

Subject:

Updated: PREP: 1/18 Senate Judiciary Hearing

Start: End: Mon 1/8/2007 1:00 PM Mon 1/8/2007 3:00 PM

Recurrence:

(none)

Meeting Status:

Accepted

Required Attendees:

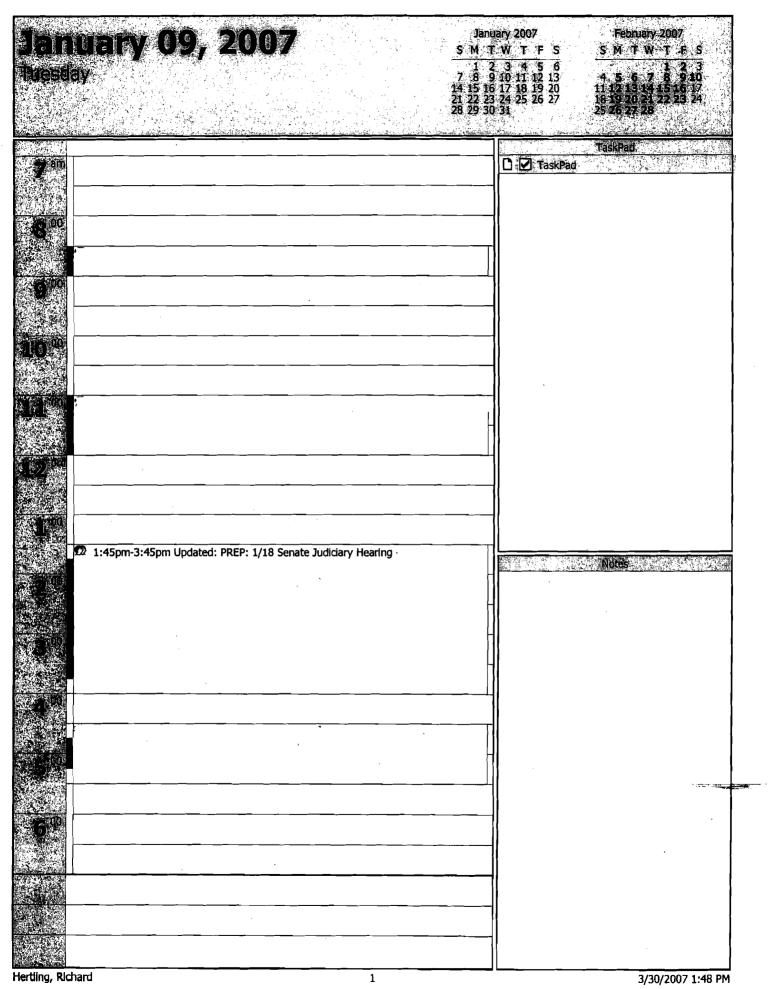
Sampson, Kyle; Moschella, William; Seidel, Rebecca; Tracci, Robert N; Friedrich, Matthew (OAG); Scolinos, Tasia; Elwood, Courtney; Hertling, Richard; Mercer, William W; Brand, Rachel; Fisher, Alice; Campbell, Benton; Rowan, Patrick (NSD); Tenpas, Ronald J (ODAG); Meyer, Joan E (ODAG); Thiemann, Robyn (ODAG); Roland, Sarah E; Nowacki, John

(USAEO)

AG's Dining Room

Briefers/Attendees: **Section B: CRM Papers** - Alice Fisher, Ben Campbell, Pat Rowan, Ron Tenpas, Joan Meyer, Robyn Thiemann, John Nowacki, Sarah Roland

AO: Kyle Sampson DOJ: Richard Hertling, Will Moschella, Courtney Elwood, Rebecca Seidel, Rob Tracci, Matt Friedrich, Tasia Scolinos, Bill Mercer, Rachel Brand



Subject:

Updated: PREP: 1/18 Senate Judiciary Hearing

Start: End: Tue 1/9/2007 1:45 PM Tue 1/9/2007 3:45 PM

Recurrence:

(none)

Meeting Status:

Accepted

Required Attendees:

Sampson, Kyle; Moschella, William; Seidel, Rebecca; Tracci, Robert N; Friedrich, Matthew (OAG); Scolinos, Tasia; Elwood, Courtney; Hertling, Richard; Mercer, William W; Brand, Rachel; Bradbury, Steve; Eisenberg, John; Engel, Steve; Wainstein, Kenneth (NSD); Rowan, Patrick (NSD); Gerry, Brett (NSD); Fisher, Alice; Elston, Michael (ODAG); Nowacki, John (USAEO); Warwick, Brian; Campbell, Stephen M (ODAG); Campbell, Benton; Monheim, Thomas; Purpura, Michael M (ODAG); Elston, Michael (ODAG); Cook, Elisebeth C

AG's Conference Room

Core Participants

AO: Kyle Sampson DOJ: Richard Hertling, Will Moschella, Rebecca Seidel, Rob Tracci, Matt Friedrich, Tasia Scolinos, Bill Mercer, Rachel Brand Additional Attendees

Steve Bradbury, John Eisenberg, Steve Engel, Ken Wainstein, Pat Rowan, Brett Gerry, Alice Fisher, Ben Campbell, Mike Elston, John Nowacki, Stephen Campbell, Brian Warwick, Tom Monheim, Mike Purpura, Mike Elston, Elisebeth Cook

Rebiduary 05, 2007 Maiday	February 2007 March 2007 S.M. T.W. T. F. S. M. T.W. T. F. S. S. M. T. W. T. F. S. S. S. M. T. W. T. F. S. S. M. T
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☑ Updated: PREP: DAG Hearing - U.S.	Notes
Attorneys (RFK Bldg, Room 4111)	

Subject:

Updated: PREP: DAG Hearing - U.S. Attorneys

Location:

RFK Bldg, Room 4111

Start: End: Mon 2/5/2007 2:00 PM Mon 2/5/2007 3:30 PM

Recurrence:

(none)

Meeting Status:

Accepted

Required Attendees:

Moschella, William; Elston, Michael (ODAG); Sampson, Kyle; Goodling, Monica; Hertling, Richard; Seidel, Rebecca; Scott-Finan, Nancy; Nowacki, John (USAEO); Kirsch, Thomas;

Battle, Michael (USAEO); Sampson, Kyle

Attendees: Will Moschella, Mike Elston, Kyle Sampson, Monica Goodling, Richard Hertling, Rebecca Seidel, Nancy Scott-Finan, John Nowacki, Tom Kirsch, Michael Battle, Kyle Sampson

Note: Hearing scheduled for Tuesday, Feb 6th 9:30, Room 226 Dirksen

Fabriary 14, 2007 Wednesday March 2007 February 2007 SMIWIFS SMTWTFS ☐ ☑ TaskPad Notes Updated: SJC Briefing re US Attorneys (226 Dirksen Senate Office Building)

Hertling, Richard

Subject: Location: Updated: SJC Briefing re US Attorneys 226 Dirksen Senate Office Building

Start: End: Wed 2/14/2007 4:00 PM Wed 2/14/2007 6:00 PM

Recurrence:

(none)

Meeting Status:

Accepted

Required Attendees:

McNulty, Paul J; Elston, Michael (ODAG); Moschella, William; Goodling, Monica; Scott-Finan,

Nancy; Hertling, Richard

Cabral, Catalina

Subject: Location:

Updated: SJC Briefing re US Attorneys 226 Dirksen Senate Office Building

Start: End: Wed 2/14/2007 4:00 PM Wed 2/14/2007 6:00 PM

Recurrence:

(none)

Meeting Status:

Accepted

Required Attendees:

McNulty, Paul J; Elston, Michael (ODAG); Moschella, William; Goodling, Monica; Scott-Finan,

Nancy; Hertling, Richard

Cabral, Catalina

Subject:

Updated: USA Briefing

Location:

2237 RHOB

Start: End: Wed 2/28/2007 2:15 PM Wed 2/28/2007 4:00 PM

Recurrence:

(none)

Meeting Status:

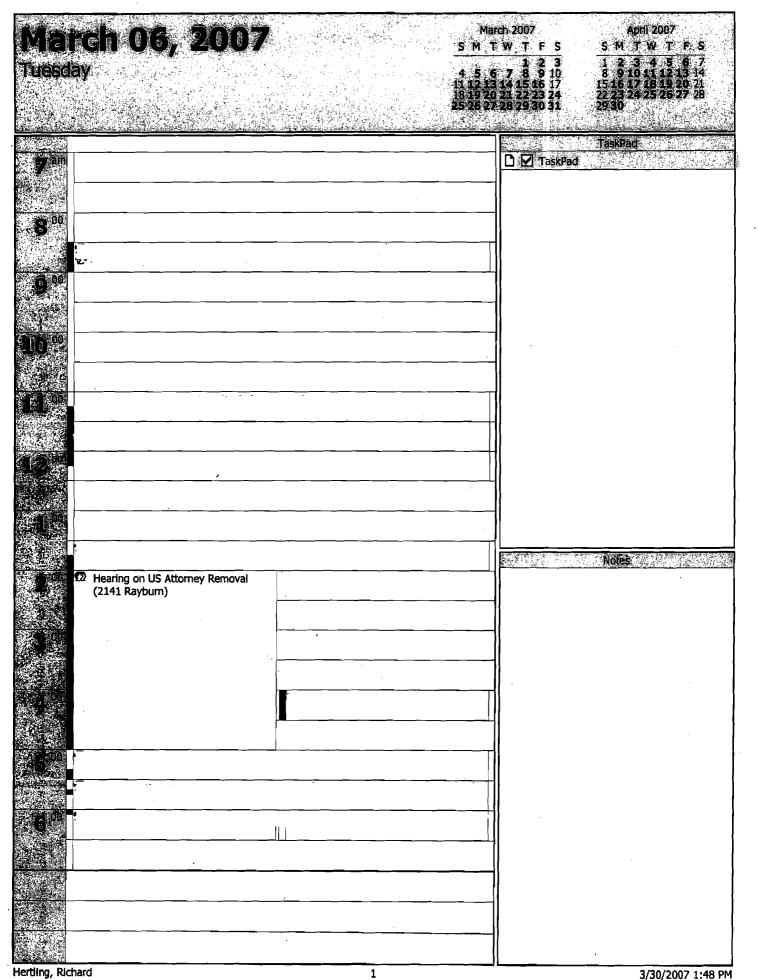
Accepted

Required Attendees:

Moschella, William; Elston, Michael (ODAG); Hertling, Richard; Scott-Finan, Nancy Goodling, Monica; Henderson, Charles V

Optional Attendees: Good

-Contact: Sheila Walker / 4-2011



Subject:

Hearing on US Attorney Removal

Location:

2141 Rayburn

Start: End:

Tue 3/6/2007 2:00 PM Tue 3/6/2007 5:00 PM

Recurrence:

(none)

Meeting Status:

Accepted

Required Attendees:

Scott-Finan, Nancy; Moschella, William; Elston, Michael (ODAG); Battle, Michael (USAEO); Nowacki, John (USAEO); Margolis, David; Macklin, Jay (USAEO); Scolinos, Tasia; Roehrkasse, Brian; Sampson, Kyle; Goodling, Monica; Hertling, Richard Seidel, Rebecca; Silas, Adrien

Optional Attendees:

From:

Hertling, Richard

Sent: To: Wednesday, January 24, 2007 8:16 PM 'Preet Bharara@judiciary-dem.senate.gov'

Subject:

US Attorneys briefing

Preet: I left you a vm earlier today. Kyle Sampson, the AG's chief of staff, and I would like to come up and brief you on the US Attorneys issue at your convenience this week. Please let me know if you would be available and when and we will do our best to meet your schedule. Thanks.



I can do Friday afternoon. Tomorrow afternoon is already jammed, but will switch things around if he can make it and you can't do Friday. Let me know.

----Original Message----

From: Bharara, Preet (Judiciary-Dem) < Preet_Bharara@Judiciary-dem.senate.gov>

To: Hertling, Richard

Sent: Wed Jan 24 21:34:40 2007 Subject: Re: US Attorneys briefing

Sorry, had a crazy day. Would love to meet. How is friday afternoon? I could also likely do thursday afternoon once I double check my schedule in the morning. Thanks for reaching out.

Preet

Sent from my BlackBerry Wireless Handheld

----Original Message----

From: Hertling, Richard < Richard. Hertling@usdoj.gov>

To: Bharara, Preet (Judiciary-Dem) Sent: Wed Jan 24 20:16:14 2007 Subject: US Attorneys briefing

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Let me see if Friday works for Kyle. I know it will work for me. Will get back to you tomorrow. And tell your boss it is too early in the session to be so swamped!

----Original Message----

From: Bharara, Preet (Judiciary-Dem) < Preet_Bharara@Judiciary-dem.senate.gov>

To: Hertling, Richard

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From:

Hertling, Richard

Sent:

Thursday, January 25, 2007 10:45 AM

To: Cc: Sampson, Kyle Washington, Tracy T

Subject:

RE: US Attorneys briefing

I have asked Preet for 4 p.m. tomorrow. I will let you know his response.

----Original Message----

From: Sampson, Kyle

Sent: Thursday, January 25, 2007 10:21 AM

To: Hertling, Richard Cc: Washington, Tracy T

Subject: RE: US Attorneys briefing

I can do anything after 3:15pm.

Also, if necessary, I can reschedule the lunch I have (from 12noon-1:30pm), if necessary. Let us know.

----Original Message-----From: Hertling, Richard

Sent: Wednesday, January 24, 2007 9:37 PM

To: Sampson, Kyle

Subject: Fw: US Attorneys briefing

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Tracking:

Recipient

Sampson, Kyle

Washington, Tracy T

View whole item

Author Hertling, Richard

Recipients 'Matt_Miner@judiciary-rep.senate.gov'

Subject How about 4:30 tomorrow

Date 1/25/2007 12:27:28 PM

To meet with Kyle Sampson and me on US Attorneys?

From:

Hertling, Richard

Sent:

Monday, January 29, 2007 12:01 PM

To:

Seidel, Rebecca; Bounds, Ryan W (OLP); Scott-Finan, Nancy

Cc:

Nowacki, John (USAEO)

Subject:

RE: Independence of US Attorneys - testimony

Whoever drafts it, the testimony needs to include a sentence stating that DOJ is currently reviewing the issue of whether the appointment of an interim US Attorney by the judicial branch is constitutional.

----Original Message----

From: Seidel, Rebecca

Sent: Monday, January 29, 2007 11:58 AM To: Bounds, Ryan W (OLP); Scott-Finan, Nancy Cc: Hertling, Richard; Nowacki, John (USAEO)

Subject: RE: Independence of US Attorneys - testimony

Importance: High

We have to figure out asap because the testimony needs to go into DOJ clearance TOMORROW (because we have to get to committee 48 hours in advance, so needs to get to Committee Monday, so OMB needs it Wed).

----Original Message----From: Bounds, Ryan W (OLP)

Sent: Monday, January 29, 2007 11:56 AM To: Seidel, Rebecca; Scott-Finan, Nancy

Cc: Hertling, Richard

Subject: RE: Independence of US Attorneys

I'll raise it with Rachel. She wanted to ensure that the person who is working on the views letter went back to the crime initiative ASAP, and there's no reason for OLP rather than EOUSA to work on drafting testimony if we're reassigning it to someone new anyway.

----Original Message----

From: Seidel, Rebecca

Sent: Monday, January 29, 2007 11:38 AM To: Bounds, Ryan W (OLP); Scott-Finan, Nancy

Cc: Hertling, Richard

Subject: RE: Independence of US Attorneys

Richard thought OLP was doing both the views letter and the testimony, makes sense one can morph into the other.

----Original Message----From: Bounds, Ryan W (OLP)

Sent: Monday, January 29, 2007 11:34 AM

To: Scott-Finan, Nancy Cc: Seidel, Rebecca

Subject: Re: Independence of US Attorneys

I don't recall anything about any testimony, and OLP probably should not draft it anyway. (RAH was of the view that this was a good project for EOUSA.) We'll be circulating a draft views letter today.

----Original Message----From: Scott-Finan, Nancy
To: Bounds, Ryan W (OLP)

CC: Seidel, Rebecca

Sent: Mon Jan 29 11:29:56 2007

Subject: Independence of US Attorneys

How are we doing on the views letter and the testimony. It is my understanding that OLP is drafting both and that the DAG will be testifying. Under the Committee rules, since the hearing was noticed two weeks out, our testimony is due on the Hill a week from today. Thanks much. Nancy

Tracking:

Recipient

Seidel, Rebecca Bounds, Ryan W (OLP) Scott-Finan, Nancy Nowacki, John (USAEO)

From:

Hertling, Richard

Sent:

Monday, January 29, 2007 5:51 PM

To:

Scott-Finan, Nancy; Seidel, Rebecca; Bounds, Ryan W (OLP)

Cc:

Nowacki, John (USAEO)

Subject:

RE: Independence of US Attorneys - testimony

EOUSA will take the initial stab at testimony following receipt of an outline from Kyle Sampson.

----Original Message----From: Scott-Finan, Nancy

Sent: Monday, January 29, 2007 5:51 PM

To: Hertling, Richard; Seidel, Rebecca; Bounds, Ryan W (OLP)

Cc: Nowacki, John (USAEO)

Subject: RE: Independence of US Attorneys - testimony

Ryan, have you had a chance to check with Rachel?

Thanks. Nancy

----Original Message-----

From: Hertling, Richard

Sent: Monday, January 29, 2007 12:01 PM

To: Seidel, Rebecca; Bounds, Ryan W (OLP); Scott-Finan, Nancy

Cc: Nowacki, John (USAEO)

Subject: RE: Independence of US Attorneys - testimony

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RWB

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Nancy

Tracking:

Recipient

Scott-Finan, Nancy Seidel, Rebecca Bounds, Ryan W (OLP) Nowacki, John (USAEO)

From: Bounds, Ryan W (OLP)

From: Hertling, Richard Monday, January 29, 2007 6:06 PM Sent: Scott-Finan, Nancy To: RE: Independence of US Attorneys - testimony Subject: You should inquire. ----Original Message----From: Scott-Finan, Nancy Sent: Monday, January 29, 2007 5:57 PM To: Hertling, Richard Subject: RE: Independence of US Attorneys - testimony Are you reaching out to Kyle? Or, do I need to inquire? Thanks. ----Original Message----From: Hertling, Richard Sent: Monday, January 29, 2007 5:51 PM To: Scott-Finan, Nancy; Seidel, Rebecca; Bounds, Ryan W (OLP) Cc: Nowacki, John (USAEO) Subject: RE: Independence of US Attorneys - testimony EOUSA will take the initial stab at testimony following receipt of an outline from Kyle Sampson. ----Original Message----From: Scott-Finan, Nancy Sent: Monday, January 29, 2007 5:51 PM To: Hertling, Richard; Seidel, Rebecca; Bounds, Ryan W (OLP) Cc: Nowacki, John (USAEO) Subject: RE: Independence of US Attorneys - testimony Ryan, have you had a chance to check with Rachel? Thanks. Nancy ----Original Message----From: Hertling, Richard Sent: Monday, January 29, 2007 12:01 PM To: Seidel, Rebecca; Bounds, Ryan W (OLP); Scott-Finan, Nancy Cc: Nowacki, John (USAEO) Subject: RE: Independence of US Attorneys - testimony Whoever drafts it, the testimony needs to include a sentence stating that DOJ is currently reviewing the issue of whether the appointment of an interim US Attorney by the judicial branch is constitutional. ----Original Message----From: Seidel, Rebecca Sent: Monday, January 29, 2007 11:58 AM To: Bounds, Ryan W (OLP); Scott-Finan, Nancy Cc: Hertling, Richard; Nowacki, John (USAEO) Subject: RE: Independence of US Attorneys - testimony Importance: High We have to figure out asap because the testimony needs to go into DOJ clearance TOMORROW (because we have to get to committee 48 hours in advance, so needs to get to Committee Monday, so OMB needs it Wed). ----Original Message----

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Tracking:

Recipient

Read

Scott-Finan, Nancy

Read: 1/29/2007 6:09 PM

Hertling, Richard From: Monday, January 29, 2007 6:21 PM Sent: Sampson, Kyle; Scott-Finan, Nancy; Goodling, Monica To: RE: Independence of US Attorneys - testimony Subject: Oral statement will be 5 minutes, though the DAG could go longer. The written can be a longer still if necessary to cover the subject. ----Original Message----From: Sampson, Kyle Sent: Monday, January 29, 2007 6:18 PM To: Scott-Finan, Nancy; Goodling, Monica Cc: Hertling, Richard Subject: RE: Independence of US Attorneys - testimony Working on it. You tell me: how long would the subcommittee want his statement to be? 10 minutes? 5? ----Original Message----From: Scott-Finan, Nancy Sent: Monday, January 29, 2007 6:12 PM To: Sampson, Kyle; Goodling, Monica Cc: Hertling, Richard Subject: FW: Independence of US Attorneys - testimony Do you have an outline already available? And, how long would you like the statement to be? Thanks. Nancy ----Original Message----From: Hertling, Richard Sent: Monday, January 29, 2007 5:51 PM To: Scott-Finan, Nancy; Seidel, Rebecca; Bounds, Ryan W (OLP) Cc: Nowacki, John (USAEO) Subject: RE: Independence of US Attorneys - testimony EOUSA will take the initial stab at testimony following receipt of an outline from Kyle Sampson. ----Original Message----From: Scott-Finan, Nancy Sent: Monday, January 29, 2007 5:51 PM To: Hertling, Richard; Seidel, Rebecca; Bounds, Ryan W (OLP) Cc: Nowacki, John (USAEO) Subject: RE: Independence of US Attorneys - testimony Ryan, have you had a chance to check with Rachel? Thanks. Nancy ----Original Message----From: Hertling, Richard Sent: Monday, January 29, 2007 12:01 PM To: Seidel, Rebecca; Bounds, Ryan W (OLP); Scott-Finan, Nancy Cc: Nowacki, John (USAEO) Subject: RE: Independence of US Attorneys - testimony

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Tracking:

Recipient

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Read: 1/29/2007 6:27 PM

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Recipient

Goodling, Monica

Hertling, Richard From: Monday, January 29, 2007 6:33 PM Sent: Sampson, Kyle To: RE: Independence of US Attorneys - testimony Subject: Any word from Comey? ----Original Message-----From: Sampson, Kyle Sent: Monday, January 29, 2007 6:29 PM To: Battle, Michael (USAEO); Nowacki, John (USAEO) Cc: Hertling, Richard; Scott-Finan, Nancy; Goodling, Monica; Elston, Michael (ODAG) Subject: RE: Independence of US Attorneys - testimony Importance: High Mike/John, here's my draft outline for DAG testimony at next week's hearing. Thanks for working on this. Look forward to seeing your draft. Thx. ----Original Message----From: Hertling, Richard Sent: Monday, January 29, 2007 6:21 PM To: Sampson, Kyle; Scott-Finan, Nancy; Goodling, Monica Subject: RE: Independence of US Attorneys - testimony Oral statement will be 5 minutes, though the DAG could go longer. The written can be a longer still if necessary to cover the subject. ----Original Message----From: Sampson, Kyle Sent: Monday, January 29, 2007 6:18 PM To: Scott-Finan, Nancy; Goodling, Monica Cc: Hertling, Richard Subject: RE: Independence of US Attorneys - testimony Working on it. You tell me: how long would the subcommittee want his statement to be? 10 minutes? 5? ----Original Message----From: Scott-Finan, Nancy Sent: Monday, January 29, 2007 6:12 PM To: Sampson, Kyle; Goodling, Monica Cc: Hertling, Richard Subject: FW: Independence of US Attorneys - testimony Kyle, Do you have an outline already available? And, how long would you like the statement to be? Thanks. Nancy ----Original Message----From: Hertling, Richard Sent: Monday, January 29, 2007 5:51 PM To: Scott-Finan, Nancy; Seidel, Rebecca; Bounds, Ryan W (OLP) Cc: Nowacki, John (USAEO) Subject: RE: Independence of US Attorneys - testimony EOUSA will take the initial stab at testimony following receipt of an outline from Kyle

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⁻⁻⁻⁻Original Message----

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Ryan, have you had a chance to check with Rachel?

Thanks. Nancy

----Original Message----

From: Hertling, Richard

Sent: Monday, January 29, 2007 12:01 PM

To: Seidel, Rebecca; Bounds, Ryan W (OLP); Scott-Finan, Nancy

Cc: Nowacki, John (USAEO)

Subject: RE: Independence of US Attorneys - testimony

Whoever drafts it, the testimony needs to include a sentence stating that DOJ is currently reviewing the issue of whether the appointment of an interim US Attorney by the judicial branch is constitutional.

----Original Message----

From: Seidel, Rebecca

Sent: Monday, January 29, 2007 11:58 AM To: Bounds, Ryan W (OLP); Scott-Finan, Nancy Cc: Hertling, Richard; Nowacki, John (USAEO)

Subject: RE: Independence of US Attorneys - testimony

Importance: High

We have to figure out asap because the testimony needs to go into DOJ clearance TOMORROW (because we have to get to committee 48 hours in advance, so needs to get to Committee Monday, so OMB needs it Wed).

----Original Message----From: Bounds, Ryan W (OLP)

Sent: Monday, January 29, 2007 11:56 AM To: Seidel, Rebecca; Scott-Finan, Nancy

Cc: Hertling, Richard

Subject: RE: Independence of US Attorneys

I'll raise it with Rachel. She wanted to ensure that the person who is working on the views letter went back to the crime initiative ASAP, and there's no reason for OLP rather than EOUSA to work on drafting testimony if we're reassigning it to someone new anyway.

----Original Message----

From: Seidel, Rebecca

Sent: Monday, January 29, 2007 11:38 AM
To: Bounds, Ryan W (OLP); Scott-Finan, Nancy

Cc: Hertling, Richard

Subject: RE: Independence of US Attorneys

Richard thought OLP was doing both the views letter and the testimony, makes sense one can morph into the other.

----Original Message---From: Bounds, Ryan W (OLP)

Sent: Monday, January 29, 2007 11:34 AM

To: Scott-Finan, Nancy Cc: Seidel, Rebecca

Subject: Re: Independence of US Attorneys

I don't recall anything about any testimony, and OLP probably should not draft it anyway. (RAH was of the view that this was a good project for EOUSA.) We'll be circulating a draft views letter today. RWB

----Original Message----From: Scott-Finan, Nancy To: Bounds, Ryan W (OLP)

CC: Seidel, Rebecca

Sent: Mon Jan 29 11:29:56 2007

Subject: Independence of US Attorneys

Rvan,

How are we doing on the views letter and the testimony. It is my understanding that OLP is drafting both and that the DAG will be testifying. Under the Committee rules, since the hearing was noticed two weeks out, our testimony is due on the Hill a week from today. Thanks much.

Nancy

Tracking:

Recipient

Read

Sampson, Kyle

Read: 1/29/2007 6:47 PM

From:

Hertling, Richard

Sent:

Tuesday, January 30, 2007 5:04 PM

To:

Sampson, Kyle

Subject:

FW: Notice of Rescheduled Committee Hearing [USA hiring and firing]

Importance: High

Attachments: Notice of Full Committee Hearing Wednesday February 7, 2007.wpd

Tracking:

Recipient Read

Sampson, Kyle Read: 1/30/2007 7:02 PM

shit, they are really squeezing us. Should I try to push back?

From: Seidel, Rebecca

Sent: Tuesday, January 30, 2007 4:57 PM

To: Elston, Michael (ODAG); Moschella, William; Hertling, Richard

Cc: Scott-Finan, Nancy; Nowacki, John (USAEO)

Subject: FW: Notice of Rescheduled Committee Hearing [USA hiring and firing]

Importance: High

note they are changing it from the 7th (Thurs) to the 6th (Wed). Richard, this is the first I am hearing about change, anyone else?

From: Butterfield, Jane (Judiciary-Rep) [mailto:Jane_Butterfield@judiciary-rep.senate.gov]

Sent: Tuesday, January 30, 2007 4:52 PM

To: White, Brandi (Frist); Andrea Looney (Whitehouse); Bacak, Brooke (RPC); Bellocchi, Luke (RPC); Best, David T; Dianna Dunne (Whitehouse); Hicks, Allen (Frist); Hippe, Jim (Frist); Janette Evans-Lee; Jeri Gronewold; Mark Braswell; Michael Allen (JudicGraham; Burris, Scott (L. Graham); Galyean, James (L. Graham); JudicSessions Subject: Notice of Rescheduled Committee Hearing

January 30, 2007

NOTICE OF RESCHEDULED COMMITTEE HEARING

TUESDAY, FEBRUARY 6, 2007 AT 9:30 a.m.

The hearing on "Preserving Prosecutorial Independence: Is the Department of Justice Politicizing the Hiring and Firing of U.S. Attorneys?" scheduled by the Senate Committee on the Judiciary for Wednesday, February 7, 2007 at 9:30 a.m. in Room 226 of the Dirksen Senate Office Building has been rescheduled for Tuesday, February 6, 2007 at 9:30 a.m.

Senator Schumer will preside.

From:

Hertling, Richard

Sent:

Wednesday, January 31, 2007 12:38 PM

To:

Cabral, Catalina

Subject:

FW: USA talkers & fact sheet - updated

Attachments:

FACT SHEET - USA appointments.pdf

Attached is the enclosure to the letter I just emailed to you.

From:

Goodling, Monica

Sent:

Tuesday, January 30, 2007 7:48 PM

To:

Sampson, Kyle; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Seidel, Rebecca; Scolinos, Tasia; Roehrkasse, Brian

Subject:

USA talkers & fact sheet - updated

Folks -- The attached version of the talkers and fact sheet include the vacancies and interim appointments of Sullivan (WDWA) who was sworn in on Saturday, Dummermuth (NDIA) who was sworn in today, and Knauss (AZ) who was just appointed and who will be sworn in tomorrow. I do not expect any additional vacancies prior to the hearing on February 7th, which the possible exception of Lisa Wood who will be resigning to take a position on the federal bench. Other than minor changes surrounding the numbers, I have not changed the original language we have been using for the talkers -- but we may be due for a refresher prior to the hearing. Let me know if you have questions.



FACT SHEET - USA appointments....

Tracking:

Recipient

Cabral, Catalina

Read

Read: 1/31/2007 12:46 PM

FACT SHEET: UNITED STATES ATTORNEY APPOINTMENTS

NOMINATIONS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, when the Congress amended the Attorney General's authority to appoint interim United States Attorneys, the President has nominated 15 individuals to serve as United States Attorney. The 15 nominations are:

- Erik Peterson Western District of Wisconsin;
- Charles Rosenberg Eastern District of Virginia;
- Thomas Anderson District of Vermont;
- Martin Jackley District of South Dakota;
- Alexander Acosta Southern District of Florida;
- Troy Eid District of Colorado;
- Phillip Green Southern District of Illinois;
- George Holding Eastern District of North Carolina;
- Sharon Potter Northern District of West Virginia;
- Brett Tolman District of Utah;
- Rodger Heaton Central District of Illinois;
- Deborah Rhodes Southern District of Alabama;
- Rachel Paulose District of Minnesota;
- John Wood Western District of Missouri; and
- Rosa Rodriguez-Velez District of Puerto Rico.

All but Phillip Green, John Wood, and Rosa Rodriguez-Velez have been confirmed by the Senate.

VACANCIES AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, there have been 13 new U.S. Attorney vacancies that have arisen. They have been filled as noted below.

For 4 of the 13 vacancies, the First Assistant United States Attorney (FAUSA) in the district was selected to lead the office in an acting capacity under the Vacancies Reform Act, see 5 U.S.C. § 3345(a)(1) (first assistant may serve in acting capacity for 210 days unless a nomination is made) until a nomination could be or can be submitted to the Senate. Those districts are:

- Central District of California FAUSA George Cardona is acting United States Attorney
- Southern District of Illinois FAUSA Randy Massey is acting United States Attorney (a nomination was made last Congress for Phillip Green, but confirmation did not occur);

- Eastern District of North Carolina FAUSA George Holding served as acting United States Attorney (Holding was nominated and confirmed);
- Northern District of West Virginia FAUSA Rita Valdrini served as acting United States Attorney (Sharon Potter was nominated and confirmed).

For 1 vacancy, the Department first selected the First Assistant United States Attorney to lead the office in an acting capacity under the Vacancies Reform Act, but the First Assistant retired a month later. At that point, the Department selected another employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). This district is:

• Northern District of Iowa – FAUSA Judi Whetstine was acting United States Attorney until she retired and Matt Dummermuth was appointed interim United States Attorney.

For 8 of the 13 vacancies, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). Those districts are:

- Eastern District of Virginia Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Deputy Attorney General (Rosenberg was confirmed shortly thereafter);
- Eastern District of Arkansas Tim Griffin was appointed interim United States Attorney when incumbent United States Attorney resigned;
- **District of Columbia** Jeff Taylor was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Assistant Attorney General for the National Security Division;
- District of Nebraska Joe Stecher was appointed interim United States Attorney
 when incumbent United States Attorney resigned to be appointed Chief Justice of
 Nebraska Supreme Court;
- Middle District of Tennessee Craig Morford was appointed interim United States Attorney when incumbent United States Attorney resigned:
- Western District of Missouri Brad Schlozman was appointed interim United States Attorney when incumbent United States Attorney and FAUSA resigned at the same time (John Wood was nominated):
- Western District of Washington Jeff Sullivan was appointed interim United States Attorney when incumbent United States Attorney resigned; and
- **District of Arizona** Dan Knauss was appointed interim United States Attorney when incumbent United States Attorney resigned.

ATTORNEY GENERAL APPOINTMENTS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

The Attorney General has exercised the authority to appoint interim United States Attorneys a total of 12 times since the authority was amended in March 2006.

In 2 of the 12 cases, the FAUSA had been serving as acting United States Attorney under the Vacancies Reform Act (VRA), but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed that same FAUSA to serve as interim United States Attorney. These districts include:

- **District of Puerto Rico** Rosa Rodriguez-Velez (Rodriguez-Velez has been nominated); and
- Eastern District of Tennessee Russ Dedrick

In 1 case, the FAUSA had been serving as acting United States Attorney under the VRA, but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

• District of Alaska – Nelson Cohen

In 1 case, the Department originally selected the First Assistant to serve as acting United States Attorney; however, she retired from federal service a month later. At that point, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

• Northern District of Iowa – Matt Dummermuth

In the 8 remaining cases, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. Those districts are:

- Eastern District of Virginia Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Deputy Attorney General (Rosenberg was confirmed shortly thereafter);
- Eastern District of Arkansas Tim Griffin was appointed interim United States Attorney when incumbent United States Attorney resigned;
- **District of Columbia** Jeff Taylor was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Assistant Attorney General for the National Security Division;
- **District of Nebraska** Joe Stecher was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Chief Justice of Nebraska Supreme Court;

- Middle District of Tennessee Craig Morford was appointed interim United States Attorney when incumbent United States Attorney resigned;
- Western District of Missouri Brad Schlozman was appointed interim United States Attorney when incumbent United States Attorney and FAUSA resigned at the same time (John Wood was nominated);
- Western District of Washington Jeff Sullivan was appointed interim United States Attorney when incumbent United States Attorney resigned; and
- **District of Arizona** Dan Knauss was appointed interim United States Attorney when incumbent United States Attorney resigned.

From:

Hertling, Richard

Sent:

Wednesday, January 31, 2007 7:04 PM

To: Cc: Elston, Michael (ODAG); Moschella, William

Sampson, Kyle, Goodling, Monica

Subject:

US Attorneys hearing

What do you need from OLA to help prepare the DAG for his hearing on Tuesday?

Tracking:

Recipient

Read

Elston, Michael (ODAG)

Read: 1/31/2007 7:07 PM

Moschella, William

Read: 1/31/2007 8:19 PM

Sampson, Kyle

Deleted: 1/31/2007 7:40 PM

Goodling, Monica

Read: 2/1/2007 9:46 AM

View whole item

Author Hertling, Richard

Recipients Scott-Finan, Nancy; Seidel, Rebecca

Subject Fw: US Attorneys hearing

Date 1/31/2007 8:23:57 PM

Please handle tomorrow morning.

----Original Message-----From: Moschella, William To: Hertling, Richard

Sent: Wed Jan 31 20:19:21 2007 Subject: Re: US Attorneys hearing

A complilation of all correspondence and the pertinent portions of the AG's transcript.

Also, a compilation of editorials.

Sent from my BlackBerry Wireless Handheld

----Original Message----From: Hertling, Richard

To: Elston, Michael (ODAG); Moschella, William

CC: Sampson, Kyle; Goodling, Monica Sent: Wed Jan 31 19:04:06 2007 Subject: US Attorneys hearing

What do you need from OLA to help prepare the DAG for his hearing on Tuesday?

From: Hertling, Richard

Sent: Thursday, February 01, 2007 4:43 PM

To: McNally, Edward

Subject: RE: Richard who in your office is coordinating Leahy Hearing on US Atty Departures?

Nancy Scott-Finan. DAG will be our witness.

From: McNally, Edward [mailto:Edward.McNally@usdoj.gov]

Sent: Thursday, February 01, 2007 3:24 PM

To: Hertling, Richard

Subject: Richard who in your office is coordinating Leahy Hearing on US Atty Departures?

And do we know who the DOJ witness will be? (There are some bullet points I can provide re: this.)

Thanks – – Ed

Top US prosecutors 'forced out'

By Brooke Masters in New York

Published: January 31 2007 22:20 | Last updated: February 1 2007 01:50

Democratic senators are fighting to halt what they say is a Bush administration campaign to remove forcibly top federal prosecutors, including the US attorneys responsible for key investigations of Congressional corruption and stock options backdating.

Senator Patrick Leahy, the new chairman of the Judiciary Committee, will hold a <u>hearing next week</u> on whether the justice department is politicising the hiring and firing of top federal prosecutors.

Thirteen of the 93 US attorneys have left since the March 2006 passage of a little-noticed amendment to the Patriot Act that – in effect – allows President George W. Bush to install top prosecutors without Senate confirmation.

Departing attorneys include Kevin Ryan of San Francisco, who was leading the probes of stock options at Apple, and Carol Lam of San Diego, who prosecuted Republican congressman Randy "Duke" Cunningham and was investigating a politically connected defence contractor.

Democrats say those two as well as US attorneys in New Mexico, Arizona, Arkansas, Washington State and Nevada have been forced out. Mr Ryan has said he left as a result of a "mutually agreeable decision with Washington".

Alberto Gonzales, the attorney-general, denied that the Bush administration was trying to circumvent Senate confirmation. Justice department officials said on Wednesday they would seek Senate confirmation for all replacement attorneys.

Traditionally, the justice department sets policy but the US attorneys have significant discretion in deciding which cases to investigate and prosecute.

The president names US attorneys but permanent US attorneys must be confirmed by the Senate. Until last year, "interim" replacements could serve 120 days and then generally had to seek approval from a state's federal judges to stay on.

However, during 11th-hour negotiations over the re-authorisation of the Patriot Act, Republican Senator Arlen Specter added an amendment that allows the president to make interim appointments that can last indefinitely.

Recently, turnover among US attorneys has been unusual. Although US attorneys serve at the president's pleasure – and are routinely asked to submit resignations when an administration changes – it is unusual for so many to leave at the same time during midterm.

California Senator Dianne Feinstein has introduced a bill to return to the old system. Mr Leahy is a co-sponsor and the Judiciary Committee will consider it as early as next week.

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OLA000000082

View whole item

Author Hertling, Richard

Recipients Cabral, Catalina; Scott-Finan, Nancy

Fw: THE WEEK AHEAD FOR THE DEPARTMENT OF JUSTICE FOR FEBRUARY 5 - FEBRU Subject

2007

Date 2/2/2007 5:20:47 PM

Make sure OPA knows DAG US Attorney hearing is now Tuesday.

----Original Message----

From: USDOJ- Office of Public Affairs To: USDOJ- Office of Public Affairs Sent: Fri Feb 02 17:17:39 2007

Subject: THE WEEK AHEAD FOR THE DEPARTMENT OF JUSTICE FOR FEBRUARY 5 – FEBRUARY

x Picture (Metafile) Picture (Metafile) ture (Metafile)>> << Picture (Metafile)>> FOR PLANNING PURPOSES ONLY OPA

(202) 514-2008 FRIDAY, FEBRUARY 2, 2007 WWW.USDOJ.GOV TDD (202) 514-1888

******MEDIA ADVISORY******

THE WEEK AHEAD FOR THE DEPARTMENT OF JUSTICE FOR FEBRUARY 5 – FEBRUARY 9, 2007

Monday, February 5

2:30 P.M. EST Justice Department officials will hold a press briefing on the FY 2008 budget request for the Department of Justice.

> Department of Justice 7th Floor Conference Center Washington, D.C.

From:

Hertling, Richard

Sent:

Friday, February 02, 2007 6:47 PM

To:

Scott-Finan, Nancy

Subject: RE: US Attorney Vacancies

Tracking: Recipient

Read

Scott-Finan, Nancy Read: 2/2/2007 6:47 PM

understood, but let's just make sure he is at the prep in case we can't get Will or Elston to do it.

From: Scott-Finan, Nancy

Sent: Friday, February 02, 2007 6:40 PM

To: Hertling, Richard

Subject: RE: US Attorney Vacancies

Battle is good on reading statements but not on Q&A.

From: Hertling, Richard

Sent: Friday, February 02, 2007 6:37 PM

To: Scott-Finan, Nancy

Subject: FW: US Attorney Vacancies

Please get the letter and fact sheet and talking points to Crystal on Monday, after the latter two docs are updated. We will need to nail down our witness for that hearing. it may be Mike Battle. Please make sure he attends the DAG prep on Monday. Thanks.

From: Jezierski, Crystal [mailto:Crystal.Jezierski@mail.house.gov]

Sent: Friday, February 02, 2007 5:52 PM

To: Hertling, Richard

Cc: 'Robert.Tracci@usdoj.gov'; Seidel, Rebecca

Subject: US Attorney Vacancies

Are you all aware that on 2/15 Commercial and Admin Law will have a hearing on this? (They will call it US Attorney "dismissals".) Do you have any background information you can provide us? I'm honestly not quite sure what exactly, but I'm just looking for something that can inform our understanding of it (particularly in light of the criticisms that will come from the Dems). Any help would be appreciated.

Crystal Roberts Jezierski

Chief Counsel for Oversight

Committee on the Judiciary

Minority Staff

U.S. House of Representatives

B-351 Rayburn House Office Building

Washington, D.C.

(202) 226-8684 direct

Crystal.Jezierski@mail.house.gov

From:

Hertling, Richard

Sent:

Tuesday, February 06, 2007 2:43 PM

To:

Scolinos, Tasia; Peterson, Evan

Subject:

FW: (Clearance) AMS-110-15 (DAG Testimony on USA, S.214)

Attachments:

ODAGMcNultyTestimonySJC2-6-07PoliticizationofUSAttorneysclearedfinal.REV.pdf



ODAGMcNultyTesti monySJC2-6-07P...

Here is the DAG's written statement submitted for the record of today's hearing.

----Original Message----From: Scott-Finan, Nancy

Sent: Monday, February 05, 2007 1:06 PM

To: Sampson, Kyle; Goodling, Monica; Hertling, Richard; Seidel, Rebecca; Elston, Michael (ODAG); Moschella, William; Battle, Michael (USAEO); Nowacki, John (USAEO); Kirsch, Thomas

Cc: Long, Linda E

Subject: FW: (Clearance) AMS-110-15 (DAG Testimony on USA, S.214)

This is a revised statement to reflect Leahy as Chairman of the full Committee and Specter as the RRM.

Cc:Linda for Paul

Tracking:

Recipient

Scolinos, Tasia

Peterson, Evan



Department of Justice

STATEMENT

OF

PAUL J. MCNULTY DEPUTY ATTORNEY GENERAL UNITED STATES DEPARTMENT OF JUSTICE

BEFORE THE

COMMITTEE ON THE JUDICIARY UNITED STATES SENATE

CONCERNING

"PRESERVING PROSECUTORIAL INDEPENDENCE:
IS THE DEPARTMENT OF JUSTICE
POLITICIZING THE HIRING AND FIRING
OF U.S. ATTORNEYS?"

PRESENTED ON

FEBRUARY 6, 2007

Testimony of

Paul J. McNulty
Deputy Attorney General
U.S. Department of Justice

Committee on the Judiciary United States Senate

"Is the Department of Justice Politicizing the Hiring and Firing of U.S. Attorneys?"

February 6, 2007

Chairman Leahy, Senator Specter, and Members of the Committee, thank you for the invitation to discuss the importance of the Justice Department's United States Attorneys. As a former United States Attorney, I particularly appreciate this opportunity to address the critical role U.S. Attorneys play in enforcing our Nation's laws and carrying out the priorities of the Department of Justice.

I have often said that being a United States Attorney is one of the greatest jobs you can ever have. It is a privilege and a challenge—one that carries a great responsibility. As former Attorney General Griffin Bell said, U.S. Attorneys are "the front-line troops charged with carrying out the Executive's constitutional mandate to execute faithfully the laws in every federal judicial district." As the chief federal law-enforcement officers in their districts, U.S. Attorneys represent the Attorney General before Americans who may not otherwise have contact with the Department of Justice. They lead our efforts to protect America from terrorist attacks and fight violent crime, combat illegal drug trafficking, ensure the integrity of government and the marketplace, enforce our immigration laws, and prosecute crimes that endanger children and families—including child pornography, obscenity, and human trafficking.

U.S. Attorneys are not only prosecutors; they are government officials charged with managing and implementing the policies and priorities of the Executive Branch. United States Attorneys serve at the pleasure of the President. Like any other high-ranking officials in the Executive Branch, they may be removed for any reason or no reason. The Department of Justice—including the office of United States Attorney—was created precisely so that the government's legal business could be effectively managed and carried out through a coherent program under the supervision of the Attorney General. And unlike judges, who are supposed to act independently of those who nominate them, U.S. Attorneys are accountable to the Attorney General, and through him, to the President—the head of the Executive Branch. For these reasons, the Department is committed to having the best person possible discharging the responsibilities of that office at all times and in every district.

The Attorney General and I are responsible for evaluating the performance of the United States

Attorneys and ensuring that they are leading their offices effectively. It should come as no surprise to anyone that, in an organization as large as the Justice Department, U.S. Attorneys are removed or asked or encouraged to resign from time to time. However, in this Administration U.S. Attorneys are never—repeat, never—removed, or asked or encouraged to resign, in an effort to retaliate against them, or interfere with, or inappropriately influence a particular investigation, criminal prosecution, or civil case. Any suggestion to the contrary is unfounded, and it irresponsibly undermines the reputation for impartiality the Department has earned over many years and on which it depends.

Turnover in the position of U.S. Attorney is not uncommon. When a presidential election results in a change of administration, every U.S. Attorney leaves and the new President nominates a successor for

confirmation by the Senate. Moreover, U.S. Attorneys do not necessarily stay in place even during an administration. For example, approximately half of the U.S. Attorneys appointed at the beginning of the Bush Administration had left office by the end of 2006. Given this reality, career investigators and prosecutors exercise direct responsibility for nearly all investigations and cases handled by a U.S. Attorney's Office. While a new U.S. Attorney may articulate new priorities or emphasize different types of cases, the effect of a U.S. Attorney's departure on an existing investigation is, in fact, minimal, and that is as it should be. The career civil servants who prosecute federal criminal cases are dedicated professionals, and an effective U.S. Attorney relies on the professional judgment of those prosecutors.

The leadership of an office is more than the direction of individual cases. It involves managing limited resources, maintaining high morale in the office, and building relationships with federal, state and local law enforcement partners. When a U.S. Attorney submits his or her resignation, the Department must first determine who will serve temporarily as interim U.S. Attorney. The Department has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's Office during the period when there is not a presidentially-appointed, Senate-confirmed United States Attorney. Often, the Department looks to the First Assistant U.S. Attorney or another senior manager in the office to serve as U.S. Attorney on an interim basis. When neither the First Assistant nor another senior manager in the office is able or willing to serve as interim U.S. Attorney, or when the appointment of either would not be appropriate in the circumstances, the Department has looked to other, qualified Department employees.

At no time, however, has the Administration sought to avoid the Senate confirmation process by appointing an interim U.S. Attorney and then refusing to move forward, in consultation with home-State Senators, on the selection, nomination, confirmation and appointment of a new U.S. Attorney. The appointment

of U.S. Attorneys by and with the advice and consent of the Senate is unquestionably the appointment method preferred by both the Senate and the Administration.

In every single case where a vacancy occurs, the Bush Administration is committed to having a United States Attorney who is confirmed by the Senate. And the Administration's actions bear this out. Every time a vacancy has arisen, the President has either made a nomination, or the Administration is working—in consultation with home-state Senators—to select candidates for nomination. Let me be perfectly clear—at no time has the Administration sought to avoid the Senate confirmation process by appointing an interim United States Attorney and then refusing to move forward, in consultation with home-State Senators, on the selection, nomination and confirmation of a new United States Attorney. Not once.

Since January 20, 2001, 125 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 13 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 15 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 13 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill five of these positions, has interviewed candidates for nomination for seven more positions, and is waiting to receive names to set up interviews for the final position—all in consultation with home-state Senators.

However, while that nomination process continues, the Department must have a leader in place to carry out the important work of these offices. To ensure an effective and smooth transition during U.S. Attorney

vacancies, the office of the U.S. Attorney must be filled on an interim basis. To do so, the Department relies on the Vacancy Reform Act ("VRA"), 5 U.S.C. § 3345(a)(1), when the First Assistant is selected to lead the office, or the Attorney General's appointment authority in 28 U.S.C. § 546 when another Department employee is chosen. Under the VRA, the First Assistant may serve in an acting capacity for only 210 days, unless a nomination is made during that period. Under an Attorney General appointment, the interim U.S. Attorney serves until a nominee is confirmed the Senate. There is no other statutory authority for filling such a vacancy, and thus the use of the Attorney General's appointment authority, as amended last year, signals nothing other than a decision to have an interim U.S. Attorney who is not the First Assistant. It does not indicate an intention to avoid the confirmation process, as some have suggested.

No change in these statutory appointment authorities is necessary, and thus the Department of Justice strongly opposes S. 214, which would radically change the way in which U.S. Attorney vacancies are temporarily filled. S. 214 would deprive the Attorney General of the authority to appoint his chief law enforcement officials in the field when a vacancy occurs, assigning it instead to another branch of government.

As you know, before last year's amendment of 28 U.S.C. § 546, the Attorney General could appoint an interim U.S. Attorney for the first 120 days after a vacancy arose; thereafter, the district court was authorized to appoint an interim U.S. Attorney. In cases where a Senate-confirmed U.S. Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in recurring problems. Some district courts recognized the conflicts inherent in the appointment of an interim U.S. Attorney who would then have matters before the court—not to mention the oddity of one branch of government appointing officers of another—and simply refused to exercise the appointment authority. In those cases, the Attorney General was consequently required to make multiple successive 120-day interim appointments. Other district

courts ignored the inherent conflicts and sought to appoint as interim U.S. Attorneys wholly unacceptable candidates who lacked the required clearances or appropriate qualifications.

In most cases, of course, the district court simply appointed the Attorney General's choice as interim U.S. Attorney, revealing the fact that most judges recognized the importance of appointing an interim U.S. Attorney who enjoys the confidence of the Attorney General. In other words, the most important factor in the selection of past court-appointed interim U.S. Attorneys was the Attorney General's recommendation. By foreclosing the possibility of judicial appointment of interim U.S. Attorneys unacceptable to the Administration, last year's amendment to Section 546 appropriately eliminated a procedure that created unnecessary problems without any apparent benefit.

S. 214 would not merely reverse the 2006 amendment; it would exacerbate the problems experienced under the prior version of the statute by making judicial appointment the only means of temporarily filling a vacancy—a step inconsistent with sound separation-of-powers principles. We are aware of no other agency where federal judges—members of a separate branch of government—appoint the interim staff of an agency. Such a judicial appointee would have authority for litigating the entire federal criminal and civil docket before the very district court to whom he or she was beholden for the appointment. This arrangement, at a minimum, gives rise to an appearance of potential conflict that undermines the performance or perceived performance of both the Executive and Judicial Branches. A judge may be inclined to select a U.S. Attorney who shares the judge's ideological or prosecutorial philosophy. Or a judge may select a prosecutor apt to settle cases and enter plea bargains, so as to preserve judicial resources. See Wiener, Inter-Branch Appointments After the Independent Counsel: Court Appointment of United States Attorneys, 86 Minn. L. Rev. 363, 428 (2001) (concluding that court appointment of interim U.S. Attorneys is unconstitutional).

Prosecutorial authority should be exercised by the Executive Branch in a unified manner, consistent with the application of criminal enforcement policy under the Attorney General. S. 214 would undermine the effort to achieve a unified and consistent approach to prosecutions and federal law enforcement. Courtappointed U.S. Attorneys would be at least as accountable to the chief judge of the district court as to the Attorney General, which could, in some circumstances become untenable. In no context is accountability more important to our society than on the front lines of law enforcement and the exercise of prosecutorial discretion, and the Department contends that the chief prosecutor should be accountable to the Attorney General, the President, and ultimately the people.

Finally, S. 214 seems to be aimed at solving a problem that does not exist. As noted, when a vacancy in the office of U.S. Attorney occurs, the Department typically looks first to the First Assistant or another senior manager in the office to serve as an Acting or interim U.S. Attorney. Where neither the First Assistant nor another senior manager is able or willing to serve as an Acting or interim U.S. Attorney, or where their service would not be appropriate under the circumstances, the Administration has looked to other Department employees to serve temporarily. No matter which way a U.S. Attorney is temporarily appointed, the Administration has consistently sought, and will continue to seek, to fill the vacancy—in consultation with home-State Senators—with a presidentially-nominated and Senate-confirmed nominee.

Thank you again for the opportunity to testify, and I look forward to answering the Committee's questions.



Department of Justice

STATEMENT

OF

PAUL J. MCNULTY DEPUTY ATTORNEY GENERAL UNITED STATES DEPARTMENT OF JUSTICE

BEFORE THE

COMMITTEE ON THE JUDICIARY UNITED STATES SENATE

CONCERNING

"PRESERVING PROSECUTORIAL INDEPENDENCE:
IS THE DEPARTMENT OF JUSTICE
POLITICIZING THE HIRING AND FIRING
OF U.S. ATTORNEYS?"

PRESENTED ON

FEBRUARY 6, 2007

Testimony of

Paul J. McNulty
Deputy Attorney General
U.S. Department of Justice

Committee on the Judiciary United States Senate

"Is the Department of Justice Politicizing the Hiring and Firing of U.S. Attorneys?"

February 6, 2007

Chairman Leahy, Senator Specter, and Members of the Committee, thank you for the invitation to discuss the importance of the Justice Department's United States Attorneys. As a former United States Attorney, I particularly appreciate this opportunity to address the critical role U.S. Attorneys play in enforcing our Nation's laws and carrying out the priorities of the Department of Justice.

I have often said that being a United States Attorney is one of the greatest jobs you can ever have. It is a privilege and a challenge—one that carries a great responsibility. As former Attorney General Griffin Bell said, U.S. Attorneys are "the front-line troops charged with carrying out the Executive's constitutional mandate to execute faithfully the laws in every federal judicial district." As the chief federal law-enforcement officers in their districts, U.S. Attorneys represent the Attorney General before Americans who may not otherwise have contact with the Department of Justice. They lead our efforts to protect America from terrorist attacks and fight violent crime, combat illegal drug trafficking, ensure the integrity of government and the marketplace, enforce our immigration laws, and prosecute crimes that endanger children and families—including child pornography, obscenity, and human trafficking.

U.S. Attorneys are not only prosecutors; they are government officials charged with managing and implementing the policies and priorities of the Executive Branch. United States Attorneys serve at the pleasure of the President. Like any other high-ranking officials in the Executive Branch, they may be removed for any reason or no reason. The Department of Justice—including the office of United States Attorney—was created precisely so that the government's legal business could be effectively managed and carried out through a coherent program under the supervision of the Attorney General. And unlike judges, who are supposed to act independently of those who nominate them, U.S. Attorneys are accountable to the Attorney General, and through him, to the President—the head of the Executive Branch. For these reasons, the Department is committed to having the best person possible discharging the responsibilities of that office at all times and in every district.

The Attorney General and I are responsible for evaluating the performance of the United States

Attorneys and ensuring that they are leading their offices effectively. It should come as no surprise to anyone that, in an organization as large as the Justice Department, U.S. Attorneys are removed or asked or encouraged to resign from time to time. However, in this Administration U.S. Attorneys are never—repeat, never—removed, or asked or encouraged to resign, in an effort to retaliate against them, or interfere with, or inappropriately influence a particular investigation, criminal prosecution, or civil case. Any suggestion to the contrary is unfounded, and it irresponsibly undermines the reputation for impartiality the Department has earned over many years and on which it depends.

Turnover in the position of U.S. Attorney is not uncommon. When a presidential election results in a change of administration, every U.S. Attorney leaves and the new President nominates a successor for

confirmation by the Senate. Moreover, U.S. Attorneys do not necessarily stay in place even during an administration. For example, approximately half of the U.S. Attorneys appointed at the beginning of the Bush Administration had left office by the end of 2006. Given this reality, career investigators and prosecutors exercise direct responsibility for nearly all investigations and cases handled by a U.S. Attorney's Office. While a new U.S. Attorney may articulate new priorities or emphasize different types of cases, the effect of a U.S. Attorney's departure on an existing investigation is, in fact, minimal, and that is as it should be. The career civil servants who prosecute federal criminal cases are dedicated professionals, and an effective U.S. Attorney relies on the professional judgment of those prosecutors.

The leadership of an office is more than the direction of individual cases. It involves managing limited resources, maintaining high morale in the office, and building relationships with federal, state and local law enforcement partners. When a U.S. Attorney submits his or her resignation, the Department must first determine who will serve temporarily as interim U.S. Attorney. The Department has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's Office during the period when there is not a presidentially-appointed, Senate-confirmed United States Attorney. Often, the Department looks to the First Assistant U.S. Attorney or another senior manager in the office to serve as U.S. Attorney on an interim basis. When neither the First Assistant nor another senior manager in the office is able or willing to serve as interim U.S. Attorney, or when the appointment of either would not be appropriate in the circumstances, the Department has looked to other, qualified Department employees.

At no time, however, has the Administration sought to avoid the Senate confirmation process by appointing an interim U.S. Attorney and then refusing to move forward, in consultation with home-State Senators, on the selection, nomination, confirmation and appointment of a new U.S. Attorney. The appointment

of U.S. Attorneys by and with the advice and consent of the Senate is unquestionably the appointment method preferred by both the Senate and the Administration.

In every single case where a vacancy occurs, the Bush Administration is committed to having a United States Attorney who is confirmed by the Senate. And the Administration's actions bear this out. Every time a vacancy has arisen, the President has either made a nomination, or the Administration is working—in consultation with home-state Senators—to select candidates for nomination. Let me be perfectly clear—at no time has the Administration sought to avoid the Senate confirmation process by appointing an interim United States Attorney and then refusing to move forward, in consultation with home-State Senators, on the selection, nomination and confirmation of a new United States Attorney. Not once.

Since January 20, 2001, 125 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 13 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 15 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 13 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill five of these positions, has interviewed candidates for nomination for seven more positions, and is waiting to receive names to set up interviews for the final position—all in consultation with home-state Senators.

However, while that nomination process continues, the Department must have a leader in place to carry out the important work of these offices. To ensure an effective and smooth transition during U.S. Attorney

vacancies, the office of the U.S. Attorney must be filled on an interim basis. To do so, the Department relies on the Vacancy Reform Act ("VRA"), 5 U.S.C. § 3345(a)(1), when the First Assistant is selected to lead the office, or the Attorney General's appointment authority in 28 U.S.C. § 546 when another Department employee is chosen. Under the VRA, the First Assistant may serve in an acting capacity for only 210 days, unless a nomination is made during that period. Under an Attorney General appointment, the interim U.S. Attorney serves until a nominee is confirmed the Senate. There is no other statutory authority for filling such a vacancy, and thus the use of the Attorney General's appointment authority, as amended last year, signals nothing other than a decision to have an interim U.S. Attorney who is not the First Assistant. It does not indicate an intention to avoid the confirmation process, as some have suggested.

No change in these statutory appointment authorities is necessary, and thus the Department of Justice strongly opposes S. 214, which would radically change the way in which U.S. Attorney vacancies are temporarily filled. S. 214 would deprive the Attorney General of the authority to appoint his chief law enforcement officials in the field when a vacancy occurs, assigning it instead to another branch of government.

As you know, before last year's amendment of 28 U.S.C. § 546, the Attorney General could appoint an interim U.S. Attorney for the first 120 days after a vacancy arose; thereafter, the district court was authorized to appoint an interim U.S. Attorney. In cases where a Senate-confirmed U.S. Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in recurring problems. Some district courts recognized the conflicts inherent in the appointment of an interim U.S. Attorney who would then have matters before the court—not to mention the oddity of one branch of government appointing officers of another—and simply refused to exercise the appointment authority. In those cases, the Attorney General was consequently required to make multiple successive 120-day interim appointments. Other district

courts ignored the inherent conflicts and sought to appoint as interim U.S. Attorneys wholly unacceptable candidates who lacked the required clearances or appropriate qualifications.

