^{111TH CONGRESS} 2D SESSION H.R. 5114

To extend the authorization for the national flood insurance program, to identify priorities essential to reform and ongoing stable functioning of the program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 22, 2010

Ms. WATERS (for herself, Mr. FRANK of Massachusetts, Mr. KANJORSKI, Mr. COSTELLO, Ms. MATSUI, Mr. THOMPSON of Mississippi, Mr. PATRICK J. MURPHY of Pennsylvania, Mrs. CAPPS, Mr. CARDOZA, Mr. HARE, Mr. AL GREEN of Texas, and Ms. LINDA T. SÁNCHEZ of California) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

- To extend the authorization for the national flood insurance program, to identify priorities essential to reform and ongoing stable functioning of the program, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Flood Insurance Reform Priorities Act of 2010".

1 (b) TABLE OF CONTENTS.—The table of contents for

2 this Act is as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Findings and purposes.
- Sec. 3. Extension of national flood insurance program.
- Sec. 4. Maximum coverage limits.
- Sec. 5. Phase-in of actuarial rates for nonresidential properties and non-primary residences.
- Sec. 6. 5-year delay in effective date of mandatory purchase requirement for new flood hazard areas.
- Sec. 7. 5-year phase-in of flood insurance rates for newly mapped areas.
- Sec. 8. Increase in annual limitation on premium increases.
- Sec. 9. Consideration of construction, reconstruction, and improvement of flood protection systems in determination of flood insurance rates.
- Sec. 10. Treatment of certain flood protection projects.
- Sec. 11. Exception to waiting period for effective date of policies.
- Sec. 12. Enforcement.
- Sec. 13. Notification to tenants of availability of contents insurance.
- Sec. 14. Flood insurance outreach.
- Sec. 15. Notice of availability of flood insurance and escrow in RESPA good faith estimate.
- Sec. 16. Authorization of additional FEMA staff.
- Sec. 17. Plan to verify maintenance of flood insurance on Mississippi and Louisiana properties receiving emergency supplemental funds.
- Sec. 18. Flood insurance advocate.
- Sec. 19. Study regarding mandatory purchase requirement for natural 100-year floodplain and non-federally related loans.
- Sec. 20. Study of methods to increase flood insurance program participation by low-income families.
- Sec. 21. Report on inclusion of building codes in floodplain management criteria.

3 SEC. 2. FINDINGS AND PURPOSES.

- 4 (a) FINDINGS.—The Congress finds that—
- 5 (1) since the enactment of National Flood In-
- 6 surance Act of 1968, the national flood insurance
- 7 program has been the primary source of reliable,
- 8 reasonably priced, flood insurance coverage for mil-
- 9 lions of American homes and businesses;
- 10 (2) today over 5,500,000 homes and businesses
- 11 in the United States rely on the national flood insur-

ance program to provide a degree of financial secu rity;

3 (3) although participation in the national flood 4 insurance program has, in the past, largely been lim-5 ited to properties required to participate in the pro-6 gram because of the program's mandatory purchase 7 requirement for properties in special flood hazard 8 areas with loans from federally regulated lenders, re-9 cent annual and extraordinary flooding has resulted 10 in the program enjoying its highest voluntary par-11 ticipation since the establishment of the mandatory 12 flood insurance purchase requirement;

(4) several years of below-average flood claim
losses and increased voluntary participation in the
national flood insurance program have allowed the
program to fully service the debt incurred following
Hurricanes Katrina and Rita and allowed the program to pay \$500,000,000 of the principal of that
outstanding debt;

(5) though significant reforms are needed to
further improve the financial outlook of the national
flood insurance program, long-term and reliable authorization of the program is an essential element to
stabilizing the already fragile United States housing
market;

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1 (6) increased flooding in areas outside des-2 ignated special flood hazard areas prompted the Ex-3 ecutive and the Congress in 2002 to begin calling for 4 the national flood insurance program to develop and 5 disseminate revised, updated flood insurance rate 6 maps that reflect the real risk of flooding for prop-7 erties not previously identified as being located with-8 in a special flood hazard area; 9 (7) dissemination of accurate, up-to-date, flood-10 risk information remains a primary goal of the na-11 tional flood insurance program and such information 12 should be disseminated as soon as such information is collected and available; 13 14 (8) communities should be encouraged to make 15 their residents aware of updated flood-risk data 16 while communities are assessing and incorporating 17 updated flood-risk data into long-term community 18 planning; 19 (9) the maximum coverage limits for flood in-20 surance policies should be increased to reflect infla-21 tion and the increased cost of housing; and 22 (10) phasing out flood insurance premium sub-

(10) phasing out flood insurance premium subsidies currently extended to vacation homes, second
homes, and commercial properties would result in

