Union Calendar No. 255

111TH CONGRESS 2D SESSION

H.R.4715

[Report No. 111-442]

To amend the Federal Water Pollution Control Act to reauthorize the National Estuary Program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 2, 2010

Mr. BISHOP of New York (for himself and Mr. LoBiondo) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

March 17, 2010

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To amend the Federal Water Pollution Control Act to reauthorize the National Estuary Program, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	$tives\ of\ the\ United\ States\ of\ America\ in\ Congress\ assembled,$
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Clean Estuaries Act
5	of 2010".
6	SEC. 2. NATIONAL ESTUARY PROGRAM AMENDMENTS.
7	(a) Purposes of Conference.—
8	(1) Development of comprehensive con-
9	SERVATION AND MANAGEMENT PLANS.—Section
10	320(b)(4) of the Federal Water Pollution Control
11	Act (33 U.S.C. 1330(b)(4)) is amended to read as
12	follows:
13	"(4) develop and submit to the Administrator a
14	comprehensive conservation and management plan
15	that—
16	"(A) identifies the estuary and its associ-
17	ated upstream waters to be addressed by the
18	plan, with consideration given to hydrological
19	boundaries;
20	"(B) recommends priority corrective ac-
21	tions and compliance schedules addressing point
22	and nonpoint sources of pollution to restore and
23	maintain the chemical, physical, and biological
24	integrity of the estuary, including restoration
25	and maintenance of water quality, a resilient

1	and diverse indigenous population of shellfish
2	fish, and wildlife, and recreational activities in
3	the estuary, and assure that the designated
4	uses of the estuary are protected;
5	"(C) considers current and future sustain-
6	able commercial activities in the estuary;
7	"(D) addresses the impacts of climate
8	change on the estuary, including—
9	"(i) the identification and assessment
10	of vulnerabilities in the estuary; and
11	"(ii) the development and implementa-
12	tion of adaptation strategies;
13	"(E) increases public education and aware-
14	ness of the ecological health and water quality
15	conditions of the estuary;
16	"(F) identifies and assesses impairments
17	including upstream impairments, coming from
18	outside of the area addressed by the plan, and
19	the sources of those impairments; and
20	"(G) includes performance measures and
21	goals to track implementation of the plan.".
22	(2) Monitoring and making results avail-
23	ABLE.—Section 320(b)(6) of such Act (33 U.S.C.
24	1330(b)(6)) is amended to read as follows:

1	"(6) monitor (and make results available to the
2	public regarding)—
3	"(A) water quality conditions in the estu-
4	ary and its associated upstream waters, as iden-
5	tified under paragraph (4)(A);
6	"(B) habitat conditions that relate to the
7	ecological health and water quality conditions of
8	the estuary; and
9	"(C) the effectiveness of actions taken pur-
10	suant to the comprehensive conservation and
11	management plan developed for the estuary
12	under this subsection;".
13	(3) Information and educational activi-
14	TIES.—Section 320(b) of such Act (33 U.S.C.
15	1330(b)) is amended—
16	(A) by redesignating paragraph (7) as
17	paragraph (8); and
18	(B) by inserting after paragraph (6) the
19	following:
20	"(7) provide information and educational activi-
21	ties on the ecological health and water quality condi-
22	tions of the estuary; and".
23	(4) Conforming amendment.—The sentence
24	following section 320(b)(8) of such Act (as so redes-

- ignated) is amended by striking "paragraph (7)"
- 2 and inserting "paragraph (8)".
- 3 (b) Members of Conference.—Section 320(c)(5)
- 4 of such Act (33 U.S.C. 1330(c)(5)) is amended by insert-
- 5 ing after "institutions," the following: "not-for-profit or-
- 6 ganizations,".
- 7 (c) Administration of Plans.—Section 320(f) of
- 8 such Act (33 U.S.C. 1330(f)) is amended to read as fol-
- 9 lows:
- 10 "(f) Administration of Plans.—
- 11 "(1) APPROVAL.—Not later than 120 days
- after the date on which a management conference
- submits to the Administrator a comprehensive con-
- servation and management plan under this section,
- and after providing for public review and comment,
- the Administrator shall approve the plan if the Ad-
- ministrator determines that the plan meets the re-
- quirements of this section and the affected Governor
- or Governors concur.
- 20 "(2) Implementation.—Upon approval of a
- 21 comprehensive conservation and management plan
- 22 under this section, the plan shall be implemented.
- Funds authorized to be appropriated under titles II
- and VI and section 319 may be used in accordance

with the applicable requirements of this Act to assist
 States with the implementation of the plan.

