(Original Signature of Member)

111TH CONGRESS 2D Session



To amend title 10, United States Code, to reform Department of Defense energy policy, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Ms. GIFFORDS introduced the following bill; which was referred to the Committee on _____

A BILL

To amend title 10, United States Code, to reform Department of Defense energy policy, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Department of Defense Energy Security Act of 2010".
- 6 (b) TABLE OF CONTENTS.—The table of contents for

7 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Consideration of Department of Defense energy performance plan in other Department of Defense planning.

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	Sec. 3. Procurement preference for goods and services derived using sustainable practices.
	Sec. 4. Renewable energy generation sources for Department of Defense energy needs.
	Sec. 5. Consideration of environmentally sustainable practices in Department energy performance plan.
	Sec. 6. Application of requirements regarding use of renewable forms of energy and energy efficient products to contractors operating Govern- ment-owned facilities and tenants and concessionaires.
	Sec. 7. Funding for energy conservation projects.
	Sec. 8. Improved building efficiency for Department of Defense facilities. Sec. 9. Conversion of Department of Defense fleet of non-tactical motor vehi-
	cles to electric and hybrid motor vehicles. Sec. 10. Research and development activities to incorporate hybrid-drive tech- nology into current and future tactical fleet of military ground vehicles.
	Sec. 11. Development of biofuel derived from materials that do not compete with food stocks and is suitable for use as aviation fuel.
	Sec. 12. Implementation.
	Sec. 13. Waiver authority.
1	SEC. 2. CONSIDERATION OF DEPARTMENT OF DEFENSE EN-
2	ERGY PERFORMANCE PLAN IN OTHER DE-
3	PARTMENT OF DEFENSE PLANNING.
3 4	PARTMENT OF DEFENSE PLANNING. Section 2911(b) of title 10, United States Code, is
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4 5	Section 2911(b) of title 10, United States Code, is amended—
4 5 6	Section 2911(b) of title 10, United States Code, is amended— (1) by inserting "(1)" before "The Secretary";
4 5 6 7	Section 2911(b) of title 10, United States Code, is amended— (1) by inserting "(1)" before "The Secretary"; and
4 5 6 7 8	Section 2911(b) of title 10, United States Code, is amended— (1) by inserting "(1)" before "The Secretary"; and (2) by adding at the end the following new
4 5 6 7 8 9	Section 2911(b) of title 10, United States Code, is amended— (1) by inserting "(1)" before "The Secretary"; and (2) by adding at the end the following new paragraph:
4 5 6 7 8 9	Section 2911(b) of title 10, United States Code, is amended— (1) by inserting "(1)" before "The Secretary"; and (2) by adding at the end the following new paragraph: "(2) The energy performance plan shall be taken into
4 5 7 8 9 10	Section 2911(b) of title 10, United States Code, is amended— (1) by inserting "(1)" before "The Secretary"; and (2) by adding at the end the following new paragraph: "(2) The energy performance plan shall be taken into consideration in the development of the following:
4 5 6 7 8 9 10 11 12	Section 2911(b) of title 10, United States Code, is amended— (1) by inserting "(1)" before "The Secretary"; and (2) by adding at the end the following new paragraph: "(2) The energy performance plan shall be taken into consideration in the development of the following: "(A) The National Security Strategy prescribed

