a) of such section
10	is further amended by adding at the end the following new
11	paragraph:
12	"(7) Construction.—Nothing in this section
13	shall be construed to limit a group health plan (or
14	health insurance offered in connection with such a
15	plan) from managing the provision of medical, sur-
16	gical, mental health or substance-related disorder
17	benefits through any of the following methods:
18	"(A) the application of utilization review;
19	"(B) the application of authorization or
20	management practices;
21	"(C) the application of medical necessity
22	and appropriateness criteria; or
23	"(D) other processes intended to ensure
24	that beneficiaries receive appropriate care and

1	medically necessary services for covered bene-
2	fits;
3	to the extent such methods are recognized both by
4	industry and by providers and are not prohibited
5	under applicable State laws.".
6	(f) REVISION OF INCREASED COST EXEMPTION.—
7	Paragraph (2) of subsection (c) of such section is amended
8	to read as follows:
9	"(2) Increased cost exemption.—
10	"(A) In general.—With respect to a
11	group health plan (or health insurance coverage
12	offered in connection with such a plan), if the
13	application of this section to such plan (or cov-
14	erage) results in an increase for the plan year
15	involved of the actual total costs of coverage
16	with respect to medical and surgical benefits
17	and mental health and substance-related dis-
18	order benefits under the plan (as determined
19	and certified under subparagraph (C)) by an
20	amount that exceeds the applicable percentage
21	described in subparagraph (B) of the actual
22	total plan costs, the provisions of this section
23	shall not apply to such plan (or coverage) dur-
24	ing the following plan year, and such exemption

1	shall apply to the plan (or coverage) for 1 plan
2	year.
3	"(B) APPLICABLE PERCENTAGE.—With re-
4	spect to a plan (or coverage), the applicable
5	percentage described in this paragraph shall
6	be—
7	"(i) 2 percent in the case of the first
8	plan year which begins after the effective
9	date of the amendments made by section
10	101 of the Paul Wellstone Mental Health
11	and Addiction Equity Act of 2007; and
12	"(ii) 1 percent in the case of each
13	subsequent plan year.
14	"(C) Determinations by actuaries.—
15	Determinations as to increases in actual costs
16	under a plan (or coverage) for purposes of this
17	subsection shall be made and certified by a
18	qualified and licensed actuary who is a member
19	in good standing of the American Academy of
20	Actuaries.
21	"(D) 6-month determinations.—If a
22	group health plan (or a health insurance issuer
23	offering coverage in connection with such a
24	plan) seeks an exemption under this paragraph,
25	determinations under subparagraph (A) shall be

1	made after such plan (or coverage) has com-
2	plied with this section for the first 6 months of
3	the plan year involved.
4	"(E) Notification.—An election to mod-
5	ify coverage of mental health and substance-re-
6	lated disorder benefits as permitted under this
7	paragraph shall be treated as a material modi-
8	fication in the terms of the plan as described in
9	section 102(a) and notice of which shall be pro-
10	vided a reasonable period in advance of the
11	change.
12	"(F) NOTIFICATION OF APPROPRIATE
13	AGENCY.—
14	"(i) In General.—A group health
15	plan that, based on upon a certification de-
16	scribed under subparagraph (C), qualifies
17	for an exemption under this paragraph,
18	and elects to implement the exemption,
19	shall notify the Department of Labor of
20	such election.
21	"(ii) Requirement.—A notification
22	under clause (i) shall include—
23	"(I) a description of the number
24	of covered lives under the plan (or
25	coverage) involved at the time of the

1	notification, and as applicable, at the
2	time of any prior election of the cost-
3	exemption under this paragraph by
4	such plan (or coverage);
5	"(II) for both the plan year upon
6	which a cost exemption is sought and
7	the year prior, a description of the ac-
8	tual total costs of coverage with re-
9	spect to medical and surgical benefits
10	and mental health and substance-re-
11	lated disorder benefits under the plans
12	and
13	"(III) for both the plan year
14	upon which a cost exemption is sought
15	and the year prior, the actual total
16	costs of coverage with respect to men-
17	tal health and substance-related dis-
18	order benefits under the plan.
19	"(iii) Confidentiality.—A notifica-
20	tion under clause (i) shall be confidential.
21	The Department of Labor shall make
22	available, upon request to the appropriate
23	committees of Congress and on not more
24	than an annual basis, an anonymous

1	itemization of such notifications, that in-
2	cludes—
3	"(I) a breakdown of States by
4	the size and any type of employers
5	submitting such notification; and
6	"(II) a summary of the data re-
7	ceived under clause (ii).
8	"(G) NO IMPACT ON APPLICATION OF
9	STATE LAW.—The fact that a plan or coverage
10	is exempt from the provisions of this section
11	under subparagraph (A) shall not affect the ap-
12	plication of State law to such plan or cov-
13	erage.".
14	(g) Change in Exclusion for Smallest Employ-
15	ERS.—Subsection (c)(1)(B) of such section is amended—
16	(1) by inserting "(or 1 in the case of an em-
17	ployer residing in a State that permits small groups
18	to include a single individual)" after "at least 2" the
19	first place it appears; and
20	(2) by striking "and who employs at least 2 em-
21	ployees on the first day of the plan year".
22	(h) Elimination of Sunset Provision.—Such sec-
23	tion is amended by striking out subsection (f).