In most cases, of course, the district court simply appointed the Attorney General's choice as interim U.S. Attorney, revealing the fact that most judges recognized the importance of appointing an interim U.S. Attorney who enjoys the confidence of the Attorney General. In other words, the most important factor in the selection of past court-appointed interim U.S. Attorneys was the Attorney General's recommendation. By foreclosing the possibility of judicial appointment of interim U.S. Attorneys unacceptable to the Administration, last year's amendment to Section 546 appropriately eliminated a procedure that created unnecessary problems without any apparent benefit.

S. 214 would not merely reverse the 2006 amendment; it would exacerbate the problems experienced under the prior version of the statute by making judicial appointment the only means of temporarily filling a vacancy—a step inconsistent with sound separation-of-powers principles. We are aware of no other agency where federal judges—members of a separate branch of government—appoint the interim staff of an agency. Such a judicial appointee would have authority for litigating the entire federal criminal and civil docket before the very district court to whom he or she was beholden for the appointment. This arrangement, at a minimum, gives rise to an appearance of potential conflict that undermines the performance or perceived performance of both the Executive and Judicial Branches. A judge may be inclined to select a U.S. Attorney who shares the judge's ideological or prosecutorial philosophy. Or a judge may select a prosecutor apt to settle cases and enter plea bargains, so as to preserve judicial resources. See Wiener, Inter-Branch Appointments After the Independent Counsel: Court Appointment of United States Attorneys, 86 Minn. L. Rev. 363, 428 (2001) (concluding that court appointment of interim U.S. Attorneys is unconstitutional).

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Thank you again for the opportunity to testify, and I look forward to answering the Committee's questions.

Author Herlling, Richard Recipients Moschella, William; Elston, Michael (ODAG) Subject Fw: Next Hearing on replacement of the U.S. Attorneys Date 2/6/2007 4:28:00 PM

I regret to say the DAG picked you to be the witness. Want to talk to him first before we out you?

----Original Message-----From: Scott-Finan, Nancy

To: Sampson, Kyle; Goodling, Monica; Elston, Michael (ODAG); Moschella, William; Hertling, Richard;

Seidel, Rebecca; Battle, Michael (USAEO); Nowacki, John (USAEO)

Sent: Tue Feb 06 16:19:27 2007

Subject: Next Hearing on replacement of the U.S. Attorneys

Have we come to a decision as to who will be the witness at the House Judiciary Subcommittee hearing? It has to be someone who can withstand 3 hours of questioning as Paul did this morning.

From:

Hertling, Richard

Sent:

Tuesday, February 06, 2007 4:37 PM

To:

Scott-Finan, Nancy

Subject:

RE: Next Hearing on replacement of the U.S. Attorneys

Hold off a bit. I think the DAG has made a decision, but let's give it till tomorrow.

From:

Scott-Finan, Nancy

Sent:

Tuesday, February 06, 2007 4:19 PM

To:

Sampson, Kyle; Goodling, Monica; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Seidel, Rebecca; Battle, Michael

(USAEO); Nowacki, John (USAEO)

Subject:

Next Hearing on replacement of the U.S. Attorneys

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Tracking:

Recipient

Read

Scott-Finan, Nancy

Read: 2/6/2007 4:37 PM

From:

Hertling, Richard

Sent:

Tuesday, February 06, 2007 4:40 PM

To:

Scott-Finan, Nancy

Subject:

RE: Next Hearing on replacement of the U.S. Attorneys

BTW, it looks as if Will will be the witness.

From:

Scott-Finan, Nancy

Sent:

Tuesday, February 06, 2007 4:19 PM

To:

Sampson, Kyle; Goodling, Monica; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Seidel, Rebecca; Battle, Michael

(USAEO); Nowacki, John (USAEO)

Subject:

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Tracking:

Recipient

Read

Scott-Finan, Nancy

Read: 2/6/2007 4:40 PM

From:

Hertling, Richard

Sent:

Wednesday, February 07, 2007 3:14 PM

To:

Elston, Michael (ODAG); Moschella, William; Long, Linda E

Cc:

Cabral, Catalina

Subject:

Schumer US Attorney briefing

I have not yet spoken to Schumer's staff, despite two messages. In order to schedule a briefing with Senator Schumer for the DAG, Schumer's scheduler is Kim Magee. She can be reached directly at 224-3785.

Tracking:

Recipient

Read

Elston, Michael (ODAG)

Read: 2/7/2007 4:20 PM

Moschella, William

Read: 2/7/2007 6:52 PM

Long, Linda E

Read: 2/7/2007 3:14 PM

Cabral, Catalina

Read: 2/7/2007 3:14 PM

From:

Hertling, Richard

Sent:

Thursday, February 08, 2007 1:53 PM

To:

Sampson, Kyle

Subject:

FW: Transcript of Paul McNulty's hearing on 02-06-07 re US Attorneys

Attachments:

02-06-07 McNulty Transcript re US Attorneys.doc

Here is the only transcript we have. I am not sure whether it is searchable or not. If it is not, I will try to track another version down.

From:

Scott-Finan, Nancy

Sent:

Wednesday, February 07, 2007 10:32 AM

To:

Sampson, Kyle; Goodling, Monica; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Seidel, Rebecca; Battle, Michael (USAEO); Nowacki, John (USAEO); Bounds, Ryan W (OLP); Kirsch, Thomas; Scolinos, Tasia; Mercer, William W; Margolis, David;

Burton, Faith

Subject:

FW: Transcript of Paul McNulty's hearing on 02-06-07 re US Attorneys



02-06-07 McNulty Transcript re...

Tracking:

Recipient

Sampson, Kyle

Read

Read: 2/8/2007 2:07 PM

HEARING OF THE SENATE JUDICIARY COMMITTEE SUBJECT: PRESERVING PROSECUTORIAL INDEPENDENCE: IS THE DEPARTMENT OF JUSTICE POLITICIZING THE HIRING AND FIRING OF U.S. ATTORNEYS? CHAIRED BY: SENATOR CHARLES SCHUMER (D-NY) WITNESSES: SENATOR MARK PRYOR (D-AR); DEPUTY ATTORNEY GENERAL PAUL J. MCNULTY; MARY JO WHITE, ATTORNEY; LAURIE L. LEVENSON, PROFESSOR OF LAW, LOYOLA LAW SCHOOL, LOS ANGELES, CA; STUART M. GERSON, ATTORNEY LOCATION: ROOM 226 DIRKSEN SENATE OFFICE BUILDING, WASHINGTON, D.C. TIME: 9:30 A.M. EST DATE: TUESDAY, FEBRUARY 6, 2007

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SEN. SCHUMER: (Sounds gavel.) Good morning and welcome to the first hearing of our Administrative Law and Court Subcommittee. And we --

STAFF: (Off mike.) SEN. SCHUMER: -- oh. And this is a full-committee hearing, I am just informed -- power has already gone to his head. (Laughter.) Reminds you of that old Woody Allen movie, remember? Anyway, we'll save that for another time.

Anyway, I will give an opening statement, then Senator Specter will, and any others who wish to give opening statements are welcome to do so.

Well, we are holding this hearing because many members of this committee, including Chairman Leahy -- who had hoped to be here, but is speaking on the floor at this time -- have become increasingly concerned about the administration of justice and the rule of law in this country. I have observed with increasing alarm how politicized the Department of Justice has become. I have watched with growing worry as the department has increasingly based hiring on political affiliation, ignored the recommendations of career attorneys, focused on the promotion of political agendas and failed to retain legions of talented career attorneys.

I have sat on this committee for eight years, and before that on the House Judiciary Committee for 16. During those combined 24 years of oversight over the Department of Justice, through seven presidential terms -- including three Republican presidents -- I have never seen the department more politicized and pushed further away from its mission as an apolitical enforcer of the rule of law. And now it appears even the hiring and firing of our top federal prosecutors has become infused and corrupted with political rather than prudent considerations -- or at least there is a very strong appearance that this is so.

For six years there has been little or no oversight of the Department of Justice on matters like these. Those days are now over. There are many questions surrounding the firing of a slew of U.S. attorneys. I am committed to getting to the bottom of those questions. If we do not get the documentary information that we seek, I will consider moving to subpoena that material, including performance evaluations and other documents. If we do not get

forthright answers to our questions, I will consider moving to subpoena one or more of the fired U.S. attorneys so that the record is clear.

So with that in mind, let me turn to the issue at the center of today's hearing. Once appointed, U.S. attorneys, perhaps more than any other public servant, must be above politics and beyond reproach. They must be seen to enforce the rule of law without fear or favor. They have enormous discretionary power. And any doubt as to their impartiality and their duty to enforce the rule of law puts seeds of poison in our democracy.

When politics unduly infects the appointment and removal of U.S. attorneys, what happens? Cases suffer. Confidence plummets. And corruption has a chance to take root. And what has happened here over the last seven weeks is nothing short of breathtaking. Less than two months ago, seven or more U.S. attorneys reportedly received an unwelcome Christmas present. As The Washington Post reports, those top federal prosecutors were called and terminated on the same day. The Attorney General and others have sought to deflect criticism by suggesting that these officials all had it coming because of poor performance; that U.S. attorneys are routinely removed from office; and that this was only business as usual.

But what happened here doesn't sound like an orderly and natural replacement of underperforming prosecutors; it sounds more like a purge. What happened here doesn't sound like business as usual; it appears more reminiscent of a different sort of Saturday night massacre.

Here's what the record shows: Several U.S. attorneys were apparently fired with no real explanation; several were seemingly removed merely to make way for political up-and-comers; one was fired in the midst of a successful and continuing investigation of lawmakers; another was replaced with a pure partisan of limited prosecutorial experience, without Senate confirmation; and all of this, coincidentally, followed a legal change -- slipped into the Patriot Act in the dead of night -- which for first time in our history gave the Attorney General the power to make indefinite interim appointments and to bypass the Senate altogether.

We have heard from prominent attorneys -- including many Republicans -- who confirm that these actions are unprecedented, unnerving, and unnecessary. Let me quote a few. The former San Diego U.S. Attorney, Peter Nunez, who served under Reagan said, quote, "This is like nothing I've ever seen before in 35-plus years," unquote. He went on to say that while the president has the authority to fire a U.S. attorney for any reason, it is, quote, "extremely rare unless there is an allegation of misconduct."

Another former U.S. attorney and head of the National Association of Former United States Attorneys said members of his group were in "shock" over the purge, which, quote, "goes against all tradition."

The Attorney General, for his part, has flatly denied that politics has played any part in the firings. At a Judiciary Committee hearing last month, he testified that, quote, "I would never, ever make a change in a U.S. attorney position for political reasons." Unquote.

And yet, the recent purge of top federal prosecutors reeks of politics. An honest look at the record reveals that something is rotten in Denmark: In Nevada, where U.S. Attorney Daniel Bogden was reportedly fired, a Republican source told the press that, quote, "the decision to remove U.S. attorneys was

part of a plan to give somebody else that experience" -- this is a quote -- "to build up the back bench of Republicans by giving them high-profile jobs," unquote. That was in The Las Vegas Review-Journal on January 18th. In New Mexico, where U.S. Attorney David Iglesias was reportedly fired, he has publicly stated that when he asked why he was asked to resign, he, quote, "wasn't given any answers," unquote.

In San Diego, where U.S. Attorney Carol Lam was reportedly fired, the top-ranking FBI official in San Diego said, quote, "I guarantee politics is involved," unquote. And the former U.S. attorney under President Reagan said, quote, "It really is outrageous," unquote. Ms. Lam, of course, was in the midst of a sweeping public corruption investigation of "Duke" Cunningham and his coconspirators, and her office has outstanding subpoenas to three House Committees. Was her firing a political retaliation? There's no way to know, but the Department of Justice should go out of its way to avoid even the appearance of impropriety. That is not too much to ask, and as I've said, the appearance here -- given all the circumstances -- is plain awful.

Finally, in Arkansas, where U.S. Attorney Bud Cummins was forced out, there is not a scintilla of evidence that he had any blemish on his record. In fact, he was well-respected on both sides of the aisle, and was in the middle of a number of important investigations. His sin -- occupying a high-profile position that was being eyed by an ambitious acolyte of Karl Rove, who had minimal federal prosecution experience, but was highly skilled at opposition research and partisan attacks for the Republican National Committee.

Among other things, I look forward to hearing the Deputy Attorney General explain to us this morning how and why a well-performing prosecutor in Arkansas was axed in favor of such a partisan warrior. What strings were pulled? What influence was brought to bear?

In June of 2006, when Karl Rove was himself still being investigated by a U.S. attorney, was he brazenly leading the charge to oust a sitting U.S. attorney and install his own former aide? We don't know, but maybe we can find out.

Now, I ask, is this really how we should be replacing U.S. Attorneys in the middle of a presidential term? No one doubts the president has the legal authority to do it, but can this build confidence in the Justice Department? Can this build confidence in the administration of justice?

I yield to my colleague from Pennsylvania.

SEN. ARLEN SPECTER (R-PA): I concur with Senator Schumer that the prosecuting attorney is obligated to function in a nonpolitical way. The prosecuting attorney is a quasi-judicial official. He's part judge and part advocate. And have the power of investigation and indictment and prosecution in the criminal courts is a tremendous power. And I know it very well, because I was the district attorney of a big tough city for eight years and an assistant district attorney for four years before that. And the phrase in Philadelphia, perhaps generally, was that the district attorney had the keys to the jail in his pocket.

Well, if he had the keys to the jail, that's a lot of power.

But let us focus on the facts as opposed to generalizations. And I and my colleagues on the Republican side of the aisle will cooperate in finding the

facts if the facts are present, but let's be cautious about the generalizations, which we heard a great many of in the chairman's opening remarks.

If the U.S. attorney was fired in retaliation for what was done on the prosecution of former Congressman Cunningham, that's wrong. And that's wrong even though the president has the power to terminate U.S. attorneys. But the U.S. attorneys can't function if they're going to be afraid of the consequences of a vigorous prosecution.

When Senator Schumer says that the provision was inserted into the Patriot Act in the dead of night, he's wrong. That provision was in the conference report, which was available for examination for some three months.

The first I found out about the change in the Patriot Act occurred a few weeks ago when Senator Feinstein approached me on the floor and made a comment about two U.S. attorneys who were replaced under the authority of the change in law in the Patriot Act which altered the way U.S. attorneys are replaced.

Prior to the Patriot Act, U.S. attorneys were replaced by the attorney general for 120 days, and then appointments by the court or the first assistant succeeded to the position of U.S. attorney. And the Patriot Act gave broader powers to the attorney general to appoint replacement U.S. attorneys.

I then contacted my very able chief counsel, Michael O'Neill, to find out exactly what had happened. And Mr. O'Neill advised me that the requested change had come from the Department of Justice, that it had been handled by Brett Tolman, who is now the U.S. attorney for Utah, and that the change had been requested by the Department of Justice because there had been difficulty with the replacement of a U.S. attorney in South Dakota, where the court made a replacement which was not in accordance with the statute; hadn't been a prior federal employee and did not qualify.

And there was also concern because, in a number of districts, the courts had questioned the propriety of their appointing power because of separation of powers. And as Mr. Tolman explained it to Mr. O'Neill, those were the reasons, and the provision was added to the Patriot Act, and as I say, was open for public inspection for more than three months while the conference report was not acted on.

If you'll recall, Senator Schumer came to the floor on December 16th and said he had been disposed to vote for the Patriot Act, but had changed his mind when The New York Times disclosed the secret wiretap program, electronic surveillance. May the record show that Senator Schumer is nodding in the affirmative. There's something we can agree on. In fact, we agree sometimes in addition.

Well, the conference report wasn't acted on for months, and at that time, this provision was subject to review. Now, I read in the newspaper that the chairman of the Judiciary Committee, Arlen Specter, "slipped it in." And I take umbrage and offense to that. I did not slip it in and I do not slip things in. That is not my practice. If there is some item which I have any idea is controversial, I tell everybody about it. That's what I do. So I found it offensive to have the report of my slipping it in. That's how it got into the bill.

Now, I've talked about the matter with Senator Feinstein, and I do agree that we ought to change it back to where it was before. She and I, I think, will be able to agree on the executive session on Thursday.

And let's be candid about it. The atmosphere in Washington, D.C. is one of high-level suspicion. There's a lot of suspicion about the executive branch because of what's happened with signing statements, because of what's happened with the surveillance program.

And there is no doubt, because it has been explicitly articulated -- maybe "articulate" is a bad word these days -- expressly stated by ranking Department of Justice officials that they want to increase -- executive branch officials -- they want to increase executive power.

So we live in an atmosphere of high-level suspicion. And I want to see this inquiry pursued on the items that Senator Schumer has mentioned. I don't want to see a hearing and then go on to other business. I want to see it pursued in each one of these cases and see what actually went on, because there are very serious accusations that are made. And if they're true, there ought to be very, very substantial action taken in our oversight function. But if they're false, then the accused ought to be exonerated.

But the purpose of the hearing, which can be accomplished, I think, in short order, is to change the Patriot Act so that this item is not possible for abuse. And in that, I concur with Senator Feinstein and Senator Leahy and Senator Schumer. And a pursuit of political use of the department is something that I also will cooperate in eliminating if, in fact, it is true.

Thank you, Mr. Chairman. SEN. SCHUMER: Thank you, Senator Specter.

Senator Feingold.

SEN. RUSSELL FEINGOLD (D-WI): Thank you, Mr. Chairman, for holding the hearing.

I have to chair a subcommittee, the Africa Subcommittee of the Foreign Relations Committee, at 10:00. And I was hoping to give an opening statement. But I'm very pleased not only with your statement but, frankly, with Senator Specter's statement, because it sounds to me like there's going to be a bipartisan effort to fix this.

I also have strong feelings about what was done here, but it sounds like there's a genuine desire to resolve this in that spirit. And in light of the fact I have to go anyway, Mr. Chairman, I'm just going to ask that my statement be put in the record.

SEN. SCHUMER: Without objection.

Senator Hatch.

SEN. ORRIN HATCH (R-UT): Thank you, Mr. Chairman. I appreciate it.

I've appreciated both of your statements, too. I don't agree fully with either statement. First of all, the U.S. attorneys serve at the pleasure of the president, whoever the president may be, whether it's a Democrat or a Republican. You know, the Department of Justice has repeatedly and adamantly

stated that U.S. attorneys are never removed or encouraged to resign in an effort to retaliate against them or interfere with investigations.

Now, this comes from a department whose mission is to enforce the law and defend the interests of the United States. Now, are we supposed to believe and trust their efforts when it comes to outstanding criminal cases and investigations which have made our country a safer place but then claim that they are lying when they tell us about their commitment to appoint proper U.S. attorneys? I personally believe that type of insinuation is completely reckless.

Now, if, in fact, there has been untoward political effort here, then I'd want to find it out just like Senators Schumer and Specter have indicated here. As has been said many times, U.S. attorneys serve at the pleasure of the president. I remember when President Clinton became president, he dismissed 93 U.S. attorneys, if I recall it correctly, in one day. That was very upsetting to some of my colleagues on our side. But he had a right to do it.

And frankly, I don't think anybody should have said he did it purely for political reasons, although I don't think you can ever remove all politics from actions that the president takes. The president can remove them for any reason or no reason whatsoever. That's the law, and it's very clear.

U.S. Code says that, quote, "Each United States attorney is subject to removal by the president," unquote. It doesn't say that the president has to give explanations, it doesn't say that the president has to get permission from Congress and it doesn't say that the president needs to grant media interviews giving full analysis of his personal decisions. Perhaps critics should seek to amend the federal court and require these types of restrictions on the president's authority, but I would be against that.

Finally, I want to point out that the legislation that we are talking about applies to whatever political party is in office. The law does not say that George Bush is the only president who can remove U.S. attorneys. And the law does not say that attorneys general appointed by a Republican president have interim appointment authority. The statutes apply to whoever is in office, no matter what political party.

Now, I remember, with regard to interim U.S. attorneys, that an interim appointed during the Clinton administration served for eight years in Puerto Rico and was not removed. Now, you know, I, for one, do not want judges appointing U.S. attorneys before whom they have to appear. That's why we have the executive branch of government.

Now, I would be interested if there is any evidence that impropriety has occurred or that politics has caused the removal of otherwise decent, honorable people. And I'm talking about pure politics, because let's face it, whoever's president certainly is going to be -- at least so far -- either a Democrat or Republican in these later years of our republic. So, these are important issues that are being raised here. But as I understand, we're talking about seven to nine U.S. attorneys, some of whom -- we'll just have to see what people have to say about it, but I'm going to be very interested in the comments of everybody here today. It should be a very, very interesting hearing.

But I would caution people to reserve your judgment. If there is an untoward impropriety here, my gosh, we should come down very hard against it.

But this is not abnormal for presidents to remove U.S. attorneys and replace them with interims. And there are all kinds of problems, even with that system as it has worked, because sometimes we in the Judiciary Committee don't move the confirmations like we should as well, either. So, there are lots of things that you could find faults with, but let's be very, very careful before we start dumping this in the hands of federal judges, most of whom I really admire, regardless of their prior political beliefs.

Thank you, Mr. Chairman.

SEN. SCHUMER: Thank you, Senator Hatch.

And Senator Cardin had to leave.

Senator Whitehouse, do you want to make an opening statement? No? Okay, thank you for coming,

And our first witness -- and I know he has a tight schedule, I appreciate him being here at this time -- is our hardworking friend from Arkansas, Senator Mark Pryor.

Senator Pryor.

SEN. MARK PRYOR (D-AR): Mr. Chairman, thank you.

And I also want to thank all the members of the committee.

I've come here today to talk about events that occurred regarding the appointment of the interim U.S. attorney for the eastern district of Arkansas which I believe -- SEN. SCHUMER: Senator, if you could just pull the mike a little closer.

SEN. PRYOR: -- raised serious concerns over the administration's encroachment on the Senate's constitutional responsibilities. I'm not only concerned about this matter as a member of the Senate but as a former practicing lawyer in Arkansas and former attorney general in my state. I know the Arkansas bar well, and all appointments that impact the legal and judicial arena in Arkansas are especially important to me.

Moreover, due to the events of the past Congress, I've given much thought as to what my role as a senator should be regarding executive and judicial nominations. I believe the confirmation process is as serious as anything that we do in government. You know my record. I've supported almost all of the president's nominations. On occasion, I have felt they were unfairly criticized for political purposes, for when I consider a nominee, I use a three-part test. First, is the nominee qualified?; second, does the nominee possess the proper temperament?; third, will the nominee be fair and impartial -- in other words, can they check their political views at the door?

Executive branch nominees are different from judicial nominees in many ways, but U.S. attorneys should be held to a high standard of independence. In other words, they're not inferior officers as defined by the U.S. Supreme Court. All U.S. attorneys must pursue justice. Wherever a case takes them, they should protect our republic by seeing that justice is done. Politics has no place in the pursuit of justice. This was my motivation in helping form the Gang of 14. I've tried very hard to be objective in my dealings with the president's nominations, including his nominations to the U.S. Supreme Court. I want the

process to work in the best traditions of the Senate and in the best traditions of our democracy. In fact, I've been accused on more than one occasion of being overly fair to the president's nominations.

It is with this background that I state my belief that recent events relating to U.S. attorney dismissals and replacements are unacceptable and should be unacceptable to all of us.

Now, I would like to speak specifically about the facts that occurred regarding the U.S. attorney replacement for the Eastern District of Arkansas. In the summer of 2006, my office was told by reliable sources in the Arkansas legal and political community that then-U.S. Attorney Bud Cummins was resigning and the White House would nominate Mr. Tim Griffin as his replacement. I asked the reasons for Mr. Cummins' leaving and was informed that he was doing so to pursue other opportunities.

My office was later told by the administration that he was leaving on his own initiative and that Mr. Tim Griffin would be nominated. I did not know Mr. Griffin, but I spoke to him by telephone in August 2006 about his potential nomination. I told him that I know many lawyers in the state but I knew very little about his legal background. In other words, I did not know if he was qualified or if he had the right temperament or if he could be fair and impartial. I informed him that I would have trouble supporting him until the Judiciary Committee had reviewed these issues. I told him if he were to be nominated that I would evaluate my concerns in light of the committee process.

It should be noted that around this time, it we becoming clear that Mr. Cummins was being forced out, contrary to what my office had been told by the administration.

Sometime after the interview with Mr. Griffin, I learned that there were newspaper accounts regarding his work on behalf of the Republican National Committee about efforts that had been categorized as "caging African-American votes." This arises from allegations that Mr. Griffin and others in the RNC were targeting African-Americans in Florida for voter challenges during the 2004 presidential campaign.

I specifically addressed this issue to Mr. Griffin in a subsequent meeting. When I questioned him about this, he provided an account that was very different from the allegation. However, I informed him that due to the seriousness of the issue, this is precisely the reason why the nomination and confirmation process is in place. I told him I would not be comfortable until this committee had thoroughly examined his background. Given my concerns over this potential nominee, I as well as others protested, and Mr. Cummins was allowed to stay until the end of the year.

Rumors began to circulate in October of 2006 that the White House was going to make a recess appointment which, of course, I found troubling. This rumor was persistent in the Arkansas legal and political community. I called the White House on December 13, 2006 to express my concerns about a recess appointment and spoke to then-White House Counsel Harriet Myers. She told me that she would get back to me on this matter. I also called Attorney General Gonzales expressing my reservations. And he informed me that he would get back to me as well.

Despite expressing my concerns about a recess appointment to the White House and to the attorney general, two days later, on December 15, 2006, Ms.

Myers informed me that Mr. Griffin was their choice. Also on that same day, General Gonzales confirmed that he was going to appoint Mr. Griffin as an interim U.S. attorney. Subsequently, my office inquired about the legal authority for the appointment and was informed it was pursuant to the amended statute in the Patriot Act.

Before I say any more, I need to tell the committee that I respect and like General Gonzales. I supported his confirmation to be attorney general. I have always found him to be a straight shooter. And even though I disagree with him on this decision, it has not changed my view of him. I suspect he is only doing what he has been told to do. On December 20, 2006, Mr. Cummins' tenure as U.S. attorney was over. On that same day, Mr. Griffin was appointed interim U.S. attorney for the eastern district of Arkansas. The timing was controlled by the administration. On January 11, 2007, I wrote a letter to General Gonzales outlining my objections with regard to this appointment. First, I made clear my concern as to how Mr. Cummins was summarily dismissed. Second, I outlined my amazement as to the excuse given as the reason for the interim appointment which was due to the first assistant being on maternity leave. Third, I objected to the circumventing of the Senate confirmation process.

The attorney general's office responded on January 31, 2007 denying any discrimination or wrongdoing. I will address these issues now.

As more light was shed on the situation in Arkansas, it became clear that Bud Cummins was asked to resign without cause so that the White House could reward the Arkansas post to Mr. Griffin. Mr. Cummins confirmed this on January 13, 2007 in an article in the Arkansas Democrat-Gazette newspaper wherein he said he had been asked to step down so the White House could appoint another person. By all accounts, Mr. Cummins' performance has been fair, balanced, professional and just. Lawyers on both sides of the political spectrum have nothing but positive things to say about Mr. Cummins' performance. During his tenure, he established a highly successful anti-terrorism advisory council that brought together law enforcement at all levels for terrorism training. In the area of drug prosecutions, he continued at historic levels of quality, complex and significant Organized Crime Drug Enforcement Task Force drug prosecutions. He also increased federal firearm prosecutions, pursued public corruption and cyber crime investigations and led to lengthy prison sentences for those convicted.

In addition, I understand that his performance evaluations were always exceptional. On this last point, I would ask the committee to try to gather the service evaluations of Mr. Cummins and the other dismissed U.S. attorneys to determine how they were perceived by the Justice Department as having performed their jobs.

The reason I'm reciting Mr. Cummins' performance record is that it stands in stark contrast to General Gonzales' testimony before this committee when he stated, quote, "Some people should view it as a sign of good management. What we do is make an evaluation about the performance of individuals, and I have a responsibility to the people in your districts that we have the best possible people in these positions.

And that's the reason why changes sometimes have to be made. Although there are a number of reasons why changes get made and why people leave on their own, I think I would never, ever make a change in the United States attorney position for political reasons, or if it would in any way jeopardize an ongoing serious investigation. I just would not do it." End quote.

The attorney general then refused to say why Mr. Cummins was told to leave. However, it is my understanding that in other cases around the country, Justice Department officials have disclosed their reasoning for firing other U.S. attorneys. The failure to acknowledge that Bud Cummins was told to leave for a purely political reason is a great disservice to someone who has been loyal to the administration and who performed his work admirably. I have discussed in detail the events surrounding Mr. Cummins' dismissal. Now I would like to discuss the very troubling pretense for Mr. Griffin's appointment to interim U.S. attorney over the first assistant U.S. attorney in the Little Rock office.

The Justice Department advised me that normally, the first assistant U.S. attorney is selected for the acting appointment while the White House sends their nominee through the Senate confirmation process. This is based on 5 U.S.C., Section 3345A1. However, in this case the Justice Department confirmed that the first assistant was passed over because she was on maternity leave. This was the reason given to my chief of staff, as well as comments by the Justice Department spokesman Brian Rorchast (sp) -- and I'm not sure if I pronounced that name correctly -- wherein he was quoted in newspapers as saying, "When the U.S. attorney resigns, there is a need for someone to fill that position." He noted that often the first assistant U.S. attorney in the affected district will serve as the acting U.S. attorney until the formal nomination process begins for the replacement. "But in this case, the first assistant is on maternity leave." That's what he said.

In addition, this reason was given to me specifically by a Justice Department liaison at a meeting in my office. In my letter to the attorney general, I stated that while this may or may not be actionable in a public employment setting, it clearly would be in a private employment setting. Of all the agencies in the federal government, the Justice Department should not hold this view of pregnancy and motherhood in the workplace. I call this a pretense because it has become clear that Mr. Griffin was always the choice to replace Mr. Cummins. Before I close, let me address the circumvention of the Senate's confirmation process. General Gonzales has said that it is his intention to nominate all U.S. attorneys, and -- but that does not water in Arkansas. For seven months now, the administration has known of the departure of Mr. Cummins. Remember, they created his departure. It has now been 49 days since Bud Cummins was ousted without cause. If they were serious about the confirmation process, I cannot believe that it would have taken so long to nominate someone.

Now to be fair, in my most recent telephone call with General Gonzales, he asked me whether I would support Tim Griffin as my nominee for this position. I thought long and hard about this, and the answer is I cannot. If nominated, I would do everything I could to make sure he has an opportunity to tell his side of the story regarding all allegations and concerns to the committee, and I would ask the committee to give Mr. Griffin a vote as quickly as possible. It is impossible for me to say that I would never support his nomination because I do not know all the facts. That is why we have a process in the Senate. I know I would never consider him as my nominee because I just know too many other lawyers who are more qualified, more experienced and more respected by the Arkansas bar. I will advise General Gonzales about this decision shortly.

Regardless of the situation in Arkansas, I am convinced that this should not happen again. I'm also convinced that the administration and maybe future administrations will try to bypass the Senate unless we change this law. I do not say this lightly. Already a challenge has been made to the appointment

of Mr. Griffin in Arkansas as violating the U.S. Constitution because it bypassed Senate confirmation. While I have not reviewed the pleadings filed in this case -- I believe it's a capital murder case, I don't know all the situation there -- but I have not reviewed the pleadings there, I have read a recent article in the Arkansas Democratic Gazette that concerns me.

It is reported that, quote, "because United States attorneys are inferior officers, the appointment clause of the Constitution expressly permits Congress to vest their appointments in the Attorney General and does not require the advice and consent of the Senate before they're appointed," end quote. Please do not miss this point. The Justice Department has now pleaded in court that U.S. attorneys, as a matter of constitutional law, are not subject to the advice and consent of the United States Senate.

After a thorough review by this committee, I hope that you will reach the same conclusion I have, which is this. No administration should be able to appoint U.S. attorneys without proper checks and balances. This is larger than party affiliation or any single appointment. This touches our solemn responsibility as senators. I hope this committee will address it by voting for S.214, which I join in offering along with Senators Feinstein and Leahy. Thank you, Mr. Chairman.

SEN. SCHUMER: Thank you very much, Senator Pryor, for your really outstanding testimony. And we will pursue many of the things you bring up. I know that you have a busy schedule, and I would ask the indulgence of the committee that if we have questions of Senator Pryor, we submit them in writing. Would that be okay?

SEN. LEAHY: Well, Mr. Chairman, may I just ask one or two questions?

SEN. SCHUMER: Sure.

SEN. LEAHY: Thank you. (Cross talk.)

Senator Pryor, do you think that Mr. Griffin is not qualified for the job?

SEN. PRYOR: It's hard for me to say whether he is or isn't because I just know so little about his background. When I met with him, we talked about this, and I told him that it was my sincere hope that they nominate him so he could go through the process here. But it's impossible for me to say whether he is or isn't because I know so little about him. And just by the way of background on him, and this is probably more detail than the committee wants, is that he went to college in Arkansas, and then he went off to Tulane Law School in Louisiana. And then, more or less, he didn't come back to the state, I think he did maybe a year of practice in the U.S. attorney's office at some point, but basically he's -- his professional life has been mostly outside the state. So he's come back in, and the legal community just doesn't know him.

SEN. LEAHY: Well, fair enough. Do you think it ought to be a matter for the committee? I think that's the traditional way.

SEN. PRYOR: Certainly.

SEN. LEAHY: Do you think that his having worked for the Republican National Committee -- RNC -- or that he may be a protege' of Karl Rove is relevant in any way as to his qualifications?

SEN. PRYOR: To me, it I not relevant. I think we all come to these various positions with different backgrounds, and certainly if someone works for a political committee or a politician or an administration -- that doesn't concern me. Some of the activities that he may have been involved in do raise concerns. However, when I talked to him about that, he offered an explanation, like I said, that was very different than the press accounts of what he did. And here again, that takes me back to the process. That's why we have a process. Let him go through the committee, let you all and your staffs look at it, let him -- let everybody evaluate that and see what the true facts are. SEN. LEAHY: Well, fair enough. The activities may bear. His conduct bears on his qualifications, but just the fact of working for the Republican National Committee and for Karl Rove is not a disqualifier.

SEN. PRYOR: No, not in my mind it's not.

SEN. LEAHY: Thank you very much for coming in, Senator Pryor. We know how busy you are, and you've made a very comprehensive analysis, and it's very helpful to have a senator appear substantively --

SEN. PRYOR: Thank you.

SEN. LEAHY: -- so thank you.

SEN. PRYOR: Thank you.

SEN. SCHUMER: Thank you, Senator Pryor. Any further questions?

Thank you so much.

Okay, our next witness is the honorable Paul J. McNulty. He's the deputy attorney general of the United States. He has spent almost his entire career as a public servant, with more than two decades of experience in government at both the state and federal levels. Just personally, Paul and I have known each other. When he served in the House, I knew him well. We worked together on the House Judiciary Committee. He's a man of great integrity. I have a great deal of faith in him and his personality, and who he is and what he does. From 2001 to 2006, of course, he served as U.S. attorney for the Eastern District of Virginia.

(The witness is sworn in.)

MR. MCNULTY: Thank you, Mr. Chairman, and thank you for your kindness.

I appreciate the opportunity to be here this morning and attempt to clear up the misunderstandings and misperceptions about the recent resignations of some U.S. attorneys, and to testify in strong opposition to S. 214, a bill which would strip the Attorney General of the authority to make interim appointments to fill vacant U.S. attorney positions.

As you know and as you've said, Mr. Chairman, I had the privilege of serving as United States Attorney for four and a half years. It was the best job I ever had. That's something you hear a lot from former United States attorneys -- "best job I ever had." In my case, Mr. Chairman, it was even better than serving as counsel under your leadership with the Subcommittee on Crime. Now why is it -- being U.S. Attorney -- the best job? Why is it such a great job? There are a variety of reasons, but I think it boils down to this.

The United States attorneys are the president's chief legal representatives in the 94 federal judicial districts. In my former district of Eastern Virginia, Supreme Court Chief Justice John Marshall was the first United States attorney. Being the president's chief legal representative means you are the face of the Department of Justice in your district. Every police chief you support, every victim you comfort, every citizen you inspire or encourage, and yes, every criminal who is prosecuted in your name communicates to all of these people something significant about the priorities and values of both the president and the Attorney General.

At his inauguration, the president raises his right hand and solemnly swears to faithfully execute the office of the president of the United States. He fulfills this promise in no small measure through the men and women he appoints as United States attorneys. If the president and the attorney general want to crack down on gun crimes -- if they want to go after child pornographers and pedophiles as this president and attorney general have ordered federal prosecutors to do, it's the United States attorneys who have the privilege of making such priorities a reality. That's why it's the best job a lawyer can ever have. It's an incredible honor.

And this is why, Mr. Chairman, judges should not appoint United States attorneys as S. 214 proposes. What could be clearer executive branch responsibilities than the attorney general's authority to temporarily appoint, and the president's opportunity to nominate for Senate confirmation, those who will execute the president's duties of office? S. 214 doesn't even allow the attorney general to make any interim appointments, contrary to the law prior to the most recent amendment.

The indisputable fact is that United States attorneys serve at the pleasure of the president. They come and they go for lots of reasons. Of the United States attorneys in my class at the beginning of this administration, more than half are now gone. Turnover is not unusual, and it rarely causes a problem because even though the job of United States attorney is extremely important, the greatest assets of any successful United States attorney are the career men and women who serve as assistant United States attorneys. Victim witness coordinators, paralegals, legal assistants, and administrative personnel -- their experience and professionalism ensures smooth continuity as the job of U.S. attorney transitions from one person to another.

Mr. Chairman, I conclude with these three promises to this committee and the American people on behalf of the attorney general and myself. First, we have -- we never have and never will seek to remove a United States attorney to interfere with an ongoing investigation or prosecution or in retaliation for prosecution. Such as act is contrary to the most basic values of our system of justice, the proud legacy of the Department of Justice and our integrity as public servants.

Second, in every single case where a United States attorney position is vacant, the administration is committed to fulfilling -- to filling that position with a United States attorney who is confirmed by the Senate. The attorney general's appointment authority has not and will not be used to circumvent the confirmation process. All accusations in this regard are contrary to the clear factual record. The statistics are laid out in my written statement. And third, through temporary appointments and nominations for Senate confirmation, the administration will continue to fill U.S. attorney vacancies with men and women who are well qualified to assume the important duties of this office. Mr. Chairman, if I thought the concerns you outlined in

your opening statement were true, I would be disturbed too. But these concerns are not based on facts. And the selection process we will discuss today I think will shed a great deal of light on that.

Finally, I have a lot of respect for you, Mr. Chairman, as you know. And when I hear you talk about the politicizing of the Department of Justice, it's like a knife in my heart. The AG and I love the department, and it's an honor to serve, and we love its mission. And your perspective is completely contrary to my daily experience, and I would love the opportunity -- not just today but in the weeks and months ahead -- to dispel you of the opinion that you hold.

I appreciate your friendship and courtesy, and I am happy to respond to the committee's questions.

SEN. SCHUMER: Well, thank you, Deputy Attorney General, and very much appreciate your heartfelt comments.

I can just tell you -- and it's certainly not just me but speaking for myself -- what I have seen happen in the Justice Department is a knife to my heart as somebody who's followed and overseen the Justice Department for many, many years. And perhaps there are other explanations, but on issue after issue after issue after issue -- I think Senator Specter alluded to it to some extent -- the view that executive authority is paramount. To the extent that many of us feel congressional prerogatives written in law are either ignored or ways are found around them, I have never seen anything like it. And there are many fine public servants in the Justice Department. I had great respect for your predecessor, Mr. Comey. I have great respect for you. But you have to judge the performance of the Justice Department by what it does, not the quality or how much you like the people in it. And so my comment is not directed at you in particular, but it is directed at a Justice Department that seems to me to be far more politically harnessed than previous Justice Departments, whether they be under Democrat or -- Democratic or Republican administrations.

There are a lot of questions, but I know some of my colleagues -- I know my colleague from Rhode Island wants to ask questions and has other places to go so I'm going to limit the first round to five minutes for each of us, and then we'll -- in the second round we'll go to more unlimited time if it's just reasonable, if that's okay with you, Mr. Chairman, okay?

First, I just -- you say in your testimony that a United States attorney may be removed for any reason or no reason, that's your quote. So my first question is do you believe that U.S. attorneys can be fired on simply a whim? Somehow the president (sneeze) or the attorney general -- bless you -- wakes up one morning and says, "I don't like him -- let's fire him." What's the reason? "I just don't like him." Would that be okay?

MR. MCNULTY: Well, Mr. --

SEN. SCHUMER: Well, let me say, is that legally allowed?

MR. MCNULTY: Well, if we're using just a very narrow question of can in a legal sense, I think the law is clear that "serve at the pleasure" would mean that there needs to be no specific basis.

SEN. SCHUMER: Right. But I think you would agree that that would not be a good idea.

MR. MCNULTY: I would agree.

SEN. SCHUMER: Okay. Now let me ask you this. You do agree that a United States attorney can't be removed for a discriminatory reason -- because that person is a woman or black or -- do you agree with that?

MR. MCNULTY: Sure. I --

SEN. SCHUMER: So there are some limits here?

MR. MCNULTY: Well, of course, and there would certainly be moral limits and -- I don't know the law in the area of removal and relates to those special categories, but I certainly know that as a -- an appropriate thing to do -- would be completely inappropriate.

SEN. SCHUMER: Okay. And you do believe, of course, that a U.S. attorney could be removed for a corrupt reason --

MR. MCNULTY: Right.

SEN. SCHUMER: -- in return for a bribe or a favor? Okay. Now let me ask you this. Do you think it is good for public confidence and respect of the Justice Department for the president to exercise his power to remove a U.S. attorney simply to give somebody else a chance at the job? Let's just assume for the sake of argument that that's the reason. Mr. X, you're doing a very, very fine job but we'd prefer -- and you're in the middle of your term -- no one objects to what you've done -- but we prefer that Mr. Y take over. Would that be a good idea? Would that practice be wise?

MR. MCNULTY: I think that if it was done on a large scale, it could raise substantial issues and concerns. But I don't have the same perhaps alarm that you might have about whether or not that is a bad practice. If at the end of the first four-year term -- and of course all of our confirmation certificates say that we serve for a four-year term -- at the end of that four-year term, if there was an effort to identify and nominate new individuals to step in -- to take on a second term, for example, I'm not so sure that would be contrary to the best interest of the Department of Justice. It's not something that's been done -- it's not something that's being contemplated to do. But the turnover has already been essentially like that. We've already switched out more than half of the U.S. attorneys that served in the first term, so change is not something that slows down or debilitates the work of the Department of Justice.

SEN. SCHUMER: Right. But -- and all of these, these seven that we are talking about, they had completed their four-year terms, every one of them, but then had been in some length of holdover period.

MR. MCNULTY: Right.

SEN. SCHUMER: They weren't all told immediately at the end, or right before the end of their four-year term, to leave. Is that right?

MR. MCNULTY: That's correct.

SEN. SCHUMER: Okay. I still have a few minutes left, but I now have a whole new round of questioning and I don't want to break it in the middle, so I'm going to call on Senator Specter for his five minutes.

SEN. SPECTER: (Audio break) -- Chairman.

Mr. McNulty, were you ever an assistant U.S. attorney?

MR. MCNULTY: No, I wasn't.

SEN. SPECTER: Well, I was interested in your comment that the best job you had was U.S. attorney, and that's probably because you were never an assistant U.S. attorney -- (laughter) -- because I was an assistant district attorney, and that's a much better job than district attorney.

MR. MCNULTY: I've heard that from a lot of assistants. That's true.

SEN. SPECTER: The assistants just get to go into court and try cases and cross-examine witnesses and talk to juries and have a much higher level of sport than administrators who are U.S. attorneys or district attorneys.

Mr. McNulty, what about Carol Lam? I think we ought to get specific with the accusations that are made. Why was she terminated?

MR. MCNULTY: Senator, I came here today to be as forthcoming as I possibly can, and I will continue to work with the committee to provide information. But one thing that I do not want to do is, in a public setting, as the attorney general declined to do, to discuss specific issues regarding people. I think that it's -- it is unfair to individuals to have a discussion like that in this setting, in a public way, and I just have to respectfully decline going into specific reasons about any individual.

SEN. SPECTER: Well, Mr. McNulty, I can understand your reluctance to do so, but when we have confirmation hearings, which is the converse of inquiries into termination, we go into very difficult matters. Now, maybe somebody who's up for confirmation has more of an expectation of having critical comments made than someone who is terminated, and I'm not going to press you as to a public matter. But I think the committee needs to know why she was terminated, and if we can both find that out and have sufficient public assurance that the termination was justified, I'm delighted -- I'm willing to do it that way.

I'm not sure that these attorneys who were terminated wouldn't prefer to have it in a public setting, but we have the same thing as to Mr. Cummins and we have the same thing as to going into the qualifications of the people you've appointed. But to find out whether or not what Senator Schumer has had to say is right or wrong, we need to be specific.

MR. MCNULTY: Can I make two comments on -- first on the question of confirmation process. If you want to talk about me, and I'm here to have an opportunity to respond to everything I've ever done, that's one thing. I just am reluctant to talk about somebody who's not here and has the right to respond. And I don't -- I just don't want to unfairly prejudice any --

SEN. SPECTER: But Mr. McNulty, we are talking about you when we ask the question about why did you fire X or why did you fire Y. We're talking about what you did.

MR. MCNULTY: And I will have to be -- try to work with the committee to give them as much information as possible, but I also want to say something else.

Essentially, we're here to stipulate to the fact that if the committee is seeking information, our position basically is that -- that there is going to be a range of reasons and we don't believe that we have an obligation to set forth a certain standard or reason or a cause when it comes to removal.

SEN. SPECTER: Are you saying that aside from not wanting to have comments about these individuals in a public setting which, again, I say I'm not pressing, that the Department of Justice is taking the position that you will not tell the committee in our oversight capacity why you terminated these people?

MR. MCNULTY: No. No, I'm not saying that. I'm saying something a little more complicated than that. What I'm saying is that in searching through any document you might seek from the Department, such as an -- every three years we do an evaluation of an office. Those are called "EARs" reports. You may or may not see an EAR report what would be of concern to the leadership of a department, because that's just one way of measuring someone's performance. And much of this is subjective, and won't be apparent in the form of some report that was done two or three years ago by a group of individuals that looked at an office.

SEN. SPECTER: Well, my time is up, but we're going to go beyond reports. We're going to go to what the reasons were.

MR. MCNULTY: Sure.

SEN. SPECTER: -- subjective reasons are understandable.

MR. MCNULTY: I understand -- (cross talk) --

SEN. SPECTER: I like -- I like to observe that red signal, but you don't have to. You're the witness. Go ahead.

MR. MCNULTY: No, I just -- the senator opened, the chairman opened with a reference to documentation, and I just wanted to make it clear that there really may or may not be documentation as you think of it, because there aren't objective standards necessary in these matters when it comes to managing the department and thinking through what is best for the future of the department in terms of leadership of offices. In some places we may have some information that you can read; in others, we'll have to just explain our thinking.

 $\mbox{\tt SEN.}$ SPECTER: Well, we can understand oral testimony and subjective evaluations.

MR. MCNULTY: Thank you, Senator.

SEN. SPECTER: We don't function solely on documents.

SEN. SCHUMER: Especially those of us who've been assistant district attorneys.

SEN. SPECTER: That's the standard, Mr. McNulty. So your qualifications are being challenged here. You haven't been an assistant U.S. attorney. (Laughter.)

SEN. SCHUMER: The senator from Rhode Island.

SEN. SHELDON WHITEHOUSE (D-RI): Thank you, Mr. Chairman.

Mr. McNulty, welcome. You're clearly a very wonderful and impressive man. But it strikes me that your suggestion that there is a clear factual record about what happened and that this was just turnover are both just plain wrong.

I start on the clear factual record part with the suggestion that has been made to The Washington Post, that the attorney general also made to us, and I'm quoting from the Post article on Sunday: "Each of the recently dismissed prosecutors had performance problems," which does not jibe with the statement of Mr. Cummins from Arkansas that he was told there was nothing wrong with his performance, but that officials in Washington wanted to give the job to another GOP loyalist. So right from the very get-go we start with something that is clearly not a clear factual record of what took place; in fact, there's -- on the very basic question of what the motivation was for these, we're getting two very distinct and irreconcilable stories.

MR. MCNULTY: Senator --

SEN. WHITEHOUSE: And I don't think that, if it's true, that as The Washington Post reported, six of the prosecutors received calls notifying them of their firings on a single day. The suggestion that this is just ordinary turnover doesn't seem to pass the last test, really. Could you respond to those two observations?

MR. MCNULTY: Yes, sir. Thank you.

Senator, first of all, with regard to Arkansas and what happened there and any other efforts to seek the resignation of U.S. attorneys, these have been lumped together, but they really ought not to be. And we'll talk about the Arkansas situation, as Senator Pryor has laid it out.

And the fact is that there was a change made there that was not connected to, as was said, the performance of the incumbent, but more related to the opportunity to provide a fresh start with a new person in that position.

With regard to the other positions, however --

SEN. WHITEHOUSE: But why would you need a fresh start if the first person was doing a perfectly good job?

MR. MCNULTY: Well, again, in the discretion of the department, individuals in the position of U.S. attorneys serve at the pleasure of the president. And because turnover -- and that's the only way of going to your second question I was referring to turnover -- because turnover is a common thing is U.S. attorneys offices --

SEN. WHITEHOUSE: I know. I turned over myself as a U.S. attorney.

MR. MCNULTY: -- bringing in someone does not create a disruption that is going to be hazardous to the office. And it does, again, provide some benefits.

In the case of Arkansas, which this is really what we're talking about, the individual who was brought in had a significant prosecution experience -- he actually had more experience than Mr. Cummins did when he started the job -- and so there was every reason to believe that he could be a good interim until his nomination or someone else's nomination for that position went forward and there was a confirmed person in the job.

SEN. WHITEHOUSE: Mr. McNulty, what value does it bring to the U.S. attorneys office in Arkansas to have the incoming U.S. attorney have served as an aide to Karl Rove and to have served on the Republican National Committee?

MR. MCNULTY: With all --

SEN. WHITEHOUSE: Do you find anything useful there to be an U.S. attorney?

MR. MCNULTY: Well, I don't know. All I know is that a lot of U.S. attorneys have political backgrounds. Mr. Cummins ran for Congress as a Republican candidate. Mr. Cummins served in the Bush - Cheney campaign. I don't know if those experiences were useful for him to be a successful U.S. attorney, because he was.

I think a lot of U.S. attorneys bring political experience to the job. It might help them in some intangible way. But in the case of Mr. Griffin, he actually was in that district for a period of time serving as an assistant United States attorney, started their gun enforcement program, did many cases as a JAG prosecutor, went to Iraq, served his country there and came back. So there are a lot of things about him that make him a credible and well-qualified person to be a U.S. attorney.

SEN. WHITEHOUSE: Having run public corruption cases, and having firsthand experience of how difficult it is to get people to be willing to testify and come forward, it is not an easy thing to do. You put your career,

you put your relations, everything on the line to come in and be a witness. If somebody in Arkansas were a witness to Republican political corruption, do you think it would have any affect on their willingness to come forward to have the new U.S. attorney be somebody who assisted Karl Rove and worked for the Republican National Committee? Do you think it would give any reasonable hesitation or cause for concern on their part that maybe they should keep this one to themselves until the air cleared?

MR. MCNULTY: Well, again, U.S. attorneys over a period of long history have had political backgrounds, and yet they've still been successful in doing public corruption cases. I think it says a lot about what U.S. attorneys do when they get into office.

One thing, Senator, as you know as well as I do, public corruption cases are handled by career agents and career assistant United States attorneys. U.S. attorneys play an important role, but there is a team that's involved in these cases. And that's a nice check on one person's opportunity to perhaps do something that might not be in the best interest of the case.

So my experience is that the political backgrounds of people create unpredictable situations. We've had plenty of Republicans prosecute Republicans in this administration, and we've had Democrats prosecute Democrats. Because once you put that hat on to be the chief prosecutor in the district, it transforms the way you look at the world. It certainly --

SEN. WHITEHOUSE: We hope.

MR. MCNULTY: -- yes.

SEN. SCHUMER: Senator --

SEN. WHITEHOUSE: Mr. Chairman, is it clear that we will be receiving the EARs evaluations for these individuals?

SEN. SCHUMER: We will get them one way or another, yes. SEN. WHITEHOUSE: Thank you.

SEN. SCHUMER: Senator Hatch.

SEN. HATCH: Well, first of all, Mr. McNulty, thanks for your testimony. I also concur with the chairman that you're a great guy and you've served this country very, very well in a variety of positions --

MR. MCNULTY: Thank you, Senator.

 $\mbox{\sc SEN.}$ HATCH: -- and we all have great respect for you, having served up here in the Congress.

Are these really called "firings" down at the Department of Justice?

MR. MCNULTY: No.

SEN. HATCH: Were the people removed?

MR. MCNULTY: The terminology that's been assigned to these -- firings, purges and so forth -- it's, I think, unfair.

Certainly the effort was made to encourage and --

SEN. HATCH: Well, basically, my point is, they're not being fired. You're replacing them with other people who may have the opportunity as well.

MR. MCNULTY: Correct. And Senator, one other thing I wanted to say to Senator Whitehouse --

SEN. HATCH: And that's been done by both -- by Democrats and Republican administrations, right?

MR. MCNULTY: Absolutely.

SEN. HATCH: Is this the only administration that has replaced close to 50 percent of the U.S. attorneys in its six years in office?

MR. MCNULTY: I haven't done an analysis of the --

SEN. HATCH: But others have as well, haven't they?

MR. MCNULTY: Well, it's a routine thing to see U.S. attorneys come and go, as I said. And --

SEN. HATCH: Well, I pointed out at the beginning of this that President Clinton came in and requested the resignation of all 93 U.S. attorneys. Are you aware of that? MR. MCNULTY: Yes, I am. I was, in fact --

SEN. HATCH: I didn't find any fault with that. That was his right.

MR. MCNULTY: Right.

SEN. HATCH: Because they serve at the pleasure of the president, right?

MR. MCNULTY: Right.

SEN. HATCH: Well, does the president always -- or does the department always have to have a reason for replacing a U.S. attorney?

MR. MCNULTY: They don't have to have cause. I think in responding to Senator Schumer's question earlier --

SEN. HATCH: They don't even have to have a reason. If they want to replace them, they have a right to do so. Is that right or is that wrong?

MR. MCNULTY: They do not have to have one, no.

SEN. HATCH: Well, that's my point. In other words, to try and imply that there's something wrong here because certain U.S. attorneys have been replaced is wrong, unless you can show that there's been some real impropriety. If there's real impropriety, I'd be the first to want to correct it.

Let me just ask you this: the primary reason given for last year's amendment of 28 USC 546 was the recurring -- happened to be from the recurring problems that resulted from the 120-day limitation on attorney general appointments. Now, can you explain some of these programs and address the

concerns of the district courts that recognize the conflict in appointing an interim U.S. attorney?

MR. MCNULTY: Senator, just prior to that change being made -- as Senator Specter set forth in his opening statement -- we had a serious situation arise in South Dakota. And that situation illustrates what can happen when you have two authorities seeking to appoint a U.S. attorney. In that case in South Dakota, the Public Defenders Officer actually challenged an indictment brought by the interim U.S. attorney, claiming that he didn't have the authority to indict someone because the judge there had appointed someone else to be the U.S. attorney at about the same time.

The individual that the judge appointed was somebody outside the Department of Justice, hadn't gone through a background check. We couldn't even communicate with that individual on classified information until a background check would have been done. And so it was a rather serious problem that we faced and lasted for a month or more. There have been other problems like that over the history of the department where someone comes in, perhaps, and has access to public corruption information who's completely outside of the Department of Justice --

SEN. HATCH: Would you be willing to make a list of these types of problems?

MR. MCNULTY: Well, we've been asked to do that in the questions that were submitted for the record --

SEN. HATCH: Okay. I figured that. So if you'll get that list to us so that we understand that these are not simple matters. And that, you know, in your testimony you mentioned with great emphasis that the administration has at no time sought to avoid the Senate confirmation process by appointing an interim United States attorney, and then refuse to move forward in consultation with home-state senators on the selection, nomination and confirmation of a new United States attorney.

Can you explain the role of the home-state senator in this process, and confirm that it has been done for the vacancies that have arisen since this law was amended?

MR. MCNULTY: Thank you, Senator.

We've had 15 nominations made since the law was amended. All 15 of those nominations could have been held back if we wanted to abuse this authority and just go ahead and put interims in. We've had 13 vacancies. All told, there have been about 23 situations where a nomination is necessary to go forward. Fifteen nominations have gone forward, and the eight where they haven't, we're currently in the process of consulting with the home-state senators to send someone here.

And one thing, Senator, I have to say -- because Senator Whitehouse referred to it -- in the case of individuals who were called and asked to resign, not one situation have we had an interim yet appointed who is -- falls into some category of a Washington person or an insider or something. The -- in the cases where an interim has been appointed in those most recent situations, they've both been career persons from the office who are the interims, and we are working with the home-state senators to identify the nominee who will be sent to this committee for confirmation.

SEN. HATCH: Thank you, Mr. Chairman.

SEN. SCHUMER: Senator Feinstein.

SEN. DIANNE FEINSTEIN (D-CA): Thank you very much, Mr. Chairman, and thank you for holding these hearings.

Mr. McNulty, I believe it was in the 2006 reauthorization of the Patriot Act when this amendment was slipped into the law, too. And it was slipped into the law in a way that I do not believe anyone on this committee knew that it was in the law. At least to my knowledge, no one has come forward and said, "Yes, we discussed this. I knew it was in the law." No Republican, no Democrat. I'd like to ask this question. Did you or any Justice staff make a series of phone calls in December to at least six United States attorneys telling them they were to resign in January?

MR. MCNULTY: I think I can say yes to that because I don't want to be -- talk about specific numbers. But phone calls were made in December asking U.S. attorneys to resign. That's correct.

SEN. FEINSTEIN: And how many U.S. attorneys were asked to resign?

MR. MCNULTY: Because of the privacy of individuals, I'll say less than 10.

SEN. FEINSTEIN: Okay, less than 10. And who were they?

MR. MCNULTY: Senator, I would, following the Attorney General's response to this question at his committee, in a public setting, I don't want to mention the names of individuals -- not all names have necessarily been stated, or if they have, they've not been confirmed by the department of Justice. And information like that can be provided to the committee in a private setting. But in the public setting, I wish to not mention specific names.

SEN. FEINSTEIN: And in a private session, you would be willing to give us the names of the people that were called in December?

MR. MCNULTY: Yes.

SEN. FEINSTEIN: Thank you very much.

Mr. Chairman, I think just by way of -- my own view is that the Patriot Act should not have been amended to change, and I know Senator Specter felt -- I know Senator Specter feels that we should simply return the language to the way it was prior to the reauthorization in 2006. And I am agreeable to this. So I think we have found a solution that, in essence, would give the United States attorney an opportunity to make a truly temporary appointment for a limited period of time, after which point if there -- no nominee has come up for confirmation or been confirmed, it would go to a judge. And I believe that -- we'll mark that up tomorrow and hopefully that would settle the matter.

In my heart of hearts, Mr. McNulty, I do believe -- I could not prove in a court of law -- but I do believe, based on what I was -- heard, is there was an effort made to essentially put in interim U.S. attorneys to give, as one person has said, bright young people of our party to put them in a position where they might be able to shine. That, in itself, I don't have an objection

to; I think you're entitled to do that. But I think to use the U.S. attorney spot for this is not the right things to do, and that's why I think we need to put the law back the way it is.

Let me just ask just one --

MR. MCNULTY: Senator, may I respond real briefly?

SEN. FEINSTEIN: Sure, sure.

MR. MCNULTY: And I respect your position on that. But I don't want it -- to just want to make it clear that that premise has to be looked at in light of the process we go through to select the new U.S. attorneys because if that were the case, that we were doing this just to give a sort of a group that had been pre-identified or something an opportunity to serve, it would not square with the process that exists in virtually every state in one way or another to work with the home- state senators to come up with the list of names of individuals.

In California, for example -- you know well because you've led the way -- in which the system we've set up to identify qualified people, and that's been a bipartisan process. It's worked very well. It's -- we respect that process. We will follow that process for vacancies that occur in California. So there won't be any way -- any effort to try to force certain individuals into these positions since we go through a pre-established nomination, identification and then confirmation process.

SEN. FEINSTEIN: I appreciate that.

Could I ask a question? There -- one last question? There are currently 13 vacancies, and this number does not include the recent additional seven vacancies like the ones in my state that have developed. Now there are only two nominees pending before the United States Senate at this time. When do you intend to have the other nominees sent to us?

MR. MCNULTY: I think we're higher than two out of the current vacancies that you know of. Well --

SEN. FEINSTEIN: No.