1	"(B) The annual report of the Secretary of De-
2	fense submitted to the President and Congress pur-
3	suant to section 113 of this title.
4	"(C) The Quadrennial Defense Review con-
5	ducted by the Secretary of Defense pursuant to sec-
6	tion 118 of this title and the national defense strat-
7	egy delineated as part of that review.
8	"(D) The national military strategy prescribed
9	by the Chairman of the Joint Chiefs of Staff under
10	section 153 of this title.".
11	SEC. 3. PROCUREMENT PREFERENCE FOR GOODS AND
12	SERVICES DERIVED USING SUSTAINABLE
13	PRACTICES.
13 14	PRACTICES. (a) CONVERSION REQUIRED.—Subchapter II of
14	(a) CONVERSION REQUIRED.—Subchapter II of
14 15	(a) CONVERSION REQUIRED.—Subchapter II of chapter 173 of title 10, United States Code, is amended
14 15 16	(a) CONVERSION REQUIRED.—Subchapter II of chapter 173 of title 10, United States Code, is amended by adding at the end the following new section:
14 15 16 17	 (a) CONVERSION REQUIRED.—Subchapter II of chapter 173 of title 10, United States Code, is amended by adding at the end the following new section: "§ 2922g. Procurement preference for goods and serv-
14 15 16 17 18	 (a) CONVERSION REQUIRED.—Subchapter II of chapter 173 of title 10, United States Code, is amended by adding at the end the following new section: "§ 2922g. Procurement preference for goods and services derived using sustainable practices
14 15 16 17 18 19	 (a) CONVERSION REQUIRED.—Subchapter II of chapter 173 of title 10, United States Code, is amended by adding at the end the following new section: *\$2922g. Procurement preference for goods and serv-ices derived using sustainable practices *(a) GENERAL PREFERENCE.—In the acquisition of
 14 15 16 17 18 19 20 	 (a) CONVERSION REQUIRED.—Subchapter II of chapter 173 of title 10, United States Code, is amended by adding at the end the following new section: "§ 2922g. Procurement preference for goods and serv-ices derived using sustainable practices "(a) GENERAL PREFERENCE.—In the acquisition of goods and services, the Secretary of each military depart-
 14 15 16 17 18 19 20 21 	 (a) CONVERSION REQUIRED.—Subchapter II of chapter 173 of title 10, United States Code, is amended by adding at the end the following new section: "\$2922g. Procurement preference for goods and serv-ices derived using sustainable practices "(a) GENERAL PREFERENCE.—In the acquisition of goods and services, the Secretary of each military department and the head of each defense agency shall give a

energy-efficient, water-efficient, and contain recycled con tent.

3 "(b) PREFERENCE FOR POST-CONSUMER CONTENT
4 PAPER.—Except as specifically exempted by the Secretary
5 concerned, all paper used by the Department of Defense
6 shall contain at least 30 percent post-consumer fiber con7 tent.".

8 (b) CLERICAL AMENDMENT.—The table of sections
9 at the beginning of such subchapter is amended by adding
10 at the end the following new item:

SEC. 4. RENEWABLE ENERGY GENERATION SOURCES FOR
 DEPARTMENT OF DEFENSE ENERGY NEEDS.
 (a) DEPARTMENT OF DEFENSE RENEWABLE EN ERGY GOAL.—Section 2911(e) of title 10, United States
 Code, is amended—
 (1) by redesignating paragraphs (1) and (2) as
 subparagraphs (A) and (B), respectively;

- 18 (2) by inserting "(1)" before "It shall"; and
- 19 (3) by adding at the end the following new20 paragraphs:

"(2) Of the amounts of electric energy produced or
procured from renewable energy sources to achieve the
goals in section 203(a) of the Energy Policy Act of 2005

[&]quot;2922g. Procurement preference for goods and services derived using sustainable practices.".

1 (42 U.S.C. 15852(a)) for fiscal year 2011 and each subse2 quent fiscal year, and in paragraph (1)(A)—

3 "(A) at least 50 percent shall be produced or 4 procured from renewable energy sources that became 5 fully operational after January 1, 1999; and 6 "(B) at least 20 percent shall be produced or 7 procured from renewable energy sources that became 8 fully operational after September 30, 2009. 9 "(3) Not later than 90 days after the date of the en-10 actment of this paragraph, the Secretary shall submit to 11 Congress an implementation plan for meeting the goals described in paragraph (2) in conformance with the re-12 13 quirements of that paragraph.". 14 SEC. 5. CONSIDERATION OF ENVIRONMENTALLY SUSTAIN-15 ABLE PRACTICES IN DEPARTMENT ENERGY 16 PERFORMANCE PLAN. 17 Section 2911(c) of title 10, United States Code, is amended-18 19 (1) in paragraph (4), by inserting "and hybrid-20 electric drive" after "alternative fuels"; 21 (2) by redesignating paragraph (9) as para-22 graph (11) and paragraphs (5) through (8) as para-23 graphs (6) through (9), respectively;