1	(i) Clarification Regarding Preemption.—Such
2	section is further amended by inserting after subsection
3	(e) the following new subsection:
4	"(f) Preemption, Relation to State Laws.—
5	"(1) In general.—This part shall not be con-
6	strued to supersede any provision of State law which
7	establishes, implements, or continues in effect any
8	consumer protections, benefits, methods of access to
9	benefits, rights, external review programs, or rem-
10	edies solely relating to health insurance issuers in
11	connection with group health insurance coverage (in-
12	cluding benefit mandates or regulation of group
13	health plans of 50 or fewer employees) except to the
14	extent that such provision prevents the application
15	of a requirement of this part.
16	"(2) Continued preemption with respect
17	TO GROUP HEALTH PLANS.—Nothing in this section
18	shall be construed to affect or modify the provisions
19	of section 514 with respect to group health plans.
20	"(3) Other state laws.—Nothing in this sec-
21	tion shall be construed to exempt or relieve any per-
22	son from any laws of any State not solely related to
23	health insurance issuers in connection with group
24	health coverage insofar as they may now or here-

1	after relate to insurance, health plans, or health cov-
2	erage.'''.
3	(j) Conforming Amendments to Heading.—
4	(1) In general.—The heading of such section
5	is amended to read as follows:
6	"SEC. 712.".
7	(2) CLERICAL AMENDMENT.—The table of con-
8	tents in section 1 of such Act is amended by striking
9	the item relating to section 712 and inserting the
10	following new item:
	"Sec. 712. Equity in mental health and substance-related disorder benefits.".
11	(k) Effective Date.—
12	(1) IN GENERAL.—The amendments made by
13	this section shall apply with respect to plan years be-
14	ginning on or after January 1, 2008.
15	(2) Special rule for collective bar-
16	GAINING AGREEMENTS.—In the case of a group
17	health plan maintained pursuant to one or more col-
18	lective bargaining agreements between employee rep-
19	resentatives and one or more employers ratified be-
20	fore the date of the enactment of this Act, the
21	amendments made by this section shall not apply to
22	plan years beginning before the later of—
23	(A) the date on which the last of the col-
24	lective bargaining agreements relating to the
25	plan terminates (determined without regard to

1	any extension thereof agreed to after the date
2	of the enactment of this Act), or
3	(B) January 1, 2010.
4	For purposes of subparagraph (A), any plan amend-
5	ment made pursuant to a collective bargaining
6	agreement relating to the plan which amends the
7	plan solely to conform to any requirement imposed
8	under an amendment under this section shall not be
9	treated as a termination of such collective bar-
10	gaining agreement.
11	(l) DOL ANNUAL SAMPLE COMPLIANCE.—The Sec-
12	retary of Labor shall annually sample and conduct random
13	audits of group health plans (and health insurance cov-
14	erage offered in connection with such plans) in order to
15	determine their compliance with the amendments made by
16	this Act and shall submit to the appropriate committees
17	of Congress an annual report on such compliance with
18	such amendments.
19	(m) Assistance to Participants and Bene-
20	FICIARIES.—The Secretary of Labor shall provide assist-
21	ance to participants and beneficiaries of group health
22	plans with any questions or problems with compliance with
23	the requirements of this Act. The Secretary shall notify
24	participants and beneficiaries when they can obtain assist-
25	ance from State consumer and insurance agencies and the

1	Secretary shall coordinate with State agencies to ensure
2	that participants and beneficiaries are protected and af-
3	forded the rights provided under this Act.
4	SEC. 3. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
5	ACT RELATING TO THE GROUP MARKET.
6	(a) Extension of Parity to Treatment Limits
7	AND BENEFICIARY FINANCIAL REQUIREMENTS.—Section
8	2705 of the Public Health Service Act (42 U.S.C. 300gg-
9	5) is amended—
10	(1) in subsection (a), by adding at the end the
11	following new paragraphs:
12	"(3) Treatment limits.—
13	"(A) NO TREATMENT LIMIT.—If the plan
14	or coverage does not include a treatment limit
15	(as defined in subparagraph (D)) on substan-
16	tially all medical and surgical benefits in any
17	category of items or services (specified in sub-
18	paragraph (C)), the plan or coverage may not
19	impose any treatment limit on mental health
20	and substance-related disorder benefits that are
21	classified in the same category of items or serv-
22	ices.
23	"(B) Treatment limit.—If the plan or
24	coverage includes a treatment limit on substan-
25	tially all medical and surgical benefits in any