MR. MCNULTY: Okay, I will -- I'll defer to your numbers on it.

MR. : (Off mike.)

What's that? (Off mike.) Two is right, sorry. We will make every effort possible to identify nominees to submit for your consideration here in the committee. Sometimes the process takes a little longer because there is something going on in this home state for a selection process. We move quickly when we receive names to have interviews. So we don't -- the process doesn't get delayed there. But it is a complicated process to develop a final list in consultation and get them up here. But we're committed to doing that as quickly as possible for every vacancy we have.

SEN. SCHUMER: Thank you.

Senator Specter wanted to say a brief word before Senator Feinstein left, and then we'll go to Senator Sessions.

SEN. SPECTER: Well, I just wanted to comment to Senator Feinstein that I thank her for her work on this issue. I had said before you arrived in my opening statement that I did not know of the change in the Patriot Act until you called it to my attention on the floor. And I said to you at that time, "This is news to me, but I'll check it out." And then checked it out with Mike O'Neill (sp), who advised that Brett Tolman (ph), a senior staff member, had gotten the request from the department of Justice because of a situation in South Dakota where a judge made an appointment which was not in accordance with the statute. And there -- got an issue arising with other courts questioning the separation of powers. But when you and I have discussed it further and -- continuously, including yesterday, we came to the conclusion that we would send it back to the former statute, which I think will accommodate the purpose of this.

SEN. FEINSTEIN: Thank you very much. Thank you. SEN. SCHUMER: Senator Sessions.

SEN. JEFF SESSIONS (R-AL): Thank you.

And Senator Feinstein, I am troubled by the mushiness of our separation of powers and the constitutional concepts of executive branch and confirmation in your proposal. I think it goes too far. I think the administration's -- the proposal that passed last time may need some reform. I would be inclined to suggest, Mr. Chairman, that the reform needed may be to some sort of expedited or ensured confirmation -- submission and confirmation by the Senate rather than having the executive branch, which constitutionally has not been ever considered a part of this process, to be appointing U.S. attorneys. But whatever.

You know, I don't know how I got to be United States attorney. I see Senator Whitehouse. Maybe they thought he would be a bright young star one day if they appointed him United States attorney. I recall Rudy Giuliani -- there was a dispute over his successor when he was United States attorney in Manhattan, and he said he thought it would be nice if he ever were appointed -- was able to contribute to the discussion every now and then. We do have U.S attorneys to preside over a lot of important discussions, and they generally put their name on the indictments of important cases -- at least they're responsible whether they sign the indictment or not -- so it's a very significant position, and it's difficult sometimes to anticipate who would be good at it and who would not. Some people without much experience do pretty well. Some with experience don't do very well at all.

We had a situation in Alabama that wasn't going very well, and Department of Justice recently made a change in the office and was reported as being for performance reasons. You filled the interim appointment with now Assistant United -- U.S. Attorney Debra Rhodes, a professional from San Diego -- professional prosecutor who'd been in the Department of Justice. She was sent in to bring the office together -- did a good job of it. Senator Shelby and I recommended she be made -- be a permanent United States attorney and we did that.

My personal view is that the Department of Justice is far too reticent in removing United States attorneys that do not perform. United States attorneys

are part of the executive branch. They have very important responsibilities. I recall seeing an article recently about wonderful Secretary of Labor Elaine Chao-- she's the last member of the Cabinet standing was part of the article. I mean, Cabinet members turn over. They're appointed and confirmed by the Senate at the pleasure of the president, and I think the Department of Justice has a responsibility of your 92 United States attorneys to see that they perform to high standards, and if they do not so perform, to move them.

I don't see anything wrong with taking -- giving an opportunity to somebody who's got a lot of drive and energy and ability, and letting them be a United States attorney and seeing how they perform. But they ought to have certain basic skills in my view that indicate they're going to be successful at it, and otherwise you as the president gets judged on ineffectual appointments and failing to be effective in law enforcement and related issues. I just wanted to say that.

Seven out of 92 to be asked to step down is not that big a deal to me. I knew when I took the job that I was subject to being removed at any time without cause, just like a secretary of State who doesn't have the confidence of the president, or the secretary of Transportation. If somebody had called and said, "Jeff, we'd like you gone," you say, "Yes, sir," and move on I think than be whining about it. You took the job with full knowledge of what it's all about.

With regard to one of -- I know you don't want to comment about these individual United States attorneys and what complaints or performance problems or personal problems or morale problems within the office may have existed. I would just note that one has been fairly public, and Carol Lamb has been subject to quite a number of complaints. Have you received complaints from members of Congress about the performance of United States Attorney Carol Lamb in San Diego on the California border?

MR. MCNULTY: Well, we've received letters from members of Congress. I don't want to go into the substance of them although the members can speak for them. But I -- again, I want to be very careful about what I say concerning any particular person.

SEN. SESSIONS: Well, on July 30th, 14 House members expressed concerns with the Department of Justice current policy of not prosecuting alien smugglers -- I don't mean people that come across the border -- I mean those who smuggle groups of them across the border -- specifically mentioning that Lamb's office to -- had declined to prosecute one key smuggler. Are you familiar with that -- June 30th, 2004?

MR. MCNULTY: I'm familiar with the letter.

SEN. SESSIONS: On September 30th -- 23rd, 2004, 19 House members described the need for the prosecution of illegal alien smugglers -- these are coyotes -- in the border U.S. Attorney offices, and they specifically mentioned the United States attorney in San Diego. Quote -- this is what they said -- quote, "Illustrating the problem, the United States Attorney's office in San

Diego stated that it is forced to limit prosecution to only the worst coyote offenders, leaving countless bad actors to go free," closed quote. Isn't that a letter you received that said that?

MR. MCNULTY: I'm familiar with the letter.

SEN. SESSIONS: On October 13th of 2005, Congressman Darryl Issa wrote to U.S. Attorney Lamb complaining about her, saying this: "Your office has established an appalling record of refusal to prosecute even the worst criminal alien offenders," closed quote. And then on October 20th, '05, 19 House members wrote, quote -- to the Attorney General Gonzalez, to express their frustration, saying, quote, "The U.S. attorney in San Diego has stated that the office will not prosecute a criminal alien unless they have previously been convicted of two felonies in the District -- two felonies in the District," closed quote, before they would even prosecute, and do you see a concern there? Is that something that the attorney general and the president has to consider when they decide who their U.S. attorneys are?

MR. MCNULTY: Well, anytime the members of Congress, senators, House members, write letters to us we take them seriously and would give them the consideration that's appropriate.

SEN. SCHUMER: Thank you, Mr. McNulty. We'll have a second round if you want to pursue with Senator Sessions. Okay. I'm going to go into my second round, and I want to go back to Bud Cummins. First, Bud Cummings has said that he was told he had done nothing wrong and he was simply being asked to resign to let someone else have the job. Does he have it right?

MR. MCNULTY: I accept that as being accurate as best I know the facts.

SEN. SCHUMER: Okay. So in other words, Bud Cummins was fired for no reason. There was no cause --

MR. MCNULTY: No cause provided in his case as I'm aware of.

SEN. SCHUMER: None at all. And was there anything materially negative in his evaluations? In his EARs reports or anything like that? From the reports that everyone has received, he had done an outstanding job -- had gotten good evaluations. Do you believe that to be true?

MR. MCNULTY: I don't know of anything that's negative, and I haven't seen his reports or one that -- probably only one that was done during his tenure but I haven't seen it. But I'm not aware of anything that --

SEN. SCHUMER: Would you be willing to submit those reports to us even if we wouldn't make them public?

MR. MCNULTY: Right. Well, other than -- I just want to fall short of making a firm promise right now, but we know that you're interested in them and we want to work with you to see how we can accommodate your needs.

SEN. SCHUMER: So your inclination is to do it but you don't want to give a commitment right here?

MR. MCNULTY: Correct.

SEN. SCHUMER: Okay. I will -- as I said in my opening statement, if we can't get them I will certainly discuss with the chairman my view that we should subpoena them if we can't get them. This is serious matter. I don't think they should be subpoenaed. I think we should get them -- certainly a report like this which is a positive evaluation. Your reasoning there, at least as far as Cummings is concerned -- obviously you can make imputations if others are not released -- wouldn't hurt his reputation in any way.

MR. MCNULTY: I'd just say, Mr. Chairman, if you get a report, see a report, and it doesn't show something that you believe is cause, to me that's not an a-ha moment, because as I say right up front, those reports are written by peers --

SEN. SCHUMER: Understood. MR. MCNULTY: -- and they may or may not contain (cross talk) --

SEN. SCHUMER: But you did say earlier -- and this is the first we've heard of this -- that he was not fired for a particular reason -- that when he said he was being fired simply to let someone else have a shot at the job, that's accurate as best you can tell.

MR. MCNULTY: I'm not disputing that characterization.

SEN. SCHUMER: Okay. That's important to know. Now -- so then we go on to the replacement for Mr. Cummins. And again, as Senator Feinstein and others have said, there are all kinds of reasons people are chosen to be U.S. attorneys. But I first want to ask about this. Senator Pryor talked about allegations -- I think they were in the press he mentioned -- about his successor, Mr. Griffin, quote, "Being involved in caging black votes," unquote.

First, if there were such an involvement, if he did do that at some point in his job -- in one of his previous jobs -- do you think that could be -- that should be a disqualifier for him being U.S. attorney in a state like Arkansas, where there are obviously civil rights suits?

MR. MCNULTY: I think any allegation or issue that's raised against somebody has to be carefully examined, and it goes into the thinking as to whether or not that person is the best candidate for the job.

SEN. SCHUMER: Was Mr. Griffin given a thorough, thorough review before he was asked to do this job? And are you aware of anything that said he was involved in, quote, "caging black votes"?

MR. MCNULTY: First of all, in terms of the kind of review, there are different levels of review, depending upon what a person's going to be doing. If you're an interim, you're already, by definition, in the Department of Justice in one way or another, either in the office or in the criminal division or some other place. You already have a background check; you're already serving the American people at the Department of Justice. And so you may -- at that point, that has been sufficient, historically, to serve as an interim.

Then there's a background check for purposes of nomination. That brings in more information.

SEN. SCHUMER: Yup.

MR. MCNULTY: We look at the background check carefully and decide, based upon that, whether or not it's appropriate to recommend to the president to nominate somebody.

SEN. SCHUMER: So I have two questions. Would such a background check have come up with the fact that he was involved in, quote, "caging black votes," if that were the fact?

MR. MCNULTY: Presumably -- I'm not an expert on how the background check process works entirely, but I think they go out and look at press clippings and other things. They might - they go interview people. Maybe something comes up that relates to a person's activities; I'm pretty sure things come up relating to a person's activities apart from what they've done in the office.

SEN. SCHUMER: But let me get -- if he was involved in such -- such an activity, would it be your view, would you recommend to the attorney general that Mr. Griffin not become the U.S. attorney for Arkansas, if he were involved? And that's a big assumption, I admit. It's just something that Senator Pryor mentioned -- I think that was mentioned in a newspaper article.

MR. MCNULTY: And I don't want to sound like I'm quibbling. It's just that all I know here is that we have an article. Even Senator Pryor said that the explanation given was very different from what the article was.

SEN. SCHUMER: Mm-hm.

MR. MCNULTY: I don't know anything about it personally --

SEN. SCHUMER: Right.

MR. MCNULTY: -- and so I'm -- I don't want to say that if I knew some article was true that that would. I'd have to know more about what that -

SEN. SCHUMER: I didn't ask about the article, if he was doing something that would prevent black people from voting --

MR. MCNULTY: Oh, of course. Well, if that's what it comes down to after all the facts are in --

SEN. SCHUMER: Even if that was a legal political activity?

MR. MCNULTY: That sounds like a very significant problem.

SEN. SCHUMER: Okay. All right. Now, second, I just want to get to this one, too, in Senator Pryor's testimony. Again, there were allegations that the first assistant was passed over because of maternity leave. I believe she said that?

MR. MCNULTY: (No audible response.)

SEN. SCHUMER: Okay. Do you dispute that?

MR. MCNULTY: No, it's just that in my briefings on what occurred, there is definitely some factual difference as to whether or not that really was a factor or not. It shouldn't be a factor and, therefore, I've been told --

SEN. SCHUMER: What if it was? What if it was a factor?

MR. MCNULTY: I'm sorry?

SEN. SCHUMER: What if it was a factor? I mean, she said it. She's a person of a degree of integrity. She was the first assistant in an important office --

MR. MCNULTY: Right, but -- SEN. SCHUMER: -- and she's saying she was told she was passed over because of maternity leave. I'd have to check with my legal eagles, but that might actually be prohibited under federal law.

MR. MCNULTY: I don't know, but --

SEN. SCHUMER: I think that's probably true.

MR. MCNULTY: It should not be a factor in consideration of whether or not she would serve as the interim. And so I don't -- but I don't know if that is accurate.

SEN. SCHUMER: Can you, again, if you choose to -- I don't see any reason to do this in private, because this doesn't -- the reason you gave of not wanting to mention the EARs reports or others is you don't want to do any harm to the people who were removed. But would you be willing to come back to us and give us an evaluation as to whether that remark was, that that comment was true and whether she was fired because of -- passed over because of maternity leave? Could you come back to the committee and report to that?

MR. MCNULTY: Yes, I mean -- at this point I can say, to the best of my knowledge, that is not the case. In fact, Mr. Griffin was identified as the person who would become the interim and possibly become the nominee before the knowledge of her circumstances was even known.

SEN. SCHUMER: Okay. Again, I would ask that you come back and give us a report in writing as to why what she is saying is not true or is a misinterpretation, okay?

MR. MCNULTY: Okay.

SEN. SCHUMER: All right, now let me ask you this. You admitted, and I'm glad you did, that Bud Cummins was fired for no reason. Were any of the other six U.S. attorneys who were asked to step down fired for no reason as well?

MR. MCNULTY: As the attorney general said at the - his oversight hearing last month, the phone calls that were made back in December were performance-related.

SEN. SCHUMER: Mm-hm. All the others?

MR. MCNULTY: Yes.

SEN. SCHUMER: But Bud Cummins was not one of those calls, because he had been notified earlier.

MR. MCNULTY: Right. He was notified in June of -

SEN. SCHUMER: Okay, so there was a reason to remove all the other six? MR. MCNULTY: Correct.

SEN. SCHUMER: Okay. Let me ask you this. I want to go back to Bud Cummins here. So here we have the attorney general adamant; here's his quote, "We would never, ever make a change in the U.S. attorney position for political reasons." Then we have now -- for the first time, we learn that Bud Cummins was asked to leave for no reason and we're putting in someone who has all kinds of political connections -- not disqualifiers, obviously, certainly not legally -- and I'm sure it's been done by other administrations as well. But do you believe that firing a well-performing U.S. attorney to make way for a political operative is not a political reason?

MR. MCNULTY: Yes, I believe that's it's not a political reason.

SEN. SCHUMER: Okay, could you try to explain yourself there?

MR. MCNULTY: I'll do my best. I think that the fact that he had political activities in his background does not speak to the question of his qualifications for being the United States attorney in that district. I think an honest look at his resume shows that while it may not be the thickest when it comes to prosecution experience, it's not insignificant either. He had been assistant United States attorney in that district to set up their Project Safe Neighborhoods program --

SEN. SCHUMER: For how long had he been there?

MR. MCNULTY: I think that was about a year or so.

SEN. SCHUMER: Yeah, I think it was less than that, a little less than that.

MR. MCNULTY: And he -- but he did a number of gun cases in that period of time. He's also done a lot of trials as a JAG attorney. He'd gone and served his country over in Iraq. He came back from Iraq and he was looking for a new opportunity. Again, he had qualifications that exceed what Mr. Cummins had when he started, what Ms. Casey had, who was the Clinton U.S. attorney in that district before she became U.S. attorney. So he started off with a strong enough resume, and the fact that he was given an opportunity to step in -- and there's one more piece of this that's a little tricky, because you don't want to get into this business of what did Mr. Cummins say here or there, because I think we should talk to him. But he may have already been thinking about leaving at some point anyway.

There are some press reports where he says that. Now, I don't know, and I don't want to put words in his mouth; I don't know what the facts are there completely. What I've been told, that there was some indication that he was thinking about this as a time for his leaving the office or in some window of time. And all those things—came together to say in this case, this unique situation, we can make a change and this would still be good for the office.

SEN. SCHUMER: So you can say to me that you -- you put in your testimony you want somebody who's the best person possible.

MR. MCNULTY: Well, I didn't --

SEN. SCHUMER: Do you think Mr. Griffin is the best person possible? I can't even see how Mr. Griffin would be better qualified in any way than -- than Bud Cummins, who had done a good job, who was well respected, who had now had years of experience. There's somebody who served a limited number of months on a particular kind of case and had all kinds of other connections. It sure doesn't pass the smell test. I don't know what happened, and I can't -- you know, we'll try to get to the bottom of that. And I have more questions, but --

MR. MCNULTY: I didn't say "best person possible." If I used that as a standard, I would not become U.S. attorney.

SEN. SCHUMER: You did.

MR. MCNULTY: I said "well qualified."

SEN. SCHUMER: Okay.

MR. MCNULTY: And that was -- those words were purposely chosen to say that he met the standards that are sufficient to take a job like that, and I have no hesitancy of that.

SEN. SCHUMER: I just want to -- I don't want to pick here with my friend Paul McNulty. Quote from your testimony, "For these reasons, the department is committed to having the best person possible discharging the responsibilities of that office at all times in every district."

I find it hard to believe that Tim Griffin was the best person possible. I find it hard to believe that anyone who did an independent evaluation in the Justice Department thought that Tim Griffin was a superior choice to Bud Cummins.

MR. MCNULTY: Well, I guess I was referring to my opening statement -- (cross talk) --

SEN. SCHUMER: Yeah, okay.

Let me ask you this: Can you give us some information how it came to be that Tim Griffin got his interim appointment? Who recommended him? Was it someone within the U.S. Attorneys Office in Arkansas? Was it someone from within the Justice Department?

MR. MCNULTY: Yeah. I don't know the answers to those questions.

SEN. SCHUMER: Could you get us answers to that in writing? And I'd also like to ask the question, did anyone from outside the Justice Department --including Karl Rove -- recommend Mr. Griffin for the job? Again, I'm not saying there's anything illegal about that, but I think we ought to know.

MR. MCNULTY: Okay.

SEN. SCHUMER: Okay. But you don't have any knowledge of this right now?

MR. MCNULTY: I don't.

SEN. SCHUMER: Okay.

Again, when Bud Cummins was told in the summer of 2006 that he was to leave, was the -- did those who told him have the idea of a replacement in mind?

MR. MCNULTY: I don't know for a fact, but I'm assuming that -- and being straightforward about this -- that the notion here was to install Mr. Griffin as an interim, give him an opportunity to go into that district, and then to work with the home-state senators on identifying the nominee who would be sent to the committee for the confirmation process. So if you want to assume that when Mr. Cummins was contacted there was already a notion that Mr. Griffin would be given an opportunity --

SEN. SCHUMER: You are assuming that.

MR. MCNULTY: -- is, I think, a fair assumption.

SEN. SCHUMER: All right.

Let me ask you this. Let's -- because we'll get some of these answers in writing about outside involvement and what specifically happened in the Bud Cummins case. It sure doesn't smell too good, and you know that and I know that, but maybe there's a more plausible explanation than the one that seems to be obvious to everybody.

But let's go onto these questions. Did the president specifically approve of these firings?

MR. MCNULTY: I'm not aware of the president being consulted. I don't know the answer to that question.

SEN. SCHUMER: Okay. Can we find out an answer to that?

MR. MCNULTY: We'll take it back.

SEN. SCHUMER: Yeah. Was the White House involved in anyway?

MR. MCNULTY: These are presidential appointments --

SEN. SCHUMER: Exactly.

MR. MCNULTY: -- so the White House personnel, I'm sure, was consulted prior to making the phone calls.

SEN. SCHUMER: Mm-hmm. Okay, but we don't know if the resident himself was involved, but the White House probably was.

When did the president become aware that certain U.S. attorneys might be asked to resign?

MR. MCNULTY: I don't know.

SEN. SCHUMER: Okay. Again, I would ask that you get back to us on that.

And fourth question, which I'm sure you cannot answer right now, was there any dissent over these firings? Do you know if there was any in the Justice Department -- did some people say, well, we shouldn't really do this?

MR. MCNULTY: I'm not aware of that. To the contrary, actually, you know Dave Margolis. He's -- SEN. SCHUMER: I do.

MR. MCNULTY: -- been involved in all of the interviews for every interim who's been put in in this administration. He's been involved in every interview for every U.S. attorney that's been nominated in this administration. We have a set group of people and a set procedure that involves career people. Dave actually takes the lead role for us in that. And Dave was well aware of this situation.

And -- so apart from objections, I know of folks who believed that we had the authority and the responsibility to oversee the U.S. Attorneys Office the way we thought was appropriate.

SEN. SCHUMER: Right.

Okay, let me get to the EARs evaluations. Now, you agree that the EARs evaluations address a broad range of performance criteria that's pretty good. You said it's not the sole reason -- it's not the only criteria, but it's a pretty good basis to start with. Is that fair to say?

MR. MCNULTY: It can be in some instances. It just depends on what was going at that office at that time that those evaluators might have been able to spot.

SEN. SCHUMER: Okay.

Have you seen each -- for each of the seven fired U.S. attorneys, have you seen the EARs evaluations?

 $\mbox{MR. MCNULTY:}\ \mbox{I have not seen all the evaluations involved in these cases, no.}$

SEN. SCHUMER: Okay. Well, you had said you'd be willing to talk over with us what was in those evaluations in private so you would protect the reputations of the U.S. attorneys. Can we do that this week?

MR. MCNULTY: Sure. We can try and make --

SEN. SCHUMER: Great. Thank you. I very much appreciate that.

And do you have any objection, in private, of providing these evaluations to the committee -- the EARs evaluations?

MR. MCNULTY: The only reason why I'm hesitating on that is because evaluations like that are what we would normally call deliberative material. And Senator Specter and I've discussed this -- you know, about the committee's oversight responsibilities. And I respect the committee's ability to get information, but often the committee shows comity to the department by appreciating the sensitivity of certain things. And we've appreciated your respect for that. And these evaluations are done by career U.S. attorney office staff who go into an office and look at it. It's deliberative. It provides information that could be prejudicial to some people. And so that's the only reason why I'm not sitting here saying, "Sure." I want to go back and want to think about what our policies --

SEN. SCHUMER: I understand. But don't you agree it probably, given the sensitivities that you have, and given the questions we have, it seems to me logical we could work out something that would protect the reputations of those you wish to protect, and still answer our questions.

MR. MCNULTY: My goal is to give you as much information as we possibly can to satisfy your concerns that nothing was done wrong here.

SEN. SCHUMER: Good. Okay. And we will have our -- we will endeavor to have the meeting this week. And the legislation is moving, maybe we can clear the air on all of this or figure out what happened anyway, soon.

Let me just ask you this, in terms of more shoes that might drop: Is the job of Dan Dzwilewski -- now this is the special agent in San Diego. He defended Carol Lam. He called the firing political. He's the head FBI man over there. Is his job in any danger?

MR. MCNULTY: No.

SEN. SCHUMER: Good.

Next, are there any --

MR. MCNULTY: Certainly -- let me just put this -- not for reasons related that --

SEN. SCHUMER: As of today?

MR. MCNULTY: If the FBI has some other matter and I don't know --

SEN. SCHUMER: I understand.

MR. MCNULTY: Okay.

SEN. SCHUMER: We don't want him to have a carte blanch. We just don't him to be fired for speaking his mind here, okay?

Are there anymore firings that might be expected? Any other U.S. attorneys who are going to be asked to resign in the very near future before the law that Senator Feinstein and Senator Specter are reinstating, I guess, is the right, takes effect? MR. MCNULTY: I am not aware of any other plans at this point to do that.

SEN. SCHUMER: Would you be willing to let the committee know if there were any plans -- or at least the home-state senators -- to know if there are any further plans in this regard, before those kinds of firings could occur?

MR. MCNULTY: That seems rather broad.

SEN. SCHUMER: Okay. Why don't you get back to us.

MR. MCNULTY: I just have to think about what you're asking there, okay? We want to consult with the home-state senators on filling those seats. I'm not sure if it's good policy for the executive branch to consult with the home-state senator before removing somebody from a position.

SEN. SCHUMER: It really has not -- I don't know if it's happened in the past. At least it hasn't -- I mean, I've had good consultations with the Justice Department on the four U.S. attorneys in New York. By the way, none of them are going to be asked to resign in the next month or so, are they?

MR. MCNULTY: We have no -- no one is currently being contemplated right now.

SEN. SCHUMER: Okay. But it's something maybe you should consider, given everything that's happening here. And you know, if there's a legitimate reason that somebody should be removed, it might clear the air if the home-state senators, or someone outside of the executive branch, were consulted. And the most logical people are, given the tradition, are the home-state senators. So I'd ask you to consider that, but you don't have to give me an answer here.

MR. MCNULTY: (Cross talk.)

SEN. SCHUMER: Let me ask you about one further person.

There's a U.S. attorney in Texas -- Senator Cornyn has left, he might have more to say about this -- but Johnny Sutton has come under considerable fire for prosecuting two border agents who shot an alien smuggler. There have been public calls for his ouster by more than one Congressman. Is his performance in any danger?

MR. MCNULTY: No.

SEN. SCHUMER: Okay. I mean, is his position in any danger? Okay.

I'd now like to go on to Carol Lam. We talked a little bit about this. Senator Sessions mentioned all the Congresspeople who had written letters. I'd just ask Senator Sessions when -- was that -- were -- was that -- were those bipartisan letters? Do you know? I don't know who the 13 or 18 --

SEN. SESSIONS: (Off mike.)

SEN. SCHUMER: Okay. Well, if you could submit those letters to the record, we could answer that question.

SEN. SESSION: I would be glad to.

SEN. SCHUMER: Great. Without objection.

Now given the velocity -- the heat of the investigations that have gone on in southern California, did the Justice Department consider the chilling effect on those -- the potential chilling effect on those prosecutions when Carol Lamb was fired? I mean, wasn't it -- should it have been a factor as -- in --

MR. MCNULTY: Certainly.

SEN. SCHUMER: To be weighted? Do you know if that did?

MR. MCNULTY: Yes. It -- we are -- I have to careful here because, again, I'm trying to avoid speaking on specifics. But we would be categorically opposed to removing anybody if we thought it was going to have either a negative effect in fact, or a reasonable appearance. Now we can be accused of anything.

We can't always account for that. But as far as the -- a reasonable perception and the factual, that would be a very significant consideration. I mean, we wouldn't do it if we thought it would, in fact, interfere with a case.

SEN. SCHUMER: So you thought it would -- so there were discussions about this specific case, and people dismissed any --

MR. MCNULTY: Any time we ask for someone to resign --

SEN. SCHUMER: Chilling effect, or even as Senator Whitehouse mentioned, the break in the continuity of important ongoing prosecutions. Was that considered in this specific instance?

MR. MCNULTY: Any time we do this, we would consider that. And may I say one more thing about it? What happened in the prosecution of Congressman Cunningham was a very good thing for the American people, and for the department of Justice to accomplish. We are proud of that accomplishment, and any investigation that follows from that has to run its full course. Public corruption is a top priority for this department, and we would only want to encourage all public corruption investigations, and in no way want to discourage them. And our record, I think, speaks for itself on that.

SEN. SCHUMER: Were you involved in the dismissal -- in the decision to dismiss Carol Lamb?

MR. MCNULTY: I was involved in all of this, not just any one person. But I was consulted in the whole decision process.

SEN. SCHUMER: Okay. And did you satisfy yourself that -- I mean, it would be hard to satisfy yourself without an appearance problem --

MR. MCNULTY: Right.

SEN. SCHUMER: -- because there obviously was going to be an appearance problem. On the other hand, certain factors, at least in the Justice Department, must have outweighed that. It would be hard to believe that Carol Lamb was dismissed without cause in your mind. You must have had some cause.

MR. MCNULTY: All of the changes that we made were performance-related.

SEN. SCHUMER: Mm-hmm. Okay. And we'll discuss that privately towards the end of the week. So I'm not going to try to put you on the spot here.

But I do want to ask you this. Did anyone outside the Justice Department, aside from the letters we have seen that Senator Sessions mentioned, urge that Carol Lamb be dismissed?

MR. MCNULTY: I don't -- I don't know.

SEN. SCHUMER: Could you get an answer to that?

MR. MCNULTY: You mean anyone said -- because those letters --

SEN. SCHUMER: Those are public letters.

MR. MCNULTY: -- may not be the only letters we've received. We may have received --

SEN. SCHUMER: I know, but phone calls, any other -- I'd like you to figure out for us and get us answers on whether there were other people, other than the people who signed -- I don't know who they were -- who signed the letters that Senator Sessions mentioned outside the Justice Department who said -- obviously, given the sensitivity of this this is an important question -- who said that Carol Lamb should be dismissed. Can you get back to us on that?

MR. MCNULTY: Yes.

SEN. SCHUMER: Thank you.

MR. MCNULTY: I'm only not giving you a definitive answer now because I'm trying to avoid talking about any one district --

SEN. SCHUMER: Okay.

MR. MCNULTY: -- but I -- but the suggestion of your question would be whether there might have been some -- let's just say on a general matter, not referring to any one district, any undue influence on us from some unnamed --

SEN. SCHUMER: Oh, no. I didn't ask that.

MR. MCNULTY: (Cross talk.)

SEN. SCHUMER: I didn't ask whether it was undue.

MR. MCNULTY: Generically, I can say that with any change we made, they weren't subject to some influence from the outside.

SEN. SCHUMER: All right. I would just ask that when you meet with us, we get an answer to that question. Who from the outside urged, whether appropriately or inappropriately -- it might be appropriate. It's certainly your job, if you think a U.S. attorney isn't doing a good job, to let that be known, that she be dismissed.

Okay, let me just ask you this. We're going to hear from a fine U.S. attorney from the southern district former, and she says in her testimony -- she quotes Robert Jackson as Attorney General, and he gave a noted speech to U.S. attorneys. He said this, "Your responsible in your several districts for law enforcement and for its methods cannot wholly be surrendered to Washington and ought not to be assumed by a centralized Department of Justice." Do you agree with that?

MR. MCNULTY: I'm not sure if I can say that I appreciate -- I agree with everything being said in that. You know, what's tricky about this is that -- Senator, you or any other senator in this committee might call us on another day and say to us, "I want to see more health care fraud cases done. You people have turned your back on that problem." And we would get back to you and say, "Absolutely, Senator. We'll take that seriously." But how could we do that if we didn't have some confidence that if we turned around and said to our U.S. attorneys, "We need you to prioritize health care fraud. It's a growing problem in our country and you need to work on it?" Now that's a centralized Washington responsibility going out to the field. So I believe in a Department of Justice that does act with some control over its priorities and its -- use of its

resources. I don't believe, however, that that should go to the question of the integrity or the judgment --

SEN. SCHUMER: And he uses the words -- in all fairness, he uses the world "wholly." He doesn't say Washington should have no influence. He says "cannot be wholly surrendered to Washington.

MR. MCNULTY: Well then, I would agree with that.

SEN. SCHUMER: Yeah. Okay.

Final question, and I appreciate the indulgence of my colleagues here, and I'll extend to them the same courtesy. On the Feinstein- Specter bill, does the administration -- unless you want to answer that -- (off mike.) No? Okay.

I was --

SEN. SPECTER: No, wait a minute. Were you saying I only have 23 minutes and 28 seconds left? (Laughter.)

SEN. SCHUMER: Yeah, double that, if you wish.

Let's see -- then I'll ask it. What objection do you have to Feinstein's bill, the one that Senator Feinstein -- Senator Specter put in which restores a system which seemed to be perfectly adequate for 20 years, including in the Reagan administration, the Bush administration, and the first six years of this administration? Are you aware of any legal challenges prior to 2006 to the method of appointing U.S. interim attorneys?

MR. MCNULTY: Well, there are two issues or two legislative proposals that we seem to be talking about. One I think is, the bill I have in front of me, which is S. 214 -- if I'm reading it correctly, it goes beyond what was existed prior to the amendment in the Patriot Act. It gives the appointment authority to the district court -- the chief judge of the district -- completely. That -- and if I'm wrong, someone can correct me on that, but that's my reading on the legislation.

Now there's another idea on the table, which is to restore to what it was prior to the Patriot Act, which gave the Attorney General the authority to appoint someone for 120 days, and then the chief judge would appoint that person afterwards. Are you asking me about the latter more than the --

SEN. SCHUMER: Yeah, I'm asking you, would you have objection? Because as I understand it, the sponsors simply want to restore what existed before the Patriot Act changed. Would the administration be opposed to that? MR. MCNULTY: Our position, I think, would be opposition. But we recognize that that's better than what the original legislation is. And the reason is because we supported what was done in the Patriot Act because we think it cleaned up a problem that though it only came up occasionally, and in the great majority of cases the system did work out okay, when it does come up, it can create some very serious problems.

SEN. SCHUMER: But you used the new Patriot angle -- Patriot Act language to go far beyond the specific problem that occurred in South Dakota.

MR. MCNULTY: Well, that's kind of what we're here today to talk about. I don't think that's true, but I understand your perspective on it. And I think

that if Arkansas -- if that Patriot Act provision had never passed, what would have happened in Arkansas? Would we have been prohibited from going in and asking someone to step aside and placing a new person in? No. It's just that the person would have served for 210 days, and then the chief judge would have had to re-up the person. So we may still be talking about what happened in Arkansas, and there's a linkage being made to that provision, and some initiative that we took afterwards. And there isn't any linkage in our minds.

SEN. SCHUMER: I would argue to you -- and this will be my last comment -- that knowing that there's an outside independent judge of an interim appointment is -- has a positive prophylactic effect, and makes you more careful as to -- make -- would make any executive more careful about who that interim appointment should be.

Senator Specter.

SEN. SPECTER: Thank you. Are you saying that the Department of Justice will not object to legislation which returns status quo antebellum, because this has been a war, prior to the amendments of the Patriot Act?

MR. MCNULTY: I'm not saying we will or we won't object because, sitting here at the table today, I can't take apposition on that legislation. I have to go back and have that decision made. I'm saying, though, that we support the law as it currently stands, and if we come back and object to the legislative idea that you have talked about here today, that would be the reason. But I'm not specifically saying today that we're going to object. We have to make a decision the appropriate way.

SEN. SPECTER: That's a "don't know."

MR. MCNULTY: Correct.

SEN. SPECTER: Would you be willing to make a commitment on situations where the attorney general has an interim appointment to have a presidential appointment within a specified period of time?

MR. MCNULTY: Don't know.

SEN. SPECTER: Well, that clarifies matters more --

 $$\operatorname{MR.}$$ MCNULTY: I mean, I'd have to go back and think about that, but I understand the idea.

SEN. SPECTER: I like -- I like brief answers and brief lines of questioning.

Would you consult with a home-state attorney -- home-state senator -- before the selection of an interim U.S. attorney?

MR. MCNULTY: We have not done that to date. It's --

SEN. SPECTER: I know that. Would you?

MR. MCNULTY: Well, it's something that's worth considering, and it can be a very helpful thing if --

SEN. SPECTER: Will consider.

MR. MCNULTY: Will we consider doing that? SEN. SPECTER: Well, that's what you're saying. I'm trying to find your answer here. Will consider.

MR. MCNULTY: Right. Yes, we'll consider that possibility.

SEN. SPECTER: All right, I have 24 more questions, but they've all been asked twice. (Laughter.) And I would like --

SEN. SCHUMER: It's good to be the chairman, isn't it? (Laughter.)

SEN. SPECTER: -- and I would like to -- I certainly enjoyed it. The gavel was radioactive when I had it. (Laughter.) And I would like to hear the next panel, so I will cease and desist. Thank you.

SEN. SCHUMER: Thank you, and I will still call you Mr. Chairman, out of respect for the job you did.

Senator Whitehouse.

SEN. WHITEHOUSE: Thank you. Sorry to step out for a while. We have the Iraq budget down on the Budget Committee, so we're called in many directions here.

SEN. SCHUMER: (Off mike.)

SEN. WHITEHOUSE: Mr. McNulty, you said that the firings were performance-related and that there was a set procedure that involved career people that led to this action. To go back to The Washington Post, one administration official, says the Post, who spoke on the condition of anonymity in discussing personnel issues, said the spate of firings was the result of, and here's the quote from the administration official, "pressure from people who make personnel decisions outside of Justice" -- capital J, the department -- "who wanted to make some things happen in these places."

MR. MCNULTY: Whoever said that was wrong. That's -- I don't know where they'd be coming from in making a comment like that, because in my involvement with this whole process, that's not a factor in deciding whether or not to make changes or not. So I just don't know --

SEN. WHITEHOUSE: What is not a factor?

MR. MCNULTY: Well, that quote suggests agendas, political or otherwise, outside of the Department. And in looking at how to -- or who should be called or encouraged to resign or changes made they are based upon reasons -- they weren't based upon cause, but they were based upon reasons that were Department-related and performance- related, as we said. And so I don't ascribe any credibility to that quote in a newspaper. SEN. WHITEHOUSE: Okay. Would you agree with me that when you're in the process of selecting a United States attorney for a vacancy, it makes sense to cast your net broadly, make sure you have a lot of candidates, choose among the best and solicit input from people who are sort of outside of the law enforcement universe? Would you agree with me that it's different when you have a sitting United States attorney who is presently exercising law enforcement responsibilities in a district, how and whether you make the determination to replace that individual?

MR. MCNULTY: I think that's a fair concern, and one distinction that's important to keep in mind.

SEN. WHITEHOUSE: You wouldn't want to apply the same process to the removal of a sitting U.S. attorney that you do when you're casting about for potential candidates for a vacancy?

MR. MCNULTY: I'm not sure I fully appreciate the point you're making here. Could I ask you to restate it so I make sure if I'm agreeing with you that I know exactly what you're trying to say?

SEN. WHITEHOUSE: Yeah. I think what I'm trying to say is that when there's an open seat and you're looking for people to fill it --

MR. MCNULTY: Yes.

SEN. WHITEHOUSE: -- you can cast your net pretty broadly, and it's fair to take input from all sorts of folks. It's fair to take input from people in this building --

MR. MCNULTY: Oh, I see what you're saying.

SEN. WHITEHOUSE: -- it's fair to take input from people, you know, in law enforcement. It's fair to take input from people at the White House. It's fair to take input from a whole variety of sources. But it's different once somebody is exercising the power of the United States government and is standing up in court saying, "I represent the United States of America." And if you're taking that power away from them, that's no longer an appropriate process, in my view, and I wanted to see if that view was shared by you.

MR. MCNULTY: I think I appreciate what you're saying there, and I think that when it -- you know, there's two points. The first is that we believe a U.S. attorney can be removed --

SEN. WHITEHOUSE: Of course.

MR. MCNULTY: -- for a reason or for no reason, because they serve at the pleasure of the president. But there's still a prudential consideration. There's got to be good judgment exercised here. And when that judgment is being exercised, there have to be limitations on what would be considered; I think that's what you're suggesting. And there's going to be some variety of

factors that may or may not come out in an EARs report or some other kind of well- documented thing. But it comes down to a variety of factors that have to do with the performance of the job, meaning --

SEN. WHITEHOUSE: But they're truly performance-related, you don't just move around, because, you know, somebody in the White House or somebody in this building thinks, "You know what? I'd kind of like to appoint a U.S. attorney in Arkansas. Why don't we just clear out the guy who's there so that I can get my way." That person might very well, with respect to a vacancy, say, "I want my person there," and that's a legitimate conversation to have, whether you choose it or not. But it's less legitimate when there's somebody in that position, isn't it?

MR. MCNULTY: Yeah, I hear the distinction you're trying to make there. I'm not sure I -- I agree with it. The change that is occurring by bringing a new person in versus the change that's occurring by bringing a person in to replace an interim, I'm not sure if I appreciate the dramatic distinction between them. If the new person is qualified and if you're satisfied that it's not going to interfere with an ongoing case or prosecution, it's not going to have some general disruptive effect that not good for the office --

SEN. WHITEHOUSE: Well, there's always some disruptive effect --

MR. MCNULTY: There is always some, right. The question is is it undue or is it substantial beyond the kind of normal turnover things that occur? I think that there needs to be flexibility there to make the changes that need to be made.

SEN. WHITEHOUSE: Finally, have the EARs evaluations changed since I had the pleasure of experiencing one? Do you still go and talk to all the judges in the district? Do you still go and talk to all the agencies that coordinate with the U.S. attorney's office in the district? Do you still go and talk to community leaders, like the attorney general and police chiefs who are regular partners and associates in the work of the Department of Justice in those areas?

MR. MCNULTY: That's right. And I don't know if you were in the room when I was having this exchange with Senator Schumer, but I want to say it one more time to make it clear. We are ready to stipulate that the removal of U.S. attorneys may or may not be something supported by an EARs report because it may be something performance-related that isn't the subject of what the evaluator saw or when they saw it or how it came up, and so forth. And I -- I go back to this point because I know that your and Senator Schumer's interest in seeing them is because you want to see -- you want to try to identify the thing and say, "Well, there's justification," or there's not, right? And if there's not,

the assumption should not be made that therefore we acted inappropriately or that there wasn't other performance-related information that was important to us.

SEN. WHITEHOUSE: No, but given the scope of the EARS evaluations -- which really went into every nook and cranny of the operational scope of my U.S. attorney's office -- the idea that there is something else somewhere that might appear and justify the removal of a United States attorney, and yet the -- something that all of the judges in the district -- all of the federal law enforcement agencies in the District, the police chiefs and other coordinating partners with that U.S. attorney -- that all of them were completely unaware of and that never surfaced in the EARs evaluation would be somewhat of an unusual circumstance, and I think would require a little bit of further exploration.

MR. MCNULTY: Well, I appreciate the need for further explanation, and I -- and that's where we're committed to working with you to get the answers you're looking for. But maybe EARs reports have changed a bit, but there -- maybe the management of the Department of Justice has changed a bit too, because when we announce priorities, we mean it. And priorities, and how an office has responded to those priorities, may not be measured by the evaluators the way that other things -- the more nuts and bolts things -- are, and that's where those reports are very valuable, but they don't always tell the full story.

SEN. WHITEHOUSE: We'll follow up.

Thank you, Mr. Chairman.

SEN. SCHUMER: Senator Sessions?

SEN. SESSIONS: Thank you. It's a most interesting discussion. I do have very, very high ideals for United States attorneys. I think that's a critically important part of our American justice system. I think sometimes that the Department of Justice has not given enough serious thought to those appointments -- has not always given the best effort to selecting the best person.

President Reagan, when he was elected and crime was a big problem, he promised experienced prosecutors, and I think that was helpful. I'd been an assistant for two years and -- two-and-a-half years and that's how I got selected. And I did know something about prosecuting cases. I'd tried a lot of cases, and I was -- I knew something about the criminal system. So I think Giuliani is correct -- you need to have somebody to contribute to the discussion -- that knows something about the business. With regard to Arkansas, I just took a quick look. I don't think that Mr. Cummins had any prior prosecutorial experience before he became U.S. attorney, did he?

MR. MCNULTY: That's correct. He did not.

SEN. SESSIONS: But Mr. Griffin had at least been a JAG prosecutor in the military and been to Iraq and he tried people there, had he not?

MR. MCNULTY: Tim Griffin had actually prosecuted more cases than a lot of U.S. attorneys who go into office. A lot of people come from civil backgrounds or policy backgrounds, and he actually had been in court, whether it's as a JAG here in Ft. Campbell, where he tried a very high profile case, or

over in Iraq or as a special assistant in that office. And I don't think we should look lightly upon his experience as a prosecutor.

SEN. SESSIONS: And he spent a good bit of time with General Petraeus, I guess -- well, the 101st in Mosul, Iraq with the -- as an Army JAG officer. So anyway, he had some skills and experience beyond politics. But I just -- I want to join with Senator Schumer and my other colleagues in saying I think we need to look at these appointments maybe in the future more carefully. It's a tough job. You have to make tough decisions. I remember -- I guess I took it as a compliment -- people said that Sessions would prosecute his mother if he -- she violated the law. I guess that was a compliment; I took it as -- tried to take it as that. So I wanted to say that.

With regard to the problem of a judge making this appointment, you end up, do you not, with a situation in which the judge is appointing the prosecutor to try the poor slob that's being tried before him?

MR. MCNULTY: Right.

SEN. SESSIONS: In other words, here he's appointing the guy to try the guy, and that really is not a healthy approach for a lot of reasons, and it's not consistent with the Constitution, to my way of thinking, which gives the oversight to U.S. attorneys to the Senate in the confirmation process, and to some degree the House because they got financial responsibilities and so forth. Is that a problem in your mind -- that a judge would actually be choosing the person and vouching for the prosecutor who will try the defendant that he's required to give a fair trial to?

MR. MCNULTY: We've cited that as one of the issues that justified the provision that was in the Patriot Act.

SEN. SESSIONS: And is there any other circumstances which federal judges appoint other agencies -- other officers of other federal agencies that you know of? MR. MCNULTY: I'm not aware of a situation where someone in another agency -- I know certainly situations where someone from private practice was appointed, and that creates difficulties because of --

SEN. SESSIONS: No, I'm really talking about do they ever -- do they have any authority if there's a uncertainty over a Department of Treasury official or a Department of Commerce official -- that a federal judge --

MR. MCNULTY: Oh, I see your question.

SEN. SESSIONS: -- would appoint those appointments?

MR. MCNULTY: No, this is unique actually, and I think that's another argument --

SEN. SESSIONS: Yeah. I don't think it's a -- I think it's a serious matter. Now Senator Schumer, let's think about this. Would it help -- and I'll ask you your comments, Mr. McNulty -- if we had some sort of speedy requirement to submit the nominee for confirmation and that gives the oversight to the Senate where the Constitution seems to give it? How would you feel about that?

MR. MCNULTY: I appreciate what you're trying to do there, and we agree with the spirit of that -- that we want to get the names up here as fast as possible. The problem is we don't control completely the process for getting

the names, because when we're working with home state senators or some other person to provide names to us for us to look at, that's a step that's beyond our control, and it could create problems if there's a set timetable --

SEN. SESSIONS: Well, it could create problems for you, but you're going to have some sort of problems because you're not unilaterally empowered to appoint United States attorneys. You don't have any unilateral right, so somebody's going to have some oversight.

MR. MCNULTY: Yeah.

SEN. SESSIONS: In the other system you had 120 days and the federal judge had the responsibility. So you can't have it like you'd like it.

MR. MCNULTY: Well, I appreciate that and I'm not trying to sound greedy. I'm just saying that there -- if we're talking specifically about the idea of a timetable that's what we'd have to look at. I'd actually like to see the committee just judge us on our track record, and look at the openings -look at the interims, look at the nominees, and how long it takes to get to a nomination and then the confirmation. And based upon the track record, that's the oversight -- that's the accountability. And I think the record we have is I'd like to say one other thing, Senator. Your experience in Alabama and Senator Schumer's experience in New York I think illustrates how appointing somebody to come into a district as an interim who may eventually get nominated and confirmed can be a very positive thing. Both in Senator Schumer's case, where my predecessor, Jim Comey, was actually an assistant United States attorney in my office in eastern Virginia, and he came up as an assistant to New York to be the interim, sent by main Justice to New York, but he had connections there and a root there as a -- where he started his career. And he was an interim, and then he got nominated for that position later. And then the same thing happened in south Alabama. And it can be a very positive way of dealing with a vacancy and putting a competent person in place that doesn't come from within that same office.

SEN. SESSIONS: I do think that we have a responsibility to at some point confirm United States nominees if there's time sufficient to do so because -- but the position cannot go vacant. Somebody's got to hold the job in every district at some point in time because the work of the office can't continue without somebody as the designated United States attorney. So I would note that I don't know Arkansas -- I think you've learned that you got to be careful with these offices. They -- there are perceptions out there.

Senator Pryor's concerned about this appointment. He's a good man -former attorney general. It would have been better I think had you been a
little more careful with that appointment, although the nominee I think is -got a far better track record than some would suggest -- the new U.S. attorney.
I would note that we could give -- I'll just say it this way. Most of us in the
Senate do not review the U.S. attorney appointee -- appointments personally.
Staff reviews that and we hear if there are objections and get focused on it if
there's a problem.

I think we all probably should give a little more attention to it. And we hold the administrations, as they come forward, to high standards about appointments, because it's a very important office.

MR. MCNULTY: Senator Sessions, to be clear on Arkansas, Tim Griffin is an interim appointment. And consulting with Senator Pryor and Senator Lincoln

has been going on for some time. And a nomination in that district will be made in consultation with them. In fact, we'll even take his statement that he made here today and look at it closely and see what it is.

He said today he's going to Attorney General Gonzales. That's the process that we're committed to following. There's no effort there to go around Senator Pryor or Senator Lincoln and find a nominee that they wouldn't support. And so that approach in Arkansas has been the same that we've used in all the other places where we seek the guidance and the input from the home-state senators as we look for someone we can get confirmed by the Senate.

SEN. SESSIONS: I would just conclude by noting that there is a danger when politicians get involved in appointments, and particularly when United States attorneys have to make a tough-charging decisions like the border patrol shooting and other things like that. And we've got to be real careful about that.

I would just say, though, when it comes to priorities of an assistant United States attorney or the Department of Justice or a U.S. attorney, then I think if -- I think the political branch does have a right to question whether the right priorities are being carried out.

Thank you, Mr. Chairman.

SEN. SCHUMER: Well, thank you.

And I want to thank you, Mr. McNulty. This is not an easy thing for you to come and testify to. And I appreciate your candor, admitting that Bud Griffin (sic/Cummins) was not fired for any particular reason.

Your willingness to come and talk with us so we can figure out exactly what went on this week -- as well as your inclination to both submit the EARs reports and give us information about any outside influences on this -- that will be very helpful not only here, but in establishing a smooth working relationship between this committee and the Justice Department and the new Congress. And the proof of the pudding, obviously, is going to be in the eating, but I think we look forward to getting real information about what happened here.

Thank you.

Okay. Let me call our next three witnesses and appreciate them for their patience.

The first is Mary Jo White. She's currently a partner at the New York law firm of Debevoise & Plimpton, the first and only woman to have served as the U.S. attorney for the Southern District, which many view as the best federal prosecutor's office in the country. Ms. White has a lot to do with the fine reputation of that office, and her own reputation for excellence and integrity is unparalleled. A graduate of William & Mary and Columbia Law School. She was an officer of The Law Review. And I also owe her a personal debt of gratitude, because my chief counsel, who's done a great job here, Preet Bharara, sort of worked under her when she lured him away from private practice and he's still there.

Professor Laurie Levenson is currently the professor of law and William M. Rains Fellow at Loyola Law School in Los Angeles. She teaches criminal law, criminal procedure, ethics, anti-terrorism and evidence. Prior to joining the faculty at Loyola Law School, Ms. Levenson spent eight years as an assistant U.S. attorney where she prosecuted violent crimes, narcotic offenses, white-collar crimes, immigration and public corruption cases. She's a graduate of Stanford and the UCLA Law School where she was chief articles editor for The Law Review.

Stuart Gerson is currently head of litigation -- the litigation practice at the law firm of Epstein Becker & Green. He joined as a partner in 1980. Prior to his return to private practice, Mr. Gerson served as assistant attorney general for the Civil Division at the Department of Justice under both President H.W. Bush -- George H.W. Bush -- and later as acting attorney general under President Clinton. He served as an assistant U.S. attorney in the District of Columbia and is a graduate of Penn State and the Georgetown University Law Center.

(The witnesses are sworn.)

Ms. White, you may proceed.

MS. WHITE: Thank you very much, Senator Schumer, Senator Specter.

I'm honored to appear before you today. I've spent over 15 years in the Department of Justice both as an assistant United States attorney -- the best job you could ever have -- and as United States attorney. I served during the tenures of seven attorneys general of both political parties, most recently John Ashcroft. I was twice appointed as an interim U.S. attorney, first in the Eastern District of New York in 1992 by Attorney General William Barr -- and I heard from Mr. Gerson that he also had a hand in signing those papers -- and then in 1993, appointed as interim U.S. Attorney in the Southern District of New York by Attorney General Janet Reno. Most recently, as Senator Schumer indicated, I served for nearly nine years as the presidentially appointed U.S. attorney in the Southern District of New York from 1993 until January 2002.

Before I comment substantively on the issues before the committee, let me make very clear up front that I have the greatest respect for the Department of Justice as an institution, and I have no personal knowledge of the facts and circumstances regarding any of the reported requests for resignations of sitting United States attorneys. Because I do not know the precipitating facts and circumstances, I'm not in a position to either support or criticize the particular reported actions of the department and do not do so by testifying at this hearing.

I am, however, troubled by the reports that at least some United States attorneys, well regarded, have been asked by the department to resign without any evidence of misconduct or other apparent significant cause. And I -- you know, I do find that troubling. I think that the appearance -- if it happened, in particular -- but even the appearance of that tends to undermine the importance of the office of the United States attorney, their independence and the public sense of evenhanded and impartial justice.

Casual or unwisely or insufficiently motivated requests for U.S. attorney resignations -- or the perception of such requests -- diminish our system of justice and the public's confidence in it. United States attorneys are political appointees who do serve at the pleasure of the president. It is thus

customary and expected that the U.S. attorneys, generally, will be replaced when a new president of a different party is elected. There is also no question that presidents have the power to replace any United States attorney they have appointed for whatever reason they choose. In my experience and to my knowledge, however, it would be unprecedented for the Department of Justice or the president to ask for the resignations of U.S. attorneys during an administration, except in rare instances of misconduct or for other significant cause. This is, in my view, how it should be.

U.S. attorneys are the chief law enforcement officers in their districts, subject to the general supervision of the attorney general. Although political appointees, the U.S. attorneys once appointed play a critical and nonpolitical, impartial role in the administration of justice in our federal system.

Senator Schumer alluded to this, but in his well-known address to the United States attorneys in 1940, then-Attorney General Robert H. Jackson, although acknowledging the need for some measure of centralized control and coordination by the department, emphasized the importance of the role of the U.S. attorneys and their independence. He said, "The prosecutor has more control over life, liberty and reputation than any other person in America. His discretion is tremendous. Because of this immense power, the post of United States attorney, from the very beginning, has been safeguarded by presidential appointment, requiring confirmation of the Senate of the United States. Your responsibility in your several districts for law enforcement and for its methods cannot be wholly surrendered to Washington and ought not to be assumed by a centralized Department of Justice. Your positions are of such independence and importance that while you are being diligent, strict and vigorous in law enforcement, you can also afford to be just."

In my view, the Department of Justice should guard against acting in ways that may be perceived to diminish the importance of the Office of United States Attorney or of its independence, taking nothing away from the career assistant United States attorneys and other career attorneys in the Justice Department.

Changing a United States attorney invariably causes disruption, and often loss of traction in cases and investigations. This is especially so in sensitive or controversial cases where the leadership and independence of the U.S. attorney are often crucial to the successful pursuit of such matters, particularly in the face of criticism or political backlash.

Replacing a U.S. attorney can, of course, be necessary or part of the normal and expected process that accompanies a change of the political guard. But I do not believe that such changes should, as a matter of sound policy, be undertaken lightly or without significant cause.

If U.S. attorneys are replaced during an administration without apparent good cause, the wrong message can be sent to other U.S. attorneys. We want our U.S. attorneys to be strong and independent in carrying out their jobs and the priorities of the department. We want them to speak up on matters of policy, to be appropriately aggressive in investigating and prosecuting crimes of all kinds and wisely use their limited resources and broad discretion to address the priorities of their particular districts.

In my opinion, the United States attorneys have historically served this country with great distinction. Once in office, they become impartial

public servants, doing their best to achieve justice without fear or favor. I am certain that the Department of Justice would not want to act in such a way or have its actions perceived in such a way to derogate from this model of the nonpolitical pursuit of justice by those selected in an open and transparent manner.

Thank you very much. I'll be happy to answer questions.

SEN. SCHUMER: Thank you, Ms. White.

Professor Levenson.

MS. LEVENSON: (Off mike.) Does that work now?

SEN. SCHUMER: Yes.

MS. LEVENSON: Okay. I served in the United States attorney's office for four different United States attorneys of both parties and one interim United States attorney. I believe that we, in fact, have the best prosecutorial system in the world. But I'm here because I fear that the operation of that system and its reputation for excellence is jeopardized because of the increased politicization of the United States attorney's offices.

As this committee knows, the most recent concerns have focused on a rash of dismissals of experienced and respected United States attorneys across the country. There's at least a strong perception by those in and outside of the United States attorney's office that this is not business as usual, that qualified United States attorneys are being dismissed and their replacements who are being brought in do not have the same experience and qualifications for the position.

Moreover, there's a deep concern that the interim appointments by the attorney general will not be subject to the confirmation process, and therefore there will be no check on those qualifications and the interests of the offices will be sacrificed for political favors.

I want to make three basic points in my testimony today. One, politicizing federal prosecutors does have a corrosive effect on the federal criminal justice system. It is demoralizing to AUSAs. These are the best and the brightest, who go in there because they are dedicated public servants. And they expect their leaders to be the same.

It's also, as we've heard, disruptive to ongoing projects. It creates cynicism among the public. It makes it harder in the long run to recruit the right people for those offices. And as Mr. McNulty said, if you lose the AUSAs, you lose the greatest assets of all.

Second, although there's always been a political component to the selection of United States attorneys, what is happening now is categorically different. Traditionally we saw changeover when there was a new administration. Thus when President Clinton came in, he had every right and did ask for those resignations.

But we have never seen what we're seeing today, which is, in quick succession, seven U.S. attorneys who have excellent credentials, successful records and outstanding reputations being dismissed midterm. And we've never seen their interim replacements, at least some of them, coming in with the lack

of experience and qualification they have and being put in on an interim basis indefinitely without the prior process that we had for evaluation.

We all recognize that federal prosecutors serve at the pleasure of the president, and the Department of Justice controls many of the policies and the purse strings. But it has been a strong tradition of local autonomy and accountability and continuity that has made these district U.S. attorneys successful, not the arbitrary dismissals in order to give others a fresh start. This is an important tradition. With local autonomy and continuity comes a greater ability to serve the needs of the district.

Third, and finally, in my opinion the prior system, which allowed the attorney general to indeed appoint the interim U.S. attorney for 120 days, and then if there's no confirmed U.S. attorney have the chief judge make an interim appointment, was not only constitutional, but frankly had advantages over the most recently placed provisions.

First, it's constitutional because, under the appointments clause and the accepting clause to that, inferior officers, which U.S. attorneys are, may be appointed by the president, courts of law or heads of department. And under the Supreme Court's decision written by Chief Justice Rehnquist in Morrison versus Olson, the role of judges in appointing prosecutors has been held to be constitutional. In that case, which dealt with independent counsel, the court cited a lower court case dealing with interim U.S. attorneys, and cited it favorably.

I don't think any of the panelists today and any of the witnesses I heard today, in fact, challenge the constitutionality of having judges in the process. But as Mr. Gerson eloquently states in his written testimony, it's one of congressional discretion.

As a matter of discretion, I think that the prior system, the one that Senators Specter and Feinstein are talking about returning to, has strong benefits in comparison to the new approach. Under that approach, the attorney general makes the initial appointment. It gives plenty of time to the department to come up with a nominee and present that nominee. And then, if that is not able to happen in a timely fashion, the chief judge starts making appointments.

And can chief judges do this in a fair way? Not only can they, but they have for decades. And that's because, in my experience, frankly the chief judges know the district often better than the people thousands of miles away in the Department of Justice. They know the practitioners in their courtrooms. They care about the cases in their courtroom. And those judges have the credibility and confidence of the public in making their appointments. They appoint magistrate judges and they even appoint federal public defenders, while not government officials, nonetheless, readily and regularly appear before those judges.

I personally have never heard and seen of a case where a judge exerted any pressure on the appointment of an interim U.S. attorney or when that person appeared before them because he had made that appointment. And I think we have to compare it to the current system under the Patriot Act, where only the attorney general is involved in the process and those interim appointments can be forever. And there may be no or little oversight by the Senate because there is not the traditional confirmation process.

So in conclusion, I'd like to say that whether or not the current attorney generals' recent actions have been in good or bad faith, their impact has been the same. It has demoralized the troops. It has created the perception that politics is playing a greater role in federal law enforcement. And it has stripped the Senate of its important role in evaluating and confirming the candidates.

In my opinion, the healthiest thing to do is not to rely just on what I'm sure are the sincere promises of the Department of Justice officials of what they're not going to do with this interim power, but to put in some statutory scheme that allows flexibility of interim appointments but still has accountability. That would mean the attorney general could make some interim appointments but would restore the Senate's role as a check and balance.

With that, I welcome any questions from the committee. Thank you.

SEN. SCHUMER: Thank you, Professor Levenson.

Mr. Gerson.