24 (3) by inserting after paragraph (4) the fol-25 lowing new paragraph:

1 "(5) Opportunities for the high-performance 2 construction, lease, operation, and maintenance of 3 buildings."; and 4 (4) by inserting after paragraph (9) (as redesig-5 nated by paragraph (2)) the following new para-6 graph: 7 "(10) The value of incorporating electric, hy-8 brid-electric, and high efficiency vehicles into vehicle 9 fleets.". 10 SEC. 6. APPLICATION OF REQUIREMENTS REGARDING USE 11 OF RENEWABLE FORMS OF ENERGY AND EN-12 ERGY EFFICIENT PRODUCTS TO CONTRAC-13 TORS OPERATING GOVERNMENT-OWNED FA-14 AND CILITIES TENANTS AND **CONCES-**15 SIONAIRES. 16 Section 2915 of title 10, United States Code, is 17 amended by adding at the end the following new sub-18 section: 19 "(f) Application to Contractors Operating 20 GOVERNMENT-OWNED FACILITIES AND TENANTS AND 21 CONCESSIONAIRES.—(1) The Secretary of Defense shall

require that any contract described in paragraph (2) en-

tered into by the Secretary of a military department or

the head of a defense agency after September 30, 2010,

25 include a provision requiring the non-Federal party to the

22

23

contract to comply with the requirements of this section
 regarding use of renewable forms of energy and energy
 efficient products.

4 "(2) Paragraph (1) applies to the following contracts:
5 "(A) A contract providing for contractor oper6 ation of a Government-owned facility of the Depart7 ment of Defense.

8 "(B) A contract involving a permit, lease, li9 cense, or other legally-binding obligation between the
10 Department and a tenant or concessionaire.

"(3) The Secretary of Defense may authorize an exception to paragraph (1) on a contract-by-contract basis.".

13 SEC. 7. FUNDING FOR ENERGY CONSERVATION PROJECTS.

14 (a) AUTHORIZATION TO OBLIGATE FUNDS.—The 15 Secretary of Defense may obligate, from amounts appropriated pursuant to the authorization of appropriations in 16 17 section 2403 of the Military Construction Authorization 18 for Fiscal Year 2011 to carry out energy conservation 19 projects, \$180,000,000 to carry out energy conservation projects under chapter 173 of title 10, United States 20 21 Code, to accelerate implementation of the energy perform-22 ance plan of the Department of Defense and achievement 23 of the energy performance goals established under section 2911 of such title. 24

(b) AUTHORIZATION OF APPROPRIATIONS TO COM PENSATE FOR DEFICIENCY.—There is authorized to be
 appropriated to the Secretary of Defense an amount equal
 to the difference between—

5 (1) the amount that may be obligated by the6 Secretary of Defense under subsection (a); and

7 (2) the amount appropriated pursuant to the
8 authorization of appropriations in section 2403 of
9 the Military Construction Authorization for Fiscal
10 Year 2011 to carry out energy conservation projects.
11 SEC. 8. IMPROVED BUILDING EFFICIENCY FOR DEPART12 MENT OF DEFENSE FACILITIES.

(a) INSULATION RETROFITTING ASSESSMENT.—Not
14 later than 180 days after the date of the enactment of
15 this Act, the Secretary of Defense shall submit to Con16 gress an assessment of—

17 (1) the potential for improving the insulation of18 Department of Defense facilities; and

(2) the savings that would be generated by retrofitting, to improve insulation, all Department facilities that are not scheduled for replacement under
the future-years defense program submitted to Congress during fiscal year 2011 under section 221 of
title 10, United States Code.