"(3) EVALUATION.—

"(A) IN GENERAL.—Not later than 4 years after the date of enactment of this paragraph, and every 4 years thereafter, the Administrator shall complete an evaluation of the implementation of each comprehensive conservation and management plan developed under this section to determine the degree to which the goals of the plan have been met.

"(B) REVIEW AND COMMENT BY MANAGE-MENT CONFERENCE.—In completing an evaluation under subparagraph (A), the Administrator shall submit the results of the evaluation to the appropriate management conference for review and comment.

"(C) Report.—

"(i) IN GENERAL.—In completing an evaluation under subparagraph (A), and after providing an opportunity for a management conference to submit comments under subparagraph (B), the Administrator shall issue a report on the results of the evaluation, including the findings and

recommendations of the Administrator and any comments received from the management conference.

"(ii) AVAILABILITY TO PUBLIC.—The Administrator shall make a report issued under this subparagraph available to the public, including through publication in the Federal Register and on the Internet.

"(D) SPECIAL RULE FOR NEW PLANS.—
Notwithstanding subparagraph (A), if a management conference submits a new comprehensive conservation and management plan to the Administrator after the date of enactment of this paragraph, the Administrator shall complete the evaluation of the plan required by subparagraph (A) not later than 4 years after the date of such submission and every 4 years thereafter.

"(4) UPDATES.—

"(A) REQUIREMENT.—Not later than 18 months after the date on which the Administrator makes an evaluation of a comprehensive conservation and management plan available to the public under paragraph (3)(C), a management conference convened under this section

shall submit to the Administrator an update of the plan. The updated plan shall reflect, to the maximum extent practicable, the results of the program evaluation.

"(B) APPROVAL OF UPDATES.—Not later than 120 days after the date on which a management conference submits to the Administrator an updated comprehensive conservation and management plan under subparagraph (A), and after providing for public review and comment, the Administrator shall approve the updated plan if the Administrator determines that the updated plan meets the requirements of this section.

"(5) Probationary status.—The Administrator may consider a management conference convened under this section to be in probationary status if the management conference has not received approval for an updated comprehensive conservation and management plan under paragraph (4)(B) on or before the last day of the 3-year period beginning on the date on which the Administrator makes an evaluation of the plan available to the public under paragraph (3)(C)."

- 1 (d) FEDERAL AGENCIES.—Section 320 of such Act 2 (33 U.S.C. 1330) is amended—
- 3 (1) by redesignating subsections (g), (h), (i),
- 4 (j), and (k) as subsections (h), (i), (j), (k), and (m),
- 5 respectively; and
- 6 (2) by inserting after subsection (f) the following:
- 8 "(g) Federal Agencies.—
- 9 "(1) ACTIVITIES CONDUCTED WITHIN ESTU10 ARIES WITH APPROVED PLANS.—After approval of a
 11 comprehensive conservation and management plan
 12 by the Administrator, any Federal action or activity
 13 affecting the estuary shall be conducted, to the max14 imum extent practicable, in a manner consistent
 15 with the plan.
 - "(2) COORDINATION AND COOPERATION.—The Secretary of the Army (acting through the Chief of Engineers), the Administrator of the National Oceanic and Atmospheric Administration, the Director of the United States Fish and Wildlife Service, the Chief of the Natural Resources Conservation Service, and the heads of other appropriate Federal agencies, as determined by the Administrator, shall, to the maximum extent practicable, cooperate and coordinate activities related to the implementation of

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- a comprehensive conservation and management plan approved by the Administrator. The Environmental Protection Agency shall serve as the lead coordinating agency under this paragraph.
 - "(3) Consideration of Plans in agency Budget Requests.—In making an annual budget request for a Federal agency referred to in paragraph (2), the head of such agency shall consider the responsibilities of the agency under this section, including under comprehensive conservation and management plans approved by the Administrator.
 - "(4) MONITORING.—The heads of the Federal agencies referred to in paragraph (2) shall collaborate on the development of tools and methodologies for monitoring the ecological health and water quality conditions of estuaries covered by a management conference convened under this section.".