MR. GERSON: Mr. Chairman, Senator Specter, it's a great delight always to testify before this committee, especially as an old Justice Department hand. I'll concur. My wife thinks the best job I've ever had is being her husband. But in terms of what I got paid to do, certainly being an assistant United States attorney was a terrific job.

And let me talk to a couple of contrarian issues.

But first, Senator Schumer, given the lateness of the hour, I ask your parliamentary discretion in incorporating my written testimony as if read here and in full.

SEN. SCHUMER: You are indeed an old Justice Department hand. Thank you.

Without objection, Mr. Gerson's entire statement will be read into the record.

MR. GERSON: Thank you.

I came here different, perhaps, from anybody else, with an agenda. And coming last, I have the pleasure of having seen that agenda satisfied. I thought and think that S. 214 is a very bad idea. I thought that Senator Feinstein's reaction, while understandable, was not finely enough drawn. And certainly returning to the previous method of appointments serially of interim United States attorneys is vastly superior to what was being proposed, which was taking the executive branch out of an executive function. But that battle now has been won.

I urge you, though, to have hearings on it, because it's not -- the idea of including the judiciary at all is not without problems. Different from Ms. Levenson, I actually know and have experienced some cases where judicial intervention has proved ill-advised and badly directed.

But at the end of the day, I came here to speak for the Constitution, and I think the Constitution has gotten a good break out of the day, that we function best when the executive does things that are committed to the executive

branch, the legislature does things that are committed to the legislative branch, and the judiciary fulfills a judicial function, and that those roles, when stuck to, create the right kind of dynamic tension that the framers had in mind and which has made our written Constitution the oldest written constitution in the world.

There's a certain sense of deja vu in all of this. One of the reasons, perhaps, that I was invited is I probably superintended the most dismissals of United States attorneys that anybody ever did, and I did it accidentally when, by force of circumstances -- and Senator Schumer and Senator Specter remember my unusual circumstance when I ended up as the long-term acting attorney general. That had never happened in American history, where a president was saddled for more than a few days with an attorney general of the other party. There's something to be said for that, by the way.

And in this case, it was easy to support President Clinton's decision to dismiss U.S. attorneys, many of them on the same day, many of them that had served full terms, and many of them that were involved in ongoing investigations, because it was a presidential prerogative.

And I just note with some irony that I was accused by some of my colleagues of being involved in the termination of the United States attorney in Arkansas, who was in the midst of -- actually she had recused herself, but the office was in the midst of the Whitewater investigation, and that was alleged to have been a cover-up on behalf of President Clinton.

Of course, pressure then turned that occupation over to a judicially selected officer and created the situation where a prosecutor responsible to the judicial branch caused a great deal of discomfort both to the president and to what is now the Democrat majority. And I urge everyone to remember that in looking at the role of the judiciary in a restored context to the one that Senator Schumer, I think, accurately described.

The greatest value of the judiciary is it tells the other -- not just the executive branch, but the legislative branch -- to get on with their constitutional business and move on to permanent United States attorneys with due speed. That's the value of the judicial part of it, not judges picking prosecutors, because that's an anomalous role for the judiciary.

Let me also address one other point, and that's -- I'm as great an admirer of Justice Jackson as anyone and have learned a lot about what the political branches should do and shouldn't do from reading Justice Jackson. But I want to say a word on behalf of centralization and the proper role of politics.

I've seen much of this before. I've dealt with problems between senators and presidents for many years. Senator Specter and I and Senator Heinz resolved an issue in the Reagan administration where there was a dispute of who should be the United States attorney for the eastern district of Pennsylvania.

These disputes are old and oftentimes difficult. But it should be remembered that there were many valid reasons why the main Justice component of the Justice Department ought to be able to exert its will over United States attorney's offices in a prudent way and why perhaps it hasn't happened enough.

I cite several instances of where I myself felt compelled to act and think that I did justice. I'm of an age where some of the things I remember

best perhaps didn't happen and I'm informed that at least one of my examples may be flawed. Although what I state is true, I attribute something to the then-U.S. attorney for the southern district of New York that perhaps I shouldn't have. I apologize to him, and will personally if I have contradicted his memory.

But several cases immediately came to mind where I know that United States attorneys were not adequately attending to national priorities. One was in the savings-and-loan crisis. It was very clear that a centrally directed civil system was vastly outperforming the dispersed, decentralized way that the criminal cases in the savings-and-loan area were being handled, and there were many U.S. attorneys that didn't do a good job. And it wasn't until main Justice imposed task forces on them that that situation improved.

And then I pointed out, lastly, a situation that I had where, if I had listened to the United States attorney and indeed to the chief judge of the district in which the case was being tried, I would have been complicit in what I thought was an act of racial discrimination in jury selection, albeit involving a minority public official of the opposite party to me. I felt it important to impose my will on the United States attorney.

I think that justice was done. It didn't matter to me that it was criticized. It was fairly illuminated in the public record, and that's all that really mattered. But it was certainly something that was warranted no matter how many people I displeased and no matter what an ill effect I might have had on the morale in the given office.

I don't know that morale generally in the United States attorney's offices is being challenged. I haven't seen it. And I do work that involves a lot of United States attorneys. I subscribe to Mary Jo White's analysis of what a United States attorney's office ought to be. I hope that my career, in retrospect, will be reviewed and held as consistent with that tradition.

I know that I got a great deal of support from main Justice when I was a prosecutor of cases that weren't generally popular, including the prosecution of a United States senator, including being involved in one of the more controversial Watergate cases. And it was people like Henry Petersen, the legendary figure who was then the head of the criminal division, who provided a lot of support for what a rookie line assistant, assistant U.S. attorney, thought needed to be done. And that tradition still is present.

Somebody I got to know in my early days the first time I was in the Justice Department is Dave Margolis. You heard about him earlier, and I know he's a person who is familiar to you. It's not the practice of the Justice Department to throw career people to the winds of political judgments and political testimony, but he and so many other people are the folks who make this system go. They're there whoever are United States attorneys. Every office has them. And Ms. White and I have been honored, as has Ms. Levenson, been honored to serve with people like that. So I happily conclude my remarks noting that what I came here to do was achieved when Senator Feinstein took her seat and announced what I think is a beneficial compromise.

Thank you.

SEN. SCHUMER: Thank you, Mr. Gerson. And we did say we'd try to wrap up by 12:30, so I'll keep my questions brief. And we may submit some others in writing.

First to Mary Jo White. Do you think -- first, what should be the standard for firing a presidentially appointed U.S. attorney? What have you understood the historical standard to be? And is it ever wise or appropriate to fire a Senate-confirmed U.S. attorney simply to give another person a chance?

MS. WHITE: Senator, in answer to that, clearly the president has the power to remove any U.S. attorney for any reason or no reason, but as a matter of policy and as a matter of precedent as well, that, in my experience during an administration, has not been done and I don't believe should be done, absent evidence of misconduct or other significant cause. And I think we have to be careful about the slippery slope of performance-related, because I don't think a U.S. attorney is like any other employee in the sense that it's a presidential appointee. It should be for serious significant cause. It does cause disruption, it does cause a tremendous appearance problem, it can disrupt cases. So I think the historical pattern has been absent misconduct or significant cause that you don't unseat a sitting U.S. attorney.

SEN. SCHUMER: What you say makes a great deal of sense. Even assuming that some people were unhappy with the priorities, say, of Miss Lamb -- I mean, the problems that this has created, I'll bet the Justice Department wishes they hadn't done what they did. And we don't know the record. Maybe there's some smoking gun, but it's hard -- it's difficult to believe that, given the external reports.

Professor Levinson, I just want to ask you since I read your testimony last night and heard it again here with care, did you find the statement -- I won't call it an admission -- of Deputy Attorney General McNulty that he -- that they removed the Arkansas U.S. attorney -- well, I was going to say troubling, shocking, unprecedented. Would you disagree with any of those words?

MS. LEVINSON: No, I wouldn't. I mean, in some ways it was refreshing to hear him say outward that --

SEN. SCHUMER: You bet.

MS. LEVINSON: -- he fired him not because he had done anything wrong, but because they wanted to give somebody else a political chance. That's precisely the problem. The job of U.S. attorney should not be a political prize. There's too much at stake for the district and for the people who work in that office.

SEN. SCHUMER: Right. And finally, to Mr. Gerson, in your time at the Justice Department, which is extensive, did you ever see a U.S. attorney asked to resign for no reason other than to give someone else a shot? MR. GERSON: Yes.

SEN. SCHUMER: Want to give us the example?

MR. GERSON: Well, I can't give you a name, and I've tried to think back over this. It was certainly suggested to individuals during my time at the midterm that perhaps it was time to do something else. I --

SEN. SCHUMER: In the two-year or the four-year?

MR. GERSON: Four-year.

SEN. SCHUMER: Four-year.

MR. GERSON: Four-year. But I note that all of -- it would seem -- I don't want to be an apologist for anybody here, and I agree with you that the situation in San Diego is worth examining. I know that the person who was deposed, I thought her to be a very fine lawyer, but I don't know any of the circumstances. I dealt with her in health care cases, where she was quite vigorous, not in immigration cases that I have nothing to do with.

But all of the individuals involved seemed to have served four years and were in a subsequent term, and I think that's worth knowing. They'd been allowed to serve that time, and I guess I'm taking a contrarian view, which is I don't want to adopt some categorical vision that there's anything inherently wrong with looking at an organization while it's healthy and making a change. I don't carry any presumption that if someone is doing a good job, they're automatically entitled to continue. On the other hand, I'm a conservative in most every way, and I believe in least action, and I generally try to do something for a reason. And I don't conceive that I'd have made a change without a reason to do so.

SEN. SCHUMER: Final question to you, sir. Given the fact that the replacement in the seven we talked about was probably contemplated before the day they were actually dismissed, isn't 120 days enough?

MR. GERSON: It should be. Yeah, I'd -- it should be, but it should be -- let me make it clear. I -- Senator Specter and I have argued with each other over almost three decades now on separation questions. I knew him when he was the D.A., so I go back a ways.

SEN. SPECTER: (Off mike.)

MR. GERSON: (Laughter.) We were both very young.

I think that it should be a notice both to the executive branch and to the legislature. I don't think that we benefit from having interim anything for a long period of time, and that ought to move expeditiously to having permanent people who whether or not it's constitutionally required, as a matter of constitutional custom, have their nominations submitted to the Senate, and the Senate give advice and consent.

SEN. SCHUMER: Thank you.

Senator Specter.

SEN. SPECTER: I thank you -- I thank Mr. Chairman. I haven't been in a situation like this. The chairman wants to end this hearing at 12:30. It's now 12:29-and-a half.

SEN. SCHUMER: You can speak as long as you wish.

SEN. SPECTER: I haven't been in a situation like this since I was invited in 1993 to be the principal speaker at the commissioning of the Gettysburg in Maine. And when I looked at the speaker's list, I was ninth. There was an admiral from Washington, there was an undersecretary of State, there was the governor, there was Senator George Mitchell, there was Senator Bill Cohen, and I was called upon to speak at 4:32. And I was told as I walked to the podium that the commissioning had to be at 4:36 -- (laughter) -- because

that's when the tide was right. So this brings back fond recollections to be called upon after all the time has expired.

SEN. SCHUMER: Well, I just want to remind my colleague a rising tide lifts all boats. (Laughter.)

SEN. SPECTER: I only wish there were a rising tide in Washington. (Laughter.) But we have the power in the Senate to change the clock. I was on the Senate floor one day when we had to finish activity by midnight, and we stopped the clock at 10 minutes to 12 --

SEN. SCHUMER: I heard about that.

SEN. SPECTER: -- until we finished our work.

But on to the serious questions at hand for no more than three minutes. Mr. Gerson, it's been a very important subject today as to what was a person's best job. Now you testified that your wife thought being her husband was your best job, but it seems to me that begs the question. Did you think that was your best job? (Laughter.)

MR. GERSON: I'd darn well better.

SEN. SPECTER: Well, that clears the air on that.

In Morrison v. Olson, the appointment of a special prosecutor was up, and the special prosecutor statute provided that the appointing judge could not preside over any case in which a special prosecutor was involved. Ms. White, do you think we might bring that rule to bear so that if we have the chief judge make the appointment after 120 days that the prosecutor ought not to be able to appear before that judge? MS. WHITE: Certainly, I think that's wise particularly from an appearance point of view, whether dictated as a matter of constitutional law. And again, I did not go into the subject of the best mechanism for appointing interim U.S. attorneys because I think the solution that seems to be on the table -- not perfect, at least in my view -- is probably the best one, achieving the best balance. Not without its issues, though.

SEN. SPECTER: Professor Levinson, don't you think it would be a good idea when there is a change of administration to at least make some sort of an inquiry as to whether the firing of all -- there were only 92 U.S. attorneys fired by Attorney General Gerson, as I understand it. I understand they kept Chertoff in North ---- in Jersey at the request of Senator Bradley to put to --not that wasn't political, but don't you think there ought to be some inquiry as to what's happening, and whether there's some politically sensitive matter so that you just don't have a carte blanche rule?

MS. LEVINSON: Well, I do --

SEN. SPECTER: Whoa, wait a minute. I haven't finished my question. And don't you think that Attorney General Gerson acted inappropriately in firing all of those people when Clinton took office? After all, Ruckle's (ph) house resigned and Richardson resigned. They wouldn't fire Archibald Cox. Do you think that Gerson was the Bork of his era? (Laughter.)

MS. LEVINSON: I think the record speaks for itself, Senator.

SEN. SPECTER: He's already had his turn. I want an answer, Professor Levinson. (Laughter.)

Just kidding, just kidding. How about it, Mr. Gerson -- former Attorney General Gerson?

MR. GERSON: Well, I don't criticize Mr. Bork, either. I mean, the buck had to stop at some point in order to have a Justice Department. But there's a difference. I also think that the process worked well, even though it had a negative --

SEN. SPECTER: It had to stop at some point to have justice, you say?

MR. GERSON: To have a Justice Department. Somebody's got to run the place. I don't think everybody --

SEN. SPECTER: What was wrong with Cox?

MR. GERSON: Well, I don't think anything was wrong with Cox, and I think the upshot -- I think the system worked. I mean, ultimately the wrongdoing of that administration was exposed, and the president resigned in the wake of a continuation of the special prosecutor's function. You can't escape it, and I think that's the point that good oversight makes, and why when all the political branches -- both political branches do their job, justice will be served.

SEN. SPECTER: Oh, I think this question has been very thoroughly aired. Very thoroughly aired. I can't recall a three-hour and 36- minute hearing under similar circumstances, and I await the day when Chairman Schumer is chairman of the full committee to see us progress in our work.

Thank you all very much.

MS. LEVINSON: Thank you.

SEN. SCHUMER: Thank you. And I want to thank Senator Specter and all three witnesses for their excellent testimony. I think it's been an excellent hearing, and I have a closing statement that I'll submit to the record -- for the record.

Thank you.

END.

From:

Hertling, Richard

Sent:

Friday, February 09, 2007 10:32 AM

To: Cc: Scott-Finan, Nancy Seidel, Rebecca

Subject:

US Attorneys briefing

Nancy: For the briefing by the DAG next week, I have informed Preet that we will only brief SJC Members, and not any senator who wants to come in. This briefing is being given to senators with a legitimate oversight interest. Second, I have informed Preet that we will permit one staff member for each senator in attendance. No staff unless the principal is present. I understand that Schumer, feinstein, Whitehouse, and Specter plan to attend. Others are possible.

Tracking:

Recipient

Read

Scott-Finan, Nancy

Seidel, Rebecca

Read: 2/9/2007 10:50 AM

From:

Hertling, Richard

Sent:

Friday, February 09, 2007 12:01 PM

To:

Sampson, Kyle

Subject: RE: Letter to Gonzales 2.8.07

Tracking: Recipient

Read

Sampson, Kyle Read: 2/9/2007 12:03 PM

That may be best.

From: Sampson, Kyle

Sent: Friday, February 09, 2007 11:57 AM

To: Hertling, Richard

Subject: RE: Letter to Gonzales 2.8.07

I can, I suppose.

From: Hertling, Richard

Sent: Friday, February 09, 2007 10:34 AM

To: Sampson, Kyle

Subject: RE: Letter to Gonzales 2.8.07

who has the pen on this?

From: Sampson, Kyle

Sent: Thursday, February 08, 2007 4:15 PM

To: Goodling, Monica; McNulty, Paul J; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Scolinos,

Tasia

Subject: FW: Letter to Gonzales 2.8.07

My thoughts re the response:

- The full quotation (not the selective quote) of the AG's testimony more fairly represents his views about not asking U.S. Attorney to resign for so-called "political reasons," to wit: "I think I would never, ever make a change in a United States attorney for political reasons or if it would in any way jeopardize an ongoing serious investigation. I just would not do it" (emphasis added).
- The DAG's testimony clarifies that asking Cummins to resign, not because of underperformance, but to permit Griffin to serve, is not a "political reason":

SEN. SCHUMER: . . . So here we have the attorney general adamant; here's his quote, "We would never, ever make a change in the U.S. attorney position for political reasons." Then we have now - for the first time, we learn that Bud Cummins was asked to leave for no reason and we're putting in someone who has all kinds of political connections -- not disqualifiers, obviously, certainly not legally -- and I'm sure it's been done by other administrations as well. But do you believe that firing a well-performing U.S. attorney to make way for a political operative is not a political reason?

MR. MCNULTY: Yes, I believe that's it's **not** a political reason.

SEN. SCHUMER: Okay, could you try to explain yourself there?

MR. MCNULTY: ... I think that the fact that he had political activities in his background does not speak to teh question of his qualifications for being the United Staets attorney in that district. ... So he started off with a strong enough resume, and the fact that he was given an opportunity to step in — ... [where Cummins] may have already been thinking about leaving at some point anyway. ... And all those things came together to say in this case, this unique situation, we can make a change and this would still be good for the office.

 Griffin is not an inexperienced prosecutor: he had far more federal prosecution experience (in the Criminal Division and in the U.S. Attorney's Office) than Cummins did when he was appointed, in addition to substantial military prosecution experience.

As for the specific questions:

- The decision to appoint Tim Griffin to be interim U.S. Attorney in the Eastern District of Arkansas was made on or about December 15, 2006, after the second of the Attorney General's telephone conversations with Sen. Pryor. Appointing Griffin to be U.S. Attorney (for the Western District of Arkansas) was first contemplated in the spring of 2004 [Monica, please verify], when Griffin was one of three names recommended by Rep. Boozman to fill the U.S. Attorney vacancy in that district that arose because of the resignation of Tom Gean on [insert date]; ultimately, Griffin withdrew his name from consideration for that appointment. Appointing Griffin to be U.S. Attorney (for the Eastern District of Arkansas) was first contemplated in the spring of 2006 [Monica, please verify], after Griffin had left the employment of the White House due to his being activated for full-time military service.
- I am not aware of anyone (other than Mr. Griffin) lobbying, either inside or outside of the Administration, for appointment. In the spring of 2006 [Monica, please verify], White House Counsel Harriet Miers asked the Department if Mr. Griffin (who then was on active duty) could be considered for appointment as U.S. Attorney upon his return from Iraq. As Griffin was well known to the Department (from his service in the Criminal Division, the U.S. Attorney's Office, and the White House), this request was considered favorably.
- Cummins' continued service as U.S. Attorney was not considered at the same time as the other U.S.
 Attorneys that the DAG acknowledged were asked to resign for reasons related to their performance. As
 the DAG testified, with regard to Cummins' continued service, "there was a change made there that was
 not connected to, as was said, the performance of the incumbent, but more related to the opportunity to
 provide a fresh start with a new person in that position." (Or where the DAG testified that he was "not
 disputing [the] characterization" that Cummins was "fired simply to let someone else have a shot at the
 job.")
- I am not aware of Karl Rove playing any role in the Attorney General's decision to appoint Griffin.
- Agree wholeheartedly that "[o]nce appointed, U.S. Attorneys, perhaps more than any other public servance, must be above politics and beyond reproach; they must be seen to enforce the rule of law without fear or favor." Historically, many U.S. Attorneys, prior to their appointment have political experience.
- Hertling should sign.

From: Scott-Finan, Nancy

Sent: Thursday, February 08, 2007 1:25 PM

To: Sampson, Kyle; Goodling, Monica; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Seidel,

Rebecca; Scolinos, Tasia

Cc: Cabral, Catalina; Long, Linda E; Green, Saralene E

Subject: FW: Letter to Gonzales 2.8.07

Senator Schumer's press secretary just emailed me this Schumer/Reid/Durbin/Murray letter with regard to Cummins/Griffin.

From:

Hertling, Richard

Sent:

Friday, February 16, 2007 10:36 AM

To:

Scott-Finan, Nancy

Cc:

Moschella, William; Elston, Michael (ODAG)

Subject: RE: US Attorneys briefing

Tracking: Recipient

Read

Scott-Finan, Nancy

Read: 2/16/2007 10:39 AM

Moschella, William

Read: 2/16/2007 11:08 AM

Elston, Michael (ODAG) Read: 2/16/2007 10:49 AM

that would be good.

From: Scott-Finan, Nancy

Sent: Friday, February 16, 2007 10:34 AM

To: Hertling, Richard

Cc: Moschella, William; Elston, Michael (ODAG)

Subject: FW: US Attorneys briefing

Should we discuss this at the end of the 11:30 today?

From: Tamarkin, Eric [mailto:Eric.Tamarkin@mail.house.gov]

Sent: Friday, February 16, 2007 10:25 AM

To: Scott-Finan, Nancy

Subject: RE: US Attorneys briefing

As you know, we are trying to get a firm date for a hearing on this matter. However, the members would like to set up the briefing from Justice first. With members of the committee leaving town today for the President's Day recess, I am getting pressure to work things out before they leave. Would it be possible for you to send over proposed dates/times for the briefing today? Thanks very much for your patience and assistance. Eric

From: Scott-Finan, Nancy [mailto:Nancy.Scott-Finan@usdoj.gov]

Sent: Tuesday, February 13, 2007 2:57 PM

To: Tamarkin, Eric

Subject: RE: US Attorneys briefing

Eric, with this short notice, it would be very difficult to schedule a meeting for Friday morning.

From: Tamarkin, Eric [mailto:Eric.Tamarkin@mail.house.gov]

Sent: Tuesday, February 13, 2007 1:39 PM

To: Scott-Finan, Nancy

Subject: RE: US Attorneys briefing

Nancy.

I am following up on the voicemail that I left you earlier. From speaking with members of the Committee, it is their

hope that we could fit in the briefing this week, preferably on Friday morning around 10 am. Would this be possible? About how long do you think the briefing will last? Thanks for your assistance with this matter.

Sincerely, Eric Tamarkin House Judiciary Committee

From: Mincberg, Elliot

Sent: Monday, February 12, 2007 6:38 PM

To: Hertling, Richard

Cc: Seidel, Rebecca; Scott-Finan, Nancy; Tamarkin, Eric; Apelbaum, Perry; Kalo, Ted

Subject: RE: US Attorneys briefing

Thanks Richard; we appreciate it. Nancy will probably hear from Eric Tamarkin of our staff re logistics

From: Hertling, Richard [mailto:Richard.Hertling@usdoj.gov]

Sent: Monday, February 12, 2007 6:32 PM

To: Mincberg, Elliot

Cc: Seidel, Rebecca; Scott-Finan, Nancy

Subject: US Attorneys briefing

Elliot: we will do a briefing for the full Committee (understanding that only Members of the subcommittee are likely to attend). The briefing will be for Members with one staff member allowed for each Member in attendance. No staff for Members not in attendance, the exception being a staff member for the Chairman and Ranking Member of the full Committee will be permitted to attend. These are the same terms as the Senate briefing. You can work with Nancy Scott-Finan to figure out a time for the briefing, presumably after the recess next week.

From:

Hertling, Richard

Sent: To: Wednesday, February 21, 2007 1:50 PM

Subject:

Scott-Finan, Nancy RE: US Attorneys briefing

OK with me

----Original Message-----From: Scott-Finan, Nancy

Sent: Wednesday, February 21, 2007 1:40 PM

To: Elston, Michael (ODAG); Moschella, William; Battle, Michael (USAEO); Nowacki, John (USAEO); Margolis, David; Scolinos, Tasia; Macklin, Jay (USAEO); Roehrkasse, Brian;

Sampson, Kyle; Goodling, Monica

Cc: Hertling, Richard; Seidel, Rebecca; Silas, Adrien

Subject: RE: US Attorneys briefing

The Committee now has a heaering scheduled for 2 pm on the 28th of February. They would like change the briefing from 1:30 to 3 to an earlier time: between Noon and 1:30 pm. Additionally, they have proposed 2 pm as the hearing time for March 6. Will/Mike, does this work for you? Thanks. Nancy

----Original Message----

From: Scott-Finan, Nancy

Sent: Tuesday, February 20, 2007 5:21 PM

To: Elston, Michael (ODAG); Moschella, William; Battle, Michael (USAEO); Nowacki, John (USAEO); Margolis, David; Scolinos, Tasia; Macklin, Jay (USAEO); Roehrkasse, Brian;

Sampson, Kyle; Goodling, Monica

Cc: Hertling, Richard; Seidel, Rebecca; Silas, Adrien

Subject: FW: US Attorneys briefing

See below. They have confirmed February 28 from 1:30 to 3 pm for the briefing with the hearing on March 6th. With a hearing on the 6th, John, we would need the revised testimony from you Friday, February 23, no later than Noon.

----Original Message----

From: Tamarkin, Eric [mailto:Eric.Tamarkin@mail.house.gov]

Sent: Tuesday, February 20, 2007 4:50 PM

To: Scott-Finan, Nancy

Subject: RE: US Attorneys briefing

Nancy,

Sorry for the delay in getting back to you. I just got confirmation that Wed., Feb. 28th from 1:30 - 3 pm works with the Committee's schedule. It will be in the main Committee room (2141 Rayburn). Our hearing date is now tentatively set for March 6. I will let you know as soon as possible when the details get finalized. Thanks, Eric

Tracking:

Recipient

Read

Scott-Finan, Nancy

Read: 2/21/2007 1:50 PM

From:

Sent:

To:

Subject:

Hertling, Richard Wednesday, February 21, 2007 5:52 PM Freeman, Andria D Accepted: Hearing on US Attorney Removal

From:

Cabral, Catalina

Sent:

Thursday, February 22, 2007 10:11 AM

To:

Hertling, Richard

Subject:

Schumer/Reid/Durbin/Murray 2/8/07 Letter Re USA Bud Cummins

Follow Up Flag:

Follow up

Flag Status:

Red

Attachments:

Schumer.Reid.Durbin.Murray 2.8.07 Letter Re USA Bud Cummins.pdf



Schumer.Reid.Durbi n.Murray 2.8...

Catalina Cabral U.S. DEPARTMENT OF JUSTICE Office of Legislative Affairs Catalina.Cabral@USDOJ.gov (202) 514-4828

United States Senate

WASHINGTON, DC 20510

February 8, 2007

The Honorable Alberto R. Gonzales Attorney General of the United States U.S. Department of Justice 950 Pennsylvania Avenue, N.W. Washington, D.C. 20530-0001

Dear Attorney General Gonzales:

As you know, the Senate Judiciary Committee held a hearing this week to examine the growing politicization of the hiring and firing of United States Attorneys, our nation's top federal prosecutors.

Unfortunately, the hearing only served to intensify, rather than assuage, our concerns, particularly given the circumstances surrounding the ouster of Bud Cummins, who was the U.S. Attorney in the Eastern District of Arkansas until last December.

When you testified before the Committee on January 18, 2007, you stated unequivocally that you "would never, ever make a change in a U.S. Attorney position for political reasons." In a stunning admission, however, Deputy Attorney General Paul McNulty, in his own testimony on February 6^{th} , acknowledged that Mr. Cummins was pushed out for no reason other than to install – without Senate confirmation – Tim Griffin, a former aide to Karl Rove. At the time, Mr. Griffin had minimal federal prosecution experience, but was highly skilled in opposition research and partisan attacks for the Republican National Committee. This strikes us as a quintessentially "political" reason to make a change.

We recognize, of course, that United States Attorneys serve at the pleasure of the President, but as several highly respected and distinguished former officials of the Department of Justice have noted, the dismissal of a well-respected U.S. Attorney simply to reward an inexperienced partisan is unprecedented.

Although Senators expect soon to be briefed privately about the alleged performance issues of several other U.S. Attorneys, we hope that you will quickly and publicly address the most troubling aspects of the Cummins ouster and Griffin appointment. We look forward to a fuller explanation of why a concededly well-performing prosecutor was terminated in favor of such a partisan figure:

 In particular, when was the decision made to appoint Tim Griffin to replace Bud Cummins?

- Specifically, who lobbied on behalf of Tim Griffin's appointment, both inside and outside the Administration?
- Why was Bud Cummins told to resign in June of 2006, when the other dismissed officials were told in December of 2006? Was the reason to give the replacement, Tim Griffin, a chance to become ensconced at the U.S. Attorney's Office in Arkansas before making the appointment?
- In light of the unprecedented nature of the appointment, we are especially interested in understanding the role played by Karl Rove. In particular, what role did Karl Rove, with whom Griffin was closely associated, play in the decision to appoint Griffin?

Given that Mr. Rove was himself apparently still being investigated by a U.S. Attorney in June of 2006, it would be extremely untoward if he were at the same time leading the charge to oust a sitting U.S. Attorney and install his own former aide.

These questions go to the heart of the public's confidence in the fair administration of justice. Once appointed, U.S. Attorneys, perhaps more than any other public servant, must be above politics and beyond reproach; they must be seen to enforce the rule of law without fear or fayor.

Given the issues raised in the recent hearing, we are naturally concerned about the Administration's professed commitment to keeping politics out of the Department of Justice. We hope that you will quickly put those concerns to rest.

Sincerely,

Author Hertling, Richard

Recipients Sampson, Kyle; Moschella, William; Elston, Michael (ODAG); Margolis, David; Goodling, Monica; McNulty, Paul J

Subject FW: Schumer/Reid/Durbin/Murray 2/8/07 Letter Re USA Bud Cummins

Date 2/22/2007-10:17:31 AM

As Kyle requested, here is the letter to which the draft letter on Griffin circulated last night responds.

From: Cabral, Catalina

Sent: Thursday, February 22, 2007 10:11 AM

To: Hertling, Richard

Subject: Schumer/Reid/Durbin/Murray 2/8/07 Letter Re USA Bud Cummins

<<Schumer.Reid.Durbin.Murray 2.8.07 Letter Re USA Bud Cummins.pdf>>

Catalina Cabral U.S. DEPARTMENT OF JUSTICE Office of Legislative Affairs Catalina.Cabral@USDOJ.gov (202) 514-4828

From:

Hertling, Richard

Sent:

Friday, February 23, 2007 9:14 AM

To:

'Eckert, Paul R.'; Oprison, Christopher G.

Cc:

Sampson, Kyle

Subject:

FW: Draft response to Reid/Durbin/Schumer/Murray letter re Cummins-Griffin

Importance:

High

Attachments:

reid letter re cummins-griffin v.2.doc

Gentlemen: here is another letter sent to Bill yesterday that DOJ would like to push out today on the US Attorney situation in ED AR. Please let me know if you are ok with this.

From:

Sampson, Kyle

Sent:

Thursday, February 22, 2007 12:03 PM

To:

Goodling, Monica; Margolis, David; McNulty, Paul J; Moschella, William; Elston, Michael (ODAG); Hertling, Richard

Subject:

RE: Draft response to Reid/Durbin/Schumer/Murray letter re Cummins-Griffin

Importance:

High

If you have not already reviewed the letter, please review this version 2. (It includes some nits, plus a new graf from Hertling.) Because this letter mentions Rove and alludes to Harriet, I'd like to send it to WHCO today for their review, with an eye on getting it out tomorrow. THx.



reid letter re cummins-griffin...

From:

Goodling, Monica

Sent:

Thursday, February 22, 2007 12:01 PM

To: Subject: Sampson, Kyle; Margolis, David; McNulty, Paul J; Moschella, William; Elston, Michael (ODAG); Hertling, Richard

RE: Draft response to Reid/Durbin/Schumer/Murray letter re Cummins-Griffin

He was technically an employee of Crim Div from March 2001 to June 2002, but was on detail to EDAR for September 2001-June 2002 -- so about 6 months in Crim Div.

From:

Sampson, Kyle

Sent:

Thursday, February 22, 2007 10:16 AM

To: Subject: Margolis, David; McNulty, Paul J; Moschella, William; Elston, Michael (ODAG); Hertling, Richard; Goodling, Monica

RE: Draft response to Reid/Durbin/Schumer/Murray letter re Cummins-Griffin

Monica, can you tell us how long Tim was in CRM?

From:

Margolis, David

Sent:

Thursday, February 22, 2007 9:23 AM

To:

Sampson, Kyle; McNulty, Paul J; Moschella, William; Elston, Michael (ODAG); Hertling, Richard; Goodling, Monica

Subject: RE: Draft response to Reid/Durbin/Schumer/Murray letter re Cummins-Griffin

Kyle: remind me - did Tim spend a substantial period of time in Crm Div.? I just don't recall. Otherwise I have no qualms about the letter.

From:

Sampson, Kyle

Sent:

Wednesday, February 21, 2007 7:22 PM

To:

McNulty, Paul J; Moschella, William; Elston, Michael (ODAG); Margolis, David; Hertling, Richard; Goodling, Monica

Subject:

Draft response to Reid/Durbin/Schumer/Murray letter re Cummins-Griffin

Importance:

High

All, can you please review and provide comments on my draft response to the above-referenced letter? Richard, can you send the .pdf version of the above-referenced letter around to this group? Thanks!

<< File: reid letter re cummins-griffin.doc >>

Kyle Sampson Chief of Staff U.S. Department of Justice 950 Pennsylvania Avenue, N.W. Washington, D.C. 20530 (202) 514-2001 wk. (202) 305-5289 cell kyle.sampson@usdoj.gov

Tracking:

Recipient

Read

'Eckert, Paul R.'

Oprison, Christopher G.

Sampson, Kyle

Read: 2/23/2007 9:50 AM

The Honorable Harry Reid Majority Leader United States Senate Washington, D.C. 20510

Dear Senator Reid:

This is in response to your letter to the Attorney General dated February 8, 2007. An identical response has been sent to the other signatories of that letter.

The full quotation of the Attorney General's testimony at the Judiciary Committee hearing on January 18, 2007 (not the selective quote cited in your letter), more fairly represents his views about the appropriate reasons for asking a U.S. Attorney to resign. In full, the Attorney General stated: "I think I would never, ever make a change in a United States attorney for political reasons or *if it would in any way jeopardize an ongoing serious investigation. I just would not do it*" (emphasis added).

The Deputy Attorney General, at the hearing held on February 6, 2007, further stated the Department's view that asking U.S. Attorney Bud Cummins to resign so that Special Assistant U.S. Attorney Tim Griffin might have the opportunity to serve as U.S. Attorney is not, in the Department's view, an inappropriate "political reason." This is so, the Deputy Attorney General testified because, inter alia, Mr. Griffin is very wellqualified and has "a strong enough resume" to serve as U.S. Attorney, and Mr. Cummins "may have already been thinking about leaving at some point anyway." Indeed, at the time Mr. Griffin was appointed interim U.S. Attorney in December 2006 he had far more federal prosecution experience (in the Criminal Division and in the U.S. Attorney's office) than Mr. Cummins did at the time he was confirmed as U.S. Attorney in December 2001. In addition, Mr. Griffin has substantial military prosecution experience that Mr. Cummins does not have. And it was well-known, as early as December 2004, that Mr. Cummins intended to leave the office and seek employment in the private sector. See "The Insider Dec. 30," Ark. Times (Dec. 30, 2004) ("Cummins, 45, said that, with four children to put through college someday, he'll likely begin exploring career options. It wouldn't be 'shocking,' he said, for there to be a change in his office before the end of Bush's second term.").

In addition, the Department does not consider the replacement of one Republican U.S. Attorney by another well-qualified person with extensive experience as a prosecutor and strong ties to the district to be a change made for "political reasons." U.S. Attorneys serve at the pleasure of the President; that has always been the rule, and U.S. Attorneys accept their appointment with that understanding. U.S. Attorneys leave office all the time for a wide variety of reasons. As noted in the case of Mr. Cummins, he had previously

indicated publicly that he did not expect to remain in office through the President's second term. It was only natural and appropriate that the Department would seek a successor in anticipation of the potential vacancy. When the Department found an able and experienced successor, it moved forward with his interim appointment.

In answer to your specific questions:

- The decision to appoint Tim Griffin to be interim U.S. Attorney in the Eastern District of Arkansas was made on or about December 15, 2006, after the second of the Attorney General's telephone conversations with Senator Pryor.
- The Department of Justice is not aware of anyone lobbying, either inside or outside of the Administration, for Mr. Griffin's appointment. In the spring of 2006, following regular procedures, the Office of the Counsel to the President inquired of the Office of the Attorney General as to whether Mr. Griffin (who then was on active military duty in Iraq) might be considered for appointment as U.S. Attorney upon his return.
- As the Deputy Attorney General testified, Mr. Cummins's continued service as U.S. Attorney was not considered at the same time as the other U.S. Attorneys that the Deputy Attorney General acknowledged were asked to resign for reasons related to their performance. As the Deputy Attorney General testified, the request that Mr. Cummins resign was "related to the opportunity to provide a fresh start with a new person in that position."
- The Department is not aware of Karl Rove playing any role in the decision to appoint Mr. Griffin.

In conclusion, the Department wholeheartedly agrees with the principle you set forth in your letter that "[o]nce appointed, U.S. Attorneys, perhaps more than any other public servants, must be above politics and beyond reproach; they must be seen to enforce the rule of law without fear or favor." That many U.S. Attorneys, appointed by Presidents of both parties, have had political experience prior to their appointment does not undermine that principle.

We appreciate the opportunity to respond to your inquiry.

Sincerely,

Richard A. Hertling Acting Assistant Attorney General

From:

Hertling, Richard

Sent:

Friday, February 23, 2007 6:12 PM

To:

Scott-Finan, Nancy

Subject:

RE: US Attorneys briefing

I will next week, although if no one in the House pushes back, maybe we keep it as originally set. What do you think?

From:

Scott-Finan, Nancy

Sent:

Friday, February 23, 2007 6:07 PM

To: Cc: Hertling, Richard

Seidel, Rebecca

Subject:

RE: US Attorneys briefing

Richard, do you want to clarify with Elliot that even if a Member does not attend, the Member can send a staffer --- to be consistent with the Senate briefings. I understand from R staff that the notice of the briefing went out stating that only Members in attendance could bring one staffer.

From:

Hertling, Richard

Sent:

Monday, February 12, 2007 6:32 PM

To:

'Mincberg, Elliot'

Cc:

Seidel, Rebecca; Scott-Finan, Nancy

Subject:

US Attorneys briefing

Elliot: we will do a briefing for the full Committee (understanding that only Members of the subcommittee are likely to attend). The briefing will be for Members with one staff member allowed for each Member in attendance. No staff for Members not in attendance, the exception being a staff member for the Chairman and Ranking Member of the full Committee will be permitted to attend. These are the same terms as the Senate briefing. You can work with Nancy Scott-Finan to figure out a time for the briefing, presumably after the recess next week.

Tracking:

Recipient

Scott-Finan, Nancy

Read: 2/23/2007 6:16 PM

From:

Hertling, Richard

Sent:

Friday, February 23, 2007 6:18 PM

To:

Scott-Finan, Nancy

Subject: RE: Time Change - Member Briefing on the Reasons for the Replacement of U.S. Attorneys

Tracking: Recipient

Read

Scott-Finan, Nancy Read: 2/23/2007 6:19 PM

OK. Let her know any staffer can attend. And alert Elliot to that change as well.

From: Scott-Finan, Nancy

Sent: Friday, February 23, 2007 6:17 PM

To: Hertling, Richard

Subject: FW: Time Change - Member Briefing on the Reasons for the Replacement of U.S. Attorneys

This is what I received from Crystal. I just had a voice mail message from Flores asking that we reach out to Ds about this.

From: Jezierski, Crystal [mailto:Crystal.Jezierski@mail.house.gov]

Sent: Friday, February 23, 2007 3:59 PM

To: Scott-Finan, Nancy

Cc: Flores, Daniel; Jeffries, Stewart

Subject: FW: Time Change - Member Briefing on the Reasons for the Replacement of U.S. Attorneys

Nancy - I thought you all were fine with a Member's staffer attending even if the Member was not present. Did that change?

From: Wolfberg, Elias

Sent: Friday, February 23, 2007 3:57 PM

To: Judiciary, Dem Staff & LAs; Judiciary, Rep Leg Staff; Judiciary, Repub Staff

Subject: Time Change - Member Briefing on the Reasons for the Replacement of U.S. Attorneys

Please note the time change:

The Justice Department will be here on Wednesday, February 28, from 1:30 - 3:00 p.m. in Rayburn 2237 to brief Members and staff members on the reasons for the replacement of U.S. Attorneys. Please note that the briefing will be for Members, with one staff member allowed for each Member in attendance. The DOJ has requested that no staff for Members not in attendance be permitted to attend. Please RSVP Elias Wolfberg at 6-7680, or at elias.wolfberg@mail.house.gov.

Hertling, Richard

From:

Hertling, Richard

Sent: To: Friday, February 23, 2007 7:01 PM

To: Subject: Cabral, Catalina FW: Final Reid letter

Importance:

High

Attachments:

reid letter re cummins-griffin final.doc

Please format this (I think there should be 4 letters). I will sign them, you can fax them, pdf these and send them to me, and then you are done for the night. Thanks.

From:

Sampson, Kyle

Sent:

Friday, February 23, 2007 6:14 PM

To:

Hertling, Richard

Subject:

Final Reid letter

Importance: High



reid letter re cummins-griffin...

Kyle Sampson
Chief of Staff
U.S. Department of Justice
950 Pennsylvania Avenue, N.W.
Washington, D.C. 20530
(202) 514-2001 wk.
(202) 305-5289 cell
kyle.sampson@usdoj.gov

Tracking:

Recipient

Cabral, Catalina

Read

Read: 2/23/2007 7:10 PM

The Honorable Harry Reid Majority Leader United States Senate Washington, D.C. 20510

Dear Senator Reid:

This is in response to your letter to the Attorney General dated February 8, 2007. An identical response has been sent to the other signatories of that letter.

As an initial matter, the Department agrees with the principle you set forth in your letter that "[o]nce appointed, U.S. Attorneys, perhaps more than any other public servants, must be above politics and beyond reproach; they must be seen to enforce the rule of law without fear or favor." That many U.S. Attorneys, appointed by Presidents of both parties, have had political experience prior to their appointment does not undermine that principle. Your letter, however, contains assumptions and assertions that are simply erroneous.

First, your letter truncates the actual quote of the Attorney General's testimony at the Judiciary Committee hearing on January 18, 2007, and consequently, mischaracterizes the statement. In full, the Attorney General stated: "I think I would never, ever make a change in a United States attorney for political reasons or if it would in any way jeopardize an ongoing serious investigation. I just would not do it" (emphasis added). The Department of Justice rejects any suggestion that U.S. Attorneys were asked or encouraged to resign for the inappropriate "political reason" of interfering with any public corruption case or retaliating against a U.S. Attorney who oversaw such a case.

Second, your letter mischaracterizes the testimony of the Deputy Attorney General given at the hearing held on February 6, 2007. The Deputy Attorney General simply stated the Department's view that asking U.S. Attorney Bud Cummins to resign so that Special Assistant U.S. Attorney Tim Griffin might have the opportunity to serve as U.S. Attorney is not an inappropriate "political reason." This is so, the Deputy Attorney General testified, because, *inter alia*, Mr. Griffin is very well-qualified to serve as U.S. Attorney, and Mr. Cummins "may have already been thinking about leaving at some point anyway."

Indeed, at the time Mr. Griffin was appointed interim U.S. Attorney in December 2006 he had far more federal prosecution experience (in the Criminal Division and in the U.S. Attorney's office) than Mr. Cummins did at the time he was appointed U.S. Attorney in January 2002. Mr. Cummins himself credits Mr. Griffin with the establishment of that office's successful gun-crime prosecution initiative. And Mr.

Deleted:

Griffin has substantial military prosecution experience that Mr. Cummins does not have. Those who know Mr. Griffin must concede that he brings a style of leadership and level of energy that could only enhance the success of a U.S. Attorney's office. Moreover, it was well-known, as early as December 2004, that Mr. Cummins intended to leave the office and seek employment in the private sector. See "The Insider Dec. 30," Ark. Times (Dec. 30, 2004) ("Cummins, 45, said that, with four children to put through college someday, he'll likely begin exploring career options. It wouldn't be 'shocking,' he said, for there to be a change in his office before the end of Bush's second term."). Finally, the Deputy Attorney General did not state or imply that Mr. Griffin would be appointed as the U.S. Attorney without Senate confirmation. Such a statement would be inconsistent with the Department's stated position that we are committed to having a Senate-confirmed U.S. Attorney in all 94 federal districts.

Third, the Department does not consider the replacement of one Republican U.S. Attorney by another Republican lawyer who is well-qualified and has extensive experience as a prosecutor and strong ties to the district to be a change made for "political reasons." Mr. Cummins was confirmed to serve a four-year term, which expired on January 9, 2006. He served his entire term, plus an additional year. United States Attorneys serve at the pleasure of the President; that has always been the rule, and U.S. Attorneys accept their appointment with that understanding.

In answer to your specific questions:

- Although the decision to have Mr. Griffin replace Mr. Cummins was first
 contemplated in the spring or summer of 2006, the final decision to appoint Mr.
 Griffin to be interim U.S. Attorney in the Eastern District of Arkansas was made
 on or about December 15, 2006, after the Attorney General had spoken with
 Senator Pryor.
- The Department of Justice is not aware of anyone lobbying for Mr. Griffin's appointment. Consistent with longstanding Administration practice, the decision regarding whether Mr. Griffin (who then was on active military duty) might be considered for appointment as U.S. Attorney upon his return from Iraq was discussed and made jointly by the Department of Justice and the White House.
- As the Deputy Attorney General testified, Mr. Cummins's continued service as U.S. Attorney was not considered at the same time as the other U.S. Attorneys that the Deputy Attorney General acknowledged were asked to resign for reasons related to their performance. As the Deputy Attorney General testified, the request that Mr. Cummins resign was "related to the opportunity to provide a fresh start with a new person in that position."
- The Department is not aware of Karl Rove playing any role in the decision to appoint Mr. Griffin.

We appreciate the opportunity to respond to your inquiry.

Sincerely,

Richard A. Hertling Acting Assistant Attorney General

cc: The Honorable Mitch McConnell
The Honorable Arlen Specter

Hertling, Richard

From:

Cabral, Catalina

Sent:

Friday, February 23, 2007 7:43 PM

To:

Hertling, Richard

Subject:

Durbin/Schumer/Reid/Murray letter

Attachments:

Durbin letter re cummins-griffin final.pdf; Schumer letter re cummins-griffin final.pdf; Reid

letter re cummins-griffin final.pdf; Murray letter re cummins-griffin final.pdf

All four faxes went through, I'll call Monday morning to confirm









Durbin letter re cummins-griff...

Schumer letter re cummins-grif...

Reid letter re cummins-griffin...

Murray letter re cummins-griff...

Catalina Cabral U.S. DEPARTMENT OF JUSTICE Office of Legislative Affairs Catalina.Cabral@USDOJ.gov (202) 514-4828



U.S. Department of Justice

Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

February 23, 2007

The Honorable Richard J. Durbin United States Senate Washington, D.C. 20510

Dear Senator Durbin:

This is in response to your letter to the Attorney General dated February 8, 2007. An identical response has been sent to the other signatories of that letter.

As an initial matter, the Department agrees with the principle you set forth in your letter that "[o]nce appointed, U.S. Attorneys, perhaps more than any other public servants, must be above politics and beyond reproach; they must be seen to enforce the rule of law without fear or favor." That many U.S. Attorneys, appointed by Presidents of both parties, have had political experience prior to their appointment does not undermine that principle. Your letter, however, contains assumptions and assertions that are simply erroneous.

First, your letter truncates the actual quote of the Attorney General's testimony at the Judiciary Committee hearing on January 18, 2007, and consequently, mischaracterizes the statement. In full, the Attorney General stated: "I think I would never, ever make a change in a United States attorney for political reasons or if it would in any way jeopardize an ongoing serious investigation. I just would not do it" (emphasis added). The Department of Justice rejects any suggestion that U.S. Attorneys were asked or encouraged to resign for the inappropriate "political reason" of interfering with any public corruption case or retaliating against a U.S. Attorney who oversaw such a case.

Second, your letter mischaracterizes the testimony of the Deputy Attorney General given at the hearing held on February 6, 2007. The Deputy Attorney General simply stated the Department's view that asking U.S. Attorney Bud Cummins to resign so that Special Assistant U.S. Attorney Tim Griffin might have the opportunity to serve as U.S. Attorney is not an inappropriate "political reason." This is so, the Deputy Attorney General testified, because, *inter alia*, Mr. Griffin is very well-qualified to serve as U.S. Attorney, and Mr. Cummins "may have already been thinking about leaving at some point anyway."

The Honorable Richard J. Durbin Page Two

Indeed, at the time Mr. Griffin was appointed interim U.S. Attorney in December 2006 he had far more federal prosecution experience (in the Criminal Division and in the U.S. Attorney's office) than Mr. Cummins did at the time he was appointed U.S. Attorney in January 2002. Mr. Cummins himself credits Mr. Griffin with the establishment of that office's successful gun-crime prosecution initiative. And Mr. Griffin has substantial military prosecution experience that Mr. Cummins does not have. Those who know Mr. Griffin must concede that he brings a style of leadership and level of energy that could only enhance the success of a U.S. Attorney's office. Moreover, it was well-known, as early as December 2004, that Mr. Cummins intended to leave the office and seek employment in the private sector. See "The Insider Dec. 30," Ark. Times (Dec. 30, 2004) ("Cummins, 45, said that, with four children to put through college someday, he'll likely begin exploring career options. It wouldn't be 'shocking,' he said, for there to be a change in his office before the end of Bush's second term."). Finally, the Deputy Attorney General did not state or imply that Mr. Griffin would be appointed as the U.S. Attorney without Senate confirmation. Such a statement would be inconsistent with the Department's stated position that we are committed to having a Senateconfirmed U.S. Attorney in all 94 federal districts.

Third, the Department does not consider the replacement of one Republican U.S. Attorney by another Republican lawyer who is well-qualified and has extensive experience as a prosecutor and strong ties to the district to be a change made for "political reasons." Mr. Cummins was confirmed to serve a four-year term, which expired on January 9, 2006. He served his entire term, plus an additional year. United States Attorneys serve at the pleasure of the President; that has always been the rule, and U.S. Attorneys accept their appointment with that understanding.

In answer to your specific questions:

- Although the decision to have Mr. Griffin replace Mr. Cummins was first
 contemplated in the spring or summer of 2006, the final decision to appoint Mr.
 Griffin to be interim U.S. Attorney in the Eastern District of Arkansas was made
 on or about December 15, 2006, after the Attorney General had spoken with
 Senator Pryor.
- The Department of Justice is not aware of anyone lobbying for Mr. Griffin's appointment. Consistent with longstanding Administration practice, the decision regarding whether Mr. Griffin (who then was on active military duty) might be considered for appointment as U.S. Attorney upon his return from Iraq was discussed and made jointly by the Department of Justice and the White House.

The Honorable Richard J. Durbin Page Three

- As the Deputy Attorney General testified, Mr. Cummins's continued service as U.S. Attorney was not considered at the same time as the other U.S. Attorneys that the Deputy Attorney General acknowledged were asked to resign for reasons related to their performance. As the Deputy Attorney General testified, the request that Mr. Cummins resign was "related to the opportunity to provide a fresh start with a new person in that position."
- The Department is not aware of Karl Rove playing any role in the decision to appoint Mr. Griffin.

We appreciate the opportunity to respond to your inquiry.

Sincerely,

Richard A. Hertling

Rich A. Herty

Acting Assistant Attorney General

cc: The Honorable Mitch McConnell
The Honorable Arlen Specter

Hertling, Richard

From:

Hertling, Richard

Sent:

Monday, February 26, 2007 2:28 PM

To:

Scott-Finan, Nancy

Subject:

FW: Updated USA documents

Attachments:

FACT SHEET - USA appointments.pdf; TPS - US Attorney vacancy-appointment points.pdf; Examples of Difficult Transition Situations.pdf; WHY 120 DAYS IS NOT REALISTIC.doc; Griffin Talkers.doc; USA prosecution only stats.pdf; 02-06-07 McNulty Transcript re US

Attorneys.doc

From:

Goodling, Monica

Sent:

Monday, February 26, 2007 2:09 PM

To:

Scolinos, Tasia; Roehrkasse, Brian; Hertling, Richard; Elston, Michael (ODAG)

Cc:

Sampson, Kyle; Moschella, William

Subject:

Updated USA documents

I have updated the documents in my possession in advance of this week's hearing. (However, please note that we may have a nomination tomorrow, which will affect several of these documents. We will also have two resignations on Wednesday but not until COB -- those will affect the numbers of vacancies and acting/interim numbers at that time.) I will update and recirculate if that occurs. Thanks!

FOR PUBLIC USE















FACT SHEET - USA TPS - US Attorney appointments....

vacancy-appo...

Examples of

WHY 120 DAYS IS Griffin Talkers.doc Difficult Transiti... NOT REALISTIC.... (33 KB)

USA prosecution only stats.pdf...

02-06-07 McNulty Transcript re...

Tracking:

Recipient

Scott-Finan, Nancy

Read

Read: 2/26/2007 2:35 PM

FACT SHEET: UNITED STATES ATTORNEY APPOINTMENTS

NOMINATIONS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, when the Congress amended the Attorney General's authority to appoint interim United States Attorneys, the President has nominated 15 individuals to serve as United States Attorney. The 15 nominations are:

- Erik Peterson Western District of Wisconsin;
- Charles Rosenberg Eastern District of Virginia;
- Thomas Anderson District of Vermont;
- Martin Jackley District of South Dakota;
- Alexander Acosta Southern District of Florida;
- Troy Eid District of Colorado;
- Phillip Green Southern District of Illinois;
- George Holding Eastern District of North Carolina;
- Sharon Potter Northern District of West Virginia;
- Brett Tolman District of Utah;
- Rodger Heaton Central District of Illinois;
- **Deborah Rhodes** Southern District of Alabama;
- Rachel Paulose District of Minnesota;
- John Wood Western District of Missouri; and
- Rosa Rodriguez-Velez District of Puerto Rico.

All but Phillip Green, John Wood, and Rosa Rodriguez-Velez have been confirmed by the Senate.

VACANCIES AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, there have been 16 new U.S. Attorney vacancies that have arisen. They have been filled as noted below.

For 5 of the 13 vacancies, the First Assistant United States Attorney (FAUSA) in the district was selected to lead the office in an acting capacity under the Vacancies Reform Act, see 5 U.S.C. § 3345(a)(1) (first assistant may serve in acting capacity for 210 days unless a nomination is made) until a nomination could be or can be submitted to the Senate. Those districts are:

- Central District of California FAUSA George Cardona is acting United States Attorney
- Southern District of Illinois FAUSA Randy Massey is acting United States Attorney (a nomination was made last Congress for Phillip Green, but confirmation did not occur);

- Eastern District of North Carolina FAUSA George Holding served as acting United States Attorney (Holding was nominated and confirmed);
- Northern District of West Virginia FAUSA Rita Valdrini served as acting United States Attorney (Sharon Potter was nominated and confirmed); and
- Southern District of Georgia FAUSA Edmund A. Booth, Jr. is acting USA.

For 1 vacancy, the Department first selected the First Assistant United States Attorney to lead the office in an acting capacity under the Vacancies Reform Act, but the First Assistant retired a month later. At that point, the Department selected another employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). This district is:

Northern District of Iowa – FAUSA Judi Whetstine was acting United States
 Attorney until she retired and Matt Dummermuth was appointed interim United
 States Attorney.

For 10 of the 16 vacancies, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). Those districts are:

- Eastern District of Virginia Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Deputy Attorney General (Rosenberg was confirmed shortly thereafter);
- Eastern District of Arkansas Tim Griffin was appointed interim United States Attorney when incumbent United States Attorney resigned;
- **District of Columbia** Jeff Taylor was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Assistant Attorney General for the National Security Division;
- **District of Nebraska** Joe Stecher was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Chief Justice of Nebraska Supreme Court;
- Middle District of Tennessee Craig Morford was appointed interim United States Attorney when incumbent United States Attorney resigned;
- Western District of Missouri Brad Schlozman was appointed interim United States Attorney when incumbent United States Attorney and FAUSA resigned at the same time (John Wood was nominated);
- Western District of Washington Jeff Sullivan was appointed interim United States Attorney when incumbent United States Attorney resigned;
- **District of Arizona** Dan Knauss was appointed interim United States Attorney when incumbent United States Attorney resigned;
- Northern District of California Scott Schools was appointed interim United States Attorney when incumbent United States Attorney resigned; and

• Southern District of California – Karen Hewitt was appointed interim United States Attorney when incumbent United States Attorney resigned.

ATTORNEY GENERAL APPOINTMENTS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

The Attorney General has exercised the authority to appoint interim United States Attorneys a total of 14 times since the authority was amended in March 2006.

In 2 of the 14 cases, the FAUSA had been serving as acting United States Attorney under the Vacancies Reform Act (VRA), but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed that same FAUSA to serve as interim United States Attorney. These districts include:

- **District of Puerto Rico** Rosa Rodriguez-Velez (Rodriguez-Velez has been nominated); and
- Eastern District of Tennessee Russ Dedrick

In 1 case, the FAUSA had been serving as acting United States Attorney under the VRA, but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

• District of Alaska - Nelson Cohen

In 1 case, the Department originally selected the First Assistant to serve as acting United States Attorney; however, she retired from federal service a month later. At that point, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

• Northern District of Iowa – Matt Dummermuth

In the 10 remaining cases, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. Those districts are:

- Eastern District of Virginia Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Deputy Attorney General (Rosenberg was confirmed shortly thereafter);
- Eastern District of Arkansas Tim Griffin was appointed interim United States Attorney when incumbent United States Attorney resigned;
- **District of Columbia** Jeff Taylor was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Assistant Attorney General for the National Security Division;

- **District of Nebraska** Joe Stecher was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Chief Justice of Nebraska Supreme Court;
- Middle District of Tennessee Craig Morford was appointed interim United States Attorney when incumbent United States Attorney resigned;
- Western District of Missouri Brad Schlozman was appointed interim United States Attorney when incumbent United States Attorney and FAUSA resigned at the same time (John Wood was nominated);
- Western District of Washington Jeff Sullivan was appointed interim United States Attorney when incumbent United States Attorney resigned;
- **District of Arizona** Dan Knauss was appointed interim United States Attorney when incumbent United States Attorney resigned;
- Northern District of California Scott Schools was appointed interim United States Attorney when incumbent United States Attorney resigned; and
- Southern District of California Karen Hewitt was appointed interim United States Attorney when incumbent United States Attorney resigned.

Examples of Difficult Transition Situations

Examples of Districts Where Judges Did Not Exercise Their Court Appointment (Making the Attorney General's Appointment Authority Essential To Keep the Position Filled until a Nominee Is Confirmed)

- 1. Southern District of Florida: In 2005, a vacancy occurred in the SDFL. The Attorney General appointed Assistant Attorney General of the Civil Rights Division, Alex Acosta, for 120 days. At the end of the term, the Court indicated that they had (years earlier) appointed an individual who later became controversial. As a result, the Court indicated that they would not make an appointment unless the Department turned over its internal employee files and FBI background reports, so that the court could review potential candidates' backgrounds. Because those materials are protected under federal law, the Department declined the request. The court then indicated it would not use its authority at all, and that the Attorney General should make multiple, successive appointments. While the selection, nomination, and confirmation of a new U.S. Attorney was underway, the Attorney General made three 120-day appointments of Mr. Acosta. Ultimately, he was selected, nominated, and confirmed to the position.
- 2. Eastern District of Oklahoma: In 2000-2001, a vacancy occurred in the EDOK. The court refused to exercise the court's authority to make appointments. As a result, the Attorney General appointed Shelly Sperling to three 120-day appointments before Sperling was nominated and confirmed by the Senate (he was appointed by the Attorney General to a fourth 120-day term while the nomination was pending).
- 3. In the Western District of Virginia: In 2001, a vacancy occurred in the WDVA. The court declined to exercise its authority to make an appointment. As a result, the Attorney General made two successive 120-day appointments (two different individuals).

This problem is not new ...

4. The District of Massachusetts. In 1987, the Attorney General had appointed an interim U.S. Attorney while a nomination was pending before the Senate. The 120-day period expired before the nomination had been reviewed and the court declined to exercise its authority. The Attorney General then made another 120-day appointment. The legitimacy of the second appointment was questioned and was reviewed the U.S. District Court for the District of Massachusetts. The Judge upheld the validity of the second 120-day appointment where the court had declined to make an appointment. See 671 F. Supp. 5 (D. Ma. 1987).