1	category of items or services, the plan or cov-
2	erage may not impose such a treatment limit on
3	mental health and substance-related disorder
4	benefits for items and services within such cat-
5	egory that are more restrictive than the pre-
6	dominant treatment limit that is applicable to
7	medical and surgical benefits for items and
8	services within such category.
9	"(C) CATEGORIES OF ITEMS AND SERV-
10	ICES FOR APPLICATION OF TREATMENT LIMITS
11	AND BENEFICIARY FINANCIAL REQUIRE-
12	MENTS.—For purposes of this paragraph and
13	paragraph (4), there shall be the following four
14	categories of items and services for benefits,
15	whether medical and surgical benefits or mental
16	health and substance-related disorder benefits,
17	and all medical and surgical benefits and all
18	mental health and substance related benefits
19	shall be classified into one of the following cat-
20	egories:
21	"(i) Inpatient, in-network.—Items
22	and services furnished on an inpatient
23	basis and within a network of providers es-
24	tablished or recognized under such plan or
25	coverage.

1	"(ii) Inpatient, out-of-network.—
2	Items and services furnished on an inpa-
3	tient basis and outside any network of pro-
4	viders established or recognized under such
5	plan or coverage.
6	"(iii) Outpatient, in-network.—
7	Items and services furnished on an out-
8	patient basis and within a network of pro-
9	viders established or recognized under such
10	plan or coverage.
11	"(iv) Outpatient, out-of-net-
12	WORK.—Items and services furnished on
13	an outpatient basis and outside any net-
14	work of providers established or recognized
15	under such plan or coverage.
16	"(D) TREATMENT LIMIT DEFINED.—For
17	purposes of this paragraph, the term 'treatment
18	limit' means, with respect to a plan or coverage,
19	limitation on the frequency of treatment, num-
20	ber of visits or days of coverage, or other simi-
21	lar limit on the duration or scope of treatment
22	under the plan or coverage.
23	"(E) Predominance.—For purposes of
24	this subsection, a treatment limit or financial
25	requirement with respect to a category of items

1	and services is considered to be predominant if
2	it is the most common or frequent of such type
3	of limit or requirement with respect to such cat-
4	egory of items and services.
5	"(4) Beneficiary financial require-
6	MENTS.—
7	"(A) No beneficiary financial re-
8	QUIREMENT.—If the plan or coverage does not
9	include a beneficiary financial requirement (as
10	defined in subparagraph (C)) on substantially
11	all medical and surgical benefits within a cat-
12	egory of items and services (specified in para-
13	graph (3)(C)), the plan or coverage may not im-
14	pose such a beneficiary financial requirement on
15	mental health and substance-related disorder
16	benefits for items and services within such cat-
17	egory.
18	"(B) Beneficiary financial require-
19	MENT.—
20	"(i) TREATMENT OF DEDUCTIBLES,
21	OUT-OF-POCKET LIMITS, AND SIMILAR FI-
22	NANCIAL REQUIREMENTS.—If the plan or
23	coverage includes a deductible, a limitation
24	on out-of-pocket expenses, or similar bene-
25	ficiary financial requirement that does not

1	apply separately to individual items and
2	services on substantially all medical and
3	surgical benefits within a category of items
4	and services, the plan or coverage shall
5	apply such requirement (or, if there is
6	more than one such requirement for such
7	category of items and services, the pre-
8	dominant requirement for such category)
9	both to medical and surgical benefits with-
10	in such category and to mental health and
11	substance-related disorder benefits within
12	such category and shall not distinguish in
13	the application of such requirement be-
14	tween such medical and surgical benefits
15	and such mental health and substance-re-
16	lated disorder benefits.
17	"(ii) Other financial require-
18	MENTS.—If the plan or coverage includes a
19	beneficiary financial requirement not de-
20	scribed in clause (i) on substantially all
21	medical and surgical benefits within a cat-
22	egory of items and services, the plan or
23	coverage may not impose such financial re-
24	quirement on mental health and substance-
25	related disorder benefits for items and

1	services within such category in a way that
2	is more costly to the participant or bene-
3	ficiary than the predominant beneficiary fi-
4	nancial requirement applicable to medical
5	and surgical benefits for items and services
6	within such category.
7	"(C) Beneficiary financial require-
8	MENT DEFINED.—For purposes of this para-
9	graph, the term 'beneficiary financial require-
10	ment' includes, with respect to a plan or cov-
11	erage, any deductible, coinsurance, co-payment,
12	other cost sharing, and limitation on the total
13	amount that may be paid by a participant or
14	beneficiary with respect to benefits under the
15	plan or coverage, but does not include the appli-
16	cation of any aggregate lifetime limit or annual
17	limit."; and
18	(2) in subsection (b)—
19	(A) by striking "construed—" and all that
20	follows through "(1) as requiring" and insert-
21	ing "construed as requiring";
22	(B) by striking "; or" and inserting a pe-
23	riod; and
24	(C) by striking paragraph (2).