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1	significant average annual savings to the national
2	flood insurance program.
3	(b) PURPOSES.—The purposes of this Act are—
4	(1) to identify priorities essential to the reform
5	and ongoing stable functioning of the national flood
6	insurance program;
7	(2) to increase incentives for homeowners and
8	communities to participate in the national flood in-
9	surance program and to improve oversight to ensure
10	better accountability of the national flood insurance
11	program and the Federal Emergency Management
12	Agency; and
13	(3) to increase awareness of homeowners of
13 14	(3) to increase awareness of homeowners of flood risks and improve the information regarding
14	flood risks and improve the information regarding
14 15	flood risks and improve the information regarding such risks provided to homeowners.
14 15 16	flood risks and improve the information regarding such risks provided to homeowners. SEC. 3. EXTENSION OF NATIONAL FLOOD INSURANCE PRO-
14 15 16 17	flood risks and improve the information regarding such risks provided to homeowners. SEC. 3. EXTENSION OF NATIONAL FLOOD INSURANCE PRO- GRAM.
14 15 16 17 18	flood risks and improve the information regarding such risks provided to homeowners. SEC. 3. EXTENSION OF NATIONAL FLOOD INSURANCE PRO- GRAM. (a) PROGRAM EXTENSION.—Section 1319 of the Na-
14 15 16 17 18 19	flood risks and improve the information regarding such risks provided to homeowners. SEC. 3. EXTENSION OF NATIONAL FLOOD INSURANCE PRO- GRAM. (a) PROGRAM EXTENSION.—Section 1319 of the Na- tional Flood Insurance Act of 1968 (42 U.S.C. 4026) is
 14 15 16 17 18 19 20 	flood risks and improve the information regarding such risks provided to homeowners. SEC. 3. EXTENSION OF NATIONAL FLOOD INSURANCE PRO- GRAM. (a) PROGRAM EXTENSION.—Section 1319 of the Na- tional Flood Insurance Act of 1968 (42 U.S.C. 4026) is amended by striking "September 30, 2008" and inserting
 14 15 16 17 18 19 20 21 	flood risks and improve the information regarding such risks provided to homeowners. SEC. 3. EXTENSION OF NATIONAL FLOOD INSURANCE PRO- GRAM. (a) PROGRAM EXTENSION.—Section 1319 of the Na- tional Flood Insurance Act of 1968 (42 U.S.C. 4026) is amended by striking "September 30, 2008" and inserting "September 30, 2015".

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(c) EXTENSION OF PILOT PROGRAM FOR MITIGA-1 2 TION OF SEVERE REPETITIVE LOSS PROPERTIES.—Section 1361A of the National Flood Insurance Act of 1968 3 4 (42 U.S.C. 4102a) is amended— (1) in subsection (k)(1), by striking "2005, 5 2006, 2007, 2008, and 2009" and inserting "2011, 6 7 2012, 2013, 2014, and 2015"; and 8 (2) by striking subsection (1). 9 SEC. 4. MAXIMUM COVERAGE LIMITS. 10 Subsection (b) of section 1306 of the National Flood 11 Insurance Act of 1968 (42 U.S.C. 4013(b)) is amended— 12 (1) in paragraph (2), by striking "\$250,000" 13 and inserting "\$335,000"; 14 (2) in paragraph (3), by striking "\$100,000" 15 and inserting "\$135,000"; and 16 (3) in paragraph (4)— 17 (A) by striking "\$500,000" each place 18 such term appears and inserting "\$670,000"; 19 and 20 (B) by inserting before "; and" the following: "; except that, in the case of any non-21 22 residential property that is a structure con-23 taining more than one dwelling unit that is 24 made available for occupancy by rental (not-25 withstanding the provisions applicable to the

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1 determination of the risk premium rate for such 2 property), additional flood insurance in excess 3 of such limits shall be made available to every 4 insured upon renewal and every applicant for 5 insurance so as to enable any such insured or 6 applicant to receive coverage up to a total 7 amount that is equal to the product of the total 8 number of such rental dwelling units in such 9 property and the maximum coverage limit per 10 dwelling unit specified in paragraph (2); except 11 that in the case of any such multi-unit, nonresi-12 dential rental property that is a pre-FIRM 13 structure (as such term is defined in section 14 578(b) of the National Flood Insurance Reform 15 Act of 1994 (42 U.S.C. 4014 note)), the risk 16 premium rate for the first \$500,000 of coverage 17 shall be determined in accordance with section 18 1307(a)(2) and the risk premium rate for any 19 coverage in excess of such amount shall be de-20 termined accordance section in with 21 1307(a)(1)".

1	SEC. 5. PHASE-IN OF ACTUARIAL RATES FOR NONRESIDEN-
2	TIAL PROPERTIES AND NON-PRIMARY RESI-
3	DENCES.
4	(a) IN GENERAL.—Section 1308(c) of the National
5	Flood Insurance Act of 1968 (42 U.S.C. 4015(c)) is
6	amended—
7	(1) by redesignating paragraph (2) as para-
8	graph (4); and
9	(2) by inserting after paragraph (1) the fol-
10	lowing new paragraphs:
11	"(2) Nonresidential properties.—Any non-
12	residential property, which term shall not include
13	any multifamily rental property that consists of four
14	or more dwelling units.
15	"(3) Non-primary residences.—Any residen-
16	tial property that is not the primary residence of any
17	individual, including the owner of the property or
18	any other individual who resides in the property as
19	a tenant.".
20	(b) Technical Amendments.—Section 1308 of the
21	National Flood Insurance Act of 1968 (42 U.S.C. 4015)
22	is amended—
23	(1) in subsection (c)—
24	(A) in the matter preceding paragraph (1),