Examples Where Judges Discussed Appointing or Attempted to Appoint Unacceptable Candidates:

1. Southern District of West Virginia: When a U.S. Attorney in the Southern District of West Virginia, David Faber, was confirmed to be a federal judge in 1987, the district went through a series of temporary appointments. Following the Attorney General's 120-day appointment of an individual named Michael Carey, the court appointed another individual as the U.S. Attorney. The court's appointee was not a DOJ-employee at the time and had not been subject of any background investigation. The court's appointee came into the office and started making inquiries into ongoing public integrity investigations, including investigations into Charleston Mayor Michael Roark and the Governor Arch Moore, both of whom were later tried and convicted of various federal charges. The First Assistant United States Attorney, knowing that the Department did not have the benefit of having a background examination on the appointee, believed that her inquiries into these sensitive cases were inappropriate and reported them to the Executive Office for United States Attorneys in Washington, D.C. The Department directed that the office remove the investigative files involving the Governor from the office for safeguarding. The Department further directed that the court's appointee be recused from certain criminal matters until a background examination was completed. During that time, the Reagan Administration sped up Michael Carey's nomination. Carey was confirmed and the court's appointee was replaced within two-three weeks of her original appointment.

2. South Dakota:

In 2005, a vacancy arose in South Dakota. The First Assistant United States Attorney (FAUSA) was elevated to serve as acting United States Attorney under the Vacancies Reform Act (VRA) for 210 days. As that appointment neared an end without a nomination having yet been made, the Attorney General made an interim appointment of the FAUSA for a 120-day term. The Administration continued to work to identify a nominee; however, it eventually became clear that there would not be a nomination and confirmation prior to the expiration of the 120-day appointment.

Near the expiration of the 120-day term, the Department contacted the court and requested that the FAUSA be allowed to serve under a court appointment. However, the court was not willing to re-appoint her. The Department proposed a solution to protect the court from appointing someone about whom they had reservations, which was for the court to refrain from making any appointment (as other district courts have sometimes done), which would allow the Attorney General to give the FAUSA a second successive, 120-day appointment.

The Chief Judge instead indicated that he was thinking about appointing a non-DOJ employee, someone without federal prosecution experience, who had not been the subject of a thorough background investigation and did not have the

necessary security clearances. The Department strongly indicated that it did not believe this was an appropriate individual to lead the office.

The Department then notified the court that the Attorney General intended to ask the FAUSA to resign her 120-day appointment early (without the expiration of the 120-day appointment, the Department did not believe the court's appointment authority was operational). The Department notified the court that since the Attorney General's authority was still in force, he would make a new appointment of another experienced career prosecutor. The Department believed that the Chief Judge indicated his support of this course of action and implemented this plan.

The FAUSA resigned her position as interim U.S. Attorney and the Attorney General appointed the new interim U.S. Attorney (Steve Mullins). A federal judge executed the oath and copies of the Attorney General's order and the press release were sent to the court for their information. There was no response for over 10 days, when a fax arrived stating that the court had also attempted to appoint the non-DOJ individual as the U.S. Attorney.

This created a situation were two individuals had seemingly been appointed by two different authorities. Defense attorneys indicated their intention to challenge ongoing investigations and cases. The Department attempted to negotiate a resolution to this very difficult situation, but was unsuccessful. Litigating the situation would have taken months, during which many of the criminal cases and investigations that were underway would have been thrown into confusion and litigation themselves.

Needing to resolve the matter for the sake of the ongoing criminal prosecutions and litigation, after it was clear that negotiations would resolve the matter, the White House Counsel notified the court's purported appointee that even if his court order was valid and effective, then the President was removing him from that office pursuant to Article II of the Constitution and 28 U.S.C. § 541(c). Shortly thereafter, Mr. Mullins resigned his Attorney General appointment and was recess appointed by President Bush to serve as the U.S. Attorney for the District of South Dakota. The Department continued to work with the home-state Senators and identified and nominated a new U.S. Attorney candidate, who was confirmed by the Senate in the summer of 2006.

3. Northern District of California: In 1998, a vacancy resulted in NDCA, a district suffering from numerous challenges. The district court shared the Department's concerns about the state of the office and discussed the possibility of appointing of a non-DOJ employee to take over. The Department found the potential appointment of a non-DOJ employee unacceptable. A confrontation was avoided by the Attorney General's appointment of an experienced prosecutor from Washington, D.C. (Robert Mueller), which occurred with the court's concurrence. Mueller served under an AG appointment for 120 days, after which the district court gave him a court appointment. Eight months later, President Clinton nominated Mueller to fill the position for the rest of his term.

TALKING POINTS: U.S. ATTORNEY NOMINATIONS AND INTERIM APPOINTMENTS BY THE ATTORNEY GENERAL

Overview:

- In every single case, it is a goal of the Bush Administration to have a U.S. Attorney that is confirmed by the Senate. Use of the AG's appointment authority is in no way an attempt to circumvent the confirmation process. To the contrary, when a United States Attorney submits his or her resignation, the Administration has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's office during the period when there is not a presidentially-nominated, senate-confirmed (PAS) U.S. Attorney. Whenever a U.S. Attorney vacancy arises, we consult with the home-state Senators about candidates for nomination.
- Our record since the AG-appointment authority was amended demonstrates we
 are committed to working with the Senate to nominate candidates for U.S.
 Attorney positions. Every single time that a United States Attorney vacancy has
 arisen, the President either has made a nomination or the Administration is
 working, in consultation with home-State Senators, to select candidates for
 nomination.
 - ✓ Specifically, since March 9, 2006 (when the AG's appointment authority was amended), the Administration has nominated 15 individuals to serve as U.S. Attorney (12 have been confirmed to date).

U.S. Attorneys Serve at the Pleasure of the President:

- United States Attorneys are at the forefront of the Department of Justice's efforts. They are leading the charge to protect America from acts of terrorism; reduce violent crime, including gun crime and gang crime; enforce immigration laws; fight illegal drugs, especially methamphetamine; combat crimes that endanger children and families like child pornography, obscenity, and human trafficking; and ensure the integrity of the marketplace and of government by prosecuting corporate fraud and public corruption.
- The Attorney General and the Deputy Attorney General are responsible for evaluating the performance the United States Attorneys and ensuring that United States Attorneys are leading their offices effectively.
- United States Attorneys serve at the pleasure of the President. Thus, like other
 high-ranking Executive Branch officials, they may be removed for any reason or
 no reason. That on occasion in an organization as large as the Justice Department
 some United States Attorneys are removed, or are asked or encouraged to resign,
 should come as no surprise. United States Attorneys never are removed, or asked
 or encouraged to resign, in an effort to retaliate against them or interfere with or

inappropriately influence a particular investigation, criminal prosecution or civil case.

- Whenever a vacancy occurs, we act to fill it in compliance with our obligations under the Constitution, the laws of the United States, and in consultation with the home-state Senators. The Senators have raised concerns based on a misunderstanding of the facts surrounding the resignations of a handful of U.S. Attorneys, each of whom have been in office for their full four year term or more.
- The Attorney General and the Deputy Attorney General are responsible for evaluating the performance the U.S. Attorneys and ensuring that they are leading their offices effectively. However, U.S. Attorneys are never removed, or asked or encouraged to resign, in an effort to retaliate against them or interfere with or inappropriately influence a particular investigation, criminal prosecution or civil case.

The Administration Must Ensure an Effective Transition When Vacancies Occur:

- When a United States Attorney has submitted his or her resignation, the Administration has -- in every single case -- consulted with home-state Senators regarding candidates for the Presidential nomination and Senate confirmation. The Administration is committed to nominating a candidate for Senate consideration everywhere a vacancy arises, as evidenced by the fact that there have been 124 confirmations of new U.S. Attorneys since January 20, 2001.
- With 93 U.S. Attorney positions across the country, the Department often averages between 8-15 vacancies at any given time. Because of the important work conducted by these offices, and the need to ensure that the office is being managed effectively and appropriately, the Department uses a range of options to ensure continuity of operations.
- In some cases, the First Assistant U.S. Attorney is an appropriate choice. However, in other cases, the First Assistant may not be an appropriate option for reasons including that he or she: resigns or retires at the same time as the outgoing U.S. Attorney; indicates that he/she does not want to serve as Acting U.S. Attorney; has ongoing or completed OPR or IG matters in their file, which may make his/her elevation to the Acting role inappropriate; or is subject of an unfavorable recommendation by the outgoing U.S. Attorney or otherwise does not enjoy the confidence of those responsible for ensuring ongoing operations and an appropriate transition until such time as a new U.S. Attorney is nominated and confirmed by the Senate. In those cases, the Attorney General has appointed another individual to lead the office during the transition, often another senior manager from that office or an experienced attorney from within the Department.

The Administration Is Nominating Candidates for U.S. Attorney Positions:

- Since March 9, 2006, when the appointment authority was amended, the Administration has nominated 15 individuals for Senate consideration (12 have been confirmed to date).
- Since March 9, 2006, when the appointment authority was amended, 16 vacancies have been created. Of those 16 vacancies, the Administration nominated candidates to fill 5 of these positions (3 were confirmed to date), has interviewed candidates for 7 positions, and is waiting to receive names to set up interviews for the remaining positions all in consultation with home-state Senators.

The 16 Vacancies Were Filled on an Interim Basis Using a Range of Authorities, in Order To Ensure an Effective and Smooth Transition:

- In 5 cases, the First Assistant was selected to lead the office and took over under the Vacancy Reform Act's provision at: 5 U.S.C. § 3345(a)(1). That authority is limited to 210 days, unless a nomination is made during that period.
- In 1 case, the First Assistant was selected to lead the office and took over under the Vacancy Reform Act's provision at: 5 U.S.C. § 3345(a)(1). However, the First Assistant took federal retirement a month later and the Department had to select another Department employee to serve as interim under AG appointment until such time as a nomination is submitted to the Senate.
- In 9 cases, the Department selected another Department employee to serve as interim under AG appointment until such time as a nomination is submitted to the Senate.
- In 1 case, the First Assistant resigned at the same time as the U.S. Attorney, creating a need for an interim until such time as a nomination is submitted to the Senate.

Amending the Statute Was Necessary:

- Last year's amendment to the Attorney General's appointment authority was necessary and appropriate.
- We are aware of no other federal agency where federal judges, members of a separate branch of government and not the head of the agency, appoint interim staff on behalf of the agency.
- Prior to the amendment, the Attorney General could appoint an interim United States Attorney for only 120 days; thereafter, the district court was authorized to appoint an interim United States Attorney. In cases where a Senate-confirmed United States Attorney could not be appointed within 120 days, the limitation on

the Attorney General's appointment authority resulted in numerous, recurring problems.

- The statute was amended for several reasons:
 - 1) The previous provision was constitutionally-suspect in that it is inappropriate and inconsistent with sound separation of powers principles to vest federal courts with the authority to appoint a critical Executive Branch officer such as a United States Attorney;
 - 2) Some district courts recognizing the oddity of members of one branch of government appointing officers of another and the conflicts inherent in the appointment of an interim United States Attorney who would then have many matters before the court refused to exercise the court appointment authority, thereby requiring the Attorney General to make successive, 120-day appointments;
 - 3) Other district courts ignoring the oddity and the inherent conflicts sought to appoint as interim United States Attorney wholly unacceptable candidates who did not have the appropriate experience or the necessary clearances.
- Court appointments raise significant conflict questions. After being appointed by the court, the judicial appointee would have authority for litigating the entire federal criminal and civil docket for this period before the very district court to whom he was beholden for his appointment. Such an arrangement at a minimum gives rise to an appearance of potential conflict that undermines the performance of not just the Executive Branch, but also the Judicial one. Furthermore, prosecutorial authority should be exercised by the Executive Branch in a unified manner, with consistent application of criminal enforcement policy under the supervision of the Attorney General.
- Because the Administration is committed to having a Senate-confirmed United States Attorney in all districts, changing the law to restore the limitations on the Attorney General's appointment authority is unnecessary.

WHY 120 DAYS IS NOT REALISTIC

- One hundred twenty days is not a realistic period of time to permit any Administration to solicit and wait for home-state political leaders to identify a list of potential candidates, provide the time needed to interview and select a candidate for background investigation, provide the FBI with adequate time to do the full-field background investigation, prepare and submit the nomination, and to be followed by the Senate's review and confirmation of a new U.S. Attorney.
- The average number of days between the resignation of one Senate-confirmed U.S. Attorney and the President's nomination of a candidate for Senate consideration is 273 days (including 250 USAs during the Clinton Administration and George W. Bush Administration to date). Once nominated, the Senate has taken an additional period of time to review the nominations of the Administration's law enforcement officials.
- The average number of days between the nomination of a new U.S. Attorney candidate and Senate confirmation has been 58 days for President George W. Bush's USA nominees (note the majority were submitted to a Senate that was controlled by the same party as the President) and 81 days for President Bill Clinton's USA nominees (note 70% of nominees were submitted in the first two years to a Senate controlled by the same party as the President, others were submitted in the later six years to a party that was not).
- Simply adding the two averages of 273 and 58 days would mean a combined average of 331 days from resignation of one USA to confirmation of the next.
- The substantial time period between resignation and nomination is often due to factors outside the Administration's control, such as: 1) the Administration is waiting for home-state political leaders to develop and transmit their list of names for the Administration to begin interviewing candidates; 2) the Administration is awaiting feedback from home-state Senators on the individual selected after the interviews to move forward into background; and 3) the Administration is waiting for the FBI to complete its full-field background review. (The FBI often uses 2-4 months to do the background investigation -- and sometimes needs additional time if they identify an issue that requires significant investigation.)

TIMOTHY GRIFFIN AS INTERIM UNITED STATES ATTORNEY FOR THE EASTERN DISTRICT OF ARKANSAS

- The Attorney General appointed Tim Griffin as the interim U.S. Attorney following the resignation of Bud Cummins, who resigned on Dec. 20, 2006. Since early in 2006, Mr. Cummins had been talking about leaving the Department to go into private practice for family reasons.
- Timothy Griffin is highly qualified to serve as the U.S. Attorney for the Eastern District of Arkansas.
- Mr. Griffin has significant experience as a federal prosecutor at both the Department of Justice and as a military prosecutor. At the time of his appointment, he was serving as a federal prosecutor in the Eastern District of Arkansas. Also, from 2001 to 2002, Mr. Griffin served at the Department of Justice as Special Assistant to the Assistant Attorney General for the Criminal Division and as a Special Assistant U.S. Attorney in the Eastern District of Arkansas in Little Rock. In this capacity, Mr. Griffin prosecuted a variety of federal cases with an emphasis on firearm and drug cases and organized the Eastern District's Project Safe Neighborhoods (PSN) initiative, the Bush Administration's effort to reduce firearm-related violence by promoting close cooperation between State and federal law enforcement, and served as the PSN coordinator.
- Prior to rejoining the Department in the fall of 2006, Mr. Griffin completed a year of active duty in the U.S. Army, and is in his tenth year as an officer in the U.S. Army Reserve, Judge Advocate General's Corps (JAG), holding the rank of Major. In September 2005, Mr. Griffin was mobilized to active duty to serve as an Army prosecutor at Fort Campbell, Ky. At Fort Campbell, he prosecuted 40 criminal cases, including U.S. v. Mikel, which drew national interest after Pvt. Mikel attempted to murder his platoon sergeant and fired upon his unit's early morning formation. Pvt. Mikel pleaded guilty to attempted murder and was sentenced to 25 years in prison.
- In May 2006, Tim was assigned to the 501st Special Troops Battalion, 101st Airborne Division and sent to serve in Iraq. From May through August 2006, he served as an Army JAG with the 101st Airborne Division in Mosul, Iraq, as a member of the 172d Stryker Brigade Combat Team Brigade Operational Law Team, for which he was awarded the Combat Action Badge and the Army Commendation Medal.
- Like many political appointees, Mr. Griffin has political experience as well. Prior to being called to active duty, Mr. Griffin served as Special Assistant to the President and Deputy Director of the Office of Political Affairs at the White House, following a stint at the Republican National Committee. Mr. Griffin has also served as Senior Counsel to the House Government Reform Committee, as an Associate Independent Counsel for In Re: Housing and Urban Development Secretary Henry Cisneros, and as an associate attorney with a New Orleans law firm.
- Mr. Griffin has very strong academic credentials. He graduated *cum laude* from Hendrix College in Conway, Ark., and received his law degree, *cum laude*, from Tulane Law School. He also attended graduate school at Pembroke College at Oxford University. Mr. Griffin was raised in Magnolia, Ark., and resides in Little Rock with his wife, Elizabeth.
- The Attorney General has assured Senator Pryor that we are not circumventing the process by making an interim appointment and that the Administration would like to nominate Mr. Griffin. However, because the input of home-state Senators is important to the Administration, the Attorney General has asked Senator Pryor whether he would support Mr. Griffin if he was nominated. While the Administration consults with the home-state Senators on a potential nomination, however, the Department must have someone lead the office and we believe Mr. Griffin is well-qualified to serve in this interim role until such time as a new U.S. Attorney is nominated and confirmed.

UNITED STATES ATTORNEYS' PROSECUTION STATISTICS

This Administration Has Demonstrated that It Values Prosecution Experience. Of the 124 Individuals President George W. Bush Has Nominated Who Have Been Confirmed by the Senate:

- 98 had prior experience as prosecutors (79 %)
 - 71 had prior experience as federal prosecutors (57 %)
 - 54 had prior experience as state or local prosecutors (44%)
- 104 had prior experience as prosecutors or government litigators on the civil side (84 %)

In Comparison, of President Clinton's 122 Nominees Who Were Confirmed by the Senate:

- 84 had prior experience as prosecutors (69 %)
 - 56 had prior experience as federal prosecutors (46 %)
 - 40 had prior experience as state or local prosecutors (33 %)
- 87 had prior experience as prosecutors or government litigators on the civil side (71 %)

Since the Attorney General's Appointment Authority Was Amended on March 9, 2006, the Backgrounds of Our Nominees Has Not Changed. Of the 15 Nominees Since that Time:

- 13 of the 15 had prior experience as prosecutors (87%) a higher percentage than before.
 - 11 of the 15 had prior experience as federal prosecutors (73%) a higher percentage than before the change;
 10 were career AUSAs or former career AUSAs and 1 had federal prosecution experience as an Assistant Attorney General of the Civil Rights Division
 - o 4 of the 15 nominees had experience as state or local prosecutors (27%)

Those Chosen To Be Acting/Interim U.S. Attorneys since the Attorney General's Appointment Authority Was Amended on March 9, 2006, Have Continued To Be Highly Qualified. Of the 16 districts in which new vacancies have occurred, 17 acting and/or interim appointments have been made:

• 16 of the 17 had prior experience as federal prosecutors (94%)

HEARING OF THE SENATE JUDICIARY COMMITTEE SUBJECT: PRESERVING PROSECUTORIAL INDEPENDENCE: IS THE DEPARTMENT OF JUSTICE POLITICIZING THE HIRING AND FIRING OF U.S. ATTORNEYS? CHAIRED BY: SENATOR CHARLES SCHUMER (D-NY) WITNESSES: SENATOR MARK PRYOR (D-AR); DEPUTY ATTORNEY GENERAL PAUL J. MCNULTY; MARY JO WHITE, ATTORNEY; LAURIE L. LEVENSON, PROFESSOR OF LAW, LOYOLA LAW SCHOOL, LOS ANGELES, CA; STUART M. GERSON, ATTORNEY LOCATION: ROOM 226 DIRKSEN SENATE OFFICE BUILDING, WASHINGTON, D.C. TIME: 9:30 A.M. EST DATE: TUESDAY, FEBRUARY 6, 2007

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SEN. SCHUMER: (Sounds gavel.) Good morning and welcome to the first hearing of our Administrative Law and Court Subcommittee. And we --

STAFF: (Off mike.) SEN. SCHUMER: -- oh. And this is a full-committee hearing, I am just informed -- power has already gone to his head. (Laughter.) Reminds you of that old Woody Allen movie, remember? Anyway, we'll save that for another time.

Anyway, I will give an opening statement, then Senator Specter will, and any others who wish to give opening statements are welcome to do so.

Well, we are holding this hearing because many members of this committee, including Chairman Leahy -- who had hoped to be here, but is speaking on the floor at this time -- have become increasingly concerned about the administration of justice and the rule of law in this country. I have observed with increasing alarm how politicized the Department of Justice has become. I have watched with growing worry as the department has increasingly based hiring on political affiliation, ignored the recommendations of career attorneys, focused on the promotion of political agendas and failed to retain legions of talented career attorneys.

I have sat on this committee for eight years, and before that on the House Judiciary Committee for 16. During those combined 24 years of oversight over the Department of Justice, through seven presidential terms -- including three Republican presidents -- I have never seen the department more politicized and pushed further away from its mission as an apolitical enforcer of the rule of law. And now it appears even the hiring and firing of our top federal prosecutors has become infused and corrupted with political rather than prudent considerations -- or at least there is a very strong appearance that this is so.

For six years there has been little or no oversight of the Department of Justice on matters like these. Those days are now over. There are many questions surrounding the firing of a slew of U.S. attorneys. I am committed to getting to the bottom of those questions. If we do not get the documentary information that we seek, I will consider moving to subpoena that material, including performance evaluations and other documents. If we do not get

forthright answers to our questions, I will consider moving to subpoena one or more of the fired U.S. attorneys so that the record is clear.

So with that in mind, let me turn to the issue at the center of today's hearing. Once appointed, U.S. attorneys, perhaps more than any other public servant, must be above politics and beyond reproach. They must be seen to enforce the rule of law without fear or favor. They have enormous discretionary power. And any doubt as to their impartiality and their duty to enforce the rule of law puts seeds of poison in our democracy.

When politics unduly infects the appointment and removal of U.S. attorneys, what happens? Cases suffer. Confidence plummets. And corruption has a chance to take root. And what has happened here over the last seven weeks is nothing short of breathtaking. Less than two months ago, seven or more U.S. attorneys reportedly received an unwelcome Christmas present. As The Washington Post reports, those top federal prosecutors were called and terminated on the same day. The Attorney General and others have sought to deflect criticism by suggesting that these officials all had it coming because of poor performance; that U.S. attorneys are routinely removed from office; and that this was only business as usual.

But what happened here doesn't sound like an orderly and natural replacement of underperforming prosecutors; it sounds more like a purge. What happened here doesn't sound like business as usual; it appears more reminiscent of a different sort of Saturday night massacre.

Here's what the record shows: Several U.S. attorneys were apparently fired with no real explanation; several were seemingly removed merely to make way for political up-and-comers; one was fired in the midst of a successful and continuing investigation of lawmakers; another was replaced with a pure partisan of limited prosecutorial experience, without Senate confirmation; and all of this, coincidentally, followed a legal change -- slipped into the Patriot Act in the dead of night -- which for first time in our history gave the Attorney General the power to make indefinite interim appointments and to bypass the Senate altogether.

We have heard from prominent attorneys -- including many Republicans -- who confirm that these actions are unprecedented, unnerving, and unnecessary. Let me quote a few. The former San Diego U.S. Attorney, Peter Nunez, who served under Reagan said, quote, "This is like nothing I've ever seen before in 35-plus years," unquote. He went on to say that while the president has the authority to fire a U.S. attorney for any reason, it is, quote, "extremely rare unless there is an allegation of misconduct."

Another former U.S. attorney and head of the National Association of Former United States Attorneys said members of his group were in "shock" over the purge, which, quote, "goes against all tradition."

The Attorney General, for his part, has flatly denied that politics has played any part in the firings. At a Judiciary Committee hearing last month, he testified that, quote, "I would never, ever make a change in a U.S. attorney position for political reasons." Unquote.

And yet, the recent purge of top federal prosecutors reeks of politics. An honest look at the record reveals that something is rotten in Denmark: In Nevada, where U.S. Attorney Daniel Bogden was reportedly fired, a Republican source told the press that, quote, "the decision to remove U.S. attorneys was

part of a plan to give somebody else that experience" -- this is a quote -- "to build up the back bench of Republicans by giving them high-profile jobs," unquote. That was in The Las Vegas Review-Journal on January 18th. In New Mexico, where U.S. Attorney David Iglesias was reportedly fired, he has publicly stated that when he asked why he was asked to resign, he, quote, "wasn't given any answers," unquote.

In San Diego, where U.S. Attorney Carol Lam was reportedly fired, the top-ranking FBI official in San Diego said, quote, "I guarantee politics is involved," unquote. And the former U.S. attorney under President Reagan said, quote, "It really is outrageous," unquote. Ms. Lam, of course, was in the midst of a sweeping public corruption investigation of "Duke" Cunningham and his coconspirators, and her office has outstanding subpoenas to three House Committees. Was her firing a political retaliation? There's no way to know, but the Department of Justice should go out of its way to avoid even the appearance of impropriety. That is not too much to ask, and as I've said, the appearance here -- given all the circumstances -- is plain awful.

Finally, in Arkansas, where U.S. Attorney Bud Cummins was forced out, there is not a scintilla of evidence that he had any blemish on his record. In fact, he was well-respected on both sides of the aisle, and was in the middle of a number of important investigations. His sin -- occupying a high-profile position that was being eyed by an ambitious acolyte of Karl Rove, who had minimal federal prosecution experience, but was highly skilled at opposition research and partisan attacks for the Republican National Committee.

Among other things, I look forward to hearing the Deputy Attorney General explain to us this morning how and why a well-performing prosecutor in Arkansas was axed in favor of such a partisan warrior. What strings were pulled? What influence was brought to bear?

In June of 2006, when Karl Rove was himself still being investigated by a U.S. attorney, was he brazenly leading the charge to oust a sitting U.S. attorney and install his own former aide? We don't know, but maybe we can find out.

Now, I ask, is this really how we should be replacing U.S. Attorneys in the middle of a presidential term? No one doubts the president has the legal authority to do it, but can this build confidence in the Justice Department? Can this build confidence in the administration of justice?

I yield to my colleague from Pennsylvania.

SEN. ARLEN SPECTER (R-PA): I concur with Senator Schumer that the prosecuting attorney is obligated to function in a nonpolitical way. The prosecuting attorney is a quasi-judicial official. He's part judge and part advocate. And have the power of investigation and indictment and prosecution in the criminal courts is a tremendous power. And I know it very well, because I was the district attorney of a big tough city for eight years and an assistant district attorney for four years before that. And the phrase in Philadelphia, perhaps generally, was that the district attorney had the keys to the jail in his pocket.

Well, if he had the keys to the jail, that's a lot of power.

But let us focus on the facts as opposed to generalizations. And I and my colleagues on the Republican side of the aisle will cooperate in finding the

facts if the facts are present, but let's be cautious about the generalizations, which we heard a great many of in the chairman's opening remarks.

If the U.S. attorney was fired in retaliation for what was done on the prosecution of former Congressman Cunningham, that's wrong. And that's wrong even though the president has the power to terminate U.S. attorneys. But the U.S. attorneys can't function if they're going to be afraid of the consequences of a vigorous prosecution.

When Senator Schumer says that the provision was inserted into the Patriot Act in the dead of night, he's wrong. That provision was in the conference report, which was available for examination for some three months.

The first I found out about the change in the Patriot Act occurred a few weeks ago when Senator Feinstein approached me on the floor and made a comment about two U.S. attorneys who were replaced under the authority of the change in law in the Patriot Act which altered the way U.S. attorneys are replaced.

Prior to the Patriot Act, U.S. attorneys were replaced by the attorney general for 120 days, and then appointments by the court or the first assistant succeeded to the position of U.S. attorney. And the Patriot Act gave broader powers to the attorney general to appoint replacement U.S. attorneys.

I then contacted my very able chief counsel, Michael O'Neill, to find out exactly what had happened. And Mr. O'Neill advised me that the requested change had come from the Department of Justice, that it had been handled by Brett Tolman, who is now the U.S. attorney for Utah, and that the change had been requested by the Department of Justice because there had been difficulty with the replacement of a U.S. attorney in South Dakota, where the court made a replacement which was not in accordance with the statute; hadn't been a prior federal employee and did not qualify.

And there was also concern because, in a number of districts, the courts had questioned the propriety of their appointing power because of separation of powers. And as Mr. Tolman explained it to Mr. O'Neill, those were the reasons, and the provision was added to the Patriot Act, and as I say, was open for public inspection for more than three months while the conference report was not acted on.

If you'll recall, Senator Schumer came to the floor on December 16th and said he had been disposed to vote for the Patriot Act, but had changed his mind when The New York Times disclosed the secret wiretap program, electronic surveillance. May the record show that Senator Schumer is nodding in the affirmative. There's something we can agree on. In fact, we agree sometimes in addition.

Well, the conference report wasn't acted on for months, and at that time, this provision was subject to review. Now, I read in the newspaper that the chairman of the Judiciary Committee, Arlen Specter, "slipped it in." And I take umbrage and offense to that. I did not slip it in and I do not slip things in. That is not my practice. If there is some item which I have any idea is controversial, I tell everybody about it. That's what I do. So I found it offensive to have the report of my slipping it in. That's how it got into the bill.

Now, I've talked about the matter with Senator Feinstein, and I do agree that we ought to change it back to where it was before. She and I, I think, will be able to agree on the executive session on Thursday.

And let's be candid about it. The atmosphere in Washington, D.C. is one of high-level suspicion. There's a lot of suspicion about the executive branch because of what's happened with signing statements, because of what's happened with the surveillance program.

And there is no doubt, because it has been explicitly articulated --maybe "articulate" is a bad word these days -- expressly stated by ranking Department of Justice officials that they want to increase -- executive branch officials -- they want to increase executive power.

So we live in an atmosphere of high-level suspicion. And I want to see this inquiry pursued on the items that Senator Schumer has mentioned. I don't want to see a hearing and then go on to other business. I want to see it pursued in each one of these cases and see what actually went on, because there are very serious accusations that are made. And if they're true, there ought to be very, very substantial action taken in our oversight function. But if they're false, then the accused ought to be exonerated.

But the purpose of the hearing, which can be accomplished, I think, in short order, is to change the Patriot Act so that this item is not possible for abuse. And in that, I concur with Senator Feinstein and Senator Leahy and Senator Schumer. And a pursuit of political use of the department is something that I also will cooperate in eliminating if, in fact, it is true.

Thank you, Mr. Chairman. SEN. SCHUMER: Thank you, Senator Specter. Senator Feingold.

SEN. RUSSELL FEINGOLD (D-WI): Thank you, Mr. Chairman, for holding the hearing.

I have to chair a subcommittee, the Africa Subcommittee of the Foreign Relations Committee, at 10:00. And I was hoping to give an opening statement. But I'm very pleased not only with your statement but, frankly, with Senator Specter's statement, because it sounds to me like there's going to be a bipartisan effort to fix this.

I also have strong feelings about what was done here, but it sounds like there's a genuine desire to resolve this in that spirit. And in light of the fact I have to go anyway, Mr. Chairman, I'm just going to ask that my statement be put in the record.

SEN. SCHUMER: Without objection.

Senator Hatch.

SEN. ORRIN HATCH (R-UT): Thank you, Mr. Chairman. I appreciate it.

I've appreciated both of your statements, too. I don't agree fully with either statement. First of all, the U.S. attorneys serve at the pleasure of the president, whoever the president may be, whether it's a Democrat or a Republican. You know, the Department of Justice has repeatedly and adamantly

stated that U.S. attorneys are never removed or encouraged to resign in an effort to retaliate against them or interfere with investigations.

Now, this comes from a department whose mission is to enforce the law and defend the interests of the United States. Now, are we supposed to believe and trust their efforts when it comes to outstanding criminal cases and investigations which have made our country a safer place but then claim that they are lying when they tell us about their commitment to appoint proper U.S. attorneys? I personally believe that type of insinuation is completely reckless.

Now, if, in fact, there has been untoward political effort here, then I'd want to find it out just like Senators Schumer and Specter have indicated here. As has been said many times, U.S. attorneys serve at the pleasure of the president. I remember when President Clinton became president, he dismissed 93 U.S. attorneys, if I recall it correctly, in one day. That was very upsetting to some of my colleagues on our side. But he had a right to do it.

And frankly, I don't think anybody should have said he did it purely for political reasons, although I don't think you can ever remove all politics from actions that the president takes. The president can remove them for any reason or no reason whatsoever. That's the law, and it's very clear.

U.S. Code says that, quote, "Each United States attorney is subject to removal by the president," unquote. It doesn't say that the president has to give explanations, it doesn't say that the president has to get permission from Congress and it doesn't say that the president needs to grant media interviews giving full analysis of his personal decisions. Perhaps critics should seek to amend the federal court and require these types of restrictions on the president's authority, but I would be against that.

Finally, I want to point out that the legislation that we are talking about applies to whatever political party is in office. The law does not say that George Bush is the only president who can remove U.S. attorneys. And the law does not say that attorneys general appointed by a Republican president have interim appointment authority. The statutes apply to whoever is in office, no matter what political party.

Now, I remember, with regard to interim U.S. attorneys, that an interim appointed during the Clinton administration served for eight years in Puerto Rico and was not removed. Now, you know, I, for one, do not want judges appointing U.S. attorneys before whom they have to appear. That's why we have the executive branch of government.

Now, I would be interested if there is any evidence that impropriety has occurred or that politics has caused the removal of otherwise decent, honorable people. And I'm talking about pure politics, because let's face it, whoever's president certainly is going to be -- at least so far -- either a Democrat or Republican in these later years of our republic. So, these are important issues that are being raised here. But as I understand, we're talking about seven to nine U.S. attorneys, some of whom -- we'll just have to see what people have to say about it, but I'm going to be very interested in the comments of everybody here today. It should be a very, very interesting hearing.

But I would caution people to reserve your judgment. If there is an untoward impropriety here, my gosh, we should come down very hard against it.

But this is not abnormal for presidents to remove U.S. attorneys and replace them with interims. And there are all kinds of problems, even with that system as it has worked, because sometimes we in the Judiciary Committee don't move the confirmations like we should as well, either. So, there are lots of things that you could find faults with, but let's be very, very careful before we start dumping this in the hands of federal judges, most of whom I really admire, regardless of their prior political beliefs.

Thank you, Mr. Chairman.

SEN. SCHUMER: Thank you, Senator Hatch.

And Senator Cardin had to leave.

Senator Whitehouse, do you want to make an opening statement? No? Okay, thank you for coming,

And our first witness -- and I know he has a tight schedule, I appreciate him being here at this time -- is our hardworking friend from Arkansas, Senator Mark Pryor.

Senator Pryor.

SEN. MARK PRYOR (D-AR): Mr. Chairman, thank you.

And I also want to thank all the members of the committee.

I've come here today to talk about events that occurred regarding the appointment of the interim U.S. attorney for the eastern district of Arkansas which I believe -- SEN. SCHUMER: Senator, if you could just pull the mike a little closer.

SEN. PRYOR: -- raised serious concerns over the administration's encroachment on the Senate's constitutional responsibilities. I'm not only concerned about this matter as a member of the Senate but as a former practicing lawyer in Arkansas and former attorney general in my state. I know the Arkansas bar well, and all appointments that impact the legal and judicial arena in Arkansas are especially important to me.

Moreover, due to the events of the past Congress, I've given much thought as to what my role as a senator should be regarding executive and judicial nominations. I believe the confirmation process is as serious as anything that we do in government. You know my record. I've supported almost all of the president's nominations. On occasion, I have felt they were unfairly criticized for political purposes, for when I consider a nominee, I use a three-part test. First, is the nominee qualified?; second, does the nominee possess the proper temperament?; third, will the nominee be fair and impartial -- in other words, can they check their political views at the door?

Executive branch nominees are different from judicial nominees in many ways, but U.S. attorneys should be held to a high standard of independence. In other words, they're not inferior officers as defined by the U.S. Supreme Court. All U.S. attorneys must pursue justice. Wherever a case takes them, they should protect our republic by seeing that justice is done. Politics has no place in the pursuit of justice. This was my motivation in helping form the Gang of 14. I've tried very hard to be objective in my dealings with the president's nominations, including his nominations to the U.S. Supreme Court. I want the

process to work in the best traditions of the Senate and in the best traditions of our democracy. In fact, I've been accused on more than one occasion of being overly fair to the president's nominations.

It is with this background that I state my belief that recent events relating to U.S. attorney dismissals and replacements are unacceptable and should be unacceptable to all of us.

Now, I would like to speak specifically about the facts that occurred regarding the U.S. attorney replacement for the Eastern District of Arkansas. In the summer of 2006, my office was told by reliable sources in the Arkansas legal and political community that then-U.S. Attorney Bud Cummins was resigning and the White House would nominate Mr. Tim Griffin as his replacement. I asked the reasons for Mr. Cummins' leaving and was informed that he was doing so to pursue other opportunities.

My office was later told by the administration that he was leaving on his own initiative and that Mr. Tim Griffin would be nominated. I did not know Mr. Griffin, but I spoke to him by telephone in August 2006 about his potential nomination. I told him that I know many lawyers in the state but I knew very little about his legal background. In other words, I did not know if he was qualified or if he had the right temperament or if he could be fair and impartial. I informed him that I would have trouble supporting him until the Judiciary Committee had reviewed these issues. I told him if he were to be nominated that I would evaluate my concerns in light of the committee process.

It should be noted that around this time, it we becoming clear that Mr. Cummins was being forced out, contrary to what my office had been told by the administration.

Sometime after the interview with Mr. Griffin, I learned that there were newspaper accounts regarding his work on behalf of the Republican National Committee about efforts that had been categorized as "caging African-American votes." This arises from allegations that Mr. Griffin and others in the RNC were targeting African-Americans in Florida for voter challenges during the 2004 presidential campaign.

I specifically addressed this issue to Mr. Griffin in a subsequent meeting. When I questioned him about this, he provided an account that was very different from the allegation. However, I informed him that due to the seriousness of the issue, this is precisely the reason why the nomination and confirmation process is in place. I told him I would not be comfortable until this committee had thoroughly examined his background. Given my concerns over this potential nominee, I as well as others protested, and Mr. Cummins was allowed to stay until the end of the year.

Rumors began to circulate in October of 2006 that the White House was going to make a recess appointment which, of course, I found troubling. This rumor was persistent in the Arkansas legal and political community. I called the White House on December 13, 2006 to express my concerns about a recess appointment and spoke to then-White House Counsel Harriet Myers. She told me that she would get back to me on this matter. I also called Attorney General Gonzales expressing my reservations. And he informed me that he would get back to me as well.

Despite expressing my concerns about a recess appointment to the White House and to the attorney general, two days later, on December 15, 2006, Ms.

Myers informed me that Mr. Griffin was their choice. Also on that same day, General Gonzales confirmed that he was going to appoint Mr. Griffin as an interim U.S. attorney. Subsequently, my office inquired about the legal authority for the appointment and was informed it was pursuant to the amended statute in the Patriot Act.

Before I say any more, I need to tell the committee that I respect and like General Gonzales. I supported his confirmation to be attorney general. I have always found him to be a straight shooter. And even though I disagree with him on this decision, it has not changed my view of him. I suspect he is only doing what he has been told to do. On December 20, 2006, Mr. Cummins' tenure as U.S. attorney was over. On that same day, Mr. Griffin was appointed interim U.S. attorney for the eastern district of Arkansas. The timing was controlled by the administration. On January 11, 2007, I wrote a letter to General Gonzales outlining my objections with regard to this appointment. First, I made clear my concern as to how Mr. Cummins was summarily dismissed. Second, I outlined my amazement as to the excuse given as the reason for the interim appointment which was due to the first assistant being on maternity leave. Third, I objected to the circumventing of the Senate confirmation process.

The attorney general's office responded on January 31, 2007 denying any discrimination or wrongdoing. I will address these issues now.

As more light was shed on the situation in Arkansas, it became clear that Bud Cummins was asked to resign without cause so that the White House could reward the Arkansas post to Mr. Griffin. Mr. Cummins confirmed this on January 13, 2007 in an article in the Arkansas Democrat-Gazette newspaper wherein he said he had been asked to step down so the White House could appoint another person. By all accounts, Mr. Cummins' performance has been fair, balanced, professional and just. Lawyers on both sides of the political spectrum have nothing but positive things to say about Mr. Cummins' performance. During his tenure, he established a highly successful anti-terrorism advisory council that brought together law enforcement at all levels for terrorism training. In the area of drug prosecutions, he continued at historic levels of quality, complex and significant Organized Crime Drug Enforcement Task Force drug prosecutions. He also increased federal firearm prosecutions, pursued public corruption and cyber crime investigations and led to lengthy prison sentences for those convicted.

In addition, I understand that his performance evaluations were always exceptional. On this last point, I would ask the committee to try to gather the service evaluations of Mr. Cummins and the other dismissed U.S. attorneys to determine how they were perceived by the Justice Department as having performed their jobs.

The reason I'm reciting Mr. Cummins' performance record is that it stands in stark contrast to General Gonzales' testimony before this committee when he stated, quote, "Some people should view it as a sign of good management. What we do is make an evaluation about the performance of individuals, and I have a responsibility to the people in your districts that we have the best possible people in these positions.

And that's the reason why changes sometimes have to be made. Although there are a number of reasons why changes get made and why people leave on their own, I think I would never, ever make a change in the United States attorney position for political reasons, or if it would in any way jeopardize an ongoing serious investigation. I just would not do it." End quote.

The attorney general then refused to say why Mr. Cummins was told to leave. However, it is my understanding that in other cases around the country, Justice Department officials have disclosed their reasoning for firing other U.S. attorneys. The failure to acknowledge that Bud Cummins was told to leave for a purely political reason is a great disservice to someone who has been loyal to the administration and who performed his work admirably. I have discussed in detail the events surrounding Mr. Cummins' dismissal. Now I would like to discuss the very troubling pretense for Mr. Griffin's appointment to interim U.S. attorney over the first assistant U.S. attorney in the Little Rock office.

The Justice Department advised me that normally, the first assistant U.S. attorney is selected for the acting appointment while the White House sends their nominee through the Senate confirmation process. This is based on 5 U.S.C., Section 3345A1. However, in this case the Justice Department confirmed that the first assistant was passed over because she was on maternity leave. This was the reason given to my chief of staff, as well as comments by the Justice Department spokesman Brian Rorchast (sp) -- and I'm not sure if I pronounced that name correctly -- wherein he was quoted in newspapers as saying, "When the U.S. attorney resigns, there is a need for someone to fill that position." He noted that often the first assistant U.S. attorney in the affected district will serve as the acting U.S. attorney until the formal nomination process begins for the replacement. "But in this case, the first assistant is on maternity leave." That's what he said.

In addition, this reason was given to me specifically by a Justice Department liaison at a meeting in my office. In my letter to the attorney general, I stated that while this may or may not be actionable in a public employment setting, it clearly would be in a private employment setting. Of all the agencies in the federal government, the Justice Department should not hold this view of pregnancy and motherhood in the workplace. I call this a pretense because it has become clear that Mr. Griffin was always the choice to replace Before I close, let me address the circumvention of the Senate's Mr. Cummins. General Gonzales has said that it is his intention to confirmation process. nominate all U.S. attorneys, and -- but that does not water in Arkansas. For seven months now, the administration has known of the departure of Mr. Cummins. Remember, they created his departure. It has now been 49 days since Bud Cummins was ousted without cause. If they were serious about the confirmation process, I cannot believe that it would have taken so long to nominate someone.

Now to be fair, in my most recent telephone call with General Gonzales, he asked me whether I would support Tim Griffin as my nominee for this position. I thought long and hard about this, and the answer is I cannot. If nominated, I would do everything I could to make sure he has an opportunity to tell his side of the story regarding all allegations and concerns to the committee, and I would ask the committee to give Mr. Griffin a vote as quickly as possible. It is impossible for me to say that I would never support his nomination because I do not know all the facts. That is why we have a process in the Senate. I know I would never consider him as my nominee because I just know too many other lawyers who are more qualified, more experienced and more respected by the Arkansas bar. I will advise General Gonzales about this decision shortly.

Regardless of the situation in Arkansas, I am convinced that this should not happen again. I'm also convinced that the administration and maybe future administrations will try to bypass the Senate unless we change this law. I do not say this lightly. Already a challenge has been made to the appointment

of Mr. Griffin in Arkansas as violating the U.S. Constitution because it bypassed Senate confirmation. While I have not reviewed the pleadings filed in this case -- I believe it's a capital murder case, I don't know all the situation there -- but I have not reviewed the pleadings there, I have read a recent article in the Arkansas Democratic Gazette that concerns me.

It is reported that, quote, "because United States attorneys are inferior officers, the appointment clause of the Constitution expressly permits Congress to vest their appointments in the Attorney General and does not require the advice and consent of the Senate before they're appointed," end quote. Please do not miss this point. The Justice Department has now pleaded in court that U.S. attorneys, as a matter of constitutional law, are not subject to the advice and consent of the United States Senate.

After a thorough review by this committee, I hope that you will reach the same conclusion I have, which is this. No administration should be able to appoint U.S. attorneys without proper checks and balances. This is larger than party affiliation or any single appointment. This touches our solemn responsibility as senators. I hope this committee will address it by voting for S.214, which I join in offering along with Senators Feinstein and Leahy. Thank you, Mr. Chairman.

SEN. SCHUMER: Thank you very much, Senator Pryor, for your really outstanding testimony. And we will pursue many of the things you bring up. I know that you have a busy schedule, and I would ask the indulgence of the committee that if we have questions of Senator Pryor, we submit them in writing. Would that be okay?

SEN. LEAHY: Well, Mr. Chairman, may I just ask one or two questions?

SEN. SCHUMER: Sure.

SEN. LEAHY: Thank you. (Cross talk.)

Senator Pryor, do you think that Mr. Griffin is not qualified for the job?

SEN. PRYOR: It's hard for me to say whether he is or isn't because I just know so little about his background. When I met with him, we talked about this, and I told him that it was my sincere hope that they nominate him so he could go through the process here. But it's impossible for me to say whether he is or isn't because I know so little about him. And just by the way of background on him, and this is probably more detail than the committee wants, is that he went to college in Arkansas, and then he went off to Tulane Law School in Louisiana. And then, more or less, he didn't come back to the state, I think he did maybe a year of practice in the U.S. attorney's office at some point, but basically he's -- his professional life has been mostly outside the state. So he's come back in, and the legal community just doesn't know him.

SEN. LEAHY: Well, fair enough. Do you think it ought to be a matter for the committee? I think that's the traditional way.

SEN. PRYOR: Certainly.

SEN. LEAHY: Do you think that his having worked for the Republican National Committee -- RNC -- or that he may be a protege' of Karl Rove is relevant in any way as to his qualifications?

SEN. PRYOR: To me, it I not relevant. I think we all come to these various positions with different backgrounds, and certainly if someone works for a political committee or a politician or an administration -- that doesn't concern me. Some of the activities that he may have been involved in do raise concerns. However, when I talked to him about that, he offered an explanation, like I said, that was very different than the press accounts of what he did. And here again, that takes me back to the process. That's why we have a process. Let him go through the committee, let you all and your staffs look at it, let him -- let everybody evaluate that and see what the true facts are. SEN. LEAHY: Well, fair enough. The activities may bear. His conduct bears on his qualifications, but just the fact of working for the Republican National Committee and for Karl Rove is not a disqualifier.

SEN. PRYOR: No, not in my mind it's not.

SEN. LEAHY: Thank you very much for coming in, Senator Pryor. We know how busy you are, and you've made a very comprehensive analysis, and it's very helpful to have a senator appear substantively --

SEN. PRYOR: Thank you.

SEN. LEAHY: -- so thank you.

SEN. PRYOR: Thank you.

SEN. SCHUMER: Thank you, Senator Pryor. Any further questions?

Thank you so much.

Okay, our next witness is the honorable Paul J. McNulty. He's the deputy attorney general of the United States. He has spent almost his entire career as a public servant, with more than two decades of experience in government at both the state and federal levels. Just personally, Paul and I have known each other. When he served in the House, I knew him well. We worked together on the House Judiciary Committee. He's a man of great integrity. I have a great deal of faith in him and his personality, and who he is and what he does. From 2001 to 2006, of course, he served as U.S. attorney for the Eastern District of Virginia.

(The witness is sworn in.)

MR. MCNULTY: Thank you, Mr. Chairman, and thank you for your kindness.

I appreciate the opportunity to be here this morning and attempt to clear up the misunderstandings and misperceptions about the recent resignations of some U.S. attorneys, and to testify in strong opposition to S. 214, a bill which would strip the Attorney General of the authority to make interim appointments to fill vacant U.S. attorney positions.

As you know and as you've said, Mr. Chairman, I had the privilege of serving as United States Attorney for four and a half years. It was the best job I ever had. That's something you hear a lot from former United States attorneys -- "best job I ever had." In my case, Mr. Chairman, it was even better than serving as counsel under your leadership with the Subcommittee on Crime. Now why is it -- being U.S. Attorney -- the best job? Why is it such a great job? There are a variety of reasons, but I think it boils down to this.

The United States attorneys are the president's chief legal representatives in the 94 federal judicial districts. In my former district of Eastern Virginia, Supreme Court Chief Justice John Marshall was the first United States attorney. Being the president's chief legal representative means you are the face of the Department of Justice in your district. Every police chief you support, every victim you comfort, every citizen you inspire or encourage, and yes, every criminal who is prosecuted in your name communicates to all of these people something significant about the priorities and values of both the president and the Attorney General.

At his inauguration, the president raises his right hand and solemnly swears to faithfully execute the office of the president of the United States. He fulfills this promise in no small measure through the men and women he appoints as United States attorneys. If the president and the attorney general want to crack down on gun crimes -- if they want to go after child pornographers and pedophiles as this president and attorney general have ordered federal prosecutors to do, it's the United States attorneys who have the privilege of making such priorities a reality. That's why it's the best job a lawyer can ever have. It's an incredible honor.

And this is why, Mr. Chairman, judges should not appoint United States attorneys as S. 214 proposes. What could be clearer executive branch responsibilities than the attorney general's authority to temporarily appoint, and the president's opportunity to nominate for Senate confirmation, those who will execute the president's duties of office? S. 214 doesn't even allow the attorney general to make any interim appointments, contrary to the law prior to the most recent amendment.

The indisputable fact is that United States attorneys serve at the pleasure of the president. They come and they go for lots of reasons. Of the United States attorneys in my class at the beginning of this administration, more than half are now gone. Turnover is not unusual, and it rarely causes a problem because even though the job of United States attorney is extremely important, the greatest assets of any successful United States attorney are the career men and women who serve as assistant United States attorneys. Victim witness coordinators, paralegals, legal assistants, and administrative personnel -- their experience and professionalism ensures smooth continuity as the job of U.S. attorney transitions from one person to another.

Mr. Chairman, I conclude with these three promises to this committee and the American people on behalf of the attorney general and myself. First, we have -- we never have and never will seek to remove a United States attorney to interfere with an ongoing investigation or prosecution or in retaliation for prosecution. Such as act is contrary to the most basic values of our system of justice, the proud legacy of the Department of Justice and our integrity as public servants.

Second, in every single case where a United States attorney position is vacant, the administration is committed to fulfilling -- to filling that position with a United States attorney who is confirmed by the Senate. The attorney general's appointment authority has not and will not be used to circumvent the confirmation process. All accusations in this regard are contrary to the clear factual record. The statistics are laid out in my written statement. And third, through temporary appointments and nominations for Senate confirmation, the administration will continue to fill U.S. attorney vacancies with men and women who are well qualified to assume the important duties of this office. Mr. Chairman, if I thought the concerns you outlined in

your opening statement were true, I would be disturbed too. But these concerns are not based on facts. And the selection process we will discuss today I think will shed a great deal of light on that.

Finally, I have a lot of respect for you, Mr. Chairman, as you know. And when I hear you talk about the politicizing of the Department of Justice, it's like a knife in my heart. The AG and I love the department, and it's an honor to serve, and we love its mission. And your perspective is completely contrary to my daily experience, and I would love the opportunity -- not just today but in the weeks and months ahead -- to dispel you of the opinion that you hold.

I appreciate your friendship and courtesy, and I am happy to respond to the committee's questions.

SEN. SCHUMER: Well, thank you, Deputy Attorney General, and very much appreciate your heartfelt comments.

I can just tell you -- and it's certainly not just me but speaking for myself -- what I have seen happen in the Justice Department is a knife to my heart as somebody who's followed and overseen the Justice Department for many, many years. And perhaps there are other explanations, but on issue after issue after issue after issue -- I think Senator Specter alluded to it to some extent -- the view that executive authority is paramount. To the extent that many of us feel congressional prerogatives written in law are either ignored or ways are found around them, I have never seen anything like it. And there are many fine public servants in the Justice Department. I had great respect for your predecessor, Mr. Comey. I have great respect for you. But you have to judge the performance of the Justice Department by what it does, not the quality or how much you like the people in it. And so my comment is not directed at you in particular, but it is directed at a Justice Department that seems to me to be far more politically harnessed than previous Justice Departments, whether they be under Democrat or -- Democratic or Republican administrations.

There are a lot of questions, but I know some of my colleagues -- I know my colleague from Rhode Island wants to ask questions and has other places to go so I'm going to limit the first round to five minutes for each of us, and then we'll -- in the second round we'll go to more unlimited time if it's just reasonable, if that's okay with you, Mr. Chairman, okay?

First, I just -- you say in your testimony that a United States attorney may be removed for any reason or no reason, that's your quote. So my first question is do you believe that U.S. attorneys can be fired on simply a whim? Somehow the president (sneeze) or the attorney general -- bless you -- wakes up one morning and says, "I don't like him -- let's fire him." What's the reason? "I just don't like him." Would that be okay?

MR. MCNULTY: Well, Mr. --

SEN. SCHUMER: Well, let me say, is that legally allowed?

MR. MCNULTY: Well, if we're using just a very narrow question of can in a legal sense, I think the law is clear that "serve at the pleasure" would mean that there needs to be no specific basis.

SEN. SCHUMER: Right. But I think you would agree that that would not be a good idea.

MR. MCNULTY: I would agree.

SEN. SCHUMER: Okay. Now let me ask you this. You do agree that a United States attorney can't be removed for a discriminatory reason -- because that person is a woman or black or -- do you agree with that?

MR. MCNULTY: Sure. I --

SEN. SCHUMER: So there are some limits here?

MR. MCNULTY: Well, of course, and there would certainly be moral limits and -- I don't know the law in the area of removal and relates to those special categories, but I certainly know that as a -- an appropriate thing to do -- would be completely inappropriate.

SEN. SCHUMER: Okay. And you do believe, of course, that a U.S. attorney could be removed for a corrupt reason --

MR. MCNULTY: Right.

SEN. SCHUMER: -- in return for a bribe or a favor? Okay. Now let me ask you this. Do you think it is good for public confidence and respect of the Justice Department for the president to exercise his power to remove a U.S. attorney simply to give somebody else a chance at the job? Let's just assume for the sake of argument that that's the reason. Mr. X, you're doing a very, very fine job but we'd prefer -- and you're in the middle of your term -- no one objects to what you've done -- but we prefer that Mr. Y take over. Would that be a good idea? Would that practice be wise?

MR. MCNULTY: I think that if it was done on a large scale, it could raise substantial issues and concerns. But I don't have the same perhaps alarm that you might have about whether or not that is a bad practice. If at the end of the first four-year term -- and of course all of our confirmation certificates say that we serve for a four-year term -- at the end of that four-year term, if there was an effort to identify and nominate new individuals to step in -- to take on a second term, for example, I'm not so sure that would be contrary to the best interest of the Department of Justice. It's not something that's been done -- it's not something that's being contemplated to do. But the turnover has already been essentially like that. We've already switched out more than half of the U.S. attorneys that served in the first term, so change is not something that slows down or debilitates the work of the Department of Justice.

SEN. SCHUMER: Right. But -- and all of these, these seven that we are talking about, they had completed their four-year terms, every one of them, but then had been in some length of holdover period.

MR. MCNULTY: Right.

SEN. SCHUMER: They weren't all told immediately at the end, or right before the end of their four-year term, to leave. Is that right?

MR. MCNULTY: That's correct.

SEN. SCHUMER: Okay. I still have a few minutes left, but I now have a whole new round of questioning and I don't want to break it in the middle, so I'm going to call on Senator Specter for his five minutes.

SEN. SPECTER: (Audio break) -- Chairman.

Mr. McNulty, were you ever an assistant U.S. attorney?

MR. MCNULTY: No, I wasn't.

SEN. SPECTER: Well, I was interested in your comment that the best job you had was U.S. attorney, and that's probably because you were never an assistant U.S. attorney -- (laughter) -- because I was an assistant district attorney, and that's a much better job than district attorney.

MR. MCNULTY: I've heard that from a lot of assistants. That's true.

SEN. SPECTER: The assistants just get to go into court and try cases and cross-examine witnesses and talk to juries and have a much higher level of sport than administrators who are U.S. attorneys or district attorneys.

Mr. McNulty, what about Carol Lam? I think we ought to get specific with the accusations that are made. Why was she terminated?

MR. MCNULTY: Senator, I came here today to be as forthcoming as I possibly can, and I will continue to work with the committee to provide information. But one thing that I do not want to do is, in a public setting, as the attorney general declined to do, to discuss specific issues regarding people. I think that it's -- it is unfair to individuals to have a discussion like that in this setting, in a public way, and I just have to respectfully decline going into specific reasons about any individual.

SEN. SPECTER: Well, Mr. McNulty, I can understand your reluctance to do so, but when we have confirmation hearings, which is the converse of inquiries into termination, we go into very difficult matters. Now, maybe somebody who's up for confirmation has more of an expectation of having critical comments made than someone who is terminated, and I'm not going to press you as to a public matter. But I think the committee needs to know why she was terminated, and if we can both find that out and have sufficient public assurance that the termination was justified, I'm delighted -- I'm willing to do it that way.

I'm not sure that these attorneys who were terminated wouldn't prefer to have it in a public setting, but we have the same thing as to Mr. Cummins and we have the same thing as to going into the qualifications of the people you've appointed. But to find out whether or not what Senator Schumer has had to say is right or wrong, we need to be specific.

MR. MCNULTY: Can I make two comments on -- first on the question of confirmation process. If you want to talk about me, and I'm here to have an opportunity to respond to everything I've ever done, that's one thing. I just am reluctant to talk about somebody who's not here and has the right to respond. And I don't -- I just don't want to unfairly prejudice any --

SEN. SPECTER: But Mr. McNulty, we are talking about you when we ask the question about why did you fire X or why did you fire Y. We're talking about what you did.

MR. MCNULTY: And I will have to be -- try to work with the committee to give them as much information as possible, but I also want to say something else.

Essentially, we're here to stipulate to the fact that if the committee is seeking information, our position basically is that -- that there is going to be a range of reasons and we don't believe that we have an obligation to set forth a certain standard or reason or a cause when it comes to removal.

SEN. SPECTER: Are you saying that aside from not wanting to have comments about these individuals in a public setting which, again, I say I'm not pressing, that the Department of Justice is taking the position that you will not tell the committee in our oversight capacity why you terminated these people?

MR. MCNULTY: No. No, I'm not saying that. I'm saying something a little more complicated than that. What I'm saying is that in searching through any document you might seek from the Department, such as an -- every three years we do an evaluation of an office. Those are called "EARs" reports. You may or may not see an EAR report what would be of concern to the leadership of a department, because that's just one way of measuring someone's performance. And much of this is subjective, and won't be apparent in the form of some report that was done two or three years ago by a group of individuals that looked at an office.

SEN. SPECTER: Well, my time is up, but we're going to go beyond reports. We're going to go to what the reasons were.

MR. MCNULTY: Sure.

SEN. SPECTER: -- subjective reasons are understandable.

MR. MCNULTY: I understand -- (cross talk) --

SEN. SPECTER: I like -- I like to observe that red signal, but you don't have to. You're the witness. Go ahead.

MR. MCNULTY: No, I just -- the senator opened, the chairman opened with a reference to documentation, and I just wanted to make it clear that there really may or may not be documentation as you think of it, because there aren't objective standards necessary in these matters when it comes to managing the department and thinking through what is best for the future of the department in terms of leadership of offices. In some places we may have some information that you can read; in others, we'll have to just explain our thinking.

SEN. SPECTER: Well, we can understand oral testimony and subjective evaluations.

MR. MCNULTY: Thank you, Senator.

SEN. SPECTER: We don't function solely on documents.

SEN. SCHUMER: Especially those of us who've been assistant district attorneys.

SEN. SPECTER: That's the standard, Mr. McNulty. So your qualifications are being challenged here. You haven't been an assistant U.S. attorney. (Laughter.)

SEN. SCHUMER: The senator from Rhode Island.

SEN. SHELDON WHITEHOUSE (D-RI): Thank you, Mr. Chairman.

Mr. McNulty, welcome. You're clearly a very wonderful and impressive man. But it strikes me that your suggestion that there is a clear factual record about what happened and that this was just turnover are both just plain wrong.

I start on the clear factual record part with the suggestion that has been made to The Washington Post, that the attorney general also made to us, and I'm quoting from the Post article on Sunday: "Each of the recently dismissed prosecutors had performance problems," which does not jibe with the statement of Mr. Cummins from Arkansas that he was told there was nothing wrong with his performance, but that officials in Washington wanted to give the job to another GOP loyalist. So right from the very get-go we start with something that is clearly not a clear factual record of what took place; in fact, there's — on the very basic question of what the motivation was for these, we're getting two very distinct and irreconcilable stories.