25 (b) ENERGY AND WATER EVALUATIONS.—

1	(1) EVALUATIONS REQUIRED.—Energy man-
2	agers for Department of Defense facilities shall com-
3	plete an annual comprehensive energy and water
4	evaluation for at least 25 percent of the Department
5	facilities. Each Department facility shall be evalu-
6	ated at least once every four years.
7	(2) ELEMENTS.—An evaluation shall, with re-
8	spect to each facility—
9	(A) identify, through means including a re-
10	commissioning or retrocommissioning process,
11	measures to improve the energy and water effi-
12	ciency of the facility, including the efficiency
13	of—
14	(i) lighting, heating, ventilating, and
15	air-conditioning systems;
16	(ii) combined heat and power systems;
17	and
18	(iii) the building envelope (including
19	insulation, roofing, and windows); and
20	(B) assess the feasibility and life cycle
21	cost-effectiveness of—
22	(i) implementing the measures identi-
23	fied in subparagraph (A); and
24	(ii) providing on-site renewable elec-
25	tricity generation.

1	(3) Implementation of identified energy
2	AND WATER EFFICIENCY MEASURES.—Not later
3	than two years after the completion of each evalua-
4	tion under this subsection, the energy manager
5	shall—
6	(A) implement any measure assessed under
7	clause (i) or (ii) of paragraph (2)(B) to be fea-
8	sible and life cycle cost-effective; and
9	(B) in implementing measures under sub-
10	paragraph (A), bundle individual measures of
11	varying paybacks together into combined
12	projects.
13	(4) Follow-up on implemented meas-
14	URES.—For each measure implemented under para-
15	graph (3), the energy manager shall ensure that—
16	(A) equipment, including building and
17	equipment controls, is fully commissioned at ac-
18	ceptance to be operating at design specifica-
19	tions;
20	(B) a plan for appropriate operations,
21	maintenance, and repair of the equipment is in
22	place at acceptance and is followed;
23	(C) equipment and system performance is
24	measured during its entire life to ensure proper
25	operations, maintenance, and repair; and

1 (D) energy and water savings are meas-2 ured and verified.

3 (5) CERTAIN FACILITIES EXEMPTED.—This
4 subsection does not apply to facilities that are sched5 uled for replacement under the future-years defense
6 program submitted to Congress during fiscal year
7 2011 under section 221 of title 10, United States
8 Code.

9 (6) LIFE CYCLE COST-EFFECTIVE DEFINED.— 10 In this subsection, the term "life cycle cost-effec-11 tive", with respect to a measure, means a measure, 12 the estimated net savings of which (including sav-13 ings in estimated energy and water costs and oper-14 ations, maintenance, repair, replacement, and other 15 direct costs) exceed the estimated costs, including 16 the cost of the initial implementation of the measure 17 but not financing costs, over the lifespan of the 18 measure. The Secretary of Defense may make such 19 modifications and provide such exceptions to the cal-20 culation of the payback period of a measure as the 21 Secretary determines to be appropriate to achieve the purposes of this Act. 22

23 (7) AUTHORIZATION TO OBLIGATE FUNDS.—
24 The Secretary of Defense may obligate, from funds
25 appropriated pursuant to the authorization of appro-

priations for operation and maintenance in section
 301 of the Military Construction Authorization for
 Fiscal Year 2011, such sums as are necessary to
 carry out this subsection.

5 (8) RULE OF CONSTRUCTION.—This subsection
6 shall not be construed to require or to obviate any
7 contractor savings guarantees.

8 (9) COMMENCEMENT.—The requirement im9 posed by this subsection shall commence 180 days
10 after the date of enactment of this Act.

11 (c) INSTALLATION OF HIGH EFFICIENCY INSULA-TION ON FACILITIES AT FORWARD OPERATING LOCA-12 13 TIONS.—The Secretary of each military department shall require the installation of high-efficiency insulation on any 14 15 climate-controlled structure at a forward operating location of the Armed Forces under the jurisdiction of the Sec-16 retary if the Secretary determines that inclusion of high-17 18 efficiency insulation will result in a reduction in energy 19 use and will be life cycle cost-effective.