25 by striking "the limitations provided under

1	paragraphs (1) and (2) " and inserting "sub-
2	section (e)"; and
3	(B) in paragraph (1), by striking ", ex-
4	cept" and all that follows through "subsection
5	(e)"; and
6	(2) in subsection (e), by striking "paragraph
7	(2) or (3)" and inserting "paragraph (4)".
8	(c) Effective Date and Transition.—
9	(1) Effective date.—The amendments made
10	by subsections (a) and (b) shall apply beginning
11	upon the expiration of the 9-month period that be-
12	gins on the date of the enactment of this Act, except
13	as provided in paragraph (2) of this subsection.
14	(2) Transition for properties covered by
15	FLOOD INSURANCE UPON EFFECTIVE DATE.—
16	(A) INCREASE OF RATES OVER TIME.—In
17	the case of any property described in paragraph
18	(2) or (3) of section $1308(c)$ of the National
19	Flood Insurance Act of 1968, as amended by
20	subsection (a) of this section, that, as of the ef-
21	fective date under paragraph (1) of this sub-
22	section, is covered under a policy for flood in-
23	surance made available under the national flood
24	insurance program for which the chargeable
25	premium rates are less than the applicable esti-

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	mated risk premium rate under section
,	1307(a)(1) for the area in which the property
1	is located, the Director of the Federal Emer-
	gency Management Agency shall increase the
	chargeable premium rates for such property
	over time to such applicable estimated risk pre-
,	mium rate under section $1307(a)(1)$.

8 (B) ANNUAL INCREASE.—Such increase 9 shall be made by increasing the chargeable pre-10 mium rates for the property (after application 11 of any increase in the premium rates otherwise 12 applicable to such property), once during the 13 12-month period that begins upon the effective 14 date under paragraph (1) of this subsection and 15 once every 12 months thereafter until such in-16 crease is accomplished, by 20 percent (or such 17 lesser amount as may be necessary so that the 18 chargeable rate does not exceed such applicable 19 estimated risk premium rate or to comply with 20 subparagraph (C)).

21 (C) PROPERTIES SUBJECT TO PHASE-IN
22 AND ANNUAL INCREASES.—In the case of any
23 pre-FIRM property (as such term is defined in
24 section 578(b) of the National Flood Insurance
25 Reform Act of 1974), the aggregate increase,

1	during any 12-month period, in the chargeable
2	premium rate for the property that is attrib-
3	utable to this paragraph or to an increase de-
4	scribed in section 1308(e) of the National Flood
5	Insurance Act of 1968 may not exceed 20 per-
6	cent.
7	(D) Full actuarial rates.—The provi-
8	sions of paragraphs (2) and (3) of such section
9	1308(c) shall apply to such a property upon the
10	accomplishment of the increase under this para-
11	graph and thereafter.
12	SEC. 6. 5-YEAR DELAY IN EFFECTIVE DATE OF MANDATORY
13	PURCHASE REQUIREMENT FOR NEW FLOOD
13 14	PURCHASE REQUIREMENT FOR NEW FLOOD HAZARD AREAS.
14	HAZARD AREAS.
14 15	HAZARD AREAS. (a) IN GENERAL.—Section 102 of the Flood Disaster
14 15 16 17	HAZARD AREAS. (a) IN GENERAL.—Section 102 of the Flood Disaster Protection Act of 1973 (42 U.S.C. 4012a) is amended by
14 15 16 17	HAZARD AREAS. (a) IN GENERAL.—Section 102 of the Flood Disaster Protection Act of 1973 (42 U.S.C. 4012a) is amended by adding at the end the following new subsection:
14 15 16 17 18	HAZARD AREAS. (a) IN GENERAL.—Section 102 of the Flood Disaster Protection Act of 1973 (42 U.S.C. 4012a) is amended by adding at the end the following new subsection: "(i) DELAYED EFFECTIVE DATE OF MANDATORY
14 15 16 17 18 19	HAZARD AREAS. (a) IN GENERAL.—Section 102 of the Flood Disaster Protection Act of 1973 (42 U.S.C. 4012a) is amended by adding at the end the following new subsection: "(i) DELAYED EFFECTIVE DATE OF MANDATORY PURCHASE REQUIREMENT FOR NEW FLOOD HAZARD
14 15 16 17 18 19 20	HAZARD AREAS. (a) IN GENERAL.—Section 102 of the Flood Disaster Protection Act of 1973 (42 U.S.C. 4012a) is amended by adding at the end the following new subsection: "(i) DELAYED EFFECTIVE DATE OF MANDATORY PURCHASE REQUIREMENT FOR NEW FLOOD HAZARD AREAS.—
 14 15 16 17 18 19 20 21 	HAZARD AREAS. (a) IN GENERAL.—Section 102 of the Flood Disaster Protection Act of 1973 (42 U.S.C. 4012a) is amended by adding at the end the following new subsection: "(i) DELAYED EFFECTIVE DATE OF MANDATORY PURCHASE REQUIREMENT FOR NEW FLOOD HAZARD AREAS.— "(1) IN GENERAL.—In the case of any area
 14 15 16 17 18 19 20 21 22 	HAZARD AREAS. (a) IN GENERAL.—Section 102 of the Flood Disaster Protection Act of 1973 (42 U.S.C. 4012a) is amended by adding at the end the following new subsection: "(i) DELAYED EFFECTIVE DATE OF MANDATORY PURCHASE REQUIREMENT FOR NEW FLOOD HAZARD AREAS.— "(1) IN GENERAL.—In the case of any area that was not previously designated as an area having

1 ing special flood hazards, if each State and local 2 government having jurisdiction over any portion of 3 the geographic area has complied with paragraph 4 (2), such designation shall not take effect for pur-5 poses of subsection (a), (b), or (e) of this section, or 6 section 202(a) of this Act, until the expiration of the 7 5-year period beginning upon the date that such 8 maps, as issued, revised, update, or otherwise 9 changed, become effective.