MR. MCNULTY: Senator --

SEN. WHITEHOUSE: And I don't think that, if it's true, that as The Washington Post reported, six of the prosecutors received calls notifying them of their firings on a single day. The suggestion that this is just ordinary turnover doesn't seem to pass the last test, really. Could you respond to those two observations?

MR. MCNULTY: Yes, sir. Thank you.

Senator, first of all, with regard to Arkansas and what happened there and any other efforts to seek the resignation of U.S. attorneys, these have been lumped together, but they really ought not to be. And we'll talk about the Arkansas situation, as Senator Pryor has laid it out.

And the fact is that there was a change made there that was not connected to, as was said, the performance of the incumbent, but more related to the opportunity to provide a fresh start with a new person in that position.

With regard to the other positions, however --

SEN. WHITEHOUSE: But why would you need a fresh start if the first person was doing a perfectly good job?

MR. MCNULTY: Well, again, in the discretion of the department, individuals in the position of U.S. attorneys serve at the pleasure of the president. And because turnover -- and that's the only way of going to your second question I was referring to turnover -- because turnover is a common thing is U.S. attorneys offices --

SEN. WHITEHOUSE: I know. I turned over myself as a U.S. attorney.

MR. MCNULTY: -- bringing in someone does not create a disruption that is going to be hazardous to the office. And it does, again, provide some benefits.

In the case of Arkansas, which this is really what we're talking about, the individual who was brought in had a significant prosecution experience -- he actually had more experience than Mr. Cummins did when he started the job -- and so there was every reason to believe that he could be a good interim until his nomination or someone else's nomination for that position went forward and there was a confirmed person in the job.

SEN. WHITEHOUSE: Mr. McNulty, what value does it bring to the U.S. attorneys office in Arkansas to have the incoming U.S. attorney have served as an aide to Karl Rove and to have served on the Republican National Committee?

MR. MCNULTY: With all --

SEN. WHITEHOUSE: Do you find anything useful there to be an U.S. attorney?

MR. MCNULTY: Well, I don't know. All I know is that a lot of U.S. attorneys have political backgrounds. Mr. Cummins ran for Congress as a Republican candidate. Mr. Cummins served in the Bush- Cheney campaign. I don't know if those experiences were useful for him to be a successful U.S. attorney, because he was.

I think a lot of U.S. attorneys bring political experience to the job. It might help them in some intangible way. But in the case of Mr. Griffin, he actually was in that district for a period of time serving as an assistant United States attorney, started their gun enforcement program, did many cases as a JAG prosecutor, went to Iraq, served his country there and came back. So there are a lot of things about him that make him a credible and well-qualified person to be a U.S. attorney.

SEN. WHITEHOUSE: Having run public corruption cases, and having firsthand experience of how difficult it is to get people to be willing to testify and come forward, it is not an easy thing to do. You put your career,

you put your relations, everything on the line to come in and be a witness. If somebody in Arkansas were a witness to Republican political corruption, do you think it would have any affect on their willingness to come forward to have the new U.S. attorney be somebody who assisted Karl Rove and worked for the Republican National Committee? Do you think it would give any reasonable hesitation or cause for concern on their part that maybe they should keep this one to themselves until the air cleared?

MR. MCNULTY: Well, again, U.S. attorneys over a period of long history have had political backgrounds, and yet they've still been successful in doing public corruption cases. I think it says a lot about what U.S. attorneys do when they get into office.

One thing, Senator, as you know as well as I do, public corruption cases are handled by career agents and career assistant United States attorneys. U.S. attorneys play an important role, but there is a team that's involved in these cases. And that's a nice check on one person's opportunity to perhaps do something that might not be in the best interest of the case.

So my experience is that the political backgrounds of people create unpredictable situations. We've had plenty of Republicans prosecute Republicans in this administration, and we've had Democrats prosecute Democrats. Because once you put that hat on to be the chief prosecutor in the district, it transforms the way you look at the world. It certainly --

SEN. WHITEHOUSE: We hope.

MR. MCNULTY: -- yes.

SEN. SCHUMER: Senator --

SEN. WHITEHOUSE: Mr. Chairman, is it clear that we will be receiving the EARs evaluations for these individuals?

SEN. SCHUMER: We will get them one way or another, yes. SEN. WHITEHOUSE: Thank you.

SEN. SCHUMER: Senator Hatch.

SEN. HATCH: Well, first of all, Mr. McNulty, thanks for your testimony. I also concur with the chairman that you're a great guy and you've served this country very, very well in a variety of positions --

MR. MCNULTY: Thank you, Senator.

 $\,$ SEN. HATCH: -- and we all have great respect for you, having served up here in the Congress.

Are these really called "firings" down at the Department of Justice?

MR. MCNULTY: No.

SEN. HATCH: Were the people removed?

MR. MCNULTY: The terminology that's been assigned to these -- firings, purges and so forth -- it's, I think, unfair.

Certainly the effort was made to encourage and --

SEN. HATCH: Well, basically, my point is, they're not being fired. You're replacing them with other people who may have the opportunity as well.

MR. MCNULTY: Correct. And Senator, one other thing I wanted to say to Senator Whitehouse --

SEN. HATCH: And that's been done by both -- by Democrats and Republican administrations, right?

MR. MCNULTY: Absolutely.

SEN. HATCH: Is this the only administration that has replaced close to 50 percent of the U.S. attorneys in its six years in office?

MR. MCNULTY: I haven't done an analysis of the --

SEN. HATCH: But others have as well, haven't they?

MR. MCNULTY: Well, it's a routine thing to see U.S. attorneys come and go, as I said. And --

SEN. HATCH: Well, I pointed out at the beginning of this that President Clinton came in and requested the resignation of all 93 U.S. attorneys. Are you aware of that? MR. MCNULTY: Yes, I am. I was, in fact --

SEN. HATCH: I didn't find any fault with that. That was his right.

MR. MCNULTY: Right.

SEN. HATCH: Because they serve at the pleasure of the president, right?

MR. MCNULTY: Right.

SEN. HATCH: Well, does the president always -- or does the department always have to have a reason for replacing a U.S. attorney?

MR. MCNULTY: They don't have to have cause. I think in responding to Senator Schumer's question earlier --

SEN. HATCH: They don't even have to have a reason. If they want to replace them, they have a right to do so. Is that right or is that wrong?

MR. MCNULTY: They do not have to have one, no.

SEN. HATCH: Well, that's my point. In other words, to try and imply that there's something wrong here because certain U.S. attorneys have been replaced is wrong, unless you can show that there's been some real impropriety. If there's real impropriety, I'd be the first to want to correct it.

Let me just ask you this: the primary reason given for last year's amendment of 28 USC 546 was the recurring -- happened to be from the recurring problems that resulted from the 120-day limitation on attorney general appointments. Now, can you explain some of these programs and address the

concerns of the district courts that recognize the conflict in appointing an interim U.S. attorney?

MR. MCNULTY: Senator, just prior to that change being made -- as Senator Specter set forth in his opening statement -- we had a serious situation arise in South Dakota. And that situation illustrates what can happen when you have two authorities seeking to appoint a U.S. attorney. In that case in South Dakota, the Public Defenders Officer actually challenged an indictment brought by the interim U.S. attorney, claiming that he didn't have the authority to indict someone because the judge there had appointed someone else to be the U.S. attorney at about the same time.

The individual that the judge appointed was somebody outside the Department of Justice, hadn't gone through a background check. We couldn't even communicate with that individual on classified information until a background check would have been done. And so it was a rather serious problem that we faced and lasted for a month or more. There have been other problems like that over the history of the department where someone comes in, perhaps, and has access to public corruption information who's completely outside of the Department of Justice --

SEN. HATCH: Would you be willing to make a list of these types of problems?

MR. MCNULTY: Well, we've been asked to do that in the questions that were submitted for the record -

SEN. HATCH: Okay. I figured that. So if you'll get that list to us so that we understand that these are not simple matters. And that, you know, in your testimony you mentioned with great emphasis that the administration has at no time sought to avoid the Senate confirmation process by appointing an interim United States attorney, and then refuse to move forward in consultation with home-state senators on the selection, nomination and confirmation of a new United States attorney.

Can you explain the role of the home-state senator in this process, and confirm that it has been done for the vacancies that have arisen since this law was amended?

MR. MCNULTY: Thank you, Senator.

We've had 15 nominations made since the law was amended. All 15 of those nominations could have been held back if we wanted to abuse this authority and just go ahead and put interims in. We've had 13 vacancies. All told, there have been about 23 situations where a nomination is necessary to go forward. Fifteen nominations have gone forward, and the eight where they haven't, we're currently in the process of consulting with the home-state senators to send someone here.

And one thing, Senator, I have to say -- because Senator Whitehouse referred to it -- in the case of individuals who were called and asked to resign, not one situation have we had an interim yet appointed who is -- falls into some category of a Washington person or an insider or something. The -- in the cases where an interim has been appointed in those most recent situations, they've both been career persons from the office who are the interims, and we are working with the home-state senators to identify the nominee who will be sent to this committee for confirmation.

SEN. HATCH: Thank you, Mr. Chairman.

SEN. SCHUMER: Senator Feinstein.

SEN. DIANNE FEINSTEIN (D-CA): Thank you very much, Mr. Chairman, and thank you for holding these hearings.

Mr. McNulty, I believe it was in the 2006 reauthorization of the Patriot Act when this amendment was slipped into the law, too. And it was slipped into the law in a way that I do not believe anyone on this committee knew that it was in the law. At least to my knowledge, no one has come forward and said, "Yes, we discussed this. I knew it was in the law." No Republican, no Democrat. I'd like to ask this question. Did you or any Justice staff make a series of phone calls in December to at least six United States attorneys telling them they were to resign in January?

MR. MCNULTY: I think I can say yes to that because I don't want to be -- talk about specific numbers. But phone calls were made in December asking U.S. attorneys to resign. That's correct.

SEN. FEINSTEIN: And how many U.S. attorneys were asked to resign?

MR. MCNULTY: Because of the privacy of individuals, I'll say less than 10.

SEN. FEINSTEIN: Okay, less than 10. And who were they?

MR. MCNULTY: Senator, I would, following the Attorney General's response to this question at his committee, in a public setting, I don't want to mention the names of individuals -- not all names have necessarily been stated, or if they have, they've not been confirmed by the department of Justice. And information like that can be provided to the committee in a private setting. But in the public setting, I wish to not mention specific names.

SEN. FEINSTEIN: And in a private session, you would be willing to give us the names of the people that were called in December?

MR. MCNULTY: Yes.

SEN. FEINSTEIN: Thank you very much.

Mr. Chairman, I think just by way of -- my own view is that the Patriot Act should not have been amended to change, and I know Senator Specter felt -- I know Senator Specter feels that we should simply return the language to the way it was prior to the reauthorization in 2006. And I am agreeable to this. So I think we have found a solution that, in essence, would give the United States attorney an opportunity to make a truly temporary appointment for a limited period of time, after which point if there -- no nominee has come up for confirmation or been confirmed, it would go to a judge. And I believe that --we'll mark that up tomorrow and hopefully that would settle the matter.

In my heart of hearts, Mr. McNulty, I do believe -- I could not prove in a court of law -- but I do believe, based on what I was -- heard, is there was an effort made to essentially put in interim U.S. attorneys to give, as one person has said, bright young people of our party to put them in a position where they might be able to shine. That, in itself, I don't have an objection

to; I think you're entitled to do that. But I think to use the U.S. attorney spot for this is not the right things to do, and that's why I think we need to put the law back the way it is.

Let me just ask just one --

MR. MCNULTY: Senator, may I respond real briefly?

SEN. FEINSTEIN: Sure, sure.

MR. MCNULTY: And I respect your position on that. But I don't want it -- to just want to make it clear that that premise has to be looked at in light of the process we go through to select the new U.S. attorneys because if that were the case, that we were doing this just to give a sort of a group that had been pre-identified or something an opportunity to serve, it would not square with the process that exists in virtually every state in one way or another to work with the home- state senators to come up with the list of names of individuals.

In California, for example -- you know well because you've led the way -- in which the system we've set up to identify qualified people, and that's been a bipartisan process. It's worked very well. It's -- we respect that process. We will follow that process for vacancies that occur in California. So there won't be any way -- any effort to try to force certain individuals into these positions since we go through a pre-established nomination, identification and then confirmation process.

SEN. FEINSTEIN: I appreciate that.

Could I ask a question? There -- one last question? There are currently 13 vacancies, and this number does not include the recent additional seven vacancies like the ones in my state that have developed. Now there are only two nominees pending before the United States Senate at this time. When do you intend to have the other nominees sent to us?

MR. MCNULTY: I think we're higher than two out of the current vacancies that you know of. Well --

SEN. FEINSTEIN: No.

MR. MCNULTY: Okay, I will -- I'll defer to your numbers on it.

MR. : (Off mike.)

What's that? (Off mike.) Two is right, sorry. We will make every effort possible to identify nominees to submit for your consideration here in the committee. Sometimes the process takes a little longer because there is something going on in this home state for a selection process. We move quickly when we receive names to have interviews. So we don't -- the process doesn't get delayed there. But it is a complicated process to develop a final list in consultation and get them up here. But we're committed to doing that as quickly as possible for every vacancy we have.

SEN. SCHUMER: Thank you.

Senator Specter wanted to say a brief word before Senator Feinstein left, and then we'll go to Senator Sessions.

SEN. SPECTER: Well, I just wanted to comment to Senator Feinstein that I thank her for her work on this issue. I had said before you arrived in my opening statement that I did not know of the change in the Patriot Act until you called it to my attention on the floor. And I said to you at that time, "This is news to me, but I'll check it out." And then checked it out with Mike O'Neill (sp), who advised that Brett Tolman (ph), a senior staff member, had gotten the request from the department of Justice because of a situation in South Dakota where a judge made an appointment which was not in accordance with the statute. And there -- got an issue arising with other courts questioning the separation of powers. But when you and I have discussed it further and -- continuously, including yesterday, we came to the conclusion that we would send it back to the former statute, which I think will accommodate the purpose of this.

SEN. FEINSTEIN: Thank you very much. Thank you. SEN. SCHUMER: Senator Sessions.

SEN. JEFF SESSIONS (R-AL): Thank you.

And Senator Feinstein, I am troubled by the mushiness of our separation of powers and the constitutional concepts of executive branch and confirmation in your proposal. I think it goes too far. I think the administration's -- the proposal that passed last time may need some reform. I would be inclined to suggest, Mr. Chairman, that the reform needed may be to some sort of expedited or ensured confirmation -- submission and confirmation by the Senate rather than having the executive branch, which constitutionally has not been ever considered a part of this process, to be appointing U.S. attorneys. But whatever.

You know, I don't know how I got to be United States attorney. I see Senator Whitehouse. Maybe they thought he would be a bright young star one day if they appointed him United States attorney. I recall Rudy Giuliani -- there was a dispute over his successor when he was United States attorney in Manhattan, and he said he thought it would be nice if he ever were appointed -- was able to contribute to the discussion every now and then. We do have U.S attorneys to preside over a lot of important discussions, and they generally put their name on the indictments of important cases -- at least they're responsible whether they sign the indictment or not -- so it's a very significant position, and it's difficult sometimes to anticipate who would be good at it and who would not. Some people without much experience do pretty well. Some with experience don't do very well at all.

We had a situation in Alabama that wasn't going very well, and Department of Justice recently made a change in the office and was reported as being for performance reasons. You filled the interim appointment with now Assistant United -- U.S. Attorney Debra Rhodes, a professional from San Diego -- professional prosecutor who'd been in the Department of Justice. She was sent in to bring the office together -- did a good job of it. Senator Shelby and I recommended she be made -- be a permanent United States attorney and we did that.

My personal view is that the Department of Justice is far too reticent in removing United States attorneys that do not perform. United States attorneys

are part of the executive branch. They have very important responsibilities. I recall seeing an article recently about wonderful Secretary of Labor Elaine Chao -- she's the last member of the Cabinet standing was part of the article. I mean, Cabinet members turn over. They're appointed and confirmed by the Senate at the pleasure of the president, and I think the Department of Justice has a responsibility of your 92 United States attorneys to see that they perform to high standards, and if they do not so perform, to move them.

I don't see anything wrong with taking -- giving an opportunity to somebody who's got a lot of drive and energy and ability, and letting them be a United States attorney and seeing how they perform. But they ought to have certain basic skills in my view that indicate they're going to be successful at it, and otherwise you as the president gets judged on ineffectual appointments and failing to be effective in law enforcement and related issues. I just wanted to say that.

Seven out of 92 to be asked to step down is not that big a deal to me. I knew when I took the job that I was subject to being removed at any time without cause, just like a secretary of State who doesn't have the confidence of the president, or the secretary of Transportation. If somebody had called and said, "Jeff, we'd like you gone," you say, "Yes, sir," and move on I think than be whining about it. You took the job with full knowledge of what it's all about.

With regard to one of -- I know you don't want to comment about these individual United States attorneys and what complaints or performance problems or personal problems or morale problems within the office may have existed. I would just note that one has been fairly public, and Carol Lamb has been subject to quite a number of complaints. Have you received complaints from members of Congress about the performance of United States Attorney Carol Lamb in San Diego on the California border?

MR. MCNULTY: Well, we've received letters from members of Congress. I don't want to go into the substance of them although the members can speak for them. But I -- again, I want to be very careful about what I say concerning any particular person.

SEN. SESSIONS: Well, on July 30th, 14 House members expressed concerns with the Department of Justice current policy of not prosecuting alien smugglers -- I don't mean people that come across the border -- I mean those who smuggle groups of them across the border -- specifically mentioning that Lamb's office to -- had declined to prosecute one key smuggler. Are you familiar with that -- June 30th, 2004?

MR. MCNULTY: I'm familiar with the letter.

SEN. SESSIONS: On September 30th -- 23rd, 2004, 19 House members described the need for the prosecution of illegal alien smugglers -- these are coyotes -- in the border U.S. Attorney offices, and they specifically mentioned the United States attorney in San Diego. Quote -- this is what they said -- quote, "Illustrating the problem, the United States Attorney's office in San

Diego stated that it is forced to limit prosecution to only the worst coyote offenders, leaving countless bad actors to go free," closed quote. Isn't that a letter you received that said that?

MR. MCNULTY: I'm familiar with the letter.

SEN. SESSIONS: On October 13th of 2005, Congressman Darryl Issa wrote to U.S. Attorney Lamb complaining about her, saying this: "Your office has established an appalling record of refusal to prosecute even the worst criminal alien offenders," closed quote. And then on October 20th, '05, 19 House members wrote, quote -- to the Attorney General Gonzalez, to express their frustration, saying, quote, "The U.S. attorney in San Diego has stated that the office will not prosecute a criminal alien unless they have previously been convicted of two felonies in the District -- two felonies in the District," closed quote, before they would even prosecute, and do you see a concern there? Is that something that the attorney general and the president has to consider when they decide who their U.S. attorneys are?

MR. MCNULTY: Well, anytime the members of Congress, senators, House members, write letters to us we take them seriously and would give them the consideration that's appropriate.

SEN. SCHUMER: Thank you, Mr. McNulty. We'll have a second round if you want to pursue with Senator Sessions. Okay. I'm going to go into my second round, and I want to go back to Bud Cummins. First, Bud Cummings has said that he was told he had done nothing wrong and he was simply being asked to resign to let someone else have the job. Does he have it right?

MR. MCNULTY: I accept that as being accurate as best I know the facts.

SEN. SCHUMER: Okay. So in other words, Bud Cummins was fired for no reason. There was no cause --

MR. MCNULTY: No cause provided in his case as I'm aware of.

SEN. SCHUMER: None at all. And was there anything materially negative in his evaluations? In his EARs reports or anything like that? From the reports that everyone has received, he had done an outstanding job -- had gotten good evaluations. Do you believe that to be true?

MR. MCNULTY: I don't know of anything that's negative, and I haven't seen his reports or one that -- probably only one that was done during his tenure but I haven't seen it. But I'm not aware of anything that --

SEN. SCHUMER: Would you be willing to submit those reports to us even if we wouldn't make them public?

MR. MCNULTY: Right. Well, other than -- I just want to fall short of making a firm promise right now, but we know that you're interested in them and we want to work with you to see how we can accommodate your needs.

SEN. SCHUMER: So your inclination is to do it but you don't want to give a commitment right here?

MR. MCNULTY: Correct.

SEN. SCHUMER: Okay. I will -- as I said in my opening statement, if we can't get them I will certainly discuss with the chairman my view that we should subpoena them if we can't get them. This is serious matter. I don't think they should be subpoenaed. I think we should get them -- certainly a report like this which is a positive evaluation. Your reasoning there, at least as far as Cummings is concerned -- obviously you can make imputations if others are not released -- wouldn't hurt his reputation in any way.

MR. MCNULTY: I'd just say, Mr. Chairman, if you get a report, see a report, and it doesn't show something that you believe is cause, to me that's not an a-ha moment, because as I say right up front, those reports are written by peers --

SEN. SCHUMER: Understood. MR. MCNULTY: -- and they may or may not contain (cross talk) --

SEN. SCHUMER: But you did say earlier -- and this is the first we've heard of this -- that he was not fired for a particular reason -- that when he said he was being fired simply to let someone else have a shot at the job, that's accurate as best you can tell.

MR. MCNULTY: I'm not disputing that characterization.

SEN. SCHUMER: Okay. That's important to know. Now -- so then we go on to the replacement for Mr. Cummins. And again, as Senator Feinstein and others have said, there are all kinds of reasons people are chosen to be U.S. attorneys. But I first want to ask about this. Senator Pryor talked about allegations -- I think they were in the press he mentioned -- about his successor, Mr. Griffin, quote, "Being involved in caging black votes," unquote.

First, if there were such an involvement, if he did do that at some point in his job -- in one of his previous jobs -- do you think that could be -- that should be a disqualifier for him being U.S. attorney in a state like Arkansas, where there are obviously civil rights suits?

MR. MCNULTY: I think any allegation or issue that's raised against somebody has to be carefully examined, and it goes into the thinking as to whether or not that person is the best candidate for the job.

SEN. SCHUMER: Was Mr. Griffin given a thorough, thorough review before he was asked to do this job? And are you aware of anything that said he was involved in, quote, "caging black votes"?

MR. MCNULTY: First of all, in terms of the kind of review, there are different levels of review, depending upon what a person's going to be doing. If you're an interim, you're already, by definition, in the Department of Justice in one way or another, either in the office or in the criminal division or some other place. You already have a background check; you're already serving the American people at the Department of Justice. And so you may -- at that point, that has been sufficient, historically, to serve as an interim.

Then there's a background check for purposes of nomination. That brings in more information.

SEN. SCHUMER: Yup.

MR. MCNULTY: We look at the background check carefully and decide, based upon that, whether or not it's appropriate to recommend to the president to nominate somebody.

SEN. SCHUMER: So I have two questions. Would such a background check have come up with the fact that he was involved in, quote, "caging black votes," if that were the fact?

MR. MCNULTY: Presumably -- I'm not an expert on how the background check process works entirely, but I think they go out and look at press clippings and other things. They might - they go interview people. Maybe something comes up that relates to a person's activities; I'm pretty sure things come up relating to a person's activities apart from what they've done in the office.

SEN. SCHUMER: But let me get -- if he was involved in such -- such an activity, would it be your view, would you recommend to the attorney general that Mr. Griffin not become the U.S. attorney for Arkansas, if he were involved? And that's a big assumption, I admit. It's just something that Senator Pryor mentioned -- I think that was mentioned in a newspaper article.

MR. MCNULTY: And I don't want to sound like I'm quibbling. It's just that all I know here is that we have an article. Even Senator Pryor said that the explanation given was very different from what the article was.

SEN. SCHUMER: Mm-hm.

MR. MCNULTY: I don't know anything about it personally --

SEN. SCHUMER: Right.

MR. MCNULTY: -- and so I'm -- I don't want to say that if I knew some article was true that that would. I'd have to know more about what that -

SEN. SCHUMER: I didn't ask about the article, if he was doing something that would prevent black people from voting --

MR. MCNULTY: Oh, of course. Well, if that's what it comes down to after all the facts are in --

SEN. SCHUMER: Even if that was a legal political activity?

MR. MCNULTY: That sounds like a very significant problem.

SEN. SCHUMER: Okay. All right. Now, second, I just want to get to this one, too, in Senator Pryor's testimony. Again, there were allegations that the first assistant was passed over because of maternity leave. I believe she said that?

MR. MCNULTY: (No audible response.)

SEN. SCHUMER: Okay. Do you dispute that?

MR. MCNULTY: No, it's just that in my briefings on what occurred, there is definitely some factual difference as to whether or not that really was a factor or not. It shouldn't be a factor and, therefore, I've been told --

SEN. SCHUMER: What if it was? What if it was a factor?

MR. MCNULTY: I'm sorry?

SEN. SCHUMER: What if it was a factor? I mean, she said it. She's a person of a degree of integrity. She was the first assistant in an important office --

MR. MCNULTY: Right, but -- SEN. SCHUMER: -- and she's saying she was told she was passed over because of maternity leave. I'd have to check with my legal eagles, but that might actually be prohibited under federal law.

MR. MCNULTY: I don't know, but --

SEN. SCHUMER: I think that's probably true.

MR. MCNULTY: It should not be a factor in consideration of whether or not she would serve as the interim. And so I don't -- but I don't know if that is accurate.

SEN. SCHUMER: Can you, again, if you choose to -- I don't see any reason to do this in private, because this doesn't -- the reason you gave of not wanting to mention the EARs reports or others is you don't want to do any harm to the people who were removed. But would you be willing to come back to us and give us an evaluation as to whether that remark was, that that comment was true and whether she was fired because of -- passed over because of maternity leave? Could you come back to the committee and report to that?

MR. MCNULTY: Yes, I mean -- at this point I can say, to the best of my knowledge, that is not the case. In fact, Mr. Griffin was identified as the person who would become the interim and possibly become the nominee before the knowledge of her circumstances was even known.

SEN. SCHUMER: Okay. Again, I would ask that you come back and give us a report in writing as to why what she is saying is not true or is a misinterpretation, okay?

MR. MCNULTY: Okay.

SEN. SCHUMER: All right, now let me ask you this. You admitted, and I'm glad you did, that Bud Cummins was fired for no reason. Were any of the other six U.S. attorneys who were asked to step down fired for no reason as well?

MR. MCNULTY: As the attorney general said at the - his oversight hearing last month, the phone calls that were made back in December were performance-related.

SEN. SCHUMER: Mm-hm. All the others?

MR. MCNULTY: Yes.

SEN. SCHUMER: But Bud Cummins was not one of those calls, because he had been notified earlier.

MR. MCNULTY: Right. He was notified in June of -

SEN. SCHUMER: Okay, so there was a reason to remove all the other six? MR. MCNULTY: Correct.

SEN. SCHUMER: Okay. Let me ask you this. I want to go back to Bud Cummins here. So here we have the attorney general adamant; here's his quote, "We would never, ever make a change in the U.S. attorney position for political reasons." Then we have now -- for the first time, we learn that Bud Cummins was asked to leave for no reason and we're putting in someone who has all kinds of political connections -- not disqualifiers, obviously, certainly not legally -- and I'm sure it's been done by other administrations as well. But do you believe that firing a well-performing U.S. attorney to make way for a political operative is not a political reason?

MR. MCNULTY: Yes, I believe that's it's not a political reason.

SEN. SCHUMER: Okay, could you try to explain yourself there?

MR. MCNULTY: I'll do my best. I think that the fact that he had political activities in his background does not speak to the question of his qualifications for being the United States attorney in that district. I think an honest look at his resume shows that while it may not be the thickest when it comes to prosecution experience, it's not insignificant either. He had been assistant United States attorney in that district to set up their Project Safe Neighborhoods program --

SEN. SCHUMER: For how long had he been there?

MR. MCNULTY: I think that was about a year or so.

SEN. SCHUMER: Yeah, I think it was less than that, a little less than that.

MR. MCNULTY: And he -- but he did a number of gun cases in that period of time. He's also done a lot of trials as a JAG attorney. He'd gone and served his country over in Iraq. He came back from Iraq and he was looking for a new opportunity. Again, he had qualifications that exceed what Mr. Cummins had when he started, what Ms. Casey had, who was the Clinton U.S. attorney in that district before she became U.S. attorney. So he started off with a strong enough resume, and the fact that he was given an opportunity to step in -- and there's one more piece of this that's a little tricky, because you don't want to get into this business of what did Mr. Cummins say here or there, because I think we should talk to him. But he may have already been thinking about leaving at some point anyway.

There are some press reports where he says that. Now, I don't know, and I don't want to put words in his mouth; I don't know what the facts are there completely. What I've been told, that there was some indication that he was thinking about this as a time for his leaving the office or in some window of time. And all those things—came together to say in this case, this unique situation, we can make a change and this would still be good for the office.

SEN. SCHUMER: So you can say to me that you -- you put in your testimony you want somebody who's the best person possible.

MR. MCNULTY: Well, I didn't --

SEN. SCHUMER: Do you think Mr. Griffin is the best person possible? I can't even see how Mr. Griffin would be better qualified in any way than -- than Bud Cummins, who had done a good job, who was well respected, who had now had years of experience. There's somebody who served a limited number of months on a particular kind of case and had all kinds of other connections. It sure doesn't pass the smell test. I don't know what happened, and I can't -- you know, we'll try to get to the bottom of that. And I have more questions, but --

MR. MCNULTY: I didn't say "best person possible." If I used that as a standard, I would not become U.S. attorney.

SEN. SCHUMER: You did.

MR. MCNULTY: I said "well qualified."

SEN. SCHUMER: Okay.

MR. MCNULTY: And that was -- those words were purposely chosen to say that he met the standards that are sufficient to take a job like that, and I have no hesitancy of that.

SEN. SCHUMER: I just want to -- I don't want to pick here with my friend Paul McNulty. Quote from your testimony, "For these reasons, the department is committed to having the best person possible discharging the responsibilities of that office at all times in every district."

I find it hard to believe that Tim Griffin was the best person possible. I find it hard to believe that anyone who did an independent evaluation in the Justice Department thought that Tim Griffin was a superior choice to Bud Cummins.

MR. MCNULTY: Well, I guess I was referring to my opening statement -- (cross talk) --

SEN. SCHUMER: Yeah, okay.

Let me ask you this: Can you give us some information how it came to be that Tim Griffin got his interim appointment? Who recommended him? Was it someone within the U.S. Attorneys Office in Arkansas? Was it someone from within the Justice Department?

MR. MCNULTY: Yeah. I don't know the answers to those questions.

SEN. SCHUMER: Could you get us answers to that in writing? And I'd also like to ask the question, did anyone from outside the Justice Department --including Karl Rove -- recommend Mr. Griffin for the job? Again, I'm not saying there's anything illegal about that, but I think we ought to know.

MR. MCNULTY: Okay.

SEN. SCHUMER: Okay. But you don't have any knowledge of this right now?

MR. MCNULTY: I don't.

SEN. SCHUMER: Okay.

Again, when Bud Cummins was told in the summer of 2006 that he was to leave, was the -- did those who told him have the idea of a replacement in mind?

MR. MCNULTY: I don't know for a fact, but I'm assuming that -- and being straightforward about this -- that the notion here was to install Mr. Griffin as an interim, give him an opportunity to go into that district, and then to work with the home-state senators on identifying the nominee who would be sent to the committee for the confirmation process. So if you want to assume that when Mr. Cummins was contacted there was already a notion that Mr. Griffin would be given an opportunity --

SEN. SCHUMER: You are assuming that.

MR. MCNULTY: -- is, I think, a fair assumption.

SEN. SCHUMER: All right.

Let me ask you this. Let's -- because we'll get some of these answers in writing about outside involvement and what specifically happened in the Bud Cummins case. It sure doesn't smell too good, and you know that and I know that, but maybe there's a more plausible explanation than the one that seems to be obvious to everybody.

But let's go onto these questions. Did the president specifically approve of these firings?

MR. MCNULTY: I'm not aware of the president being consulted. I don't know the answer to that question.

SEN. SCHUMER: Okay. Can we find out an answer to that?

MR. MCNULTY: We'll take it back.

SEN. SCHUMER: Yeah. Was the White House involved in anyway?

MR. MCNULTY: These are presidential appointments --

SEN. SCHUMER: Exactly.

 $\mbox{MR. MCNULTY: }$ -- so the White House personnel, I'm sure, was consulted prior to making the phone calls.

SEN. SCHUMER: Mm-hmm. Okay, but we don't know if the resident himself was involved, but the White House probably was.

When did the president become aware that certain U.S. attorneys might be asked to resign?

MR. MCNULTY: I don't know.

SEN. SCHUMER: Okay. Again, I would ask that you get back to us on that.

And fourth question, which I'm sure you cannot answer right now, was there any dissent over these firings? Do you know if there was any in the Justice Department -- did some people say, well, we shouldn't really do this?

MR. MCNULTY: I'm not aware of that. To the contrary, actually, you know Dave Margolis. He's -- SEN. SCHUMER: I do.

MR. MCNULTY: -- been involved in all of the interviews for every interim who's been put in in this administration. He's been involved in every interview for every U.S. attorney that's been nominated in this administration. We have a set group of people and a set procedure that involves career people. Dave actually takes the lead role for us in that. And Dave was well aware of this situation.

And -- so apart from objections, I know of folks who believed that we had the authority and the responsibility to oversee the U.S. Attorneys Office the way we thought was appropriate.

SEN. SCHUMER: Right.

Okay, let me get to the EARs evaluations. Now, you agree that the EARs evaluations address a broad range of performance criteria that's pretty good. You said it's not the sole reason -- it's not the only criteria, but it's a pretty good basis to start with. Is that fair to say?

MR. MCNULTY: It can be in some instances. It just depends on what was going at that office at that time that those evaluators might have been able to spot.

SEN. SCHUMER: Okay.

Have you seen each -- for each of the seven fired U.S. attorneys, have you seen the EARs evaluations?

MR. MCNULTY: I have not seen all the evaluations involved in these cases, no.

SEN. SCHUMER: Okay. Well, you had said you'd be willing to talk over with us what was in those evaluations in private so you would protect the reputations of the U.S. attorneys. Can we do that this week?

MR. MCNULTY: Sure. We can try and make --

SEN. SCHUMER: Great. Thank you. I very much appreciate that.

And do you have any objection, in private, of providing these evaluations to the committee -- the EARs evaluations?

MR. MCNULTY: The only reason why I'm hesitating on that is because evaluations like that are what we would normally call deliberative material. And Senator Specter and I've discussed this -- you know, about the committee's oversight responsibilities. And I respect the committee's ability to get information, but often the committee shows comity to the department by appreciating the sensitivity of certain things. And we've appreciated your respect for that. And these evaluations are done by career U.S. attorney office staff who go into an office and look at it. It's deliberative. It provides information that could be prejudicial to some people. And so that's the only reason why I'm not sitting here saying, "Sure." I want to go back and want to think about what our policies --

SEN. SCHUMER: I understand. But don't you agree it probably, given the sensitivities that you have, and given the questions we have, it seems to me logical we could work out something that would protect the reputations of those you wish to protect, and still answer our questions.

MR. MCNULTY: My goal is to give you as much information as we possibly can to satisfy your concerns that nothing was done wrong here.

SEN. SCHUMER: Good. Okay. And we will have our -- we will endeavor to have the meeting this week. And the legislation is moving, maybe we can clear the air on all of this or figure out what happened anyway, soon.

Let me just ask you this, in terms of more shoes that might drop: Is the job of Dan Dzwilewski -- now this is the special agent in San Diego. He defended Carol Lam. He called the firing political. He's the head FBI man over there. Is his job in any danger?

MR. MCNULTY: No.

SEN. SCHUMER: Good.

Next, are there any --

MR. MCNULTY: Certainly -- let me just put this -- not for reasons related that -- $\,$

SEN. SCHUMER: As of today?

MR. MCNULTY: If the FBI has some other matter and I don't know --

SEN. SCHUMER: I understand.

MR. MCNULTY: Okay.

SEN. SCHUMER: We don't want him to have a carte blanch. We just don't him to be fired for speaking his mind here, okay?

Are there anymore firings that might be expected? Any other U.S. attorneys who are going to be asked to resign in the very near future before the law that Senator Feinstein and Senator Specter are reinstating, I guess, is the right, takes effect? MR. MCNULTY: I am not aware of any other plans at this point to do that.

SEN. SCHUMER: Would you be willing to let the committee know if there were any plans -- or at least the home-state senators -- to know if there are any further plans in this regard, before those kinds of firings could occur?

MR. MCNULTY: That seems rather broad.

SEN. SCHUMER: Okay. Why don't you get back to us.

MR. MCNULTY: I just have to think about what you're asking there, okay? We want to consult with the home-state senators on filling those seats. I'm not sure if it's good policy for the executive branch to consult with the home-state senator before removing somebody from a position.

SEN. SCHUMER: It really has not -- I don't know if it's happened in the past. At least it hasn't -- I mean, I've had good consultations with the Justice Department on the four U.S. attorneys in New York. By the way, none of them are going to be asked to resign in the next month or so, are they?

MR. MCNULTY: We have no -- no one is currently being contemplated right now.

SEN. SCHUMER: Okay. But it's something maybe you should consider, given everything that's happening here. And you know, if there's a legitimate reason that somebody should be removed, it might clear the air if the home-state senators, or someone outside of the executive branch, were consulted. And the most logical people are, given the tradition, are the home-state senators. So I'd ask you to consider that, but you don't have to give me an answer here.

MR. MCNULTY: (Cross talk.)

SEN. SCHUMER: Let me ask you about one further person.

There's a U.S. attorney in Texas -- Senator Cornyn has left, he might have more to say about this -- but Johnny Sutton has come under considerable fire for prosecuting two border agents who shot an alien smuggler. There have been public calls for his ouster by more than one Congressman. Is his performance in any danger?

MR. MCNULTY: No.

SEN. SCHUMER: Okay. I mean, is his position in any danger? Okay.

I'd now like to go on to Carol Lam. We talked a little bit about this. Senator Sessions mentioned all the Congresspeople who had written letters. I'd just ask Senator Sessions when -- was that -- were -- was that -- were those bipartisan letters? Do you know? I don't know who the 13 or 18 --

SEN. SESSIONS: (Off mike.)

SEN. SCHUMER: Okay. Well, if you could submit those letters to the record, we could answer that question.

SEN. SESSION: I would be glad to.

SEN. SCHUMER: Great. Without objection.

Now given the velocity -- the heat of the investigations that have gone on in southern California, did the Justice Department consider the chilling effect on those -- the potential chilling effect on those prosecutions when Carol Lamb was fired? I mean, wasn't it -- should it have been a factor as -- in --

MR. MCNULTY: Certainly.

SEN. SCHUMER: To be weighted? Do you know if that did?

MR. MCNULTY: Yes. It -- we are -- I have to careful here because, again, I'm trying to avoid speaking on specifics. But we would be categorically opposed to removing anybody if we thought it was going to have either a negative effect in fact, or a reasonable appearance. Now we can be accused of anything.

We can't always account for that. But as far as the -- a reasonable perception and the factual, that would be a very significant consideration. I mean, we wouldn't do it if we thought it would, in fact, interfere with a case.

SEN. SCHUMER: So you thought it would -- so there were discussions about this specific case, and people dismissed any --

MR. MCNULTY: Any time we ask for someone to resign --

SEN. SCHUMER: Chilling effect, or even as Senator Whitehouse mentioned, the break in the continuity of important ongoing prosecutions. Was that considered in this specific instance?

MR. MCNULTY: Any time we do this, we would consider that. And may I say one more thing about it? What happened in the prosecution of Congressman Cunningham was a very good thing for the American people, and for the department of Justice to accomplish. We are proud of that accomplishment, and any investigation that follows from that has to run its full course. Public corruption is a top priority for this department, and we would only want to encourage all public corruption investigations, and in no way want to discourage them. And our record, I think, speaks for itself on that.

SEN. SCHUMER: Were you involved in the dismissal -- in the decision to dismiss Carol Lamb?

MR. MCNULTY: I was involved in all of this, not just any one person. But I was consulted in the whole decision process.

SEN. SCHUMER: Okay. And did you satisfy yourself that -- I mean, it would be hard to satisfy yourself without an appearance problem --

MR. MCNULTY: Right.

SEN. SCHUMER: -- because there obviously was going to be an appearance problem. On the other hand, certain factors, at least in the Justice Department, must have outweighed that. It would be hard to believe that Carol Lamb was dismissed without cause in your mind. You must have had some cause.

 $\ensuremath{\mathsf{MR}}.$ MCNULTY: All of the changes that we made were performance-related.

SEN. SCHUMER: Mm-hmm. Okay. And we'll discuss that privately towards the end of the week. So I'm not going to try to put you on the spot here.

But I do want to ask you this. Did anyone outside the Justice Department, aside from the letters we have seen that Senator Sessions mentioned, urge that Carol Lamb be dismissed?

MR. MCNULTY: I don't -- I don't know.

SEN. SCHUMER: Could you get an answer to that?

MR. MCNULTY: You mean anyone said -- because those letters --

SEN. SCHUMER: Those are public letters.

MR. MCNULTY: -- may not be the only letters we've received. We may have received --

SEN. SCHUMER: I know, but phone calls, any other -- I'd like you to figure out for us and get us answers on whether there were other people, other than the people who signed -- I don't know who they were -- who signed the letters that Senator Sessions mentioned outside the Justice Department who said -- obviously, given the sensitivity of this this is an important question -- who said that Carol Lamb should be dismissed. Can you get back to us on that?

MR. MCNULTY: Yes.

SEN. SCHUMER: Thank you.

MR. MCNULTY: I'm only not giving you a definitive answer now because I'm trying to avoid talking about any one district --

SEN. SCHUMER: Okay.

MR. MCNULTY: -- but I -- but the suggestion of your question would be whether there might have been some -- let's just say on a general matter, not referring to any one district, any undue influence on us from some unnamed --

SEN. SCHUMER: Oh, no. I didn't ask that.

MR. MCNULTY: (Cross talk.)

SEN. SCHUMER: I didn't ask whether it was undue.

MR. MCNULTY: Generically, I can say that with any change we made, they weren't subject to some influence from the outside.

SEN. SCHUMER: All right. I would just ask that when you meet with us, we get an answer to that question. Who from the outside urged, whether appropriately or inappropriately -- it might be appropriate. It's certainly your job, if you think a U.S. attorney isn't doing a good job, to let that be known, that she be dismissed.

Okay, let me just ask you this. We're going to hear from a fine U.S. attorney from the southern district former, and she says in her testimony -- she quotes Robert Jackson as Attorney General, and he gave a noted speech to U.S. attorneys. He said this, "Your responsible in your several districts for law enforcement and for its methods cannot wholly be surrendered to Washington and ought not to be assumed by a centralized Department of Justice." Do you agree with that?

MR. MCNULTY: I'm not sure if I can say that I appreciate -- I agree with everything being said in that. You know, what's tricky about this is that -- Senator, you or any other senator in this committee might call us on another day and say to us, "I want to see more health care fraud cases done. You people have turned your back on that problem." And we would get back to you and say, "Absolutely, Senator. We'll take that seriously." But how could we do that if we didn't have some confidence that if we turned around and said to our U.S. attorneys, "We need you to prioritize health care fraud. It's a growing problem in our country and you need to work on it?" Now that's a centralized Washington responsibility going out to the field. So I believe in a Department of Justice that does act with some control over its priorities and its -- use of its

resources. I don't believe, however, that that should go to the question of the integrity or the judgment --

SEN. SCHUMER: And he uses the words -- in all fairness, he uses the world "wholly." He doesn't say Washington should have no influence. He says "cannot be wholly surrendered to Washington.

MR. MCNULTY: Well then, I would agree with that.

SEN. SCHUMER: Yeah. Okay.

Final question, and I appreciate the indulgence of my colleagues here, and I'll extend to them the same courtesy. On the Feinstein- Specter bill, does the administration -- unless you want to answer that -- (off mike.) No? Okay.

I was --

SEN. SPECTER: No, wait a minute. Were you saying I only have 23 minutes and 28 seconds left? (Laughter.)

SEN. SCHUMER: Yeah, double that, if you wish.

Let's see -- then I'll ask it. What objection do you have to Feinstein's bill, the one that Senator Feinstein -- Senator Specter put in which restores a system which seemed to be perfectly adequate for 20 years, including in the Reagan administration, the Bush administration, and the first six years of this administration? Are you aware of any legal challenges prior to 2006 to the method of appointing U.S. interim attorneys?

MR. MCNULTY: Well, there are two issues or two legislative proposals that we seem to be talking about. One I think is, the bill I have in front of me, which is S. 214 -- if I'm reading it correctly, it goes beyond what was existed prior to the amendment in the Patriot Act. It gives the appointment authority to the district court -- the chief judge of the district -- completely. That -- and if I'm wrong, someone can correct me on that, but that's my reading on the legislation.

Now there's another idea on the table, which is to restore to what it was prior to the Patriot Act, which gave the Attorney General the authority to appoint someone for 120 days, and then the chief judge would appoint that person afterwards. Are you asking me about the latter more than the --

SEN. SCHUMER: Yeah, I'm asking you, would you have objection? Because as I understand it, the sponsors simply want to restore what existed before the Patriot Act changed. Would the administration be opposed to that? MR. MCNULTY: Our position, I think, would be opposition. But we recognize that that's better than what the original legislation is. And the reason is because we supported what was done in the Patriot Act because we think it cleaned up a problem that though it only came up occasionally, and in the great majority of cases the system did work out okay, when it does come up, it can create some very serious problems.

SEN. SCHUMER: But you used the new Patriot angle -- Patriot Act language to go far beyond the specific problem that occurred in South Dakota.

MR. MCNULTY: Well, that's kind of what we're here today to talk about. I don't think that's true, but I understand your perspective on it. And I think

that if Arkansas -- if that Patriot Act provision had never passed, what would have happened in Arkansas? Would we have been prohibited from going in and asking someone to step aside and placing a new person in? No. It's just that the person would have served for 210 days, and then the chief judge would have had to re-up the person. So we may still be talking about what happened in Arkansas, and there's a linkage being made to that provision, and some initiative that we took afterwards. And there isn't any linkage in our minds.

SEN. SCHUMER: I would argue to you -- and this will be my last comment -- that knowing that there's an outside independent judge of an interim appointment is -- has a positive prophylactic effect, and makes you more careful as to -- make -- would make any executive more careful about who that interim appointment should be.

Senator Specter.

SEN. SPECTER: Thank you. Are you saying that the Department of Justice will not object to legislation which returns status quo antebellum, because this has been a war, prior to the amendments of the Patriot Act?

MR. MCNULTY: I'm not saying we will or we won't object because, sitting here at the table today, I can't take apposition on that legislation. I have to go back and have that decision made. I'm saying, though, that we support the law as it currently stands, and if we come back and object to the legislative idea that you have talked about here today, that would be the reason. But I'm not specifically saying today that we're going to object. We have to make a decision the appropriate way.

SEN. SPECTER: That's a "don't know."

MR. MCNULTY: Correct.

SEN. SPECTER: Would you be willing to make a commitment on situations where the attorney general has an interim appointment to have a presidential appointment within a specified period of time?

MR. MCNULTY: Don't know.

SEN. SPECTER: Well, that clarifies matters more --

 $$\operatorname{MR.}$$ MCNULTY: I mean, I'd have to go back and think about that, but I understand the idea.

SEN. SPECTER: I like -- I like brief answers and brief lines of questioning.

Would you consult with a home-state attorney -- home-state senator -- before the selection of an interim U.S. attorney?

MR. MCNULTY: We have not done that to date. It's --

SEN. SPECTER: I know that. Would you?

MR. MCNULTY: Well, it's something that's worth considering, and it can be a very helpful thing if --

SEN. SPECTER: Will consider.

MR. MCNULTY: Will we consider doing that? SEN. SPECTER: Well, that's what you're saying. I'm trying to find your answer here. Will consider.

MR. MCNULTY: Right. Yes, we'll consider that possibility.

SEN. SPECTER: All right, I have 24 more questions, but they've all been asked twice. (Laughter.) And I would like --

SEN. SCHUMER: It's good to be the chairman, isn't it? (Laughter.)

SEN. SPECTER: -- and I would like to -- I certainly enjoyed it. The gavel was radioactive when I had it. (Laughter.) And I would like to hear the next panel, so I will cease and desist. Thank you.

SEN. SCHUMER: Thank you, and I will still call you Mr. Chairman, out of respect for the job you did.

Senator Whitehouse.

SEN. WHITEHOUSE: Thank you. Sorry to step out for a while. We have the Iraq budget down on the Budget Committee, so we're called in many directions here.

SEN. SCHUMER: (Off mike.)

SEN. WHITEHOUSE: Mr. McNulty, you said that the firings were performance-related and that there was a set procedure that involved career people that led to this action. To go back to The Washington Post, one administration official, says the Post, who spoke on the condition of anonymity in discussing personnel issues, said the spate of firings was the result of, and here's the quote from the administration official, "pressure from people who make personnel decisions outside of Justice" -- capital J, the department -- "who wanted to make some things happen in these places."

MR. MCNULTY: Whoever said that was wrong. That's -- I don't know where they'd be coming from in making a comment like that, because in my involvement with this whole process, that's not a factor in deciding whether or not to make changes or not. So I just don't know --

SEN. WHITEHOUSE: What is not a factor?

MR. MCNULTY: Well, that quote suggests agendas, political or otherwise, outside of the Department. And in looking at how to -- or who should be called or encouraged to resign or changes made they are based upon reasons -- they weren't based upon cause, but they were based upon reasons that were Department-related and performance- related, as we said. And so I don't ascribe any credibility to that quote in a newspaper. SEN. WHITEHOUSE: Okay. Would you agree with me that when you're in the process of selecting a United States attorney for a vacancy, it makes sense to cast your net broadly, make sure you have a lot of candidates, choose among the best and solicit input from people who are sort of outside of the law enforcement universe? Would you agree with me that it's different when you have a sitting United States attorney who is presently exercising law enforcement responsibilities in a district, how and whether you make the determination to replace that individual?

MR. MCNULTY: I think that's a fair concern, and one distinction that's important to keep in mind.

SEN. WHITEHOUSE: You wouldn't want to apply the same process to the removal of a sitting U.S. attorney that you do when you're casting about for potential candidates for a vacancy?

MR. MCNULTY: I'm not sure I fully appreciate the point you're making here. Could I ask you to restate it so I make sure if I'm agreeing with you that I know exactly what you're trying to say?

SEN. WHITEHOUSE: Yeah. I think what I'm trying to say is that when there's an open seat and you're looking for people to fill it --

MR. MCNULTY: Yes.

SEN. WHITEHOUSE: -- you can cast your net pretty broadly, and it's fair to take input from all sorts of folks. It's fair to take input from people in this building --

MR. MCNULTY: Oh, I see what you're saying.

SEN. WHITEHOUSE: -- it's fair to take input from people, you know, in law enforcement. It's fair to take input from people at the White House. It's fair to take input from a whole variety of sources. But it's different once somebody is exercising the power of the United States government and is standing up in court saying, "I represent the United States of America." And if you're taking that power away from them, that's no longer an appropriate process, in my view, and I wanted to see if that view was shared by you.

MR. MCNULTY: I think I appreciate what you're saying there, and I think that when it -- you know, there's two points. The first is that we believe a U.S. attorney can be removed --

SEN. WHITEHOUSE: Of course.

MR. MCNULTY: -- for a reason or for no reason, because they serve at the pleasure of the president. But there's still a prudential consideration. There's got to be good judgment exercised here. And when that judgment is being exercised, there have to be limitations on what would be considered; I think that's what you're suggesting. And there's going to be some variety of

factors that may or may not come out in an EARs report or some other kind of well- documented thing. But it comes down to a variety of factors that have to do with the performance of the job, meaning --

SEN. WHITEHOUSE: But they're truly performance-related, you don't just move around, because, you know, somebody in the White House or somebody in this building thinks, "You know what? I'd kind of like to appoint a U.S. attorney in Arkansas. Why don't we just clear out the guy who's there so that I can get my way." That person might very well, with respect to a vacancy, say, "I want my person there," and that's a legitimate conversation to have, whether you choose it or not. But it's less legitimate when there's somebody in that position, isn't it?

MR. MCNULTY: Yeah, I hear the distinction you're trying to make there. I'm not sure I -- I agree with it. The change that is occurring by bringing a new person in versus the change that's occurring by bringing a person in to replace an interim, I'm not sure if I appreciate the dramatic distinction between them. If the new person is qualified and if you're satisfied that it's not going to interfere with an ongoing case or prosecution, it's not going to have some general disruptive effect that not good for the office --

SEN. WHITEHOUSE: Well, there's always some disruptive effect --

MR. MCNULTY: There is always some, right. The question is is it undue or is it substantial beyond the kind of normal turnover things that occur? I think that there needs to be flexibility there to make the changes that need to be made.

SEN. WHITEHOUSE: Finally, have the EARs evaluations changed since I had the pleasure of experiencing one? Do you still go and talk to all the judges in the district? Do you still go and talk to all the agencies that coordinate with the U.S. attorney's office in the district? Do you still go and talk to community leaders, like the attorney general and police chiefs who are regular partners and associates in the work of the Department of Justice in those areas?

MR. MCNULTY: That's right. And I don't know if you were in the room when I was having this exchange with Senator Schumer, but I want to say it one more time to make it clear. We are ready to stipulate that the removal of U.S. attorneys may or may not be something supported by an EARs report because it may be something performance-related that isn't the subject of what the evaluator saw or when they saw it or how it came up, and so forth. And I -- I go back to this point because I know that your and Senator Schumer's interest in seeing them is because you want to see -- you want to try to identify the thing and say, "Well, there's justification," or there's not, right? And if there's not,

the assumption should not be made that therefore we acted inappropriately or that there wasn't other performance-related information that was important to us.

SEN. WHITEHOUSE: No, but given the scope of the EARS evaluations -- which really went into every nook and cranny of the operational scope of my U.S. attorney's office -- the idea that there is something else somewhere that might appear and justify the removal of a United States attorney, and yet the -- something that all of the judges in the district -- all of the federal law enforcement agencies in the District, the police chiefs and other coordinating partners with that U.S. attorney -- that all of them were completely unaware of and that never surfaced in the EARs evaluation would be somewhat of an unusual circumstance, and I think would require a little bit of further exploration.

MR. MCNULTY: Well, I appreciate the need for further explanation, and I -- and that's where we're committed to working with you to get the answers you're looking for. But maybe EARs reports have changed a bit, but there -- maybe the management of the Department of Justice has changed a bit too, because when we announce priorities, we mean it. And priorities, and how an office has responded to those priorities, may not be measured by the evaluators the way that other things -- the more nuts and bolts things -- are, and that's where those reports are very valuable, but they don't always tell the full story.

SEN. WHITEHOUSE: We'll follow up.

Thank you, Mr. Chairman.

SEN. SCHUMER: Senator Sessions?

SEN. SESSIONS: Thank you. It's a most interesting discussion. I do have very, very high ideals for United States attorneys. I think that's a critically important part of our American justice system. I think sometimes that the Department of Justice has not given enough serious thought to those appointments -- has not always given the best effort to selecting the best person.

President Reagan, when he was elected and crime was a big problem, he promised experienced prosecutors, and I think that was helpful. I'd been an assistant for two years and -- two-and-a-half years and that's how I got selected. And I did know something about prosecuting cases. I'd tried a lot of cases, and I was -- I knew something about the criminal system. So I think Giuliani is correct -- you need to have somebody to contribute to the discussion -- that knows something about the business. With regard to Arkansas, I just took a quick look. I don't think that Mr. Cummins had any prior prosecutorial experience before he became U.S. attorney, did he?

MR. MCNULTY: That's correct. He did not.

SEN. SESSIONS: But Mr. Griffin had at least been a JAG prosecutor in the military and been to Iraq and he tried people there, had he not?

MR. MCNULTY: Tim Griffin had actually prosecuted more cases than a lot of U.S. attorneys who go into office. A lot of people come from civil backgrounds or policy backgrounds, and he actually had been in court, whether it's as a JAG here in Ft. Campbell, where he tried a very high profile case, or

over in Iraq or as a special assistant in that office. And I don't think we should look lightly upon his experience as a prosecutor.

SEN. SESSIONS: And he spent a good bit of time with General Petraeus, I guess -- well, the 101st in Mosul, Iraq with the -- as an Army JAG officer. So anyway, he had some skills and experience beyond politics. But I just -- I want to join with Senator Schumer and my other colleagues in saying I think we need to look at these appointments maybe in the future more carefully. It's a tough job. You have to make tough decisions. I remember -- I guess I took it as a compliment -- people said that Sessions would prosecute his mother if he -- she violated the law. I guess that was a compliment; I took it as -- tried to take it as that. So I wanted to say that.

With regard to the problem of a judge making this appointment, you end up, do you not, with a situation in which the judge is appointing the prosecutor to try the poor slob that's being tried before him?

MR. MCNULTY: Right.

SEN. SESSIONS: In other words, here he's appointing the guy to try the guy, and that really is not a healthy approach for a lot of reasons, and it's not consistent with the Constitution, to my way of thinking, which gives the oversight to U.S. attorneys to the Senate in the confirmation process, and to some degree the House because they got financial responsibilities and so forth. Is that a problem in your mind -- that a judge would actually be choosing the person and vouching for the prosecutor who will try the defendant that he's required to give a fair trial to?

MR. MCNULTY: We've cited that as one of the issues that justified the provision that was in the Patriot Act.

SEN. SESSIONS: And is there any other circumstances which federal judges appoint other agencies -- other officers of other federal agencies that you know of? MR. MCNULTY: I'm not aware of a situation where someone in another agency -- I know certainly situations where someone from private practice was appointed, and that creates difficulties because of --

SEN. SESSIONS: No, I'm really talking about do they ever -- do they have any authority if there's a uncertainty over a Department of Treasury official or a Department of Commerce official -- that a federal judge --

MR. MCNULTY: Oh, I see your question.

SEN. SESSIONS: -- would appoint those appointments?

 $\mbox{MR. MCNULTY:}\ \mbox{No, this is unique actually, and I think that's another argument --$

SEN. SESSIONS: Yeah. I don't think it's a -- I think it's a serious matter. Now Senator Schumer, let's think about this. Would it help -- and I'll ask you your comments, Mr. McNulty -- if we had some sort of speedy requirement to submit the nominee for confirmation and that gives the oversight to the Senate where the Constitution seems to give it? How would you feel about that?

MR. MCNULTY: I appreciate what you're trying to do there, and we agree with the spirit of that -- that we want to get the names up here as fast as possible. The problem is we don't control completely the process for getting

the names, because when we're working with home state senators or some other person to provide names to us for us to look at, that's a step that's beyond our control, and it could create problems if there's a set timetable --

SEN. SESSIONS: Well, it could create problems for you, but you're going to have some sort of problems because you're not unilaterally empowered to appoint United States attorneys. You don't have any unilateral right, so somebody's going to have some oversight.

MR. MCNULTY: Yeah.

SEN. SESSIONS: In the other system you had 120 days and the federal judge had the responsibility. So you can't have it like you'd like it.

MR. MCNULTY: Well, I appreciate that and I'm not trying to sound greedy. I'm just saying that there -- if we're talking specifically about the idea of a timetable that's what we'd have to look at. I'd actually like to see the committee just judge us on our track record, and look at the openings -look at the interims, look at the nominees, and how long it takes to get to a nomination and then the confirmation. And based upon the track record, that's the oversight -- that's the accountability. And I think the record we have is I'd like to say one other thing, Senator. Your experience in Alabama and Senator Schumer's experience in New York I think illustrates how appointing somebody to come into a district as an interim who may eventually get nominated and confirmed can be a very positive thing. Both in Senator Schumer's case, where my predecessor, Jim Comey, was actually an assistant United States attorney in my office in eastern Virginia, and he came up as an assistant to New York to be the interim, sent by main Justice to New York, but he had connections there and a root there as a -- where he started his career. And he was an interim, and then he got nominated for that position later. And then the same thing happened in south Alabama. And it can be a very positive way of dealing with a vacancy and putting a competent person in place that doesn't come from within that same office.

SEN. SESSIONS: I do think that we have a responsibility to at some point confirm United States nominees if there's time sufficient to do so because -- but the position cannot go vacant. Somebody's got to hold the job in every district at some point in time because the work of the office can't continue without somebody as the designated United States attorney. So I would note that I don't know Arkansas -- I think you've learned that you got to be careful with these offices. They -- there are perceptions out there.

Senator Pryor's concerned about this appointment. He's a good man -former attorney general. It would have been better I think had you been a
little more careful with that appointment, although the nominee I think is -got a far better track record than some would suggest -- the new U.S. attorney.
I would note that we could give -- I'll just say it this way. Most of us in the
Senate do not review the U.S. attorney appointee -- appointments personally.
Staff reviews that and we hear if there are objections and get focused on it if
there's a problem.