(d) GOAL TO DEVELOP ON-SITE RENEWABLE ELECTRICITY GENERATION.—In the case of all new construction initiated after September 30, 2020, the Secretary of
Defense shall ensure that, with respect to the total estimated energy to be consumed by all new facilities funded
in a fiscal year, at least 20 percent of the energy is derived

from renewable electricity generation occurring on the par cels on which new facilities will be located.

3	SEC. 9. CONVERSION OF DEPARTMENT OF DEFENSE FLEET
4	OF NON-TACTICAL MOTOR VEHICLES TO
5	ELECTRIC AND HYBRID MOTOR VEHICLES.
6	(a) Conversion Required.—
7	(1) IN GENERAL.—Subchapter II of chapter
8	173 of title 10, United States Code, is amended by
9	inserting after section 2922c the following new sec-
10	tion:
11	"§2922c-1. Conversion of Department of Defense non-
12	tactical motor vehicle fleet to motor vehi-
13	cles using electric or hybrid propulsion
14	systems
15	"(a) Deadline for Conversion.—Not later than
16	September 30, 2015, the Secretary of each military de-
17	partment and the head of each defense agency shall con-
18	vert the fleet of non-tactical motor vehicles of the depart-
19	ment or defense agency that is powered by petroleum-de-
20	rived fuel to motor vehicles using—
21	"(1) electric propulsion;
22	"(2) hybrid propulsion; or
23	"(3) an alternative propulsion system with at

23 "(3) an alternative propulsion system with at
24 least a 30 percent net increase in energy efficiency
25 per vehicle over the conventional propulsion system.

1 "(b) PREFERENCE.—To comply with the deadline 2 specified in subsection (a), in procuring motor vehicles for use by a military department or defense agency after the 3 4 date of the enactment of this section, the Secretary of the 5 military department or the head of the defense agency shall provide a preference for the procurement of non-tac-6 tical motor vehicles with a propulsion system described in 7 8 paragraph (1), (2), or (3) of subsection (a), including 9 plug-in hybrid systems, if the motor vehicles—

10 "(1) will meet the requirement or the need for11 the procurement; and

"(2) are commercially available at a cost reasonably comparable, on the basis of life-cycle cost, to
motor vehicles containing only an internal combustion or heat engine using combustible fuel.

16 "(c) EXCEPTION.—This section shall not apply to
17 motor vehicles that are on a replacement cycle greater
18 than 10 years on the date of the enactment of this section.

"(d) HYBRID DEFINED.—In this section, the term
'hybrid', with respect to a motor vehicle, means a motor
vehicle that draws propulsion energy from onboard sources
of stored energy that are both—

23 "(1) an internal combustion or heat engine24 using combustible fuel; and

25 "(2) a rechargeable energy storage system.".

(2) CLERICAL AMENDMENT.—The table of sec tions at the beginning of such subchapter is amend ed by inserting after the item relating to section
 2922c the following new item:

"2922c-1. Conversion of Department of Defense non-tactical motor vehicle fleet to motor vehicles using electric or hybrid propulsion systems.".

5 (b) EXTENSION TO CONTRACTOR-OPERATED, GOV-ERNMENT-OWNED VEHICLES.—The Secretary of Defense 6 7 shall require that contracts entered into by the Secretary 8 of a military department or the head of a defense agency 9 after the date of the enactment of this Act for contractor 10 operation of Government-owned vehicles include a provi-11 sion requiring the contractor to comply with section 2922c-1 of title 10, United States Code, as added by sub-12 13 section (a), to the same extent as the Department is re-14 quired to comply with such section.