1	(b) Expansion to Substance-Related Disorder
2	BENEFITS AND REVISION OF DEFINITION.—Such section
3	is further amended—
4	(1) by striking "mental health benefits" and in-
5	serting "mental health and substance-related dis-
6	order benefits" each place it appears; and
7	(2) in paragraph (4) of subsection (e)—
8	(A) by striking "Mental Health Bene-
9	FITS" and inserting "MENTAL HEALTH AND
10	SUBSTANCE-RELATED DISORDER BENEFITS";
11	(B) by striking "benefits with respect to
12	mental health services" and inserting "benefits
13	with respect to services for mental health condi-
14	tions or substance-related disorders"; and
15	(C) by striking ", but does not include
16	benefits with respect to treatment of substances
17	abuse or chemical dependency".
18	(c) Availability of Plan Information About
19	Criteria for Medical Necessity.—Subsection (a) of
20	such section, as amended by subsection (a)(1), is further
21	amended by adding at the end the following new para-
22	graph:
23	"(5) Availability of Plan information.—
24	The criteria for medical necessity determinations
25	made under the plan with respect to mental health

1	and substance-related disorder benefits (or the
2	health insurance coverage offered in connection with
3	the plan with respect to such benefits) shall be made
4	available by the plan administrator (or the health in-
5	surance issuer offering such coverage) to any cur-
6	rent or potential participant, beneficiary, or con-
7	tracting provider upon request. The reason for any
8	denial under the plan (or coverage) of reimburse-
9	ment or payment for services with respect to mental
10	health and substance-related disorder benefits in the
11	case of any participant or beneficiary shall, upon re-
12	quest, be made available by the plan administrator
13	(or the health insurance issuer offering such cov-
14	erage) to the participant or beneficiary.".
15	(d) Minimum Benefit Requirements.—Sub-
16	section (a) of such section is further amended by adding
17	at the end the following new paragraph:
18	"(6) Minimum scope of coverage and eq-
19	UITY IN OUT-OF-NETWORK BENEFITS.—
20	"(A) MINIMUM SCOPE OF MENTAL
21	HEALTH AND SUBSTANCE-RELATED DISORDER
22	BENEFITS.—In the case of a group health plan
23	(or health insurance coverage offered in connec-
24	tion with such a plan) that provides any mental
25	health and substance-related disorder benefits,

1	the plan or coverage shall include benefits for
2	any mental health condition or substance-re-
3	lated disorder for which benefits are provided
4	under the benefit plan option offered under
5	chapter 89 of title 5, United States Code, with
6	the highest average enrollment as of the begin-
7	ning of the most recent year beginning on or
8	before the beginning of the plan year involved.
9	"(B) EQUITY IN COVERAGE OF OUT-OF-
10	NETWORK BENEFITS.—
11	"(i) IN GENERAL.—In the case of a
12	plan or coverage that provides both med-
13	ical and surgical benefits and mental
14	health and substance-related disorder bene-
15	fits, if medical and surgical benefits are
16	provided for substantially all items and
17	services in a category specified in clause
18	(ii) furnished outside any network of pro-
19	viders established or recognized under such
20	plan or coverage, the mental health and
21	substance-related disorder benefits shall
22	also be provided for items and services in
23	such category furnished outside any net-
24	work of providers established or recognized

1	under such plan or coverage in accordance
2	with the requirements of this section.
3	"(ii) Categories of Items and
4	SERVICES.—For purposes of clause (i),
5	there shall be the following three categories
6	of items and services for benefits, whether
7	medical and surgical benefits or mental
8	health and substance-related disorder bene-
9	fits, and all medical and surgical benefits
10	and all mental health and substance-re-
11	lated disorder benefits shall be classified
12	into one of the following categories:
13	"(I) Emergency.—Items and
14	services, whether furnished on an in-
15	patient or outpatient basis, required
16	for the treatment of an emergency
17	medical condition (including an emer-
18	gency condition relating to mental
19	health and substance-related dis-
20	orders).
21	"(II) Inpatient.—Items and
22	services not described in subclause (I)
23	furnished on an inpatient basis.