I think we all probably should give a little more attention to it. And we hold the administrations, as they come forward, to high standards about appointments, because it's a very important office.

MR. MCNULTY: Senator Sessions, to be clear on Arkansas, Tim Griffin is an interim appointment. And consulting with Senator Pryor and Senator Lincoln

has been going on for some time. And a nomination in that district will be made in consultation with them. In fact, we'll even take his statement that he made here today and look at it closely and see what it is.

He said today he's going to Attorney General Gonzales. That's the process that we're committed to following. There's no effort there to go around Senator Pryor or Senator Lincoln and find a nominee that they wouldn't support. And so that approach in Arkansas has been the same that we've used in all the other places where we seek the guidance and the input from the home-state senators as we look for someone we can get confirmed by the Senate.

SEN. SESSIONS: I would just conclude by noting that there is a danger when politicians get involved in appointments, and particularly when United States attorneys have to make a tough-charging decisions like the border patrol shooting and other things like that. And we've got to be real careful about that.

I would just say, though, when it comes to priorities of an assistant United States attorney or the Department of Justice or a U.S. attorney, then I think if -- I think the political branch does have a right to question whether the right priorities are being carried out.

Thank you, Mr. Chairman.

SEN. SCHUMER: Well, thank you.

And I want to thank you, Mr. McNulty. This is not an easy thing for you to come and testify to. And I appreciate your candor, admitting that Bud Griffin (sic/Cummins) was not fired for any particular reason.

Your willingness to come and talk with us so we can figure out exactly what went on this week -- as well as your inclination to both submit the EARs reports and give us information about any outside influences on this -- that will be very helpful not only here, but in establishing a smooth working relationship between this committee and the Justice Department and the new Congress. And the proof of the pudding, obviously, is going to be in the eating, but I think we look forward to getting real information about what happened here.

Thank you.

Okay. Let me call our next three witnesses and appreciate them for their patience.

The first is Mary Jo White. She's currently a partner at the New York law firm of Debevoise & Plimpton, the first and only woman to have served as the U.S. attorney for the Southern District, which many view as the best federal prosecutor's office in the country. Ms. White has a lot to do with the fine reputation of that office, and her own reputation for excellence and integrity is unparalleled. A graduate of William & Mary and Columbia Law School. She was an officer of The Law Review. And I also owe her a personal debt of gratitude, because my chief, counsel, who's done a great job here, Preet Bharara, sort of worked under her when she lured him away from private practice and he's still there.

Professor Laurie Levenson is currently the professor of law and William M. Rains Fellow at Loyola Law School in Los Angeles. She teaches criminal law, criminal procedure, ethics, anti-terrorism and evidence. Prior to joining the faculty at Loyola Law School, Ms. Levenson spent eight years as an assistant U.S. attorney where she prosecuted violent crimes, narcotic offenses, white-collar crimes, immigration and public corruption cases. She's a graduate of Stanford and the UCLA Law School where she was chief articles editor for The Law Review.

Stuart Gerson is currently head of litigation -- the litigation practice at the law firm of Epstein Becker & Green. He joined as a partner in 1980. Prior to his return to private practice, Mr. Gerson served as assistant attorney general for the Civil Division at the Department of Justice under both President H.W. Bush -- George H.W. Bush -- and later as acting attorney general under President Clinton. He served as an assistant U.S. attorney in the District of Columbia and is a graduate of Penn State and the Georgetown University Law Center.

(The witnesses are sworn.)

Ms. White, you may proceed.

MS. WHITE: Thank you very much, Senator Schumer, Senator Specter.

I'm honored to appear before you today. I've spent over 15 years in the Department of Justice both as an assistant United States attorney -- the best job you could ever have -- and as United States attorney. I served during the tenures of seven attorneys general of both political parties, most recently John Ashcroft. I was twice appointed as an interim U.S. attorney, first in the Eastern District of New York in 1992 by Attorney General William Barr -- and I heard from Mr. Gerson that he also had a hand in signing those papers -- and then in 1993, appointed as interim U.S. Attorney in the Southern District of New York by Attorney General Janet Reno. Most recently, as Senator Schumer indicated, I served for nearly nine years as the presidentially appointed U.S. attorney in the Southern District of New York from 1993 until January 2002.

Before I comment substantively on the issues before the committee, let me make very clear up front that I have the greatest respect for the Department of Justice as an institution, and I have no personal knowledge of the facts and circumstances regarding any of the reported requests for resignations of sitting United States attorneys. Because I do not know the precipitating facts and circumstances, I'm not in a position to either support or criticize the particular reported actions of the department and do not do so by testifying at this hearing.

I am, however, troubled by the reports that at least some United States attorneys, well regarded, have been asked by the department to resign without any evidence of misconduct or other apparent significant cause. And I -- you know, I do find that troubling. I think that the appearance -- if it happened, in particular -- but even the appearance of that tends to undermine the importance of the office of the United States attorney, their independence and the public sense of evenhanded and impartial justice.

Casual or unwisely or insufficiently motivated requests for U.S. attorney resignations -- or the perception of such requests -- diminish our system of justice and the public's confidence in it. United States attorneys are political appointees who do serve at the pleasure of the president. It is thus

customary and expected that the U.S. attorneys, generally, will be replaced when a new president of a different party is elected. There is also no question that presidents have the power to replace any United States attorney they have appointed for whatever reason they choose. In my experience and to my knowledge, however, it would be unprecedented for the Department of Justice or the president to ask for the resignations of U.S. attorneys during an administration, except in rare instances of misconduct or for other significant cause. This is, in my view, how it should be.

U.S. attorneys are the chief law enforcement officers in their districts, subject to the general supervision of the attorney general. Although political appointees, the U.S. attorneys once appointed play a critical and nonpolitical, impartial role in the administration of justice in our federal system.

Senator Schumer alluded to this, but in his well-known address to the United States attorneys in 1940, then-Attorney General Robert H. Jackson, although acknowledging the need for some measure of centralized control and coordination by the department, emphasized the importance of the role of the U.S. attorneys and their independence. He said, "The prosecutor has more control over life, liberty and reputation than any other person in America. His discretion is tremendous. Because of this immense power, the post of United States attorney, from the very beginning, has been safeguarded by presidential appointment, requiring confirmation of the Senate of the United States. Your responsibility in your several districts for law enforcement and for its methods cannot be wholly surrendered to Washington and ought not to be assumed by a centralized Department of Justice. Your positions are of such independence and importance that while you are being diligent, strict and vigorous in law enforcement, you can also afford to be just."

In my view, the Department of Justice should guard against acting in ways that may be perceived to diminish the importance of the Office of United States Attorney or of its independence, taking nothing away from the career assistant United States attorneys and other career attorneys in the Justice Department.

Changing a United States attorney invariably causes disruption, and often loss of traction in cases and investigations. This is especially so in sensitive or controversial cases where the leadership and independence of the U.S. attorney are often crucial to the successful pursuit of such matters, particularly in the face of criticism or political backlash.

Replacing a U.S. attorney can, of course, be necessary or part of the normal and expected process that accompanies a change of the political guard. But I do not believe that such changes should, as a matter of sound policy, be undertaken lightly or without significant cause.

If U.S. attorneys are replaced during an administration without apparent good cause, the wrong message can be sent to other U.S. attorneys. We want our U.S. attorneys to be strong and independent in carrying out their jobs and the priorities of the department. We want them to speak up on matters of policy, to be appropriately aggressive in investigating and prosecuting crimes of all kinds and wisely use their limited resources and broad discretion to address the priorities of their particular districts.

In my opinion, the United States attorneys have historically served this country with great distinction. Once in office, they become impartial

public servants, doing their best to achieve justice without fear or favor. I am certain that the Department of Justice would not want to act in such a way or have its actions perceived in such a way to derogate from this model of the nonpolitical pursuit of justice by those selected in an open and transparent manner.

Thank you very much. I'll be happy to answer questions.

SEN. SCHUMER: Thank you, Ms. White.

Professor Levenson.

MS. LEVENSON: (Off mike.) Does that work now?

SEN. SCHUMER: Yes.

MS. LEVENSON: Okay. I served in the United States attorney's office for four different United States attorneys of both parties and one interim United States attorney. I believe that we, in fact, have the best prosecutorial system in the world. But I'm here because I fear that the operation of that system and its reputation for excellence is jeopardized because of the increased politicization of the United States attorney's offices.

As this committee knows, the most recent concerns have focused on a rash of dismissals of experienced and respected United States attorneys across the country. There's at least a strong perception by those in and outside of the United States attorney's office that this is not business as usual, that qualified United States attorneys are being dismissed and their replacements who are being brought in do not have the same experience and qualifications for the position.

Moreover, there's a deep concern that the interim appointments by the attorney general will not be subject to the confirmation process, and therefore there will be no check on those qualifications and the interests of the offices will be sacrificed for political favors.

I want to make three basic points in my testimony today. One, politicizing federal prosecutors does have a corrosive effect on the federal criminal justice system. It is demoralizing to AUSAs. These are the best and the brightest, who go in there because they are dedicated public servants. And they expect their leaders to be the same.

It's also, as we've heard, disruptive to ongoing projects. It creates cynicism among the public. It makes it harder in the long run to recruit the right people for those offices. And as Mr. McNulty said, if you lose the AUSAs, you lose the greatest assets of all.

Second, although there's always been a political component to the selection of United States attorneys, what is happening now is categorically different. Traditionally we saw changeover when there was a new administration. Thus when President Clinton came in, he had every right and did ask for those resignations.

But we have never seen what we're seeing today, which is, in quick succession, seven U.S. attorneys who have excellent credentials, successful records and outstanding reputations being dismissed midterm. And we've never seen their interim replacements, at least some of them, coming in with the lack

of experience and qualification they have and being put in on an interim basis indefinitely without the prior process that we had for evaluation.

We all recognize that federal prosecutors serve at the pleasure of the president, and the Department of Justice controls many of the policies and the purse strings. But it has been a strong tradition of local autonomy and accountability and continuity that has made these district U.S. attorneys successful, not the arbitrary dismissals in order to give others a fresh start. This is an important tradition. With local autonomy and continuity comes a greater ability to serve the needs of the district.

Third, and finally, in my opinion the prior system, which allowed the attorney general to indeed appoint the interim U.S. attorney for 120 days, and then if there's no confirmed U.S. attorney have the chief judge make an interim appointment, was not only constitutional, but frankly had advantages over the most recently placed provisions.

First, it's constitutional because, under the appointments clause and the accepting clause to that, inferior officers, which U.S. attorneys are, may be appointed by the president, courts of law or heads of department. And under the Supreme Court's decision written by Chief Justice Rehnquist in Morrison versus Olson, the role of judges in appointing prosecutors has been held to be constitutional. In that case, which dealt with independent counsel, the court cited a lower court case dealing with interim U.S. attorneys, and cited it favorably.

I don't think any of the panelists today and any of the witnesses I heard today, in fact, challenge the constitutionality of having judges in the process. But as Mr. Gerson eloquently states in his written testimony, it's one of congressional discretion.

As a matter of discretion, I think that the prior system, the one that Senators Specter and Feinstein are talking about returning to, has strong benefits in comparison to the new approach. Under that approach, the attorney general makes the initial appointment. It gives plenty of time to the department to come up with a nominee and present that nominee. And then, if that is not able to happen in a timely fashion, the chief judge starts making appointments.

And can chief judges do this in a fair way? Not only can they, but they have for decades. And that's because, in my experience, frankly the chief judges know the district often better than the people thousands of miles away in the Department of Justice. They know the practitioners in their courtrooms. They care about the cases in their courtroom. And those judges have the credibility and confidence of the public in making their appointments. They appoint magistrate judges and they even appoint federal public defenders, while not government officials, nonetheless, readily and regularly appear before those judges.

I personally have never heard and seen of a case where a judge exerted any pressure on the appointment of an interim U.S. attorney or when that person appeared before them because he had made that appointment. And I think we have to compare it to the current system under the Patriot Act, where only the attorney general is involved in the process and those interim appointments can be forever. And there may be no or little oversight by the Senate because there is not the traditional confirmation process.

So in conclusion, I'd like to say that whether or not the current attorney generals' recent actions have been in good or bad faith, their impact has been the same. It has demoralized the troops. It has created the perception that politics is playing a greater role in federal law enforcement. And it has stripped the Senate of its important role in evaluating and confirming the candidates.

In my opinion, the healthiest thing to do is not to rely just on what I'm sure are the sincere promises of the Department of Justice officials of what they're not going to do with this interim power, but to put in some statutory scheme that allows flexibility of interim appointments but still has accountability. That would mean the attorney general could make some interim appointments but would restore the Senate's role as a check and balance.

With that, I welcome any questions from the committee. Thank you.

SEN. SCHUMER: Thank you, Professor Levenson.

Mr. Gerson.

MR. GERSON: Mr. Chairman, Senator Specter, it's a great delight always to testify before this committee, especially as an old Justice Department hand. I'll concur. My wife thinks the best job I've ever had is being her husband. But in terms of what I got paid to do, certainly being an assistant United States attorney was a terrific job.

And let me talk to a couple of contrarian issues.

But first, Senator Schumer, given the lateness of the hour, I ask your parliamentary discretion in incorporating my written testimony as if read here and in full.

SEN. SCHUMER: You are indeed an old Justice Department hand. Thank you.

Without objection, Mr. Gerson's entire statement will be read into the record.

MR. GERSON: Thank you.

I came here different, perhaps, from anybody else, with an agenda. And coming last, I have the pleasure of having seen that agenda satisfied. I thought and think that S. 214 is a very bad idea. I thought that Senator Feinstein's reaction, while understandable, was not finely enough drawn. And certainly returning to the previous method of appointments serially of interim United States attorneys is vastly superior to what was being proposed, which was taking the executive branch out of an executive function. But that battle now has been won.

I urge you, though, to have hearings on it, because it's not -- the idea of including the judiciary at all is not without problems. Different from Ms. Levenson, I actually know and have experienced some cases where judicial intervention has proved ill-advised and badly directed.

But at the end of the day, I came here to speak for the Constitution, and I think the Constitution has gotten a good break out of the day, that we function best when the executive does things that are committed to the executive

branch, the legislature does things that are committed to the legislative branch, and the judiciary fulfills a judicial function, and that those roles, when stuck to, create the right kind of dynamic tension that the framers had in mind and which has made our written Constitution the oldest written constitution in the world.

There's a certain sense of deja vu in all of this. One of the reasons, perhaps, that I was invited is I probably superintended the most dismissals of United States attorneys that anybody ever did, and I did it accidentally when, by force of circumstances -- and Senator Schumer and Senator Specter remember my unusual circumstance when I ended up as the long-term acting attorney general. That had never happened in American history, where a president was saddled for more than a few days with an attorney general of the other party. There's something to be said for that, by the way.

And in this case, it was easy to support President Clinton's decision to dismiss U.S. attorneys, many of them on the same day, many of them that had served full terms, and many of them that were involved in ongoing investigations, because it was a presidential prerogative.

And I just note with some irony that I was accused by some of my colleagues of being involved in the termination of the United States attorney in Arkansas, who was in the midst of -- actually she had recused herself, but the office was in the midst of the Whitewater investigation, and that was alleged to have been a cover-up on behalf of President Clinton.

Of course, pressure then turned that occupation over to a judicially selected officer and created the situation where a prosecutor responsible to the judicial branch caused a great deal of discomfort both to the president and to what is now the Democrat majority. And I urge everyone to remember that in looking at the role of the judiciary in a restored context to the one that Senator Schumer, I think, accurately described.

The greatest value of the judiciary is it tells the other -- not just the executive branch, but the legislative branch -- to get on with their constitutional business and move on to permanent United States attorneys with due speed. That's the value of the judicial part of it, not judges picking prosecutors, because that's an anomalous role for the judiciary.

Let me also address one other point, and that's -- I'm as great an admirer of Justice Jackson as anyone and have learned a lot about what the political branches should do and shouldn't do from reading Justice Jackson. But I want to say a word on behalf of centralization and the proper role of politics.

I've seen much of this before. I've dealt with problems between senators and presidents for many years. Senator Specter and I and Senator Heinz resolved an issue in the Reagan administration where there was a dispute of who should be the United States attorney for the eastern district of Pennsylvania.

These disputes are old and oftentimes difficult. But it should be remembered that there were many valid reasons why the main Justice component of the Justice Department ought to be able to exert its will over United States attorney's offices in a prudent way and why perhaps it hasn't happened enough.

I cite several instances of where I myself felt compelled to act and think that I did justice. I'm of an age where some of the things I remember

best perhaps didn't happen and I'm informed that at least one of my examples may be flawed. Although what I state is true, I attribute something to the then-U.S. attorney for the southern district of New York that perhaps I shouldn't have. I apologize to him, and will personally if I have contradicted his memory.

But several cases immediately came to mind where I know that United States attorneys were not adequately attending to national priorities. One was in the savings-and-loan crisis. It was very clear that a centrally directed civil system was vastly outperforming the dispersed, decentralized way that the criminal cases in the savings-and-loan area were being handled, and there were many U.S. attorneys that didn't do a good job. And it wasn't until main Justice imposed task forces on them that that situation improved.

And then I pointed out, lastly, a situation that I had where, if I had listened to the United States attorney and indeed to the chief judge of the district in which the case was being tried, I would have been complicit in what I thought was an act of racial discrimination in jury selection, albeit involving a minority public official of the opposite party to me. I felt it important to impose my will on the United States attorney.

I think that justice was done. It didn't matter to me that it was criticized. It was fairly illuminated in the public record, and that's all that really mattered. But it was certainly something that was warranted no matter how many people I displeased and no matter what an ill effect I might have had on the morale in the given office.

I don't know that morale generally in the United States attorney's offices is being challenged. I haven't seen it. And I do work that involves a lot of United States attorneys. I subscribe to Mary Jo White's analysis of what a United States attorney's office ought to be. I hope that my career, in retrospect, will be reviewed and held as consistent with that tradition.

I know that I got a great deal of support from main Justice when I was a prosecutor of cases that weren't generally popular, including the prosecution of a United States senator, including being involved in one of the more controversial Watergate cases. And it was people like Henry Petersen, the legendary figure who was then the head of the criminal division, who provided a lot of support for what a rookie line assistant, assistant U.S. attorney, thought needed to be done. And that tradition still is present.

Somebody I got to know in my early days the first time I was in the Justice Department is Dave Margolis. You heard about him earlier, and I know he's a person who is familiar to you. It's not the practice of the Justice Department to throw career people to the winds of political judgments and political testimony, but he and so many other people are the folks who make this system go. They're there whoever are United States attorneys. Every office has them. And Ms. White and I have been honored, as has Ms. Levenson, been honored to serve with people like that. So I happily conclude my remarks noting that what I came here to do was achieved when Senator Feinstein took her seat and announced what I think is a beneficial compromise.

Thank you.

SEN. SCHUMER: Thank you, Mr. Gerson. And we did say we'd try to wrap up by 12:30, so I'll keep my questions brief. And we may submit some others in writing.

First to Mary Jo White. Do you think -- first, what should be the standard for firing a presidentially appointed U.S. attorney? What have you understood the historical standard to be? And is it ever wise or appropriate to fire a Senate-confirmed U.S. attorney simply to give another person a chance?

MS. WHITE: Senator, in answer to that, clearly the president has the power to remove any U.S. attorney for any reason or no reason, but as a matter of policy and as a matter of precedent as well, that, in my experience during an administration, has not been done and I don't believe should be done, absent evidence of misconduct or other significant cause. And I think we have to be careful about the slippery slope of performance-related, because I don't think a U.S. attorney is like any other employee in the sense that it's a presidential appointee. It should be for serious significant cause. It does cause disruption, it does cause a tremendous appearance problem, it can disrupt cases. So I think the historical pattern has been absent misconduct or significant cause that you don't unseat a sitting U.S. attorney.

SEN. SCHUMER: What you say makes a great deal of sense. Even assuming that some people were unhappy with the priorities, say, of Miss Lamb -- I mean, the problems that this has created, I'll bet the Justice Department wishes they hadn't done what they did. And we don't know the record. Maybe there's some smoking gun, but it's hard -- it's difficult to believe that, given the external reports.

Professor Levinson, I just want to ask you since I read your testimony last night and heard it again here with care, did you find the statement -- I won't call it an admission -- of Deputy Attorney General McNulty that he -- that they removed the Arkansas U.S. attorney -- well, I was going to say troubling, shocking, unprecedented. Would you disagree with any of those words?

MS. LEVINSON: No, I wouldn't. I mean, in some ways it was refreshing to hear him say outward that --

SEN. SCHUMER: You bet.

MS. LEVINSON: -- he fired him not because he had done anything wrong, but because they wanted to give somebody else a political chance. That's precisely the problem. The job of U.S. attorney should not be a political prize. There's too much at stake for the district and for the people who work in that office.

SEN. SCHUMER: Right. And finally, to Mr. Gerson, in your time at the Justice Department, which is extensive, did you ever see a U.S. attorney asked to resign for no reason other than to give someone else a shot? MR. GERSON: Yes.

SEN. SCHUMER: Want to give us the example?

MR. GERSON: Well, I can't give you a name, and I've tried to think back over this. It was certainly suggested to individuals during my time at the midterm that perhaps it was time to do something else. I --

SEN. SCHUMER: In the two-year or the four-year?

MR. GERSON: Four-year.

SEN. SCHUMER: Four-year.

MR. GERSON: Four-year. But I note that all of -- it would seem -- I don't want to be an apologist for anybody here, and I agree with you that the situation in San Diego is worth examining. I know that the person who was deposed, I thought her to be a very fine lawyer, but I don't know any of the circumstances. I dealt with her in health care cases, where she was quite vigorous, not in immigration cases that I have nothing to do with.

But all of the individuals involved seemed to have served four years and were in a subsequent term, and I think that's worth knowing. They'd been allowed to serve that time, and I guess I'm taking a contrarian view, which is I don't want to adopt some categorical vision that there's anything inherently wrong with looking at an organization while it's healthy and making a change. I don't carry any presumption that if someone is doing a good job, they're automatically entitled to continue. On the other hand, I'm a conservative in most every way, and I believe in least action, and I generally try to do something for a reason. And I don't conceive that I'd have made a change without a reason to do so.

SEN. SCHUMER: Final question to you, sir. Given the fact that the replacement in the seven we talked about was probably contemplated before the day they were actually dismissed, isn't 120 days enough?

MR. GERSON: It should be. Yeah, I'd -- it should be, but it should be -- let me make it clear. I -- Senator Specter and I have argued with each other over almost three decades now on separation questions. I knew him when he was the D.A., so I go back a ways.

SEN. SPECTER: (Off mike.)

MR. GERSON: (Laughter.) We were both very young.

I think that it should be a notice both to the executive branch and to the legislature. I don't think that we benefit from having interim anything for a long period of time, and that ought to move expeditiously to having permanent people who whether or not it's constitutionally required, as a matter of constitutional custom, have their nominations submitted to the Senate, and the Senate give advice and consent.

SEN. SCHUMER: Thank you.

Senator Specter.

SEN. SPECTER: I thank you -- I thank Mr. Chairman. I haven't been in a situation like this. The chairman wants to end this hearing at 12:30. It's now 12:29-and-a half.

SEN. SCHUMER: You can speak as long as you wish.

SEN. SPECTER: I haven't been in a situation like this since I was invited in 1993 to be the principal speaker at the commissioning of the Gettysburg in Maine. And when I looked at the speaker's list, I was ninth. There was an admiral from Washington, there was an undersecretary of State, there was the governor, there was Senator George Mitchell, there was Senator Bill Cohen, and I was called upon to speak at 4:32. And I was told as I walked to the podium that the commissioning had to be at 4:36 -- (laughter) -- because

that's when the tide was right. So this brings back fond recollections to be called upon after all the time has expired.

SEN. SCHUMER: Well, I just want to remind my colleague a rising tide lifts all boats. (Laughter.)

SEN. SPECTER: I only wish there were a rising tide in Washington. (Laughter.) But we have the power in the Senate to change the clock. I was on the Senate floor one day when we had to finish activity by midnight, and we stopped the clock at 10 minutes to 12 --

SEN. SCHUMER: I heard about that.

SEN. SPECTER: -- until we finished our work.

But on to the serious questions at hand for no more than three minutes. Mr. Gerson, it's been a very important subject today as to what was a person's best job. Now you testified that your wife thought being her husband was your best job, but it seems to me that begs the question. Did you think that was your best job? (Laughter.)

MR. GERSON: I'd darn well better.

SEN. SPECTER: Well, that clears the air on that.

In Morrison v. Olson, the appointment of a special prosecutor was up, and the special prosecutor statute provided that the appointing judge could not preside over any case in which a special prosecutor was involved. Ms. White, do you think we might bring that rule to bear so that if we have the chief judge make the appointment after 120 days that the prosecutor ought not to be able to appear before that judge? MS. WHITE: Certainly, I think that's wise particularly from an appearance point of view, whether dictated as a matter of constitutional law. And again, I did not go into the subject of the best mechanism for appointing interim U.S. attorneys because I think the solution that seems to be on the table -- not perfect, at least in my view -- is probably the best one, achieving the best balance. Not without its issues, though.

SEN. SPECTER: Professor Levinson, don't you think it would be a good idea when there is a change of administration to at least make some sort of an inquiry as to whether the firing of all -- there were only 92 U.S. attorneys fired by Attorney General Gerson, as I understand it. I understand they kept Chertoff in North --- in Jersey at the request of Senator Bradley to put to --not that wasn't political, but don't you think there ought to be some inquiry as to what's happening, and whether there's some politically sensitive matter so that you just don't have a carte blanche rule?

MS. LEVINSON: Well, I do --

SEN. SPECTER: Whoa, wait a minute. I haven't finished my question. And don't you think that Attorney General Gerson acted inappropriately in firing all of those people when Clinton took office? After all, Ruckle's (ph) house resigned and Richardson resigned. They wouldn't fire Archibald Cox. Do you think that Gerson was the Bork of his era? (Laughter.)

MS. LEVINSON: I think the record speaks for itself, Senator.

SEN. SPECTER: He's already had his turn. I want an answer, Professor Levinson. (Laughter.)

Just kidding, just kidding. How about it, Mr. Gerson -- former Attorney General Gerson?

MR. GERSON: Well, I don't criticize Mr. Bork, either. I mean, the buck had to stop at some point in order to have a Justice Department. But there's a difference. I also think that the process worked well, even though it had a negative --

SEN. SPECTER: It had to stop at some point to have justice, you say?

MR. GERSON: To have a Justice Department. Somebody's got to run the place. I don't think everybody --

SEN. SPECTER: What was wrong with Cox?

MR. GERSON: Well, I don't think anything was wrong with Cox, and I think the upshot -- I think the system worked. I mean, ultimately the wrongdoing of that administration was exposed, and the president resigned in the wake of a continuation of the special prosecutor's function. You can't escape it, and I think that's the point that good oversight makes, and why when all the political branches -- both political branches do their job, justice will be served.

SEN. SPECTER: Oh, I think this question has been very thoroughly aired. Very thoroughly aired. I can't recall a three-hour and 36- minute hearing under similar circumstances, and I await the day when Chairman Schumer is chairman of the full committee to see us progress in our work.

Thank you all very much.

MS. LEVINSON: Thank you.

SEN. SCHUMER: Thank you. And I want to thank Senator Specter and all three witnesses for their excellent testimony. I think it's been an excellent hearing, and I have a closing statement that I'll submit to the record -- for the record.

Thank you.

END.

Hertling, Richard

From:

Hertling, Richard

Sent:

Tuesday, February 27, 2007 6:22 PM

To:

Scott-Finan, Nancy

Subject:

FW: Durbin/Schumer/Reid/Murray letter

Attachments:

Durbin letter re cummins-griffin final.pdf; Schumer letter re cummins-griffin final.pdf; Reid

letter re cummins-griffin final.pdf; Murray letter re cummins-griffin final.pdf

Make sure Will has a copy of this letter and is comfortable with the points made on the second page.

From:

Cabral, Catalina

Sent:

Friday, February 23, 2007 7:43 PM

To:

Hertling, Richard

Subject:

Durbin/Schumer/Reid/Murray letter

All four faxes went through, I'll call Monday morning to confirm









Durbin letter re cummins-griff...

Schumer letter re cummins-grif...

Reid letter re cummins-griffin...

Murray letter re cummins-griff...

Catalina Cabral U.S. DEPARTMENT OF JUSTICE Office of Legislative Affairs Catalina.Cabral@USDOJ.gov (202) 514-4828

Tracking:

Recipient

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Scott-Finan, Nancy

Read: 2/27/2007 6:23 PM



U.S. Department of Justice

Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

February 23, 2007

The Honorable Richard J. Durbin United States Senate Washington, D.C. 20510

Dear Senator Durbin:

This is in response to your letter to the Attorney General dated February 8, 2007. An identical response has been sent to the other signatories of that letter.

As an initial matter, the Department agrees with the principle you set forth in your letter that "[o]nce appointed, U.S. Attorneys, perhaps more than any other public servants, must be above politics and beyond reproach; they must be seen to enforce the rule of law without fear or favor." That many U.S. Attorneys, appointed by Presidents of both parties, have had political experience prior to their appointment does not undermine that principle. Your letter, however, contains assumptions and assertions that are simply erroneous.

First, your letter truncates the actual quote of the Attorney General's testimony at the Judiciary Committee hearing on January 18, 2007, and consequently, mischaracterizes the statement. In full, the Attorney General stated: "I think I would never, ever make a change in a United States attorney for political reasons or if it would in any way jeopardize an ongoing serious investigation. I just would not do it" (emphasis added). The Department of Justice rejects any suggestion that U.S. Attorneys were asked or encouraged to resign for the inappropriate "political reason" of interfering with any public corruption case or retaliating against a U.S. Attorney who oversaw such a case.

Second, your letter mischaracterizes the testimony of the Deputy Attorney General given at the hearing held on February 6, 2007. The Deputy Attorney General simply stated the Department's view that asking U.S. Attorney Bud Cummins to resign so that Special Assistant U.S. Attorney Tim Griffin might have the opportunity to serve as U.S. Attorney is not an inappropriate "political reason." This is so, the Deputy Attorney General testified, because, *inter alia*, Mr. Griffin is very well-qualified to serve as U.S. Attorney, and Mr. Cummins "may have already been thinking about leaving at some point anyway."

The Honorable Richard J. Durbin Page Two

Indeed, at the time Mr. Griffin was appointed interim U.S. Attorney in December 2006 he had far more federal prosecution experience (in the Criminal Division and in the U.S. Attorney's office) than Mr. Cummins did at the time he was appointed U.S. Attorney in January 2002. Mr. Cummins himself credits Mr. Griffin with the establishment of that office's successful gun-crime prosecution initiative. And Mr. Griffin has substantial military prosecution experience that Mr. Cummins does not have. Those who know Mr. Griffin must concede that he brings a style of leadership and level of energy that could only enhance the success of a U.S. Attorney's office. Moreover, it was well-known, as early as December 2004, that Mr. Cummins intended to leave the office and seek employment in the private sector. See "The Insider Dec. 30," Ark. Times (Dec. 30, 2004) ("Cummins, 45, said that, with four children to put through college someday, he'll likely begin exploring career options. It wouldn't be 'shocking,' he said, for there to be a change in his office before the end of Bush's second term."). Finally, the Deputy Attorney General did not state or imply that Mr. Griffin would be appointed as the U.S. Attorney without Senate confirmation. Such a statement would be inconsistent with the Department's stated position that we are committed to having a Senateconfirmed U.S. Attorney in all 94 federal districts.

Third, the Department does not consider the replacement of one Republican U.S. Attorney by another Republican lawyer who is well-qualified and has extensive experience as a prosecutor and strong ties to the district to be a change made for "political reasons." Mr. Cummins was confirmed to serve a four-year term, which expired on January 9, 2006. He served his entire term, plus an additional year. United States Attorneys serve at the pleasure of the President; that has always been the rule, and U.S. Attorneys accept their appointment with that understanding.

In answer to your specific questions:

- Although the decision to have Mr. Griffin replace Mr. Cummins was first
 contemplated in the spring or summer of 2006, the final decision to appoint Mr.
 Griffin to be interim U.S. Attorney in the Eastern District of Arkansas was made
 on or about December 15, 2006, after the Attorney General had spoken with
 Senator Pryor.
- The Department of Justice is not aware of anyone lobbying for Mr. Griffin's appointment. Consistent with longstanding Administration practice, the decision regarding whether Mr. Griffin (who then was on active military duty) might be considered for appointment as U.S. Attorney upon his return from Iraq was discussed and made jointly by the Department of Justice and the White House.

The Honorable Richard J. Durbin Page Three

- As the Deputy Attorney General testified, Mr. Cummins's continued service as U.S. Attorney was not considered at the same time as the other U.S. Attorneys that the Deputy Attorney General acknowledged were asked to resign for reasons related to their performance. As the Deputy Attorney General testified, the request that Mr. Cummins resign was "related to the opportunity to provide a fresh start with a new person in that position."
- The Department is not aware of Karl Rove playing any role in the decision to appoint Mr. Griffin.

We appreciate the opportunity to respond to your inquiry.

Sincerely,

Richard A. Hertling

Rill A. Hert

Acting Assistant Attorney General

cc: The Honorable Mitch McConnell
The Honorable Arlen Specter



U.S. Department of Justice

Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

February 23, 2007

The Honorable Charles E. Schumer United States Senate Washington, D.C. 20510

Dear Senator Schumer:

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cc: The Honorable Mitch McConnell
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U.S. Department of Justice

Office of Legislative Affairs

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Washington, D.C. 20530

February 23, 2007

The Honorable Harry Reid Majority Leader United States Senate Washington, D.C. 20510

Dear Senator Reid:

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U.S. Department of Justice

Office of Legislative Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

February 23, 2007

The Honorable Patty Murray United States Senate Washington, D.C. 20510

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Second, your letter mischaracterizes the testimony of the Deputy Attorney General given at the hearing held on February 6, 2007. The Deputy Attorney General simply stated the Department's view that asking U.S. Attorney Bud Cummins to resign so that Special Assistant U.S. Attorney Tim Griffin might have the opportunity to serve as U.S. Attorney is not an inappropriate "political reason." This is so, the Deputy Attorney General testified, because, *inter alia*, Mr. Griffin is very well-qualified to serve as U.S. Attorney, and Mr. Cummins "may have already been thinking about leaving at some point anyway."

The Honorable Patty Murray Page Two

Indeed, at the time Mr. Griffin was appointed interim U.S. Attorney in December 2006 he had far more federal prosecution experience (in the Criminal Division and in the U.S. Attorney's office) than Mr. Cummins did at the time he was appointed U.S. Attorney in January 2002. Mr. Cummins himself credits Mr. Griffin with the establishment of that office's successful gun-crime prosecution initiative. And Mr. Griffin has substantial military prosecution experience that Mr. Cummins does not have. Those who know Mr. Griffin must concede that he brings a style of leadership and level of energy that could only enhance the success of a U.S. Attorney's office. Moreover, it was well-known, as early as December 2004, that Mr. Cummins intended to leave the office and seek employment in the private sector. See "The Insider Dec. 30," Ark. Times (Dec. 30, 2004) ("Cummins, 45, said that, with four children to put through college someday, he'll likely begin exploring career options. It wouldn't be 'shocking,' he said, for there to be a change in his office before the end of Bush's second term."). Finally, the Deputy Attorney General did not state or imply that Mr. Griffin would be appointed as the U.S. Attorney without Senate confirmation. Such a statement would be inconsistent with the Department's stated position that we are committed to having a Senateconfirmed U.S. Attorney in all 94 federal districts.

Third, the Department does not consider the replacement of one Republican U.S. Attorney by another Republican lawyer who is well-qualified and has extensive experience as a prosecutor and strong ties to the district to be a change made for "political reasons." Mr. Cummins was confirmed to serve a four-year term, which expired on January 9, 2006. He served his entire term, plus an additional year. United States Attorneys serve at the pleasure of the President; that has always been the rule, and U.S. Attorneys accept their appointment with that understanding.

In answer to your specific questions:

- Although the decision to have Mr. Griffin replace Mr. Cummins was first
 contemplated in the spring or summer of 2006, the final decision to appoint Mr.
 Griffin to be interim U.S. Attorney in the Eastern District of Arkansas was made
 on or about December 15, 2006, after the Attorney General had spoken with
 Senator Pryor.
- The Department of Justice is not aware of anyone lobbying for Mr. Griffin's appointment. Consistent with longstanding Administration practice, the decision regarding whether Mr. Griffin (who then was on active military duty) might be considered for appointment as U.S. Attorney upon his return from Iraq was discussed and made jointly by the Department of Justice and the White House.

The Honorable Patty Murray Page Three

- As the Deputy Attorney General testified, Mr. Cummins's continued service as U.S. Attorney was not considered at the same time as the other U.S. Attorneys that the Deputy Attorney General acknowledged were asked to resign for reasons related to their performance. As the Deputy Attorney General testified, the request that Mr. Cummins resign was "related to the opportunity to provide a fresh start with a new person in that position."
- The Department is not aware of Karl Rove playing any role in the decision to appoint Mr. Griffin.

We appreciate the opportunity to respond to your inquiry.

Sincerely,

Richard A. Hertling

Richt A. Herty

Acting Assistant Attorney General

cc: The Honorable Mitch McConnell
The Honorable Arlen Specter

Hertling, Richard

From:

Hertling, Richard

Sent:

Wednesday, February 28, 2007 11:59 AM

To: Subject:

Scott-Finan, Nancy Re: US Attorneys briefing

No. The rule is 1 staffer per Member of the Committee. I have not agreed to this and we must resist.

----Original Message----From: Scott-Finan, Nancy To: Hertling, Richard

Sent: Wed Feb 28 11:56:06 2007 Subject: FW: US Attorneys briefing

Richard, the Chairman has 5 staffers on the list and the RRM has 4 staffers on the list. Did you agree to this? If not, I will object!

From: Tamarkin, Eric [mailto:Eric.Tamarkin@mail.house.gov]

Sent: Wednesday, February 28, 2007 11:47 AM To: Scott-Finan, Nancy

Subject: FW: US Attorneys briefing

Here is the list as of last night. In advance of the briefing, please let me know the status of (1) the EARS reports and (2) the CRS request for a complete set of information on U.S. Attorney start dates, end dates, and reasons for departure from 1981- present.

Thanks, Eric

From: Tamarkin, Eric

Sent: Tuesday, February 27, 2007 10:30 AM

To: 'Scott-Finan, Nancy'

Subject: RE: US Attorneys briefing

Thanks, Nancy.

Did you receive our official briefing request letter? Also, will you be bringing the EARS reports tomorrow? What are the restrictions, if any, with these reports?

Eric

From: Scott-Finan, Nancy [mailto:Nancy.Scott-Finan@usdoj.gov]

Sent: Monday, February 26, 2007 8:44 PM

To: Tamarkin, Eric

Subject: RE: US Attorneys briefing

William E. Moschella, Principal Associate Deputy Attorney General

Michael Elston, Chief of Staff to the Deputy Attorney General

From: Tamarkin, Eric [mailto:Eric.Tamarkin@mail.house.gov]

Sent: Monday, February 26, 2007 7:02 PM

To: Scott-Finan, Nancy

Subject: RE: US Attorneys briefing

Nancy,

Could you tell me again who will be present from DOJ on Wed. at the briefing and their respective titles? I want to make sure we give members the correct info.

Thanks.

Eric

From: Scott-Finan, Nancy [mailto:Nancy.Scott-Finan@usdoj.gov]

Sent: Monday, February 26, 2007 11:08 AM

To: Tamarkin, Eric; Apelbaum, Perry

Cc: Mincberg, Elliot

Subject: RE: US Attorneys briefing

Perry/Eric/Elliot

If you are going to ask for the EARS reports, you probably should have Chairman Conyers sign the letter.

Nancy

From: Scott-Finan, Nancy

Sent: Monday, February 26, 2007 10:43 AM

To: 'Tamarkin, Eric' Cc: Mincberg, Elliot

Subject: RE: US Attorneys briefing

As to the addressee, either is fine.

Body of the letter should read:

As you are aware, we are concerned about recent reports that several United States Attorneys have been asked to resign from their positions. On behalf of the [Committee if Conyers is signing or Subcommittee if Sanchez is signing], I request that you provide information and any documents that you believe would be helpful to respond to our oversight interests in this matter. Please contact [Committee or Subcommittee whichever is appropriate] staff to make arrangements to provide such information and any such documents.

From: Tamarkin, Eric [mailto:Eric.Tamarkin@mail.house.gov]

Sent: Monday, February 26, 2007 10:34 AM

To: Scott-Finan, Nancy

Cc: Mincberg, Elliot

Subject: RE: US Attorneys briefing

should the letter be addressed to Richard Hertling, Attorney General Gonzales, or someone else? Please let us know what must be included in the letter so that the request is complete. Also, please send us your fax number so we can get you the letter in advance of the Wednesday briefing.

Thanks.

Eric

From: Scott-Finan, Nancy [mailto:Nancy.Scott-Finan@usdoj.gov]

Sent: Monday, February 26, 2007 9:23 AM To: Mincberg, Elliot; Tamarkin, Eric Cc: Seidel, Rebecca; Hertling, Richard Subject: RE: US Attorneys briefing

Elliot and Eric,

We need a Chairman's written request in his capacity of doing DOJ oversight for the briefing on Wednesday. Thanks.

Nancy

From: Mincberg, Elliot [mailto:Elliot.Mincberg@mail.house.gov]

Sent: Monday, February 26, 2007 8:57 AM To: Scott-Finan, Nancy; Hertling, Richard

Cc: Seidel, Rebecca; Johnson, Michone; Tamarkin, Eric

Subject: RE: US Attorneys briefing

Very helpful Thanks

From: Scott-Finan, Nancy [mailto:Nancy.Scott-Finan@usdoj.gov]

Sent: Friday, February 23, 2007 6:21 PM To: Hertling, Richard; Mincherg, Elliot

Cc: Seidel, Rebecca

Subject: RE: US Attorneys briefing

Elliot:

Please let me clarify that even if a House Judiciary Committee Member does not attend the briefing, that Member can have a staffer present. That is the arrangement that we worked out with the Senate Judiciary Committee and we would like to be consistent with that practice in the House Judiciary briefing as well.

Nancy

Hertling, Richard

From:

Hertling, Richard

Sent:

Wednesday, February 28, 2007 1:05 PM

To:

Scott-Finan, Nancy

Subject: RE: US Attorneys briefing

Tracking: Recipient

Read

Scott-Finan, Nancy Read: 2/28/2007 1:07 PM

I just spoke to Perry Apelbaum. He will make sure there is just 1 D staff per Member.

From: Scott-Finan, Nancy

Sent: Wednesday, February 28, 2007 1:03 PM **To:** Moschella, William; Hertling, Richard

Cc: Henderson, Charles V

Subject: FW: US Attorneys briefing

Below is the list of Republican members and staff attending:

Rep. Lamar Smith

Rep. Chris Cannon

Rep. King

Rep. Lungren (if possible)

Rep. Gohmert (if possible)

Rep. Issa

Matthew Iandoli (with Mr. Cannon)

John Mautz (for Mr. Coble)

Jacki Pick (for Mr. Franks)

Jeff Murray (for Mr. Feeney)

Kevin Holsclaw (for or with Mr. Lungren)

Cecilia Daly (for Mr. Gallegly)

Ashley Callen (with or for Mr. Gohmert)

Jared Dilley (for Mr. Jordan)

Paige Anderson (with Mr. Issa)

Kim Betz (for Mr. Chabot)

Crystal Jezierski (with Mr. Smith)

Daniel Flores (for Mr. Goodlatte)

Stewart Jeffries (for Mr. Pence)

Michael Volkov (for Mr. Forbes)

Caroline Lynch (for Mr. Sensenbrenner)

Hertling, Richard

From:

Hertling, Richard

Sent:

Wednesday, February 28, 2007 5:29 PM

To:

Nowacki, John (USAEO); Sampson, Kyle; Goodling, Monica; Moschella, William; Elston, Michael

(ODAG)

Subject: RE: house subpoena

Tracking: Recipient

Read

Nowacki, John (USAEO)

Sampson, Kyle

Read: 2/28/2007 5:47 PM

Goodling, Monica

Read: 2/28/2007 6:02 PM

Moschella, William

Read: 3/1/2007 8:23 AM Elston, Michael (ODAG) Read: 3/1/2007 8:13 AM

thanks. The others to be subpoenaed are Lam, McKay, and Iglesias.

From: Nowacki, John (USAEO) [mailto:John.Nowacki@usdoj.gov]

Sent: Wednesday, February 28, 2007 5:27 PM

To: Sampson, Kyle; Goodling, Monica; Moschella, William; Elston, Michael (ODAG); Hertling, Richard

Subject: FW: house subpoena

FYI -- From Bud Cummins.

From: Battle, Michael (USAEO)

Sent: Wednesday, February 28, 2007 5:04 PM

To: Nowacki, John (USAEO) Subject: FW: house subpoena

FYI.

From: Bud Cummins [mailto:bud.cummins@aael.net]

Sent: Wednesday, February 28, 2007 4:50 PM

To: Battle, Michael (USAEO) Subject: house subpoena

Mike,

FYI, house committee called today saying they intend to subpoena me and others (I didn't ask who) for next Tuesday, March 6. If I have any legal obligations to run this somehow through DOJ please let me know. If someone at DOJ wants to talk before the testimony, I am available to do that also.

Best regards,

Bud

Bud Cummins

Fueling Our Future

Consultant

1818 North Taylor #301, Little Rock AR 72207 United States

p +1 501 831 6125
f m-

www.uscbiofuels.net



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Hertling, Richard

From:

Hertling, Richard

Sent:

Friday, March 02, 2007 9:58 AM

To:

Scott-Finan, Nancy

Subject:

FW: Sentencing Reporting Memos Attachments: Feb 16.2005.pdf; Jan 28.2005.pdf

Tracking:

Recipient

Scott-Finan, Nancy Read: 3/2/2007 10:19 AM

Section C of the January 28 memo is the section we should look at re: McKay.

From: Nowacki, John (USAEO) [mailto:John.Nowacki@usdoj.gov]

Sent: Thursday, March 01, 2007 7:28 PM To: Hertling, Richard; Scott-Finan, Nancy Subject: Sentencing Reporting Memos

The memo from DAG Comey and the guidance from Mary Beth Buchanan are attached.

<<Feb 16.2005.pdf>> <<Jan 28.2005.pdf>>

Hertling, Richard

From:

Hertling, Richard

Sent:

Friday, March 02, 2007 1:08 PM

To:

Moschella, William

Cc:

Scott-Finan, Nancy

Subject:

FW: Sentencing Reporting Memos

Attachments: Jan 28.2005.pdf

Tracking:

Recipient Rea

Moschella, William Read: 3/12/2007 2:16 PM Scott-Finan, Nancy Read: 3/2/2007 1:46 PM

You will find relevant info on sentencing appeal recommendations in this memo, insofar as it will be relevant to McKay. Nancy will put a copy in the briefing book.

From: Nowacki, John (USAEO) [mailto:John.Nowacki@usdoj.gov]

Sent: Thursday, March 01, 2007 7:28 PM **To:** Hertling, Richard; Scott-Finan, Nancy **Subject:** Sentencing Reporting Memos

The memo from DAG Comey and the guidance from Mary Beth Buchanan are attached.

<<Feb 16.2005.pdf>> <<Jan 28.2005.pdf>>



U.S. Department of Justice

Office of the Deputy Attorney General

The Deputy Attorney General

Washington, D.C. 20530

January 28, 2005

TO:

All Federal Prosecutors

FROM:

Deputy Attorney General

SUBJECT:

Department Policies and Procedures Concerning Sentencing

I. INTRODUCTION

The past few months have been a time of change and uncertainty in federal sentencing. Federal prosecutors have had to adapt to a shifting landscape, which you have done with characteristic professionalism and dedication. I thank you and commend you for your flexibility, your creativity and your good humor in these difficult circumstances. The challenges continue. Although the Supreme Court's ruling in *United States* v. *Booker* answered some of the questions raised in *Blakely* v. *Washington*, the sentencing system will continue to be a source of debate and litigation. Throughout, we must remain focused on our principles and our mission, which are clear and enduring.

First, we must do everything in our power to ensure that sentences carry out the fundamental purposes of sentencing. Those purposes, as articulated by Congress in the Sentencing Reform Act, are to reflect the seriousness of the offense, to promote respect for the law, to provide just punishment, to afford deterrence, to protect the public, and to offer opportunities for rehabilitation to the defendant.

Second, we must take all steps necessary to ensure adherence to the Sentencing Guidelines. One of the fundamental imperatives of the federal sentencing system is to avoid unwarranted disparity among similarly situated defendants. The Guidelines have helped to ensure consistent, fair, determinate and proportional punishment. They have also contributed to historic declines in crime. We must do our part to ensure that the Guidelines continue to set the standard for federal sentencing.

II. DEPARTMENT POLICIES AND PROCEDURES CONCERNING SENTENCING

Sentencing is a shared responsibility of the three branches of the federal government. The role of the Executive Branch is to enforce the law by bringing appropriate charges and advocating the consistent application of the Sentencing Guidelines and mandatory minimums, which reflect the judgments Congress has made about appropriate sentences for federal crimes. The following guidance is intended to help you faithfully execute that role in the wake of *Booker*.

A. Consistency in charging, pleas, and sentencing

Federal prosecutors must consult the Sentencing Guidelines at the charging stage, just as federal judges must consult the Guidelines at sentencing. In order to do our part in avoiding unwarranted disparities, federal prosecutors must continue to charge and pursue the most serious readily provable offenses. As set forth in Attorney General Ashcroft's Memorandum on Department Policies and Procedures Concerning Sentencing Recommendations and Sentencing Appeals (July 28, 2003), the "most serious" readily provable offenses are those that would generate the most substantial sentence pursuant to: (1) the Guidelines; (2) one or more applicable mandatory minimums; and/or (3) a consecutive sentence required by statute. One of the fundamental principles underlying the Guidelines is that punishment should be based on the real offense conduct of the defendant. To ensure that sentences reflect real offense conduct, prosecutors must present to the district court all readily provable facts relevant to sentencing.

B. Compliance with the Sentencing Guidelines

Federal prosecutors must actively seek sentences within the range established by the Sentencing Guidelines in all but extraordinary cases. Under the Guidelines, departures are reserved for rare cases involving circumstances that were not contemplated by the Sentencing Commission. Accordingly, federal prosecutors must obtain supervisory authorization to recommend or stipulate to a sentence outside the appropriate Guidelines range or to refrain from objecting to a defendant's request for such a sentence.

C. Appeals of unreasonable sentences

Federal prosecutors must preserve the ability of the United States to appeal "unreasonable" sentences. The Solicitor General will ensure that the Department takes consistent and judicious positions in pursuing sentencing appeals. Accordingly, in any case in which the sentence imposed is below what the United States believes is the appropriate Sentencing Guidelines range (except uncontested departures pursuant to the Guidelines, with supervisory approval), federal prosecutors must oppose the sentence and ensure that the record is sufficiently developed to place the United States in the best position possible on appeal. If a sentence not only is below the Guidelines range, but also, in the judgment of the United States Attorney or component head, fails to reflect the

purposes of sentencing, then the prosecutor should seek approval from the Solicitor General to file an appeal.

D. Reporting of adverse sentencing decisions

Although the Department has not proposed or endorsed any particular action by Congress or the Sentencing Commission in the wake of *Booker*, we must continuously assess the impact of the Supreme Court's rulings based on accurate, real-time information on sentencing, in order to play an appropriate and effective role in the public debate. The existing requirements for reporting adverse decisions set forth in the U.S. Attorney's Manual remain in effect. In addition, the Executive Office for United States Attorneys is distributing instructions for reporting (1) sentences outside the appropriate Sentencing Guidelines range, and (2) cases in which the district court failed to calculate a Guideline range before imposing an unreasonable sentence. This reporting requirement applies to all United States Attorney's Offices and litigating divisions.

III. CONCLUSION

I know how hard you work and what credit that work brings to this great institution and this country. Our job is to bring justice to criminals and for their victims. Your ability and dedication will get the job done in these challenging times.

BOOKER SENTENCING REPORT FORM

-	District	of	
Guidelines range (unless to (b) if the court refuses to sentences below the government of the This form replaces	he departure was requested calculate a range, or (c) is rangent's recommended range the "Blakely Sentencing Relistrict Court Sentencing Court	eport Form," but does not replace	ole, a 5K1.1 motion), s made but the court ethe "Standard Form
Defendant (Last, first) 2. AUSA		6. Applicable guidelines range (in months) 7. Actual sentence imposed	
3. LIONS Number or USAO Number		(in months) 8. Did the court refuse to (a) determine a guidelines range or (b) apply an enhancement warranted under the facts as found by the court?	Yes
4. Court Number		9. Sentencing Date	
5. Primary Offense Of Conviction (indicate only one)	Drugs Guns/violent crime Economic Crime Child porn/ Exploitation Immigration Other (explain)	10. Was the actual sentence above or below the guidelines range?	Above Below
Did the mandator 12. Please provide a b	y minimum require a sente	cicate what the minimum was: _ence higher than the guideline rant's rationale for sentencing outs in understanding the significant	side the range and any

From:

Hertling, Richard

Sent:

Friday, March 02, 2007 8:05 PM

To:

Moschella, William

Cc:

Scott-Finan, Nancy

_ - - -

Subject: FW: Monday briefing re US attys

Tracking: Recipient

Read

Moschella, William Read: 3/3/2007 3:38 PM

Scott-Finan, Nancy

Will: can you do Monday morning?

From: Johnson, Michone [mailto:Michone.Johnson@mail.house.gov]

Sent: Friday, March 02, 2007 8:04 PM

To: Scott-Finan, Nancy; Mincberg, Elliot; Hertling, Richard

Subject: RE: Monday briefing re US attys

10am on Monday.

----Original Message----

From: Scott-Finan, Nancy [mailto:Nancy.Scott-Finan@usdoj.gov]

Sent: Friday, March 02, 2007 5:05 PM **To:** Mincberg, Elliot; Hertling, Richard

Cc: Johnson, Michone

Subject: RE: Monday briefing re US attys

I apologize for not getting back to you, Elliot, as we are working on this. Do you know what times she would be available for a phone call. Thanks.

From: Mincberg, Elliot [mailto:Elliot.Mincberg@mail.house.gov]

Sent: Friday, March 02, 2007 5:03 PM

To: Hertling, Richard

Cc: Scott-Finan, Nancy; Johnson, Michone **Subject:** Monday briefing re US attys

I'm following up on our brief conversation today re completing the briefing on the US attys dismissal. As you know, we responded to the initial email from Nancy and indicated yesterday that Ms Sanchez would be available and would very much like a resumed briefing on Monday morning concerning the reasons for dismissing a number of the US Attorneys, which was not covered at the abbreviated briefing on Tuesday. I told you that I had not heard from Nancy on that, and you suggested that a phone briefing may now be what is practical. I responded that a phone briefing would be acceptable, but I still have not heard back (tho I left another phone message with Nancy after you and I talked). PLEASE get back to us on this! Thanks

From: Hertling, Richard

Sent: Friday, March 02, 2007 8:15 PM

To: 'Johnson, Michone'; Scott-Finan, Nancy; Mincberg, Elliot

Subject: RE: Monday briefing re US attys

we will check and see and get back to you, but we will make every effort to accommodate that schedule.

From: Johnson, Michone [mailto:Michone.Johnson@mail.house.gov]

Sent: Friday, March 02, 2007 8:04 PM

To: Scott-Finan, Nancy; Mincberg, Elliot; Hertling, Richard

Subject: RE: Monday briefing re US attys

10am on Monday.

----Original Message----

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Sent: Friday, March 02, 2007 5:05 PM **To:** Mincberg, Elliot; Hertling, Richard

Cc: Johnson, Michone

Subject: RE: Monday briefing re US attys

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To: Hertling, Richard

Cc: Scott-Finan, Nancy; Johnson, Michone **Subject:** Monday briefing re US attys

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From:

Hertling, Richard

Sent:

Saturday, March 03, 2007 3:32 PM

To:

'Johnson, Michone'; Scott-Finan, Nancy; Mincberg, Elliot

Subject: RE: Monday briefing re US attys

Tracking: Recipient

Read

'Johnson, Michone'

Scott-Finan, Nancy Read: 3/3/2007 3:45 PM

Mincberg, Elliot

Michone: we can do 10 a.m. Nancy Scott-Finan will be contacting you to firm up the details.

From: Johnson, Michone [mailto:Michone.Johnson@mail.house.gov]

Sent: Friday, March 02, 2007 8:04 PM

To: Scott-Finan, Nancy; Mincberg, Elliot; Hertling, Richard

Subject: RE: Monday briefing re US attys

10am on Monday.

----Original Message-----

From: Scott-Finan, Nancy [mailto:Nancy.Scott-Finan@usdoj.gov]

Sent: Friday, March 02, 2007 5:05 PM To: Mincberg, Elliot; Hertling, Richard

Cc: Johnson, Michone

Subject: RE: Monday briefing re US attys

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From: Mincberg, Elliot [mailto:Elliot.Mincberg@mail.house.gov]

Sent: Friday, March 02, 2007 5:03 PM

To: Hertling, Richard

Cc: Scott-Finan, Nancy; Johnson, Michone Subject: Monday briefing re US attys

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From:

Hertling, Richard

Sent:

Monday, March 05, 2007 9:25 AM

To:

'Looney, Andrea B.'

Subject: RE: Updated Congressional Hearings List 3/2/07

yeah. I think our game plan is to try to lower the temperature (*vide* Saturday's Post story) by explicating that when we said "performance-related" we tended to mean disagreements over priorities or other policy differences or management shortcomings rather than "they were doing a bad job as prosecutors/lawyers." That may take the temperature of most of these former USAs down a couple of notches. I think we are also going to admit mishandling the firings int he oral statement. Stay tuned, this is still a moving target, but I will try to keep you informed.

From: Looney, Andrea B. [mailto:Andrea_B._Looney@who.eop.gov]

Sent: Monday, March 05, 2007 9:22 AM

To: Hertling, Richard

Subject: RE: Updated Congressional Hearings List 3/2/07

Thanks.

From: Hertling, Richard [mailto:Richard.Hertling@usdoj.gov]

Sent: Monday, March 05, 2007 9:21 AM

To: Looney, Andrea B.

Subject: RE: Updated Congressional Hearings List 3/2/07

we are not yet sure. We are confident the 4 US Attorneys coming to the House hearing in the afternoon. We also know the Senators invited 2 other USAs (Bogden and Charlton), but we do not know if either of them is coming.

From: Looney, Andrea B. [mailto:Andrea_B._Looney@who.eop.gov]

Sent: Monday, March 05, 2007 9:19 AM **To:** Hertling, Richard; Frech, Christopher W.

Subject: RE: Updated Congressional Hearings List 3/2/07

Who is testifying at tomorrow's Schumer US Atty hearing? I don't see anyone listed yet on the website. I know you all don't have anyone.

From: Hertling, Richard [mailto:Richard.Hertling@usdoj.gov]

Sent: Friday, March 02, 2007 8:00 PM

To: Looney, Andrea B.; Frech, Christopher W.

Subject: FW: Updated Congressional Hearings List 3/2/07

FYI

From: Cabral, Catalina

Sent: Friday, March 02, 2007 6:39 PM

To: Ablin, Erik; Adams, Roger (OPA); Akers, Eric J.; Alexander, Craig (ENRD); Ambrose, Cheryl; Ames, Andrew; Beach, Andrew; Blake, Dave; Blank, Kelly; Block, Jonathan; Boote, John; Brand, Rachel; Bronick, Matthew; Buchanan, David; Burton, Faith; Callier, Saundra M; Carroll, April J.; Clifton,

Deborah J; Coehins, Bridget C; Cole, Deloris L; Collins, Muriel; Comisac, Rena (CRT); Conway, Janice (USMS); Creighton, Kelly M (OIPR); Criminal Division; Csontos, Stephen J. (TAX); Daley, Cybele; Day, Regina (ENRD); DeFalaise, Lou (OARM); Delamar, Earnestine (CRT); Dunklin, Shirley D. (OIG); Falksen, Marilyn L; Fine, Glenn A. (OIG); Freeman, Andria D; Gonzales, Mary; Goodling, Monica; Hertling, Richard; Hill, Darryl R.; Hunt, Jody (CIV); Johnson, Suzanne R; Jones, Gregory M. (CRM); Jones, Kevin R; Jones, Liza M.; Jordan, Wyevetra G; Katsas, Gregory; Kelly, Candace (USAHI); Kho, Irene (CRS); Kumor, Daniel J.; Lapara, Joan M; Larry Ford; Long, Linda E; Lowry, Kim; Magnuson, Cynthia; Mallon, Carmen L; Mark Chait; Martin, Paul K. (OIG); Matthews, Vonda; Mayer, Diana (USMS); McDonald, Esther Slater; McNulty, John (USMS); Meyer, Troy (OIG); Milius, Pauline (ENRD); Miller, Charles S; Moschella, William; Murray, Fred F. (TAX); Noory, John (USMS); O'Leary, Karin; Pagliocca, Theresa; Pallotto, Adam; Parmiter, Robert B; Pearlman, Heather (CIV); Peterson, Evan; Pritchard, Faye; Reld, Mary; Ridgway, George; Roland, Sarah E; Rybicki, James (USAVAE); Sampson, Kyle; Schnedar, Cynthia A. (OIG); Scolinos, Tasia; Scott-Finan, Nancy; Seidel, Rebecca; Sesker, Sonya J; Shaw, Aloma A; Sierra, Bryan; Silas, Adrien; Smith, David L. (USAEO); Smith, Kimberly A; Stearns, Dione C; Stout, Stacey L; Sullivan, Bili; Suppa, Sharon; Talamona, Gina; Taylor, Velma; Townsell, Christina L.; Wade, Jill C; Warwick, Brian; Washington, Tracy T; Wells, Kenya; White, Clifford; Williams, Kim (ENRD); Williamson, Angela; Wilson, Karen L; Woolner, Rhodora (ENRD); Wroblewski, Jonathan

Subject:

Updated Congressional Hearings List 3/2/07

<<Hearings List 3.2.07.doc>>

Catalina Cabral
U.S. DEPARTMENT OF JUSTICE
Office of Legislative Affairs
Catalina.Cabral@USDOJ.gov
(202) 514-4828

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 9:30 AM

To:

'Looney, Andrea B.'