"(2) NOTICE REQUIREMENTS.—A State or local 10 11 government having shall be considered to have com-12 plied with this paragraph with respect to any geo-13 graphic area described in paragraph (1) only if the 14 State or local government has, before the effective 15 date of the issued, revised, updated, or changed 16 maps, and in accordance with such standards as 17 shall be established by the Director—

18 "(A) developed an evacuation plan to be
19 implemented in the event of flooding in such
20 portion of the geographic area; and

21 "(B) developed and implemented an out22 reach and communication plan to advise occu23 pants in such portion of the geographic area of
24 potential flood risks, the opportunity to pur-

chase flood insurance, and the consequences of
failure to purchase flood insurance.
"(3) RULE OF CONSTRUCTION.—Nothing in
paragraph (1) may be construed to affect the appli-
cability of a designation of any area as an area hav-
ing special flood hazards for purposes of the avail-
ability of flood insurance coverage, criteria for land
management and use, notification of flood hazards,
eligibility for mitigation assistance, or any other pur-
pose or provision not specifically referred to in para-
graph (1).".
(b) Conforming Amendment.—The second sen-
tence of subsection (h) of section 1360 of the National
Flood Insurance Act of 1968 (42 U.S.C. 4101(h)) is
amended by striking "Such" and inserting "Except for no-
tice regarding a change described in section $102(i)(1)$ of
the Flood Disaster Protection Act of 1973 (42 U.S.C.
4012a(i)(1)), such".
SEC. 7. 5-YEAR PHASE-IN OF FLOOD INSURANCE RATES

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FOR NEWLY MAPPED AREAS.

21 Section 1308 of the National Flood Insurance Act of
22 1968 (42 U.S.C. 4015), as amended by the preceding pro23 visions of this Act, is further amended—

(1) in subsection (a), in the matter preceding
 paragraph (1), by inserting "or notice" after "pre scribe by regulation";

4 (2) in subsection (c), by inserting "and sub5 section (g)" before the first comma; and

6 (3) by adding at the end the following new sub-7 section:

8 "(g) 5-YEAR PHASE-IN OF FLOOD INSURANCE 9 RATES FOR NEWLY MAPPED AREAS.—Notwithstanding 10 any other provision of law relating to chargeable risk premium rates for flood insurance coverage under this title, 11 in the case of any area that was not previously designated 12 13 as an area having special flood hazards and that, pursuant to any issuance, revision, updating, or other change in 14 15 flood insurance maps, becomes designated as such an area, during the 5-year period that begins upon the expira-16 tion of the period referred to in section 102(i)(1) of the 17 Flood Disaster Protection Act of 1973 with respect to 18 19 such area, the chargeable premium rate for flood insur-20 ance under this title with respect to any property that is 21 located within such area shall be—

22 "(1) for the first year of such 5-year period, 20
23 percent of the chargeable risk premium rate other24 wise applicable under this title to the property;

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"(2) for the second year of such 5-year period,
40 percent of the chargeable risk premium rate oth-
erwise applicable under this title to the property;
"(3) for the third year of such 5-year period, 60
percent of the chargeable risk premium rate other-
wise applicable under this title to the property;
"(4) for the fourth year of such 5-year period,
80 percent of the chargeable risk premium rate oth-
erwise applicable under this title to the property;
and
"(5) for the fifth year of such 5-year period,
"(5) for the fifth year of such 5-year period, 100 percent of the chargeable risk premium rate
100 percent of the chargeable risk premium rate
100 percent of the chargeable risk premium rate otherwise applicable under this title to the prop-
100 percent of the chargeable risk premium rate otherwise applicable under this title to the prop- erty.".
100 percent of the chargeable risk premium rate otherwise applicable under this title to the property.".SEC. 8. INCREASE IN ANNUAL LIMITATION ON PREMIUM IN-

19 percent" and inserting "20 percent".

1 SEC. 9. CONSIDERATION OF CONSTRUCTION, RECON-

2	STRUCTION, AND IMPROVEMENT OF FLOOD
3	PROTECTION SYSTEMS IN DETERMINATION
4	OF FLOOD INSURANCE RATES.
5	(a) IN GENERAL.—Section 1307 of the National
6	Flood Insurance Act of 1968 (42 U.S.C. 4014) is amend-
7	ed—
8	(1) in subsection (e)—
9	(A) in the first sentence, by striking "con-
10	struction of a flood protection system" and in-
11	serting "construction, reconstruction, or im-
12	provement of a flood protection system (without
13	respect to the level of Federal investment or
14	participation)"; and
15	(B) in the second sentence—
16	(i) by striking "construction of a flood
17	protection system" and inserting "con-
18	struction, reconstruction, or improvement
19	of a flood protection system"; and
20	(ii) by inserting "based on the present
21	value of the completed system" after "has
22	been expended"; and
23	(2) in subsection (f)—
24	(A) in the first sentence in the matter pre-
25	ceding paragraph (1), by inserting "(without re-

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1	spect to the level of Federal investment or par-
2	ticipation)" before the period at the end;
3	(B) in the third sentence in the matter
4	preceding paragraph (1) , by inserting ", wheth-
5	er coastal or riverine," after "special flood haz-
6	ard"; and
7	(C) in paragraph (1), by striking "a Fed-
8	eral agency in consultation with the local
9	project sponsor" and inserting "the entity or
10	entities that own, operate, maintain, or repair
11	such system".
12	(b) REGULATIONS.—Not later than 90 days after the
13	date of the enactment of this Act, the Administrator of
14	the Federal Emergency Management Agency shall promul-
15	gate regulations to carry out the amendments made by
16	subsection (a). Section 5 may not be construed to annul,
17	alter, affect, authorize any waiver of, or establish any ex-
18	ception to, the requirement under the preceding sentence.
19	(c) IMPLEMENTATION.—The Administrator of the
20	Federal Emergency Management Agency shall implement
21	this section and the amendments made by this section in
22	a manner that will not materially weaken the financial po-
23	sition of the national flood insurance program or increase
24	the risk of financial liability to Federal taxpayers.