1	"(III) OUTPATIENT.—Items and
2	services not described in subclause (I)
3	furnished on an outpatient basis.".
4	(e) REVISION OF INCREASED COST EXEMPTION.—
5	Paragraph (2) of subsection (c) of such section is amended
6	to read as follows:
7	"(2) Increased cost exemption.—
8	"(A) In general.—With respect to a
9	group health plan (or health insurance coverage
10	offered in connection with such a plan), if the
11	application of this section to such plan (or cov-
12	erage) results in an increase for the plan year
13	involved of the actual total costs of coverage
14	with respect to medical and surgical benefits
15	and mental health and substance-related dis-
16	order benefits under the plan (as determined
17	and certified under subparagraph (C)) by an
18	amount that exceeds the applicable percentage
19	described in subparagraph (B) of the actual
20	total plan costs, the provisions of this section
21	shall not apply to such plan (or coverage) dur-
22	ing the following plan year, and such exemption
23	shall apply to the plan (or coverage) for 1 plan
24	year.

1	"(B) APPLICABLE PERCENTAGE.—With re-
2	spect to a plan (or coverage), the applicable
3	percentage described in this paragraph shall
4	be—
5	"(i) 2 percent in the case of the first
6	plan year which begins after the date of
7	the enactment of the Paul Wellstone Men-
8	tal Health and Addiction Equity Act of
9	2007; and
10	"(ii) 1 percent in the case of each
11	subsequent plan year.
12	"(C) Determinations by actuaries.—
13	Determinations as to increases in actual costs
14	under a plan (or coverage) for purposes of this
15	subsection shall be made by a qualified actuary
16	who is a member in good standing of the Amer-
17	ican Academy of Actuaries. Such determina-
18	tions shall be certified by the actuary and be
19	made available to the general public.
20	"(D) 6-month determinations.—If a
21	group health plan (or a health insurance issuer
22	offering coverage in connection with such a
23	plan) seeks an exemption under this paragraph,
24	determinations under subparagraph (A) shall be
25	made after such plan (or coverage) has com-

1	plied with this section for the first 6 months of
2	the plan year involved.
3	"(E) Notification.—A group health plan
4	under this part shall comply with the notice re-
5	quirement under section $712(c)(2)(E)$ of the
6	Employee Retirement Income Security Act of
7	1974 with respect to the a modification of men-
8	tal health and substance-related disorder bene-
9	fits as permitted under this paragraph as if
10	such section applied to such plan.".
11	(f) Change in Exclusion for Smallest Employ-
12	ERS.—Subsection (c)(1)(B) of such section is amended—
13	(1) by inserting "(or 1 in the case of an em-
14	ployer residing in a State that permits small groups
15	to include a single individual)" after "at least 2" the
16	first place it appears; and
17	(2) by striking "and who employs at least 2 em-
18	ployees on the first day of the plan year".
19	(g) Elimination of Sunset Provision.—Such sec-
20	tion is amended by striking out subsection (f).
21	(h) Clarification Regarding Preemption.—
22	Such section is further amended by inserting after sub-
23	section (e) the following new subsection:
24	"(f) Preemption, Relation to State Laws.—

1	"(1) IN GENERAL.—Nothing in this section
2	shall be construed to preempt any State law that
3	provides greater consumer protections, benefits,
4	methods of access to benefits, rights or remedies
5	that are greater than the protections, benefits, meth-
6	ods of access to benefits, rights or remedies provided
7	under this section.
8	"(2) Construction.—Nothing in this section
9	shall be construed to affect or modify the provisions
10	of section 2723 with respect to group health plans.".
11	(i) Conforming Amendment to Heading.—The
12	heading of such section is amended to read as follows:
13	"SEC. 2705.".
14	(j) Effective Date.—The amendments made by
15	this section shall apply with respect to plan years begin-
16	ning on or after January 1, 2008.
17	SEC. 4. AMENDMENTS TO THE INTERNAL REVENUE CODE
18	OF 1986.
19	
	(a) Extension of Parity to Treatment Limits
20	(a) Extension of Parity to Treatment Limits and Beneficiary Financial Requirements.—Section
20	AND BENEFICIARY FINANCIAL REQUIREMENTS.—Section
20 21	AND BENEFICIARY FINANCIAL REQUIREMENTS.—Section 9812 of the Internal Revenue Code of 1986 is amended—

1	"(A) NO TREATMENT LIMIT.—If the plan
2	does not include a treatment limit (as defined
3	in subparagraph (D)) on substantially all med-
4	ical and surgical benefits in any category of
5	items or services (specified in subparagraph
6	(C)), the plan may not impose any treatment
7	limit on mental health and substance-related
8	disorder benefits that are classified in the same
9	category of items or services.
10	"(B) TREATMENT LIMIT.—If the plan in-
11	cludes a treatment limit on substantially all
12	medical and surgical benefits in any category of
13	items or services, the plan may not impose such
14	a treatment limit on mental health and sub-
15	stance-related disorder benefits for items and
16	services within such category that are more re-
17	strictive than the predominant treatment limit
18	that is applicable to medical and surgical bene-
19	fits for items and services within such category.
20	"(C) CATEGORIES OF ITEMS AND SERV-
21	ICES FOR APPLICATION OF TREATMENT LIMITS
22	AND BENEFICIARY FINANCIAL REQUIRE-
23	MENTS.—For purposes of this paragraph and
24	paragraph (4), there shall be the following four
25	categories of items and services for benefits,