Subject: RE: Updated Congressional Hearings List 3/2/07

From: Looney, Andrea B. [mailto:Andrea_B._Looney@who.eop.gov]

Sent: Monday, March 05, 2007 9:26 AM

To: Hertling, Richard

Subject: RE: Updated Congressional Hearings List 3/2/07

Ok, appreciate that.

From: Hertling, Richard [mailto:Richard.Hertling@usdoj.gov]

Sent: Monday, March 05, 2007 9:25 AM

To: Looney, Andrea B.

Subject: RE: Updated Congressional Hearings List 3/2/07

yeah. I think our game plan is to try to lower the temperature (vide Saturday's Post story) by explicating that when we said "performance-related" we tended to mean disagreements over priorities or other policy differences or management shortcomings rather than "they were doing a bad job as prosecutors/lawyers." That may take the temperature of most of these former USAs down a couple of notches. I think we are also going to admit mishandling the firings int he oral statement. Stay tuned, this is still a moving target, but I will try to keep you informed.

From: Looney, Andrea B. [mailto:Andrea_B._Looney@who.eop.gov]

Sent: Monday, March 05, 2007 9:22 AM

To: Hertling, Richard

Subject: RE: Updated Congressional Hearings List 3/2/07

Thanks.

From: Hertling, Richard [mailto:Richard.Hertling@usdoj.gov]

Sent: Monday, March 05, 2007 9:21 AM

To: Looney, Andrea B.

Subject: RE: Updated Congressional Hearings List 3/2/07

we are not yet sure. We are confident the 4 US Attorneys coming to the House hearing in the afternoon. We also know the Senators invited 2 other USAs (Bogden and Charlton), but we do not know if either of them is coming.

From: Looney, Andrea B. [mailto:Andrea B. Looney@who.eop.gov]

Sent: Monday, March 05, 2007 9:19 AM **To:** Hertling, Richard; Frech, Christopher W.

Subject: RE: Updated Congressional Hearings List 3/2/07

Who is testifying at tomorrow's Schumer US Atty hearing? I don't see anyone listed yet on the website. I know you all don't have anyone.

From: Hertling, Richard [mailto:Richard.Hertling@usdoj.gov]

Sent: Friday, March 02, 2007 8:00 PM **To:** Looney, Andrea B.; Frech, Christopher W.

Subject: FW: Updated Congressional Hearings List 3/2/07

FYI

From: Cabral, Catalina

Sent: Friday, March 02, 2007 6:39 PM

To: Ablin, Erik; Adams, Roger (OPA); Akers, Eric J.; Alexander, Craig (ENRD); Ambrose, Cheryl; Ames, Andrew; Beach, Andrew; Blake, Dave; Blank, Kelly; Block, Jonathan; Boote, John; Brand, Rachel; Bronick, Matthew; Buchanan, David; Burton, Faith; Callier, Saundra M; Carroll, April J.; Clifton, Deborah J; Coehins, Bridget C; Cole, Deloris L; Collins, Muriel; Comisac, Rena (CRT); Conway, Janice (USMS); Creighton, Kelly M (OIPR); Criminal Division; Csontos, Stephen J. (TAX); Daley, Cybele; Day, Regina (ENRD); DeFalaise, Lou (OARM); Delamar, Earnestine (CRT); Dunklin, Shirley D. (OIG); Falksen, Marllyn L; Fine, Glenn A. (OIG); Freeman, Andria D; Gonzales, Mary; Goodling, Monica; Hertling, Richard; Hill, Darryl R.; Hunt, Jody (CIV); Johnson, Suzanne R; Jones, Gregory M. (CRM); Jones, Kevin R; Jones, Liza M.; Jordan, Wyevetra G; Katsas, Gregory; Kelly, Candace (USAHI); Kho, Irene (CRS); Kumor, Danlel J.; Lapara, Joan M; Larry Ford; Long, Linda E; Lowry, Kim; Magnuson, Cynthia; Mallon, Carmen L; Mark Chait; Martin, Paul K. (OIG); Matthews, Vonda; Mayer, Diana (USMS); McDonald, Esther Slater; McNulty, John (USMS); Meyer, Troy (OIG); Millus, Pauline (ENRD); Miller, Charles S; Moschella, William; Murray, Fred F. (TAX); Noory, John (USMS); O'Leary, Karin; Pagliocca, Theresa; Pallotto, Adam; Parmiter, Robert B; Pearlman, Heather (CIV); Peterson, Evan; Pritchard, Faye; Reid, Mary; Ridgway, George; Roland, Sarah E; Rybicki, James (USAVAE); Sampson, Kyle; Schnedar, Cynthia A. (OIG); Scolinos, Tasia; Scott-Finan, Nancy; Seidel, Rebecca; Sesker, Sonya J; Shaw, Aloma A; Sierra, Bryan; Silas, Adrien; Smith, David L. (USAEO); Smith, Kimberly A; Steams, Dione C; Stout, Stacey L; Sullivan, Bill; Suppa, Sharon; Talamona, Gina; Taylor, Velma; Townsell, Christina L; Wade, Jill C; Warwick, Brian; Washington, Tracy T; Wells, Kenya; White, Clifford; Williams, Kim (ENRD); Williamson, Angela; Wilson, Karen L; Woolner, Rhodora (ENRD); Wroblewski, Jonathan

Subject: Updated Congressional Hearings List 3/2/07

<<Hearings List 3.2.07.doc>>

Catalina Cabral
U.S. DEPARTMENT OF JUSTICE
Office of Legislative Affairs
Catalina.Cabral@USDOJ.gov
(202) 514-4828

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 2:53 PM

To:

Sampson, Kyle

Subject: RE:

Tracking: Recipient

nt Read

Sampson, Kyle Read: 3/5/2007 3:03 PM

From: Sampson, Kyle

Sent: Monday, March 05, 2007 2:49 PM

To: McNulty, Paul J; Moschella, William; Hertling, Richard; Scolinos, Tasia; Battle, Michael (USAEO)

Cc: Elston, Michael (ODAG); Roehrkasse, Brian; Goodling, Monica; Washington, Tracy T

Subject: RE: Importance: High

Okay - two things:

1. We are set for 5pm at the White House. I need WAVES info from each of you: DOBs and SSNs.

2. Kelley says that among other things they'll want to cover (1) Administration's position on the legislation (Will's written testimony says that we oppose the bill, raising White House concerns); and (2) how we are going to respond substantively to each of the U.S. Attorney's allegations that they were dismissed for improper reasons.

From: Sampson, Kyle

Sent: Monday, March 05, 2007 2:30 PM

To: McNulty, Paul J; Moschella, William; Hertling, Richard; Scolinos, Tasia; Battle, Michael (USAEO)

Cc: Elston, Michael (ODAG); Roehrkasse, Brian; Goodling, Monica; Washington, Tracy T

Subject: FW: Importance: High

All, please see the below. I propose to you all that I propose 5pm to Bill -- I assume they'll want us to go over

there. Thoughts?

From: Kelley, William K. [mailto:William_K._Kelley@who.eop.gov]

Sent: Monday, March 05, 2007 1:57 PM

To: Sampson, Kyle

Subject:

Kyle—We've been tasked with getting a meeting together with you, Paul, Will, DOJ leg and pa, and maybe Battle - today — to go over the Administration's position on all aspects of the US Atty issue, including what we are going to say about the proposed legislation and why the US Attys were asked to resign. There's a hearing tomorrow at which Will is scheduled to testify, so we have to get this group together with some folks here asap. Can you look into possible times? Thanks, and sorry to impose.

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 4:05 PM

To:

Burton, Faith

Subject:

Re: URGENT

Will is our witness. Think about how we would want to frame an answer.

----Original Message----

From: Burton, Faith To: Hertling, Richard

Sent: Mon Mar 05 16:03:43 2007

Subject: Re: URGENT

We would not provide such highly deliberative docs in which the WH has such significant equities - no way would the WH allow that. Need to think about how exactly to phrase the response but Will may have some thoughts.

----Original Message----

From: Hertling, Richard

To: Burton, Faith

Sent: Mon Mar 05 15:48:29 2007

Subject: Re: URGENT

What is the correct response if at the US Attorney hearing tomorrow Will is asked by HJC to provide emails and other communications we had with the WH on firing US Attorneys?

----Original Message----

From: Burton, Faith To: Hertling, Richard

Sent: Mon Mar 05 15:46:53 2007

Subject: Re: URGENT

Yes, just landed - will come directly to the office - (but don't have bags yet) - I can call you from the car.

----Original Message----

From: Hertling, Richard

To: Burton, Faith

Sent: Mon Mar 05 15:43:23 2007

Subject: URGENT

Are you back yet?

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 5:02 PM

To:

Scott-Finan, Nancy

Subject:

Re: Southern California stats - Lam

Perfect, thanks.

----Original Message---From: Scott-Finan, Nancy
To: 'Miner, Matt (Judiciary-Rep)' <Matt_Miner@judiciary-rep.senate.gov>;
Jack_Daly@judiciary-rep.senate.gov <Jack_Daly@judiciary-rep.senate.gov>; O'Connor, Reed
(Judiciary-Rep) <Reed_O'Connor@judiciary-rep.senate.gov>; 'Hayes, Bradley (JudiciaryRep)' <Bradley_Hayes@judiciary-rep.senate.gov>; 'Higgins, Stephen (Judiciary-Rep)'
<Stephen_Higgins@judiciary-rep.senate.gov>; 'Matal, Joe (Judiciary-Rep)'
<Joe_Matal@judiciary-rep.senate.gov>; 'jesse_baker@judiciary-rep.senate.gov'
<jesse_baker@judiciary-rep.senate.gov>
CC: Hertling, Richard
Sent: Mon Mar 05 17:00:07 2007
Subject: Southern California stats - Lam

Pay special attention to the last point about the drop in immigration cases over the past two years. The combination of that fact plus Sen Feinstein's letter on the same subject, should make the case.

Gun Prosecutions in SDCA:

- --- 88 gun cases in five years ('02 '06) (during those same years, SDAL, where Sen Sessions was USA, with 1/5th the resources, prosecuted 439 cases.)
- --- Only Guam and the Virgin Islands had a worst record during that same stretch.

Immigration prosecutions in SDCA:

- --- Both in cases and defendants, SDCA is 4th of the 5 border districts from '02 '06 (New Mexico is lower but has only about half the prosecutors).
- The most striking thing is that SDCA immigration prosecutions dropped by more than 40% from '04 to '06, just when the President was pushing for tougher enforcement at the border. Also, Arizona was down 15% during this same time even though it was given more prosecutors. The other 3 districts increased their caseloads.

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 5:23 PM

To:

Sampson, Kyle; Goodling, Monica; 'Bill.Mercer@SMOJMD.USDOJ.gov'

Subject:

Fw: H15, US Atty - ODAG Tstmny (Control -13441)

Attachments:

USAttys01.doc with TFB comments.doc

----Original Message-----From: Scott-Finan, Nancy

To: Moschella, William; Hertling, Richard; Elston, Michael (ODAG); Nowacki, John (USAEO)

CC: Silas, Adrien

Sent: Mon Mar 05 17:14:17 2007

Subject: FW: H15, US Atty - ODAG Tstmny (Control -13441)



USAttys01.doc with TFB comment...

I am traching the OMB passback. Most of the changes are stylistic, and I do not have a problem with accepting the stylistic edits. How strongly do we feel about the substantive edits?

----Original Message----

From: Silas, Adrien

Sent: Monday, March 05, 2007 5:02 PM

To: Scott-Finan, Nancy

Subject: FW: H15, US Atty - ODAG Tstmny (Control -13441)

Please see the attached.

----Original Message----

From: Silas, Adrien

Sent: Monday, March 05, 2007 2:54 PM

To: David Smith; Natalie Voris; Nowacki, John (USAEO)

Cc: Moschella, William; Scott-Finan, Nancy

Subject: H15, US Atty - ODAG Tstmny (Control -13441)

PARTIAL OMB passback of interagency comments on the draft ODAG statement on U.S. attorneys. Reaction?

----Original Message----

From: Simms, Angela M. [mailto:Angela M. Simms@omb.eop.gov]

Sent: Monday, March 05, 2007 2:28 PM

To: Silas, Adrien Cc: Justice Lrm

Subject: (Partial) Passback LRM AMS-110-37: Justice Testimony on S.580

Adrien,

Attached are comments from the Domestic Policy Council, and below are comments from OMB Counsel staff. However, I am still following up with offices that have not responded, so this is not a complete passback.

Please let me know Justice's response to the comments included in this e-mail.

Angie

202-395-3857

OMB Counsel Staff Comments:

I am OK with this, and I like the addition of specific problems under the prior statutory scheme. That said, DOJ needs to be certain that the anecdotes will survive scrutiny.

Has someone at DOJ run a NEXIS search on the two examples to see what local defenders of the relevant US Attorneys said at the time? Were there hearings/floor statements on the West Virginia example? I don't think we need this information in order to clear the testimony, but DOJ should know the landmines before Will uses this information in his oral testimony.



Department of Justice

STATEMENT

OF

WILLIAM E. MOSCHELLA PRINCIPAL ASSOCIATE DEPUTY ATTORNEY GENERAL UNITED STATES DEPARTMENT OF JUSTICE

BEFORE THE

COMMITTEE ON THE JUDICIARY UNITED STATES HOUSE OF REPRESENTATIVES

CONCERNING

"H.R. 580, RESTORING CHECKS AND BALANCES IN THE NOMINATION PROCESS OF U.S. ATTORNEYS"

PRESENTED ON

MARCH 6, 2007

Testimony of

William E. Moschella Principal Associate Deputy Attorney General U.S. Department of Justice

Committee on the Judiciary United States House of Representatives

"H.R. 580, Restoring Checks and Balances in the Nomination Process of U.S. Attorneys"

March 6, 2007

Chairman Conyers, Congressman Smith, and members of the Committee, thank you for the invitation to discuss the importance of the Justice Department's United States Attorneys.

The Department of Justice opposes H.R. 580, the "Preserving United States Attorneys

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Independence Act of 2007" as presently drafted, for the reasons set forth herein.		Deleted:
As the chief federal law-enforcement officers in their districts, our 93 U.S. Attorneys		
represent the Attorney General and the Department of Justice throughout the United States. U.S.		Poletodi
Attorneys are not just prosecutors; they are government officials charged with managing and	م	Deleted:
implementing the policies and priorities of the President and the Attorney General. The Attorney		
General has set forth key priorities for the Department of Justice, and in each of their districts,		
U.S. Attorneys lead the Department's efforts to protect America from terrorist attacks, fight	' معمد	Deleted: and
violent crime, combat illegal drug trafficking, ensure the integrity of government and the		
marketplace, enforce our immigration laws, and prosecute crimes that endanger children and		
families—including child pornography, obscenity, and human trafficking.		

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United States Attorneys serve at the pleasure of the President. Like any other high-ranking officials in the Executive Branch, they may be removed for any reason or no reason. The Department of Justice—including the office of United States Attorney—was created precisely so that the government's legal business could be effectively managed and carried out through a coherent program under the supervision of the Attorney General. Unlike judges, who are supposed to act independently of those who nominate them, U.S. Attorneys are accountable to the Attorney General, and through him, to the President—the head of the Executive Branch. This accountability ensures compliance with Department policy, and is often recognized by the Members of Congress who write to the Department to encourage various U.S. Attorneys' Offices to focus on a particular area of law enforcement.

The Attorney General and the Deputy Attorney General are responsible for evaluating the performance of the United States Attorneys and ensuring that they are leading their offices effectively. It should come as no surprise to anyone that, in an organization as large as the Justice Department, U.S. Attorneys are removed or asked or encouraged to resign from time to time. However, in this Administration U.S. Attorneys are never—repeat, never—removed, or asked or encouraged to resign, in an effort to retaliate against them for, or interfere with them in, or inappropriately influence a particular investigation, criminal prosecution, or civil case. Any suggestion to the contrary is unfounded, and it irresponsibly undermines the reputation for impartiality the Department has earned over many years and on which it depends.

Turnover in the position of U.S. Attorney is not uncommon and should be expected, particularly after a U.S. Attorney's four-year term has expired. When a presidential election results in a change of administration, every U.S. Attorney leaves and the new President nominates a successor for confirmation by the Senate. Moreover, U.S. Attorneys do not

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necessarily stay in place even during an administration. For example, approximately half of the U.S. Attorneys appointed at the beginning of the Bush Administration had left office by the end of 2006. Of the U.S. Attorneys whose resignations have been the subject of recent discussion, each one had served longer than four years prior to being asked to resign.

Given the reality of turnover among the United States Attorneys, our system depends heavily on the dedicated service of the career investigators and prosecutors. While a new U.S. Attorney may articulate new priorities or emphasize different types of cases, the effect of a U.S. Attorney's departure on an existing investigation is, in fact, minimal, and that is as it should be. The career civil servants who prosecute federal criminal cases are dedicated professionals and an effective U.S. Attorney relies on the professional judgment of those prosecutors.

The leadership of an office is more than the direction of individual cases. It involves managing limited resources, maintaining high morale in the office, and building relationships with federal, state, and local law enforcement partners. When a U.S. Attorney submits his or her resignation, the Department must first determine who will serve temporarily as interim U.S. Attorney. The Department has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's Office during the period when there is not a presidentially-appointed, Senate-confirmed United States Attorney. Often, the Department looks to the First Assistant U.S. Attorney or another senior manager in the office to serve as U.S. Attorney on an interim basis. When neither the First Assistant nor another senior manager in the office is able or willing to serve as interim U.S. Attorney, or when the appointment of either would not be appropriate in the circumstances, the Department has looked to other, qualified Department employees. For example, in the District of Minnesota and the Northern District of Iowa, the First Assistant took federal retirement at or near the same time that the U.S. Attorney resigned, which required the Department to select another official to lead the office.

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At no time, however, has the Administration sought to avoid the confirmation process in the Senate by appointing an interim U.S. Attorney and then refusing to move forward—in consultation with home-State Senators—on the selection, nomination, confirmation and appointment of a new U.S. Attorney. Not once. In every single case where a vacancy occurs, the Bush Administration is committed to having a United States Attorney who is confirmed by the Senate. And the Administration's actions bear this out. Every time a vacancy has arisen, the President has either made a nomination, or the Administration has worked????? to select candidates for nomination. The appointment of U.S. Attorneys by and with the advice and consent of the Senate is unquestionably the appointment method preferred by the Senate, and it is unquestionably the appointment method preferred by the Administration.

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Since January 20, 2001, 125 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 16 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 15 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 16 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill five of these positions, has interviewed candidates for nomination for seven more positions, and is waiting to receive names to set up interviews for the remaining positions—all in consultation with home-state Senators.

However, while that nomination process continues, the Department must have a leader in place to carry out the important work of these offices. To ensure an effective and smooth transition during U.S. Attorney vacancies, the office of the U.S. Attorney must be filled on an

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interim basis. To do so, the Department relies on the Vacancy Reform Act ("VRA"), 5 U.S.C. § 3345(a)(1), when the First Assistant is selected to lead the office, or the Attorney General's appointment authority in 28 U.S.C. § 546 when another Department employee is chosen. Under the VRA, the First Assistant may serve in an acting capacity for only 210 days, unless a nomination is made during that period. Under an Attorney General appointment, the interim U.S. Attorney serves until a nominee is confirmed the Senate. There is no other statutory authority for filling such a vacancy, and thus the use of the Attorney General's appointment authority, as amended last year, signals nothing other than a decision to have an interim U.S. Attorney who is not the First Assistant. It does not indicate an intention to avoid the confirmation process, as some have suggested.

H.R. 580 would supersede last year's amendment to 28 U.S.C. § 546 that authorized the Attorney General to appoint an interim U.S. Attorney to serve until a person fills the position by being confirmed by the Senate and appointed by the President. Last year's amendment was intended to ensure continuity of operations in the event of a U.S. Attorney vacancy that lasts longer than expected. H.R. 580 would not permit the Attorney General's authority under current law to be tested in practice.

Prior to last year's amendment, the Attorney General could appoint an interim U.S.

Attorney for the first 120 days after a vacancy arose; thereafter, the district court was authorized to appoint an interim U.S. Attorney. In cases in which a Senate-confirmed U.S. Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in recurring problems. Some district courts recognized the conflicts inherent in the appointment of an interim U.S. Attorney who would then have matters before the court—not to mention the addity of one branch of government appointing officers of another—and simply refused to exercise the appointment authority. In those cases, the Attorney General was

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Comment [b1]: Given that the A.G. has used the new interim appointment authority, it sounds like it is fairer to say that it wouldn't permit that authority to be tested in practice for any extended or significant period of time.

Comment [b2]; This aside was removed from DAG McNulty's testimony.

consequently required to make multiple successive 120-day interim appointments. Other district courts ignored the inherent conflicts and sought to appoint as interim U.S. Attorneys wholly unacceptable candidates who lacked the required security???? clearances or appropriate qualifications.

Two examples demonstrate the shortcomings of the previous system and the system contemplated in H.R. 580. During President Reagan's Administration, the district court appointed in the Southern District of West Virginia an interim U.S. Attorney who was neither a Justice Department employee nor an individual with the requisite security clearances????. The new U.S. Attorney sought access to law-enforcement sensitive investigative materials related to the office's most sensitive public corruption investigation. The problem was that the interim U.S. Attorney had no clearances or had then undergone a background investigation so that the Attorney General and the Federal Bureau of Investigation could have complete confidence in the individual. The appointment forced the Department to remove the case files from the U.S. Attorney's office and bring them to Washington. In the end, the Department expedited the nomination of the permanent U.S. Attorney and appointed him to replace the court-appointed individual pending his confirmation.

In a second case, occurring in 2005, the district court appointed as interim U.S. Attorney in South Dakota an individual who similarly was not a Department of Justice or federal employee and had never undergone the appropriate background check. As a result, the interim U.S. Attorney could have no access to classified information. The U.S. Attorney could not receive information from his district's anti-terrorism coordinator, its Joint Terrorism Task Force, or its Field Intelligence Group. In a post-9/11 world, this situation was unacceptable.

Despite these two notorious instances, in most cases, the district courts have simply

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Comment [63]: Confusing Suggest: "had no elearnaces and had not their undergone a background investigation; thus, the Attorney General and the Federal Bureau of Investigation could not have complete confidence in the individual."

Comment [94]: Could critics attempt to use this observation to undertur the argument in the testimony that under current law, the Department always move promptly to get its permanent appointees before the Senate? In other words, critics might say, if the Department "expedited" a nomination to replace a problematic interim appointee, it has acknowledged that the speed with which it operates can depend on whether it approves of the interim appointment; thus, critics might ask, what reason is there to believe it would not take the converse step-by footdragging in circumstances where its preferred choice is already in place as interim U.S. attorney?

It might be worth it to anticipate and respond to that possible objection—or, if it would be too much of a detour to do so to rentove this sentence, which is not critical to the underlying point.

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appointed the Attorney General's choice as interim U.S. Attorney, revealing the fact that most judges have recognized the importance of appointing an interim U.S. Attorney who enjoys the confidence of the Attorney General. In other words, the most important factor in the selection of past court-appointed interim U.S. Attorneys was the Attorney General's recommendation. By foreclosing the possibility of judicial appointment of interim U.S. Attorneys unacceptable to the Administration, last year's amendment to Section 546 appropriately eliminated a procedure that created unnecessary problems without any apparent benefit.

The Department's principal objection to H.R. 580 is that it would be inappropriate, and inconsistent with sound separation of powers principles, to vest federal courts with the authority to appoint a critical Executive Branch officer such as a United States Attorney. We are aware of no other agency where federal judges—members of a separate branch of government—appoint on an interim basis senior, policymaking staff of an agency. Such a judicial appointee would have authority for litigating the entire federal criminal and civil docket before the very district court to which he or she was beholden for the appointment. This arrangement, at a minimum, gives rise to an appearance of potential conflict that undermines the performance or perceived performance of both the Executive and Judicial Branches. A judge may be inclined to select a U.S. Attorney who shares the judge's ideological or prosecutorial philosophy. Or a judge may select a prosecutor apt to settle cases and enter plea bargains, so as to preserve judicial resources. See Wiener, Inter-Branch Appointments After the Independent Counsel: Court Appointment of United States Attorneys, 86 Minn. L. Rev. 363, 428 (2001) (concluding that court appointment of interim U.S. Attorneys is unconstitutional).

Prosecutorial authority should be exercised by the Executive Branch in a unified manner, consistent with the application of criminal enforcement policy under the Attorney General.

Court-appointed U.S. Attorneys would be at least as accountable to the chief judge of the district

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court as to the Attorney General, a situation that could, in some circumstances become untenable. In no context is accountability more important to our society than on the front lines of law enforcement and the exercise of prosecutorial discretion, and the Department contends that the chief prosecutor should be accountable to the Attorney General, the President, and ultimately the people.

H.R. 580 appears to be aimed at addressing a problem that has not arisen. The Administration has repeatedly demonstrated its commitment to having a Senate-confirmed U.S. Attorney in every federal district. As noted, when a vacancy in the office of U.S. Attorney occurs, the Department typically looks first to the First Assistant or another senior manager in the office to serve as an acting or interim U.S. Attorney. Where neither the First Assistant nor another senior manager is able or willing to serve as an acting or interim U.S. Attorney, or where their service would not be appropriate under the circumstances, the Administration has looked to other Department employees to serve temporarily. No matter which way a U.S. Attorney is temporarily appointed, the Administration has consistently sought, and will continue to seek, to fill the vacancy—in consultation with home-State Senators—with a presidentially-nominated and Senate-confirmed nominee. The Department, therefore, does not believe a case has been made to repeal the current authority for appointing interim U.S. Attorneys.

Thank you again for the opportunity to testify, and I look forward to answering the Committee's questions.

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 5:34 PM

To:

Silas, Adrien; Scott-Finan, Nancy; Moschella, William; Elston, Michael (ODAG); Nowacki,

John (USAEO)

Subject:

Re: H15, US Atty - ODAG Tstmny (Control -13441)

We are in the meeting now.

----Original Message----

From: Silas, Adrien

To: Scott-Finan, Nancy; Moschella, William; Hertling, Richard; Elston, Michael (ODAG);

Nowacki, John (USAEO)

Sent: Mon Mar 05 17:33:46 2007

Subject: RE: H15, US Atty - ODAG Tstmny (Control -13441)

FYI, OMB says that there has been a high-level meeting on the issues in the testimony and the results of that meeting (including additional passback) will not be available until around 7 p.m. or later tonight.

From:

Cabral, Catalina

Sent:

Monday, March 05, 2007 6:26 PM

To:

Moschella, William; Elston, Michael (ODAG); Sampson, Kyle; Goodling, Monica; Nowacki, John (USAEO); Roehrkasse, Brian; Scolinos, Tasia; Hertling, Richard; Burton, Faith; Battle,

Michael (USAÉO); Margolis, David

Subject:

Letter For Tomorrow's Hearing from HJC

Attachments:

LettertoWEMfromHJCreUSA3.5.07.pdf



LettertoWEMfromH JCreUSA3.5.07....

Catalina Cabral U.S. DEPARTMENT OF JUSTICE Office of Legislative Affairs Catalina.Cabral@USDOJ.gov (202) 514-4828 MAR-05-2007 18:14

JOHN CONVERS, JR., Michigan

CHARMAN

LAMAR S. SMITH, Taxas RANKING MENORITY MEMBER

U.S. House of Representatives Committee on the Judiciary

Washington, DC 20515-6216 One Hundred Tenth Congress

FAX COVER SHEET

			DATE: 3/5/07
ro: Mr. William Moschella	clo	DLA	
FAX NO.: 514-4488			
FROM:		Far	r No.: (202) 225-4423
NUMBER OF PAGES IN THIS TRANSMISSION:		_	•
COMMENTS:			
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PLEASE CALL IF THERE ARE ANY PROBLEMS WITH THIS TRANSMISSION (202) 225-3951

MAR-05-2007 18:14
JOHN CONVERS, JR., Michigan

LAMAR S, SHITH, Your RANKING MINORITY MEMBER

U.S. House of Representatives Committee on the Indiciary

Washington, DC 20515-6216 One Hundred Centh Congress

March 5, 2007

Mr. William Moschella Principal Associate Deputy Attorney General U.S. Department of Justice 950 Pennsylvania Avenue, NW Washington, DC 20530

Dear Mr. Moschella:

In anticipation of tomorrow's hearing regarding the forced resignations of the eight United States Attorneys, we are submitting requests in advance so that you will be able to provide us with the necessary information at the hearing. We hope that the advance notice will help you as your prepare for the hearing. The requests are as follows:

- We have today learned that Michael Battle, head of the Executive Office of United States Attorneys, submitted his resignation some time ago. Please provide a copy of the resignation letter or communication and a record of all communications pertaining thereto.
- 2) Please detail the nature and extent of any communications the Department received on or behalf of Members of Congress concerning any of the terminated US Attorneys in advance of their terminations.
- 3) Please let us know which Members of Congress were given advance notification of the termination of the U.S Attorneys, the dates of such notification of the terminations, and the substance and nature of the notifications.
- 4) Please identify all individuals at the White House and Department of Justice who were involved in the creation of the lists of US Attorneys to terminate. Provide any supporting materials concerning these matters.
- 5) Please detail any communications the Department may have had with the terminated US Attorneys or any other US Attorneys concerning their specific failures to comply with particular Administration law enforcement priorities. Please provide any record or memorandum concerning these matters.

Mr. William Moschella Page Two March 5, 2007

We appreciate your cooperation in this matter, and we look forward to receiving answers to these and other questions tomorrow.

Sincerely,

The Monorable John Conyers, A

chairman, Committee on the ludiciary

The Honorable Linda T. Sanchez

Chairwoman, Subcommittee on

Commercial and Administrative Law

cc: The Honorable Lamar S. Smith

The Honorable Christopher B. Cannon

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 6:48 PM

To: Subject: Moschella, William FW: URGENT

----Original Message----

From: Burton, Faith

Sent: Monday, March 05, 2007 5:27 PM

To: Hertling, Richard Subject: RE: URGENT

Paul Colborn and I have conferred about this and suggest that the best answer for Will would be to say that we would need to consult with the WH and leave it at that. The WH has the major equities here. FB

----Original Message-----From: Hertling, Richard

Sent: Monday, March 05, 2007 4:05 PM

To: Burton, Faith Subject: Re: URGENT

Will is our witness. Think about how we would want to frame an answer.

----Original Message----

From: Burton, Faith To: Hertling, Richard

Sent: Mon Mar 05 16:03:43 2007

Subject: Re: URGENT

We would not provide such highly deliberative docs in which the WH has such significant equities - no way would the WH allow that. Need to think about how exactly to phrase the response but Will may have some thoughts.

----Original Message----

From: Hertling, Richard

To: Burton, Faith

Sent: Mon Mar 05 15:48:29 2007

Subject: Re: URGENT

What is the correct response if at the US Attorney hearing tomorrow Will is asked by HJC to provide emails and other communications we had with the WH on firing US Attorneys?

----Original Message----

From: Burton, Faith To: Hertling, Richard

Sent: Mon Mar 05 15:46:53 2007

Subject: Re: URGENT

Yes, just landed - will come directly to the office - (but don't have bags yet) - I can call you from the car.

----Original Message----

From: Hertling, Richard

To: Burton, Faith

Sent: Mon Mar 05 15:43:23 2007

Subject: URGENT

Are you back yet?

Tracking:

Recipient

Read

Recipient

Moschella, William

Read

Read: 3/5/2007 8:00 PM

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 7:03 PM

To:

Scott-Finan, Nancy

Cc: Subject: Goodling, Monica; Silas, Adrien

FW: Revised testimony

Please make Monica's changes.

From:

Goodling, Monica

Sent:

Monday, March 05, 2007 7:01 PM

To:

Scott-Finan, Nancy; Moschella, William; Scolinos, Tasia; Roehrkasse, Brian

Cc:

Hertling, Richard; Silas, Adrien

Subject:

RE: Revised testimony

I'll defer to others on whether this is still too leg heavy, but I had a few fixes from Friday that didn't make it into this draft. Please correct the below three paragraphs. Thanks!

Since January 20, 2001, 124 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 18 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 16 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 18 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill six of these positions, has interviewed candidates for nomination for eight more positions, and is waiting to receive names to set up interviews for the remaining positions—all in consultation with home-state Senators.

Also:

Two examples demonstrate the shortcomings of the previous system and the system contemplated in H.R. 580. During President Reagan's Administration, the district court appointed in the Southern District of West Virginia an interim U.S. Attorney who was neither a Justice Department employee nor an individual who had been subject of a FBI background review. The court-appointed U.S. Attorney, who had ties to a political party, sought access to law-enforcement sensitive investigative materials related to the office's most sensitive public corruption investigation, which was targeting a state-wide leader of the same party. The problem was that the interim U.S. Attorney had no clearances or had then undergone a background investigation so that the Attorney General and the Federal Bureau of Investigation could have complete confidence in the individual or her reasons for making inquiries into the case. The appointment forced the Department to remove the case files from the U.S. Attorney's office in order to protect the integrity of the investigation and prohibit the U.S. Attorney from making any additional inquiries into the case. In addition, the Department expedited a nomination for the permanent U.S. Attorney and with the extraordinary assistance of the Senate, he was confirmed to replace the court-appointed individual within a few weeks.

In a second case, occurring in 2005, the district court attempted to appoint an individual who similarly was not a Department of Justice or federal employee and had never undergone the appropriate background check. As a result, this individual could have no access to classified information. This individual could not receive information from his district's anti-terrorism coordinator, its Joint Terrorism Task Force, or its Field Intelligence Group. In a post 9/11 world, this situation was unacceptable.

From:

Scott-Finan, Nancy

Sent:

To:

Monday, March 05, 2007 6:38 PM Moschella, William; Goodling, Monica; Scolinos, Tasia; Roehrkasse, Brian

Cc:

Hertling, Richard; Silas, Adrien

Subject:

Revised testimony

Attached is the revised testimony. Please get back to me with any changes or comments ASAP << File: DRAFT Moschella Testimony4.wpd >>

Tracking:

Recipient

Read

Scott-Finan, Nancy

Read: 3/5/2007 7:03 PM

Goodling, Monica

Read: 3/5/2007 7:03 PM

Silas, Adrien

Read: 3/5/2007 7:22 PM

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 7:46 PM

To:

Scolinos, Tasia; Scott-Finan, Nancy; Goodling, Monica; Moschella, William; Roehrkasse,

Cc:

Silas, Adrien; Sampson, Kyle

RE: Revised testimony Subject:

Yes, we can edit the opening graf per your suggestion. Am ambivalent about removing the examples that help to explain why our position is not a far-fetched one. I am trying to get the Senate to pass the Feinstein bill tomorrow night in wrap-up if at all possible, so I think our testimony will be secondary. Still, if people want them out, I will not fight to keep them.

From:

Scolinos, Tasia

Sent:

Monday, March 05, 2007 7:44 PM

To:

Scott-Finan, Nancy; Goodling, Monica; Moschella, William; Roehrkasse, Brian

Cc:

Hertling, Richard; Silas, Adrien; Sampson, Kyle

Subject:

RE: Revised testimony

Can we edit this first graph to read:

"As previously noted by the Attorney General and the Deputy Attorney General in their testimony, the Department of Justice has some concern about H.R. 580, the "Preserving United States Attorneys Independence Act of 2007"; however, the Department is willing to work with the Committee in an effort to reach common ground on this important issue."

I also am not sure that I would keep in the examples. It reads to me like we are continuing to dig in on the legislation and at this point we just want it to move. The press will be focused on the other action at the hearing and since we are going to go along with the legislation we don't get much out of continuing to argue it is a bad idea at this point.

From:

Scott-Finan, Nancy

Sent: To:

Monday, March 05, 2007 7:27 PM

Cc:

Goodling, Monica; Moschella, William; Scolinos, Tasia; Roehrkasse, Brian

Hertling, Richard; Silas, Adrien

RE: Revised testimony

<< File: DRAFT Moschella Testimony4.wpd >> This version has all of Monica's edits from Friday. Do we have any other comments? Going once, going twice??????

From:

Goodling, Monica

Sent:

Monday, March 05, 2007 7:01 PM

To:

Scott-Finan, Nancy; Moschella, William; Scolinos, Tasia; Roehrkasse, Brian

Cc: Subject: Hertling, Richard; Silas, Adrien

RE: Revised testimony

I'll defer to others on whether this is still too leg heavy, but I had a few fixes from Friday that didn't make it into this draft. Please correct the below three paragraphs. Thanks!

Since January 20, 2001, 124 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 18 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 16 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 18 vacancies that have occurred since the time that the law was amended. the Administration has nominated candidates to fill six of these positions, has interviewed candidates for

nomination for eight more positions, and is waiting to receive names to set up interviews for the remaining positions—all in consultation with home-state Senators.

Also:

Two examples demonstrate the shortcomings of the previous system and the system contemplated in H.R. 580. During President Reagan's Administration, the district court appointed in the Southern District of West Virginia an interim U.S. Attorney who was neither a Justice Department employee nor an individual who had been subject of a FBI background review. The court-appointed U.S. Attorney, who had ties to a political party, sought access to law-enforcement sensitive investigative materials related to the office's most sensitive public corruption investigation, which was targeting a state-wide leader of the same party. The problem was that the interim U.S. Attorney had no clearances or had then undergone a background investigation so that the Attorney General and the Federal Bureau of Investigation could have complete confidence in the individual or her reasons for making inquiries into the case. The appointment forced the Department to remove the case files from the U.S. Attorney's office in order to protect the integrity of the investigation and prohibit the U.S. Attorney from making any additional inquiries into the case. In addition, the Department expedited a nomination for the permanent U.S. Attorney and with the extraordinary assistance of the Senate, he was confirmed to replace the court-appointed individual within a few weeks.

In a second case, occurring in 2005, the district court attempted to appoint an individual who similarly was not a Department of Justice or federal employee and had never undergone the appropriate background check. As a result, this individual could have no access to classified information. This individual could not receive information from his district's anti-terrorism coordinator, its Joint Terrorism Task Force, or its Field Intelligence Group. In a post 9/11 world, this situation was unacceptable.

From: Sent:

Scott-Finan, Nancy

Recipient

Monday, March 05, 2007 6:38 PM To:

Moschella, William; Goodling, Monica; Scolinos, Tasia; Roehrkasse, Brian Cc: Hertling, Richard; Silas, Adrien

Subject: Revised testimony

Attached is the revised testimony. Please get back to me with any changes or comments ASAP << File: DRAFT Moschella Testimony4.wpd >>

Tracking:

Scolinos, Tasia Read: 3/5/2007 8:10 PM Scott-Finan, Nancy Read: 3/5/2007 7:47 PM Goodling, Monica Moschella, William Read: 3/5/2007 7:59 PM Roehrkasse, Brian Read: 3/5/2007 7:59 PM Silas, Adrien Read: 3/5/2007 7:49 PM Sampson, Kyle Read: 3/5/2007 7:59 PM

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 8:01 PM

To:

Moschella, William; Scolinos, Tasia; Scott-Finan, Nancy; Goodling, Monica; Roehrkasse,

Cc:

Silas, Adrien; Sampson, Kyle

Subject:

RE: Revised testimony

If there are no further comments, we will make Tasia's first change and retain the examples. Kyle, still awaiting your blessing. Once we get that, we will send to OMB.

From:

Moschella, William

Sent:

Monday, March 05, 2007 7:59 PM

To:

Hertling, Richard; Scolinos, Tasia; Scott-Finan, Nancy; Goodling, Monica; Roehrkasse, Brian

Cc:

Silas, Adrien; Sampson, Kyle

Subject:

RE: Revised testimony

I agree with the first point and would leave the examples in. When a court does something stupid down the road, it will serve as an "I told you so."

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 7:46 PM

To:

Scolinos, Tasia; Scott-Finan, Nancy; Goodling, Monica; Moschella, William; Roehrkasse, Brian

Cc: Subject: Silas, Adrien; Sampson, Kyle RE: Revised testimony

Yes, we can edit the opening graf per your suggestion. Am ambivalent about removing the examples that help to explain why our position is not a far-fetched one. I am trying to get the Senate to pass the Feinstein bill tomorrow night in wrap-up if at all possible, so I think our testimony will be secondary. Still, if people want them out, I will not fight to keep them.

From:

Scolinos, Tasia

Monday, March 05, 2007 7:44 PM Sent:

To:

Cc:

Scott-Finan, Nancy; Goodling, Monica; Moschella, William; Roehrkasse, Brian

Hertling, Richard; Silas, Adrien; Sampson, Kyle Subject: RE: Revised testimony

Can we edit this first graph to read:

"As previously noted by the Attorney General and the Deputy Attorney General in their testimony, the Department of Justice has some concern about H.R. 580, the "Preserving United States Attorneys Independence Act of 2007"; however, the Department is willing to work with the Committee in an effort to reach common ground on this important issue."

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From:

Scott-Finan, Nancy

Sent:

Monday, March 05, 2007 7:27 PM

To:

Goodling, Monica; Moschella, William; Scolinos, Tasia; Roehrkasse, Brian

Cc:

Hertling, Richard; Silas, Adrien

Subject: RE: Revised testimony

<< File: DRAFT Moschella Testimony4.wpd >> This version has all of Monica's edits from Friday. Do we have any other comments? Going once, going twice??????

From:

Goodling, Monica

Sent:

Monday, March 05, 2007 7:01 PM

To:

Scott-Finan, Nancy; Moschella, William; Scolinos, Tasia; Roehrkasse, Brian

Cc:

Hertling, Richard; Silas, Adrien

Subject: RE: Revised testimony

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From:

Scott-Finan, Nancy

Sent:

Monday, March 05, 2007 6:38 PM

To:

Moschella, William; Goodling, Monica; Scolinos, Tasia; Roehrkasse, Brian

Cc: Hertling, Richard; Silas, Adrien

Subject:

Revised testimony

Attached is the revised testimony. Please get back to me with any changes or comments ASAP << File: DRAFT Moschella Testimony4.wpd >>

Tracking:

Recipient

Read

Moschella, William

Read: 3/5/2007 8:01 PM

Scolinos, Tasia

Read: 3/5/2007 8:10 PM

Recipient

Scott-Finan, Nancy Read: 3/5/2007 8:02 PM

Read

Goodling, Monica

Roehrkasse, Brian
Silas, Adrien
Read: 3/5/2007 8:08 PM

Sampson, Kyle Read: 3/5/2007 8:11 PM

From:

Hertling, Richard

Sent:

Monday, March 05, 2007 10:04 PM

To: Cc: Silas, Adrien Scott-Finan, Nancy

Subject:

Re: Moschella Oral Testimony

I think this is Will's oral statement, not our written testimony. I did forward that to Chris Oprison in Counsel's office but to anyone in omb.

----Original Message-----From: Silas, Adrien

To: Hertling, Richard CC: Scott-Finan, Nancy

Sent: Mon Mar 05 22:01:57 2007

Subject: FW: Moschella Oral Testimony

My understanding is that you previously had forwarded the latest (8:45 p.m.) DOJproposed version of the statement (attached as "USAttys01.doc.doc") to Mr. Gibbs.

----Original Message----

From: Gibbs, Landon M. [mailto:Landon_M._Gibbs@who.eop.gov] Sent: Monday, March 05, 2007 9:54 PM

To: Hertling, Richard; Silas, Adrien Cc: Green, Richard E.; Simms, Angela M. Subject: Fw: Moschella Oral Testimony

Attached is the final version of the Moschella Oral Testimony from the EOP as long as DOJ does not have any concerns.

----Original Message----

From: Oprison, Christopher G.

To: Gibbs, Landon M.

Sent: Mon Mar 05 21:38:38 2007

Subject: RE: Moschella Oral Testimony

<<Moschella Oral Statement - MYS (2) (2).doc>>

----Original Message----

From: Gibbs, Landon M.

Sent: Monday, March 05, 2007 9:38 PM To: Oprison, Christopher G.

Subject: Re: Moschella Oral Testimony

That would be nice.

----Original Message----

From: Oprison, Christopher G.

To: Gibbs, Landon M.

Sent: Mon Mar 05 21:36:46 2007

Subject: RE: Moschella Oral Testimony

Final from our end - not sure if DOJ will accept all changes, but I suspect they will. I would be happy to send you a clean copy of what as cleared from here.

----Original Message----

From: Gibbs, Landon M.

Sent: Monday, March 05, 2007 9:36 PM To: Oprison, Christopher G.

Subject: Re: Moschella Oral Testimony

I can only send the tracked changes to OMB at this point. Do you expect this to be final?

----Original Message---From: Oprison, Christopher G.

To: Gibbs, Landon M.

Sent: Mon Mar 05 21:33:26 2007

Subject: FW: Moschella Oral Testimony

do you need me to send a clean copy of this as well or can you save all track changes and forward that on to OMB?

From: Oprison, Christopher G.

Sent: Monday, March 05, 2007 9:33 PM

To: Moschella, William

Cc: 'Sampson, Kyle'; Kelley, William K.; Scudder, Michael Y.; Fielding, Fred F.; Gibbs,

Landon M.

Subject: RE: Moschella Oral Testimony

Will - attached please find a redlined version with suggested edits. Thanks

Chris

From: Sampson, Kyle [mailto:Kyle.Sampson@usdoj.gov]

Sent: Monday, March 05, 2007 8:43 PM

To: Oprison, Christopher G. Cc: Moschella, William

Subject: RE: Moschella Oral Testimony

Thx, Chris. Will now has the pen, so please send the comments to him directly (but cc me, if you would). Thx!

From: Oprison, Christopher G. [mailto:Christopher_G._Oprison@who.eop.gov]

Sent: Monday, March 05, 2007 8:40 PM

To: Sampson, Kyle

Subject: RE: Moschella Oral Testimony

we are gathering comments and should have this back to you shortly

From: Sampson, Kyle [mailto:Kyle.Sampson@usdoj.gov]

Sent: Monday, March 05, 2007 7:25 PM

To: Kelley, William K.

Cc: Oprison, Christopher G.

Subject: Moschella Oral Testimony

Importance: High

Bill, can you forward this on to Dana and Cathie (and whomever else in the White House you deem appropriate) for review and approval? Thanks!

<<Moschella Oral Statement.doc>>

Kyle Sampson Chief of Staff U.S. Department of Justice 950 Pennsylvania Avenue, N.W. Washington, D.C. 20530 (202) 514-2001 wk. cell kyle.sampson@usdoj.gov

From:

Hertling, Richard

Sent:

Tuesday, March 06, 2007 10:16 AM

To:

Scott-Finan, Nancy

Subject: RE: Draft Questions

Tracking: Recipient

Read

Scott-Finan, Nancy Read: 3/6/2007 10:17 AM

sure, though I must confess that the CRS testimony does not cause me much difficulty.

From: Scott-Finan, Nancy

Sent: Monday, March 05, 2007 8:59 PM

To: Hertling, Richard

Subject: FW: Draft Questions

Importance: High

Do we want to provide these to Cmte staff for HJC?

From: Nowacki, John (USAEO) [mailto:John.Nowacki@usdoj.gov]

Sent: Monday, March 05, 2007 8:36 PM

To: Scott-Finan, Nancy Subject: Draft Questions

Importance: High

Nancy -- As requested.

<<CRS Questions.doc>>

John A. Nowacki Principal Deputy Director and Acting Counsel to the Director Executive Office for United States Attorneys U.S. Department of Justice 202-514-2121

From:

Hertling, Richard

Sent:

Tuesday, March 06, 2007 10:25 AM

To:

Scott-Finan, Nancy

Subject:

RE: H15, US Atty - ODAG Tstmny (Control -13441)

I will.

From:

Scott-Finan, Nancy

Sent: To:

Tuesday, March 06, 2007 10:21 AM

Hertling, Richard

Subject:

FW: H15, US Atty - ODAG Tstmny (Control -13441)

Do you need to reach out to Chris?

From:

Silas, Adrien

Sent:

Tuesday, March 06, 2007 10:15 AM

To:

Scott-Finan, Nancy; Hertling, Richard; Moschella, William

Subject:

H15, US Atty - ODAG Tstmny (Control -13441)

Per Landon Gibbs, the White Counsel's office still is evaluating the written statement.

Tracking:

Recipient

Read

Scott-Finan, Nancy

Read: 3/6/2007 10:26 AM

From:

Hertling, Richard

Sent:

Tuesday, March 06, 2007 10:25 AM

To: Subject: Moschella, William CRS testimony

Will: I do not think the CRS testimony needs much of a response. Effectively, the testimony simply states that CRS was unable to identify a similar pattern of contemporaneous departures of US Attorneys to suggest that this mass-termination was unprecedented. It does not, however, state that no prior US Attorneys was ever asked to leave for performance-related reasons. The bulk of the testimony effectively supports the constitutionality of the old (and the proposed) system of judicial appointment. I would largely leave it alone.

From:

Wade, Jill C

Sent:

Tuesday, March 06, 2007 12:32 PM

To:

Hertling, Richard

Subject:

Fw: Cummins email for WEM review

Attachments:

Cummins Email.pdf

Sorry thought I cc'd you

Jill C. Wade U.S. DEPARTMENT OF JUSTICE Office of Legislative Affairs (202) 514-3597

----Original Message----

From: Wade, Jill C

To: Moschella, William; Scott-Finan, Nancy

CC: Seidel, Rebecca

Sent: Tue Mar 06 11:50:08 2007

Subject: Cummins email for WEM review

I would not be surprised if this email is raised at WEM hearing today. See attached. (I faxed to catalina just now bc I am on Hill). I will have a summary from this SJC hearing on us atty resignations asap. Hearing is still going strong.

J

Jill C. Wade U.S. DEPARTMENT OF JUSTICE Office of Legislative Affairs (202) 514-3597

----Original Message----From: Cabral, Catalina

To: Wade, Jill C; Scott-Finan, Nancy

Sent: Tue Mar 06 11:30:50 2007

Subject:

<<Cummins Email.pdf>>



Cummins Email.pdf (57 KB)

Catalina Cabral
U.S. DEPARTMENT OF JUSTICE
Office of Legislative Affairs
Catalina.Cabral@USDOJ.gov
(202) 514-4828

From: H.E. Cummins [mailto: Sent: Tue 2/20/2007 5:06 PM

To: Dan Bogden; Paul K. Charlton; David Iglesias; Carol Lam; McKay, John (Law Adjunct)

Subject: on another note

Mike Elston from the DAG's office called me today. The call was amiable enough, but clearly spurred by the Sunday Post article. The essence of his message was that they feel like they are taking unnecessary flak to avoid trashing each of us specifically or further, but if they feel like any of us intend to continue to offer quotes to the press, or organize behind the scenes congressional pressure, then they would feel forced to somehow pull their gloves off and offer public criticisms to defend their actions more fully. I can't offer any specific quotes, but that was clearly the message. I was tempted to challenge him and say something movie-like such as "are you threatening ME???", but instead I kind of shrugged it off and said I didn't sense that anyone was intending to perpetuate this. He mentioned my quote on Sunday and I didn't apologize for it, told him it was true and that everyone involved should agree with the truth of my statement, and pointed out to him that I stopped short of calling them liars and merely said that IF they were doing as alleged they should retract. I also made it a point to tell him that all of us have turned down multiple invitations to testify. He reacted quite a bit to the idea of anyone voluntarily testifying and it seemed clear that they would see that as a major escalation of the conflict meriting some kind of unspecified form of retaliation.

I don't personally see this as any big deal and it sounded like the threat of retaliation amounts to a threat that they would make their recent behind doors senate presentation public. I didn't tell him that I had heard about the details in that presentation and found it to be a pretty weak threat since everyone that heard it apparently thought it was weak

I don't want to stir you up conflict or overstate the threatening undercurrent in the call, but the message was clearly there and you should be aware before you speak to the press again if you choose to do that. I don't feel like I am betraying him by reporting this to you because I think that is probably what he wanted me to do. Of course, I would appreciate maximum opsec regarding this email and ask that you not forward it or let others read it.

Bud

From:

Hertling, Richard

Sent:

Tuesday, March 06, 2007 12:50 PM

To:

'Oprison, Christopher G.'; Gibbs, Landon M.; Silas, Adrien

Cc: Subject: Green, Richard E.; Simms, Angela M.; Moschella, William; Scott-Finan, Nancy

RE: US Atty - ODAG Tstmny

The number is a little under 50 percent (44 percent). I think we are changing the testimony to read "more than 40 percent."

----Original Message----

From: Oprison, Christopher G. [mailto:Christopher G. Oprison@who.eop.gov]

Sent: Tuesday, March 06, 2007 11:37 AM To: Gibbs, Landon M.; Silas, Adrien

Cc: Green, Richard E.; Simms, Angela M.; Hertling, Richard; Moschella, William; Scott-

Finan, Nancy

Subject: RE: US Atty - ODAG Tstmny

Note on page 3 of the redline a question regarding the characterization of "approximately half of the U.S. Attorneys."

----Original Message----

From: Gibbs, Landon M.

Sent: Tuesday, March 06, 2007 11:35 AM

To: 'Adrien.Silas@usdoj.gov'

Cc: Green, Richard E.; Simms, Angela M.; 'Richard.Hertling@usdoj.gov'; 'William.Moschella@usdoj.gov'; 'Nancy.Scott-Finan@usdoj.gov'; Oprison,

Christopher G.

Subject: FW: US Atty - ODAG Tstmny

The EOP approves the attached version of the testimony.

Thanks,

Landon Gibbs

Deputy Associate Director

Office of Counsel to the President

(202) 456-5214

Tracking:

Recipient

Read

'Oprison, Christopher G.'

Gibbs, Landon M.

Silas, Adrien

Read: 3/6/2007 12:50 PM

Green, Richard E. Simms, Angela M.

Moschella, William

Read: 3/13/2007 2:48 PM

Scott-Finan, Nancy

Read: 3/6/2007 1:01 PM

From:

Hertling, Richard

Sent:

Tuesday, March 06, 2007 12:55 PM

To:

Scott-Finan, Nancy; Goodling, Monica; Sampson, Kyle; Moschella, William; Elston, Michael

(ODAG)

Subject:

RE: US Atty - ODAG Tstmny

I already directed Adrien to accept all WHCO changes. We have no time to dicker over these.

----Original Message---From: Scott-Finan, Nancy

From: Scott Finan, Namely

Sent: Tuesday, March 06, 2007 12:54 PM

To: Goodling, Monica; Sampson, Kyle; Moschella, William; Elston, Michael (ODAG); Hertling,

Richard

Subject: FW: US Atty - ODAG Tstmny

Do we want to accept the changes from OMB? Thanks

----Original Message----

From: Gibbs, Landon M. [mailto:Landon_M._Gibbs@who.eop.gov]

Sent: Tuesday, March 06, 2007 11:35 AM

To: Silas, Adrien

Cc: Green, Richard E.; Simms, Angela M.; Hertling, Richard; Moschella, William; Scott-

Finan, Nancy; Oprison, Christopher G. Subject: FW: US Atty - ODAG Tstmny

The EOP approves the attached version of the testimony.

Thanks,

Landon Gibbs
Deputy Associate Director
Office of Counsel to the President
(202) 456-5214

Tracking:

Recipient

Read

Scott-Finan, Nancy

Read: 3/6/2007 12:57 PM

Goodling, Monica

Sampson, Kyle

Deleted: 3/7/2007 7:37 PM

Moschella, William

Read: 3/13/2007 2:48 PM

Elston, Michael (ODAG)

Deleted: 3/7/2007 7:21 PM

From:

Hertling, Richard

Sent:

Tuesday, March 06, 2007 1:38 PM

To:

Sampson, Kyle; Goodling, Monica; Roehrkasse, Brian; Scolinos, Tasia

Subject:

FW: Cummins email for WEM review

Attachments:

Cummins Email.pdf

----Original Message----

From: Wade, Jill C

Sent: Tuesday, March 06, 2007 12:32 PM

To: Hertling, Richard

Subject: Fw: Cummins email for WEM review

Sorry thought I cc'd you

Jill C. Wade U.S. DEPARTMENT OF JUSTICE Office of Legislative Affairs (202) 514-3597

----Original Message----

From: Wade, Jill C

To: Moschella, William; Scott-Finan, Nancy

CC: Seidel, Rebecca

Sent: Tue Mar 06 11:50:08 2007

Subject: Cummins email for WEM review

I would not be surprised if this email is raised at WEM hearing today. See attached. (I faxed to catalina just now bc I am on Hill). I will have a summary from this SJC hearing on us atty resignations asap. Hearing is still going strong.

J

Jill C. Wade U.S. DEPARTMENT OF JUSTICE Office of Legislative Affairs (202) 514-3597



Cummins Email.pdf (57 KB)

----Ori inal Message-----

From: Cabral, Catalina

To: Wade, Jill C; Scott-Finan, Nancy

Sent: Tue Mar 06 11:30:50 2007

Subject:

<<Cummins Email.pdf>>

Catalina Cabral
U.S. DEPARTMENT OF JUSTICE
Office of Legislative Affairs

Catalina.Cabral@USDOJ.gov (202) 514-4828

Tracking:

Recipient

Sampson, Kyle Goodling, Monica Roehrkasse, Brian Scolinos, Tasia Read

Read: 3/6/2007 2:31 PM Read: 3/6/2007 1:38 PM Read: 3/6/2007 1:58 PM Read: 3/6/2007 1:55 PM

From:

Hertling, Richard

Sent:

Wednesday, March 07, 2007 1:33 PM

To:

Scott-Finan, Nancy

Subject:

RE: Senator Ensign

You may want to be clear he wants the meeting with the DAG.

From:

Scott-Finan, Nancy

Sent: To:

Wednesday, March 07, 2007 1:33 PM Elston, Michael (ODAG); Moschella, William

Cc:

Hertling, Richard; Cabral, Catalina; Powell, SeLena Y

Subject:

RE: Senator Ensign

Let me finish the email. He would like the meeting between 3 and 4:45 today.

From:

Scott-Finan, Nancy

Sent: To:

Wednesday, March 07, 2007 1:32 PM Elston, Michael (ODAG); Moschella, William

Cc:

Hertling, Richard; Cabral, Catalina; Powell, SeLena Y

Subject:

Senator Ensign

Senator Ensign would like a 15-minute in-person meeting today with regard to Bogden. We had suggested a phone call.

Tracking:

Recipient

Read

Scott-Finan, Nancy

Read: 3/7/2007 1:34 PM

From:

Hertling, Richard

Sent:

Wednesday, March 07, 2007 6:26 PM

To:

'Frech, Christopher W.'

Subject: RE:

Yes. We have offered him to folks. It will be focused just on his conversation with Cummins.

From: Frech, Christopher W. [mailto:Christopher_W._Frech@who.eop.gov]

Sent: Wednesday, March 07, 2007 6:24 PM

To: Hertling, Richard

Subject: RE:

Elston is meeting with House Republican staff tomorrow??

From: Hertling, Richard [mailto:Richard.Hertling@usdoj.gov]

Sent: Wednesday, March 07, 2007 6:20 PM

To: Frech, Christopher W.

Subject: RE:

soon. I have been tied up on US Attorneys. SJC threatening subpoenas for Kyle Sampson, Monica Goodling, and others.

From: Frech, Christopher W. [mailto:Christopher_W._Frech@who.eop.gov]

Sent: Wednesday, March 07, 2007 5:06 PM **To:** Hertling, Richard; Looney, Andrea B.

Subject: RE:

Do you have your recommended call list?

From: Hertling, Richard [mailto:Richard.Hertling@usdoj.gov]

Sent: Wednesday, March 07, 2007 11:40 AM **To:** Looney, Andrea B.; Frech, Christopher W.

Subject:

per our conversation.