(e) Grants.—

- (1) IN GENERAL.—Section 320(h) of such Act (as redesignated by subsection (d) of this section) is amended by adding at the end the following:
- 22 "(4) Effects of probationary status.—
- 23 "(A) REDUCTIONS IN GRANT AMOUNTS.—
 24 The Administrator shall reduce, by an amount
 25 to be determined by the Administrator, grants

for the implementation of a comprehensive conservation and management plan developed by a management conference convened under this section if the Administrator determines that the management conference is in probationary status under subsection (f)(5).

- "(B) Termination of management conference.—The Administrator shall terminate a management conference convened under this section, and cease funding for the implementation of the comprehensive conservation and management plan developed by the management conference, if the Administrator determines that the management conference has been in probationary status for 2 consecutive years."
- (2) Conforming amendment.—Section 320(i) of such Act (as redesignated by subsection (d) of this section) is amended by striking "subsection (g)" and inserting "subsection (h)".
- 21 (f) AUTHORIZATION OF APPROPRIATIONS.—Section 22 320(j) of such Act (as redesignated by subsection (d) of 23 this section) is amended to read as follows:
- 24 "(j) Authorization of Appropriations.—

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1	"(1) In General.—There is authorized to be
2	appropriated to the Administrator \$50,000,000 for
3	each of fiscal years 2011 through 2016 for—
4	"(A) expenses related to the administration
5	of management conferences under this section,
6	except that such expenses shall not exceed 10
7	percent of the amount appropriated under this
8	subsection;
9	"(B) making grants under subsection (h);
10	and
11	"(C) monitoring the implementation of a
12	conservation and management plan by the man-
13	agement conference, or by the Administrator in
14	any case in which the conference has been ter-
15	minated.
16	"(2) Allocations.—Of the sums authorized to
17	be appropriated under this subsection, the Adminis-
18	trator shall provide—
19	"(A) at least \$1,250,000 per fiscal year,
20	subject to the availability of appropriations, for
21	the development, implementation, and moni-
22	toring of each conservation and management
23	plan eligible for grant assistance under sub-
24	section (h); and

1	"(B) up to $$5,000,000$ per fiscal year to
2	carry out subsection (k).".
3	(g) Technical Amendment.—Section 320(k)(1)(A)
4	of such Act (as redesignated by subsection (d) of this sec-
5	tion) is amended by striking "parameters" and inserting
6	"parameters".
7	(h) National Estuary Program Evaluation.—
8	Section 320 of such Act (33 U.S.C. 1330) is amended by
9	inserting after subsection (k) (as redesignated by sub-
10	section (d) of this section) the following:
11	"(l) National Estuary Program Evaluation.—
12	"(1) IN GENERAL.—Not later than 4 years
13	after the date of enactment of this paragraph, and
14	every 4 years thereafter, the Administrator shall
15	complete an evaluation of the national estuary pro-
16	gram established under this section.
17	"(2) Specific assessments.—In conducting
18	an evaluation under this subsection, the Adminis-
19	trator shall assess the effectiveness of the national
20	estuary program in improving water quality, natural
21	resources, and sustainable uses of the estuaries cov-
22	ered by management conferences convened under
23	this section.
24	"(3) Report.—In completing an evaluation
25	under this subsection, the Administrator shall issue

- a report on the results of the evaluation, including
 the findings and recommendations of the Administrator.
- "(4) AVAILABILITY TO PUBLIC.—The Administrator shall make a report issued under this subsection available to the public, including through publication in the Federal Register and on the Internet.".

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