1	whether medical and surgical benefits or mental
2	health and substance-related disorder benefits,
3	and all medical and surgical benefits and all
4	mental health and substance related benefits
5	shall be classified into one of the following cat-
6	egories:
7	"(i) Inpatient, in-network.—Items
8	and services furnished on an inpatient
9	basis and within a network of providers es-
10	tablished or recognized under such plan or
11	coverage.
12	"(ii) Inpatient, out-of-network.—
13	Items and services furnished on an inpa-
14	tient basis and outside any network of pro-
15	viders established or recognized under such
16	plan or coverage.
17	"(iii) Outpatient, in-network.—
18	Items and services furnished on an out-
19	patient basis and within a network of pro-
20	viders established or recognized under such
21	plan or coverage.
22	"(iv) Outpatient, out-of-net-
23	WORK.—Items and services furnished on
24	an outpatient basis and outside any net-

1	work of providers established or recognized
2	under such plan or coverage.
3	"(D) Treatment limit defined.—For
4	purposes of this paragraph, the term 'treatment
5	limit' means, with respect to a plan, limitation
6	on the frequency of treatment, number of visits
7	or days of coverage, or other similar limit on
8	the duration or scope of treatment under the
9	plan.
10	"(E) Predominance.—For purposes of
11	this subsection, a treatment limit or financial
12	requirement with respect to a category of items
13	and services is considered to be predominant if
14	it is the most common or frequent of such type
15	of limit or requirement with respect to such cat-
16	egory of items and services.
17	"(4) Beneficiary financial require-
18	MENTS.—
19	"(A) NO BENEFICIARY FINANCIAL RE-
20	QUIREMENT.—If the plan does not include a
21	beneficiary financial requirement (as defined in
22	subparagraph (C)) on substantially all medical
23	and surgical benefits within a category of items
24	and services (specified in paragraph (3)(C)),
25	the plan may not impose such a beneficiary fi-

1	nancial requirement on mental health and sub-
2	stance-related disorder benefits for items and
3	services within such category.
4	"(B) Beneficiary financial require-
5	MENT.—
6	"(i) Treatment of deductibles,
7	OUT-OF-POCKET LIMITS, AND SIMILAR FI-
8	NANCIAL REQUIREMENTS.—If the plan or
9	coverage includes a deductible, a limitation
10	on out-of-pocket expenses, or similar bene-
11	ficiary financial requirement that does not
12	apply separately to individual items and
13	services on substantially all medical and
14	surgical benefits within a category of items
15	and services, the plan or coverage shall
16	apply such requirement (or, if there is
17	more than one such requirement for such
18	category of items and services, the pre-
19	dominant requirement for such category)
20	both to medical and surgical benefits with-
21	in such category and to mental health and
22	substance-related disorder benefits within
23	such category and shall not distinguish in
24	the application of such requirement be-
25	tween such medical and surgical benefits

1	and such mental health and substance-re-
2	lated disorder benefits.
3	"(ii) Other financial require-
4	MENTS.—If the plan includes a beneficiary
5	financial requirement not described in
6	clause (i) on substantially all medical and
7	surgical benefits within a category of items
8	and services, the plan may not impose such
9	financial requirement on mental health and
10	substance-related disorder benefits for
11	items and services within such category in
12	a way that is more costly to the participant
13	or beneficiary than the predominant bene-
14	ficiary financial requirement applicable to
15	medical and surgical benefits for items and
16	services within such category.
17	"(C) Beneficiary financial require-
18	ment defined.—For purposes of this para-
19	graph, the term 'beneficiary financial require-
20	ment' includes, with respect to a plan, any de-
21	ductible, coinsurance, co-payment, other cost
22	sharing, and limitation on the total amount
23	that may be paid by a participant or beneficiary
24	with respect to benefits under the plan, but

1	does not include the application of any aggre-
2	gate lifetime limit or annual limit."; and
3	(2) in subsection (b)—
4	(A) by striking "construed—" and all that
5	follows through "(1) as requiring" and insert-
6	ing "construed as requiring";
7	(B) by striking "; or" and inserting a pe-
8	riod; and
9	(C) by striking paragraph (2).
10	(b) Expansion to Substance-Related Disorder
11	BENEFITS AND REVISION OF DEFINITION.—Such section
12	is further amended—
13	(1) by striking "mental health benefits" and in-
14	serting "mental health and substance-related dis-
15	order benefits" each place it appears; and
16	(2) in paragraph (4) of subsection (e)—
17	(A) by striking "Mental Health Bene-
18	FITS" in the heading and inserting "MENTAL
19	HEALTH AND SUBSTANCE-RELATED DISORDER
20	BENEFITS";
21	(B) by striking "benefits with respect to
22	mental health services" and inserting "benefits
23	with respect to services for mental health condi-
24	tions or substance-related disorders"; and