15 SEC. 10. RESEARCH AND DEVELOPMENT ACTIVITIES TO IN-

16 CORPORATE HYBRID-DRIVE TECHNOLOGY
17 INTO CURRENT AND FUTURE TACTICAL
18 FLEET OF MILITARY GROUND VEHICLES.

(a) IDENTIFICATION OF USABLE HYBRID-DRIVE
TECHNOLOGY.—Not later than 90 days after the date of
enactment of this Act, the Secretary of each military department shall submit to Congress a report identifying hybrid-drive technologies suitable for incorporation into the
next reset and recap of motor vehicles of the current tac-

tical fleet of each Armed Force under the jurisdiction of
 the Secretary. In identifying suitable hybrid-drive tech nologies, the Secretary shall consider the feasibility and
 cost of incorporating a hybrid-drive technology into each
 vehicle and the design changes and amount of time re quired for incorporation.

7 (b) AUTHORIZATION OF OBLIGATION.—The Sec-8 retary of Defense is authorized to obligate, from funds ap-9 propriated for research, development, test, and evaluation 10 for fiscal year 2011, \$50,000,000 to incorporate hybrid-11 drive technologies identified under subsection (a) into the 12 current tactical fleets of the Armed Forces.

(c) HYBRID-DRIVE TECHNOLOGY DEFINED.—In this
section, the term "hybrid-drive technology" means a propulsion system, including the engine and drive train, that
draws energy from onboard sources of stored energy that
involve—

- 18 (1) an internal combustion or heat engine using19 combustible fuel; and
- 20 (2) a rechargeable energy storage system.

SEC. 11. DEVELOPMENT OF BIOFUEL DERIVED FROM MA TERIALS THAT DO NOT COMPETE WITH FOOD
 STOCKS AND IS SUITABLE FOR USE AS AVIA TION FUEL.

5 (a) DEVELOPMENT PLAN REQUIRED.—Not later 6 than 180 days after the date of the enactment of this Act, 7 the Secretary of Defense shall submit to Congress a test-8 ing and certification plan to develop and put into oper-9 ational use by September 30, 2016, a biofuel derived from 10 materials that do not compete with food stocks and is suit-11 able for use as or in an aviation fuel for military purposes.

(b) NOTIFICATION OF OPERATIONAL AVAILABILITY
OF BIOFUEL.—The Secretary of Defense shall notify Congress as soon as practicable after the Secretary determines
that an aviation fuel that consists of at least 50 percent
biofuels described under subsection (a) is available for
operational use by the Armed Forces for military aviation
purposes.

19 SEC. 12. IMPLEMENTATION.

(a) RESPONSIBLE OFFICIALS.—The Deputy Undersecretary of Defense for Installations and Environment
and the Director of Operational Energy Plans and Program shall be the officials of the Department of Defense
responsible for the implementation of this Act and the
amendments made by this Act. The designated officials
shall monitor the implementation plans of the military de-

partments and Defense agencies and keep the Secretary
 of Defense informed of all guidance issued and activities
 carried out within the Department of Defense that relate
 to the implementation of this Act and the amendments
 made by this Act.

6 (b) APPLICABILITY.—This Act and the amendments 7 made by this Act shall apply with respect to the activities, 8 personnel, resources, and facilities of the Department of 9 Defense that are located within the United States as well 10 as those facilities, regardless of whether permanent or 11 temporary, that are located outside the United States.

(c) REPORTING REQUIREMENTS.—The Secretary of
Defense shall submit to Congress a semiannual progress
report on the implementation of this Act and the amendments made by this Act.

16 SEC. 13. WAIVER AUTHORITY.

(a) IN GENERAL.—The Secretary of Defense may
waive the implementation or operation of provision of this
Act or an amendment made by this Act if the Secretary
certifies to the Congress that implementation or continued
operation of the provision would adversely impact the national security of the United States.

(b) INTELLIGENCE ACTIVITY WAIVER.—The Director of National Intelligence, in consultation with the Secretary of Defense, may exempt an intelligence activity of

the United States, and related personnel, resources, and
 facilities, from a provision of this Act or an amendment
 made by this Act to the extent the Director and Secretary
 determine necessary to protect intelligence sources and
 methods from unauthorized disclosure.