3 Section 1308 of the National Flood Insurance Act of
4 1968 (42 U.S.C. 4015), as amended by the preceding pro5 visions of this Act, is further amended by adding at the
6 end the following new subsection:

7 "(h) TREATMENT OF CERTAIN FLOOD PROTECTION8 PROJECTS.—

9 "(1) INAPPLICABILITY OF MANDATORY PUR-10 CHASE REQUIREMENT; PREMIUM RATES.—Notwith-11 standing any other provision of law, upon full com-12 pletion, as designed, of a flood protection system 13 that was intended to provide flood protection with 14 respect to a covered area, such covered area—

"(A) shall not be considered to be an area
having special flood hazards for purposes of this
Act or subsections (a), (b), or (e) of section
102, or section 202(a) of the Flood Disaster
Protection Act of 1973; and

"(B) shall be eligible for flood insurance
under this Act, if and to the extent that such
area is eligible for such insurance under the
other provisions of this Act, at premium rates
not exceeding those that would be applicable
under this section if the flood protection system
referred to in paragraph (2) for such area had

1	been completed and accredited as providing pro-
2	tection from floods at the level that the system
3	was designed to provide (before construction,
4	reconstruction, or improvement of the system,
5	as applicable, began).
6	The flood insurance rate maps shall indicate, for
7	each covered area, the status of the area under sub-
8	paragraphs (A) and (B).
9	"(2) Covered Area.—For purposes of this
10	subsection, a covered area is an area that was in-
11	tended to be protected by a flood protection sys-
12	tem—
13	"(A)(i) for which, as of April 15, 2010—
14	((I) construction, reconstruction, or
15	improvement has not been completed;
16	"(II) adequate progress, within the
17	meaning of section 1307(e), has been made
18	on such construction, reconstruction, or
19	improvement; and
20	"(III) is in an area having special
21	flood hazards; or
22	"(ii) for which, as of such date—
23	((I) construction, reconstruction, or
24	improvement has been completed;

1	"(II) a determination regarding ac-
2	creditation has not been made; and
3	"(III) is in an area having special
4	flood hazards;
5	"(B) that was designed to provide protec-
6	tion for at least the 100-year frequency flood;
7	and
8	"(C) that has been determined, pursuant
9	to waterflow data or other scientific information
10	of a Federal agency obtained after, or that has
11	changed since, commencement of construction,
12	reconstruction, or improvement, will not provide
13	protection from floods at the level referred to in
14	subparagraph (B).".
15	SEC. 11. EXCEPTION TO WAITING PERIOD FOR EFFECTIVE
16	DATE OF POLICIES.
17	Section 1306(c)(2)(A) of the National Flood Insur-
18	ance Act of 1968 (42 U.S.C. 4013(c)(2)(A)) is amended
19	by inserting before the semicolon the following: "or is in
20	connection with the purchase or other transfer of the prop-
21	erty for which the coverage is provided (regardless of
22	whether a loan is involved in the purchase or transfer
23	transaction), but only when such initial purchase of cov-
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24 erage is made not later 30 days after such making, in-

25 creasing, extension, or renewal of the loan or not later

than 30 days after such purchase or other transfer of the
 property, as applicable".

3 SEC. 12. ENFORCEMENT.

4 Section 102(f) of the Flood Disaster Protection Act
5 of 1973 (42 U.S.C. 4012a(f)) is amended—

6 (1) in paragraph (5) -

7 (A) in the first sentence, by striking
8 "\$350" and inserting "\$2,000"; and

9 (B) in the last sentence, by striking "\$100,000" and inserting "\$1,000,000; except 10 11 that such limitation shall not apply to a regu-12 lated lending institution or enterprise for a cal-13 endar year if, in any three (or more) of the five 14 calendar years immediately preceding such cal-15 endar year, the total amount of penalties as-16 sessed under this subsection against such lend-17 ing institution or enterprise was \$1,000,000"; 18 and

(2) in paragraph (6), by adding after the period
at the end the following: "No penalty may be imposed under this subsection on a regulated lending
institution or enterprise that has made a good faith
effort to comply with the requirements of the provisions referred to in paragraph (2) or for any nonmaterial violation of such requirements.".

1SEC. 13. NOTIFICATION TO TENANTS OF AVAILABILITY OF2CONTENTS INSURANCE.

3 The National Flood Insurance Act of 1968 is amend4 ed by inserting after section 1308 (42 U.S.C. 4015) the
5 following new section:

6 "SEC. 1308A. NOTIFICATION TO TENANTS OF AVAILABILITY 7 OF CONTENTS INSURANCE.

8 "(a) IN GENERAL.—The Director shall, upon enter9 ing into a contract for flood insurance coverage under this
10 title for any property—

"(1) provide to the insured sufficient copies of 11 12 the notice developed pursuant to subsection (b); and "(2) require the insured to provide a copy of 13 14 the notice, or otherwise provide notification of the 15 information under subsection (b) in the manner that 16 the manager or landlord deems most appropriate, to 17 each such tenant and to each new tenant upon com-18 mencement of such a tenancy.