1	(C) by striking ", but does not include
2	benefits with respect to treatment of substances
3	abuse or chemical dependency".
4	(c) Availability of Plan Information About
5	Criteria for Medical Necessity.—Subsection (a) of
6	such section, as amended by subsection (a)(1), is further
7	amended by adding at the end the following new para-
8	graph:
9	"(5) Availability of Plan Information.—
10	The criteria for medical necessity determinations
11	made under the plan with respect to mental health
12	and substance-related disorder benefits shall be
13	made available by the plan administrator to any cur-
14	rent or potential participant, beneficiary, or con-
15	tracting provider upon request. The reason for any
16	denial under the plan of reimbursement or payment
17	for services with respect to mental health and sub-
18	stance-related disorder benefits in the case of any
19	participant or beneficiary shall, upon request, be
20	made available by the plan administrator to the par-
21	ticipant or beneficiary.".
22	(d) Minimum Benefit Requirements.—Sub-
23	section (a) of such section is further amended by adding
24	at the end the following new paragraph:

1	"(6) Minimum scope of coverage and eq-
2	UITY IN OUT-OF-NETWORK BENEFITS.—
3	"(A) MINIMUM SCOPE OF MENTAL
4	HEALTH AND SUBSTANCE-RELATED DISORDER
5	BENEFITS.—In the case of a group health plan
6	(or health insurance coverage offered in connec-
7	tion with such a plan) that provides any mental
8	health and substance-related disorder benefits,
9	the plan or coverage shall include benefits for
10	any mental health condition or substance-re-
11	lated disorder for which benefits are provided
12	under the benefit plan option offered under
13	chapter 89 of title 5, United States Code, with
14	the highest average enrollment as of the begin-
15	ning of the most recent year beginning on or
16	before the beginning of the plan year involved.
17	"(B) Equity in coverage of out-of-
18	NETWORK BENEFITS.—
19	"(i) In general.—In the case of a
20	plan that provides both medical and sur-
21	gical benefits and mental health and sub-
22	stance-related disorder benefits, if medical
23	and surgical benefits are provided for sub-
24	stantially all items and services in a cat-
25	egory specified in clause (ii) furnished out-

1	side any network of providers established
2	or recognized under such plan or coverage,
3	the mental health and substance-related
4	disorder benefits shall also be provided for
5	items and services in such category fur-
6	nished outside any network of providers es-
7	tablished or recognized under such plan in
8	accordance with the requirements of this
9	section.
10	"(ii) Categories of Items and
11	SERVICES.—For purposes of clause (i),
12	there shall be the following three categories
13	of items and services for benefits, whether
14	medical and surgical benefits or mental
15	health and substance-related disorder bene-
16	fits, and all medical and surgical benefits
17	and all mental health and substance-re-
18	lated disorder benefits shall be classified
19	into one of the following categories:
20	"(I) Emergency.—Items and
21	services, whether furnished on an in-
22	patient or outpatient basis, required
23	for the treatment of an emergency
24	medical condition (including an emer-
25	gency condition relating to mental

1	health and substance-related dis-
2	orders).
3	"(II) INPATIENT.—Items and
4	services not described in subclause (I)
5	furnished on an inpatient basis.
6	"(III) OUTPATIENT.—Items and
7	services not described in subclause (I)
8	furnished on an outpatient basis.".
9	(e) REVISION OF INCREASED COST EXEMPTION.—
10	Paragraph (2) of subsection (c) of such section is amended
11	to read as follows:
12	"(2) Increased cost exemption.—
13	"(A) In general.—With respect to a
14	group health plan, if the application of this sec-
15	tion to such plan results in an increase for the
16	plan year involved of the actual total costs of
17	coverage with respect to medical and surgical
18	benefits and mental health and substance-re-
19	lated disorder benefits under the plan (as deter-
20	mined and certified under subparagraph (C)) by
21	an amount that exceeds the applicable percent-
22	age described in subparagraph (B) of the actual
23	total plan costs, the provisions of this section
24	shall not apply to such plan during the fol-