19 "(b) NOTICE.—Notice to a tenant of a property in
20 accordance with this subsection is written notice that
21 clearly informs a tenant—

22 "(1) whether the property is located in an area23 having special flood hazards;

24 "(2) that flood insurance coverage is available25 under the national flood insurance program under

this title for contents of the unit or structure leased
 by the tenant;

3 "(3) of the maximum amount of such coverage
4 for contents available under this title at that time;
5 and

6 "(4) of where to obtain information regarding
7 how to obtain such coverage, including a telephone
8 number, mailing address, and Internet site of the
9 Director where such information is available.".

10 SEC. 14. FLOOD INSURANCE OUTREACH.

11 Chapter I of the National Flood Insurance Act of 12 1968 (42 U.S.C. 4011 et seq.), as amended by the pre-13 ceding provisions of this Act, is further amended by add-14 ing at the end the following new section:

15 "SEC. 1326. GRANTS FOR OUTREACH TO PROPERTY OWN16 ERS AND RENTERS.

17 "(a) IN GENERAL.—The Director may, to the extent 18 amounts are made available pursuant to subsection (h), 19 make grants to local governmental agencies responsible for 20 floodplain management activities (including such agencies 21 of Indians tribes, as such term is defined in section 4 of 22 the Native American Housing Assistance and Self-Deter-23 mination Act of 1996 (25 U.S.C. 4103)) in communities 24 that participate in the national flood insurance program 25 under this title, for use by such agencies to carry out outreach activities to encourage and facilitate the purchase
 of flood insurance protection under this Act by owners and
 renters of properties in such communities and to promote
 educational activities that increase awareness of flood risk
 reduction.

6 "(b) OUTREACH ACTIVITIES.—Amounts from a grant
7 under this section shall be used only for activities designed
8 to—

9 "(1) identify owners and renters of properties 10 in communities that participate in the national flood 11 insurance program, including owners of residential 12 and commercial properties;

13 "(2) notify such owners and renters when their 14 properties become included in, or when they are ex-15 cluded from, an area having special flood hazards 16 and the effect of such inclusion or exclusion on the 17 applicability of the mandatory flood insurance pur-18 chase requirement under section 102 of the Flood 19 Disaster Protection Act of 1973 (42 U.S.C. 4012a) 20 to such properties;

"(3) educate such owners and renters regarding
the flood risk and reduction of this risk in their
community, including the continued flood risks to
areas that are no longer subject to the flood insurance mandatory purchase requirement;

1	"(4) educate such owners and renters regarding
2	the benefits and costs of maintaining or acquiring
3	flood insurance, including, where applicable, lower-
4	cost preferred risk policies under this title for such
5	properties and the contents of such properties; and
6	"(5) encouraging such owners and renters to
7	maintain or acquire such coverage.
8	"(c) Cost Sharing Requirement.—
9	"(1) IN GENERAL.—In any fiscal year, the Di-
10	rector may not provide a grant under this section to
11	a local governmental agency in an amount exceeding
12	3 times the amount that the agency certifies, as the
13	Director shall require, that the agency will con-
14	tribute from non-Federal funds to be used with
15	grant amounts only for carrying out activities de-
16	scribed in subsection (b).
17	"(2) Non-federal funds.—For purposes of
18	this subsection, the term 'non-Federal funds' in-
19	cludes State or local government agency amounts,
20	in-kind contributions, any salary paid to staff to
21	carry out the eligible activities of the grant recipient,
22	the value of the time and services contributed by vol-
23	unteers to carry out such services (at a rate deter-
24	mined by the Director), and the value of any do-

nated material or building and the value of any lease
 on a building.

3 "(d) ADMINISTRATIVE COST LIMITATION.—Notwith-4 standing subsection (b), the Director may use not more 5 than 5 percent of amounts made available under sub-6 section (g) to cover salaries, expenses, and other adminis-7 trative costs incurred by the Director in making grants 8 and provide assistance under this section.

9 "(e) Application and Selection.—

"(1) IN GENERAL.—The Director shall provide
for local governmental agencies described in subsection (a) to submit applications for grants under
this section and for competitive selection, based on
criteria established by the Director, of agencies submitting such applications to receive such grants.

"(2) SELECTION CONSIDERATIONS.—In selecting applications of local government agencies to receive grants under paragraph (1), the Director shall
consider—

20 "(A) the existence of a cooperative tech21 nical partner agreement between the local gov22 ernmental agency and the Federal Emergency
23 Management Agency;

24 "(B) the history of flood losses in the rel-25 evant area that have occurred to properties,

1	both inside and outside the special flood haz-
2	ards zones, which are not covered by flood in-
3	surance coverage;
4	"(C) the estimated percentage of high-risk
5	properties located in the relevant area that are
6	not covered by flood insurance;
7	"(D) demonstrated success of the local
8	governmental agency in generating voluntary
9	purchase of flood insurance; and
10	"(E) demonstrated technical capacity of
11	the local governmental agency for outreach to
12	individual property owners.
13	"(f) Direct Outreach by FEMA.—In each fiscal
14	year that amounts for grants are made available pursuant
15	to subsection (h), the Director may use not more than 50
16	percent of such amounts to carry out, and to enter into
17	contracts with other entities to carry out, activities de-
18	scribed in subsection (b) in areas that the Director deter-
19	mines have the most immediate need for such activities.
20	"(g) Reporting.—Each local government agency
21	that receives a grant under this section, and each entity
22	that receives amounts pursuant to subsection (f), shall
23	submit a report to the Director, not later than 12 months
24	after such amounts are first received, which shall include
25	such information as the Director considers appropriate to

describe the activities conducted using such amounts and
 the effect of such activities on the retention or acquisition
 of flood insurance coverage.

4 "(h) AUTHORIZATION OF APPROPRIATIONS.—There
5 is authorized to be appropriated for grants under this sec6 tion \$50,000,000 for each of fiscal years 2011 through
7 2015.".

8 SEC. 15. NOTICE OF AVAILABILITY OF FLOOD INSURANCE 9 AND ESCROW IN RESPA GOOD FAITH ESTI10 MATE.

11 Subsection (c) of section 5 of the Real Estate Settle-12 ment Procedures Act of 1974 (12 U.S.C. 2604(c)) is 13 amended by adding at the end the following new sentence: 14 "Each such good faith estimate shall include the following 15 conspicuous statements and information: (1) that flood insurance coverage for residential real estate is generally 16 17 available under the national flood insurance program whether or not the real estate is located in an area having 18 19 special flood hazards and that, to obtain such coverage, 20 a home owner or purchaser should contact the national 21 flood insurance program; (2) a telephone number and a 22 location on the Internet by which a home owner or pur-23 chaser can contact the national flood insurance program; 24 and (3) that the escrowing of flood insurance payments 25 is required for many loans under section 102(d) of the

Flood Disaster Protection Act of 1973, and may be a con venient and available option with respect to other loans.".

3 SEC. 16. AUTHORIZATION OF ADDITIONAL FEMA STAFF.

4 Notwithstanding any other provision of law, the Di-5 rector of the Federal Emergency Management Agency may employ such additional staff as may be necessary to 6 7 carry out all of the responsibilities of the Director pursu-8 ant to this Act and the amendments made by this Act. 9 There are authorized to be appropriated to Director such 10 sums as may be necessary for costs of employing such ad-11 ditional staff.

12 SEC. 17. PLAN TO VERIFY MAINTENANCE OF FLOOD INSUR-

13 ANCE ON MISSISSIPPI AND LOUISIANA PROP14 ERTIES RECEIVING EMERGENCY SUPPLE15 MENTAL FUNDS.

16 The Secretary of Housing and Urban Development and the Director of the Federal Emergency Management 17 Agency shall jointly develop and implement a plan to 18 19 verify that persons receiving funds under the Homeowner 20 Grant Assistance Program of the State of Mississippi or 21 the Road Home Program of the State of Louisiana from 22 amounts allocated to the State of Mississippi or the State 23 of Louisiana, respectively, from the Community develop-24 ment fund under the Emergency Supplemental Appropriations Act to Address Hurricanes in the Gulf of Mexico and 25

Pandemic Influenza, 2006 (Public Law 109–148) are
 maintaining flood insurance on the property for which
 such persons receive such funds as required by each such
 Program.

5 SEC. 18. FLOOD INSURANCE ADVOCATE.

6 Chapter II of the National Flood Insurance Act of
7 1968 is amended by inserting after section 1330 (42)
8 U.S.C. 4041) the following new section:

9 "SEC. 1330A. OFFICE OF THE FLOOD INSURANCE ADVO-10 CATE.

11 "(a) Establishment of Position.—

"(1) IN GENERAL.—There shall be in the Fed-12 13 eral Emergency Management Agency an Office of 14 the Flood Insurance Advocate which shall be headed 15 by the National Flood Insurance Advocate. The Na-16 tional Flood Insurance Advocate shall report directly 17 to the Director and shall, to the extent amounts are 18 provided pursuant to subsection (f), be compensated 19 at the same rate as the highest rate of basic pay es-20 tablished for the Senior Executive Service under sec-21 tion 5382 of title 5, United States Code, or, if the 22 Director so determines, at a rate fixed under section 23 9503 of such title.

24 "(2) APPOINTMENT.—The National Flood In25 surance Advocate shall be appointed by the Director,

and without regard to the provisions of title 5,		
United States Code, relating to appointments in the		
competitive service or the Senior Executive Service.		
"(3) QUALIFICATIONS.—An individual ap-		
pointed under paragraph (2) shall have a back-		
ground in customer service as well as insurance.		
"(4) Staff.—To the extent amounts are pro-		
vided pursuant to subsection (f), the National Flood		
Insurance Advocate may employ such personnel as		
may be necessary to carry out the duties of the Of-		
fice.		
"(b) Functions of Office.—		

"(1) IN GENERAL.—It shall be the function of 13 14 the Office of the Flood Insurance Advocate to-

"(A) assist insureds under the national 15 flood insurance program in resolving problems 16 17 with the Federal Emergency Management 18 Agency relating to such program;

19 "(B) identify areas in which such insureds 20 have problems in dealings with the Agency re-21 lating to such program; and

"(C) identify potential legislative, adminis-22 23 trative, or regulatory changes which may be ap-24 propriate to mitigate such problems.