1	lowing plan year, and such exemption shall
2	apply to the plan for 1 plan year.
3	"(B) APPLICABLE PERCENTAGE.—With re-
4	spect to a plan, the applicable percentage de-
5	scribed in this paragraph shall be—
6	"(i) 2 percent in the case of the first
7	plan year which begins after the date of
8	the enactment of the Paul Wellstone Men-
9	tal Health and Addiction Equity Act of
10	2007; and
11	"(ii) 1 percent in the case of each
12	subsequent plan year.
13	"(C) Determinations by actuaries.—
14	Determinations as to increases in actual costs
15	under a plan for purposes of this subsection
16	shall be made by a qualified actuary who is a
17	member in good standing of the American
18	Academy of Actuaries. Such determinations
19	shall be certified by the actuary and be made
20	available to the general public.
21	"(D) 6-month determinations.—If a
22	group health plan seeks an exemption under
23	this paragraph, determinations under subpara-
24	graph (A) shall be made after such plan has

1	complied with this section for the first 6
2	months of the plan year involved.".
3	(f) CHANGE IN EXCLUSION FOR SMALLEST EMPLOY-
4	ERS.—Subsection (c)(1) of such section is amended to
5	read as follows:
6	"(1) Small employer exemption.—
7	"(A) IN GENERAL.—This section shall not
8	apply to any group health plan for any plan
9	year of a small employer.
10	"(B) Small employer.—For purposes of
11	subparagraph (A), the term 'small employer'
12	means, with respect to a calendar year and a
13	plan year, an employer who employed an aver-
14	age of at least 2 (or 1 in the case of an em-
15	ployer residing in a State that permits small
16	groups to include a single individual) but not
17	more than 50 employees on business days dur-
18	ing the preceding calendar year. For purposes
19	of the preceding sentence, all persons treated as
20	a single employer under subsection (b), (c),
21	(m), or (o) of section 414 shall be treated as 1
22	employer and rules similar to rules of subpara-
23	graphs (B) and (C) of section $4980D(d)(2)$
24	shall apply.".

1	(g) Elimination of Sunset Provision.—Such sec-
2	tion is amended by striking subsection (f).
3	(h) Conforming Amendments to Heading.—
4	(1) In general.—The heading of such section
5	is amended to read as follows:
6	"SEC. 9812.".
7	(2) CLERICAL AMENDMENT.—The table of sec-
8	tions for subchapter B of chapter 100 of the Inter-
9	nal Revenue Code of 1986 is amended by striking
10	the item relating to section 9812 and inserting the
11	following new item:
	$\hbox{``Sec. 9812. Equity in mental health and substance-related disorder benefits.''}.$
12	(i) Effective Date.—The amendments made by
13	this section shall apply with respect to plan years begin-
14	ning on or after January 1, 2008.
15	SEC. 5. STUDIES AND REPORTS.
16	(a) Implementation of Act.—
17	(1) GAO STUDY.—The Comptroller General of
18	the United States shall conduct a study that evalu-
19	ates the effect of the implementation of the amend-
20	ments made by this Act on—
21	(A) the cost of health insurance coverage;
22	(B) access to health insurance coverage
23	(including the availability of in-network pro-
24	viders);
25	(C) the quality of health care;

1	(D) Medicare, Medicaid, and State and
2	local mental health and substance abuse treat-
3	ment spending;
4	(E) the number of individuals with private
5	insurance who received publicly funded health
6	care for mental health and substance-related
7	disorders;
8	(F) spending on public services, such as
9	the criminal justice system, special education,
10	and income assistance programs;
11	(G) the use of medical management of
12	mental health and substance-related disorder
13	benefits and medical necessity determinations
14	by group health plans (and health insurance
15	issuers offering health insurance coverage in
16	connection with such plans) and timely access
17	by participants and beneficiaries to clinically-in-
18	dicated care for mental health and substance-
19	use disorders; and
20	(H) other matters as determined appro-
21	priate by the Comptroller General.
22	(2) Report.—Not later than 2 years after the
23	date of enactment of this Act, the Comptroller Gen-
24	eral shall prepare and submit to the appropriate

- 1 committees of the Congress a report containing the
- 2 results of the study conducted under paragraph (1).
- 3 (b) GAO REPORT ON UNIFORM PATIENT PLACE-
- 4 MENT CRITERIA.—Not later than 18 months after the
- 5 date of the enactment of this Act, the Comptroller General
- 6 shall submit to the appropriate committees of each House
- 7 of the Congress a report on availability of uniform patient
- 8 placement criteria for mental health and substance-related
- 9 disorders that could be used by group health plans and
- 10 health insurance issuers to guide determinations of med-
- 11 ical necessity and the extent to which health plans utilize
- 12 such criteria. If such criteria do not exist, the report shall
- 13 include recommendations on a process for developing such
- 14 criteria.
- 15 (c) DOL BIANNUAL REPORT ON OBSTACLES IN OB-
- 16 TAINING COVERAGE.—Every two years, the Secretary of
- 17 Labor, in consultation with the Secretaries of Health and
- 18 Human Services and the Treasury, shall submit to the ap-
- 19 propriate committees of each House of the Congress a re-
- 20 port on obstacles that individuals face in obtaining mental
- 21 health and substance-related disorder care under their
- 22 health plans.