25 "(2) ANNUAL REPORTS.—

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1	"(A) ACTIVITIES.—Not later than Decem-
2	ber 31 of each calendar year, the National
3	Flood Insurance Advocate shall report to the
4	Committee on Financial Services of the House
5	of Representatives and the Committee on Bank-
6	ing, Housing, and Urban Affairs of the Senate
7	on the activities of the Office of the Flood In-
8	surance Advocate during the fiscal year ending
9	during such calendar year. Any such report
10	shall contain full and substantive analysis, in
11	addition to statistical information, and shall—
12	"(i) identify the initiatives the Office
13	of the Flood Insurance Advocate has taken
14	on improving services for insureds under
15	the national flood insurance program and
16	responsiveness of the Federal Emergency
17	Management Agency with respect to such
18	program;
19	"(ii) identify areas of the law or regu-
20	lations relating to the national flood insur-
21	ance program that impose significant com-
22	pliance burdens on such insureds or the
23	Federal Emergency Management Agency,
24	including specific recommendations for
25	remedying these problems; and

"(iii) include such other information
 as the National Flood Insurance Advocate
 may deem advisable.

4 "(B) DIRECT SUBMISSION OF REPORT.— 5 Each report required under this paragraph 6 shall be provided directly to the committees 7 identified in subparagraph (A) without any 8 prior review or comment from the Director, the 9 Secretary of Homeland Security, or any other 10 officer or employee of the Federal Emergency 11 Management Agency or the Department of 12 Homeland Security, or the Office of Manage-13 ment and Budget.

14 "(c) FUNDING.—Pursuant to section 1310(a)(4), the 15 Director may use amounts from the National Flood Insurance Fund to fund the activities of the Office of the Flood 16 17 Advocate in each of fiscal years 2011 through 2016, except that the amount so used in each such fiscal year may 18 not exceed \$5,000,000 and shall remain available until ex-19 20 pended. Notwithstanding any other provision of this title, 21 amounts made available pursuant to this subsection shall 22 not be subject to offsetting collections through premium 23 rates for flood insurance coverage under this title.".

1SEC. 19. STUDY REGARDING MANDATORY PURCHASE RE-2QUIREMENT FOR NATURAL 100-YEAR FLOOD-3PLAIN AND NON-FEDERALLY RELATED4LOANS.

5 (a) IN GENERAL.—The Comptroller General shall conduct a study to assess the impact, effectiveness, and 6 7 feasibility of, and basis under the Constitution of the 8 United States for, amending the provisions of the Flood 9 Disaster Protection Act of 1973 regarding the properties that are subject to the mandatory flood insurance coverage 10 11 purchase requirements under such Act to extend such re-12 quirements to any property that is located in any area hav-13 ing special flood hazards and which secures the repayment of a loan that is not described in paragraph (1), (2), or 14 (3) of section 102(b) of such Act, and shall determine how 15 16 best to administer and enforce such a requirement, taking into consideration other insurance purchase requirements 17 under Federal and State law. 18

(b) REPORT.—The Comptroller General shall submit
a report to the Congress regarding the results and conclusions of the study under subsection (a) not later than the
expiration of the 6-month period beginning on the date
of the enactment of this Act.

SEC. 20. STUDY OF METHODS TO INCREASE FLOOD INSUR ANCE PROGRAM PARTICIPATION BY LOW-IN COME FAMILIES.

4 (a) IN GENERAL.—The Comptroller General of the 5 United States shall conduct a study to identify and analyze potential methods, practices, and incentives that 6 7 would increase the extent to which low-income families (as 8 such term is defined in section 3(b) of the United States 9 Housing Act of 1937 (42 U.S.C. 1437a(b))) that own resi-10 dential properties located within areas having special flood 11 hazards purchase flood insurance coverage for such properties under the national flood insurance program. In con-12 13 ducting the study, the Comptroller General shall analyze the effectiveness and costs of the various methods, prac-14 tices, and incentives identified, including their effects on 15 16 the national flood insurance program.

(b) REPORT.—The Comptroller General shall submit
to the Congress a report setting forth the conclusions of
the study under this section not later than 12 months
after the date of the enactment of this Act.

21 SEC. 21. REPORT ON INCLUSION OF BUILDING CODES IN 22 FLOODPLAIN MANAGEMENT CRITERIA.

23 Not later than the expiration of the 6-month period
24 beginning on the date of the enactment of this Act, the
25 Director of the Federal Emergency Management Agency
26 shall conduct a study and submit a report to the Com•HR 5114 IH

mittee on Financial Services of the House of Representa-1 2 tives and the Committee on Banking, Housing, and Urban 3 Affairs of the Senate regarding the impact, effectiveness, 4 and feasibility of amending section 1361 of the National Flood Insurance Act of 1968 (42 U.S.C. 4102) to include 5 widely used and nationally recognized building codes as 6 7 part of the floodplain management criteria developed 8 under such section, and shall determine—

9 (1) the regulatory, financial, and economic im-10 pacts of such a building code requirement on home-11 owners, States and local communities, local land use 12 policies, and the Federal Emergency Management 13 Agency;

(2) the resources required of State and local
communities to administer and enforce such a building code requirement;

17 (3) the effectiveness of such a building code re18 quirement in reducing flood-related damage to build19 ings and contents;

20 (4) the impact of such a building code require21 ment on the actuarial soundness of the National
22 Flood Insurance Program;

(5) the effectiveness of nationally recognized
codes in allowing innovative materials and systems
for flood-resistant construction; and

(6) the feasibility and effectiveness of providing
 an incentive in lower premium rates for flood insur ance coverage under such Act for structures meeting
 whichever of such widely used and nationally recog nized building code or any applicable local building
 code provides greater protection from flood damage.